

A

Complete Collection

OF

STATE-TRIALS,

AND

PROCEEDINGS

FOR

HIGH-TREASON.

VOL. XI.

A
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OF
STATUTE-TRIALS
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VOL. XI.

Hargrave

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O F

STATE-TRIALS,

A N D

PROCEEDINGS

F O R

HIGH-TREASON,

A N D O T H E R

CRIMES and MISDEMEANOURS;

THE FOURTH EDITION;

COMMENCING WITH

The Eleventh Year of the Reign of KING RICHARD II.

A N D E N D I N G W I T H

The Sixteenth Year of the Reign of KING GEORGE III.

W I T H

TWO ALPHABETICAL TABLES TO THE WHOLE.

TO WHICH IS PREFIXED,

A N E W P R E F A C E,

By FRANCIS HARGRAVE, Esquire.

VOLUME THE ELEVENTH.

L O N D O N :

Printed by T. WRIGHT:

For J. F. and C. RIVINGTON, L. DAVIS, W. OWEN, T. LONGMAN, T. CADELL, B. WHITE, T. LOWNDEN,
T. CARNAN, J. WILKIE, C. DILLY, S. BLADON, G. NICHOLL, T. EVANS, W. OTTIDGE:

And Sold by G. KEARSLEY, No. 46, near Serjeant's-Inn, Fleet-Street.

MDCCLXXXI.

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MDCCLXXII.

P R E F A C E.

MY preface prefixed to the first volume of this edition of the STATE-TRIALS promised, that the present volume should consist wholly of trials not contained in any former edition; and I was understood to be the person, who would point out what were the materials proper to be adopted.

In conformity to this engagement, I used considerable diligence to discover what trials were omitted in the period of the former editions, and what trials of importance have occurred since. But the result of my pursuit for new matter proved very inadequate to my expectation; the industry of former collectors having scarce left any deficiencies, which I could supply without too far passing the line I had prescribed to myself of merely selecting additional trials. Yet the few, which I have gleaned, may suffice to convince the reader, that I have not been sparing of research.

In the course of my enquiries for new trials, I resorted to the *British Museum*, in hopes, that the immense collection of manuscripts in that repository of learning and science would supply me with some new materials of importance; and I was particularly encouraged in this expectation by the promising titles of various articles in the catalogue of *Harleian* manuscripts. But I was wholly disappointed; for on examination, the few trials I met with proved, either too meagre and insignificant to be made use of, or nothing more than mere transcripts from some of our old printed chronicles. And here I take great pleasure in bearing testimony of the exemplary conduct of those gentlemen, who by their offices have the superintendence of the manuscripts and printed books in the *British Museum*. Though I have had frequent occasion to give several of those gentlemen much trouble; yet I have ever found them uniformly studious to render the access to the valuable collections entrusted to them easy and agreeable. I have also had the full opportunity of noticing, that their deportment and attentions to others are of the same obliging kind. So honourable a discharge of their duty well entitles them to some rewards beyond the small emoluments of their respective offices; and I heartily wish, that they may in future attract a greater share of patronage from the great, than they have hitherto experienced.

There is one very striking and capital defect in the former editions of this collection; I mean, in the article of parliamentary trials, under which head may be included, not only trials on impeachments, but proceedings on bills of attainder, and on bills inflicting pains and penalties. In the ten volumes, which constitute the work as it was before the present edition, there are not, as I calculate, thirty articles which fall under such a description. Yet from a very imperfect list, which I formed on a slight examination of the rolls of parliament, and various other books of parliamentary information, I found, that many more than a hundred such trials might be extracted. It was my wish to have supplied this omission; more especially as by so doing infinite light would be thrown on a subject most interesting to all lawyers and politicians; namely, the *criminal judicature of parliament*. But such a vast undertaking would not only have far exceeded the limits of my engagements to the proprietors of this edition of STATE-TRIALS, but would also have swelled the present collection greatly beyond the terms of the proposals to the subscribers.

Before each trial in this volume, I have given notice to the reader whence it is extracted, with such other explanations, as were necessary to enable the forming a judgment on the authority of the trial. It would have been of no small advantage to the readers, if the collectors of the former volumes had been equally explanatory.

My introductory note to some of the trials in this volume is extended into an illustration of the subject of the trial; and occasionally I have interspersed similar notes elsewhere. The fullest annotations of this kind are those prefixed to the *Case of Impositions*, the *Case of the Postnati*, the *Bankers Case*, and the respective Cases of Mr. *Whitlock* and Mr. *Oliver St. John*. These and the other notes I commit to the candid construction of the reader, with an assurance, that I have endeavoured to form and express my opinions with the utmost impartiality and moderation; and that I shall even think myself obliged by a good-humoured correction of any errors into which I may have fallen.

In the trials and cases in this volume, the reader will find an ample discussion of various great constitutional questions.—The *Case of Impositions* furnishes a profusion of learning on the point so long controverted, *whether the king could by prerogative impose duties at the ports*. In the course too of the arguments on that head, the learned reader will be pleased to see some important remarks on the *king's power of laying embargoes*. Some persons, justly of high authority in the present times, have been inclined to restrict the exercise of this power to *time of war*. But I confess, that I do not see, why the prerogative should be thus limited. The safety of the state, which is the ground of entrusting the king with the power of laying embargoes, may require an exercise of it in times both of war and peace; and on the eve of a war it is obviously as necessary as in a war itself. Also from what I remember having formerly read on the subject, I have little doubt, but that the precedents and authorities, whenever they shall be well collected, will be found greatly to preponderate against the distinction I have stated. That profound parliamentary lawyer, Mr. *Hakewill*, when he was arguing in the house of commons against the claimed prerogative of impositions at the ports, candidly admitted the prerogative of embargoes to the full extent of its principle, and consequently, as I conceive, without restricting its exercise to times of war. Yet he well knew, that the power of shutting up the ports was one great branch of the argument for the power of taxing at the ports; and also, that the power of laying embargoes had been often exercised under special acts of parliament. Nor did Mr. *St. John*, in his argument against ship-money, scruple to admit the power of laying embargoes, and that it was exerciseable, not merely in times of war, but generally in times of *imminent danger*, whether arising from war, from dearth, or from any other cause. Perhaps some readers may wonder, that I should be thus unreserved in contending for the prerogative of embargoes. But I refer such to my note before the *Case of Impositions*. They will there find a short but connected view of the various means

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practised to establish in the crown a power of taxing out of parliament from the accession of James the first to the Restoration; and I presume to hope, that on a consideration of the freedom, with which I have in that note animadverted on such unconstitutional attempts, I shall be sufficiently guarded against any suspicion of the least wish to extend the royal prerogative beyond its due limits.—The Irish Case of *Præmunire* must be interesting to every person, who wishes to be informed, in a summary and accurate way, how the church of Rome gradually encroached on the king's ecclesiastical jurisdiction; and how at length the English church and kingdom were compleatly exonerated from the expence tyranny and disgrace of foreign usurpation. My note at the end of that case is intended to assist the inquiries of such as may be curious to pursue the subject more in detail.—In the Case of the *Postnati*, the doctrine of *allegiance* to the crown is enlarged upon, with a surprizing variety of learning and historical information; tending to explain the relation between England and the countries which at any time before the accession of the first James had been dependant upon England, or connected with it by being under the dominion of the same prince. To render this great political Case more intelligible, I have prefixed a fuller account of its origin, and all the proceedings in it, than is commonly to be met with; to which I have added a reference to almost every book of consequence likely to supply the least further information about the case.—The Case of Mr. *Oliver St. John* for writing against *benevolences*, deserves attention on account of its connection with the *Case of Ship Money* and the *Case of Impositions*. In my note on Mr. St. John's Case, I have pointed out this connection; and I have therein risked some remarks on the subject of *benevolences* to the Crown; with a view to shew, how far they have been condemned and are clearly unlawful.—In the *Case of the Bankers*, some curious subjects are discussed; more especially the general power of the Crown to alienate its revenues before the restraining statute of queen Anne; whether some particular revenues, on account of their *special* nature, were not privileged and exempt from the Crown's general power of alienating; and whether the barons of the Exchequer could compel the lord treasurer to issue money for payment of the king's debts, or, in other words, whether the receipt of the Exchequer is under the controul of the barons. The most remarkable of the arguments in this famous case, or, at least, of those which have reached the present times, is lord Somers's. It not only unfolds the constitution of the Exchequer with great minuteness; but in other respects is most excellent, having a scope and compass, which will ever render it of infinite value to the profession of the law. So anxious, indeed, was his lordship to sustain his opinion by the most authentic materials, that the records referred to and stated in his argument are said to have cost him several hundred pounds. My note on this Case, explains how it arose, the progress of it, and how the claims of the bankers and their creditors were finally adjusted by act of parliament, with some other particulars, which I thought might be conducive to a thorough understanding of the case, and of the points decided by it.—In respect to the remainder of the Cases in this volume, most of them relate to very interesting subjects; amongst which the chief are, the effect of *matrimonial sentences* of the ecclesiastical courts, the extent of the *privilege of parliament*, the question of *general warrants*, the question on the *seizure of papers*, the powers claimed by *secretaries of state* and *privy counsellors*, the question on the slavery of *negroes* in England, and the power of *pressing mariners*. However, some of the early cases I have introduced do, I confess, require an apology; being certainly too loose and imperfect in the statement to deserve the name of trials. My inducement to insert them was, that I wished to give the reader some proof, how very extensive I was in my enquiries and researches for new matter to supply the omissions of former collectors; and I do hope, that the notes which precede these short accounts of trials, will be received as a full testimony of my industry in that respect.—Thus much may suffice to apprise the reader what he is to expect from the contents of the present volume.

In my preface to the first volume of this edition of STATE TRIALS, I thought, that I had sufficiently explained myself to guard against any responsibility beyond what really belongs to me. But from the manner of placing my name in the title to the collection, which I now think might have been less ambiguous, a very erroneous notion has prevailed, as to the extent of my very limited share in the undertaking. I therefore deem it proper to be more explicit on this head; and with that view, I here take the opportunity of declaring, that the only parts of the work for which I am in any respect accountable, exclusive of the present preface, are the preface with my name in the first volume; and the selection of the trials and cases for this volume, with such annotations as I have given in the course of it, particularly those before the several trials. As to the trials in the ten preceding volumes, they were printed literally from the last of the former editions; nor did I see so much as one sheet of those volumes before it was printed and published, except only the sheet containing my preface and the title to the first volume. I am equally free from responsibility for the *alphabetical* and *chronological tables* of all the trials in this collection, and for the *general index* of matter; all of which are placed at the end of this volume. These tables and index were prepared by another gentleman. The *chronological table of the trials* is quite a new accession to the work; there being no such table to the former editions; though the utility of it is apparent, as it in great measure obviates the disadvantage from the disorderly arrangement of many of the trials in point of time. This disorder was a necessary consequence of continuing the first six volumes of the work by supplemental volumes. The merit of lessening this inconvenience belongs wholly to the framer of the tables and Index to this edition; that is, both the proposal of such an improvement and the execution of it originated from him. All that I can pretend to say further concerning the tables and index is, that the latter has been executed at a much greater expence than would have been incurred, if I had not made it a particular request to the proprietors of the edition to be liberal in their allowance for so useful and laborious a part of the undertaking; and further, that I have every reason to believe, that the gentleman who compiled the general index of matter, has been extremely diligent in endeavouring to render it acceptable.

Brompton-Road, Knightsbridge,
Aug. 30, 1782.

FRANCIS HARGRAVE.

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A COMPLETE

COLLECTION

OF

TRIALS, &c.

I. The Trial of Sir WILLIAM STANLEY, Knight, for High Treason, 10 Hen. VII. 1494-5.

[There is not a regular account of the trial of this eminent person, in any book we have met with. Old Fabian, with his usual dryness and brevity, only writes, that about Christmas 1494 sir Robert Clifford impeached sir William Stanley, and that sir William was beheaded the 15th of February following. Fab. 530. Hall, with his followers Grafton and Hollingshead, explains, by whom sir William was accused to the king, what was reported to be his offence, and how the king acted on the occasion; adding some conjectures as to the cause of sir William's alienation from the king; but as to the trial itself, all they say is, that he was condemned and executed. Even lord Bacon, though he appears to have taken no small pains to throw every light on the subject, owns, that the memory of the case was dark; and writes of it only from imperfect tradition, aided by the strength of his own conjecture. However, our readers will scarce be averse to seeing what a historian of such a deep penetration writes on a subject so interesting. We shall therefore extract the result of his investigation, after first giving Hall's account, which contains no mean specimen of the abilities of that old chronicler, and will be found to be the groundwork of some part of lord Bacon's more splendid and enlightened narrative.]

These are the words of the original of Sir W. Stanley in Chas. 129. The omission of it has been noticed in the preface.

Extract from Hall's Hen. VII. p. 35.

SYR Robert Clifford, partly trusting on the kynges promes, and partly mistrustynge the thing, because he knewe that diverse that were accused to be partakers of that faccion and conspiracy [in favor of *Perkyn Warbeck*] were put in execution: and therefore perceaving that they could not be a more pernicious nor more desperate begonne thinge then that develishe enterpryse, returned sodeynly agayn into England. The kyng beyng certified before of his coming, went streight to the *Towre of London* the morow after the daye of Epiphany, and there taryed til suche tyme that syr Robert Clifford was there presented to hys person, which thinge he used under this pretence, that if syr Robert Clifford had accused any of the nobilitie to be partakers of this ungracious fraternitie and diabolical conjuration, that then every such person might be called thether without suspencion of any evell, and there streight to be attached and cast in holde.

But before I go any farther I wil shew the opinion that at that tyme ranne in many mens heddes of this knyghtes goynge into *Flanders*. Some men helde this opinion, that kyng Henry for a poley dyd sende him as a spye to *Flanders*, or els he would not have so sone received him into his grace and favour agayn. Nevertheless this is not like to be true by diverse reasons and apparant argumentes, firste, after that attempt begonne by syr Robert, he was in no smal dangier himselfe, and by that was not a litle noted, and hys same blemished, but also hys frendes were suspected and had in a gealosy. Secundarely, he was not after that in so great favour, nor so esteemed with the kyng as he had been in tymes past, because he was blotted and marked with that crime and offence. And therefore he bearing his favoure to the house of *York*, entendynge in the beginning to administer displeasure to kyng Henry, sayled to the lady *Margaret*, beyng seduced and brought in belefe that *Perkyn* was the very sonne of kyng Edward. But to my purpose, when syr Robert came to the presence of the kyng, he knelyng on his knees most humblye, beseeched hym of grace and pardone, whiche he shortly obteyned. And after that beyng requyred of the maner and ordre of the conjuration and what was done in *Flanders*, he opened every pointe to his knowlege, and after disclosed the names, aswell of the aiders and fautoures as of the inceptors and begynners. Amongest whome he accused syr William Stanley, whome the kyng made hys chiefe chamberleyn, and one of hys prey counsayll. When he had so sayde, the kyng was greatly dismayed and greved, that he shoulde be partaker in that grevous offence, consideryng first that he had the governaunce of his chambre, and the charge and comptrolment of all suche as were next to hys bodye, and also callynge to remembraunce the manifold gratuities, whiche he had received at hys hande, but in especiall not forgettyng that benefite above all other, that onely by his aide and succoure, he had vanquished and overthrowen

his mortall enemy kyng *Rychard*. Wherefore at the begynnynge he coule in no wyse be induced nor persuaded to beleve, that he was such a prevy conspiratoure or malicious offender; but when the crime was openly proved and probably affirmed, then the king caused hym to be restrayned from his libertie in his awne chambre within the *Quadrant Towre*. And there appoynted hym by his prevy counsayll to be examined. In whiche examinacion he nothings denied, but wisely and seriously did astipulate and agree to all thinges layed to hys charge, if he were in any of them culpable or blame woorthy.

The reporte is, that this was his offence. When communicacion was had betwene hym, and this syr Robert Clifford, as concerning *Perkyn*, whiche falsly usurped the name of kyng Edwardes sonne, syr William Stanley sayde and affirmed there, that he would never fight nor beare armure agaynst the young man, if he knew of a truthe that he was the indubitate sonne of kyng Edward the IV. Thys poynte argueth and proveth, hym at that tyme, beyng moved with melancholy, to beare no great good will to kyng Henry, wherof suspicion first grewe, and after this ensued the accusation of syr Robert Clifford.

Then the kyng doubtinge what to do with him, did consulte and breath with hymselfe of this sodeyne chaunce. For he feared least that his brother lorde *Thomas Stanley*, in whome he had founde great friendship, woulde take this matre greveously. And if he should remit that fault, that abusynge his lenyte and mercy, he would be the more bolder to offende and trespass more highly. Albeit at the last, severitee tooke place, and mercy was put backe, and so he was arreigned at *Westminster*, and adjudged to dye, and accordinge to that judgement was broughte to the *Towre-hill* the xvi. daye of February, and there had hys head stricken of. What was the occasion and cause, why the sincere and saythfull mynde, that syr William allways before bare to kyng Henry, was turned into cancarde hatred and dispite, and why the especiall favoure that the kyng bare towarde hym was transmuted into disdeyne and displeasure, diverse men alledge diverse causes, affirmynge that when kyng Henry (what other mutuall benefites the one had received of the other, I wyll nowe pretermyt and overpasse) in that battaile, in the whiche he bereft kyng *Rychard* bothe of hys life and hys kyngdom, beyng associate and accompanied but with a small numbre, and circumvented by kyng *Richard*s army, and in great jeopardy of his lyfe, thys syr William beyng sent from the lord *Stanley* hys brother with a good company of strong and hardy men (whiche lorde Stanley was there the felde with a great army) came sodeynly and fortunately to the succours of kyng Henry, and saved hym from destruccion, and overthrowe kyng *Rychard* as before you have heard. Surely thys was a benefite above all benefites to

remembred, by the which kyng Henry was not onely preserved alyve, but also obteyned the croune and kingdome, which great benefite, after the kingdome once obteyned, he did neither forget nor yet left unrewarded. For the lord Thomas Stanley he invetted with the swoorde of the countie of Darby, and beside other great giftes and officies geven to William Stanley, he made him his chiefe chamberleyn. This syr William, although he were in great favoure with the kyng, and had in great and high estimation, more remembring the benefite done to the kyng, then the rewardes and gratuities of his liberalite receaved, thinking that the vessel of oyle, (according to the Gospel) would overflowe the brymmes, and as some saye, desiring to be erle of Cheshire and therof denyed, began to grudge and disdeyne the kyng his high frend: and one thing encouraged him much, which was the riches and treasure of king Richard, which he onely possessed at the conflict of Bosworth: by reason of which haboundance of ryches and greates powre of people, he set nought by the kyng his sovereign lord and mastre. When the kyng perceived that his stomack began to canker and waxe rusty, he was with him not a litle displeased, and so when bothe their hartes were enflamed with melancoly, bothe losse the fruite of their longe continued amitie and favoure. And so it often chaunceth, that when men do not consider nor yet regard the great benefites to them exhibited, they rendre agayne hatred for liberalitee,

and for breade geven, they yelde agayne a scorpion. Nowe to returne to the matter.

At thys tyme the kyng thought it best, ye and very necessary, not onely to take hede about him, but also to use some sharpe punysshment and correction of the offences of his subjectes, to the intent that the late begon sedicion might the soner be repressed, and for this cause specially that some persons voyde of all honest feare and reverent dread, had taken such courage and audacitie to them, that they feared not to speake evell of their kyng and sovereign lord, with moost spiteful and contumelious wordes, as though they neither feared nor woulde obey him, or his preceptes and commaundementes, expecting dayly and hourelly the arryvall and landing of the feyned Rychard duke of Yorke, now lately rylen from death to lyfe. But when knowlege of the flanderous and opprobrious woordes were brought to the kynges eares, he caused dyverse persones to suffre condigne punysshment for their heynous offences, whereby their complices wel perceaving that their entrepryce had no prosperous successe nor toke any good effect, and especially such as temerariouly began to make maffries and farther seying what preparacion was made and provyded agaynst theyre tumultuous commocion and frantique entrepryce, they of their awne swynge pased themselves, and beganne to turne to their kyng and naturall liege lorde.

Extract from Bacon's Hen. VII. in 1. Kenn. Compl. Hist. 2d. ed. p. 610, 611.

UPON All-hallows-day even, being now the tenth year of the king's reign, the king's second son Henry was created duke of York; and as well the duke, as divers others, noblemen, knights batchellours, and gentlemen of quality, were made knights of the Bath, according to the ceremony. Upon the morrow after Twelfth-day, the king removed from Westminster (where he had kept his Christmas) to the Tower of London. This he did as soon as he had advertisement, that sir Robert Clifford (in whose bosom or budget most of Perkin's secrets were layed up) was come into England. And the place of the Tower was chosen to that end, that if Clifford should accuse any of the great ones, they might without suspicion, or noise, or sending abroad of warrants, be presently attached; the court and prison being within the cincture of one wall. After a day or two, the king drew unto him a selected council, and admitted Clifford to his presence; who first fell down at his feet, and in all humble manner craved the king's pardon, which the king then granted, though he were indeed secretly assured of his life before. Then commanded to tell his knowledge, he did amongst many others (of himself, not interrogated) approach sir William Stanley, the lord chamberlain of the king's household.

The king seemed to be much amazed at the naming of this lord, as if he had heard the news of some strange and fearful prodigy. To hear a man, that had done him service of so high a nature, as to save his life, and set the crown upon his head; a man, that enjoyed by his favour and advancement so great a fortune, both in honour and riches; a man, that was tied unto him in so near a band of alliance, his brother having married the king's mother; and lastly, a man, to whom he had committed the trust of his person, in making him his chamberlain; that this man, no ways disgraced, no ways discontent, no ways put in fear, should be false unto him. Clifford was required to say over again, and again, the particulars of his accusation, being warned, that in a matter so unlikely, and that concerned so great a servant of the king's, he should not in any wise go too far. But the king finding that he did sadly and constantly (without hesitation or varying, and with those civil protestations that were fit) stand to that that he had said, offering to justify it upon his soul and life; he caused him to be removed. And after he had not a little bemoaned himself unto his council there present, gave order that sir William Stanley should be restrained in his own chamber, where he lay before, in the Square Tower. And the next day he was examined by the lords. Upon his examination he denied little of that wherewith he was charged, nor endeavoured much to excuse or extenuate his fault. So that (not very wisely) thinking to make his offence less by confession, he made it enough for condemnation. It was conceived, that he trusted much to his former merits, and the interest that his brother had in the king. But those helps were over-weighed by divers things that made against him, and were predominant in the king's nature and mind. First, an over-merit; for convenient merit, unto which reward may easily reach, doth best with kings. Next the sense of his power; for the king thought, that he that could set him up, was the more dangerous to pull him down. Thirdly, the glimmering of a confiscation; for he was the richest subject for value in the kingdom; there being found in his castle of Hali forty thousand marks in ready money, and plate, besides jewels, household-stuff, stocks upon his grounds, and other personal estate, exceeding great. And for his revenue in land and fee, it was three thousand pounds a year of old rent, a great matter in those times. Lastly, the nature of the time; for if the king had been out of fear of his own estate, it was not unlike he would have spared his life. But the cloud of so great a rebellion, hanging over his head, made him work sure. Wherefore after some six weeks distance of time, which the king did honourably interpose, both to give space to his brother's intercession, and to shew to the world, that he had a conflict with himself, what he should do; he was arraigned of high-treason, and condemned, and presently after beheaded.

Yet is it to this day but in dark memory, both what the case of this noble person was, for which he suffered, and what likewise was the ground

and cause of his defection, and the alienation of his heart from the king. His case was said to be this: that in discourse between sir Robert Clifford and him, he had said; that if he were sure, that that young man were king Edward's son, he would never bear arms against him. This case seems somewhat an hard case, both in respect of the conditional, and in respect of the other words. But for the conditional, it seems the judges of that time (who were learned men, and the three chief of them of the privy council) thought it was a dangerous thing to admit *ifs* and *ands*, to qualifie words of treason; whereby every man might expresse his malice, and blanch his danger. And it was like to the case (in the following times) of Elizabeth Barton, the holy maid of Kent; who had said, that if king Henry the eighth did not take Katherine his wife again, he should be deprived of his crown, and die the death of a dog. And infinite cases may be put of like nature. Which (it seemeth) the grave judges taking into consideration, would not admit of treasons upon condition. And as for the positive words, that he would not bear arms against king Edward's son; though the words seem calm, yet it was a plain and direct over-ruling of the king's title, either by the line of Lancaster, or by act of parliament. Which (no doubt) pierced the king more, than if Stanley had charged his lance upon him in the field. For if Stanley would hold that opinion, that a son of king Edward had still the better right, he being so principal a person of authority, and favour about the king; it was to teach all England to say as much. And therefore (as those times were) that speech touched the quick. But some writers do put this out of doubt; for they say, that Stanley did expressly promise to aid Perkin, and sent him some help of treasure.

Now for the motive of his falling off from the King; it is true, that at Bosworth Field the king was beset, and in a manner inclosed round about by the troops of king Richard, and in manifest danger of his life; when this Stanley was sent by his brother with three thousand men to his rescue, which he performed so, that king Richard was slain upon the place. So as the condition of mortal men is not capable of a greater benefit, than the king received by the hands of Stanley; being like the benefit of Christ, at once to save and crown. For which service the king gave him great gifts, made him his counsellour and chamberlain; and, somewhat contrary to his nature, had winked at the great spoils of Bosworth Field, which came almost wholly to this man's hands, to his infinite enriching. Yet nevertheless blown up with the conceit of his merit, he did not think he had received good measure from the king, at least not prest down and running over, as he expected. And his ambition was so exorbitant, and unbounded, as he became suitor to the king for the earldom of Chester. Which ever being a kind of appendage to the principality of Wales, and using to go to the king's son; his suit did not only end in a denial, but in a distaste; the king perceiving thereby, that his desires were intemperate, and his cogitations vast, and irregular, and that his former benefits were but cheap, and lightly regarded by him. Wherefore the king began not to brook him well. And as a little leaven of new distaste doth commonly sour the whole lump of former merit, the king's wit began to suggest unto his passion that Stanley, at Bosworth Field, though he came time enough to save his life, yet he stayed long enough to endanger it. But yet having no matter against him, he continued him in his places until this his fall.

After him was made lord chamberlain, Giles lord Dowbery, a man of great sufficiency and valour; the more, because he was gentle and moderate.

There was a common opinion, that sir Robert Clifford (who now was become the state informer) was from the beginning an emissary, and spie of the king's; and that he fled over into Flanders with his consent and privacy. But this is not probable; both because he never recovered that degree of grace, which he had with the king before his going over; and chiefly, for that the discovery which he had made touching the lord chamberlain (which was his great service) grew not from any thing he learned abroad, for that he knew it well before he went.

II. The Trial of Sir THOMAS EMPSON, Knight, and EDMUND DUDLEY, Esq. for High Treason, at Guildhall, London, 1 Hen. VIII. 1509.

[The most exact account of the proceedings against these two remarkable persons being to be found in lord Herbert, we shall lay it before the reader; who, if he chooses to pursue the subject further, may consult Polydore Virgil, Hall, and Hollingshead.—But it is proper to premise, what we conceive to be a great error, which is current in respect to Empson and Dudley. Our historians in general, not excepting lord Herbert and Mr. Hume, represent Empson and Dudley to have been doubly attainted, first by judgment on trial before a jury, and secondly by an act of parliament. But the statute, thus treated as an act of attainder, was in truth only an act to relieve certain persons, in trust for whom Empson and Dudley were seised of various estates; and to prevent their attainders from hurting innocent persons. Nor is there a word in the act, either to confirm the attainder or to attain; as will appear by consulting the act itself, which is extant in Rastall's edition of the Statutes. Yet even the elaborate writers of the Parliamentary History, to whom both lawyers and politicians are so much indebted for their useful and important labours, have adopted the error; though throughout that work, recourse is apparently had to the journals and records of parliament, which stamps it with great authority. How this happened, we cannot otherwise account for, than by conjecturing, that they were confirmed in the error of their predecessors, by the particular manner in which the Journals of the Lords take notice of the act, whilst it was in its progress through that house as a bill. On the first and second reading, which was the same day, it is styled a bill concerning Dudley and Empson, and their attain and conviction in parliament. These words certainly import a parliamentary attainder, and might well lead any person to give credit to the prior representation of its being so, without taking the trouble to examine the act, which is not in the later edition of the Statutes. But whether their thus describing the bill was an inaccuracy in the penner of the journal, or the bill was at first to attain, it certainly did not pass in that form. Indeed the subsequent part of the journal takes notice, that the bill was newly formed, before it was sent to the Commons.] *see 4. Inst. 41. Act. for Parl. 207. Hen. 1. And. 156. The latter book contains the indictment against Empson & Dudley.*

Extract from Lord Herbert's Hen. VIII. in 2. Kenn. Compl. Hist. 2d ed. p. 2, 4, 6.

WHILE the obsequies and rites [of H. VII.] were preparing (a) the particulars whereof Hall after his manner relates) king Henry retired privately from Richmond (where his father died) to the Tower of London, both that he might with more leisure advise with his council concerning the present affairs of his kingdom, as also the better to avoid those salutes and acclamations of the people, which could not but be unseasonable, till the lamentations and solemnity of his father's funeral were past. He thought not fit to mingle the noises. Here then it was in the first place resolved to make good his authority, as having more undoubted right to the crown by the Union of the White-Rose and the Red in his person, than any king ever delivered to us by warrantable history. For this end he found or took occasions. In one kind Henry Stafford, brother to the duke of Buckingham, served for example, who (upon I know not what suspicion) was apprehended presently, and committed to the Tower; which yet seemed afterwards so frivolous, that, to repair this disgrace, he was the same year made earl of Wiltshire. In the other kind, doctor Ruthall became the object, being (together with one of his council) made the same day bishop of Duresme. Thus, though it seems he halted to take upon him the real marks of sovereignty, yet he so tempered them, as to leave his subjects in hope of an even hand. Besides, that he might shew himself gracious to his subjects, he not only confirmed the pardon his father gave a little before his death for all offences, except murder, felony, and treason, (to which general abolitions do not properly reach) but for farther performance of his father's last will caused a proclamation to be made; that if any man could prove himself to be then wrongfully deprived of his goods, by occasion of a certain commission for forfeitures, he should (upon due complaint) have satisfaction; whereupon so many petitions were presently exhibited against sir Richard Empson and Edmund Dudley, esq. (employed lately for taking the benefit of penal statutes) that it was thought fit to call them before the council, where Empson spake to this effect: (b)

“Right Honourable and others here present:

“I HAVE remarked two causes in general, that move attention. One is the greatness, the other is the strangeness and novelty of argument. Both these concur so manifestly in the affairs now questioned, that I will not much implore your patience. Though on the other side, considering my violent persecution, I cannot but think it a favour, that I may speak for myself; but (alas) to whom? The king my master, to whom I should appeal, as to my supreme judge and protector, abandons me to my enemies, without other cause, than that I obeyed his father's commands, and upheld the regal authority. The people, on whose equal trial I should put my life, seek my destruction, only because I endeavour to execute those laws whereof themselves were authors. What would have happened to me, if I had disobeyed my king, or broke my country's laws? Surely, if I have any ways transgressed, it is in procuring, that these penal statutes might be observed, which your selves in open parliament decreed, and to which you then submitted, both your persons, estates, and posterity; and if this be a crime, why do you not first repeal your proper acts? Or if (which is truth) they stand still in full force and virtue, why do you not vindicate from all imputation both your selves and me? For who ever yet saw any man condemn'd for doing justice? Especially when by the chief dispenser thereof (which is the king) the whole frame of the proceeding hath been confirmed and warranted? Nay, whoever saw man on these terms not rewarded? And must that, which is the life and strength of all other actions, be the subversion and overthrow of mine? Have you read or heard in any well-governed country, that the infractors of laws made by publick vote, and consent, escaped without punishment, and they only punished who laboured to sustain them? Or when you had not read or heard any such thing, could you imagine a more certain sign of ruine in that common-wealth. And will you alone hope to decline this heavy judgment? When, contrary to all equity and example, you not only make precedents for injustice and impunity, but together with defaming would inflict a cruel death on those who

would maintain them; as if this might be a fit guerdon for those who (I must tell you) every where else would have been thought the best patriots; what can we expect then, but a fatal period to us all? But let God turn this away, though I be the sacrifice. Only, if I must die, let me desire that my enditement may be entered on no record, nor divulged to foreign nations, lest, if they hear, in my condemnation, all that may argue a final dissolution in government, they invade and overcome you.”

To this was answered briefly, “That he received a great deal of liberty to speak ill, as well as to do: that he should find at last, he was punished for passing the bounds of his commission from the late King, and for stretching a law which in its self was severe enough to the common and poorer sort of people, from whom he exacted most unjustly.” The chief parts of his accusation (that I can find) were, (c)

“1. That he had committed divers persons to prison, without suffering them to answer till they had compounded for their fines.

“2. For searching unduly mens estates, and bringing them wrongfully to hold under that tenure they call in capite; without that the parties could be permitted to a traverse, till they had payed great fines and ransoms.

“3. That wards, being come to full years, were not allowed to sue out their livery, till they had paid an excessive composition.

“4. That out lawed persons could not be allowed to sue out their charter of pardon, till they had paid half the profit of their lands for two years, upon pretence that it was according to law.

“5. That he usurped upon the jurisdiction of other courts, in hearing and determining divers matters properly belonging to them.

“6. Lastly, That whereas a prisoner being indicted for theft, in the city of Coventry, to the value of one pound, was by the jury acquitted; the said Empson conceiving the evidence to be sufficient, committed the jury to prison, till they entered into bond to appear before the king's council, where the matter being again considered, it was ordered, they should pay eight pounds for a fine (which was thought so heinous, as, at a sessions being held afterwards at Coventry, a particular indictment was framed against him, and he was found guilty).” How many of these allegations were verified, or how far they might be warranted by the last king's commission, appears not to me. Howsoever, for the present, they were (d) committed to the Tower.

This Empson, reported to be a sieve-maker's son in Torchester, from this mean beginning, by his wit and industry, came to be of council to king Henry VII. and master or surveyor of his forfeits in divers kinds, in which place he served as an instrument for raising great sums to the king; Dudley (a gentleman of birth, and such parts as he was chosen speaker of the parliament-house (e) 19 Henry VII.) assisting him. These men (called by Polydore Virgil, *Judices Fideles*) having it seems exceeded their bounds, were detested of all, but especially the poorer sort, who found it easier to hate than to pay. To satisfy their complaints therefore, it was thought fit to permit them to the ordinary ways of justice: the promoters, they used being so severely punished in the mean time, betwixt the pillory and shame, that they dy'd all (a few days after) in prison, save one Giovanni Baptista Grimaldi, who, foreseeing the storm, took sanctuary in Westminster.

Empson and Dudley being (as is above said) committed to the Tower, new and strange crimes were found and objected against them, as appears in their indictments upon record, wherein, they are accused of conspiracy against the king and state; and first, that during the sickness of the late king in March last, they summoned certain of their friends to be in arms at an hour's warning; and upon the death of the said king, to hasten to London. Out of which, and other circumstances, it was collected by the jury, that their intent was to seize on the person of the new king, and so to assume the sole government; or when they could not attain this, to destroy him.

Of which crimes, how improbable soever, Dudley in his trial at Guildhall in London, July 16, 1509, and Empson at Northampton, October 1,

(a) April 23.

(b) April 25.

(c) Hollingshead.

(d) April 23.

(e) 1503.

were found guilty by their juries, and both condemned of treason, and so remanded to the Tower.

Empson and Dudley lying now in prison, condemned and attainted by parliament, the importunate clamours of the people prevailing with the

king in this year's progress, he not only restored divers mulcts, but for further satisfaction to the commonalty (by a special writ) commanded to have their heads struck off, August 18, doing therein (as thought by many) more like a good King, than a good Master.

III. The Trial of EDWARD Duke of Buckingham, for High Treason, in the Court of the Lord High Steward of England, 13th May, 13 H. VIII. 1522.

[Some account of this trial is to be met with in various writers, exclusive of the notice taken of it by our more modern historians. It is slightly mentioned by Polydore Virgil, whose history first came out within eleven or twelve years after the event; and from him it appears, that the prosecution originated from the malice of one Charles Knevet, who, having been removed from the stewardship of some of the duke's estates for oppressing the tenants, in revenge turned informer against his former master, and betrayed him to his great and powerful enemy cardinal Wolsey. Polyd. Virg. ed. Basil. 660, 665. Hall, who was also a cotemporary historian, gives many particulars, relative as well to the manner of arresting the duke and his execution, as to the trial itself. Hall's Hen. VIII. fol. 85. Grafton merely copies from Hall: but Hollingshead and Stow state in addition the several facts charged as treason in the indictment of the duke from the record of it. Grafton, 1044. 3. Hollingsh. 2d. edit. 663. Stow's Chron. Howes's edit. 512. Lord Herbert, in his history of Henry the eighth, assisted by materials from the preceding authors, writes the narration of the duke's trial, which we now offer to the reader. Herb. Hen. VIII. in vol. 2. Kenn. Compl. History, 2d. edit. p. 41.---There is an account of this trial amongst the Harleian Manuscripts; but it is merely compilement from Hall and Stow.]

Extract from Lord Herbert's Hen. VIII. in 2. Kenn. Compl. Hist. 2d edit. p. 40.

ABOUT this time Edward Stafford duke of Buckingham, eminent for his high blood, and large revenue, drew on himself a dangerous suspicion; which though it was again fomented by the cardinal, who disaffected him for some speeches he had cast forth, yet, could not have overthrown him, but that some indifference of his own concurred. Besides, he suffered much through the ill offices of Charles Knevet, formerly mentioned; who yet durst not appear, till he saw the duke not only discountenanced, but weakened in his friends and allies. And of these I find two principally; one, Henry Percy earl of Northumberland, whose daughter the duke had married; the other, Thomas earl of Surrey, who had married the duke's daughter. Against Northumberland, cause was taken for claiming certain wards; which, after close commitment, yet, he was forced to relinquish. Against Surrey the cardinal proceeded otherwise: for, though he hated him for drawing his dagger at him on some occasion; yet as the earl was more wary than to give new offence, he thought fit to send him away upon some honourable employment for which he found this overture.

Gerald Fitz-Gerald, earl of Kildare, made deputy in Ireland to Henry duke of York, (now king, who at (a) four years old was by his father made lieutenant of that country) having done divers good services against the rebels, was made (b) knight of the garter, and enjoyed that place till his death (c); when his son Gerald being substitute therein, so behaved himself, as he likewise got much credit: though, as he had the house of Ormond his enemy, and particularly sir Pierre Butler earl of Ossory, (d) secret ill offices were done him. Nor did it avail, that he had given his sister in marriage to the said Butler, and helped him to recover the earldom of Ormond, detained wrongfully, since the death of James, by a bastard of that family; for it was impossible to oblige him; especially, where he found so advantageous an occasion to dissent. For as he watched over the earl of Desmond, his perpetual adversary, since the division of Lancaster and York, (in which his ancestors were on the side of Lancaster, and the Kildares and Desmonds on that of York), he discovered more favours done the present earl of Desmond, (whom he called a traitor) than he thought due to him; insomuch that he complained to the cardinal, who thereupon sent for Kildare. Though Polydore saith, he came voluntarily into England to match with some English lady, and there behaved himself so unrespectfully to the cardinal, that he was cast into prison. But whatsoever the cause was, his charge was bestowed on the earl of Surrey, who going to Ireland in April 1520, reduced the earl of Desmond and others to obedience.

The duke of Buckingham being thus exposed and unfriended, the cardinal treats secretly with Knevet, concerning him; who thereupon discovers his late master's life; confessing, that the duke, by way of discourse, was accustomed to say, how he meant so to use the matter, that, if king Henry died without issue, he would attain the crown, and that he would punish the cardinal. Besides, that he had spoken heretofore unto George Nevill lord Abergavenny, who married the said duke's daughter. By what means yet the duke intended particularly to effect these designs, I do not find exactly set down by Charles Knevet. Neither do the authors, who write heretofore, relate his pedigree; only our Heralds say, he was descended from Anne Plantagenet, daughter of Thomas of Woodstock, son to king Edward the third. How far this yet might entitle him to the crown, in case king Henry should have no issue, I have neither leisure nor disposition to examine. I shall only therefore, for satisfaction of the reader, select some principal points out of his indictment; leaving the reader for the rest, unto the search of the record: In which, the points that in my opinion made most against the duke, were; 1. That at (e) several times he had sent to one Hopkins, a monk in the priory of Henton, to be informed by him, concerning the matters he imagined; and that the monk

should return answer, the duke should have all; and therefore should labour to procure the love of the people. 2. That the duke (f) afterwards should go in person to the said Hopkins, who confirmed the said prediction, adding, that he knew it by revelation. Whereupon the said duke should give him several rewards. 3. That he should (g) speak to Ralph Nevill earl of Westmorland (his son-in-law), that, if aught but good came to the king, the duke of Buckingham should be next in blood to the crown, the king having as yet no issue. That, to comply herewith, he did many things which argued ambition, and desire to make himself popular. That he (h) said to one Gilbert, his chancellor, that whatsoever was done by the king's father, was done by wrong; murmuring withal against the present government. 4. And to the said Charles Knevet, that if he had been committed to the Tower, (whereof he was in danger, upon occasion of one sir William Bulmer) he would have so wrought, that the principal doors thereof should not have cause of great rejoicing; for he would have plaid the part which his father intended to have put in practice against king Richard the third at Salisbury, who made earnest suit to come into the presence of the said king, which suit, if he might have obtained, he having a knife secretly about him, would have thrust it into the body of king Richard, as he had made semblance to kneel down before him. And that, in speaking these words, he maliciously laid hands on his dagger, swearing, that, if he were so evil used, he would do his best to accomplish his intended purpose. 5. That (i) being in speech with sir George Nevill, knight, lord Abergavenny, he said, that if the king died, he would have the rule of the realm, in spite of whosoever said the contrary; swearing, that if the lord Abergavenny revealed this, he would fight with him. This I conceive to be the substance of the most special articles in the evidence; which the courteous reader yet may do well to consider more at large, as they are extant on record. How far yet these particulars were proved, and in what sort, my authors deliver not. Only I find (out of our records) that the duke of Buckingham being committed to the Tower, April 16th, did, under his own hand, declare to sir Thomas Lovell, constable of the Tower, the passages betwixt him and Hopkins, in this manner; that is to say, That the summer before our King made war in France (k), Hopkins sent for him; but, not being able to go, he commanded one Delacour, his chaplain, to repair thither; howbeit, that Hopkins said naught to him; yet that himself came the next Lent; where, in shrift, the said monk told him, that our king should win great honour in his journey to France; and that if the king of Scots came to England then, he should never go home again. And that, when he asked Hopkins how he knew this (l), he said, ex Deo habeo; It is revealed to me of God. And that Hopkins demanding afterward what children the king had had, he told the number; and that Hopkins should say thereupon, I pray God his issue continue; for that he feared God was not contented, because he made no restitution according to his father's will, charging the duke further to advise the king's council to make restitution. Further, That he told his chancellor those words, and at his return out of France, came to Hopkins again, and said, he had told him true: Also, that (another time) he came to Hopkins, together with his son Stafford, and the earl of Westmorland; and that Hopkins asked who he was? and thereupon should say, that some of his blood or name should prove great men. And that, after this, Hopkins should send to the duke, to pray him, according to his promise, to help their house (being at Henton in Somersetshire) to make their conduit; the ten pounds, formerly given by him, being spent. And more than this he confessed not. Notwithstanding which, when the indictment was openly read, the duke said, it was false, untrue, conspired, and forged (m), to bring him to his death; alledging (as he was an eloquent person) many reasons to falsify the indictment. The king's attorney, on the other side, producing the examinations, confessions, and proofs of witnesses; the duke hereupon desired the witnesses (n), which were Knevet, Gilbert, Delacour, and Hopkins, to be brought forth. These confirming their depositions, the duke was

(a) Comptes's History of Ireland. 1495. (b) 1504. (c) 1513. (d) Comptes's History of Ireland. (e) 1512. April 14. and July 22. and 1513. April 26. and 1517. July 20. (f) 1513. April 26. (g) 1517. March 20. and Feb. 20. 1517. (h) Feb. 20. 1518. (i) 1519. Sept. 10th. (j) 1520. (k) Hall. Hollingshead. (l) 2d Hall. tried

tried by his peers, (being a duke, a marquis, seven earls, and twelve barons) before the duke of Norfolk, who was for the time made lord high steward of England (a). They condemning him, the duke of Norfolk delivered his sentence, not without tears. To which he replied; *My lord of Norfolk, you have said as a traitor should be said unto, but I was never one. But, my lords, I nothing malign for what you have done to me; but the eternal God forgive you my death, and I do. I shall never sue to the king for life: howbeit, he is a gracious prince, and more grace may come from him, than I desire. And so I desire you, my lords, and all my fellows, to pray for me.* Whereupon he was brought back to the Tower; where all the favour he received was a message from the king, declaring his sentence was mitigated so far, that, instead of receiving the death of a traitor, he should have only his head cut off. Thus ended the duke of Buckingham (b), much lamented by the people, (who libelled the cardinal for it,

calling him *Carnificis filium, Son of a Butcher*.) as being thought rather criminal through folly and rash words, than any intention declared by overt-act against the king's person; and therefore not incapable of his mercy; which also it was thought would not have been denied, had he sued for it in fitting terms. But since at his arraignment, he did, as it were, disclaim his life, he would not obtrude it; and therefore only caused a letter of comfort to be written to the dutches, and lord Stafford. Yet the tragedy ended not so; for though George lord Abergavenny, after a few months imprisonment, was, through the king's favour, delivered; yet Hopkins, after a serious repentance that he had been an author of so much mischief, dyed of grief. And here I must observe, that together with this duke, that great place of high-constable of England remains extinguished, unless some extraordinary occasion revive it.

[Lord Herbert's state of the effect of the indictment, not being nearly so full as Stowe's, and there being also some further particulars in the latter, perhaps his account of the trial may be acceptable to some readers. The following extract from Stowe's Chronicle is therefore added.]

Extract from Stowe's Chronicle, Howes's ed. p. 510, to 513.

IN this meane time Edward duke of Buckingham was accused of high treason, wherefore the king directed his letters to the said duke, being at his manor of Thornebury in Gloucestershire, that incontinently he should come to his presence, which commandement the duke obeyed, and came to London, where hee was straight wayes arrested by sir Henry Marney capitaine of the gard, and conveyed to the Tower of London on the 16. of Aprill: before which time sir Gilbert Parke the dukes chancellor was taken, which had confessed matter of high treason, concerning the kings person. There was also attached one Nicholas Hopkins a monk of the order of Carthusians, being of Henton priory in Somersetshire, and John de la Court the dukes confessor, and others. These were prisoners in the Tower.

(c) After the apprehension of the duke, inquisitions were taken in divers shires of him, so that by the knights and gentlemen he was indicted of high treason for certaine words spoken by the said duke at Blechingly in Surrey, to George Nevill lord Burgavenny, and therewith was the same lord attached for concealement, and so likewise was the lord Montague, and both conveyed to the Tower: and sir Edward Nevill brother to the said lord of Burgavenny was forbidden the kings presence.

Moreover, in the Guildhall of London, before sir John Bruge knight, then maior of the same city, by an inquest, the said duke was indicted of divers points of high treason, as by the same inditement (which I have seene and read) it appeareth, inferring, that the said duke intending to exalt himselfe, and to usurpe the crowne, the royall power, and dignity of the realme of England, and to deprive the king thereof, that hee the sayde duke might take upon him the same against his allegiance, had the tenth day of March, in the second yeere of the kings raigne and at divers times before, and after, imagined and compassed the kings death and destruction at London, and at Thornebury in the county of Gloucester: and for the accomplishment of the wicked intent and purpose, the 24. of Aprill, in the fourth yeere of the kings raygne, he sent one of his chaplaines called John de la Court, unto the priory of Henton in Somersetshire, which was an house of Carthusian monkes, there to understand of one Nicholas Hopkins, a monke of the same house (who was vainely reputed by way of revelation to have foreknowledge of things to come) what should happen concerning this matter, which he had imagined: which monke, causing the said de la Court first to sweare unto him, not to disclose his words to any manner of person, but onely to the duke his master, therewith declared that his master the said duke should have all, willing him for the accomplishment of his purpose to seeke to winne the favour of the people. De la Court came backe with this answer, and told it to the duke at Thornebury the morrow after, being the 25. of Aprill. And on the 22. of July the same fourth yeere, the duke sent the same de la Court with letters unto the saide monke, to understand of him further of such matters, and the monke told to him againe for answer, that the duke should have all: and being asked as well now as before at the first time, how he knew this to be true, he saide by the grace of God, and with this answer, de la Court now also returning, declared the same unto the duke, on the 24. of July at Thornebury aforesaid. Moreover, the saide duke sent the same de la Court againe unto the said monke with his letters the 26. of Aprill, in the 5. yeere of the kings raigne, when the king was to take his journey into France, requiring to understand what should become of these warres, and whether the Scottis king should in the kings absence invade this realme or not. The monke among other things, for answer of these letters, sent the duke word that the king should have no issue male. Againe, the said duke the 20 day of Feb. in the 6. yeere of the kings raigne, being at Thornebury, spake these words unto Ralph earle of Westmerland: Well, there are two dukes created in England, but if ought but good come to the king, the duke of Buckingham should be next in blood to succede to the crowne. After this the said duke on the 16. day of Aprill, in the said sixt yeere of the kings raigne, went in person unto the priory of Henton, and there had conference with the foresaid monke Nicholas Hopkins, who told him, that hee should bee king: whereunto the duke said, that if it chanced, hee would shew himselfe a just and right wise prince. The monke also told the duke that he knew this by revelation, and willed him in any wise to procure the love of the commons, the better to attayne his purposed intention. The duke the same time gave, and promised to give yeerely unto the saide priory 6. pound, therewith to buy a tunne of wine: and further promised to give unto the said priory in ready money twenty pounds, whereof ten pounds he gave in hand, towards the conveying the water unto the house by conduit. And to the saide monke Nicholas Hopkins, he gave at that present in reward three pound, and at one other time forty shillings, and at another time a marke, and at another time sixe shillings and eight-pence. After this, on the twentieth day of March, in the tenth yeere of the kings

raigne, he came to the same priory, and estfoones had conference with the saide monke, to bee more fully informed by him in the matters above specified, at what time the monke also told him that he should be king, and the duke in talke tolde the monke, that he had done very well to binde his chaplaine John de la Court, under the seale of confession, to keepe secret such matters, for if the king should come to knowledge thereof, it would be his destruction. Likewise, the twentieth day of October, in the seventh yeere of the kings raigne, and at divers other times, as well before as after, the saide duke had sent his chancellor Robert Gilbert, chaplaine, unto London, there to buy certaine clothes of golde, silver, and velvets, every time so much as amounted to the value of three hundred pound, to the intent, that the saide duke might bestow the same, as well upon knights, esquires, and gentlemen of the kings house, and yeomen of his gard, as upon other the kings subjects, to winne their favours and friendships to assist him in his evill purpose: which clothes the saide Gilbert did buy, and brought the same to the said duke, who on the 20. day of January in the saide seventh yeere, and divers other dayes and yeeres before and after, did distribute, and give the same to certaine of the kings subjects, for the purpose before recited. Furthermore, the saide duke the tenth of July, in the tenth yeere of the kings raigne, and divers other dayes and times, as well before as after, did constitute more severall and particular offices in his castles, honors, lordships, and lands, than hee was accustomed to have, to the end they might bee assistant to him under colour of offices, to bring his evill purpose to passe. Moreover, the same duke sent to the king the tenth day of May, in the ninth yeere of his raigne, for licence to retaine any of the kings subjects, whom it should please him, dwelling within the shires of Hereford, Gloucester, and Somersetshire: and also, that he might at his pleasure convey divers armours, and habilements for warre into Wales, to the intent to use the same against the king, for the accomplishment of his naughty purpose, which was to destroy the king, and to usurpe the roial government and power to himselfe: which suite for licence to have retayners, and to convey such armours and habilements of war, the said Gilbert the twentieth day of May, in the sayde ninth yeere, and divers other dayes before and after at London, and East Grenewich did follow, labouring earnestly, both to the king and counsell, for obtaining of the same. And the twentieth day of July, in the said ninth yeere, the said duke sent the said Gilbert unto Henton aforesaid, to understand of the aforesaid monke Nicholas Hopkins what hee heard of him: and the monke sent him word, that before Christmas next there should be a change, and that the duke should have the rule and government of all England. And moreover, the twentieth day of February, in the eleventh yeere of the kings raigne, at Blechingly in Surrey, the sayde duke sayde unto the saide Robert Gilbert his chancellor, that he did expect and tarry for a time more convenient to atchieve his purpose, and that it might easily bee done, if the nobles of the realme would declare their mindes together: but some of them mistrusted and feared to shew their mindes. Hee sayde further the same time unto the saide Robert Gilbert, that whatsoever was done by the kings father, was done by wrong: and still the duke murmured against all that the king then presently raigning did. And further he said, that he knew himselfe to be so wicked a sinner, that hee wanted Gods favour, and therefore he knew, that whatsoever he tooke in hand against the king had the worse successe. And furthermore, the saide duke (to alienate the kings subjects mindes from dutifull obedience, towards him and his heires, the twentieth of September, in the first yeere of his raigne) being then at London, reported to Robert Gilbert, that he had a certaine writing, sealed with the kings great seale, comprehending a certaine act of parliament, in the which it was enacted, that the duke of Somerset, one of the kings progenitors, was made legitimate. And further, that the said duke meant to have delivered the same writing unto king Henry the seventh, But (said he) I would not that I had so done for ten thousand pounds. And furthermore, the same duke the fourth day of November, in the eleventh yeere of the kings raygne, at East Grenewich in the county of Kent, said unto one Charles Knout esquire, after the king had reprooved the duke for retayning William Bulmer knight unto his service, that if he had perceived that he should have bin committed to the Tower, as he doubted he should have bene, he would have so wrought, that the principall doers therein should not have had cause of great rejoycing, for he would have played the part, which his father intended to have put in practise against king Richard the 3. at Salisbury, who made earnest suit to have come to the presence of the same king Richard, which suite if hee might have obtained, he having a knife secretly about him, would have thrust it into the body of king Richard, as he had made semblance to kneele downe before him:

(a) May 13. (b) May 17. (c) Anno regni 11.

dukedom, an object of jealousy even to his sovereign. Of other readers we beg pardon for rather exceeding what, in strictness, is the proper purpose of our annotations.

Since the foregoing note was written, we have been honoured with some information, which confirms our conjecture, that the barony of Stafford is not extinct. It seems, that the heirs of the last earl of Stafford but one, at his death, were three sisters, in consequence of which the barony became in abeyance. Mary, one of them, married count Rohan Chabot in France, but is now dead without issue. Her two sisters are both nuns in France. But on their deaths, which, as they are professed persons, is most likely to be without issue, the abeyance will probably cease; the present lady Jerminham, who is niece of the last earl of Stafford, being singly, as we are told, the next in the succession to the barony, and having several sons. We also understand, that part of the family estates is now in the possession of this latter lady, under the will of her cousin the countess of Rohan Chabot.]

*The information
concerning the
last earl of Stafford
is not now
only one from 1799.
C. 16.
M. 1796.*

IV. The Trial of JOHN FISHER, Bishop of Rochester, before Commissioners of Oyer and Terminer, at Westminster, for High Treason, 17th June, 27 Hen. VIII. 1535.

[The reverend prelate, whose trial we now offer to the reader, was one of the most eminent sufferers in the reign of Henry the eighth, for opposing the king's divorce from his first queen, and his claim to the supremacy over the church of England. Opinions so averse to that prince's views and passions, involved the bishop in three different prosecutions. The first was on a charge of misprision of treason, in concealing the predictions against the king, made by the famous visionary Elizabeth Barton, known by the name of the Holy Maid of Kent; one of whose prophecies denounced, that, if the king did not desist from the divorce, but married again, he should not continue king more than a month after. For this offence the bishop was included in the act for punishing Elizabeth Barton and her accomplices; but was one of those, whom the act attainted of misprision of treason only. This act was passed in January 1533-4. See 25 Hen. VIII. c. 12. Rastall's edit. of Stat. The same parliament passed a law, which declared Henry's first marriage void, confirmed his marriage with Anna Bolleyn, made it treason to do or say any thing in derogation from the latter marriage, and required every person to take an oath to adhere to the contents of the statute, making it misprision of treason to refuse the oath. 25 Hen. VIII. c. 22. and 26 Hen. VIII. c. 2. It was for refusing the oath formed on the 25 Hen. VIII. that the bishop endured a second prosecution; for on that account the next parliament attainted him of misprision of treason, and deprived him of his bishoprick. See 26 Hen. VIII. c. 3. of private acts. The third prosecution, which terminated with the bishop's life, soon followed. The statute of the 26 Hen. VIII. annexed the title of supreme head of the church to the crown; and by another statute of the same parliament, it was made high treason by words or writing to attempt depriving the king of any of his titles. 26 Hen. VIII. c. 1, and 13. The operation of these two last statutes gave the opportunity of reaching the life of the bishop, who, as will appear from the following trial, having been ensnared into a denial of the king's being supreme head of the church, after the accession of that title, was therefore deemed to come within the succeeding statute, which made it treason to deny the king any of his titles.]

The following trial is extracted from a very scarce book, which was printed in 1655, with a title describing it as the life of bishop Fisher, by Dr. Thomas Bailey. But the real author, according to Bishop Tanner and others, was Dr. Richard Hall, who wrote several pieces in the reign of Elizabeth. Tann. Bibliothec. Britannic. Hibern. voce Hall Edwardus. In number 7049 of the Harleian MSS. at the British Museum, there is a life of bishop Fisher, which contains an account of his trial in the same words as the printed life.

It is proper to apprise the reader, that the book, whence we borrow the trial, was certainly written by a very zealous Roman Catholic, and that on other accounts he should be believed with caution. The writer throughout strenuously supports the Pope's claim of the supremacy. He relates a very improbable story of queen Anna Bolleyn, accusing her of great indignity to the head of bishop Fisher after his execution, and of even striking it. His book is also full of miracles; one of which is, that, though the bishop's head was parboiled, and the weather was very warm, when exhibited on London-Bridge, it not only continued fourteen days without wasting, but in that time daily grew so much fresher, that the bishop was never seen to look so well. However, so far as regards the relation of the trial, it must be confessed, that it carries with it great appearance of truth; and more especially seems to deserve credit, because the hard measure it represents the bishop to have experienced at his trial, so much resembles what we read in the trial of his eminent fellow-sufferer Sir Thomas More. Nor in these liberal and humane times can we imagine, that many will be found, however averse to bigotry and superstition, who will not concur in the sentiment, that the proceedings against both Sir Thomas and the bishop, were attended with extreme cruelty and injustice. This censure more particularly belongs to the bishop's case. His crime was simply an opinion against the king's supremacy, which he was urged to give by a message from his sovereign, who at the same time sent a promise of indemnity. If this was really so, which there seems too much reason to believe, the bishop's death was one of the worst passages which polluted the reign of Henry; because the injustice of the case was highly aggravated by superadding insidiousness and breach of faith. What an idea must we form of a prince, who could stoop to devise such unworthy means to accomplish his cruel purpose? What must we think of the subject, who could be so void of feeling, as to become the instrument of such perfidy? What must we conceive of the times, in which judges and juries could be found to give the form and colour of justice of such bad proceedings?

Extract from the Life of Bishop Fisher, by Dr. Bailey, page 183, & seq.

AFTER this good bishop was recovered to some better strength, by the help of his physicians, and that he was more able to be carried abroad, he was on Thursday the 17. of June, brought to the King's Bench at Westminster, from the Tower, with a huge number of halberds, bills, and other weapons about him, and the ax of the Tower born before him with the edge from him, as the manner is; and because he was not yet so well recovered, that he was able to walk by land all the way on foot, he rode part of the way on horseback in a black cloth gown, and the rest he was carried by water, for that he was not well able to ride through for weakness. As soon as he was come to Westminster, he was there presented at the barre before the commissioners, being all set ready in their places against his coming, whose names were these: Sir Thomas Audley, knight, lord chancellor of England; Charles duke of Suffolk; Henry earl of Cumberland; Thomas earl of Wiltshire; Thomas Cromwell

secretary; Sir John Fitz-James chief justice of England; Sir John Baldwin chief justice of the Common Pleas; Sir William Pawlet; Sir Richard Lytler chief baron of the Exchequer; Sir John Port, Sir John Spilman, and Sir Walter Luke, late justices of the King's Bench; and Sir Anthony Fitzherbert one of the justices of the Common Pleas. Being thus presented before these commissioners, he was commanded, by the name of John Fisher late of Rochester, clerk, otherwise called John Fisher bishop of Rochester, to hold up his hand, which he did, with a most cheerful countenance and rare constancy. Then was his indictment read, which was very long and full of words, but the effect of it was thus. That he maliciously, treacherously, and falsely, had said these words, *The King, our sovereign lord, is not supreme head in the earth of the church of England: and being read to the end, it was asked him, whether he was guilty of this treason, or no? Whereunto he pleaded, not guilty. Then was*

a jury of twelve men (being free-holders of *Middlesex*) called to try this issue, whose names were these: Sir Hugh Vaughan knight, Sir Walter Langford knight, Thomas Burdage, John Nudgate, William Browne, John Hewes, Jasper Leak, John Palmer, Richard Henry Young, Henry Lodisman, John Elrington, and George Heveningham, esquires. These twelve men being sworn to try whether the prisoner were guilty of this treason or no, at last came forth to give evidence against him Mr. Rich, the secret and close messenger that passed between the king and him, as ye have read before, who openly, in the presence of the judges, and all the people there assembled, deposed and swore, that he heard the prisoner say in plaine words, within the *Tower of London*, that he believed in his conscience, and by his learning he assuredly knew, that the king neither was, nor by right, could be supreme head in earth of the church of *England*. When this blessed father heard the accusations of this most wretched and false person, contrary to his former oath and promise, he was not a little astonished thereat; wherefore he said to him in this manner: Mr. Rich, I cannot but mervaille to hear you come in, and beare witness against me of these words, knowing in what secret manner you came to me: but suppose I so said unto you, yet in that saying I committed no treason; for upon what occasion, and for what cause it might be said, your self doth know right well; and therefore being now urged (said he) by this occasion, to open somewhat of this matter, I shall desire my lords, and others here, to take a little patience in hearing what I shall say for myself.

This man (meaning Mr. Rich) came to me from the king, as he said on a secret message with commendations from his grace, declaring at large, what a good opinion his majesty had of me, and how sorry he was of my trouble, with many more words than are here needfull to be recited, because they tended so much to my praise, as I was not only ashamed to hear them, but also knew right well that I could no way deserve them. At last he broke with me of the matter of the king's supremacy, lately granted unto him by act of parliament, to the which he said, Although all the bishops in the realme have consented, except your self alone, and also the whole court of parliament, both spirituall and temporall, except a very few; yet he told me, that the king, for better satisfaction of his owne conscience, had sent him unto me in this secret manner, to know my full opinion in the matter, for the great affiance he had in me more than any other. He added further, that if I would herein frankly and freely advertise his majesty my knowledge, that upon certificate of my misliking, he was very like to retract much of his former doings, and make satisfaction for the same, in case I should so advertise him. When I had heard all this message, and considered a little upon his words, I put him in minde of the new act of parliament, which standing in force as it doth against all them that shall directly say, or do any thing that is against it, might thereby endanger me very much, in case I should utter unto him any thing that were offensive against the law. To that he told me, that the king would him to assure me on his honour, and in the word of a king, that whatever I should say unto him by this his secret messenger, I should abide no danger, no perill for it, neither that any advantage should be taken against me for the same, no, although my words were never so directly against the statute, seeing it was but a declaration of my minde secretly to him, as to his owne person: and for the messenger himselfe, he gave me his faithfull promise that he would never utter my words in this matter to any man living, but to the king alone. Now therefore, my lords, quoth he, seeing it pleased the king's majesty to send to me thus secretly under the pretence of plaine and true meaning, to know my poore advice and opinion in these his weighty and great affaires, which I most gladly was and ever will be willing to send him in; methinks it is very hard in justice to heare the messenger's accusation, and to allow the same as a sufficient testimony against me in case of treason. To this the messenger made no direct answer, but (neither denying his words as false, nor confessing them as true) said, that whatever he had said unto him on the king's behalf, he said no more than his majesty commanded; And, said he, if I had said to you in such sort as you have declared, I would gladly know what discharge this is to you in law against his majesty, for so directly speaking against the statute; whereat some of the judges taking quick hold one after another, said, that this message, or promise from the king to him, neither could, nor did by rigour of the law, discharge him; but in so declaring of his minde and conscience against the supremacy, yea though it were at the king's own commandment or request, he committed treason by the statute, and nothing can discharge him from death but the king's pardon.

This good father perceiving the small account made of his words, and the favourable credit given to his accuser, might then easily finde in which doore the wind blew. Wherefore directing his speeches to the lords his judges, he said, Yet I pray you, my lords, consider, that by all equity, justice, worldly honesty, and courteous dealing, I cannot (as the case standeth) be directly charged therewith as with treason, though I had spoken the words indeed, the same being not spoken maliciously, but in the way of advice and counsell, when it was requested of me by the king himself; and that favour the very words of the statute do give me, being made onely against such as shall maliciously gainsay the king's supremacy, and none other: wherefore, although by rigour of law, you may take occasion thus to condemn me, yet I hope you cannot finde law, except you adde rigour to that law, to cast me downe, which herein I hope I have not deserved. To which it was answered by some of the judges, that the word maliciously is but a superfluous and void word; for if a man speak against the king's supremacy by any manner of meanes, that speaking is to be understood, and taken in law as maliciously.

My lords, said he, if the law be so understood, then it is a hard exposition, and (as I take it) contrary to the meaning of them that made the law. But then let me demand this question, whether a single testimony of one man may be admitted as sufficient to prove me guilty of treason for speaking these words, or no? and whether my answer, negatively, may not be accepted against his affirmative, to my avails and benefit, or no? To that the judges and lawyers answered (that being the king's case) it rested much in the conscience and discretion of the jury; and as they upon the evidence given before them shall finde it; you are either to be acquitted, or else by judgement to be condemned. The jury having heard all this simple evidence, departed (according to the order) into a se-

cret place, there to agree upon the verdict; but before they went from the place, the case was so aggravated to them by my lord chancellour, making it so hainous and dangerous a treason, that they easily perceived what verdict they must returne; otherways heap such danger upon their owne heads, as none of them were willing to undergo. Some other of the commissioners charged this most reverend man with obstinacy and singularity, alledging, that he being but one man, did presumptuously stand against that, which was in the great councill of parliament agreed upon, and finally was consented unto by all the bishops of this realme, saving himselfe alone. But to that he answered, that indeed he might well be accounted singular, if he alone should stand in this matter (as they said); but having on his part the rest of the bishops in *Christendome*, far surmounting the number of the bishops of *England*, he said they could not justly account him singular. And having on his part all the *Catholicks* and bishops of the world from *Christ's* ascension, till now, joynd with the whole consent of *Christ's* universall church, I must needs, said he, account mine own part farre the furer: and as for obstinacy, which is likewise objected against me, I have no way to cleare my self thereof, but my owne solemne word and promise to the contrary, if you please to believe it, or else, if that will not serve, I am here ready to confirme the same by my oath. Thus in effect he answered their objections, though with many more words, both wisely and profoundly uttered, and that with a merveilous, couragious, and rare constancy, insomuch as many of his hearers, yea some of his judges, lamented so grievously, that their inward sorrow in all sides, was expressed by the outward teares in their eyes, to perceive such a famous and reverend man in danger to be condemned to a cruell death, upon so weak evidence given by such an accuser, contrary to all faith and promise of the king himself. But all pity, mercy, and right, being set aside, rigour, cruelty, and malice, took place; for the twelve men being shortly returned from their consultation, verdict was given that he was guilty of the treason, which although they thus did, upon the menacing and threatening words of the commissioners, the king's learned councill, yet was it (no doubt) full fore against their conscience, as some of them would after report, to their dying daies, onely for safety of their goods and lives, which they were well assured to lose, in case they had acquitted him. After the verdict thus given by the twelve men, the lord chancellour commanding silence to be kept, said unto the prisoner in this sort, My lord of *Rochester*, you have been here arraigned of high treason, and putting your selfe to the triall of twelve men, you have pleaded not guilty, and they notwithstanding have found you guilty in their conscience; wherefore, if you have any more to say for your selfe, you are now to be heard, or else to receive judgement according to the order and course of law. Then said this blessed father againe, Truly, my lord, if that which I have before spoken be not sufficient, I have no more to say, but onely to desire Almighty God to forgive them that have thus condemned me, for I think they know not what they have done. Then my lord chancellour, framing himselfe to a solemnity in countenance, proclaimed sentence of death upon him, in manner and forme following: You shall be led to the place from whence you came, and from thence shall be drawn through the city to the place of execution at *Tyborne*, where your body shall be hanged by the neck, half alive you shall be cut down and throwne to the ground, your bowels to be taken out of your body before you, being alive, your head to be smitten off, and your body to be divided into four quarters, and after your head and quarters to be set up, where the king shall appoint; and God have mercy upon your soule.

After the pronouncing of this cruell sentence, the lieutenant of the *Tower*, with his band of men, stood ready to receive and carry him back again to his prison. Before his departure he desired audience of the commissioners for a few words, which being granted, he said thus in effect: My lords, I am here condemned before you of high treason, for deniall of the king's supremacy over the church of *England*, but by what order of justice I leave to God, who is the searcher both of the king's majesty's conscience and yours. Nevertheless, being found guilty (as it is termed) I am, and must be, contented with all that God shall send, to whose will I wholly referre and submit myselfe. And now to tell you more plainly my minde, touching this matter of the king's supremacy, I think indeed, and alwaies have thought, and do now softly affirm, that his grace cannot justly claime any such supremacy over the church of God, as he now taketh upon him, neither hath it ever been seen or heard of, that any temporall prince, before his daies, hath presumed to that dignity. Wherefore if the king will now adventure himselfe in proceeding in this strange and unwonted case, no doubt but he shall deeply incurre the grievous displeasure of Almighty God, to the great damage of his owne soule, and of many others, and to the utter ruine of this realme, committed to his charge, whereof will ensue some sharp punishment at his hand's wherefore I pray God his grace may remember himselfe in time, and hearken to good counsell, for the preservation of himselfe and his realme, and the quietnesse of all *Christendome*. Which words being ended, he was conveyed back againe to the *Tower of London*, part on foot, and part on horseback, with a number of men, bearing holberts and other weapons about him, as was before at his coming to arraignment: and when he was come to the *Tower-gate*, he turned him back to all his traine that had thus conducted him forward and backward, and said unto them, My masters, I thank you all for the great labour and paines you have taken with me this day: I am not able to give you any thing in recompence, for I have nothing left; and therefore I pray you accept in good part my hearty thanks. And this he spake with so lusty a courage, so amiable a countenance, and with so fresh and lively a colour, as he seemed rather to have come from some great feast, or banquet, than from his arraignment, shewing by all his gesture, and outward countenance, nothing else but joy and gladnesse.

Thus being after his condemnation, the space of three or four daies, in his prison, he occupied himselfe in continuall prayer most fervently; and although he looked daily for death, yet could ye not have perceived him one whit dismayed thereat, neither in word nor countenance, but still continued his former trade of constancy and patience, and that rather with a more joyfull cheere and free minde than ever he had done before, which appeared well by this chance that I will tell you: There hapned a false rumour to rise suddenly among the people, that he should be brought to his execution by a certain day; whereupon his cook, that

was wont to dress his dinner, and carry it daily unto him, hearing, among others, of his execution, dressed him no dinner at all that day; wherefore at the cook's next repaire unto him, he demanded the cause why he brought him not his dinner as he was wont to doe: Sir, said the cook, it was commonly talked all the towne over, that you should have died that day, and therefore I thought it but vaine to dresse any thing for you. Well, said he merrily unto him againe, for all that report thou feest me yet alive, and therefore whatsoever newes thou shalt heare of me hereafter, let me no more lack my dinner, but make it ready as thou art wont to do; and if thou see me dead when thou comest, then eat it thy selfe: but I promise thee, if I be alive, I minde, by God's grace, to eat never a bit the lesse.

Thus while this blessed bishop lay daily expecting the houre of his death, the king (who no lesse desired his death than himselfe looked for it) caused at last a writ of execution to be made, and brought to sir Edmond Walsingham lieutenant of the Tower. But where by his judgement at Westminster, he was condemned (as ye have read before) to drawing, hanging, and quartering, as traitors alwaies use to be, yet was he spared from that cruell execution. Wherefore order was taken that he should be led no further than Tower-hill, and there to have his head struck off.

After the lieutenant had received this bloody writ, he called unto him certaine persons, whose service and presence were to be used in that businesse, commanding them to be ready against the next day in the morning: and because that was very late in the night, and the prisoner asleep, he was loath to discease him of his rest for that time; and so in the morning before five of the clock, he came to him in his chamber in the Bell-tower, finding him yet asleep in his bed, and waked him, shewing him that he was come to him on a message from the king; and after some circumstance used, with perswasion that he should remember himself to be an old man, and that for age he could not, by course of nature, live long; he told him at last, that he was come to signifie unto him, that the king's pleasure was he should suffer death that forenoone. Well (quoth this blessed father) if this be your errand, you bring me no great newes, for I have long time looked for this message: I most humbly thank his majesty, that it pleaseth him to rid me from all this worldly businesse; and I thank you also for your tidings. But I pray you, Mr. Lieutenant (said he) when is mine houre that I must go hence? Your houre (said the lieutenant) must be nine of the clock. And what houre is it now (said he)? It is now about five (said the lieutenant). Well then (said he) let me by your patience, sleep an houre or two, for I have slept very little this night: And yet to tell you the truth, not for any feare of death (I thank God) but by reason of my great infirmity and weaknesse. The king's further pleasure is (said the lieutenant), that you should use as little speech as may be, especially any thing touching his majesty, whereby the people should have any cause to think of him or his proceedings otherwise than well. For that (said he) you shall see me order myself, as, by God's grace, neither the king, nor any man else, shall have occasion to mislike my words. With which answer the lieutenant departed from him; and so the prisoner falling againe to rest, slept soundly two houres and more. And after he was waked, he called to his man to help him up: but first of all he commanded him to take away the shirt of haire (which accustomedly he wore on his back) and to convey it privily out of the house, and instead thereof to lay him forth a clean white shirt, and all the best apparrell he had, as cleanly brushed as may be: and as he was arraying himselfe, his man perceiving in him more curiosity and care for the fine and cleanly wearing of his apparrell that day, than ever was wont to be before, demanded of him what this sodain change meant, saying that his lordship knew well enough he must put off all againe within two houres, and lose it. What of that (said he)? Doeft thou not mark, that this is our marriage-day, and that it behoveth us therefore to use more cleanlinesse for solemnity of the marriage-sake?

About nine of the clock the lieutenant came againe to his prisoner, and finding him almost ready, said that he was come now for him. I will wait upon you straight (said he) as fast as this thin body of mine will give me leave. Then said he to his man, Reach me my furred tippet to put about my neck. O my Lord, said the lieutenant, what need you be so carefull for your health for this little time, being (as your self knoweth) not much above an houre? I think no otherwise (said this blessed father), but yet in the mean time I will keep my selfe as well as I can, till the very time of my execution: for I tell you truth, though I have (I thank our Lord) a very good desire, and a willing minde, to die at this present, and so trust of his infinite mercy and goodnesse he will continue it, yet will I not willingly hinder my health, in the mean time, one minute of an houre, but still prolong the same as long as I can, by such reasonable waies and meanes as Almighty God hath provided for me. With that

taking a little book in his hand, which was a N. Test. lying by him, he made a crosse on his forehead, and went out of his prison-doore with the lieutenant, being so weak that he was scarce able to go downe staires: wherefore at the staires foot he was taken up in a chaire between two of the lieutenants men, and carried to the Tower-gate, with a great number of weapons about him, to be delivered to the sheriffs of London for execution. And as they were come to the uttermost precinct of the liberty of the Tower, they rested there with him a space, till such time as one was sent before to know in what readinesse the sheriffs were to receive him: during which space he rose out of his chaire; and standing on his feet leane his shoulders to the wall, and lifting his eyes towards heaven, opened his little book in his hand, and said, O Lord, this is the last time that ever I shall open this book; let some comfortable place now chance unto me, whereby I thy poore servant may glorifie thee in this my last houre; and with that, looking into the book, the first thing that came to his sight were these words, *Hæc est autem vita æterna, ut cognoscant te, solum verum Deum, & quem misisti Jesum Christum. Ego te glorificavi super terram, opus consummavi quod dedisti mihi ut faciam: Et nunc clarifica tu me, Pater, apud te ipsum claritate quam habui priusquam, &c.* and with that he shut the book together, and said, Here is even learning enough for me to my live's end. And so the sheriffs being ready for him, he was taken up again among certain of the sheriffs men, with a new and much greater company of weapons than was before, and carried to the scaffold on the Tower-hill, otherwise called East-Smithfield, himselfe praying all the way, and recording upon the words which he before had read; and when he was come to the foot of the scaffold, they that carried him offered to help him up the staires. But then said he, Nay, masters, seeing I am come so farre, let me alone, and ye shall see me shift for my self well enough; and so went up the staires without any helpe, so lively, that it was mervaille to them that knew before of his debility and weaknesse; but as he was mounting up the staires, the south-east sun shined very bright in his face, whereupon he said to himselfe these words, lifting up his hands, *Accedite ad eum, & illuminamini, & facies vestra non confundetur.* By that time he was upon the scaffold it was about ten of the clock; where the executioner being ready to do his office, kneeled downe to him (as the fashion is) and asked him forgiveness: I forgive thee (said he) with all my heart, and I trust thou shalt see me overcome this storme lustily. Then was his gown and tippet taken from him, and he stood in his doublet and hose, in sight of all the people, whereof was no small number assembled to see this execution. There was to be seen a long, lean, and slender body, having on it little other substance besides skin and bones, inso much as most of the beholders mervailed to see a living man so farre consumed, for he seemed a very image of death, and as it were death in a man's shape, using a man's voice; and therefore it was thought the king was something cruell to put such a man to death, being so neere his end, and to kill that which was dying already, except it were for pity sake to rid him of his pain.

When the innocent and holy man was come upon the scaffold, he spake to the people in effect as followeth:

Christian people, I am come hither to die for the faith of Christ's holy Catholique church; and I thank God hitherto my stomach hath served me very well thereunto, so that yet I have not feared death; wherefore I desire you all to help and assist with your prayers, that at the very point and instant of death's stroke, I may in that very moment stand stedfast, without fainting in any one point of the Catholique faith, free from any fear. And I beseech Almighty God of his infinite goodnesse, to save the king and this realme, and that it may please him to hold his hand over it, and send the king good counsel.

These or the like words he spake, with such a cheerefull countenance, such a stout and constant courage, and such a reverend gravity, that he appeared to all men not only void of feare, but also glad of death. Besides this, he uttered his words so distinctly, and with so loud and cleare a voice, that the people were astonished thereat, and noted it for a miraculous thing, to heare so plain and audible a voice come from so weak and sickly an old body; for the youngest man in that presence, being in good and perfect health, could not have spoken to be better heard and perceived, than he was. Then after these few words by him uttered, he kneeled down on both his knees, and said certain prayers, among which one was the hymn of *Te Deum Laudamus*, to the end, and the psalm of *In te Domine Speravi*. Then came the executioner, and bound a handkerchief about his eyes; and so this holy father lifting up his hands and heart towards heaven, said a few prayers, which were not long, but fervent, and devout: which being ended, he laid his head down on the middle of a little block, where the executioner being ready with a sharp and heavy ax cut afunder his slender neck at one blow, which bled so abundantly, that many wondered to see so much blood issue out of so slender and leane a body.

V. *The Trial of WILLIAM Lord DACRES of the North, for High Treason, in the Court of the Lord High Steward, 9th July, 26 Hen. VIII. 1535.*

[This trial is taken notice of in most of the old chronicles, and also in one of the Harleian manuscripts; but Hall's is the book, from which the others transcribe. We therefore present our readers with an extract from him, to which we add one from lord Herbert's Henry the eighth, as the latter is more explanatory. But both accounts are so short, that we fear they will be deemed too trivial for insertion. Against such a censure, we have only to say, that it is the fact of lord Dacres's acquittal, which was our chief inducement for admitting the mention of this trial into the collection. In antient times, more especially in the reign of Henry the eighth, when, from the devastation made by the civil wars amongst the ancient nobility, and other causes disturbing the ballance of the constitution, the influence of the crown was become exorbitant, and seems to have been in its zenith, to be accused of a crime against the state and to be convicted were almost the same thing. The one was usually so certain a consequence of the other, that, exclusively of lord Dacres's case in the reign of Henry the eighth, and that of sir Nicholas Throckmorton in his daughter Mary's, the examples to the contrary are very rare. But those which do occur ought to be remembered in justice to the times they belong to, as a sort of ballance for the reproach deservedly cast upon them, for the culpable facility of condemnation so conspicuous in most other instances.]

Extract from Hall's Hen. VIII. p. 225.

THE nyynth day of July was the lorde Dacres of the north arraigned at Westminster of high treason, where the duke of Norffolke late as judge and high steward of England. The sayd lorde Dacres beyng brought to the barre with the axe of the Tower before him, after his inditement red, not only improved the sayd inditement as false and maliciously devised against him, and answered every part and matter herin contained, but also so manly, wittily, and directly confuted his

accufors, whiche there were ready to avouche their accusacions, that to their great shames, and to his great honor, he was found that day by his peres not giltye, whiche undoubtedly the commons excedyngly joyed and rejoyced of, infomuche as there was in the hall at those woordes, not giltye, the greatest shoute and crye of joy that the like no man livyng may remembre that ever he heard.

Extract from Lord Herbert's Hen. VIII. in 2 Kenn. Compl. Hist. 2d. edit. p. 177.

THE lord Dacres of the north (July 9, as our historians have it) was arraigned at Westminster of high treason, but as the principal witnesses produced against him by his accusers (sir Ralph Fenwick and one Musgrave) were some mean and provoked Scottish men, so his peers acquitted him, as believing they not only spoke maliciously, but might be easily suborned against him, as one who (having been warden of the

Marches) by frequent inroads had done much harm in that country. And thus escaped that lord to his no little honour, and his judges, as giving example thereby how persons of great quality, brought to their tryal, are not so necessarily condemned, but that they sometimes may escape, when they obtain an equal hearing.

As further as to this case see. Rep. 56. where a report of some points, which arose in it, are given from a very report of the judge Spelman.

VI. *The Trials of Queen Anna Boleyn and her Brother Lord Viscount Rochforde, for High Treason, in the Court of the Lord High Steward; and also of Henry Norrys, Marke Smeton, William Breton, and Sir Francis Weston, before Commissioners of Oyer and Terminer for the same Offence, in May, 28 Hen. VIII. 1536.*

[The earliest account we have of these proceedings is in Hall's Chronicle; but, except the queen's speech at her death, it scarce mentions more, than that she and the rest were arrested, accused, tried, and executed. Hall's Hen. VIII. fo. 227, b. Grafton copies verbatim from Hall, except omitting this circumstance, that the king the day after her death wore white for mourning. Graft. 1228. Fox, in his Martyrology, is chiefly occupied in vindicating the queen's virtue, and defending the succession to the crown through her. 2 Fox Martyr. ed. 1610, p. 987. In Hollinghead, the account is more full than Hall. 3 Hollingh. 940. Stow, who follows next, chiefly borrows from Hollinghead. Stow Chron. Howe's ed. 572. Some additional circumstances are noticed by Speed. Speed's Chron. 1014. Lord Herbert is still more particular in his narrative. Herbert's Hen. VIII. in Kenn. Compl. Hist. 2d. ed. vol. 2. p. 193. There is also a short account of this trial amongst the Harleian manuscripts at the British Museum, which seems to have been compiled out of the printed chronicles. But the most copious relations of this singular transaction, are in Heylin and Burnet; more especially the latter, who was aided not only by some original letters, but by two other cotemporary manuscripts of great authority, one being a common-place-book of judge Spelman, the other an account by Anthony Anthony, a surveyor of the ordnance of the Tower. Heyl. Reformat. 263. 1 Burn. Reform. After Burnet's book, our learned annalist Strype favoured the world with some additional matter. 1 Strype's Memor. 279.—What we shall lay before the reader, will consist, first of the Harleian manuscript, secondly of extracts from Burnet, and thirdly of an extract from Strype; which together will, as we apprehend, nearly comprize every circumstance deserving of notice throughout the whole affair.]

Extract from Harleian manuscript.

THOMAS duke of Norfolk, lord high steward of England, att the tryall of queene Anne Boleyn, who on the 15th day of May, in the 28th year of the raigne of kinge Henry the eight, was arraigned in the Tower of London, on a scaffold for that purpose made in the kings hall, the duke of Norfolk sittinge under the cloath of state, the lord chauncellor on his right hand, and the duke of Suffolke on his lefte, the earle of Surrey, sonne of the duke of Norfolk, sittinge directly before his father, a degree lower, as earle marshall of England, to whome were adjoynd 26 other peeres, and among them the queenes father (a), by whome shee was to be tryed. The kings commission beinge read, the accusers gave in their evidence, and the wittneses were produced; the queene sittinge in her chaire made for her, (whether in regard of any infirmity, or out of honor permitted to the wife of the soveraigne) haveinge an excellent quick witt, and beinge a ready speaker, did so anfwere to all obiections, that had the peeres given in their verdict accordinge to the expectation of the assembly, shee had beene acquitted: but they (among whome the duke of Suffolke the kings brother-in-law was cheife, and wholly applyinge himselfe to the kings humor) pronounced her guilty; whereupon the duke of Norfolk, bound to proceed accordinge to the verdict of the peeres, condemned her to death, either by beinge

burned in the Tower-Greene, or beheaded, as his majestie in his pleasure should thinke fitt.

The sentence beinge denounced the court arose, and she was conveyed back againe to her chamber, the lady Boleyn her aunt, and the lady Kingston, wife to the constable of the Tower, only attendinge her.

And on the 19th of May, the queene was brought to the place of execution in the Greene within the Tower, some of the nobility and company of the cittie beinge admitted rather to see wittneses then spectators of her death, to whome the queene (haveinge ascended the scaffold) spake on this manner.

Freinds and good Christian people, I am here in your presense to suffer death, whereto I acknowledge my selfe adjudged by the lawe, how iustly I will not say; I intend not an accusation of any one. I beseech the Almighty to preserve his majestie longe to raigne over you, a more gentle or mild prince never swayed septer; his bounty and clemency towards mee I am sure hath beene speciall; if any one intend an inquisitive survey of my actions, I intreate him to judge favourably of mee, and not rashly to admitt any censorious conceit. And see I bid the world farewell, beseeching you to commend mee in your prayers to God.

(a) [The queen's father was not one of her judges. See page 12, and the note there.]

This

This speech she uttered with a smiling countenance; then kneeling down, with a fervent spirit said: To Jesus Christ I commend my soule, Lord Jesu receive my soule; and repeatinge these words very often, suddenly the stroke of the sword sealed the debt that she owed unto death.

Nowe the court of England was like a stage, whereon are represented the vicissitudes of ever various fortunes; for within one and the same

moneth, that saw queene Anne flourishing, accused, condemned, executed, and another assumed into her place both of bedd and honour. The first of May (yt seemeth) she was informed against, the second imprisoned, the fifteenth condemned, the seaventeenth deprived of her brother and friends, who suffered in her cause, and the nyneteenth executed. On the twentieth the kinge married Jane Seimour, who on the nyne and twentieth was publicly shewed queene.

Extract from Burnet's Reformation, vol. 1. p. 196.

IN January, 1536, the queen brought forth a dead son. This was thought to have made ill impressions on the king: and that, as he concluded from the death of his sons by the former queen, that the marriage was displeasing to God; so he might upon this misfortune, begin to make the like judgment of this marriage. Sure enough the Popish party were earnestly set against the queen, looking on her as the great supporter of heresie. And at that time, Fox then bishop of Hereford was in Germany at Smalcald, treating a league with the Protestant princes, who insisted much on the Augsburg confession. There were many conferences between Fox and doctor Barnes, and some others, with the Lutheran divines, for accommodating the differences between them, and the thing was in a good forwardness. All which was imputed to the queen. Gardiner was then ambassador in France, and wrote earnestly to the king, to dissuade him from entering into any religious league with these princes: for that would alienate all the world from him, and dispose his own subjects to rebel. The king thought the German princes and divines should have submitted all things to his judgment, and had such an opinion of his own learning, and was so puffed up with the flattering praises that he daily heard, that he grew impatient of any opposition, and thought that his dictates should pass for oracles. And because the Germans would not receive them so, his mind was alienated from them.

But the duke of Norfolk at court, and Gardiner beyond sea, thought there might easily be found a mean to accommodate the king, both with the emperor and the pope, if the queen were once out of the way; for then he might freely marry any one whom he pleased, and that marriage, with the male issue of it, could not be disputed: whereas, as long as the queen lived, her marriage, as being judged null from the beginning, could never be allowed by the court of Rome, or any of that party. With these reasons of state, others of affection concurred. The queen had been his wife three years; but at this time he entertained a secret love for Jane Seimour, who had all the charms both of beauty and youth in her person; and her humor was tempered, between the severe gravity of queen Katharine, and the gay pleasantness of queen Ann. The queen, perceiving this alienation of the king's heart, used all possible arts to recover that affection, of whose decay she was sadly sensible. But the success was quite contrary to what she designed. For the king saw her no more with those eyes, which she had formerly captivated; but grew jealous, and ascribed these cares to some other criminal affections, of which he began to suspect her. This being one of the most memorable passages of this reign, I was at more than ordinary pains to learn all I could concerning it, and have not only seen a great many letters that were writ by those that were set about the queen, and caught every thing that fell from her, and sent it to court, but have also seen an account of it, which the learned Spelman, who was a judge at that time, writ with his own hand in his common-place book, and another account of it writ by one Anthony Anthony a surveyour of the ordnance of the Tower. From all which I shall give a just and faithful relation of it, without concealing the least circumstance, that may either seem favourable or unfavourable to her.

She was of a very cheerful temper, which was not always limited within the bounds of exact decency and discretion. She had rallied some of the king's servants more than became her. Her brother, the lord Rochford, was her friend as well as brother; but his spiteful wife was jealous of him: and being a woman of no sort of virtue, (as will appear afterwards by her serving queen Katherine Howard in her beastly practices, for which she was attainted and executed,) she carried many stories to the king, or some about him, to persuade, that there was a familiarity between the queen and her brother, beyond what so near a relation could justify. All that could be said for it, was only this: that he was once seen leaning upon her bed, which bred great suspicion. Henry Norris, that was groom of the stole, Weston, and Brereton, that were of the king's privy-chamber, and one Mark Smeton, a musician, were all observed to have much of her favour; and their zeal in serving her was thought too warm and diligent to flow from a less active principle than love. Many circumstances were brought to the king, which working upon his aversion to the queen, together with his affection to mistress Seimour, made him conclude her guilty. Yet somewhat which himself observed, or fancied, at a tilting at Greenwich, is believed to have given the crisis to her ruin. It is said, that he spied her let her handkerchief fall to one of her gallants to wipe his face, being hot after a course. Whether she dropt it carelessly, or of design; or whether there be any truth in that story, the letters concerning her fall, making no mention of it, I cannot determine; for Spelman makes no mention of it, and gives a very different account of the discovery in these words. As for the evidence of this matter, it was discovered by the lady Wingfield, who had been a servant to the queen, and becoming on a sudden infirm some time before her death, did swear this matter to one of her and here unluckily the rest of the page is torn off. By this it seems, there was no legal evidence against the queen, and that it was but a witness at second hand, who deposed what they heard the lady Wingfield swear. Who this person was we know not, nor in what temper of mind the lady Wingfield might be, when she swore it. The safest sort of forgery, to one whose conscience can swallow it, is to lay a thing on a dead person's name, where there is no fear of discovery before the great day: and when it was understood that the queen had lost the king's heart, many, either out of their zeal to popery, or design to make their fortune, might be easily induced to carry a story of this nature. And

this it seems was that which was brought to the king at Greenwich, who did thereupon immediately return to Whitehall, it being the 1st of May. The queen was immediately restrained to her chamber, the other five were also seized on: but none of them would confess any thing, but Mark Smeton, as to any actual thing, so Cromwell writ. Upon this they were carried to the Tower. The poor queen was in a sad condition; she must not only fall under the king's displeasure, but be both defamed and destroyed at once. At first she smiled and carried it cheerfully; and said, she believed the king did this only to prove her. But when she saw it was in earnest; she desired to have the sacrament in her closet, and expressed great devotion, and seemed to be prepared for death.

The surprize and confusion she was in, raised fits of the mother, which those about her did not seem to understand: but three or four letters, which were writ concerning her to court, say, that she was at some times very devout, and cried much; and of a sudden would burst out in laughter, which are evident signs of vapours. When she heard that those who were accused with her, were sent to the Tower, she then concluded her self lost; and said, she should be sent thither next; and talked idly, saying, "That if her bishops were about the king, they would all speak for her. She also said, that she would be a saint in heaven, for she had done many good deeds; and that there should be no rain, but heavy judgments on the land, for what they were now doing to her." Her enemies had now gone too far, not to destroy her. Next day she was carried to the Tower, and some lords, that met her on the river, declared to her what her offences were. Upon which, she made deep protestations of her innocence, and begged leave to see the king; but that was not to be expected. When she was carried into the Tower, she fell down on her knees, and prayed God to help her, as she was "not guilty of the thing for which she was accused." That same day the king wrote to Cranmer, to come to Lambeth; but ordered him not to come into his presence. Which was procured by the queen's enemies, who took care, that one who had such credit with the king, should not come at him, till they had fully persuaded him that she was guilty. Her uncles lady, the lady Boleyn, was appointed to lye in the chamber with her. Which she took very ill; for, upon what reason I know not, she had been in very ill terms with her. She engaged her into much discourse, and studied to draw confessions from her. Whatsoever she said, was presently sent to the court. And a woman full of vapours, was like enough to tell every thing that was true, with a great deal more; for persons in that condition, not only have no command of themselves, but are apt to say any thing that comes in their fancy.

The duke of Norfolk, and some of the king's council, were with her; but could draw nothing from her, though they made her believe, that Norris and Mark had accused her. But when they were gone, she fell down on her knees and wept, and prayed often, Jesu have mercy on me; and then fell a-laughing: when that fit was over, she desired to have the sacrament still by her, that she might cry for mercy. And she said to the lieutenant of the Tower, she was as clear of the company of all men, as to sin, as she was clear from him; and that she was the king's true wedded wife. And she cried out, "O Norris, hast thou accused me? Thou art in the Tower with me, and thou and I shall dye together; and Mark, so shall thou too." She apprehended they were to put her in a dungeon; and sadly bemoaned her own, and her mother's misery; and asked them, whether she must dye without justice. But they told her, the poorest subjects had justice, much more would she have it. The same letter says, that Norris had not accused her; and that he said to her almoner, that he could swear for her, she was a good woman. But she being made believe that he had accused her, and not being then so free in her thoughts, as to consider that ordinary artifice for drawing out confessions, told all she knew, both of him and Mark. Which though it was not enough to destroy her, yet certainly wrought much on the jealous and alienated king. She told them, "That she once asked Norris, why he did not go on with his marriage? who answered her, that he would yet tarry some time. To which she replied, You look for dead mens shoes; for if ought come to the King but good, you would look to have me. He answered, if he had any such thought, he would his head were cut off. Upon which, she said, she could undoe him if she pleased, and thereupon she fell out with him." As for Mark, who was then laid in irons, she said, he was never in her chamber, but when the king was last at Winchester; and then he came in to play on the virginals: she said, that "she never spoke to him after that, but on Saturday before May-day, when she saw him standing in the window, and then she asked him, why he was so sad; he said, it was no matter: she answered, You may not look to have me speak to you, as if you were a nobleman, since you are an inferior person. No, no, madam, said he, a look sufficeth me." She seemed more apprehensive of Weston, than of any body. For on Whitsun-Monday last he said to her, "That Norris came more to her chamber upon her account, than for any body else that was there. She had observed, that he loved a kinwoman of hers, and challenged him for it, and for not loving his wife. But he answered her, that there were women in the house, whom he loved better than them both; she asked who it was; yourself, said he; upon which, she said, she desired him."

This misery of the queen drew after it the common effects that follow persons under such a disgrace; for now all the court was against her, and every one was courting the rising queen. But Cranmer had not learned these arts; and had a better soul in him, than to be capable of

of such baseness and ingratitude. He had been much obliged by her, and had conceived an high opinion of her, and so could not easily receive ill impressions of her; yet he knew the kings temper, and that a down-right justification of her would provoke him: therefore he wrote the following letter, on the 3d of May, with all the softness that so tender a point required; in which he justified her as far as was consistent with prudence and charity. The letter shows of what a constitution he was that wrote it; and contains so many things that tend highly to her honour, that I shall insert it here, as I copied it from the original.

"*Pleaseth it your most noble grace*, to be advertised, that at your graces commandment by Mr. Secretary his letters, written in your graces name, I came to Lambeth yesterday, and do there remain to know your graces further pleasure. And forso much as without your graces commandment, I dare not, contrary to the contents of the said letters, presume to come unto your graces presence; nevertheless of my most bounden duty, I can do no less than most humbly to desire your grace, by your great wisdom, and by the assistance of Gods help, somewhat to suppress the deep sorrows of your graces heart, and to take all adversities of Gods hands both patiently and thankfully. I cannot deny, but your grace hath great causes many ways of lamentable heaviness: and also that in the wrongful estimation of the world, your graces honour of every part is so highly touched (whether the things that commonly be spoken of, be true or not,) that I remember not that ever Almighty God sent unto your grace, any like occasion to try your graces constancy throughout, whether your highness can be content to take off Gods hand, as well things displeasing, as pleasant. And if he find in your most noble heart such an obedience unto his will, that your grace, without murmur and overmuch heaviness, do accept all adversities, not less thanking him, than when all things succeed after your graces will and pleasure, nor less procuring his glory and honour; then I suppose your grace did never thing more acceptable unto him, since your first governance of this your realm. And moreover, your grace shall give unto him occasion to multiply and encrease his graces and benefits unto your highness, as he did unto his most faithful servant Job; unto whom, after his great calamities and heaviness, for his obedient heart, and willing acceptance of Gods scourge and rod, *Addidit ei Dominus cuncta duplicia*. And if it be true, that is openly reported of the queens grace, if men had a right estimation of things, they should not esteem any part of your graces honour to be touched thereby, but her honour only to be clearly disparaged. And I am in such a perplexity, that my mind is clean amazed. For I never had better opinion in woman, than I had in her; which maketh me to think, that she should not be culpable. And again, I think your highness would not have gone so far, except she had surely been culpable. Now I think that your grace best knoweth, that next unto your grace, I was most bound unto her of all creatures living. Wherefore I most humbly beseech your grace, to suffer me in that, which both Gods law, nature, and also her kindness, bindeth me unto; that is, that I may with your graces favour wish and pray for her, that she may declare her self inculpable and innocent. And if she be found culpable, considering your graces goodness towards her, and from what condition your grace of your only meer goodness took her, and set the crown upon her head; I repute him not your graces faithful servant and subject, nor true unto the realm, that would not desire the offence without mercy to be punished, to the example of all other. And as I loved her not a little, for the love which I judged her to bear towards God and his gospel; so if she be proved culpable, there is not one that loveth God and his gospel, that ever will favour her, but must hate her above all other; and the more they favour the gospel, the more they will hate her: for then there was never creature in our time that so much slandered the gospel. And God hath sent her this punishment, for that she feignedly hath professed his gospel in her mouth, and not in heart and deed. And though she have offended so, that she hath deserved never to be reconciled unto your graces favour; yet Almighty God hath manifoldly declared his goodness towards your grace, and never offended you. But your grace, I am sure, knowledgeth that you have offended him. Wherefore I trust that your grace will bear no less entire favour unto the truth of the gospel, than you did before: forso much as your graces favour to the gospel, was not led by affection unto her, but by zeal unto the truth. And thus I beseech Almighty God, whose gospel he hath ordained your grace to be defender of, ever to preserve your grace from all evil, and give you at the end the promise of his gospel. From Lambeth, the 3d day of May.

"After I had written this letter unto your grace, my lord chancellor, my lord of Oxford, my lord of Suffolk, and my lord chamberlain of your graces house, sent for me to come unto the Star-Chamber; and there declared unto me such things as your graces pleasure was they should make me privy unto. For the which I am most bounden unto your grace. And what communication we had together, I doubt not but they will make the true report thereof unto your grace. I am exceedingly sorry, that such faults can be proved by the queen, as I heard of their relation. But I am, and ever shall be, your faithful subject,

Your graces most
humble subject,
and chaplain.
T. Cantuariensis.

But jealousy, and the kings new affection, had quite defaced all the remainders of esteem for his late beloved queen. Yet the ministers continued practising, to get further evidence for the trial; which was not

brought on, till the 12th of May; and then Norris, Weston, Brereton, and Smeton, were tried by a commission of oyer and terminer in Westminster-hall. They were twice indicted, and the indictments were found by two grand juries, in the counties of Kent and Middlesex; the crimes with which they were charged, being said to be done in both these counties. Mark Smeton confessed, he had known the queen carnally three times. The other three pleaded *not guilty*; but the jury, upon the evidence formerly mentioned, found them all guilty; and judgment was given, that they should be drawn to the place of execution, and some of them to be hanged, others to be beheaded, and all to be quartered, as guilty of high treason. On the 15th of May, the queen and her brother the lord Rochford (who was a peer, having been made a viscount when his father was created earl of Wiltshire) were brought to be tried by their peers; the duke of Norfolk being lord high steward for that occasion. With him sat the duke of Suffolk, the marquess of Exeter, the earl of Arundel, and twenty-seven more peers, of whom their father the earl of Wiltshire was one (a). Whether this unnatural compliance was imposed on him by the imperious king, or officiously submitted to by himself, that he might thereby be preserved from the ruin that fell on his family, is not known. Here the queen of England by an unheard-of precedent was brought to the bar, and indicted of high treason. The crimes charged on her were, *that she had procured her brother and the other four to lie with her, which they had done often; that she had said to them, that the king never had her heart, and had said to every one of them by themselves, that she loved them better than any person whatsoever. Which was to the slander of the issue that was begotten between the king and her.* And this was treason, according to the statute made in the 26th year of this reign (so that the law, that was made for her and the issue of her marriage, is now made use of to destroy her). It was also added in the indictment, that she, and her complices, *had conspired the kings death*; but this it seems was only put in to swell the charge, for if there had been any evidence for it, there was no need of stretching the other statute, or if they could have proved the violating of the queen, the known statute of the twenty-fifth year of the reign of Edward the third had been sufficient. When the indictment was read, she held up her hand, and pleaded *not guilty*, and so did her brother, and did answer the evidence was brought against her discreetly. One thing is remarkable, that Mark Smeton, who was the only person that confessed any thing, was never confronted with the queen, nor was kept to be an evidence against her; for he had received his sentence three days before, and so could be no witness in law. But perhaps, though he was wrought on to confess, yet they did not think he had confidence enough to aver it to the queens face. Therefore the evidence they brought, as Spelman says, was the oath of a woman that was dead, yet this, or rather the terror of offending the king, so wrought on the lords, that they found her and her brother guilty; and judgment was given, that she should be burnt, or beheaded at the kings pleasure. Upon which Spelman observes, that whereas burning is the death which the law appoints for a woman that is attainted of treason, yet since she had been queen of England, they left it to the king to determine, whether she should dye so infamous a death, or be beheaded. But the judges complained of this way of proceeding, and said, such a disjunctive in a judgment of treason, had never been seen. The lord Rochford was also condemned to be beheaded and quartered. Yet all this did not satisfy the enraged king, but the marriage between him and her must be annulled, and the issue illegitimated. The king remembered an intrigue that had been between her and the earl of Northumberland, which was mentioned in the former book; and that he then lord Percy said to the cardinal, "That he had gone so far before witnesses, that it lay upon his conscience, so that he could not go back." This it is like might be some promise he made to marry her, *per verba de futuro*, which though it was no precontract in itself, yet it seems the poor queen was either so ignorant or so ill-advised, as to be persuaded afterwards it was one; though it is certain that nothing, but a contract *per verba de presenti*, could be of any force to annul the subsequent marriage. The king and his council, reflecting upon what it seems the cardinal had told him, resolved to try what could be made of it, and pressed the earl of Northumberland to confess a contract between him and her. But he took his oath before the two arch-bishops, that there was no contract, nor promise of marriage ever between them, and received the sacrament upon it, before the duke of Norfolk, and others of the kings privy council; wishing it might be to his damnation, if there was any such thing (concerning which I have seen the original declaration under his own hand). Nor could they draw any confession from the queen, before the sentence; for certainly if they could have done that, the divorce had gone before the trial; and then she must have been tried only as marchioness of Pembroke. But now she lying under so terrible a sentence, it is most probable, that either some hopes of life were given her; or at least, she was wrought on by the assurances of mitigating that cruel part of her judgement, of being burnt, into the milder part of the sentence, of having her head cut off; so that she confessed a pre-contract, and on the 17th of May was brought to Lambeth; and in court, the afflicted arch-bishop sitting judge, some persons of quality being present, she confessed some just and lawful impediments; by which it was evident, that her marriage with the king was not valid. Upon which confession, her marriage between the king and her was judged to have been null and void. The record of the sentence is burnt; but these particulars are repeated in the act that passed in the next parliament, touching the succession to the crown. It seems this was secretly done, for Spelman writes of it thus; It was said, there was a divorce made between the king and her, upon her confessing a precontract with another before her marriage with the king: so that it was then only talk of, but not generally known.

The two sentences that were past upon the queen, the one of attainder for adultery, the other of divorce because of a precontract, did so contradict one another, that it was apparent, one, if not both of them must be unjust; for if the marriage between the king and her was null

(a) [This is a mistake. The queen's father was not one of her judges, as bishop Burnet acknowledges in another part of his work. See Addend. to 1. Burn. Reformat. p. 363.]

from the beginning, then since she was not the king's wedded wife, there could be no adultery: and her marriage to the king was either a true marriage, or not; if it was true, then the annulling of it was unjust, and if it was no true marriage, then the attainder was unjust; for there could be no breach of that faith which was never given: So that it is plain, the king was resolved to be rid of her, and to illegitimate her daughter, and in that transport of his fury, did not consider that the very method he took, discovered the injustice of his proceedings against her. Two days after this, she was ordered to be executed in the Green on *Tower-Hill*. How she received these tidings, and how steadfast she continued in the protestations of her innocence, will best appear by the following circumstances. The day before she suffered, upon a strict search of her past life, she called to mind, that she had played the step-mother too severely to lady *Mary*, and had done her many injuries. Upon which, she made the lieutenant of the *Tower's* lady sit down in the chair of state; which the other, after some ceremony, doing, she fell down on her knees, and with many tears charged the lady, as she would answer it to God, to go in her name, and do as she had done, to the lady *Mary*, and ask her forgiveness for the wrongs she had done her. And she said, she had no quiet in her conscience, till she had done that. But though she did in this what became a Christian, the lady *Mary* could not so easily pardon these injuries; but retained the resentments of them her whole life.

This ingenuity and tenderness of conscience about lesser matters, is a great presumption, that if she had been guilty of more eminent faults, she had not continued to the last denying them, and making protestations of her innocence. For that same night she sent her last message to the king, and acknowledged her self much obliged to him, that had continued still to advance her. She said, he had, from a private gentleman, first made her a marchioness, and then a queen; and now, since he could raise her no higher, was sending her to be a saint in Heaven: She protested her innocence, and recommended her daughter to his care. And her carriage that day she died, will appear from the following letter writ by the lieutenant of the *Tower*, copied from the original, which I insert, because the copier employed by the lord *Herbert* has not writ it out faithfully; for I cannot think that any part of it was left out on design.

"Sir, These should be to advertise you, I have received your letter, wherein you would have strangers conveyed out of the *Tower*, and so they be by the means of *Richard Greffum*, and *William Cooke*, and *Wyspoll*. But the number of strangers past not thirty, and not many of those armed; and the ambassador of the emperor had a servant there, and honestly put out: Sir, if we have not an hour certain, as it may be known in *London*, I think here will be but few, and I think a reasonable number were best, for I suppose she will declare her self to be a good woman, for all men but for the king, at the hour of her death. For this morning she sent for me, that I might be with her at such time as she received the Good Lord, to the intent I should hear her speak as touching her innocency alway to be clear. And in the writing of this, she sent for me, and at my coming she said: Mr. *Kingston*, I hear say I shall not die aforenoon, and I am very sorry therefore, for I thought to be dead by this time, and past my pain. I told her, it should be no pain, it was so fettle. And then she said, I heard say the executioner was very good, and I have a little neck, and put her hands about it, laughing heartily. I have seen many men, and also women, executed; and that they have been in great sorrow, and to my knowledge this lady has much joy and pleasure in death. Sir, her almoner is continually with her, and had been since two a clock after midnight. This is the effect of any thing that is here at this time, and thus fare you well,

Yours,
William Kingston."

A little before noon, being the 19th of *May*, she was brought to the scaffold, where she made a short speech to a great company that came to look on the last scene of this fatal tragedy: the chief of whom were the dukes of *Suffolk* and *Richmond*, the lord chancellor, and secretary *Cromwell*, with the lord mayor, the sheriffs and aldermen of *London*. "She said, she was come to die, as she was judged by the law; she would accuse none, nor say any thing of the ground upon which she was judged. She prayed heartily for the king; and called him a most merciful and gentle prince, and that he had been always to her, a good, gentle, sovereign lord: and if any would meddle with her cause, she required them to judge the best. And so she took her leave of them, and of the world; and heartily desired they would pray for her." After she had been some time in her devotions, her last words being, *To Christ I commend my soul*; her head was cut off by the hangman of *Calais*, who was brought over as more expert at beheading than any in *England*: her eyes and lips were observed to move after her head was cut off, as *Spelman* writes; but her body was thrown into a common chest of elm-tree that was made to put arrows in, and was buried in the chappel within the *Tower* before twelve a clock.

Extract from 3 Burn. Reformat. p. 118, to 121.

THE tragedy of queen *Anne* followed soon after this: it broke out on the first of *May* 1536, but it seems it was concerted before; for a parliament was summoned, at least the writs were tested the 27th of *April* before.

There is a long account of her sufferings given by *Meteren*, in that excellent history that he wrote of the wars in the *Netherlands*, which he took from a full relation of it, given by a French gentleman, *Crispin*, who was then in *London*; and as *Meteren* relates the matter, wrote without partiality. He begins it thus. "There was a gentleman who blamed his sister for some lightness that appeared in her behaviour; she said the queen did more than she did; for she admitted some of her court to come into her chamber at undue hours: and named the lord *Roth-*
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Her brother with the other four did also suffer; none of them were quartered, but they were all beheaded, except *Smeton*, who was hanged. It was generally said, that he was corrupted into that confession, and had his life promised him; but it was not fit to let him live to tell tales. *Norris* had been much in the king's favour, and an offer was made him of his life, if he would confess his guilt, and accuse the queen. But he generously rejected that un-handson proposition, and said, "That in his conscience he thought her innocent of these things laid to her charge; but whether she was or not, he would not accuse her of any thing, and he would die a thousand times, rather than ruin an innocent person."

These proceedings occasioned as great variety of censures, as there were diversity of interests. The Popish party said, the justice of God was visible, that she who had supplanted queen *Katherine*, met with the like, and harder measure, by the same means. Some took notice of her faint justifying her self on the scaffold, as if her conscience had then prevailed so far, that she could no longer deny a thing, for which she was so soon to answer at another tribunal. But others thought her care of her daughter made her speak so tenderly; for she had observed, that queen *Katherine's* obstinacy had drawn the king's indignation on her daughter; and therefore that she alone might bear her misfortunes, and derive no share of them on her daughter, she spake in a stile, that could give the king no just offence: and as she said enough to justify her self, so she said as much for the king's honour, as could be expected. Yet in a letter that she wrote to the king from the *Tower*, (which will be found in the Collection,) she pleaded her innocence, in a strain of so much wit, and moving passionate eloquence, as perhaps can scarce be parallel'd: certainly her spirits were much exalted when she wrote it, for it is a pitch above her ordinary stile. Yet the copy I take it from, lying among *Cromwell's* other papers, makes me believe it was truly written by her.

Her carriage seemed too free, and all people thought that some freedoms and levities in her had encouraged those unfortunate persons to speak such bold things to her, since few attempt upon the chastity, or make declarations of love, to persons of so exalted a quality, except they see some invitations, at least in their carriage. Others thought that a free and jovial temper might, with great innocence, though with no discretion, lead one to all those things that were proved against her; and therefore they concluded her chaste, though indiscreet. Others blamed the king, and taxed his cruelty in proceeding so severely against a person whose chastity he had reason to be assured of, since she had resisted his addresses near five years, till he legitimated them by marriage. But others accused him. It is certain her carriage had given just cause of some jealousy, and that being the rage of a man, it was no wonder if a king of his temper, conceiving it against one whom he had so signally obliged, was transported into unjustifiable excesses.

Others condemned *Cranmer*, as a man that obsequiously followed all the king's appetites; and that he had now divorced the king a second time, which shewed that his conscience was governed by the king's pleasure as his supreme law. But what he did was unavoidable. For whatever motives drew from her the confession of that precontract, he was obliged to give sentence upon it: and that which she confessed, being such as made her incapable to contract marriage with the king, he could not decline the giving of sentence upon so formal a confession. Some loaded all that favoured the Reformation: and said, It now appeared what a woman their great patroness and supporter had been. But to those it was answered, That her faults, if true, being secret, could cast no reflection on those, who being ignorant of them, made use of her protection. And the church of *Rome* thought not their cause suffered by the enraged cruelty and ambition of the cursed *Irene*, who had convened the second council of *Nice*, and set up the worship of images again in the east; whom the popes continued to court and magnifie, after her barbarous murder of her son, with other acts of unfatigued spite and ambition. Therefore they had no reason to think the worse of persons for claiming the protection of a queen, whose faults (if she was at all criminal,) were unknown to them when they made use of her.

Some have since that time concluded it a great evidence of her guilt, that during her daughters long and glorious reign, there was no full nor compleat vindication of her published. For the writers of that time thought it enough to speak honourably of her; and in general, to call her *innocent*, but none of them ever attempted a clear discussion of the particulars laid to her charge. This had been much to her daughters honour, and therefore, since it was not done, others concluded it could not be done; and that their knowledge of her guilt restrained their pens. But others do not at all allow of that inference, and think rather, that it was the great wisdom of that time not to suffer such things to be called in question; since no wise government will admit of a debate about the clearness of the prince's title. For the very attempting to prove it weakens it more, than any of the proofs that are brought can confirm it; therefore it was prudently done of that queen and her great ministers, never to suffer any vindication or apology to be written. Some indiscretions could not be denied, and these would all have been caught hold of, and improved by the busy emissaries of *Rome* and *Spain*.

ford, *Norris*, *Weston*, *Brereton*, and *Smeton* the musician: and she said "to her brother, that *Smeton* could tell much more: all this was carried "to the king."

When the matter broke out on the first of *May*, the king who loved *Norris*, sent for him, and said, if he would confess those things with which the queen was charged, he should neither suffer in his person, nor his estate; nor so much as be put in prison: but if he did not confess, and were found guilty, he should suffer the extremity of the law. *Norris* answered, he would much rather die than be guilty of such falsehood: that it was all false, which he was ready to justify in a combat against any person whatsoever: so he was sent with the rest to the *Tower*: the confession of *Smeton* was all that was brought against the queen: he, as
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was believ'd, was prevailed on to accuse her: yet he was condemned contrary to the promise that had been made him: but it was pretended that his crime was, that he had told his suspicions to others, and not to the king: and when it was alledg'd that one witness was not sufficient, it was answered that it was sufficient. He adds, that the queen was try'd in the Tower; and that she defended her honour, and modesty, in such a way, as to soften the king (for she knew his temper) by such humble deportment, to favour her daughter. She was brought to her trial without having any advocate allow'd her; having none but her maids about her. A chair was set for her, and she looked to all her judges with a cheerful countenance, as she made her curtsies to them, without any fear: she behaved her self as if she had been still queen: she spoke not much in her own defence; but the modesty of her countenance pleaded her innocence, much more than the defence that she made; so that all who saw or heard her, believed her innocent. Both the magistrates of London, and several others who were there, said, they saw no evidence against her; only it appear'd, that they were resolv'd to be rid of her.

She was made to lay aside all the characters of her dignity: which she did willingly; but still protested her innocence. When she heard the sentence, that she was to be beheaded, or burnt, she was not terrified; but lifted up her hands to God, and said, "O Father! O Creator! Thou, who art the way, the truth, and the life; thou knowest that I have not deserved this death." And turning herself to her judges, (her uncle, the duke of Norfolk, being the lord high steward) she said, "My lords, I will not say that your sentence is unjust; nor presume, that my opinion ought to be preferred to the judgment of you all. I believe you have reasons, and occasions of suspicion and jealousy, upon which you have condemned me: but they must be other, than those that have been produced here in court; for I am entirely innocent of all these accusations; so that I cannot ask pardon of God for them. I have been always a faithful and loyal wife to the king. I have not, perhaps, at all times shewed him that humility and reverence, that his goodness to me, and the honour to which he raised me, did deserve. I confess, I have had fancies and suspicions of him, which I had not strength nor discretion enough to manage: but God knows, and is my witness, that I never failed otherwise towards him: and I shall never confess any other, at the hour of my death. Do not think that I say this, on design to prolong my life: God has taught me to know how to die; and he will fortify my faith. Do not think that I am so carried in my mind, as not to lay the honour of my chastity to heart; of which I should make small account now in my extremity, if I had not maintained it my whole life long, as much as ever queen did. I know, these my last words will signify nothing, but to justify my honour and my chastity. As for my brother, and those others, who are unjustly condemned, I would willingly suffer many deaths, to deliver them: but since I see it so pleases the king, I must willingly bear with their death, and shall accompany them in death, with this assurance, that I shall lead an endless life with them in peace." She said all this, and a great deal more: and then, with a modest air, she rose up, and took leave of them all. Her brother, and the other gentlemen, were executed first. "He exhorted those who suffered with him, to die without fear; and said to those that were about him, that he came to die, since it was the king's pleasure that it should be so. He exhorted all persons, not to trust to courts, states, and kings, but in God only. He had deserved a heavier punishment for his other sins; but not from the king, whom he had never offended. Yet he prayed God to give him a long, and a good life. With him, all the rest suffer'd a death, which they had no way deserved. Mark Smeton only confessed, he had deserved well to die: which gave occasion to many reflections.

"When the queen heard how her brother and the other gentlemen had suffered, and had sealed her innocence with their own blood; but that Mark had confess'd, he deserved to die; she broke out into some passion, and said; Has he not then clear'd me of that publick shame he has brought me to? Alas! I fear his soul suffers for it, and that he is now punished for his false accusation. But for my brother, and those others, I doubt not, but they are now in the presence of that Great King, before whom I am to be to-morrow."

It seems, that gentleman knew nothing of the judgment that passed at Lambeth, annulling the marriage: for it was transacted secretly. It could have no foundation or colour, but from that story mention'd in Cavendish's life of Wolsey, of the lord Percy's addresses to her. He was now examined upon that: but it will appear from his letter to Cromwell, that he solemnly purged both himself and her, from any precontract; being examined upon oath by the two archbishops: and that he received the sacrament upon it, before the duke of Norfolk, and some of the king's council that were learned in the spiritual law; assuring them by his oath, and by the sacrament that he had received, and intended to receive, that there was never any contract, or promise of marriage, between her and him. This he wrote on the 13th of May, four days before the queen's execution; which will be found in the Collection.

This shews plainly, that she was prevailed on, between fear and hope, to confess a precontract, the person not being named.

The French gentleman gives the same account of the manner of her death, and of her speech, that all the other writers of that time do. "When she was brought to the place of execution, within the Tower, he says, her looks were cheerful; and she never appeared more beautiful, than at that time. She said to those about her, Be not sorry to see me die thus; but pardon me from your hearts, that I have not expressed to all about me, that mildness that became me; and that I have not done that good, that was in my power to do. She prayed for those who were the procurers of her death. Then, with the aid of her maids, she undressed her neck with great courage, and so ended her days."

This long recital I have translated out of *Motruin*; for I do not find it taken notice of by any of our writers. I leave it thus, without any other reflections upon it, but that it seems all over credible.

Thvet, a Franciscan fryar, who for 17 or 18 years, had wandred up and down Europe, to prepare materials for his *Cosmography*, (which he published in the year 1563,) says, that many English gentlemen assured him, that king Henry expressed great repentance of his sins, being at the point of death; and among other things, of the injury and the crime committed against queen Anne Boleyn, who was falsely accused, and convicted of that which was laid to her charge. It is true, *Thuanus* has very much disgraced that writer, as a vain and ignorant plagiarist: but he having been of the order that suffered so much for their adhering to queen Katherine, is not to be suspected of partiality for queen Anne. We must leave those secrets to the great day.

The earl of Northumberland's letter to Cromwell, denying any contract, or promise of marriage, between queen Anne and himself.

MR. Secretary, this shall be to signifie unto you, that I perceyve by sir Raynold Carnaby, that there is supposed a precontract between the queen and me; whereupon I was not only heretofore examined upon my oath before the archbishops of Canterbury and York, but also received the blessed sacrament upon the same before the duke of Norfolk, and other the king's highnes council learned in the spirituall law; assuring you, Mr. Secretary, by the said oath, and blessed body which affore I received, and hereafter intend to receive, that the same may be to my damnation, if ever there were any contracte, or promise of marriage between her and me. At Newyngton-Green, the xiiijth day of Maye, in the 28th year of the reigne of our soveraigne lord-king Henry the VIIIth.

Your assured,

Northumberland!

Extract from Appen. to 1 Burn. Reformat. p. 154.

Queen Ann Boleyn's last letter to king Henry.

SIR,

YOUR grace's displeasure, and my imprisonment, are things so strange unto me, as what to write, or what to excuse, I am altogether ignorant. Whereas you send unto me (willing me to confess a truth, and so obtain your favour) by such an one whom you know to be mine ancient professed enemy; I no sooner received this message by him, than I rightly conceived your meaning; and if, as you say, confessing a truth indeed may procure my safety, I shall with all willingness and duty perform your command.

But let not your grace ever imagine that your poor wife will ever be brought to acknowledge a fault, where not so much as a thought thereof preceded. And to speak a truth, never prince had wife more loyal in all duty, and in all true affection, than you have ever found in *Ann Boleyn*, with which name and place I could willingly have contented my self, if God and your grace's pleasure had been so pleased. Neither did I at any time so far forget my self in my exaltation, or received queenship, but that I alwayes looked for such an alteration as now I find; for the ground of my preferment being on no surer foundation than your grace's fancy, the least alteration, I knew, was fit and sufficient to draw that fancy to some other subject. You have chosen me, from a low estate, to be your queen and companion, far beyond my desert or desire. If then you found me worthy of such honour, good your grace let not any light fancy, or bad counsel of mine enemies, withdraw your princely favour from me; neither let that stain, that unworthy stain of a disloyal heart towards your good grace, ever cast so foul a blot on your most dutiful wife, and the infant prince's your daughter: try me, good king, but let me have a lawful trial, and let not my sworn enemies sit as my accusers and judges; yea, let me receive an open trial, for my truth shall fear no open shame; then shall you see, either mine innocency cleared, your suspicion and conscience satisfied, the ignominy and slander of the world stopped, or my guilt openly declared. So that whatsoever God or you may determine of me, your grace may be freed from an open censure; and mine offence being so lawfully proved, your grace is at liberty, both before God and man, not only to execute worthy punishment on me as an unlawful wife, but to follow your affection, already settled on that party, for whose sake I am now as I am, whose name I could some good while since have pointed unto; your grace being not ignorant of my suspicion therein.

But if you have already determined of me, and that not only my death, but an infamous slander must bring you the enjoying of your desired happiness; then I desire of God, that he will pardon your great sin therein, and likewise mine enemies, the instruments thereof; and that he will not call you to a strict account for your unprincely and cruel usage of me, at his general judgment-seat, where both you and my self must shortly appear, and in whose judgment I doubt not (whatsoever the world may think of me) mine innocency shall be openly known, and sufficiently cleared.

My last and only request shall be, that my self may only bear the burden of your grace's displeasure, and that it may not touch the innocent souls of those poor gentlemen, who (as I understand) are likewise in strait imprisonment for my sake. If ever I have found favour in your sight, if ever the name of *Ann Boleyn* hath been pleasing in your ears, then let me obtain this request; and I will so leave to trouble your grace any further, with mine earnest prayers to the Trinity to have your grace in his good keeping, and to direct you in all your actions. From my doleful prison in the Tower, this 6th of May.

Your most loyal and ever

faithful wife,

Ann Boleyn.

Extract

Extract from Strype's Memorials, vol. i, p. 279.

THIS year, [1536] in the month of May, queen Anne Boleyn was beheaded: a great friend and patroness of the reformed religion.

She was very nobly charitable, and expended largely in all manner of acts of liberality, according to her high quality. And among the rest of her ways of shewing this Christian virtue, she being a favourer of learning, together with her father, the lord *Wiltshire*, and the lord *Rochford* her brother, maintained divers ingenious men at the universities. Among the rest, were these men of note, Dr. *Hebbe*, afterward archbishop of *York*, and lord chancellor; Dr. *Thirlby*, afterward bishop of *Ely*; and Mr. *Paget*, afterward lord *Paget*, and secretary of state: all which in her time were favourers of the Gospel, though afterwards they relapsed. Of *Paget* one hath observed, that he was a most earnest Protestant, and being in *Cambridge*, gave unto one *Raynold West*, Luther's book, and other books of the Germans, as *Franciscus Lambertus de Sætis*: and that, at that time he read *Melancthon's* rhetoric openly in *Trinity-hall*; and was a maintainer of Dr. *Barnes*, and all the Protestants then in *Cambridge*, and helped many religious persons out of their cowles.

This queen was also a great favourer of those that suffered for religion. Let this letter ensuing, writ by her to *Crumwel*, stand upon record here, shewing both her love to such sufferers, and her high esteem of the word of God.

By the Queen.

"Anne the Queen. Trusty and right well beloved, wee greet you well. And whereas, we be credibly informed, that the bearer hereof, *Rychard Herman*, merchant, and citizen of *Antwerp* in *Brabant*, was, in the time of the late lord cardinal, put and expelled from his freedom and fellowship of and in the *English House* there, for nothing else, as he affirmeth, but only for that, that he did, both with his goods and policy, to his great hurt and hindrance in this world, help to the setting forth of the New Testament in *English*. Wee therefore desire and instantly pray you, that with all speed and favour convenient, ye will cause this good and honest merchant, being my lords true, faithful and loving subject, to be restored to his pristin freedom, liberty and fellowship afore said. And the sooner at this our request: and at your good pleasure to hear him in such things as he hath to make further relation unto you in this behalf. Yeven under our signet, at my lord's mannor of *Greenwich*, the xiv. day of *May*."

Such a material piece of history in the king's reign, besides what is written by our historians, may deserve divers particular remarks to be shewn, concerning this queen's behaviour and her speeches, from the time of her commitment to the *Tower*, to her execution. Which I am enabled to give from five or six letters of sir *William Kyngston*, constable, or (as others) lieutenant, of the *Tower*, to secretary *Crumwel*. And I do it the rather, to represent matters concerning this queen in her afflictions the more largely, exactly and distinctly; which bishop *Burnet* hath set down from the same papers, more briefly and imperfectly. And perhaps upon the reading of what follows, some things which that reverend author attributes to fits and vapours in the queen, may find a better and truer interpretation. The lord *Herbert* also has given us only some short hints of these things.

After the duke of *Norfolk*, and some other of the king's council who had conducted queen Anne to the *Tower*, (which was on the 2d of *May*) were departed, the said constable of the *Tower* went before her into her lodging. And then she said to him, Mr. *Kyngston*, shall I go into a dungeon? he answered her, No, madam; you shall go into your lodging, that you lay in at your coronation. Upon which she said, It is too good for me. And further said, *Jesu! have mercy on me*. And then kneeled down, weeping a great pace. And in the same sorrow, fell into a great laughing. And so she did several times afterwards. Then she desired Mr. *Kyngston*, to move the king's highness, that she might have the sacrament in the closet by her chamber, that she might pray for mercy. For I am as clear, said she, from the company of man, as for sin, as I am clear from you: and again, the king's true wedded wife. And then she said, Mr. *Kyngston*, do you know wherefore I am here? and he said, Nay. And then she asked him, when he saw the king? he said, not since he saw him in the *Tilt Yard*, [which was but the day before at *Greenwich*, when he seemed first to take a displeasure against her.] And then she asked him, I pray you tell me, where my lord my father is. He told her, he saw him afore dinner in the court. O! where is my sweet brother? [for she feared the king's displeasure against her, would reach unto all her relations.] *Kyngston* replied, I left him at *York-Place*: thinking it convenient to conceal it from her, though he was committed the same day. I hear say, said she, that I shall be accused by three men. And I can say no more, but, Nay: though you should open my body; and therewith she opened her gown. Adding, O! *Norris*, hast thou accused me? thou art in the *Tower* with me. And thou and I shall die together. And *Mark*, [another that accused her] thou art here too. And then with much compassion she said, O! my mother, thou wilt die with sorrow. And then she much lamented my lady *Worcester*, (being with child) because her child did not stir in her body. And when the constable's wife, being present, asked, what might be the cause, she said, It was for the sorrow she took for me.

Then she said, Mr. *Kyngston*, shall I die without justice? to which he replied, The poorest subject the king had, had justice. And therewith she laughed. All these sayings happened that night. The next morning in conversation with her, these speeches happened; related by sir *William Kyngston* in his foresaid letter. Mrs. *Cofins*, a gentlewoman appointed to wait upon the queen here, and that lay on her palate bed, said, that *Norris* (one of those that were accused about her) did say on *Saturday* last unto the queen's amner, that he would swear for the queen, that she was a good woman. And then the said gentlewoman added, speaking to the queen, [as minding to enquire of her concerning the occasion of her present trouble] Madam, why should there be any such matters spoken

of? Marry, said the queen, I bade him do so. For I asked him, why he did not go through with his marriage [with some lady, it seems, *Norris* courted]. And he made answer, he would tarry a time. Then said she, You look for dead men's shoes. For if ought should come to the king, but good, you would look to have me. Then he said, If he should have any such thought, he would his head were off. And then she said, she could undo him, if she would. And therewith they fell out.

And then she said, I more fear *Weston* [another that was cast into the *Tower* about her business]. For *Weston* had said unto her, that *Norris* came more unto her chamber for her, than he did for *Mage* [the name, I suppose, of one of the queen's maids, that he courted]. And further, *Kyngston* related another saying, which the queen spake to him concerning *Weston*, [whom also she had sometimes talk with, coming often in her way; which might create a jealousy concerning him] That she had spoke with him, because he did love her kinswoman, Mrs. *Skelton*. And said to him, that he loved not his wife [spoken by way of reproof]. And he made answer to her again, that he loved one in her house better than them both. And the queen said, Who is that? he gave this answer, It is yourself. And then she defied him, as she said to *Kyngston* [in scorn and displeasure, as reflecting upon her honour, undoubtedly]. These passages between the queen and them, was the cause of all their deaths; coming some way or other to the jealous king's ears. For she, being of a free and courteous nature, would exchange words sometimes, and enter into some talk with such as she met in the court; and with these gentlemen, who were of the privy chamber: and so happened often to come where she was. And some of their discourse happened to be brought to the king by some officious person, that owed her no good will.

In another letter to secretary *Crumwel*, he wrote these passages concerning the said queen: That she much desired to have there in her closet the sacrament; and also her amner for one hour, when she was determined to die [that is, to suffer death]. After an examination of her at *Greenwich*, before some of the council, the said *Kyngston* sent for his wife and Mrs. *Cofins* (who both were appointed to be always with her) to know of them, how she had done that day. They said, she had been very merry, and made a good dinner: and after, called for a supper. And then called for him, and asked him, where he had been all day. And after some words, she began talk, and said, she was cruelly handled at *Greenwich* with the king's council: namely, with my lord of *Norfolk* [who was indeed her enemy]. And that he said, [to what she had spoken, as it seems in her own defence] *Tut, tut, tut*; and shaking his head three or four times. And as for Mr. *Treasurer*, he was, said she, in the forest of *Windfor*. You know, added the writer of the letter, what she meant by that. And then named Mr. *Comptroler* (another of the council) to be a very gentleman. But she to be a queen, and so cruelly handled, it was never seen. But I think the king doth it to prove me. And then laughed withal: and was very merry. And then she said, I shall have justice. Then said the constable, Have no doubt therein. Then she said, If any man accuse me, I can say but nay. And they can bring no witnesses.

And in some communication with the lady *Kyngston* and Mrs. *Cofins*, I would to God, said she, I had my bishops. For they would all go to the king for me. For I think the most part of *England* prayeth for me. And if I die, you shall see the greatest punishment for me within this seven years, that ever came to *England*. [This she spake no doubt in the confidence of her innocency; and God's righteous and visible judgments for the most part, for shedding innocent blood. And indeed within the seventh year following, happened a dreadful pestilence in *London*, and many commotions and insurrections to the end of this reign.] And then, said she, shall I be in Heaven. For I have done many good deeds in my days. Then she took notice of divers women set about her, that she liked not; saying, I think much unkindness in the king to put such about me, as I never loved. Then *Kyngston* shewed her, that the king took them to be honest and good women. But I would have had of my own privy chamber, replied she, which I favour most, &c.

In another letter of *Kyngston* to *Crumwel*, he relates, how she desired of him to carry a letter to the said *Crumwel* [of whose friendship she had a belief]. But he (it seems not thinking it safe for him to carry letters from her) said to her, that if she would tell it him by mouth, he would do it. For which she gave him thanks: and added, that she much marvelled, that the king's council came not to her, as seeming to be ready to justify her self. The same day she said, we should have no rain, till she was delivered out of the *Tower*: it being a season that wanted rain: [thinking probably that God (who takes care of innocency) would vindicate her, by giving, or withholding the clouds of Heaven.] To which *Kyngston* replied, I pray, it may be shortly, because of the fair weather: adding, you know what I mean [that is, the king's reconciliation to her].

Other occasional speeches of hers, were these. She said concerning such women as was set about her, that the king wist what he did, when he put two such about her, as my lady *Boleyn*, and Mrs. *Cofins*. For they could tell her nothing of my lord, her father, and nothing else. But that she defied them all. [Meaning any about her whosoever, to be able to charge her with any dishonourable act.] But then upon this, my lady *Boleyn* [her kinswoman] said to her, Such desire as you have had to such tales, [tale-carriers or tellers, as some perhaps of her women were] have brought you to this. Then said Mrs. *Stoner*, [another gentlewoman about her] *Mark* [Smeton, the musician, another committed to the *Tower*, an accuser of the queen] is the worst cherished of any in the house. For he weareth irons. The queen said, that was because he was no gentleman. And he never was at my chamber; [and so could know less, she meant, than any, what was done by her, or any with her there] but at *Winchester*, and there she sent for him, to play on the virginals: for there my lodging was above the king's. And I never spake with him since, but upon *Saturday* before *May* day [that fatal day, when the king first conceived his jealousy].

jealousy]. And then I found him standing in the round window in my chamber of presence. And I asked him, why he was so sad. And he answered and said, it was no matter. And then she said, You may not look to have me speak to you as I would do to a noble man: because ye be an inferior person. No, no, said he, a look sufficeth me: and thus fate you well. This shews him to be some haughty person; and thought the queen gave him not respect enough. And so might take this opportunity to humble her; and revenge himself by this means on her: not thinking it would cost him his own life.

Another letter of sir William Kyngston to Crumwel, giving an account of this queen's behaviour at her execution, is published in the History of the Reformation. Which began thus; "Sir, this shall be to advertise you, that I have received your letter; wherein you would have strangers conveyed out of the Tower. And so they be, by the means of Richard Gresham, and William Loke, and Withepole. But the number of strangers past not thirty; and not many hothe [other.]" Armed is added in the said History, which word is not in the original letter. Other mistakes there, this more exact transcription will rectify thus far in the letter.

Another letter of hers to the king, beginning, Sir, your grace's displeasure, &c. is published in the said History. But this passage following wrote at the end of her letter, I think worthy to be transcribed, and set here, the reverend author of that book relating it imperfectly, viz.

The king sending a message to the queen Anne, being prisoner in the Tower; willing her to confess the truth, she said, "She could confess no more, then she had already spoken. And she said, she must conceal nothing from the king, to whom she did acknowledge her self so much bound for many favours: for raising her first from a mean woman to be a marquess; next to be his queen. And now, seeing he could bestow no further honour upon her on earth, for purposing to make her, by martyrdom, a saint in Heaven."

I add one remark more concerning this queen: that at this time of her being in the Tower, a former charge was revived against her: namely, the contract of marriage between her and the present earl of Northumberland, before her marrying with the king: designing, if they could prove this, to make her former marriage with the king unlawful and void; and to make the smoother way for his marrying with the lady Jane. But whatsoever the afflicted queen confessed to save her life, or to change the way of her execution, from burning to beheading, that there never was any such precontract, the said earl protested solemnly in a letter to secretary Crumwel: who it seems had now desired to know the truth from himself. Therein telling him, how he had formerly before the two archbishops, viz. Warham and Wolsey, utterly denied it upon his oath, and the receiving of the sacrament: so he now confirmed it in this letter.

[See further Fuller's Church Hist. book 5, p. 206, 207.]

VII. *The Trial of Sir EDMOND KNEVET, Knight, at Greenwich, for striking a Person within the King's Palace there, 10th June, 33 Hen. VIII. 1541.*

[The following trial, if so slight an account deserves the name, we extract from Stowe, who borrows from Holingshead. The trial is also taken notice of in Brooke's Abridgment, under the title Paine & Penance, pl. 16. It occurred a few months after the statute of 33 Hen. VIII. by which, malicious striking in the palace where the king resides, so as to draw blood, is punishable, not only by imprisonment for life and fine at discretion, but further by cutting off the right hand of the offender. Whether the prosecution was grounded on the statute, is not explained by Stowe; and what renders it more doubtful is, that by the statute, drawing of blood is essential, which circumstance neither Brooke nor Stowe states as part of sir Edmond Knevet's case.

Cutting off the hand is a rare punishment by the English law; and the cruelty of it being considered, it must give pleasure to the humane reader to know, that there are very few instances of inflicting it. We are not aware, that there are any crimes, which by our law are liable to be so punished, except drawing a weapon on one of the king's judges, and striking in the king's courts or his palaces; and so unfrequent have been both those crimes, that perhaps all our books do not furnish ten cases of the sort. 3. Inst. 140. Dy. 188. and the marginal cases in the edition of 1688.

The manner in which sir Edmond Knevet obtained a pardon of his offence, must strike every reader of sensibility. The circumstances do equal honour to sir Edmond and his sovereign; to the former for his manly request to pay the forfeit by his left hand instead of his right, that he might be better able to serve his king and country; to the latter, for feeling the greatness of mind which such a request denoted.]

Extract from Stowe's Annals, Howe's edit. p. 581.

THE tenth of June, sir Edmond Knevet, knight of Norfolk, was arraigned before the kings justices (sitting in the great hall at Greenwich, master Gage comptroller of the kings household, master Sutwell, sir Anthony Browne, sir Anthony Winkfield, master Wrisley, and Edmond Pecham cofferer of the kings household) for striking of one master Glere of Norfolk, servant with the earle of Surrey, within the kings house in the Tenise Court. There was first chosen to goe vpon the said Edmond a quest of gentlemen, and a quest of yeomen, to enquire of the said stripe, by the which inquests he was found guilty, and had judgement, to loose his right hand; whereupon was called to do the execution, first the sergeant chirurgion, with his instrument appertaining to his office: the sergeant of the woodyard with the mallet and a blocke, whereupon the hand should lie: the master cooke for the king with the knife: the sergeant of the farder to set the knife right on the ioynt: the sergeant farrier with his searing yrons to seare the veines: the sergeant of the poultry with a cocke, which cocke should have his head smitten off vpon the same blocke, and with the same knife: the yeoman of the chandry with seare clothes: the yeomen of the scullery with a pan of fire to heate the yrons: a chafer of water to coole the ends of the yrons:

and two fourmes for all officers to set their stufte on: the sergeant of the seller with wine, ale, and beere: the yeomen of the ewry in the sergeants steed, who was absent, with bason, ewre, and towels. Thus every man in his office ready to doe the execution, there was called forth sir William Pickering knight marshall, to bring in the said Edmond Knevet, and when hee was brought to the barre, the cheife justice declared to him his trespassse, and the said Knevet confessing himselfe to be guilty, humbly submitted him to the kings mercy: for this offence he was not onely iudged to loose his hand, but also his body to remaine in prison, and his landes and goods at the kings pleasure. Then the sayd sir Edmond Knevet desired that the king of his benigne grace, would pardon him of his right hand, and take the left: for (quoth he) if my right hand be spared, I may hereafter doe such good seruice to his grace, as shall please him to appoint. Of this submission and request the justices forthwith informed the king, who of his goodnes, considering the gentle heart of the said Edmond, and the good report of lords and ladies, granted him pardon, that he should loose neither hand, land, nor goods, but should go free at liberty.

VIII. *The Trial of Lord LEONARD GREY, at Westminster, for High Treason, 25th June, 33 Hen. VIII. 1540.*

[Hall, Grafton, Stow, and lord Herbert, all make mention of this trial. It is also noticed in Ware's Annals of Ireland. But Hollingshead in the Chronicles of Ireland, and sir Richard Cox in his History of Ireland, are most particular; and therefore what we shall give will be an extract from these latter writers.

In the earl of Strafford's case, Mr. St. John, arguing before the lords for the bill of attainder against the earl, cited this trial of lord Leonard Grey, particularly to prove, that treasons committed in Ireland are triable here; and said, that he had read the whole record of the case. 8 Rushw. 689. 694. 695. But Mr. St. John represents the charges against lord Leonard Grey differently from the author of the Irish Chronicles and sir Richard Cox; for, according to Mr. St. John, lord Leonard was attainted of high treason, for letting diverse rebels out of the Castle of Dublin, and discharging Irish hostages given to secure the king's peace, and for not punishing one, who said, that the king was an heretick.---It is observable, too, that Mr. St. John argues for a trial in England, independently of any statute; and to prove his point, takes notice, that lord Leonard Grey's case was before the 35. Hen. VIII. c. 2. as if that was the only statute for trying foreign treasons in England. But there are two other statutes about the trial of foreign treasons, which, being prior to lord Leonard Grey's case, were material to be considered. See 26. Hen. VIII. c. 13. § 4. 32. Hen. VIII. c. 4. The 33. Hen. VIII. c. 24. on the same subject, seems subsequent several months; otherwise that also would have required observation.---We are the more particular in adverting to this omission of Mr. St. John; because there is a like one in our principal writers on Criminal Law, not one of whom, as well as we can recollect, pointedly attends to all the statutes. We do not even except Staundford, though his work contains a chapter on the trial of crimes committed out of the realm. See Staundf. Pl. c. 89. a.]

Extract from Hollingshead's Chronicle in the Irish History, p. 102.

THE gouvernor, [lord Leonard Grey] turning the oportunitie of this skirmish [with some Irish revolvers] to his aduantage, shortly after rode to the north, preiding & spoiling *Oneale* with his confederats, who by reason of the late ouerthrow were able to make but little resistance. In this iornie he rased *Saint Patrike* his church in *Downe*, an old ancient citie of *Ulster*, and burnt the monuments of *Patrike*, *Brigide*, and *Colme*, who are said to haue bene there intoomed, as before is expressed in the description of *Ireland*. This fact lost him fundrie harts in that countrie, alwaies after detesting and abhorring his prophane tyrannie, as they did name it. Wherevpon conspiring with such of *Mounster* as were enemies to his gouernment, they booked vp diuerse complaints against him, which they did exhibit to the king and counsell. The articles of greatest importance laid to his charge were these.

1 *Item*, That notwithstanding he were stricly commanded by the king his maiestie, to apprehend his kinsman the yong *Fitzgiralde*, yet did he not onlie disobeie the kings letters as touching that point by plaieng bopeepe, but also had priue conference with the said *Fitzgiralde*, and laie with him two or three seuerall nights before he departed into *France*.

2 *Item*, That the cheefe cause that moued him to inuegle *Thomas Fitzgiralde* with such faire promises, proceeded of set purpose to haue him cut off, to the end there should be a gap set open for the yong *Fitzgiralde* to aspire to the earldome of *Kildare*.

3 *Item*, That he was so greedilie addicted to the pilling and polling of the king his subiects, namelie of such as were resiant in *Mounster*, as the beds he laie in, the cups he dranke in, the plate with which he was serued in anie gentlemans house, were by his seruants against right and reason packt vp, and carried with great extortion awaie.

4 *Item*, That without anie warrant from the king or counsell, he prophaned the church of *Saint Patrike* in *Downe*, turning it to a stable, after plucked it downe, and shipt the notable ring of bells that did hang in the steeple, meaning to haue sent them to *England*: had not God of his iustice preuented his iniquitie, by sinking the vessell and passengers wherein the said belles should haue bene conueied.

These and the like articles were with such odious presumptions coloured by his accusers, as the king and counsell remembring his late faults, and forgetting his former seruices (for commonlie all men are of so hard hap, that they shall be sooner for one trespass condemned, than for a thousand good deserts commended) gaue commandement, that the lord *Greie* should not onlie be remooued from the gouernment of the countrie, but also had him beheaded on the *Tower-hill* the eight and twentieth of *June*. But as touching the first article, that brought him most of all out of conceipt with the king, I moued question to the erle of *Kildare*, whether the tenor therof were true or false? His lordship thereto answered *bona fide*, that he neuer spake with the lord *Greie*, neuer sent messenger to him, nor receiued message or letter from him. Whereby maie be gathered, with how manie dangers they are inwrapped that gouerne prouinces, wherein diligence is twhackt with hatred, negligence is loden with tawnts, seueritie with perils menaced, liberalitie with thanklesse vnkindnesse contemned, conference to vndermining framed, flatterie to destruction forged, each in countenance smiling, diuerse in heart pouting, open fawning, secret grudging, gaping for such as shall succeed in gouernment, honouring magistrates with cap and knee as long as they are present, and carping them with toong and pen as soone as they are absent.

Extract from 1 Cox's History of Ireland, p. 264.

BEFORE we proceed farther in the affairs of *Ireland*, it will be fit to pay that respect to the memory of the late lord deputy (the lord Grey) as to give some account of his misfortunes and destiny. He had certainly performed considerable atchievements in *Ireland*, and great commendations of him are contained in most of the letters from the council to the king; and his majesty did so well approve of his good seruices, that he created him viscount *Grany*; and although the earl of *Ormond*, the lord chancellor *Aller*, the vice-treasurer *Brabazon*, and sir *John Travers*, went with him, or immediately followed him into *England*, to impeach him, yet he was kindly received by the king, and carried the sword before him on *Whitsunday*: nevertheless he was in a short time after imprisoned in the *Tower*, and accused of very many articles; the principal of which are these;

First, That *O Connor* feasted him, and mended *Taghercroghan* for him; and that in favour of *O Molloy*, a rebel, he took a castle from *Dermond O Molloy*, whose father-in-law *O Carol* was a good subject; for which the lord Grey had a bribe, and *Stephen ap Harry* had twenty cows.

Secondly, That he took the castle of *Bir* from a loyal *O Carol*, and gave it to a rebel *O Carol*, who married the earl of *Kildare's* daughter, and also took *Moderhern*, a castle belonging to the earl of *Ormond*, and gave it to the rebel *O Carol*, and wasted the earl of *Ormond's* lands: for which, he had an hundred and forty kine, and *Stephen ap Harry* had forty, and *Girald Mac Gerrot* had a black hackny.

Thirdly, That he took forty kine from *O Kenedy*, a tenant of the earl of *Ormond's* and his son for hostage.

Fourthly, That he held secret and private familiar correspondence with *James of Desmond*, and went to visit him in his tents in his night-gown, and forced the abbot of *Owney* to give him forty pounds sterling to preserve that abby from ruine, and *O Brian* to give him thirty kine and hostages; and *Ulick Bourk*, a bastard, gave him 100 marks to haue *Ballinacloere Castle*, and to be made *Mac William*; and that he carried the artillery in a small vessell to *Galway*, and made the town of *Galway* pay thirty-four pounds for that carriage.

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Fifthly, That the exploits at *Bryans bridge*, &c. were in favour of *O Bryan* a rebel, *Desmond's* son-in-law, and to the prejudice of *Donough O Bryan*, a good subject; and that he took a bribe of eighty kine from *Macnemarra*.

Sixthly, That trusting *Desmond* and *O Bryan*, he hazarded the king's army in a long and dangerous journey, wherein *Desmond* quarrelled, and deserted him, and *O Bryan* sent but one man with a battle-ax to guide him.

Seventhly, That he rifled the abby of *Ballyclare*, and left neither chalice, cross nor bell in it.

Eighthly, That he destroyed the castles of *Lecagh* and *Derriviclaghny*, in favour of *Ulick Burk*, though the rightful proprietor offered submission and rent to the king.

Ninthly, That he had secret conference with, and received a horse from *O Connor Roe*, who was the chief instrument in conveying away the young *Fitz-Girald*.

Tenthly, That he took eighty kine from *O Maddin*, and forced *O Mlaghlin's* son from Mr. *Dillon*, whose lawful prisoner he was; for which he had seventy kine.

And there was a commission sent to *Ireland*, to examine witnesses; and they say that these articles were proved by the testimony of above seventy persons; whereof some were of quality, that is, some of them swore to one article, and some to another; so that the lord Grey (who was son to the marquess of *Dorset*, and viscount *Grany* in *Ireland*, but no peer in *England*) being tried by a common jury, thought it his best way to confess the indictment, in hopes of the king's grace and pardon; but in that he was mistaken; and although his services did infinitely over-balance his faults, yet he was publicly executed on the twenty-eighth day of *July* 1541.

There are four other articles mentioned by others, to be laid to his charge.

1. His partiality to his nephew *Fitz-Girald* (afterwards earl of *Kildare*) whom they say he might have taken.

2. That

2. That his servants pillaged the gentlemen in *Munster*, that entertained them.
 3. That he had inveigled *Thomas Fitz-Gerald* to submit, by promises which he had no commission to perform; and that he did it, to destroy that lord, that his own nephew might come to be earl of *Kildare* (as afterwards he did.)

4. His sacrilege at *Down*; but however that be, it was not long after his execution, before a commission was directed to archbishop *Brown*, and *Cowly* master of the rolls, to make an estimate or survey of the lord *Grey's* estate in *Ireland*, and to deliver it to the lord deputy *Saintleger*, to be disposed of as the king shall direct.

See further as to this case 3. Hugh's Abr. 1563. plac. 8.

IX. The Trial of HENRY Earl of Surrey, for High Treason, before Commissioners of Oyer and Terminer, at Guildhall, London, the 13th Dec. 1546; with the Proceedings against his Father THOMAS Duke of Norfolk, for the same Crime.

[The old chronicles give a very short and unsatisfactory account of the interesting process against these two eminent noblemen. But lord Herbert and bishop Burnet enter into the detail of it; and therefore we shall extract from them.]

Extract from Lord Herbert's Hen. VIII. p. 263 of 2 Kenn. Compl. Hist. 2d ed.

I SHALL conclude this year [1546.] with the disaster of the renowned lord the duke of *Norfolk*, and the execution of his son *Henry* the earl of *Surrey*, which pass'd in this manner, as our records tell us.

The dutchess *Elizabeth*, daughter to *Edward Stafford* duke of *Buckingham*, having for many years entertain'd so violent jealousies of the duke her husband's matrimonial affection and loyalty, as it broke out at last to open rancour, divers occasions of scandal were given: insomuch, that not being content with having surmized a long while since two articles against him, she again, in sundry letters to the lord privy-seal, both averr'd the articles, and manifestly accus'd some of his minions, repeated divers hard usages she pretended to receive from them, and briefly discover'd all the ordinary passions of her offended sex. This again being urg'd in a time when the king was in his declining age, and for the rest, disquieted with scruples that the duke's greatness or interest in frequent times might interrupt the order he intended to give, was not unwillingly heard. So that notwithstanding his many important and faithful services, both in war and peace, at home and abroad, he and his son *Henry* earl of *Surrey* were expos'd to the malignity and detraction of their accusers. This again fell out in an unfortunate time: for besides that the lady his dutchess had now for above four years been separated from him; his son the earl of *Surrey* was but newly, and perchance, scarce reconcil'd with him; his daughter *Mary* dutchess of *Richmond* not only inclined to the protestant party, (which lov'd not the duke) but grown an extreme enemy of her brother: so that there was not only a kind of intestine division in his family, but this again many secret ways fomented.

Among which, the industry of one *Mrs. Holland*, thought to be the duke's favourite, appear'd not a little, as desirous (at what price soever) to conserve her self. Besides, divers at the king's council disaffected him, and particularly the earl of *Holland*, as knowing that after the king's death (now thought to be imminent) none was so capable to oppose him in the place he aspir'd to of protector. All which circumstances concurring, and being voiced abroad, encouraged divers of his adversaries to declare themselves: and the rather, because it was notorious, how the king had not only withdrawn much of his wonted favour, but promised impunity to such as could discover any thing concerning him.

The first that manifested himself was *sir Richard Southwel*, (a) who said that he knew certain things of the earl, that touch'd his fidelity to the king. The earl, before the lord chancellor *Wriothesley*, the lord St. *John*, the earl of *Hertford*, and others, vehemently affirmed himself a true man, desiring to be try'd by justice, or else offering himself to fight in his shirt with *Southwel*. (b) But the lords for the present only committed them. The duke this while, hearing his son was in trouble, sends to divers of his friends to know the cause, and particularly to the bishop of *Winchester*. (c) Those letters yet (it is probable) fell into the king's council's hands; but could not preserve him from being involved in his son's fortune: (d) So that he was sent for, and the same day, not long after his son, committed to the *Tower*. Divers persons also were examined concerning his affairs. *Mrs. Elizabeth Holland* being disposed, confess'd, that the duke had told her, that none of the king's council loved him, because they were no noblemen born themselves; as also because he believ'd too truly in the sacrament of the altar. Moreover, that the king loved him not, because he was too much lov'd in his country; but that he would follow his father's lesson, which was, that the less others set by him, the more he would set by himself. As also, that the duke complain'd that he was not of the most secret (or, as it is there term'd, the privy) council. And that the king was much grown of his body, and that he could not go up and down the stairs, but was let up and down by a device. And that his majesty was sickly, and could not long endure; and the realm like to be in an ill case thro' diversity of opinions. And that if he were a young man, and the realm in quiet, he would ask leave to see the *vernacle*; which he said, was the picture of *Christ* given to women by himself as he went to death. As touching his arms, that she had not heard the duke speak of his own, but of his son's, that he liked them not, and that he had gather'd them, himself knew not from whence; and that he placed the *Norfolk's* arms wrong, and had found fault with him: and therefore that she should take no pattern of his son's arms to work them with her needle in his house, but as he gave them. Furthermore,

the confess'd that the earl of *Surrey* lov'd her not, nor the dutchess of *Richmond* him; and that she addicted her self much to the said dutchess.

Mary dutchess of *Richmond* being examin'd, confess'd, that the duke her father wou'd have had her marry *sir Thomas Seymour*, brother to the earl of *Hertford*, which her brother also desir'd, wishing her withal to endear her self so into the king's favour, as she might the better rule here as others had done; and that she refused: and that her father would have had the earl of *Surrey* to have matched with the earl of *Hertford's* daughter, which her brother likewise heard of (and that this was the cause of his father's displeasure) as taking *Hertford* to be his enemy. And that her brother was so much incens'd against the said earl, as the duke his father said thereupon, his son would lose as much as he had gather'd together.

Moreover, that the earl her brother should say, these new men loved no nobility; and if God call'd away the king, they should smart for it. And that her brother hated them all since his being in custody in *Windsoor-Castle*; but that her father seem'd not to care for their ill will, saying, his truth should bear him out. Concerning arms, she said, that she thought that her brother had more than seven rolls; and that some, that he had added more of *Anjou*, and of *Lancelott Du-lac*. And that her father since the attainder of the duke of *Buckingham* (who bare the king's arms) where the arms of her mother (daughter to the said duke) were rayned in his coat, had put a blank-quarter in the place, but that her brother had reassum'd them. Also that instead of the duke's coronet, was put to his arms a cap of maintenance purple, with powdered furr, and with a crown, to her judgment, much like to a close crown; and underneath the arms was a cipher, which she took to be the king's cipher, *HR*. As also that her father never said that the king hated him, but his counsellors; but that her brother said, the king was displeased with him (as he thought) for the loss of the great journey. Which displeasure, he conceiv'd, was set forward by them who hated him, for setting up an altar in the church at *Boulogne*. And that her brother should say, God long save my father's life; for if he were dead, they would shortly have my head. And that he reviled some of the present council, not forgetting the old cardinal. Also that he dissuaded her from going too far in reading the scripture. Some passionate words of her brother she likewise repeated, as also some circumstantial speeches, little for his advantage; yet so, as they seem'd much to clear her father.

Sir Edmund Knevet being examined, said, he knew no untruth directly by the earl of *Surrey*, but suspected him of dissimulation and vanity: and that a servant of his had been in *Italy* with cardinal *Poole*, and was receiv'd again at his return. Moreover, that he kept one *Pasquil* an *Italian* as a jester, but more likely a spy, and so reputed. He mentioned also one *Peregrine* an *Italian* entertain'd by the said earl; adding, that he lov'd to converse with strangers, and to conform his behaviour to them. And that he thought he had therein some great ill device.

One *Thomas Pope* also informed the council, that *John Freeman* told him, that the duke (at *Nottingham*, in the time of the commotion of the *North*) should say, in the presence of an hundred persons, that the *Act* of *Uses* was the worst act that ever was made, and that *Freeman* affirm'd those words before the lord *Audeley*, late lord chancellor. These depositions, together with others (as it seems) being brought to the king's judges at *Norwich*, they signified by their letter unto the lords of the council, dated *Jan. 7.* that the king's solicitor and *Mr. Stamford* had brought the indictments, and that they were found true, and the duke and his son indicted thereupon of high-treason; and that they made haste to bring the said indictment to *London*; desiring further to know whether *sir Thomas Paston*, *sir Edmund Knevet*, *sir John Peer*, and others, should be of the same jury. Upon the thirteenth (the king being now dangerously sick) the earl of *Surrey* was arraign'd in *Guild-hall* in *London*, before the lord chancellor, the lord mayor, and other commissioners. Where the earl, as he was of a deep understanding, sharp wit, and deep courage, defended himself many ways: sometimes denying their accusations as false, and together weakening the credit of his adversaries; sometimes interpreting the words he said, in a far other sense than that in which they were represented. For the point of bearing his arms (among which those of *Edmund* the Confessor are related) alledging that he had the opinion of heralds therein. And finally, when a witness was brought against him *viva voce*, who pretended

(a) Dec. 2.

(b) Dec. 2.

(c) Dec. 3, 4.

(d) Dec. 12.

to repeat some high words of the earl's by way of discourse, which concerned him nearly, and that thereupon the said witness should return a braving answer; the earl reply'd no otherwise to the jury, than that he left it to them to judge, whether it were probable that this man should speak thus to the earl of Surrey, and he not strike him again. In conclusion, he pleaded *not guilty*; but the jury (which was a common inquest, not of the peers, because the earl was not a parliament lord) condemn'd him. Whereupon also judgment of death was given, and he beheaded at *Tower-hill*. And thus ended the earl; a man learned, and of an excellent wit, as his compositions shew.

This while the king (though his sickness increased) omitted not to give order to seize on the duke's goods, and together to inform himself of all which might be material against him. Not forgetting also to cause *Wriothesley* to advertise the king's ambassadors in foreign parts, that the duke of Norfolk and his son had conspir'd to take upon them the government of the king, during his majesty's life, as also after his death to get into their hands the lord prince; but that their devices were revealed, and they committed to the Tower. And that for preventing uncertain bruits, they were willing to communicate the premisses. But the duke, who had now as much merit of ancient service to plead for him, as any subject of his time could pretend to, thought fit, from the Tower, to write unto the king in this manner (a).

Most Gracious and most Sovereign Lord,
I YOUR most humble subject prostitute at your foot, do most humbly beseech your highness to be my good and gracious lord. I am sure some great enemy of mine hath informed your majesty of some untrue matter against me. Sir, God doth know, in all my life, I never thought one untrue thought against you, or your succession, nor can no more judge or cast in my mind what should be laid to my charge, than the child that was born this night. And certainly, if I knew that I had offended your majesty in any point of untruth, I would declare the same to your highness. But (as God help me) I cannot accuse myself so much as in thought. Most noble and merciful sovereign lord, for all the old service I have done you in my life, be so good and gracious a lord unto me, that either my accusers and I together may be brought before your royal majesty; or if your pleasure shall not be to take that pains, then before your council: then if I shall not make it apparent that I am wrongfully accus'd, let me, without more respite, have punishment according to my deserts: Alas! most merciful prince, I have no refuge but only at your hands, and therefore at the reverence of Christ's passion have pity of me, and let me not be cast away by false enemies informations. Undoubtedly, I know not that I have offended any man, or that any man was offended with me, unless it were such as are angry with me for being quick against such as have been accused for sacramentaries. And as for all causes of religion, I say now, and have said to your majesty and many others, I do know you to be a prince of such virtue and knowledge, that whatsoever laws you have in times past made, or hereafter shall make, I shall to the extremity of my power stick unto them as long as my life shall last. So that if any men be angry with me for these causes, they do me wrong. Other cause I know not why any man should bear me any ill-will: and for this cause I know divers have done, as doth appear by casting libels abroad against me. Finally, (most gracious sovereign lord) I most humbly beseech your majesty to have pity of me, and let me recover your gracious favour, with taking of me all the lands and goods I have, or as much thereof as pleaseth your highness to take, leaving me what it shall please you to appoint; and that according as is before-written, I may know what is laid to my charge, and that I may hear some comfortable word from your majesty. And I shall during my life, pray for your prosperous estate long to endure.

Your most sorrowful subject,

THO. NORFOLK.

To the lords he wrote thus:

Item, Most humbly to beseech, my lords, that I might have some of the books that are at Lambeth; for unless I may have books to read ere I fall on sleep, and after I wake again, I cannot sleep, nor did not this dozen years.

Also to desire that I might have a ghostly father sent to me, and that I might receive my Maker.

Also that I might have mass, and to be bound upon my life to speak no word to him that shall say mass, which he may do in the other chamber, and I to remain within.

Item, To have license in the day-time to walk in the chamber without, and in the night to be lock'd in, as I am now. At my first coming I had a chamber without a-days. I would gladly have license to send to London, to buy one book of St. Augustin's, De Civitate Dei; and of Josephus, De Antiquitatibus; and another of Sabellicus; who doth declare most of any book that I have read, how the bishop of Rome from time to time hath usurp'd his power against all princes, by their unwise sufferance.

Item, For sheets.

Nevertheless, the duke remained as condemn'd to perpetual prison, without that his great services formerly render'd, or his submission on this occasion could restore him; which was in these words, as I find by our records in an original.

I THOMAS duke of Norfolk, do confess and acknowledge my self most untruly, and contrary to my oath and allegiance, to have offended the king's most excellent majesty, in the disclosing and opening of his privy and secret counsel, at divers and sundry times, to divers and sundry persons, to the great peril of his highness, and disappointing of his most prudent and regal affairs.

T. N.

Also, I likewise confess, That I have concealed high treason, in keeping secret the false and traitorous act, most presumptuously committed by my son Henry Howard earl of Surrey, against the king's majesty and his laws, in the putting and using the arms of St. Edward the Confessor, king of the realm of England before the Conquest, in his scutcheon or arms: Which said arms of St. Edward appertain only to the king of this realm, and to none other person or persons; whereunto the said earl by no means or way could make any claim or title, by me, or any of mine or his ancestors.

T. N.

Also, I likewise confess, That to the peril, slander, and dishonour of the king's majesty, and his noble son prince Edward, his son and heir apparent, I have against all right, unjustly, and without authority, born in the first quarter of my arms, ever since the death of my father, the arms of England, with a difference of the labels of silver, which are the proper arms of my said prince, to be born for this realm of England only; whereby I have not only done prejudice to the king's majesty, and the said lord the prince, but also given occasion that his highness might be disturbed or interrupted of the crown of this realm; and my said lord prince might be destroy'd, disturb'd, and interrupted in fame, body, and title of the inheritance to the crown of this realm. Which I know and confess, by the laws of the realm, to be high treason.

T. N.

For the which my said heinous offences, I have worthily deserv'd, by the laws of the realm, to be attain'd of high treason, and to suffer the punishment, losses and forfeitures that appertain thereunto. And although I be not worthy to have or enjoy any part of the king's majesty's clemency and mercy to be extended to me, considering the great and manifold benefits that I and mine have received of his highness: Yet I most humbly, and with a most sorrowful and repentant heart, do beseech his highness to have mercy, pity, and compassion on me. And I shall most devoutly and heartily make my daily prayer to God for the preservation of his most noble succession, as long as life and breath shall continue in me.

T. N.

Written the twelfth day of the month of January, in the year of our Lord God 1546. after the computation of the church of England, and in the thirty-eighth year of our sovereign lord Henry VIII. by the grace of God king of England, France, and Ireland, defender of the faith; and of the church of England, and also of Ireland the supreme head. In witness of all the premisses, I the said duke have subscribed my name with my own hand, in the presence of the lord Wriothesley, lord chancellor; the lord St. John, lord president of the council; the earl of Hertford, lord great chamberlain; the viscount Lisle, lord high admiral; sir Anthony Brown, master of the horse; sir William Paget, secretary; sir Richard Rich, sir John Baker, of our said sovereign lord's privy-council; sir Richard Lister, sir Edward Montague, the two chief justices.

Without compulsion, without force, without advice or counsel, I have and do subscribe the premisses, submitting me only to the king's most gracious pity and mercy, most humbly beseeching his highness to extend the same unto me his most sorrowful subject.

By me THO. NORFOLK.

Thomas Wriothesley, Chancellor.
 William St. John,
 John Lisle,
 William Paget,
 John Baker,

E. Hertford,
 Anth. Brown,
 Rich. Rich,
 Rich. Lister,
 Edward Montague.

Notwithstanding all which submission, joined with the merits of his services, it was thought that the duke would hardly escape; had not the king's death, following shortly after, reserved him to more merciful times.

Extract from 1 Burn. Reformat. p. 345.

THE duke of Norfolk had been long lord treasurer of England: He had done great services to the crown on many signal occasions, and success had always accompanied him. His son the earl of Surrey was also a brave and noble person, witty and learned to an high degree, but did not command armies with such success. He was much provoked at the earl of Hertford's being sent over to France in his room, and upon that had said, that within a little while they should smart for it; with some other expressions that favoured of revenge, and a dislike of the king, and a hatred of the counsellors. The duke of Norfolk had endeavoured to ally himself to the earl of Hertford, and to his brother sir Thomas Seymour, perceiving how much they were in the king's favour, and how great an interest they were like to have under the succeeding prince; and therefore would have engaged his son, being then a widower, to marry that earl's daughter: and pressed his daughter, the dutchess of Richmond, widow to the king's

natural son, to marry sir Thomas Seymour. But though the earl of Surrey advised his sister to the marriage projected for her, yet he would not consent to that designed for himself, nor did the proposition about his sister take effect. The Seymours could not but see the enmity the earl of Surrey bore them, and they might well be jealous of the greatness of that family; which was not only too big for a subject of it self, but was raised so high by the dependence of the whole popish party, both at home and abroad, that they were like to be very dangerous competitors for the chief government of affairs, if the king were once out of the way; whose disease was now growing to fast upon him, that he could not live many weeks. Nor is it unlikely that they persuaded the king; that if the earl of Surrey should marry the lady Mary, it might embroil his sons government, and perhaps ruine him. And it was suggested, that he had some such high project in his thoughts, both by his continuing unmarried, and

by his using the arms of *Edward the Confessor*, which of late he had given in his coat, without a diminution. But to compleat the duke of *Norfolk's* ruine, his dutchess, who had complained of his using her ill, and had been separated from him about four years, turned informer against him. His son and daughter were also in ill terms together. So the sister informed all that she could against her brother. And one *Mrs. Holland*, for whom the duke was believed to have an unlawful affection, discovered all she knew. But all amounted to no more, than some passionate expressions of the son, and some complaints of the father, who thought he was not beloved by the king and his counsellors, and that he was ill used, in not being trusted with the secret of affairs. And all persons being encouraged to bring informations against them, *Richard Southwell* charged the earl of *Surrey* in some points that were of a higher nature: which the earl denied, and desired to be admitted, according to the martial law, to fight in his shirt with *Southwell*. But that not being granted, he and his father were committed to the *Tower*. That which was most insisted on was, their giving the arms of *Edward the Confessor*, which were only to be given by the kings of *England*. This the earl of *Surrey* justified, and said, they gave their arms, according to the opinion of the kings heralds. But all excuses availed nothing, for his father and he were designed to be destroyed, upon reasons of state; for which, some colours were to be found out.

The earl of *Surrey* being but a commoner, was brought to his tryal at *Guildhall*; and put upon an inquest of commoners consisting of nine knights and three esquires, by whom he was found guilty of treason, and had sentence of death passed upon him, which was executed on the 19th of *January* at *Tower-hill*. It was generally condemned, as an act of high injustice and severity, which loaded the *Seimours* with a popular odium that they could never overcome. He was much pitied, being a man of great parts and high courage, with many other noble qualities.

But the king, who never hated nor ruined any body by halves, resolved to compleat the misfortunes of that family, by the attainder of the father. And as all his eminent services were now forgotten, so the submissions he made, could not allay a displeasure, that was only to be satisfied with his life and fortune. He wrote to the king, protesting his innocency: That he had never a thought to his prejudice, and could not imagine what could be laid to his charge: He had spent his whole life in his service, and did not know that ever he had offended any person; or that any were displeased with him, except for prosecuting the breakers of the act about the sacrament of the altar. But in that, and in every thing else, as he had been always obedient to the kings laws, so he was resolved still to obey any laws he should make. He desired he might be examined with his accusers face to face, before the king, or at least before his council; and if it did not appear that he was wrongfully accused, let him be punished as he deserved. In conclusion he begged the king would have pity on him, and restore him to his favour; taking all his lands, or goods from him, or as much of them as he pleased. Yet all this had no effect on the king. So he was desired to make a more formal submission; which he did on the 12th of *January* under his hand, ten privy counsellors being witnesses. In it he confessed, 'First, his discovering the secrets of the kings council. Secondly, his concealing his sons treason, in using to give the arms of *St. Edward the Confessor*, which did only belong to the king, and to which his son had no right.

Thirdly, that he had ever since his fathers death, born in the first quarter of his arms, the arms of *England*: with a difference of the bells of silver, that are the proper arms of the prince; which was done in prejudice of the king and the prince: and gave occasion for disturbing or interrupting the succession to the crown of the realm. This he acknowledged was high treason; he confessed he deserved to be attainted of high treason; and humbly begged the kings mercy and compassion. He yielded to all this, hoping by such a submission and compliance to have overcome the kings displeasure. But his expectations failed him.

A parliament was called, the reason whereof was pretended to be the coronation of the prince of *Wales*. But it was thought the true cause of calling it, was, to attain the duke of *Norfolk*: for which they had not colour enough, to do it in a tryal by his peers. Therefore an attainder by act of parliament was thought the better way. So it was moved, that the king intending to crown his son, prince of *Wales*, desired they would go on with all possible haste in the attainder of the duke of *Norfolk*; that so these places, which he held by patent, might be disposed of by the king to such as he thought fit, who should assist at the coronation. And upon this slight pretence, since a better could not be found, the bill of attainder was read the first time on the 18th of *January*; and on the 19th and 20th it was read the second and third time. And so passed in the house of lords: and was sent down to the commons, who on the 24th sent it up also passed. On the 27th the lords were ordered to be in their robes, that the royal assent might be given to it: which the lord chancellor, with some others joyned in commission, did give by vertue of the kings letters patents. And it had been executed the next morning, if the kings death had not prevented it. Upon what grounds this attainder was founded, I can only give this account from the 34th act of the first parliament of queen *Mary*; in which this act is declared null and void, by the common law of the land; for I cannot find the act it self upon record. In the act of repeal it is said, 'That there was no special matter in the act of attainder, but only general words of treasons and conspiracies; and that out of their care of the preservation of the king and the prince, they passed it. But the act of repeal says also, That the only thing with which he was charged, was, for bearing of arms which he and his ancestors had born, both within and without the kingdom; both in the kings presence, and in the sight of his progenitors; which they might lawfully bear and give, as by good and substantial matter of record it did appear. It is also added, that the king dyed after the date of the commission. That the king only empowered them to give his assent, but did not give it himself: and that it did not appear by any record, that they gave it. That the king did not sign the commission with his own hand, his stamp being only set to it, and that not to the upper, but the nether part of it, contrary to the kings custom.' All these particulars though cleared afterwards, I mention now, because they give light to this matter.

As soon as the act was passed, a warrant was sent to the lieutenant of the *Tower*, to cut off his head the next morning; but the king dying in the night, the lieutenant could do nothing on that warrant. And it seems it was not thought advisable to begin the new kings reign with such an odious execution. And thus the duke of *Norfolk* escaped very narrowly.

Extract from 3 Burn. Reformat. p. 167.

THE last transaction of importance in this reign, was the fall of the duke of *Norfolk*, and of the earl of *Surrey*, his son. I find in the council-book, in the year 1543, that the earl was accused for eating flesh in *Lent*, without licence; and for walking about the streets in the night, throwing stones against windows, for which he was sent to the *Fleet*. In another letter, he is complained of for riotous living. Towards the end of the year 1546, both he and his father were put in prison: And, it seems, the council wrote to all the king's ambassadors beyond sea, an account of this, much aggravated, as the discovery of some very dangerous conspiracy; which they were to represent to those princes, in very black characters. I put in the Collection an account given by *Thirlby*, of what he did upon it. The letter is long; but I only copy out that which relates to this pretended discovery: Dated from *Hailbron*, on *Christmas-day* 1546.

"He understood by the council's letters to him, what ungracious and ingrateful persons they were found to be. He professes, he ever loved the father, for he thought him a true servant to the king: He says, he was amazed at the matter, and did not know what to say. God had not only on this occasion, but on many others, put a stop to treasonable designs against the king, who (next to God) was the chief comfort of all good men. He enlarges much on the subject, in the stile of a true courtier. The messenger brought him the council's letters, written on the 15th of *December*, on *Christmas-eve*; in which he saw the malicious purpose of these two ungracious men: So, according to his orders, he went immediately to demand audience of the emperor; but the emperor intended to repose himself for three or four days, and so had refused audience to the nuncio, and to all other ambassadors; but he said, he would send a secretary, to whom he might communicate his business. *Joyce*, his secretary, coming to him, he set forth the matter as pompously as the council had represented it to him. In particular, he spoke of the haughtiness of the earl of *Surrey*, of all which the secretary promised to make report to the emperor, and likewise to write an account of it to *Grandvil*. *Thirlby* excuses himself that he durst not write of this matter to the king: He thought, it would renew in him the memory of the ingratitude of these persons, which must wound a noble heart."

After so black a representation, great matters might be expected: But I have met with an original letter of the duke of *Norfolk's*, to the lords of the council, writ indeed in so bad a hand, that the reading it was almost

as hard as deciphering. It gives a very different account of that matter, at least with relation to the father. "He writes, that the lord great chamberlain, and the secretary of state, had examined him upon divers particulars: The first was, Whether he had a cypher with any man? He said, he had never a cypher with any man, but such as he had for the king's affairs, when he was in his service. And he does not remember that ever he wrote in cypher, except when he was in *France*, with the lord great master that now is, and the lord *Rochford*: Nor does he remember whether he wrote any letters then, or not; but these two lords signed whatsoever he wrote. He heard, that a letter of his was found among bishop *Fox's* papers, which being shewed to the bishop of *Durresme*, he advised to throw it into the fire. He was examined upon this: He did remember, the matter of it was, the setting forth the talk of the northern people, after the time of the commotions: But that it was against *Cromwell*, and not at all against the king: (so far did they go back, to find matter to be laid to his charge) "but whether that was in cypher, or not, he did not remember. He was next asked, If any person had said to him, that if the king, the emperor, and the *French* king came to a good peace, whether the bishop of *Rome* would break that by his dispensation; and whether he inclined that way. He did not remember he had ever heard any man speak to that purpose: But, for his own part, if he had twenty lives, he would rather spend them all, than that the bishop of *Rome* should have any power in this kingdom again. He had read much history, and knew well how his usurpation began, and increased: And both to *English*, *French*, and *Scotts*, he has upon all occasions spoken vehemently against it. He was also asked, if he knew any thing of a letter from *Gardiner* and *Knevet*, the king's ambassadors at the emperor's court, of a motion made to them for a reconciliation with that bishop, which was brought to the king at *Dover*, he being then there.

"In answer to this, he writes, He had never been with the king at *Dover* since the duke of *Richmond* died: But for any such overture, he had never heard any thing of it; nor did any person ever mention it to him. It had been said in council, when *Francis Bryan* was like to have died, as a thing reported by him, that the bishop of *Winchester* had said, he could devise a way to set all things right between the king and the bishop of *Rome*. Upon which, as he remembers, *Francis Sadler* was sent to *Francis*, to ask the truth of that: But *Francis* denied it; and this was all that ever he heard of any such overture. It

"seems,

" seems, these were all the questions that were put to him; to which, those were his answers. He therefore prayed the lords, to intercede with the king, that his accusers might be brought face to face, to say what they had against him: And he did not doubt, but it should appear, he was falsely accused. He desired to have no more favour than Cromwell had; he himself being present when Cromwell was examined. He adds, Cromwell was a false man; but he was a true, poor gentleman. He did believe, some false man had laid some great thing to his charge. He desired, if he might not see his accusers, that he might at least know what the matters were; and if he did not answer truly to every point, he desired not to live an hour longer.

" He had always been pursued by great enemies about the king; so that his fidelity was tried like gold. If he knew wherein he had offended, he would freely confess it. On Tuesday in the last Whitsun-week, he moved the king, that a marriage might be made between his daughter (the dutchess of Richmond) and sir Thomas Seymour; and that his son Surrey's children might, by cross-marriages, be allied to my lord great chamberlain's children (the earl of Hertford). He appealed to the king, whether his intention in these motions did not appear to be honest. He next reckons up his enemies. Cardinal Wolsey confessed to him at Ather, that he had studied for fourteen years, how to destroy him, set on to it by the duke of Suffolk, the marquis of Exeter, and the lord Sandys, who often told him, that if he did not put him out of the way, he would undo him. When the marquis of Exeter suffered, Cromwell examined his wife more strictly concerning him, than all other men; of which she sent him word by her brother, the lord Mountjoy. And Cromwell had often said to himself, that he was a happy man, that his wife knew nothing against him, otherwise she would undo him. The late duke of Buckingham, at the bar, where his father late lord high steward, said, that he himself was the person in the world, whom he had hated most, thinking he had done him ill offices with the king: But he said, he then saw the contrary. Rice, that married his sister, often said, he wished he could find the means to thrust his dagger in him. It was well known to many ladies in the court, how much both his two nieces, whom it pleased the king to marry, had hated him. He had discovered to the king That for which his mother-in-law was attainted of misprision of treason. He had always served the king faithfully, but had of late received greater favours of him, than in times past: What could therefore move him to be now false to him? A poor man, as I am, yet I am his own near kinsman. Alas! alas! my lords, (writes he) that ever it should be thought any untruth to be in me. He prays them to lay this before the king, and jointly to beseech him, to grant the desires contained in it. So he ends it with such submissions, as he hoped might mollify the king."

Here I must add a small correction, because I promised it to the late sir Robert Southwell, for whose great worth and virtues I had that esteem, which he well deserved. Sir Richard Southwell was concerned in the evidence against the duke of Norfolk: He gave me a memorandum, which I promised to remember when I reviewed my History. There were two brothers, sir Richard and sir Robert, who were often confounded, an R serving for both their christened names. Sir Richard was a privy-councillor to Henry the VIIIth, king Edward, and queen Mary: The second brother, sir Robert, was master of the rolls, in the time of Henry the eighth, and in the beginning of Edward the sixth. I had confounded these, and in two several places called sir Richard master of the rolls.

I have now set forth all that I find concerning the duke of Norfolk; by which it appears, that he was designed to be destroyed only upon suspicion; and his enemies were put on running far back to old stories, to find some colours to justify so black a prosecution. This was the last act of the king's reign, which, happily for the old duke, was not finished, when the king's death prevented the execution.

Bishop Thirlby's letter concerning the duke of Norfolk and his son.

An Original.

I WOULD write unto you my harte (if I could) against those two ungracious, ingrate, and inhumane non homines, the duke of Norfolk and his sonne. The elder of whom, I confess that I did love, for that I ever supposed him a true servant to his master; like as both his allegiance, and the manifold benefits of the king's majestie bounde him to have been; but now when I sholde begyn to wright to you herin, before God I am so amazed at the matter, that I know not what to say; therefore I shall leave them to receyve for their deeds, as they have worthily deserved; and thank God of his grace that hath openyd this in tyme, so that the king's majestie may see that reformed. And in this point, wher Almighty God hath not nowe alone, but often and sondry tymes hertofore, not only letted the malice of such as hathe imagenyd any treason against the king's majestie, the chiefe comforte, wealth, and prosperite of all good Englishmen next unto God; but hath so wonderfully manifest, that in suche tyme that his majesties high wisdom myght let that malice to take his effecte, all good Englishmen cannot therefore thanke God enough. And for our parts, I pray God, that we may thorough his grace, so contynue his servants, that hereafter we be not founde unworthy to receyve suche a benefyte at his hands. On Christmas-even, about 10 of the clocke after noon here aryved Somerset with the letters of the king's majesties most honourable counsell, dated the 15th of December at Westminster, whereby I perceyved the malicious purpose of the said two ungracious men: and for the execution of the king's majesties commandment declared in the same letters, I sudy immediately for audience to the emperor, who entered this town within halfe an houer after Somerset was come. The emperor praised me of patience, and to declare to the secretaire Joyse, That I wolde saie to him. For he said he had determyned to repose him selfe for 3 or 4 days; and had therefore for that tyme refused audience to the nuntio, the ambassador of France, and the ambassador of Venice, which had sued for audience. On Christmas-day on the morning,

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at nine of the clocke, Joyse came to my lodgings, to whom I declared as well as I coule the great benefits theis ungracious men had receyved at the king's majesties hands, and how unkindly and traytorously they went about to searve him, with the rest as myn instructions led me. The king's majestie, my master (taking the same affection to be in the emperor, his good brother, towards him, that his highnes hathe to the emperor, (*ut amicorum omnia sint communia, gaudere cum gaudentibus, flere cum flentibus,*) hath commanded me to open this matter to the emperor: that as naturally all men, and much more princes, ought to abhorre traytors, and specially suche as had receyved so great benefytes as theis men had; so his majestie might rejoyse that the king's highnes his good brother had founde forthe this matter, or the malice coule be brought to execution. Secretary Joyse said that he would advertise the emperor herof accordingly, and after a little talke of the haughtines of the earle of Surrey, and a few salutations, he bad me fare well. When I asked him for monsieur de Grandevilla, to whom I said, that I wolde tell this tale, for that I doubted not but that he, and all honest men wolde abhorre such traytors; he said that he was not yet come, but he wolde this day advertise him herof by his letters; for I wright (quoth he) daily to him. Albeit that this be the hole, and the effecte of that I have done in the execution of the king's majesties commandment, declared in my said lord's letters, yet I will as my dutie is, answer a-part their said letters to the king's majestie. Herin I dare not wright. For, to enter the matter, and not to detest that as the cause requireth, I think it not convenient. And again on the other side, to renew the memorie of these mens ingratitude, (wherwith all noble and princely hartes above all others be sore wounded) I thinke it not wisdom. Therefore I beseeche you hartely, amongst other my good lords, there to make my most humble excuse to his majestie for the same. This ungracious matter that hath happened otherwise then ever I could have thought, hath caused you to have a longer letter then ever I have bene accustomed to wright. Ye shall herewith receyve a scedule of courte newis, whiche havynge lernyd while I wrote this; secretaire Joyse hathe prayed me to sende the letter herewith enclosed to the emperor's ambassador in England, which I pray you to cause to be delivered, and hartely fare you well. From Halebourne the Christmas-day at night, 1546.

Your assured loving friend,

Tho. Westm'

Herewith ye shall also receyve the copie of my letters of the 19th of this moneth, sent by Skipperus, &c.

A letter of the duke of Norfolk's, after he had been examined in the Tower.

MY very good lords, whereas at the being here with me of my lord great chamberlayne, and Mr. Secretary, they examynd me of divers thyngs, which as near as I can call to my remembrance were the effects as here after doth ensue.

First, Whether ther was any cipher betwene me and any other man: For answer wherunto, this is the truth, there was never cipher between me and any man, save only such as I have had for the king's majestie, when I was in his service. And as God be my judge, I do not remember that ever I wrote in cipher, but at such time as I was in France; my lord great master that now is, and my lord of Rochford being in commission with me. And whether I wrote any then, or not, as God help me, I do not remember; but and I wrote any thing, I am sure both their hands were at it; and the master of the horse privy to the same. I do remember that after the death of the bishop of Hereford, Fox, it was shewed me that the said bishop had left a letter, which I had sent him, amongst his writings, which being found by a servant of his, that is now with master Dery, who shewd the same to the bishop of Durham that now is, he caused him to throw the same in fier. As I do remember, it was my said lord bishop of Durham that advised him to burn it; and as I also do remember, the matter that was conteyned therein, concerned lewde speaking of the Northern men after the time of the comotion against the said Cromwell. If there had been any thyng concerning the king's majesties affairs, neyther the bishop, nor he, were he now alyve, would not have concealed the same; and whether any part of that was in cypher, or not, as I shall answer to God, I do not remember.

The effect of another question, there asked me, was, as near as I can call to my remembrance, whether anie man had talked with me, that and ther were a good peace made betwene the king's majestie the emperor and the French king, the bishop of Rome would brek the same againe by his dispensation? And whether I enclined that waies, or not, to that purpose? As God help me now, at my most nede, I cannot call to my remembrance, that ever I heard any man living speak like words. And as for mine inclinations, that the bishop of Rome should ever have authority to do such thing; if I had twentie lives, I would rather have spent them all against him, then ever he should have any power in this realme. For no man knoweth that better then I, by reding of stories, how his usurped power hath increased from time to time. Nor such time as the king's majestie hath found him his enemy, no living man hath, both in his harte and with his tounge, in this realme, in France, and also to many Scottish jantlemen, spoken more sore against his said usurped powre, then I have done, as I can prove by good witness.

Also my said lord and Mr. Secretary asked me, whether I was ever made privy to a letter, sent from my lord of Winchester and sir Henry Knevi, of any overture made by Grandevilla to them, for a way to be taken between his majestie and the bishop of Rome; and that the said letters should have come to his majestie to Dover, I being there with him. Wherunto this is my true answer. I was never at Dover with his highnes since my lord of Richmond died, but at that time, of whose death word came to Syttingborne; and as God be my helpe, I never heard of no such overture

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overture

overture, save that I do well remember, at such time as sir *Francis Biryen* was fore like, and like to have died, it was spoken in the councill, that my lord of *Winchester* should have said, he cou'd devise a way, how the king's majestie might have all things upright with the said bishope of *Rome*, and his highnes honour saved. Suche were the words, or much like. Whereupon, as I had often said in the councill, one was sent to the said sir *Francis*, to know, if ever he heard the said bishope speake like words; which he denied: and as I do remember, it was sir *Rauf Sadler*, that was sent to the said sir *Francis*. And to say that ever I heard of any such overture made by *Grandville*, or that ever I commoned with any man concerning any such mater, other then this of the bishope of *Winchester*, as God be my help, I never dyd; nor unto more, thenne this, I was never prevye.

Now, my good lords, having made answer according to the truth of such questions as hath been asked me, most humble I beseeche you all to be mediators for me to his most excellent majestie, to cause such as have accused me (if it might be with his high pleasure) to come before his majestie, to lay to my charge afore me, face to face, what they can say against me: and I am in no dout, so to declare my selfe, that it shall appere I am falsly accused. And if his pleasure shall not be, to take the paine in his royall person, then to give you commandment to do the same. My lords, I trust ye think *Cromwell's* service and mine hath not be like; and yet my desire is, to have no more favour shew'de to me, than was shew'de to him, I being present. He was a fals man; and sewerly I am a trewe poore jantleman.

My lords, I think surelie there is some fals man, that have laid some great cause to my charge, or else I had not be sent hither. And therefore, estsonys most humble I beseeche to finde the names, if they and I may not be brought face to face, yet let me be made privy what the causes are; and if I do not answer truely to every point, let me not live one howre after. For sewerlie I would hide nothing of any questions that I shall know, that doth concern my self, nor any other creature.

My lords, there was never gold tried better by fier and watter then I have been, nor hath had greater enemys about my soveraign lord, then I have had; and yet (God be thanked) my trouth hath ever tried me, as I dout not it shall do in theis causes. Suerly, if I knew any thought I had offended his majestie in, I would suerly have declared it to his person.

Upon the *Tuesdays* in *Whitsunweek* last past, I broke unto his majestie, moste humblely beseeching him to helpe, that a mariage might be had between my daughter and sir *Thomas Semour*: and wheras my son of *Surey* hath a son and divers daughters; that, with his favour, a crosse mariage might have been made between my lord great chamberline and them: and also wher my son *Thomas* hath a son, that shall (be his mother) spend a thousand marks a yere, that he might be in like wise married to one of my said lord's daughters. I report me to your lordships, whether

my intent was honest in this motion, or not. And whereas I have written; that my truth hath been severly tried, and that I have had great enemies. First, The cardinall did confes to me at *Affer*, that he had gone about fourteen years to have destroyed me; saying, he did the same by the setting upon of my lord of *Suffolk*, the marquis of *Exeter*, and my lord *Sands*; who said often to him, that if he found not the means to put me out of the way, at length I should sewerly undo him.

Cromwell, at such tyme as the marquis of *Exeter* suffred, examined his wife more streitly of me, then of all other men in the realme, as she sent me word by her brother, the lord *Montjoy*. He hath said to me himself many times, my lord, ye are an happy man, that your wife knoweth no hurt by you; for if she did, she would undo you.

The duke of *Buckingham* confessed openly at the bar, (my father sitting as his judge) that of all men living he hated me most, thinking I was the man that had hurt him most to the king's majestie: which now, quoth he, I perceive the contrary.

Rice, who had married my sister, confessed, that (of all men living) he hated me most; and wished many times, how he might find the meanes to thrust his dagger in me.

What malice both my neecys, that it pleased the king's highnes to marie, did bere unto me, is not unknown to such ladies as kept them in this fute; as my lady *Herberd*, my lady *Tirwit*, my lady *Kynston*, and others, which heard what they said of me. Who tried out the falshod of the lord *Darcy*, sir *Robert Constable*, sir *John Bulmer*, *Aske*, and many others, for which they suffer'd for? but only I. Who shewed his majestie of the words of my mother-in-law, for which she was attainted of misprision? but only I. In all times past unto this time, I have shewed my self a most trewe man to my soveraign lord. And since these things done in tymes past, I have received more proffight of his highnes, then ever I did afore. Alas! who can think, that I, having been so long a trew man, should now be false to his majestie? I have received more proffight then I have deserved: and a poore man, as I am, yet I am his own near kinsman. For whose sake should I be an untrew man to them? Alas, alas, my lords, that ever it should be thought any ontruthe to be in me.

Fynally my good lords estsonys most humble I beseech you to shew this scrible letter to his majestie, and all joyntly to beseech his highnes to grante me the petitions that are conteyned in the same, and most especyally to remyt out of his most noble gentle hart such displeasure as he hath conceyved against me: and I shall dewryng my lyff pray for the continuance of his most royall estate long to endure,

By his highnes poor prisoner,

T. Norfolk.

X. Proceedings against various Persons in the Reign of Henry VIII. for Treason, in denying the King's Supremacy, and other capital Crimes, principally relating to Religion.

[*Bishop Burnet closes the first volume of his History of the Reformation with a summary account of various trials and attainders, in the reign of Hen. VIII. in order to exhibit at one view the severities practised by that prince against the popish party; and as very few of the trials mentioned are included in the present collection of State Trials, we flatter ourselves, that our insertion of this part of the bishop's work will not be deemed foreign to the present undertaking. i Burn. Reform. 351. to 362. It is observable, that, though by the bishop's own acknowledgment, the king's severity to the popish party furnishes great ground for just censure; and though he states many instances of violating the first principles of justice and humanity; yet he denies, that there is any thing to justify all the clamours of the Roman Catholicks against his memory, insisting too, that his cruelties were far short both in number and degree of those in queen Mary's reign. But really this is writing too tenderly of Henry; for there is not only grievous, but almost equal cause to detest the memories of both him and Mary, the barbarities exercised in the reign of each being too numerous to leave room for much distinction between them. When two princes both with characters of so dark a complexion are to be delineated, it calls for very nice touches to discriminate them in the colouring.]*

Extrait from i Burn. Reformat. from p. 351. to 362.

IN the latter part of his reign, there were many things that seem great severities, especially as they are represented by the writers of the *Roman* party; whose relations are not a little strengthened by the faint excuses, and the mistaken accounts, that most of the protestant historians have made. The king was naturally impetuous, and could not bear provocation; the times were very ticklish; his subjects were generally addicted to the old superstition, especially in the northern parts; the monks and friers were both numerous and wealthy; the pope was his implacable enemy; the emperor was a formidable prince, and being then master of all the *Netherlands*, had many advantages for the war he designed against *England*. Cardinal *Pole*, his kinsman, was going over all the courts of *Christendom*, to perswade a league against *England*; as being a thing of greater necessity and merit than a war against the *Turk*. This being, without the least aggravation, the state of affairs at that time, it must be confessed he was fore put to it. A superstition that was so blind and headstrong, and enemies that were both so powerful, so spiteful, and so industrious, made rigour necessary: nor is any general of an army more concerned to deal severely with spies and intelligencers, than he was to proceed against all the popes adherents, or such as kept a correspondence

with *Pole*. He had observed in history, that upon much less provocation than himself had given, not only several emperors and foreign princes had been dispossessed of their dominions; but two of his own ancestors *Henry the 2d* and king *John* had been driven to great extremities, and forced to unusual and most indecent submissions by the means of the popes and their clergy.

The popes power over the clergy was so absolute, and their dependence and obedience to him was so implicate; and the popish clergy had so great an interest in the superstitious multitude, whose consciences they governed, that nothing but a stronger passion could either tame the clergy, or quiet the people. If there had been the least hope of impunity, the last part of his reign would have been one continued rebellion; therefore to prevent a more profuse effusion of blood, it seemed necessary to execute laws severely in some particular instances.

There is one calumny that runs in a thread through all the historians of the popish side, which not a few of our own have ignorantly taken up; that many were put to death for not swearing the kings supremacy. It is an impudent falshood; for not so much as one person suffered on that account; nor was their any law for any such oath before the parliament

liament in the 28th year of the kings reign, when the unsufferable bull of pope Paul the 3d, engaged him to look a little more to his own safety. Then indeed in the oath for maintaining the succession of the crown, the subjects were required, under the pains of treason, to swear that the king was supream head of the church of England; but that was not mentioned in the former oath, that was made in the 25th, and enacted in the 26th year of his reign. It cannot but be confessed, that to enact under pain of death that none should deny the kings titles, and to proceed upon that against offenders, is a very different thing from forcing them to swear the king to be the supream head of the church. (a)

The first instance of these capital proceedings was in *Easter-Term*, in the beginning of the 27th year of his reign. Three priors, and a monk, of the *Carthusian* order, were then endited of treason, for saying, that the king was not supream head under Christ of the church of England. These were John Houghton prior of the Charter-house near London, Augustin Webster prior of Axholme, Robert Laurence prior of Bevoil, and Richard Reynolds a monk of *Sion*. This last was esteemed a learned man, for that time, and that order. They were tried in *Westminster-Hall* by a commission of oyer and terminer: they pleaded not guilty, but the jury found them guilty, and judgment was given that they should suffer as traitors. The record mentions no other particulars; but the writers of the popish side make a splendid recital of the courage and constancy they expressed both in their tryal, and at their death. It was no difficult thing for men so used to the legend, and the making of fine stories for saints and martyrs of their orders, to dress up their narratives with much pomp. But as their pleading not guilty to the indictment, shews no extraordinary resolution, so the account that is given by them of one Hall a secular priest that died with them, is so false, that their is good reason to suspect all. He is said to have suffered on the same account; but the record of his attainder gives a very different relation of it.

He and Robert Feron were endited at the same time for having said many spiteful and treasonable things; as, that the king was a tyrant, an heretick, a robber, and an adulterer; that they hoped he should die such a death as king John and Richard the 3d died; that they looked when those in Ireland and Wales should invade England; and they were assured that three parts of four in England would be against the king: they also said that they should never live merrily till the king and the rulers were plucked by the pates, and brought to the pot, and that it would never be well with the church till that was done. Hall had not only said this, but had also written it to Feron the 10th of March that year. When they were brought to the bar, they at first pleaded not guilty; but full proof being brought, they themselves confessed the indictment, before the jury went aside, and put themselves on the kings mercy: upon which, this being an imagining and contriving both war against the king, and the kings death, judgment was given as in cases of treason: but no mention being made of Feron's death, it seems he had his pardon. Hall suffered with the four *Carthusians*, who were hanged in their habits.

They proceeded no further in *Easter-Term*: but in *Trinity-Term* there was another commission of oyer and terminer, by which Humphrey Middlemore, William Exmew, and Sebastian Nudigate, three monks of the Charter-house near London, were endited of treason, for having said on the 25th of May, that they neither could nor would consent to be obedient to the kings highness, as true lawful and obedient subjects; to take him to be supream head on earth of the church of England. They all pleaded not guilty, but were found guilty by the jury; and judgment was given. When they were condemned, they desired that they might receive the body of Christ before their death. But (as judge Spelman writ) the court would not grant it, since that was never done in such cases but by order from the king. Two days after that, they were executed. Two other monks of that same order, John Rochester and James Wolver, suffered on the same account at York in May this year. Ten other *Carthusian* monks were shut up within their cells, where nine of them dyed. The tenth was hanged in the beginning of August. Concerning those persons I find this said in some original letters, that they had brought over into England, and vented in it, some books that were written beyond sea, against the kings marriage, and his other proceedings; which being found in their house, they were pressed to peruse the books that were written for the king, but obstinately refused to do it. They had also been involved in the business of the Maid of Kent, for which, though all the complices in it, except those who suffered for it, were pardoned by act of parliament, yet such as had been concerned in it, were still under jealousy: and it is no wonder that upon new provocations they met with the uttermost rigor of the law.

These tryals made way for two others that were more signal: of the bishop of Rochester, and sir Thomas More. The first of these had been a

prisoner above a year, and was very severely used: he complained in his letters to Cromwell, that he had neither cloaths nor fire, being then about fourscore. This was understood at Rome, and upon it, pope Clement, by an officious kindness to him, or rather in spite to king Henry, declared him a cardinal, and sent him a red-hat. When the king knew this, he sent to examine him about it; but he protested he had used no endeavours to procure it, and valued it so little, that if the hat were lying at his feet, he would not take it up. It never came nearer him than Picardy: yet this did precipitate his ruine. But if he had kept his opinion of the kings supremacy to himself, they could not have proceeded further. He would not do that, but did upon several occasions speak against it, so he was brought to his tryal on the 17th of June. The lord chancellor, the duke of Suffolk, and some other lords, together with the judges, sat upon him by a commission of oyer and terminer. He pleaded not guilty, but being found guilty, judgment was passed on him to die as a traitor; but he was by a warrant from the king, beheaded. Upon the 22d of June, being the day of his execution, he dressed himself with more than ordinary care; and when his man took notice of it, he told him, he was to be that day a bridegroom. As he was led to the place of execution, being stoped in the way by the croud, he opened his New Testament, and prayed to this purpose; that, as that book had been his companion and chief comfort in his imprisonment, so then some place might turn up to him, that might comfort him in his last passage. This being said, he opened the book at a venture, in which these words of St. Johns Gospel turned up: *this is life eternal to know thee the only true God, and Jesus Christ whom thou hast sent*. So he shut the book with much satisfaction, and all the way was repeating and meditating on them. When he came to the scaffold he pronounced the *Te Deum*, and after some other devotions his head was cut off.

Thus died John Fisher bishop of Rochester, in the 80th year of his age. He was a learned and devout man, but much addicted to the superstitions in which he had been bred up: and that led him to great severities against all that opposed them. He had been for many years confessor to the kings grand-mother, the countess of Richmond; and it was believed that he persuaded her to those noble designs for the advancement of learning, of founding two colleges in Cambridge, St. Johns and Christs College, and divinity professors in both universities. And in acknowledgment of this, he was chosen chancellor of the university of Cambridge. Henry the 7th gave him the bishoprick of Rochester, which he, following the rule of the primitive church, would never change for a better. He used to say his church was his wife, and he would never part with her, because she was poor. He continued in great favour with the king, till the business of the divorce was set on foot; and then he adhered so firmly to the queens cause, and the popes supremacy, that he was carried by that headlong into great errors; as appears by the business of the Maid of Kent. Many thought the king ought to have proceeded against him rather upon that, which was a point of state, than upon the supremacy, which was matter of conscience. But the king was resolved to let all his subjects see, there was no mercy to be expected by any that denied his being supream head of the church; and therefore made him and More, two examples for terrifying the rest. This being much censured beyond sea, Gardiner, that was never wanting in the most servile compliances, wrote a vindication of the kings proceedings. The lord Herbert had it in his hands, and tells us it was written in elegant Latin, but that he thought it too long, and others judged it was too vehement, to be inserted in his history.

On the 1st of July, sir Thomas More was brought to his tryal. The special matter in his indictment, is, that on the 7th of May preceding, before Cromwell, Bedyll, and some others that were pressing him concerning the kings supremacy, he said he would not meddle with any such matter, and was fully resolved to serve God, and think upon his passion, and his own passage out of this world. He had also sent diverse messages by one George Gold to Fisher to encourage him in his obstinacy; and said, the act of parliament is like a sword with two edges; for if a man answer one way, it will confound his soul; and if he answer another way, it will confound his body. He had said the same thing on the 3d of June, in the hearing of the lord chancellor, the duke of Norfolk, and others; and that he would not be the occasion of the shortning his own life. And when Rich the kings solicitor came to deal with him further about it, but protested that he came not with any authority to examine him, they discoursed the matter fully. Rich pressed him, that since the parliament had enacted that the king was supream head, the subjects ought to agree to it; and said Rich, what if the parliament should declare me king, would you not acknowledge me? I would, said More, quia (as it is in the indictment) *rex per parlamentum fieri potest, & per parlamentum deprivari*. But More turned the argument on

(a) [This sounds more like an apology, than just reasoning. Enforcing the oath of supremacy by the penalty of treason, was resorting to the highest punishment known to our law. Wherein, too, consisted the material difference, in point of rigor, between treason for not swearing to the king's supremacy, and treason for denying it? Was it not equally the object of the statutes creating both crimes, to compel an acknowledgment of the king's supremacy by the same extremity of punishment? Can there be any reason to suppose, that those who were concerned in the deaths of bishop Fisher and sir Thomas More for denying the supremacy, if it had been requisite, would have been so scrupulous as to hesitate about construing the refusal of the oath a denial? When it is objected to Henry as a cruelty, that many were put to death for not swearing to his supremacy, without doubt every denial of it, whether impliedly by refusing the oath, or expressly by words, was meant: Therefore it is foreign to the spirit of the remark to say, that they were thus punished for denying the supremacy, not for refusing to swear to it. So verbal an answer to the animadversion of Henry's enemies would scarce have escaped the learned bishop, if he had not been insensibly influenced by a fear, lest the justice and propriety of the Reformation should be prejudiced by the cruelty of Henry's measures in its commencement. But the cause of truth is never finally helped by an ill-founded argument. The Reformation rests on a better foundation than the humanity of Henry's actions; nor is there any necessary connection between the one and the other, bad and cruel princes being frequently the casual instruments of great good to society.]

Rich,

Rich, and said, what if the parliament made an act that God was not God? *Rich* acknowledged it could not bind, but replied to *More*, that since he would acknowledge him king, if he were made so by act of parliament, why would he not acknowledge the king supreme head, since it was enacted by parliament? To that *More* answered, that the parliament had power to make a king, and the people were bound to acknowledge him, whom they made; but for the supremacy, though the parliament had enacted it, yet those in foreign parts had never assented to it. This was carried by *Rich* to the king, and all these particulars were laid together, and judged to amount to a denial of the supremacy. Judge *Spelman* writ, that *More*, being on his trial, pleaded strongly against the statute that made it treason to deny the supremacy, and argued that the king could not be supreme head of the church. When he was brought to the bar, he pleaded *not guilty*, but being found guilty, judgment was given against him as a traitor. He received it with that equal temper of mind, which he had shewed in both conditions of life, and then set himself wholly to prepare for death. He expressed great contempt of the world, and that he was weary of life, and longed for death; which was so little terrible to him, that his ordinary facetiousness remained with him even on the scaffold. It was censured by many, as light and undecent. But others said, that way having been so natural to him on all other occasions, it was not at all affected; but shewed that death did no way discompose him, and could not so much as put him out of his ordinary humour. Yet his rallying every thing on the scaffold was thought to have more of the Stoick than the Christian in it. After some time spent in secret devotions, he was beheaded on the 6th of July.

Thus did *Thomas More* end his days, in the 53d year of his age. He was a man of rare virtues, and excellent parts. In his youth he had freer thoughts of things, as appears by his *Utopia*, and his letters to *Erasmus*; but afterwards he became superstitiously devoted to the interests and passions of the popish clergy: and as he served them when he was in authority, even to assist them in all their cruelties; so he employed his pen in the same cause, both in writing against all the new opinions in general, and in particular against *Tindal*, *Frith*, and *Barnes*, as also an unknown writer, who seemed of neither party, but reproved the corruptions of the clergy, and condemned their cruel proceedings. *More* was no divine at all, and it is plain to any that reads his writings, that he knew nothing of antiquity, beyond the quotations he found in the canon-law and in the master of the sentences (only he had read some of *St. Austins* treatises): for upon all points of controversy, he quotes only what he found in these collections; nor was he at all conversant in the critical learning upon the scriptures; but his peculiar excellency in writing, was, that he had a natural easie expression, and presented all the opinions of popery with their fair side to the reader, disguising or concealing the black side of them with great art; and was no less dextrous in exposing all the ill consequences that could follow on the doctrine of the reformers: and had upon all occasions great store of pleasant tales, which he applied wittily to his purpose. And in this consists the great strength of his writings, which were designed rather for the rabble, than for learned men. But for justice, contempt of money, humility, and a true generosity of mind, he was an example to the age in which he lived.

But there is one thing unjustly added to the praise of these two great men, or rather feigned, on design to lessen the kings honour; that *Fisher* and he penned the book which the king wrote against *Luther*. This *Sanders* first published, and *Bellarmin* and others since have taken it up upon his authority. Strangers may be pardoned such errors, but they are inexcusable in an *Englishman*. For in *Mores* printed works there is a letter written by him out of the *Tower* to *Cromwell*, in which he gives an account of his behaviour concerning the kings divorce and supremacy. Among other particulars one is, that when the king shewed him his book against *Luther*, in which he had asserted the popes primacy to be of divine right, *More* desired him to leave it out; since as there had been many contests between popes and other princes, so there might fall in some between the pope and the king; therefore he thought it was not fit for the king to publish any thing, which might be afterwards made use of against himself; and advised him either to leave out that point, or to touch it very tenderly: but the king would not follow his counsel, being perhaps so fond of what he had writ, that he would rather run himself upon a great inconvenience, than leave out any thing that he fancied so well written. This shews that *More* knew that book was written by the kings own pen; and either *Sanders* never read this, or maliciously concealed it, lest it should discover his foul dealing.

These executions so terrified all people, that there were no further provocations given: and all persons either took the oaths, or did so dextrously conceal their opinions, that till the rebellions of *Lincolnshire*, and the north, broke out, none suffered after this upon a publick account. But when these were quieted, then the king resolved to make the chief authors and leaders of those commotions publick examples to the rest. The duke of *Norfolk* proceeded against many of them by martial law. There were also trials at common law of a great many more that were taken prisoners, and sent up to *London*. The lords *Darcy* and *Huffie* were tried by their peers, the marquess of *Exeter* sitting steward. And a commission of *oyer and terminer* being issued out for the trial of the rest, *Robert Constable*, *John Bulmer* and his lady, *Francis Pigot*, *Stephen Hamilton*, and *Thomas Percy*, and *Ask*, that had been their captain, with the abbots of *Whalley*, *Jervoux*, *Bridlington*, *Lenton*, *Woburn*, and *Kingstead*, and *Mackrall* the monk that first raised the *Lincolnshire* rebellion, with sixteen more, were indicted of high treason, for the late rebellions. And after all the steps of the rebellion were reckoned up, it is added in the indictment, that they had met together on the 17th of January, and consulted how to renew it, and prosecute it further, being encouraged by the new risings that were then in the north; by which they had forfeited all the favour to which they could have pretended, by virtue of the indemnity that was granted in the end of *December*, and of the pardons which they had taken out. They were all found guilty, and had judgment as in cases of treason. Divers of them were carried down into *Lincolnshire* and *Yorkshire*, and executed in the places where their trea-

sons were committed; but most of them suffered at *London*, and among others the lady *Bulmer* (whom others call *John Bulmers* harlot) was burnt for it in *Smithfield*.

The only censure, that passed on this, was, that advantages were taken on too slight grounds to break the kings indemnity and pardon: since it does not appear, that after their pardon they did any thing more than meet and consult. But the kingdom was so shaken with that rebellion, that, if it had not been for the great conduct of the duke of *Norfolk*, the king had by all appearance lost his crown. And it will not seem strange, that a king (especially so tempered as this was) had a mind to strike terror into the rest of his subjects, by some signal examples, and to put out of the way the chief leaders of that design: nor was it to be wondered at, that the abbots and other clergymen, who had been so active in that commotion, were severely handled. It was by their means that the discords were chiefly fomented. They had taken all the oaths that were enjoined them, and yet continued to be still practising against the state; which, as it was highly contrary to the peaceable doctrines of the Christian religion, so it was in a special manner contrary to the rules, which they professed. That obliged them to forsake the world, and to follow a religious and spiritual course of life.

The next example of justice was a year after this, of one *Forrest* an *Observant* frier. He had been, as *Sanders* said, confessor to queen *Katharine*, but it seems departed from her interests; for he insinuated himself so into the king, that he recovered his good opinion. Being an ignorant and lewd man, he was accounted by the better sort of that house, to which he belonged in *Greenwich*, a reproach to their order (concerning this, I have seen a large account in an original letter written by a brother of the same house). Having regained the kings good opinion, he put all those, who had favoured the divorce under great fears, for he proceeded cruelly against them. And one *Rainscroft*, being suspected to have given secret intelligence of what was done among them, was shut up, and so hardly used, that he dyed in their hands, which was (as that letter relates) done by frier *Forrests* means. This frier was found to have denied the kings supremacy: for though he himself had sworn it, yet he had infused it into many in confession, that the king was not the supreme head of the church. Being questioned for these practices, which were so contrary to the oath that he had taken, he answered, that he took that oath with his outward man, but his inward man had never consented to it. Being brought to his trial, and accused of several heretical opinions that he held, he submitted himself to the church. Upon this, he had more freedom allowed him in the prison; but some coming to him diverted him from the submission he had offered; so that when the paper of abjuration was brought him, he refused to set his hand to it: upon which he was judged an obstinate heretick. The records of these proceedings are lost; but the books of that time say, that he denied the gospel. It is like it was upon that pretence, that without the determination of the church it had no authority; upon which several writers of the *Roman* communion have said undecent and scandalous things of the holy scriptures. He was brought to *Smithfield*, where were present the lords of the council, to offer him his pardon if he would abjure. *Latimer* made a sermon against his errors, and studied to persuade him to recant; but he continued in his former opinions, so he was put to death in a most severe manner. He was hanged in a chain about his middle, and the great image that was brought out of *Wales*, was broken to pieces, and served for fuel to burn him. He shewed great unquietness of mind, and ended his life in an ungodly manner, as *Hall* says, who adds this character of him, that he had little knowledge of God and his sincere truth, and less trust in him at his ending.

In winter that year a correspondence was discovered with cardinal *Pole*, who was barefaced in his treasonable designs against the king. His brother sir *Geoffrey Pole* discovered the whole plot. For which the marquess of *Exeter*, (that was the kings cousin-german by his mother, who was *Edward* the 4th's daughter), the lord *Montacute*, the cardinals brother sir *Geoffrey Pole*, and sir *Edward Nevill*, were sent to the *Tower* in the beginning of *November*. They were accused for having maintained a correspondence with the cardinal, and for expressing an hatred of the king, with a dislike of his proceedings, and a readiness to rise upon any good opportunity that might offer it self.

The special matter brought against the lord *Montacute*, and the marquess of *Exeter*, who were tried by their peers on the 2d and 3d of *December*, in the 30th year of this reign, is, that whereas cardinal *Pole*, and others, had cast off their allegiance to the king, and gone and submitted themselves to the pope, the kings mortal enemy, the lord *Montacute* did on the 24th of July in the 28th year of the kings reign, a few months before the rebellion broke out, say, that he liked well the proceedings of his brother the cardinal, but did not like the proceedings of the realm; and said, I trust to see a change of this world; I trust to have a fair day upon those knaves that rule about the king; and I trust to see a merry world one day. Words to the same purpose were also charged on the marquess. The lord *Montacute* further said, I would I were over the sea with my brother, for this world will one day come to stripes: it must needs so come to pass, and I fear we shall lack nothing so much as honest men. He also said, he had dreamed that the king was dead, and though he was not yet dead, he would die suddenly; one day his leg will kill him, and then we shall have jolly stirring; saying also, that he had never loved him from his childhood, and that cardinal *Wolsey* would have been an honest man, if he had had an honest master. And the king having said to the lords he would leave them one day, having some apprehensions he might shortly die, that lord said, If he will serve us so, we shall be happily rid; a time will come, I fear we shall not tarry the time, we shall do well enough. He had also said, he was sorry the lord *Abergavenny* was dead, for he could have made ten thousand men; and for his part he would go and live in the west, where the marquess of *Exeter* was strong: and had also said upon the breaking of the northern rebellion, that the lord *Darcy* played the fool, for he went to pluck away the council, but he should have begun with the head first, but I beshrew him for leaving

off so soon.' These were the words charged on those lords, as clear discoveries of their treasonable designs; and that they knew of the rebellion that broke out, and only intended to have kept it off to a fitter opportunity: they were also accused of correspondence with cardinal Pole, that was the kings declared enemy. Upon these points the lords pleaded not guilty, but were found guilty by their peers, and so judgment was given.

On the 4th of December were indicted sir Geoffrey Pole, for holding correspondence with his brother the cardinal, and saying that he approved of his proceedings, but not of the kings; sir Edward Nevill, brother to the lord Abergavenny, for saying, the king was a beast, and worse than a beast; George Crofts, chancellor of the cathedral of Chichester, for saying, the king was not, but the pope was, supreme head of the church; and John Collins, for saying, the king would hang in hell one day for the plucking down of abbies. All those, sir Edward Nevill only excepted, pleaded guilty, and so they were condemned; but sir Geoffrey Pole was the only person of the number that was not executed, for he had discovered the matter. At the same time also, cardinal Pole, Michael Throgmorton gentleman, John Hilliard and Thomas Goldwell clerks, and William Peyto a Franciscan of the Observants, were attainted in absence; because they had cast off their duty to the king, and had subjected themselves to the bishop of Rome, Pole being made cardinal by him; and for writing treasonable letters, and sending them into England. On the 4th of February following, sir Nicholas Carew, that was both master of the horse, and knight of the garter, was arraigned for being an adherent to the marquess of Exeter, and having spoke of his attainder as unjust and cruel. He was also attainted and executed upon the 3d of March. When he was brought to the scaffold, he openly acknowledged the errors and superstition in which he had formerly lived; and blessed God for his imprisonment, for he then began to relish the life and sweetness of Gods holy word, which was brought him by his keeper, one Phillips, who followed the Reformation, and had formerly suffered for it.

After these executions, followed the parliament in the year 1539, in which not only these attainders that were already passed were confirmed, but new ones of a strange and unheard-of nature were enacted. It is a blemish never to be washed off, and which cannot be enough condemned, and was a breach of the most sacred and unalterable rules of justice, which is capable of no excuse; it was the attainting of some persons, whom they held in custody, without bringing them to a trial. Concerning which, I shall add what the great lord chief justice Cook writes: 'Although I question not the power of the parliament, for without question the attainder stands of force in law, yet this I say of the manner of proceeding, *Auferat oblivio, si potest, si non utrumque silentium tegat.* For the more high and absolute the jurisdiction of the court is, the more just and honourable it ought to be in the proceedings, and to give example of justice to inferior courts.' The chief of these were the marchioness of Exeter and the countess of Sarum. The special matter charged on the former, is her confederating her self to sir Nicolas Carew, in his treasons; to which is added, 'that she had committed divers other abominable treasons. The latter is said to have confederated her self with her son the cardinal, with other aggravating words.' It does not appear by the Journal that any witnesses were examined; only that day that the bills were read the third time in the house of lords, Cromwell shewed them a coat of white silk, which the lord admiral had found among the countess of Sarums cloaths, in which the arms of England were wrought on the one side, and the standard that was carried before the rebels was on the other side. This was brought as an evidence that she approved of the rebellion. Three Irish priests were also attainted for carrying letters out of Ireland, to the pope and cardinal Pole, as also sir Adrian Fortescue for endeavouring to raise rebellion, Thomas Dingley a knight of St. John of Jerusalem, and Robert Granester merchant, for going to several foreign princes, and persuading them to make war upon the king, and assist the lords Darcy and Huffle in the rebellion they had raised. Two gentlemen, a Dominican frier, and a yeoman, were by the same act attainted, for saying that that venomous serpent the bishop of Rome was supreme head of the church of England. Another gentleman, two priests, and a yeoman are attainted for treason in general, no particular crime being specified. Thus sixteen persons were in this manner attainted, and if there was any examination of witnesses for convicting them, it was either in the Star-Chamber, or before the privy council; for there is no mention of any evidence that was brought in the Journals: There was also much haste made in the passing this bill: it being brought in the 10th of May, was read that day for the first and second time, and the 11th of May for the third time. The commons kept it five days before they sent it back, and added some more to those that were in the bill at first; but how many were named in the bill originally, and how many were afterwards added, cannot be known. Fortescue and Dingley suffered the 10th of July. As for the countess of Sarum, the lord Herbert saw in a record, 'that bulls from the pope were found in her house, that she kept correspondence with her son, and that she forbade her tenants to have the New Testament in English, or any other of the books that had been published by the kings authority.' She was then about seventy

years of age, but shewed by the answers she made, that she had a vigorous and masculine mind. She was kept two years prisoner in the Tower, after the act had passed, the king by that reprieve designing to oblige her son to a better behaviour; but upon a fresh provocation by a new rebellion in the north, she was beheaded, and in her, the name and line of Plantagenet determined. The marchioness of Exeter died a natural death. In November this year were the abbots of Reading, Glassbury and Colchester attainted of treason, of which mention was made formerly.

In the parliament that sate in the year 1540 they went on to follow that strange precedent, which they had made the former year. By the 56th act Giles Heron was attainted of treason, no special matter being mentioned.

By the 57th act, Richard Fetherstoun, Thomas Abell, and Edward Powell priests, and William Horn a yeoman were attainted, for denying the kings supremacy, and adhering to the bishop of Rome: by the same act the wife of one Tirrellesq. was attainted, for refusing her duty of allegiance, and denying prince Edward to be prince and heir of the crown; and one Laurence Cook of Doncaster was also attainted for contriving the kings death.

By the 58th act, Gregory Buttolph, Adam Damply, and Edward Brindeholm clerks, and Clement Philpot gentleman, were attainted, for adhering to the bishop of Rome, for corresponding with cardinal Pole, and endeavouring to surprize the town of Calais: By the same act Barnes, Gerrard, and Jerome, were attainted, of whose sufferings an account has been already given.

By the 59th act, William Bird a priest, and chaplain to the lord Hungerford, was attainted, for having said to one that was going to assist the king against the rebels in the north, 'I am sorry thou goest, seest thou not how the king plucketh down images and abbies every day? And if the king go thither himself, he will never come home again, nor any of them all which go with him, and in truth it were pity he should ever come home again; and at another time upon ones saying, O good Lord, I ween all the world will be hereticks in a little time: Bird said, Dost thou marvel at that? I tell thee it is no marvel, for the great master of all is an heretick, and such a one as there is not his like in the world.'

By the same act the lord Hungerford was likewise attainted. 'The crimes specified are, that he knowing Bird to be a traitor, did entertain him in his house as his chaplain; that he ordered another of his chaplains, sir Hugh Wood, and one Dr. Maudlin to use conjuring, that they might know how long the king should live, and whether he should be victorious over his enemies or not; and that these three years last past he had frequently committed the detestable sin of sodomy with several of his servants.' All these were attainted by that parliament. The lord Hungerford was executed the same day with Cromwell; he dyed in such disorder that some thought he was frenetick, for he called often to the executioner to dispatch him, and said he was weary of life, and longed to be dead, which seemed strange in a man that had so little cause to hope in his death. For Powell, Fetherstoun, and Abell, they suffered the same day with Barnes and his friends, as hath been already shewn.

This year Sampson bishop of Chichester, and one doctor Wilson were put in the Tower, upon suspicion of a correspondence with the pope. But upon their submission they had their pardon and liberty. In the year 1541, five priests and ten secular persons, some of them being gentlemen of quality, were raising a new rebellion in Yorkshire; which was suppressed in time, and the promoters of it being apprehended, were attainted and executed, and this occasioned the death of the countess of Sarum, after the execution of the sentence had been delayed almost two years.

The last instance of the kings severity was in the year 1543, in which one Gardiner that was the bishop of Winchester's kinsman and secretary, and three other priests, were tried, for denying the kings supremacy, and soon after executed. But what special matter was laid to their charge, cannot be known, for the record of their attainder is lost.

These were the proceedings of this king against those that adhered to the interests of Rome: in which, though there is great ground for just censure, for as the laws were rigorous, so the execution of them was raised to the highest that the law could admit; yet there is nothing in them to justify all the clamours, which that party have raised against king Henry, and by which they pursue his memory to this day; and are far short, both in number and degrees, of the cruelties of queen Marius reign, which yet they endeavour all that is possible to extenuate or deny.

To conclude, we have now gone through the reign of king Henry the 8th, who is rather to be reckoned among the great than the good princes. He exercised so much severity on men of both persuasions, that the writers of both sides have laid open his faults, and taxed his cruelty. But as neither of them were much obliged to him, so none have taken so much care to set forth his good qualities, as his enemies have done to enlarge on his vices: I do not deny that he is to be numbred among the ill princes, yet I cannot rank him with the worst.

XI. *The Trials of JOHN DUDLEY Duke of Northumberland, WILLIAM PARR Marquis of Northampton, and JOHN DUDLEY Earl of Warwick, for High Treason, in the Court of the Lord High Steward, at Westminster, 18th August, 1 Mary, 1553; and also of Sir JOHN GATES, Sir HENRY GATES, Sir ANDREW DUDLEY, and Sir THOMAS PALMER, at Westminster, for the same Crime, the Day following.*

[The proceedings against these noblemen and others, for asserting the title of lady Jane Grey to the crown, and opposing that of queen Mary, seem to deserve a place in this collection, chiefly on account of the questions of law proposed to the court by the duke of Northumberland, previously to his confession of the indictment. The Harleian Manuscript, which we shall first lay before the reader, is copied from Hollingshead, except the latter part about the marquis of Northampton and the earl of Warwick. The next account of the transaction is immediately taken from the translation of bishop Godwin's Annals of Mary, in Kenner's Complete History of England, but is acknowledged by bishop Godwin to be extracted from the great French historian of his own time, the president de Thou.]

Extract from one of the Harleian Manuscripts.

THOMAS duke of Norfolk sitting as high steward of England, on the eighteenth day of August were brought before him John Dudley duke of Northumberland, William Parre marquisse of Northampton, and the earle of Warwicke, sonne to the duke of Northumberland.

The duke of Northumberland, att his cominge to the barre, vsed greate reverence towards the judges, and protestinge his faith and obedience to the queene's majesty, whome he confessed greivously to haue offended, he said; that hee meant not to speake any thinge in defence of himselfe; but would first vnderstand the opinion of the courte in two points.

First, Whether a man, doinge an acte by the authority of the prince and counsell, and by warrant of the greate seale of England, and doeing nothinge without the same, may bee charged for treason for any thinge which hee might doe by warrant thereof?

Secondly, Whether any such persons, as were equally culpable in that crime, and those by whose letters and commaundements he was directed in all his doings, might bee his judges, or passe vpon his tryall att his death?

Wherevnto was answered, that, as concerninge the first, the greate seale, which hee layd for his warrant, was not the seale of the lawfull queene of the realme, nor passed by authority, but the seale of an usurper, and therefore would bee noe warrant for him.

And to the second, it was alleadged, that, if any were as deeply to bee touched as himselfe in that case, yet as longe as noe attindor were of record against them, they were neverthelesse persons able in the lawe to passe vpon any tryall, and not to bee challenged therefore, but att the princes pleasure.

After which answer, the duke vsinge fewe words, declared his earnest repentance in the case, (for hee saw, that to stand vpon vttering any reasonable matter would little prevaile) and moved the duke of Norfolk to bee a meanes vnto the queene for mercy, and without further answer confessed the indictment; by whose example alsoe the other prisoners arraigned with him did likewise confesse the indictment produced against them, and therevpon had judgement.

The judgement beinge pronounced, hee craved favour of such a death as was executed on noblemen, and not the other; hee beseeching also that a favourable regard might bee had of his children in respect of their age, and that hee might bee permitted to conferre with some learned divine for the settling of his conscience; and lastly, that her majestie would bee pleased to send vnto him fowre of her counsell for the discovery of some things which might concerne the state.

The marquisse of Northampton pleaded to his indictment, that after the beginninge of these tumults hee had forborne the execution of any publique office; and that all the while hee, intent to huntinge and other sports, did not partake in the conspiracy; but it beinge manifest that hee wast party with the duke of Northumberland, sentence passed on him likewise.

The earle of Warwicke, fyndinge that the judges in soe greate a cause, admitted noe excuse of age, with greate resolucio n heard his condemnation pronounced against him, cravinge only this favour; that, whereas the goods of those who are condemned for treason are totally confiscated; yet her majestie would bee pleased, that out of them his debts might bee paid.

After this they were all returned agayne to the Tower.

Extract from 2 Kenn. Compl. Hist. 2d ed. p. 334.

ON the 18th of August, the duke of Norfolk sitting as lord high steward, those concern'd in the rebellion were try'd at Westminster; where the duke of Northumberland, with his eldest son the earl of Warwick, and the marquis of Northampton, were found guilty of high treason. The account of that day's proceedings, and of the day following, I shall here transcribe from Thuanus, a writer of great fame; because, tho' I do not entirely approve all he has set down, I think he keeps very near to truth, and the reader, perhaps, will not be ill entertain'd with the variety of opinions upon this matter.

The duke of Northumberland, says he, alledg'd, That he did nothing but by order of the council, yet this would not excuse him; so that he was condemn'd as a traytor. When the sentence was pronounced, he beg'd that it might be mitigated, as to the manner of his death, and that his children, in regard to their tender years, might find mercy; and that he might have the liberty of speaking with some learned divine (for the settling of his conscience). And lastly, that her majesty would be pleas'd to send to him four of her privy-council, to whom he had some things to communicate, relating to the publick. Then came on the tryal of the marquis of Northampton, who pretended, that he had not any hand in the rebellion, nor was engag'd in any party, but having no publick post, had spent all the time in his usual diversion of hunting, and other sports (a). However, it appear'd that he was engag'd on Northumberland's side, and therefore he was likewise condemn'd. Afterwards, the earl of Warwick, Northumberland's eldest son, when the plea of his youth would not be admitted in excuse of so great a crime, receiv'd his sentence of death with a wonderful constancy; and only pray'd her majesty, that out of his estate confiscated, his debts might be discharged. These were presently sent back to the Tower. The next day, sir Andrew Dudley, Northumberland's brother, and sir John Gates, who was suppos'd the first author of setting

up lady Jane, with his brother Henry Gates, and sir Thomas Palmer, were condemn'd. The 22d of August they were brought out to execution, having two days before receiv'd the sacrament in prison. Northumberland, by the persuation of Heath (afterwards archbishop of York) made a speech to the people, in which he confess'd his crime and repentance, and advis'd all who were present to adhere to the ancient religion of their forefathers, and rejecting the new opinions, as the source of all the evils that had befallen 'em for 30 years past, to drive the preachers of 'em, as trumpeters of sedition, out of the kingdom, if they would approve themselves innocent before God and the publick. He declar'd that in his heart he had always been for the old religion, and appeal'd for the truth of this to his intimate friend the bishop of Worcester, but he had temporiz'd out of ambition, for which he now was a sincere penitent; and lastly, that he willingly submitted to his death, which he own'd he had deserv'd. Having said this, he recommended himself to God, and desiring the prayers of the spectators, prepar'd to receive the stroke; and immediately the executioner perform'd his office. Northumberland's exhortations variously affected the minds of the people, who were amaz'd to hear him speak against that religion, which he had profess'd for above 30 years; and on the account of which chiefly he had advis'd king Edward to exclude his sisters. Most have written, that being a cunning man, and fond of life, he did this in hopes of a pardon; and that when he look'd round him and saw he was deceiv'd, he repented of it (b). He was charg'd (upon no trivial conjectures) with having poison'd the late king. But nothing of this was mention'd at his trial, because his judges undertook not the examination into king Edward's death, but only the business of the rebellion against queen Mary. Gates too and Palmer underwent the same punishment.

(a) The contrary to which was notorious; for Northampton was one of queen Jane's privy-counsellors, and signed a letter, July the 9th, among the rest of her privy-council, to the lady Mary, (as they stiled her) requiring her to desist, and be quiet and obedient; besides his going along with the duke in all his counsels. Kennet.
(b) Fox, who lived in these times, confirms and clears this matter: who writes, that the duke had a promise made him of a pardon; yea, though his head were upon the block, on condition he would recant, and hear mass. On which promise he firmly relied, and did what was required; and still born up with the same hope, on the scaffold denied, in word and outward profession, that true religion which he had often, both in king Henry's and king Edward's days, evidently declared himself to favour and further. M.

XII. *The Trial of PHILIP HOWARD Earl of Arundel, for High Treason, in the Court of the Lord High Steward of England, the 18th of April, in the 32d of Eliz. 1589.*

[An account of this trial is in the 1st volume of the present work, with a reference in a note to Camden's Elizabeth, as if the trial was extracted from that work. See 1st vol. fol. 163. But the fact is, that they are different relations of the same trial; and as Mr. Camden's account, though not so full, appears to us more clear and intelligible, and at the same time occupies little room, we thought that it would not be unacceptable to our readers. It is therefore here given from the English translation of Camden, in Bishop Kennet's Complete History of England. 2 Kenn. Compl. Hist. 551.]

There are two other narratives of this trial; one amongst the Harleian Manuscripts at the British Museum; the other in Mr. Collins's Peerage, under the title of The Duke of Norfolk. But on comparison, we find the former to be only an old translation from the Latin edition of Camden's Elizabeth. As to the latter, though Collins cites a manuscript in the possession of the Howard family, yet he adds scarce any thing of consequence unnoticed by or different from Camden, except that Bennett, one of the witnesses against the earl, is represented previously to the trial, to have addressed a letter to him, in which he acknowledged, that he was forced into a confession to the injury of the earl, by fear of the rack, and therefore prayed his forgiveness.—We endeavoured to procure access to the manuscript cited by Collins, with an intention to have gratified our readers with a copy of it; but the application failed of success.]

Extract from 2 Kenn. Compl. Hist. 2d ed. p. 551.

THE very same month [April 18th 1589,] was Philip Howard, earl of Arundel, arraign'd in Westminster-hall, and tried by his peers, before Henry earl of Derby, who was created lord-high-steward of England on this particular occasion.

The persons summoned to attend this trial, were these following peers.

William Cecil lord Burleigh, lord-high-treasurer of England.
William lord marquis of Winchester.
Edward earl of Oxford, lord-great-chamberlain of England.
Henry earl of Kent.
Henry earl of Suffex.
Henry earl of Pembroke.
Edward earl of Hertford.
Henry earl of Lincoln.
The lord Hunsdon.
The lord Willoughby of Eresby.
The lord Morley.
The lord Cobham.
The lord Grey.
The lord Darcy of the north.
The lord Sands.
The lord Wentworth.
The lord Rich.
The lord Willoughby of Parham.
The lord North.
The lord St. John of Blenheim.
The lord Buckhurst.
The lord La-Ware. And
The lord Norris.

Being order'd to hold up his hand, he did so, and moreover used this expression, *Behold here a clean hand, and an honest heart!* The heads of his impeachment were much the same with those mention'd before, Ann. 1586. viz. 'That he held a very strict intimacy and correspondence with cardinal Allen, Parsons the Jesuit, and other conspirators, who attempted the ruin of their prince and country, by stirring up foreigners and the queen's natural subjects to bring in popery, to the total destruction of both: That he had engaged by letters convey'd by Weston, alias Burges, a priest, to assist the said cardinal in advancing the catholic cause, and to that purpose had design'd to withdraw privately out of the kingdom: That he was privy to the bull of Sixtus Quintus, which dethroned the queen, and made over her dominions to the Spaniards: That when he was a prisoner in the Tower, he had caused mass to be said for the happy success of the Spanish armada, and had himself compos'd a special prayer on that occasion.'

Being demanded to answer, whether he was guilty, or not guilty? he turned himself to the court and judges, and made these challenges one after another, *whether such a number of articles might lawfully be put into one and the same impeachment?* They answer'd in the affirmative. Then he demanded, *whether presumptive arguments bore any weight in an indictment?* He was answer'd, *that he might except against them as far as he pleas'd.* Another demand was, *whether he could stand accus'd of those things charged to be treason in the 13th of queen Elizabeth, after the time limited in the said act?* They then promised him, *he should not be try'd upon any other law or act of high-treason, but an ancient one of Edward III.* In the last place, he demanded, *if that were a fair indictment, which fail'd grossly as to circumstances both of place and time?* The answer was, *that these things signified little, if the matter of fact were proved.* After this, being asked a second time, whether he were guilty or not? he answer'd, *not guilty*, and submitted himself to God and his peers; but desired them to spare his memory, which was impair'd by his imprisonment, and ill health, and not to over-charge it with too much variety.

Puckering, the queen's serjeant at law, open'd the first part of the charge, viz. That cardinal Allen having engag'd with the Jesuits and others against his prince and country, upon which account he was ban-

nish'd the kingdom; yet he the said earl had kept up a correspondence with him by letters, and had expressly written to him to advance the catholic interest, which, by a fair and modest construction, was a plain inviting of him to invade England. The earl made answer, That all he intended by it, was the promotion of that faith, by the accession of new profelytes. Popham, the queen's attorney-general, endeavour'd to prove, by the confessions of Savage, Throckmorton, and Babington, that this could not possibly be understood of a free conversion upon the strength of argument; but of a publick invasion by force of arms. Shuttleworth, a serjeant at law, made it appear out of the form of the proclamations put out against the Jesuits and seminary priests, on what designs they were sent into England: That they were traitors, he proved from the earl's own words; who, upon the hearing of Valonger's cause in the Star-Chamber, in relation to a scandalous libel of his, said publickly, *that an hearty papist could not but be as thorow a traitor.* But for all this, men of this very principle were among the earl's greatest intimates. 'Twas urged moreover, That he had espoused the faith of the Romish church, and became of consequence a subject to the Romish see; but this he flatly deny'd, and demanded that any evidence might be produced to prove him a professed catholic. He acknowledged indeed, that he had in some instances made Burges his confessor; whereupon it was debated, that none were admitted to the sacraments of the church of Rome, but such as were reconciled to her doctrine and worship; but he was admitted by Gratley, a priest, and therefore a papist before, at least in his heart. This Popham labour'd to prove from his own letters, and that he intended likewise to withdraw beyond sea; that he was an absolute creature of cardinal Allen, and conform'd entirely to his measures; for which he was guilty of high-treason. He then produced Gratley's and Morgan's letters to the queen of Scots, and made from thence this inference, that the earl owed his change in religion more to sourness and spleen, than to conscience and conviction. Then was produced an emblematical piece found in the earl's cabinet, which had on one side an hand shaking a serpent into the fire, with this motto, *If God be with us, who shall be against us?* and on the other, a lion rampant, without claws, and with this inscription, *Yet a lion.* He moreover added, that the earl designing to quit the kingdom, was persuaded by the cardinal to alter his purpose, as being a person likely to do the church of Rome more service by his stay in England, than his departure thence; that in a letter to the queen, the earl had reflected severely on the justice of the laws, in reference to the sentence of death denounced against his grand-father and father; that the queen of Scots had recommended him to Babington, as the great patron of the catholic interest; that Allen had owned that the aforesaid bull was procured by the applications of a person of figure in England; which could be no other than the earl, because no one nobleman besides, was so intimate with Allen as himself, and whom therefore Allen must needs know to be ill-affected to his country, by what he had heard pass before in the Star-Chamber. Then were read also the confessions of the lord William, the earl's brother, with those of his sister, the lady Margaret, and his own letters, when he had thoughts of leaving the kingdom. And this gave occasion to magnify the queen's clemency afresh, who would not suffer him (at that very time) to be examin'd on an article of treason, but barely on a point of contempt. To these charges the earl answer'd in the gross, 'That as for the picture, 'twas a trifle presented him by his man: That indeed he had promised to assist the cardinal in the promotion of the catholic faith, but never at the expence of his prince and country: That what he had written in relation to the sentence of his grand-father and father, was extant upon record, and so any one might read it: That he was not at all concerned in what the cardinal or the queen of Scots might write about him, since he stood clear as to fact: That it was impossible to restrain other mens pens: That he had indeed some design of acting under the prince of Parma, in the wars abroad, since the rigour of the laws against catholics made it not safe for him to stay at home: That the attorney had managed the letters and confessions, at the same rate that spiders do flowers; that is, suck'd all the poison out of them; but he, for his part, was able to extract out of them something more useful, might he be permitted to see them.' Then were

were read *Allen's* letters to the queen of *Scots*, with those of the bishop of *Ross*, about invading *England*, that very year he design'd to quit it; and the bull of *Sixtus Quintus*, and several remarks made on *Allen's* memorial to the *English*, printed at *Antwerp* the year before. He was likewise charged with having assumed this title, *Philip* duke of *Norfolk*, which was found among his papers; and it was *Allen's* advice, that he should in some degree mend his title. These things were brought against him as convictions of treason before his imprisonment. *Egerton*, the solicitor-general, having summ'd up and repeated the particulars of the charge, proceeded upon a threefold distinction of time, viz. * Before the arrival of the *Spanish* fleet; at the instant of its coming; and after it fled: And that he had been guilty of treason since his confinement: Before the fleet appeared, he had been guilty of treason, in wishing it happy success; when it was arrived, in making a form of prayer suitable to his wishes, and causing the mass of the Holy Ghost to be said, and a course of devotions to be used for 24 hours together: And then when the fleet was gone, in lamenting its defeat with all the marks of an extraordinary sorrow; as if he had fix'd his last hope, and best confidence, in the *Spanish* armada, which was fitted out with a design to ruin his prince and country.' These particulars were all made out against him by *Mr. Tho. Gerard* kt. *Will. Shelley*, condemn'd for treason, ann. 1586. *Bennet*, a popish priest, and some other prisoners. He then mutter'd in a broken and imperfect kind of tone, that the prayers he made, and the masses he perform'd, were in order to deprecate a massacre he had heard was designed against the catholicks. *Gerard's* evidence he roundly deny'd; and as he adjured him to declare nothing but the truth, and represented before him the dreadful solemnity of the last day, he so terrified and scared the evidence, that he hardly was able to speak one word to the purpose. *Bennet's* attestations he endeavour'd to invalidate, as being a man of a tarnish'd reputation, and who had contradicted himself in his confessions. The rest he taxed as persons impeach'd, and prisoners, and men likewise of a loose and profligate character; who were far from deserving credit, and who might be suspected to have the liberty of using his conversation with a design to ensnare him in the quereks of the law. Having received a check

for this, as too indecent and bold a challenge upon the evidence for the queen, at the solicitor's motion, an ancient law of *Richard II.* was read, whereby it was declared, that the crown of *England* was under the command of none but God alone, and that the bishop of *Rome* had no manner of authority over it. It now growing towards night, and nothing being produced farther against him, the earl was order'd to withdraw: He threw himself wholly upon the judgment of his peers, protesting his obedience to the queen, and heartily praying they might come to such an issue, as might be most for the glory of God, the safety of the queen, and the integrity of their own honour and conscience. They then went aside, and held a debate, which lasted an hour, and in points of law they consulted the opinion of the judges and serjeants. Being returned to their seats, the clerk of the crown demanded of them, Whether the earl were *guilty or not*? At which every one of 'em putting his hand to his breast, as the custom was, declared upon his honour and conscience, that he was *guilty*. Then being asked if he had any thing farther to say, why sentence of death should not pass upon him? he only said the same words which his father had done before him, in the same place, *God's will be done*. Sentence being pronounced, he desired leave to speak with his wife, and that he might see his young son, who was born since his confinement; that he might have the liberty to speak with his stewards, who had the accounts of his estate, and that his debts might be discharged: He likewise humbly desired the queen would take his young son into her favour and patronage. Then the lord steward brake his staff, the badge of his place; and the earl was carry'd back to the *Tower*, the ax being carry'd before him, with the edge towards him. There were a great many that most heartily lamented the untimely fall of this young nobleman, (for he was not above 33 years of age at the most) and as many on the other side were ready to cry up the queen's wisdom and caution, who by this example had struck a kind of terror into the more powerful part of the *Romish* faction. The queen after all gave him his life, and was well enough satisfy'd in having lessen'd the power of so considerable a man, and one who was so great a bulwark of the catholick cause.

XIII. *The Case of Impositions, on an Information in the Exchequer by the Attorney-General against Mr. JOHN BATES Merchant. Michaelmas, 4 James I. 1604.* 71

[This famous case involved in it a constitutional question of the first magnitude; Mr. Bates the defendant having been prosecuted for refusing to pay a duty on foreign currants imposed by a mere act of the crown. The attempt, to enforce a submission to this duty by legal process, was certainly a principal and early part of that rash and unwarrantable scheme to establish in the crown a right of taxing the subject, which disturbed the reigns of the two first princes of the Stuart line. James the first claimed the right of imposing duties on imported and exported merchandize by prerogative. His son and immediate successor, the unfortunate Charles, not only persisted in the claim, but added to it the equally formidable pretension of ship-money. Realized, these claims, with loans benevolences monopolies and the other subsidiary branches of the same extravagant design, would have comprized nearly a compleat system of extra-parliamentary taxation; for imposition at the ports was calculated to serve the purpose externally, ship-money to operate internally. Had they been acquiesced in, parliaments would soon have become unnecessary assemblies; the mildness of a limited monarchy would gradually have degenerated into the harshness of an absolute one; a legal government would have been corrupted into a tyranny. To the great disgrace of the profession of the law, some, who in other respects were its brightest ornaments, gave their aid to these attempts against the rights of parliament. We make the acknowledgment with concern; but it is a truth, which neither can nor ought to be concealed. The great luminary of science, lord Bacon, exercised his eloquence to reconcile parliament to impositions by prerogative. Sir John Davis, so justly admired for his writings about Ireland, composed a treatise to prove the right of the crown. Both displayed the greatness of their talents on the occasion, though they managed the argument in different ways; the former speciously professing to claim the prerogative in question from and to limit it by law; the latter boldly adventuring to exalt the same prerogative above law, and describing it to be like another Sampson too strong to be bound. 2. Bac. 4to. ed. 1778. p. 223. Dav. on Imposit. 131. Even the judges deigned to be instruments for subjugating their country to an illegal taxation. Though the statute-book was full of legislative declarations against taxes without consent in parliament, though not so much as one recognition of the claim could be found in the records of justice, the court of Exchequer in Bates's case gave judgment for impositions by prerogative on imports and exports; and in Mr. Hampden's case, though some very recent admonitions and warnings of duty had intervened, all the judges of Westminster-hall, two only excepted, joined to give the sanction of a judicial opinion to ship-money. Nor were monopolies, loans, and benevolences, wholly uncountenanced by the courts of justice. But, during this crisis, the houses of parliament did not forget their duty. They pursued the several devices for illegal taxation, till all were hunted down, and had yielded to the tide of law and constitution. In 1610, the house of commons, alarmed by the judgment in Bates's case, formally debated the right of the crown to impose on merchandize at the ports; and at length by a petition to the king complained of such impositions as a grievance, which in the subsequent parliaments was followed with frequent remonstrances of the like kind. In 1623, monopolies were curbed and regulated by statute. In 1627, gifts, loans, and benevolences, were pointedly declared contrary to law by the Petition of Right, with general words to comprehend all sorts of taxes and charges out of parliament. In 1640, the legislature crushed ship-money almost in its birth, by declaring the judgment for it contrary to law and vacating the record. In the same year the final blow was given to taxation by prerogative; an act for tonnage and poundage being passed, with a declaration against the king's claim to impose such duties. Thus the victory over all the several inventions to tax the subject by prerogative became compleat; before the civil wars broke out, before the contest with the crown degenerated from resistance of its usurped powers into an invasion of its just claims. Fortunately too, when the country emerged from the anarchy and misery of the scene which followed, the extravagance of joy did not extinguish a due remembrance of the constitution. One of the first acts, after the Restoration, was a grant of tonnage and poundage, with words which renewed a part of the former declarations against taxing by prerogative; for it anxiously recited, that 'no rates can be imposed on merchandize imported or exported by subjects or aliens, but by common consent in parliament.' 12. Cha. 2. c. 4. §. 6.—It was once our intention to have traced more fully the history of the long contest about taxes out of parliament, from the accession of the house of Stuart, till it was finally decided against the crown in 1641; our plan being to have minutely and distinctly stated the proceedings on each species of device to elude the constitution, and to have given a general view of the arguments by which each was sustained or repelled. But though we had already made many researches, and collected several materials on the subject, it was found impossible to do justice to it, without more time, than was consistent with present convenience to allow. We therefore reserve the detail of the subject for some future occasion. As to the attempts at extra-parliamentary taxation in the previous period, they are fully investigated in some of the pieces which we now present to the reader.

The only state of this important case, and of the arguments in it, is in Lane's Reports, and in a short note added to Dyer's Reports by the learned editor of the improved edition. See Lane's Rep. p. 22. and Dy. ed. 1688, fo. 165-b. in the margin. The report in Lane, being the fullest, shall be laid before the reader; to which we shall subjoin a speech made in parliament by lord Bacon in 1610, when the judgment of the Exchequer in the case in question was formally discussed by the house of commons. We shall next add a transcript from an original manuscript, described by Mr. Carte to be in the hand-writing of the famous sir John Davis; being in substance like the latter part of the printed Treatise on Impositions with his name, but differing much in the language, and more likely to be correct. These pieces together comprize the principal arguments for the prerogative of impositions claimed by the crown. But, without something more, it would be a very partial view of the subject. In justice, therefore, as well to that excellent constitution, to the injury of which the claim of impositions by prerogative operated, as to those who so honourably for themselves and so happily for their country resisted the invasion, we shall add two most learned and able arguments on the opposite side of the question; one delivered by Mr. Hakewill in the same parliament with lord Bacon's argument; the other also cotemporary, and said to have been composed by sir Henry Yelverton, afterwards the judge of that name. Both of these valuable remnants of the debates in parliament on impositions by the crown are very rare; having been printed separately, and not being to be found in any published collections of the time. What is very remarkable, they are not only unnoticed by Mr. Hume, Mr. Carte, and the authors of the Parliamentary History; but have even escaped the observation of our deservedly celebrated female historian. That the two former writers should not be studious to draw the attention of their readers to two arguments, so fit to counteract the reception of their particular prejudices, is easy to be accounted for; especially in the instance of Mr. Carte, whose bias in favour of the prerogative is more avowed and apparent than Mr. Hume's. But Mrs. Macaulay's silence cannot be explained in the same way, and therefore we attribute it to the accident of her not having met with either of the arguments. Perhaps our observation on Mr. Hume and Mr. Carte may sound as harsh to some persons. But we can assure such, that it is not intended to write disrespectfully of either of those authors. We feel strongly the merit of Mr. Carte, as a most elaborate historian; as one, to whose familiar knowledge and skilful use of records, with the other most authentick materials of the history of his country, all, who follow him in the same line, are infinitely obliged. For strength clearness and elegance of style, for profoundness in remark, for beautiful arrangement and close compression of matter, we consider Mr. Hume's work as a model of historical composition. Such being the characters of these eminent writers, it becomes the more necessary to know, on which side their prejudices operate. Otherwise the authority of their works might have an improper influence in settling the opinions of their readers on the controverted points of our government and constitution, and so lead to the dissemination of dangerous and pernicious errors. The truth seems to be, that a general history of England,

See 1. Clarendon's Rebell. p. 263.

4 yet on the death of Cha. 2. King James imposed payment of tonnage & poundage without consent of parliament. See 2. Ver. 10. 11. See after the restoration some debates on a bill to prevent illegal taxation of money without consent in parliament. 52. Gray's Deb. Comm. 404. See 1. Clarendon's Rebell. p. 320.

England, composed with that rigid impartiality so essential to a perfectly just idea of our constitution, is still wanting. Hitherto the best of our writers, who have engaged in that arduous task, have been betrayed into extremes. One is swayed by predilection for the Stuart family; whilst another loses his temper from aversion to them. Some write from favor to absolute monarchy; others are votaries to the passion of republicanism. Too many have been seduced by zeal for a particular party in the state; and so, according to the occasion, have practised the arts of apology, or adopted the severe and vehement language of satire. But the author, who wishes to fix the true point of our antient constitution in the scale of government, must banish from his mind all such corruptives of judgment. Besides the arguments by Hakewill and Yelverton, against impositions on merchandize by prerogative, there are some very forcible reasons with the same view by lord Coke in his second Institute, where he comments on the 30th chapter of Magna Charta. See 2. Inst. page 57. to 63.—Some observations also occur on the subject in the 12th part of lord Coke's Reports. But, in this latter book, he writes with more favor to the judgment for impositions in Bates's case; for, though he disclaims all idea of the crown's having a right to impose duties at the ports, in form of a tax and for a revenue, yet he contends, that, for the benefit of the subject, and in the way of advancement and regulation of trade, the crown may charge. This distinction seems to be of dangerous tendency, and not quite reconcilable with the same great lawyer's sentiments in his 2d Institute, where he condemns the judgment in Bates's case without any reserve. However it should be considered, that lord Coke's 12th Report contains only his first thoughts, before the question had undergone a parliamentary investigation; and further, that the 12th Report is of small authority, being not merely posthumous, but apparently nothing more than a collection from papers neither digested nor intended for the press by the writer. 12. Co. Rep. 33.

Those inclined to pursue the subject still further may consult 4. Inst. 32. the case of Sheppard against Goswell and others in Vaughan's Rep. 159. the title Taxes in Cotton's Abridgment of Records, the case of customs Dav. Rep. 7. Forster's Dig. of Laws relat. to Customs, 15. Gilbert's Treatise on the Exchequer, chap. 15. Maddox's History of the Exchequer, chap. 18. and the title Prerogative in the Law-Abridgements.] *See also 2. Inst. 621.*

Extract from Lane's Reports, page 22.

AN information was exhibited against Bates a merchant of the Levant; and it was recited, that the king by his letters patents under the great seal had commanded his treasurer, that he command the customers and receivers, that they should ask and receive of every merchant denizen, who brings within any port within his dominions, any currants, five shillings a hundred for impost, above two shillings and six pence, which was the poundage by the statute of every hundred; and it was alleged, that Bates had notice thereof, and that he had brought in currants into the port of London, and refused to pay the said 5. s. in contempt of the king. Whereunto Bates came, and said, that he is an English merchant, and adventurer and a denizen, and that he made a voyage to Venice, and there bought currants, and imported them into England; and he recited the statute of the first of king James cap. 33. which grants 2. s. 6. d. for poundage, and he said, that he had paid that, and therefore he had refused to pay the 5. s. because it was imposed unjustly, and unduly against the lawes of the land; whereupon the king's attorney demurred in law.

This matter had been divers times argued at the bar, and at the bench, by *Snig* and *Savil* barons, and now by *Clark* and *Flemming* chief baron, whose arguments only I heard.

And *Clark*, who argued first this day, said, that this case being of so great consequence, great respect and consideration is to be had, and it seemeth to me strange, that any subjects would contend with the king, in this high point of prerogative; but such is the king's grace, that he had shewed his intent to be, that this matter shall be disputed and adjudged by us according to the antient law and custome of the realm; and because that the judgement of this matter cannot be well directed by any learning delivered in our books of law, the best directions herein are precedents of antiquitie, and the course of this court, wherein all actions of this nature are to be judged, and the acts of parliament recited in arguments of this case prove nothing to this purpose. The best case in law is the case of Mines in *Mr. Plowden Com.* where this ground is put, that the precedents of every court ought to be a direction to that court, to judge of matters which are aptly determinable therein, as in the *Kings Bench* for matters of the crown, in the *Common Pleas* for matters of inheritance and civil contracts, and in the *Exchequer* for matters of the king's prerogative his revenue and government. And as it is not a kingdom without subjects and government, so he is not a king without revenues, for without them he cannot preserve his dominions in peace, he cannot maintain war, nor reward his servants, according to the state and honor of a king; and the revenue of the crown is the very essential part of the crown, and he who rendeth that from the king pulleth also his crown from his head, for it cannot be separated from the crown. And such great prerogatives of the crown, without which it cannot be, ought not to be disputed; and in these cases of prerogative the judgement shall not be according to the rules of the common law, but according to the precedents of this court, wherein these matters are disputable and determinable. As for example, an action of accompt lies not by the common law against him, who had the land of the accomptant by mean conveyance. But if one be an accomptant to the king, and had land in fee, and alien it unto *A.* who alien it unto *B.* *B.* by reason of this land shall be charged with this accompt. In 14. E. 3. a coroner was elected by the king's writ as he ought to be, by the countie, and after he was amerced, and because he was not sufficient to answer the amercement the countie was charged therewith, and that appears of record here. And in 30. E. 3. Rot. 6. as appears also of record, in this court, one *William Porter* was *magister monetæ*, and had received bullion of divers merchants, and coyned it in the king's mint, and did not restore the coyne to the merchants, but was insufficient, and the king paid the merchants, and inquired of the sureties for the coyne, and it was found that he had none; then it was inquired who recommended him unto the king, and it was found by whom he was recommended; and they, who only recommended him as friends, were charged with the debt. And if one be outlawed in a personal action, and debt is due to him upon a contract, this shall be forfeited to the king, and this is ordinary by the precedents of this court; and yet this seems to be contrary to law, and is against our books. And the king's debtor shall have a *quo minus* against executors upon a simple contract, and therein he cannot release, nor be non-suited. And I put these cases to prove, that the precedents of this court ought to be pursued and observed, although they seem to cross the common law, and the books

thereof. A case was here betwixt the king and *Fourden*. *Fourden* was receiver, and sold his office to one *D.* and he not being able to pay *Fourden* for his office at the day limited, it was agreed, that *Fourden* should come to the next receipt, and when *D.* received the king's money, that *Fourden* should take it for his office, which was done accordingly. After *D.* was indebted to the king, and this matter appearing as above, &c. *Fourden* was charged with the money which he had received. And as *Stamford* in his first cap. of prerogative saith, that the king is the most worthy part of a common-wealth, so is he the preserver, nourisher, and defender of the people; and true it is, that the weal of the king is the publick weal of the people, and he for his pleasure may aforrest the word of any subject, and he thereby shall be subject to the law of the forrest; and he may take the provision of any man by his purveyor for his own use, but at reasonable prices, and without abuse, the abuse of which officer hath been restrained by divers statutes; and the king may take wines for his provision, and also timber for his ships, castles, or houses in the wood of any man, and this is for publick benefit; and the king may allay or inhaunce coyne at his pleasure, for the plentie of the king is the peoples peace. And these imposts are not only for the benefit of the people, and for the king's profit, but are also imposed many times for the increase of merchandize and commerce, as the statute of *Aulnageors* made in the 2. E. 3. cap. 14. which was made principally to make cloathes more vendible. And so corporations granted by the king with immunities and privileges, and to seclude other subjects from them, are well limited and good; for it is for the increase of the peoples wealth, and thereby the king's revenue is increased. And sometimes there is contained in grants a prohibition to other subjects, that they usurp not upon the privileges of such corporations upon a pain, as in the custome of forraign bought and forraign sold in London, and York; and divers customes are permitted to such corporations, as in the chamberlain of London's case, *Cook* 5. and the breach or violation of these customes is a decay of the corporations, and so an impairing of the revenues of the crown; and therefore the king may make them, and also give them privileges, and make inhibitions to others, not to usurp upon them. King *Edward* the third in the sixteenth year of his reign proclaimed, that no man should sell wool-fels, or leather, under such a price, so that these staple commodities might not be debased, and this at no place but at *Northampton* and *Anwick*; and this proclamation was the cause, wherefore the merchant in 43. assise 38. was punished for using deceit to abate the prices. And for precedents in this matter of impost, there are many of antiquitie. And first for wines. In 16. E. 1. the custome for a tun of wine was 4. s. and in 21. and 24. E. 3. it was increased to ———— and 12. 13. & 14. of H. 8. it was increased to 17. s. the tun. And after in the 4th. of *Mary* it was increased to 4. marks; and as it appears by the records of this court, it was answered upon accompt for all this time according to that rate. And it is apparent, that no act of parliament gave this to the king, but that it was imposed by his absolute power; and shall it now be doubted if it be lawful? God defend. Prifage, that the king shall have one hogs-head before the mast, and another hogs-head behinde, is not given to the king by any statute, but was only an impost by the king's power. The impost upon cloathes in 31. E. 1. was two shillings for a scarlet, and 18. d. for other cloathes in grain, and after in the 37th year of E. 3. it was raised again, and in the 37. E. 3. an act was made for the length of cloathes; in the 33. H. 8. it was raised again; and in the time of queen *Mary*, because that the making of so many cloathes made the impost of wooll to be of so small value, therefore the impost of every cloath was raised by her to a noble; and in the first of *Eliz.* an impost was imposed, for the overlength of cloathes; and it appears in 30. E. 3. that the impost of the cloath was for a stranger 2. s. 8. d. and for a denizen 1. s. and all for cloathes. Another impost was for woolfels, and leather. The 31. E. 1. it was for wooll half a mark for a sack, and after that to 10. s. and in the time of E. 3. to 20. s. and after to 40. s. and after to 3. l. and so of woolfels and leather; and as the benefit and price of commodities did rise, so was the impost raised, and no act of parliament for the first imposing, and increase thereof. And so much for woolfels and leather. Now for allom. Upon every kintal of allom was imposed 3. s. 4. d. which was answered upon accompt; and in the case of *Smith*, it was not doubted, if it shall be paid, as here it is, but if it were contained in *Sm* the patent or not. The imposition imposed upon coles. Now the 1. s. increase is paid. The imposition upon tobacco was never doubted to be unjust as this is.

And so much for precedents. And now for statutes. The statute of *Magna Charta*, cap. 30. which was objected, that thereby all merchants may have safe &c. to buy and sell, without ill tolls; but there is a saving, viz. by the antient and old customs. The statute of *Articuli super chartas*, cap. 2. hath a saving in the end of it, that the king or his council did not intend thereby to increase the antient prices due and accustomed. So are all the other statutes of purveyors. The statute of the 45. E. 3. cap. 4. which hath been so much urged, that no new imposition shall be imposed upon woollens, wooll, or leather, but only the custome and subsidie granted to the king; this extends only to the king himself, and shall not binde his successors; for it is a principal part of the crown of England, which the king cannot diminish. And the same king 24. of his reign granted divers exemptions to certain persons; and because that it was in derogation of his state imperial, he himself recalled and adnulled the same. As to that which was objected, that the defendant had paid poundage granted by the statute of the first of the king, that is nothing to this purpose; for that is a subsidie, and not a custome; for when any imposition is granted by parliament, it is only a subsidie, and not a custome, for the nature thereof is changed, and the impost of wine is paid over and above the poundage, and so should it be here. And whereas it was objected, that if it were in the time of war, it is sufferable, but in peace not, this seems no reason; for the king cannot be furnished to make defence in war, if he provide not in peace, and the provision is too late made, when it ought to be used. And as to that which was said, that the subject ought to have recompence, and valuable satisfaction, it seemeth to me that he hath; for he hath the kings protection within his ports, and his safe conduct upon the land, and his defence upon the sea. And all the ports of the realm belong to the king, and in this court there is a precedent where one in the time of queen *Eliz.* claimed to have a port to himself as his own, and it was adjudged that he could not, for it belonged to the queen, and it could not be severed; and the king only shall have the customs, for landing throughout all the land. And in the 17. of E. 3. there is a notable precedent, where he reciteth all the benefits which the subject had in his forraign traffick, by the kings power and protection, and therefore he imposed a new impost. The writ of *ne exeat regnum* comprehends a prohibition to him to whom it is directed, that he shall not go beyond the seas; and this may be directed at the kings pleasure to any man who is his subject; and so consequently may he prohibite all merchants; and as he may prohibite the persons, so may he the goods of any man, viz. that he shall export or import at his pleasure. And if the king may generally inhibite that such goods shall not be imported, then by the same reason may he prohibite them, upon condition or *sub modo*, viz. that if they import such goods, that then they shall pay &c. And if the general be lawful, the particular cannot be unjust; and the words in the writ of *ne exeat regnum*, viz. *et quamplurima nobis, et coronæ nostræ præjudicialia ibidem prosequi intendis* are not traversable by the subject, but he ought dutifully to obey his sovereign. As to that which is said, that this command to the treasurer is not sufficient under the great seal, that is otherwise; for before the statute of R. 2. for matter of customs no command was directed to the treasurer, but alwayes the king signified his pleasure to his customers under his privy seal, and this gave authoritie to them to collect customs, and the same authority is given now to the treasurer, and derived from him to the customers. As to that which is said, that the conclusion is evil, because it is in contempt of the king; without doubt it is a contempt, for the king may inhibit traffick into any part of the world, if he will, or inflict a pain upon any who shall trade into such place inhibited. So may he do upon any commoditie either inhibit it generally, or upon a pain or impost; and if a subject use the trade after such inhibition, or import his wares, and pay not the impost, it is a contempt, and the king shall punish him for it at his pleasure. And as to that which is said, that it is a burthen to the merchant, that is not so; for the burthen layeth it only upon the better part of the subjects; and if it were a burthen, it is no more than they themselves imposed, which was in their hands by commission in the time of queen *Eliz.* and they have raised the prices to subjects more than the value of the impost; and it is not to be intended, that the king by any impost will prejudice the cause of merchants, for the trade in general is to him more beneficial, than any particular impost. The case of the 11. and 14. H. 4. of *Aulnageor* is not to be compared to this case; for there the king had made a grant to a subject, and it was also of a thing which was granted before to a maior, and also of a commoditie within the land, and not transported. And for the case of *Darcy*, for the monopoly of cards, it is not like; for that is of a commoditie within the land, and betwixt the patentee and the king, and not between the king and the subject. And as to the exception taken to the information, that it is unjust, and doth not prescribe, this needeth not; for it is a prerogative wherein lieth no prescription, for every prerogative is as antient as the crown. And as to the conclusion of the information it was objected, that it is not good, for the informer ought to pray the forfeiture; but this belongs to the court to judge of what shall be lost or forfeited, the offence being a contempt, and therefore the conclusion good enough. And so for all these reasons, judgement shall be given for the king.

Fleming chief baron. Touching the exceptions to the information, they are of no force. For the first unjust, &c. it hath been well said, that the king needs not prescribe in any prerogative, for it is as antient as his crown is, 2. E. 3. and for the conclusion viz. that he is in contempt &c. that deserves no other answer, but that which hath been given before, for it is enough, without doubt warranted by infinite precedents. But for the bar, it is an increase of the defendants contempt, and no sufficient matter to answer, an indigested and confused tale, with an improper and disobedient conclusion, and there is in it *multa non nullum*; but the conclusion is without precedent, or example, for he saith, that the imposition, which the king had laid, is *indebita, injusta, et contra legem Angliæ imposita*, and therefore he refused &c. In the case of *Smith* for allom, the conclusion was moderate, and beseeching a subject, judgement if he shall have *impost* by his grant; and in the case of *mines*, the defendant, being a great peer of the realm, concluded upon his grant and interest in the foyle,

and that he took the mettall, as it was lawful for him, and did not confront his sovereign with terms of *injuria, indebita*, and the like. And the king, as it is commonly said in our books, cannot do wrong; and if the king seise my land without cause, I ought to sue to him in humble manner, *humillimè supplicavit* &c. and not with such terms of opposition in the information; and all his matter had been saved to him then as well as now, or he might have pleaded his matter, and said wherefore he refused, as it was lawful for him. But for the matter it is of great consequence, and hath two powerful objects, which it principally respecteth. The one is the king, his power, and prerogative, his treasure, and the revenues of his crown; and to impair and derogate from any of these was a part most undutiful in any subject. The other is the trade and traffick of merchantdise, transportation in and out of the land of commodities, which further publick benefit ought much to be respected, and nourished as much as may be. The state of the question is touching a new custome. The impositions or customs are duties or summs of money newly imposed by the king without parliament upon merchantdise, for the augmentation of his revenues. All the questions arising in the case are, *aut de personis, de rebus, vel de actionibus*, viz. form and proceeding. The persons are first the king, his power, and authoritie; secondly, not *Bates* the defendant, nor the *Venetians*, but all men who import currants. The imposition is properly upon currants, and for them, and is not upon the defendant, nor his goods, who is a merchant; for upon him no imposition shall be, but by parliament. The things are currants, a forraign commoditie, and a victual; the 5. s. for impost, which is said to be great. The action formed or process is the command by the great seal, and the words therein are *petere et recipere*, if they be sufficient, and if good without proclamation or other notice, and how notice shall be given, and if it be good without an *ad quod damnum*. And the case of *Mines in Ploeden*, which is the sole case in the printed books of law, to this purpose hath in it foure reasons of the judgement. First, the excellency of the king, or his person. Secondly, the necessitie of coyn for his state. Thirdly, the utilitie of coyn for commerce. Fourthly, the inconvenience, if the subject should have such royal possessions. And these reasons are not extracted out of the books of law, but are only reasons of policy; for *rex est legalis et politicus*, and reasons polittick are sufficient guides to judges in their arguments, and such cases and precedents are good directions in cases of judgement, for they are demonstrations of the course of antiquitie. Whereupon my judgement shall consist upon reasons polittick, and precedents. The case in *Dyer* 1. *Eliz.* fo. 165. was not like to the case in question, but only a conference; and the case there was for an impost upon cloath, a domestick commoditie. In this case, are recited their grievances, but it was paid, and it is denied here; but there was no resolution thereof. At the same time, was the impost of wines increased, and paid, and no petition or complaint thereof. And the customs for Englands commodities were at the first imposed by the king's will, for no statute giveth them, viz. for wool, woollens and leather, and it was called the great custome; and that it was paid, it will not be denied; and yet now it is doubted, if the king can impose it upon forraign commodities. The king may restrain the person, as it is in *Fitz. Nat. Br. à fortiori* he may restrain the goods. There was no custom for home commodities, but the great custome aforesaid, which was after increased by parliament, which was called the *petit* custome. It is a great grace in the king to the merchants, that he will command, and permit this matter to be disputed between him and his subject, and the most fit place is in this court, and the best rules herein are the precedents thereof, and polittick reasons, which I shall give, and apply them to the particulars before recited. And first, for the person of the king, *omnis potestas à Deo, et non est potestas nisi pro bono*. To the king is committed the government of the realm and his people; and *Bracton* saith, that for his discharge of his office, God had given to him power, the act of government, and the power to govern. The kings power is double, ordinary and absolute, and they have severall lawes and ends. That of the ordinary is for the profit of particular subjects, for the execution of civil justice, the determining of *numi*; and this is exercised by equitie and justice in ordinary courts, and by the Civillians is nominated *jus privatum*, and with us common law; and these laws cannot be changed, without parliament; and although that their form and course may be changed, and interrupted, yet they can never be changed in substance. The absolute power of the king is not that which is converted or executed to private use, to the benefit of any particular person, but is only that which is applied to the general benefit of the people, and is *salus populi*; as the people is the body, and the king the head; and this power is guided by the rules, which direct only at the common law, and is most properly named policy and government; and as the constitution of this body varieth with the time, so varieth this absolute law, according to the wisdom of the king, for the common good; and these being general rules and true as they are, all things done within these rules are lawful. The matter in question is material matter of state, and ought to be ruled by the rules of policy; and if it be for the king hath done well to execute his extraordinary power. All customs, be they old or new, are no other but the effects and issues of trades and commerce with forraign nations; but all commerce and affairs with forrainers, all wars and peace, all acceptance and admitting for current forraign coyn, all parties and treaties whatsoever are made by the absolute power of the king; and he who hath power of causes, hath power also of effects. No exportation or importation can be, but at the kings ports. They are the gates of the king, and he hath absolute power by them to include or exclude whom he shall please; and ports to merchants are their harbours, and repose; and for their better securitie he is compelled to provide bulwarks, and fortresses, and to maintain, for the collection of his customs and duties, collectors and customers; and for that charge it is reason, that he should have this benefit. He is also to defend the merchants from pirates at sea in their passage. Also, by the power of the king they are to be relieved, if they are oppressed by forraign princes, for they shall have his treaty, and embassage; and if he be not remedied thereby, then *lex talionis* shall be executed, goods for goods, and tax for tax; and if this will not redress the matter, then war is to be attempted, for the cause of merchants. In all the kings courts, and of

other princes, the judges in them are paid by the king, and maintained by him to do justice to the subjects, and therefore he hath the profits of the said courts. It is reasonable that the king should have as much power over forrainers and their goods, as over his own subjects; and if the king cannot impose upon forrain commodities a custome, as well as forrainers may upon their own commodities, and upon the commodities of this land when they come to them, then forrain states shall be enriched, and the king impoverished, and he shall not have equal profit with them; and yet it will not be denied, but his power herein is equal with other states. And so much for the person of *Bates* the subject. It is said, that an imposition may not be upon a subject without parliament. That the king may impose upon a subject, I omit; for it is not here the question, if the king may impose upon the subject or his goods; but the impost here is not upon a subject, but here it is upon *Bates*, as upon a merchant, who imports goods within this land, charged before by the king; and at the time when the impost was imposed upon them, they were the goods of the *Venetians*, and not the goods of a subject, nor within the land, but only upon those which shall be after imported; and so all the arguments, which were made for the subject, fail. And where it is said, that he is a merchant, and that he ought to have the sea open and free for him, and that trades of merchants and merchandise are necessary to export the surplus of our commodities, and then to import other necessities, and so is favourably to be respected; as to that it is well known, that the end of every private merchant is not the common good, but his particular profit, which is only the means which induceth him to trade and traffick. And the impost to him is nothing, for he rateth his merchandise according to that. The impost is imposed upon currants; and he, who will buy them, shall have them subject to that charge; and it is a great contempt to denie the payment. And so much for the person. I will give a brief answer to all the statutes alledged on the contrary part, with this exposition, that the subjects and merchants are to be freed of *Maletolt*; and this was toll unjustly exacted by *London*, *Southampton*, and other ports within this realm; but they are with this saving, that they pay the duties and customes, due, or which hereafter shall be due to the king; which is a full answer to all the statutes. The commodity of currants is no commodity of this land, but forrain. And whereas it is said, that it is victual and necessary food, it is no more necessary than wine, and impost for that hath been always paid, without contradiction; and without doubt, there are many drinkers of wine, who are also eaters of currants. That which should be said victual for the common-wealth is that, which ariseth from agriculture, and of the earth within this land, and not nice and delicate things imported by merchants, such as these currants are. They are rather delicacy or medicine than a victual; and it is no reason that so many of our good and staple commodities should be exported to *Venice* for such a slight delicacy, and that all the impost shall be paid to the *Venetians* for them, and the king should have none for their commodity; and although that the price be thereby raised, this hurteth not the merchant, nor no other, but only a small number of delicate persons, and those also who are of most able and best estate, for their pleasure. But when the king is in want, he is to be relieved by a general imposition or subsidie upon all the subjects. The imposition, which is here, is said to be so great and intollerable as an evil precedent; for, if he may do so much, he may do it in infinitum, and upon all other merchandise. For the imposition I say, that it is reasonable, for it is no more than foure times so much than was before; and that there hath been as much done in ancient time in other imposts, as in that of wooll, which was at first but a noble a sack, and is now at 50. s. The impost of wine was in ancient time 3. s. 4. d. a tun, and now is foure marks. The lessening of custome and impost is much to be guided by intelligence from forrain nations; for the usage and behaviour of a forrain prince may impose a necessity of raising custome of these commodities. And so it was in the particular of currants. The duke of *Venice* imposed upon them a duckett by the hundred, which by the wisdom of the state was foreseen to be a means, that in time will waste and consume the treasure of the land; whereupon the queen writ to the duke, that he would abate his custome, which he refused. Wherefore to prevent, that so great a quantitie of this commodity should not be imported into the land, the queen granted to the company of merchants of the *Levant*, that none should bring in currants, but by their licence; and those merchants imposed upon them who did import, which were not of their company, if he were denizen 5. s. if he were a stranger 10. s. And this was paid by the merchants without contradiction. But there was a clause in the patent, that when the duke of *Venice* abated his impost, that the patent should be void, and after the duke was solicited again, that he would abate the impost, but he refused, and the first commission was recalled, and after a new grant was made, which was executed all the queens life time, which was as aforesaid. And whereas it is said, that if the king may impose, he may impose any quantitie what he pleases, true it is, that this is to be referred to the wisdom of the king, who guideth all under God by his wisdom, and this is not to be disputed by a subject; and many things are left to his wisdom for the ordering of his power, rather than his power shall be restrained. The king may pardon any felon; but it may be objected, that if he pardon one felon he may pardon all, to the damage of the common-wealth; and yet none will doubt, but that is left to his wisdom. And as the king may grant a protection for one year, so it may be said, that he may grant it for many years, which is a mischief, and so ought to grant none, which will not be denied but that he may. So it may be said, that the queen may grant a safe conduct to a stranger; for if she may do that, then she may grant to all, which would be burthenfome to the inhabitants; and yet it will not be denied but that she may grant to any on all, as in her wisdom shall seem convenient. And the wisdom and providence of the king is not to be disputed by the subject; for by intendment they cannot be severed from his person, and to argue a *possessio ad idem* to restrain the king and his power, because that by his power he may do ill, is no argument for a subject. To prove the power of the king by precedents of antiquitie in a case of this nature may easily be done; and if it were lawful in ancient time, it is lawful now; for the authority of the king is not diminished, and the crown hath the same attributes, that then it had. And in ancient time such imposts were never denied; and that

which is given by parliament is not an impost but a subsidie. In ancient time small traffick or intercourse was betwixt the inhabitants of this land and forrain nations, so that the principal custome was of the commodities of this land, which were woollfells and leather; and that the custome for woolls, which was a noble for a sack, was an imposition, appears by the statute of the 14. of *Ed. 3. St. 1. cap. 21.* It is objected, that merchants cannot be restrained, but only persons suspected, as the writ of *ne exeat regnum* is. But as it is said in *Dyer* before cited, it is without doubt, that the cause is not traversable, and that the king may inhibit any man; for if it be not traversable, it is not material. And the reason, wherefore any man may be restrained, is for defence of the realm; and it may be done by privie seal, privie signet, great seal, or proclamation; and that appears by the writ of *licentia transportandi* in the register, which containeth licence for one to travail, and limits him to what place he shall go, and when he shall return, and with what goods, so that the king may prohibit body and goods. And when a man is beyond the seas, the king may command him to return; and if he doth not obey such command, he shall forfeit his goods. Now for restraint of commodities many precedents are to prove it. In the time of *H. 3. and E. 1.* it was forbidden, that the wooll should be transported into *Flanders*; and in *E. 1.* a commission was awarded to enquire, who had done against this ordinance, and the goods of one *Freeston* were seized; and therefore, an attachment awarded against the ships of *Hull*, for transporting contrary to the ordinance. In the 22. *E. 1.* it was forbidden, that no merchant should trade with *France*; for trade with forrainers is a forrain thing, which is only referred to the king. In the 17. *H. 6.* all merchants were forbidden to import wares from *Flanders* into this land; and the citizens of *London* complained of certain merchants, which had done contrary to this ordinance to the lords of the privie council, which I have here ready; for the record mentions it, and the kings attorney was commanded to exhibit an information against the merchants, which he did; and they pleaded that the proclamation was made here upon *Easter* eve, and that they were then at *Bruges*, and upon the *Wednesday* after *Bruges* market they bought the wares before notice of the proclamation, and before it were possible that they could have notice of it, and pray judgement, &c. And so much for restraint of the person and goods. By the statute of 31. *E. 3. cap. 8.* times were appointed in which woolls should be transported; and also *cap. 9.* authority was given to the chancellor and treasurer, to defer the passage at their pleasure. But that this was the common law, and that the king by his supreme authority might do it, it seems to me it is apparent by the statute of the 26. *H. 8. cap. 10.* which gives power to the king by his letters patents, to limit the time for importing of wines against the statute of 23. *H. 8. cap. 7.* which was no more but a restoring of his power abridged before; and so was the statute of 31. *E. 3.* for otherwise the parliament would never have given him authority to contradict an act of parliament by his letters patents, or to revive these acts. Impositions are merely a new custome. And so are they filed in the margin of the roll of the 3. *E. 1.* in this court, where it is recorded, that the king had assigned merchants to receive (using the same words which are used here) half a mark for every sack of wooll, and a mark of every last of leather, and that if the merchant, who is so appointed transport any after, it shall be forfeited; and out of this record I observe, that three hundred pelts make a sack of wooll. From the 21. *Ed. 1.* unto the 28. *E. 1.* the customs for woolls was 40. s. a sack, and in 25. *E. 1.* the imposition of *Maletolt* was repealed by act of parliament, which *Maletolt* was an increase of impost upon staple commodities; and therefore was given to the king a great subsidie with this cause, that it should never be drawn into precedent; which shews, that this *Maletolt* was rightly imposed, otherwise the parliament would never have given him so great a recompense for the abrogation of it. But after in the 13. of *E. 3.* because it was a thing of so great consequence to the crown, it was revived and made 40. s. for wooll, and woollfells, and 3. l. for leather for denizens, and double for strangers. In the 14. *Ed. 3.* a petition in parliament to abate it; and for a great subsidie it was released; and in the 18. of *Ed. 3.* it was again revived, and a new petition was made in parliament, and this petition was continued until the 36. of *Ed. 3.* and then it was abated; and also by the 45. *E. 3.* it was again abated; so that it seems, that between these times it was revived; but after it did not continue long, for in 48. *E. 3.* it was again revived, and for wooll the impost was 50. s. *et sic de singulis*, and in 1. *R. 2.* after it was answered to the king, as it appears in the accompts here, and in 5. *R. 2.* it was again suppressed by parliament for a subsidie granted to the king with a saving of ancient rights. All these statutes prove expressly, that the king had power to increase the impost, and that upon commodities of the land, and that he continually used this power notwithstanding all acts of parliament against it. And so much for commodities of this land. But for forrain commodities it appears by no act of parliament, or other precedent, that ever any petition or suit was made to abate the impost of forrain commodities, but of them the impost was paid without denial. As for example, for wines in the 16. *E. 1.* as appears in this court upon record, it was commanded to the bailiff of *Dever* to levie and collect of every tun of wine of a stranger 4. s. and in the 22. *E. 1. 2. s.* thereof was released, at the suit of the *French* ambassador. In the 26. of *E. 3.* the king granted privileges to merchants strangers; but there was given for it an increase of custome; and this was answered as it appears upon account in the times of *E. 1.* and *E. 2.* The case of *almon* was as it hath been recited by my brother *Clark*. It is objected, that the merchant ought to have free passage upon the sea; but that doth not conclude the king, but that he shall have his impost if he cometh into his ports, and here the question is for merchandise after that they are brought into the port. But it is said, that they cannot come into the port but by the sea. That is true; but if this reason should hold, then the king could not grant murage, pontage, and the like, because the common channel to them is free, and average is for securitie as well as ports. Another objection, that the defendant here is not restrained; but that is answered, for if a pain be inflicted upon them who import, this is an inhibition upon a pain to all. Another objection was, that there was no consideration of the imposition; and if it be demanded what differences between the cases, I answer, as much as is between the king and a subject; and it is not reasonable

reasonable, that the king should express the cause and consideration of his actions, for they are *arcana regis*, and no satisfaction needeth, for if the profits to the merchant faileth he will not trade, and it is for the benefit of every subject, that the kings treasure should be increased. An objection was made against the form of proceeding; because it was by the great seal to the treasurer, and that he by the customers *peteret et reciperet*; and this could not be better, as it was answered before. It was objected that it should be by proclamation; and that needs not, for it toucheth not all the subjects, but only those who are traders in mer-

chandising, and the best and aptest means to give them notice is by the customers, and it is alledged by the information expressly, that he had notice. It was lastly objected, that there ought to be a *quod damnum* in the case before the grant. That is not so; for that shall be only when the king granteth any thing which appertaineth to his prerogative, and not when he maketh charters to his servants to levy his duties due to his crown. Wherefore I think, that the king ought to have judgment, which was after given accordingly.

Argument of sir Francis Bacon, the king's solicitor, in the lower house of parliament, in 1610, for impositions by the crown; from volume 2. of the last 4to. edition of his works, p. 223.

AND it please you, Mr. Speaker, this question touching the right of impositions is very great; extending to the prerogative of the king on the one part, and the liberty of the subject on the other; and that in a point of profit and value, and not of conceit or fancy. And therefore, as weight in all motions increaseth force, so I do not marvel to see men gather the greatest strength of argument they can to make good their opinions. And so you will give me leave likewise, being strong in mine own persuasion, that it is the king's right, to shew my voice as free as my thought. And for my part, I mean to observe the true course to give strength to this cause, which is, by yielding those things which are not tenable, and keeping the question within the true state and compass; which will discharge many popular arguments, and contract the debate into a less room.

Wherefore I do deliver the question, and exclude or set by, as not in question, five things. First, the question is *de portorio*, and not *de tributo*, to use the *Roman* words for explanation sake; it is not, I say, touching any taxes within the land, but of payments at the ports. Secondly, it is not touching any impost from port to port, but where *claves regni*, the keys of the kingdom, are turned to let in from foreign parts, or to send forth to foreign parts; in a word, matter of commerce and intercourse, not simply of carriage or vecture. Thirdly, the question is, as the distinction was used above in another case, *de vero et falso*, and not *de bono et malo*, of the legal point, and not of the inconvenience, otherwise than as it serves to decide the law. Fourthly, I do set apart three commodities, wools, woollfells, and leather, as being in different case from the rest; because the custom upon them is *antiqua custuma*. Lastly, the question is not, whether in matter of imposing the king may alter the law by his prerogative, but whether the king have not such a prerogative by law.

The state of the question being thus cleared and freed, my proposition is, that the king by the fundamental laws of this kingdom hath a power to impose upon merchandise and commodities both native and foreign. In my proof of this proposition all that I shall say, be it to confirm or confute, I will draw into certain distinct heads or considerations which move me, and may move you.

The first is an universal negative. There appeareth not in any of the king's courts any one record, wherein an imposition laid at the ports hath been overthrown by judgment; nay more, where it hath been questioned by pleading. This plea, *quod summa praedicta minus juste imposita sunt, et contra leges et consuetudines regni hujus Angliae, unde idem Bates illam solvere recusavit, prout ei bene licuit, is primae impressionis*. Bates was the first man *ab origine mundi*, for any thing that appeareth, that ministered that plea; whereupon I offer this to consideration. The king's acts that grieve the subject are either against law, and so void; or according to strictness of law, and yet grievous. And according to these several natures of grievance, there be several remedies. Be they against law? Overthrow them by judgment. Be they too strait and extreme, though legal? Propound them in parliament. Forasmuch then as impositions at the ports, having been so often laid, were never brought into the king's courts of justice, but still brought to parliament, I may most certainly conclude, that they were conceived not to be against law. And if any man shall think that it was too high a point to question by law before the judges, or that there should want fortitude in them to aid the subject; no, it shall appear from time to time, in cases of equal reach, where the king's acts have been indeed against law, the course of law hath run, and the judges have worthily done their duty.

As in the case of an imposition upon linen cloth for the alnage; overthrown by judgment.

The case of a commission of arrest and committing of subjects upon examination without conviction by jury, disallowed by the judges.

A commission to determine the right of the exigenter's place, *secundum sanam discretionem*, disallowed by the judges.

The case of the monopoly of cards overthrown and condemned by judgment.

I might make mention of the jurisdiction of some courts of discretion, wherein the judges did not decline to give opinion. Therefore, had this been against law, there would not have been *altum silentium* in the king's courts. Of the contrary judgments I will not yet speak; thus much now, that there is no judgment, no nor plea against it. Though I said no more, it were enough, in my opinion, to induce you to a *non liquet*, to leave it a doubt.

The second consideration is, the force and continuance of payments made by grants of merchants, both strangers and *English*, without consent of parliament. Herein I lay this ground, that such grants considered in themselves are void in law: for merchants, either strangers or subjects, they are no body corporate, but singular and dispersed persons; they cannot bind succession, neither can the major part bind the residue: how then should their grants have force? No otherwise but thus; that the king's power of imposing was only the legal virtue and strength of those grants; and that the consent of a merchant is but a concurrence,

the king is *principale agens*, and they are but as the patient, and so it becomes a binding act out of the king's power.

Now if any man doubt that such grants of merchants should not be of force, I will alledge but two memorable records, the one for the merchants strangers, the other for the merchants *English*. That for the strangers is upon the grant of *chart. mercator*. of three pence in value *ultra antiquas custumas*; which grant is in use and practice at this day. For it is well known to the merchants, that That which they call stranger's custom, and erroneously double custom, is but three pence in the pound more than *English*. Now look into the statutes of subsidy of tonnage and poundage, and you shall find, a few merchandise only excepted, the poundage equal upon alien and subject; so that this difference or excess of three pence hath no other ground than that grant. It falleth to be the same in quantity; there is no statute for it, and therefore it can have no strength but from the merchants grants; and the merchants grants can have no strength but from the king's power to impose.

For the merchants *English*, take the notable record in 17 E. III. where the commons complained of the forty shillings upon the sack of wool as a mal-toll set by the assent of the merchants without consent of parliament; nay, they dispute and say it were hard that the merchants consent should be in damage of the commons. What faith the king to them? Doth he grant it or give way to it? No; but replies upon them, and faith, it cannot be rightly construed to be in prejudice of the commons, the rather because provision was made, that the merchants should not work upon them, by colour of that payment to increase their price; in that there was a price certain set upon the wools. And there was an end of that matter: which plainly affirmeth the force of the merchants grants. So then the force of the grants of merchants both *English* and strangers appeareth; and their grants, being not corporate, are but noun adjectives without the king's power to impose.

The third consideration is of the first and most ancient commencement of customs; wherein I am somewhat to seek; for, as the poet saith, *ingrediturque solo, et caput inter nubila condit*, the beginning of it is obscure: but I rather conceive that it is by common law, than by grant in parliament. For, first, Mr. Dyer's opinion was, that the ancient custom for exportation was by the common laws; and goeth further, that that ancient custom was the custom upon wools, woollfells, and leather. He was deceived in the particular, and the diligence of your search hath revealed it; for that custom upon these three merchandises grew by grant of parliament 3 E. I. But the opinion in general was found; for there was a custom before that: for the records themselves, which speak of that custom, do term it a new custom, *alentour del novel custome*, as concerning the new custom granted, *etc.* This is pregnant, there was yet a more ancient. So for the strangers, the grant in 31 E. I. *chart. mercator*. is, that the three pence granted by the strangers should be *ultra antiquas custumas*, which hath no affinity with that custom upon the three species, but presupposeth more ancient customs in general. Now if any man think, that those more ancient customs were likewise by act of parliament, it is but a conjecture. It is never recited *ultra antiquas custumas prius concessas*, and acts of parliament were not much stirring before the great charter, which was 9 H. III. And therefore I conceive with Mr. Dyer, that whatsoever was the ancient custom was by the common law. And if by the common law, then what other means can be imagined of the commencement of it but by the king's imposing?

The fourth consideration is of the manner that was held in parliament in the abolishing of impositions laid: wherein I will consider, first, the manne of the petitions exhibited in parliament; and more specially the nature of the king's answers.

For the petitions I note two things; first, that to my remembrance there was never any petition made for the revoking of any imposition upon foreign merchants only. It pleased the Decemviri in 5 E. II. to deface *chart. mercator*. and so the imposition upon strangers, as against law. But the opinion of these reformers I do not much trust, for they of their gentleness did likewise bring in doubt the demy-mark, which it is manifest was granted by parliament, and pronounced by them the king should have it, *s'il avoit le droit*: but this is declared void by 1 E. III. which reneweth *chart. mercator*. and void must it needs be, because it was an ordinance by commission only, and that in the time of a weak king, and never either warranted or confirmed by parliament. Secondly, I note that petitions were made promiscuously for taking away impositions set by parliament as well as without parliament; nay, that very tax of the *neufisme*, the ninth sheaf or fleece, which is recited to be against the king's oath and in blemishment of his crown, was an act of parliament, 14 E. III. So then to infer that impositions were against law, because they are taken away by succeeding parliaments, it is no argument at all; because the impositions set by the parliaments themselves, which no man will say were against law, were nevertheless afterwards pulled down by parliament. But indeed the argument holdeth rather the other way, that because they took not their remedy in the king's courts of justice, but did fly to the parliament, therefore they were thought to stand with law.

Now for the king's answers. If the impositions complained of had been

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against

against law, then the king's answer ought to have been simple, *tantum responsis categorica, non hypothetica*; as, let them be repealed, or, let the law run. But contrariwise, they admit all manner of diversities and qualifications: for,

Sometimes the king disputeth the matter and doth nothing; as 17 E. III. Sometimes the king distinguisheth of reasonable and not reasonable, as 38 E. III.

Sometimes he abolisheth them in part, and letteth them stand in part, as 11 E. II. the record of the *mutuum*, and 14 E. III. the printed statute, whereof I shall speak more anon.

Sometimes that no imposition shall be set during the time that the grants made of subsidies by parliament shall continue, as 47 E. III. Sometimes that they shall cease *ad voluntatem nostram*.

And sometimes that they shall hold over their term prefixed or assented.

All which sheweth, that the king did not disclaim them as unlawful, for *actus legitimus non recipit tempus aut conditionem*. If it had been a disaffirmance by law, they must have gone down in *solido*; but now you see they have been tempered and qualified as the king saw convenient.

The fifth consideration is of that which is offered by way of objection; which is, first, that such grants have been usually made by consent of parliament; and secondly, that the statutes of subsidies of tonnage and poundage have been made as a kind of stint and limitation, that the king should hold himself unto the proportion so granted and not imposed further; the rather because it is expressed in some of these statutes of tonnage and poundage, sometimes by way of protestation, and sometimes by way of condition, that they shall not be taken in precedent, or that the king shall not impose any further rates or novelties, as 6 R. II. 9 R. II. 13 H. IV. 1 H. V. which subsidies of tonnage and poundage have such clauses and cautions.

To this objection I give this answer. First, that it is not strange with kings, for their own better strength, and the better contentment of their people, to do those things by parliament, which nevertheless have perfection enough without parliament. We see their own rights to the crown which are inherent; yet they take recognition of them by parliament. And there was a special reason why they should do it in this case; for they had found by experience, that, if they had not consent in parliament to the setting of them up, they could not have avoided suit in parliament for the taking of them down. Besides, there were some things re-

quisite in the manner of the levy for the better strengthening of the same, which percase could not be done without parliament; as the taking the oath of the party touching the value, the inviting of the discovery of concealment of custom by giving the money to the informer, and the like.

Now in special for the statutes of subsidies of tonnage and poundage, I note three things. First, that the consideration of the grant is not laid to be for the restraining of impositions, but expressly for the guarding of the sea. Secondly, that it is true, that the ancient form is more peremptory, and the modern more submissive; for in the ancient form sometimes they insert a flat condition that the king shall not further impose; in the latter they humbly pray, that the merchants may be demeaned without oppression, paying those rates. But whether it be supplication, or whether it be condition, it rather implieth the king hath a power; for else both were needless, for *conditio annektitur ubi libertas praesumitur*, and the word oppression seemeth to refer to excessive impositions. And thirdly, that the statutes of tonnage and poundage are but *cumulative* and not *privative* of the king's power precedent, appeareth notably in the three pence overplus, which is paid by the merchants strangers, which should be taken away quite, if those statutes were taken to be limitations; for in that, as was touched before, the rates are equal in the generality between subjects and strangers; and yet that imposition, notwithstanding any supposed restriction of these acts of subsidies of tonnage and poundage, remaineth at this day.

The sixth consideration is likewise to an objection, which is matter of practice, viz. that from R. II.'s time to Q. Mary, which is almost 200 years, there was an intermission of impositions, as appeareth both by records and the custom-books.

To which I answer; both that we have in effect an equal number of years to countervail them, namely, 100 years in the times of the three kings Edwards added to 60 of our last years; and *extrema obrunt media*; for we have both the reverence of antiquity and the possession of the present times, and they but the middle times. And besides, in all true judgment there is a very great difference between an usage to prove a thing lawful, and a non-usage to prove it unlawful: for the practice plainly implieth consent; but the discontinuance may be, either because it was not needful, though lawful; or because there was found a better means, as I think it was indeed in respect of the double customs by means of the staple at Calais.

Transcript of part of sir John Davis's manuscript argument for impositions by the crown, from Carte's History, vol. 4. p. 191.—[From the title to the printed treatise by sir John Davis on the same subject, it appears to have been written the latter end of the reign of James the first.]

THE king is the fountain of all justice, as well commutative as distributive. The first is exercised chiefly in the ordering and government of trade and commerce; wherein he is to do justice, or procure it to be done, not only to his subjects who make contracts real or personal within the land, but to his merchants also, who trade with foreign nations, and to strangers who traffick in his dominions. For the administration of commutative justice within the land, the king receives various profits, which grew first by way of imposition; as fines for original process to recover debts, fines for passing lands from one to another in his courts, and in common recoveries, and the silver *pro licentia concordandi*, the profits of the seals in his courts for all manner of writs, &c. nor is the taking of these and the like duties any breach of *Magna Charta*; having been imposed by the king long before that charter was made, and taken as a recompence for the charge of the crown in maintaining the courts of justice. There is the same reason for his charge in doing justice, and procuring justice to be done abroad to merchants, whose commerce is for the most part out of the land, being recompensed out of the merchandizes exported and imported, not according to the will of the merchant, or the pleasure of the people, but in proportion to the king's charge, which being best known to himself, it is fit that the recompence should be fixed by himself. All leagues, truces, and treaties of state, with foreign princes (in which the public trade and commerce of merchants is ever included) are made and concluded at his charge; he maintains a court of admiralty for deciding all marine causes, which generally concern merchants; his council of state is applied to, in case of injuries contrary to the sense of treaties; he is at a vast expence in keeping resident ambassadors in different courts, chiefly for procuring justice to be done our merchants; and in case of their being wronged and denied justice abroad, the king, by his prerogative, grants them letters of marque or reprisal, to right themselves; and if those injuries are multiplied or continued with an high hand, it is his office directly to denounce and make war on such prince or state, as refuses to do justice to his merchants. So king Charles had lately done against France. It was for this cause (as Appian says) the Romans began the first Punic war; and Cicero (a) affirms, that they frequently waged war for the injurious treatment of their merchants. The making of war and peace is an undisputed prerogative of the crown: he maintains a fleet, to protect merchants from spoil and piracy (b) (which the Romans thought a just reason for customs) at a charge too great to be defrayed by the poundage laid by Edward I. at the rate of three pence, though silver being then at twenty pence an ounce, the groat was intrinsically worth near a shilling, and it being levied at this last rate, in the time of Edward IV. (c) was found insufficient for the maintenance of his navy. The flow of money from the East and West Indies vastly enhanced the price of merchandize, and the charges of the crown, as well in all other articles as in that of the royal

navy. Hence arose a necessity of new impositions, it not being fit, that the king's charges, in supporting the trade of merchants, should be unlimited and infinite, and the duty on merchandize be stinted and restrained to such a proportion only as the subject shall be pleased to grant him. Subjects may live as privately as they please; but a king, by reason of the majesty of his estate, cannot well abridge his charge, and would be in a poor situation, if he had no power of himself, without their leave, to improve his revenue.

As he protects the merchants, and gives them convoys at sea, he grants them safe conducts at land (no other being allowed by the law of nations, or acknowledged by *Magna Charta*) and receives their ships into his harbours. The king is the *custos*, or guardian, of the whole realm, but he is more particularly lord of the ports, not only of the *Cinque Ports*, where he appoints a warden to exercise his jurisdiction, but of all the rest in the kingdom; and our kings have ever enjoyed the prerogative of opening and shutting them at their pleasure. In the reign of Edward III. great part whereof was spent in war, there are several petitions in the rolls of parliament for opening the sea, when it was shut by his prerogative; yet he never opened it again, without laying an extraordinary imposition upon merchandize. This prerogative was founded on excellent reason; for commerce is not to be held with all persons. Else enemies might discover the secrets of the realm, and corrupt religion or the manners of the people. Nor are all things fit to be exported, particularly such as the kingdom cannot spare, or may be of advantage to the enemy, as corn in a time of dearth, warlike stores in war, &c. Embargos are of the same nature with the stopping of ports, and equally appropriated to the king, being an incident annexed to his prerogative of making war and peace. When war is denounced, all trade is stopped between the nations engaged therein; and if a king can stop it, he must of course have a power to open it, and lay reasonable impositions on merchants for doing so. It is a rule in law, he that may do more may do less; and he, that can forbid people to trade or pass at all, may dispense with the prohibition, and give them leave to traffick under certain conditions. Our kings have forbid (d) trade, sometimes generally, sometimes between us and particular nations, sometimes for particular merchandizes only; of all which there are examples enough in our records and histories. All companies of merchants are instituted by the king; and he that gives their privileges may likewise prescribe the terms, on which they are to enjoy them, exclusive of others. The king is lord of the sea about this island, not only as to jurisdiction and protection, but as to property (e). Hence all land drained from the sea belongs, by the common law, to the crown (as Stamford (f) says) *de jure gentium*; and all seas belong to the next potentate, at least so long as they are formidable: and all navigable rivers, being like arms of the sea, so far as the tide floweth. Hence, antecedent to any statute, the king (g) might restrain all his subjects, of

(a) Orat. pro lege Manilia.

(b) Pliny's N. H. lib. xix. c. 4.

(c) Stat. 12 E. IV. c. 5.

(d) See Rot. Parl. 2 E. II. m. 18. Rot. Fin. 2 E. III. m. 17.

Claufr. 20 E. III. m. 3. d. 17 H. VI. in Scacc.

(e) So Baldus affirms, *De jure gentium, distincta esse dominia in mari, sicut in terra arida—mare attribuitur terrae circumstanti.—Podagium in mari debet solvi, sicut in terra, si sit impositum per dominum maris*; and other learned civilians assert, that the lordship of the sea contains in it, *jus navigandi, jus piscandi, et jus imponendi vestigia pro utroque.*

(f) Book of prerogative of the crown.

(g) 22 Affis. p. 93. Dier. 119. a. See Writs.

what quality soever, from going beyond sea, as *Edward I.* did in the 22d year of his reign; and the like prohibitions were (b) made in those of his successors. If he allows merchants to pass to and fro, to come in and out of his streams and ports, he may certainly prescribe the conditions, and what duties they shall pay. Trade was carried on by the *English* many hundreds of years, before there was such a thing known as an house of commons: it was carried on with so great profit, that our riches served for admiration to other nations, even to the *Normans* at the time of the Conquest: but if our kings had not the same authority, as other princes, both in commerce, and in impositions, it could never have been carried on with advantage. They could not without it have held the balance of trade upright, or have preserved an equality between their own subjects and foreigners. Our neighbours might otherwise drain off all our wealth, and ruin our trade at their pleasure: and their princes, having the sole right to lay impositions, might manage the market so, that their subjects should sell dear, and buy cheap, unless our kings had the same powers to prevent the ill effects of their measures, and the ruin of our commerce. Thus when the state of *Venice* laid a ducat upon every hundred weight of currants carried out of their dominions by the *English* merchants, queen *Elizabeth*, by a special patent, in the 12th year of her reign, enabled her merchants trading to the *Levant*, to levy a noble upon every hundred weight of currants brought into *England* by any merchant stranger. Thus when the *Hanse Towns* had got the emperor to banish all *English* merchants out of *Germany*, the same queen caused their house called the *Steel-yard* to be seized, forbade them to traffick with any of her subjects, and ordered their merchants to quit *England*, the same day that the *English* were to depart out of the empire. Nothing is more evident, than the necessity of our kings having the same power, in impositions as well as commerce, as other princes; they always exercised it well, and there was no danger of their abusing it, whilst the best part of their revenue depended thereon: and whoever will consider, how light, easy, reasonable, and calculated for the benefit of trade, the impositions of our kings were, must be allowed an uncommon measure of public spirit, if he is very fond of the change into heavier, because they are parliamentary impositions.

These are some of the reasons that may be assigned for the royal prerogative in point of laying impositions, which all monarchs enjoyed by the law of nations, and which the civil law considered as so inherent in the scepter, that it could not be taken away without the destruction of the scepter. In fact, it had been always exercised in this island; the *British* princes, whose territories were situated on the sea, laid (as *Strabo* says) heavy duties on the native commodities, which the *Gaulic* merchants transported hence to their own country: and some pieces of the tribute money paid to *Cunobeline*, with his image and superscription, are still preserved. The *Romans* laid the like impositions; the power of laying them was incident to the imperial authority; and when the empire was overrun by the *Goths* and other northern nations, the princes thereof succeeded to, and exercised the same right, in all the countries which they conquered. The *Saxon* kings did the same here: and even *Magna Charta* attests, that there were ancient and right customs paid by merchants, before the making of that charter, and before an house of commons was in being. These customs were indeed but small; such as half a mark on a sack of wool, or 300 woollfells, a mark on a last of leather, those on tin and lead were proportionably easy: and when king *John* laid 8d. a ton on wine; and *Edward I.* in his *Carta Mercatoria*, laid 3d. in the pound upon merchandize imported by strangers, generally called the *petit* custom, with an increase of all other duties on them; the one was as much a tonnage, and the other a poundage, as if higher rates had been imposed; and the question is only about the king's right in the thing itself, not about the quantum of the imposition. Nor was the difference in point of the rate or quantity anything considerable, for a poundage of 3d. in those days was more worth to the crown, than that of a shilling now; and the duty of two shillings a tun upon all wine imported by strangers (which *Edward I.* imposed by the same charter) was, each shilling weighing then as much as three now, double the value of the present tonnage. Those who were for stripping the crown of this branch of its authority, objected to *Edward's* charter in this point, that it was suspended by his successor's writ (i), in the 3d year of his reign, and in the 5th repealed (k) by ordinance: but this was done not by the king and parliament, but by certain rebellious barons, who assumed the government of the realm, and called themselves *Ordainers*. It is well known, how turbulent a reign this was, and how weak a prince sat upon the throne, scarce ever master of himself, and so distressed by this violence of the barons (several of whose ordinances were treasonable) that he was forced to take up large sums of money by way of loan (l) from the merchants, which being never repaid, the merchants received thence greater detriment, than they would have done by paying double the poundage imposed by his father. But no sooner did *Edward III.* get possession of the crown, than (m) he received his grandfather's charter, and ordered by his writs, the poundage

and other customs therein contained to be levied to his use, notwithstanding the ordinances made, not by the king his father, but *per quosdam magnates*.

Edward III. was a great prince; and being embarked in expensive wars during the most part of his reign, he put extraordinary duties, sometimes of 4 s. sometimes 5 s. upon wool, and the like upon other commodities. This gave occasion to several petitions of the commons in parliament, upon which a greater stress hath been laid than they deserve. It doth not appear, that these petitions were of right, but rather of grace and favour; they are far from inferring, either that the people had received wrong, or that the king had no right to lay impositions. It never behoved any prince more, than *Edward*, to be well with his people, to whom he was obliged to apply every year for the support of his wars; he was infinitely careful in this respect: and his answers to their petitions were generally gracious, but wary and circumspect. On some heads he was silent; on others, his answers were general or doubtful; sometimes he granted them in part, for a certain time, and on condition he received a greater recompence; nor did he ever remit any imposition, without receiving a subsidy of more considerable value. In his 14th year (n), the commons prayed him not to take above the half mark on a sack of wool, nor more than the old customs on lead, tin, and leather. In his answer, he granted their request, not for tin or lead, but only for wool and leather; yet this grace was not to take place, till after the *Whitsontide* to come twelvemonth; it was granted but in part, to *Englishmen* only, not to foreign merchants: and yet though all these new impositions were to continue for above a year, he got a parliamentary grant, not only of 20,000 sacks of wool, but of the 9th lamb, the 9th fleece of wool, and the 9th sheaf of corn, of all persons, both clergy and laity, throughout the kingdom. In his 29th year, (o) the commons wanting to get the 40 s. duty, laid on a sack of wool, to be taken off, it was agreed in parliament, that the king should have a greater subsidy out of wool and leather for six years, *so as, during that time, he laid no other imposition or charge upon the commons*. This is evidently a conditional agreement (p), and the people would scarce have bought it so dear, if the king had not a right to lay them; and if he suspended his power of imposing for six years, it was in consideration of a recompence of greater value. The punishments of lord *Latimer*, *John Pechy*, and *Richard Lyons*, in the fiftieth of this king, when through age and grief at the *Black Prince's* death, he was become weak, sickly, languid, melancholy, and almost stupid, made as little to the purpose of those who urge them against the royal power in impositions. *Pechy* had got a patent, that none should sell sweet wines in the city of *London*, but himself, his deputies, and assigns; and under colour thereof, extorted ten groats for every pipe of sweet wines sold by others within the city; it doth not appear that he had any warrant for it from his patent, and his being punished for abusing it, and doing things of his own head, is no argument against the king's right of laying the like imposition. *Latimer* had, of his own authority, laid several impositions on merchandize at *Calais*, to the great decay of the staple there. He had likewise played the stock-jobber in buying the debentures, tallies, and ticquets, due from the king to his soldiers and pensioners, at a great discount, giving very little to the parties, and yet, in deceit of his majesty, had an entire allowance for them in the *Exchequer*. He had also defrauded the king of the pay sent to his forces in *Bretagne*, had sold a large quantity of provisions for his army there, converting the money to his own use; and had delivered up the towns of *S. Sauveur* in *Normandie*, and *Becherel* in *Bretagne*, to the enemy, not without the suspicion of corruption and treason. He was censured for all these crimes in the grofs, so that nothing can be drawn thence against the right of the crown in laying impositions on merchandize; especially since *Latimer* was charged with laying the impost at *Calais*, without any warrant, and purely of his own authority. *Lyons*, a farmer of the customs, was accused (q) of setting on wool and other merchandize, certain new impositions without assent of parliament, converting them to his own use without controul, the lord treasurer not being acquainted therewith; and of assuming to himself in divers other things, as a king. He pleaded indeed, that he laid them by the king's command, but he produced no warrant, nor could he have any without the treasurer's knowledge: and he was justly punished by fine, ransom, and imprisonment. The king's right could not be any ways affected by this sentence on a man, who had acted of his own head; especially since his charge was, 'that being but a subject, he had taken upon him, as a king, in divers things, particularly in laying impositions;' which intimates sufficiently, that a king might do it, but not a subject. This is still more plain in the bill exhibited by the commons in this parliament (r), praying, 'that those who should set new impositions by their own authority, accroaching to themselves royal power, might have judgment of life and member;' than which there cannot be desired a plainer acknowledgment, by parliament, that the setting of impositions belonged to the crown, and was a mark of sovereignty and royal power.

(b) 4 E. III. 21 E. III. 16 R. II. 17 H. VI. (i) Claus. 3 E. II. m. 23. (k) Rot. Ordinat. 5 E. II. (l) Rot. Fin. 11 E. II. m. 12. (m) Rot. Fin. 2 E. III. m. 30. (n) Rot. Parl. 14 E. III. c. 21. (o) Rot. Parl. 29 E. III. n. 11. (p) The like conditional agreements were made in 6 E. III. Rot. Parl. n. 4. 13 E. III. Rot. Parl. n. 5. 18 E. III. Rot. Parl. n. 20. 36 E. III. Rot. Parl. n. 26. In 25 E. III. Rot. Parl. n. 25, 26, 27. the commons petitioned against an excessive imposition on woollfells, and desired that only the old custom be paid: the king's answer was, *Ancient customs ought not to be withdrawn*. In 38 E. III. (Rot. Parl. n. 26.) they petitioned for the repeal of an imposition of ten groats on every sack of wool at *Calais*, and of all unreasonable impositions; an answer was given to the last of these points, but none at all to the former. In 6 E. III. (Rot. Parl. n. 4.) on a petition for the remitting of impositions, the king said, 'He would assent no such tallies for the future, but such as had been in the time of his ancestors, and as it ought to be by reason.' In 13 E. III. (Rot. Parl. n. 13.) there was a petition against a maletolt of wool: but no answer was given. (q) Rot. Parl. 30 E. III. n. 17, 18, 19, 20. (r) Ibid. n. 192.

Mr. Hakewill's argument in the lower house of parliament, in 1610, against impositions by the crown. (a)

MR. SPEAKER:

The question now in debate amongst us is, Whether his majesty may, by his prerogative royall, without assent of parliament, at his own will and pleasure, lay a new charge or imposition upon merchandizes, to be brought into, or out of this kingdom of England; and enforce merchants to pay the same.

I MUST confesse, that when this point was first stirred amongst us, and that wee, not contented to seeke redresse for the excesse of the present impositions, resolved to proceed farther, by calling his majesties right of imposing into question, I was very sory: for I saw we were then in a faire way to have obtained a very great abatement of the impositions that now are; and besides, we had his majesties promise never to lay any more but in parliament time, by the advice and free consent of his subjects, repaying hither from all parts of the realme. This hope of a present ease, and gracious promise for the time to come, gave me, I confesse, a full satisfaction; especially, seeing I was confidently perswaded, that his majesties right to impose was very cleere and not to be disputed; and that therefore by drawing into question the right, wee might give his majesty just occasion to withdraw from us his gracious purpose of the present abatement, as also his promise for the time to come. For, syr, when the case of *Bates*, who as you know was called into question for refusing to pay the imposition laid upon currants, was argued in the *Exchequer*, in which case his majesties right to impose was solemnly disputed, and there resolved for his majesty, I was then present at all the arguments both at the bar and at the bench; and I doe confesse

Flaming Ch.
Bar. Clarks.
Savil.

that by the weighty and unanswerable reasons, as I then conceived them, of those grave and reverend judges, sitting in their seate of justice, I was much perswaded. But by those many records vouched by them, I was altogether overcome, and as it were vanquish't to yeeld to them; for syr, *ratio suadet, auctoritas vincit*. But though I were then, and when the question was first moved in this house, very confident, yet as you shall perceive anon, I was not very constant in that opinion; for being, amongst others, imployed by this house to make search in the *Exchequer* for records, which, by the practise of former ages, might guide our judgements in this weighty point, and having diligently collected the arguments made in the *Exchequer*, and not only so, but compared my owne collections with reports thereof made by divers other of my friends, and finding that some of the records urged in those arguments were untruly vouched, and many misapplied, I then began to stagger in my opinion, and presently fell to examine the weight of the reasons which had been alledged, which in my poore censure, I found not of strength sufficient, without the full

concurrence of cleere presidents of former times, to maintaine the judgement given, or my opinion grounded thereupon. And therefore, syr, in love to the truth I did forsake my former opinion as erroneous, and do now embrace the contrary, that is, that his majesty hath no right to impose, and so am now become a convert. Those reasons that moved mee thus to change, and the weakenesse which I discovered in the reasons alledged against the opinion which I now hold, I will, with your patience, open unto you, and will therein follow the commandement of *Christ* to *Peter*, being converted, seeke to convert my brethren.

As touching the judgement in the *Exchequer* standing yet in force, so often cast as a block in our way, though I much reverence the persons of those yet living, and the memory of those that are with God, who gave the judgement: yet seeing (as I hope I shall bee able evidently to prove) the same to bee against the great charter of our liberties, I can esteeme no otherwise of it than the statute of 25. *Ed. 1. cap. 10.* pronounceth of all such judgements; that is, that it is void and to be held for nought. Thus much I thought good to say by way of preamble or introduction to the matter. Now, by your favours, I will enter into the debate of the question; in handling of which I will purposely avoid the repetition of any thing that hath been spoken by any man that hath argued before, as knowing in what presence I speake. That I may the better convey my selfe through my argument, and be the better conceived of you that are to heare me, I will divide that which I have to say into certain parts, which I will prosecute in order.

First, I hold it necessary to consider, whether custome were due to the king by the common-law.

Secondly, admitting it to bee due by the common-law, whether it were a summe certain, not to be increased at the kings pleasure or otherwise.

Thirdly, supposing that by the common-law the king might, by way of imposition, have increased his custome at his own will, by his absolute power, without assent in parliament, whether or no hee bee not bound to the contrary by acts of parliament. In the handling of which part, I will consider the strength of every act of parliament hitherto vouched to this purpose, answering, as I goe, such objections as have been made against those statutes by such as have maintained that the king is not bound by them. I will also add a statute or two as yet not remembered by any.

Lastly, I will discover unto you the weaknesse of such reasons as have been made in maintenance of the kings right to impose.

In the prosecuting of which parts I will, as occasion is offered, give some answer to that which hath been last spoken; as knowing it to be expected at my hands.

By Sir Robert
Hitcham.

(a) This argument was printed in 1641, with this title, 'The Libertie of the Subject: against the pretended Power of Impositions. Maintained by an argument in parliament an. 7. Jacobi Regis. By William Hakewill, of Lincolns Inne, Esq.' It was preceded with the following address from Mr. Hakewill to the reader. 'Being very sensible of a great injury lately done mee, by the extreme false printing of a small treatise of my composing, stoln out without my consent, and hearing accidentally that some part of this also had passed the presse, I thought good for the preventing of the like wrong to stay the forwardnesse of the printer untill I had reviewed and corrected it by mine owne notes. For my part, I should have been contented altogether to have restrained it, if I might; but now seeing it must abroad, I shall not bee ashamed to let it beare my name, and owne the errors of it my self (those of the presse excepted) though heretofore it had gayned so much reputation by some, as it was attributed to a worthier author. Some there are yet surviving that heard this argument about thirty yeeres since in the commons-house of parliament; but it hath now extended itselfe beyond the probable proportion of a speech or argument, by the insertion of many records and acts of parliament more at large, which, at the delivery of it, were but merely quoted. The endeavour of it is to prove, that the just prerogative of our kings never warranted them to raise monies at their pleasure, by laying a charge on merchandize to bee exported or imported, without assent of parliament. But, on the contrary, the settled lawes of the land, the presidents of former ages, the acts of our most necessitous and powerfull princes, and indeed every thing requisite to make the truth apparent, doe as it were unanimously consent to discharge us of this unjust and heavy burthen. And you shall see herein, how the policy of active princes hath by many waies attempted to undermine those fortifications, which the wisdom of our ancestors hath raysted to maintaine themselves from this kinde of assault. You shall see with how great difficulty their prevailing was withstood. And (which is the glory of truth) you shall finde those designs, which were laid to overthrow our right, mainly to make for the evidence and confirmation of it. For, whatever unjust impositions were either exacted by a pretended lawfullnesse, or set up by a commanding power, were by complaint in parliaments presently following taken down, and remain on record as (witnesses against themselves) unlawfull, and against our libertie. These reasons and arguments of mine (how meane soever) those times, wherein I urged them, accepted favorably; and since, in their private passage in manuscripts, were entertained in many judicious hands, which made mee somewhat enlarge the conceit that before I had of them. And now seeing necessitie enforceth mee to make them more publique, I must adventure them to the censure of these nice times. Beneficiall (happily) they may be to some, prejudiciall I hope to none. In which confidence (having the leave of authority) they have likewise my leave to goe abroad.'

Vale.

W. H.

There are also prefixed the following heads of the argument:

1. That there was ever some custome due to the king by the common-law.
2. That it was a sum certaine by the common-law.
3. That all the revenues which the common-law giveth to the king (out of the interest of the subject) are certaine, or reduceable to a certainty by some legall course, and none left to the kings pleasure.
4. The reasons why the law requireth such certainty in those revenues which the king hath out of the interest of the subject.
5. Examples of revenues given by the common-law to the king, out of the interest of the subject, and that they are all certaine.
6. Answer to an objection, that the king may lay impositions upon extraordinary occasions.
7. Arguments drawn from the actions of our kings, that they had no power to impose.
8. Arguments drawn from the forbearance of our kings to lay impositions, notwithstanding their urgent occasions.
9. The difference between the presidents urged, of impositions laid by the ancient kings, and those which are now laid.
10. A particular answer to the imposition of 3d. in the pound laid upon merchant-strangers by *Charta Mercatoria*, 31 *Ed. 1.*
11. The urgent occasions which *Ed. 2.* had to lay impositions, and yet how he forbore.
12. The severall policies used by *Ed. 3.* for the introducing of the power of imposing. 1. Impositions taken by colour of a voluntary grant from merchants. 2. By way of dispensation with penall lawes. 3. By way of ordinance in parliament. 4. By colour of a loan by merchants. 5. By grants of merchants for liberties granted to them.
6. By expresse and direct commandement; with severall answers to all those severall waies.
13. In what statutes impositions are mentioned after *Edw. 3.* time, untill *Qu. Maries*; and upon what occasions, and how to be interpreted.
14. The signification of the words *impositio*, *toll*, *maletoll*, *custuma* & *consuetudo magna* & *parva*.
15. No imposition laid from *Ed. 3.* time till *Qu. Maries*.
16. What urgent occasions all the kings from *Ed. 3.* till *Qu. Maries* time, had to lay impositions, and yet did it not. *Rich. 2. Hen. 4. Hen. 5. Hen. 6. Edw. 4. Hen. 7. Hen. 8. Edw. 6.* with a corollary of all those times and occasions.
17. The impositions laid by *Qu. Mary*, and how answered.
18. Admitting the kings had power by the common-law to lay impositions, yet how they are barred by statutes.
19. *Magna Charta*, cap. 30. urged against impositions, and the objection made against it, answered. 1. Objection, that it extendeth onely to merchant-strangers.
2. That it was made onely against taxes within the land. 3. That by the exception in the end of the statute, the kings prerogative is saved.
20. The statute *de Tallagio non concedendo* urged, with the answers to the objections made thereunto. The exposition of the words *tallage*, *ayde*, *subsidie*.
21. The statute of 25 *Ed. 1. cap. 7.* urged against impositions, and cleared from objections: 1. That it is against the excesse of impositions, and not against the right.
2. That it is onely against impositions on wools.
22. The statute of 14 *Ed. 3. cap. 21.* urged against impositions, and cleared from objections. That it extendeth onely to impositions within the land, and not upon merchandizes, answered, with an exposition of the word *charge*.
23. Answers to the reasons urged in maintenance of impositions: 1. That because it cannot appeare that the ancient customes were set by parliament, therefore they were imposed by the king. The antiquity of parliaments.
24. Answer to the second reason urged for impositions, that the king may totally restraine importation and exportation, and therefore may restraine *sub modo* by laying impositions.
25. Answer to the third reason, that the ports are the kings, and that he may open and shut them on what conditions he pleaseth.
26. Answer to the fourth reason, that the king is bound to protect merchants, and safeguard the seas, and that therefore he may lay moderate impositions, for raising of money to defray his charges.
27. Answer to the fifth objection, that all forreign princes have power to impose; and if our king should not have the like, it might be very inconvenient to this state.
28. A summary conclusion of the whole argument.

First then to consider whether there were by the common-law any duty belonging to the king upon merchandize to be carried into or out of the kingdom, known by the name of custome. Though the maintenance of custome to be due by the common-law be a point of such consequence to them that maintained the kings right to impose, as without the upholding of which their opinion, as I conceive, is not so much as colourably to be maintained, and that to maintain the same, it be not at all necessary to induce my conclusion; and although to admit it, it may seem perhaps no good policy of argument, but rather a great disadvantage to me to admit that, without which the contrary part cannot uphold their opinion, and which being admitted cannot make any thing for me; yet because we are here not as arguers at the bar, but as judges in a high-court, and that all our ends tend to the discovery of the truth: I will therefore not only admit it, but will maintain it as well as I can.

That custome is due by the common-law I collect, first by the name thereof, for though at this day it bee (and so hath bene for more then 350 yeeres, as I shall have occasion more fully anon to open unto you) called in our law-Latin *Custuma*, yet in ancient time it had no other name here amongst us (for I meane not to wander into foreign-learning) then *consuetudo*, as may appeare by the statute of *Magna Charta* cap. 30. *Per rectas & antiquas consuetudines*; for I shall anon directly prove unto you, that *consuetudo* in that place is not to be understood an usage, as hath been said, but in that sense which I take it. This name *consuetudo* in the same sense is also found in many ancient records brought into this house upon the late search. That this name then *consuetudo*, which implies an approved continuance without a known beginning, should by the common-law be given to this revenue more then to any other revenue belonging to the king; nay, that this terme, which is the common and generall name to all common and approved usages of what nature or kinde soever, should be applied to this dutie rather then to any other amongst all the ancient usages and customes which the common-law imbraceth, cannot but denote the great antiquity thereof, and, more then so, the allowance and approbation thereof by the common-law; for doubtlesse, if, beside the antiquity of this dutie, the common-law had not also allowed the reasonableness of it, and in a manner the necessity of it, it would never have denoted it unto us by this name of excellency above all other customes which require reasonableness as well as antiquity. Therefore doubtlesse this duty, thus favored, is a childe of the common-law. Nay farther, it is of the very essence of a custome to have his only beginning by allowance of the common-law; for that, which beginneth by private contract of partie, or by act of parliament, and dependeth not wholly upon the allowance of the common-law, by one of which three waies all things considerable in law have their commencements, cannot bee called or bee a custome, in name or deede. Moreover, considering that this custome is not limited to any one place within the realme, wee shall so little neede to be curious in affirming it to bee due by the common-law, as wee may boldly pronounce it to be part of the common-law it selfe. Thus you see, that the very name *consuetudo* proves custome to bee a dutie by common-law. To this may bee added, that *Magna Charta* cap. 30. which statute was made little more then 150 yeeres after the Conquest, termeth this not only *consuetudo*, which, as I have said, implies antiquity beyond all remembrance of a beginning, but *antiqua consuetudo*; not onely custome, but old and ancient custome. And in comparison to this old custome due at common-law, the custome upon staple commodities, given or increased by act of parliament 3 E. I. not printed, was called *nova consuetudo*: before the making of which statute of 3 E. I. you may further see, that custome was due; for an. 52. H. 3. in the statute of the *Exchequer*, printed, you may read, that the collectors of the custome of wools were to yeeld their accompt twice every yeere into the *Exchequer*. But that, which most of all moveth me to believe that this duty was and is due by the common-law, is this; that in all cases where the common-law putteth the king to sustaine charge for the protection of the subject, it alwayes yeeldeth him out of the thing protected some gaine towards the maintenance of the charge: as, for the protection of wards lunatiques and ideots, the profits of their lands; for the maintenance of the courts of justice, it giveth him fines for purchase of originall writs, and fines *pro licentia concordandi*, which in supposition of law are no other then fines paid for not proceeding according to the surety by pledges put in upon purchase of the originall, and for troubling without cause the kings justices, who are maintained in their places at the kings charge. There are many the like profits of court, given by the common-law to the king for the maintenance of his charge in the administering of justice.

This observation, which might be further proved by divers other instances in things of other nature, maketh me to think, that because the common-law expecteth that the king should protect merchants in their trades, by maintaining, repairing, and fortifying the havens at home; by clearing the sea of pirates and enemies in their passage; and by maintaining ambassadors abroad to treat with forreigne princes upon all such occasions; that it also giveth him out of merchandizes exported and imported, some profit for the sustentation of this publique charge. Otherwise were the law very unreasonable and unjust. So as to prove, that by the common-law custome is due to the king, I shall need to say no more; especially considering it hath not onely been yeilded to, but proved by those, which maintain a contrary conclusion. I will therefore proceed to my second consideration: whether that profit upon merchandizes, which the common-law for these respects gave unto the king, were a duty certaine, not to be increased or inhaunced at the kings will and pleasure, without a common assent in parliament; or otherwise, whether the common-law hath left an absolute power in the king, to demand in this case more or lesse at his owne pleasure, and to compell his subjects to pay it? The resolving of which question will, as I conceive, make an end of this controvercie between us; for what are these impositions which wee complaine of, other than the enhauncing of the custome by the kings absolute pleasure?

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That this duty given by the common-law, as I have proved, unto the king, was and is a duty certaine, not to be enhaunced by the king at his owne pleasure, without assent in parliament, I hope I shall be able cleerly to prove unto you: in maintenance of which, I will use some arguments of direct prooffe, and others of great presumption and probability. And first, I lay this as a ground, which will not be denyed me by any man; that the common-law of England, as also all other wise lawes in the world, delight in certainty, and abandon incertainty, as the mother of all debate and confusion, than which nothing is more odious in law: and therefore the rule is, *quod certum est retinendum est, quod incertum est dimittendum*; nay further, *quod incertum est nihil est*. This is the censure of law upon all the acts of men, which fall under the judgment of the law. If then the law so judge of the acts of men, holding them for nought and voyde, that are incertaine; how much more then doth the law require certainty in her own acts, which are to binde all men? And if in any of the acts of law certainty be to be specially expected, most of all is it requisite that bounds of limitation and certainty be set between the king and his poor subject, between the mighty and the weak, between the lion and the lamb. And if in any case between the king and his subject more than other this certainty be required, most of all it is requisite in cases where the common-law giveth the king a perpetuall profit or revenue to be raised out of the interest and property of his poor subjects estate, either in lands or goods. If in all other things the law, as I have said, and wherein I suppose you have yeilded to me, doe require certainty and limitation, and onely in this case where it is most requisite, it hath omitted and neglected it, we must conclude the law to be most unreasonable, improvident, and contrary to it selfe; which to say, were to conclude it to be no law. Out of these grounds I may then in my opinion safely and with some confidence deduce and maintain this position; that the common-law of England giveth to the king, as to the head of the common-wealth, no perpetuall revenue or matter of profit out of the interest or property of the subject, but it either limiteth a certainty therein at the first; or otherwise hath so provided, that if it be uncertaine in it selfe, it is reduceable to a certainty onely by a legal course, that is to say, either by parliament, by judges, or jury; and not by the kings own absolute will and pleasure. Though this position be grounded upon those sure foundations, out of which I have, as you perceive, drawn it, and needs no farther proof; yet because you shall see how plentiful the truth is in reasons to maintain it selfe, I will further open unto you the particular reasons of this position, which are these.

First, the law requireth certainty in matter of profit, between the king and the poor subject; because to make any man judge in his own case, especially the mighty over the weak, and that in a point of profit to him that judgeth, were to leave a way open to oppression and bondage.

Secondly, because by reducing it to a certainty, the king may know what certainty to expect; that so he may order his charge accordingly.

Thirdly, that the subject may know likewise what he is to pay, that so he may know certainly what shall remaine to him as his own.

Finally, that the king may not depend upon the good will of his subject for his revenue, seeing the law expecteth he should beare the charge, but may know in certainty what to claime as due to him, and may accordingly compell the subject to pay it; and that the subject may not be under the kings absolute power to pay what the king pleaseth, which may perhaps extend to the whole value of the merchandize.

You see in generall, how the law, by requiring certainty in matter of profit between the king and the subject, preventeth many mischeifes, which would fall out if the law were otherwise; and therefore without more saying, I might here conclude, that custome, being due by the common-law, was and is a sum certaine, not to be increased at the kings pleasure by way of imposition. But because there are many other revenues due to the king by the common-law, as well as custome; if they all, or as many as we can call to minde shall fall out to bee, as I have said, summes certaine and not subject to bee increased at the kings will, this will bee a forcible argument, that custome is likewise certaine and not to be inhaunced at the kings pleasure; for, this argument drawne à simili is of great force, and the most usuall of any other in debate of things doubtfull in law. *Quæ legibus decisa non sunt, iudex ex his quæ decisa sunt statuet, & de similibus ad similia procedat*. May it please you to consider in this respect other revenues, which the common-law of this land giveth the king; and according to the rule, to decide that which is in question, by the same rule and measure, by which other things of the same nature have been decided and ordered. The common-law giveth the king a fine for the purchase of an originall writ. Is it certaine? It is, and ever hath been. If the debt or damages demanded amount to above forty pounds, the fine is, and ever hath been, fixe shillings eight pence, and no more; if to a hundred pounds, then ten shillings, and no more. May the king increase this fine at his pleasure? There is no man that will say he may. There is a fine due by the common-law, *pro licentia concordandi*. Is it not certainly known, and so hath alwayes been, to be the tenth part of the land comprised in the writ of covenant? And is not also the post-fine thereupon due certainly known to be once and a halfe as much more as the fine *pro licentia concordandi*, or pre-fine; as for example, when the pre-fine is ten shillings, the post-fine to be fifteen shillings. And can the king demand any more of the subject? So likewise, when, in a writ of right, the demandant, alledging the seisin of his ancestor, will not be compelled to prove the seisin alledged, is he not to tender to the king a summe certain of a demy-mark, to have this benefit? Was it ever more or lesse? Or can it now be more, if the king would? These, amongst many others, are duties belonging to the king by the common-law from the subject, for the main-

That custome due by common-law, was a sum certaine.

That all the revenues which the common-law giveth to the king out of the interest of the subject, are certain, or reduceable to a certainty by a legal course; and none left to the kings pleasure.

The reasons why the law requireth such certainty in those revenues.

Examples of revenues given by the common-law to the king, out of the interest of the subject; that they are certaine.

maintenance of his charge in the administration of justice, which the civilians call *vestigal judicarium*. There are also in divers other cases duties certain, belonging to the king by the common-law: as for example, the reliefe for an earldome is certainly knowne to be a hundred pounds, for a barony a hundred markes, for a knights fee a hundred shillings; all which in the statute of *Magna Charta*, cap. 2. are called old and ancient duties. This is *vestigal patrimoniale*; of which sort I could produce many others, all which have like certainty. Nay, there is one duty well known to us all, which the common-law giveth to the king; and is in his nature a custome (our very case) in which the king is bound to a certainty which he cannot exceed; and that is *prifage*, a duty given by the common-law to the king, upon every ship-loading of wine brought into the kingdom by *English* merchants; and is one tun of wine before the mast, and another behinde. I am unwilling to trouble you with any more particulars of this kinde. But let any man shew me one particular to the contrary, and I will then yeeld, that my position, being false in one, may be in more: but till my position hath been in this point infringed, this generall concordance of the law in all these particulars is argument enough for me, without having alleaged other reasons, to conclude, that custome being, as all these are, a revenue due to the king by the common-law, arising out of the property and interest of the subject, is, as all these are, limited and bounded by the common-law to a certainty, which the king hath not power to increase. *Ubi eadem ratio, eadem lex*. It may perhaps be here objected, that the ayd paid to the king upon the knighting of his eldest sonne, or marriage of his eldest daughter, was by the common-law uncertaine; and that the king did take more or lesse at his pleasure, untill he was bound to the contrary by statute. To this I make divers answers. Though it were indeed a summe uncertaine, yet the common-law did in some sort give it a limitation; for it is by a speciall name called *reasonable ayd*: so, as if the summe demanded doe exceed reason, it became from a *reasonable ayd* an unjust exaction. Besides, this revenue was a thing happening very rarely, and therefore the certainty thereof not so much regarded by the law. And yet it is to be observed, how the frame of this common-wealth could not long indure uncertainty even in this casuall revenue; but it was reduced to a certainty of twenty shillings upon a knights fee, and twenty shillings upon every twenty pounds soccageland, by the stat. of *West.* 1. cap. 35. 3. *Ed.* 1. If in this casuall revenue they were so careful to be at a certainty, to avoid unreasonable exactions, as the words of the statute are, how much more carefull would they have been, for the same cause, to have reduced the great and annuall revenue of the custome to a certainty, if they had not thought it to have been certaine by the common-law, or limited by statute-law before that time made? But, sir, that, which I rely upon for answer to this objection, is this. Reasonable ayd was and is by the common-law due as well to meane lords as to the king; but meane lords were not limited to a certainty, otherwise than in generall, that it must be reasonable, as I have said. Therefore to limit the king any further, was no reason: and this answer may be given for all uncertaine revenues belonging to the king, the like of which meane lords have of their tenants; for the uncertainty of which there may also be given especiall reason; because these duties first began by speciall contract and agreement between the lord and the tenant, and not directly by operation of the common-law, and so were certain and uncertain as they did at first agree. And therefore you may be pleased to remember, how in laying my position I was wary to say, *that such revenues, as are due to the king as to the head of the common-wealth*, (by which I purposely excluded such revenues as are common to him with other meane lords) *are alwayes certaine*.

I am now according to promise, and in maintenance of a second part of my position, to shew you, *that where the common-law giveth the king a revenue not certaine at the first, that is alwayes reducible to a certainty by a legal course, as by act of parliament, judges, or jury, and not at the kings pleasure*. Every man, that by his tenure is bound to serve the king in his warres, and faileth, is to pay, according to the quantity of his tenure, a fine by the name of *escheage*. This cannot be assayed but in parliament. Upon forfeitures for treason, or otherwise, to the king, though it be a kinde of a certainty that the law giveth, in giving him all the estate of the party convict, both in goods and lands, or in goods onely, as the case is; yet for reducing it to a more expresse certainty, the law requireth, that it be found by office. *Wayfe, stray, wreck, treasure-trove*, and such like, are no lesse certaine; for the king hath the things themselves in kinde. Fines for misdemeanors are alwayes assayed by the judges. Amercements in all cases are to be assayed by the country, and not to be assayed by the king; though the forme of the judgement be, *et sit in misericordia domini regis*, in the kings mercy, *pro contemptu predicti*. Nay, though for punishment of an offence it be by statute-law enacted, that an offender shall make fine and ranfome at the kings pleasure, the law even in this case, which is as strong a case as may be, will not leave the assaying of the fine to the kings pleasure, to be by him rated privately in his chamber; but it must be solemnly and legally done in an open court of justice by the judges, who in all other cases are to judge between the king and his people, where the interest or property of the subject, or any charge or burden upon them doth come in question, as may be proved by the booke of 2 *R.* 3. fo. 11. Inasmuch that I am of opinion, that if a statute were made, that the king might raise the customes at his pleasure, yet might it not be done as now it is, by the kings absolute power, but by some other legal course, of which the common-law doth take notice; as in the case of the fine and ranfome. Much lesse then will the common-law permit, that it should depend upon the king's absolute pleasure, there being no such statute in the case.

You have heard, out of what grounds I first deduced this my position, *that the law requireth certainty in matter of profit between the king and his people*. You have heard likewise the particular reasons of that position. You have also heard what prooffe I have made by particular cases of like

nature to this in question; and how I have applied them to the point. And so leaving the judgement of the whole to your wisdoms, who can best discern whether the argument be of weight, I proceed to my second reason, which is drawne from the policy and frame of this common-wealth, and the providence of the common-law: the which, as it requires at the subjects hands loyalty and obedience to their soveraigne, so doth it likewise require, at the hands of the soveraigne, protection and defence of the subject against all wrongs and injuries whatsoever, offered either by one subject to another, or by the common enemy to them all, or any of them.

This protection, the law considereth, cannot be without a great charge to the king; and because, as Christ saith, *no man goeth to warre upon his owne charge*, the common-law therefore hath not onely given the king great prerogatives and favours touching his own patrimony, more (I beleeve) than any other prince in the world hath; but also hath, for the sustentation of his great and necessary expences in the protection of his subjects, given him, out of the interest and property of the subject, an ample and very honorable revenue in very many particular cases, some of which I will call to your remembrance.

He receiveth out of the subjects purse for wardships and the dependances thereupon, as we have of late accounted, about forty-five thousand pounds by the yeare. This is a revenue which no other king of the world hath: and as it appears by the statute of 14. *E.* 3. c. 1. *it ought to be employed in maintenance of the warres*. And so doubtlesse was the first institution of the common-law; for the lord hath the profit of the wards lands to no other end, than to maintain a man in the warre during the infancy of him, who otherwise should serve in person.

He hath likewise all forfeitures upon treason and outlawry, and upon penall lawes, fines and amerciaments, profits of courts, treasure-trove, *prifage*, butlerage, wreck, and so many more, as the very enumeration of the particulars would take up long time. To what other end hath the common-law thus provided for the maintenance of the kings charge, by all these wayes and meanes of raising profit out of the interest and property of the subjects estate in lands and goods, but onely to this end, that, after these duties paid, the poore subject might hold and enjoy the rest of his estate to his owne use, free and cleare from all other burdens whatsoever? To what end hath the law given a part to the king, and left the rest to the subject, if that which is left be also at the kings will, to make his profit thereof as he pleaseth? To give a small portion to him, that may at his pleasure take more or all, is a vain and an idle act; which shall never be imputed to a wise law. But it may be objected that as the revenues are ordinary, so are they by the law provided onely for the sustenting of the kings ordinary charge; and that if the law have not taken further consideration, and limited some certain course, how upon sudden and extraordinary occasions the kings charge may bee sustained, there is yet no reason shewed to the contrary, why the king may not upon such occasion take some extraordinary course for the raising of money, as by the laying of impositions upon merchandizes, or by a tax within the realme, rather than the common-wealth for want thereof, should perish or be endangered.

And hereupon by the knight that last spake, it was held, that upon occasion of a sudden and unexpected war, the king may not only lay impositions, but levy a tax within the realme, without assent of parliament, which position in my opinion is very dangerous; for to admit this were by consequence to bring us into bondage. You say, that upon occasion of suddaine warre the king may levy a tax. Who shall be judge between the king and his people of the occasion? Can it be tryed by any legall course in our law? It cannot. If then the king himselfe must be the sole judge in this case, will it not follow, that the king may levie a tax at his owne pleasure, seeing his pleasure cannot be bounded by law? You see into what a mischief the admittance of one error hath drawne you. But for a full answer to the objection, I say, that the providence of the common-law is such, and so excellent, as that for the defraying of the kings charge upon any occasions of a sudden warre, it hath, over and above all the ordinary revenues which it giveth the king, which in the time of warre cannot indeed but fall short, made an excellent provision; for, sir, *the warre must needs be either offensive or defensive*. Offensive must either be upon some nation beyond the seas, or against the Scots, or Welsh, or other borderers within the island. If it be an offensive warre upon some nation beyond the seas, it cannot be a sudden accident; for it is the kings own act; and he may, and 'tis fitting he should take deliberation; and if it be a just and necessary warre, he may crave, and easily obtaine assistance of his subjects, by grant of ayd in parliament. If an offensive warre upon some of his neighbours within the continent of this island, as the Scots, or the Welsh, which also cannot be sudden or unexpected to the king, being his own act; you know, how politickly the kings of this realme have provided, by reserving tenures, by which many of their subjects are bound to serve them in those warres in person, at their own charge. Only a defensive warre, by invasion of foreign enemies, may be sodain: in which case the law hath not left the king to warre upon his owne expence; or to rely upon his ordinary revenue, but hath notably provided, that every subject within the land, high and low, whether he hold of the king or not, in case of foreign invasion, may be compelled at his own charge to serve the king in person, as it appears by the opinion of justice *Thimning*, in 7 *H.* 4. The reason of which, in my opinion, was to no other end, than that the king might have no pretence whatsoever for the raising of money upon his subjects at his owne pleasure, without their common assent in parliament. I do then conclude this argument, that seeing the common-law, for maintenance of the kings ordinary charge, hath given him such an ample revenue out of the interest and property of the subject, and provided also for sodaine occasions; in so doing it hath secluded and secured the rest of the subjects estate from the kings power and pleasure; and consequently, that the king hath not power upon any occasion at his pleasure to charge the estate of his subjects by impositions, tallages, or

Answer to an objection, that the king may lay impositions in times of extraordinary occasions.

Sir Robert Hitebam.

or taxes, for I hold them all in one degree, or any other burden whatsoever, without the subjects free and voluntary assent, and that in parliament. If it were otherwise, you see how it were to the utter dissolution and destruction of that politike frame and constitution of this commonwealth, which I have opened unto you, and of that excellent wise providence of the common-law, for the preserving of property, and the avoydance of oppression.—These two arguments used by me, that of certainty, and this of the provision made by the common-law, are in my poor opinion, arguments of direct proofe, that the king cannot impose.—I will now, according to my division, urge an argument or two of inference and presumption; the rather, because arguments of this nature have been much enforced by those, who have maintained the contrary opinion, especially by Mr. Solicitor. I call them arguments of inference; and yet in my opinion, those which I shall urge, are also of good proofe. Such as they are, you shall judge of them. They are drawn, either from the actions or forbearances of the kings of this realme, or from the actions and forbearances of the people.

First, in the actions and forbearances of the kings, I observe, that all the kings of this realm since Hen. 3. have fought and obtained an increase of custome, more or lesse, by the name of subsidie, of the gift of their subjects in parliament. Nay, some of them, and those not the weakest in spirit, or power, but the most couragious and potent in that whole ranke, even that mighty and victorious prince, king Ed. 3. being to undertake a just and honourable warre, than which there could not happen a better or juster occasion to have made use of his prerogative of imposing, did nevertheless at that time steepe so low in this point, that he did, in full assembly of the three states, pray his subjects to grant him a reliefe in this kinde for the maintenance of his warre, and that to endure but for a short time; and further, was well content to suffer his prayer in that behalfe to be entred of record to the memory of all posterity. And the succeeding kings have also suffered the same to be printed, as may appear by the printed statutes at large, an. 14. Ed. 3. cap. 21. Is it likely, that if any or all these kings had thought they had had in them any lawfull power by just prerogative to have laid impositions at their pleasure, they would not rather have made use of that, than have taken this course by act of parliament, so full of delay, so prejudiciall to their right, so subject to the pleasure of their people, who never undergoe burdens but with murmuring and much unwillingnes? Can there be any thing more hatefull to the high spirit of a king, than to subject himselfe to the pleasure of his people, especially for matter of reliefe, and that by way of prayer, having lawfull power in his hands to relieve himselfe without being beholding to them?

If perhaps the kings themselves were ignorant of this great prerogative, which cannot be imagined; had they not alwaies about them wise counsellors to assist them, and such as for the procuring of favor to themselves would not have failed to have put them in minde of it? Nay, if they had known any such lawfull prerogative, had they not been bound in conscience so to have done? What an oversight was it of king Ed. 3. and all his counsell, so much to prejudice his right in so beneficiall a prerogative, as to suffer him upon record, and that in parliament, to pray for that, which he might have taken out of his absolute power? Can there almost be a more direct disclaiming in the right? To compare great things with lesse, if the lord by matter of record claime any thing of his villaine, it is a disclaimer of the villaineage.

The kings of England have other noble and high prerogatives. I will only name two of them, the making of warre and peace, and the raising and abasing of coynes at their pleasure. Did they ever crave the assent of their subjects in parliament to make a warre? Their advice indeed they have sometimes sought, and their ayd for treasure to maintaine it. The prerogative of raising and abasing the value of money hath been oftentimes put in practise by them, and sometimes strayed to such a height, that the king might well suppose the subjects could not but be much discontent therewith. And yet never any king of this realme did it by assent of parliament, which perhaps some one milde king among so many would have done, and it may be, would also have prayed his subjects to yield thereto, only to avoid the grudging of the people, if the seeking of assent in parliament had not been thought to have been prejudiciall to the absolute power of their successors: and yet, as for some of these kings, it may be supposed, they made little conscience to prejudice a successor in one point, that made no scruple totally to depole a predecessor from his throne, and all his regalities, and to usurp it to themselves.

And so I proceed to my next argument of inference drawn from the actions of our kings. Some of the kings of England, as namely Ed. 2. in the yeere of his reigne, and Ed. 3. in the 1. and 24. yeere of his reigne, as may appear by the records here amongst us, were contented to accept an increase of their custome by way of loane from the merchants, and solemnly binde themselves to repay it againe. Would any wise man in the world, that thought he had but a colour of right, so much prejudice himself, as to borrow that which he might take without leave, and binde himselfe to repay it? If a poore man perhaps through feare might be enforced so farre to yeeld to a mighty adversary, yet that a powerfull man should steepe so low to one much weaker than he; nay, that a king, in a point of such consequence, should so farre descend from his greatnesse, as to borrow of his poore subject that, which without being beholding to him he might obtain as his right, and binde himselfe to repay it againe: I say, it cannot with any reason be imagined; but withall it must be concluded, that a king, that shall so doe, doth not thinke that he hath so much as colour of right to impose.

I will not much presse or enforce the actions of Ed. 2. who (I confesse) was but a weake prince; but as for his sonne and successor, Edward the 3. there was not, as I have said, a stouter, a wiser, a more noble and couragious prince than he, and none more careful to preserve the rights of his prerogative, as may evidently appear

by all his answers in parliament, on any complaint of the subject. Besides, never had king of this realme more occasion than he to straine this prerogative of imposing to the utmost. For besides his excessive expence in the warres of France and Scotland, he had also a continuall charge of many expensive children. His wife queene Philippa had also for her maintenance a large allowance out of his revenue. But the dowry of queen Isabel his mother, who lived till about the 27. yeere of his reigne, was so great, as it is reported by some writers, that little more than the third part of the certaine revenue of the kingdome was left to him. Infomuch, as through these occasions of extraordinary expence, and the diminution of his revenue, he was driven to such necessity, as his queen in the yeere of his reigne, was enforced to pawne her crowne and jewels to procure money for him, as may appear by the record of that yeere in the office of the clerke of the pels. Nay, the king himselfe, in these extremities, was oftentimes driven to lay his jewels to pawne for money; and in an. 17. did also pledge his crown for 4000. pound, to certaine merchants of Florence, as by the records of that yeere, in the office of the lord treasurers remembrancer in the Exchequer, is manifest. By this you may see, that this powerfull king wanted not urgent and just occasion, if any occasion may be just, to have put in practise his absolute power of imposing; and yet, as you see, it appears of record, that in the midst of his great wants he tooke an increase of custome by way of loane, and bound himselfe to repay it.

It may be here objected, that he did lay impositions.

What impositions they were, and how to be compared with the impositions now in question, I purpose to tell you, when I come to answer objections, which I have referred to the end of my speech. In the meane time I will goe on with my course, and urge one argument more, drawne from the actions of our kings, touching the increase of custome.

A man would thinke, that the taking of the increase of custome by all the kings, both one and other, with the assent of their subjects in parliament, and sometimes by way of prayer and intreaty, for a short time; nay, the taking of it by way of loane, and binding themselves to repay it; and that to have been done by the most powerfull kings, in their greatest necessities; were argument enough, that they did not beleieve they might justly claime it as their right by their absolute power.

And yet is not this all; for, some of them, by name, Ed. 1. did not only take it by assent in parliament, or by Edward the 1st. way of loane, but (as one that buyes for his money in the market) did give for it a reall and valuable consideration, and that to merchant-strangers, of whom there was more colour to demand it as a duty, than of his naturall subjects. In proofe of which I produce charta mercatoria, made anno 31. Ed. 1. whereby it is recited, that, in lieu of certaine liberties and immunities granted by the king to the merchant-strangers, as also for the release of prisage, they granted to the king an increase of custome. What were all the special liberties that were granted them, I know not, nor whether they continue. But sure I am, that by vertue of that grant they are at this day free of prisage, paying onely 2 s. upon a tun of wine, by the name of butlerage, which they granted by the same charter; whereas English-men pay prisage in specie, viz. one tun before the mast, and one tun behinde.

And it is very worthy the observation, how the same king, E. 1. in the same yeere of his reign did command his customers throughout England, that, whereas certain English merchants were, as he was informed, of their own accords willing to pay him the like increase of custome which the merchant strangers had granted unto him, so as they might enjoy the like liberties and benefits; nevertheless they should not compell such English merchants, against their wils, to pay it. The words are worth the hearing. *Cum quidam mercatores de regno & potestate nostri, ut ipsi dictis libertat. (having before recited charta mercatoria) uti & gaudere, & de prisas nostris quieti esse possint, prestationes & custumas hujusmodi, de bonis & mercandis suis, nobis dare & solvere velint, ut accepimus; assignavimus vos ad prestationes & custumas predictas, de his, qui prestationes & custumas illas grante & absque cohercione solvere voluerint, colligendum, & ad opus nostrum recipiendum; ita tamen quod aliquem mercatorem de dicto regno nostro ad hujusmodi prestationes & custumas nobis invite solvendum nullatenus distringatis.* What stronger inference can there almost possibly be against the kings absolute power of imposing, than this: that he was contented, and so specified to all his officers of the ports, that if the merchants did of their own accords pay more than their ancient customes, they should have consideration for it; but if they themselves were not willing to pay more, then they should not be compelled thereunto?

One other observation I draw from the actions of the kings touching the increase of their custome, which is this, that those kings, which did lay impositions (which as I will shew you by and by, was very rarely) though it were never but in time of great necessity, and but to endure for a short time; yet they alwayes did it, not with the advice alone of the merchants, as at this day, but the merchants did alwaies solemnly grant an increase of custome; and the kings were alwayes wary, for the better justification of their actions to the people, in their commissions for collecting of custome, to recite not onely the great necessity which moved them to take an increase of custome, but also the grant of the merchants, as may appear by the records, of which we have the copies amongst us. I dare confidently say, there is not above one or two at the most that are otherwise, if the impositions be of that nature, which these are of which we complaine; and yet these impositions also, by the grant of merchants, though raised upon never so great a necessity of state, and to endure but for a short time, were alwayes complained of by the commons, when they met in parliament, as may appear amongst other records, by the parliament roll of 27. Ed. 3. No. 27. where in a petition of the commons, exhibited to the king in parliament, are these words. *Les commons monstrent, comment que les marchants ayent grant per eux, sans assent de parliament, un subsidia de XLs. de face. de layn, outre le droituel maletoit de demy mark; et prient que soit amend a cest parliament; car est encounter raison, que le cominaltie de tout biens soient per marchants chargez.* Which I English thus. *The commons shew, how the merchants have granted by themselves, without assent*

of parliament, a subsidie of 40s. upon a sack of wooll, over and above the rightfull custome of halfe a marke; and pray that it may be redressed at this parliament; for it is against reason that the commonalty should be charged in their goods by merchants. With this agreeth the printed statute of 36. Ed. 3. cap. 11. in the Statutes at large, where you shall finde an expresse provision against the rayling of impositions upon woolls, by grant of merchants; in which petition I doe observe, that the parliament in thoe dayes did distinguish, even as we now doe, between impositions laid by act of parliament, and impositions laid only by the grant of merchants, acknowledging that impositions laid by parliament only are lawfull, and condemning all other as unlawfull; for otherwise why should they tearme the demy-marke, which was laid by act of parliament, 3. Ed. 1. (*Droiturel maletout*) a lawful imposition, but with relation to the unlawfulness of these impositions granted by merchants, which they then did complaine of? Besides, I observe that they say, that it is against reason, that merchants should by their grant, without assent in parliament, charge the whole commonalty; by which it plainly appears, that they complained not so much of the excesse or greatnesse of the impositions, as of the unlawfull manner of the raising of it by grant of merchants, without assent in parliament.

Hitherto I have, according to my division, drawn arguments from that which our kings have done, and put in practise for the increase of their custome.

I will now make some observations of their forbearance to put this pretended power in practise, considering the severall occasions of the times, which I will prosecute in order.

Arguments drawn from the forbearance of our kings to lay impositions, notwithstanding their great occasions.

First therefore in generall, I observe, that from the Conquest, untill the reign of queen Mary, being no lesse then 480. yeeres space, whatsoever the occasions were, whatsoever the disposition of the kings were, yet in the practise of this pretended prerogative of imposing the kings have been so sparing, as, notwithstanding this curious search that hath been made, wherein I suppose nothing that might make for the clearing of the question hath escaped us, it cannot be found or proved by matter of record, that six impositions, such as we now complaine of, were laid by all those kings, who were in number 22. And those sixe, if they were so many, though they were unlawfull, yet were they in some sort to be borne withall. First, by reason they were very moderate. Secondly, that they were laid in the times of great and apparent necessitie, and that they were to endure but for a yeer or two; for none of them, except onely that upon wine, laid 16. E. 1. lasted longer. They were, I say, notwithstanding their unlawfulness, yet in these other respects so farre to be borne withall, as, if the impositions which are now laid had been so qualified, we should, I suppose, never have complained of them. And yet not one of these few impositions laid in former times, but was complained of, and upon complaint taken away, as may appear by the records here amongst us. How much more reason is there then, that we should expect the like justice now; considering that not one merchandise alone, as then, but very neere all the sorts and severall kindes of merchandises that are, are charged; that not a moderate and easy charge is laid upon them, but such, as though we should confesse his majesties absolute power to lay what he list, yet we had just cause to complain of the excessiveness of the burden? For first, the rates of merchandises, for the subsidies of poundage and tonnage, are extreemly rayfed, a thing also though lawfull, yet hath been rarely put in practise. Then comes the impost upon the back of that, and is as much as the subsidie it selfe is. In some few merchandises, 'tis true, the impost is perhaps lesse then the subsidy; but 'tis as true, that in divers others the impost is farre more. Besides, these impositions were not laid in the time of warre, but even then when we were at peace with all the world, except perhaps there were some sparks of rebellion in Ireland, then not fully quenched. Lastly, these impositions are not, as those in former times were, limited to endure for a yeere or two, but are to come to his majestie his heirs and successors for ever, as may appear by his majesties letters patents in print, prefixed before the new book of rates. So as if those few impositions laid in former times had been lawfull, yet can they not by any means be a warrant or precedent for our present impositions, differing so far from them in all these points of consequence. But if even those few, so qualified as they were, were complained of and taken away, what shall we then say of ours, so farre exceeding them in all the degrees of irregularitie? Besides, if so few presidents, as five or six in so many yeeres space, and those in times of so great necessitie, without any expresse judgment in law, or good authoritie in approbation of them, but accompanied with as many complaints against them, be argument enough to prove the lawfulness of the act, I dare undertake, that as well taxes within the land, as impositions upon merchandises, may be proved to be lawfull. But to alledge the acts of kings, in rayling a profit to themselves upon their subjects, to prove thereby their right, is of all other arguments, that are, the weakest. And so I leave it, and call to minde, that when I told you, it could not be proved by the records amongst us, that from the Conquest to queen Marys time, there had been any more than sixe impositions laid; I did in that number limit my selfe to such impositions as those are which we now complaine of; for I must confesse, that in that space, many more impositions were laid, but they were of a farre differing nature from ours; differing, I say, not only in those circumstances by which I did even now compare the impositions of these times to those five or six of former ages, but in very essence and propertie, insomuch as they may not properly be called impositions. And yet the frequent practise of them hath been objected and relied upon, as so many presidents, to prove the lawfulness of the impositions now complained of. It behoveth me therefore, that in maintenance of my assertion, that so few impositions have been laid, as I have alledged, that I open unto you the difference betweene the one and the other, which being done, your selves will easily judge, that the greater part make nothing towards the defence of these present impositions. For

these impositions, which now are in question, are no other then an increase of custome at the kings pleasure, and commanded by him to be taken, the passage being free and open to all men. Those other, which make such a great shew in number, and are produced as so many presidents in maintenance of these, are no other then so many dispensations or licences for money, to passe with merchandises prohibited by act of parliament to be exported; as will evidently appeare by comparing the times, and examining the statutes. I will therefore in this place, as shortly as I can, runne over those presidents, that have been, or may be alledged by the contrary part, out of those records which are here amongst us, and leave it to your judgement, whether I maintaine my assertion, or be not rather better then my word for the number.

The first imposition by them alledged, is that of 16.

Ed. 1. which, as it appears by the record, was 4. shillings upon a tun of wine. This indeed, for aught I know to the contrary, was a meere imposition, such as are now in question. And yet if I did deny it, and say that it was layd by assent of parliament, I know not how the contrary could be proved; for though indeed the words of the record are, *cum rex precepisset, ut de singulis doliis vini caperentur 4. solidi*, it follows not that it was laid therefore only by the kings commandment; for we see that even some acts of parliament, in those auncient times, though they were made by the full assent of all the three estates, yet they have these words in their preambles, *rex precepit, rex vult*. But as for recitalls of acts of parliament by the king, in his commissions, and otherwise, it was in those times usuall to say, *cum nuper ordinaverimus*; and therefore notwithstanding the recitall be, *cum nuper rex precepisset*, it is no cleere proof, that therefore it was done onely by the kings commandment. Neverthelesse I will, I say, admit this to be a meere imposition, and to be one of the number; and indeed, as this is the first they produce, so is it their best. Only this, (amongst all the rest) is not limited to endure for a time certain. But give me leave, I beseech you, to open unto you, with what circumstances this imposition was accompanied, and what followed of it; and then I will leave you to judge, who best are able, how far the present impositions may be justified by this.

Urged by
Flem. Clark.
Doderidge.

The first circumstance to be observed in this imposition is, that it was laid immediately after the warre against Wales was ended, and at the time, when for the selling of the estate of Gascoigne, the king himself was in person enforced to undertake a voyage thither, as may appear by our histories of those times, which also may be collected by the very words of the record, which are these, *cum rex ante ultimum recessum suum ab Anglia precepisset, &c.* That as these times were troublesome, they were also very chargeable to the king, and did put him to try all means for the levying of money, I shall not need to urge it: it cannot be otherwise.

One other circumstance is this, that this imposition laid in this time of great necessity was not, as now, upon all merchandises, nor so much as in generall upon one kind of merchandize, coming from all the parts of the world, but onely upon such wines as were brought hither from two towns in Gascoigne, Bergerac and St. Emilians, as may appear by the records; and it is probable that these towns were then in revolt, and that the sooner to reduce them to obedience, the king laid this burden upon their commodities, thereby to hinder the vent of them.

16. E. 1.
22. E. 1. in
Scaccario.

Another circumstance is this, that though that this imposition were indeed laid without limitation of any time, as touching the continuance thereof, yet within six yeeres following, viz. 5. Decemb. a. 22. upon complaint of the merchants the king released two shillings of the foure shillings, as may appear by the records of 22 E. 1. with which the merchants not holding themselves contented, the very same yeare within eight or nine months following, viz. 23. Julii an. 22. the whole imposition was released, as may appear by a recitall in the accompt of one William Randall receiver of the impost money, entred an. 26 E. 1. And within three yeeres after the release, viz. an. 25. there followed an act of parliament against all impositions in generall, as when I come to shew you what statutes there are, in the point, I shall I hope cleerly prove unto you. In the meane time I will proceed to examine the rest.

The next president urged is an imposition of 40. shillings upon a sack of wooll laid by E. 1. an. 21. For the proove of which, a record of the Exchequer of that year hath been vouched. I must confesse I have not seen that record. But by another record of the same court, an. 26. E. 1. it is evident, that the said imposition was not raised by the kings absolute power, but by grant, and that also the same was in the time of warre, and to endure but two or three yeeres, if the warre should so long continue, as will best appear by the words of the record. *Cum custuma 40s. nobis, in subsidium guerræ nostræ contra regem Franciæ, de quolibet sacco lane exeunte regnum nostrum, percipiendum per biennium vel triennium si tantum durasset guerra illa, nuper concessi fuit, &c.*

By this you perceive, by what means, upon what occasion, and with what limitation this imposition was laid. If you will further know, what followed of it, may it please you to read the printed statute of an. 21. E. 1. c. 7. where it is said, that the more part of the commonalty found themselves sore aggrieved therewithall; and by the same statute, not only that imposition of 40. shillings upon a sack of wooll, which was the occasion of the great grief and complaint, was taken away; but upon occasion thereof, there was at the same time provision also made against all other impositions whatsoever, as, I say, I hope I shall anon cleerly prove unto you. Insomuch as this imposition of 40. shillings upon a sack of wooll ought to be so farre from being urged as a president for the present imposition, and consequently of the grievance of the commonwealth which followes thereupon, as that rather on the contrary part it may be thought to be the happiest accident in the consequence thereof, that ever befell the commonwealth in this kinde. For it was the occasion of the making of the first law that ever was made against impositions, and other charges and burdens of that nature to be imposed by the kings absolute power without assent of parliament.

And

Vouched by
Fleming,
Clark, Dod-
deridge, Bacon,
Attorney Ho-
bart.

And so I leave their second president, and come to the third, which in time was 31. of the same king E. 1. It is no other then that increase of custome, which by the merchant strangers was granted to king Ed. 1. by that charter now familiarly known unto us by the name of *charta mercatoria*, which, by all that have maintained his majesties right to impose, hath been stood upon and urged, as an imposition by the kings absolute power; but more especially by master Solicitor hath been strongly enforced with all the advantage possible for the maintenance of his opinion. Nevertheless I doubt not but I shall give it a very full answer, such as yet this objection hath not received, though divers, that have spoken before, and some this day, have undertaken to cleere it; wherein I will arrogate nothing to my selfe, but leave it wholly to your censure. It hath been said by master Solicitor, that though this increase of custome may seem to some, to proceed from the grant of merchants, yet that this grant of theirs was to no other purpose, nor had other effect, then only thereby to declare their assent; for that, those which did grant were no corporation or body in the estimation of law, and so could not binde any but themselves alone, and not such as should succeed them; and that it was only the authority of the kings pleasure to accept and take this increase of custome, that gave it life at the first, and strength to continue as an imposition till this very day. For even at this day, saith he, the 3. pence upon the pound, granted by the said charter, is paid by the merchants strangers, and they likewise enjoy some priviledges granted by the said charter. And it was further by him observed; that notwithstanding all the statutes that have been urged against impositions, yet this imposition hath continually stood and hath never been denied to be paid by any man; and that therefore it is likely that no man till now ever conceived, that these statutes were made against impositions upon merchandizes, but were rather to be understood to extend onely to impositions within the realme.

To this objection I make this answer, that it is indeed true, that the grant of merchants in this case, cannot binde the whole common wealth; as I have heretofore proved by the petition exhibited in parliament by the commons 27 Ed. 3. No. 27. and by a statute of 36 E. 3. c. 11. And therefore I cannot but confesse, that this increase of custome may very truly be called an imposition; for that indeed it did at first take strength, onely by the kings pleasure to accept it, as hath been said, and not by the grant of the merchants. Admitting it therefore to be a meer imposition; let us consider with what extraordinary circumstances it is accompanied.

First, as you may perceive by the record it self, and as it hath partly been said already, the king took it not without yeelding recompence for it; for the merchants strangers, by submitting themselves unto this charge, obtained divers liberties and immunities from the king, by the same charter, amongst which freedome from prisage is one which at this day they enjoy, in which respect this imposition is in some sort tolerable, though not at all lawfull.

Another considerable circumstance, and difference from our present impositions, is this, that it was a composition made by the king with merchant strangers, which, though it be by strictnesse of our common law, not of force to binde in perpetuities; yet how farre by the civil law this doth binde strangers, which are governed by these lawes, is not so easily decided; and this may be a good colour to uphold it.

These speciall reasons, though they may well serve the turne, to make an evident difference betwixt this and our present impositions, and so consequently to avoid the conclusion drawn from the president, and may also seem colourable, and particular reasons to uphold the imposition it self; yet is not this that, which I mean to relie upon for answer. For even this imposition, in recompence of which the king parted with so large priviledges and benefits, and which, because it concerned only merchant strangers, did neither in the burden thereof, nor in the president, so directly touch the *English*; yet in the detestation, as it seems, of all impositions, of what nature or kinde soever, and upon what pretext or colour soever they were grounded, I say, even this imposition also was complained of in parliament within few yeeres following; and upon complaint, taken away, as may appear by the clofe roll of 3. Ed. 2. membr. 23. where you shall finde inrolled a *superfedeas*, commanding, that the new custome, granted by the merchant strangers, reciting the particulars as they are contained in *charta mercatoria*, shall cease at the kings pleasure; and this is there said to be yeilded to at the request of the commons, which cannot be but in parliament. But because the renewing of it again rested at the kings pleasure, therefore, within two yeeres after, by a publicke ordinance made by the principall prelates earles and barons and other great men of the kingdome, authorised by the kings commission, dated the 16. of May, the same third yeere of his reigne, the charter it selfe was declared to be utterly void; for that it was hurtfull to the commonwealth, against *magna charta*, and made without assent in parliament. And not only that charter, but all other new customes or impositions whatsoever, imposed since the coronation of Ed. 1. till that time, were also taken away, saving onely the old custome upon wooll woollfells and leather. And further it was ordained, that if any man should presume to take any more then the auncient custom rightfully due, and should be thereof convicted, he should answer to the partie grieved his costs and damages, be imprisoned according to the quantitie of his offence, and be further punished as an offender against *magna charta*, according to the discretion of the justices. Ro. ordinationum 5. Ed. 2. in the Tower.

Though the force and authoritie of this ordinance may perhaps be doubted and blemished; because it was made by the barons, at the time when they had the better hand of the king, as hath been in part objected; yet you see, that they deliver not their censures, without alledging also their reasons; and this their ordinance is no more in effect, then that which was thought fit by all the commons in the parliament of 5. Ed. 2. before mentioned.

But it hath been yet further said, that, notwithstanding this ordinance, the imposition doth nevertheless continue in force, and is at this day

paid by the merchant strangers, and that therefore in likely hood the ordinance prevailed not against it. 'Tis true, that at this day the merchant stranger doth pay three pence more in the pound for subsidie of poundage, then the *English* doth, and that by vertue of *charta mercatoria*. But let me tell you, that *charta mercatoria* in it selfe had not strength and vertue sufficient to subsist for so long a time. It was, as I have said, suspended by the king himselfe an. 3. condemned by the ordinance of 5. E. 2. and had at this day been of no more force, then it was all the time of Ed. 2. after 3°. that is, of none at all, had it not been confirmed by act of parliament an. 36 Ed. 3. cap.—. This was onely that which protected *charta mercatoria* against all those statutes made against impositions, and that hath kept it in life till this day; and this indeed, I mean an act of parliament, is the only means, that our law acknowledged, for the laying or establishing of impositions, and without which they cannot long last.

You have now heard opened three of those six presidents, which are most relied upon for maintenance of these present impositions, which are all that have been urged, or can be found to have been practised from the Conquest till the reigne of Ed. 3. during which time there are, as you see, as many publique acts in opposition of them, which are of so much the more force, in that they are the legall regular acts of great counsellors; whereas, on the contrary part, those three impositions were the acts of powerfull kings wills, in the times of extreame necessity. As Edw. 2. for Ed. 2. his successor, there hath not been one imposition alledged to have been laid by him of one kinde or other. Nay, all the records touching this business found in his time, being onely foure, make directly against them.

The first is anno 3. which was (as you have heard) a release at the kings will, upon complaint of the commons, of the impositions raised by *charta mercatoria*.

The second was the ordinance made an. 5. declaring *charta mercatoria* and all other impositions to be void, and inflicting punishment upon such as should demand any.

The third was an. 11. which is a *superfedeas* to discharge certain commodities from yeelding an increase of custome granted by merchants by way of loane, which in great probability the king would never have released, but upon complaint. The rather I think so, because, as the record recites, it was granted in a time of great necessity.

The fourth is an. 12. and is much of the same nature, the recitall of which contains some very observable things, which I will open unto you. It shewes first in very effectually words the greatnesse of the kings wants, and the causes thereof. The words are, *Cum pro expeditione guerra nostra Scotiae, & aliis arduis necessitatibus nobis multipliciter incumbentibus, pro quarum exoneracione quasi infinitam pecuniam profundere oportebit, pecunia plurimum indigemus in presenti; ac insuper, pro eo quod exitus regni & terra nostra, simul cum pecunia nobis in subventionem praemissorum tam per clerum quam per communitatem regni nostri concessa ad sumptus predictos cum festinatione, qua expediret, faciend. non sufficiunt.* Here was cause, if any cause may possibly be just, for the king presently to put in practise his prerogative of impositions. His expence by reason of a necessary warre in Scotland was so great, as the whole revenue of the kingdome, together with an ayd which had been lately granted him, could not with that expedition that was requisite supply his present want. Doth hee for all this make use of his prerogative of imposing? Or doth hee hastily, for want of advised proceedings, take some other course prejudiciall to his right? No. The record further sayes, that he enquired by all wayes and meanes, how he might most commodiously and fitly levy money for these occasions. After which advised deliberation, the course at last resolved upon was, not by absolute power to lay impositions, which of all other courses, if it had been lawfull, had been the most speedy and beneficiall, but a course more justifiable; which was, that merchants should be called together, and that they should be intreated to lend the king upon every sack of wooll 10. shillings, and upon every last of leather 5. shillings, above the ancient custome; and that for their security of true repayment, without fiction or delay, which are the words of the record, whereby it seems that onely a pretence of a loane and repayment had been before that time used to colour impositions, commandment should be given to the customers to certifie into the Exchequer the names of every particular merchant that should so lend unto the king, that they might accordingly receive full satisfaction. And 'tis worth the observing, that this loane was for no longer time, then from April, till October following. Thus much is warranted by the record. So as you see, that in all this time of this king Ed. 2. impositions were not only altogether forbore even in the times of his greatest necessity, but they were also condemned as unjust and utterly unlawfull.

We come now to the reigne of king Ed. 3. in whose time Ed. 3. there was no practise or meanes, that by the policy of man could be thought on to bring the people under this yoke of impositions without assent of parliament, but it was by him attempted: inso much, as I have in my observation out of the records collected no lesse then five or six severall waies, all of them very colourable, which in his time were put in practise for the raising of impositions; and yet none of them but was resisted by parliament and condemned.

That which was most usuall with him was, that merchants should grant to pay him so much upon every commodity exported or imported by way of increase of custome. This seems not unreasonable, for that every man might grant of his own what he listed; and this also, to make it more colourable, was never attempted but in the time of warre. And yet, as it hath been partly said already, this was alwayes held unlawfull, as may appear by the record of 17 E. 3. where the commons in parliament say, that it is a great mischief, and against reason, that they should be enforced to pay the deerer for commodities, by reason of a charge upon merchandizes, by the grant of merchants, the which is a charge to the people, though none to the merchant. Anno 25. Edw. 3. the commons reciting, that whereas merchants have granted a new increase of cus-

Impositions
by way of
grant of mer-
chants.

27 E. 3. No.
27. Ro. Parl.

25 E. 3. No.
25. Ro. Parl.

come to the king, pray, that commissions to collect such new increase of custome by singular grant of merchants be not awarded. *Anno 36 Ed. 3. cap. 11.* amongst the printed statutes, grants of subsidies upon woolls by merchants without assent of parliament are declared to be void, which act was made upon a petition of the commons in *anno 36 Ed. 3.* desiring a law to be made to the same effect. If impositions raised by the grant of merchants, which I suppose to have been by some publicke and solemn instrument, under the hands and seals of the principall merchants of all the great towns of England, being called together for that purpose, were not of force in this behalf, much lesse was their bare assent without any such solemnity, which also was a course in practise in the days of *Ed. 3.* and was also used in the laying of these present impositions, which wee now complaine of.

Another meanes of raising impositions used by *Ed. 3.* was by way of dispensation for money with some statute in force, which restrained the passage of merchants. Most of his impositions of one kinde or other, laid after *11 E. 3.* were of this nature. For *anno 11. cap. 1.* amongst the printed statutes, you shall find it enacted, that no man upon paine of death, losse of lands and goods, should export woolls. Immediately after the making of this statute, impositions by way of dispensations for money came to be so frequent and burdensome, that the very yeere following the king, being in person to undertake a warre in Scotland, and for the raising of treasure having laid heavy impositions in this kinde, which he perceived to be very burdensome to the people, he wrote to the arch-bishop of Canterbury. His letter is extant upon record, to this effect; that whereas the people were much burdened with divers charges, tallages, and impositions, which he could not mention but with much grief, but being enforced by inevitable necessity could not as yet ease the people of them, he required the arch-bishop to exhort the people patiently and humbly to bear the burden for a while, and to excuse him towards the people, hoping he should ere long recompence his said people, and give them comfort in due time. His necessities were nevertheless so great, and this means of raising money was so colourable, seeing no man was compelled to pay, that did not himself desire to be dispensed with, for the breach of a penal law, by which his life goods and lands were forfeited, as he spared not to lay on load in this kinde; inso much as you shall finde, that in *an. 13.* he took for dispensations to passe onely

to Antwerp of Englishmen 40. shillings upon a sack of wool, 40. shillings upon 300. woollfells, and 4. pound upon a sack of leather; of strangers 3. pound upon a sack of wool, 3. pound upon 300. woollfells, and 6. pound for a last of leather; whereas the ancient and due custome was no more then 6. shillings upon a sack of wooll, the like upon 300. woollfells, and 13. shillings 4 pence upon a last of leather. Immediately hereupon, even this very yeere, was this complained of in parliament, and a petition exhibited by the lords and commons, that it might be enacted, that this *maletolt* or imposition, because it was taken without assent of parliament, might be taken away, and that a law might be made, that no such charge might be laid, but by assent of parliament. And they further prayed, that they might have a charter under the great seal, confirmed and enrolled in parliament, to the same effect, which was performed the next parliament, as may appeare by the statutes printed, where, *an. 14. Ed. 3. cap. 21.* you shall see an act of parliament to this effect, and that a most effectuell one.

And immediately after, follows the charter to the same effect, of both which I shall have more occasion to speak hereafter. But such were the kings wants, that, even in the mean time between the petition and the making of the act, he could not forbear to raise money by this meanes; for in *an. 14.* the eleventh day of March, in the end of which month the next parliament began, as may appeare by the preamble to the statutes of that parliament, he tooke by way of dispensation 40. shillings upon a sack of wool, when it should be safely landed at *Bruxells*, and 40. shillings at the port within England, which was indeed an intollerable charge. But the better to colour it, the king, in his commissions for collection thereof, pretended, that the merchants had been humble suiters to him, that the passage for woolls might be open till *Whitsontide* following; and that to obtaine the same, they had of their free wills offered to give him the said summes, as may appear by the recitall in the beginning of the said record.

In further prevention of this mischief, in an act of parliament printed, made *an. 27. Ed. 3. cap. 2.* there was a speciall provision made against all licenses to transport. Nevertheless, as it may be collected by a record of the same yeere, the king raised 40. shillings upon a sack of wooll, 40. shillings upon 300. woollfells, and 4. pound upon a last of leather, by the same means, I meane by way of dispensation. For though indeed it be recited to be granted by merchants, yet was it no otherwise granted by them, then for licenses to transport; for at that time the staple of wooll was in England, as may appear by the printed statute of *27. Ed. 3. cap. 1. and 2.*

And here I thinke it fit to make this observation in general, that, whereas in some other of the records of *Ed. 3.* there is mention made of impositions upon woolls granted by merchants, because the passage of woolls was in those daies so often restrained by statute, as may appear by very many printed statutes of that time, it is very likely, that these grants of merchants were also for dispensations to transport, as appears that this of *27.* was; and it may well be, that some of the statutes, being but temporary, were not committed to the presse. This kinde of imposition, by way of dispensation, I finde not to have been at all practised from *27.* till *39.* where without any colouring of the matter, with pretence of the grant or gift of merchants, or any recital of suite made by merchants to have the passage open, as usually in former times,

but plainly and aptly, the king recites, that whereas English merchants were by act of parliament restrained to transport woolls, nevertheless, upon advice with his counsell, he thought fit to give leave, that such as would might transport woolls, paying 46. shillings 8. pence upon a sack, which the king commandeth to be levied. This imposition lasted a very little while; for the next parliament following, the subjects granted to the king a subsidie upon woolls woollfells and leather, to endure for a very short time. And yet, as it appears by the words of the record, the king doth thank his people for it, with all his heart. At which time, for the maintenance of his warres in Scotland, he obtaineth the continuance thereof for two yeeres, at the end of which two yeeres he further obtaineth in parliament a continuance of the same from Michaelmas following, for three yeeres, for the supplie of treasure for the warre. Two yeeres following, viz. in *an. 45.* the commons doubting, as it seemeth, that the king had secretly concluded to increase, by way of imposition, this subsidie, which was yielded to in parliament, and granted for three yeeres, made a conditional petition, that if any imposition be laid upon woolls wooll-fells or leather more then the subsidie granted in parliament, that it may be taken away. The king answereth, that if any be laid since the statute, it shall be taken away; and then follows the printed statute, *an. 45. Ed. 3. cap. 4.* that no impositions be laid upon woolls, wooll-fells, or leather; which is the first place where I finde impositions named in our printed books. I finde them first named upon my Latine record, *12. Ed. 3.* in the kings letter to the archbishop; and first upon my record in French, not printed, *an. 21. Ed. 3. Num. 16. Ro. Parliament.*

But to proceed. About a yeere following this parliament of *45.* neere which time the subsidie granted *an. 43.* for three yeeres was expired, there was another subsidie of forty three shillings four pence upon a sack of wooll, as much upon twelve score wooll-fells, and five pounds upon a last of leather, above the ancient customes, granted in parliament, for the maintainance of the warre in Guyen, to endure for two yeeres; for which, the king likewise gave thanks.

The next yeere following, the subsidie granted the last parliament, was continued from Michaelmas for a yeere without any condition, and for the next yeere upon condition, amongst other things, that no imposition be laid during the two yeeres, and that the money levied be employed upon the warres. In the next yeere following, the king took, as by the grant of merchants, upon a sack of wool, of denizens fifty shillings, and of strangers four marks; upon 240. wooll-fells, of denizens fifty shillings, and of strangers four marks; and upon every last of leather, of denizens five pounds, and of strangers eight marks. Though this record pretendeth nothing but the grant of merchants, yet it is upon the matter no other than a dispensation for so much money; for, at this time, the passage was not open, other than to *Calise*, where the staple then was, as may appear by the two records of *38. Ed. 3. Ro. Parl. & 50. Ed. 3. Num. 24.* And yet you may see, how hatefull even these impositions by way of dispensation, which are farre more tollerable then our present impositions, were in those dayes. For within two yeeres following, one Richard Lions, farmer of the customes, among other things laid to his charge, was accused in parliament for setting or procuring to be set new impositions, not shewing of what nature, without assent of parliament, and was adjudged to forfeit his goods and lands. But more particularly the lord Latymer, lord chamberlain of England, was expressly accused, that he combined with Richard Lions and others, who for their own profit had procured and counselled the king to grant many licences for the transporting of great quantities of wooll beyond the seas, other then to the staple at *Calise*, against divers ordinances and commandements to the contrary, and had put upon woolls and wooll-fells new impositions. Here you see, that the device of dispensations for money had the name of an imposition in those dayes, though indeed it be not in its nature a meere imposition, or at least not such a one as those are which we complain of: but such as it was, you see how from time to time it hath bene condemned, and how it is reckoned up amongst the most hainous faults of those two great offenders, who, though perhaps they were condemned also for other offences, yet the laying of these to their charge did shew the great hate generally conceived against impositions of this kinde. I might here further adde in prooffe of the invalidity of these dispensations, that certain merchants, having obtained some of these, and having also the advantage of the kings proclamation to dispense with the statute which restrained their passage, yet they never thought themselves secure from this punishment of the statute, till they were provided for by act of parliament, as may appear by a statute printed *anno 35 Ed. 3. cap. 21.* To alledge therefore any of this kind, thereby to prove the lawfulness of ours, cannot but argue a weak cause.

For first, as I have said, there is farre more reason and colour for these, then for ours; for in this case no man was compelled to pay, that did it not to avoide a greater mischefe; for by paying the imposition, he was free from a grievous punishment for breach of a penal law which restrained his passage; whereas in our case a charge is laid upon him for exercising his lawfull trade, where no statute law or common law is to the contrary, but rather both the one and the other make for him.

But it may bee here objected, that the king may lawfully restrain, the breach of which restraint is a contempt and against law, and that to impose doth imply a restraint upon a penalty. Suppose it were so, yet, if in case where the restraint is not onely by the king, but the whole estate assembled in parliament, for some urgent cause, it be unlawful to give license for money, as you perceive it is, how much more is it so, where the restraint is for no other purpose then to raise an imposition, as in our case? But of this more largely hereafter.

Another device of raising impositions without assent of the commons in parliament, practised by *Ed. 3.* was by way of ordinance, which indeed is in the next degree of strength unto a statute. For it is a constitution made by the king himselfe,

Impositions raised by way of ordinance in parliament.

and all the prelates, earls, and barons, not at the counsell table, or in the kings chamber, but sitting solemnly in parliament, and hath also the like solemnity of inrolement that a statute hath, onely it is enrolled in a roll by it selfe, which hath the name of the roll of the ordinances. But the only essentiall difference between this and an act of parliament is, that this hath not the assent of the commons.

Some ordinances have had that estimation amongst us, that they have at this day the force of statutes; as the ordinance of *Merton*, made 20 Hen. 3. which, though it were no other then an ordinance made by the king the prelates earls and barons, without assent of the commons, yet hath it by continuance of time gotten not onely the strength, but the name also of a statute. There be some others of this nature, and we finde it usuall, that the names of statutes and ordinances have been indifferently and confusely used to expresse the one or the other. So as there was not any other more probable devise or invention to have brought the people under the yoke of imposition, without their own assent, then was this, by the way of ordinance. Nay, to adde yet a further strength to this high authority of an ordinance in parliament, the assent also of merchants was usuall joyned therewithall, to make it have the cleerer passage with the subject; and further it was never, but in the time of warre.

The first imposition of this kinde by way of ordinance, 7 Ed. 3. R. 9. which I finde amongst the records, was 7 E. 3. amongst the Orig. de Scac. originals of the *Exchequer*, where it is said by way of recital, that the king considering how merchants, which make great gaine by trading, ought as well as others to assist him with treasure for his warre, especially considering how at their intreaty he had placed the staple in *England*; therefore at his parliament held at *Yorke*, by the prelates earls and barons it was ordained, that the merchants should yeeld unto the king a subsidie upon merchandizes. This subsidie or rather imposition, thus solemnly ordained, and in the times of so great necessity, was no sooner established then revoked, as may appear by the words immediately following in the same record, whereupon the merchants of their own accords yeilded, and freely gave ten shillings upon a sack of wooll, as much upon three hundred woollfells, and twenty shillings upon a last of leather, for a short time, by way of dispensation or licence, towards the maintenance of the warre.

The like is found anno 20 E. 3. where the commons complaining of an imposition of this kinde, laid by the prelates earls and barons in parliament, and by the agreement also of merchants, it was not denied unto them, but that their suit was just. Onely it was answered them, that as yet it was not convenient to take it away; for that the king had taken up great summes of money of divers merchants, for his present necessity, to be repayed out of the said subsidie, and therefore it could not be as yet discharged without great damage to the king and the merchants. But the most materiall record, against impositions by way of ordinance, is the yeere following, where the king, in excuse of impositions complained of, answereth, that they were laid in times of great necessity, and by the assent of the prelates, earles, and barons, and other great men, and some of the commons then present; nevertheless his pleasure is, that such impositions, not duly laid, be not drawn into consequence, but taken away, 21 E. 3. No. 17.

There are some others of this kinde, but never any that did abide the triall, though they have alwayes been accompanied with all such circumstances, as were most likely to give them passage without controullment; as to be laid in the time of warre, to be limited to a short time, with consent of merchants. If the authoritie of an ordinance in parliament, joyned with the assent of merchants, were in those dayes not of force sufficient to uphold impositions, much lesse will an order of the king and his counsell out of parliament uphold them at this day, especially after so many yeeres discontinuance.

Another invention to raise impositions, practised by Ed. 3. Impositions raised by way of loane from the merchants, of so much above the old custome of loane by merchants, upon merchandize exported or imported, which loane was never repaid to the merchant. That this was an old practise, may be collected by the president, 12 of Ed. 2. already cited, where the king promisseth, that without fiction or delay he would repay them their money; implying thereby, that sometimes fiction had been used: and doubtlesse that loane which was 11 Ed. 2. the very yeere before, was such a fained loane as I speake of; for otherwise, without question, the king would not have released part of it, as may appear by that record that he did. For if the money be, bona fide, borrowed, and truly intended to be repaid, then doubtlesse the course is lawfull; if otherwise, I hold this kinde also as unlawfull as any of the rest.

Edward the third did once or twice borrow in this kinde, as may appear by records already cited to another purpose, with which I will not againe trouble you.

There was yet another device for raising of impositions, begun indeed by Ed. 1. and condemned in the time of Ed. 2. but revived, and much practised by Ed. 3. which was also by way of grant of merchants, and yet not altogether the same that I first observed to have been so much practised by Ed. 2. but is much more colourable and tolerable. For

whereas that was a grant, or rather a meere gift, without any thing granted back againe in lieu thereof; this, I now speake of, is a solemn grant indeed, made by merchants, of an increase of custome, for liberties and freedoms, and other valuable priviledges and exemptions, granted unto them by the king. That former was *data nihil expectantes*. This is, *data & dabitur vobis*. And indeed the recompence that the merchants had by this charter granted unto them, made their grant to the king lesse subject to controull, then otherwise without such recompence it would have been. I mean the grant of merchant strangers, so often remembered amongst us by the name of *charta mercatoria*, which though it were damned all the time of Ed. 2. from the third yeere of his reign, yet was it revived by E. 3. even that very yeere, when he likewise deposed the king his father, and usurped to himself his crown. For it appears by the records, that he

commanded the same to be levied the very first yeere of his reigne. What hath been said against this kind of imposition, I shall not need here againe to repeat, onely let me call to your remembrance, how this charter, as needing a better prop then his owne strength, and validity in law, was in the same kings reigne confirmed by parliament, and onely by that strength continueth in force at this day.

You have heard five or sixe severall politique inventions and devices for the easie drawing on and sweetning of this yoke of impositions, all practised by this prudent and potent king, Ed. 3. whose times were indeed so troublesome, and his charge every way so excessive, as it is no marvell, that he left not any way unattempted to raise money, without the assent of the commons, whom he always found unwillingly and hardly drawne to matters of charge.

One other way of impositions he used, not coloured or masked under any such pretence, or politick invention, as you have heard, but plain and direct, only his owne expresse commandment to his officers, to collect of every merchant so much for such a commoditie, exported or imported, and to answer it into his *Exchequer*, without any recital in his commissions, of grant, assent, gift, loane of merchants, dispensation, or ordinance in parliament, or any other such colourable pretext whatsoever.

These indeed, and only these, are meer impositions, and may be aptly compared with these of our times. Of this kind, amongst all the records of Edward the third's time, I find only two, which I will truly open unto you. The first is in the twenty-one of his reigne, where it appears, that *Lionell*, afterwards duke of *Clarence*, named upon the record *Lionell of Antwerp*, because I suppose he was there borne, the kings second sonne being then guardian of *England*, whilest the king his father was at the siege of *Callice*, at a counsell by him held the same yeere, which I take to be no other then the privie counsell, assented without assent of parliament, upon every sack of wooll two shillings, upon every tun of wine two shillings, upon every pound of aver de poys of merchandizes imported six-pence. This imposition was, I must confesse, for ought I know to the contrary, such as our present impositions are; I mean, in that it was imposed onely and simply by the kings absolute power, and may in that respect be the fourth, of that number of fixe, which I told you were all that could be found in any degree like to ours, ever to have been practised in this commonwealth, from the Conquest till queene *Maries* time. But though in the authoritie of imposing it be like, yet in circumstances very materiall you shall find an apparent difference between them.

First, this imposition is very moderate in the sum, as you may perceive; for it was but two shillings upon a sack; whereas in 13. Ed. 3. forty shillings upon a sack of wooll was usuall, and sometimes fifty shillings. Secondly, it was to continue no longer then till *Michaelmas* following. Thirdly, it was laid in the time of a most chargeable warre, and ordained to be employed for the maintenance of ships of warre at sea, for the safeguard of merchants in their passage, of which it is apparent there was at this instant very great necessitie; for it was, as I have said, imposed then, when king Ed. 3. lay at the siege of *Callice*.

Besides, such as it was, and so qualified as you perceive, it was nevertheless complained of in parliament, by a petition from the commons, as may appear by the records of the same of 21. Edward the third. To which petition or complaint this answer was given, that all the said impositions were already taken away, save only the two shillings upon a sack of wooll, which should last no longer then Easter; and seeing the same was ordained for the safeguard of merchants, in which there had been greater sums of money expended by the king, then could be collected between that and *Michaelmas*, therefore to continue the same till Easter; he hoped it would not seem over-burdensome or grievous unto them. In the parliament following, viz. anno 22. the commons pray, that writs may bee directed to the customers to forbear at Easter next to take the two shillings upon a sack, according as it was granted at the first parliament, and that it be not any longer continued by the procurement of any merchant. The king answereth, let it cease at Easter, as it was agreed the last parliament.

Here you see it was absolutely taken away; and therefore though it had wanted these qualifications and circumstances which I have observed it had, yet, it being a thing so publicly condemned, it ought to be of little force with you to justify these present impositions. But that which I observe out of this last record, maketh me rather to incline, that this imposition was onely by way of dispensation, then that it was an absolute imposition, such as ours are. For to what end, I pray you, should the commons pray that it might not be any longer continued by the procurement of any merchant, except it were likely that merchants for their benefit should pray the longer continuance thereof; and what benefit can any imposition whatsoever bee to a merchant, except it bee by way of dispensation to give him leave to trade, where before such dispensation given he stood altogether restrained? If then it be an imposition by way of dispensation with a penall statute of restraint, then is it no president for our present impositions. But whether or no it be a dispensation or absolute imposition, I leave it to your judgements. You have heard my observation.

And so I come to the next president in the times of Ed. 3. produced for maintenance of our impositions, which was in the 24 yeere of his reigne, the record of which and that which followed thereupon, I will, without any inforcement at all, open unto you, and so leave it to your censures. The king reciting, that whereas the *Spaniard* and *French* had joyned in league to make warre against him, and that for the withstanding of his said adversaries, as also for the safeguard of merchants against pirates, he had ordained, that certaine ships should be set forth, and that for maintenance of the said ships there should be paid by merchants two shillings for every sack

1. Ed. 3. Ro. Fin.

Impositions laid by expresse and direct commandment.

21 Ed. 3. No. 11. Ro. Pat.

Poundage imposed.

22 E. 3. N. 16. Ro. Parl.

24 E. 3. N. 19. Orig. de Scac.

of wooll, two shillings for three hundred woollfells, foure shillings for a last of leather, a scute of gold, or foure shillings for a tunne of wine, and sixpence of the pound upon all other merchandizes for one yeere following; he commandeth his customers to levy the same accordingly.

The very next yeere and parliament following, the commons exhibite a petition in parliament against impositions and other like charges, without assent of parliament: to which answer is given, that *it is not the kings intention they should be charged.*

I have now gone through all the materiall records here amongst us, of the times of *Ed. 3.* in which, though his reigne were very long, and by reason of his warres, and other excessive charge, more occasion was given him to try the strength of this point of the prerogative, then ever any king before or since; though oftentimes, and by many politicke inventions, as you have heard, he attempted to establish this prerogative, of laying impositions without assent in parliament; yet can there not be produced in all his time, any more then two presidents of impositions like to these of ours; that is, *imposed by the kings absolute authority.* And yet these two were also, as you perceive, qualified with such circumstances, as, if ours were such, we should have held them tolerable, though perhaps not lawfull. Yet they, such as they were, escaped not without being complained of, and condemned also in parliament, as you have heard.

It may perhaps be, that some one or two of these impositions, which were by assent or grant of merchants in this time of *Ed. 3.* were in times when the passage was open, and not restrained by act of parliament, and so to be compared to our impositions. But whosoever shall, by looking over the statutes and records with never so much heed, consider the times of opening and shutting of the sea by statutes, shall finde it so intricate, as hee shall bee very hardly able directly to say, that, at the time when any of these impositions were granted, the passage was open.

If in my observation I had found any such, I should have admitted it for an absolute imposition, as I have done *charta mercatoria*, which was by grant of merchants; for certainly, as I have yielded, the grant of merchants is in this case of no other effect, then the declaration only of their assent; and the imposition resteth meerly upon the king's authority. But I finde none such. If any such could be produced, you have heard, how they have beene from time to time controlled in parliament.

And so I passe from *Ed. 3.* to the times following. From the end of the reign of *Ed. 3.* till the reign of queen *Mary*, who was the eleventh prince of this realme after *Ed. 3.* (as *Ed. 3.* was the eleventh after the Conquest) being the space of 170. yeeres or thereabouts, it hath been confessed by all those that have argued in maintenance of his majesties right to impose, that there hath not been found one record that proves any one imposition to have been laid. There are indeed in our printed bookes some three or foure statutes during that time, in which mention is made of impositions. But they are, as I shall prove, impositions of another nature then those are which we complaine of; and so make nothing at all to the proove of his majesties right: or if they were such as ours are, yet are they no where found mentioned but with disgrace, and to the end to be taken away; which may be the reason, that notwithstanding the great use that might have been made of three or foure presidents of impositions in these times, for the patching up of a continuance of the practise, which otherwise by this long discontinuance receives a great blemish; those which argued for impositions did not take hold of these, but chose rather to confesse, that no impositions at all were laid during all this time, and labored to seek out the reasons of the discontinuance.

I will briefly shew you what statutes they are, during that time, which mention impositions. The first is *11 R. 2. cap. 9.* No imposition nor charge shall be put upon woolls, leather, or woollfells, other than the custome and subsidie granted to the king this present parliament; and if any be, the same shall be repealed and annulled, as it was another time ordained by statute, saving alway to the king his ancient right. If by this saving the pretended right of imposing should be excepted, as was said in the *Exchequer*, the saving should then be contrary to the body of the act; and therefore it must needs have some other interpretation, that it may stand with the rest of the act, and not condemn the law makers of so much want of discretion. Therefore doubtlesse this (saving) is no other then an exception of the ancient rightfull customes, due upon those staple commodities. And for my part I am of opinion, that the statute was made, not so much to take away any imposition laid by this king *R. 2.* as out of a provident and prudent care in the law makers, proceeding from the fresh memory of the practise of *Ed. 3.* in this kinde; for all those that were of this parliament, did live and were at mans age in *Ed. 3.* time, and could not but well remember the grievousnes of his impositions. Besides, I observe, that they desire, that no imposition be laid by way of addition to the subsidie upon woolls and leather then granted. It was never heard till of late, that an imposition upon any merchandize was charged at the same time with a subsidie; and therefore without question, this was no other then an abundant provision by them, wherein they were no more carefull then any wise man would be in the like case. When they had of their own free wills given the king a liberall gift, they were carefull not to be further charged by him.

The next statute in these times, where impositions are found mentioned, is *23 H. 6. cap. 18.* By which it appears, that *English* merchants, being restrained from repaying to *Gascogne* and *Guien*, to buy the wines of that country, they were nevertheless suffered to repaire thither paying certaine new impositions, which were demanded of them. Upon complaint hereof, it was enacted, that all *English* merchants might freely passe into those parts, and buy wines there at their pleasure, without any new imposition or charge to be put upon them; for that such impositions were to the damage of merchants, and to the hindrance of all the kings people: if any were demanded by the kings officers, the officers so demanding them should forfeit twenty pound, besides treble damages, to the party grieved.

That these impositions were by way of dispensation with a statute, which restrained the repaire of *English* merchants into those parts, and not by the kings absolute power, thereupon to ground an imposition, is evident by the statutes in print. For from *27 Ed. 3.* till this, *23 H. 6.* there are five or six statutes in print to this purpose, some more strict then other, which continued in force till *23 H. 6.* The reason of the restraint by *Ed. 3.* I suppose to have been; because *Gascogne* and *Guien* were then in his possession, and he was desirous his subjects, the merchants of those countries, should have the sole profit of their own commodities; and that they onely should import them into *England*, and not the merchants of *England*. Whatsoever the cause of the restraint was, it is very cleer the restraint was by statute, and that this imposition raised by way of dispensation was condemned; which nevertheless, suppose it had not been controled, yet, as I have said oftentimes, it is in nature so farre differing from ours, as the practise thereof will not so much as help to salve this long discontinuance.

The next mention of impositions is found *1 R. 3. cap. 12.* The words are, *the subjects and cominality of this realme shall not from henceforth be charged by any such charge or imposition called a benevolence, nor by such like charge.* You perceive by the words of the statute, what impositions are intended within that statute.

The next mention of impositions in these times, I finde to be, *7 H. 7.* where a charge of eighteen shillings, laid upon a butt of malmesie by parliament, is called an imposition.

Another mention of impositions, I finde to be, *12 H. 7. cap. 6.* In the preamble of the statute the words are, *that every person ought to use himselfe to his most advantage, without exaction, fine, imposition or contribution to be had, or taken of him, to, or by any English person, or persons.*

Though some, that have argued before me against impositions, have urged this statute, as making against our present impositions, yet for my part, I am not of that opinion, but upon perusing the statute, doe rather thinke, that it extendeth only to impositions laid by the merchants of *London*, upon the merchants of other cities and townes not incorporate into their companies, as will evidently appeare by the statute: so as notwithstanding this statute, that which I have averred, and hath been yielded to by the kings counsell, that no imposition was laid from *Ed. 3.* to queene *Maries* reigne, is not yet impeached.

There is yet one other statute of later time, in which mention is made of impositions, and that is *14. H. 8. cap. 4.* The words are, *every subject borne in England, and sworne to be subjects of other princes, as long as they shall so abide subjects to the other princes, shall pay such customs, subsidies, tolls, and other impositions, within this realme, as strangers doe.* I hold that this word *impositions*, in this place, is used as a generall to all the particulars before mentioned, and no otherwise; and is no more in effect then *charges*; a thing usuall in statutes of this nature, to adde generall words for the more securitie, which I collect by the word (*other*) going next before it: for to what end should it be said, *no (other) impositions*, if those particulars first named, were not contained within that generall word of *impositions*? This word (*other*) is a relative, and must needs be answered with words going before, when there are no other words following.

Besides, it is common in the statutes and records of *Ed. 3.* *No imposition upon woolls shall be laid, but in parliament*; by which it appears, that a charge laid by parliament may be called an imposition; which is very evident by a statute made not above 28 yeeres before this, I meane the statute of *7. H. 7. cap. 7.* which I spake of even now, where a charge of eighteen shillings upon a butt of malmsey, laid by that act of parliament, is called an *imposition*; and as I have shewed you, the word *imposition* hath been applied to all these severall inventions, used by *Ed. 3.* for the charging of merchandizes. Nay, the word *maltoll*, which is *Englished* by *Rastall* an *evil toll*, as indeed it signifies, and in that respect is of a farre harder sense then the word *imposition*, is used indifferently for a charge set by parliament, or a charge set by the kings absolute power upon merchandizes.

Impositio, derived from the verbe *imponere*, is no other then the act of laying on, or imposing; and therefore in my opinion, impositions are more properly by the merchants called *imposts*, which signifieth the things imposed. But I shall not need any further to enforce this, considering it hath so liberally been confessed by the kings counsell, that there is no record or statute from *Ed. 3.* till queen *Maries* reigne, that giveth any assurance that *impositions*, or so much as any one *imposition* was laid, during all that space of above 170. yeeres. Only it behoves me for further opening the truth, to testifie, that, being one of those that were by you employed to make search in the ancient custome books of those times remaining in the *Exchequer*, together with some of the best experienced merchants of this house, some of which had sate at the receipt of custome, wee had many meetings, and spent many whole dayes in turning over the old custome books, and as carefully as we could did survey some books of every age and time; but after all our search ended, could not finde any one imposition from the time of *Ed. 3.* till queen *Maries* reigne, to have been received by any customer or collector. And if you please to give me leave to remember to you the passages of those times, you cannot but marvell, that none of all those princes should so much as attempt to trie the strength of this so beneficiall a prerogative, so much practised by *Ed. 3.* and when you have heard their occasions, and compared their other actions with their forbearance in this kinde, you will, I think, conclude, and say in your hearts, that surely none of all those kings had so much as any imagination, that any such prerogative belonged unto them, as to raise money at their pleasure, by laying a charge upon merchandizes to be exported or imported, without assent in parliament.

Richard

Richard 2. Richard the second, being the grand-childe and next successor of Ed. 3. in whose times impositions of all sorts did so much rage, had little leile occasion then his predecessor had. For first, he had little treasure left him, and he was no sooner in his throne, but news was brought that the French had invaded the realme. They had burned Rye and Hastings in Suffex, they had taken and possessed the Ile of Wight, they had besieged Winchelsey. From the northern parts, the Scots had burned Roxborough, and were ready to overrunne all the north parts of England. Being thus beset with warre on all sides, doth his counsell, which in all likelyhood had most of them been of counsell to his grandfather, advise him to raise money by impositions, as his grandfather had done (for this course of raising money by way of impositions, was yet fresh in all their memories)? They do not, but he taketh the ordinary course, by calling a parliament, which for maintenance of his charge in the war, the second yeere of his reign, granteth him a fifteenth. He calleth another parliament, and hath another fifteenth granted, the fourth yeere of his reign. The warres increasing, his necessities were such, and so conceived by the parliament, as they granted him a most unusuall tax throughout the whole kingdome, upon every ecclesiasticall person, one and other, fixe shillings eight pence; upon every other man or woman within the realm, four pence; which when it came to be levied, caused (though causelessly, because it was legally granted) that notorious rebellion, of which Wat Tyler was the captaine. This tax, as it was levied not without that great rebellion, so questionlesse was it unwillingly yeelded to in parliament; and yet because there was no other course thought lawfull for the raising of treasure upon the subjects goods, then by their own assent in parliament, onely that course was thought fit to be practised, which was such as ought to be obeyed.

From the 5. to the 18. yeere of his reign, he obtained every other yeere one aide or other in parliament; sometimes a tax, sometimes a fifteenth, sometimes a subsidie of tonnage and poundage. In the eighteenth yeere, he was enforced to go in person into Ireland, to settle the state of that country, then in rebellion. All these troubles he had from abroad, besides those famous rebellions here at home, which afterwards cast him out of his seat; yet did he never for all this attempt to lay impositions, though he wanted not about him to put him in minde of his absolute power. For Edward Strafford, bishop of Exeter, lord chancellor of England, in a sermon made to the parliament held anno 21. as our chronicles report, did publicly maintain, that the king was not bound by any law, but was of himself absolute and above law, and that to controle any of his actions was an offence worthy of death; at which parliament all that were present came armed, for fear of the king; and the parliament house it selfe was beset with 4000. archers by his appointment. I will speak no more of him then this. Though he were a king of a weak spirit, yet did he not spare to practise upon his people the most grievous things that were; insomuch that he so farre discontented them that they deposed him by common consent in parliament, the onely desperate example of that kinde that our histories doe afford, or I hope ever shall.

Henry 4. His successor Henry the fourth, in respect he held the crown by so weak a title, had cause to give the people all the content he could possible. And yet he was so oppressed with warres on all sides, from France and Scotland, but especially by continuall and dangerous invasions made by the Welsh, as without the aide of his people for the supply of his treasure, it had not been possible for him to have held his crown on his head. And therefore he pressed his people so farre, that in a parliament held the fifth yeere of his reign, they yeelded to him so great and so unaccustomed a tax, as that the grantors thereof, as our chroniclers say, tooke speciall order, that no memory thereof should remaine of record onely to avoide the president; and yet the very next yeere following, his wants were againe grown so great, as his subjects, being assembled in parliament to give him further ayde, did resolve, that there was no other way to supply his want, then to take from the clergie their temporall lands and goods, and to give them all to the king; which being withstood by the clergie, a resumption of all the gifts of Ed. 3. and Ric. 2. was propounded. At last, after they had sate a whole yeere, they gave him two fifteenths. At this time, most of his counsell and the great officers of the kingdome were spirituall men: Had they not now, if ever, a iust occasion given them to have put the king in minde of his prerogative of laying impositions, not onely to the intent to have diverted him from the harkning to that desperate motion, that had been made against them to all their utter undoings; but were they not also bound in duty and conscience, in this time of so great necessitie, seeing the parliament knew not otherwise how to supplie the kings wants, to have advised him to have made use of his lawfull right of imposing; by which means, he might, without troubling the parliament, quickly have raised great summes of money? Certainly it was not, because they were ignorant of any such practise in former times; for none of them that were then of the counsell to Henry the fourth, but they lived in Ed. 3. time; and most of them, doubtlesse, were in Ed. 3. time men of age and discretion. But in all likelyhood as they knew that Edward the third did lay impositions, so likewise they knew, that impositions had been from time to time, in those daies, condemned as unlawfull, and were become hatefull to the people; and onely for that reason they did forbear to advise the king to take that course, though the necessitie were never so great.

Another prerogative, as much concerning the interest of the subject as this of impositions, namely the abasing of coyne, this king made no scruple at all to put in practise, because he held it to be lawfull.

Hen. 5. His sonne, and next successor, Hen. 5. who, by his many victories over the French, and his noble disposition and behaviour towards his people, was so farre beloved of them, as never was king of this realme more, though the kingdome were now, by one degree of descent, more firmly settled upon him then it was on his father, who usurped it; though also his expence of treasure, by reason of that great warre in France, were as much, as any king's of England ever were; though he had troubles also from his neighbours the Scots, and within his owne realme by rebellions; and lastly, though he spared

not, for supplie of treasure, to suppress above a 100. priories of aliens; yet neither out of the strength of his love with the people, nor in his extreame necessity, by reason of these honorable warres in France, for the maintenance of which the people would willingly have undergone any burden which he would have laid upon them, especially after the victory at Agencourt, did he ever so much as attempt the laying of impositions.

His successor Hen. 6. though indeed of a meek spirit, yet he was so followed with troubles within the realme, and from abroad, that he was enforced to crave such an extraordinary aide of his subjects in parliament, as the levying thereof was the cause of that famous rebellion of Jack Cade in his time. Besides, in the 18 yeere of his reign, for the ease of his charge and supply of his wants, all grants by him made, of any lands, rents, annuities, or fees whatsoever, since the first day of his reign, were resumed: and this is never yeelded to, but in cases of extreame necessity. As for impositions, notwithstanding his great wants, he thought not of them.

Edw. 4. that succeeded him, was no lesse free from troubles; for he was, as you know, driven to forsake his kingdome, and to live for a while like a banished man with the duke of Burgundy. He was also enforced in the 5 yeere of his reign to make a resumption; and the same yeere to abase his coyne. And Comines observeth of him, that he obtained a subsidie of his subjects in parliament, upon condition that he should himselfe in person undertake the war in France; and that only to get the subsidie, he passed the seas into France, but presently returned without doing any thing. What should such shifts as these have needed, if he might, without being beholding to his subjects, lawfully and without controll have raised treasure by laying of impositions? It is well worth the remembring, that which the same Comines, speaking in commendation of the frame of this common-wealth, saith, that this state is happy, in that the people cannot be compelled by the king to sustain any publique charge, except it be by their own consent in parliament.

I proceed from Ed. 4. to Hen. 7. omitting Ed. 5. and Ric. 3. because of the shortnes of their reignes. Hen. 7. had indeed a more peaceable time than any of his predecessors; and yet he was not altogether free from troubles, both within the realme and from abroad. But his naturall inclination was rather to embrace peace. He was so provident and politique in the gathering and storing up of treasure, as never any prince of this realme was therein to be compared to him. He did himselfe take the accounts of his revenues, which I have seen under his own hand. He had for his assistants about him Empson and Dudley, men learned in the lawes, and by all probability very cunning in all the profitable points of the prerogative; men that intended or studied little else than the advancing of their masters profit; men even till this day infamous for their wicked counsell, in perswading that good king to lay such heavy exactions and burdens upon his people as he did. If these men, who in all likelihood should have best knowne the kings right, especially in so high a point of profit, had but had the least notice of so profitable a prerogative as this, would they not have been at strife which of them should first have put the king in minde thereof? Or if they had held it questionable, would they not have put it to some trial? Certainly there can be no cause imagined, that should make them thus to forbear, but either they were utterly ignorant of any such prerogative; or, that knowing such a thing to be claimed by some of the ancient kings, especially by Ed. 3. they knew likewise, that it was in the same times continually complained of in parliament, and always condemned; and that there were acts of parliament directly against it. And this is more probably to be conceived of them, being men of such searching spirits, and so well studied in point of prerogative, then that they were ignorant of the practise of Ed. 3. considering also that they were neerer to those times by 120 yeeres then wee are.

But that which most of all moves me herein is, that there was in H. 7. time such an occasion offered of making use of this prerogative, as there could not possibly happen any other that might better have justified the laying of impositions, which was this. The Venetians, to the intent to drive our merchants from fetching sweet wines at Candy, that they might the better employ their owne ships and merchants, did impose upon every butt of malmesey brought thence by English merchants foure ducats; by which means the English wholly lost that trade, and the Venetians made the whole profit thereof. This mischief was no other way better to be remedied, than by imposing the like, or a greater charge upon merchants of Candy bringing malmesey into England; that so they of Candy not being able to afford them better cheape than the English, the English might still fetch them from Candy, as they had wont to doe. I say, there could not possibly be a more justifiable occasion of laying impositions, than this was. And did this king, so carefull in other things of preserving his prerogative, and most of all in matters that concerned his profit, take hold of this occasion to lay an imposition by his absolute power? Nay rather, though he saw it convenient, and in a manner necessary, yet he conceived it to be unlawfull so to do; and therefore did it not by his absolute power, but by assent of parliament, as may appeare by the statute of 7 Hen. 7. cap. 7. printed; where, in the preamble of the act, you shall see the occasion of the making of the act to be as I have opened it unto you: and you may perceive by the body of the act, that for the counterpoysing of the imposition of foure ducats laid by the Venetians upon our merchants, there was imposed 18s. for a butt of malmesey, upon their merchants bringing it hither, to last as long as the imposition of foure ducats, which, as appeares by the act, came but to 18s. of our money, should endure. It is not probable, that this king, considering his other actions, would have suffered this to have been done by parliament, if he had thought he might have lawfully done it by his absolute power; and therefore it cannot almost be gaine-said, that in these times this pretended prerogative of laying impositions without assent of parliament was held to be against law.

Hen. 7.

H. 7. had a subsidie of tonnage and poundage granted to him for his life, as may appear by the Parl. Roll 1 H. 7. which appears nowhere in our printed books.

Henry 8.
Hen. 8. had a
subsidie of
tunnage and
poundage
granted to
him for his
life, the first
year of his
reign, as ap-
peared by the
Parl. Roll.

Hen. 8. his sonne and successor, was so farre from the disposition of his father, in this point of thrift and providence, as there was not in the whole ranke of our kings any one like to him, for excessive prodigality. The great riches stored up by his father with so much care, and left unto him, hee so sodainly consumed in triumphs, maskes, mummeries, banquets, pompous and braving warres, as was that of *Turwin* and *Turney*, and in the satisfying of his lust, as he was out of very necessity enforced to crave most unreasonable aids of his subjects in parliament, such as never before had been granted, which through very dread and feare were yielded to him. Yet not so satisfied, that no meanes for the raising of money might bee neglected or unattempted, in the 15 yeere of his reigne, by the counsell of that proud prelate cardinall *Woolsey*, he spared not to send out commissions into every shire throughout the whole realme, with privy instructions to the commissioners, how they should with most advantage behave themselves, in perswading the people to contribute to the king the sixt part of their whole estates, to bee paid presently, either in money or plate; whereupon followed extreme cursing, weeping and exclamation against the king and his counsell, and the people were in point to rebell, had not the king stayed the proceedings of the commissioners by his letters. Finding that this way would not serve his turne, hee demanded a benevolence; which not answering his expectation, hee did the same yeere raise unto himselfe a great deale of treasure by abasing his gold.

Such things as these, princes never put in practise, but when all other meanes faile them; and yet hee went many degrees beyond this. For, in the 27. yeere of his reigne he suppressed above 370 religious houses, the yearly value of whose revenues I have read to be no lesse than 32000*l.* per annum in those days: and that of their goods, sold at very low prizes, he made above 100000*l.* in present money. About 4. yeeres after he dissolved all the monasteries, abbeies, priories, nunneries, and all other religious houses of what kinde soever throughout *England*. By which meanes, and by the sale of their goods, he gathered such a masse of treasure, as it might have been imagined that never any king of this realme should have needed to have sought reliefe at his subjects hands. Yet hee himselfe, no longer than within 3. yeeres after following, craved and obtained, as may appear by the statutes of that time, an excessive great ayde by parliament; and yet the yeere following hee did also abase his coyne more then halfe in halfe, such an abasement as never before or since was heard of, and could not but bee very grievous to the people; but because perhaps they held it lawfull so to doe, they made no publique complaint thereof. And it is worth the observing, that though this prerogative of abasing coyne be a thing which trencheth as deeply into the private interest of the subject as the laying of impositions; for by this meanes a man, that this day is worth in revenues a hundred pounds per an. shall to-morrow, if the king be so pleased, be worth but fifty or forty, or lesse, in reall value; and though also the practise of this prerogative hath not been forborne by any of the kings of this realme, and that some of them have used it very immoderately; yet cannot there be found any one publique complaint, that ever I have met withall, upon record against it, as from time to time there have bene many against impositions; which argues that the subject did make a difference between these two prerogatives; this, of laying impositions; and that, of abasing coyne; thinking the one lawfull and the other not. But to conclude my observations upon the actions of *Hen. 8.* The next yeere after this unconscionable abasement of his money, hee craved a benevolence. The yeere following hee tooke the profits of all the chantries, colleges and free chappels, &c. during his life, which ended the next yeere. Can any man imagine, that during this kings reigne it was held lawfull, or any such thing so much as dreamed of, to raise treasure by laying impositions? I will enforce it no farther, but leave it to the judgement of any reasonable man, that shall consider these things which I have remembered, whether or no it bee likely.

Edward 6. Out of the time of his sonne and successor *Ed. 6.* I can observe little, because of the shortnesse of his reigne. But methinkes, if his governors had imagined that any such prerogative had been due unto him, they should not in honor have forborne the practise thereof for the supplying of the kings great necessities, and instead thereof have craved of the subjects that unaccustomed and unreasonable subsidy, granted an. 2. of a certain sum of money upon every sheep and every cloth within the realme, for 3. yeeres; which afterwards for the unreasonable thereof was released.

A corollary
of connexion
of all the
times before
mentioned.
 I have now gone through in such sort as you have heard, the times of all the kings from *Ed. 3.* till *Q. Maries* reigne; during which time what can there be more imagined, that might possibly have happened to have awakened impositions, if they had not been more than asleepe? Neither the necessity of just and honorable warre, nor the subtilties and curiosities of peace, nor the prodigality of some of these kings for the better satisfying of their pleasures, nor the covetousnesse of others, nor the softnesse of some of their dispositions, nor the nonage of others apt to be abused by evil counsellors, nor the dreadfull and fearefull awe in which some of them held their subjects, nor the assurance of the peoples extraordinary affection, which might have emboldened some others, nor the evil conscience of usurpers, nor any other motive whatsoever, which happened during this long time, could revive them; untill *Q. Mary* did at last raise them out of the grave, after they had been so many yeeres dead and rotten.

Q. Mary. The first imposition, that shee layd, was that upon cloth, continued till this day, which grew upon a speciall reason; as may appear by the printed booke of the rates of her customes and subsidies; in the end whereof you shall finde a declaration expressing the losse sustained by reason of the difference between the customes and subsidies of wool and cloth. By which it appears, that a sack of wool yielded in custome six shillings eight-pence, and in subsidy thirty-three shillings four-pence; that the custome upon a short cloth was fourteen-pence, and that a sack of wool did commonly make foure short clothes, the custome of which was foure shillings eight-pence; so that the custome of wool made into cloth was lesse, then the custome and

subsidie of so much wool not cloathed, in every sack in short clothes thirty-five shillings foure-pence; which difference was reduced to an equality by rating upon every short cloth ten shillings. After this declaration made of the difference, and of the rate which reduced both to an equality, follow these words; 'Which difference considered, and the great losse sustained by us in the same, by reason that cloathing is much increased, it is thought convenient by us, with the advice of our counsell, towards the reliefe of the losse, for to assesse, upon the clothes carried out by way of merchandize, some larger rate then heretofore hath been used; and though it were reason to appoint such a rate as might recompence the full of the losse sustained, yet upon divers considerations, at this time, us and our counsell moving, we are pleased only to assesse upon every short cloth, by the name of custome, six shillings eight-pence, &c.'

I thought good to open this at large unto you, that you might see, upon what speciall reason of equity this imposition was grounded, and how it differeth from ours. And it is worthy the observing, how the queene commandeth this increase of custome to be yielded unto her, not as an imposition, or by the name of impost, but by the name of custome; because it cometh in lieu of the ancient custome upon wool; which is the reason, that at this day it is demanded and paid by that name; whereas no other new raised duty hath that priviledge, but they are either called subsidie of tonnage or poundage, if they be raised by act of parliament; or impost, if by the kings absolute power.

The name of custome was anciently given to none but to wools, woollfells, and leather; and upon this occasion, to cloth also.

This imposition, though grounded upon such equity as you have heard, yet in *Dyer*, 1 *Eliz. fo. 165. a. and b.* it was, as appears by my *L. Dyer*, complained of by the merchants of *London* with great exclamation, (which are his words,) and suit to the queen to be unbundred of it, because it was not granted in parliament, but assented by queen *Mary* of her absolute power: whereupon there were divers assemblies and conferences of the justices and others, but their resolution is no where to be found, at least by us. It is very probable, that, if they had given judgment for the queen, it would not have bene kept close. But howsoever the profit was too great to be taken from the crowne, and therefore it continues till this day.

Howsoever the reason in equity in the laying this imposition upon cloth may seeme to bee found unto some men, and so to allow of this imposition as differing from ours, yet for my part I hold it not so, when I consider what course was taken by *Ed. 3.* upon the same occasion. An. 11. *E. 3. cap. 1. and 2.* it was enacted, that no wool should be carried out of *England*, but by the kings licence; and that no man should weare cloth, other than such as should be made in *England*. This law tooke such effect, as within ten yeeres the greatest part of the wool in *England* was made into cloth; and it became to be transported in such abundance, by reason that there was no custome at all due upon cloth, and the custome and subsidie upon wools was very high, that in the 21. yeere, the king, finding his custome of wools so much decreased, doth seeke to remedy it, not by imposing a new charge upon cloth by his absolute power, as queen *Mary* did, but did it by assent of his subjects in full parliament, as I collect partly by my *L. Dyer* in the place last mentioned, but more fully by a recital in a record amongst us, of 24. *E. 3. ro. 13. Orig. de Scaccar.* to this effect: that whereas the customes and subsidies due and granted upon wools are much decreased, because a great part of the wool of *England* is made into cloth, for which no custome is due; and whereas in consideration thereof, at our council held the 21. yeere of our reigne, by the common assent of the prelates earles and barons and others, it was ordeined and accorded, that 14*d.* by denizens, and 20*d.* by strangers, should be paid for every cloth of assise, &c. made of *English* wool, and transported; upon paine of forfeiture of the clothes. And so followeth an authority given to collect the same.

The next imposition laid by queen *Mary* was forty shillings upon a tun of *French* wines, imposed in the 5. yeere of her reigne: at which time there was first a proclamation made, that no wines at all should be brought from *France*, being then in enmity with *England*, upon paine of forfeiture of the wines; which, by the way, is a strange clause in a proclamation. Immediately after this restraint there was an order made by the queen and her privy counsell, that such as would might bring in *French* wines, notwithstanding the proclamation, paying forty shillings upon every tun by the name of impost, as doth appear by record in the rolls of *Exchequer*, in the case of one *Germaine Ciol*, against whom an information was exhibited for not paying the said imposition. Whereunto, taking it by way of traverse, that there is any law of the land by which he may be charged with impost, he pleads a licence made unto him, an. 1. and 2. *Ph. & Mar.* to import a certaine number of tunnes of wine within a certaine time, any restraint then made, or afterwards to be made to the contrary, notwithstanding; provided alwayes, that the custome, subsidie, and other duties due and accustomed to be paid to the king and queen, were duly satisfied: and he shewes, that, for all wines brought in by him during the life of queen *Mary*, hee paid the subsidie of tonnage, viz. three shillings for every tun, which was all that was due and accustomed to be paid. Upon this plea a demurrer was joyned, and judgement given thereupon against the queen. This judgement hath been enforced in the maintenance of impositions. Whether or no it make not rather against them, I leave to your censures.

Neere about the same time there were impositions laid also by queen *Mary* upon all *French* commodities whatsoever to be imported; as may appear by the port-booke of those times in the *Exchequer*; which impositions were received to the use of queen *Eliz.* in the beginning of the 1. yeere of her reign. But ere the year ended they were all taken away, as may appear by the same port-booke; which in my opinion is a great argument, that they were not then held lawfull. For princes doe not so easily give over their hold in matters of profit, if they be any way able to maintain

Plowden
argues
against
it, in
Mr. Tatt
hand.

Germaine
Ciol's
case.

tain it. What hath hitherto upheld the imposition upon wines, I know not, except it be the great profit that comes by it to the crown, and because there was never any late judgement given directly against impositions.

You have hitherto heard what reason and direct prooffe I have used to maintaine, that by the common-law the king cannot at his will increase his custome by way of imposition. You have, secondly, heard what the practise of former ages hath been in this kinde, till this day; from which I have also drawn reasons of inference, that prove the common-law so to be. But now, admitting that by the common-law it had been cleere and without question that the king might at his will have laid impositions, and that also the same could have been cleerly proved by the practise of the ancient kings; yet I affirme, that so stands the law of England at this day, by reason of statutes directly in the point, as the kings power, if ever he had any to impose, is not onely limited, but utterly taken away; as I hope I shall be able evidently to prove, notwithstanding any objection that hath been made against the interpretation of the statutes to this sence.

The first statute is in *Magna Charta*, cap. 30. The words are, *All merchants, if they were not openly prohibited before, shall have their safe and sure conducts, to enter and depart, to goe and tarrie in the realme as well by land as by water, to buy and sell without any evill tolls, by the old and rightfull customes, except in the time of warre. And if they be of the land making warre against us, and be found in our realme at the beginning of the warre, they shall be attached without harme of body, or goods, untill it be knowne to us, or our justices, how our merchants be intreated there in the land making war against us, &c.*

The statute, of which this is a branch, is the most ancient statute-law we have, wonne and sealed with the blood of our ancestors; so revered in former times, that it hath been by parliament provided, that transcripts thereof should be sent to all the cathedrall churches of England, there to remaine; that it should be twice every yeere publicly read before the people; that likewise twice every yeere there should be excommunication solemnly denounced to the breakers thereof; that all statutes and all judgements given against it shall be held as void; that it should be received and allowed as the common-law, by all such as have the administration of justice; and it hath been no lesse than 29 times solemnly confirmed in parliament. I will, therefore, with so much the more care, endeavor to free this law from all the objections, that have been made against it.

The first objection doth tend to the diminishing of the extent of this statute, as touching the persons whom it may concerne; for it hath been collected out of the latter words of the statute, that it should extend onely to merchant-aliens, and not to denizens.

First, it is improbable, that the makers of the law should be more carefull to provide for the indemnity of merchant-strangers than of English; except perhaps they might imagine, that English merchants were already sufficiently provided for by the common-law. If that were their reason, as there could be no other that I can imagine, it doth as much maintaine my opinion, as if they had been contained within the statute.

Again, the words are generall, *all merchants*; and, *qui omnes dixerit, nullos excipit*.

Besides, the statute is a beneficiall law; in which case particular and speciall words doe alwayes admit a generall extent: and therefore, to restraine generall words, as the objectors would, is against all reason, and rule of law. As for the latter words, 'tis true, they doe indeed extend onely to merchant-strangers; but the sence of the first sentence is perfect without this: and as long as no absurdity nor contradiction doth follow by interpreting the first words to extend to all merchants in generall, and the latter onely to merchant-strangers, the most ample and beneficiall construction is ever the best, as in all other statutes of this nature.

But this objection is, in my opinion, cleerly removed by two statutes made by Ed. 3. in declaration of this very clause. The first is, 2 Ed. 3. c. 8. the words are, *All merchants, strangers and privies, may goe and come with their merchandizes into England, after the tenure of the Great Charter. I take it, that privies in this place, being the very word that is found in the original, which is in French, ought to be understood denizens; for, otherwise I suppose it would have been joyned to the word strangers by a conjunction disjunctive, which is usuall where the words are of one sence, and not by a copulative, as here it is. Besides, I take the word privy to be derived from the Latine, *privatus*, which signifieth a particular property; as *res privata*, a mans owne private estate; so, *mercatores privati*, our own merchants. That merchant-strangers should be first named, is common in statutes and records.*

The next statute explaining this of *Magna Charta*, is, 14 Ed. 3. c. 2. The words are, *Whereas it is contained in the Great Charter, that all merchants shall have safe conduct, &c. We grant that all merchants, denizens and forreins, may freely passe, &c.* which I take to be no other than a mere declaration of *Magna Charta*.

The second objection made against this branch of *Magna Charta*, is, that the meaning thereof was to secure the merchants, not from a new increase of custome to be imposed by the king, to be paid at their entrance or going out of the ports, such as our impositions are; but from certaine petty exactions, as tolls and such like, which were then usually demanded of them within the land, by the townes through which they were to passe, and where they sold their merchandize; for the farther remedy of which there were afterwards divers statutes made, which doe evidently manifest that such was the mischief. And they doe the rather make this collection because of the words, *buy and sell without evill tolls*; for, say they, impositions are not paid upon the buying and selling of merchandize, but when they are to ship or unship. They take hold of the word *toll*, which properly is an exaction for

passage within the land, or for sale in markets or faires. These objections notwithstanding, I hold it somewhat cleere, that the meaning of this statute was principally to secure merchants touching impositions. My first argument is drawn *ab autoritate*, from the authority of the wisest and most sage men in greatest places and offices within this kingdom, in the times wherein they lived, and who also could so much the better judge of the true meaning of this statute, in that they lived so neere the time of the making thereof, even in the beginning of the reigne of the next king (save one) to him that made this statute. I meane those, who made the ordinance in 5 Ed. 2. heretofore divers times mentioned by me, who, in alledging their reason against *charta mercatoria*, doe amongst other things say, that the same was made against *Magna Charta*. What was the cause of the griefe conceived against *charta mercatoria*, other than the impositions by colour thereof laid upon forraine commodities? It appears by the ordinance, that was the onely cause. If then *charta mercatoria* were by them adjudged to be against *Magna Charta*, onely because by colour thereof new impositions were raised without assent of parliament, it is evident, that they interpreted the statute of *Magna Charta* to be made against impositions. If they had thought it to have extended onely to petty tolls and exactions within the land, as is objected, then could it not have extended to *charta mercatoria*. As for the words, *buy and sell, without any manner of evill tolls*, I denie not but the words may perhaps have that sence which hath been collected out of them, viz. that in buying and selling, they should be free also from unjust exactions within the land. But I say further, that these words, *without any manner of evill toll, by the old and rightfull customes*, do extend not onely to the next precedent words, *buy and sell*, but also to the former words, *enter and retorne*, and more principally to them then to any other; for to have provided, that they should be free from those petty exactions of tolls in markets, and for passing through cities and townes, and to leave them subject to impositions to be laid on at the kings pleasure, had been but a slender security. This exposition of mine is confirmed by a record here amongst us, of 16 Hen. 3. no longer than seven yeeres after the making of this statute; by which it appears, that the king commanded his officers at the ports, to signifie to all merchants, that they might with safetie enter into his kingdom, paying the rightfull and ancient customes, 'Nec timeant sibi de malevolis quas faciet rex.'

As touching the word *toll*, which they say is to be understood of tolls for passages, and for buying and selling in faires and markets, it behoves me to say something of the derivation thereof; the rather, because it is very often used in our ancient statutes and records in the same sence as it is in this place; and by the derivation thereof the naturall and true meaning of the word shall be best understood. I hold it therefore to be derived from the Latine word *telonium*, which signifies custome, by cutting off the latter part of the word, and retaining onely the first part *teol*, by contraction *toll*; of which manner of derivation there are infinite examples in our language. The Latine *telonium*, as saith Calvin in his *Lexicon Juris Civilis*, is derived from the Greek *telos*, which signifies as well *custom* as it doth *finis*. Hence it is, that the customers are called in Latine *telonarii*.

Thus you see, that the genuine and primitive signification of our word *toll* is no other than custome upon merchandizes. From the word *toll*, are come those two barbarous Latine words found in our statutes and records; *tolium*, which is the word used in the record of 16 H. 6. but even now vouched by me; and *tolnetum*, the original word in the statute now in question, which I must confesse is also in our law Latine used by us for *toll* in the market and *toll* for passage, as may appear by the register and the book of entries. But in this place, *malum tolnetum* properly signifies, not a toll in the common sence, but an unlawfull charge laid by the king upon merchandizes, as an increase of custome, according to the primitive signification; which is evidently proved, in that it is here opposed to old and rightfull customes, *sine omnibus malis tolnetis per certas & antiquas consuetudines*. Wherefore it ought so to have been translated, for so it signifies, *without impositions, by the old and rightfull custome*. This exposition and translation is further warranted by the use of the word *maletoll*, so often found in our ancient statutes and records, which without scruple is derived from the Latine, *malum tolnetum*, the very word of our statute. I find it diversly written, *maletout*, *maletoli*, *maletoi*, and sometimes *maletent*; but I never find it any where used in any other sence then for an imposition by way of increase of custome upon merchandizes. Sometimes indeed, but that very rarely, it is taken in the best sence, for lawfull and rightfull custome, as the word imposition sometimes is; but then commonly it is accompanied with another word to free it from the worst sence, as *droitourl maletout*, &c. That *malis tolnetis* in this place ought to be translated *impositions*, may be farther proved by that which I find in a writer of the French history, one Jean Serres, who saies, that in the time of Philip le Beau, king of France, which was about the time of Ed. 3. king of England, there were rebellions in France because of impositions laid by the king, which in those days they did, saith he, call *maletouts*, the very word then anciently used in Engl. for impositions, as may plentifully appear by the statutes and records of H. 3. Ed. 1. Ed. 2. & Ed. 3. for the word *imposition* was not used in any French record, The word *imposition*, statute, or other, for ought I have seene, till Ed. 3. I find it

once used in Latine, 12. Ed. 3. in the letter which king Edward the third writ to the archbishop, to excuse him to the people for laying impositions; and as all that letter throughout is of an eloquent stile, so as it seemeth he was carefull to avoid also that barbarous word, *malum tolnetum*, though common and familiar, and instead thereof to use the pure Latine word *impositio*. Sylvius, writing upon Tullies oration for Marcus Ponticus, where these words are used by Tully, *imposuit vectigal*, saith, *Ita usitatum vulgo est ut vectigalia nova appellantur impositiones*. The word *vectigal*, in this place, though in a generall sence it may be applied to any revenue whatsoever, yet, with the civill lawyers, it is by way of excellence commonly used for custom, as may appear by Calvin in his *Lexicon*. *Vectigal, quod fisco vel republ. portorii nomine penditur, id est, pro mercibus, qua invehuntur vel evehantur*. Sometimes they use to joine with it, for a more cleere distinction, the word *portarium*; as a man would say, the revenue of the ports;

Derivation of the word *toll*.

ports; agreeable with which, upon some records of Henry the third's time, I have found it to be called *exitus portuum*. By this it is evident, that *impositio* in pure *Latine*, and *imposition* in *English*, is the same with *maletolt* in *French* and *malum tolnetum* in our law *Latine*; and they doe all signifie a new increase of custome, and not any thing else. Wherefore I conclude, that these words, *sine malis tolnetis*, in our present statute, are naturally and properly to be expounded, and understood of *impositions*, and so ought to have been translated, and not as they are. And although the word *imposition* itself, as also the word *maletolt*, and *malum tolnetum* may be, as I have confessed, taken as well for a new increase of custome by a lawfull means, *viz.* by assent in parliament, as for an increase of custome by the kings absolute power, which is unlawfull; yet by the words that immediately follow it is evident, that this statute doth onely intend unlawfull impositions, that is, impositions laid by the kings absolute power, without assent in parliament. Otherwise would they not have been opposed to due and rightfull customes, as by the words of the statute they are.

But because there hath been some exception also taken to the exposition of the word *custum* in that sense in which I take it, that is, for custome upon merchandize, for that the word in the originall is *consuetudo*, which signifies an usage, and not *custuma*, which is the *Latine* word we now use for custome upon merchandize; it behoves me therefore to say something touching these words, *consuetudo* and *custuma*, for the clearing of this scruple. This word *consuetudo*, in his first and proper signification, doth, I confesse, signifie an usage, or practise of a thing time out of minde. But it is evident by the records in the time of H. 3. and Ed. 1. this word in a more speciall manner was applied to all, or most of the duties belonging to the crowne by reason of trade; as, *consuetudo aquæ Thamefis*, *consuetudo piscis venientis ad vicum pontis London*, *consuetudo quæ vocatur scavagium*, *consuetudo quæ vocatur gauge*. But yet more specially it was applied to that dutie, which we, following the same rule, because of the greatnesse of the revenue, doe likewise *per excellentiam* call custome. This may appeare by the pipe roll of 52 Hen. 3. with this title *Consuetudo mercandizorum*, and by divers other records of Hen. 3. times. The rolls and records of the beginning of Ed. 1. doe likewise prove the same very evidently, inasmuch that not onely that, which in this kinde belongs to the king by the common-law and by ancient prescription, was called *consuetudo*; but in later time, if any increase were of that dutie, though it came not by prescription, but by grant in parliament, or otherwise, yet it still retained the name *consuetudo*, which by continuance of time came to be the proper name to that kinde of dutie howsoever it began. And therefore in 3. Ed. 1. you shall finde, that after the old custome of woolls was increased to a demy-marke by act of parliament, yet the word *consuetudo* was nevertheless still retained, but with an addition; for it was then called *nova consuetudo*. Nay, though the increase were by the kings absolute authoritie, and upon the matter a meere imposition, yet the king in his commission did alwayes call it *consuetudo*; as in 16. Ed. 1. the imposition of foure shillings upon a tun of wine is, in the kings commission to collect it, called *consuetudo*. Nevertheless, I assure myself, the people called it by some worse name, as *maletolt* or the like.

The severall applications of this word *consuetudo* to all duties whatsoever belonging to the crowne by reason of trade, is the reason, as I conceive, that the word is used in the plurall number in the statute of *Magna Charta*, *per antiquas & certas consuetudines*; that so they might bee secure against all unjust exactions upon merchandizes whatsoever. But, as I have said, the principall scope was to provide against impositions; and by reason also that the word *consuetudo* was taken as well for impositions as for rightfull customes, therefore, to make all sure, they insert the words *antiquas & certas*. This word *consuetudo* in this sense continued till about the twentieth yeere of Ed. 1. after which time I cannot call to minde that I have seene it upon any record. In stead and place thereof came in the word *custuma*, which I find first in *charta mercatoria* an. 31. Ed. 1. where the increase of custome by the grant of merchant-strangers is called *parva custuma*; and that which before was called *nova consuetudo*, doth now begin to lose that name, and to bee called *magna custuma*; which termes of *magna custuma*, intending thereby that increase made by parliament, anno 3. Ed. 1. upon the three staple commodities, woolls, woollfells, and leather; and *parva custuma*, intending thereby the increase granted by the merchants-strangers, an. 31. Ed. 1. are the termes used at this day by the customers, and by which they distinguish their entries. This word *custuma* I finde to have been also promiscuously used by E. 1. E. 2. and E. 3. in their commissions, and applied, as well to increase of custome by way of imposition or by acts of parliament of those times, as to ancient custome upon the staple commodities. But regularly none ought to be called *custuma*, but that which is due upon the staple commodities; and so is it used at this day, except only cloth; for if it bee laid by act of parliament, it is called a *subsidie*; if without assent of parliament, *impos.* You see in what sense the words *malum tolnetum* and the word *consuetudo* have been used in former times, and are thereby able to judge how they ought to be understood in this present statute, which, as I have said, ought to have the most benign interpretation that the words may beare.

But it hath beene likewise objected, that in this statute there is a speciall clause of exception, which leaveth the king at his liberty to lay what impositions he pleaseth, this statute notwithstanding. And that is the words in the beginning of the statute, *All merchants, if they were not openly prohibited before, shall have their passage, &c.* which implies, say they, that if they be prohibited, which rests wholly in the kings power, then they are not to have benefit of this statute touching the freedome from impositions; and they say farther, that the very laying of impositions doth imply a restraint *sub modo*. Though I purpose to speake more fully in answer of this objection, when I come to shew you the weaknesse of the reasons alledged for impositions, yet I cannot forbear in this place to speake a worde or two in answer thereof, having the statute now before us. Except they

be prohibited, they shall have free passage. (saith the statute) without paying evill-toll. This doth imply, say they, that if they be prohibited, they may be compelled to pay impositions. But that cannot be necessarily concluded. It implies indeede somewhat strongly, that they may bee prohibited. The statute of 1 R. 2. cap. 12. inhibiteth the warden of the *Fleete* to deliver any prisoner out of execution, unlesse it bee by writ or other commandment of the king. It may be as strongly implied out of this statute, that the king may, by his commandment without writ, deliver a prisoner out of execution; but the contrary hath alwayes been held. The same objection is made, and the same answer may be given to another exception in the latter end of this branch, *except in the time of war.*

I come to the second statute against impositions, which is the statute *de Tallagio non concedendo*, touching the time of the making of which there is great variety of opinion; for it is not, for ought I could ever learne, found any where upon record. Justice *Rastall* accounts it to have been made 51 of H. 3. and with him agrees an old manuscript which I have seene. It may well bee; for in one of the statutes you shall finde a pardon to *Humfrey earle of Boham earle of Hertford and Essex* constable of *England*, and to *Roger Bygott earle of Norfolk and Suffolk* marshal of *England*, who both lived in that time. *Thomas of Walsingham* in his *History of England* saith it was made in the 25 yeere of Ed. 1. Hee reciteth the statute *de verbo in verbum* as it is in our printed bookes; otherwise I should have thought he had meant another statute against impositions made indeede 25 Ed. 1. and found upon the records of that yeere. In our printed statutes at large, it is placed last of all the statutes of E. 1. Though there be some disagreement about the time of the making of this statute, yet they all agree the occasion to be the laying of a great imposition upon wool. The words of *Thomas Walsingham*; *Auxit rex tributum lanæ ad 40s. cum prius ultra dimidiam mercam non daretur. Tota autem communitas sentit se gravatam de vestigali; lana enim Angliæ fere extendit ad medietatem valoris terræ & vestigal ad quintam partem terræ.* The custome of woolls, as you perceive, was in those dayes esteemed to bee the first part of the value of the whole land. It followeth in him, that upon complaint the subject at last obtained the statute I nowe speake of, the words of which are, *No tallage or ayde shall bee rayed or set by us or our heires in our realm, without the assent and good will of arch-bishops, earles, barons, knights, burgesses, and other freemen of the land.* After these generall words, by way of provision against all manner of burthens whatsoever to bee laid in time to come without assent of parliament, followeth in the next branch (save one) especiall provision for the taking away of the imposition then in demand upon woolls; which latter clause, as it doth cleerely shew the cause of their present grieve to bee the same which our chronicles say it was, so doth it likewise make it evident, what it was which they sought to be secured of for the times to come. Neither are the words themselves so obscure, by reason of the generality of them, but that they also without knowing the occasion of the making of the law doe directly point at impositions; for, though indeede the word *tallage* be, as I conceive, to be understood only of charges within the land, yet the word *ayde* extendeth to all charges of what nature soever. Nay, that even impositions themselves have beene called *aydes* or *subsidies*, which is all one, is evident by almost all the records of the *Exchequer* here amongst us, especially by those of Ed. 3. time; in which, wheresoever you finde any mention made by the king, in his commissions, of an imposition raised by him, hee ever calls it *subsidium* or *auxilium*. So likewise in the printed statute of 36 Ed. 3. cap. 11. you shall finde, that the imposition by grant of merchants there mentioned is called a *subsidie* or *ayde*. This exposition of the word *ayde*, concurring with the occasion of the making of the statute, doth in my opinion strongly enforce this statute against impositions. And 'tis to be observed, that in this statute there is no saving or exception of the kings ancient right, which, as our chronicles say, was a point principally insisted upon at the making of this law, earnestly pressed by the subject to bee without that clause, and for a long while stood upon by the king, but at last yeelded unto in such sort as you have heard.

The next statute against impositions is 25 Ed. 1. cap. 7. The words are, *Forasmuch as the more part of the cominalty hath found themselves sore agrieved with the maletolt of woolls, viz. a toll of 40s. for every sack of wool, and have made petition to bee released of the same, wee at their requests have cleerly released it, and have granted for us and our heires, that wee shall take no such things, without their common assent and good will, saving to us and our heires the custome of woolls, skins and leather granted before by the cominalty aforesaid.* I might, in enforcing this statute, rely upon a rule of law for the exposition of statutes of this nature, *Omnis impositio est odiosa, ideo stricta contra impositiones, & large ad favorem gravatorum interpretanda est lex contra impositiones data.* But there shall not need any such favourable construction; for the words are in themselves very cleere. The law consisteth of three parts. The first is the kings grant of a petition made by the commons for the releasing of an imposition of 40s. upon a sack of wool, then in demand. When the present grief was ended, the next care was to prevent the like mischief in all times to come. It therefore followes, *And wee have granted for us and our heires, that we shall take no such thing without their common assent*, which is the second part of the law. The saving in the end is the third part.

Against this general provision two objections have beene made. First, that the words *no such things* are to be understood only of the burthenfomnesse and excesse of impositions, and not otherwise. *No such things*, that is, say they, no such grievous impositions as this present imposition is. It had beene a poore security for times to come, to have left it to interpretation, whether or no impositions, which might happen to be laid in after ages, be as grievous as the imposition complained of in this time, by comparing one with the other. 'Tis so uncertain a computation, as no man,

4 & 5 P. & M. fo. 161. b. Dyer.

The second statute against impositions, the statute *de Tallagio non concedendo*, expounded and cleared.

Tallage.

Aydes.

Subsidies.

The third statute against impositions, 25 E. 1. cap. 7. cleared from objections.

The third objection against *Magna Charta*, cap. 30. that by the exception the kings prerogative to lay impositions is saved, answered.

say farther, that the very laying of impositions doth imply a restraint *sub modo*. Though I purpose to speake more fully in answer of this objection, when I come to shew you the weaknesse of the reasons alledged for impositions, yet I cannot forbear in this place to speake a worde or two in answer thereof, having the statute now before us. Except they

The first objection, that this statute is only against the excesse of the impositions then laid, and not against the right of imposing, answered.

when

when hee thinks thoroughly of it, can imagine, that men, worthy to sit at the making of laws, should suffer such a thing to passe them. Who can certainly say, whether our impositions bee more or lesse grievous then the rate of 40s. upon a sack of wool? Beside, how easily had this lawe beene to have beene eluded by abating only 12d. or but 1d. in the next imposition? For, if it be but a penny lesse, it is no such imposition, for the burden. Therefore it must needes bee expounded of the quality and very nature of the thing complained of, and not of the quantity. No such thing, that is, no such thing as this is, that is to say, an imposition. But that, which will cleere this objection, is a proclamation made the very next year after the making of this act, in which the king reciting this act, instead of these words, wee will take no such thing, useth these words, *nullam aliam custumam sine communi consensu capiemus*, not only no such, but no other. By which you may see, that the words were then interpreted in that sence, in which I doe now interpret them.

But admitting, say they, that it bee so to bee expounded that the king will lay no other imposition without assent in parliament, that is to be understood, say they, no other imposition upon wools, and not otherwise; which is their second objection. It were a very strict construction for a statute of so beneficiall an intent as this is so to restraîne it; if there were no other words in the statute that did enlarge the exposition. But by the words following it is most evident, that the scope of this law is more liberrall then so; and that the kings intent was for ever to secure his subjects, against all charges of this nature, I meane impositions, not upon wools only, but upon any other merchandise whatsoever, which I collect from laying all the parts of the law together.—The petition for present ease is to be releafed onely of the maletolt of foure shillings upon a sack of wool, which is yielded to. The security for the time to come is, *we will take no such thing*. The saving, which followeth that, is, *saving the custome of wools, woollfells, and leather*. I observe, the saving extends not to wools alone, as the petition doth, but also to woollfells and leather, by expresse name; by which it is evident, that the securitie for the time to come is of a larger extent than to stretch onely to wools, as hath been objected. For else, to what end should woollfells and leather be excepted in the saving, if they had not been contained in the generall words, *no such thing*? An exception cannot be but of a thing contained in former words. If therefore the grant would have extended to woollfells, if they had not been specially excepted, then do I conclude by the same reason, that it doth extend to all other merchandizes not excepted; for the words are generall.

And so I leave this law cleared of all objections, and very full against impositions.

The next statute made against them is 14 Ed. 3. cap. 21. By the first part of which law you may perceive, that, whereas the commons had prayed the king not to take of wools, woollfells, leather, tyn, or lead, any more than the ancient custome, the king prayed them to grant him forty shillings upon a sack of wooll for a yeer and a halfe, which they granted. Whereupon the king, by way of retribution, and in answere of their petition, as touching the wooll causeth it to be enacted for their security in time to come, *that neither he nor his heires would demand, assesse, nor take more custome of a sack of wooll than fixe shillings eight pence: and so likewise upon wools and leather, no more than the ancient custome, without assent of parliament*. All this while there is no answere given touching the tyn and lead mentioned in the petition; upon which, as it appeares, the king had also laid impositions. But there doe follow certain generall words, by which, not onely tyn and lead, but all other commodities whatsoever are freed from impositions. The words are, *the king promised in the presence of his earles, barons, and others of his parliament, no more to charge, set, or assesse upon the custome, but in manner aforesaid*. Except these words doe extend to lead and tyn, to free them from impositions for times to come, as well as wools woollfells and leather are freed by the former speciall words, their petition touching tyn and lead is no way answered. And if they doe extend to tyn and lead, by reason of the generality of the words, they doe by the same reason extend to all commodities; for what more liberrall words can there be than these; *that the king will not charge, set, or assesse upon the custome*? These words, *the custome*, being words indefinite, are, you know, equivalent to an universall, according to the rule, *indefinitum aequipollet universali*. And although the king doe but promise, yet I doubt not but in this case his promise is a law. And it is worth the observing, that the lords doe in very extraordinary and unusuall manner solemnly undertake, as much as in them lyeth, that they shall procure the king to hold the same, and that they shall in no wise assent to the contrary, if it be not by the assent of the prelates, earles, barons, and commons, and that in full parliament; and for the greater surety, and to give cause to eschew all counsell to the contrary of this ordinance, *the prelates have promised to give sentence upon them that counsell against the same in any point; which are the very words of the statute in print*.

The statute of 14 Ed. 3. cap. 21. was yielded unto by the king, upon a petition exhibited the parliament before, both by the lords and the commons, praying that a law might be made against impositions, as may appeare by the records of the 13. yeere of Ed. 3. at which time they likewise prayed, that the king would be pleased to grant them a charter to the same effect, to be inrolled in parliament. The statute you have heard. The charter followeth in our printed bookes immediately after the statute, where the king, in the preamble thereof, reciting the great gift that he had given him at the same parliament, that is to say, the 9th sheepe, 9th sheep, and 9th lamb throughout the kingdom, which indeed, was a very extraordinary great gift, (and therefore his grant, in regard thereof, is to be intended so much more beneficially) doth in lieu thereof, for him and his heires, grant to his subjects in these words: *From henceforth they shall not be charged, nor*

grieved, to make any ayde, or to susteine charge, if it be not by the common assent of the prelates, earles, barons and other great men, and the commons of our said realme of England, and that in parliament. It hath been objected, that these words, *ayde and charge*, are to be understood of charges within the land, such as are taxes and tallages, and not of impositions upon merchandizes. And this is the only objection made, or indeed can be made against this statute; for the cleering of which, I can say no more then already I have proved by matter of record for the opening of the fence of this statute, viz. that this charter and the last statute were made upon a petition exhibited in parliament, for a law and charter to be made against impositions upon merchandizes. And therefore that conjecture of theirs, that it should extend only to taxes, and not to impositions, cannot but fall to the ground; especially since there is not in the petition, any mention at all of taxes or tallages, or of any other charge or aide but impositions onely, then which there cannot almost be a clearer proof, then that this law being made upon this petition, is to be expounded against impositions. Which, if this petition had not been extant, would with no lesse cleernesse have been proved, by considering the mischief at the time of the making of this law, which was not tallage or taxes, but those heavey impositions of foure pound and five pound upon a sack of wool, by way of dispensation with the statute of 11 E. 3. cap. 1. of which I have formerly made mention. So as this statute, being made in the first intention against dispensations for money with a penall law, though the occasion were particular, yet, the words being generall, I hold, that with reason it may be extended against all dispensations, with penall lawes for money. In particular, I hold, that the raising of money, by dispensations with the statutes against ale-houses, is, if not by the common law, yet by the force of this law, unlawfull; for certainly, *quod prohibitum est una via, non debet alia permitti*.

As for the words *ayde and charge*, I have already proved, that it was a terme by which impositions were commonly called in those times. That they were also called *charges* is evident by very many records of those times, where complaint is made against them, as 21 Ed. 3. numb. 11. *Les commons prient que la charge de 21s. sur sack de lane soit ouste*, 21 Ed. 3. numb. 16. 'The commons pray that no charge be set upon them without assent of parliament.' The kings answere is, if any imposition be levied unduely it shall bee taken away. Of this kinde there are very many presidents, so as if the precedent petition had not assured us of the scope of this lawe as it doth, the very words themselves, rightly understood, would have made it cleere.

In the same charter there is another clause as beneficiall as this, to this effect, *all merchants denizens and forreins, except those which be of our enmitie, may without let safely come into the realm of England with their goods and merchandizes, and safely tarry, and safely returne, paying the customes, subsidies and other profits reasonably thereof due*. The objection to this clause is very obvious, for what, say they, can these words, *other profits reasonably due*, signifie other than impositions; for, by the words going before, custome and subsidies are expressly named, and there is, say they, no other third profit upon merchandize but impositions, and indeed this statute they themselves have vouched in maintenance of impositions. To this objection it might serve for a full answer, that there are other duties then customes and subsidies due upon the landing of wares; for example *wharfage, cranage, scavage*, and such like, the which with more probability I may conjecture to be intended by these words, *other duties*, then they can conjecture it to bee meant of impositions. *Sed in planis non opus est conjecturis*. The best expositors of this act are those that lived in the same times, and they doe cleerely expound this clause to be made against impositions, as may appeare by the record of 21 E. 3. no. 29. for you shall there find a petition exhibited in parliament by the commons to bee relieved touching an imposition upon wools, alledging for a reason of their petition, that every man ought freely to passe, paying the ancient custome as it was ordained by the kings charter. This petition against impositions was exhibited by the whole parliament, within six yeeres after the making of the charter, as may appeare by comparing the times; and if they had not then thought, that impositions had been meant to have beene provided against by this charter, they would not certainly have made such a speciall reference thereunto.

In discovering the weakenesse of the reasons alledged in maintenance of impositions, I shall not greatly neede to say any thing more then hath been said; because the state of the question hath beene already so thoroughly opened unto you, that whatsoever can, with any colour of reason, be said for impositions, may receive an answer out of that which hath beene spoken against them. Nevertheless, I will in a few words recall to your memories their reasons; and in as few apply the answers to them, with some additions of mine owne, that, by laying both together in your view at one time, the weakenesse of the one and strength of the other may the better appeare unto you.

It hath beene said, that the old custome of a demi-marke upon a sack of wool must have his beginning, either by the kings absolute power, or by a legall assent of the people, which can bee no where but in parliament, and cannot but appeare of record; but because no such assent can be showne, therefore they conclude, that it began by the kings absolute power, and inferre that the same power remains still. The substance of this argument is found in my lord Dyer in the place cyted by me. It was much enforced in the Exchequer. But as touching the particular of the old custome of a demi-marke upon a sack, and the other old custome upon fells and leather, it is now no longer urged; because it appeares expressly by divers records of 3 E. 1. in the Tower, that it was granted *per les grandes et al prier des comons et de les merchans de tout Engleterre*, and by a record of 12 E. 1.

An objection that the Stat. of 14 Ed. 3. an. 21, extendeth only to impositions within the land and not to imposition upon merchandizes is answered.

The word Charge.

Answers to the reasons urged in maintenance of impositions.

The first argument, that because it cannot appear that the ancient customes were set by parliament, therefore they were imposed by the king, is answered.

25 E. 1. cap. 7. stat. printed, *per communitatem regni nostri Angliæ*, which concures also with the statute of 25 E. 1. cap. 7. in print: 'saving to us and our heires the customes of woolls, skins and leather granted heretofore by the communitie aforesaid.' The patten roll of 3 E. 1. which hath these words, *cum prelati magnates ac tota comunitas mercatorum regni nostri nuper nobis concesserunt quandam novam consuetudinem*, viz. *de quolibet sacco lane 6s. 8d. &c.* being something obscure, are by the concurrence of all those other records so cleerly expounded, as there cannot be, neither now is there, any question made, but that the custome of a demy-marke, and the other old customes, which by my lord Dyer, and by all those who argued for or against impositions in the Exchequer, was held to be due by the common-lawe, was by grant in parliament. Nevertheless the strength of the argument they still retaine. Though the demy-mark and those old customes upon the staple commodities were by act of parliament; yet, say they, before that increase by parliament the king had custome, and no doubt a some certaine. Otherwise could not this increase be called *nova consuetudo*. Besides, say they, the custome reduced to a certainty by 3 E. 1. is only upon three commodities, wool, skins, and leather. There are many other commodities, which did likewise pay custome. How began that custome, say they, if not by the kings absolute power? And when was that power taken away? I answer, admit it were by the kings absolute power, yet that the king hath cleerly discharged himself of that power by act of parliament, I hope I have cleerly proved. But this question, how began the first customs, is best answered by another question, how began the fine for purchase of originall writs, the fine *pro licentia concordandi*, the certainty of prisage? Nay, who reduced it first to certaintie, that the tryall of issues should be by twelve jurors, no more nor no lesse; that the full age of a man should be accounted twenty-one yeeres; of a woman fourteene, twelve yeeres her age of consent, and nine yeeres capable to be endowed; a yeere and a day given to sue an appeale; the like limitation of a yeere and day in very many other cases? In effect, who reduced all the known grounds of the common-law to that certainty that now they are? Because wee cannot tell how or when they began, shall wee therefore conclude, that they began by the kings absolute power, and inferre, that by the same reason, they may be changed at his pleasure? If the king may increase his fines upon the purchase of originall writs (which by the same reason hee may doe, that he may doe his custome, nay, hee hath more colour for this then for that, because there is no statute against this) hee might easily raise that revenue to the value of his customes. But no man can, nor will I hope offer to mainteine it to be lawfull. You see the weakenesse and the dangerous consequence of this argument, by comparing it to other cases of like nature. To say the truth, all these things began no man can say certainly when or how, but by a tacit consent of king and people, and the long approbation of time beyond the memory of any man, and yet no man can directly affirm but that most of them might begin by act of parliament, though now there be no records extant of such ancient parliaments. The first parliament was not kept 9 H. 3. though it be the first in our bookes. If we will give credit to other records, and to our best chroniclers, we shall heare and reade of divers parliaments in the reigne of king John, and of his predecessor Ric. 1. and in the reign of H. 2. of two famous parliaments, one at Clarendon in Wilshire, the other at Ged-

The antiquity of Parliaments.

ington in Northamptonshire. And although our chroniclers say, that the first parliament kept in this realm was held 19 Aprilis, 16 H. 1. yet I am of opinion, that William the Conqueror held parliaments; for what can be else understood by these words, *per commune consilium totius regni nostri stabilitum fuit*, which I finde in Mr. Lamberts collection of the ancient lawes of England, in the beginning of the lawes of William the Conqueror? Many of the statutes of E. 1. have no other words. Nay, long before him, in the yeere of our Lord 712. in the time of Inas king of the West-Saxons, I assure my self there were parliaments held, and that of the three estates, as at this day; as may appeare by these words in the beginning of the lawes of king Inas, in Mr. Lambert, *Suasi & instituto episcoporum nostrorum omnium, senatorum nostrorum, & natu majorum populi nostri in frequentia magna: and more plainly in the conclusion of some other of his lawes; hoc factum fuit per commune consilium & assensum procerum, comitum, & omnium sapientium seniorum, & populorum totius regni, & per preceptum regis Inas*, which are the same in Latine which ours is in English, by the king, the lords spirituall and temporall, and the commons. Why might not the custome upon woolls be first granted at one of these parliaments, as well as to have it first begun by the kings absolute power? There is no more probability of the one than the other. Because most of the ancient records were burnt in H. 2. time, when the Exchequer was burnt, shall we conclude therefore that there were never any such? You see the weaknes of this argument in all the points thereof. I leave it, and passe to another.

The second argument, that the king may totally restrain the importing and exporting of merchandizes, therefore he may do it sub modo by laying an imposition, answered.

The king may, say they, restrain the passage of merchants at his pleasure, which they prove by divers records; 2 E. 1. m. 18. Ro. Par. 2. E. 1. m. 17. Ro. fin. 31. E. 1. n. 44. Ro. Pat. 17 H. 6. Ro. Cla. in dorso. Upon which they inferre, that if he may restraine a merchant that he shall not passe at all, he may much more so restraine him that he shall not passe except he pay a certaine sum of money: for this, say they, is lesse than totally to restraine him; and *cui licet quod majus, licet etiam quod minus*. Of this argument my lord Dyer gave light in his case of impositions, 1 Eliz. and this hath been diversly enforced by all that have argued for impositions. In answer of which, I will consider, how farre the king may restrain the passage of merchants; and then will examine the consequence of the argument.

For my part, I think the king cannot restrain the passage of merchants, but for some speciall cause; wherein to define certainly and resolutely, to say for what causes he may, and for what not, I will not undertake. Onely let me inform you, that there is not one of these presidents vouched

by them to prove the kings power to restraine, but they are upon speciall reasons; as by reason of enmity with such a nation from whence they are restrained, or because such a commodity may not be spared within the kingdome. Besides, they are not restraints from all places, and of all manner of merchandizes, but from certain places onely, and for certain sorts of merchandizes. And for my part I thinke that restraints in all these cases, and of like nature, are by the common-law left to the kings absolute power; for if it were otherwise, it should be in the power of a merchant for a little private lucre to enrich the kings enemies, or to furnish them with munition to be employed against the state, or utterly to ruine the common-wealth, by carrying out a commodity which may not be spared, or by bringing in of some that may be hurtfull. Nay, which is more, such may be the occasion, that the king may, I doubt not, stop the passages of all merchants from all places for a short time, as upon the death of the late queen it was put in practise, to prevent intelligence. There may likewise be such necessary use of their ships, as the want of them upon some sodaine attempts may be a cause of the overthrow of the whole state. In such cases as these, if the common-law did not give the king leave to restraine their passage by his absolute power, it were very improvident in the highest points, which cannot be imagined of so wise a law. And yet the kings of this realme have alwayes been sparing in the practise of their absolute power in this point; for there are little lesse then 30. acts of parliament, touching the opening and shutting up of the passage of merchants, most of which, as I conceive, were made rather for the increase of punishment, then for want of power in the king; for the breach of a restraint by absolute commandment is punishable, as all other contempts, onely by fine and imprisonment, and not by forfeiture of the merchandizes, as in the president of the wines, an. 5. of queene Mary, vouched by me, and in some of those old presidents. If it be otherwise, I must confesse I know not the reason of the difference of this from other contempts. You see, that I have yeilded to their proposition, that the king may by his absolute power restraine the passage of merchants, and have therein granted more then their presidents prove. But is the consequence good, that because the king may restraine, therefore he may impose upon such as passe? First I denie, that in our case there is any restraint at all, as there was in the case of the French wines, by queen Mary, by her proclamation going before the imposition. For proove of which, I referre you to the kings letters patents prefixed before the last book of rates; by which instrument, the impositions now complained of were altogether raised. You shall finde it no other then a declaration of the kings pleasure so to have it, and a course prescribed for levying of it. But admitting, that the very laying of an imposition did imple a restraint, yet I denie the consequence, because the king may restrain totally, that therefore he may restraine for a time, or from certaine places, or certaine commodities, or certaine merchants; this indeed is a good argument, *a majori ad minus*. But because he may restraine totally, therefore, that he may give passage for money, is no good consequence; for in our case, there is no restraint at all, but it is rather a passage for money. If there be just occasion of restraint, the law giveth the king power to restraine. But when merchants may without hurt to the state have passage, as in our case, to enforce them to pay for that passage is in my opinion as unlawfull, as to enforce any man whatsoever to pay for doing that which he may lawfully doe. Merchants have, as I may say, as good inheritance in their trade, as any man in his lands; and when it may stand with the good of the state, that they may passe, they ought to passe as freely without charge imposed on them, as any man ought to hold his inheritance, or any artificer or other tradesman ought to exercise their lawfull trades and means of living, free from burdens to be laid on by the kings absolute power. If all others should be free, and onely merchants, who adventure their persons and estates in so many dangers, to bring us from farre places such things, as without which we cannot subsist, and to return us profit for our superfluities, should be subject to involuntarie burthens, their estate were of all other mens most unhappy and slavish, which, of all other trades, is indeed the noblest, and most worthy to be cherished.

And here by the way I note, that, in all other nations of the world, where the merchant is subject to impositions at the kings pleasure, the landlord, the farmer, the artificer, the very plowman, and all others, are in like sort subject to taxes and burdens, when the king pleaseth. The merchant is not the man alone that is subject to taxes, and all other men free. If, in the frame of our common-wealth, it were thought fit to free all other trades and professions from taxes, much more ought it to be thought reasonable, that our merchants should be free, and by all means possible incouraged in their trade; for our case is not as it is with other nations of the Continent. We are islanders, and divided by the sea from all the world, and in that respect have such use of merchants, as we cannot live without them. If therefore any should be free amongst us, it should be the merchant; and not the quite contrary, onely the merchant charged, and all others free. Plato in his 8. book *de Rep.* is of opinion, that the merchant, for his incouragement to trade, should be free from all custome whatsoever. We seek only to be free of involuntary impositions. But to return to the argument of restraint, from whence I am a little digressed. If it be a good argument, that because the king may restraine in toto, he may restraine in tanto; it will not be denied unto me, for it followeth necessarily, that in cases where he cannot restraine in toto, he cannot restraine in tanto. But there is no man that will say, that he may restraine the entrance and passage of all merchants, to and from all the parts of the world whatsoever, without any limitation of time, but the restraint to endure for ever, and for all kinds of merchandizes whatsoever, of most necessary and common use, to be brought into, or carried out of the realme. There is no man I suppose will say, that the law hath given the king power to make so unreasonable a restraint as this; for it were to give him a power to destroy merchandize, and consequently to ruine the common-wealth. Beside, it were against the law of nations, and of reason itself. It cannot be imagined, that any wise law in the world should allow it. But if our impositions, as it is said, doe

doe imple a restraint, and that a restraint be always the fore-runner of all impositions, then such an unreasonable restraint, as I have spoken of, must needs be presupposed to have been the ground or fore-runner of our present imposition. For in our impositions, are not all the merchandizes of necessary and common use charged? Are not all the merchants denizens and strangers, importing from any part, or exporting to any part of the world, subject to the charge? Is there any limitation of time, but to endure for ever? If I say such a restraint had been unlawfull, which I suppose no man will denie, then whatsoever implieth such a restraint, which our impositions doe, is likewise unlawfull. But the ill consequence of this their argument drawne from the kings power of restraint, will best appeare by comparing it to other cases.

I little doubt, but the king upon some occasion may lawfully restraine the passage of all men through the gates of London; as for the purpose, when the citie shall be besieged, or in the time of an extreme plague. Nay is it not by authoritie derived onely from him, that the gates are shut every night? Doth it follow therefore, that because he may doe it upon some extraordinary occasion, or at some time, that he may shut up the passage for ever; or that presupposing such a restraint by his absolute power, he may lay an imposition upon every burthen of any thing brought in, or carried out, as the duke of Florence and many other states in Italy and Germany doe, or upon every man by the poll, that shall passe thro' the gates? You see the weaknesse and danger of the consequence of this argument, and how it tends to justifie impositions within the land. And so I leave it, and proceed to the next.

The third argument, that the ports are the kings, and that he may open them and shut them upon what conditions he pleaseth, answered.

1. That the position, that all the ports are the kings, is not generally true; for subjects may also be owners of ports, as may appeare by the patent roll of 3. E. 1. M. 1. parl. where you shall finde, that king Ed. 1. granted to the lords of port townes the forfeitures granted to him by parliament, for not duly paying the new custome of the demy-marke within every severall port of theirs, where the merchandizes should happen to be imported or exported. But admitting the truth of the position, yet is the consequence as weake and dangerous, as of any of the rest of their arguments. For are not all the gates of cities and townes, and all the streets and highways in England the kings, and as much subject to be open or shut at his pleasure, as the ports are? Nay, whensoever we speak of the highway in any law businesse, we call it *via regia*, the kings highway; and the king in his commissions, speaking of London, or any other citie, calls it *civitas nostra* London, or *civitas nostra* Exon. Doth it follow therefore, that the king may lay impositions upon every man, or upon all commodities that shall passe through any of these places? Nay the gates of the kings owne house, for the purpose his pallace of Westminster, are his in a farre neerer degree then any of these. May he therefore by his proclamation impose upon every man that shall passe in or out at Westminster-hall doore a summe of money? Doubtlesse he may not; because the king is a person publike, and his subjects ought to have access to him, as to the fountaine of justice, and to the courts of justice sitting by his authoritie. I make little doubt, but his majestie may upon just occasion cause any of these passages to be shut, as he may also the passage at the havens. But when the passage may without danger to the state be open, and that the subjects may passe, his majestie may not then exact money for their passage; for the law hath given the king power over these things, for the good of the common-wealth, and not thereby to charge and burden the subject. If the king may not exact money for passage in and out of his court gates, because of the publike-nesse of his person; nor for passage through the gates of cities; much lesse may he for passage out at the ports, which are the great gates of the kingdom, and which the subject ought as freely to enjoy, as the ayre or the water.

The fourth argument, that the king is bound at his owne charge, to protect merchants; and the more it is necessary it should be in his power to lay moderate impositions upon merchandizes for raising of money to defray his charge, answered.

Another of their arguments is this. The king is bound to protect merchants from spoile by the enemy; he ought to fortifie the havens, that their ships may there abide in safety; he ought, if occasion be, to send ambassadors to forreign princes, to negotiate for them; and many the like charges is the king by the law to undergoe for the protection of his merchants. It is reason, therefore, that his expence be defraied out of the profit made by merchants; and consequently, that he may impose upon merchandize a moderate charge, thereby to repay himself.

The consequence of this argument is thus farre true. The law expects, that the king should protect merchants. Therefore it alloweth him out of merchandize a revenue for the maintenance of his charge, which is the old custome due, as at first I said, by the common-law. But it is no good consequence, that therefore he may take what he list, no more then he may at his pleasure increase that old revenue,

which the law giveth him for protecting of subjects in their suits, or for protecting wards, &c.

Another argument of theirs is this. All other princes of the world may impose upon merchandize at their pleasure; and so may make our merchandizes lesse vendible with them, by laying an imposition upon them, to be paid by us, when they are brought into their territories, whereby their owne commodities of the same nature may be sold more to the gaine of their merchants, and our merchant impoverished, or driven from his trade. They may also lay impositions upon our merchants fetching commodities from thence, and leave their owne merchants free from any imposition in the same case; by which their merchants shall reape all the profit by that commodity, in affording it better cheape to us here, then we can fetch it, and consequently our merchants shall be undone. Many the like cases have been put to prove, that if the king of England may not impose, as other princes may, they shall be able at their pleasure to destroy our trading. This I conceive was the same as now it is, during all that time from Ed. 3. till queen Mary; and doubtlesse it could not but sometimes, during that long space, so fall out, that forreine princes did put their power in practise to our prejudice, and yet we heare not of any imposition laid by any of our kings by their absolute power; which may give any man assurance, that they tooke some other course to meet with the inconvenience; and indeed the meanes are divers, which these our kings used to prevent it.

First, they were carefull in all their leagues and treaties with forrain princes, especially to provide for it; as may appeare by the records of the ancient leagues. Neither is there any league of late time, that hath not had an article for provision in this point; which leagues for the most part are upon oath on both parts. And yet, for further securitie, our kings have always had ambassadors resident in the courts of such forrain princes, to put them in minde of their leagues, if upon any occasion our merchants have in that case happened to be never so little wronged by them; and if upon complaint of the ambassador, our merchants have not found redresse, our kings have held the league as broken, and denounced warre, or seised all the goods of the same princes subjects within England; and I dare say there have been more warres undertaken by our princes against forrain nations onely for this cause, then for any one other cause whatsoever.

Besides, our kings have in this case sometimes made use of that their prerogative of restraint, either by prohibiting our merchants from carrying our commodities into those parts, where they are charged with impositions, that so by the want of our commodities, foraine princes might be enforced to abate their impositions laid upon them; or by restraining the merchants of foraine princes to import or export commodities from hence; by which meanes foraine princes have been compelled to deale favourably with our merchants for the good of their owne subjects. All these are lawfull and ordinary means to prevent or redresse the inconvenience which may grow by the impositions of other princes. If all these ordinary means should happen to faile, which can hardly so fall out, and that the laying of impositions be indeed the only means that is left to redresse the inconvenience, why should not that be done by act of parliament as well in these times, as it was in 7 Hen. 7. c. 7. to take downe the imposition of foure ducates upon a but of malmsey, imposed by the Venetians, and as it was done by queen Eliz. the 19 yeere of her reigne, to prevent the laying of impositions by foraine princes upon salt-fish, as may appeare by the printed statutes of 19 Eliz. cap. 10? But, as I have said, the providence of the prince and ordinary power of restraint may very well meet with the inconvenience.

These are the chiefe reasons made in maintenance of impositions. The weaknesse of them, and their dangerous consequence, you cannot but perceive; for, by the same reasons, taxes within the land may be as well proved to be lawfull. On the contrary part, you have heard the reasons against impositions fortified by many records and statutes in the point. So as I conclude, that impositions, neither in the time of warre, or other the greatest necessitie or occasion that may be, much lesse in the time of peace, neither upon foraine nor inland commodities of whatsoever nature, be they never so superfluous or unnecessary, neither upon merchants strangers nor denizens, may be laid by the kings absolute power, without assent of parliament, be it for never so short a time, much lesse to endure for ever, as ours. Though this be now my opinion, yet am not I so obstinate therein, but if yet I heare better reason, I will once againe change my minde. In the meane while, you see I had reason to alter my first opinion, as being grounded upon very weak reasons, as now they appeare unto me. And so I suppose they doe also unto you.

The fifth argument, that all foraine princes have power to impose, and if our king had not the like it might be very inconvenient to this state, answered.

Mr. Yelverton's argument against impositions by the crown. (a)

The question is, Whether the king, without assent of parliament, may set impositions upon the wares and goods of merchants exported, and imported, out of, and into this realme.

THREE things have been debated in this parliament, that have much concerned the right of our whole nation, of which every one of them hath exceeded the other by a gradation in weight and moment.

The first was the change of our name, which was a point of honour, wherein we shewed our selves not willing to leave that name, by which our ancestors made our nation famous; yet have we lost it, saving onely in those cases, where our ancient and faithfull protector; the common-law doth retaine it.

The second was the union, a question of greater moment; for that concerned the freehold of our whole nation; not in so high a point as having, or not having, but in point of division and participation, that is, whether we should enjoy the benefits and liberties of the kingdome our selves onely, as we and our ancestors have done, or admit our neighbour nation to have equall right in them, and so make our own part the less, by how much the greater number should be among whom the division was to be made. This was adjudged against us both legally and solemnly, and therefore in that we rest, hoping of that effect of this judgement which we read of in the poet,

Tros Tyriusque mihi nullo discrimine habetur.

The third is the question now in hand, which exceedeth the other two in importance and consequence, concerning the whole kingdome; for it is a question of our very essence; not what we shall be called, nor how we shall divide that we have, but whether we shall have any thing or nothing: for if there be a right in the king to alter the property of that which is ours without our consent, we are but tenants at his will of that which we have. If it be in the king and parliament, then have we propertie, and are tenants at our own will: for that which is done in parliament, is done by all our wills and consents. And this is the very state of the question which is proposed, that is, whether the king may impose without consent of parliament.

Impositions are of two natures, *forreine* and *intestine*.

Intestine be those which are raised within our land in the commerce and dealing that is at home within our selves, and may aswell for that reason be so called, as for that *vescuntur intestinis reipublicæ*, they are fed and nourished by the consuming and waisting of the entrails of the common-wealth. Against these I need not to speake; for the kings learned councill have with great honour and conscience in full councill acknowledged them to be against the law.

Therefore I will apply my self to speak of impositions *forreine*, being the single question now in hand, and maintained on the kings behalfe with great art and eloquence.

The inconvenience of these impositions to the common-wealth, that is, how hurtfull they are to the merchants, in impoverishing them in their estates; to the king in the increasing of his revenues by decay of traffique; and to the whole people in making all commodities excessive deare, is confessed by all, and therefore need no debate. The point of right is now only in question, and of that I will speak with conscience and integrity, rather desirous that the truth may be knowne, and right

be done, than that the opinion of my self or any other may prevaile.

The occasion of this question was given by the book of rates lately set out, affronted with the copy of letters patents, dated July 28. 6th Jac. In which book, besides the rates, is set down every kind of merchandise, exported and imported, for the true answering of subsidy to the king, according to the statute of tonnage and poundage.

In the first yeare of his reigne there is an addition of impositions upon all those kind of wares, which within the book are expressed, and the rate of the imposition as high and in some cases higher than the rate of the subsidy: and this declared to be by authority of those letters patents. Hereupon considering with my selfe, that heretofore the setting on of one only imposition without assent of parliament, upon some one kinde of merchandise, and that for a small time, and upon urgent necessity of actual war, did so affect our whole nation, and especially the great councill of the parliament, being the representative body of the whole common-wealth, that neither the sun did shine, nor the rivers run their courses until it was taken off by the publick judgment of the whole state: I thought it concerned me, and other members of that councill, that were no less trusted for our countrey than those in former times, and have their actions to guide and direct us, to have the same care they had in preserving the rights and liberties of the people, having now more cause then they had, for that the impositions now set on without assent of parliament, are not upon one or two speciall kinds of goods, but almost indefinite upon all, and do extend to the number of many hundreds, as appeareth by that printed book of rates, and are set in charge upon the whole kingdome as an inheritance to continue to the king, his heires and successors for ever; which limitation of estate in matter of impositions was never heard of, nor read of before, as I conceive.

The inducements expressed in these letters patents are much upon point of state, and with reference to the rights and practice of forraigne princes. For this I will not take upon me to enter into the consideration of such great mysteries of policie and government, but will only put you in minde of that I observe out of *Tit. Livius the Roman* historiographer. *Omne divini humanique moris memoriam abolemus, cum nova peregrinque patriis & prisca preferimus.* Tit. Liv. 1. 3.

To that which hath been spoken for the kings prerogative, I will give answer to so much of it as I may conveniently in my passage through this debate: wherein I will principally endeavour to give satisfaction to such new objections as were made by the worthie and learned counsellor of the king, that spake last in maintenance of his majesties prerogative.

The case in termes is this. The king by his letters patents before recited, hath ordained, willed, and commanded, that these new impositions, contained in that book of rates, shall be for ever hereafter payd unto him his heires and successors, upon paine of his displeasure. Hereupon the question ariseth, whether by this edict and ordinance so made by the king himselfe; by his letters patents of his own will and power absolute, without assent of parliament, he be so lawfully intituled to that he doth impose, as that thereby he doth alter the property of his subjects goods, and is enabled to recover these impositions by course of law.

I think he cannot; and I ground my opinion upon these foure reasons.

1. It is against the naturall frame and constitution of the policie of this

(a) By an order of the commons licencing the publication, this argument appears to have been first printed in 1641. But it is here extracted from an edition of 1638.—The title runs thus: 'The Rights of the People concerning Impositions, stated in a learned Argument; with a Remonstrance presented to the Kings most excellent Majesty, by the honourable House of Commons, in the Parliament, An. Dom. 1610. *Armag. Regis Jac. 7.* By a late eminent Judge of this Nation.'—The following address to the reader was prefixed. 'To the courteous reader. This excellent treatise of the no less worthy author, happily falling into my hands, I instantly thought it my duty to make that publick, which had given so much useful satisfaction to many learned, and judicious, in private; remembering that antient adage, *bonum quod communius, et præstantius.*

I hope it is needles to commend either the reverend author deceased, the treatise, its use, or stile; since the authority by which it is published, is a sufficient argument of their known worth.

If thou kindly accept of his good meaning, whose onely aim in the publishing hereof was the common good, it will be an encouragement to him (and others) to present to thy view, what may hereafter fall into his hands worthy thy further perusal.

The address to the reader was preceded with the following remonstrance, which was made to king James by the house of commons 24. May 1610.

A remonstrance delivered to his majesty in writing, after the inhibition given by him to the commons house of parliament, aswell by word of mouth, as by letters, not to proceed in the examining his right to impose without assent of parliament.

To the kings most excellent majesty.

Most gracious sovereign,

Whereas we your majesties most humble subjects, the commons assembled in parliament, have received first by message, and since by speech from your majesty, a command of restraint from debating in parliament your majesties right of imposing upon your subjects goods exported, or imported out of, or into this realm; yet allowing us to examine the grievance of these impositions in regard of quantity, time, and other circumstances of disproportion thereto incident: we your said humble subjects nothing doubting but that your majesty had no intent by that command to infringe the antient and fundamental right of the liberty of parliament in point of exact discussing of all matters concerning them, and their possessions, goods, and rights whatsoever, which yet we cannot but conceive to be done in effect by this command, do with all humble duty make this remonstrance unto your majesty.

First, we hold it an antient, general and undoubted right of parliament, to debate freely all matters which do properly concern the subject, and his right or estate; which freedom of debate being once fore-closed, the essence of the liberty of parliament is withal dissolved.

And whereas in this case the subjects right on the one side, and your majesties prerogatives on the other, cannot possibly be severed in debate of either: we alledge, that your majesties prerogatives of that kinde concerning directly the subjects right and interest, are daily handled and discussed in all courts at Westminster,

and have been ever freely debated upon all fit occasions, both in this and all other former parliaments, without restraint; which being forbidden, it is impossible for the subject, either to know, or to maintain his right and propriety to his own lands and goods, though never so just and manifest.

It may further please your most excellent majesty to understand, that we have no minde to impugn, but a desire to inform our selves of your highness prerogative in that point, which (if ever) is now most necessary to be known; and though it were to no other purpose, yet to satisfy the generality of your majesties subjects, who, finding themselves much grieved by these new impositions, do languish in much sorrow and discomfort.

These reasons, dread sovereign, being the proper reasons of parliament, do plead for the upholding of this our antient right and liberty. Howbeit seeing it hath pleased your majesty to insist upon that judgment in the Exchequer, as being direction sufficient for us without further examination: upon great desire of leaving your majesty unsatisfied in no one point of one of our intents and proceedings, we profess touching that judgement, that we neither do nor will take upon us to reverse it; but our desire is to know the reasons whereupon the same was grounded; and the rather, for that a general conceit is had, that the reasons of that judgement may be extended much further, even to the utter ruine of the antient liberty of this kingdom, and of your subjects right of propriety to their goods and lands.

Then for the judgement it self, being the first and last that ever was given in that kind (for ought appearing unto us), and being onely in one case, and against one man, it can binde in law no other but that person; and is also reverible by writ of error granted heretofore by act of parliament; and neither he nor any other subject is debarred by it from trying his right in the same or like case, in any of your majesties courts of record at Westminster.

Lastly, we nothing doubt, but our intended proceeding in a full examination of the right, nature, and measure of these new impositions (if this restraint had not come between) should not have been so orderly and so moderately carried and employed to the manifold necessities of these times, and given your majesty so true a view of the state and right of your subjects, that it would have been much to your majesties content and satisfaction, (which we most desire,) and removed all causes of fears and jealousies from the loyal hearts of your subjects, which is (as it ought to be) our careful endeavour: whereas contrariwise in that other way directed by your majesty, we cannot safely proceed without concluding for ever the right of the subject, which without due examination thereof we may not do.

We therefore your loyal and dutiful commons, not swerving from the approved steps of our ancestors, most humbly and instantly beseech your gracious majesty, that, without offence to the same, we may, according to the undoubted right and liberty of parliament, proceed in our intended course of a full examination of these impositions; that so we may cheerfully pass on to your majesties business, from which this stop hath by diversion so long withheld us. And we your majesties most humble, faithful, and loyal subjects shall ever (according to our bounden duty) pray for your majesties long and happy reign over us.

kingdome, which is *jus publicum regni*, and so subverteth the fundamentall law of the realme, and induceth a new forme of state and government.

2. It is against the municipall law of the land, which is *jus privatum*, the law of property and of private right.

3. It is against divers statutes made to restraine our king in this point.

4. It is against the practice and action of our common-wealth, *contra morem majorem*; and this is the modestest rule to limit both kings prerogatives, and subjects liberties.

Upon the first and fourth of these foure principal grounds I will more insist then upon the second and third, both for that in their own nature they are a more proper matter for a council of state, to the judgement of which I apply my discourse, and they have not been enforced by others; as also for that the other two, as more fit for a barre, and the courts of ordinary justice, have by some professors of the law been already most learnedly and exquisitely discussed.

For the first, it will be admitted for a rule, and ground of state, that in every common-wealth and government there be some rights of sovereignty, *jura majestatis*, which regularly and of common right doe belong to the sovereign power of that state; unless custome, or the provisional ordinance of that state doe otherwise dispose of them: which sovereign power is *poteslas suprema*, a power that can controule all other powers, and cannot be controuled but by it self.

It will not be denied, that the power of imposing hath so great a trust in it, by reason of the mischiefs may grow to the common-wealth by the abuses of it, that it hath ever been ranked among those rights of sovereign power.

Then is there no further question to be made, but to examine where the sovereign power is in this kingdome; for there is the right of imposition.

The sovereign power is agreed to be in the king: but in the king is a two-fold power; the one in parliament, as he is assisted with the consent of the whole state; the other out of parliament, as he is sole, and singular, guided merely by his own will. And if of these two powers in the king, one is greater than the other, and can direct and controule the other; that is *suprema potestas*, the sovereign power, and the other is *subordinata*.

It will then be easily proved, that the power of the king in parliament is greater than his power out of parliament; and doth rule and controule it; for if the king make a grant by his letters patents out of parliament, it bindeth him and his successors; he cannot revoke it, nor any of his successors; but by his power in parliament he may defeate and avoyd it; and therefore that is the greater power.

If a judgement be given in the *Kings Bench*, by the king himselfe, as may be, and by the law is intended, a writ of error, to reverse this judgement, may be sued before the king in parliament; which writ must be granted by the chancellor, upon bill indorsed by the king himselfe, as the book is 1 H. 7. 19. 6. And the forme of the writ of error is, that it being directed to the chiefe justice of the *Kings Bench*; *quia in recordo & processu, ac etiam in redditione judicii loquela, quæ fuit in curia nostra coram nobis, error intervenit manifestus ad grave damnum, &c. nos errorem (si quis fuerit) modo debito corrigi, & partibus prædictis plenam & celerem justitiam fieri volentes, in hac parte vobis mandamus, quod recordum & processum loquela illius cum omnibus ea tangentibus, in præsens parlamentum nostrum sub sigillo tuo distingas & operis mistas & hoc breve, ut inspectis, &c. nos de consilio & advisamento dominorum spiritualium & temporalium, ac communitalis in parlamento nostro prædicto existentis, ulterius pro errore illo corrigendo fieri faciamus, quod de jure & secundum legem & consuetudinem regni nostri Angliæ fuerit faciendum.* So you see the appeal is from the king out of the parliament, to the king in parliament; the writ is in his name; the rectifying and correcting the errors is by him, but with the assent of the lords and commons, than which there can be no stronger evidence to prove, that his power out of parliament is subordinate to his power in parliament; for in acts of parliament, be they lawes, grounds, or whatsoever else, the act and power is the kings; but with the assent of the lords and commons, which maketh it the most sovereign and supreme power above all, and controulable by none. Besides this right of imposing, there be others in the kingdome of the same nature. As the power to make lawes; the power of naturalization; the power of erection of arbitrary government; the power to judge without appeal; the power to legitimize; all which do belong to the king only in parliament. Others there be of the same nature, that the king may exercise out of parliament, which right is grown unto him in them, more in those others by the use and practice of the common-wealth, as denization, coynage, making warre; which power the king hath time out of minde practised, without the gain-saying and murmuring of his subjects. But these other powers before-mentioned have ever been executed by him in parliament, and not otherwise, but with the reluctance of the whole kingdome.

Can any man give me a reason, why the king can only in parliament make lawes? No man ever read any law whereby it was so ordained; and yet no man ever read that any king practised the contrary. Therefore it is the originall right of the kingdome, and the very natural constitution of our state and policy, being one of the highest rights of sovereign power. So it is in naturalization, legitimation, and the rest of that sort before recited.

It hath been alledged, that those, which in this cause have enforced their reasons from this maxime of ours, that the king cannot alter the law, have diverted from the question.

I say under favor they have not; for that in effect is the very question now in hand; for if he alone out of parliament may impose, he altereth the law of England in one of these two maine fundamental points. He must either take his subjects goods from them, without assent of the party, which is against the law; or else he must give his own letters pattents the

force of a law, to alter the property of his subjects goods, which is also against the law.

That the king of England cannot take his subjects goods, without their consent, it need not be proved more than a principle. It is *jus indigenæ*, an old homeborne right, declared to be law by divers statutes of the realme. As in 34. E. 3. cap. 2. that no officer of the kings, or of his heires, shall take any goods of any manner of person without the assent and good will of the party to whom the goods belonged. The same is declared in many other statutes made against prisages and purveyances. Neither have ever any kings attempted to go plainly and directly against that right, but have devised certaine legal colours and shadowes for their wrongfull doing in that kind, which I doe find were of three sorts: by way of commission; by way of loan; by way of benevolence. Commissions of all other were the most insolent; for they went out (as it were by authority) to levy ayd of the people upon great necessity of the common-wealth. These were condemned in parliament, 21 E. 3. numb. 16. upon a grievous complaint made of the use of them by the commons, unto the king in parliament: wherein the people doe pray the king, that he would be pleased to remember, how at the parliament held the 17 year of his reign, and at the last parliament, it was then accorded, and granted by their said lord the king and his counsell, that there should goe out no commissions out of *Chaucery* for hobbeleries, archers, and other charges to be levied upon the people, if they were not granted in parliament; which ordinances were not observed, by reason whereof the people were impoverished and decayed, for which they prayed the king, that he would be pleased to take pity of his people, and the ordinances and grants made to his people in parliament to affirme and hold; and that if such commissions goe out without assent of parliament, that the commons, which are grieved thereby, may have writs of *superfedeas*, according to the said ordinance, and that the people be not bound to obey them.

To this the kings answer is,

Si ul tiel imposition fuit fait per grand necessite, & ceo del assent des prelates, countes, barons, & autres grandes & autres homes des commons adonq; presents, neant moins nostre seignior le roy ne v et, que tiel imposition non duement fait soit treit in consequence, eins voit qu les ordinances dont cest petition fait mention soit bienment gardes.

The last time that ever king attempted that course of execution was 17 H. 8. upon the taking of the French king at Pavia, by the forces of Charles the fifth. Cardinal Wolsey, having a purpose to put the king into a warre about that quarrel, and finding his coffers empty, advised this way, to send out commissions, and by them to levie ayd of the people, according to the value of their estate. But this gave such discontent to the whole realme, that it caused in many places an actual rebellion; and the cardinal, being called to give an account of this bad advice, did justify this fact by the example of Joseph, who advised Pharaoh to take the fifth part of his subjects goods. But when he saw that would not serve the turne, he falsely laid it upon the judges, informing the king, he did it by their advice, being resolved by them of the lawfulness of the fact. So you see, that great churchmen found more safety in matter of government of our common-wealth, in making a false report of a point of the common-law, then in a true text of the scripture. And if any churchmen will endeavor by application of the text of scripture, to overthrow the antient laws and liberties of the kingdome, I would advise them to be admonished by the ill success of the cardinal in this particular action, and by the miserable catastrophe of his whole life and fortunes.

Loans and apprests were those which we call privy seals, which though they were more moderate in shew, yet being made against the good-will of the parties, were as injurious indeed as the other. The commons in parliament, 25 E. 3. numb. 16. made a grievous complaint to the king against the use of them, and prayed, that none from henceforth should be compelled to make loans against their will; and they gave this reason, in their petition, for that it is against reason, and the franchise of the land, and prayed that restitution might be made to those that have made such loans.

To this the kings rescript was; *it pleaseth our lord the king it be so.* Lastly, came in those kinde of exactions, which were termed by the fair name of *benevolences*; but they became so odious, as they gave the occasion of a good law to be made against themselves, and against all other shifts and devices, by what new terms soever imposed upon the subjects. The law is, 1 R. 3. cap. 2. and is thus. The king, remembreing how the commons of this his realm, by new and unlawful inventions and inordinate covetise, against the law of this realm, have been put to great servitude and important charges and exactions, and especially by a new imposition called a *benevolence*, enacted by the advice, &c. that the subjects and commons of this land from henceforth shall in no wise be charged by any such charges or impositions called the *benevolences*, nor by such like things.

But if you will deny, that the king doth in this case take the goods of his subject without his assent, then you must fall upon mine alternative proposition, that the kings patent hath in this case the power of a law, to alter property; for how can he recover the imposed by a legal course of proceeding, and by judgment in his court, but upon a title precedent him, before the action brought, which title must be a property in the same imposed; and how cometh he by that property, but by his own letters patents, by which he declareth he will have that same as an imposition? For the judgment giveth not the right, but onely doth manifest and declare it, and giveth execution of it. So in this point the question is, whether the kings patent hath the force and power of the law, or not; for if it be not maintained that it hath, it can never be concluded, that he can transfer the property of his subjects goods to himself, without the assent of them; for *quod meum est, sine facto meo alterius fieri non potest.*

And if you give this power to the kings patent, you subject the law, and take away all rules and bounds of settled government, and leave in the subject no property of his own, neither do you by this advance the kings power and prerogative, but you make him no king; for, as *Bracton* saith, *rex est, ubi dominatur lex, non voluntas*.

So we see, that the power of imposing and power of making laws are convertible & coincidentia; and whosoever can do the one, can do the other. And this was the opinion of sir *John Fortescue*, that reverend and honorable judge, a very learned professor of the common-law, and chief justice of the *Kings Bench*, in the time of *Henry 6*. His words are these, in his book *de laudibus legum Angliæ*, cap. 9. *Non potest rex Angliæ ad libitum leges mutare regni sui; principatu namque nedom regali, sed & politico, ipse dominatur. Si regali tantum præfesset iis, leges mutare posset; tallagia quoque, & cætera onera imponere, ipse inconsultis, quale dominium leges civiles indicant, cum dicunt quod principi placuerit legis habet vigorem. Sed longe aliter potest rex politicis imperans; quia nec leges ipse sine subditorum assensu mutare poterit, nec subjectum populum renitentem onerare peregrinis impositionibus.* In which place I must interpret unto you, that *peregrinæ impositiones* be not strange and unheard of impositions, as was urged by the worthy gentleman that spake last; but impositions upon traffick into and out of forrain countries, which is the very thing in question. Further, in the thirty-sixth chapter, he saith of the king of *England*, *neque rex ibidem per se aut ministros suos tallagia, subsidia, aut alia quævis onera imponit ligeis suis, aut leges eorum mutat, vel novas condit, sine concessione vel assensu totius regni sui in parlamento.* So he maketh these two powers of making law and imposing to be concomitant in the same hand, and that the one of them is not without the other. He giveth the same reason for this, as we do now, but in other words; because (as he saith) in *England* it is *principatus mixtus & politicus*, the king hath his sovereign power in parliament, assisted and strengthened with the consent of the whole kingdom, and therefore these powers are to be exercised by him only in parliament. In other countries they admit the ground of the civil law, *quod principi placuerit legis habet vigorem.* Because they have an absolute power to make law, they have also a power to impose, which hath the force of a law in transferring property. *Philip Comines*, that lived at that time, in his fourth book, the first chapter, the fifth book, the eighth chapter, taketh notice of this policy of *England*, and commends it above all other states, as settled in most security; and further to our purpose laith this ground, that a king cannot take one penny from his subjects without their consent, but it is violence. And you may there note the mischiefs that grew to the kingdom of *France*, by the voluntary impositions first brought in by *Charles* the seventh, and ever since continued, and encreased, to the utter impoverishment of the common people, and the loss of their free council of three estates. And if this power of imposing were quietly settled in our kings, considering what is the greatest use they make of assembling of parliaments, which is the supply of money, I do not see any likelihood to hope for often meetings in that kind, because they would provide themselves by that other means. And thus much for my first reason, grounded upon the natural constitution of the policy of our kingdom, and the publique right of our nation.

2. For the point of common-law, which is my second reason, it hath been well debated, and nothing left unspeaken that can be said in it; and therefore I will decline to speak of that, which other men have well discussed; and the rather, for that there is nothing in our law-book directly, and in point of this matter; neither is the word (*imposition*) found in them, until the case in my lord *Dier*, 1 *Eliz.* 165. for we shall finde this business of an higher strain, and alwaies handled elsewhere, as afterwards shall appear. Yet I will offer some answers to such objections as have been made on the contrary in point of common-law, and have not been much stood upon by others to be answered.

The objections that have been made are these; that from the first book of the law to the last, no man ever read any thing against the kings power of imposing. No judgement was ever given against it, in any of the kings courts at *Westminster*. Other points of prerogative as high as this, disputed and debated, his excess in them limited; as in the book of 42. *Aff. pl.* 5. where the judges took away a commission from one, that had power given by it to him under the great seal to take ones person, and to seise his goods before he was indicted. So master *Scrogs* case 1, and 2. *El. Dier.* 175. the power of the king in making a commission to determine a question of right depending between two parties, notably debated, and ruled against the king, that he could not grant it.

To this I answer, that cases of this nature, of which the question now handled is, have ever been taken to be of that extraordinary consequence, in point of the common right of the whole kingdom, that the states would never trust any of the courts of ordinary justice with the deciding of them; but assumed the cognisance of them unto the high court of parliament, as the fittest place to decide matters so much concerning the whole body of the kingdom. As 2. *Ed.* 3. 7. it appears that *Ed.* 1. had granted a charter to the men of *Great Yarmouth*, that all the ships of merchants, coming to the port of *Yarmouth*, should land their goods at their haven, and not at any other haven at that port, as at *Garneston*, and *Little Yarmouth*, which were members of that port. This was very inconvenient for the merchants, and a great hurt to traffick, and therefore the charter was questioned in the time of *Ed.* 2. and adjudged good by the council. But the parties not contented with this judgment, in the second year of king *E.* 3. by an order in parliament made upon a petition there exhibited against this grant, brought a *scire facias* out of the *Chancery* returnable in the *Kings Bench*, to question again the lawfulness of the patent. And in that suit the cause was notably debated, and those reasons much insisted upon that have been enforced in this case; as that of the kings power

in the custody of the ports. But the matter so depending in the ordinary court of justice, a writ came out of the parliament, and did adjourn it thither again, where it gave occasion of a good law to be made to prevent the like grants, and to make them void notwithstanding any judgment given upon them, and to make such judgments also void.

The statute is, 9. *E.* 3. c. 1. And in the parliament rolls, 2. *H.* 4. num. 109. we finde a notable record, which gives warrant for the proceeding in parliament in this manner as hath been in this case, notwithstanding the judgment in the *Exchequer*, and declares to the kingdom, that, notwithstanding the great wonder made by some men; nothing hath been done in this business by those that serve in the parliament, but in imitation of their worthy predecessors in the like case. In the second year of *H.* 4. the commons shew that in the time of *R.* 2. by the means of *John Walibam*, bishop of *Salisbury*, treasurer of *England*, wrongfully, without authority of parliament, and by reason of a judgment given in the *Exchequer*, 16. and 17. *R.* 2. by the barons there, against certain merchants of *Bristol*, and other places, passage had been taken for wines otherwise then in ancient times had been, and therefore they prayed, they might pay their prise wines in the manner they had used to pay, notwithstanding any judgment given in the *Exchequer*, or other ordinance made by the said treasurer, contrary to the antient usage; which petition the king granted, and the judgment thereupon became void, and the prise wine hath been paid contrary to the judgment ever since.

In 1. *El. Dier.* 165. upon the complaint, made by the merchants, of the impositions set upon cloth by queen *Mary*, by her absolute power, without assent of parliament; the cause was thought too weighty to be decided in any one court; but, as it appeareth in the book, it was referred to all the judges of *England*, who divers times had conference about it. So it may well be, there is nothing against it in our year books, for there is nothing of it.

Another objection was this, which was made in the last argument, viz. that custom is originally due by the common-law of *England*; it can then have no other ground or cause, but meerly by the kings royal prerogative, as a right and duty originally belonging to his crown: which if it be, it must necessarily follow he may impose, for that is but the exercising of that right. To prove this was alleadged the case 39. *E.* 3. 13. by which case it appeareth, that king *John* had a custom of eight-pence on a tun of wine in the port of *Southampton*, but the book doth not tell you that the king had it by prerogative, and he might have it as well otherwise; as by prescription, or convention, which shall rather be intended, by reason of the certainty of the sum paid; for if it were by prerogative, he might take sometimes more, sometimes less at his will, the right being indefinite, and the quantity limited only by his own discretion. A common person may have such a custom certain, as 18. *El. Dier.* 352. The mayor of *London* hath the twentieth part of salt brought into the city by aliens, which is a great imposition, but is good by prescription originally, and hath received greater strength since, by acts of parliament made for the confirmation of the liberties and customs of the city of *London*. So it appeareth that *John of Britain* had custom of the ships that arrived at his port of *Little Yarmouth*, worth twenty pounds per annum. And these instances do infer, that a custom may be otherwise then by prerogative, and therefore it is no good argument to conclude, 'the king had such a custom, therefore he had it by prerogative.'

The book in 30 *H.* 8. *Dier.* 43. was much pressed on this point, which saith that custom belonged to the king at common-law, and doth instance in wooll woollfells and leather, begun at the common-law, but abridged by the statute of 14 *E.* 3. cap. 21. stat. 1. But this appeareth to be a great error, and mistaking in the book; for we do finde, that that custom of woolls woollfells and leather was begun by a grant in parliament, as appeareth in statute 15 *E.* 1. cap. 7. The words be, 'granted to us by the commonalty aforesaid;' and the last mention before was that the king had granted to the bishops, earls, barons, and all the commonalty of the land, &c. *Novemb.* 3. *Ed.* 1. The king recited in his letters patents, that *prelati, magnates, ac tota communitas mercatorum regni*, granted this new custom. And so the ground and motive of that opinion being false, all grounded upon that must needs be erroneous.

It was objected, that the king holdeth at this day the encrease of four-pence in the pound, over due custom, paid by merchants aliens according to the purport of the *charta mercatoria* 31 *E.* 1. by meer right of prerogative at the common-law; for by that grant of the merchants he cannot hold it, they being no body political at the time of the grant; and therefore the grant is meerly void to binde in succession; and yet the merchants aliens do pay it at this day.

It is agreed, that by the common-law a contract with a number not incorporate bindeth not succession. But we must take notice, that they, by whom that grant was made, of the augmentation of custom, by three-pence in the pound, and other encreases, 31. *E.* 1. were merchants aliens, who by the law of merchants and nations may contract to bind their successors in matters of traffick. For their contracts are not ruled by the common-law of the land, but by the law of nations, & per legem mercatoriam, as the book case is, 3 *Ed.* 4. 10. and there was a good consideration given them by the king for this encrease of custome, as discharge of prise wines for two shillings the tun, and other immunities, which all merchants aliens hold and enjoy at this day, by force of that contract made, 31 *E.* 1. for a stranger paieth now but two shillings the tun for prise, whereas it standeth an *Englishman* in much more. The rule of commutative justice maketh the contract available to the king against the merchants, because he parteth with part of his prise to the merchant; and maketh it available to the merchant against the king, because he giveth him encrease of custom above that is due by law.

9. *E.* 3. c. 1. Every alien and denizen may carry his merchandise where it pleaseth him, notwithstanding any charter granted, or judgment thereupon. 16. and 17. *R.* 2.

1. *El. Dier.* 165.

39 *E.* 3. 13.

18 *El. Dier.* 352.

Dier. 43.

30 *Hen.* 8. *Dier.* 43.

14 *Ed.* 3. c. 21. stat. 1.

Rot. Char. 31. *E.* 1. num. 43. in Turri.

law. But the statute of 27 E. 3. cap. 26. heretofore cited, doth make this point clear without scruple, which confirmeth the charter of 31. E. 1. entirely; and by that the encrease of custom by three pence in the pound, which is by name mentioned in the statute, is now due by act of parliament.

If you will have the king hold this encrease of custom by prerogative, you go directly against his meaning; for it appeareth by that which presently followed this grant, that the king took this encrease of custom by way of contract onely, and not by way of prerogative; for the same year following he directeth his writs to the officers of his ports, reciting the contract made with the aliens by *charta mercatoria*; adding further, that some denizens were willing to pay the like custom, upon the same immunities to them to be granted, and doth assign his officers to gather it, but with this clause, *si grante et absque coactione solvere voluerint, ita quod aliquem mercatorem de regno & potestate nostra ad prestationes & custumas hujusmodi invite solvendas nullatenus distringatis*. Nothing can more plainly expresse, that the kings intention was not to demand this by way of prerogative, but by force of the contract. If there were such a prerogative in the crown, as of right to have custom, how cometh it to pass this prerogative never yet had fruit or effect? For this I can maintain, that the king of England hath not one penny custom or imposition upon merchandizes, elder then the fourth year of queen Mary, that he holdeth not by act of parliament, and by the peoples grant. The eldest, that he hath, is that of woolls wooll-fells and leather, and that is by act of parliament, as appeareth in the statute 25 E. 1. cap. 7. the tonnage and poundage by parliament in the first year of every kings reign, and the aliens encrease of custom by parliament 27 E. 3. cap. 26. Then this prerogative hath been much neglected, that it was never called on to be put in execution, untill now of late years.

Concerning the statutes made for restraining our kings from the exercise of this pretended prerogative, which is the third matter I stand upon; those that have maintained the kings prerogative in this point, have endeavored to interpret those statutes to extend onely to restrain him from imposing upon wooll wooll-fells and leather, which are staple commodities. And the reason they give for this restraint, more then for other goods, is, because the king by statute is restrained to a custom certain for those commodities, as the half mark a sack of wooll, and half a mark three hundred wooll-fells, and thirteen shillings four pence a last of leather; and therefore great reason he should not exceed this custom in these commodities.

This objection receiveth many answers. First, it appeareth both by the expresse letter of divers of the laws made in this point, by the occasion that induced the making of the laws, and by the execution of them, that all other wares and merchandises, as well as those of the staple, were within the purpose and intent of those laws. Secondly, the reason alleadged, why there should be restraint for the staple commodities, rather then for the other, is mistaken; for the lords and commons did grant to E. 1. by act of parliament the custom of the half mark for wooll wooll-fells and leather, which was matter of meer grace and liberality, and includeth no restraint in it, but rather a favourable extention, quite contrary to the sence of the objection, according to that rule of interpretation, *gratiosa ampliari decet, odiosa restringi*. And admit some laws be made expressly to restrain impositions upon wooll wooll-fells and leather, by reason that the occasion of making such laws was the actual imposing upon those goods at that time, shall we not by good construction, *secundum mentem extensivam legis*, extend this law to other wares and merchandizes that are within the same mischief? If we look to the reason of the law, we shall make no doubt of it: for that is, because the impositions were without assent of parliament, not because they were upon such and such commodities. Besides, those laws so made are *declarativæ juris antiqui, non introductivæ novi*.

In the enumeration of those statutes which I conceive make directly to this purpose, I will endeavour rather to answer the objections made against them, then to enforce the sence and meaning of them, which is very plain and open, and needs no interpretation. The first statute enforced is *mag. charta, cap. 30.* made in the ninth year of H. 3. by which it is enacted, that all merchants shall have free egress and regress out of and into this realm, with their goods and merchandizes, to buy and sell, *sine omnibus malis tolneis per antiquas & rectas consuetudines*. In which words we may infer, that both the use and right of imposing are absolutely excluded, and debarred; for *consuetudo*, which in this case is to be taken for *usage*, which is *mos*, (not improperly for *portorium*, a duty paid in money, as our English word custom in one sence doth signifie) implieth a beginning and continuance by consent and will of the parties, not by power and enforcement, which cannot be a custom; and therefore it cannot be an imposition; for that ariseth meerly out of the will and power of the imposer, and is against the will of him upon whose goods it is set. But take *consuetudo* either for *mos* or *portorium*, the epithites with which it is qualified, *antiquum* and *rectum*, do describe it to be of that nature that it cannot be an imposition. For *antiquum*, in legal construction, is that which is time out of mind, that is not an imposition; for then by continuance of time it should grow a right by prescription, and were justifiable. *Rectum* implieth a limited right, which inferreth there may be a wrong, and exceeding of that right, which is not in impositions; for if there be a right in the king to impose, the quantity, time, and other circumstances are in his discretion; the right is illimited. And if he set on never so great an imposition, there is as much right in it, as if it be never so small. The excess maketh it a burthen, but not a wrong.

We may further observe, that, in the statute, *malum tolneum*, which is evil toll, is set down by way of antithesis to *antiqua, and recta consuetudo*; by which is inferred, that exactions upon wares and merchandizes not qualified with these two properties of *antiquum* and *rectum*, are evil and unjust. This is made more evident by a record in the Twelfth year of H. 3. which was a mandat sent by the king to the customers of his ports for the execution of this law made in 9. H. 3. whereby it is commanded, *quod omnibus mercatoribus in portum suum venientibus*

cum vinis, & aliis merchandiziis, scire faciant, quod salvo & secure in terram Angliæ veniant cum vinis & merchandiziis suis, faciendo inde rectas & dubitas consuetudines, nec sibi timeant de malis tolneis, quæ iis faciat rex, vel in terrâ suâ fieri permittat. By this record the word *consuetudo* is interpreted to be *mos*, not *portorium*; otherwise it should have been *solvendo consuetudines*, not *faciendo*. Also these words *antiquum & rectum* in the statute in this writ are *rectum & debitum*, which doth more enforce a certainty of right and duty, which by no means can be intended in impositions.

Objections against this law were made in the last argument. First, that it was made for aliens. This is true; the words of the law do plainly shew it was made for aliens. But if the state was so careful to provide for them, shall we not judge, that with denizens it was so already? And that this statute was made to extend that liberty by act of parliament to aliens, which denizens had by the common law, succeeding times did so conceive of it, as appeareth by the statute 2 E. 3. cap. 9. The words are, that all merchants strangers and princes may go and come with their merchandizes in England after the tenor of the great charter, and that writs be thereupon sent to all the sheriffs in England, and to mayors and bayliffs of good towns, where need shall require.

A second objection was made in the last argument, out of these words of the statute of *magna charta*, that merchants might freely traffique, *nisi publicè antea prohibiti fuerint*: by which was enforced, that the king had power to restrain and prohibit traffique; therefore to impose. It is agreed there may be a publick restraint of traffique, upon respects of the common good of the kingdom; but whether that which is called *publica prohibitio* in the statute, be intended by the king alone, or by act of parliament, is a question: for such restraints have still been by parliament. But admit the king may make a restraint of traffique in part for some publick respect of the commonwealth, he doth this in point of protection, as trusted by the commonwealth to do that which is for the publick good of the kingdom; but if he use this trust to make a gain and benefit by imposing, that is a breach of the trust, and a sale of government and protection. But more of this shall be hereafter spoken in the answering of the main objections.

The next law is that notable statute of E. 1. in the 25 year of his reign, made upon the very point in question. The words are these. 'And forasmuch as the most part of the commonalty of this realm find themselves sore grieved with the male toll of woolls, that is, to wit, a toll of forty shillings for every sack of wooll, and have petitioned to us for to release the same; we at their request have clearly released it, and have granted for us and our heirs, that we shall not take such things without their common consent and good will, saving to us and our heirs the customs of woolls skins and leather, granted before by the commonalty aforesaid.'

Against the application of this law to the question now in hand, many objections were made; some out of matter precedent to the law, some out of the law it self, some out of matter subsequent and following after the law.

For matter precedent, it was objected out of Thomas Walsingham, an historiographer of good credit, that writ of that time when the statute was made, that in the petition of grievances given to king E. 1. by the people in the 25 year of his reign, upon which petition the statute was made, that they found themselves not grieved in point of right, but in point of excess. The words are, *communitas sentit se gravatam de vectigali lanarum, quod nimis est onerosum, viz. de quolibet sacco 40s. & de lana fractâ septem marcas*. So they expresse the cause of their grief, that it was too heavy; which is to be applied to the point of excess, not of right.

To this I answer, that if the words had been, *quia est nimis onerosum*, this construction might have been made out of them; because the word *quia* had induced a declaration of the cause of that which was formerly affirmed: but the words are, *quod nimis onerosum*, which doth only positively affirm, that the imposition *de facto* was intolerable for the greatness of it, which doth not therefore admit, that it is tolerable in respect of the right the king had to impose. But this is made clear by the general word precedent in the preamble of the petition, which doth evidently infer, they grounded their complaint upon point of right, not upon point of excess. The words are these, *tota terræ communitas sentit se valde gravatam, quia non tractantur secundum leges & consuetudines terræ, secundum quas tractari antecessores sui solebant habere, sed voluntarie excluduntur*. After which preamble, among the particulars, this of forty shillings upon a sack of wooll is ranked, but with a dependency of that expresse in the preamble for the point of right. But seeing we light upon history, which, though it be of small authority in a law argument, yet being the history of our own realm, hath fit and proper use in the common counsel of the realm, I will pursue it a little further, out of Matth. Westm. a writer that lived much nearer the time of the law made, then Thomas Walsingham. He saith, that the commons by their petitions required, *ne rex de cætero tallagia usurparet, & voluntarias super his inducias exactiones de cætero quasi in irritum revocaret*; by which it appeareth, that the point of the complaint was that the exactions laid on them were voluntary, that is, at the kings will without assent of parliament.

Out of the law it self it hath much been pressed, as first the commons made petition to the king; whereupon they infer out of the nature of the word petition, that their proceeding was by way of grievance, for the excess and inconvenience, as a matter of grace, not in course of justice for the wrong.

To this I answer, that considering the quality of the parties to this action, it being between the king and the subject, duty and good manners doth induce gentleness and humility of terms, without blemish or diminution of the force of right. It is according to the demeanor of Job, chap. 9. v. 15. *though I were just, yet would I not answer, but I would make supplication to my judge*. But in our forms of law, be the right of the subject never so clear, manifest, and acknowledged

Ret. Claus. 16. H. 3.

25 E. 1. cap. 7.

Tho. Walsingham in E. 1. fo. 71. 72. 73. edit. per W. Comb. impress. France. 1603.

Matth. Westm. fo. 430. edit. per H. Savillmil. Framfurd 1601.

ledged by all; yet if his own be detained from him by the king, he hath no other writ or action to recover, but a meer petition *supplicat celsitudini*, &c. So as if the word petition to the king infer defect of right in the petitioner, there can be no case where the king can do the subject wrong.

A second objection out of the body of the law is, that the king doth release that imposition of forty shillings, which implieth a right settled in him.

But to this I answer, that it is no necessary inference, wheresoever a release of right is; for it is used for claim onely, or where possession was, though wrongful, and that in *majorum securitatem, quia abundans cautela non nocet*. But in this case, a release was very expedient, and for some respect necessary, to extinguish a right the king had in this imposition against the merchants themselves. For this imposition, though it were not set on by assent of parliament, yet was it not set on by the kings absolute power; but was granted to him by the merchants themselves, who were to be charged with it. So the grievance was the violation of the right of the people, in setting it on without their assent in parliament, not the damage that grew by it; for that did onely touch the merchants, who could not justly complain thereof, because it was their own act and grant. This appeareth by two notable records, the one

22. E. 1. a writ to the treasurer and barons of the Exchequer in Ireland, to discharge the merchants there of impositions on woolls; in which the king reciteth, *licet in subsidium guerra regis pro recuperanda terra Valconia mercatores gratanter concesserunt per biennium vel triennium, si tantum duravit guerra, de sacco lanae*, &c. The other record is the writ of publication, that in 26. E. 1. went out after the statute of 25. in which writ the king reciteth thus, *cum nos ad instantiam communitatis regni nostri remiserimus custodiam 40s. nobis nuper in subsidium guerra nostra contra regem Francie concessum*, &c.

A third objection made out of the body of the statute, by those which have argued on the contrary part, was upon these words, that the king would take no such things without common consent; by which words they conceived the intention of the law was limited precisely to impositions set upon wooll, and not on other commodities, which are not such things, but other; and for this they alledge this reason, that it was not probable, when the complaint was only for an imposition on wooll, that the king would give a remedy for other things not spoken of, for which there was no cause of complaint.

To this a full answer is given many ways. First, out of the *saving* in the act, which extends to other things then to wooll, as to wooll-fells and leather; therefore the purview of the act by these words, *such things*, extendeth to more then the wooll; for there needs no *saving*, but for that which is contained in the purview. Secondly, the reason alledged, that no more by likelihood should be remedied but for wooll, because onely that was complained of, is false; for the complaint of the commons was not onely for this imposition on wooll, but divers other burthens and grievances of the like nature. And this will appear if we compare all the parts of the law, the one with the other; for this law is in the form of a charter written in French, and beginneth, *Edward by the grace of God*, &c. and is an entire grant, and instrument without fractions, sections, and chapters, as it is now printed, and containeth in it, next before this last clause concerning the impositions on woolls, which in the printed book is cap. 6. that the king, for no business from thenceforth, will take no manner of aids, mises, nor prises, but by common assent. This word *mises*, in French signifieth properly impositions, derived of the word *mettre* in Latine to put. So the word *such things*, is a conclusion to all the premises, and hath relation not onely to that which is made cap. 7. by the printer, and concerneth the male toll of woolls, but to that precedent, which is all other aids impositions and takings.

The writ of publication of this statute sent out to all parts in 26. E. 1. maketh plain this construction. The words of it are, *concedentes quod custodiam illam vel aliam, sine voluntate vel communi assensu non capiamus*. These words, *vel aliam*, are indefinite, and extend to any other whatsoever, besides that of woolls. The writ doth further discharge merchants for the commodities of wooll-fells and leather, which are not complained of by name in the statute; and therefore the law was intended to other impositions as well as to those upon woolls.

The objection made out of matter subsequent to the statute was this, that notwithstanding this law of 25. E. 1. impositions, that before the statute had been set on other merchandize then woolls, were still answered after the statute; and for instance of this, was alledged, that whereas 16. E. 1. an imposition of 40s. the tun was set upon wines brought into the kingdom, an accompt was made of this in the Exchequer in 26. E. 1. as by the records there appeareth; by which it seemeth that the law of 25. E. 1. was not taken to extend to wines, and such other commodities, other then woolls named in the statute. It is true, such an imposition was set on by E. 1. in the

sixteenth year of his reign, and an accompt made for it 25. E. 1. and 26. But it appeareth by the record of the accompt, that it was made for the time ended before the statute made: as from the eighteenth of May, 16. E. 1. to 23. Jul. 22. E. 1. But there is no record, that ever any accompt was made for any money received for that imposition for the time after the statute made; neither was it very willingly answered before; for it appeareth by the record, that it was ten years after the setting of it.

The third statute alledged on the behalf of the subject is that 34. E. 1. c. 1. the words are these, 'No tallage or aid shall be taken or levied by us, or our heirs in our realm, without the good will and assent of our arch-bishops, bishops, earls, barons, knights, burgesses, and other freemen of the land.' Against this was objected, that this statute was intended onely upon the taxes and impositions of things. The word *auxilium* makes it clear, that it is to be intended further then of things within the realm; for *tallagium* is commonly intended of domestic taxes, but *auxilium* is the most usual term for impositions upon goods imported and exported; as by the acts of

parliament by which such impositions are given to the king, in which they are called most commonly by the name of aids, as proceeding of good will and benevolence.

The fourth statute alledged on this part is that of 5. E. 2. c. 14. just in point of the matter in question; and therefore I will set it down as I finde it *verbatim* in the record in the Tower. *Ensamant nouvelles customes sont levies, & antients enbaunces, come sur levies drapes, wine aver du pois, & autre choses, purquoy les marchantes weynont plus volement, & meynes de bien, menynent en la terre, & les marchantes estrangiers demurront plus longment que ils seleyent faier, pur le quel demoure le choses sont le plus enbaunces que ils ne seleyent estre, al damage de roy, & de son peple. Nous ordonons que tout maners de male tolls, levies puiens de coronement de roy Ed. fils de roy Henry, soient entirement oustes, & de tout esfreints pur tout jours, nient contristiant le chartre que le diēt roy Ed. fist a marchantes aliens, pur ceo que il fuit fait contre le grand chartre & encoultre le franchise de la city de Londres, & sans assent de baronage, &c. Savant neque dent al roy le custome de leynes, poulx, & de quirs, &c. si aver les doct.*

By this law is recited, that by the levying of new customes, and by the raising of old, traffique was destroyed, and all things made dear; and therefore all new impositions and customs were discharged *charta mercatoria*, by which, custom, that was encreased on aliens, was taken away; and the reason alledged; because it was *sans assent de baronage*, and against the great charter. And this is further with this clause, saving to the king his custom of wooll wooll-fells and leather, *si aver les doct.*

Great wars have been raised against the credit of this law in the parliament house, and three things have been especially objected against it.

First, that it is no law; for it was enforced upon the king by some of the nobility that were too strong for him, the realm being then in tumult and mutiny about the quarrel of *Peirce of Gaveston*, so never had the kings free consent; but he gave way unto it for fear of greater mischief.

Secondly, that in itself it is unjust, as in taking away the custom granted to the king by *charta mercatoria*, 31. E. 1. and in making doubt, whether the king should have the custom of woolls, &c. by those words, *saving it to him, si aver les doct.*

The third objection is, that if it were a law, it is repealed.

To these I give particular answers.

To the first, that this statute was made both at the instance of the king and people, with a purpose and intention on all parts to settle things in a stay and order, both in the kings house and commonwealth; the king and his nobles standing in good terms, when this business was taken in hand. And it was begun and ended with great solemnity and ceremony. For the king in the third year of his reign gave commission under his great seal to 32 lords spiritual and temporal; of which there were eleven bishops, eight earls, and thirteen barons; they being as committees of the higher house to devise ordinances for the good government of his house and his realm. In which commission he doth for the honor of God, the good of him and of his realm, of his freewill, grant to the prelates earls and barons, and others elected by the whole kingdom, full power to ordain the state of his house and realm by such ordinances as by them should be made, to the honor of God, the honor and profit of holy church, the honor of himself, the profit of him and his people, according to right and reason, and the oath he made at his coronation. These joyning with others of discreet commons in parliament, and taking every of them a solemn oath for their sincere demeanor in the business, did make this and other ordinances, which were so well liked of by the king, that, after they were made, he took an oath to observe them, and caused them to be published in *Pauls* church-yard by the bishop of *Salisbury*, by denouncing excommunication against all that should wilfully infringe them; and by his letters patents dated 5. Oct. 5. regni sui, did send them through the realm to be published, and from thenceforth to be observed, thereby signifying his great liking and approbation of them; after which they had the force and power of laws given unto them in the parliament, in the fifth year of his reign.

The second objection, which is the unjustness of the law, instanced in two points; the taking away of *charta mercatoria*, and the doubting of the kings right to the custom of wooll-fells and leather, &c.—To the first of these, I deny it to be unjust, but to be according to the law of England, and liberty of the kingdom: for that charter did contain in it divers grants of things which were not in the power of the king to grant without assent of parliament; the trial *per medietatem lingua*, and other things tending to the alteration of the law, and burdening of the people; and therefore that charter never had his undoubted and settled force, until it was confirmed by act of parliament, but lay asleep almost twenty years together, without being put in execution, between 5. E. 2. and 27. E. 3. when it was confirmed. For the doubt that is supposed to be made in the statute of the kings right to the custom of wooll wooll-fells and leather, I take it, there is no such doubt made: for the words, *saving the kings right to the custom of woolls, si aver les doct.* have this construction, that is, at such times as he ought to have it: so the word *si* hath the signification of *quando*; for it had been a folly to have made a saving of that, of the right whereof they had doubted; neither is it likely but that they would have taken it away, if it had not been lawful. But there was no colour to doubt of the right of it; for it was given by act of parliament, and ever continued in force without challenge or exceptions to the lawfulness of it.

The third objection is, that this statute is repealed. To this I plead, *nullum vult reatum*. If it be repealed, it must be by act of parliament; for *unum quodque dissolvitur iisdem modis quibus est colligatum*. I and others have searched the records of the realm, and endeavoured by all means to inform our selves of the truth herein, and we can find no act of parliament of repeal. The truth is, some kings, finding these laws not to suit to their wills and humors, have endeavoured to suppress them; but they did never yet obtain a repeal of them by act of parliament.

But

But it is further urged, that although there were no formal repeal of the law, yet it was never put in execution as a law, but even presently upon the making was rejected, and use and practice went quite against it: and for instance hereof, a record was vouched, that E. 2. held himself so little bound by it, as that in the 11. year of his reign he set an imposition without assent of parliament upon wooll, wooll-fells, leather, wines cloth, *aver de pois*, and divers other kind of merchandizes. To this I answer, that if it were true, that a weak and impotent king, as he was, did contrary to the law, doth this make the law void, and no law? But if we look into the whole record, and scan this action of E. 2. from the beginning of it unto the end, we shall finde it a very good instance to prove the practice and execution both of this law of 5. E. 2. and of that in 25. E. 1. For it is true, that E. 2. in the eleventh year of his reign did borrow of the merchants a certain sum of money, above the due custom of woolls, wooll-fells, wine, *aver de pois*, leather, and such other goods imported and exported. But it appeareth by the record, he took it but for one year; he took it by the advice and counsel of the merchants; and he took it *per viam mutui*, as a loan. The direction of the writ is, *collectoribus mutui nobis per mercatores alienigenas & indigenas de certis rebus & merchandis usque ad certum tempus faciendi*. This was done in good terms, he did not claim it as his right, but did borrow it, which I do think is a good evidence against his right. But what became of this? The state would not abide it, for all these fair shews. And therefore afterwards the king sendeth out other writs, by which he dischargeth all merchandizes of this loan, saving only wooll wooll-fells and leather; and for the loan taken upon those commodities, it was limited to continue but until Michaelmas after, and good security was given to the merchants by the customers to pay themselves, by way of defalcation, out of the customs which should be due after Michaelmas, those sums which were so borrowed of them. The words of the record are worth the observing, *cum pro expeditione guerræ Scotiæ, & aliis arduis & urgentibus necessitatibus nobis multipliciter incumbentibus, pro quarum exoneratione quasi infinitam pecuniam refundere oportebit, pecunia plurimum indigeamus in presenti, & nuper pro eo quod exitus regni & terrarum nostrarum, simul cum pecunia nobis in subventi ne præmissorum tam per clerum quam communis regni nostri concessa, ad sumptus prædictos cum festinatione qua expediret faciendos, non sufficientes, exquirentes vias & modos, quibus possemus pecuniam habere commodius & decentius pro præmissis, de consilio & advisamento quorundam mercatorum tam alienigenarum quam indigenarum viam invenimus infra script. viz. and so setteth down the manner of the loan, and the security for the payment of it. This, I take it, was neither an imposition, nor a wrong in any respect. Also by the first record it appeareth, that the loan set on wines, *aver de pois*, and such other commodities, besides wooll wooll-fells and leather, were presently discharged by E. 2. which sheweth they were taken to be within the intent of the statute of 25. E. 1.*

The fifth statute alledged on the behalf of the subject is that of 14. E. 3. stat. 1. cap. 21. by which the commons pray the king to take no more then the old custom of the half mark. The king prayeth aid of the commons for a time above the custom upon his necessity of wars. And the conclusion is, that by that act the king doth grant, that after the feast of Pentecost, twelve moneths following, he will take no more of woolls wooll-fells and leather but the old custom, and doth promise to charge, set, or assess upon the custom but in manner as aforesaid.

The sixth statute is 14. E. 3. stat. 2. cap. 1. The king doth grant by way of charter to the prelates, earls barons commons citizens burgesses and merchants, that they be not from henceforth charged nor grieved to make any aid or sustain charge, if it be not by the common consent of the prelates, earls, barons, and other great men, and commons of the realm, and that in parliament.

These two statutes grew upon an occasion of an imposition set on wooll by the king without assent of parliament. Little hath been objected against them, but only to the first, that it was obtained of grace, and not upon instance of right, which they gather out of the words of the law, which are, "the commons pray the king that he would stablish, that from henceforth no more then the old custom be taken". The like reason may be made against the king out of the same words in the same law; for the king in the same act prayeth the commons to give him an imposition upon woolls for a time above the old custom. But the record of the petitions exhibited in parliament, on which these two laws are made, cleareth the objection.

The first was delivered by the lords in this form, *les grands volunt*, that the male toll, set on woolls newly, be altogether abated, and that the old custom be held, and that they may have this in point of charter, and by inrolment in parliament. This word, *volunt*, had been too high for a suit of grace, and therefore must be intended of right. The commons petition in form is somewhat humble, but in effect and purpose is rough and stern. The words are these: the commons pray, that the male toll of woolls be taken as it was used in ancient time, which is now enhanced without the assent of the commons, and *grandes*, as we conceive; and that if it be otherwise demanded, that every one of the commons may arrest them without being challenged. According to these petitions, the first of these two laws is by inrolment in parliament; the second is in form of a charter: the first doth express some special commodities; the second doth reach generally at all.

The seventh law directly touching this point is that 14. E. 3. stat. 2. cap. 2. the king doth grant according to the great charter, that all merchants denizens and foreigners may without let safely come into the realm of England with their goods and merchandizes, and safely tarry, and safely return, paying the subsidies, customs and other profits reasonably due. Upon the words of this law, was great advantage taken in this, that besides custom and subsidy, which comprehend all the certain and ordinary duties the king hath upon the wares and goods of merchants, there are other profits spoken of to be

due. These they affirm cannot be understood but of impositions by the king without assent of parliament.

To this I answer, if they were not duties due to the king besides custom and subsidy, which might satisfy the intention of these words, this objection might have had some colour in it; but it is plain, that besides these two, there are other profits due to the king upon merchants goods, as scavage, tonnage, and the like. And you shall finde a petition in parliament, 50. E. 3. against the raising of these above the old rate.

The eighth law is 15. E. 3. stat. 2. cap. 5. whereby it is enacted, that every merchant may freely buy and sell, and pass the sea with their merchandizes of wooll and all other things, paying the custom of old time used, according to the statute made in the last parliament in Mid-Lent, which was the stat. 14. E. 3. stat. 2. cap. 2. This law doth expressly exclude the novelty of impositions.

The ninth law is that 18. E. 3. stat. 1. cap. 3. whereby it is enacted, that the sea be open to all manner of merchants to pass with their merchandizes where it shall please them.

The tenth is, 27. E. 3. stat. 2. cap. 2. for the assurance of merchants-strangers and other, the king doth will and grant for him and his heirs, that nothing shall be taken over the due customs, not taken of them to his use by colour of suit, or in other manner against their wills.

The eleventh is 38 E. 3. cap. 2. that all manner of merchants aliens and denizens may buy and sell all manner of merchandizes, and freely carry them out of the realm, paying the customs and subsidies thereof due.

The last is 22 H. 8. cap. 8. by which it was enacted, that tables should be set up in ports, by which the certainty and very duty of every custom, toll, and duty, or sum of money, to be demanded and required of wares and merchandizes, shall and may plainly appear and be declared, to the intent that nothing be exacted otherwise then in old time hath been used and accustomed.

By this late law it appeareth, that the judgment of the whole parliament was at that time, that nothing was due upon wares and merchandizes but that which was certain, and had been antiently due; by which impositions are excluded, whose qualities are novelty and uncertainty, as being set on as present occasion moveth, and proportioned for quantity and other circumstances as the will of the king directeth.

These are the laws, which I conceive most directly tend to the restraining the kings of England from the exercise of that irregular power of imposing, at the first offered by them to be put in execution, yet not pressed as their right, and never practised but upon opposition of the whole state, and at last deferred and given over until of late; as by that which followeth in the fourth place will appear.

My fourth and last assertion is, that this practice of imposing without assent of parliament is *contra morem majorum*. In this I will make an historical perustration of the times past, whereby I will discover and make known, what passages have been in this business in this kingdom, and especially in the high court of parliament for the space of 300 years and more last past, since the beginning of the reign of E. 1. thence which time, and not before, this kingdom hath grown into the glory and reputation of foreign traffique. And as a worthy gentleman of the kings learned counsel made certain considerations upon this question, framed and strengthened out of the greatness of his wit and reason; so I grounding my self upon the practice of former times, which is the safest rule whereby to square the right both of king and people in this commonwealth, where their right is *jus consuetudinarium*, a right that groweth by use and practice, I will propose unto you certaine observations out of the action and experience of former times until the reigns of the two late queens; by which you may the better ground and frame your judgements in the determination of the right in this question.

1. My first observation is in point of circumstance, that there never was any imposition set, but in time of actual war, and *duplatis vexillis*; they were set on very rarely and sparingly, but for a short time, and that certaine and definite, and upon some few commodities, and that by the assent of the merchants that were to beare the burthen. In our time the occasion not so sensible, the continuance to be perpetual, the number many hundreds, almost no kinde of commodity spared. I will give you some few instances of these circumstances out of the records themselves.

The maletole of wooll, set on by king E. 1. which gave the occasion of the stat. 25 years of his raigne, was given by merchants. The record saith, *mercatores gratanter concesserunt in subsidium guerræ regis*. It further sheweth, it was for his necessity of warre, which then was great also.

For the time of E. 3. there need not many instances; for his whole raigne was almost an actual warfare. As in the sixth year of his raigne for his war in Scotland and Ireland, in the thirteenth year of his raigne for his war in France, severall impositions were set on.

In the seventeenth year of E. 3. the record in the Tower mentioneth, that forty shillings imposition was upon a sacke of wooll by the grant of merchants, and it was in the time of war.

In the twentieth yeare of king E. 3. it appeareth in the record, that the imposition then put upon woolls was by the assent of merchants for two years, for the necessity the king had in his passage over the sea, to recover his right, and to defend the realme.

2. My second observation is, never any imposition was set on by the king out of parliament, but complaint was made of it in parliament; and not one that ever stood after such complaint made, but remedy was afforded for it; *et quod rex inconsulto facit, consulto revocavit*, his soveraigne power controlled his subordinate. In which it is a thing very notable, that the king in no one case ever claimed, or so much as ever named his right or prerogative, which no doubt would have been done, if it had been thought due, but gave satisfaction to the complaint by one of these three waies;

Either by discharging them quite, and making some good law against them.

Secondly, by intreating the people to hold them some short time by their favor.

Thirdly, by waving his present possession, and taking that of their gift by act of parliament, as an aide which he had set on by his absolute power as an imposition.

Instances of the first. 25 E. 1. the impositions of wools taken off, and a law made against it, and the king undertook for him and his successors to doe so no more. 38 E. 3. 26. the imposition of three shillings foure-pence on a sacke of wooll put off upon complaint; and a law made against it, 38 E. 3. ca. 2. The like statute 45 E. 3. ca. 4. upon a complaint of an imposition on wools made in parliament, 45 E. 3. n. 42. Rot. Parl.

Instances of the second. 21 E. 3. nu. 11. a petition upon an imposition of 2s. upon a sacke of wool, 2s. upon a tunne of wine, and six-pence upon *aver de pois*, all discharged presently, saving the 2s. upon a sacke of wool, and for that intreated that it might stay till *Easter* following, and so it did, and was then taken away.

Instance of the third. 25 E. 3. nu. 22. the commons made petition against an imposition of fourty shillings upon a sack of wool granted to the king by the merchants, shewing that they ought not to be bound by their act. The king did not claime right or justice; but because his warres were great, upon his request had it granted unto him for two yeeres by act of parliament, and pretended no title of prerogative, neither was it ever spoken of.

3. My third observation is, that our kings have acknowledged that it is not their right. E. 1. in his writs he sent to the officers of his ports to levie three-pence on the pound over the old custome of the denizens as well as of the aliens, and to suffer the denizens to enjoy those privileges the aliens did enjoy by the payment of the encrease of custome, doth give this direction expressly; that they should not take it of denizens against their will. The words of the record expresse it very fully: *cum mercatores extranei & alienigenae, pro quibusdam libertatibus eis per nos concessis & prius nostris quibuscunque remissis, nobis de bonis & merchandis suis quibuscunque infra regnum & potestatem nostram adducend. ultra antiquas custumas dare concesserint praestaciones & custumas subscriptas, viz. and so setteth down the increases, and amongst the rest this three-pence upon the pound, and so proceedeth, ac quidam mercatores de regno nostro & potestate nostra, ut ipsis dictis libertatibus & immunitatibus uti & gaudere, & quod de prius nostris quieti esse possint, praestaciones & custumas hujusmodi de bonis & merchandis suis nobis solvere velint, ut accepimus, assignavimus vos, &c. ad custumas & praestaciones praedictas de mercatoribus de regno & potestate nostra colligend. qui eas gratanter & sine coactione solvere voluerint; ita tamen quod aliquem mercatorum de dicto regno & potestate nostra ad praestaciones & custumas hujusmodi nobis invito solvend. nullatenus distringatis.* Surely if E. 1. had claimed the prerogative of imposing, he would never have given these cautions in the requiring of that which he had taken to be his due, as that they should not exact it of any of his subjects that were not willing to pay it, nor trouble nor distraine them for it.

In the twelfth yeere of E. 3. we finde the record of certaine letters written from the king, being then at Barwick in the Scottish warres, unto the archbishop of Canterbury, in which letters the king seemeth to have a great confidence in the devotion of the archbishop, and therefore earnestly intreateth him to further his enterprises with his prayers to God, and then addeth further:

Ad hoc pater, cum populus regni nostri variis oneribus, tallagiis, & impositionibus, baillenus praeponderat (quod dolentes referimus) sed inevitabili necessitate compulsi de eisdem oneribus ipsum adhuc relevare non volumus dictum populum, ut tantam necessitatem nostram humiliter & benigne patiat & caritative sustineat, & priorem, quam penes nos concepit de cetero instant in orationibus & elemosinis suis, (oneribus praedictis, quae non ex malitia vel presumptione voluntaria ipsum gravant, non obstantibus) exhibeant caritatem, indulgentiam muneribus & aliis modis, quibus secundum Deum videbitis piis exhortationibus inducat, & nos penes eundem excusetis; speramus namque per Dei gratiam, cujus manus cunctis indigentibus sola sufficiens, & largissima compendatur, beneficiis compensativis dictum populum visitare & consolari pro loco & tempore opportunis.

The principall thing I note out of this record, upon the very point of this my third observation, is, that the king intending to excuse himself of the burthens by him laid on the people, and to avoid the blemish of wrong and injustice in laying thereon, saith they were not *onera ex presumptione voluntaria*, that is, burthens that he presumed to lay on at his owne will, whereby he condemneth impositions without assent of parliament, which are (*onera ex voluntate regis*) to proceed of presumption, which doth clearly exclude claime of right, and disproveth the lawfulness of the act. But there are divers other notable passages in the record worthy our marking. As out of the word (*praeponderant*) used by the king, wee may gather he did accompt these impositions a grievous burden to his people, which sheweth his owne pity of them. He saith further, *dolentes referimus*, shewing his griefe and remorse at it; & *inevitabili necessitate compulsi*, he did it constrained by unavoidable necessity, shewing he was forced to it against his will, by that which violateth and breaketh all law; which inferreth, he would not maintaine his action by law. *Ad hoc relevare non volumus*; this insinuates, he would ease them in good time. *Caritatem exhibeant*, they should afford him charity in the bearing of them, as if so be in point of justice or right they need not. *Penes eundem excusetis*, the bishop should excuse him to the people. By this he did clearly leave the point of justification, and so of right. Lastly, he promiseth he would visit and comfort them *beneficiis compensativis*, would give them recompence for those summes he had so raised of them; which sheweth that he claimed them not as due, for then he needed not give recompence for them.

In the one and twentieth yeere of E. 3. a petition was exhibited in parliament, that levies be not made by commission (so they be in this case) nor other things laid upon the people unless they be granted in parliament. The kings answer is, if any such impositions were made, it was by great necessity, and with assent of the prelates barons and some of the commons present; yet he will not that such impositions not duly made be drawne in consequence. Here the king acknowledgeth an imposition not to be duly made, though with the content of the higher house and some of the commons, because it was not in full parliament: much rather he would have thought so, if it had been by the king alone.

King E. 4. (that was a rough and warlike prince, and was more beholding to his sword in the recovery of his right to the crowne then to the affection of the people) at a parliament held the seventh yeere of his raigne made a speech to the commons, sir John Say being then speaker, in which speech is contained very notable matter, and very pertinent to our purpose; and because the record is not in print, I will set downe the kings speech *verbatim* as it is entred upon the parliament roll, and then I will make a paraphrase upon it. 'John Say, and ye firs come to this my court of parliament for the commons of this my realme. The cause why I have cald and summoned this my present parliament, is, that I purpose to live upon mine own, and not to charge my subjects but in great and urgent causes, concerning more the weale of themselves, and also the defence of them and of this my realme, rather than mine owne pleasure, as heretofore by commons of this land hath bene done, and borne unto my progenitors in time of need; wherein I trust, that yee firs, and all the commons of this my land, will be as tender and kinde unto me in such cases as heretofore any commons have been to any of my progenitors. And for the goodwill, kindness, and true hearts that yee have borne, continued, and shewed to me at all times heretofore, I thanke you as heartily as I can. Also I trust yee will continue in time coming; for which by the grace of God I shall be to you as good and gracious a king, and reigne as righteously upon you, as ever did any of my progenitors upon commons of this my realme in dayes past, and shall also in time of need apply my person for the weale and defence of you, and of this my realme, not sparing my body nor life for any jeopardy that might happen to the same.'

Out of this, we may observe first the kings protestation to live of his owne, and not to charge his subjects; by which I gather he did acknowledge a certain and distinct property of that which was his subjects from that which was his own, which excludeth the right to impose at his will; for if that be admitted, the subjects property is *proprietas precaria*, not certaine how much of his is his owne; for that is his which the king will leave him; for there is no limit or restraint of the quantity, the right being admitted, but only the kings will.--The second thing I observe is this, that in charging of his subjects he would confine himselfe between these two bounds. The one, it should bee in great and urgent causes concerning more the weale of them, and the defence of them and his realme, than his owne pleasure; wherein he condemneth those occasions that grew upon excess of private expence by over great bounty, or otherwise, and admitteth onely such as grow by reason of warres, or other such like publique causes concerning the whole state. The other bound or limit is, that those burdens should be *secundum morem majorum*, as heretofore had been done and borne by the commons to his ancestours in time of need.--The third thing I observe is, that he acknowledged these burdens did proceed out of their good-will and kindness, and not out of his right and prerogative; out of these words, that he trusted they would bee as tender and kinde to him in such cases, as heretofore any commons had been to his progenitors.--And lastly, wee may note the recompence promised by the king to his subjects, for their good wills and kindness, his goodness and grace, his just and righteous government, the jeopardy of his body and life for their weale and defence. Did this king assume to himselfe a right to lay burdens on his subjects at his own will without their assents, that offered to buy them at his need with the price of his blood, the most sacred relique in the kingdome?

4. My fourth observation is, that in all petitions exhibited by the commons in parliament against impositions, the very knot of their griefe, and the principall cause of their complaint, hath been expressed in those petitions, that the impositions have been without assent of parliament; by which is necessarily inferred, that their griefe was in point of right, not of burden.

In 21 E. 3. nu. 11. the complaint of the imposition of two shillings upon a sacke of wooll, two shillings upon a tonne of wine, six-pence upon *aver de pois*, the cause of grievance expressed, because it was done *sans assent de commons*.

25 E. 3. nu. 22. In a petition the commons complained, that an imposition upon wools was set by the consent of the merchants; they pray that commissions bee not made upon such singular grants, if they be not in full parliament; and if any such grants be made, they may be held as void.

17 E. 3. nu. 28. The commons in their petition informe the king, it is against reason they should be charged with impositions set on by assent of merchants, and not in parliament.

5. My fifth observation is, that, whensoever any petition was exhibited against impositions, there was never any respect had of the quantity, but they were ever intirely abated, as well where they were small, as where they were great; no request ever made to make them less when they were great, nor excuse made of their ease when they were exceeding small; which sheweth, that it was not the point of burden or excess was respected in their complaint, but the point of meere right.

25 E. 3. nu. 22. Fourty shillings set an imposition upon a sacke of wooll, upon complaint, all taken off, and no suit to be eased of part because it was too great.

Rot. Parl. 11. E. 3. n. 16.

Rot. Parl. 7. E. 4. The record begins, *memorandum quod die Veneris 3. die Parl.*

Rot. Parl. 11. E. 3. nu. 21.

Rot. Parl. 25 E. 3. nu. 22.

Rot. Parl. 17 E. 3. nu. 28.

R. Parl. 25. E. 3. nu. 22.

36 E.

36 E. 3. nu. 26. Three shillings and four-pence upon a sack of wool all taken off, and no excuse made for the smallness; for 21 E. 3. nu. 11 two shillings a sack, two shillings tonnage, and six-pence poundage.

50 E. 3. nu. 163. A great complaint was made in parliament by the commons, that an imposition of a penny was set upon wools for tonnage over and above the ancient due, which was but a penny, and so the subject was charged with two-pence; also that a penny was exacted for melfonage, which was but an half-penny; which impositions the record doth expresse did amount to an hundred pounds a yeere.

This petty imposition was as much stood upon in point of right, as the other great one of forty shillings, and was taken off upon complaint in parliament, without either justification or excuse for the smallness of it.

6. My sixth observation is, that those which have advised the setting on of impositions without assent of parliament, have been accused in parliament for giving that advice, as of a great offence in the state, and have suffered sharpe censure and great disgrace by it.

Neither doe I finde that the quality of the person hath extenuated the blame; as 50 E. 3. William lord Latimer chamberlaine to the king, and one of his private counsell, was accused by the commons in parliament of divers deceits and extortions and misdeeds, and among other things, that he had procured to be set upon wooll woollfells and other merchandizes, new impositions, to wit, upon a sack of wooll eleven shillings, which the lord Latimer sought to excuse, because he had the consent and good liking of the merchants first. But judgment was given against him, that he should be committed to prison, be fined and ransomed at the kings will, and be put from being of the council; and this procuring of impositions to be set on without assent of parliament is expressly set down in the entry of the judgment for one of the causes of his censure.

Richard Lyons, a farmer of the customs in London, the same year was accused in parliament for the same offence. He pleaded, he did it by the kings command, and had answered the money to the kings chamber: yet was condemned and adjudged in parliament to be committed to prison, and all his lands and goods were seised into the kings hand. And at the last the hate against these authors of impositions grew so, that 50 E. 3. in the same parliament, a petition was exhibited in parliament to make this a capital offence. The record is very short, and therefore I will set it down *verbatim*. *Item prie le dit common, que soit ordaine per statute en cest present parliament de tous ceux, queux cy en avant mittont ou font par leur singular profit novels impositions per leur autorite demesne, accrocheants al eux eny ul power de riens que soit establi en parliament, sans assent de parliament, que ils ayent judgement de vie & member, & de forisfacture.* To this rough petition the king gave a milde and temperate answer, *courre la common ley come estoit al avant us.*

7. My seventh observation is, the cessation between 50 E. 3. after this censure in parliament and 4 Mariae, almost two hundred years, during which time no king did attempt to impose without assent of parliament. And yet we finde in the parliament rolls, that there was not one of those kings that reigned in that time, but had impositions granted him upon fit occasion by act of parliament upon all goods and merchandizes, and at divers times during their reigns, sometimes more, sometimes less upon the ton and pound, but ever for a time certain, and indefinite. So the use of them was not given over, but the power of imposing was so clearly and undoubtedly held to be in the parliament, as no king went about to practise the contrary.

But to this cessation, that was of great weight and credit in our evidence, a colour was given by the other side, to avert the inference made upon it against the kings right, that is, that during that time there was so great a revenue grew to the crown by double custom paid for all merchandizes both in England and at Callais, by reason of an act of parliament made 8 H. 4. which was, that no goods should be carried out of the realm but to Callais, and by reason that the merchants paid custom both there and here for the same goods, that in the seven and twentieth year of Henry the sixth, the custom of Callais was 68000 l. the year; a great sum, if you consider the weight of money then, what price it bare; and by reason hereof princes not delighting to charge their murmuring subjects but when need is, being so amply supplied otherwise, did not put that prerogative in practice.

To this I answer, that if that were true that was urged, it might be some probable colour of the forbearance of imposing. But I finde it quite contrary, and that by record: for there was no such restraint of all commodities not to be transported to any place but Callais, but onely woolls woollfells leather tinn and lead, that were staple wares, which by the statute 37 E. 3. were to be transported thither, and not to any other place, and the staple continued at that place for the most part from that time untill long after, 27 H. 6. but there was no double custom paid both here and there by the same owner: but the yearly profits of the customs of Callais at those times were so far short of that which hath been alledged in 27 H. 6.

that it appeareth in an act of parliament, 27 H. 6. cap. 2. printed in the book at large, that the commons do complain, that, whereas in the time of E. 3. the custom of Callais was 68000 l. per annum, at that time, which was 27 H. 6. by reason of the ill usage of merchants, it was fallen to be but 12000 pounds the year. So then there was great cause in that respect to have set on impositions by reason of that great abatement of customs, and yet it was not then offered to be done without assent of parliament. But if you look a little further into the extreme necessities of those times, you shall finde there never was greater cause to have strained prerogatives; for it appeareth in an act of parliament, 28 H. 6. that it was then declared in parliament by the chancellor and treasurer, who demanded relief of the people for the king, both for payment of his debts and for his yearly livelihood, that the king was then indebted 372000 l. which now by the weight of

money amounteth to above 1100000 l. and that his ordinary expences were more then his yearly revenue by 19000 l. yearly. So if ever there was cause to put a king to his shifts, it was then; yet we see they did not venture to put in practice this supposed prerogative. It further appeareth in that statute, that the people, among those reasons they alleadged, why they were not able to retain the king, gave this for one, that they had so often granted him tonnage and poundage upon merchandizes, by which it appeareth he took nothing of merchants by imposition without grant; for if he had, no doubt they would not have stuck to have put him in mind of it. But I pray consider, what became of this motion of the chancellor and treasurer. The proposition had depended in parliament many years. The effect was, the people entreated the king to resume all grants he had made from the beginning of his reign untill that time, being the twenty-eighth year of his reign, excepting such as were made upon consideration valuable, that he might so enable himself by that mean by which he had impoverished himself and the whole kingdom. This took effect, and the statute of resumption was thereupon made the same year; which record, because it is not in print, and declareth these things with great gravity and authority, I will set down the very text of it, so much as is material to our purpose.

Prayen your commons in this your present parliament assembled to consider, that where your chancellor of your realm of England, your treasurer of England, and many other lords of your council, by your high commandment to your said commons, at your parliament holden last at Westminster, shewed and declared the state of this your realm, which was that ye were indebted 372000 l. which is grievous, and that your livelihood in yearly value was but 5000 l. And forasmuch as this 5000 l. to your high and notable state to be kept, and to pay your said debts, will not suffice: therefore that your high estate may be relieved. And furthermore it was declared, that your expences necessary to your household without all other ordinary charge came to 24000 l. yearly, which exceedeth every year in expence necessary over your livelihood 19000 l. Also pleaseth it your highness to consider, that the commons of your said realm be as well willing to their power, for the relieving of your highness, as ever was people to any king of your progenitors that reigned in your said realm of England: but your said commons been so impoverished, what by taking victual to your household, and other things in your said realm, and nought paid for it, and the quinzime by your said commons so often granted, and by the grant of tunnage and poundage, and by the grant of subsidy upon woolls, and other grants to your highness, and for lack of execution of justice, that your said poor commons be full nigh destroyed; and if it should continue longer in such great charge, it would not in any wife he had, ne born. Wherefore pleaseth it your highness, the premisses graciously to consider, and that ye by the advice and assent of your lords spiritual and temporal, and by the authority of this your present parliament, for the consideration of your high estate, and in comfort and ease of your poor commons, would take, resume, seise and retain in your hands and possession all honors, &c.

This was very plain dealing by the people with their king, and this is the success of the demand of supply and support had in those days, being required in point of gratification, without any recompence or retribution for it. Thus then we have cleared this point, that between 50 E. 3. and 4 Mariae, there was not one imposition set without assent of parliament.

Queen Mary in the fourth year of her reign, upon the wars with France, set an imposition upon clothes for this consideration, that the custom of woolls was decayed, by reason for the most part they were made into clothes, which afforded little custom; for that which in wooll paid for custom and subsidy 40 s. made into cloth paid but 4 s. 4 d. To recompence this by an indifferent equality, there was set upon a cloth 5 s. 6 d. which imposition did not make up the loss sustained in the custom of wooll, by 13 s. 4 d. in 40 s. This was *justum*, but not *justi*. This religious prince, invironed with infinite troubles in the church and commonwealth, and much impoverished by her devotion, in renouncing the profits of the church-lands that were in the crown by the suppression, was the first that made digression from the steps of her worthy progenitors, in putting on that imposition without assent of parliament; for that very consideration of the loss of custom, by turning of wooll to clothing, came into treaty in the 24 year of E. 3. when the art of clothing began first to be much practised in this kingdom; and then in the recompence of the loss so sustained in the decay of custom of woolls, there was set upon a cloth by act of parliament above the olde custom, 14 d. for a denizen, and for an alien 21 d. This is recited in a record in the Exchequer, 48 E. 3. Rot. 2. R. Thef. in origin. But I pray you examine, how this imposition of queen Mary was digested by the people. We see in the case of my lord Dier, 1 El. fol. 165. that the merchant found great grief at it, and made exclamation and suit to queen Elizabeth to be unburdened of it. The very reason of their grief expressed in that case is, because it was not set on by parliament, but by the queens absolute power; so that was the ground of that complaint, the very point of right.

This cause was referred to all the judges, to report whether the queen might set on this imposition without assent of parliament. They divers times had conference about it, but have not yet made report for the king; which is an infallible presumption, that their opinions were not for him. For it is a certain rule among us, that if a question, concerning the kings prerogative or his profit, be referred to the judges, if their opinions be for the king, it will be speedily published, and it were indiscretion to conceal it; but if there be no publication, then we make no doubt, but that their opinions are either against the king, or at least they stick, and give none for him.

The same queen Mary, upon restraint of bringing in of French commodities occasioned by the then wars with France, set an imposition upon Gascoyn wines, which continueth yet. So the kingdom of England by the injustice of that prince was clogged with these two heavy impositions.

28 H. 6. Stat. de Resump. in Turri Lond. not printed.

Orig. in Stat. 48 E. 3. Rot. 2. R. Thef. 1 El. Dier. fol. 165.

impositions, contrary to the right of the kingdom and the acts of her progenitors.

Queen Elizabeth set on that upon sweet wines, which grew also upon the occasion of the troubles with Spain. That upon allome was none. It was rather a monopoly to master Smith the customer of London, for the ingrossing of all allomes into his own hands, for which priviledge he gave a voluntary imposition upon that commodity. It was like the priviledge granted to John Pechey of the sweet wines by E. 3. for which the patentee was called into the parliament house, 50. E. 3. and was there punished, and his patent taken away and cancelled.

What impositions have been set on in the kings time, I need not express. They are set down particularly in the book of rates that is in print. They are not easily numbered. The time for which they are raised is not short. The patent prefixed to that book, bearing date 28 Julii, 6 Jacobi, will instruct you sufficiently in that point. They be limited to the king, his heirs and successors; which I suppose is the first estate of fee simple of impositions that ever man read of.

8. My eighth and last observation is upon tunnage and poundage given to the king of this realm, upon wares and merchandizes exported and imported, which is an imposition by act of parliament, and, as it will appear, was given out of the peoples good-will, as a very gratification to the king, to enjoy him thereby from the desire of voluntary impositions, and to conclude him by that gift in parliament from attempting to take any other without assent of parliament. For after the ceasing of voluntary impositions, these parliamentary ones were frequent in the times of the king that succeeded. But they were never given but for years, with expresse caution how the money should be bestowed; as towards the defence of the seas, protection of traffick, or some such other publick causes. Sometimes special sequestrators made by act of parliament, by whose hands the money should be delivered, as 5 R. 2. cap.

3. in a printed statute. The rates that were given were very variable, sometimes 2 s. tunnage, and 6 d. poundage, as 7 R. 2. 3 s. tunnage, and 12 d. poundage, 10 R. 2. which grants were not to endure, the longest of them, above a year; 18 d. tunnage, 6 d. poundage, in 17 R. 2. 3 s. tunnage and 12 d. poundage granted to H. 4. in the thirteenth year of his reign for a certain time, in which statute there is this clause, that this aide in time to come should not be taken for an example to charge the lords and commons in manner of subsidy, unless it be by the wills of the lords and commons, and that by a new grant to be made in full parliament in time to come. This clause in good and proper construction may be taken to be a very convention between the king and his people in parliament, that he should not from thenceforth, nor any of his successors, set on impositions without assent of parliament. The like imposition was granted to H. 5. in the first year of his reign for a short time towards the defence of the realm, and safeguard of the sea, upon condition expressed in the act, that the merchants denizens and strangers coming into the realm with their merchandizes, should be well and honestly used and handled, paying the said subsidy as in the time of his father, and his noble progenitors kings of England, without oppression or extortion. In the end of which act the commons protested being bound by any grant in time to come, for the purposes aforesaid.

H. 6. in the one and thirtieth year of his reign, had tunnage and poundage given him for his life. E. 4. had it given him the third year of his reign, as it appeareth in a statute 12 E. 4. cap. 3. H. 8. in the sixth year of his reign, and all since in the first year of their reigns have had it given them for term of their life; and being now so certainly settled, do reach further at that, from which they are in conscience and honor excluded by this voluntary gratification. For can any man give me a reason, why the people should give this imposition of tunnage and poundage above the due custom upon all commodities, if the king by his prerogative might set on impositions without assent of parliament? And were not that a weak action in a king, to take that of his people as a benevolence from them, with limitation of the same, and in what it should be employed, and how they will be used for it, and for what time he shall have it, which he might justly take without their consents, unclogged of these displeasing incumbrances?

The statutes of tunnage and poundage made in our times, that are altogether inclined to flattery, do yet retain in them certain shews and rumors of those ancient liberties, although indeed the substance be lost. As in the statute 1 Jac. cap. 33. we declare, that we trust, and have sure confidence of his majesties good-will towards us, in and for the keeping and sure defending of the seas; and that it will please his highness, that all merchants, as well denizens as strangers, coming into this realm, be well and honestly entreated and demeaned for such things whereof subsidy is granted, as they were in the time of the kings progenitors and predecessors, without oppression to them to be done. By this clause, as it now continueth, the true intent of this statute appeareth to be, that there ought no other imposition to be laid upon merchants besides these given by this statute; and this intention hath been well interpreted by use and practice from the time of E. 3. to the time of queen Mary, as before is declared.

Thus much of this last reason, made from observation, and the action of our nation.

I will answer now such main objections as have been made against the peoples right, and have not been touched by me either in my passage through this discourse.

That which hath been most insisted upon is this, that the king by his prerogative royal hath the custody of the havens and ports of this island, being the very-gates of this kingdom; that he in his royal function and office is onely trusted with the keys of these gates; that he alone hath power to shut them, and to open them when, and to whom he in his princely wisdom shall see good; that by the law of England he may restrain the persons of any from going out of the land, or from coming into it;

that he may of his own power and discretion prohibit exportation and importation of goods and merchandizes; and out of his prerogative and pre-eminence, the power of imposing, as being derivative, doth arise and result; for *cui quod majus est licet, & ei quod est minus licitum est*. So their reason briefly is this; the king may restrain the passage of the person, and of the goods; therefore he may suffer them not to pass, but *sub modo*, paying such an imposition for his sufferance, as he shall set upon them.

For the grounds and propositions laid in this objection, I shall not be much against any one of them. Others of them must be qualified, ere they be confessed. But the inference and argument made upon them, I utterly deny; for in it there is *mutatio hypothesis*, and a transition from a thing of one nature to a thing of another. As the premises are of a power in the king onely fiduciary, and in point of trust and government, the conclusion infers a right of interest and gain.—Admit the king had *custodiam portuum*; yet he hath but the custody, which is trust, and not *dominium utile*. He hath power to open and shut upon consideration of publike good to the people and state, but not to make gain and benefit by it. The one is protection, the other is expropriation. The ports in their own nature are publike, free for all to go in and out; yet for the common good this liberty is restrainable by the wisdom and policy of the prince, who is put in trust to discern the times when this natural liberty shall be restrained. In 1 H. 7. fol. 10. in the case of the Florentines for their allome, the lord chief justice Hussy doth write a case, that in the time of E. 4. a legate from the pope being at Calais to come into England, it was resolved in full council, as the book saith, before the lords and judges, that he should not have licence to come into England unless he would take an oath at Calais, that he would bring nothing with him that should be prejudicial to the king and his crown.—The king by the common-law may send his writ, *ne exeas regnum*, to any subject of the realm; but the furmise of the writ is, *quia datum est nobis intelligi, quod tu versus partes externas absque licentia nostra clam definas te divertere, et quamplurima nobis et coronæ nostræ prejudicia prosequi*. Fitzh. N. B. 85. b. So in point of government, and common good of the realm, he may restrain the person. But to conclude therefore he may take money not to restrain, is to sell government, trust and common justice, and most unworthy the divine office of a king.

But let us compare this power of the king in foreign affairs, with the like power he hath in domestick government. There is no question but that the king hath the custody of the gates of all the towns and cities in England, as well as all the ports and havens, and upon consideration of the weal publike may open and shut them at his pleasure. As if the infection of the sickness be dangerous in places vicine to the city of London, the king may command that none from those places shall come into the city. May he therefore set an imposition upon those that he suffereth to come into the city? So, if by reason of infection he forbid the bringing of wares and merchandizes from some cities or towns in this kingdom to any great fair or mart, shall he therefore restrain the bringing of goods thither, unless money be given him by way of imposition? The king in his discretion, in point of equity, and for qualifying the rigor of the law, may enjoyn any of his subjects by his chancellor from suing in his court of common-law. May he therefore make a benefit by restraining all from suit in his courts, unless they pay him an imposition upon their suits? In 2 E. 3. in the case of the earl of Richmond before-cited, the king had granted unto the men of Great Yarmouth, that all the ships that arrived at the port of Yarmouth, which consisted of three several ports, Great Yarmouth, Little Yarmouth, and Gerneston, should arrive all at Great Yarmouth, and at no other place within that port. The lawfulness of this patent being in question in the kings court, it was reasoned in the kings behalf for the upholding of the grant, as it is now, that the king had the custody of the port; he might restrain merchants from landing at all in his kingdom; therefore out of the same power might appoint where, and in what haven they should land, and no other. This patent was demurred on in the Kings Bench, as being granted against the law; but the case depending was adjourned into parliament for the weight and consequence of it, and there the patent was condemned, and a law made against such and the like grants. 9 E. 3. cap. 1.

The presidents, that were vouched for maintenance of this power of restraint in the king, were four produced almost in so many hundred years, whereof two were in the second year of E. 1. one in the tenth year of E. 3. another in the seventeenth year of H. 6. since which time we hear of none but by act of parliament, as they had been usually and regularly before. To these I will give answer out of themselves, out of the common-law, out of divers statutes, and out of the practice of the common-wealth. The restraints in the time of E. 1. one of them was to forbid the carrying of wooll out of the realm, the other was to forbid all traffick with the Flemings. That of 10 E. 3. was to restrain the exportation of ship-timber out of the realm. That of 17 H. 6. to prohibit traffique with the subjects of the duke of Burgundy. These presidents are rare, yet they have in them inducements out of publike respects to the common-wealth. For the rule of common-law in this case, I take it to be as the reverend judge sir Anthony Fitzherbert holds in his writ of *ne exeas regnum* in Nat. Br. that by the common-law any man may go out of the kingdom, but the king may upon causes touching the good of the commonwealth restrain any man from going by his writ or proclamation, and if he then go, it is a contempt. This opinion of his is confirmed by the book, 1. Eliz. fol. 165. Dier. 1. El. 12. and 13. Eliz. Dier. 296. In like manner if a subject of England be beyond sea, and the king send to him to repair home, if he do it not, his lands and goods shall be seised for the contempt; and this was the case of William de Britain earl of Richmond, 19 E. 2. He was sent by the king into Gascoyne on a message, and refused to return, for which contempt his goods chattels lands

Objections answered.

Portus sunt publici.

1 H. 7. fol. 10.

Fitzherbert, N. B. 85. b.

2 E. 3. 7.

9 E. 3. cap. 1.

Ro. Par. 2 E. 1. n. 16. Rot. fin. 2 E. 1. n. 17. Ro. claus. 10 E. 3. dor. 31. Ro. claus. 17 H. 6. in dor.

Fitzherbert, N. B. 85.

Dier. 1. El. 12. and 13. Eliz. Dier. 296.

19 E. 2.

lands and tenements were seized into the kings hands. The record is cited 2 and 3. *Phil. and Mar.* in my lord *Dier.* fol. 128. b. and the law there held to be so at that time upon a question moved in the queens behalf against divers, that being beyond the seas refused to return upon commandment sent unto them to that purpose. The same is again for law confirmed in the dutchefs of *Suffolke's* case, 2 *Eliz. Dier.* 176. But the common-law was altered in this point by the statute of 5 R. 2. cap. 2. by which the passage of all people is defended, that they may not go without licence, except the lords and other great men of the realm, merchants, and souldiers. So for the merchants, which are the people dealt withal, in the business in hand, the common-law remaineth as it was before the statute; and so it was held, 12 *El. Dier.* 196. where the case was, an *English* merchant, being a papist, went over-sea, and, being there, did settle himself to remain there for the enjoying the freedom of his conscience. It was moved here in *England*, that his going without licence should be a contempt; because he went not to traffique as a merchant, but for the cause of religion. It was resolved, no such averment would be taken in this case; for that the very calling and vocation of being a merchant did give him liberty to go out of the kingdom when he would, and therefore the secret intent of his going was not to be enquired after. *Sed lex inspicit quod verisimilius.* Therefore it was in this case held no contempt. But at this day the law is as it was before, 5 R. 2. cap. 2. for that statute is repealed, 4 *Jac. c. 1.* 4 *Jac. cap. 1.* And all men whatsoever are now at liberty by the common-law to pass out of the realm. There is only against this inconvenient liberty a proclamation dated at *Westminster*, 9. *Jul. 5 Jac.* to the very same effect in point of restraint of passage with the statute of R. 2. So the subject is in this much the more at ease and liberty then he was before, that his going over-sea without licence doth not induce any forfeiture, but onely incurreth the censure of a contempt; and therefore it were to be wished that some firm law might be made in the case, both for the execution of so good a point of policy, and for the more quiet of the state, in knowing the certainty of the punishment for the offence.

This liberty and freedom of merchants hath been strengthened and confirmed by many notable laws before recited, as 14 E. 3. stat. 2. cap. 2. 15 E. 3. stat. 2. cap. 5. 18 E. 3. stat. 1. cap. 3. and divers other. And therefore though it be admitted that the king may restrain persons and goods, yet it may well be denied, that he hath power of himself alone without assent of parliament simply and indefinitely to restrain all traffique in general, or to shut up all the havens and ports, and to bar the vent and issuing of wares and merchandizes of the whole kingdom; as it appeareth plainly, that this hath been done this three hundred years, or near thereabouts, by act of parliament onely, and that the kingdom of *England* made this matter of traffique so tender a case to deal in, as that it hath ever held it a matter fit for the consultation of the great council of the kingdom, and for no other.

In 11 E. 3. the exportation of woolls was prohibited by act of parliament, in which statute there was this clause, untill that by the king and his council it be thereof otherwise provided: which power so given to the king, to be used for the good of the commonwealth, gave occasion to him to abuse it to his profit and commodity, by giving licences of transportation to all, that would give forty shillings upon a sack of wooll above the due custom. This appeareth in the records in the *Exchequer*, 13 E. 3. Rot. 2. Rem. *Thes.* I will describe the record, that you may perceive the ground of it the better. *Rex collectoribus custumæ in portu magnæ Jermouth salutem. Quia concessimus dilecto & fideli nostro Hugoni de Wriothsley, quod ipse viginti & septem saccos lane & dimid. de lanis suis propriis in portu prædicto carriare, & eas usque Antwerpe ad stapulam nostram ibidem ducere possit, solvendo ibidem dilecto clerico nostro Willielmo de Northwel custodi guarderobæ nostræ 40 s. pro quolibet sacco pro custumæ & subsidio inde nobis debitis, &c. vobis mandamus, quod prædicti Hugon. dictos viginti septem saccos lane & dimid. in portu prædicto carriare permittatis, &c.* And another the same year. *Rex collectoribus custumæ, &c. Cum nuper ordinaverimus, quod passagium lanarum, &c. apertum existeret, & quod sigillum nostrum, quod dicitur coket, quod prius claudis & sub ferra custodiri mandavimus, aperiretur, & apertum teneretur; ideo vobis mandavimus, quod sigillum prædictum in portu prædicto aperiri, & apertum teneri faciatis, & omnes illos, qui hujusmodi lanas carriare et ducere velint, permittatis, receptis prius ab iisdem, viz. de mercatoribus & aliis indigenis 40 s. de quolibet sacco lane.* Divers other such sales of traffick occasioned by this parliamentary restraint were made between 11 E. 3. that the restraint was made, and 14 E. 3. that this inconvenience being espied, the sea was opened by statute, and the restraint removed, 14 E. 3. stat. 2. c. 2. 15 E. 3. cap. 5. stat. 2. And this forty shillings so exacted was complained of as an imposition in parliament, and the occasion and the effect were both taken away together by act of parliament, 14 E. 3. stat. 1. cap. 21. and stat. 2. cap. 1.

It followed in all kings times sithence the death of E. 3. that this opening and shutting of the havens, restraining and enlarging of traffick, was done by act of parliament.

I will give one instance in the reign of every king. 5 R. 2. cap. 2. stat. 2. for the passage of wooll wooll-fells and leather. 6 H. 4. cap. 4. for the traffique and commerce with merchants aliens. 2 H. 5. cap. 6. stat. 2. for the restraint of staple commodities to places certain, and for the traffique of the merchants of the west. 27 H. 6. cap. 1. that is enacted in parliament, which is contained in the proclamation 17 H. 6. cited for a president, that is, because the duke of *Burgundy* made an ordinance whereby the traffick of the *English* nation was restrained, that therefore the *Englishmen* should not traffick with the subjects of the duke of *Burgundy*. The same thing enacted upon the like occasion, 4 E. 4. c. 1. 19 H. 7. c. 21. the importation of divers commodities forbidden, as being prejudicial to the manufactures within the realm. 6 H. 8. cap. 12. the exportation of *Norfolk* woolls out of the realm forbidden. 26 H. 8. cap. 10. power is given to the king to order and dispose of the traffick of merchants at his pleasure; and the reason is given, because otherwise the leagues and amities with foreign princes might be impeached by reason of restraint made by divers statutes then standing on foot; whereby it appeareth that it was not then taken to be law, that the king had an absolute power in himself to order and dispose of the course of traffick without help of a statute. 2 E. 6. cap. 9. exportation of leather restrained. 1 & 2 Ph. & Mar. the exportation of herring, butter, cheese, and other victuals forbidden. 18 *Eliz.* cap. 8. the exportation of tallow, raw hides, leather. So in all times no use of proclamations in matters of this nature, but acts of parliament still procured. Wherefore in mine opinion it behoveth them that do so earnestly urge this argument, the king may restrain traffick, therefore may impose, to prove better then they have done, that the king may restrain traffick of his own absolute power: for as the natural policy and constitution of our commonwealth is, we may better say, that is law which is *de more gentis*, then that which floweth from the reason of any man guided by his general notion and apprehension of power regal, in genere, not in individuo.

The last assault made against the right of the kingdom, was an objection grounded upon policy, and matter of state; as, that it may so fall out that an imposition may be set by a foreign prince that may wring our people, in which case the counterpoise is, to set on the like here upon the subjects of that prince; which policy, if it be not speedily executed, but stayed until a parliament, may in the mean time prove vain and idle, and much damage may be sustained that cannot afterwards be remedied.

This strain of policy maketh nothing to the point of right. Our rule is in this plain commonwealth of ours, *oportet neminem esse sapienterem legibus.* If there be an inconvenience, it is fitter to have it removed by a lawful means, then by an unlawful. But this is rather a mischief then an inconvenience; that is, a prejudice in present of some few, but not hurtful to the commonwealth. And it is more tolerable to suffer an hurt to some few for a short time, then to give way to the breach and violation of the right of the whole nation; for that is the true inconvenience. Neither need it be so difficult or tedious to have the consent of the parliament, if they were held as they ought, or might be. But our surest guide in this will be the example of our ancestors in this very case, and that in the time of one of the most politick princes that ever reigned in this kingdom. 7 H. 7. cap. 7. you shall finde an act of parliament, in which it was recited that the *Venetians* had set upon the *English* merchants that laded malmseys at *Candy* four duckets of gold upon a butt, which in sterling is eighteen shillings the butt. It was therefore enacted, that every merchant stranger, that brought malmsey into this kingdom, should pay eighteen shillings the butt over and above the due custom used; this imposition to endure, until they of *Venice* had set aside that of four duckets the butt upon the *Englishmen*.

Much hath been learnedly uttered upon this argument in the maintenance of the peoples right, and in answering that which hath been pressed on the contrary. But my meaning is not to express in this discourse all that hath or may be said on either side, but onely to make a remembrance somewhat larger of that which I myself offered as my symbol towards the making up of this great reckoning of the commonwealth, which if it be not well audited, may in time cost the subjects of *England* very dear. My hope is of others, that labored very worthily in this business, that they will not suffer their pains to die, and therefore I have fore-born to enter into their province. I will end with that saying of that true and honest counsellor *Philip Comines* in his fifth book, the 18 chapter, that it is more honorable for a king to say, 'I have so faithful and obedient subjects, that they deny me nothing I demand,' then to say, 'I levy what me list, and I have priviledges so to do.'

[At the end of the foregoing argument by Yelverton, an extract from a petition of grievances addressed by the commons to king James in 1610 is added, one subject of which is impositions by prerogative. But the whole petition is in Mr. Petyt's Jus Parliamentarium; and as we are not aware, that it is to be found either in the Parliamentary History, the Journals of the Commons, or any other printed book, except the two before mentioned, it is here inserted as a fragment of some curiosity. To this petition, we shall add lord Bacon's speech on presenting it to the king. The king's answer to so much of the petition as regarded impositions, is in the Parliamentary History, vol. 5. p. 239. Mr. Petyt, in his book before cited, gives some remarks of his own on the subject, with an extract from the Journal of the Lords for 23d May and 6th June 1612, when it was unsuccessfully attempted to obtain the opinion of the judges on the question of impositions.]

Petition of Grievances by the Commons in 1610. from Petyt's Jus Parliamentarium, page 321.

To the king's most excellent majesty.

Most gracious sovereign,

Grievances
complained
of.

YOUR majesty's most humble commons assembled in parliament, being moved as well out of their duty and zeal to your majesty, as out of the sense of just grief, wherewith your loving subjects are generally through the whole realm at this time possessed, because they perceive their common and ancient right and liberty to be much declined and infringed in these late years, do with all duty and humility present these our just complaints thereof to your gracious view, most instantly craving justice therein, and due redress.

And although it be true, that many of the particulars, whereof we now complain, were of some use in the late queen's time, and then not much impugned, because the usage of them being then more moderate, gave not so great occasion of offence, and consequently not so much cause to enquire into the right and validity of them; yet the right being now more thoroughly scanned, by reason of the great mischiefs and inconveniencies which the subjects have thereby sustained: we are very confident that your majesty will be so far from thinking it a point of honour or greatness to continue any grievance upon your people, because you found them begun in your predecessor's times, as you will rather hold it a work of great glory to reform them; since your majesty knoweth well, that neither continuance of time, nor errors of men, can or ought to prejudice truth or justice; and that nothing can be more worthy of so worthy a king, nor more answerable to the great wisdom and goodness which abound in you, than to understand the griefs, and redress the wrongs of so loyal and well deserving people.

In this confidence, dread sovereign, we offer these grievances (the particulars whereof are hereunder set down) to your gracious consideration.

And we offer them out of the greatest loyalty and duty, that subjects can bear to their prince; most humbly and instantly beseeching your majesty, as well for justice sake (more than which, as we conceive, in these petitions we do not seek) as also for the better assurance of the state, and general repose of your faithful and loving subjects, and for testimony of your gracious acceptance of their full affections; declared as well by their joyful receiving of your majesty at your happy entrance into these kingdoms, which you have been often pleased with favour to remember, as also by their extraordinary contributions granted since unto you, such as have been never yielded to any former prince, upon the like terms and occasions, that we may receive to these our complaints your most gracious answer.

Which we cannot doubt but will be such as may be worthy of your princely self, and will give satisfaction and great comfort to all your loyal and most dutiful loving subjects, who do and will pray for the happy preservation of your most royal majesty.

The policy and constitution of this your kingdom appropriates unto the kings of this realm, with the assent of the parliament, as well the sovereign power of making laws, as that of taxing, or imposing upon the subjects goods or merchandizes, wherein they have justly such a propriety, as may not without their consent be altered or changed.

This is the cause that the people of this kingdom, as they ever shewed themselves faithful and loving to their kings, and ready to aid them in all their just occasions with voluntary contributions; so have they been ever careful to preserve their own liberties and rights, when any thing hath been done to prejudice or impeach the same.

And therefore, when their princes, occasioned either by their wars, or their over great bounty, or by any other necessity, have without consent of parliament set impositions either within the land, or upon commodities either exported or imported by the merchants; they have in open parliament complained of it, in that it was done without their consents; and thereupon never failed to obtain a speedy and full redress, without any claim made by the kings of any power or prerogative in that point.

And though the law of propriety be originally and carefully preserved by the common laws of this realm, which are as ancient as the kingdom itself; yet these famous kings, for the better contentment and assurance of their loving subjects, agreed, that this old fundamental right should be farther declared and established by act of parliament: wherein it is provided, that no such charges should ever be laid upon the people, without their common consent; as may appear by sundry records of former times.

We therefore, your majesty's most humble commons assembled in parliament, following the example of this worthy care of our ancestors, and out of a duty to those for whom we serve, finding that your majesty, without advice or consent of parliament, hath lately in time of peace

set both greater impositions, and far more in number, than any your noble ancestors did ever in time of war, have with all humility presumed to present this most just and necessary petition unto your majesty, that all impositions set without the assent of parliament may be quite abolished and taken away; and that your majesty, in imitation likewise of your noble progenitors, will be pleased, that a law may be made during this session of parliament, to declare, that all impositions set or to be set upon your people, their goods or merchandises, save only by common assent in parliament, are and shall be void: wherein your majesty shall not only give your subjects good satisfaction in point of their right, but also bring exceeding joy and comfort to them which now suffer; partly through the abating the price of native commodities, and partly through the raising of all foreign; to the overthrow of merchants and shipping; the causing of a general dearth and decay of wealth among your people, who will be hereby no less discouraged than disabled to supply your majesty, when occasion shall require it.

Whereas by the statute 1 Eliz. cap. 1. intituled, an act restoring to the crown the ancient jurisdiction over the state ecclesiastical, &c. power was given to the queen and her successors, to constitute and make a commission in causes ecclesiastical; Commissions ecclesiastical.

The said act is found to be inconvenient and of dangerous extent in divers respects:

First, For that it enableth the making of such a commission, as well to any one subject born as to more.

Secondly, For that, whereas by the intention and words of the statute, ecclesiastical jurisdiction is restored to the crown, and your highness by that statute enabled to give only such power ecclesiastical to the said commissioners; yet under colour of some words in that statute, where the commissioners are authorized to execute their commission, according to the tenor and effect of your highness's letters patents, and by letters patents grounded thereupon; the said commissioners do fine and imprison, and exercise other authority not belonging to the ecclesiastical jurisdiction restored by that statute; which we conceive to be a great wrong to the subject; and that those commissioners might as well, by colour of those words, if they were so authorized by your highness's letters patents, fine without stint, and imprison without limitation of time; as also, according to will and discretion, without any rules of law, spiritual or temporal, adjudge and impose utter confiscation of goods, forfeiture of lands; yea and the taking away of a limb, and of life itself; and this for any matter whatsoever pertaining to spiritual jurisdiction. Which never was nor could be meant by the makers of that law.

Thirdly, For that by the statute, the king and his successors (however your majesty hath been pleased out of your gracious disposition otherwise to order) may make and direct such commission into all the counties and dioceses, yea into every parish of England; and thereby all causes may be taken from jurisdiction of bishops, chancellors and archdeacons, and laymen solely to be enabled to excommunicate and exercise all other censures spiritual.

Fourthly, That every petty offence, pertaining to spiritual jurisdiction, is by colour of the said words and letters patents, grounded thereupon, made subject to excommunication and punishment by that strange and exorbitant power and commission; whereby the least offenders, not committing any thing of any enormous or high nature, may be drawn from the most remote places of the kingdom to London or York; which is very grievous and inconvenient.

Fifthly, For that limit touching causes subject to this commission, being only with these words; viz. such as pertain to spiritual or ecclesiastical jurisdiction; it is very hard to know what matters or offences are included in that number: and the rather because it is unknown, what ancient canons or laws spiritual are in force, and what not. From hence ariseth great inconveniency, and occasion of contention.

And whereas upon the same statute a commission ecclesiastical is made, therein is grievance apprehended thus:

First, For that thereby the same men have both spiritual and temporal jurisdiction, and may both force the party by oath to accuse himself of any offence, and also enquire thereof by a jury: and lastly, may inflict for the same offence at the same time, and by one and the same sentence, both a spiritual and a temporal jurisdiction.

Secondly, Whereas upon sentences of deprivation or other spiritual censures given by force of ordinary jurisdiction, an appeal lyeth for the party aggrieved, that is here excluded by express words of the commission. Also here is to be a trial by jury, yet no remedy by traverse nor attain; neither can a man have any writ of error, though a judgment or sentence be given against him, amounting to the taking away of all his goods, and imprisoning of him during life, yea, to the adjudging him in case of *præmunire*, whereby his lands are forfeited, and he out of the protection of the law.

Thirdly,

Thirdly, That whereas penal laws and offences against the same cannot be determined in other courts, or by other persons than by those trusted by parliament with the execution thereof; yet the execution of many such statutes (divers whereof were made since the first of *Eliz.*) are commended and committed to these commissioners ecclesiastical, who are either to inflict the punishment contained in the statute being *præmunire*, and of other high nature, and so enforce a man upon his own oath to accuse and expose himself to those punishments, or else to inflict other temporal punishments at their pleasure. And yet besides and after that done, the party shall be subject, in the courts mentioned in the acts, to punishment by the same acts appointed and inflicted. Which we think very unreasonable.

Fourthly, That the commission giveth authority to enforce men called into question, to enter into recognizance, not only for appearance from time to time, but also for performance of whatsoever shall be by the commissioners ordered.

And also that it giveth power to enjoin parties defendant or accused to pay such fees to the ministers of the court, as by the commissioners shall be thought fit.

And touching the execution of the commission, it is found grievous these ways among other:

First, For that laymen are by the commissioners punished for speaking (otherwise than in judicial places and courses) of the simony and other misdemeanors of the spiritual men, though the thing spoken be true, and the speech tending to the inducing of some condign punishment.

Secondly, in that these commissioners usually appoint and allot to women discontented at and unwilling to live with their husbands, such portion and allowance for present maintenance, as to them shall seem meet; to the great encouragement to wives to be disobedient and contemptuous against their husbands.

Thirdly, in that their pursuivants and other ministers employed in the apprehension of suspected offenders in any thing spiritual, and in the searching for any supposed scandalous books, use to break open men's houses, closets, and desks, rifling all corners and secret custodies, as in cases of high treason or suspicion thereof.

All which premises, amongst other things considered, your majesty's most loyal and dutiful commons in all humbleness beseech you, that, for the easing of them, as well from the present grievance, as from the fear and possibility of greater in times future, your highness would vouchsafe your royal assent and allowance to and for the ratifying of the said statute, and the reducing thereof, and consequently of the said commission, to reasonable and convenient limits, by some act to be passed in the present session of parliament.

Amongst many other points of happiness and freedom, which your majesty's subjects of this kingdom have enjoyed under your royal progenitors, kings and queens of this realm, there is none which they have accounted more dear and precious than this, to be guided and governed by certain rule of law, which giveth both to the head and members that which of right belongeth to them; and not by any uncertain or arbitrary form of government.

Which, as it hath proceeded from the original and constitution and temperature of this estate, so hath it been the principal means of upholding the same in such sort, as that their kings have been just, beloved, happy and glorious; and the kingdom itself peaceable, flourishing and durable, so many ages.

And the effect, as well of the contentment that the subjects of this kingdom have taken in this form of government, as also of the love, respect and duty, which they have, by reason of the same, rendered unto their princes, may appear in this, that they have, as occasion hath required, yielded more extraordinary and voluntary contributions to assist their kings, than the subjects of any other known kingdom whatsoever.

Out of this root hath grown the indubitable right of the people of this kingdom, not to be made subject to any punishment that shall extend to their lives, lands, bodies or goods, other than such as are ordained by the common laws of this land, or the statutes made by their common consent in parliament.

Nevertheless, it is apparent, both that proclamations have been of late years much more frequent than heretofore, and that they are extended, not only to the liberty, but also to the goods, inheritances, and livelihood of men; some of them tending to alter some points of the law, and make them new:

Other some made shortly after a session of parliament, for matter directly rejected in the same session:

Others appointing punishments to be inflicted before lawful trial and conviction;

Some containing penalties in form of penal statutes;

Some referring the punishment of offenders to the courts of arbitrary discretion, which have laid heavy and grievous censures upon the delinquents:

Some, as the proclamation for starch, accompanied with letters commanding enquiry to be made against the transgressors at the quarter sessions:

And some vouching former proclamations, to countenance and warrant the latter; as by a catalogue hereunder written more particularly appeareth.

By reason whereof there is a general fear conceived and spread amongst your majesty's people, that proclamations will by degrees grow up and increase to the strength and nature of laws.

Whereby not only that ancient happiness [freedom] will be as much blemished (if not quite taken away) which their ancestors have so long enjoyed;

But the same may also (in process of time) bring a new form of arbitrary government upon the realm.

And this our fear is the more increased, by occasion as well of certain books lately published, which ascribe a greater power to proclamations than heretofore hath been conceived to belong unto them; as also of

the care taken to reduce all the proclamations made since your majesty's reign into one volume, and to print them in such form as acts of parliament formerly have been, and still are used to be; which seemeth to imply a purpose to give them more reputation and more establishment than heretofore they have had.

We therefore, your majesty's humble subjects, the commons in this parliament assembled, taking these matters into our consideration, and weighing how much it doth concern your majesty, both in honour and safety, that such impressions should not be enforced to settle in your subjects minds, have thought it to appertain to our duties, as well towards your majesty, as to those that have trusted and sent us to their service, to present unto your majesty's view these fears and griefs of your people; and to become humble suitors unto your majesty, that thenceforth no fine or forfeiture of goods, or other pecuniary or corporal punishment, may be inflicted upon your subjects (other than restraint of liberty, which we also humbly beseech may be but upon urgent necessity, and to continue but 'till other order may be taken by course of law) unless they shall offend against some law or statute of this realm in force at the time of their offence committed; and for the greater assurance and comfort of your people, that it will please your majesty, to declare your royal pleasure to that purpose, either by some law to be made in this session of parliament, or by some such other course (whereof your people may take knowledge) as to your princely wisdom shall seem most convenient.

A catalogue of some of the proclamations complained of.

I. Proclamations importing alterations of some points of the law, and making new:

11 January, 1 Jac. fol. 57. forbiddeth chusing of knights and burgesses bankrupt or outlawed; and commandeth choice of such as are not only taxed to subsidies, but also have ordinarily paid and satisfied the same, fol. 57.

If returns be made contrary to proclamation, they are to be rejected as unlawful and insufficient, fol. 60.

25 August, 5 Jac. fol. 151. That the proclamation should be a warrant to any officer or subject to seize starch, and to dispose or destroy any stuff, &c. And restraineth all men not licensed to make starch, fol. 154.

II. A proclamation made shortly after parliament, for matter directly rejected the precedent session:

1 March, 2 Jac. fol. 112. A proclamation for building with brick, after a bill to that end rejected.

III. Proclamations touching the freehold livelihood of men:

16 September, 1 Jac. fol. 41. Raising and pulling down houses authorized, and prohibition to build them again at any time.

12 October, 5 Jac. fol. 160. Forbidding building and taking away the materials; and appointing the owners land to be lett by other men at what price they please, fol. 101.

IV. Proclamations, referring punishments to be done by justices of the peace, mayors, bailiffs, constables, and other officers; or seizure by persons who have no authority to enquire, hear and determine of those offences; so it is to be inflicted before lawful trial and conviction.

8 January, 2 Jac. fol. 72. A proclamation for folding wools, &c.

23 August, 5 Jac. fol. 151. A seizure of starch, &c.

V. Proclamations penned with penalties, in form of penal statutes:

4 November, 1 Jac. fol. ... Pain of confiscation of goods.

18 January, 2 Jac. fol. 72. Ten days imprisonment, and standing in the pillory.

Justices of peace to forfeit twenty pounds if they see not the proclamation of folding wools executed.

23 August, 5 Jac. fol. 151. Forfeiture of one moiety of starch, &c. seized, &c.

VI. Punishment of offenders in courts of arbitrary discretion, as *Star-Chamber*:

1 March, 2 Jac. fol. 102. Proclamation for building.

12 October, 5 Jac. fol. 159. A proclamation for building.

July, 6 Jac. fol. 177. Proclamation for starch.

25 July, 6 Jac. fol. 180. Proclamation for building.

VII. Former proclamations become precedents, and vouched in latter proclamations:

18 June, 2 Jac. fol. 75. avoucheth 5 Ed. VI. and 4 Eliz. fol. 73.

25 July, 6 Jac. fol. 180. mentioneth former proclamations against buildings, and explaineth and qualifieth them.

Your majesty's commons, in this session of parliament assembled, do cheerfully acknowledge the spring and fountain of public justice of this state to be originally in your majesty,

For the benefit thereof is conveyed and derived into every member of this politick body by your highness's writs.

Amongst which none are more honourable for the support of the common justice of the realm, than the writs of *prohibition*, *habeas corpus*, & *de homine replegiando*: which writs have been ever held and found to be a chief means of relief unto the poor, distressed and oppressed subjects of this kingdom, and can be no inconvenience at all: seeing they are no way conclusive against any man, and do draw no benefit to the procurers, but rather a fruitless charge, if they be obtained upon any unjust ground or pretence.

In the free granting of, and proceeding upon, some of which writs, especially that of prohibition, there hath of late been observed to be some obstruction, by reason that upon the complaints and the importunity of some, who desire the support of inferior courts against the principal courts of the common law, (wherein your majesty hath been greatly troubled) you have taken into your royal consideration the several extents of the jurisdiction of the said several courts.

Since which time the said writs have been more sparingly granted, and with stricter cautions than anciently hath been accustomed.

Writs of prohibition, &c.

It is therefore most humbly desired that it may please your majesty, (whose glory is never more conspicuous than when the poorest of the commonality are blessed with the influence of the ancient beams of justice) to require your judges in the courts of *Westminster* to grant the said writs, in cases wherein such writs do lye, and by law are grantable; and in such sort as that such persons whose bodies being either committed to prison, or their causes like to recover great prejudice by proceedings against them in times of vacation, may not be debarred nor deferred from having the speedy relief and benefit of those writs, more than in former times.

Four shires Forasmuch as the exercise of authority over the counties *near Wales* of Gloucester, Hereford, Wigorn, and Salep, by the president and council of *Wales*, by way of instructions upon a pretext of a statute made in the 34th year of the reign of king Henry VIII. is conceived not to be warranted by that, or any other law of this realm of England.

And for that in the second session of this present parliament, there did a bill pass the house of commons, whereby it was declared that the true intent and meaning of that before mentioned statute was not thereby to subject these counties to that kind of government by instructions; and yet notwithstanding the inhabitants of those counties are since utterly discouraged, and in effect debarred from the trial of the right of that kind of jurisdiction over those counties, by the ordinary course of the common laws of this land, by reason of prohibitions which were heretofore frequently granted (upon suggestion that those counties are not part of *Wales*, or of the marshes of the same, which is the very point in question) are now very hard to be obtained, except in cases where those of that council do exceed the instructions set down to them by your majesty:

As also for that, in cases where actions have been brought at the common law, whereby that question might have come to decision, the plaintiffs have been stopped, sometimes by injunctions out of your majesty's court of *Chancery* from their proceedings, sometimes before, sometimes after judgments, and also by imprisonment:

The precedents of which proceedings do concern all your majesty's loyal and dutiful subjects of this kingdom, as well in respect of the stopping of the free course of justice, as also by reason that if that kind of jurisdiction were at first extended over these four counties, and be now still continued without warrant of law; the consequence of this example may in future times give countenance to the erecting of like jurisdictions in other places of this realm:

And forasmuch as your majesty was pleased to command all the judges to consider of this question, and that they thereupon bestowed very many days in hearing the cause argued by learned counsel on both sides, and in viewing and considering great numbers of records, produced before them concerning that cause; whereby they have (no doubt) truly informed themselves of the right:

It is therefore the most humble petition of the commons in this present parliament assembled, that your most excellent majesty will also be pleased to command, that the judges may deliver their opinion upon that so exact and deliberate hearing, which was had before them, concerning the right of the aforesaid jurisdiction over those four counties, by force of that statute; and that the opinion which they shall deliver therein, may be in such sort published, as that all your majesty's subjects whom it may concern, may have means to take knowledge thereof; and that your majesty will vouchsafe to declare it, by your most princely pleasure, that any of your majesty's subjects, who may have occasion thereof, may try his or their right in that point, by the due and ordinary course of the common law, either by suing out of prohibitions, or any other your majesty's writs, without restraint; and that if the said jurisdiction over these four counties shall appear to your majesty by the opinion of the judges, or otherwise, not to be warranted by law, that then your majesty will be pleased, out of your most princely and gracious favour towards all your loyal dutiful subjects, to order the ceasing of the said jurisdiction over those counties, to the great comfort of the inhabitants of those counties, and of the rest of your subjects of all the kingdom.

New drapery. Complaint was made in all humble manner, the second session of this present parliament, of many disorders, outrages, and oppressions, committed upon occasion of letters patents granted to the duke of *Lenox*, for searching and sealing of stuffs and manufactures, called by the name of new draperies.

Which patent we held in all, or the most part of it, to be questionable, and in many apparently unlawful, and the execution thereof we found stretched by the farmers and deputies beyond the extent of the said letters patents, as appears in the particulars set down in the said grievance.

To which it pleased your majesty to give this gracious answer; that the validity of the said patent should be left to be judged by the law, and whensoever any abuse arising in the execution thereof should appear, it should severely be punished.

Which was for that time to our good satisfaction.

Yet finding by divers complaints made now in parliament, that not only the said letters patents are still in force, and the validity of them undecided by judgment, but disorders in the execution of them are so far from being reformed, that they multiply every day, to the grievance of your majesty's subjects; and those of the poorer sort, who exercising these manufactures, are subject to much oppression, to the great hindrance of some, and utter undoing of many, as hath appeared in the particularities of the complaints presented to us:

Our humble desire is, that your majesty will be pleased, according to your former resolution, to give order that this cause, which hath thus long hung in suspense, be speedily brought to judgment; and that before all the judges, because it concerneth all the subjects of the land; and in the mean time that the execution of the said letters patents, so far forth as they concern the said new drapery, may be suspended till

judgment be given: whereby your subjects, who do in all humility present this grievance unto your majesty, may be relieved, and have no occasion to reiterate their complaints.

Whereas by ancient and late statutes it hath been enacted, *Licence of* that wines should be retailed at such low rates and prices, as *wines.* for this fifty years past they could not be afforded,

And for redress thereof, it was ordained by a statute in the 5th year of the late queen *Elizabeth*, that (those former laws notwithstanding) wines might be sold at such prices, as by proclamation from time to time to be made by consent of many great officers, should be published and set down:

Which proclamation, nevertheless, the late queen and your most excellent majesty have been drawn to forbear, upon the earnest suit of certain persons, who therein only intended their private game:

By reason whereof, both great sums of money in fines, rents, and annual payments, have been gotten and raised unto the said persons, and their assignees, and great damage and prejudice hath likewise fallen and light upon your people; not only by enhancing the prices of wines, licencing over many taverns, and appointing of unmeet persons, in unfit places, to keep the same; but also by reason that corrupt, mingled, evil, and unwholesome wines have been uttered and sold, to the great hurt of the health of your highness's people; one man sometimes engrossing all the licences designed for that place.

Whereupon complaint being made to your majesty, amongst other grievances of your people, in the second session of this present parliament, your highness was pleased to answer, that your grants in that behalf were no other than such as were warrantable by the law.

Whereas the grievance was the greater, for that all laws concerning the sale of wines being intended and conceived to stand and be repealed, there were nevertheless, by the oversight of them which were trusted in that business, casually omitted, and left unrepealed, certain obsolete laws impossible to be observed:

As namely, one, in the time of king *Edward I.* commanding wines to be sold at one shilling the sextern:

And one other made in the 28th year of king *Henry VIII.* prohibiting all persons, under penalty, to sell any *French* wines above eight-pence the gallon; and other wines, as sacks and sweet wines, above one shilling the gallon:

And one branch of a statute made in the 7th year of king *Edward VI.* prohibiting men to sell any wines by retail in their houses.

Whereupon your majesty hath been induced and drawn to ground new patents of dispensation, and to grant the benefit thereof unto the lord admiral:

Whereby the like discommodities and inconveniencies have since ensued unto the common-wealth, as formerly did arise and grow upon the other repealed laws, whereof in the former petitions of your subjects, exhibited unto your majesty in the said second session, your highness never had any direct and clear information:

May it therefore please your most excellent majesty, at the humble request of your commons, (who have taken into consideration the greatest charges and expences which the said lord admiral hath been at in your majesty's service, and have considered likewise the present licences and grants, for valuable considerations unto many hundreds of your highness's subjects, which, without great loss to the said grantees, cannot be so suddenly made void) out of your princely wisdom and goodness, wherein you have professed not to extend and strain your prerogative royal, against the publick good of your people, for the particular gain of any private persons, to vouchsafe: that from thenceforth there may no more grants of that nature be made unto any of your subjects whomsoever; but that the said statute of the 5th of *Elizabeth* for the appraising of wines, to be published by proclamation, as time and occasion shall require, may be put in execution: and that your majesty will likewise vouchsafe to grant your royal assent to a bill of repeal of the said obsolete statutes, and all other whereupon any such *non obstantes* and dispensations might be grounded.

In which statute of repeal, provision shall be made for the indemnity of all such, as under your majesty's great seal have already procured licence for such sale of wines.

Whereas by the laws of this your majesty's realm of *Eng-* *Ale-houses.* land, no taxes, aids, or impositions of any kind whatsoever, ought or can be laid or imposed upon your people, or upon any of their goods or commodities, but only by authority and consent of parliament:

Which being undoubtedly the ancient and fundamental law of the land, is yet for more abundant clearness expressly declared in sundry acts of parliament, made and enacted in the time of sundry your majesty's progenitors, the noblest and most prudent kings of this realm:

Your commons with just grief do complain unto your majesty of the late tax and imposition laid and imposed yearly upon such as are allowed to keep victualling houses, or sell ale and beer by retail:

Which imposition not being taxed by assent of parliament, but commanded and directed only by letters and instructions, your commons are persuaded that the same proceeded rather from misinformation, than by the direction and judgment of your most noble and royal heart.

Wherefore your said commons, knowing the grief of your people in this behalf, do (according to their duties) in all humility inform and signify unto your majesty,

First, that the said taxation being singular and without example, and it is in itself a precedent of dangerous consequence, and (as your people fear) may easily (in time) be extended farther, as to badgers of corn, makers of malt, drovers of cattle, and such like, who in such sort are to be licenced by justices of the peace, as those persons are, upon whom, at this time, this present tax is charged and laid.

Secondly,

Secondly, such houses being often times (at the best) harbours of idleness, drunkenness, whoredom, and all manner of villanies, the licences are now (the honest sort in most places refusing to undergo the new charge) rented and taken by the looser and baser sort of people, who have no conscience how they gain. By reason whereof all manner of vice and evil behaviour is likely every day to increase. Neither can the justices of the peace conveniently prevent the same: for that the persons licenced under the late contribution, affirm with clamour, that they have a toleration for a year, and that such persons are not friends unto the crown that seek to suppress them, and thereby to diminish your majesty's revenues.

Thirdly, many justices of the peace, (being sworn to execute their office) which for this particular conceive to be, that ale-house keepers formerly licenced, are not to be suppressed without just and reasonable cause, cannot be satisfied touching their said oath, but are much distracted and perplexed what to do (the late instructions notwithstanding) against such persons, as otherwise being not known to be of evil behaviour, only to refuse to pay this late taxed and imposed sum of money.

In consideration whereof, your humble commons most instantly beseech your most excellent majesty, that the former letters and instructions may be countermanded or stayed, and all further directions and proceedings in that kind forborn.

Among many resemblances which are observed to be between natural and politick bodies, there is none more apt

and natural than this, that the diseases of both do not at one instance commonly seize upon all parts; but beginning in some one part, do by tract of time, and by degrees, get possession of the whole, unless by applying of wholesome and proper remedies in due time they may be prevented, which, as it is in many things very visible, so it is in nothing more apparent than in this matter of impositions: which beginning at the first, either with foreign commodities brought in, or such of your own as were transported, is now extended to those commodities, which growing in this kingdom are not transported, but uttered to the subjects of the same:

For proof whereof, we do in all humility present unto your majesty's view the late imposition of one shilling the chaldron of sea-coals, rising in *Blyth* and *Sunderland*, not by virtue of any contract or grant (as in the coals of *Newcastle*) but under a mere pretext of your majesty's most royal prerogative:

Which imposition is not only grievous for the present (especially to those of the poorer sort, the price of whose only and most necessary fuel is thereby to their great grief enhanced) but dangerous also for the future, considering that the reason of this precedent may be extended to all the commodities of this kingdom.

May it therefore please your most excellent majesty, which is the great and sovereign physician of the estate, to apply such a remedy as this disease may be presently cured, and all diseases for time to come of like nature prevented.

Speech of sir Francis Bacon to the king, the 7th of July 1610, on presenting the petition to his majesty, who was attended on the occasion by sir Francis and eleven other members; taken from Bacon's works, last 4to ed. vol. 2. page 212.

Most gracious sovereign,

THE knights, citizens, and burgeses assembled in parliament, in the house of your commons, in all humbleness do exhibit and present unto your most sacred majesty, in their own words though by my hand, their petitions and grievances. They are here conceived and set down in writing, according to ancient custom of parliament: they are also prefaced according to the manner and taste of these later times. Therefore for me to make any additional preface, were neither warranted nor convenient; especially speaking before a king, the exactness of whose judgment ought to scatter and chase away all unnecessary speech as the sun doth a vapour. This only I must say. Since this session of parliament we have seen your glory in the solemnity of the creation of this most noble prince; we have heard your wisdom in sundry excellent speeches which you have delivered amongst us. Now we hope to find and feel the effects of your goodness, in your gracious answer to these our petitions. For this we are persuaded, that the attribute, which was given by one of the wisest writers to two of the best emperors, *divus Nerva et divus Trajanus*, so saith *Tacitus*, *res olim infociabiles miscuerunt, imperium et libertatem*, may be truly applied to your majesty. For never was there such a conservator of regality in a crown, nor ever such a protector of lawful freedom in a subject.

Only this, excellent sovereign, let not the sound of grievances, though it be sad, seem harsh to your princely ears. It is but *gemitus columbar*, the mourning of a dove, with that patience and humility of heart which appertaineth to loving and loyal subjects. And far be it from us, but that in the midst of the sense of our grievances we should remember and acknowledge the infinite benefits, which by your majesty, next under God, we do enjoy; which bind us to wish unto your life fulness of days, and unto your line royal a succession and continuance even unto the world's end.

It resteth that unto these petitions here included I do add one more that goeth to them all: which is, that if in the words and frame of them there be any thing offensive; or that we have expressed ourselves otherwise than we should or would; that your majesty would cover it and cast the veil of your grace upon it; and accept of our good intentions, and help them by your benign interpretation.

Lastly, I am most humbly to crave a particular pardon for myself that have used these few words; and scarcely should have been able to have used any at all, in respect of the reverence which I bear to your person and judgment, had I not been somewhat relieved and comforted by the experience, which in my service and access I have had of your continual grace and favour.

XIV. The Case of Mixed Money in Ireland, Trin. 2. Jan. 1605.

[As the following case relates to the king's prerogative of regulating the coinage and value of money, in which the whole state is so immediately and essentially interested, it properly falls within the scope of this collection. It is taken from the English edition of sir John Davies's Reports. None of the marginal notes and references are in the French original. They were all added by the editor of the translated edition. This case, being earlier than Bates's, would have been placed before it, if the former had not occurred to the editor too late.]

QUEEN Elizabeth in order to pay the royal army which was maintained in this kingdom for several years, to suppress the rebellion of Tyrone, caused a great quantity of mixed money, with the usual stamp of the arms of the crown, and inscription of her royal stile, to be coined in the Tower of London, and transmitted this money into this kingdom, with a proclamation, bearing date 24 May, in the 43d. year of her reign, by which her majesty declared and established this mixed money, immediately after the said proclamation, to be the lawful and current money of this kingdom of Ireland, and expressly commanded that this money should be so used, accepted and reputed by all her subjects and others, using any traffick or commerce within this kingdom; and that if any person or persons should refuse to receive this mixed money according to the denomination or valuation thereof, viz. shillings, sixpenny pieces for sixpenny pieces, &c. being tendered for payment of any wages, fees, stipends, debts, &c. they should be punished as contemners of her royal prerogative and commandment. And to the intent that this mixed money should have the better course and circulation, it was further declared by the same proclamation, that after the 10th. day of June immediately following, all other money which had been current within this kingdom, before the said proclamation, should be cried down and annulled and esteemed as bullion, and not as lawful and current money of this kingdom.

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In April, before this proclamation was published, when the pure coin of England was current within this kingdom, one Brett of Drogheda, merchant, having bought certain wares of one Gilbert in London, became bound to the said Gilbert in an obligation of 200l. on condition that he should pay to the said Gilbert, his executors or assigns, 100l. sterling, current and lawful money of England, at the tomb of earl Strongbow in Christ Church, Dublin, at a certain day to come; at which day and place, Brett made a tender of the 100l. in the mixed money of the new standard, in performance of the condition of the obligation; and whether this tender was sufficient to save the forfeiture of the obligation, or whether the said Brett should now, upon the change or alteration of money within this kingdom, be compelled to pay the said one hundred pound in other or better coin than in the mixed money, according to the rate and valuation of it, at the time of the tender, was the question at the council table, where the said Gilbert, who was a merchant of London, exhibited his petition against the said Brett, for the speedy recovery of his debt aforesaid.

And, inasmuch as this case related to the kingdom in general, and was also of great importance in consideration and reason of state, sir George Carew, then lord deputy and also treasurer, required the chief judges, (being of the privy council) to confer on and consider this case, and to return to him their resolution touching it; who upon conference

and consideration on all the points of the said proclamation, resolved that the tender of the one hundred pounds in the mixed money, at the day and place aforesaid, was good and sufficient in the law, to save the forfeiture of the said obligation, and that *Brist* should not be obliged at any time after, to pay other money in discharge of the debt, than this mixed money, according to the rate and valuation that it had, at the time of the tender; and this resolution was certified by them to the lord-deputy, and the certificate entered in the council book. And in this case divers points were considered and resolved.

First, it was considered, that in every commonwealth, it is necessary to have a certain standard of money. For no commonwealth can subsist without contracts, and no contracts without equality, and no equality in contracts without money. For although in the first societies of the world, permutation of one thing for another was used, yet that was soon found cumbersome, and the transportation and division of things was found difficult and impossible; and therefore money was invented, as well for the facility of commerce, as to reduce contracts to an equality. *Cum non facile concurrebat, ut cum tu haberes quod ego desiderarem, ego invicem haberem quod tu accipere velles, electa materia est, cujus publica & perpetua estimatio difficultatibus permutationem subveniret.* *Paul. lib. 1. ff. de contrabendis empt.* and therefore money is said by *Bodin* to be *mensura publica*; and *Budelius lib. 1. de re nummariâ, ca. 3.* saith, *moneta est justum medium & mensura rerum commutabilium, nam per medium monetâ fit omnium rerum, quæ in mundo sunt, conveniens & justa estimatio.* And to this purpose *Keble* saith, 12 H. 7. 23. b. that every thing ought to be valued *per argent*; by which word *argent*, he meaneth money coined. And the great utility of a certain standard of money and of measures is well expressed by *Budelius* in this verse,

*Una fides, pondus, mensura, moneta sit una,
Et status illæsus totius orbis erit.*

Secondly, it was resolved, that it appertaineth only to the king of *England*, to make or coin money within his dominions; so that no other person can do it without special license or commandment of the king; and if any person presume to do it of his own head, it is treason against the person of the king by the common law; and this appears by the stat. of 25 Ed. 3. c. 2. (which is only a declaration of the common law,) and by *Glanvil*, *Britton* and *Bracton*, before that statute, *Stamford fol. 2. and 3.* And in the case of *Mines*, *Plowd. 316. a.* this point is expressed more clearly, where it is said, that the king shall have mines of gold and silver; for if a subject had them, he by law could not coin such metals, nor stamp a print or value upon them, for it appertaineth to the king only to put a value upon coin, and make the price of the quantity, and so put a print to it; which being done the coin is current; and if a subject doth this it is high treason at common law, as appears, 23 Aff. p. 2. and it is high treason to the king, because he hath the sole power of making money, &c.

And in this book three things are expressed, which are requisite to the making of lawful money, viz. the authority of the prince, the stamp, and the value. But upon the consideration of the case in question, it was observed, that six things or circumstances ought to concur, to make lawful and current money, viz. 1. Weight. 2. Fineness. 3. Impression. 4. Denomination. 5. Authority of the prince. 6. Proclamation. For every piece of money ought to have a certain proportion of weight or poise, and a certain proportion of purity or fineness, which is called alloy. Also every piece ought to have a certain form of impression, which may be knowable and distinguishable; for as wax is not a seal without a stamp, so metal is not money without an impression: & *moneta dicitur a monendo, quia impressione nos moneat, cujus sit moneta. Cujus imago est hæc? Cæsar: date Cæsari quæ sunt Cæsaris.* Also every piece of money ought to have a denomination or valuation for how much it shall be accepted or paid, as for a penny, a groat or a shilling. And all this ought to be by authority and commandment of the prince, for otherwise the money is not lawful; and it ought to be published by the proclamation of the prince, for before that, the money is not current.

These circumstances appear in the ancient ordinances made by the king for the coinage of money, as well in this kingdom as in *England*, which are to be found in the *Tower of London* there, and in the *Castle of Dublin* here. Also the indentures between the king and the masters of the mint prescribe the proportion of weight, fineness, and alloy, the impression or inscription, the name and the value. See the stat. 2 Hen. 6. c. 12. where mention is made of these indentures; see also *Wade's case*, 5 Co. 114. b. that the king by his proclamation may make any coin lawful money of *England*; a fortiori, he may, by his proclamation only, establish the standard of money coined by his authority within his own dominions.

And that the king by his prerogative may also put a price or valuation on all coins, appears by a remarkable case, 21 Ed. 3. 60. b. In the time of *Will. the Conqueror*, the abbot of *St. Edmundsbury* complained to the king in parliament, that whereas he was exempted from the jurisdiction of the ordinary by divers ancient charters, the bishop of *Norwich* had visited his house, contrary to those charters of exemption; upon which it was granted and ordained in parliament, that if from thenceforward the bishop of *Norwich* or any of his successors should go against the aforesaid exemption, they should pay to the king or his heirs thirty talents or besants. Afterwards in the time of *Ed. 3.* the bishop of *Norwich* visited the house again, against the ordinance aforesaid; and this contempt being found in the *King's Bench*, a *scire facias* issued against the bishop to shew why he should not pay to the king the thirty talents or besants; and upon an insufficient plea pleaded by the bishop, the court awarded that they should recover the talents or besants, and that it should be interpreted by the king himself of what value they should be, more or less; by which it is manifest that where talents or besants, or such other pieces or quantities of gold

or silver are of uncertain value (for *Budelius* saith that *talenta sunt varia, & pondera sunt, potius quam numismata*) the king hath a power to put a certain value upon them, according to the rule well known to the civilians, *monetæ estimationem dat, qui cudendi potestatem habet.* And in this point the common law of *England* agrees well with the rules of the civil law, *jus cudendæ monetæ ad solum principem, hoc est, imperatorem, de jure pertinet.* *Monetandi jus principum offibus inhaeret. Jus monetæ comprehenditur in regalibus, quæ nunquam a regio sceptro abdicantur.*

Yet by ancient charters, this privilege or prerogative hath been communicated to some subjects in *England*; as, to the archbishop of *Canterbury* by charter of king *Atelstan*, *Lamb. peramb. Kant. fol. 291.* The archbishop of *York* and bishop of *Durham* had mines and power of coining money, as appears by the statute of 14 Hen. 8. c. 12. and the dean of *St. Martin's-le-grand* had the same privilege, as is manifest from the stat. of 19 Ed. 4. c. 1. And this right of coining money hath been granted to several great personages in *France* heretofore, as *Choppinus* relates, *lib. de Dominio Franc. fol. 217. a.* And this prerogative at this day is imparted too generally to all the inferior princes and states of *Germany* by grant or permission of the emperor; for it is a law of the empire, *jus cudendæ monetæ, nisi cui ab imperatore concessum fuerit, nemo usurpato.*

Thirdly, it was resolved that as the king by his prerogative may make money of what matter and form he pleaseth, and establish the standard of it, so may he change his money in substance and impression, and enhance or debase the value of it, or entirely decay and annul it, so that it shall be but bullion at his pleasure. And note, that bullion, which in *Latin* is called *bullio*, est *moneta defensa & prohibita, quæ videlicet usu caret.*

And that the king hath used this prerogative in *England*, appears by several notorious changes of money, made in the time of several kings since the *Norman Conquest*. Anno 26 Hen. 2. *Monetâ veteri reprobatâ, novâ successit.* *Matt. Paris hist. mag. fol. 35. a.* Anno 7. Joh. a new money was coined, at which time the first sterling money was coined, according to the opinion of *Cambden*, where he speaketh of *Sterling-Castle* in *Scotland*, fol. 700. b. Anno 32 Hen. 3. the king was obliged to make new money, cum *moneta Angliæ circumcidatur à circumcisis Judæis*, as *Matt. Paris* saith, fol. 703. a. Anno 7 Ed. 1. the standard of money was renewed, when the sterling penny was established to contain *vicefimam partem unciam*, as appears by the old *magna charta*, in the ordinance called *compositio mensurarum*, where it is ordained, *quod viginti denarii faciant unciam.* Anno 29 Ed. 1. when the money called pollards was cried down, a new sterling money was also coined; see 6 Ed. 6. *Dyer 82. b. & lib. rubr. Scacc. Dubi. part 2. fol. 1. b.* After this new monies were made, 9 Ed. 3. and 13 Hen. 4. and 5 Ed. 4. and 19 Hen. 7. and 36 Hen. 8. and lastly 2 Eliz. when all mixed and base money was cried down, and the standard of pure silver established, which continues to this day, of which *Bodin* maketh honourable mention, *libro 6 de republicâ, cap. 3.*

And it seems these changes of money in *England* were made by the authority of the king without parliament; although several acts of parliament have been made for the ordering of exchange, and to prohibit the exportation of money made and ordained by the king, and the importation and utterance of foreign and false money, under certain pains and penalties, of which some were capital and some pecuniary. And several ordinances of the king made without the parliament are called statutes; as *statutum de monetâ magnum*, & *statutum de monetâ parvum*; which are called statutes, because the ordinance of the king with proclamation in such case hath the force of an act of parliament.

And as the king hath used to change the standard of his money, to wit, the form and the substance, so hath he used by his prerogative to enhance or debase the value of it, notwithstanding that the form and substance continueth as it was before. And this was done, 5 Ed. 4. as appears by the book of 9 Ed. 4. 49. where *Danby* saith, that a noble was better then, than it was anno 20 of that king, by 20 d. in each noble. And king Hen. 8. by special commission dated 24 July, anno 18. of his reign, authorised cardinal *Wolsey*, with the advice of other of the privy council, to put a value on all the monies of *England*, from time to time, according to the rates and values of the monies of foreign nations, which were then too much enhanced, especially by the emperor and the king of *France*, as is expressed in the said commission. See also 6 and 7 Ed. 6. *Dyer 82 and 83.* several cases on the debasement of money.

And it is to be observed, that between the 36 of Hen. 8. when several sorts of debased money were coined in *England*, and 2 Eliz. when the pure standard of silver money was established, there were three notorious falls or cry-downs of base monies published by proclamation; the first, 9 July, 5 Ed. 6. the second, 17 August, the same year, as is mentioned, *Dyer 83. a.* the third, 28 Sep. 2 Eliz.

And as the king hath always used to make and change the money of *England*, he hath also used the same prerogative in *Ireland* ever since the 12th year of king *John*, when the first standard of *English* money was established in this kingdom, as is recorded by *Matt. Paris, magn. hist. 220. b.* where it is said, that this king being in *Ireland*, constituit ibidem leges & consuetudines Anglicanas, ponens ibidem vicecomites, aliosque ministros, qui populum regni illius juxta leges Anglicanas judicarent. *Præfuit autem ibidem Johannem de Gray episcopum Norwicensem, justitiarium, qui denarium terræ illius ad pondus numismatis Angliæ fecerat publicari, & tam obelum quam quadrantem rotundum furi præcepit: jussu quoque rex, ut illius monetæ usus tam in Angliâ quam in Hibernia communis ab omnibus haberetur, & utriusque regni denarius in thesauri suis indifferenter poneretur.*

By which it appeareth that the standard of money in *England* and in *Ireland* was equal at first, and that the *English* money was not a fourth part better in value than the *Irish*, as it hath been since the time of *Ed. 4.* for before that, as there was one and the same standard of money in both kingdoms, so always when the money was changed in *England*, it was also changed in *Ireland*. As in the year 1279, viz. 7 Ed. 1. when that

Necessity of money. Lock of coin. Cotton 4.

King's prerogative in making or coining money. 2 R. ab 166. 3 Co. 146. 5 Co. 114. 1 H. H. P. C. 183.

Things essential to the legitimization of money.

current money.

But see 1 H. H. P. C. 196. that proclamation is not always necessary.

King's prerogative in putting a value on money.

King's prerogative in changing the standard of coin. 1 H. H. P. C. 192.

Without act of parliament.

King's prerogative in enhancing or debasing the value of coin in *England*. 1 H. H. P. C. 192.

And in *Ireland*.

that king established new money in England, as is shewn before, there was likewise a change of money in Ireland, as is observed in the annals of this kingdom, published by Camden in his *Britannia*, where it is said, that in the year 1279, dominus Robertus de Ufford justiciarius Hiberniæ intravit Angliam, & constituit loco fratrem Robertum de Fulbourne episcopum Waterford, cujus tempore mutata est moneta. So 29 Ed. 1. when by special ordinance of the king the pollards and crockards were decreed and annulled, the same ordinance was transmitted into this kingdom, and enrolled in the *Exchequer* here, as is found in *lib. rubr. scacc. part 2. fol. 2. b.* Also in the annals aforesaid it is observed in the same year, *numisma pollardum prohibetur in Angliâ & Hiberniâ.*

And as the standard of the monies was equal, so the mints and coinage in this kingdom were ordered and governed in the same manner as in England, as appears by the account of Donat and Andrew de Sperdsholst assay masters in Dublin, 9 and 10 Ed. 1. in *archivis Castri Dublin*, and in *lib. rubr. scacc. hic part 2. fol. 1.* and in *rot. parl.* in *Castro Dublin*, 12 Ed. 4. c. 60. See also several ordinances there touching the mint and monies, 7 Ed. 4. c. 9. 10 Ed. 4. c. 4. 16 Ed. 4. c. 2. 19 Ed. 4. c. 1. 1 R. 3. c. 7.

But the first difference and inequality between the standard of English and Irish monies, is found in 5 Ed. 4. for then it was declared in parliament here, that the noble made in the time of Ed. 3. Rich. 2. Hen. 4. Hen. 5. and Hen. 6. should be from that time forth current in this kingdom for 10 s. and so of the demy-noble, and all other coins according to the same rate. See *rot. parl.* 5 Ed. 4. c. 40. and 11 Ed. 4. c. 6. and 15 Ed. 4. c. 5. in the *Roll's office* in the *Castle of Dublin*. After which time the money made in Ireland or for Ireland was always less in value than the money of England, and the usual proportion of the difference was the fourth part only, viz. the Irish shilling was only 9 d. English. See the proclamation aforesaid, dated the 24 of May, 43 Eliz. enrolled in the *Chancery* here, where the queen makes mention of this difference made by her progenitors between the standard of money made for this kingdom, and the money of England. And note, that That which is called the standard of money in this case, is the same which is called by the French *piéd de moncy*, by Bodin *pes monetarum*; as if the prince there *pedem figat*, having established the weight and purity of money in a certain proportion, which should not be transgressed by the moneyers.

And so it is manifest, that the kings of England have always had and exercised this prerogative of coining and changing the form, and when they found it expedient of enhancing and abasing the value of money within their dominions: and this prerogative is allowed and approved not only by the common law, but also by the rules of the imperial law. *Budellius de re nummaria, lib. 1. c. 5. Princeps ad arbitrium suum, irrequisito assensu subditorum, valorem monetæ constituere potest; quia populus, quantum ab hoc, omnem potestatem & jurisdictionem in principem seu imperatorem transulisse dicitur.* And a little after in the same chapter, although some doctors are of opinion, *principem sine assensu populi monetam mutare non posse*, yet he concludes, *si princeps consuevisset mutare monetam auctoritate propria, sine consensu populi, a tempore cujus initii memoria non existit, tunc libere imposterum eum hoc facere posse.* L. hoc jure *Paragr. ductus aqua. ff. de aqua quodlibet. &c.* And Covarruvias, libro de collatione veterum numismatum, cap. de mutatione monetæ, saith, princeps potest mutare monetam ratione publicæ utilitatis, viz. tempore belli, vel si alias utile populo sit futurum, ita etiam, ut ex corio fieri possit. And it is observed by Molinæus, libro de mutatione monetæ, cap. 100. that the state of Rome in the first Punick war, when Hannibal had possession of a great part of Italy, and all their treasure was exhausted, enhanced base money to a great value, for the payment of their armies; and yet the justice of that state was then famous throughout the world. But *nihil est magis justum, quam quod necessarium*; by which it appears, that the mixed money was made by queen Eliz. on a just and honourable cause.

Fourthly, it was resolved, that the said mixed money having the impression and inscription of the queen of England, and being proclaimed for lawful and current money within this kingdom of Ireland, ought to be taken and accepted for sterling money; and on consideration of this point, the name and the nature of sterling money were enquired and discovered. As to the name of sterling, some doctors of the civil law, being deceived by the erroneous report of Polydore Virgil, have conceived, that this English money was called sterling, because the form of a *stare*, the diminutive of which is *sterling*, was imprinted or stamped upon it, and therefore Covarruvias, lib. de collatione veterum numismatum, c. 2. sterling (saith he) est argenteus nummus Anglicus ex vicefima sexta parte unciæ, nam viginti sex nummi argentei sterlingi pendeant unciam, autore Polydore Virgilio, in *hist. Anglicâ*, lib. 16. *Disus autem est hic nummus, ut idem autor tradit, sterling, quod sturnus avis, Anglice a sterling, in altera parte nummi esset impressa.* To the same purpose Choppinus de *Domanio Franc. lib. 2. tit. 7.* hath this note, *ceterum Errico 3. Britannici rege, primum percussa est nunc usitatissima sterlingorum moneta, ab effigie sturni sic dicta, anno 1249.* These doctors being strangers, were, it seems, misinformed by Polydore Virgil, who was also an alien and a stranger. But our Linwood also (who made his gloss on the provincial constitutions of England, in the time of Hen. 6.) tit. de *testam. G. Item, quia, verbo, Centum solidos*, saith, sterling nomen erat argenteæ monetæ, & habebat similitudinem denarii usualis, hoc salvo, quod in una quartâ habebat effigiem avis, quæ vocatur sturnus, Anglice, sterling.

Others have been of opinion, that this English money had the name of sterling, because the first money of this standard was coined in the *Castle of Sterling* in Scotland by king Ed. 1. But this is also an erroneous opinion, as is noted by Camden in *Scotia*, pag. 700. where speaking of *Sterling-Castle*, he saith, that *quidam monetam probam Angliæ quæ sterling money dicitur, hinc denominatam volunt, frustra sunt; a Germanis enim, qui Angli Esterlingos ab orientali situ vocarunt, facta est appellatio, quos Johannes rex, ad argentum in suam puritatem redigendum, primus evocavit; & ejusmodi nummi, Esterlingi, in antiquis scripturis semper reperiuntur.*

And this latter opinion, without doubt, is the better and more pro-

bable, by the judgment of all the most learned antiquarians of England. For in all the antient statutes which make mention of this money, it is called *Esterling*. As 9 Ed. 3. c. 2. &c. *no false money counterfeit esterling shall be imported into our realm; and the same year c. 3. no esterling half-penny or farthing shall be molten to make vessel, &c.* and 25 Ed. 3. c. 13. *the money of gold and silver, which is now current, shall not be impaired in weight or alloy, but shall be put in the antient state as in the esterling.* And *Matt. Paris, magn. hist. fol. 403.* where he expresses the form of the obligation made by the clergy of England to the pope's bankers resident in London, makes mention of this money by the name of *esterling*; *Noveritis nos recipisse ab A. and B. &c. centum uncias bonorum & legalium esterlingorum, tresdecim solidis & quatuor sterlingis pro qualibet uncia computatis.* And the same author fol. 710. saith, *eodem tempore moneta Esterlingorum, propter sui materiam desiderabilem, detestabili circumfusione caput deteriorari & corrumpi.* And fol. 575. *Comitissa de Biarde venit ad regem cum 60 militibus, ducta cupidine Esterlingorum, quibus noverat regem Angliæ abundare, & accepit a rege qualibet die pro stipendio tresdecim libras Esterlingorum, &c.* And *Hoveden in Rich. 1. fol. 377. b.* makes mention of this money in these words, *videns igitur Galfridus Eboracensis electus, quod nisi mediante pecuniâ amorem regis fratris nullatenus habere possit, promisit ei tria millia librarum Sterlingorum pro amore ejus habendo; and this was before the time of king John; from whence it seems, that the time when this money was first coined is uncertain; for some say that it was made by *Osbright* a king of the Saxon race 160 years before the Norman Conquest. And so as *nummus* is called from *Numa*, who was the first king who made money in Rome, so *sterling* is called from the *Esterlings* who first made the money of this standard in England, by a metonymia, substituting the name of the inventor for the thing invented, as *Ceres pro frumento*, *Bacchus pro vino*, &c.*

And it is to be observed, that the *Esterlings* were the first founders of the four principal cities of Ireland, viz. *Dublin, Waterford, Cork and Limerick*, and of the other maritime towns in this kingdom, and were the sole maintainers of traffick and commerce, which was utterly neglected by the Irish. These cities and towns were under the protection of king *Edgar* and *Edward* the Confessor before the Norman Conquest: and these *Esterlings* in the antient records of this kingdom are called *Ostmanni*. And therefore, when Hen. 2. upon the first conquest, thought it better to people these cities and towns with English colonies taken from *Bristol, Chester, &c.* he assigned to these *Ostmen* certain proportion of land next adjoining to each of these cities, which portion is called in the records of antient times, *Cantreda Ostmannorum*. And all this was observed on the name of *Sterling*.

For the nature or substance of this money, first it was observed, that the coin which was properly called the *sterling* was the *denier* or silver penny, as appears in the ordinance called *compositio mensurarum* made in the time of Ed. 1. where it is said, *denarius Angliæ, qui nominatur sterlingus, rotundus, sine tonsura, ponderabit triginta & duo grana in medio spicæ, &c.* and every other coin or piece of silver was measured by the sterling penny, as the groat contained the value of four sterlings, and the half groat the value of two sterlings, 25 Ed. 3. c. 6. and the shilling consisted of twelve sterlings, *Linwood de testamentis, C. item quia, verb. Centum solidos; and the mark consisted of 13 s. and four sterlings*, as before is shewn from *Matt. Paris*; and the *maile* (half-penny) was the half of a sterling; and the farthing the fourth part of a sterling. See an ordinance without date in the magna charta printed by *Tottel*, anno 1556. fol. 167. and in *Rastall's* old abridgment, money 52. *quia multorum regum temporibus provium fuit, quod propter pauperes denarius argenti, viz. sterlingus, divideretur in obolum & quadrantem, ex parte domini regis precipitur, quod quicumque recusaverit obolum vel quadrantem debitam habentem formam, capiatur.* See 6 and 7 Ed. 6. *Dyer* 82. in the case of pollards, where it appears that a sterling and a denier were the same; for there it is said that two pollards passed for one sterling, and accordingly two sterlings were paid for one denier. And indeed in antient time, every sort of money, made of the several metals of which money was usually coined, was properly called a *denarius*; and therefore the French and Italians speak properly, when they call all money *deniers* and *denarii*, for coins (*nummi*) were either copper, silver or gold; each silver one was worth ten of copper, and so was called a *denier*; and each gold one was worth ten of silver, and in this respect these were likewise *deniers*. And the antient proportion of gold to silver was as ten to one; and this proportion, as it seems, *David* observed in the treasure of gold and silver which he prepared for the building of the temple; for the text says, *Chron. chap. 22. ver. 14. that he provided for that purpose 100,000 talents of gold, and 1,000,000 talents of silver.* So the first and proper sterling coin was a *denier*.

And for the substance of this *denier* or sterling penny in weight and purity: as to the weight, it was at first the twentieth part of an ounce, viz. an ounce was cut into twenty sterling deniers and no more. See the *compositio mensurarum* made in the time of Ed. 1. in *veteri libro de magnâ chartâ, fol. 113. b.* and in *Rastall's* old abridgment, tit. *weights and measures*, 4. where it is said, that *viginti denarii faciunt unciam, & duodecim unciæ faciunt libram*; and so it was until 9 Ed. 3. at which time the ounce of silver was cut into 26 pence. *Annal. de Rob. de Avesbury M. 8.* See several ordinances touching the new sterling money, made 9 Ed. 3. *Rastall, money 345.* And such proportion was continued until 2 Hen. 6. when the ounce of silver made 32 pence; and this appears by the stat. of 2 Hen. 6. c. 13. and also by *Linwood de testamentis, cap. item quia, verb. cent. solid.* *Hic solidus* (saith he) *sumitur pro duodecim denariis Anglicanis; eorum 26 ponderabant unciam, cum tamen jam 32 denarii vix faciunt unciam.* And this gloss was wrote in the beginning of the reign of Hen. 6. as it is mentioned in the preface to his book. This standard was continued until the 5 Ed. 4. and then the ounce of silver made 40 pence; 9 Ed. 4. 49. a. and 12 Ed. 4. c. 60. in *Rot. parl. Dublin*. And this continued until 36 Hen. 8. when the king prepared for his journey to *Bullonne*; and then an ounce of silver was cut into 60 pence, and that standard remains to this day. And so the sterling

* So in the original; but qu. whether it should not be pollards.

Weight and purity of it.

sterling penny, which was at first the twentieth part of an ounce, is now the sixtieth part of an ounce; and by consequence, the ancient sterling penny contained as much silver as is contained in the three-penny piece that is now current.

H. H. P. And as to the purity of this sterling money, 18 s. 5 d. of the purest silver was contained in each pound, and each pound of sterling money had 1 s. 6 d. alloy of copper, and no more; and of this alloy of sterling money, the ordinances or statutes of 25 Ed. 3. c. 13. and 2 Hen. 6. c. 13. make mention. But this is well known to all moneyers, and is contained in all the indentures made between the king and the masters of the mint.

Whether the mixed money should be deemed sterling. Then the sterling money being of such weight and fineness, the doubt, *primâ facie*, was, how this mixed money should be said to be sterling. And for the clearing of this doubt, it was said, that in each common piece of money, there is *bonitas intrinseca*, & *bonitas extrinseca*: *intrinseca consistit in præfiositate materiæ & pondere, viz. fineness and weight; extrinseca bonitas consistit in valuatione seu denominatione, & in formâ seu charactere.* Budel. de re nummaria, lib. 11. cap. 7. And this *bonitas extrinseca*, which is called *estimatione seu valor impostitius, est formalis & essentialis monetæ*, and this form giveth name and being to money; for without such form, the most precious and pure metal that can be is not money; and therefore, *Molinaus, lib. de mutat. Monetæ*, saith, *non materia naturalis corporis monetæ, sed valor impostitius est forma & substantia monetæ, quæ non est corpus physicum sed artificiale, as Aristotle saith, Ethic. lib. 5. And so Polit. lib. 1. he saith to this effect, that money was first signed and imprinted with a certain character, to the intent, that the people might accept it on the credit of the prince or state who publishes it, without examination or trial of the weight or purity. And to this purpose Molinaus hath this rule, 2. 99. de jure non refert siue plus siue minus argenti insit, modo publica, proba, & legitima monetæ sit. Et Baldus l. singulari, saith, in pecunia potius attenditur usus & cursus quam materia. And Seneca, lib. 5. de beneficiis, *Es alienum habere dicitur, & qui aureos debet, & qui corium formâ publicâ percussus.* And it was said that the king hath the same prerogative to give value to base metal by his impression or character, as he hath to give estimation to a mean person by imparting the character of honour to him; *sic fiet viro quem rex bonos are desiderat.**

And so it was concluded, that after the *Esterlings*, by command of the king of England, had made this pure English money, which from the name of the makers was called *esterling* or *sterling* money, the standard of which hath been always the most fixed and unchanged in all the world, (which hath been a great honour to our nation, for in all other kingdoms and states, the standards of their money are more unsteady and variable,) all money coined by the authority of the king of England, and having his character and impression, not only in England, but also in Scotland and Ireland, hath been *sterling* money, and so called, reputed and taken by all people, whether the matter of it were mixed or pure. And this appears by the ordinance which is called *statutum de moneta magnum*, by which all money is prohibited, only the money of England, of Ireland and of Scotland, which was properly the *sterling* money. And therefore *Freherus, lib. de re nummaria*, where he enumerates the different money of different nations; *sterlingi*, saith he, *habentur in Anglia, Scotia & Hibernia.* And *Bodin, lib. 6. de republ. c. 3.* speaking of the money of Scotland; in Scotland, saith he, are two pounds, (*livres*) very different; one of *esterlings*, the other customary. And certainly the usual Scottish pound (*livre*) is like the French *livre*, and the pound (*livre*) *esterling* current there is that of England. And that base or mixed money may be current for *sterling*, appears by the said case of *pollards*, Dyer 82. b. where it is said, *quod curriebat quædam moneta in Anglia loco sterlingi quæ vocabatur pollards, viz. duo pollardi pro uno sterlingo.*

1. 1. money lawful money of England. Rightly, it was resolved, that although this mixed money was made to be current within this kingdom of Ireland only, yet it may well be said, current and lawful money of England, for two causes.—1. Because this kingdom is only a member of the imperial crown of England; and this appears 3 Hen. 7. 10. a. where a question was propounded to the justices by *Hobart*, attorney-general, *si quis sciens monetam ad similitudinem monetæ regis Angliæ contrafactam, solum monetam in Angliam extra Hiberniam deferat, si sit proditio neque: & dixerunt quod Hibernia est quasi membrum Angliæ, & ibidem legibus Angliæ utantur, & auctoritate regia faciunt monetam.* And to this purpose it is recited in the statute of *Faculties*, enacted in this kingdom, 28 Hen. 8. c. 19. that *this the king's land of Ireland is a member appendant, and rightfully belongeth to the imperial crown of the realm of England, and united unto the same.* And in the act of 33 Hen. 8. c. 1. by which the title and title of king of Ireland was given to Hen. 8. his heirs and successors, it is moreover enacted, that the king shall enjoy that title and title, and all other royal pre-eminences, prerogatives and dignities, as united and annexed to the imperial crown of the realm of England.—2. It is called lawful money of England, in respect to the place of coinage; which was in England, viz. in the Tower of London. For although in ancient times the king had several mints in this kingdom, as he had in England, yet since the commencement of the reign of queen Elizabeth, all the mints have been reduced to one place, viz. the Tower of London; and this was done upon good reason of state, to prevent the falsification of money. And therefore, before the *Norman Conquest*, all money was coined in monasteries; for it was presumed, that in such places no falsity or corruption would be found. And this agrees with the prudence of the Roman state, which had but one mint for all Italy, and that was in the temple of *Juno* at Rome, who for this cause was called *Juno moneta*. And for this purpose, the emperor *Charlemain* made a law in these words; *viz. de falsis monetis, quia in diversis locis contra justitiam sunt, volumus, ut in nullo alio loco moneta, nisi in palatio nostro, fiat.* *Choppinus de Demonia Franciæ*, 217. a. Yet in 28 Ed. 1. this prudent king, for the facility of exchange, caused several mints to be established in several towns in England; one in the Tower of London with thirty furnaces, another at Canterbury with eight furnaces, another at Kingston upon Hull with four furnaces, another at Newcastle upon Tyne with two furnaces,

another at Bristol with four furnaces, and another at Exeter with four furnaces. *Traçat. de monetâ Angliæ*, made in the time of Ed. 1. which I found in the library of sir Robert Cotton, which was the book of lord Burleigh, late lord high treasurer of England. See also the close rolls of 29 Ed. 1. in the Tower of London. And this appears also by the inscription of divers ancient coins, on which are expressed the names of the cities where they were coined, according to a verse made in the time of Ed. 1. and taken by Stow out of Robert le Brun, an ancient manuscript:

Edward did smite round penny, half-penny, farthing.

And then followed,

On the king's side, was his head and his name written,
On the cross side, the city where it was smitten.

And this same king having established a mint at Dublin with four furnaces, and having constituted *Alexander Norman* of Lusk master of the mint there, as appears in several records in the archives of the Castle of Dublin; afterwards, viz. 32 Ed. 1. when he had altered the form of the coin, he caused divers stamps consisting of two parts, of which the one contained the pile, and the other the cross, to be transmitted to the treasurer of this kingdom, as is recorded in the red book of the Exchequer here, in this manner. *Magister Gulielmus de Wimundham, custos cambiorum domini regis in Anglia, de præcepto venerabilis patris Bathon. & Wellensis episcopi, thesaurarii ejusdem domini regis, misit domino Gulielmo de Esenden, thesaurario in Hibernia, viginti quatuor pecias cuneorum, pro moneta ibidem faciendâ, viz. tres pilas cum sex crucellis pro denariis, tres pilas cum sex crucellis pro obolis, & duas pilas cum quatuor crucellis pro sterlingis, per Johannem le Minor, Thomas Dowle, & Johannem de Shorditch, clericos, de societate operariorum & monetariorum London, per eosdem ad monetam prædictam operandam & monetandam.* And there it is likewise mentioned, before what witnesses the said stamps were delivered; for *cuneus monetæ tanquam sigillum regni custodiri debet*, as it is said in the treatise de moneta Angliæ before mentioned; and the reason is, because to counterfeit the one or the other is high treason.

And at this time there was but one mint in Ireland, to wit, at Dublin. But long afterwards, viz. 3 Ed. 4. a mint was established at Waterford, another at Trim, and another at Galway; Rot. Parl. 3 Ed. 4. in *Cassia* Dublin. And 12 Ed. 4. Rot. Parl. ibid. it is ordained, that the masters of the mint in Ireland should make, in the castles of Dublin and Trim, and in the town of Drogheda, five sorts of coin, the groat, the half-groat, the penny, half-penny and farthing; by which it is manifest that in former times, there were five several mints in Ireland, in the several towns aforesaid. But all these were discontinued in the time of Ed. 6. so that since the reign of that king, all the money made in Ireland, hath been coined in England; and therefore this mixed money, coined in the Tower of London, may be properly called current and lawful money of England.

Sixthly and lastly, it was resolved, that although at the time of the contract and obligation made in the present case, pure money of gold and silver was current within this kingdom, where the place of payment was assigned; yet the mixed money, being established in this kingdom before the day of payment, may well be tendered in discharge of the said obligation, and the obligee is bound to accept it; and if he refuses it, and waits until the money be changed again, the obligor is not bound to pay other money of better substance, but it is sufficient if he be always ready to pay the mixed money according to the rate for which they were current at the time of the tender. And this point was resolved on consideration of two circumstances, viz. the time and the place of the payment; for the time is future, viz. that if the said Brett shall pay or cause to be paid 100 l. sterling, current money, &c. and therefore such money shall be paid as shall be current at such future time; so that the time of payment, and not the time of the contract, shall be regarded.

Also, the future time is intended by the words *current money*; for a thing which is passed is not in *curfu*; and therefore all the doctors, who write de re nummaria, agree in this rule, *verba currentis monetæ tempus solutionis designant.* And to this purpose are several cases ruled in our books. 6 and 7 Ed. 6. Dyer 81. b. After the fall and embasement of money, 5 Ed. 6. debt was brought against the executors of lessee for years, for rent in arrear for two years, ending Mich. 2 Ed. 6. at which time the shilling (which at the time of the action brought, was cried down to 6 d.) was current for 12 d. the defendants pleaded a tender of the rent on the days when it became due, in *pecii monetæ Angliæ vocat. shillings, qualibet pecia vocat. shilling, ad tunc solubili pro 12 d.* and that neither the plaintiff nor any other for him was ready to receive it, &c. and concluded that they are still ready to pay the arrears in *dictis peciis vocat. shillings, secundum ratam, &c.* On this plea, although the plaintiff demurred, yet he was content to take the money at the rate aforesaid, without costs or damages. To the same purpose is the case of *pollards* adjudged, 29 Ed. 1. and reported by Dyer 82. b. where in debt on an obligation for payment of 24 l. at two several days, the defendant pleads, that, at the days limited for payment of the debt in demand, *curriebat quædam moneta quæ vocabatur pollards, loco sterlingi, &c.* and that the defendant at the first day of payment tendered the moiety of the debt in the money called *pollards*, which the plaintiff refused, and that he is still ready, &c. and offered it in court, which is not denied by the plaintiff; *ideo concessum est*, that he recovered one moiety in *pollards*, and the other in pure sterling money. See 9 Ed. 4. 49. a. a remarkable case on the change of money, where it is said, that if a man in an action of debt demands 40 l. it shall be intended money, which is current at the time of the writ purchased. And there a case in the time of Ed. 1. is put, which is directly to this purpose. In debt brought upon a deed for thirty quarters of barley, price 20 s. it was found for the plaintiff, and the jury was charged to enquire of the price at the time of the payment; and it was said that at the time of the payment, a quarter was at 12 s. but at the time of the making of the deed, it was only at 3 s. and the plaintiff recovered 18 l. for the corn according to the price

price of it at the time of the payment. To this purpose also, *Linwood* hath a notable gloss on the constitution of *Simon Mepham*, lib. 3. de testamentis cap. item quia. For where the constitution is such, pro publicatione testamenti pauperis, cujus inventarium bonorum non excedit centum solidos sterlingorum, nihil penitus exigatur; he maketh this gloss, hic solidus sumitur pro duodecim denariis Anglicanis, &c. Sed quæro, saith he, numquid circa hoc centum solidos debeat considerari valor in moneta jam currente, vel valor sterlingorum qui currebant tempore statuti; and there he resolveth, quod ubi dispositio surgit ex statuto, ut hic, licet moneta sit diminuta in valore, tamen debet considerari respectu monetae novæ currentis, & non respectu antiquæ. Nam mutata moneta, mutari videtur statutum, ut scilicet intelligatur de nova, & non de veteri. See *Regist.* 50. a. and 54. b. where the king issues his writ, to be certified of the value of a church. The words of the writ are secundum taxationem decimæ jam currentis. And 31 *Ed.* 3. *Fitz. H. Annuity* 28. an annuity was granted to I. S. until he was promoted by the grantor to a sufficient benefice; I. S. brings a writ of annuity against the grantor, who pleads that he had tendered to the plaintiff a sufficient benefice; and there issue was taken on the value of the benefice at the time of the tender.

But it was said that, although in contracts these words currentis monetae shall relate to the time of the payment; yet in wills, they shall relate to the time of making the will; for the bequest is in the present tense, I give and bequeath, &c. and therefore legacies shall be paid in such money as is current at the time of the making the testament, or according to the rate thereof. It was also said, that if a man hath 1000*l.* of pure silver in marriage with his wife, and afterwards they are divorced causa præcongratulus, by which the wife is to receive her portion: or if a man recovers by an erroneous judgment 100*l.* in debt, and hath execution in pure

silver money, and afterwards the judgment is reversed, so that he is to be restored to all that he hath lost, although base money be established in the mean time, restitution shall be in such money as was current at the time of the marriage, and at the time of the recovery. But these latter cases were not resolved.

And as to the circumstance of place, it was resolved, that although the contract was made in *London*, yet, the place of payment being appointed in *Dublin*, of necessity the obligor must make his tender in the mixed money at the time of the payment; for all other money was cried down and made bullion by the proclamation aforesaid, and this money only established; so that if the obligee had refused this mixed money, he had committed a contempt, for which he might be punished. Also the judges are not bound to take notice of any money, that is not current by proclamation. And therefore *Prisot* saith, 34 *Hen.* 6. 12. a. we are not apprized of 61. *Flemish*, as we are of 100 nobles; and therefore in all contracts of merchants, consuetudo & statuta loci, in quem est destinata solutio, respicienda sunt. *Budelius de re nummariâ*, lib. 2. c. 21. And it was said, that if at this day the law should be taken, as it was taken in the time of *Ed.* 1. that upon judgment in debt given in *England*, on a *testatum* that the defendant hath nothing in *England*, but that he hath goods and lands in *Ireland*; a writ of execution shall be awarded to the chief-justice or deputy of *Ireland*, to levy the debt there, (which writ is found in *Registra brev. jud.* 43. b.) the sum in such case shall be levied according to the rate of *Irish* money, and not of *English* money, and in such coin as shall be current in this kingdom, at the time of the execution.

And according to this resolution, several other cases on the same point were afterwards ruled and adjudged in the several courts of record in *Dublin*.

XV. The Case of Præmunire in Ireland, or the Conviction and Attainder of ROBERT LALOR Priest, being indicted on the Statute of the 16 R. II. cap. 5. Hill. 4 Jam. 1607.

[This case is extracted from Sir John Davies's Reports. It was originally published in English, with marginal notes containing the heads of the case, in the same manner as it is here printed.]

Of what quality and credit Robert Lalor was. THIS Robert Lalor, being a native of this kingdom, received his orders of priesthood above 30 years since at the hands of one *Richard Brady*, to whom the pope had given the title of bishop of *Kilmore* in *Ulster*; and for the space of 20 years together his authority and credit was not mean within the province of *Leinster*. He had also made his name known in the court of *Rome*, and held intelligencé with the cardinal who was protector of this nation; by means whereof he obtained the title and jurisdiction of vicar-general of the see apostolick, within the archbishoprick of *Dublin* and the bishopricks of *Kildare* and *Fernes*. This pretended jurisdiction, extending well-nigh over all the province of *Leinster*, he exercised boldly and securely many years together, until the proclamation was published, whereby all Jesuits and priests ordained by foreign authority were commanded to depart out of this kingdom by a certain time prefixed. After which time he began to lurk and to change his name. Howbeit at last he was apprehended in *Dublin*, and committed to prison in the *Castle* there. Upon his first examination taken by the lord-deputy himself, he acknowledged that he was a priest, and ordained by a popish titular bishop; that he had accepted the title and office of the pope's vicar-general in the three dioceses before-named, and had exercised spiritual jurisdiction in foro conscientie; and in sundry other points he maintained and justified the pope's authority. Only he said, he was of opinion that the pope had no power to excommunicate or depose his majesty, because the king is not of the pope's religion.

His apprehension and first examination. The next term after he was indicted upon the statute of 2 *Eliz.* enacted in this realm against such as should wilfully and advisedly maintain and uphold the jurisdiction of any foreign prince or prelate in any causes ecclesiastical or civil within this realm. By which statute the first offence of that kind is punished with loss of goods, and one year's imprisonment; the second offence incurreth the penalty of the præmunire; and the third offence is made high treason. Upon this indictment he was arraigned, convicted and condemned, and so rested in prison during the next two terms without any farther question. He then made petition unto the lord-deputy to be set at liberty: whereupon his lordship caused him to be examined by sir *Oliver St. John*, sir *James Fullerton*, sir *Jeffery Fenton*, the attorney and solicitor general. At first he made some evasive and indirect answers; but at last voluntarily and freely he made this ensuing acknowledgment or confession, which being set down in writing word for word as he made it, was advisedly read by him, and subscribed with his own hand, and with the hands of those who took his examination; and afterwards he confirmed it by his oath before the lord-deputy and council.

His second examination. The confession or acknowledgment of Robert Lalor priest, made the 22d of December, 1606.

His confession or acknowledgment. FIRST, he doth acknowledge, that he is not a lawful vicar-general in the dioceses of *Dublin*, *Kildare* and *Fernes*, and thinketh in his conscience that he cannot lawfully take upon him the said office.

Item, he doth acknowledge our sovereign lord king *James*, that now is, to be his lawful chief and supreme governor in all causes, as well ecclesiastical as civil, and that he is bound in conscience to obey him in all the said causes; and that neither the pope, nor any other foreign pre-

late, prince or potentate, hath any power to controul the king in any cause ecclesiastical or civil within this kingdom, or any of his majesty's dominions.

Item, he doth in his conscience believe, that all bishops ordained and made by the king's authority within any of his dominions are lawful bishops; and that no bishop made by the pope, or by any authority derived from the pope, within the king's dominions, hath any power or authority to impugn, disannul or controul any act done by any bishop made by his majesty's authority as aforesaid.

Item, he professeth himself willing and ready to obey the king, as a good and obedient subject ought to do, in all his lawful commandments, either concerning his function of priesthood, or any other duty belonging to a good subject.

After this confession made, the state here had no purpose to proceed against him severely, either for his contempt of the proclamation, or offence against the law: so as he had more liberty than before, and many of his friends had access unto him; who telling him what they heard of his confession, he protested unto them, that he had only acknowledged the king's civil and temporal power, without any confession or admittance of his authority in spiritual causes. This being reported unto the lord-deputy by sundry gentlemen, who gave faith unto what he said, his lordship thought fit, that since he had incurred the pain of præmunire, by exercising episcopal jurisdiction, as vicar-general to the pope, that he should be attainted of that offence; as well to make him an example to others of his profession, (for almost in every diocese of this kingdom there is a titular bishop ordained by the pope), as also that at the time of his trial a just occasion might be taken, to publish the confession and acknowledgment which he had voluntarily made, signed, and confirmed by oath before the lord-deputy and council, who have likewise subscribed their names as witnesses thereof.

Hereupon, in *Hill.* term, 4 *Jacobi*, an indictment was framed against him in the *King's Bench* upon the statute of 16 *Rich.* 2. cap. 5. containing these several points.

1. That he had received a bull or brief purchased or procured in the court of *Rome*, which bull or brief did touch or concern the king's crown and dignity royal, containing a commission of authority from the pope of *Rome* unto *Richard Brady* and *David Magrath* to constitute a vicar-general for the see of *Rome*, by the name of the *See Apostolick*, in the several dioceses of *Dublin*, *Kildare* and *Fernes*, within this kingdom of *Ireland*.

2. That by pretext or colour of that bull or brief he was constituted vicar-general of the see of *Rome*, and took upon him the stile and title of vicar-general in the said several dioceses.

3. That he did exercise ecclesiastical jurisdiction as vicar-general of the see of *Rome*, by instituting divers persons to benefices with cure of souls, by granting dispensations in causes matrimonial; by pronouncing sentences of divorce between divers married persons, and by doing all other acts and things pertaining to episcopal jurisdiction, within the said several dioceses, against our sovereign lord the king, his crown and dignity royal, and in contempt of his majesty, and disherison of his crown; and contrary to the form and effect of the statute, &c.

To this indictment *Lalor* pleaded guilty; and when the issue was to be tried, the name and reputation of the man, and the nature of the cause, drew all the principal gentlemen both of the pale and provinces that were in town to the hearing of the matter. At which time a

substantial

substantial jury of the city of *Dublin* being sworn for the trial, and the points of the indictment being opened and set forth by the king's serjeant; the attorney-general thought it not impertinent, but very necessary, before he descended to the particular evidence against the prisoner, to inform and satisfy the hearers in two points.

1. What reason moved us to ground this indictment upon the old statute of 16 *Rich. 2.* rather than upon some other later law made since the time of king *Henry 8.*

2. What were the true causes of the making of this law of 16 *Rich.* and other formal laws against provisors, and such as did appeal to the court of *Rome* in those times, when both the prince and people of *England* did for the most part acknowledge the pope to be the thirteenth apostle, and only oracle in matters of religion, and did follow his doctrine in most of those points wherein we now dissent from him.

1. For the first point, we did purposely forbear to proceed against him upon any latter law, to the end that such as were ignorant might be informed, that long before king *Henry 8.* was born divers laws were made against the usurpation of the bishop of *Rome* upon the rights of the crown of *England*, well-nigh as sharp and severe as any statutes which have been made in later times; and that therefore we made choice to proceed upon a law made more than 200 years past, when the king, the lords and commons, which made the laws, and the judges, which did interpret the laws, did for the most part follow the same opinions in religion which were taught and held in the court of *Rome*.

2. For the second point, the causes that moved and almost enforced the *English* nation to make this, and other statutes of the same nature, were of the greatest importance that could possibly arise in any state. For these laws were made to uphold and maintain the sovereignty of the king, the liberty of the people, the common law, and the commonweal, which otherwise had been undermined and utterly ruined by the usurpation of the bishop of *Rome*.

For albeit the kings of *England* were absolute emperors within their dominions, and had under them as learned a prelacy and clergy, as valiant and prudent a nobility, as free and wealthy a commonalty, as any was then in Christendom; yet if we look into the stories and records of these two imperial kingdoms, we shall find, that if these laws of provision and præmunire had not been made, they had lost the name of imperial, and of kingdoms too, and had been long since made tributary provinces to the bishop of *Rome*, or rather part of *St. Peter's* patrimony in demesne. Our kings had had their scepters wrested out of their hands, their crowns spurned off from their heads, their necks trod upon; they had been made laquies or footmen to the bishop of *Rome*, as some of the emperors and *French* kings were; our prelates had been made his chaplains and clerks, our nobility his vassals and servants, our commons his slaves and villains; if these acts of manumission had not freed them. In a word, before the making of these laws, the flourishing crown and commonwealth of *England* was in extreme danger to have been brought into most miserable servitude and slavery, under colour of religion and devotion to the see of *Rome*. And this was not only seen and felt by the king, and much repined at and protested against by the nobility, but the commons, the general multitude of the subjects, did exclaim and cry out upon it. For the commons of *England* may be an example unto all other subjects in the world in this, that they have ever been tender and sensible of the wrongs and dishonours offered unto their kings, and have ever contended to uphold and maintain their honour and sovereignty. And their faith and loyalty have been generally such, (though every age hath brought forth some particular monsters of disloyalty) as no pretence of zeal or religion could ever withdraw the greater part of the subjects to submit themselves to a foreign yoke, no not when popery was in her height and exaltation; whereof this act and divers others of the same kind are clear and manifest testimonies. For this act of 16 *Rich. 2.* was made at the prayer of the commons: which prayer they make not for themselves, neither shew they their own self-love therein, (as in other bills which contain their grievances) but their love and zeal to the king and his crown. When after the *Norman* Conquest they importuned their kings for the great charter, they sought their own liberties; and in other bills preferred commonly by the commons against sheriffs, escheators, purveyors, or the like, they seek their own profit and ease. But here their petition is to the king, to make a law for the defence and maintenance of his own honour. They complain, that by bulls and processes from *Rome*, the king is deprived of that jurisdiction which belongs of right to his imperial crown; that the king doth lose the service and council of his prelates and learned men by translations made by the bishop of *Rome*; that the king's laws are defeated at his will, the treasure of the realm is exhausted and exported to enrich his court; and that by those means the crown of *England*, which hath ever been free, and subject unto none, but immediately unto God, should be submitted unto the bishop of *Rome*, to the utter destruction of the king and the whole realm; which God defend, say they: and thereupon, out of their exceeding zeal and fervency, they offer to live and die with the king in defence of the liberties of the crown. And lastly, they pray and require the king by way of justice, to examine all the lords in parliament, what they thought of these manifest wrongs and usurpations, and whether they would stand with the king in defence of his royal liberties, or no. Which the king did according to their petition: and the lords spiritual and temporal did all answer, that these usurpations of the bishop of *Rome* were against the liberties of the crown, and that they were all bound by their allegiance to stand with the king, and to maintain his honour and prerogative. And thereupon it was enacted with a full consent of the three estates, that such as should purchase in the court of *Rome*, or elsewhere, any bulls or processes, or other things which might touch the king in his crown and dignity royal, and such as should bring them into the realm, and such as should receive them, publish them, or execute them, they, their notaries, proctors, main-

tainers and counsellors, should be all out of the king's protection, their lands and goods forfeited to the king, their bodies attached if they might be found, or else process of præmunire facias to be awarded against them. Upon these motives, and with this affection and zeal of the people, was the statute of 16 *Rich. 2.* made, whereupon we have framed our indictment.

Now let us look higher and see, whether the former laws made by king *Edw. 1.* and king *Edw. 3.* against the usurpation of the bishop of *Rome* were not grounded upon the like cause and reason.

The statute of 38 *Edw. 3. cap. 1.* expressing the mischiefs that did arise by *breves of citation*, which drew the bodies of the people, and by bulls of provision and reservation of ecclesiastical benefices, which drew the wealth of the realm, to the court of *Rome*, doth declare, that by these means the ancient laws, customs and franchises of the realm were confounded, the crown of our sovereign lord the king diminished, and his person falsely defamed, the treasure and riches of the land carried away, the subjects of the realm molested and impoverished, the benefices of holy church wasted and destroyed, divine service, hospitality, alms-deeds and other works of charity neglected.

Again, 27 *Edw. 3. cap. 1.* upon the grievous and clamorous complaint (for that phrase is there used) of the great men and commons touching citations and provisions, it is enacted, that the offenders shall forfeit their lands, goods and chattels, and their bodies be imprisoned and ransomed at the king's will.

But in the stat. of 25 *Edw. 3.* wherein the first law against provisors made 25 *Edw. 1.* is recited, there is a larger declaration of these inconveniences than in the two last acts before mentioned. For there all the commons of the realm do grievously complain, that whereas the holy church of *England* was first founded in estate of prelacy by the kings and nobility of that realm, and by them endowed with great possessions and revenues in lands, rents and advowsons, to the end the people might be informed in religion, hospitality might be kept, and other works of charity might be exercised within the realm; and whereas the king and other founders of the said prelacies were the rightful patrons and advowees thereof, and upon avoidance of such ecclesiastical promotions had power to advance thereunto their kinsmen, friends, and other learned men of the birth of that realm, which being so advanced became able and worthy persons to serve the king in counsel, and other places in the commonweal; the bishop of *Rome*, usurping the seignory of such possessions and benefices, did give and grant the same to aliens, which did never dwell in *England*, and to cardinals, which might not dwell there, as if he were rightful patron of those benefices; whereas by the law of *England* he never had right to the patronage thereof; whereby in short time all the spiritual promotions in the realm would be engrossed into the hands of strangers, canonical elections of prelates would be abolished, works of charity would cease, the founders and true patrons of churches would be disinherited, the king's council would be weakened, the whole kingdom impoverished, and the laws and rights of the realm destroyed. Upon this complaint it was resolved in parliament, that these oppressions and grievances should not be suffered in any manner: and therefore it was enacted, that the king and his subjects should thenceforth enjoy the rights of patronage; that free elections of archbishops, bishops, and other prelates elective, should be made according to the ancient grants of the king's progenitors and their founders; that no bulls of provision should be put in execution, but that the provisors should be attached, fined, and ransomed at the king's will, and withal imprisoned, till they had renounced the benefits of their bulls, satisfied the party grieved, and given sureties not to commit the like offence again.

Now, Mr. *Lalor*, what think you of these things? Did you believe that such laws as these had been made against the pope 200, 250, 300 years since? Was king *Hen. 8.* the first prince that opposed the pope's usurped authority? Were our protestants the first subjects that ever complained of the court of *Rome*? Of what religion, think you, were the propounders and enactors of these laws? Were they good catholics, or good subjects, or what were they? You will not say they were protestants, for you will not admit the reformed religion to be so ancient as those times: neither can you say they were undutiful, for they strove to uphold their liege lord's sovereignty. Doubtless the people in those days did generally embrace the vulgar errors and superstitions of the *Romish* church, and in that respect were papists as well as you. But they had not learned the new doctrine of the pope's supremacy, and transcendent authority over kings; they did not believe he had power to depose princes, and discharge subjects of their allegiance, to abrogate the fundamental laws of kingdoms, and to impose his canons as binding laws upon all nations, without their consents; they thought it a good point of religion to be good subjects, to honour their king, to love their country, and to maintain the laws and liberties thereof, howsoever in other points they did err and were misled with the church of *Rome*.

So as now (Mr. *Lalor*) you have no excuse, no evasion, but your conscience must condemn you as well as the law; since the law-makers in all ages, and all religious papists and protestants, do condemn you: unless you think yourself wiser than all the bishops that were then in *England*, or all the judges, who in those days were learned in the civil and canon laws as well as in the common laws of *England*.

But you, being an *Irishman*, will say, perhaps, these laws were made in *England*, and that the *Irish* nation gave no particular consent thereunto, only there was an implicit consent wrapt and folded up in general terms given in the statute of 10 *Hen. 7. cap. 22.* whereby all statutes made in *England* are established and made of force in *Ireland*. Assuredly, though the first parliament held in *Ireland* was after the first law against provisors made in *England*, yet have there been as many particular laws made in *Ireland* against provisions,

The effect of the statute of 38 *Edw. 3. cap. 1.*

The statute of 27 *Edw. 3. cap. 1.*

The statute of 25 *Edw. 3.* reciting the statute of 25 *Edw. 1.*

The statute of præmunire made at the prayer of the commons.

The effect of the statute of 16 *Rich. 2. cap. 5.*

These laws made by such as did profess the *Romish* religion.

Laws against provisions made in *Ireland*.

sions, citations, bulls and breves of the court of Rome, as are to be found in all the parliament-rolls in England. What will you say if in the self-same parliament of 10 Hen. 7. cap. 5. a special law were made, enacting, authorizing and confirming in this realm all the statutes of England made against provisors; if before this the like law were made 32 Hen. 6. cap. 4. and again 28 Hen. 6. cap. 30. the like; and before that, the like law were made 40 Edw. 3. cap. 13. in the famous parliament of Kilkenny; if a statute of the same nature were made 7 Edw. 4. cap. 2. and a severer law than all these, 16 Edw. 4. cap. 4. that such as purchase any bulls of provision in the court of Rome, as soon as they have published or executed the same to the hurt of any incumbent, should be adjudged traitors; which act, if it be not repealed by the statute of queen Mary, may terrify Mr. Laler more than all the acts which are before remembered?

When the pope began first to usurp upon the liberties of the crown of England.

But let us ascend yet higher, to see when the pope's usurpation, which caused all these complaints, began in England, with what success it was continued, and by what degrees it rose to that height, that it well-nigh over-topped the crown; whereby it will appear whether he had gained a circle by prescription, by a long and quiet possession, before the making of these laws.

The first encroachment of the bishop of Rome upon the liberties of the crown of England, was made in the time of king William the Conqueror. For before that time the pope's writ did not run in England, his bulls of excommunication and provision came not thither; no citation, no appeals were made from thence to the court of Rome; our archbishops did not purchase their palls there, neither had the pope the investiture of any of our bishopricks. For it is to be observed, that as under the temporal monarchy of Rome, Britany was one of the last provinces that was won, and one of the first that was lost again: so under the spiritual monarchy of the pope of Rome, England was one of the last countries of Christendom that received his yoke, and was again one of the first that did reject and cast it off. And truly, as in this, so in divers other points, the course of this spiritual monarchy of the pope may be aptly compared with the course of the temporal monarchies of the world. For as the temporal monarchies were first raised by intrusion upon other princes and commonweals; so did this spiritual prince (as they now stile him) grow to his greatness by usurping upon other states and churches. As the temporal monarchies, following the course of the sun, did rise in the east, and settle in the west; so did the hierarchy or government of the church. Of the four temporal monarchies, the first two were in Asia, the latter two in Europe; but the Roman monarchy did surpass and suppress them all. So were there four great patriarchs, or ecclesiastical hierarchies, two in the east, and two in the west; but the Roman patriarch exalted himself, and usurped a supremacy above them all. And as the rising of the Roman empire was most opposed of Carthage in Africa, (æmula Romæ Carthago;) so the council of Carthage and the African bishops did first forbid appeals to Rome, and opposed the supremacy of the pope. And doth not Daniel's image, whose head was of gold, and legs and feet of iron and clay, represent this spiritual monarchy as well as the temporal; whereas the first bishops of Rome were golden priests, though they had but wooden chalices, and that the popes of later times have been for the most part worldly and earthly-minded? And as the northern nations first revolted from the Roman monarchy, and at last brake it in pieces; have not the north and north-west nations first fallen away from the papacy; and are they not like in the end to bring it to ruin?

The pope had no jurisdiction in England in the time of the Britains.

But to return to our purpose. The bishop of Rome before the first Norman Conquest had no jurisdiction in the realm of England, neither in the time of the Britains, nor in the time of the Saxons. Eleutherius, the pope, within less than 200 years after Christ writes to Lucius, the British king, and calls him God's vicar within his kingdom: which title he would not have given to that king, if himself, under pretence of being God's vicar-general on earth, had claimed jurisdiction over all Christian kingdoms.

Pelagius the monk of Bangor, about the year 400, being cited to Rome, refused to appear upon the pope's citation, affirming that Britain was neither within his diocese nor his province. After that, about the year 600, Augustine the monk was sent by Gregory the Great into England, to convert the Saxons to the Christian religion. The British bishops then remaining in Wales regarded not his commission nor his doctrine, as not owing any duty, nor having any dependency on the court of Rome; but still retained their ceremonies and traditions which they received from the east church, upon the first plantation of the faith in that island, being divers and contrary to those of the church of Rome, which Augustine did endeavour to impose upon them.

The like doth Beda write of the Irish priests and bishops. For in the year 660, he reporteth, that a convocation of the clergy being called by king Oswif, there rose a disputation between Colman, one of our Irish saints, then present in that synod, and Wilfrid a Saxon priest, touching the observation of Easter, wherein the British and Irish churches did then differ from the church of Rome. Colman, for the celebration of Easter used in Ireland, affirmed it was the same, quod beatus evangelista Johannes, discipulus specialiter à Domino dilectus, in omnibus quibus præerat ecclesie celebrasse legimus. On the other part Wilfrid alledged, that all the churches of Christendom did then celebrate Easter after the Roman manner, except the churches of the Britains and Picts, qui contra totum orbem (saith he) stulto labore pugnant. Whereunto Colman replied, miror quare stultum laborem appellas, in quo tanti apostoli, qui super petrus Domini recumbere dignus fuit, exemplum sectamur. Numquid reverendissimum patrem nostrum Columbam & ejus successores, viros à Deo dilectos, divinis paginis contraria sapuisse aut egisse credendum est? In this disputation or dialogue, two things may be observed: first, that at this time the authority of the bishop of Rome was of no estimation in these islands: next, that the primitive churches of Britany and Ireland were instituted according to the form and discipline of the east churches, and not of the west, and planted by the disciples of John, and not of Peter. Thus much for the time of the Britains. For the

Saxons, though king Ina gave the Peter-pence to the pope, partly as alms, and partly in recompence of a house erected in Rome for entertainment of English pilgrims; yet it is certain, that Alfred and Athelstane, Edgar and Edmund, Canutus and Edward the Confessor, and divers other kings of the Saxon race, did give all the bishopricks in England per annulum & baculum, without any other ceremony, as the emperor and French king and other Christian princes were wont to do. They made also several laws for the government of the church. Among others, St. Edward begins his laws with this protestation, that it is his princely charge, ut populum domini, & super omnia sanctam ecclesiam, regat & gubernet. And king Edgar, in his oration to his English clergy, ego (saith he) Constantini, vos Petri gladium habetis: jungamus dextras, & gladium gladio copulemus, ut ejiciantur extra castra leprosi, & purgetur sanctuarium Domini. So as the kings of England with their own clergy did govern the church, and therein sought no aid of the court of Rome. And the truth is, that though the pope had then long hands, yet he did not extend them so far as England; because they were full of business nearer home in drawing the emperor and the French king under his yoke. But upon the conquest made by the Norman, he apprehended the first occasion to usurp upon the liberties of the crown of England. For the Conqueror came in with the pope's banner, and under it won the battle which got him the garland; and therefore the pope presumed he might boldly pluck some flowers from it, being partly gained by his countenance and blessing. Hereupon he sent two legates into England, which were admitted and received by the Conqueror. With them he called a synod of the clergy, and deposed old Stigand, archbishop of Canterbury, because he had not purchased his pall in the court of Rome. He displaced many bishops and abbots, to place his Normans in their rooms. And amongst the rest it is to be noted, that the king having earnestly moved Wulfstan bishop of Worcester, being then very aged, to give up his staff; his answer was, that he would give up his staff only to him of whom he first received the same. And so the old man went to St. Edward's tomb, and there offered up his staff and ring, with these words: Of thee, O holy Edward, I received my staff and my ring, and to thee I do now surrender the same again. Which proves, that before the Norman Conquest the king did invest his bishops per annulum & baculum, as I said before.

Thus we see, by the admission of the pope's legates, the first step or entry made into his usurped jurisdiction in England. Albeit, the king still retained the absolute power of investing bishops, and seemed only to use the advice and assistance of the legates in ecclesiastical matters; for that no decree passed or was put in execution without his royal assent thereunto. Besides, how far forth he submitted himself to the pope, it appeareth by a short epistle he wrote to Gregory 7. in this form. Excellentissimo sanctæ ecclesiæ pastori, Gregorio, gratia Dei Anglorum rex & dux Normannorum Willielmus salutem cum amicitia. Hubertus legatus tuus, religiose pater, ad me veniens ex tua parte, me admonuit, ut tibi & successoribus tuis fidelitatem facerem, & de pecunia, quam antecessores mei ad Romanam ecclesiam mittere solebant, melius cogitarem. Unum admisit, alterum non admisit. Fidelitatem facere nolui, nec volo; quia nec ego promisi, nec antecessores meos antecessoribus tuis id fecisse comperia. Pecunia, tribus fere annis, in Galliis me agente, negligenter collecta est. Nunc vero divina misericordia me in regnum meum reverso, quod collectum est per præfatum legatum, mittitur; & quod reliquum est, per legatos Lanfranci archiepiscopi fidelis nostri, cum opportunitum fuerit, transmittitur, &c.

But in the time of his next successor, king William Rufus, they attempted to pass one degree farther, that is, to draw appeals to the court of Rome. For Anselme being made archbishop of Canterbury, and being at some difference with the king, besought his leave to go to Rome, under pretence of fetching his pall. The king, knowing he would appeal to the pope, denied him leave to go, and withal told him that none of his bishops ought to be subject to the pope, but the pope himself ought to be subject to the emperor; and that the king of England had the same absolute liberties in his dominions as the emperor had in the empire; and that it was an ancient custom and law in England, used time out of mind before the Conquest, that none might appeal to the pope without the king's leave; and that he that breaketh this law or custom doth violate the crown and dignity royal, and he that violates my crown (saith he) is mine enemy, and a traitor. How answer you this, quoth the king? Christ himself answers you, saith the archbishop, tu es Petrus, & super hanc petram, &c. wherewith the king was nothing satisfied. And thereupon Anselme departing out of the realm without licence, the king seized his temporalities, and became so exasperate and implacable towards the bishop, as he kept him in perpetual exile during his reign; albeit great intercession were made for his return, as well by the pope as the king of France.

In the time of the next king, Hen. 1. though he were a learned and a prudent prince, yet they sought to gain a farther point upon him, and to pluck a flower from his crown of greater value, namely, the patronage and donation of bishopricks and all other benefices ecclesiastical. For Anselme being revoked and re-established in the see of Canterbury, the bishopricks of Salisbury and Hereford fell void, which the king bestowed on two of his chaplains. But Anselme their metropolitan did refuse to consecrate them, so as the archbishop of York was fain to perform that office, who with the chief of the English clergy stood with the king, and withstood Anselme. Hereupon the king requires him to do his homage; the bishop denies it. The king demands of him whether the patronage and investiture of all bishopricks were not his rightful inheritance. The bishop said it was not his right; because pope Urban had lately made a decree, that no lay person should give any ecclesiastical benefice. This was the first question, that ever was made, touching the king of England's right of patronage and donation of bishopricks within his dominions. This new question caused many messages and embassages to Rome. At last the king writes plainly to the pope, unum habet sanctuarium vestrum, quod

The first usurpation of the pope upon the crown began in the time of king William the Conqueror.

By sending legates into England.

In the time of W. Rufus the pope attempted to draw appeals to Rome, but prevailed not.

In the time of king Hen. the first the pope usurped the donation of bishopricks, &c.

How the first question was made, touching the king of England's right of patronage and donation of bishopricks within his dominions.

quid me vivente (Deo auxiliante) dignitates & usus regni nostri non minuentur; & si ego (quod absit) in tanta me directione ponerem, magnates mei, imo totius Angliæ populus, id nullo modo pateretur. Besides, *William de Warrenh.* the king's procurator in the court of *Rome*, told the pope, that the king would rather lose his kingdom than he would lose the donation of bishopricks. The pope answered, Know you precisely, sir, I speak it before God, that for the redemption of my head I would not suffer him to enjoy it.

After this *Anselme* being received into the king's favour, in a synod of the *English* clergy holden at *London* in the year 1107, a decree was made, *cui annuit rex Henricus*, saith *Matth. Paris*, that from thenceforth, *nunquam per donationem baculi pastoralis vel annuli quisquam de episcopatu vel abbatia per regem, vel quamlibet laicam manum, investitur in Angliæ.* In recompence whereof the pope yielded this favour to the king, that thenceforth no legate should be sent from the pope's side into *England*, unless the king required it; and that the archbishop of *Canterbury* for the time being should be for ever *legatus natus*; and *Anselme*, for the honour of his see, obtained, that the archbishop of *Canterbury* should in all general councils sit at the pope's foot, *tanquam alterius orbis papa*. Notwithstanding, as the succeeding popes kept not their promise touching the sending of legates, so this self-same king, after the death of *Anselme*, broke the decree touching the investiture of the bishops. For he gave the archbishoprick of *Canterbury* to *Rodolph* bishop of *London*, saith *Matth. Paris*, *et illum per annulum & pastorem baculum investivit*; as before he had invested *William Gifford* in the bishoprick of *Winchester*, *contra novi concilii statuta*, as the same author reporteth.

The times of the next succeeding king *Stephen* were full of civil dissensions, which made the land well-nigh waste, so as *St. Peter's* successor could not take any fish in such troubled waters. Yet during this king's reign they won that point of jurisdiction, which they attempted to get, but failed thereof, in the time of king *William Rufus*; namely, that appeals might be made to the court of *Rome*. For in a synod at *London* summoned by *Henry* bishop of *Winchester*, the pope's legate, it was decreed, that appeals should be made from provincial councils to the pope. Before that time *appellationes in usu non erant*, saith a monk of that time, *domine Henricus Winton. Episcopus malo suo, dum legatus esset, crudeliter intrusit*. Thus did the pope usurp three main points of jurisdiction upon three several kings after the Conquest, (for of *William Rufus* he could win nothing) namely, upon the Conqueror, the sending of legates or commissioners to hear and determine ecclesiastical causes; upon *Hen. 1.* the donation and investitures of bishopricks and other benefices; upon king *Stephen*, the appeals to the court of *Rome*.

Now are we come to king *Henry 2.* in whose time they made a farther encroachment upon the crown, whereby they endeavoured to make him but half a king, and to take away half his subjects, by exempting all clerks from secular power. Hereupon rose that long and great contention between *Henry 2.* and *Thomas Becket*, which on *Becket's* behalf may be rightly termed rebellion and treason; the just cause and ground whereof was the same that made the late difference between the pope and the *Venetians*. For a priest had committed a foul murder; and being thereof indicted and convicted, prayed the benefit of his clergy; which being allowed unto him, he was delivered to the bishop of *Salisbury*, being his ordinary, to make his purgation; which the murderer failing to do should by the law have been degraded, and delivered back to the secular power. But the bishop, contemning the law of the land, to enlarge the liberties of the church, sent his prisoner to *Thomas Becket* then archbishop of *Canterbury*, who shifted him into an abbey, and so rescued him from the capital punishment he had justly deserved.

This gap of impunity being once opened, the clergy grew so outrageous, as the king was informed of a hundred murders committed by clerks; and yet not one of them executed for the same; for that the archbishop had protected them all after the same manner. For this the king was justly incensed against the archbishop, who justified his doing herein. Whereupon a common council as well of the bishops as of the nobility was called, wherein they did revive and re-establish the ancient laws and customs of the kingdom for the government of the clergy, and ordering of causes ecclesiastical, whereof these were the principal heads or articles.

1. That no bishop nor clerk should depart the realm without the king's licence; and that such as obtained licence should give securities, that they should procure no hurt or damage to the king or realm during their absence in foreign parts.

2. That all bishopricks and abbeys being void should remain in the king's hands as his own demesnes, until he had chosen and appointed a prelate thereunto; and that every such prelate should do his homage to the king before he were admitted into the place.

3. That appeals should be made in causes ecclesiastical in this manner; from the archdeacon to the ordinary, from the ordinary to the metropolitan, from the metropolitan to the king, and no farther.

4. That *Peter-pence* should be paid no more to the pope, but to the king.

5. That if any clerk should commit felony, he should be hanged; if treason, he should be drawn and quartered.

6. That it should be adjudged high-treason to bring in bulls of excommunication, whereby the realm should be cursed.

7. That no decree should be brought from the pope to be executed in *England*, upon pain of imprisonment and confiscation of goods.

To these and other constitutions of the like nature made at *Clarendon*, all the rest of the bishops and great men did subscribe, and bound themselves by oath to observe the same absolutely. Only the archbishop would not subscribe, and swear, but with a saving, *salvo suo ordine & bonæ fidei ecclesiæ*. Yet at last he was content to make the like absolute subscription and oath as the rest had done; but presently he repented, and to shew his repentance suspended himself from celebrating mass, till he had received absolution from the pope. Then he began to maintain

and justify the exemption of clerks again; whereat the king's displeasure was kindled anew; and then the archbishop once again promised absolute obedience to the king's laws. (See the fickleness and mutability of your constant martyr.) The king, to bind fast this slippery *Præmunire*, called a parliament of the bishops and barons; and sending for the roll of those laws, required all the bishops to set their seals thereunto. They all assented but the archbishop, who protested he would not set his seal, nor give allowance to those laws. The king, being highly offended with his rebellious demeanour, required the barons in parliament to give judgment of him, who being his subject would not be ruled by his laws; *cito facite mihi iustitiam de illo, qui homo meus ligeus est, & stare juri in curia mea recusat*. Whereupon the barons proceeding against him, and being ready to condemn him; I prohibit you (quoth the archbishop) in the name of Almighty God to proceed against me; for I have appealed to the pope: and so departed in contempt of that high court, *omnibus clamantibus*, saith *Hoveden*, *quo progredieris proditor? expecta & audi judicium tuum*. After this he lurked secretly near the sea-shore; and changing his apparel and name (like a Jesuit of these times,) he took shipping with a purpose to fly to *Rome*. But his passage being hindered by contrary winds, he was summoned to a parliament at *Northampton*, where he made default wilfully; for which contempt, his temporalities were seized, and his body being attached, he was charged with so great an account to the king, as that he was found in arrear thirty thousand marks, and committed to prison; whence he found means to escape shortly after, and to pass out of the realm to *Rome*. He was no sooner gone, but the king sends writs to all the sheriffs in *England* to attach the bodies of all such as made any appeals to the court of *Rome*. Hereupon many messages and letters passing to and fro, all the suffragans of *Canterbury* join in a letter to the pope, wherein they condemn the fugitive archbishop, and justify the king's proceedings. Upon this the pope sends two legates to the king, being then in *Normandy*, to mediate for the archbishop. They, with the mediation of the *French* king, prevailed so far with king *Henry*, as that he was pleased to accept his submission once again, and promised the king of *France*, that if he would be obedient to his laws, he should enjoy as ample liberties as any archbishop of *Canterbury* ever had; and so sent him into *England* with recommendation unto the young king his son, then lately crowned; who, hearing of his coming, commanded him to forbear to come to his presence, until he had absolved the archbishop of *York* and others, whom he had excommunicated for performing their duties at his coronation. The archbishop returned answer, that they had done him wrong in usurping his office; yet if they would take a solemn oath to become obedient to the pope's commandment in all things concerning the church, he would absolve them. The bishops, understanding this, protested they would never take that oath, unless the king willed them so to do. King *Henry* the father, being hereof advertised into *France*, did rise into great passion and choler, and in the hearing of his servants uttered words to this effect; *Will no man revenge me of mine enemies?* Whereupon the four gentlemen named in the stories of that time passed into *England*, and first moving the archbishop to absolve the bishops whom he had excommunicated for performing their duties at the young king's coronation, and receiving a peremptory answer of denial from the archbishop, they laid violent hands upon him, and slew him; for which the king was fain not only to suffer corporal penance, but in token of his humiliation to kiss the knee of the pope's legate. And this is the abridgment of *Becket's* troubles, or rather treasons, for which he was celebrated for so famous a martyr. And thus you see by what degrees the court of *Rome* did within the space of 100 and odd years usurp upon the crown of *England* four points of jurisdiction, viz. First, sending out of legates into *England*. Secondly, drawing of appeals to the court of *Rome*. Thirdly, donation of bishopricks and other ecclesiastical benefices. And fourthly, exemption of clerks from the secular power. And you see withal how our kings and parliaments have from time to time opposed and withstood this unjust usurpation.

Now then the bishop of *Rome* having claimed and well nigh recovered full and sole jurisdiction in all causes ecclesiastical, and over all persons ecclesiastical, with power to dispose of all ecclesiastical benefices in *England*, whereby he had upon the matter made an absolute conquest of more than half the kingdom; (for every one that could read the psalm of *Miserere* was a clerk, and the clergy possessed the moiety of all temporal possessions) there remained now nothing to make him owner and proprietor of all, but to get a surrender of the crown, and to make the king his farmer, and the people his villains, which he fully accomplished and brought to pass in the times of king *John* and of *Henry 3.*

The quarrel between the pope and king *John*, which wrested the scepter out of his hand, and in the end brake his heart, began about the election of the archbishop of *Canterbury*. I call it election, and not donation or investiture; for the manner of investing of bishops by the staff and ring after the time of king *Hen. 1.* was not any more used, but by the king's licence they were canonically elected, and being elected, the king gave his royal assent to their election, and by restitution of their temporalities did fully invest them. And though this course of election began to be in use in the time of *Ric. 1.* and *Hen. 2.* yet I find it not confirmed by any constitution or charter before the time of king *John*, who by his charter dated the 15th of January, in the sixteenth year of his reign, granted this privilege to the church of *England* in these words, viz. *Quod quoscunque consuetudo temporibus predecessorum nostrorum baculus in ecclesia Anglicana fuerit observata, & quicquid juris nobis baculus vindicaverimus, do eorum in universis & singulis ecclesiis & monasteriis, cathedralibus & conventibus, totius regni Angliæ, libera sint in perpetuum electiones quorumcumque prelatorum, majorum & minorum: salva nobis & heredibus nostris custodia ecclesiarum & monasteriorum vacantium que ad nos pertinent. Promittimus etiam, quod nec impedimus nec impediri permittemus per ministros nostros, nec procuratores, quoniam in universis & singulis monasteriis & ecclesiis, postquam vacaverint prelatibus, quancumque voluerint libere sibi præficiant electores pos-*

Four points of jurisdiction usurped upon the crown of *England* by the pope before the reign of king *John*.

The cause of the quarrel between king *John* and the pope.

When canonical election began first in *England*.

torum, petita tamen à nobis prius & hæredibus nostris licentia eligendi, quam non denegabimus nec differemus. Et similiter, post celebratam electionem, noster requiratur assensus, quem non denegabimus, nisi adversus eandem rationale proposuerimus, & legitimè probaverimus propter quod non debemus consentire, &c.

But to return to the cause of his great quarrel with the pope. The see of *Canterbury* being void, the monks of *Canterbury* suddenly and secretly without the king's license elected one *Reignold* their sub-prior to be archbishop, who immediately posted away to be confirmed by the pope. But when he came there, the pope rejected him, because he came not recommended from the king. Hereupon the monks made suit to the king to nominate some fit person to whose election they might proceed. The king commends *John Gray* bishop of *Norwich*, his principal counsellor, who was afterwards lord justice of this kingdom, who with a full consent was elected by them, and afterwards admitted and fully invested by the king. These two elections bred such a controversy as none might determine but the pope, who gave a short rule in the case; for he pronounced both elections void, and caused some of the monks of *Canterbury*, who were then present in the court of *Rome*, to proceed to the election of *Stephen Langton*, lately made cardinal at the motion and suit of the French king: who being so elected was forthwith confirmed and consecrated by the pope, and recommended to the king of *England* with a flattering letter, and a present of four rings set with precious stones, which were of great value and estimation in those days. Howbeit,

King John's round and kindly letter to the pope.

the king more esteeming this jewel of the crown, namely, the patronage of bishopricks, returned a round and kindly answer to the pope, that inconsiderately and rashly he had called and made void the election of the bishop of *Norwich*,

and had caused one *Langton*, a man to him unknown, and bred up and nourished amongst his mortal enemies, to be consecrated archbishop, without any due form of election, and without his royal assent, which was most of all requisite by the ancient laws and customs of his realm. That he marvelled much, that the pope himself and the whole court of *Rome* did not consider what a precious account they ought to make of the king of *England's* friendship, in regard that his one kingdom did yield them more profit and revenue than all the other countries on this side the *Alps*. To conclude, he would maintain the liberties of his crown to the death, he would restrain all his subjects from going to *Rome*. And since the archbishops, bishops and other prelates within his dominions, were as learned and religious as any other in Christendom, his subjects should be judged by them in ecclesiastical matters, and should not need to run out of their own country to beg justice at the hands of strangers.

The pope curseth the king, and interdicteth the realm.

But what followed upon this? The pope, after a sharp reply, sendeth forth a bull of malediction against the king, and of interdiction against the realm, whereby all the churches in *England* were shut up, the priests and religious persons were forbidden to use any liturgies or divine service, to marry, to bury, or to perform any Christian duty among the people. This put the king into such a rage, that he on the other part seized the temporalities of all bishops and abbots, and confiscated the goods of all the clergy. Then doth the pope by a solemn sentence at *Rome* depose the king, and by a bull sent into *England* dischargeth his subjects of their allegiance, and by a legate sent to the king of *France* gave the kingdom of *England* to him and his successors for ever.

These things brought such confusion and misery to all estates and degrees of people in *England*, as the king became odious to all his subjects, as well to the laity as to the clergy. For as the bishops and religious people cursed him abroad; so the barons took arms against him at home, till with much bloodshed they forced him, by granting the great charter, to restore king *Edward's* laws, containing the ancient liberties of the subjects of *England*. The pope being a spectator of this tragedy, and seeing the king in so weak and desperate estate, sent a legate to comfort him, and to make a reasonable motion unto him; to wit, that he should surrender and give up his crown and kingdom to the pope, which should be regranted unto him again to hold in fee-farm and vassalage of the church of *Rome*: and that thereupon the pope would bless him and his realm again, and curse his rebels and enemies in such sort, as he should be better established in his kingdom then he was before. In a word, this motion was presently embraced by that miserable king, so as with his own hands he gave up the crown to the pope's legate, and by an instrument or charter sealed with a bull or seal of gold he granted to God and the church of *Rome*, the apostles *Peter* and *Paul*, and to pope *Innocent* the third and his successors, the whole kingdom of *England*, and the whole kingdom of *Ireland*; and took back an estate thereof by an instrument sealed with lead, yielding yearly to the church of *Rome* over and above the *Peter-pence* a thousand marks sterling, viz. seven hundred marks for *England*, and three hundred marks for *Ireland*, with a flattering saving of all his liberties and royalties. The pope had no sooner gotten this conveyance, though it were void in law, but he excommunicateth the barons, and repeals the great charter, affirming that it contained liberties too great for his subjects; calls the king his vassal, and these kingdoms *St. Peter's* patrimony; grants a general bull of provision for the bestowing of all ecclesiastical benefices, and takes upon him to be absolute and immediate lord of all. And thus, under colour of exercising jurisdiction within these kingdoms, the pope, by degrees, got the very kingdoms themselves. And so would he do at this day, if the king would give way to his jurisdiction.

But what use did the pope make of this grant and surrender of the crown unto him? What did he gain by it, if our kings retained the profits of their kingdoms to their own use? Indeed we do not find, that the fee-farm of a thousand marks was ever paid, but that it is all run in arrear till this present day. For the truth is, the court of *Rome* did scorn to accept so poor a revenue as a thousand marks *per annum* out of two kingdoms. But after the death of king *John*, during all the reign of *Hen. 3.* his son, the pope did not claim a seigniorship or a rent out of

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England and *Ireland*, but did endeavour to convert all the profits of both lands to his own use, as if he had been seized of all in demesne. For whosoever will read *Matt. Paris* his story of the time of king *Hen. 3.* will say these things spoken of before were but the beginnings of evils. For the exactions and oppressions of the court of *Rome* were so continual and intolerable, as that poor monk, who lived in those times, though otherwise he adored the pope, doth call *England* *Balaam's* ass laden, beaten, and enforced to speak; doth call the court of *Rome* *Charybdis* and *Barathrum avaritiæ*, the pope's collectors harpys, and the pope himself a stepfather, and the church of *Rome* a stepmother. He sheweth, that two third parts of the land being then in the hands of church-men, the entire profits thereof were exported to enrich the pope and the court of *Rome*: which was done for the most part by these two ways and means. First, by conferring the best ecclesiastical benefices upon *Italians*, and other strangers resident in that court, whose farmers and factors in *England* took the profits, turned them into money, and returned the money to *Rome*. Secondly, by imposing continual taxes and tallages, (worse then *Irish* cuttings) being sometimes the tenth, sometimes the fifteenth, sometimes the third, sometimes the moiety of all the goods both of the clergy and laity, under colour of maintaining the pope's holy wars against the emperor and the *Greek* church, who were then said to be in rebellion against their lady and mistress the church of *Rome*. Besides, for the speedy levying and safe return of these moneys, the pope had his *Lombards* and other *Italian* bankers and usurers resident in *London* and other parts of the realm, who offered to lend and disburse the moneys taxed, and return the same by exchange to *Rome*, taking such penal bonds, the form whereof is set down by *Matt. Paris*, and such excessive usury, as the poor religious houses were fain to sell their chalices and copes, and the rest of the clergy and laity had their backs bowed and their estates broken under the burthen. Besides, the pope took for perquisites and casualties the goods of all clerks that died intestate, the goods of all usurers, and all goods given to charitable uses. Moreover he had a swarm of friars, (the first corrupters of religion in *England*) who persuaded the nobility and gentry to put on the sign of the cross, and to vow themselves to the holy wars; which they had no sooner done, but they were again persuaded to receive dispensations of their vows, and to give money for the same to the church of *Rome*. I omit divers other policies then used by the pope's collectors to exhaust the wealth of the realm, which they affirmed they might take with as good a conscience as the *Hebrews* took the jewels of the *Egyptians*. Briefly, whereas the king had scarce means to maintain his royal family, they received out of *England* seventy thousand pounds sterling at least yearly, which amounteth to two hundred and ten thousand pounds sterling of the monies current at this day. Besides, they exported six thousand marks out of *Ireland* at one time, which the emperor *Frederick* intercepted. Lastly, the king himself was so much dejected, as at a royal feast he placed the pope's legate in his own chair of estate, himself sitting on his right hand, and the bishop of *York* on his left, *non sine multorum obliquantibus oculis*, saith *Matt. Paris*.

Thus we see the effect of the pope's pretended jurisdiction within the dominions of the king of *England*. We see to what calamity and servitude it then reduced both the prince and people. Was it not therefore high time to meet and oppose those inconveniences? Assuredly if king *Edward 1.* who was the son and heir of *Hen. 3.* had inherited the weakness of his father, and had not resisted this usurpation and insolency of the court of *Rome*, the pope had been proprietor of both these islands, and there had been no king of *England* at this day.

But king *Edward 1.* may well be stiled *vindex Angliæ libertatis*, the *Moses* that delivered his people from slavery and oppression: and as he was a brave and victorious prince, so was he the best *pater patriæ* that ever reigned in *England* since the *Norman* Conquest, till the coronation of our gracious sovereign. At the time of the death of his father he was absent in the war of the holy land, being a principal commander of the Christian army there, so as he returned not before the second year of his reign. But he was no sooner returned and crowned, but the first work he did was to shake off the yoke of the bishop of *Rome*. For the pope having then summoned a general council, before he would license his bishops to repair to it, he took of them a solemn oath, that they should not receive the pope's blessing. Again, the pope forbids the king to war against *Scotland*; the king regards not his prohibition: he demands the first-fruits of ecclesiastical livings; the king forbids the payment thereof unto him. The pope sendeth forth a general bull prohibiting the clergy to pay subsidies or tributes to temporal princes: a tenth was granted to the king in parliament, the clergy refused to pay it: the king seizeth their temporalities for their contempt, and got payment notwithstanding the pope's bull. After this he made the statute of *Mortmain*, whereby he brake the pope's chief net, which within an age or two more would have drawn to the church all the temporal possessions of the kingdom, &c. Again, one of the king's subjects brought a bull of excommunication against another: the king commandeth he should be executed as a traitor, according to the ancient law. But because that law had not of long time been put in execution, the chancellor and treasurer kneeled before the king, and obtained grace for him, so as he was onely banished out of the realm. And as he judged it treason to bring in bulls of excommunication; so he held it a high contempt against the crown to bring in bulls of provision or briefs of citation; and accordingly the law was so declared in parliament 25 *Ed. 1.* which was the first statute made against provisors: the execution of which law, during the life of king *Ed. 1.* did well-nigh abolish the usurped jurisdiction of the court of *Rome*, and did revive and restore again the ancient and absolute sovereignty of the king and crown of *England*.

His successor, king *Edward 2.* being but a weak prince, the pope attempted to usurp upon him again: but the peers and people withstood his usurpation. And when that unhappy king was to be deposed, amongst many articles framed against him

King Ed. 1. opposeth the pope's usurpation.

Ed. 1. suffereth the pope to usurp again.

him by his enemies, this was one of the most hainous, that he had given allowance to the pope's bulls.

E. 3. rebelleth the usurpation of the pope. Again, during the minority of king Ed. 3. and after that in the heat of the wars in France, the pope sent many briefs and bulls into England; and at last presumed so far, as that he gave an Italian the title of a cardinal in England, and

withal by his bull gave him power to bestow all ecclesiastical promotions as they should fall void from time to time. This moved the king and the nobility to write to the pope to this effect. 'We and our ancestors have richly endowed the church of England, and have founded abbies and other religious houses for the jurisdiction of our people, for maintenance of hospitality, and for the advancement of our countrymen and kinsmen. Now you provide and place strangers in our benefices, that come not to keep residence thereupon; and if they come, understand not our language; and some of them are subjects to our mortal enemies; by reason whereof our people are not instructed, hospitality is not kept, our scholars are unpreferred, and the treasure of the realm is exported.' The pope returneth answer, that the emperor had lately submitted himself to the church of Rome in all points, and was become the pope's great friend; and in menacing manner advised the king of England to do the like. The king replies, that if the emperor and French king both should take his part, he was ready to give battle to both in defence of the liberties of his crown. Hereupon the several statutes against provisors before recited were put in execution so severely, as the king and his subjects enjoyed their right of patronage clearly: and their exemption of clerks took no place at all; for that the abbot of Waltham and bishop of Winchester were both attained of high contempts, and the bishop of Ely of a capital offence, as appeareth in the records of this king's reign. Yet

King Rich. 2. during the nonage of Rich. 2. they began once again to encroach upon the crown, by sending legates and bulls and briefs into England, whereof the people were so sensible and impatient, as that at their special prayer, this law of 16 Rich. 2. (whereupon our indictment is framed) was enacted, being more sharp and penal than all the former statutes against provisors. And yet against this king, as against Ed. 2. it was objected at the time of his deprivation, that he had allowed the pope's bulls, to the enthralling of the crown.

After this in the weak time of king Hen. 6. they made one attempt more to revive their usurped jurisdiction by this policy. The commons had denied the king a subsidy when he stood in great want of moneys. The archbishop of Canterbury and the rest of the bishops offered the king a large supply of his wants, if he would consent that all the laws against provisors, and especially this law of 16 Rich. 2. might be repealed. But Humphry duke of Gloucester, who had lately before cast the pope's bull into the fire, did likewise cause this motion to be rejected. So as by special providence these laws have stood in force even till this day in both these kingdoms.

The evidence against Lator. Then the attorney-general descended to the evidence, whereby he proved fully all the parts of the indictment. First, it was proved by Lator's own confession, upon several examinations taken before the lord-deputy and lord-chancellor, and others, that he had accepted the office and title of vicar-general in the dioceses of Dublin, Kildare and Fernes, by virtue of the pope's bull. Secondly, it appeared by the copies of sundry letters found among his papers at his apprehension, that he stiled himself the pope's vicar, in this form, *Robertus Dublinien. & Kildaren. & Fernen. diocesis. vicarius apostolicus*. Thirdly, there were produced the copies of divers acts and instruments, written for the most part with Lator's own hand, some of institutions of popish priests to benefices, others of dispensations with marriage within the degrees, others of divorces, others of dispensations for non-payment of tithes. Whereby it was manifestly proved that he did execute the pope's bull, in usurping and exercising episcopal jurisdiction, as vicar-general of the see apostolick, within the dioceses before named.

To this evidence he made a three-fold answer. First, that he was no suiter for the office of vicar-general, but it was imposed on him, and he accepted *virtute obedientie*, only to obey his superiors. Next, that he did exercise the office of vicar-general *in foro conscientie tantum*, and not *in foro judicii*. And lastly, that those copies of institutions, dispensations and divorces, were many of them written with his man's hand, as precedents of such acts and instruments, without his privacy or direction. Hereupon sir James Ley, chief justice, told him, that he could not well say, that he accepted that unlawful office *virtute obedientie*, for there was no virtue in that obedience; that he owed an obedience to the law and to the king, who is the true superior and sovereign over all his subjects, and hath no peer within his dominions; and that the superiors whom he meant and intended were but usurpers upon the king's jurisdiction, and therefore this excuse did aggravate his contempt, in that it appeared he had vowed obedience to those who were apparent enemies to the king and his crown. And though it were manifest that he exercised jurisdiction *in foro judicii*, (for every institution is a judgment, and so is every sentence of divorce) yet were his offence nothing diminished if he had executed his office of vicar-general *in foro conscientie tantum*; for the court of man's conscience is the highest tribunal, and wherein the power of the keys is exercised in the highest degree.

Hereunto the attorney-general took occasion to add thus much, that Lator had committed these high offences, not only against the law, but against his own conscience, and that he was already condemned *in foro conscientie*. For that he upon his second examination had voluntarily acknowledged himself not to be a lawful vicar-general, and that he thought in his conscience he could not lawfully take upon him the said office. He hath also acknowledged our sovereign lord king James to be his lawful, chief and supreme governor, in all causes, as well ecclesiastical as civil; and that he is in conscience bound to obey him in all the said causes, &c. as it is contained in his acknowledgment or confession before set down:

Lator's confession publicly read. which being shewed forth by the attorney-general, the court caused it to be publicly read; and thereupon demanded of Lator, if that were not his free and voluntary confession signed

with his own hand, and confirmed by his oath before the lord-deputy and council. He was not a little abashed at the publishing of this acknowledgment and confession in the hearing of so many principal gentlemen, to whom he had preached a contrary doctrine; therefore, said he, the shewing forth of this confession is altogether impertinent and besides the matter. Howsoever, he could not deny but that he made it, and signed it, and swore it, as it was testified by the lord-deputy and the rest.

Then was it demanded of him, whether since the making of this confession he had not protested to divers of his friends, that he had not acknowledged the king's supremacy in ecclesiastical causes. His answer was, that indeed he had said to some of his friends who visited him in the Castle of Dublin, that he had not confessed or acknowledged that the king was his supreme governor in spiritual causes, for that the truth is, in the confession there is no mention made of spiritual causes, but of ecclesiastical.

This is a subtle evasion indeed, said the attorney-general; I pray you what difference do you make between ecclesiastical causes and spiritual causes? This question, said Lator, is sudden and unexpected at this time, and therefore you shall do well to take another day to dispute this point. Nay, said the attorney-general, we can never speak of it in a better time or fitter place; and therefore, though you, that bear so reverend a title, and hold the reputation of so great a clerk, require a farther time, yet shall you hear that we laymen that serve his majesty, and by the duty of our places are to maintain the jurisdiction of the crown, are never so unprovided, but that we can say somewhat touching the nature and difference of these causes.

First then, let us see when this distinction of ecclesiastical or spiritual causes from civil and temporal causes did first begin in point of jurisdiction. Assuredly, for the space of three hundred years after Christ, this distinction was not known or heard of in the Christian world. For the causes of testaments, of matrimony, of bastardy and adultery, and the rest which are called ecclesiastical or spiritual causes, were merely civil, and determined by the rules of the civil law, and subject only to the jurisdiction of the civil magistrate, as all civilians will testify with me.

But after that the emperors had received the Christian faith, out of a zeal and desire they had to grace and honour the learned and godly bishops of that time, they were pleased to single out certain special causes wherein they granted jurisdiction unto the bishops; namely, in causes of tithes, because they were paid to men of the church; in causes of matrimony, because marriages were for the most part solemnized in the church; in causes testamentary, because testaments were many times made *in extremis*, when church-men were present, giving spiritual comfort to the testator, and therefore they were thought the fittest persons to take the probates of such testaments. Howbeit these bishops did not proceed in these causes according to the canons and decrees of the church, (for the canon law was not then hatched or dreamed of) but according to the rules of the imperial law, as the civil magistrate did proceed in other causes; neither did the emperors, in giving this jurisdiction unto them, give away their own supreme and absolute power, to correct and punish these judges as well as others, if they performed not their several duties. This then is most certain, that the primitive jurisdiction in all these causes was in the civil magistrate, and so in right it remains at this day; and though it be derived from him, it remaineth in him as in the fountain. For every Christian monarch (as well as the godly kings of Juda) is *custos utriusque tabule*; and consequently hath power to punish not only treason, murder, theft, and all manner of force and fraud, but incest, adultery, usury, perjury, simony, forcery, idolatry, blasphemy. Neither are these causes in respect of their own quality and nature to be distinguished one from another by the names of spiritual or temporal: for why is adultery a spiritual cause, rather than murder, when they are both offences alike against the second table; or idolatry rather than perjury, being both offences likewise against the first table? And indeed if we consider the natures of these causes, it will seem somewhat absurd, that they are distinguished by the name of spiritual and temporal; for, to speak properly, that which is opposed to spiritual should be termed carnal; and that which is opposed to temporal should be called eternal. And therefore if things were called by their proper names, adultery should not be called a spiritual offence, but a carnal. But shall I express plainly and briefly why these causes were first denominated, some spiritual or ecclesiastical, and others temporal and civil?

Truly, they were so called, not from the nature of the causes, as I said before, but from the quality of the persons whom the prince had made judges in those causes. The clergy did study spiritual things, and did profess to live *secundum spiritum*; and were called spiritual men; and therefore they called the causes wherein princes had given them jurisdiction spiritual causes, after their own name and quality. But because the lay-magistrates were said to intend the things of this world, which are temporal and transitory, the clergy called them secular or temporal men, and the causes wherein they were judges temporal causes. This distinction began first in the court of Rome, where the clergy having by this jurisdiction gotten great wealth, their wealth begot pride, their pride begot ingratitude towards princes, who first gave them their jurisdiction; and then, according to the nature of all ungrateful persons, they went about to extinguish the memory of the benefit. For whereas their jurisdiction was first derived from Caesar, in the execution whereof they were Caesar's judges, so as both their courts and causes ought still to have born Caesar's image and superscription, as belonging unto Caesar; they blotted Caesar's name out of the stile of their courts, and called them courts Christian, as if the courts holden by other magistrates had been in comparison but courts of Ethnicks; and the causes which in their nature were merely civil, they called spiritual and ecclesiastical. So as if the emperor should challenge his courts and causes again, and say, *redde Casari quæ sunt Caesaris*, they would all cry out on the contrary part and say, *dare Deo quæ sunt Dei*; our courts bear the name and title of Christ,

When the distinction of ecclesiastical and spiritual causes from civil and temporal causes began in the world.

the superscription of *Cæsar* is quite worn out, and not to be found upon them. And this point of their policy is worth the observing, that when they found their jurisdiction in matrimonial causes to be the most sweet and gainful of all other, (for of matrimony they made matter of money indeed) to the end that *Cæsar* might never resume so rich a perquisite of their spiritual jurisdiction, they reduced matrimony into the number of the seven sacraments: after which time it had been sacrilege, if the civil magistrate had intermeddled with the least matter that had relation to matrimony, or any dependency thereupon. So then it appeareth, that all causes, whereof ecclesiastical or spiritual persons have cognizance or jurisdiction by the grants or permission of princes, are called *ecclesiastical* or *spiritual causes*. And as all their courts are called *spiritual courts*, so all causes determinable in those courts are called *spiritual causes*. And therefore where M. Lator hath acknowledged the king's majesty to be supreme governor in all *ecclesiastical causes*, he hath therein acknowledged the king's supremacy in all *spiritual causes*; wherein he hath but

rendered to *Cæsar* that which is *Cæsar's*, and hath given unto his majesty no more than all the bishops of *England* have yielded to his predecessors; not only in this latter age, but also in former times both before and since the Conquest, as hath been before at large expressed.

Here the day being far spent, the court demanded of the prisoner if he had any more to say for himself. His answer was, that he did willingly renounce his office of vicar-general, and did humbly crave his majesty's grace and pardon. And to that end, he desired the court to move the lord-deputy to be favourable unto him. Then the jury departed from the bar, and returning within half an hour, found the prisoner guilty of the contempts whereof he was indicted. Whereupon the solicitor-general moved the court to proceed to judgement. And sir Dominick Sarsfield, knight, one of the justices of his majesty's chief place, gave judgment according to the form of the statute whereupon the indictment was framed.

[The encroachments of the church of Rome, on the king's ecclesiastical jurisdiction, are the subject of other cases besides the preceding one of præmunire. In particular they are historically discussed in lord Coke's Case of the King's Ecclesiastical Law, in the 5th Report. The publication of this latter case, with the active zeal of lord Coke as attorney-general, in the prosecution of the conspirators in the gunpowder-plot, gave occasion to a volume of animadversions by the famous Jesuit father Parsons, which was published in 1606, by the title of An Answer to Lord Coke's 5th Report, by a Catholick divine. But the asperity with which lord Coke was treated, did not provoke a reply. All that it drew from him was a short notice of the work in the preface to his 6th Report, in which he represents the author as a calumniator, and as such disdained to answer him. But the controversy was afterwards continued by Mr. Prynne, who asserted the cause of the crown against the see of Rome, in a work of prodigious extent in the plan; for though the part published consists of three large volumes, of more than 1000 pages each, yet it reaches only to the end of the reign of Edward the first. The work we allude to, is Mr. Prynne's Chronological Vindication of the King's supreme Ecclesiastical Jurisdiction, the publication of which commenced four or five years after the Restoration. The first volume extends to the Conquest. The second, which was published first, concludes with the reign of Henry the third. The third, being in part a supplement to the second, is occupied with the reigns of Henry the third, John, and our first Edward. When the author had advanced thus far, death interposed, and prevented the completion of the undertaking. What he lived to publish is become so extremely scarce, that twenty guineas are the common price of a compleat copy. The cause is the small remnant of copies of the first volume, most of them having been burnt in the great fire of London.—Such as are curious to see an account of the Jesuit Parsons, may consult Camden's Annals of Elizabeth. See the translated edition in 2. Kenn. Compl. Hist. 2d ed. p. 477, 576.]

XVI. *The Case of the Postnati, or of the Union of the Realm of Scotland with England; Trin. 6 James I.*

[From the meeting of the crowns of England and Scotland in the person of the first James, grew one of the most important questions of State, which ever engaged the attention of either country. It was, whether the postnati, or those born in Scotland after the accession of James to the crown of England, were in the latter country to be deemed aliens or natives. As to the ante-nati, all seem to have agreed, that they remained aliens. But there was a great difference of opinion about the condition of the postnati. The king, anxious for every thing which tended to consolidate the island into one kingdom, was eager to have it declared as law, that the union of the crowns effected a mutual naturalization of the postnati in the two countries. His wishes were soon made known by the proclamation, in which he assumed the stile of king of Great Britain, with an exception however in favor of legal process instruments and assurances; and words were introduced, importing, that his succession to the crown of England had made a great change in the law of naturalization. Rym. Fœd. v. 16. p. 603. 2. Bac. last 4to. ed. 144. The commissioners, appointed by the respective parliaments of the two countries to treat for an union of government and laws, followed the king in this language; for they resolved to propound to both parliaments a declaration of the law to that effect. But when the proposition was made, the English house of commons were found averse to it, notwithstanding the countenance given by the lords, and an opinion delivered to them by ten out of eleven judges. It was therefore determined to settle the point out of parliament in the regular way, by resorting to the English courts of justice. For this purpose, two suits were instituted in the name of Robert Calvin, a postnatus of Scotland and an infant; one in the King's Bench for the freehold of some land; and the other in Chancery for detainer of writings concerning the title to the freehold of the same estate: and in both it was pleaded by the defendants in abatement, that the plaintiff was an alien born in Scotland at a time which by the pleading appeared to be since the king's accession to the crown of England. A demurrer to this plea necessarily brought forward the intended question about the postnati; for if Calvin was an alien, he could not maintain either suit, aliens being incapable to sue for the freehold of land. These causes were adjourned into the Exchequer-Chamber, in order to have the solemn opinion of all the judges; and there the business ended with a resolution in favour of the postnati, in which the lord-chancellor and twelve judges out of fourteen concurred. However, very eminent lawyers appear to have entertained a different opinion of the point. In parliament, Dodridge, Hyde, Brock, Crew, Moore, and Hedley, all spoke against the postnati. What the names of the two dissenting judges were, is not mentioned; except that lord Ellesmere alludes to both having the christian name of Thomas, the only judges of which name at the time were lord chief justice Fleming, Mr. justice Walmesley, and Mr. justice Foster. It is suspected too, that the known inclinations and wishes of the king had no little influence in the decision. But be this as it may, we are not apprized that the main point of the case has been ever disturbed by any subsequent judicial opinion.]

The only regular report we have of this case is by lord Coke. But there is a great deal of matter relative to it in other books. Lord-chancellor Ellesmere published his argument separately. Mr. serjeant Moore gives the history of the previous passages in parliament on the great point of law, for deciding which the case was afterwards made. In lord Bacon's works, there are both his speeches in parliament on the subject, and his argument before the judges in the Exchequer-Chamber, with some other pieces. 2. Bac. 4to. ed. 173. 185. 514. Nathaniel Bacon, in his book on government, examines and controverts the principles, on which lord Coke reports the case to have been decided. Bac. on Gov. part 2. page 76. The Parliamentary History relates the proceedings in the English parliament in the 2 and 4 Jam. on the proposal for an union between England and Scotland, and gives a short view of some arguments in the commons on the point of naturalization. 5. Parl. Hist. 89. to 97. and 157. to 214. Archbishop Spotswood's History of the Church and State of Scotland also contains many particulars of the proceedings towards an union. Spotsw. 479. See further Arthur Wilson's History of James the first, 27. 34. Sanderfon's life of the same king, 318. 338. 2. Winwood's Memorials of State, 20. 32. to 38.

We shall now lay before the reader, 1. Mr. serjeant Moore's account of the proceedings in parliament about the postnati. 2. Lord Bacon's speech as counsel for Calvin, in the Exchequer-Chamber. 3. Lord Coke's report of Calvin's case. 4. Lord-chancellor Ellesmere's speech in the Exchequer-Chamber, as published by himself.

Case of the Union of the realm of Scotland with England, from Moore's Reports, page 790.

BY act of parliament in the first session *anno primo Jacobi regis*, certain commissioners of *England* were appointed to meet with commissioners of *Scotland*, and to treat for the weale of both kingdoms, and to put their doings in schedules tripartite, to be delivered, one to the king, the other to the parliament of *England*, and the third to the parliament of *Scotland*. The commissioners of both nations met in the painted chamber at *Westminster*, *anno 2 Jac. regis*, and treated long, and in the end made schedules, and delivered them according to the act. The schedule for the parliament of *England* was presented by the lord *Ellesmere* lord chancellor of *England*, to whom the commissioners had delivered the same for that purpose, himself being one of the commissioners, the first day of the session of parliament holden *anno 3 Jac. R.* the king himself, the lords spiritual and temporal and the commons being all assembled in the upper house of parliament. But the consideration of that schedule was by another act made in that session of *an' 3 Jac. R.* deferred untill the then next session.

The next session being this instant of *an' 4 Jacobi regis*, the schedule was considered of dividedly by the lords and commons: the material parts consisting upon 3 heads. The first the commissioners did propose, that all hostile lawes of either nation one against the other might be abrogated, and did enumerate the same lawes. The second, they proposed a course for commerce and merchandizing by merchants of both nations between themselves and with forreiners. Thirdly, they proposed that the common law of both nations should be declared to be, that all born in either nation sithence his majesty was king of both, were mutually naturalized in both. And further, that an act might be made to naturalize all born before, with certain cautions and restrictions for bearing principall offices of the crown, offices of judicature, or having voice in parliament, and with a saving of the kings prerogative.

Upon the two first articles, the lords and commons had sundry conferences in the painted chamber, and in effect agreed to give way to the substance of them. But upon the third, the commons could not assent to declare the law as was proposed, and thereupon after long debate amongst themselves, they appointed committees to confer with the lords committees, who mett the 25 of *February 1606*, in the painted chamber. At which conference *sir Francis Bacon* appointed by the house to introduce the rest begun in this manner.

Bacon. That this conference and the subject thereof was *non in deliberativo*, but *in judiciali*, not *de bono* but *de vero*, not to consult of a law to be made, but to declare the law already planted, whereto the commons were drawn, by insatisfaction of their judgments, not indisposition of their minds to the happy union intended, to oppose the proposition of the commissioners. And whereas his majesty had by a proclamation expressed the law to be as the commissioners had proposed, the commons did not take themselves prejudicated by the proclamation; first, for that that matter came but *obiter* in the proclamation, and was not the principal part or purpose thereof; then, for that the proclamation mentioneth the king to be so informed by divers sages of the law, which is not to be understood judges of the law, but some learned in the lawes, whose opinion may the better be opposed: yet the proclamation hath so tempered the tongues of the speakers, as it hath kept down all flashes of heat, which otherwise might have happened in the argument. Howbeit the danger of a declaratory statute, being like *Janus Bifrons* striking both wayes, raiseth in the commons too much fear to assent to the proposition, leaving the proclamation nevertheless to its own effect. *Pur inducement pur les auters* speakers *apres cest induction*, he shewed that it was a singular commendation to the lawes of *England*, that it was not inflexible, but contented to hear and be advised by other sciences in matters of dependencie upon them; as in cases of exposition of words, by grammarians; in matters of matrimony, deprivation, bastardy, by civilians; in minerals, by natural philosophers; in uses, by moral philosophers. Upon which consideration the commons had selected out of themselves divers gentlemen, some for inducement, some for argument in the point of law. Those for inducement were to shew the law of nations, and of reason, and the stories of other countries and the civil law elsewhere put in use upon unions; those for argument were gentlemen of the profession of the common laws of this realm: all which being here ready, he left them to discharge their own proper duties.

Sir Edwyn Sandes shewed that this case was proper to be consulted with the law of nations, which is called *jus gentium*; for there being no president for it in the law, *lex deficit*, and *deficiente lege recurritur ad consuetudinem*, and *deficiente consuetudine recurritur ad rationem naturalem*, which *ratio naturalis* is the law of nations called *jus gentium*. The question of difference is thus, whether subjection to one king make all the people born within the places of that subjection to be naturalized over all places of that kings subjection, which as he thought if it were to be measured by the law of reason and nations did not. And therefore shewed 7 reasons for his opinion.

1. That although *ab antiquo*, when people were together in one heap irregularly, having one head, their subjection gave to every one equal priviledge in all places of their subjection, yet sithence the world is grown to distribution of people into places, and to discipline in their government, though their subjection still remain in the general to one head; yet the manner of it is locally circumscribed to the places where they are brought forth, and those of one place do not, nor should partake of the discipline, priviledges, and birthright of the other places, but every one left to his own, as acquired for patrimony by their antecessors of that place, upon reasons peradventure now not extant nor to be exactly understood.

2. This is in use in other nations, who obtain their naturalization by

charters, and for such time, and with such cautions, as may be granted unto them, and take it not by the general law of that nation whereto they were united.

3. In the time of the old civil *Romans*, who united unto them divers provinces, they had degrees in naturalizing; for first, the party had *jus domicilii*, then *jus civitatis*, next *jus tribus*, and lastly *jus honoris*; whereas if the law of *England* should be, that subjection brought all this together, it were a law overliberal, and more bountiful, then the laws of this civil state grounded upon reason and policy.

4. That *Scotland* being governed by the civil law, alloweth not *English* by bare subjection to their king to be naturalized within them; and therefore the law of *England* should be very unequal, if it should allow it to *Scots* here.

5. This case may give a dangerous example for mutual naturalizing of all nations that hereafter may fall into the subjection of the king, although they be very remote, in that their mutual communalty of priviledges may disorder the settled government of every of the particulars; and how many of them may happen, is uncertaine; for we see, that where there were 100 kings, they came after to 11, and are now brought to 6 only within *Christendome*.

6. The *Scots* shall be in better case by this law of naturalizing then the *English*, in the *English* nation; for the *English* pay all impositions and taxes for services of the crown, which the *Scots* do not within *England*.

7. All the reasons given for naturalizing extend aswell to them before born, as sithence the king came to the crown of *England*; for the subjection is now all one. Therefore, the law that should make a difference is not reasonable; and because the law is confessed to be, that those before born be not naturalized, therefore the law must also be, if it retain the same reason, that those born after are not naturalized.

Nevertheless he concluded, that he held it in reason, that in respect of one subjection, the *Scots* should not be accounted nor dealt withall by our lawes, as aliens, although not enabled to the full rights of *Englishmen* born amongst us.

Sir Roger Owen for stories, 1. shewed, that in all the presidents of the *Romans*, and in all their varieties of aristocracy or monarchy, there was no naturalizing *ipso jure*, but by charters of grace or constitutions special, and that by *Naninus* begun and introduced. 2. The president of *Spain* and *Castile* is not to this point; for *Alaricus* the emperour first lord of all *Spain* gave out *Castile*, and the coming of *Castile* again is rather a reuniting or a remitter, then a new union, and therefore reasonable they be one naturalized in the other as they were at the first. 3. The president fresh of *France* and *Scotland* by marriage of the kings mother with *Francis* the second king of *France*, because the subjection made no naturalization *ipso jure*, therefore the *Scots* in *France* and the *French* in *Scotland* were naturalized by acts of parliament and with cautions.

Sir John Bennet doctor of the civil law, he shewed that the civil law had no resolution of this point in *terminis terminantibus*; but of other unions lesser then kingdoms, there were rules, which he divided into these heads; one a maxime, the other a distribution; the maxime, *cum duo jura concurrunt in una persona æquum est ac fissent in diversis*, as one parson of two churches, one dean of two deaneries: the customes of every place remain still distinct and divided. And he cited an example, that the earldome of *Flanders* and *Artois* were holden of the king of *France* as sovereign by the duke of *Brabant* and *Holland*, who within *Brabant* and *Holland* was a free state: the question was whether this duke having both the dukedome and the earldome, and owing subjection to *France* only for the earldome, might make a league with the *English* for his dukedome, without breaking allegiance with *France*: and this being debated in the parliament of *Paris*, it was adjudged he might, because he held the dukedome and the earldome as distinct in his person, and owed no subjection to *France* for his dukedome. The distribution he made was this, upon the difference of *unum* and *unitum*: there was a union subordinate, that is, when an inferiour is united to the superiour, as *Ireland* to *England*, in this case *privilegia communicantur*. There is an union by incorporation, that is, when two be made *unum*, and not *unitum*, and then *privilegia communicantur*, as *Wales* and *England*. The third is when disjunct kingdoms are united, and that *unicum* is *secundum quid*, and *non simpliciter*; in which case *privilegia non communicantur*; and so he concluded that *Scottish* men were not naturalized in *England*; and yet he affirmed that it was in the power of the king by the civil law to naturalize them, and give them the priviledges.

The earl of *Salisbury* here interposed, and said, that he was desirous to understand whether the arguments made were upon the point in question; for as he conceived the question now in debate was a legal question of the law of *England*, and therefore time was to be spent upon argument and discussion of the law of *England*, and so *sapiens contentio aut prodest aut non obest*.

The lord chancellor then spake and said, that the first man that spake by introduction and inducement of the rest brought the question to the quick, that is, that it was not a question *de bono* but *de vero*, not what was fit to be done, but what the law already is, which is what the law of *England* is; in which question, if it shall be doubtful, it is more then indifferent to declare it as the commissioners have proposed for three causes. 1. The kings proclamation having divulged it so, it is for his honor to declare it so, if it be not clear otherwise. 2. The opinion of the commissioners whom both houses trusted. 3. The act of recognition, whereby we have acknowledged the king of both, and that we both live under one imperial crown.

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The earl of Northampton said, that it appeared by the civilians, that in the civil law there was no president in *terminis terminantibus*; and therefore from them we could take no rule for this case; nor no stories or examples of forraign states, which are applicable and framed to their own particular policies. Nor as this case is, can we be measured or guided by inconveniences that may be forecast; because we are confined to a point of law already received and planted, and are to reason and discuss what that law is. Nevertheless he desired leave to use a comparison to them, to be commended to their consideration, between the union in a body politick and in a body natural. The head in a body natural hath his influence into all the members by spirits of life and sense. So hath the head of the body politick, to whom all the members be children in obedience, and brothers one to the other. The sinews in a body natural are ligaments that binde together the joynts and flesh. So are lawes in the body politick that tye people in a band of subjection and civil life. The blood, that passeth in the veins of the body natural by continual motion, doth maintain and refresh the spirits of life. So traffick, commerce, and contracts in a body politick, do support, maintaine and refresh the common-wealth. But of all these there is a superior spirit sent by God, which is the soul to the body of man, by which all our blessedness is infused. So may we well say, that the kings majestie is like the soul, a blessedness sent from God to dwell in both these nations as a continual spirit of union amongst them, to pacifie and temper all bitterness, even as the soul by instinct of reason quieteth the natural passions of the natural bodies. Wherefore let us consider how unfit it is to have two spirits or souls in one body; what their opposition may work for distemper and dissolution; what the sweet harmony of one good vertuous and religious soul in every part of the body may do, for consolidating, strengthening, and continuing in the whole body that prosperous estate of life and health that is to be wished: and therefore in the case whatsoever may tend to the happy and firm uniting of these two kingdomes in resemblance of lives and fortunes is to be inclined to, and recommended to your grave consideration.

Dodridge the king's solicitor, *Laurence Hyde, Brock, Crewe, & Hedley*, professors of the common law, now begin. And for the common law they urged 9 reasons or arguments, that those born thence his majesty came to the crown of England within Scotland should not be naturalized in England. Which question sprang out of two positions granted, as a third doubtful between, and this third is *oculus questionis*. The first of these two positions is, that in the kings person there is an union of sovereignty over both nations. The second is, that notwithstanding this union, yet the fundamental lawes of either nation do remaine distinct. The third, which is the doubt between both these, whether naturalization proceed from the king or the lawes. Out of this one head all the reasons were derived as followeth.

1 That *lex & ligeancia* came out of one root, and as it is called *lex a ligando*, so it is called *ligeance, a ligatione*; which proveth allegiance to be tied to laws; and consequently the laws of these two nations being severall, notwithstanding the union of sovereignty in the kings person, the allegiance of the subjects remaineth still severall; and therefore naturalization being measured by allegiance must still remaine severall and distinct in either nations, as allegiance and laws do, and cannot be united and made one in both nations. To enforce this they cited the statute of 25 Ed. 3. *statute 2. de natis ultra mare*. In many places where it mentioneth ligeance, is added 'out of the ligeance of England, or within the same ligeance of England;' which doth infer, that ligeance is tyed to the kingdom, and not to the person of the king.

2 Reason, that *postnati* in Scotland are not subject to the laws of England, and therefore should not have benefit of the laws of England.

3 Reason, that every nation hath a precinct wherein the laws have operation; and naturalization is an act or operation of law; therefore it cannot extend to places out of the precinct for the laws. Which being granted, it followeth, that as English laws extend not into Scotland, so to be naturalized by the laws of England, extends not into Scotland nor to those born in Scotland.

The 4 and 5 Reason, that the great seal of England, which is the organ by which the law is conveyed, is not powerful nor binding in Scotland; therefore those born in Scotland not inheritable to the laws of England, nor to be born subjects of England, when they cannot be commanded by the great seal of England.

6 Reason, that in subordinate kingdomes, dukedomes, or feignories, as Ireland, Gascoigne, Aquitaine, Angois, the great seal of England is passable, and the parliament of England hath power; as is proved by that a writ of error may be brought in the Kings Bench of a judgment in Ireland, and the parliament of England may make a statute to bind in Ireland, if Ireland be specially named, but without special naming it doth not bind. So 27 E. 3. cap. 7. a statute was made to authorise the steward of Gascoigne to arrest the bodies of such as bargain for wines elsewhere, then in the portes of Burdeaux and Bayon, and to send them to the Tower of London. An *habeas corpus* hath been directed under the great seal of England into Gascoigne, as appeareth by records of the Kings Bench. And the islanders do send petitions and make proctors to the parliament of England, as is still put in use to this day. By which it appeareth, that the case is not like between England and these kingdomes and dukedomes subordinate to England, as it is between England and Scotland; Scotland being a distinct kingdom not subordinate, and as ancient as England itself. And therefore whereas some have conceived, that when Gascoigne was by marriage united to England, those of Gascoigne were not aliens to England, and enforce this exposition out of the prior *Shels* case, 27 E. 3. pla. 48. in the book of Assizes, in that the prior having his lands seized in time of war, for that he was born in Gascoigne under the kings allegiance, and thereupon the matter being found true, he had restitution; to that, it may be confessed; and yet it matcheth not our case for Scotland, a distinct kingdom, and the reason of that restitution may be the ceasing of the wars aswell as being born in Gascoigne; for those of Gascoigne were in those times accounted aliens in England, as may appear by the statute of 38 E. 3. cap. 11. where it is enacted, that the Gascoignes and other aliens should come into England

with their wines; which proveth, that those of Gascoigne could not bring their wines into England, and they were then aliens to England, by the words of Gascoignes and other aliens.

7 Reason, that *regnum* and *rex* were relatives, and therefore distinct kingdomes, distinct kings as to the kingdomes; and the person of the king possessing both kingdomes possesseth the people and the laws of them distinct, as the kingdomes are themselves. Therefore the subjection of every people is distinguished to the severall kingdomes, and one not subject to the other, nor naturalized within the other. And this is proved by the statute of 14 E. 3. whereby it is declared, that notwithstanding the king of England were king of France, yet the people of England were not subject unto him as king of France, but only as king of England.

8 Reason, that no man can be born a subject of two allegiances, nor by birth natural of two distinct kingdomes, therefore Scots born in Scotland cannot be naturalized in England.

9 Inconvenience would ensue in honors privileges and things of value, which would be confounded without order, if this commixtion should be planted in both nations without discipline or rules.

The time being thus spent the 25 day of February, the next day was appointed to proceed with the conference, at which time the lords committees desired the judges there attending to deliver their advice and opinions concerning the point of law: for which the lord chief justice Popham had the night before prayed respite until this time. Whereupon the said lord chief justice, and sir Edward Cook chief justice of the Common Pleas, and sir Thomas Flemming chief baron, did openly deliver their opinions and their reasons, the said lord chief justice Popham making these three inducements in commendation of the laws of England. 1 That they had continued as a rock without alteration in all the varieties of people that had possessed this land, namely the Romans, Brittons, Danes, Saxons, Normans, and English, which he imputed to the integrity and justice of these laws, every people taking a liking to them, and desirous to continue them and live by them, for which he cited *Fortescues* book of the laws of England.

2 Commendation, the price that those laws did cost, which was no lesse then blood; not laws of blood or bloody laws, but laws bought and purchased by the blood of our antecessors, as appeareth by *magna charta*, planted in king H. 3. time, after long and bloody wars between the kings and barons of this realm, the stories whereof do yet live fresh in every chronicle.

3 Commendation is the proceedings of the law, which he divided into 3 parts. 1 Judgments. 2 Trials. 3 Testimonies. The judgments so even and so impartial, as they give way to no mans affection, nor impute blame to any man; but to say the law requireth such judgment, is an excuse satisfactory to all men, for the king, and the judges. And therefore the said lord chief justice cited a resolution in parliament when himself served as speaker: That whereas it was proposed to have a law made, that the judges might use their discretion in appointing trials in forraigne counties, in respect the meaner sort of people were overweighed with the power of great men in some shires that were parties to the suites; it was upon grave advice and consultation denied, with this answer, that it were better to live under a certain known law, though hard sometimes in a few cases, then to be subject to the alterable discretion of any judges. The trials of the law for the most part so equal by the oaths of 12, as he protested that he never knew of the multitude that had passed before himself, scarce two of a hundred passe otherwise then himself should have passed, if he had been in their case. For the testimonies being *viva voce* before the judges in open face of the world, he said was much to be preferred before written depositions by private examiners or commissioners. First, for that the judge and jurors discern often by the countenance of a witnesse whether he come prepared, and by his readiness and slackness, whether he be ill affected or well affected, and by those questions may draw out circumstances to approve or discredit his testimony, and one witnesse may contest with another where they are *viva voce*. All which are taken away by written depositions in a corner.

For argument the said judges answered with one assent, to the first reason of the commons, that allegiance and laws were not of equiparation for 6 causes. 1. Allegiance was before laws. 2. Allegiance is after laws. 3. Allegiance is where the laws are not. 4. Between sovereignty and allegiance laws are begotten. 5. Allegiance extends as far as defence, which is beyond the circuit of laws. 6. Allegiance followeth the natural person, not the politick. To prove this, it was said, if a heap of people meet together so near, that they appoint a king, there allegiance is before they have laws proclaimed or prescribed: wherefore allegiance is before laws. If the king be expelled by force and another usurps, yet the allegiance is not taken away, though the law be taken away. If the king go out of England with a company of his servants, allegiance remaineth amongst his subjects and servants, although he be out of his own realm, whereto his laws are confined, as is proved by a case in *Fluta*, who wrote in Ed. 2 time, which is thus. King Ed. 1. went in person into France, to a marriage; one of his servants in France stole 2 silver dishes, for which he was apprehended by the French: the king required to have him redelivered, being his subject and of his traine; and upon dispute in the parliament of Paris, he was sent to the king of England to do his own justice upon him, whereupon he was tried before the steward and marshal of the kings house, and executed in France in a meadow called St. Jermins meadow. Which proveth that the kings law followeth his allegiance out of the local limit of the laws of England. And even so it is, where the king of England sendeth a lieutenant or general with an army royal out of the realm, the army is to be guided by the martial law of England, as the lord Cook affirmed, who also cited the case of *Fluta*. If there were not a sovereign to prescribe laws, and people of allegiance to obey them, there could be no laws made nor executed. By which it appeareth, that between sovereignty and allegiance laws are begotten; and therefore in nations conquered there are no laws, yet is there present allegiance; and after allegiance gotten, it is secondary for the king to deliver laws to the people of his allegiance. And to prove the

the allegiance to be tyed to the body natural of the king, not to the body politick, the lord Cook cited the phrases of divers statutes mentioning the king our natural liege sovereign, and these words natural subjects in acts of recognition usual and familiar. And to prove that allegiance extended further then the laws national, they shewed, that every king of divers kingdoms or dukedomes is to command every people to defend any of his kingdoms without respect of that nation where he is born; as if the king of Spain be invaded in Portugal, he may levy for defence of Portugal armies out of Spain, Naples, Castile, Millan, Flanders, and the like, as a thing incident to the allegiance of all his subjects to joyn together in defence of any one of his territories without respect of extent of the laws of that nation where he was born: whereby it manifestly appeareth, that allegiance followeth the natural person of the king, and is not tyed to the body politick respectively in every kingdom. And therefore, whereas the rule for aliens is this, that those born within the kings allegiance are subjects, and those born out of his allegiance are aliens, it is manifest, that Scots born in Scotland, since the king of England was king of England and Scotland both, are not born out of the kings allegiance, and so not aliens, but subjects, and so to be accounted in England. For further proof of this, the lord Cook shewed statutes, book-cales and pleadings.

For statutes *prerogativa regis cap. 12.* which was made in the 17 year of king Edward the second, and is a declaration of the prerogative before, wherein it is declared, that the king was to have the escheats of the lands of the Normandi, and all others born in parts beyond seas, whose antecessors were of the faith or loyalty of the king of France, and not of the king of England; as it happened of the barony of Monumeta, after the death of John D. Monumeta, whose heirs were of Brittain and elsewhere. By which declaration the judges did infer, that out of the allegiance, and within the allegiance of the king (*fides* being to be understood allegiance) maketh the oddes between an alien and a denizen, and not the place of birth in England, or without England; for it is declared, that the king should have the escheats of such as were born in parts beyond seas, and whose parents were of the allegiance of the king of France, and not of the allegiance of the king of England. So that although his birth were out of the bounds of the kingdom of England and out of the reach and extent of the laws of England, yet if it were within the allegiance of the kings of England, the king was not to have his escheat as an alien, as at this time divers places that were within the limits of France were in subjection to the kings of England. And for the instance of the barony of Monumeta, they shewed that king H. 2. had four sons, Henry, Richard, Jeffrey, and John, that Jeffrey was married to the heire of Brittain, and was murdered by John, in which time the case of Monumeta happened, Brittain being not within the allegiance of the king of England, by that marriage of the kings third son. They shewed that it was not material, whether a kingdom or dukedome came to the allegiance of the king of England, nor whether by marriage or conquest; for many dukedoms were sometimes kingdoms, and kingdoms were but dukedoms, as Castile at the first but an earldom, now a kingdom; little Brittain once a kingdom, then after and now a dukedom; Ireland a dukedom, now a kingdom. But the matter of difference is, whether they be free and divided states in their laws and government, and so were both these dukedoms of Aquitaine, Gascoigne, Guyen, &c. which have been so much insisted upon, and so is Scotland, and yet all under one allegiance and faith to one king: which unity and allegiance to one king, taketh away the rule of alien born from them all, howsoever they were united, be it by marriage or conquest. And yet for Gascoigne and Aquitaine, it came by marriage and descent, as Scotland. The next statute is the statute of 42 E. 3. cap. 10. that the commons desired in parliament that children born beyond seas, within the seignories of Calice and elsewhere within the lands and seignories that pertain to the king beyond seas, might inherit in England. Whereto the answer is, it is accorded, that the common law and the statute upon the same point another time may be holden. The judges, examining what statute that was, found it was the statute of 25 E. 3. stat. 2. *de natis ultra mare.* Which statute contains a preamble, and 3 ordinances. The preamble is a recital of a doubt, whether children should inherit in England, that were born beyond seas out of the legiance of England. The 1 ordinance is a declaration of the law, that the kings children wheresoever born are inheritable in England. The 2 is a constitution particular for some named, and which the king shall name, which were born beyond seas, out of the legiance of England, to inherit in England. The 3 is a new law, that children from henceforth born out of the legiance of the king, whose fathers and mothers at the time of their birth be and shall be at the faith and of the allegiance of the king of England, shall inherit in England, &c. Out of this they did infer, that the third ordinance only did touch the point now in question; which ordinance nevertheless came not to the question proposed; for the ordinance is for persons born beyond seas, and out of the kings legiance, whose parents are English; whereas our question is for persons born in Scotland, which is within the faith and allegiance of the king, and so much the odds is, as the words import, viz. out of the allegiance and within the allegiance. So as that statute directs not this controversy; and therefore it must be the common law that doth it, whereto the statute of 42 E. 3. doth refer concerning those born at Callis, and other seignories beyond seas, that pertain to the king: which persons having been ever expounded to inherit in England, it must needs be taken, that they inherit by the common law, and not by statute. 28 H. 6. cap. 5. against extortions used by searchers amongst merchants, the merchants of Gascoigne, Guyen, Ireland and the Isles, are called the kings liege people.

The books and judgments cited by the judges, were first 27 E. 3. in the book of Assizes the 48 plea, the case of the prior of Sheln, who being a prior alien, and his temporalities being seised in time of war, shewed that he was not an alien, for that he was born in Gascoigne, within the legiance of the king; which plea was found true by verdict, and thereupon his temporalities were restored. And then the same case came again in question in the common place in a *quare impedit*, because in his

restitution he had no special words of advowsons, whether the king might not present to the advowsons of the priory notwithstanding the restitution, for that also the restitution was, that the king of his grace did restore, &c. So it was of grace, not of right. But the book is, that the king should not present; and the reason alledged, because the seizure was by wrong, the prior being no alien, and so a restitution in that case, by which the king doth not give but do right, needs not contain special mention of advowsons; neither the recital of the kings grace could escape the justice of the court examining the cause, to say it was not of right. For concurrence with this book, they cited the case of 11 H. 4. fo. 26. that two husbands and their wives parceners brought an assize, and then were summoned and seivered: the tenant pleaded to her that was seivered, that her husband was an alien, and born out of the realm, and all the legiance, and not made denizen: but in the end in respect of the seiverance, and that the plea was in disablement of him that was seivered, the writ was awarded good. Yet the note special of the case is the manner of the plea, viz. alien born out of the realm, and all the allegiance; whereof it is inferred that allegiance is further then the realm, and not confined to the circuit of the laws of the realm. 14 H. 4. fo. 19. b. one challenged a juror for that he was an alien, and the manner of his challenge is, that he was not a liege to the king, because he was born out of his legiance, and shewed that he was a Flemming; and the triers found that he was born in Flanders, but had lived of a child in England, and was sworn to the king in a leet: nevertheless the court would not allow him to be sworn. But the note of the case is, the manner of the challenge, viz. not a liege to the king, because he was born out of his legiance. So Littleton in his chapter of villenage sheweth him to be an alien that is born out of the kings allegiance. And this distinction of allegiance *quatenus* king of England, and *quatenus* king of Scotland, or *quatenus* duke of Ireland, Aquitaine, Gascoigne, &c. is never heard of in the books of our law.

For pleadings they shewed the president in the book of Entries, to be, that he that disableth an alien must alledge affirmatively, that he is an alien; and yet that sufficeth not, but he must alledge further that he was born *extra obedientiam domini regis*; and not that alone, but also he must assigne a place where he was born, *infra obedientiam* of some other king. As in 9 E. 4. fo. 7. in the assize by Bagot of the office of clerk of the crown in the Chancery, the tenant pleaded, that Bagot was an alien in this manner, *dicat quod idem Johannes Bagot est alienigena genitus extra ligeanciam domini regis Angliæ, viz. apud Pontoys infra regnum Franciæ sub obedientia Caroli nuncupantis se regem Franciæ, adversarii & magni inimici domini regis Angliæ.* Which course of pleading cannot be held with those of Scotland; for that Scotland is not out of the kings allegiance, neither is the king of Scots enemy to the king of England, but he is also king of England, whereof both nations do and must take notice.

And whereas it hath been urged that the trial of an alien must be within England, so that he which will destroy the plea of an alien against himself must assigne a place in England of his birth, and cannot assigne a place in Scotland; this is easily answered, and proveth nothing on the other part; for so if a deed be made in Ireland or in Gascoigne, or in the Isles, you must assigne the making of it in some county of England, to the end a trial may be had by jury, which is not but in England; nevertheless you may give in evidence the making of it in Ireland or the Isles. So is the case of 13 H. 4. pla. 10. for an obligation made in Gascoigne. And so is 32 H. 6. fo. 26. in debt upon a bond made in the bishoprick of Durham being a county palatine; and there the reason of this case debated, and Brown citeth it to be adjudged, that if the defendant alledge that the plaintiff is a Scot born at St. Johns town in Scotland, out of the legiance, this is a trial where the writ is brought; but if the plaintiff will reply, that he was born at London within the allegiance, the defendant must rejoyne, that the plaintiff was born at St. Johns town in Scotland, without that, that he was born in London, and the issue shall be tried in London. So are affirmative issues allowed for necessity of trial; but evidence of his birth in any place within the kings dominions is sufficient to maintain the issue, although for form of pleading it be laid to be at London. In which case of 13 H. 4. it was put by Treby, that a liegman of England was killed by another liegman of England in Scotland, and his wife brought her appeal in England in the court of the lord constable of England.

Then the judges examined what should be given to the Scots, if they should be naturalized. First, they being not enemies, if they be aliens, are to be protected in their bodies and goods, and may bring personal actions. But if they buy land, the king if he will, may seize it. But for dignities of honor, or voices in parliament as barons, Scotchmen cannot have in England, so long as the laws stand distinct. And therefore they cited the case of 11 E. 3. *titulo brieve* 473. where the writ was brought against the earl of Richmond, who alledged, that he was duke of Brittain, and not so named in the writ, and prayed that the writ might abate; but the judges allowed not his plea, because the dukedom of Brittain is a forraigne dignity, of which we take no notice in England. Yet Edmand Baliol assigning the same cause in abatement of a writ, for that he was not named king of Scots, the exception was held good; for that a king is in notice of all countries, and so is a knight, but not barons, earldoms, dukedoms and the like. Nevertheless 39 E. 3. fo. 35. *en title de brieve* 517. a writ was abated for not naming the defendant earle of Angus, although it be a dignity in Scotland: but the reason is shewed to be, for that he had alway a writ to attend at the parliament of England. And by this, the judges said, that the 9th objection being matter of inconvenience in places of honour was answered with this addition, that no naturalizing could make them barons of parliament of England for their dignities in Scotland, neither did naturalizing give any man a place in parliament, except he were chosen, or gave him any lands or goods except he could purchase them.

For the matter of the great seal the judges shewed, that the seal was alterable by the king at his pleasure, and he might make one seal for both kingdoms, for seals, coyn, and leagues are of absolute prerogative

gative to the king without parliament, not restrained to any assent of the people. But for further resolution of this point, how far the great seal doth command out of England, they made this distinction, that the great seal was current for remedials which groweth upon complaint of the subjects, and thereupon writs are addressed under the great seal of England, which writs are limited their precinct to be within the places of the jurisdiction of the courts that must give the redress of the wrong. And therefore writs are not to go into Ireland, nor the Isles, nor Wales, nor the counties palatine; because the kings courts here have not power to hold plea of lands or things there. But the great seal hath a power preceptory to the person, which power extendeth to any place where the person may be found. And for this the lord Cook cited *Nicholas Ludlows* case in 4 E. 3. in the Tower record *rotulo clauso numero* 21. that *Ludlow* being at Rome, a commandment under the great seal was sent to him to return. So *Berties* case in queen *Maries* time, and sir *Franc. Inglesfields* in queen *Elizabeths* time, the privy seal went to command them to return into the realm, and for not coming their lands were seized, as appeareth by my lord *Diers* report of both those cases. So the case before of 39 E. 3. fo. 35. a parliament writ was current into Scotland, to the earle of Angus; and 14 H. 8. a *habeas corpus* into the Isle of Man; which *habeas corpus* is a preceptory writ to have the body of his subject, and may be directed into Scotland, or any place where the king hath ministers, otherwise how shall the king come by the person of his subject whom he would command. So as where remedial writs run not, yet preceptories under the great seal do; and therefore the position of the great seal not to be current in Scotland holdeth for remedials, not for preceptories: and this doth answer the objection, that the great seal is current in subordinate kingdoms, or dukedoms, and not in all places of the kings dominions in distinct kingdoms.

And as to the rule taken by the civilians, *cum duo jura concurrunt in una persona, æquum est ac si essent in diversis*, that holdeth not in things personal but real: and therefore a marquisse, that is a baron and an earle, can by the statute of 21 H. 8. have no more chaplains then his best dignity alloweth, and not for every dignity.

And as to the objection that none can be born a natural subject of two kingdoms, they denied that absolutely; for although locally he can be born but in one, yet effectually the allegiance of the king extending to both, his birthright shall extend to both.

And as to the objection that *rex & regnum* be relatives, and therefore the allegiance of a king can extend but to that kingdom; they answered, that *rex* and *regna* were relatives, but *rex & regnum* be not so relatives, as a king can be king but of one kingdom, for that were *proprium quarto modo*, viz. *omni, soli & semper*, which clearly holdeth not, but that his kingly power extending to divers nations and kingdoms, all owe him equal subjection, and are equally born to the benefit of his protection. And although he is to govern them by their distinct laws, yet any one of the people coming into the other is to have the benefit of the laws wheresoever he cometh, and is to bear the burthens and taxes of the place where he cometh; but living in one, or for his livelyhood in one, he is not to be taxed in the other, because laws ordain taxes impositions and charges, as a discipline of subjection particularized to every particular nation.

And so these 3 judges delivered their opinions openly, and the rest were ready and did affirme the same to be all their opinions, but only justice *Walmesly* who differed in the main point, the rest were *Warburton* and *Daniel*, of the Common Place, *Fenner*, *Williams*, and *Tanfield*, of the Kings Bench, *Snigg* and *Altham*, barons of the Exchequer.

Speech of lord Bacon, as counsel for Calvin in the Exchequer Chamber. From the last 4to. ed. of his works, vol. 2. p. 514.

May it please your Lordships,

THIS case your lordships do well perceive to be of exceeding great consequence. For whether you do measure that by place, that reacheth not only to the realm of England, but to the whole island of Great Britain; or whether you measure that by time, that extendeth not only to the present time, but much more to future generations,

Et nati natorum, et qui nascuntur ab illis.

And therefore as that is to receive at the bar a full and free debate, so I doubt not but that shall receive from your lordships a sound and just resolution according to law, and according to truth. For, my lords, though he were thought to have said well, that said that for his word, *rex fortissimus*; yet he was thought to have said better, even in the opinion of a king himself, that said, *veritas fortissima, et prævalet*: and I do much rejoice to observe such a concurrence in the whole carriage of this cause to this end, that truth may prevail.

The case no feigned or framed case; but a true case between true parties.

The title handled formerly in some of the king's courts, and free-hold upon it; used indeed by his majesty in his high wisdom to give an end to this great question, but not raised; *occasio*, as the schoolmen say, *arripita, non porrecta*.

The case argued in the King's Bench by Mr. *Walter* with great liberty, and yet with good approbation of the court: the persons assigned to be of counsel on that side, inferior to none of their quality and degree in learning; and some of them most conversant and exercised in the question.

The judges in the King's Bench have adjourned it to this place for conference with the rest of their brethren. Your lordship, my lord chancellor, though you be absolute judge in the court where you sit, and might have called to you such assistance of judges as to you had seemed good; yet would not forerun or lead in this case by any opinion there to be given; but have chosen rather to come yourself to this assembly; all tending, as I said, to this end, whereunto I for my part do heartily subscribe, *ut vincat veritas*, that truth may first appear, and then prevail. And I do firmly hold, and doubt not but I shall well maintain, that this is the truth, that *Calvin* the plaintiff is *ipso jure* by the law of England a natural born subject, to purchase free-hold, and to bring real actions within England. In this case I must so consider the time, as I must much more consider the matter. And therefore though it may draw my speech into farther length; yet I dare not handle a case of this nature confusedly, but purpose to observe the ancient and exact form of pleadings; which is,

First, to explain or induce.

Then, to confute, or answer objections.

And lastly, to prove, or confirm.

And first for explanation. The outward question in this case is no more, but whether a child, born in Scotland since his majesty's happy coming to the crown of England, be naturalized in England, or no. But the inward question or state of the question evermore beginneth, where that which is confessed on both sides doth leave.

It is confessed, that if these two realms of England and Scotland were united under one law and one parliament, and thereby incorporated and made as one kingdom, that the *post-natus* of such an union should be naturalized.

It is confessed, that both realms are united in the person of our sovereign; or, because I will gain nothing by surreption, in the putting of the question, that one and the same natural person is king of both realms.

It is confessed, that the laws and parliaments are several. So then, whether this privilege and benefit of naturalization be an accessory or dependency upon that which is one and joint, or upon that which is several, hath been, and must be the depth of this question. And there-

fore your lordships do see the state of this question doth evidently lead me by way of inducement to speak of three things: the king, the law, and the privilege of naturalization. For if you well understand the nature of the two principals, and again the nature of the accessory; then shall you discern to whether principal the accessory doth properly refer, as a shadow to a body, or iron to an adamant.

And therefore your lordships will give me leave in a case of this quality, first to visit and open the foundations and fountains of reason, and not begin with the positions and eruditions of a municipal law; for so was that done in the great case of Mines; and so ought that to be done in all cases of like nature. And this doth not at all detract from the sufficiency of our laws, as incompetent to decide their own cases, but rather addeth a dignity unto them, when their reason appearing as well as their authority doth shew them to be as fine moneys, which are current not only by the stamp, because they are so received, but by the natural metal, that is, the reason and wisdom of them.

And master *Littleton* himself in his whole book doth commend but two things to the professors of the law by the name of his sons; the one, the inquiring and searching out the reasons of the law; and the other, the observing of the forms of pleadings. And never was there any case that came in judgment that required more, than that *Littleton's* advice should be followed in those two points, than doth the present case in question. And first of the king.

It is evident that all other commonwealths, monarchies only excepted, do subsist by a law precedent. For where authority is divided amongst many officers, and they not perpetual, but annual or temporary, and not to receive their authority but by election, and certain persons to have voice only to that election, and the like; these are busy and curious frames, which of necessity do pre-suppose a law precedent, written or unwritten, to guide and direct them. But in monarchies, especially hereditary, that is, when several families or lineages of people do submit themselves to one line, imperial or royal, the submission is more natural and simple, which afterwards by laws subsequent is perfected and made more formal; but that is grounded upon nature. That this is so, it appeareth notably in two things; the one the platforms and patterns which are found in nature of monarchies; the original submissions, and their motives and occasions. The platforms are three:

The first is that of a father, or chief of a family; who governing over his wife by prerogative of sex, over his children by prerogative of age and because he is author unto them of being, and over his servants by prerogative of virtue and providence (for he that is able of body, and improvident of mind, is *natura servus*) that is a very model of a king. So is the opinion of *Aristotle*, lib. iii. *Pol. cap. 14.* where he saith, *verum autem regnum est, cum penes unum est rerum summa potestas: quod regnum procuracionem familiae imitatur.* And therefore *Lycurgus*, when one counselled him to dissolve the kingdom, and to establish another form of estate, answered, 'Sir, begin to do that which you advise first at home in your own house: noting, that the chief of a family is as a king; and that those, that can least endure kings abroad, can be content to be kings at home. And this is the first platform, which we see is merely natural.'

The second is that of a shepherd and his flock, which *Xenophon* saith, *Cyrus* had ever in his mouth. For shepherds are not owners of the sheep; but their office is to feed and govern. No more are kings proprietaries or owners of the people; for God is sole owner of people. The nations, as the scripture saith, *sunt ei hereditas*: but the office of kings is to govern, maintain, and protect people. And that is not without a mystery, that the first king that was instituted by God, *David*, for *Saul* was but an untimely fruit, was translated from a shepherd, as you have it in Psalm lxxviii. *Et elegit David servum suum, de gregibus ovium sustulit eum, — pascere Jacob servum suum, et Israel hereditatem suam.* This is the second platform; a work likewise of nature.

The third platform is the government of God himself over the world, whereof

whereof lawful monarchies are a shadow. And therefore both amongst the Heathen, and amongst the Christians, the word, *sacred*, hath been attributed unto kings, because of the conformity of a monarchy with a divine majesty; never to a senate or people. And so you find it twice in the lord Coke's reports; once in the second book, the bishop of Winchester's case; and his fifth book, *Cawdrie's* case. And more anciently in the 10 of H. VII. fol. 18. *rex est persona mixta cum sacerdote*; an attribute, which the senate of Venice, or a canton of Swisses, can never challenge. So, we see, there be precedents or platforms of monarchies, both in nature, and above nature; even from the monarch of heaven and earth to the king, if you will, in an hive of bees. And therefore other states are the creatures of law; and this state only subsisteth by nature.

For the original submissions, they are four in number. I will briefly touch them.

The first is paternity or patriarchy, which was when a family growing so great as it could not contain itself within one habitation, some branches of the descendants were forced to plant themselves into new families; which second families could not by a natural instinct and inclination but bear a reverence, and yield an obeisance, to the eldest line of the ancient family from which they were derived.

The second is the admiration of virtue, or gratitude towards merit, which is likewise naturally infused into all men. Of this Aristotle putteth the case well, when it was the fortune of some one man, either to invent some arts of excellent use towards man's life, or to congregate people that dwelt scattered into one place where they might cohabit with more comfort, or to guide them from a more barren land to a more fruitful, or the like: upon these deserts, and the admiration and recompense of them, people submitted themselves.

The third, which was the most usual of all, was conduct in war, which even in nature induceth as great an obligation as paternity. For as men owe their life and being to their parents in regard of generation, so they owe that also to saviours in the wars in regard of preservation. And therefore we find in chap. xviii. of the book of Judges, ver. xxii. *dixerunt omnes viri ad Gideon, dominare nostri, tu et filii tui, quoniam servasti nos de manu Madian*. And so we read when it was brought to the ears of Saul, that the people sung in the streets, *Saul hath killed his thousand*, and David his ten thousand of enemies, he said straightways: *quid ei superest nisi ipsum regnum?* For whosoever hath the military dependence, wants little of being king.

The fourth is an enforced submission, which is conquest, whereof it seemed Nimrod was the first precedent, of whom it is said; *ipse cepit potens esse in terra, et erat robustus venator coram Domino*. And this likewise is upon the same root, which is the saving or gift as it were of life and being; for the conqueror hath power of life and death over his captives; and therefore where he giveth them themselves, he may reserve upon such a gift what service and subjection he will.

All these four submissions are evident to be natural and more ancient than law.

To speak therefore of law, which is the second part of that which is to be spoken of by way of inducement. Law no doubt is the great organ by which the sovereign power doth move, and may be truly compared to the sinews in a natural body, as the sovereignty may be compared to the spirits: for if the sinews be without the spirits, they are dead and without motion; if the spirits move in weak sinews, it causeth trembling: so the laws, without the king's power, are dead; the king's power, except the laws be corroborated, will never move constantly, but be full of staggering and trepidation. But towards the king himself the law doth a double office or operation. The first is to intitle the king, or design him; and in that sense Bracton saith well, lib. 1. fol. 5. and lib. 3. fol. 107. *lex facit quod ipse sit rex*; that is, it defines his title; as in our law, that the kingdom shall go to the issue female; that it shall not be departable amongst daughters; that the half-blood shall be respected, and other points differing from the rules of common inheritance. The second is, that whereof we need not fear to speak in good and happy times, such as these are, to make the ordinary power of the king more definite or regular; for it was well said by a father, *plenitudo potestatis est plenitudo tempestatis*. And although the king, in his person, be *solutus legibus*, yet his acts and grants are limited by law, and we argue them every day.

But I demand, do these offices or operations of law evacuate or frustrate the original submission, which was natural; or shall it be said that all allegiance is by law? No more than it can be said, that *potestas patris*, the power of the father over the child, is by law: and yet no doubt laws do diversly define of that also; the law of some nations having given fathers power to put their children to death; others, to sell them thrice; others, to disinherit them by testament at pleasure, and the like. Yet no man will affirm, that the obedience of the child is by law, though laws in some points do make it more positive: and even so it is of allegiance of subjects to hereditary monarchs, which is corroborated and confirmed by law, but is the work of the law of nature. And therefore you shall find the observation true, and almost general in all states, that their lawgivers were long after their first kings, who governed for a time by natural equity without law. So was Theseus long before Solon in Athens: so was Eurytion and Sotus long before Lycurgus in Sparta: so was Romulus long before the Decemviri. And even amongst ourselves there were more ancient kings of the Saxons; and yet the laws ran under the name of Edgar's laws. And in the refounding of the kingdom in the person of William the Conqueror, when the laws were in some confusion for a time, a man may truly say, that king Edward I. was the first lawgiver, who enacting some laws, and collecting others, brought the law to some perfection. And therefore I will conclude this point with the stile, which divers acts of parliaments do give unto the king; which term him very effectually and truly, 'our natural sovereign liege lord.' And as it was said by a principal judge here present when he served in another place, and question was moved by some occasion of the title of Bullen's lands, that he would never allow, that queen Elizabeth (I remember it for the efficacy of the phrase) should be a statute queen, but a common-law queen: so surely I shall hardly consent, that the king shall be esteemed or called only our

rightful sovereign, or our lawful sovereign, but our natural liege sovereign; as acts of parliament speak: for as the common law is more worthy than the statute law; so the law of nature is more worthy than them both.

Having spoken now of the king and the law, it remaineth to speak of the privilege and benefit of naturalization itself; and that according to the rules of the law of England.

Naturalization is best discerned in the degrees whereby the law doth mount and ascend thereunto. For it seemeth admirable unto me, to consider, with what a measured hand, and with how true proportions, our law doth impart and confer the several degrees of this benefit. The degrees are four.

The first degree of persons, as to this purpose, that the law takes knowledge of, is an alien enemy; that is, such a one as is born under the obeisance of a prince or state that is in hostility with the king of England. To this person the law giveth no benefit or protection at all; but if he come into the realm after war proclaimed, or war in fact, he comes at his own peril, he may be used as an enemy: for the law accounts of him but, as the scripture saith, as of a spy that comes to see the weakness of the land. And so it is in 2 Rich. III. fol. 2. Nevertheless, this admitteth a distinction. For if he come with safe-conduct otherwise it is: for then he may not be violated, either in person or goods. But yet he must fetch his justice at the fountain-head, for none of the conduit pipes are open to him; he can have no remedy in any of the king's courts; but he must complain himself before the king's privy council: there he shall have a proceeding summary from hour to hour, the cause shall be determined by natural equity, and not by rules of law; and the decree of the council shall be executed by aid of the Chancery, as in 13 Ed. IV. And this is the first degree.

The second person is an alien friend, that is, such a one as is born under the obeisance of such a king or state as is confederate with the king of England, or at least not in war with him. To this person the law alloteth this benefit, that as the law accounts, that the hold it hath over him, is but a transitory hold, for he may be an enemy; so the law doth indue him but with a transitory benefit, that is, of moveable goods and personal actions. But for free-hold, or lease, or actions real or mixt, he is not enabled, except it be in *autre droit*. And so it is 9 Ed. IV. fol. 7. 19 Ed. IV. fol. 6. 5 Mar. and divers other books.

The third person is a denizen, using the word properly, for sometimes it is confounded with a natural born subject. This is one that is but *subditus insitivus*, or *adoptivus*, and is never by birth, but only by the king's charter, and by no other mean, come he never so young into the realm, or stay he never so long. Mansion or habitation will not indene him, no, nor swearing obedience to the king in a leet, which doth in-law the subject; but only, as I said, the king's grace and gift. To this person the law giveth an ability and capacity abridged, not in matter, but in time. And as there was a time when he was not subject, so the law doth not acknowledge him before that time. For if he purchase free-hold after his denization, he may take it; but if he have purchased any before, he shall not hold it: so if he have children after, they shall inherit; but if he have any before, they shall not inherit. So as he is but privileged *à parte post*, as the schoolmen say, and not *à parte ante*.

The fourth and last degree is a natural born subject, which is evermore by birth, or by act of parliament; and he is complete and entire. For in the law of England there is *nil ultra*, there is no more subdivision or more subtle division beyond these. And therein it seemeth to me, that the wisdom of the law, as I said, is to be admired both ways, both because it distinguisheth so far, and because it doth not distinguish farther. For I know that other laws do admit more curious distinction of this privilege; for the Romans had, besides *jus civitatis*, which answereth to naturalization, *jus suffragii*. For although a man were naturalized to take lands and inheritance, yet he was not enabled to have a voice at passing of laws, or at election of officers. And yet farther they have *jus petitionis*, or *jus honorum*. For though a man had voice, yet he was not capable of honour and office. But these be the devices commonly of popular or free estates, which are jealous whom they take into their number, and are unfit for monarchies. But by the law of England the subject, that is natural born, hath a capacity or ability to all benefits whatsoever; I say capacity or ability: but to reduce *potentiam in actum*, is another case. For an earl of Ireland, though he be naturalized in England, yet hath no voice in the parliament of England, except he have either a call by writ, or creation by patent; but he is capable of either.

But upon this quadripartite division of the ability of persons, I do observe to your lordships three things, being all effectually pertinent to the question in hand.

The first is, that if any man conceive that the reasons for the *post-nati* might serve as well for the *ante-nati*, he may by the distribution which we have made, plainly perceive his error. For the law looketh not back; and therefore cannot, by any matter *ex post facto*, after birth, alter the state of the birth; wherein no doubt the law hath a grave and profound reason; which is this, in few words, *nemo subito fingitur; aliud est nasci, aliud fieri*. We indeed more respect and affect those worthy gentlemen of Scotland, whose merits and conversations we know; but the law, that proceeds upon general reason, and looks upon no mens faces, affecteth and privilegeth those which drew their first breath under the obeisance of the king of England.

The second point is, that by the former distribution it appeareth that there be but two conditions by birth, either alien, or natural born; *nam tertium penitus ignoramus*. It is manifest then, that if the *post-nati* of Scotland be not natural born, they are alien born, and in no better degree at all than Flemings, French, Italians, Spanish, Germans, and others, which are all at this time alien friends, by reason his majesty is in peace with all the world.

The third point seemeth to me very worthy the consideration, which is, that in all the distributions of persons, and the degrees of abilities or capacities, the king's act is all in all, without any manner of respect to

law or parliament. For it is the king that makes an alien enemy, by proclaiming a war, wherewith the law or parliament intermeddles not. So the king only grants safe-conducts, wherewith law and parliament intermeddle not. It is the king likewise that maketh an alien friend, by concluding a peace, wherewith law and parliament intermeddle not. It is the king that makes a denizen by his charter, absolutely of his prerogative and power, wherewith law and parliament intermeddle not. And therefore it is strongly to be inferred, that as all these degrees depend wholly upon the king's act, and no ways upon law or parliament; so the fourth, although it comes not by the king's patent, but by operation of law, yet that the law, in that operation, respecteth only the king's person, without respect of subjection to law or parliament. And thus much by way of explanation and inducement: which being all matter in effect confessed, is the strongest ground-work to that which is contradicted or controverted.

There followeth the confutation of the arguments on the contrary side.

That which hath been materially objected, may be reduced to four heads.

The first is, that the privilege of naturalization followeth allegiance, and that allegiance followeth the kingdom.

The second is drawn from that common ground, *cum duo jura concurrunt in una persona, æquum est ac si essent in duobus*; a rule, the words whereof are taken from the civil law; but the matter of it is received in all laws, being a very line or rule of reason, to avoid confusion.

The third consisteth of certain inconveniencies conceived to ensue of this general naturalization, *ipso jure*.

The fourth is not properly an objection, but a pre-occupation of an objection or proof on our part, by a distinction devised between countries devolute by descent, and acquired by conquest.

For the first, it is not amiss to observe that those who maintain this new opinion, whereof there is *altum silentium* in our books of law, are not well agreed in what form to utter and express that: for some said that allegiance hath respect to the law, some to the crown, some to the kingdom, some to the body politic of the king: so there is confusion of tongues amongst them, as it commonly cometh to pass in opinions that have their foundations in subtilty and imagination of man's wit, and not in the ground of nature. But to leave their words, and to come to their proofs: they endeavour to prove this conceit by three manner of proofs: first, by reason; then, by certain inferences out of statutes; and lastly, by certain book-cases, mentioning and reciting the forms of pleadings.

The reason they bring is this; that naturalization is an operation of the law of England; and so indeed it is, that may be the true *genus* of it.

Then they add, that granted, that the law of England is of force only within the kingdom and dominions of England, and cannot operate but where it is in force. But the law is not in force in Scotland, therefore that cannot endure this benefit of naturalization by a birth in Scotland.

This reason is plausible and sensible, but extremely erroneous. For the law of England, for matters of benefit or forfeitures in England, operateth over the world. And because it is truly said that *res publica constituitur poena et premia*, I will put a case or two of either.

It is plain that if a subject of England had conspired the death of the king in foreign parts, it was by the common law of England treason. How prove I that? By the statute of 35 H. VIII. cap. 2. wherein you shall find no words at all of making any new case of treason which was not treason before; but only of ordaining a form of trial; *ergo*, it was treason before: and if so, then the law of England works in foreign parts. So of contempts, if the king send his privy seal to any subject beyond the seas, commanding him to return, and he disobey, no man will doubt but there is a contempt, and yet the fact enduring the contempt was committed in foreign parts.

Therefore the law of England doth extend to acts or matters done in foreign parts. So of reward, privilege or benefit, we need seek no other instance than the instance in question; for I will put you a case that no man shall deny, where the law of England doth work and confer the benefit of naturalization upon a birth neither within the dominions of the kingdom, nor king of England. By the statute of 25 E. III. which, if you will believe *Huffey*, is but a declaration of the common law, all children born in any parts of the world, if they be of English parents continuing at that time as liege subjects to the king, and having done no act to forfeit the benefit of their allegiance, are *ipso facto* naturalized. Nay, if a man look narrowly into the law in this point, he shall find a consequence that may seem at the first strange, but yet cannot be well avoided; which is, that if divers families of English men and women plant themselves at *Middleburgh*, or at *Roan*, or at *Lisbon*, and have issue, and their descendents do intermarry amongst themselves, without any intermixture of foreign blood; such descendents are naturalized to all generations: for every generation is still of liege parents, and therefore naturalized; so as you may have whole tribes and lineages of English in foreign countries.

And therefore it is utterly untrue that the law of England cannot operate or confer naturalization, but only within the bounds of the dominions of England.

To come now to their inferences upon statutes.

The first is out of this statute which I last recited. In which statute it is said, that in four several places there are these words, 'born within the allegiance of England'; or again, 'born without the allegiance of England'; which, say they, applies the allegiance to the kingdom, and not to the person of the king. To this the answer is easy; for there is no trope of speech more familiar than to use the place of addition for the person. So we say commonly, the line of *York*, or the line of *Lancaster*, for the lines of the duke of *York*, or the duke of *Lancaster*. So we say the possessions of *Salisbury* or *Warwick*, intending the possessions of the dukes of *Salisbury* or earls of *Warwick*. So we see earls sign, *Salisbury*, *Northampton*, for the earls of *Salisbury* or *Northampton*. And in the very same manner the statute speaks, allegiance of England, for al-

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legiance of the king of England. Nay more, if there had been no variety in the penning of that statute, this collection had had a little more force; for those words might have been thought to have been used of purpose and in propriety; but you may find in three other several places of the same statute, allegiance and obeisance of the king of England, and especially in the material and concluding place, that is to say, children whose parents were at the time of their birth at the faith and obeisance of the king of England. So that it is manifest by this indifferent and promiscuous use of both phrases, the one proper, the other improper, that no man can ground any inference upon these words, without danger of cavillation.

The second statute, out of which they infer, is a statute made in 32 Hen. VIII. touching the policy of strangers tradesmen within this realm. For the parliament finding that they did eat the Englishmen out of trade, and that they entertained no apprentices but of their own nation, did prohibit that they should receive any apprentice but the king's subjects. In which statute is said, that in nine several places there is to be found this context of words, 'aliens born out of the king's obedience'; which is pregnant, say they, and doth imply that there be aliens born within the king's obedience. Touching this inference, I have heard it said, *qui hæret in litera, hæret in cortice*; but this is not worthy the name of *cortex*, it is but *muscus corticis*, the moss of the bark. For it is evident that the statute meant to speak clearly and without equivocation, and to a common understanding. Now then there are aliens in common reputation, and aliens in precise construction of law; the statute then meaning not to comprehend Irishmen, or *Jersey*men, or *Calais*men, for explanation sake, lest the word alien might be extended to them in a vulgar acceptance, added those further words, 'born out of the king's obedience.' Nay, what if we should say, that those words, according to the received laws of speech, are no words of difference or limitation, but of declaration or description of an alien, as if it had been said with a *widelicet*, aliens; that is, such as are born out of the king's obedience? They cannot put us from that construction. But sure I am, if the bark make for them, the pith makes for us; for the privilege of liberty which the statute means to deny to aliens of entertaining apprentices, is denied to none born within the king's obedience, call them aliens or what you will. And therefore by their reason, a *post-natus* of Scotland shall by that statute keep what stranger apprentices he will, and so is put in the degree of an English.

The third statute, out of which inference is made, is the statute of 14 E. III. cap. solo, which hath been said to be our very case; and I am of that opinion too, but directly the other way. Therefore to open the scope and purpose of that statute: after that the title to the crown of France was devolute to king E. III. and that he had changed his stile, changed his arms, changed his seal, as his majesty hath done, the subjects of England, saith the statute, conceived a fear that the realm of England might become subject to the realm of France, or to the king as king of France. And I will give you the reasons of the double fear, that it should become subject to the realm of France. They had this reason of fear. *Normandy* had conquered England; *Normandy* was feudal of France. Therefore because the superior feignior of France was now united in right with the tenancy of *Normandy*, and that England, in regard of the Conquest, might be taken as a perquisite to *Normandy*, they had probable reason to fear, that the kingdom of England might be drawn to be subject to the realm of France. The other fear, that England might become subject to the king as king of France, grew no doubt of this foresight, that the kings of England might be like to make their mansion and seat of their estate in France, in regard of the climate, wealth, and glory of that kingdom; and thereby the kingdom of England might be governed by the king's mandates and precepts issuing as from the king of France. But they will say, whatsoever the occasion was, here you have the difference authorised of subjection to a king generally, and subjection to a king as king of a certain kingdom. But to this I give an answer three-fold.

First, it presseth not the question; for doth any man say that a *post-natus* of Scotland is naturalized in England, because he is a subject of the king as king of England? No, but generally because he is the king's subject.

Secondly, the scope of this law is to make a distinction between crown and crown; but the scope of their argument is to make a difference between crown and person.

Lastly, this statute, as I said, is our very case retorted against them; for this is a direct statute of separation, which presupposeth, that the common law had made an union of the crowns in some degree, by virtue of the union in the king's person, if this statute had not been made to stop and cross the course of the common law in that point; as if Scotland now should be suitors to the king, that an act might pass to like effect, and upon like fear. And therefore if you will make good your distinction in this present case, shew us a statute for that. But I hope you can shew no statute of separation between England and Scotland. And if any man say that this was a statute declaratory of the common law, he doth not mark how that is penned: for after a kind of historical declaration in the preamble, that England was never subject to France, the body of the act is penned thus: 'The king doth grant and establish;' which are words merely introductive *novæ legis*, as if the king gave a charter of franchise, and did invest, by a donative, the subjects of England with a new privilege or exemption, which by the common law they had not.

To come now to the book-cases which they put; which I will couple together, because they receive one joint answer.

The first is 42 E. III. fol. where the book saith, exception was taken, that the plaintiff was born in Scotland at *Ross* out of the allegiance of England.

The next is 22 H. VI. fol. 38. *Adrian's case*; where it is pleaded, that a woman was born at *Bruges* out of the allegiance of England.

The third is 13 Eliz. Dyr. fol. 300. where the case begins thus: *Doctor Story qui notarius dignoscitur esse subditus regni Angliæ*. In all these three, say they, that is pleaded, that the party is subject of the kingdom of England, and not of the king of England.

To

To these books I give this answer, that they be not the pleas at large, but the words of the reporter, who speaks compendiously and narratively, and not according to the solemn words of the pleading. If you find a case put, that it is pleaded a man was seized in fee-simple, you will not infer upon that, that the words of the pleading were *in feodo simplici*, but *sibi et heredibus suis*. But shew me some precedent of a pleading at large, of *natus sub ligeantia regni Angliæ*; for whereas Mr. *Walter* said that pleadings are variable in this point, he would fain bring it to that; but there is no such matter; for the pleadings are constant and uniform in this point. They may vary in the word *fides*, or *ligeantia*, or *obedientia*, and some other circumstances. But in the form of *regni* and *regis* they vary not: neither can there, as I am persuaded, be any one instance shewed forth to the contrary. See 9 *Eliz.* 4. *Baggot's Affize*, fol. 7. where the pleading at large is entered in the book. There you have *alienigena natus extra ligeantiam domini regis Angliæ*. See the precedents in the book of Entries, pl. 7. and two other places; for there be no more: and there you shall find still *sub ligeantia domini regis*, or *extra ligeantiam domini regis*. And therefore the forms of pleading, which are things so reverend, and are indeed towards the reasons of the law, as *palma* and *pugnus*, containing the reason of the law, opened or unfolded, or displayed, they make all for us. And for the very words of reporters in books, you must acknowledge and say, *sicet obuium numero*. For you have 22 *Aff. pl.* 25. 27 *Aff.* the prior of *Shells* case, pl. 48. 14 *H. IV.* fol. 19. 3 *H. VI.* fol. 35. 6 *H. VIII.* in my lord *Dyer*, fol. 2. In all these books, the very words of the reporters have 'the allegiance of the king,' and not, the allegiance of *England*. And the book in the 24 *Edw. III.* which is your best book, although while it is tossed at the bar, you have sometimes the words 'allegiance of *England*,' yet when it comes to *Thorpe*, chief justice, to give the rule, he saith, 'we will be certified by the roll, whether *Scotland* be within the allegiance of the king.' Nay, that farther form of pleading beateth down your opinion, that it sufficeth not to say that he is born out of the allegiance of the king, and stay there, but he must shew in the affirmative, under the allegiance of what king or state he was born. The reason whereof cannot be, because it may appear whether he be a friend or an enemy, for that in a real action is all one. Nor it cannot be because issue shall be taken thereupon; for the issue must arise on the other side upon *indigena* pleaded and traversed. And therefore it can have no other reason, but to apprise the court more certainly, that the country of the birth is none of those that are subject to the king.

As for the trial, that it should be impossible to be tried, I hold it not worth the answering; for the *venire facias* shall go either where the natural birth is laid, although it be but by fiction, or if it be laid according to the truth, it shall be tried where the action is brought, otherwise you fall upon a main rock, that breaketh your argument in pieces; for how should the birth of an *Irishman* be tried, or of a *Ferfeyman*? Nay, how should the birth of a subject be tried, that is born of *English* parents in *Spain* or *Florence*, or any part of world? For to all these the like objection of trial may be made, because they are within no counties: and this receives no answer. And therefore I will now pass on to the second main argument.

It is a rule of the civil law, say they, *cum duo jura*, &c. when two rights do meet in one person, there is no confusion of them, but they remain still in the eye of law distinct, as if they were in several persons: and they bring examples of one man bishop of two sees, or one parson that is rector of two churches. They say this unity in the bishop or the rector doth not create any privy between the parishioners or diocesaners, more than if there were several bishops, or several parsons. This rule I allow, as was said, to be a rule not of the civil law only but of common reason, but receiveth no forced or coined but a true and sound distinction or limitation; which is, that it evermore faileth and deceiveth in cases where there is any vigour or operation of the natural person; for generally in corporations the natural body is but *suffulcimentum corporis corporati*, it is but as a stock to uphold and bear out the corporate body; but otherwise it is in the case of the crown, as shall be manifestly proved in due place. But to shew that this rule receiveth this distinction, I will put but two cases. The statute of 21 *H. VIII.* ordaineth that a marquis may retain six chaplains qualified, a lord treasurer of *England* four, a privy-counsellor three. The lord treasurer *Paulet* was marquis of *Winchester*, lord treasurer of *England*, and privy-counsellor, all at once. The question was, whether he should qualify thirteen chaplains? Now by the rule *cum duo jura* he should; but adjudged, he should not. And the reason was, because the attendance of chaplains concerned and respected his natural person; he had but one soul, though he had three offices. The other case which I will put is the case of homage. A man doth homage to his lord for a tenancy held of the manor of *Dale*; there descendeth unto him afterwards a tenancy held of the manor of *Sale*, which manor of *Sale* is likewise in the hands of the same lord. Now by the rule *cum duo jura*, he should do homage again, two tenancies and two feignories, though but one tenant and one lord, *æquum est ac si esset in duobus*. But ruled that he should not do homage again. Nay in the case of the king he shall not pay a second respect of homage, as upon grave and deliberate consideration it was resolved, 24 *H. VIII.* and *usus senecarii*, as there is said, accordingly. And the reason is no other; but because when a man is sworn to his lord, he cannot be sworn over again: he hath but one conscience, and the obligation of this oath trencheth between the natural person of the tenant and the natural person of the lord. And certainly the case of homage and tenure, and of homage liege, which is one case, are things of a near nature, save that the one is much inferior to the other; but it is good to behold these great matters of state in cases of lower element, as the eclipse of the sun is used to be in a pail of water.

The third main argument containeth certain supposed inconveniences, which may ensue of a general naturalization *ipso jure*, of which kind three have been specially remembered.

The first is the loss of profit to the king upon letters of denization and purchases of aliens.

The second is the concourse of *Scotsmen* into this kingdom, to the in-

feebling of that realm of *Scotland* in people, and the impoverishing of this realm of *England* in wealth.

The third is, that the reason of this case stayeth not within the compass of the present case; for although it were some reason that *Scotsmen* were naturalized, being people of the same island and language, yet the reason which we urge, which is, that they are subject to the same king, may be applied to persons every way more estranged from us than they are; as if in future time, in the king's descendents, there should be a match with *Spain*, and the dominions of *Spain* should be united with the crown of *England*, by one reason, say they, all the *West-Indies* should be naturalized; which are people not only *alterius soli* but *alterius cæli*.

To these conceits of inconvenience, how easy it is to give answer, and how weak they are in themselves, I think no man that doth attentively ponder them can doubt. For how small revenue can arise of such denizations; and how honourable were it for the king to take escheats of his subjects, as if they were foreigners, for seizure of aliens lands are in regard the king hath no hold or command of their persons and services; every one may perceive. And for the concourse of *Scotsmen*, I think, we all conceive the spring-tide is past at the king's first coming in. And yet we see very few families of them throughout the cities and boroughs of *England*. And for the naturalizing of the *Indies*, we can readily help that, when the case comes; for we can make an act of parliament of separation, if we like not their consort. But these being reasons politic, and not legal, and we are not now in parliament, but before a judgment-seat, I will not meddle with them, especially since I have one answer which avoids and confounds all their objections in law; which is, that the very self-same objections do hold in countries purchased by conquest. For in subjects obtained by conquest, it were more profit to indenizeate by the poll; in subjects obtained by conquest, they may come too fast. And if king *Henry VII.* had accepted the offer of *Christopher Columbus*, whereby the crown of *England* had obtained the *Indies* by conquest or occupation, all the *Indies* had been naturalized by the confession of the adverse part. And therefore since it is confessed, that subjects obtained by conquest are naturalized, and that all these objections are common and indifferent, as well to case of conquest as case of descent, these objections are in themselves destroyed.

And therefore, to proceed now to overthrow that distinction of descent and conquest. *Plato* saith well, the strongest of all authorities is, if a man can alledge the authority of his adversary against himself. We do urge the confession of the other side, that they confessed the *Irish* are naturalized; that they confess the subjects of the isles of *Ferfey* and *Guernsey*, and *Berwick*, to be naturalized; and the subjects of *Calais* and *Tournay*, when they were *English*, were naturalized; as you may find in the 5 *Eliz.* in *Dyer*, upon the question put to the judges by sir *Nicholas Bacon* lord keeper.

To avoid this, they fly to a difference, which is new-coined, and is—I speak not to the disadvantage of the persons that use it, for they are driven to it *tantum ad ultimum refugium*, but the difference itself—it is, I say, full of ignorance and error. And therefore, to take a view of the supports of this difference, they alledge four reasons.

The first is, that countries of conquest are made parcel of *England*, because they are acquired by the arms and treasure of *England*. To this I answer, that it were a very strange argument, that if I wax rich upon the manor of *Dale*, and upon the revenue thereof purchase a close by it, that it should make that parcel of the manor of *Dale*. But I will set this new learning on ground with a question or case put. For I oppose them that hold this opinion with this question, if the king should conquer any foreign country by an army compounded of *Englishmen* and *Scotsmen*, as it is like whensoever wars are so it will be, I demand, whether this country conquered shall be naturalized both in *England* and *Scotland*, because it was purchased by the joint arms of both? And if yea, whether any man will think it reasonable, that such subjects be naturalized in both kingdoms; the one kingdom not being naturalized towards the other? These are the intricate consequences of conceits.

A second reason they alledge is, that countries won by conquest become subject to the laws of *England*, which countries patrimonial are not; and that the law doth draw the allegiance, and allegiance naturalization.

But to the major proposition of that argument, touching the dependency of allegiance upon law, somewhat hath been already spoken, and full answer shall be given when we come to it. But in this place it shall suffice to say, that the minor proposition is false; that is, that the laws of *England* are not superinduced upon any country by conquest; but that the old laws remain until the king by his proclamation or letters patent declare other laws; and then if he will he may declare laws which be utterly repugnant, and differing from the laws of *England*. And hereof many ancient precedents and records may be shewed, that the reason why *Ireland* is subject to the laws of *England* is not *ipso jure* upon conquest, but grew by a charter of king *John*; and that extended but to so much as was then in the king's possession; for there are records in the time of king *E. I.* and *II.* of divers particular grants to sundry subjects of *Ireland* and their heirs, that they might use and observe the laws of *England*.

The third reason is, that there is a politic necessity of intermixture of people in case of subjection by conquest, to remove alienations of mind, and to secure the state; which holdeth not in case of descent. Here I perceive Mr. *Walter* hath read somewhat in matter of state; and so have I likewise; though we may both quickly lose ourselves in causes of this nature. I find by the best opinions, that there be two means to assure and retain in obedience countries conquered, both very differing, almost in extremes, the one towards the other.

The one is by colonies, and intermixture of people, and transplantation of families, which Mr. *Walter* spoke of; and it was indeed the Roman manner; but this is like an old relic, much revered, and almost never used. But the other, which is the modern manner, and almost wholly in practice and use, is by garrisons and citadels, and lists or companies of men of war, and other like matters of terror and bridle.

To the first of these, which is little used, it is true that naturalization doth conduce; but to the latter it is utterly opposite, as putting too great pride and means to do hurt in those that are meant to be kept short and low. And yet in the very first case, of the *Roman* proceeding, naturalization did never follow by conquest, during all the growth of the *Roman* empire; but was ever conferred by charters, or donations, sometimes to cities and towns, sometimes to particular persons, and sometimes to nations, until the time of *Adrian* the emperor, and the law in *orbe Romano* (a): and that law or constitution is not referred to title of conquest and arms only, but to all other titles; as by the donation and testament of kings, by submission and dedition of states, or the like: so as this difference was as strange to them as to us. And certainly I suppose it will found strangely in the hearing of foreign nations, that the law of *England* should *ipso facto* naturalize subjects of conquests, and should not naturalize subjects which grow unto the king by descent; that is, that it should confer the benefit and privilege of naturalization upon such as cannot at the first but bear hatred and rancour to the state of *England*, and have had their hands in the blood of the subjects of *England*, and should deny the like benefit to those that are conjoined with them by a more amiable mean; and that the law of *England* should confer naturalization upon slaves and vassals, for people conquered are no better in the beginning, and should deny it to freemen: I say, it will be marvelled at abroad, of what complexion the laws of *England* be made, that breedeth such differences. But there is little danger of such scandals; for this is a difference that the law of *England* never knew.

The fourth reason of this difference is, that in case of conquest the territory united can never be separated again. But in case of descent, there is a possibility. If his majesty's line should fail, the kingdoms may sever again to their respective heirs; as in the case of 8 *Henry VI.* where it is said, that if land descend to a man from the ancestor on the part of his father, and a rent issuing out of it from an ancestor on the part of the mother; if the party die without issue, the rent is revived. As to this reason, I know well the continuance of the king's line is no less dear to those that alledge the reason, than to us that confute it. So as I do not blame the pressing of the reason. But it is answered with no great difficulty. For, first, the law doth never respect remote and foreign possibilities, as notably appeared in the great case between *Mr. Hugh Cholmley* and *Houlford* in the *Exchequer*, where one in the remainder, to the end to bridle tenant in tail from suffering a common recovery, granted his remainder to the king; and because he would be sure to have it out again without charge or trouble when his turn was served, he limited it to the king during the life of tenant in tail. Question grew, whether this grant of remainder were good, yea or no. And it was said to be frivolous and void, because it could never by any possibility execute; for tenant in tail cannot surrender; and if he died, the remainder likewise ceased. To which it was answered, that there was a possibility that it might execute, which was thus: put case, the tenant in tail should enter into religion, having no issue; then the remainder should execute, and the king should hold the land during the natural life of tenant in tail, notwithstanding his civil death. But the court *una voce* exploded this reason, and said, that monasteries were down, and entries into religion gone, and they must be up again ere this could be; and that the law did not respect such remote and foreign possibilities. And so we may hold this for the like: for I think we all hope, that neither of those days shall ever come, either for monasteries to be restored, or for the king's line to fail. But the true answer is, that the possibility subsequent, remote or not remote, doth not alter the operation of law for the present. For that should be, as if in case of the rent which you put, you should say, that in regard that the rent may be severed, it should be said to be *in esse* in the mean time, and should be grantable; which is clearly otherwise. And so in the principal case, if that should be, which God of his goodness forbid, *cessante causa cessat effectus*, the benefit of naturalization for the time to come is dissolved. But that altereth not the operation of the law; *rebus sic stantibus*. And therefore I conclude, that this difference is but a device full of weakness and ignorance; and that there is one and the same reason of naturalizing subjects by descent, and subjects by conquest; and that is the union in the person of the king; and therefore that the case of *Scotland* is as clear as that of *Ireland*, and they that grant the one cannot deny the other. And so I conclude the second part, touching confutation.

To proceed therefore to the proofs of our part, your lordships cannot but know many of them must be already spent in the answer which we have made to the objections. For *corruptio unius, generatio alterius*, holds as well in arguments, as in nature: the destruction of an objection begets a proof. But nevertheless I will avoid all iteration, lest I should seem either to distract your memories, or to abuse your patience; but will hold myself only to these proofs which stand substantially of themselves, and are not intermixed with matter of confutation. I will therefore prove unto your lordships that the *post-natus* of *Scotland* is by the law of *England* natural, and ought so to be adjudged, by three courses of proof.

1. First, upon point of favour of law.

2. Secondly, upon reasons and authorities of law.

3. And lastly, upon former precedents and examples.

1. Favour of law. What mean I by that? The law is equal, and favoureth not. It is true, not persons; but things or matters it doth favour. Is it not a common principle, that the law favoureth three things, life, liberty, and dower? And what is the reason of this favour? This, because our law is grounded upon the law of nature. And these three things do flow from the law of nature, preservation of life natural; liberty, which every beast or bird seeketh and affecteth naturally; the society of man and wife, whereof dower is the reward natural. It is well, doth the law favour liberty so highly, as a man shall enfranchise his bondman when he thinketh not of it, by granting to him lands or goods; and is the reason of it *quia natura omnes homines erant liberi*; and

that servitude or villenage doth cross and abridge the law of nature? And doth not the self-same reason hold in the present case? For, my lords, by the law of nature all men in the world are naturalized one towards another; they were all made of one lump of earth, of one breath of God; they had the same common parents: nay, at the first they were, as the scripture sheweth, *unius labii*, of one language, until the curse; which curse, thanks be to God, our present case is exempted from. It was civil and national laws that brought in these words and differences of *civis* and *exterus*, alien and native. And therefore because they tend to abridge the law of nature, the law favoureth not them, but takes them strictly; even as our law hath an excellent rule, that customs of towns and boroughs shall be taken and construed strictly and precisely, because they do abridge and derogate from the law of the land. So by the same reason all national laws whatsoever are to be taken strictly and hardly in any point wherein they abridge and derogate from the law of nature. Whereupon I conclude, that your lordships cannot judge the law for the other side, except the case be *lucè clarius*. And if it appear to you but doubtful, as I think no man in his right senses but will yield it to be at least doubtful, then ought your lordships, under your correction be it spoken, to pronounce for us because of the favour of the law. Furthermore, as the law of *England* must favour naturalization as a branch of the law of nature, so it appears manifestly, that it doth favour it accordingly. For is it not much to make a subject naturalized? By the law of *England*, it should suffice, either place or parents. If he be born in *England*, it is no matter though his parents be *Spaniards*, or what you will. On the other side, if he be born of *English* parents, it skilleth not though he be born in *Spain*, or in any other place of the world. In such sort doth the law of *England* open her lap to receive in people to be naturalized; which indeed sheweth the wisdom and excellent composition of our law, and that it is the law of a warlike and magnanimous nation fit for empire. For look, and you shall find that such kind of estates have been ever liberal in point of naturalization: whereas merchant-like and envious estates have been otherwise.

For the reasons of law joined with authorities, I do first observe to your lordships, that our assertion or affirmation is simple and plain: that it sufficeth to naturalization, that there be one king, and that the party be *natus ad fidem regis*, agreeable to the definition of *Linston*, which is: alien is he which is born out of the allegiance of our lord the king. They of the other side speak of respects, and *quoad*, and *quatenus*, and such subtleties and distinctions. To maintain therefore our assertion, I will use three kinds of proofs.

The first is, that allegiance cannot be applied to the law or kingdom, but to the person of the king; because the allegiance of the subject is more large and spacious, and hath a greater latitude and comprehension than the law or the kingdom. And therefore it cannot be a dependency of that without the which it may of itself subsist.

The second proof which I will use is, that the natural body of the king hath an operation and influence into his body politic, as well as his body politic hath upon his body natural; and therefore, that although his body politic of king of *England*, and his body politic of king of *Scotland*, be several and distinct, yet nevertheless his natural person, which is one, hath an operation upon both, and createth a privy between them.

And the third proof is the binding text of five several statutes.

For the first of these, I shall make it manifest, that the allegiance is of a greater extent and dimension than laws or kingdom, and cannot consist by the laws merely; because it began before laws, it continueth after laws, and it is in vigour where laws are suspended and have not their force.

That it is more ancient than law, appeareth by that which was spoken in the beginning by way of inducement, where I did endeavour to demonstrate, that the original age of kingdoms was governed by natural equity, that kings were more ancient than lawgivers, that the first submissions were simple, and upon confidence to the person of kings, and that the allegiance of subjects to hereditary monarchies can no more be said to consist by laws, than the obedience of children to parents.

That allegiance continueth after laws, I will only put the case, which was remembered by two great judges in a great assembly, the one of them now with God: which was; that if a king of *England* should be expelled his kingdom, and some particular subjects should follow him in flight or exile in foreign parts, and any of them there should conspire his death, upon his recovery of his kingdom, such a subject might by the law of *England* be proceeded with for treason committed and perpetrated at what time he had no kingdom, and in place where the law did not bind.

That allegiance is in vigour and force where the power of law hath a cessation, appeareth notably in time of wars; for *silent leges inter arma*. And yet the sovereignty and imperial power of the king is so far from being then extinguished or suspended, as contrariwise it is raised and made more absolute; for then he may proceed by his supreme authority and martial law, without observing formalities of the laws of his kingdom. And therefore whosoever speaketh of laws, and the king's power by laws, and the subjects obedience or allegiance to laws, speak but of one half of the crown. For *Bracton*, out of *Justinian*, doth truly define the crown to consist of laws and arms, power civil and martial, with the latter whereof the law doth not intermeddle: so as where it is much spoken, that the subjects of *England* are under one law, and the subjects of *Scotland* are under another law, it is true at *Edinburgh* or *Stirling*, or again in *London* or *York*; but if *Englishmen* and *Scotsmen* meet in an army royal before *Calais*, I hope, then they are under one law. So likewise not only in time of war, but in time of peregrination. If a king of *England* travel or pass through foreign territories, yet the allegiance of his subjects followeth him; as appeareth in that notable case which is reported in *Pluta*, where one of the train of king *Edward I.* as he passed through *France* from the *Holy Land*, imbezeled some silver plate at *Paris*,

(a) [The law here alluded to by lord Bacon is one, by which the emperor *Antoninus Caracalla* communicated the rights of a *Roman* citizen to the whole *Roman* empire. It is noticed in *Justinian's Digest*, lib. 1. tit. 5. l. 17. and in *Novell.* 79. c. 5. An-

toninus Pius and other emperors have been named as authors of the law. But *Heinsius*, who is very full and satisfactory on the point, is clear in opinion, that this extension was first made by *Caracalla*. *Heinsius. Syntagma. Append. lib. 2. c. 15.* EDITOR.]

and jurisdiction was demanded of this crime by the French king's counsel at law, *ratione soli*, and demanded likewise by the officers of king Edward, *ratione personæ*: and after much solemnity, contestation, and interpleading, it was ruled and determined for king Edward, and the party tried and judged before the knight marshal of the king's house, and hanged after the English law, and execution in St. Germain's meadows. And so much for the first proof.

For my second main proof, that is drawn from the true and legal distinction of the king's several capacities; for they that maintain the contrary opinion do in effect destroy the whole force of the king's natural capacity, as if it were drowned and swallowed up by his politic. And therefore I will first prove to your lordships, that his two capacities are in no sort confounded. And secondly, that as his capacity politic worketh so upon his natural person, as it makes it differ from all other the natural persons of his subjects; so *converso*, his natural body worketh so upon his politic, as the corporation of the crown utterly differeth from all other corporations within the realm.

For the first, I will vouch you the very words which I find in that notable case of the duchy, where the question was, whether the grants of king Edward VI. for duchy lands should be avoided in points of nonage. The case, as your lordships know well, is reported by Mr. Plowden as the general resolution of all the judges of England, and the king's learned counsel, *Rouswell* the solicitor only excepted. There I find the said words, *Comment. fol. 215*. 'There is in the king not a body natural alone, nor a body politic alone, but a body natural and politic together: *corpus corporatum in corpore naturali, et corpus naturale in corpore corporato*.' The like I find in the great case of the lord Berkley set down by the same reporter, *Comment. fol. 234*. 'Though there be in the king two bodies, and that those two bodies are conjoined, yet are they by no means confounded the one by the other.'

Now then to see the mutual and reciprocal intercourse, as I may term it, or influence or communication of qualities, that these bodies have the one upon the other. The body politic of the crown induceth the natural person of the king with these perfections; that the king in law shall never be said to be within age; that his blood shall never be corrupted; and that if he were attainted before, the very assumption of the crown purgeth it; that the king shall not take but by matter of record, although he take in his natural capacity as upon a gift in tail; that his body in law shall be said to be as it were immortal; for there is no death of the king in law, but a demise, as it is termed: with many other the like privileges and differences from other natural persons, too long to rehearse, the rather because the question laboureth not in that part. But on the contrary part let us see what operations the king's natural person hath upon his crown and body politic. Of which the chiefest and greatest is, that it causeth the crown to go by descent, which is a thing strange, and contrary to the course of all corporations, which evermore take in succession, and not by descent; for no man can shew me in all the corporations of England, of what nature soever, whether they consist of one person, or of many, or whether they be temporal or ecclesiastical, any one takes to him and his heirs, but all to him and his successors. And therefore here you may see what a weak course that is, to put cases of bishops and parsons, and the like, and to apply them to the crown. For the king takes to him and his heirs in the manner of a natural body, and the word, successors, is but superfluous; and where that is used, that is ever duly placed after the word, heirs, 'the king, his heirs, and successors.'

Again, no man can deny but *uxor et filius sunt nomina naturalia*. A corporation can have no wife, nor a corporation can have no son. How is it then, that it is treason to compass the death of the queen or of the prince? There is no part of the body politic of the crown in either of them, but it is intirely in the king. So likewise we find in the case of the lord Berkley, the question was, whether the statute of 35 Henry VIII. for that part which concerned queen Catharine Par's jointure, were a public act or no, of which the judges ought to take notice, not being pleaded; and judged a public act. So the like question came before your lordship, my lord chancellor, in serjeant Heale's case; whether the statute of 11 Edward III. concerning the intailing of the dukedom of Cornwall to the prince, were a public act or no; and ruled likewise a public act. Why? No man can affirm but these be operations of law, proceeding from the dignity of the natural person of the king; for you shall never find, that another corporation whatsoever of a bishop, or master of a college, or mayor of London, worketh any thing in law upon the wife or son of the bishop or the mayor. And to conclude this point, and withal to come near to the case in question, I will shew you where the natural person of the king hath not only an operation in the case of his wife and children, but likewise in the case of his subjects, which is the very question in hand. As for example, I put this case. Can a Scotsman, who is a subject to the natural person of the king, and not to the crown of England; can a Scotsman, I say, be an enemy by the law to the subjects of England? Or must he not of necessity, if he should invade England, be a rebel and no enemy, not only as to the king, but as to the subject? Or can any letters of mart or reprisal be granted against a Scotsman that shall spoil an Englishman's goods at sea? And certainly this case doth press exceeding near the principal case; for it proveth plainly, that the natural person of the king hath such a communication of qualities with his body politic, as it makes the subjects of either kingdom stand in another degree of privacy one towards the other, than they did before. And so much for the second proof.

For the five acts of parliament which I spoke of, which are concluding to this question.

The first of them is that concerning the banishment of Hugh Spencer in the time of king Edward II. in which act there is contained the charge and accusation whereupon his exile proceeded. One article of which charge is set down in these words: 'Homage and oath of the subject is more by reason of the crown than by reason of the person of the king. So that if the king doth not guide himself by reason in right of the crown, his lieges are bound by their oath to the crown to remove the king.'

By which act doth plainly appear the perilous consequence of this distinction concerning the person of the king and the crown. And yet I do acknowledge justly and ingenuously a great difference between that assertion and this, which is now maintained: for it is one thing to make things distinct, another thing to make them separable, *aliud est distinctio, aliud separatio*; and therefore I assure myself, that those that now use and urge that distinction, do as firmly hold, that the subjection to the king's person and to the crown are inseparable, though distinct, as I do. And it is true that the poison of the opinion and assertion of Spencer is like the poison of a scorpion, more in the tail than in the body: for it is the inference that they make, which is, that the king may be deposed or removed, that is the treason and disloyalty of that opinion. But by your leave, the body is never a whit the more wholesome meat for having such a tail belonging to it. Therefore we see that is *locus lubricus*, an opinion from which a man may easily slide into an absurdity. But upon this act of parliament I will only note one circumstance more, and so leave it, which may add authority unto it in the opinion of the wisest; and that is, that these Spencers were not ancient nobles or great patriots that were charged and prosecuted by upstarts and favourites: for then it might be said, that it was but the action of some flatterers, who use to extol the power of monarchs to be infinite. But it was contrary; a prosecution of those persons being favourites by the nobility; so as the nobility themselves, which seldom do subscribe to the opinion of an infinite power of monarchs, yet even they could not endure, but their blood did rise to hear that opinion, that subjection is owing to the crown rather than to the person of the king.

The second act of parliament, which determined this case, is the act of recognition in the first year of his majesty, wherein you shall find, that in two several places, the one in the preamble, the other in the body of the act, the parliament doth recognize, that these two realms of England and Scotland are under one imperial crown. The parliament doth not say under one monarchy or king, which might refer to the person, but under one imperial crown, which cannot be applied but to the sovereign power of regiment comprehending both kingdoms. And the third act of parliament is the act made in the fourth year of his majesty's reign, for the abolition of hostile laws; wherein your lordships shall find likewise in two places, that the parliament doth acknowledge, that there is an union of these two kingdoms already begun in his majesty's person: so as by the declaration of that act, they have not only one king, but there is an union in inception in the kingdoms themselves.

These two are judgments in parliament by way of declaration of law, against which no man can speak. And certainly these are righteous and true judgments to be relied upon; not only for the authority of them, but for the verity of them; for to any that shall well and deeply weigh the effects of law upon this conjunction, it cannot but appear, that although *partes integrales* of the kingdom, as the philosophers speak, such as the laws, the officers, the parliament, are not yet commixed; yet nevertheless there is but one and the self-same fountain of sovereign power depending upon the ancient submission, whereof I spake in the beginning; and in that sense the crowns and the kingdoms are truly said to be united.

And the force of this truth is such, that a grave and learned gentleman, that defended the contrary opinion, did confess thus far: that in ancient times, when monarchies, as he said, were but heaps of people without any exact form of policy; that then naturalization and communication of privileges did follow the person of the monarch; but otherwise since states were reduced to a more exact form: so as thus far we did consent; but still I differ from him in this, that these more exact forms, wrought by time and custom and laws, are nevertheless still upon the first foundation, and do serve only to perfect and corroborate the force and bond of the first submission, and in no sort to disannul or destroy it.

And therefore with these two acts do I likewise couple the act of 14 Edward III. which hath been alledged of the other side. For by collating of that act with this former two, the truth of that we affirm will the more evidently appear, according unto the rule of reason: *opposita juxta se posita magis elucescunt*. That act of 14 is an act of separation. These two acts formerly recited are acts tending to union. This act is an act that maketh a new law; it is by the words of grant and establish. These two acts declare the common law as it is, being by words of recognition and confession.

And therefore upon the difference of these laws you may substantially ground this position: that the common law of England, upon the adjunction of any kingdom unto the king of England, doth make some degree of union in the crowns and kingdoms themselves; except by a special act of parliament they be dissevered.

Lastly, the fifth act of parliament which I promised, is the act made in the 42 of E. III. cap. 10. which is an express decision of the point in question. The words are, *item*, (upon the petition put into parliament by the commons) that infants born beyond the seas in the feigneries of Calais, and elsewhere within the lands and feigneries that pertain to our sovereign lord the king beyond the seas, be as able and inheritable of their heritage in England, as other infants born within the realm of England, it is accorded that the common law and the statute formerly made be holden.

Upon this act I infer thus much; first, that such as the petition mentioners were naturalized, the practice shews; then if so, it must be either by common law or statute, for so the words report: not by statute, for there is no other statute but 25 E. III. and that extends to the case of birth out of the king's obedience, where the parents are English; ergo it was by the common law, for that only remains. And so by the declaration of this statute at the common law, 'all infants, born within the lands and feigneries (for I give you the very words again) that pertain to our sovereign lord the king, (It is not said, as are the dominions of England) are as able and inheritable of their heritage in England, as other infants born within the realm of England.' What can be more plain? And so I leave statutes and go to precedents; for though the one do bind more, yet the other sometimes doth satisfy more.

For precedents, in the producing and using of that kind of proof, of

all others it behoveth them to be faithfully vouched; for the suppressing or keeping back of a circumstance, may change the case: and therefore I am determined to urge only such precedents, as are without all colour or scruple of exception or objection, even of those objections which I have, to my thinking, fully answered and confuted. This is now, by the providence of God, the fourth time that the line and kings of England have had dominions and seignories united unto them as patrimonies, and by descent of blood; four unions, I say, there have been, inclusive with this last. The first was of Normandy, in the person of William, commonly called the Conqueror. The second was of Gascoigne, and Guienne, and Anjou, in the person of king Henry II. in his person, I say, though by several titles. The third was of the crown of France, in the person of king Edward III. And the fourth of the kingdom of Scotland, in his majesty. Of these I will set aside such as by any cavillation can be excepted unto. First, I will set aside Normandy; because it will be said, that the difference of countries accruing by conquest, from countries annexed by descent, in matter of communication of privileges, holdeth both ways, as well of the part of the conquering kingdom, as the conquered; and therefore that although Normandy was not a conquest of England, yet England was a conquest of Normandy, and so a communication of privileges between them. Again, set aside France; for that it will be said that although the king had a title in blood and by descent, yet that title was executed and recovered by arms, so as it is a mixt title of conquest and descent, and therefore the precedent not so clear.

There remains then Gascoigne and Anjou, and that precedent likewise I will reduce and abridge to a time, to avoid all question. For it will be said of them also, that after they were lost and recovered in ore gladii, that the ancient title of blood was extinct; and that the king was in upon his new title by conquest. And Mr. Walter hath found a book-case in 13 H. VI. abridged by Mr. Fitz-Herbert, in title of *Protection, placito* 56. where a protection was cast, *quia profecturus in Gasconiam* with the earl of Huntingdon, and challenged because it was not a voyage royal; and the justices thereupon required the sight of the commission, which was brought before them, and purported power to pardon felonies and treason, power to coin money, and power to conquer them that resist: whereby Mr. Walter, finding the word *conquest*, collected that the king's title at that time was reputed to be by conquest. Wherein I may not omit to give obiter that answer which law and truth provide, namely, that when any king obtaineth by war a country whereunto he hath right by birth, that he is ever in upon his ancient right, not upon his purchase by conquest; and the reason is, that there is as well a judgment and recovery by war and arms, as by law and course of justice. For war is a tribunal-seat, wherein God giveth the judgment, and the trial is by battle or duel, as in the case of trial of private right: and then it follows, that whosoever cometh in by eviction, comes in his remitter: so as there will be no difference in countries whereof the right cometh by descent, whether the possession be obtained peaceably or by war. But yet nevertheless, because I will utterly take away all manner of evasion and subterfuge, I will yet set apart that part of time, in and during the which the subjects of Gascoigne and Guienne might be thought to be subdued by a re-conquest. And therefore I will not meddle with the prior of Shelles's case, though it be an excellent case; because it was in the time of 27 E. III. neither will I meddle with any cases, records, or precedents, in the time of king H. V. or king H. VI. for the same reason; but will hold myself to a portion of time from the first uniting of these provinces in the time of king H. II. until the time of king John, at what time those provinces were lost; and from that time again unto the seventeenth year of the reign of king E. II. at what time the statute of *prærogativa regis* was made, which altered the law in the point in hand.

That both in these times the subjects of Gascoigne, and Guienne, and Anjou, were naturalized for inheritance in England by the laws of England, I shall manifestly prove; and the proof proceeds, as to the former time, which is our case, in a very high degree *à minore ad majus*, and as we say, *à multo fortiori*. For if this privilege of naturalization remained unto them when the countries were lost, and became subjects in possession to another king, much more did they enjoy it as long as they continued under the king's subjection.

Therefore to open the state of this point. After these provinces were, through the perturbations of the state in the unfortunate time of king John, lost and severed, the principal persons which did adhere unto the French, were attainted of treason, and their escheats here in England taken and seized. But the people, that could not resist the tempest when their heads and leaders were revolted, continued inheritable to their possessions in England; and reciprocally the people of England inherited and succeeded to their possessions in Gascoigne, and were both accounted *ad fidem utriusque regis*, until the statute of *prærogativa regis*; wherein the wisdom and justice of the law of England is highly to be commended. For of this law there are two grounds of reason, the one of equity, the other of policy. That of equity was, because the common people were in no fault, but, as the scripture saith in a like case, *quid fecerunt oves iste?* It was the cowardise and disloyalty of their governors that deserved punishment, but what had these sheep done? And therefore to have punished them, and deprived them of their lands and fortunes, had been unjust. That of policy was, because if the law had forthwith, upon the loss of the countries by an accident of time, pronounced the people for aliens, it had been a kind of accession of their right, and a disclaimer in them, and so a greater difficulty to recover them. And therefore we see the statute, which altered the law in this point, was made in the time of a weak king, that, as it seemed, despaired ever to recover his right, and therefore thought better to have a little present profit by escheats, than the continuance of his claim, and the countenance of his right, by the admitting of them to enjoy their inheritance as they did before.

The state therefore of this point being thus opened, it resteth to prove our assertion, that they were naturalized; for the clearing whereof I shall need but to read the authorities, they be so direct and pregnant. The

first is the very text of the statute of *prærogativa regis*. *Rex habebit effectus de terris Normannorum, cujusunque feodi fuerint, salvo servitio, quod pertinet ad capitales dominos feodi illius: et hoc similiter intelligendum est, si aliqua hæreditas descendat alicui nato in partibus transmarinis, et cujus antecessores fuerunt ad fidem regis Franciæ, ut tempore regis Johannis, et non ad fidem regis Angliæ, sicut contigit de baronia Monumetæ, &c.*

By which statute it appears plainly, that before the time of king John there was no colour of any escheat, because they were the king's subjects in possession, as Scotland now is; but only it determines the law from that time forward.

This statute, if it had in it any obscurity, it is taken away by two lights; the one placed before it, and the other placed after it; both authors of great credit, the one for ancient, the other for late times.

The former is Bracton, in his *cap. de exceptionibus*, lib. 5. fol. 427. and his words are these: *est etiam et alia exceptio, quæ tenenti competit ex persona petentis, propter defectum nationis, quæ dilatoria est, et non perimit actionem, ut si quis alienigena, qui fuerit ad fidem regis Franciæ, et actionem instituat versus aliquem, qui fuerit ad fidem regis Angliæ, tali non respondeatur, saltem donec terræ fuerint communes*. By these words it appeareth, that after the loss of the provinces beyond the seas, the naturalization of the subjects of those provinces was in no sort extinguished, but only was in suspense during the time of war, and no longer; for he saith plainly, that the exception, which we call plea, to the person of an alien, was not peremptory, but only dilatory; that is to say, during the time of war, and until there were peace concluded, which he terms by these words, *donec terræ fuerint communes*: which, though the phrase seem somewhat obscure, is expounded by Bracton himself in his fourth book, fol. 297. to be of peace made and concluded, whereby the inhabitants of England and those provinces might enjoy the profits and fruits of their lands in either place communiter, that is, respectively, or as well the one as the other. So as it is clear they were no aliens in right, but only interrupted and debarred of suits in the king's courts in time of war.

The authority after the statute is that of Mr. Stamford, the best expositor of a statute that hath been in our law; a man of reverend judgment and excellent order in his writings. His words are in his exposition upon the branch of the statute which we read before. 'By this branch it should appear, that at this time men of Normandy, Gascoigne, Guienne, Anjou, and Britain, were inheritable within this realm, as well as Englishmen; because that they were sometimes subjects to the kings of England, and under their dominion, until king John's time, as is aforesaid: and yet after his time, those men, saving such whose lands were taken away for treason, were still inheritable within this realm till the making of this statute; and in the time of peace between the two kings of England and France, they were answerable within this realm, if they had brought any action for their lands and tenements.'

So as by these three authorities, every one so plainly pursuing the other, we conclude that the subjects of Gascoigne, Guienne, Anjou, and the rest, from their first union by descent, until the making of the statute of *prærogativa regis*, were inheritable in England, and to be answered in the king's courts in all actions, except it were in time of war. Nay more, which is *de abundanti*, that when the provinces were lost, and disannexed, and that the king was but king *de jure* over them, and not *de facto*, yet nevertheless the privilege of naturalization continued.

There resteth yet one objection, rather plausible to a popular understanding than any ways forcible in law or learning, which is a difference taken between the kingdom of Scotland and these duchies; for that the one is a kingdom, and the other was not so; and therefore that those provinces, being of an inferior nature, did acknowledge our laws, and seals, and parliament, which the kingdom of Scotland doth not.

This difference was well given over by Mr. Walter; for it is plain that a kingdom and absolute dukedom, or any other sovereign estate, do differ *honore*, and not *potestate*: for divers duchies and countries, that are now, were sometimes kingdoms; and divers kingdoms, that are now, were sometimes duchies, or of other inferior stile: wherein we need not travel abroad, since we have in our own state so notorious an instance of the country of Ireland, whereof king H. VIII. of late time was the first that writ himself king, the former stile being lord of Ireland, and no more; and yet kings had the same authority before, that they have had since, and the same nation the same marks of a sovereign state, as their parliaments, their arms, their coins, as they now have: so as this is too superficial an allegation to labour upon.

And if any do conceive that Gascoigne and Guienne were governed by the laws of England: first, that cannot be in reason; for it is a true ground, that whosoever any prince's title unto any country is by law, he can never change the laws, for that they create his title: and therefore no doubt those duchies retained their own laws; which if they did, then they could not be subject to the laws of England. And next, again, the fact or practice was otherwise, as appeareth by all consent of story and record: for those duchies continued governed by the civil law, their trials by witnesses, and not by jury, their lands testamentary, and the like.

Now for the colours that some have endeavoured to give, that they should have been subordinate to the government of England; they were partly weak, and partly such as make strongly against them: for as to that, that writs of *habeas corpus* under the great seal of England have gone to Gascoigne, it is no manner of proof; for that the king's writs, which are mandatory, and not writs of ordinary justice, may go to his subjects into any foreign parts whatsoever, and under what seal it pleaseth him to use. And as to that, that some acts of parliament have been cited, wherein the parliaments of England have taken upon them to order matters of Gascoigne; if those statutes be well looked into, nothing doth more plainly convince the contrary; for they intermeddle with nothing but that that concerneth either the English subjects personally, or the territories of England locally, and never the subjects of Gascoigne. For look upon the statute of 27 E. III. cap. 5. there it is said, that there shall be no forestalling of wines. But by whom? Only by English merchants; not a word of the subjects of Gascoigne; and yet no doubt they might be

offenders in the same kind. So in the sixth chapter it is said, that all merchants *Gascoignes* may safely bring wines into what part it shall please them. Here now are the persons of *Gascoignes*. But then the place whither? Into the realm of *England*. And in the seventh chapter, that erects the ports of *Bordeaux* and *Bayonne* for the staple towns of wine, the statute ordains, 'that if any,' but who? 'English merchant, or his servants, shall buy or bargain other where, his body shall be arrested by the steward of *Gascoigne*, or the constable of *Bordeaux*.' True, for the officers of *England* could not catch him in *Gascoigne*. But what shall become of him, shall he be proceeded with within *Gascoigne*? No, but he shall be sent over into *England* into the *Tower of London*.

And this doth notably disclose the reason of that custom which some have sought to wrest the other way: that custom, I say, whereof a form doth yet remain, that in every parliament the king doth appoint certain committees in the upper-house to receive the petitions of *Normandy*,

Lord Coke's report of Calvin's case. From the 7th part of his Reports.

[The following report is printed from serjeant Wilson's edition of lord Coke's Reports. All the references not in the body of the report are by Mr. Chilton and the editors of the editions since the one by him. The case is dated by lord Coke, Trin. 6. Jam. 1.]

JAMES, by the grace of God of *England, Scotland, France, and Ireland*, king, defender of the faith, &c. to the sheriff of *Middlesex*, greeting: *Robert Calvin*, gent. hath complained to us, that *Richard Smith*, and *Nicholas Smith*, unjustly, and without judgment, have disseised him of his freehold in *Haggard*, otherwise *Haggerston*, otherwise *Aggerston*, in the parish of *St. Leonard*, in *Shoreditch*, within 30 years now last past; and therefore we command you, that if the said *Robert* shall secure you to prosecute his claim, then that you cause the said tenement to be resealed with the chattels, which within it were taken, and the said tenement with the chattels, to be in peace until *Thursday* next after 15 days of *St. Martin* next coming; and in the mean time, cause 12 free and lawful men of that neighbourhood to view the said tenement, and the names of them to be inbreviated; and summon them by good summoners, that they be then before us wherever we shall then be in *England*, ready thereof to make recognition; and put by sureties, and safe pledges, the aforesaid *Richard* and *Nicholas* or their bailiffs (if they cannot be found,) that they be then there, to hear the recognition; and have there the summoners, the names of the pledges, and this writ. Witness our self at *Westminster*, the 3d day of *November*, in the fifth year of our reign of *England, France, and Ireland*, and of *Scotland* the one and fortieth.

For 40s. paid in the hanger,

Kindesley.

THE assise cometh to recognize, if *Rich. Smith*, and *Nich. Smith*, unjustly, and without judgment, did disseise *Rob. Calvin*, gent. of his freehold in *Haggard*, otherwise *Haggerston*, otherwise *Aggerston*, in the parish of *St. Leonard* in *Shoreditch*, within thirty years now last past: and whereupon, the said *Robert*, who is within the age of twenty-one years, by *John Parkinson* and *William Parkinson*, his guardians, by the court of the said king here to this being jointly and severally specially admitted, complaineth; that they disseised him of one messuage with the appurtenances,

&c. And the said *Richard* and *Nicholas*, by *William Edwards*, their attorney, come and say, that the said *Robert* ought not to be answered to his writ aforesaid, because they say, that the said *Robert* is an alien, born on the 5th day of *November*, in the 3d year of the reign of the K. that now is, of *England, France, and Ireland*, and of *Scotland* the thirty-ninth, at *Edinburgh*, within his kingdom of *Scotland*, aforesaid, and within the allegiance of the said lord the king of the kingdom of *Scotland*, and out of the allegiance of the said lord the king of his kingdom of *England*; and at the time of the birth of the said *Robert Calvin*, and long before, and continually afterwards, the aforesaid kingdom of *Scotland*, by the proper rights, laws, and statutes of the same kingdom, and not by the rights, laws, or statutes of this kingdom of *England*, was and yet is ruled and governed. And this he is ready to verify, and thereupon prayeth judgment, if the said *Robert*, to his said writ aforesaid, ought to be answered, &c. And the aforesaid *Robert Calvin* saith, that the aforesaid plea, by the aforesaid *Richard* and *Nicholas* above pleaded, is insufficient in law, to bar him the said *Robert* from having an answer to his writ aforesaid; and that the said *Robert*, to the said plea in manner and form aforesaid pleaded, needeth not, nor by the law of the land is bound to answer; and this he is ready to verify, and hereof prayeth judgment; and that the said *Richard* and *Nicholas*, to the aforesaid writ of the said *Robert*, may answer.

And the said *Richard* and *Nicholas*, forasmuch as they have above alledged sufficient matter in law to bar him the said *Robert* from having an answer to his said writ, which they are ready to verify; which matter the aforesaid *Robert* doth not gainsay, nor to the same doth in any ways answer, but the said averment altogether refuseth to admit as before; pray judgment, if the aforesaid *Robert* ought to be answered to his said writ, &c. And because the court of the lord the king here, are not yet advised of giving their judgment of and upon the premises, day thereof is given to the parties aforesaid; before the lord the king at *Westminster*, until *Monday* next after 8 days of *St. Hilary*, to hear their judgment thereof, because the court of the lord the king here thereof are not yet, &c. And the assise aforesaid remains to be taken before the said lord the king, until the same *Monday* there, &c. And the sheriff to distrain the recognitors of the assise aforesaid: and in the interim to cause a view, &c. At which day, before the lord the king at *Westminster*, come as well the aforesaid *R. Calvin*, by his guardians aforesaid, as the aforesaid *Rich. Smith* and *Nic. Smith*, by their attorney aforesaid; and because the court of the lord the king here of giving their judgment of and upon the premises is not yet advised, day thereof is

given to the parties aforesaid before the lord the king at *Westminster*, until *Monday* next after the morrow of the *Ascension* of our Lord, to hear their judgment; because the court of the lord the king here are not yet, &c. And the assise aforesaid remains further to be taken, until the same *Monday* there, &c. and the sheriff as before to distrain the recognitors of the assise aforesaid, and in the interim to cause a view, &c. At which day, before the lord the king at *Westminster*, come as well the aforesaid *Robert Calvin* by his guardians aforesaid, as the aforesaid *Richard Smith* and *Nicholas Smith*, by their attorney aforesaid, &c. and because the court of the lord the king here, &c.

Guienne, and the rest; which, as by the former statute doth appear, could not be for the ordering of the governments there, but for the liberties and good usage of the subjects of those parts when they came hither; or *vice versa*, for the restraining of the abuses and misdemeanors of our subjects when they went thither.

Wherefore I am now at an end. For us to speak of the mischiefs, I hold it not fit for this place, lest we should seem to bend the laws to policy, and not to take them in their true and natural sense. It is enough that every man knows, that it is true of these two kingdoms, which a good father said of the churches of *Christ*: *si inseparabiles insuperabiles*. Some things I may have forgot, and some things perhaps I may forget willingly; for I will not press any opinion or declaration of late time which may prejudice the liberty of this debate; but *ex dictis, et ex non dictis*, upon the whole matter I pray judgement for the plaintiff.

THE question of this case as to matter in law was, whether *Robert Calvin* the plaintiff (being born in *Scotland* since the crown of *England* descended to his majesty) be an alien born, and consequently disabled to bring any real or personal (a) action for any lands within the realm of *England*. After this case had been argued in the court of *King's Bench*, at the bar, by the counsel learned of either party, the judges of that court, upon conference and consideration of the weight and importance thereof, adjourned the same (according to the ancient and ordinary course and order of the law) into the (b) *Exchequer-Chamber*, to be argued openly there; first by the counsel learned of either party, and then by all the judges of *England*; where afterwards the case was argued by *Bacon* solicitor general, on the part of the plaintiff, and by *Laur. Hyde*, for the defendant; and afterward by *Hobart* attorney general, for the plaintiff, and by serjeant *Hutton*, for the defendant; and in *Easter* term last, the case was argued by *Heron*, puisne baron of the *Exchequer*, and *Foster*, puisne judge of the court of *Common Pleas*; and on the second day appointed for this case, by *Crook*, puisne judge of the *King's Bench*, and *Altham*, baron of the *Exchequer*; the third day by *Snigge*, baron of the *Exchequer*, and *Williams*, one of the judges of the *King's Bench*; the fourth day by *Daniel*, one of the judges of the court of *Common Pleas*, and by *Yalverton*, one of the judges of the *King's Bench*; and in *Trinity* term following, by *Warburton*, one of the judges of the *Common Pleas*, and *Fenner*, one of the judges of the *King's Bench*; and after by *Walmesley*, one of the judges of the *Common Pleas*, and *Tanfield*, chief baron; and at two several days in the same term, *Coke*, chief justice of the *Common Pleas*, *Fleming*, chief justice of the *King's Bench*, and sir *Thomas Egerton*, lord *Ellesmere*, lord chancellor of *England*, argued the case (the like plea in disability of *Robert Calvin*'s person being pleaded *mutatis mutandis* in the *Chancery* in a suit there for evidence concerning lands of inheritance, and by the lord chancellor adjourned also into the *Exchequer-Chamber*, to the end that one rule might over-rule both the said cases.) And first (for that I intend to make as summary a report as I can) I will at the first set down such arguments and objections as were made and drawn out of this short record against the plaintiff, by those that argued for the defendants. It was observed, that in this plea there were four nouns, *quatuor nomina*, which were called, *nomina operativa*, because from them all the said arguments and objections on the part of the defendants were drawn; that is to say, 1. *Ligeantia* (which is twice repeated in the plea, for it is said, *infra ligeantiam domini regis regni sui Scot'*, & *extra ligeantiam domini regis regni sui Angl'*.) 2. *Regnum* (which also appeareth to be twice mentioned, *viz. regnum Angl'*, and *regnum Scot'*.) 3. *Leges* (which are twice alledged, *viz. leges Angl'*, and *leges Scot'*, two several and distinct laws.) 4. *Alienigena* (which is the conclusion of all, *viz. that Robert Calvin is alienigena*).

1. *Ligeantia*. By the first it appeareth, that the defendants do make two ligeances, one of *England*, and another of *Scotland*, and from these several ligeances two arguments were framed, which briefly may be concluded thus. 1. Whosoever is born *infra ligeantiam*, within the ligeance of king *James* of his kingdom of *Scotland*, is *alienigena*, an alien born, as to the kingdom of *England*; but *Robert Calvin* was born at *Edinburgh*, within the ligeance of the king of his kingdom of *Scotland*; therefore *Robert Calvin* is *alienigena*, an alien born, as to the kingdom of *England*. 2. Whosoever is born *extra ligeantiam*, out of the ligeance of king *James* of his kingdom of *England*, is an alien as to the kingdom of *England*; but the plaintiff was born out of the ligeance of the king of his kingdom of *England*; therefore the plaintiff is an alien, &c. Both these arguments are drawn from the very words of the plea, *viz. quod prae'* *Robertus est alienigena, natus 5 Nov. anno regni domini regis nunc Angl' &c. tertio apud Edinburgh infra regnum Scot', ac infra ligeantiam dicti domini regis dicti regni sui Scot', ac extra ligeantiam dicti domini regis regni sui Angl'*.

1. *Ligeantia*. By the first it appeareth, that the defendants do make two ligeances, one of *England*, and another of *Scotland*, and from these several ligeances two arguments were framed, which briefly may be concluded thus. 1. Whosoever is born *infra ligeantiam*, within the ligeance of king *James* of his kingdom of *Scotland*, is *alienigena*, an alien born, as to the kingdom of *England*; but *Robert Calvin* was born at *Edinburgh*, within the ligeance of the king of his kingdom of *Scotland*; therefore *Robert Calvin* is *alienigena*, an alien born, as to the kingdom of *England*. 2. Whosoever is born *extra ligeantiam*, out of the ligeance of king *James* of his kingdom of *England*, is an alien as to the kingdom of *England*; but the plaintiff was born out of the ligeance of the king of his kingdom of *England*; therefore the plaintiff is an alien, &c. Both these arguments are drawn from the very words of the plea, *viz. quod prae'* *Robertus est alienigena, natus 5 Nov. anno regni domini regis nunc Angl' &c. tertio apud Edinburgh infra regnum Scot', ac infra ligeantiam dicti domini regis dicti regni sui Scot', ac extra ligeantiam dicti domini regis regni sui Angl'*.

Vid. Dy. 304. 2. Jo. 10. Faugb. 286. 279. 301. 1. Levi 59. *Plowden's case of the Dutchy*, *Ellis's case of the postnati*, *Bacon on government*. 21. p. 26. *Arwood's superiority*, 304. *Salm.* 411. 422. *Skinn.* 134. 172. 198. 335. 442.

(a) 1. *Bull.* 134. 2. *Id.* 398. *Owen* 45. *Co. Lit.* 129. b. 1 and 25. *Moor* 431. 1. *Keb.* 266. *Cr. El.* 142. 683. *Cro. Car.* 9. 4. *Inst.* 152.

(b) 2. *Bull.* 146.

2. *Regna.*

2. *Regna*. From the several kingdoms, viz. *regnum Angl'* and *regnum Scot'*, three arguments were drawn. 1. *Quando (a) duo jura (imo dua regna) concurrunt in una persona, æquum est ac si essent in diversis*; but in the king's person there concur two distinct and several kingdoms; therefore it is as if they were in divers persons, and consequently the plaintiff is an alien, as all the *antenati* are, for that they were born under the ligeance of another king. 2. Whatsoever is due to the king's several politic capacities of the several kingdoms is several and divided; but ligeance of each nation is due to the king's several politic capacities of the several kingdoms; ergo, the ligeance of each nation is several and divided, and consequently the plaintiff is an alien, for that they that are born under several ligeances are aliens one to another. 3. Where the king hath several kingdoms by several titles and descents, there also are the ligeances several; but the king hath these two kingdoms by several titles and descents; therefore the ligeances are several. These three arguments are collected also from the words of the plea before remembered.

3. *Leges*. From the several and distinct laws of either kingdom, they did reason thus. 1. Every subject, that is born out of the extent and reach of the laws of *England*, cannot by judgment of those laws be a natural subject to the king, in respect of his kingdom of *England*; but the plaintiff was born at *Edinburgh*, out of the extent and reach of the laws of *England*; therefore the plaintiff, by the judgment of the laws of *England*, cannot be a natural subject to the king, as of his kingdom of *England*.

2. That subject, that is not at the time and in the place of his birth inheritable to the laws of *England*, cannot be inheritable or partaker of the benefits and privileges given by the laws of *England*; but the plaintiff at the time, and in the place of his birth, was not inheritable to the laws of *England*, but only to the laws of *Scotland*; therefore he is not inheritable or to be partaker of the benefits or privileges of the laws of *England*.

3. Whatsoever appeareth to be out of the jurisdiction of the laws of *England*, cannot be tried by the same laws; but the plaintiff's birth at *Edinburgh* is out of the jurisdiction of the laws of *England*; therefore the same cannot be tried by the laws of *England*. Which three arguments were drawn from these words of the plea, viz. *quodque tempore natiuitatis præd' Roberti Calvin, ac diu antea, & continuè postea, præd' regnum Scot' per jura, leges & statuta ejusdem regni propria, & non per jura, leges, seu statuta hujus regni Angl' regulat' & gubernat' fuit, & adhuc est.*

4. *Alienigena*. From this word *alienigena* they argued thus: every subject that is *alien' gentis* (i. e.) *alien' ligeant'*, *est alienigena*; but such a one is the plaintiff; therefore, &c.

And to these nine arguments all that was spoken learnedly and at large by those that argued against the plaintiff may be reduced.

But it was resolved by the lord chancellor and twelve judges, viz. the two chief justices, the chief baron, justice *Fenner*, *Warburton*, *Yelverton*, *Daniel*, *Williams*, baron *Snigge*, baron *Altham*, justice *Crooke*, and baron *Heron*, that the plaintiff was no alien, and consequently that he ought to be answered in this assise by the defendants.

This case was as elaborately, substantially, and judicially argued by the lord chancellor, and by my brethren the judges, as I ever read or heard of any; and so in mine opinion the weight and consequence of the cause, both in *presenti* & *perpetuis futuris temporibus* justly deserved; for though it was one of the shortest and least that ever we argued in this court, yet was it the longest and weightiest that ever was argued in any court, the shortest in syllables, and the longest in substance; the least for the value (and yet not tending to the right of that least) but the weightiest for the consequence, both for the present, and for all posterity. And therefore it was said, that those that had written *de fossilibus* did observe, that gold, hidden in the bowels of the earth, was in respect of the mass of the whole earth, *parvum in magno*; but of this short plea it might be truly said (which is more strange) that here was *magnum in parvo*.

And in the arguments of those that argued for the pl. I specially noted, that albeit they spake according to their own heart, yet they spake not out of their own head and invention: wherein they followed the counsel given in God's book, *interroga pristinam generationem* (for out of the old fields must come the new corn) & *diligenter investiga-*

pturum memoriam, and diligently search out the judgments of our forefathers, and that for divers reasons. First, on our own part, *besterni enim sumus & ignoramus, & vita nostra sicut umbra super terram*; for we are but of yesterday, (and therefore had need of the wisdom of those that were before us) and had been ignorant (if we had not received light and knowledge from our forefathers) and our days upon the earth are but as a shadow, in respect of the old ancient days and times past, wherein the laws have been by the wisdom of the most excellent men, in many successions of ages, by long and continual experience (the trial of right and truth) fined and refined, which no one man, (being of so short a time) albeit he had in his head the wisdom of all the men in the world, in any one age could

ever have effected or attained unto. And therefore it is *optima regula, qua nulla est verior aut firmiter in jure, neminem oportet esse sapienterem legibus*; no man ought to take upon him to be wiser than the laws. Secondly, in respect of our forefathers. *Ipsi* (saith the text) *docerunt te, & loquentur tibi, & ex corde suo proferunt eloquia*, they shall teach thee, and tell thee, and shall utter the words of their heart, without all equivocation or mental reservation; they (I say) that cannot be daunted with fear of any power above them, nor be dazzled with the applause of the popular about them, nor fretted with any discontentment (the matter of opposition and contradiction) within them, but shall speak the words of their heart, without all affection or infection whatsoever.

Also in their arguments of this cause concerning an alien, they told no strange histories, cited no foreign laws, produced no alien precedents; and that for two causes: the one, for that the laws of *England* are so copious in this point, as, God willing, by the report of this case shall appear; the other, lest their arguments, concerning an alien born, should

become foreign, strange, and an alien to the state of the question, which, being *questio juris* concerning freehold and inheritance in *England*, is only to be decided by the laws of this realm. And albeit I concurred with those that adjudged the plaintiff to be no alien, yet do I find a mere stranger in this case, such a one as the eye of the law (our books and book-cases) never saw, as the ears of the law (our reporters) never heard of, nor the mouth of the law (for *judex est lex loquens*) the judges our forefathers of the law never tasted: I say, such a one, as the stomach of the law, our exquisite and perfect records of pleadings, entries, and judgments (that make equal and true distribution of all cases in question) never digested. In a word, this little plea is a great stranger to the laws of *England*, as shall manifestly appear by the resolution of this case.

And now that I have taken upon me to make a report of their arguments, I ought to do the same as truly, fully, and sincerely as possibly I can; howbeit, seeing that almost every judge had in the course of his argument a peculiar method, and I must only hold myself to one, I shall give no just offence to any, if I challenge that which of right is due to every reporter, that is, to reduce the sum and effect of all to such a method, as, upon consideration had of all the arguments, the reporter himself thinketh to be fittest and clearest for the right understanding of the true reasons and causes of the judgment and resolution of the case in question.

In this case five things did fall into consideration. 1. *Ligeantia*. 2. *Leges*. 3. *Regna*. 4. *Alienigena*. 5. What legal inconveniences would ensue on either side.

1. Concerning ligeance: 1. It was resolved what ligeance was. 2. How many kinds of ligeances there were. 3. Where ligeance was due. 4. To whom it was due. And last, how it was due.

2. For the laws: 1. That ligeance or obedience of the subject to the sovereign is due by the law of nature. 2. That this law of nature is part of the laws of *England*. 3. That the law of nature was before any judicial or municipal law in the world. 4. That the law of nature is immutable, and cannot be changed.

3. As touching the kingdoms: how far forth by the act of law the union is already made, and wherein the kingdoms do yet remain separate and divided.

4. Of *alienigena*, an alien born: 1. What an alien born is in law. 2. The division and diversity of aliens. 3. Incidents to every alien. 4. Authorities in law. 5. Demonstrative conclusions upon the premises, that the plaintiff can be no alien.

5. Upon due consideration had of the consequent of this case: what inconveniences legal should follow on either party.

And these several parts I will in this report pursue in such order as they have been propounded; and first *de ligeantia*.

1. (b) Ligeance is a true and faithful obedience of the subject due to his sovereign. This ligeance and obedience is an incident inseparable to every subject: for as soon as he is born, he oweth by birth-right ligeance and obedience to his sovereign. *Ligeantia est vinculum fidei*: and *ligeantia est quasi legis essentia*. *Ligeantia est ligamentum, quasi ligatio mentium*; quia sicut ligamentum est connexio articularum & juncturarum, &c. As the ligatures or strings do knit together the joints of all the parts of the body, so doth ligeance join together the sovereign and all his subjects, *quasi uno ligamine*. *Glanville*, who wrote in the reign of *H. 2. lib. 9. cap. 4.* speaking of the connexion which ought to be between the lord and tenant that holdeth by homage, saith, that *mutua debet esse domini & fidelitatis connexio, ita quod quantum debet domino ex homagio, tantum illi debet dominus ex dominio, præter solam reverentiam*, and the lord (saith he) ought to defend his tenant. But between the sovereign and the subject there is without comparison a higher and greater connexion; for as the subject oweth to the king his true and faithful ligeance and obedience, so the sovereign is to govern and protect his subjects, *regere & protegere subditos suos*; so as between the sovereign and subject there is *duplex & reciprocum ligamen*; quia sicut subditus regi tenetur ad obedientiam, ita rex subdito tenetur ad protectionem: merito igitur ligeantia dicitur a ligando, quia continet in se duplex ligamen. And therefore it is holden in 20 *H. 7. 8. a.* that there is a liege or ligeance between the king and the subject. And *Portescue*, cap. 13. rex (c) ad tutelam legis corporum & bonorum subditorum erectus est. And in the acts of parliament of 10 *R. 2. cap. 5.* and 11 *R. 2. cap. 1. 14 H. 8. cap. 2. &c.* subjects are called liege people; and in the acts of parliament in 34 *H. 8. cap. 1.* and 35 *H. 8. cap. 3. &c.* the king is called the liege lord of his subjects. And with this agreeeth *M. Skeene* in his book *de expositione verborum*, (which book was cited by one of the judges which argued against the plaintiff) ligeance is the mutual bond and obligation between the king and his subjects, whereby subjects are called his liege subjects, because they are bound to obey and serve him; and he is called their liege lord, because he should maintain and defend them. Whereby it appeareth, that in this point the law of *England* and of *Scotland* is all one. Therefore it is truly said, that *protectio trahit subjectionem, & subjectio protectionem*. And hereby it plainly appeareth, that ligeance doth not begin by the oath in the leet; for many men owe true ligeance that never were sworn in a leet, and the swearing in a leet maketh no (d) denization, as the book is adjudged in 14 *H. 4. fol. 19. b.* This word ligeance is well expressed by divers several names or *synonyma* which we find in our books. Sometimes it is called the obedience or obeysance of the subject to the king, *obedientia regi*, 9 *E. 4. 7. b. 9 E. 4. 6. (e) 2 R. 3. 2. a.* in the book of Entries, *ejectionis firm'* 7. 14 *H. 8. cap. 2. 22 H. 8. cap. 8. &c.* Sometimes he is called a natural liege man that is born under the power of the king, *sub potestate regis*, 4 *H. 3. (f) tit. Dower. Vide the stat. of 11 E. 3. c. 2.* Sometimes ligeance is called faith, *fides*, *ad fidem regis*, &c. *Bracton*, who wrote in the reign of *H. 3. lib. 5. tractat' de exception'*, cap. 24. fol. 427. *Est etiam alia exceptio que competit ex persona querentis, propter defectum nationis, ut si quis alieni-*

The method that the reporter doth use.

What things did fall into consideration in this case.

The 1st general part, what ligeance is.

Note.

(a) *Elfenore's* postnati 88. postea Co. lit. 129. *Geothus* lib. 2. fol. 160. *Elfenore's* postnati 13. 14. *Yesh. Cent. 3.*

4 Co. 118. A. *Casely* 209. *Moer* 793. 804. (c) *Cro. Arg.* 64.

(d) *Br. Deniz.* 11. postea

(b) *Bacon's* discourse of laws and government, 2d. part. fo. 46. 47. &c. (e) *Br. Deniz.* 8. (f) 4 *Hen. 3. Fitz. Dow.* 179.

gena qui fuit ad fidem regis Franc', &c. And *Fleta* (which book was made in the reign of *E. 1.*) agreeth therewith; for *l. 6. c. 47. de except' ex omiffione partis*, it is said, *vel dicere potuit, quod nihil iuris clamare poterit tanquam partis, eo quod est ad fidem regis Francie, quia alienigenae repelluntur in Angl' ab agendo, donec fuerint ad fidem reg' Angl'*. Vide *25 E. 3. de natis ultra mare*, faith and ligeance of the king of *England*; and *Litt. lib. 2. cap. Homage*, (a) saving the faith that I owe to our sovereign lord the king; and *Glanv. l. 9. c. 1. salva fide debita dom' regi & heredibus suis*. Sometimes ligeance is called ligealty, *22 Aff. pl. 25*. By all which it evidently appeareth, that they that are born under the obedience, power, faith, ligealty, or ligeance of the king, are natural subjects, and no aliens. So, as seeing now it doth appear what ligeance is, it followeth in order, that we speak of the several kinds of ligeance. But herein we need to be very wary, for this caveat the law giveth, *ubi lex non distinguit, nec nos distinguere debemus*; and certainly *lex non distinguit*, but where *omnia membra dividenda* are to be found out and proved by the law itself.

How many kinds of ligeance there be. 2. There is found in the law 4 kinds of ligeances; the first is, *ligeantia naturalis, absoluta, pura & indefinita*; and this originally is due by nature and birth-right, and is called *alta ligeantia*; and he that oweth this is called *subditus natus*. The second is called *ligeantia acquisita*, not by nature but by acquisition or denization, being called a denizen, or rather donazion, because he is *subditus datus*. The third is *ligeantia localis*, wrought by the law, and that is when an alien that is in amity cometh into *England*, because as long as he is within *England* he is within the king's protection; therefore so long as he is here, he oweth unto the king a local obedience or ligeance, for that the one (as it hath been said) draweth the other. The fourth is a legal obedience, or ligeance which is called legal, because the municipal laws of this realm have prescribed the order and form of it; and this to be done upon oath at the torn or leet.

Ligeantia naturalis. The first, that is, ligeance natural, &c. appeareth by the said acts of parliament, wherein the king is called natural liege lord, and his people natural liege subjects. This also doth appear in the indictments of treason (which of all other things are the most curiously and certainly indicted and penned) for in the indictment of the lord *Dacre*, in *26 H. 8.* it is said, *præd' dominus Dacre debitum fidei & ligeant' sue, quod præfato domino regi naturaliter & de jure impendere debuit, minime curans, &c.* And *Reginald Pool* was indicted in *30 H. 8.* for committing treason contra dom' regem supremum & naturalem dominum suum. And to this end were cited the indictment of *Edward duke of Somerset* in *5 E. 6.* and many others both of ancient and later times. But in the indictment of treason of *John Durbick* in *2 & 3 Phil. & Mar.* it is said, *quod præd' Johannes machinans, &c. prædicit' dominum Philippum & dominam Mariam supremos dominos suos, and omitted (naturales) because king Philip was not his natural liege lord.* And of this point more shall be said when we speak of local obedience.

Ligeantia acquisita. The second is *ligeant' acquisita*, or denization; and *Co. Lit. 129. a.* this in the books and records of the law appeareth to be three-fold. 1. Absolute, as the common denizations be, to them and their heirs, without any limitation or restraint. 2. Limited, as when the king doth grant letters of denization to an alien, and to the heirs (b) males of his body, as it appeareth in *9 E. 4. fol. 7. 8.* in *Baggot's case*; or to an alien for term of his life, as was granted to *J. Reynel*, in *11 H. 6. 3.* It may be granted upon (c) condition, for (d) *cujus est dare, ejus est disponere*, whereof I have seen divers precedents. And this denization of an alien may be effected three manner of ways; by parliament, as it was in *3 H. 6. 55.* in *Dower*; by letters patent, as the usual manner is; and by conquest, as if the king and his subjects should conquer another kingdom or dominion, as well *antennati* as *postnati*, as well they which fought in the field, as they which remained at home, for defence of their country, or employed elsewhere, are all denizens of the kingdom or dominion conquered. Of which point more shall be said hereafter.

Ligeantia localis. 3. Concerning the local obedience it is observable, that as there is a local protection on the king's part, so there is a (e) local ligeance of the subjects part. And this appeareth in *4 Mar. Br. 32. (f) & 3 & 4 Phil. & Mar. Dyer, 144.* *Sherley a Frenchman*, being in amity with the king, came into *England*, and joined with divers subjects of this realm in treason against the king and queen, and the indictment concluded (g) *contra ligeant' sue debitum*; for he owed to the king a local obedience, that is, so long as he was within the king's protection; which local obedience being but momentary and uncertain, is yet strong enough to make a natural subject, for if he hath issue here, that issue is (h) a natural born subject; a fortiori, he that is born under the natural and absolute ligeance of the king (which, as it hath been said, is *alta ligeantia*) as the plaintiff in the case in question was, ought to be a natural born subject; for *localis ligeantia est ligeantia infima & minima, & maxime incerta*. And it is to be observed, that it is *neq' celum, nec solum*, neither the climate nor the soil, but *ligeantia* and *obedientia* that make the subject born; for if enemies should come into the realm, and possess a town or fort, and have issue there, that issue is no subject to the king of *England*, though he be born upon his soil, and under his meridian, for that he was not born under the ligeance of a subject, nor under the protection of the king. And concerning this local obedience, a precedent was cited in *Hilar. 36 Eliz.* when *Stephano Ferrara de Ganno*, and *Emanuel Lewis Tineo*, two Portuguese born, coming into *England* under queen *Elizabeth's* safe conduct, and living here under her protection, joined with doctor *Lopez* in treason within this realm against her majesty; and in this case two points were resolved by the judges. First, that their indictment ought to begin, that they intended treason contra dominum regnum, &c. omitting these words (*naturalem dominum suum*) and ought to conclude contra (i) *ligeant' sue debitum*. But if an (j) alien enemy come to invade this realm, and be taken in war, he cannot be indicted of treason; for the indictment cannot conclude contra *ligeant' sue debitum*, for he

never was in the protection of the king, nor ever owed any manner of ligeance unto him, but malice and enmity, and therefore he shall be put to death by martial law. And so it was in anno *15 H. 7. (1)* in *Perkin Warbeck's case*, who, being an alien born in *Flanders*, feigned himself to be one of the sons of *Edward the fourth*, and invaded this realm with great power, with an intent to take upon him the dignity royal: but being taken in the war, it was resolved by the justices, that he could not be punished by the common law, but before the constable and marshal (who had special commission under the great seal to hear and determine the same according to martial law) he had sentence to be drawn, hanged, and quartered, which was executed accordingly. And this appeareth in the book of *Griffith attorney-general*, by an extract out of the book of *H. bart*, attorney-general to king *H. 7.*

4. Now are we to speak of legal ligeance, which in our books, viz. *7 E. 2. tit. Avowry 211. 4 E. 3. fol. 42. 13 E. 3. tit. Avowry 120, &c.* is called suit royal, because that the ligeance of the subject is only due unto the king. This oath of ligeance appeareth in *Britton*, who wrote in anno *5 E. 1. cap. 29.* (and is yet commonly in use to this day in every leet) and in our books; the effect whereof is: 'You shall swear, that from this day forward, you shall be true and faithful to our sovereign lord king *Jame*, and his heirs, and truth and faith shall bear of life and member, and terrene honour, and you shall neither know nor hear of any ill or damage intended unto him, that you shall not defend. So help you Almighty God.' The substance and effect hereof is as hath been said due by the law of nature, *ex institutione naturæ*, as hereafter shall appear. The form and addition of the oath is, *ex provisione hominis*. In this oath of ligeance five things were observed. 1. That for the time it is indefinite, and without limit, 'from this day forward.' Secondly, two excellent qualities are required, that is, to be 'true and faithful.' 3. To whom, 'to our sovereign lord the king, and his heirs.' (and albeit *Co. Lit. 68. b.* *Britton* doth say, to the king of *England*, that is spoken *prepter excellentiam*, to design the person, and not to confine the ligeance; for a subject doth not swear his ligeance to the king, only as king of *England*, and not to him as king of *Scotland*, or of *Ireland*, &c. but generally to the king.) 4. In what manner; 'and faith and troth shall bear, &c. of life and member,' that is, until the letting out of the last drop of our dearest heart's blood. 5. Where and in what places ought these things to be done, in all places whatsoever; for, 'you shall neither know nor hear of any ill or damage, &c.' that you shall not defend, &c. so as natural ligeance is not circumscribed within any place. It is holden *12 H. 7. 18. b.* that he, that is sworn in the leet, is sworn to the king for his ligeance, that is, to be true and faithful to the king; and if he be once sworn for his ligeance, he shall not be sworn again during his life. And all letters patent of denization be, that the patentee shall behave himself *tantum verus & fidelis ligens domini regis*. And this oath of ligeance at the torn and leet was first instituted by king *Arthur*; for so I read, *inter leges sancti Edwardi regis ante Conquestum, 3 cap. 35. Et quod omnes principes & comites, proceres, milites & liberi homines debent jurare, &c. in Folkemote, & similiter omnes proceres regni, & milites & liberi homines universi totius regni Britann' facere debent in pleno Folkemote fidelitatem domino regi, &c. Hanc legem invenit Arthurus, qui quondam fuit in christum rex Britonum, &c. Hujus legis auctoritate expulsi Arthurus rex Saracenos et inimicos a regno, &c. b. 172. b.* et hujus legis auctoritate Etheldredus rex uno et eodem die per universum regnum Danos occidit. Vide *Lambert inter leges regis Edwardi, &c. fol. 135 & 136.* By this it appeareth, when and from whom this legal ligeance had his first institution within this realm. *Ligeantia* in the case in question is meant and intended of the first kind of ligeance, that is, of ligeance natural, absolute, &c. due by nature and birth-right. But if the plaintiff's father be made a denizen, and purchase lands in *England* to him and his heirs, and die seised, this land shall never descend to the plaintiff; for that the king by his letters patent may make a denizen, but cannot naturalize him to all purposes, as an act of parliament may do; neither can letters patent make any inheritable in this case, that by the common law cannot inherit. And herewith agreeth *36 H. 6. tit. Denizen, Br. 9.*

Homage in our book is two-fold, that is to say, *homagium ligeum*, and that is as much as ligeance, of which *Bracton* speaketh, *l. 2. c. 35. f. 79. Soli regi debet fide dominio seu servitio*, and there is *homagium feudale*, which hath his original by tenure. In *Fit. Nat. Brev. 269.* there is a writ for respiting of this later homage, which is due *ratione feodi seu tenuræ: sciatis quod respectuamus homagium nobis de terr' et tenementis quæ tenentur de nobis in capite debit'*. But *homagium ligeum, i. ligeantia*, is inherent and inseparable, and cannot be respited.

3. Now are we come to (and almost past) the consideration of this circumstance, where natural ligeance should be due: for by that which hath been said, it appeareth, that ligeance, and faith and truth, which are her members and parts, are qualities of the mind and soul of man, and cannot be circumscribed within the predicament of *ubi*; for that were to confound predicaments, and to go about to drive (an absurd and impossible thing) the predicament of quality into the predicament of *ubi*. *Non respondetur ad hanc questionem, ubi est?* To say, *verus et fidelis subditus est; sed ad hanc questionem, qualis est?* *Recte & apte respondetur, verus & fidelis ligens, &c. est.* But yet for the greater illustration of the matter, the point was handled by itself, and that ligeance of the subject was of as great an extent and latitude, as the royal power and protection of the king, *et converso*. It appeareth by the stat. of *11 H. 7. cap. 1. and 2 E. 6. cap. 2.* that the subjects of *England* are bound by their ligeance to go with the king, &c. in his wars, as well within the realm, &c. as without. And therefore we daily see,

(a) *Litt. lib. 2. c. 5. Co. Lit. 64. b.* (b) *9 E. 4. 8.* (c) *Co. Lit. 129. a. 274. b.* (d) *2 Co. 7. b. 4 Inst. 192. 2 Siderf. 73. Hard. 415. Litt. Rep. 128. 1 And. 173. Salk. 411, 412. 4 Mod. 215, 221. Vaugh. 403. Dav. 36.* (e) *Co. Lit. 129. a.* (f) *B. N. C. 487.* (g) *Hob. 271. Co. Lit. 129. a. Dyer 145. pl. 62. Cowly 124. 3 Inst. 11.* (h) *Co. Lit. 8. a. 3 Eliz. Dyer 234. a. b.* (i) *3 Inst. 11. Dy. 145. pl. 62. Cowly 125. Hob. 271. Co. Lit. 129. a.* (j) *3 Inst. 5. 11.*

that when either Ireland, or any other of his majesty's dominions, be infected with invasion or insurrection, the king of England sendeth his subjects out of England, and his subjects out of Scotland also into Ireland, for the withstanding or suppressing of the same, to the end his rebels may feel the swords of either nation. And so may his subjects of Guernsey, Jersey, Isle of Man, &c. be commanded to make their swords good against either rebel or enemy, as occasion shall be offered. Whereas if natural ligeance of the subjects of England should be local, that is, confined within the realm of England or Scotland, &c. then were not they bound to go out of the continent of the realm of England or Scotland, &c. And

the opinion of Thirninge in 7 H. 4. tit. Protect. 100. is thus to be understood, that an English subject is not compellable to go out of the realm without wages, according to the statutes of 1 E. 3. c. 7. 18 E. 3. c. 8. 18 H. 6. c. 19. &c. 7 H. 7. c. 1. 3 H. 8. c. 5. &c. In ann. 25 E. 1. Bigot earl of Norfolk and Suffolk, and earl marshal of England, and Bohun earl of Hereford and high constable of England, did exhibit a petition to the king in

French (which I have seen anciently recorded) on the behalf of the commons of England, concerning how and in what sort they were to be employed in his majesty's wars out of the realm of

England; and the record saith, that, post multas & varias altercationes, it was resolved, they ought to go but in such manner and form as after was declared by the said statutes, which seem to be but declarative of the common law. And this doth plentifully and manifestly appear in our books, being truly and rightly understood. In

3 H. 6. tit. Protection 2. one had the benefit of a protection, for that he was sent into the king's wars in comitiva of the protector; and it appeareth by the record, and by the chronicles also, that this employment was into France; the greatest part thereof then being under the king's actual obedience, so as the subjects of England were employed into France for the

defence and safety thereof: in which case it was observed, that seeing the protector, who was prorex, went, the same was adjudged a voyage royal. 8 H. 6. fol. 16. b. the lord Talbot went with a company of Englishmen into France, then also being for the greatest part under the actual obedience of the king, who had the benefit of their protections allowed unto them. And here were

observed the words of the writ in the Register, fol. 88. where it appeareth that men were employed in the king's wars out of the realm per preceptum nostrum, and the usual words of the writ of protection be in obsequio

nostro. * 32 H. 6. fol. 4. a. it appeareth, that Englishmen were pressed into Guyenne, † 44 E. 3. 12. a. into Gascoyne with the duke of Lancaster, 17 H. 6. tit. Protection, into Gascoyne with the earl of Huntington, steward of Guienne, 11 and 12 H. 4. 7. a. into (a) Ireland, and out of this realm with the duke of Gloucester and the lord Knolles: vide (b) 19 H. 6. 35. b. And it appeareth in 19 Ed. 2. tit. Avowry

224. 26 Ass. 66. 7 H. 4. 19. &c. that there was forinsecum servitium, foreign service, which Bracton, fol. 36. calleth regale servitium; and in Fitz. N. B. 28. that the king may send men to serve him in his wars beyond the sea. But thus much (if it be not in so plain a case too much) shall suffice for this point for the king's power, to command the service of his subjects in his wars out of the realm, whereupon it was concluded, that the ligeance of a natural-born subject was not local, and confined only to England. Now let us see what the law saith in time of peace, concerning the king's protection and power of command, as well without the realm, as within, that his subjects in all places may be protected from violence, and that justice may equally be administered to all his subjects.

In the Register, fol. 25. b. Rex universis & singulis admiralibus, castellanis, custodibus castrorum, villarum, & aliorum fortalitorum prepositis, vicecom' majoribus, custumaris, custodibus portuum, & alior' locor' maritimar' ballivis, ministris, & aliis fidelibus suis, tam in transmarinis quam in cismarinis partibus ad quos, &c. salutem. Sciatis, quod suscepimus in protectionem et defensionem nostram, necnon ad salvam et securam gardiam nostram W. veniendo in regnum nostram Angliam, et potestatem nostram, tam per terram quam per mare cum uno valetto suo, ac res ac bona sua quaecunque ad tractand' cum dilecto nostro & fideli L. pro redemptione prisonarii ipsius L. infra regnum & potestatem nostram pread' per sex menses morando & exinde ad propria redeundo. Et ideo, &c. quod ipsum W. cum valetto, rebus et bonis suis pread' veniendo in regnum & potestatem nostram pread' tam per terram quam per mare ibidem ut pread' est ex causa antedicta morando, & exinde ad propria redeundo, manuteneatis, protegatis, & defendatis; non inferentes eis, &c. seu gravamen. Et si quid eis forisfactum, &c. reformari faciat. In cujus, &c. per sex menses duratur. T. &c. In which writ three things are to be observed. 1. That the king hath fidem & fideles in partibus transmarinis. 2. That he hath protectionem in partibus transmarinis. 3. That he hath potestatem in partibus transmarinis. In the Register, fol. 26. Rex universis & singulis admiralibus, castellanis, custodibus castrorum, villarum, et aliorum fortalitorum prepositis, vicecom' majoribus, custumaris, custodibus portuum, & alior' locor' maritimarum ballivis, ministris, et aliis fidelibus suis, tam in transmarinis quam in cismarinis partibus ad quos, &c. salutem. Sciatis quod suscepimus in protectionem et defensionem nostram, necnon in salvum & securum conductum nostrum I. valetum P. et L. Burgenfium de Lyons obsidum nostrorum, qui de licentia nostra ad partes transmarinas profecturus est, pro finantia magistrorum suorum pread' obtinenda vel deferenda, eundo ad partes preadictas ibidem morando, et exinde in Angliam redeundo. Et ideo vobis mandamus, quod eidem I. eundo ad partes preadictas ibidem morando, et exinde in Angliam redeundo, ut pread' est, in personam bonis, aut rebus suis, non inferatis, seu quantum in vobis est ab aliis inferri permittatis injuriam, molestiam, &c. aut gravamen. Sed cum potius saluum et securum conductum, cum per loca passus, seu districtus vestros transferis, et super hoc requisiti fueritis, suis sumptibus habere faciat. Et si quid eis forisfactum fuerit, &c. reformari faciat. In cujus, &c. per tres annos durat. T. &c. And certainly this was, when Lyons in France (bordering upon Burgundy, an ancient friend to England) was under the actual obedience of king H. 6. For the king commanded fidelibus suis, his faithful magistrates there, that

if any injury were there done, it should be by them reformed and redressed, and that they should protect the party in his person and goods in peace. In the Register, fol. 26. two other writs. Rex omnibus seneschallis, majoribus, juratis, paribus prepositis, ballivis et fidelibus suis in ducatu Aquitanie ad quos, &c. salutem. Quia dilecti nobis T. et A. cives civitatis Burdegal' coram nobis in cancellar' nostr' Angli' et Aquitan' jura sua prosequentes, et metuentes ex verisimilibus conjecturis per quosdam sibi comminantes tam in corpore quam in rebus suis, sibi posse grave damnum inferri, supplicaverunt nobis sibi de protectione regia providere: nos volentes dictos T. et A. ab oppressionibus indebitis preservare, suscepimus ipsos T. et A. res ac justas possessiones et bona sua quaecunque in protectionem et salvam gardiam nostram specialem. Et vobis et cuilibet vestrum injungimus et mandamus, quod ipsos T. et A. familias, res ac bona sua quaecunque a violentiis et gravaminibus indebitis defendatis, et ipsos in justis possessionibus suis manuteneatis. Et si quid in prejudicium hujus protectionis et salvæ gardiæ nostræ attentatum inveneritis, ad statum debitum reducat. Et ne quis se possit per ignorantiam excusare, presentem protectionem et salvam gardiam nostram faciatis in locis de quibus requisiti fueritis infra districtum vestrum publice intimari, inhibentes omnibus et singulis sub pœnis gravibus, ne dictis A. et T. seu famulis suis in personis seu rebus suis, injuriam, molestiam, damnum aliquod inferant seu gravamen: et penocellas nostras in locis et bonis ipsorum T. & A. in signum protectionis et salvæ gardiæ memorat', cum super hoc requisiti fueritis, apponatis. In cujus, &c. dat' in palatio nostro Westm' sub magni sigilli testimonio, sexto die Augusti anno 44 E. 3.—Rex universis et singulis seneschallis, constabularis, castellanis, prepositis, ministris, et omnibus ballivis et fidelibus suis in dominio nostro Aquitan' constitutis ad quos, &c. salutem. Volentes G. et R. uxorem ejus favore prosequi gratiose, ipsos G. et R. homines et familias suas ac justas possessiones, et bona sua quaecunque, suscepimus in protectionem et defensionem nostram, necnon in salvam gardiam nostram specialem. Et ideo vobis et cuilibet vestrum injungimus et mandamus, quod ipsos G. et R. eorum homines, familias suas, ac justas possessiones et bona sua quaecunque manuteneatis, protegatis, et defendatis: non inferentes eis, seu quantum in vobis est ab aliis inferri permittentes, injuriam, molestiam, damnum, violentiam, impedimentum aliquod seu gravamen. Et si quid eis forisfactum, injuriatum vel contra eos indebitum attentatum fuerit, id eis sine dilacione corrigi, et ad statum debitum reduci faciat, prout ad vos et quemlibet vestrum noveritis pertinere: penocellas super domibus suis in signum presentis salvæ gardiæ nostræ (prout moris erit) facientes. In cujus, &c. per unum annum duratur. T. &c. By all which it is manifest, that the protection and government of the king is general over all his dominions and kingdoms, as well in time of peace by justice, as in time of war by the sword, and that all be at his command, and under his obedience. Now seeing power and protection draweth ligeance, it followeth, that seeing the king's power command and protection extendeth out of England, that ligeance cannot be local, or confined within the bounds thereof. He that is abjured the realm, qui abjurat regnum

amittit regnum, sed non regem, amittit patriam, sed non patrem

Cawly 139. patriæ: for notwithstanding the abjuration, he oweth the king his ligeance, and he remaineth within the king's protection; for the king may pardon and restore him to his country again. So seeing that ligeance is a quality of the mind, and not confined within any place; it followeth, that the plea, that doth confine the ligeance of the plaintiff to the kingdom of Scotland; infra ligeantiam regis regni sui Scotiæ, & extra ligeantiam regis regni sui Angliæ, whereby the defendants do make one local ligeance for the natural subjects of England, and another local ligeance for the natural subjects of Scotland, is utterly insufficient, and against the nature and quality of natural ligeance, as often it hath been said.

And Coke, chief justice of the court of Common Pleas, cited a ruled case out of Hingham's reports, tempore E. 3. which in his argument he shewed in court written in parchment, in an ancient hand of that time. Constance de N. brought a writ of avel against Roger de Cobledike, and others, named in the writ, and counted that from the seisin of Roger her grandfather it descended to Gilbert his son, and from Gilbert to Constance, as daughter and heir. Sutton dit, sir, el ne doit este responde, pur ceo que el est Francois & nient de la ligeance ne a la foy Denglitterre, & demand judgement si el doit action aver: that is, she is not to be answered, for that she is a French woman, and not of the ligeance, nor of the faith of England, and demanded judgment, if she this action ought to have. Bereford (then chief justice of the court of Common Pleas) by the rule of the court disalloweth the plea, for that it was too short, in that it referred ligeance and faith to England, and not to the king. And thereupon Sutton saith as followeth; sir, nous voilons averre, que el ne est my de la ligeance Denglitterre, ne a la foy le roy, et demand judgement, et si vous agardes que el doit este responde, nous dirromus assens: that is, sir, we will aver, that she is not of the ligeance of England, nor of the faith of the king, and demand judgment, &c. Which latter words of the plea (nor of the faith of the king) referred faith to the king indefinitely and generally, and restrained not the same to England, and thereupon the plea was allowed for good, according to the rule of the court: for the book saith, that afterward the plaintiff desired leave to depart from her writ. The rule of that case of Cobledike, did (as Coke chief justice said) over-rule this case of Calvin, in the very point now in question; for that the plea in this case doth not refer faith or ligeance to the king indefinitely and generally, but limiteth and restraineth faith and ligeance to the kingdom, extra ligeantiam regis regni sui Angliæ, out of the ligeance of the king of his kingdom of England: which afterwards the lord chancellor and the chief justice of the King's Bench, having copies of the said ancient report, affirmed in their arguments. So as this point was thus concluded, quod ligeantia naturalis nullis claustris coarctatur, nullis metis refranatur, nullis finibus premitur.

4 & 5. By that which hath been said it appeareth, that this ligeance is due only to the king; so as therein the question is not now, cui, sed quomodo debetur. It is true, that the king hath two capacities in him: one a natural body, being descended of the blood royal of the realm; and this body is of the creation

Cobledike's case, temp. E. 3. reported by Hingham. Ellesmere's Postnati 91.

Note.

To whom and how ligeance is due.

of Almighty God, and is subject to death, infirmity, and such like: the other is a politick body or capacity, so called, because it is framed by the policy of man (and in 21 E. 4. 39. b. is called a mystical body;) and in this capacity the king is esteemed to be immortal, invincible, not subject to death, infirmity, infancy, (a) nonage, &c. Pl. Com. in the case of the lord Barkley 238. and in the case of the Duchy 213. 6 E. 3. 291. and 26 Aff. pl. 54. Now seeing the king hath but one person, and several capacities, and one politick capacity for the realm of England, and another for the realm of Scotland, it is necessary to be considered, to which capacity ligeance is due: And it was resolved, that it was due to the natural person of the king (which is ever accompanied with the politick capacity, and the politick capacity as it were appropriated to the natural capacity) and it is not due to the politick capacity only, that is, to his crown or kingdom distinct from his natural capacity, and that for divers reasons. First, every subject (as it hath been affirmed by those that argued against the plaintiff) is presumed by law to be sworn to the king, which is to his natural person, and likewise the king is sworn to his subjects, (as it appeareth in Bracton, lib. 3. de actionibus, cap. 9. fol. 107.) which oath he taketh in his natural person: for the politick capacity is invincible and immortal; nay, the politick body hath no soul, for it is framed by the policy of man. 2. In all indictments of treason, when any do intend or compass mortem & destructionem domini regis (which must needs be understood of his natural body, for his politick body is immortal, and not subject to death) the indictment concludeth, contra (b) ligeantiam suam debitum; ergo, the ligeance is due to the natural body. Vide Fit. Justice of Peace 53. and Pl. Com. 384. in the earl of Leicester's case. 3. It is true, that the king in genere dieth not, but, no question, in individuo he dieth: as for example, H. 8. E. 6. &c. and queen Eliz. died, otherwise you should have many kings at once. In 2 and 3 Pb. and Mar. Dyer 128. (c) one Constable dispersed divers bills in the streets in the night, in which it was written, that king E. 6. was alive and in France, &c. and in Coleman-street, in London, he pointed to a young man, and said that he was king Edward the sixth. And this being spoken de individuo (and accompanied with other circumstances) was resolved to be high treason; for the which Constable was attainted and executed. 4. A (d) body politick (being invincible) can as a body politick neither make or take homage: Vide 33 H. 8. tit. Fealty, Brook 15. 5. In fide, in faith or ligeance, nothing ought to be feigned, but ought to be ex fide non ficta. 6. The king holdeth the kingdom of England by birth-right inherent, by descent from the blood royal, whereupon succession doth attend; and therefore it is usually said, to the king, his heirs, and successors, wherein heirs is first named, and successors is attendant upon heirs. And yet in our ancient books succession and successor are taken for hereditance and heirs. Bract. lib. 2. de acquirendo rerum dominio, c. 29. Et sciend' est, quod hereditas est successio in universum jus quod defunctus antecessor habuit, ex causa quacunque acquisitionis vel successionis, & alibi affinitatis jure nulla successio permittitur. But the title is by descent. By queen Elizabeth's death the crown and kingdom of England descended to his majesty, and he was fully and absolutely thereby king, without any essential ceremony or act to be done ex post facto: for coronation is but a royal ornament and solemnization of the royal descent, but no part of the title. In the first year of his majesty's reign, before his majesty's coronation, Watson (e) and Clarke, seminary priests, and others, were of opinion, that his majesty was no complete and absolute king before his coronation, but that coronation did add a confirmation and perfection to the descent; and therefore (observe their damnable and damned consequent) that they by strength and power might before his coronation take him and his royal issue into their possession, keep him prisoner in the Tower, remove such counsellors and great officers as pleased them, and constitute others in their places, &c. and that these and other acts of like nature could not be treason against his majesty, before he were a crowned king. But it was clearly resolved by all the judges of England, that presently by the descent his majesty was completely and absolutely king, without any essential ceremony or act to be done ex post facto; and that (f) coronation was but a royal ornament, and outward solemnization of the descent. And this appeareth evidently by infinite precedents and book-cases; as (taking one example in a case so clear for all) king Henry VI. was not crowned until the eighth year of his reign, and yet divers men before his coronation were attainted of treason, of felony, &c. and he was as absolute and complete a king, both for matters of judicature, as for grants, &c. before his coronation, as he was after, as it appeareth in the Reports of the 1, 2, 3, 4, 5, 6, and 7 years of the same king. And the like might be produced for many other kings of this realm, which for brevity in a case so clear I omit. By which it manifestly appeareth, that by the laws of England there can be no ^{*}interregnum within the same. If the king be seised of land by a defeasible title, and dieth seised, this descent shall toll the entry of him that right hath, as it appeareth by 9 (g) E. 4. 51. But if the next king had it by succession, that should take away no entry, as it appeareth by Littleton, fol. 97. If a disseisor of an infant convey the land to the king who dieth seised, this descent taketh away the entry of the infant, as it is said in 34 H. 6. fol. 34. (h) 45. lib. Aff. pl. 6. Plow. Com. 234. where the case was; king H. 3. gave a manor to his brother the earl of Cornwall in tail (at what time the same was a fee-simple conditional) king H. 3. died, the earl before the statute of *donis conditional* (having no issue) by deed exchanged the manor with warranty for other lands in fee, and died without issue, and the warranty and assets descended upon his nephew king Edward I. and it was adjudged, that this warranty and assets, which descended upon the natural person of the king, barred him of the possibility of reverter. In the reign of Ed. 2. the Spencers, the

father and the son, to cover the treason hatched in their hearts, invented this damnable and damned opinion, that homage and oath of ligeance was more by reason of the king's crown (that is, of his politic capacity) than by reason of the person of the king, upon which opinion they inferred execrable and detestable consequences. 1. If the king do not demean himself by reason in the right of his crown, his lieges be bound by oath to remove the king. 2. Seeing that the king could not be reformed by suit of law, that ought to be done by the sword. 3. That his lieges be bound to govern in aid of him, and in default of him. All which were condemned by two parliaments; one in the reign of Ed. 2. called *Exilium Hugonis le Spencer*, and the other in ann. 1. Ed. 3. c. 1. Bracton, lib. 2. de acquirendo rerum dominio, c. 24. f. 55. faith thus, *est enim corona regis facere justitiam & judicium, & tenere pacem, & sine quibus corona consistere non potest nec tenere. Hujusmodi autem jura sive jurisdictiones ad personas vel tenementa transferri non poterunt, nec a privata persona possideri, nec usus nec executio juris, nisi hoc datum fuit ei desuper, sicut jurisdictio delegata delegari non poterit quin ordinaria remaneat cum ipso rege. Et lib. 3. de actionibus, cap. 9. fol. 107. separare autem debet rex, cum sit Dei vicarius in terra, jus ab injuria, equum ab iniquo, ut omnes sibi subiecti honeste vivant, & quod nullus alium laedat, & quod unicuique quod suum fuerit recta contributione reddatur.* In respect whereof one faith, that *corona est quasi cor ornans, cujus ornamenta sunt misericordia & justitia.* And therefore a king's crown is an hieroglyphic of the laws, where justice, &c. is administered; for so faith P. Val. l. 41. p. 400. *coronam dicimus legis judicium esse, propterea quod certis est vinculis complicata, quibus vita nostra veluti religata coercetur.* Therefore if you take that which is signified by the crown, that is, to do justice and judgment, to maintain the peace of the land, &c. to separate right from wrong, and the good from the ill; that is to be understood of that capacity of the king, that in rei veritate hath capacity, and is adorned and endued with endowments as well of the soul, as of the body, and thereby able to do justice and judgment according to right and equity, and to maintain the peace, &c. and to find out and discern the truth, and not of the invincible and immortal capacity that hath no such endowments; for of itself it hath neither soul nor body. And where divers books and acts of parliament speak of the ligeance of England, as 31 E. 3. tit. *Cosinage* 5. 42 Ed. 3. 2. 13 E. 3. tit. *Brief* 677. 25 Ed. 3. *stat. de natis ultra mare*; all these and other speaking briefly in a vulgar manner (for (i) *loquendum ut vulgus*) and not pleading (for *sentendum ut docti*) are to be understood of the ligeance due by the people of England to the king; for no man will affirm, that England itself, taking it for the continent thereof, doth owe any ligeance or faith, or that any faith or ligeance should be due to it: but it manifestly appeareth, that the ligeance or faith of the subject is *proprium quarto modo* to the king, *omni, soli, & semper*. And oftentimes in the reports of our book-cases, and in acts of parliament also, the crown or kingdom is taken for the king himself, as in Fitzb. *Natur. Brev. fol. 5.* Tenure in capite is a tenure of the crown, and is a feignory in grofs, that is of the person of the king: and so is 30 H. 8. Dyer fol. 44. 45. a tenure in chief, as of the crown, is merely a tenure of the person of the king, and therewith agreeth 28 H. 8. tit. *Tenure* Br. 65. The statute of 4 H. 5. cap. ultimo, gave priors aliens, which were conventual to the king and his heirs, by which gift faith 34 H. 6. 34. the same were annexed to the crown. And in the said act of 25 Ed. 3. whereas it is said in the beginning, within the ligeance of England, it is twice afterward said in the same act, within the ligeance of the king, and yet all one ligeance due to the king. So in 42 Ed. 3. fol. 2. where it is first said, the ligeance of England, it is afterwards in the same case called, the ligeance of the king; wherein though they used several manner and phrases of speech, yet they intended one and the same ligeance. So in our usual commission of assize, of gaol-delivery, ofoyer and terminer, of the peace, &c. power is given to execute justice, *secundum legem & consuetudinem regni nostri Angliæ*; and yet Littleton, lib. 2. in his chapter of *Vilainage*, fol. 43. in disabling of a man that is attainted in a premunire faith, that the same is the king's law; and so doth the Register in the writ of *ad jura regia* style the same.

The reasons and causes, wherefore by the policy of the law the king is a body politic, are three, viz. 1. *causa majestatis*, 2. *causa necessitatis*, and 3. *causa utilitatis*. First, *causa majestatis*, the king cannot give or take but by matter of record for the dignity of his person. Secondly, *causa necessitatis*, as to avoid the (k) attainder of him that hath right to the crown, as it appeareth in 1 H. 7. 4. left in the interim there should be an (l) *interregnum*, which the law will not suffer. Also by force of this politic capacity, though the (m) king be within age, yet may he make leases and other grants, and the same shall bind him; otherwise his revenue should decay, and the king should not be able to reward service, &c. Lastly, *causa utilitatis*, as when lands and possessions descend from his collateral ancestors, being subjects, as from the earl of March, &c. to the king, now is the king seised of the same in *jure corona*, in his politic capacity; for which cause the same shall go with the crown; and therefore, albeit queen Elizabeth was of the half-blood to queen Mary, yet she in her body politic enjoyed all those fee-simple lands, as by the law she ought, and no collateral cousin of the whole blood to queen Mary ought to have the same. And these are the causes wherefore by the policy of the law the king is made a body politic: so as for these special purposes the law makes him a body politic, immortal and invincible, whereunto our ligeance cannot appertain. But to conclude this point, our ligeance is to our natural liege sovereign, descended of the blood royal of the kings of this realm. And thus much of the first general part de *ligeantia*.

Prin's Sovereign Power of Parliament, 2 Part. pa. 43. Cro. Arg. 64.

* i. e. Of the politic capacity.

The reasons wherefore the king by judgment of law hath a politic capacity. 1. H. 7. 4.

Co. Lit. 15. b. See Treby's argument in the quo warranto.

* Q. If not so between king & a. abdication and king & a. succession? post.

(a) Postea

Co. Lit. 43. a. 5 Co. 27. a. Plowd. 213. a. 221. a. 364. b. 26 Aff. 34. Fitz. infant 15. Br. age 34.

62. Casby 185. Co. Lit. 129. a.

1137. vol. 2. num. 100.

Co. Lit. 191. b. 370. b. Plowd. 234. a. 553. b. Fitz. garranty 68. Br. assets per descent 31. Br. tail 34. Br. prerog. 32. Br. serch pur le roy 5. Br. garranty 52. 9 Co. 132. b.

(i) 3 Keb. 20. Cart. 120. a. Roll. Rep. 239. Het. 101. 4 Co. 46. b.

(k) Co. Lit. 16. a. Bacon's H. 7. fo. 8, 9. Fitz. Parl. 2. Br. Parl. 37. 105. Plowd. 238. b.

(l) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(m) 5 Co. 27. a. 1. Roll. 228. Plowd. 213. a. 208. 221. a. 364. b. 26. Aff. 34. Fitz. infant 15. Br. age 34.

(b) Antea

3 Inst. 11. Hob. 271. Dy. 143. pl.

Stow's Abridgem. p. 1061. 1064. Speed's Chron. p.

(c) 4 Co. 38. b.

(d) 20 Co. 32. b. Co. Lit. 66. b. 4 Co. 11. a.

(e) 3 Inst. 7.

(f) 3 Inst. 7.

(g) 10 Co. 961. b.

(h) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(i) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(j) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(k) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(l) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(m) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(n) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(o) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(p) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(q) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(r) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(s) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(t) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(u) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(v) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(w) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(x) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(y) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(z) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(aa) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

(ab) 1 W. & M. cap. 4. fo. 20. Co. Lit. 43. a.

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Now followeth the second part, *de legibus*, wherein these parts were considered: first, that the ligeance or faith of the subject is due unto the king by the law of nature: secondly, that the law of nature is part of the law of England: thirdly, that the law of nature was before any judicial or municipal law: fourthly, that the law of nature is immutable.

The law of nature is that which God at the time of creation of the nature of man infused into his heart, for his preservation and direction; and this is *lex aeterna*, the moral law, called also the law of nature. And by this law, written with the finger of God in the heart of man, were the people of God a long time governed, before the law was written by Moses, who was the first reporter or writer of law in the world. The apostle in the second chapter to the Romans saith, *cum enim gentes, quæ legem non habent, naturaliter ea quæ legis sunt faciunt*.

And this is within that command of the moral law, *honora patrem*, which doubtless doth extend to him that is *pater patriæ*. And the apostle saith, *omnis anima potestatibus sublimioribus subdita sit*. And these be the words of the great divine, *hoc Deus in sacris scripturis jubet, hoc lex naturæ dicat, ut quilibet subditus obediat superiori*. And Aristotle, nature's secretary, lib. 5. *Ethic.* saith, that *jus naturale est, quod apud omnes homines eandem habet potentiam*. And herewith doth agree Bracton, lib. 1. cap. 5. and Fortescue, cap. 8, 12, 13, and 16. Doctor and Student, cap. 2, and 4. And the reason hereof is, for that God and nature is one to all, and therefore the law of God and nature is one to all.

By this law of nature is the faith, ligeance, and obedience of the subject due to his sovereign or superior. And Aristotle

1 Politicorum proveth, that to command and to obey is of nature, and that magistracy is of nature: for whatsoever is necessary and profitable for the preservation of the society of man is due by the law of nature; but magistracy and government are necessary and profitable for the preservation of the society of man; therefore magistracy and government are of nature. And herewith accordeth Tully, lib. 3. *de legibus*, *sine imperio nec domus ulla, nec civitas, nec gens, nec hominum universum genus stare, nec ipse denique mundus potest*. This law of nature, which indeed is the eternal law of the Creator, infused into the heart of the creature at the time of his creation, was two thousand years before any laws written, and before any judicial or municipal laws. And certain it is, that before judicial or municipal laws were made, kings did decide causes according to natural equity, and were not tied to any rule or formality of law, but did *dare jura*. And this appeareth by Fortescue, cap. 12 and 13. and by Virgil that philosophical poet, 7 *Æneid*.

*Hoc Priami gestamen erat, cum jura vocatis
More daret populis.*

And 5th *Æneid*.

—Gaudet regno Trojani Acestes,
Inducitque forum & patribus dat jura vocatis.

And Pomponius, lib. 2. cap. *de origine juris*, affirmeth, that in Tarquinius Superbus's time there was no civil law written, and that Papirius reduced certain observations into writing, which was called *Jus Civile* Papirianum. Now the reason wherefore laws were made and published, appeareth in Fortescue, cap. 13. and in Tully, lib. 2. *Officiorum*: *at cum jus æquabile ab uno viro homines non consequerentur, inventi sunt leges*. Now it appeareth by demonstrative reason, that ligeance, faith, and obedience of the subject to the sovereign, was before any municipal or judicial laws. 1. For that government and subjection were long before any municipal or judicial laws. 2. For that it had been in vain to have prescribed laws to any, but to such as owed obedience, faith, and ligeance before, in respect whereof they were bound to obey and observe them: *frustra enim feruntur leges nisi subditis & obedientibus*. Seeing then that faith, obedience, and ligeance, are due by the law of nature, it followeth that the same cannot be changed or taken away; for albeit judicial or municipal laws have inflicted and imposed in several places, or at several times, divers and several punishments and penalties, for breach or not observance of the law of nature, (for that law only consisted in commanding or prohibiting, without any certain punishment or penalty) yet the very law of nature itself, never was nor could be (a) altered or changed. And therefore it is certainly true, that (b) *jura naturalia sunt immutabilia*. And herewith agreeth Bracton, lib. 1. cap. 5. and Doctor and Student, cap. 5 and 6. And this appeareth plainly and plentifully in our books.

If a man hath a ward by reason of a feignory, and is outlawed, he forfeiteth the wardship to the king: but if a man hath the wardship of his own son or daughter, which is his heir apparent, and is outlawed, he doth not (c) forfeit this wardship; for nature hath annexed it to the person of the father, as it appeareth in 33 H. 6. 55. b. *Et bonus rex nihil a bono patre differt; & patria dicitur a patre, quia habet communem patrem, qui est pater patriæ*. In the same manner, *maris & femina conjunctio est de jure naturæ*, as Bracton in the same book and chapter, and St. Germin in his book of the Doctor and Student, cap. 5. do hold. Now if he, that is attainted of treason or felony, be slain by one that hath no authority, or executed by him that hath authority, but pursueth not his warrant, in this case his eldest son can have no appeal, for he must bring his appeal as heir,

which being *ex provisione b. minis*, he loseth it by the attainder of his father; but his (d) wife (if any he have) shall have an appeal, because she is to have her appeal as wife, which she remaineth notwithstanding the attainder, because *maris & femina conjunctio est de jure naturæ*, and therefore (it being to be intended of true and right matrimony) is indissoluble; and this is proved by the book in 33 H. 6. 57. So if there be mother and daughter, and the daughter is attainted of felony, now cannot she be heir to her mother for the cause aforesaid; yet after her attainder, if she kill her mother, this is parricide and petit treason; for yet

she remaineth her daughter, for that is of nature; and herewith agreeth 21 E. 3. 17. b. If a man be attainted of felony or treason, he hath lost the king's legal protection, for he is thereby utterly disabled to sue any action real or personal (which is a greater disability than an alien in league hath) and yet such a person so attainted hath not lost that protection which by the law of nature is given to the king, for that is *indelebilis & immutabilis*, and therefore the king may protect and pardon him, and if any man kill him without warrant, he shall be punished by the law as a manslayer, and thereunto accordeth 4 Ed. 4. and 35 H. 6. 57. 2 Aff. pl. 3. By the statute of 25 Ed. 3. cap. 22. a man attainted in a *præmunire*, is by express words out of the king's protection generally; and yet this extendeth only to legal protection, as it appeareth by Littleton, fol. 43. for the parliament could not take away that protection which the law of nature giveth unto him; and therefore notwithstanding that statute, the king may protect and pardon him. And though by that statute it was farther enacted, that it should be done with him as with an enemy, by which words any man might have slain such a person (as it is holden in 24 H. 8. tit. Coron. Br. 197.) until the statute made anno 5 Eliz. cap. 1. yet the king might protect and pardon him. A man outlawed is out of the benefit of the municipal law; for so saith Fitz N. B. 161. a. *ut legatus est quasi extra legem positus*; and Bract. l. 3. tract. 2. c. 11. saith, that *caput gerit lupinum*; yet is he not out either of his natural ligeance, or of the king's natural protection; for neither of them is tied to municipal laws, but is due by the law of nature, which (as hath been said) was long before any judicial or municipal laws. And therefore if a man were outlawed for felony, yet was he within the king's natural protection, for no man but the sheriff could execute him, as it is adjudged in 2 lib. Aff. pl. 3. Every subject is by his natural ligeance bound to obey and serve his sovereign, &c. It is enacted by the parliament of 23 H. 6. that no man should serve the king as sheriff of any county above one year, and that, notwithstanding any clause of *non obstante* to the contrary, that is to say, notwithstanding that the king should expressly dispense with the said statute. Howbeit it is agreed in 2 H. 7. that against the express purview of that act, the king may by a special *non obstante* dispense with that act, for that the act could not bar the king of the service of his subject, which the law of nature did give unto him. By these and many other cases that might be cited out of our books, it appeareth, how plentiful the authorities of our laws be in this matter. (dd) Wherefore to conclude this point (and to exclude all that hath been or could be objected against it) if the obedience and ligeance of the subject to his sovereign be due by the law of nature, if that law be parcel of the laws, as well of England as of all other nations, and is immutable, and that *postnati* * and we of England are united by birth-right in obedience and ligeance (which is the true cause of natural subjection) by the law of nature; it followeth, that Calvin the plaintiff being born under one ligeance to one king, cannot be an alien born. And there is great reason, that the law of nature should direct this case, wherein five natural operations are remarkable: first, the king hath the crown of England by birth-right, being naturally procreated of the blood royal of this realm: secondly, Calvin the plaintiff naturalized by procreation and birth-right, since the descent of the crown of England: thirdly, ligeance and obedience of the subject to the sovereign, due by the law of nature: fourthly, protection and government due by the law of nature: fifthly, this case, in the opinion of divers, was more doubtful in the beginning, but the further it proceeded, the clearer and stronger it grew; and therefore the doubt grew from some violent passion, and not from any reason grounded upon the law of nature, *quia quanto magis violentus motus (qui fit contra naturam) appropinquat ad suum finem, tanto debiliores & tardiores sunt ejus motus; sed naturalis motus, quanto magis appropinquat ad suum finem, tanto fortiores & velociores sunt ejus motus*. Hereby it appeareth how weak the objection grounded upon the rule of (e) *quando duo jura concurrunt in una persona, &c.* is: for that rule holdeth not in personal things, that is, when two persons are necessarily and inevitably required by law, as in the case of an alien born there is; and therefore no man will say, that now the king of England can make war or league with the king of Scotland, & sic de cæteris: and so in case of an alien born, you must of necessity have two several ligeances to two several persons. And to conclude this point concerning laws, *non adversatur diversitas regnor' sed regnati*; *non patriarum, sed patrum patriar'*; *non coronarum, sed coronatorum*; *non legum municipalium, sed regum majestatum*. And therefore thus were directly and clearly answered as well the objections drawn from the severalty of the kingdoms, seeing there is but one head of both, and the *postnati* and us joined in ligeance to that one head, which is *copula & tanquam oculus* of this case; as also the distinction of the laws, seeing that ligeance of the subjects of both kingdoms, is due to their sovereign by one law, and that is the law of nature.

For the third, it is first to be understood, that as the law hath wrought four unions, so the law doth still make four separations. The first union is of both kingdoms under one natural liege sovereign king, and so acknowledged by the act of parliament of recognition. The 2d is an union of ligeance and obedience of the subjects of both kingdoms, due by the law of nature to their sovereign: and this union doth suffice to rule and over-rule the case in question; and this in substance is but a uniting of the hearts of the subjects of both kingdoms one to another, under one head and sovereign. The 3d union is an union of protection of both kingdoms, equally belonging to the subjects of either of them: and therefore the two first arguments or objections drawn from two supposed several ligeances were fallacious, for they did *disjungere conjungenda*. The 4th union and conjunction is of the three lions of England and that one of Scotland, united and quartered in one escutcheon.

(a) Dr. & Stud. 4. a. ante 12 b. (b) Cart. 130. (c) 3 Co. 39. a. 7 Co. 12. b. Co. Lit. 84. b. Br. gard. 6. Br. forfeit 70. Plowd. 294. a. Englefield's case, 2 Inst. 234. (d) Stamsf. cor. 59. c. 35 H. 6. 58. a. Br. appeal 5. 131. Fitz. cor. 21. 2 Inst. 215. (dd) In one of the notes to the new edition of Coke upon Littleton, we have had occasion to observe on this extravagant doctrine about the dispensing power. Co. Lit. 13th ed. fol. 120. a. notes 3. and 4. Editor. (e) Elkesmere's postnat. c. 88. 4 Co. 118. a. Caroly 209. Antea Moor 793, 834

Concerning the separations yet remaining: 1st, England and Scotland remain several and distinct kingdoms. 2. They are governed by several judicial or municipal laws. 3. They have several distinct and separate parliaments. 4. Each kingdom hath several nobilities; for albeit a *postnatus* in Scotland, or any of his posterity, be the heir of a nobleman of Scotland, and by his birth is legitimated in England, yet he is none of the (a) peers or nobility of England; for his natural ligeance and obedience, due by the law of nature, maketh him a subject and no alien within England: but that subjection maketh him not noble within England, for that nobility had his original by the king's creation, and not of nature. And this is manifested by express authorities, grounded upon excellent reasons in our books. If a baron, viscount, earl, marquis, or duke of England, bring any action real or personal, and the defendant pleadeth in abatement of the writ, that he is no baron, viscount, earl, &c. and thereupon the demandant or plaintiff taketh issue; this issue shall not be tried by jury, but by the (b) record of parliament, whether he or his ancestor, whose heir he is, were called to serve there as a peer, and one of the nobility of the realm. And so are our books adjudged in 22 Aff. 24. 48 Edw. 3. 30. 35 H. 6. 40. 20. Eliz. Dyer 360. Vide in the sixth part of my reports, in the countess of Rutland's case. So as the man, that is not *de jure* a peer, or one of the nobility, to serve in the upper house of the parliament of England, is not in the legal proceedings of law accounted noble within England. And therefore if a countess of France or Spain, or any other foreign kingdom, should come into England, he should not here sue, or be sued by the name of countess, &c. for that he is none of the nobles that are members of the upper house of the parliament of England; and herewith agree the book-cales of (c) 20 Ed. 4. 6. a. b. and 11 Ed. 3. tit. Bre. 473. like law it is, and for the same reason, of an earl or baron of Ireland, he is not any peer, or of the nobility of this realm: and herewith agreeth the book in 8 R. 2. tit. (d) Proce. pl. ultim. where in an action of debt process of outlawry was awarded against the earl of Ormond in Ireland; which ought not to have been, if he had been noble here. Vide Dyer (e) 20 Eliz. 360.

But yet there is a diversity in our books worthy of observation, for the highest and lowest dignities are universal; for if a king of a foreign nation come into England, by the leave of the king of this realm (as it ought to be) in this case he shall sue and be sued by the name of a king; and herewith agreeth 11 E. 3. tit. Br. (f) 473. where the case was, that Alice, which was the wife of R. de O. brought a writ of dower against John earl of Richmond, and the writ was *præcip. Johann. comiti Richmondie custodi terræ & hæredis* of William the son of R. de O. the tenant pleaded that he is duke of Britain, not named duke, judgment of the writ? But it is ruled, that the writ was good, for that the dukedom of Britain was not within the realm of England. But there it is said, that if a man bring a writ against Edward (g) Baliol, and name him not king of Scotland, the writ shall abate for the cause aforesaid. And hereof there is a notable precedent in *Fleta*, lib. 2. cap. 3. § 9. where treating of the jurisdiction of the king's court of Marshalsea it is said, *et hæc omnia ex officio suo licite facere poterit (scilicet seneschallus aut hospitii regis) non obstante alicujus libertate, etiam in alieno regno, dum tamen reus in hospitio regis poterit inveniri; secundum quod contingit Paris. anno 14 Ed. 1. de Engelramo de Nogent capto in hospitio regis Angli (ipso rege tunc apud Parisiam existente) cum discis argenti furatis recenter super facto, rege Franc' tunc presente; & unde licet curia regis Franc' de præd' latrone per castellum Paris. petita fuerit, habitis hinc & inde tractatibus in consilio regis Franc', tandem consideratum fuit, quod rex Angli illa regia prærogativa, & hospitii sui privilegio uteretur, & gauderet; qui, coram Roberto Fitz-John milite tunc hospitii regis Angli seneschallo de latrocinio convictus, per considerationem ejus cur' fuit (h) suspensus in patibulo sancti Germani de prætis. Which proveth, that though the king be in a foreign kingdom, yet he is judged in law a king there. The other part of the said diversity is proved by the book-case in 20 (i) E. 4. fol. 6. a. b. where in a writ of debt brought by sir J. Douglas, knight, against Elizabeth Molford, the defendant demanded judgment of the writ, for that the plaintiff was an earl of Scotland, but not of England; and that our sovereign lord the king had granted unto him safe conduct, not named by his name of dignity, judgment of the writ, &c. And there justice Littleton giveth the rule. The plaintiff (saith he) is an earl in Scotland, but not in England; and if our sovereign lord the king grant to a duke of France a safe conduct to merchandize, and enter into his realm, if the duke cometh and bringeth merchandize into this land, and is to sue an action here, he ought not to name himself duke, for he is not a duke in this land, but only in France. And these be the very words of that book-case; out of which I collect three things. First, that the plaintiff was named by the name of a knight, wherefore he received that degree of dignity. Vide (k) 7 H. 6. 14 b. accord. 2. That an earl of another kingdom or nation is no earl (to be so named in legal proceedings) within this realm: and herewith agreeth the book of (l) 11 Ed. 3. the earl of Richmond's case before recited. 3. That albeit the king by his letters patent of safe conduct do name him duke, yet that appellation maketh him no duke, to sue or to be sued by that name within England: so as the law in these points (apparent in our books) being observed, and rightly understood, it appeareth how causeless their fear was, that the adjudging of the plaintiff to be no alien should make a confusion of the nobilities of either kingdom.*

Now are we in order come to the fourth noun (which is the fourth general part) *alienigena*; wherein six things did fall into consideration. 1. Who was *alienigena*, an alien born by the laws of England. 2. How many kinds of aliens born there were. 3. What incidents belonged to an alien born. 4. The reason why an alien is not capable of inheritance or freehold within England. 5. Examples, resolutions, and judgments reported in our books in all successions of ages, proving the plaintiff to be no alien. 6. Demonstrative conclusions upon the premises, approving the same.

1. An alien is a subject that is born out of the ligeance of the king, and under the ligeance of another, and can have no real or personal action for or concerning land; but in every such action the tenant or defendant may plead, that he was born in such a country which is not within the ligeance of the king, and demand judgment if he shall be answered. And this is in effect the description which Lit. himself maketh, lib. 2. cap. 14. Villen. fol. 43. *Alienigena est alienæ gentis seu alienæ ligeantia, qui etiam dicitur peregrinus, alienus, exoticus, extraneus, &c. Extraneus est subditus, qui extra terram, i. e. potestatem regis, natus est.* And the usual and right pleading of an alien born doth lively and truly describe and express what he is. And therein two things are to be observed. First, that the most usual and best pleading in this case is both exclusive and inclusive, viz. *extra ligeantiam domini regis, &c. & infra ligeantiam alterius regis*, as it appeareth in (m) 9 Ed. 4. 7. b. Book of Entries, fol. 244, &c. which cannot possibly be pleaded in this case, for two causes. 1. For that one king is sovereign of both kingdoms. 2. One ligeance is due by both to one sovereign, and in case of an alien there must of necessity be several kings and several ligeances. Secondly, no pleading was ever *extra regnum*, or *extra legem*, which are circumscribed to place; but *extra ligeantiam*, which (as it hath been said) is not local or tied to any place.

It appeareth by *Bracton*, lib. 3. tract. 2. c. 15. fol. 134. that (n) Canutus the Danish King, having settled himself in this kingdom in peace, kept notwithstanding (for the better continuance thereof) great armies within this realm. The peers and nobles of England distasting this government by arms and armies, *odimus accipitrem quia semper vivit in armis*, wisely and politically persuaded the king, that they would provide for the safety of him and his people, and yet his armies carrying with them many inconveniences should be withdrawn; and therefore offered, that they would consent to a law, that whosoever should kill an alien, and be apprehended, and could not acquit himself, he should be subject to justice: but if the manslayer fled, and could not be taken, then the town where the man was slain should forfeit sixty-six marks unto the king; and if the town were not able to pay it, then the hundred should forfeit and pay the same unto the king's treasure; whereunto the king assented. This law was penned *quicunque occiderit Francigenam, &c. not excluding other aliens, but putting Francigena a Frenchman* for example, that others must be like unto him, in owing several ligeance to a several sovereign, that is, to be *extra ligeantiam regis Angli*, and *infra ligeantiam alterius regis*. And it appears before out of *Bracton* and *Fleta*, that both of them use the same example (in describing of an alien) *ad fidem regis Franciæ*. And it was holden, that except it could be proved, that the party slain was an Englishman, that he should be taken for an alien; and this was called *Englesherie*, *Englesheria*, that is, a proof that the party slain was an Englishman. (Hereupon Canutus presently withdrew his armies, and within a while after lost his crown, and the same was restored to his right owner.) The said law of *Englesherie* continued until 14 Ed. 3. cap. 4. and then the same was by act of parliament ousted and abolished. So amongst the laws of William the first, (published by master Lambert, fol. 125.) *omnis Francigena* (there put, for example as before is said, to express what manner of person *alienigena* should be) *qui tempore Edwardi propinqui nostri fuit particeps legum & consuetudinum Anglorum* (that is made denizen) *quod dicunt ad scot & lot persolvat secundum legem Anglorum*.

Every man is either *alienigena*, an alien born, or *subditus*, a subject born. Every alien is either a friend that is in league, &c. or an enemy that is in open war, &c. Every alien enemy is either *pro tempore*, temporary for a time, or *perpetuus*, perpetual, or *specialiter permissus*, permitted especially. Every subject is either *natus*, born, or *datus*, given or made: and of these briefly in their order. An alien friend, as at this time, a German, a Frenchman, a Spaniard, &c. (all the kings and princes in Christendom being now in league with our sovereign; but a Scot being a subject, cannot be said to be a friend, nor Scotland to be *solum amici*) may by the common-law have, acquire, and get within this realm, by gift, trade, or other lawful means, any treasure, or (o) goods personal whatsoever, as well as an Englishman, and may maintain any (p) action for the same: but (q) lands within this realm, or houses (but for their necessary habitation only) alien friends cannot acquire, or get, nor maintain any action real or personal, for any land or house, unless the house be for their necessary habitation. For if they should be disabled to acquire and maintain these things, it were in effect to deny unto them trade and traffick, which is the life of every island. But if this alien become an enemy (as all alien friends may) then is he utterly disabled to maintain any action, or get any thing within this realm. And this is to be understood of a temporary alien, that being an enemy, may be a friend, or being a friend may be an enemy. But a perpetual enemy (though there be no wars by fire and sword between them) cannot maintain any action, or get any thing within this realm. All infidels are in law *perpetui (r) inimici*, perpetual enemies (for the law presumes not that they will be converted, that being *remota potentia*, a remote possibility) for between them, as with the devils, whose subjects they be, and the Christian, there is perpetual hostility, and can be no (s) peace; for as the apostle saith, 2 Cor. 6. 15. *quæ autem conventio Christi ad Belial, aut quæ pars fidei cum infideli?* And the law saith, *Judæo Christianum nullum serviat mancipium, nefas enim est quem Christus redemit blasphemum Christi in servitutis vinculis detinere.* Register 282. *Infideles sunt Christi & Christianorum inimici.* And herewith agreeth the book in 12 H. 8. fol. 4. where it is holden that a pagan cannot have or maintain any action at all. [Quære.]

Who is an alien.

Co. Lit. 128. b. 129. a. 4. Inf. 152. Lit. sect. 193.

Note.

Full. Ch. Hist. 1. 1. 12.

How many kind of aliens there be.

(a) Dyer 360. pl. 6. 9. Co. 127. a. b. 2. Inf. 48.

b. Br. nomine de dignitate 49.

(b) Moor 798. 799.

(c) 9 Co. 117. b. Fitz. proc. 224.

(d) 9 Co. 117. b. Br. nomine de dignitate, 49.

(e) Antea 2. a.

(f) 9 Co. 117. b. Br. nomine de dignitate, 49.

(g) 9 Co. 117. b. Br. nomine de dignitate, 49.

(h) 9 Co. 117. b. Br. nomine de dignitate, 49.

(i) 9 Co. 117. b. Br. nomine de dignitate, 49.

(j) 9 Co. 117. b. Br. nomine de dignitate, 49.

(k) 7 H. 6. 14 b.

(l) 11 Ed. 3.

(m) 9 Ed. 4. 7. b.

(n) Canutus.

(o) Goods personal whatsoever.

(p) Action for the same.

(q) Lands within this realm.

(r) Inimici.

(s) Peace.

(t) Infidels.

(u) Blasphemum.

(v) Christianorum.

(w) Infideles.

(x) Christiani.

(y) Infideles.

(z) Christiani.

(aa) Infideles.

(ab) Christiani.

(ac) Infideles.

(ad) Christiani.

(ae) Infideles.

(f) Moor 803. 9 Co. 117. b. postea.

(g) Moor 803. 9 Co. 117. b. postea.

(h) Moor 803. 9 Co. 117. b. postea.

(i) Moor 803. 9 Co. 117. b. postea.

(j) Moor 803. 9 Co. 117. b. postea.

(k) Moor 803. 9 Co. 117. b. postea.

(l) Moor 803. 9 Co. 117. b. postea.

(m) Moor 803. 9 Co. 117. b. postea.

(n) Moor 803. 9 Co. 117. b. postea.

(o) Moor 803. 9 Co. 117. b. postea.

(p) Moor 803. 9 Co. 117. b. postea.

(q) Moor 803. 9 Co. 117. b. postea.

(r) Moor 803. 9 Co. 117. b. postea.

(s) Moor 803. 9 Co. 117. b. postea.

(t) Moor 803. 9 Co. 117. b. postea.

(u) Moor 803. 9 Co. 117. b. postea.

(e) 9 Co. 117.

(f) Moor 803.

(g) Moor 803.

(h) Moor 803.

(i) Moor 803.

(j) Moor 803.

(k) Moor 803.

(l) Moor 803.

(m) Moor 803.

(n) Moor 803.

(o) Moor 803.

(p) Moor 803.

(q) Moor 803.

(r) Moor 803.

(s) Moor 803.

(t) Moor 803.

By what laws
kingdoms
gotten by con-
quest, &c. shall
be governed.
Dev. 30. b.
3 K. 4. 6.
2 K. 1. 11.
666.
Comb. 55.

And upon this ground there is a diversity between a conquest of a kingdom of a Christian king, and the conquest of a kingdom of an infidel; for if a king come to a Christian kingdom by conquest, seeing that he hath *vita & necis potestatem*, he may at his pleasure alter and change the laws of that kingdom, but until he doth make an alteration of those laws, the ancient laws of that kingdom remain. But if a Christian king should conquer a kingdom of an infidel, and bring them under his subjection, there *ipso facto* the laws of the infidel are abrogated; for that they be not only against Christianity, but against the law of God and of nature, contained in the Decalogue: and in that case, until certain laws be established amongst them, the king by himself, and such judges as he shall appoint, shall judge them and their causes according to natural equity, in such sort as kings in ancient time did with their kingdoms, before any certain municipal laws were given, as before hath been said. But if a king hath a kingdom by title of descent, there seeing by the laws of that kingdom he doth inherit the kingdom, he cannot change those laws of himself, without consent of parliament. Also if a king hath a Christian kingdom by conquest, as king Henry the second had Ireland, after king John had given unto them, being under his obedience and subjection, the laws of England for the government of that country, no succeeding king could alter the same without parliament.

And in that case while the realm of England and that of Ireland were governed by several laws, any that was born in Ireland was no alien to the realm of England. In which precedent of Ireland three things are to be observed. 1. That then there had been two descents, one from Henry the second to king Richard the first, and from Richard to king John, before the alteration of the laws. 2. That albeit Ireland was a distinct dominion, yet, the title thereof being by conquest, the same by judgment of law might by express words be bound by act of the parliament of England. 3. That albeit no reservation were in king John's charter, yet by judgment of law a writ of error did lie in the King's Bench in England of an erroneous judgment in the King's Bench of Ireland. Furthermore, in the case of a conquest of a Christian kingdom, as well those that served in wars at the conquest, as those that remained at home for the safety and peace of their country, and other the king's subjects, as well *antenati* as *postnati*, are capable of lands in the kingdom or country conquered, and may maintain any real action, and have the like privileges and benefits there, as they may have in England.

The third kind of enemy is, *inimicus permissus*, an enemy that cometh into the realm by the king's safe-conduct, of which you may read in the Register, fol. 25. Book of Entries, *ejectione firmæ*, 7, 32 H. 6. 27. b. &c.

Now what a subject born is, appeareth at large by that which hath been said *de ligeantia*: and so likewise *de subdito nato*, of a *donatison*: for that is the right name, so called, because his legitimation is given unto him; for if you derive denizen from *deins nes*, one born within the obedience or ligeance of the king, then such a one should be all one with a natural-born subject. And it appeareth before out of the laws of king W. 1. of what antiquity the making of denizens by the king of England hath been.

3. There be regularly (unless it be in special cases) three incidents to a subject born. 1. That the parents be under the actual obedience of the king. 2. That the place of his birth be within the king's dominion. And 3. The time of his birth is chiefly to be considered; for he cannot be a subject born of one kingdom that was born under the ligeance of a king of another kingdom, albeit afterwards one kingdom descend to the king of the other. 1. For the first, it is termed actual obedience, because though the king of England hath absolute right to other kingdoms or dominions, as France, Aquitaine, Normandy, &c. yet seeing the king is not in actual possession thereof, none born there since the crown of England was out of actual possession thereof, are subjects to the king of England. 2. The place is observable, but so as many times ligeance or obedience, without any place within the king's dominions, may make a subject born; but any place within the king's dominions without obedience can never produce a natural subject. And therefore if any of the king's ambassadors in foreign nations have children there of their wives, being English women, by the common laws of England they are natural-born subjects, and yet they are born out of the king's dominions. But if enemies should come into any of the king's dominions, and surprise any castle or fort, and possess the same by hostility, and have issue there, that issue is no subject to the king, though he be born within his dominions; for that he was not born under the king's ligeance or obedience. But 3. the time of his (a) birth is of the essence of a subject born; for he cannot be a subject to the king of England, unless at the time of his (a) birth he was under the ligeance and obedience of the king. And that is the reason that *antenati* in Scotland (for that at the time of their birth they were under the ligeance and obedience of another king) are aliens born, in respect of the time of their birth.

4. It followeth next in course to set down the reasons, wherefore an alien born is not capable of inheritance within England; and that he is not for three reasons: 1. The secrets of the realm might thereby be discovered. 2. The revenues of the realm (the sinews of war, and ornament of peace) should be taken and enjoyed by strangers born. 3. It should tend to the destruction of the realm. Which three reasons do appear in the statute of 2 H. 5. cap. 4. and 4 H. 5. cap. ult. But it may be demanded, wherein doth that destruction consist? Whereunto it is answered: first, it tends to destruction *tempore belli*; for then strangers might fortify themselves in the heart of the realm, and be ready to set fire on the commonwealth, as was excellently shadowed by the Trojan horse in Virgil's second book of his *Æneid*, where a very few men in the heart of the city did more mischief in a few hours, than ten thousand men

without the walls in ten years. Secondly, *tempore pacis*, for so might many aliens born get a great part of the inheritance and freehold of the realm, whereof there should follow a failure of justice (the supporter of the commonwealth), for that aliens born cannot be returned of juries (b) for the trial of issues between the king and the subject, or between subject and subject. And for this purpose, and many other, see a charter (worthy of observation) of king Ed. 3. written to pope Clement, *datum apud Westm.* 26. die Sept. ann. regni nostri Franciæ 4. regni vero Angliæ 17.

5. Now are we come to the examples, resolutions, and judgments of former times; wherein two things are to be observed. First, how many cases in our books do over-rule this case in question; for *ubi (c) eadem ratio ibi idem jus, & de similibus idem est iudicium*. 2. That for want of an express text of law in *terminis terminantibus*, and of examples and precedents in like cases (as was objected by some), we are driven to determine the question by natural reason: for it was said, *si cesset lex scripta, id custodiri oportet, quod moribus & consuetudine inductum est; & si qua in re hoc defecerit, recurrendum est ad rationem*. But that receiveth a threefold answer. First, that there is no such rule in the common or civil law; but the true rule of the civil law is, *lex scripta si cesset, id custodiri oportet quod moribus et consuetudine inductum est; & si qua in re hoc defecerit, tunc id quod proximum & consequens ei est; & si id non appareat, tunc jus, quo urbs Romana utitur, servari oportet*. Secondly, if the said imaginative rule be rightly and legally understood, it may stand for truth: for if you intend *ratio* for the legal and profound reason of such, as by diligent study and long experience and observation are so learned in the laws of this realm, as out of the reason of the same they can rule the case in question, in that sense the said rule is true: but if it be intended of the reason of the wisest man that professeth not the laws of England, then (I say) the rule is absurd and dangerous; for (d) *cuiuslibet in sua arte perito est credendum, & quod quisque (e) norit in hoc se exerceat*. Et omnes prudentes illa admittunt solent, quæ probantur iis, qui in sua arte bene versati sunt. Arist. 1. Topicorum, cap. 6. Thirdly, there be multitudes of examples, precedents, judgments, and resolutions in the laws of England; the true and unstrained reason whereof doth decide this question. For example,

The dukedom of Aquitaine, whereof Gascon was parcel, and the earldom of Poitiers, came to king Henry the second by the marriage of Eleanor, daughter and heir of William duke of Aquitaine, and earl of Poitiers, which descended to Rich. 1. Hen. 3. Ed. 1. Ed. 2. Ed. 3. &c. In 27. lib.

(f) Aff. pl. 48. in one case there appear two judgments and one resolution to be given by the judges of both benches in this case following. The possessions of the prior of Chelsey in the time of war were seized into the king's hands, for that the prior was an alien born. The prior by petition of right sued to the king; and the effect of his petition was, that before he became prior of Chelsey, he was prior of Andover; and whilst he was prior there, his possessions of that priory were likewise seized for the same cause, supposing that he was an alien born; whereupon he sued a former petition, and alledged that he was born in Gascon within the ligeance of the king: which point being put in issue, and found by jury to be true, it was adjudged that he should have restitution of his possessions generally without mentioning of advowsons. After which restitution, one of the said advowsons became void, the prior presented, against whom the king brought a *quare impedit*, wherein the king was barred; and all this was contained in the latter petition. And the book saith, that the earl of Arundel, and sir Guy of B. came into the court of Common Pleas, and demanded the opinion of the judges of that court concerning the said case, who resolved, that upon the matter aforesaid the king had no right to seize. In which case amongst many notable points, this one appeareth to be adjudged and resolved, that a man born in Gascon under the king's ligeance, was no alien born, as to lands and possessions within the realm of England, and yet England and Gascon were, 1. Several and distinct countries. 2. Inherited by several and distinct titles. 3. Governed by several and distinct municipal laws, as it appeareth amongst the records in the Tower, *Rot. Vase*. 10. Ed. 1. num. 7. 4. Out of the extent of the great seal of England, and the jurisdiction of the Chancery of England. 5. The like objection might be made for default of trial, as hath been made against the plaintiff. And where it was said that Gascon was no kingdom, and therefore it was not to be matched to the case in hand, it was answered, that this difference was without a diversity, as to the case in question; for if the plea in the case at the bar be good, then without question the prior had been an alien; for it might have been said (as it is in the case at the bar) that he was born *extra ligeantiam regis regni sui Angliæ, & infra ligeantiam domini sui Vasconiz*, and that they were several dominions, and governed by several laws: but then such a conceit was not hatched, that a king having several dominions should have several ligeances of his subjects. Secondly, it was answered, that Gascon was sometime a kingdom, and likewise Milan, Burgundy, Bavaria, Bretagne, and others, were, and now are become dukedoms, Castile, Arragon, Portugal, Barcelona, &c. were sometime earldoms; afterwards dukedoms, and now kingdoms. Bohemia and Poland were sometimes dukedoms, and now kingdoms; and (omitting many other, and coming nearer home) Ireland was before 22 H. 8. a lordship, and now is a kingdom, and yet the king of England was as absolute a prince and sovereign when he was lord of Ireland, as now, when he is styled king of the same. 6. Ed. 3. 41. an exchange was made between an Englishman and a Gascon, of lands in England and in Gascon; ergo, the Gascon was no alien; for then had he not been capable of lands in England. 1 H. 4. 1. the king brought a writ of right of ward against one Sybil, whose husband was exiled into Gascon; ergo, Gascon is no parcel or member of England, for *exilium est patria privatio, natalis soli mutatio, legum naturarum amissio*. 4 Ed. 3. 10. b. the king directed his writ out of Chancery under the great seal of England to the mayor of (g) Burdeaux (a city in Gascon), then being under the king's obedience, to certify, whether one that was

Examples and authorities in law.

Gascon, Vasconia, Gasconia.

Vasconia appellata fuit tempore Caroli magni regni de Vasconia. Mo. 500. Vaugh. 300.

(a) 2 Vent. 6. Vaugh. 286.
Cowly 31. Co. Lit. 135. a.
Co. 31 b. 2 Roll. 583. Co. Lit. 74. a. Br. trial. 126.

(b) 10 Co. 104. a. Co. Lit. 156. b. Popb. 36.
(c) 11 Co. 10. b. 12 Co. 66. 13 Co. 12. Co. Lit. 145. 2. 8. (d) 10. 120. 2.

(e) Co. Lit. 10. 2. 191. a. 232. a.
(f) Moor 796. 321.

(g) 4 Co. 29. a. 5 Co. 7. a. Coudry's case.
(h) Vaugh. 290. 9

outlawed here in England, was at that time in the king's service under him in obsequio regis: whereby it appeareth, that the king's writ did run into Gascon, for it is the trial that the common law hath appointed in that case. But as to other cases, it is to be understood, that there be two kinds of writs, *brevia mandatoria & remedialia*, & *brevia mandatoria & non remedialia*. *Brevia mandatoria & remedialia*, as writs of right, of *formedon*, &c. of debt, trespass, &c. and shortly, all writs real and personal, whereby the party wronged is to recover somewhat, and to be remedied for that wrong was offered unto him, are returnable or determinable in some court of justice within England, and to be served and executed by the sheriffs, or other ministers of justice within England; and these cannot by any means extend into any other kingdom, country, or nation, though that it be under the king's actual ligeance and obedience. But the other kind of writs, that are mandatory, and not remedial, are not tied to any place, but do follow subjection and ligeance, in what country or nation so ever the subject is, as the king's writ to command any of his subjects residing in any foreign country to return into any of the king's own dominions, *sub fide et ligeantia quibus nobis tenemini*. And so are the aforesaid mandatory writs cited out of the Register of protection for safety of body and goods, and requiring, that if any injury be offered, that the same be redressed according to the laws and customs of that place. *Vide le Reg. fol. 26. Stamford Prærog. cap. 12. fol. 39.* faith, that men born in Gascon are inheritable to lands in England. This doth also appear by divers acts of parliament: for by the whole parliament, 39 E. 3. cap. 16. it is agreed, that the Gascons are of the ligeance and subjection of the king. *Vide 42 Ed. 3. cap. 2. & 28 H. 6. cap. 5. &c.*

Guienne was another part of Aquitain, and came by the same title: and those of Guienne were by act of parliament in 13 H. 4. not imprinted, *ex rot parliament. eodem anno*, adjudged and declared to be no aliens, but able to possess and purchase, &c. lands within this realm. And so doth Stamford take the law. *Prærog. c. 12. f. 39.*

And thus much of the dukedom of Aquitain, which (together with the earldom of Poitiers) came to king Henry the second (as hath been said) by marriage, and continued in the actual possession of the kings of England by ten descents, viz. from the first year of king Henry the second, unto the two and thirtieth year of king Henry the sixth, which was upon the very point of three hundred years, within which duchy there were (as some write) 4 archbishopricks, 24 bishopricks, 15 earldoms, 202 baronies, and above a thousand captainships and bailiwicks: and in all this long time neither book-case nor record can be found wherein any plea was offered to disfigure any of them that were born there, by foreign birth, but the contrary hereof directly appeareth by the said book-case of (a) 27 lib. Ass. 48.

The kings of England had sometimes Normandy under actual ligeance and obedience. The question is then, whether men born in Normandy, after one king had them both, were inheritable to lands in England; and it is evident by our books that they were: for so it appeareth by the declaratory act of 17 E. 2. *de Prærog. Reg. c. 12.* that they were inheritable to, and capable of lands in England; for the purview of that statute is, *quod rex habeat escaetas de terris Normannorum, &c. Ergo, Normans might have lands in England: et hoc similiter intelligendum est, si aliqua hereditas descendat alicui nato in partibus transmarinis, &c.* Whereby it appeareth, that they were capable of lands within England by descent. And that this act of 17 E. 2. was but a declaration of the common law, it appeareth both by *Bracton*, who (as it hath been said) wrote in the reign of Henry the third, lib. 3. tract. 2. c. 1. f. 116. and by *Britton* who wrote in 5 E. 1. c. 18. that all such lands as any Norman had either by descent or purchase, escheated to the king for their treason, in revolting from their natural liege lord and sovereign. And therefore *Stamford Prærog. cap. 12. fol. 39.* expounding the said statute of 17 E. 2. cap. 12. concludeth, that by that chapter it should appear (as if he had said, it is apparent without question) that all men born in Normandy, Gascon, Guienne, Anjou, and Britain, (whilst they were under actual obedience) were inheritable within this realm as well as Englishmen. And the reason thereof was, for that they were under one ligeance due to one sovereign. And so much (omitting many other authorities) for Normandy: saving I cannot let pass the isles of Guernsey and Jersey, parts and parcels of the dukedom of Normandy, yet remaining under the actual ligeance and obedience of the king. I think no man will doubt, but those that are born in Guernsey and Jersey (though those isles are no parcel of the realm of England, but several dominions enjoyed by several titles, governed by several laws) are inheritable and capable of any lands within the realm of England, 1 E. 3. fol. 7. Commission to determine the title of lands within the said isles, according to the laws of the isles; and Mich. 41 E. 3. in the treasury, *quia negotium præd' nec aliqua alia negotia de insula præd' emergentia non debent terminari, nisi secundum legem insulae præd', &c.* And the Register, fol. 22. *rex fidelibus suis de Guernsey & Jersey.* King William the first brought this dukedom of Normandy with him, which by five descents continued under the actual obedience of the kings of England; and in or about the 6th year of king John, the crown of England lost the actual possession thereof, until king Henry the fifth recovered it again, and left it to king Henry the sixth, who lost it in the 28th of his reign; wherein were (as some write) one archbishoprick and six bishopricks, and an hundred strong towns and fortresses, besides those that were wasted in war.

Maud the empress, the only daughter and heir of Henry the first, took to her second husband Geoffrey Plantagenet, earl of Anjou, Tourain, and Mayne, who had issue king H. 2. to whom the said earldom by just title descended, who, and the kings that succeeded him, styled themselves by the name of *comes Andegavi*, &c. until king E. 3. became king of all France; and such as

were born within that earldom, so long as it was under the actual obedience of the king of England, were no aliens, but natural-born subjects, and never any offer made, that we can find, to disfigure them for foreign birth.

But leave we Normandy and Anjou, and speak we of the little, but yet ancient and absolute kingdom of the Isle of Man, as it appeareth by divers ancient and authentic records; as taking one for many. Artold king of Man sued to king H. 3. to come into England to confer with him, and to perform certain things which were due to king H. 3. thereupon king H. 3. 21 Decemb. ann. regni sui 34, at Winchester, by his letters patent gave licence to Artold king of Man as followeth. *Rex omnibus salutem. Sciatis, quod licentiam dedimus, &c. Artoldo regi de Man veniendo ad nos in Angli' ad loquend' nobisc' & ad faciend' nobis quod facere debet; & ideo vobis mandamus, quod ei regi in veniendo ad nos in Angli', vel ibi morando, vel inde redeundo, nullum faciat aut fieri permittatis damnum, injuriam, molestiam, aut gravamen, vel etiam hominib' suis quos secum ducet; & si aliquid eis forisfact' fuerit, id eis sine dilat' faciat emendari. In cujus, &c. duratur' usque ad fest' S. Mich.* Wherein two things are to be observed; 1. That seeing that Artold king of Man sued for a licence in this case to the king, it proveth him an absolute king, for that a monarch or an absolute prince cannot come into England without licence of the king; but any subject being in league, may come into this realm without licence. 2. That the king in his licence doth style him by the name of a king. It was resolved in 11 H. 8. that where an office was found after the decease of Thomas earl of Derby, and that he died seised, &c. of the Isle of Man, that the said office was utterly void; for that the Isle of Man, Normandy, Gascon, &c. were out of the power of the Chancery, and governed by several laws; and yet none will doubt, but those that are born within that isle, are capable and inheritable of lands within the realm of England.

Wales was sometime a kingdom, as it appeareth by 19 H. 6. fol. 6. and by the act of parliament of 2 H. 5. c. 6. but whilst it was a kingdom, the same was holden, and within the fee, of the king of England; and this appeareth by our books, *Flota, lib. 1. cap. 16. 1 E. 3. 14. 8 E. 3. 59. 13 E. 3. tit. Jurisdic. 10 H. 4. 6. Plow. Com. 368.* And in this respect, in divers ancient charters, kings of old time styled themselves in several manners, as king Edgar, *Britanniarum, Etheldredus, totius Albion' Dei providentia imperator*; *Edredus Magn' Britann' monarcha*; which among many other of like nature I have seen. But by the statute of 12 E. 1. Wales was united and incorporated into England, and made parcel of England in possession; and therefore it is ruled in 7 H. 4. f. 13. a. that no protection doth lie *quia moratur in Wallia*, because Wales is within the realm of England. And where it is recited in the act of 27 H. 8. that Wales was ever parcel of the realm of England, it is true in this sense, viz. that before 12 E. 1. it was parcel in tenure, and since it is parcel of the body of the realm. And whosoever is born within the fee of the king of England, though it be in another kingdom, is a natural-born subject, and capable and inheritable of lands in England, as it appeareth in *Plow. Com. 126.* And therefore those that were born in Wales before 12 E. 1. whilst it was only holden of England, were capable and inheritable of lands in England.

Now come we to France and the members thereof, as Calice, Guynes, Tournay, &c. which descended to king Edw. the third as son and heir to Isabel, daughter and heir to Philip le Beau, king of France. Certain it is, whilst king Henry the sixth had both England, and the heart and greatest part of France under his actual ligeance and obedience (for he was crowned king of France in Paris) that they that were then born in those parts of France that were under actual ligeance and obedience, were no aliens, but capable of, and inheritable to lands in England. And that is proved by the writs in the Register, fol. 26. cited before. But the inrollment of letters patent of denization in the Exchequer int' originalia, ann. 11 H. 6. with the lord treasurer's remembrancer was strongly urged and objected; for (it was said) thereby it appeareth, that king H. 6. in anno 11 of his reign, did make denizen one Reynel born in France. Whereunto it was answered, that it is proved by the said letters patent, that he was born in France, before king Henry the sixth had the actual possession of the crown of France, so as he was *antenatus*; and this appeareth by the said letters patent, whereby the king granteth, that *magister Johannes Reynel serviens noster, &c. infra regnum nostrum Franc' oriundus pro termino vite sue sit ligens noster, & eodem modo teneatur sicut verus & fidelis noster infra regnum Angli' oriundus, ac quod ipse terras infra regnum nostrum Angli' seu alia dominia nostra perquirere possit & valeat.* Now if that Reynel had been born since Henry the sixth had the quiet possession of France (the king being crowned king of France about one year before) of necessity he must be an infant of very tender age, and then the king would never have called him his servant, nor made the patent (as thereby may be collected) for his service, nor have called him by the name of *magister Johannes Reynel*: but without question he was *antenatus*, born before the king had the actual and real possession of that crown.

Calice is a part of the kingdom of France, and never was parcel of the kingdom of England, and the kings of England enjoyed Calice in and from the reign of king Edw. the third, until the loss thereof in queen Mary's time, by the same title that they had to France. And it is evident by our books, that those that were born in Calice, were capable and inheritable to lands in England, 42 E. 3. c. 10. *Vide 21 H. 7. 33. b. 19 H. 6. 2 E. 4. 1. a. b. 39 H. 6. 39. a. 21 E. 4. 18. a. 28 H. 6. 3. b.* By all which it is manifest, that Calice being parcel of France was under the actual obedience and commandment of the king; and by consequent, those that were born there, were natural-born subjects, and no aliens. Calice from the reign of king Edw. 3. until the fifth year of queen Mary, remained under the actual obedience of the king of England.

Guines also, another part of France, was under the like obedience to king Henry the sixth, as appeareth by 31 H. 6. fol. 4. And Tournay was under the obedience of Henry the eighth, as it appeareth by 5 El. Dyer, fol. 224. for there it is resolved, that a bastard born at Tournay, whilst it was under the obedience of Henry the eighth, was a natural subject, as an issue born within this realm by aliens. If then those that were born at Tournay, Calais, &c. whilst they were under the obedience of the king, were natural subjects, and no aliens, it followeth, that when the kingdom of France (whereof those were parcels) was under the king's obedience, that those that were then born there, were natural subjects, and no aliens.

Next followeth Ireland, which originally came to the kings of England by conquest; but who was the first conqueror thereof, hath been a question. I have seen a charter made by king Edgar in these words. *Ego Edgarus Anglorum Basilius, omniumque insularum oceanis, quæ Britanniam circumjacent, imperator & dominus, gratias ago ipsi Deo omnipotenti regi meo, qui meum imperium sic ampliorit & exaltavit super regnum patrum meorum, &c. Mihi concessit propitia divinitas, cum Anglorum imperio, omnia regna insularum oceanis, &c. cum suis ferocissimis regibus usque Norvegiæ, maximamque partem Hiberniæ, cum sua nobilissima civitate de Dublinâ, Anglorum regno subjugare, quapropter & ego Christi gloriam & laudem in regno meo exaltare, & ejus servitium amplificare devotus disposui, &c.* Yet for that it was wholly conquered in the reign of Henry the second, the honour of the conquest of Ireland is attributed to him; and his style was, *rex Angl', dominus Hibern', dux Normann', dux Aquitan', & comes Andegav'*, king of England, lord of Ireland, duke of Normandy, duke of Aquitaine, and earl of Anjou. That Ireland is a dominion separate and divided from England, it is evident from our books, 20 H. 6. 8. fir John Pilkington's case. 32 H. 6. 25. 20 Eliz. Dyer 360. Plow. Com. 360. And 2 R. 3. 12. a. Hibernia habet parlamentum, & faciunt leges, & nostra statuta non ligant eos, quia non mittunt milites ad parlamentum (which is to be understood, unless they be especially named) sed persone eorum sunt subjecti regis, sicut inhabitantes in Calesiâ, Gasconiâ, & Guyan. Wherein it is to be observed, that the Irishman (as to his subjection) is compared to men born in Calais, Gascon, and Guienne. Concerning their laws, ex rotulis patentium de anno 11 regis H. 3. there is a charter which that king made, beginning in these words. *Rex, &c. baronibus, militibus, & omnibus libere tenentibus L. salutem. Satis ut credimus vestra audivit discretio, quod, quando bonæ memoriæ (a) Johannes quondam rex Angl' pater noster venit in Hiberniam, ipse duxit secum viros discretos & legis peritos, quorum communi consilio & ad instantiam Hibernensium statuit & præcepit leges Anglicanas in Hibern' ita quod leges easdem in scripturas redactas reliquit sub sigillo suo ad Scaccarium Dublin'.* So as now the laws of England became the proper laws of Ireland; and therefore, because they have parliaments holden there, whereat they have made divers particular laws concerning that dominion, as it appeareth in 20 H. 6. 8. and 20 El. (b) Dyer 360. and for that they retain unto this day divers of their ancient customs, the book in 20 H. 6. 8. holdeth, that Ireland is governed by laws and customs separate and diverse from the laws of England. A voyage royal may be made into Ireland. Vide (c) 11 H. 4. 7. a. and 7 (d) E. 4. 27. a. which proveth it a distinct dominion. And in anno 33 reg. El. it was resolved by all the judges of England in the case of (e) Orurke an Irishman, who had committed high treason in Ireland, that he by the statute of 23 H. 8. c. 33. might be indicted, arraigned, and tried for the same in England, according to the purview of that statute; the words of which statute be, 'that all treasons, &c. committed by any (f) person out of the realm of England shall be from henceforth enquired of, &c.' and they all resolved (as afterward they did also in fir John Perrot's case) that Ireland was out of the realm of England, and that treasons committed there were to be tried within England by that statute. In the statute of 4 H. 7. cap. 24. of (g) fines, provision is made for them that be out of this land, and it is holden in Plow. Com. in Stowell's case 375, that he that is in Ireland is out of this land, and consequently within that proviso. Might not then the like plea be devised as well against any person born in Ireland, as (this is against Calvin that is a postnatus) in Scotland? for the Irishman is born extra ligeantiam regis regni sui Angl', &c. which be verba operativa in the plea: but all men know, that they are natural-born subjects, and capable of and inheritable to laws in England.

Lastly, to conclude this part with (h) Scotland itself. In ancient time part of (i) Scotland (besides Berwick) was within the power and ligeance of the king of England, as appeareth by our books (j) 42 E. 3. 2. b. the lord Beaumont's case, 11 E. 3. c. 2, &c. and by precedents hereafter mentioned; and that part (though it were under the king of England's ligeance and obedience) yet was it governed by the laws of Scotland. Ex rotulis Scotiæ, anno 11 Ed. 3. amongst the records in the Tower of London. *Rex, &c. Constitimus Rich. Talebot justiciarium nostrum villæ Berwici super Twedam, ac omnium aliarum terrarum nostrarum in partibus Scot', ad faciend' omnia & singula que ad officium justiciarii pertinent, secundum legem & consuetudinem regni Scot'.* And after anno 26 E. 3. ex eodem rot. *Rex Henrico de Percy, Ricardo de Nevil, &c. Volumus & vobis & alteri vestrum tenore presentium committimus & mandamus, quod homines nostri de Scot' ad pacem & obedientiam nostram existentes, legibus, libertatibus, & liberis consuetudinibus, quibus ipsi & antecessores sui tempore celeberrimi Alexandri quondam regis Scot' rationabiliter usi fuerunt, uti & gaudere debeant, prout in quibusdam indenturis, &c. plenius dicitur contineri.* And there is a writ in the Register 295. a. *Dedimus potestatem recipiendi ad pacem & pacem nostram homines de Galloway.* Now the case in (l) 42 Ed. 3. 2. b. (which was within sixteen years of the said grant, concern-

ing the laws in 26 E. 3.) ruleth it, that so many as were born in that part of Scotland, that was under the ligeance of the king, were no aliens, but inheritable to lands in England; yet was that part of Scotland in another kingdom governed by several laws, &c. And if they were natural subjects in that case, when the king of England had but part of Scotland, what reason should there be, why those that are born there, when the king hath all Scotland, should not be natural subjects; and no aliens? So likewise (m) Berwick is no part of England, nor governed by the laws of England, and yet they that have been born there, since they were Berwick, under the obedience of one king, are natural-born subjects, and no aliens, as it appeareth in 15 R. 2. cap. 7, &c. Vide (n) 19 H. 6. 35. b. and 39 H. 6. 39. a. And yet, in all these cases and examples, if this new devised plea had been sufficient, they should have been all aliens against so many judgments, resolutions, authorities, and judicial precedents in all successions of ages. There were sometimes in England, whilst the heptarchy lasted, seven several crowned kings of seven several and distinct kingdoms, but in the end the West Saxons got the monarchy, and all the other kings melted (as it were) the crowns to make one imperial diadem, for the king of the West Saxons over all. Now when the whole was under the actual and real ligeance and obedience of one king, were any, that were born in any of those several and distinct kingdoms, aliens one to another? Certainly they, being born under the obedience of one king and sovereign, were all natural-born subjects, and capable of and inheritable unto any lands in any of the said kingdoms.

In the holy history reported by St. Luke, ex dictamine Spiritus Sancti, cap. 21 & 22 Act. Apostolorum, it is certain, that St. Paul was a Jew, born in Tarsus, a famous city of Cilicia; for it appeareth in the said 21st chapter, ver. 39. by his own words, *ego homo sum quidem Judæus a Tarso Ciliciæ, non ignota civitatis municeps.* And in the 22d chapter, ver. 3. *ego sum vir Judæus natus Tarso Ciliciæ, &c.* and then made that excellent sermon there recorded; which when the Jews heard, the text saith, ver. 22. *levaverunt vocem suam, dicentes, tolle de terra hujusmodi, non enim fas est eum vivere; speciferantibus autem eis et projicientibus vestimenta sua, & pulverem jactantibus in aerem.* Claudius Lysias the popular tribune, to please this turbulent and prophane multitude (though it were utterly against justice and common reason) the text saith, *justi tribuni 1. induci eum in castra, 2. flagellis cædi, and 3. torqueri eum (quid ita?) ut sciret propter quam causam sic acclarent;* and when they had bound Paul with cords, ready to execute the tribune's unjust commandment, the blessed apostle (to avoid unlawful and sharp punishment) took hold of the law of a heathen emperor, and said to the centurion standing by him, *si hominem Romanum et indemnatum licet vobis flagellare?* Which when the centurion heard, he went to the tribune and said, *quid acturus es? Hic enim homo civis Romanus est.* Then came the tribune to Paul, and said unto him; *dic mihi si tu Romanus es? At ille dixit, etiam.* And the tribune answered, *ego multa summa civitatem hanc consequutus sum.* But Paul not meaning to conceal the dignity of his birth-right said, *ego autem et natus sum:* as if he should have said to the tribune, you have your freedom by purchase of money, and I (by a more noble means) by birth-right and inheritance. *Protinus ergo (saith the text) decesserunt ab illo qui illum torturi erant: tribunus quoque timuit postquam rescivit, quia civis Romanus esset, et quia alligasset eum.* So as hereby it is manifest, that Paul was a Jew, born at Tarsus in Cilicia in Asia Minor; and yet being born under the obedience of the Roman emperor, he was by birth a citizen of Rome in Italy in Europe, that is, capable of and inheritable to all privileges and immunities of that city. But such a plea as is now imagined against Calvin might have made St. Paul an alien to Rome. For if the emperor of Rome had several ligeances for every several kingdom and country under his obedience, then might it have been said against St. Paul, that he was extra ligeantiam imperatoris regni sui Italiæ, et infra ligeantiam imperatoris regni sui Ciliciæ, &c. But as St. Paul was Judæus patriæ et Romanus privilegio, Judæus natione et Romanus jure nationum; so may Calvin say, that he is Scotus patriæ & Anglus privilegio, Scotus natione & Anglus jure nationum.

Samaria in Syria was the chief city of the ten tribes; but it being usurped by the king of Syria, and the Jews taken prisoners, and carried away in captivity, was after inhabited by the Panyms. Now albeit Samaria of right belonged to Jewry, yet because the people of Samaria were not under actual obedience, by the judgment of the chief justice of the whole world they were adjudged alienigenæ, aliens: for in the Evangelist St. Luke, c. 17. when Christ had cleansed the ten lepers, *unus autem ex illis (saith the text) ut vidit quia mundatus esset, regressus est cum magna voce magnificans Deum et cecidit in faciem ante pedes ejus gratias agens, & hic erat Samaritanus. Et Jesus respondens dixit, nonne decem mundati sunt, et novum ubi sunt? Non est inventus, qui rediret et daret gloriam Deo, nisi hic alienigena.* So as by his judgment this Samaritan was alienigena, a stranger born, because he had the place, but wanted obedience. *Et si desit obedientia non adjuvat locus.* And this agreeth with the divine, who saith, *si locus salvare potuisset, Satan de caelo pro sua inobedientia non cecidisset.* Adam in Paradiso non cecidisset. Lot in monte non cecidisset, sed potius in Sodom.

6. Now resteth the sixth part of this division, that is to say, six demonstrative illations or conclusions, drawn plainly and expressly from the premises.

1. Every one that is an alien by birth, may be, or might have been an enemy by accident; but Calvin could never at any time be an enemy by any accident; ergo, he cannot be an alien by birth. Vide 33 H. 6. f. 1. a. b. the difference between an alien enemy, and a subject traitor. Hostes sunt, qui nobis, vel quibus nos bellum decernimus; ceteri proditores, prædones, &c. The major is apparent, and is proved by that which hath been said. Et vide magna charta, cap. 30. 19 E. 4. 6. 9 E. 3. c. 1. 27 E. 3. c. 2. 4 H. 5. c. 7. 14 E. 3. stat. 2. c. 2, &c.

2. Whosoever are born under one natural ligeance and obedience, due by the law of nature to one sovereign, are natural-born subjects: but

(a) Co. Lit. 141. b. 2 Vent. 4. (b) 9 Co. 117. b. Cart. 186. (c) Fitz. Protect. 24. Br. Protect. 34. (d) Fitz. Protect. 16. Br. Protect. 72. 3 Inst. 11, 18, 24. Co. Lit. 261. b. 1. And. 262, 263. 2 Vent. 4. Cart. 190. Cauby 93. (e) 35 H. 8. c. 2. (f) Cauby 93. Co. Lit. 261. b. 3 Inst. 11. (g) 3 Inst. 18. Plowd. 368. (h) Heylin's Cosmog. lib. 4. p. 305, 306. (i) Fitz. Brief 551. (j) Fitz. Brief 551. Ant. 23. a. (k) 1 Sid. 381, 382. 2 Burro. 858. (l) Fitz. Protect. 8. Br. Protect. 49.

Calvin was born under one natural ligeance and obedience due by the law of nature to one sovereign; ergo he is a natural-born subject.

3. Whosoever is born within the king's power or protection, is no alien: but Calvin was born under the king's power and protection: ergo he is no alien.

4. Every stranger born must at his birth be either *amicus*, or *inimicus*: but Calvin at his birth could neither be *amicus* nor *inimicus*; ergo he is no stranger born. *Inimicus* he cannot be, because he is *subditus*; for that cause also he cannot be *amicus*; neither now can *Scotia* be said to be *solum amicus*, as hath been said.

5. Whatsoever is due by the law or constitution of man, may be altered; but natural ligeance or obedience of the subject to the sovereign cannot be altered; ergo natural ligeance or obedience to the sovereign is not due by the law or constitution of man. Again, whatsoever is due by the law of nature, cannot be altered; but ligeance and obedience of the subject to the sovereign is due by the law of nature; ergo it cannot be altered. It hath been proved before, that ligeance or obedience of the inferior to the superior, of the subject to the sovereign, was due by the law of nature many thousand years before any law of man was made; which ligeance or obedience (being the only mark to distinguish a subject from an alien) could not be altered; therefore it remaineth still due by the law of nature. For *leges naturæ perfectissimæ sunt et immutabiles, humani vero juris conditio semper in infinitum decurrit, et nihil est in eo quod perpetuo stare possit. Leges humanae nascuntur, vivunt, & moriuntur.*

Lastly, whosoever at his birth cannot be an alien to the king of England, cannot be an alien to any of his subjects of England; but the plaintiff at his birth could be no alien to the king of England; ergo the plaintiff cannot be an alien to any of the subjects of England. The major and minor both be *propositiones perspicue veræ*. For as to the major it is to be observed, that whosoever is an alien born, is so accounted in law in respect of the king. And that appeareth, 1. by the pleading so often before remembered, that he must be *extra ligeantiam regis*, without any mention making of the subject. 2. When an alien born purchaseth any lands, the king only shall have them, though they be holden of a subject, in which case the subject loseth his feignory. And as it is said in our books, an alien may purchase *ad proficuum regis*; but the act of law giveth the alien nothing: and therefore if a woman alien marrieth a subject, she shall not be endowed, neither shall an alien be tenant by the curtesy. *Vide 3 H. 6. 55. a. 4 H. 3. 179.*

3. The subject shall plead, that the defendant is an alien born, for the benefit of the king, that he upon office found may seize; and that the tenant may yield to the king the land, and not to the alien, because the king hath best right thereunto. 4. Leagues between our sovereign and others are the only means to make aliens friends; *et fœdera percutere*, to make leagues, only and wholly pertaineth to the king. 5. Wars do make aliens enemies, and *bellum indicere* belongeth only and wholly to the king, and not to the subject, as appeareth in 19 Ed. 4. fol. 6. b. 6. The king only without the subject may make, not only letters of safe-conduct, but letters patent of denization, to whom, and how many he will, and enable them at his pleasure to sue any of his subjects in any action whatsoever, real or personal, which the king could not do without the subject, if the subject had any interest given unto him by the law in any thing concerning an alien born. Nay, the law is more precise herein than in a number of other cases, of higher nature: for the king cannot grant to any other to make of strangers born, denizens; it is by the law itself so inseparably and individually annexed to his royal person (as the book is in 20 H. 7. fol. 8.). For the law esteemeth it a point of high prerogative, *jus majestatis*, *et inter insignia summa potestatis*, to make aliens born subjects of the realm, and capable of the lands and inheritances of England in such sort as any natural-born subject is. And therefore by the statute of 27 H. 8. c. 24. many of the most ancient prerogatives and royal powers of the crown, as authority to pardon treason, murder, manslaughter, and felony, power to make justices in eyre, justices of assize, justices of peace and gaol-delivery, and such like, having been severed and divided from the crown, were again reunited to the same: but authority to make letters of denization, was never mentioned therein to be resumed, for that never any claimed the same by any pretext whatsoever, being a matter of so high a point of prerogative. So as the pleading against an alien, the purchase by any alien, leagues, and wars between aliens, denizations, and safe-conducts of aliens, have aspect only and wholly unto the king. It followeth therefore, that no man can be alien to the subject that is not alien to the king. *Non potest esse alienigena corpori, qui non est capiti, non græci qui non est regi.*

The authorities of law cited in this case for maintenance of the judgment: 4 H. 3. tit. *Dower*. *Bracton*, lib. 5. fol. 427. *Plata*, lib. 6. cap. 47. *In temp. E. 1. Hingbam's Report*. 17 Edw. 2. cap. 12. 11 Edw. 3. cap. 2. 14 Ed. 3. *Statut. de Franciâ*. 42 Ed. 3. fol. 2. 42 Ed. 3. cap. 10. 22. *Lib. Ass.* 25. 13 Ric. 2. cap. 2. 15 Ric. 2. cap. 7. 11 Hen. 4. fol. 26. 14 Hen. 4. fol. 19. 13 H. 4. *Statutum de Guyan*. 29 Hen. 6. tit. *Estoppel* 48. 28 Hen. 6. cap. 5. 32 Hen. 6. fol. 23. 32 Hen. 6. fol. 26. *Little. temp. Ed. 4. lib. 2. cap. Village*. 15 Ed. 4. fol. 15. 19 Ed. 4. 6. 22 Ed. 4. cap. 8. 2 Ric. 3. 2. & 12. 6 Hen. 8. fol. 2. *Dyer* 14. Hen. 8. c. 2. No manner of stranger born out of the king's obedience, 22 H. 8. cap. 8. Every person born out of the realm of England, out of the king's obedience, 32 Hen. 8. cap. 16. 25 Hen. 8. cap. 15. &c. 4 Ed. 6. *Plowd. Comment.* fol. 2. *Fogassa's case*. 2 & 3 Ph. & Mar. *Dyer* 145. *Shirley's case*. 5 El. *Dyer* 224. 13. El. cap. 7. *de Bankruptis*. All commissions ancient and late, for the finding of offences, to entitle the king to the lands of aliens born: also all letters patent of denization of ancient and later times do prove, that he is no alien that is born under the king's obedience.

Now we are come to consider of legal inconveniences: and first of such as have been objected against the plaintiff, and secondly of such as should follow, if it had been adjudged against the plaintiff.

Of such inconveniences as were objected against the plaintiff, there remain only four to be answered; for all the rest are clearly and fully satisfied before: 1. That if *postnati* should be inheritable to our laws and inheritances, it were reason they should be bound by our laws; but *postnati* are not bound by our statute or common laws; for they having (as it was objected) never so much freehold or inheritance, cannot be returned of juries, nor subject to scot or lot, nor chargeable to subsidies or quinzimes, nor bound by any act of parliament made in England. 2. Whether one be born within the kingdom of Scotland or no, is not triable in England; for that it is a thing done out of this realm, and no jury can be returned for the trial of any such issue: and what inconvenience should thereof follow, if such pleas that wanted trial should be allowed (for then all aliens might imagine the like plea) they, that objected it, left it to the consideration of others. 3. It was objected, that this innovation was so dangerous, that the certain event thereof no man could foresee; and therefore, some thought it fit, that things should stand and continue as they had been in former time, for fear of the worst. 4. If *postnati* were by law legitimated in England, it was objected what inconvenience and confusion should follow, if (for the punishment of us all) the king's royal issue should fail, &c. whereby those kingdoms might again be divided. All the other arguments and objections, that have been made, have been all answered before, and need not to be repeated again.

1. To the first it was resolved, that the cause of this doubt was the mistaking of the law: for if a *postnatus* do purchase any lands in England, he shall be subject in respect thereof, not only to the laws of this realm, but also to all services and contributions, and to the payment of subsidies, taxes, and public charges, as any denizen or Englishman shall be; nay, if he dwell in England, the king may command him, by a writ of *ne exeat regnum*, that he depart not out of England. But if a *postnatus* dwell in Scotland, and have lands in England, he shall be chargeable for the same to all intents and purposes, as if an Englishman were owner thereof, and dwell in Scotland, Ireland, in the isles of Man, Guernsey, or Jersey, or elsewhere. The same law is of an Irishman that dwells in Ireland, and hath land in England. But if *postnati*, or Irishmen, men of the isles of Man, Guernsey, Jersey, &c. have lands within England, and dwell here, they shall be subject to all services and public charges within this realm, as any Englishman shall be. So as to services and charges, the *postnati* and Englishmen born are all in one predicament.

2. Concerning the trial, a threefold answer was thereunto made and resolved: 1. That the like objection might be made against Irishmen, Gofcoins, Normans, men of the isles of Man, Guernsey, and Jersey, of Berwick, &c. all which appear by the rule of our books to be natural-born subjects; and yet no jury can come out of any of those countries and places, for trial of their births there. 2. If the demandant or plaintiff in any action concerning lands be born in Ireland, Guernsey, Jersey, &c. out of the realm of England, if the tenant or defendant plead, that he was born out of the ligeance of the king, &c. the demandant or plaintiff may reply, that he was born under the ligeance of the king at such place within England; and upon the evidence the place shall not be material, but only the issue shall be, whether the demandant or plaintiff were born under the ligeance of the king in any of his kingdoms or dominions whatsoever: and in that case the jury (if they will) may find the special matter, viz. the place where he was born, and leave it to the judgment of the court: and that jurors may take knowledge of things done out of the realm in this and like cases, vide 7 H. 7. 8. b. 20 Ed. 3. *Averment* 34. 5 Ric. 2. tit. *Trial* 54. 15 Ed. 4. 15. 32 H. 6. 25. *Fitz. Nat. Br.* 196. *Vide Dowdale's case*, in the sixth part of my Reports, fol. 47. and there divers other judgments be vouched. 3. *Brown*, in anno 32 H. 6. reporteth a judgment then lately given, that where the defendant pleaded, that the plaintiff was a Scot, born at St. John's town in Scotland, out of the ligeance of the king; whereupon they were at issue, and that issue was tried where the writ was brought, and that appeareth also by 27 Aff. pl. 24. that the jury did find the prior to be born in Gofcoins. (for so much is necessarily proved by the words *trave fuit*.) And 20 Ed. 3. tit. *Averment* 34. in a *juris utrum*, the death of one of the vouches was alledged at such a castle in Britain, and this was enquired of by the jury. And it is holden in 5 Ric. 2. tit. *Trial* 54. that if a man be adhering to the enemies of the king in France, his land is forfeitable, and his adherency shall be tried where the land is, as oftentimes hath been done, as there it is said by *Belknap*: and *Fitz. Nat. Br.* 196. in a *mortdanc*, if the ancestor died in itinere peregrinationis sue vers. Terram Sanctam, the jury shall enquire of it. But in the case at bar, seeing the defendant hath pleaded the truth of the case, and the plaintiff hath not denied it, but demurred upon the same, and thereby confessed all matters of fact, the court now ought to judge upon the special matter, even as if a jury upon an issue joined in England, as it is aforesaid, had found the special matter, and left it to the court.

3. To the third, it was answered and resolved, that this judgment was rather a renovation of the judgments and censures of the reverend judges and sages of the law in so many ages past, than any innovation, as appeareth by the book and book-cases before recited: neither have judges power to judge according to that which they think to be fit, but that which out of the laws they know to be right and consonant to law. *Judex bonus nihil ex arbitrio suo faciat, nec proposito domestica voluntatis, sed juxta leges & jura pronuntiet.* And as for timores, fears grounded upon no just cause, *qui non cadunt in constantem virum, vani timores estimandi sunt.*

4. And as to the fourth, it is less than a dream of a shadow, or a shadow of a dream: for it hath been often said, natural legitimation respecteth actual obedience to the sovereign at the time of the birth.

The general part concerning inconveniences.

birth: for as the *antenati* remain aliens as to the crown of England, because they were born when there were several kings of the several kingdoms, and the uniting of the kingdoms, by descent subsequent, cannot make him a subject to that crown to which he was alien at the time of his birth; so

albeit the kingdoms (which Almighty God of his infinite goodness and mercy divert) should by descent be divided, and governed by several kings; yet it was resolved, that all those, that were born under one natural obedience, while the realms were united under one sovereign, should remain natural-born subjects, and no aliens; for that naturalization due and vested by birth-right, cannot by any separation of the crowns afterwards be taken away; nor he, that was by judgment of law a

natural subject at the time of his birth, become an alien by such a matter *ex post facto*. And in that case, upon such an accident, our *postnatus* may be *ad fidem utriusque regis*, as *Bracton* saith in the afore-remembered place, fol. 427. *Sicut Anglicus non auditur in placitando aliquem de terris & tenementis in Francia, ita nec debet Francigena & alienigena, qui fuerit ad fidem regis Francie, audiri placitando in Anglia: sed tamen sunt aliqui Francigenae in Francia, qui sunt ad fidem utriusque, et semper fuerunt ante Normanniam deperditam & postea, et qui placitant hic et ibi, ea ratione, quia sunt ad fidem utriusque, sicut fuit Willielmus comes marescallus et manens in Anglia, et M. de Gynes manens in Francia, et alii plures.* Concerning the reason drawn from the (a) etymologies, it made against them, for that by their own derivation, *alienae gentis* and *alienae ligeantiae* is all one: but arguments drawn from etymologies, are too weak and too light for judges to build their judgments upon: for *saepenumero ubi proprietas (b) verborum attenditur, sensus veritatis amittitur*: and yet when they agree with the judgment of law, judges may use them for ornaments.

But on the other side, some inconveniences should follow, if the plea against the plaintiff should be allowed. For, first, it maketh ligeance local; *videlicet, ligeantia regis regni sui Scotiae, and ligeantia regis regni sui Angliae*: whereupon should follow, first, that faith or ligeance, which is universal, should be confined within local limits and bounds; secondly, that the subjects should not be bound to serve the king in peace or in war out of those limits; thirdly, it should illegitimate many, and some of noble blood, which were born in *Gascain, Guienne, Normandy, Calais, Tournay, France*, and divers other of his majesty's dominions, whilst the same were in actual obedience, and in *Berwick, Ireland, Guernsey and Jersey*, if this plea should have been admitted for good. And secondly, this strange and new-devised plea inclineth too much to countenance that dangerous and desperate error of the *Spencers*, touched before, to receive any allowance within *Westminster-Hall*.

In the proceeding of this case, these things were observed, and so did

(a) Co. Lit. 68. b.

(b) 9 Co. 110. b.

Lord-chancellor Ellesmere's speech in the Exchequer-Chamber, in the case of the *postnati* (c).

MY lords, mine age, mine infirmities, and indisposition of health, my decay and weakeness of memorie, and *desuetudo*, and long discontinuance from this manner of legall exercise (about foureteene yeeres) haue bereaued mee of the meanes and helpes that should inhable me to speake in so great a case.

I feare therefore, that it will be deemed presumption (if not worse) that I adventure to speake heerein at all; specially after so many learned and iudicious arguments of so many graue, learned, and reuerend iudges.

To say the same that hath bene saied, must needs be vnpleasaunt, wearisome, and loathsome to the hearers; and not to say the same, is to speake little to the purpose: for, what more can bee saied than hath bene?

Yet, for that the case is depending in *Chancerie*, and adiourned hither for difficultie in law, and there I must giue iudgement according to the law, whether the complainant bee inhabled, by lawe, to maintaine his suit in that court, or not; I holde it more fitting to deliuer the reasons of my iudgement heere, where others haue bene heard, than there, before a few, which haue not heard that, which hath bene so learnedly argued and largely debated heere.

And therefore the case standing thus, I will speake what I thinke. And I must say, as one of the graue iudges saied, I can tell no newes; but some old things which I haue read and obserued, I will remember; but I can

(c) This argument was printed in 1609, with the following title:—*The speech of the lord chancellor of England, in the Exchequer-Chamber, touching the post-nati.* Before the speech there was the following address to the reader:

To the louing readers.

Before I presumed to speake in the *Exchequer-Chamber* in R. C. case (which is now commonly called, the case of *post-nati*), I considered mine age and infirmities; and how long I had discontinued from such legall exercises. I might hereupon haue iustly challenged the priuiledge of silence. But greater and weightier reasons ouer-ruled mee, and enforced mee to waieue the benefit of that priuiledge: for, looking into the nature of the question then in hand, and examining the circumstances, I found the case to bee rare, and the matter of great import and consequence, as being a speciall and principall part of the blessed and happy vnion of *Great Britaine*.

I heard many learned and iudicious arguments, made by the reuerend iudges: and finding that they did not all concur in opinion (though the number was indeede so few, of them that differed, that in *Greece* it would not make a plurall number) and that some things were by them omitted, which seemed to mee to be both pertinent to the matter, and necessary to bee knowne, and more proper and fit to bee spoken by me, respecting the place I should, than by them, that did wholly binde themselves to the forme and rule of legall argument and discourse: I thought that I could not, in due tie, sit as a dumbe and idle hearer onlie; the cause being iudicially depending in the high court of *Chancerie*, where I was to iudge of it according to lawe, following the rule of mine owne conscience, and the measure of mine owne vnderstanding, and not to bee swayed with the weight of other mens opinions.

I considered also, that although *silentij tutum primum* is often true in humane policie, yet sometime there is *crimen reticentie*; and therefore the prophet saied, *ne mihi quia tacui.* And *Chrysostome* obserueth, that, *tribus modis in veritatem peccatur: 1. veritatem pro timore tacendo: 2. veritatem in mendacium commutando: 3. veritatem non defendendo.* Remembering this, my conscience told me, that howsoeuer silence might in this case haue excused mee of the second, yet I could not haue escaped by silence,

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the chief iustice of the *Common Pleas* publicly deliver in the end of his argument in the *Exchequer-Chamber*. First, that no commandment or mes- sage by word or writing was sent or delivered from any whatsoever to any of the iudges to cause them to incline to any opinion in this case; which I remember, for that it is honourable for the state, and consonant to the laws and statutes of this realm. Secondly, there was observed, what a concurrence of judgments, resolutions, and rules, there be in our books in all ages concerning this case, as if they had been prepared for the deciding of the question of this point: and that (which never fell out in any doubtful case) no one opinion in all our books is against this judgment. Thirdly, that the five iudges of the *King's Bench*, who adjourned this case into the *Exchequer-Chamber*, rather adjourned it for weight than difficulty, for all they in their arguments *una voce* concurred with the judgment. Fourthly, that never any case was adjudged in the *Exchequer-Chamber* with greater concordance and less variety of opinions, the lord-chancellor and twelve of the iudges concurring in one opinion. Fifthly, that there was not in any remembrance so honourable, great, and intelligent an auditory at the hearing of the arguments of any *Exchequer-Chamber* case, as was at this case now adjudged. Sixthly, it appeareth, that *iurisprudentia legis communis Angliae est scientia socialis & copiosa*: sociable, in that it agreeth with the principles and rules of other excellent sciences, diuine and human: copious, for that *quamvis ad ea quae frequentius accidunt iura adaptantur*, yet in a case so rare, and of such a quality, that los is the assured end of the practice of it (for no alien can purchase lands, but he loseth them, and *ipso facto* the king is entitled thereunto, in respect whereof a man would think few men would attempt it) there should be such a multitude and *sarrago* of authorities in all successions of ages, in our books and book-cases, for the deciding of a point of so rare an accident. *Et sic determinata & terminata est ista questio.*

The judgment in the said case, as entered on record, &c.

Whereupon all and singular the premises being seen, and by the court of the lord the now king here diligently inspected and examined, and mature deliberation being had thereof; for that it appears to the court of the lord the now king here, that the aforesaid plea of the said *Richard Smith* and *Nicholas Smith*, above pleaded, is not sufficient in law to bar the said *Robert Calvin* from having an answer to his aforesaid writ: therefore it is considered by the court of the lord the now king here, that the aforesaid *Richard Smith* and *Nicholas Smith* to the writ of the said *Robert* do further answer.

[See now the statutes for the union of both kingdoms.]

not diuine, or prophesie *de futuris*, I leaue that as iustice *Yelverton* did.

I am free and at libertie, *nullius addictus iurare in verba magistri*, and therefore I will speake ingenuously and freely.

In the arguing of this case, some thinges, which are of great weight with mee, haue (in mine opinion) bene passed ouer too lightly; and some other thinges, which seeme to me but light, haue bene ouerweighed, as I thinke.

Halfe an howers time longer or shorter I meane not to strue for; and therefore I will presume on your patience, and assume to my selfe such conuenient time as others haue done; and yet I will husband time as well as I can.

I will not be abashed to strengthen my weake memory with helpe of some scribled papers, as others haue done: for I accompt it a point of wisdomie to followe wise mens examples.

Other *exordium*, insinuation, protestation, or preface for the matter it selfe, either to prepare attentue and beneuolent auditors, or to stirre offence or dislike against either partie, I meane not to vse. It is fit for orators; I neuer professed the art; I had neuer skill in it: and it is not *decorum* for iudges, that ought to respect the matter, and not the humours of the hearers.

The *exordium* the ciuilians vse in their sentences I like well; in *Dei nomine amen*, & *Deo primum inuocato*. Other *exordium* I care not for.

from offending in the first and last. And if *Pellus* thought it not reason, to send a prisoner, without shewing the causes which were layed against him, I might haue bene worthily & iustly censured, if vpon other mens arguments, and as it were *sine implicata*, I should haue pronounced my iudgement and sentence in so great a cause, without declaring the grounds and reasons whereupon I stood. Thus, due tie and necessity (for, *ratio sapienti necessitas*) were the causes that induced mee to speake in this rare and weightie cause, and the force of truth moued mee to speake that which I did speake, without respect of pleasing or displeasing any. And so, hauing the warrant of a sincere conscience, which is truly said to be, *veluti comes, & testis, & huiusmodi*; I haue in the *Chancerie* iudged and decreed the case for R. C. And the like iudgement is also giuen by the iudges of the *King's Bench*, in the assise depending in that court. The decree and iudgement being thus passed, diuerse vnperfect reports, and seuerall patches and pieces of my speech haue bin put in writing, and dispersed into many hands, and some offered to the presse. The kings maiestie, hauing knowledge thereof, misliked it; and thereupon commanded me to deliuer to him in writing, the whole discourse of that which I said in that cause.

Thus I was put to an vnexpected new labour, to reuiue my scribled & broken papers. Out of which (according to the charge imposed vpon me) I gathered all which I had before spoken, and so set it downe faithfully & plainly, and (as neare as I could) in the same words I vitered it. It pleased his sacred maiestie to take some view of it; and taking occasion thereby, to remember the diligence of the lord chiefe iustice of the *Common Pleas*, for the summary report he had published of the iudges arguments, he gaue mee in charge to cause this to be likewise put in print, to prevent the printing of such mistaken and vnperfect reports of it, as were already scattered abroad.

Whatsoeuer it is, it was first conceived & spoken out of conscience & duty; and is now published in humble obedience to my most gracious soueraigne. And so I offer and commend it to your good acceptance and fauourable interpretation.

T. Ellesmere, Canc.
Tha

The case now depending in Chancery, which is adjourned to the 10th of the month of June, is thus:

Robert Caluine, sonne and heire apparant of **James lord Caluine** of **Coltross** in the realme of **Scotland**, an infant of three yeares of age, borne in the said realme of **Scotland**, maketh title by his bill to a messuage and garden with the appurtenances in the parish of **St. Buttolph** without **Bishops-gate** in the cite of **London**; and complaineth against **John Bingley**, and **Richard Griffin**, for detaining the evidences concerning the same messuage and lands, and taking the profits thereof.

The defendants pleade, that the plaintife is an alien; and that in the third yeere of his maiesties raigne of **England**, and in the nine and thirtieth yeere of his maiesties raigne of **Scotland**, hee was borne in the realme of **Scotland**, within the ligeance of his said maiestie, of his realme of **Scotland**, and out of the ligeance of our foueraigne lord the king of his realme of **England**.

And the defendants say further, that at the time of the birth of the complainant, and long before, and ever sithence, the said kingdome of **Scotland** was, and still is, ruled and governed by the proper lawes and statutes of the said kingdome of **Scotland**, and not by the lawes and statutes of this realme of **England**; and therefore the defendants demaund iudgement, whether the complainant ought to bee answered to his said bill, or shall be received to prosecute the said suite against the defendants, being for, and concerning the title of inheritance, and evidence touching the same.

Heereupon the complainant hath demurred in law.

This is the speciall case now depending in the *Chancery*; in which, and touching all like cases in generall, mine opinion is, and since the question was first mooued hath bene, that these *post-nati* are not aliens to the king, nor to his kingdome of **England**, but by their birth-right are liege subiects to the king, and capable of estates of inheritance and freehold of landes in **England**; and may haue and maintaine as wel reall as personall actions for the same: and that therefore the now complainant **Robert Caluine** ought to bee answered.

This opinion I did first conceiue vpon those rules and reasons in lawe (as well the common law of **England**, as the ciuile law) which heereafter in the course of my speech I will remember. And in this opinion I haue bene since confirmed by many great and weighty reasons.

First, in the statute made in the first yeare of his maiesties raigne of **England**, authorizing the treatie betweene the commissioners for both the kingdomes, it is said (as iustice *Warburton* noted well) that both the famous & ancient realmes of **England** and **Scotland** are now vnited in allegiance and loyall subiection in his royall person, to his maiestie, and his posteritie for euer.

Heere wee haue the iudgement of the parliament, that there is a vnite in allegiance to one royall person; and therefore I see not how wee may out of imaginarie conceits, and by subtile distinctions straine our wittes to frame seuerall allegiances to one and the same royall person, contrary to so plaine a declaration made by parliament.

Next followeth his maiesties proclamation 20 Octobris 1604, by which hee assumed to himselfe the name and stile of king of **Great Brittain**: in which proclamation, among many other weighty reasons, this is added for one, *we haue receiued from those that be skilful in the lawes of the land, that immediately vpon our succession, diuerse of our auncient lawes of this realme are ipso facto expired; as namely, that of feudge, and of the naturalization of the subiects.* This was not done sodainely, nor lightly; but vpon graue and serious deliberation, and aduise: and therefore seemeth to mee to be a matter of great importance, and not to be lightly regarded.

The same twentieth of October, these commissioners beganne their treatie. Of the graue and iudicious course which they held, in debating of the matter then propounded, I will forbear to speake: but for this point of naturalization now in question, their resolution in the end was thus: That it shall be propounded to both the parliaments at the next sessions, that an act be made containing a declaration, as followeth: that all the subiects of both the realmes, borne since the decease of **Elizabeth** the late queen of **England** of happie memory, and all, that shal be born hereafter vnder the obedience of his maiestie and his royall progeny, are by the common lawes of both the realmes, and shall be for euer, inhabed to obtaine, succede, inherite, and possesse all lands, goods, and chattels, &c. as fully and amply as the subiects of either realme respectiue might haue done, or may doe in any sort within the kingdome where they were borne. This, after long debating, and graue and deliberate consideration, was, in the end, the resolution of the greater part of the commissioners, not one openly gainesaying it. And diuerse of the principall iudges of the realme were present at all times when the point was debated. And herein I note the wise and iudicious forme of that resolution, which was not to propound to the parliament the making of a new lawe, but a declaration of the common lawes of both the realmes in this question.

Now, if wee consider who these commissioners were, what lords of the higher house, and what persons of the common house, selected of all degrees, most eminent for their learning and iudgement, as well in ciuile and common law, as in knowledge, and experience other waies, beeing assisted by the graue iudges of the realme: if this, I say, be well considered, then this resolution must be accounted and esteemed as a matter of great and weighty importance, and much to be regarded in the deciding of this question.

According to this act of the commissioners, the case was propounded in the next session of parliament. In the higher house, the iudges were required to deliuer their opinions. There were then eleauen iudges present; whereof tenne did with one vniforme consent affirme the law to be, that the *post-nati* were not aliens, but natural subiects (one onely dissenting). After this, the question was debated in a solemne conference betweene both the houses of parliament at seuerall times, and at great length, and

with much libertie; nothing was omitted that wit or art could inuent to object against this opinion; and that was done by men of great learning, and singular iudgement in the common lawe, and ciuile lawe, and by some other gentlemen of the common house, of rare gifts for their learning, knowledge, elocution and experience.

At this conference the iudges were present; who, after they had heard all that was, or could be said, did confirme their former opinions, which they had before deliuered in the higher house: three of the chiefe of them declaring their reasons, and all the rest (saueing one alone) concurring in the same. So, here was now a generall resolution by all the iudges of the realme (one excepted) and that deliuered, not priuately, but in parliament; which without more adoe had bene sufficient to haue decided and determined this question.

Touching the proclamation, it was discretely and modestly said by a learned gentleman of the lower house, that it was of great respect, and much to bee regarded; but yet it was not binding, nor concluding: for, proclamations can neither make, nor declare lawes: and besides, that this proclamation was not grounded vpon any resolution of the reuerend iudges; but vpon the opinion of some skilfull in the lawes of this land.

Of the strength of proclamations, being made by the king, by the aduise of his counsell and iudges, I will not discoure; yet I will admonish those that bee learned and studious in the lawes, and by their profession are to giue counsell, and to direct themselues, and others, to take heede that they doe not contemne, or lightly regard such proclamations.

And to induce them thereunto, I desire them to looke vpon, and consider aduisedly these few proclamations, prouisions, or ordinaunces, which I will point out vnto them; and of what validitie and force they haue bene houlden to bee in construction of lawe, albeit they be neither statutes, nor acts of parliament.

M. 4. H. 3. in *Dower*, the defendant pleaded, *quod petens est de potestate regis Francie, & residens in Francia; et prouisum est a consilio regis, quod nullus de potestate regis Francie respondeatur in Anglia, antequam Angli respondeantur de iure suo in Francia.* This the plaintifes attorney could not denie; and thereupon the iudgement was, *ideo sine die.*

Anno 20 Hen. 3. certaine prouisions and ordinaunces were made which were called *prouisiones Merton*, where the king assembled his archbishops, bishops, earles, and barons for the coronation of the king, and his wife queene **Elenor**; and the words be, *prouisum est in curia dom. regis apud Merton coram Willihelmo Cantuariensi archiepiscopo, & coepiscopis, suffraganeis suis, et coram maiori parte comitum & baronum Anglie ibidem existentium pro coronatione ipsius domini regis & Elionore regine, pro qua omnes vocati fuerunt, cum tractatum esset de communi utilitate regni super articulis subscriptis, ita prouisum fuit & concessum, tam a predictis archiepiscopis, episcopis, comitibus, & baronibus, & alijs. De viduis primis, &c.*

Fitzherbert citeth a prouision made anno 19 H. 3. in these words, *et prouisum fuit coram domino rege, archiepiscopis, episcopis, comitibus, & baronibus, quod nulla offisa ultimæ, presentationis de cætero capiatur de ecclesiis, præbendis nec de præbendis.* This prouision was allowed and continued for lawe, vntill *W. 2. anno 13 Edw. 1. cap. 5.* which prouides the contrary by expresse words.

Anno 6 Ed. 1. the king and his iudges made certaine explanations of the statute of *Gloucester*, which are called *explanations statuti Gloucestræ*; and these be the words, *Postmodum per dominum regem & iusticiarios suos factæ sunt quedam explanationes quorundam articulorum superius positorum.* Which explanations haue euer since bene received as a law.

There is a proclamation by king *Ed. 3.* bearing teste at *Westminster anno 15 Ed. 3.* And iudge *Thorpes* opinion *pa. 39 Ed. 3. 7.* both which I will now forbear to report, and wish the students to reade the same in the printed bookes, where they shall see both the effect, and the reason, and the cause thereof; they are worth their reading, and may informe and direct them what iudgement to make of proclamations.

Touching the opinion of the iudges, some haue objected (yet modestly, and I suppose, according to their conscience and vnderstanding) that there is not like regarde to be had of iudges opinions giuen in parliament, as ought to bee of their iudgements in their proper courts and seates of iustice: for, in those places their oath bindeth them; but not so in the other.

1. To this I answer: the reuerence, and woorthinesse of the men is such, as is not to bee quarrelled and doubted of, if there were no oathe at all: for, if men of so great and eminent places feare not God and his iudgements, euen out of a religious conscience, which is *fructum ante peccatum, & flagrum post peccatum*, it may be doubted that the externall ceremonie of adding a booke will little auale.

2. Their oath doth bind them as much in the court of parliament, as in their proper courts: for, that is the supreme court of all; and they are called thither by the kings writ, not to sit as tell-clocks, or idle hearers; but, *quod personaliter intersint nobiscum, ac cum cæteris de consilio nostro super dictis negotiis tractaturi, vestrumque consilium impensuri*; and those *negotia* be *ardua & vrgentia negotia regni, &c.* And their oath, amongst other things, is, that they shall counsell the king truly in his businesse.

3. This exception may serue against the iudges, as well in cases when they sit and giue iudgement, as iustices of assises, *nisi prius, oyer* and *terminer*, and *gaole deliuerie*, as in this case of parliament: for, there they haue none other oath but their generall oath.

4. It becomes vs to esteeme of iudges now, as our forefathers esteemed them in times past; for, as they succede them in time and place (I thanke God, and the king, I haue neither cause to feare any for displeasure,

The force and strength of the kings proclamations.

Fitzb. dower, 179.

Fitzherbert Nat. Br. 321

Anno 6 Ed. 1. Explan. stat. Gloucestræ.

Which ex-

A proclamation. 15 Ed. 3.

How the iudges opinion deliuered in parliament ought to be regarded. Obiect.

Respons.

pleasure, nor to flatter any for fauour: wherefore I will neither be affraid, nor abashed to speake what I thinke:) I say therefore, that as our iudges now succede the former iudges, in time and place; so they succede them, and are not inferior to them in wisedome, learning, integrity, and all other iudicious and religious vertues.

Then let vs see what the wisedome of parliaments in times past attributed to the iudges opinions declared in parliament; of which there bee many examples; but I will trouble you but with two or three.

I wil not remember *Richard* the seconds time (of which some of our chroniclers doe talke idely, and vnderstand little) where power and might of some potent persons oppressed iustice, and faithfull iudges, for expounding the law soundly, and truly.

1. The first, that I will remember, is this, in the parliament 28 H. 6. 16 *Ianuarij*, the commons made suite, that *W. de la Poole* duke of *Suffolke* should bee committed to prifon for many treasons and other hainous crimes committed by him. The lordes in parliament were in doubt what answer to giue; they demaunded the opinion of the iudges. Their opinion was, that hee ought not to bee committed; and their reason was, for that the commons did not charge him with anie particular offence, but with generall flanders and reports; and therefore because the specialties were not shewed, hee was not to bee committed. This opinion was allowed; and thereupon 28 *Ianuarij*, the commons exhibited certaine speciall articles against him, viz. that hee conspired with the *French* king to inuade the realme, &c. And thereupon hee was committed to the *Tower*.

2. In the parliament anno 31 H. 6. in the vacation (the parliament being continued by prorogation) *Thomas Thorpe* the speaker was condemned in a thousand pounds dammages in an action of trespassse, brought against him by the duke of *Yorke*, and was committed to prifon in execution for the same. After, when the parliament was re-assembled, the commons made suite to the king and the lords, to haue *Thorpe* the speaker deliuered, for the good exploite of the parliament; whereupon the duke of *Yorke* counsell declared the whole case at large. The lords demaunded the opinion of the iudges, whether, in that case, *Thorpe* ought to bee deliuered out of prifon by priuiledge of parliament. The iudges made this answer, that they ought not to determine the priuiledge of that high court of parliament; but for the declaration of proceeding in lower courts, in cases where writtes of *superfedeas* for the priuiledge of the parliament be brought vnto them, they answered, that if any person that is a member of the parliament bee arrested in such cases as bee not for treason or felonie, or for furetie of peace, or condemnation had before the parliament, it is vsed that such persons be released, and may make attorney, so as they may haue their freedome and libertie, freely to intend the parliament. Hereupon it was concluded, that *Thorpe* should still remaine in prifon according to the lawe, notwithstanding the priuiledge of parliament, and that hee was the speaker. Which resolution was declared to the commons by *Walter Moyle*, one of the kings sericants at lawe. And then the commons were commaunded in the kings name, by the bishop of *Lincolne* (in the absence of the archbishop of *Canterbury* then chanceller) to choose another speaker.

3. In the parliament an. 7 H. 8. a question was moued, whether spirituall persons might bee conuicted before temporall iudges for criminall causes. There sir *Iohn Fineux* and the other iudges deliuered their opinion, that they might and ought to bee so. And their opinion was allowed, and maintained by the king and the lords: and *D. Standish*, who before had houlden the same opinion, was deliuered from the bishops. And it is worth the noting, what wordes passed in that case betweene the archbishop of *Canterbury* and that worthy iudge *Fineux*.

4. If a writ of error bee brought in parliament vpon a iudgement giuen in the *King's Bench*, the lords of the higher house alone (without the commons) are to examine the errors; but that is by the aduise and counsell of the iudges, who are to informe them what the lawe is, and so to direct them in their iudgement. And if the iudgement bee reuerfed, then commaundment is to bee giuen to the lord chancellour to doe execution accordingly. And so it was in anno 17 R. 2. in a writte of error brought in parliament by the deane and chapter of *Lichfield*, against the prior and conuent of *Newport-Panell*, as appeareth by the record. But if the iudgement bee affirmed, then the court of the *King's Bench* are to proceede to execution of the iudgement, as it appeareth in *Flowerdewes* case P. 1 H. 7. fol. 19. But it is to bee noted, that in all such writtes of error, the lords are to proceede according to the lawe; and for their iudgement therein they are informed and guided by the iudges, and doe not follow their owne opinions or discretions otherwise.

This extrauagant discourse touching proclamations, and iudges opinions deliuered in parliament, and how they ought to bee regarded, I haue thought materiall and necessarie, both in respect of the time wherein wee liue, and the matter which we haue in hand. And these bee thinges which I thinke haue bene too lightly passed ouer. But if you condemne it as impertinent, I must then confesse I haue presumed too much vpon your patience; I pray you beare with mee, it is but my labour lost, and a little time mis-spent, if it seeme so vnto you: you are wont to pardon greater faultes; call it either a passe-time, or waste-time, as pleaseth you. Now, to returne to the case we haue in hand.

The generall question hauing had this passage (by proclamation, by commission, and by debating in parliament) remaineth yet without conclusion or iudgement: and as euerie man abounds in his owne fence, so euerie one is left to his owne opinion; specially those that were not satisfied with the graue resolution of the iudges in parliament, which (although some may tearme and accompt as bare opinions) I must alwayes valew, and esteeme as a reall and absolute iudgement. Now, I say, this generall question is reduced to two particular cases, and is iudicially depending in two the highest courts of iustice in this realme; and that is by one complainant against seuerall defendants for the freehoulde and inheritance of seuerall parcells of land: and (as M. Solicitor said well) is a case, not fained, nor surmised, but a true case betweene true parties: and being

questio iuris, non facti, is by both these courts adiourned hither to bee decided, and determined by all the iudges of *England*, as the rarenesse of the case, and the weight and importaunce of it, both for the present and the future, doth require.

And the case being of this nature and qualitie, it is not amisse to obserue the proceeding in it: for, it is woorth the obseruing, and not to bee forgotten. The defendants counsell, men of great learning, and in their profession inferiour to none of their qualitie and degree, men conuersant and well exercised in the question, and such as in the great conference in parliament, most of them were specially selected and chosen (for so they wel deserued) as most sufficient, able, and fit, as well for learning and knowledge, as for all other giftes of witte and nature, to handle so great and rare a question. And although it hath pleased them of their good discretion to vse the paines but of a few in the debating and arguing of the case at the barre: yet no doubt that was done vpon mature deliberation and conference with all the residue: and whatsoever the spirites, the learning, the wisedome, and knowledge of all the others, vpon long study could affoorde, was put into the mouth of those few to serue as organs and instruments to deliuer it vnto vs; which they haue so well and sufficiently performed, that they deserue great praise and commendation: for, in my poore opinion, the witte of man could not deuise to say more touching this question in lawe than they haue saied. And whatsoever hath bene fithence spoken for that part, it is for the matter but the same in substance, which the counsell at the barre did deliuer; though it hath bene varied in forme, and amplified with other wordes and phrases, and furnished with shew of some other strained cases and authorities.

The handling of it by the learned and reuerend iudges hath bene such, as it may appeare to the world, that euerie one hath spoken his owne heart and conscience; and hath laboured by long studie to search out the lawe and the true reason of the lawe in this rare case; and so they haue spoken, as *coram Deo & angelis*: none, with desire to seeme popular; for nothing ought to bee *tam popolare quam veritas*: none to seeme to be time-seruers, or men-pleasers; for the king (whome vnder God they serue) being *pater patrie*, and soueraigne head of both these great vnited kingdomes, is to them both, like as the head of a naturall body is to all the members of the same, and is not, nor can not bee partiall more to one than to another. Hee deliteth in truth, and desireth it; and without truth hee can not bee pleased. Hee ruleth by his lawe, and commaundeth his iudges to minister to all his subjects lawe and iustice sincerely, and truly; and equally and indifferently, without any partiall respect.

It was neuer scene, but that in all rare and difficult cases, there haue bene diuersitie of opinions; but yet without breach of charitie, which is the bond of vnitie. So it hath happened in this case. The case hath bene argued at large by foureteene learned iudges; twelue of them haue concurred in iudgement, but vpon seuerall reasons: for, as many wayes may leade to one end of the iourney; so diuerse and seuerall reasons may conduce to one true and certaine conclusion.

And here I may not omit the woorthie memorie of the late graue and reuerend iudge, sir *Iohn Popham*, chiefe iustice of the *King's Bench* deceased (a man of great wisedome, and of singular learning and iudgement in the lawe) who was absolutely of the same opinion, as he often declared, as well in open parliament, as otherwise.

The apostle *Thomas* doubted of the resurrection of our Sauour *Iesus Christ*, when all the rest of the apostles did firmly beleue it: but that his doubting confirmed, in the whole church, the faith of the resurrection.

The two woorthie and learned iudges that haue doubted in this case, as they beare his name, so I doubt not but their doubting hath giuen occasion to cleare the doubt in others; and so to confirme in both the kingdomes, both for the present and the future, the truth of the iudgement in this case.

Thus, my lords, haue you hitherto nothing from mee but *Amen*, to that which all the iudges (sauiug two) haue saied; and much more you cannot expect from mee: yet, since I must giue iudgement in this case; and I saied in the beginning, that I would render the reasons of my iudgement (for that is the course of argument I must houlde); I will now deliuer vnto you, what are the speciall and principall reasons that first haue induced mee, and still moue mee to houlde the opinion that I doe: and as I goe, I will indeuour to cleere some doubts and questions, that partly in the conference in parliament, and partly otherwise, I haue heard made; not onely touching this case it selfe, but also touching the forme and manner how it is to be decided and iudged.

The case is rare, and new (as it hath bene often saied); it was neuer decided *terminis terminantibus*; it was neuer iudged by any statute lawe, which is a positieue lawe; nor by iudgement of the iudges of the common lawe.

Now, the first question is (as some would haue it) how it is to be iudged, and by what lawe; and haue wished that it might haue stayed vntill the parliament, and so bee decided by parliament. They that make this doubt, I will let them demurre, and die in their doubts: for, the case being adiourned hither before all the iudges of *England*, is now to be iudged by them according to the common lawe of *England*; and not tarrise for a parliament: for, it is no transcendent question; but that the common lawe can and ought to rule it, and ouer-rule it, as iustice *Williams* said well.

But then this question produceth another; that is, what is the common lawe of *England*? whether it be *ius scriptum*, or *non scriptum*? and such other like niceties: for, wee haue in this age so many questionists; and *quo modo* and *quare*, are so common in most mens mouthes, that they leaue neither religion, nor lawe, nor king, nor counsell, nor policie, nor gouernment out of question.

And the end they haue in this question, what is the common lawe, is to shake and weaken the ground and principles of all gouernment: and in this particular question of the law of *England*, to ouerthrow that law whereby this realme hath many hundred yeares bene gouerned in all honour

Writs of error
sued in
parliament.

The proceffe
and forme of
proceeding in
the case of R.
C. now in
question.

How this case
is to be iudged,
and by
what law.

What is the
common law
of *England*;
and whether
it be *ius scriptum*.
Questionists.

honour and happinesse: or at least to cast an aspersiō vpon it, as though it were weake and vncertaine. I will therefore declare mine opinion in this point plainly and confidently, as I thinke in my conscience, and as I finde to be sufficiently warranted by ancient writers, and good authorities voide of all exception.

The ground of the common law. The common law of England is grounded vpon the law of God, and extends itselfe to the originall lawe of nature, and the vniuersall lawe of nations.

When it respectes the church, it is called *lex ecclesie Anglicanæ*, as *magna charta*, ca. 1. *Ecclesia Anglicana habeat omnia sua iura integra & illa sua*.

When it respectes the crowne, and the king, it is sometimes called *lex coronæ*, as in stat. 25 *Edw. 3. cap. 1. Lex coronæ Angliæ est & semper fuit*, &c. And it is sometimes called *lex regia*, as in *Registro* fo. 61. *Ad iura regia spectat*: and, *ad conseruationem iurium coronæ nostræ, & ad iura regia ne deperant*, &c.

When it respectes the common subiects, it is called, *lex terræ*; as in *magna charta* ca. 29. *Nisi per legale iudicium parium, vel per legem terræ*.

Yet, in all these cases, whether it respectes the church, the crowne, or the subiects, it is comprehended vnder this generall tearme, the common lawes of England: which, although they bee for a great parte thereof reduced into writing; yet they are not originally *leges scriptæ*.

This I first learned of the late lord treasurer *Burleigh* (whose honourable memorie England can neuer forget) and hearing it from him, I indeouored by my priuate studie to satisfie my selfe thorowlie in it. And, whosoever shall well consider the lawes of England, which were before the Conquest (whereof wee haue some remnants and patches) or since the Conquest vntill *magna charta*, anno 9 *H. 3.* will make little doubt of it.

In *H. 2.* time *Glanuile* writeth thus; *leges Anglicanas licet non scriptas, leges appellari non videtur absurdum*.

And in *Hen. 3.* time *Bracton* writeth thus; *cum autem ferè in omnibus regionibus vntur legibus & iure scripto, sola Anglia vsa est in suis finibus, iure non scripto & consuetudine; in ea quidem, ex non scripto ius venit quod vsus comprobauit*.

But I may not agree with *Bracton*, that *sola Anglia vsa est iure non scripto*: for I find that the grauest, and the greatest learned writers of the ciuile lawe, both auncient and of this our time, doe hold the same opinion, touching the ciuile lawe it selfe, for thus they write: *ex non scripto ius venit quod vsus approbavit*. And thus; *ius ciuile dictum ex non scripto natum est*. And, *ius non scriptum dicitur consuetudo, non quod scripto perpetuo careat, hoc enim falsum est: nam & consuetudines in memoriam constantiorem reducantur in scripturam, ut cætera quoq. quæ sine scriptura perficiuntur: sed non scriptum ius est: id est, quod à scriptura vis eius non capiat nec pendeat*. So, hereby it may appeare how in this wee concur with the ciuile lawe.

But hereupon these questionists moue an other question, viz. If the common lawe be not written, how then shall it be knowne?

To this I aunswer; it is the common custome of the realme (as *Bracton* saith, *ius venit quod vsus comprobauit*): and it standeth vpon two maine pillars and principall parts, by which it is to bee learned and knowne.

1. The first is, certaine knowne principles and maxims, and ancient customes, against which there neuer hath beene, nor ought to bee any dispute. As in cases of subiects; an estate in fee-simple, for life, for yeeres, dower, curtesie, &c. In cases of the crowne, the female to inherite: the eldest sole to bee preferred: no respect of halfe blood: no tenant in dower, or by the curtesie of the crowne: no disability of the king's person by infancie, &c.

2. The second is, where there be no such principles, then, former iudgements giuen in like cases: and these be but *arbitria iudicium*, & *responsa prudentum*, receiued, allowed, and put in practise and execution by the king's authoritie.

Of these *Bracton* speaketh; *ego H. de Bracton animus erexi ad vetera iudicia iustorum perscrutanda; facta ipsorum, consilia, & responsa in unam summam redigendo compilauit*.

And before the Conquest, king *Ethelbert* caused a booke to bee made, which was called *Decreta Iudiciorum*: and king *Alfred* did the like, as master *Lambard*, a iudicious and learned obseruer of antiquities, doth remember.

Of these also the iudges speake *H. 33. H. 6. Moyle*, fo. 8. *we rule the law according to the auncient course*. *Ashton*, fol. 9. *all our lawe is guided by vs, and by statute*. And *Pryset* saith, fol. 9. *there cannot be a positive law, but such as was iudged or made by statute*. Wherein I note also that hee equalleth a iudgement with a statute.

In 36 *H. 6.* fol. 25. *Fortescue* reasoneth thus; *the lawe is as I haue saide, and so hath beene alwaies since the lawe beganne*.

In 37 *H. 6.* f. 22. *Ascue* reasons thus; *such a charter hath bin allowable in the time of our predecessours, which were as sage and learned as wee bee*.

In *H. 4. Edw. 4.* fol. 41. *Markham* reasoneth thus; *it is good for vs to doe as it hath bin vsed before this time, and not to keepe one way one day for one party, and another day the contrary for the other party: and so the former precedents be sufficient for vs to follow: and iudgement was giuen accordingly*.

And in the former case 36 *H. 6.* *Fortescue* saith further; *wee haue many courses and formes which be bounden for lawe*.

Also euerie one of these foure principall courts, the *Chancery*, *King's Bench*, *Common-Pleas*, and *Eschequer*, haue in many things seuerall courtes and formes which are obserued for law, and that not onely in that proper court, but also in all courtes through the realme; whereof many examples bee remembered in the case of the *Mines in Plowden's Commentaries*.

3. The third: but if there be no such former iudgements, nor direct examples or precedents, then this rule hath a further extension, which is this.

There is a rule in the common lawe, that in *nouo casu nouum remedium est apponendum*. Et concordent clerici de breue faciendo, ita quod nullus recedat à Cancellaria sine remedio: for the Chancery is properly officina iustitiæ & equitatis; where all original writs (which in ancient times

were the grounds of all suites) are deuised and framed. And these clerici were graue and auncient men; skilfull, and long experienced in the course of the Chancery; and called *clerici de prima forma*: and of late time *magistri Cancellariæ*; who in new and strange cases, besides their owne knowledge and experience, had oftentimes conference with the graue iudges for the deuising and framing of new writs when neede required. And this I take to bee the same which is in the statute *W. 2.*

cap. 24. *Et quotiescunque de cætero euenerit in Cancellaria, quod in vno casu reperitur breue, & in consimili casu, cadente sub eodem iure & simili indigente remedio, non reperitur, concordent clerici de Cancellaria in breui faciendo, vel atterminent querentes in proximum parlamentum: et scribantur casus in quibus concordare non possunt, & referant eos ad proximum parlamentum: et de consensu iurisperitorum fiat breue, ne contingat de cætero, quod curia regis deficiat conuerentibus in iusticia perquirenda*.

Wherein I note these three things. First, the clerkes are to agree; and if they agree, that is an end, and standes for lawe, and then no reference to the parliament. Second, if the clerkes agree not, and so the case be referred to the parliament; then *de consensu iurisperitorum fiat breue*: so *consensus iurisperitorum* is the rule, and not the multitude of vulgar opinions. The third is, that iustice faile not them which complaine; which will often faile, if you stay vntill a parliament; for parliaments are not to be called for the wrong of a few priuate subiects, but for the great and vrgent affaires of the king and the realme.

I finde also a like rule in the ciuile lawe; *ubi non est directæ lex standum est arbitrio iudicis, vel producendum ad similia*. And another faith, *de similibus ad similia iudicium & argumentatio recipiuntur*.

4. Besides these, there is an other generall and certaine rule in the ciuile lawe, which I referue to the last parte of that which I meane to speake in this matter.

So, leauing that vnto a more proper place, I will hereupon conclude, that if there bee no former iudgements, nor examples, nor precedents to bee found, then *concordia clericorum, & arbitrium iudicium* is to seeke out the true and solide reason; and thereupon to ground their iudgements in all new cases: for it was truely saide by a learned gentleman of the lower house, *deficiente lege recurrendum est ad consuetudinem: deficiente consuetudine recurrendum ad rationem*. And so from the iudges we shall haue *responsa prudentum* to decide all such new cases and questions. And according to this rule, all such new doubts and questions haue beene resolved and decided by the graue iudges in former times.

But here, before I proceede further, I am to make a suite, which is this:

That whatsoever I haue spoken, or shall happen to speake of the ciuile lawe; or whatsoever I shall cite out of any writer of that law, I pray fauor of my masters that professe it. I acknowledge that lawe to be auncient and generall in many parts of the world; and I reuerence the professors of it, as men of great learning, wisdom, and iudgement. I professe it not; I haue learned little of it; but in that little I haue found that in the reall and essentiall partes of iustice, the ciuile and common lawe doe in many things concur, though they differ much in the forme and manner of proceeding. And that which I shall haue occasion to produce of that lawe, will bee to shew how the common law and ciuile doe agree in one reason and iudgement in those things which I shall speake of.

Yet I must take libertie to say, that neither in *Spaine*, nor in *France* (those two great monarchies) it is not generally receiued nor allowed as a concluding and binding law.

They take there the reason of it onely as a direction to their proceeding and iudgement: but to produce or alleadge it as a concluding or binding law, was no lesse than *capitis pœna*.

This I make not of my selfe; for, besides common practise and experience, I haue an honest and substantiall witnesse, master *Adam Blackwood* a *Scottishman*, a man of singular learning in the ciuile lawe, who defendeth in like manner the lawes of *Scotland*, as appeareth in his learned booke intituled, *Pro Regibus Apologia*, written by him against a seditious dialogue or libell made by *George Buchanan*, de iure regni apud *Scotos*, where he tells him, *aliud sceptrum, aliud pleetrum*. But it is not amisse to recite his owne words, which are thus; *Philippus cognomento Pulcher, cum Lutetia: supremæ iurisdictionis curiam institueret, eam Romano iure solutam esse declarauit: in eamq. sententiam vetus extat eius curiæ decretum, ne causarum patroni Romanarum legum auctoritatem patriæ legibus opponant. Sed cum illæ bono & æquo niti videntur & probabilem utilitatis publicæ causam continere, nos earum vitium haud imperio, sed ratione, cui omnes homines naturæ præscripto subiiciuntur. Quin etsi quid aduersus rationem legum Romanarum perperam ac temerè iudicatum est, id earum multis pœnis haud æstimatur, sed vel principis, vel superioris magistratus arbitratu. Nam cum in publici muneris partem admittimur, & conceptis verbis inauguramur, solemnī sacramento regiarum & municipalium legum atq. morum obseruationem, nulla Romani iuris mentione, spondemus. Apud Hispanos capitis pœnam ijs indictam legimus, qui Romanarum legum auctoritatem vel in foro laudarent, vel in puluere scholastico profiterentur. Sed si quid occurreret patrijs legibus ac moribus indefinitum quod iudicanti religionem adferret, unicui erat eximendo scrupulo regis consulendi remedium. Alaricus Tolosæ regnans, idem Gothis imperauit, ut si quis aduersus ipsius leges ciuile Romanorum ius citaret, temerè factum morte lueretur*.

Now to returne to that which I haue touched before, I say, that when there is no direct lawe, nor precise example, we must *recurrere ad rationem, & ad responsa prudentum*: for, although *quod non lego, non credo*, may bee a true and certaine rule in diuinitie; yet for interpretation of lawes, it is not alwaies so: for wee must distinguish betweene *fidem moralem*, and *fidem diuinam*, or else wee shall confound many things in the ciuile and polittike gouernement of kingdoms and states. For, the first precedent, which wee haue now, had no precedent when it began; but as *Tacitus* saith, *quæ nunc vetustissima creduntur noua fuerunt; & quod hodie exemplis tuemur, inter exempla futurum est*. And to those that hold, that nothing is to bee done but by former examples, *Horace* speaketh thus; *O imitatores seruum*

St. W. 2. ca. 24. anno 13 Ed. 1.

Vbi non est directæ lex &c.

Rex solus iudicat, &c.

A request to the professors of the ciuile lawe.

Blackwood ca. 10.

Recurrere ad rationem, &c.

Quod non lego non credo.

In nouo casu nouum remedium.

pecus: and Cicero saith, *non exempla maiorum querenda, sed consilium est eorum à quibus exempla nata sunt explicandum.*

Thus hath iustice beene duely administred in England, and thereby the kings haue ruled, the people haue beene gouerned, and the kingdome hath flourished for many hundred yeeres; and then no such busie questionists moued any quarrell against it.

Thus haue all doubts growing vpon *magna charta*, and *charta de foresta*, made in king Henry the thirds time, and vpon the statutes of *Westm.* 1. *Westm.* 2. *Westm.* 3. and many other statutes made in *Ed.* 1. time: and vpon *prærogatiua regis*, and many other statutes made in *Ed.* 2. time, beene from time to time expounded; and so of later times, the statutes of fines, of vses, of willes, and many more.

Thus also haue all doubts and cafes, whereof there was no statute or positue lawe, beene alwaies expounded: for such are most of the cafes which wee haue in our yeere-bookes, and bookes of reports, which are in effect nothing but *responsa prudentum*, as iustice Crooke did truly say.

Vpon this reason it is, that some lawes, as well statute lawe as common lawe, are obsolete and worne out of vse: for, all humane lawes are but *leges temporis*: and the wisdom of the iudges found them to bee vnmeet for the time they liued in, although very good and necessarie for the time wherein they were made. And therefore it is saide, *leges humane nascuntur, vigent, & moriuntur, & habent ortum, statum, & occasum.*

By this rule also, and vpon this reason it is, that oftentimes auncient lawes are changed by interpretation of the iudges, as well in cafes criminall as ciuile.

In criminall cafes the law was *voluntas reputabitur pro facto*; but it is not so now, sauing in treason onely.

In an appeale of maieme Britton, fol. 48. saith, *soit le iudgement, que il perde auuel member, come il auer tolle a le plaintife*; but it is not so now.

In auncient time, one present, aiding, comforting, and assisting to a murder, was taken to bee no principall, but an accessorie, as it appeareth *M. 40 Edw. 3. fol. 42. & 40. Li. Aff. p. 8. & p. 25.* But now in that case hee is iudged a principall. And so it was ruled by all the iustices *M. 4 H. 7. 18.* and so *Plowden* affirmeth the lawe to be, in his *Commentaries* fol. 99. & 100.

In ciuile causes in auncient time, the lawe was houlden, that hee in remainder in taile could not haue an action of waste, nor be receiued vpon default of tenant for life: but afterwards, the lawe was often iudged otherwise; and so is the common experience and practise at this day.

In anno 40 *Ed. 3. 28. Fynchden*, chiefe iustice of the Common Place, saith, that in auncient time the vicar could not haue an action against the parson; but hee saith the contrarie is vsed at this day, which is the better.

In auncient time a disseisee could not enter vpon the feoffee of the disseisor, for sauing of the warranty; but for many yeeres the lawe hath beene houlden otherwise, and so the common practise yet remaineth.

By this rule it is also, that words are taken and construed, sometimes by extension; sometimes by restriction; sometimes by implication; sometimes a disjunctiue for a copulatiue; a copulatiue for a disjunctiue; the present tense for the future; the future for the present; sometimes by equity out of the reach of the wordes; sometime wordes taken in a contrary sence; sometime figuratiuely, as *contineus pro contento*, and many other like: and of all these, examples be infinite, as well in the ciuile lawe as common lawe.

And oftentimes the reuerend iudges haue had a graue regarde in their proceeding, that before they would resolue, or giue iudgement in such new cafes, they desired to consult with the kings priuie counsell; as appeareth in diuerse cafes in king Edward the third his time.

R. W. assaulted *Adam Brabson* in prefence of the iustices of assise at *Winchester*, for which *A. B.* complained by bill before the said iustices, alledging this offence to bee in despite of the king and his iustices, to his damage of an hundred pounds. *R. W.* pleaded, not guiltie; and was found guiltie, and damages taxed to tenne pounds. Thereupon the iudges awarded him to prison in the sherifes keeping. And for the fine, and that which should be further done for the king, for the assault done in the prefence of the iudges, they would haue the aduise of the kings counsell: for in a like case, because *R. C.* did strike a iurour at *Westminster*, which passed in an enquest against one of his friends; it was adiudged by all the counsell, that his right hand should be cut off, and his lands and goods forfeited to the king. These be the wordes in the booke.

In this case I note three things.

1. The iudges consulted with the counsell.
2. They haue a like case before when the counsell was also consulted with, viz. anno 19 *Ed. 3.* and yet they would not proceede in this case before they had againe consulted with the counsell.
3. That before anno 19 *Edw. 3.* there was no like case nor precedent for such a iudgement; and therefore the iudges would not of themselves pronounce that heauy iudgement before they had conferred with the counsell touching the same. And after they had the opinion and aduise of the kings counsell, they proceeded to that iudgement.

Thomas Vghired knight brought a *forme-done* against a poore man and his wife; they came and yellected to the demaundant, which seemed suspicious to the court: whereupon they examined the matter, and staied iudgement, because it was suspicious. And *Thorpe* saide, that in the like case of *Giles Blacket* it was spoken of in parliament: and wee were commaunded, that when any like case should come, we should not go to iudgement without good aduise. Wherefore sue to the counsell, and as they will haue vs to doe, wee will; and otherwise not, in this case.

Greene and *Thorpe* were sent by the iudges to the kings counsell (where there were 24 bishops and earles) to demand of them, whether by the statute 14 *Ed. 3. ca. 6.* a word may be

amended in a writ, aswell as a letter or a fillable; for, the statute speakes but of a letter or a fillable: and it was answered, that it may well be amended: for, there cannot be a word without a fillable; and that it was a nice question of so sage men.

Thus *arbitria iudicum* and *responsa prudentum* haue beene receiued, allowed, and reuerenced in all times as positue lawe; and so it must be still; for, otherwise much mischiefe and great inconuenience will ensue. For new cafes happen euery day: no lawe euer was, or euer can be made, that can prouide remedie for all future cafes, or comprehend all circumstances of humane actions which iudges are to determine. Therefore, when such happen, and complaint is made; what shall iudges doe? Shall they giue no remedie to the partie grieved? Shall they stay for a parliament? *Interim patitur iustus.* They must therefore follow *dictamen rationis*; and so giue speedie iustice. And in many matters of materiall circumstances they must guide themselves by discretion.

As in iudging vpon presumptions; to discerne which be *presumptiones temerarie*, which *probabiles*, which *violente*.

So for time; what is a conuenient time, and what not.

So for waste; what is waste punishable, and what not.

So for tenders of money; what is a conuenient place for tender of money, and what not: and what is a lawfull tender, and what not.

So for disparagement; what is a disparagement, and what not: and so of other the like cafes, which are infinite.

If it be said (for so some haue said) that if this be thus, then the common lawe of England is vncerten; and so the rule of iustice, by which the people are gouerned, is too pliable, and too weake, and vncerten.

By the same reason it may be said, that all the lawes of all nations are vncerten: for, in the ciuile lawe, which is taken to be the most vniuersall and generall lawe in the world, they hould the same rule and order in all cafes which be out of the direct wordes of the lawe; and such cafes be infinite: for as I saide, new cafes spring euery day, as malice and fraude increaseth. And since the Roman empire beganne, most of their lawes bee either *edicta principum*, or *arbitria iudicum*, or *responsa prudentum*. And in their iudgements they are guided by arrests and former iudgements, as may appeare in the booke of many that haue collected such arrests. And they attribute so much to such former iudgements, that as *Pryor* equalleth them to a positue lawe, so they hould, that *sententia facit ius, & res iudicata pro veritate accipitur, & legis interpretatio legis vim obtinet.*

Nay (which is more vncerten) sometimes they relie vpon doctours opinions deliuered in their prelections and treatises. And when they finde them varying, and differing one from another (as sometimes they doe) then they preferre that which is *communior opinio*: and so in good reason they may: for, *pluralitas idem sentientium semper superat; quia facilius inuenitur quod à pluribus queritur.*

But to conclude this point, I would aske of these nouelists, what they would haue done in *Sibill Belknappes* case, if they had liued in Henry the fourths time?

Sir Robert Belknappe, that reuerend and learned iudge, of whom fundrie noble and worthy persons, and some now of great and eminent place in England, are descended, was banished out of the realme, (*relegatus in Vasconiam*) not for any desert or offence of his, but by the might of his potent enemies, and malice of the time. The lady his wife continued in England; she was wronged; she brought a writ in her owne name alone, not naming her husband. Exception was taken against it, because her husband was liuing; and it was adiudged good, and shee recouered; and the iudge *Markeham* said;

Ecce modo mirum quod femina fert breuis regis, Non nominando virum coniunctum robore legis.

Here was a rare and a new case, yet it was not deferred vntill a parliament: it was iudged, and her wrong was righted by the common law of England, and that *ex arbitrio iudicum, & ex responsis prudentum*; and yet it was counted *mirum* with an ecce.

Now to apply this to *R. Caluines* case. His case is rare and new: so was that. There is no direct law for him in precise and expresse termes; there was neuer iudgement before touching any borne in Scotland, since king James beganne his happie raigne in England; hee is the first that is brought in question: so there was no direct lawe for *Sibill Belknapp* to sue in her owne name without her husband, who was then liuing; nay rather there was direct lawe against it. Yet by the lawe of England shee had iudgement to recouer with an ecce modo mirum: so by the lawe of England iudgement ought to bee giuen for *Robert Caluine*, but not with an ecce modo mirum; but vpon strong arguments deduced à *similibus*, and *ex dictamine rationis*.

But before I come to those arguments, I wil vse a few words more touching some rules which I haue read for the interpretation of lawes.

There is a graue and learned writer in the ciuile law that setteth downe foure waies and formes of interpretation of lawes: that is, first, *interpretatio historica*; secondly, *etymologica*; thirdly, *analogica*; fourthly, *practica*.

In the argument of this case all these formes haue beene vsed, and largely handled: and the two first be those that seeme but light to me, and therefore in mine opinion haue beene too much stooode vpon, and overweighed.

For the historicall interpretation, it is alwaies darke, obscure, and vncerten, of what kingdome, countrey, or place soeuer you speake; I doe alwaies and onely except the diuine histories written in the Bible.

Livy saith, *in tanta rerum vtriusque multi temporis errores implicantur.* Saint *Augustine* speaking of the supposed booke of *Henoch* saith, *libri isti ob nimiam antiquitatem reijciuntur.*

Wherefore, for this parte let this suffice, whether in the beginning there were one or seuerall kingdomes in Great Britaine; or one or seuerall monarches

Fergus. Inat. monarches and kings of these two great and famous kingdoms in Great Britaine. The king our soueraigne is lawfully and lineally descended of the first great monarchs and kings of both the kingdoms; and that by so long a continued line of lawfull descent, as therein he exceedeth all the kings that the world now knoweth; and therefore to inquire further of historical knowledge in this case, I should it neede lesse.

Etymologica. For the etymological interpretation, there hath beene very much said, euen as much as wit and art could deuise. There haue beene alleadged manie definitions, descriptions, distinctions, differences, diuisions, subdiuisions, allusion of wordes, extension of wordes, construction of wordes; and nothing left vnsearched to finde what is *ligeantia*, *allegiantia*, *fides*, *obedientia*, *subiectio*, *subditi*; and who bee *aborigines*, *indigenæ*, *alienigenæ*, *aduenticij*, *denizati*, &c. And much of this hath beene drawne out of some writers of the ciuile lawe; amongst whome the etymological interpretation of the words *ligeus*, and *ligeantia*, is as vnclert and doubtfull, as it is with our common lawyers; and so vpon any of these there cannot be any certain rule found for iudges to iudge by, especially in new and rare cases.

As for definition, *Vlpian* teacheth vs, *omnis definitio in iure ciuili est periculosa*: and it is said, that *definitio est duplex: propria, quæ constat ex genere, & differentia: impropria, quæ & descriptio vocatur, & est quælibet rei designatio*: so definition and description are often confounded, and both vnclert. Then, since both be vnclert and dangerous, I will leaue both, and seeke a more certain rule to iudge by.

As for etymologie of words, I agree with him which saith, it is *leuis & fallax, & plerumque ridicula*. It is a pedant grammarians fault. *Marcus Varro* and others haue beene noted for it. And if you examine the examples which some doe bring, you will perceiue how ridiculous and vaine it is. So this rule will not serue to finde out that which wee seeke for. These bee but *tendicula verborum, & aucupationes syllabarum*, as one calleth them: it may haue some vse, and serue a turne in schooles, but it is too light for iudgements in lawe, and for the seates of iustice.

Aquinas setteth downe a more certain rule, in *vocibus videndum, non tam à quo, quam ad quid sumantur*. And words should be taken *sensu currenti*: for vse and custome is the best expositor both of lawes and wordes, *quem penes arbitrium & ius & norma loquendi*.

Wherefore, of the many and diuerse distinctions, diuisions, and subdiuisions, that haue beene made in this case, I will say no more but, *confusum est quicquid in puluerem sectum est*: and will conclude with bishop *Juel*; a man may wander and misse his way in mists of distinctions.

Ligeantia sensu currenti est vinculum fidei &c. Then leauing these historical and etymological interpretations, and these curious and subtile distinctions and diuisions, I say, *ligeantia*, or *allegiantia*, vnderstood *sensu currenti*, is *vinculum fidei & obedientiæ*, as iustice *Daniel* said well. And hee that is borne in any of the kings dominions, and vnder the kings obedience, is the kings liege subiect, and borne *ad fidem regis* (for that is the proper and ancient word which the lawe of England hath vsed; *ad fidem regis Angliæ, ad fidem regis Franciæ*) and therefore hee cannot bee a stranger or alien to the king, or in any of his kingdoms; and by consequence, is inhabilit to haue lands in England, and to sue, and be sued in any real action for the same.

And *ligeantia* hath sometimes a more large extension: for, hee that is an alien borne out of the kings dominions, vnder the obedience of another king, if hee dwell in England, and be protected by the king and his lawes, hee oweth to the king the duetie of *allegiance*; and so hee is *ligatus regi*, and *ligeus regis*: and if hee commit treason, the indictment shall bee *contra ligeantiam suæ debitum*, as it was in *Shirley the Frenchmans* case: yet is hee not the kings subiect: for, hee was not borne *ad fidem regis*. But, this is not that *ligeance* which wee must finde: for, in a true and lawfull subiect, there must bee *subiectio, fides, & obedientia*; and those cannot bee seuered, no more than true faith and charitie in a true Christian. And hee that hath these three *à natiuitate*, is *ligeus regis*, and cannot bee a stranger or alien to the king, or in his kingdoms. And that it is so, may be proued by the rule of the other two interpretations of lawe; that is, *analogica, & practica*.

Analogica. King *James* hath now the kingdoms of England, Scotland, and Ireland, and the isles of *Gernesey* and *Iersey* by descent; all these bee his dominions, and vnder his subiectio and obedience.

King *Henry* the second had England and *Normandy* by descent from his mother *Maud* the emperesse; and *Aniow* and *Maine* by descent from his father *Geffrey Plantagenet*; and Ireland by conquest.

Henry the third had England and Ireland by descent from his grandfather *Henry* the second; and *Aquitany* by descent from his grand-mother queene *Eleanor*, wife to king *Henry* the second, and daughter to the duke of *Aquitany*.

Edward the first had all the same by descent; and parte of Scotland by conquest.

Edward the second and *Edward* the third had all the same by descent also: and besides, *Edward* the third claimed all France by descent from his mother queene *Isabell*, and had the most part of it in possession; and so had *Henry* the fift and *Henry* the sixt also.

Now if in these kings times, subiectes borne in those countries, being then vnder their obedience, were no aliens, but capable of landes in England: and if at this time subiectes borne in Ireland, or *Gernesey* and *Iersey*, be no aliens, but capable of lands in England; then, by an analogicall interpretation, why should not subiectes borne in Scotland be at this time in like degree? For, in proportion, and in likenesse, and conueniencie, there can bee no difference at all.

But whether the subiectes borne in those countries in the time of those kings were then capable of lands in England as naturall subiects; or were deemed aliens, is the question: and therein *interpretatio practica* is to bee considered; and so the case is brought to be examined *per similia*. And in diuinitie *praxis sanctorum est interpretis preceptorum*.

Now then the question is, whether the kings subiects of England and Scotland, that be *post-nati*, may be resembled to the kings subiects of

Ireland, and the isles of *Gernesey*, &c. as now they bee; and to the subiectes of *Normandie*, *Aniow*, and *Gascogne*, and parte of Scotland in former times, when the same were the dominions, and vnder the obedience of the king of England: for I speake alwaies, and would be vnderstoode of kingdoms and dominions in possession, and vnder obedience, and not of those whereunto the king hath right, but hath no possession or obedience. I houlde, that in all points materiall concerning this question they are alike, though not in all things: (for, then it were *idem*, and not *simile*;) and this can not bee better vnderstoode, than by examining the obiections to the contrary: which in substance may bee reduced to foure in number.

First for Ireland, it was gotten by conquest, and the conquerour may impose what lawes hee will vpon them: but it is otherwise of kingdoms coming by descent. *Ireland. Obiect. 1.*

This is a conceived difference, and lacks the foundation of reason, and hath not the true parts of a difference: for those that are borne in Ireland, and those that are borne in Scotland, are all alike for their birth within the kings dominions, and are borne vnder the like subiectio and obedience to the king, and haue the like bond; nay, euen the same bond of *allegiance*; that is, they are borne *ad fidem regis*. *Respons.*

Besides, where it is said, the conquerour may impose what lawes hee will: then consider how it was in the interim before king *Iohn* gaue lawes to Ireland.

Nay, which is more, I aske whether the conquerour of Ireland can giue new lawes to England, and make *Irishmen* to bee as naturall borne subiectes in England (if their birth-right doe not giue it them) which before the Conquest they were not? For, that is properly the question. But if any difference bee, the case of descent is the stronger: for, (as iustice *Yelverton* saide) that is by an vndoubted title made by lawe; the other by a doubtfull title wonne by the sword.

But leaue Ireland gotten by conquest; what say you to the great kingdome of France, which *Edward* the third had first in right by lawfull descent, and after in possession by triumphant conquest; and which *Henry* the sixt held after in possession by descent? Was euer doubt made, whether the subiects borne there so long as it was in subiectio and obedience to the king, were capable of landes in England? *France.*

I will now turne the case, and aske another question; if king *James* our soueraigne had first beene king of England by lawfull descent (as now hee is) and after Scotland had descended vnto him, should not the subiects of Scotland (I speake still of *post-nati*) haue beene iudged as naturall subiects in England, as those of France were in *Edward* the thirds time?

Then, he hauing now both kingdoms by lineall, true, and lawfull descent, it can make no difference touching the capacite of subiects, which kingdome descended to him first, and which second; but both are to him alike. And it is cleere, *post-nati* in England are now capable and inheritable in Scotland, though some haue made a causelesse and needelesse doubt of it: and so on the other side those of Scotland are in England.

It is said, *Normandie* and *Aquitany* were no monarchies or kingdoms, but dukedomes or seignories in France, and holden of the crowne of France, and therefore not to bee resembled to Scotland, which is an ancient and absolute kingdome. *Normandy and Aquitany. Obiect. 2.*

This obiection reacheth not to the reason of our question: for, bee they kingdoms, bee they seignories, yet the subiectes borne there, were borne out of the kingdome of England, and so in that respect aliens: but in that they were borne within the kings dominions, and vnder his subiectio and obedience, they were no aliens, but liege and naturall borne subiectes to the king; and so capable and inheritable in England. *Respons.*

I say besides, the dukes of *Normandie* and *Aquitany* were absolute princes, and had soueraigne power in those countries, although they did not beare the name of kings; as at this time the duke of *Sauoy*; the duke of *Florence*; the duke and state of *Venice*; and of late, the great duke of *Russia*; the duke of *Burgundy*; the archduke of *Austria*, &c.

So the difference in stile and name makes no difference in souerainty: for, king *Henry* the eight had as absolute soueraintie in Ireland, when his stile was lord of Ireland, as when hee changed his stile, and was called, king of Ireland.

And, to say, that the tenure of the crowne of France should giue any priuiledge to them of *Normandie* and *Aquitany* in England is a strange concepit; it might rather bee obiected against them. But, as I said before, they were borne within the kings dominions, and vnder his obedience, and therefore as subiects borne in England.

And if men may beleue some auncient stories, *Aquitany* and *Normandy* had sometimes kings, and were kingdoms of themselves: and not depending nor subiect to the crowne of France: and the kingdome of France was then a small portion of *Gallia*, and but a little one, in comparison of that which it is at this day. And some say, that there were foure and twentie kings in *Gaul*: but as the kings of France increased in power and strength, they subdued their neighbor-princes, and so that kingdome grew to that greatnesse that now it is at; euen as the *heptarchie* in England was dissolued, and made an intire kingdome, when one of the kings mightier than the rest subdued his neighbors.

It is said further, that *Normandy* and *Aquitany* were subiects to the crowne of England; and to the great scale of England; but so is not Scotland: ergo &c. *The crowne and great scale of England. Obiect. 3.*

This standeth not wel with that which was obiected before; that they were but seignories holden of the crowne of France. And it is true, that before *Edward* the thirds time, those kings of England, that held those great seignories, did acknowledge, that they held the same of the crowne of France. *Respons.*

But these obiections be light, and not worth the time that hath beene spent

spent about them. The soueraignie is in the person of the king; the crowne is but an ensigne of soueraignie; the inuesture and coronation are but ceremonies of honour, and maiestie; the king is an absolute and perfect king before he be crowned, and without those ceremonies.

The seale is to be altered and changed at the will and pleasure of the king: hee may haue one, he may haue many, as pleaseth him. The king did vse queene Elizabeths seale, for diuerse moneths after his coming into England; queene Elizabeth vsed king Philips & queene Maries seale for a time; and queene Marie vsed king Edwards seale. And all that was so done, was well and lawfully done. Many things were done by auncient kings of England before the Conquest by their signature, and signe manuell without anie seale at all; and some such since the Conquest also: as graunts made by Maude the emperesse to Albericke de Vere, and others.

The king may by his great seale commaund all his subiectes that bee vnder his obedience, wherfoeuer they bee in the world: so hee did in Normandie; so hee did in Aquitany; so hee did in that part of Scotland that hee had in possession. And in 24 Edw. 1. his iudges kept ordinary courts of iustice there: and I haue seene the records of *placita exercitus regis apud Edinburgh, apud Roxburgh, apud S. Iohns-towne, &c. in Scotia*. So hee may commaund his subiects, if they be in France, Spaine, Rome, or Turkie, or the Indies. And for seuerall seales the earle of Chester had a speciall seale for that his auncient county palatine. The duke of Lancaster had a speciall seale for his new countie palatine. And after, when these counties came to the kinges possession, the kinges continued seuerall seales in them both for the administration of iustice; but as subordinate to the great seale of England.

And I make little doubt, but if the king shall now commaund any of his subiects of Scotland vnder his great seale of England, they will (as they ought) dutifully obey him. As in king Edward the 1. Edward the 2. and Edward the 3. times, they commanded many of the lordes of that parte of Scotland which then was vnder their obedience.

I finde, that in 13 Edw. 2. *quarto die Iunii*, the king *constituit Adomarum de Valentia comitem Pembrochiae custodem regni sui; ac locum suum tenentem quamdiu rex in partibus transmarinis moram fecerit*. And the next day, *viz. die Iouis quinto die Iunii*, *rex ordinavit, quod magnum sigillum suum remaneret clausum in aliquo loco securo, dum rex esset in partibus transmarinis: et ordinavit quoddam aliud paruum sigillum interim pro regimine regni, ad breuia, &c. consignanda, sub teste Adonari de Valentia comitis Pembroch. Nota*, heere was a petty seale pro regimine regni, wherein are comprised commissions for iustice, *mandatoria, & ad breuia consignanda*; which is for remedialia, as they are termed.

It is saide, that Scotland hath lawes that are proper for that kingdome, and that they are not subiect to the lawes of England, and so *contra*.

And lastly it was saide, that in England euery person was within the iurisdiction of some leete, and at the age of twelue yeeres euery one is to bee sworn in the leete to bee foiall and loiall to the king of England; that is, to the lawes of England (for so hee vnderstoode loiall): but *post-nati* in Scotland can not be so; and that they haue an other forme of oathe in Scotland: *ergo, &c.*

For this last parte, of the oathe in the leete, the lord chiefe baron did cleere it so plainly, as more needes not to be said. This is *legalis ligeantia*, it is not *alta ligeantia* by birth, which is that which we haue now in question.

The historicall discourse that hath bin made of leetes, of law-dayes, of *decenna*, *decennarij*, of the tenne-mens tale, and the oathe of all male children of twelue yeeres, &c. taken at the leete, is no newes indeede, it is very olde.

Master Lambard hath it all, and more too, at large in *explicatione verborum* in the word *centuria*; it was before the Conquest.

But it maketh nothing to this naturall allegiance and subiection of birth; it is not *alta ligeantia* by birth-right; it is but *legalis ligeantia* by policie: and Fitzherbert calleth it *swearing to the lawe*.

And if that were the onely bond and marke of allegiance, many are out of it, and so at libertie. As, children vnder twelue yeeres; yet sometimes they may commit treason and felony; where, *malitia supplet aetatem*. So women of all sortes; yet they may bee shrewd and dangerous traitours; and if they bee women nobly borne, or widowes that were wiues to noble men, they shall be tried *per pares*.

Also noble men of all sortes, who are neither bound to attend the leete, nor to take that oathe, as appeereth by Britton cap. 29. treating of the court called the *shirifs turne*, out of which the leete seemeth to be extracted: for, whatsoeuer is not presented in the leete may be presented and punished in the *shirifs turne*. And M. Kitchin citeth Britton in this point for the leete; and alleadgeth also the statute of Marlebridge cap. 10. to the same purpose.

And at this day the view of francke-pleges, and the putting in of francke-pleges, and the *decennarij*, are but bare names of things past, the vse and substance is obsolete and gone.

And, as it was saide, few in this place haue put in such pleges, or taken that oath, and yet I trust wee are good subiects, and beare true faith and allegiance.

But this hath bene so fully answered and cleared by the lord chiefe baron, and the lord Coke, chiefe iustice of the Common Pleas, as I doe wrong to spend time in it.

But touching the seuerall lawes; I say, that seuerall lawes can make no difference in matter of soueraignie; and in the bond of allegiance and obedience to one king: and so it concludeth nothing for the point in question.

Normandy and Aquitany had seuerall lawes differing from the lawes of England: so had Fraunce in king Edward the 3. and Henry the 6. his time.

Ireland, before king Iohns time, continued their auncient lawes, and so, for the most part, haue done euer since.

Gernesey and Iersey haue yet at this day seuerall lawes, which, for the most part, were the auncient lawes and customes of Normandie.

Wales had, and in many things yet haue seuerall lawes: so for the county palatine of Chester also.

Yet these neuer were, nor must not be cancelled and cut off from their allegiance and obedience to the king; nor the kings subiects borne there be incapable of lands and inheritance in England: for where there is but one soueraigne, all his subiects borne in all his dominions bee borne *ad fidem regis*; and are bound to him by one bond of faith and allegiance: and in that, one is not greater nor lesser than another: nor one to bee preferred before another: but all to bee obedient alike; and to be ruled alike; yet under seuerall lawes and customes. And as Saint Gregorie sayeth of the church, *in una fide nihil offit ecclesiae sanctae diuersa consuetudo*. So I will conclude for this point, that diuersitie of lawes and customes makes no breach of that vnitie of obedience, faith, and allegiance which all liege subiects owe to their liege king and soueraigne lord. And as none of them can be aliens to the king, so none of them can bee aliens or strangers in any of his kingdomes or dominions; nor aliens or strangers one to another, no more than a Kentish-man to a Cheshire-man; or *e contra*.

And therefore all, that haue bin borne in any of the kinges dominions since hee was king of England, are capable and inheritable in all his dominions without exception.

And as to the other parte of the obiection, that there will be defect of triall; for, things done in Scotland, cannot bee tried in England; I say, that that maketh little to our present question, whether *post-nati* in Scotland be aliens in England, and not capable of landes in England: but it trencheth to cast some aspersiō vpon the common lawe of England; that it is not sufficient to giue iustice to the kinges subiects for lacke of sufficient meanes of triall of questions of fact. But to this baron Altham gaue so full an aunswere, as more cannot bee said: and so hee did both cleare the doubt, and did vphould the sufficiencie of the lawe of England in that behalfe. And it seemeth strange, that this should now bee found out to bee objected against Scotland, since it was neuer heeretofore objected for France, Normandie, Aquitany, nor is at this day for Ireland, Gernesey, and Iersey, &c. whereas all stand vpon the same reason for the point of triall. But the wisdome of the lawe of England hath bene such, as there neuer failed certen rules for triall of all questions in fact; and those were fitted and adapted to the matter which was to bee tried. And therefore, whosoever doth diligently obserue it, hee shall finde in the course and practise of the lawes of England about twenty seuerall formes of trialls: as by battell; by iurie, and that in diuerse kindes; by wager of lawe; by proofes; by examination; by inspection; by certificates of diuerse kindes; and by manie other wayes: and lest there should bee any defect in that behalfe, the law hath provided seuerall formes of *ioyning of issues*; and in that, hath speciall regard of things done out of the realme, as euerie student may see in the bookes of reports.

Thus I haue passed these foure obiections, and therefore for this part I conclude, that if *argumentum à simili* were euer good and concludent in lawe, my lords the iudges haue prooued this case by so many plaine and direct examples, and like cases, and by so manie strong arguments and solide reasons drawne out of booke cases, out of statutes, out of the true rules and forme of pleading, and out of ancient records and precedents, some produced by M. Attorney, and many more remembred by the iudges, as no one thing can bee more plainely exemplified, nor appeare more like to an other, than this case is to those cases which they haue remembred.

But if examples and arguments *à simili* doe faile, then it remaineth *recurrere ad rationem*; and what reason that ought to bee, and how to bee vnderstoode, is to be considered: for, it is said, that *lex est ratio summa, iubens ea quae facienda sunt, & prohibens contraria*. So it must be the depth of reason, not the light and shallow distempered reasons of common discourfers walking in *Protes*, or at ordinaries, in their feasting and drinking, drowned with drinke, or blowne away with a whiffe of tobacco. *Lucretius* noteth, that in many there is *rationis egestas*: and Saint Gregory saith, *qui in factis Dei rationem non videt, infirmitatem suam considerans cur non videat, rationem videt*: for, although reason and knowledge bee infinite, yet no man can haue more of it than hee is capable of: euery man must receiue it, and keepe it in his owne vessell; he cannot borrow his neighbours braine-pan to put it in. And therefore it is not without cause, that one of the grauest and best learned lawyers of our age, and a priue counsellor to one of the greatest monarches of Europe, describeth those that should bee interpreters of lawes by foure speciall qualities, that is, 1. *Aetate graues*, 2. *Eruditione praestantes*, 3. *Vsu rerum prudentes*, 4. *Publica autoritate constituti*: so, there must be grauitie, there must be learning, there must be experience, and there must be authoritie: and if any one of these want, they are not to be allowed to be interpreters of the lawe.

How all these qualities concur in these reuerend iudges, whom wee haue heard in this present case, I will spare to speake what I thinke: for, *Chrysostome* teacheth mee, *qui laudatur in facie, flagellatur in corde*.

In seeking out this depth of reason, the same author giueth a caution, which is this: *vitium quod in hoc genere fugi debet est, ne, si rationem non inuenias, mox legem sine ratione esse clames*. And in 36 H. 6. *Fortescue* saith the same in effect, which is thus; *we haue many courses and formes which bee boulden for lawe, and haue bene boulden and used because of reason; and notwithstanding the reason be not ready in memory, yet by study and labour a man may finde it*.

Now when wee come to examine by reason, whether *post-nati* in Scotland shall be disabled as aliens, or shall be capable of landes in England, as naturall borne subiects there; wee are first to consider what is the reason whie aliens in the dominions, and vnder the obedience of other forraigne princes, are not capable of landes in England. And surely, the true reason is, that which was noted by baron Altham; and hath since bene ofte remembred, *viz.* the danger that might thereby come to the king and the common-weale: specially by drawing hither too great multitudes of them:

them: for so the treasure of the realme might bee transported by them into other forraigne kingdomes and countries; whereby it might bee vsed against the king, and to the preiudice of the state: and besides, they might vnder-hand practise sedition and rebellion in the kingdome, and cause many other daungers and inconueniences. But that reason cannot serue against *post-nati* in Scotland, now that there is but one king of both the kingdomes, no more than it can serue against those that are borne in Ireland, or *Gernesey*, or *Iersey*: and therefore in reason they are as capable of landes in England, as the kings subiects of Ireland, and *Gernesey*, and *Iersey* are.

Against this, there haue also bene many obiections made, and reasons deuised, that seeme witty, and haue some shew of probability to proue, that *post-nati* in Scotland are aliens, and ought not in reason to bee capable of landes in England; *videlicet*.

1. That England and Scotland were two ancient feuerall kingdomes vnder feuerall kings, and feuerall crownes.

2. That they continue yet feuerall kingdomes.

3. That they haue yet feuerall lawes, feuerall seales, feuerall crownes, and feuerall kings: for, it is said, though king James be king of both, and hath but one naturall body, yet in iudgement of law, he is in respect of his two feuerall kingdomes, as two feuerall kings, and the subiects of each feuerall kingdome are bound to him by distinct allegiance, according to the feuerall lawes of the kingdome where they were borne.

And all this is grounded vpon this rule or fiction in lawe: *quando duo iura concurrunt in una persona, æquum est ac si essent in diuersis*.

And vpon this ground is this new form of pleading deuised, which the defendants haue vsed in this case, such as cannot be found in any record, euer to haue bene pleaded before; and may as well serue against the kinges subiectes of Ireland, as against the *post-nati* of Scotland. And sithence in former times the like forme of pleading was neuer seene against any of the kings of Englandes subiects, which were borne in any of his dominions out of England, as in *Normandie* or *Aquitanie*, or in France (I meane such part of it as was in the kinges possession, and in subiection and obedience to him, and not in that parte of France which his enemies helde) it may be probably inferred, that it was then generally houlden, that neither such a forme of pleading, nor the matter it selfe was sufficient in lawe to disable anie such plaintife: for, against *French-men* that were not vnder the kings obedience wee finde it often pleaded. And as those that were not subiects to the king, nor borne vnder his obedience, did then presume to bring suites and actions in England; so it can not bee thought, but that the king hauing then so large and ample dominions beyond the seas, as *Normandy* and *Aquitany*, and many other partes of France, some of his subiects borne there, had cause to haue, and did bring the like suites in England. And sithence no such plea is found to haue bene then vsed against them, it can not in lawe and reason bee now allowed against the *post-nati* in Scotland: for, I may say as *Ascue* saied in 37 H. 6. *Our predecessors were as sage and learned as we be*.

And I see not, but that in this case a good argument may bee reasonably deduced from the negative, as it was in the case reported by the great learned, and most graue and reuerend iudge sir James Dyer, chiefe iustice of the Common Pleas, anno 23 Elizab. The question there, was, whether an erroneous iudgement giuen in *Rie*, which is a member of the cinque-portes, might bee reuerfed in the *Kinges Bench*, or Common Place at Westminster; and it was thus resolued; *sed pro eo quod nullum tale breue in Registro, nec in aliquibus præcedentibus curiarum prædictarum inueniri potuerat, dominus cancellarius Bromley per opinionem capitalium iudicialiorum utriusque banci denegauit tale breue concedere*. And so iustice Fenners argument houldeth well, *viz.* there is in this case no lawe to exclude the complainant, *ergo* hee is a liege and a naturall borne subiect.

But the forme of pleading in the time of king Ed. 1. in *Cobledickes* case, which was cited out of *Hengham*, (and the booke shewed heere by the lord chiefe iustice Coke) is so direct and plaine for this our question, as nothing can be more plaine: and therefore I thinke it not amisse to report it againe.

That case was in effect and substance, thus:

A woman brought a writte of *ayel* against Roger Cobledicke, and declared of the seisin of Roger her grand-father, and conueied the discent to Gilbert her father; and from him to the demaundant, as his daughter and heire. The tenant pleaded, that the demaundant was a *French-woman*, and not of the ligeance nor of the fidelitie of England; and demaunded iudgement if shee ought to haue the action against him. This plea was houlden to bee insufficient; and thereupon the tenant amended his plea, and pleaded further, that the demaundant was not of the ligeance of England, nor of the fidelitie of the king; and demaunded iudgement, &c. And against that plea none exception was taken, but thereupon the demaundant prayed licence to depart from her writ. By this it appeareth plainly, that the first plea, alledging that she was a *French-woman*, and not of the ligeance, nor of the fidelitie of England, was insufficient (and so declared by *Berreford* the chiefe iustice); for, there can bee no fidelitie nor allegiance due to England, respecting the land and soile without a soueraigne and king. But the second plea alledging, that shee was not of the ligeance of England, nor of the fidelitie of the king, was good and sufficient: for, to the king fidelitie and allegiance is due; and therefore, since shee failed in that, she was not to be answered: and thereupon shee praied licence to depart from her writte, and so she left her suite.

Now, for the reasons which haue bene drawne and strained out of the statute an. 14 Edw. 3. if they bee well examined, they serue little for this point which we haue in hand.

It is to be considered, at what time, and vpon what occasion that statute was made. King Edward the third being right heire to the crowne and kingdome of France by descent from his mother, and hauing spent many yeeres for the recouering of the same, resolued to take vpon him the name and stile of king of France; being aduised thereunto by them of *Flaunders*. Hereupon he did take the stile of king of France; and altered his seale and his armes; and after a

while, placed the armes of France before the ancient armes of England, as they are borne at this day. This gaue occasion for the making of this statute: for some people (*asun gentes*, saith the statute) seeing this change, and considering the large and ample extent, and the magnificence of that great kingdome, beganne to doubt that the king would make his imperiall seate there; and conceiued thereby, that the kingdome of England, being the lesser, should bee in subiection of the king and kingdome of France, being the greater, and to bee gouerned and ruled by a vice roy, or deputy, as they saw Ireland was. And though in the kings stile, England was placed before France, yet they sawe the armes of France marshalled before the armes of England; though at the first bearing thereof some say it was not so.

To cleere this doubt, and to take away this feare from the subiects of England, was this statute made, as doth plainly appeare by the wordes of the statute it selfe.

Now if you will make an apt and proper application of that case then betwene England and France, to this our case now, betwene Scotland and England, it must be thus:

1. Edw. 3. then king of England (being the lesser) had afterwarde the kingdome of France (being the greater) by descent, and tooke the stile of king of France.

King James king of Scotland (being the lesser) hath afterward the kingdome of England (being the greater) by descent, and taketh the stile of king of England.

2. King Ed. 3. altered his seale, and his armes, and placed the armes of France before the armes of England.

King James hath changed his seale, and his armes in England, and hath placed the armes of England before the armes of Scotland.

3. It was then doubted, that king Edw. 3. would remoue his court out of England, the lesser, and keepe his imperiall seate and state in France, the greater.

King James hath indeede remoued his court out of Scotland, the lesser, and doth in his royall person (with the queene and prince, and all his children) keepe his imperiall seate in England, the greater.

4. In all these cases agree; but yet one difference there is, and that is in the stile: for king Ed. 3. in his stile placed England, the lesser, being his ancient kingdome, before France, the greater, being newly descended vnto him.

But king James in his stile placeth England, the greater, though newly descended vnto him, before Scotland, the lesser, being his ancient kingdome.

5. Now, this being thus; perhappes Scotland might out of this example haue conceiued the like doubt against England, as England did then against France: but as there was then no doubt made, whether the kings subiects borne in England should be capable of lands in France; so, out of this statute, and vpon this example no doubt can bee inferred, whether the kings subiects now borne in Scotland, shall be capable of lands in England.

But, all these obiections, and the ground whereupon they are framed, *viz.* *quando duo iura &c.* haue bene so thorowly and profoundly examined, and so learnedly and fully answered and cleered by the iudges, as I make no doubt but all wise and indifferent hearers be well satisfied therein.

And if there bee any so possessed with a preiudicate opinion against trueth, and reason, that will say in their owne heartes, *licet persuaseris non persuadebis*; and so, either serpent-like stop their eares, or else wilfully absent themselves, because they would not heare the weaknesse and absurdities of their owne conceits laied open and confuted: if there bee any such I say (as I trust there bee but few, and yet I feare there bee some) I would they had learned of *Tertullian*, that *veritas docendo suadet, non suadendo docet*. And I wish that they bee not found among the number of those to whome Saint Paul saith, *si quis ignorat, ignoret*: and Saint John in the Apocalips, *qui sordidus est, sordescat adhuc*. And I will exhort with Saint Paul: *qui tenet, teneat*, and not wauer or doubt by such weake arguments and obiections.

But in this new learning, there is one part of it so strange, and of so daungerous consequent, as I may not let it passe, *viz.* that the king is as a king diuided in himselfe; and so as two kings of two feuerall kingdomes; and that there be feuerall allegiances, and feuerall subiections due vnto him respectively in regarde of his feuerall kingdomes, the one not participating with the other.

This is a daungerous distinction betwene the king and the crowne, and betwene the king and the kingdome: it reacheth too farre; I wish euery good subiect to beware of it. It was neuer taught, but either by traitours, as in *Spencers* bill in Edward the seconds time (which baron *Snig*, and the lord chiefe baron, and lord *Coke* remembred) or by treasonable papists, as *Harding* in his confutation of the apologie maintaineth, that kings haue their authority by the positue lawe of nations, and haue no more power, than the people hath, of whome they take their temporall iurisdiction; and so *Fidelius Simanca*, and others of that crew. Or by seditious sectaries and puritans, as *Buchanan de iure regni apud Scotos*, *Penry*, *Knox*, and such like. For, by these, and those that are their followers, and of their faction, there is in their pamphlets too much such traitorous seede sowne.

But leauing this, I will adde a little more, to prooue, that in reason Robert Caluine, and other like *post-nati* in Scotland, ought by lawe to be capable of landes in England: and for that, I wil remember one rule more which is certain and faileth not, and ought to bee obserued in all interpretation of lawes; and that is, *ne quid absurdum, ne quid illusorium admittatur*.

But, vpon this subtile and daungerous distinction of faith and allegiance due to the king, and of faith and allegiance due to the crowne, and to the kingdome (which is the onely basis and fundamentall maine reason to disable the plaintife, and all *post-nati*) there follow too many grosse, and fowle absurdities, whereof I will touch some few, and so conclude, that

Stat. 14 E. 3.
That the
realme of
England shall
not be subiect
to France.

A dangerous
distinction
betwene the
king and the
crowne.

Absurdities
in this dan-
gerous dis-
tinction.

In lawe and reason this subtil, but absurd and dangerous distinction, ought not to be allowed.

This bond of allegiance, whereof wee dispute, is *vinculum fidei*; it bindeth the soule and conscience of euery subiect feuerally and respectiue, to be faithfull and obedient to the king: and as a soule or conscience cannot bee framed by policie; so faith and allegiance cannot bee framed by policie, nor put into a politike bodie. An oath must be sworne by a naturall bodie; homage and fealtie must be done by a naturall bodie, a politike body cannot doe it.

Now then, since there is but one king, and soueraigne, to whome this faith and allegiance is due by all his subiects of England and Scotland, can any humane policie diuide this one king, and make him two kings? Can *rex regis Angliæ* be in manu Domini, and *cor regis Scotiæ* not so? Can there bee warres betwene the king of England and the king of Scotland, or betwene the kingdome of England and the kingdome of Scotland, so long as there is but one king? Can the king of England now send an army roial into Scotland against the king of Scotland? Can there bee any letters of marke or reprisall now graunted by the king of England, against the subiects of the king of Scotland? Can there bee any protections now, *quia profecturus in exercitu Iacobi regis Angliæ in Scotiam*? Nay shortly, can any man bee a true subiect to king James as king of England, and a traitor or rebell to king James as king of Scotland? Shall a foote breadth, or an inch breadth of ground, make a difference of birth-right of subiects borne vnder one king; nay, where there are not any certain bounds or limites knowne at all, but an imaginarie partition wall, by a conceived fiction in lawe? It is enough to propound these and such like questions, whereof many more might be remembred: they carry a sufficient and plaine answere in themselves: *magis docet qui prudenter interrogat*.

As the king nor his heart cannot bee diuided, for hee is one entire king ouer all his subiectes, in which focuer of his kingdomes or dominions they were borne, so hee must not bee serued nor obeyed by halues; he must haue intire and perfect obedience of his subiects: for, *ligentia* (as baron Heron saied well) must haue foure qualities; it must bee 1. *pura & simplex*: 2. *integra & solida*: 3. *uniuersalis non localis*: 4. *permanens, continua, & illæsa*. Diuide a man's heart, and you lose both parts of it, and make no heart at all; so hee that is not an intire subiect, but halfe faced, is no subiect at all; and hee, that is borne an intire and perfect subiect, ought by reason and lawe to haue all the freedoms, priuiledges, and benefites pertaining to his birth-right in all the kinges dominions; and such are all the *post-nati* in England and Scotland. And the inconuenience of this imaginarie local allegiance hath beene so lately, and so fully declared by the lorde chiefe iustice Coke, as more needes not bee saied in it.

In some speciall cases there sometime may bee a king of subiects without land in possession, as iustice Fenner noted in the gouernement which Moses had ouer the people of Israel in the wilderneffe; and as in the case which sir John Popham the late lord chiefe iustice did put in the parliament. If a king and his subiects bee driuen out of his kingdome by his enemies, yet notwithstanding hee continueth still king ouer those subiects, and they are still bound vnto him by their bond of allegiance, wherefoeuer he and they bee. But there can not bee a king of land without subiects: for, that were but *imperium in belluas*, and, *rex & subditi sunt relatiua*.

I saied there was an other generall rule for expounding of lawes, which I referred to bee last spoken of. I will now but touch it; for, I will not stand to examine by humane reasons, whether kings were before lawes, or lawes before kings; nor how kings were first ordained; nor whether the kings or the people did first make lawes; nor the feuerall constitutions and frames of states and common-weales; nor what Plato or Aristotle haue written of this argument. They were men of singuler learning and wisdom; but wee must consider the time, and the countrie, in which they liued, and in all their great learning they lacked the true learning of the knowledge of God. They were borne and liued in Greece, and in popular itates: they were enemies, or at least mislikers of all monarchies; yet one of them disdained not to bee a seruant or mercenarie hireling to a monarch. They accepted all the world barbarous, but their owne country of Greece: their opinions therefore are no canons to giue lawes to kinges and kingdomes, no more than sir Thomas Moores *Vtopia*, or such pamphlets as wee haue at euerie marte.

I beleue him that saith, *per me reges regnant, & principes iusta decernunt*; and I make no doubt, but that as God ordained kinges, and hath giuen lawes to kinges themselves, so hee hath authorized and giuen power to kinges to giue lawes to their subiects; and so kinges did first make lawes, and then ruled by their lawes, and altered and changed their lawes from time to time, as they sawe occasion, for the good of themselves, and their subiects.

And this power they haue from God Almighty; for, as Saint Augustine saith, *in hoc reges Deo seruiunt sicut eis diuinitus præcipitur, in quantum sunt reges, si in suo regno bona iubent, mala prohibent, non solum quæ pertinent ad humanam societatem, verumetiam quæ ad diuinam religionem*.

And I heuld Thomas Aquinas his opinion to be good, *rex solutus à legibus quodad vim coactiuam, subditus est legibus quodad vim directiuam propria voluntate*. And for this opinion there is a stronger authoritie, euen from God himselfe in Ecclesiastes, c. 8. ver. 2. *ego os regis obseruo; et præcepta iuramenti Dei: and ver. 4. sermo illius potestate plenus est: nec dicere ei quisquam potest, quare ita facias?*

Now being led a little from the common lawe to the ciuile lawe, I finde in the ciuile lawe a direct text, warranting that generall rule which I referred to this place, which is this; *inter equitatem ius quo interpretatum interpretationem nobis solis licet & oportet inspicere*.

And another like text in these words, *sententia principis ius dubium declarans, ius facit quodad omnis*. And some graue and notable writers in the ciuile lawe say, *rex est lex animata*: some say, *rex est lex loquens*: some others say, *interpretantur legem consuetudo & principis*: another saith, *rex solus iudicat de causa à iure non definita*.

And as I may not forget Saint Augustines words, which are these; *generale potestum est subditis humane regibus suis obtemperare*: so I may not wrong the iudges of the common lawe of England so much as to suffer

an imputation to bee cast vpon them, that they, or the common lawe doe not attribute as great power and authoritie to their soueraignes the kinges of England, as the *Romane* lawes did to their emperours: (a) for, *Bracton*; the chiefe iustice in the time of king Henry the third, hath these direct wordes, *de chartis regijs & factis regum, non debent, nec possunt iusticiarij nec priuata persone disputare. Nec etiam, si in illa dubitatio oriatur, possunt eam interpretari. Et in dubijs & obscuris, vel si aliqua dictio duos contineat intellectus, domini regis erit expectanda interpretatio & voluntas; cum eius sit interpretari cuius est condere*. And Britton in the time of king Ed. 1. writeth as much in effect.

So as now if this question seem difficult, that neither direct law, nor examples and precedents, nor application of like cases, nor discourse of reason, nor the graue opinion of the learned and reuerend iudges, can resolue it, here is a true and certain rule, how both by the ciuile lawe, and the ancient common lawe of England it may and ought to be decided: that is, by sentence of the most religious, learned, and iudicious king that euer this kingdome or island had.

But this case is so cleare as this needeth not at all.

And in this I would not be mis-vnderstoode, as though I spake of making of new lawes, or of altering the lawes now standing; I meane not so, but I speake only of interpretation of the lawe in new questions and doubts, as now in this present case: neither doe I meane hereby to derogate any thing from the high court of parliament; (farre be it from my thought) it is the great councill of the kingdome, wherein euery subiect hath interest. And to speake of the constitution or forme of it, or how, or when it was first begunne, is for busie questionists; it ought to bee obeyed and reuerenced, but not disputed; and it is at this time impertinent to this question.

But certain it is, it hath beene the wisdom of the kinges of this realme to referre in themselves that supream power to call their nobles, clergie, and commons together, when they sawe great and vrgent causes; and by that great councill to make edicts and statutes for the weale of their people, and safetie of the kingdome and state, as in anno 10 Edw. 3. the assembly at Nottingham for the great wars in France: and in anno 20 H. 3. *Prouisiones* Merton, which I remembred before.

There haue beene made some obiections of inconueniencie, as for bearing of scot and lot, and such other charges; and some out of frugalitie, that the king shall lose his profit of making denizens, and such like. These are so light as I leaue them to the winde; they are neither fit for parliament, nor councill, nor court.

Another argument and reason against the *post-nati* hath beene lately made out of diffidence and mistrust, that they will come into England *sans* number, and so as it were to surcharge our common; and that this may be in *secula seculorum*. I know not well what this meanes. The nation is ancient, noble, and famous; they haue many honourable and woorthie noblemen and gentlemen, and many wise and woorthie men of all degrees and qualities; they haue lands and faire possessions in Scotland. Is it therefore to bee supposed, or can it in reason bee imagined, that such multitude *sans* number will leaue their native soile, and all transport themselves hither? Hath the *Irish* done so, or those of *Wales*, or of the isles of *Man*, *Gernesey*, and *Iersey*? Whie should we then suspect it now more for Scotland?

Nay, doe you suppose that the kinge of England will euer suffer so great a parte of his dominions, and so great and famous a kingdome as Scotland is to be dispeopled? It is a doubt imagined without any foundation or ground of reason. But if it were to bee doubted, the twelue iudges that haue concurred in opinion, and that late worthy iudge Popham, had as great cause to feare it as any others. They are wise; they are learned; they haue faire possessions and good estates; they haue posteritie to care for as others haue.

Yet, admit it bee a matter worth the doubting of, what is that to the young *post-nati* that are not like in many yeares to come hither in such number? Shall we vpon this causelless feare depriue them of their lawfull birth-right?

Haue wee seene in these fiue yeeres past anie more of them than this one alone that haue gotten any lands in England? And this little that he hath is so small and poore a portion, that his purchase is not great, and therefore no iust cause of offence to any.

Nay, if you looke vpon the *ante-nati*, you shall find no such confluence hither, but some few (and very few in respect of that great and populous kingdome) that haue done long and woorthie seruice to his maiestie, haue, and still doe attend him, which I trust no man mislikes: for, there can bee none so simple, or childish (if they haue but common sense) as to thinke that his maiesty should haue come hither alone amongst vs, and haue left behinde him in Scotland, and as it were caste off, all his ould and woorthie seruants.

And if these noble and woorthie gentlemen of Scotland, I meane the *ante-nati* be lovingly and brotherly entertained amongst vs, with mutuall loue and beneuolence, that so we may *coalescere*, and be vnited together, by marriage, and otherwise (as in some particular cases wee see it already happily begunne) no doubt God will blesse this vnion of both these nations, and make them, and the king, and Great Brittain to be famous through the world; and feared and redoubted of our enemies, and of all that with vs ill: for, *vis unita fortior, & concordia multos facit unum*. But what may follow vpon such arguments of diffidence and suspition, which seeme but to hinder vnion, and to breede discord and dissention I will not speake. Let euery wise man consider it well: for, *humana consilia custigantur ubi celestibus se præferunt*. And remember Saint Pauls caution, *si inuicem mordetis, videte ne ab inuicem consumamini*.

And for the resemblance that hath bin made of this case of *post-nati* (but indeed for the vnion of both kingdomes) with the housewives cutting of her cloth by a threede, I will say but this, that if shee cut her peece of cloth in length aswell as in breadth, all the threeds will bee cutte, and the cloth marred. And this cutting in this our case, is, to cutte all aswell in length as in breadth, euen through all the kinges dominions; and so will rent asunder the whole frame of the vnion, and cut in peeeces all the threeds of allegiance.

(a) This language is surely very unguarded. EDITOR.

A question,
how long this
suspicion and
dis-vnion
shall conti-
nue?

But now I wil aske this question: how long shall this sus-
pition and doubt continue? Shall there bee a dis-vnion for
euer? If it bee saied, no, but vntill the lawes and customes
of both kingdomes bee made one and the same: then I aske;
how, and when shall that be done? And it may bee, that the
constitutions of the countries bee such as there can hardly
in all things bee such an absolute and perfect reconciling or vniting of
lawes as is fancied. Is it yet so betweene England and Wales, or be-
tweene Kent and Cornwall, or betweene many other parts of this king-
dome? I say no; and I speake it confidently and truly, it is not so, nor
well can be so. Therefore let England and Scotland be in like degree now,
as England and Wales were for many hundred yeeres, and in many things
are yet still; and yet let vnion and loue increase amongst vs,
euen in *secula seculorum*. Let vs not be such as St. Bernard
noteth, *amant quod non decet, timent quod non oportet, dolent vanè,
gaudent vaniùs*. And let vs no longer make question, whether seuerall
lawes and customes bee markes of seperation and dis-vnion, or of seuerall
allegiances; for certainly they are not.

Objection
vpon diuina-
tion.

One other reason remaines against these *post-nati*, and that is
out of a prouident foresight, or as it were a prophesying:
what if a seperation of these kingdomes fall hereafter?

Respons.

Of this I can say but *absit omen*. It is *potentia remota* (as
iustice Williams saied) and I trust in God *remotissima*: and I
will euer pray to God that it neuer fall so, vntill the king of all kinges re-
sume all scepters and kingdomes into his owne hands. And let vs take
heede of sinnes of ingratitude and disobedience; and remember, that
Adam and Eue were punished, *non propter pomum, sed propter vetitum*. And

for such prophets, let the prophet *Ezechiel* ca. 13. answer them, *va pro-
phetis insipientibus, qui sequuntur spiritum suum, & nihil vident*. And the
prophet *Esay* speaketh to all such with an other *va, va illis qui dispergunt*.

Now then, as M. Solicitor beganne with seeking out the truth; so I
will conclude with *Esdras* words, *magna est veritas & praeualeat*: and with
this further, *eatenus rationandum donec veritas inueniatur: cum inuenta est
veritas, figendum ibi iudicium: et in victoria veritatis, soli veritatis inimici
pereunt*.

The conclusion.

Thus I haue heere deliuered my concurrence in opinion with my lordes
the iudges, and the reasons that induce and satisfie my conscience, that
Ro. Caluine, and all the *post-nati* in Scotland, are in reason, and by the
common lawe of England, naturall-borne subiects within the allegiance of
the king of England; and inhabited to purchase and haue free-hould and
inheritance of lands in England; and to bring reall actions for the same
in England.

For, if they haue not this benefit by this blessed and happie vnion, then
are they in no better case in England, than the king of Spaines subiects
borne in Spaine, &c. And so by this vnion they haue gotten nothing:
what they haue lost iustice *Yeluerton* did well note.

And therefore I must giue iudgement in the *Chancerie*, that the defen-
dants there ought to make direct answer to *Ro. Caluines* bill for the lands
and euidences for which he complains.

T. Ellesmere, Canc.

XVII. Proceedings against Mr. JAMES WHITELOCKE, in the Star-Chamber, in June, 10 Jam. I. 1613. for a Contempt of the King's Prerogative.

12 July 1793.
He certainly
was the gentleman
afterwards made
a judge. In a very
curious book by
him, which is
intituled *Liber Sa-
milicus*, & which
now lies in the
British Museum
under the name of
Lieuten. Col. White-
locke, an account
of these proceedings
is given at length.
See p. 38. to 50.

[Mr. Whitelocke, the subject of this prosecution, is supposed to have been the same gentleman, as afterwards became
sir James Whitelocke, the judge of that name, and father of Mr. Bulstrode Whitelocke, the famous writer of the
Memorials. See the note in vol. 3. of lord Bacon's works, last 4to ed. p. 471. He appears to have been prosecuted simply
for giving a private verbal opinion as a barrister, on a point of prerogative, against the crown, to sir Robert Mansell;
who, being treasurer of the navy and vice-admiral, had consulted Mr. Whitelocke, on the legality of a commission issued
by king James for examining into and reforming the disorders and abuses of the navy. Ibid. At the same time, sir Ro-
bert Mansell was himself charged, for questioning the prerogative of the crown, and animating the lord-admiral against
the commission. Ibid. same page, and the note in page 472. The bearing was at Whitehall before the lords of the
council, with the intervention of lord chief justice Coke, lord chief baron Tanfield, and the master of the rolls; the
king's attorney and solicitor speaking against Mr. Whitelocke, and Mr. Henry Montagu the king's serjeant against
sir Robert Mansell. Ibid. Both humiliated themselves; in consequence of which they were recommended to the crown as
proper objects of pardon, and were accordingly enlarged on the terms of subscribing a submission. Ibid. & Reliq. Wotton,
p. 421. 3d ed. there cited. The following speech of lord Bacon, who was at this time attorney-general, is the only
remnant we meet with of the proceedings in the case, exclusive of the circumstances before-mentioned. The speech seems
imperfect, it ending abruptly. What there is of it, though not without passages characteristic of lord Bacon's nervous
eloquence and curiosity of argument, is in our opinion far from stating any thing like a just ground of prosecution. In the
present age it would be deemed a monstrous doctrine to assert, that lawyers were not at liberty to give opinions to their
clients on questions of prerogative. Little apology can be made for such a doctrine even in lord Bacon's time; for it was
ever lawful for the subject to contest questions of prerogative in the king's courts; and if it was so, how could it be
contrary to law to take the advice of council on such subjects? Indeed lord Bacon professes not to controvert the right
of asking and giving counsel in law. But then he qualifies this right by a distinction; for he exempts and gives
a privilege to high commissions of regimen and cases of state; a description so large and indefinite, that, if it should
be acquiesced in, it would leave few acts of the crown, on which a lawyer could safely give an opinion. Particular
delicacy and caution certainly ought to be used, where the prerogative of the crown is drawn into question; and
it may be possible for a lawyer to exercise the right of giving opinions so indecently and licentiously, as to render
himself responsible criminally. But then the crime arises from the abuse, not from the want of the right.
It may also be possible to put a case so strong, as to be beyond the line of a professional opinion. Thus if a
private lawyer should be consulted, whether the king had a right to the crown, who can doubt that he
would answer such a question at his peril? But the question, on which Mr. Whitelocke gave his opinion,
was not of this kind, being on a commission from the crown, the legality of which it was competent to the subject
to controvert, and consequently to take legal advice about. On the whole, the true rule seems to be, that a barrister may give
his opinion on every question, however relative to the king or his prerogative, which the subject may contest with
the crown in a court of justice; but that in exercising this right he must keep so within the bounds of an opinion, as not
under the color of it to obtrude either private or public scandal. In respect to Mr. Whitelocke's particular case,
the subject of the opinion he gave seems perfectly unexceptionable; nor could it be an offence, that his opinion was
against the extent of the prerogative, or that it was erroneous. The only ground then, on which he could be criminally
responsible, was for some licentious and extraneous matter introduced into the opinion, in respect to which no judg-
ment can now be decisively formed, as the words of the opinion do not appear; though as far as a conjecture may be
made from lord Bacon's manner of observing on the opinion, it was equally innocent both in subject and lan-
guage.]

Speech of the attorney-general sir Francis Bacon, from the 3d volume of the last 4to edition of his works, page 471.

My lords,

THE offence wherewith Mr. Whitelocke is charged, (for as to
sir Robert Mansell, I take it to my part only to be sorry for his
error) is a contempt of a high nature, and resting upon two parts:
on the one, a presumptuous and licentious censure and defying of his
majesty's prerogative in general; the other, a slander and traducement of

one act or emanation hereof, containing a commission of survey and re-
formation of abuses in the office of the navy.

This offence is fit to be opened and set before your Lordships, as it hath
been well begun, both in the true state and in the true weight of it. For as
I desire, that the nature of the offence may appear in its true colours; so,
on

on the other side, I desire, that the shadow of it may not darken or involve any thing that is lawful, or agreeable with the just and reasonable liberty of the subject.

First, we must and do agree, that the asking and taking, and giving of counsel in law is an essential part of justice; and to deny that, is to shut the gate of justice, which in the *Hebrews* commonwealth was therefore held in the gate, to shew all passage to justice must be open: and certainly counsel in law is one of the passages. But yet, for all that, this liberty is not infinite and without limits.

If a jesuited papist should come, and ask counsel (I put a case not altogether feigned) whether all the acts of parliament made in the time of queen *Elizabeth* and king *James* are void or no; because there are no lawful bishops sitting in the upper house, and a parliament must consist of lords spiritual and temporal and commons; and a lawyer will set it under his hand, that they be all void, I will touch him for high treason upon this his counsel.

So, if a puritan preacher will ask counsel, whether he may stile the king defender of the faith, because he receives not the discipline and presbytery; and the lawyer will tell him, it is no part of the king's stile, it will go hard with such a lawyer.

Or if a tribunitious popular spirit will go and ask a lawyer, whether the oath and band of allegiance be to the kingdom and crown only, and not to the king, as was *Hugh Spenser's* case, and he deliver his opinion as *Hugh Spenser* did; he will be in *Hugh Spenser's* danger.

So as the privilege of giving counsel proveth not all opinions: and as some opinions given are traitorous; so are there others of a much inferior nature, which are contemptuous. And among these I reckon Mr. *Whitelocke's*; for as for his loyalty and true heart to the king, God forbid I should doubt it.

Therefore let no man mistake so far, as to conceive, that any lawful and due liberty of the subject for asking counsel in law is called in question, when points of disloyalty or of contempt are restrained. Nay, we see it is the grace and favour of the king and his courts, that if the case be tender, and a wise lawyer in modesty and discretion refuseth to be of council, for you have lawyers sometimes too nice as well as too bold, they are then ruled and assigned to be of council. For certainly counsel is the blind man's guide; and sorry I am with all my heart, that in this case the blind did lead the blind.

For the offence, for which Mr. *Whitelocke* is charged, I hold it great, and to have, as I said at first, two parts; the one a censure, and, as much as in him is, a circling, nay a clipping, of the king's prerogative in general: the other, a slander and depravation of the king's power and honour in this commission.

And for the first of these, I consider it again in three degrees: first, that he presumed to censure the king's prerogative at all. Secondly, that he runneth into the generality of it more than was pertinent to the present question. And lastly, that he hath erroneously, and falsely, and dangerously given opinion in derogation of it.

First, I make a great difference between the king's grants and ordinary omissions of justice, and the king's high commissions of regiment, or mixed with causes of state.

For the former, there is no doubt but they may be freely questioned and disputed, and any defect in matter or form stood upon, though the king be many times the adverse party.

But for the latter sort, they are rather to be dealt with, if at all, by a modest, and humble intimation or remonstrance to his majesty, and his council, than by bravery of dispute or peremptory opposition.

Of this kind is that properly to be understood, which is said in *Bracton*, *de chartis et factis regis non debent, aut possunt, iustitii aut private persone disputare; sed tutius est, ut expectetur sententia regis.*

And the king's courts themselves have been exceeding tender and sparing in it; so that there is in all our law, not three cases of it. And in that very case of 24 Ed. 3 Ass. pl. 5. which Mr. *Whitelocke* vouched, where as it was a commission to arrest a man, and to carry him to prison, and to seize his goods without any form of justice or examination preceding; and that the judges saw it was obtained by surreption; yet the judges said they would keep it by them, and shew it to the king's council.

But Mr. *Whitelocke* did not advise his client to acquaint the king's council with it, but presumptuously giveth opinion, that it is void. Nay, not so much as a clause or passage of modesty, as that he submits his opinion to censure: that it is too great a matter for him to deal in; or this is my opinion, which is nothing, &c. But *illotis manibus*, he takes it into his hands, and pronounceth of it, as a man would scarcely do of a warrant of a justice of peace, and speaks like a dictator, that *this is law*, and *this is against law*, &c.

XVIII. Proceedings against MARY Countess of SHREWSBURY, before a select Council, for a Contempt in refusing to answer fully, before the Privy Council, or to subscribe her Examination. Trin. 10 Jam. I. 1614. *S.C. Hob. Rep. 235.*

Arabella
[The occasion, of examining lady Shrewsbury before the privy council, was her conduct in respect to the marriage of lady Stuart. This latter lady was first-cousin to James the first; for she was the daughter of Charles earl of Lenox, the younger brother of James's father lord Darnley. Her mother was Elizabeth daughter of sir William Cavendish. The countess of Shrewsbury was aunt to lady Arabella, being sister to her mother. A marriage took place between lady Arabella and sir William Seymour, who at the Restoration recovered the dukedom of Somerset for his family. Being a marriage with one so nearly related in blood to the king, and without his consent, it was deemed an offence against the royal prerogative, on which account lady Arabella and her husband were imprisoned; the former in a private house at Lambeth, the latter in the Tower. But both escaped from their confinement with a view to retire abroad; and the countess of Shrewsbury was taken into custody as privy and accessory to the escape of lady Arabella. On being examined by the privy-council, the countess refused to discover what she knew of the affair of the marriage and escape, or to subscribe her examination; and for this refusal she was brought before a select council, whose proceedings on the occasion are the subject of the following case.—What we shall first lay before the reader is lord Coke's account of the case, from his twelfth Report. Lord Bacon's speech, which is next given, was first printed in the Cabala, but is here taken from the last edition of his works, vol. 3. p. 265. For further particulars, relative to the marriage of lady Arabella Stuart, and the proceedings against her, sir William Seymour her husband, and lady Shrewsbury, the curious reader may consult Winwood's Memorials of State. See vol. 3. p. 117. 119. 201. 279. 280. 281. 454. *See also M. J. Gordon's History of the reign of James I. 17. 24. 70. 303. 306. 509.*

Extract from lord Coke's twelfth Report, serjeant Willson's edition, page 94.

Trin. 10 Jac. I.

Of con-
tempt. See
1 Hawk. cb.
21. per tot.
2b. 22. fect.
2, 3, 4. cb.
23. fect. 1, 2,
3. Ec. cb.
24. fect. 2, 3,
4. 2 Hawk.
cb. 10. fect.
25. 17. 19.

Accessorium
innocenti.

Q. If illegal?
Quid possunt
legi?

Quid possunt
legi?

Univoca
arguta.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

Particulae
ad genera.

IN this term, before a select council at York-house; scil. the lord chancellor, the archbishop, the duke of Lenox, the earl of Northampton, lord privy seal, the earl of Suffolk, lord chamberlain, the earl of Worcester, the earl of Pembroke, viscount Erskin, viscount Rochford, the lord Zouch, the lord Knolls, the lord Wootton, the chancellor of the Exchequer, the chancellor of the duchy, Fleming chief justice of the King's Bench, Philips master of the rolls, Coke chief justice of the Common Pleas, and Tanfield chief baron.

The countess of Shrewsbury (the wife of Gilbert earl of Shrewsbury) then prisoner in the Tower, was brought before the said lords, and by the attorney and solicitor of the king was charged with a high and great contempt of dangerous consequence; for they declared that the lady Arbella, being of the blood royal, had married Seymour, second son of the earl of Hertford, without privy or assent of the king, for which contempt the said Seymour was committed to the Tower, and had escaped and fled beyond the seas; the lady Arbella being under restraint escaped also, and embarked herself upon the sea, and was taken before she got over; of which flight of the said lady Arbella, the said countess, being her aunt, very well knew and abetted, as is directly proved by Crompton, and not denied by the lady Arbella: and admit it, that the lady Arbella had no evil intent against the king (who had always a great and special care of her, and was very bountiful unto her, until her marriage with the said Seymour, which was the *pomum vetitum*;) yet when she fled, and when she should be environed with evil spirits, *cum perversis perverti possit*, and when she shall be in another sphere, she will not move within the same orb.

And the lords of the privy council, knowing the *arcana imperii*, did shew divers perilous consequences, and the rather for this, that the said countess is an obstinate popish recusant, and as was said, perverted also the lady Arbella.

Now the charge was in two points.

1. That the said countess of Shrewsbury, by commandment of the king, being called to the council-table, before the lords of the council at Whitehall, and there being required by the lords to declare her knowledge touching the said points, and to discover what she knew concerning them, for the safety of the king, and quiet of the realm; she answered, that she would not make any particular answer; and being again asked by the king's command by the council at Lambeth, and being charged again to answer to the said point, she refused for two causes.

1. For that she had made a rash vow that she would not declare any thing in particular touching the said points; and for that (as she said) it was better to obey God than man.

2. She stood upon her privilege of nobility, *scil.* to answer only when she was called judicially before her peers; for that such privilege was allowed (as she said) to William earl of Pembroke, and to the lord Lumley.

2. The second point of her charge was, that when such answer which she had made was put in writing, and read to her, yet she refused to subscribe to it.

Which denial to discover and discharge her conscience in a case which toucheth the safety of the king, and quiet of the realm, was urged by the king's council to be a great and high contempt, and that

(a) But in 1628, the house of lords came to a resolution, declaring it to be the ancient right of the nobility of this kingdom and the lords of the upper house of parliament, to answer in all courts as defendants upon *protestation of honour only*.

Journ. Dom. Proc. 6. Mar. 1628. This resolution was in consequence of an order, made about two years before by the Star-chamber against the earl of Lincoln, to answer a bill on oath; though this order had passed after great deliberation, and was founded on an unanimous opinion of the lords of the privy council, and of all the

nobility hath not any such privilege as is alleged, nor any such allowance as was supposed; and that rash and illegal vows make not an excuse, and that this precedent being now upon the stage, was of very dangerous consequence: and the said countess hearing the charge, yet persisted in her obstinate refusal, for the same reasons and causes upon which she had insisted before: and the lord chancellor began, and the archbishop, and all the other lords began with the first, and adjudged it a great and high contempt, and the lord chancellor said, that that was against the law of England, with which all the lords agreed.

And that no such allowance was given to the said earl of Pembroke, or to the lord Lumley in respect of their privilege of nobility, but that they were *voces populi*, *et ideo non audiende*: and the lord archbishop principally proved, that as well the contempt, as the said rash vow was against the law of God, which he and the earl of Northampton principally proved by divers texts and examples in holy scripture.

And the effect of all that which the three justices said, was, that after the sentences of all the learned, prudent, and honourable personages and counsellors of estate, they might well be silent; but in regard that *silentium in senatu est vitium*, they would speak something briefly, *viz.*

That three things in this case are to be well considered.

1. Whether the refusals aforesaid of the said countess were offences in law against the king, his crown and dignity.

2. What manner of proceeding this is, and whether it was justifiable by precedent or reason.

3. What is the demerit of the offences, and how punishable.

As to the first, it was resolved by the justices and master of the rolls, that the denying to be examined was a high and great contempt in law, against the king, his crown and dignity; and that if it should be permitted, it would be an occasion of many high and dangerous designs against the king and the realm, which cannot be discovered: and upon hope of impunity it will be an encouragement to offenders, as Fleming justice said, to enterprize dangerous attempts.

And the master of the rolls said, that it was not any privilege of nobility, to refuse to be examined in this case, no more than of any subject.

Also, if one that is noble, and a peer of the realm, be sued in the Star-Chamber, or in Chancery, they ought to answer upon their oaths, (a) and may be examined in the Star-Chamber upon interrogatories upon their oaths: and if one who is noble be produced as a witness between party and party, he ought to be sworn, or otherwise his testimony is of no value; and so is the common experience in the said courts: and the chief justice said, that forasmuch as where order is neglected, confusion will follow, he would recite some of the honourable privileges which the law of England (more than any other law) attribute to the nobility of England in legal proceedings; and they will not be impertinent, but give a great light to the case now in hand.

(1.) If a baron, viscount, earl, or other lord of parliament and peer of the realm be plaintiff in any action, and the defendant will plead that the plaintiff is not a baron, viscount, earl, &c. as he is named in the writ, this shall not be tried at the common law by jury, who may be corrupted, nor by witnesses, as in the Star-Chamber, or Chancery, who may be suborned; but it shall be tried by the record in Chancery, which imports by itself solid truth; so great regard hath the law to the trial of their honour and dignity, &c.

(2.) Their persons have many honourable privileges in law.

At the suit of a subject their bodies shall not be arrested, neither

capias nor exigent lieth against them.

Judges except Dodderidge who was absent. See the earl of Lincoln's case, *W. Jo. 151. Hist. 87. Cro. Ch. 64.* In 1620, the lords renewed the declaration of this privilege in answering as defendants without oath, with an explanation, that it extended to all answers and examinations on interrogatories, in all causes as well criminal as civil, and in all courts and commissions, and also to the widows and dowagers of temporal peers. *Journ. Dom. Proc. 31. Dec. 1620.* The present practice of our courts of equity conforms to this order of the lords. *Enj. 102. See further 2. Black. 2. For*

And per part. 200. See also 572. 1. Black. 2. 2. For

2. For the honour and reverence which the law gives to nobility, their bodies are not subject to torture in *causa criminis læsæ majestatis* (a).
3. They are not to be sworn in assises, juries, or other inquests.
4. If any servant of the king, named in the cheque-roll, compass or intend to kill any lord of parliament, or other lord of the king's council, this is felony.
5. In the *Common Pleas*, a lord of parliament shall have knights returned on his jury.
6. He shall have day of grace.
7. A lord of parliament shall not be tried in case of treason, felony, or misprison of them, but by those who are noble and peers of the realm.
8. In trial of a peer, the lords of parliament shall not swear, but they give their judgment *super fidem et ligeantiam domino regi debitam*, so that their faith and allegiance stands in equipoise with an oath in the case of a common person in trial of life: and the writs of parliament, directed to the lords of parliament, are *sub fide & ligeantia*, &c.

And the reason and cause, that the king gives them many other privileges, is for this, because all honour and nobility is derived from the king as the true fountain: and the king honours with nobility, for two causes.

1. *Ad consulendum*, and for that reason he gives them a robe.
2. *Ad defendendum regem et regnum*, and for that cause he gives them a sword.

And so far as they derive their dignities, accompanied with all those honourable privileges, from the king, to deny to answer, being required thereto by the king, to such points as concern the safety of the king and quiet of the realm, is a high contempt and disobedience, accompanied with great ingratitude.

This denial is *contra ligeantiam suam debitam*, against the faith and allegiance of a person noble, due to the king, and which the law greatly esteems.

And that this denying is against her faith and allegiance appears by the ancient oath of allegiance, which is imprinted in the heart of every subject, *scilicet. ero verus & fidelis, et veritatem præstabo domino regi de vita et membro, et de terreno honore, ad vivendum et moriendum contra omnes gentes, &c. Et si cognosciam aut audiam de aliquo damno aut malo quod domino regi evenire poterit, quod non revelato, &c.* And this oath of allegiance is common to all subjects, as well those of the nobility as commonalty. But the law hath greater account of the faith and allegiance of a nobleman, than

(a) It is surprising, that doctrine so reflecting on the law of England should escape from one of lord Coke's character. His language as attorney-general at the trials of the earls of Essex and Southampton implies the same obnoxious tenet. But in his third *Institute* he gives it as his opinion most decisively, that all tortures of accused persons are contrary to our law; and to prove it cites lord-chancellor Fortescue's famous book *de laudibus legum Angliæ*, where he argues for a preference of our law to the civil law from

of one of the commons, for this, that the breach of their allegiance is more dangerous to the king and estate, for *corruptio optimorum est pessima*; and for this reason, the countess by her allegiance was bound, without being demanded, to reveal to the king what she knows concerning the premises, upon which great mischief may happen to the king and the realm. But being commanded by the king to declare her knowledge, the denying of it doth greatly aggravate the offence.

Qui contemnit præceptum, contemnit præcipientem.

Command and obedience are the ligament of government, and *ligeantia est legis essentia*; for without allegiance and obedience, the law cannot proceed.

As to the second point, *viz.* concerning the manner of this proceeding.

1. Privative, it is not to fine and imprison, or inflict corporal punishment upon the countess; for fine and imprisonment ought to be assessed in some court judicially.

Vide the earl of Essex's case, 42 & 43 Eliz. 4246

2. Positive, the fine is *ad monendum*, or at the most *ad minandum*; it is *ad instruendum non ad destruendum*.

This selected council is to express what punishment this offence justly deserved, if it be judicially proceeded within the *Star-Chamber*; for which reason this manner of proceeding is out of the mercy and grace of the king against this honourable lady, that she seeing her offence may submit herself to the king, without any punishment in any court judicially.

If sentence shall be given in the *Star-Chamber* according to justice, you the lords shall be agents in it: but in this manner according to the mercy of the king, the king is only agent; the law hath put rules and limits to the justice of the king, but not unto his mercy, that is transcendent and without any limits of the law; *et ideo processus iste est regalis plane & rege dignus*.

Also inasmuch as the allegiance and obedience of the subject, is the best flower in his imperial garland, to the intent, that it may neither be blasted, nor impaired by this dangerous example, to the prejudice of his royal prerogative and posterity, this proceeding hath been thought necessary: and this is fortified by the precedent of the earl of Essex, against whom such proceedings were in this very place, anno 42 and 43 Eliz. reg.

And as to the last point it was resolved by all *quasi una voce*, that if a sentence should be given in the *Star-Chamber* judicially, she should be fined twenty thousand pounds, and imprisoned during the king's pleasure. *Vide 12 Co. 69, &c.*

Hoc in terrorem, sed quere quid inde veniat?

the latter's allowance of torture. 3 *Inst.* 35. In the case of Felton, for the murder of the duke of Buckingham, the judges were unanimous, that Felton could not be tortured by the rack; for *no such punishment*, said they, *is known or allowed by our law.* 1 *Rush.* 638. 639. As to the instances of torture collected by a most respectable writer of the present time, they only prove an irregularity of practice. *Barringt. Ant. Stat.* 4th ed. 33. 88. 395. If torture was lawful, we should find rules to direct its application. *EDITOR.*

Speech of sir Francis Bacon, from vol. 3. of his works, last 4to edit. page 265.

YOUR lordships do observe the nature of this charge: my lady of Shrewsbury, a lady wife, and that ought to know what duty requireth, is charged to have refused, and to have persisted in refusal to answer, and to be examined in a high cause of state, being examined by the council-table, which is a representative body of the king. The nature of the cause, upon which she was examined, is an essential point, which doth aggravate and increase this contempt and presumption; and therefore of necessity with that we must begin.

How graciously and parent-like his majesty used the lady Arabella before he gave him cause of indignation, the world knoweth.

My lady notwithstanding, extremely ill-advised, transacted the most weighty and binding part and action of her life, which is her marriage, without acquainting his majesty; which had been a neglect even to a mean parent; but being to our sovereign, and she standing so near to his majesty as she doth, and then choosing such a condition as it pleased her to choose, all parties laid together, how dangerous it was, my lady might have read it in the fortune of that house wherewith she is matched; for it was not unlike the case of Mr. Seymour's grandmother. *The 1. Eliz. 161.*

The king nevertheless so remembered he was a king, as he forgot not he was a kinsman, and placed her only *sub libera custodia*.

But now did my lady accumulate and heap up this offence with a far greater than the former, by seeking to withdraw herself out of the king's power into foreign parts.

That this flight or escape into foreign parts might have been seed of trouble to this state, is a matter whereof the conceit of a vulgar person is not incapable.

For although my lady should have put on a mind to continue her loyalty, as nature and duty did bind her; yet when she was in another sphere, she must have moved in the motion of that orb, and not of the planet itself: and God forbid the king's felicity should be so little, as he should not have envy and enviers enough in foreign parts.

It is true, if any foreigner had wrought upon this occasion, I do not doubt but the intent would have been, as the prophet saith, *they have conceived mischief, and brought forth a vain thing*. But yet your lordships know that it is wisdom in princes, and it is a watch they owe to themselves and to their people, to stop the beginnings of evils, and not to despise them. *Seneca* saith well, *non jam amplius levia sunt pericula, si levia videantur*; dangers cease to be light, because by despising they grow and gather strength.

And accordingly hath been the practice both of the wisest and stoutest princes to hold for matter pregnant of peril, to have any near them in blood to fly into foreign parts. Wherein I will not wander; but take the example of king Henry the seventh, a prince not unfit to be paralleled with his majesty. I mean not the particular of *Perkin Warbeck*, for he was but an idol or a disguise; but the example I mean, is that of the earl of Suffolk, whom the king extorted from *Philip of Austria*. The story is memorable, that *Philip*, after the death of *Isabella*, coming to take possession of his kingdom of *Castile*, which was but matrimonial to

his father-in-law *Ferdinando of Aragon*, was cast by weather upon the coast of *Weymouth*, where the *Italian* story saith, king Henry used him in all things else as a prince, but in one thing as a prisoner; for he forced upon him a promise to restore the earl of *Suffolk* that was fled into *Flanders*. And yet this I note was in the 21st year of his reign, when the king had a goodly prince at man's estate, besides his daughters, nay, and the whole line of *Clarence* nearer in title; for that earl of *Suffolk* was descended of a sister of *Edward* the fourth. So far off did that king take his aim. To this action of so deep consequence, it appeareth, you, my lady of *Shrewsbury*, were privy, not upon foreign suspicions or strained inferences, but upon vehement presumptions, now clear and particular testimony, as hath been opened to you; so as the king had not only reason to examine you upon it, but to have proceeded with you upon it as for a great contempt; which if it be reserved for the present, your ladyship is to understand it aright, that it is not defect of proof, but abundance of grace that is the cause of this proceeding; and your ladyship shall do well to see into what danger you have brought yourself. All offences consist of the fact which is open, and the intent which is secret. This fact of conspiring in the flight of this lady may bear a hard and gentler construction; if upon overmuch affection to your kinswoman, gentler; if upon practice or other end, harder. You must take heed how you enter into such actions; whereof if the hidden part be drawn unto that which is open, it may be your overthrow; which I speak not by way of charge, but by way of caution.

For that which you are properly charged with, you must know that all subjects, without distinction of degrees, owe to the king tribute and service, not only of their deed and hand, but of their knowledge and discovery.

If there be any thing that imports the king's service, they ought themselves undemand to impart it; much more if they be called and examined, whether it be of their own fact or of another's, they ought to make direct answer. Neither was there ever any subject brought in causes of estate to trial judicial, but first he passed examination; for examination is the entrance of justice in criminal causes; it is one of the eyes of the king's politic body; there are but two, information and examination; it may not be endured that one of the lights be put out by your example.

Your excuses are not worthy your own judgment; rash vows of lawful things are to be kept, but unlawful vows not; your own divines will tell you so. For your examples, they are some erroneous traditions. My lord of *Pembroke* spake somewhat that he was unlettered, and it was but when he was examined by one private counsellor, to whom he took exception. That of my lord *Lumley* is a fiction; the preeminences of nobility I would hold with to the last grain; but every day's experience is to the contrary. Nay, you may learn duty of lady *Arabella* herself, a lady of the blood, of an higher rank than yourself, who declining, and yet that but by request neither, to declare of your fact, yieldeth ingenuously to be examined of her own. I do not doubt but by this time you see both your own error, and the king's grace in proceeding with you in this manner.

XIX. *The Case of Mr. OLIVER ST. JOHN, on an Information ore tenus, in the Star-Chamber, 15 April, 1615, for writing and publishing a Paper against a Benevolence, collected under Letters of the Privy-Council.*

[All that we have in print of the proceedings on this case is lord Bacon's speech as attorney-general and prosecutor. See 2 Bacon's works, last 4to edit. 583. The paper which was the ground of the prosecution is in the Cabala. See page 332, of 2d part, 3d edit. The judgment of the court was that Mr. St. John should pay a fine of 5000 l. and be imprisoned during the king's pleasure. See the note in 3 Bacon, last 4to edit. 267. and the Introd. to Bac. Lett. by Stevens. p. xxiii. The case appears to have been prosecuted with great anxiety; for according to a letter from lord Bacon to the king, lord chancellor Egerton, who from the infirmities of age was then on the point of resigning the great seal, expressed a wish to attend the hearing, and so make it the conclusion of his services. 3 Bac. 264. The grand argument of lord Bacon in favour of the benevolence was, that it was without compulsion. If in the representation of the conduct of a rival and enemy, lord Bacon can be trusted, lord Coke, then chief justice of the King's Bench, at first gave it as his opinion, that the king could not so much as move any of his subjects for a benevolence, but afterwards retracted in the Star-Chamber, and there delivered the law in favour of it strongly. Ibid. 483. 274.

In our introductory note to the case of impositions, benevolences were enumerated as one of the devices of extra-parliamentary taxation. Ante, page 29. As such the statute of 1 R. 3. c. 2. styles them an unlawful invention, and annuls them for ever. But the benevolences, mentioned in this statute, are described to have been so in name only, and to have been taken by coercion. Still therefore it was insisted, that gifts to the crown out of parliament, if really voluntary, were lawful. So lord Bacon argued in the following case; so in the same sense lord Coke is stated to have declared the law; so lord Coke himself gives his opinion in his notes on benevolences in the 12th Report; and so according to him all the judges resolved in the 40th of Elizabeth. 12 Co. 119. Lord Coke lays a stress on the statute of 15 Hen. 7. c. 10. which, after reciting that many of the king's subjects had severally granted to him diverse sums of money of their free wills and benevolence, and that some of these were in arrear, provides a remedy for compelling the payment. See Rastall's edit. of the Statutes. This statute, it must be confessed, seems to give a legislative sanction to such benevolences as were really free offerings. But there is a later statute, with words strongly importing, that benevolences to the crown, though voluntary, cannot regularly be made out of parliament. The statute we mean is the 13 Cha. 2. c. 4. which authorises the king to issue commissions under the great seal, for receiving voluntary subscriptions for the supply of his occasions; but limits commoners to 200 l. and peers to 400 l. a-piece, and also the time for subscribing, and concludes with declaring, that no commissions or aids of this nature can be issued out or levied but by authority of parliament. This in effect concurs with lord Coke's first opinion in Mr. St. John's case, as represented by lord Bacon; the aim of the statute being to condemn benevolences by the solicitation of commissions from the crown, and so to supply the defect of the statute of Richard the third and of the Petition of Right, both of which point at compulsive benevolences. The inducement to such a declaration of the law probably was an idea, that a formal solicitation from the crown must necessarily operate, on the minds of those to whom it was addressed, with an influence almost equal to compulsion.—Thus at length it seems to be settled by the legislature, not only that compulsive benevolences are unlawful, but that all commissions from the crown to solicit and receive voluntary gifts are also unconstitutional.]

Letter from Mr. Oliver St. John to the Mayor of Marlborough, which was the subject of the prosecution; taken from the Cabala, 3d edition, part 2. page 332.

I think, this kind of benevolence is against law, reason and religion.

1. The law is in the statute called magna charta, 9 H. 3. cap. 29. that no free-man be any way destroy'd, but by laws of the land. Secondly, besides that the said statute of magna charta is by all princes since established and confirmed, it is, in the special case of voluntary or free grants, enacted and decreed 25 E. 1. cap. 5. that no such be drawn into custom: and cap. 6. that henceforth be taken no such aids, taxes, free grants, or prizes, but by assent of all the realm, and for the good of the same. And in primo R. 3. cap. 2. that the subjects and commons in this realm, from henceforth shall in no wise be charged by any charge or imposition called a benevolence, or any such like charge; and that such exactions, called a benevolence, shall be damned and annulled for ever.

First, it is not only without, but against reason, that the commons, in their several and particulars, should be relievers or suppliers of his majesty's wants, who neither know his wants, nor the sums that may be raised to supply the same.

Secondly, it is against reason, that the particular and several commons, distracted, should oppose their judgement and discretion to the judgement and discretion of the wisdom of their land assembled in parliament, who have there denied any such aid.

It argueth in us want of love and due respect of our sovereign lord and king, which ought to be in every of us towards each other, which is, to stay every one which we see falling, and reduce the current. What prosperity can be expected to befall either our king or nation, when the king shall, haply out of ignorance, or ('tis I hope) out of forgetfulness or headiness, commit so great a sin against his God, as is the violating of his great and solemn oath taken at his coronation, for the maintaining of his lawes, liberties and customs of this noble realm; and his subjects, some for fear, some in pride, some to please others, shall joyn hands to forward so unhappy an atchievement? Can he any way more highly offend the divine majesty (whom he then invoked?) As also, can he then give unto another Hen. 4. (if such an one should rise up, which God forbid) a greater advantage? Let those articles put up against R. 2. be looked on, it will appear, that the breach of laws, infringing the liberties, and failing in this oath, were the main blemishes wherewith he could distain and spot the honour of that good and gentle prince; who indeed was rather by others abused, than of himself mischievously any way disposed.

2. As very irreligiously and uncharitably, we help forward the king's majesty in that grievous sin of perjury; so into what an hellish

danger we plunge ourselves, even so many of us as contribute, is to be learned out of the several curses and sentences of excommunication given out against all such givers, and, namely, the two following, viz. the great curse given out, the 36 H. 3. against all breakers of the liberties and customs of the realm of England, with their abettors, counsellours and executioners; wherein, by the sentence of Boniface archbishop of Canterbury, and the chief part of all the bishops of this land, are ipso facto excommunicated. And that of 24 Ed. 1. denounced immediately upon the acts made against such benevolence, free grants and impositions, had, and taken without common assent; which, because it is not so large as that former, I will set down as our books deliver the same.

"In the name of the Father, Son, and Holy Ghost, Amen. Whereas our sovereign lord the king, to the honour of God, and of the holy church, and for the common profit of the realm, hath granted, for him and his heirs for ever, these articles above written: Robert archbishop of Canterbury, primate of all England, admonish'd all his province, once, twice, and thrice, because that shortness will not suffer so much delay, as to give knowledge to all the people of England of these presents in writing. We, therefore, enjoyn all persons, of what estate soever they be, that they, and every of them, as much as in them is, shall uphold and maintain those articles granted by our sovereign lord the king in all points; and all those that, in any point, do resist, or break those ordinances, or go about it by word or deed, openly or privately, by any manner of pretence or colour. We therefore, the said archbishop, by our authority in writing expressed, do excommunicate and accurse, and from the body of our Lord Jesus Christ, and from all the company of Heaven, and from all the sacraments of the holy church, do sequester and exclude."

Sir, hearing that to-morrow the justices will be here about this busie work of benevolence, wherein you have both sent unto, and talked with me, and thinking that it may be, you would deliver up the names of the 'non-givers: soasmuch as, I think, I shall scarcely be at home to make my further answer, if I should be called for, I pray you, both hereby to understand my mind yourself, and if cause so require, to let the justices perceive as much. So leaving others to their own consciences, whereby in that last and dreadful day they shall stand or fall before him who will reward every man according to his deeds, I commend you to the grace of the Almighty, and rest

Your loving neighbour and friend,

Oliver St. John.

Spent

Speech of Sir Francis Bacon as attorney-general, addressed to the court of Star-Chamber, from his works, vol. 2. p. 583.

My lords,

I SHALL inform you *ore tenus*, against this gentleman Mr. I. S. a gentleman, as it seems, of an ancient house and name; but, for the present, I can think of him by no other name, than the name of a great offender. The nature and quality of his offence, in sum, is this. This gentleman hath, upon advice, not suddenly by his pen, nor by the slip of his tongue; not privately, or in a corner, but publicly, as it were, to the face of the king's ministers and justices, slandered and traduced the king our sovereign, the law of the land, the parliament, and infinite particulars of his majesty's worthy and loving subjects. Nay, the slander is of that nature, that it may seem to interest the people in grief and discontent against the state: whence might have ensued matter of murmur and sedition. So that it is not a simple slander, but a seditious slander, like to that the poet speaketh of, — *calamosque armare veneno*. A venomous dart that hath both iron and poison.

To open to your lordships the true state of this offence, I will set before you, first, the occasion whereupon Mr. I. S. wrought: then the offence itself in his own words: and lastly, the points of his charge.

My lords, you may remember that there was the last parliament an expectation to have had the king supplied with treasure, although the event failed. Herein it is not fit for me to give opinion of an house of parliament, but I will give testimony of truth in all places. I served in the lower house, and I observed somewhat. This I do affirm, that I never could perceive but that there was in that house a general disposition to give, and to give largely. The clocks in the house perchance might differ; some went too fast, some went too slow; but the disposition to give was general: so that I think I may truly say, *solo tempore lapsus amor*.

This accident happening thus besides expectation, it stirred up and awaked in divers of his majesty's worthy servants and subjects of the clergy, the nobility, the court, and others here near at hand, an affection loving and cheerful, to present the king some with plate, some with money, as free-will offerings, a thing that God Almighty loves, a cheerful giver: what an evil eye doth I know not. And, my lords, let me speak it plainly unto you: God forbid any body should be so wretched as to think that the obligation of love and duty, from the subject to the king, should be joint and not several. No, my lords, it is both. The subject petitioneth to the king in parliament. He petitioneth likewise out of parliament. The king on the other side gives graces to the subject in parliament: he gives them likewise, and poureth them upon his people out of parliament; and so no doubt the subject may give to the king in parliament, and out of parliament. It is true the parliament is *intercurfus magnus*, the great intercourse and main current of graces and donatives from the king to the people, from the people to the king: but parliaments are held but at certain times; whereas the passages are always open for particulars; even as you see great rivers have their tides, but particular springs and fountains run continually.

To proceed therefore: as the occasion, which was the failing of supply by parliament, did awake the love and benevolence of those that were at hand to give; so it was apprehended and thought fit by my lords of the council to make a proof whether the occasion and example both, would not awake those in the country of the better sort to follow. Whereupon, their lordships devised and directed letters unto the sheriffs and justices, which declared what was done here above, and wished that the country might be moved, especially men of value.

Now, my lords, I beseech you give me favour and attention to set forth and observe unto you five points. I will number them, because other men may note them; and I will but touch them, because they shall not be drowned or lost in discourse, which I hold worthy the observation, for the honour of the state and confusion of slanderers; whereby it will appear most evidently what care was taken, that that which was then done might not have the effect, no nor the shew, no nor so much as the shadow of a tax; and that it was so far from breeding or bringing in any ill precedent or example, as contrariwise it is a corrective that doth correct and allay the harshness and danger of former examples.

The first is, that what was done was done immediately after such a parliament, as made general profession to give, and was interrupted by accident: so as you may truly and justly esteem it, *tantum posthuma proles parimenti*, as an after-child of the parliament, and in pursuit, in some small measure, of the firm intent of a parliament past. You may take it also, if you will, as an advance or provisional help until a future parliament; or as a gratification simply without any relation to a parliament; you can no ways take it amiss.

The second is, that it wrought upon example, as a thing not devised or projected, or required; no nor so much as recommended, until many, that were never moved nor dealt with, *ex mero motu*, had freely and frankly sent in their presents. So that the letters were rather like letters of news, what was done at London, than otherwise: and we know *exempla ducunt, non trahunt*; examples they do but lead, they do not draw nor drive.

The third is, that it was not done by commission under the great seal; a thing warranted by a multitude of precedents, both ancient, and of late time, as you shall hear anon, and no doubt warranted by law: so that the commissions be of that stile and tenour, as that they be to move and not to levy: but this was done by letters of the council, and no higher hand or form.

The fourth is, that these letters had no manner of shew of any binding act of state: for they contain not any special frame or direction how the business should be managed; but were written as upon trust, leaving the matter wholly to the industry and confidence of those in the country; so that it was an *absque compoto*; such a form of letters as no man could fitly be called to account upon.

The fifth and last point is, that the whole carriage of the business had no circumstance compulsory. There was no proportion or rate set down, not

so much as by way of a *will*; there was no menace of any that should deny; no reproof of any that did deny; no certifying of the names of any that had denied. Indeed, if men could not content themselves to deny, but that they must censure and inveigh, nor to excuse themselves; but they must accuse the state, that is another case. But I say, for denying, no man was apprehended, no nor noted. So that I verily think, that there is none so subtle a disputer in the controversy of *liberum arbitrium*, that can with all his distinctions fasten or carp upon the act, but that there was free-will in it.

I conclude therefore, my lords, that this was a true and pure benevolence; not an imposition called a benevolence, which the statute speaks of; as you shall hear by one of my fellows. There is a great difference, I tell you, though Pilate would not see it, between *rex Judæorum*, and *se dicens regem Judæorum*. And there is a great difference between a benevolence and an exaction called a benevolence, which the duke of Buckingham speaks of in his oration to the city; and defineth it to be not what the subject of his good-will would give, but what the king of his good-will would take. But this, I say, was a benevolence wherein every man had a prince's prerogative, a negative voice; and this word, *excuse moy*, was a plea peremptory. And therefore I do wonder how Mr. I. S. could foul or trouble so clear a fountain. Certainly it was but his own bitterness and unsound humours.

Now to the particular charge. Amongst other countries, these letters of the lords came to the justices of *D-shire*, who signified the contents thereof, and gave directions and appointments for meetings concerning the business, to several towns and places within that county: and amongst the rest, notice was given unto the town of *A*. The mayor of *A*, conceiving that this Mr. I. S. being a principal person, and a dweller in that town, was a man likely to give both money and good example, dealt with him to know his mind. He intending, as it seems, to play prizes, would give no answer to the mayor in private, but would take time. The next day then being an appointment of the justices to meet, he takes occasion, or pretends occasion to be absent, because he would bring his papers upon the stage: and thereupon takes pen in hand, and instead of excusing himself, sits down and contriveth a seditious and libellous accusation against the king and state, which your lordships shall now hear, and sends it to the mayor: and withal, because the feather of his quill might fly abroad, he gives authority to the mayor to impart it to the justices, if he so thought good. And now, my lords, because I will not mistake or mis-repeat, you shall hear the seditious libel in the proper terms and words thereof.

[Here the papers were read.]

My lords, I know this paper offends your ears much, and the ears of any good subject; and sorry I am that the times should produce offences of this nature: but since they do, I would be more sorry they should be passed without severe punishment: *non tradite factum*, as the verse says, altered a little, *aut si traditis, facti quoque tradite poenam*. If any man have a mind to discourse of the fact, let him likewise discourse of the punishment of the fact.

In this writing, my lords, there appears a monster with four heads, of the progeny of him that is the father of lyes, and takes his name from slander.

The first is a wicked and seditious slander; or, if I shall use the scripture phrase, a blaspheming of the king himself; setting him forth for a prince perjured in the great and solemn oath of his coronation, which is as it were the knot of the diadem; a prince that should be a violator and infringer of the liberties, laws, and customs of the kingdom; a mark for an *Henry* the fourth; a match for a *Richard* the second.

The second is a slander and falsification, and wresting of the law of the land gross and palpable: it is truly said by a civilian, *tortura legum pessima*, the torture of laws is worse than the torture of men.

The third is a slander and false charge of the parliament, that they had denied to give to the king; a point of notorious untruth.

And the last is a slander and taunting of an infinite number of the king's loving subjects, that have given towards this benevolence and free contribution; charging them as accessary and co-adjutors to the king's perjury. Nay, you leave us not there, but you take upon you a pontifical habit, and couple your slander with a curse; but thanks be to God we have learned sufficiently out of the scripture, that *as the bird flies away, so the causeless curse shall not come*.

For the first of these, which concerns the king, I have taken to myself the opening and aggravation thereof; the other three I have distributed to my fellows.

My lords, I cannot but enter into this part with some wonder and astonishment, how it should come into the heart of a subject of *England* to vapour forth such a wicked and venomous slander against the king, whose goodness and grace is comparable, if not incomparable, unto any of the kings his progenitors. This therefore gives me a just and necessary occasion to do two things: the one, to make some representation of his majesty; such as truly he is found to be in his government, which Mr. I. S. chargeth with violation of laws and liberties: the other, to search and open the depth of Mr. I. S. his offence. Both which I will do briefly; because the one, I cannot express sufficiently; and the other, I will not press too far.

My lords, I mean to make no panegyric or laudative; the king delights not in it, neither am I fit for it: but if it were but a counsellor or nobleman, whose name had suffered, and were to receive some kind of reparation in this high court, I would do him that duty as not to pass his merits and just attributes, especially such as are limited with the present case, in silence: for it is fit to burn incense where evil odours have been cast and raised. Is it so that king *James* shall be said to be a violator of the liberties, laws, and customs of his kingdoms? Or is he not rather a noble and constant protector and conservator of them all? I conceive this consisteth in maintaining religion and the true church; in maintaining

the laws of the kingdom, which is the subject's birth-right; in temperate use of the prerogative; in due and free administration of justice, and conservation of the peace of the land.

For religion, we must ever acknowledge in the first place, that we have a king that is the principal conservator of true religion through the Christian world. He hath maintained it not only with sceptre and sword, but likewise by his pen; wherein also he is potent.

He hath awaked and re-authorized the whole party of the reformed religion throughout *Europe*; which through the insolvency and divers artifices and enchantments of the adverse part, was grown a little dull and dejected: he hath summoned the fraternity of kings to enfranchise themselves from the usurpation of the see of *Rome*: he hath made himself a mark of contradiction for it.

Neither can I omit, when I speak of religion, to remember that excellent act of his majesty, which though it were done in a foreign country, yet the church of God is one, and the contagion of these things will soon pass seas and lands: I mean, in his constant and holy proceeding against the heretic *Vorsius*, whom, being ready to enter into the chair, and there to have authorized one of the most pestilent and heathenish heresies that ever was begun, his majesty by his constant opposition dismounted and pulled down. And I am persuaded there sits in this court one whom God doth the rather bless for being his majesty's instrument in that service.

I cannot remember religion and the church, but I must think of the feed-plots of the same, which are the universities. His majesty, as for learning amongst kings, he is incomparable in his person; so likewise hath he been in his government a benign or benevolent planet towards learning: by whose influence those nurseries and gardens of learning, the universities, were never more in flower nor fruit.

For the maintaining of the laws, which is the hedge and fence about the liberty of the subject, I may truly affirm it was never in better repair. He doth concur with the votes of the nobles; *nolumus leges Angliæ mutare*. He is an enemy of innovation. Neither doth the universality of his own knowledge carry him to neglect or pass over the very forms of the laws of the land. Neither was there ever king, I am persuaded, that did consult so oft with his judges, as my lords that sit here know well. The judges are a kind of council of the king's by oath and ancient institution; but he useth them so indeed; he confers regularly with them upon their returns from their visitations and circuits: he gives them liberty, both to inform him, and to debate matters with him; and in the fall and conclusion commonly relies on their opinions.

As for the use of the prerogative, it runs within the ancient channels and banks. Some things that were conceived to be in some proclamations, commissions, and patents, as overflows, have been by his wisdom and care reduced; whereby, no doubt, the main channel of his prerogative is so much the stronger. For evermore overflows do hurt the channel.

As for administration of justice between party and party, I pray observe these points. There is no news of great seal or signet that flies abroad for countenance or delay of causes; protections rarely granted, and only upon great ground, or by consent. My lords here of the council and the king himself meddle not, as hath been used in former times, with matters of *meum* and *tuum*, except they have apparent mixture with matters of estate, but leave them to the king's courts of law or equity. And for mercy and grace, without which there is no standing before justice, we see, the king now hath reigned twelve years in his white robe, without almost any aspersion of the crimson dye of blood. There sits my lord *Hobart*, that served attorney seven years. I served with him. We were so happy, as there passed not through our hands any one arraignment for treason; and but one for any capital offence, which was that of the lord *Sanguhar*; the noblest piece of justice, one of them, that ever came forth in any king's time.

As for penal laws, which lie as snares upon the subjects, and which were as a *nema-scit* to king *Henry VII*; it yields a revenue that will scarce pay for the parchment of the king's records at *Westminster*.

And lastly, for peace, we see manifestly his majesty bears some resemblance of that great name, a *prince of peace*: he hath preserved his subjects during his reign in peace, both within and without. For the peace with states abroad, we have it *usque ad satietatem*: and for peace in the lawyers phrase, which count trespasses, and forces, and riots, to be *contra pacem*; let me give your lordships this token or taste, that this court, where they should appear, had never less to do. And certainly there is no better sign of *omnia bene*, than when this court is in a still.

But, my lords, this is a sea of matter; and therefore I must give it over, and conclude, that there was never king reigned in this nation that did better keep covenant in preserving the liberties and procuring the good of his people: so that I must needs say for the subjects of *England*,

O fortunatos nimium sua si bona norint;

as no doubt they do both know and acknowledge it; whatsoever a few turbulent discourses may, through the lenity of the time, take boldness to speak.

And as for this particular, touching the benevolence, wherein Mr. *I. S.* doth assign this breach of covenant, I leave it to others to tell you what the king may do, or what other kings have done; but I have told you what our king and my lords have done: which, I say and say again, is so far from introducing a new precedent, as it doth rather correct, and mollify, and qualify former precedents.

Now, Mr. *I. S.* let me tell you your fault in few words: for that I am persuaded you see it already, though I woo no man's repentance; but I shall, as much as in me is, cherish it where I find it. Your offence hath three parts knit together:

Your slander,
Your menace, and
Your comparison.

For your slander, it is no less than that the king is perjured in his coronation oath. No greater offence than perjury; no greater oath than that of a coronation. I leave it; it is too great to aggravate.

Your menace, that if there were a *Bullingbroke*, or I cannot tell what, there were matter for him, is a very seditious passage. You know well, that howsoever *Henry* the fourth's act, by a secret providence of God, prevailed, yet it was but an usurpation; and if it were possible for such a one to be this day, wherewith it seems your dreams are troubled, I do not doubt, his end would be upon the block; and that he would sooner have the ravens sit upon his head at *London-Bridge*, than the crown at *Westminster*. And it is not your interlacing of your 'God forbid,' that will save these seditious speeches: neither could it be a forewarning, because the matter was past and not revocable, but a very stirring up and incensing of the people. If I should say to you, for example, 'if these times were like some former times, of king *Henry VIII*, or some other times which God forbid,' Mr. *I. S.* it would cost you your life; I am sure you would not think this to be a gentle warning, but rather that I incensed the court against you.

And for your comparison with *Richard II*. I see, you follow the example of them that brought him upon the stage, and into print, in queen *Elizabeth's* time, a most prudent and admirable queen. But let me intreat you, that when you will speak of queen *Elizabeth* or king *James*, you would compare them to king *Henry VII*, or king *Edward I*, or some other parallels, to which they are alike. And this I would wish both you and all to take heed of, how you speak seditious matter in parables, or by tropes or examples. There is a thing in an indictment called an *inuendo*; you must beware how you beckon or make signs upon the king in a dangerous sense. But I will contain myself and press this no farther. I may hold you for turbulent or presumptuous; but I hope you are not disloyal: you are graciously and mercifully dealt with. And therefore having now opened to my lords, and, as I think, to your own heart and conscience, the principal part of your offence, which concerns the king, I leave the rest, which concerns the law, parliament, and the subjects that have given, to Mr. Serjeant and Mr. Solicitor.

XX. The Case of Duels; or Proceedings in the Star-Chamber, against Mr. WILLIAM PRIEST for writing and sending a Challenge, and Mr. RICHARD WRIGHT for carrying it, 26 Jan. 11 Jan. I. 1615.

[The following speech of lord Bacon as attorney-general in this case, and the decree of the court, are taken from the last edition of his works. See vol. 2. p. 563.]

Charge of sir Francis Bacon, the king's attorney-general.

My lords,
I THOUGHT it fit for my place, and for these times, to bring to hearing before your lordships some cause touching private duels, to see if this court can do any good to tame and reclaim that evil, which seems unbridled. And I could have wished that I had met with some greater persons, as a subject for your censure; both because it had been more worthy of this presence, and also the better to have shewed the resolution myself hath to proceed without respect of persons in this business. But finding this cause on foot in my predecessor's time, and published and ready for hearing, I thought to lose no time in a mischief that groweth every day: and besides, it passes not amiss sometimes in government, that the greater sort be admonished by an example made in the meaner, and the dog to be beaten before the lion. Nay, I should think, my lords, that men of birth and quality will leave the practice, when it begins to be

villified, and come so low as to barber-surgeons and butchers, and such base mechanical persons.

And for the greatness of this presence, in which I take much comfort, both as I consider it in itself, and much more in respect it is by his majesty's direction, I will supply the meanness of the particular cause, by handling of the general point: to the end, that by the occasion of this present cause, both my purpose of prosecution against duels, and the opinion of the court, without which I am nothing, for the censure of them, may appear, and thereby offenders in that kind may read their own case, and know what they are to expect; which may serve for a warning until example may be made in some greater person: which I doubt the times will but too soon afford.

Therefore before I come to the particular, whereof your lordships are now to judge, I think it time best spent to speak somewhat.

First,

First, of the nature and greatness of this mischief.

Secondly, of the causes and remedies.

Thirdly, of the justice of the law of *England*, which some stick not to think defective in this matter.

Fourthly, of the capacity of this court, where certainly the remedy of this mischief is best to be found.

And fifthly, touching mine own purpose and resolution, wherein I shall humbly crave your lordships aid and assistance.

For the mischief itself, it may please your lordships to take into your consideration, that when revenge is once extorted out of the magistrates hands, contrary to God's ordinance, *mibi vindicta, ego retribuam*, and every man shall bear the sword, not to defend, but to assail; and private men begin once to presume to give law to themselves, and to right their own wrongs; no man can foresee the danger and inconveniencies that may arise and multiply thereupon. It may cause sudden storms in court, to the disturbance of his majesty, and unsafety of his person. It may grow from quarrels to bandying, and from bandying to trooping, and so to tumult and commotion; from particular persons to dissension of families and alliances; yea, to national quarrels, according to the infinite variety of accidents, which fall not under foresight. So that the state by this means shall be like to a distempered and imperfect body, continually subject to inflammations and convulsions.

Besides, certainly, both in divinity and in policy, offences of presumption are the greatest. Other offences yield and consent to the law that it is good, not daring to make defence, or to justify themselves; but this offence expressly gives the law an affront, as if there were two laws, one a kind of gown-law, and the other a law of reputation, as they term it. So that *Paul's* and *Westminster*, the pulpit and the courts of justice, must give place to the law, as the king speaketh in his proclamation, of ordinary tables, and such reverend assemblies: the year-books and statute-books must give place to some *French* and *Italian* pamphlets, which handle the doctrine of duels, which if they be in the right, *transjamos ad illa*, let us receive them, and not keep the people in conflict and distraction between two laws.

Again, my lords, it is a miserable effect, when young men full of towardness and hope, such as the poets call *Auroræ filii*, sons of the morning, in whom the expectation and comfort of their friends consisteth, shall be cast away and destroyed in such a vain manner. But much more it is to be deplored when so much noble and gentle blood should be spilt upon such follies, as, if it were adventured in the field in service of the king and realm, were able to make the fortune of a day, and to change the fortune of a kingdom. So as your lordships see what a desperate evil this is; it troubleth peace; it dis-furnisheth war; it bringeth calamity upon private men, peril upon the state, and contempt upon the law.

Touching the causes of it; the first motive, no doubt, is a false and erroneous imagination of honour and credit; and therefore the king, in his last proclamation, doth most aptly and excellently call them bewitching duels. For, if one judge of it truly, it is no better than a sorcery that enchanteth the spirits of young men, that bear great minds with a false shew, *species falsa*; and a kind of satanical illusion and apparition of honour against religion, against law, against moral virtue, and against the precedents and examples of the best times and valiantest nations; as I shall tell you by and by, when I shall shew you that the law of *England* is not alone in this point.

But then the seed of this mischief being such, it is nourished by vain discourses, and green and unripe conceits, which nevertheless have so prevailed, as though a man were staid and sober-minded, and a right believer touching the vanity and unlawfulness of these duels; yet the stream of vulgar opinion is such, as it imposeth a necessity upon men of value to conform themselves, or else there is no living or looking upon mens faces: so that we have not to do, in this case, so much with particular persons, as with unfound and depraved opinions, like the dominations and spirits of the air which the scripture speaketh of.

Hereunto may be added, that men have almost lost the true notion and understanding of fortitude and valour. For fortitude distinguisheth of the grounds of quarrels whether they be just; and not only so, but whether they be worthy; and setteth a better price upon mens lives than to bestow them idly. Nay, it is weakness and dis-esteem of a man's self, to put a man's life upon such lightheaded performances. A man's life is not to be trifled away: it is to be offered up and sacrificed to honourable services, public merits, good causes, and noble adventures. It is in expence of blood as it is in expence of money. It is no liberality to make a profusion of money upon every vain occasion; nor no more it is fortitude to make effusion of blood, except the cause be of worth. And thus much for the causes of this evil.

For the remedies, I hope some great and noble person will put his hand to this plough, and I wish that my labours of this day may be but forerunners to the work of a higher and better hand. But yet to deliver my opinion as may be proper for this time and place, there be four things that I have thought on, as the most effectual for the repressing of this depraved custom of particular combats.

The first is, that there do appear and be declared a constant and settled resolution in the state to abolish it. For this is a thing, my lords, must go down at once, or not at all; for then every particular man will think himself acquitted in his reputation, when he sees that the state takes it to heart, as an insult against the king's power and authority, and thereupon hath absolutely resolved to master it; like unto that which was set down in express words in the edict of *Charles IX.* of *France* touching duels, that the king himself took upon him the honour of all that took themselves grieved or interested for not having performed the combat. So must the state do in this business; and in my conscience there is none that is but of a reasonable sober disposition, be he never so valiant, except it be some furious person that is like a firework, but will be glad of it, when he shall see the law and rule of state disinterest him of a vain and unnecessary hazard.

Secondly, care must be taken that this evil be no more cockered, nor

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the humour of it fed; wherein I humbly pray your lordships, that I may speak my mind freely, and yet be understood aright. The proceedings of the great and noble commissioners martial I honour and reverence much, and of them I speak not in any sort. But I say the compounding of quarrels, which is otherwise in use by private noblemen and gentlemen, it is so punctual, and hath such reference and respect unto the received conceits, what's before-hand, and what's behind-hand, and I cannot tell what, as without all question it doth, in a fashion, countenance and authorize this practice of duels, as if it had in it somewhat of right.

Thirdly, I must acknowledge, that I learned out of the king's last proclamation, the most prudent and best applied remedy for this offence, if it shall please his majesty to use it, that the wit of man can devise. This offence, my lords, is grounded upon a false conceit of honour; and therefore it would be punished in the same kind, *in eo quis rectissime plectitur, in quo peccat*. The fountain of honour is the king and his aspect, and the access to his person continueth honour in life, and to be banished from his presence is one of the greatest eclipses of honour that can be. If his majesty shall be pleased that when this court shall censure any of these offences in persons of eminent quality, to add this out of his own power and discipline, that these persons shall be banished and excluded from his court for certain years, and the courts of his queen and prince, I think there is no man, that hath any good blood in him, will commit an act that shall cast him into that darkness, that he may not behold his sovereign's face.

Lastly, and that which more properly concerneth this court: we see, my lords, the root of this offence is stubborn; for it despiseth death, which is the utmost of punishments; and it were a just but a miserable severity, to execute the law without all remission or mercy, where the case proveth capital. And yet the late severity in *France* was more, where, by a kind of martial law, established by ordinance of the king and parliament, the party that had slain another was presently had to the gibbet, inasmuch as gentlemen of great quality were hanged, their wounds bleeding, left a natural death should prevent the example of justice. But, my lords, the course which we shall take is of far greater lenity, and yet of no less efficacy; which is to punish, in this court, all the middle acts and proceedings which tend to the duel, which I will enumerate to you anon, and so to hew and vex the root in the branches, which, no doubt, in the end will kill the root, and yet prevent the extremity of law.

Now for the law of *England*, I see it excepted to, though ignorantly, in two points.

The one, that it should make no difference between an insidious and foul murder, and the killing of a man upon fair terms, as they now call it.

The other, that the law hath not provided sufficient punishment, and reparations, for contumely of words, as the lye, and the like.

But these are no better than childish novelties against the divine law, and against all laws in effect, and against the examples of all the bravest and most virtuous nations of the world.

For first, for the law of God, there is never to be found any difference made in homicide, but between homicide voluntary, and involuntary, which we term misadventure. And for the case of misadventure itself, there were cities of refuge; so that the offender was put to his flight, and that flight was subject to accident, whether the revenger of blood should overtake him before he had gotten sanctuary or no. It is true that our law hath made a more subtle distinction between the will inflamed and the will advised, between manslaughter in heat and murder upon premeditated malice or cold blood, as the soldiers call it; an indulgence not unfit for a choleric and warlike nation; for it is true, *ira furor brevis*, a man in fury is not himself. This privilege of passion the ancient *Roman* law restrained, but to a case: that was, if the husband took the adulterer in the manner. To that rage and provocation only it gave way, that an homicide was justifiable. But for a difference to be made in case of killing and destroying man, upon a fore-thought purpose, between foul and fair, and as it were between single murder and vied murder, it is but a monstrous child of this latter age, and there is no shadow of it in any law divine or human. Only it is true, I find in the scripture that *Cain* inticed his brother into the field and slew him treacherously; but *Lamech* vaunted of his manhood, that he would kill a young man, and if it were to his hurt: so as I see no difference between an insidious murder and a braving or presumptuous murder, but the difference between *Cain* and *Lamech*.

As for examples in civil states, all memory doth consent, that *Græcia* and *Rome* were the most valiant and generous nations of the world; and, that which is more to be noted, they were free estates, and not under a monarchy; whereby a man would think it a great deal the more reason that particular persons should have righted themselves. And yet they had not this practice of duels, nor any thing that bare shew thereof: and sure they would have had it, if there had been any virtue in it. Nay, as he saith, *fas est ab hoste doceri*. It is memorable, that is reported by a counsellor ambassador of the emperor's, touching the censure of the *Turks* of these duels. There was a combat of this kind performed by two persons of quality of the *Turks*, wherein one of them was slain, the other party was convented before the council of bashaws. The manner of the reprehension was in these words. 'How durst you undertake to fight one with the other? Are there not Christians enough to kill? Did you not know that whether of you shall be slain, the loss would be the great seignior's?' So as we may see that the most warlike nations, whether generous or barbarous, have ever despised this wherein now men glory.

It is true, my lords, that I find combats of two natures authorized, how justly I will not dispute as to the latter of them.

The one, when upon the approaches of armies in the face one of the other, particular persons have made challenges for trial of valours in the field upon the publick quarrel.

This the *Romans* called *pugna per provocationem*. And this was never, but either between the generals themselves, who were absolute, or between

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particulars by licence of the generals; never upon private authority. So you see *David* asked leave when he fought with *Goliath*; and *Joab*, when the armies were met, gave leave, and said, 'let the young men play before us.' And of this kind was that famous example in the wars of *Naples*, between twelve *Spaniards* and twelve *Italians*, where the *Italians* bare away the victory; besides other infinite like examples worthy and laudable, sometimes by singles, sometimes by numbers.

The second combat is a judicial trial of right, where the right is obscure, introduced by the *Goths* and the northern nations, but more anciently entertained in *Spain*. And this yet remains in some cases as a divine lot of battle, though controverted by divines, touching the lawfulness of it: so that a wise writer saith, *taliter pugnantes videntur tentare Deum, quia hoc volunt ut Deus ostendat et faciat miraculum, ut iustam causam habens victor efficiatur, quod saepe contra accidit*. But howsoever it be, this kind of fight taketh its warrant from law. Nay, the *French* themselves, whence this folly seemeth chiefly to have flown, never had it but only in practice and toleration, and never as authorised by law; and yet now of late they have been fain to purge their folly with extreme rigour, in so much as many gentlemen left between death and life in the duels, as I spake before, were hastened to hanging with their wounds bleeding. For the state found it had been neglected so long, as nothing could be thought cruelty, which tended to the putting of it down.

As for the second defect pretended in our law, that it hath provided no remedy for lyes and fillips, it may receive like answer. It would have been thought a madness amongst the ancient lawgivers, to have set a punishment upon the lye given, which in effect is but a word of denial, a negative of another's saying. Any lawgiver, if he had been asked the question, would have made *Solon's* answer: that he had not ordained any punishment for it, because he never imagined the world would have been so fantastical as to take it so highly. The civilians, they dispute whether an action of injury lie for it, and rather resolve the contrary. And *Francis* the first of *France*, who first set on and stamped this disgrace so deep, is taxed by the judgment of all wise writers for beginning the vanity of it; for it was he, that when he had himself given the lye and defy to the emperor, to make it current in the world, said in a solemn assembly, 'that he was no honest man that would bear the lye:' which was the fountain of this new learning.

As for words of reproach and contumely, whereof the lye was esteemed none, it is not credible, but that the orations themselves are extant, what extreme and exquisite reproaches were tossed up and down in the senate of *Rome* and the places of assembly, and the like in *Greece*, and yet no man took himself fouled by them, but took them but for breath; and the stile of an enemy, and either despised them or returned them, but no blood spilt about them.

So of every touch or light blow of the person, they are not in themselves considerable, save that they have got upon them the stamp of a disgrace, which maketh these light things pass for great matter. The law of *England*, and all laws, hold these degrees of injury to the person, slander, battery, maim, and death; and if there be extraordinary circumstances of despite and contumely, as in case of libels, and bastinadoes, and the like, this court taketh them in hand and punisheth them exemplarily. But for this apprehension of a disgrace, that a fillip to the person should be a mortal wound to the reputation, it were good that men did hearken unto the saying of *Gonsalvo*, the great and famous commander, that was wont to say, a gentleman's honour should be *de tela crassiore*, of a good strong warp or web, that every little thing should not catch in it; when as now it seems they are but of cobweb-lawn or such light stuff, which certainly is weakness, and not true greatness of mind, but like a sick man's body, that is so tender that it feels every thing. And so much in maintenance and demonstration of the wisdom and justice of the law of the land.

For the capacity of this court, I take this to be a ground infallible: that wheresoever an offence is capital, or matter of felony, though it be not acted, there the combination or practice tending to that offence is punishable in this court as a high misdemeanor. So practice to poison, though it took no effect; waylaying to murder, though it took no effect; and the like; have been adjudged hainous misdemeanors punishable in

this court. Nay, inceptions and preparations in inferior crimes, that are not capital, as suborning and preparing of witnesses that were never deposed, or deposed nothing material, have likewise been censured in this court, as appeareth by the decree in *Garnon's* case.

Why then, the major proposition being such, the minor cannot be denied: for every appointment of the field is but combination and plotting of murder. Let them gild it how they list, they shall never have fairer terms of me in place of justice. Then the conclusion followeth, that it is a case fit for the censure of the court. And of this there be precedents in the very point of challenge.

It was the case of *Wharton*, plaintiff against *Ellekar* and *Acklam* defendants, where *Acklam*, being a follower of *Ellekar's*, was censured for carrying a challenge from *Ellekar* to *Wharton*, though the challenge was not put in writing, but delivered only by word of message; and there are words in the decree, that such challenges are to the subversion of government.

These things are well known, and therefore I needed not so much to have insisted upon them, but that in this case I would be thought not to innovate any thing of my own head, but to follow the former precedents of the court, though I mean to do it more thoroughly, because the time requires it more.

Therefore now to come to that which concerneth my part; I say, that by the favour of the king and the court, I will prosecute in this court in the cases following.

If any man shall appoint the field, though the fight be not acted or performed.

If any man shall send any challenge in writing, or any message of challenge.

If any man carry or deliver any writing or message of challenge.

If any man shall accept or return a challenge.

If any man shall accept to be a second in a challenge of either side.

If any man shall depart the realm, with intention and agreement to perform the fight beyond the seas.

If any man shall revive a quarrel by any scandalous bruits or writings, contrary to a former proclamation published by his majesty in that behalf.

Nay, I hear there be some counsel learned of duels, that tell young men when they are before-hand, and when they are otherwise, and thereby incense and incite them to the duel, and make an art of it. I hope I shall meet with some of them too: and I am sure, my lords, this course of preventing duels in nipping them in the bud, is fuller of clemency and providence, than the suffering them to go on, and hanging men with their wounds bleeding, as they did in *France*.

To conclude, I have some petitions to make first to your lordship, my lord chancellor, that in case I be advertised of a purpose in any to go beyond the sea to fight, I may have granted his majesty's writ of *ne exeat regnum* to stop him, for this giant bestrideth the sea, and I would take and snare him by the foot on this side; for the combination and plotting is on this side, though it should be acted beyond sea. And your lordship said notably the last time I made a motion in this business, that a man may be as well *sur de se*, as *fels de se*, if he steal out of the realm for a bad purpose. As for the satisfying of the words of the writ, no man will doubt but he doth *machinari contra coronam*, as the words of the writ be, that seeketh to murder a subject; for that is ever *contra coronam et dignitatem*. I have also a suit to your lordships all in general, that for justice sake, and for true honour's sake, honour of religion, law, and the king our master, against this fond and false disguise or puppetry of honour, I may in my prosecution, which, it is like enough, may sometimes stir coals, which I esteem not for my particular, but as it may hinder the good service, I may, I say, be countenanced and assisted from your lordships. Lastly, I have a petition to the nobles and gentlemen of *England*, that they would learn to esteem themselves at a just price. *Non hos quaesitum munus in usus*, their blood is not to be spilt like water or a vile thing; therefore that they would rest persuaded there cannot be a form of honour, except it be upon a worthy matter. But for this, *ipsi viderunt*, I am resolved. And thus much for the general, now to the present case.

Decree of the Star-Chamber against Duels.

In Camera stellata coram concilio ibidem, 26 Januarii, 11 Jac. regis.

P R E S E N T,

George lord archbishop of Canterbury.

Thomas lord Ellesmere, lord chancellor of England.

Henry earl of Northampton, lord privy seal.

Charles earl of Nottingham, lord high admiral of England.

Thomas earl of Suffolk, lord chamberlain.

John lord bishop of London.

Edward lord Zouch.

William lord Knolles, treasurer of the household.

Edward lord Wotton, comptroller.

John lord Stanhope, vice-chamberlain.

Sir Edward Coke, knight, lord chief justice of England.

Sir Henry Hobart, knight, lord chief justice of the Common Pleas.

Sir Julius Caesar, knight, chancellor of the Exchequer.

THIS day was heard and debated at large the several matters of informations here exhibited by sir *Francis Bacon*, knight, his majesty's attorney-general: the one against *William Priest*, gentleman, for writing and sending a letter of challenge, together with a stick, which should be the length of the weapon: and the other against *Richard Wright*, esquire, for carrying and delivering the said letter and stick unto the party challenged, and for other contemptuous and insolent behaviour used before the justices of the peace in *Surry* at their sessions, before whom he was convicted. Upon the opening of which cause, his highness's said attorney-general did first give his reason to the court, why, in a case which he intended should be a leading case for the repressing of so great a mischief in the common-wealth, and concerning an offence which reigneth chiefly amongst persons of honour and quality, he should begin with a cause which had passed between so mean persons as the defen-

dants seemed to be; which he said was done, because he found this cause ready published, and in so growing an evil, he thought good to lose no time; whereunto he added, that it was not amiss sometimes to beat the dog before the lion; saying farther, that he thought it would be some motive for persons of high birth and countenance to leave it, when they saw it was taken up by base and mechanical fellows; but concluded, that he resolved to proceed without respect of persons for the time to come, and for the present to supply the meanness of this particular case by insisting the longer upon the general point.

Wherein he did first express unto the court at large the greatness and dangerous consequence of this presumptuous offence, which extorted revenge out of the magistrate's hands, and gave boldness to private men to be lawgivers to themselves; the rather, because it is an offence that doth justify itself against the law, and plainly gives the law an affront; describing

scribing also the miserable effect which it draweth upon private families, by cutting off young men, otherwise of good hope; and chiefly the loss of the king and the commonwealth, by the casting away of much good blood, which, being spent in the field upon occasion of service, were able to continue the renown which this kingdom hath obtained in all ages, of being esteemed victorious.

Secondly, his majesty's said attorney-general did discourse touching the causes and remedies of this mischief that prevailed so in these times; shewing the ground thereof to be a false and erroneous imagination of honour and credit, according to the term which was given to those duels by a former proclamation of his majesty's, which called them bewitching duels, for that it was no better than a kind of sorcery, which enchanteth the spirits of young men, which bear great minds, with a shew of honour in that which is no honour indeed; being against religion, law, moral virtue, and against the precedents and examples of the best times, and valiantest nations of the world; which though they excelled for prowess and military virtue in a public quarrel, yet know not what these private duels meant; saying farther, that there was too much way and countenance given unto these duels, by the course that is held by noblemen and gentlemen in compounding of quarrels, who use to stand too punctually upon conceits of satisfactions and distinctions, what is before-hand, and what behind-hand, which do but feed the humour: adding likewise, that it was no fortitude to shew valour in a quarrel, except there were a just and worthy ground of the quarrel; but that it was weakness to set a man's life at so mean a rate as to bestow it upon trifling occasions, which ought to be rather offered up and sacrificed to honourable services, public merits, good causes, and noble adventures. And as concerning the remedies, he concluded, that the only way was, that the state would declare a constant and settled resolution to master and put down this presumption in private men, of whatsoever degree, of righting their own wrongs, and this to do at once; for that then every particular man would think himself acquitted in his reputation, when that he shall see that the state takes his honour into their own hands, and standeth between him and any interest or prejudice, which he might receive in his reputation for obeying. Whereunto he added likewise, that the wisest and mildest way to suppress these duels, was rather to punish in this court all the acts of preparation, which did in any wise tend to the duels, as this of challenges and the like, and so to prevent the capital punishment, and to vex the root in the branches, than to suffer them to run on to the execution, and then to punish them capitally after the manner of *France*; where of late times gentlemen of great quality that had killed others in duel, were carried to the gibbet with their wounds bleeding, lest a natural death should keep them from the example of justice.

Thirdly, his majesty's said attorney-general did, by many reasons which he brought and alledged, free the law of *England* from certain vain and childish exceptions, which are taken by these duellists. The one, because the law makes no difference in punishment between an insidious and foul murder, and the killing a man upon challenge and fair terms, as they call it. The other, for that the law hath not provided sufficient punishment and reparation for contumely of words, as the lye, and the like. Wherein his majesty's said attorney-general did shew, by many weighty arguments and examples, that the law of *England* did consent with the law of God and the law of nations in both those points, and that this distinction in murder between foul and fair, and this grounding of mortal quarrels upon uncivil and reproachful words, or the like disgraces, was never authorised by any law or ancient examples; but it is a late vanity crept in from the practice of the *French*, who themselves since have been so weary of it, as they have been forced to put it down with all severity.

Fourthly, his majesty's said attorney-general did prove unto the court by rules of law and precedents, that this court hath capacity to punish sending and accepting of challenges, though they were never acted nor executed; taking for a ground infallible, that wheresoever an offence is capital or matter of felony, if it be acted and performed, there the conspiracy, combination, or practice tending to the same offence, is punishable as a high misdemeanor, although they never were performed. And therefore, that practice to impose, though it took no effect, and the like, have been punished in this court; and cited the precedent in *Garnon's* case, wherein a crime of a much inferior nature, the suborning and preparing of witnesses, though they never were deposed, or deposed nothing material, was censured in this court. Whereupon he concluded, that for as much as every appointment of the field is in law but a combination of plotting of a murder, howsoever men might gild it; that therefore it was a case fit for the censure of this court: and therein he vouched a precedent in the very point, that in a case between *Wharton* plaintiff, and *Ellekar* and *Acklam* defendants. *Acklam* being a follower of *Ellekar*, had carried a challenge unto *Wharton*; and although it were by word of mouth, and not by writing, yet it was severely censured by the court; the decree having words, that such challenges do tend to the subversion of government. And therefore his majesty's attorney-willed the standers-by to take notice that it was no innovation that he brought in, but a proceeding according to former precedents of the court, although he purposed to follow it more thoroughly than had been done ever heretofore, because the times did more and more require it. Lastly, his majesty's said attorney-general did declare and publish to the court in several articles, his purpose and resolution in what cases he did intend to prosecute offences of that nature in this court; that is to say, that if any man shall appoint the field, although the fight be not acted or performed; if any man shall send any challenge in writing or message of challenge; if any man shall carry or deliver any writing or message of challenge; if any man shall accept or return a challenge; if any man shall accept to be a second in a challenge of either part; if any man shall depart the realm with intention and agreement to perform the fight beyond the seas; if any man shall revive a quarrel by any scandalous bruits or writings contrary to a former proclamation, published by his majesty in that behalf; that in all these cases his majesty's attorney-general, in discharge of his duty, by the favour and assistance of his majesty and the court, would bring the offenders, of what state or degree

soever, to the justice of this court, leaving the lords commissioners martial to the more exact remedies: adding farther, that he heard there were certain counsel learned of duels, that tell young men when they are before-hand, and when they are otherwise, and did incense and incite them to the duel, and made an art of it; who likewise should not be forgotten. And so concluded with two petitions, the one in particular to the lord chancellor, that in case advertisement were given of a purpose in any to go beyond the seas to fight, there might be granted his majesty's writ of *ne exeat regnum* against him; and the other to the lords in general, that he might be assisted and countenanced in this service.

After which opening and declaration of the general cause, his majesty's said attorney did proceed to set forth the proofs of this particular challenge and offence now in hand, and brought to the judgment and censure of this honourable court; whereupon it appeared to this honourable court by the confession of the said defendant *Priest* himself, that he, having received some wrong and disgrace at the hands of one *Hutchest*, did thereupon, in revenge thereof, write a letter to the said *Hutchest*, containing a challenge to fight with him at single rapier; which letter the said *Priest* did deliver to the said defendant *Wright*, together with a stick containing the length of the rapier, wherewith the said *Priest* meant to perform the fight. Whereupon the said *Wright* did deliver the said letter to the said *Hutchest*, and did read the same unto him; and after the reading thereof, did also deliver to the said *Hutchest* the said stick, saying, that the same was the length of the weapon mentioned in the said letter. But the said *Hutchest*, dutifully respecting the preservation of his majesty's peace, did refuse the said challenge, whereby no farther mischief did ensue thereupon.

This honourable court, and all the honourable presence this day sitting, upon grave and mature deliberation, pondering the quality of these offences, they generally approved the speech and observations of his majesty's said attorney-general, and highly commended his great care and good service in bringing a cause of this nature to public punishment and example, and in professing a constant purpose to go on in the like course with others: letting him know, that he might expect from the court all concurrence and assistance in so good a work. And thereupon the court did by their several opinions and sentences declare, how much it imported the peace and prosperous estate of his majesty and his kingdom to nip this practice and offence of duels in the head, which now did overspread and grow universal, even among mean persons, and was not only entertained in practice and custom, but was framed into a kind of art and precepts: so that, according to the saying of the scripture, *mischief is imagined like a law*. And the court with one consent did declare their opinions: that by the ancient law of the land, all inceptions, preparations, and combinations to execute unlawful acts, though they never be performed, as they be not to be punished capitally, except it be in case of treason, and some other particular cases of statute law, so yet they are punishable as misdemeanors and contempts: and that this court was proper for offences of such nature; especially in this case, where the bravery and insolency of the times are such as the ordinary magistrates and justices, that are trusted with the preservation of the peace, are not able to master and repress those offences, which were by the court at large set forth, to be not only against the law of God, to whom, and his substitutes, all revenge belongeth, as part of his prerogative, but also against the oath and duty of every subject unto his majesty, for that the subject doth swear unto him by the ancient law allegiance of life and member; whereby it is plainly inferred, that the subject hath no disposing power over himself of life and member to be spent or ventured according to his own passions and fancies, in so much as the very practice of chivalry in jousts and tournaments, which are but images of martial actions, appear by ancient precedents not to be lawful without the king's licence obtained. The court also noted, that these private duels or combats were of another nature from the combats which have been allowed by the law, as well of this land as of other nations for the trial of rights or appeals. For that those combats receive direction and authority from the law; whereas these contrariwise spring only from the unbridled humours of private men. And as for the pretence of honour, the court much misliking the confusion of degrees which is grown of late, every man assuming unto himself the term and attribute of honour, did utterly reject and condemn the opinion, that the private duel, in any person whatsoever, had any grounds of honour; as well because nothing can be honourable that is not lawful, and that it is no magnanimity or greatness of mind, but a swelling and tumour of the mind, where there faileth a right and sound judgment; as also for that it was rather justly to be esteemed a weakness, and a conscience of small value in a man's self to be dejected so with a word or trifling disgrace, as to think there is no re-cure of it, but by the hazard of life; whereas true honour in persons that know their own worth is not of any such brittle substance, but of a more strong composition. And finally, the court, shewing a firm and settled resolution to proceed with all severity against these duels, gave warning to all young noblemen and gentlemen, that they should not expect the like connivance or toleration as formerly have been, but that justice should have a full passage without protection or interruption. Adding, that after a strait inhibition, whosoever should attempt a challenge or combat, in case where the other party was restrained to answer him, as now all good subjects are, did by their own principles receive the dishonour and disgrace upon himself.

And for the present cause, the court hath ordered, adjudged, and decreed, that the said *William Priest* and *Richard Wright* be committed to the prison of the *Fleet*, and the said *Priest* to pay five hundred pounds, and the said *Wright* five hundred marks, for their several fines to his majesty's use. And to the end, that some more public example may be made hereof amongst his majesty's people, the court hath further ordered and decreed, that the said *Priest* and *Wright* shall at the next assizes, to be holden in the county of *Surry*, publicly in face of the court, the judges sitting, acknowledge their high contempt and offence against God, his majesty, and his laws, and shew themselves penitent for the same.

Moreover, the wisdom of this high and honourable court thought it meet and necessary, that all sorts of his majesty's subjects should understand and take notice of that which hath been said and handled this day touching

touching this matter, as well by his highness's attorney-general, as by the lords judges, touching the law in such cases. And therefore the court hath enjoined Mr. Attorney to have special care to the penning of this decree, for the setting forth in the same summarily the matters and reasons, which have been opened and delivered by the court touching the same; and nevertheless also at some time convenient to publish the particulars of his speech and declaration, as very meet and worthy to be remembered and made known unto the world, as these times are. And this decree, being in such sort carefully drawn and penned, the whole court thought it meet, and so have ordered and decreed, that the same be not only read and published at the next assizes for *Surry*, at such time as the said *Priest* and *Wright* are to acknowledge their offences as aforesaid; but that the same be likewise published and made known in all shires of this kingdom. And to that end the justices of assize are re-

quired by this honourable court to cause this decree to be solemnly read and published in all the places and sittings of their several circuits, and in the greatest assembly; to the end, that all his majesty's subjects may take knowledge and understand the opinion of this honourable court in this case, and in what measure his majesty and this honourable court purposeth to punish such as shall fall into the like contempt and offences hereafter. Lastly, this honourable court much approving that, which the right honourable sir *Edward Coke*, knight, lord chief justice of *England*, did now deliver touching the law in this case of duels, hath enjoined his lordship to report the same in print, as he hath formerly done divers other cases, that such as understand not the law in that behalf, and all others, may better direct themselves, and prevent the danger thereof hereafter.

XXI. *Case of Mr. WILLIAM TALBOT, Hilary-Term, 11 Jam. I. on an Information ore tenus, for maintaining a Power in the Pope to depose and kill Kings.*

[In lord Bacon's works there is a speech by him as attorney-general and prosecutor in this case. 2 Bac. last 4to ed. 577. According to the title of the speech, the cause of the prosecution appears to have been this. Mr. Talbot, who was a counsellor at law of Ireland, being asked, whether the doctrine of Suarez in respect to the deposing and killing of kings excommunicated was true or not, answered, that he submitted his opinion to the judgment of the Roman catholic church. This answer he subscribed, and we presume, that it was given on being examined before the privy-council; though that circumstance is not expressly stated by lord Bacon. What the judgment of the Star-Chamber was, we do not find noticed.]

Speech of sir Francis Bacon attorney-general, the last day of Hilary-Term, 11 Jam. I.

My lords,
I BROUGHT before you the first sitting of this term the cause of duels. But now this last sitting I shall bring before you a cause concerning the greatest duel which is in the Christian world, the duel and conflict between the lawful authority of sovereign kings, which is God's ordinance for the comfort of human society, and the swelling pride and usurpation of the see of *Rome* in temporalibus, tending altogether to anarchy and confusion. Wherein if this pretence in the pope of *Rome*, by cartels to make sovereign princes as the banditti, and to proscribe their lives, and to expose their kingdoms to prey; if these pretences, I say, and all persons that submit themselves to that part of the pope's power in the least degree, be not by all possible severity repressed and punished, the state of Christian kings will be no other than the ancient torment described by the poets in the hell of the heathen; a man sitting richly robed, solemnly attended, delicious fare, &c. with a sword hanging over his head, hanging by a small thread, ready every moment to be cut down by an accursing and accursed hand. Surely I had thought they had been the prerogatives of God alone, and of his secret judgments: *solvam cingula regum, I will loosen the girdles of kings*; or again, *he poureth contempt upon princes*; or, *I will give a king in my wrath, and take him away again in my displeasure*; and the like. But if these be the claims of a mortal man, certainly they are but the mysteries of that person, which exalts himself above all that is called God, *supra omne quod dicitur Deus*. Note it well, not above God, though that in a sense be true, but above all that is called God; that is, lawful kings and magistrates.

But, my lords, in this duel I find this *Talbot*, that is now before you, but a coward; for he hath given ground, he hath gone backward and forward; but in such a fashion, and with such interchange of repenting and relapsing, as I cannot tell whether it doth extenuate or aggravate his offence. If he shall more publicly in the face of the court fall and settle upon a right mind, I shall be glad of it; and he that would be against the king's mercy, I would he might need the king's mercy: but nevertheless the court will proceed by rules of justice.

The offence, therefore wherewith I charge this *Talbot*, prisoner at the bar, is this in brief and in effect: that he hath maintained and maintaineth under his hand, a power in the pope for the deposing and murdering of kings. In what sort he doth this, when I come to the proper and particular charge, I will deliver it in his own words without pressing or straining.

But before I come to the particular charge of this man, I cannot proceed so coldly; but I must express unto your lordships the extreme and imminent danger wherein our dear and dread sovereign is, and in him we all, nay, all princes of both religions, for it is a common cause, do stand at this day, by the spreading and enforcing of this furious and pernicious opinion of the pope's temporal power: which though the modest sort would blanch with the distinction of *in ordine ad spiritualia*, yet that is but an illusion; for he, that maketh the distinction, will also make the case. This peril, though it be in itself notorious, yet because there is a kind of dullness, and almost a lethargy in this age, give me leave to set before you two glasses, such as certainly the like never met in one age; the glass of *France*, and the glass of *England*. In that of *France* the tragedies acted and executed in two immediate kings; in the glass of *England*, the same, or more horrible, attempted likewise in a queen and king immediate, but ending in a happy deliverance.

In *France*, Henry III. in the face of his army, before the walls of *Paris*, stabbed by a wretched *Jacobine* frier. Henry IV. a prince that the *French* do surname the Great, one that had been a saviour and redeemer of his country from infinite calamities, and a restorer of that monarchy to the ancient state and splendor, and a prince almost heroical, except it be in the point of revolt from religion, at a time when he was as it were to mount on horseback for the commanding of the greatest forces that of long time had been levied in *France*, this king likewise stillettoed by a rascal votary, which had been enchanted and conjured for the purpose.

In *England*, queen *Elizabeth*, of blessed memory, a queen comparable and to be ranked with the greatest kings, oftentimes attempted by like votaries, *Sommerville*, *Parry*, *Savage*, and others, but still protected by the watchman that slumbereth not. Again, our excellent sovereign king *James*, the sweetness and clemency of whose nature were enough to quench and mortify all malignity, and a king shielded and supported by posterity; yet this king in the chair of majesty, his vine and olive branches about him, attended by his nobles and third estate in parliament; ready in the twinkling of an eye, as if it had been a particular doomsday, to have been brought to ashes, dispersed to the four winds. I noted the last day my lord chief justice, when he spoke of this powder treason, he laboured for words; though they came from him with great efficacy, yet he truly confessed, and so must all men, that that treason is above the charge and report of any words whatsoever.

Now, my lords, I cannot let pass, but in these glasses which I speak of, besides the facts themselves and danger, to shew you two things: the one, the ways of God Almighty, which turneth the sword of *Rome* upon the kings that are the vassals of *Rome*, and over them gives it power; but protecteth those kings, which have not accepted the yoke of his tyranny, from the effects of his malice: the other, that, as I said at first, this is a common cause of princes; it involveth kings of both religions; and therefore his majesty did most worthily and prudently ring out the alarm-bell, to awake all other princes to think of it seriously, and in time. But this is a miserable case the while, that these *Roman* soldiers do either thrust the spear into the sides of God's anointed, or at least they crown them with thorns; that is, piercing and pricking cares and fears, that they can never be quiet or secure of their lives or states. And as this peril is common to princes of both religions, so princes of both religions have been likewise equally sensible of every injury that touched their temporals.

Thuanus reports in his story, that when the realm of *France* was interdicted by the violent proceedings of pope *Julius* the second, the king, otherwise noted for a moderate prince, caused coins of gold to be stamped with his own image, and this superscription, *perdam nomen Babylonis à terra*. Of which *Thuanus* saith, himself had seen divers pieces thereof. So as this catholic king was so much incensed at that time, in respect of the pope's usurpation, as he did apply *Babylon* to *Rome*. *Charles* the fifth, emperor, who was accounted one of the pope's best sons, yet proceeded in matter temporal towards pope *Clement* with strange rigour; never regarding the pontificality, but kept him prisoner thirteen months in a pestilent prison; and was hardly dissuaded by his council from having sent him captive into *Spain*; and made sport with the threats of *Frosberg* the German, who wore a silk rope under his cassock, which he would shew in all companies; telling them that he carried it to strangle the pope with his own hands. As for *Philip the Fair*, it is the ordinary example, how he brought pope *Boniface* the eighth to an ignominious end, dying mad and enraged; and how

how he filed his rescript to the pope's bull, whereby he challenged his temporals, *fiat satuitas vestra*, not your beatitude, but your stultitude; a stile worthy to be continued in the like cases; for certainly that claim is mere folly and fury. As for native examples here, it is too long a field to enter into them. Never kings of any nation kept the partition-wall between temporal and spiritual better in times of greatest superstition. I report me to king Edward I. that set up so many crosses, and yet crossed that part of the pope's jurisdiction, no man more strongly. But these things have passed better pens and speeches: here I end them.

But now to come to the particular charge of this man, I must inform your lordships the occasion and nature of this offence. There hath been published lately to the world a work of *Suarez a Portuguese*, a professor in the university of *Coimbra*, a confident and daring writer, such an one as *Tully* describes in derision; *nihil tam verens, quam ne dubitare aliqua de re videretur*: one that fears nothing but this, lest he should seem to doubt of any thing. A fellow that thinks with his magistrality and goose-quill to give laws and menages to crowns and sceptres. In this man's writing, this doctrine of deposing or murdering kings seems to come to a higher elevation than heretofore; and it is more arted and posited than in others. For in the passages which your lordships shall hear read anon, I find three assertions which run not in the vulgar track, but are such as wherewith mens ears, as I suppose, are not much acquainted. Whereof the first is, that the pope hath a superiority over kings, as subjects, to depose them; not only for spiritual crimes, as heresy and schism, but for faults of a temporal nature; forasmuch as a tyrannical government tendeth ever to the destruction of souls. So by this position, kings of either religion are alike comprehended, and none exempted. The second, that after a sentence given by the pope, this writer hath defined of a series, or succession, or substitution of hangmen, or *bourreaux*, to be sure, lest an executioner should fail. For he saith, that when a king is sentenced by the pope to deprivation or death, the executioner who is first in place is he to whom the pope shall commit the authority, which may be a foreign prince, it may be a particular subject, it may be general, to the first undertaker. But if there be no direction or assignation in the sentence special nor general, then, *de jure*, it appertains to the next successor, a natural and pious opinion; for commonly they are sons, or brothers, or near of kin, all is one, so as the successor be apparent; and also that he be a catholic. But if he be doubtful, or that he be no catholic, then it devolves to the commonalty of the kingdom; so as he will be sure to have it done by one minister or other. The third is, he distinguisheth of two kinds of tyrants, a tyrant in title, and a tyrant in regiment; the tyrant in regiment cannot be resisted or killed without a sentence precedent by the pope; but a tyrant in title may be killed by any private man whatsoever. By which doctrine he hath put the judgment of kings titles, which I will undertake are never so clean but that some vain quarrel or exception may be made unto them, upon the fancy of every private man; and also couples the judgment and execution together, that he may judge him by a blow, without any other sentence.

Your lordships see what monstrous opinions these are, and how both these beasts, the beast with seven heads, and the beast with many heads, pope and people, are at once let in, and set upon the sacred persons of kings.

Now to go on with the narrative. There was an extract made of certain sentences and portions of this book, being of this nature that I have set forth, by a great prelate and counsellor, upon a just occasion; and there being some hollowness and hesitation in these matters, wherein it is a thing impious to doubt, discovered and perceived in *Talbot*, he was asked his opinion concerning these assertions, in the presence of the best: and afterwards they were delivered to him, that upon advice and *sedato animo*, he might declare himself. Whereupon, under his hand, he subscribes thus;

May it please your honourable good lordships: concerning this doctrine of Suarez, I do perceive, by what I have read in this book, that the same doth concern matter of faith, the controversy growing upon exposition of scriptures and councils, wherein, being ignorant and not studied, I cannot take upon me to judge; but I do submit my opinion therein to the judgment of the catholic Roman church, as in all other points concerning faith I do. And for matter concerning my loyalty, I

do acknowledge my sovereign liege lord king James, to be lawful and undoubted king of all the kingdoms of England, Scotland, and Ireland; and I will bear true faith and allegiance to his highness during my life.

William Talbot.

My lords, upon these words I conceive *Talbot* hath committed a great offence, and such a one, as if he had entered into a voluntary and malicious publication of the like writing, it would have been too great an offence for the capacity of this court. But because it grew by a question asked by a council of estate, and so rather seemeth, in a favourable construction, to proceed from a kind of submission to answer, than from any malicious or insolent will; it was fit, according to the clemency of these times, to proceed in this manner before your lordships. And yet let the hearers take these things right; for certainly, if a man be required by the council to deliver his opinion whether king *James* be king or no; and he deliver his opinion that he is not, this is high treason. But I do not say that these words amount to that; and therefore let me open them truly to your lordships, and therein open also the understanding of the offender himself, how far they reach.

My lords, a man's allegiance must be independent and certain, and not dependent and conditional. *Elizabeth Barton*, that was called the holy maid of *Kent*, affirmed, that if king *Henry VIII.* did not take *Catharine of Spain* again to his wife within a twelvemonth, he should be no king: and this was treason. For though this act be contingent and future, yet the preparing of the treason is present.

And in like manner, if a man should voluntarily publish or maintain, that whensoever a bull of deprivation shall come forth against the king, that from thenceforth he is no longer king; this is of like nature. But with this I do not charge you neither; but this is the true latitude of your words, that if the doctrine touching the killing of kings be matter of faith, then you submit yourself to the judgment of the catholic *Roman church*: so as now, to do you right, your allegiance doth not depend simply upon a sentence of the pope's deprivation against the king; but upon another point also, if these of doctrines be already, or shall be declared to be matter of faith. But, my lords, there is little won in this: there may be some difference to the guilt of the party, but there is little to the danger of the king. For the same pope of *Rome* may, with the same breath, declare both. So as still, upon the matter, the king is made but tenant at will of his life and kingdoms, and the allegiance of his subjects is pinned upon the pope's acts. And certainly it is time to stop the current of this opinion of acknowledgment of the pope's power in *temporalibus*; or else it will sap and supplant the seat of kings. And let it not be mistaken, that *Mr. Talbot's* offence should be no more than the refusing the oath of allegiance. For it is one thing to be silent, and another thing to affirm. As for the point of matter of faith, or not of faith, to tell your lordships plain, it would astonish a man to see the gulf of this implied belief. Is nothing excepted from it? If a man should ask *Mr. Talbot* whether he do condemn murder, or adultery, or rape, or the doctrine of *Mahomet*, or of *Arius*, instead of *Suarez*; must the answer be with this exception, that if the question concern matter of faith, as no question it doth, for the moral law is matter of faith, that therein he will submit himself to what the church shall determine? And, no doubt, the murder of princes is more than simple murder. But to conclude, *Talbot*, I will do you this right, and I will not be reserved in this, but to declare that that is true; that you came afterwards to a better mind; wherein, if you had been constant, the king, out of his great goodness, was resolved not to have proceeded with you in course of justice: but then again you started aside like a broken bow. So that by your variety and vacillation you lost the acceptable time of the first grace, which was not to have converted you.

Nay, I will go farther with you. Your last submission I conceive to be satisfactory and complete. But then it was too late; the king's honour was upon it; it was published and a day appointed for hearing. Yet what preparation that may be to the second grace of pardon, that I know not: but I know my lords, out of their accustomed favour, will admit you not only to your defence concerning that that hath been charged; but to extenuate your fault by any submission that now God shall put into your mind to make.

XXII. Proceedings against Mr. RICHARD CHAMBERS, in the Star-Chamber, for seditious Speeches before the Privy-Council, 5 Cha. I. 1629.

[The following account of these proceedings is taken from Rushworth's Collections, vol. 1. page 670.]

AT the same time [1629] Sir Robert Heath, the king's attorney-general, preferred an information in the Star-Chamber against Richard Chambers of the city of London, merchant. Wherein, first, he did set forth the gracious government of the king, and the great privileges which the merchants have in their trading, by paying moderate duties for the goods and merchandizes exported and imported; and setting forth, that the raising and publishing of undutiful and false speeches, which may tend to the dishonour of the king or the state, or to the discouragement or discontentment of the subject, or to set discord or variance between his majesty and his good people, are offences of dangerous consequence, and by the law prohibited, and condemned under several penalties and punishments. That nevertheless the said Richard Chambers, the 28th day of September last, being, amongst other merchants, called to the council-board at Hampton-Court, about some things which were complained of in reference to the customs, did then and there, in an insolent manner, in the presence or hearing of the lords and other of his majesties privy-council, then sitting in council, utter these undutiful, seditious, and false words, *that the merchants are in no part of the world so screwed and wrung as in England; that in Turkey they have more encouragement.* By which words, he the said Richard Chambers, as the information setteth forth, did endeavour to alienate the good affection of his majesties subjects from his majesty, and to bring a slander upon his just government: and therefore the king's attorney prayed process against him.

To this Mr. Chambers made answer, that having a case of silk grograms brought from Bristol by a carrier to London, of the value of 400 l. the same were, by some inferior officers, attending on the Custom-House, seized without this defendants consent, notwithstanding he offered to give security to pay such customs as should be due by law; and that he hath been otherwise grieved and damnified, by the injurious dealing of the under-officers of the Custom-House; and mentioned the particulars wherein: and that being called before the lords of the council, he confesseth, that out of the great sense which he had of the injuries done him by the said inferior officers, he did utter these words, *that the merchants in England were more wrung and screwed than in foreign parts.* Which words were only spoken in the presence of the privy-council, and not spoken abroad, to stir up any discord among the people; and not spoken with any disloyal thought at that time of his majesty's government, but only intending by these words to introduce his just complaint against the wrongs and injuries he had sustained by the inferior officers; and that as soon as he had heard a hard construction was given of his words, he endeavoured by petition to the lords of the council, humbly to explain his meaning, that he had not the least evil thought as to his majesties government; yet was not permitted to be heard, but presently sent away prisoner to the Marshalsea: and when he was there a prisoner, he did again endeavour by petition to give satisfaction to the lords of the council; but they would not be pleased to accept of his faithful explanation, which he now makes unto this honourable court upon his oath; and doth profess from the bottom of his heart, *that his speech only aimed at the abuses of the inferior officers, who in many things dealt most cruelly with him and other merchants.*

There were two of the clerks of the privy-council examined as witnesses to prove the words, notwithstanding the defendant confessed the words in his answer as aforesaid, who proved the words as laid in the information. And on the sixth of May, 1629, the cause came to be heard in the Star-Chamber, and the court were of opinion, that the words spoken were a comparing of his majesty's government with the government of the Turks; intending thereby to make the people believe, that his majesty's happy government may be termed Turkish tyranny; and therefore the court fined the said Mr. Chambers in the sum of 2000 l. to his majesty's use, and to stand committed to the prison of the Fleet, and to make submission for his great offence, both at the council-board, in court of Star-Chamber, and at the Royal Exchange.

There was a great difference of opinion in the court about the fine: and because it is a remarkable case, here followeth the names of each several person who gave sentence, and the fine they concluded upon, viz.

Sir Francis Cottington, chancellor of the Exchequer, his opinion was for 500 l. fine to the king, and to acknowledge his offence at the council-board, the Star-Chamber Bar, and the Exchange.

Sir Thomas Richardson, lord chief justice of the Common Pleas, 500 l. fine to the king, and to desire the king's favour.

Sir Nicholas Hyde, lord chief justice of the King's Bench, 500 l. and to desire the king's favour.

Sir John Cook, secretary of state, 1000 l.

Sir Humphrey May, chancellor, 1500 l.

Sir Thomas Edmonds, 2000 l.

Sir Edward Barret, 2000 l.

Doctor Neal, bishop of Winchester, 3000 l.

Doctor Laud, bishop of London, 3000 l.

Lord Carlton, principal secretary of state, 3000 l.

Lord , chancellor of Scotland, 3000 l.

Earl of Holland, 1500 l.

Earl of Doncaster, 1500 l.

Earl of Salisbury, 1500 l.

Earl of Dorset, 3000 l.

Earl of Suffolk,	3000 l.
Earl of Montgomery, lord chamberlain,	1500 l.
Earl of Arundel, lord high marshal,	3000 l.
Lord Montague, lord privy seal,	3000 l.
Lord Conway,	2000 l.
Lord Weston, lord treasurer,	3000 l.
Lord Coventry, lord keeper of the great seal,	1500 l.

So the fine was settled to 2000 l.

And all (except the two chief justices) concurred for a submission also to be made. And accordingly the copy of the submission was sent to the warden of the Fleet, from Mr. Attorney-General, to shew the said Richard Chambers, to perform and acknowledge it; and was as followeth:

"I Richard Chambers, of London, merchant, do humbly acknowledge, that whereas upon an information exhibited against me by the king's attorney-general, I was in Easter-Term last sentenced by the honourable court of Star-Chamber, for that in September last, 1628. being convented before the lords and others of his majesty's most honourable privy-council-board, upon some speeches then used concerning the merchants of this kingdom, and his majesty's well and gracious usage of them; did then, and there, in insolent, contemptuous, and seditious manner, falsely and maliciously say and affirm, *that they, meaning the merchants, are in no parts of the world so screwed and wrung as in England; and that in Turkey they have more encouragement.* And whereas by the sentence of that honourable court, I was adjudged, among other punishments justly imposed upon me, to make my humble acknowledgment and submission of this great offence at this honourable board, before I should be delivered out of the prison of the Fleet, whereto I was then committed, as by the said decree and sentence of that court, among other things, it doth and may appear: now I the said R. Chambers, in obedience to the sentence of the said honourable court, do humbly confess and acknowledge the speaking of these words aforesaid, for the which I was so charged, and am heartily sorry for the same; and do humbly beseech your lordships all to be honourable intercessors for me to his majesty, that he would be graciously pleased to pardon this great error and fault so committed by me."

When Mr. Chambers read this draught of submission, he thus subscribed the same:

"All the aforesaid contents and submission, I Richard Chambers do utterly abhor and detest, as most unjust and false; and never till death will acknowledge any part thereof.
Rich. Chambers."

Also he under-writ these texts of scripture to the said submission, before he returned it.

That make a man an offender for a word, and lay a snare for him that reproveth in the gate, and turn aside the just for a thing of nought.

Blame not before thou hast examined the truth; understand first, and then rebuke: answer not before thou hast heard the cause, neither interrupt men in the midst of their talk.

Doth our law judge any man before it hear him, and know what he doeth?

King Agrippa said unto Paul, thou art permitted to speak for thyself.

Thou shalt not wrest the judgment of the poor in his cause, thou shalt not respect persons, neither take a gift: for a gift doth blind the eyes of the wise, and pervert the eyes of the righteous.

Wo to them that devise iniquity, because it is in the power of their hand, and they covet fields, and take them by violence; and houses, and take them away: so they oppress a man and his house, even a man and his heritage.

Thus saith the Lord God, let it suffice you, O princes of Israel: remove violence and spoil, and execute judgment and justice, take away your exactions from my people, saith the Lord God.

If thou seekest the oppression of the poor, and violent perverting of judgment and justice in a province, marvel not at the matter: for he that is higher than the highest regardeth, and there be higher than they.

Per me, Richard Chambers.

Afterwards in the term of Trinity, the 5th year of king Charles, it is found in the great roll of this year, that there is demanded there, of Richard Chambers of London, merchant, 2000 l. for a certain fine imposed on him, hither sent by virtue of a writ of our said lord the king, under the foot of the great seal of England, directed to the treasurer and barons of this Exchequer, for making execution thereof to the use of the said lord the king, as is there contained; and now, that is to say, in the Octab of the Blessed Trinity, this term, comes the said Richard Chambers in his own proper person, and demands oyer of the demand aforesaid, and it is read unto him; and he demands oyer also of the writ aforesaid, under the foot of the great seal of England hither sent, and is read unto him in these words:

"CHARLES by the grace of God, of England, Scotland, France and Ireland, king, defender of the faith, &c. to his treasurer and barons of his Exchequer, health. The extrete of certain fines taxed

and adjudged by us and our council, in our said council, in our court of *Star-Chamber*, in the term of *St. Michael*, the term of *St. Hilary*, and the term of *Easter* last past, upon *Thomas Barnes*, of the parish of *St. Clement Danes* in the county of *Middlesex*, carpenter, and others, severally and dividedly, as they be there severally assessed, we send unto you included in these presents, commanding, that looking into them, you do that which by law you ought to do against them, for the levying of those fines. Witness our self at *Westminster*, the 21st of *May*, in the year of our reign the 5th *Mutas*."

And the tenor of the schedule to the said writ annexed, as to the said *Richard Chambers*, followeth in these words:

"IN the term of *Easter*, the fifth year of king *Charles*, of *Richard Chambers* of *London*, merchant, 2000*l.* which being read, heard, and by him understood; he complains, that he is grievously vexed and inquieted by colour of the premises; and that not justly, for that protesting, that the great roll, and the matter therein contained, is not in law sufficient, to which he hath no need, nor is bound by law to answer. Yet for plea the said *Richard Chambers* saith, that he, of the demand aforesaid, in the great roll aforesaid mentioned, and every parcel thereof, ought to be discharged against the said lord the king, for that he said; that he from the time of the taxation of the aforesaid fine, and long before, was a freeman and a merchant of this kingdom; that is to say, in the parish of the Blessed *Mary* of the *Arches*, in the ward of *Cheaps*, *London*: and that by a certain act in the parliament of the lord *Henry*, late king of *England*, the third, held in the ninth year of his reign, it was provided by authority of the said parliament, that a freeman shall not be amerced for a little offence, but according to the manner of the said offence; and for a great offence, according to the greatness of the offence, saving to him his contentment or freehold; and a merchant in the same manner, saving unto him his merchandize; and a villain of any other than the king after the same manner to be amerced, saving his wainage; and none of the said amercedments to be imposed but by the oaths of good and lawful men of the neighbourhood: and by a certain other act in the parliament of the lord *Edward*, late king of *England*, the first, held in the third year of his reign, it was and is provided, that no city, borough, or town, nor any man, shall be amerced, without reasonable cause, and according to his trespass; that is to say, a freeman, saving to him his contentment; a merchant, saving to him his merchandize; and a villain, saving to him his wainage: and this by their peers: and by the same act in the parliament of the said lord *Henry*, late king of *England*, the third, held in the ninth year of his reign aforesaid, it was and is provided by the authority of the said parliament, that no freeman should be taken or imprisoned, or disseized of his freehold, or liberties, or free-customs, or out-lawed, or banished, or any way destroyed: and that the lord the king should not go upon him, nor deal with him, but by a lawful judgment of his peers, or by the law of the land: and by a certain act in parliament of the lord *Edward*, late king of *England*, the third, held in the fifth year of his reign, it was and is provided by the authority of the said parliament, that no man henceforward should be attached by reason of any accusation, nor prejudged of life or member, nor that his lands, tenements, goods or chattels should be seized into the hands of the lord the king against the form of the great charter, and the law of the land: and by a certain act in the parliament of the lord *Henry*, late king of *England*, the seventh, held in the third year of his reign, reciting, that by unlawful maintenances given of liveries, signs, and tokens, and retainers by indentures, promises, oaths, writings, and other imbraceries of the subjects of the said lord the king, false demeanors of sheriffs, in making of pannels, and other false returns, by taking of money by jurors, by great riots and unlawful assemblies, the policy and good government of this kingdom was almost subdued; and by not punishing of the said inconveniences, and by occasion of the premises, little or nothing was found by inquisition; by reason thereof, the laws of the land had little effect in their execution, to the increase of murders, robberies, perjuries, and infidelities of all men living, to the loss of their lands, and goods, to the great displeasure of Almighty God; it was ordained for reformation of the premises, by authority of the said parliament, that the chancellor and treasurer of *England* for the time being, and the keeper of the privy-seal of the lord the king, or two of them, calling to them one bishop, one lord temporal of the most honourable council of the lord the king, and the two chief justices of the *King's Bench* and *Common Pleas* for the time being, or two other justices in their absence, by bill or information exhibited to the chancellor for the king, or any other, against any person, for any other ill behaviours aforesaid, have authority of calling before them, by writ of privy-seal, such malefactors, and of examining them and others by their discretion, and of punishing such as they find defective therein, according to their demerits, according to the form and effect of the statutes thereof made, in the same manner and form as they might and ought to be punished, if they were thereof convinced according to the due course of law: and by a certain other act in the parliament of the lord *Henry*, late king of *England*, the eighth, held in the one and twentieth year of his reign, reciting the offences in the fore said statute of the said late king *Henry* the seventh, before-mentioned, by authority of the said parliament, it was and is ordained and enacted, that henceforward the chancellor, treasurer of *England*, and the president of the most honourable privy-council of the king, attending his most honourable person for the time being, and the lord keeper of the privy-seal of the lord the king, or two of them, calling to them one bishop, and one temporal lord, of the most honourable council of the lord the king, and two chief justices of the *King's Bench*,

"and *Common Pleas* for the time being, or two justices in their absence, by any bill or information then after to be exhibited to the chancellor of *England*, the treasurer, the president of the most honourable council of the lord the king, or the keeper of the privy-seal of the lord the king for the time being, for any misdemeanor in the aforesaid statute of king *Henry* the seventh aforesaid before recited; from henceforth have full power and authority of calling before them, by writ or by privy-seal, such malefactors, and of examining of them and others by their discretion, and of punishing those that are found defective according to their demerits, according to the form and effect of the said statute of the aforesaid lord king *Henry* the seventh, and of all other statutes thereupon made not revoked and expired, in the same manner and form as they might and ought to be punished, if they were convicted according to the due order of the laws of the said lord the king. And by the aforesaid writ, under the foot of the great seal, it manifestly appears, that the said fine was imposed by the lord the king and his council, and not by the legal peers of the said *Richard Chambers*, nor by the law of the land, nor according to the manner of the pretended offence of the said *Richard Chambers*, nor saving unto him his merchandize, nor for any offence mentioned in the said statutes. All and singular the which, the said *Richard Chambers* is ready to verify to the court, &c. and demands judgment; and that he be discharged of the said 2000*l.* against the said lord, the now king; and that as to the premises he may be dismissed from this court.

Waterhouse."

With this plea, he annexed a petition to the lord chief baron, and also to every one of the barons, humbly desiring the filing of the plea, with other reasons in the manner of a motion at the bar, because he said, counsel would not move, plead, nor set hand to it, as further appeareth.

The copy of the order upon Mr. Attorney's motion in the Exchequer, the 17th of July, 1629. after the plea put in, and order to file it. Per the lord chief baron.

"TOUCHING the plea put into this court by *Richard Chambers*, to discharge himself of a fine of 2000*l.* set on him in the *Star-Chamber*, forasmuch as sir *Robert Heath*, knight, his majesties attorney-general, informed this court, that the said *Chambers* in his said plea recites divers statutes, and *Magna Charta*, and what offences are punishable in the *Star-Chamber*, and how the proceedings ought to be; and upon the whole matter concludes, that the said fine was imposed by the king and his council, and not by a legal judgment of his peers, nor by the laws of the land, nor according to the manner of his offence, nor saving his merchandize, nor for any offence mentioned in the said statutes; which plea, Mr. Attorney conceiving it to be very frivolous and insufficient, and derogatory to the honour and jurisdiction of the court of *Star-Chamber*, humbly prayeth might not be allowed of, nor filed: it is therefore this day ordered, that the said plea shall be read on *Saturday* next; and then upon hearing the king's council, and the council of the said *Richard Chambers*, this court will declare their further order therein; and in the mean time the said plea is not to be filed nor delivered out."

In *Michaelmas Term* following, Mr. *Chambers* was brought by a *Habeas Corpus* out of the *Fleet*; and the warden did return,

"THAT he was committed to the *Fleet* by virtue of a decree in the *Star-Chamber*, by reason of certain words he used at the council-table, (viz.) that the merchants of *England* were screwed up here in *England* more than in *Turkey*. And for these and other words of defamation of the government, he was censured to be committed to the *Fleet*, and to be there imprisoned until he had made his submission at the council-table, and to pay a fine of 2000*l.* And now at the bar he prayeth to be delivered, because this sentence is not warranted by any law or statute: for the statute of 3 *Hen. 7.* which is the foundation of the court of *Star-Chamber*, doth not give them any authority to punish for words only. But all the court informed him, that the court of *Star-Chamber* was not erected by the statute of 3 *Hen. 7.* but was a court many years before, and one of the most high and honourable courts of justice; and to deliver one who was committed by the decree of one of the courts of justice, was not the usage of this court; and therefore he was remanded."

As a concurrent proof of these proceedings concerning Mr. *Chambers*, we shall insert here a petition of his (though out of time) to the long parliament.

To the parliament of the common-wealth of *England*, *Scotland*, and *Ireland*.

The brief remonstrance and humble petition of *Richard Chambers*, merchant, late alderman and sheriff of the city of *London*:

SHewing,

"THAT in the parliament held in the years 1627 and 1628, it was voted and declared by the honourable house of commons, that whosoever shall counsel or advise the taking or levying of the subsidy of tunnage and poundage, not granted by parliament, or shall be any actor or instrument therein, shall be reputed an innovator in the government, and a capital enemy to the kingdom and common-wealth; and if any merchant or person whatsoever shall voluntarily yield or pay the said subsidy of tunnage and poundage, not being granted by parliament, they shall likewise be reputed betrayers of the liberties of *England*, and enemies to the same, as may appear by the said order upon record.

"In submission and obedience whereunto, the petitioner first opposed

"and withstood the payment of tunnage and poundage (until they were settled by parliament) and all other illegal taxes; for which submission and obedience, in the years 1628 and 1629, the petitioner had 7060 pounds of his goods wrongfully taken and detained from him by the late king's officers and farmers of the *Custom-House* of London, for pretended duties, and a heavy sentence and fine in the *Star-Chamber*, which was imposed upon him in the year 1629. Besides which losses, the petitioner further suffered in his person by six whole years imprisonment in the *Fleet*, for not submitting to that sentence and fine; and in the year 1637, nine months imprisonment in *Newgate* for withstanding ship-money; by which losses and imprisonments, the petitioner was put by the exercise of his calling, and was wounded in his credit and reputation.

"Which sufferings the honourable house of commons (upon the petitioners complaint in the year 1640,) taking into their grave considerations, were pleased to refer the examination thereof to a committee of fifty members, wherein were included the committee for the navy and customs; who being well satisfied of the truth thereof, by oath, and other good sufficient proofs upon record, drew up their report, that the petitioner ought then to have 13680 pounds in part of reparation, leaving the rest of those reparations to the further judgment of the honourable house, as by the annexed copy of that report may further appear.

"In pursuit of which report, the parliament then levied and received from the old farmers and officers of the customs 50000 pounds for wrongs and abuses done to the petitioner (chiefly) and other merchants, intending first to give to the petitioner satisfaction out of the same, because he was the first man that opposed the pretended duties, and the greatest sufferer.

"Whereupon in the year 1642, the petitioner was chosen alderman, and in the year 1644 sheriff of the city of London: which places the petitioner earnestly endeavoured to shun; but such were the earnest importunities, and persuasive encouragements of divers members of the honourable house, (who then desired to have the petitioner in place of trust, for his former service to the commonwealth) that the petitioner was constrained to accept not only of the place of alderman, but further underwent the office and charge of sheriff of London, which stood the petitioner in 4000 pounds that year. But notwithstanding the aforesaid promises and intents of the parliament to give the petitioner satisfaction, such were the great compulsive exigents, and urgent necessities of those times, caused by the publick distractions, that the said monies were converted to the publick use. Therefore the parliament desired the petitioner to have a little patience, promising him speedy satisfaction as well for the forbearance as for the principal debt. But the distractions continuing, the petitioner had neither interest nor any part of his principal. The parliament in the year 1648, in part of satisfaction, settled the petitioner in the office of surveyor and check in the *Custom-House* of London, then worth at least 600*l.* per annum; but the petitioner having enjoyed that place only eight months, was causelessly ousted

"by sinister information of intruders, who have enjoyed that office and divided the profit thereof between them ever since that intrusion.

"Moreover, the late king, by privy-seal, owes to the petitioner's wife (who is the relict of Mr. Thomas Ferrer) for linnen cloth 500*l.* and for money lent 1200*l.* for which she was assigned satisfaction out of the customs of tobacco. Besides, she was further assigned out of Sir Thomas Dawes office one hundred marks per annum. All which debts likewise lie wholly unsatisfied, to the petitioner's great prejudice.

"Besides the aforesaid losses, hinderances, expences, sufferings, and forbearances of the profit of the said office, the petitioner from time to time hath laid out himself for the common good, in acting, lending, spending, (and serving) when others refused; exposed himself to that eminent danger at *Branford*, by leading out a troop of horse for the privileges, liberties, and rights of the city of London and commonwealth, inasmuch, that thereby, and for want of his satisfaction aforesaid, the petitioner, having consumed his estate, hath been constrained to sell and mortgage some part of his lands to pay creditors, and to maintain his family, having a wife and nine children; and is likely to be undone for obeying the parliament's commands, unless by the justice and commiseration of this honourable assembly he be speedily relieved and righted; for that ever since the said reported sum, the petitioner from time to time hath made his humble addresses to the supreme powers for the time being, for satisfaction thereof, and to be restored to the said office, but could not prevail.

"The petitioner therefore humbly prays, that he may not perish for acting for the public good according to the declaration of parliament; but that now after twenty-six years suffering, whereof twelve years in fruitless and wearisome waitings, this honourable assembly would now be pleased to take the unparalleled sufferings of the petitioner into their grave considerations, for some speedy course for the petitioner's satisfaction, to pay his debts, and redeem his lands, by ordering him the one moiety of his debt in ready money out of the daily customs of London, (from whence his first losses and sufferings sprang) and the other moiety to be discompted upon such goods as the petitioner shall make entries of by exportation or importation in the *Custom-House*, London, until his debt with the interest be fully satisfied and paid; or any other speedy way, as in your grave wisdoms shall seem meet: and in like manner for his wife's debt, which is to pay debts and legacies: and that the petitioner may forthwith be restored to, and settled in the said office, and have reparations from the intruders.

"And the petitioner, with his, shall in all duty ever pray, &c.

"Sept. 6. 1654.

Richard Chambers."

The petitioner being wearied out with twelve years attendance upon one parliament, in hopes of reparation for his imprisonment, troubles, and losses, during the eleven years former interval of parliament, in standing for the liberty of the subject, grew infirm; and being not relieved, was reduced to a low estate and condition. He died in summer 1658; being about the age of seventy years.

XXIII. Proceedings in the Star-Chamber against Dr. ALEXANDER LEIGHTON, for a Libel, 4 June, 6 Cha. 1. 1630.

[The following report of this case is extracted from 2 Rushworth, 55. Mrs. Macaulay, in her history, comments on the proceedings against Dr. Leighton with great severity. 2 Macaul. Hist. 91. Indeed the cruelty of the sentence is beyond excuse.]

AN information formerly exhibited in the *Star-Chamber* against Alexander Leighton, a Scotsman born, and a doctor of divinity came to be heard the 4th of June in the court of *Star-Chamber*, for framing a book entitled, *An Appeal to the Parliament, or a Plea against Prelacy*, which he printed and published, during the sitting of the last parliament: and delivered it to diverse persons in a way of presenting just complaints (as he gave out) to the then commons house of parliament, 4 *Carol.* 1.

The defendant was charged by the said information with framing, publishing, and dispersing a scandalous book against king, peers, and prelates, wherein amongst other things he sets forth these false and seditious assertions and positions following.

1. That we do not read of greater persecution and higher indignity done upon God's people in any nation professing the Gospel, than in this our island, especially since the death of queen Elizabeth.

2. He terms the prelates of this realm men of blood, and enemies to God and the state, and faith, that the maintaining and establishing of bishops within this realm is a main and master-sin established by law, and that ministers should have no voices in council deliberative and deliberative.

3. He avowed the prelacy of our church to be antichristian and satanicall; and terms the bishops, raven and muggles, that prey upon the state.

4. He terms the canons of our church, made anno 1603, *nonsensical* canons. He disallowed and contemned the ceremony of kneeling in the receiving of the sacrament, alledging that the suggestion of false fears to the king by the prelacy, and the seeking of their own unlawful standing, brought forth that received spawn of the beast, kneeling at the receiving of the sacrament.

6. He affirms that the prelates did corrupt the king, forestalling his judgment against God and goodness; and most audaciously and wickedly calleth his majesty's royal consort, our gracious queen, the daughter of Hell.

7. He most impiously seems to commend him that committed the barbarous and bloody act of murdering the late duke of Buckingham; and to encourage others to second him in the like wicked and desperate attempt, to the destruction of others.

8. He layeth a most seditious scandal upon the king, state, and kingdom, wickedly affirming, that all that pass by us spoil us, and we spoil all that rely upon us; and amongst other particulars, instanceth the black pining death of the famished *Rochesters*, to the number of 15000 in four months: by which passages and wicked positions and assertions, he did, as much as in him lay, scandalize his majesties sacred person, his religious wife and just government, the person of his royal consort the queen, the persons of the lords and peers of this realm, especially the reverend bishops.

9. That in another place of the said book, endeavouring to slander not only his majesty's sacred person and government, but also to detract from his royal power, in making laws and canons for government ecclesiastical, and in matters concerning the church, he saith, that the church hath her laws from the scripture, and that no king may make laws in the house of God: for if they might, then the scripture might be imperfect.

10. And further charged, that in another place of the said book, thinking to salue all with an expression of his sacred majesty, he hath these words following; what pity it is, and indelible dishonour it will be to you the states representative, that so ingenious and tractable a king should be so monstrously abused, to the undoing of himself and his subjects?

The defendant in his answer confessed the writing of the book, but with no such ill intention, as by the said information is suggested; his end therein being only to remonstrate certain grievances in church and state, under which the people suffered, to the end the parliament might take them into consideration, and so give such redress, as might be for the honour of the king, the quiet of the people, and the peace of the church.

At the hearing of the cause, the defendant's answer was read at large, and the aforesaid particulars charged in the information as seditious and scandalous, were also read out of the book. After which the court proceeded to give sentence, and did there declare, that it evidently appeared upon proof, that the defendant had printed five or six hundred of the said books, and that in their opinions he had committed a most odious and heinous offence, deserving the severest punishment the court could inflict, for framing and publishing a book so full of most pestilent, devilish and dangerous assertions, to the scandal of the king, queen and peers, especially the bishops.

The two lord chief justices being present, delivered their opinions, that they would without any scruple have proceeded against the defendant as for treason committed by him, if it had come before them; and other lords expressly affirm'd, that it was his majesties exceeding great mercy and goodness, that he was brought to receive the censure of this court, and not questioned at another tribunal as a traitor.

And their lordships by an unanimous consent adjudged and decreed, that Dr. Leighton should be committed to the prison of the Fleet, there to remain during life, unless his majesty shall be graciously pleased to enlarge him; and he shall pay a fine of 10000*l.* to his majesty's use.

And in respect the defendant hath heretofore entered into the ministry, and this court, for the reverence of that calling, doth not use to inflict any corporal or ignominious punishment upon any person, so long as they continue in orders, the court doth refer him to the High-commission, there to be degraded of his ministry; and that being done, he shall then also for further punishment and example to others, be brought into the pillory at Westminster, (the court sitting) and there whipped, and after his whipping be set upon the pillory for some convenient space, and have one of his ears cut off, and his nose slit, and be branded in the face with a double S S, for a sower of sedition; and shall then be carried to the prison of the Fleet, and at some other convenient time afterwards shall be carried into the pillory at Cheapside, upon a market-day, and be there likewise whipt, and then be set upon the pillory, and have his other ear cut off, and from thence be carried back to the prison of the Fleet, there to remain during life, unless his majesty shall be graciously pleased to enlarge him.

This sentence being given toward the end of Trinity-Term, and the court not usually sitting after the term, unless upon emergent occasions, and it requiring some time in the Ecclesiastical court, in order to the degradation of the defendant, it was Michaelmas-Term following before any part of the sentence could be put in execution; but November the 4th he was accordingly degraded, and on Wednesday November the 10th (being a Star-Chamber day) he was to have undergone the execution of this sentence; but the evening before he escaped out of the Fleet, where he had been kept a close prisoner, and information hereof being given to the lords of the privy-council, they ordered this hue and cry to be printed to retake him.

(a) In 1641 the house of commons came to several resolutions in condemnation of the proceedings against Dr. Leighton. Particularly, they resolved, that the fine and corporal punishment and imprisonment by the sentence of the Star-Chamber were illegal, and that he ought to have satisfaction for his sufferings and damages. Journ. Comm. 21 April 1641. EDITOR.

A hue and cry against Dr. Leighton, by order of the privy-council.

Whereas Alexander Leighton, a Scottish man born, who was lately sentenced by the honourable court of Star-Chamber, to pay a great fine to his majesty, and to undergo corporal punishment, for writing, printing, and publishing a very libellous and scandalous book against the king, and his government, hath this eleventh day of November escaped out of the prison of the Fleet, where he was a prisoner: these are in his majesties name to require and command all justices of peace, mayors, sheriffs, bayliffs, customers, searchers and officers of the ports, and all other his majesties loving subjects, to use all diligence for the apprehending of the said Alexander Leighton; and being apprehended, safely to keep him in custody, until his majesty shall receive notice thereof, and shall give further direction concerning him. He is a man of low stature, fair complexion; he hath a yellowish beard, a high forehead, between forty and fifty years of age.

This hue and cry followed him to Bedfordshire, where he was apprehended, and brought again a prisoner to the Fleet. Concerning whose escape, and executing of the sentence upon him afterwards, the bishop of London in his Diary, on the fourth of November, makes this memorial, viz.

'Leighton was degraded at the High-commission, Tuesday the 9th of November; that night Leighton broke out of the Fleet, the warden says he got or was helped over the wall, and moreover professed he knew not this till Wednesday noon, he told it not me till Thursday night. He was taken again in Bedfordshire, and brought back to the Fleet, within a fortnight. Friday, November the 16th, part of his sentence was executed upon him in this manner, in the new palace at Westminster, in term time:

1. 'He was severely whipt before he was put in the pillory.
 2. 'Being set in the pillory, he had one of his ears cut off.
 3. 'One side of his nose slit.
 4. 'Branded on one cheek with a red hot iron, with the letters S S, signifying a stirrer up of sedition, and afterwards carried back again prisoner to the Fleet, to be kept in close custody.
- 'And on that day seven night, his sores upon his back, ear, nose, and face being not cured, he was whipt again at the pillory in Cheapside, and there had the remainder of his sentence executed upon him, by cutting off the other ear, slitting the other side of the nose, and branding the other cheek.'

The severe punishment of this unfortunate gentleman many people pitied, he being a person well known both for learning, and other abilities; only his untamed zeal (as his country-men then gave out) prompted him to that mistake, for which the necessity of affairs at that time required this severity from the hand of the magistrate, more than perhaps the crime would do in a following juncture.

Afterwards those who procured his escape were taken and brought into the Star-Chamber, and proceeded against, viz.

The defendants practising with one Leighton, a notable offender, to procure his escape out of the Fleet; Lewington put off his cloak, hat and breeches, being all of a grey colour, and Anderson his doublet, and Leighton put theirs on, and in that disguise they all went out of the Fleet unsuspected; but were afterwards taken again, and for these offences, and respect had of their penitency, they were only fined 500*l.* a-piece, and committed to the Fleet during the king's pleasure. (a)

Attor. regis
ore tenus ver-
sus.
Lewington &
alios.
Star-chamber.

XXIV. Proceedings in the Star-Chamber, 29 May, 6 Cha. I. 1630, against the Earl of BEDFORD, the Earl of CLARE, the Earl of SOMERSET, Sir ROBERT COTTON, JOHN SELDEN, Esq; OLIVER ST. JOHN, Esq; and others, for publishing a seditious and scandalous Writing.

[The written piece, which gave occasion to these proceedings, was a most unconstitutional project for advancing the king's prerogative and revenue. It appears to have been sent over from Italy by the famous sir Robert Dudley, son of queen Elizabeth's favourite the earl of Leicester; and sir Robert is supposed to have been the author; though if that was really so, it highly reflects on one, who on other accounts is transmitted to us with high encomiums for his mental endowments and accomplishments, as the reader will see by consulting sir William Dugdale. See 2 Dugd. Baron. 222. It is probable, that the prosecution was commenced, in order to exculpate both James and Charles the First, with their respective ministers, from the imputation of approving of the project. It may seem surprizing to the reader, that such persons as Mr. Selden, and the other defendants named, except the earl of Somerset, should lie under a suspicion of countenancing propositions so irreconcilable with their political professions and conduct at the time. But, as there can be no reason for supposing that they gave their approbation to such arbitrary proposals, perhaps they were included in the prosecution from a suspicion of having encouraged a belief, that the king secretly favoured the scheme and meditated to execute it. On consulting the book intitled the Annals of James and Charles the First, we observe that the author adopts a like construction, adding that the piece in question was written by sir Robert Dudley at Florence, in 1613. See page 361.

We shall now lay before the reader, first the writing which was the cause of the prosecution; and secondly the account of the proceedings in the Star-Chamber; for both of which we are obliged to Mr. Rushworth.] See further the article of sir Robert Dudley in the Biograph Britannica.

Extract from Rushworth's Appendix to his Historical Collections, vol. 1. page 12.

A Proposition for his Majesty's Service to bridle the Impertinence of Parliaments.
THE proposition for your majesty's service, containeth two parts: the one to secure your state, and to bridle the impertinency of parliaments: the other, to increase your majesty's revenue, much more than it is.
VOL. XI.

1. Touching the first, having considered divers means, I find none so important to strengthen your majesty's regal authority, against all oppositions and practices of troublesome spirits, and to bridle them; than to fortify your kingdom, by having a fortress in every chief town, and important place thereof, furnished with ordnance, munition, and faithful

faithful men, as they ought to be, with all other circumstances fit for to be digested in a business of this nature; ordering withal, the trained soldiers of the country to be united in one dependency with the said fort, as well to secure their beginning, as to succour them in any occasion of suspect; and also to retain and keep their arms for more security, whereby the countries are no less to be brought in subjection, than the cities themselves, and consequently the whole kingdom; your majesty having by this course the power thereof in your own hands. The reasons of the suggests are these. 1. That in policy, there is a greater tie of the people by force and necessity, than merely by love and affection; for by the one, the government resteth always secure; but by the other, no longer than the people are contented. 2. It forceth obstinate subjects to be no more presumptuous, then it pleaseth your majesty to permit them. 3. That to leave a state unfurnished, is, to give the bridle thereof to the subjects; when, by the contrary, it resteth only in the prince's hands. 4. That modern fortresses take long time in winning, with such charge and difficulty, as no subjects in these times have means probable to attempt them. 5. That it is a sure remedy against rebellion, and popular mutinies, or against foreign powers; because they cannot well succeed, when by this course the apparent means is taken away to force the king and subject upon a doubtful fortune of a set battle, as was the cause that moved the pretended invasion against the land, attempted by the king of Spain in the year 1588. 6. That your majesty's government is the more secure, by the people's more subjection; and by their subjection, your parliament must be forced consequently to alter their style, and to be conformable to your will and pleasure; for their words and opposition import nothing, where the power is in your majesty's own hands, to do with them what you please; being indeed the chief purpose of this discourse, and the secret intent thereof, fit to be concealed from any English at all, either counsellors of state, or other.

For these, and divers other weighty reasons, it may be considered in this place, to make your majesty more powerful and strong, some orders be observed, that are used in fortified countries, the government whereof imports as much as the states themselves, I mean, in times of doubt or suspect, which are these. *Imprimis*, that none wear arms or weapons at all, either in city or country, but such as your majesty may think fit to privilege, and they to be enrolled. 2. That as many highways as conveniently may be done, be made passable through those cities and towns fortified, to constrain the passengers to travel through them. 3. That the soldiers of fortresses be sometimes chosen of another nation, if subject to the same prince; but howsoever, not to be born in the same province, or within forty or fifty miles of the fortress, and not to have friends or correspondency near it. 4. That at all the gates of each walled town be appointed officers, not to suffer any unknown passengers to pass, without a ticket, shewing from whence he came, and whither to go. And that the gates of each city be shut all night, and keys kept by the mayor or governor. 5. Also innkeepers to deliver the names of all unknown passengers that lodge in their houses; and if they stay suspiciously at any time, to present them to the governor: whereby dangerous persons seeing these strict courses, will be more wary of their actions, and thereby mischievous attempts will be prevented. All which being referred to your majesty's wise consideration, it is meet for me withal to give you some satisfaction of the charge and time to perform what is purposed, that you may not be discouraged in the difficulty of the one, or prolongation of the other; both which doubts are resolved in one and the same reason, in respect that, in England, each chief town commonly hath a ruined castle, well seated for strength, whose foundation and stones remaining, may be both quickly repaired for this use, and with little charge and industry made strong enough; I hope, for this purpose, within the space of one year; by adding withal bulwarks and rampiers for the ordnance, according to the rules of fortification. The ordnance for these forts may be of iron, not to disfigure your majesty's navy, or be at a greater charge than is needful.

To maintain yearly the fort, I make account an ordinary pay, three thousand men will be sufficient, and will require forty thousand pound charge *per annum*, or thereabouts, being an expence that inferior princes undergo, for their necessary safety. All which prevention, added to the invincible sea-force your majesty hath already, and may have, will make you the most powerful and obeyed king of the world: which I could likewise confirm by many examples, but I omit them for brevity, and not to confuse your majesty with too much matter. Your majesty may find by the scope of this discourse, the means shewed in general to bridle your subjects, that may be either discontent or obstinate. So likewise am I to conclude the same intent particularly, against the perverseness of your parliament, as well to suppress that pernicious humour, as to avoid their oppositions against your profit, being the second part to be discoursed on: and therefore have first thought fit, for better prevention thereof, to make known to your majesty the purpose of a general oath your subjects may take, for sure avoiding of all rubs, that may hinder the conclusion of these businesses. It is further meant, that no subject, upon pain of high treason, may refuse the same oath, containing only matter of allegiance, and not scruples in points of conscience, that may give pretence not to be denied. The effect of the oath is this, that all your majesty's subjects do acknowledge you to be as absolute a king and monarch within your dominions, as is among the Christian princes; and your prerogative as great; whereby you may and shall of yourself, by your majesty's proclamation, as well as other sovereign princes doing the like, either make laws, or reverse any made, with any other act so great a monarch as yourself may do, and that without further consent of a parliament, or need to call them at all in such cases; considering, that the parliament in all matters, excepting causes to be sentenced at the highest court, ought to be subject unto your majesty's will, to give the negative or affirmative conclusion, and not be constrained by their impertinencies

to any inconvenience, appertaining to your majesty's regal authority; and this, notwithstanding any bad pretence or custom to the contrary in practice, which indeed were fitter to be offered a prince elected, without other right, than to your majesty, born successively king of England, Scotland, and Ireland, and your heirs for ever; and so received, not only of your subjects, but also of the whole world. How necessary the dangerous supremacy of parliament's usurpation is to be prevented, the example of Lewis the eleventh, king of France, doth manifest, who found the like opposition as your majesty doth, and by his wisdom suppressed it. And to the purpose here intended, which is not to put down altogether parliaments and their authority, being in many cases very necessary and fit; but to abridge them so far, as they seek to derogate from your majesty's regal authority, and advancement of your greatness; the caution in offering the aforesaid oath, may require some policy, for the easier passage at first, either by singular or particular tractation; and that so near about one time over the land, as one government may not know what the other intendeth; so it may pass the easier, by having no time of combination or opposition. There is another means also more certain than this, to bring to pass the oath more easily, as also your profit, and what else pretended; which here I omit for brevity, requiring a long discourse by itself, and have set it down in particular instructions to inform your majesty.

2. The second part of this discourse is, touching your majesty's profit, after your state is secured: wherein I should observe both some reasonable content to the people, as also consider the great expences that princes have now-a-days, more than in times past, to maintain their greatness, and safety of their subjects, who, if they have not wit or will to consider their own interest so much indifferently, your majesty's wisdom must repair their defects, and force them to it by compulsion; but I hope there shall be no such cause, in points so reasonable, to increase your majesty's revenue, wherein I set down divers means for your gracious self to make choice of, either all or part at your pleasure, and to put it in execution by such degrees and cautions, as your great wisdom shall think fit in a business of this nature.

Imprimis, the first means or course intended to increase your majesty's revenues or profits withal, is of greatest consequence, and I call it a *decimation*, being so termed in Italy, where in some part it is in use, importing the tenth of all subjects estates, to be paid as a yearly rent to their prince, and as well monied-men in towns, as landed-men in the countries, their value and estates esteemed justly as it is to the true value, though with reason; and this paid yearly in money: which course applied in England for your majesty's service, may serve instead of subsidies, fifteens, and such like, which in this case are fit to be released, for the subjects benefit and content, in recompence of the said *decima*, which will yield your majesty more in certainty, than they do casually, by five hundred thousand pounds *per annum* at the least. *Item*, that when your majesty hath gotten money into your hands by some courses to be set down, it would be a profitable course to encrease your *entrada*, to buy out all estates and leases upon your own lands, in such sort, as they be made no losers; whereby having your lands free, and renting it out to the true value, as it is most in use, and not employed as heretofore, at an old rent, and small fines, you may then rent it out for at least four or five times more money than the old rent comes unto. So as if your majesty's lands be already but sixty thousand pounds *per annum*, by this course it will be augmented at the least two hundred thousand pounds *per annum*; and to buy out the tenants estates will come to a small matter by the course, to make them no losers, considering the gain they have already made upon the land: and this is the rather to be done, and the present course changed, because it hath been a custom used merely to cosen the king. *Item*, whereas most princes do receive the benefit of salt in their own hands, as a matter of great profit, because they receive it at the lowest price possible, and vent it at double gain yearly; the same course used by your majesty, were worth at least one hundred and fifty thousand pounds *per annum*. It is likewise in other parts, that all weights and measures of the land, either in private houses, shops, or public markets, should be viewed to be just, and sealed once a year, paying to the prince for it; which in England, applied to your majesty, with order to pay sixpence for the scaling of each said weight or measure, would yield near sixty thousand pounds *per annum*. *Item*, tho' all countries pay a *gabella* for transportation of cloth, and so likewise in England; yet, in Spain, there is impost upon the wools, which in England is so great a wealth and benefit to the sheep-masters, as they may well pay you five pounds *per cent.* of the true value at the shearing, which I conceive may be worth one hundred and forty thousand pounds *per annum*. *Item*, whereas the lawyers fees and gains in England be excessive, to your subjects prejudice; it were better for your majesty to make use thereof, and impose on all causes sentenced with the party, to pay five pounds *per cent.* of the true value that the cause hath gained him; and for recompence thereof, to limit all lawyers fees and gettings, whereby the subject shall save more in fees and charges, then he giveth to your majesty in the *gabella*, which I believe may be worth, one year with another, fifty thousand pounds. *Item*, whereas the inns and victualling-houses in England are more chargeable to the travellers than in other countries, it were good for your majesty to limit them to certain ordinaries, and raise besides a large imposition, as is used in Tuscany, and other parts; that is, a prohibiting all inns and victualling-houses, but such as shall pay it; and to impose upon the chief inns and taverns, to pay ten pounds a-year to your majesty, and the worst five pounds *per annum*, and all ale-houses twenty shillings *per annum*, more or less, as they are in custom. Of all sorts there are so many in England, that this impost may well yield one hundred thousand pounds *per annum* to your majesty. *Item*, in Tuscany, and other parts, there is a *gabella* of all cattle, or flesh, and horses sold in markets, paying three or four *per cent.* of what they are sold for, which by conjecture may be worth in England, two hundred thousand pounds *per annum*; using the like custom upon fish,

fish, and other victuals, (bread excepted) and for this cause, flesh, and fish, and victuals in the markets, to be priced and sold by weight, whereby the subject saveth more in not being coufened, than the imposition impairerth them. Item, in *Tuscany* is used a taxation of seven per cent. upon all alienation of lands to the true value. As also seven per cent. upon all dowries, or marriage-monies. The like, if it be justly used in *England*, were worth at least one hundred thousand pounds per annum; with many other taxations upon meal, and upon all merchandises in all towns, as well as port-towns, which here I omit, with divers others, as not so fit for *England*. And in satisfaction of the subject for these taxes, your majesty may be pleased to release them of wardships, and to enjoy all their estates at eighteen years old; and in the mean time, their profits to be preserved for their own benefit. And also in forfeitures of estate by condemnation, your majesty may release the subject, as not to take the forfeiture of their lands, but their goods, high treason only excepted; and to allow the counsel of lawyers in case of life and death; as also not to be condemned without two witnesses, with such like benefit, which importeth much more their good than all the taxations named can prejudice them. Item, some of the former taxations, used in *Ireland* and in *Scotland*, as may easily be brought about by the first example thereof used in *England*, may very well be made to increase your revenue there, more than it is, by two hundred thousand pounds per annum. Item, all offices in the land, great and small, in your majesty's grant, may be granted, with condition, to pay you a part yearly, according to the value: this, in time, may be worth (as I conceive) one hundred thousand pounds per annum: adding also notaries, attornies, and such like, to pay some proportion yearly towards it, for being allowed by your majesty to practise, and prohibiting else any to practise in such places. Item, to reduce your majesty's household to board-wages, as most other princes do, reserving some few tables; this will save your majesty sixty thousand pounds per annum, and ease greatly the subject besides, both in carriages and provision, which is a good reason, that your majesty in honour might do it. Item, I know an assured course in your majesty's navy, which may save at least forty thousand pounds per annum, which requiring a whole discourse by itself, I omit; only promise you to do it, whensoever you command. Item, whereas your majesty's laws do command the strict keeping of fasting-days, you may also prohibit on those days to eat eggs, cheese, and white-meats, but only such as are contented to pay eighteen pence a year for the liberty to eat them, and the better fort ten shillings. The employment of this may be for the defence of the land, in maintaining the navy, garrisons, and such like, much after the fashion of a *Crusado* in *Spain*, as your majesty knoweth, being first begun there, under the pretence to defend the land against the *Moors*. And the same used in *England*, as aforesaid, may very well yield, one year with another, one hundred thousand pounds, without any disgust to any, because it is at every one's choice to give it or no. Lastly, I have a course upon the Catholics, and very safe for your majesty, being with their good-liking, as it may be wrought, to yield you presently at least two hundred thousand pounds per annum, by raising a certain value upon their lands, and some other impositions; which requiring a long discourse by itself, I will omit it here, setting it down

in my instructions. It will save your majesty at least one hundred thousand pounds per annum, to make it pain of death, and confiscation of goods and lands, for any of the officers to coufen you, which now is much to be feared they do, or else they could not be so rich; and herein to allow a fourth part benefit to them that shall find out the coufenage. Here is not meant officers of state, as the lord treasurer, &c. being officers of the crown. The sum of all this account amounteth unto two millions, or twenty hundred thousand pounds per annum: suppose it to be but one million and a half, as assuredly your majesty may make by these courses set down, yet it is much more than I promised in my letter for your majesty's service. Besides, some sums of money in present, by the courses following: *imprimis*, by the prince's marriage, to make all the earls in *England* grandees of *Spain*, and *principi*, with such like privileges, and to pay twenty thousand pounds a-piece for it. 2. As also, if you make them *foeditaries* of the towns belonging to their earldoms, if they will pay for it besides, as they do to the king of *Spain* in the kingdom of *Naples*. And so likewise barons, to be made earls and peers, to pay nineteen thousand pounds a-piece, I think might yield five hundred thousand pounds, and oblige them more sure to his majesty. 3. To make choice of two hundred of the richest men of *England* in estate, that be not noblemen, and make them titulate, as is used in *Naples*, and paying for it; that is, a duke thirty thousand pounds, a marquis fifteen thousand pounds, an earl ten thousand pounds, and a baron or viscount five thousand pounds. It is to be understood, that the antient nobility of barons, made earls, are to precede these as peers, tho' these be made marquesses or dukes; this may raise a million of pounds and more unto your majesty. To make gentlemen of low quality, and francklins, and rich farmers, esquires, to precede them, would yield your Majesty also a great sum of money in present. I know another course to yield your majesty at least three hundred thousand pounds in money, which as yet the time serveth not to discover, until your majesty be resolved to proceed in some of the former courses, which till then I omit. Other courses also, that may make present money, I shall study for your majesty's service, and, as I find them out, acquaint you withal. Lastly, to conclude all these discourses, by the application of this course used for your profit, that it is not only the means to make you the richest king that ever *England* had, but also the safety augmented thereby to be most secure, besides what was shewed in the first part of this discourse; I mean, by the occasion of this taxation, and raising of monies, your majesty shall have cause and means to employ in all places of the land so many officers and ministers, to be obliged to you for their own good and interest, as nothing can be attempted against your person, or royal state, over land, but some of them shall, in all probability, have means to find it out, and hinder it. Besides, this course will detect many disorders and abuses in the public government, which were hard to be discovered by men indifferent. To prohibit gorgeous and costly apparel to be worn, but by persons of good quality, shall save the gentry of the kingdom much more money, than they shall be taxed to pay unto your majesty. Thus withal I take my leave, and kiss your gracious hands, desiring pardon for my error I may commit herein.

Extract from Rushworth's Historical Collections, vol. 2. page 51.

ON the 20th of May, 1630, a great cause was brought to hearing in the Star-Chamber, concerning a discourse, entituled, *A Proposition for his Majesties Service to bridle the Impertinency of Parliaments*. Wherein the king's attorney-general was plaintiff, the earl of Bedford, the earl of Clare, the earl of Somerset, sir Robert Cotton, John Selden, Oliver St. John, and others, defendants: which discourse we have inserted at large in the Appendix to the first part of *Historical Collections*. Here now followeth the answers of the defendants, and the judgment of the court thereupon, viz.

After the king's attorney-general opened the aforementioned information, the answer of Robert earl of Somerset to the said information, was also opened by his council, to this effect:

That the discourse, as he believed, was either the same that was shewed him in the time of his attendance near his late majesty king James, or had many of the same things in it: and finding no cause of concealing a proposition made in a former king's time, and having no apprehension, that scandal to his majesty, or the present government, might thereby happen, he casually imparted it to the earls of Bedford and Clare, who, after perusal thereof, delivered their opinion concerning it, at their next meeting; that it was a phantastick project of some brain-sick traveller, who had made collections of some princes in *Italy*, and other foreign states, no way suitable to the government of this kingdom.

And further said, that (besides that one time) there was never any conference, nor any passage by letter or otherwise, betwixt them concerning it, or with any other person, and denied that he either contrived the proposition, or knew of the contriving thereof, or ever imagined that his majesty would innovate the antient form of government, dispose of the estates of his subjects without their consents, make or repeal laws by proclamation without consent of parliament, plant garrisons in his principal cities and towns, or put in execution any part of the said discourse: and the reason why he did not present the discourse to his majesty, or some of the lords of the council, or some magistrate, was, because he did not conceive the same did in any sort concern the time of his majesties government, but was contrived in some former time, as appeared manifestly, by the particulars therein contained; and that about sixteen or seventeen years ago, sir David Fowles shewed him the project, to whom he replied, that he was satisfied no use could be made thereof, and so he redelivered it, and concluded that the divulging thereof was in his opinion pardoned by the general pardon granted upon his now majesties coronation.

The rest of the defendants denied any their contrivance thereof, alledging the author (as they were informed) was living beyond sea, and that they ought not to be questioned for it, being writ in the time of king James, and not in reference to his now majesties government, denying that they had the least thought or intention to scandalize the government; for that they rejected the discourse as soon as they read it, as a foolish and impertinent issue of some projecting brain; and they averred their detestation of such a project, and that they bore loyal hearts to his majesty, and blessed God for the happy and peaceable government under him.

After the publication of the cause in order to a hearing, it appeared by the depositions of sir David Fowles, that he received the said writing from one Mr. Yates, in the time of king James, who brought it from sir Robert Dudley at Florence, together with a letter, desiring him to deliver it to the earl of Somerset, that he might communicate it to king James, which was done accordingly, and that in his hearing the earl signified a dislike thereof; and that he received it back from the earl (being the original) and kept it by him till the lords of the council sent for it, and that he made no copy thereof.

It appeared also by the depositions of other witnesses, that this discourse, nine years ago, was bought by them in *Little-Britain* amongst other manuscripts.

So this cause coming to hearing, a great presence of nobility being in court, the attorney-general opened the charge. But before much proceeding, his majesty sent word unto the lord keeper Coventry, then in court, that the queen was brought to bed of a son, and a private message also was delivered to him from the king; whereupon the lord keeper declared in court, that his most sacred majesty had taken this matter into his most serious consideration, and although the same was of so high a nature, as it was necessary to be brought in question, (being contrary to many laws and statutes, and the common law itself) yet his majesty balancing the same in the scales of justice and mercy (the author of the discourse being discovered to live beyond the seas) found these defendants rather fitting to be objects of his mercy, than justice, they being some of them noblemen, and such as his majesty did and doth well esteem and like of, in his royal opinion: and that his majesty was the rather inclined to extend his goodness, in regard of the time; it having now pleased the great justice of heaven to bless his majesty and his kingdom with a royal

Issue of his body, a hopeful prince, the great joy and long expectation both of king and kingdom.

Upon this declaration of the king's pleasure, the lord keeper made known, that the court by his majesties special command was to proceed no

further in the hearing of this cause: but ordered the project, or book, to be burnt, as seditious and scandalous both to his majesty, the state, and government of this kingdom. And ordered the proceedings to be taken off the file.

XXV. Proceedings in the Court of Chivalry, on an Appeal of High-Treason, by Donald Lord Rea, against Mr. DAVID RAMSAY, 7 Cha. I. 1631.

[The following case is an instance of awarding a trial by duel in the court of Chivalry, though afterwards the duel was prevented. There are two accounts of it, which we shall submit to our readers. One is from Sanderfon's History of the Life and Reign of Charles the First, page 164. to 173. The other is from Rushworth's Historical Collections, vol. 2. pages 62, 106, 112. Bishop Burnet relates the history of the accusation in his Lives of the Dukes of Hamilton, principally with a view to justify the first duke of Hamilton, whose name was involved in the affair. See Burnet's Memoirs of the Dukes of Hamilton, p. 11. to 14. The bishop, it is observable, charges Sanderfon with giving a journal of the procedure on lord Rea's appeal, in order to impeach the duke of Hamilton's loyalty. In Rushworth there is a letter from Charles the first to the duke of Hamilton, which explains what was done in the court of Chivalry, and amply proves, that the king was quite satisfied of the duke's innocence. This letter forms a part of Rushworth's relation. As to the account in the Annals of James and Charles the First, it is merely a copy of Sanderfon, with the addition of the king's letter from Rushworth.] There is an account of the proceedings in this case amongst the manuscripts at the Herald's Office.

Sanderfon's Relation.

WHEN friends fall out their faults are found, as appears by the quarrell between *Donnold lord Rey*, a *Scottish* highlander, or rather more northward of the isles *Orkney*, and one *David Ramsay* a true *Scot* courtier, concerning words and designs of treason against the king and kingdom, which because *Ramsay* denied, they are admitted the trial by combat, the manner being as followeth.

The day prefixt for trial was the 28 of *November*, 1631, before *Robert* earl of *Lindsey*, lord high chamberlain of *England*, and now *pro tempore* deputed lord high constable of *England*.

Thomas earl of *Arundel*, earl marshall of *England*.

The earl of *Pembroke*, lord chamberlain of the kings household.

The earl of *Dorset*, chamberlain to the queens household.

The earl of *Carlisle*.

Earl of *Malgrave*.

Earl of *Merton*.

Viscount *Wimbleton*.

Viscount *Wentworth*.

Viscount *Falkland*.

Sir *Henry Vane*.

The place was the *Painted Chamber* at *Westminster*: at the upper end thereof a bench was erected four foot high for the constable, and marshal, and lords assistants. Under them seats about a square table, filled with the heralds of arms, and serjeants at arms, and other officers of the court. Directly under the upper bench sate the register doctor *Dethick*, and over against him doctor *Duck* the kings advocate for the marshals court. Behinde him at the bar were the two pews for the appellant and defendant.

At eight a clock comes the earl marshal (ushered in with nine heralds, and three serjeants at arms) bearing his marshal truncheon of gold, tipped with black, and commanding room, and giving orders, retired into the upper house of parliament, and then returned into the court, as to make way for the high constable, who followed, and all took place in their degrees.

The earl marshal rises, makes obedience to the constable, and passing forward meets sir *William Seager* king of heralds, and both of them present to the constable his commission, which he received with his hat off: and delivered it to the register to read, in effect,

That his majesty being informed by *Donnold lord Rey*, how *David Ramsay* esquire, had plotted, and was privy unto divers treasons and conspiracies against his royal person, government, and kingdoms. In the search whereof the king had used all ways and means for the discovery of the truth: the one of them accusing, the other denying, and so no certain security to his own person and his subjects: therefore he doth authorize the said *Robert Bartie* earl of *Lindsey* lord high constable, for to call unto him *Thomas* earl of *Arundel* earl marshal, and with him such other peers, sheriffs, and officers, as he thinks fit, to hold a marshal's court, for lifting the truth between the said parties, &c.

Then the king of heralds delivers to the constable, his silver verge or staff, half a yard in length, headed with a crown of gold. Then the earl marshal delivered a key to a herald, to fetch in the appellant ushered in by the herald, and accompanied with his sureties, sir *Pierce Crosby*, sir *Walter Crosby*, sir *William Forbiez*, sir *Robert Gordon*, and sir *William Evers*. He was apparelled in black velvet trimmed with silver buttons, his sword in a silver imbroidered belt, in his order of a *Scottish* baronet, about his neck, and so with reverence entered into his pew. His council doctor *Ravoe* standing by. His behaviour (like himself, tall, swarthy, black, but comely) very port-like and of staid countenance.

The defendant was alike ushered in by another herald. His sureties were the lord *Rauberough* and lord *Abercorn*: and his deport like himself, stern and brave, a fair, ruddy, yellow-headed bush of hair, (so large, and in those days unusual, that he was called *Ramsay Redhead*). His apparel scarlet, over-laced with silver, the ground hardly discerned, and lined with sky-coloured plush, but unarmed, without a sword. After his re-

verence to the court, he faced the appellant, who alike sterner a countenance at him.

After *O yes!* the earl marshal told them the effect of the commission, and the power of this court, which was not of any strange nature, but legal and justifiable as any other trial in *Westminster-Hall*; and that there had been no more nor other trials of this kinde of late, we were to attribute it to Gods goodness, the justice of the king, and loyalty of the subject, with the providence of state, and wished there might be no more in time to come; and that to expect any combat, this court he hoped would prevent it by the discovery of the light, and so *magna est veritas, & praevalabit*.

He referred the further proceedings unto doctor *Duck*, the kings advocate, who spake thus in effect.

That the kings majesty had committed the trial of the business to your grace my lord high constable, the earl marshal, and this court, which course was warrantable by the laws of other nations, and also by our own, who have used the same manner of trial.

That our law admitted sundry proofs for treason, which in other matters it did not: that all subjects were bound to discover treasons: and cited two ancient civilians, *Hieronymus* and *Tiberius*, who gave their reasons for this kinde of trial. And he mentioned sundry records of our own chronicles and examples herein, as the duke of *Norfolk* combating against the duke of *Harrford* in *Henry 4.* his time; *Jo. Ely* and *William Scroop* against *Ballamon* at *Burdeaux*, the king being there; the lord *Morley* impeached *Mountague* earl of *Salisbury*; and that *Thomas* of *Walsingham* and *Thomas* of *Woodstock* in their learned writings, expressed sundry presidents for this manner of proceeding; wishing the court in Gods name to go on to the trial, and the appellant to give in his evidence.

Then the appellant came up upon the table, to whom the earl marshal delivered the petition, which he had the day before exhibited to the king. And the defendant being also called up, the petition was read, which was in effect, that he having accused *Ramsay* of treason, and also *Meldram* his kinsman, and of confederacy, against whom captain *Notwick* was witness, therefore had desired, that the court would proceed against *Meldram* first.

But he was told by the court, that their cases differing, the appellant was ordered to deliver in his charge against the defendant, which he did, in writing by bill, containing sundry particulars, viz.

That in *May* last in the *Low-Countries*, *Ramsay* complained to him against the court of *England*.

That the matters of church and state was so out of frame as must tend to a change, if not desolation.

That therefore he had abandoned the kingdom, to live where now he was, and to expect a mutation forthwith, to which end he had brought present moneys to maintain him at six pounds a day for three years. That marquis *Hamilton* had a great army promised to him, for pay whereof the king had given in hand ten thousand pound, and all the wine customes in *Scotland* for sixteen years, presently to be sold for the armies subsistence. And that he staid but for ammunition and powder to come over, for which his lordship was to mediate with his majesty of *Sweden* and the *States*, and then link themselves together, of whose minde *Rey* should know hereafter.

That their friends in *Scotland* had gotten therefore arms and powder out of *England*, and that what he should procure in *Holland* was to be brought over by the marquis; and that all *Scotland* were sure to them except three.

That *France* and *Spain* thirsted for *England*, but *Hamilton* would defeat them for himself. His onely fear was of *Denmark*, where he meant to land, and either to take him off, or make a party.

That afterwards at *Amsterdam*, *Ramsay* with *Alexander Hamilton* solicited him the lord *Rey* to be true to them, and to be of their council, though as yet they durst not reveal too much of *Hamilton's* secrets, but if he repaired to *England*, he would intrust him with letters; and that his brother in law *Sea-port* knew all.

This being the effect of the charge. He added, That if *Ramsay* would deny it, he was a villain and a traitour, which he would make good. And therewith cast him his glove.

Ramsay

Ramsay denied all, and said, *Rey* was a liar, a barbarous villain, and threw down his glove, protesting, to gar him dy for it, if he had had him in place for that purpose.

Rey was temperate, without any passion, but smiling, replied, Mr. Ramsay, we will not contend here. Answer to my bill.

Then Ramsay offered some reasons of the impossibility of the charge, the slender numbers of men from *England*, but six thousand raw souldiers, against three kingdoms, whom the first proclamation might dissipate. That the marquess was neither so wicked, nor weak in judgment: and if he should conceit to surprize the king, what hope had he against his children and kindred? And therefore (said he) my lord *Rey* is a barbarous villain, and a liar, and he will gar him dy for it, or lose his dearest blood.

He was interrupted by the earl marshal, telling him, he must not stand upon conjectures; but answer the bill of form according to law, and was advised to take counsel therein.

Then Ramsay in general acknowledged all the particular circumstances of time and place alleged by *Rey*, and the discourse to that effect; but concluded, that no treason was intended or uttered, and craved counsel to answer, which was granted.

And so the court adjourned to the fifth of *December*, but upon a fresh arrest by the earl marshal they were to put in bail for appearance, which were the old security; and Ramsay ordered to answer upon oath. At which day appearing, the fame of the cause brought thither such a crowd of people as was not imaginable.

Rey entered as before in manner and habit: but Ramsay was new suited in black fatten, and presented his answer in writing to this effect:

That having well considered the time, place, and communication with the lord *Rey* beyond the seas, (as before urged) he confesses;

That *Rey* demanded of him, whether the marquess *Hamilton* intended to come over and follow the wars? He said, yes; and told him of his forces six thousand men, and of the ten thousand pounds in money, and wine-customes in *Scotland*, which he would sell to maintain the army, and that he would come so provided with ammunition, that being joyned with his friends he valued no enemy. Upon which *Rey* replied, that his own two regiments should wait upon him: but the place of these forces to meet was at sea, and there to receive directions from the king of *Sweden*, where to rendezvous. Upon which *Rey* said, that his life and fortunes should wait on the marquess; who being told of his friendship, wrote a letter to *Rey*, which Ramsay delivered, in effect, that *Rey* would get some ammunition from the king of *Sweden*, which was wanting. And that, speaking in general of matters amiss in *England*, *Rey* answered, God amend all. To whom Ramsay replied, by God, *Donnald*, we must help him to amend all. And to all the other matters and things he utterly denies, and craves revenge upon *Rey's* person by dint of sword.

Then doctor *Eden* of council for Ramsay spake to the court, that being assigned his council, his opinion was, that the defendant might decline the combat, and reply to the appellant's bill in brief, with these reasons:

First, that by the words in the bill, no man can be charged a traitor by one that is guilty in his own particular, and so is not tied to be defendant, nor to answer such a bill.

Secondly, the uncertainty and doubtfulness of the words in the charge; so that till the court doth censure them to be treasonable, the defendant is not tied to answer.

Thirdly, the appellant refers the combat till the last, if he cannot in the mean time prove the charge by any other ways; then he offers to make it good by his body. So then, the defendant may forbear his answer, and decline the combat.

And now my lords (said he) I humbly shall acquaint you with the defendants answer to me in private, which was,

That though in law he might, yet in honour and innocency he would not, decline the combat, but being his own consent, his advocate hath the less to say for him. And so time was given for *Rey's* replication till Friday after.

Rey's counsel moved, whereas Dr. *Eden* had excepted at some words in the charge, he answered, that whoever was accused of treason, was not to insist, how polluted the answer was, but how to approve and clear himself: then to refer the combat to the last, was well done, *ultimum refugium*, to expose his life, for God, the king and his country.

This speech being somewhat peremptory, and directory to the court, he was told,

That the court needed not his direction, as to the tryall of combat, their wisdoms would consider of that when it was time; and so the court adjourned, both parties being admitted to have common lawyers; but to plead onely by civilians.

This day come, *Rey* appears as before; but Ramsay in a new suit, of ash-colour cloth, opened with scarlet colour, the cloke scarlet cloth, lined with ash coloured velvet, and the whole suit and cloke overlaid with silver and sky coloured lace.

The former proceedings were read by the register; and thereupon the appellants replication presented to the high constable: in effect, that Ramsay in his answer had cunningly slipt over a part of the charge, which was, that the lord *Rey* protested, he was not ingaged in wars, for want of subsistence, and therefore would not hazard in any designe, without sure knowledge, upon which words, depends much of the matter and main of that part of the bill. And so ripping up the several charges of the bill, the strength, reasons, and likelihood, and the defendants defects in not clearing the chief points, they went on with the council.

It was his part to enforce the charge against Ramsay to this effect.

He observed, that the first day, Ramsay denied all the charge, whilst he stood upon positive resolution, but afterwards his counsel brought him to particulars, and taught him to answer superficially; first he knew nothing, and yet now so much. No doubt there was some stranger enterprise by the marquess *Hamilton*, then to serve the king of *Sweden*, by Ramsay's professing that *Hamilton* was a protestant, and bore arms for religion, not caring with whom to grapple; from hence observing, they intended somewhat to attempt of themselves. Ramsay filed

the marquess his master in discourse, and in many of his letters produced, much of the discovery by *Rey* was to fish out of Ramsay the truth of his doubtful words; how unlikely it was that *Rey* having two regiments of old souldiers, captain of the king of *Sweden's* dragoons in good pay for all, should offer to serve *Hamilton* who was to be commanded by the king.

And that Ramsay might decline the combat, or forbear answering till the last, was a strange opinion of counsel; because, combat was to be reserved till all other means of discovery sayled, and therefore *Rey's* reasons were supplimental proofs; and requesting *Meldrams* testimony; but however he was now ready, if the court thinks fit to give the combat presently.

And concluded with an example in case of murther. Two men fight in secret, the one is slain, the other flies, and though without any witness of the fact, his seeking to escape condemns him guilty. So Ramsay having been accused of treason above three moneths by the lord *Rey*, and both confined, Ramsay despairing of his cause, seeks his flight from justice by sending to *Rey* a private challenger, being a sufficient conviction in law, as by ancient presidents in this court: viz. *Kiteles*, after an appeal, sends a challenger to *Scroop*, and was therefore adjudged guilty.

Doctor *Duck* answered to all. That first, it was prudence for Ramsay to answer in general negatively, having been newly landed from sea; and might be excused till time and consideration, to refresh his memory, being not upon oath; and as yet, the defendant need not answer perfectly, till further time and favour, to view the exhibits in court by copies, which he desires.

And directly urged against the lord *Rey's* replication, not to be allowed; because, *Rey*, referring himself now to proofs, might have saved the trouble of this court of honour and chivalrie and hazzard of their persons by combat, which intends the trial without proofs; and that the defendant having ingaged his sureties, but to this day, he humbly desires the time and place to be ordered for the sudden combat, according to the law of arms, and custom of this court; saying, that the duel foreseen, must ensue upon the appeal and denial; and therefore ought now to be granted.

Doctor *Reeves* moved for continuance of the replication, and consented to the combat; the court admitted the replication, and ordered time till Wednesday for exceptions thereto.

Doctor *Duck* offered some reasons to satisfy *Rey*, and extremely to censure Ramsay, where he was interrupted and told by the earl marshal, that the court will save him the labour and counsel, till the rejoinders be put in, and then to be ordered.

Doctor *Eden* shewed, that the copies of the letters exhibited were not given out: nor shall, sayes the earl marshal, till the court have considered of the contents, and so they were read.

The one was from Ramsay to *Rey*, certifying him of passages in the Low-Countrys since their parting, to put the marquess in minde of directing him how to dispose of the ammunition and arms in his custody; subscribed, your servant, Ramsay.

The other from the lord marquess, to the lord *Rey*, congratulating his love and affection, expressing a great desire to meet him in *Germany*, upon any termes he would propose; and that Ramsay the bearer was instructed for him to treat with the king of *Sweden*, whom he desires to favour and assist, which will oblige him his friend and servant, Hamilton.

Doctor *Duck* opened the whole matter, and each particular, insisting, that my lord *Rey's* evidence being for the king, and he a person of honour, and peer of *Scotland*, his testimony was sufficient.

And moves that Mr. *Meldram* might be admitted for supply, for though they were not joynt witnesses together, of the words, which made the charge; yet for as much that they were spoken asunder, and agreeing together, made up a full proof: that no testimony may be neglected in matters of treason. That if any part of the charge was denied by the defendant, and proved by the appellant, it might convince him in a manner of the whole: and urged the offence of Ramsay's challenging *Rey*. But more of that hereafter.

But doctor *Reeves* prosecuted the matter, for that Ramsay's counsel endeavoured to prove that he might decline the combat, or forbear answering, because of some words which reflected upon my lord *Rey* as matter of reproach, that *Rey* had uttered words of treason to catch Ramsay, and then to turn informer. But (said he) no office can be accounted base, when the king and kingdoms safety is concern'd; citing a story out of *Livie*, that the *Romans* confederate with the *Sanubies*, were to undergo a base office that stood not with honour, and resolved, so long as it was advantageous to the *Romane* state, it might with honour be undertaken.

Doctor *Eden* was earnest to excuse himself for putting in these words against the lord *Rey*, saying, that his client enforced to have them inserted.

But being a point of honour, the earl marshal interposed, that true it was, the best man may not refuse the basest office to preserve a king and nation; but again, it was most unworthy the degree of honour, for any man to angle and intrap another, and then to present him to that kings justice.

Then the pleaders argued concerning *Meldrams* testimony, that no proof ought to be omitted for the king; but it was offered for Ramsay to joyn issue upon that point in law; for the bill was laid against him not general, but particular to place, time and matter, viz. that in May last in a ship, and afterwards at *Amsterdam*, then again at *Dilph*, Ramsay should say such and such words, which if *Meldram* would justify, besides himself, they ought to be admitted, otherwise it was no good matter, but must refer to a new bill.

That the defendant had answered fully, for that the lord *Rey* profered his service to the marquess without pressing to know any designe. That nothing in the letters could convict Ramsay. That the lord *Rey* standing upon his great offices under the king of *Sweden*, and so not necessitated to serve the marquess, he had not those places of command then, but since; and that since his coming into *England*, he said that he would

have served under the marquess, and concluded that Ramsey and the marquess might use such words, and yet not intend treason to his majesty.

But having in this trial meddled so much with the marquess, the court was fain to enter an order or protection, to clear the marquess his words or actions from dishonour.

Then the court proceeded to examine witnesses *viva voce*.

Archibald Rauken was to prove the challenge as the bringer: upon these questions he confessed, that he was in Ramsey's chamber at Richmond the last of October.

That Ramsey did not employ him to carry any challenge to the lord Rey; but at that time Ramsey told him, that it was his grief to be restrained not to meet Rey, who was a traitorous villain, and wished to meet him in the open fields at Barn-Elms, he would make him dye for it, and tear his heart, with other such words of reproach, and wished this deponent to tell Rey so much, which he did, but it was three weeks after, and then, not until the lord Rey told him, that Ramsey had sent him a challenge; so that said Ramsey, my message was but a relation, not a challenge.

But Rauken was observed to falter from what he affirmed before Dr. Reeves, and others, viz. to have carried the challenge, and that Ramsey could not deny it; so that Rauken was threatened not to accuse Ramsey.

Gilbert Staton deposed, that Ramsey said, he had made it come to Rey's ears, to have ended this business without troubling the king or lords.

Then doctor Duck summoned up all the proceedings, observing that formerly in the presence of the king, Ramsey had with deep protestations and oath denied the time, place, and matter which he now confesseth, and though then not examined upon oath, yet in France and other countreys, the very holding up of the hand is an oath, and so Tertullian says

of the Romanes, and Ramsey confessing part, he might be guilty of the whole charge.

Doctor Eden said, that Rey was not a competent witness against Ramsey, though for the king, for he was *particeps criminis; capitalis inimicus*: for the first his bill made him so; for if Ramsey spake treason, so did Rey; for the second, it appeareth by Rey's violent prosecution, and if all failed, his sword must make it good; and so the defendant was not bound to answer, nor to accept the challenge unless he will, to which he is so willing.

But doctor Duck said these reasons did not *currere quatuor pedibus*. Some of the conspirators with Cataline were revealers of the treason, and allowed as witnesses.

Doctor Reeves concluded, that although some of the lord Rey's witnesses did not affirm what they might, it would encourage him to set a sharper edge upon his sword when he entered the lists; and that the God of right would so weaken the heart of Ramsey, that it should fail him when he took his sword in hand.

The holy-daies of Christmas drawing nigh, the court ordered, that either party might repair to sir Henry Martin, and possess him with further proofs, out of these witnesses already examined, but of no other. And so adjourned the court till Monday the ninth of January, when after some small debates, but no further matter or proofs, the business was briefly determined to be referred to the king's pleasure.

Which came to this account. That Hamilton's power with the king got all favour for Ramsey; and well rewarded in due time; and Rey having done the duty of a loyal subject, left the court and kingdom, and returned to his command in Sweden. But this story, though tedious, will enlighten us further to the truths of the Scottish affairs.

Rushworth's Account.

TOWARDS the end of this year (1630), the marquis of Hamilton arrived at the court of England, where was at that time Mackay, lord Ochiltry, a lord in Scotland, by name Stuart, and who once bore the name of the earl of Arran, when by a parliament which contracted a *by-name* in that kingdom, the Hamiltons were attainted of treason, but afterwards both blood, honour, and estate were restored to them. This lord had no kindness for the marquess of Hamilton, but nourished a discourse, which Ramsey let fall to the lord Rea when they were beyond seas; and prevailed so far with lord Weston, then lord high treasurer of England, as to impart the business to the king, being a treason of an high nature (if true) to this effect; that he raised this new army, with design, when he was at the head of them, to set himself up as king of Scotland. Much credit was given to this design by the lord Weston lord high treasurer, who endeavoured to persuade the king not to permit the marquess to come near his sacred person, and in no kind to have the privilege to lie in his majesty's bed-chamber, lest his majesties life were hazarded thereby.

The lord Weston pressed this home unto the king, but his majesty kept his thoughts private to himself; and having a great affection to Hamilton, as soon as he came into his presence, embraced him with great kindness, and discovered to him what he was accused of, but said, I do not believe it; and that the world may know I have a confidence in your loyalty, you shall lie in my bed-chamber this night. But the marquess beseeched his majesty to excuse him, till he had received a trial, and was cleared of the treason he was accused of; but the king would receive no denial, yet told him he would put the business into a way of examination; but afterwards when the examination was taken, it was found that the one affirmed the accusation to be true, and the other as positively denied it, and that there appeared not then any concurrent proof of the same.

A report of these examinations was afterwards made to the king's majesty, who was graciously pleased to refer the whole matter to a trial before the lord high constable, and earl marshal, in the court of honour, of which the reader will have a full account towards the end of the next year in its proper time and place. In the mean time, the king caused Rea and Ramsey to be secured in order to that trial: so the marquess proceeded in making provisions for the imbarquing of his army, and ordering those forces in Scotland to be in readiness to be shipped, to come to the place of rendezvous when they received orders.

A memorial made by Mr. Justice Whitlock in his life-time concerning the lord Rea's discovery of the marquis of Hamilton's conspiracy.

PRESENTLY after my return from this circuit, myself and the rest of the judges of the King's Bench were sent for by the lord-keeper to London, to advise with him about the affairs of his majesty. We came thither on Monday, 22 August, except the chief justice, who was sick. The matter consulted of, was to give our opinion concerning the conference had in Germany between certain Scottish gentlemen, about the making the marquis of Hamilton the head of a party against the king and his kingdoms of England and Scotland.

The lord Rea, a Scottish baron, did impeach Ramsey and Meldrum for moving him to this conspiracy: they denied it punctually, and no witness could be produced. Ramsey, a soldier, offered to clear himself by combat, that he was innocent; and the appellant accepted of his offer. The king was desirous it should be put upon a duel; and we were consulted with, 1st What the offence was? 2dly Where the trial might be?

We all with the lord keeper were of the opinion, 1st, That it was an high and horrible treason, if that in the examinations were found true. 2dly, That the trial might be by an appeal of treason, upon which the combat might be joined: but the king must make a constable *durante bene placito*, for the marshal could not take the appeal without him: that it must be after the manner of the civil law, and we were not to meddle in it. Likewise we were of opinion that this proceeding before

the constable and marshal was, as it was before the statute of the 35th H. 8. cap. 2. and that statute devised a way how to try these foreign treasons in England, but did not take away the other. We were also of opinion that the statute of 1 Mar. cap. 10. did not take it away nor intend it; and that a conviction in this appeal was no corruption of blood or forfeiture at the common law. See Doughtie's case in Coke's Commentaries, fol. 75, sect. Escauge.

IN order to a commission under the great seal, dated the 24th of November, [1631] there began a notable trial, before Robert earl of Lindsey, constable of England; and Thomas earl of Arundel and Surry, earl marshal of England, in the court of Chivalry, judicially sitting in the Painted-Chamber at Westminster; together with other honourable persons, namely Philip earl of Pembroke and Montgomery, lord chamberlain of the king's household; Edward earl of Dorset, lord chamberlain of the queen's household; James earl of Carlisle; Edmund earl of Mulgrave; William earl of Morton; William earl of Strathborne; Edward vicount Wimbleton; Thomas vicount Wentworth; Henry vicount Faulkland; and sir Henry Martin, judge of the high court of Admiralty; all of counsel with the court; Gilbert Dethick being register. And first William Seager, king of arms, presented to the lord constable of England letters patents of the tenor following.

CAROLUS Dei gratia Angliæ, Scotiæ, Franciæ, & Hiberniæ, rex, fidei defensor, &c. predilecto & per-quam fideli consanguineo & consiliario nostro Roberto comiti Lindsey summo camerario Angliæ salutem. Cum officium constabulari Angliæ vacans exisset, ac Donaldus Mackay dominus Rea nuncupatus, in regno nostro Scotiæ oriundus, quendam Davidem Ramsey armiger. in eodem regno nostro ortum, de quibusdam contemptis & proditiis contra nos in partibus transmarinis actis & perpetratis, in curia militari appellare intendit, et nobis supplicavit sibi justitiam super appellatione predicta exhiberi: Nos in hac parte fieri volentes, quod justum est, ac de fidelitate & provida circumspectione vestra plenius confidentes, vobis concessimus officium constabulari Angliæ (hac vice) ad appellationem predictam Donaldi in hac parte, una cum predilecto & per-quam fideli consanguineo ac consiliario nostro Thoma comite Arundel & Surry. mareschal. nostro Angliæ, audiend. & sine debito terminand. et omnia quæ ad officium constabulari pertinent in causa & negotio predictis faciend. & exercend. secundum legem & consuetudinem armorum & curiæ militaris Angliæ, vobis, ut predictum est, auctoritatem damus & committimus, tenore presentium: et ideo vobis mandamus, quod circa premissa, una cum prefato Marescallo intendentes sitis, in forma predicta: damus autem ducibus, marchionibus, comitibus, vicecomitibus, baronibus, justiciariis, ballivis, prepositis & ministris, & aliis fidelibus nostris universis & singulis, tam infra libertates, quam extra, tenore presentium in mandatis, quod vobis in premissis faciend. & explend. intendentes sint, & consulentes, respondentes, & auxiliantes, quoties & prout per vos fuerint super hoc premoniti ex parte nostra. In cujus rei testimonium has literas nostras fieri fecimus patentes. Teste me ipso apud Westm. vicesimo quarto die Novemb. anno regni nostri septimo.

Per ipsum regem.

Which letters patents being read by the register of the court, Donald lord Rea, the plaintiff, and David Ramsey, gentleman of the king's privy-chamber, defendant, made their personal appearance. Then the lord marshal spake in defence of the court of Chivalry, and the manner of proceeding therein, according to the law and custom of arms, shewing;

That it was legal and agreeable to right and justice, as any judicial process in any other court of this realm; especially when the nature of the cause required it. And that in these latter ages this kind of trial hath not bin frequently used, but that was to be attributed to the pious and peaceable government of the state, under our most happy and pru-

dent king, and his most illustrious predecessors, the kings and queens of England, and the obedience and fidelity of the people of England; both which are to be ascribed to the favour of Almighty God, conferring this blessing upon our nation above all the nations round about us.

The lord marshal further shewed; 'that it was an error in many, to apprehend, that as soon as an appeal is brought into this court, it was presently to be decided by duel; when as dueling was the ultimate trial in defect of all others. And even then it was in the arbitrament of the court, whether a duel shall be granted or denied.'

The earl marshal's speech being ended, *Arthur Duck*, doctor of the civil law, made a speech concerning the antiquity, jurisdiction, and necessity of the court of *Chivalry*, held by the lord high constable, with the earl marshal, especially in cases of treason, where the truth can no otherwise be discovered.

Then *Rea* and *Ramsay* were called into the inner court, and the one stood on the right hand, and the other on the left of the lord constable, and earl marshal.

The lord *Rea* presented his appeal in writing; and his petition formerly exhibited to the king, was read in these words.

To the king's most excellent majesty.

The humble petition of *Donald lord Rea*.

Most humbly sheweth,

THAT whereas he having heard sundry speeches fall from Mr. *David Ramsay*, importing plots and practices against your royal crown and realms, did, according to his duty and allegiance, reveal the same to your majesty; the truth whereof he is ready to maintain with the hazard of his life, and dearest blood, if he be thereunto required. Now so it is (may it please your sacred majesty) that your petitioner being informed (by his counsel) that these trials, by duel, or single combat, are *utimur remedium*; and that a man may not appeal to this kind of divine judgment, but where all possibility of discovery by ordinary trials fail, and cannot be had. And whereas your suppliant, at such time as he disclosed all the practices which he heard from the said *Ramsay*, and did withal discover what he heard likewise from *Robert Meldrum*; against whom also one captain *James Borthwick* hath been examined, and the examination of *Meldrum* taken thereupon. And your suppliant conceiving that if *Meldrum* be guilty, the said Mr. *Ramsay* cannot be innocent, your suppliant therefore, not out of any inclination to decline the combat (as God who knoweth his heart can witness with him) but only out of his sincere desire to have the truth discovered, in a case so highly concerning your majesty's safety, honour and government, most humbly prayeth, that you would be graciously pleased, that *Meldrum* may be first proceeded against according to law; and if upon his tryal, the conspiracy affirmed by your petitioner do not fully appear, he shall then with all alacrity (as in a case which otherwise cannot be cleared) justify his assertions to be most true: either as a defendant against the said *Ramsay*, who demanded the combat of him before your majesty, or as a challenger if the court of *Chivalry* shall so award; and shall be bound in all duty ever to pray for your majesty's long life and happy reign.'

The petition being read, the lord constable, with the counsel of the other nobles, declared his majesty's pleasure, that this cause should be tried in this court, and gave the appeal to be read as followeth:

IN the name of God, Amen. Before you, most illustrious and right honourable lords, *Robert earl of Lindsey*, constable of England, and *Thomas earl of Arundel and Surry*, marshal of England, or your lieutenants in this court-martial: I *Donald lord Rea* do accuse and challenge thee *David Ramsay* in the month of May or of June in the year of our Lord 1630, and in the sixth year of the reign of our lord *Charles*, by the grace of God king of England, Scotland, France, and Ireland, being then alone in my ship within or near the port of *Elfinore*, in the kingdom of *Swedenland*, in the upper part or deck of the said ship, when thou hadst this discourse or the like, and spakest these or the like words to me in English, viz. You told me many abuses in the court of England, and that there was nothing to be looked for but desolation and change of religion, and therefore you had retired your self thence, since no honest man could live there, and with many such discourses you laboured to possess me: to which my answer was, the Lord mend those evils, and no remedy but patience. By God, *Donald*, said you, (I will use your own phrase) we must help God to amend it. You told me you had brought as much gold with you as would maintain you at the rate of six pounds a day for three years, and you assured me before that time would expire, God would raise up some men to defend his church, and liberate honest men from slavery. I desired if you could tell if the marquess of *Hamilton* would come over. You said he would the morrow or next day. After I asked you what content my lord marquess had at home. You said, none. I asked you what religion my lord marquess was. You said, a good protestant, and before it be long he would let the world see his design was for the defence of his religion, and the glory of God, and that he should have an army so well provided with brave men, and all warlike provision, that he should not need to be afraid with whom he encountered. I asked you what advantage was it to us to make a free passage for the gospel in Germany, if we lost it at home. You said there were many honest men in our land, speaking of *Swedenland*; adding, if we had once an army over, what would you think if we should take a start to settle them also, for ere it be long you will hear our country will go together by th' ears. So closing that night's discourse; he says at last, some such thing perhaps is intended,

but I will not tell you more, for my master's secrets are dear to me. The third night after, in an island, you told me, that *Alex. Hamilton* and sir *James Hamilton* were to go for England, and you for Holland; and in the mean while pretended your self willing to do me service in England. I told you I had a promise of the reversion of *Orkney* from the king my master; if the marquess would mediate with his majesty for it, he would do me a great kindness, and I said, it were good for my lord to have a friend in that place for his ends. You moreover asked me, if there were good harbours in *Orkney*, or in my land, or in any part that might be fortified. I said, yes. You said, by God, it was to be thought upon; and you desired leave to think upon it that night, and on the morrow you and *Alexander Hamilton* did desire me to write a general letter to the marquess, with trust to the bearer *Alexander Hamilton*, concerning *Orkney*, lest letters should miscarry, with great assurance of true friendship from your master, if I would continue constant in resolution, and so I gave you my letter.

Afterwards in March last past, you came to me from the Hague in the Low-Countries to Amsterdam, where you stayed with me eight days, and delivered me a letter from the marquess, only of compliment and thanks; and you told me all went right with the marquess, that he had gotten from his majesty 10000*l.* in England, and the wine customs of Scotland for sixteen years, which the marquess would sell, and all things went on without any demur or obstacle, and the only stay was for want of arms, ammunition, and especially powder, and desired me to put in hard with the *Swedish* ambassador, which I did; and you told me, that the marquess had writ to you, that if the arms and other provisions were obtained, they should be sent to England, and not to Scotland; at which you did marvel, because his lordship had changed his resolution, being all the other provisions were sent to Scotland. Also you told me, that my lord had sent over a man to receive them, as I desired. I told you the letter, which Mr. *Lindsey* brought me, desired the arms to be sent to England. You said, though the arms were had, yet you would not send them till you had further order from the marquess, and you desired me to haste to you the answer thereof. In the end you told me you had evil news to tell me, that the marquess's lady was brought to bed of a child.

Some few days after, in March or April last past, at Delf in the Low-Countries, I told you that I had a letter from the king of Sweden to the king of Britain, desiring some ships for the marquess. You said the marquess and I must beware of that, for then they will think that we mean to take their land from them with their own ships. I asked you, where our forces should meet. You answered me, on the sea. I asked you, where we should land. You said in some part of your old master the king of Denmark's country. You asked further, what think you if we should plunder some nook of his land, and thereafter go where we please; for we think he will be the only man that will be most against us. I answered, I am content; for he rests in him more than you all. I asked if my lord was to raise any men in England. You said, one regiment. I asked you if they would be true to us? You said that there were English that my lord was as much assured of as of any Scots. I asked, where we should make these meet. You said at Harwich or Yarmouth. I asked if they were fortified. You said, that no parts of all those coasts in England or Scotland could hold us from landing. I told you that I feared Mr. *Meldrum* was an evil secretary. You asked me wherein. I said, that *Meldrum* had told me many things, and that I thought he had told it to others. You said Mr. *Meldrum* knew nothing thereof when you came from England, tho' he might well suspect, and that he spake once to you to that time, as if all were ours, and that you had great patience to hold your hands off him although he was your cousin. I told you, that I was not a souldier of fortune; but had bread at home, and might live without hazarding my self in the fortunes of war; yet notwithstanding that I would hazard my life and fortune with the marquess, only that I would know the business. You answered, you would tell me no more of your master's secrets; but that you would write a letter with me to the marquess, and when I came there, the marquess would infuse in me that which you would not; withal you desired me not to tell the marquess what had passed betwixt you and me, whereby the marquess should have all the thanks to himself; adding that he was very close, and that he would discover himself to them that he knew would hazard with him. That my brother-in-law *Seaforth* knew all, and that the marquess trusted him much. I asked you what was done in my business of *Orkney*. You told me, nothing till my coming, and said, it might be I should have it better cheap than to pay the duty of it; and you told me England had made a peace with Spain, very prejudicial to Holland; and that Spain and France were both striving who should first drink up England, but you hoped we should prevent them both. Besides, you told me the lack of powder was the greatest let. As for arms we might get help thereof in every house, and that we had reasonable provision thereof already; and that my lord had written to you that he had 90 pieces of cannon great and small already provided. I desired you to go in person and speak to the *Swedish* ambassador for the powder, and to advertise me in the Brill of his answer, that so I might assure the marquess what he might expect; and you did send a letter by one of your own men to the Brill, to shew me that you were with the ambassador, and hoped to have that which we spake of. You asked my advice whether it was best to cross the seas once, or to go on bravely. I answered, delays were not good, which you did condescend unto, or you used words and speeches to that effect.

But if thou the said *David Ramsay* shall deny the premises, or say thou hadst not the same discourse, or to the same effect with me, at the foresaid times and places; I the foresaid *Donald lord Rea* say and affirm, that thou *David Ramsay* art a false traitor, and lyest falsely. And in case the premises cannot otherwise be found out by the sentence of this court, proffer my self ready, by the help of God, to prove and justify

justify this my accusation and appeal, by my body upon thy body, according to the laws and customs of weapons in a duel, to be performed in the presence of our lord the king, &c.

Which challenge being publicly recited, the said Donald lord Rea, the party challenging, threw his glove in the court, of a red or brown colour, for a pawn or pledge, in presence of the aforesaid lord constable, and Thomas lord marshal, in confirmation of all contained in the bill and challenge.

Then the said David Ramsey answered, in his own person, and said, 'that the said bill and appeal was and is false, and that the said Donald lord Rea, the appellant or challenger, did lie falsely, and that he was ready to justify and prove this in duel, according to the laws and customs of arms, and of this court, by his body upon the body of the said Donald lord Rea, as it should seem good to the court.'

And thereupon in confirmation and justification of the premises, he threw his glove in the court, of a white colour, for his pawn, or pledge, in presence of the lord constable, and earl marshal aforesaid; which gloves respectively Richard St. George, otherwise Clarenceux, king of arms, took up and delivered into the hands of the said lord constable with due reverence; and the said lord constable, together with the earl marshal, committed them to the custody of the aforesaid register of the court. Then the said lord marshal arrested, as well the said lord Rea the challenger, as the aforesaid David Ramsey esq; the defendant. And the said Donald lord Rea produced sir Robert Gordon, sir Pierce Crosby, sir Walter Crosby, and sir William Forbes knights and baronets, and William Innis esq; for his sureties, who obliged themselves all, and every of them, & divisim & conjunctim, to our lord the king, for the said lord Rea, body for body, that the said lord Rea should duly prosecute this aforesaid challenge to the final and last determination of the same; and that in the mean time the said lord Rea should keep the peace of our lord the king, against all and every of his lieges, and especially against the aforesaid David Ramsey esquire.

And the said David Ramsey produced for his sureties, the right honourable James earl of Abercorne, and Robert earl of Roxborough. Then the earl marshal aforesaid released Donald lord Rea the challenger, and the aforesaid David Ramsey defendant, from the aforesaid arrest, and at their request respectively delivered their bonds of suretieships to be cancelled.

After this there was read in the court, the lord Rea's petition to the king, for divers noblemen and others to be of his counsel in this cause; whose names he presented in a schedule annexed, as they are here recorded.

To the king's most excellent majesty,

The humble petition of Donald lord Rea.

Humbly beseeching your royal majesty in this cause of appeal against David Ramsey in the court of Chivalry, to grant unto the said petitioner, that he may have the parties, whose names are in the schedule hereunto annexed, to be of his counsel in the said court. And he shall daily pray for your majesty's long life and happy reign over us.

George earl of Lyncey, lord Gordon.

Miles vicount Mayo.

Thosbald baron of Brillis.

Maurice Roch, son and heir of the vicount Fennoy.

Donnough Mac Churty, son and heir of the vicount Muskery.

Sir Robert Gordon.

Sir Pierce Crosby.

Sir Walter Crosby.

Sir William Forbes.

Donnough O Conno Sligo.

James Hay esq; of his majesty's body.

William Innis esquire.

Dr. River. Dr. Duck.

Mr. Selden, } of the Inner Temple.

Mr. Littleton,

Upon which his majesty issued out the following order.

It is his majesty's pleasure, that only these should serve, both for his friends to advise him, and his counsel to plead for him.

Ramsley's defence.

IN the name of God, Amen. In the presence of you most illustrious and right honourable Robert earl of Lindsey, constable of England, and Thomas earl of Arundel and Surrey, marshal of England, or your deputies in your court marshal; I David Ramsey esq; defendant, say and affirm, that all and every the things contained in the said pretended appeal and accusation, were and are false, and suggested and proposed against me maliciously, and against truth, excepting what follows at the time and place under-written, I had the under-written discourse with thee, or to the same effect, and no other, viz.

I David Ramsey being with thee Donald lord Rea, in the month of May or June, as it is in the said bill mentioned, and in the ship there also mentioned, being in or near the port there mentioned, thou desiredst that I would tell thee, if the marquess of Hamilton would come over; and I answered he would. And you asking me of what religion the lord marquess was, I said, a good protestant, and before it be long, he would let the world see his design was for the defence of his religion, and the glory of God. And then asking me whether he would come over with an army, I said, yes, with an army of brave men, and all warlike provision, that he cared not with whom he encountered. Which passages, upon often and better recollecting of my memory and thoughts than heretofore, I do now remember. And you the said Donald lord Rea, having then under your command two regiments of souldiers in service

of the king of Sweden, and then and there of thine own accord saying to me, thou wouldst get leave of the said king to join your said two regiments with the said lord marquess his forces, and serve the said king in the wars under the lord marquess, I kindly accepted that motion of yours, and desired to confirm it in you; and I told you, that Alexander Hamilton and sir James Hamilton were to go for England; and you told me you had a promise of the reversion of Orkney from the king your master, if the marquess would mediate with your master for it; and I and Alexander Hamilton did desire you to write a general letter to the marquess, with trust to the bearer Alexander Hamilton concerning Orkney; and assured you of the said marquess his friendship, if you would continue constant in your resolution, in joining your regiments with the lord marquess, when he should come over, and you gave a letter accordingly. Afterwards in March last, I being then at the Hague in imploiment for providing furniture for the said marquess his companies, which were to go over into the king of Sweden's service, came to you from the Hague to Amsterdam, being earnestly invited thereunto by letters from you; where I staid with you eight days, and delivered to you a letter from the marquess only of complement and thanks for your offer, to join your regiment under the marquess his command. And I told you all went right with the marquess, and that I heard he had gotten from his majesty 10000*l.* in England, and the wine customs in Scotland for sixteen years, which he would sell; and all things for his coming over with his forces went on without any demur or obstacle; and the only stay was, for want of arms and ammunition, especially powder, and desired you to put in hard for that with the Swedish ambassador, which you did after the premises. And in March or April last, in Delf in the Low-Countries, you told me, you had a letter from the king of Sweden to the king of Britain, to desire some ships for the marquess. And you said further, that the king of Sweden said, he had no ships to spare of his own, but he would write to our king for some for him; and that he the said king of Sweden would allow 40000 *rix-dollars* for the entertainment of the said ships to be always in readiness upon the motions of his army. You also asked me, if my lord marquess was to raise any men in England. I answered, I heard he was to raise three regiments in England, and three in Scotland. You asked me where these forces should meet. I answered, on the sea. You asked where they should land. I answered, I was doubtful where, because the rendezvous was to be appointed by the king of Sweden. You said further, that you was not a souldier of fortune, that you had bread at home, and might live without hazarding your self in the fortunes of war; yet that you would hazard your life and fortune with the marquess. I answered, I knew no more of the marquess his designs, than I had then told you, but that I would write to the marquess to commend to him your forward affection to his service, or to that purpose. I told you, that since my being in Holland, I did perceive the Hollanders did conceive, that England had made a peace with Spain very prejudicial to Holland; and that divers of them had said so in my hearing: which passages concerning the said peace, upon often and better recollection of my memory and thoughts than heretofore, I do now remember. And I also told you, that the lack of powder was the greatest stay of the marquess his coming over; and you desired me to speak my self to the Swedish ambassador for the powder, and to advertise you of his answer, that you might assure the said lord marquess what he might expect; and I did send one of my men to the Brill, called John Thompson, to shew you I was with the ambassador, and hope to have what we spoke of.

But whereas thou the said Donald lord Rea in thy said pretended accusation or appeal dost affirm, that I said other words to thee, than such as are here set down in this my defence: I the aforesaid David Ramsey say and affirm, that thou liest falsely, and art a false calumniator, and oughtest to be punished with the punishment of a false traitor; and I offer my self ready to prove and justify, by the help of God, this my defence and exception, by my body upon thy body, according to the law and custom of arms in a duel, to be performed in the presence of our lord the king. And I humbly and instantly desire, that a day and place may be assigned for the said duel, &c.

Then was read in court the petition of David Ramsey to the king, beseeching his majesty to assign him the person, whose name was written in the schedule annexed, to be of counsel with him in this cause. The name written in the schedule was Mr. Dr. Eden. The witnesses in this cause were commanded to make their personal appearance in the court, and were there examined; and divers letters written, as well from marquess Hamilton as from Ramsey to the lord Rea, were then produced.

Mr. Ramsey had bin released from imprisonment in the Tower upon bail, and his promise to appear before the earl marshal of England, or such other persons as his majesty should appoint, at such time and place as should be assigned unto him, upon three days warning; in the mean time to keep the peace, and to confine himself to Richmond, having the liberty of three miles walk, with this acknowledgment, that in case of absenting himself from such appearance, or breaking the peace, he will be accounted guilty of the crime, for which he stood committed. And for the performance of this engagement, the earls of Abercorne and Roxborough entered into a bond of four thousand pounds to the king.

A while after Ramsey entered in the court a protestation of the tenor following.

Whereas in obedience to his majesty's commands, and in conformity to this honourable court, I have heretofore, contrary to such intentions as seemed to me most reasonable, procured some personages to stand engaged for my personal appearance in this court, concerning this pretended cause; and have, in obedience and conformity as aforesaid, used the counsel of Dr. Eden, assigned unto me for that purpose by his majesty, as defendant in the said cause: and

whereas

whereas at my first appearance, upon sight of my lord Rea's bill, I accepted of the trial by combat, and ever since avoided and waved all courses usually proposed by defendants to avoid the combat, which at this present I am ready to entertain; and whereas since from the premises, and the lord Rea's pretences of proving new matters, the final decree in this cause, to my great prejudice in my other occasions, hath bin from time to time put off, and nothing as I conceive, under favour of this honourable court, proved against me, either to convince me of any matter objected against me, or to urge me by the law of arms to submit my self to trial by combat, if I had a desire to decline it: I do here again once more, and that most instantly, desire a certain day and place to be assigned and decreed for the combat between the said lord Rea and me, for the trial of the matter in issue between us in this honourable court; and I do with all humbleness desire of this honourable court, that after all these delays used on the lord Rea's behalf, I may now betake my self to my said first intentions; and therefore I do protest, that so much as in me lieth, I do now disingage, and do desire this honourable court for ever after this time, to hold for disengaged those honourable personages that are bound for my personal appearance; and I do humbly desire to know what his majesty's further pleasure is concerning me, since I came hither upon his majesty's command by letters, and am here ready to satisfy my loyalty as his faithful servant, with the hazard of my life.

And so instantly desiring and urging to be released of his obligation, and that his sureties might be likewise released, he was remanded to the Tower of London, and his sureties were released, and the bonds were rendered to them.

At another sitting, when Dr. Dusk moved divers things in behalf of the lord Rea, declaring, that with due reverence he submitted to the court in all things; the earl marshal made answer, that the lord Rea had governed himself in the whole process of the cause with much prudence and moderation, and wished that Ramsey had used the like moderation in his defence. And he further said, that now it seems necessary to lay open the series of the whole business: and so continuing his speech, he shewed that our sovereign lord the king, so soon as he had knowledge of the crime objected, did use all diligence to find out the truth, and called the parties before him; and the lord Rea constantly affirmed the truth of these things, and offered to justify the same with the hazard of his blood and life; and Mr. Ramsey on the other part with the like constancy denied the accusation, and said, he would prove it false against the lord Rea by duel, if it seemed good unto his majesty; and that the king observing the confidence of the parties, and the defect of other proofs, and the parties free choice of duel, consulted about the way of a public duel by the authority of this court, and took care to be informed of the proceedings and customs thereof. That it was certain, that this court was the only publick judicature, to which the cognizance of treasons committed beyond sea appertained before the time of Henry the 8th; and that the statute of 26th and 35th years of that king, concerning another manner of proceeding therein, was not derogatory to the authority of this court, but only superadded another way of trial. That all private duels were accounted and are unlawful; but public duels, decreed by the authority of this court, were always granted to be lawful in cases of treason, when for the safety of the king and state the truth would not otherwise appear. That his majesty therefore consented to the requests of these parties, that they should fight a duel for the discovery of the truth in this behalf; and therefore he constituted and confirmed this court under the great seal of England. That the lord constable, and he the earl marshal, according to the king's letters patents, together with those noble persons that were of counsel with the court, had heard with patience whatsoever was alledged on either side; and that there were three ways of determining things of this nature in this court used by our ancestors.

First, to absolve the accused; which in this case, the nature, quality, and circumstances of the fact and crime objected being considered, cannot be.

Secondly, to condemn the accused, when the truth of the crime objected evidently appeareth by witnesses, or any other way; which in this case hath not been, nor seemeth possible to be, when out of the accusation it self, it appeareth, that the words were spoken secretly, and not before witnesses.

Thirdly, by way of publick duel, to the decreeing whereof the lord constable and himself, with the assent of those honourable persons of counsel with the court, did intend to proceed.

Then the lord constable together with the earl marshal demanded of the parties, whether they had any thing more to speak or propound in this cause. They severally answered they had nothing more. The forenamed lords asked the lord Rea, whether he would finally acquiesce in his forementioned bill of appeal. Whereunto he answered he would therein acquiesce. Then they asked Ramsey, whether he would acquiesce in his answer to the bill of appeal. Whereunto he also answered that he would therein acquiesce. After this, the register read in court the lord Rea's bill of appeal, and Ramsey's defence in the presence of the parties. Presently the lord Rea sealed his bill with his seal at arms, and subscribed his name with his own hand. After the same manner Mr. Ramsey sealed and subscribed his answer.

Then the lord constable taking the appeal in his hands, and folding it up, put it into the glove, which the lord Rea had cast forth in the court for a pawn in this behalf; and held the bill and glove in his right hand, and in his left hand the answer and glove or pawn of David Ramsey; and then joyning the bill and answer, and the gloves, and folding them together, he, with the earl marshal, adjudged a duel between the parties under this form of words.

In the name of God the Father the Son and the Holy-Ghost, the Holy and most Blessed Trinity, who is one, and the only God and Judge of battels;
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we, as his viceregents under the most excellent prince in Christ our lord and king, by whom we are deputed to this, do admit you the aforesaid Donald lord Rea, the party challenging, and you the aforesaid David Ramsey, the defendant, to a duel, upon every accusation contained in this bill and the answer to the same; and we assign unto you the twelfth day of the month of April next following, between sun and sun, in the fields called Tuttle-Fields, in or near Westminster, in the presence of our lord the king, to do and perform your parts to your utmost power respectively.

And we will and enjoyn you the aforesaid lord Rea the challenger, to be in the aforesaid field, and within the list there, between seven and nine of the clock in the forenoon of the aforesaid day. And we enjoyn you the aforesaid David Ramsey the defendant, to be in the fields in the aforesaid list between nine and eleven of the clock in the forenoon of the said day, upon peril attending you respectively in that behalf.

Which decree and final sentence pronounced, the lord Rea craving pardon of the court, spake to this effect. First, he gave thanks to the lord constable, the earl marshal, and the rest of the lords, that they had with so much patience and justice heard and examined this cause, and for the justice therein exercised, especially for the sentence already given. Then he protested before Almighty God and that court, that he had revealed nothing against David Ramsey, or any other, for malice, or hatred, or hope of reward, either gain, or honour, but only out of his faithfulness to our lord the king, and for the safety of his flourishing kingdoms, knowing that nothing is more pernicious to kingdoms and commonwealths than intestine wars. He professed that if he himself had not revealed the premises, but some other acquainted with the treason had first discovered it, he without all doubt had deserved the death of a traitor. And whereas it might be said, that he by revealing it had hazarded his own life: to this he answered, that he was unworthy of all honour, yea of life it self, that was not ready to lay down, much more to hazard his own life for the safety of king and kingdom. And whereas he might seem in the process of this cause to have declined a duel; he desired to be understood that whatsoever was done in that behalf, he did in hope and expectation, that the treason, which was communicated to many, might be some way brought to light; for he did neither distrust his own cause, nor fear the person of his adversary, nor any other in so just a cause, only in this he grieved, that an adversary, equal to him in birth, degree, and nobility, was not offered. And whereas many wondered that he would hazard his life for revealing words, whereof he was doubtful, whether they would amount to treason or not; he said, he knew much more concerning the treason, than what was contained in this bill, which, by the interposing of authority, was for just causes yet to be suppressed.

As for the duel now decreed, he professed, that he embraced the sentence with all cheerfulness, and desired no further delay of the combat, than that in the mean time he might provide himself with such necessities for this duel as became his stock and kindred, and the combatant and champion of so great a king. That he had no private hatred to the person of David Ramsey, but was now to encounter him, being by the court declared his publick enemy. And so having prayed to God for his majesty's safety, and happy government, and imploring the favour of the court, he made an end of speaking.

After this the court assigned to both parties a day, whereon to make such propositions as they would think fit.

Then the lord Rea desired, that the crimes and words, by him objected in his bill against David Ramsey, might be declared treasonable, and that Ramsey were guilty of treason, if he uttered those words: which the court with an unanimous consent did declare so, and adjudge.

Ramsey moved, that a shorter time, and some day within the 12th of April, might be assigned for the duel, saying that he would soon compel the lord Rea to confess the falsehood of the crime objected, if he would meet him in place convenient.

The lord marshal answered, that the day was determined; and further intimated to both parties that they were to be attached and kept in safe custody, if they gave not sufficient caution for their appearing at the day and place appointed, and in the mean while for keeping the peace. For the performance whereof on his part the lord Rea produced sureties, namely sir Pierce Crosby, sir William Forbes, sir Walter Crosby, knights and baronets, and William Jones, esq; who bound themselves to the king body for body.

Then Mr. Ramsey being asked, whether he would bring forth sureties, answered, that he was ready in the word and honour of a gentleman, to oblige himself to whatsoever in that regard should be by the court enjoined; but as for sureties that he had none, or at least desired none; that it was troublesome for him to engage noble persons, who had in other respects interposed in this behalf. Whereupon the lord Rea's advocate desired, that Ramsey be committed to the Tower till the day appointed for the combat.

Then Robert earl of Roxborough publicly offered, and said that himself and James earl of Abercorne were ready to put in caution for Ramsey, if the court would admit them; and Walter earl of Balclough made the same offer; and the court admitted them, (although the lord Rea's advocate alledged many things to the contrary) and they became bound body for body. Whereupon Ramsey was released from his imprisonment in the Tower.

The lord constable and earl marshal admonished both parties to keep within the bounds assigned them, to wit, that the lord Rea should not go westward beyond Charing-Cross, nor Mr. Ramsey beyond Whitehall eastward. These bounds they might not pass without the special licence of the court, or some just and reasonable cause.

The weapons, which the court assigned to the combatants, were a spear, a long sword, a short sword, and a dagger; each of them with a point.

Then the lord Rea presented these protestations to the court.

First, he did humbly desire of the right honourable judges the lord constable,

constable and earl marshal, that his arms and weapons might be assigned him for to aid himself therewith against his adversary in the day and place to him assigned, and also in any other day and place, if any should be assigned him; and that he might have no weapon of advantage, and that he might be received into the lifts or field with those arms as shall be assigned him, and armed in what sort he should please; and that he might have with him all other things needful and accustomed by right to aid himself at need against his adversary, although they be not expressly written; and desired that his adversary should have no other weapon, nor of other size than those, that he the said lord Rea should have; and if the said adversary should bring into the lift any other weapons, or of other size than the court should assign him, that such weapon should be taken from him, and that he be allowed no other.

It seemed reasonable to the court, that he should be received into the lifts armed as is fit: and as for the weapons, was to have a *spear*, a long *sword*, a short *sword* and a *dagger*, each with a point, as above said, and for the rest the court would do reason, according to the custom and law of arms.

Item, the said challenger did pray, that his counsel might be received into the lifts or field with him, for to counsel him what should be needful, and that he might have a chirurgeon with his ointments and instruments to serve and aid him when need required; and he did pray, that his counsel might remain with him, until the words *lesser les armes* were cried.

The court willeth, that he shall have sufficient counsel, a chirurgeon with his ointments and instruments within the said lifts, as appertaineth, until the words *lesser les armes* be pronounced.

Item, he did pray, that he might have, within the said lifts or fields, a seat or pavilion, or other coverture to rest himself; that he might have bread, wine, or other drink, iron-nails, hammer, file, scissars, bodkin, needle and thread, armorer and tailor with their instruments, and other necessities to aid and serve him in and about his armour, weapons, apparel and furniture, as need required.

The court willed, that he have a seat and such coverture as he shall please, without fixing any thing in the ground, bread, wine, and other necessities, in such cases requisite, till the words *lesser les armes* were pronounced.

Item, he did pray, that he might have liberty to make trial of his arms and weapons within the field, to put them off, and to put them on, and change them at his pleasure; to nail, fasten, or loose his arms and apparel, and other things needful; to eat and drink, and to do all other his necessities.

The court granted, until the words *lesser les armes* were pronounced.

Item, he did pray, that after he did once come into the field and lifts, that his adversary should not be permitted to make him stay and attend too long, under pain of being convict.

To this the court returned answer, *the court will do you reason.*

Item, he did pray, that if it should happen, either by the delay of his adversary, or any other impediment, that he should not be able to prove his intent upon his adversary in the day assigned him, between sun and sun, that then he might have further time and day allowed and assigned him for the proof thereof on his said adversary.

To this the court answered, *the court in this case will do as anciently hath been used according to the custom and law at arms.*

Item, he did pray, that the field and lifts might be well and safely guarded for him until the end of the battel, and as well in the night as in the day, until that with the aid of God he should make good, and prove his intent upon his adversary.

It was answered, *the court will do herein as is right.*

Item, he did humbly pray, that if God should so dispose, as that he died in the prosecution of this his rightful appeal in this behalf, that then his heirs, without any impeachment or hinderance, might take his body and give it Christian burial, in such place as he shall appoint by his last will and testament.

It was answered, *this must be at the king's pleasure.*

Item, he did pray, that notwithstanding that the custom of arms will, that he should bear into the field certain things necessary for him, that these, or some of these things, may be brought by others in case of him, and that they might be saved and carried back for him, if in case God should please to give him the victory, as he may of his special goodness and mercy.

Hereupon this order was made by the court;

The court willeth, that you do herein according to the custom of arms used in like cases before this time.

Item, he did desire, that the same day when with God's help he did intend to prove his intent upon his adversary, he might have all other things necessary for him, and accustomed by right and law of arms, although they were not expressed in these his protestations.

To this it was answered, *the court herein will do that which shall seem reasonable unto them.*

Item, he did pray, that these his protestations, nor the copy of them, might be delivered nor shewed to his adversary, nor to any of his counsel, or other person, whereby his said adversary might have knowledge thereof: further praying, and desiring, that these his protestations and demands might be graciously granted unto him, by those honourable lords, as the right and law of arms did require.

It was answered, *the court would herein do that which should be reason.*

Item, he did pray, that it might be lawful for him to go or ride into *Tuttle-Fields*, in or near *Westminster*, at his pleasure, and so often as he should think fit, to view the ground which should be assigned him for the proving of his intent, and for such other ends as should be most for his advantage for the proving of his intent upon his adversary.

To this the court answered, *it seemeth reasonable unto the court, that at convenient times, which should be signified and expressed under the hands of the lord constable and earl marshal, what should be lawful for him to do as was desired.*

Item, he did humbly pray, that since by the law and custom of arms, and of the honourable court, the defendant is never to be allowed counsel, nor to have any assistants, nor to have any petitions of favour granted, except in due time he shall have desired, or shall have protested that he would desire them; and that in this case his adversary publicly hath protested against the having of counsel, and all other aids and assistants in this court, as by the acts of the court appeareth; he humbly prayeth, that he might not have any counsel, nor aids, nor assistants assigned unto him in this behalf; and that no petitions or protestations (if he shall make any) might be granted unto him; and in this he humbly desired the justice of that honourable court.

Answer was made, *the court would do herein upon consideration, as to the custom and law of arms appertained.*

The dimensions of the weapons were as followeth.

A long sword, four foot and a half in length, hilt and all; in breadth two inches.

Short sword, a yard and four inches in length, hilt and all; in breadth two inches.

Pike, fifteen foot in length, head and all.

Dagger, nineteen inches in length, hilt and all; in breadth an inch.

The weapons were not to exceed this proportion; but the parties might abate of this length and breadth if they thought fit.

These protestations and petitions were accepted and registered.

Afterwards Mr. Ramsey presented a petition to the lord high constable, and to the earl marshal.

Ramsey's petition.

To the right honourable the lord high constable and the lord marshal of England;

The humble petition of Mr. David Ramsey, gent. of his majesty's privy-chamber in ordinary.

Shewing,

THAT in regard there can be no president shewed forth by authentic record, whereby the choice of arms was ever heretofore permitted or granted to the challenger, or refused to the defender, suitable to the custom and law of all Christian nations; as likewise in regard the challenger himself, as I suppose, being ashamed of his protestations and demand for defensive armour, has in good company denied the same, and ascribed it to your lordships imposing; he therefore according to the said law of nations, and custom of the kingdom, doth humbly intreat, that there be no other arms allowed for the trial, than such as he hath bin already suitor for, (*viz.*) rapier and dagger, as being in the number of such as your lordships were pleased to nominate, which are the most common in all gentlemen's opinions, and that are carried by all and every man that is acquainted with the management of them.

Lastly, intreating, that if there chanced to be found any want or mistake in the formality of this, that your lordships will be pleased to pass over the same, and attribute it to the absence of the lawyer allowed by your lordships, having now no other counsel than the justice and equity of his demand. And as in duty bound, he shall never be wanting, either in action or speech, to shew his gratitude for these your lordships so just and noble favours.

To the foregoing petition, this following answer was returned *decimo Aprilis 1632.*

The first part concerning my lord Rea, the lords having called for William Balfour, (the witness vouched by Mr. Ramsey) and heard him, but could not prove what was alledged.

The second part, concerning the election of arms, the lords thought it was not fit to be granted, the custom of this court being otherwise, and other arms being already assigned by the court.

On the 10th of April Rea and Ramsey appeared again before the court, sitting in the Council Chamber at Whitehall; at which time the lord high constable and the earl marshal signified to the parties, that it was the king's pleasure, for certain just and urgent causes, to prorogue the day of combat, from the 18th of April, to the 17th of May; and they prorogued the same accordingly; and required Rea and Ramsey to appear in Tuttle-Fields, upon the day last assigned, at the hours appointed in the former day: for the performance whereof, both the challenger and the defender produced their several sureties, and the cautions and sureties for the former day were by the court remitted.

The lord Rea desired to know the pleasure of the court, whether he might use defensive arms; and in case he might, whether according to his own discretion, or as the court shall regulate.

The judges of the court answered, that the offensive weapons and their dimensions were assigned by the court already; but both parties might use defensive weapons at their own discretion.

May the 12th the court reassembled, and the parties were called, and answered to their names.

Then the constable, together with the marshal, declared, that upon hearing and examination of this cause, they had not found David Ramsey guilty of treason, nor was the treason intimated made appear by the lord Rea, though he had so long time attempted it; yet they found that he had seditiously committed many contempts against his majesty, the reformation

mation whereof his majesty reserved to himself; and therefore the court decreed, that they (the said lord *Rea* and *David Ramsey*) should both be committed to the Tower of London, till by sureties to be approved by his majesty, they gave in sufficient caution, that neither in their own person, nor by any in their families, nor by their procurement or assent, they would attempt any thing one against the other, and that so long, till it seemed good to his majesty to set them at liberty; and so they were both arrested by order of the lord constable and marshal, and by sergeants at arms delivered over to sir *William Balfour*, lieutenant of the Tower.

Then a letter was brought from his majesty by *Richard St. George*, king of arms, to the lord constable and marshal, by which his majesty revoked his letters patents, given to the said lords for the trial of this cause, not willing to have it decided by duel. And so there was nothing more done in it.

On the 8th of May this year, [1632] a period was put to the great trial in the court of honour before the lord high constable, and lord marshal, between *Rea* and *Ramsay*, concerning the forementioned accusation of high treason against marquis *Hamilton*, which begun to have a hearing in November the last year, and was now decreed by that court in this year to be determined by combat: which in regard it is a trial remarkable after the proceeding of the civil law, we have given the reader an account thereof at large. However, take his majesty's thoughts of it, as it is expressed in this letter to the marquis.

James,
Since you went I have not written to you of *Mackay's* business, because I neither desire to prophesie nor write half news; but now seeing (by the grace of God) what shall be the end of it, I have thought fit to be the first advertiser of it to you. I doubt not but you have heard, that (after long seeking of proofs for clearing the business as much as could be, and formalities which could not be eschewed) the combat was awarded, day set, weapons appointed: but having seen and

considered all that can be said on either side, as likewise the carriage of both the men, upon mature deliberation I have resolved not to suffer them to fight. Because, first, for *Mackay*, he hath failed so much in his circumstantial probations, especially concerning *Muschamp*, upon whom he built as a chief witness, that no body now is any way satisfied with his accusations. Then for *David Ramsey*, though we cannot condemn him for that that is not, yet he hath so much, and so often offended by his violent tongue, that we can no ways think him innocent, though not that way guilty whereof he is accused; wherefore I have commanded the court shall be dismissed, and combat discharged, with a declaration to this purpose, that though upon want of good proof the combat was necessarily awarded, yet upon the whole matter I am fully satisfied that there was no such treason as *Mackay* had fancied. And for *David Ramsey*, though we must clear him of that treason in particular, yet not so far in the general, but that he might give occasion enough by his tongue of great accusation, if it had been rightly placed, as by his foolish presumptuous carriage did appear.

This is the substance, and so short, that it is rather a direction how to believe others, than a narration it self; one of my chief ends being that you may so know *David Ramsey*, that you may not have to do with such a pest as he is, suspecting he may seek to insinuate himself to you upon this occasion. Wherefore I must desire you, as you love me, to have nothing to do with him.

To conclude now; I dare say that you shall have no dishonour in this business; and for my self, I am not ashamed that herein I have shewed my self to be

London, May 8,
1632.

Your faithful friend,
and loving cousin,

CHARLES R.

XXVI. *Proceedings in the Star-Chamber against Sir DAVID FOWLIS, Sir THOMAS LAYTON, and HENRY FOWLIS, Esquire, on a Charge of opposing the King's Service, and traducing his Officers of State.* Hilary, 9 Char. I. 1633.

[The following account of this case is extracted from Rushworth's Historical Collections, vol. 2. page 215. In the Appendix at the end of vol. 3. page 65. of the same work, there is an abridged account of the same case. The prosecution was apparently promoted by lord Wentworth, afterwards the famous earl of Strafford. It produced disagreeable consequences to the earl; for on the trial of his impeachment for treason, sir David Fowlis, and sir Thomas Layton, two of the defendants in this case, were material witnesses against his lordship on the second article of the impeachment; both swearing to having heard him use those emphatically threatening words to some justices of the peace, 'that the king's little finger should be heavier than the loins of the law.' See Rushworth, vol. 8. pages 149, 154.]

In the month of February in Hilary-Term, upon an information in the Star-Chamber against sir David Fowlis, sir Thomas Layton, and Henry Fowlis, esq; defendants, the cause came to a hearing.

The information being opened to the court was to this effect:

THAT whereas several commissions had issued lately out of his majesties court of Exchequer in the 6th, 7th, and 8th. year of his majesties reign, directed to the lord viscount *Wentworth*, and to divers other lords, knights, and gentlemen of the best and principal rank and quality in those northern parts, who were thereby authorized for the more ease of the country, to treat, commune, and compound with all and singular his highness's subjects of the city and county of *York*, and other northern counties therein particularly expressed, as would make fine with his majesty for their contempts in not attending his majesties coronation, to have taken the order of knighthood, as they ought to have done; and the said lord viscount *Wentworth* was by express letters from his majesty in that behalf specially appointed to be collector: and albeit the said sir *David Fowlis* had received many gracious favours both in honour and profit, as well from king *James*, as his now majesty, which might justly have incited and stirred him up to all dutiful and grateful thankfulness for the same; nevertheless the said sir *David Fowlis* most undutifully, and ingrately, did not regard the same, but harbored some secret discontentment, and ill affection in his heart; for whereas the said lord viscount *Wentworth*, and other his majesties commissioners, carefully and dutifully intended the due execution of his highness's said commissions, and had by virtue thereof summoned, and given notice to *Ralph Eure*, *James Penniman*, esquires, and sundry others dwelling and inhabiting near unto the said sir *David Fowlis*, to attend the said commissioners at the said city of *York*, for their compounding for their said fines of knighthood; the said sir *David Fowlis* most undutifully endeavoured and practised what he possibly could to oppose his majesties service therein, and to dissuade and divert persons from compounding with the said commissioners, and many times publicly declared his dislike and disaffection of, and to the said service, which was generally observed and noted throughout the country where he dwelt; which was by him so spoken of intent and purpose to cause men to forbear and refrain compounding, or resorting to the said commissioners, to make any composition for their aforesaid contempts; and thereby animated and incouraged sundry persons to stand out, and refuse to make any

composition at all, who otherwise would have compounded with the said commissioners for their said fines of contempt, in not attending at his majesties coronation to take the order of knighthood, as aforesaid. And in farther prosecution of his ill affection, and to shew his dislike of the said service, and the more fully to express and manifest himself, and his desire for the hindrance thereof, he the said sir *David Fowlis*, at a public meeting, at the house of the said sir *Thomas Layton*, in the beginning of the month of July 1632, did, in divers of his conferences with gentlemen concerning the compounding with the said lord viscount, and the other commissioners for their fines and contempts of knighthood, publicly affirm and say; 'that *Yorkshire* gentlemen had been in time past accounted and held stout spirited men, and would have stood for their rights and liberties, and were wont to be the worthiest of all other shires in the kingdom. And that in former times all other shires did depend, and would direct all their great actions by that country. And that other counties, for the most part, followed and imitated *Yorkshire*: but now in these days *Yorkshiremen* were become degenerate, more dastardly and more cowardly than the men of other counties, wanting their wonted courage and spirit, which they formerly used to have.' Which said words and speeches the said sir *David Fowlis* then used and uttered purposely to dissuade and discourage persons from compounding for the said contempts and fines for knighthood, as aforesaid. And the more to encourage those that stood out, and refused to compound, the said sir *David Fowlis*, at the same time and place, extolled and highly commended one *James Maleverer*, esq; for denying and refusing to compound with the said commissioners for his fines of knighthood, and said; 'that the said *James Maleverer* was the wisest and worthiest man in the country; and that he was a brave spirit, and a true *Yorkshireman*; and that none durst shew himself stoutly for the good of the country, but the said *Mr. Maleverer*, and was to be honoured therefore; and did very much commend him, both there, and at other places and times, for not compounding. And the said sir *David Fowlis* being then told, it might perhaps prove more chargeable to the said *Mr. Maleverer*, for his wilful standing-out in that manner; the said sir *David* replied, 'that the said *Mr. Maleverer* had put in his plea thereunto, and would easily procure his discharge, both of the fines and issues.' And in truth he had pleaded in his majesties Exchequer an insufficient plea, and after such time as he had paid 156*l.* for issues, at last he compounded for his contempt. And farther to discourage and hinder men from compounding, the said sir *David Fowlis* then also alledged, that in other counties and shires they had not

not advanced their *fin*es of *knighthood* so high, as was done by the *commis-*
sioners in *Yorkshire*, saying, that there were many in *Buckinghamshire* and
Oxfordshire, who did utterly refuse to compound: and thereupon shewed
forth a list or paper of the names of sundry persons of those two counties,
that so refused to compound. And the said *sir David Fowlis* taking
notice of *Mr. Ewre's*, and *Mr. Pennyman's* compounding with the
commissioners, blamed and reproved them for so doing, saying, that they had
by compounding done themselves some wrong, and that the country hereafter would
be much troubled with such impositions. And the said *sir David Fowlis* farther,
to beget and draw a general disobedience in the hearts of his highness's
people, and to cause them to deny and refuse to compound for their *knighthood-*
*fin*es with the said *commissioners*, and to draw a scandal upon the said
lord viscount *Wentworth*, and to bring him into disesteem in the hearts and
minds of the gentlemen of that country, publicly said and pretended,
that the people of *Yorkshire* did adore him the said lord viscount *Went-*
worth, and were so timorous and fearful to offend his lordship, that they
would undergo any charge, rather than displease him; and that his
lordship was much respected in *Yorkshire*, but at court he was no more
respected than an ordinary man; and that as soon as his back was
turned for *Ireland*, his place of *presidentship* of the council would be be-
stowed on another man. And the said *sir David Fowlis*, and the de-
fendant *Henry Fowlis* did, about the beginning of *July* 1632, and at other
times publicly, in the hearing of sundry knights and gentlemen, to the end
to hinder his majesties service, and to render the said lord viscount *Went-*
worth odious to the inhabitants of *Yorkshire*, and the places and countries
where he was employed as a commissioner, most falsely and untruly scanda-
lize and wrong the said lord viscount *Wentworth*, to have received much
money of the country for *knighthood-fin*es, by vertue of the aforesaid *com-*
mission; and that his lordship had not paid the same, either to his majesty,
or the *Exchequer*. The contrary whereof did plainly, clearly, and evi-
dently appear by the several *tallies* and *constats*, which were produced and
shewed in open court, testifying that the lord viscount *Wentworth* had, a
year before the speaking of those words by the said *sir David*, and his son,
paid unto his majesties receipts for *knighthood-fin*es the sum of 24500*l.*
besides other assignments by his lordship disbursed about the said service
amounting to about 700*l.* of his own money, and more than he had at that
time received for his majesty. And the said *sir David Fowlis* and *Henry Fowlis*
most falsely and maliciously, not only to the scandal of his majesty and his
justice, but chiefly to wrong and slander the said lord viscount *Wentworth*, re-
ported, gave out and affirmed in the presence of divers knights, gentlemen and
others, that when the said lord viscount *Wentworth* was gone into *Ireland*,
all such as had paid their *fin*es to his lordship, although they had his lord-
ship's acquittance for the same, yet they would and should be forced to pay
the same over again to his majesties use. And the defendant, *Thomas Layton*,
caused his officer and bailiff to levy about 39*l.* *issues* upon the goods of one
Mr. Wivel, who formerly compounded and paid his *fine* for *knighthood*, and
had his lordships acquittance for the same; and that complaint had been
made to the council at *York*, in the absence of the said lord president, that
the said *sir Thomas Layton's* officers or bailiffs had by his privy exacted
and taken 40*s.* worth of the said *Wivel's* tenants goods, by colour of the
said levy, for so levying of the said *issues*, whereby the said council conceiv-
ed, that the same would much cross and oppose his majesties said service,
and the exactation was meet to be punished: and therefore did award, and
send the king's letter to the said *sir Thomas Layton* (being then *high-sheriff*
for the county of *York*) for to appear, and answer an information exhibited
against him, and his servants, for such their supposed exactions in that be-
half, as was lawful for the said council to do; and caused the said *sir Thomas*
Layton to be served therewith, who immediately shewed it to the said *sir Da-*
vid Fowlis: then the said *sir David Fowlis* thereon took upon him in a
great presence and assembly of divers knights and gentlemen of the county
(himself being then one of his majesties sworn council in the said northern
parts, one of the deputy lieutenants there, and a justice of peace in the North-
Riding, where he then dwelt) to advise and dissuade *sir Thomas Layton*,
to yield obedience to his majesties letter, which this court held to be a great
contempt, and offence; for that he said, that he held it not fit, that the
said *sir Thomas Layton*, being *high-sheriff*, should appear, and answer the
said letter, before he had acquainted his majesty first therewith, and known
the king's pleasure. The said *sir David* saying farther, (in scorn and con-
tempt of the said court and council, whereof himself was a member, and by
his oath bound to maintain and uphold the rights and liberties thereof to
his uttermost) that the said court was a *paper-court*, and the said lord pre-
sident, and council, had done more than they could justify, by sending for
the said *high-sheriff*; and that, if he were in the sheriff's case, he would
not care a dog's turd for them. And the more to draw the council into
disesteem and disrespect in those parts, he the said *sir David* then also said,
that the said council had nothing to do with a justice of peace; speaking
withall comparatively, that the office of a justice was above the council at
York; the one (meaning a justice of peace) was by act of parliament, the
other (meaning the court at *York*) was made but by commission. And also
the said *sir David* being reproved by some gentlemen there present, who

much disliked his discourse, yet he answered, he cared not who heard it, nor
if it were proclaimed at the Cross.

To this information *sir David Fowlis* made this answer; that he hath
been so far from opposing the commission concerning *knighthood*, as that
he hath, according to his power, advanced the said service; and that he
did perswade *James Malverer*, and others to submit to the *commis-*
sioners, and compound for their *fin*es. That he did perswade *sir Thomas*
Layton to appear before the lord *Wentworth*, and the council, upon the
king's letter, and denieth the words charged upon him. He confesseth he
did say, that he knew not how his majesty would take it to have a *high-*
sheriff committed, and disgraced for executing his majesties writ: and
confesseth, that it appears by the information, that *Mr. Wivel* had made
his composition for *knighthood*, and that he receiv'd his acquittance; ne-
vertheless process was awarded out of the *Exchequer* for levying *issues*,
amounting to 30*l.* or thereabout: whereupon this defendant did say,
that if the lord *Wentworth* had paid in all the monies he had received, he
might have done well to have taken order, that those who had paid their
money to him, should be free from any trouble, and not be compelled to
make double payment.

Henry Fowlis pleaded not guilty.

Sir Thomas Layton for himself saith; that a letter was served upon
him from the lord president and council, he being then *high-sheriff*
of the county, doing matters in the execution of his office; and that before
he was in any contempt, he was within three days arrested by the *pursi-*
vant attending the court, and by him carried prisoner from his own house
to the said council, about thirty miles, and there remained in the custody
of the said messenger, till he had answered an information there preferred
against him, and interrogatories concerning the self-same matter now
charged upon him; and before he was discharged, paid the said *Wivel*
the money levied by vertue of the process, and also paid 40*s.* more,
which (as was pretended) *Appleby*, the bailiff, exacted from the said
Wivel.

During all which time of this defendants restraint, he was *high-sheriff*
of the county of *York*, of all which he desireth a consideration might be
had; albeit he might justly plead the dependance of the suit at *York*, yet
he doth wave the same; and doth deny, that if the said 40*s.* were exacted
by the said bailiff, over and above the 39*l.* levied upon *Mr. Wivel*, that
the same, or any part thereof came to this defendant.

And it plainly appeared to this honourable court, by good and sufficient
testimony then openly read; that all the particulars before-mentioned,
wherewith *sir David Fowlis* stood charged by the information, were fully
proved against him: whereupon the court, upon grave and deliberate con-
sideration of all the aforesaid premises, declared; that the said *sir David*
had many ways endeavoured and sought to oppose his majesties service, and
had withall greatly and highly thereby scandalized his majesty, who had done
him so many gracious favours, and affronted his service, and had unjustly tra-
duced his majesties commissioners, and great officers of state, and shewed exceeding
malice to the lord deputy: and the said *sir David* speaking these words charged
upon him, to deter his majesties subjects from making payment of their *fin*es to
his majesties receiver, for *knighthood* money: and that the court duly weighing
and considering the baineousness of the said defendant's offence therein, and de-
claring the same worthy of severe and extraordinary punishment, ordered:

That the said *sir David Fowlis*, being a principal offender, shall stand, and
be committed to the Fleet, there to remain during his majesties pleasure; and
that he shall pay a fine of 5000*l.* to his majesties use; and shall also publicly
acknowledge his great and several offences, both to his majesty, and the said lord
viscount *Wentworth*; not only in this court, but in the court of *York*, and
likewise at the open assizes in the same county, where this decree shall be pub-
licly read. And farther; that the said *sir David Fowlis* is a person altogether
unworthy of the places he holds, as one of the council of *York*, deputy-lieute-
nant, and justice of peace, who hath breathed out so much faction and disobe-
dience. And for that he sought and endeavoured to draw disesteem and scandal
upon that court, whereof he himself was a member, and upon the principal officer
and member of the said court, the lord *Wentworth*, a noble person of singular
worth and merit, and worthily employed in a matter of greatest trust and impor-
tance: the court hath therefore ordered and adjudged, that the said *sir David*
Fowlis shall, from henceforth, be b.l.d. and made incapable to have, or execute
any of the said places, and that he shall pay good damage to the said lord *Went-*
worth, relator in this court, whom this court highly commended for vindicating
his majesties honour, in such a service of so undoubted right, justly appertaining
to the crown, and which hath been heretofore taken by many kings, his majesties
predecessors, constantly and successively. Their lordships generally condemned the
said *sir David* therefore, and for the base and scandalous report, that he so pub-
lished against the said lord *Wentworth*, ordered and decreed, that the said *sir*
David should pay 3000*l.* to the said lord *Wentworth*.

And touching the defendant *Henry Fowlis*, the court likewise thought
him worthy of censure, and ordered and decreed, that he should stand com-
mitted to the Fleet, and pay 500*l.* fine to his majesties use.

And forasmuch as the council urged no proof against *sir Thomas Layton*,
they dismissed him from any farther attendance.

XXVII. *The Case of WILLIAM Earl of DEVONSHIRE, on an Information in the King's Bench in 1687, for assaulting Colonel CULPEPPER in the King's Palace.*

See in Tremain's History of the Crown 190. an indictment of Thomas Culpepper for assaulting the Earl of Devonshire.

[The following statement of this remarkable case and of the arguments against the proceedings of the King's Bench is from a volume of miscellaneous pieces by the Lord Delamer, who was acquitted of a charge of high treason in the reign of James the Second, and after the revolution was created earl of Warrington. See his trial in volume 4. of this collection, p. 210. The book, from which we extract the case, was published as the works of the earl of Warrington in 1694; and though the publication appears to have been posthumous, yet there is not the least reason to suspect the authenticity of the contents, as the book was dedicated to Lord Warrington's son and heir by Mr. De la Heuse the gentleman entrusted with his education. The case in question, from the stile of it, is evidently addressed to the house of lords; but whether it was by way of speech, or how otherwise, is not explained.

After the earl of Devonshire's case we give the proceedings of the house of lords upon it.

In the article of duke of Devonshire in Collins's Peerage there are some anecdotes relative to this case, which deserve to be remembered, though they are not noticed in the account we shall lay before the reader.]

There is a short report of this case when in B.R. in MS. Rep. penes me, fol. 876. It is also shortly reported in Comber. 49. The pleadings are in Tremain's 190. & there also see an indictment against Culpepper for assaulting the Earl of Devon.

ON Sunday the 24th of April, 1687, the said earl meeting with colonel Culpepper in the drawing room in White-hall, who had formerly affronted the said earl in the said king's palace, for which he had not received any satisfaction, he spake to the said colonel to go with him into the next room, who went with him accordingly; and when they were there, the said earl required of him to go down stairs, that he might have satisfaction for the affront done him, as aforesaid; which the colonel refusing to do, the said earl struck him with his stick, as is supposed. This being made known to the king, the said earl was required by the lord chief justice Wright, by warrant, to appear before him with sureties. Accordingly April 27, he did appear, and gave bail in 30000*l.* to appear the next day at the King's Bench, himself in 10000*l.* and his four sureties in 5000*l.* a piece, who were the duke of Somerset, lord Clifford the earl of Burlington's son, lord De-la-mere, and Tho. Wharton, esq; eldest son to lord Wharton. The earl appeared accordingly next morning, and then the court told him, that his appearance was recorded, and so he had leave to depart for that time. But upon the sixth of May he appear'd there again, and being then requir'd to plead to an information of misdemeanor for striking the said colonel in the king's palace, he insisted upon his privilege, that as he was a peer of England, he could not be tried for any misdemeanor during the privilege of parliament: and it being then within time of privilege, he refused to plead. The court took time to consider of it till Monday, which was the last day of the term, and the earl then appeared, and delivered in his former plea in parchment. The judgment given by the house of lords, in the case of the earl of Arundel, 3 Car. was urged on the behalf of the earl, viz. that no lord of parliament, the parliament then sitting, or within the usual times of privilege of parliament, is to be imprison'd or restrain'd without sentence or order of the house, unless it be for treason or felony, or for refusing to give security for the peace: and also, that the like privilege was, about two years before, allow'd in the case of my lord Lovelace. The court over-rul'd the earl's plea, and requir'd him to plead to the information the first day of the next term, and to be a plea as of this term; and so he had leave to depart, but his sureties were not called, for to see if they would continue as his bail. The next term he appeared, and pleaded guilty to the information, and so the last day of the term the court did award, that he should pay a fine of 30000*l.* be committed to the King's Bench till it be paid, and to find sureties for the peace for a year.

To all which proceeding and judgment three notorious errors may be assign'd.

I. The over-ruling of the earl's plea of privilege.

II. The excessiveness of the fine.

III. The commitment till it be paid.

1. The over-ruling the earl's plea of privilege is a thing of that vast consequence, that it requires a great deal of time to comprehend it aright, and is of so great an extent, that more may be said of it than any one man can say. The judgment seems to be very unnatural, because an inferior court has taken upon it to reverse a judgment given in a superior, of which no such precedent is to be found in regular times, scarcely in the most confused and disorderly.

2. Because it is in case of privilege, which is the most tender part of every court; for if the rights and privileges of any court are made light of, the court itself will soon come to nothing, because they are as it were the most essential part of it, if not the very essence of the court; for what signifies a court, if its orders cannot be executed? It is better that a court were not, than that its privileges should not be duly observ'd, for without that it becomes a snare and mischief to the people, rather than an advantage.

3. Because by this they have set the feet above the head; for as they have by this declared themselves to be superior to the lords, so it will naturally follow, that a quarter-sessions may reverse their orders, or suspend their privileges, and a more inferior court shall supersede what the quarter sessions do.

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sions does: and thus it must go on till the course of nature is inverted.

4. Because they may as well deny a lord, or over-rule any other privilege, as well as this, and so consequently, when the house of lords is not actually sitting, every peer must be beholden to the judges for every privilege that he enjoys.

5. If this judgment be according to law, then may the King's Bench try a peer for misdemeanor, at the very time when the house of lords is sitting; and consequently the house must want a member, if the King's Bench sees it good to have it so; and what a confusion would it make, and the consequence of it would be, is easily discern'd. The want of one member makes that house think itself to be lame: as was seen in the case of the earl of Arundel, 3 Car. How many petitions did the lords make, and how many messages passed to and fro, between the king and them, who would not proceed to any business till he was restored to his place in that house? For they told the king, that no lord of parliament, the parliament sitting, or within the usual times of privilege of parliament, is to be imprison'd or restrain'd without sentence or order of the house, unless it be for treason or felony, or for refusing to give security for the peace. Surely the judges did not give that judgment for want of understanding that judgment of the lords; for nothing can be more express and plain for it: for it says directly, that sitting the parliament, or within usual times of privilege, no peer shall be molest'd, unless for treason or felony, or for refusing to give security for the peace. The earl of Devonshire did all that the judges could require of him, by finding sureties for the peace, and what the judges did more, was not grounded upon that judgment of the lords, but was a manifest and presumptuous invasion and violation of the privileges of the whole peerage of England.

It is very obvious, how the peerage has been undermined ever since Hen. VII's time, what endeavours have been used to make it less and less; first, by multiplying the number of them; secondly, by raising people of mean extraction to that dignity, both which tend to render it contemptible. But nothing can make it more despicable, than that its privileges should depend upon the beck of the King's Bench: and therefore considering how groundless and without precedent it is, what they have done in the case of the said earl, it is no more than probable, that they thereby aimed at pulling down the peerage. For, what seems so likely as it does? It carries its evidence in its face, for it manifestly takes away the privilege of the peers, and till it does appear for what other end it was done, all men of sense, and that are unprejudic'd, must believe it was to pull down the peerage; for all that can be pretended, is, either to secure the peace, or to punish the offence. The earl did give security for the peace, and he did not design to shift off his trial, but that it should be in its proper season; for though it delay'd the trial, yet it brought it to the proper time, and so consequently the more legal and reasonable; but the judges must go out of the way of reason and the law, to make a breach in the privilege of the peers. It is too commonly the discourse every where, and I fear with too much reason, that the judges make very bold with the law; but it's plain by this judgment, that they have struck the privileges of the peers under their girdle. Whether it did proceed from ignorance or corruptness, will appear upon what they shall say for themselves. It is too plain from one of them it is, and either of them renders them unmeet to sit in that place.

I do remember, that the judge gave this reason for over-ruling the earl's privilege. Says he, your lordship, and all the peers, receive all your privileges from the king, and therefore it would be very unreasonable to make use of them against him: and seeing the king is concerned in this case, I am of the opinion, that the plea be over-ruled. It is said, that he has some law, and therefore it's the greater presumption in him to judge upon the lords' privileges, who is not qualified by law to sit as a judge in any case; for he is a papist, as every body says, and so consequently has not taken the oaths and so, that the law enjoins, before he take his place on the bench,

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But as to his doctrine which he laid down, since it does not properly come into this debate, I will only ask him a few questions: *whether there was not a people before there was a king? whether the king begot all his people? and if people of several nations should be cast upon an island, and seeing no probability of getting thence, they agree upon certain laws and rules for the common good, and make choice of the wisest man amongst them as their king, to rule and govern them according to those laws, can it then be said, that the people received their privileges from him, or that he is not strictly bound to govern them by those laws and no other?* I desire to ask this one question more: *whether the king is not bound, as well by his oath as by the nature of the government, to protect and defend every subject in his just rights and properties?* But allowing his doctrine as orthodox, yet his reason is admirable; for the subject is not to make a defence in any case, if the king have any title or concern in it, all corporations must deliver up their charters of course, whenever a *quo warrantum* is brought; and why? Because it was a grant from the king, and it would be very hard to oppose him with his own gift. Whoever holds any thing by gift from the crown, and tho' made as sure as the broad seal can make it, yet if the king think good to question it, the party must yield it up without insisting upon his right, for the reason given by the learned judge. For the same reason every peer, if denied his writ, must not demand it; nay, he must surrender his patent, and renounce his title, as far as in him lies, if the king require it: and for the same reason, when any man is called to an account for his life, he must make no defence, but submit himself to the king's mercy; for all we have is from the king, and nothing must be disputed when it is his pleasure to question it. This is indeed to make the king as *absolute* as any thing on earth can be, yet is withal to make him the most *unjust prince* that ever sat on the English throne. This sort of justice is learnt from children, whose gifts continue good no longer than the donor remains in that kind mood. Surely nothing can more reflect dishonour upon the king; for it makes him as unjust and uncertain as any thing can be, both which should not be in the temper, much less in the actions of a prince.

Another reason was given, I think, by the chief justice, or else by Mr. Justice Holloway, because it was absolutely necessary for the securing of the peace, it was urg'd so far, as if the peace could not be secured without it. Surely all this must be but *gratis dictum*, for my lord Devonshire, by finding foreties, had done all that the law does require for securing the peace, unless they had clapt him up a close prisoner; which they could not justify, if he tender'd foreties: and therefore, either my lord Devonshire is different from all mankind, and a different method must be made use of to secure the peace, or else this argument of theirs favours not so much of reason as of something else, that ought to be no ingredient when they give judgment in any case. And it surpasses common sense to understand, how *over-ruling the lord's plea could tend to the securing of the peace*. Either the security which he had given must awe him to keep the peace, or the other could not; for had he broke the peace again, and repeated it several times before he came to his trial, yet that could not affect the merits of the cause, neither could it be given in evidence at the trial, so as to alter the state of the fact; neither could the judges, by reason of it, enhance his punishment if he were found guilty, but they must look upon it as a distinct offence, and so might require the greater security for the peace, and for a longer time.

Indeed it is an effectual way to prevent a man from breaking the peace, to lay such a fine upon him as is impossible to be paid immediately, and to commit him till payment.

It is too probable, that the judges, being conscious how liable they have made themselves to be called in question for this *sauvages* and trampling upon the law, would debase and bring under the credit and authority of this court; because no other can take cognizance of their proceedings, so as to correct their errors and mistakes. It is only here that they can be called to an account for what they do amiss; no court can punish them but this; so that if they can once top your lordships, there is nothing they need stand in awe of, nothing to restrain them, but they may act *ad libitum*, not *per legem*; for, let this court be deprest, and they may say, of whom then need we be afraid? By what they have done already, they have sufficiently shewn to what extravagances they will proceed, when they think themselves to be out of the reach of this court.

If once the King's Bench can set it self as high as the judges have attempted by this proceeding against my lord Devonshire, then must the whole nation (your lordships not excepted) stoop to all the extravagances and monstrous judgments that every corrupt and ignorant fellow shall give, who shall chance to get up to the bench; and not only this present age shall feel and undergo the mischief, but it will be entailed upon all succeeding generations. Well then, did the judges attempt that which would bring your lordships so low, and raise their court so high, to set it above all reach or controul; especially if they did promise to themselves impunity, if not reward, which they might have expected, had it been in the reign of an arbitrary prince, who would be a great gainer by the fall of this court, because then the screen betwixt the king and people is taken away.

This is the first time, that an inferior court did take upon it to invalidate the privileges of a superior. Superior courts do sometimes set aside the orders and proceedings of inferior courts; and yet in that case they proceed with that caution, that it is never done but when there is manifest error, and the law not duly pursued and observed; but in no case was it known that they ever meddled with their privileges.

If what the judges have done is good, I cannot tell what power and jurisdiction they may not pretend to, for no bounds nor limits can be set to the King's Bench; it may assume as great a power in civil affairs as the High Commission does in ecclesiastical, in their actions not to be tied up to any rules or method, but to vary and alter them as well as the law, when occasion or humor serves. The proceedings shall be as summary, or as delatory as they think fit, and your lordships shall no more than other people be exempted from the exercise of that power.

Therefore if your lordships will not prevent the mischief from spreading it self over the whole nation, yet I hope you will take notice of the injury you

have suffered in the case of my lord Devonshire, and to do your selves right.

The law has for the most part left fines to the discretion of the judges, yet it is to be such a discretion as is defined by my lord Coke, fol. 56. *discretio est discernere per legem quid sit justum*; not to proceed according to their own will and private affection, for *talis discretio, discretionem confundit*, as *Spingate* says, fol. 201. So that the question is not whether the judges could fine my lord Devonshire, but whether they have kept themselves within the bounds and limits which the law has set them.

It is so very evident, as not to be made a question, whether in those things which are left to the discretion of the judges, that the law has set them bounds and limits, which, as God says to the waves of the sea, *hitherto shalt thou go and no farther*. For either they are so restrained, or else the law does suppose them to be exempted from those frailties and passions which do attend the rest of mankind; but as they cannot be supposed to be void of passions and infirmities, no less than other men, so it cannot be imagined, that the law has left men to so wild a justice as is guided by passion and affection; for it had been so great a defect in the constitution of this government, that long before this it would have been reformed. And as it is most clear, that they are thus restrained, so those bounds and limits are no less known to them that are acquainted with the law. There are two things which have heretofore been looked upon as very good guides, 1st, what has formerly been expressly done in the like case; 2^{dly}, for want of such particular direction, then to consider that which comes the nearest to it, and so proportionably to add or abate, as the manner and circumstance of the case do require. These were thought very good and safe directions, till it was declared, and ever since has been practised in the King's Bench, that they did not regard precedents, but would make them; and for ought that I can learn or find, this of my lord Devonshire is an original.

What obscurity soever may be pretended in other cases, yet in this the law has given so positive and plain a direction, that it seems very strange, how they came to lay a fine of 30000*l.* upon my lord Devonshire.

The court of Star-Chamber was taken away, because of the unmeasurable fines which it imposed, which alone was a plain and direct prohibition for any other court to do the like, for otherwise the mischief remained; for what advantage was it to the nation, if it had not been wholly suppressed? The shifting of hands gave the people no ease in the burden that lay upon them. It was all one, whether the Star-Chamber or King's Bench did crush them by immoderate fines. But to put all out of dispute, the statute 17 Car. says expressly, that from henceforth no court, council, or place of judicature shall be erected, ordained, constituted, or appointed within this realm of England, or dominion of Wales, which shall have, use, or exercise the same, or the like jurisdiction, as is or hath been used, practised, and exercised in the said court of Star-Chamber; and this was upon very good reason, because those great fines, imposed in that court, were inconsistent with the law of England, which is a law of mercy, and concludes every fine which is left at discretion, with *salvo contentamento*. If the fines imposed in the Star-Chamber were an intolerable burden to the subject, and the means to introduce an arbitrary power and government, as that statute recites, the like proceeding in the King's Bench can be no less grievous, and must produce the same evil. Laws that are made upon new occasions, or sudden emergencies, the reason upon which they were made may cease, and consequently they do cease also. But laws that are grounded upon the ancient principles of the government cannot cease, because the reason of them will ever continue; and this statute of 17 Car. being such, no doubt holds good, and is now in as much force as the first moment in which it was made; and therefore this fine imposed on my lord Devonshire is in open defiance of that statute.

I think no man can altogether excuse my lord Devonshire; for my part I don't, but think it was a very inconsiderate rash act, and I believe the indiscretion of it abstracted from the fine is a very sensible trouble to him. Yet if those things were wanting which may be urged in his excuse, the offence and punishment don't seem to bear a proportion. Could not the merits of his father be laid in the balance, nor the surprise of meeting coll. Culpepper? For my lord having been abused by him, a man of so great courage and honour as my lord Devonshire, must needs feel and remember it a long time; having received no satisfaction or reparation made him for it. But if there were nothing of this in the case, could all that may be said to alleviate his offence be urged against him with a double weight, were the circumstances of the fact as foul and aggravating as the malice of his enemies could wish, yet surely a less fine might have served; for the law calls in a great many grains of mercy into every judgment, and has ever looked upon an over-rigid prosecution of the guilty to be no less tyranny than the prosecution of the not guilty, because it is *summum jus*, and has declared that to be *summa injuria*.

But besides all this, I do conceive with submission, that where the law has intrusted the judges with a power to fine, it is in a much less degree than they have done in this case.

First, because the law is very cautious whom and with what it does intrust. It reposes a great confidence in the king, yet in some cases his acts are not regarded by it; as the king can do no ministerial act, a commitment per *speciale mandatum dom. regis*, is a void commitment. Where there lies an action in case of wrong done to the party, the acts of the king in those cases, according to the old law phrase, are to be held for none.

Secondly, because liberty is so precious in the eye of the law, it is of so tender a regard, that it has reserved the whole dispose thereof to its own immediate direction, and left no part of it to the discretion of the judges; and what the law will not suffer to be done directly, it does forbid that it be done indirectly, or by a side-wind; and so consequently the judges cannot impose a greater fine than what the party may be capable of paying immediately into court. But if the judges may commit the party to prison till the fine be paid, and withal set so great a fine as is impossible for the party to pay into court, then it will depend upon the judges pleasure, whether he shall ever have his liberty; because the fine may be such as he shall never be able to pay; and thus every man's liberty is wrested out of the dispose of the law, and is stuck under the yirds of the judges.

Thirdly, because the nation has an interest in the person of every particular subject; for every man, either one way or other, is useful and service-

able in his generation. But by these intolerable fines the nation will frequently lose a member, and the person that is fined shall not only be disabled from doing his part in the commonwealth, but also he and his family will become a burden to the land; especially if he be a man of no great estate, for the excessive charge that attends a confinement will quickly consume all that he has, and then he and his family must live upon charity. And thus the poor man will be doubly punished, first, to wear out his days in perpetual imprisonment; and secondly, to see himself and family brought to a morsel of bread.

Fourthly, because in all great cases, and such as require a grievous punishment, the law has in certain awarded the judgment; and next to life and corruption of blood, a severer punishment cannot be imposed, than to be fined more than a man can pay, and to lye in prison till he does: but if some great cases did happen, which could not be foreseen, it was always usual with the judges, when any such case came before them, to adjourn it to the parliament, which had been needless, if they could have punished at the rate that our judges have of late done.

Fifthly, because where-ever the law has set down a fine, either by way of punishment or caution, it seldom exceeds 2000*l.* Nay, even in that tender place of liberty, if a judge shall not relieve with an habeas corpus, but let the person languish in prison, yet the third offence is but 2000*l.* penalty; and I suppose that that is but inconsiderable, in comparison of what any of the judges are worth, yet it being taken as a punishment, is by the law looked upon as a great sum.

Sixthly, because the law of *En-land* being a law of mercy, and very careful to prevent violence and oppression, and to that end having for almost every offence appointed its particular punishment, it cannot be supposed to have left so great a power in the judges, as they have exerted in this case. True it is, some things are left to their discretion; because it was not possible to foresee every particular case that might happen. Yet they are things of the least size that are so intrusted to their judgment; for (as was said before) matters of any considerable moment were still referred to the parliament; as also the review of what the judges should do in those lesser matters, which were left to their discretion.

As these proceedings are a great wrong to the subject, so are they no less a disadvantage to the king; because they will make his government look very rigid and severe, and gives it a grim fierce countenance, which, tho' I don't say that it will make the people rebel, yet I am apt to believe that it will set them upon their guard. It's fair and gentle usage, that prevails upon reasonable and free-born men. It's an easie government that will bow the hearts of the people of *England*; for, says the statute of Wil. and Mar. the estate of a king standeth more assured by the love of his subjects than in fear of laws; so that the king will be on the losing hand by these proceedings, because it spoils the complexion of his government.

And the king will yet be a farther sufferer, for if 30000*l.* be the price of a blow, it will make *White-hall* very empty; for he that goes thither must approach it with fear and trembling, because he does not know but he shall be ruined before he comes thence; for though a man arm himself with all the resolution he can, yet it cannot be proof against the contrivance of those that intend to do him a mischief. Especially if he is not upon very good terms at court, there will never want those who will endeavour to draw him into the snare, hoping to merit by it; and though perhaps they mistake their aim; yet however, revenge, that is so sweet, will be greatly encouraged to provoke him, because he cannot hope to reek his malice so plentifully as this way, because if his attempt succeed, the other is ruined: nay, if he do not strike, but only defend himself, yet if the judges don't like the complexion of the man, they will call the fox's ears horns, and lay all the blame on his back, and pronounce him more guilty that looks over the hedge, than he that steals the horse.

Since the business of my lord *Devonshire* happened, I have heard him blam'd as the author of his own misfortune, and that he drew the mischief upon himself; and the reason given, was, because he ought not to have

gone to court; for, said they, he knew there were many there who wished him ill, and therefore sooner or later he would meet with an affront, and if he once fell into their hands, he must expect no quarter, because coll. *Culpepper*, who, without any provocation of my lord's part, had so unnecessarily fallen upon him, and had by drawing blood upon my lord forfeited his hand; yet not only that, but all the rest of the judgment was pardoned; and therefore as well that as this are looked upon as businesses that were laid. But in saying this, I only tell your lordships what is said without doors, and I don't speak it as my opinion; but setting the tattle without doors aside, I do conceive, that can never be a just judgment which injures the king as well as the party that is punished.

But the true nature of my lord *Devonshire's* offence has not yet been thoroughly considered. The law does in all cases give great allowances to what is done on a sudden heat, where there does not appear any premeditation; and for this reason, when a man is indicted for murder, if upon the evidence there does not appear malice prepense either expressed or implied, the party accused shall have his clergy. And for the same reason, though it be death to maim or disfigure another, yet if it be done on a sudden heat, the party shall not dye for it; for in these and the like cases the law thinks him to be more blame worthy who gave the provocation, than he that was so provoked; because it was not the effect of an evil mind, but of passion; *et actus non sit reus nisi mens sit rea*. If therefore it be true which I have heard, that the king promised my lord *Devonshire*, that coll. *Culpepper* should never come to *Whitehall*, it will then follow, that my lord *Devonshire's* striking coll. *Culpepper* was the effect of passion, and not of intention, because he could not expect to meet him where he did. If so, I conceive with submission, that the punishment and offence don't in any measure bear proportion.

But I am persuaded, that the judges were resolved upon what they have done before they heard the cause, in case my lord was found guilty; and the rather, because my lord chief justice was haranguing the offence beforehand; for when my lord *Devonshire* appeared 6. May, he told him, that to strike in the king's palace was little less, or next door to pulling the king out of his throne. Indeed, on the last day of the term he did explain them thus; that the time and circumstances might be such, as it would be little less than the assaulting the king in his throne. But several have told me, who heard him, and they say, the first words of time and circumstances were not mentioned by him 6. May; and in particular, a noble lord of this house is one from whom I had my information; and if it were so, those words favour too much of a prejudging the cause.

There is no doubt, but in case of a fine set, the court may commit the party, in case of obstinacy, for not paying the fine into court. Yet this is to be taken cum grano salis; for if the fine be immoderate, or else he has not the money then ready, but either offers security to pay it, or else prays for some time, and in the interim to stand upon his recognizance; in either of these cases, to commit for not paying the fine into court is not justifiable.

First, because it is to punish for not doing an impossibility, for *lex non cogit ad impossibilia*.

Secondly, it is not justifiable, because if the fine be paid, the law is as much satisfied if it be paid five years hence, as if it be paid then immediately into court; for the law does not suppose, that the most wealthy man does carry so much money about him.

Thirdly, it is very unreasonable, because it does in a great part disable the person to pay the fine; for if he be a man, that manages his own affairs, his writings, that are necessary to make the security, may be so disposed of, that it will be difficult to come at them. Besides, there being a necessity upon him to have the money, those of whom he is to have it will be very apt to hold him to harder terms; for the world is so unnatural and brutish, that one man is but too prone to make his advantages upon the misfortunes and necessities of another; and that proverb, *homo homini lupus*, is in no case more true than in the business of money.

Proceedings in the House of Lords on the Case of the earl of Devonshire after the Revolution, extracted from the Journals of the Lords.

22 April 1689.

THE earl of *Huntingdon* reported from the committee of privileges the case of the earl of *Devon*, which was read, viz.

Ordered to report, that their lordships are of opinion, that the proceedings against the earl of *Devon*, in the court of *King's Bench*, in *Easter-Term*, in the third year of king *James the second*, upon an information for an assault upon Mr. *Culpepper*, wherein his lordship's plea of privilege of parliament was over-ruled, and he was fined thirty thousand pounds, and thereupon committed to the *King's Bench* in execution, was a great violation of the privileges of the peers of this realm. Their lordships are likewise of opinion, that those judges, who sat in the said court, when the said judgments were given, and the said commitment made, should be required to attend at the bar of this house to answer for the great offence which they committed thereby.

Hereupon the house made these orders following, Ordered by the lords spiritual and temporal in parliament assembled, that the clerk of the *Crown-Office* in the *King's Bench* do bring into this house the records of that office, wherein the proceedings in the court of *King's Bench* against the earl of *Devon* are entered in *Easter-Term*, 3 *Jacobi secundi*, upon an information for an assault upon Mr. *Culpepper*, on Saturday the 4th of May next, at ten of the clock in the forenoon.

To Sir *Samuel Astry*, clerk of the crown in the *King's Bench*, his deputy and deputies, and every of them.

Upon report from the committee of privileges concerning the prosecution of the earl of *Devon*, upon an information in the *King's Bench*, it is ordered by the lords spiritual and temporal in parliament assembled,

that the keeper of the prison of *Newgate* be and is hereby required to bring in safe custody to the bar of this house Sir *Robert Wright* now in his custody, on Saturday the 4th of May next, at ten of the clock in the forenoon, and this shall be a sufficient warrant on that behalf.

To the keeper of *Newgate*, his deputy and deputies, and every of them.

Upon report from the committee for privileges concerning the prosecution of the earl of *Devon* upon an information in the *King's Bench*, it is ordered by the lords spiritual and temporal in parliament assembled, that Sir *Richard Holloway* be and is hereby required to attend this house on Saturday the 4th of May next, at ten of the clock in the forenoon; and hereof he may not fail.

Ordered that Mr. *Patt* and Mr. *Bradbury* do attend this house on Saturday the 4th of May next, at ten of the clock in the forenoon.

Ordered that Mr. justice *Powell* do attend this house on Saturday the 4th of May next, at ten of the clock in the forenoon.

3 May 1689.

Ordered that the keeper of the prison of *Newgate* be, and is hereby required to bring in safe custody, to the bar of this house, Sir *Robert Wright* now in his custody, on Monday the 6th day of May instant, at ten of the clock in the forenoon; and this shall be a sufficient warrant on that behalf.

To the keeper of *Newgate*, his deputy and deputies, and every of them.

Ordered that Mr. *Patt* and Mr. *Bradbury* do attend this house on Monday next, at ten of the clock in the forenoon.

This

principal. This interest was accordingly paid till 1683; but it then became in arrear, and continued so at the revolution; and the suits, which were commenced to enforce the payment of these arrears, are the subject of the following case.

The first proceeding was a petition to the barons of the Exchequer for payment of the arrears of the annuities granted; to which petition the attorney-general demurred. Two points were made, first whether the grant out of the Excise was good, and secondly whether a petition to the barons of the Exchequer was a proper remedy. On the first point the whole court agreed, that in general the king could alienate the revenues of the crown; but Mr. baron Lechmere differed from the other barons, by thinking, that this particular revenue of the Excise was an exception to the general rule. But all agreed, that the petition was a proper remedy. Judgment was therefore given for the petition, by directing payment to the complainants at the receipt of the Exchequer.

A writ of error was brought on this judgment by the attorney-general in the Exchequer-Chamber. There all the judges, who argued, held the grant out of the Excise good. A majority of them, including lord chief justice Holt, also approved of the remedy by petition. But lord chief justice Treby was of opinion, that the barons of the Exchequer were not authorized to make order for payments on the receipt of the Exchequer, and therefore that the remedy by petition to the barons was inapplicable. In this opinion he was seconded by lord keeper Somers, who distinguished himself by one of the most elaborate arguments ever delivered in Westminster-Hall. A doubt then arose, whether the lord chancellor and lord high treasurer were at liberty to give judgment according to their own opinion, in opposition to that of a majority of the attendant judges; in other words, whether the judges called by the lord treasurer and lord keeper were to be considered as mere assistants to them without voices. The opinion of the judges being taken on this point, seven against three held, that the lord treasurer and lord chancellor were not concluded by the opinions of the judges; and therefore that the lord keeper in the case in question, there being then no lord treasurer, might give judgment according to his own opinion. Lord Somers, concurring in this idea, reversed the judgment of the court of Exchequer. But the case was afterwards carried by error into parliament, and there the lords reversed the judgment of the Exchequer-Chamber, and affirmed that of the Exchequer. However, notwithstanding this final decision in favour of the bankers and their creditors, it appears by a subsequent statute, that they were to receive only one half of their debt; the 12 & 13 W. 3. after appropriating certain sums out of the hereditary Excise for public uses, providing, that, in lieu of the annuities granted to the bankers and all arrears, the hereditary Excise should after the 26th of December, 1701. be charged with annual sums equal to an interest of three per cent. till redeemed by payment of one moiety of the principal sums. 12 & 13 W. 3. c. 12, & 15. Why such a composition of the debt, after prevailing in the suits commenced to enforce payment, should be accepted, we are unable to account. — It is observable, that part of one article of the impeachment of lord Somers is founded on his reversing the judgment of the Exchequer without calling the barons before him; the 31 E. 3. c. 12. particularly requiring, that they should be called to give the reasons of their judgment. The same article crimines him for saying, that particular subjects might have rights and interests without any remedy for the recovery, unless by petition to the person of the king; a position to which effect occurs in the course of his argument in this case of the bankers. See 3 Chandl. Deb. Comm.

There are several printed reports of this case. Mr. Freeman, afterwards lord chancellor of Ireland, gives a short note of the arguments in the Exchequer. The fifth volume of Modern Reports contains a full state of the pleadings in the case, and of the arguments of the chief justices Holt and Treby in the Exchequer-Chamber. Holt's argument is also in Skinner's Reports, 601. Lord Somers's argument in the Exchequer-Chamber was printed separately in 1733. All these, except the report by Skinner, we shall introduce in their respective order. We shall then add a copy of the printed case which was delivered to the lords by the plaintiff on error in parliament; for which we are obliged to the kind communication of Mr. Serjeant Hill, whose valuable treasure of parliamentary cases is well known to gentlemen of the law. It was out of our power to give the printed case on the part of the crown; it not being in the collection, to which we were permitted to have recourse, though esteemed by far the most perfect of any existing. The whole of what we shall offer to the reader will conclude with the judgment in parliament, and the protest entered upon the occasion, both taken from the journals of the Lords.

About a year after the determination of the case of the bankers by the Lords, a controversy arose about the disposition of the forfeited estates in Ireland, in the course of which the question as to the right of the king to alienate the hereditary estates and revenues of the crown was considered. Dr. Davenant commenced the dispute, by publishing his discourse on grants and resumptions. The object of the discourse was to evince, that the grants made by king William of the Irish forfeitures should be resumed, and that those forfeitures should be applied towards payment of the public debts. In enforcing this advice, though the author argues for the propriety of a parliamentary resumption of royal grants, when they are exorbitant, and the necessities of the state are urgent, yet he rather insinuates a doubt of than directly denies the ancient right of the crown to alienate its hereditary estates. But then he cites a record of parliament of the 11 Hen. 4. which never occurred in the argument of the case of the bankers, and which he construes to be a statutory prohibition of future alienations, except when the king shall be out of debt; adding, that the force of this law had been evaded by clauses of non obstante, but that these were condemned by the bill of rights. The great ability and learning conspicuous in this performance rendered it of too much importance, not only to those interested in the grants of the Irish forfeitures, but to all deriving under regal alienations of a modern date, to suffer the impressions from it to remain unresisted. The subject was accordingly undertaken by a writer, whose name is not transmitted to us, but whose work proved him very adequate to the contest. The piece we allude to was published early in 1701, by the title of "Jus Regium, or the King's Right to grant Forfeitures, and other Revenues of the Crown, &c." It is reprinted in the 2d volume of the collection of State-Tracts for the reign of king William. The author lays a great stress on the concurrence of all the judges in the case of the Bankers, that in general the king could alienate; and gives a short history of the several opinions advanced in the progress of that case. He also denies the application of the record of 11 Hen. 4. cited by Davenant. The result of the controversy was unfavourable to the grantees of the Irish forfeitures: for by an English act of parliament, such lands as had been forfeited since the revolution were vested in trustees to be sold for the public benefit; all previous grants of the forfeitures were made void; and the rents, directed to be reserved to the crown on sale by the trustees, were appointed to be for support of the government of Ireland, and to be unalienable. 11 and 12 W. 3. c. 2. Such readers, as are disposed to inform themselves further on the contest in parliament about these Irish forfeitures, may consult Mr. Harris's life of king William, and the Journals of the English parliament for the years 1699 and 1700, with the 2d volume of State-Tracts during the reign of king William. The "Bankers case by Mr. Turnour," which we have referred to in the preceding part of this note, was published by that gentleman soon after the first stoppage of payment to the bankers, in order to expose the injustice and illegality of that measure, and to persuade the re-opening of the Exchequer. It is written with great ability and learning, and well deserves to be read by every lawyer. The author animadverts on those, who advised shutting the Exchequer with great severity; but at the same time observes great decorum towards the king personally.

Extract from Freeman's Reports, vol. 1. p. 331.

Upon the petition of Hornbee, Williamson, Smith, and Stone. Hill. 1691.
In Scaccario.

KING Charles the second, having taken up great sums of money of the petitioners, or their testators, who were bankers, in consideration thereof granted to them and their heirs several annuities, chargeable upon the hereditary revenue of excise, given to the king by the statute of 12 Car. 2. cap. 24.

The said annuity being for many years arrear, the petitioners exhibited their petition to the barons of the Exchequer for the said arrears; whereupon two questions did arise,

1st question. Whether this grant of the king were good to bind the successor, so as to continue a charge upon the said revenue?

2d question. Whether the petitioners had taken their proper remedies for recovery of the said arrears?

Ad primam Quæst', Atkins, Turton and Powell, were of opinion, that the grant was good to charge the successor.

It was admitted, that the king could not grant away his kingdom, nor put it in vassalage or subjection to the pope or any other, as is said in 4 Inst. 13, 14, 83, 202, 357.

That the king may grant an annuity or charge his revenue. 2 Cro. 78. 5 Co. 56. 7 Co. 21. 9 H. 7. 12. 2 Inst. 58. Vaugh. 161. 4 Inst. 29. Dyer 92. 9 H. 6. 12. Bro. Quinz. 7. 2 Rol. 176, 198. 19 H. 6. 6. 4 Inst. 126. 6 Co. 73. 1 Rol. 98. Moor 833. 2 H. 7. 8. Reg. Orig. 193. 266. 307. 21 Ed. 3. 47.

That it must be said of whose hands to be received, or else it is not good, for he cannot charge his person. Nat. Brev. 52. Dy. 92. Hob. 148.

Obj. That it was out of an incorporeal inheritance.

Ans. It is good notwithstanding. 1 Inst. 47.

Obj. It was pretended, that the king was deceived in his grant, as to the consideration.

Ans. If the king be deceived in a consideration real executory, it will void the grant, but not in a consideration personal executed. Plow. 454. Lane 3. 76. 108. 10 Co. 47. 6 Co. 56. 1 Co. 43. Talv. 1. 11 Co. 90. Hob. 230.

That there have been acts of resumption shews that the grants were good, because they could not be avoided but by act of parliament.

Obj. This is but an authority, and so void by death, because revocable.

Ans. It is an interest; and a licence coupled with an interest is irrevocable. Dy. 176. Nat. Brev. 223. Plow. 457. Palm. Rep. 171. 172. Dyer 49.

Ad secundam Quæst', all the barons held, that the remedy by petition to the barons was a proper remedy, and that it was in their power to relieve the petitioners, and give judgment for them. Kielw. 178. Stamf. 73. 75.

A petition of right lies as well for a personal as a real due, Plow. 377. 434. Wroth's case, and Nevil's case, 9 H. 6. 13. 1 roll. 539. Lane 38. 4 Inst. 415.

Baron Lechmere e contra: that the king could not alien or charge this revenue. Fleta 183. 3. 549. Selden, Grotius, Pryn. 9, 390. Vindication of the liberties of Engl. Freeman.

1. It was given in lieu of a revenue unalienable but by act of parliament, viz. the court of Wards.

2. If the king may alien part, he may alien all, and then the subjects will bear the burden, for they must grant new supplies to support the crown.

3. This charge was granted by the king at a time when he had no occasion for money, but merely for to gratify his prodigality, being at a time when the parliament rained golden showers into his lap.

It appears by the answer Edward the third gave the pope, that it is not in the power of the king to alien his kingdoms, &c. 4 Inst. 13. 14.

4. The very words of the act of parliament shew, that it was the intent of the parliament it should continue in the crown unalienable, there being the words *for ever hereafter to remain to the king and his successors* several times in the act.

5. A power in the act, to enable the king to lett to farm for three years, shews the parliament never intended he should have power to alien as he pleased.

6. Where the parliament intended a power in the king to alien, it is otherwise worded; as in the acts that give monasteries to the crown it is said, *to do therewith as he pleased*.

But judgment was given for the petitioners, upon the opinion of the other three judges.

Extract from 5. Modern Reports 29, last edition.

The King and Hornby's case. Term. S. Trin. 7. W. 3.

Vide Shower's M. S. Rep. A Petition to the treasurer and barons of the Exchequer, exhibited by Joseph Hornby, Ter. Hill. 1 Gulielmi & Marie, for the allowance of letters patents granted by king Charles II. for payment of an annuity out of the Excise, &c. The attorney-general demurs generally. The court gave judgment for the petitioner Hornby; whereupon the attorney-general brought a writ of error.

Argued in the Exchequer-Chamber, where the judgment was reversed.

Record. petition. & morac. superinde & judicium, & brevis de error.

The arguments of the lord chief justice Treby for the reversal, and the lord chief justice Holt for the affirmance.

Termino Sancti Hillarii anno 1^o Gulielmi & Marie, regis & reginae.

Lond. Mid. Memorandum, quod Josephus Hornby de Lond. gen' venit coram baronibus de Scaccario vicefimo primo die Octobr. hoc termino in propria persona sua & exhibuit curia hic quasdam literas patentes dom. Caroli secundum nuper regis Angliæ, &c. sub magno sigillo Angliæ confecti, gerent. dat. tricesimo die Aprilis anno regni dict. dom. Caroli nuper regis Angliæ vicefimo nono eid. Josepho Hornby, hered. & assignat. suis confecti, de annuati redditu five summa mille trecent. quinquagint. & duar. libr. septendecim solid. & decem denar. annuatim solvend. recipiend. & percipiend. [Anglice taken] per præs. Josephum Hornby, hered. & assignat. suos in perpetuum de redditibus reventionibus proficuis & perquisit. & emolument. & solutionibus reservat. surgen. crescen. & provenien. eid. nuper dom. regi Carolo secundo hered. & successoribus suis de pro ex five ratione debiti Excise [Anglice duty of Excise] super potum lupulæ & illupulæ & alios liquores infra regn. Angliæ, domin. Walliæ; & vill. Barwici super Twedam (virtute actus parliamenti facti. anno regni ejusdem nuper regis Caroli secundum) duodecimo, intitul. An act for taking away the court of Wards and Liveries, and tenures in capite, and by knights service and purveyance, and for settling a revenue upon his majesty in lieu thereof. Dat. & concess. solvend. quarterialim (viz.) ad festum Annunciationis beate Mariæ Virginis, Nativitatis sancti Johannis Baptistæ, sancti Mich. Arch. & Nativitatis Dom. per æquas & æquales portiones sub fiducia in iisdem literis patentibus expressa. Et præd. Josephus Hornby petit literas patent. de recordo hic irrotulari. Quas quidem literas patent. barones hic receperunt & illas legi & sub seris verborum in iisdem literis patent. content. irrotulari præceperunt. Et tenor earund. literarum patent. sequitur in hæc verba. (Scilicet:)

Charles the second, by the grace of God of England, Scotland, France, and Ireland, king, defender of the faith, &c. to all to whom these presents shall come, greeting. Whereas since the time of our happy restoration, we have been involved in great and foreign wars, as well for the safety of our government, as for the vindication of the rights and privileges of our subjects; in the prosecution whereof, we have been constrained for some years past, contrary to our inclination, to postpone the payment of the monies due from us to several goldsmiths and others, upon tallies struck, and orders registred on, and payable out of several branches of our revenue, and otherwise: and although the present

posture of our affairs cannot reasonably spare so great a sum as must be applied to the satisfaction of those debts, yet considering the great difficulties which very many of our loving subjects, who put their monies into the hands of those goldsmiths and others, from whom we received it, do at present lie under, almost to their utter ruin for want of their said monies; we have rather chose, out of our princely care and compassion towards our people, to suffer in our own affairs, than that our loving subjects should want so seasonable relief: and having seriously considered of the way and means to effect this our present purpose, we could not find any more effectual and less prejudicial to us in the present posture of our revenue, than by granting to each of them the said goldsmiths and others, to whom we are indebted as aforesaid respectively, and to his and their heirs and assigns, an annual sum or payment answerable, in value yearly to the interest of their respective debts, at the rate of six pounds per cent. per annum, for all such monies as are due unto them: the consideration whereof induced us to command our high treasurer of England, to cause all the accompts of the said goldsmiths to be stated and made up by Richard Aldworth, esq; one of our auditors, to the first day of January, 1676, which having been accordingly cast up and settled, it appears thereby that there is due and owing by us unto our trusty and well-beloved subject, Joseph Hornby of London, goldsmith, the sum of twenty-two thousand five hundred forty-eight pounds, five shillings and sixpence. In satisfaction whereof, according to our intent in these presents expressed, we have resolved to grant unto him the sum of one thousand three hundred fifty-three pounds seventeen shillings and tenpence per annum, out of that part of our revenue of Excise which was granted to us, our heirs and successors for ever, by an act of parliament made in the twelfth year of our reign, intituled, *an act for taking away the court of Wards and Liveries and tenures in capite, and by knights service and purveyance, and for settling a revenue upon his majesty in lieu thereof*. Know ye therefore, that we, for the consideration aforesaid, and in satisfaction or lieu of the said debt, or sum of twenty-two thousand five hundred forty-eight pounds five shillings and sixpence, by us owing to the said Joseph Hornby, and of our especial grace, certain knowledge, and meer motion, have given and granted, and by these presents, for us, our heirs and successors, do give and grant unto the said Joseph Hornby, his heirs and assigns, one annual or yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, of lawful money of England, to be yearly had, received and taken by the said Joseph Hornby, his heirs and assigns for ever, out of the rents, revenues, profits and perquisites, emoluments and payments reserved, arising, accruing or coming, or that hereafter shall or may be reserved, arise, accrue or become due or payable to us, our heirs and successors, out of, for or by reason of the duty of Excise upon beer, ale, and other liquors, within our kingdom of England, dominion of Wales, and town of Berwick upon Tweed, by virtue of the said act of parliament; the said sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence per annum, to be paid quarterly at the four most usual feasts in the year, that is to say, at the feast of the As-

sumption

nunciation of the blessed virgin Mary, the Nativity of St. John the Baptist, St. Michael the archangel, and the birth of our lord God, commonly called *Christmas*, by even and equal portions, in trust for such of the creditors of the said *Joseph Hornby*, as within one year next ensuing the date hereof shall, upon notice of these presents, deliver up their securities, and accept of assignments of proportionable parts of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, for satisfaction of their respective debts, according to the true intent and meaning of the covenant in that behalf herein after contained, for so much as their proportionable parts shall amount unto, and in the mean time shall not sue or prosecute the said *Joseph Hornby*, his heirs, executors or administrators, for such their debts: and the residue and overplus of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, to remain and be to and for the proper use and benefit of the said *Joseph Hornby*, his heirs and assigns, without any trust or account whatsoever; the first payment of the said sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, to commence from the feast of the birth of our lord God one thousand six hundred seventy and six. And we do hereby, for us, our heirs and successors, authorize, direct and appoint our high-treasurer, chancellor, under-treasurer, chamberlain and barons of our *Exchequer*, and the high-treasurer and commissioners of the treasury, chancellor, under-treasurer, chamberlain and barons of the *Exchequer*, of us, our heirs and successors that hereafter shall be, and all other officers and ministers of the said court, and of the receipt thereof, now being, or that hereafter shall be, that they and every of them, in their respective places, do from time to time, upon request of the said *Joseph Hornby*, his heirs or assigns, respectively perform all acts necessary for the constant and due payment of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, to the said *Joseph Hornby*, his heirs or assigns, as the same shall grow due and become payable, and of every such part and parts as the said *Joseph Hornby*, his heirs or assigns, shall grant or assign to any person or persons from time to time, according to the trust and agreement in that behalf herein contained; and as occasion shall be, levy or strike, or cause to be levied or stricken in the receipt of the *Exchequer*, of us, our heirs and successors from time to time, tallies of pro or assignment, or other tallies, as the case may require, and as shall be desired, upon the commissioners, treasurers, receivers, collectors or farmers of the said duty and revenue for the time being, or upon such other person or persons as ought to be charged or chargeable therewith, or accountable to us, our heirs and successors for the same, who are hereby required and directed from time to time to make due payment thereof accordingly, so that the said *Joseph Hornby*, his heirs and assigns respectively, of all or any part or parts thereof, may certainly and duly, and on every of the said quarterly feast days aforementioned, for ever hereafter have and receive the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, hereby granted out of our said revenue, without any further or other warrant to be sued for, had or obtained from us, our heirs and successors, in that behalf, and without any accompt, imprest, or other charge to be set upon the said *Joseph Hornby*, his heirs or assigns, or any of them, for the same. And if it shall happen at any time hereafter, that the rents, issues or profits of our said revenue shall be paid into the receipt of our *Exchequer*, or elsewhere, to the use of us, our heirs or successors, before the levying of such tallies, or before payment be made to the said *Joseph Hornby*, his heirs or assigns respectively, of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, or any part thereof, according to the true intent of these our letters patents; then and in such case our express will and pleasure is, and we do hereby of our further especial grace, certain knowledge, and meer motion, for us, our heirs and successors, authorize and require the high-treasurer and commissioners of the treasury, chancellor or under-treasurer, chamberlain and barons of the *Exchequer*, of us, our heirs and successors for the time being, and all other officers and ministers of the *Exchequer*, and of the receipt thereof, that they or such of them to whom it appertains, do from time to time, as often as need shall be, well and truly pay or cause to be paid unto the said *Joseph Hornby*, his heirs and assigns respectively, out of such monies as shall be so paid into our *Exchequer*, or elsewhere, to the use of us, our heirs and successors, all such or so much of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, as shall from time to time be in arrear or unpaid after the feast days or times of payment aforesaid, or any of them, without any further or other warrant to be sued for, had or obtained in that behalf, and without any accompt, imprest, or other charge to be set upon him the said *Joseph Hornby*, his heirs or assigns, for the same or any part thereof. And these our letters patents, or the exemplification, entry or inrollment thereof, shall be unto the high-treasurer, commissioners of the treasury, chancellor and under-treasurer, chamberlain and barons of the *Exchequer*, of us, our heirs and successors, and all other officers and ministers of the said *Exchequer*, and to the commissioners, treasurer, receivers, collectors, farmers, and all other officers and ministers of our said revenue of excise, a good and sufficient warrant and discharge for all and whatsoever they or any of them respectively shall do or cause to be done in or about the premises, pursuant to our will and pleasure herein before declared. And our further will and pleasure is, and we do hereby of our especial grace, certain knowledge, and meer motion, grant, direct and appoint, that all such tallies of pro or assignment, or other tallies as shall be hereafter levied or struck upon our said revenue of excise at the instance and desire of the said *Joseph Hornby*, his heirs or assigns respectively, for or towards the satisfaction or securing the payment of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, or any part thereof, shall be well and truly paid and satisfied out of the said revenue quarterly, and every quarter as aforesaid, and shall be preferable and preferred before any other quarterly payments out of the same, by virtue or colour of any warrant, order or direction whatsoever of any

after-date, excepting only such yearly sums as are necessarily payable for the management of our said revenue, and except the yearly sums amounting to twelve thousand two hundred and nine pounds fifteen shillings and fourpence halfpenny or thereabouts, payable thereout unto our dearest consort the queen, as parcel of her jointure, and the yearly sum of twenty-four thousand pounds payable to our dear brother *James* duke of York; which said several sums, we will and do hereby direct, shall be paid and satisfied unto our said dearest consort, and to our said most dear brother, out of the said revenue, duly, constantly, and in the first place before any of the said payments, or any other payments whatsoever to be made out of the same. And our will and pleasure is, and the said *Joseph Hornby*, for himself, his heirs, executors, and administrators, covenant, grant and agree, to and with us, our heirs and successors, that he the said *Joseph Hornby*, his heirs and assigns, shall and will at any time or times, within one year next ensuing the date hereof, grant and assign proportionable part and parts of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, unto such of his creditors or others by their appointment, as will be content to deliver up their securities, and take such assignments in satisfaction of their debts, according to the trusts herein before expressed; and that he the said *Joseph Hornby*, his heirs or assigns, shall not, nor will, during the said space of one year, make any grant or assignment of all or any part of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, unto any person or persons but such as are creditors of the said *Joseph Hornby*, or others by their appointment as aforesaid: and that if any difference shall at any time or times, within the space of one year and an half now next coming, arise between the said *Joseph Hornby*, his heirs, executors, administrators or assigns, or any of them, and the said creditors, or any of them, touching the assigning or disposing of all or any part or parts of the said annuity or yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, that then the said *Joseph Hornby*, his heirs, executors, administrators and assigns, shall and will from time to time submit themselves, and all matters and things relating thereunto, to the comptrol of the lord high treasurer, or the commissioners of the treasury for the time being, and shall and will observe and fulfil all such order and directions as the lord high treasurer, or the commissioners of the treasury, shall from time to time make or give concerning the same. Provided always, and our further will and pleasure, intent and meaning is, and is hereby declared to be, that all assignments to be made as well before as after the said space of one year, of any part or parts of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence hereby granted, shall, within the space of thirty days next after the execution thereof, be enrolled before the auditor of the receipt of the *Exchequer*, or the clerk of the *Pells* for the time being, to the end it may appear what assignments have been granted, and payments may be made thereupon according to the intent of these presents, and that every assignment not so enrolled, shall be of none effect. Provided also, that when we, our heirs or successors, shall at entire payments have actually paid the full sum of twenty-two thousand five hundred forty-eight pounds five shillings and sixpence, of lawful money of England, to the said *Joseph Hornby*, his heirs and assigns, and to such person or persons to whom such assignment or assignments shall be made as aforesaid respectively in proportion amongst them, after the rate of one hundred pounds principal money, for each and every six pounds *per ann.* which they, every, or any of them respectively shall or ought to have and enjoy of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, hereby granted by virtue of these presents, or such assignment or assignments as shall be made and inrolled as aforesaid, and so after those proportions and rates for greater or lesser sums as the respective cases shall happen, and also the arrears of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, if any be; that then these presents, and the grant of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, shall cease and be void, any thing herein before contained to the contrary notwithstanding. And we do hereby of our further especial grace, certain knowledge and meer motion, for us, our heirs and successors, grant unto the said *Joseph Hornby*, his heirs and assigns; and our express pleasure is, that these our letters patents, and every clause, article, and sentence therein contained, whereupon any ambiguity or doubt shall or may arise, that the same shall be at all times expounded and taken most favourably and beneficially for the advantage of the said *Joseph Hornby*, his heirs and assigns; and that these our letters patents shall be good and effectual in law, and shall be available to the said *Joseph Hornby*, his heirs and assigns respectively, for his and their receiving and enjoying the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, with all the arrearages thereof in manner aforesaid, notwithstanding the not reciting or not mentioning, or not truly and certainly reciting or mentioning of any act or acts of parliament, whereby the said revenue was given and granted unto us, our heirs and successors, or by what title we have received or enjoyed the same: and notwithstanding the not reciting or not mentioning in this our grant, any lease or leases, grant or grants, charge or charges, made of or upon, or out of the said revenue, or any part thereof alone on the said revenue, or on the same, and any other part or parts of our revenue of excise, or generally on our revenue, or the date or contents of such leases or grants, or of the persons to whom the same are made: and notwithstanding that no mention be herein of the direct and certain yearly and other rents and profits of the premises, or of the certain, true or direct nature of such rents and profits, or how or in what manner they arise, become due, or payable unto us, our heirs and successors: and notwithstanding the not mentioning how, and in what manner the said debts due from us to the said *Joseph Hornby* ariseeth particularly, or any mistake in the stating, or in the quantity or sum of the aforesaid debt due, or herein mentioned to be due by us to the said *Joseph Hornby*: and notwithstanding the statute of *Henry* the fourth, late king of England, published in the first year of his reign: and notwithstanding

standing the statute of *Henry* the sixth, late king of *England*, made and published in the eighteenth year of his reign: and notwithstanding the statute of *Henry* the eighth, late king of *England*, made and published in the twenty-sixth year of his reign: and notwithstanding the statutes or acts of this present parliament, made and published in the twelfth year of our reign, whereby the said revenue was, or was mentioned or intended to be granted, settled, and confirmed unto us, our heirs and successors, or any article, clause, sentence, or restraint therein contained: and notwithstanding any defect in this our grant, or any act, statute, ordinance, proclamation, provision or restraint whatsoever made or provided, or any other act, matter, or thing whatsoever to the contrary hereof, in any wise notwithstanding. And lastly, our will and pleasure is, and we do hereby of our more abundant grace, certain knowledge, and meer motion, for us, and our heirs and successors, covenant and grant to and with the said *Joseph Hornby*, his heirs and assigns, that due payment shall be made of the said yearly sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, hereby granted, and all other things hereby directed to be done on our part, shall be from time to time done and performed, according to the true intent and meaning of these presents: and that if at any time hereafter, any defect or question shall be found or made of or in the validity of this our present grant, that then upon the humble petition of the said *Joseph Hornby*, his heirs and assigns, we, our heirs and successors, will be graciously pleased to make such further grant, assurance and confirmation of the said yearly rent or sum of one thousand three hundred fifty-two pounds seventeen shillings and tenpence, to the said *Joseph Hornby*, his heirs or assigns, as by our attorney-general shall be approved of and advised, and by the council learned in the law, of the said *Joseph Hornby*, his heirs or assigns, shall be advised and desired, and with such beneficial clauses therein to be contained, as shall be thought expedient and most conducing to the performance of our will and pleasure herein before declared. *In witness* whereof, &c.

Quibus quidem literis patentibus lectis præd. *Josephus Hornby* dicit, quod vigore præmissorum ipse idem *Josephus Hornby* seifit. fuit de & in præd. annuali redditu five summa mille trecent. quinquagint. & duarum libr. septendecim solid. & decem denar. ut de feodo & jur. & sic inde seifit. existen. ipse idem *Josephus Hornby* postea, scilicet quinto die *Augusti* anno regni domini (nuper regis) *Caroli* secundi tricesimo tertio apud *Westm.* præd. per quoddam scriptum suum sigillo suo sigillat. & in cur. hic de record. debit. modo & debet. juris forma irrotulat. cujus dat. est eisdem die & anno ult. mentionat. pro consideration. in eodem script. mentionat. relaxavit præfat. domino *Carolo* secundo, hæredibus & successoribus suis annual. sum. sexcent. libr. parcel. præd. annual. sum. mille trecent. quinquagint. duar. libr. septendecim solid. & decem denar. præfat. *Josephus* ut præfert. concess. prout per record. cur. il. liquet & apparet, & ipse idem *Josephus Hornby* continuavit, & adhuc seifit. exist. ut de feodo & jure de & in annuali redditu five summa septingent. quinquagint. duar. libr. septendecim solid. & decem denar. resid. præd. annualis redditus five summa mille trecent. quinquagint. duar. libr. septendecim solid. & decem denar. de jure habere & recipere debuit & debet vigore literarum patentium præd.

Et præfat. *Josephus* ulterius dicit, quod ipse recepit & satisfactus fuit, & existit de & pro omnibus arrearagiis præd. annualis summa septingent. quinquagint. & duar. libr. septendecim solid. & decem denar. debit. & solubil. ad festum & pro festo annunciationis beatæ *Mariæ* virginis, anno regni domini (nuper regis) *Caroli* secundi tricesimo quinto, & quod summa quinque mille octogint. & duar. libr. quatuor denar. & unius oboli, pro arrearagiis ejusdem annualis summa septingent. quinquagint. & duar. libr. septendecim solid. & decem denar. post præd. festum annunciationis beatæ *Mariæ* virginis, anno tricesimo quinto supradict. debit. & solubil. ad festum & pro festo natalis domini, communiter vocat. *Christmas* ult. præterit. anno primo regnorum dictorum domini regis & domine reginæ nunc modo debet. & insolubil. existit præfat. *Josephus Hornby*, scilicet sum. cent. octogint. & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ, anno regni dicti (nuper regis) *Caroli* secundi tricesimo quinto, & simil. sum. centum octoginta & octo librarum quatuor solidorum quinque denariorum & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno tricesimo quinto supradict. & simil. sum. centum octoginta & octo librarum quatuor solid. quinque denariorum & unius oboli, pro alio quarterio anni finit. ad festum natalis domini anno tricesimo quinto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno regni dicti (nuper regis) *Caroli* secundi tricesimo sexto, & simil. sum. cent. octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno tricesimo sexto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno tricesimo sexto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum natalis domini anno tricesimo sexto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno primo (nuper regis) *Jacobi* secundi, & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno primo

supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno primo supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis domini anno primo supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno secundo regni ejusdem nuper *Jacobi* secundi regis, & simil. sum. cent. octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno secundo supradict. & simil. sum. centum octoginta & octo librarum quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno secundo supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro alio quarterio anni finit. ad festum natalis domini anno secundo supradict. & simil. sum. centum octoginta & octo librarum quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno tertio regni ejusdem (nuper regis) *Jacobi* secundi, & simil. sum. centum octoginta & octo librarum quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno tertio supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno tertio supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum natalis domini anno tertio supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno quarto regni præd. (nuper regis) *Jacobi* secundi, & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno quarto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno quarto supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum natalis domini anno quarto supradict. & simil. sum. centum octoginta & octo librarum quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum annunciationis beatæ *Mariæ* virginis anno regnorum præd. *Gulielmi* & *Mariæ* (nunc regis & reginæ) primo, & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum nativitatis sancti *Johannis* baptistæ anno primo supradict. & simil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum sancti *Michaelis* archangeli anno primo supradict. necnon aliis consil. sum. centum octoginta & octo libr. quatuor solid. quinque denar. & unius oboli, pro uno alio quarterio anni finit. ad festum natalis domini nunc ult. præterit. & anno primo supradict. attingen. in toto ut supra: et petit idem *Josephus Hornby*, quod præd. breve paten. in forma præd. facti. juxta tenor. & effect. earundem præfat. *Josephus Hornby* allocetur, & quod præd. sept. aliæ quarteriales summa centum octoginta & octo librarum quatuor solid. quinque denar. & unius oboli, a festo annunciationis beatæ *Mariæ* virginis anno regni dicti (nuper regis) *Caroli* secundi tricesimo quinto usque ad festum & pro festo natalis domini nunc ult. præterit. attingen. ut supra, ad quinque mille octoginta & duas libr. quatuor denar. & unum obolum, sicut præfertur debet. & a retro, & insoluit. existen. præfat. *Josephus Hornby* solventur, quodque etiam præd. annual. reddit. five sum. septingent. quinquaginta & duarum libr. septendecim solid. & decem denar. resid. præd. annual. reddit. five sum. mille trecent. quinquaginta & duarum libr. septendecim solid. & decem denar. quando & quoties idem resid. reddit. five sum. seu aliqua pars vel parcel. inde deveniret, debet. levarentur secundum formam, effectum & directionem earundem literarum patentium, & secundum cursum recept. hujus scaccarii, & quod omnes potest. remedi. & res quæcunque in & per dict. liter. patent. concess. & mentionat. tangen. solution. denar. sum. in dictis literis patent. mentionat. & pro beneficio præfat. *Josephus Hornby*, hæred. & assign. suorum exequerentur & capiant effectum secundum formam & effectum liter. patent. præd. cum hoc quod idem *Josephus Hornby* verificare vult, quod ad præd. festum natalis domini ult. præterit. sufficien. fuer. & ad hoc sufficien. existunt de reddit. reversion. proficuis, perquisition. [*Anglice* perquisitiones] emolument. & solution. renovan. provenien. recept. & solut. de & pro debito de l'excise præd. virtute actus parliamenti præd. ad solvend. & satisfaciend. præfat. *Josephus Hornby* præd. summam septingent. quinquaginta & duarum libr. septendecim solid. & decem denar. sicut præfertur ei debet. & a retro existen. ultra & præter omnes annual. sum. necessar. & solubil. usque tempus illud pro gubernation. [*Anglice* management] dict. reversion. & ultra & præter præd. sum. duodecim mille ducent. & novem libr. quindecim solid. quatuor denar. & unius oboli, aut eo circiter, solubil. exinde *Catharine* reginæ, tunc confort. nunc reginæ dotal. dicti domini (nuper regis) *Caroli* secundi, ut parcel. juncturae suæ, in literis patentibus præd. mentionat. & ultra & præter præd. sum.

sum. viginti & quatuor mille libr. solubil. præd. *Jacobo*, tunc duci *Eborac.* fratri domini (nuper regis) *Caroli* secundi, in literis patent. præd. concess. cum hoc etiam quod præd. *Josephus Hornby* verificare vult, quod nec præd. dominus *Carolus* secundus, nuper rex *Angliæ*, &c. nec præd. dominus *Jacobus* secundus, nuper rex *Angliæ*, nec præd. dom. *Willielmus & Maria*, modo rex & regina *Angliæ*, aut eorum aliqui vel aliquis huc usque non solverit seu solvit præfat. *Josephus Hornby* aut assignat. suis præd. sum. viginti duar. mille quinquagint. quadraginta & octo libr. quinque solid. & sex denar. in dictis literis patent. mentionat. seu aliquam inde partem seu parcel. ultra seu præter sum. decem mille libr. existen. confid. in dict. script. relaxat. per præfat. *Josephum Hornby* præfat. *Carolo* secundo, nuper regi *Angliæ*, &c. ut præfertur fact. & pro qua sum. ipse idem *Josephus Hornby* relaxavit eidem domino nuper regi præd. annual. sum. sexcent. libr. parcel. præd. annual. sum. mille trecent. quinquaginta & duarum libr. septendecim solid. & decem denar. superius mentionat.

To this the attorney-general demurs generally, and the said *Joseph Hornby* the petitioner joined in demurrer.

And the court gave judgment for the petitioner *Joseph Hornby*; whereupon the attorney-general brought a writ of error in the *Exchequer-Chamber*. Note, the judgment is recited in the writ of error; which is as follows:

DOM. rex & dom. regina nunc *Gulielmus & Maria* mandaverunt thesaurario & baronibus de scaccar. suo breve suum clausum in hæc verba, scilicet; *Gulielmus & Maria* Dei gratia *Angliæ*, *Scotiæ*, *Franciæ* & *Hiberniæ*, rex & regina, fidei defensores, &c. thesaur. & baronibus suis de scaccar. suo salutem quia in record. & process. ac etiam in redditione judicii loquelæ cujusdem petitionis cujusdam *Josephi Hornby*, quæ fuit in curia nostra coram vobis præfat. baronibus nostris de scaccar. nostro præd. termino sancti Hillarii anno regni nostri primo exhibit. de allocatione quarundam literarum patent. dom. nuper regis *Caroli* secundi præd. *Josephus Hornby*, & hæredibus suis concess. & solution. cujusdam annual. reddit. per easd. literas patent. per eundem nuper regem eidem *Josephus Hornby*, & hæredibus suis concess. solvend. & percipiend. de revention. proficuis & solution. surgen. & provenien. nobis, hæred. & successoribus, de pro & ratione debit. excisæ, sup. potum lupulat. & il. lupulat. & alios liquores, nec non arreagar. ejusdem annual. reddit. pro sepal. quarter. anni finit. ad festum nativitatis domini anno primo prædict. error. intervenit manifestus ad grave damnum nostrum. Ac cum in statuto in parlamento dom. *Edward.* nuper regis *Angliæ* tertii, progenitoris nostri apud *Westm.* anno regni sui tricesimo primo. tent. edit. inter cæterum concordat. fuit & stabilit. quod in omnibus casibus regem aut alias personas tamen ubi quis queritur de errore facto in scaccar. cancellar. thesaur. venire fac. coram eis in aliquam cameram consilii juxta scac. record. & process. hujusmodi extra dict. scaccar. & assumptis sibi justiciariis & aliis peritis talibus quales sibi videbitur fore assumen. vocari fac. coram eis baron. de scaccar. præd. ad audiend. informationes suas & causas judiciorum suorum & super hoc negotium hujusmodi debite fac. examinari. Et si quis error invent. fuit illum corrigi & rotulos emendari ac postea eos in dict. scaccar. ad executionem inde faciend. remitt. fac. sicut pertinet prout in eod. statuto plenius continetur. Nos igitur volentes errorem si quis fuerit juxta formam stat. præd. corrigi & celerem justitiam fieri in hac parte vobis mandamus quod si judicium inde redditum sit tunc record. & process. præd. cum omnibus ea tangen. coram dom. commissariis ad custod. sigillum magnum *Angliæ* & vobis vos præfat. thesaur. in cameram consilii juxta scaccarium præd. [vocat le Council-Chamber] die martis videlicet nono die instantis mensis *Februarii* venire fac. Ut quod dom. commissarii & vos præfat. thesaur. visis & examinat. record. & process. præd. auditisq; informationibus vestris vos præfat. barones ulterius in hac parte de consilio justitiam & aliorum peritor. hujusmodi fieri fac. quod de jure & secundum formam stat. præd. fuerit faciend. T. nobis ipsis apud *Westm.* 1^o die *Februarii*, anno regni *W.* 3. Fish. alloc. *R. Atkins.*

Record. & process. de quibus in brevi de errore fit mentio sequitur, &c.

Et super hoc *Georgius Treby* miles attorn. dictor. dom. regis & dom. reginæ, nunc general. quæ pro eisdem dom. rege & dom. regina in hac parte sequitur, præsen. hic in curia in propria persona sua pro eisdem dom. rege & dom. regina dicit quod in record. & in process. præd. nec non in redditione judicii præd. de & super præd. morat. in lege manifeste est errat. In hoc videlicet quod præd. literæ patent. superius recitat. & materia in eisdem content. & specificat. ac præd. materia per dict. *Josephum Hornby*, in forma præd. allegat. minus sufficiens, in lege existunt ad ipsos dom. regem & dom. reginam nunc de aut cum solution. denar. prædict. de arreagar. pro præd. sepalibus quarteriis anni aut cum præd. solution. præd. annual. reddit. sive sum. præfat. *Josephus Hornby* in forma præd. onerand. Eo tamen non obstante adjudicat. existit per barones præd. quod præd. literæ patent. præfat. dom. nuper regis *Caroli* secundi præfat. *Josephus Hornby*, ut præfertur concess. & superius recitat. & irrotulat. juxta tenorem & effectum earundem ipsi præfat. *Josephus Hornby* allocat. Et quod præd. summa quinq; mille octogint. & duarum librarum quatuor denar. & un. obol. pro arreagar. dict. annual. reddit. sive sum. septingent. quinquagint. duarum librarum septendecim solidor. & decem denar. resid. præd. annual. reddit. sive sum. mille trescentar. quinquagint. duar. librar. decem solidor. & decem denar. ut literis patent. præd. mentionat. a præd. festo annunciationis beatæ *Mariæ* præd. virginis anno regni dict. dom. nuper regis *Caroli* secundi tricesimo quarto, usque ad festum & pro festo natalis dom. anno primo regni dom. *Gulielmi* & dom. *Mariæ* nunc regis & reginæ supradict. sic ut præfertur areat. & insolat. existen. ipsi præfat. *Josephus Hornby* ad recept. hujus scaccar. per man. commissariar. thesaur. & camerar. ejusdem recept. qui modo sunt & per man. commissariar. thesaur. & camerar. ejusdem recept. pro &

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the argument of lord chief justice Treby.

tempore existen. de thesauro provenien. accrescen. ex illa parte revention. de le excise in literis patent. præd. mentionat. fore concess. dicto nuper regi *Carolo* secundo, hæred. & success. suis imperpetuum per actum parliament. fact. anno regni ejusdem nuper regis duodecimo in man. eorund. commissariar. thes. & camerar. jam exist. & in manus commissariar. thes. thesaur. & camerar. imposterum existen. solvetur post & ultra annual. sum. necessar. solubil. pro gubernation. [*Anglice management*] dict. revention. de le excise, & post & ultra annual. sum. attingen. ad duodecim mille ducent. & novem libras quindecim solid. & unum obol. seu eo circiter in literis patent. prædict. mentionat. fore solubil. exinde annuatim *Catherinæ* nuper reginæ consort. dicti nuper regis *Caroli* secundi & modo dom. reginæ dotissæ *Angliæ* & parcel. juncturæ suæ, & post & ultra præd. summam vigint. & quatuor mille librarum in literis patent. præd. mentionat. fore solubil. *Jacobo* tunc duci *Ebor.* fratre dict. dom. nuper regis *Caroli* secundi & quod præd. annual. reddit. sive summa septingent. quinquagint. & duarum librarum septendecim solid. & decem denar. resid. præd. annual. reddit. seu sum. mille trescentar. quinquagint. & duarum librarum septendecim solid. & decem denar. in præd. literis patent. mentionat. eidem *Josephus Hornby* sic ut præfertur concess. a præd. festo natalis dom. anno regni dict. dom. *Gulielmi* & dom. *Mariæ* nunc regis & reginæ *Angliæ*, &c. primo supradict. ipsi eidem *Josephus Hornby*, hæred. & assign. suis ad recept. hujus scaccar. per manus commissariar. thes. thesaur. & camerar. ejusdem recept. pro tempore existen. de thesauro de tempore in tempus provenien. accrescen. & emergen. de præd. hæreditar. revention. de le excise in man. suis de tempore in tempus existen. post & ultra annual. summam necessar. solubil. pro gubernation. [*Anglice management*] dict. revention. de le excise, & post & ultra annual. summam attingen. ad duodecim mille ducent. & novem libras quindecim solid. quatuor denar. & unum obol. aut eo circiter in dictis literis patent. mentionat. fore solubil. exinde annuat. præfat. *Catherinæ* modo reginæ dotissæ *Angliæ* ut parcel. junctur. suæ & post & ultra annual. summam viginti quatuor mille librarum in eisdem literis patent. mentionat. fore annuat. nuper solubil. præfato *Jacobi* duc. *Ebor.* & modo annuat. solubil. dom. regi & dom. reginæ nunc ad præd. sepal. festa annunciationis beatæ *Mariæ* virginis, nativitatis sancti *Johannis* baptistæ sancti *Michaelis* archang. & nativitatis dom. dei nostri [communiter vocat. *Christmas*] per æquas & æquales portiones annuatim solvetur. Et quod tall. toties quoties casus requirit levand. ad dict. recept. scaccar. pro præd. annual. redditu sive sum. septingent. quinquaginta & duarum librarum septendecim solid. & decem denar. resid. præd. annualis redditus mille trescentarum quinquagint. duarum librarum septendecim solid. & decem denar. idem resid. redditus seu aliqua inde parcel. deveniret debit. secundum formam & effectum literarum patent. præd. super commissariarum thesaurarium receptor. collector. sive firmarium dict. hæreditariarum revention. de l' excise per officiar. recept. hujus scaccar. pro tempore existen. ad quos *Levat. Tallior.* in ead. recept. pertinet seu pertinebit de tempore in tempus ad requisition. ejusdem *Josephi Hornby* hæred. & assign. suorum levantur secundum formam effectum & directionem literar. patent. prædict. & secundum cursum dict. recept. scaccar. salvo semper jure regis & reginæ nunc si, &c. Ideo in eo manifeste est erratum. Errat. est etiam in hoc quod per record. præd. apparet quod judicium præd. in forma præd. reddit. reddit. existit pro præfat. *Josephus Hornby* versus eisdem dom. regem & dom. reginam ubi per legem terre hujus regni *Angliæ* judicium ill. reddi debuisset pro eisdem dom. rege & dom. regina nunc versus præfat. *Josephum Hornby*. Ideo in eo manifeste est erratum. Et sic idem attornat. general. pro eod. dom. rege & dom. regina dicit quod in record. & process. præd. ac in recordo judicii præd. manifeste est errat. & super inde idem attornat. dictor. dom. regis & dom. reginæ pro eodem dom. rege & dom. regina petit quod judicium illud ob errores præd. & alios in record. & process. existen. revocetur adnulletur & penitus pro nullo habeatur, ac etiam breve dictor. dom. regis & reginæ ad premuniend. præfat. *Josephum Hornby* essend. coram præfat. dom. custod. magni sigill. *Angl.* & domino thesaurario ad certum diem audiri. record. ac process. præd. errores. Et ulterius ad faciend. & recipiend. quod fuit justum in premissis, &c. Et ei conceditur, &c.

Super quo idem *Josephus Hornby* dicit quod nec in record. & process. præd. neq; in redditione judicii præd. de & super præd. morat. in lege in ullo est erratum. Et petit, quod curia dict. dom. regis & dom. reginæ nunc hic procedat tam ad examinationem record. & process. præd. quam materię præd. superius pro erroribus assignat. Sed quia curia vult advisari in premissis antequam, &c. ideo dies dat. est partibus præd. in statu quo nunc sicut usq; a die pasch. in unum mensem proximum anno quarto regni dom. *Gulielmi* & dom. *Mariæ* nunc regis & reginæ de judicio suo modo audiend. eo quod curia dict. dom. regis & dom. reginæ nunc inde nondum, &c. Ad quem diem vener. hic partes præd. & ob causam præd. habend. diem ulterior. in statu quo nunc usq; in octab. sanct. Trin. ad judicium suum inde audiend. eo quod curia hic inde nondum, &c.

The argument of lord chief justice Treby.

THERE are two points in this case:

1. Whether these letters patents are valid in law, and sufficient to bind the king?

2. Whether that the remedy that these petitioners have taken be proper?

As to the first, I am of opinion, that the letters patents are valid and sufficient to bind the king.

It is objected, that the word [successors] in the statute by which this revenue is given, intends that it shall be fixed in the crown, and unalienable. To this I answer, that there are several other statutes by which lands and other revenues were given to the king by the same words that are in this statute; and yet the kings of *England* had always power to alien

them, as appears by *Berkley's case* in *Plowd.* and by the statute of monasteries, *Vaugh.* 62. 2 *Roll. Abr.* 198. &c. So king *Charles II.* having an estate of inheritance in this branch of his revenue, had the same power to alien this, as he had to alien any other part of it.

It has been strongly objected, that if the king should have a power to alien all his lands and revenues, it might be of pernicious consequence to his subjects; and that then our *Exchequer* in *England* would be like the *Spanish Exchequer*, of which it's said that it receives taxes and revenues from the general, only to pay them out to some particular persons.

To this I answer, that this might be some reason to induce the making an act of parliament to restrain the king's power of alienation; but since here the parliament has thought fit to give the king such a power, we ought to acquiesce and submit to it.

But that, which I shall chiefly proceed on, is the judgment, which I think to be very extraordinary, and such as the barons could not give; for I do not think, that they can award the king's treasure out of the *Exchequer*. Then I take this judgment to be very erroneous and deficient in several particulars.

1. It leaves out the treasurer, who is the chief officer concerned in disposing the king's money.

2. The chamberlain of the *Exchequer* ought to have been mentioned as well as the treasurer; and so is the judgment in *Neville and Wroth's case* in *Plowd.* and also in *Cotton's Records*.

3. This judgment appoints tallies to be struck from time to time, and orders the method of payment of the several sums of money, which I take it the barons cannot do; for they seem to undertake to do what is proper work for an act of parliament, which only can appoint the treasurer to make payments in such an order. 9 *H. 4.* 28.

In the next place, I take it that this judgment cannot be amended, because these are faults in substance, and the law is very nice and curious in judgment. So if a *misericordia* be entered for a *capitur*, the judgment is erroneous. So it is if it be *concessum est*, instead of *consideratum est*, &c. *Latch.* 177. so is *Poph. casu ultimo*.

Now I come to the remedy, which I take to be the great and difficult point of the case.

And I am of opinion, that no judgment can be given upon this petition to the barons; for I do not think that the court of *Exchequer* has any power to dispose of the king's treasure, and therefore I cannot see how this judgment can have any effect. Indeed it's said, that the petitioner will have a writ to the officers of the *Treasury*, or to the treasurer himself; and if they do not obey this *liberate*, that then they will enforce it by action. But this they cannot do; for I hold that the treasurer may choose, upon a bare warrant, to pay in what order he thinks fit.

Then they have shewn no precedent that ever any such action was brought; though indeed my lord *Coke*, in his 4th *Instit.* 116. seems to hint at it, and so does *Plow. Com.* 186. and 2 *H. 7.* 8. 9. 10. But there the *liberate* always went to the subordinate officer, but never to the treasurer himself. By the treasurer, I mean the treasurer of the *Exchequer*, and not the lord high treasurer of *England*; for that great officer has long been discontinued; and when he was in being, the greatest use of him was when he had the honour to have been your lordship's colleague in this place.

So that I take it, that the treasurer may if he pleased pay these annuities to the petitioners; but whether he will do it or no, is left to his conscience and discretion; but he cannot be compelled to it but by authority of parliament.

Then this remedy is not warranted by the course of the *Exchequer*. If there were any such usage there, I agree it would be the law of the land; and so is *Rawlin's case*, 4 *Rep.* and *Plow.* 32. But there has been no such usage there; and in this point I concur with my brother *Lechmere*, who perhaps has the greatest experience in the court of *Exchequer* of any judge that ever sat there; for I think I lately heard him say, it was sixty years since he practised there.

I have reason to think, whatever Mr. *Plowden* says, that these *liberate's* were granted upon petitions to the king himself, and not to the barons. You may see abundance of them in *Ryley's Placita Parliamentaria*. It appears indeed in *Broke, tit. Talley de Exchequer pl. 4.* that upon delivery of this writ to the officer, and assents in the *Exchequer*, an action lay against the officer for non-payment. But that ever it could be brought against the treasurer or chamberlain, was never heard of.

But, say they, there is a clause in the patent, which empowers the treasurer, &c. to make payments, &c. and this they call a perpetual warrant.

But this makes against the petitioners: for if it is so, why do they prefer a petition to the barons of the *Exchequer*? If they can have their debt without a petition barely upon this patent, where there is a grant, a command, and warrant to the treasurer and officers to pay the money, (which, say they, amounts to a *liberate*), then it's a vain thing to sue in the *Exchequer* for a judgment: for it cannot be presumed, that a *liberate* under the seal of the *Exchequer*, testifies chief baron, should be of more force than a *liberate* under the seal of *England*, testifies *missis. Reg.* 192.

To clear this point, it's necessary to enquire into the power of the court of the *Exchequer*.

I do agree that they are supreme auditors, and have authority over the king's treasure; but it is *in transitu*, as upon the sheriff's accounts, or any other of the king's officers concerning the bringing in of the king's revenues into the *Exchequer*; but when the money is there, it is in its center, and the barons have nothing to do with it. They are only conduits, but not producers. 2 *Inst.* 197. 4 *Inst.* 115. And it would be of dangerous consequence for so many to have to do with the treasury, lest (as *Kerou* says in his book) there be too many leaks in the cistern.

I confess, the court of *Exchequer* does use to enrol charters in the *Exchequer*, and that is the foundation of the accounts, &c. and so is *Plowd.* But whether the barons of the *Exchequer* have a power to comptrol and command the treasurer is a great and arduous point. It is in effect, whe-

ther the barons shall have the power to turn out the treasurer when they please; and whether the petitions, that were formerly preferred to the king, shall be now exhibited to the barons of the *Exchequer*? Which matters I must own I cannot be brought to imagine, though I would think as favourably as possible in this case; for I give this opinion, not because I would, but because I must.

But I take this power in the barons, to be against the nature and institution of the court of *Exchequer*; for they are originally empowered by the king to get in his revenue, and 'tis for the sake of the revenue that they have any thing else to do. And all they do is to convey the king's treasure to its proper place; but they cannot dispose of it; for there is no correspondence between the barons and the officers of the treasury.

Upon reversal of attainders, we know there is no restitution of the money paid to the king; and the reason is, because the barons cannot in such case comptrol the treasury. I remember several years since, there was a solicitor, who brought the rolls of a forfeited estate in dispute into court; and they ordered the money to be put into the hands of the Remembrancer; for they said, if it was once paid into the treasury, there was no getting it out again.

The case in short is no more than this:

Suppose the king be indebted to the petitioners, and also to the army, the fleets, &c. Now who shall direct the payment of these debts, the barons, or the treasurer? Who is the best judge of the state of the kingdom, and of its necessities? So that suppose there was only 4000l. in the *Exchequer*, and we were threatened with a foreign invasion, how shall this money be disposed? Says the treasurer, to raise men to pay the army and our fleets, that by their assistance we may prevent the enemy from coming amongst us. No, say the barons, we must pay the bankers with this money, though at the same time we open the gates, and let in *Hannibal* to our utter ruin and destruction. My lord *Coke*, in his 4th *Instit.* treating of the court of the *Exchequer*, takes notice of the oaths taken by the treasurer, and also by the barons. In the treasurer's oath it is mentioned, that he is to keep and dispense the king's treasure safely; but in the baron's oath, there is not a word of this matter taken notice of: which to me is an argument that the treasurer is judge in point of issuing money, whether it be due and payable or not, and to whom, in what manner, and when it shall be paid, &c. And this I take to be the true reason why no action can be brought against the treasurer, because he acts as a judge, and not as a minister of the court; for he is not attendant to it, as sheriffs, bailiffs, &c. are. So I take it, "may be paid," is enough for the barons to say; but "must be paid," is only for the treasurer to say.

The nature of his office. Vide *Moore* 475. 11 Co. 90. 92.

Cro. El. 545. *Babington's case*.

Then it is treason to counterfeit the great or privy-seal, because they only have to do with the king's revenue; but it was never thought treason to counterfeit the *Exchequer* seal, which has nothing to do with it. *Plowd. Com.* 223.

In the contests heretofore between the king and people, what was meant when they complained that the king's treasure was mispent and misemployed? Not that 'twas paid away without letters patents, or taken away without the king's grant; but it was this. They blamed the treasurer, because he paid away the king's treasure to persons unworthy, to minions and favourites, though they had grants from the crown by letters patents: but yet it was left to the treasurer's discretion to have paid them or not; which he should not have done, when perhaps the public good required it.

Now I come to our authorities in our books.

I shall begin with 2 *Ed.* 3. 25. & 38 *Aff.* pl. 20. wherein it's said by the chief baron, that we shall take consufance of all matters that may turn to the king's advantage, but not a word concerning the disposal of the treasury. *Vid.* 19 *H.* 6. 62. 63. and 2 *Roll. Rep.* 301. are exprefs.

So in *Stradling and Morgan's case*, *Plowd.* 207. it's said, that no pleas shall be held in the *Exchequer*, but for the advantage of recovery of the king's debts, and bringing in his revenues; so that the *Common Pleas* in the *Exchequer*, are only founded on getting in of the king's revenue. I choose to cite Mr. *Plowden*, because his book is so mightily relied on the other side, I mean the case of *Nevil and Wroth*.

I believe it was the authority of those cases that raised all this dust, but I shall answer them by and by; and at present shall only observe, that there is not one law book that gives these cases the credit to mention them, I mean as to this point of proceeding by petition to the barons, &c.

So in the earl of *Devonshire's case*, 11 *Rep.* 92. there is no notice taken of *Nevil's* or *Wroth's case*, though there was opportunity enough to have mentioned them, if they thought they had been of any weight and authority. So 2 *Roll. Abr.* 160. and 180. and 183. the resolution in the earl of *Devonshire's case* is cited, but not a word of *Nevil's* or *Wroth's*.

In the next place, I shall mention some treatises concerning the court of *Exchequer*.

1. There is *Gerardus Thiburtius de rebus in scaccario gestis*; who sets forth the jurisdiction of the court of *Exchequer*, but mentions nothing of this power in the barons to comptrol the treasury. The *capitalis iusticiarius Anglie* had indeed a comptrol over the treasurer himself, as appears from *Spelm. Gloss.* 71. 331. So when *Hugo de Burgo*, who was the last great justiciary, was in disgrace, he was charged to render an account of the mispending of the king's revenue, which shews that he had a power over the treasurer. But ever since this great office has been discontinued, the treasurer has acted according to his own discretion.

The next book, that I shall quote, is called the *Diversity of Courts*. It's mentioned in my lord *Coke's* preface to the 10th *Report*; but there is nothing of this power in the barons mentioned there, neither is it taken notice of in the *Mirror of Justice*, c. 1. sect. 14. 4 *Inst.* 110. *Flou.* lib. 2. c. 25. *Britt.* 2. 6. *Compt. Jurisdiction of Courts*, 105. which book was printed 15 years after Mr. *Plowden's*, nor in a *Inst.* 551. nor in a *Inst.* where the full authority of this court is fully set forth. And I can but also observe, that Mr. *Prinn*, in a book which he printed on purpose to animadvert on my lord *Coke*, 4 *Inst.* does not take notice of any such power. I shall beg leave also to mention *Vernon's Consideration on the Court of Exchequer*, and Mr. *Cambden* and *Mr. Tho. Smith*, who were great and learned men, though their books I confess are not of authority. But if there had

On reversal of attainders no restitution of money paid to the king.

The treasurer of the *Exchequer*, his oath.

The nature of his office. Vide *Moore* 475. 11 Co. 90. 92.

Vide *Moore* 476. 2 *Inst.* 555. *Lit. R.* 91. 2 *Ro. R.* 183.

The power of the court of *Exchequer* over the king's treasury.

2 *Inst.* 197. 4 *Inst.* 115.

1 *Inst.* 551.

been any such power in the barons of the Exchequer, 'tis probable they would have taken notice of it.

Next, there are *Savil's Reports*, *Lane's* and my brother *Hardress's Reports*, which treat chiefly of the court of Exchequer; but yet they give not the least countenance to any such power. So in 1 *Rel. Abr.* 528. 539. in *Lane's* case, 2 *Rep.* 2 *Rel. Rep.* 294. there is not one syllable of it.

I shall conclude this point with this observation: that since there were two great powers in the barons, (as is pretended) one of bringing in money into the Exchequer, and the other of paying it out, that yet these books should be all silent as to the greatest power of paying it out, is very strange and unaccountable: which indeed does induce me to believe, that there is no such power in the barons, and that those petitioners have mentioned in their petition the only way of having their annuities; that is, as their former payments were made (*viz.*) by warrant from the lord treasurer.

Now I come to the objections.

1. They quote *Ryly's Pla. Parl.* pa. 251. 253. 257. 262. 337. 526. 529. &c. but, if I can apprehend them, those words make against the petitioners.

Then *Margery Parker's* case, 9 *H.* 6. 12. 13. was mightily insisted on; and indeed at first I thought there was something in it; but, upon a strict perusal, I find it's consistent enough with my opinion. Indeed *Babington* mentioned here a remedy by petition to the barons, but this was only a word slipped out; but the court gave no regard to it, and were of opinion against it, that there was no such remedy. And it's observable, that *Brook* in his *Abridgment* takes no notice of *Babington's* opinion, though he does of all the rest of the case.

The next thing objected is, that the barons do every term send a *liberate* to the officers of the treasury under the Exchequer seal, to pay money for paper, pens, and other necessities for the court of the Exchequer; the charge of which, I am told, comes to 2 or 300l. *per ann.*

To this I answer, that first this writ goes without any judgment at all: so that according to this, the petitioners needed not have had any judgment. But the true reason of issuing forth this writ is grounded on this. In the treasurer's commission there is this clause, that he shall pay out such sums of money as are required *pro necessariis scaccarii*: but of this writ they take no further notice than as a certificate, when they make up their accounts.

Now for the precedents.

The court of Exchequer is guided by multitudes of precedents, 2 *Rep. Lane's* case, *Mo.* 565. but here they have not one precedent for such a power over the king's revenue, to which the law has so great a regard; for there is nothing in the law so fenced, and so guarded, and so secured, as the king's inheritance. Where that is concerned, there must be petition *de droit*, an inquisition found, besides searches, &c. so careful is the law of the king's inheritance and revenue.

But now here the king must lose his freehold without trial, which his subjects shall not do, as appears by *magna charta*.

In the next place, I shall answer the cases which indeed give life to the present case, and are the foundation of it. First, as to *Nevil's* case, I observe the petitioners council do not agree in their title to it. Some say, it was grounded on a petition of right; others, that it was a *monstrans de droit*; and others, that it was a complaint against the officers of the treasury. But true it is, Mr. *Plowden* is precise and express in the point, though it seems to me to be but his own private opinion: and I must take the boldness to say, that he is mistaken, as will appear from these books, 13 *H.* 7. *Pl.* 15. 4 *Ed.* 4. 23. b. 1 *Leo.* 190. 1. And. 253. *Savile* 125. all which cases happened but twelve years after *Nevil's*, and yet are contrary to it. By the same books and the same reasons it appears, that *Wright's* case ought to have no more weight than *Nevil's*, &c.

Therefore I conclude, that this judgment given by the barons of the Exchequer is an erroneous judgment, and ought to be reversed.

Vide infra, the argument of the lord chief justice *Holt*, *contra*.

The argument of the lord chief justice *Holt*.

Holt. Ch. 7. In this case, here have been two points made:

1. Whether this grant be good.
2. Whether here be a proper course taken by the patentees.

There has indeed been a third point started by my brother that argued last, and that does respect the entering of the judgment.

As to the first question, I hold the grant to be good; and all, that have argued here, have concurred in the same opinion. I do confess this is the great point of the case; but so much has been said to it, that little more can be added: but I must say something to it, though I cannot but repeat.

I hold, that king *Charles II.* might charge this branch of his revenue, and my reason for my opinion is but short.

It is, because the king was seised of an estate in fee of this revenue; for to such an estate a power of alienation is incident. *Lit. Sect.* 360. And I take it to be the intent and the express words of the act, that the king should have a right and liberty of alienating and charging this estate.

It is no objection, that this revenue was given to the king under a trust; for notwithstanding that, he might alien it. So several kings of *England* have founded corporations of charitable uses, and yet these persons incorporated might, notwithstanding such trust, alien their estates; so may a dean and chapter theirs; so may a bishop with the consent of dean and chapter; so a parson, with the consent of the patron and ordinary, might have aliened the land of which he was seised in the right of his church: but the king has no body required to consent to his alienations. To say, that he may alien by the consent of the estates of the realm, is as much as to say, he cannot alien without an act of parliament, which he may clearly do.

And indeed this revenue comes to the king by purchase; for he gave a recompence for it, (*viz.*) part of his standing revenues, it being the profits that did arise from his wards and liberties.

But it is objected, that this power in the king of alienating his revenues may be a prejudice to his people, to whom he must recur continually for supplies. I answer, that the law has not such dishonourable thoughts of the king, as to imagine he will do any thing amiss to his people, in those things in which he hath power so to do.

But that which I insist on is, that it is absurd in its nature to restrain the king from a power of alienating his revenues of which he is seised in fee. It is against the nature of the being of a king, that he should have less power than his people; for before he was king, he had power to alien. Now when the crown descended upon him, he is seised in *jure coronæ*; and shall he then have less power over those very lands than he had before the descent of the crown? Shall he now be disabled to alien by being a king? This would be against a common principle of law, that the descent of the crown takes away all disability. *Pl.* 105. *Digg.*

Then it is repugnant to the constitution of the government. Suppose a king should be under a present danger of being invaded: if the king could not raise money by alienating his revenue, the nation might perish; for he cannot otherwise raise money than by an act of parliament, for which there might not be time: and therefore heretofore the kings of *England* have borrowed several sums of money by mortgaging their lands. *Cotton's Posthum.* 175.

And there ought to be a power in all governments to reward persons that deserve well; for rewards and punishments are the supporters of all governments; and it has been the constant usage of the kings of *England* to reward persons deserving of the government out of the crown revenues, by pensions, and giving estates to support the titles of earl and other dignities. *Seld. Tit. of Honour* 838. 7 *Rep.* 12. *Calvin's* case. And this has been allowed of by act of parliament, as appeareth by 34 *H.* 8. c. 20.

But some perhaps will say, I have been talking little to the purpose; for that they do not deny that the king might alien his own demesnes, or any lands that came to him by descent or purchase: but say they, this revenue was settled by act of parliament on the crown, and therefore it cannot be aliened. But I do not find any such distinction in our law-books, nor any authority from common or statute law, that restrains the kings of *England* from aliening any sort of their revenues.

As for the lands in ancient demesne, they seemed most appropriated for the king's use of any of his revenues; for they had several privileges, all relating to the king; as, not to be impleaded out of the manor, to be free of toll for all things concerning their sustenance and husbandry, not to be impanelled on any inquest. And yet notwithstanding all this those lands were always alienable: and if these lands are alienable, what estates in the crown are not alienable? And our books do take notice that these estates are alienable; and so is *Fitz. N. B.* 13. c. 166. f. 226. *Staunford Prer.* 38.

Then what reason can be given why some estates should be aliened, and others not? Why may not the king as well alien these estates as he may the flowers of his crown, as appears in the abbot of *Strata Marcella's* case? For he may grant a county-palatine, which has *jura regalia*; so he has granted a power to pardon treason or felony, &c. Indeed these prerogatives are reassumed to the crown by the statute *H.* 8. but the grants were not void.

Then if an estate be settled on a subject by act of parliament, it will not be denied but that he may alien such estate; and why shall not the king have the same privilege? It appears in fact, that he has always done it. So all the lands that belonged to the abbies and monasteries were aliened by the king, and yet they were given to him by act of parliament, and by general words, as it is here. So the customs have been always granted and charged by the king, and yet they were granted to him by act of parliament. The authorities in our books are full to this purpose, as 21 *Ed.* 3. 47. 29 *Ed.* 3. *Pl.* 1. 2. 4 *Inst.* 45. *Davis* 7. 14. *Knighiton* 1684.

But it is objected, that this revenue was given in lieu of inheritances that were unalienable, (*viz.*) the wards, liveries, purveyances, &c.

Tho' how the nature of these inheritances can affect inheritances of another nature, I cannot see. But even these inheritances were always in effect alienable, for they might have been released. The king's grant to be free of prisage, *for Thomas Waller's* case; and so were services *in capite*, and purveyances, &c.

Some opinions have been urged, which say that the crown revenues could not be alienated, as *Fleta* and *Bracton*. But these books are only ornaments to the law; they are not looked on as authentick, especially where the practice has been always to the contrary. But *Briss.* 87. is otherwise, and so is *Selden* 549. and 552. And *Bracton* himself in his second book, c. 57. seems to be of another opinion, where he saith, that even *res sacre* are alienable by the common law, tho' perhaps by the canon law they are not to be aliened. So the statute of *Bigamis*, c. 7. also admits, that the king may grant away his revenues. *Partesius* in his book *de Laudibus Legum Angliæ* says, that the government is not only regal, but legal and political, and then discourses of the particulars wherein the regal power is restrained: and if our constitution had been so that the king could not alien his lands or revenues, it cannot be imagined but that he would have mentioned a thing so remarkable, especially in a time when there were so many grants made by the crown, tho' indeed at that time there were many acts of resumption made, as there were before and after, as in 6 *H.* 4. 14. and in the time of king *Henry* the eighth, &c. which are a great demonstration that those grants could not be revoked or avoided but by act of parliament.

It is objected, that the *fee-farm* rents in the time of king *Charles* the second were granted by act of parliament. But they might have been granted without that act. It was only made to encourage purchasers, to make good the letters patents beyond all scruple, and so give power to sue for the arrears of rent, and to distrain, &c.

2 *Sid.* 137.
133. 139. 140.
141. 142.
Vol. 1. *IIa*
Pl. C. 61.
101. *Co. Lit.*
16. a.

Ancient de-
mesne lands
alienable be-
cause posses-
sed by the king
in his perso-
nal capacity.

9 *Co.* 21.

See 27 *H.* 8.

c. 24.

27 *H.* 8. c.
28. 31 *H.* 9.
c. 13. 32 *H.*
8. c. 24.

The *farm*
rents granted
by act of par-
liament did
not give any

Then

Then it's objected, that if this grant of the revenue should be alienable to the subjects, that then the king's officers of excise would be the subjects officers.

But that does not follow; they are only a means to convey to their fellow subjects their right, and that which is granted to them by the king's letters patents. So the justices in eyre, and of oyer and terminer, &c. are the king's justices; and yet they convey justice to the people. 4 Inst. 162.

As for these letters patents themselves, it's plain by the whole tenour of the patents, that the king was not deceived in his grant; and the consideration being executed, though it be false, yet that will not avoid the grant. *Plow. 554.*

So that I conclude this point, that these letters patents which charge this branch of the revenue, are good and firm in law.

I come now to the second point; and that is, concerning the remedy taken by the patentees.

And I hold they have taken a very proper and legal remedy. We are all agreed that they have a right; and if so, then they must have some remedy to come at it too.

The remedies at common law, to recover against the king, were by petition, or *monstrans de droit*.

Indeed, there is a new remedy now given by stat. 2 Ed. 6. c. 8. and that is by way of traverse to the king's title, 4 Rep. 54. 2 Inst. 688.

But first, a petition of right is not necessary in this case: not but that a man may proceed in this way, and admit himself out of possession if he pleaseth. But it's not necessary, for two reasons;

1. Because a petition of right is grounded always upon a naked matter of fact suggested, and not of record; and upon such a suggestion, there is a commission issues out of Chancery. *Cok. Entr. 462. 9 H. 4. 4.*

But here the title is derived by letters patents which are of record; so that here is no matter of fact to be enquired of.

2. The patentees do not endeavour to destroy the king's title: but petitions of right do so, and are generally inconsistent with the king's title.

Then this annuity is not turned to a right, as if there had been an attainder, &c. Therefore why should there be a petition of right?

I take this remedy to be by a *monstrans de droit*; and this remedy is to be sued at common law, when the party's title appeared of record. *Kell. 178. Monstrans de droit; or ouster de maine*, (which is all one in effect) always lies where the title or right of the subject appears as well by matter of record as the king's title; and this appears fully, *Sadler's case, 4 Rep. and Hob. 334.*

Also it's plain, that a *monstrans de droit* lies in the Exchequer: I think there is no doubt of that.

It is objected, that the petition should be first sued to the king: but by the records in *Riley's Placita Parl. 351, 257. Staundf. 72.* it appears, that these petitions of right have been sued to the court of King's-Bench. But indeed this petition differs from those; for this being only by way of complaint, there needs no indorsement, as in the other cases.

The next objection is, that in this precedent there was a *liberate*.

1. This writ is in its nature a writ of allowance, *Reg. 192.* But this writ does not give any manner of jurisdiction; for the court may hold plea, and proceed without it.

2. But the next answer that I give to this, and which may be satisfactory to any body, is the statute of 5 R. 2. c. 9. which directs the barons of the Exchequer to answer every demand, without any writ or letter from the king. So is 4 Inst. 110. So that I take it to be very plain, that the barons might proceed here without any writ at all.

But it is objected, that the writ should have been directed to the treasurer, &c.

But this needs not be; for the treasurer hath nothing to do with civil pleas. *Reg. 137.*

Indeed, *Fitzh. N. B. 129.* doth mention the treasurer: but that is a common error, and the writs need not be so directed.

It's true, as my lord *Coke* observes, that the legitimization of any case may be suspected that has no case of kin to it; and I agree to that rule. But I think I have found out some kindred to this present case, and that is the case in *Coke's Entries, 93. vii. Claim of Liberties*; for there the barons did allow certain liberties, and also the payment of a rent-charge granted by the king to my lord *Hunsdon*. So the case of *Margery Parker* in 9 H. 6. 13. is a considerable authority to this point. She had an annuity out of the *Magna Custuma* of London, granted by the queen out of a sum assigned for her dowry to receive of the customers. The queen shall not have action against the customers, but must sue to the barons of the Exchequer; and *Margery Parker* may sue for it in the Exchequer, in the same manner as the queen might for her portion. Then there is my lady *Broughton's* case; which happened in 25 Car. II. My lady *Broughton* forfeited the keeper's place of the *New-Prison* to the king, who thereupon made a seizure: upon this the dean and chapter of *Westminster* came into the court of Exchequer, and claimed the inheritance; and the king's hands were removed. Indeed this matter was first stirred in the King's-Bench, for they gave judgment to seize the prison. Now if the court of King's-Bench might hold plea there of a *monstrans de droit*, because the seizure was there; why may they not as well proceed in the Exchequer by *monstrans de droit*, because the money is there?

'Tis true, money comes into and issues out of the Exchequer without the barons; but, with submission, the right of bringing in, and issuing out of the money, belongs to the barons. And if you make the barons only judges of the right of coming in of the king's money, you make them judges but of half their business which belongs to that court; for the barons have the judicial power over the whole court of Exchequer. And to say that the treasurer and his officers have no correspondence with the barons, is not true; for all the books take notice of them, as persons that all belong to the Exchequer.

Some have objected, that this court ought regularly to hold pleas only where the king is party; and that this court used to be prohibited to proceed in any pleas that do not concern the king. 2 Inst. 551. There you may see what pleas they may hold.

But here the plea does concern the king; for here is the king's grant, and the suit is to the king: and this determination of the barons in this case is not thus any judgment of their own; but the king himself, by reason of such his letters patents, hath obliged himself to make such payments. As in the case of an obligation where debt is brought upon it, and a recovery is had; 'tis not so much the judgment of the court as binds the property, as the obligor himself; who by his bond has subjected his property to be determined by the judgment.

Now as to the authorities which seem directly to govern this point, and the objections against them.

1. There is fit *Tho. Wroth's* case in *Plowden*; which I rely upon as a clear and full authority in this case, notwithstanding all the objections that have been made against it.

King Hen. VIII. had appointed *sir Tho. Wroth* to be gentleman-usher of the privy-chamber to prince *Edward*; and he granted to the said *sir Thomas* for the exercise of the same office an annuity of 20 l. to be had and yearly taken to the said *sir Thomas*, from *Lady-Day* then last past, during his natural life, by the hands of the treasurer of his court of *Augmentations* of the revenues of the crown for the time being, of such his treasure of the same revenues, as should remain in the hands of the treasurer at two times in the year, &c.

The chief objection against this case is, that there the grant was under the seal of the court of *Augmentations*, which was incorporated with the court of *Exchequer*. But that I deny, for that court was never legally united to the court of *Exchequer*, as was adjudged in *Dier, 216.* So that the objection, that *sir Tho. Wroth's* grant was under the seal of the *Augmentation* court, and under the survey of it, is gone.

Then it does not appear to me, that ever the court of *Augmentations* had any power expressly given them to relieve the grantees of such rents. I have looked over the act of parliament, by which that court is constituted, but I cannot find any such power. But I think, the court of *Augmentations* did proceed in such manner, that it might be also reputed a court of *Exchequer*; and the court of *Augmentations* is by express words made a court for the new revenues that should come to the crown, which are exempted from the jurisdiction of the other court: but that which I infer from hence is, that if this new court of *Exchequer* did in some cases relieve grantees of rents, &c. certainly the old court of *Exchequer* shall have the same privilege.

There are other courts which have also proceeded in the same manner; as the court of *Wards* did usually hold plea of these matters, 2 *Croke 78.* Queen *Elizabeth* granted to *Allen* under her great seal, an annuity of 40 l. per ann. to be paid by her receiver of the court of *Wards*. This, being payable by the receiver, is in the nature of a rent-charge. So the court of *Surveyors*, erected by 33 Hen. 8. did proceed in the same manner, and did relieve grantees of rent-charges, &c.

As to *Nevil's* case, also in *Plowden*, I take it likewise to be a full authority in point. An yearly rent-charge of 3 l. 10 s. was granted to *sir H. Nevil* and another for the exercise of the office of keeper of a park, out of a manor for their lives. One is attained. The manor comes to the possession of the king. The king shall neither have the office nor the rent: and the arrears of the said annuity were paid to *sir H. Nevil* at the receipt of the *Exchequer*, by the hands of the treasurer and the chamberlain. I grant that those lands were also under the survey of the court of *Augmentations*; but that I conceive makes nothing against me for the reasons before-mentioned.

There are several other records which have been already quoted, but I shall not trouble you with the repetition of them. I shall only mention some few which I think have been omitted, as *Trin. 1^o. Mar. Rot. 120. 2 El. Rot. 145. Mich. 13. 2 Rot. 347. Hill. 13 El. Rot. 143. P. 1 2 Rot. 108.* In all these records it also appears, that money issued out of the *Exchequer* by order of the court of *Exchequer*, and it is highly reasonable that they should have such a power.

Suppose the king purchased land that is charged with a rent, the king must take the land together with its burden; but in such case it would be too hard to drive the grantee of the rent to his petition of right to the king. No, certainly he may come to the court of *Exchequer* by way of petition to the barons, who may give him relief.

It has been objected, that money which once comes into the *Exchequer* can never be taken out. *Reg. 193.* But if this is true in a general sense, that none of the king's revenues that are brought into the *Exchequer* can be paid out, this would destroy all annuities, rent-charges, and other payments which the crown is obliged to make.

'Tis true, if a man be outlawed in the King's-Bench, and the party's goods are seized into the king's hands, and then the outlawry is reversed, there can be no restitution. The reason of this is, for that the court of King's-Bench cannot send a writ to the treasurer; and the court of *Exchequer* have no record before them to issue out a warrant for a restitution. So if an attainder be reversed, the mean profits taken into the *Exchequer* cannot be restored for the same reason; and also for that the king cannot be made a disseisor, and the statute gives a remedy only as to parliament.

There remains after all a great objection, had it any weight, and that is, *cui bono?* If the patentees should have judgment for them, what will it signify if they cannot come at any money?

As to this, I do think, that as soon as the writs are delivered to the officers of the *Exchequer*, I mean the treasurer and chamberlain, the property is altered, and the officers become debtors to the parties, as appears by 2 H. 7. So as soon as a *fieri fac.* is delivered to the sheriff, and upon it goods are levied, the property of the goods is altered, and the sheriff becomes a debtor to the plaintiff. So an action of debt will lie upon a *liberate*, and so it has been adjudged.

I shall only observe one thing more, and so conclude; and that is in answer to my brother who argued last, for he struck very hard at the judgment given by the barons. He thought that it was very erroneous, and therefore void. But

Court of
Augmen-
tations.

Money is-
sued out of
the Exche-
quer by order
of the Ex-
chequer.

Restitution
of outlawed
goods and on
attainder.

Action of
debt on a li-
berate, and
whv. Vids.
5 Mod. 13.
14. 48.
Shin. Rep.
257. 1 Solk.
327. 2 Penn.
95. 2 Sand.
47. 344.

with submission, I take this judgment to be as well as it can be. And whereas it is said in the judgment, that the money shall be paid by the commissioners and chamberlain of the *Treasury*, it must be understood of the receipt of the treasury, and not of the lord high treasurer, which office is long since expired.

As for the levying of the tallies mentioned in the judgment, it does not hurt; it is at most but surplussage. But that which I insist on is, that though this judgment, in respect of form, or any material point of it, should be erroneous, yet if your lordships should be of opinion in the two first points with me, you will then give a new judgment, such as the court of *Exchequer* ought to have given; for that is the law of this place, as appears by 31 *Ed. 3. c. 12.* And this last point was so ruled upon a debate in the house of lords, and was the case of the *King and Saintbell*, 30 *Car. 2.*

(a) To avoid repetition we have omitted *Skinner's* report of *Holt's* argument. But we think it proper, to apprize the reader, that in several parts it is more full than the report which we have extracted from *5th Modern*. EDITOR.

The argument of the lord keeper Sommers, on his giving judgment in the bankers case: delivered in the Exchequer-Chamber, June 23, 1696.

THE four following causes depending in the *Exchequer-Chamber*, stood for the judgment of the court.

The attorney general
against

Joseph Hornby,
Robert Williamson,
Thomas Smith,
and
Sir Jeremy Snow.

LORD KEEPER. THESE cases differ in several particulars; but as to the points which have been chiefly spoken to, they are the same.

I shall therefore only put the case, as it stands upon the record where *Williamson* is party; which I will do shortly, because it has been opened so often already, upon the several arguments.

Robert Williamson comes before the barons, and exhibits letters patent under the great seal, dated 30 *April*, 29 *Car. 2.* granting to sir *Robert Vyner*, his heirs and assigns, the yearly rent or sum of 25,003*l. 9s. 4d.* to be yearly paid, received, and taken, of the rents, revenues, and profits arising to the king, his heirs and successors, out of the duty of excise, by virtue of the act made 12 *Car. 2.* for taking away the court of wards and liveries, &c. and settling a revenue in lieu thereof; and prays that these letters patent may be inrolled of record.

The barons cause them to be read and inrolled; and the letters patent are set forth at large in the record.

The effect of them is,

The king takes notice, that he had been constrained to postpone the payment of monies due to the goldsmiths, and others, upon tallies and orders registered.

That he could not spare such a sum, as would satisfy those debts; but was willing to grant to the persons to whom he was indebted, an annual sum answerable to the interest of their debts, after the rate of 6*l. per cent.*

To that end, he had commanded the accounts to be stated to the first of *January*, 1676; whereupon there appeared due to sir *Robert Vyner* 416,724*l. 13s. 1½.* In satisfaction whereof, the king resolved to grant him 25,003*l. 9s. 4d. per annum*, to be had and taken by him, his heirs and assigns, out of the rents, revenues and profits, which should arise or become due or payable to the king, his heirs and successors, out of, for, or by reason of the duty of excise, and by virtue of the said act, to be paid quarterly, in trust for such of his creditors, as within a year after the date of the letters patent should deliver up their securities, and accept assignments of proportionable parts of the said yearly sum, in satisfaction of their debts respectively due, and in the mean time should not sue sir *Robert Vyner* for their debts; the residue thereof to the use of sir *Robert Vyner* and his heirs.

The king directs the high treasurer, chancellor, under-treasurer, chamberlains and barons of the *Exchequer*, which then were, and the high treasurer, commissioners of the treasury, &c. which should be, and all other officers and ministers of the court of *Exchequer*, and of the receipt thereof, in their respective places, upon request, to perform all acts necessary for the due payment of the said rent to the said sir *Robert Vyner*, his heirs and assigns; and to strike tallies of *pro*, or assignment, or other tallies, as the case shall require, or as shall be desired, on the commissioners, treasurers, receivers, collectors, or farmers of the duty, who are required to make due payment accordingly; so as the said yearly sum may be received without other warrant. And if the profits of the said revenue should be paid into the receipt before the levying such tallies, or payment made, then he authorises and requires the high treasurer, and commissioners of the *Treasury*, chancellor, under-treasurer, chamberlains, and barons, and other officers and ministers of the *Exchequer*, and of the receipt thereof, to whom it appertains, to pay out of such monies as shall be paid into the *Exchequer*, the said yearly sum, without other warrant; and the letters patent shall be a sufficient warrant for the purposes aforesaid.

That tallies of *pro*, or assignment, or other tallies struck upon the excise, at the desire of sir *Robert Vyner*, his heirs or assigns, shall be preferable to other quarterly payments; except such yearly sums as are payable for the management of the said revenue; and except certain sums payable to the queen, and the duke of *York*, which are to be paid in the first place.

Sir *Robert Vyner* covenants at any time within a year, to make assignments of proportionable parts of the said rent to such of his creditors as will take the same in satisfaction of their debts, and will deliver up their securities; and that he will not, during the year, assign any part of the

So that upon the whole I am of opinion, that the judgment given by the barons ought to be affirmed.

But afterwards the lord keeper was of opinion to reverse the judgment, and accordingly it was reversed. The ground upon which he gave his opinion was, that the patentees had not taken a proper remedy by petition to the barons, who have no power or controul over the king's treasury, &c. and that their only remedy was by petition to the king himself. He insisted much upon the same reasons and grounds which my lord chief justice *Treby* went on. (a)

Petition to the king, and not to the barons.

said yearly sum, except to creditors, or others by their appointment; and if, within one year and an half, any difference arise between him and his creditors, touching the assigning any part of the said yearly sum, to submit the matter to the high treasurer, or commissioners of the *Treasury*, and to perform such orders as he or they should make.

It is provided, that all assignments be inrolled within thirty days after the execution thereof, before the auditor of the receipt, or clerk of the pells; to the end it may appear what assignments have been granted, or otherwise to be of no effect.

And also, that when the king, his heirs or successors, shall, at entire payments, have paid the sum of 416,724*l. 13s. 1½d.* to sir *Robert Vyner*, his heirs or assigns, in proportion among them, after the rate of 100*l.* principal money, for every 6*l. per cent. per ann.* and also the arrears of the said yearly sum of 25,003*l. 9s. 4d.* then the grant should be void.

The letters patent are to be favourably taken for sir *Robert Vyner*, his heirs and assigns; and to be good non obstante the not reciting of that act of parliament, whereby the revenue is granted, or the not mentioning any former grants or charges of or upon the said revenue, or the not mentioning the certain yearly rents or profits of the said revenue, or the certain nature thereof, or how the debts due to sir *Robert Vyner* did particularly arise; and notwithstanding the statute 1 *H. 4.* or 18 *H. 6.* or 26 *H. 8.* or the act of 12 *Car. 2.* whereby the revenue was granted, or any other defect.

The king covenants, that due payment shall be made, and all things done on his part: and that if there be any defect in the present grant, he, his heirs and successors, upon petition, will make a further grant, as the attorney general shall advise.

Then *Williamson* sets forth, that by virtue of the letters patent sir *Robert Vyner* was seized *ut de feodo & jure*, and was indebted unto him in 1000*l.* And that the 9th of *April*, 32 *Car. 2.* by deed of assignment (which he brings into court,) reciting that he had delivered up his securities to sir *Robert Vyner*, and had discharged him, the said sir *Robert Vyner*, grants and assigns to him and his heirs 60*l.* part of the said yearly sum, being his proportionable part, in satisfaction of the said debt, under the condition in the letters patent; and prays the assignment may be read and inrolled, which is ordered, and the tenor is entered.

Williamson further says, that he delivered up his securities and accepted the assignment, in satisfaction of his debt, according to the intent of the letters patent; and that he never after sued sir *Robert Vyner*; and that the assignment was inrolled within thirty days before the auditor of the receipt; and that the principal sum is not paid; and that the arrears of the yearly sum of 60*l.* were paid to *Lady-day* 35 *Car. 2.* and that from that time 405*l.* is due for six years and three quarters, ending at *Christmas* last. Then he prays the letters patent and assignment may be allowed, and the arrears paid, and the yearly sum paid for the future; and that tallies may be struck as it becomes due; and that he may have the benefit of the remedies and powers mentioned in the letters patent: and avers that at *Christmas* last there was sufficient to pay his arrears, besides what was payable for management, and to queen *Catharine*, and the duke of *York*.

To this the attorney-general demurs; and *Williamson* joins in demurrer.

Whereupon the barons of the *Exchequer* give this judgment: that the letters patent to sir *Robert Vyner*, and the assignment to *Williamson*, *juncta tenorem & effectum eorundem* videm *Roberto Williamson allocutus*: and that the sum of 405*l.* being the arrears to and for *Christmas* 1 *W. & M.* so as aforesaid in arrears, be paid to him at the receipt of the *Exchequer*, by the hands of the commissioners of the *Treasury*, and chamberlains of the receipt who now are, and by the hands of the commissioners of the *Treasury*, treasurer and chamberlains of the receipt for the time being, out of the treasure arising from that part of the excise in the letters patent mentioned to be granted to king *Charles II.* his heirs and successors, and in the hands of the commissioners of the *Treasury* now being, and in the hands of the commissioners of the *Treasury* and chamberlains for the time being; to be paid after, and besides the necessary sums for the management of the said revenue, and the annual sums payable to the queen dowager and the duke of *York*. And that the said yearly sum of 60*l.* from *Christmas* 1 *W. & M.* be paid to *Williamson* and his heirs, at the receipt of the *Exchequer*, by the hands of the commissioners of the *Treasury*, treasurer and chamberlains of the said receipt for the time being, out of the said treasure arising from the said hereditary revenue of excise in their hands being, *ultra & post, &c.* And that tallies *toties quoties*, &c. be struck at the said receipt, for the said yearly sum upon the commissioners, treasurers, receivers, collectors or farmers of the said here-

* The stat. meant, seems to be 6 *H. 8. cap. 13.* for there is no stat. of 26 *H. 8.* applicable to the case: but the patents have been searched, and in them it is 26 *H. 8.*

† i. e. For the remainder of the reign of king *Charles II.* and the whole reign of king *James II.* and not quite a year of the reign of king *William* and queen *Mary*.

itary revenue of excise, by the officers of the receipt of excise to whom it belongs, upon request, &c. according to the letters patent, and the course of the *Exchequer*, *salvo jure domini regis, & domine regine nunc si, &c.*

Upon this judgment the writ of error is brought.

There have been two principal questions made in the arguments upon these cases.

1st. Whether the grants, made by king *Charles II.* of the several annual sums out of the hereditary excise, to the goldsmiths, their heirs and assigns, be effectual in law, and do charge this revenue in the time of his successors?

2^d. Whether the remedies which the parties have pursued in this case be proper, and such as are warranted by law, or justified by the course of the court of *Exchequer*?

I do not take notice at present of the objections which have been made to the form of the judgment, as it is enter'd, that being a matter of a different consideration; because, admitting the law to be for the parties who demand the arrears and growing payments of these annuities in this manner, if there be any error in the entering of the judgment, that is to be reformed in this court, and we are to make it such as it ought to have been in the court of *Exchequer*.

The first general question has been divided, as well by the council at the bar, as by my lords the judges, who argued this case, into two points.

1st, If this revenue of excise be such an inheritance, that the king could alien the whole, or any part of it, in perpetuity from the crown?

2^{dly}, Admitting that he might, whether it be effectually done by the grants to the goldsmiths?

My lords the judges, who have argued these cases upon the writs of error, have all agreed in opinion, that the letters patent are good in law to pass an interest to the patentees and their heirs, and to bind king *Charles II.* and his successors.

Mr. baron *Lechmere* was of another opinion in the court of *Exchequer*.

The first of these points is a subject of the highest importance, at least as to the consequences of its determination either way; and perhaps, is not to be discoursed of adequately to the extent of it in an ordinary court of law.

As to my own part, being extremely desirous, as far as is possible, to avoid the repetition of what has been already said very often; and having formed the opinion which I shall deliver in these cases, upon the second general question; I shall not speak at all at this time to either part of the first question.

As to the second general question, whether this manner of suit, and the proceedings in it, be warranted by the course of the *Exchequer*; so that the parties here can come immediately to the barons, and demand their annuities, and thereupon the barons by their judgment, can in a regular course prescribe to the treasurer and chamberlains to issue money out of the receipt?—this is what I cannot hitherto be convinced of, either by what I have heard in the debate of this matter, or by what I have been able to observe upon the best endeavours I could use to inform myself, in which I have spared no pains.

I take this to be a point of as great moment as ever came to be discussed in *Westminster-hall*: not so much in respect of the value of what is in demand, and of what does depend upon the same question, (tho' that amounts to about 42,385*l.* 17*s.* 6*d.* per annum, besides the arrears;) as because it does in so high a degree concern the government, and disposal of the publick revenue, and the treasure of the crown; whereof the law has always had a superlative care, as that upon which the safety of the king and kingdom must, in all ages, depend.

I esteem it a great unhappiness, that I cannot be so far convinced in my thoughts upon this point, as to concur with the greater number of the judges who have assisted in this court: for tho' my own understanding must be my guide, which I am bound to follow in delivering my judgment; yet I am so sensible of my defects as to distrust myself exceedingly, when I differ from so many learned men; and should be extremely well satisfied, that my opinion was not to be the measure by which the judgment is to be given in this case.

And therefore, having heard that some judges have made a doubt of this matter, I have already proposed it as a point for the consideration of all of them; whether in this court the judgments ought to be affirmed or reversed according to the opinions of the chancellor, or the chancellor and treasurer, when there is one; or according to the opinions of the majority of the judges, who are called to assist?

Before I proceed to deliver the reasons, upon which I think myself obliged to conclude the same way with my lord chief justice of the *Common Pleas* as to this second question, I will take notice of two things.

1st, That the nature of the debate as to this question seemed to me to be very much changed upon his argument.

All the judges who spoke before him, did, as to this point, in a manner rely upon the two cases of *Nevil* and *Wroth* to warrant their opinions. These cases, which are reported in *Plowden's Commentaries*, I shall be oblig'd to put at large hereafter, and do therefore only name them at present.

My lord chief justice *Treby* particularly applied himself to shew, that the proceedings in those cases were adjudged upon particular reasons, and not at all upon the course of the *Exchequer*, or any power lodged originally in the barons by the common law; and were therefore not applicable to the cases before the court; and therefore, as he express'd himself, proceeding upon new topics, he differed from them in the conclusion.

My lord chief justice of the *King's Bench* only has had the opportunity of saying any thing in answer to his arguments. What weight they have had with any of the other judges, I do not know.

2^{dly}, The second thing I will take notice of is, that in several of the arguments much was said of the subjects property; how it was concerned in the event of these cases, and what regard there ought to be had of it.

With this I do readily agree. No man can be more tender of property, and careful to preserve it than I have been always, and always shall be: but I freely own, that we, who are concerned in judicature in this reign, ought to ascribe less merit to ourselves for our care of property, than most of those who went before us. We run no hazard in doing of it: no man has cause to think he shall be ill looked upon for giving his judgment for the subject according to law, though it be against the interest of the crown.

No man can think more hardly than I do, of the arbitrary shutting up of the *Exchequer*, as it is commonly called, which was the unhappy occasion of raising the present question: no man can have more commiseration for the persons concerned; I mean those who only trusted the goldsmiths with their money, and had no share in the temptation to trust, from the unjust and unreasonable profit which was made from the crown.

But I think the word property could hardly be brought into any case less aptly than it is into this.

There has been no difference of opinion, as to the interest and property which the subject takes by the letters patent, amongst the judges who have argued in this court.

We are all agreed that the subject has, in this case, all the same remedies for recovering his right, which in any such case the common law of *England* did ever allow, or which are given to him by any statute; so that the subject is as safe in his property, and as secure in the method of coming at it, if it be detained from him, as by the *English* constitution he ought to be.

The only question is, whether this be such a remedy as the law allows, for recovering from the king the arrears, and growing payments of the annual sums in question?

If it be not, I am sure none of us ought to make the parties case better than the law has made it. We must judge of property according to the rules which the law has fixed, and can make no new ones, nor invent new remedies, however compassionate the case may appear, or however popular it may seem to attempt it.

The question then is, if an annual sum be granted by the king, under the great seal, out of any branch of the revenue, to a subject and his heirs, in the manner of these grants, and the annual payments happen to be in arrear; whether by any law, now in force, the party may come to the barons of the *Exchequer* immediately, and they upon prayer to them, may inroll and allow the letters patent, and may thereupon order the treasurer and chamberlains to pay, out of the *Exchequer*, the arrears, and also the growing payments for the future?

I think it may be proper to premise, that we are not now speaking of the *Exchequer* in general, as it comprehends that great college of the revenue made up of all the officers of the upper and lower *Exchequer*; nor of the jurisdiction of the *Exchequer-Chamber* before the lord treasurer and chancellor; nor of the court of *Equity* before the treasurer, chancellor, and barons; but only of the authority of the court of *Pleas* holden before the barons: nor is the question now of the barons' power over the receivers, collectors, and other officers of the revenue; but of their power over the king's treasure, when it is lodged in the receipt of the *Exchequer*, and over the treasurer and chamberlains, in whose custody it is.

In speaking to this matter, I shall proceed by these steps:

First, to observe that no authors ancient or modern, who have wrote of the jurisdiction and business of the court of *Exchequer*, have mentioned any such power to be lodged in the barons of the *Exchequer*, as will be sufficient to warrant the judgments in these cases.

Secondly, that these judgments cannot be defended by any thing which I can find, upon the best search I can make, in any records or acts of parliament:

Nor thirdly, by any authorities in our law books.

I. As to the first, I will not go about to repeat a catalogue of writers who have published particular discourses of the court of *Exchequer*. My lord chief justice of the *Common Pleas* was very large in this matter, and I will avoid the affectation of naming them over again: I believe I have perused all of them. I have also looked over several manuscripts, yet unpublished, treating of that court, which were written in the time of king *James* the first, and king *Charles* the first: and I can no where find the least mention of any power in the barons, to command the issuing of any money out of the receipt of the *Exchequer*.

Since then so many authors of learning and judgment have set themselves to write, with express design, of the jurisdiction of the court of *Exchequer*, and not one of them but does treat in particular of the power of the barons, in bringing in the treasure and revenue of the crown, and of their power over it whilst it is in transitu, tho' some of them more largely than others; and yet there is not one word to be found in any of them, which implies a power in the barons over the treasure, when it is once lodged in the receipt; what can be more reasonably inferred, than that such a power was wholly unknown to them?

It must be admitted, that the power to command the issuing of the king's treasure is of the highest nature, and of the greatest consequence; and therefore it cannot be believed that it was forgotten by all of them, or if it had been remembered, that it could be passed by without remark or observation.

By what was said in some of the arguments in this case, it seemed to be taken, as if the barons of the *Exchequer* had been invested by law with a general superintendency over the treasure of the crown, and were to take care to see it distributed and answered to all such, at least, as made any just demand upon it, whether it was or was not brought into the king's coffers: but this is to make them much greater officers than the law has yet made them.

My lord chief justice *Coke*, when he comes to treat of the court of *Exchequer* in his fourth *Instit.* 2. 11. seems to choose out two ancient authors, who had wrote of that court, as the foundation of his discourse; which is, for the most part, as a commentary upon them: I mean *Britton*, and the *Mirror of Justice*.

Britton's account is shortly this; our treasurers and barons from henceforth shall have jurisdiction of all causes, which touch our debts, and our fees, and the incidents thereof, and to take conscience of debts which are owing to our debtors, that we may come at our debts the sooner.

When my lord chief justice Coke has set down these words, he then proceeds to set down the words of the *Mirror*; viz. that the Exchequer is only ordained for the king's profit, to hear and determine torts done to the king and his crown, in right of his fiefs and franchises, and the accounts of bailiffs, and of the receivers of the king's money, and the administrators of his goods, by the view of a sovereign, who is the treasurer of England. *Mirr. cap. 1. § 14.*

These words of the *Mirror* are a short, but effectual description of the court of Exchequer; and my lord chief justice Coke comments upon and expounds them in their full extent: nothing falls from him as if this account were defective, or did include only one part of the business of the court.

In the *Mirror*, cap. 1. § 14. we are told what is the use of the seal in the Exchequer, viz. to make acquittances, and to seal writs and estreats under green wax, issuing out of this place pour le prou le roy, i. e. for the king's profit. The use of the seal, to command the treasurer and chamberlains to issue monies out of the receipt, was unknown when the *Mirror* was wrote, or this was a very defective account.

II. And as these ancient authors have thus confined the business of the court, so it does appear, in the second place, by the ancient records, that the barons of the Exchequer have not intermeddled in other matters, than what my lord chief justice Coke, and these ancient authors assign to their jurisdiction: unless as their power has been from time to time enlarged by acts of parliament; or in cases where they have acted by particular authority given to them by writs under the great or privy seal; or where they have acted by virtue of the king's answer indorsed upon petitions made to his person, either in or out of parliament; which answers to such petitions generally order a writ to issue out of Chancery, which gave a jurisdiction to the treasurer and barons respectively, to act according to the effect of the answer. And upon this ground it is, that amongst the abuses and

usurpations in the several courts, which are enumerated in the *Mirror*, in that chapter which is entitled, *Abusio de la Commen Ley*, this which follows is mentioned for one; *abusio est que les ministres del escheque eient jurisdiction de autre chose que des deniers le roy, de ses fiefs, & ses franchises, sans bre' original de le chancery south blanche cere.*

It is so far from appearing by any ancient author or record, that the barons of the Exchequer had such a power as is contended for in these cases, that on the contrary it appears, their authority was very much restrained in that which was immediately their business, viz. matters of account depending before them; in which they could make very few allowances, however just and reasonable in themselves, without a particular authority under the great or privy seal.

By the statute of Rutland, 10 Ed. 1. notice is taken, that upon suggestion of the king's bailiffs, writs for divers allowances had been made to the king's grievous damage; it is therefore ordained, that of such allowances to be made from thenceforth, view shall be in our Exchequer; and the same view being faithfully made, the same treasurer and barons shall certify our chancellor of the due allowances so to be made, and that writs of allowances shall be made according to the same certificate.

The statute directs that it should be considered in the Exchequer, what allowances were proper to be made, and that the treasurer and barons should certify the lord chancellor what they found was justly to be allowed; and after all, the great seal was to issue thereupon to warrant the allowance.

Here was a new use appointed for the seal of the Exchequer, viz. to make the certificate; but the parliament would not innovate so far as to make the Exchequer seal more than a certificate, whereupon the chancellor might issue a writ of allowance under the great seal.

This would have been a strange circuit, if it had been imagined at that time, that the barons could have made the allowance by their own jurisdiction, and have sent a writ accordingly to the treasurer and chamberlains.

There are many instances to be found how much the jurisdiction of the barons was restrained, even in particulars, which one would think to be most properly of their cognisance.

I will at present only instance some few, which are printed in Mr. Ryley's *Placita Parliamentaria*.

The executors of John Basin petition the king, that whereas the king remeatur diēto Joh'i in 34l. for wax delivered to his use, by the hands of Roger Lisle clerk of the great wardrobe, and for which they had a bill signed by the then master of the great wardrobe; and that a like sum of 34l. was demanded of the said Basin by extents of the green wax, quod placeat d'no regi diētorum debitorum hinc inde debitam facere allocationem: the answer is, habeant bre' de Cancellaria thes. & baronibus de scacc. quod si ipsi inveniant debitum esse clarum, quod tunc faciant allocationem de uno deb'o ad aliud. 35 Ed. 1. Ryley 334.

An answer of the same nature is given to another petition, very much of this kind, made by the executors of Robert de Basinges. Ryley 326.

The citizens of York petition for an allowance of 8l. 4s. 10d. and 102l. 12s. 11d. with which they are charged in the Exchequer, for wine sold to them by Robert de Dacre the king's butler, who had acknowledged the receipt of the money before the barons: the answer is, mandetur per bre' de Cancellaria thes. & baron' quod scrutatis rotulis videant, si recognitis sit sic facta ut dicunt, tunc exonerentur cives de eadem pecunia & Robertus de Dacre inde oneretur. 33 Ed. 1. Ryley 252.

In the same year, Ryley 248. Harcla petitioned the king for an allowance of his arrears for the time when he was sheriff of Cumberland, for that he could not levy the same by reason of the waste and destruction which the Scots have made; and also for an allowance of 38l. which the king owed him for wool taken to the king's use; and the answer is, de damnis que sustinuit valeat gratiam per bre' de cane thesaurario & baronibus de scaccario dirigendum secundum discretionem thesaurarii & baron'. Et de tanis capis exonerentur & alioquin in arre' agant suis. Et super hoc fiat breve de Cancellaria thesaurario & baronibus de scaccario.

In the same book, pag. 249, 250, 258, there are petitions for allowances of sums laid out for the king's use, and writs under the great seal ordered, requiring allowance to be made by the treasurer and barons.

Plomier petitioned that he might be permitted to account for the time he was custos of the Templars land in Essex; & unde incepit computari coram Rogero de Wingfield sub cujus sigillo rotuli sui adhuc restant signati. The answer is, habeat bre' de cane thes. & bar' de scacc' in quo contineatur ista peticio, & per idem bre' mandetur, quod inspecta petitione, si suggesta vera sint, procedant ad computum suum audiend' & ulterius faciant in hac parte justitiæ complementum. 14 Ed. 2. Ryley 419.

Upon petition of the tin merchants, to be allowed two days for payment of their coinage, this being also certified to be for the king's profit; the answer is, let there be a writ to the treasurer and barons for that purpose, and the like to the sheriff of Cornwall. Ryley 248.

Upon petition for installment of debts, the answer is sometimes, let a writ go, commanding the treasurer and barons to do it, juxta discretionem. Ryley 291. and at other times, quod scrutari faciant debita, & inde certificent regem, & quod interim habeant respectum, sed non atterminetur sine rege. Ryley 254.

And that the jurisdiction of the barons was originally very restrained, will appear yet plainer, by the statute made the 26th of Edw. 1. Ryley 225. Whereby it is enacted, that the treasurer and chamberlains of the Exchequer make a roll indented of all sums of money delivered for the king's use, without warrant, since the beginning of the war between the king and the king of France; one part to remain with them in the Exchequer, and the other part with the chancellor, 'pro warranto suo ad faciend' super hoc bre'ia in debita forma predictis thes. & camerariis de predictis parcellis.'

I might proceed to very great numbers of instances where the subject was put to his petition, for the allowance of just and reasonable pleas by way of discharge, upon accounting in the Exchequer; some few I thought necessary to mention; but I will not enlarge on this matter, because I think the statute 5 R. 2. cap. 9. which increased the authority of the court of Exchequer in this point, shews plainly, how defective the jurisdiction of that court was, before that time, even in that which seemed absolutely requisite for the doing justice upon accounts.

That statute takes notice, that persons impeached in the Exchequer of debts and accounts, tho' they have offered to plead for discharge of those impeachments according to law, have not always been received thereto heretofore, without having express commandment by writ or letter of the great or privy seal, to their mischief and delay, and no advantage to the king. And it is thereby ordained, that the barons shall from henceforth have full power, to hear every answer of every demand made in the Exchequer, so that every person, that is impeached or impeachable of any cause by himself, or by any person, shall be from henceforth received to plead, sue, and have his reasonable discharge, without tarrying for, or suing any writ or other commandment.

By this act of parliament, a power for the future is given to the barons of the Exchequer to allow a lawful discharge when pleaded. The natural inferences which were to be drawn from this statute were so plain, that, to elude the force of them, two things have been urged in the speaking to these cases.

1st, That this act gives no new power, but was only made in affirmance of the common law.

2dly, That this act might be extended so as to give an authority to the barons of the Exchequer, to relieve the subject in the cases which we have before us.

But I think both of these assertions are mistakes; at least it must be yielded, upon second thoughts, that if this act was merely a declaration of what was law before, such declaratory laws are not to be extended by equitable constructions beyond the words themselves.

As to the first, to prove that this act did not introduce a new law, my lord chief justice Coke, in his fourth *Inst. fo. 110.* has been cited: I confess in that place he says two things upon occasion of this statute.

1st, That it does appear by this statute that the parties ought, by law, to have been received to have pleaded their discharges, without any such writ or letter.

2dly, That from thence it may be collected, that such course of the Exchequer as tends to the disquietness, mischief, and delay of the subject, and no advantage to the king, is against law.

The first of these two conclusions of his, upon this act, is contrary to his observations immediately preceding in the same page, viz. that so great care was taken by the court of Exchequer, (which is the center of the king's revenue and profit,) that no man might plead for his discharge of any debts, account, or other demand, without having an express commandment by writ or letter of the great seal.

As to his second conclusion, it is not very easy to apprehend what is meant by saying, that a conclusion may be drawn from this act, that such course of the Exchequer, as tends to the delay of the subject, and no advantage to the king, is against law. If the meaning be no more, than that such course is fit to be remedied by a law, it may be justly collected from the act, which was made expressly for that purpose: but that it can be inferred from that act, either that any thing can be the course of the Exchequer which is against law; or that the act declares it to be against law, to refuse the receiving such pleas without being authorized under the great or privy seal, may be denied upon good grounds; because there is nothing to be found in that act, to warrant either of those inferences.

1st, That the act was introducing of a new law, as to one point, viz. the admitting of persons to plead by attornies in the Exchequer, (which they could not do before, unless by a special writ under the great seal,) is agreed by my lord chief justice Coke; and is plain that it was so, by the *Mirror of Justices*, *Abusio* N^o 29.

2dly, The words of this statute are enacting, and not declaratory. They give a new power; from henceforth the barons shall have power, and every person that is impeached shall be from henceforth received.

3dly, The words seem to be mistranslated from the original French, tous voyes n'ont mye este receuz, which should not be rendered have not always been received; but thus, always have not been received; that is, have never been received.

But, 4thly, The petition of the commons, upon which this act is framed, and which is *Rot. Parl. 5 R. 2. N^o 97.* shews this matter plainly beyond all question.

The petition does not complain of any abuse in the barons, or officers of the *Exchequer*, but of a defect in the law, which the commons pray may be amended for the ease and quiet of the king's people.

And it is remarkable, that as the preamble of the statute is drawn up, as far as it goes, almost in the words of the petition; so the enacting part is framed in the words of the king's answer. As the words are printed in *English* in the statute-book, they run thus; *when they offered to plead in discharge according to law, they have not been always thereto received heretofore:* But the original *French* words of the petition are, *n'ont mye este a ce receveur nient foits devant ces heures*, i. e. they have never heretofore been received; which, as to this point, is a very material variance, and shews plainly how the *French* words in the statute itself ought to have been translated.

The petition does in express terms give as a reason why they had heretofore never been received; viz. that the barons of the *Exchequer* declared, that they had no power to hear the pleas and answers of the said impeachments without writs or letters of the great or privy seal, commanding the treasurer and barons to do right to the said parties impeached. This is what the barons had then declared to be law; nor is this declaration complained of by the petition, nor censured by the parliament; but a law is made to remedy this for the future, giving the barons a new power: and therefore this act, one need not doubt to say, was more than an affirmation of the common law.

The next chapter of this statute, *5 R. 2. cap. 10.* is a farther explanation of the matter we are now speaking of.

Notice is taken, that persons retained to serve the king, received money at the receipt, or elsewhere by assignment, which sums had been put upon them as received by way of loan; and altho' they, or their heirs, or executors, have demanded to be admitted to account of the said sums, the same had not been granted, but they were constrained to pursue their grant by the great or privy seal to the treasurer and barons, commanding them to account with them in that behalf, &c. And it is ordained, that of all persons, who shall be retained to serve the king, their covenants shall be put into writing, and sent into the *Exchequer* to remain on record: so that when persons come to account thereof at the *Exchequer*, they shall be received, and have allowance on their account, according to the contents of their covenants; so that by the sight of the same the barons shall do right to the party, according as reason demandeth. And if any thing be due to them on the said account, that thereof, by certificate of the same *Exchequer*, the treasurer and the chamberlains shall make payment or assignment, without any other warrant by the great or privy seal.

This shews what the course was before; and in this particular case makes a provision which is wholly new, viz. that upon a certificate of the barons the treasurer and chamberlains may pay: in all other cases the law is left open, and a great or privy seal is requisite to warrant a payment, notwithstanding any certificate of the barons.

So much to shew the stat. *5 R. 2.* did introduce a new law.

As to the other thing which was mentioned, as if the stat. *5 R. 2.* might be extended by an equitable construction to give the barons power to order the payment of money out of the receipt, in such manner as in the cases now before the court; I must say, I cannot see any the least colour for such a notion.

The power is most directly restrained to the receiving of pleas in discharge of persons impeached for debts, or accounts; and can never be extended to cases where parties come as plaintiffs, to recover demands originally against the king: nor is there the authority of any law-book pretended to warrant such interpretation.

If then the power of the barons was so short and restrained, in matters relating to the taking and stating the accounts of the revenue, (which is acknowledged to have been their antient and proper business,) that they were in so very many cases to expect an additional authority under the great or privy seal; can it be thought, that at the same time they were intrusted with such a jurisdiction as is now contended for, of sending orders requiring the treasurer and chamberlains to make payment at the receipt, when persons demanded of them to inroll and allow their grants and order such payments?

I have caused the *liberate* rolls, and the bundles of petitions at the *Tower*, to be searched from the beginning of king *John's* time, as low as the records there go, and have had some extracts made of them; and during all that time, I cannot find that any payments were made at the receipt of the *Exchequer*, but by warrant under the great or privy seal.

There are infinite numbers of writs to be found, for payment of sums of money for wages, for service done, for debts owing, and for almost all occasions which can be imagined to occur; but for every one of these, how small soever, the warrant is either a great or privy seal.

In like manner, the warrants for payment of all annuities, fees, and salaries, tho' granted by letters patent under the great seal, yet were, from time to time, directed to be paid by writs under the great or privy seal.

If the payment was, by the letters patent, to be at the receipt of the *Exchequer*, the *liberate* went to the treasurer and chamberlains: if it was to be paid by the customers, or the sheriff, there was a *liberate* directed to the officer who was to pay, and a writ *de allocatione facienda*, directed to the treasurer and barons, to allow of such payment by the sheriff or customer, which writ of allowance recited the *liberate*. *Reg. 192, 193.*

Rot. lib. 43 H. 3. m. 1. There is a *liberate de thesauro nostro dilecto & fideli nostro Hugoni de Bigod, justiciario nostro mille marcas, que sibi per magnates de concilio nostro sunt premissa, percipiend' per annum ad scaccarium nostrum, ad se sustentandum in officio justiciarii nostri.*

The great station of the person, and the authority by which the annuity was granted, was not enough without a particular warrant for payment from the king under his seal.

So all along in the *liberate* rolls, *55 H. 3. m. 1. 1 E. 3. m. 3. 1 E. 2. m. 4. 4 E. 3. m. 3.* &c. there are *liberates* for the salaries of judges: *liberate de thesauro nostro dilecto & fideli nostro Stephano Heyne, uni justiciar'*

nostrorum in banco, viginti lib' de termino S. Mich' prox' præterito de annuo feodo suo 40 librar', quas ei concessimus percipiend' per annum ad scaccarium nostrum ad sustentationem suam in officio justiciar', quamdiu steterit in eodem. Nay the barons of the *Exchequer* themselves, in those ages, never once thought of directing the treasurer and chamberlains to pay annuities and salaries, tho' granted to themselves under the great seal; but pursued the same method that others did, and procured *liberates* for their salaries of 40 marks, as all other subjects, in the like cases, did.

Rot. lib. 1 Ed. 2. m. 2. *Liberate Will'o de Carlton, uni baron' nostrorum de scaccario nostro, viginti marcas de termino pasche prox' præterito, de annuo feodo suo quadraginta marcarum, quod ei concessimus per literas patentes percipiend' in officio suo supradicto.*

The like are to be found, *4 Ed. 1. m. 3. 1 R. 2. m. 15. 1 H. 4. m. 7. 1 H. 5. m. 6.* And when payment was not made according to the command of these writs, the method was not then to go to the barons of the *Exchequer*, but to apply to the king by petition for another writ to enforce the former. *Rot. lib. 2 Ed. 1. 20. m. 4.* *Mandamus vobis, quod dilecto & fideli nostro Roger de Brabazon, nupur capitali justiciario Edwardi, quondam regis Angliæ, patris nostri, ad placita coram eodem patre nostro, liberetis, juxta tenorem brevium dicti patris nostri de liberate que penes vos inde resident in scaccario antedicto.*

And the like writ may be found to enforce a former *liberate* in the case of the earl of *Oxford*, *Rot. lib. 1 Ed. 3. m. 11* and in other places.

The like course also appears to be taken in the case of the converted *Jews*. *2 Ed. 2. Ryley 517.*

I will make mention of one more precedent, which is the letters patent granted *2 H. 6.* which are to be found in the patent rolls of that year, and also in a schedule annexed to the parliament roll. In which the king takes notice of the treaty of peace between his father and grandfather, the kings of *England* and *France*; and also of the marriage articles of his mother, queen *Katherine*, the *French* king's daughter, with king *Henry the fifth*, *A. D. 1420*; whereby it was agreed, that she should have for her dower to the value of 40,000 *scuta per annum*, of which two were to make a noble; which treaty and articles were confirmed in parliament: and then proceeds, by consent of parliament, to grant to the queen divers lands, parcel of the duchy of *Guernsey*, and county palatine of *Chester*, and also several annuities out of the alnage, and 2274 *l. 18s. 1½d.* out of the first profits of the sheriffs and escheators at the receipt of the *Exchequer*, and out of any other revenue that should be order'd there, to be paid by the hands of the treasurer, in full of her dower, until the king, or his heirs, should grant to her lands and tenements to the same value: *et quod eadem mater nostra habeat tot & talia brevia de liberate current', & allocat' dorman', ac alia brevia & warran', quot & qualia ei in hac parte, pro solutione summarum sibi, ut præmittitur, concessorum & assignatarum, & pleniori executione præmissorum, necessaria fuerint & opportuna: et quod cancellarius noster Angliæ, ac custos privati sigilli nostri, & heredes nostrorum, pro tempore existent', brevia & warranta illa de tempore in tempus, quancumque & quotiescunque ex parte præfat' matris nostræ rationabiliter fuerint requisiti, tenore præsentium fieri faciant indilate.*

Per ipsum regem in concil' in parl'.

It appears by these, and the former records mentioned, what was the antient and constant method of proceedings in these cases; and that it was not enough to have letters patent under the great seal, for granting the annuity or sum, but that there must be an authority under the great seal or privy seal, to warrant any payment thereupon: otherwise the parliament, when they had been making such an extraordinary provision for the security of the queen, would have taken a shorter method, and have sent her to the barons of the *Exchequer* for ready payment in case of arrears.

I might also mention the case of another queen, *Johan' the relict of Hen. the 4th*, who in her petition in parliament, in the second year of *Hen. the 6th*, *Rot. Parl. 2 H. 6. 11, 35.* (whereby she prays to be restored to her dower, which had been seized in the seventh year of *Hen. the 5th*, and was afterwards ordered to be restored in the tenth year of his reign, but could not be done effectually without the assistance of an act of parliament,) concludes with a prayer, that for the time to come she may have, *en la cancellerie nostre seigneur le roy, & ses heirs & successeurs, si bien lettres de liberate currentes, & allocate dormanx, come autres lettres patentes, & choses en celle partie al dite royne besoignable*; which is granted.

This was then the method, and has been continued to this day; and no treasure is, or can be issued out of the receipt, without such a warrant under the great or privy seal.

'Tis true, in time *liberates* current, and dormant writs of allowance grew more common, so that the suing out of new writs in every particular case became less frequent. And it is also true, that of later times, more general privy seals have been brought into use, authorizing at once the issuing of several payments; which has been practised especially since the beginning of the reign of queen *Elizabeth*. But the thing in substance is the same: no money is issued out of the receipt, without the authority of the great or privy seal; nor is there any more waiving the applying to the person of the king than before: no payments being made upon those general privy seals, but by virtue of the king's particular warrants counter-signed by the lord treasurer, or commissioners of the treasury.

I have shewn what were the methods anciently taken by subjects for obtaining payment of annuities granted by the crown; and that these methods, in the manner I have mentioned, have been continued down to this time.

It has also been observed, how narrow the jurisdiction of the barons of the *Exchequer* was at common law; unless where their authority was enlarged by writs under the great seal, or by the king's answer to petitions in parliament: and that the enlargement of their jurisdiction by the stat. *5 R. 2.* added no new powers in relation to the matters in question.

The next statute, which does considerably enlarge the jurisdiction of the *Exchequer*, is that of *33 H. 8. c. 39*; which gives several new powers,

ers, of great consequence, to the *Exchequer*, and to several other courts which were then in being: but I did not observe that it was insisted on, that any of the clauses of that act extend to this case; and therefore I will not go about to answer what is not, nor I think can be objected.

Indeed, if I did not mistake my lord chief justice, he insisted that the power which the barons of the *Exchequer* have taken upon them to exercise in this case, must be warranted by the common law, as originally incident to a court of revenue.

But, upon the best search I could make into the records of the *Exchequer*, I have not found any thing which does in the least countenance this power supposed originally incident to a court of revenue, which has been exercised in these cases, but was never exercised before: unless about the time of the dissolving of the court of *Augmentations*, in the first year of queen *Mary*, and the annexing it to the court of *Exchequer*; when somewhat of this nature was done in the court of *Exchequer*, with respect to some cases which were formerly under the survey of the court of *Augmentations*; the reason of which I shall shew hereafter, and that the same is no way applicable to the causes before us.

I do not forget that it was urged, as of weight to prove this power in the barons, that the course is, at the end of every term, for the barons to send *liberates* down to the receipt for necessities of the *Exchequer*. But of that an account was given by my lord chief justice of the *Common Pleas*; and I shall shew yet more clearly, that the writ imports no more than a certificate of the quantum of the expence, and has been never look'd upon as a warrant for the payment.

It is strange, if this power was vested in the barons by the common law, that no subject should once apply to them for relief. It is plain there were occasions for such applications. Annuities we see were in arrear, and writs of *liberate* were disobeyed; and yet nothing does appear, before the first year of queen *Mary*, that the barons sent down writs to the treasurer and chamberlains to do their duty, and issue money out of the receipt.

Since the 15th of queen *Elizabeth*, when sir *Thomas Wroth's* case was, one hundred and twenty years are past; and since that time, especially since the beginning of the reign of king *James* the first, more and greater annuities and pensions have been granted than from the foundation of this monarchy, and with as full and liberal clauses as in the cases now in question; and annuities and pensions have been worse paid than in ancient times. Yet no man, since that time, has come to the barons to recover his arrears, according to these precedents of *Nevil* and *Wroth*: and yet, the remedy (admitting the law to have been so settled in those cases) is more ready and easy to be had than in any action against a common subject in any case. Admitting this jurisdiction might have slept unobserved in the more ancient times, yet after two cases settled so solemnly as those of *Wroth* and *Nevil*, it seems very strange that no patentee, who was unpaid, and could not recover the arrears of his annuity any other way, should once think of desiring the barons to inroll and allow his letters patent, and order payment to him out of the receipt.

As therefore a constant and fixed course of the *Exchequer* is the law of that court, and indeed the law of the land; so the negative argument hath its force, that what has not been at all practised in the court, especially in relation to cases which happen very frequently, cannot be taken to be the law, or course of the court.

So far are we from having infinite precedents, (which, by what is said in the case in *Plowd.* 321. a. and *Land's* case, 2 Co. 16, 17. and in *Agard's* case, Mo. 565. appear to be requisite to give a practice the denomination of the course of the *Exchequer*;) that we are to seek for a precedent; except some few cases, which, as I said, happened upon the union of the court of *Augmentations* to that of the *Exchequer*: and of these not one has been cited in any law book, as an authority to prove this jurisdiction in the *Exchequer*; which is the matter for which they have been so much urged in the arguing of these cases.

III. And now I will proceed to the third thing I mentioned, which was, that as none of the authors, who wrote *ex professo* upon the jurisdiction of the *Exchequer*, asserted any such power as this in the barons, and as nothing did appear in any act of parliament, or by any record, which did make out such a power; so I conceived, that no authorities were to be found in any of our law books, which did warrant the judgments in these cases. I shall reserve myself as to the cases of *Nevil* and of *Wroth*, and the precedents about that time till hereafter; and shall at present speak to the other cases, which have been urged as authorities, more ancient in point of time.

And those, as I remember, were three; *Everle's* case, the abbot of *Warden's* case, and *Margery Parker's* case.

Some others were spoken of, but they are (as I think) directly against what they were brought to support; and as these three only have been insisted on by my lord chief justice, I shall not think it worth while to take any notice of the rest.

Everle's case was 33 Ed. 1. and is in *Ryley* 251. The case is this. He petitions king *Edward* the first, that he would command that an annuity of ten marks, which king *Henry*, father of the king who now is, had granted to him, and *John* his brother, *et quod donum rex nunc eis per literas suas confirmavit, et unde habet breve currens de liberate in custodia thesaurarii & camerarii de seaccario*, should be paid to him with the arrears. — *Ita responsum est, habeat breve de cane thes. & baronibus de seaccario, quod videant cartam & faciant justitiam, habito respectu ad breve currens.*

Upon this case two inferences were made.

1st. That the court of *Exchequer* might hold plea of an annuity granted by the king, and might relieve the party.

2dly. That the court of *Exchequer* might compel the treasurer and chamberlains to make payment of such an annuity.

Let us see if either of these conclusions are warranted from this case; and whether upon examination it will not appear to be a strong authority to shew, that there is no legal course to enforce the payment of an annuity, though granted under the great seal, without applying to the person of the king by petition.

No circumstance is wanting to make that case stronger than the cases before us.

There was a grant of an annuity under the great seal from the king's predecessors, as there is in this case: there was also a confirmation from the king then reigning, which is wanting in the cases before the court: and, more than that, there was a *liberate* current lodged with the treasurer and chamberlains.

If in any case of a demand of the arrears of an annuity, granted by the crown, the party might go to the barons for an order for payment, *Everle* was ripe for it.

But such a method of enforcing payment was unknown at that time, as has been shewn already, and therefore *Everle* proceeds in the common course: he applies by petition to the king, and the king endorses the petition, that a writ under the great seal should be directed to the treasurer and barons, empowering them to consider the letters patent, and do him right, respect being had to the *liberate*.

No jurisdiction in the barons can be inferred from thence, nor power of commanding the treasurer. The great seal is the commission by which they act. The same writ, which impowers the barons to consider the letters patent, impowers the treasurer to issue the money; and that not as the barons should appoint, but it was to be with respect to the *liberate*, which was to determine where the payment was to be made; whether at the receipt of the *Exchequer*, or by levying tallies on the inferior officers concerned in the receipt of particular branches of the revenue.

But to take off the force of such an answer, it was urged, that this petition was not a petition of right, but of complaint against the king's officers. And to shew that it was so, it was said, that if it had been a petition of right, it must have had another indorsement, *viz. soit droit fait al partie*, and then have been sent into *Chancery*; and that in such cases the petition is the original upon which the proceeding is; and that petitions of right must be so answered.

As to this; in the first place, there needs not much labour to shew that this was not a petition of complaint. It imports nothing like it. The petitioner states his case; he prays what he wanted, and what was necessary, and it was granted him; that is, a warrant under the great seal, empowering the respective proper officers, the barons, to see if he had right, and the treasurer, if it were so, to pay him his arrears. Nobody is complained of in the petition, and nobody is blamed in the answer: a writ is to go, the charter is to be seen, and justice is to be done.

In the second place, the answer given to this petition is a very proper answer to a petition of right. And therefore there was no ground to say that this was not a petition of right, because the answer was not general, *soit droit fait*.

There are more petitions to the king in *Ryley's Placita Parliamentaria*, than in all the books which are printed; and throughout the whole book there is not one in twenty which is so answered; and yet nothing is so plain as that these were petitions of right.

It were endless to cite particulars, there being scarce a leaf in the book which does not shew what I assert.

And if more authorities were wanting, the bundles of petitions in the *Tower*, which I have caused to be looked into, are full of petitions of right, otherwise answered than in those general words.

The truth is, the manner of answering petitions to the person of the king was very various: which variety did sometimes arise from the conclusion of the party's petition; sometimes from the nature of the thing; and sometimes from favour to the person: and according as the indorsement was, the party was sent into *Chancery*, or the other courts.

If the indorsement was general, *soit droit fait al partie*, it must be delivered to the chancellor of *England*, and then a commission was to go to find the right of the party; and that being found, so that there was a record for him, thus warranted, he is let in to interplead with the king: but if the indorsement was special, then the proceeding was to be according to the indorsement in any other court. This is fully explained by *Stamford* in his treatise of the prerog. cap. 22.

The case *Mich. 10 H. 4. n° 8.* is full as to this matter. The king recovers in a *quare impedit* by default against one who was never summoned; the party cannot have a writ of *deceit* without a petition. If then, says the book, he concludes his petition generally, *que le roy luy face droit*, and the answer be general, it must go into the *Chancery*, that the right may be inquired of by commission; and, upon the inquest found, an original writ must go directed to the justices to examine the *deceit*; otherwise the justices, before whom the suit was, cannot meddle: but if he conclude his petition especially, *that it may please his highness to command the justices to proceed to the examination*, and the indorsement be accordingly, that had given the justices a jurisdiction. They might in such case have proceeded upon the petition without any commission, or any writ to be sued out; the petition and answer indorsed giving a sufficient jurisdiction to the court to which it was directed. And as the book I have mentioned proves this, so many other authorities may be cited.

Ex Bund. Pet. Parl. an. 4. Ed. 3. n. 64. *John Ibe*, abbot of *Feverham*, petitions the king, setting forth that his predecessor, in the reign of *Ed. 2.* in regard of the good service of sir *Barth. de Baddlesmere*, had released to the said sir *B. B.* for his life 4 l. 16 s. 4 d. of the rents, customs and services of 300 acres which he held in gavelkind of the abbot and convent; and that the land remained in the king's hands by the forfeiture of the said sir *B. B.*; and that the rents and customs were in arrear, after the death of the said sir *B. B.* for four years whilst the land so remained in the king's hands: and prays, that the king would be pleased to send to the barons of the *Exchequer*, that if by inquest to be taken, it should be found that this rent was due to the abbot and his successors, as the right of the church, after the death of sir *Bartholomew*, the king's officers, who were in possession of the lands during the minority of the heir, might answer them the rent for that time. And the petition is indorsed, *soit coste petition*.

petition manda as tresorer & barons de l'eschequer, que eux appellez que sont estre appellez, & oyes les raisons, facent droit.

To the like effect is the answer to the petition of *Manent Franceys* in the same year, n. 9.

And as the indorsements upon petitions of right were various, according to the nature of the case, so above all others they were different in the cases belonging to the revenue; and, I think, there is not an instance to be found where such petitions were answered, *soit droit fait aux parties*.

Sometimes the indorsement is, *mandetur ista peticio thes. & bar' de scaccario & sequatur coram eis*. Ryley 408. Or, *sequatur coram thesaur' & baronibus de scaccario & ibi faciant eis justitiam super contentis in petitione*. Ryley 408, 423.

So upon the petition of the abbot of *Feverham* the indorsement is, *soit ceste petition manda devant tres' & barons del eschequer, & manda a eux que oye la pleynte le dit abbe, face droit*. Ryley 646.

Sometimes, *mandetur per breve de magno sigillo thes. & baron' de scac' quod contineat effectum petitionis, &c.* Cottingham's case, Ryley 402.

Sometimes, *habeat bre' de can' thes. & baronibus de scac' quod fiat secundum formam petitionis, & ita rex vult*. *Walter's case*, Ryley 259.

When there was no doubt likely to arise of the parties title, as in *Aynsham's case*, (who petitioned for money due for work done at *Carnarvan castle*,) the barons are not taken notice of, but the answer is, *fiat bre' de can' de liberate thesaurario & camerariis quod liberent ei tantam summam & onerent Hugonem Camerarium de Carnarvan*. Ryley 251.

Sometimes the chancellor of the *Exchequer* is joined: as in *Ryley 249*. The bishop of *Ely* petitions the king, that one *Pecche* his tenant, who held of him four knights fees, parcel of his barony, had granted the same fees to the king; and that he, the bishop, was ready to make out his title: the answer is, *sequatur coram thesaurario cancellario & baronibus de scaccario, & si ita sit tunc thes. & bar' conveniant cum eo super hoc, ita quod ecclesia conservetur indemnis, & super hoc fiat bre' de can'*: et prius inquiratur per que servicia maneria tenentur & de quo &c. cum omnibus circumstantiis.

Sometimes the justices are joined, as in the case of the abbot and convent of *Hide*, Ryley 256. Who petition, that they had, by mistake, acknowledged the king's title upon a *quare impedit* brought in the king's name; and pray that they might be admitted to prosecute their right to the said advowson, or that the king upon a gracious fine would restore them to the advowson: the answer is, *fiat bre' can' thes. & bar' de scac' quod vocatis justiciariis audiant rationes abbatis. Et si abbas ostendere poterit coram eis per cartas vel monumenta vel alias evidencias quod habet jus in dicta advocacione, tunc vult rex quod thes. & bar' per consilium justiciariorum copiant aliquem finem de abbate & conventu, & reddatur eis dicta advocatio non obstante judicio inde prius reddito pro rege*.

And in the like manner on the petition of *Floria*, the widow of *Thomas Belhouse*, the answer is, *habeat bre' de can' thes. & bar' de scac' quod visa carta sua de conjuncto feofamento &c. faciant secundum quod de jure fuerit faciendum, & secundum quod hactenus usitatum fuerit in regno: et quod hoc fiat per consilium justiciariorum*. Ryley 253.

That these were petitions of right of several natures is not to be denied, and yet the general answer is given to none of them.

So that when *Everle's case* is considered, it seems to be a good authority to prove, that in cases of this nature the subject had a proper remedy by a petition of right to the person of the king. And if in these cases now depending, the parties had taken the course to have sued by such petition, and had been so answered, *Everle's case* might have been properly cited as an authority: but then, as in almost an infinite number of other cases, the answer to the petition is a warrant for a writ under the great seal; and that writ gives a jurisdiction to the treasurer and barons to act according to the tenor of it.

The next case insisted on, was the abbot and convent of *Warden's case*. Ryley 262. That case is thus: the petitioners pray a remedy, *quod ubi rex Henricus, pater regis nunc, per cartam suam eis concessisset viginti marcas annuas pro damnis que fecit in boscis ipsorum tempore obsidii castri de Bedeford, de quibus viginti marcas annuis seisis fuerunt ad totam vitam dicti regis Henrici, & etiam tempore regis nunc usque ad viginti annos ex nunc, &c.* The answer is, *veniant per bre' ad scaccarium & ostendant cartam, & ubi assignatio facta fuit ejusdem pecunie, & fiat justitia per thes. & bar'*.

Here was an annuity granted upon a valuable consideration by the king's father: it had been answered during the time of the king who granted it, and for thirteen years during the reign of king *Edward* himself; and yet the payment had been stopped for twenty years together. No other remedy was then thought of for the grantee, but to apply by petition of right to the king: and the king's answer is, *let a writ under the great seal go to the treasurer and barons; let the charter be produced; let the petitioner shew upon which branch of the revenue the annuity is charged; and let them do justice*.

One might challenge any body to produce a case in itself more like the present cases than this of the abbot of *Warden*, or more different in the remedy taken by the parties. If the same method had been pursued in the cases before us, as was by that abbot and convent, this case would have been a good precedent. But here the suitors pass by the king, and come directly to the barons; who proceed to act without being authorized under the great seal, as in that case, and command their superior officers, who, according to the precedent, ought to have been authorized, together with them, to have done their respective parts for the relief of the petitioner.

The next book that was cited was *Trin. 9 H. 6. 12, 13. Margery Parker's case*; and this was an authority upon which much weight was laid. The case, as it appears in the book, was thus.

Margery Parker brought a writ of annuity against the queen, for 20l. which she had granted to her for life, to receive *de quadam summa assignata in partem dotis ipsius regine de magna custuma London*; by the hands of the collectors of the same customs.

The question in the case was, if this grant, so worded, was an annuity, and did charge the person of the queen.

In the debate of that question it is said by *Babington*, that the letters patents, in that case, were no more than an acquittance to the customers to discharge them of so much; and that if the customers did not pay the queen, she had no action against them, but must sue for her payment to the barons of the *Exchequer*.

Cotesmore says, if that be so, then the queen's person must be charged, otherwise the grantee would be without remedy.

Rolf said, the grantee might sue in the *Exchequer* for her pension, as the queen might.

But after all this discourse amongst them, the plaintiff had judgment to recover the annuity and the arrears: so that no regard was had to this supposed remedy mentioned by *Babington*, but the judgment was given against the queen.

This, at most, was but a thing dropt by *Babington*, in the debate of the case, and seems to be very crude and undigested: for he neither says how she was to sue, nor whether he meant more than that she was to sue by a motion to the court, (in which vulgar sense sometimes the word suit is taken, as my lord chief justice *Treby* observed;) nor what remedy the barons could give her.

It appears to be but a sudden saying: and, perhaps, the judges of the *Common Pleas* might not be so perfectly ready in the course of proceedings relating to the revenue, upon the sudden starting of the question.

All that can be concluded of certainty from that case, as far as I see, is, that *Margery Parker* brought a writ of annuity against the queen, and had judgment to recover.

IV. Having insisted thus far in shewing that I have met with nothing in the authors, who have wrote upon the jurisdiction of the *Exchequer*, or in the law books, or in the records, which countenance such a power as is assumed by the barons of the *Exchequer* in these cases; I shall mention a fourth thing which confirms my opinion, viz. that in the oath of the barons, there is nothing expressed which does relate to any such trust lodged in them.

And, perhaps, there is not a better measure to be taken of what is the natural and proper business of these ancient officers, than what is compendiously and significantly expressed in the oaths, which have with great care and wisdom been formed and instituted for them to take.

The oath of the lord chancellor, the oath of the lord treasurer, and of the treasurer of the *Exchequer*, (which are both the same,) of the keeper of the privy seal, of a privy councillor, of the chamberlains and other officers of the *Exchequer*, are as adequate descriptions of the duty and business of those several officers, as can be met with elsewhere.

The oath of the judges does amount to a very conclusive account of their duty: and the barons of the *Exchequer* have a known and undisputed jurisdiction as to all matters contained in the oath which they take.

They are truly to charge and discharge the people: they are upon no consideration, nor by any ingene to let the king's right; nor to disturb or respite the right of any other persons contrary to law; nor to put the king's debts in respite, where they may be levied: they are to speed the king's business before all others: for no gift to conceal, disturb, or let the king's profit: to take nothing of any person to delay or deliver the people, but to do it, as they may, without hurt to the king: to redress what they think may turn to the prejudice of the king, and if they cannot to discover it to him.

But this great and important point of commanding the treasurer, and other officers of the receipt to do their duty, and to issue money out of the receipt of the *Exchequer*, according to their opinions, is not mentioned in the oath; nor such guard, for the king's security, set upon this transcendent power as there is upon all the rest of their business: and yet, if they have such a power, it is of a higher nature, and much greater consequence, than all the rest of their duty taken together.

The public treasure is of the highest estimation in the consideration of the law. *Sir Edward Coke*, 11 Rep. 91. b. says, it is the ligament of peace, the sinews of war, and the preserver of the honour and safety of the realm: consequently the power of issuing this treasure is of the highest importance.

The lord treasurer (whose known business it is,) is expressly sworn truly to keep and dispend the king's treasure; but if this notion prevails, he must from time to time dispend that treasure according to the opinion and directions of other officers, who are unsworn in that point.

V. In the fifth place I shall observe, that to suppose a power lodged in the barons to issue writs requiring the lord treasurer, or the treasurer of the *Exchequer* to do their duty, is to suppose a direct absurdity in the original institution of the *Exchequer*; since it is to invest the barons, who are subordinate, with a right of commanding their superior officers.

In the *Mirror* cap. 1. § 14. it is said, that the business of the barons is done under the view or inspection of a sovereign, who is the treasurer of England.

The words of *Gervasius Tilburienfis*, speaking of the treasurer in his chapter of that officer, are; in omnibus enim & per omnia, que vel in inferiori scaccario vel in superiori geruntur, ipsius sollicita diligentia necessaria est. *Dial. de Scacc. lib. 1. c. 5.*

Upon the constitution of a treasurer, there goes a writ under the great seal to the barons, as well as other officers, to be attendant upon him, as my lord chief justice *Coke* sets it down, 4 Inst. 105.

The phrase that he uses to the barons is, *we will and require you*; so it appears *ex parte Remem. regis, pasch. 3 Ed. 6. Rot. 4.* where *sir Roger Cholmley* brings into court a writing under the seal of the duke of *Somerfet*, then lord treasurer, in that form.

The next officer in order is the treasurer of the *Exchequer*, who is commonly the same person with the treasurer of England.

These two offices have gone so long together, that it is no easy matter to distinguish what is the proper business of the one and of the other. It seems to be the treasurer of the *Exchequer*, to whom the record, which is cited by *sir Edward Coke*, 4 Inst. 105. is to be applied; because he mentions that his letters patent are recited in the writ: for it is the treasurer of the *Exchequer* who is constituted by letters patent; as the lord treasurer is by delivery of the white staff, and, as the same *sir Edward Coke* says, in former times by delivery of the keys of the Treasury. 4 Inst. 104.

Mich. 14. Eliz. Rot. 355. ex parte Remem. reg. The queen sends her writ to the barons, informing them that she had constituted sir William Cecil, lord Burleigh, treasurer of the *Exchequer*, and commands them to be attending upon him, *prout decet*.

I might add, if it were necessary in a matter so very plain, that his superiority appears in all the writs directed to them, in all which he is first named.

The next officer, in point of order, is the chancellor of the *Exchequer*.

After him are the chamberlains; which was antiently an office of very high dignity, and trusted to persons of the highest quality in the kingdom: but the office being such as might be executed by deputies, the chamberlains by degrees made themselves useless, by leaving all the business to their deputies; the consequence of which was, the office itself sunk by degrees to little more than a name. This might be easily shewn, if it were not to digress; but that they are named before the barons in divers writs and acts of parliament is certain.

The act of 26 H. 8. c. 3. which gives the first-fruits to the crown, observes that order throughout, *treasurer, chancellor, chamberlains and barons*.

I could mention many other acts and authorities. But I am sensible it is but an ungrateful subject to be lessening the rank of officers, who preside in one of the great courts of *Westminster*, and at the same time that this is not very necessary; since it will be granted that the treasurer of *England*, and the treasurer of the *Exchequer*, are certainly superior to the barons; which is enough for me to found myself upon, in saying that it carries a very great absurdity, that superior officers, in the proper business of their office, should be under the command of other officers of the same court, who are acknowledged to be inferior to them.

It must be confessed to be true, as my lord chief justice observed, that if my lord chief baron has a suit in the court of *Exchequer*, he must submit to the judgment of the barons: and I readily own the treasurer himself, and every body else who comes into that court as a suitor, must submit to the judgment of the court; for as a suitor he can be considered no otherwise than any other private person; and is not acting in his office. But then it must be granted, that all the other barons together have no power of commanding the chief baron as such; and consequently nothing can be inferred from thence to take away the absurdity which must ensue in supposing that the barons of the *Exchequer*, who in the order of the *Exchequer* are placed below him, can command the treasurer to do his duty, and issue out the king's money according to their judgments.

It has been said upon this occasion that it is not the barons, but the king's writ, which the treasurer must obey. And it is most true, when the king's pleasure comes signified to him under the great or privy seal, he must obey it; because these are the fixed methods whereby the king's pleasure is to be known for the issuing of money: but that is no answer to the impropriety of his being commanded to act by writ, which comes to him under the *seal* of his subordinate officers only; nor a proof that such writ is an authority for him to act by, much less an obligation upon him to act according to the tenor of it.

I will only add, to shew the absurdity of the notion that the barons can command the treasurer by their judgment, that even that judgment of theirs is put under the correction of the treasurer; for the law has made the lord chancellor and treasurer the judges, who are to determine whether the judgments of the barons be erroneous, or not. Can any thing be more incongruous than to say, the barons by their judgment can require the treasurer to do a thing, and the treasurer can review that judgment, and determine whether it be fit for him to do it, or not?

It was said further, that the treasurer of the *Exchequer* is inferior to the court held before the barons, and that he is only ministerial as to *Common Pleas*. All that I shall say to this assertion is, that it was only said, and not proved; and therefore, till I shall hear upon what reason the assertion is founded, I will consider it no further.

VI. The sixth thing which I shall mention is, that the *Exchequer*, if it be considered as it comprehends the whole business of the revenue, as well relating to the *exitus* as the *introitus*, may be taken as one entire body, of which the treasurer is the head, and all the subordinate officers are parts and members; and in this extent and latitude it is treated of by *Gervasius Tilburyensis*: but if it be considered in its several parts, as to what is entrusted distinctly to the treasurer, and chamberlains, and what is put under the direction and government of the barons, it comprehends distinct courts, and such as have no proper communication one with another; tho' perhaps, as to some things, the treasurer, chamberlains, and barons, are intrusted jointly; as my lord chief justice Coke, 4 Inst. 105. says they are with the custody of the judicial records.

That the *Receipt of the Exchequer* is a court, and wholly under the treasurer, appears by the oaths of the officers belonging to it.

Particularly in the *Black Book*, the oath of the writer of the tallies is, *truly to write all the tallies, and counter-tallies of all payments and assignments in the Court of Receipt; and to give attendance and dispatch, according to the ancient custom of that court.*

Officers of the receipt are sworn to be faithful and true to the lord treasurer; as appears by the oath of the lord treasurer's clerk, or auditor of the receipt. *Book of Oaths*, 20. 21.

The under-treasurer is sworn to serve the king in the *Exchequer*, and in the receipt of the same; and to survey and order the receipts of all sums of money paid to the king's use in the said receipt, and the issue of the same. *Book of Oaths*, 212.

The chamberlains are to enter and ingross the receipts of all monies received to the king's use at the receipt, as also the payments of the same; and not to assent to the deliverance of any of the king's money in the Treasury, without sufficient warrants. *Book of Oaths*, 219.

If any orders are fit to be abolished or altered in the receipt, or any new orders to be made, it is to be done by the lord treasurer; and usually with the concurrence of the chancellor and under-treasurer; but the barons are not consulted, or consenting. This appears in the *Black Book*, fol. 76. 13 Eliz.

If the king thinks fit to command by privy seal, which has been often done, that any new order or method should be observed in any part of

the receipts, it is usually directed only to the treasurer and the chancellor and under-treasurer. And if it be thought proper that it should be published and inrolled in the court of *Exchequer*, to the end that all officers and accountants might the better take notice of it, the lord treasurer and chancellor and under-treasurer come into the court of *Exchequer*, and the treasurer commands it to be published and inrolled, together with his own assent to it, and the assent of the chancellor and under-treasurer. But no notice is taken of the barons, tho' present, in any part of the business.

The whole form of this is particularly mentioned in the *Black Book*, fol. 82. 39 Eliz. when the lord Burleigh was treasurer.

Add to this, that according to the constitution of the *Exchequer*, the barons are not at all privy to the state of the treasure in the receipt, nor by law ought to be made privy; so that all they act must be merely as suitors apply to them, without any knowledge of what there is in the receipt to answer the writ, or of the publick occasions of the state, from which it may be fatal to divert the money in the king's coffers.

VII. Seventhly, this method of proceeding does directly break through several received notions, which have been looked upon, in all ages, as maxims and rules of law.

As first, that no part of the king's treasure could be issued but by warrant under the great or privy seal; for which reason it is, that the law has put such guard upon these seals, that the counterfeiting them is high treason.

Gervasius of Tilbury, says in direct terms, *Dial. de scacc. lib. 1. c. 6. thesaurarius & camerarii, nisi regis expresso mandato, vel presidentis justiciarii, susceptam pecuniam non expendant: oportet enim ut habeant auctoritatem rescripti regis de distributa pecunia*. The *president justiciarius* was the *custos regni*; that great officer was sometimes called by that name, and sometimes by other names. And lest there should be a mistake of what is said of the *president justiciarius*, he is careful to set the matter right by adding, that what was said as to him is only to be understood *de brevibus presidentis justiciarii cum rex absens sit, & cum sigilli ejus impressione jura regni statuuntur*. Ibid.

I will not trouble myself to cite authorities to prove so known a position, as that no money can be issued out of the receipt but by warrant of the great or privy seal. I will only mention what was said by my lord chief justice Coke, in his report of sir Walter Mildmay's case, in the earl of Devonshire's case: and I choose to mention it, because the reporter was cotemporary to the judgment, given in the case of *Wroth*, if not in that of *Nevil*; and that his book was published several years after those judgments were given.

Sir Edward Coke says, 11 Rep. 91. b. *That it was resolved in that case, that no officer of the king, nor all of them together, can issue out or dispose of the king's treasure ex officio, tho' it be for his honour or profit, unless by a warrant from himself*. These words are as apposite to the present occasion, as if they had been framed on purpose to destroy such a notion as is contended for in the cases before us.

The law has intrusted the king himself only with his treasure, when once it comes into his coffers, which is the receipt; and only he, or such as are empowered by his warrant, can dispose of it: no court has any thing to do with it.

This case of sir Walter Mildmay was adjudged, *Mich. 37 and 38 Eliz.* after the two cases of *Nevil* and *Wroth*; but not so long after as that it could be possible either of those cases should be forgotten: and therefore, the barons, who had sir Walter Mildmay's case before them, could not but know it, if the point, now in question, of the authority of the seal of the *Exchequer*, had been settled in those cases of *Wroth* and *Nevil*; or if in the debate of those cases it was taken to be known law, and the course of the *Exchequer*. According to sir Edw. Coke's report, the question was directly before them, *what seals of the king might be a sufficient warrant to issue out the king's treasure*. One would think upon such a question they should not have forgot the seal of the *Exchequer*, which, as it seems now to be insisted on, is not only a sufficient warrant, but a better and higher authority than any other, and such as can enforce the issuing of the king's treasure, when the great seal itself fails. Yet there is not the least notice taken of the *Exchequer* seal in the book. It is laid down there first negatively, that every warrant of the king's is not sufficient: as for instance; his warrant by word of mouth is not; his warrant under the signet is not; and yet, as it is observed there, in some cases the law takes notice of the signet: then affirmatively the book says in express words, *the warrant which is sufficient in law to issue the treasure of the king, ought to be under the great or privy seal*. 11 Co. 92. a.

To evade the force of this argument, it has been suggested, as if what was found in the law books, to the effect which I have mentioned; was to be understood only of the common and ordinary methods of issuing the king's treasure.

The truth is, if the method now insisted on was a legal method, one would wonder it should not have been a very usual and ordinary one, since it is so very easy and ready for the subject.

I think it might be a sufficient answer to this suggestion to say, that it is an evasion to serve a purpose only, and has no proof or foundation for it to be found in the books.

But if the case, which was then before the court, be considered, there will appear to be no pretence for such a surmise. For the question there was, whether a warrant under the hands of the treasurer, and under-treasurer of the *Exchequer*, directed to the four tellers, for the payment of 100*l.* per annum to the chancellor of the *Exchequer* for his extraordinary and necessary services, was good in law; payments having been made according to such a warrant, and the money being demanded back again of the executors of the chancellor of the *Exchequer*.

Nothing could have been more natural than to have taken notice, upon such an occasion as this, that tho' the treasurer and under-treasurer could not by their warrant empower any payment out of the receipt, yet the barons by their judgment, and by issuing thereupon a writ under the *Exchequer* seal, could do it. And if the barons, on so fair an opportunity, had omitted to assert this power, yet it is very unlikely that sir Edw. Coke (who in his Reports does not confine himself to the case before

before the court, but does generally lay together all the learning in the law which comes under that title, so as to make them in the nature of common-places, should omit to take notice of it: and 'tis yet more unlikely, that he should again make the same omission in his *fourth Institutes*; where he particularly treats of the jurisdiction of the *Exchequer*, and where it was not only proper but necessary to take notice of it, if he did not intend to leave his work imperfect.

There was another thing said by way of answer to this objection: that, in the case now depending, the judgment of the barons was not properly an issuing of the king's revenue, but that the revenue was issued by virtue of the great seal, and the authority of the letters patent: so that what the court did was but a determining of the right, a judgment that the letters patent were legal, and did bind the successor; and therefore the barons command that the revenue be issued out according to the letters patent.

If it be so, that the letters patent, and not the judgment of the court, are the warrant for issuing the money in this case, then the authority of the barons, as to the issuing of money out of the receipt, is given up.

But what then becomes of the authority of those cases of *Nevil* and *Wroth*? What was the warrant upon which the money was issued there? For in neither of those cases was there a warrant of the great or privy seal. And therefore, either those judgments must be founded upon some particular reason proper to those cases; and consequently those cases are not to be applied as precedents for warranting the judgments now in question; or else they prove a direct power in the barons of commanding the treasure out of the receipt, by no other warrant but the *Exchequer* seal.

If this answer be considered the other way, and it be taken, that the great seal is to be the warrant to the commissioners of the *Treasury*, in this case, for issuing the money, and not the judgment, or the *Exchequer* seal, what does this whole proceeding signify? What is done by this judgment? And what is to be done by the writ that is to issue upon it?

The authority of the great seal for the issuing money was the same before the judgment as it continues after: the judgment is drawn up in the words of the letters patent; and what was said before under the great seal, is now said again under the seal of the *Exchequer*; a seal much less considered in the law: and if after all it be admitted, that the money, if issued, must be by warrant of the great seal, the consequence then must be, that after all these proceedings the thing is but just where it began.

If it be understood, that this writ is no more than a certificate to the lords of the *Treasury* of the barons opinion, that the letters patent are good in law, and continue in force in the time of the successor, it is perhaps what the barons might properly do: especially, if the question had come judicially before them in any suit depending; or, according as the ancient course was, if a direction had gone under the great seal to the treasurer and them, to have looked into the letters patent, and considered of their validity. But then, it is but a certificate: it is not a judgment upon which a writ of error will lie; and we are all in a mistake, while we are debating here as if a proper judgment was regularly brought before us.

Therefore, I take it for granted, this was said only to make the thing a little more plausible. It looked not only new, but harsh, I will not say absurd, to affirm directly, that if the barons issued out a writ under the *Exchequer* seal, commanding the lord treasurer to pay a sum out of the receipt, he must obey it; and therefore the letters patent were mentioned. But I think it is plain, unless a writ under the seal of the *Exchequer* be a good warrant and discharge to the treasurer and chamberlains in point of law if it be obeyed, and be compulsory upon them to obey it, the whole proceedings in this case are ineffectual, and carry things no farther than just where they were when the suits began.

Secondly, The judgments given by the barons in these cases, are not consistent with another known maxim; that when once money is paid into the receipt of the *Exchequer*, no court has any power over it, nor is there any legal method to fetch it back again; altho', in several cases, if it had not been actually paid into the receipt, it might have been restored to the party.

To this purpose nothing can be more strong than the common cases of reversals of outlawries and judgments; where, tho' by the judgment of reversal, the party is to be restored to all that he has lost; yet whatever has been actually brought into the receipt of the *Exchequer* is gone past redemption: and yet when the outlawry, or judgment is reversed, it is to all purposes as if it had never been. And these are cases of restitution which are most favoured in law, and the relief extended as far as possible.

In like manner, when upon an *office*, or *inquisition*, a title is found for the king, and the mess profits are paid into the receipt, if upon a *traverse*, or *monstrance de droit*, judgment be afterwards given for the subject, and an *amoveas manus* awarded, yet as to profits paid into the receipt there shall be no restitution.

This is so known, that in cases before the barons, where there is a question touching the profits of an estate whereof the title is found for the king, if they conceive a doubt upon a suggestion of a subject's right, which may hereafter appear, they will in discretion direct the money to remain in the chamberlains hands for a time, and not to be paid immediately into the receipt; because when it is once there, it is out of their power, and cannot be brought back again.

It cannot be but that in these cases the law is so. But my lord chief justice endeavoured to assign several reasons, which might distinguish these from other cases. He said, that judgments and outlawries are reversed in the *King's Bench*, and that the *King's Bench* cannot send a writ to the treasurer and chamberlains requiring them to pay money out of the receipt; 'tis only the barons can do it: nor can the barons do it in those cases, because the record of the judgment is in the *King's Bench*, and there is only a transcript in the *Exchequer*, upon which they cannot send a writ.

I can easily agree, that the *King's Bench* cannot send a writ to the treasurer and chamberlains to command money out of the receipt of the *Exchequer*; and I think I have proved there is no such power in the barons: but if the barons have such a power in any case, I am inclined to think it would be no good reason why they might not exercise it in these cases, that they have not the record itself, but only the transcript of the record; be-

cause the process of the *Exchequer* issues every day upon *assizes*, which are transcripts, or indeed extracts of records only.

As to the other cases, of money levied upon *offices* or *inquisitions* found, my lord chief justice observed, that there was a difference between a judgment upon a *petition of right*, and a judgment upon a *traverse*, or a *monstrance de droit*. That in the first case, the judgment was general, that the king's hands should be removed, and the party restored to the possession: but in the other case the judgment was, that the party should be restored *una cum exitibus & proficiis inde medio tempore perceptis*: and so he compared a judgment on a *petition of right* to a real action at common law against a subject, in which there were no damages; and a judgment on a *monstrance de droit* to a possessory action, in which damages were recovered at common law.

To this I answer, that the cases of subjects are not to be compared to the case of the king; and that at the common law, before the statute of *articuli super chartas*, the subject, in no case of an *amoveas manum*, could have any judgment for restoring *issues*, however false the *office* appeared, as sir *Edward Coke* expressly affirms. But be that as it may, yet this distinction makes nothing to the present question. For in cases of *monstrance de droit* or *traverses*, where the judgment is to restore the party to the mess profits, it is generally expressed *unde dicto domino regi nondum est responsum*; and where these words are omitted, the same are understood. If the profits remain in the tenants hands, or if they are *in transitu* in the hands of the receivers, though the receivers have accounted for them, the party is restored to them; but if they are answered into the receipt, they are lost to him. This is affirmed by my lord chief justice *Coke*, in his commentary upon the statute of *articuli super chartas*, c. 19. which act was made 28 Ed. 1. and the statute of *eschetoribus*, which was made the year following. And yet the words of the statute are very full, that upon an *ouster le main*, because there was no cause to seize, *soient les issues pleinement rendus a celui a que la terre demurt, & avera le damage rescueve*.

It is not a very difficult matter to find out a seeming reason to support a conclusion one is determined to make; but it is lost time to dispute of the strength of such arguments, where it is easy to come to as much certainty as is consistent with the nature of the thing.

There are many of these judgments upon *traverses* and *monstrance de droit* to be found upon record, where the party is to be restored to the possession, *una cum exitibus & proficiis inde medio tempore perceptis*. If it could be made appear, that upon any such judgment money was paid back out of the receipt of the *Exchequer*, or if any writ could be produced, requiring the treasurer and chamberlains to make restitution, it would be to me a much more cogent argument, than any new plausible reason which may be assigned. But of this there is no footstep in any antient or modern book. If it never was done, the old known reason will best serve our turn, that it was because the money was paid into the receipt, and then no court had power to intermeddle with it.

VIII. Eighthly, This does seem to be an extraordinary and anomalous method of proceeding, and such as has nothing like it in any other court, either when the subject sues the king, or any other subject.

This method of proceeding takes from the king all possibility of making a defence: for the attorney-general does not come in till the barons have commanded the letters patent to be enrolled; after which the attorney-general could not plead *non concessit*, as he might have done before; or if he could have pleaded that plea, no *venue* is laid, and consequently no trial could be had on such issue. And a proper defence being thus taken away, or, which is all one, the trial of it rendered impracticable, no course of any court can make such a proceeding good.

It was confessed, that the legitimization of a case is to be suspected unless there be another like it.

But it was said, that in other courts cases might be found, which might properly be resembled to the proceeding in this case; and the case in *Co. Ent.* 93. was instanced. I will put that case as it stands upon the record.

A claim is put in by the lord *Hunsdon*, to a sum of 18 l. 11 s. 8 d. which is charged upon the accounts of the several sheriffs of *Kent* and *Dorset* for the last year, for issues out of the *Common Pleas* and *King's Bench*; and for fines and amerciaments before the justices of assize; and for issues and amerciaments before the barons of the *Exchequer*, &c. (the particulars are expressed in the claim;) which were severally set upon his tenants, or resiants within his manor and hundred of *Sevensokes*, and *Coddesheath*: all which he claims to belong to him, the persons, upon whom they were severally set, being tenants or resiants within his manor and hundred, as the said sheriff of *Kent* had testified upon his account.

And he sets out letters patent of Ed. 4. granting to the archbishop of *Canterbury*, and his successors, the return of writs, and all fines and amerciaments of tenants and resiants within the manor, &c. and so proceeds to shew a title in the archbishop to the fines, &c. with which the sheriff was charged: and then shews the inrollment of these letters patent in the *Exchequer*, in the third year of Ed. 4; and that *Cranmer* was seized, in right of his archbishoprick, of the said manor, hundred, and liberties, &c.

Then he sets forth the act for erecting the court of *Augmentations*, whereby all manors, &c. which H. 8. should purchase, were put under the government of that court: after which act, *Cranmer* by deed inrolled conveyed the manor and liberties to H. 8. and his heirs; which grant was confirmed by the prior and convent of *Canterbury*. And then he sets forth the act of 32 H. 8. c. 20. for reviving and continuing liberties and privileges in the hands of the king; by virtue whereof, &c. H. 8. was seized, and died seized: and so conveys a title to Ed. 6. and queen *Mary*: and that upon her death queen *Elizabeth* became seized; and that she granted the manor, hundred, and liberties, to him and his heirs males; and that he entered and was seized. He then proceeds to plead an allowance in the *Exchequer* of these fines and amerciaments to the archbishop of *Canterbury*, in the time of Ed. 4: and so makes his claim; which the attorney-general confesses.

And thereupon, on view of several records, and for that the sheriff of Kent, upon oath, did testify the matter of fact, that the several persons, on whom the fines and amerciaments were set, were tenants and tenants in the manor and hundred of the lord *Hunsdon*, the barons adjudge, that the sheriff of Kent should be discharged of 10*l.* 6*s.* 4*d.* with which he stood charged upon his account; and that the same be allowed to the lord *Hunsdon*; and thereupon the sheriff had his *quietus*.

Upon this case I observe.

1st, That it has no relation to any money in the receipt of the *Exchequer*.

2^{dly}, This is a proceeding in discharge of the sheriff upon his account: the question being only, if the sheriff should be charged with so much as payable to the king, contrary to what he had testified upon his account on oath. So that this question was the proper business of the barons to determine.

3^{dly}, This claim of the lord *Hunsdon's* was by way of defence to a demand on the king's part, and not by way of suit of the subject to recover from the king: and this demand, on the king's part, is so far from being founded on the record, that it is contrary to what the sheriff had sworn upon his account.

4^{thly}, This was not a claim which came at that time originally before the court; but was founded upon antient allowances, before made in the court of *Exchequer*.

5^{thly}, Here was no positive record for the king; it being only a general charge upon the sheriff, and he having discharged himself by oath.

6^{thly}, This is a case directly within the statute 5 R. 2. which empowers the barons to allow the matter pleaded by way of discharge upon account.

By all which it appears, that there is no manner of resemblance in that claim of my lord *Hunsdon*, to the cases before the court; where the subject comes originally as a plaintiff, and makes a demand of money out of the receipt of the *Exchequer*.

Another case, cited by my lord chief justice, as a proceeding that might be resembled to the cases now before the court, was that of the lady *Broughton*; which is entered *Trin. 24 Car. 2. Rot. 38. B. R.*

There an information was exhibited against the lady *Broughton*, for divers misdemeanours committed by her, as keeper of the *Gatehouse* prison at *Westminster*. Upon not guilty pleaded, a verdict was found against her; and judgment was given, that she should be fined 100 marks, *Et quod officium custodis prisonæ prædictæ capiatur in manus domini regis, quousque curia hic consiterit cui et el quibus officium illud de jure spectat, vel quousque curia hic ulterius ordinaverit, salvo jure cujuscunque, &c.*

Whereupon the dean and chapter of *Westminster* come in, and set forth their title to be a corporation; and that king *James I.* granted to them and their successors, *habere prisonam & arrestacon' & imprisonament' omnium hominum arrestat' infra civitat' & libertat' Westm' adeo libere quiete & integre ac in tam amplis modo & forma prout ultimus abbas, &c. in præmissis habuit*, to hold to them and their successors to their use for ever, &c. by virtue whereof they were seized de libertatibus habendi prison' & arrestacon' & imprisonamentum omnium hominum infra civitat' & libertat' Westm', ut de feodo & jure, in jure ecclesiæ, &c.

And then they set forth the grant by them to sir *Edward Broughton* and *Mary* his wife, of the office custod' prisonæ sue prædictæ, simul cum omnibus feodis, &c. habend' to them, their executors and assigns, for forty years; by virtue of which they were possessed, &c. and that sir *Edward* died: and that *Mary*, as survivor, was possessed; and for divers offences, by her committed in the execution of the said office, (whereof she was convicted,) forfeited the said office, prout the record.

Et ea de causa prædictæ dec' & capitul' petunt & calumniant libertat' habendi & disponendi officium prædictæ, &c. Et petunt allocationem libertat' prædictæ, secund' concessionem sic ut prefertur factam; and make the proper averments. The attorney-general confesses their claim, and thereupon they have judgment.

I acknowledge that I am much to seek as to any thing appearing in this record, which is in the least to be resembled to the cases before us.

Judgment was given against the keeper of a prison, of forfeiture of the office for a misdemeanour: by that judgment the office was vacant; but it did not appear to the court in whom the right was of disposing, or exercising the office. Upon such an avoidance, it was necessary for the sake of publick justice, and to prevent the escape of the prisoners, that the office should be taken into the king's hands, till it might appear to the court in whom the right was; but it was only *quousque*, and with a *salvo jure*. So that no title to the office is found, or so much as alledged for the king: and when the dean and chapter, in pursuance of the very direction of the judgment, come in, and set out their title, the attorney-general confesses it, and they are put into possession.

I do not see but, notwithstanding either of these two instances, the cases before us stand by themselves; and that the argument against these kind of proceedings does still remain in force, because they are unusual, and of an unprecedented nature, and such as the counsel can scarce find a name for.

In their arguments upon these cases some of the counsel said, that the proceeding was in the nature of a *monstrance de droit*.

Others, with more circumlocution, styled it, an application to the court of *Exchequer*, setting forth a right to part of a revenue in charge before them, which the officers under their power refuse to pay.

Others said it was neither a petition, nor a *monstrance de droit*; for those were only proper when the suit is in disaffirmance of the king's title, but here the subject claims from the king, and complains only of the officer; but they gave it no name.

My lord chief justice was pleased to say that this suit was a *monstrance de droit*; and, I think, I may affirm that to be the first time it had a certain name. *Plowden* calls sir *H. Nevil's* case, a report of a judgment given by the barons, upon the exhibiting to the court of *Exchequer*, by sir *H. Nevil*, a deed of grant of the office of keeper.

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My lord chief justice said, that a *monstrance de droit* was a common law remedy. He owned, that though several statutes had enlarged the relief, which the subject might have in many cases where there was occasion to interplead with the crown; yet the cases in question did not come within the relief of any of those statutes, but remained the same as at common law. But he said, this suit was a *monstrance de droit* maintainable at common law, and was the subject's proper remedy when his title appeared upon record. And that the party might in this case maintain his *monstrance de droit*, and was not put to his petition of right to admit himself out of possession.

1st, Because the right he claimed is not grounded on a matter of fact, but by matter of record; *Williamsen* claiming by a deed inrolled, and that inrollment directed by the letters patent, which is a matter of record.

2^{dly}, Because the party does not go about to destroy the king's title, but his claim subsists upon the king's title to the excise.

3^{dly}, Because his annuity is not turned to a right, nor devested; and therefore it was not necessary he should go by way of petition.

I will not, at this time, enter into the particular consideration of those reasons. Though I cannot but say, in the first place, it is far from being clear to me, when letters patent direct, that the assignment of one subject to another should be inrolled within thirty days before the auditor of the Receipt, or clerk of the Pells, for a particular purpose, (viz. that it may appear what assignments have been granted,) that such an inrollment does make a record; much less such a record as is equal to that record which intitles the king. And if it be not a record of as high a nature, the subject is put to his petition, and in no case can have a *monstrance de droit*; as is resolved in *Piers Partifield's* case, 29 Aff. 31; and is agreed, and declared to be law in the commonalty of *Sadlers* case. 4 Co. 55. b. and 56. a.

In the second place, I cannot understand, but that a person, who sets up a title to the inheritance of a part of the Excise, and seeks to recover it from the king, does go about to defeat the king's title to that part of the revenue.

Nor will I, in the third place, enter into the debate, whether, as this case is, the annuity be devested or turned to a right. Though I cannot but observe, that a writ of annuity, (and this suit is in the nature of such a writ,) is the highest writ which such a person can pursue; and the judgment given upon that writ is for the whole inheritance, for the time to come, as well as for the arrears: and therefore it might seem, that he who brings it doth admit himself to be devested of the whole.

But I will very plainly own, that after consideration of this argument, with the best application I could use, several doubts remain with me as to the force of it.

As, 1st, Whether a *monstrance de droit*, in the sense it is now taken, and commonly understood, and as it seems to be applied to these cases, did lie at the common law.

2^{dly}, If that were to be admitted, because I would not dispute about words or names, yet I am not satisfied that this suit can properly be called a *monstrance de droit*.

3^{dly}, Let this suit have what name it will, yet I think it is not the proper common law remedy, to which the subject was entitled in a case of this nature; but that the party was put to his petition of right.

I. The first thing I shall do, is to shew why it seems doubtful to me, whether such a suit as a *monstrance de droit*, as it is now understood, did lie at the common law.

I will not be thought to mean, that the subject had not, in several cases, a proper way of defending himself at common law against the king, and by proper application to the courts to obtain an *ouster le main*. But I do say, wherever the king had a direct title of freehold, or inheritance, appearing for him by matter of record; (whether that record was judicial, or ministerial; or was a conveyance of record; or was a matter of fact found by office of record;) the subject at common law was put to his petition of right, and could not interplead with the king, either by traversing the king's title, or avoiding it by setting up any title of his own: and in this I say no more than what was agreed in the commonalty of *Sadler's* case. 4 Co. 55. a.

'Tis very true, if the office did not entitle the king to the possession, but only to the bringing of a *fire facias*; (as if a cessavit per biennium, or a fine by collusion, or the committing of waste, was found against the king's tenant by inquisition;) upon a *fire facias* brought, the party at common law might come in and defend the possession, by shewing his title, and denying the matter found against him. For it was what the writ itself expressly required; and it would have been very absurd to say he should not be admitted to do that which the very writ required him to do: and by the *fire facias* he was made privy, and had a day to plead. *Kelw. 155. b. 158. a. b.*

And therefore such a traverse, or, if that name be better liked, such a *monstrance de droit*, lay at common law.

In like manner, where the office contained the whole special matter; so that tho' there might be such matter found; as, if it stood alone, would make a title for the king; yet, if there was also found, in the same office, sufficient upon the whole to shew a good title in the subject, the subject might insist upon this matter, and might pray an *amoveas manum*: because in truth the very record, upon which the king seized, made a title for the party.

As suppose it to be found, that *A.* did disseize me of lands holden of the king, and that *A.* aliened in mortmain, or died without heir; in this case, I may pray an *ouster le main* upon the very record. So, if it be found that the king's tenant, at the time of his death, held an acre of land of me by lease for his life. *Kelw. 156. b. 157. a. 158. a.*

In like manner, if the title found for the king appears, by the record, to be determinable upon performance of a condition, and that condition appears upon the record to be performed, the party might take advantage of it. 4 Co. 55. a. b.

But as the common law stood, wherever a title for the king only was found by matter of record, tho' it was false, the party could not traverse it.

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So where a title was found for the king which was true, but it was disclosed in the record, that the subject had a good right, which would avoid the title found for the king; yet in that case the subject could not have been admitted to shew it, but was so far concluded as to be put to his petition of right. 4 Co. 56. a.

Lib. 1. c. 9. I need not mention *Bracton's* words for this purpose.

Stamford's opinion is expressly, that a *monstrance de droit* was given by the statute 36 Ed. 3. and did not lie at common law.

Prer. Reg. cap. 21. fol. 71.

And in the case of the corporation of *Sadlers*, which has been mentioned before, as it is reported by my lord chief justice *Anderson*, 1 And. 180. 181. num. 216. it is expressly affirmed, that the *traverse* and *monstrance de droit* are both given by that statute. Nor do I see, that any thing to the contrary of what I have said is affirmed in the report of this case, by my lord chief justice *Coke*. Unless it be, that he gives the name of a *monstrance de droit* to those proceedings, which were always admitted to have been at the common law; that is, where the special matter was so found, as that, upon the same record, it did appear, that the right was in the party, and not in the king: whereas, in proper speaking, it is not the subject there who comes in and shews his right, but the king's own record shews it.

But I think it very plain, that the statute 36 Ed. 3. cap. 13. which gives a *traverse* in case of offices found, does also give the *monstrance de droit*; which my lord chief justice *Coke* himself, in the commonalty of *Sadler's* case, does agree was not given by the statute 34 Ed. 3. cap. 14. For tho' that statute gave the subject a *traverse* in some cases, where the office was found by virtue of a writ, or a commission; yet it was defective, even in those cases: for upon the *traverse* taken, tho' the issue was found for the subject, yet no judgment could be given without a new commission *de procedendo ad iudicium*. 4 Co. 56, 57.

The words of the stat. 36 Ed. 3. are, that if any one will put in a claim to lands seized by office, the escheator is to send the inquest into Chancery, and a writ is to be delivered to him to certify the cause of the seizure there. And there the party soit oye sans delay de traverser l'office, ou autrement monstrer son droit, & illonques maunde devant le roy, a faire final discussion sans autre maundement.

These words, as I take it, gave the name of *monstrance de droit* to that sort of proceeding; and I think I may affirm, with *Stamford*, that no book before this statute did treat any thing of a *monstrance de droit*. *Stamf. c. 21. prer. regis.*

That it was this statute which gave the subject a right of interpleading with the king, where an absolute title was found for the king by office; and that the subject is still put to his petition in all cases out of the remedy of that statute, (as in all cases where the king is entitled by a judicial record;) is what appears plainly by the lord *Hungerford's* case, which is 4 Ed. 4. 21. 22. and also by 9 Ed. 4. 52. and 13 Ed. 4. 8. and by many other cases. I need not be at the trouble of citing them all.

II. But in the second place, suppose it should be admitted, that a *monstrance de droit* did lie at common law, yet still it remains a doubt to me, how the proceeding in this case can be called by that name.

In cases where an office is found by which the king is entitled to the possession, by the stat. 36 Ed. 3. (and take it for granted at present, in some cases at common law,) the subject may come in and interplead with the king; either by denying the title found for the king, or by shewing his own right, whereby he does avoid the title found for the king.

This is that kind of proceeding which is called a *monstrance de droit*. And in this sort of proceeding, the subject is in the nature of a defendant, and comes in and pleads to a title found for the king: and the judgment is, *quod manus domini regis amoveantur*. This appears 1 Co. 157. *Digg's* case; 4 Co. commonalty of *Sadler's* case; and by the cases in Co. Entries. So is the case of *Coningsby* and *Malham*, in *Kelway's* Reports, 154. In which case it is said, that the amoveas manus is the end of every suit, where a man comes in to interplead with the king; for without that judgment the land will still remain in the king's hands. *Kelw. 158. a.*

And therefore, where that judgment cannot be given, the party shall not be admitted to traverse a false office, or to interplead with the king, tho' the case be otherwise such as comes within the remedy of the statute of 36 Ed. 3.

As, where a man has a remainder, or reversion, expectant upon an estate of freehold, without any rent, or profit, and a false office is found of the dying seized of such a remainder, or reversion; he shall not be admitted to traverse this false office, because the judgment cannot be given, *quod manus domini regis amoveantur*: as was adjudged in the case of the countess of *Rutland*. 2 Inst. 688.

But in these cases before us, neither does the party ask any such judgment; nor are the judgments, which are brought before the court by these writs of error, any thing like it.

If this be a *monstrance de droit*, the judgment ought to be such as the law hath ordained in cases of that nature: but here the suit is plainly in the nature of a writ of annuity; the party concludes his demand in the same manner as in a declaration for an annuity, and the judgment is given accordingly.

III. The third thing I will consider is, supposing it were taken for granted, that a *monstrance de droit* did lie at common law; and that this suit of *Williamson's* is such a *monstrance de droit*, whether yet this *monstrance de droit* be the proper remedy maintainable at common law in a case of this nature? For, as *Fineux* says, in the case of *Coningsby* and *Malham*, *Kel. 157. b.* 160. the parties have ever so good a right, yet they must come to the possession of what they have a right to by the ordinary method of law; for, says he, if a man owes me money, I cannot take it out of his purse, nor can I recover it by an improper action.

Let us see then what this suit is for; and what was the course taken at common law to recover a thing of this nature.

The suit is for the arrears of an annuity, granted to sir *Robert Vyner* and his heirs, by the king's predecessors, out of a branch of the hereditary revenue of the crown, and by him assigned to *Williamson*; as also for the growing payments, that they may be answered from time to time, as they become due.

Now, as far as I can find, by the common law, in all cases where arrears of an annuity, or annual rent or sum, were demanded by the subject

from the crown; (whether it was originally granted by the crown out of any part of the revenue; or was issuing out of lands which afterwards came to the crown;) the only remedy, which the subject had for recovering thereof, was by petition to the king.

The authorities are very express and full in this matter.

Suppose a man hath a rent-charge, or a rent-service, or other rent, issuing out of land by prescription, or grant; and this land comes to the king by grant, or forfeiture: in all such cases the owner of the rent is put to his petition to the king, and hath no other remedy whatsoever.

In like manner, if a man be seized of land, and acknowledges a statute, or recognizance, and before execution taken, the estate comes to the king by attainder: or the tenant grants to the king by deed inrolled: in either case the conuzee is put to his petition, and has no other remedy; unless the whole matter be specially found in the office. 4 Ed. 4. 23. *Stamford de prerog. regis* 75. c. 22. *Kelway* 155. b.

A man holds lands of the king in chief; and other lands, by knights service and rent, of other lords; and dies, leaving his heir within age: the king seizes the body and lands held in chief; and also the other lands, which the ancestor held of other lords. The heir shall pay his relief to the other lords when he comes to age: and as to the rent during the nonage of the heir, the lords shall sue to the king by petition to have the rent of the lands which are held of them by the heir, who is in ward to the king; and shall have it by this means. So is 13 H. 7. 15. pl. 11. 24 Ed. 3. 24. pl. 5.

And that the law is so, is affirmed in all the abridgments of the case; and particularly *Bro. Title Pet.* 43. makes a special reference to the statute 2 & 3 Ed. 6. c. 8. of offices.

And that the law continued so till the making of that statute, does sufficiently appear by the statute itself. For in the seventh branch of that act, it is expressly taken notice of, that, in the case abovementioned, the mesn lords would spare the rents due to them for the lands holden of them during the king's possession; and after the heir had sued his livery, would disfranchise him for the arranges, where they should have sued by petition to the king's majesty, to have obtained the same out of the king's hands. And that statute enacts a new relief for the mesn lords; that they should receive the rents, during the wardship, from the king's officers appointed to receive the profits of the ward's lands: and that such officers payment, and the acquittance of the mesn lord, should be a good discharge to the officers.

From hence it is plain, that, before this act, there was no remedy for the mesn lords, but by petition. And it may be observed, that the remedy given is by sending them to the receivers in the country, and not to the receipt of the Exchequer. And this clause does explain the general words of the preamble of that statute: which takes notice, that persons having any rent, common, fee, or other profit appender, out of lands, or tenements, specified in such offices, or inquisitions, were without remedy to obtain or have the same, by any traverse, or other speedy mean, without great and excessive charges, during the king's interest therein.

And since that statute, in the case of *Wicks* and *Dennis*, 31 & 32 El. 1 Leon. 190. it was holden by the whole court, that during the queen's possession of the land, the rent-charge issuing out of it is only recoverable by petition: altho' the demand of the rent was agreed to be good; because in his petition the party must shew that he did demand the rent.

And as the law is plainly so, where a person has a title to a rent, by grant of a subject, out of lands which come to the possession of the king; so the case is to all purposes the same, where he has a title to a rent, or yearly sum, by letters patent from the crown.

13 Ed. 4. 5. pl. 15. The king grants a rent out of his manor: the manor is not charged, but the king by petition. These are the words of the book.

And as that book is an express authority that this was the law, so was the practice accordingly.

In 18 Ed. 1. *Ryley's Placita Parliamentaria* 52. the abbess of *Fonte Eboraldi* sues to the king by petition for the arrears of an annuity of 10l. per ann. granted by H. 3. to the abbess of that place, and her successors.

In 35 Ed. 1. *Ryley* 329. is the petition of *John Hernigod* for the arrears of a rent of 7s. 8d.

So also was *Everle's* case, and the abbot and convent of *Warden's* case, before-mentioned.

In like manner, it appears by the same book, that the same method was to be taken for recovering a rent, &c. granted by a subject out of lands which afterwards came to the crown.

33 Ed. 1. *Ryley* 256. 257. *Elfsend's* case; & 245. the abbot and convent of *Osney's* case. So, where *Pecher*, the tenant of the bishop of *Ely*, who held of the bishop, as part of his barony, four knights fees, granted these lands to the king, the bishop was put to his petition to recover his services. 33 Ed. 1. *Ryley* 249.

Upon the exile of the Jews, in the time of Ed. 1. divers lands came to the king's hands by way of escheat: the chief lords, of whom those lands were holden, had no remedy to recover their services in arrear, but by petition. 21 Ed. 1. *Ryley* 129.

By all these authorities, and by many others which I could cite, both ancient and modern, it is plain, that if the subject was to recover a rent, or annuity, or other charge, from the crown; whether it was a rent, or annuity, originally granted by the king; or issuing out of lands, which by subsequent title came to be in the king's hands; in all cases the remedy to come at it was by petition to the person of the king: and no other method can be shewn to have been practised at common law.

Indeed I take it to be generally true, that in all cases where the subject is in the nature of a plaintiff, to recover any thing from the king, his only remedy, at common law, is to sue by petition to the person of the king. I say, where the subject comes as a plaintiff. For, as I said before, when, upon a title found for the king by office, the subject comes in to traverse the king's title, or to shew his own right, he comes in in the nature of a defendant; and is admitted to interplead in the case with the king in defence of his title, which otherwise would be defeated by finding the office. And to shew that this was so, I would take notice of several instances.

That, in cases of debts owing by the crown, the subject's remedy was by

by petition, appears by *Aynesham's case*, Ryley 251. which is a petition for 19l. due for work done at Carnarvan castle.

So Ryley 251. the executors of *John Efrateleng* petition for 132l. due to their testator for wages. The answer is remarkable; for there is a latitude taken, which will very ill agree with the notion that is taken up in this case: *Habeant bre' de liberate in canic' thes. & camerar' de 32l. in partem solutionis.*

So the case of *Yerward le Galeys* for 56l. Ryley 414.

In like manner, in the same book 253. 33 Ed. 1. several parties sue by petition for money and goods taken for the king's use; and also for wages due to them; and for debts owing to them by the king. The answer is, *Rex ordinavit per concilium thesaurarii & baronum de seccario, quod satisfiet iis quam citius fieri poterit; ita quod contentos se tenebunt.* And this is an answer given to a petition presented to the king in parliament; and therefore we have reason to conclude it to be warranted by law. They must be content, and they shall be paid, *quam citius fieri poterit.*

The parties, in these cases, first go to the king by petition: it is by him they are sent to the Exchequer; and it is by a writ under the great seal, that the Exchequer is empowered to act. Nor can any such writ be found, (unless in a very few instances, where it is mere matter of account,) in which the treasurer is not joined with the barons.

So far was it from being taken to be law at that time, that the barons had any original power of paying the king's debts; or of commanding annuities, granted by the king or his progenitors, to be paid, when the persons applied to them for such payment.

But perhaps it may be objected, that it is not to be inferred, because petitions were brought in these cases, that therefore it was of necessity that the subject should pursue that course, and could take no other way. It might be reasonable to require from those who object thus, that they should produce some precedents at least, of another remedy taken.

But I think there is a good answer to be given to this objection. All these petitions which I have mentioned, are after the stat. 8 Ed. 1. Ryley 442. where notice is taken, that the business of parliament was interrupted by a multitude of petitions, which might be redressed by the chancellor, and justices. Wherefore it is thereby enacted, that petitions which touch the seal should come first to the chancellor; those which touch the Exchequer, to the Exchequer; and those which touch the justices, or the law of the land, should come to the justices: and if the business be so great, or si de grace, that the chancellor, or others, cannot do them without the king, then the petitions shall be brought before the king to know his pleasure; so that no petitions come before the king and his council, but by the hands of the chancellor, and the other chief ministers; that the king and his council may attend the great affairs of the king's realm, and his foreign dominions.

This law being made, there is reason to conclude that all petitions brought before the king in parliament after this time, and answered there, were brought according to the method of this law; and were of the nature of such petitions as ought to be brought to the person of the king.

And that petitions did lie for a chattel, as well as for a freehold, does appear 37 Aff. pl. 11. Bro. Pet. 17. If tenant by statute merchant be ousted, he may have a petition, and shall be restored. *Vide 9 H. 4. 4. Bro. Pet. 9.*

9 H. 6. 21. Bro. Pet. 2. If the subject be ousted of his term, he shall have his petition.

7 H. 7. 11. Of a chattel real, a man shall have his petition of right, as of his freehold.

34 H. 6. 51. Bro. Pet. 3. A man shall have a petition of right for goods and chattels; and the king indorses it in the usual form.

It is said indeed, 1 H. 7. 3. Bro. Pet. 19. that a petition will not lie of a chattel.

And, admitting there was any doubt as to that point, in the present suits we are in the case of a freehold.

I will now enter into the consideration of the two cases, which have been principally insisted upon, as warranting the proceedings in the suits which are now depending. I mean the cases of *fir H. Nevil* and *fir T. Wroth*: both of them reported by *Plowden*; and both adjudged in the reign of queen Elizabeth.

Indeed the pleadings in the cases before us have been formed upon these precedents.

Sir H. Nevil exhibits to the barons a writing of the late Ph. C. m. 377. archbishop of Canterbury, dated the 15th of Nov. 22 H. 8. purporting to be a grant to him, and one *fir Edward Nevil*, (lately attainted for treason), of the office of keeper of *Aldington park*, and of the rent of 3l. 10d. for the exercise of the office, to be received out of the manor of *Aldington*, habendum for their lives and the life of the survivor; which grant was confirmed by the prior and convent; and prays it may be inrolled.

The barons receive the writing, and cause it to be read and inrolled. And thereupon *fir H. Nevil* alleges, that he is three years in arrear, and that during that time the manor has been, and does remain in the king's hands; and prays that the writing may be allowed, and the arrears paid him, and the growing rent during his life.

The attorney-general demurs. And after eight or nine years depending, judgment is given, that the writing should be allowed, and the arrears paid at the receipt of the Exchequer, and also the growing rent.

Then *fir Henry* prays a writ to the treasurer and chamberlains of the receipt to execute the judgment; which is granted.

It has been observed, that the questions made in this case were only,

1. If the office was forfeited by the attainder of *fir Edward*?

2. Whether the annuity was not gone, tho' the office was not forfeited?

Not one word is said touching the nature and manner of the proceedings throughout the whole debate of the case, tho' it lasted so many years.

It is true, *Plowden* adds a remark of his own, that thereby might be seen the order and form, how one, who has a rent out of lands in the king's hands, may come to it by petition to the court of Exchequer, without petition to the person of the king: and how he shall have the judgment executed: For it is not

the order to command by word of mouth that the payment be made; but a writ in form aforesaid shall be awarded by the barons: which is a judicial writ under the seal of the Exchequer, and is a sufficient warrant to the treasurer and chamberlains to pay the arrears, and growing rent.

This observation of *Plowden's* hath been variously interpreted in speaking to these cases, according as the persons concluded differently.

It may be said, his observation is an argument that he approved of the method, and looked upon it as law.

But it may be also inferred,

1. That it is an observation which he founded only on that case; for he says from this record you may see, good reader.

2. That it was new to him; otherwise he had not added such a remark to his report.

3. That he looked on the other way by petition, as the known method in cases of that nature.

4. That this was purely a reflection of his own. For he is so exact a reporter, that he sets down particularly when the point is debated in court; and when he has it in private from one of the judges; as appears in the case of *fir Thomas Wroth*, fol. 455. b.

5. He only says this writ is a sufficient warrant to the treasurer and chamberlains of the receipt to pay the money, not that it is compulsory to enforce the payment.

The other case of *fir Thomas Wroth* was this.

He exhibits to the barons letters patent, dated the 13th of October, 38 H. 8. whereby the king appointed him gentleman usher of the privy chamber to prince *Edward*, and granted to him, for the exercise of the office, an annuity of 20l. per annum during life, to be received by the hands of the treasurer of the court of *Augmentations*, out of such of the treasure of the said revenues as should be in his hands. And whereas he had served the prince from *Lady-Day* 36 H. 8. to that time, and had received no allowance, the king thereby grants for his attendance for the time past, as much money as the said annuity of 20l. per ann. from *Lady-Day* 36 H. 8. to that time amounted to, to be received as aforesaid. And he prays the letters patent may be inrolled; and the same are received by the barons, and ordered to be read and inrolled.

Then he alleges that king H. 8. died the 28th of January 38 regni sui; and that he exercised the office during the life of king *Edward*. And then sets forth the clause in the act of 1 Mar. for the alteration, union, transposing, or determination of the court of *Augmentations*, &c. whereby it was provided, that that act should not extend to extinguish or take away any annuity, which any person had title to, or ought to have, by letters patent, or other writing sufficient, under the seal of the court of *Augmentations*, before the 7th of July then last: but that the same should be paid out of the treasure of the queen, in the court to which the court of *Augmentations* should be annexed; or in any new court which should be erected instead of the court of *Augmentations*; or, in default thereof, in any court where there should be sufficient of the queen's treasure.

He says the annuity was so many years in arrear; and prays as in *fir H. Nevil's case*.

And there is a demurrer; and judgment for allowing the letters patent, and for paying the arrears, and growing payments; and a writ to the treasurer and chamberlains of the receipt accordingly.

There were five points debated, and determined in this case:

1. If there did not want an averment of the service done to the prince, in order to entitle himself to the sum granted for his attendance for the time past?

2. If the annuity was determinable by the nonfeazance of the service to the prince?

3. If the service might be done to the prince, when king?

4. If the annuity was payable during the life of *fir Thomas Wroth*?

5. If this grant did bind the successor, it not being granted by king H. 8. for him, his heirs and successors? And this seems to be the great point of the case; the judgment being expressed to be given upon view of several judgments, where, without those words, such letters patent had been allowed.

Plowden sets down the effect of the writ of execution; and the writ itself is to be seen at large, *Co'sa Scac. Pasc. 4 Eliz. Rot. 52.*

He says, afterwards payment was made of the arrears according to the effect of the writ. I observe, it is not said by force of the writ.

The truth is, upon that writ nothing was paid, *fir Thomas Wroth* dying not long after. But the 5th of November, 15 Eliz. Osborn, Morris, Wroth and Clerk, his executors, produced the former writ in the court, and surmised that *fir Thomas Wroth* was dead, having made his will, and them executors; and that *fir Thomas Wroth* had not received any part of the arrears: and so prayed another writ, which was granted; and afterwards the arrears were paid.

The same observation lies upon this case as on the other, that in the whole debate, which lasted so long, nothing was said as to the nature and manner of the suit. But by the points made in the case, and by the judgment itself, and by what *Plowden* tells us that *Sanders* chief baron added to the report, it is plain the only question was upon the matter in law whether the annuity was determined or not.

All the judges, who argued before my lord chief justice *Treby*, seemed to lay the great stress of their arguments upon these cases.

He applied himself to shew, that the proceedings in these two cases are founded upon particular reasons, and not upon the common law, or the course of the Exchequer. And for that cause it was, that they had never been cited in any law book as precedents, warranting any such jurisdiction in the court of Exchequer, as was exercised in those cases.

He observed, that both these cases were for annuities payable in the court of *Augmentations*. *Sir Thomas Wroth's* case being for an annuity granted under the seal of that court; and *Nevil's* annuity being also payable there. For all lands purchased, or to be purchased by king *Henry* the 8th, were by the stat. 27 H. 8. c. 27. put under the jurisdiction of that court; and the manor of *Aldington* was purchased afterwards by him

him, of the archbishop of Canterbury, in the 34d year of his reign; the deed of bargain and sale being dated the 11th of Feb. in that year, and inrolled in the court of *Augmentations*: consequently that manor was under the survey of that court. And in the covenant against incumbrances, which was in that deed of bargain and sale, there was an exception of this fee payable to sir H. Nevil.

He observed further, that by the act made the first of queen Mary, cap. 10. and that queen's letters patent thereupon, this court was united to the court of *Exchequer*: and that by a clause in that act, all the annuities payable in the court of *Augmentations* were saved; and all such unitings and annexations, &c. and all orders made by the queen touching the revenues of such court, and expressed in such letters patent, are enacted to be of the same force, as if declared by parliament.

That after the union, in these cases the *Exchequer* acted according to the power given by that statute, and the letters patent.

That the court of *Augmentations* proceeded in a summary way; and that many decrees of the same nature with these were to be found in the records of that court.

And he took notice, that it was remembered by a very learned judge, who argued the same way with him in the court of *Exchequer*, that my lord chief justice Hale had formerly declared, that these cases of *Nevil* and *Wroth* did depend on particular reasons; and were not to be urged for precedents of the jurisdiction of the *Exchequer*.

My lord chief justice of the *King's Bench*, in his argument, did very particularly apply himself to take off the force of this objection.

The first thing I observed him to urge, as an argument that these cases were adjudged by the proper jurisdiction of the court of *Exchequer*, and not by any power derived to it by the union of the court of *Augmentations*, was drawn from *Nevil's* case; in the pleadings of which no mention is made of the court of *Augmentations*, or of any statute relating to it.

He did admit, that the manor of *Aldington*, which was charged with the rent, was purchased by king Henry the 8th, and so under the survey of the court of *Augmentations*; but that being made no part of the case, he said that case was no otherwise to be regarded than as an ordinary proceeding in the court of *Exchequer*, by a grantee of a rent issuing out of lands which came afterwards to the crown.

I shall not here repeat what I have already shewn, that a grantee of a rent issuing out of lands, which come to the crown subsequent to his grant, could not proceed in this manner to recover it.

But I will observe as to this case of *Nevil*: First, that it is not denied, but if the court of *Augmentations* had subsisted, it had been under the survey of that court, and the court of *Exchequer* could have had no jurisdiction over it; so that it came not into the governance of the *Exchequer*, till the dissolution of that court.

2dly, That the court of *Augmentations* had a power of ordering payments of such fees, or annuities, will appear plainly, I think, by what I shall shew presently.

3dly, It appears that this fee, or annuity, had been paid not only during the reigns of Henry the 8th, and Edward the 6th; when the court of *Augmentations* subsisted; but also during the whole reign of queen Mary, which was for several years after the dissolution of that court. The arrears sued for being only for three years, from Michaelmas, 5 & 6 Philip & Mary, (which was the Michaelmas before the death of queen Mary, who died the 17th of November 1559,) to Michaelmas the third of queen Elizabeth.

So that this grant had been allowed before in the court of *Exchequer*, and payments had been made upon it there for several years: and therefore there was no occasion to take any notice of the court of *Augmentations* on the one side; or, of the other side, to object that it was not set out. But the matter of law only came under the consideration of the court, whether, by the attainder of one of the grantees, the annuity and the office were determined. Which objection to the payment of the annuity, as it is probable, had been but lately observed, although sir Ed. Nevil had been attained 30 H. 8. for a fact alledged to be committed the 12th of July, 29 H. 8.

But my lord chief justice of the *King's Bench* did principally insist upon two other points, in answer to what was said by my lord chief justice of the *Common Pleas* as to this matter.

1. That the court of *Augmentations* was never united to the court of *Exchequer*.

2. That the court of *Augmentations* had no such special power given to it, either by act of parliament, or letters patent, for relief of grantees of rents; and consequently, though there had been an union of that court to the court of *Exchequer*, yet the court of *Exchequer* could not derive any power of acting in such a manner from that union.

To prove the first of these positions, Dyer 216. a. and Coke's 4th Inst. 122. were cited. Where it is said to be resolved by all the judges, 4 Eliz. that the union was but in shew, and was really void. For queen Mary, by her letters patent of the 23d of January in the first year of her reign, having dissolved the court of *Augmentations*, and by other letters patent, dated the next day, uniting the same to the court of *Exchequer*, the second letters patent came too late, and were utterly void. And therefore it was argued, there could be no accession of power to the court of *Exchequer*, by a union that was absolutely void: but by the dissolution of the court of *Augmentations*, the revenues of that court fell naturally under the government of the *Exchequer*; and sir T. Wroth, and sir H. Nevil came to the court of *Exchequer*, as to an original court of Revenue.

But notwithstanding these books, and the weight such a resolution may seem to have, I think I shall be able to make it out clearly, that the authority, given by the act of parliament *primo Mariae*, was well executed by her two several letters patent of the 23d and 24th of January; and that the court of *Augmentations* was thereby effectually united to the *Exchequer*.

For, first, The act of parliament did empower the queen to alter, change, unite, transpose, dissolve, or determine the court of *Augmentations*

and revenues of the king's crown, and the other courts therein mentioned; and to reduce the same, or any of them, into one, two, or more courts; or unite, or annex the said courts, or any two, or more of them together, or to any other of her courts of Record; or to erect out of the same any other new court.

Secondly, The queen did intend to execute her power, by uniting that court to the *Exchequer*. That appears most plainly by both the letters patent, which recite the act, and declare that the queen did intend to put the act in execution. And the letters patent of the 24th do recite, that it was with that intent, viz. of putting the act in execution, that she had, by letters patent of the day before, dissolved the said court: and she did thereby unite, transpose and annex the said court dissolved to the court of *Exchequer*; and did thereby appoint all the lands and hereditaments, which at the time of the dissolution of the said court, were in the order or survey thereof to be in the order or survey of the court of *Exchequer*, according to the articles and ordinances in the schedule annexed to those letters patent.

Thirdly, Every thing ought to be expounded favourably, that the queen's intention might take effect; especially, when the acts in pursuance of an act of parliament, and for the more speedy and sure answering of her revenue, as the intent of the act is declared to be.

Fourthly, The letters patent, though bearing several dates, may, and ought to be expounded as one and the same act, as in many other cases; especially when done in execution of an act of parliament.

Fifthly, As to the quasi absurdum & impossibile, in Dyer; we are not now discoursing upon a subject of philosophy, nor speaking of the natural existence of things. There indeed, it would be absurd to say, that what was dissolved and annihilated one day, should yet have such an existence as to be united to any thing the day following: but we are speaking upon a legal subject, touching the construction of a law, where fictions, and relations, and conclusions have place.

That which one act of parliament says shall be dissolved to-day, another act may say shall be to all intents revived and united to-morrow; and all men are concluded to say, that the union is not real to all intents of law. And as this may be done by several acts, so the same act may say, that a court shall be dissolved, and that the said court so dissolved, shall be united; or, in other words, may say that the queen by her letters patent may dissolve a court to-day, and by letters patent of the next day may unite the same court to another: and when that is done, notwithstanding the seeming absurdity, it will be as really united to all intents as if it had never been dissolved. Now that in effect is said here. The act says, the queen may alter, change, dissolve or determine the court; and may reduce the courts to one or more, or unite and annex the same to any other court. Here the queen literally pursued both parts: she did dissolve it; and she united and annexed it.

The act further says, such alterations, dissolvings, and annexings, declared and set forth in such letters patent shall be of the same force to all intents, as though the same were set forth and declared by authority of parliament: and if this had been done by act of parliament, nobody could have said but that it had been well united.

Sixthly, All the parts and business of the court of *Augmentations* were actually distributed and settled in the respective offices of the *Exchequer*, according to the order of the schedule annexed to the letters patent of union, and have been continued to this day under these orders. And would it not be strange, that the letters patent of the 24th should be taken to be wholly void, but the schedule annexed to them should be good and effectual, and take place, and be put in execution to all purposes?

Seventhly, It is expressly and fully declared by act of parliament, that the court of *Augmentations* was united to the court of *Exchequer*. I mean the stat. 1 Eliz. cap. 4. § 15. for restitution of the first-fruits to the crown.

That stat. takes notice that queen Mary, by the act *primo Mariae*, cap. 10. was empowered to alter or determine the courts of First-fruits, *Augmentations*, and other courts therein expressed, or to unite the said courts or any of them together, or to any other courts of Record, as should be thought most convenient for the answering of her revenues: by authority of which act the late queen by four letters patent, whereof two bear date the 23d of January, in the first year of her reign, and the other two the 24th day of the same January, did not only dissolve, determine, and extinguish the said court, commonly called, the court of *Augmentations* and revenues of the crown, and the courts of First-fruits and Tenth, and the jurisdiction and authority thereof; but also did unite, transpose and annex the said courts so dissolved, to the said court of *Exchequer*, there to be and continue as a member and parcel of the said court; and did appoint the revenues then answerable in the said courts, to the order, rule, survey, and governance of the court of *Exchequer*, there to be answered and accounted for ever, in such order and form, as in the said letters patent, and two schedules thereto annexed, is mentioned and declared.

Had the act rested there, unquestionably it had done enough to make good what I hold: but the act goes on further and says; by reason of which premises, the said perpetual revenues of First-fruits and Tenth, (which was the subject matter of that act,) and the revenues relating thereto, were ordered and accounted for in the court of *Exchequer*.

Then the act proceeds to recite the act 2 & 3 Phil. & Mary, for taking away the First-fruits and Tenth from the crown, and repeals that act: and enacts, that the same shall be revived and united to the crown in the same estate, degree and condition, and in as ample manner as the same were in queen Mary before the act of repeal: and that the said revenues should be in the order, survey, rule, and governance of the said court of *Exchequer*, in every degree, sort, and condition, as they were, at and before the said 8th day of August, in the 2 & 3 of Phil. & Mary; from which day that act took effect.

Now whether we are to depend upon the authority of an act of parliament, which does expressly declare, that by the force of the act *primo Mariae*, and by virtue of the letters patent of the 23d and 24th days of January in the same year, the court of *Augmentations* was united, transposed and annexed to the court of *Exchequer*; or whether we are to believe the judges in Dyer, who say that it was not united, does seem no difficult question to decide.

These two things must be observed.

1st, That by this act the First-fruits and Tenth are put under the survey

and governance of the *Exchequer*, only as they were at the time of the act 2 & 3 *Phil. & Mary*; and by the same act it is declared, in what manner they were then annexed, and put under that governance; that is, according to the letters patent *primo Mariae*: so that they are annexed to the court of *Exchequer*, in the form, and by virtue of those letters patent, or not at all. And the annexation of the court of *Augmentations* being exactly in the same manner as that of the *First-fruits*, if the one was good, the other must be so.

2dly, That if there was not such an union, it may be questionable; if the *Exchequer* at this day has any jurisdiction as to the revenues which were under the survey of the court of *Augmentations*; there being a clause in the act 27 *H. 8. cap. 27.* that, all process out of the *Exchequer*, to or against any persons, for any rents, issues or profits, relating to any the lands, which by that act were limited, to be under the survey of the court of *Augmentations*, should be clearly void, and of none effect.

If any thing more was necessary to be added after such an authority, it is plain, that it was the received opinion of the whole kingdom, and of the court of *Exchequer* itself, that the court of *Augmentations* was united to that court. This will abundantly appear by the case of the executors of sir *Walter Mildmay*, chancellor of the *Exchequer*, reported in the earl of *Devon's* case, 11 *Co. 91.* which case arises upon a warrant of the lord treasurer, and under-treasurer, for allowing to sir *Walter Mildmay* 1401. yearly, in consideration of the increase of his business, by reason of the annexation of the court of *Augmentations* and *First-fruits* to the court of *Exchequer*.

I will yet add one more authority to prove this; and it is in the office of the king's remembrancer, *Mich. 1 & 2 Phil. & Mar. Rot. 175.* and was the case of a lord chief justice of the *King's-Bench*.

There it is found in the accounts of the late treasurer of the court of *Augmentations*, that there had been granted to sir *Thomas Bromley*, chief justice of the king and queen's bench, an annual fee of 61. 13s. 4d. quarterly, out of the treasure in the hands of the treasurer of that court, for divers causes therein mentioned; which fee had been paid to *Michaelmas primo Mariae*. And thereupon sir *Thomas Bromley* comes in propria persona sua, *Es pro eo quod dicta domina regina nunc annexavit & univit dictam nuper curiam Augmentationum & reversionum corone regie huic curie scaccarii sui*, (prout in memorandis hujus scaccarii de anno primo regni sui, viz. inter recorda de termino sci' hill' rotis &c. ex parte hujus remem', plenius liquet de recordo,) petit quod ipse tam de dicto annuali feodo 61. 13s. 4d. &c. durante vita sua, quam de 101. sibi de arreariis ejusdem feodi a festo annunciationis B. Mariae virginis anno 7. Ed. 6. debet & ad hoc minime solut', ad recept' hujus scaccarii de thesauro dominorum regis & reginae ibidem de tempore in tempus remanere contingen' satisfiat. Super quo, pro eo quod scrutatis rotulis & mem' dicta cur' Augm' &c. in hoc scaccario modo remanen', it did appear that the said fee was granted, and that it had been answered and paid at the court of *Augmentations*, and that he was not satisfied his arrears, as he had alleged in his petition: considerat' est per barones quod eidem Thome Bromley de dicto feodo de 61. 13s. 4d. per annum ad dictos quatuor anni terminos durante vita sua una cum arreariis prae'd' sibi debet' ad recept' hujus scaccarii de thesauro, &c. ibidem de tempore in tempus remanere contingen' satisfiat, &c.

Here is a judgment founded upon this very point of the union and annexation of these courts.

I have mentioned this case, because it seems to me a very full authority; at least the lord chief justice *Bromley* thought so. But the same thing does appear by the whole tenor of the proceedings of the court of *Exchequer*, in relation to cases which were before of the jurisdiction of the court of *Augmentations*; wherein, the summary way, practised in that court, was taken up, and a great variation made from the ancient manner of proceedings in the *Exchequer*; which amounts to a plain proof of this matter, that the court of *Augmentations* was really united to the court of *Exchequer*.

I proceed now to the second thing insisted on by my lord chief justice. That, admitting it to be true that the court of *Augmentations* was united to the court of *Exchequer*, and so the powers of that court transferred to the *Exchequer*, yet it would have no consequence to make good the point for which it was urged; viz. that in these two cases of *Nevil* and *Wroth*, the court of *Exchequer* acted as the court of *Augmentations*, and by a power supposed to be vested in the *Exchequer* by that union; because the court of *Augmentations* itself had no especial powers given to it, either by act of parliament, or by letters patent, to determine of, and give relief to grantees of annuities and rents, in the manner it is done in *Nevil's* and *Wroth's* cases; but that all which was done in the erecting of that court was to make it a court of *Record*, and a court of *Revenue* to such and such lands: the consequence of which was, that it had all the powers incident to a court of *Revenue*, and as such could give relief in these cases; because in the like cases the court of *Exchequer* could, and always had given relief.

And to make this out, several cases of the like nature, decreed in the court of *Augmentations*, wherein relief had been given to grantees of fees and annuities, (which were found in a book of that office,) were cited as so many authorities for this opinion. And that, in like manner, relief was given in the court of *Wards*, and in the court of *Surveyors*, to grantees who came thither for their annuities; which were new erected courts of *Revenue*, and therefore, if those several new erected courts acted in that matter without a special authority, it was argued, that it might be concluded to be by a right incident to them as courts of *Revenue*, and in imitation of what the court of *Exchequer*, which was the old court of *Revenue*, could do before by the common law.

This is an ingenious turn of an argument, which was drawn by my lord chief justice *Treby* to a contrary purpose, from the practice of those new erected courts, if it will hold; but I think it will not.

For if it cannot be shewn that antiently, or at any time before the union of the courts of *Augmentations* and *First-fruits* to the court of *Exchequer*, the barons of the *Exchequer* did give relief to persons who had grants of annuities out of the *Revenue*, or out of lands in the hands of the king, upon application made to them immediately, in the manner we are now speaking; unless, in cases where the party applied to the

king by petition, and the treasurer and barons were authorized by the great or privy seal, or by special indorsement upon the petition: and on the other side, if it must be confessed, that as soon as ever these new courts were erected, they did constantly exercise this power: and if it also cannot be denied, but that as soon as the courts of *Augmentations* and *First-fruits* were united to the court of *Exchequer*, and not before, the court of *Exchequer* began to proceed in the same manner as those courts did, as to cases which were before under the survey of those courts: the proper inference must be, not that those courts, in the exercising these powers, did pursue the course of the *Exchequer*; but on the contrary, that the court of *Exchequer*, in taking up a new course after the union, did act according to the manner of the courts of *Augmentations* and *First-fruits*.

To examine this matter a little further, three things are properly to be considered.

1st, If the barons, as such, did at any time exercise this power of giving judgment for the grantees of rents issuing out of lands in the king's hands, or of annuities granted out of the revenues of the crown, to be paid by the treasurer and chamberlains at the receipt of the *Exchequer*, upon application to them:

I speak of what the barons have done in the court of *Pleas*; for in the *Exchequer Chamber*, upon matters of equity, and other grounds upon which the chancellor and barons are empowered to proceed, some relief may be given in cases of annuities, and rents.

2dly, If a power was vested in the court of *Augmentations*, to give relief in such cases.

3dly, If by the union that power was sufficiently transferred to the court of *Exchequer*.

As to the first of these points, I have spoken in great measure already; by shewing,

1st, The method taken heretofore by suitors, who applied by petition to the person of the king.

2dly, By the authorities I cited to shew, that in such cases the party had no relief but by petition.

3dly, By shewing that amongst the records of the *Exchequer*, upon all the search I could make, I have not found any thing of this kind before the time of the union.

I have been more particular in my search during the reigns of *H. 8.* and *Edw. 6.* And in the king's remembrancer's office I find, during those reigns, and so afterwards during the reigns of queen *Mary* and queen *Elizabeth*, writs of *liberate* to the treasurer, and also to inferior officers; and writs of *allocatione facienda* to the treasurer and barons, passing the great seal in the same manner as antiently, for annuities made payable at the receipt of the *Exchequer*, without any alteration from the old course; and likewise writs of privy seal for making allowances upon accounts in the same manner as formerly: so that, as to matters properly of the jurisdiction of the court of *Exchequer*, the proceedings are the same.

I shall proceed therefore to the second point, to shew that by act of parliament, and letters patent, the court of *Augmentations* and revenues of the crown was fully invested with this power to give relief in such cases as those of *Wroth* and *Nevil*.

In order to this I will premise, that *Henry* the eighth, affecting power as much as any of our kings, and having great designs, did early in his reign endeavour to get some parts of the revenue of his crown more immediately under his private and personal direction, than the old regular constitution of the *Exchequer* would allow of.

To that end, in his fourteenth year, he procured an act of parliament, for putting divers lands under the survey of persons, commissioned by him, and styled his general surveyors.

In his twenty-sixth year, when the *First-fruits* and *Tenths* were given him in parliament, he prevailed to have them answered in a new method, and not in the *Exchequer*.

The compositions for the *First-fruits* might be made with the lord chancellor; and the money, or securities were, in that case, to remain in the hanaper: or the compositions might be made with commissioners under the great seal; and then the securities taken, and the monies paid, were to be paid and remain with the treasurer of the king's chamber.

The value of ecclesiastical revenues were to be enquired of by commissions under the great seal, and a certificate was to be returned thereof, and on such certificate the tenths were to be assessed by the treasurer, chancellor, chamberlains, and barons of the *Exchequer*; but the money was to be paid to the treasurer of the chamber, or as the king should appoint, and his acquittances were made full discharges.

The treasurer of the chamber is accountable only to the king, and not in the *Exchequer*. 4 *Inst. 113.*

This act, and the act in the next year for dissolving the lesser monasteries, having made a great change; and the king finding himself obliged to reward those who assisted his designs, as well as to provide for the subsistence of the abbots, priors and monks, who were turned out of their houses; and that these matters would be very troublesome, if the old common law method was to be pursued; did procure by the act 27 *H. 8. cap. 27.* the court of *Augmentations* to be erected, and made a court of *Record*. And there were appointed for it two seals, and a chancellor to have the keeping of them, who is the chief officer; and a treasurer, attorney, and solicitor, and ten auditors, and seventeen receivers.

The duties of these officers are described in the oaths appointed for them.

And it is plain by the whole frame of the act, that nothing was farther from the intention of the law-makers, than to form this court upon the model of the *Exchequer*; on the contrary, it is made a court of *Equity*.

The oath of the chancellor is, in effect, the same with that of the chancellor of *England*. The oath of the treasurer is, in effect, the same with that of the treasurer of *England*. And the attorney and solicitor are sworn to be ready, at the calling of the chancellor, to hear and determine causes depending before the chancellor.

The clerk is made register for all decrees and orders made by the chancellor and council.

The chancellor is empowered to take recognizances, which are to have

the effect of recognizances taken in *Chancery*; and such process as in *Chancery* is to go upon them.

And upon issues joined in the court, the record is to be delivered by the hands of the chancellor to the justices of the *King's Bench*, as upon issues joined in *Chancery*.

The process of the court is to be after the manner of the court of the duchy of *Lancaster*: and the fees of the officers, &c. are to be such as in the duchy court. And all process out of the *Exchequer*, as to any lands put under the jurisdiction of this court, is enacted to be void.

I think then, as to the first matter upon this act, nothing can be more clear, than that it was not intended, that this court should be another such court of revenue as the *Exchequer* was.

For, 1st, the very institution of it had been useless and absurd; for the *Exchequer* could have done the business as well.

2^{dly}, It is in part conformed to the court of *Chancery*, but principally to the court of the Duchy; both which are courts of *Equity*.

3^{dly}, It was plainly intended to be a court of *Equity* in its institution, and to proceed by way of decrees, and act according to discretion: and therefore not to be like the court of *Exchequer*, which is a court of *Law*: I mean the court of *Pleas*, held before the barons; for the court of *Equity* in the *Exchequer* is quite of another consideration, and the present cases have no relation to it.

This statute, for erecting the court of *Augmentations*, proceeds to appoint the treasurer to account before the chancellor, and two of the auditors.

The treasurer is to be allowed all such sums as he shall pay to patentees of any offices, fees, or annuities to be granted under the seal of that court: or to any other persons, by virtue of the king's warrant, or by bill signed: or as he shall be commanded to pay by any bill signed with the hands of the chancellor, attorney and solicitor, or any two of them, upon such consideration as shall be thought convenient by their discretions.

See then how far this court is empowered to give relief to grantees of fees and annuities.

1st, The treasurer is put under the direction of the chancellor, attorney and solicitor, or any two of them; and to account before the chancellor.

2^{dly}, He is to be allowed such sums as he shall pay to patentees for offices, fees and annuities granted under the seal of the court; which is directly the case of *fir Tho. Wroth*.

3^{dly}, He is to pay such sums as he shall be commanded to pay by any bill signed and subscribed with the hands of the chancellor, attorney and solicitor, or any two of them, upon such consideration as shall be thought convenient by their discretions.

By the act 37 H. 8. cap. 4. and 1 Ed. 6. cap. 14. the *Chantry lands* are put under the survey of the court of *Augmentations*, or such other court as the king pleased.

My lord chief justice *Treby* did observe, that the decrees themselves of this court were signed on the record by the chancellor, attorney and solicitor, or two of them; which not being practised in any other court, might be very well taken up in pursuance of this clause, that so they might, within the letter of the act, be warrants to the treasurer for payment.

I have a full authority, which will give strength to this observation of his, that those decrees were looked upon as bills signed within the meaning of the act; which I find, amongst the decrees of the court of *Augmentations*, 4 Ed. 6. made in the behalf of the poor of *St. John's, Walbrooke*, upon a petition of the parson and church-wardens, reciting a petition to the chancellor of the court of *Augmentations* in the same year, and an order thereupon, for the payment of some money which the king had given and appointed for the relief of poor people: and it is decreed thereupon, that the parson and church-wardens shall have the sum demanded, to be paid by the hands of the treasurer of this court; and this bill signed by the hand of the chancellor, &c. shall be to the treasurer of the said court a sufficient warrant.

Now without going further, I think we may reasonably conclude *fir H. Nevil's* case to have come within this clause. For the manor of *Aldington* came into the king's hands, 31 H. 8: and *fir H. Nevil's* annuity having been answered till *Michaelmas* before the death of queen *Mary*, there is little doubt to be made, but that he had a decree in the court of *Augmentations* for it; which was the warrant for payment thereof, and which continued so before and after the union of that court to the *Exchequer*, till the objection upon the attainder of *fir Ed. Nevil* was made, and taken off.

As a farther confirmation of what I said, relating to the design which king *Henry* the eighth had, of making himself more absolute master of his revenue, by excluding it from the regular jurisdiction of the *Exchequer*; in the thirty-second year of his reign, c. 45. the court of *First-fruits and Tenths* is erected, according to the model and scheme of the court of *Augmentations*: and in the same year the court of *Wards* is set up; being formed much after the same manner, and the whole revenue to be answered to the treasurer of the chamber.

In the thirty-third year of H. 8. cap. 39. an act, taking notice of the former act, made in the fourteenth year of his reign, about general surveyors, forms another court of *General Surveyors of the King's Lands*, much after the manner of the court of *Augmentations*, only with some larger powers.

The same act does also enlarge the power of the court of *Augmentations*, by enacting, that all payments made by the treasurer of the said court by decree or commandment of the chancellor, by assent of the council, for buying lands, or for recompence or satisfaction of debts and expences, not exceeding 200 l. to one person, shall be good against the king. And if persons pretend title to lands sold, or exchanged by the king, upon which a rent is reserved payable in the court of *Augmentations*; or demand any rent out of such lands: or if the king shall claim right to lands by him sold, or exchanged, upon which a rent is reserved payable in the court of *Augmentations*; or to any charge upon lands appointed to the court of *Augmentations*: the chancellor and council of the court of *Augmentations* shall have power to examine such demands, and by their discretions to hear and determine the same; and to decree recompences, &c. out of the king's treasure, where equity shall appear, in the cases mentioned in that statute.

Afterwards, by letters patent, in 38 H. 8. reciting the erection of the several courts of *Augmentations* and *General Survey*, and that the rules for governing of them were not sufficiently certain, the king does thereby determine and dissolve those courts; and erects a new court, to be called the court of *Augmentations and Revenues of the King's Crown*: and directs that all revenues under the survey of the former courts, should be put under the government of this new court: and appoints the officers, and their business; and in particular, the chancellor, and general surveyors to take the accounts of the treasurer, and other officers; and to make allowances for all payments of annuities, fees, &c. and to give discharges: and that the treasurer shall pay all monies, fees, or annuities, directed by the king's letters patent; or mentioned in any warrant directed by the king; or in any warrant, or decree, or order to be made by the court, or heretofore made in the court of *Augmentations*; or *General Survey*; or granted by any letters patent sealed with the seal of either of the said former courts. But pensions to religious persons, or fees, or annuities chargeable upon monasteries, were to be paid by the receivers of the counties.

And these letters patent are confirmed by act of parliament. 7 Ed. 6. cap. 2.

I have been somewhat long in shewing the powers vested in the court of *Revenues and Augmentations of the Crown*, by the several acts of parliament, and letters patent: but I thought it material to shew, that a power was clearly vested in the chancellor and council of that court, (and that to be exercised in a summary way, according to their discretions,) to relieve persons who came before them for fees and annuities; and to require the treasurer of that court to make payment, and to discharge the treasurer by their bill signed. Which was the thing to be proved.

I will not spend time to shew that they did constantly exercise this power, during the continuance of that court.

I have perused a vellum book of decrees of the court of *Augmentations*, in the time of H. 8. which contains the first proceedings after the erection of the court; and also a book of decrees of that court, during the first four years of Ed. 6. which was cited by my lord chief justice; and also many decrees in the same reign entered upon parchment rolls, all remaining in the court of *Augmentations*: by which it does appear, that court acted merely as a court of *Equity*.

The bills, (of which there is one entered at large, with the proceedings upon it, and the minutes of the decree, and, after that, the decree itself drawn up,) are in *English*, in the form of a petition, and the case comes to hearing in a summary way, and the decree is made; and if it be for payment of money, it is decreed to be paid by the treasurer of the court, and this decree is always mentioned to be his sufficient warrant and discharge; and the decree is signed by the chancellor, and a quorum of the council.

These proceedings sure are not in imitation of the court of *Exchequer* before the barons.

Amongst these proceedings there are hundreds of decrees for annuities, pensions, rents, fees, &c. So that this court was in full possession of this authority at the time of the uniting it to the court of *Exchequer*.

Thirdly, The only thing which remains, is to shew that, by the union, this power was sufficiently transferred to the *Exchequer*.

The same power, which the act 1 *Maria*, cap. 10. did give to queen *Mary*, for dissolving the court of *Augmentations*, and uniting it to any other court, was by the act 7 Ed. 6. cap. 2. given to him, in almost the same words; except only that there is a new proviso, for the further saving of annuities payable out of the court of *Augmentations*, added in the statute of queen *Mary*.

I suppose it will be granted, that the words of that statute are sufficient to save the fees and annuities, payable in the court of *Augmentations*, from being lost by the dissolving, or annexing of that court.

Then the letters patent of queen *Mary*, which do unite, transpose, and annex that court to the *Exchequer*, there to be and continue as a member, and parcel of that court, do seem sufficient to carry over the business and power of that court to the court of *Exchequer*, under such orders and form as is expressed in the schedule annexed thereto.

By the 15th article of that schedule, sheriffs and other accountants are to pay all annuities, fees, pensions and corodies, according to grants allowed and inrolled; unless they shall have special commandment to the contrary by the court. And as for payments of that kind to be made at the receipt, besides that, the act itself gave an authority, there was a general dormant privy seal lodged with the treasurer and chamberlains.

And as the powers of the court of *Augmentations* were sufficiently vested in the court of *Exchequer*, by the act of parliament and the letters patent; so were the same, from the time of the union, exercised accordingly.

On the twenty-sixth of January, 1 *Maria*, the lord chancellor, in open court, delivers the letters patent for dissolving and uniting the court of *Augmentations*; which were received by the lord treasurer, chancellor, and under treasurer, and barons, and were inrolled 1 *Maria* Rot. 80. in the office of the king's remembrancer.

And the next *Easter* term the grantees of rents come in great numbers, and exhibit their letters patent under the seal of the court of *Augmentations*, and pray that a search may be made for the decrees of that court, whereby they are intitled; and it is done: and thereupon, without more formality, the barons order that the arrears, and growing payments of the annuities should be paid at the receipt of the *Exchequer*. The entry is *Quod satisfiat*.

Pasc. 1 *Mar.* Rot. 92. *Pope's* case, and very many others. *Trin.* 1 *Mar.* Rot. 27.

And all the proceedings are summary; sometimes upon the oath of the party, that he was not paid in the same manner as in the court of *Augmentations*. For this, see *Glasie's* case, 1 *Mar.* Rot. 29; *Pantwentworth's* case, 1 & 2 *Phil.* & *Mar.* Rot. 158; *Mich.* 1 & 2 *Phil.* & *Mar.* Rot. 175. *Sir Thomas Bromley's* case; Rot. 210. *Thompson's* case.

And very great numbers of these cases are entered in the rolls of the king's remembrancer's office in the time of queen *Elizabeth*: *Pasc.* 2 *Eliz.* Rot. 145. *Bashe's* case; *Mich.* 2 *Eliz.* Rot. 196. *Badcock's* case; *Hill*.

Hill. 3 Eliz. Rot. 148. and downwards for some time; tho' by degrees the number did lessen, as the grantees died.

I shall spend no more time in shewing, that these decrees, or orders of the barons, of which so many are to be found after the union of court of *Augmentations*, were founded upon the power transferred by the union to the court of *Exchequer*.

I will only add, that as the case stood upon the act 1 *Mariae*, admitting the court of *Augmentations* had been utterly dissolved, and the revenues, which were under the survey of that court, had fallen under the government of the *Exchequer* as the original court of *Revenue*; yet, nevertheless, the barons were sufficiently authorized to order the payment of annuities, which were payable in the court of *Augmentations*, by the clause in the statute 1 *Mariae*, which says, *that such fees and annuities shall not be extinct, but in default of such annexation, &c. shall be paid out of the queen's treasure, in any of the queen's courts where sufficient revenue shall be to answer the same, by the hands of the officers of the same court, in such manner as the same might have been done, or been paid, in any other court or place, if this act had not been made.*

The consequence of which would have been, that as the annuities were payable before by the treasurer of the court of *Augmentations*, by the order of that court; so, by the special authority given by this act, the court of *Exchequer* might direct the same to be paid by the treasurer of the *Exchequer*; and such direction, in those particular cases, would be a good warrant in point of law. And yet, no argument would be deducible from thence to maintain the judgments now before us, which relate to grants which never were under the survey of the court of *Augmentations*.

But besides what might be inferred from this statute, the treasurer and chamberlains of the *Exchequer* had a full and ample authority, under the privy seal, for payment of the annuity to sir *Thomas Wroth*. The privy seal bore date the 19th of *March*, 2 *Eliz.* and indeed, it is the same privy seal, which is mentioned in the report of sir *Walter Mildmay's* case, cited in the earl of *Devonshire's* case. 11 Co. 91. a.

I have not been able to recover a copy of that privy seal; and the entries of the *Pell* of that year are lost, or burnt, as most of them are. But it is recited in a privy seal, bearing date the 27th of *April* 1 *Jac.* 1. to contain, among many other things, a general authority to the treasurer, chamberlains, and under-treasurer for the time being, to make payment of all annuities, fees, wages, diets and rewards, and the arrearages of the same, as should be due to any persons whatsoever by any assignment, act of parliament, letters patent, or otherwise howsoever: and, by the same privy seal, king *James* does command payments to be made according to the tenor and effect of the said privy seal of the 19th of *March*, 2 *Eliz.*

So that tho' the original privy seal is not to be found, yet it is sufficiently recited in this privy seal of king *James*; and mention is made of it in the entries of the *Pell* in many hundred places. And the privy seal of the 10th of *June*, 1 *Jac.* 1. does again take notice of the same; and does give the like large and general power for payment of annuities, fees, &c.

And therefore, it was not at all strange that the arrears of sir *Thomas Wroth's* annuity were paid, when the writ of the *Exchequer* had certified the treasurer and chamberlains that it had a continuance, and what was the sum to which the arrears did amount: but it was paid by force of the privy seal.

It might be paid, as *Plowden* expresses it, according to the effect of the writ, but not by the authority of it.

And upon the same reason it is, that the objection drawn from the *liberate*, which goes from the barons to the treasurer and chamberlains every term, *pro necessariis scaccarii*, (as if that inferred any authority in the barons to direct the issuing of money out of the receipt,) does fall to the ground. My lord chief justice *Treby* did observe, that in the payments made of those sums, *pro necessariis scaccarii*, never any notice was taken of the *liberate*, but the warrant was formed upon the privy seal, authorizing such payments.

And in the entries, which are in the *Pells*, of this payment, all along queen *Elizabeth's* reign, (I mean from the fourteenth year downwards, for the other books are lost,) the constant entry is, *To Mr. William Billeby, usher of the Exchequer, upon the general privy seal, the 2d of March*, 2 *Eliz.* and by *liberate directed to the treasurer and chamberlains, for the charges of the court of Exchequer, for such a term.*

Indeed in one place I find there is an omission of mentioning the privy seal, but that is but the negligence of the clerk: and I find such omissions too often made in those entries, in other cases; tho' it be plain, there was an authority under the great or privy seal, by other entries of like payments in the same books.

So that this *liberate* amounts to no more than a certificate of what the sum is: the warrant for payment is the privy seal. Tho', perhaps, in that particular case, the treasurer and chamberlains have a greater latitude, than in any other: for *Gervase of Tilbury* reckons up those payments, *de minutis necessariis scaccarii*, as payments they might make, *sine brevi regis*.

I have been too long already; but I will add one consideration more, which does arise from the inconvenience; no considerable argument in law: which is, that if the king's treasure be so far subject to the administration of an ordinary court of justice, as that it must be regularly issued upon the application of the subject, who has a demand thereupon for an annuity, or any other debt, (for I do not see but the reason is the same;) this may turn to the weakening of the publick safety to a very high degree.

The barons of the *Exchequer* cannot, as such, be consulant of the necessities of the state: and if they were, and knew them to be ever so pressing, they must act according to one rule; and must order a pension, granted upon no consideration, or, perhaps, upon a very ill one, and for a pernicious end, to be paid with the very money, which ought to be employed, and, possibly, was provided by parliament, for suppressing rebellion, or resisting an invasion, or setting out a fleet.

For they, as a court of justice, have no judgment of discretion allowed them: whenever the party comes to pray it, the grant must be inrolled and allowed, and the judgment given, and the writ go.

And what is the treasurer to do in such a case? Is he to obey the great or privy seal, which requires the money for the uses of the war, and the necessary defence of the realm; or the *Exchequer* seal, which requires it to be paid for the use of a private subject?

He would be under a great difficulty; especially if there be ground to think, that such a writ would be the foundation of an action against him, which, if I did not misapprehend, was affirmed by one.

The law books may say, that the king's treasure is sacred; *Co. Lit.* 106. that it does *respicere regem, & regnum*; that it is *anima rei-publicae, firmamentum belli, & ornamentum pacis*. It is, after all, at the disposition of the barons of the *Exchequer*. Nay it is, in some sort, at the disposal of the subject; who takes his own time to make his demands, may suffer his arrears to run as long as he pleases, and, at his pleasure, call for them, in the midst of a war, and to the disappointment of the publick safety.

What should hinder, but that all the arrears of the annuities and pensions, granted in the reigns of king *James* the first, and king *Charles* the first, should be demanded in this manner; and all the debts secured during the late civil war? At least, so far as the old branches of the hereditary revenue would extend to pay.

The truth is, this method does, in effect, set aside the lord treasurer, one of the greatest officers of the kingdom. My lord chief justice *Coke* has a fancy, that his *white staff* was given him, to drive away importunate suitors. But this would be to little purpose: they have a more certain place to resort to: 'tis but going to the barons of the *Exchequer*, and they will command the treasure from him.

But the popular objection is, that to say this suit will not lie, is to leave the property of the subject precarious; and that if he has a right, he must have a remedy.

The answer is, that all I have said goes only to this particular manner of proceeding, as being altogether new. It only relates to the new assumed power of the barons immediately over the revenue in the receipt of the *Exchequer*. It does in no sort lessen their known power over the revenue, while in *transitu*; nor does exclude them from any legal course, whilst the revenue is in the hands of any inferior officer. It does not preclude the subject from suing to the person of the king, by *petition of right*. Consequently, it does not tend to hinder him from the known and ordinary methods, which have been used in all ages, in cases of this nature; and in which the subject has acquiesced for so many hundred years.

It does not appear to me, that this method was ever known or practised: and under a pretence of assisting property, a new course of legal proceedings is not to be introduced; nor a new power placed in the barons of the *Exchequer*, to which none of their predecessors pretended.

The law must remain as it is, till some new law hath changed it. And I should much doubt, whether a new law, for the more easy recovery of pensions granted by the crown, would be for the good either of king, or people.

If, as the common law stood, grants of pensions and annuities out of the revenue, be, in some sort, depending upon the justice and honour of the crown, as to the time and manner of payment, I do not see that the public is hurt by it: the revenue is likely to remain the longer with the crown.

If it be said, that the subject has a hardship in this case, and must go far about to recover his right; let it be considered how much better his case is, than it was at common law.

It was hard, indeed, before the statute of *Edward* the third, when he could not interplead with the king, upon an *office found*. It was hard, before the statute of *Richard* the second, when he could not be allowed to shew his discharge, when he was impeached in the *Exchequer*, without going to the king: and so it was before the stat. 2 *Ed.* 6. when he had no way to save his term, &c. upon an *office found*. But yet after all the law was so: and whilst it continued, the courts were to judge accordingly. And if, in cases like this, it be thought that a better remedy should be provided, the same method must be taken, of procuring a new law.

The patentees in these cases, I believe, had no notion of this remedy; when the grants were made to them: this is of a later invention.

They were contented to apply for payment in the ordinary course, and did obtain warrants from the lord treasurer for some arrears, with an express clause in those warrants, forbidding to levy further tallies, without further order.

Nor is it to be said, that in the method, where the application is to be made to the person of the king, the subject is precarious; for it is to suppose, what is not to be supposed, in law. It is a supposition contrary to the principles upon which the *English* constitution is framed, which depends upon the honour and justice of the crown.

Such kind of suppositions may be carried much further. You may as well say all property is precarious, because you may suppose, the king will make no judges; or will adjourn the terms from time to time; or will suffer no writs to issue, without which no suits can be.

It must be presumed the crown will pay its just debts. But to say the king is not to have the ordering the course of payments, when the money is in his own coffers, is to deny him that, which is in every subject's power. It is to take from him the judgment of publick necessities, or, at least, the means of relieving them.

I have shewn the reasons for which I cannot give my opinion for the affirming of these judgments. But much the greater part of my lords the judges having delivered their opinions for the affirmance of them, I shall defer doing any thing further, till I hear the opinion of the judges upon the point referred to them: *Whether, as this court is constituted, judgment ought to be given according to the opinion of the greater number of the judges, who are called by the lord chancellor and lord treasurer to their assistance, notwithstanding they themselves are of a different opinion?*

Afterwards

Afterwards, on *Tuesday*, November the 24th, 1696, the lord keeper came again into the *Exchequer-Chamber*, and declared, that he had received a paper from the lord chief justice *Holt*, containing the opinion of the judges upon the question referred to them: and that three judges were of opinion, that the lord keeper was bound to give judgment in these cases, according to opinions of the majority of the judges by him called to his assistance:

but that seven judges were of opinion, that he was not bound by such majority of opinions, but was at liberty to give judgment according to his own: and declared, that as to this question, he himself concurred in opinion with the seven judges. And accordingly pronounced judgment, that the judgments given in these causes, by the court of *Exchequer*, be reversed.

Proceedings on error in parliament from the Exchequer-Chamber by Robert Williamson, plaintiff, against the attorney-general, defendant, being a continuation of the case of the bankers.

The case of the plaintiff, one of the assigns of *Mr. Robert Vyner* for 60l. per ann. and the arrears thereof out of the hereditary revenue of excise.

1667. SEVERAL goldsmiths and others having lent and advanced great sums of money to the crown upon the credit of the *Exchequer*, and by encouragement of an act of parliament for assigning orders in the *Exchequer* without revocation, passed in the year 1667, (a) for which monies so lent, the goldsmiths were debtors to great numbers of his majesty's subjects, and particularly *Mr. Robert Vyner*, one of the goldsmiths, was debtor to the plaintiff for money really lent the sum of 1000l.

1671. And there having been in *January* 1671 a stop put to the payments in the *Exchequer*, whereby the said *Mr. Robert Vyner* and the rest of the goldsmiths were rendered unable to pay their creditors.

1676. His then majesty king *Charles* the second, (in justice and compassion to the goldsmiths and their creditors, and to remove the miseries which attended the said stop) was pleased to give directions in *April* 1676 to the then lord high treasurer, to cause the accounts of the said goldsmiths to be truly examined and exactly stated; which was accordingly done by the then chancellor of the *Exchequer*, auditor of the revenue, and other proper officers of the crown (most of them being then members of the house of commons), and a report thereof being made to the king in council in *February* 1676,

1677. Letters patents. His then majesty in and about *April* 1677, by letters patents under the great seal of *England*, did grant unto each of the several goldsmiths, their heirs and assigns, and for the benefit of their creditors, in lieu and satisfaction of the monies due to them from his said majesty, a yearly rent or sum for ever out of the hereditary revenue of excise, equal in value to the interest of their respective debts, after the rate of six pounds per cent. per ann. with a clause of redemption upon his majesty's paying the principal money with the arrears of rent; the said rents or annual sums to be paid quarterly upon tallies to be struck in the receipt upon the commissioners, &c. of the excise; and directs and commands the treasurer, &c. barons and officers of the *Exchequer* of the king, his heirs and successors, that they do from time to time perform all acts necessary for the constant payment of the money, and from time to time to levy and strike tallies without any further warrant, so that the yearly sums may be constantly paid, without any further or other warrant to be sued for from the king, his heirs or successors. And if the money should happen to be paid into the receipt of the *Exchequer*, then that the high treasurer, and commissioners of the *Treasury*, under-treasurer, chamberlains, and barons of the *Exchequer* for the time being, and all other officers and ministers of the *Exchequer*, and of the receipt thereof, are authorized and required to pay out of such monies as shall be so paid into the *Exchequer* or elsewhere, so much as shall be in arrear, without any further or other warrant; and the said payments to be preferred before any other payment out of the same, by virtue or colour of any warrant, order, or directions whatsoever of any after date, excepting for the management of the said revenue, and about 36209l. 15s. 4d. a-year to the then queen consort and the duke of *York*. Also his majesty thereby granted, that the letters patent should be expounded and taken most favourably and beneficially for the grantees, and covenanted to make further assurance if required; and on the 23d of *May*, 1677, ordered in council that the said letters patent should be printed and made public for the information and satisfaction of the creditors of the said goldsmiths.

Also the right honourable the house of peers were pleased on the 10th of *July* 1678, to pass a bill for the confirming the said letters patents; but that session ended before the said bill was read in the house of commons.

Whereupon many of the creditors of the goldsmiths (amongst others the plaintiff *Mr. Williamson*) delivered up their securities for their debts to the goldsmiths, and the plaintiff accepted of an assignment from *Vyner* in lieu of his 1000l. debt, pursuant to the said letters patents of a proportionable part of the annual sums so granted, and which sums were accordingly paid in the reigns of king *Charles* the second, and the late king

1683. *James* the second, to *Lady-Day* 1683. And in regard no tallies or monies could afterwards be obtained upon due and repeated application for that purpose:

1689. The plaintiff *Mr. Williamson* in *Hilary* term 1689, did commence his suit in the *Exchequer* by way of *monstrance de droit*, (as had formerly been very often practised) thereby setting forth his title as assignee under *Mr. Robert Vyner* to the said 60l. per ann. (being his proportionable part of the said annual sum so granted by the said letters patents), and prayed that the arrears thereof might be paid unto him, and that the future growing sums might also be paid according to the said letters patents.

1690. Unto which suit the then attorney-general (now lord chief justice of the *Common Pleas*) had several days and terms given him to plead or demur as he should think best for the crown: and at last a demur being by him put in thereunto,

1691. The cause had a long agitation, and was argued for about two years by the then *Mr. Attorney*, *Mr. Solicitor*, and others of the king's council for the crown, and also by council for the plaintiff *Mr. Williamson*. And the court after long deliberation and view of the precedents and book cases produced and cited on both sides in *Hilary* term 1691, gave judgment for the plaintiff, that the letters patents were good

and bound the revenue; and that the plaintiff ought to be paid the arrears of the said 60l. per ann. and the growing duty for the future.

Whereupon the then attorney-general on the behalf of his majesty, brought a writ of error returnable before the then commissioners of the great seal, who thereupon ordered all the judges to be attended with copies of the proceedings, and that they should give their assistance at the argument of the case: and after the cause had been long and many times argued by council at the bar, at last the judges assistants severally and solemnly argued the same, and were all of opinion (except the lord chief justice of the *Common Pleas*) that the letters patents were good in law, and that the plaintiff had a good title, and that the judgment given in the *Exchequer* was good and ought to be affirmed, and that the plaintiff *Mr. Williamson* ought to be paid his arrears and the future duty according to the said letters patents and judgment. But the lord chief justice of the *Common Pleas* was of opinion, that although the grant or letters patents were good in law, yet that the plaintiff had not taken a proper remedy, and that the court of *Exchequer* had no jurisdiction in this cause. And the right honourable the then lord keeper, (now lord chancellor) having publicly argued the said cause, and being of the same opinion as to the jurisdiction of the court, for that and several other reasons offered by his lordship, was 1696. pleased to reverse the judgment.

Upon which judgment of reversal, the plaintiff *Mr. Williamson* hath brought his writ of error in the house of lords, and humbly hopes their lordships will be pleased to reverse the judgment given by the lord chancellor, and affirm the judgment given for the plaintiff in the court of *Exchequer*. Considering,

I. That the plaintiff is a purchaser upon a full and valuable consideration from *Mr. Robert Vyner* the patentee, having delivered up the security he had for his debt, and accepted the 60l. per ann. in lieu thereof.

II. That the court of *Exchequer* (who are always exceeding careful of the revenue, and the king's interest, being more immediately bound thereunto by the oaths than the rest of the judges are), upon mature and great deliberation and search and view of many ancient precedents, did solemnly adjudge and declare the law to be, that the letters patents were good, and that the plaintiff had taken a proper remedy, and ought to be paid his annuity and the arrears thereof.

III. That all the judges called to the lord chancellor's assistance (except the lord chief justice of the *Common Pleas*), upon several days solemn arguments and debate, gave their opinions for the plaintiff in affirmance of the judgment in the *Exchequer*; and that the said letters patents were good, and ought to be complied with in paying the said annuity, and that the plaintiff had taken a proper remedy to recover the same.

IV. Even the opinion of the lord chief justice of the *Common Pleas* was (as is humbly conceived), that the grants and letters patents were good, and conveyed a legal right and title to the patentee; yet that this right was without a remedy; for that the court of *Exchequer* had no power over the king's money, when it was brought into the receipt, their power being over it as was alledged in transitu, before paid in, and only to enforce the payment thereof; whereas a right and title without a remedy (and no other legal remedy was pretended to be pointed out to the plaintiff) seems contrary to all laws, and to the rules of justice and reason: and indeed it would be a hard thing to say that the court of *Exchequer* can relieve the king against the subject, and not help and relieve the subject when he produces a legal title against the king. This hath not been the practice of that court for near the last 200 years.

V. The objections so much insisted upon, that the lord treasurer is superior to the barons, and therefore not to be commanded by them to pay monies; and that in case the barons can dispose of the king's money, it may weaken and prevent the public security when the necessities of the state require it to be otherwise employed, are thus answered. That although the lord treasurer is a greater person, yet he and all the subjects are inferior to the king's courts. That the barons send this command, as they are a court of justice, and in the name of the king himself; so that it is the king by his writs, and not the barons that command the lord treasurer in this case. The barons have no power to dispose of the king's money, but where they have a warrant under the great or privy seal (as in this case by the grant and letters patents they have) for the doing thereof; so that the court of *Exchequer* in this case only takes care that the king's grant and letters patents be made effectual, and that the officers of the crown do their duties for that purpose, as by the said letters patents they are enjoined to do.

VI. This cause in consequence must affect all persons claiming under the crown, or having any tallies or orders upon or payments out of the *Exchequer*; for all those will be made much better or worse by the judgment of the lords in this case.

Wherefore the plaintiff humbly prays that the judgment of the reversal may be reversed, and that the judgment of the court of *Exchequer* may be affirmed.

Samuel Dodd.

Extract from the Journal of the Lords, Ann. 1699---1700.

Die Martis, 4 Aprilis.

THIS day Mr. baron *Hatfield*, in the usual manner, brought in a writ of error from his majesty's court of *Exchequer*; (*videlicet*,) *Robert Williamson* plaintiff, against the attorney general defendant.

Die Mercurii, 6 Decembris.

Upon reading the petition of *Robert Williamson* merchant; shewing, "That, on the fourth of *April*, one thousand six hundred ninety-nine, by a writ of error, the petitioner brought a record before this house, for the reversal of a judgement given for the king, in the *Exchequer-Chamber*, by the lord keeper, now lord chancellor; and that the petitioner hath assigned errors on the said judgement of reversal; and praying a day may be appointed, for Mr. attorney general to reply or demur to the said errors assigned."

It is ORDERED, by the lords spiritual and temporal in parliament assembled, that Mr. attorney do reply or demur to the said errors, on or before *Wednesday*, the twentieth day of this instant *December*, at ten of the clock in the forenoon.

Die Veneris, 19 Januarii.

After hearing counsel, this day, for *Robert Williamson*, plaintiff in a writ of error depending in this house, whereunto his majesty by his attorney general is defendant:

It is ORDERED, by the lords spiritual and temporal in parliament assembled, that this house will hear counsel for his majesty thereupon, tomorrow, at eleven of the clock in the forenoon.

Die Sabbati, 20 Januarii.

After hearing this day counsel for his majesty, upon the writ of error depending in this house, wherein *Robert Williamson* is plaintiff; and his majesty, by his attorney general, defendant:

It is ORDERED, by the lords spiritual and temporal in parliament assembled, that this house will hear the judges, to this matter, on *Monday* next, at eleven of the clock in the forenoon.

Die Lunæ, 22 Januarii.

After hearing the judges this day, (pursuant to the order of the twentieth instant,) to give their opinion upon the writ of error depending in this house, wherein *Robert Williamson* is plaintiff; and his majesty, by his attorney general, defendant:

It is ORDERED, by the lords spiritual and temporal in parliament assembled, that the debate of what hath been offered in this matter shall be resumed to-morrow, at eleven of the clock; and all the judges to attend.

Die Martis, 23 Januarii.

After hearing counsel, at the bar, to argue the errors assigned upon the writ of error depending in this house, wherein *Robert Williamson* is plaintiff; and his majesty, by his attorney general, defendant; and debate thereupon:

This question was put, "Whether the judgement of reversal shall be reversed?"

It was resolved in the affirmative.

"Leave being asked, and given, for any lord to dissent; these lords, whose names are hereunto subscribed, do dissent, for the reasons following; (*videlicet*,)

"For that we conceive it did not appear that ever any such judgement was given by the *Exchequer*, before the annexing the court of *Augmentations* to the *Exchequer*."

"For that, since the dissolving and annexing of the said court of *Augmentations*, there hath no such judgement been given, unless in such cases which were in the cognizance of the court of *Augmentations* before it was dissolved."

"That the judgements, in the cases of sir *Henry Nevil* and sir *Thomas Wroth*, and others of the like nature cited, seem to be by virtue of the powers of the court of *Augmentations* being annexed to the court of *Exchequer*."

"That those courts were duly annexed, appears by the preamble of the statute 1^o *Eliz.* cap. 4. by the lord chief justice *Bromley's* case, and by the case of the earl of *Devonshire* in *Cook's Reports*; and for that the court of *First Fruits* and *Tiths* was dissolved, and annexed in like manner to the *Exchequer*, as the court of *Augmentations* was; which powers, by that annexation, subsist in that court to this day."

"*Lonsdale*, C. P. S.

"*Stamford*, *Rivers*.

"*J. Culpeper*.

"*Bergevenny*.

"*Audley*.

"*Haverham*.

"*W. Wigorn*.

"*Gi. Sarum*.

"*Sy. Eliens*.

"*Ric. Petriburg*.

Vol. XI.

Whereas, by virtue of his majesty's writ of error, returnable into the house of peers in parliament assembled, a record of the court of *Exchequer* was brought into this house, the fourth day of *April*, one thousand six hundred ninety-nine, wherein a judgement given by the barons of the said court, in *Hilary Terme*, one thousand six hundred ninety-one, for *Robert Williamson*, against his majesty's attorney general, for the payment of an annual sum of sixty pounds, and the arrears thereof, out of the hereditary revenue of excise, was, in *Michaelmas Terme*, one thousand six hundred ninety-six, reversed in the *Exchequer* chamber, by the lord keeper of the great seal of *England*, now lord chancellor:

After hearing counsel several days, to argue the errors assigned upon the said writ of error; and due consideration of what was offered on either side; it is this day ordered and adjudged, by the lords spiritual and temporal in parliament assembled, that the said judgement of reversal shall be, and is hereby, reversed; and that the said judgement, given by the barons of the *Exchequer* for the said *Robert Williamson*, shall be, and is hereby, affirmed.

The tenor of which judgement, to be affixed to the record to be remitted, followeth; (*videlicet*,)

"Postea, scilicet, quarto die *Aprilis*, anno regni domini regis nunc undecimo præd. record. et process. præd. cum omnibus ea tangent. dicto domino regi in præfenti parlamento apud *Westm.* in com. *Midd^x* præd. assemblat. secundum exigent. brevis præd. miss. sunt: posteaque, scilicet, undecimo die ejusdem mensis *Aprilis*, coram eodem domino rege in cur. parlamenti præd. ven. præd. *Rob'tus Williamson* in propria persona sua, et dic. quod in recordo et process. habit. in præd. camera concilii juxta scaccarium, vocat. *Le Councell Chamber*, ac etiam in redditione præd. judicii, sic, ut præfertur, per dict. dominum custodem magni sigilli *Angl.* in eadem camera concilii juxta scaccarium præd. reddit. manifest. est errat. in hoc, *videlicet*, quod præd. literæ patent. et præd. script. assignationis in forma præd. superius recitat. ipsi eidem *Rob'to Williamson* juxta tenorem et effectum eorundem allocari debent; quodque præd. summa quadringint. et quinque librar. de arrearag. pro præd. separal. quarter. ann. eidem *Rob'to* solvi debet; et quod præd. annual. reddit. five summa sexagint. librar. eidem *Rob'to*, hæredibus et assignatis suis, annuatim solvi debet, modo et forma prout præd. barones de scaccario dicti domini regis et dictæ dominæ nuper reginæ consideraverunt et adjudicaverunt, eo tamen non obstant. considerat. existit, per dictum dominum custodem magni sigilli *Angl.* in præd. camera concilii juxta scaccarium præd. quod judicium præd. sic, ut præfertur, per præd. barones de scaccario dicti domini nunc regis et dictæ nuper dominæ reginæ *Mariæ* reddit. revocetur, annulletur, et penitus pro nullo habeatur: ideo in eo manifeste est errat. Erratum est etiam in hoc, quod per record. ejusdem judicii per eundem dominum custodem magni sigilli *Angl.* in præd. camera concilii juxta scaccarium præd. reddit. apparet, quod idem judicium per eundem dominum custodem magni sigilli *Angl.* in præd. camera concilii juxta scaccarium præd. reddit. in forma præd. reddit. existit. pro dicto domino rege nunc, versus eundem *Rob'tum*, ubi per leg. terræ judicium illud reddi debuisset pro ipso eodem *Rob'to*, versus præfatum dominum nunc regem, et ubi per leg. terræ judicium reddit. per barones in cur. scaccarii affirmari et non reverfari debuisset: ideo in eo manifeste est errat. Et sic idem *Rob'tus* dicit, quod in recordo et process. præd. in præd. camera concilii juxta scaccarium præd. vocat. *Le Councell Chamber*, ac etiam in redditione judicii præd. sic, ut præfertur, per dictum dominum custodem magni sigilli *Angl.* in eadem camera concilii juxta scaccarium præd. reddit. manifeste est errat. Et super inde idem *Rob'tus* petit, quod judicium illud, sic, ut præfertur, per dict. dominum custodem magni sigilli *Angl.* in eadem camera concilii juxta scaccarium præd. reddit. ob errores præd. et al. in record. et process. præd. in eadem camera concilii juxta scaccarium prædict. vocat. *Le Councell Chamber* habit. existen. revocetur, annulletur, et penitus pro nullo habeatur. Et modo, ad hanc sessionem parlamenti tent. per prorogationem decimo sexto die *Novembris*, anno undecimo supradicto, coram eodem domino rege, in eadem curia parlamenti apud *Westm.* in com. *Midd^x* assemblat. ven. tam prædict. *Rob'tus Williamson* in propria persona sua, quam *Thomas Trevor* Miles, attornat. domini regis nunc general. qui pro eodem domino rege in hac parte sequitur, in propria persona sua; et super hoc idem *Robertus Williamson*, allegando error. præd. per ipsum *Rob'tum* superius in forma præd. allegat. pet. quod præd. *Thomas Trevor*, qui sequitur, &c. ad error. præd. respondeat, &c. Et super inde dictus attornat. domini regis nunc general. qui sequitur, &c. dic. quod nec in record. et process. præd. habit. in præd. camera concilii juxta scaccarium prædict. vocat. *Le Councell Chamber*, nec in redditione præd. judicii, sic, ut præfertur, per dictum dominum custodem magni sigilli *Angl.* in eadem camera concilii juxta scaccarium præd. reddit. in ullo est errat. Et pet. quod curia parlamenti præd. hic procedat ad examinationem tam record. et process. præd. habit. in præd. camera concilii juxta scaccarium præd. et reddition. judicii præd. sic, ut præfertur, per dictum dominum custodem magni sigilli *Angl.* in eadem camera concilii juxta scaccarium præd. reddit. quam mater. præd. per prædict. *Rob'tum Williamson* superius pro erroribus assignat. et allegat. et quod judicium prædict. ut præfertur, per dictum dominum custodem magni sigilli *Angl.* reddit. in omnibus affirmetur, &c. *Thomas Trevor*. Et quia cur. parlamenti nunc hic, scilicet, apud *Westm.* præd. in com. *Midd^x* assemblat. de judicio suo de et super præmiss. reddend. nondum advisatur, dies inde dat. est tam præd. *Rob'to Williamson*, quam præd. *Thom. Trevor* militi, qui pro eodem domino rege in hac parte sequitur, &c. coram domino rege, in eadem cur. usque ad diem Martis, vicissimum tertium diem *Januarii* ex tunc prox. sequen. apud *Westm.* in com. *Midd^x*, de judicio suo inde audiendo, eo quod eadem cur. nondum &c.; ad quem diem, coram domino

"domino rege, in cur. parliament. præd. ven. tam præd. Rob'tus Williams quàm præd. Thomas Trevor, qui pro eodem domino rege in hac parte sequitur, in propriis personis suis; super quo, vis. & per eandem cur. parliamenti nunc hic plenius intellectis omnibus & singulis præmissis, maturaque deliberatione inde habita, videtur eidem cur. parliamenti nunc hic, quod in recordo & processu præd. habit. in præd. camera concilii juxta scaccarium, ac etiam in red-ditione judicii per dictum dominum custodem magni sigilli Angl. in eadem camera concilii juxta scaccarium præd. reddit. manifeste est errat. Ideo conf. est per eandem cur. parliamenti, quod præd. judi-cium revocation. in præd. camera concilii juxta scaccarium vocat.

"Le Council Chamber, per dictum dominum custodem magni sigilli Angl. reddit. revocetur, adnulletur, & penitus pro nullo habeatur; & quod præd. judicium per prædict. baron. de scaccario prædict. in forma præd. reddit. in omnibus affirmetur, & in omni suo robore stet & effectu; & quod idem Rob'tus Williams ad omnia quæ ipse occasione præd. judicii revocation. in prædict. camera concilii juxta scaccarium reddit. amiste restitatur, &c. Super quo, record. & processu præd. in eadem cur. parliamenti in præmissis habit. in cur. scaccarii præd. pro executione super prædict. judic. baron. præd. in præd. cur. scaccarii præd. pro præfat. Rob'to Williams fiend. & exequend. juxta for-mam & effectum judicii præd. remittuntur."

XXIX. Proceedings in an Action by Mr. ANTHONY FABRIGAS, against Lieutenant-General MOSTYN, Governor of Minorca, for false Imprisonment and Banishment; first in the Common-Pleas, and afterwards in the King's Bench, 1773, and 1774.

L.C. Coop. 161.

[The following Case is taken from the trial, which was printed from the notes in short-hand of Mr. Gurney, soon after the hearing. From the address to the bookseller, which preceded the trial, it is plain, that Mr. Gurney was employed to take notes for the plaintiff, and that the trial was published by the plaintiff or his friends.] (a)

In the Common Pleas, Guildhall.

Anthony Fabrigas, gent. plaintiff.

John Mostyn, esq. defendant.

Counsel for the plaintiff.

Mr. Serjeant Glynn,
Mr. Lee,
Mr. Gresham,
Mr. Peckham.

Counsel for the defendant.

Mr. Serjeant Davy,
Mr. Serjeant Burland,
Mr. Serjeant Walker,
Mr. Bulter.

The court being sat, the jury were called over, and the following were sworn to try the issue joined between the parties.

Thomas Zachary, esq.
Thomas Ashby, esq.
David Powel, esq.
Walter Eaver, esq.
Mr. William Tomlyn,
Mr. Gilbert Howard.

Mr. Thomas Boulby,
Mr. John Newball,
Mr. John King,
Mr. James Smith,
William Hurley, esq.
Mr. James Selby.

Mr. PECKHAM.

MAY it please your lordship, and you gentlemen of the jury, this is an action for an assault and false imprisonment, brought by Anthony Fabrigas against John Mostyn, esq. The plaintiff states in his declaration, that the defendant, on the first of September, 1771, with force and arms, made an assault upon him at Minorca, and then and

there imprisoned him, and caused him to be carried from Minorca to Carthage in Spain. There is a second count in the declaration, for an assault and false imprisonment, in which the banishment is omitted. These injuries he lays to his damage at 10,000 l. To this declaration the defendant has pleaded, *not guilty*; and for further plea, has admitted the charges in the declaration mentioned, but justifies what he has done, by alledging that the plaintiff endeavoured to create a mutiny among the inhabitants of Minorca, whereupon the defendant, as governor, was obliged to seize the plaintiff, to confine him six days in prison, and then to banish him to Carthage, as it was lawful for him to do. To this plea the plaintiff replies, and says, that the defendant did assault, imprison, and banish him of his own wrong, and without any such cause as he has above alledged, and thereupon issue is joined. This, gentlemen, is the nature of the pleadings. Mr. Serjeant Glynn will open to you the facts on which our declaration is founded, and if we support it by evidence, we shall be entitled to your verdict, with such damages as the injury requires.

Mr. Serjeant GLYNN.

MAY it please your lordship, and you gentlemen of the jury, I am of counsel in this cause for the plaintiff. Gentlemen, this is an action that Mr. Fabrigas, a native and inhabitant of the island of Minorca, has brought against the defendant, Mr. Mostyn, his majesty's governor in that island, for assaulting, false imprisoning, and banishing him to a foreign country, the dominions of the king of Spain. Mr. Mostyn has, in the first place, pleaded that he is not guilty of those injuries; in the next, he has offered this justification for himself, that the plaintiff, Mr. Fabrigas, was guilty of practices tending to sedition, and that Mr. Mostyn, for such

(a) The title of the proceedings first published, being only the trial of the cause at nisi prius before Mr. Justice Gould, who sat as chief justice of the Common Pleas, was thus expressed.

The proceedings at large, in a cause on an action brought by Anthony Fabrigas, gent. against lieutenant-general John Mostyn, governor of the island of Minorca, colonel of the first regiment of dragoon guards, and one of the grooms of his majesty's bed-chamber; for false imprisonment and banishment from Minorca to Carthage in Spain. Tried before Mr. Justice Gould, in the court of Common-Pleas, in Guildhall, London, on the 13th of July, 1773. Containing the evidence verbatim as delivered by the witnesses; with all the speeches and arguments of the counsel and of the court.

Before the trial there was the following address to the bookseller.

"I am very glad to find you are going to publish the trial between Fabrigas and Mostyn, as the knowledge of the particulars of this interesting cause must be worthy the attention of the public.

"As I have passed a great part of my life in Minorca, and have some knowledge of the parties, I was induced from curiosity with many others to attend this trial at Guildhall, where I was greatly surprised to hear the account given by governor Mostyn's witnesses, Mess. Wright and Mackellar, of the constitution and form of government of that island.

"I did indeed expect that Mr. Fabrigas's counsel would have called witnesses to contra dict the very extraordinary account those gentlemen had given, which they might easily have done by any person who had the least knowledge of the matter. I suppose they did not, either from thinking the subject immaterial to their case, or perhaps to preserve to Mr. Serjeant Glynn the closure of the trial by that most eloquent and masterly reply with which it was concluded.

"Whatever the motives of Mr. Fabrigas's counsel might be for leaving this account uncontradicted, I think it very material that the world should not now be misled, as they would be, should they read the evidence of these gentlemen, and not be informed of their mistakes; I call them mistakes, for however extraordinary some parts of their depositions may appear to an observant reader, I am unwilling to charge them with any other crime than ignorance.

"I am therefore induced to trouble you with this letter, that (if not too late) you may publish it with the trial; my sole object is, that the public may be apprized of the misinformation given by these gentlemen. I do not expect that the bare contradiction of an anonymous person should overset the declarations upon oath of two gentlemen given in open court. All I mean is, to apprise the public of the truth, and to leave them to make such further inquiry as they shall think fit.

"The purport of that part of the evidence given by those gentlemen, which I mean to dispute, was, that a part of the island called the arraval of St. Phillip's is not under the jurisdiction of the magistrates, nor governed by the same laws which prevail in the rest of the island, but is under the sole authority of the governor, and has no law but his will and pleasure.

"It should seem that so very extraordinary a constitution as absolute despotism for a considerable number of inhabitants, in a country governed by law, and which

is part of the dominions of the crown of Great Britain, should have had some very urgent and apparent cause to make necessary that slavery which Englishmen abhor, and if it exists, must have been established by some particular provision. If it had been said, that in the fort of St. Phillip's, in time of actual siege, an absolute military government must prevail, the objects and the reasons could easily be understood. But to say that in time of profound peace not only the inhabitants of fort St. Phillip's, but all those of the arraval, which contains a large district of country, with many hundred inhabitants, living out of all reach of the garrison, should be subject not to military government, for that has its written laws and forms of trial, but to the absolute will of the governor, without any law or trial, is in itself so absurd, and so contradictory to every idea of reason, justice, and the spirit with which this country governs its foreign dominions, that, I trust, my countrymen will not believe such a monster exists in any part of this empire, without better proof than the information of these gentlemen.

"I would not have the reader think that this strange idea originated in the brain of Mess. Wright and Mackellar, for I know it is a favourite point, which the governor of Minorca has endeavoured to establish; not so much, I believe, for the pleasure of exercising absolute authority, as on account of some good perquisites which he enjoys, and which can be defended on no other ground.

"To establish this, it has been endeavoured to alter the ancient distribution of the districts or terminos of the island from four to five.

"The four terminos of Ciudadella, Alayor, Marcadal, and Mahon have their separate magistrates and jurisdictions, and comprehend the whole island. The arrival of St. Phillip's was always a part of the termino of Mahon; in order therefore to establish the governor's claim, it became necessary to set up the arrival of St. Phillip's as a separate and distinct termino. If this could be done, it ceased to be within the jurisdiction of the magistrates of the island, who have power only in their four terminos, and accordingly Mess. Wright and Mackellar advance, that there are five terminos instead of four; but those who are acquainted with the island well know, that this is a modern invention; that in the records of the country, there is not the least foundation for such an idea; on the contrary, that every proof of the reverse exists. The inhabitants of the arraval are subject to the particular jurats of Mahon, they differ in no respect from the other inhabitants of that termino, and the judges possess and exercise the same jurisdiction and authority in the arraval, as they do in the other parts of the island, which could not be the case, if the claim set up by the governor really existed.

"No proof whatever has been or can be produced that this claim has any foundation; nor indeed did Mess. Wright and Mackellar attempt to give any but their own assertions. The only thing that had the least similitude to proof, was their saying, that in one instance the officer acting as coroner to examine a corpse that had met with a violent death in the arraval, asked the governor's leave before he proceeded.

"This fact I do not pretend to dispute, it proves nothing; and was evidently only a mark of respect, which it is no wonder magistrates in that island pay to a governor who really has so much power. But to have made this amount to any thing like proof

such misbehaviour, by his sole authority as governor, thought proper to inflict upon him as a punishment, what Mr. *Fabrigas*, in his declaration, complains of as a grievance. This Mr. *Mostyn* takes upon him to insist, in an *English* court of justice, is the justifiable exercise of an authority derived from the crown of *England*. And the facts which he undertakes thus to justify, are, in the first place, a length of severe imprisonment upon a native of the island of *Minorca*, a subject of *Great Britain*, living under the protection of the *English* laws; and, secondly, by his sole authority, without the intervention of any judicature, the sending him into exile into the dominions of a foreign prince. Gentlemen, some observations must strike you upon the very state of this plea; they must alarm you, and you must be anxious to know the particulars of that case, to which, in the sense of any man who has received his education in this country, or ever conversed with *Englishmen*, it can be applied as a justification; that case, therefore, I will shortly state to you:—Mr. *Fabrigas* is a gentleman of the island of *Minorca*, of as good a condition as any inhabitant of that island, of as fair and unblemished a character too as that island produces. It is however enough, for this present purpose, to say that Mr. *Fabrigas* is a descendant of the antient inhabitants of *Minorca*: that he lived there under the capitulated rights: that, as such, the national faith was pledged for his enjoyment of those rights that his ancestors capitulated for; but what is of more consideration, being born in *Minorca* since its subjection to the crown of *England*, he was a free-born subject of *England*, and claimed, as his birth-right, the privileges due to that character, and the protection of the *English* laws. There was a particular stipulation upon the surrender of the island, that every occupier or possessor of land should be intitled, under certain regulations and restrictions, to the produce of his lands, and to such profit as by his industry he could make of them. Upon that ground a dispute arose, to which alone can be imputed the displeasure of Mr. *Mostyn* towards the plaintiff, and the treatment he received from him, in the progress of it. Mr. *Mostyn*, as governor, was appealed to, and his good-nature appeared to be so servicable to the adversary of Mr. *Fabrigas*, that early in the morning Mr. *Fabrigas* was suddenly taken from his house by a file of soldiers, and by them conducted to a dungeon, unaccused, untried, unconvicted. Thus, without any form of judicial proceedings, this gentleman, who then lived in esteem in the island, finds himself all of a sudden committed to a dungeon, a dungeon that was made use of only for the most dangerous malefactors, and that only when they were ready to receive the last of punishments. In this gloomy, damp, dismal, and horrid dungeon, was this man detained without any previous accusation, without any call upon him to make his defence, or being informed there was any crime or offence that was alleged against him, and without any notice either to him or his family. When he found himself in prison, there was humanity enough in the breast of the keeper of that prison to accommodate him with a bed; but it seems that accommodation was by the power of that island thought too much for him, and the bed was taken from him; a check was given to the lenity of the keeper. No notice having been given to his family that they might visit or administer comfort to him; he did, by humble request, desire that his wife might be permitted to visit him: that consolation too was denied him. In this manner was Mr. *Fabrigas* deprived of his liberty for a considerable time. It is unnecessary for me to state particularly the precise time that this imprisonment continued; that you will hear from the witnesses. Nor does a case like this depend upon minutes, hours, or days, but this is the nature and kind of imprisonment that Mr. *Fabrigas* endured: so closely watched that no man could have access to him, deprived of the consolation of his family, severed from all communication with his friends, relations, or acquaintance, that could administer the least comfort to him. For several days did this man continue under this imprisonment, nor did his sufferings determine with it; his removal from the dungeon was only a substitute of one species of cruelty in the place of another: for the instant he was taken from prison, he was carried by the same arbitrary and despotic power on board a ship, without any previous notice, without any time allowed him to prepare for his departure, without the ordinary visit or comfort of friends and acquaintance, from whom he was probably to be separated for ever. Thus was this man taken from his native country, and the insupportable hardships of a dungeon were followed by an entire expulsion from his country, and every thing that was dear to him: he was sent instantly on board a ship by force, and carried to *Carthagena*, a foreign country, under the dominion of the crown of *Spain*. This is the nature of Mr. *Fabrigas*'s case.—Now, gentlemen, for a moment, let me remind you of the pretence under which this imprisonment is inflicted. It is said Mr. *Fabrigas* excited sedition, or attempted to excite sedition; that he acted or spoke in a turbulent and mutinous manner; and therefore that the governor, as his plea states he was well authorized to do, committed him to prison, and banished him out of the island; or rather committed him to prison for the purpose of banishing him out of the island, for I believe that is the true state of his plea. Gentlemen, you would justly accuse me of a great and wanton waste of your time, if I should say a great deal for the purpose of exculpating Mr. *Fabrigas* from the charge and imputation that is thrown upon him in this place, because I am persuaded

that you, an *English* jury, if you were sitting in judicature upon the case of confessedly the vilest of offenders, you would not suffer the atrocity of the offence to mitigate that censure and animadversion which is due to a behaviour like this of the governor's. In private justice to the character of Mr. *Fabrigas*, and not as the least relating to any question here to be tried, gentlemen, I will state to you upon what grounds and pretence this mutiny is alleged against Mr. *Fabrigas*.—Mr. *Fabrigas*, as I have told you, claimed, among all the other inhabitants and possessors of lands in the island, a right of selling the produce of his lands, under certain restrictions. The produce of the lands is chiefly wine: Mr. *Fabrigas* had a considerable quantity. His majesty, by his proclamation, had given free liberty to the inhabitants of that part of the island where Mr. *Fabrigas* lived, to sell their wines, the price being first settled by the authority of the governor:—that price is called the afforation price. Notwithstanding his majesty's proclamation, by an act and order, not of governor *Mostyn*, but of his lieutenant-governor, there was a prohibition that no wine should be sold without the immediate authority of the mustapha. An application therefore, by Mr. *Fabrigas*, was made to this officer, either to permit him to sell his wines under the afforation price, which would be for the general relief and benefit of the islanders, and of the garrison, or that he himself would buy it at a fixed price. This officer refused to comply with either: Mr. *Fabrigas* therefore was reduced to the necessity of making an humble application to governor *Mostyn*, to permit him this alternative, either to sell his wine under a certain afforation and regulated price, or that the government would buy his wine of him for their use, or the use of the garrison. This petition was thought reasonable at first, and had a kind answer; it was received, and it appears to have been taken into consideration, but nothing was done in consequence of it. Mr. *Fabrigas* therefore repeats his application, and he receives encouragement to expect that the reasonableness of his petition would be taken into consideration, and that he should be at liberty to sell the produce of his land. But, gentlemen, at last this answer was given to Mr. *Fabrigas*: that if it appeared to be the sense of a considerable number of the inhabitants of the island, that it was for their benefit that such permission should be given, his application should be complied with. Mr. *Fabrigas* then prepares such a petition; he gets it signed, and he presents it to governor *Mostyn*. Now, gentlemen, here it is impossible to state what passed between the parties. If it can be pretended that there was any thing mutinous, menacing, or improper, in this last petition, I presume that petition will be produced to you, and it will speak for itself; but some indignation was conceived by governor *Mostyn* against the plaintiff, Mr. *Fabrigas*, which produced that strange, unaccountable, unwarrantable, and alarming conduct, which we now, by evidence, impute to Mr. *Mostyn*. For gentlemen, instantly upon this, Mr. *Fabrigas* is conducted in the manner before-mentioned to that horrible dungeon, where he continues for a considerable time under such orders as I have stated to you, till he was hurried on board a ship, and was conveyed to *Carthagena* in *Spain*. Here, for the first time, he receives intelligence of what was the provocation that he gave, what was the ground of such treatment of him, what charge was imputed to him, by what authority he was so detained and so treated: for here appears a letter under the hand of governor *Mostyn*, avowing this act, and telling him that he thought it necessary and expedient, for the punishment of his offence, to send him into exile, and to direct him to be conveyed to *Carthagena* in *Spain*. Here then you find the governor avowing the whole; and if he did not avow the whole, you could have no doubt under what authority these things were done; because you will hear from all, that they cannot be done but under the authority of the governor. Then, gentlemen, the imprisonment; and the sending this man into exile, are the acts of governor *Mostyn*. The imprisonment under such strange aggravating circumstances of horror and ignominy, and the sending him without notice, without time for preparation, without giving him the opportunity of paying the least attention to the concerns of his estate and family, into exile; these, gentlemen, we now presume to treat as the acts of governor *Mostyn*; and the governor says, he is justified in so doing, as governor of *Minorca*. I should be glad to know upon what idea of justice the governor grounds that pretence. I conceive, that in this case, there cannot be the least colour or pretence of any judicial examination, or the least form of judicial proceedings. Governor *Mostyn*, after having been guilty of this outrage to the plaintiff, would have acted much better, if he had not added this insult to the laws of his country, by assuming an authority incompatible with the least possible idea of justice that can be entertained in this or in any country whatsoever. Gentlemen, if governor *Mostyn* complains that justice is not done to his defence by his plea, that he is fettered and embarrassed by it, and could now justify his conduct upon better grounds, we will freely give him the opportunity of doing it; he shall do it in what character he thinks proper. If he has acted under the colour of any judicial proceedings in civil judicature, let those proceedings be produced, let him desert and abandon the shameful plea that he has presented; he has even our liberty to do it. If the governor means to be justified in his military character, I need not tell you, gentlemen, that it is necessary in that character, that there

proof, it should have been shewn, that the like attention was not paid to the governor at *Malta*, and in other parts of the island. The truth is, that the inhabitants are so dependant on the military, that I have known the same civility shewn in another part of the island to the officer who happened to command there, but certainly without any intention of surrendering to him their authority as magistrates.

Mr. *Wright* and *Mackellar* also said, that the *Minorquins* claimed to be governed sometimes by the *English*, and sometimes by the *Spanish* laws, as suited best for the moment; but insinuated that the *Spanish* laws prevailed, and that by them the governor had a right by his sole authority to banish.

The fact most undoubtedly is, that *Minorca*, a conquered country, preserves its ancient (the *Spanish*) laws, till the conqueror chooses to give them others; and therefore as *England* has not given them others, it is true the *Spanish* laws do prevail in *Minorca*, both in civil and criminal matters, among themselves; but it is equally true that they have the protection of the *English* laws against their governor, who cannot be amenable to their local laws, and that however despotically a *Spanish*

governor may formerly have acted, it cannot be the law of *Spain*, or of any country (because it is contrary to natural justice) that a man should be condemned and punished without either trial or hearing.

It would have been easy for governor *Mostyn*, if Mr. *Fabrigas* had committed a crime, to have followed the mode of proceeding established there in criminal cases, which is for the advocate fiscal to prosecute in the court of royal government, where the chief justice criminal is the judge.

If I was not afraid of swelling this letter to too great a length, I should make more remarks on what passed at this trial, and point out many more instances of power unjustifiably assumed by the governors. But I hope that what appears from this publication will be sufficient to induce administration to consider the state of this island, and give the inhabitants some better security for the safety of their persons, and enjoyment of their property; for, exclusive of the meanness there is in ill using those who cannot resist, it is undoubtedly the best policy, for the honour and stability of our empire, to make all its dependencies happy.

should

should be judicial proceedings likewise of a military court of justice. I will be bold to say, that the idea governor *Moslyn* has adopted, that the lives, fortunes, and being of the inhabitants of the island of *Minorca* are at his mercy, and that by his sole authority he can inflict bonds and imprisonment on any inhabitant of that island, is the single idea of governor *Moslyn*; and I say the governor does not, in this case, talk like a military man, for his ideas are as foreign to the notions of a soldier, as of a lawyer. Gentlemen, this is the nature of the case that we shall offer to you, and which we shall produce in proof to you against governor *Moslyn*: an imprisonment, if it had been attended with all the circumstances of comfort that could have been administered to a person in that situation, unjustifiable, and without colour or pretence of legal authority, sufficient to entitle this gentleman to call for considerable damages from a verdict of a jury: a banishment into a foreign country of a subject of *England*, intitled to be protected, to whom the laws cannot be denied without breach of public faith, and a dangerous wound to the general system of our constitutional liberties. Thus, by the sole authority of governor *Moslyn*, without pretence of judicial examination, was Mr. *Fabrigas* sent into banishment. If all other circumstances were away, the being sent out of his native country by an arbitrary act of the governor of that island, is surely ground enough to call for the most considerable damages. But, gentlemen, you are to add to it every circumstance of discomfort. He was, during the whole time of his imprisonment, kept in a gloomy dungeon; no circumstance of ignominy that could affect the mind of a man of feeling was omitted: he was put into a place set apart and designed only for the reception of the worst of malefactors, secluded from any conversation or communication with his friends or acquaintance, his nearest relations, his wife or his family, deprived of the comfort of a bed, and obliged, for a considerable number of days, to subsist upon bread and water. This is a case of the most unparalleled cruelty; the most ingenious circumstances of torture being added to the most unjustifiable and the most lawless exertion of authority, that I am persuaded has ever appeared before any court. If governor *Moslyn* can support the powers of this claim, and vindicate himself, as governor, by the plenitude of his powers, and that the sole judicature of the island resides in his person; if it was for a moment possible for you to entertain the idea of the legality of such a power being placed in any man, in consequence of an authority derived from the crown of *England*: I say, if it was possible for you to conceive that such a power could exist; try him even by that rule, try him by that rule, and he's without excuse; for the most despotic, the most arbitrary and uncontrollable power that is ever exercised, professeth at least to act by calling upon the party accused to make his defence, and I believe in no part of the globe is it looked upon as just to condemn a man unheard. Let general *Moslyn* travel into *Asia*, or visit his neighbours on the continent of *Barbary*, he will not find examples there to justify his conduct, in any of the powers assumed, or in the use he has made of them: for if their powers are not circumscribed or restrained by any laws; if they act, as the general professes he has a right to, by their sole will and pleasure; if that is the rule of their government, yet still there is an idea of a principle of natural justice that should govern their proceedings there; at least an appearance of it they are anxious to produce. I never heard in my life that it was the avowed privilege of any country, that a man should be charged with an offence, that he received the punishment for that offence, without the offence being explained and stated to him, and an opportunity given him of hearing the charge and the evidence by which it was produced; but this is the case of a transaction in the dark, a secret indignation conceived, that indignation immediately followed by the most horrid exertions of power upon the person of Mr. *Fabrigas*—committed to a dungeon, and unapprized of the charge against him till sent out of his native country, and upon the voyage to the destined place of his banishment. The offer made to general *Moslyn* not to tie him down merely to the justification specified in his plea, but to give him leave to offer any justification that may be consistent with the idea of civil or military justice, may be called insidious, because I must disbelieve every thing suggested on any trust, if I think the offer can be of no benefit to him if wanted; but it may be added to it, 'Governor, take your ideas of law from *Barbary* or *Turkey*, produce your precedent, *India* or negro law, you are still unable to justify your conduct.' Gentlemen, these are the circumstances we are to lay before you in evidence. The governor may, if he pleases, endeavour to charge this gentleman with mutiny. If he does, I presume he will adduce his proof of it. But if it was possible to decide that Mr. *Fabrigas* was a mutinous man, though the reverse of that character is but justice to him; nay, if you could decide that he was the worst and most dangerous of offenders, governor *Moslyn's* conduct is still destitute of any colour of justice or law. His conduct is totally unwarrantable, and the pretence he has here set up, that he is a prince with a power unbounded and unlimited by any rule or law whatsoever, that he is authorized to act by his own will and pleasure, must represent this case in so alarming a light to you, that I am persuaded that you, who have taken your ideas of law and justice from conversation with *Englishmen*, and observation on the *English* constitution, will give all attention to the particular sufferings of the man, as well as to what you owe to yourselves, your country and posterity; and we trust, even in the very best construction that is possible to put on governor *Moslyn's* conduct, that you will think the damages laid in the declaration are not extravagant.

BASIL CUNNINGHAM. Examined by Mr. Lee.

Q. You are in some military capacity?—A. Yes.
 Q. Was you in the year seventy-one in the island of *Minorca*?
 A. Yes.
 Q. In what character?
 A. Acting serjeant major for the royal artillery.
 Q. Do you remember Mr. *Anthony Fabrigas* being at *Minorca*?
 A. Yes.
 Q. Was you serjeant major at the time he was seized and taken into custody?—A. I was, when I saw him brought into prison.

Q. Do you recollect any orders at that time coming in any body's name touching his confinement?

A. There was a general order given us, that three more men should be added to the artillery guard.

Court. Have you that order?—A. No.

Q. Was it not your office as serjeant major to transcribe that order into your book?

A. I gave that order out in the company's order book.

Q. To whom does the custody of that order book belong?

A. When the books are written out, they give them to the captain to whom they belong.

Q. They put three additional men sentry upon that occasion?

A. Yes.

Court. Why?

A. To do duty upon the prisoner Mr. *Fabrigas*.

Court. How long had Mr. *Fabrigas* been in custody at that time when this order was given out? Was it immediately upon his coming into custody, or after he had been put there?

A. To the best of my recollection, I believe about twenty-four hours after he had been in custody, or the evening of the same day; I cannot be certain as to that.

Q. You can tell us what prison it was that Mr. *Fabrigas* was committed to?—A. He was put into prison No. 1.

Q. What is the general use of that prison? to what is it applied?

A. All the prisoners that are guilty of capital offences, or for desertion, we commonly put in there.

Q. Do you recollect any circumstances attending Mr. *Fabrigas's* imprisonment?—Mention any that occur to you.—Do you recollect the manner in which he was brought or confined?

A. To the best of my recollection he was brought by a party of soldiers, whether of the 25th regiment or the 6th, I can't say; he was brought in handcuff'd, I think, but am not certain.

Q. How long was he confined there?

A. As near as I can recollect, about five or six days.

Q. In that prison?—A. Yes.

Q. During his confinement there, can you tell the court or jury whether he was permitted to be visited by his wife or family?

A. No: the sentries had orders that he should have no conversation with any body but the prevost marshal.

Q. Do you know of any orders that he should not be seen but by the prevost marshal?

A. The sentry informed me that was his orders; besides, it was put into the general orders too.

Mr. Serjeant *Davy*. If you mean to affect the defendant with that, you should produce the order.

Mr. *Lee*. Well then, we shall produce it.

Q. In fact, do you know whether any body was permitted to visit him but this prevost marshal?

A. I don't know of any; if they did, it was contrary to orders.

Q. Do you know if any body applied to see him?

A. His wife applied to see him, but was refused, as I was informed.

Q. What is this prevost marshal?

A. One that has the charge of all prisoners that are confined for capital crimes; he has the keys of the prison.

Q. Is this an executioner too, as well as a gaoler?—A. No.

Q. Can you tell us the cause for which this gentleman was committed—the occasion of it?—A. I cannot.

Q. Do you know what Mr. *Fabrigas* is?

A. He is an inhabitant of the island of *Minorca*.

Q. A native?—A. Yes: a *Minorquin*.

Q. Do you know whether Mr. *Fabrigas* is a man of any property, or was a grower of any vines upon that island? Do you know in what manner he lived?

A. He lived like a gentleman there.

Q. Was you acquainted with any disputes touching his liberty to sell his wine?

A. I know nothing at all of it.

Q. Do you know any thing of what happened to him after his confinement in this prison? what became of him after?

A. He was sent out of the island.

Q. Do you know of your own knowledge?

A. I did not see him taken away.

Q. Do you know of any orders touching his being sent?

A. I did not see any orders.

Q. You being at St. *Phillip's* at this time, when he was in prison, you can tell us whether he was tried for any offence previous to his commitment there, or after?

A. No: he was not tried.

Cross-examination by Mr. Serjeant *Davy*.

Q. How long had you known this *Fabrigas* before the time of his being brought to this prison?

A. I had seen him different times, being in the island for between eight and nine years.

Q. I wish to know in the first place whether he was a quiet subject, or otherwise?

A. I never heard any thing to the contrary.

Q. What? but that he was a quiet, inoffensive subject?

A. I never heard to the contrary.

Q. He was looked upon as a very good friend to the garrison, I believe?

A. I really can't tell what he was; he was an inhabitant of the island.

I don't know that ever I spoke to him in my life.

Q. What part of the island did he live in?

A. At St. *Phillip's*.

Q. There it was he was imprisoned, I presume?

A. Yes: he was brought a prisoner to St. *Phillip's* castle.

Q. I think you say you have been in the island five years?

A. Almost

- A. Almost nine years.
 Q. Then you was there before Mr. Mostyn was appointed governor?
 A. Yes.
 Q. You was there in governor Johnston's time?—A. Yes.
 Q. Was you there in governor Blakeney's time?—A. No.

JAMES TWEEDIE. Examined by Mr. Grose.

- Q. What was you in the year one thousand seven hundred and seventy-one?—A. A corporal in the royal artillery in the island of Minorca.
 Q. Did you see the plaintiff brought to the castle?
 A. No: I did not see him brought; I was a serjeant of the guards when he was delivered up to me, from the 61st regiment.

Court. Can you recollect the time?

- A. No: it was some time about the middle of September, to the best of my knowledge, in the year one thousand seven hundred and seventy-one.

Q. In what way was he delivered?

- A. He was delivered to me in the prison No. 1.

Q. What were the particulars of that delivery to you? in what way was he delivered?

- A. He was in but a very mean habit; for, by what I could learn, his clothes and every thing that he brought in with him had been taken from him.

Counsel for the defendant. That will not do. What condition was he in?

- A. He was in the prison; he had been in the prison almost twenty-four hours, before he was delivered to the artillery.

Q. What orders did you receive concerning him?

- A. That I was to suffer no person to approach the grate.

Q. What grate?—A. The prison door.

Q. From whom did you receive these orders?

- A. From the adjutant lieutenant Frost; he was our acting adjutant; he read the orders.

Q. Not to let any one come to that grate?

- A. Or converse, or have any communication with him, upon any account.

Q. Whose orders does the adjutant lieutenant give out?

- A. I imagined it was a general order.

Q. What do you mean by a general order?

- A. Coming from the commander in chief.

Q. Do you mean from governor Mostyn?

- A. Yes; he was commander in chief then of the island.

Q. What order?

Mr. Serjeant Davy. I will give you no trouble about these things. With regard to orders, you have given us notice to produce the orders. The fact is as you contend. We mean to conceal no circumstances.

Court. I think the right way will be, as it is now admitted that this was done by the defendant's order, to proceed with your parole evidence, and read that at the conclusion.

Counsel for the plaintiff. If your lordship pleases, we will read the order of imprisonment, and the sentence of banishment.

The ASSOCIATE.

The title is,

Orders given out to the troops in Minorca by lieutenant general Mostyn, governor of the island, who arrived the 21st of January, 1771. September 15: In order to relieve the main guard at St. Phillip's, which now wants a sentry extraordinary upon Antonio Fabrigas, confined in prison No. 1, general Mostyn orders, that three men be added to the artillery guard in the castle square, as they are most contiguous; and that duty taken by them, the sentry must be posted night and day, and is to suffer no person whatever to approach the grate in the door of the said prison, either to look in, or have any communication with the prisoner, the provost marshal excepted, who is constantly to keep the key in his possession.

To Anthony Fabrigas de Roche.

YOU Anthony Fabrigas, inhabitant of the arraval of St. Phillip's, are by me, chief governor of Minorca, banished this island for twelve months from the date hereof, not to return hither until that time is expired at your peril, for your seditious, mutinous, and insolent behaviour to me the governor, and for having dared most dangerously and seditiously to raise doubts and suspicions amongst the inhabitants of the arraval of St. Phillip's, and to excite them to dispute my authority, and disobey my orders; and for having further presumed most dangerously to insinuate, that his majesty's troops under my command, without any authority from them for such false and scandalous insinuations, were imposed upon.

Mahon, 17th day of Sept. 1771.

J. MOSTYN, governor.

- Q. You say you received this order to permit no person to approach the grate of the prison, or have any communication with the plaintiff: did you obey this order?—A. Yes.

Q. Did you obey it strictly?

- A. Yes, as strict as it was in my power.

Q. Did any person apply to see the plaintiff?

- A. Yes, his wife and two children.

Q. Were they permitted to see him?—A. No.

Q. How near were they permitted to come to the prison?

- A. As high as I can guess, about thirty yards.

Q. They were not permitted to come nearer?

- A. They were not permitted to come nearer.

Q. Do you know in what way the plaintiff laid?

- A. He lay upon the boards.

Q. Were there no beds?—A. No beds.

Q. Was any bedding sent to him?

- A. I saw his wife with bedding, which was not permitted to be brought to him.

Q. In short, tell the jury whether the guard would suffer any thing whatever to pass them?

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- A. If they did, they were sure to come to trouble, to punishment, by it; and I am certain they never did.

Q. Tell us what his subsistence was?

- A. Bread and water.

Q. What sort of subsistence has a deserter if he is confined in this place?
 A. It is a general rule in Minorca, that deserters and prisoners, even for capital crimes, should have provisions sent them.

Q. What provisions?

- A. Such as the island affords, bread and beef.

Court. Do you know whether any provisions were brought him?

- A. I never saw any; there was such a strict order, that nobody ever attempted it.

Q. I believe there was an air-hole at the top of the prison?—A. Yes.

Q. Was any body placed over the air-hole?

- A. No; but there was a sentry upon a bastion near to it, who had orders given him, that nobody should approach this air-hole.

Q. Upon what account?

- A. For fear any thing should be dropped down to him.

Court. Was that particularly upon this occasion, or generally when deserters were there?

- A. No; I never heard a circumstance of the kind, but during the time Mr. Fabrigas was in prison.

Q. Did you know the plaintiff?

- A. Yes, I have been at his house several times; I was at the island almost nine years.

Q. What family had he?

- A. A wife, when he was in prison, and five children, to the best of my knowledge.

Q. Now, during the time you have known him, have you never heard him say any thing disrespectful of the governor?

- A. No; he only complained of his hardships, of his own bodily sufferings.

WILLIAM JOHNS. Examined by Mr. Peckham.

Q. Was you at Minorca in 71?—A. Yes.

Q. In what situation and capacity?

- A. I was garrison gunner.

Q. How long were you in the island?—A. Almost nine years.

Q. Did you know Mr. Fabrigas?—A. Yes.

Q. Did you know Mr. Fabrigas's situation in the island?

- A. He lived very genteel in St. Phillip's.

Q. Did he live in the same state as the principal inhabitants of St. Phillip's?

- A. Yes, as much so as any man in St. Phillip's.

Q. Do you remember any thing of his being imprisoned?

- A. I saw him brought to the prison.

Q. In what manner was he brought?—A. By a file of men.

Q. Were his hands bound?—A. I cannot say.

Mr. Serjeant Davy. I admit that he was with his hands bound, as the first witness said, and that he was kept in prison by order of the governor.

Mr. Peckham. Do you admit that he was hand-cuffed?

Mr. Serjeant Davy. Yes, that he was hand-cuffed, and kept in the way described by the former witness.

Q. Was he kept hand-cuffed in prison?—A. I believe not.

Q. What sort of a place is this prison?

- A. It is set apart for capital punishments, for prisoners that are under sentence of death.

Q. Is it a prison dug out of a rock?

- A. It is a subterraneous place in the body of the castle.

Q. Is it under ground?—A. No, under the top of the castle.

Q. Is it a ground floor?—A. A ground floor, I believe.

Q. This being the prison, and you standing there to guard him, do you remember any of his children coming to see him?

- A. I saw his son the first day he was confined there, a boy about fifteen, come to see him.

Q. What did he come for?

- A. He had some provisions in a basket.

Q. Did he apply to you, that those provisions might be given to his father?

- A. He applied to the regiment then upon duty to give them to his father, but was denied.

Mr. Serjeant Davy. I admit he was sent hand-cuffed to the prison, as described by the former witness: I meant to include the matters of belief as well as matters of knowledge.

Court. For my part, I like to hear the evidence in any case, to know the truth, and then we have no squabbles afterwards.

JOHN CRAIG. Examined by Mr. Serjeant Glynn.

Q. What are you?—A. A matross.

Q. Was you in the island of Minorca in 71?—A. Yes.

Q. Do you know Mr. Fabrigas?—A. Yes.

Q. How long have you been in Minorca?

- A. Pretty nigh nine years.

Q. What condition was Mr. Fabrigas in?

- A. In very good circumstances there, he is reckoned one of the best in circumstances in the island.

Q. Do you remember the time when he was in the dungeon there?

- A. Very well.

Q. You did not do any duty upon him, I suppose?—A. Yes, I did.

Q. Do you remember whether people were admitted to see him?

- A. I am sure there were none admitted to see him.

Q. Do you know whether any person came to see him that was refused?

- A. I know his wife and children came, and they were refused.

Q. Do you know of his being taken out of the prison?

- A. I saw him put on board a ship in the harbour.

Q. How many days after his first imprisonment?

- A. I am

A. I am not certain of the days.

Q. About what number of days was he in confinement?

A. Five or six days, to the best of my knowledge.

Q. In what manner was he taken out of prison, and put on board a ship?

A. I happened to be down at the quay, and saw him put on board a boat, to be taken to the vessel.

Q. What time was this?

A. Early in the morning. I am not sure to the time, but to the best of my knowledge I think between three and four in the morning.

Q. Had he any time allowed him on shore?

A. No, he was hurried on board; his wife and family were coming down to speak to him, and the soldiers kept them off, and would not let them. I wanted to speak to him myself, and the soldiers would not let me.

Q. You saw his wife and children come to him, do you remember whether they brought any thing for him?

A. I think they had some bedding, to see if they could get it on board the ship he was going to, and it was turned back again, they would not allow any thing to come to him; he was put on board a boat and taken into a ship which was laying in the harbour there, the ship was under sail.

Mr. Serjeant Davy. I admit he was banished to Carthage.

Counsel for the plaintiff. You admit he was banished by governor Mofyn for a year?

Mr. Serjeant Davy. Yes, I do.

Colonel JOHN BIDDULPH. Examined by Mr. Lee.

Q. You are an officer in the regiment that was at Minorca?

A. I was not in Minorca at the time this matter passed.

Q. But you have been at Minorca?—A. Yes.

Q. Did you know Mr. Fabrigas?

A. Yes; I knew him from the time I arrived in the island till I left it.

Q. When did you arrive there?

A. I think in the year 63, about May or June, and staid about eight years.

Q. When you knew Mr. Fabrigas, in what condition and circumstances was he?

A. He seemed to me to be of the second sort of people in the island; he had some vineyards and some houses, and some property, and was received not as of the first quality, but as a gentleman; he was esteemed a man of property: I should call him a gentleman farmer.

Q. While you knew him what character did he bear? or how did he behave himself, as far as you had an opportunity of observing?

A. As far as I could observe, he behaved very well, and had a very good character. I used to employ him in getting wine for me, and other things the island produced, because I had a family; and often he was very useful to me in procuring things at a reasonable price. When I was at Citadella, at the other end of the island, he came there, and was with some of the better kind of people; he was always with a don *Vigo*, or a don *Sancho*, who were reckoned the principal people of the place; they are nobles in that island.

Q. While you knew him, I ask you what was his behaviour? Did he behave like a peaceable subject, or like an unruly and factious one?

A. He always behaved with very great decency and decorum.

Cross-examined by Mr. Serjeant Burland.

Q. Do you know whether he was a man of property in the island?

A. As far as I understand he was, but it is impossible for me to say positively; he was reported such.

Q. He had a father living?

A. I believe he had, an old man.

Q. You do not know whether it was his own property or not?

A. It seemed to be his.

Q. He conversed with the two noblemen you mentioned?

A. Yes; he was at their houses as a gentleman.

Q. Did you use to visit at his house?

A. I have been there.

Q. Did you ever dine or sup with him?

A. I think I dined with him once.

Court. The gentlemen suggest, but you don't mean to make a distinction between the classes there?

A. I do make a great distinction.

Q. What promotion has general Mofyn in the army at this time?

A. He is a lieutenant general, and commander in chief of the island of Minorca.

Q. Has he any military promotion at home? has he any regiment?

A. Yes.

Q. What regiment is it?

A. I don't recollect the number; it is a regiment of dragoons.

Q. Do you know of any office that the general has about his majesty's person, any place at court?

A. I don't recollect it; I believe he has.

Mr. Serjeant Glynn. Mylord, we have done for the plaintiff.

Mr. Serjeant Davy, for the defendant.

MAY it please your lordship, and you, gentlemen of the jury, I am of counsel in this cause for the defendant, general Mofyn, who is charged with a misbehaviour towards the plaintiff, in the defendant's capacity, as governor of this island. The plaintiff, Fabrigas, being a subject of the crown of England, a native of that island, a *Minorquin* by birth, and living in the town of St. Phillip's, there is a reason why his residence in the town of St. Phillip's is, in my apprehension, material for some matters which I shall trouble you with before I sit down. The defendant was appointed governor of the island of Minorca on the second of March, 1768. His predecessor was governor Johnston, whose predecessor was general Blakeney. So far I am able to trace back the governor of this island, whom the questions before you have any sort of relation to; and any fur-

ther is unnecessary. I don't know whether it may be new to any of you, gentlemen, to inform you, most probably not, the history of your country will tell you, that this island of Minorca, whose situation is in the Mediterranean, and is of extreme use in the protection of the Mediterranean trade, was taken in queen Anne's wars from the crown of Spain, and was ceded by that crown to Great Britain, by the treaty of Utrecht in 1713: that upon the ceding of that island, the condition annexed was a requisition on the part of Spain, which was acceded to on the part of Great Britain, that the inhabitants of this island of Minorca should continue in the free exercise of the Roman catholic religion, which could be no farther than was consonant to the laws of Great Britain. For whereas the laws of Great Britain will not allow the pope's bulls, excommunication from the court of Rome, the inquisition, and some other matters of that sort; therefore a free exercise of the Roman catholic religion was not with the exercise of any powers in the bishop of Rome, but what were acknowledged by the laws of Great Britain. They had only the free exercise of their religion, as Roman catholics. All other rights which they had, and all laws by which they were to be governed, were to be given to them by the king of England. He was to establish what code of laws he thought proper in that country. They were to be subject either to civil jurisdiction in particular sorts, or military, or whatever sort the king of England pleased. They were a conquered people, a conquered island, and no terms were annexed to that treaty of Utrecht, but only the exercise of the Roman catholic religion. The king was to appoint his governor of the island, to govern them by such laws as he thought proper to direct; an arbitrary despotic government, or a qualified government, or whatever government, under whatever sort of magistrates, or whatever order the crown of England should think proper. There is a manifest and very wide distinction, to be sure, between a *Minorquin* by birth (I don't speak of an *Englishman* that goes over there, and the case of an *Englishman*): I just mention these things, which will be very proper for your consideration throughout the progress of the several facts I shall mention in this cause. They are, in my humble apprehension, essentially necessary to your consideration. Some time after these people (I don't know exactly the date of it) had become subject to the crown of England; after 1713 they petitioned for a confirmation of the usages and customs of Spain, and to be governed by the laws of Spain, as they had been used to do before: and that was granted, so far as the wisdom of the crown thought proper to grant; and there were certain regulations, which I will take notice of by-and-by. Many regulations were made from time to time occasionally, by the crown of Great Britain, for the internal police of the island. Gentlemen, I should inform you too, that the island of Minorca consists of five separate divisions or districts. In four of these they have magistrates annually elected. In the fifth, which is called the arraval of St. Phillip's, which is the fort of the island and its security, there the particular district which is just the suburbs which takes the town of St. Phillip's adjoining close to the foot of the citadel, that district is under the immediate government of the governor of the island appointed by the crown. There are no jurats, which are the common name of the magistrates in the other divisions, who are elected by the people; but the proper officer for the police of the arraval is appointed by the governor himself, and I think his title is mustaph: he is the officer appointed by the governor of the island. There is an extreme necessity, that more particular care should be taken in the regulation of the police of that part of the island which is immediately contiguous to the fort of St. Phillip's, and where there is a perpetual garrison, for the sake of preserving military discipline. A law of this island, amongst others which is necessary to mention to you, because the history of the transaction has immediate respect to it; is, that the jurats in the several parts of the island in the four other districts of the island, and the mustaph in the arraval of St. Phillip's, which is the fifth dependent district under the immediate dependence and government of the governor himself, set a price, and value, and measure, upon the several commodities. I don't know whether it includes all commodities, but wine, and corn, and other things, which they call the afforation, that is the affize, or price to be paid, upon commodities to be sold. Gentlemen, in the year 1752, the date here is material, there was a regulation appointed by the crown, made by the king in council. I extract that part of it that regards the present question; that is, that the jurats of all the universities (now universities are the districts, and you see there are no jurats of any universities, but these four: districts and universities are synonymous terms) "that the jurats of all the universities be left at full liberty, without the intervention of the commandant, or any other of the royal officers, to make the afforations, and settle the affize and prices of all manner of corn, and all manner of provisions, the produce of the island; and also the prices of corn imported into the island, and bought by the universities for the good of the public; and that the natives and the inhabitants be at all times permitted to sell the same at or under the afforation, without any intervention of the governor or secretaries, or any other person or persons acting under his authority." You see, gentlemen, that this order of council imports, that these people are under the absolute despotism, if I may so say, of the crown of Great Britain, because this is a language that we in this country are not acquainted with. Whether to sell or buy our goods, or not, does not suit an *English* genius, the genius of the *English* law. This is an order made by the king in council, in the year 1752. That order of council, and some other provisions that were made by that order, occasioned some uneasiness and misapprehension; and therefore another order of council was made the following year, the 10th of August, 1753, which you will in the course of the evidence have read to you. There are some matters in it I will trouble you with. It was made upon the consideration of several papers transmitted from Minorca by general Blakeney, who was governor at that time. Several things were advised by the privy council. Among the rest, I shall just extract a few things. With respect of the first article in the civil branch, relating to the making the afforations, about which great complaints have been exhibited, that the governor be instructed to require the jurats of the several terminos in the island, at all proper times and seasons, to make the same afforations: and in case the said jurats should refuse or neglect to comply with

with his command therein, that then the said governor be authorised to make the said afforations himself: but due care is to be taken, that the said afforations be made equal and general, as to all the things and persons subject to the said afforations, as well as at all proper seasons. This word *seasons* will have some meaning by-and-by. Then they go on with a great many regulations. Amongst the rest is, advising the king for the future, by his letters patent under the seal of *Great Britain*, to authorise the governor, or in his absence the lieutenant-governor, or commander in chief for the time being, to exercise the power of civil government, as well as those of the military, taking care to preserve the one separate and distinct from the other: and that they should receive all this power, but that they should be subject nevertheless to such instructions as should be given by his majesty. He is to govern according to these directions contained in the letters patent, as also to such instructions as shall be given to him by the king. Then, among other things, here is a direction, and this is very material: you see, it mentions some confusions that have arisen in respect to the regulations made before in fifty-two: that it may be proper for the governor to endeavour to make the inhabitants sensible of the great happiness they enjoy under the king's protection and government, and to shew them that they have not only at all times been treated with justice and equity, but with lenity: that the increase of riches amongst them is owing, amongst other things, to the great sums of money constantly circulated from the pay of the king's forces, and from the number of foreigners now settled among them on account of their trade: and also the extension of their trade, they being permitted to carry on commerce in like manner with the rest of his majesty's *British* subjects: and that it is therefore expected, that they should, in return for so many great and real benefits, most heartily and effectually concur with his majesty's governor in any thing he shall propose for his majesty's service, and the good of the island, and demean themselves as become good subjects, &c. and it may not be improper for the said governor therefore to inform them of all their privileges. Gentlemen, observe these are founded upon the 11th article of the treaty concluded at *Utrecht*, on the 13th of *July*, 1713; and that they can't be intitled to any other privileges than those signified therein. And for the better information thereof, that they do lay the said articles before them, a copy whereof was annexed therunto; by which it appears, that they are allowed to enjoy their honours and estates, and have the free use of the *Roman* catholic religion, and that means shall be used to secure it to them so far as is agreeable to the laws of *Great Britain*, which they still continue to enjoy without the least interruption, and without any fear or dread of the court of inquisition; and that at the same time may inform them, that, by the ancient laws of this country, the pope's bulls, &c. are not permitted to be executed in his majesty's dominions, nor any penalty levied or punishment inflicted under such decrees, without permission of the crown of *Great Britain*: and then it goes on and gives farther directions with regard to the governor's authority, and the necessity of these persons demeaning themselves cheerfully to the order of the governor; which is the government and constitution of that country. Now, gentlemen, you see that in 1753 some considerable regulations were made, to explain, and in some respects to alter, the regulations which had been made in the year 1752. And another thing is clearly observed; that the tenor of all the instruments I have read some parts of to you, these regulations neither in 52, much less by the explanation of them in the subsequent year, 53, with regard to the afforation, could not possibly extend to the arraval of *St. Phillip's*, for the jurats were the persons who were to make the afforation in their several universities, or districts, or terminos, as they are called. Now, in the arraval of *St. Phillip's*, there were no jurats at all; consequently, that was to be made by the proper officer appointed by the governor himself, namely, the mustastaph. In case of the failure of the jurats making the afforation, the governor was to make it himself: but in this district there are no jurats. There is another thing to be noticed; and that is, that if particular care was not taken as to the afforation and manner of selling wine in the arraval of *St. Phillip's*, that is, where the garrison is; if great care was not taken of that, it might tend to the intoxication of the soldiers of the garrison, and might be attended with most pernicious consequences. For this reason general *Blakeney*, when he was governor of the island, soon after an explanation of the former regulation now made in fifty-three, that was continued afterwards by his successor governor *Johnston*, made a very proper regulation with regard to wine, particularly in this arraval of *St. Phillip's*. That was soon after the order of council in fifty-three; I believe it was in fifty-three, or most likely was the beginning of the year fifty-four, that general *Blakeney* made the regulation I am now going to mention to you. The mustastaph was an officer there that did the office of jurat in the other districts: he was appointed immediately by the governor. The jurats in the other districts were chosen annually by the people, in order to avoid any partiality, and to take care that the mustastaph shall do his duty regularly, that the inhabitants that have wine to sell shall sell their wine by turns; that all the people within the arraval of *St. Phillip's* shall sell their wines by turns; for if they were at liberty all to sell their wine as fast as they could sell it, that would, as I mentioned just now, tend to the intoxication of the soldiers, and to the ruin of the island. And the way that was appointed by general *Blakeney* in the year fifty-four was, that they should ballot, or cast lots, for turns; and then the several people that had the lots to sell, should sell at an afforation settled by the mustastaph, at such a given time. Then the others shall come to their turn, as ballotted for; so that every one, in the course of his turn, taking the chance of the ballot, will sell his wine at or under, if he pleased, the afforation price, during the time specified. This was a regulation governor *Blakeney* made upon the order of council. The people of that district were all very well pleased, and things went on in very good order. The people were glad to be so regulated. This being approved of, and consequently being found by experience to be a very good regulation, and to answer all the good ends of government, it was continued during all the remainder of the time that general *Blakeney* was governor of the island of *Minorca*. When governor *Johnston* succeeded to

the government of the island, he found this regulation, and the island in very good order and tranquillity. He found the regulation had answered all the good ends proposed by it, and he continued the regulation during all the time that he was governor of the island. In this situation the island was found by general *Mostyn*, the present defendant, when he succeeded Mr. *Johnston* to the government, on the second of *March*, 1768, now five years ago. The present governor found it just as governor *Johnston* had found it before, and which certainly bore testimony to the wisdom of general *Blakeney*, as well as of the government from whom he received his orders. It had been approved of in *England*, and was approved of by the inhabitants there, the *Minorquins*. It answered all the good ends proposed by it. It produced peace, tranquillity, and harmony in the island, which had been torn by seditions and disputes before, as the order in 53 recites. General *Mostyn* continued it. And, gentlemen, the continuance and observance of that order is the very cause of the complaint now before you: and this made my friend so particular. There is nothing more nor less, as you will see by-and-by, than his continuation of the order of government, which had been prescribed, you see, in 54, and continued all the time down, till the revolting spirit of the plaintiff thought proper to break through all order. Gentlemen, it will be time now for me to take notice, as I have so far gone into the general history, of another circumstance, which is notorious to all the gentlemen who have been settled in that island, as well governors as the other military gentlemen that have been there, that the native inhabitants of *Minorca* are but ill affected to the *English*, and to the *English* government. It is not much to be wondered at. They are the descendants of *Spaniards*. They consider *Spain* as the country to which they ought naturally to belong; and it is not at all to be wondered at that these people are not well disposed to the *English*, who they consider as their conquerors. A strong instance of that happened at the time of the invasion of *Minorca* by the *French*, when the *French* took it, which I believe was in the year 56, the beginning of last war: and it is very singular that hardly a *Minorquin* took arms in defence of the island against the *French*; the strongest proof in the world that they were very well pleased at the country being wrested from the hands of the *English*. The *French* did take it, as we all very well know; but, thank God, we have it again. Of all the *Minorquins* in that island, perhaps the plaintiff stands singularly and most eminently the most seditious, turbulent, and dissatisfied subject to the crown of *Great Britain*, that is to be found in the island of *Minorca*. Gentlemen, he is, or chuses to be, called for this purpose the Patriot of *Minorca*. Now patriotism is a very pretty thing among ourselves, and we owe much to it; we owe our liberties to it: but we should have but little to value, and perhaps we should have but little of the liberty we now enjoy, were it not for our trade. And for the sake of our trade it is not fit we should encourage patriotism in *Minorca*; for it is there destructive of our trade, and there is an end to our trade in the *Mediterranean* if it goes there. But here it is very well; for the body of the people of this country they will have it: they have demanded it, and in consequence of their demands they have enjoyed liberty, which they will continue to posterity; and it is not in the power of this government to deprive them of it. But they will take care of all our conquests abroad. If that spirit prevailed in *Minorca*, the consequence of it would be the loss of that country, and of course our *Mediterranean* trade. We should be sorry to set all our slaves free in our plantations. Gentlemen, having now troubled you so far in general concerning the law, the situation, and government, of this island, and given you a hint too of the spirit of the plaintiff, which I don't wish to make the least impression upon you, unless the evidence of facts, which we shall produce, makes impression upon you; give me leave to descend to the particular circumstances which gave rise to the matter now complained of. The plaintiff, *Fabrigas*, was a native of the town of *St. Phillip's*, and within the arraval of *St. Phillip's*, and consequently under the immediate eye of the governor himself, as he was within that district which is regulated by the mustastaph. In *July* 71 he thought proper to present a petition to governor *Mostyn*, the defendant, in this form: "Sheweth, that your petitioner has now by him 12 casks of wine of the produce of his own vineyards, without having purchased so much as a grape of any other person, of which he has not sold a drop, when several other inhabitants of the town have sold all theirs, as well from the produce of their own vineyards, as what they bought to make a profit by; and this with Mr. *Allimundo* the mustastaph's permit. That the petitioner, on the 28th instant, (*July*) applied to Mr. *Allimundo* for measures to sell wine by, of the rate of two doubters per quarter less than the afforation price, which would have raised a profit to the troops and the poor inhabitants of *St. Phillip's*: but notwithstanding his demand was very reasonable, and conformable to the express disposition (direction I suppose he meant) of the first article of his majesty's regulations of 52, regulating this island, where it is expressly mentioned that the inhabitants shall always be permitted to sell at the price of the afforation, or under it; Mr. *Allimundo* refused his petition, telling him that he would not buy his wine: and that this is not only against the reason and justice of the public, and the garrison of *St. Phillip's*, but also contrary to his majesty's orders in the said regulation:" and he mentions that the mustastaph had made fifty casks of wine, and sold them. Now, gentlemen, two or three observations occur, before we go any further. In the first place, this gentleman, if I may call him so, this *Fabrigas*, goes upon the idea of the regulation of fifty-two being disannulled. In the second place, he goes upon the idea, that the order that was made of fifty-two, was universal over all the island, without distinction of this district in the arraval of *St. Phillip's*, in both which you see he was mistaken. Another thing, which don't strike so immediately from what I have read, and yet here give me leave to take notice of it: it is artfully thrown into this petition, as if the good of the garrison was very much concerned in his having his petition granted. And, gentlemen, I do assert, and shall be justified in the assertion, I dare say, by your opinion, before I have done, or at least before the evidence is gone through, that his design, from the beginning to the end of it, was to stir up sedition and mutiny, and amongst the rest, particularly to point to the passions and inclinations of the soldiers of the garrison to take his part against

against the governor. This petition being presented to the governor, the governor called upon Mr. Allimundo to give an answer to this man: for you see he complained, that he, *Fabrigas*, had not the permission to sell his own wine, *Allimundo* having refused him the measure by which he should sell it; and in the next place, that *Allimundo* himself had sold his wine. *Allimundo* did give an answer to this; for the governor, willing to serve every body, and to act with the most impartial justice, and being uneasy himself, that any *Minorquin* should be uneasy; for the uneasiness of a *Minorquin* perhaps diffuses itself further than a particular man, and is a fit matter to be attended to by government; he called upon *Allimundo* to explain this matter. *Allimundo* gave a full and clear answer to the matter; and stated in that answer, that *Fabrigas*'s complaint was, because his turn for selling wine had not come, according to the lots I mentioned just now, and that was the only reason why he had not yet sold a drop; for no man could sell a drop, till by balloting his time was come: so that *Fabrigas* had nothing to complain of. But he insists, that no man ought to be bound by the lots, but that every man had a right, by the regulation of fifty-two, not taking notice of the regulation since that, but that any man might sell under the afforation price: therefore he, offering to sell under the afforation price, ought to be permitted to sell his wine without waiting for balloting. He was mistaken here: first, because that order of fifty-two had been rescinded, and was not the binding order: second, that he lived in a district, where it was not to be regulated by jurats, but by order of the governor: thirdly, that the regulation which had been obtained in the former governor's time had been the way I have represented to you: in all which particular heads he was grossly mistaken; and therefore he had no cause of complaint that he had not sold any of his wine, his time for sale being not yet arrived, according to the regulation of the lots. With regard to the other part of the complaint, that *Allimundo* sold his wine; *Allimundo* freely insisted, that he had a right to do so. He claimed a right which had been enjoyed by all his predecessors, and which he could not, without an order from the governor, depart from, not only for his own sake, but for the sake of his successors; that he had a right to sell his own wine without resorting to the lots, and that he had not bought any wine, but sold his own wine. This answer being given by *Allimundo* to the governor, the governor upon that sent word to the plaintiff, that he had enquired (for he had not taken *Allimundo*'s word for it, but had enquired) into the matter, and found what *Allimundo* had done was right, and afforded no cause of complaint. This was some time in July. Upon the 11th of August, this *Fabrigas* thought proper to prefer another petition in these words: "I had the honour to present a memorial to your excellency, shewing, the transgressing and not observing in the said town two regulations given upon the 28th of May fifty-two by his Britannic majesty [still adhering to the order of fifty-two, as if there had been no subsequent order] that the inhabitant should be permitted to sell his fruit at the fixed price, the afforation, or under: secondly, that no commander, judge, or officer, be allowed to have any traffic, bargain, or so forth: [It cites a great deal of this order, and then he takes notice] that *Allimundo*, who does the functions of mustastaph, bought grapes and made wine. And then he offers to sell to the inhabitants in the garrison of St. Phillip's, twelve casks of wine that he has got by him of his own vineyard's produce, at two doubters less than the ordinary afforation and fixed price. The petitioner has applied several times to your secretary's office for your excellency's decree [that is, for his answer]. Your secretary told your petitioner verbally, that your excellency was satisfied with the answer given by *Allimundo*; at which he is surprised, as he is ready to prove, in a judicial way, the truth thereof. [Then he prays the governor to give his decree at the foot of the memorial, and to have the satisfaction to justify himself, and to prove his charges against *Allimundo*.]"

Gentlemen, this second petition being presented to the governor upon the 16th of August, which was five days after the date of it, governor *Mosyn* took the only possible step for a man in his situation to take, consistent with wisdom and justice; and that is, to refer both the petitions, or memorials, as well the former as the second, to the proper officers of justice, for their determination. Accordingly he did refer not only the two petitions, but also the answer or justification of *Allimundo*. He referred all these papers to the only proper officer there to refer this matter to, namely, the solicitor general of the island, and Dr. *Markadal*, the first law officer, in order that they might enquire into the matter of complaint, and impart their opinions. They made their report upon the 21st of August to the governor. Now you will see what were the opinions of the lawyers of the island at that very time, that the orders of his majesty in council, of the year 52, relative to the sale of wine, had never been executed in the suburbs of the castle of St. Phillip's. You see it is just what I told you at first; that is, the arraval of St. Phillip's, that order of 52 was never understood to extend to that particular district, which is under the immediate government of the governor himself, that is the place where this man dwelt. Then they say, secondly, that the custom observed in the suburbs, upon the sale of the wines of the inhabitants, has been, that the mustastaph had the direction of distributing the measures among those inhabitants, which was continued till some years past; when lieutenant general *James Johnston*, lieutenant governor of the island, in order to avoid complaints, formed a regulation, dividing the said suburbs into four quarters, and ordered that the wine should be sold by such of the inhabitants unto whom it should fall [I see I am mistaken; it was introduced, I see, by governor *Johnston*], which regulation at this time exists. The third is, that *Antonio Allimundo* was elected mustastaph. Fourthly, that *Allimundo*, *Joseph Nats*, *Ralph Prater*, and *Joseph Leslie*, who are the persons that have executed the office of mustastaph of the said suburbs for several years past, have been accustomed to purchase grapes for making wine;—this is the defence of *Allimundo*. Then, fifthly, that the bailiffs, jurats, mustastaphs, and other public officers, make, and have been accustomed to make wine from grapes bought by themselves. And then, lastly, that the making of wine from grapes bought had not been reckoned an illicit traffic, nor incompatible with the office of bailiff, jurat, mustastaph, and so forth. Now see what method these officers took to be informed of this matter, in order to give the answer to the governor. "This, sir, is what, in obedience to your excellency's order, we can inform you of, according to what appears to result from the declarations which we have received upon oath from the properest persons, whose original depositions remain among the archives of the royal government." These two observations naturally occur. In the first place, that the governor took the only method he could, upon the complaint of this man, to refer it to the only proper officer of the island, upon whose report he might depend, with the power of examination by this officer, of all proper persons upon oath, for their information. That, upon the result of the report of this officer, it appears that the complaint of *Fabrigas* was groundless. It was groundless both with respect to his claim of right to sell out of the order, by casting of lots; it was groundless, likewise, with regard to his complaint against *Allimundo*, for having sold wine himself. For they say that the regulation made in 52, had never applied to the district of St. Phillip's, that is, the arraval of St. Phillip's. They say, secondly, that within that district they had always sold their wine by lots. And they say, thirdly, that the mustastaph, and the other officers that do fix the afforation, have always sold wine the way that *Allimundo* has. This was the answer that was given, and this the report that was made to the governor, in consequence of his having referred to them the two petitions of *Fabrigas*, as well as the answer of *Allimundo* to the petition. Gentlemen, they afterwards made another report; for this, I told you, was on the 31st of August. They made another report four days after upon the 4th of September: they gave an account, for the governor was very desirous to know in what manner these gentlemen had proceeded. (You see there is a general allusion at the foot of the report, to their having examined proper persons upon oath.) The governor was exceedingly desirous to know in what order these gentlemen had proceeded, to see whether all possible care had been taken to avoid complaint, and from an earnest desire he had, that all causes of complaint might subside, that there might be one universal rule of good government preserved among the *Minorquins*: and to be sure, he must be answerable to the crown of Great Britain for any improper conduct. "We, upon the same day, the 16th, that is the day of reference, we wrote to the said *Allimundo* and *Fabrigas*, citing them by our commission, and ordering them to appear upon the 20th; and in obedience to which they having appeared, we again ordered them to appear on the 23d following with their proofs and documents. At their appearing on the 23d, we demanded of them their proofs and justification; when *Fabrigas* answered, he did not intend to enter into the same, till he had obtained the decree of the 3d memorial, that is, the answer of the governor in writing. On the 26th, *Fabrigas* was convoked in your excellency's office, where it was asked, what action it was he intended by these memorials against *Allimundo*, whether civil or criminal? And having time given him to answer, he replied, a civil one; all which appears by the acts to which we refer. As the said *Fabrigas* hath not this day represented before us any proof by way of justification of his said two memorials, we therefore, for this reason, have the honour to submit the same to the consideration of your excellency's wisdom, that you may not impute to us the least omission of the lively desire we have to execute the orders of your excellency." This is dated the 4th of September. Upon this order, this report that was then made upon the 4th of September, which gave a clear satisfaction that every thing had been done with proper care and caution to prevent any complaint, this *Fabrigas* presented a third petition or memorial. I call them petitions, remonstrances—I don't know what name to call them by, but still they have the title of a petition—he called it the humble petition—and in this third, as in the second, he had complained of *Allimundo*. Now here is a remonstrance against the judges: That "whereas the judges delegated by your excellency"—

Court. What date is this?

Mr. Serjeant Davy. I have no precise date to it. "The judges have denied him a communication of the answer given by *Allimundo*, who does the functions of mustastaph of St. Phillip's: prays you will be pleased to order the judges to receive the witnesses which are produced to justify the articles." And then follows upon this, no less than twelve articles of impeachment, as it were; articles upon which the witnesses were produced to prove some facts committed by *Allimundo* against his majesty's orders, and to prove some injustice done by *Allimundo* against the *Minorquins* inhabiting the town of St. Phillip's, and against his majesty's troops of that garrison.—Then follows a string of twelve articles, which I don't mean to read to you now: you will have them by-and-by in due order. Then he speaks of the prices of meat, fish, and several other things, all which he complained are not well done: and there is a general complaint throughout the government of all the officers, that all the *Minorquins* are ill-used by the misconduct, misrule and mismanagement, by the under-officers of the garrison. Now, gentlemen, you would have supposed, if governor *Mosyn* had been, what the world knows he is not, a rash man, he might, perhaps, have very well justified some censure at least, of what sort is another question, upon the conduct of Mr. *Fabrigas*, whose conduct points very strongly to sedition. For consider where we are speaking of. We are not talking of the city of London; we are not talking of a town in England; but are talking of the town of St. Phillip's, just at the foot of the glacis of the citadel: and this stirring up sedition among the *Minorquins*, who were already too ill disposed to government. But governor *Mosyn* did act in this business with that candour and humanity, that deliberation and wisdom, for which his character is so eminent. And therefore, after this third memorial and articles, the next step he took was to take farther advice of all the superior law officers and magistrates of the island, that is, on the 5th of September, 1771. And, gentlemen, he ordered his secretary to write a letter to doctor *Markadal*, (I shall not pronounce their names well) the solicitor general, and the other persons; and, upon that, they gave this answer. He sent the 5th for their opinion; on the 10th they give their answer.

"We received your excellency's letter of the 5th instant, with twelve articles exhibited by *Antonio Fabrigas* annexed. In answer to the contents

tents of the said letter, it appears to us, that in sundry of the said articles he mentions and represents injuries or impositions upon the troops quartered in St. Phillip's, which, if divulged among them, might occasion tumults and disorders, and also raise murmurings against their proper superiors, of whom they are suspicious, and have not a due regard to their own advantage: from which it appears to us, pernicious consequences may arise in military discipline. This our opinion we submit to your excellency."

Upon the receipt of this letter, still the governor was determined there should be no person unasked; therefore he, upon the receipt of this letter, sent it with *Fabrigas's* answer to the assessor criminal, who sits as the assistant to the governor in trying of civil or criminal causes, the great judge of the island under the governor: he sent to him for the sanction of his opinion upon it. The answer is wrote to the secretary of the governor, and, 'having examined all the said papers, it appears to me, that the opinion of the said gentlemen is very learned and just.' So that you see he concurs entirely in opinion with those other gentlemen that had made the report that I read to you just now. Gentlemen, when this was done, then, and not till then, the governor, the defendant, general *Mostyn*, sent an answer in form to *Fabrigas*; and I flatter myself that you, and every one who hears this, must be of opinion, that the governor acted with all possible caution in this business. He writes, therefore, this answer; for you see the other had pressed for an answer in writing, and would have it in a great hurry; but, however, the governor would not give an answer till he had informed his understanding upon the subject, by all that could give him information and advice. "Understanding that *Antonio Alexander Allimundo* hath acted in obedience to the directions of his superiors, as in the manner practised by his predecessors in the said suburbs, by those that held the office before him, as it appears to us (mentioning their names) upon a charge set forth in the representations made by *Fabrigas*, and upon the other part by the said petition of the people there to attend to the regulation made by governor *Johnston* [I should have told you, that all the *Minorquins* there prayed it might be continued] for which cause it is not regular to receive witnesses to justify the different articles exhibited by *Fabrigas*, some of which seem to tend to disturb the public tranquillity, in prejudice of his majesty's service: [now, gentlemen, remark this] notwithstanding which, if *Antonio Fabrigas* is sufficiently entitled to pretend, that *Antonio Allimundo* hath committed any crime or misdemeanor, he is to apply to the royal governor's court, and there make his complaint in the usual form; where he will have justice done him according to law, that is, according to the law of the island." Now, any mortal would suppose that *Fabrigas*, if he was not possessed of a most malignant and turbulent spirit, would have acquiesced in this, and taken such measures as, according to the law and constitution of the island, were open to him, and not have plagued and teased the governor with reiterated remonstrances and complaints in matters which were out of his own principal power to relieve, if there was any cause of complaint; though, by the way, the governor had the strongest reason to suppose he had no cause of complaint. But it was the determination of this man to drive home every thing possible to the governor, and to set up an opposition of the *Minorquins* subject to his civil government, and the garrison subject to his military government. The unavoidable consequence of this would have been the total loss of this island, and infinite bloodshed, which must have ensued upon the revolt of this island. However, the man still uses a great many threats, which you will have a particular account of by-and-by. The governor thought proper on this, (since you find all which had been done, and which this *Fabrigas* complained of, was the pursuing the regulations which had been made by governor *Johnston*—you will be amazed, perhaps, at my telling you—it is the strongest proof of the lenity and moderation of the governor that, perhaps, can ever be imagined) in order to see whether that regulation was a right one, and ought still to be continued, the governor summoned a meeting of the inhabitants, even *Minorquins*, the inhabitants of this district, in order to take their sense of the governor's regulation, to sell by lots, or whether that regulation should be abolished, and that he, or any person within the district, may be at liberty to sell wine as fast as they can under the afforation price. In order to have their full sense of the matter, he took the utmost cautionary means. This doctor *Markadal* and doctor *Oliver* summoned all the inhabitants; and because they might be at full leisure from their vineyards, (for it was about the time of making wine) that they might be at full leisure to attend and meet together, they appointed the meeting to be on a *Sunday*, as the most leisure day, when they might be spared from their attendance upon their vineyards, and in order to have a full meeting. Mr. *Fabrigas*, in the mean time, uses all pains, (as if an election was going forwards) he used all imaginary pains to get together as many people as he could muster to think with him, and to have this regulation of the governor abolished, and that the matter he complained of might be put an end to, and the matter he required enforced: but such was the sense of the inhabitants, that there was a majority, I am told, almost twenty to one, of all the *Minorquins* who attended upon that *Sunday*; all pleased with what had been done by governor *Johnston*, and desirous to continue that regulation. They found it most beneficial to themselves; they found it attended with least trouble; they found it most for their profit: they all were against their countryman *Fabrigas*, and all prayed that the establishment made by governor *Johnston*, and had continued to that time, might still be used and continued without any alteration. *Fabrigas* was now very much dissatisfied. Now I will tell you a new objection. All this is unlawful, because it was on a *Sunday*, and the sense of the people taken upon a *Sunday* is no sense at all; a further instance of the turbulence of his disposition! All was wrong; and, at the same time, a threat that he would now prefer a petition, and he would take care that there should be two hundred men armed at his heels! Now let me ask any man that hears me, what the governor was to do? The governor (whose spirit was not inferior to his other qualities that make up the character of a gentleman and a soldier) was not to be so frightened. He was a stranger to personal

fear; and a *Minorquin* appearing at the head of two hundred people armed, though it is serious, and deserves consideration—however, the governor's spirit was such, he did not convoke any force in order to repel this: but he took a very wise step; and that was (for the next day was the time of this insurrection he had cause to apprehend), he gave an invitation to the commanding officers of the different regiments, to meet him next morning; and if there had been any force at the heels of Mr. *Fabrigas*, the commanding officers being then in the house, it would not take up any time, perhaps, to summon their force to repel it: but he would not summons the force of the island any farther than I tell you. At the time this petition was to be presented by *Fabrigas* with two hundred men at his heels—I mistake; the petition was then presented, and he would come for an answer the next morning with a force of 200 men at his heels—the governor thought proper to ask the advice of the officers who attended there, what ought to be done with this man, and what was fit to be done? Every one of the officers who attended upon the occasion concurred in the opinion—and it was a matter about which I think there could not be two opinions,—that nothing was safe to be done, but immediately laying hold of this man the first opportunity, and sending him out of the island. And he did so. There is the complaint. Now, gentlemen, I have let you into the whole history why this was done that *Fabrigas* complains of; why *Fabrigas* was kept close, as he complains of. A man that threatened an insurrection in the island, it surely would be imprudent in the governor to suffer any of his friends in the island to have access to him: general *Mostyn* therefore sent him off as soon as possible, which I believe was four or five days, into *Spain*, with a prohibition to return to the island again within the course of a year. But all this, say they, this is tyrannical, this is arbitrary; this is what *English* government, and *English* laws, and an *English* court of justice cannot bear. Say they, it is a very improper behaviour in governor *Mostyn*, and ought to be the subject, the matter of a civil action: Mr. *Fabrigas* therefore does very right to take a voyage over to *England*, to come here to *Guildhall*, and take the sense of an *English* jury upon governor *Mostyn's* behaviour. Let me observe to you, this is not a novel proceeding; for though, very fortunately for governor *Mostyn*, it is the first time that he has had an occasion to behave in this way, and to proceed in this particular manner; yet former governors of this island, upon much less occasions and emergencies than this, have done the very like thing. Do not be astonished, gentlemen, nor let it fright you, when I tell you, that the governor has an absolute right to do it, and is accountable to nobody but the privy-council. The government of that island is, in many respects, an arbitrary government, and as despotic, in many instances, as any of the governments in *Asia*, particularly in the part now in question; and yet governor *Mostyn* would be sorry, for his own character's sake, if it was in his power, to take any legal advantages concerning the impropriety of bringing the action here in *England*. His character calls upon him, which is to him the first of all considerations, to explain his conduct in the fullest manner possible. A general acquittal of him upon the idea that the law won't punish him, would be but a poor satisfaction to governor *Mostyn*, who is charged in this action with having exercised a tyrannical power. Gentlemen, the general tenor of the general's behaviour, from the time of his being first appointed to this government five years ago, to the moment he last left the island, has been to preserve and to maintain order and good government, without a wish, or rather an abhorrence, to oppress any one man that is under his government there: least of all could he ever wish to oppress or injure this man, too inconsiderable in his own particular private station of life, too remote from a connexion or acquaintance with the governor, for him to have made him the object of vindictive—I won't call it justice, but of any vengeance or resentment upon any occasion whatsoever. When the man made a complaint, he wished to enquire into the grounds of it; and when he found it was groundless, and the man reiterated the complaint, however he might be teased by this reiterated complaint, (for it is grievous and troublesome to a man to be teased with new remonstrances and petitions, when he sees the impropriety and impossibility of granting what is requested) still takes all possible occasion to enquire into the grounds of the complaint, to answer the complaint. But when, after every means had been tried, the man threatens the dissolution and destruction of government in the island, it became his duty then to treat this with some seriousness: and yet for the general good of the island he did it, never complaining of these two hundred men that were to be armed, only laying hold of the man himself, and, as soon as a ship could be got, to send him out of the island. And now governor *Mostyn* is called upon in an action. The laws of a foreign country, gentlemen, are matters of fact here; and it is very well worthy consideration—it is very well worthy consideration indeed (I do not mean to trouble you with a discussion of that question; but since his lordship has hinted about it, it is very well worthy of consideration) whether such conduct, upon such occasions, in such a place, can be the subject of litigation in a court of justice in *England*; it is very well deserving of consideration. I know very well, upon a former occasion, when an action was brought against the governor of the island of *Barbadoes*, by a man who succeeded in his absence to the government, without any particular appointment so to do, and having been guilty, in the governor's absence, of some male practice, (he was appointed by him, but had not took the oath) there was an action in that case brought against the governor for some proceedings against his deputy, as was the subject of an action, and there was judgment in that case given for the plaintiff; but a writ of error being brought, and that being removed afterwards to the house of lords, that judgment was reversed. As well as I recollect it, one of the chief grounds insisted upon on the part of the defendant was, that being a matter abroad,—(for that it was upon demurrer to a plea)—that being upon a matter abroad, it was not cognizable by the courts of justice in *England*. In answer to that, it was insisted—

Court. Was it not the main question in that trial, whether the council of state, or the governor of *Barbadoes*, had a power to commit?

Mr. Serjeant *Davy*. That was a question. I have Sir *Bartholomew Shroton's* parliamentary cases upon the table.

THE X x

Court. I think the courts held they had no power to commit: the house of lords held they had a power.

Mr. Serjeant Davy. Your lordship will find the particular reason of the reversal of the judgment is not stated, but only that the judgment was reversed. But one of the particular reasons was, that the island might be governed by particular laws, and that he was not responsible here for what he did there. To this it was answered and insisted upon by the other side, that they were governed by *English* laws; that they were not a conquered country; that they were inhabited by the subjects of the crown of *Great Britain*, who came of *English* or *Britannick* subjects, going from *Great Britain* to that country to reside and settle there, and were not like the case of a conquered country. The reason of it does not appear. Upon that report, the house of lords thought proper to reverse the judgment. In the present case, see how strong it is! for every objection made upon that case applies with double force here. Suppose it comes to that question of law, will not that question be of too great magnitude for me to say a single syllable about it? This that I have now mentioned, and your lordship has gone before me in what I was going to say, is a very important question of law indeed; a very great question; a question of the first magnitude, and which will therefore deserve to be discussed and determined by the highest court of justice this kingdom is acquainted with. It is a question of infinite difficulty and great importance, with regard to the responsibility of the governor in a conquered island, with respect to their being amenable to foreign subjects, with regard to being amenable for their conduct.

Mr. Serjeant Glynn. They are the descendants of foreigners, all of them.

Mr. Serjeant Davy. I mean those that are born in *Minorca*, descend from the ancient inhabitants of the island. They are subject to be governed by whatever laws the king of *Great Britain* shall think proper to impose upon them. The king of *Great Britain* may, if he pleases, alter his government of that island, and give what laws he pleases under a general ratification; and they are all bound by it. I say, a discussion of that question, as a question of law, is of great magnitude. I do not mean to trouble you with it. To be sure, it is too much for my grasp; it is too much perhaps for the grasp of any one man sitting in judgment, much more for me standing here as a counsel, who have no judgment at all, only a duty I owe my client; and perhaps, and most probably, it will be a question to be referred to the determination of the court above. And you, at the same time, will certainly, if you think proper to find a special verdict in this cause, which I suppose you will, you will do well to consider the subject with regard to the damages, which we call contingent damages: it was therefore exceeding fit to mention all those circumstances to you, not only with regard to the matter of fact, but also for your consideration with regard to the damages. For suppose (it is upon that ground I now address you) suppose the governor mistook the law upon this occasion; suppose he was wrong, and ought not to have proceeded in this way; suppose that notwithstanding all the opinions he had took, as well from the civil officers in their different departments, the law officers, and the assessor judges, and so forth, confirmed by all the military officers, whom he assembled together upon the threat of the insurrection; suppose, notwithstanding all these opinions, he ought, instead of doing what he did, rather to have kept this man a prisoner, and brought him before some tribunal to be tried: suppose that ought to be his conduct; that therefore he did wrong, instead of it, to imprison the man immediately, and banish him, upon his own authority; now to be sure the assessment of damages by you must go upon that supposition. I think I speak fairly upon the occasion: I mean in this and all other occasions to act with character: I suppose that to be so: what mighty damages ought, on that occasion, to be given against the governor? He in that instance mistook the line of his duty; he acted as he thought for the best, for the safety of the island; but he acted precipitately. Why, let *Mr. Fabrigas* or his friends (for I do not know whether he is in *England* himself or no), let them put one question to themselves to decide it. If general *Mostyn* had done the thing, the not doing of which they now complain of; if general *Mostyn* had brought this man to a trial, what might have been his fate? The least surely could have been that which he now complains of, banishment for a single year; for with regard to the imprisonment, it is not an unusual thing in any country. Upon great and emergent occasions, it is not an unusual thing to confine a man for a few days, and debar him the access of his friends: that is not an extraordinary thing. But suppose in that he did wrong: I will suppose the whole to be wrong. Wherein is it wrong? It is wrong from a misapprehension of judgment, from a mistake: it is wrong merely in respect to mistake. It is not wrong from malice, from wilful wickedness towards this man, from a tyrannical disposition, from a desire to oppress or hurt him. If this had been the case; if the governor, respectable as his character is, could for a moment be suspected to be capable of acting in this manner, from tyrannical, cruel, or wicked motives, he would have done ill to call upon me to be his advocate; for though even in that case I would discharge my duty towards him, I could not have spoke with cheerfulness for him. But here I consider him, and the whole tenor of his conduct bids me so to do, as a gentleman willing to discharge his duty to the crown; to preserve this island, as it is his duty, to the commonwealth of *England*; willing to do all that was good, right, and just, without any vindictive motive to this man, to whom he is a stranger. But upon this occasion the governor will pardon me, if I take notice upon this occasion, of what is too well known ever to be questioned, his general good character. And yet I have less need to ask his particular pardon upon this occasion, because that gentleman from whom I received my instructions, the attorney in the cause, has filled my brief with, I think, not less than thirty of the first names in this kingdom, who, I am told, are all attending here, or within a moment's call from this hall, some of the most respectable characters in this kingdom, some of the highest rank, and gentlemen of the first character in this kingdom, to tell you that they have at different times served under general *Mostyn*, and that they do not know in all

their acquaintance, a man of a more cool, dispassionate temper, a man of greater character, humanity, and justice, than general *Mostyn*; as celebrated for it as any man of any rank or of any degree of honour in the world: and yet general *Mostyn* must be supposed, in order to justify vindictive or exemplary damages upon this occasion, must be supposed to be actuated by motives which his heart abhors, and which motives never actuated his heart a moment in his life. I leave it upon this idea, that if he has acted improperly in every step, yet, upon the idea of its being a mistake in general *Mostyn*, I apprehend the plaintiff has no right to expect exemplary damages.

Mr. Serjeant Burland. I suppose it is a fact admitted between us, that this is a conquered island, ceded by the treaty of *Utrecht*?

Mr. Lee. *Minorca* was ceded to this crown by the 11th article of the treaty of *Utrecht*.

JAMES WRIGHT, *esq.* Examined by *Mr. Serjeant Burland*.

Q. You resided some years in *Minorca*?

A. From about *January* 71, to the middle of 72.

Q. In what character?—A. As secretary to the governor.

Q. To *Mr. Mostyn*?—A. Yes.

Q. You know the division of the island, do you?—A. Yes.

Q. What are the districts they are divided into?

A. I believe originally five; but two are blended together, that there now are but four.

Q. Do you mean to include in one of these districts the suburbs of the fort of *St. Phillip's*?—A. They never do, when speaking of them; that is, extrajudicial of the common officer of the island.

Q. Under whose particular jurisdiction is that?

A. I always understood it to be under the direction of the governor.

Q. What do you call that district?—A. The arraval of *St. Phillip's*.

Q. Are you sure you understood it to be distinct and separate from all the other districts?

A. Yes; inasmuch that I was always led to believe, and told, that no magistrate of *Mahon*, which is the district next adjoining to it, ever did go there, or could go there, to exercise any sort of function, without leave had of the governor; and whenever there was occasion to send any of them down there, the fort-major received orders for their admission.

Q. Are these laws varied at any time, and by what authority?

A. The island is governed by *Spanish* laws, subject to be varied by the governor, with regard to all interior matters. A proclamation of the governor is as binding there to try a man upon a trespass as any laws whatsoever, subject to be varied by the order of the governor; not in respect to property, not with regard to *meum* and *tuum*, but with regard to the internal police.

Q. What do you mean by proclamation?

A. That if the governor issues a proclamation, and inflicts a penalty for the breach of it all over the island, and if any person is guilty of the breach of that proclamation, he is subject to the penalty of it, and for want of payment is imprisoned.

Q. I suppose you mean they enforce an obedience to that proclamation by imprisonment?

A. There is there the chief justice criminal, and the chief justice civil: both have their separate courts. If the governor's proclamation is broke with any penalty annexed to it of imprisonment or fine, the man is seized and brought into that court: the proclamation is exhibited against him, and by that he is condemned to either fine or imprisonment, though that proclamation was made perhaps but the day before.

Q. According as that proclamation affects, whether a civil or criminal matter?—A. I do not recollect any of a civil matter.

Court. What are the nature of the proclamations you are speaking of?

A. In all the memorials presented to the governor, he issued an order, that no memorials or petitions, except for mercy, should be presented to him without being signed by an advocate admitted in the courts.

Q. You mean governor *Mostyn* issued this?—A. Yes.

Q. Whether, tho' the *Minorquins* by the treaty of *Utrecht* are governed by the *Spanish* laws, yet whether our government here do in fact, or not, from time to time make alterations and regulations in those laws?

A. The king in council, upon all occasions of application to them, issue out such orders as the case requires, and they are recorded in the royal court there, and are as binding as any laws whatsoever.

Q. They are registered there, are they not?—A. Yes.

Q. What do you call the royal court?

A. The court of royal government is the criminal and the civil court.

Q. You know *Mr. Fabrigas*?—A. Perfectly well.

Q. What is he in the island?

A. I was directed by governor *Mostyn*, who was very much teased by his repeated applications, to enquire what sort of a man he was.

Q. First, as to his quality in the island; what station is he?

A. His father holds some vineyards, very small. He himself I believe actually, for his bread, labours and digs and prunes the vineyards, and talks and chatters about politics perhaps five days out of six. It has been repeatedly said, *Mr. Fabrigas* is a man of property. I believe he had at that time no property upon the earth. General *Mostyn* ordered me to make enquiry, and that was the result of it.

Q. We know what the station of general *Mostyn* is; that he was then and is now lieutenant-governor of *Minorca*; that he is commander of a regiment, and a man of family: what is his character as a man and as an officer? Is he a man of humanity?

A. I believe as much so as it is possible for a man to have; that is, in my opinion. I have seen much of him. I do not believe there exists in the world a man of tenderer feelings, for any ill effects that may be produced from him.

Q. Is that his general character?

A. I believe him to be much more so than common. I think that is

his conduct that will be found upon every enquiry that can be made of him.

Q. And it has been so under your own knowledge?

A. I am sure of it: I have had many opportunities of seeing the working of it in a very surprising manner.

Q. Will you let us know as much as you do know of this transaction between Mr. Fabrigas and the governor?

A. May I refer to some minutes I have here?

Counsel. Yes.

Mr. Serjeant Glynn. Did you take them at the time?

A. No; but all within three days. I hope I shall be excused if I should make any mistakes in respect to date. Mr. Fabrigas presented a memorial, I believe to myself, to be delivered to governor Mostyn—that was the 31st of July 71—complaining that Mr. Allimundo, the mustastaph, the only officer in the arraval—I think that was the first petition, complaining of some abuses in buying wine. The governor said, what does the fellow want? He bid me order Allimundo to answer it, for he knew nothing about it. I sent for Allimundo up to the head-quarters. The mustastaph is the only civil officer of St. Phillip's, that is, in the arraval: he is put in by the governor, and turned out by him at pleasure.

Q. Did you order Allimundo to give in an answer to it?

A. I sent for him, and desired him to come up to me. I gave him the memorial, and told him it was the governor's orders that he answered it. Upon Allimundo's answer coming up, it was read to the governor.

Counsel. That answer is dated the 8th of August 71?

A. I read it to the governor. The governor ordered me to tell Mr. Fabrigas and Allimundo, by an interpreter, that he was very well satisfied with the defence Allimundo had made to Fabrigas's charge. I told them both so. Fabrigas came again, and desired to see the defence that Allimundo had made. I told him I was not authorized to shew it him, nor did I think it was a matter for him to demand. He came again the next day, or the day after, giving in another memorial, desiring that that might be shewn to the governor.

Counsel. That was delivered the 13th of August?

A. Yes: in short, desiring to see the justification of Allimundo, and shifting the ground of his complaint, and, I think, adding another article.

Q. You shewed these two memorials to the governor?

A. I did. Governor Mostyn ordered that Dr. Markadal, who then acted as chief justice civil, should receive and hear any complaints that Fabrigas had to make against Allimundo; and he added to him the advocate fiscal, the second officer in the island that acts under the king's commission: the chief justice civil is the first, the chief justice criminal is the second, the advocate fiscal is the third, next after the governor: he gave them authority to fend for papers and persons, and whatsoever might be useful in the inquiry in his name. By my memorandum, I think it was the 20th of August, that these two law gentlemen, as commissioners, met, and ordered Fabrigas and Allimundo, who were then present, to attend them the 23d following. It may be necessary to observe, that though these two gentlemen were then sitting in their own civil courts, they acted as commissioners of inquiry, because the man was one of the arraval of St. Phillip's. I won't charge my memory by oath, but I am very sure they had a separate commission on purpose under the governor's own seal.

Q. Was the inquiry made?

A. On the 23d, Fabrigas declared he would proceed no further till he was allowed to see the defence that Allimundo had made, and given in to the governor.

Q. Where was that declaration made?

A. In the court before the commissioners. Mr. Fabrigas presented a third memorial to governor Mostyn, saying nothing more than what he had said before the commissioners, that he could not proceed till he had seen Allimundo's answer to his petition.

Q. Before the third memorial that was presented, had the commissioners made any report?—A. None.

Q. Do you recollect whether the third memorial was after or before the report?—A. I am pretty sure before.

Mr. Serjeant Burland. That is the third memorial, containing the 12 articles he exhibits against Allimundo: there is no date to it.

Q. Can you fix the date to that?

A. I think it must be between the 23d and 26th of August. General Mostyn referred him to the commissioners.

Q. What was done afterwards?

A. The commissioners reported to the governor, that Mr. Fabrigas, by the manner of his carrying on this accusation against Allimundo—

Q. When was their report?

A. The 24th or 25th of August, I imagine: here is their report.

Court. I dare say this report he is speaking of now, don't contain the commissioners answer about the 12 articles?—A. There are two reports.

Mr. Serjeant Davy. I took a great deal of pains to collect dates, and I did it from the contents: I believe they were right, as I opened it.

A. There were two reports, one the 31st of August, the other the 4th of September, that Fabrigas, by the manner of carrying on this charge, intended to sow dissension.

Mr. Serjeant Davy. Mr. Wright, I find, confounds two reports together: it is the third report where they report that it is to breed sedition.

Q. Then he presented this third memorial containing the 12 articles?

Mr. Justice Gould. My brother Davy stated, that it was the 10th of September that they took notice of the articles.

Q. Was there another report about the 10th of September?

A. Yes, there is. On the 26th of August the governor ordered me to desire the criminal chief justice, and the civil chief justice, the advocate fiscal, and the secretary to the court of the royal government, to come to me next morning, that being the 26th. Fabrigas came there. I asked him in the governor's name, by an interpreter, what he meant: whether a civil prosecution to recover damages against Allimundo,

which he had sustained? or whether he meant to make an example of him for any abuse he had committed in his office? These gentlemen were present.

Q. What answer did he make?

A. None; I could get no answer from him.

Mr. Serjeant Davy. That is, upon the articles.

Court. Is that subsequent to the delivery of the articles?

Mr. Serjeant Davy. Yes.

Q. This question arose upon his presenting the 12 articles to the governor?—A. Upon the whole of his conduct.

Q. But that was after he presented the articles?—A. Yes.

Q. What did he say to that?

A. He said nothing. I desired him to make some kind of answer, that I might tell the governor. His answer at last by extortion was, that if I would give him a quarter of an hour, he would go and come back with an answer.

Q. Being confounded at the question at first, and giving no answer for some time, at length he said that?

A. He did not know which he wanted, nor what he wanted. He gave no answer at last, but only asked that he might have a quarter of an hour. I told him that he was not confined to a quarter of an hour; but it being then between 10 and 11 o'clock, I believed that they would be so attentive to him, that he might call again at 12 o'clock if he pleased. He came back again within the time, and gave notice that he meant a civil action.

Mr. Serjeant Glynn. I would not interrupt this evidence, as it does not appear to be of great consequence to us; but I submit to your lordship, whether this is properly evidence, the answer being conveyed through an interpreter? and whether the interpreter should not be produced, who knows what answers were given?

Mr. Lee. We are now to take the answer from a man that does not know what the questions were, in a language the witness does not understand, and consequently cannot report if there were any, or what answers given; whereas there is a man living in the world who could report the answers that were given. I should not object to it, if that gentleman could himself understand the answers that were given.

Mr. Justice Gould. I think it is very clearly sufficient evidence.

Mr. Peckham. The interpreter was appointed by the governor, or by his order, therefore we cannot tell whether that interpreter gave the fair and true constructions of the conversation which passed between Mr. Fabrigas and Mr. Wright; but from the person appointing him, we have reason to apprehend the contrary.

Court. First, it is very clear, from what Mr. Wright says, and I suppose nobody will doubt from the subsequent action, but what this interpreter very fairly and rightly interpreted that this man desired to have a quarter of an hour to consider of it: that is clear. He has two hours given him. He comes back again, and then the same interpreter officiates. The act proves that he had explained the first very clearly, because he went away in consequence of it.

A. The assessor criminal talks as good English as any gentleman in court, and he, whenever there was the least mistake or confusion of sound or words, set it right instantly. He returned again, and said he meant a civil action.

Q. How long time do you think he was absent?

A. Within two hours, probably an hour, the assessors both of them walked out and came in again. The commissioners not finding Mr. Fabrigas would attend them, were desired by the general to send him an answer in writing to fix questions.

Q. When was this?

A. Subsequent to his saying he would proceed by civil action.

Q. I suppose then that meeting broke up?

A. Yes. The governor consented that he might have a civil action against him. I reported it to the governor.

Q. Did you tell him of that?

A. I never saw him afterwards, but the judges present heard him say he meant a civil action. They told him they would admit it.

Mr. Peckham. Did you hear that?

A. Yes, I did. I was to signify to him that the governor assented to his having a civil action, if he chose it.

Q. And was it signified to him?—A. Yes, it was.

Q. You say he did not proceed by a civil action, and therefore fix questions were proposed to him?

A. The assessor civil came to the governor, and informed him this man did not proceed in a civil action: then the governor sent six questions to him.

Q. How long after was it that they were sent him?

A. I cannot recollect.

Q. Was it the same day?

A. No; it might be three or four days. The general sent for his own information six questions, relative to the conduct complained of, of the mustastaph, for the opinion of the chief justice civil, whether the mustastaph had or not exceeded his commission. The questions are in court, and the answers.

Q. Is there any date to these six questions?

A. The mustastaph of St. Phillip's hearing this great confusion, in which he was the great person complained of, spontaneously sent up an attestation, or rather a desire, of many of the inhabitants of the arraval of St. Phillip's, to request the continuance of the old regulations, and that the alterations proposed by Mr. Fabrigas might not be made. That was signed by a great number of them, and was as much the object of conversation there, as any thing ever was.

Q. Was any order made upon that, or what was done?

A. On Sunday the 8th of September, the governor having first asked Dr. Oliver's leave, a very considerable merchant in the town, a doctor of laws, and the chief justice civil, he gave them a commission to go the next morning, the Sunday, to the arraval of St. Phillip's, to a country-house the

the governor has there, that is called *Stanhope's Tower*, telling them he would give directions to all the people that dealt in wine, that they should come before them separately to be examined, and give their opinions, and whether they chose the new resolutions, or to adhere to the old rule.

Q. What do you mean by asking Dr. Oliver's permission?

A. He was no officer. For them to say whether they chose the new institution of general *Johnston*, or whether they chose the general sale of wine, as every body pleased. A great many of them did appear the next morning; I suppose all: I understood at least all that chose to come.

Q. What was done?

A. They reported to the governor, that 93 were for the then practice, (that is, general *Johnston's* institutions) 41 were for the old regulations, and 6 appeared to be indifferent, and 4 wanted some alterations of their own.

Q. Which were the old ones?

A. They never were in practice in the arraval of *St. Phillip's*; but, upon all the enquiry, they could find that the king's regulation subsisted about six months, and made great confusion, but that the regulation of 1752 never obtained at all in the arraval of *St. Phillip's*.

Q. When was this reported, and dated?

A. The 8th of September; that was on a Sunday.

Q. What followed? Was this reported to the governor?

A. Yes; but the governor was well informed of what had passed on the Sunday. Mr. *Fabrigas* came on the Monday morning with a new memorial, complaining that it was Sunday; and he protested against what was done, and that Dr. *Oliver*, and the chief justice civil, had used threats and menaces to the people.

Q. Then the next memorial I have in my hand is Dr. *Markadal* and Dr. *Oliver's*?

A. The governor was so exceedingly cautious in every thing, whether of consequence or not, upon this nonsensical memorial, that he submitted every transaction to the people of the island. He sent this report to Dr. *Markadal* and to Dr. *Oliver*, for them to answer. They answered it on the 10th.

Q. What followed the next day after that?

A. I think it was the same day *Fabrigas* came for an answer, the 10th, which was Tuesday. He came to me to desire an answer to his memorial about the Sunday affair. I was not at home. He enquired then for the governor's aid-de-camp, and gave him the memorial.

Q. Here is another of the 10th of September, of Dr. *Francisco Segui*, and Dr. *Markadal's*.

A. *Francisco Segui* is the advocate.

Q. That was an opinion of their's, as the lawyers of the island?

A. I fancy that accompanied the answer to the articles; I cannot be positive to dates. Returning home, I met Mr. *Antonio Fabrigas* immediately after he had been with the governor's aid-de-camp; I think the 10th. I rather avoided having anything to say to him: I had had so much, I was quite satisfied. He came to me. I called *Segui*, a priest, and got *John Vedall*, who served for an interpreter, and who happened to be in the street, almost under the governor's wall. I desired Mr. *Fabrigas* in the most civil manner I could, having done so fifty times before, to say what he wished or wanted. If he would only point out what he wished, it should be done: I would undertake to answer, the governor meant to do any thing that he wanted; but that he had acted in such a manner hitherto, that no body knew how to please him. Mr. *Vedall*, who knew this matter, as every body in the island did, joined with me in desiring him to go home and mind his family affairs. All his answer to me was, complaining of the enquiry being on a Sunday. I told him that it could not be altered. *John Vedall* joined with me in desiring him to go home, and not bring mischief upon himself. *John Vedall* told me, he said he would come again the next day with one hundred and fifty people. I think it was under his interpretation, though I had the priest there some part of the time.

Q. from the Jury. Was it armed men?—A. No, no.

Q. What did he say?

A. He would come with one hundred and fifty men to back the petition, or whatever the word was, with a petition and one hundred and fifty men, or with a petition backed by one hundred and fifty men.

Q. from the Jury. What do you apprehend he meant by that expression?

A. Upon my word I caught at the expression, and desired *John Vedall* to desire him to desist from such an idea; which *John Vedall* did, and treated it as laughing: but if I understood any thing by it, it was not to come with guns, for they had no such thing, but to come as a mob.

Q. from the Jury. Did he speak Spanish or English at the time?

A. *Minorquin*.

Q. What was the other interpreter's name?

A. *Segui*, a priest, one of the Spanish priests: he was there the first part of the time, and *John Vedall* the latter part.

Court. And then in consequence of that, you thought he meant a mob?

A. Yes; or I should not have got *John Vedall* to enter into a long conversation to desire him to desist.

Q. What did he say upon that?

A. He went on, I believe, repeating the same again. I believe the conversation was closed upon that.

Q. from the Jury. Has *Allimundo*, by virtue of his office of mustastaph, any particular limited quantity of wine to sell?

Mr. Serjeant *Davy*. When the papers are read, that will be particularly spoke to.

Q. You informed the governor of what was said about 150 men?

A. Yes.

Q. What passed after that?

A. I think on Wednesday, the governor sent his compliments to most of the officers of the corps, desiring they would come to him the next morning, to see the honour that was to be done to him.

Q. Did they meet there?

A. There were most of them there. Every one, I believe, expected a full meeting of the inhabitants of *St. Phillip's*.

Q. What meeting was That that was expected?

A. Those people *Fabrigas* had spoke of. They waited some time, and at last four people came, (I think all four were shoe-makers) and they brought a memorial. I believe a gentleman is in court that received it from their hands. He took the memorial of them, read it, and I think colonel *Mackellar*, after reading it, told them that they were to go about their business, to go home peaceably, and behave themselves as good subjects to his majesty ought to do. I think there was a conversation preceding, to shew they did not know the contents of that memorial they were delivering, which I believe will, by-and-by, come out. The general asked the opinion of the general officers, as well as I recollect, whether they all knew that this was founded by *Fabrigas's* proceeding? and the next day he asked them what they understood by it? They said they understood that the man was to be banished the island.

Q. You was not there when they gave their opinions, I believe?

A. I cannot tell.

Q. And so, in consequence of it, he was banished the island?

A. The general ordered him, in consequence of that, to be taken up that night. He could not be found. The general sent to the chief justice civil, and the chief justice criminal, and the advocate fiscal, to know what he should do in that case; that he thought him not safe to be left at large in the island. They told him.

Q. from Mr. Serjeant *Glynn*. Was you present, or do you speak from information?

A. I am speaking of what they told me: I was sent by the governor to ask their opinion. This is their answer.

Q. What was you to ask of them?

A. The governor's power upon this occasion. They said, the governor's power extended over the man, and he might do with him what he pleased; and if he chose to banish him, they would answer for it with their ears.

Q. These gentlemen are themselves *Minorquins*?

A. Yes; and both talk very good English.

Court. This answer you carried back to the general?

A. Yes; and they told it him *viva voce*. The chief justice civil, upon my having many doubts about it myself, and saying that it was not quite the idea of *Englishmen*, and that we had not any such law in *England*, said it over and over again. He gave me a piece of paper with his own hand, which he called a quotation from the law of that land, a royal order in the year 1500 and something else; a positive order from the then king of *Spain*, wherein the king says, that the opinion of the assesseur criminal is consultative only; that the governor may be guided or not by it, as he pleased; but not so in civil cases. Although the governor is absolute in regard to the politics and oeconomical government of the island, it is not improper, but very prudent, to take the advice of the assesseur criminal, as has been recommended by the king of *Spain* to the governor; although it must be observed, that in these cases the assesseur only gives his advice, and consequently it is in the governor whether he will follow it or not, and is not decisive, as in civil cases. This man being a *Minorquin*, the governor wanted to know how he should apprehend him, no officer of his knowing him. The assesseur criminal said, that the officer that attended him as tipstaff was an old fellow. Says the other, 'You shall have mine, who is a young able man:' and he was apprehended by the tipstaff who walks before the assesseur civil every day of his life when he goes in or out of court.

Q. How long was he kept in prison?

A. I do not know; the books will shew it.

Q. Was he put in the common and usual prison?

A. There is no other prison in the arraval of *St. Phillip's*, but where he was put, I believe.

Q. Why do they call it No. 1?—A. I do not know.

Court. It has been particularly described to me and to the jury as the prison where capital offenders are confined, and is called No. 1: why is it called No. 1, if there is not some other prison?

A. There are gentlemen better informed of the castle of *St. Phillip's* than I am. I believe there is no other prison. That may be No. 1. room in the prison.

Cross-examined by Mr. Serjeant *Glynn*.

Q. I think you told us your residence in *Minorca* was about a year and a half: who was governor during the time of your residence?

A. Upon our arrival there, the lieutenant-governor commanded; and upon our arrival the command devolved upon general *Moslyn*.

Q. Then the command immediately devolved upon him?

A. Within two days, or so.

Q. And the other two days Mr. *Johnston*, as his lieutenant, commanded?

A. I believe the general came there on Monday, and took the command on Thursday. Reports under general *Johnston's* signature that the governor was arrived made it necessary.

Q. Then your experience of the laws of *Minorca* have been collected in that residence?

A. That is all I know of them in the world.

Q. Which has been during the government of governor *Moslyn* or his lieutenant. Now you told us, that the proclamation of the governor, with regard to the criminal court, was the same as a law; and you distinguish the court of Property, which regards *meum* and *tuum*, from it?

A. Quite.

Q. Do you mean that, without any limitation whatsoever? Suppose the governor intended to inflict a capital punishment upon any offender, must that law be obeyed by the judges?

A. I should imagine it would. It is only my imagination, observe.

Q. I think you was so kind before as to tell us, that though that proclamation came out but the morning before, it would be equally obligatory upon the courts of justice?—A. I understand so.

Q. Now this mustastaph, *Allimundo*, sells wine, does he not?

A. He makes wine of his own vineyards, and buys grapes of other people to make wine, and sells it in the arraval. He does not sell it retail.

Q. That

Q. That was a regulation of governor Johnston's?—A. I believe so.
 Q. I would ask you, whether Allimundo had not a lot himself to sell his wine, and exclude every other person?
 A. I think, as the papers are upon the table, they will speak for themselves. I think Allimundo for his own vindication urges—
 Q. But I ask you, of your own knowledge, whether the lot did not fall upon him?
 A. I believe he did not draw any lot at all; it is not the custom for the mustapha to draw lots.
 Q. You think he did not draw lots?—A. No.
 Q. You did not understand the Minorquin language?—A. No.
 Q. It is a mixture of Italian and Spanish?
 A. Yes, I believe so, and a kind of bad Spanish.
 Q. You have told us of the two interpreters: I think you don't recollect exactly the words the last interpreter said? You think father Segui was gone before Fabrigas said, 'I will come with a petition with 150 men, or backed by 150 men?'
 A. I cannot be sure; I think it was Vedall; and the more so, from his joining with me in endeavouring to persuade him from his intention.
 Q. I think you communicated this matter to the governor?—A. Yes.
 Q. Did you carry Vedall with you?—A. No.
 Q. Did you make any enquiry after the 150 people?—A. No.
 Q. You yourself was the person that reported the conversation to the governor?—A. Yes.
 Q. What time did you write this paper?
 A. I fancy the memorandums of that paper were wrote, I should think, I could not swear to it so particularly, I should think, within an hour of every one of these transactions happening.
 Q. Then I take it for granted, that this is a faithful copy of a faithful collection, according to your memory, within an hour and half after such transaction?
 A. It was not put down for the public eye, but to refresh my own mind.
 Q. Then you did not put down any thing which you did not believe to be true?
 A. No; I should not dream of such a thing.
 Q. How long after did you communicate to the governor what Fabrigas had said?
 A. I never was longer between communicating to Fabrigas what the governor said, and to the governor what Fabrigas said, than going from this wall to that; unless the governor was not arrived in the morning, and I waited his return.
 Q. Then you could make no mistake of what Fabrigas had said. You communicated to the governor what you put down: you are sure you are under no mistake on that head?
 A. I know I might mistake.
 Q. But I do not ask you about any misspelling or misdates, but the effect of the conversation?
 A. Upon my soul, I believe so.
 Mr. Serjeant Glynn. Then, sir, I will read it.—*The same day Mr. Fabrigas came for an answer to his petition, and told the governor's secretary he should come the next day with a petition of people concerned in grapes and vines, which they will sign and come with themselves, to the number of 150.*
 Mr. Serjeant Glynn. I desire it may be read; but I won't ask Mr. Wright any more questions.—*(It is read by the associate.)*
 Mr. Peckham. Pray read the next paragraph.
 On Wednesday the 11th, the governor, having the field-officers in and near Mahon with him, received a memorial from four men, signed by persons of St. Phillip's, desiring the old practice might be pursued: to which he answered, that the four men should return home, and behave themselves as good and peaceable subjects to his majesty ought to do.
 Mr. Lee. Your lordship will give me leave to ask upon this paragraph a question of Mr. Wright. Q. You say there were four men came with a memorial signed by persons of St. Phillip's, desiring the old practice might be pursued: did you see that memorial?
 A. I did.
 Q. Can you take upon you to affirm by what number it was signed?
 A. I shall speak merely from memory, for they were all scratches: I do not believe there were ten names legible to it.
 Q. What number of signatures were there upon this paper?
 A. I have already said I really and upon my word do not know.
 Q. Were there nearer 150 or 100?
 A. It is merely a matter of memory; there were from 41 to 47, I believe.
 Q. Now can you take upon you to affirm, that there were not more people signed this memorial than had signed the memorial for the new institution?
 Court. I understand it is in the report. There is a report of the assessor civil and Dr. Oliver, that 93 were for governor Johnston's institution, and 41 for the old regulation; 6 appeared to be indifferent, and 4 wanted some alterations of their own.
 Q. There were 90 odd for the new institution?
 A. My memorandum says so.
 Q. Can you tell me whether there were or were not upon this memorial which was brought by the four men, the signatures or requests of more or less than that number for the old institution?
 A. I have already said ten times, that I cannot take upon me to ascertain the number of signatures upon this last memorial; but I do know Allimundo proved many of them to be false.
 Q. You know that is not an answer to my question. I did not ask you what were the number of men that signed this memorial: I don't mean you should answer with that precision, whether 46, 50, or 150: but my question is, whether you can take upon you to affirm at this

distance of time, that the memorial which was brought by four men was signed by more or less than 90?
 A. I can say no more: if I knew, I would tell you. I looked at the memorial, it was full of crosses; and what makes me think it was between 40 and 50 was, because I counted it.
 Q. Then you did count it?—A. I did begin to count it.
 Q. Did you proceed to count them through?
 A. What signifies answering that?
 Q. Because I expect an answer. What signifies counting numbers, and not going through it?
 A. I wish your head was capable of retaining every little circumstance of no consequence.
 Court. The gentleman means, whether you have now such a certain recollection of the number of signatures upon that paper as to say, whether there were more or less than 90?
 A. I don't recollect any thing but one—that is, that I began counting—any other circumstances that shall lead me to the number, whether I left off at 40 or what.
 Q. We understand that a considerable majority signed this very memorial—we want to know that fact?
 A. Every attention was employed, every argument used, and every possible means was taken, for finding out the true sense of the inhabitants; and amidst the various methods taken, there did not appear, when enquired into fairly and honestly, to be one in ten of all the names that were presented to the general in support of Fabrigas's complaint. Mr. Allimundo was supposed to be a man that would produce the truth.—The fort-major was sent to examine with him.
 Mr. Lee. The Serjeant will tell you, that is no evidence at all. Let me ask you, when this particular paper was copied that I have in my hand?
 A. As soon as I was at leisure to do it myself.
 Q. When was this particular paper copied?
 A. I have said half a dozen times, as soon as I had time to put all the bits of paper together—*instantly.*
 Q. Was this paper copied from a memorial in which this number is stated blank as it is here, or have you that original memorial by you?
 ---In whose possession was that memorial?
 A. Not in mine.
 Q. To whom was it given?—A. I think to colonel Mackellar.
 Q. He was an officer of the governor's?
 A. Commander in chief of the corps of engineers.
 Q. So he had the possession of that memorial, the contents of which you have stated by blank persons?
 A. All I can recollect of that particular memorial that you speak to is this, that four people brought it; it is a hard thing to be pinned down to such a thing as that. The mustapha himself was present. I think col. Mackellar was talking of this memorial: I think I had it out of his hand, and was going to read it, and count it. I believe he or Allimundo took it; and I believe Allimundo took it home to confute many of the names, which he did afterwards.
 Q. And that you conceive to be the reason why you did not get through them, why you did not proceed to tell the number?
 A. I should believe so, upon my word and honour.
 Q. You do still take upon you to affirm that there was nothing like the number in this, that there were for the other regulation?
 A. I did not attempt to say such a thing.
 Q. Upon the inspection you then had, you cannot take upon you to affirm that?
 A. I have told you all I know of it: I fancy there was much less.
 Mr. Serjeant Burland. You was asked about the lieut. governor being general Mostyn's lieut. governor; I believe the governor does not appoint his own lieut. governor?—A. No.
 Q. I believe those regulations made by general Johnston were some years before general Mostyn was governor?
 A. The date will shew it.
 Q. I suppose about 52?—A. O no; since that.
 Q. I meant 62?—A. I believe prior to the execution of the office of mustapha by Mr. Allimundo.
 Q. Prior to the time Mr. Mostyn was made governor?—A. Yes.
 Q. You was asked a good deal about that memorial that had these crosses upon it: you said Allimundo took it away with him in order to confute—
 A. I know he had it; I don't know whether he took it away.
 Q. Had the governor any reason to apprehend that those names at the bottom of that memorial were not put there by the persons?
 A. Yes, he had reason to believe it.
 Q. Did he enquire into it?—A. Yes.
 Q. What was the result of his enquiry?
 A. The report made to him was, that a certain number of their names were absolutely forged; that the hands of others were obtained under a supposition that the memorial related to oil.
 Court. You said just now, that upon a strict enquiry there did not appear above one in ten; did you yourself make enquiry of what was the general sense of the inhabitants?
 A. To every body, and with every body that could possibly give me information; and from the general conversation I had, it did not appear to me that there was, I might say one in twenty that ever wished it; and it would be worth your lordship's attention to see what these regulations are.
 Court. Then by the general's direction you made the strictest enquiry you possibly could, to see what the sense of the people might be, and did not find above one in ten that wished for this alteration that Fabrigas desired?
 A. I, according to my own opinion, give a great allowance when I say that.
 Q. Did you inform the governor of this?
 A. When

A. When I use the word report, I don't mean an idle story picked up from one or other, but a military term, an answer to the enquiries made by the governor.

Q. Then the intelligence you conveyed to the general was, that the opinion of by far the greater majority was against this *Fabrigas's* desire?

A. All almost: I save my oath by saying almost, but there was almost all.

JOHN PLEYDEL. Examined by Mr. Serjeant Walker.

Q. You was aid-de-camp to general *Moslyn*, I believe?—*A.* Yes.

Q. Upon the 9th of September 71, give an account of what you know of this affair when *Fabrigas* came to the governor's?

A. He asked me to see the governor in the morning. I told him he could not then see the governor, but I was aid-de-camp to the governor, and any favour or any thing he had for the governor I was ready to receive. After a little hesitation he gave me a paper, a memorial: he desired at the same time I would inform the governor that he should come the next day for an answer; he said he should come accompanied by 200 or 250 of the inhabitants of *St. Phillip's*.

Q. Two hundred or 250?

A. I don't exactly remember the words.

Q. Was that all the conversation you had with him?

A. Yes. I immediately acquainted the governor with this message: I read the memorial to the governor immediately, and informed the governor of what he had said to me. I think it was that day the governor sent to the field-officers of the garrison and to the commanding officers of the corps, to meet at his house the next day, in order that they might be witnesses of the manner in which he should receive this *Fabrigas* and the people he mentioned to come along with him. Only four men came the next day, and brought a memorial.

Q. Were any of the commanding officers there?

A. Yes; I think all the commanding officers were there when these men came.

Q. What were the sense of the commanding officers?

A. I think the sense of the commanding officers was, that, in short, this man should be taken up.

Q. Why would they take him up?

A. As a troublesome, seditious, and dangerous person in the island. The governor mentioned to me, that he had consulted the chief *Minorquin* judges of the island. I know he had consulted them, which corroborated the opinion of the field-officers that were there attending.

Q. Who is this Mr. *Fabrigas*?

A. An inhabitant of the arraval of *St. Phillip's*.

Q. Of that district that does not belong to the four where there are jurors?—*A.* Yes, and is close by the glacis of the fort.

Q. What has he there any property?

A. His father is alive; he takes care of his father's vineyards, I believe. That is all the property he has.

Q. That is, the liberty of working in his father's vineyard?

A. I believe so.

Q. What sort of a character does he bear there?

A. He is generally supposed to be a seditious, turbulent man; that is the general character of the man. General *Moslyn* is very far from being a tyrannical, overbearing man. I had more opportunity of knowing him; I served immediately under him the greatest part of the last war.

Q. A man of temper and humanity?—*A.* Yes, very much so.

Cross-examination, by Mr. Lee.

Q. You was aid-de-camp to general *Moslyn*?—*A.* Yes.

Q. Do you remember *Fabrigas* declaring that next day he would come accompanied with 250 men?—*A.* Yes.

Q. Do you know whether there had not been a dispute amongst the inhabitants, and upon which side there was a majority, whether for the new or old regulations?—*A.* I cannot tell.

Q. What were these 250 men to come for?

A. I imagined it was to give weight to the petition.

Q. Do you conceive that the object of Mr. *Fabrigas* was to bring 200 or 250 men that were of his opinion to give weight to his request?

A. Yes.

Q. My learned friend thought he meant to attack the garrison of *St. Phillip's*. You did not apprehend he meant to take the garrison of *St. Phillip's*, that stood out against the whole force of *France* for a considerable time, and, by the bye, might have stood out a great while longer? You did not understand that he was to come at the head of these armed peasants?—*A.* Not of armed peasants.

Court. You apprehend he was to bring these people to shew there were so many people to back his petition?

A. No; I apprehend he meant a mob that would breed confusion in the garrison.

Q. Whether you understood that he meant to bring these 200 people to occasion and raise a tumult, or whether he meant to bring so many people to shew they favoured his petition?

A. So many people together in a garrison would breed confusion.

Court. What did you understand?

A. I really thought he meant to give weight to his petition.

Q. Had you heard at the time that *Fabrigas* spoke of bringing 200 or 250 of his friends—had you heard of any dispute, whether there were more of one opinion, or more of the other; or had it been asserted that the people in general of the arraval of *St. Phillip's* were consenting to the new regulations?

A. I think the people in general wished to have the old regulation continued—I took it in that light.

Q. What do you mean by the old custom? the custom *Fabrigas* contended for, under the order of council in 52?—*A.* Yes.

Q. I dare say the Serjeant will not acknowledge that you mean that?

Mr. Serjeant Davy. No more he does.

Court. Do you mean by the old custom, that which was settled by governor *Johnston*?

A. I do; it was some years before general *Moslyn* came to the island.

Court. Or do you mean a custom that was before the order of 52?

A. I do not.

Mr. Lee. Then am I to understand you, that you think the majority of people were against the opinion of Mr. *Fabrigas*?

A. That is my opinion.

Q. Do you recollect that having been alledged to governor *Moslyn* as the general opinion?—*A.* Yes.

Q. Do you recollect that having been alledged to *Fabrigas*, that the popular opinion was against him?—*A.* I don't exactly recollect.

Q. Don't you recollect that the very end he had in view, and professed to have in view, in bringing a number of his friends and a number of people concerned in vineyards to present this memorial, was for the purpose of convincing the general that a majority of people were with him, and not against him?

A. I suppose he must mean so.

Q. Did not you understand him so at that time, when he talked of bringing a memorial, and coming accompanied by 200 or 250 men? Did not you understand him to mean that such a number of people that were concerned in the wine trade and in the produce of vineyards would come and signify that to be their intention?—*A.* Certainly he meant so.

Q. Was you present when the four men, not the 200 or 250, came with the memorial signed by others?—*A.* I was.

Q. Was that memorial ever in your hands?

A. I don't remember ever having it in my hands. I saw it in colonel *Mackellar's* hand, the chief engineer, when he questioned them about it; and these very people seemed shocked when he explained to them the tenor of the memorial. It was wrote in *English*, and they seemed not to understand the import of it.

Q. They were *Minorquins*?—*A.* Yes.

Q. Can you tell me what number of signatures were in that memorial?

A. I cannot guess at it: I should think much about 50 or 60, but cannot guess.

Q. You did not count them at all?—*A.* No.

ROBERT HUDSON. Examined by Mr. Buller.

Q. You was, I believe, fort-adjutant at this time?—*A.* Yes.

Q. Was any application made to you by the civil magistrates?

A. Yes; the mustaph of *St. Phillip's* came to me on the 10th or 11th of September, and told me, upon reading some orders of general *Moslyn*, that *Fabrigas* said he would come with a mob, and said they were null and void, and they would see better days to-morrow.

Mr. Peckham. You need not mention what the mustaph told you; that is not regular.

Counsel for Defendant. That is the regular method there.

Mr. Peckham. It may be regular there, but it is very irregular here, and cannot be admitted as evidence.

Mr. Justice Gould. I should be glad to know how the governor can be apprized of any danger, unless it is by one or other of his officers informing him there is likely to be such and such a thing happen? I suppose he gives the governor an account of what he has heard, then the governor makes an enquiry into the matter.

Mr. Peckham. Hearsay is no evidence. Besides, the mustaph is an interested and a prejudiced person; at least he appears so throughout the different parts of this cause. Now can what he has said in *Minerva* to this witness be admitted as evidence here? The mustaph is living; why don't they produce him? If they had brought him here, we should have his evidence on oath, and could cross-examine him to the facts.

Court. We do not take it for granted that it is really so; only that this gentleman, hearing of this, tells the governor.

Mr. Lee. It is no evidence of the fact: if you mean it only as a report, we do not object to it.

A. The mustaph told me, that upon giving out some orders to the inhabitants of *St. Phillip's*, some orders relative to the selling wine in *St. Phillip's*, he came with a mob, and said, 'It is null and void, and we will see better things to-morrow.' He further said, that if there were not some immediate measures taken with this *Fabrigas*, he was afraid of the consequence, the rising of the people.

Q. This was enough, I should think, to give an alarm. Did you acquaint the governor of it?—*A.* Yes, I did.

Q. What was done after that? Did the governor call you together?

A. I was not privy to what the governor did in consequence of this; my post was two miles off.

Court. Gentlemen of the jury, then all this comes to nothing; he proves no fact—

Mr. Serjeant Davy. No: this is to introduce the next evidence, of the governor summoning the officers together.

Q. You knew this *Fabrigas*; what was his behaviour in the island?

A. Extremely troublesome, as was represented to me: there never was any objection to governor *Johnston's* regulation till by this man. Governor *Johnston* did this, because the wine used to turn sour, by every body being allowed to sell wine at a time: they distressed one another by opening too many casks at a time. The general made this regulation, in order that no more might be opened at a time than could be sold before it was four.

Court. I chose to hear the reason and foundation of the regulation.

Q. What is the consequence of that among the soldiers?

A. Disorders of different kinds, fluxes and the like.

Court. There being no cellars, I suppose they could only buy from hand to mouth.

A. In general they are open sheds; they are hardly better than sheds.

Q. Did that produce any disagreements among the sellers themselves, that they undersold each other?

A. Some poor people, that had but little wine, were almost starved: the several years after governor Johnston made this regulation, there never was known to be a cask four.

Court. I was rather apprehensive that this might enhance the price.

A. The price was never raised upon that account.

Mr. Buller. There was an afforation price.

Mr. Lee. Yes; but this was a liberty of selling below it.

A. The town of St. Phillip's was divided into four divisions, and four people used to sell at a time.

Colonel PATRICK MACKELLAR. Examined by Mr. Serjeant Davy.

Q. Was you at the garrison in Minorca in 71?—A. Yes.

Q. Did you know Mr. Fabrigas before the time of his being apprehended?

A. I have known him by character a great while; they called him Red Toney.

Q. You happened to say you knew him by character; what was the character he bore?

A. A very bad one ever since I have been in the island, and for some time before.

Q. Of what sort?

A. He was seditious, troublesome; a drinking, gambling fellow; sat up of nights with low-life people; and he kept women.

Q. In short, he is a man of an ordinary character?—A. Yes.

Q. But the character that I wanted chiefly to be informed about was, concerning his obedience to government, whether he is a turbulent man?

A. I have had many complaints of him from two mustastaphs, when I have been commanding officer of the garrison.

Q. How long have you been there?

A. I was one of the first that went there when the island was restored after the last war, and had been there a good many years before. I went first in 36, and left it in 50. I went in May 63, and remained there till May last.

Q. Then you must be pretty well acquainted with the laws, and government, and constitution of this country?

A. I have a good deal of knowledge of it, as much as a military man can have: we cannot study these things as lawyers do.

Q. Pray is there not a district they call by the name of the arraval of St. Phillip's?—A. Yes.

Q. How far is that?—A. It is inclosed by a line wall on one side, and surrounded by water on the other.

Q. Pretty near to the fort?—A. Within a musket-shot.

Q. This district within this line is called the arraval of St. Phillip's?

A. Yes.

Q. What do you mean by the word royalty?

A. It is where the governor has a greater power than any where else; where the judges of the island cannot interpose their authority or power, but by his permission; and people of the arraval have particular privileges upon that account. The judges cannot convene any person to appear before them, but by the governor's approbation, within the arraval.

Q. It is not so in the other parts of the island?—A. No.

Q. You have, I believe, in the other parts of the island, officers called jurats?—A. Yes.

Q. Is there any such in the arraval?

A. No; the mustastaph is the only magistrate there.

Q. Then there is an officer within this royalty, within this arraval, called a mustastaph, who is the only magistrate there?—A. Yes.

Q. In other parts of the island there are other magistrates of different names, jurats and so forth?—A. Yes.

Q. Who is the mustastaph of the arraval of St. Phillip's appointed by?

A. The governor, or commander in chief, when there is no governor.

Q. Does he displace him at his pleasure?—A. Yes.

Q. What is the office of mustastaph?

A. He takes care of the weights and measures of markets; takes an account of all the wine that is made, and of the expenditure of the wine; and settles any little disputes among the inhabitants, in what they call the first instance.

Q. What, is that with regard to the afforation, or settling of the price of the wine?

A. That is done by the magistrates at Mahon. The magistrates of Mahon, as they do every where else, set a price upon the wine, which they call an afforation or market price, and the arraval of St. Phillip's is always ruled by the afforation at Mahon; the magistrates at Mahon do not put the price upon it, but it is always adopted.

Q. Who is the officer that in point of form settles the afforation price?

A. There are different prices in different terminos, but that is governed by the price that is fixed at Mahon. Mahon is the nearest district to St. Phillip's?

Q. Who is the person that in point of form does so adopt it?

A. The mustastaph is the officer that does, and he only signifies what the price is.

Q. He is the trumpet, the mouth by which they understand what is the afforation price, he being regulated and governed by the afforation at Mahon?

A. Yes; the price that is paid at Mahon is always paid at St. Phillip's.

Q. What is the general law? Are the Minorquins governed by the English or Spanish law, or what sort?

A. They always plead the Spanish laws, as it was settled by the treaty of Utrecht; but when the English laws are convenient for them, they plead them.

Q. So that which is convenient they will plead, those that are most suitable?—A. Yes.

Q. But which is the law that most prevails?

A. The Spanish law. When the island was given up, I believe nothing at all was settled with relation to them, and therefore we were supposed to receive them upon the same footing that the French had them; but since that time they made interest at home to restore to them the same laws and privileges that took place before the island was taken, that is, the Spanish laws.

Q. Was you there when the place was taken by the French?

A. No; I was in America.

Q. Pray what is the temper of the Minorquins in general? Are they well affected to the English government?

A. Some are very well, I believe; others are not so.

Q. Pray do you remember the occasion?—was you one of those that were invited to meet governor Mostyn, with the other gentlemen, upon the occasion of being consulted about Mr. Fabrigas?

A. I was, once or twice.

Q. Had you been acquainted that it was a matter of public notoriety of what had happened with regard to Fabrigas?

A. I have been at the presenting several memorials to the governor.

Q. Did you hear of the report of what had prevailed, the general talk of the place?—A. Yes.

Q. What was the universal opinion, if there was but one? or if there were various opinions, what was the opinion of you and the rest of the gentlemen that were called in?

A. The opinion of the other gentlemen as well as my own was, that he was a very dangerous and troublesome man. By his former history, and from some anecdotes of those times, it was thought a very unsafe thing to let him be at liberty; that it would be a right thing to take him up, and bring him to punishment, lest he, who was a man very likely to be practised upon, would take other measures productive of mischief.

Q. What was agreed upon?

A. It was in loose conversation thought best that he should be banished.

Q. According to the practice of former times, do you remember a practice of that kind having been done?

A. I have heard of several; when the English were in possession of the island, as well as when the Spaniards were.

Mr. Lee. This is proving a prescription.

A. I tell you what I have heard.

Mr. Serjeant Glynn. It is impossible that it can be admitted: if he had known an instance, he might have mentioned it.

Court. It is one question, whether, according to the exigence of the case, the general might inflict this banishment? and another thing, whether it is the ordained law established in such a case to be applied to such behaviour? Now, if you go into a usage of that kind, you must prove particular facts, not produce this gentleman to say he has heard such things: it does not follow from hence that this might be the proper punishment.

Mr. Serjeant Davy. You have known general Mostyn, I believe, a great while?

A. Only since he became governor of the island.

Q. I wish to know of you, what is his character and behaviour?

A. I always heard a character of him as a good officer, a polite, well-bred man, that carried his command in the genteel manner.

Q. Is he a man of humanity, or rather ferocity?

A. I always understood him to be a man of great humanity.

Cross-examined by Mr. Lee.

Q. You say the general opinion of the field-officers was asked, of which you are one?

A. I do not believe the general opinion was asked; I believe it was private conversation.

Q. Did general Mostyn then call for your opinion, or the opinion of any other general officer, touching what he should do to Fabrigas?

A. Afterwards we thought upon the subject.

Q. After the man was gone to Carthagena?

A. The same day, perhaps an hour.

Q. The same day you was assembled there?—A. Yes.

Q. The day that Fabrigas had spoken of assembling a number of his friends together, the general sent to convene a body of you?—A. Yes.

Court. You was a field-officer?—A. Yes.

Court. Did you and the other field-officers meet together at the governor's?—A. We came there by his order, by his desire.

Q. He proposed to you then for your opinion, what should be done with this man; and you, partly from the former history, and partly from modern anecdotes, thought he should be banished?

A. Yes, I did so.

Q. That was the ground of the accusation; former history, and late anecdotes?—A. Yes.

Court. I shall certainly hear his evidence, if you ask him the motives and grounds.

Mr. Lee. I only ask whether I had taken it right.

Court. Did not you object to enquiring into former instances of banishment?

Mr. Lee. No; he has spoke of former instances of bad conduct in Fabrigas.

Q. Did any of you propose to the general, or did he propose himself, to have any trial of this gentleman before his banishment?

A. I believe he never did propose that; for the judges there gave it as their opinion, that that was lodged entirely in the governor's own breast; two of them particularly, that it was entirely in his own breast.

Q. And needs no trial at all?

A. I do not know that there was any form of trial there.

Q. You heard of no trial?

A. I heard no trial mentioned.

Q. You tell me the opinion of the field-officers was this?

A. Yes.

Q. A

Q. As I don't know exactly who all the field-officers were, and as I wish to deliver as many of them as I could from the imputation of that opinion, pray did major Norton concur in that opinion?

A. I do not remember particularly whether he did or not.

Mr. Serjeant Davy. That is, whether he was there or not?

A. He was there, but I do not remember what his opinion was upon the occasion.

Q. Then you cannot take upon you to say whether it was a majority of opinion, or unanimity of opinion?

A. A majority of opinion. I believe there might be a difference of opinion.

Q. Do you know a colonel or a major Rigby—I do not know what rank?

A. Major.

Q. Was he there?

A. Yes.

Q. Did he concur in that advice to the governor?

A. Both the gentlemen are here, and can tell. We were talking among one another; our opinion was in general.

Q. Those that chose to give an opinion in favour of banishment gave it, and those of another opinion either might give it or were silent?

A. It was not talking of giving an opinion, but talking of the man's case, and what ought to be done.

Q. Then you cannot tell what number dissented?

A. No.

Court. Were there any of the field-officers present that did dissent to it?

A. I do not remember that any did indeed.

EDWARD BLAKENEY. Examined by Mr. Serjeant Burland.

Q. I believe you officiated as secretary to general Blakeney?

A. Yes; I was there about seven years.

Q. What sort of power does the governor exercise in the arraval of St. Phillip's?

A. There is no writ; nothing can be executed there without his commission.

Q. What authority does he execute there?

A. An absolute authority; it is a royalty.

Q. Have you known any instance of people being sent out of the arraval?

A. A few months after general Blakeney's arrival, he banished two Franciscan friars immediately by his own authority.

Q. Where did he send them to?

A. To the continent.

Court. Into Spain?

A. I cannot tell whether to Spain or Italy?

Q. from Fury. Was it in peace or war this happened?

A. In peace time. They found the way to Rome, and complained to the general of the Franciscan order, who corresponded with the general upon the subject. Several letters passed; and general Blakeney wrote in one of his letters, if they did not behave better for the future, he said he would banish all the Franciscans out of the island, and make barracks of their convent. Intercession was made for them; they asked pardon for the offence they had committed, and upon a promise of behaving well they were allowed to come back.

Q. Did you ever hear that the power of the governor upon that or a like occasion was ever called in question in the island?

A. No; I took it for granted it was handed down by the Spanish governor, and they were governed by Spanish laws.

Q. Are they governed by Spanish laws?

A. Yes.

Q. We are told the arraval is a distinct jurisdiction from the rest of the island, and there is more authority exercised by the governor?

A. Yes; it is within gun-shot of the fort. The judges have applied to me to obtain leave for them to execute writs in the arraval.

Q. I don't know whether you remember any other instances of banishment but the two you have mentioned?

A. I remember an instance of a priest. I will tell you shortly: the case was this. Four regiments were sent out by the late king, to relieve four regiments that had been a long time then in the garrison. The governor received orders to send home every creature belonging to the four regiments then there: they had been many years in the island. A report had been made to him, that a daughter of one of the military people was missing. An enquiry was made: she was proved to be last in the possession of a priest. The priest was called upon; he denied knowing any thing about her, or of her. He was brought before the governor; he gave bail of two people; (this was a military affair entirely) and next day he was desired to produce her. He did not. The governor embarked him directly, and sent him on board, I believe, in the very transport that was to carry this young woman away. The fleet sailed to Gibraltar; and application was made immediately to the governor by the magistrates of Mahon, and by the religious order, begging the governor to forgive him, and stay the ship, and, if the governor would give leave, to put the girl on board, and bring back the prisoner. They begged, and petitioned, and prayed the governor. Upon that the girl was delivered up, brought from the vicar-general, who lived at a remote end of the island. She was brought to me. The story she told me was, that the vicar-general had, out of charity and compassion, taken care of her. She was a very pretty girl. She was put on board the transport, and sent after the fleet, and the priest was brought back, and there were great rejoicings upon his arrival.

Mr. Lee. You know how little material that is.

Q. In what office was you in this place?

A. Secretary to the governor and commander in chief by the king's commission.

Q. When did you go first?

A. In the year 48.

Q. You was in Minorca, I fancy, when a positive order came from England, that if any friar of the Franciscan order, not a native of the island, should come into that island, he should not be suffered to remain upon it?

Do you know of any such order in the first place?

A. Be so good as to repeat the order.

Q. That in case any friar of the Franciscan order, not being a native of Minorca, but an itinerant friar, shall come into the island, he shall not be permitted to take his residence there, &c. You don't recollect any thing of this, or that it was in obedience to the order of council that this Franciscan was sent away? So you forget this, though it happens unfortunately when the governor obeys the order of his superior, that is now to be quoted, as a precedent of his own regal authority?

Q. What was the priest?

A. A native of Minorca.

Q. And the friar?

A. I understood them to be Minorquins.

Q. Can you be positive about that?

A. I do believe that as a certainty and a fact: I am morally certain of it; I was not present at their birth or registry.

Q. It seems that you have forgot even that such an order existed, till I reminded you?

A. I am not clear that I remembered such an order existed; I have been over a great deal of ground since.

Q. Was it the nature of your office to acquaint you with all the orders of the council of England?

A. It came through my hands, yet very likely and probably I forgot it.

Q. But you might not have forgot it at the time the friars were ordered away?

Mr. Lee. This was in 53.

A. That is long subsequent: the affair of the friar was in 48 or 49.

Mr. Serjeant Burland. Then you admit that the king has a right to make such orders?

Mr. Serjeant Glynn. No; the council may make such orders, but we do not admit them to be legal.

Court. The case of the priest was some years after the case of the two friars?

A. Not a great while; about a year I believe, some such time: it is a great many years ago. I cannot be positive to a few months.

Captain JAMES SOLAIRE. Examined by Mr. Serjeant Walker.

Q. I think you are a native of Minorca?

A. I am.

Q. You know Mr. Fabrigas?

A. Not very particularly.

Q. I thought you had known him at fort St. Phillip's?

A. I know he is an inhabitant of that place.

Q. You have seen him there?

A. Several times.

Q. What sort of a temper and disposition has he?

A. I cannot answer very particularly.

Q. Do you know any thing of his general character?

A. No; I do not.

Mr. Serjeant Burland. I have a very long and respectable list of persons here to speak to the character of general Mofyn, and his general behaviour: I suppose the gentlemen on the other side don't dispute the general character which has been given of him.

Mr. Serjeant Glynn. I shall not make the least attempt to asperse general Mofyn's character; I shall found myself upon the facts.

RAPHAEL PRATO. Examined by Mr. Buller.

(He not speaking English, an interpreter was sworn.)

Q. Do you know Mr. Fabrigas the plaintiff?

A. Yes.

Q. What character has he borne for some years past in the island of Minorca? Is he a peaceable man, or what?

A. A troublesome man, that meddles too much with affairs.

Q. What affairs do you mean?

A. With the government.

Court. The question is, whether upon the facts and circumstances of the transaction itself, the general was justified in what he did; otherwise they may empty the island?

Mr. Lee. Yes, this island of all the people.

Q. to Mr. Wright. You delivered in these different memorials and papers: all that you delivered in, are they genuine papers or copies of papers that were presented in Minorca?

A. All, except the last, which was delivered to the general's aid-de-camp, were delivered to me; that is endorsed on the back—Reads—

"To his excellency general Mofyn, governor and commander in chief of the island of Minorca, &c. &c. the humble petition of Antonio Fabrigas, a native and inhabitant of St. Phillip's in the said island, sheweth, that your petitioner has now by him 12 casks of wine, the produce of his own vineyard, without having purchased so much as a grape of any other person, of which he has not sold a drop, when several other inhabitants of the said town have sold all theirs, as well of the produce of their own vineyards, as that proceeding from what they bought to make a profit by; and this with the permit of Mr. Allimundo, who does the function of mustapha. That the petitioner, on the 25th of July, applied to the said Allimundo for measures to sell wine by the rate of two doubters less than the current price, which would have raised a benefit to the troops and poor inhabitants of St. Phillip's; but notwithstanding this demand was very reasonable, and conformable to the express condition of the first of his majesty's regulation of the 17th of May 52, regarding this island, where it is expressly mentioned that the inhabitants of this island shall always be permitted to sell at the price of the afforation or under it, Mr. Allimundo refused your petitioner, telling him he should not sell his said wine, and as this is not only against the reason and justice of the public, and the garrison of St. Phillip, but also contrary to his majesty's order in the said regulation, where it is mentioned that the inhabitants may sell their wines whenever they please without any permit, under the afforation-price in the island; therefore he prays your excellency will be pleased to order Mr. Allimundo to be more regular in this (for he has made above fifty casks of wine himself, of grapes he bought to make a profit

profit by, of which he sold more than the half, in prejudice of those persons who have old and new wine by them), and to give your petitioner the correct and just measures at the aforesaid rate of two doubblers.'

Court. There is no date to this petition, I observe.—A. No.

Mr. Lloyd. It is marked on the back, 'delivered the 31st July, 71.'

The next is inclosed in the answer of the mustastaph's reply to *Fabrigas* the 7th of August, 71. 'To his excellency lieutenant-general *Mostyn*, governor and commander in chief of the island of *Minorca*, the humble petition of the under-written inhabitants of the suburbs of *St. Phillip's*, shews, that during the government of his excellency lieutenant-governor *Johnson*, on account of some complaints that were made concerning the direction, and selling wine, a regulation was made in the following manner: that the suburbs of *St. Phillip's* shall be divided into four wards; that the people shall draw lots; that they who shall come out shall have the liberty to sell their own wine, the accidents of the casks, and the preference of the poor helpless people being intirely under the direction of the mustastaph. That regulation was accepted by the inhabitants of the suburbs, and they are glad of its continuance as it is observed to this day. They have heard that some of the inhabitants are intending to destroy the aforesaid regulation, in order that every one might sell their wine at the place they please, without dividing the wards. This will be not only the total ruin of the inhabitants, but it will also make them careless in the culture of their lands, and less careful in making their wines, and consequently there will be very little wine of a good quality; therefore your petitioners humbly crave your excellency to be so good as to cast an eye of pity upon them, in not permitting that such a good regulation should be ever altered: and as in duty bound shall ever pray.' Signed by 58.

Mr. Serjeant Glynn. Are they marks or names?

A. Most of them marks.

Directed to lieutenant-general Mostyn.

'The humble petition of *Antonio Allimundo*, mustastaph of *St. Phillip's*, sheweth, that your excellency desiring to be informed about a petition made by *Anthony Fabrigas* of *St. Phillip's*, relating to the selling of wine, says, that formerly the selling of the wine of the inhabitants of *St. Phillip's* was under the direction of the mustastaph of that suburb; but as several disputes and difficulties arose from this, his excellency lieutenant-governor *Johnson* found it proper to make a regulation for the selling of the wine, which was accepted with an entire satisfaction by all the inhabitants of *St. Phillip's*, and by them practised to this day. At the time I had the honour to be made mustastaph of that suburb, the aforesaid regulation was in its full force and execution, and the said lieutenant-governor charged me particularly to have it carefully observed. In consequence of this, the said *Anthony Fabrigas* having applied to me a few days ago for the measures to sell his own wine two doubblers cheaper than the common price, I thought it was impossible to grant it to him without forfeiting the duty of my employ, because his demand was contrary to the said regulation, by which the inhabitants of that suburb are permitted to sell their wine only by turns, after they have drawn lots; for which reason your petitioner told the said *Fabrigas*, that he could not sell his wine; intending to say, by this, that he could not sell it in the manner he had proposed, that is to say, without drawing lots, it being inconsistent with the said regulation; thinking it was his duty to have it observed till such time as your excellency ordered him to the contrary. In the former petition he had the honour to present your excellency, he thinks to have the same privileges with other inhabitants of *St. Phillip's*, that is, to buy grapes, to make wine, and sell it; and besides, seeing that his predecessors sold this wine when they pleased, notwithstanding the said regulation, he thought that the mustastaph of *St. Phillip's* was not included in it; in which case your petitioner did not think it was proper to prejudice his rights, or those of his successors, unless your excellency ordered him to the contrary; but to comply with the inhabitants of that suburb, that they might be satisfied, your petitioner always imposed a rule upon himself to sell his wine at different times, and sometimes by the gross, inasmuch that most of the inhabitants of that suburb have sold the half of their wine, whilst your petitioner has not yet sold a third part of his. If *Anthony Fabrigas*, or his father, says, that he will not sell his wine under the common price, and that he has sold none of it as yet, the former having none to sell, the reason is only because his turn did not come at the time when the lots were drawn, to which all the rest of the inhabitants of *St. Phillip's* are agreed; but his wine will be sold when his time shall come.'

The petition of *Anthony Fabrigas*, 13 Aug. 71, directed as before.

'The humble petition of *Anthony Fabrigas*. On the 31st of July 71, the petitioner had the honour to present a memorial to your excellency, shewing the transgression and non-observance in the said town of two regulations given on the 8th of May 52, by his Britannic majesty, &c. viz. that any native or inhabitant of this island shall be permitted to sell his fruits at the fixed price of the afforation, without any person's authority: secondly, that no commander, judge, nor officer, directly or indirectly, for himself nor through any other persons, shall be allowed to have any concern in any traffic, bargain, or commerce whatsoever: your petitioner having likewise represented to your excellency that *Antonio Allimundo*, who does the function of mustastaph in *St. Phillip's*, has bought grapes to make, as he really made afterwards, 50 casks of wine; of which he sold more than one half, in prejudice of the inhabitants of *St. Phillip's*, who have the old wine by them; and that your petitioner wanted to enjoy the liberties granted to him in the said regulations, offering to sell to the inhabitants and garrison of *St. Phillip's*, 12 casks of wine he

has by him of his own produce, at two doubblers less than the ordinary afforation or fixed price, &c.: yesterday, the 12th of August, your excellency's secretary told your petitioner verbally, &c. at which your petitioner was greatly surprized; as he is ready to prove judicially, before any one of his majesty's judges of this island that your excellency may think proper to appoint, all that he has said in his last and this present proposal; in which case, &c. being sure from the justice he has in his favour, and from your excellency's good administration to administer it, prays your excellency will be pleased to give his decree at the foot of this memorial to your petitioner. He hopes thereby to be at liberty to sell his wines at two doubblers less than the afforation set by the mustastaph of *St. Phillip's*, &c. and that the mustastaph has acted unbecoming the office he exercises of mustastaph of *St. Phillip's*; which being evidently proved, will undoubtedly oblige your excellency to give the necessary orders for the relief and better advantage of the inhabitants and garrison of *St. Phillip's*.'

Mr. Serjeant Glynn. May it please your lordship, and you gentlemen of the jury, to favour me in this cause by way of reply. Considering the length of time that has been spent already in this cause, I should ask your pardon and indulgence for adding more than I could wish to the time that you have already spent, in answer to those arguments that have been used in behalf of the defendant, and in submitting to you such observations as occur to me. For, gentlemen, the cause, as I conceive, having already wandered very far from its true merits, and being perplexed with matters very foreign to the question, it is incumbent upon me to make such an attempt as my powers will enable me to do, to recal your attention to the real and true question in this cause.

The question, gentlemen, is shortly stated; the discussion of it, however, requires some time.---The question is merely what satisfaction and reparation Mr. *Fabrigas*, a subject of *Great Britain*, as much as any man even born in the city of *London*, has a right to demand for the treatment he has received. He is a native of the island of *Minorca*, born in the *Britannic* dominions; and his lordship will tell you that every person that is so born is a free-born citizen of *Great Britain*, intitled to all its liberties and privileges.

The question therefore is, how a man thus circumstanced is intitled to have his case considered by an *English* jury, and what satisfaction you shall think due to him for such kind of treatment as he has undergone; such tortures of the most studied, and the most perplexing and excruciating kind, (if you take into consideration the feelings of a man's mind, as well as his corporal sufferings) as have by the wantonness of power been inflicted upon him.

Gentlemen, in the discussion of this question, I shall now barely mention to you one topic upon which a great deal of your time has been taken, and which I mention merely for the purpose of clearing the cause of it, and dismissing it totally from your consideration; and that is, what respects the character of Mr. *Mostyn* the defendant. You are told of the high and respectable names of great men that have given their attendance here to countenance that character which you are told Mr. *Mostyn* indisputably possesses. My answer to it is, that if he had brought the privy-council, if he had come with testimonials in his hands from the two houses of parliament, it would not have varied the consideration of this cause. The question here is wide of all consideration of character: you must decide it upon the facts which appear before you in evidence, and from them you must judge of the merits of this cause. The motives of Mr. *Mostyn's* conduct, and every circumstance that is material or relative to that question, you are to decide upon; and beyond that, gentlemen, it is neither my desire nor my duty, it is far from my province, and far from my inclination, to attempt throwing any kind of calumny or aspersion. Let Mr. *Mostyn*, with all my heart, if he can, reconcile that conduct that has appeared before you to such a character, to that verdict which I am confident you must pronounce upon this cause. Let Mr. *Mostyn* enjoy the esteem of his great and noble friends; I have no desire to deprive him of it: I have however a zeal for the justice of this country, that goes something beyond the mere line and duty of an advocate,---I owe it to humanity,---I think it is a question of humanity, not depending upon the particular laws of any country: but it is a question highly affecting the honour of the *British* nation, and a question that will throw disgrace upon our laws, our constitution, and the humanity of our judicature, if this man should be sent back into the island of *Minorca* with his wrongs unredressed, and an accumulation of expences upon him.

I own therefore, gentlemen, upon these grounds and these considerations I feel a warmth and a zeal in this cause, which I hope will justify me for the pains that I mean to take, if my strength will support me in it, in laying before you what I conceive necessary for your consideration. I have said, that I mean to deprive general *Mostyn* of nothing that is not necessary to the reparation of the wrongs of this much-injured plaintiff; that he shall enjoy his good name and his character as far as my duty will permit him to enjoy them; I shall make no observations upon him but what arise from the cause now before you. I have some reason to wish, and to complain that the like conduct has not been observed on the other side. General *Mostyn* is to be graced with the countenance of great men; and a plain *English* jury is to hear the titular testimonies of the character of a man invested with an high office, in high power, and possessed of great riches; yet the character of a poor, unhappy, helpless individual, an inhabitant of an island part of the territories belonging to the crown of *Great Britain* (confident too that he lived under the protection of the constitution of *Great Britain*), is to be treated as a subject of ridicule, because he is not a man of high rank, though you are told he is a man of character and of fortune, such as has intitled and recommended him to the company of men of rank in that island. Have we not some reason to complain, that such matters are now introduced to rebut his just and well-founded expectations to receive satisfaction from an *English* jury for the wrongs he has already sustained?---Is it not enough that this

this man has endured an imprisonment of six days, under the most unparalleled hardships of rigour and cruelty that can be inflicted upon a human being? is it not enough that he has endured a banishment from his native country? but, to heap calumny and obloquy upon the head of a man that he has injured, shall he with impunity be permitted to digress wide from the facts in this cause, to tell you that he is a profligate idle man; that with a family he neglects all the duties of a husband and the master of a family; that he is devoid of moral character? Is a poor helpless stranger in this kingdom thus to be represented, after having been driven out of his own by cruelty unparalleled in the *British* history? Nor can any history be produced, even of any other country, that did not receive a most signal discountenance from the power of that country. A man thus driven out, seeking refuge from the *English* laws, friendless in this country, ignorant of its language, is treated in this manner! A gentleman comes forth, and entertains you with the connexions, character, and acquaintance of the powerful defendant: he then enters into the private concerns and private character of the plaintiff, and dwells upon the ignominy of it, and endeavours to impress you with a prepossession that it will not be in his power to remove it. I trust this conduct has not escaped you. Not a word has fallen from us of the character of general *Moslyn*; I mean on that head to be silent for ever; and if I had it in my power to asperse his character, unless it was something relative to the cause, that made it my duty to produce it before you, I should be very silent about it.

Having dismissed, I hope, from the cause these considerations, let us now recur to the defence that is set up by general *Moslyn*. And, gentlemen, the defence set up by the general is, that Mr. *Fabrigas* is a man dangerous, seditious, and turbulent; that he was in the act of perpetrating sedition in the garrison of *Minorca*; that there was danger even of the loss of *Minorca* itself; that it affected the commercial interests of this country; and, as well-wishers to this country and the commerce of it, you are called upon to give a verdict for the defendant, or to reduce the consideration of damages so as to pronounce something worse for the plaintiff, if possible, than even a verdict for the defendant.---Gentlemen, their state of it is, that this man, Mr. *Fabrigas*, being a factious, turbulent, and unquiet man, was pursuing general *Moslyn* with an improper importunity; that he was endeavouring to spread sedition, to raise discontents in the garrison itself that affected the very safety of the government, and the island was in danger; that he uttered a threat that would have made general *Moslyn* responsible with his head, if he had not prevented such a scheme from being carried into execution; that he said, if his petition was again rejected, that he would come at the head of 150 men, a menace represented as if it imported a threat that he would come at the head of an armed force: such was the construction his counsel put upon it, that he would appear in such a way, as to make it necessary for the general to comply with his demands; that there was an end of all government and all order in the island of *Minorca*, and a valuable part of the *British* dominions lay then at the mercy of our enemies. Gentlemen, this is a well-drawn picture, and was very powerfully urged to you. It was something over-painted, as I conceive you will judge. And the necessity of doing it is an observation that will not escape you; for less than this, I do conceive (I rest myself satisfied in the general humanity that prevails in the breasts of *Englishmen*, and inhabitants of the city of *London*) less than this could never have served as any colourable justification for such conduct as has been proved upon general *Moslyn*: this therefore was necessary to be stated to you, that it was extorted, (contrary to the feelings of humanity which are said to sway and influence that gentleman in all his conduct) that this was extorted from necessity; that there was no time for consideration; that it was an emergency he was required to decide on; it superseded therefore all forms; it was absolutely necessary, for his government would not have existed if he had been at all induced to postpone it; and that possession of which he was the guardian, and for which he is said to be responsible with his head, was in danger of being for ever lost to *Great Britain*. I can conceive a case like that, adding more circumstances than even the ingenuity of the counsel furnished, which would not justify, though it might extenuate indeed, the conduct of the commander. But was there any thing like it in this case? This, I submit to you, gentlemen, is a case that the counsel thought necessary to open; and less than this furnishes no pretence or colour of justification for general *Moslyn*. Gentlemen, when this cause was opened to you, and when the general's defence was stated to you, that the general was obliged to act in an emergency; bound by the most religious of all duties, to look with circumspection to the care of the garrison in instant danger, it was necessary to act as he did; it was an act therefore not of inclination nor of deliberation, it was an act of absolute cogent irresistible necessity, and which he had been unjustifiable if he had either omitted or deferred for a day. That is the nature, and that is the colour of the general's justification: but did the general know how different the case that would appear upon evidence would be from that which he had instructed his counsel to represent to you? It was necessary that the defence should be guarded; and then there is a prefatory defence made, which, in my opinion, very much deserves your consideration. General *Moslyn*, with the prudence that from this hour I shall think makes part of his character, chose to decline the jurisdiction of an *English* jury. I don't wonder that he did; and I am not amazed that you are told that this is a matter extraneous to the jurisdiction of the courts of judicature in this country; that you, as a jury, are incompetent for its decision: it is of all cases in the world that case which, as a defendant, general *Moslyn* must be inclined to wish might never appear before an *English* jury. It is a tribunal that he must dread; it is a tribunal that he must shrink from; and he acts upon the soundest motives of policy and prudence when he endeavours to evade it.---If that should prove insufficient to him, the next resort is in the general law and doctrine respecting the power of the governor in the island of *Minorca*; and you are repeatedly cautioned not to consider yourselves as administering justice by the laws of *England*. You are told, that you are deciding a question of the laws

of another country, far different indeed and materially opposite to those of the laws of *England*: you are called upon therefore to judge this cause by another rule, and by another standard, than that which you are in the habit of. Considering and trying causes by something more than this must be desired of you, before the ends of the defendant can be completely answered. You are desired to divest yourselves too of the feelings of humanity; and they are endeavoured to be suppressed by representing to you circumstances of horror and danger to the general trade of this country, in case you should suffer even principles of law, of justice and humanity, to prevail in this cause. Gentlemen, it was stated to you, that in this island of *Minorca* there is no law whatsoever; that the form of government is despotism; that what may be called the law, is the will and pleasure of the person that governs; that the king is absolutely despotic; that he may change and alter the laws of this island as he pleases; and not only he himself can do it, but that he has delegated that power to his substitute; that he is sent over to govern, not by any fixed invariable plan of laws, but such as he thinks proper to make, such as he thinks proper to prescribe to the inhabitants, at any time that in his wisdom it shall appear just and expedient that it should be so. This is the state of an *English* government, and this is the construction put upon an *English* patent that passes the great seal of *Great Britain*. I will be bold to say, that if that construction is ever attempted to be put, it must be put repugnant to the words of that patent. I will be bold to say, that if a patent passes the great seal containing such words, there is not so feeble a judicature in this kingdom that would not dare to pronounce it void, and every act done under it illegal. And I will venture to say too, it is impossible that the great man that should dare to put the great seal, and prostitute public authority to a patent of that kind, but he must answer to public justice with his head.---And yet this has been contended to be the true genuine construction of an *English* patent, the authority under which this same general *Moslyn*, this governor of the island of *Minorca*, has presumed to act. Gentlemen, having stated how repugnant it is to every idea and principle of law and justice, it gives me concern to hear in what habits, possessed with what ideas, men return from the island of *Minorca*. It has been contended to be right, because it has been done before. If it has been done before, I say it is alarming, and it is time to put an end to it. You have had gentlemen with military commissions appearing here in red coats, to give you legislative constructions; to tell you, as lawyers, what is the law of the island of *Minorca*. You have had a gentleman who served as a secretary to governor *Moslyn*, who comes home and tells you, that the governor, with respect to the administration of laws that regard only questions of civil property, is limited by the laws of the country; but with regard to criminal jurisdiction, his power is uncircumscribed, and totally unlimited; that by his proclamation he can change laws whenever he pleases, and the law of to-night is not the law of to-morrow, if that man thinks proper to issue his proclamation to repeal it; that the courts of justice are under a tie to respect these proclamations as laws; that the individuals of the island are all to be bound by it, and if these laws are issued but an hour before, they are as binding as if of long standing in the island.

These are the ideas of law that these gentlemen bring from the island of *Minorca*, under the government either of this general *Moslyn*, or his lieutenant-general; and upon the authority of these gentlemen that have furnished themselves with such ideas of law and justice, you are at once to be prevailed upon to determine that the laws, liberties, and privileges of this kingdom in no respect extend there. It is something shocking to *English* ears; a despotic, an arbitrary, an unlimited power! (for even the words have not been spared); and you are here, as an *English* jury, to pronounce that the king of *Great Britain*, and persons acting under him, are to exercise this unlimited power within a part under the jurisdiction of the judges of *England*. If this is offered in extenuation of the conduct of general *Moslyn*, added to the strong irresistible calls of justice and humanity that must press your minds more than words can, there must be added to it the most powerful political considerations; for you have been told in the course of this argument, that the island of *Minorca* is an insecure possession to the crown of *Great Britain*; that its inhabitants are in a great measure disaffected. If they are, has not the cause of the disaffection been very explicitly set forth to you? Is not the cure as evident? Correct these gentlemen, who think that their hands are not bound by law and justice that go over to exercise power over these helpless men. Teach the poor *Minorquins* that the *English* law will protect them; that their governors are bound by law and justice to teach them the blessings of an *English* government; you'll remove disaffection; you'll get a stronger guard than all the caution and wisdom of governor *Moslyn*, his secretary and friends, powerful and titled as they are, and this fatal system of military despotism; you will have the island to serve you, you will have the affections of the inhabitants to assist you, you may command them whenever you will. Yet, gentlemen, it has been dwelt upon as a topic, that this island is disaffected; that their inclinations are against the *English* government. And who can wonder at it, if what Mr. *Blakeney* says he is clear in his recollection of? I hope he is not; I don't mean to derogate from his veracity; that a power like this has been used of arbitrarily sending a man, a native, an inhabitant, from the island, his friends living there, his possession there, for no offence committed, but at the absolute will and pleasure of the governor. You have heard a great deal of *Turkey*; you have heard something of the laws of *Japan*, you have heard of other despotic powers, whose names I trust are sufficiently odious in the ears of all *English* hearers; and yet you are told that the governor of this island is equally despotic with any of these powers; that he has no limits but his will, no bounds but his pleasure, no law but his inclinations; that the lives and persons, if not the properties, of all the inhabitants of this island lie prostrate before him, and they must depend upon his natural good inclination and humanity in what degree they are permitted to enjoy them.

This is the state of this island; and I will be bold to say, it would be speaking injuriously of the government of *Japan*,---it would be speaking injuriously

injuriously of the government of Turkey,---it would be speaking injuriously of the emperor of Morocco's government, to describe that as the general state of these subjects; it never was in the idea of even despotism itself till this very hour: it is violence and outrage, it is the law of robbery; it never obtained in any place where the idea and form of a civil government ever was allowed; because, if the legislative power and the executive meet in one person, that distinguishes a despotic government from the happy state that we enjoy in this kingdom. Our king can't prescribe us laws, but he must administer us justice by those laws that our representatives make for us. That is the state of this country, happily distinguished from the state of despotic countries. But in no despotic country whatever did this idea ever obtain, that the prince, the despotic sovereign, call him by what name you will, was to administer justice by his incident pleasure, will, and power. If he made laws, he made them, proclaimed and divulged them, and the subjects were governed by them, and their kings were ruled by those laws. But here this gentleman, Mr. Blakeney, goes wide beyond his counsel, (his counsel would not state any thing like this) but according to this gentleman, the inhabitants of this island, without the least imputation of delinquency, without any mode or form of trial, were sentenced, instantly transported, and removed from their friends and relations forever, unless it is the good will and pleasure of the governor ever to permit them to return. I say, it is the most shameful anecdote that ever was found of any government whatever; and a bashaw of Egypt would merit the bow-string for behaving in so illegal and so indecent a manner. The form, the appearance, the semblance of justice, are all of importance to be observed, and which the policy even of the lawless prescribe; yet have our ears been tortured, and our patience and time been spent with doctrines of this sort, by gentlemen who have enjoyed trusts in that island, and which have constantly been exercised by them. This is what general Mostyn has set up in his defence.

His majesty, it is said, makes laws whenever he pleases; it is in his sole will and power to impose what laws he pleases upon a conquered country. It is more than ever I heard. The prerogative goes further than any book, that ever I read, can justify me in allowing; because, as I have understood it, if true, the strongest authorities support these prerogatives. One Christian prince conquers a Christian kingdom, that is governed by its own laws, unless it is the will of the conqueror to abrogate those laws. The conquest of the island of Minorca was not made by queen Ann personally, but it was made by the subjects of Great Britain, and belongs to the supreme state of Great Britain. But if you give the power to the sovereign to make those laws, allow them to be rightly exercised. Can you suppose that it belongs to the governor appointed, and that they are sent out of this island not to be governed by any laws, any instructions that they shall receive, but to govern and administer justice arbitrarily and uncontrollably, according to their own will and pleasure? For in order to furnish the defendant with any colourable defence whatever, he is to be justified by precedents, which you must condemn as precedents of robbery and burglary, equal in point of violence to either of those terms; or you must allow of such a power which has hitherto been held not only incompatible with the law, the spirit, the genius, and the constitution of Great Britain, but with the idea of any law whatever that ever obtained in any state or climate: both these you must subscribe to before you can comply with the request that is made you, and pronounce a verdict for general Mostyn.---The gentlemen then having taken this broad and extensive line of defence, which they thought would contain and embrace any defence that they thought proper to offer to you, they next proceed with their defence. And, gentlemen, you are told, that as it was the authority, so it was the duty of the general to proceed as he did; that he could have no personal malevolence to a man so remote from his situation, so unlikely to fall in with his connections; that the man was mutinous in the whole of his conduct; and that at last he committed that dangerous act of mutiny that made it an indispensable act of justice in the governor to commit him, and to send him out of the island; that if he had not done it, and a consequence had happened fatal to the island, the governor would have been responsible for it. Why, gentlemen, the state of it so much exceeded the facts, it certainly was expected by the learned counsel who offered it to you that he should prove something less, and therefore something that required bold and strong positions to support it; because, if he could have proved this, though I should conceive it would by no means have intitled the general to a verdict, yet such considerations,---an act of absolute necessity, the alternative of seeing such a trust as the island of Minorca lost through his remissness, or the removing of this man out of the island--I should have conceived might very well have furnished an excuse for him in his conduct: I am sure it would have taken off from any edge, any warmth, or keenness in which an action would have been supported that would have been brought against him. But, large as the ground was laid, it was to take in certainly another case than this. Nothing, as I conceive, and as I submit to you, of this kind has been proved. Petitions, letters, messages, have been given in evidence before you, and comments are made upon the very petitions themselves, as carrying with them strong proofs of a mutinous inclination; and at last there is a broad fact asserted, that there was a downright threat of appearing in arms at the head of 150 men.

Now, gentlemen, give your attention to these letters, to these petitions that have been read. They are expressed, as I conceive, in decent and in respectful terms; and if it is an act of mutiny, I do conceive that it is impossible for any one man to complain that he has received wrong from another, either by word or letter, but he must be condemned as a mutineer in the island of Minorca; and the public faith, the national faith that is pledged for the protection and enjoyment of their property, is reduced to that state---"You shall enjoy it, but if another presumes to wrong you, you must not dare, upon the pain of transportation and long imprisonment, to utter a word of complaint; for it is judged dangerous, it is not consistent with the wisdom of government to permit it, and we are called upon to punish you most severely."---Gentlemen, the transaction appears to be this: that an officer in the island of Minorca, called a mustapha, was the man from whom the islanders were to receive what

they call the afforation or the affize-price: this was the conception of Mr. Fabrigas the petitioner. Another notion prevailed, that the order of council received from the crown, which is consistent with their capitulation and the rights stipulated to them, ought to be observed; by which order they were at liberty to sell their wines after a certain price had by a public officer been once affized, which is called the afforation. But the mustapha of the island thought proper to say that the order of council was superseded by another order, which coming from the active person in the government, though not the principal at the time, must necessarily supersede that order of council; and it was insisted upon that governor Johnston's order, judging of the inexpedience and impropriety of the former, must take place; and that Mr. Fabrigas was wrong in his conception of what should be understood to be the law of Minorca. Upon his presenting his complaint to Mr. Mostyn, he received for answer, that Mr. Mostyn would immediately call upon the mustapha for his answer. The answer is given; and in consequence of it Mr. Fabrigas is told that his petition was groundless, for that the mustapha had most perfectly satisfied the governor. Mr. Fabrigas then desires to see, for confident as he was that he was well grounded in his complaint, yet he desires to see the reasons that the mustapha had assigned. The sight of these reasons is denied him. In consequence of that, he presents another petition; which is, I think, referred to some of the law officers of the island for their consideration. They run it over, and they report themselves satisfied; and they insert the answer of the mustapha, which answer the plaintiff Mr. Fabrigas is very desirous of seeing and answering. The business then proceeds, as it is said, in repeated petitions; Mr. Fabrigas conceiving that the governor is misled, not that he wilfully denies him justice, but is misled through the influence and misrepresentation of this mustapha; and that produces at last a convention of some of the island, in order to take their sense of the matter. Here it is not clear what was the sense of the majority; but here the mustapha had weight and interest enough to get that represented as by the majority, which he wished to have received. This being on a Sunday, when many of the inhabitants were in the country following their diversions, and Mr. Fabrigas thinking that the sense of the people had not been properly taken, comes again to the governor with another petition, not censuring the governor, not upbraiding the governor, not intimating the least disapprobation of the governor's conduct, or jealousy of his inclination, couched in terms of the utmost decency. The consequence of it was an answer, which produced from Mr. Fabrigas that very answer upon which the defence of Mr. Mostyn has been in so great a measure built; to which the gentlemen have applied that evidence which was produced by Mr. Wright, Mr. Mostyn's secretary. Mr. Wright says, that first of all the conversation was interpreted by a priest, and then by another interpreter; but he does not know who interpreted those expressions which fell from Mr. Fabrigas, which he apprehended to be of a dangerous kind, and therefore discouraged, and advised him never to repeat again. He does not know, he says, whether the expression was to this purpose, that he would come again if permitted, and that there should be another petition backed with 150 men, or that he would come with 150 men to back his petition. I am sorry for it. But here I can't forbear a comment; it would be betraying my cause and my own judgment if I did. This gentleman is very sure that one or the other of these were the expressions. He professed to refresh his memory by a paper he had written down within an hour and a half of the transaction; and he thought proper to add, that it gave him an alarm, as if something dangerous might follow.

Now, gentlemen, what are the words which he has written, from which he said he made his communication to the governor, and which certainly contains the truth, as he recently wrote it down? Why, that Mr. Fabrigas said he would come next day with a petition of the people concerned in grapes and wines, which they would sign and come with to the number of 150! These are the words wrote down by Mr. Wright himself. Why, gentlemen, I submit it to you, whether in common sense and plain honest interpretation there can be any mistake about these words.

You hear, gentlemen, this was a contest between the mustapha and Mr. Fabrigas. The governor is appealed to as a judge expected to be, and who ought to be, impartial between them: he was appealed to with decency on one side, but leaned rather with friendship on the other; for the interest of the governor is not unconnected with the emoluments of the mustapha. On one side it is insisted that this was not the sense of the majority of the inhabitants; on the other side, notwithstanding what had appeared from the advantage taken upon a Sunday, when many could not appear, yet still that the real sense of the majority of the inhabitants was on the side of Fabrigas. Gentlemen, is not that the most natural key? does not that furnish the most obvious interpretation to this? He would come with 150, in answer to what he had been told; for his petition had been rejected upon the ground that it was not consonant to the wishes of the inhabitants, for they had been summoned, had declared and signed against it. He answers, that I will come the next day with a petition signed by 150 men. And who are these men to be? Why, he says, persons concerned in grapes and wine. Can you conceive then that he threatened to bring an armed force, that he threatened danger to the garrison? Was it not a natural answer in that dispute that then subsisted between him and the mustapha? Is it not clearly explained by the words, 'the persons concerned in grapes and wines,' that he meant the mistake should be rectified the next day, and that it might appear from the number attending that petition, upon which side the majority of the islanders were? There was no man, that did not desire to mistake it, that could have mistaken it; that is impossible. This I will be bold to say, that no man that wrote this paper would have given the evidence that Mr. Wright has given, and say he was in doubt only in the recollection of the particular words that were used, whether he would come with a petition backed with 150 men, or that he would come with 150 men to back his petition. I am persuaded that no man who had wrote this, and which he tells you is the truth, could ever entertain that kind of doubt that Mr. Wright suggested to you. I am as confident that no man could have mistaken this, that had not some purposes to answer by affecting to mistake it. But what was Mr. Wright's, what was the governor's conduct upon this

this occasion? Did either of them enquire after these 150 men? If this was a matter that would give such an alarm to a governor of a garrison, was it proper to acquiesce in the removal of one only? Was there any enquiry made after the others? If it struck Mr. Wright as dangerous, would it not have occurred to him, to stop Mr. Fabrigas upon the instant? Would he not have demanded the names of these 150 men? But Mr. Mostyn at once abandons all his character, for the purpose of the cause; he is now no longer that faithful officer, that good and trusty soldier, that diligent and circumspect governor, that you were before told he was. Is it not impossible but it should have occurred to both, that the proper conduct was, if this was a just interpretation of the words that were uttered, to take that man up? not to stop there, but to have interrogated him, to discover his abettors and accomplices, to pursue the enquiry, and preserve the safety of the garrison, which they conceive to be so much in danger? It is most clear from all the circumstances, that neither of them apprehended any danger whatsoever to the garrison; they slept in quiet as before. There must be some other reason for their proceeding in the manner they have done against Mr. Fabrigas, besides that which arises from the necessity and emergency which was represented to you, of the interposition that the governor was called upon by indispensable duty to make, for the sake of preserving the garrison from being thrown into confusion, from falling into the enemy's hands. There must be, I say, some other reason for acting in this manner against Mr. Fabrigas. Mr. Fabrigas is suspected, as they would have it, of a dangerous design; that a dangerous design was on foot; yet he is the only man that for six days remains in the island in close imprisonment, and there is not any inquiry made after the persons presumed to be concerned with him in the business. If the governor had conceived that impression, and wished to be set right in his opinion, the appearance of the petition the next day would have answered it. When four poor *Minorquins*, (which for some purpose or other are described to be of the lowest class of men, and which you will therefore presume to be the most inoffensive) when these four men alone came with the petition, did governor Mostyn then continue in the opinion that this man was the framer and contriver of dangerous designs, to be backed and supported by multitudes? Must not he change his opinion then? Did the imprisonment end then? Were the sufferings of this man then put an end to?—No, gentlemen; the man continues in prison for six days, and is afterwards by an order extra-judicial, by an order of this governor Mostyn, sent into exile; which if it is law, any thing he thinks proper to do will be law; and I must then agree with Mr. Wright's juridical opinion, that the power of the governor can have no bounds in criminal matters. If he can justify this, he might as well justify capital punishments; and if he had thought proper to have ordered him to immediate execution, he would have done an act full as justifiable, in my opinion something more agreeable to humanity; for he sends this man to rot in a dungeon, the place ordained for the vilest and most desperate malefactors, for capital offenders only, whether under ground or not is immaterial, but it was gloomy, damp, and uncomfortable; it has all the horrors of a dungeon belonging to it; and there this man is kept under a special extraordinary order, which our witnesses, who were soldiers of the garrison, who were attendants at the place, tell you, were unprecedented; no food suffered to be administered to him, his friends debarred from seeing him, his wife and children denied access as often as they approached, and this in consequence of orders which their humanity shuddered at, but which they dared not presume to contradict. Singular and unexampled as was this cruelty even in the government of *Minorca*, which has the peculiar character of having a despotism belonging to it unknown in any other place upon the face of this globe; yet even there, though they may quote instances to justify some part of their behaviour, they never can pretend that a man ever was treated with the studied circumstances of rigour and cruelty contained in these orders: I mean, that no such orders were ever issued out before. This, gentlemen, is the treatment Mr. Fabrigas has undergone, and this Mr. Mostyn must justify. He must not only justify the removing this gentleman out of the way of doing mischief, but he must say, that without hearing, without any proceeding, without the form of sentence, without even so much as an intimation of the offence with which he is charged, that he has a right to inflict the greatest of all punishments upon him. This Mr. Mostyn must say; and you are to conclude, from the exceeding good character of Mr. Mostyn, that all this proceeded from the pure benevolence of his heart, from the most upright and commendable of all motives. You are in your judgment to pass an approbation of denying a man, untried and unconvicted, all food for six days but bread and water, of stripping him of all comfort, and of denying him even the accommodation of a bed. You must pronounce that there was nothing improper, nothing unlawful, nothing inhuman in separating a man from his wife during this imprisonment, stripping him of the comfort of his infant children, and then transporting him into a foreign country, without giving him the opportunity of providing for his voyage, or receiving that small assistance which you have been told his wife and son were ready on the spot to deliver to him. This you must pronounce to be legal and justifiable, and to be agreeable to humanity, to be necessarily incident to the office and duty of a governor of a garrison. You are desired, admitting for a moment that you can't justify the general in this conduct; admitting that some form of trial, that calling a man to answer, and signifying what he was charged with, were necessary forms to precede the infliction of any punishment whatever; (which admission will be an affront to the judgment of the worthy gentleman his secretary, who insists upon the general's will being the law) but laying that aside for a moment, it is said the governor's conduct stands so circumstanced, that it is so mitigated, that you can never find it consistent with your duty to give any considerable damages against him, at the complaint of this man. And to brand him with the most dangerous of all names, you are told that he is a patriot; that patriotism, however it may be introduced here, and may be serviceable in a commercial country, is of no use and benefit, but of the highest danger, in the island of *Minorca*; and the love of a man's country, which is called the first of virtues in other countries, be-

comes a mark, a dangerous offence in that country. At the instance therefore of such a man as that, and against such a man as Mr. Mostyn, you are told, you can give no damages, for the great and the long imprisonment, for the cruel and afflicting injury done him, in sending him into a foreign country from his wife and family. You cannot do it, because it is said Mr. Mostyn has been in an error, and that the utmost extent of Mr. Mostyn's crimes amounts only to that of error. To support this, the opinion of the military was asked, and the opinion of those wretched men called lawyers, who have studied law in a country where law is not permitted to reside, and where the will of the governor is the only law. Upon such authorities it is said Mr. Mostyn could not hesitate. Clear as his judgment is, he is mistaken; he is misled by the first of authorities: he certainly meant well. Gentlemen, if Mr. Mostyn had offended against any particular positive law of this country, or even *Minorca*, though clear to common understandings, yet that defence might be open to him; but it is not open to him in this case: for he has offended against the law of humanity, impressed upon every good mind; (no man that feels it can ever be mistaken) and he has offended against the first principles of justice. But it is said, he only erred in sending a man to a dungeon, that probably might kill him; out of error too, he issues out orders to restrict him to bread and water for his sustenance; out of error too, he prohibited the access of his wife and children; out of error, he banished him into a foreign country, stripped of his property, and all the comfort he could be supposed to have in his banishment, not suffered to take that small provision which his family had made for him: all these errors are incident. To whom? To the governor of *Minorca*. I trust by your verdict that you will never suffer a man who has acted this part, to call it humanity, and go back to *Minorca* justified by your verdict, in saying, 'I committed these mistakes, but they were all mistakes of the heart.' I am sure you will not give him the sanction and authority of your verdict. But if these arguments prevail, you must do it; you must give the plaintiff small damages, merely because the defendant is mistaken. Governor Mostyn, bred too in *England*, lately gone over to that country, does not recollect that it is necessary that a man, before he is punished, must be tried: you are to call that an error too. I do conceive, the lowest wretch that walks the streets of *London* is incapable of falling into that error: it must be an error produced by the place; it must be that very intoxication and drunkenness of power which you ought, by your verdict, to correct. It is impossible that any *Englishman*, or any man bred in a civilized country, could fall into such an error. And give me leave here to remark one part of the case. Gentlemen are brought to tell you of reports conveyed to the governor. If Mr. Wright reported faithfully, what he was authorized to report, the governor had little to build upon. Another gentleman adds, that there was a report of somebody; and it is said it may justify the governor as a report. Now did they consider how the governor is to be justified by a report? Does a report justify a man in proceeding to the very extremity of punishment instantly, without trial or examination? Does not every observation that can possibly be made turn against general Mostyn? If you pronounce a verdict for him, must not you give a sanction to that horrible and dangerous doctrine here advanced in his support? Are not you called upon then by every consideration that is dear to you, to give great and exemplary damages in this cause? If ever example required it, it does in this. If ever the suffering of a man required it, it does in this; for never was any man more clearly and unjustifiably wronged and injured. If you send Mr. Fabrigas, if he has courage to return to the island, with a verdict of a few hundred pounds, to give triumph to a man whose revenue is seven or eight thousand pounds a-year, who does not regard what such a man as this recovers; then the despicable doctrine of arbitrary power that the governor was so fond of, and thought so well established in this island, will never again be disturbed. Is it not essential to the very safety of the island, that the inhabitants may be assured that they are protected from such a power, that they shall never be told that in a court of justice such a power was ever insisted upon, and that the jury gave only a few hundred pounds damages, as a mark that they did not bear in their minds any great disapprobation of it?

On the other hand, it is of no great consequence whether Mr. Mostyn ever returns to that country again. It is my, and I am sure it is your wish, that he may never be permitted to return. I wish he may never see the face of Mr. Fabrigas again. I wish he may never see the face of Mr. Fabrigas again in that island. But it is of the greatest concern to the peace and happiness of that island, that they are safely protected from such outrages, from such rampant violence and capricious exercise of tyranny and despotism; that they shall never be disturbed again by such exertion of authority, much less that it shall ever be acknowledged as the claim of the governor of the island; but that they may quietly enjoy those rights that as natural-born subjects of *Great Britain* they are entitled to, and which the national faith is pledged to make good to them. This will be the advantage that will follow the giving ample, considerable, and exemplary damages to the plaintiff; damages that I must say in this cause are called for from the very nature of the cause itself: for if there was not any weightier consideration in it than for the sufferings of the man, the damages must swell high indeed; but, added to that, you will produce this happy effect, that *Minorca*, which is said to be a precarious possession, will for ever be a permanent and secure possession to the crown of *Great Britain*. I much fear, if this language receives countenance, it will be insecure indeed; and much as I love the trade and commerce of this kingdom, I protest as a man of feeling, great and valuable as they are, I would not consent that they should be purchased, I cannot consent that they should be preserved, at the expence of the most solemn rights of society.

Mr. Justice Gould.

Gentlemen of the jury, *Anthony Fabrigas* is plaintiff, and *John Mostyn* esq. is the defendant. This, gentlemen, is an action of trespass and false imprisonment, which the plaintiff declares in two counts.

The first is, that the defendant upon such a day made an assault upon and imprisoned the plaintiff, without any reasonable or probable cause, against the laws of this kingdom, and compelled him to depart from *Minorca*, where he was there dwelling and resident; and carried or caused him to be carried from thence to *Carthage*, the dominions of the king of *Spain*, against the plaintiff's will, whereby he was put to great expence and trouble, his goods were waisted and lost, his family brought to great want and distress, and he was deprived of their comfort. That is the first count. The second is, the general charge of false imprisonment, without alleging these circumstances. To this the defendant has pleaded two pleas.

In the first place, the general issue, that he is not guilty.
In the second place, he says, he is governor of the island of *Minorca*; and that he was intrusted with all the powers, privileges, and authorities, civil and military, belonging and relating to the government of the said island in parts beyond the seas. Then he states, that the plaintiff was guilty of a riot and disturbance of the peace, order, and government of the island, and was endeavouring to create and raise a mutiny and sedition amongst the inhabitants of the said island, in breach of the peace; in violation of the laws, and in subversion of all order and government; whereupon the defendant, in order to preserve the peace and government of the island, was obliged, and did then and there order the plaintiff to be banished the said island, and to leave and quit the island. And in order to carry this into execution, and to send him from and out of the island, he did (then come the words of form) gently lay hands upon him for that purpose; and accordingly did cause him to be kept in prison for a reasonable space of time, until he could send him out of the island; and then at length he did send him on board a vessel from the said island to *Carthage* in *Spain*, as it was lawful for him to do. The plaintiff has said in answer to this, that he did it of his own wrong, and without any such cause as he has alleged in his justification. Now whether this justification is good in point of law or not, is a matter, gentlemen, that I shall not enter into upon this occasion. For it seems to me, that if what has been laid down by the gentlemen upon the part of the defendant is well founded in law, they ought to have pleaded that matter to the jurisdiction of the court. But they have not so done, but have pleaded a justification, which is denied by the plaintiff; and that issue coming here by the king's commission of *nisi prius* to be tried by you and before me, we must therefore see whether he has made out that justification or not. And you will please to recollect he says in it, that the plaintiff was guilty of a riot and disorder, and did endeavour to excite and stir up mutiny and so forth in the island. Thus much I think one may say, that where a conquest is made of a Christian country (there is some strange doctrine relative to infidel countries, as if infidels had no laws to be governed by, that I meddle not with; but as far as relates to the conquest of a Christian country,) certainly it is said, that until the crown does promulge laws among them, they are to be governed by their ancient laws. Indeed, common sense speaks it, because otherwise they would have no laws nor government among them. However, thus far may be said, to be sure, under such a constitution in which we live, that at least natural equity must be the rule, if there is a power that is not circumscribed by clear, positive, and precise rules. Yet both natural justice and equity are the principles that ought to govern such a trust. If any one was to write or speak upon it, it is impossible but they must lay down that proposition. Then that will be a consideration for you to try upon this occasion; considering this distinction, that we are not trying a cause now that does happen within the compass of this island, but we are trying a fact and a proceeding that happened in a garrison beyond the seas, a place possessed by the crown of *Great-Britain* for the general benefit of this country and of its commerce.

In order to make out the plaintiff's case, in the first place they have called *Basil Cunningham*, who was serjeant-major in the royal artillery at *Minorca* in 1771. He says, that the plaintiff was there at that time (it is agreed upon all hands that he is a native of the island of *Minorca*). When the plaintiff was brought into prison, an order was given out to put three additional men upon the guard to do duty over the prisoner *Fabrigas*: this was 24 hours after he had been in custody. The prison was called Number 1, and is a prison where those charged or guilty of capital crimes or for desertion are generally put. He was brought there by a party of soldiers, and the witness thinks hand-cuffed. It was afterwards admitted that he was. He was confined there four or five days. The centinels informed the witness, that they had orders that he should have no conversation with any but the prevoist-marshal, and that was put into the general orders: in fact, that no one did visit him, as he knew of. The prevoist-marshal has the custody of persons accused of capital crimes, and keeps the key of the prison. He says, that the plaintiff lived like a gentleman in the island. He says that he the witness was at *St. Phillip's*, and that the plaintiff was not tried for any crime. This witness is cross-examined, and says he has seen the plaintiff at different times for eight or nine years: he never heard but that he was a quiet inoffensive subject: the plaintiff lived in *St. Phillip's*, and was imprisoned in *St. Phillip's* castle. This witness was there before Mr. *Mostyn* became the governor: Mr. *Johnston* was the governor when the witness came first to that island.

James Tweedy.---He was a corporal in the royal artillery in 1771, and was serjeant of the guard; and in the middle of September the plaintiff was delivered a prisoner by the soldiers of the 61st regiment. He says he was in prison in Number 1; that there were orders from the adjutant-lieutenant not to let any one converse with him; he heard the adjutant read it: the adjutant's duty is to deliver the orders of the commander in chief. To relieve us from any farther examination relative to that, it was admitted by my brother *Davy* that it was done by the defendant's order. Then a book is produced to you, and the title of it is, 'orders delivered to the troops in *Minorca* for the year 1771.' 15th Sept. 1771. In order to relieve the main guard at *St. Phillip's*, which now mounts a centinel extraordinary upon *Anthony Fabrigas*, confined in prison Number 1, general orders, that three men be added to the artillery-guard in the *Casle-Square*, as they are most contiguous, and that duty taken by them.

The centinel must be posted night and day, and is to suffer no person whatever to approach the grate in the door of the said prison, either to look in or have any communication with the prisoner, the prevoist-marshal excepted, who is constantly to keep the key in his possession.' Then the witness goes on, and says the plaintiff's wife and two children applied to see the plaintiff; that they were not permitted to come nearer than 30 yards of the prison; that the plaintiff lay upon boards; he had no bed: his wife brought bedding, but was not permitted to carry it to him. He says the guard was sure to be troubled if they had suffered any one to come to him, if they had been guilty of a breach of the order. He subsisted upon bread and water: that when persons are confined for capital offences, they have the provisions of the island, bread and beef, brought them. He says that no one attempted to bring any to the plaintiff, because the order was so strict. There was an air-hole at the top of the prison; a centinel was placed to keep any person from approaching it; and says that was not done in any instance before, even of deserters. He says the plaintiff had a wife and five children. He never heard him speak disrespectful of the governor, only he complained whilst in prison of his sufferings.

William Johns was garrison-gunner at *Minorca* in 71. He had been there nine years. He knew the plaintiff, who lived genteelly, as much so as any one in *St. Phillip's*. He says the plaintiff was brought to prison by a file of men. Then he was going on about hand-cuffing, and so on, which the defendant's counsel admitted, as described by the last witness; but he was not kept hand-cuffed in prison. He says the prison is a ground-floor, and is set apart for capital offenders. The first day he was in prison, his son, a lad of fifteen, came to see him, and had provisions in a basket. He desired the men upon duty to let him carry them to his father, and they refused him. You see, gentlemen, it is owing to those strict orders, that no man was to have access to him.

John Craig is a matross. He says he was at *Minorca* in 1771. He had been there nine years. He knew the plaintiff to be in very good circumstances; that is, he was so reckoned by people in the island. This witness says, that he did duty upon him when he was in prison, and none were admitted to see him: that his wife and child were refused. He says, that after five or six days confinement, the witness was at the quay, and saw him put on board a vessel that was under sail. He says, this was done between three and four in the morning. He says his wife and child came down then to speak to him, but the centinel would not let them come near him, nor let the witness speak to him, though he wanted so to do. Then it is admitted that he was banished, by Mr. *Mostyn's* order, to *Spain* for one year: he ordered him to be landed at *Carthage*, and it was so done.

Colonel *James Bidulph* says, he has been at *Minorca*; that he knew the plaintiff in June 63. He staid there, I think, till the year 71. He says the plaintiff appeared to him as one of the what he calls the second sort of people: he was reputed to have some houses and vineyards: he had a father living. He says, that he was not received as one of the noblesse, but as a gentleman. He says, 'I should call him a kind of a gentleman farmer.' It was said by the counsel, that the noblesse comprehends all the gentry; but upon my asking the witness, he tells you, 'No: they make a very considerable distinction of the higher and inferior noblesse; so that he is what you may call in *England* in the light of the middling class of men. He says, that as far as he observed, he behaved very well: and you see this gentleman speaks from 63 to 71, that he behaved very well, and had a very good character. He says, that he often employed him to get wine and other things, and he dispatched his commission very well. He says he principally kept company at *Citadella* with a don *Vigo* and don *Sancho*, who were two of the first rank there (that is I think, the capital of the island); that he always behaved with very great decency. And, gentlemen, you are told, that the defendant is a lieutenant-general, governor of the island of *Minorca*, and has a regiment of dragoons. This is the evidence in support of this action by the plaintiff.

Why then, on behalf of the defendant, they tell you that they shall make out this justification; that they shall shew to you that this man behaved in a very turbulent and disorderly sort of way; that he behaved with such earnestness, and in such a manner, under such circumstances, as tended to incite and to raise a sedition. And certainly, gentlemen, if that is the case, it is a matter of very serious and momentous concern indeed. For the governor of a garrison, without a possibility of calling in another armed force to suppress it, to quiet them if an insurrection should be stirred up and begin amongst them, it is to be sure of very great moment and importance. For a person intrusted in so high and important a station, and of such a delicate and ticklish sort, as the government of the island, the governor should be extremely vigilant to suppress the first seeds of mutiny and sedition. This they say they shall be able to shew you. But, say they, if we shall not be able to make out this justification strictly and duly, according to the way in which it is pleaded; yet, say they, we shall lay such circumstances before you, shewing that the general behaviour of the plaintiff was of that kind, and of that complexion, that it will weigh with you by no means to give large damages. This is what I think was pretty much the substance of what the gentlemen have insisted upon by way of opening the defendant's case.

Why then, in the first place, though it was read at the conclusion of the parole evidence, I may remind you of the several matters in writing that have been read; and I think it would be but mispending your time for me to read them at large over again to you. For when I have so done, I am sure I shall not be able to do it with more distinctness than the ingenious officer under me has done: and when I have finished, they would just as much be out of your memory as they are now. But you will remember perfectly the nature of the proceedings. I purpose to collect them as well as I can into a focus; to bring the pith of them as well as I can to you. The true ground of the dispute was this: This *Fabrigas* the plaintiff wanted, as you understand, the advantage of an order of his late majesty in council, in the year 1752, by which, keeping under the afforiation, not exceeding it, but keeping under it, every one was to have a right of selling wines, so as he did not exceed the afforiation. Really, gentlemen, an exceeding good plan this is; and that is, a regulation of prices

prices to keep people from imposing in the most immoderate manner on the inhabitants. Very likely, a system of something of the like sort would not be improper, but be of very considerable use even in this metropolis, for what I know. But then it seems that this order lasted only from the year 52, during the government of general *Blakeney*. When general *Johnston* succeeded general *Blakeney* as governor of this island, he thought proper to make an alteration in that order; and the substance of the alteration which he made was, that for the future it should not be in the suburbs of *St. Phillip's* (you understand, gentlemen, this island is divided into, I think, four or five departments—four besides this arraval, as it is called, of *St. Phillip's*); and that for the future it shall not be sold promiscuously by every one when the afforation was made, but that for the future the four wards of the arraval of *St. Phillip's* should draw lots, and so take it in succession: I suppose, sell one after another till the wine is disposed of. And it does seem to me by the evidence which has been given by one of the witnesses, which you will hear more fully stated by and by, it seems better than when sold helter skelter and promiscuously. And this regulation was pursued with some advantage. Then you see the plaintiff wanted to go back to the first order of 52, which is the order of the king in council. From thence you see all this business sprung, and from *Allimundo's* selling wine. That is one grievance that was complained of, and which seemed to be pretty material, I confess, as it strikes me; because I recollect, that by one of the orders it is expressly forbid that the officers or judges, or any of them, should have any intermeddling with trade or traffic. Now the complaint of the plaintiff against this *Allimundo* is, that he who had the check upon all the rest, this mustaph, buys great quantities of grapes, and makes a vast quantity of wine himself. So while he kept the others under check, he sells his own wine. Therefore that is another thing to be considered of. Therefore you see there are repeated petitions upon this occasion. And I will only say this: that to be sure it turns out at length to have been a mistake in Mr. *Wright's* evidence, that that number of 150 persons that were mentioned by the defendant's counsel as people by him to be produced to back his petition, or people with which his petition should be backed, that he considered as a mob, because he takes it down in writing himself: and when it comes to be read, it does appear that the expression of the plaintiff was, that he would bring 150 people with him, dealers in wine and grapes, in order to shew that his petition was exceedingly reasonable, and would be agreeable to them. Now that you see is the substance of this writing, together with the several particulars, orders, and proceedings, which I dare say you have in your memory. I must observe this, to be sure, these gentlemen are not bred in the train of the law, and in a course of legal proceedings; but general *Mostyn* seems to me to be as inquisitive as he possibly can to find out the bottom of this thing. It does not appear from the witnesses that the general had the least self-interest to serve in this business of his own, no profit or advantage to himself; there is no evidence whatever, not a spark of that sort that appears. He sends to Dr. *Oliver* and Dr. *Markadal* to make enquiry into this matter. He sends to them, and desires to know their opinion. He convokes together a council of the field-officers: and then they are of opinion upon the whole of this business, whether right or wrong is not to the present question: but it strikes me upon this evidence, that this general *Mostyn* does seem to me to be extremely solicitous and desirous to inform himself as well as he can, what is to be done upon the occasion: and at length it ends in a general answer, such as it was, that it would be very right to banish this man. Now they proceed to call several witnesses.

James Wright says, he resided in *Minorca* from January 71 to the middle of the year 72, as secretary to the defendant Mr. *Mostyn* the governor. He tells you that this island is divided into four districts, exclusive of the arraval of *St. Phillip's*, which the witness always understood to be separate and distinct from the others, and under the immediate order of the governor (you will observe, that it is in that district that the fortification stands): so, says he, that no magistrate of *Mabon* could go there to exercise any function, without leave first obtained from the governor. The whole island, he says, is governed by the *Spanish* laws, subject to be varied by the governor; but not subject to that variation in respect to *meum* and *tuum* of property, but as to the internal police of the island. And he tells you, that his proclamation, with a penalty annexed, is of such force, that where the penalty is annexed, if it is broken, the party is subject to it, and is liable to be imprisoned for non-payment. He says that the party is seized and brought into the court of the chief justice criminal.—I would ask a question of Mr. *Wright*. Has this justice criminal a commission to try offences?

Mr. *Wright*. He has the king's commission to try and to hear all causes when they come before him. He brings them to the governor, who signs them; and till the governor has signed them, they are not valid.

Q. But when the governor has once signed them, has this gentleman the jurisdiction to try offenders?

A. The assesseur criminal, and the officer fiscal, who sits as judge with him, bring their opinion to the governor, who hears and approves of their opinion, and signs it.

Q. Do you make any distinction between one part of the island and another?

A. The arraval of *St. Phillip's* is so exempt from all kind of jurisdiction, (at least was, when I was there) that it is a rule in the island, that if any body dies, comes by their death by any accident, drowned and fished up, that the criminal assesseur, with I believe the fiscal and his officers, goes to the dead body. They take the thumb, and say, Who killed you? This is a form they go through by way of bringing about a kind of inquisition taken by a coroner. Whenever they have occasion to go there, they ask the governor leave, if within the arraval; and there is a particular instance of a soldier's wife being killed by her husband.

Q. Suppose a person is guilty of a murder within the arraval, who is he tried by?

A. The assesseur criminal goes and takes inquisition. That he does not do till he has the governor's leave.

Q. Suppose a person is murdered, and the murderer is found out, to be sure you don't let the murderer escape with impunity?—A. No.

Q. Now let me ask you, within the arraval by whom is he tried?

A. The governor appoints, but he generally appoints the assesseur.

Q. Then the governor does not try him himself?

A. He never tries any thing of the sort.

Q. Then he deposes somebody to try him?—A. Yes.

Q. Suppose in lesser offences, of theft or riot, does he not appoint other people?

A. In small offences, the mustaph.

Mr. Justice Gould. Gentlemen, there was, in consequence of this affair, a proclamation, that no memorial, unless for mercy, could be presented, unless it was first signed by an advocate, admitted in their courts. He says that the king in council issues, upon application, alterations, which are registered in the court of royal government; which includes, as I understand him, both the civil and the criminal jurisdiction. He says that the defendant being much teased by the plaintiff, by repeated applications, directed Mr. *Wright* to inquire what sort of a man he was. He tells you, that the plaintiff's father has some small vineyards; that the plaintiff is a lover of politics; that he spends five days in seven in talking of politics; that at that time he believes the plaintiff had no property at all. Then he speaks as to the character of Mr. *Mostyn*. It seems not to be disputed at least but he is an officer, and a man of as great humanity as possible: no one existing has tenderer feelings, and his conduct in general is in that manner. Then this gentleman goes through the whole detail of these several writings which have been read to you, which, as I said before, I shall not take up your time, for the reasons I have already given you, in repeating over again, for you have heard them all read. He tells you, amongst other things, that the inhabitants of the arraval sent a petition to Mr. *Mostyn* that the regulation might continue, and not be altered, as the plaintiff desired. He tells you that the plaintiff having been with the general's aid-de-camp, this witness met him, and civilly desired him to point out what he wished: that it should be done. He says there was one Mr. *Vedall* that acted as an interpreter, and a priest, one *Seguy*, that joined with Mr. *Wright* to press the plaintiff to go home and mind his affairs, and not to bring himself into trouble. Then this gentleman swears, that Mr. *Vedall* said from the plaintiff as interpreter, that he would come with 150 men to back his petition, or with a petition backed with 150 men. This gentleman says, he understood by that a mob. I shall presently state to you, as I have already hinted to you, the mistake in that respect. He says there was a long conversation by *Vedall* with the plaintiff, as his interpreter, to desire him to desist: he still repeated the same. Then he says that he informed the governor, that there were people that he understood that were to accompany this man as a mob the next day. That the general sent for the officers to meet him the next morning. They accordingly came. A large number of people were expected, but only four people of the inferior order brought a petition. They were dismissed to go home peaceably. That the result of the whole was, that the plaintiff was banished from the island. He says, that the defendant sent him the witness to the chief justice civil and criminal, who are both *Minorquins*, to ask what was the governor's power in this case? They sent word back, that his power extended over the man in any shape he pleased; and if he chose to banish him, he might; they would answer it with their ears. He carried the answer to the defendant; but however, doubting himself of the law, the assesseur civil delivered him an order in writing, which was dated in 1590; and that imported, that though it was very fit for the governor to ask the advice of the assesseurs civil, yet that the governor was not by any means bound to follow it; that it was not decisive, as in matters of property. He says, that the assesseur civil, upon this occasion, lent his officer, which he called his tipstaff, to the governor, to apprehend the plaintiff, who accordingly was taken, was kept in prison about five days, and then banished.

Then he tells you, upon his cross-examination, that *Allimundo* makes wine and sells it in gross, but not, as he believes, in retail. He says that the *Minorquin* language is very bad *Spanish*. Then he is desired to look at the paper; for he had a paper, with which, in giving his evidence, he refreshed his memory; but upon looking to the words in that paper relative to the 150 men, the words that he has set down are,

'The same day Mr. *Fabrigas* came for an answer to his petition, he told the governor's secretary, that he should come the next day with a petition of people concerned in grapes and wine, which they would sign and come with themselves, to the number of 150.'

So that you see this gentleman says, as I apprehend him, (I don't know whether this paper that he has now produced is the original paper that he set down the minutes on for recollection and for remembrance at the time: I don't know whether that is so or not—however, it may be a copy of it) he said he set it down upon loose pieces of paper at first. If that be the case, the strong probability is, that this entry that I have read to you must have been set down recently after the conversation. You see the words are, that it was to be 150 people concerned in grapes and wines. Then he tells you, that upon the 11th the governor and the field-officers met, and, as you heard upon his original examination, received a memorial by four men signed by blank persons—you see the number is left blank. This gentleman says he cannot recollect the number. He says he was counting them, but he believes there were more than 40, between 41 and 47, he can't be exact; but the number of persons by whom it is signed is in this copy blank. The purport of this memorial is to desire that the old practice may be pursued. To which he answered by the officers, that they should return home, and behave as good and peaceable subjects to his majesty ought to do. I have anticipated it. I see he says, according to his memory, there were from 41 to 47 signatures. There were a great many marks, you understand, to this petition delivered by the four men. He can't say he counted it through, and can't affirm what the number was. He was further examined: and he says, that upon strict enquiry it did not appear that above one in ten supported the plaintiff's desire;

he is sure he allows a greater proportion than the truth was: and he says he informed the defendant Mr. *Mostyn* of that. He made the enquiry at the defendant's request, in order to discover the sense of the inhabitants.

John Pleydell, aid-de-camp to the governor, says, that on the 9th of September 71, the plaintiff asked him to see the governor. He told him if he had any thing for the governor, he would deliver it. After a little hesitation the plaintiff delivered a memorial, and desired him to tell the governor he should come the next day accompanied by 200 or 250 inhabitants of St. *Phillip's*. He says he carried the memorial to the governor, and told him what the plaintiff had said; upon which he says, that the governor that day sent to the commanding officers of the corps to meet at the governor's the next morning, to see how he should receive the plaintiff, and the people that were to come with him. Now here you see in the evidence given by this Mr. *Pleydell*, there is not that explanation of the nature of the end and design of these 200 or 250 people being to come with him, as there is in that memorandum that Mr. *Wright* produced: for this is in general said 200 or 250 people. And I can't help remarking to you, that it seemed to make an impression on the governor, and to alarm him: for it was upon his delivering this message to him that *Pleydell* says he did desire the field and commanding officers of the corps to assemble the next morning, to see how he should receive the plaintiff and the people that were to accompany him. But he says, instead of the plaintiff and such a number of people, four men came the next day and brought a memorial. He believes all the commanding officers were there. He was told by the governor that the sense of all the officers was, that the plaintiff should be taken up as a dangerous and seditious person: he says he had consulted the *Minorquin* judges, and their opinion was the same with the military officers. He says this gentleman is an inhabitant of the arraval, just by the glacis of the fort; and says that he kept his father's vineyard; and that the defendant, far from being a tyrannical over-bearing man, is one of much temper and humanity, and the witness served under him the last war.

Upon his cross-examination, he understood that by the plaintiff's saying he should bring 200 or 250 men, that it was to enforce or give weight to his petition, to certify that that was their opinion; that is, that they concurred in the plaintiff's opinion: but, says he, so many people coming together is an act in itself of a tumultuous kind. He says the people in general wished to have Mr. *Johnston's* regulation continued. As to the memorial that was brought by the four men, he did not read it, and had it not in his hand; but by just the superficial glance he had of it, he thinks there might be 50 or 60 names to it.

Robert Hudson, fort-adjutant, says, that upon the 10th or 11th of September, the mustaph of St. *Phillip's* told him, that upon delivering out a proclamation (though I ought not to sum that up, for what this *Allimunda* said is no sort of evidence)—but he says that having received this intelligence (so far it is material) he did give the governor an information of it: the governor was then in *Mabon*. He says, that before the plaintiff made this objection, he never heard any objections to Mr. *Johnston's* regulation; that it was to prevent the wine from turning sour, by being sold in that hurrying sort of way; that great quantities of it produce fluxes and other diseases among the garrison, for there are few cellars it seems in the garrison. He says after this regulation, in several years experience, none of the wine did turn sour. Then there was a question that occurred to me to ask, whether the serving it out in this sparing manner did not influence the price. They said, no, because the afforation fixed the price that it could not exceed it.

Colonel *Patrick Mackellar* says he knows the plaintiff; he was called *Red Toney*: I suppose he has red hair. He says he bore a very bad character; that he was a seditious, troublesome, drunken, shuffling fellow; that he had many complaints against him from two mustaphs. He was in the island from 36 to 50, and again from May 60 to last May. He tells you the arraval of St. *Phillip's* is surrounded by a lime-wall on one side, and the other side a ditch; that the arraval is a royalty, where the governor has a greater power than any where else; that the judges can't interfere but by the governor's consent.—That corresponds exactly with the explanation that Mr. *Wright* gives.—He says, in other parts of the island there are jurats, but in the royalty there is only this mustaph, who is appointed by the governor or commander in chief, and is at pleasure displaced by him. He takes care of weights, measures, and markets, and of all wine and the expenditure of it, and settles little disputes between the inhabitants in the first instance. That the magistrates at *Mabon* put the afforation within their jurisdictions. This mustaph does not make any afforation himself, but acquiesces under that of *Mabon*: he only signifies the afforation that has been made at *Mabon*. The *Minorquins* are in general governed by the *Spanish* laws. When it serves their purpose, they plead the *English* laws. Some are well affected to our country; some are not. He attended the governor once or twice on account of the plaintiff; and he says that the general opinion of all the officers was, that the plaintiff was a dangerous person; and that it was proper to take him up and bring him to punishment; and were of opinion to banish him. He says the defendant is a good officer, a polite well-bred man, that he carried his command in the gentlest manner, and is a person of great humanity.

On his cross-examination he says, that he and the other field-officers met by the defendant's desire, to know what was their opinion upon this business. Two of the judges of the island thought it intirely in the governor's breast to do as he pleased; but there was no trial. He does not recollect whether major *Norton* was of that opinion: it was the opinion of the majority. He was asked whether major *Rigby* was of that opinion or not? He says he can't say how that was, but does not remember that any one officer dissented from that opinion.

Then *Edward Blakeney*, secretary to the governor of that name, is examined. He says that nothing can be executed in the arraval of St. *Phillip's* but by the governor's permission: it is a royalty; he has the absolute government there. He says that gen. *Blakeney* a few months after his arrival in the year 48, banished two *Franciscan* friars into Spain or Italy; that was in time of peace. He says there was afterwards by a great deal of interpo-

sition leave given to those people to return. He says that the power itself was never disputed, and he took it to be handed down from the *Spaniards*, by whose laws, as you observe, the *Minorquins* are governed, and at their own request. He says the judges have applied to the witness for the governor's leave to execute processes in the arraval. He says the late king sent four regiments to relieve the troops stationed there, (an order of humanity, like his majesty) and to have all the wives and children brought home: however, a priest took a liking to one of the young women, and would not deliver her up. The priest was banished; the consequence of which was, the girl was delivered up, and the priest was brought back again. He gives these as three instances where people were banished from the island. He says that these friars, two *Franciscans*, were as he believes natives, *Minorquins*. This is the parole evidence that is given on the part of the defendant. I have already stated to you the substance of all that written evidence: you have heard it, and you are fully masters of all the circumstances attending this cause.

Now, gentlemen, it is for your consideration, whether the defendant, general *Mostyn*, has made out his justification; whether he has proved that the defendant was guilty of a riot, and of a disturbance, and that he endeavoured to excite and to stir up a mutiny and a sedition in the garrison. If that is the case, I should imagine, gentlemen, the plaintiff will appear to you as a person of a very dangerous disposition; and that some very strict methods must be necessary to be taken in such a situation, in order to preserve the garrison, and to prevent an insurrection. If it is insinuated to the soldiers that they are abused by the officers under the governor, by the governor's connivance, or by his remissness; we will say, though he has no kind of interest in it, but by his gross encouragement, they are oppressed and imposed upon;—suppose such a persuasion should be infused into the people composing the garrison, I think it is very clear, and I need not argue to you, to shew what dangerous consequences may result from that. Then you will consider how this case stands in that respect. You see that this person, after several years (a new regulation having been made by governor *Johnston*) is for setting up again and reviving an old regulation made in 52; and that he could not prevail so to do.—Then the sense of the island was to be taken. It is in the governor's power to rescind this, as I apprehend, because it is not disputed but that by his commission, according to his plea, he is intrusted with the whole civil and military government of the island: and I presume, however, if he was to have made such an alteration, he had authority to do it: the governor himself, in short, is intrusted with it. Then this person wants to set that old business on foot again; and he does produce, (for so I must take it from the writing that that gentleman has produced) he does mean to shew to the governor, that there are a vast number of people of his sense in the affair. The misfortune of it is, however, that this is not expressly conveyed to the governor; because, according to the whole belief of the agent, though he understood that it was meant to give weight to the petition, not to proceed to direct violence; for what I can find, that was not directly explained to general *Mostyn*. Now you will consider upon this evidence, whether you are satisfied that this was such a behaviour in the plaintiff, as to afford a just conclusion, that he was a man that was about to stir up a sedition and a mutiny in the garrison; or whether he meant no more than earnestly to press his suit, and to endeavour to obtain redress from what seemed to him to be a grievance. If you shall see it in that latter light, to be sure there is no question at all that he will be intitled to recover in this action. As for the damages, I shall not say a word upon that matter, because it is your province to consider on it upon all the circumstances. Then there is another consideration, which will be a legal consideration: that supposing you should be of opinion that this was really a seditious behaviour in this plaintiff, which you will consider of, and also whether he acted in such a manner as to stir up sedition, you will be pleased to say That when you bring in your verdict. The next thing is, that supposing you see the plaintiff's conduct in that light as a mutinous purpose, whether the defendant could be warranted to proceed in that manner. That is, to be sure, a matter of very great consequence. It is not like persons in this country, in *England*, where no freeman shall be banished his country; which is carried to such an extent, that lord *Coke* tells us, that it is not in the power of the king to send a man against his will even to be the lord-lieutenant of *Ireland* (I don't believe there are many gentlemen that would recoil at that): but it could not be done, because it would be an exile: you drive a man against his will out of his native country. But however, this is a case you see in a conquered island, in a ceded island. And certainly I should conceive myself, that if in a garrison where it is absolutely necessary to keep down all these mutinous spirits, from the apparent reason of danger, that it must certainly be lawful for the governor at least to lay a man up in prison that is turbulent. But I should doubt a great deal myself; it will be a matter that you, gentlemen, will have an opportunity to consider, if you please, if you shall be of opinion that the plaintiff's behaviour was seditious; and that is the reason that I desire you to attend to that, and tell me when you give in your verdict. It would be carrying matters to a very great length indeed, in my apprehension, to say, that you should exile and banish a man from his native country. I cannot, sitting here and as at present advised, think that even in such a situation that could be warranted. I cannot think but that a person might be secured and confined, in order to be brought to trial, and properly punished for it. I leave it to you under these observations, and you will consider upon the whole of it, what damages you should please to give to the plaintiff. As to the defendant, you hear the character he bears from all the witnesses: a man of great humanity, who has been guilty of an inordinate use of his power, but not with a malevolent, bad, and wicked design. To be sure, you will not deal out the damages with the same view as you would against a man that acted clearly and demonstrably with malice. It is your province, gentlemen, to consider all the circumstances, and to give in your verdict accordingly.

The jury withdrew, and in about an hour returned, and gave in their verdict for the plaintiff, with three thousand pounds damages, and all costs

of suit.—And at the same time said, that, in their opinion, the plaintiff was not guilty of mutiny or sedition, or acted in any way tending thereto.

Further proceedings in this cause.

THE counsel for the defendant, while the jury withdrew to consider their verdict, tendered to the judge minutes of a bill of exceptions; and on the fourth day of *Michaelmas-Term*, the court of *Common-Pleas* was moved for a new trial.

The defendant's counsel made his motion on two grounds.

First, for excess of damages; alleging that the jury had proceeded on a mistake, for they had found that the plaintiff was not guilty of mutiny or sedition; whereas he insisted it was most plain from the written evidence, that the plaintiff had endeavoured to make the garrison believe that he was their friend.

Secondly; that a new trial ought to be granted, because this action could not be maintained, as the court had no jurisdiction.

The rule to shew cause was, of course, granted.

On the 25th of *November*, Mr. justice *Gould* reported the evidence, which agreed with the printed trial. On the 26th, it was solemnly argued on the first objection of excess of damages, the court not permitting the defendant's counsel to argue the second objection, as they said it would be introducing a new mode of practice, which might eventually be prejudicial to suitors; and as the bill of exceptions went with the record to the court of *King's Bench*, that was the proper court to determine on it.

Lord chief justice *DE GREY* delivered his opinion to the following purport.

I HAVE always considered this mode of application for a new trial, as very salutary to the suitors, who may be injured by mistakes; and likewise to the jury, as it reforms their errors, if they commit any, and is a happy substitute for the much more grievous proceeding that the common law had directed. With regard to the interposition of the courts of justice on the *quantum* of damages, where the subject of the suit is contract, the court has an easy rule to go by in rectifying the mistakes of the jury, because there is a certain test and standard. As for instance, if a man should bring an action on a note for a hundred pounds, and the jury should give for damages a thousand pounds under the idea of interest, they would go upon a mistaken principle, as it is certain the party could not have sustained an injury adequate to that compensation: the damages would be excessive, and the court would correct it. But in personal wrongs, it is much more difficult to draw a line. I do not go so far as to say, that in personal wrongs the court will never interpose, even upon the article of excessive damages, if they are outrageous, and appear so to the court; that is, as my brother *Gould* expressed it, if it appears, in giving the damages, that the jury did not act with deliberation, but with passion, partiality, or corruption. As for instance, if two ordinary men should quarrel at an alehouse, and one should give the other a fillip upon the nose, and a thousand pounds should be given for damages, which is ten times more than both the parties are worth, such damages would be evidence that the jury had not acted with the deliberation that the administration of justice requires. It is a personal tort, but the damages are excessive. There are other circumstances, where the court, even upon excessive damages, might interpose: and I think the counsel for governor *Moslyn* have very wisely endeavoured to ground themselves upon such a principle in this cause; which is, that the jury, in assessing the compensation for the injury, have proceeded on a mistake. It is possible that in many instances that mistake may arise from the direction of the court; for the court may perhaps direct the jury to attend to a circumstance, that in point of law is not proved, or is not the subject-matter for their consideration: or it is possible that the jury may so mistake the evidence, as to believe the fact to be true, when it is not so: then it comes to be a proper motion for a new trial, because the verdict is contrary to evidence. Or the jury may give credit to such circumstances, which either have not been proved, or are not true, and they may aggravate the damages upon that account: they then act under a mistake, which most certainly ought to be rectified. That is the ground upon which the present application is made. But if you consider it in your own mind, it will necessarily result to this proposition, that the jury have found a fact contrary to evidence. As my brother *Davy* was aware that there might be some difficulty in maintaining that proposition, he put it into another shape, and said it was a circumstance that was proper for the jury to consider as a ground for mitigating the damages; instead of which, they had from that circumstance aggravated the damages. So that, upon the whole, it will still recur to the same proposition, that they have acted upon a mistake, in giving aggravated damages upon a fact, which they have found contrary to evidence. For they were unanimously of opinion, that what the plaintiff did, was not done with any seditious view, or tending thereto, but was an earnest pressing of a suit to be relieved from a grievance supposed. That was the inquiry they were particularly ordered by my brother *Gould* to make; and that was the answer that they gave. Now, if in point of fact they were so mistaken, as that they ought not to have been of opinion that the plaintiff did not act with a seditious view, but was only pressing importunately a suit for relief from a supposed grievance, then they have given damages upon a false supposition; they have given such as are not proportionate to the injury received. The argument then seems to me to come to this, that they have believed a fact which they ought not to have believed, because the proof was against it. We are therefore to consider, whether the damages ought to have been raised so high or not. And there are two cases insisted upon. One is the behaviour of Mr. *Fabrigas*, as

tending to raise disorder and sedition in the government. The other is the conduct of governor *Moslyn*, in extenuation of damages, as acting under a mistake, and having taken the best advice the nature of his situation would admit. In order to understand this, we must see for a moment the situation the government stood in.

This island was conquered in 1708: The conquerors (no matter in what mode) had a right to impose what laws they pleased. Upon the cession of the island, by the eleventh article of the treaty of *Utrecht*, part of the right of the conqueror was given up; for it is stipulated, that the inhabitants shall enjoy their honours, estates, and religion. So far therefore the right of the conqueror is restrained; but with regard to their laws, there was no stipulation, nor was it ever understood so by sober people. It is well known that the earl of *Stanhope* and the duke of *Argyle*, as plenipotentiaries upon this subject, and afterwards my lord *Bolingbroke*, did assure the inhabitants, that they should enjoy their own rights and privileges, still subject to the supreme dominion of the conqueror. Those rights and privileges which they were to enjoy, were the established municipal laws of the island, under such regulations as the legislature of this country should impose upon them. This assurance, made at that time, has been attended to by government ever since; for they have had the enjoyment of their privileges so assured to them, and have had such regulations, as the government and the nature of affairs have from time to time required.

The king in council, in the year 1752, (upon several complaints having been made against general *Anstruther*, who had been the governor) made the regulation, as it is called, of 1752; by which the king in council intended to provide against that oppressive power of the governor, which the inhabitants had complained of, and that the people of the island should be at liberty to sell their wines at the price fixed by the jurats of the different terminos.—These powers were soon found, or thought, to be abused; which occasioned a representation to be made by the then governor to the king in council, which produced the new regulation of 1753, which leaned on the other side, as the natives said: for as the former was supposed to give too much power to the magistrates of the island, making them independent of the governor; so this threw too much power into the hands of the governor, and laid them too much at his mercy.

There is one thing mentioned in my brother *Gould's* report, which I think proper to take notice of, because it should not be so mistaken. (a) one of the witnesses in the cause represented to the jury, that in some particular cases, especially in criminal matters, the governor resident upon the island does exercise a legislative power. It was gross ignorance in that person to imagine such a thing. I may say, it was impossible, that a man who lived upon the island, in the station he had done, should not know better, than to think that the governor had a civil and criminal power vested in him. In the island, the governor is the king's servant: his commission is from the king, and he is to execute the power he is invested with under that commission, which is to execute the laws of *Minorca* under such regulations as the king shall make in council. How does it stand after the conquest of this island in 1757, by the *French*, and the relinquishment of it upon the peace? When general *Johnston* was sent as deputy-governor, he thought fit to make a new regulation. Now, I conceive, it was a vain imagination in the witnesses at the trial, (for we don't want to go to *Minorca* to understand the constitution of that island) it therefore was a vain imagination in the witnesses to say, that there were five terminos in the island of *Minorca*. I have at various times seen a multitude of authentic documents and papers relative to that island, and I do not believe, in any one of them, that the idea of the arraval of St. *Phillip's* being a distinct jurisdiction was ever started. *Mahon* is one of the four terminos: St. *Phillip's*, and all the district about it, is comprehended within the termino of *Mahon*. But, however, as it happens to lie near the glacis of the fortification, and the governor's power (I don't mean his legal authority) being there greater than it may be in more distant parts of the island, there has been a respect shewn him, a decency perhaps to the governor, which has prevented the magistrates interfering without his knowledge. But to suppose that there is a distinct jurisdiction, separate from the government of the island, is ridiculous and absurd: it is what I never did hear of, till it was mentioned in my brother *Gould's* report. General *Johnston* made an alteration in the arraval of St. *Phillip's*, which is a district of a mile or two in circumference, with some few hundred inhabitants. He divided this into a subdivision of four other districts, and annulled by his own authority the regulation of 1752, respecting the mode by which the wines were to be sold. As far as appears in this cause, he did that without authority. If he had the sanction of government, his instructions should have appeared, if the defendant intended to avail himself of them. I only mean to be understood, that general *Johnston* had no authority to supersede the order of council by his own power; but at the same time it seems to be a very salutary provision; and if he had represented it to the king in council, no doubt but it would have been approved of. I may say that the inhabitants approved of it, because from that time there never has been any complaint of it. A few years ago there were a multitude of complaints brought against the arbitrary acts, as they were called, and the oppressive conduct of this very general *Johnston*. They were heard in a full council with a great deal of solemnity for a great number of days, and the council came into a resolution upon them. This alteration of the order in 1752 was not one of their charges against him; therefore it is clear, that the inhabitants of the arraval did not at that time think it an oppression.

We come now to the point of time, when Mr. *Fabrigas* complained of it. I will not condemn him for referring to the order of council. He had a right to know whether this alteration of governor *Johnston* was made by authority, and whether it had the effect of the power of the king in coun-

(a) Vide Mr. *Wright's* evidence, page 170.

cil; therefore I do not condemn the thing itself. Mr. *Fabrigas* not having met with that success which he expected, (though governor *Mostyn*, I think, till the time of the arrest and commitment, acted with a great deal of caution, judgment, and prudence, I can almost say impartiality) and not being satisfied with the opinion of the governor upon the representation and defence of *Allimundo*, which he had never seen, desires to see it. His petition is rejected. This produces a peevish application again and again to the governor, and from one complaint another arises. New grievances are supposed to be received, not only by Mr. *Fabrigas*, but by the inhabitants of the arrayal at large: and I cannot say that I approve of the manner in which he did prosecute his claim: the effect of it is another thing. He certainly did not observe that decency and respect to the governor which he ought to have done. If the governor did not attend to his complaints, the king in council was open to him. We all know, that the way to the king in council has been pursued very often, where the governor has not attended to the complaints of the *Minorquins*. His expressions indeed have the appearance of humility and respect; but yet there is a petulance in the continuing his petitions, which might disturb the governor. Thus the matter goes on; this man still complaining, and earnestly pressing of his suit upon a grievance supposed, till the secretary informed the governor, that the plaintiff would come next day with his petition backed with 150 of the dealers in grapes and wine. This it is that is supposed to alarm the governor. Now I will not reflect so much upon the honour of any governor of the garrison of fort St. *Phillip's*, as to suppose, that he really thought his garrison was in any more danger than this court is at the present moment; nor will I suppose, that if he did think his garrison was in danger, that he would have taken such feeble means to defend it. The governor was disconcerted by the petulance of the man, and was off his guard; and though he took the advice of those who were the proper persons to advise him there, yet he must have too much *self* to imagine, that the advice they gave him was such as he could either in law or reason follow. I am not speaking now of the law of this island; but it is totally contrary to all principles, and to every idea of justice in any country. But the next day, this petition is presented by four men only. Then there is an end of all danger to the garrison and the government; and you plainly see no disturbance was meant; nor is there any evidence of his soliciting the people, of his breeding cabals among them, or exciting any tumult or disorder. The plaintiff had, to say the worst, only behaved himself ill in the mode of his importunity; and when he was open to the laws of that country (for such laws I presume there must be) if he had offended, he might have been prosecuted in the courts of criminal jurisdiction. Whether he acted improperly, from not having succeeded in prevailing upon the majority of the people to think he was right in desiring to enforce the order of 1752, is not the question: the people seemed to be content with the variation, or deviation, made by general *Johnston*. Now when all these matters are over, this man is committed to prison; and there is the first complaint: and I must take it upon this motion, that it was a false imprisonment. If the governor had secured him, nay, if he had barely committed him, that he might have been amenable to justice; and if he had immediately ordered a prosecution upon any part of his conduct; it would have been another question, and might have received a different consideration. But he commits him to the worst prison in the island; and in a way which I cannot conceive came from general *Mostyn*. What could induce him to use a man with such hardship and inhumanity? Was not putting him into prison sufficient? Why was he to be deprived of the society of his wife and children, without being allowed any thing for his sustenance but bread and water, and to lie upon the floor? In this condition he remains for six days: then comes a second imprisonment; for I take the whole year to be a continuation of the false imprisonment. He is then confined on board a ship, under the idea of a banishment to *Carthage*. I do believe Mr. *Mostyn* was led into this, under the old practice of the island of *Minorca*, by which it was usual to banish: I suppose the old *Minorquins* thought fit to advise him to this measure. But the governor knew that he could no more imprison him for a twelvemonth, than that he could inflict the torture; yet the torture, as well as banishment, was the old law of *Minorca*, which fell of course when it came into our possession. Every *English* governor knew he could not inflict the torture; the constitution of this country put an end to that idea. This man is then dragged on board a ship, with such circumstances of inhumanity and hardship, as I cannot believe of general *Mostyn*; and he is carried into a foreign country, and of all countries the worst; for I believe there are directions given, that no persons should go to *Spain*, or be permitted to quit the port of *Carthage*. All his continuance in *Spain*, I look upon as a continuance of the false imprisonment; because every constraint upon

personal liberty, without legal authority, is a false imprisonment: and if a captain leaves a sailor upon a desert island, though he is left at liberty there, yet the keeping him from that place to which he had a right by law to come, is an imprisonment.

If upon proper cause the courts of justice there had in a judicial way exercised any power which their laws would have supported, and which the laws of this country might not; what the effect of that would have been has nothing to do with this cause; for now we take it upon the general issue, *not guilty*. In this case, the man has been imprisoned under circumstances of great hardship for twelve months, and kept from the communication of his family and his own concerns. In this situation he brings his action; and the jury have thought fit to give three thousand pounds damages. To be sure, three thousand pounds is an immense sum for a *Minorquin* to recover: my brother *Davy* thought proper to use the expression of its being an outrageous sum. To say what is the value of the liberty of a man's person, secluded from his family, under circumstances of hardship, for twelve months, is a difficult matter. Men's minds will vary much about it: I should think one thing, another would think another. In this case of personal wrongs, what has the law said? The law has said, that a jury of twelve men shall be the judges to determine and assess the compensation for that personal wrong. We cannot but recollect what passed in those unfortunate affairs that happened about the secretary of state and a printer's boy. A servant is taken up under a mistake, and carried to a better house than his own, is fed with better provisions than he had of his own, and is treated better than he would have been treated when at home; yet he brings an action of false imprisonment, and has 300*l.* damages. It was more than he could earn for years. The court was applied to for a new trial, upon excessive damages. What did the court say? (and I never heard their judgment in that matter arraigned) 'We are not the judicature to determine upon the deliberative judgment of a jury, upon such a subject as this. Have the jury exercised their judgment? or, is there any imputation upon their conduct except the idea of the compensation not being proportioned? Not at all.' How can a court of justice, that is to determine upon law, set a value upon this, and say, it is wrong? What would be the consequence of it? If we say this is wrong, we must say what is right. Then we are to tell the jury, 'You are not to find 300*l.*' 'May we find 200*l.* 100*l.* 50*l.* or 100*l.*? Tell us where you think we should be right?' 'We must not tell you; we have no authority to do that; but you must not give outrageous damages.' For tho' I may know in my own mind whereabouts I should compensate the injury, without saying whether it would be more or less than this, yet I cannot prescribe to the jury what I think the value of personal liberty. But it is said, that the governor did what he could in his situation; but was mistaken. If he was mistaken, it is a matter of mitigation before the jury, and it comes exactly to the same point. I presume it was pressed before the jury, and they paid such attention to it as they thought proper; and therefore it would be totally evoking the cause from its proper determination to say, that the jury ought to give some other damages than they have. As to the ground on which the defendant's counsel have made this motion, it arises from an accident, and I think an accident which was very properly provided for: for had it not been, that the learned judge who tried the cause had particularly in terms recommended the consideration of this point to the jury, and taken their answer, the defendant could not have had any ground to apply for a new trial. In my opinion, the learned judge did very right, and acted with great prudence and justice to the parties, and to the future questions that may arise in this cause; for it looks as if the parties from the beginning intended to apply either here or elsewhere. Now it is a very different question, whether the governor of *Minorca*, finding a subject mutinous and seditious, and disturbing his government, can arrest and imprison him? or, whether he can justify what he has done, the jury having found that he was neither mutinous nor seditious? Had they found the contrary, that fact might have been taken into consideration in a court of justice; but as they have exercised that jurisdiction the constitution has given them, I think there ought not to be a new trial.

Mr. Justice *Gould* said, that the court was not warranted in determining that the damages were excessive, without breaking in upon the fundamental principles of the constitution.

Mr. Justice *Blackstone* observed, that these damages could not be called angry or vindictive damages, as the injury was as outrageous as the damages could be excessive.

Mr. Justice *Nares* declared, that Mr. *Fabrigas* had been imprisoned and treated in such a manner that he did not care to repeat.

The whole bench were unanimous in refusing a new trial, and the rule was consequently discharged.

Further Proceedings in the Cause of Fabrigas and Mostyn.

THE court of Common-Pleas having refused governor Mostyn a new trial, he resorted to a writ of error, which was allowed on the 14th of December 1773.

On the 16th of December he was obliged to put in bail.

A rule was given to transcribe the record in Hilary-Term, 1774.

The first *scire facias* issued in Easter-Term.

The second *scire facias* issued in the same term, on the 16th of May, returnable in Trinity-Term.

Mr. Fabrigas, the defendant in error, was served with a summons on the 7th of June, that the plaintiff might have time to assign errors till judge Gould had put his seal to the bill of exceptions.

On the 8th of June, judge Gould came into the court of King's Bench, and acknowledged his seal.

The errors were assigned on the 16th of June.

The defendant pleaded in *nullo est erratum* on the 20th.

A *concilium* was moved for on the 21st of June.

It was set down for argument for the first Friday in Michaelmas-Term.

It was argued on Tuesday the 15th of November 1774; and the record is as follows.

The record of the proceedings in Fabrigas and Mostyn.

The writ of error.

As yet of Trinity-Term, in the fourteenth year of the reign of king George the third.

Our lord the king sent to his trusty and well-beloved sir William de Grey, knight, his chief justice of the Bench, his close writ, in these words; that is to say: George the third, by the grace of God, of Great-Britain, France, and Ireland, king, defender of the faith, &c. To our trusty and well-beloved sir William de Grey, knight, our chief justice of the Bench, greeting. Forasmuch as in the record and process, as also in giving of judgment in a plaint which was in our court before you and your associates, our justices of the Bench, by our writ between Anthony Fabrigas and John Mostyn, esq. of a plea of trespass, assault, and false imprisonment, as it is said, manifest error hath intervened, to the great damage of the said John, as by his complaint we are informed: we, willing that the said error (if any be) be duly amended, and full and speedy justice done to the said parties in this behalf, do command you, that if judgment be given thereupon, then you send to us distinctly and plainly, under your seal, the record and process of the said plaint, and all things touching the same and this writ; so that we may have them in fifteen days of St. Hilary, wheresoever we shall then be in England; that inspecting the record and process aforesaid, we may cause further to be done thereupon for amending the said error, as of right, and according to the law and custom of England, shall be meet to be done. Witness ourself at Westminster, the sixth day of December, in the fourteenth year of our reign, Hil. A. L.

The return to the writ.

The answer of sir William de Grey, knight, chief justice within-named.—The record and process of the plaint within mentioned, with all things touching the same, I send before our lord the king, wheresoever, &c. at a day within contained, in a certain record to the writ annexed, as I am within commanded, &c. William de Grey.

Pleas. Inrolled at Westminster before sir William de Grey, knight, and his brethren, justices of his majesty's court of Common Bench, of Easter-Term, in the thirteenth year of the reign of our sovereign lord George the third, by the grace of God, of Great-Britain, France, and Ireland, king, defender of the faith, and so forth. Rolls 616 and 617.

The declaration.

In the Common-Pleas.

LONDON to wit. } JOHN MOSTYN, late of Westminster, in the county of Middlesex, esquire, was attached to answer Anthony Fabrigas of a plea, wherefore he with force and arms made an assault upon the said Anthony, at Minorca, (to wit) at London aforesaid, in the parish of Saint Mary le Bow, in the ward of Cheap, and beat, wounded, and ill-treated him, and there imprisoned him, and kept and detained him in prison there for a long time without any reasonable or probable cause, contrary to the laws and customs of this realm, against the will of the said Anthony, and compelled the said Anthony to depart from and leave Minorca aforesaid, where the said Anthony was dwelling and resident, and carried and caused to be carried the said Anthony from Minorca aforesaid, to Carthagena in the dominions of the king of Spain, against the will of the said Anthony; whereby the said Anthony was put to great expence and trouble, and the goods and effects of the said Anthony there were diminished, lost, spoiled, and consumed, and the family of the said Anthony were brought to great want and distress, and the said Anthony, during all the said time, was thereby deprived of the comfort of his said family: and also wherefore the said John with force and arms made another assault upon the said Anthony at Minorca, (to wit) at London aforesaid, in the parish and ward aforesaid, and beat, wounded, and ill-treated him, and there imprisoned him, and kept and detained him there in prison for a long time, without any reasonable or probable cause, contrary to the laws and customs of this realm, against the will of the said Anthony; and did other wrongs to him, to the great damage of the said Anthony, and against the peace of our lord the now king: and thereupon the said Anthony, by Richard Gregory, his attorney, complains, that the said John, on the first day of September, in

the year of our Lord 1771, with force and arms, (to wit) with swords, staves, sticks, and fitts, made an assault upon the said Anthony, at Minorca, (to wit) at London aforesaid, in the parish of St. Mary le Bow, in the ward of Cheap, and beat, wounded, and ill-treated him, and then and there imprisoned him, and kept and detained him in prison there for a long time, (to wit) for the space of ten months, without any reasonable or probable cause, contrary to the laws and customs of this realm, against the will of the said Anthony, and compelled the said Anthony to depart from and leave Minorca aforesaid, where the said Anthony was then dwelling and resident, and carried and caused to be carried the said Anthony from Minorca aforesaid to Carthagena, in the dominions of the king of Spain, against the will of the said Anthony; whereby the said Anthony was then and there put to great expence and trouble, and the goods and effects of the said Anthony there were diminished, lost, spoiled and consumed, and the family of the said Anthony were thereby brought to great want and distress, and the said Anthony during all the said time was deprived of the comfort of his said family: and also, for that the said John on the said first day of September, in the year of our Lord 1771 aforesaid, with force and arms, (to wit) with swords, staves, sticks, and fitts, made another assault upon the said Anthony, at Minorca, (to wit) at London aforesaid, in the parish and ward aforesaid, and then and there beat, wounded, and ill-treated him, and then and there imprisoned him, and kept and detained him there in prison for a long time, (to wit) for the space of other ten months, without any reasonable or probable cause, contrary to the laws and customs of this realm, against the will of the said Anthony; and then and there did other wrongs to him the said Anthony, to the great damage of the said Anthony, and against the peace of our said lord the king: and thereupon the said Anthony saith, that he is injured and hath sustained damage to the value of 10,000*l.* And thereof he bringeth suit, &c.

The plea.

And the said John, by James Dagge his attorney, comes and defends the force and injury, and says he is not guilty of the premises above laid to his charge in manner and form as the said Anthony hath above complained thereof against him; and of this he puts himself upon the country, &c. and the said Anthony doth so likewise. And for further plea in this behalf as to the making the said assault upon the said Anthony in the first count in the said declaration mentioned, and beating and ill-treating him, and imprisoning him, and keeping and detaining him in prison for the said space of time in the said declaration mentioned, and compelling the said Anthony to depart from and leave Minorca aforesaid, and carrying and causing to be carried the said Anthony from Minorca aforesaid to Carthagena, in the dominions of the king of Spain, by the said John above supposed to have been done; he the said John, by leave of the court here for this purpose first had and obtained, according to the form of the statute in that case made and provided, says, that the said Anthony ought not to have or maintain his said action thereof against him the said John, because he says that he the said John, at the said time, &c. and long before, was governor of the said island of Minorca, and during all that time was invested with and did hold and exercise all the powers, privileges, and authorities, civil and military, belonging and relating to the government of the said island of Minorca, in parts beyond the seas; and the said Anthony before the said time when, &c. (to wit) on the said first day of September, in the year aforesaid, at the said island of Minorca aforesaid, was guilty of a riot and disturbance of the peace, order, and government of the said island, and was endeavouring to create and raise a mutiny and sedition among the inhabitants of the said island, in breach of the peace, violation of the laws, and in subversion of all order and government; whereupon the said John, so being governor of the said island of Minorca as aforesaid, at the said time when, &c. in order to preserve the peace and government of the said island, was obliged, and did then and there order the said Anthony to be banished from the said island of Minorca, and to leave and quit the said island. And in order to banish and send the said Anthony from and out of the said island, did then and there for that purpose gently lay hands upon the said Anthony, and did then and there seize and arrest him, and did keep and detain the said Anthony, before he could be banished and sent from out of the said island, for a short space of time, (to wit) for the space of six days then next following; and afterwards, to wit, on the seventh day of September, in the year aforesaid, at Minorca aforesaid, did carry and cause to be carried the said Anthony, on board a certain vessel, from the island of Minorca aforesaid to Carthagena aforesaid, as it was lawful for him to do for the cause aforesaid, which are the same, making the said assault upon the said Anthony in the first count of the said declaration mentioned, and beating and ill-treating him, and imprisoning him, and keeping and detaining him in prison for the said space of time in the said first count of the said declaration mentioned, and compelling the said Anthony to depart from and leave Minorca aforesaid, and carrying and causing to be carried the said Anthony from Minorca to Carthagena, in the dominions of the king of Spain, whereof the said Anthony hath above complained against him: and this he is ready to verify. Wherefore he prays judgment if the said Anthony ought to have or maintain his said action thereof against him, &c. without this that the said John was guilty of the said trespass, assault, and imprisonment, at the parish of St. Mary le Bow, in the ward of Cheap, or elsewhere out of the said island of Minorca aforesaid.

Thomas Walk.

The replication.

And the said Anthony, as to the said plea of him the said John, by him secondly above pleaded in bar, as to the said assaulting the said Anthony in

the said first count of the said declaration mentioned, and beating and ill-treating him, and imprisoning him, and keeping and detaining him in prison for the said space of time in the said declaration mentioned, and compelling the said *Anthony* to depart from and leave *Minorca* aforesaid, and carrying and causing to be carried the said *Anthony* from *Minorca* aforesaid to *Carthage*, in the dominions of the king of *Spain*, by the said *John* above done, protesting that the said plea, and the matters therein contained are insufficient in law to bar the said *Anthony* from maintaining his said action against the said *John*. For replication in this behalf, he saith, that the said *Anthony* ought not, by reason of any thing by the said *John* above in pleading alledged, to be barred from having his said action thereof maintained against him; because, he saith, that the said *John*, of his own wrong, and without such cause as the said *John* hath above in his said plea alledged, on the same day and year aforesaid, at *London* aforesaid, in the parish and ward aforesaid, assaulted the said *Anthony*, and beat and ill-treated him, and imprisoned him, and kept and detained him in prison for the said space of time in the said declaration mentioned, and compelled the said *Anthony* to depart from and leave *Minorca* aforesaid, and carried and caused to be carried the said *Anthony* from *Minorca* aforesaid to *Carthage*, in the dominions of the king of *Spain* aforesaid, in manner and form as the said *Anthony* hath above complained against him; and this he prays may be enquired of by the country. And the said *John* doth so likewise.

John Glynn.

Award of the venire.

Therefore, as well to try this issue as the said other issue between the said parties above joined, it is commanded to the sheriffs, that they cause to come here, in three weeks of the *Holy Trinity*, twelve, &c. by whom, &c. and who neither, &c. to recognize, &c. because as well, &c.

At which day the jury between the said parties of the plea aforesaid, was respited here until on the morrow of *All Souls* then next following, unless *Henry Gould*, knight, one of the king's justices of the Bench here assigned by form of the statute, &c. should first come, on *Friday* the second of *July* last past, at the *Guildhall* of the city of *London*. And now here at this day cometh the said *Anthony*, by his said attorney, and the said justice, before whom, &c. hath sent here his record in these words.

The plea.

That is to say, afterwards, on the day and in the year, and at the place within-mentioned, come as well the within-mentioned *Anthony Fabrigas* as the within-named *John Moflyn*, by their attornies within-named, before *Henry Gould*, knight, one of the justices of the Bench within-named, and certain of the jurors, whereof mention is within made, summoned to be upon that jury, (that is to say) *Thomas Zachary*, *Thomas Ashby*, *David Powell*, and *Walter Ewer*, being required, come, and on that jury are sworn; and because the rest of the jurors of the same jury do not appear, therefore eight other persons of the by-standers, being by the sheriffs within-written hereunto elected, at the request of the said *Anthony*, and by the command of the said *Henry Gould*, are now newly set down, whose names are affixed in the within-written pannel, according to the form of the statute, &c. which said jurors so newly set down, (that is to say) *William Tomkyn*, *Gilbert Howard*, *Thomas Boulby*, and *John Newball*, *John King*, *James Smith*, *William Hurley*, and *James Selby*, being also required, come likewise, and, together with the said other jurors before impannelled, are tried and sworn to speak the truth of the matters within contained; who upon their oath say, that as to the first issue within-joined, the said *John Moflyn* is guilty of the premises within laid to his charge, in manner and form as the said *Anthony* hath within complained against him: and as to the other issue within joined, the said jurors on their said oath further say, that the said *John Moflyn*, of his own wrong, and without such cause as he hath in pleading within alledged, on the day and in the year within mentioned, at *London*, in the parish and ward within mentioned, assaulted the said *Anthony*, and beat and ill-treated him, and imprisoned him, and kept and detained him in prison for the space of time in the within declaration mentioned, and compelled him the said *Anthony* to depart from and leave *Minorca* within-mentioned, and carried and caused to be carried the said *Anthony* from *Minorca* aforesaid to *Carthage*, in the dominions of the king of *Spain* within mentioned, in manner and form as he the said *Anthony* hath by his replication within alledged; and they assess the damages of the said *Anthony*, by reason of the premises within specified, besides his costs and charges by him laid out and expended about his suit in this behalf, to 3000*l.* and for his said costs and charges, to forty shillings. Therefore it is considered, that the said *Anthony* recover against the said *John* his damages aforesaid, to three thousand pounds, and two pounds by the jury aforesaid, in form aforesaid assessed, and 88*l.* to the said *Anthony*, at his request, for the costs and charges aforesaid, by the court here for increase adjudged; which said damages in the whole amount to three thousand and ninety pounds, &c. Afterwards (that is to say) before our lord the king at *Westminster*, comes the said *John Moflyn*, in his proper person, and says, that at the trial of the said cause before the said *Henry Gould*, knight, the counsel of him the said *John Moflyn* proposed certain exceptions to the opinion of the said *Henry Gould*, which exceptions were written in a bill, and sealed by the said judge; which bill of exceptions the said *John Moflyn* now brings into this court, and prays a writ of our lord the king to the said *Henry Gould*, to confess or deny his seal so put to the said bill of exceptions, according to the form of the statute in such cases made and provided, which writ is granted to him returnable in fifteen days from the day of the *Holy Trinity*; at which day, before our lord the king at *Westminster*, comes the said *John Moflyn* in his proper person; and the said *Henry Gould*, knight, likewise in his proper person, comes and acknowledges his seal put to the said bill of exceptions, which bill of exceptions follows in these words.

The bill of exceptions.

That is to say, on the morrow of the *Holy Trinity*, 13 *Geo.* III. Be it remembered, that in the term of *Easter*, in the thirteenth year of the reign of our sovereign lord *George* the third, now king of *Great Britain*, and so forth, came *Anthony Fabrigas*, by *Richard Gregory* his attorney, into the court of our said lord the king of the Bench at *Westminster*, and impleaded *John Moflyn*, late of *Westminster*, in the county of *Middlesex*, esq. in a certain plea of trespass on which the said *Anthony* declared against him.

[The declaration, plea, and replication, are here set out verbatim, which, to avoid repetition, are now omitted. After those pleadings the bill of exceptions proceeds in these words.]

And afterwards (to wit) at the sittings of *nisi prius*, holden at the *Guildhall* of the city of *London* aforesaid, in and for the said city, before the hon. *Henry Gould*, knight, one of the justices of our said lord the king of the Bench, *Thomas Lloyd*, esq. being associated to him according to the form of the statute in such case made and provided, on *Monday* the 12th day of *July*, in the 13th year of the reign of our said lord the now king, the aforesaid issues so joined between the said parties as aforesaid, came on to be tried by a jury of the city of *London* aforesaid, for that purpose duly impannelled; at which day came there as well the said *Anthony Fabrigas* as the said *John Moflyn*, by their attornies aforesaid. And the jurors of the jury aforesaid, impannelled to try the said issues, being called over, some of them, namely, *Thomas Zachary*, *Thomas Ashby*, *David Powell*, and *Walter Ewer*, came and were then and there in due manner chosen and sworn to try the same issues; and because the rest of the jurors of the same jury did not appear, therefore others of the by-standers being chosen by the sheriffs, at the request of the said *Anthony*, and by command of the said justice, were appointed anew, whose names were affixed to the pannel of the said jury, according to the form of the statute in such case made and provided; which said jurors so appointed anew, (to wit) *William Tomkyn*, *Gilbert Howard*, *Thomas Boulby*, *John Newball*, *John King*, *James Smith*, *William Hurley*, and *James Selby*, being likewise called, came, and were then and there in due manner tried and sworn to try the same issues. And upon the trial of the said issues, the counsel learned in the law for the said *Anthony Fabrigas*, to maintain and prove his said declaration, on his part gave in evidence, that the said *John*, at the island of *Minorca*, on the 17th day of *September*, in the year of our Lord 1771, seized and took the said *Anthony*, and without any trial imprisoned him for the space of six days, against his will, and banished him for the space of twelve months from the said island of *Minorca*, and caused him to be put by soldiers on board a ship, and to be transported from the said island of *Minorca* to *Carthage* in *Spain*, for the said space of twelve months: whereupon the counsel for the said *John Moflyn* did then and there, on the part of the said *John Moflyn*, give in evidence, that the said *Anthony* was a native of *Minorca*, and at the time of taking, seizing, and imprisoning him, and banishing him as aforesaid, was residing in and an inhabitant of the arraval of *St. Phillip's* in the said island. And it was further given in evidence on the part of the said defendant, that the said island of *Minorca* was ceded to the crown of *Great-Britain* by the king of *Spain*, by the treaty of *Utrecht*, in the year of our Lord 1713; and that the article in the said treaty, relative to the said island, is as follows: *rex porro Catholicus, pro se, heredibus et successoribus suis, cedit pariter coronæ Magnæ Britannicæ totam insulam Minorcæ, ad eamque transfert in perpetuum jus omne dominiumque plenissimum supradictam insulam spectantem, vero super urbem arcem portum munitiones et sinum Minoricensis, vulgo Port Mahon, ura cum aliis portibus locis oppidisque in præfata insula sitis; provisum tamen est ut in articulo suprascripto quod nullum perfugium, neque receptaculum patebit Maurorum navibus bellicis quibuscunque in Portu Mahonis, aut in alio quovis portu dictæ insulæ Minorcæ, quo ora Hispaniæ ipsorum excursionibus infestæ reddantur. Quinimo commorandi solummodo causâ secundum pacta conventiona Mauris eorumque navigiis introitus in insulam præfatam permittitur. Promittat etiam ex sua parte regina Magnæ Britannicæ, quod si quando insulam Minorcæ et portus oppida locaque in eadem sita a coronâ regnorum suorum quovis modo alienari in posterum contigerit, dabitur coronæ Hispaniæ ante nationem aliam quamcunque prima optio possessionem et proprietatem præmemoratæ insulæ redimendi. Spondet insuper regia sua majestas Magnæ Britannicæ, se facturam ut incolæ omnes insulæ præfatæ tam ecclesiastici quam seculares bonis suis universis, et honoribus tunc pacatæque fruantur. Atque religionis Romanæ Catholicæ liber usus iis permittatur utque etiam ejusmodi rationes meantur, ad tuendam religionem prædictam in eadem insulâ, quæ a gubernatione civili atque a legibus Magnæ Britannicæ, penitus abhorre non videantur. Poterunt etiam suis honoribus et bonis frui, qui nunc suæ Catholicæ majestatis servitio addicti sunt, etiamsi in eodem permanferint; et liceat cuicunque, qui præfatam insulam relinquere voluerit, bona sua vendere et libere in Hispaniam transfere.* And it was further given in evidence on the part of the said defendant, that the *Minorquins* are in general governed by the *Spanish* laws, but, when it serves their purpose, plead the *English* laws. And it was further given in evidence on the behalf of the said defendant, that there are certain magistrates, called the chief justice criminal, and the chief justice civil, in the said island. And it was further given in evidence by *James Wright*, the secretary to the defendant, that the said island is divided into four districts, exclusive of the arraval of *St. Phillip's*, which the witness always understood to be separate and distinct from the others, and under the immediate order of the governor; so that no magistrate of *Mahon* could go there to exercise any function without leave first had from the governor. And it was further given in evidence on the part of the said defendant, by colonel *Patrick Mackellar*, that the arraval of *St. Phillip's* is surrounded by a line-wall on one side, and on the other by the sea, and is called the royalty, where the governor has greater power than any where else in the island, and where the judges cannot interfere but by the governor's consent. And it was further given in evidence by *Edward Blakeney*, who had been secretary to governor *Blakeney*, that nothing can be executed in the arraval but by the governor's leave; and the judges have applied to him the witness for the governor's leave to execute process there. And it was fur-

ther given in evidence by the said *James Wright*, that for the trial of murder and other great offences committed within the said arraval, upon application to the governor, he generally appoints the assesseur criminal of *Mahon*, and for lesser offences the mustaltaph; and that the said *John Mostyn*, at the time of the seizing, taking, imprisoning, and banishing the said *Anthony*, was the governor of the said island of *Minorca*, under and by virtue of certain letters patent of his present majesty, under the great seal of *Great-Britain*, bearing date the 2d day of *March*, in the eighth year of his reign, whereby his majesty constituted and appointed the said defendant to be captain-general and governor in chief in and over the said island of *Minorca*, and the town and garrison of *Port Mahon*, and the castles, forts, and other works and fortifications thereunto belonging, and all other towns and places within the said island; and his majesty did thereby give and grant unto the said defendant *John Mostyn*, or in his absence to the lieutenant-governor, or commander in chief for the time being, all powers, privileges, and authorities, civil and military, unto the said office belonging, to have, hold, and exercise the said office, powers, privileges, and authorities, during his majesty's will and pleasure; and the said defendant *John Mostyn*, or in his absence the lieutenant-governor, or commander in chief for the time being, are to observe and obey all the orders and instructions therewith given to him, and all such further and other orders and instructions as shall be from time to time given to him under his majesty's royal sign manual or signet, or by his majesty's order in privy-council; and his said majesty did thereby strictly charge and command all his officers, ministers, magistrates, civil and military, whatsoever, and soldiers, and all others his loving subjects, inhabiting or being in the said island, to obey him the said *John Mostyn*, as captain-general and chief governor thereof; and that the defendant, being so governor of the said island, caused the said *Anthony* to be seized, taken, imprisoned, and banished as aforesaid, without any reasonable or probable cause, or any other matter alledged in the defendant's plea, or any act tending thereto. But nevertheless the said counsel for the said *John Mostyn* did then and there insist before the said justice, on the behalf of the said *John Mostyn*, that the said several matters so produced and given in evidence on the part of the said *John Mostyn* as aforesaid, were sufficient and ought to be admitted and allowed as decisive evidence to entitle the said *John Mostyn* to a verdict, and to bar the said *Anthony* of his aforesaid action; and the said counsel for the said *John Mostyn* did then and there pray the said justice to admit and allow the said matters so produced and given in evidence for the said *John Mostyn*, to be conclusive evidence in favour of the said *John Mostyn*, to entitle him to a verdict in this cause, and to bar the said *Anthony* of his action aforesaid. But to this the counsel learned in the law of the said *Anthony*, did then and there insist before the said justice, that the same were not sufficient nor ought to be admitted or allowed to entitle the said *John Mostyn* to a verdict, or to bar the said *Anthony* of his action aforesaid. And the said justice did then and there declare and deliver his opinion to the jury aforesaid, that the said several matters so produced and given in evidence on the part of the said *John Mostyn*, were not sufficient to bar the said *Anthony* of his action aforesaid, and with that direction left the same to the said jury; and the jury aforesaid then and there gave their verdict for the said *Anthony*, and 3000*l.* damages. Whereupon the said counsel for the said *John Mostyn* did then and there, on the behalf of the said *John Mostyn*, except to the aforesaid opinion of the said justice, and insisted on the said several matters as an absolute bar to the said action. And inasmuch as the said several matters so produced and given in evidence on the part of the said *John Mostyn*, and by his counsel aforesaid objected and insisted on as a bar to the action aforesaid, do not appear by the record of the verdict aforesaid, the said counsel for the said *John Mostyn* did then and there propose their aforesaid exceptions to the opinion of the said justice, and requested the said justice to put his seal to this bill of exception, containing the said several matters so produced and given in evidence on the part of the said *John Mostyn* as aforesaid, according to the form of the statute in such case made and provided. And thereupon the said justice, at the request of the said counsel for the said *John Mostyn*, did put his seal to this bill of exceptions, pursuant to the aforesaid statute in such case made and provided, on the said 12th day of *July*, in the 13th year of the reign of his present majesty.

Assignment of errors.

And hereupon the said *John Mostyn* says, that in the record and proceedings aforesaid, and also in the matters recited contained in the said bill of exceptions, and also in giving the verdict upon the said issues between the parties aforesaid joined, and also in giving the judgment aforesaid, there is a manifest error in this, that the justice before whom, &c. had no power, authority, or jurisdiction to try the said issues, or either of them, at the time when the same was tried, as in the record mentioned; nor had the said justice any power or authority to take or swear the said jury thereon. There is also error in this, that the said justice before whom, &c. at and upon the trial of the said issues between the parties aforesaid joined, did declare and deliver his opinion to the jury aforesaid, that the said several matters mentioned in the said bill of exceptions, and so as aforesaid produced and proved on the part of the said *John Mostyn*, were not upon the whole of the case sufficient to bar the said *Anthony Fabrigas* of his said action against him, and with that opinion left the same to the jury; whereas the same were sufficient to bar the said *Anthony* of his said action. There is also error in this, that by the record aforesaid it appears, that the verdict aforesaid was given upon the said issues between the said parties joined, for the said *Anthony Fabrigas*; whereas by the law of the land, the verdict on the said issues ought to have been given for the said *John Mostyn*, against the said *Anthony Fabrigas*. There is also error in this, that it appears by the record aforesaid, that judgment, in form aforesaid given, was given for the said *Anthony Fabrigas* against him the said *John Mostyn*; whereas by the law of the land, judgment ought to have been given for the said *John Mostyn* against the said *Anthony Fabrigas*. And the said *John Mostyn* prays, that the judgment aforesaid, for the errors

aforesaid, and others in the record and proceedings aforesaid, may be reversed, annulled, and altogether had for nothing; and that he the said *John Mostyn* may be restored to all which he has lost by occasion of the judgment aforesaid, &c.

In nullo est erratum.

And the said *Anthony* hereupon voluntarily comes in his own proper person into court here, and says, that neither in the record or proceedings aforesaid, nor in the matter recited and contained in the said bill of exceptions, nor in giving the verdict upon the said issues between the parties aforesaid joined, nor in the giving the judgment aforesaid, is there any error; and that the said *Anthony* prays, that the court of our lord the king now here will proceed to the examination, as well of the record and proceedings aforesaid, as of the matters recited and contained in the said bill of exceptions and of the matters aforesaid above-assigned for error, and that the said judgment may be in all things affirmed. But because the court of our lord the king now here is not yet advised to give their judgment of and concerning the premises, a day is therefore given to the parties aforesaid, to be before our lord the king, until on the morrow of *All Souls* now next ensuing, wherefore, &c. to hear judgment of and upon the premises; for that the court of our said lord the king now here, is not yet advised thereof, &c.

Mr. Buller.

My lord, there are some strange blunders upon this record, which though I might make objections to, I will not mispend the time of the court in stating them, because I can easily conceive myself that they will admit of a very short answer; and therefore, waving all objections to the formal part of the record, the general question upon this record will be, whether an action can be maintained in this country against a governor of *Minorca*, for an imprisonment committed by him there in his character and office of governor, upon the person of a *Minorquin*, even though the governor should have erred in his judgment, and have been mistaken in the necessity which he conceived demanded an immediate and resolute exercise of the powers of his office? My lord, though this be the general question, I shall beg leave in the argument to divide it into two: first, whether in any case an action can be maintained in the courts at *Westminster*, for an imprisonment committed at *Minorca* upon a native of that place: and secondly, if it should be admitted that an action will lie against any other person, yet whether such action can be maintained against a governor, acting as such within the peculiar district of the arraval of *St. Phillip's*? My lord, in the consideration of both these questions, it may be material to attend a little particularly to the situation and constitution of the island of *Minorca*, and arraval of *St. Phillip's*, within which this transaction arose. As to that, the court will be much relieved by the contents of this record; for it is there stated, that this island, till the year 1713, was a part of the dominions of the kingdom of *Spain*, and then it was ceded to the crown of *Great-Britain*, reserving to the inhabitants their property, their religion, and the laws necessary for the preservation of their religion. It is further stated in the record, that the island is not governed by the laws of *England*, but by the laws of *Spain*; and that the arraval of *St. Phillip's* is subject only to the controul and government of the governor himself, for in that there is no regular law-officer; there is no power to which the subject can apply for justice but to the governor himself; he is therefore the sole and absolute judge within the arraval; his will is the law there, and that district at least is a despotic government. Whatever may be the case in colonies and new-discovered countries, I fancy it will not now be denied, that, even in countries obtained by conquest, the old laws of the place continue in force till they are changed or altered by the conquerors; much less can it be contended, that in a country ceded as this was, the laws of the place receive any alteration till a change is declared by the new sovereign. In the present case, there has been no new code of laws established in this island; and therefore, independent of the particular facts which are stated as proved in this cause, I think I may safely assert it as an undeniable proposition, that this island is now governed by the same laws as it was before the year 1713.

It is stated in the record, that the district where the present cause of action arose is subject only to the immediate order of the governor; and so much so, that no judge of the island can exercise any function there, without the particular leave of the governor for that purpose. If the laws of the country where the offence is committed are different from the laws of this kingdom, it seems to me to make no difference with respect to the propriety of an action, whether such country is subject to the crown of *Great-Britain*, or to any other state; for whether the fact be an offence or not, must be decided by the particular laws of the place where it was committed; and not by the laws of this country. This is a case where the law of the place is different from the law of this country; and therefore the question might have been taken much larger than I have done it: namely, whether the subject of a foreign power, who rules by laws different from ours, can, for an act done in his own country, seek redress in the courts of *England*. I believe there are no authorities in support of such a position; and whatever may be the case, where the laws of different countries agree, and where the transaction has been between *British* subjects, with a view to the laws of *England*, (which was the case of *Robinson and Bland*), that can be of no avail in the present instance: for I take it in this case, if the action can be maintained at all, it must be governed by the laws of *Minorca*, and not by the laws of *England*. It is said in the case of *Robinson and Bland*, that the laws of the place where the thing happened does not always prevail; and there an instance is put by Mr. Justice *Wilmut*, that in many countries an action may be maintained by a coortellan for the price of her prostitution, but that no such action can be allowed in this country. That is undoubtedly true; for wherever the foreign law is contrary to the law of God, to the law of nature, or contra bonas mores, this court

not court will recognize it; but neither of these are the present case. My lord, besides, there is a great difference between entertaining a suit, and giving a remedy upon an immoral transaction, and punishing a man for an act, which, if done here, would be deemed a crime, but, in the country where it is committed, is esteemed none. In such a case as that, the law of this country can never be the rule by which this court will govern themselves, nor could they with propriety give a judgment contrary to the known law of this land; and therefore, I should apprehend, that in such case they would refuse to hold plea at all. That seems to have been the opinion of lord chief justice Pratt, in a case that came before him in the year 1765: that was the case of *Pons* against *Johnson*, and a like case of *Ballister* against *Johnson*. Those were two actions tried at the sittings after Trinity-Term 1765; an action of trespass and false imprisonment, brought by the plaintiff, a native of *Minorca*, against the defendant, who was governor. The facts were, that in *Minorca* there is a court called *Tribunal of Royal Government*: the governor is president, the assessor is judge: the fiscal is in nature of attorney-general, during the pendency of a cause; but, when sentence is to be passed, he has a voice as well as the assessor. If they agree, the governor is bound to confirm: if they disagree, the governor has the casting voice. It was proved, that this is the only court of criminal jurisdiction, and that slanders are considered as criminal suits; that the defendant wrote a letter to the assessor and fiscal, complaining that the plaintiff had spread reports injurious to him, and desiring them to enquire into it, and act as they thought just and fit. Upon this letter, the fiscal directed an enquiry, and the assessor ordered plaintiff to be imprisoned: that he applied to defendant *Johnson* to be bailed, who refused to bail him; but it appeared that the assessor was the person whose business it was to bail, though orders, as well for imprisoning as bailing, often passed in the name of the court. Upon this evidence it was objected, first, that by the treaty of *Utrecht*, the inhabitants have their own laws preserved to them, and are not to be sued here, and therefore have no right to sue here: secondly, admitting them to have a right to sue here, the action is misconceived, &c. Lord chief justice Pratt said, 'I think it very improper such action should be brought here, where foreign law is to be brought into question: the inconvenience appears here, where all the evidence we have had is the testimony of one witness; and I should think if I were under the necessity of pronouncing upon the point, that parole evidence ought not to be sufficient, but a commission should go, and the law be certified.' As to the question of jurisdiction, his lordship said, 'It is certain there are many cases of transitory actions between subject and subject, where, though the cause arises in a foreign country, the action may be brought here; such as contract, trespass, or even false imprisonment of some kinds: and the rule that should govern seems to be, where the subject matter is of that kind, that the law of nature should govern all over the world. And I think, that a person who is an alien should have a right to sue here in cases of that kind: but I think this is not to be extended to transitory actions of every kind, where the *lex loci* is so intermixed with the cause as to alter the case, and vary the legality of the transaction.' His lordship then expressed some doubts on the form of the plea; and finally nonsuited the plaintiffs on another point. My lord, I cite this case for the sake of the reasoning contained in it; and there was the opinion of a very learned judge, that an action in this country was improper, where it was so intermixed and blended with the law of another country, as to vary or change the legality of the transaction. My lord, another thing which appears by that case is, that though lord Camden seems to think an action may in some cases lie on a foreign transaction, yet he confines it to cases where the transaction happened between subject and subject. This is not a transaction which happened between subject and subject, (speaking as of the realm of *England*) nor is it a case where the same law governs all over the world; but it is that particular case pointed out by lord Camden, so mixed with the *lex loci*, that it alters the case, and varies the legality of the transaction. In criminal cases I take it to be clear, that an offence committed in foreign parts cannot, unless under particular statutes, be tried in this country; and of that opinion was the court of *Exchequer* in a case reported in 1st *Vezey*, 246. The *East-India* company against *Campbell*, 7th of June, 1749: an information was brought in the name of the attorney-general, that the defendant might discover how he came by the possession of certain goods, whether it was not by fraud, violence, contrivance, or other means; and whether they were not the property of the *Indians*, from whom they were so taken by the defendant and others. The court there say the rule is, that this court shall not oblige one to discover that, which, if he answers in the affirmative, will subject him to the punishment of a crime; for it is not material, that if he answers in the negative, it will be no harm: and that he is punishable, appears from the case of *Omichund v. Barker*, as a jurisdiction is erected in *Calcutta* for criminal facts, where he may be sent by government and tried, though not punishable here: like the case of one who was concerned in a rape in *Ireland*, and sent over there by the government to be tried, although the court of *B. R.* here refused to do it. My lord, here is a positive opinion, that in criminal cases arising abroad there is no jurisdiction in the common law courts in *England*. The only thing to be done is to send the party to the country where the offence was committed; but it shall not be tried here. If a man were to marry two wives in a country where bigamy is allowed, it can never be contended in such a case, if the man came into *England* he should be liable to be hanged here, because it is an offence in this country, though none where it was committed. If a crime committed abroad cannot be tried here, upon what ground shall a civil personal injury, done out of the kingdom, be tried here? There are many reasons why a crime committed abroad might be tried here, and a civil injury not; but no reason occurs to me why a civil injury should, and a crime not. Civil injuries depend much upon the police and constitution of

the country where they occur, and the same conduct may be actionable in one country which is justifiable in another: but in crimes, as murder, perjury, and many other offences, the laws of most countries take for their basis the law of God and the law of nature; and therefore, though the trial be in a different country from that in which the offence was committed, there is a greater probability of distributing equal justice in such cases, than in civil actions. The case mentioned in *Keilwey*, 402, and confirmed in the 4th Institute, 283 and 4, is also an authority in my favour. It first of all gives a history of Sir *John Stanley's* family, and there five points were resolved: first, that the isle of *Man* was an ancient kingdom of itself, and no part of the kingdom of *England*; secondly, they affirmed the case reported by *Keilwey*, anno the 14th *Henry* the VIIIth, to be law; namely, *Michaelmas* the 14th, *Henry* VIIIth, an office was found, that *Thomas* earl of *Derby*, at the time of his death, was seised of the isle of *Man* in fee; whereupon the countess his wife, by her counsel, moved to have her dower in the *Chancery*; but it was resolved by *Brudnell*, *Brook*, and *Fitzherbert*, justices, and all the king's counsel, that the office was merely void, because the isle of *Man* was no part of the realm of *England*, nor was governed by the laws of this land; but was like to *Tournay* in *Normandy*, or *Gascoign* in *France*, when they were in the king of *England's* hands, which were merely out of the power of the *Chancery*, which was the place to endow the widow of the king, &c. Then it goes on, and says, it was resolved by them, that neither the statute of *William* the IIId, *de donis conditionalibus*, nor of the 27th of *Henry* the VIIIth, of wills, nor any other general act of parliament, did extend to the isle of *Man*, for the cause aforesaid. So there it is held, that for a right in the isle of *Man*, though it was part of the territorial dominions of the crown of *England*, yet that no suit would lie in the court of *Chancery*; and that this suit instituted by the widow for her dower there was improper, and they could not entertain it. The cases where the courts of *Westminster* have taken cognizance of transactions arising abroad, and entertained actions founded on them, seem to be wholly on contracts, where the laws of the foreign country have agreed with the laws of *England*, and between *English* subjects: and even there it is done by a quaint legal fiction; namely, by supposing, under the sanction of a *videlicet*, that the cause of action did arise within this country, and that the place abroad lay either in *London* or in *Islington*. But where the contrary has appeared, namely, that the place where the transaction did arise was not in *London* or *Islington*, there the courts have said such matters were not triable here. There is a pretty strong case arising upon a demurrer in *Lutwyche*, 946, *Davis* against *Yale*. That was an action for false imprisonment of the plaintiff in *Fort St. George*, in the *East-Indies*, in parts beyond the seas, *videlicet*, in *London*, in the parish of *St. Mary-le-Bow*, in the ward of *Cheap*. It was resolved by the whole court, that the declaration was ill, because the trespass is supposed to be committed at *Fort St. George*, in parts beyond the seas, *videlicet*, in *London*, which is repugnant and absurd: and it was said by the chief justice, that if a bond bore date at *Paris*, in the kingdom of *France*, it is not triable here; so that judgment was given upon the ground, that it appearing upon the face of the record to be in foreign parts, the supposition that it was in *England* was absurd and repugnant.

In *Ward's* case, in *Latch* 4. in debt, the plaintiff declares upon a bill, bearing date in the parish of *St. Mary-le-Bow*, *London*; and upon oyer of the deed, it bore date at *Hamburg*, and the writ was in *debet* only. Serjeant *Bridgman* objected, that although it was usual to lay such actions in any place, to wit, in *Kent*, *London*, &c. yet, as this case is, that cannot be; because when any place is named, it shall be understood *prima facie*, that the place named is a town, and not a particular place, as a house, as appears by 3 *Ed. III.* 68, *et brev.* 638: from whence it followed, that *Hamburg* here should be understood to be a town, which cannot be in *London*; and therefore the declaration was faulty, for not laying *Hamburg* within *London*. But it was argued on the other side by *Barnes*, who took this difference in pleading: 'I confess that a place named shall be understood to be a city or town, as the serjeant has said, but nevertheless the date of the deed shall be understood to be a particular place or a house; and therefore, if an obligation bears date at *Antwerp*, or *Callis-Sands*, it shall be understood to be of those taverns in *London*, and not of those places beyond the seas,' 21 *Ed. IV.* 26. And in the case of one *Highams* and *Flowers*, 3 *Jac. B. R.* the date of an obligation was at *Athlone* in *Ireland*, and therefore the action could not be laid here, inasmuch as *Ireland* cannot be in *England*: but if it had been in *Athlone* only, then it was agreed that it could be sued here, because *Athlone* might be alleged to be in *England*. So here in our case, if the date had been at *Hamburg*, in *partibus transmarinis*, it could not be sued here, inasmuch as it could not be in *London*; but bearing date at *Hamburg* only, it may be understood to be in *England*. *Whitlock* agreed with him: *Brook* said, 9. and so have been all deeds by experience. 10 *Jac.* an obligation dated at *Elvin* was sued in this court, and the action laid in *Kent* and allowed; and yet *Elvin* is in *Poland*. *Doderidge* said, 'I agree also, if the deed bears date in *Little Britain* or in *Scotland*, it shall be understood to be dated at those places, so here being named in *London*, we, as judges, ought to maintain the jurisdiction of our court, if the case is not plainly and evidently out of our jurisdiction; and for this reason we ought to understand *Hamburg* to be in *London*, to maintain the action, because otherwise it would be out of our jurisdiction. And if in truth we should know the date to be at *Hamburg* *super le mere*, yet, as judges, we should not take notice that it is *super le mere*. In this case it does appear upon the record, that the offence complained of was committed in parts beyond the seas, and not in *England*. My lord, the plea states, that it was committed in the island of *Minorca*, in parts beyond the seas; these are the words of the plea; and the defendant has concluded his plea with a traverse, that he was not guilty in *London*, in the parish of *St. Mary-le-Bow*, or elsewhere, out of the island of *Minorca*. Now, my lord,

this stands admitted by the plaintiff, because if he had thought fit to have denied the place mentioned in the plea, and which was absolutely essential for the defendant to mention, because his justification was a local one, (and tho' the cause of action be transitory in its nature, yet, if the defence be local, the defendant has a right to state it so in his plea, and by that means make that local which before was transitory) he should have made a new assignment, or have taken issue on the place.

It was incumbent upon the defendant to aver, that what he had done was within the arraval, because his authority was confined to that particular place; and therefore, however unjustifiable he might be elsewhere, he was justified there. That part of his allegation stands admitted by the plaintiff; therefore it does appear from the record, that the cause of action did arise out of the kingdom, and consequently, as *Dodderidge* says in *Litch*, it does arise out of the jurisdiction of this court; and where it so appears, the judges cannot help taking notice of it; for, as *Lucwyche* says, as I mentioned before, it is not triable here. Even in cases the most transitory, before the statute of *Jesuits*, if an action was brought in *London*, and there was a local justification at *Oxford*, the cause could not have been tried in *London*. That was the case in *1st Saunders*, 227, an action for words laid in *London*, charging him with having stolen plate out of *Wadham College*, viz. in *London*. The defendant justified speaking the words, because the plaintiff stole plate out of *Wadham College* in *Oxford*. It was admitted in that case, that it would have been a fatal error, had it not been for the statute of *Jesuits*. Now the statute of *Jesuits* does not extend to *Minorca*; therefore this case will stand entirely upon the common law; and by that the trial is bad, and the verdict void: for supposing that this or any court at *Windsor* could hold cognizance of any cause that arises abroad, yet it should not have been tried in *London*, but should have been tried in the next *English* county to *Minorca*. If the law in criminal cases be as I conceive it is, that for a murder committed by a foreigner in another country the criminal could not be punished here, I am at a loss for a reason why he should be punished here for a trespass committed under like circumstances. In order to support that doctrine, this absurdity must be contended for: if *Mr. Mofyn*, who stood there in the capacity of a governor, and had the sole direction and government of this place, had thought *Fabrigas* guilty of an offence which forfeited his life, and had punished him accordingly, he could not have been punished; but because he has proceeded in a milder way, and has imprisoned and banished him, therefore he shall be punished. The inconveniences of entertaining such an action in this country are many, and some of them would certainly be intolerable; but the inconveniences that would ensue from rejecting the action would be very slight, if any: and the argument *ab inconvenienti*, lord *Coke* says, has been ever allowed to be very forcible in our law. Now if the action be maintained here, it must be determined by the law of this country, or by the law of the place where the offence was committed. If it be determined by our law, that would be unjust indeed; for then a man, who is compelled to regulate his conduct by one law, would be condemned by another, which is totally opposite. And yet the law of this country is the law the plaintiff has thought fit to put this cause upon; and I doubt not but he hopes, under the idea of *English* liberty, totally to destroy the *Minorquin* constitution. His declaration is founded on the law of *England*. The imprisonment is laid in the declaration to be contrary to the law and customs of this realm; so that the law of *England* is the law to which he appeals, and by which he desires his case may be determined. If an imprisonment is committed there agreeable to the laws of that place, but not consonant to the laws of this realm, is that a ground for punishment in this country? If it is not, the plaintiff cannot support his case upon the law of *England* in the manner he now attempts to do. If the cause is to be tried here by the law of *Minorca*, how is that law to be proved? There is no legal mode of certifying the law, and till the trial it may not be known what points of law it may be requisite to inquire into: witnesses cannot be compelled to attend, nor can this court by any means oblige them to answer here; so the defendant would stand in the situation of being called upon to make his defence, without the power of proving either the law or the facts of his case. If this action succeeds, every *Frenchman* that is confined in the *Bastille*, and has the good fortune afterwards to escape to this country, would be bringing actions against the officers that confined him; every soldier, who in time of war thinks himself ill used by his commander, when he returns home will harass the commander with a law-suit for any confinement or correction that he may have suffered abroad; and in the end it would be nothing less than that a *German* army would be governed by an *English* jury. It would be necessary for every general officer to have a lawyer always at his elbow; and even that, as *Mr. Mofyn* has found by fatal experience, would not be sufficient to secure him from censure and punishment: for in this case it was proved, that *Mr. Mofyn* had consulted all the lawyers, and all the military gentlemen in the island, on the expediency and necessity of the measure he took, before he did what is now complained of, and that they were all unanimous in their ideas of the absolute necessity of the business. Some of them openly professed their opinions, and the rest acquiesced by their silence. The lawyers went further, and undertook to answer for the legality of the measure, even at the peril of their heads. In the second place, supposing an action could be maintained here at all for a thing done in *Minorca*, I shall beg leave to submit to your lordship, that whatever might be the case of other persons, though they might be liable to an action here for things done in foreign parts; yet that the governor or general officer, who has the immediate command and absolute direction of the place, shall not be called upon in an action here to answer for his conduct in that character. *Minorca* is an absolute government. The governor for the time being is the immediate representative of the king there; and he, at least within the arraval of *St. Philip's*, whatever may be the case in the rest of the island, as all absolute sovereigns do, governs as

he thinks convenient; without being tied up to any fixed rules, which it is not lawful for him to deviate from.

There is no government wherein the power over the lives, as well as the liberties and properties of the subject, is not vested in the supreme power; and whether that power be lodged in a single person, as a monarch, or many, as a parliament or an aristocracy, whatever that supreme power does, it is accountable for to none but God; and the deputy of that power is answerable only to God and his principal. That a judge cannot be punished for any thing he does in his capacity as a judge will not, I believe, be disputed; if it be, there are the strongest authorities upon that point. The strongest perhaps in *Salkeld*, 396, and 2 *Mod.* 218; in the latter of which cases, the judge had been guilty of the most unconstitutional conduct. My lord, that in *Salkeld* is *Groenvelt* against *Burwell* and others. The case was this: the censors of the College of Physicians in *London* are empowered to inspect, govern, and censure all practisers of physic in the city of *London*, and seven miles round, so as to punish by fine, amercement, and imprisonment. They convicted *Dr. Groenvelt* of administering *insalubres pillulas & noxia medicamenta*, and fined him 20*l.* and twelve months imprisonment. Accordingly, the doctor was taken in execution upon this sentence, and brought trespass against the officers and the censors. And it was holden by *Holt*, chief justice, first, that the censors had a judicial power; for a power to examine, convict, and punish is judicial, and they are judges of record, because they can fine and imprison: secondly, that being judges of the matter, what they have adjudged is not traversable; and the plaintiff cannot be admitted to gainsay what the censors have said by their judgment, which is, that they were *insalubres pillulas & noxia medicamenta*, 43*d* *Eliz.* 3, 17, 9*th* *E.* 4, 3, 12 *C.* 24, 25: thirdly, that tho' the pills and medicines were really wholesome pills and good medicines, that yet no action lies against the censors, because it is a wrong judgment in a matter within the limits of their jurisdiction; and a judge is not answerable either to the king or the party for the mistakes or errors of his judgment, in a matter of which he has jurisdiction. It would expose the justice of the nation, and no man would execute the office, at the peril of being arraigned by action or indictment for every judgment he pronounces. The other case, which is in 2*d* *Modern*, 218, is as strong a case, if an action could be maintained against a judge at all, as any that can exist; that is, an action for false imprisonment. The defendant pleaded specially, that there was a commission of *oyer and terminer* directed to him amongst others, &c. and that before him and the other commissioners, *Mr. Penn* and *Mr. Mead*, two preachers, were indicted for being at a conventicle, to which indictment they pleaded not guilty; and this was to be tried by a jury whereof the plaintiff was one; and that after the witnesses were sworn and examined in the cause, he and his fellows found the prisoners, *Penn* and *Mead*, not guilty, whereby they were acquitted; and *quia* the plaintiff *male se gesserit* in acquitting them both against the direction of the court in matter of law, and against plain evidence, the defendant and the other commissioners then upon the bench fined the jury forty marks a piece, and for non-payment committed them to *Newgate*. This was a case where a judge had taken upon himself to fine a juryman, because he did not find agreeable to his direction, and had committed him to *Newgate*. *Serjeant Goddellow*, who argued for the defendant, said, he would not offer to speak to that point, whether a judge can fine a jury for giving a verdict contrary to evidence, since the case was so lately and solemnly resolved by all the judges of *England* in *Bushell's* case, that he could not fine a jury for so doing. But, says he, admit a judge cannot fine a jury, yet, if he doth, no action will lie against him for so doing, because it is done as a judge; but the court told him he need not labour that point, but desired to hear the argument on the other side. In this manner the court would not suffer the question to be argued, whether an action would lie or not against a judge for that which was done by him in that character. On the other side it was urged, that what was done was not warranted by the commission; but at last the whole court say, that the bringing this action was a greater offence than fining of the plaintiff, and committing him for non-payment; and that it was a bold attempt both against the government and justice in general. Lord *Coke* in his 12*th* Report, 25, says, that the reason and cause why a judge, for any thing done by him as a judge, by the authority which the king has committed to him, and as sitting in the seat of the king, concerning his justice, shall not be drawn in question before any other judge for any surmise of corruption, except before the king himself, is for this: the king himself is *de jure* to deliver justice to all his subjects; and for this, that he himself cannot do it to all persons, he delegates his power to his judges, who have the custody and guard of the king's oath. And forasmuch as this concerns the honour and conscience of the king, there is great reason that the king himself shall take account of it, and no other. My lord, within the arraval of *St. Philip's*, general *Mofyn* was *quatuor* judge; there was no magistrate within the place but himself; he might appoint another, or might preside himself, to decide upon offences committed within that district. It was so stated in the record, that it was subject to the immediate order of the governor, and no judge could interfere there unless particularly deputed by him; so that the absolute government of that part at least of the island rested solely in his hands. He acted there under an authority committed to him by the king, and there (which is the reason in the 12*th* Report why an action will not lie against a judge) he had the custody and guard of the king's oath; and therefore, as lord *Coke* says, if he acts improperly in the discharge of the functions of his office, he is accountable to the king only, and no other. My lord, there is another case in the law-books, upon which I shall beg leave to lay great stress; and at present I am not aware how that case will be distinguished, so as to make it inapplicable to the present: but I can find many circumstances even in that, which are much stronger against the determination there, than any that exist in this case against any determination on the part of the defendant. The case I allude to is that of *Dart* against *Huggell*, in *Shower's* parliament cases, 24; that is a writ of error upon a judgment given in the *King's Bench*. The case from the record is this: the plaintiff declared against *Dart*, for that he, with several others at-

faulted, beat, wounded, and imprisoned him, and took and seized his goods, and imprisoned the plaintiff for three months. There is a plea as to part not guilty, and as to the rest there is a justification, that the defendant at this time was governor of *Barbadoes*, and sets out the patent constituting him governor; that after the making this patent, and before the time of the assault, the defendant arrived at *Barbadoes*, and did take upon him and exercise the government of that and the other islands in the patents mentioned, till the first of *May*, when he had licence to return to *England*; that before his departure he constituted the plaintiff to be his deputy-governor, and that the first of *August* following the defendant arrived at *London*, in *England*; that the 4th of *May*, after defendant's departure, the plaintiff took upon himself the administration of the government of the island of *Barbadoes*, and did unlawfully and arbitrarily execute that government and office, to the oppression of the king's subjects; that after the return of the defendant, the plaintiff at a council was charged with misbehaviour in the administration of his office, in not taking the oath of office, not observing the act of navigation, assuming the title of lieutenant-governor, and altering decrees in *Chancery*; that it was then ordered by the defendant and council, that the plaintiff should be committed. To this there is a demurrer. In this court judgment was given for the plaintiff; on which a writ of error was brought in the house of lords; and tho' the particular reasons of the judgment in the house of lords do not appear further than can be collected from the argument, yet there are several things in the argument from whence it may be collected upon what grounds the judgment of the house of lords went. It was argued upon the part of the plaintiff in error, that this action did not lie against him, because it was brought against him for that which he did as a judge; that the rule seems to be the same for one sort of a judge as another, and that this person was lawfully made a governor, and so had all the powers of a governor. As to the plea, it was admitted there were several informalities in that. It was said it might be much shorter than it was; but that it sufficiently shewed what the plaintiff in error's authority was. That this action cannot lie, because the fact is not triable here; the laws there may be different from ours. Besides, no action lies, unless it were a malicious commitment as well as causeless; and that no man will pretend that an action can lie against the chief governor or lieutenant of *Ireland* or *Scotland*; and by the same reason it ought not in this case. He had a power to make judges, and therefore was more than a judge. Other reasons alledged against the action lying here are, first, that all the records and evidence are there: secondly, the laws there differ from what they are here; and governments would be very weak, and the persons intrusted with them very uneasy, if they are subject to be charged with actions here for what they do in those countries. In the argument on the part of the defendant in error, much pains are taken to shew, and it is insisted, that the law of *Barbadoes* is the same as the law of *England*. Another thing that is there relied on is, that this was an action between two *Englishmen*, for an injury done by one *Englishman* against another. These grounds are strongly relied upon on the part of the then defendant in error; and they shew at least that his counsel thought these distinctions very necessary and material in order to support the action at all: for though it is denied on one part that the laws of *Barbadoes* were the same as in *England*, yet on the other side it is insisted they were, and that this action arose between *Englishman* and *Englishman*, and that therefore the action ought to be maintained in this court. The house of lords finally determined that the action could not lie here, and the judgment was given for the plaintiff in error. As to the form of the plea, it was impossible for any one to say a word in vindication of that, or to say that the judgment could go upon any other ground than that of the defendant's being governor; and the offence complained of committed by him in that character. That was the substance of the case, and upon that the judgment of the house of lords was founded; for as to the plea, it is admitted by the counsel for the defendant, that in other respects it was bad upon the face of it. In that case, one argument relied on is, that it was an injury committed by one *Englishman* against another. Now that is not the case here: for the plaintiff himself was a *Minorquin*; he was so by birth, and had always lived in that country. My lord, in this case the argument cannot hold, that the action shall lie because *Minorca* is governed by the same laws as *England*; for it is otherwise, and it is stated to be governed by the law of *Spain*. The acts upon which the commitment was founded, in the case of *Dutton* and *Howell*, were done by the plaintiff in the character of governor of the place, which is an objection against that case that will not hold in the present; for that is not this case. Mr. *Fabrigas* never stood in the character that the plaintiff in that action did, for there the acts complained of were done by him in the character of governor; and that was urged as one ground why it should not be canvassed here. But neither of these distinctions will hold in the present case; but all the inconveniences pointed out against the action in that case will hold very strongly in the present. This is an action brought against the defendant for what he did as judge; he had a power in that case to make judges there, and therefore he was something more than a judge; all the records and evidence which relate to the transaction are there, and cannot be brought here; the laws there are different from what they are in this country; and, as it is said in the conclusion of that argument, government must be very weak indeed, and the persons intrusted with them very uneasy, if they are subject to be charged with actions here for what they do in that character in those countries. My lord, unless that case can be materially distinguished from the present, it will be an authority, and the highest authority that can be adduced, to shew that this action cannot be maintained, and will be a sufficient authority to entitle the plaintiff in error in this cause to your lordship's judgment. What answer may be given to that case, or distinctions made between that case and the case now before the court, I cannot at present foresee; but if any are attempted, when I hear them, I shall be at liberty to give such answers to those arguments as may occur to me by way of reply.

Mr. PUGHAM. To the same effect.

My lord, as the moderation and mildness of governor *Mostyn's* pro-

ceedings have been insisted on by Mr. *Buller*, I trust it will not be thought irrelevant to the present question, if I shortly state to your lordships the nature of those injuries which gave birth to the action.

It appeared in evidence on the trial, that Mr. *Fabrigas* was a natural-born subject, being born in *Minorca* subsequent to the cession by the *Spaniards* at the treaty of *Utrecht*, and prior to the capture by the *French* in the year 1758; that he was a man of irreproachable character and good property; not of the first class of nobility, but, to borrow an expression from colonel *Bidulph*, 'what we should call in *England* a gentleman farmer'; that he lived in friendship with the first noblesse in the island; and that he had a father living, and a wife and five children.

Thus circumstanced and thus situated, he was at the express command of the governor taken from his house by a party of soldiers, and dragged at noon-day through the streets of *Mahon* as a criminal, and thrown into a dungeon appropriated solely to capital offenders.

It appeared likewise in evidence, that he was confined six days in this dungeon, with nothing but the boards to lie on, and with no other sustenance than bread and water, though felons under sentence of death were allowed the common food of the island; that he was refused the consolation of his friends, and denied all intercourse with his family; that on the seventh morning he was hurried aboard a ship, without being permitted to take leave of his children, to see his wife, or to be accommodated with money or other necessaries for his subsistence; that during this whole time he had heard of no charge against him, he had been confronted with no accuser, he had not even seen his judge: yet he was to be banished to *Cartagena* in *Spain* for the space of twelve months. The sentence was faithfully executed; and Mr. *Fabrigas*, having experienced that distress which a moneyless stranger must necessarily be reduced to in a country whose language he did not understand, as fortunately for himself as unexpectedly to governor *Mostyn*, escaped from the *Spaniards*: I say unexpectedly, my lord, because he little thought that Mr. *Fabrigas* would live to tell an *English* jury of his sufferings and the governor's oppression.

I thought it necessary to state these facts to your lordships, that you might judge of the mildness of that treatment which Mr. *Buller* deemed it prudent to expatiate on.

It now becomes requisite for me to state the conduct of the governor through the subsequent stages of his very extraordinary defence; and that I must do with some precision, as I mean to contend, that the plaintiff in error by that defence is estopped from agitating the question of jurisdiction.

The declaration was delivered in *Hilary-Term*, 1773; a rule to plead was given, and a plea demanded. Had the governor then pleaded to the jurisdiction, the question would have come before the court on a demurrer; and if that had been determined in our favour, a writ of inquiry would have been executed, and Mr. *Fabrigas* would in a short space of time, at a little expence, have received a satisfaction adequate to the injury, and would have been enabled to return to his friends and to his family. But that would not have answered the purpose of the governor, as Mr. *Fabrigas* would not then have been delayed in *England*, nor have been harassed with this expensive litigation.

Had the governor at the expiration of the four days pleaded in chief, he might then have had the appearance of an argument in his application to your lordships; for it then would have been competent for him to have said, 'I was hurried into this plea before I had time to advise with my counsel, and consult upon the propriety of admitting the jurisdiction.' But he has debarred himself even of this shadow of an argument; for instead of pleading at the usual time, he applied to the court of *Common-Pleas* for six weeks time to plead. Here then was an admission of the jurisdiction; for he could not apply for time to plead, unless the court had cognizance of the matter.

I shall presently state to your lordships some cases, whose authority cannot be shaken, to prove, that even after imparlance the question of jurisdiction cannot be gone into.

But this was not the only submission to the jurisdiction of the court; for he then applied to put off the trial till after *Easter-Term*. It would have been nugatory, it would have been absurd, to have prayed the court to put off that trial, which they had no power to try at all. When *Easter-Term* arrived, the governor made a second attempt to postpone the trial; but the court saw through his design, and, satisfied that he did it only for the purpose of delay, they tied him down by the rule to try it peremptorily in *Trinity-Term*, and that he should not bring a writ of error for delay.

When he saw the court of *Common-Pleas* would not lend him their power for so base a purpose, he next made application to the court of *Exchequer* for an injunction to stay proceedings, and a bill was filed in *Trinity-Term* to effectuate that intention; but the bill was dismissed on argument, and the governor was at length driven in the subsequent sittings to trial. When the cause came on, the defendant's counsel did not object to the jurisdiction, they did not request the learned judge to nonsuit the plaintiff; but they suffered us to go into our case, they cross-examined our witnesses, and finding that we had made good our declaration by evidence irrefragable, they then went into their justification, and called many witnesses in support of it. But a verdict being found for the plaintiff, they tendered a bill of exceptions; and in last *Michaelmas-Term*, they applied to the court of *Common-Pleas* for a new trial; first, for excess of damages; secondly, because the court had no jurisdiction—the most extraordinary reason perhaps that ever was given; to desire a second trial, because the court had no jurisdiction to try it at all.

Governor *Mostyn* having in so many instances admitted the jurisdiction of the court, I must beg leave to state some authorities to your lordship, which prove that he is now too late to take any advantage of a defect of jurisdiction.

The first case I shall mention to your lordships is to be found in the *Year-Books*, in the 22d *H. 6. fo. 7.* where there was a special imparlance, *salvis omnibus allegacionibus & exceptionibus, tam ad breve quam ad narratio-*

um,

nam; and the court would not allow the defendant's privilege, because, says the case, 'by imparling he has admitted the jurisdiction of the court.' This doctrine is confirmed by lord Coke, in his comment on the 195th section of *Littleton*, where speaking of a personal action he says, three parts are to be considered; first, when the defendant defends the wrong and force, he maketh himself a party to the matter; secondly, by the defence of the damages he affirmeth, that the plaintiff is able to sue and to recover damages upon just cause; and by the last part, viz. 'all that which he ought to defend when and where he ought,' he affirmeth the jurisdiction of the court.

The case of *Barrington and Venables*, 13 C. 2. reported in *fit Thomas Raymond*, 34, is very clear on this head. The defendant after imparlance pleaded to the jurisdiction; the plaintiff demurred: the judgment was, that he should answer over, for such plea cannot be pleaded after imparlance.

The next case in order of time is reported in 1 *Modern*, 81, *Cox and St. Alban's*, 22 C. 2. A prohibition was prayed for the city of London, because the defendant had offered a plea to the jurisdiction which had been refused. Lord chief justice Hale said, 'in transitory actions, if they will plead a matter that ariseth out of the jurisdiction, and swear it before imparlance, and it be refused, a prohibition will go.' There was a case, said his lordship, in which it was adjudged that the jurisdiction must be pleaded and the plea sworn, and it must come in before imparlance. It was also agreed in that case, 'that the party should never be received to assign for error, that it was out of the jurisdiction, but it must be pleaded.' I have in vain endeavoured to find this case; but it is sufficient for my purpose to observe, that lord chief justice Hale would not have cited it unless it had been law. If therefore the opinion of that great man, solemnly given in the court of King's Bench, is authority, I am bold to say, that governor *Moslyn*, not having pleaded to the jurisdiction, cannot now assign it for error.

In a few years after, lord chief justice Hale was again called upon to consider this question in the case of *Mandyke and Stint*, 2 *Modern*, 273, 22 C. 2. There was a prohibition to the sheriff's court of London: the suggestion was, that the contract was made in *Middlesex*, therefore the cause of action did not arise within their jurisdiction. The chief justice and justice *Wyndham* were of opinion, 'that after the defendant had admitted the jurisdiction by pleading to the action, especially if verdict and judgment pass, the court will not examine whether the cause of action did arise out of the jurisdiction or not; on which a prohibition was denied, and judgment was given for the plaintiff. I cannot distinguish this from the present case; for as the court will not examine whether the cause of action did arise out of the jurisdiction, there can be no difference whether it was in *Middlesex* or in *Minorca*; and that question cannot now be asked, because verdict and judgment have passed.

Lord chief justice Holt, in the case of *Andrews and Holt*, 2 *Lord Raymond*, 884, said, that he was counsel in the case of *Denning and Norris* (reported in 2 *Lewin*, 243) and that the court held there, 'that since the defendant had admitted the judge to be a judge by a plea to the action, he was estopped to say, that he was not a judge afterwards.' If then a defendant, by having submitted the decision of his cause to a judge, precluded himself from objecting to him afterwards, how much stronger is the present case, where the defendant has submitted his cause to the determination of a court which has cognizance over all transitory actions. It is again laid down by lord chief justice Holt, 'that there ought to be no plea to the jurisdiction after imparlance, and that a special imparlance admits the jurisdiction.' *Holt's Reports*, *East. T. 5 W. and M.*

I must trouble your lordships with the case of *Trelawny and Williams*, to shew, that there has been but one opinion on both sides of the Hall respecting a plea to the jurisdiction; and that equity and common law have united in saying, that if the jurisdiction is not pleaded to, it must be afterwards admitted. This case is reported in 2 *Vernon* 483, *Hil. T. 1704*. The plaintiff prayed an account relative to a tin-set: the defendant insisted that he ought to have been sued in the *Stannary-Court*. The lord-keeper decreed an account; and as to the objection that the plaintiff ought to have sued in the *Stannary-Court*, he said, 'to oust this court of its jurisdiction, the defendant must plead to the jurisdiction, and not object to it at the hearing.'

There are a great variety of cases tending to establish this position, that when a defendant has once submitted to the jurisdiction, he has for ever precluded himself from objecting to it. To state them all, after the great authorities I have mentioned, would be to multiply the witnesses without strengthening the testimony: I shall therefore only cite a few passages from lord chief baron *Gilbert's History of the Common-Pleas*, which are decisive upon this part of the argument. In page 40, speaking of the order of pleading, he says, 'the defendant first pleads to the jurisdiction of the court; secondly, to the person of the plaintiff; and thirdly, to the count or declaration. By this order of pleading each subsequent plea admits the former. As, when he pleads to the person of the plaintiff, he admits the jurisdiction of the court; for it would be nugatory to plead any thing in that court which has no jurisdiction in the case. When he pleads to the count or declaration, he allows that the plaintiff is able to come into that court to implead him, and he may be there properly impleaded.' He lays it down in a subsequent part of his treatise (p. 148.) as a positive rule of law, that 'if a defendant pleads to the jurisdiction of the court, he must do it instantly on his appearance; for if he imparls, he owns the jurisdiction of the court, by craving leave of the court for time to plead in, and the court shall never be ousted of its jurisdiction after imparlance.' When I find this doctrine in our old law-books, when I see it ratified in modern times, and stamped with the authorities of *Coke*, *Hale*, *Holt*, and *Gilbert*, I am warranted in saying, that governor *Moslyn* cannot now agitate the question of jurisdiction; and if he cannot, the judgment must be affirmed.

Notwithstanding which, I have no objection to follow Mr. *Buller* through the grounds of argument that he has adopted; and I shall endeavour to prove,

That an action of trespass can be brought in England for an injury done abroad:

That Mr. *Fabrigas* is capable of bringing such action:

And, that governor *Moslyn* may be the subject of it.

It cannot be contended, but that an action of trespass is a transitory action, and may be brought any where: 'all personal actions, says lord Coke, may be brought in any county, and laid any where.' C. L. 282.

In the earl of *Derby's* case, 12 Coke, the chancellor, the chief justice, the master of the rolls, and justices *Dodderidge* and *Winch*, resolved, 'that for things transitory, altho' that in truth they be within the county palatine, the plaintiff may by law alledge them to be done in any place within England; and the defendant may not plead to the jurisdiction of the court, that they were done within the county palatine.' This doctrine is not confined to counties palatine; for lord Coke, in his comment on *Littleton*, 261, says, 'that an obligation made beyond the seas at *Bordeaux*, in France, may be sued here in England in what place the plaintiff will.' Captain *Parker* brought an action of trespass and false imprisonment against lord *Clive*, for injuries received in India, and it was never doubted but that the action did lie. Even at this moment there is an action depending between *Gregory Cojimaul*, an Armenian merchant, and governor *Vareff*, in which the cause of action arose in Bengal. A bill was filed by the governor in the *Exchequer* for an injunction, which was granted; but on appeal to the house of lords, the injunction was dissolved. The supreme court of judicature, by dissolving the injunction, acknowledged that an action of trespass could be maintained in England, though the cause of action arose in India.

The next point to be considered is, whether there is any disability attending the person of Mr. *Fabrigas*, that incapacitates him from bringing this action. But it will be requisite for me first to state, that governor *Moslyn* pleaded not guilty, and then justified what he had done by alledging, that the plaintiff had endeavoured to create mutiny among the troops; therefore he, as governor, had a right to imprison and banish him. Your lordship observes, that, according to his own plea, he does not pretend to justify what he has done as governor merely from the plenitude of his power, but from the necessity of the act, because the plaintiff had endeavoured to create mutiny and sedition. The learned judge who tried the cause, foreseeing the importance of this justification, requested the jury, at the same time they brought in their verdict, to find whether the governor's justification had been proved. The jury found a verdict for the plaintiff, with 3000*l.* damages, and, that the plaintiff had not endeavoured to create mutiny or desertion, or had acted in any way tending thereto.

In consequence of that decision, the question now is, whether Mr. *Fabrigas*, a man perfectly innocent, can bring an action against governor *Moslyn* for this wanton and unparalleled injury?

As the law grants redress for all injuries, so it is open to all persons, and none are excluded from bringing an action, except on account of their crimes or their country. *Littleton* says, there are six manner of persons who cannot bring actions: Mr. *Fabrigas* is not included in either of those descriptions. The only person that can bear the least resemblance to him is an alien, who, *Littleton* says, to be incapacitated from bringing an action, must be born out of the allegiance of the king. Lord Coke, in his comment on that passage, observes, that '*Littleton* saith not, out of the realm, but out of the allegiance; for he may be born, says Coke, out of the realm of England; yet within the allegiance, and shall be called the king's liege-man, for *ligeus* is ever taken for a natural-born subject.' C. L. 120.

Mr. *Fabrigas* was born in *Minorca* subsequent to the cession of Spain, consequently he is a natural-born subject; every natural-born subject, according to lord Coke, owes allegiance to the king; allegiance implies protection, the one is a necessary consequence of the other; the king of England can protect only by his laws; by the laws of England there is no injury without a remedy; the remedy for false imprisonment and banishment is an action of trespass, which is a transitory action, and may be brought any where, therefore rightly brought in the city of London, where this action was actually tried, and Mr. *Fabrigas* recovered 3000*l.* damages. I hope your lordships will justify me in saying, that this is a fair deduction from established principles.

Lord Coke (C. L. 130.) mentions three things whereby every subject is protected, *rex, lex, et scripta regis*; and he adds, 'that he that is out of the protection of the king, cannot be aided or protected by the king's law, or by the king's writ.' The natural inference to be drawn from thence is, that he who is under the king's protection may be aided by the king's law. Mr. *Fabrigas* is under the king's protection, because he owes him allegiance, therefore he may be aided by the king's laws; consequently is warranted in bringing this action, the only aid the laws of England can afford him for that injury.

Mr. *Buller* has mentioned the case of *Pons and Johnson*, lieutenant-governor of *Minorca*, and seems to rely on what was said by lord Camden on that occasion. If my memory does not mislead me, the plaintiff could not make good his case, being unable to prove Mr. *Johnson's* hand-writing to the order for the fiscal to commit him, and the question of jurisdiction was not agitated; but if it had, however respectable lord Camden's opinion ever will be, yet it was only the opinion of a judge at nisi prius. And according to Mr. *Buller's* own state of the case, he makes lord Camden confess, that an action might lie in a transaction between subject and subject. That concession is sufficient for me; for I have your lordship's own words to prove, that Mr. *Fabrigas*, being born in a conquered country, is a subject.

In the king and *Cowle*, 2 *Burrows*, 858, your lordship, speaking of *Calvin's* case, said, 'the question was, whether the plaintiff *Calvin*, born in Scotland after the descent of the crown of England to king James the first, was an alien born, and consequently disabled to bring any real or personal action for any lands within the realm of England; and your lordship added, 'but it never was a doubt whether a person born in the conquered dominions of a country is subject to the king of the con-

quering

quering country.' From this two points are gained: first, that *Calvin*, though born in *Scotland*, was not an alien, and might bring a real action; and that *there never was a doubt, but that a person born in a conquered country was subject to the conqueror*. As therefore the twelve judges determined that *Calvin* could bring a real action, because he was not an alien; certainly *Fabrigas* may bring a transitory action, as he is a subject, being born in a country that was conquered by the state of *Great-Britain*.

There is an anonymous case in 1 *Salkeld*, 404, 4 *Ann*. A bill was brought in *Chancery* to foreclose a mortgage of the island of *Sarke*: the defendants pleaded to the jurisdiction of the court, viz. that the island of *Sarke* was governed by the laws of *Normandy*; and it was objected, that the party ought to sue in the courts of the island, and appeal. On the other side, it was said, that if the person be here, he may be sued in *Chancery*, though the lands lie in a county palatine, or in another kingdom, as *Ireland*, or *Barbadoes*. Lord-keeper *Wright* over-ruled the plea, saying, 'that the court acted against the person of the party and his conscience, and there might be a failure of justice if the *Chancery* would not hold plea in such a case, the party being here.' How much stronger then is the present case? for this is a transitory action that may be brought any where; Mr. *Fabrigas* on the spot to bring it, and governor *Mostyn* in *England* to defend it.

The case Mr. *Buller* has cited, of the *East-India Company* and *Campbell*, admits of a short answer; for had the defendant confessed the matter charged, he would have confessed himself to be guilty of a felony; and the humanity of the laws of *England* will not oblige a man to accuse himself: but this is not a public crime, but a civil injury. As Mr. *Buller* has gone to the *East-Indies* for a case, I shall be excused mentioning the case of *Ramkissen* and *Barker*, 1 *Atkyns* 51; where the plaintiff filed a bill against the representatives of the governor of *Patna*, for money due to him as his banyan. The defendants pleaded, that the plaintiff was an alien born, and an alien infidel, and therefore could have no suit here: but lord *Hardwicke* said, as the plaintiff's was a mere personal demand, it was extremely clear that he might bring a bill in this court; and he over-ruled the defendant's plea without hearing one counsel of either side. As therefore lord *Hardwicke* was of opinion, that by the laws of *England* an alien infidel, a *Gentoo* merchant, the subject of the great mogul, could claim the benefit of the *English* laws against an *English* governor for a transaction in a foreign country; I trust that your lordships will determine, that Mr. *Fabrigas*, who is neither an infidel nor an alien, but a subject of *Great-Britain*, may bring his action here for an injury received in *Minorca*.

The case of the countess of *Derby* does not affect the present question; for that was a claim of dower, which is a local action, and cannot, as a transitory action, be tried any where. The other cases, mentioned by Mr. *Buller*, from *Latch* and *Lutwich*, were either local actions, or questions upon demurrer, therefore not applicable to the case before the court; for a party may avail himself of many things upon a demurrer, which he cannot by a writ of error.

Mr. *Buller*'s endeavouring to confound transitory with local actions, must be my apology for mentioning another case in support of the distinction. The case I allude to is Mr. *Skinner*'s, which was preferred to the twelve judges from the council-board. In the year 1657, when trade was open to the *East-Indies*, he possessed himself of a house and warehouse, which he filled with goods at *Jamby*; and he purchased of the king of *Great Jamby* the islands of *Baretha*. The agents of the *East-India Company* assaulted his person, seized his warehouse, carried away his goods, and took and possessed themselves of the islands of *Baretha*. Upon this case, it was propounded to the judges, by an order from the king in council, dated the 12th *April* 1665, whether Mr. *Skinner* could have a full relief in any ordinary court of law? Their opinion was, 'that his majesty's ordinary courts of justice at *Westminster* can give relief for taking away and spoiling his ship, goods, and papers, and assaulting and wounding his person, notwithstanding the same was done beyond the seas: but that as to the detaining and possessing of the house and islands, in the case mentioned, he is not relievable in any ordinary court of justice.'

Your lordships will collect from this case, that the twelve judges held that an action might be maintained here for spoiling his goods, and seizing his person, because an action of trespass is a transitory action; but an action could not be maintained for possessing the house and land, because it is a local action.

I trust I have proved that an action of trespass may be brought here for an injury received in *Minorca*; and that Mr. *Fabrigas*, a natural-born subject, is capable of bringing such action. The only remaining question is, whether Mr. *Mostyn*, as governor, can tyrannize over the innocent inhabitants within his government, in violation of law, justice, and humanity, and not be responsible in our courts to repair by a satisfaction in damages the injury he has done? Mr. *Buller* has contended, that general *Mostyn* governs as all absolute sovereigns do, and that *set pro ratione voluntas* is the only rule of his conduct. I did not expect to hear such an assertion advanced in this court. From whom does the governor derive this despotism? Can the king delegate absolute power to another, which he has not in himself? Can such a monster exist in the *British* dominions as tyranny uncontrolled by law? Mr. *Buller* asserts, that the governor is accountable to God alone; but this court I hope will teach him, that he is accountable to his country here, as he must be to his God hereafter, for this wanton outrage on an unoffending subject. Many cases have been cited, and much argument adduced, to prove that a man is not responsible in an action for what he has done as a judge. I neither deny the doctrine, nor shall endeavour to impeach the cases; but I must observe, that they do not affect the present question. Did governor *Mostyn* sit in judgment? Did he hear any accusation? Did he examine a witness? Did he even see the prisoner? Did he follow any rule of law in any country? *Set pro ratione voluntas* was his law, and his mercy was twelve months banishment, to an innocent individual.

As Mr. *Buller* has dwelt so much upon the case of *Dutton* and *Howell*, it will be expected that I take some notice of it. I need not go over the case again, as it has been already very accurately stated; but I must

beg leave to read the reasons which were given with the printed case to the lords, before it came on to be argued in the house of peers. It is stated, that sir *Richard Dutton* ought to have the judgment that was obtained against him below, reversed; for

1st, That what he did, he did as chief governor, and in a council of state, for which he ought not to be charged with an action. If he shall, it may be not only the case of sir *Richard Dutton*, but of any other chief governor or privy-counsellor in *Scotland*, *Ireland*, or elsewhere.

2. What was done, was in order to bring a delinquent to justice, who was tried in *Barbadoes* and found guilty; and if for this he shall be charged with an action, it would be a discouragement to justice.

3. What was done, was done in court; for so is a council of state, to receive complaints against state delinquents, and direct their trials in proper courts. What a judge acts in court, as sir *Richard Dutton* did, no action lies against him for it.

4. There never was such an action as this maintained against a governor for what he did in council; and if this be made a precedent, it will render all governments unsafe.

5. If a governor of a plantation beyond the seas shall be charged with actions here, for what he did there, it will be impossible for him to defend himself: first, for that all records and evidences are there: secondly, the laws there differ in many things from what they are here.

Though the first part of this reason seems to operate in favour of governor *Mostyn*, yet it goes no farther than this; that if an action is brought here, it will be impossible for him to defend himself. The latter part shews the meaning of the whole; that is, if an action is brought here against the governor for any thing done by him in his judicial capacity, then he will not be able to defend himself, because all the records and evidences are there. This clearly proves, that it refers to what he did as judge, otherwise there could have been no occasion to have mentioned the records being there.

These reasons must have been the ground of the counsel's argument, and the whole is bottomed in sir *Richard Dutton*'s having acted with his council in a judicial capacity. I take no notice of the arguments of counsel, as reported by *Shower*, because it can be no authority for this court. I shall only observe, that in respect to the jurisdiction, which was but slightly touched on, that the assertion of the counsel for the defendant in error, affirming the jurisdiction, is as good authority for me, as the denial of it by sir *Richard Dutton*'s counsel is for Mr. *Buller*. The report is silent as to the grounds of the judgment: it only says, 'that the action was reversed;' but not one word that the action could not be maintained. But I venture to affirm, that this case has not the least resemblance to the present. My duty calls on me to draw the invidious parallel.

Governor *Dutton* sat with his council, to hear and enquire in the supreme court of judicature in *Barbadoes*:

Governor *Mostyn* sat neither as a military nor a civil judge.

Mr. *Fabrigas* was not brought before him, neither was he accused by any man:

Sir *John Witham* was publicly accused before the governor and council of state.

Mr. *Fabrigas* was thrown into a dungeon, and treated with the most unheard-of severity:

Sir *John Witham* was only confined for the purpose of securing his person.

Fabrigas was banished for twelve months to the *Spanish* dominions:

Sir *John* was kept in custody for fourteen days, till he could be brought to his trial.

Mr. *Fabrigas*, on the governor's justification, was found to be innocent: Sir *John Witham*, when brought before the court of general sessions, was found guilty, and recommitted.

The governor of *Barbadoes* followed the laws of *Barbadoes*:

The governor of *Minorca* acted in diametrical opposition to all laws, and in violation of the natural dictates of humanity.

Sir *Richard Dutton* let the law take its course against a criminal:

But governor *Mostyn* went out of his way to persecute the innocent.

Having shewn the difference between the two cases, permit me to mention an observation of lord chief justice *de Grey*, in his opinion on the motion for a new trial. 'If the governor had secured him, said his lordship, nay, if he had barely committed him, that he might have been amenable to justice, and if he had immediately ordered a prosecution upon any part of his conduct, it would have been another question: but the governor knew he could no more imprison him for a twelvemonth, (and the banishment for a year is a continuation of the original imprisonment) than that he could inflict the torture.'

Lord chief justice *de Grey* then undoubtedly thought that governor *Mostyn* had acted illegally: if so, I hope I shall be able to shew, that he is amenable to the courts of law in *England*.

Lord *Bellamont*'s case, in 2 *Salkeld* 625, 12 *W. 3. B. R. East. T.* evinces, that a governor abroad is responsible here. The attorney-general moved for a trial at bar the last paper-day in the term, in an action against the governor of *New-York*, for matter done by him as governor, and granted, because the king defended it. I collect from this case, that the attorney-general knew the court had jurisdiction, or he would not have made the motion; and the court would not have granted it, if they had not been legally empowered to try it. The legislature, in the same year (12 *W. 3. cap. 12.*) enacted, that governors beyond the sea should be tried in the *King's Bench*, or in such county as shall be assigned by his majesty, by good and lawful men, for offences committed in their governments abroad against the king's subjects there; as, by the common law, an indictment could be preferred only in that county where the offence was committed. Governors abroad were not criminally amenable till this act had passed. When the legislature so carefully provided to bring governors to justice for the offences they might commit in their governments, they would indisputably, by the same law, have protected the subjects from civil injuries, had they not known that such provision was unnecessary, and that, by the common law, all personal actions might be brought.

brought in England; of which lord Bellamont's case was a recent instance.

In *Michaelmas-Term*, 11 Geo. II. 1737, Stephen Conner brought an action against Joseph Sabine, governor of Gibraltar: and he stated in his declaration, that he was a master carpenter of the office of ordnance at Gibraltar; that governor Sabine tried him by a court-martial, to which he was not subject; and that he underwent the sentence of receiving 500 lashes, and that he was compelled to depart from Gibraltar, which he laid to his damage of 10,000*l.* The defendant pleaded not guilty, and justified by trying him by a court-martial. There was a verdict for the plaintiff, with 700*l.* damages. A writ of error was brought, and the judgment affirmed. No distinction can be made between the governor of Gibraltar and the governor of Minorca; except only, that the one tried Conner by a court-martial, and punished him by military law; while the other, without any trial, banished Mr. Fabrigas, contrary to all ideas of justice and of law.

I must now beg leave to advert to the bill of exceptions; in which it is alleged, that 'Minorca is divided into four districts, exclusive of the arraval, which the witnesses always understood to be distinct from the others, and under the immediate order of the governor.'

I am well aware, that I am not at liberty to go out of the record; if I was, the fact warrants me in saying, that the evidence is most untrue.

It is notorious that Minorca is divided into four terminos only; *Ciudadella*, *Alayor*, *Marcadel*, and *Mabon*, which latter includes the arraval of St. Phillip's. This is known to every man who has been at Minorca, and to every man who has read *Armstrong's* history of that island. That the governor has a legislative authority within the arraval, is too absurd to dwell on. By what law, by what provision, does he claim that power? When process is executed within St. Phillip's, or its environs, the civil magistrate usually pays the governor the compliment of acquainting him with it; but the same compliment is paid to the commanding officer at *Ciudadella*, where an exclusive jurisdiction is not even pretended. In fact, it is a matter of civility merely, but never was a claim of right.

Lord chief justice de Grey, in the solemn opinion which he gave upon the motion for a new trial, has been explicit on these two heads. 'One of the witnesses in the cause (said his lordship) represented to the jury, that in some particular cases, especially in criminal matters, the governor resident upon the island does exercise a legislative power. It was gross ignorance in that person to imagine such a thing: I may say, it was impossible, that a man who lived upon the island, in the station he had done, should not know better, than to think that the governor had a civil and criminal power in him. The governor is the king's servant; his commission is from him, and he is to execute the power he is invested with under that commission, which is to execute the laws of Minorca, under such regulations as the king shall make in council. It was a vain imagination in the witnesses to say, that there were five terminos in the island of Minorca. I have at various times seen a multitude of authentic documents and papers relative to that island; and I do not believe, that, in any one of them, the idea of the arraval of St. Phillip's being a distinct jurisdiction was ever started. Mabon is one of the four terminos, and St. Phillip's, and all the district about it, is comprehended within that termino: but to suppose, that there is a distinct jurisdiction, separate from the government of the island, is ridiculous and absurd.'

These were the words of lord chief justice de Grey; to which, I am confident, this court will pay a proper attention.

The bill of exceptions then states, that general Mostyn was appointed governor by the king's commission, which gives him all the powers belonging to the said office. I wish to ask Mr. Buller, whether to persecute the innocent, and to banish those subjects committed to his care, is a power incident to or springing out of the office of governor? If it is not, the governor cannot justify himself under his commission.

It is then stated, that the king ordered 'all his loving subjects in the said island to obey him, the said John Mostyn;' but nothing in particular is mentioned of the arraval. Had it been a peculiar district, under the despotic will of the governor, there must have been some notice taken of it, either in the commission, or in his majesty's orders. The governor then confesses in his bill of exceptions, 'that he banished Mr. Fabrigas without any reasonable or probable cause, or any other matter alleged in his plea, or any act tending thereto.' Notwithstanding which admission, in the very next sentence, he insists that the plaintiff ought to be barred his said action, although it is stated in the bill of exceptions, that 'the Minorquins plead sometimes the English laws.'

Were the bill of exceptions less absurd than it is, yet I should contend, that the governor, by pleading in chief, and submitting his cause to the decision of an English jury, has precluded this court from enquiring into the original jurisdiction. Were it possible that this ground should fail me, when supported by so many great authorities, yet I should be very easy about the event; for, as an action of trespass can be brought in England for injuries abroad, and as every subject can bring that action, and as governor Mostyn (being a subject) must answer to it, I have no doubt but the judgment will be affirmed. Should it be reversed, I fear the publick, with too much truth, will apply the lines of the *Roman* satyrists on the drunken *Marius* to the present occasion; and they will say of governor Mostyn, as was formerly said of him,

Hic est damnatus inani judicio;

and to the Minorquins, if Mr. Fabrigas should be deprived of that satisfaction in damages which the jury gave him,

At tu victrix provincia ploras.

Mr. BULLER's reply.

Mr. Buller. I beg leave to trouble the court with a few words by way of reply: and though Mr. Peckham has thought fit to declaim so much upon the particular facts of this cause, yet I was confident at first, and do not now find I was deceived in thinking, I should not be contradicted in what I said about the propriety of governor Mostyn's conduct; that he had taken every precaution that a man in his situation could do, had consulted many persons there, civil and military, and that they were all unanimous in advising the governor to do what was done.

The first objection made by Mr. Peckham has been, that Mr. Mostyn should be precluded from contending, that this court hath not a jurisdiction, because he has submitted to the jurisdiction of the court in so many instances during the whole of these proceedings. He has stated the whole proceedings during the stages of this cause, by which he supposes Mr. Mostyn hath done such acts as shall be construed into a submission to the jurisdiction of the court, and is therefore now precluded from entering into the question. Further, Mr. Peckham has insisted upon it, that at the trial we did wrong in making a defence; because, if we meant to go into the question, whether the court has jurisdiction or not, we should have then insisted upon a non-suit, and not gone into the merits of the cause. I do not apprehend any of the cases he has cited will come up to the present: and as to the different periods of the cause, where he supposes we have submitted to the jurisdiction of the court, if this court hath no jurisdiction at all, I do not know how it can then be said we have submitted to it. Saying, that at the trial we should have insisted upon a non-suit, is saying we should have insisted upon what we could not demand; for it is at all times at the option of the plaintiff, whether he will submit to a non-suit or not. If the defendant can avail himself of the objection at all, it must be by intitling himself by that means to a verdict; for it is in the power of the plaintiff to get up and say, I will not be non-suited. It was impossible for us to insist upon the objection in any other way than it is now done: the objection arises out of the facts of the case, and what was proved at the trial. It was there proved, that Mr. Mostyn was the governor; that what he did was in that character; and therefore, says he, these facts being proved, I insist I am not answerable in a court of justice in England, for what I have done in this character: therefore the objection would have been improper, if it had come at any other time; it could only come when these facts appeared in evidence upon which his objection was founded. As to the many cases that have been cited, I believe I may safely give this general answer to them all: they are cases where an action has been brought in a court in England, for a transaction arising in England, but, on account of a charter or statute, the jurisdiction of the superior court has been excluded. Where that is so, and this court has a general superintendent jurisdiction, but it is taken away by a particular law, in such case it is necessary to plead to the jurisdiction: but when the question arises upon a transaction happening in foreign parts, and where the courts of England cannot have any controul whatsoever, (suppose, for instance, in France, where the king or parliament of England can make no laws to bind the inhabitants) it is just the same as a court of inferior record in England, where it holds plea of a thing done out of their jurisdiction. In that case, if it appears upon the proceedings, that the cause of action arose out of the jurisdiction, the whole proceedings are void; they are *coram non judice*; and an action will lie against the party, the officers, and the judges, for what is done under them.

In this case, as I submit to your lordship, the question is the same; because it is not on a transaction happening within the limits, or within the country where this court resides or has a jurisdiction, but on a transaction arising in foreign dominions. I beg leave to mention too, that if these cases were so very general as Mr. Peckham wishes to have them understood, it is not possible that the case in *Latch*, or the case in *Lutwyche*, ever could have existed; because, if it was to hold as a general rule, that where the cause of action arises out of the kingdom you must plead to the jurisdiction, it would have been a sufficient answer in those cases to say, it was not so pleaded. In the case in *Lutwyche*, there was a plea in bar, and demurrer to that plea; but it appearing, that the cause of action did not arise in this kingdom, but in foreign parts, the court agreed, that the supposition and quaint legal fiction, which otherwise would avail, that it was in London or England, was absurd, and the plaintiff could not support his action. It was the same in the case in *Latch*; for that was not on a plea to the jurisdiction, but the objection arose long after, and in a subsequent period of the cause: the judges there agreed, that if it appeared on the record, that the case was plainly and evidently out of their jurisdiction, they were bound to take notice of it.

Mr. Peckham has divided his argument into three heads: first, whether a transitory action is capable of being brought in England, if the cause of that action arise beyond the seas: secondly, whether the plaintiff is capable of bringing such action: and, in the third place, whether the defendant is a proper object of it. On the first of these questions it has been insisted, that an action of false imprisonment is a transitory action; and some cases cited, where transitory actions, arising abroad, are holden to be maintainable here. An action of false imprisonment certainly is a transitory action: but, my lord, the cases cited from 12th Co. and Co. Lit. were not cases of action for false imprisonment, but debt upon bond. These cases were where the law, in the different countries, was the same; and they therefore come within the distinction laid down in the case before lord Camden. For, where the law of the different countries is the same, this court may hold plea; it may do as much justice as the foreign courts, and can be involved in no difficulty with respect to the rules by which they are to decide. But in the case of transactions arising in foreign dominions, where the law of the foreign country is different from the law of this kingdom, this court has no way of informing themselves what the foreign law is, nor can they know what rules to decide by; and therefore every inconvenience arises against their entertaining such a suit. Mr. Peckham then cited the case of *Parker* against lord Clive, in this court, and observed, that there never was any objection taken there, that the action would not lie. That case is different from the present. That was a case between English subjects, and a case that was to be determined, not by the law of the *East-Indies*, (for that was not set up as a defence, or at all intermixed with the case) but by the law of England; and therefore is still within the distinction I have laid down, and endeavoured to support. Then the second question Mr. Peckham has made is, whether the plaintiff can maintain this action? The plaintiff, he says, is not an alien, but a natural-born subject, and as such he owes allegiance,

allegiance, and is intitled to protection; and that the king of England can protect only by the laws of England; and therefore this man has a right to bring his action here. The proposition will itself shew how enormous it would be, if it were to hold in this case. How is the king to rule by the laws of England? Is it meant that this case is to be determined by the laws of England? If so, that would be injustice in the most glaring light; because it would be condemning the defendant by one law, when he was bound to regulate his conduct by a different. But it is not true that the king of England can protect by the laws of England only; for, in other places, a transaction must be tried by the laws of that place where it arises; and the king can, in other places, govern by other laws than those of England: and I contend, this question must be determined by such laws, and not by the laws of this country. Mr. Peckham has then insisted, that this is a case between subject and subject. If he means it is between subject and subject, speaking of the king of England, it is true; but *Fabrigas* is not a subject of this realm, nor subject to be governed by the laws of this country, and therefore shall not avail himself of the laws of this country. The case in *Salkeld*, 404, was then cited, where the court of Chancery proceeded against a foreigner; and the reason there given for so doing is, because that court acts in personam. But, my lord, that case does not appear to be at all blended with foreign law; nor is any thing there stated, which called on the court to determine that case by any other law than the known laws of this country, and the rules of their own court. The case in the 4th Institute was then endeavoured to be distinguished from the present, by insisting, that the subject-matter of that case was local: but that answer cannot hold. If it had been an action in a court of law, the answer would have been a good one; because an action of dower is local, and can only be tried in the county where the land lies: but that was a suit in Chancery, and not an action; and, as is said in the case cited from *Salkeld*, the court of Chancery don't proceed against the thing, but against the person.

Then the last question that has been made is, whether the defendant in this case is the proper subject of an action? My lord, Mr. Peckham has observed, I said the governor was absolute; but that he insists is impossible, because there is no person who could delegate such an authority to him; that if he derived such authority from any one, it must be from the king; but the king, not being absolute himself, could not grant such authority to Mr. Mostyn. If it be meant only, that the king is not absolute in this country, I most readily accede to the proposition; but what the constitution of this country is, can be no argument to prove what is the state or constitution of *Minorca*. That *Minorca* is of a different constitution, and is governed by different laws from what prevail in this country, is stated in the record; which record is decisive upon that point, for the court cannot depart from it. It is there stated, that the arraval of St. Phillip's is subject to the immediate order of the governor, and to his order and direction only; for no judge, either criminal or civil, can interfere, or has any jurisdiction there, unless under his express leave: therefore the argument, as to the authority or power of the king here, is totally foreign to the situation of the governor of *Minorca*, or the power or jurisdiction he has there. Then it is said, it does not appear on the record, that the defendant did act as judge. This also must be decided by the record; and it is there stated, that the defendant was governor, and so being governor he caused the plaintiff to be taken, imprisoned, &c. The case of *Dutton v. Howell* has been much observed upon, and the printed reasons given in that case particularly stated; but I do not perceive that case has been distinguished from the present. Some of the reasons alledged for the defendant there, are equally strong in favour of the present defendant. It is said, there never was such an action maintained before; and if a governor beyond sea be charged here, he cannot defend himself, because all the records and evidence are there. Mr. Peckham has not been able to produce one case, in which such an action as this has been maintained before. But then another distinction he endeavoured to avail himself of, is, that, in the case of *Dutton* and *Howell*, the action was for an act done in council, and therefore varied from this case, because here there was no council at all. I cannot see how that difference will at all avail Mr. Peckham's client. In the first place, in *Barbadoes*, there was a council, and the governor had no power without the council: but is that the case here? In *Minorca*, there is no council at all; and therefore, in this case, the governor stands in the same situation as the governor and council of *Barbadoes*. As to the necessity of pleading in abatement to the jurisdiction, it is very observable, that in the case of *Dutton v. Howell*, the counsel who argued in that case do not venture to rely upon that objection. But they insist further, that the jurisdiction cannot be examined in the *Exchequer-Chamber*, because both the statute and writ of error expressly provide against it; and therefore, say they, it is questionable, whether it can be insisted upon in the house of lords: and it is admitted by them, that a question might have been made on the trial of an issue, if one had been joined. However, that question was gone into in the house of lords, and the final decision of the cause appears from the book; namely, that the judgment in that case was for the defendant, and that the action could not be maintained. Then the words of lord chief justice *de Grey*, in this present cause, upon a motion for a new trial, have been much relied upon; and his lordship is made to say, that if the governor had secured the present plaintiff, merely for the sake of a trial, it would be a different affair. In this case, I apprehend it would be quite sufficient for me, if the governor had a power of committing at all; for if he had, that is sufficient to prevent the defendant's being a trespasser by such commitment: and the reasonableness of the time for which he was committed, would be a very different question; for, if the governor had a power of committing, he has pursued that power, and then this action cannot be maintained. The next case that has been cited, is lord *Bellamont's* case in 2d *Salkeld*, which was an action against a governor for what he did in that character: but that is simply a motion for a writ of *habeas corpus*. The merits of the case, or the propriety of the action, were not before the court, or at all entered into; nor was any objection

made to the jurisdiction of the court; and where a thing is not objected to, the case can never be an authority on the point: there is not one syllable said about it; and therefore that case cannot have the least weight whatsoever respecting this question. Then Mr. Peckham cited the statute of the 12th of William the third: but that was admitted by him to extend only to criminal prosecutions at the king's suit, and therefore can have nothing to do with the present question. The case of *Conner* against *Sabine* is as different from this case, as any one case can be from another. There the defence was put upon the ground, that the plaintiff was amenable to a court-martial. The fact turned out otherwise: they stated a limited jurisdiction; and it appeared the plaintiff was not the object of that jurisdiction. Then it is said, that *Minorca* is not a military camp, but that there are judges both criminal and civil. Here again I must have recourse to the record itself; for there it is stated, that within the arraval of St. Phillip's, where this transaction occurred, there is no judge either criminal or civil; there is no power but that of the governor. Mr. Peckham observed, that it is stated in the record, that the inhabitants sometimes claim protection from the law of England, as well as the law of Spain. It is so stated; but what is said further? Not that they ever have it allowed to them, or that they are governed by it; but it is expressly stated, that they are in general governed by the law of Spain: therefore the record does not prove, that the people in *Minorca* are governed by the same laws as the people here; but it does prove, that they are governed by laws which are totally different, and that within the arraval of St. Phillip's, the will of the governor is the law. Mr. Peckham then attacks the veracity of the record with respect to the different districts which there are within the island; and has insisted, that though in the execution of process, &c. the law-officers may consult the governor, or inform him what they are going to do, yet that they are not bound by law to do so. My lord, the record must, in these respects, also decide for us. It is there stated what the districts are; that the arraval of St. Phillip's is distinct from the others; and that no magistrates can come there, nor can any process be executed there, without the governor's particular leave. Mr. Peckham asks, where is the authority that enables a governor to banish an innocent man? In the first place, as to his being an innocent man, it is not competent to this court to enquire whether he was innocent or not, or whether the governor was strictly justifiable or not; but it is sufficient to prove, that the governor had an authority to imprison. That authority appears upon the face of the record; for it is there stated that he was governor, and had every power, civil and military, and that all he did was in the character of a governor. These facts being proved, I submit are a sufficient bar to this action, and the court cannot go into the question, whether the plaintiff was innocent or guilty. The last argument that has been relied upon by Mr. Peckham is, some other expressions of lord chief justice *de Grey*, in the course of this cause; in which his lordship said, that the witnesses must have been mistaken in the account they gave of the constitution and law of the island. Here it is impossible for the court to go out of the record: but these observations of lord chief justice *de Grey* go certainly a great way towards proving the impropriety of maintaining such an action here as the present. If the account given by lord chief justice *de Grey* of the island be true, and I make no doubt it is, the consequence is this: that even though all the evidence was obtained in this cause that could be had; though persons were called as witnesses, who, from their situation, and the departments they had officiated in, were most likely to be conversant with the law and constitution of the island; yet that all the accounts that have been given are imperfect, erroneous, and unworthy of credit. That is the strongest evidence of the impropriety of maintaining such an action as this in England. For if, as lord chief justice *de Grey* says, the evidence that has been given of the foreign law in this case is not to be relied upon, but is all a mistake; it may happen, and it must naturally be expected, that in every case which is brought here from foreign dominions, where the cause of action arises abroad, all the evidence is abroad, and the court can get no other evidence of the law of the place than the loose opinions of those who have occasionally been there; and the courts here having no established legal mode of obtaining certificates from such country, properly authenticated, to say what the law there is, the same mistakes and inconvenience will arise.

Therefore, on the whole, I trust the court will be of opinion, that this action is improper, and ought not to be maintained here.

Lord MANSFIELD.

Let it stand for another argument. It has been extremely well argued on both sides.

On Friday the 27th January, 1775, it was very ably argued by Mr. Serjeant Glynn, on the part of Mr. *Fabrigas*, and by Mr. Serjeant Walker, on behalf of governor *Mostyn*: but as no new cases were cited, we shall proceed to give the judgment of the court of King's Bench, which was in substance as follows.

Lord MANSFIELD.

This was an action for an assault and false imprisonment by the defendant upon the plaintiff. And part of the complaint being for banishing him from the island of *Minorca* to *Carthagena*, in Spain, it was necessary for the plaintiff to take notice in the declaration of the real place where the cause of complaint arose; which he has stated to be at *Minorca*, with a *videlicet* in London, at St. Mary-le-Bow. Had it not been for that particularity, he might have stated it to have been in the county of *Middlesex*; but part of the complaint making the locality, where the cause of action arose, necessary to be stated, being a banishment from *Minorca* to *Carthagena*, he states it with this *videlicet*. To this declaration the defendant put in two pleas; first, *not guilty*; and then he pleads, that he was governor of *Minorca*, by letters patent from the crown, and that the defendant was raising sedition and mutiny; in consequence of which

which he did imprison him and send him out of the island, which he alleges he had an authority to do, for that sedition and mutiny that he then was raising. To this plea the plaintiff does not demur, nor does he deny that it would be a justification, in case it was true; but he denies the truth of the fact, and puts in issue whether the fact of the plea was true. The plea avers, that the assault for which the action was brought arose in the island of *Minorca*, out of the realm of *England*, and no where else. To this the plaintiff has made no new assignment, and therefore by his replication he admits the locality of the cause of action. Thus then it stood upon the pleadings. When the trial came on, the plaintiff went into the evidence of his case, and the defendant went likewise into his evidence. But, upon the part of the defendant, evidence different from any fact alleged in his plea of justification was given; and witnesses were called to prove that the district in *Minorca* called the arraval, where the injury complained of was done, was not within either of the four precincts, but that it is in the nature of a peculiar liberty, more immediately under the power of the governor, and that no judge of the island can exercise jurisdiction there without an appointment from him. That is the substance of their evidence.

The judge left it to the jury upon the facts of the case; and they found for the plaintiff. The defendant then tendered a bill of exceptions, upon which bill of exceptions it comes before us. And the great difficulty I have had upon both these arguments is, to be able clearly to comprehend what question it is that is meant seriously to be brought before the court for their judgment. If I understand the counsel for governor *Mostyn* right, what they say is this: the plea of *not guilty* is totally immaterial, and the plea of justification is totally immaterial, for it appears on the plaintiff's own shewing that this matter arose in *Minorca*; and the replication to the plea admits it: and it likewise appears that the defendant was governor of *Minorca*; and as the imprisonment arose in *Minorca* by the authority of the defendant, the judge ought to have stopped all evidence whatsoever, and have directed the jury immediately to have found for the defendant. Why? There are three reasons given. One of them insisted upon in the first argument (but abandoned to-day) is, that the plaintiff is a *Minorquin*, born in the island of *Minorca*. To dispose of that objection at once, I shall only say that it is wisely abandoned to-day. A *Minorquin*; what then? Has not a subject of the king, born at *Minorca*, as good a right to apply to the king's courts of justice, as a person born within the sound of *Bow-Bell*, in *Cheapside*? If there is no other objection to him, would that make any? To be sure not. But it is abandoned, so I shall lay it out of the case.

The other two grounds which are enforced to-day are, if I take them right—but I am under some difficulties, because they are such propositions that you may argue as well whether there is such a court existing as this which I am now sitting in—the first is, that he was governor of *Minorca*, and therefore for no injury whatsoever that is done by him, right or wrong, can any evidence be heard, and that no action can lie against him; the next is, that the injury was done out of the realm: I think these are the whole amount of the questions that have been laid before the court. Now as to the first, there is nothing so clear as that in an action of this kind, which is for an assault and false imprisonment, the defendant, if he has any justification, must plead it; and there is nothing more clear than that, if the court has not a general jurisdiction of the matter, he must plead to that jurisdiction, and he cannot take advantage of it upon the general issue: I therefore, upon that ground, at once lay out of the case every thing relative to the arraval; for if he acted as a judge, it is synonymous to a court of record: and tho' it arises in a foreign country, where the technical distinction of a court of record does not exist, yet if he sat in a court of justice, and subject to a superior review, it is within the reason of the law of *England*, which says, that shall be a justification; and he would, if he had acted according to the law of the land, be entitled to a justification in the fact that is complained of; but that must be pleaded. If an action is brought against a person who is a judge of record, he must lay it before the court, by way of plea and justification, that he was a judge. I don't lay a stress upon the word record, but there is no colour upon the evidence that he acted as a judge of a court of justice; therefore every thing stated relative to the arraval, which is stated in the bill of exceptions, is nothing at all to the purpose. The first point that I shall begin with is the sacredness of the person of the governor. Why, if that was true, and if the law was so, he must plead it. This is an action of false imprisonment: *prima facie*, the court has jurisdiction. If he was guilty of the fact, he must shew a special matter that he did this by a proper authority. What is his proper authority? The king's commission to make him governor. Why then, he certainly must plead it: but, however, I will not rest the answer upon that. It has been singled out, that in a colony that is beyond the seas, but part of the dominions of the crown of *England*, though actions would lie for injuries committed by other persons, yet it shall not lie against the governor. Now I say, for many reasons, if it did not lie against any other man, it shall most emphatically lie against the governor. In every plea to the jurisdiction, you must state a jurisdiction; for if there is no other method of trial, that alone will give the king's courts jurisdiction. If an action is brought here for a matter arising in *Wales*, you must shew the jurisdiction of the court in *Wales*: and in every case to repel the jurisdiction of the king's courts, you must shew a better and a more proper jurisdiction. Now in this case no other jurisdiction is shewn, even by way of argument; and it is most certain, that if the king's courts cannot hold plea in such a case, there is no other court upon earth that can do it; for it is truly said, that a governor is in the nature of a vicaroy, and, of necessity, part of the privileges of the king are communicated to him during the time of his government. No criminal prosecution lies against him, and no civil action will lie against him; because, what would the consequence be? Why, if a civil action lies against him, and a judgment obtained for damages, he might be taken up and put in prison on a *capias*; and therefore, locally, during the time of his government, the courts in the island cannot hold plea against him. But in this peculiar case, it is said to have happened in the arraval. Why, it is stated

in the evidence, that no judge can sit there at all without his leave. If he is out of the government, he leaves it; he comes and lives in *England*, and he has no effects there to be attached: then there is no remedy whatsoever, if it is not in the king's courts. But there is another very strong reason alluded to by Mr. Serjeant *Glyn*, which would alone be decisive. This is a charge against him, which, though a civil injury, has a mixture of criminality in it: it is an assault; which is criminal by the laws of *England*, and is an abuse of that authority given him by the king's letters patent under the great seal. Now, if every thing within a dominion is triable by the courts within that dominion, yet the consequence of the king's letters patent, which gives the power, must be tried here; for nothing concerning the feignory can be tried in the place where it is. In the proprietary governments in *America*, they cannot try any question concerning the feignory in their own courts; and therefore, though questions concerning lands in the isle of *Man* are triable in the courts of the isle of *Man*, yet wherever there is a question concerning the feignory, it must be tried in some courts in *England*. It was so held by the chief justice and many of the judges in the reign of queen *Elizabeth*, upon a question arising concerning the feignory of the isle of *Man*. Or whenever there is a question between two provinces in *America*, it must be tried in *England*, by analogy to what was done with respect to the feignories in *Wales* being tried in *English* counties: so that emphatically the governor must be tried in *England*, to see whether he has exercised legally and properly that authority given him by the king's letters patent, or whether he has abused that authority, contrary to the law of *England*, which governs the letters patent by which he is appointed. It does not follow from this, that, according to the nature of the case, let the cause of action arise where it may, that a man is not entitled to give every justification that ought to be a defence to him. If by the authority of that capacity in which he stood he has done right, he is to lay that before the court by a proper plea, and the court will exercise their judgment whether that is not a sufficient justification. In this case, if the justification had been proved, perhaps the court would have been of an opinion that it was a sufficient answer, and he might have moved in arrest of judgment afterwards, and taken the opinion of the court; but the court must be of opinion that it is a sufficient answer, and that the raising a mutiny in a garrison, though in time of peace, was a reason for that summary proceeding, in taking him up and sending him out of the island. I could conceive cases in time of war, in which a governor would be justified, though he acted very arbitrarily, in which he could not be justified in time of peace. Suppose in a siege, or when the *French* were going to invade *Minorca*, suppose that the governor should think proper to send a hundred of the inhabitants out of the island, and that he did this really acting for the best: or suppose, upon a general suspicion, he should take people up as spies: why, upon proper circumstances laid before the court for their judgment and opinion, it would be very fit to see whether he had acted as the governor of the garrison ought, according to the law of *England* and the justice of the case. But it is said, if there is a law in the garrison, or if he acts as the *Spanish* governor might have done before, how is that to be known here?—How? Why, there are ways of knowing foreign laws as well as our own, but in a different manner: it must be proved as a fact, and in that shape the court must assist the jury in finding out what the law really is. Suppose there is a *French* settlement (there is a case in point of the sort I am stating) which depends upon the custom of *Paris*; why, we must receive witnesses with regard to it, to shew what the custom is, just as you receive evidence of a custom with respect to trade.

The judges in the courts of *England* do determine all cases that arise in the plantations, all cases that arise in *Gibraltar* or *Minorca*, in *Jersey* or *Guernsey*, and they must inform themselves by having the law stated to them. As to suggestions with regard to witnesses, the plaintiff must prove his case, and the court must take care that the defendant is not surprised, and that he has a fair opportunity of bringing his evidence, if it is a case proper in other respects for the jurisdiction of the court. There may be some cases arising abroad, which may not be fit to be tried here; but that cannot be the case of a governor injuring a man, contrary to the duty of his office, and in violation of the trust reposed in him by the king's commission. If he wants to send for witnesses to prove his justification, and applies to the court, they will do what this court did in a case of a criminal prosecution which arose in *Scotland*. This court forced the prosecutor (and would have put off the trial from day to day if he had not submitted to it) to suffer the witnesses to be examined by a commission where the cause arose, who could not be compelled to come here. The court obliged them to come into these terms; or, if they did not, it is a matter of course, in aid of a trial at law, to apply upon a real ground, and not upon a fictitious pretence of delay, to a court of equity to have a commission and injunction in the mean time; and the court will certainly take care that justice shall be done to the defendant as well as to the plaintiff, who must come with witnesses to prove his case; and therefore, in every light in which I see this matter, it holds emphatically in the case of a governor, if it did not hold in respect of any other man within the colony, province, or garrison. But to make questions upon matters of settled law, where there have been a number of actions determined, which it never entered into a man's head to dispute—to lay down in an *English* court of justice such monstrous propositions as that a governor, acting by virtue of letters patent under the great seal, can do what he pleases; that he is accountable only to God and his own conscience—and to maintain here that every governor in every place can act absolutely; that he may spoil, plunder, affect their bodies and their liberty, and is accountable to nobody—is a doctrine not to be maintained; for if he is not accountable in this court, he is accountable no-where. The king in council has no jurisdiction of this matter; they cannot do it in any shape; they cannot give damages, they cannot give reparation, they cannot punish, they cannot hold plea in any way. Wherever complaints have been before the king in council, it has been with a view to remove the governor; it has been with a view to take the commission from him which he held at the pleasure of the crown. But suppose he holds nothing of the crown,

growth, suppose his government is at an end, and that he is in *England*, they have no jurisdiction to make reparation to the party injured; they have no jurisdiction to punish in any shape the man that has committed the injury: how can the arguments be supported, that, in an empire so extended as this, every governor in every colony and every province belonging to the crown of *Great-Britain*, shall be absolutely despotic, and can no more be called in question than the king of *France*? and this after there have been multitudes of actions in all our memories against governors, and nobody has been ingenious enough to whisper them, that they were not amenable.

In a case in *Salkeld*, cited by Mr. *Peckham*, there was a motion for a trial at bar in an action of false imprisonment against the governor of *New-York*; and it was desired to be a trial at bar, because the attorney-general was to defend it on the part of the king, who had taken up the defence of the governor. That case plainly shews that such an action existed; the attorney-general had no idea of a governor's being above the law. Justice *Powell* says, in the case of *Way and Yally*, in *6 Modern*, that an action of false imprisonment had been brought here against the governor of *Jamaica* for an imprisonment there; and the laws of the country were given in evidence. The governor of *Jamaica* in that case never thought that he was not amenable. He defended himself. He shewed, I suppose, by the laws of the country, an act of the assembly which justified that imprisonment; and the court received it, to be sure, as they ought to do. Whatever is a justification in the place where the thing is done, ought to be a justification where the case is tried. I remember (it was early in my time; I was counsel in it) an action against governor *Sabine*, and he was very ably defended. Nobody thought the action did not lie against him. He was governor of *Gibraltar*, and he barely confirmed the sentence of a court-martial, which tried one of the train of artillery by martial law. Governor *Sabine* affirmed the sentence. This plaintiff was a carpenter in the train. It was proved at the trial, that the tradesmen that followed the train were not liable to martial law; the court were of that opinion; and therefore the defendant was guilty of a trespass in having a share in that sentence which punished him by whipping. There is another case or two, but they don't occur to me at present.

Let us see now what the next objection is, with regard to the matter arising abroad; and that is a general objection, that as the matter arose abroad, it cannot be tried here in *England*. There is a formal distinction that prevails in our courts, and likewise a substantial one as to the locality of trials. The substantial distinction is, where the proceeding is *in rem*, and where the effect of the judgment cannot be had if it is laid in a wrong place. That is the case of all ejectments where possession is to be delivered by the sheriff of the county: and as trials here are in particular counties, the officers are county officers; therefore the judgment could not have effect if it was not laid in the proper place and in the proper county. But there likewise is a formal distinction, where, perhaps, complete justice could be done, let it be laid in what county it might; that is mere matter of form as to cases that arise within the realm: but even with regard to matters that arise out of the realm, to be sure there is a distinction of locality too; for there are some cases that arise out of the realm, that ought not to be tried any where but in the country where they arise, as the case alluded to by serjeant *Walker*. If there is a sort of fighting in *France* between two *Frenchmen*, and they happen both casually to be here, and an action of assault is brought by the one against the other, which charge a criminality too, that it is done against the king's peace, and the laws and customs of *England*; in that case it may be a very material question whether that could be maintained here: for though it is not a criminal prosecution, yet it has that sort of criminality that, perhaps, without giving an opinion, it ought to be tried by the laws of that country where both parties are subjects; it may be a substantial objection of locality. So likewise, if it is concerning an estate in a foreign country, where it is a matter of title and not of damages, it may be a substantial distinction. There is likewise a question of form, and that arises upon the trial; for trials in *England* being by a jury, and the kingdom being divided into counties, and every county, in respect of trial, considered almost as if a separate kingdom or principality, it is absolutely necessary that there should be some county where the action is particularly brought, that there may be a process to the sheriff of that county, to bring a jury from thence to try it; and that is matter of form, which goes to all cases that arise abroad. But the law makes a distinction between transitory actions and local actions. If the matter which is the cause of a transitory action arises within the realm, it may be laid in any county; the place is not material: and if an imprisonment in *Middlesex*, it may be laid in *Surrey*; and though proved to be done in *Middlesex*, the place not being material, it does not at all prevent the plaintiff recovering damages: for the place of transitory actions is never material. But where, by particular acts of parliament, it is made so, as in the case of churchwardens and constables, and other cases that require the action to be brought in the county; there, by the force of the act of parliament, the objection is fatal: but otherwise it may be laid in any county in *England*, let it be done where it will: the parties have an opportunity of applying to the court in time to change the venue. But if they go to trial without it, that is no objection; and all actions of a transitory nature that arise abroad may be laid as happening in an *English* county. But there are occasions which make it absolutely necessary to state in the declaration, that it really happened abroad; as in the case of specialties, where the date must be set forth. When an action is brought upon a specialty which bears a date, if that specialty is set out, or if *oyer* is prayed of it, by which the place where it was made must appear; if the declaration states it to have been made at *Westminster*, in *Middlesex*, and upon producing the deed it bears date at *Bengal*, there is a variance between the deed and the declaration, which makes it appear to be a different instrument. I don't put the case, though there are some in the books that seem to me to have confounded the statute of the 6th of *Richard the second*, therefore I don't put the objection upon the 6th of *Richard the second*; but it goes fully upon this: if you don't state the true date or true description of

the bond, it is a variance. What does the law in that case? (and it has done it for hundreds of years) Why; the law invented a fiction, and has said, 'You shall set out the description truly, and then give a venue only for form for the trial; *videlicet*, in the county of *Middlesex*, or any other county you please.' Did any judge ever think that when the declaration said, in fort St. *George* in *Cheapside*, that the plaintiff meant that it was in *Cheapside*? No; it is a fiction in form: every country has its forms: it is for the furtherance of justice that these fictions were invented; to get rid of formalities; to further and advance justice. This is a certain rule: You never shall contradict the fiction so as to defeat the end for which it was invented, but you may contradict it for every other purpose. Now this fiction is invented barely for the mode of trial; to every other purpose you shall contradict it, but not for the purpose of saying, You shall not try it. It is just like that question that was long agitated and finally determined some years ago, upon a fiction of the teste of writs taken out in the vacation, which bore date as of the last day of the term. That is a fiction of the court. You never shall contradict that fiction, and go into the truth of the case, to destroy the writ, and shew it a bad writ. Why? Because the court invented the fiction to make the writ good, for the furtherance of justice, that it may appear right in the form; but for every other purpose in the world you may contradict it. I am sorry to observe there are some sayings which have been alluded to, inaccurately taken down. Perhaps there were short-hand writers in those days, as there are at present, who mistake every word they hear, and, being unable to correct it, have printed it improperly: but to say, that as men they have one way of thinking, and as judges they have another, is an absurdity. No; they meant to support the fiction. I will mention a case or two to shew that is the meaning of it. There is a case in *6 Modern* 208, of *Roberts and Harnage*. The plaintiff declares, that the defendant became bound to him at fort St. *David's* in the *East-Indies* at *London*, in such a bond. Upon demurrer the objection was, that the bond appeared to have been sealed and delivered at fort St. *David's* in the *East-Indies*, and therefore the date made it local; and, by consequence, the declaration ought to have been of a bond made at fort St. *David's* in the *East-Indies*, *viz.* at *Islington* in the county of *Middlesex*, or in such a ward or parish in *London*; and of that opinion was the whole court. You see how this case is stated. But I will state it from another book, where it is reported more truly; I mean in lord *Raymond*, 1042. There it is stated thus. It appeared by the declaration, that the bond was made at *London*, in the ward of *Cheap*. Upon *oyer*, the bond was set out, and it appeared on the face of it to be dated at fort St. *George* in the *East-Indies*. The defendant pleaded the variance in abatement, and the plaintiff demurred, and it was held bad; but the court said, that it would have been good, if laid at fort St. *George* in the *East-Indies*, to wit, at *London*, in the ward of *Cheap*. What was the objection there? Why, they had laid it falsely. They had laid the bond as made at *London*. The bond is produced, and appears to be made at another place: that is a variance. You must take the bond as it is. Then how do you get to trial? Why, introduce a fiction, and the formality gives you the trial in that county by the *videlicet*, and the bond is truly described. A case was quoted from *Latch*, and a case from *Lutwyche*, on the former argument; but I will mention a case posterior in point of time, where the court took it up upon the true ground, where both these cases were cited, and no regard at all was paid to them; and that is the case of *Parker and Crook*, 10 *Modern* 255. This was an action of covenant upon a deed indented. It was objected to the declaration, that the defendant is said in the declaration to continue at fort St. *George* in the *East-Indies*; and upon the *oyer* of the deed it bears date at fort St. *George*; and therefore the court, as was pretended, had no jurisdiction. *Latch*, fol. 4. *Lutwyche*, 56. Lord chief justice *Parker* said, that an action will lie in *England* upon a deed dated in foreign parts, or else the party can have no remedy; but then, in the declaration, a place in *England* must be alledged, *pro forma*. Generally speaking, the deed, upon the *oyer* of it, must be consistent with the declaration; but in these cases *propter necessitatem*, if the inconsistency be as little as possible, not to be regarded: as here, the contract, being of a voyage which was to be performed from fort St. *George* to *Great-Britain*, does import, that fort St. *George* is different from *Great-Britain*: and after taking time to consider of it, in *Hilary-Term* the plaintiff had his judgment, notwithstanding the objection. Why then, it all amounts to this: that where the action is substantially such a one as the court can hold plea of, as the mode of trial is by jury, and as they must be called together by process directed to the sheriff of the county, matter of form is added to the fiction, to say it is in that county; and then the whole of the inquiry is, whether it is an action that ought to be maintained. But can it be doubted, that actions may be maintained here, not only upon contracts, which follow the persons, but for injuries done by subject to subject; especially for injuries where the whole that is prayed is a reparation in damages, or satisfaction to be made by process against the person or his effects within the jurisdiction of the court? We know it is within every day's experience. I was embarrassed a great while to find out whether it was really meant to make a question of it. It is so in sea-batteries; but is it to be supposed that the judge thought it happened in *Cheapside*, when the party proves where the place was? In sea-batteries, the plaintiff often lays the injury to have been done in *Middlesex*, and then proves it to be done a thousand leagues distant, on the other side of the *Atlantic*. There are cases of offences on the high-seas, where it is of necessity to lay in the declaration, that it was done upon the high-seas; as the taking of a ship as a prize. There is a case of that sort occurs to my memory:—the reason I remember it is, because there was a question about the jurisdiction. There likewise was an action of that kind before lord chief justice *Lee*, and another before me, in which I quoted that determination, to shew that when the lords commissioners of prizes have given judgment, that is conclusive in the action; and likewise, when they have given judgment, it is conclusive as to the costs, whether they have given costs or not. But how is that action laid? It is necessary to be laid, that his ship was taken or seized on the high-seas, *videlicet*, in *Cheapside*.

Cheapside. Now is it seriously contended, that the judge and jury, and counsel, who tried the cause, fancied that ship was sailing in *Cheapside*? No; it is plain sense; the ship was taken upon the high-seas; for which an action lies in *England*; and you say in *Cheapside*, which is saying no more than that, I pray this action may be tried in *London*; it is plainly understood: but if you offer reasons of fact contrary to the truth of the case, there is no end of the embarrassment. At the last sittings, there were two actions brought by the *Armenian* merchants for assaults and trespasses in the *East-Indies*, and they are very strong authorities. Serjeant *Glynn* said, that the defendant, Mr. *Verelst*, was ably assisted. So he was, and by men who would have taken the objection, if they thought it had been maintainable: and that was after this case had been argued once; yet the counsel did not think it could be supported. Mr. *Verelst* would have been glad to have made the objection: he would not have left it to a jury, if he could have stopped them short, and said, 'You shall not try it at all.' I have had some actions before me, rather going further than these transitory actions; that is, going to cases which in *England* would be local actions: and I remember one, I think it was an action brought against captain *Gambier*, who by order of admiral *Boscawen* had pulled down the houses of some sutlers who supplied the navy and sailors with spirituous liquors; and whether the act was right or wrong, it was certainly done with a good intention on the part of the admiral, for the sailors' health were affected by it. They were pulled down. The captain was inattentive enough to bring the gentleman over in his own ship, who would never have got to *England* otherwise; and as soon as he came here, he was advised that he should bring an action against him. He brought his action, and one of the counts in the declaration was for pulling down the houses. The objection was taken to the count for pulling down the houses; and the case of *Skinner* and the *East-India* Company was cited in support of the objection. On the other side, they produced, from a manuscript note, a case before lord chief justice *Eyre*, where he over-ruled the objection; and I over-ruled the objection upon this principle, that the reparation here was personal, and for damages; that there would be a failure of justice, for it was upon the coast of *Nova-Scotia*, where there were no regular courts of justice, but if there had been, captain *Gambier* might never go there again; and that the reason of locality in such an action in *England* did not hold in this case. I quoted a case of an injury of that sort in the *East-Indies*, where even in a court of equity lord *Hardwicke* had directed satisfaction to be made in damages. That case was not fully argued; but this was argued, and

there were large damages given against *Gambier*. I do not quote it for the opinion I was of there, because that opinion is very likely to be erroneous; but I quote it for this reason, that there were large damages given against captain *Gambier*: and though he was not at the expence, for he acted by the orders of admiral *Boscawen*, yet the admiral's representatives paid the expence, therefore their inclination was to have got rid of that verdict if they could; but there never was any motion for a new trial. I recollect another cause that came on before me: that was the case of admiral *Palliser*; there the very gist of the action was local. It was for destroying fishing-huts upon the *Labrador*-coast. It was a nice question; when the *Canadians* settled, and when they had a right to it. It was a dispute between them and the fishermen in *England*. The cause went on a great way: the defendant would have turned it short at once, if he could have made that objection; but that objection was not made. There are no local courts among the *Esquimaux Indians* upon that part of the *Labrador*-coast. Whatever injury had been done there by any of the king's officers would have been altogether without redress, if that objection of locality would have held: and the consequence of that circumstance shews, that where the reason fails, even in actions which in *England* would be local actions, yet that does not hold to places beyond the seas within the king's dominions. That of admiral *Palliser*'s went off upon a proposal of a reference, and ended by an award. But as to transitory actions, there is not a colour of doubt but that every action that is transitory may be laid in any county in *England*, though the matter arises beyond the seas: and when it is absolutely necessary to lay the truth of the case in the declaration, there is a fiction of law to assist you, and you shall not make use of the truth of the case against that fiction, but you may make use of it to every other purpose. I am clearly of opinion not only against the objections made, but that there does not appear a question upon which the objections could arise.

The other judges declared themselves of the same opinion, and the court ordered, 'that the judgment should be affirmed.'

In consequence of the above judgment, on Saturday the 4th day of February 1775, the gentlemen who were bail for governor *Moslyn*, to prevent his being taken in execution and carried to prison, were obliged to pay to Mr. *Fabrigas* the sum of 3000*l.* for his damages, and 159*l.* which the court amerced the governor in costs.

XXX. *The Trial of ELIZABETH Duchess-Dowager of Kingston, for Bigamy, before the Right Hon. the House of Peers, in Westminster-Hall, in full Parliament assembled, 15th, 16th, 19th, 20th, and 22d Days of April, 1776.*

[This trial was printed under an order of the house of lords.]

Monday, April the 15th, 1776.

In the court erected in *Westminster-Hall*, for the trial of *Elizabeth duchess-dowager of Kingston*, for bigamy.

ABOUT ten of the clock the lords came from their own house into the court erected in *Westminster-Hall*, for the trial of *Elizabeth duchess-dowager of Kingston*, in the manner following:

The lord high steward's gentlemen attendants, two and two.

The clerks assisant to the house of lords, and the clerk of the parliament.

Clerk of the crown in *Chancery*, bearing the king's commission to the lord high steward, and the clerk of the crown in the *King's Bench*.

The masters in *Chancery*, two and two.

The judges, two and two.

The peers eldest sons, two and two.

Peers minors, two and two.

Chester and *Somerset* heralds,

Four serjeants at arms with their maces, two and two.

The yeoman-usher of the house.

The barons, two and two, beginning with the youngest baron.

The bishops, two and two.

The viscounts and other peers, two and two.

The lord privy seal and lord president.

The archbishop of *York* and the archbishop of *Canterbury*.

Four serjeants at arms with their maces, two and two.

The serjeant at arms attending the great seal, and purse-bearer.

Then *Garter* king at arms, and the gentleman-usher of the black rod carrying the white staff before the lord high steward.

Henry earl Bathurst, chancellor of *Great-Britain*, lord high steward, alone, his train borne.

His royal highness the duke of *Cumberland*, his train borne.

The lords being placed in their proper seats, and the lord high steward upon the woolpack, the house was resumed.

The clerk of the crown in *Chancery*, having his majesty's commission to the lord high steward in his hand, and the clerk of the crown in the *King's Bench*, standing before the clerk's table with their faces towards the state, made three reverences; the first at the table, the second in the mid-way, and the third near the woolpack; then kneeled down; and the clerk of the crown in *Chancery*, on his knee, presented the commission to the lord high steward, who delivered the same to the clerk of the crown in the *King's Bench* to read: then rising, they made three reverences, and returned to the table. And then proclamation was made for silence, in this manner:

Serjeant at arms. Oyez, oyez, oyez! Our sovereign lord the king strictly charges and commands all manner of persons to keep silence, upon pain of imprisonment.

Then the lord high steward stood up, and spoke to the peers.

Lord High Steward. His majesty's commission is about to be read: your lordships are desired to attend to it in the usual manner; and all others are likewise to stand up uncovered while the commission is reading.

All the peers uncovered themselves; and they, and all others, stood up uncovered, while the commission was read.

GEORGE R.

GEORGE the third, by the grace of God, of *Great-Britain*, *France*, and *Ireland* king, defender of the faith, and so forth. To our right trusty and right well-beloved cousin and counsellor *Henry earl Bathurst*, our chancellor of *Great-Britain*, greeting. Know ye, that whereas *Elizabeth* the wife of *Augustus John Hervey*, late of the parish of *St. George*, *Hanover-Square*, in our county of *Middlesex*, esquire, before our justices of oyer and terminer, at *Hicks's-Hall*, in *St. John-Street*, in and for our county of *Middlesex*, upon the oath of twelve jurors, good and lawful men of the said county of *Middlesex*, then and there sworn and charged to enquire for us for the body of the said county, stands indicted of polygamy and feloniously marrying *Evelyn Pierrepont* late duke of *Kingston*, the being then married, and the wife of the said *Augustus John Hervey*: we, considering that justice is an excellent virtue, and pleasing to the Most High,

and being willing that the said *Elizabeth*, of and for the felony whereof she is indicted as aforesaid, before us, in our present parliament, according to the law and custom of our kingdom of *Great-Britain*, may be heard, examined, sentenced, and adjudged; and that all other things which are necessary in this behalf may be duly exercised and executed; and for that the office of high steward of *Great-Britain* (whose presence in this behalf is required) is now vacant (as we are informed) we, very much confiding in your fidelity, prudence, provident circumspection, and industry, have for this cause ordained and constituted you steward of *Great-Britain*, to hear, execute, and exercise for this time the said office, with all things due and belonging to the same office in this behalf: and therefore we command you, that you diligently set about the premises, and for this time do exercise and execute with effect all those things which belong to the office of steward of *Great-Britain*, and which are required in this behalf. In witness whereof we have caused these our letters to be made patent. Witness ourself at *Westminster*, the fifteenth day of *April*, in the sixteenth year of our reign.

By the KING himself, signed with his own hand.

Yorke.

Serjeant at arms. God save the king!

Then *Garret*, and the gentleman-usher of the black rod, after three reverences, kneeling, jointly presented the white staff to his grace the lord high steward: and then his grace, attended by *Garret*, black rod, and the purse-bearer (making his proper reverences towards the throne) removed from the woolpack to an armed chair, which was placed on the uppermost step but one of the throne, as it was prepared for that purpose; and then seated himself in the chair, and delivered the staff to the gentleman-usher of the black rod on his right hand, the purse-bearer holding the purse on his left.

Clerk of the Crown. Serjeant at arms, make proclamation.

Serjeant at Arms. Oyez, oyez, oyez! Our sovereign lord the king strictly charges and commands all manner of persons to keep silence, upon pain of imprisonment.

Then the clerk of the crown, by direction of the lord high steward, read the *certiorari*, and the return thereof, together with the caption of the indictment, and the indictment certified thereupon, against *Elizabeth duchess-dowager of Kingston*; in hæc verba:

GEORGE the third, by the grace of God, of *Great-Britain, France, and Ireland* king, defender of the faith, and so forth. To our justices of oyer and terminer, at *Hicks's-Hall*, in *St. John-Street*, in and for our county of *Middlesex*, and to every of them, greeting. We being willing, for certain reasons us thereunto moving, that all and singular indictments of whatsoever felonies whereof *Elizabeth* calling herself duchess-dowager of *Kingston*, by the name of *Elizabeth* the wife of *Augustus John Hervey*, late of the parish of *St. George, Hanover-Square*, in the county of *Middlesex*, esquire, is indicted before you (as is said) be determined before us in our parliament, and not elsewhere; do command you and every of you, that you or one of you do send under your seals, or under the seal of one of you, before us in our present parliament, immediately after the receipt of this our writ, all and singular the indictments aforesaid, with all things touching the same, by whatsoever name the said *Elizabeth* is called in the same, together with this writ, that we may cause further to be done thereon what of right and according to the law and custom of *England* we shall see fit to be done. Witness ourself at *Westminster* the eleventh day of *November*, in the sixteenth year of our reign.

Yorke.

To the justices of oyer and terminer, at *Hicks's-Hall*, in *St. John-Street*, in and for the county of *Middlesex*, and to every of them, a writ of *certiorari* to certify into the upper house of parliament the indictment found against *Elizabeth* calling herself duchess-dowager of *Kingston*, by the name of *Elizabeth* wife of *Augustus John Hervey*, for bigamy, returnable immediately before the king in parliament.

Yorke.

By order of the lords spiritual and temporal in parliament assembled.

The execution of this writ appears by the schedules and indictment to this writ annexed.

The answer of sir *John Hawkins*, knight, one of the justices within-written.

Middlesex. } **B**E it remembered, that at the general session of oyer and terminer of our lord the king, holden for the county of *Middlesex*, at *Hicks's-Hall*, in *St. John-Street*, in the said county, on *Monday* the ninth day of *January*, in the fifteenth year of the reign of our sovereign lord *George* the third, king of *Great-Britain*, and so forth, before sir *John Hawkins*, knight, *John Cox*, *David Wilnot*, *John Brettell*, esquires, and others their fellows justices of our said lord the king, assigned by his majesty's letters patent under the great seal of *Great-Britain* directed to same justices before named; and others in the said letters named, to enquire more fully the truth by the oath of good and lawful men of the said county of *Middlesex*, and by other ways, means, and methods by which they shall or may better know (as well within liberties as without) by whom the truth of the matter may be better known, of all treasons, misprisions of treason, insurrections, rebellions, false coinings, and other falsities of the money of *Great-Britain* and other kingdoms and dominions whatsoever, and of all murders, felonies, manslaughterers, killings, burglaries, rapes of women, unlawful meetings, conventicles, unlawful uttering of words, assemblies, misprisions, confederacies, false allegations, trespasses, riots, routs, retentions, escapes, contempt, falsities, negligences, concealments, maintenances, oppressions, champarties, deceits, and all other evil-doings, offences, and injuries whatsoever, and also the accessories of them, within the county aforesaid

(as well within liberties as without) by whomsoever and in what manner soever done, committed, or perpetrated, and by whom, or to whom, when, how, and after what manner, and of all other articles and circumstances concerning the premises, and every of them, or any of them, in any manner whatsoever; and the said treasons and other the premises to hear and determine according to the laws and customs of *England*, by the oath of *John Tilney*, *James Stafford*, *Richard Phillips*, *Samuel Stable*, *Samuel Bird*, *William Hilliar*, *Paul Barbot*, *William Weatherill*, *Thomas Waddell*, *John Williams*, *Samuel Baker*, *Thomas Sheriff*, *John Leicester*, *Thomas Tanton*, *John Goodere*, *John Thomas*, and *Robert Davis*, gentlemen, good and lawful men of the county aforesaid, now here sworn and charged to enquire for our said lord the king for the body of the same county; it is presented in manner and form as appears by the indictment and schedules hereunto annexed.

Butler.

GEORGE the third, by the grace of God, of *Great-Britain, France, and Ireland* king, defender of the faith, and so forth. To our justices of oyer and terminer, at *Hicks's-Hall*, in *St. John-Street*, in and for our county of *Middlesex*, and to every of them, greeting. Whereas by our writ we have lately commanded you, and every of you, for certain reasons, you or one of you should send under your seals, or the seal of one of you, before us at *Westminster*, immediately after the receipt of that writ, all and singular indictments of whatsoever trespasses, contempts, and felonies whereof *Elizabeth* the wife of *Augustus John Hervey*, esquire, was indicted before you (as was said) with all things touching the same, by whatsoever name the said *Elizabeth* should be called therein, together with the said writ to you directed, that we might further cause to be done thereon what of right and according to the law and custom of *England* we should see fit to be done: and we do, for certain reasons us thereunto moving, command you and every of you, that you or one of you do wholly supersede whatsoever is to be done concerning the execution of that our said writ; and that you proceed to the determination of the trespasses, contempts, and felonies aforesaid with that expedition which to you shall seem right and according to the law and custom of *England*, notwithstanding our writ as before sent to you directed for that purpose. Witness *William* lord *Mansfield*, at *Westminster*, the twenty-third day of *May*, in the fifteenth year of our reign.

Received 13th June 1775. C. E. By the court.

By rule of court.

Burrow.

GEORGE the third, by the grace of God, of *Great-Britain, France, and Ireland* king, defender of the faith. To our justices of oyer and terminer, at *Hicks's-Hall*, in *St. John-Street*, in and for our county of *Middlesex*, and to every of them, greeting. We being willing, for certain reasons, that all and singular indictments of whatsoever trespasses, contempts, and felonies whereof *Elizabeth* the wife of *Augustus John Hervey*, esquire, is indicted before you (as is said) be determined before us, and not elsewhere, do command you and every of you, that you or one of you do send under your seals, or the seal of one of you, before us at *Westminster*, immediately after the receipt of this our writ, all and singular the said indictments, with all things touching the same, by whatsoever name the said *Elizabeth* may be called in the same, together with this our writ, that we may further cause to be done thereon what of right and according to the law and custom of *England* we shall see fit to be done. Witness *William* lord *Mansfield*, at *Westminster*, the eighteenth day of *May*, in the fifteenth year of our reign.

By the court.

Burrow.

At the instance of the within-named defendant, by rule of court.

The execution of this writ appears by the schedules and indictment to this writ annexed.

The answer of sir *John Hawkins*, knight, one of the justices within-written.

Middlesex. } **B**E it remembered, that at the general session of oyer and terminer of our lord the king, holden for the county of *Middlesex*, at *Hicks's-Hall*, in *St. John-Street*, in the said county, on *Monday* the ninth day of *January*, in the fifteenth year of the reign of our sovereign lord *George* the third, king of *Great-Britain*, and so forth, before sir *John Hawkins*, knight, sir *James Esdaile*, knight, *David Wilnot*, *John Machin*, esquires, and others their fellows justices of our said lord the king, assigned by his majesty's letters patent under the great seal of *Great-Britain* directed to the same justices before-named, and others in the said letters named, to enquire more fully the truth, by the oath of good and lawful men of the county of *Middlesex* aforesaid, and by other ways, means, and methods, by which they shall or may better know (as well within liberties as without) by whom the truth of the matter may be better known, of all treasons, misprisions of treason, insurrections, rebellions, counterfeittings, clippings, washings, false coinings, and other falsities of the money of *Great-Britain* and other kingdoms and dominions whatsoever, and of all murders, felonies, manslaughterers, killings, burglaries, rapes of women, unlawful meetings, conventicles, unlawful uttering of words, assemblies, misprisions, confederacies, false allegations, trespasses, riots, routs, retentions, escapes, contempt, falsities, negligences, concealments, maintenances, oppressions, champarties, deceits, and all other evil-doings, offences, and injuries whatsoever, and also the accessories of them, within the county aforesaid (as well within liberties as without) by whomsoever and in what manner soever done, committed, or perpetrated, and by whom, or to whom, when, how, and after what manner, and of all other articles and circumstances concerning the premises, and every of them, or any of them, in any manner whatsoever; and the said treasons and other the premises to hear and determine according to the laws and customs of *England*, by the oath of *John Tilney*, *James Stafford*, *Richard Phillips*, *Samuel Stable*, *Samuel Bird*, *William Hilliar*, *Paul Barbot*, *William Weatherill*, *Thomas Waddell*, *John Williams*, *Samuel Baker*, *Thomas Sheriff*, *John Leicester*,

testers, Thomas Tanton, John Goodere, John Thomas, and Robert Davis, gentlemen, good and lawful men of the county aforesaid, now here sworn and charged to enquire for our said lord the king for the body of the same county: it is presented in manner and form as appears by a certain bill of indictment to this schedule annexed.

Butler.

GEORGE the third, by the grace of God, of Great-Britain, France, and Ireland king, defender of the faith, and so forth. To the sheriff of our county of Middlesex, greeting: We command you, that you omit not, by reason of any liberty in your bailiwick, but that you take Elizabeth the wife of Augustus John Hervey, late of the parish of St. George, Hanover-Square, in the county of Middlesex, esquire, if she shall be found in your bailiwick, and her safely keep, so that you may have her body before our justices assigned by our letters patent under our great seal of Great-Britain, to enquire more fully the truth, by the oath of good and lawful men of our county of Middlesex aforesaid, and by other ways, means, and methods by which they shall or may better know (as well within liberties as without) by whom the truth of the matter may be better known, of all treasons, misprisions of treason, insurrections, rebellions, counterfeittings, clippings, washings, false coinings, and other falsities of the money of Great-Britain and other kingdoms and dominions whatsoever, and of all murders, felonies, manslaughterers, killings, burglaries, rapes of women, unlawful meetings, conventicles, unlawful uttering of words, assemblies, misprisions, confederacies, false allegations, trespasses, riots, routs, retentions, escapes, contempts, falsities, negligences, concealments, maintenances, oppressions, champarties, deceptions, and all other evil-doings, offences, and injuries whatsoever, and also the accessories of them, within the county aforesaid (as well within liberties as without) by whomsoever and in what manner soever done, committed, or perpetrated, and by whom, or to whom, when, how, and after what manner, and of all other articles and circumstances concerning the premises, and every of them or any of them, in any manner whatsoever; and the said treasons and other the premises to hear and determine, according to the laws and customs of England, at the next general session of *oyer and terminer* to be holden for our said county, to answer us concerning certain felonies whereof she is indicted before our said justices; and have you then there this writ. Witness for John Hawkins, knight, at Hicks's-Hall, the ninth day of January, in the fifteenth year of our reign.

Butler.

The within-named Elizabeth the wife of Augustus John Hervey is not found in my bailiwick.

The answer of

William Plomer, esquire,
and
John Hart, esquire,

Sheriff.

GEORGE the third, by the grace of God, of Great-Britain, France, and Ireland king, defender of the faith, and so forth. To the sheriff of our county of Middlesex, greeting: We command you, as before we have commanded you, that you omit not, by reason of any liberty in your bailiwick, but that you take Elizabeth the wife of Augustus John Hervey, late of the parish of St. George, Hanover-Square, in the county of Middlesex, esquire, if she shall be found in your bailiwick, and her safely keep, so that you have her body before our justices assigned by our letters patent under our great seal of Great-Britain, to enquire more fully the truth, by the oath of good and lawful men of our county of Middlesex aforesaid, and by other ways, means, and methods by which they shall or may better know (as well within liberties as without) by whom the truth of the matter may be better known, of all treasons, misprisions of treason, insurrections, rebellions, counterfeittings, clippings, washings, false coinings, and other falsities of the money of Great-Britain and other kingdoms and dominions whatsoever, and of all murders, felonies, manslaughterers, killings, burglaries, rapes of women, unlawful meetings, conventicles, unlawful uttering of words, assemblies, misprisions, confederacies, false allegations, trespasses, riots, routs, retentions, escapes, contempts, falsities, negligences, concealments, maintenances, oppressions, champarties, deceptions, and all other evil-doings, offences, and injuries whatsoever, and also the accessories of them, within the county aforesaid (as well within liberties as without) by whomsoever and in what manner soever done, committed, or perpetrated, and by whom, or to whom, when, how, and after what manner, and of all other articles and circumstances concerning the premises, and every of them, or any of them, in any manner whatsoever; and the said treasons and other the premises to hear and determine, according to the laws and customs of England, at the next general session of *oyer and terminer* to be holden for our said county, to answer us concerning certain felonies whereof she is indicted before our said justices; and have you then there this writ. Witness for John Hawkins, knight, at Hicks's-Hall, the fourteenth day of February, in the fifteenth year of our reign.

Butler.

The within-named Elizabeth the wife of Augustus John Hervey, esquire, is not found in my bailiwick.

The answer of

William Plomer, esquire,
and
John Hart, esquire,

Sheriff.

Middlesex. THE jurors for our sovereign lord the now king, upon their oath present, that Elizabeth the wife of Augustus John Hervey, late of the parish of St. George, Hanover-Square, in the county of Middlesex, esquire, on the eighth day of March, in the ninth year of the reign of our sovereign lord George the third, now king of Great-Britain, and so forth, being then married, and then the wife of the said Augustus John Hervey, with force and arms, at the said parish of St. George, Hanover-Square, in the said county of Middlesex, feloniously did marry and

take to husband Evelyn Pierrepont duke of Kingston (the said Augustus John Hervey, her former husband, being then alive) against the form of the statute in such case made and provided, and against the peace of our said lord the king, his crown and dignity: and the said jurors for our said sovereign lord the now king, upon their oath aforesaid, further present, that the said Elizabeth, heretofore (to wit) on the fourth day of August, in the eighteenth year of the reign of our late sovereign lord George the second, late king of Great-Britain, and so forth, at the parish of Laimston, in the county of Southampton, by the name of Elizabeth Chudleigh, did marry the said Augustus John Hervey, and him the said Augustus John Hervey then and there had for her husband; and that the said Elizabeth being married, and the wife of the said Augustus John Hervey, afterwards (to wit) on the eighth day of March, in the ninth year of the reign of our said sovereign lord George the third, now king of Great-Britain, and so forth, with force and arms, at the said parish of St. George, Hanover-Square, in the said county of Middlesex, feloniously did marry and take to husband the said Evelyn Pierrepont duke of Kingston (the said Augustus John Hervey, her former husband, being then alive) against the form of the statute in such case made and provided, and against the peace of our said sovereign lord the now king, his crown and dignity.

O. T.

True bill.

Augustine Greenland,
Ann Cradock,
Christopher Dixon,

Thomas Dodd,
Samuel Harper,
John Fozard.

Sworn in court.

Lord High Steward. Is it your lordships' pleasure, that the judges have leave to be covered?

Lords. Ay, ay.

Clerk of the Crown. Serjeant at arms, make proclamation for the gentleman-usher of the black rod to bring his prisoner to the bar.

Serjeant at Arms. Oyez, oyez, oyez! Elizabeth duchess-dowager of Kingston, come forth and save you and your bail, or else you forfeit your recognizance.

[After her surrender she was, during the trial, called to the bar by the following proclamation.]

Gentleman-usher of the black rod, bring your prisoner Elizabeth duchess-dowager of Kingston to the bar, pursuant to the order of the house of lords.

Then Elizabeth duchess-dowager of Kingston was brought to the bar by the deputy-gentleman-usher of the black rod. The prisoner, when she approached the bar, made three reverences, and then fell upon her knees at the bar.

Lord High Steward. Madam, you may rise.

The prisoner then rose up, and curtsied to his grace the lord high steward, and to the house of peers; which compliment was returned her by his grace, and the lords.

Then, proclamation having been made again for silence, the lord high steward spake to the prisoner, as follows.

Lord High Steward.

Madam,

YOU stand indicted for having married a second husband, your first husband being living.

A crime so destructive of the peace and happiness of private families, and so injurious in its consequences to the welfare and good order of society, that by the statute-law of this kingdom it was for many years (in your sex) punishable with death: the lenity, however, of later times has substituted a milder punishment in its stead.

This consideration must necessarily tend to lessen the perturbation of your spirits upon this awful occasion.

But that, madam, which, next to the inward feelings of your own conscience, will afford you most comfort is, reflecting upon the honour, the wisdom, and the candour of this high court of criminal jurisdiction.

It is, madam, by your particular desire that you now stand at that bar: you were not brought there by any prosecutor.

In your petition to the lords, praying for a speedy trial, you assumed the title of duchess-dowager of Kingston, and it was by that title that the court of King's Bench admitted you to bail; in your petition you likewise averred, that Augustus John Hervey, whose wife the indictment charges you with being, is at this time earl of Bristol: upon examining the records, the lords were satisfied of the truth of that averment, and have accordingly allowed you the privilege you petitioned for, of being tried by your peers in full parliament; and from them you will be sure to meet with nothing but justice tempered with humanity.

Before I conclude, I am commanded by the house to acquaint you, madam, and all other persons having occasion to speak to the court during the trial, that they are to address themselves to the lords in general, and not to any lord in particular.

Duchess of Kingston. My lords, I, the unfortunate widow of your late brother, the most noble Evelyn Pierrepont duke of Kingston, am brought to the bar of this right honourable house without a shadow of fear, but infinitely awed by the respect that is due to you, my most honourable judges.

My lords, after having, at the hazard of my life, returned from Rome in a dangerous sickness to submit myself to the laws of my country, I plead some little merit in my willing obedience; and I intreat your lordships indulgence, if I should be deficient in any ceremonial part of my conduct towards you, my most honoured and respectable judges; for the infirmities of my body and the oppression of spirits under which I labour, leave your unhappy prisoner sometimes without recollection: but it must be only with the loss of life, that I can be deprived of the knowledge of the respect that is due to this high and awful tribunal.

Lord High Steward. Madam, your ladyship will do well to give attention, while you are arraigned on your indictment.

Then

Then proclamation was made for ſilence.

After which, *Elizabeth* ducheſs-dowager of *Kingſton* was arraigned, in the form of the ſaid indictment againſt her, by the clerk of the crown in the *King's Bench*.

ELIZABETH ducheſs-dowager of *Kingſton*, you ſtand indicted by the name of *Elizabeth* the wife of *Auguſtus John Hervey*, late of the pariſh of *St. George, Hanover-Square*, eſquire (now become a peer of this realm) for that you, on the eighth day of *March*, in the ninth year of the reign of his preſent majeſty our ſovereign lord king *George* the third, being then married, and then the wife of the ſaid *Auguſtus John Hervey*, with force and arms, at the ſaid pariſh of *St. George, Hanover-Square*, in the ſaid county of *Middleſex*, feloniously did marry and take to huſband *Evelyn Pierrepont* duke of *Kingſton*, the ſaid *Auguſtus John Hervey*, your former huſband, being then alive; againſt the form of the ſtatute in ſuch caſe made and provided, and againſt the peace of our ſaid lord the king, his crown and dignity.

The indictment further charges, that you the ſaid *Elizabeth*, heretofore (to wit) on the fourth day of *Auguſt*, in the eighteenth year of our late ſovereign lord *George* the ſecond, late king of *Great-Britain*, and ſo forth, at the pariſh of *Lainſton*, in the county of *Southampton*, by the name of *Elizabeth Chudleigh*, did marry the ſaid *Auguſtus John Hervey*, and him the ſaid *Auguſtus John Hervey* then and there had for your huſband; and that you the ſaid *Elizabeth*, being married, and the wife of the ſaid *Auguſtus John Hervey*, afterwards (to wit) on the eighth day of *March*, in the ninth year of the reign of our ſaid ſovereign lord *George* the third, now king of *Great-Britain*, and ſo forth, with force and arms, at the ſaid pariſh of *St. George, Hanover-Square*, feloniously did marry and take to huſband the ſaid *Evelyn Pierrepont* duke of *Kingſton*, the ſaid *Auguſtus John Hervey*, your former huſband, being then alive.

How ſay you? are you guilty of the felony whereof you ſtand indicted, or not guilty?

Duchefs of Kingſton. I *Elizabeth Pierrepont*, ducheſs-dowager of *Kingſton*, indicted by the name of *Elizabeth* the wife of *Auguſtus John Hervey*, eſquire, ſay, that I am not guilty.

Clerk of the Crown. Cul' prit—How will you be tried?

Duchefs of Kingſton. By God and my peers.

Clerk of the Crown. God ſend your grace a good deliverance.

Clerk of the Crown. Serjeant at arms, make proclamation.

Serjeant at Arms. Oyez, oyez, oyez! All manner of perſons that will give evidence, on behalf of our ſovereign lord the king, againſt *Elizabeth* ducheſs-dowager of *Kingſton*, the priſoner at the bar, let them come forth, and they ſhall be heard; for now ſhe ſtands at the bar upon her deliverance.

Lord High Steward. My lords, the diſtance of this place from the bar is ſo great, that I muſt deſire your lordſhips leave to go down to the table for the convenience of hearing.

Lords. Ay, ay.

Then his grace removed to the table.

Duchefs of Kingſton. My lords, the ſuppoſed marriage in the indictment with *Mr. Hervey*, which is the ground of the charge againſt me, was inſiſted upon by him in a ſuit inſtituted by me in the Conſiſtory Court of the right reverend lord biſhop of *London*; by the ſentence of which court, ſtill in force, it was pronounced, decreed, and declared, that I was free from all matrimonial contracts or eſpouſals with the ſaid *Mr. Hervey*: and, my lords, I am adviſed that this ſentence, which I now deſire leave to offer to your lordſhips (remaining unreverſed and unimpeached) is concluſive, and that no other evidence ought to be received or ſtated to your lordſhips reſpecting ſuch pretended marriage.

Lord High Steward. Do the counſel for the proſecutor object to the reading of the ſentence?

Mr. Attorney-general. My lords, obſerving that the priſoner was about to make ſome application to your lordſhips, I was not ſollicitous to riſe in the order and place wherein I ought to have addreſſed myſelf to the houſe; becauſe I would not interrupt, or prevent, any thing which ſhe might think material for her to lay before your lordſhips.

I attended much to the form of the application. If I comprehend the aim of it, ſhe means to object to your lordſhips hearing any evidence, either given or ſtated, in ſupport of the preſent indictment; the ground of her objection being a ſentence, ſaid to have paſſed in the Eccleſiaſtical Court, againſt the firſt marriage ſuppoſed in the indictment. Upon this, your lordſhips have demanded, whether I object to the reading of the ſentence?

If the proceeding referred to had been tendered to your lordſhips in the only place which can be thought the proper or regular one, for receiving the defendant's evidence, to be ſure, many queſtions would naturally have ariſen upon it. Firſt, whether that proceeding, explained as it will be, has the force of a ſentence, or amounts to more than a circumſtance and proof of the fraud complained of? Secondly, whether a ſerious ſentence of that ſort, pronounced between party and party, ought to be admitted in a criminal proſecution, and againſt the king, who was no party to it, nor could have become ſo by any means? Thirdly, whether it creates an *eſtoppel*, or concluſive evidence againſt the crown? Fourthly, whether it does ſo in this peculiar ſpecies of proſecution?

But in the way this thing is urged, it ſeems perfectly impoſſible, or at leaſt altogether premature, to diſcuſs the force and effect of it, as evidence.

That ſuppoſes a caſe already made for the proſecutor, which requires the aid of evidence, on the part of the priſoner, to diſprove or explain it. But, if I catch the idea perfectly, the preſent inſiſting is, that the ſentence now offered to the conſideration of your lordſhips carries ſome legal force—what, I do not pretend to define or explain; for I proteſt I have no gueſs what is meant; but—ſome legal force with it, which enables the priſoner to demand, in this ſtage of the buſineſs, that the trial ſhall not proceed, nor any evidence be heard to maintain the indictment, but that the whole matter ſhall be wound up, and conclude with ſome reſolution of your lordſhips,—not to acquit (for in order to that you muſt try) but to diſmiſs the priſoner without trial, after putting herſelf upon her peers for trial.

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I have, notwithſtanding, ſhortly intimated the nature of the objections which may be made to it, as an article of evidence for the priſoner; partly to point out, how untenable the propoſition is of ſtopping the trial, by interpoſing a thing whoſe reality, competence, and effect will be ſo much diſputed in matter of fact and of law; but chiefly, to lay in my claim, that this paper (if your lordſhips ſhould think it worth hearing) may be read at this time, and for the purpoſe of the motion now made by the priſoner only, without prejudice to any objection which I may think fit to make to it, if it ſhould be offered as evidence in the courſe of the trial.

If it be read under the reſerve I have mentioned; not as a part of the trial, but to make this application of the priſoner to your lordſhips, pre-viously to her trial, intelligible; and for the ſake of raiſing the argument upon it, in caſe your lordſhips ſhould ſuffer ſuch a point to be argued at all; in theſe views, I will not object to the reading of it.

But if it be offered as a piece of evidence for the priſoner, ſo that I muſt admit or object to it now, I ſhall certainly inſiſt upon going on with the proſecution, and drive this article of evidence into its own place, the priſoner's defence. There it will be better ſeen, how far it is available, or even competent.

Unleſs I could learn the purpoſe of offering it from thoſe who adviſed it, I do not know how to make a more particular answer to your lordſhips queſtion.

Duchefs of Kingſton. Will your lordſhips pleaſe to permit my counſel to be heard to this point?

Lords. Ay, ay.

Lord High Steward. *Mr. Wallace*, you may proceed for the priſoner.

Mr. Wallace. My lords, I have the honour to be assigned one of the counſel to adviſe and aſſiſt the noble priſoner at the bar in all matters of law that may ariſe in the courſe of the trial.

I ſhall ſubmit with great deference to your lordſhips, that the preſent ſtage of the buſineſs is the proper ſeaſon to introduce the ſentence which has been mentioned to the court.

My lords, the ſentence is conceived to be concluſive upon the fact of that marriage which is the ground of this indictment. The indictment ſuppoſes that the priſoner at the bar was married to *Auguſtus John Hervey*: the ſentence now offered to your lordſhips is not only of a competent jurisdiction to decide that queſtion, but the only conſtitutional jurisdiction.

My lords, whiſt this ſentence remains unimpeached, I conceive that it is concluſive againſt all evidence to be produced of the fact of the marriage. It is in that light the priſoner is adviſed to offer it to your lordſhips, that a court of competent jurisdiction having decided the point, it will be in vain to call parole witneſſes to the fact; and it will only take up your lordſhips time, and it will be of no real uſe, to ſtate the evidence of witneſſes, which witneſſes cannot appear to give that evidence before the court.

My lords, the office of a counſel in opening the caſe to any court is, as I conceive, to ſtate with clearneſs the evidence that is to be adduced, that the court may better underſtand and apply it: therefore, unleſs the evidence is competent, your lordſhips will not hear any ſtate of it. This too perhaps may be the time, though I ſhall forbear at preſent to enter into it, to diſcuſs whether the ſentence be admiſſible; or, if admiſſible, whether concluſive: but we are now, my lords, upon the order of producing this ſentence; and if it has the effect which I ſhall humbly ſubmit in a proper ſeaſon to your lordſhips that it has, of being abſolutely concluſive, then the evidence, which is now ready to be ſtated by the counſel for the proſecution, ought not to be produced, and of courſe ought not to be ſtated. This is the light in which the cauſe appears to me at this moment; and I truſt your lordſhips will concur in opinion, that if the ſentence has the concluſive effect which we are ready to ſubmit to your lordſhips it has, it repels all testimony, and makes it improper therefore to ſtate any. If a precedent ſhould be thought neceſſary for what is prayed by the noble priſoner at the bar, I beg leave to refer your lordſhips to a caſe determined at the bar of the court of *King's Bench* in the reign of king *William*: it is reported in *Mr. Serjeant Carthw's Reports*, 225, upon a trial of an ejectment. The queſtion was, if ſir *Robert Carr* was actually married to *Iſabella Jones*, by whom he had iſſue, and under whom the plaintiff in that cauſe claimed the eſtate. The defendant, by way of anticipation of the evidence which the plaintiff was about to give, moved the court, that the plaintiff ought not to be allowed to prove a marriage between them, becauſe there was a ſentence in the *Archbiſhop's* upon a ſuit of jactitation brought againſt her; by which it was decreed, that there was no marriage between them, but that they were free from all matrimonial contracts and eſpouſals. The ſentence was then offered in evidence by the defendant's counſel at the bar, to conclude the plaintiff from any proof of the marriage, unleſs he could ſhew that the ſame was repealed: and upon a debate, the court were all of opinion, that this ſentence, whiſt unrepealed, was concluſive againſt all matters precedent; and that the temporal courts muſt give credit to it, until it is reverſed, it being a matter of mere ſpiritual cognizance: and upon this the plaintiff was nonſuited. Your lordſhips may perceive that this caſe is applicable to another part of the buſineſs before your lordſhips; but I cite it now merely to ſhew the ſentence was offered, and received, to preclude the examination of witneſſes; and ſurely if witneſſes are not admiſſible, their testimony ought not to be ſtated.

Mr. Attorney-general. My lords, I do not even now comprehend the order of proceeding propoſed.

If there be any thing in the preſent motion, conſidered as propoſing a fit manner of regulating this trial, or as a point of general law—in ſhort, if their propoſition be maintainable at all—I do aſſure your lordſhips, that I am not anxious, or in any degree deſirous, to ſtate a caſe to this audience which muſt wound the ſenſibility of the priſoner: this I would avoid, unleſs public juſtice, and the neceſſity of the proſecution, ſhould abſolutely require it of me.

If it be poſſible, on her part, to make any ground for ſtopping the proſecution in this manner, I ſhall be well content to ſtop here: to

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me it appears flatly impossible. I stated some general hints to this effect when I spoke last.

The learned counsel, in attempting to make good their proposition of stopping the trial in this stage, have contented themselves with a general avowment, that the law is with them; and refer to the manner in which evidence was received in the particular case of one ejectment, where no contradiction or controversy appears to have been raised among the counsel about the nature of the cause depending, the sentence produced, or the parties to both. *Here*, a great deal is to be previously settled on those heads.

I did not imagine the learned counsel would have stopped so shortly: but if they thought well of the motion, I expected they would have gone the length of arguing on it, and of endeavouring to demonstrate the possibility of winding up the whole proceeding here, by comparing the nature of the sentence with the whole compass of the prosecution, stated with every degree of imaginable aggravation.

Your lordships might easily perceive my reason for expecting the argument to take this course. The sentence may be read—indeed it must be read. It is the only ground of the motion. But unless such is demonstrated to be the effect of it, your lordships can take no order upon it, nor make any use or application of it, without hearing the prosecutor's case. It is not therefore enough to read the sentence.

My reason for troubling your lordships at all was only to observe, that the motion concludes against even hearing the prosecutor; and to submit, according to my humble duty, to your lordships, whether that be a point of law fit to hear the prisoner upon by her counsel. If it be, your lordships will call upon the learned counsel whom you have allowed the prisoner, to sustain it fully in argument. Otherwise your lordships will reject it as inadmissible. All prosecutions might be stopped in this manner.

A Lord. Does Mr. Attorney-general object to the reading of the sentence?

Mr. Attorney-general. Subject to the reservation of my right to object to it in every shape, when it shall be offered in evidence: upon that ground I do not object to it. I am not now admitting this sentence to be adduced in the course of the cause, or as a part of the defence, to which I shall say, it is incompetent. But I let it in, to ground a motion anterior to the hearing of the cause. In that view, and in that view only, I admit it to be read. Indeed it seems to be offered as a part of the counsel's speech; and I admit it as containing the whole of the argument, yet offered in support of the motion.

That your lordships may understand what is to be made of this sentence when read, they must read, in their order, the original allegation of *Elizabeth Chudleigh*; the cross-allegation delivered in by *Mr. Hervey*; her answer; the articles on which the proofs were taken; the depositions; and the sentence: for thus the sentence proceeded.

Lord Mansfield. They must give in evidence the whole sentence.

(The sentence only begun to be read.)

Mr. Attorney-general. I must trouble your lordships again.

They are now offering to read the sentence only, without reading the allegations of the parties, their articles and proofs. For what reason I very well comprehend. But I apprehend, that, if a judgment be read in a court of law, they must read the declaration, plea, replication, and all other matters leading to the judgment, in order to make it intelligible. Here they would read the sentence, abstractedly from the allegations and other matters upon which that sentence proceeded.

Lord Camden. I wish to know of the counsel for the prisoner, whether they meant to object to the whole proceedings in the justification cause being read.

Mr. Wallace. I have not, upon the part of the noble prisoner, the least objection that all the proceedings should be brought before your lordships. I conceive that what the officer has now brought before the court was what is usually given in evidence in such case. I do not recollect any other, in any case I have found, being produced but the sentence, which states in short the proceedings had in that court; but I understand the proceedings are here; and on the part of the noble prisoner there is not the least objection to the whole being laid before the court.

The lords then permitted the following proceedings in the justification cause, and the sentence pronounced in the Ecclesiastical Court, to be read *de bene esse*.

SECOND SESSION. Michaelmas-Term 1768.

Chudleigh against Hervey. Libel given the 9th of November 1768. *Bishop.*

In the name of God, Amen. Before you the worshipful *John Bettefworth*, doctor of laws, vicar-general of the right reverend father in God *Richard*, by divine permission, lord bishop of *London*, and official principal of the consistorial episcopal court of *London* lawfully constituted, your surrogate, or any other competent judge in this behalf of the proctor of the honourable *Elizabeth Chudleigh*, of the parish of *Saint Margaret, Westminster*, in the county of *Middlesex* spinster; against the honourable *Augustus John Hervey*, of the parish of *Saint James's, Westminster*, in the county of *Middlesex* and diocese of *London*, a bachelor; and against any other person or persons lawfully intervening or appearing for him in judgment before you by way of complaint, and hereby complaining unto you in this behalf, doth say, alledge, and in law articulately propound as follows; that is to say,

1. THAT the said honourable *Elizabeth Chudleigh* was and is free, and no way engaged in any matrimonial contract or espousals with the said honourable *Augustus John Hervey*; and for and as a person free, and

no way engaged, was and is commonly accounted, reputed, and taken to be, amongst her neighbours, friends, and familiar acquaintance: and the party proponent doth alledge and propound every thing in this article contained jointly and severally.

2. That the said honourable *Augustus John Hervey*, sufficiently knowing the premises, and notwithstanding the same, did in the year of our Lord one thousand seven hundred and sixty-three, one thousand seven hundred and sixty-four, one thousand seven hundred and sixty-five, one thousand seven hundred and sixty-six, and one thousand seven hundred and sixty-seven, and in the several months therein concurring, and in this present year of our Lord one thousand seven hundred and sixty-eight, within the parish of *Saint James, Westminster*, aforesaid, and in other parishes and places in the neighbourhood thereof and thereto adjoining, or in all, some, or one of the afore-mentioned times and places, in the presence of several credible witnesses, falsely and maliciously boast, assert, and report, that he was married to or contracted in marriage with the aforesaid honourable *Elizabeth Chudleigh*; whereas in truth and fact not any such marriage was ever solemnized or ever contracted between them: and this was and is true, publick, and notorious; and the party proponent doth alledge and propound of any other time or times and places as shall appear from the proofs to be made in this cause, and as before.

3. That the said honourable *Augustus John Hervey* hath been oftentimes, or at least once, on the part and behalf of the said honourable *Elizabeth Chudleigh*, and her friends and acquaintance, asked and requested, or desired to desist and abstain from his aforesaid pretended false and malicious boasting, asserting, and reporting, as mentioned in the next preceding article: and the party proponent doth alledge and propound as before.

4. That the said honourable *Augustus John Hervey*, being as aforesaid asked and requested to cease, desist, and abstain from his aforesaid pretended false and malicious boasting, asserting, and reporting, hath not in the least, nor doth in the least at present, cease, desist, and abstain therefrom, but continually with like malice and rashness does constantly, falsely, and maliciously boast, assert, affirm, and report the same, to the great danger of his soul's health, no small prejudice to the said honourable *Elizabeth Chudleigh*, and pernicious example of others: and this was and is true, publick, and notorious; and the party proponent doth alledge and propound as before.

5. That of all and singular the premises it was and is, by and on the part and behalf of the said honourable *Elizabeth Chudleigh*, spinster, thinking herself greatly injured, aggrieved, and disquieted by reason of the aforesaid pretended false and malicious boasting, asserting, and reporting of the said honourable *Augustus John Hervey*, rightly and duly complained to you the judge aforesaid, and to this court, for a fit and meet remedy to be had and provided in this behalf: and the party proponent doth alledge and propound as before.

6. That the said honourable *Augustus John Hervey* was and is of the parish of *Saint James, Westminster*, in the county of *Middlesex* and diocese of *London*, and therefore and by reason of the premises was and is subject to the jurisdiction of this court: and the party proponent doth alledge and propound as before.

7. That all and singular the premises were and are true, publick, and notorious, and thereof there was and is a public voice, fame, and report, and of which legal proof being made, the party proponent prays right and justice to be effectually done and administered to him and his party in the premises; and also that by this court it may be pronounced, decreed, and declared, that the said honourable *Elizabeth Chudleigh* at and during all the times in this libel mentioned was a spinster, and free from all matrimonial contracts and espousals with him the said honourable *Augustus John Hervey*; and that he, notwithstanding the premises, did, in the years, months, and places in this libel mentioned, or in some or one of them, falsely and maliciously boast, assert, and report, that he was married to, or contracted in marriage with, the said honourable *Elizabeth Chudleigh*; and that he may be enjoined perpetual silence in the premises, and obliged and compelled to cease, desist, and abstain from such his aforesaid false and malicious boastings, assertions, and reports for the future; and that he may be condemned in the costs made and to be made in this cause on the part and behalf of the said honourable *Elizabeth Chudleigh*, and compelled to the due and effectual payment thereof by you or your definitive sentence or final decree to be given in this cause; and further to do and decree in the premises what shall be lawful in this behalf, the party proponent not obliging himself to prove all and singular the premises, or to the burthen of a superfluous proof, against which he protests; and prays, that, so far as he shall prove in the premises, he may obtain in his petition, the benefit of the law being always preserved, humbly imploring the aid of your office in this behalf.

Arth. Collier.

Pet. Calvert.

Wm. Wynne.

Hervey against Hervey called Chudleigh. Fountain—Bishop.

Which day *Fountain*, in the name of and as the lawful proctor of the right honourable *Augustus John Hervey*, and as such, and under that denomination, did, by all ways and means which may be most beneficial and effectual for his said party in this behalf, and to all intents and purposes in law whatsoever, say, alledge, and in law articulately propound as follows; to wit:

1. THAT some time in the year one thousand seven hundred and forty-three, or one thousand seven hundred and forty-four, the right honourable *Augustus John Hervey*, then the honourable *Augustus John Hervey*, esquire, and son of the right honourable *John late lord Hervey*, became acquainted with *Elizabeth Chudleigh*, now *Hervey*, at *Winchester* races; and the said honourable *Augustus John Hervey*, esquire, having conceived

conceived a liking and affection for the said Elizabeth Chudleigh, and being a bachelor, and a minor of the age of seventeen or eighteen years, and free from any matrimonial contract, did privately make his addresses of love and courtship to the said Elizabeth Chudleigh, who was then also a minor, and a spinster of the age of about eighteen years, and also free from any matrimonial contract; and she the said Elizabeth Chudleigh, now Hervey, did receive and admit such his addresses and courtship, and entertain him as a suitor to her in the way of marriage, but without the privity or knowledge of either of their relations or friends, excepting her aunt the late Mrs. Hanmer; and they mutually contracted themselves to each other: and the party proponent doth alledge and propound of any other time and place, and of every thing in this article contained jointly and severally.

2. That in the said year one thousand seven hundred and forty-four, the said honourable Augustus John Hervey, esquire, was a lieutenant in the navy, and belonged to his majesty's ship *Cornwall*, which in August one thousand seven hundred and forty-four lay at *Portsmouth*; that the said Elizabeth Chudleigh, in July one thousand seven hundred and forty-four, being on a visit at John Merrill's, esquire, at *Lainston*, in the parish of *Sparshot*, in the county of *Southampton*, with her aunt Mrs. Hanmer, and the said Augustus John Hervey, being then on board the said ship the *Cornwall* at *Portsmouth*, went from thence to the said Mr. Merrill's in order to see the said Elizabeth Chudleigh; and the said ship being under sailing orders for and being soon to depart for the *West-Indies*, it was proposed between the said Augustus John Hervey and Mrs. Hanmer, that they the said Augustus John Hervey and Elizabeth Chudleigh should be married privately at the said Mr. Merrill's house; and accordingly they the said Augustus John Hervey and Elizabeth Chudleigh were, on or about the fourth day of August one thousand seven hundred and forty-four, in Mr. Merrill's house in the parish of *Sparshot* aforesaid, joined together in holy matrimony, about eleven o'clock at night, by the reverend Thomas Amis, since deceased, a clergyman in holy orders, according to the rites and ceremonies of the church of *England*, in the presence of Mrs. Hanmer, the aunt of her the said Elizabeth Chudleigh, and Mr. Mountney, both since deceased; and were then and there by him the said Thomas Amis pronounced for and as lawful husband and wife: and the party proponent doth alledge and propound as before.

3. That after the said Augustus John Hervey and Elizabeth Chudleigh, now Hervey, were so privately married, they consummated such their marriage at the said Mr. Merrill's house, by having the carnal knowledge of each other's bodies, and laying for some time in one and the same bed naked and alone, but without the privity or knowledge of any part of the family and servants of the said Mr. Merrill: and the party proponent doth alledge and propound as before.

4. That the said Augustus John Hervey, esquire, continued at the said Mr. Merrill's about two or three days, and then returned to his said ship *Cornwall*, wherein he in November following sailed for the *West-Indies*; and that, on account of certain circumstances of his family, it being necessary that the said marriage should be kept a secret from every person, except those before-mentioned, therefore the said Elizabeth Hervey continued to go by the name of Chudleigh when she left the said Mr. Merrill's, residing at different places, and passing for a single person; that the said Augustus John Hervey, esquire, remained in the *West-Indies* till the month of August in the year one thousand seven hundred and forty-six, when he sailed for *England*, and landed at *Dover* on or about the sixteenth of October following; that the said Elizabeth Hervey at that time resided in *Conduit-Street*, where the said Augustus John Hervey, esquire, went to see her as his wife several times, and she received him and acknowledged him to be her husband, but they did not publicly own their marriage, or cohabit together as husband and wife: and this was and is true; and the party proponent doth alledge and propound as before.

5. That the said Augustus John Hervey, esquire, on the twenty-eighth day of the month of November in the said year one thousand seven hundred and forty-six, went to sea again, and returned to *England* in the January following; that the said Elizabeth Hervey otherwise Chudleigh at that time continued in *Conduit-Street*; but some differences arising between them on account of the conduct of the said Elizabeth Hervey, they continued to live separate from each other for the future; and the said honourable Augustus John Hervey thereupon forbore visiting the said Elizabeth Hervey, and, some time in the month of May one thousand seven hundred and forty-seven, sailed for the *Mediterranean* sea in the ship called the *Princessa*, and continued abroad till the month of December in the following year; that from the time they so continued to live separate as aforesaid to this time, the said Augustus John Hervey has never visited the said Elizabeth Hervey: and this was and is true; and the party proponent doth alledge and propound as before.

6. That all and singular the premises were and are true, publick, and notorious, and therefore there was and is a publick voice, fame, and report, of which legal proof being made, the party proponent prays right and justice to be administered to him and his party in the premises, and that it may be pronounced, that the said right honourable Augustus John Hervey and Elizabeth Chudleigh were and are lawful man and wife.

Geo. Harris.

Consistory of London, FOURTH SESSION of Michaelmas-Term, 6th December 1768.

Chudleigh against Hervey. Bishop—Fountain.

On which day Bishop, in the name of, and as lawful proctor of the honourable Elizabeth Chudleigh, spinster, and as such, and under that denomination, did, by all ways and means which may be most beneficial and effectual in this behalf, and to all intents and purposes in law whatsoever, say, alledge, and articulately propound as follows; to wit:

1. THAT as well before as ever since the pretended time of the pretended marriage pleaded and propounded by the right honourable Augustus John Hervey, the other party in this suit, to have been on or

about the fourth of August one thousand seven hundred and forty-four, the said honourable Elizabeth Chudleigh has always passed as a single woman, and has always gone, been known, and been addressed by the name of Elizabeth Chudleigh, and by no other, and hath always visited and received visits as a single woman, and hath always lived separate and apart from the said right honourable Augustus John Hervey, without any interposition, let, or hindrance of the said right honourable Augustus John Hervey, and hath not at any time lived or cohabited with him, or he with her: and this was and is true; and so much the said right honourable Augustus John Hervey well knows and believes in his conscience to be true; and the party proponent doth alledge and propound every thing in this article contained jointly and severally.

2. That in the year of our Lord one thousand seven hundred and forty-three, the said Elizabeth Chudleigh was admitted a maid of honour to her royal highness the princess of *Wales*; and on the death of his royal highness the prince of *Wales*, on or about the seventeenth of April one thousand seven hundred and fifty-one, re-admitted and continued maid of honour to her royal highness the princess-dowager of *Wales*, without any let or hindrance of the said right honourable Augustus John Hervey, and hath during the whole of the said time continued and now continues a maid of honour to her royal highness the princess-dowager of *Wales*, without any let or hindrance of the said right honourable Augustus John Hervey: and this was and is true; and so much the said right honourable Augustus John Hervey knows and believes in his conscience to be true; and the party proponent doth alledge and propound as before.

3. That in supply of proof of the premises mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex two certificates, and copies of the entries from the treasurer's office of the princess-dowager of *Wales*, marked with the letters A and B, of the admission of the said Elizabeth Chudleigh as maid of honour, and of her continuance now in such post, and prays that the same may be here read, and taken as if herein inserted; and doth alledge that the same contain true copies of the entries of the said Elizabeth Chudleigh as maid of honour, and was and is signed by Mr. William Watts, deputy-treasurer to her royal highness the princess-dowager of *Wales*; and that Elizabeth Chudleigh therein named, and Elizabeth Chudleigh party in this suit, was and is one and the same person, and not divers: and the party proponent doth alledge and propound as before.

4. That in the year one thousand seven hundred and fifty-three, the said Elizabeth Chudleigh, in her own name as a spinster, and without any interposition, let, or hindrance of the said right honourable Augustus John Hervey, or his being a party thereto or any ways concerned therein, took a lease of the right honourable lord Berkeley of Stratton of certain land in *Hill-Street*, in the parish of *St. George*, *Hanover-Square*, in the county of *Middlesex*, whereon the said Elizabeth Chudleigh caused to be built a house, wherein she continued to live for the space of five years and upwards, and afterwards sold the same to Hugo Meynell, esquire, and received the money proceeding from the sale thereof to her own use: and this was and is true; and the party proponent doth alledge and propound as before.

5. That in supply of proof of the premises mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex the original lease of the land aforesaid, dated the fourteenth of April one thousand seven hundred and fifty-three, executed by the said lord Berkeley and John Phillips, who was interested therein, and thereby leased to the said Elizabeth Chudleigh, spinster, her executors, administrators, and assigns, for the term of eighty-seven years, and marked with the letter C, and prays that the same may be here read, and taken as if herein inserted; and doth alledge that every thing was so had and done as is therein contained; and that Elizabeth Chudleigh, spinster, therein mentioned, and Elizabeth Chudleigh, spinster, party in this cause, was and is one and the same person, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

6. That on the third day of February, in the year of our Lord one thousand seven hundred and fifty-seven, the said Elizabeth Chudleigh, spinster, was admitted a copyholder and tenant to the dean and chapter of *Westminster* for the house and land, or some part thereof, wherein she now lives, at *Knightsbridge*, in the county of *Middlesex*, in her own then and now maiden name of Elizabeth Chudleigh, and without any interposition, let, or hindrance of the said right honourable Augustus John Hervey, or without his being a party thereto or any ways concerned therein: and this was and is true; and the party proponent doth alledge and propound as before.

7. That in supply of proof of the premises mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inserted, a copy of the court-roll of the said Elizabeth Chudleigh's being admitted tenant to the premises mentioned in the next preceding article, and marked with the letter D; and that Elizabeth Chudleigh therein mentioned, and Elizabeth Chudleigh party in this cause, was and is one and the same person, and not divers: and the party proponent doth alledge and propound as before.

8. That in the year of our Lord one thousand seven hundred and sixty-two the said Elizabeth Chudleigh, spinster, transacted business with John Butcher in her own maiden name of Chudleigh, and took a lease from the said Mr. Butcher of certain lands situate in the parish of *Kensington*, in the county of *Middlesex*, and this without any interposition, let, or hindrance of the said right honourable Augustus John Hervey, or his being a party thereto or any ways concerned therein; and in such lease the said Elizabeth Chudleigh was described by the name of Elizabeth Chudleigh: and this was and is true; and the party proponent doth alledge and propound as before.

9. That in supply of proof of the premises mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if therein inserted, the said lease mentioned in the preceding article, and marked with the letter E; and doth alledge that every thing was so had and done as therein is contained; and that Elizabeth Chudleigh therein named, and Elizabeth Chudleigh, spinster, party in this cause, was and is one and the same person, and not divers: and

and this was and is true; and the party proponent doth alledge and propound as before.

10. That Mrs. *Ann Hanmer*, the aunt of the ſaid *Elizabeth Chudleigh*, ſpinſter, the party proponent, and who, in the ſecond article of the pretended allegation admitted on the part of the ſaid right honourable *Augustus John Hervey*, is pretended to have been preſent at the pretended marriage pleaded by the ſaid *Augustus John Hervey*, did, in the year one thouſand ſeven hundred and ſixty-two, write a letter with her own hand to the ſaid *Elizabeth Chudleigh*, ſpinſter, wherein ſhe addreſſes her as a ſingle woman, therein calling her 'dear Mrs. *Chudleigh*;' and alſo in or about the year following did make her laſt will and teſtament, and codicil, the codicil not dated, but the will bearing date the eleventh day of *June* one thouſand ſeven hundred and ſixty-three, and both will and codicil, as well as the letter aforeſaid, are of the hand-writing of the ſaid Mrs. *Ann Hanmer*, and ſo known to be by perſons who have ſeen her write and ſubſcribe her name to writings, and are well acquainted with her manner and character of hand-writing; and in which will and codicil, proved in the Prerogative Court of *Canterbury*, and now remaining in the regiſtry thereof, the ſaid Mrs. *Hanmer* hath by the will given a ſilver ſugar-urn and ſpoon, and by her codicil hath given and bequeathed a legacy of one hundred pounds, to the ſaid *Elizabeth Chudleigh*, by the name and deſcription of the honourable Mrs. *Elizabeth Chudleigh*: and this was and is true; and the party proponent doth alledge and propound as before.

11. That in ſupply of proof of the premiſes mentioned in the next preceding article, the party propounding doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, the ſaid letter marked with the letter F, beginning thus; '*Sunning-hill, Auguſt the 14th 1762. Dear Mrs. Chudleigh,*' and ending, '*I am, dear madam, your ſincere well-wiſher and humble ſervant, A. Hanmer;*' and alſo doth exhibit a copy of the ſaid will and codicil of the ſaid Mrs. *Hanmer*, marked with letter G; and doth alledge that Mrs. *Hanmer*, the aunt of the party proponent, who wrote the ſaid letter to the ſaid Mrs. *Chudleigh*, and who made the ſaid will and codicil, and Mrs. *Hanmer*, whom the ſaid right honourable *Augustus John Hervey* pretends to have been a witneſs to his pretended marriage, was and is one and the ſame perſon, and not divers; and that Mrs. *Chudleigh* mentioned in the ſaid letter, and the honourable Mrs. *Elizabeth Chudleigh* mentioned in the ſaid laſt will and codicil, and *Elizabeth Chudleigh*, ſpinſter, party in this cauſe, was and is the ſame perſon, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

12. That Mr. *Merrill*, at whoſe houſe the ſaid right honourable *Augustus John Hervey* hath pleaded the ſaid pretended marriage to have been ſolemnized, wrote two letters with his own hand, and ſent them by the poſt to the ſaid *Elizabeth Chudleigh*, party in this cauſe, wherein he addreſſes her as a ſingle woman, the ſaid letters being dated *Nov. 1ſt, 1765*, and *Nov. 3d, 1765*, written in one ſheet of paper, and ſuperſcribed or directed thus; '*To the honourable Mrs. Elizabeth Chudleigh, at Chalmington, near Dorcheſter, Dorſet;*' and in the letter of the 3d of *Nov. 1765* are theſe words, to wit; '*I have added your Chriſtian name to your ſurname in the direction of this, left the word honourable ſhould not be ſufficient to prevent a blunder, and the letter ſhould be given to Mrs. Chudleigh. I have met with ſo many and ſuch groſs blunders, that I think I can never enough guard againſt them;*' and the party proponent doth alledge, that by theſe words, '*ſhould be given to Mrs. Chudleigh,*' was meant Mrs. *Chudleigh*, at *Chalmington*, aunt to the ſaid *Elizabeth Chudleigh*, the party proponent, at whoſe houſe ſhe then was: and this was and is true; and the party proponent doth alledge and propound as before.

13. That in ſupply of proof of the premiſes in the next preceding article mentioned, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, the ſaid two letters mentioned in the next preceding article, the firſt marked with the letter H, beginning thus, '*Lainſtone, November the 1ſt, 1765. Dear madam, tho' I have nothing particular to write to you upon,*' and ending thus, '*Tho' had I mentioned it to them, Mrs. Kelly's and Mrs. Elſob's would not have been wanting. I am, dear madam, your moſt obedient humble ſervant, John Merrill;*' and the other letter, marked with the letter I, beginning thus, '*November 3d, 1765. Dear madam, the above, as you ſee, was intended to go by the laſt poſt,*' and ending thus, '*that I think I can never enough guard againſt them. I am, dear madam, your moſt obedient humble ſervant, John Merrill;*' and the party proponent doth alledge and propound that the whole body, ſubſcriptions, and ſuperſcription of the ſaid letters were and are of the proper hand-writing and ſubſcription of the ſaid *John Merrill*, and ſo known and believed to be by perſons who are well acquainted with his manner and character of hand-writing and ſubſcription; and that by the words, '*I have added your Chriſtian name to your ſurname in the direction of this,*' was meant and intended the Chriſtian and ſurname of *Elizabeth Chudleigh* the party in this ſuit; and that the honourable Mrs. *Elizabeth Chudleigh* mentioned in the ſaid ſuperſcription, and the honourable *Elizabeth Chudleigh* party in this ſuit, was and is one and the ſame perſon, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

14. That the ſaid Mr. *Merrill* hath alſo in and by his laſt will and teſtament, bearing date the firſt day of *January* one thouſand ſeven hundred and ſixty-seven, proved in the Prerogative Court of *Canterbury*, and now remaining in the regiſtry thereof, given and bequeathed a legacy or legacies to the ſaid *Elizabeth Chudleigh*, ſpinſter, party in this ſuit, by her then and now maiden name of *Elizabeth Chudleigh*: and this was and is true; and the party proponent doth alledge and propound as before.

15. That in ſupply of the premiſes mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, a copy of the claſe of the will of the ſaid Mr. *Merrill*, marked with the letter K; and doth alledge that Mr. *Merrill* at whoſe houſe the pretended marriage pleaded by the ſaid right honourable *Augustus John Hervey* is ſaid to have been ſolemnized, and Mr. *Merrill* who made the ſaid will, was and is one and

the ſame perſon, and not divers; and that the honourable *Elizabeth Chudleigh* mentioned in the ſaid will, and the honourable *Elizabeth Chudleigh*, ſpinſter, party in this ſuit, was and is alſo one and the ſame perſon, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

16. That in the year of our Lord one thouſand ſeven hundred and ſixty-fix, the ſaid *Elizabeth Chudleigh* borrowed of Mr. *John Drummond*, a banker, at divers times, on mortgage and bond ſecurity, in her own name, and without any interpoſition, let, or hindrance of the ſaid right honourable *Augustus John Hervey*, or his being a party thereto, or his being any ways concerned therein, the ſum of five thouſand one hundred and ſixty pounds, and gave the ſaid Mr. *Drummond* a bond for one thouſand pounds, part thereof, in her then and now maiden name of *Elizabeth Chudleigh*, and alſo mortgaged certain premiſes ſituate in the manor of *Knightſbridge*, in the county of *Middleſex*, in her ſaid then and now maiden name of *Elizabeth Chudleigh*, unto the ſaid Mr. *Drummond*, for the repayment of the ſum of four thouſand one hundred and ſixty pounds to the ſaid Mr. *Drummond*, as will appear by the original bond and mortgage-deed now in the cuſtody or power of the ſaid Mr. *Drummond*, to which ſhe refers; and the party proponent doth alledge that *Elizabeth Chudleigh* mentioned in the ſaid bond and mortgage-deed, and *Elizabeth Chudleigh*, ſpinſter, party in this ſuit, was and is one and the ſame perſon, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

17. That in ſupply of proof of the premiſes mentioned in the next preceding article, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, the counter-part of the ſaid mortgage-deed, dated the eighteenth of *April* one thouſand ſeven hundred and ſixty-fix, marked with the letter L; and doth alledge and propound that the ſame was and is the counterpart of the ſaid mortgage-deed remaining in the cuſtody or power of the ſaid Mr. *Drummond*, as mentioned in the next preceding article; and that *Elizabeth Chudleigh* mentioned in the ſaid bond and mortgage-deed, and *Elizabeth Chudleigh*, ſpinſter, party in this ſuit, was and is the ſame perſon, and not divers: and this was and is true; and the party proponent doth alledge and propound as before.

18. That in the month of *February* in the year of our Lord one thouſand ſeven hundred and ſixty-five, and in the month of *June* one thouſand ſeven hundred and ſixty-eight, the ſaid *Elizabeth Chudleigh*, ſpinſter, borrowed of Mr. *William Field*, of the *Inner-Temple*, attorney at law, ſeveral ſums of money, to the amount of the ſum of one thouſand nine hundred pounds, or thereabouts, for which ſhe gave to the ſaid Mr. *Field*, as ſecurity, two bonds in her own name of *Elizabeth Chudleigh*, without the interpoſition, let, or hindrance of the ſaid *Augustus John Hervey*, or without his being party thereto, or any ways concerned therein: and this was and is true; and the party proponent doth alledge and propound as before.

19. That on or about the twenty-fifth of *February* one thouſand ſeven hundred and ſixty-fix, adminiſtration of the goods, chattels, and credits of *Harriot Chudleigh*, late of *Windſor-Caſtle*, in the county of *Berks*, widow, deceased, the mother of the ſaid *Elizabeth Chudleigh*, party in this ſuit, was granted to the ſaid *William Field*, as the attorney and for the uſe and benefit of *Elizabeth Chudleigh*, deſcribed in the ſaid adminiſtration, and in the records of the Prerogative-Court of *Canterbury*, by the name and deſcription of *Elizabeth Chudleigh*, ſpinſter, the natural and lawful daughter and only child of the ſaid *Harriot Chudleigh* deceased, without the interpoſition, let, or hindrance of the ſaid right honourable *Augustus John Hervey*, or without his being party thereto, or any ways concerned therein: and this was and is true; and the party proponent doth alledge and propound as before.

20. That in ſupply of proof of the premiſes in the next preceding article mentioned, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, a copy of the adminiſtration-aſt entered on record in the ſaid Prerogative-Court of *Canterbury*, and ſigned by the deputy-regiſtrars of the ſaid court, or one of them, marked with the letter M; and doth alledge that *Elizabeth Chudleigh*, ſpinſter, therein mentioned, and *Elizabeth Chudleigh*, ſpinſter, party in this cauſe, was and is one and the ſame perſon: and this was and is true; and the party proponent doth alledge and propound as before.

21. That the ſaid Mr. *William Field*, as the attorney of the ſaid *Elizabeth Chudleigh*, and by virtue of a letter of attorney from her for that purpoſe, given in her name of *Elizabeth Chudleigh* to him, uſed to receive her ſalary as maid of honour, without any interpoſition, let, or hindrance of the ſaid right honourable *Augustus John Hervey*: and this was and is true; and the party proponent doth alledge and propound as before.

22. That on or about the fifth day of *May* one thouſand ſeven hundred and ſixty-fix, the ſaid *Elizabeth Chudleigh*, party in this ſuit, preſented, in her own name of *Elizabeth Chudleigh*, by virtue of a preſentation ſigned by her for that purpoſe, the reverend Mr. *John Julian* junior, to the living of *Hartford*, in the county of *Devon*, who was in virtue of the ſaid preſentation duly inſtituted and inducted to the ſaid living, without any interpoſition, let, or hindrance of the ſaid right honourable *Augustus John Hervey*, or his being a party thereto, or any ways concerned therein: and that this was and is true; and the party proponent doth alledge and propound as before.

23. That in ſupply of the proof of the premiſes mentioned in the ſaid next preceding article, the party proponent doth exhibit and hereunto annex, and prays may be here read and taken as if herein inſerted, an authentic copy of the ſaid preſentation marked with the letter N, ſigned by the ſaid reverend Mr. *John Julian* to the ſaid rectory of *Hartford*, ſigned by *Richard Burn*, notary-publick, ſecretary to the lord biſhop of *Exeter*, and marked with the letter O; and doth alledge that *Elizabeth Chudleigh* mentioned in the ſaid preſentation and certificate, and *Elizabeth Chudleigh* party in this cauſe, was and is one and the ſame perſon, and not divers: and

and this was and is true; and the party proponent doth alledge and propound as before.

24. That the said *Elizabeth Chudleigh*, for many years subsequent to the pretended time of the pretended marriage aforesaid, kept a current account of cash with the *Bank of England* in her name of *Elizabeth Chudleigh*, and as a single woman; and also in all common as well as other occurrences of buyings and sellings, and other money matters, whenever occasion happened, the said *Elizabeth Chudleigh*, spinster, party in this suit, hath, as well before as ever since the pretended time of the pretended marriage pleaded by the said right honourable *Augustus John Hervey*, constantly in her own name of *Elizabeth Chudleigh*, spinster, transacted such business, by paying and receiving money, giving and taking receipts for the same, hiring and discharging servants, and on all other occasions, without the interposition, let, or hindrance of the said right honourable *Augustus John Hervey*, or his being any ways concerned therein: and this was and is true; and the party proponent doth alledge and propound as before.

25. That all and singular the premises were and are true, and so forth.

Arth. Collier.

Pet. Calvert.

Wm. Wynne.

Chudleigh against *Hervey*. — Sentence read and promulged the 10th of February 1769.

IN the name of God, Amen. We *John Bettefworth*, doctor of laws, vicar-general of the right reverend father in God *Richard*, by divine permission, lord bishop of *London*, and official principal of the consistorial and episcopal court of *London*, having seen, heard, and understood, and fully and maturely discussed the merits and circumstances of a certain cause of justification of marriage which was lately controverted, and as yet remains undetermined before us in judgment, between the honourable *Elizabeth Chudleigh*, of the parish of *St. Margaret, Westminster*, in the county of *Middlesex*, spinster, the party, agent, and complainant, of the one part, and the right honourable *Augustus John Hervey*, of the parish of *St. James, Westminster*, in the county of *Middlesex* and diocese of *London*, bachelor, falsely calling himself the husband of the said honourable *Elizabeth Chudleigh*, the party accused and complained of, on the other part; and we rightly and duly proceeding therein, and the parties aforesaid lawfully appearing before us by their proctors respectively, and the proctor of the said honourable *Elizabeth Chudleigh* praying sentence to be given and justice to be done to his party, and the proctor of the said right honourable *Augustus John Hervey* also earnestly praying sentence and justice to be done to his said party; and we having carefully looked into and duly considered of the whole proceedings had and done before us in the said cause, and observed by law what ought to be observed in this behalf, have thought fit and do thus think fit to proceed to the giving and promulging our definitive sentence or final decree in this same cause, in manner and form following (to wit):

Forasmuch as, by the acts enacted, alledged, exhibited, propounded, proved, and confessed in this cause, we have found and clearly discovered, that the proctor of the said honourable *Elizabeth Chudleigh* hath fully and sufficiently founded and proved his intention deduced in a certain libel and allegation and other pleadings and exhibits given in, exhibited, and admitted on her behalf in this same cause, and now remaining in the registry of this court (which libel and allegation and other pleadings and exhibits we take and will have taken as if herein repeated and inserted for us to pronounce as herein after we shall pronounce); and that nothing, at least effectual in law, hath on the part and behalf of the said right honourable *Augustus John Hervey* been excepted, deduced, exhibited, propounded, proved, or confessed in this same cause, which may or ought in any wise to defeat, prejudice, or weaken the intention of the said honourable *Elizabeth Chudleigh* deduced as aforesaid; and particularly that the said right honourable *Augustus John Hervey* hath totally failed in the proof of his allegation given in and admitted in this cause, whereby he pleaded and propounded a pretended marriage to have been solemnized between him and the said honourable *Elizabeth Chudleigh*, spinster: and therefore we *John Bettefworth*, doctor of laws, the judge aforesaid, first calling upon God and setting him alone before our eyes, and having heard counsel in this cause, do pronounce, decree, and declare, that the said honourable *Elizabeth Chudleigh* at and during all the time mentioned in the said libel given in and admitted in this cause, and now remaining in the registry of this court, was and now is a spinster, and free from all matrimonial contracts or espousals (as far as to us as yet appears) more especially with the said right honourable *Augustus John Hervey*; and that the said right honourable *Augustus John Hervey*, notwithstanding the premises, did in the years and months libellate wickedly and maliciously boast and publicly assert (though falsely) that he was contracted in marriage to the said honourable *Elizabeth Chudleigh*, or that they were joined or contracted together in matrimony: wherefore we do pronounce, decree, and declare, that perpetual silence must and ought to be imposed and enjoined the said right honourable *Augustus John Hervey* as to the premises libellate, which we do impose and enjoin him by these presents; and we do decree the said right honourable *Augustus John Hervey* to be admonished to desist from his boasting and asserting that he was contracted to or joined with the said honourable *Elizabeth Chudleigh* in matrimony as aforesaid; and we do also pronounce, decree, and declare, that the said right honourable *Augustus John Hervey* ought by law to be condemned in lawful expences made or to be made in this cause on the part and behalf of the said honourable *Elizabeth Chudleigh*, to be paid to the said *Elizabeth Chudleigh* or her proctor; and accordingly we do condemn him in such expences, which we tax at and moderate to the sum of one hundred pounds of lawful money of *Great-Britain*, besides

the expence of a monition for payment on this behalf by this our definitive sentence or final decree, which we read and promulge by these presents.

Arth. Collier.

Pet. Calvert.

Wm. Wynne.

J. Bettefworth.

This sentence was read, promulged, and given by the within-named the vicar-general and official principal on *Friday* the tenth day of *February* in the year of our Lord one thousand seven hundred and sixty-nine, in the dining-room adjoining to the common-hall of *Doffers-Commons*, situate within the parish of *St. Benedict*, near *Paul's Wharf*, *London*, there being then and there present the witnesses specified in the acts of court, which I attest.

Mark Holman, notary-publick, deputy-register.

Mr. Wallace.

Your lordships are now possessed of a sentence given by the consistory court of the bishop of *London* in a cause instituted there to try a claim made by *Mr. Hervey* of marriage with the noble prisoner; your lordships find by that sentence the claim examined, and the decree pronounced upon the allegations and the evidence given in the cause; by which decree the noble prisoner at the bar is declared free from all matrimonial contracts and espousals with *Mr. Hervey*.

My lords, the noble prisoner by the indictment is charged, subsequent to this supposed marriage to *Mr. Hervey*, to have married the late duke of *Kingston*.

It is for me now to submit to your lordships, that this sentence is conclusive as long as it remains in force, and that of necessity it must be received in evidence in all courts and in all places where the subject of that marriage can become a matter of dispute.

My lords, I don't know any court which the constitution of this kingdom has placed the decisions of the rights of marriage in but the ecclesiastical: I believe it will not be contended, that the common-law courts of this country have any such original jurisdiction. Marriages may indeed incidentally come to be discussed and determined in the courts of common law, and in many cases absolutely necessary to the due administration of justice; but, my lords, it will not be found, that where the proper forum has given a decision upon the point, the common-law courts have ever taken upon themselves to examine into the grounds, or at all question the validity, of that sentence.

My lords, as far as we have books to resort to, we find instances from the earliest times down to the present, where the power of the ecclesiastical courts is in terms recognized by the common-law courts, and where their decisions have been considered as conclusive upon every question in which they have jurisdiction, and especially in cases like the present, particularly belonging to them.

My lords, I don't know in the common-law courts any instance where the legality of marriage can come directly in question, that the courts have decided upon it without referring to the bishop, the ordinary of the place, to certify; unless the marriage has been decided by a suit instituted in the Ecclesiastical Courts.

Your lordships will permit me to refer your lordships to those authorities of law which are to be found in our books; and by the able assistance which your lordships indulgence has given the prisoner at the bar, you will more particularly have explained the nature of the proceedings in the ecclesiastical courts, how far and to what purposes in those courts they are conclusive, and where they are open to such litigation. I shall beg to refer your lordships to a case reported by lord chief justice *Coke*, in the fourth part of his *Reports*, by the name of *Bunting* and *Addingshall*. In the 27th year of the reign of *Elizabeth*, there was a marriage between one *Thomas Tweede* and one *Agnes Addingshall*, and subsequent to this marriage a person of the name of *Bunting* libelled against the wife of *Tweede*, claiming under a pre-contract, and the Spiritual Court enforced that contract: afterwards, on the death of *Bunting*, a question arose between the issue of the second marriage and the collateral relations of *Bunting*; the collateral relations insisting that the second marriage was utterly void, because there had existed a first marriage, and the husband living at the time of the second. Another objection I shall state to your lordships was, that though it might be conclusive between the parties, yet *Tweede* the first husband being no party to the suit, nor to the sentence which dissolved the marriage between them in the Ecclesiastical Court, it could not affect him, nor indeed any body but the parties: the resolution of the court was, that he being then *de facto* the husband, though he was not a party to the suit, nor in the Ecclesiastical Court, yet the sentence against the wife should bind the husband *de facto*; and 'forasmuch as the cognizance of the right of marriage belongs to the Ecclesiastical Court, and the same court has given sentence in this case, the judges of our law ought (although it be against the reason of our law) to give faith and credit to their proceedings and sentences, and to think that their proceedings are consonant to the law of holy church, for *cuiuslibet in suo arte perito credendum est*; and so the issue of the first marriage, in consequence and upon the credit of the sentence, were considered as legitimate.' My lord chief justice *Coke* has also reported another case upon the subject of marriage in the 40th year of queen *Elizabeth*, which your lordships will find in the seventh part of his *Reports*, page 41, by the name of *Kenn's case*, which is shortly this: — *Christopher Kenn*, esquire, married *Elizabeth Stewall*, and had issue; afterwards the Ecclesiastical Court pronounced a sentence of divorce between *Mr. Kenn* and the lady, who were not of the age of consent at the time of the marriage; and in consequence of this sentence he married a second wife: the issue of the first marriage, claiming the inheritance, exhibited

a bill in the court of *Wards* of that day, in order to have the benefit of the succession; and offered to prove, that though the sentence had been given in the Ecclesiastical Court on the ground of his father and mother being within the age of consent, yet that they were above the age of consent; that in truth they had cohabited together for eight or nine years, and had issue of that marriage. There could be no doubt, if the matter was open to examination, that the first marriage was effectual: for, in the first place, the parties were above the age of consent, and if they had been under the age of consent, yet their cohabitation together after that age, and more especially as they had issue, would have been sufficient to establish the marriage. It was argued too, that it was open to examination, because both the statute and common law of the country take notice of the age of consent; and therefore it was equally competent to a court of common law to examine into the question, as to an ecclesiastical court. It was further urged, that the question related to an inheritance of which the Ecclesiastical Court had no jurisdiction or controul, and therefore it was a question properly before a court of common law: but the court then conceived themselves so far bound by the decision of the Ecclesiastical Court, though founded on false suggestion, that they held the plaintiff in that cause not intitled to any relief.

My lords, I beg leave to trouble your lordships with the words of the court upon that subject: after stating the reasons, the book proceeds:

‘But it was resolved by all the justices’ (for it was a reference to the two chief justices, to two other justices, to the chief baron, and two other barons) ‘that the sentence should conclude as long as it remained in force.’ And, my lords, the reasons given are, ‘that the ecclesiastical judge has sentenced the contract and marriage to be void and of no effect; and although they were of the age of consent, yet if the original contract was void and of no effect, then there was just cause of divorce; and if the marriage had been within the age of consent, the ecclesiastical judge is judge as well of the assent as of the first contract, and what shall be a sufficient assent or not; and although the ecclesiastical judge shews the cause of his sentence, yet forasmuch as he is judge of the original matter, that is, of the lawfulness of the marriage, we will never examine the cause, whether it be true or false; for of things the cognizance whereof belongs to the Ecclesiastical Court, we ought to give credit to their sentences, as they give to the judgments in our courts.’

Your lordships find here a case where, according to the facts stated, there was no doubt of the validity of the first marriage, and of the legitimacy of the issue claiming in that cause; and if there had been no sentence of the Ecclesiastical Court, no doubt could have existed of the right of succession; but the sentence in the Ecclesiastical Court having interposed, the court of common law conceived themselves absolutely bound, nay, that they had no right to look into the cause of that sentence, for it was a matter originally of ecclesiastical jurisdiction, and they must give faith and credit to the sentence of the ecclesiastical judge in that cause. Your lordships will find that my lord chief justice *Coke* cited a case so long ago as the 22d of *Edward* the fourth, where the same doctrine was laid down in the Ecclesiastical Court having a complete and decisive jurisdiction upon this point.

My lords, these cases, from the reporter and from the judges who determined them, the reporter being one, I take to be of the highest authority, and acknowledging those principles which occur frequently in the books, though not under solemn decisions, but as the received opinions of judges and of lawyers from the earliest of times.

My lords, I did before mention to your lordships a case from *Carthew*; I shall not state it particularly now, but only to the point which we are now upon, that is, of the sentence being conclusive.

My lords, this was not, as supposed in the argument, a *nisi prius* opinion, which every judge must give with the information he carries with him, and without the assistance of the rest of the judges of the court, but a solemn decision in trial at bar in the court of *King’s Bench* in the fourth of king *William*, when I think lord chief justice *Holt* presided in that court: it was too upon a sentence of jactitation of marriage, which your lordships have now before you, which was there held to be conclusive evidence, and that no testimony whatever ought to be received against it. Your lordships will take the words of the court upon that occasion: ‘upon the debate, the court were all of opinion, that this sentence whilst unrepealed was conclusive against all matters precedent; and that the temporal courts must give credit to it until it is reversed, being a matter of mere spiritual cognizance.’

Your lordships find, that in the reign of king *William*, that notion which had from all time prevailed was as strong as ever, and that the judges of the court of *King’s Bench*, in which it was tried, were all clearly of opinion, that a case like the present of jactitation of marriage was conclusive upon the point, till it was reversed or repealed.

My lords, the same doctrine is laid down by my lord chief justice *Holt*, who presided at the trial of this cause, in a case reported in *Salkeld*, 290, by the name of *Blackham’s* case: it turns upon the claim of property in the goods of a woman deceased. The plaintiff proved the goods to be in his possession, and to be taken away by the defendant. Against this claim of the plaintiff, the defendant shewed that these were the goods of one *Jane Blackham* in her life-time, and that the defendant had taken out letters of administration to her, and so was intitled to the goods. Upon this the plaintiff proved, that some few days before her death she was actually married to him; and in answer to that it was insisted, that the Spiritual Court had determined the right to be in the defendant; for they could not have granted administration to the defendant but upon a supposition that there was no such marriage; and that this sentence being a matter within their jurisdiction was conclusive, and could not be gain said as in evidence. My lord chief justice *Holt*, who was the judge sitting at *nisi prius*, who determined the case I last cited, says thus: ‘a matter which has been directly determined by their sentence cannot be gain said; their sentence is conclusive in such cases, and no evidence shall be admitted to prove the contrary; but then it must be in point directly tried.’

My lords, the sentence before your lordships at present is in a cause,

where the object of the prosecution was to question the claim of marriage, and where the marriage is the point directly tried and determined; so that according to lord *Holt’s* opinion, if the sentence be directly upon the question, it is so conclusive, that it is not competent for any court of common law to examine into the matter, or receive any evidence to contradict it.

My lords, these are cases as far as have happened in the courts of law.

I shall now trouble your lordships with a case determined in the house of lords, under the name of *Hatfield* and *Hatfield*: it came on before the house of lords in the year 1725. The case, as collected from the printed cases of the times, is thus:—one *Leonard Hatfield* married *Jane Porter*, who had different names I see assigned her, and by his will made a provision for her as his wife. In *March*, 1720, she filed a bill in the court of *Exchequer*, in *Ireland*, where the subject of her provision lay, against *Leonard Hatfield*, a son by a former wife, and against a trustee, to have the benefit of the provision. In *January* following the defendant, the son and heir of her husband, having discovered that she had been before married to one *Porter*, which *Porter* was then living, he procured a release of part of the provision from *Porter*, and filed a cross-bill for a discovery of the marriage, and to stay the proceedings upon her bill. In this cross-bill he questioned her upon her marriage to *Porter*: she denied that she had ever gone by the name of *Porter*; but with respect to a marriage with *Porter*, she pleaded that she ought not to make a discovery, because it tended to criminate herself; and being an accusation of bigamy against her, the plea by the rules of the court of equity was of course allowed, that court never compelling persons to discover on oath crimes which may be the subject of prosecution against themselves.

My lords, however by the plea one pretty plainly discovers, that there was reason to suppose she was the wife—indeed she knew it—it was capable of proof, and would be proved in the cause.

My lords, they proceeded to the examination of the witnesses, and clear evidence was given that this woman was the wife of *Porter*: *Porter* himself had confessed it in his answer, and he had stated the minister and the witnesses who were present at the marriage; so that he gave *Hatfield*, the heir at law, an opportunity of bringing direct proof of the marriage from the very persons present. This woman, finding that she would be pressed by that proof, had recourse to the Ecclesiastical Court: she instituted a suit against this *Porter* of jactitation of marriage, pending the cause; and after depositions taken, though not published, she got *Porter* over to her interest. He was willing to defeat that release which he had given; and therefore he does not enter into proof, but appears by a proctor for form sake, that a judgment might pass against him. Upon this the ecclesiastical judge decreed, as in all causes of jactitation they do where they find that there is no marriage, that the party libelling was free from all matrimonial contracts and espousals with *Porter*. In this case *Porter* had given a release, as her husband had upon oath, in the court of *Exchequer* in *Ireland*, stated the marriage with precision, even named the minister and the witnesses at the marriage, yet in the Ecclesiastical Court he appears by a proctor, and has sentence passed against him, without insisting on the marriage or any defence. The court of *Exchequer* in *Ireland* received this sentence as conclusive against the marriage with *Porter*; they conceived they were bound to give credit to the Ecclesiastical Court. The plaintiff in the cause, knowing in what manner he had been deceived, that in truth *Porter* was the husband of this woman, appealed to the house of lords in *England*. The house of lords here conceived, as the court of *Exchequer* had done, that the matter was determined by a competent jurisdiction; and yet your lordships see there was fraud upon the face of the proceedings, if it had been competent to the court to have entered into that consideration: but the house of lords here conceived the matter at an end whilst the sentence remained in force, and the decree of the court of *Exchequer* was affirmed. Upon the pleading this sentence, the court of *Exchequer* in the first instance, the house of lords in the last, proceeded to determine the matter. It is so taken notice of by sir *John Strange*, in a case I shall presently mention. It is taken notice of by a very laborious compiler of the law, Mr. *Viner*: under his title of *Marriage*, he mentions the ground of the determination thus:—the legality of marriage shall never be agitated in equity, especially after sentence in the Spiritual Court in a cause of jactitation of marriage, although the proceedings in the Spiritual Court were only faint and collusive.

My lords, I take this to be a case of the greatest authority, a decision of the house of peers in this country; and upon a point of jactitation of marriage, a sentence of the same nature with the present before your lordships.

I shall beg leave to trouble your lordships with a case of two more upon the subject, which are of more modern times: one is reported by sir *John Strange* in the second part of his *Reports*, 960, under the name of *Clews* and *Bathurst*. The action was for maliciously procuring the plaintiff’s wife to exhibit articles of the peace against him, and for living with her in adultery: the plaintiff proved the marriage by the parson and a woman, and also a consummation; to encounter which, the defendant produced a sentence of the Consistory Court of *London*, in a cause of jactitation of marriage brought by the woman against the plaintiff, wherein she was declared free from all contract, and perpetual silence imposed upon the plaintiff; which sentence was pronounced since the issue had been joined in the cause; and the chief justice ruled this to be conclusive evidence till reversed by appeal, and the plaintiff was non-suited. Your lordships find here was a cause rightly brought, clear proof of the marriage made at the trial by the witnesses present, no doubt of the fact, but the production of a sentence in the Ecclesiastical Court in disaffirmance of that marriage; a sentence of jactitation. The chief justice who tried the cause considered the business as concluded; that it was of no consequence when the decision was made; if the moment before the trial, it was enough, being by a court having the proper and the sole jurisdiction of the matter, and whose opinion must be decisive; and therefore, though the cause had been brought before any suit instituted in the Ecclesiastical

ecclesiastical Court, though there was no doubt of the foundation for that cause, yet the sentence is permitted to have effect, and to non-suit that plaintiff who had been injured in the manner the case states.

My lords, there was too, at the same sittings, another case which is reported in the following page by sir John Strange, of *Da Costa and Villa Real*, which was an action upon a contract of marriage, *per verba de futuro*, brought by the gentleman against the lady, who pleaded the usual *pica non assumpti*. When the plaintiff had opened his case, the defendant offered in evidence a sentence of the Spiritual Court in a cause of contract, where the judge had pronounced against the suit for a solemnization in the face of the church, and declared Mrs. *Villa Real* free from all contract: and the chief justice held this to be proper and conclusive evidence; that it was a cause within their jurisdiction; that the nature of the contract was properly examinable by them; and therefore, as a point determined, he non-suited the plaintiff in that cause, though the plaintiff there opened, and was ready to have proved, the fact of the marriage before the court; but the sentence having interposed, the court conceived they were to pay that credit which every court before had done in *Westminster-Hall*, which all judges in every age had done to the ecclesiastical jurisdiction in cases within their jurisdiction; and finding himself concluded by that, defeated the plaintiff of the effect of this suit. My lords, it was in this case that the case of *Hatfield and Hatfield* was quoted as an authority.

My lords, these are cases upon the very points of marriage, and many of them your lordships find upon the effect and force and conclusion of a sentence similar to that now under consideration, that of a jactitation cause. My lords, this has been more recently and within our own memory understood to be law, recognized to the law, and decided accordingly. It is not long ago since an action was brought against the honourable Mr. *Thomas Hervey*, by a tradesman, to recover a debt for necessities found for his wife. On that trial the marriage was proved to the satisfaction of the jury, and the defendant found liable to pay for those necessities. Mr. *Hervey* instituted a suit, in the consistory court of the bishop of London, of jactitation, and he was declared free from all espousals and contracts of marriage with the lady. During the continuance of this sentence, though appealed from, another creditor brought an action against Mr. *Hervey*, and had to produce in evidence the same witnesses who had proved the case of the other creditor before any sentence had been obtained, and had succeeded; but the learned chief justice who tried that cause, conceived it was not then open to examination; that though, in the first instance, when the cause of the first creditor came to be discussed, there was no sentence in the Ecclesiastical Court, and of necessity the court of common law must decide upon the marriage; but there had then intervened a sentence in the Ecclesiastical Court, which, whilst in force, was conclusive; and of course dismissed the plaintiff's claim; and the intent of that appeal was to suspend and reverse that sentence; yet while it stood unreversed it was conclusive, the fact of marriage was open to no examination in any court whatsoever. This is only an affirmation of the principles of the law, and the doctrine found in the determinations of a thousand cases which the books furnish.

My lords, it is not peculiar to the case of marriage; it is the same in other instances where the ecclesiastical courts have the jurisdiction; it is so in the probate of wills, it is so in the granting of letters of administration: if a will is forged, if a will is fraudulently obtained of a personal estate, of which the Ecclesiastical Court has the jurisdiction; if that court has granted a probate, it is not open to a court of common law, it is not open to a court of equity, to enter into the fraud made use of in obtaining the will, or to the forgery committed upon a testator. I shall refer your lordships to a case or two upon that head: that of *Noel and Wells*, in first *Levinz's Reports* 235, in the 19th of king *Charles the second*; it was an action brought by the executrix of the husband, and upon the trial the plaintiff produced the probate of the will in evidence. The defendant insisted the will was forged; and the chief justice before whom it was tried was of opinion, he could not give such evidence directly against the seal of the ordinary, in any things within his jurisdiction: upon which a case was made for the opinion of the court, and a verdict was for the plaintiff, and the court held that the chief justice at the trial had done right in rejecting the evidence of the forgery, that no such evidence ought to be given till the probate was repealed: they might indeed, by proving the seal of the ordinary forged, have relief; but if the seal of the ordinary was genuine, then whatever forgery or fraud was committed, it was not open to the examination of a common-law court.

My lords, the same doctrine is to be found in the case of *Bransby and Kerriek* and others, which was determined by the house of lords. It was stated in that case, that one *Robert Bransby*, the complainant's son, being intitled to the reversion of a freehold and copyhold estate expectant upon the death of the complainant, made his will, by which he gave all his real and personal estate to the defendant *Kerriek*, and made him his executor, who proved the will in the Ecclesiastical Court, in common form: afterwards, in a contest in the Ecclesiastical Court touching the validity of that will, a sentence was given in favour of the will in the year 1716. *Bransby*, the father, filed a bill in *Chancery*, to set aside the will for fraud and imposition. Witnesses were examined, and many acts and circumstances of imposition were proved upon the defendant. The cause came to be heard before lord *Macclesfield*, then chancellor, upon the 14th of November 1718, when his lordship, struck with the monstrous fraud and iniquity of the transaction, declared the executor should stand as a trustee for the next of kin. Upon appeal, the house of lords reversed the decree, upon the ground that it was not competent to a court of equity to examine into fraud and imposition in a will touching personal estate; that the court of ecclesiastical jurisdiction had decided that point; that it was no longer open to discussion.

My lords, the same rules obtain with respect to every court of competent jurisdiction, whether foreign or domestick: we give credit to the decisions of all foreign courts in points within their proper jurisdiction,

and do not examine into the facts, but are concluded by the sentence. I will only refer your lordships to a case in Sir *Thomas Raymond's Reports* 473. In the war between the *Dutch* and the *French* in the time of *Charles the second*, a ship was seized by the *French* as a *Dutch* ship, and condemned. The ship being in truth *English*, the purchaser under the *French* condemnation, brought the ship into *England*, where the right owner seized her: upon this an action was brought by the purchaser under the condemnation. The defendant, the original owner, offered to prove his property, and that the ship was never a *Dutch* ship, nor was liable to be taken and condemned by the *French*: but what said the court? We must give credit to the condemnation of the court in *France*; we are forced to give credit to and believe that this ship was in the condition of a *Dutch* ship, and subject to a condemnation: and, upon the ground, that if a court of competent jurisdiction gives a sentence, all other courts must be bound by it; the *Englishman* was precluded from asserting his right: It was the same upon a case of an insurance, which will occur to some of your lordships, where the ship was warranted *Swedish*, and condemned in the war between *England* and *France*: the parties were concluded from insisting that the ship is any longer *Swedish* or a neutral, because a court of competent jurisdiction had decided the matter. The same law holds in respect to the courts of *Admiralty*: whether prize or not prize, belongs to the court of *Admiralty*; jurisdiction of that court decides upon the subject; though they have given a wrong decision, though the facts did not warrant it, though the judge has done it corruptly, yet it is a sentence which the common-law courts must be bound by, wherever it comes in litigation here: and I have known, in point of experience, in an action of trespass brought here for seizing a ship, where it has been before a court of *Admiralty* and received a decision, that the court of common law no longer entertains the cause, for the question of prize or not prize is peculiarly belonging to the admiralty jurisdiction, and you give faith and credit to that jurisdiction. I might refer your lordships too (but the cases are innumerable upon the subject) to that of *Burroughs and Jamineau*, in *Strange*, 233, which was upon a bill of exchange, where, by a peculiar local custom within *Leghorn*, it is competent to the acceptor of a bill, by a judgment of the court, to have his acceptance annulled, if the drawer becomes bankrupt before the bill be payable. There is no such law in this country; yet, giving credit to the sentence of that court, the court of *Chancery* here would not send it to a trial at law, but determined upon the point, that the sentence in that court was decisive upon the subject, it being a matter within their jurisdiction.

My lords, in almost every case where judgments or records of other courts have been the subject of discussion, the sentences of the Ecclesiastical Court have always been cited and argued from as conclusive upon the subject of dispute, and the courts have uniformly adopted those cases as law; but the attempt has ever been to distinguish cases immediately before the court from those determined by the ecclesiastical jurisdiction. Your lordships will find much of that in the case of *Philips and Burry*, in *Skinner*, 468.

My lords, there was a very late case determined in the court of *Common-Pleas*, and which is now got into print, reported by Mr. *Sergeant Wilson*, which is *Biddulph and Atherton*. It arose upon a question of claim by the duke of *Norfolk* to all wreck within the cape of *Bramber*, *rape*. in *Suffex*, which was proved by many records: it was a question whether those records were admissible, or, if admissible, were conclusive evidence. The counsel who argued in favour of those records and the conclusion which was to arise from them, compared them to the case of ecclesiastical sentences, and would gladly have brought those records within that rule. The court in that case acknowledged the argument proper with respect to the ecclesiastical courts. The court admitted that the sentence of an ecclesiastical court, in a matter whereof they have the sole cognizance, is conclusive evidence, and parole evidence shall never be received. My lords, there is a manuscript note in being of what the judges particularly said; and I find it was cited, as one of the instances where the sentence was conclusive, by the learned chief justice who then presided in the court: he says, if there is a sentence in an ecclesiastical court declaring a marriage—for instance, if it could be proved by a hundred witnesses that the parties were never within 500 miles of each other, that evidence is not to be received, but the judgment of the Ecclesiastical Court is conclusive upon the point. In many of the cases I have cited to your lordships, the question came directly before the court, and received a solemn discussion: in some the doctrine has been recognized; in none, nor in any case that I know of, has it ever been doubted. My lords, though the cases respect civil suits, I trust that no real ground of distinction can be made between criminal and civil proceedings: in civil suits, courts go as far as possible to relieve claims founded in equity and justice; in criminal cases, the leaning is always to the defendants; and therefore I should conceive such evidence stronger, in a criminal prosecution, in favour of innocence.

My lords, I will take the liberty, however, of reminding your lordships of two or three cases in criminal law, where the same doctrine has been established, and the acts of the Ecclesiastical Court deemed conclusive upon the subject, until reversed by appeal. My lords, in the first volume of sir *John Strange's Reports*, 481, your lordships will find a case that happened at the *Old-Bailey* in the 8th of *George the first*; it was an indictment for forging a will of a personal estate. On the trial, the forgery was proved; but the defendant producing a probate, that was held to be conclusive evidence in support of the will, and the defendant was acquitted. This your lordships see was a prosecution for a very serious offence indeed; a prosecution for the forgery of a will: the forgery is stated to have been actually proved at the trial; but upon the production of a probate from the Ecclesiastical Court, whose decisions are final and conclusive upon such subjects, the defendant was acquitted, and the evidence of the forgery rejected. It ought not to

have been received, if that circumstance of the probate had been discovered sooner to the court; but the defendant, perhaps conceiving that there could be no evidence to affect him with the guilt of forgery, withheld the probate; whatever might be the reason, it is immaterial, he produced it in time to save himself; for you must receive a probate in the Ecclesiastical Court against the testimony of ten thousand witnesses.

Your lordships will find the same doctrine in the same book, 1st fir *John Strange's Reports*, in the case of *King and Roberts*, where that defendant exhibited a will in *Dollors-Commons*, as executor, and demanded probate; after long contest, it was determined in favour of the plaintiff; and upon an appeal to the *Delegates*, this sentence was confirmed; after the sentence, the parties who had brought it about fell out amongst themselves, and discovered that the will which had been proved was a forgery. The manner of giving relief was to grant a commission of review; but the person who had been disappointed and injured by this forgery, also preferred a bill of indictment against the persons concerned in the act of forgery. The chief justice refused to try the cause whilst the sentence was in force, but insisted that it should stand off till the sentence was laid out of the case by the decision of the commissioners under that commission of review. My lords, in this your lordships find the doctrine recognized in the strongest manner.

The next case, which came before the court of *King's Bench*, is the *King and Gardell*. It was an indictment prosecuted by Mr. *Crawford*, a fellow-commoner of *Queen's College*, for assault upon him. At the trial of the indictment, the defendant, who had acted by the orders of the college, produced the acts of the college by which Mr. *Crawford* was expelled. He came into the garden of the college afterwards with an intent to take possession of his rooms, and the officer of the college took hold of him, and conducted him out of the limits of the college; and this was the assault in that indictment, and which was in point of law an assault; and unless the defendant had a defence, or an excuse for his acts, he must have been found guilty. The act of expulsion was given in evidence. An offer was made by Mr. *Crawford* to prove the invalidity of those acts, that by the constitution of this college more persons were necessary to concur in an act of expulsion than had been present at that time, and other objections were made to the validity of those acts. The learned judge, before whom that cause came to be tried, conceived himself concluded upon this subject; that as the college had the sole jurisdiction of the cause, their decision was conclusive upon him; and it did not signify upon what grounds they had gone, for the effect of their judgment was an excuse of the defendant, and so long as it remained unimpeached, and unreversed in the proper course, there could be no doubt but it furnished protection to the defendant, or, to speak more properly, a defence against this indictment. This doctrine not being satisfactory to the gentleman, he brought the business before the court of *King's Bench*; and that court were unanimously of opinion, that the court had done right at the trial of the cause to reject all evidence upon the ground of these acts of expulsion; that the acts themselves, being within the jurisdiction of the college, were sufficient for the defendant to avail himself of; and that it was not competent to the prosecutor of that indictment to shew to the court that these were not regularly or orderly done, or that they were invalid in any respect whatsoever. My lords, in that case the general doctrine was recognized, that in all courts of competent jurisdiction their acts, however wrong they are, yet while they remain in force, are conclusive upon every other court: the cases of ecclesiastical sentences, and many others, were then mentioned.

I might refer your lordships memory to the cases in *Exchequer seizures*, where condemnations are given constantly without a defence almost, and yet all other courts are concluded by them. It has been thought so extremely hard a doctrine, that judges have wished for the liberty of examining into the fact, and to have the matter fully discussed in the courts; yet when the matter came to be fully argued, the result has ever been, that the judgment has been found conclusive upon all other courts whatever.

My lords, under these authorities for a succession of ages, I confidently rest that your lordships will, in the present cause, conceive the sentence of the Ecclesiastical Court now produced, in a case clearly within their jurisdiction, in a case in which they have the sole jurisdiction, to be conclusive; no courts whatever have a direct cognizance of marriage but the Ecclesiastical Court. Suppose a person without any grounds whatever claims a marriage; it may be highly injurious to the lady; she has no remedy but by resorting to an ecclesiastical court, because there is no other court that can bring the matter immediately and directly in question: if a woman separate from her lawful husband, what court is there to compel her to cohabit with him but the censure of the Ecclesiastical Court? It is that forum which the constitution of this country has intrusted with the decision of the legality of marriages.

As there are not to be found, in common-law or ecclesiastical courts, any decision contrary to those I have, with great deference, already submitted to your lordships consideration, I trust your lordships will give that determination upon the validity and effect of this sentence, which courts of law have ever done, when a sentence of the same kind has been a matter of discussion.

My lords, I am also to trouble your lordships in support of that sentence, which has been offered to you as conclusive upon the present occasion. The sentence having been read to your lordships, you are now apprized of the contents of it. The proceedings in the Ecclesiastical Court of which the noble lady at the bar hopes to avail herself, begin, as your lordships have heard, by a complaint on her part, that Mr. *Hervey* did, before that suit

was commenced, improperly and without ground lay claim to her as his wife; in other words, in the language used in that court, that he did jactitate that the lady was his wife. The suit being thus begun, the next proceeding in it is in the common way, where a person thus called upon means to insist upon a marriage. The defendant in the suit admits that he did claim the lady as his wife, and contends that he had a right to do so, because he was lawfully married to her. Such being his allegation, her ladyship's answer to it is, that there is no foundation for his claim; that she is not, that she never was his wife; and she states in the allegations made by her, which your lordships have heard, a great variety of particulars during a very long period of her life, in which in the most public manner, and upon the most important occasions, she was universally reputed, received, and acted as a single woman. After this allegation of hers, the next proceeding was to examine a great variety of witnesses, upon the result of whose testimony follows that which is the important part of the business, that is, the sentence of the ecclesiastical judge; which sentence pronounces in the same way in this as in all other suits, where two parties litigate a marriage claimed on one side and denied on the other—that these two parties were free from any matrimonial contract. If that sentence is to have the force which, as it is apprehended by those who sit on this side of the bar, by law it must have, it will of course follow, that this indictment must fall to the ground; because the sole foundation of the criminal charge is the supposed marriage with Mr. *Hervey*, which this sentence, if conclusive, must unanswerably prove never to have existed. It must, we submit to your lordships, follow as a consequence, that this is the proper place and point of time to stop: it would be to no purpose for your lordships to sit here to hear a long story, the object of which, when the sentence was conclusive, would only be to give pain to one whose sufferings no one would wish to encrease, and at last, after it had been heard, no possible good effect could follow from it. As evidence ought not to be heard, if this sentence is conclusive, because it would be hearing that which could have no intention, no weight, no consequence; so it would be nugatory to state it, and every body would wish to decline the hearing it for the reasons to which I alluded; and I am persuaded, not only for the sake of the noble lady at the bar, but for the sake of preserving that which every one will always think of great importance, that is, uniformity in legal decisions and judicatures, that this sentence must upon this occasion, as I believe on every one has been in which any such sentence has ever been produced in a court, be deemed decisive and unanswerable.

My lords, that it ought to be so upon this occasion, I will first endeavour to shew to your lordships by considering the nature of that act of parliament upon which the present prosecution is founded, and the state of the law before that act of parliament was made.

My lords, the act of parliament creates no new offence; it punishes nothing but what was punishable before, a second marriage while a former existed: taking a second husband or wife while there was a former in being, was undoubtedly an offence long before this statute of king *James the first*; indeed as long as the ecclesiastical constitution of this country has subsisted. This act of parliament makes no other alteration in the law, but as it subjects persons committing this offence to temporal prosecution and punishment; before this act, such an offence could only be the object of ecclesiastical censure and punishment: but, my lords, the makers of this statute never dreamt, that they were in any respect altering the ecclesiastical constitution of this kingdom; that they were in any instance invading or breaking in upon the rights of the ecclesiastical courts: no such thing is to be found in the statute; nothing is to be collected from that. Indeed, if you might collect from the preamble to the act of parliament, it will appear to every one who reads it, that it was not in the imagination of those who framed this law, that a second marriage could be made the object of punishment, where there had been a sentence which prevented a supposed former marriage being binding upon the parties. When I say that, I allude to the exceptions in the act, which make no part of your lordships present consideration. But besides that, the preamble of the act tells your lordships what it was that the makers of it had in view: the preamble tells your lordships, that divers evil-disposed persons being married, run out of one county into another, or into places where they are not known, and there become to be married, having another husband or wife living, to the great displeasure of God and utter undoing of divers honest mens children and others. Now it never was supposed by the makers of this act of parliament, that the persons described in the preamble of it would go through the form and ceremony of a trial and litigation, and obtain a decision in the Ecclesiastical Court, before such second marriage was to take effect, which was to be the object of this law: but it is enough that in this statute there is not any thing that tends to diminish or break in upon the dominion of the Ecclesiastical Court; but that the statute left those courts and the law relating to them just in the same situation as they were before. Now if this was an offence before the act, how was it punishable? What would have been the operation of such a sentence before this law? Unquestionably, a person taking a second husband or wife, the first being living, might have been made the subject of punishment in the ecclesiastical courts. Let me suppose a prosecution commenced for that purpose by the second husband or wife, the first husband or wife being living: those who stand near me, who are much better acquainted with the proceedings of the Ecclesiastical Court than myself, will tell your lordships, that, so long as this sentence remains, the relation of husband and wife could not exist, which alone must be the foundation of a prosecution; for taking a second husband upon this statute, the act upon which the whole proceeding is founded, having made no alteration in the case, the law remains the same. It does not follow from thence, nor are your lordships to suppose it, that such a sentence as this would in the Ecclesiastical Court have made adultery lawful, or have made a marriage with a second husband or wife a good one: certainly not; but while the sentence subsisted, it would have proved, that there was no first marriage at any time by any parties interested. Such a sentence as this may be undone; it is a fundamental rule in all matrimonial causes in the ecclesiastical

ecclesiastical courts, that, in their language, *sententia contra matrimonium non transibit in rem judicatum*. The issue or the kindred of persons intitled to estates may have a variety of reasons for impeaching marriages. As to the continuing in a second marriage, the continuing in adultery, the repeating it is only an increase and aggravation of sin where the first marriage ought to have prevented it. At any time there may be a suit to restore and set up a first marriage, which has been undone by a sentence by accident, by mistake, by collusion, or from any other reason not satisfactory. If all the evidence that could have been had respecting the marriage has not been laid before the spiritual judge, any party who has any interest may at any time again apply to that court, again institute a suit, offer new evidence, have that which has been already heard, heard again, that the marriage, if it did really exist, may be established by a sentence of that court: this is I believe clear law, and undoubted in that judicature. If it is, then your lordships are not to conclude, that by any sanction which you give this sentence, you either authorize adultery, or give effect to second marriages while first marriages subsist; no, at any time that first marriage may be established notwithstanding a sentence against it, when any person shall think fit in a legal way in such judicatures to impeach that sentence: but all that is contended for is, that while that sentence remains, the matter is concluded; the marriage cannot be proved to exist; the relation of husband and wife is destroyed.

My lords, if this which I have now submitted to your lordships be, as I apprehend it is, well founded in the known practice and law of these courts, the consequence I trust will be, that this sentence must now have the effect under a prosecution upon the present act of parliament, as it would have had in a prosecution in the Ecclesiastical Court for an adultery, or a crime against the first marriage. In that judicature, the only one which by the laws of this country has a regular jurisdiction to enquire into marriages, by a solemn judgment these two parties are declared not to be married; that would have been an answer to any prosecution before the statute. The statute leaves the power of the ecclesiastical courts exactly as it was before; leaving it so, a sentence pronounced by that court in a cause, in which it has clear jurisdiction, must I apprehend be decisive. But, my lords, it is undoubted. Various cases, which I shall not trouble your lordships with the repetition of, have been mentioned, which prove that to no purpose can this noble lady at the bar and Mr. *Hervy* be considered as man and wife, or proved to be man and wife while this sentence subsists. No conjugal duties can be exacted from one to the other; was a wife starving in the streets, she could not in any way oblige him to contribute to her support. Whilst such a sentence remains, the woman cannot be a wife for any beneficial purpose resulting from matrimony: and it will be, I believe, difficult to point out one for which she can be a wife, unless it be for the single purpose of subjecting her to be punished as a felon for marrying a second husband. I can hardly believe that any human creature can be found, who would wish that the noble lady at your bar should for this purpose alone, and in this single instance, be deemed a wife, when she can be in no other. But if there be any who wish it, I am satisfied your lordships wishes will go along with the law as I understand it to be, if the law be so: and that it will be very difficult to convince your lordships, that she, who was not a wife for any other purpose, should be deemed a wife in order to be subjected to criminal punishment for an open, an avowed, and by her thought an honourable marriage with a noble duke.

My lords, in every instance in which an issue in the temporal courts, in the courts of common law, is joined upon matrimony, where a marriage is insisted upon on one side and denied on the other; in every instance of that sort we know the temporal courts decide not; they send to the spiritual courts to have the matter enquired into and decided upon; nothing is more clear than that rule of law. So it is in cases of dower; where dower is claimed by a widow, where it is denied that she was ever lawfully married to her husband, the temporal court says, it has no power to enquire into the matter, it must refer it to the Spiritual Court; and the decision of the bishop is final upon the point. It is not only in the case of marriage, but in other cases, that the decision of the Ecclesiastical Court is the only competent one, and is final and conclusive to all purposes: so it is upon questions of legitimacy, where bastardy is alledged and denied; the common-law courts decide not the point; they send it to the Ecclesiastical Court: so it is with regard to the probate of wills; and no case can be stronger than that which was mentioned to your lordships, where even upon a criminal accusation, a charge of forgery, an accusation resembling the present, a decision of the Ecclesiastical Court in favour of a will was held to be conclusive evidence upon an indictment for forgery, and that no proof could be received of the fact of forgery in opposition to such a sentence. It is not only so in these instances of the Ecclesiastical Court; there are others with regard to captures; the decisions of the courts of Admiralty are in like manner conclusive: so the court of Exchequer, upon disputes concerning the revenue: there are many other instances which might be pointed out to your lordships, in which, after the sentences of courts having competent jurisdiction, all other courts are shut out from enquiry into the matter, however it might appear that such sentences are not founded in truth. This rule is so clear and so well known, that I will trouble your lordships with no particular cases or instances in which any such matter is determined: but there are some that have been already mentioned to your lordships, and one other which I shall add, to which I shall beg your lordships attention on account of another view, which it is necessary for him, who would contend for the full force of this sentence, to see this subject in.

My lords, it may be said, something of that has been hinted already; much we know has been talked out of doors, not all I believe warranted by the fact; but of that now we are not to judge or enquire: but it may be said, in answer to these arguments giving the utmost force to such sentences, let them be final and conclusive as they may, yet if a sentence can be shewn to be the effect of agreement and collusion, that it shall not be final, that it shall not have a binding force. If those, who are to argue against the effect of this sentence in the extent in which it is

now endeavoured to be urged; should be at liberty to say, that they would attempt to shew that this sentence now in question before your lordships was the effect of what is called in the common-law courts, coven, or collusion; if there was any ground, as I do most firmly believe there is not, to impute this sentence to any such original; yet before your lordships I trust it will appear, that this is not the place in which any such collusion ought to be enquired into. Those courts, which the constitution has trusted with the investigation and decision of matters relating to marriage, are fully equal to the decision of any such collusion; they may undo their sentences where they appear to be collusive: and it is not to be presumed that any collusive sentences would be encouraged in those courts. Indeed there is one strong and cogent reason, why no such collusive sentences are to be feared in those courts; because, as I before observed to your lordships, a sentence there, though conclusive while it stands, may at any time be attacked or impeached by those who find an interest in so doing: and if it may, then it would be idle for persons to be collusively obtaining a sentence, when any relations that might be affected by issue of a second marriage, in short, any person who has an interest, might overturn and destroy it. This at least is very obvious upon the sentence that is now urged to your lordships, and the effect of it with regard to the present prosecution, that, if it was to stop the present prosecution, the utmost consequence that would follow from it would be this, that it could only prevent such prosecutions having effect in cases in which in truth the parties, who had to do in the cause in the Ecclesiastical Court, and who obtained the sentence, were so circumstanced, that it would not be the interest of any human creature to endeavour to undo their work: and that it is not one of that sort of marriages, such a second marriage, as it was the object of this temporal law, the statute of *James the first*, to make the subject of punishment. It was made on account of temporal mischiefs happening, as recited in the preamble. Although it is mentioned, and truly mentioned in that statute, that such second marriages are to the dishonour of God, and are undoubtedly high offences against religion, and the holy ceremony of marriage; yet if that had been the only evil that had been apprehended or found from such second marriages, it is not to be believed, but that the legislature of this country would have left such marriages to have been considered, enquired into, and punished in those courts, in which all other offences against religion are very properly only cognizable and punishable. It was the temporal mischief that produced that law; and your lordships may easily judge, what apprehensions of any temporal mischief would arise from such weight being given to this sentence, as is contended for from prosecutions being stopped by such sentences, when it is clear that sentence cannot do mischief to any human creature, who does not chuse to sit down and acquiesce under it; for the remotest issue, at the greatest distance, that can be hurt, may commence a suit in the Spiritual Court, and may therefore get rid of this sentence. Give it therefore its utmost force, let it weigh as much as is desired in the scale in favour of this lady, it would only go to prevent a prosecution, where the marriage undone was of such a sort, that no human creature would have an interest to support it. This I observe to your lordships, supposing that it may be urged against this sentence, that it will be attempted to be proved to be produced by agreement and collusion.

My lords, there are cases, one of which has been already mentioned to your lordships, that in terms prove that that collusion is not the subject of temporal enquiry, that it ought to be confined to the spiritual courts. There are other cases, which seem to me in effect to prove the same thing.

The case of *Kenn* has already been mentioned to your lordships: in that case it was an attempt by the issue of that marriage, where there had been a divorce between the parents of that issue, to establish the marriage. In the divorce the sentence had proceeded upon the parties not having been of marriageable age, that is, the man of fourteen, the woman of twelve; that they had never cohabited together, or consented to the marriage after they had attained to marriageable years, to the years of consent, as they are called. But who is it attempts to undo that marriage?—The child who was born of those parents, cohabiting together long after they had attained the age of consent. And yet that issue was not heard: no, the sentence was held to be conclusive; a sentence proceeding clearly upon a ground which must be false; stating that the parties were not of the age of consent; stating that they had never consented after they had attained that age; when it was an undoubted fact, indeed the existence of that issue, which litigated it, proved that they must have consented to the marriage after the age of consent.

The next case that I would suggest to your lordships is one that has not been mentioned, but which appears to me to be extremely strong to the present purpose. It is the case of *Morris and Webber*, in *Moore's Reports*, 225. The case, in short, was this: two persons, one of the name of *Berry* and the other of *Wilmot Gifford*, had been married; they had been married some years; they had no offspring; a suit was commenced in the Spiritual Court for a divorce; a sentence was pronounced, which in the words of the book are *propter vitium perpetuum et impotentiam generationis* in the husband. The sentence having so proceeded, not long afterwards both these parties married again, and each by the second marriage had several children: some years afterwards a cause arose, in which it became a question, whether the issue by the second marriage of the husband thus divorced could be legitimate? It was contended, that those subsequent children by that husband had proved, and irrefragably proved, that the foundation of the divorce was false; that there could not be that *vitium perpetuum* which was made the ground of the divorce. The common-law court, before whom this question came, clearly held, that that was necessarily proved by the subsequent children which that husband had had; but still clear as it was, that this sentence was founded in an apparent falsehood, yet it must stand: it is the sentence of that court to which the constitution of the country has entrusted the decision of such matters; it is not for our courts to enquire into it; we should usurp a jurisdiction which does not belong to us; and upon that ground it was determined, that till that sentence of divorce was undone in the Ecclesiastical Court, it

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must be binding and conclusive, and the issue of the second marriage must be deemed legitimate.

My lords, no cases can well be imagined stronger than these to shew, that even sentences founded in agreement, founded on what may be called collusion of the parties, are yet binding, till they are rescinded in that court to which alone the law of England has intrusted and confined the consideration of such matters.

Another case, which has already been mentioned to your lordships, is the case of *Hatfield and Hatfield*, which seems to me also to decide this point, and to decide in terms. The case has been already fully stated to your lordships; I need therefore only point out one or two particulars of it. There was a dispute between the heir of one *Hatfield* and a woman, who claimed to be the widow of the father of that heir. He insisted upon it, that she was not the wife of *Hatfield* his father, because she had been married to one *Porter*. The marriage with *Porter* was proved. *Porter*, who was a party to the suit in the court of equity, admitted it upon his oath. A release was obtained by the heir from that *Porter*. In order to get rid of this release, and though the fact of marriage was proved in the clearest terms, the woman commenced a suit for jactitation of marriage against *Porter* in the Spiritual Court. A sentence upon his not appearing was pronounced in that court against him, and that was held in the house of lords to be conclusive. Those who went before your lordships, then sitting in judicature, said, this was a sentence by a court which had the alone jurisdiction of the matter, and, while it stood, it must decide. The books that take notice of this case expressly say, that the sentence was considered—indeed, after the case stated to your lordships it could not but be so considered,—as collusive, I think is one of the words to be found in the books; and yet though appearing to be a feigned and collusive sentence, the answer was, that collusion is to be judged of alone in the court where the original matter arises, which has alone jurisdiction upon the subject; no other court can consider it.

My lords, I am aware that it may be said in answer to this case, that this was in a court of equity, which had no jurisdiction to enquire into questions concerning marriage in the Ecclesiastical Court. My lords, that is no answer; for wherever a sentence founded in agreement between parties is used to the prejudice of a third person, in whatever court it is, unless the subject be of such a nature that it is exclusively confined to the particular court in which it arises, wherever such a sentence is attempted to be used against a third person, that third person may avail himself of the collusion upon which it is founded: for how is it, that in all common cases, where questions arise about collusive sentences, that the party against whom they are used gets rid of them? In order to do that, no proceeding is requisite in the court in which the sentence is: no; the person against whom it is urged says, However that sentence may be between you two, who are parties to it, however it may bind you, it is founded in agreement between you two, and it is nothing to me; as against me it is void. Thus in the common case of executors, a creditor has a right to be paid out of the effects left by a dead person, who is debtor: the executor intending to cheat the creditor by an agreement with another person, who is no real creditor, prevails upon him to commence a suit, and suffers judgment to pass at the instance of such a friend; by which he is made the original creditor, and the executor, as representative, debtor to the person so suing by agreement. The real creditor cannot pursue any steps to undo the judgment: no; he says, by way of answer, That judgment is void against me; you two persons agreeing and colluding together shall not turn the forms of law to my prejudice: and as this may be done in one case, why not in every other, where a judgment or a sentence founded upon collusion is used against a third person, who has no way to answer it but by saying at once, It is void against me, however it may stand good between you?

This, my lords, is the way in which all judgments by collusion or by covin, in my knowledge are answered and got rid of. But in the case of *Hatfield and Hatfield*, which I last alluded to, it is answered, that the court of equity, and the house of lords judging as a court of equity, had no authority to enquire at all into a matter depending in the Ecclesiastical Court relating to marriage, because that court hath an exclusive jurisdiction upon the subject; and yet in that case and in this there could be no reason, I submit to your lordships, why, if an agreement of the parties could be a ground for impeaching a judgment, it might not be as well done in that judicature as in this?

My lords, when I am speaking of any arguments that one may suppose to be urged from an attempt to prove collusion, there are differences between any such judgments as are got rid of by a third person, because prejudicial to him, and founded upon an agreement between two parties to a suit with which he has nothing to do: is that the present case? No third person, that has an interest, attempts now to set aside this judgment: the object here is to annul the judgment as between the parties to that suit. In all the cases that can be referred to, where questions arise upon judgments passing by agreement, intended to be levelled against a third person; in all such cases, as between the parties, the judgment stands good. The object of those, who in such respects impeach the judgment, is merely to prevent its having effect against those who are strangers to it: but here this judgment, this sentence must, as between the parties, be totally undone and annihilated, or else it decides the question; because unless it is undone, if it stands good between those two parties till properly impeached in the Ecclesiastical Court, why then they are not husband and wife: and this consideration materially distinguishes such a judgment, so impeached as the present is, from the common case in which judgments are to be affected; not so as to be avoided between the parties, between whom they stand good, but as being laid aside more properly than being avoided, so as not to be turned to the prejudice of a third person, who is not a party to them.

My lords, another distinction which I have before suggested to your lordships, which I remind your lordships of, as upon the present head of the arguments I am suggesting to your lordships, there is this difference between all the cases that can be brought before your lordships upon the head

of collusion or agreement; in all those cases, in such as I have alluded to, and a hundred others might be put which fall within the same rule as a judgment set on foot by an executor to defraud an honest creditor; in such cases the parties have no way themselves to commence a suit to set aside this judgment; their mode of doing it is, when the judgment is used against them, answering; Whatever the judgment may be as between you two, as to me it is void: but there is no regular process of law, no suit to be commenced, by which any such judgment can be set aside by a third person; there is no suit. If it could be done at all, it must be done in a manner which furnishes argument in support of the present sentence, because it could only be done by an application to that court in which such a judgment is given. Another court may say, where it is attempted to be used, that if it be proved to be founded in agreement by those who are parties to it, it shall not be turned against a third person; but no other court but that in which the judgment is given can set it aside and annul it.

My lords, these distinctions clearly appear, as I submit to your lordships, in such cases where such judgments are attempted to be got rid of by third persons as detrimental to their interests: but I believe I can produce to your lordships a legislative instance, that a collusive judgment in the Spiritual Court cannot be set aside after once given; that it is final and conclusive. I have already mentioned it to your lordships as one of those points arising in courts of justice, upon which all consideration is confined to the ecclesiastical courts: none is more important than a question concerning bastardy or legitimacy. The way, your lordships know, in which that question is sent to be tried by the Ecclesiastical Court, is this: in actions of various sorts, where a person claims a title by descent, the legitimacy of his birth becomes material. If the party against whom he claims says that he is a bastard, and upon that an issue is joined, the common-law courts in which the question arises send the matter to the Ecclesiastical Court to be enquired of and decided. In answer to a writ for that purpose going from the common-law court the ecclesiastical judge makes a certificate, and he certifies that the party is a bastard, or is legitimate: that certificate is conclusive; it is not only conclusive between the parties to the suit, it is conclusive to all the world; it never can be touched or moved again; that certificate once received, that record in the common-law courts is final for ever.

My lords, to prevent the mischiefs that might arise from such transactions happening by agreement, and a false certificate obtained by collusion, depriving persons of their legal rights, various forms are now requisite by an act of parliament, which I will state to your lordships, that originally were not so. Various proclamations are necessary in the court of Chancery, and likewise in the court of common-law, in which such question arises, in order to give universal notice to all persons who may by possibility be interested, that such a question is to be sent to the Ecclesiastical Court: but before that act of parliament no such proclamations were necessary. The act of parliament will shew your lordships what then was the effect of a collusive sentence in the Spiritual Court upon the subject of bastardy; and the sentence of that court was conclusive, and could not be touched by any temporal judicature.

My lords, the act of parliament was made in the 9th of king Henry the VIth, chapter the 11th: the title of the act is, 'proclamations before a writ be awarded to a bishop to certify bastardy.'

My lords, the preamble of the act before it comes to the enacting part is very long. I need not read the whole of it to your lordships: it is in substance this: 'that several persons, who are named as petitioning in the law, who claim, some as sisters, and others as claiming under sisters, to be heirs of *Edmond* earl of *Kent*, were apprehensive of the effect of a collusive certificate that would be obtained by *Eleanor* the wife of *James* lord *Audley*, who pretended herself to be the daughter of that *Edmond* earl of *Kent*; and the meaning of the act was to prevent the effect of such a collusive certificate, which was apprehended would be obtained by this *Eleanor* wife of *James* lord *Audley*; and stating that there was no foundation for any such pretence. That she was not the daughter of the said *Edmond*, the act goes on to say; nevertheless the said *Eleanor*, the wife of *James*, upon great subtilty, process imagined, privy labour, and other means and coloured ways, to the intent that she ought to be certified *mulier* by some ordinary, in case that bastardy should be alledged in her person, hath brought, as it is said, in examination before certain judges in the Spiritual Court, knowing nothing of these contrivances, certain suborned proofs and persons of her assent and covin, deposing for her, that she was begotten within marriage had and solemnized between the said *Edmond* and *Constance*, late wife of *Thomas* lord *Despenser*; so that it is very likely that the same ordinary would certify the said *Eleanor* the wife of *James* *mulier*; which certificate so had and made ought, by the law of England, to disinherit the said duchess, duke of *York*, earl of *Salisbury*, earl of *Westmorland*, *John* earl of *Tyrroff*, *Alice*, *Joyce*, and *Henry*, and their issue for ever, of the whole inheritance aforesaid.' Thus your lordships see it is stated that such a certificate, so obtained by the most flagrant covin and collusion, which is stated here in this preamble of the act, is said to have such effect, that it ought by the law of England to disinherit the heirs and their issue for ever, though a certificate most palpably obtained upon the grossest fraud and collusion. Then it goes on to provide, 'whereupon the premises tenderly considered, and to eschew such subtle disherisons, as well in the said case as in other cases like in time to come, by the advice and assent of the lords, and at the request of the said commons, it is ordained, that if *Eleanor* the wife of *James* be certified *mulier*, that no manner of certificate shall in anywise put to prejudice, bind, endamage, or conclude any person, but him or his heirs that was a party to the plea.' Thus it provides a remedy in that particular case. Then it goes on to enact, that in future all proceedings of this sort shall be attended with different proclamations that are ordered by that act, that it may in future be known when such certificate will be applied for to the spiritual courts, and that all parties interested may have notice to make their objections. Now, my lords, what will be said of the effect, the weight, the authority of ecclesiastical sentences in this part of the law after the act of parliament? Does it not appear by this law, that the certificate

ificate, in other words the decision, of the Ecclesiastical Court in a case of bastardy, even though founded upon collusion, was decisive, when once it was formally received from the ecclesiastical judge? And if it was so, will it be at all a stretch of the authority of that judicature now to say, that a sentence in a cause of marriage, which is as peculiarly to be confined to their jurisdiction, ought to have the same force? And if it is not to have the same force, will it not be breaking in upon or evading that jurisdiction, in a way which your lordships predecessors have never done, if you should now suffer this sentence in another place to be impeached and overturned?

My lords, your lordships will remark, that in those cases which your lordships have been referred to, there is one, the case of forgery, which is the case of *Farr*, that is more exactly like the present, and where a decision of the Spiritual Court upon a will is held to be decisive against the clearest proof of forgery. But with respect to the other cases, your lordships will observe, that they are all civil cases: and if this deference and respect is to be paid to sentences by the ecclesiastical judicature in civil causes, I am sure I need not observe to your lordships that in criminal causes, where the noble lady at your lordships bar is to be entitled to every indulgence, to every favour, these decisions do from that consideration acquire double force.

My lords, it may be said, what did this act of parliament of *James* the first mean? That when there had been such a sentence as this, though those who were parties to it knew that they were in truth man and wife, that after such a sentence either of the parties, so knowing that they were man and wife, should be at liberty to marry again without incurring the penalties of this statute? In answer to that it may be replied, that whilst this sentence stands, if there be any weight in the arguments urged in support of it, it is not to be presumed that it was so, or could be so, known to the parties; because that was to impeach the sentence. But another answer occurs from the act itself; for the act did not mean in all cases to punish a second marriage, where the former husband and wife were found to be living; because there is an exception in the act, an exception which permits, I mean so as not to make it punishable, permits a marriage with a second husband or wife, even though the former be living, and be known to be living. Let but the sea be placed between the husband and wife for seven years, though they know each other to be living, the law takes not place; they are not the subjects of punishment: that I take to be extremely clear. The circumstance of knowledge does not necessarily import, that a person marrying a second husband or wife must be subject to the penalties of this law on account of that knowledge of the first husband or wife being living. As to the immorality of the case, as to the effect against religion, against the eternal sacred obligation of marriage, it remains exactly the same, whether the husband is on this side the channel or the other. But the law has said in that case, though the ceremony of marriage would be thus offended against, though the obligation would be so far violated, that a husband or wife, knowing that the other husband or wife were living, should take a second; yet that knowledge is not sufficient within the act in that instance to subject the party to punishment. It is not therefore in every case that the taking a second husband or wife, even with knowledge that there is a former subsisting, will subject a party to punishment: that the act says. It is not a part of the present question before your lordships. To suppose that after this sentence, the noble lady at your bar could be so well acquainted with the ecclesiastical law, as to know that this sentence would not be binding; that is too absurd to suppose. If a sentence in the Ecclesiastical Court is to have that weight, which it has had from the earliest times; if the same rule is to take place in criminal courts of judicature, and in favour of the criminal, which has been again and again established in civil causes; then this sentence is conclusive; there will be an end of the present prosecution. And your lordships will not forget what I did before take the liberty to suggest to your lordships, that giving the utmost sanction to this sentence, you never bastardize issue, you never disturb families, you never deprive individuals of their right; because every human creature, who is at all interested to dispute a sentence against a marriage, who wishes to set up or support it, may at any time apply to the Ecclesiastical Court, and there have the marriage set up again and established. No cause therefore can ever pass, in which a marriage will remain undone by such a sentence, except where there is no human creature who thinks it worth their while to endeavour to support it. And this temporal law may surely very well go unenforced while a sentence stands, and on account of that sentence, which with the utmost weight and credit given to it can produce no temporal mischief. If it be wrong, if the parties to it in procuring it did wrong, it may at any time be undone in the Ecclesiastical Court; and as to the offence against the right of marriage, against the religious constitution of the kingdom, that court may at any time effectually punish those who have been guilty of any such offence, who have improperly married a second husband or wife, who have improperly attempted to get rid of a marriage that was legally established.

And therefore upon the whole I submit to your lordships, that upon the authorities of law there is no ground to impeach or attack this sentence; that it is final, it is conclusive, of course no other evidence ought to be received impeaching this marriage; that the indictment therefore must fall; and that as no evidence can be received, it would be idle, impertinent, and of no use to state it.

Doctor Calvert.

My lords,

It is my duty likewise to trespass a little upon your lordships patience on the same side with the gentlemen who have gone before me, though this question has been by them considered in the widest extent of view that I believe it is capable of.

My lords, the motion now made by the noble lady at your lordships

bar is this, that having that species of evidence which she apprehends is conclusive in her favour, and precludes the prosecutor from going into any evidence on his part, it may be received by your lordships as the only matter proper to take into consideration.

My lords, that evidence which her grace offers, is a sentence in the Ecclesiastical Court, pronounced in a due suit thereupon; in a direct line of marriage; the purport of which was, that there was no marriage subsisting between the honourable Mr. *Augustus Hervey* and the noble lady at the bar, as the indictment lays there was, at the time she married the late duke of *Kingston*, that marriage being the sole foundation of this accusation; for if that fails, the marriage with the duke of *Kingston* was perfectly innocent. If this is a proof, such a one as your lordships by law ought to abide by, that there was no such marriage subsisting between them, to go into evidence of any sort must be totally nugatory.

My lords, it is well known, that by the constitution of this kingdom there are different courts appointed for the litigation of different questions. These courts are, as the constitution supposes, well adapted to the purposes, and exercise that jurisdiction which can take up the point originally, and determine it directly; and it is contended, that while that determination subsists, it ought to have its effect in all other places, and in all other courts where there shall be occasion to make use of it.

My lords, this is not asserted only of one species of courts, I mean the ecclesiastical courts, but it applies, I apprehend, to sentences of all others whatever, that when a judgment has been given by any court having original and direct jurisdiction, though that may incidentally come before another court, yet they don't go into that question which has by a competent judicature been before determined.

My lords, it is true, it is impossible for any courts to continue to exercise their jurisdiction for any considerable time without many questions incidentally arising, which are not really and originally within their jurisdiction, many of ecclesiastical cognizance; and for the purpose of determining that cause, if the incidental point has not already had a decision in an ecclesiastical court, they must be gone into; because if they were not, there would be no end of the interruption of justice. Many questions arise in the ecclesiastical courts, which are originally of common-law jurisdiction, yet the Ecclesiastical Court must go so far into that consideration, as to see whether the pretence be true: for the purpose only of determining the cause then before that court, they could not have originally determined this question. Suppose, for instance, a legatee claiming a legacy in an ecclesiastical court, the executor may plead a release; now the validity or invalidity of that release is originally cognizable by the common-law courts and no other, yet the ecclesiastical judge must so far take that plea into consideration, as to see whether there is *prima facie* a release or no: but it was pleaded in reply, that there had been a question upon that release at common law, that it had been there put in issue, and that there was a verdict against that release. I apprehend, that no ecclesiastical judge then would think himself at liberty to enter into the question, whether it was a good release or no; but the verdict must be taken as true, because the court, though incidentally it was obliged to take notice of it, has not a jurisdiction to determine the original question.

My lords, this may be applied to the question that is now before your lordships: marriage causes are peculiarly by the constitution given to the ecclesiastical courts; they alone can determine an original and direct question of marriage as between the parties; and if determinations of courts, having original and direct jurisdiction, are to receive weight, and meet with credit from all other, then the determinations of ecclesiastical courts upon marriage ought, wherever they come in question in any other court, likewise to be received as conclusive. The obvious reason of this strikes me to be, because though every court can determine in some measure a question merely as applied to what is then before them, yet they cannot determine it generally, they cannot determine the very question as applicable to other purposes. As for instance, suppose any temporal right under a marriage is to be considered in a common-law court, and it may be necessary for that purpose to enquire whether there be such a marriage; the general question, whether such persons are to all intents and purposes man and wife, whether they are bound by the obligations of duty arising from that state, is certainly not to be determined but in a court of ecclesiastical jurisdiction: and when that court has been in possession of the original and general question, and has determined it, for the common-law court to enter into it, might be in effect to alter and undo a judgment, as far as the consideration then is before the court, which certainly that court has no jurisdiction to do. That this is to be received as a general position, I apprehend, is supportable upon this ground; upon the great incongruity of sentences which otherwise must arise. Now suppose there be a sentence in a court that has the original jurisdiction to determine marriages between man and wife; to determine upon the state of those persons, whether they are in fact in that relationship; all determinations upon that question in any other court may be directly contradictory to that sentence, which still must remain; for the parties will and must remain man and wife, or the contrary not man and wife, according as the sentence was, if that question has been directly determined in an ecclesiastical court; and any determination that would be given by another court, may be contrary to that obligation and that connection which the court, having a power, has determined was between them. On these considerations, therefore, I apprehend it is, that whenever a question of matrimony has arisen in any common-law court, if there has been no determination in the Ecclesiastical Court, the question may be open; but if that question has ever come directly in point before the court, having direct jurisdiction to determine it, I apprehend to this time there always has been such credit given to the sentence, that it is taken to be conclusive and be determined between the parties.

My lords, this distinction was made, I conceive, upon the best grounds, so long ago as that case alluded to by the learned gentlemen who have gone before me: I mean *Kenn's case*, reported by *Mr. Edward Coke*; that was in the reign of king *James I.* In that case there is cited the case of *Corbett*,

Corbett, which was as early as *Edward IV.* Taking the doctrine laid down upon these two caſes together, the poſition there eſtabliſhed, and I truſt adhered to ever ſince, is this, that when there has been a queſtion of marriage litigated by the parties themſelves in a proper court, and the queſtion has been determined upon the marriage, the ſentence will always hold good, till it is reverſed by that court. So much was determined in the caſe of *Kenn.* In the caſe of *Corbett* it was determined, that where one of the parties is dead, and no ſuch ſentence was had between the parties while living, a perſon cannot commence proceedings in the Eccleſiaſtical Court relative to that marriage. The reaſon is, that then the object of ſuch a ſuit muſt be temporal conſiderations only; it muſt be to baſtardize iſſue, or it muſt be for ſome purpoſes which the Eccleſiaſtical Court has not original juriſdiction of. But the mere queſtion of marriage, of connection between man and wife, can never come into queſtion, nor ought it to be litigated after the death of the parties: therefore, the Eccleſiaſtical Court, after the death of the parties, does not entertain that ſuit, nor can it be legally commenced.

My lords, there are a variety of caſes which have been determined that have been quoted already to your lordſhips, and which I ſhould be very ſorry to take up your time in repeating; but it ſeems to me on thoſe authorities to have been eſtabliſhed, that as often as theſe ſentences have been pleaded they have been allowed, whether they were ſentences in caſes of nullity, of marriage, or in jactitation of marriage.

My lords, if danger is to be apprehended from too much credit being given to ſuch ſentences, leſt for improper purpoſes they might be unduly obtained, there ſeems to be leſs danger in queſtions that ariſe upon marriage than in any other; for this reaſon, that there can be no determination againſt a marriage but what is open to future litigation. We all know, that in a queſtion of marriage any perſon that has an intereſt may intervene before ſentence given; and any perſon having an intereſt, though they have neglected to intervene in that caſe, might appeal within the proper time: nay, I will go ſo far as to ſay, that if any perſon having an intereſt ſhould have ſo far neglected it as to omit availing himſelf of an intervention or appeal, yet he might ſtill come before the court, ſhew his intereſt, and be heard. A marriage caſe goes farther ſtill; for I believe in moſt other caſes a determination would be for ever binding, at leaſt to the parties; but in theſe queſtions, I conceive it is not: for if there was to be a queſtion between a huſband and wife in a caſe of jactitation, and, as in this caſe, it was determined that there was no marriage; yet the party againſt whom that ſentence was obtained, I apprehend, might appear afterwards, he might produce any new proof that he did not know of at that time, or, even if he had not produced what proof he had, he might be heard upon it. The reaſon of that indulgence I take to be this: by the canon-law a marriage was held to be indiſſoluble, and for that reaſon a ſentence againſt it never could be final; *ſententia contra matrimonium nunquam tranſiit in rem judicatam.* The canon-law, it is well known, has been received in this country with reſpect to marriage, particularly as to that poſition of its being indiſſoluble. In moſt other queſtions, as of property, a perſon might be bound by time, bound by not making ſo good a caſe as he ſhould have done; but as a perſon cannot reſeal himſelf from the obligations of marriage by any laſe of time, or any neglect in ſtating his caſe, the queſtion is ever open; therefore theſe caſes are certainly the leaſt dangerous, becauſe if any body appears who apprehends himſelf injured in this matter, and has an intereſt to ſhew that this judgment was not duly obtained, he may be heard; but while ſuch a ſentence remains unimpeached, I apprehend it is concluſive. The ſentence now before your lordſhips is a ſentence in a caſe of jactitation. It has been ſuppoſed upon the authorities, many of which have been cited to your lordſhips to-day, that when a ſentence determining upon this point has been offered in any court coming in incidentally, it has been conſtantly received: but, my lords, it has been received with this reſtriction, as it is laid down expreſſly in *Blackham's* caſe, which has been already quoted, it muſt be where the marriage has been directly in iſſue; for if it be an incidental point only, it would not then be ſatisfactory. In *Blackham's* caſe, where the queſtion aroſe upon the grant of an adminiſtration, it was argued, that the Eccleſiaſtical Court having determined upon that adminiſtration, they had virtually determined the marriage, and therefore it was binding upon all parties: but it was ſaid, No, the queſtion muſt be originally and directly upon the marriage, or it ſhall not have effect; and the diſtinction ſeems to be exceedingly good.

My lords, in order to bring the preſent caſe therefore within this principle, it is neceſſary to ſhew, that the ſentence now under your lordſhips conſideration is a direct determination upon a marriage; becauſe if it be not, it would be liable to the objection which I have now ſtated.

My lords, the proceeding is that of a caſe of jactitation, which is begun by a man or woman: in this caſe it was the woman calling upon the perſon who claims to be the huſband, for having boaſted and affirmed that lady to be his wife, to abſtain from ſuch affirmations for the future.

My lords, here the queſtion originally ſeems to be, whether the perſon called upon had ever really claimed the lady. In that ſtage of the caſe, if the claim had not gone as far as a juſtification, ſome of the books affirm that this proceeding to a caſe of defamation, ſuppoſing it to be a caſe of words only; and when upon a marriage being pleaded to juſtify the claim, the queſtion turns upon that marriage, it may perhaps be argued, that it is not a direct caſe of marriage, but an incidental one only: it may not therefore be improper to conſider it in this caſe, leſt ſuch an obſervation ſhould be made. I take it, that when in a caſe of jactitation the defendant gives in a plea ſtating a marriage, and that marriage is contradicted by the plaintiff, though it is intended indeed as a defence to the accuſation for which he is called upon to answer, that of having claimed the lady, yet the queſtion then alters its nature; the plea is not only intended to entitle the defendant to his admiſſion, but the court is then in poſſeſſion of the queſtion, whether there was a marriage between the parties, and the determination is direct upon a marriage. If the marriage be proved, there is the ſame ſentence paſſed as in a matrimonial caſe; there is a ſentence directly pronouncing there was a marriage, the parties are pro-

nounced to be man and wife, and they might be admoniſhed to reſtore to each other conjugal rites. If, on the contrary, the defendant ſhould fail in proof, the determination is this, that the party has failed in his juſtification; and the ſentence in this caſe goes, that the judge has found that he has failed in the proof of the marriage alledged to have been had between them, he is declared to be free from all matrimonial contracts, and enjoined not to boaſt in future; it would be therefore a fallacy to argue, that this is not a direct determination of the queſtion of marriage: it is indeed ingrafted upon the original caſe of jactitation, but that is agreeable and conſonant to practice in other inſtances.

My lords, it is not a monſtrous thing to affirm, that a caſe may change its nature from its original inſtitution.

[At a motion of one of the peers, part of the ſentence read.]

Doctor Calvert. Unacquainted as I am with the proceedings of this high and auguſt court, which I never had the honour to appear in before, I conceive it is my duty to take immediate notice of thoſe words which have been read, as I ſuppoſe they were called for, becauſe I ought to confine my obſervations to them before I go any farther. The lady, who is the object of that enquiry, is pronounced to be a ſpinſter as far as yet appears.

My lords, theſe words are inſerted in this ſentence, and I apprehend are in every ſentence of this nature; the purport of which, I truſt, means this, that the caſe is open to future diſquiſition upon the principles that have been already ſtated; that though the judge determines upon the evidence that is then before him, yet the parties having an intereſt to bring that queſtion on again, may be heard. As far as yet appears to us, ſays the judge, the lady is free from all matrimonial contracts; and as long as that ſentence remains, I mean to argue that it is a concluſive ſentence. I don't mean that the court is precluded from another enquiry; I have ſtated, that no parties are precluded from another enquiry; and I conceive the meaning of thoſe words are to expreſs, that according to the light which then appears to the court, the court pronounces the ſentence. But a ſentence of that ſort is not from thence to be argued to be nugatory, and that the court determines nothing: the court determines upon what it has heard; and as long as that ſentence remains, that is the way in which I meant to put it, it is deciſive and concluſive.

My lords, I have ſaid, that though the caſe began originally upon the one party calling on the other to juſtify his claim as huſband in a caſe of jactitation, it is nothing monſtrous to ſuppoſe it has ſo far changed its nature as to become a marriage caſe; and I will mention other caſes in which the eccleſiaſtical courts, as is well known to the practitioners in thoſe courts, adopt and admit of a ſimilar practice. Suppoſe, for inſtance, a man was to bring a ſuit againſt his wife for the reſtitution of conjugal rites; in bar of that reſtitution, the woman may plead adultery or cruelty in the huſband, which is certainly a reaſon againſt admoniſhing her to return home to her huſband. But, my lords, this is not all that the court would do in ſuch a caſe; for ſhe having pleaded adultery, that plea becomes in fact a libel in the caſe, and it will become a caſe of adultery; and I have known within my memory, and ſince my attendance at the bar, inſtances of that ſort. In a caſe of *Mathews* and *Mathews*, determined in 1770, in the Conſiſtory of London, the wife pleaded adultery in bar to reſtitution; the caſe went on in that ſuit, and there was a ſentence of divorce: would any body contend, that it was not as direct a ſentence of divorce, as if it had been ſo originally inſtituted? and in caſe either of thoſe parties had married again during that divorce, and an indictment had been preferred for polygamy, can it be contended that this ſentence of divorce would not be a defence under the proviſo in the body of the act?

My lords, another inſtance: ſuppoſe a man brings a ſuit for ſeparation by reaſon of adultery againſt his wife; the wife may recriminate, and may give in an allegation pleading adultery in the huſband. The prayer indeed on each ſide would be for a ſeparation; but there is a very conſiderable difference between a ſentence for ſeparation formed upon a crime being in the man or in the woman, whether it is at the ſuit of one or the other: but if the party that is defendant in the original ſuit ſhould go on and prove that adultery, and the plaintiff ſhould not, the defendant would be intitled not only to a diſmiſſion from the ſuit the plaintiff originally brought, but to a ſeparation upon account of the adultery pleaded by the defendant.

I mention theſe caſes to ſhew, that it is not enormous to ſuppoſe, that though the original queſtion might begin in a caſe of jactitation, yet the marriage being pleaded, the ſentence either one way or the other is and muſt be as determinate as if the queſtion had originally been upon marriage. There is a caſe that was litigated in the Eccleſiaſtical Court not long ago, and which at the time was much talked of, and is well known; I mean the caſe of *Mr. Thomas Hervey*, who brought a ſuit of jactitation of marriage in the Conſiſtory Court of London againſt *Mrs. Hervey*. In that court a marriage was pleaded; the ſentence was againſt that marriage; the ſame was affirmed in the court of *Arches*; but when it was appealed to the court of *Delegates*, they reverſed this judgment, and pronounced for the marriage; pronounced not only that *Mrs. Hervey* was juſtified in her jactitation, but pronounced expreſſly and directly for the marriage; and I believe nobody will doubt, but that marriage was as concluſively determined between them as if it had been originally a marriage caſe, or a ſuit of nullity of marriage. That theſe ſentences have been held to be concluſive in the courts of common law where they have been offered, thoſe many inſtances that have been mentioned ſeem to me to put it out of all doubt.

It will not be improper to conſider what effect a ſentence of this ſort would have in the Eccleſiaſtical Court; and I ſhall contend, that while ſentence of this ſort is exiſting, a wife could not be heard to have any claim upon her huſband; ſhe could not claim the reſtitution of conjugal rites; there is no light in which ſhe would be underſtood to be the wife until the marriage be again brought into queſtion. There is a caſe in

in print that ſeems to me to go exactly to the point I am now contending for; it is in the caſe of *Clews and Bathurſt*, which has been mentioned already to your lordſhips, as reported in *Strange* 968. But, my lords, that caſe is reported likewiſe in another book, a book lately publiſhed, which I am told is good authority, and the caſes well and correctly taken; it is called, *Cafes in the time of Lord Hardwicke*, and it is to be found in page 11. There the caſe is ſtated a little more at large; and a caſe is ſaid to be quoted by Dr. Lee, of *Melliſent and Melliſent* in the year 1718. In that caſe a woman had claimed to be the wife of a Mr. *Melliſent*. *Melliſent* libelled her in the Eccleſiaſtical Court in a jactitation of marriage. She pleaded a marriage, but failed in the proof; and there was a ſentence, I apprehend, of the ſame fort as in this caſe. After the death of her husband the woman would have made out her right to the adminiſtration, and for that purpoſe ſhe pleaded her marriage; that muſt have originally began in the inferior court, and from the nature of the ſuit, I ſuppoſe, came from the Prerogative; but however, the determination I am alluding to was in the court of *Delegates*: it was determined, as there remained in force a ſentence which was a bar to her, ſhe could not be heard to make out her caſe as a widow to the deceased. Your lordſhips very well know, that though the Prerogative is an eccleſiaſtical court, yet the jurisdiction of that court is confined merely to probates and adminiſtrations, and it does not entertain cauſes of marriage. Mrs. *Melliſent* there claiming as the widow of the deceased in that court where the ſentence of the marriage could not be ſet aſide, it was held, there being a ſentence in a cauſe of jactitation, in which the marriage was pronounced againſt, ſhe could not claim as widow. In that caſe the Prerogative Court held the ſame, as we are contending your lordſhips will upon this occaſion.

There was another caſe in the Prerogative Court in the year 1771, lady *Mayo* againſt *Brown*. The queſtion aroſe upon an adminiſtration to *Gertrude Brown*, who died inteſtate. Adminiſtration had been granted to *Stephen Brown* as her husband, he having married her in the year 1720. Afterwards that adminiſtration was called in by lady *Mayo*, a daughter by a former husband; and he contended that *Brown* had no right to that adminiſtration, inasmuch as at the time he married *Gertrude* he was already the husband of one *Eleanor Cutts*. In answer to that it was pleaded, that there had been a ſuit of jactitation of marriage brought by *Brown* againſt *Cutts*, in which the marriage was pronounced againſt, and he was pronounced to be free from all matrimonial contracts with *Eleanor*. In answer to that, another plea was given, ſtating that it was a colluſive ſuit; that they could ſhew fraud and colluſion. The admifſion of this allegation came on to be debated before the judge of the Prerogative; and thus far the judge ſaid: There being a ſentence now in another court (this was in the Prerogative that had not jurisdiction of marriage, there being a Conſiſtory of *London*) by which it is pronounced that this perſon was free from matrimonial contract, this court cannot admit this allegation: and all proceedings in that court were ſtopped, that is, that allegation was not admitted, till the party, if ſhe thought proper, might go to the proper court to reverse it. Nothing has been done in that cauſe ſince; and I conceive in all probability never will: I apprehend therefore that this ſentence, which is now under your lordſhips conſideration, muſt, as long as it remains in force, be held to be concluſive, for this reaſon; becauſe though it can be enquired into, yet it is not now even in a way of litigation; nothing has been done to repeal it, nor are there any ſteps towards it, but it remains in its full force.

My lords, the learned gentlemen who have gone before me have thought proper, in order to obviate any objections that may ariſe, to conſider what would be the caſe, ſuppoſing it ſhould be urged by the counſel on the other ſide, that the proſecutor would undertake to ſhew that this was a fraudulent ſentence, and obtained by colluſion. My lords, the reaſon of our mentioning that is, not on ſuppoſition or belief that there would come out any ſuch practices in the preſent caſe, but that, taking it up as we do as a previous queſtion, it is our duty to conſider it even in the moſt diſadvantageous view, and to maintain, that in no caſe which they can ſuppoſe ought evidence to be received againſt the ſentence: and upon that head I apprehend that every argument which can be adduced to ſhew that the conſideration of truth or the want of truth in ſuch a ſentence ought not to be gone into by this court, may with equal propriety be applied againſt going into the queſtion of colluſion, becauſe that court which gave the ſentence is open to that enquiry, and, I apprehend, alone proper and competent to the purpoſe. How vague and unsatisfactory muſt be the enquiry of different courts proceeding upon different matter, different principles, even the terms made uſe of quite different! Should they enquire into the queſtion, whether the proceedings were fair or not, it may be productive of error. Suppoſe it ſhould be ſhewn in ſome particular that there was evidence ſupplied, how would it appear the judgment did depend upon that ground? Their entering into the proof of colluſion would be as ſtrongly exceptionable as their enquiring into the right or propriety of the ſentence, whether it was duly and rightfully pronounced by the judge, which is an exerciſe of jurisdiction which no independent court has over the ſentences or judgments of another. Your lordſhips are well acquainted, that there is no appellate jurisdiction in a criminal court over an eccleſiaſtical court; the queſtion can only be, whether that ſentence ſhall be received as final and concluſive: but the method in which it was obtained, whether it was rightly and duly pronounced, are very good queſtions for a court of appeal, which can reverse that ſentence; but an enquiry into the method of obtaining it is improper, as long as the ſentence remains. If then a ſentence of this ſort will be held to be concluſive and ſatisfactory in all civil queſtions, and I conceive the authorities which have been quoted will be ſufficient to eſtabliſh that principle, ſurely it will much more ſtrongly apply to all criminal caſes; becauſe your lordſhips will ſee it to be the ſtrangeſt propoſition to maintain, that when a man or woman are not to be conſidered as husband and wife to any civil purpoſe, yet they ſhall be ſo only for the purpoſe of puniſhment: this ſurely would be the greateſt abſurdity. Yet ſuppoſing the ſentence not repealed, which imports the man

and woman are not husband and wife; and ſuppoſe that be the general ſentence that ought to apply to them in every ſituation whatever; though the criminal jurisdiction ſhould go on to paſs cenſure upon the perſon accuſed (for that is all the criminal jurisdiction can do) that will not deſtroy the ſentence in the Eccleſiaſtical Court, and they will remain not husband and wife, though the criminal court ſhould puniſh one of them for what is ſuppoſed a ſecond marriage.

My lords, I ſuppoſe it will not be contended, that a determination before a criminal judicature ought to have the effect of a determination directly upon the marriage: I apprehend, that in point of law it cannot be ſuppoſed it ſhould be ſo argued. Your lordſhips will ſee the injuſtice of ſuch a proceeding then would be prodigious, becauſe then a criminal jurisdiction muſt determine upon the rights of many perſons who have not a poſſibility of being heard. Keep their queſtion in the civil court, adhere to the determination of that court that has an original jurisdiction, there all parties might have been heard, and they may in future, if they can ſet up any intereſt; but a determination in a criminal court that might apply in the moſt remote degree to determiné civil cauſes, would be the moſt maniſeſt injuſtice, becauſe no perſons could be heard for their intereſt.

The queſtion for your lordſhips determination, if it ſhould be ever gone into, will be upon the marriage ſaid to be had with Mr. *Harvey*. Any determination here that may affect that right, may affect not only the perſons that were immediately the parties to that ſuit; but your lordſhips ſee many connections ariſe upon marriage, many relationships and new claims that may be precluded by ſuch a ſentence as this. Suppoſe the duke of *Kingſton* had had children by his marriage, it would be as much their intereſt to eſtabliſh this ſentence, as it would be of intereſt of any other to impeach it; and that ſuch rights as theſe ſhould be determined in a criminal jurisdiction where the parties cannot be heard, I apprehend, is a poſition that never was yet maintained.

Upon theſe principles I hope your lordſhips will be of opinion, that the rule ought to be applied as well to queſtions that can ariſe in criminal jurisdictions as in civil ones. That criminal courts have determined upon theſe principles, there are caſes which have been alluded to, and which are, I apprehend, extremely pertinent. One is the caſe of the king againſt *Vincent*, *Strange* 481, mentioned to be an indictment for forgery in having forged a will. The reporter ſays, forgery was proved, but the defendant produced a probate under the ſeal of the ordinary; and it was held, that that was ſatisfactory proof of the validity of the will. That is a very ſtrong caſe; but that there is no right to determine upon civil matters in ſuch a way as this, or even to prejudice civil matters, is very clear in that Report.

My lords, there is another caſe reported by the ſame author ſir *John Strange* 703, the king againſt *Rhodes*, that came before the *King's Bench*, when ſir *Robert Raymond* was the chief juſtice. That was upon an indictment likewiſe upon a forgery for having forged a will. That will had been proved in the eccleſiaſtical courts. My lords, it appears by this Report, that it was not only a probate in the common form, it was when there had been a long litigation in the eccleſiaſtical courts, and when by a decree of the court of *Delegates* the will was pronounced for. Upon application to the *King's Bench* for a *Habeas Corpus ad teſtificandum*, the court there decreed not to iſſue the writ for this reaſon, becauſe it appeared that there was then exiſting a direct ſentence for the will; and that ſentence, if it had been pleaded in bar to going into the queſtion of forgery, I apprehend, would have been allowed to be concluſive evidence: for the court ſaid, it was not fitting to determine the property on an indictment. It likewiſe appeared, that though there had been a ſentence of the court of *Delegates* pronouncing for the will, that yet there had been an application for a commiſſion of review; ſo that it was within the knowledge of the court that the cauſe was in a means of having a reviſion. But it was underſtood that the ſentence ſtill remained perfectly in force; for your lordſhips know perfectly well the difference between an appeal and an application for a commiſſion of review: in caſe of an appeal, the ſentence is ſuſpended, but not ſo on an application for a commiſſion of review. By the ſtatute of *Henry VIII.* it is provided, that the ſentence of the *Delegates* ſhall be final, and no appeal ſhall be had from them; but it is now indiſputable law that the king may by his royal prerogative, upon a perſonal application, and a ſpecial caſe laid, direct a commiſſion for reviewing the ſentence: but there is no appeal; the ſentence remains the ſame, unleſs the reviewers in their judgment ſhall think proper to reverse it. In this caſe it appears, that there was then exiſting a full and direct ſentence upon the validity of that will. It was underſtood then that this right had been pleaded by the defendant, and the chief juſtice ſtopped the proceeding, and did not even grant that motion which was then ſent. Theſe two caſes, I am told, have been recognized again in that court in a very late caſe of a man who was executed for a forgery, one *Perry*; and I am told the judge at that trial offered to the priſoner to put off his trial, if he had a mind to make uſe of that plea: but I am told, it was not accepted by the priſoner, and the trial went on. But this I am ſure, no uſe can be made of that caſe to ſhew, that the former determinations were at all impeached by it; becauſe at leaſt, if the probate was not inſiſted on by the defendant, conſequently not over-ruled by the court, theſe caſes then remain in their full force. And I will aſk, in what manner they may be ſaid not to be applicable to the principle we are contending for, that in a criminal court caſes of this ſort ought not to be gone into? Will it be ſaid, that this being a proſecution under a ſpecial act of parliament, the crime conſiſts in having married two perſons, that the marriage muſt neceſſarily come under the conſideration of that court which is to determine? and they cannot by the act of parliament itſelf acquire an original jurisdiction to enquire into the right of marriage. Does not it apply exactly as ſtrong to the caſe I have now alluded to of forging a will? for it is by expreſs act of parliament made a felony of death to forge a will; and it may as well be argued from hence, that every criminal court has by that act acquired an original jurisdiction as to wills. It cannot be argued a moment, that a criminal court has original jurisdiction of marriage. I do not ſay, when it has not been determined

determined before, but that the court muſt neceſſarily enquire into the fact; but that it cannot originally entertain ſuch a queſtion. Now there cannot be a caſe ſtated wherein a queſtion was between the parties upon the validity of their marriage and upon their ſtate of man and wife, to ſhew that it can be determined by a criminal court. If it cannot, I conceive clearly, it cannot be ſaid to have original juriſdiction upon the point, the fraud and colluſion; which, for the reaſon that has been given, it was thought proper to mention, left it ſhould be made uſe of upon the other ſide. It will be ſaid perhaps, that there are many inſtances where parties trying to avail themſelves of a judgment, or the ſentence of another court, of the adverſe parties being allowed to ſhew that thoſe ſentences were obtained colluſively: this diſtinction I conceive has been made. If any court ever is permitted to enquire into the queſtion, it muſt be a court having concurrent juriſdiction; and then your lordſhips will ſee the queſtion upon very different grounds; becauſe a court having concurrent juriſdiction has alſo the opportunities, all the methods of enquiring into the original queſtion. They being competent to determine the original point, it makes no conſiderable difference whether it comes before them at firſt, or whether it has before been determined by another court. It will not be contended, I conceive, that a criminal court has any concurrent juriſdiction with the Eccleſiaſtical Court. It clearly cannot be ſo; it can never entertain the abſtract queſtion between parties, whether they are man and wife or no. The only way it can be taken up is incidentally; and if the authorities are good to ſhew, that where an incidental queſtion ariſes, if it has been determined by a court having original juriſdiction, it ought to be concluſive, that will apply to the caſe now before the court. For theſe reaſons, and for thoſe that have been more weightily argued by the gentlemen who have gone before me, I hope your lordſhips will not think proper to recede from the eſtabliſhed and legal principles, or make a precedent on this occaſion. But if whatever has been, was upon the ſtrength of former determinations; and if there is good ground in law to ſay that this ſentence ought to be concluſive to the point to which it is now offered; I truſt your lordſhips will be of opinion that the proſecution ought not to be permitted to go into any evidence.

Doct^r Wynne.

Notwithſtanding there has been ſo much and ſo ably ſaid upon this queſtion, I hope that the duty I owe to the noble perſon at your lordſhips bar, will plead my excuſe for offering a few words upon the ſame ſide, in ſupport of the ſentence of the Eccleſiaſtical Court, of the effect with a view to which it is now produced before your lordſhips.

My lords, the duchefs of Kingſton is now upon her trial, upon an indictment found againſt her grounded on ſtatute 1 Jac. cap. 11, for that being the wife of *Auguſtus John Hervey*, ſhe married the duke of Kingſton, the ſaid *Auguſtus John Hervey*, her former husband, being then alive. The foundation of this whole proceeding therefore is a marriage alledged in the indictment to have been had between the duchefs of Kingſton, at that time Mrs. *Elizabeth Chudleigh*, and Mr. *Auguſtus Hervey*.

That marriage, my lords, is the only fact that can make any criminality in the preſent caſe; and if it ſhall appear to your lordſhips a fact, which has been already enquired into and decided upon; that it has been put in iſſue in that court which alone could properly take cognizance of it; that that court has pronounced its ſentence againſt the marriage then put in iſſue, or any matrimonial contract between Mr. *Hervey* and Mrs. *Chudleigh*, who were the parties to that ſuit; and that this ſentence ſtill remains in force; it is ſubmitted to your lordſhips to be impoſſible that thoſe who are proſecuting this indictment againſt her grace, can be allowed to go into an examination of witneſſes upon that marriage; it being a fact now decided by the legal ſentence of a proper court, and conſequently not the ſubject of that kind of evidence which the proſecutors are, we preſume, endeavouring to offer to your lordſhips upon it, as if it had been a queſtion upon which no ſentence had ever been given.

My lords, the ſentence, upon which we rely, was paſſed in the month of February 1769, and it recites all the proceedings had in that cauſe prior to the ſentence, and which are ſufficient, as we apprehend, to ſound that effect which we contend it ought to have before your lordſhips. The ſentence recites, that a ſuit had been brought by the duchefs of Kingſton againſt Mr. *Hervey* for boaiſting that he was her husband; that Mr. *Hervey* appeared in that cauſe; that he admitted and juſtified the jactitation; and alledged, that he was well warranted in making ſuch jactitation, for that he was actually married to the lady: by that means they were at iſſue upon the fact. The ſentence goes on to ſay, that he had entirely failed in the proof of the marriage which he had pleaded and propounded; in conſequence of which the court pronounces Mrs. *Chudleigh* to be entirely free from all matrimonial contract, and particularly with the ſaid Mr. *Hervey*, ſo far as to us as yet appears; and upon that goes on to admoniſh him to ceaſe from farther jactitating in that behalf. The queſtion now for your lordſhips conſideration therefore is, what is the effect of that ſentence? And I contend, that in the way in which this cauſe was proceeded in, it is as deciſive, as abſolute a ſentence againſt the marriage, as the Eccleſiaſtical Court has power to give.

If the party who is accuſed in ſuch a ſuit does not juſtify the jactitation by pleading a marriage, it is otherwiſe; for in that caſe, whether the fact of jactitation is admitted or denied, the ſentence is only upon the jactitation, not upon the marriage. If the jactitation is admitted, and is not juſtified, the party is admoniſhed to do ſo no more: if the jactitation is denied, the only queſtion before the court is, did the party jactitate or not? and if the jactitation is proved, the ſentence is the ſame, viz. a monition to ceaſe from doing ſo for the future. But if the party cited confeſſes the jactitation; and juſtifies it by pleading that he or ſhe was and is actually and lawfully married to the other

party who has brought the ſuit, it is no longer a cauſe of jactitation, it is as much and as directly a marriage cauſe as a cauſe of nullity of marriage, or a cauſe for reſtitution of conjugal rights. It is as abſolute and deciſive proof of this, in my humble apprehenſion, that if the party cited in a cauſe of jactitation pleads and proves a marriage, the court does not in that caſe diſmiſs, and ſay, The party it is true jactitated, and had a ground for jactitating, therefore we diſmiſs: no, the court pronounces for the marriage. And I take it to be moſt clear, that ſuch a ſentence having been pronounced in any eccleſiaſtical court, if the party cited ſhould immediately pray reſtitution of conjugal rights, the court will grant its monition grounded upon that ſentence, that the parties who were proved to have been lawfully married, ſhould cohabit and perform the duties of their marriage. It will not I preſume be contended, that any court can deal ſo very unequal a meaſure of juſtice between parties, as to ſay, If a marriage is proved, we will pronounce for it; and yet in a cauſe of exactly the ſame nature, if a party pleads a marriage, and fails in the proof of it, we will not pronounce againſt it. The ſuppoſition is abſurd and ſhocking to common ſenſe; and it is impoſſible that ſuch a cauſe as a cauſe of jactitation could ever have been in uſe, if the party who brought it might loſe his cauſe, and be engaged in a marriage he was deſirous to avoid, but could never obtain any ſentence againſt the party jactitating, that would have any legal effect. It is impoſſible, with great deference to your lordſhips, that ſuch doctrine ſhould ever have obtained; but the truth is directly the reverſe, and in all courts where theſe ſentences againſt a marriage in a cauſe of jactitation have been produced, they have been allowed to be as deciſive as any ſentence in an eccleſiaſtical court in a marriage cauſe could be. In the caſe of *Jones and Bow*, reported in *Cartwright*, it is expreſſly ſaid, that it was a cauſe of jactitation. In the caſe of *Clews and Bathurſt*, which has been mentioned to your lordſhips, it was a cauſe of jactitation; and I rather rely upon that caſe, becauſe it appears by the report of it in the book intitled *Caſes in lord Hardwicke's time*, p. 11. Hil. 7. Geo. II. that it was attended by as able a civilian as any of his time, doct^r Lee, afterwards dean of the *Archdeacon*: he argued in that caſe, that a ſentence againſt a marriage in a cauſe of jactitation is an abſolute and deciſive ſentence. And it appears from the Report, that he quoted another caſe, which was that of *Mellifant and Mellifant*; in which it had been ſo held in the court of *Delegates*, which your lordſhips know is a court of appeal in eccleſiaſtical cauſes, in which there are both judges of the common law and civilians. The caſe which was laſt alluded to, and which was in the Prerogative Court, your lordſhips will allow me to ſtate a little more fully, becauſe it will ſhew the opinion of the great judge who now preſides in that court. It was upon the right of adminiſtration to one Mrs. *Gertrude Brown*. The queſtion was between *Stephen Brown*, who alledged himſelf to be the husband, and the lady viſcounteſs *Mayo*, the daughter of the deceased by a former husband. The marriage between *Brown* and Mrs. *Aylemore*, which was the deceased's former name, was not denied; but lady *Mayo* inſiſted, that at the time of the marriage with Mrs. *Aylemore*, Mr. *Brown* had another wife at that time living, whoſe name was *Eleanor Cutts*. Mr. *Brown* to that replied, that he had brought a cauſe of jactitation in the Conſistory Court of London againſt Mrs. *Eleanor Cutts*, and that ſentence had been pronounced exactly as in the preſent caſe, and that he was free of all matrimonial contracts with ſaid *Elizabeth Cutts*. Lady *Mayo* then offered an allegation, in which ſhe pleaded, that the ſentence in ſuch cauſe of jactitation had been obtained by colluſion; and annexed to that allegation ſhe exhibited many letters between *Stephen Brown* and *Elizabeth Cutts*, by which it appeared, that after the date of the ſentence they had correſponded together; that he had acknowledged himſelf to be her husband in ſeveral of theſe letters, but told her it would be exceedingly inconvenient to his affairs, and entirely deſtroy his claim to the adminiſtration of Mrs. *Aylemore*, which was of ſome conſiderable value to him, if his marriage with Mrs. *Cutts* was known, and therefore deſired her to be ſilent, and not give him any further trouble: that was the effect of lady *Mayo's* allegation. The moment that allegation was brought into court, the proctor for *Brown* deſired that the proctor for lady *Mayo* might be asked, whether he confeſſed or denied the ſubſcription of the officer who authenticated the copy of the ſentence given in the cauſe of jactitation? which being confeſſed, and the ſentence by that means regularly proved, the judge ſaid he could go no farther; he could not enquire upon what grounds that ſentence was given, but would give a time to the party, if ſhe thought it for her intereſt to apply to the Conſistory Court of London, and ſee whether that ſentence could be reverſed; but it was held, that ſo long as it remained in force, it was deciſive upon the queſtion of the marriage, and abſolutely binding upon the judge of the Prerogative Court.

This being the caſe then, the queſtion for your lordſhips conſideration now is; what effect the ſentence given in the Conſistory Court of London in 1769, in the cauſe of jactitation of marriage brought by the duchefs of Kingſton, then Mrs. *Elizabeth Chudleigh*, againſt Mr. *Hervey*, ſhould have in the preſent cauſe before your lordſhips? My lords, it would be a very unpardonable waſte of your lordſhips time, at this hour of the day, for me to take up a moment of it in arguing, that marriage is by the law and conſtitution of this country of eccleſiaſtical cognizance. There cannot be a doubt, that if there be any impediment to the marriage of two people living together as man and wife, that if one of the parties denies either the fact or validity of the marriage, that if one of the parties reſuſes to perform the duties of it by cohabitation, that if one of the parties treats the other with intolerable ſeverity, that if a perſon boaiſts of a marriage which he cannot juſtify, or if ſome kind of contract or ſolemnity paſſed between parties which may occaſion a doubt whether it amounts to a lawful marriage or not; in every one of theſe caſes the Eccleſiaſtical Court has cognizance to decide upon the queſtions that ariſe; and it is a denial of juſtice to reſuſe it, and would be a juſt ground of appeal to a ſuperior court.

It is true, that in some cases where a marriage is brought not directly, but collaterally and consequentially in question, as where it is a question of legitimacy in order to make a title to an inheritance, it may originally commence in the temporal courts, and sometimes is finally determined there; as in the case of what is by common law called special bastardy, that is, where there is no doubt about the marriage, but about the priority or posteriority of the birth of the party who is claiming the inheritance to that marriage; there, it being a mere matter of fact, whether the person was born before marriage or after, it is proper for the jury to determine; and there is no need of the interposition of the Ecclesiastical Court at all. So in other cases, where the matter begins as a question upon an inheritance. A person makes a claim to an inheritance as being the lawful son of A. and B. If the parties to the marriage or one of them be dead, the application must be made originally in this case to the temporal courts, and they will proceed in it, and will either determine it finally, or direct a case to the ordinary to certify upon the marriage, according as they find it necessary to do, and according as any question arises upon the legality of the marriage or not. But even in this case, which is merely a question upon a right to an inheritance, and not between parties to a marriage, but between parties claiming under a marriage, if one of them produces a sentence formerly given upon the marriage by the Ecclesiastical Court in the life-time of the parties to such marriage, the moment that sentence is produced, the court of common law is elopped; and notwithstanding the original parties to that sentence are dead, the parties to the suit upon the inheritance must still have recourse to the Ecclesiastical Court to repeal the sentence formerly given upon the marriage, before the temporal court can proceed a step further: and if this sentence of the Ecclesiastical Court is not set aside, the judgment of the temporal court must be agreeable to that sentence. The cases of *Bunting* and *Leppingwell*, and *Kenn's* case, reported by lord *Coke*, are decisive upon this point: and it would, I should conceive, in framing your opinion upon the credit due to the doctrine laid down in these cases, be worth one moment's consideration at what time the latest of them was determined. *Kenn's* case was in the fifth of king *James* the first. Your lordships know extremely well, that was a time when the different jurisdictions of the temporal and ecclesiastical courts were not so completely settled, or at least that settlement was not so completely acquiesced in, on the part of the ecclesiastical courts then, as it has been since: they did frequently desire to arrogate to themselves more jurisdiction than the temporal courts were willing to allow; and the consequence of that was, they were very frequently withstood. This produced a complaint to the privy-council in the 3d of king *James* I. when archbishop *Bancroft*, in the name of the whole clergy, exhibited a set of articles against the judges of the realm (as lord *Coke* expresses it, 2d *Inst.* 60r.) intitled, 'certain articles of abuses which are desired to be reformed in granting prohibitions.' These articles were delivered to the judges, who in the 4th of king *James* made their reply to them; in which they justified the proceedings objected to by the archbishop in every particular, and that not without some considerable degree of warmth and resentment. Now, with great deference to your lordships, I should conceive, that a resolution solemnly and unanimously made by the two chief justices and five other judges of the common law in the very next year after such a dispute as this had been carried on between the two jurisdictions, cannot well be suspected of partiality to the Ecclesiastical Court: and lord chief justice *Coke*, who was one of the court, was not a judge that would at any time have stood up for their encroachments; and therefore there is not the least room to apprehend, that there was any undue or improper degree of authority attributed by that resolution of the judges to sentences of the ecclesiastical courts.

My lords, this case of *Kenn*, which is reported 7 *Coke*, 43, has been already opened to your lordships: but it being in my apprehension extremely material in this cause, containing the whole learning that is to be met with in the book upon the subject, and going the whole length, as I humbly submit to your lordships it does, that it is our business to contend for in behalf of the noble person at the bar, your lordships will not perhaps think it mispent time in me to state it more particularly. It was a case in the court of *Wards*, in which *Thomas Robertson* and *Elizabeth* his wife were plaintiffs, and *Florence* lady *Stallenge* defendant. The case was, that *Christopher Kenn* de facto took to wife *Elizabeth Stowell*, and had issue by her *Martha*; soon after this, there appears to have been a suit brought in the court of *Audience*, in which the judgment given was in these words: *præsum contractum et matrimonium inter Chr. Kenn et Eliz. Stowel in minore ætate eorum aut eorum alterius habitum fuisse: eisdemque Chr. et Eliz. tam tempore solemnizationis dicti matrimonii quam etiam continuo postea, eidem matrimonio dissensisse, ac eo prætextu hujusmodi matrimonium irritum et invalidum fuisse: necnon antedictos Chr. Kenn et Eliz. Stowel ab dicto matrimonio separandos et divorciandos fore pronunciamus, eosque separamus et divorciamus, iisdemque Chr. et Eliz. libertatem ad alia vota convolvendi concedimus per hanc sententiam nostram definitivam.*

My lords, after this *Kenn* married another wife, *Elizabeth Beckwith*; and after this it appears that *Elizabeth Beckwith* brought a suit before the commissioners ecclesiastical to enquire again into the validity of the marriage between *Christopher Kenn* and *Elizabeth Stowell*: there that marriage was again pronounced against, and the marriage of *Christopher Kenn* with *Elizabeth Beckwith* was affirmed. Then *Elizabeth Beckwith* died, and *Christopher Kenn* married *Florence*, by whom he had issue *Elizabeth*, and then died. At last the question came on between the issue of *Christopher Kenn* by *Florence*, and *Martha* the issue of said *Christopher Kenn* by his first wife *Elizabeth Stowell*, who desired she might be permitted to aver against the sentence formerly given against the marriage between *Christopher Kenn* and *Elizabeth Stowell*, declaring that she could prove, that the whole was founded on an absolute falsehood; and that those parties, who are declared by the sentence of the Ecclesiastical Court to have been married in their minority, and to have dissented to the marriage in the moment it was solemnized, and ever after, had cohabited as husband and wife for ten years, and had issue *Martha*, the party before the court. This the said

party averred, and undertook to prove in the court of *Wards*, in order to avoid the effect of the sentence of the Ecclesiastical Court against the marriage between her father and mother. But it was resolved by all the justices and barons, that the said sentence should conclude as long as it remained in force. And in answer to the averment that the sentence was founded upon false facts, they said, that though the ecclesiastical judge sheweth the cause of his sentence, yet forasmuch as he is judge of the original matter, the loyalty of matrimony, we shall never examine the cause, whether it were true or not: for of things the cognizance whereof belongeth to the Ecclesiastical Court, we must give credit to their sentences, as they give to the judgments in our courts. In that same case it was, that lord *Coke* quoted the case of *Corbett*, and there there had been no sentence in the Ecclesiastical Court: that originally began upon the question of a right to an inheritance; and the party who claimed the inheritance was advised to bring a suit in the Ecclesiastical Court then against a woman who jactitated, as he said, of an undue marriage with his elder brother. The party against whom this suit was brought in the Ecclesiastical Court applied for a prohibition, and the temporal court granted it; for they said, There is no sentence of the Ecclesiastical Court in this case for you to reverse, no sentence has been given; therefore we will enquire, as far as we see we can do without interfering in matters of mere ecclesiastical cognizance, respecting the loyalty of the marriage; and we may direct the ordinary to certify hereafter, if there is a necessity for it; but there is no need to apply to the Ecclesiastical Court in the present state of the case.

In exact conformity to this principle, it was resolved by the judges of the common law in the case of *Bunting* and *Leppingwell*, 4th *Coke*, 29. Forasmuch as the cognizance of the right of marriage doth belong to the Ecclesiastical Court, and the same court hath given sentence in this case, the judges of our law ought (although it be against the reason of our law) to give faith and credit to their proceedings and sentences, and so always have the judges of our law done: and so it was resolved, that the plaintiff was legitimate and no bastard.

This is the light in which the sentences of the ecclesiastical courts, given in matters properly within their cognizance, were considered in the courts of common law at the time when the cases I have just referred to were determined; and there is such a train of cases exactly conformable to them down to very modern times, which have been already quoted, and therefore I will not trouble your lordships with repeating them, that I cannot help thinking it must be looked upon as a point absolutely settled and at rest.

But, my lords, not to rest the matter merely upon authority, however strong, if your lordships consider the grounds upon which these determinations were made, I apprehend they will be founded, not only in justice, but in absolute necessity; and that the confusion would have been so infinitely great, if, admitting different courts to take cognizance of different matters, their sentences should not be allowed to take effect when they were given, but the matter might be examined over again, and a different sentence given in another court, the former sentence remaining unrepealed, that there would be no possibility of enduring such a practice. Consider for a moment what effect it would have. Suppose a man to have brought a suit for jactitation of marriage against a woman in the proper ecclesiastical court; that she should plead her marriage by way of justification, and obtain a sentence for it: the man dies intestate after that, and she applies to the Prerogative Court for an administration as the widow: the next of kin of the deceased appears there, and denies her to be the lawful widow; in proof of which she produces the sentence: is the Prerogative Court to give credit to this sentence or not? If it is to give credit to it, (as it does daily) the reason is, because it binds universally as long as it is in force; for, though they are both ecclesiastical courts, there is no more privacy between the Prerogative Court and the Consistory Court of any diocese, than between the Prerogative and the court of *King's Bench*. The Prerogative Court has the mere cognizance over probate and administration; and therefore if universal credit is not due to the sentence of the court which pronounced for the validity of the marriage, the Prerogative Court must in the case supposed go into the question over again, whether the party deceased and the party claiming to be his widow were married or not married. The Prerogative Court is an ecclesiastical court, and proceeds upon the same rules, so far as they are applicable; it proceeds in the same manner by allegation and by written evidence; the judge is a person bred in the same profession; and the practicers are the same with those that practise in the Consistory Court of *London*; and therefore there is a probability that the Prerogative Court in this case might agree with the judge of the Consistory in opinion that the marriage was a good one, and consequently decree the administration to the party praying it as the widow. What would be the consequence of that? Why, the party would have had two law-suits instead of one, and have got by them two pieces of paper called sentences for her marriage, and letters of administration, but she would not be a bit the nearer getting possession of the deceased's effects. For these she must apply to a court of common law; and there, according to this doctrine, the first person she is obliged to bring an action against will be at liberty to say, Who are you?—The administratrix and widow.—No, I deny that: it is true, you have obtained a sentence for your marriage and an administration from the Prerogative Court as the widow; but those sentences were founded upon false facts: therefore I object to them, and desire there may be a third suit, to have it inquired into in this court, whether there was a real marriage or not. Now, supposing that in this third suit a jury should be of a different opinion from the two former courts, what would be the consequence? Why, that the party who brought a suit for a debt would be non-suited: so that here would be a legal administration subsisting (unless the court in which the action was brought could repeal it and grant a new one, a power which I believe no temporal court has ever yet exercised) but the hands of the administrator would be absolutely tied up, the effects could never be administered, the debts of the testator could never be called in, the estate could never be distributed. Your lordships

see plainly that the confusion would be so extreme, if this doctrine was to prevail, that no error in a sentence, however apparent, nor any inconvenience arising from it to particular persons, however great, can be a sufficient cause for any court to examine into the merits of a sentence given in a matter of which itself has no legal cognizance; and that there is the utmost wisdom in those resolutions which declare, that there is an implicit credit due from all other courts to the sentences of courts having the proper jurisdiction over the matter in which the sentence has been pronounced.

My lords, the cases that I have hitherto mentioned and alluded to have been all in civil causes. Will it be said, that the question now before your lordships, being in a criminal cause, that varies the case? and, that although a sentence of the Ecclesiastical Court would be binding and conclusive evidence in a civil cause, yet in a criminal cause it would not have the same effect? My lords, the same effect I can very readily agree that, according to my poor notions of law and justice, it would not have; but I should think it would have ten times greater: and I cannot conceive it possible, that it can be held in any case, or in any country in the world, that a sentence, which would be held to be conclusive evidence to avoid a civil demand against a person, would not be held to be conclusive evidence and defence against a criminal prosecution: I cannot conceive that to be possible. *In penalibus causis benignius interpretandum est*, is a maxim of universal law. Undoubtedly it is the business of all criminal judicatures to enquire strictly into crimes; to punish those acts which the law has made criminal, and which are legally proved; but courts of law do not strain points in order to make crimes, and inflict punishments; it never was so contended: and I do conceive that many instances might be enumerated by those who are conversant in the practice of the criminal law, which I am not in the least, in which parties prosecuted are indulged with peculiar privileges. I believe that they are not bound by their first plea. If a party has been ill-advised in his plea, he is bound down by that in a civil cause; but in criminal prosecutions the prisoner may plead over and over again, and is allowed to avail himself of every nicety in the law to avoid conviction.

Upon these grounds therefore I hope it will appear to your lordships to be most clear, that the sentence of the Ecclesiastical Court always has been esteemed and must be allowed to be final, to be the only evidence that can be received concerning the fact upon which it has been pronounced, and that the fact is no longer the legal object of enquiry by any other court. I do apprehend this to be so clearly and fully established, that I can scarce conceive that the gentlemen will deny it; but I apprehend and do expect that they will endeavour to find a distinction. And they will say, Though we should admit your rule, that the sentence of an ecclesiastical court is binding so long as it subsists in general, yet if that sentence was obtained by collusion and fraud, it is otherwise; and if it can be proved to have been so obtained, it will immediately lose its effect. I expect we shall be so told; and I do admit, that to maintain our present point, which is, that the sentence is conclusive evidence, we must say that it is a rule without any exception; we must say, that collusion in obtaining the sentence would not give your lordships any jurisdiction to enquire into the fact: and I do, with great submission, contend before your lordships, that no court which has not an absolute and an entire jurisdiction over a fact, as much as the former court had, can take cognizance of a matter that has been already decided upon in that former court, upon a suggestion or even proof that collusion was used in obtaining the former sentence. I may, and I am afraid I shall, talk very ignorantly respecting those cases in which the courts of common law take cognizance of matters which have been already decided upon by other courts, upon proof that the decision was obtained by fraud and collusion of the parties at that time before the court. I own I am by no means master of that subject; but I apprehend they are only in such cases where each court, suppose the court of *King's Bench* and *Common Pleas*, or any other, has an entire concurrence of jurisdiction; where there was an option in the parties to commence the suit originally either in one court or the other, and where the effect of the sentence of the two courts would be perfectly equal. In such a case, if after sentence given in one of those courts application should be made to the other to rehear the matter, on proof that the former decision was not fairly obtained, this might be a just ground for the court to which proof of the fraud is offered, to say, We will hear the matter over again, which we had a right to have heard as well as the other court had, had it not been that the cause was commenced with them: but I apprehend no court can do this, the sentence of which, when it is given, will not have the same legal effect to the full as the sentence of the former court. Nor can it be said that this court, high and august as it is, or any other court of criminal jurisdiction, can give a sentence upon a marriage, which will have all the effects that the sentence of the Ecclesiastical Court will have. Strip the question of its circumstances, and let it be asked simply, Has the house of lords a power to try the validity of a marriage? Every body will say at once, It has not. Allow me to consider what would be the consequence if your lordships were to take cognizance of this matter, and were, notwithstanding the sentence of the Ecclesiastical Court, upon the suggestion of collusion, or any other suggestion, to say, We are not barred by it, we will go into it; and that the party tried under such circumstances should be convicted of polygamy: what would be the consequence of that? Would it set aside the second marriage? I take it most clearly it would not. Suppose that after the wife had been convicted of polygamy for marrying *B.* in the life-time of *A.* her former husband (a sentence against her marriage with *A.* having first been obtained in the Ecclesiastical Court) she should by any means become entitled to a fortune, by legitimacy or otherwise, would not *B.* have a right to demand the legacy, or any other effects that came to the woman subsequent to the conviction? I submit to your lordships, he certainly would. Suppose *B.* to die intestate, might not the wife, notwithstanding such a conviction as this, pray the administration to his effects? and if her interest as widow was denied, as having been the wife of *A.* at the time she married *B.* and she in reply to this should produce the sentence in the Ecclesiastical Court against her marriage with

A. bearing date prior to her marriage with *B.* the court could not refuse to grant administration to her. Suppose that after the conviction the parties to the second marriage should continue to cohabit, and should have children, would not they be entitled to the inheritance as the legitimate issue of the second marriage? I take it, that under the authority of the cases of *Bunting* and *Leppingwell*, *Kenn*, and the rest that have been since determined conformably to those cases, there cannot be a doubt that they would, if a question should arise upon the right to the inheritance in a court of common law, so long as the ecclesiastical sentence against the first marriage remained in force: in short, the conviction would have no operation at all upon any civil effect of the second marriage. The consequence therefore of proceeding to convict for polygamy for a second marriage, in a case where there had been a sentence of the proper ecclesiastical court against the first, would be, that a woman who had been convicted of felony for marrying, might under that criminal act (as it would then be pronounced to be) derive to herself all the privileges and advantages that accrue to a wife in the fortune of her husband by a lawful marriage, and convey a title to her issue to the greatest honours and estate in the kingdom. These are such glaring contradictions and absurdities, as I should with great deference apprehend that neither your lordships, nor any other court of justice, would give occasion to, without the utmost reluctance. There is a case or two which have not yet been mentioned, and which appear to me to be extremely material, to shew the extraordinary and unusual steps that have been sometimes taken by courts, and in cases extremely similar to the present, to avoid a contrariety of sentences of courts having different and distinct jurisdiction. In the case of *Boyle and Boyle*, in the *King's Bench* in 1687, reported 3d *Mod.* 164. a libel was admitted in the Spiritual Court against a woman *causa jactitationis maritagi*. The woman prayed a prohibition to the Ecclesiastical Court; and the suggestion was, that this person, who now libelled against her in a cause of jactitation, had been indicted at the sessions in the *Old-Bailey* for marrying her, he having a wife then living; that he was thereupon convicted, and had judgment to be burnt in the hand; that therefore they had no right to proceed, and therefore a prohibition was prayed. Serjeant *Levent* in that case moved for a consultation, because no court but the Ecclesiastical Court can examine the marriage. Upon the contrary it was said, that if a prohibition should not go, then the authority of these two courts would interfere, which might be a thing of ill consequence: that if the lawfulness of this marriage had been first tried in the court christian, the other court at the *Old-Bailey* would have given credit to their sentence, and upon this ground and this principle merely, that there might be a contrariety of sentences, which would be mischievous. The court went certainly a great way, for it prohibited the Ecclesiastical Court from proceeding in a marriage cause *inter vivos*, of which it has the clearest and most uncontroverted jurisdiction.

My lords, another case was that of *Furman* and *Furman*, which began in the Consistory Court of *Exeter*: it was a cause of restitution of conjugal rights brought by the woman. The libel was admitted; and then there was an appeal to the court of *Archies*. The judge pronounced for the appeal, and was proceeding upon the merits of the cause; but upon the 4th of November 1727, he was served with a prohibition. And the ground for obtaining this prohibition was, that *Sarah Furman*, pretending to be the lawful wife of the said *Furman*, had indicted him for bigamy in marrying another wife, and failed in proof of her own marriage; whereupon the said *Furman* was acquitted; and therefore it was said the Ecclesiastical Court should not proceed. Now, my lords, if a prior judgment given by a court, in a matter in which it can have only an incidental partial jurisdiction, is a sufficient cause for stopping all subsequent proceeding in the same case, even in the court which has the entire ordinary jurisdiction over the question, on account of the ill consequence that would ensue from the interference of the authority of the two courts; surely, by all parity of reasoning, in a case where it appears that the court, which the law and constitution have entrusted with the entire jurisdiction over the matter in question, has already taken cognizance of it and pronounced its sentence, the court of incidental jurisdiction will give credit to such sentence, and conform its own sentence to it.

If the ill consequences arising from clashing and contradictory judgments of different courts may be allowed to have any influence upon your lordships judgment in this matter, there is no need to rack the invention for circumstances that might happen: the case before your lordships need but be plainly stated, to shew those inconveniencies in the strongest light. The sentence of the Ecclesiastical Court pronouncing and declaring the noble prisoner to be free from all matrimonial contracts with *Mr. Harvey*, was given in February 1769: soon after, she married the duke of *Kingston* under the dispensation that is usually granted for the marriage of persons of that rank. Under this marriage the duke and duchess cohabited between four and five years as husband and wife; at the expiration of which the duke of *Kingston* died, having first made his will, by which he gave the most affectionate and most honourable testimony of his considering her as his wife. At last, in July 1775, comes a bill of indictment, which is to set the sentence of the Ecclesiastical Court entirely at nought, and to brand this open and solemn marriage, confirmed by a cohabitation and reputation of so many years, with the name of a felony.

My lords, if this indictment should be proceeded upon, and the fact of the first marriage found differently from what appeared to the chancellor of *London* at the time of pronouncing his sentence upon it, the confusion, the scandal (I think I may venture to call it) that would arise from the contrariety of the two sentences that would then be pronounced, and both still in force, would be such, that I cannot conceive that any court of justice would hazard it, upon any suggestion or apprehension of error in the former sentence, or fraud in obtaining it; and which was irremediable by any other means, or any other the most striking or plausible argument that could be urged to induce them to it. But the plea of the necessity of doing an extraordinary act to set aside an improper sentence, or the effect of such a sentence, is certainly less applicable to the Ecclesiastical Court, than to any other court known in this kingdom; and least of all is it applicable

pleable to their proceedings in marriage causes. There is a course of appeal in the ecclesiastical courts, a deliberation in their proceedings, that is unknown to any court in this kingdom; from the archidiaconal court (if the cause be originally instituted there) to the consistory of the diocese; from thence to the metropolitan court, which is the court of *Archies*; from thence to the king in his court of *Chancery*; from which a commission of *Delegates*, to hear appeals, issues *ex debito iustitiæ*: in every one of these courts the parties are not bound down to what has been given in evidence in the court below: it is not merely error in law, but error in fact likewise may be corrected upon appeal in the Ecclesiastical Court; and if there are any facts material to the point in issue, that have not been pleaded and examined to in the inferior court, they may be pleaded and given in evidence in the Court of Appeal; and so down to the last court. Besides this, in every one of these courts it is not a matter confined to the two parties that institute the suit, and therefore may carry it on collusively; for in any period of the cause a third person, that has any interest in the matter in question, if he sees that the two original parties are colluding, or that one of them is negligent, or if he has any other reason to be dissatisfied with the manner in which the business is conducted, he may intervene for his interest, and the court must *ex debito iustitiæ* admit him to do so; he may give in a plea, if he intervenes before the cause is concluded; he may examine his own witnesses, and act in all respects as a party in the cause. What possible human means of providing against collusion and surprize is omitted out of this method of proceeding! But, my lords, even this is not all; for when the cause has run this great length, application may be made to his majesty in council, who, if he is advised that there is a ground for it, has a power *ex gratia* to grant a commission to review the whole matter over again. From this view of the method of proceeding in ecclesiastical courts, I apprehend it will appear to your lordships, that they are not so ill provided with means either to avoid, or to reform errors in their judgments, as to stand in need of the extraordinary interposition of other courts, in any matters that are properly within their jurisdiction; but least of all is this necessary in a marriage cause, for a marriage cause is never at an end: let the cause have been argued ever so often, let it have been sifted with the most scrupulous exactness and attention, let there have been one or more appeals, let every step have been taken that can be taken to give a final and conclusive judgment, still the same party may come before the court, and say, The court has been imposed upon; I desire this matter may be examined over again. The court, upon such application, would and must take cognizance of it.

I will trouble your lordships with quoting but one authority for this, which is that of Sanchez in his treatise de *Matrimonio*, lib. 7. disp. 100. c. 1. who lays it down in these positive and explicit terms: '*Id in matrimonio speciale est, ut sententia in conjugali causa lata, quacunque circumstantione præmissa, sive bis ab ea provocatum fuerit confirmataque sit, sive lapsus terminus ad appellandum sit, nunquam transeat in rem judicatam, ac proinde non ita efficacem auctoritatem sortitur, quin retractanda sit, quoties commotum fuerit eam errore quodam latam fuisse.*' And the reason assigned for making this material and singular distinction between marriage causes and all other causes is, that in general the consent of the party who does not appeal from a sentence which is given against him, gives force and authority to the sentence, though there might otherwise be a ground for him to complain of it. But, says the author before quoted, '*sententia per errorem lata in causa conjugali, transiens in rem judicatam, soveret peccatum, separando veros conjuges, vel uniendo eos qui tales esse nequeunt: at nullum vinculum quantumcumque multiplicatum, potest firmare actum, ex quo peccatum consurgit.*'

The same doctrine is laid down in a multitude of other writers upon the canon law, of which there are waggon loads; but they are unanimous in establishing the maxim, '*sententiam in causa matrimoniali nunquam trahit in rem judicatam*;' which I am sure your lordships will not hear denied or disputed by the other side.

From hence it will appear to your lordships, how little ground there is for that notion which seems to have got abroad, that the proceedings of the ecclesiastical courts in causes of jactitation, or any other causes, are such as tend to loosen the bonds of matrimony (which both in a civil and a religious light without doubt is the most essential bond of society) and give parties an opportunity of dissolving it at their pleasure. The court in these, as in all other cases, must determine *secundum allegata et probata*, according to the evidence before it: but where is the encouragement given to parties to collude, or what security can they have under a sentence obtained by fraud, when that fraud may at any future time be detected, by bringing forward that evidence which was before withheld, and, upon proof that the former sentence was erroneous, another of a direct contrary tendency will be given?

My lords, the marriage, which is the only fact in dispute in the present case, has many years ago been put in issue in the proper manner in the proper court, and a sentence given against it as decisive as any that court can give in a marriage cause: upon trust and confidence in that sentence it was, that the act was done for which the noble prisoner is now accused before your lordships; the sentence is produced, remaining in full force; and, for the reasons that have been urged, we humbly hope your lordships will be of opinion, that it is the only legal evidence that can now be given respecting the fact upon which the accusation is founded, and that your lordships will therefore receive it in bar of any other.

Then the lord high steward returned back to the chair.

Lord President of the Council. My lords, I move your lordships to adjourn to the chamber of parliament.

Lords. Ay, ay.

Lord High Steward. This house is adjourned to the chamber of parliament.

The lords and others returned to the chamber of parliament in the same order they came down, except the lord high steward, who walked after his royal highness the duke of Cumberland; and, the house being thus resumed, resolved to proceed further in the trial of Elizabeth duchess-dowager of Kingston, in Westminster-hall, to-morrow at ten of the clock in the morning.

Tuesday, April 16. The Second Day.

THE lords and others came from the chamber of parliament in the same order as on Monday, except the lord high steward, who walked after his royal highness the duke of Cumberland, and the peers were there seated, and the lord high steward in his chair.

Lord High Steward. My lords, the house is resumed. Is it your lordships pleasure that the judges may be covered?

Lords. Ay, Ay.

Then the serjeant at arms made proclamation for silence as usual; and the duchess of Kingston being conducted to the bar,

Lord High Steward. Mr. Attorney-General, you may proceed.

Mr. Attorney-General.

My lords, I find myself engaged in a very singular debate; upon a point perfectly new in experience, analogous to no known rule of proceeding in similar cases, founded on no principle, none at least which has been stated.

The prisoner, being arraigned upon an indictment for felony, pleaded *not guilty*; upon which, issue was joined. In this state of the business she hath moved your lordships, that no evidence shall be given or stated to prove that guilt upon her, which she hath denied and put in issue.

The only case cited in support of so extraordinary a motion, that of *Jones and Bow, Carth. 225*, bears no relation or proportion to it. In the trial of an ejectment, the defendant, admitting the plaintiff's title to be otherwise clear, avoided it by a sentence against the pretended matrimony of his mother with Sir Robert Carr; after which both parties married with other persons; a sentence, unimpeached in form or substance, against his own mother, from whom he was to derive title to his state; decisive consequently as a fine with non-claim or any other perfect bar, and submitted to accordingly; for the plaintiff was called, and did not appear. Here, if the sentence should ever come properly under examination, it will appear to differ in all those respects.

In the mean time, instead of defending, this motion is only putting questions to your lordships, hypothetically, for opinion and advice how to order the defence. If this sentence be, as they argue it, a definitive and preclusive objection to all enquiry, the prisoner ought to have pleaded it in bar, and to have put the prosecutor upon dealing with her plea as he should be advised; or she may still rely upon it in evidence of not guilty. But without placing any such confidence in it themselves, they call upon your lordships to make it the foundation of an order to stop the trial.

My lords, to say that this is wholly unprecedented, goes a great way to conclude against it. To say that such a rule would be inconsistent with the plea, and repugnant to the record as it now stands, seems decisive. After putting herself for trial upon God and your lordships, she beseeches you not to hear her tried. But I shall not content myself with this answer; because, as your lordships have thought proper to hear counsel in support of this extraordinary motion, I am bound to suppose it a fit subject for argument, and to lay before your lordships my thoughts upon it as they occur.

Before I go into particular topics, I cannot help observing with some astonishment, the general ground which is given us to debate upon. Every species and colour of guilt, within the compass of the indictment, is necessarily admitted. So much more prudent it is thought to leave the worst to be imagined, than even to hear the actual state of her offence. Your lordships will therefore take the crime to be proved in the broadest extent of it, with every base and hateful aggravation it may admit; the first marriage solemnly celebrated, perfectly consummated; the second wickedly brought about by practising a concerted fraud upon a court of justice, to obtain a collusive sentence against the first; a circumstance of great aggravation. When *Farr* and *Chadwick* defended a burglarious breaking and entering, under a pretence of an execution, upon a judgment fraudulently obtained against the casual ejector, it was thought to aggravate their crime, and they suffered accordingly. I allude to the case in *Kelyng, 43*.

My lords, I take the ground so given me with this reserve, not that I wish to have her crime implied, from the conduct she is advised to hold here, to all purposes and conclusions; but that the necessity of the argument obliges me to assume it, as plainly and distinctly confessed, while this sentence is urged as an irrefragable bar to the trial, whatever may be the degree of her guilt, however such a sentence may have been obtained, and whether it tends to aggravate that guilt, or to extenuate it. The proposition looks so enormous, that it requires great abilities to give it any countenance, and the most irrefragable argument to force the conclusion.

I must also remind your lordships again, that the sentence has been read in this stage of the proceeding, by the consent of the prosecutor, and under the express reservation of his right to object to the competence of it, as evidence on the issue joined, unless he should think fit to make it part of his own cause; at present it stands admitted merely as the ground of this previous motion. The sentence being collusive, is a nullity. If fair, it could not be admitted against the king, who was no party to the suit. If admitted, it could not conclude in this sort of suit, which puts both marriages in issue. The objections arise from the general nature of the sentence propounded, which is never final; from the parties, who could not, by their act, bind any but themselves, or those who are represented by them, or at most those who might have intervened in the suit; from the nature of the present indictment, which puts the marriage directly in issue; from the circumstances peculiar to this sentence, which prove it to be collusive.

Without adverting much to those particulars, the learned counsel for the prisoner affected to lay down an universal proposition, that all sentences of peculiar jurisdictions are not only admissible, but conclusive evidence; and referred to many cases, of which I shall controvert nothing but the application.

The caſe of *Burroughs and Jamineau*, 2 Str. 733, is nothing to this purpoſe. That was a ſuppoſed contract by accepting a bill of exchange at *Leghorn*; which acceptance was void by the peculiar laws of that country, becauſe the drawer had failed without aſſets in the hands of the acceptor; and was pronounced to be ſo by a competent court in *Leghorn*. The plaintiff inſiſted upon it, becauſe, if the acceptance had been made here, it would have bound; but, according to the law of the place where it was made, the acceptance did not conſtitute a contract. The plaintiff might, if he had been adviſed otherwiſe, have defended that ſuit; he acquieſced in the deciſion.

Courts of *Admiralty* ſit between nation and nation. They proceed in *rem*, and they bind the property, not only againſt the apparent poſſeſſor, but all the world; or elſe the very exiſtence of the court would be ſubverted. Any body may claim; and proper monitions iſſue for that purpoſe: therefore, in the caſe of *Hughes and Cornelius*, the plaintiff failed in his action of trover; although the verdict found his property, and conſequently the ſentence of the *French Admiralty* erroneous; becauſe the court had no ſuch juriſdiction over that ſentence. For the ſame reaſon, in *Green and Waller*, the ſentence of the *Admiralty* could not be gainſaid. There is no appeal but to the ſword.

The ſame principle governs as to ſeizures in the *Exchequer*; where any perſon may come in and claim; which if they neglect, they tacitly aſſent to the condemnation. So of ſeizures tried before the commiſſioners of *Excize*.

So in the caſe of *Moody and Thurſton*, 1 Str. 481, where an act of parliament gave an action (on a certificate of commiſſioners that money was due from an agent to officers of the army) the agent could not defend, by controverting the truth of the certificate. It was contrary to the act, and he might have been heard before the commiſſioners.

Where a ſoldier had complained of his major for undue correction to a court-martial, which diſmiſſed his petition, he could not maintain an action, for he had been heard in a court competent and final to that purpoſe.

No temporal remedy lies to recover poſſeſſion of a benefice forfeited by deprivation, while the ſentence of a court competent to declare the forfeiture remains in force.

The ſame rule holds as to derivative claims. Therefore the judgment of *ouſter* againſt a mayor is good evidence againſt the corporator, who claims under him.

Thoſe who enter into collegiate eſtabliſhments agree to ſubmit themſelves to the laws and magiſtrates appointed by the founder; and conſequently cannot reclaim againſt them. This was all which was determined in *the King and New-College*, and many other caſes which might have been referred to under the ſame head. In moſt, if not all the caſes cited, the parties had actually been heard before the proper tribunal.

The office of granting probate and committing adminiſtration is a ſpecial authority committed to the eccleſiaſtical courts, where all, who claim intereſt, may be heard; ſo there can be no defect of juſtice. Therefore, in a vaſt abundance of caſes from *Noel and Wells* ſoon after the Reſtoration, to *Barnſley and Powell* in lord *Hardwick's* time, the temporal courts have reſuſed to take cognizance of the right of perſonal repreſentation. All the caſes under this head prove no more.

Caſes were alſo cited to prove, that iſſues joined upon the lawfulness of marriage, profeſſion, general baſtardy, and ſo forth, muſt be tried by the biſhop, and to infer that his juriſdiction is excluſive; and the ſtatute of 9 H. VI. c. 11, was cited to prove, that it is final not only to parties and privies, but to ſtrangers. The effect of that ſtatute is rather to prove, that all the world are, or may be, parties or privies. The only public object of it is to provide ſufficient notoriety to make them privy in fact, as well as in law. It provides a great variety of proclamations, to the end 'that all perſons, pretending any intereſt to object againſt the party which pretendeth himſelf to be *mulier*, may ſue to the ordinary, to whom the writ of certificate is or ſhall be directed, to make their allegations and objections againſt the party which pretendeth him to be *mulier*, as the law of *boſy church* requirith.' For the reſt, the ſtatute ſeems to have been an act of violence and fraud, by the powerful pretenders againſt lady *Audley*. The miſchief, they affected to dread, could not happen. A certificate is utterly void, unleſs made upon proceſs, at the inſtance of the parties. The certificate of *mulier* binds the parties to the ſuit (as in all reaſon it ought, while ſuch a trial is tolerated) but nobody elſe: and ſo it had been often decided before; and yet the ſtatute provided that every ſuch writ and certificate at the ſuit of lady *Audley* ſhould be void. On the other hand, no ſuch iſſue as profeſſion, baſtardy, or lawful matrimony, could be tried by the biſhop between ſtrangers; and when tried by the country, it bound only thoſe who were parties to the trial and attain. Nor was an infant bound to answer a plea of general baſtardy. But whether the concluſion was too extenſive or not in theſe caſes, ſtill it was only in reſpect to a civil right, and tried by a competent juriſdiction, fitting for the expreſs purpoſe of deciding upon it, the juriſdiction being created and eſtabliſhed by the writ.

Sentences, which are given by the biſhop or his official of his own mere authority in matrimonial cauſes, have the leaſt pretence of all others to bind or influence any queſtion which may ariſe afterwards in judicature. Such cauſes puniſh no crime, try no right, proceed to no civil effect. They proceed *pro ſalute animæ rei*, to reform ſome enormity or neglect in religious life; in *qua* (ſays *Covarruvias* in his epitome of the fourth book of the *Decretals*, par. 2. c. 8. f. 12. n. 1.) *de maximo ſacramento agendum eſt*. The proceſs is, *ſimpliciter, de plano, ſine ſtreptu et figura judicii*. *Clement*, lib. 2. c. 1. f. 2. From the very nature of ſuch a cauſe, it muſt follow, that the judgment cannot be final. No conſent of parties, or omiſſion to appeal, or repeated affirmation of the ſame judgment, gives it any force. *Quia ſententia illa tranſiens in rem judicatam ſequetur peccatum, ſeparando virum conjugem, vel uniendo eos qui tales eſſe nequeunt. At nullum vinculum, quantumcumque multiplicatum, poteſt firmare eſſum, ex quo peccatum conſurgit.* *Sanch. de Matrim. lib. 9. diſputat. 100.* In the ſame diſputation *Sanchus* ſays, *poteſt aliam judex, ex officio, parte invitâ, procedere ad retractandum hujusmodi ſententiam; imo ad id teneri judicem prebet textus; quia ſui intereſt peccata auferre. Hinc deducitur, certâ*

regulâ præſcribi minime poſſe, quoties audiendus ſit volens prædictam ſententiam impugnare. He illuſtrates the doctrine, by obſerving, that in *coſti*, which is a civil intereſt, a matrimonial ſentence is binding. *Ratio eſt aperta: ſententia enim matrimonii ideo non tranſit in rem judicatam, ne ſequeretur peccatum, ſuſtinendo matrimonium irritum, aut diſſolvendo validum; quæ ratio in expenſarum condemnatione ceſſat; et ideo ſcribitur naturam aliarum ſententiarum, quæ in rem judicatam tranſeunt.* *Gail*, in his *Obſervat.* 107, and *Obſ.* 112, holds exactly the ſame language.

The ſame rule obtains, for the ſame reaſons, in all ſentences *pro ſalute animæ*. A ſentence is inconcluſive (ſays *Vultei* in his treatiſe *de Judiciis*, lib. 3. c. 12. f. 38.) *ex qualitate cauſæ; puta, quod eſt matrimonialis, vel alia quæcumque, in qua animæ periculum verſatur.* *Seaccia*, a very authoritative writer on the effect of ſentences, in his book *de Sententia*, gloſſ. 14. queſt. 2. n. 44, obſerves as a general rule, *ſententia, in qua vertitur animæ periculum, nunquam tranſit in rem judicatam.* The ſum of their maxims is given by *Oughton*, tit. 205. which is taken almoſt literally from *Conſett*, and by him extracted from the books of practice. — 'Altho', generally, witneſſes are not admitted after publication, yet in a matrimonial cauſe they are, even without oath, that they are come to the knowledge of the parties after publication. And, ſuppoſing that ſentence has paſſed againſt the plaintiff, that he has failed in proof of his libel, and the defendant is acquitted; yet the plaintiff may either in the ſame cauſe, or in another, raiſe a new ſuit againſt the ſame perſon, not only on a new or ſecond contract, but on the former, and produce proofs known or unknown to him before: and he is not bound by the *exceptio rei judicatæ*, or that the former ſentence has paſſed in *rem judicatam*; becauſe a ſentence given in a matrimonial cauſe never paſſes in *rem judicatam*, and has many privileges. When the church is deceived in promulging ſentence againſt matrimony, the ſentence may be revoked by new proofs, and even by the ſame; and the reaſon is, to eſchew ſin and danger to the ſoul, if a wrong ſentence ſhould prevail.'

So far as it appears to us is therefore no idle form of words, but an expreſs reſervation of a neceſſary power to alter the ſentence whenever it ſhall appear to the biſhop that a different rule of life is neceſſary *pro ſalute animæ rei*.

The miſtake ſeems to have ariſen from conſidering the biſhop as a court of civil judicature, and his ſentence as pronounced upon the trial of a civil right. In this perverſe view, thoſe maxims are abſurd, and thoſe rules merely vexatious, which, tried by the real nature and end of a matrimonial ſuit, are founded in piety and zeal for the diſcipline of religion. In all civil cauſes the maxim is univerſal, *expedit reipublicæ, ut finis aliquis ſit litium*. In proceedings *pro ſalute animæ*, the reaſon of the thing is altogether on the other ſide.

Even in the moment of ſtating theſe ſentences to be concluſive, one of the learned counſel could not forbear to give your lordſhips a lively repreſentation of the frivolouſneſs of their proceedings and the vanity of their decrees. The doctors have been at the pains to write (ſays my learned friend) ſome waggon-loads of volumes to prove, that theſe matrimonial cauſes proceed to no end, and terminate in nothing. All parties, all privies to the ſuit, all who have intereſt in the matter of it, may prevent its effect by intervention, by citation to hear the decree reverſed by original libel. The ſketch was drawn with a great deal of humour, bordering upon ridicule: a vivacity natural enough within the walls of their own college. *Vetus illud Catonis admodum ſcitum eſt; qui mirari ſe aiebat, quod non rideret Haruſpex, Haruſpicem cum vidiffet.* Yet it ſeemed rather aſtoniſhing, that ſo very judicious an advocate ſhould think this picture of futility the beſt recommendation of the ſentence to your lordſhips as an abſolute concluſion upon all your proceedings. Here all the world ſhall be bound by that judgment, which the court, who pronounced it, hold for no judgment, and will ſuffer to bind nobody. But ſuch was the neceſſity of the argument: to give it any effect, they were forced to aſſume, that this ſort of ſentence is the judgment of a civil judicature upon a civil ſubject, which is not true; and to give it effect, againſt others than parties, they were forced to admit, that ſuch others may ſet it aſide; which is true, only becauſe it is no ſuch judgment.

In ſupport of this looſe propoſition, they cited from our own books ſeveral caſes, in which the temporal courts ſuffered themſelves to be concluded by ſuch ſentences.

If it were neceſſary or allowable at this day to reaſon againſt ſo many authorities, I ſhould incline to think, that thoſe caſes proceeded upon the miſtake I mentioned before, namely, that the Eccleſiaſtical Court try and pronounce upon the civil right of marriage, or ever mean to do ſo, except when authorized by writ of the king's courts. But for the purpoſe of the argument, I will ſuppoſe that they do; even then the effect of all the caſes will amount to no more than this. Firſt, the Eccleſiaſtical Juriſdiction has (excluſively) conſuſance of the right of marriage. Secondly, the Secular Juriſdiction has conſuſance of the temporal intereſts which are incident to marriage, and, in order to decide upon them, muſt try the fact of marriage as part of the queſtion. Thirdly, but the judgment of the Eccleſiaſtical Juriſdiction on the principal, viz. the right of marriage, wherever it occurs, is final upon the trial of the incident. Fourthly, this concluſion extends to all who were parties or privies, or who, in notion of law, have committed laches in not intervening or reclaiming. This I take to be the utmoſt extent of the caſes cited.

The earlieſt caſe referred to was *Corbett's*, *Fitz. tit. Conſultation*, pl. 5. Sir *Robert Corbett* had iſſue *Roger* by his wife *Matilda*; in whole life he married *Letitia*, and had iſſue *Robert*. *Roger* ſued in the court chriſtian to avoid the ſecond marriage, but was prohibited, for that court had no original juriſdiction. 'Otherwiſe,' ſays *Cateſby's Juſtice*, 'if my father and mother were divorced, married to others, had iſſue, and died, then I grant well, that I ſhall have my ſuit originally in the court chriſtian, becauſe I cannot have my action in the temporal law, as heir, during the divorce; and alſo the divorce is a ſpiritual judgment, which ſhall be reformed in the Spiritual Courts.' So it was doubted, whether 'the brother of a monk, who abandoned his habit and vows, could, as heir, libel to try his brother's profeſſion, and hold him to obedience'

obedience; for he might have his action by the temporal law, and object his profession.' But it was agreed, 'that if the monk had been deraigned for false or unjust cause, the brother might have citation to revoke his deraignment.' If this proves the effect which a spiritual sentence upon the principal matter, the right of marriage, or profession, has in cases where these come incidentally into question, it also confines the extent of that effect to those persons who may rescind the principal sentence; and proves the reason of it, namely, that they are not wronged by the conclusion, because they may always be heard against it.

The next case was *Bunting and Leppingwell*, 4 Co. 29. a. and *Moor 169*; which was thus found by special verdict. *Thomas Twede* married, *de facto*, *Agnes Adinghall*, but under the impediment of a pre-contract between her and *John Bunting*. *Bunting* sued in the court christian on this pre-contract, obtained sentence for celebration *in facie ecclesie*, married her, and had issue two sons, *Charles* and *Robert*. *Richard* the father of *John*, gave lands to *Robert*, for life only. *Robert*, mistaking his title, settled them on *Emma* his wife, and died. *Charles* brought an ejectment, as heir to *Richard*, his grandfather. It was objected that *Twede* had been no party to the suit in the court christian. But *Twede* might have intervened, or reclaimed, all his life long. So might *Emma*, if it could have availed her to prove her husband illegitimate, which would have destroyed her title. But *Twede* had abandoned his pretensions. The sentence was submitted to by *Agnes*. The marriage was solemnly celebrated, and remained uninterrupted during life. The question was between two issues. It required little argument to sustain the legitimacy.

The next was *Kenn's case*, 7 Co. 63. Cro. Ja. 186. An English bill was brought in the court of Wards, praying leave to traverse an office, whereby *Elizabeth* was found the infant heir of *Christopher Kenn*, and whereupon the wardship had been granted to *Florence*, the mother of the infant. *Christopher Kenn* had married *Elizabeth Stowell*, by whom he had issue *Martha*, who left issue *Elizabeth* the plaintiff, his heir at law, if the marriage had stood; but in the first and second of *Philip* and *Mary*, the court of Audience pronounced the marriage void for want of age, and gave sentence of divorce. *Christopher Kenn* married *Elizabeth Beckwith*, in the 5th of *Elizabeth*. She libelled him for jactitation before the commissioners for ecclesiastical causes, alledging his former marriage. *Elizabeth Stowell* intervened for her interest. The first marriage was a second time pronounced void, and sentence followed *ad exequenda conjugalia obsequia*. After the death of *Elizabeth Beckwith*, *Christopher* married *Florence*, by whom he had the ward. This matter was referred to all the judges, who pronounced the sentence conclusive, so long as it should remain in force. And lord *Coke* relied upon *Corbett's case*, the doctrine of which has been explained before. The point had been twice tried with *Elizabeth Stowell*, the grandmother of the plaintiff, and the sentences remained open to litigation, but submitted to.

The case of *Jones and Bow*, Carth. 225, it has been observed before, was of exactly the same sort. The plaintiff claimed under the issue of *Robert Carr* by *Isabella Jones*, between whom a sentence had obtained against the pretence of marriage, which then stood unlitigated.

In *Jessum and Collins*, 2 Salk. 437, there was a sentence against the plaintiff in the Spiritual Court, at the suit of the defendant, on that very contract for which he brought his action on the case, without disputing the sentence.

The case of *Hatfield and Hatfield* was also cited; a judgment of your lordships in the year 1725. No authority is more conclusive than the judgment of such a court, when the point decided is well understood: but nothing is more uncertain than the state of a point drawn from the printed cases, where each party takes care to state, at least, a probable case; and in the multitude of the reasons, good perhaps in law, if they were true in fact, it is difficult to divine what the house went upon. If this judgment depended, as the counsel for the prisoner contended, upon the goodness of the marriage, it carries the matter no further than abundance of other cases; namely, that the sentence of a court christian, while nobody contests it, binds the right of marriage between parties disputing elsewhere an incidental interest under it. There was an attempt to make it prove a collusive sentence available, which I shall have occasion to examine hereafter.

In *Cleave and Bathurst*, 2 Str. 960, and *Annaly 11*, the sentence was against the very plaintiff in the cause, and remained uncontroverted.

So *Da Costa and Villa Real*, 2 Str. 961; or *Mendez and Villa Real*, *Annaly 18*, was a sentence uncontroverted between the same parties.

The like observation occurs upon Mr. *Hervey's case*.

In *Blackham's case*, 1 Salk. 290, the sentence was not held to be conclusive; and as to lord *Holt's* doctrine, that must suppose the marriage put in issue between the same parties; for otherwise the sentence would not have concluded; the court, which grants administration, having no direct jurisdiction in matrimony.

In *Millesent and Millesent*, cited by Dr. *Lee* in lord *Annaly 11*, which I take to have been an appeal from the Prerogative Court, a sentence of the Consistory Court against a marriage was, while it remained unlitigated, a bar to the woman, who had been party to that sentence, from claiming administration as wife.

Upon all these cases I shall repeat but one observation; namely, that they bound only those who had been parties to the former sentence, or who derived under such parties. If they had extended to such as might have become parties by intervention or citation, the same principle would equally have borne them out. The general peace and happiness require, that there should be some resort to hear and determine upon rights; the same peace and happiness require, that litigation should have some end. The line seems to be fairly drawn, where every claim to every right has had the full opportunity of being heard. But, among all the cases cited or referred to, I believe none is to be found, where a sentence has been taken for conclusive against persons, who neither had, nor could possibly have agitated it.

It is not enough therefore to establish the proposition, that such sen-

tences bind all who have or could have interposed, unless it had been shewn that the king could have interposed, for the publick good, in order to see that no fraud should be practised, which might tend to defeat the execution of his laws or police: but it is not pretended that the king can interpose in such causes.

It is not enough that a court of exclusive civil jurisdiction, pronouncing upon the principal right, binds all the derivative or incidental interests. It should be shewn, that such a court binds also to criminal conclusions: now this I take to be impossible, because, on the very state of the proposition, the court has no criminal jurisdiction.

It has often been attempted in argument to shew, that their courts have no more than a censorial jurisdiction in their proceedings *pro salute animæ, et reformatione morum*; and to infer from thence that their judgments ought not to bind in questions touching civil rights; as in *Mendez and Villa Real* in *Annaly*: but our courts have taken the fact to be otherwise, and considered their sentence as a judgment upon the civil right, which is the reason why it binds all incidental interests in other courts of civil jurisdiction. The true reason why such judgments have no effect in a criminal court, seems to be this: that there is nothing in common between the jurisdictions, so that they can never clash. A judgment in a civil suit will bind to all its consequences, although every fact, upon which it proceeded, should be evidently false; and though a criminal court should have found a crime upon an opposite state of the case. An action and an indictment for a trespass may have contrary issues, and yet both must stand: so it would be if the crime were assigned in the very falsehoods by which the civil court was deceived; as in indictments for perjury or forgery. A judgment upon a deed, after verdict on *non est factum* pleaded, is no bar to an indictment for forging or publishing, or swearing to the deed. The case would be the same in respect to a will of lands established by verdict, or to a will of personality after probate.

It was in this last instance they attempted to shew, that the authority of the Ecclesiastical Court had been interposed between publick justice and the crime of forgery. For this purpose they have cited the case of *the King and Vincent*, 1 Str. 481. It is very short: 'indictment for forging a will relating to personal estate; and on the trial the forgery was proved; but the defendant producing a probate, that was held conclusive evidence in support of the will.' Now the support of the will was not in question. It was proved in common form, which is not binding, even in the Spiritual Court. 1 Ro. Rep. 21. More particulars of this case may probably be known to some of your lordships; but I cannot find any. Stated thus, it certainly requires a great deal of consideration, before it be admitted as law. Here the question was, not whether the sentence shall have credit in respect of the understanding which the spiritual judges have in the rules and course of their own law, but whether a probate, granted of course, on the oath of the very party charged with the forgery, shall be a full and conclusive bar to the prosecution. This is too monstrous to be left upon the authority of a short and single case, without condescending to explain what consistency with publick justice, what respect to common sense, will allow the crime of forgery or perjury to be defended by the allegation of that very fraud which the indictment meant to punish; not stating any trial or judgment upon it, but merely that it had been practised. If the pretended executor had repelled the objection of forgery, even in that court, it would have borne some countenance at least; but the fraud passed without examination, where, in the nature of the proceeding, none could be had.

The other case, in 1 Str. 703. of *the King and Rhodes*, proves nothing, for it was merely a question of direction, whether the court would proceed to try the forgery of an instrument, while the property to be affected by it remained *sub judice*.

This is a matter of great consequence to publick justice; at the same time, it is the sort of case which must happen frequently. The fraud was commonly practised in the late war upon the sailors; and, if this rule had existed, could never have been punished: but it was frequently punished; and although, where no point of law arose, it is difficult to recover cases at the *Old-Bailey* or on circuits; yet an accidental publication of cases in the *Old-Bailey*, without any apparent selection, has produced three or four instances. One *Stirling* was convicted and hanged for forging a will; and, so little were either prosecutor or court apprised of this notion of law, the probate made part of the evidence against him. He had registered it (as it was necessary) in the *South-Sea-House*. I am not anxious to state these cases with more particularity; because I cannot bring myself to imagine it will be entertained as a serious opinion, that the mere perpetration of a crime may be pleaded in bar to a prosecution for it. This is certainly not for the interest of justice, nor for the honour of the Spiritual Court; because it would take away from that jurisdiction one guard against falsehood and fraud, of which every other is possessed.

Thus much concerning the general proposition, that sentences in the ecclesiastical courts, upon civil rights within their consueance, have conclusive force upon publick prosecutions for crimes; although it be confessed withal, that the publick has no means to intervene or review those sentences, and although the civil effect of such sentences is not touched by the event of such publick prosecutions. If this ground fails, there is an end of the present motion: but there is another view, in which it has been urged upon your lordships, which seems to turn out more decisively against it.

Whatever may be said in the instances of forgery, perjury, and other frauds upon the spiritual court, where the criminal court may seem to impeach the foundation of their sentences, without assuming any jurisdiction in the matter of them; in this case it is impossible to alledge, that the criminal court is not fully competent to decide upon the whole matter of the indictment; particularly on both the marriages there stated as constituting the crime.

The learned gentleman who spoke second for the prisoner, informed your lordships, that this crime was formerly punished by the canon law, and in the Ecclesiastical Court; and insisted, that transferring the punishment

ment of it from the ecclesiastical to the temporal jurisdiction should not prejudice any defence which the party might have set up in the first court.

In order to make that observation bear, some proof should have been added, that this sentence would have barred such a suit, however promoted, *exceptione rei judicate*. Then, supposing this jurisdiction no better than concurrent, this court might have been barred, *pari ratione*. But your lordships have already had the trouble of hearing it established, but too much at length, from their books, that no such exception would lie in their law.

The same thing is no less true in our law, where the court can, by any means, take cognisance of the right of marriage. Thus in dower, where the *Common-Pleas*, by writing to the bishop, can well try the lawfulness of the marriage, a sentence is no plea. This was ruled in the case of *Robins and Crutchley*, 2 *Wilson* 118, 127. The demandant counted as of the endowment of *Robins*: the tenants pleaded, that she was not accoupled to *Robins* in lawful matrimony. The demandant replied, that on the 12th February 1754, sir *William Wolsley* libelled her as his wife, in the Bishop's Court of *Litchfield*, for adultery with *Robins*; that she pleaded a marriage with *Robins*: that the cause was removed into the *Archbishop*; that *Robins* died; and that afterwards sentence passed for the marriage with *Robins*, which then remained in force. The tenants demurred; and had judgment. The demandant cited many of the cases your lordships have now heard, to prove, that a sentence, by a court of direct jurisdiction, ought to conclude another, which has but incidental cognisance of the same matter. But these were not thought sufficient to avoid another trial of the same marriage in a court, which, by writing to the bishop, might well decide upon the lawfulness of it. It is clear, that the sentence would not have concluded in the trial before the bishop.

Nay, the very statute, on which the indictment is framed, proves the same thing. It excepts the cases where the former marriage is dissolved, or declared void by sentence, or was contracted under age of consent; all which would otherwise have been triable under an indictment for felony.

In order to prove, that any sentence in the Ecclesiastical Court would bar an indictment upon the same matter, the case of *Boyle and Boyle* was cited. It is reported in 3 *Mod.* 164, and in *Comberbatch* 72. In that case a prohibition was awarded to stop the trial, in the Ecclesiastical Court, of a marriage there claimed by a woman, in answer to a suit of jactitation; which marriage had been found bad on an indictment for polygamy, for which the man was convicted and burnt in the hand. The reason assigned, here, for this judgment was, for fear the spiritual court should not take notice of the judgment pronounced in the temporal court. But this would have been extremely irregular; particularly if by the course of the Spiritual Court such a judgment would have been conclusive. Prohibition never goes upon an apprehension, that the Spiritual Court will do wrong; but where their rules of trial are contrary to the common law, as in prescription, or requiring two witnesses to a release; or when they exceed their jurisdiction, by holding plea of temporal matters, as debts, freehold, or temporal offences. The reason for granting this prohibition was, because the court christian could not take any cognisance of a matter adjudged in the temporal court; which thereupon became temporal. So in the case of *Webb and Cook*, *Cro. James*, 535, 625; prohibition went to the court christian at *Norwich*, for entertaining a libel for defamation, in saying, that one had a bastard, who was adjudged the putative father: 'for that judgment, being under the authority of the statute law, shall not be impeached in the Spiritual Court, or elsewhere; and all are concluded to say the contrary.' Upon the authority of this case, the same point was ruled again in *Thornton and Pickering*, 3 *Keb.* 200. The Ecclesiastical Court has no cognisance of crimes. In the case immediately before that of *Boyle and Boyle*, prohibition went to stop a suit there for writing a libel; because an indictment will lie for it. In *Serle and Williams*, *Hob.* 288; this matter is fully treated. The ordinary has no power, even over clergymen, in a crime or offence touching the crown. Purgation itself was by permission, and could not be administered, if the temporal court delivered *absque purgatione faciendâ*; nor between the conviction and sentence; nor before it. In all these cases prohibition would lie. And in every other case, if after trial of a felon they prove or disprove anything against a verdict, prohibition lies. So in *Higgon and Coppinger*, sir *William Jones*, 320, prohibition went to stop a libel for calling one a sodomite. For, as they cannot find the principal offence, it not being saved to them by the statute, they shall not hold plea of the defamation. And, where any thing determinable by the Ecclesiastical Court is made felony, or treason, and the power of the Ecclesiastical Court is not saved to it, there they shall not meddle with the offence, or the defamation, which arises out of it. The true reason therefore, why they were prohibited in the principal case, was, because the plea depending before them was out of their cognisance.

Another case was cited, where prohibition went to the Consistorial Court of *Exeter*, after acquittal upon an indictment for polygamy: but I have not been able to find it.

More perverse inferences were never extorted from any cases, than from these. A court of *oyer and terminer* is to determine without hearing, for this special reason, that it will be final. A court of direct, complete, and exclusive jurisdiction, is to be bound and governed by one of no jurisdiction, either direct or indirect, on the matter. A court, which decides once for ever, is to be bound by one which never decides. The sentence remains open for further examination; let it therefore be adopted without examination, in order that it may never be examined.

But, to confess the truth, all which I have hitherto said seems to have been unnecessary. This might have been pertinent argument, if there had really been a sentence to combat: but there is none. It has been virtually, if not expressly admitted, that, for the purpose of deciding upon the present motion, your lordships must take it for granted, that the sentence is collusive and fraudulent in every view, and to every de-

gree, which imagination can represent: for your lordships will not put us, in this stage of the business, to take separate issues upon every suggestion which may be made for the prisoner. In truth, her counsel have argued it so; expressly contending, that a collusive sentence shall bind the judgment of the house.

But what kind of case has been made, or attempted? What authority has been cited, that a collusive sentence shall prejudice others, than the parties to it? In every book I have seen, it is treated as a mere nullity. The only difference between no sentence, and a collusive one, is, that in the first case, you plead *null tiel record*, generally; in the last, you plead, that it was obtained by covin; consequently it is waste paper. If the court was informed of the covin, it would commit the parties for the contempt, and cancel the record. This could only be done upon the idea of the whole proceeding being a nullity.

In the 44 *E. 3.* 45. *b.* in assize of novel disseisin, by a dowress, the tenant admitted her title to dower; but disputed her assize, because she had been endowed by one, who abated upon his possession by covin with her. She argued, that the abator gained a fee-simple, whereby he might lawfully endow her; that recovery of dower against an abator is sufficient, and that endowment *in pais*, to one who has right, is equal to recovery. The tenant replied, that such endowment was but disseisin; therefore his entry was congeable; and that the recovery would have been in the same plight. All the judges held clearly, that 'if one has action to certain lands, and by his assent and covin the tenant is ousted, and he, who has the action, brings it against the disseisor, he, who is ousted, shall have assize; and the possession of him, who recovered, shall be adjudged by abatement, and not by recovery; because he was a disseisor. *Et hoc adjudicabatur coram Knivet.*'

The same point is laid down in many books; and in 3 *Co.* 78, it is taken as a general rule, 'that the common law so abhors fraud and covin, that all acts, as well judicial as others, and which of themselves are just and lawful, still, being mixed with fraud and deceit, are in judgment of law tortious and illegal.' Nay, it takes away the privilege of coverture and infancy; for the act is merely void. In the case in *Coke*, the fine (a judicial act) was held for none, by reason of the covin. So *Earr* and *Chadwick* were both hanged for burglary, though they entered by an *habere facias possessionem*; because it issued upon a fraudulent judgment. This was thought to heighten the offence.

The principle of the rule applies equally to the judgments of the Ecclesiastical Court; and so the rule was applied in *Dyer* 339, where a revocation of letters of administration was held void for covin. Thus too in *Garvan and Roach*, 1 *Ves.* 157. Lord *Hardwick* says of sentences in the Ecclesiastical Court, that collusion will overturn the whole.

It would be idle affectation to cite all the cases on this head, which indexes would furnish. The books are full of them, from the annals of *Edward the second* to the Reports of sir *James Burrow*. Indeed there never was a period of time, in which this maxim was so continually in the mouth of the court, as the last. *Bright* and *Eynon*, and abundance of cases more might be cited to prove this. The court seems to have thought it the principal and most capital part of its duty, the *nobile officium judicis*, to suppress and extinguish every species of fraud.

My lords, the language of the civilians and canonists is exactly the same. *Scaccia*, in his book *de Sententiâ*, *Gloss.* 14, *Quest.* 12, states this position, *ex vulgata regulâ, rem inter alios actam aliis non nocere*. Upon this he makes many limitations; upon all of which he adds, amongst others, this sublimitation; *quando sententia esset lata per collusionem: fraus enim, et dolus nemini patrocinari debent, in alterius præjudicium; et ideo sententia, lata per collusionem, habetur pro non sententia; et aliis non nocet; quavis, sublatâ collusione, noceret*. The same thing is laid down by *Covarruvias*, in his *Practical Questions*, cap. 15. n. 2. He quotes this text of the *Digest*. *Si hereditatis iudex contra heredem pronuntiaverit non agentem causam, vel collusionem agentem, nihil hoc nocet legatariis*. In *Heraldus de re judicata*, lib. 1. cap. 2. n. 1, the same rule is given upon the same authority.

Nay, their courts will receive an allegation against a judgment at common law, that it was by covin; and rightly too; for it is a nullity; and the authority of the court, in which fraud is practised, is never in question. In *Lloyd and Maddox*, *Mor.* 917. One sued in the court christian for a legacy. The executor pleaded recovery in debt, which exhausted assets. The legatee replied, that the recovery was by covin. This allegation was admitted; and the *King's Bench* refused to award prohibition. Here both courts agreed, that to alledge a fraudulent judgment was to alledge nothing; and the inferior jurisdiction was expressly permitted to try this sort of nullity in the judgment of the superior.

There is a great abundance of cases more, which I shall have occasion to cite to your lordships, if the actual fraud of the present sentence should ever be disputed; cases, in which much weaker grounds of imputation, than those which occur here, have been thought sufficient to avoid a judgment.

But, my lords, what arguments have been used on the other side upon this part of the case?

First, it has been insinuated, that certain statutes, made against covin, account for the many judgments to be found in our books; and prove, that, without such statutes, they could not have obtained. But many of the cases were before the statutes referred to. The principle, avowed by the judges, is independent of them. They all provide either additional sanctions against fraud, or new precautions against the opportunity of practising it. And it would be a very mischievous construction, if a statute against a particular fraud were to protect every other.

Secondly, the fraudulent sentence must be sent back to the court where the fraud was practised, in order to be corrected. Why so? If the thing alledged against a sentence were error, mis-judging either the law or the fact, it must be reversed in the same jurisdiction, original, or appellate. But the court, in which the sentence is pleaded, must determine on the reality and application of that plea, just as it would on any other matter pleaded. Fraud is a fact. The conclusion is, that it puts a total end to the cause. The court, in which such cause depends,

depends, must be as competent and perfect a judge of that fact, as the court in which the fraud was perpetrated. I say as competent and perfect; because the court, where the fraud has been practised, which has overlooked such circumstances as appear on the very face of these proceedings, does not seem to me the very place to which one would send a question of collusion to be tried. All the authorities referred to before, and the numerous instances of replying fraud to pleas of judgment by other courts, on which it was practised, contradict this notion. But cases are cited on the other side. *Kenn's* case, it was said, proves, upon the state of it, that the sentence was fraudulent. The bill in the court of *Wards* stated, that the sentence was false, and with a deal of aggravation. But who ever referred to an *English* bill for the true state of any case? The question, referred to the judges, says nothing of the collusion. The case of *Morris and Webber*, in *Moor* 225, was also cited to prove, that collusion apparent in an ecclesiastical sentence did not hinder it from concluding in a court of common law. A man, divorced *propter impotentiam*, married another woman, and had children. The last circumstance, it was said, disproved the cause of the divorce; and therefore the judgment was apparently collusive. But that circumstance did not even prove the judgment false: for one may be *habilis quoad hanc*. The law presumes the children of a marriage legitimate: but that does not prove the fact of generation to any other purpose. If the ground of the sentence was false, it would not follow that it was collusive. Collusion was not even alledged in the case; and consequently makes no part of the judgment. In the same manner they referred to the appellant's printed case, in this house, in *Hatfield* and *Hatfield*, for an averment, that the sentence was fraudulent. But there, as it happens, the state of the case disproves the collusion: for *Porter*, the defendant in the Ecclesiastical Court, was in the appellant's power. They cited also the case of *Prudham* and *Phillips*, from a most inaccurate note in the margin of *Strange*, 661; who certainly knew nothing of the case he referred to. The case in truth was this: *Prudham* brought *assumpsit* against *Constantia Phillips*. She gave evidence of her marriage with *Muilman*. *Prudham* produced a sentence of the Ecclesiastical Court, annulling that marriage, because she was already married to *Delafield*, who was then alive. She said, that sentence was fraudulent. But the court, admitting that the objection would have been good in the mouth of a stranger, would not suffer her to alledge fraud in herself, for her own avail. The learned doctors also cited a case of a lady *Mayo* and a Mr. *Brown*, in the Prerogative Court. There, a sentence in a matrimonial cause being pleaded, the adverse party alledged, that it had been obtained by collusion. One learned gentleman said the allegation was *repelled*; the other, that it was *not admitted*. I am informed the last is nearest to accurate; for nothing was done in that matter. The cause is still depending. The first argument promised all that length of erudition, which your lordships were favoured with yesterday: in view to which the judge asked, whether they had not better agitate the question of fraud where it was committed; an issue more natural for the judge to wish, than proper for the court to award. The most loose and unconsidered notion, escaping in any manner from that able and excellent judge, should be received with respect; and certainly will. But it is unfair to him to call this his judgment. If the question were my own, with the choice of my court, I should refer it to his decision.

Thirdly, among other reasons against holding plea of the collusion before your lordships, they insisted, that it was not worth while; their sentences are so open to repeal at the suit of any body, that whoever finds them objected, has nothing to complain of but his own remissness. Their proceedings are so frivolous and ineffectual, their judgments so inconclusive and harmless, that nullity, however established, makes no material difference in them.

Such were their particular arguments. In a more general way, they pressed upon your lordships, with much earnestness, the consideration of the unhappy case, to which they said we would drive the prisoner. The sentence has deprived her of all conjugal claims upon Mr. *Hervey*; and we acknowledge it to be conclusive upon her, while we insist that it is merely void against all the rest of the world. She is, therefore, according to us, a wife, only for the purpose of being punished as a felon. This strange apology was not insinuated in mitigation of the punishment, or to the compassion of your lordships; but directly and confidently addressed to your justice. Do not proceed to try the crime, because the purpose of committing it is totally frustrated; and many other inconveniencies have ensued. In other words, the crime has been detected. These disappointments, these inconvenient consequences of guilt, are the bars which God, and the order of nature, have set against it: but they have not been found sufficient. It demands the interposition of public authority, with severer checks, to restrain it. Why is she thus hampered with the sentence she fabricated? Because she fabricated it; because justice will not permit her to alledge her own fraud, for her own behoof, nor hear her complain of a wrong done by herself.

In short, my lords, the motion is wholly inadmissible. It is inconsistent with all order and method of trial for us to debate imaginary topics of defence, before hearing the charge, and for the court to resolve abstract questions upon hypothetical grounds. Is a sentence pronounced between two certain persons admissible evidence against others? Is this species of sentence so? Is either admissible against the king—in any public prosecution—in this particular sort of prosecution? Is such evidence probable only, or conclusive—against the parties to it—against strangers—against the king—and in what cases? What, if it were obtained by collusion? What, if by her collusion? Will it serve her? May she offer it safely? How much will it prove against her? What evidence will do to prove the collusion?—There is no end of such questions. At the same time, I was not solicitous to prevent any part of the argument. Were it possible for your lordships to stop this prosecution here, I have no desire to wound the mind of any person

unnecessarily, or if so painful a duty may be dispensed with. But I have rather wondered to hear such hopes as these thus far encouraged, or even entertained, on the part of the prisoner, with confidence enough to make it worth her while to avow, in this stage of the business, that she had rather have every thing presumed against her, than hear any thing proved; and to disclose to your lordships, not an anxiety to clear her injured innocence, but a dread of the enquiry; a wish to submit, in silence, to the charge. Was this her solicitude to bring the question here? Of what avail would it be to any body, in any condition, to appear in any court, and defend thus? But, in such a court, before so venerable an audience, to hear nothing pleaded against a charge of infamy, but a frivolous objection to entering upon the enquiry!—unless topics stronger, more pertinent, and pointed could have been urged, I am exceedingly sorry, upon every account, that the time of your lordships has been thus taken up, and that we did not go directly into the examination of the matter before you.

Mr. Solicitor-General.

My lords,

There are two questions at present before your lordships: the one turns upon the effect of a sentence obtained from the Ecclesiastical Court in a case of jactitation of marriage, which the counsel for the prisoner have maintained to be a conclusive bar to the inquiry now instituted in a court of criminal justice: the other is, whether that argument ought to be admitted in this period of the proceeding.

My duty requires me, in the first place, to submit to your lordships some objections to admitting that sentence in anticipation of the charge, after a plea of *not guilty* to the indictment.

The plea, which is the defence upon the record, denies the charge; but the argument contends, that the charge ought neither to be stated nor proved. To proceed first to consider the merits of a defence without a charge established either by proof or admission of the party, is at least a very great novelty in a criminal proceeding, and a very wide deviation from the ancient course of trials; and it is a presumption of some weight, that a mode of trial, which has prevailed for ages, is not founded in folly nor injustice.

In the regular and ordinary course, a prisoner who has any special matter to alledge, which ought to bar the enquiry into the crime, must state it in the form of a plea of the indictment. Upon the plea of the party every court of criminal jurisdiction must form a judicial determination: a pardon, a former acquittal for the same charge, are defences which preclude an inquiry into the crime; but the party can only insist upon such defences by pleading them, the court can only take cognizance of them when pleaded.

The present proceeding would oblige the court to try the validity of the charge, by first hearing the defence; in the course of that hearing, not only the state of the charge is supposed, but a reply to the defence by new facts is also taken by supposition; and, should such a method be permitted, your lordships would be placed in a situation very different from the exercise of judicial authority: for courts of justice are not instituted to decide a disputation upon a thesis of law; their province is to decide upon real fact, not upon general or hypothetical propositions; nor can they pronounce the law, till the facts, from whence that law arises, are first established.

The counsel for the prisoner are obliged to state their argument thus: suppose, say they, the first marriage to have been solemnized, but a suit to have been instituted to impeach that marriage; in that suit, a sentence pronounced against the marriage; suppose that suit and sentence to have been fraudulent, yet even such a sentence ought to be conclusive, and to bar all inquiry into the crime of a second marriage. The only answer, which I submit to your lordships such an argument at present demands, is, that a court of justice cannot suppose the fact of the marriage, nor the suit to impeach the legality of it; no supposition can be formed, whether the proceeding in that suit was fraudulent or was fair, the sentence real or colourable; the parties must agree upon the facts before the court can be asked to decide the law; if they do not admit the facts upon record, it remains for both parties to prove what they think material; then, and not till then, it is the duty of the court to pronounce the law.

No precedent has been quoted to shew, that a similar proceeding was ever admitted in a court of criminal jurisdiction. One case only was faintly alluded to, by the learned gentleman who spoke first yesterday. The case of *Jones and Bow*, cited from *Carthew*; where the reporter says, that, 'by way of anticipation to the evidence that the plaintiff was about to give, the defendant produced a sentence of the Ecclesiastical Court in a cause of jactitation; a debate arose upon the effect of that sentence, and the court being of opinion that the sentence was conclusive, the cause between the parties ended.'

That cause was an action of ejectment to try the title to an estate. A proceeding by ejectment is well known to be entirely fictitious. In a suit founded upon a legal fiction to try a question of right, where the judgment is not conclusive on either party, there may be no mischief in pressing forward to the conclusion without an exact attention to forms. The case therefore does not prove, that in a civil action, where judgment is given upon the mere right, such proceeding could have been allowed: but a criminal proceeding requires still more precision than a civil suit, and a deviation from the forms would very seldom be favourable to the accused. If the prisoner is not confined to the defence pleaded, neither would the prosecutor be confined to the matter of the charge; the judge and the jury would mutually encroach upon each other: nor could there be a more dangerous source of error and confusion, than to permit a mixed consideration of law and of fact, of hypothesis and of argument, to be introduced into criminal trials. The only plea to the present indictment is, *not guilty*: the argument your lordships have heard supposes, that such a plea ought not to have been

been put in; that there is a more prudent and cautious method of defence which you are desired to hear upon suppositions, without the form or substance of a plea.

The counsel for the prosecution are bound to oppose this experiment. It would ill become them, acting in the character of a public accuser, to advance any doctrine which they did not believe to be founded in law, or to suppress an objection to a proceeding which, as it is novel, cannot pass into a precedent without great danger and mischief. Should that objection prove, that the argument, which in this stage of the business the counsel in defence have been permitted to urge, is inadmissible, your lordships will however have no reason to regret the delay it has occasioned, nor to deem that time mis-spent, which has been employed in the present enquiry, since the object of it, though fruitless, has been directed to the relief of a party accused. Supposing then the debate upon the effect of the sentence urged in bar of the trial to be proper at this time, I shall proceed to the consideration of the argument.—The proposition advanced is this; that in an indictment upon the statute of *Jam. I.* for marrying a second husband, living the first, a sentence of an ecclesiastical court, in a cause of justification of marriage, pronouncing, that it does not as yet appear to that court that there hath been a first marriage, is a conclusive evidence that no such marriage ever was had.

In order to make out this proposition, the counsel contend, first, that it is an universal rule, that the decrees of courts, having competent jurisdiction, bind all persons, and conclude in all cases, in any manner touching the matter decided: secondly, they maintain, that the sentence of the Ecclesiastical Court in question is a decision: they urge in the third place, that the rule first laid down admits of no exceptions, but applies with more force to criminal, than to civil cases. In the last place they insist, that supposing this sentence to be the effect of fraud, collusion, and agreement between the parties to the supposed suit in the Spiritual Court, it is notwithstanding conclusive upon all other courts, and the fraud can only be examined in that court whose justice has been thus ensnared.

My lords, I have stated fairly the argument on the other side, which rests on these four propositions; and, were I only engaged in a disputation with the learned gentlemen upon a mere thesis in law, I should be inclined by a denial to insist upon better proofs than have been offered in support of these propositions. I feel myself however under a very different impression of duty, as one of the counsel for the prosecution. The prisoner may take every advantage that the law will allow; from us your lordships have a right to expect every concession that justice requires. I shall therefore admit (as far as in my conscience I think them admissible) the several propositions urged by the opposite side, state with as much fidelity as I can the true limitations of the doctrines advanced, and assert no point but what I hold to be clear law, supported by undoubted authority.

It is contended, in the first place, to be a universal rule, that sentences of courts of competent jurisdiction are binding upon all other judicatures, in which any inquiry arises into the matter determined: that proposition I conceive to be much too largely stated. The rules and principles that I have learnt upon that subject, I will very briefly submit to your lordships, not meaning to argue, but only to state them.

It is a general maxim of law, that the sentence of a competent court binds the parties, and all persons deriving any right under them; as to third persons, it neither prejudices nor benefits them.

Another maxim, equally true, is, that a sentence of a court having competent jurisdiction, if it comes collaterally before another court in another suit, shall be presumed just till the contrary appears. One court has no authority to direct the judgment of another; but it is a fair presumption, that what hath been decided, hath been justly decided; it is, however, but a presumption, and in most cases it obtains only till the contrary is proved.

I admit at the same time, that there are cases, in which that presumption may amount to a conclusion. Where the sentence has been pronounced *in rem*, by a judicature having a peculiar and exclusive jurisdiction over the subject-matter of the cause, the effect of such a decision is not to be controverted in any other civil suit. These propositions are founded in the consent of all lawyers, who have treated of general law, and are proved by a series of judicial authorities: to quote them would lead into an unnecessary detail upon a part of the argument, which does not immediately apply to the decision of the point in question.

The cases cited on the other side agree with the distinction I have mentioned. A sentence of a court of *Admiralty* upon the forfeiture of a ship; the judgment of the court of *Exchequer* condemning goods as forfeited; are each of them conclusive upon this principle, that the sentence is *in rem*, the court has pronounced upon the property itself. The cases quoted of sentences of an ecclesiastical court, are all in matters of which that Court has the peculiar and exclusive cognizance. The Ecclesiastical court has the sole jurisdiction of causes testamentary, and of causes matrimonial, to a certain effect; if therefore a question arises, who is intitled to the personal estate of a man deceased with or without a testament, the probate of the will, or a grant of administration, gives the title to the property in question; the effect of it cannot be contested in other courts collaterally and incidentally, because no other court has power to controvert the act, no other authority can confer the title to the thing in dispute. Such sentences are *in rem*.

The case is very different, where the decision is upon a personal contract, or any matter arising out of the various civil relations of persons, in which the original cognizance of the cause might have come before the court. Where that decision is offered as an evidence of right, there the judgment of the foreign court can only have effect so far as it is just; no authority belongs to it but from its internal justice; for the court in which it is produced owes no obedience to the court which pronounced it, and is equally competent to give the law to the parties. The effect of the sentence is beneficial, however, for the party who has obtained it; because the justice of it is presumed, the truth of the facts on which it proceeded is admitted without proof, and the adverse party is obliged to demonstrate the falsehood or iniquity of it.

In support of this distinction, I will only mention to your lordships one authority of a late date, which I select from a multitude of cases, not merely because it is a determination in the last resort, but because the rule of law is stated in the judgment. The case I allude to was decided by your lordships on the 4th of March 1771, upon appeal from the court of *Session* in Scotland, by *Sinclair* against *Frazer*. The question there was, what should be the effect of a judgment obtained by the appellant in *Jamaica*? The person, against whom that judgment was directed, was sued upon it in Scotland. It happened, that the court of *Session* refused to give any effect to it, and held the party bound to prove the ground, the nature, the extent of his demand. From that determination an appeal was taken to your lordships, the judgment of the court of *Session* was reversed, and the words of the order of reversal were, 'that the judgment complained of be reversed;' and declare 'that the judgment of the court of *Jamaica* ought to be received as evidence *prima facie* of the debt, and that it lies on the defendant to impeach the justice of it, or to shew that it was irregularly and unduly obtained.'

My lords, the authority that I quote to your lordships will have considerable effect in a subsequent part of the argument: at present, I only urge it as a proof, that though in cases where the sentence is *in rem*, where the court has a peculiar and exclusive jurisdiction to determine the title to the thing in question, the presumption in favour of the judgment is admitted to be conclusive; yet where the judgment is applied to personal rights, to matters of which other courts have equal cognizance, the party against whom it is urged is at liberty to impeach it, to shew that it is not just, or that it has been irregularly and unduly obtained.

This being the distinction in civil cases, the question arises, how far these rules are applicable to criminal suits? what effect ought the sentence of any civil court to have as a bar to the justice of the state in the trial and punishment of crimes?

The counsel for the prisoner argue, that if the civil right is destroyed by the sentence of a competent court, to examine into the crime is an absurd inquiry; where there is no relation, there is no duty, and there can be no breach of it. Is this so? Is it then competent to a party by any act, destructive of the civil relation, to abolish the duties of that relation? Persons may deprive themselves of the benefit of any civil right, may dispense with the advantages of any relation of life, may be intitled to claim neither as wife, mother, nor child; but can they absolve themselves from the duties that belong to the natural relation? Can they, by their own act, absolve themselves from the sacred duties of those civil relations which, in a state of society, are natural relations?

My lords, the proposition I contend for is so far from absurd, that the contrary of that proposition would involve in it the most manifest absurdity: the civil interest is important only to the parties themselves. Whether an estate belongs to one person or another, whether a party is intitled to rank and distinction, to whom related, whose wife she is? the question is of great indifference to society: but if the estate, the relation, the rank, is obtained by criminal means; if the situation which a person chuses to relinquish is attended with duties, the advantage, but not the duties, may be waived; the peace and order of society must be maintained, and no violation of them can pass with impunity.

If there is an universal proposition of law, I take this to be so, that no determination between party and party can preclude public justice from inquiring into the criminal tendency of their actions. Daily experience proves this in the most trivial instances. An action is brought for an assault, the party fails in it, there is a verdict against him; it does not prevent a prosecution by indictment, upon the very same fact, against the very same party. In such an indictment was it ever pleaded, that an action had been brought against the party for that alleged trespass and beating, and that he had been acquitted upon that action? The learned and reverend judges will inform your lordships, that there is not a fitting or an assize without some instance of this sort. A question may arise in an action upon property, to which of two persons a thing, an horse for example, belongs. It is decided to belong to *A.* and not to *B.*: would that decision bar an indictment against *A.* for stealing the horse? It is no answer to public justice, that he has acquired that property, when the object of the criminal inquiry is, whether he has committed a crime in acquiring it.

The proposition advanced on the other side, that a sentence in a civil suit is conclusive in a criminal proceeding, was not so much pressed upon any deduction of argument, as asserted on the authority of a case cited from *Strange's Reports*; in which it was said to have been determined, that the grant of the probate of a will by the Ecclesiastical Court was a bar to an indictment for felony in forging that will.

In the first place, your lordships will give me leave to ask, does it enter into the imagination of any lawyer, that the same rule would take place with regard to a will of real estate? Had such a will been produced in judgment, the witnesses to it examined, the validity of it canvassed, a judgment in favour of it, even a decree of the court of *Chancery* establishing it, I do presume it will not be maintained, that all those proceedings would prevent a prosecution for the forgery of that will. The same thing might happen in the case of a deed; a deed may have been established by a decree; the property of an estate settled by it, irretrievably perhaps; would there be no punishment for the crime, if it should be discovered afterwards, that that deed was a manifest forgery? The estate might be held indefeasibly by the party who had obtained it; but I do not conceive that his having got possession of that estate, having obtained an advantage of which human laws could not deprive him, would be an answer to human justice why he should not be punished for the crime by which he had gained that advantage.

It is supposed, however, that there has been a decision, that a probate of a will of personal estate bars an indictment for forging that will. Is the grant of a probate then an act of so high a nature, requiring so much judicial accuracy, that it is not to be questioned? A probate in common form is not even a judicial act, it is merely official; there is no litigation, no inquiry; the conscience of the judge is not engaged in it. What is the purpose of forging a will of personal estate? To obtain a probate; for without

without it there might be a criminal intention; but no prejudice could arise to any person from that intention: shall it be said then, that the accomplishment of the crime is to afford protection for itself? The authority relied on is a note in Sir John Strange's Reports, under the name of *the King and Vincent*; that a person being indicted for forging of a will, upon producing a probate, a probate in the common form was held a bar to the proof of the forgery, and he was by the judge acquitted. This is the whole note. It is a great misfortune that notes, very often taken upon loose information, are given to the world under respectable names. The collections of a lawyer, made only for his own use, must abound with errors; in publishing such collections many of these will escape; and this is not the only instance of mistake in that collection. I conceive it to be impossible at any period, at any time of the day, by the negligence of any judge who might happen to be present at the *Old-Bailey*, that a prisoner could have been acquitted of a charge of forgery upon such a defence. I say this with confidence; because, in the inquiry that hath been made into the cases determined, many have been found, where parties have been tried and convicted for forging a will of personal estate, and the evidence to prove the publication of the forged will has been the probate, produced by the officer of the court, and his testimony that the prisoner was the person who obtained the probate.

Mr. Attorney-General quoted to your lordships the case of *the King and Murphy*. The prisoner there had the double villainy to turn the charge upon his prosecutor. The trial was attended by counsel who do not usually go to the *Old-Bailey*; it is stated very fully by a short-hand writer at the end of the *State-Trials*. The case of *the King and Sterling* was also mentioned; it is very manifest that that unfortunate person was unjustly hanged, if the case in *Strange* is law. *Sterling's* case was this: he was indicted for having forged a will, of which will he had obtained a probate, and under that title had transferred some stock. The person whose will he said it was, was alive, and produced as the witness against him, and of course to impeach the probate of her own will. Absurd as it may seem to doubt whether that evidence was competent, if the case of *the King and Vincent* was law, undoubtedly that witness ought not to have been permitted to prove her own existence; she was dead by irrefragable legal argument; but the event was different, and Mr. *Sterling*, notwithstanding the probate, suffered for his crime.

Besides these cases, there was another in no very remote period, in which a party was tried for the forgery of a will, in September sessions 1765, at the *Old-Bailey*. One *Richardson* and one *Carr* were indicted for having forged a receipt for the payment of money, with intent to defraud a particular person, who was a seaman, intitled to wages: the common cases of forgery of wills have been in the case of seamen. Upon the trial it appeared, that the receipt was given in the name of *Jane Steward*, who was the supposed executrix of a will of this seaman, which had been proved by the defendant *Carr*, upon the oath of the other defendant *Richardson*. The learned judge, Mr. Baron *Perrot*, who tried them, was of opinion, that the prisoners ought to be acquitted of the charge of forging a receipt for the money; but, being satisfied from the evidence that *Richardson* had forged the will, notwithstanding it had appeared in the trial before him that a probate had been granted of that will, he remanded *Richardson* to gaol to take his trial for the forgery of the will. *Richardson* was accordingly tried in October sessions 1765, for forging the will of *John Steward*, a mariner: the officer of the Prerogative Court proved upon that trial, that the will was brought to his office by *Richardson*, and a probate of that will granted; and upon that proof he was convicted, and executed. The first learned judge had remanded him to prison to take his trial at the ensuing sessions for the forgery of a will, the probate of which was then in court; and upon the second indictment, which was tried by the noble lord who presides in the court of *King's Bench*, the prisoner was convicted notwithstanding the will had been proved. Other cases have been mentioned to your lordships to the same effect with these, which sufficiently refute that singular case of *the King and Vincent*, the only authority to support the argument, that the sentence of an ecclesiastical court is a bar to an indictment.

Having thus removed the only obstacle to the proposition I meant to rely upon, that in a criminal matter a sentence of a civil court ought not to be conclusive against a publick accusation, I now proceed to a more limited and close enquiry, what effect the sentence of jactitation ought to have in this proceeding, an indictment for bigamy?

It is of no importance to the present enquiry to investigate, by what means the cognizance of causes matrimonial and testamentary belongs not to the sovereign of the state, but is given to an order of men dedicated to the service of religion. The fact is, that in the jurisprudence of this country, causes matrimonial and testamentary are of ecclesiastical cognizance. The right to try them is not derived from the king as the fountain of justice, nor exercised by the king's court; but wherever the royal authority interposes, it is not as sovereign of the state, but as supreme head of the church. The law did not even interfere to punish the violation of the matrimonial rights, and adultery, which in most countries of Europe is treated as a crime, but was not considered in England as an offence punishable by the magistrate, but left to the correction of ecclesiastical censure. At length however the violation of conjugal duty, accompanied with the circumstance of an open attack upon the order of society, by a second marriage, was, by special statute, made a crime: when I say made a crime, I do not mean it was made more immoral; but it was made a subject of criminal cognizance by the magistrate. The learned counsel who spoke second yesterday contended, that this statute gave no jurisdiction to the temporal courts to pronounce upon the legality of the marriage; but that the jurisdiction of the Ecclesiastical Court, as to the trial of the marriage, remained still absolute. It was necessary for his cause to attempt this argument; but to maintain this proposition is a very difficult task. The legislature, fifty years after the Reformation, has declared that the crime of bigamy shall be punishable as a felony by the magistrate. To convict a person of that crime, must not the magistrate try him? Has

he not the power to acquit or condemn him? Has he only an authority to inflict the punishment, as in old times, when the church delivered over the offender to the secular arm? and is the sentence of the spiritual court to guide the conscience of the judge and jury in the criminal court? The sentence of the Ecclesiastical Court in the present case is said to be against the first marriage, and therefore it is urged the prisoner ought to be protected by it; but, if the argument is just, it must hold equally where the sentence is for the marriage: it sounds less harsh to contend that a party, declared not to be married in the first instance by the Spiritual Court, shall not be questioned for the second marriage. But by the same rule we must conclude, that if the Spiritual Court had determined for the marriage in the first instance, and the fact of a second marriage had been proved, it would not have been competent for the prisoner in an indictment for bigamy, so circumstanced, to have made any defence: he is concluded by the sentence, the judge and jury are bound to believe it, and, upon that sentence, without examination, to convict and to punish.

The effect of the statute I take to be very different: it has created a new offence, and for the trial of that offence the cognizance of the lawfulness of marriage is given to the temporal courts. As to all criminal consequences, that court has cognizance to determine, as well as the Ecclesiastical Court, what is and what is not a legal marriage between the parties. That it has so, the case of *Boyle and Boyle*, quoted to your lordships for another purpose, is a clear proof: that was a prohibition issued to the Ecclesiastical Court to enter into an examination into that cause of marriage, which the court, in trying the indictment, had determined. The other case mentioned by the learned doctor is to the same effect. The two cases differ only in this, that in one the party was convicted, in the other acquitted; but the court was of opinion in both, that the Ecclesiastical Court could not interfere.

It is unnecessary however to have recourse to authorities, for the statute itself has decided this question. The legislature seems to have had it in view, that a jurisdiction being newly given to the temporal courts in the trial of marriage, questions might arise, as between concurrent jurisdictions, what should be the effect of sentences pronounced by the Ecclesiastical Court. It was a wise foresight in those who compiled the statute, to define in what cases the sentences of the ecclesiastical courts ought to preclude any enquiry for the crime; and it is defined in the words of the exception, that this act shall not extend to any persons divorced by the sentence of the Ecclesiastical Court, nor to any persons where the former marriage has been by the Ecclesiastical Court declared void and null. There are two cases then put by the statute, in which the sentence of the Ecclesiastical Court protects the party against a criminal inquiry; sentence of divorce, and sentence of nullity of marriage: if therefore the Ecclesiastical Court, having competent jurisdiction, has either divorced the parties, or if it has pronounced sentence of nullity of marriage, the sentence in these two instances is conclusive: but the statute has no exception in favour of a sentence in a cause of jactitation. There is no pretence to argue, that a sentence in a cause of jactitation is either a sentence of divorce, or that sentence which makes the marriage void and of no effect: no lawyer, no civilian can make that mistake. What then does the exception prove? Two sentences of the Ecclesiastical Court are recited in it, the third is omitted; and it is a general rule of law, that wherever a statute excepts particular cases, the exception of those cases extends the statute to all cases not excepted. That proposition is too clear to require authorities to be cited in support of it. The law therefore, which says the trial of polygamy shall proceed in all cases, except where a sentence of divorce, and except where a sentence of nullity of marriage, has intervened, does virtually say, that a sentence in a cause of jactitation of marriage, which is neither of divorce nor of nullity, shall not bar the trial. I conceive therefore the statute to have decided this question.

The argument on the other side is put in a more plausible form, by stating the defence to be founded upon a fact, of which the sentence of the Ecclesiastical Court is the best evidence: there can be no double marriage, it is said, because the sentence disproves the first marriage. This mode of stating the argument makes it necessary to examine the nature of a suit for jactitation of marriage, in order to see what credit is due to the sentence, when offered as evidence to disprove the first marriage.

A suit for jactitation of marriage is, from beginning to end, totally singular. Some writers on the canon law derive its origin from the doctrine of pre-contracts, which, by the ecclesiastical law, constituted a marriage: and till that very mischievous prejudice was destroyed by the late marriage-act, it is not surprising that any attempt to lessen the evil should meet with encouragement. The form of the suit is this: the supposed husband or wife complains to the ecclesiastical judge, that he or she is a person free from all matrimonial contracts or engagements with the adverse party, and so esteemed by all neighbours, friends, and acquaintance; that the adverse party, notwithstanding the knowledge of this, has falsely and maliciously boasted of a marriage with the party complaining; it concludes then, by such false assertions an injury is committed, and prays that right may be done by declaring the party free from all matrimonial engagements with the other, and by enjoining that party perpetual silence. The party defendant may either say, I have not boasted, I deny that fact; or, if he admits that he has boasted, he is then to go on and alledge circumstantially a marriage, which the other party denies, under the circumstances alledged. If the marriage is not proved, then the court pronounces, that, so far as yet appears, the party complaining is free from matrimonial contract with the other party, and enjoins perpetual silence.

After this sentence, so gravely pronounced, your lordships are told by all the learned doctors, and all the books of practice agree, that this injunction of perpetual silence continues no longer than till the party chuses to talk again; and the person, to whom he may with the most perfect safety repeat his assertions, is the judge who enjoined him silence; for, it is

agreed

agreed on all hands, that the party may at any time inform the court, that though it did not appear formerly that he was married, he can make it appear now; and such proof is admissible.

The forms of all courts had probably a good original, and this suit may have been introduced to prevent a greater mischief; but it is impossible to avoid collusion in such a proceeding, which has no avowed object, but to correct the indiscretion of a supposed discourse; and which, as the learned doctors on the other side truly state, has no termination; and between the parties themselves never obtains the best effect of a judgment, to put an end to litigation. In modern times, such suits have seldom been commenced but to favour some indirect purpose; and were the sentences allowed to have the effect that is now contended for, were they to be a bar to all criminal enquiry, it might be expected that suits, which, as the learned doctors state, may be carried on without end, would very frequently spring up.

Nothing can be further from the temper of my mind upon the present occasion, than to use a ludicrous argument: but when the uncontrollable effect of such sentences as these, so contrived and framed for fraud, was urged yesterday; and while, to lessen the objection to them, it was gravely argued, that no great mischief could happen from the decision, because you may reverse this sentence to-morrow, that the next day, and a third after that, and that the suit was in its nature eternal; an ingenious person among the bystanders was calculating, how many wives a man that had a taste for polygamy, might marry with impunity; and I think he made it out, according to the probable duration of such a suit, that a man between twenty-one and thirty-five might, with good industry, marry seventy-five wives by sentences of the Ecclesiastical Court, each sentence standing good till reversed, and all reversible by that judicature.

My lords, the argument is serious, though it presents a ludicrous idea; for one consequence would probably attend a decision in support of the authority of such a sentence. The marriage-act put an end to that terrible disgrace of a civilized country, *Fleet marriages*: while they subsisted, it was a common practice for indigent women of easy virtue to get a *Fleet* husband to protect them from their debts. If a sentence of the Ecclesiastical Court is to have effect against all but the parties, a cause of jactitation will supply the place of a *Fleet* marriage, and furnish an husband by sentence, whom the lady may remove whenever he proves inconvenient. This is but one instance, and in the lowest class of the evils, that would follow from allowing such sentences to be interposed against public justice, or the rights of third persons. What guard can there be against uncertain issue, uncertain rank, and all the numerous mischiefs that arise from doubt and collusion, introduced in the relations that form the bonds of society?

Were all considerations of the consequences attending such a decision to be laid aside, the very form of the sentence argues against its being conclusive. What says the Ecclesiastical Court in that sentence? 'As far as yet appears, no marriage is proved.' The verdict upon an indictment will say, 'it does now appear, that a marriage is proved.' The two propositions do not clash with each other; there is no contradiction in them: to the party it is said, You have not proved the marriage; a public accuser does prove the marriage; the justice of the country has brought out the evidence of that fact, which the party either did not incline, or was not able to produce. There is no repugnance in the different propositions, no incongruity in supposing that the sentence may stand as between the parties, and yet shall have no conclusion either as to the publick, or as to third persons.

The argument in favour of the sentence was supported by this dilemma. What becomes of this sentence, if the indictment for bigamy goes on? Is it null, or has it any effect? Is the party a wife, or no wife? I answer, to all civil effects no wife; the party has bereaved herself of any right to benefit by the relation; to all criminal effects a wife, because that relation, the duties consequent upon it, and the responsibility for the breach of those duties, cannot be destroyed by the act of the party. I could quote to your lordships other cases, where the party takes no benefit from his act, where he holds the situation only to make himself amenable to the justice of his country. I refer to a known case: a man had committed an act of bankruptcy by collusion with a creditor, and a commission of bankruptcy was taken out against him, the object of which was, to procure a discharge from his debts. He chose to conceal a part of his effects, for which he was indicted upon the statute making it a capital felony for a bankrupt to be guilty of any wilful concealment: it came out clear as the light, that he was no bankrupt, that is, no bankrupt to any civil effect; he could not avail himself of that commission of bankruptcy against any creditor that had a mind to dispute it, except the creditor who had colluded with him; but though he was in fact no bankrupt, he was tried and convicted as such.

My lords, after the indulgence with which your lordships have been so good as to hear me so long upon this subject, I am sorry to be obliged still to trespass a little longer upon your patience, when I consider the fourth proposition, which certainly is not the least material; that is, that a sentence, infected with fraud, to which collusion may be objected, is no bar in any cause. My lords, upon that head the principle is so plain, that the illustration of it will not run into much length, and the authorities are so decisive, that I shall only state, and not argue upon them.

A sentence obtained by fraud and collusion is no sentence. What is a sentence? It is not an instrument with a bit of wax and the seal of a court put to it; it is not an instrument with the signature of a person calling himself a register; it is not such a quantity of ink bestowed upon such a quantity of stamped paper: a sentence is a judicial determination of a cause agitated between real parties, upon which a real interest has been settled: in order to make a sentence, there must be a real interest, a real argument, a real prosecution, a real defence, a real decision. Of all these requisites, not one takes place in the case of a fraudulent and collusive suit: there is no judge; but a person, invested with the ensigns of a judicial office, is misemployed in listening to a fictitious cause proposed to

him: there is no party litigating, there is no party defendant, no real interest brought into question; and, to use the words of a very sensible civilian on this point, *fabula, non judicium, hoc est; in scena, non in foro, rei agitur.*

The ground then upon which I contend, that a collusive sentence is no bar, is shortly this; that such a sentence is a mere nullity. But it is insisted, that the court which pronounced the sentence can alone declare the nullity of it, and, till repealed, it must stand good and valid. The authorities to which I mean to refer upon this head, will refute that argument, at the same time that they prove the general doctrine.

The first is my lord *Coke's* reasoning in *Fermor's case*, 3 *Coke* 77: he concludes the resolution of the case in this manner: 'Thereupon it was concluded, that if a recovery in dower, or other real action, if a remitter to a feme-covert or an infant, if a warranty, if a sale in market overt, if letters patent of the king, if presentations and admittances, that is to say, if all acts temporal and spiritual should be avoided by covin, for the same reason a fine in the principal case levied by fraud and covin shall not bind.' Nothing can be more explicit than these words to shew, that there is no necessity that the covin should be prosecuted in the court in which the judgment was obtained. The case of *Lloyd and Madocks* in *Moore*, 917, is a direct and a plain authority: there a fraudulent judgment was set up against a plea of a legatee in the Spiritual Court. The question in the court of *King's Bench* was, whether the Spiritual Court should be prohibited to enter into the consideration of the fraud of the judgment, which is certainly not a matter of ecclesiastical cognizance; but the court was of opinion, that the covin was aptly examinable in a court christian to that effect, and therefore the prohibition was denied.

My lords, the other authorities are more modern, though not more decisive upon the point than this. The first I mention to your lordships is the case of *Prudham and Phillips*: there is a very bad and a very inaccurate note of it in Sir *John Strange*: the note, from which I cite it, is a manuscript note of Mr. *Ford*. In that case it was determined by lord chief justice *Willes*, that a fraudulent and collusive sentence against Mrs. *Constantia Phillips* was binding upon her; but he concludes it was binding upon no other party: the fraud was a matter of fact, which if used in obtaining judgment was a deceit upon the court, a fraud upon strangers, who as they could not come in to reverse it, they could only alledge it was fraudulent. He said in that case, that any creditor of hers might reply that it was fraudulent, and avoid the effect of it. The other cases I refer to are, my lord *Hardwicke's* authority in the case of *Roach and Garvin*, 1st *Vezey* 159; and in the case of *Brownsword and Edwards*, 2d *Vezey* 246. In the case of *Roach and Garvin*, the question was upon the effect of a marriage, said to be established by the sentence of a court in France. Lord *Hardwicke* enters into the consideration of it thus: 'The question is, whether this is a proper sentence, in a proper cause, and between proper parties; whether a marriage is had in fact, or any contract in present, as a sentence in the Ecclesiastical Court would be conclusive, unless there be collusion, which would overturn the whole.' In the other case the ground is exactly the same.

From these cases, I conclude it to have been the uniform opinion of all the great judges who sat in *Westminster-Hall*, from the time of lord *Coke* down to the present time (and the courts were never more ably filled) that fraud and collusion not only vitiates, but absolutely annuls; and that a sentence obtained by fraud is, literally, no sentence at all; therefore the objection of such an instrument, of so much paper and writing, is the objection of a mere nullity, and can have no effect neither in a civil nor in a criminal suit. Having troubled your lordships so very long, I will take up no more of your time, even to recapitulate the heads of the argument, but hasten to return my humble thanks for the great indulgence I have already experienced.

Mr. *Dunning.*

My lords, I purpose to give your lordships very little trouble: indeed, I should be without an apology, if I had thought of giving you much, finding, in the station which I hold in this cause, the subject completely exhausted; and I cannot but suppose your lordships attention in a great measure tired, notwithstanding the occasional relief which the entertaining parts of the cause have afforded, has given you. I have the less inclination to give your lordships much trouble, as I feel a degree of surprise, that it should have been thought necessary for the counsel on the part of the prosecution to give your lordships any.

My lords, the subject for immediate consideration is, the competency of obtruding this sentence, in this stage of the cause, to stop the cause here, and to require of your lordships to decide it, without any regard to the truth or the justice of the case: such however it is contended is the effect of this paper, that is offered to your lordships under the name of a sentence of the Ecclesiastical Court.

The novelty of the attempt it is not my intention to expatiate upon: it has been truly observed to your lordships, that some prejudice at least may be expected in the minds of your lordships against an attempt so novel; for though I am not so blind an admirer of antiquity as to take for granted, that every thing that is new is therefore wrong; sure I am, I am warranted in expecting your lordships concurrence in thinking, that those, who propose at this time of day to introduce into the judicature of this country a new practice, ought to be prepared with such reasons as should compel your lordships assent. This I think may be fairly insisted, upon the head of novelty.

My lords, the gentlemen undertake to maintain, first, that this evidence is competent and admissible; secondly, that it is conclusive; and thirdly, they insist on this conclusion, not only upon the supposition, that it is a sentence fairly obtained between real parties, after an adverse agitation of the question, which it is supposed to have decided; but though all these circumstances should be totally wanting, and though the contrary of them all should be the truth of the case, the sentence is insisted on as equally conclusive. In that extent it is, that the gentlemen have undertaken

undertaken to maintain this proposition; and a very considerable task it seems to me they have undertaken. My lords, I consider the sentence as read only *de bene esse*, merely that your lordships may know what the contents of it are, that you may have the assistance of that knowledge in judging not only of the ultimate effect of it, but of the propriety of receiving it at all in this stage of the business. At the first blush, to be sure it seems a little absurd, that your lordships should be to decide the cause before you have the smallest knowledge of what the case is, that is to be stated upon the part of the prosecution. It is certainly necessary for those that are to judge of this paper, to know what it is. It is a sentence in a court, of which your lordships heard yesterday abundant commendation. It was observable that those who were most lavish in that commendation, were least acquainted with the practice of that court. The first of the learned doctors spoke with a very becoming modesty of the court in which he practises. The other explained to your lordships the nature of a jactitation suit as concluding nothing, being to be revived at any time, and consequently having no end. It was contended by all the gentlemen, that this court was entitled not only to what on the part of the prosecutor we should have had no difficulty perhaps to have admitted, to co-equality with the courts of temporal jurisdiction, but to something superior; it was contended that there was something in the nature of this subject that made it peculiarly the province of that court to judge of and to decide upon: not that they have better means of information, not that they have better rules of decision; but from something unexplained in the constitution of the court, it was rather assumed than attempted to be proved, that to that court exclusively belong matrimonial questions, questions on the rights of marriage, and even of the facts of marriage. I am persuaded your lordships all go before me in feeling a conviction, that there is not in that extent a foundation for that claim: yet this peculiarity of jurisdiction, and the consequential necessity, in order to get rid of the sentence, to resort again to that jurisdiction, appeared to me to be the points principally insisted on. Neither of them, I trust, your lordships will think are made out at present. I am considering the first. That to certain purposes, and with a view to certain consequences, the Spiritual Court is the only court in which questions of matrimony can be agitated, is most true. There alone it is, that the party deprived of, and complaining of the want of conjugal rights, must resort to seek them: there it is, where the party supposed to be injured by a false claim of a marriage, when none exists, can obtain redress for that injury: but, to other purposes, and various are those purposes in which the question of marriage arises, whether it is to be examined into with a view to temporal or spiritual advantages, whether it is to be examined into with a view to rights derived from it, or punishments for crimes committed in relation to it, to the temporal and not to the spiritual courts belongs, I conceive, this question of marriage. My lords, to suppose otherwise would be to deny in fact, that your lordships sit here with any jurisdiction at all; for if it were true in the extent in which it was contended, that to the Spiritual Court exclusively belongs the consideration and decision of the question, marriage or no marriage, it will follow by a necessary consequence, that if there were no such sentence as the present to be thrust in our way, and to create this temporary difficulty, for such I trust it will prove to be, if there had been no decision in the Spiritual Court at all, your lordships would only have been in the possession of this cause for the purpose of writing to the bishop to know how the fact stood, and from his certificate to take your ideas of the question which you are to decide upon. The gentlemen must maintain not only that there was not at the common law any thing like a jurisdiction, but that this statute, which means in terms to give a jurisdiction, has not in point of effect given any. I am at a loss to find a way, consistent with what the gentlemen have maintained, to deliver them from that consequence. If they insist, that no temporal court has a power to enquire into a question of marriage, it will go to that extent. They have made a distinction between those cases, in which the question is the point of the cause, and in which it arises incidentally. The question does not arise at all, unless it arises materially: if there be any thing in the distinction, let us see a little how it will help this argument. Was the marriage the gift of this cause in the Spiritual Court? No: the lady applies to the Spiritual Court, assuming that there was no marriage, complaining of an injury, which consists in the circumstance of a man who was not her husband taking to himself and boasting (as a man would be apt to boast in such circumstances) of the honour of bearing that relation to her.

This cause is not in its nature a question of marriage, but of defamation. If that, which the lady suggested, had been admitted to be the truth of the case, he would have been to excuse or extenuate his offence, just as the nature of his case would enable him to do, by either denying that he had boasted, or stating what had led him into it: but this defendant says, No: I have held that language, which you call boasting: I will not dispute with you the propriety of that appellation: I have called this lady my wife; because, whether it be my good or ill fortune, she is my wife. It is for that reason, and that reason alone, that I have held this language, which is imputed to me as a crime: I am no criminal in holding this language, for that is my situation, and this is my defence. Thus it is, that the question of marriage is introduced into the cause: it is insisted upon as a defence; as a matter material to her defence it is that the question of marriage in this cause arises. Is it less incidental or more direct than the same question arising in the ordinary way, in which it arises in temporal courts? A person, claiming to be the legitimate son of his father, commences an ejectment, in which the question of legitimacy turns out to be the only question in the cause: it is essential to his supporting his claim, that the court, who are to judge of it, and the jury that are to decide upon it, should be satisfied of the facts, that the claimant is the eldest and the legitimate son of the father. The point of marriage is not the point of the suit directly, immediately, ostensibly, and upon the face of the record in that cause; but incidentally, materially, and necessarily that point becomes a point in the cause. Just that, in my apprehension, this cause stands; and, as applied to this case, the gentlemen cannot avail themselves of the distinction between

the jurisdiction to be exercised incidentally, and to be exercised directly, upon the subject of marriage. One of the learned doctors represented his ideas of this jurisdiction exercised in the Spiritual Court, as if it was a jurisdiction to decide upon an abstract question. I am persuaded the learned doctor in the use of that word meant only to say, that in their forms of proceeding, and in some of those causes which are instituted in their courts, the right of marriage, in contradistinction to the fact of marriage, was more immediately pertinent than in some of the proceedings in temporal courts; which to be sure it is. In any other sense of the word, the learned doctor used it inaccurately; for that court, any more than this or any court, has no jurisdiction to try abstract questions of any sort. No question ought to be agitated in any court whatever, unless it be a real question springing from a real interest, and between real parties. To agitate any other question is an insult to the court. There is a sense in which the court may be said to have agitated this, in the nature of an abstract question; for it is certainly true, if our instructions have any foundation in truth, no one circumstance of the actual case of the parties was before the court, or made any part of their enquiry. I trust, I shall be thought to have done enough at least for the Ecclesiastical Court in admitting, that their sentences are equal to our judgments; that they are not entitled to more, I may safely contend, when I am admitting, that they are entitled to as much attention as is due to a decree of a court of equity or a judgment of a court of law. In such an admission, at one time I should have been thought to have gone much too far: I trust, the learned doctors will forgive me, if I cannot carry my civility any farther. God be thanked we live at a time, when a better understanding of the subject, and a more liberal way of thinking upon every subject, has so far abolished the ancient differences between the different judicatures in this country, that we and the learned doctors may meet together without quarrelling. Their proceedings in cases in which it is competent to them to proceed, deserve the same attention and faith as those of temporal courts. This appears to me to reduce the claim, upon the part of those that are to support this sentence, precisely to this situation; and it is impossible to carry it one jot further: it is an opinion of a court, not having superior or exclusive, but having a concurrent jurisdiction of this question; having competent power to decide, and having no powers to exclude another decision elsewhere, where, for other purposes, criminal or civil, it may come to be discussed, according to the forms which those different judicatures usually observe in their proceedings, totally unobstructed or assisted by any attention to what has passed in any other judicature: this, I trust, will be your lordships judgment upon the question agitated between us, if it should be material.

My lords, I laid in my claim to object to the admissibility of this piece of evidence, upon which, if I should have the good fortune to have your lordships concurrence, the subsequent consideration of the effects of it, if admitted, will become totally immaterial. I deny, that this is admissible in a court like this, a court of the highest criminal jurisdiction in this country.

My lords, it is so familiar, that it would be impertinent to that part of the court to which I have the honour to address myself, which is more particularly conversant in the forms of proceeding in courts of justice, to be labouring to prove, that when a subject is examined into in the course of a criminal enquiry, under the form of an indictment, or of an information, what has passed or may pass in the course of a civil enquiry upon the same subject and the same question, is not only not regarded, but is not admitted. In the instance that was put, and many others that may occur to some of your lordships, it is perfectly notorious, and therefore neither requires argument nor proof, that the practice is certainly so. Let a man be acquitted in a court of criminal jurisdiction, it does not preclude a party, complaining of an injury arising from that act, which in a criminal court has been presented as a crime, from seeking redress for the civil injury; and *vice versa*, the fate of such an action cannot be enquired into, much less cannot it preclude the proceedings in a subsequent criminal enquiry, taking its rise from the same act. It has been enquired into in a court of one description, it is now enquiring into in a court of another description.

My lords, one reason (there are others, but) one reason why courts of criminal jurisdiction do not admit any account of what has passed upon the agitation of the question in a court of civil jurisdiction may be, the liability to fraud and collusion. I am not now arguing upon the fact of collusion in this case: but it is obvious that if this would do, if the sentence of a court of such jurisdiction, whether ecclesiastical or temporal, will preclude a criminal enquiry, the receipt is of ample use; and all men may, if they please, cover themselves against the penal consequences of their crimes by instituting a friendly suit. Some such we have known to have been so conducted as to escape the attention of the judges, who have not found out, till after the cause has been decided, that the cause has been collusive. Cases of this sort are so open to fraud and collusion, that for this reason, if there were no other, the courts of criminal jurisdiction will always reject such evidence. I do not know that case has yet existed, where any person has done so strange a thing, as to put it in the power of the court to receive or reject by offering such evidence. Your lordships have had cited to you a case, which, having been treated as it deserves, need not be repeated by me; the case of *the King and Vincent*. If it were possible to suppose that case could be law, that supposition is removed, when your lordships are told that a different opinion upon the same point has been held by the judges that have succeeded in the same court, and to whose knowledge or ability nobody, that knows who they are, would, I believe, object. The last of these cases, *the King and Stirling*, I am aware, may be attempted to be distinguished, and for what I know the first of them may, by saying that the question did not occur, the objection was not taken in either of these cases; but your lordships knowing before whom those criminals were tried, will believe that no such objection would have escaped these judges, if it had been founded in law, although no counsel objected to it, or although the criminals perhaps had not the assistance of counsel; therefore I consider that case as fairly dismissed, and the subsequent

sequent cases as carrying an authority upon our side that more than over- turns it: but I do not conceive, that even this was wanting; for the instrument in the case of *the King and Vincent* has no resemblance to the sentence now offered; it was an official instrument, necessary to give sanction to a legal right. Letters of administration, or a probate, may be admissible; but it does not by any means follow, that a sentence like this is admissible here: if it be, it must be equally admissible on all sides. The gentlemen argue, that your lordships should receive it, should act upon it, should conclude upon it. Why? Because it is a sentence rescinding the marriage, declaring that there was no marriage; that is the import of this sentence, and therefore it operates in their favour, and therefore it happens that they produce it. Let me invert the case; let me suppose, that when this lady instituted that suit, the party, who was the object of it, had supported that defence, as we conceive he was very well able to have done, and that in consequence the cause had ended in a declaration or a sentence, that there was a marriage: in that case, would it have been evidence upon the part of the prosecutor? Would it have been attended with those consequences, which they are claiming for it now upon the part of the person prosecuted? Would your lordships have endured, that the prosecutor should have come here to support this indictment by no other evidence, than the production of a sentence in a suit like this in the Spiritual Court, by which that court had determined Mr. *Hervey* and the lady he had married were husband and wife? Can I possibly state it to any mind that comprehends it, that does not at the same time revolt at the apparent hardship and injustice of such an idea? And yet is there any thing more true, than that a record cannot be evidence of one side, which would not, if it had imported the reverse, have been evidence, and with equal force, of the other? I conceive it to be one of the fundamental rules to determine what evidence of this nature is or is not admissible, that if it could not have been admitted on behalf of the party objecting to it, supposing its import had been favourable to him, so neither shall it be admitted on the part of the person proposing it. I trust I may be warranted in presuming that your lordships think as I do; that in order to support this indictment something more than such a sentence would be required from us; and that the legislature in making this new provision meant, that the fact should be enquired into, as all other facts are enquired into; that the relation should be proved by those who were witnesses to it, by those who can prove the confession of the parties to it, or by those who can give such other evidence as courts of criminal jurisdiction are authorised to act upon. Can any thing then be more obviously unsuitable to any ideas of justice, than that the enquiry should be precluded by a record in favour of one of the parties, which might have been as favourable to the other party, and which, if it had been, would not have been regarded?

If your lordships think fit to admit this evidence, and by so doing to raise a question upon the effects of it, the gentlemen argue with some appearance of triumph, that this kind of sentence is conclusive, for that there are various instances, in which sentences of these courts, in which judgments of other courts, have been held conclusive. For this purpose your lordships are furnished with a great string of cases, some of condemnations in the court of *Exchequer*, some even from boards of *Excise*, some from courts of *Admiralty*, some from domestic and some from foreign courts. There has existed, and still exists, such a comity in the practice of one court towards the proceedings of another, that, whether the court be foreign or domestic, the courts presume, that what is done is rightly done, that there has been no collusion, that there has been no fraud, that the judgment and decree is what it ought to be, the effect of an adverse suit between adverse parties. Presuming the effect of such sentences, such decrees and judgments, in civil causes to have been what it has been stated to be, it must have been upon the supposition and upon the presumption that the sentence or the decree has been fairly and rightly obtained: but if this degree of conclusiveness were allowed to it in criminal cases, if such a sentence were allowed to be conclusive, where the parties are unprepared in point of evidence to impeach it, and if such were allowed to be the effect of it in such a case in courts of criminal jurisdiction, it would obstruct the course of justice in a thousand instances, and in effect operate to the repeal of this and many other wholesome laws. In this instance the mischief would too be great if the policy of this law be questionable, if that which we call a crime is an innocent action: If there is no impropriety in the practice now brought under your lordships consideration, if polygamy deserves encouragement instead of a check, then in another character your lordships will do well to repeal the act; but do not do it in your judicial character.

My lords, cases may be supposed, and we are in a situation that authorizes us, nay, not only authorizes but requires us to suppose, the grossest cases that our imaginations can furnish. It is not difficult to suppose a case, in which the directest fraud upon the court may be practised by means of the grossest perjury, and yet through the collusion of the parties it may be managed with so much dexterity, that it would be impossible to get at them; and in all these instances the effect I am now deprecating would be of course let in upon the criminal jurisdiction of this country.

My lords, I am persuaded your lordships will not do this. In what I have said upon this point, I have anticipated in part the question which I stated as the third in the order, in which I purposed to consider the argument on the part of the lady at the bar. All her counsel have attempted to contend for the conclusiveness of this sentence; and they all mean, I presume, to insist upon it as precluding an enquiry into the mode of obtaining it. The other learned gentlemen will excuse me, if I seem to have been less attentive to what fell from them, than to the second counsel on the part of the lady. The fact is, I heard him more distinctly than those who preceded or followed him. He chose to consider this act as not having created a new offence, but as having simply varied the punishment and mode of trial of a known offence, which existed as the law stood then. I am at a loss to comprehend, in what sense this can be considered as having not created a new offence. This act declares something to be a felony, which before was no felony. This act creates that to be a felony, en-

quirable into in the way in which other felonies are by law enquirable into, in a case that was before only cognizable as an offence against the canon law, and enquirable into in a suit which had nothing for its object but the spiritual interest of the party. I conceive it to be a new offence in the same sense, in which almost all the statutable offences in this country are new offences. This act has not only created a new offence, but, as I conceive, abolished an old one; for I doubt whether it be now competent for an ecclesiastical court to proceed to enquire into offences of this sort, if it were (as has been supposed) their practice before this act. By the custom of *London*, a certain species of defamation is actionable there; and upon that ground the temporal courts proceed in granting prohibitions to stay proceedings of the Spiritual Court in such cases; so I apprehend the courts would do here, if the Spiritual Court proceeded *pro salute anime* in a case of polygamy. My learned friend assumed, that this sentence would stop the proceeding of such a cause in the Ecclesiastical Court, but referred to the learned doctors to make it out; which the learned doctors, I presume, not liking the reference, forgot to attempt: so it stands as a point assumed, but not proved, that the Spiritual Court would at this time entertain such a suit, and that its progress would be stopped by such a sentence. Your lordships heard a very pathetic description of the melancholy situation in which the lady will stand under this sentence, if this prosecution proceeds, and in consequence of it she should be treated in the disagreeable way to which the act exposes her. She will nevertheless, it has been said, after having been punished as a married woman, be totally destitute of any advantage in present or future of that marriage; she can never claim any conjugal rights, nor (if her circumstances did not preclude the necessity of her seeking it) could she compel any maintenance from this gentleman during his life-time, nor can she, if she survives this supposed husband, support any claim to his fortune.

My lords, the husband is in the same lamentable situation: it is equally incompetent to him, while this sentence stands, to derive any advantage in point of comfort during her life-time, or in point of succession upon the death of the lady. It may be so; but if it is so, it will not be the effect of the judgment your lordships will be to pronounce: it is the effect of those practices between the parties which have produced this sentence, and which have made this their situation and their state.

My lords, it will be time enough to consider this question, when the case arises. If ever this lady should re-assume an inclination to establish that relation, which in this suit she has thought good to disclaim; or if it should ever be the pleasure of the earl of *Bristol* to connect himself again with this lady under the relation of an husband; it will then be time enough to enquire, what they can or cannot make of such a claim, or what the impediments are, which they will have to remove in order to establish that claim. As neither of these cases are very likely to arise, it is immaterial to go further into the enquiry of what may probably or possibly be the consequence of them. It occurred to the learned gentleman to consider, that it was very possible he might be led by this train of reasoning into the consideration of the effect of the collusion. Your lordships will permit me to remark, that the learned gentleman who spoke first upon that side of the question, chose to be perfectly silent upon this head. He did not seem to know that it would be likely to occur to us in the consideration of this sentence to suggest, that it was collusive; for unless it were by an allusion to the case of *Hatfield and Hatfield*, the notion of collusion, as making a part of this question, did not seem to have occurred to him. Mr. *Mansfield* saw the certainty of the collusion being introduced into the argument: to obviate it, he used three cases, two that had been mentioned before, and a third he introduced for the purpose. The first, in the order of time, was the case of *Kenn* in my lord *Coke*, which whoever reads, will see that the only point determined, and the only point to be determined in that case, was, that it was not competent for the party to traverse an offence that had been found against him: all the rest is that sort of lucubration which adorns, and in many instances improves, the reports of that learned judge of the decisions of his own time. And this is the use that is attempted to be made of this part of the argument; that it was founded in falsehood; and therefore was upon the face of it collusive. The falsehood was, that the party was in a condition, as it turned out by subsequent enquiry, to have made a better case than he did make; and from thence it is to be taken for granted, that of purpose and design he abstained from making that case that he did not make. Your lordships know better the nature of business, than from such a circumstance to infer a fraud: the best-bottomed causes often miscarry for want of that evidence, without which they cannot be supported. The next case, that of *Morris and Webber*, from *Moore's Reports*, seems to me to be still less material or useful to the purpose for which it is produced: that was the case of a divorce *propter impotentiam viri*. The parties marrying afterwards, fruit of each of these marriages was the birth of children. Perhaps it may occur, that that circumstance did not afford a very decisive and conclusive proof of the negative of the ground upon which that decree was pronounced: it is not an impossible case, that what had happened might happen, although the divorce was perfectly well founded in point of fact. But suppose it were taken for granted, that the child must of necessity be the issue of a man who had been divorced *propter impotentiam*; yet that it must of necessity be inferred from thence, that this sentence was collusively obtained, remains to be made out. I conceive that this case, any more than the one that preceded it, does not afford a colour to say, that the question of collusion and the competency of going into the question of collusion occurred to the court in either of these two cases. In the case of *Hatfield and Hatfield*, a man, who, under colour of being the husband of the woman, had taken upon him to release some interest which she was entitled to, and he claimed to be entitled to in her right, and the question turned upon the effect of that notion: there was afterwards a sentence between the parties against the marriage; whether the means to obtain it were fair or foul, fraudulent or otherwise, we are left to guess at. Your lordships will not, I presume, adopt all the printed reasons, good, bad, or indifferent, that are offered to your lordships at the close of your printed cases. Your lordships predecessors in that case could do no otherwise than

than they did: they saw, that the decision in the court below was right, and upon that ground they affirmed the decree. Now, what was the thing decreed, and the point in controversy between the parties? The man, while he passed for this lady's husband, took upon him to release an interest, which it was not competent for him to release, whether he had or not that character, the subject of the release being a legacy, left to her under a will, in such terms as operated to give her in equity a separate interest. I need not contend, that in a separate interest of the wife the husband cannot controul or deprive the wife of it by any release of his. A court of equity had decided against the party claiming under the release, which, according to the settled doctrine of courts of equity, it was equally bound to do, whether the party releasing had or had not married the woman whose interests were to be affected by it; and the question (husband or no husband) was just as foreign to the merits of that decision, as any thing that could be talked about in the cause. Totally therefore laying out of the question all that had been said upon the subject that was not necessary to the decision of the case, the house of lords affirmed the decree of the court, because they saw it had rightly decided the only point in controversy between the parties. These then are the cases, upon the ground of which, and upon the ground of which alone, (for I have not been able to collect a fourth) your lordships are desired to decline doing that in this instance, which we contend your lordships are bound in justice to do; that is, to let us into the enquiry by what means this sentence was obtained. The gentleman, particularly, who made this use of these three cases, could not forget the familiar practice, which he is a witness to every day of the year, of impeaching the judgments of the courts of law, whenever they are impeachable upon the foundation of fraud and covin. It never occurred to a court in which such a question arises to refer the party who makes a complaint of a judgment so obtained, to the court in which it was obtained, or to direct him to institute a suit to get rid of it; he impeaches it just when it affects him, and not further than as it affects him; beyond that, it is a matter of perfect indifference to him, whether it stands or falls; for the purpose of doing that, which alone he is interested in doing, the party, who would otherwise be prejudiced by such a judgment, is constantly and daily permitted to say, that this was a judgment obtained by covin: this allegation is usually formed into an issue, and if that issue is determined in his favour, though the judgment stands as to every other person, *quoad* him it is avoided in the manner we are ready to avoid this sentence. It was said, that the reason why creditors are permitted so to avoid judgments set up to their prejudice by executors or administrators, who seek to cover effects in their possession by false judgments, is, because these people cannot be relieved in any other form; it cannot be referred to any other court. I am perfectly content to take that as the principle; then it remains, in order to support this distinction, for the learned gentlemen among them to make out, that it is competent to his majesty to make himself a party to this suit in the Spiritual Court, or to institute there, by his proper officer, a new suit to get rid of this sentence. The gentlemen have not attempted it; it would be ridiculous; and I fancy I may presume it will not be attempted: it is not competent, much less necessary, for the king or his law-officers to go into that court for a purpose so idle as this. Taking this then to be the reason why it is admitted in civil causes to creditors to get rid of judgments, by which they are attempted to be injured, by shewing that they were collusive and fraudulent, does it not follow by parity of reason, that it is equally proper that the same thing should be done here, supposing that your lordships should for a moment forget this to be in a criminal cause, in which the reasons for so doing are so much the stronger? Another distinction between this case and that was attempted. It was said, this is not the case of a third person complaining of an injury arising by a sentence, and wishing to avoid it so far only as it affects him; but it is a suit instituted for overturning the sentence. I apprehend it is not so; we contend for nothing but to lay this sentence out of our way, as applied to the present subject; just as you lay out of the way a judgment between A. and B. where it is attempted to be used to the prejudice of C. After your lordships have convicted this lady, if in the result of the enquiry it should be proved, that such is the justice of the case, I do not know that the verdict or the judgment in this case will be evidence upon an enquiry into the same facts for another purpose. If the result of the present enquiry is understood to establish the marriage, and to nullify the sentence, it is because the sentence is in its nature, when it comes to be enquired into, really and truly null and void; not because that such is the effect of any operative power and force that belong to your lordships conviction. This is not a prosecution for the annulling of that sentence; this is a prosecution to subject the party to the punishment which is by law due to the offence charged upon her: it cannot be attended with any other possible consequence. Upon the same ground that the sentence is attempted to be impeached here, it may be impeached every where, except by the parties, who may perhaps have precluded themselves by their conduct from impeaching it.

My lords, as there are no authorities on the one side, it remains for a moment only to observe, that there are authorities on the other side: as applied to civil cases, two have been mentioned. The good sense of both the authorities, particularly of one, I should apprehend establishes this proposition clear of all controversy; for, when in the case of the action against *Constantia Phillips*, of famous memory, it was determined, that whatever objections would avoid a judgment in a court of common law, would be sufficient to overturn a sentence in the Spiritual Court, but none other; one should have imagined that the proposition carried with it so much good sense, that all the world should feel it and adopt it. The Scotch case is by the highest authority, and there the true use that is to be made of a judgment in another court is ascertained and limited: it is evidence; it is strong evidence; but it remains to be explained; and still more, it remains to be laid out of the case in a cause like this, and in a case like that of *Phillips*, where there existed a ground to impute collusion and fraud to it. In *Phillips's* case, it was not permitted to her to avail herself of that collusion and that fraud. Why? Because it was a fraud of her own. But the learned judge, when he refused to permit her to impeach

that sentence, which she had obtained by collusion and fraud, adds, according to Mr. Ford's manuscript note, that, 'as against all others, whatever objections would avoid a judgment in a court of law, would be sufficient to overturn a sentence in the Ecclesiastical Court.' We desire to overturn this sentence upon no other grounds, than sentences and judgments in courts of law are every day overturned by: they must continue to be so overturned in future, as long as there continues to be any attention to truth and justice in the decisions of courts of judicature. I do apprehend, that your lordships will not think, that I take an improper freedom with the sentence, or the court whose sentence it is, by desiring that your lordships will by-and-by form an opinion of the purity of their proceedings by the specimen that we shall give you of them, when we come to state and prove the means by which this sentence was procured; and then perhaps your lordships will see no reason for raising it above the level of other courts, on which we are content to leave it. With your lordships permission, I would supply an omission I meant to have stated in its proper place; the case of *Robins and Crutebley*. A Mrs. *Robins* commenced an action of dower, claiming a share of the succession to her supposed husband Mr. *Robins*: this lady had been claimed to be the wife of a Sir *William Wolfley*. Sir *William* —, upon the supposition that she was his wife, had instituted a suit in the Spiritual Court, probably with an intention to get rid of her, charging her with having committed adultery with *Robins*: in the course of that enquiry in the Spiritual Court, it came out to the satisfaction of the court, that she was the wife of *Robins* and not of Sir *William* —. This sentence was introduced in pleading in this cause of dower for the purpose of repelling a denial on the part of the heirs of Mr. *Robins*, that she bore any relation to them or to their ancestor. To that replication there was a demurrer, which brought under consideration of the court of *Common Pleas* the effect of this sentence so pleaded. The opinion of the court of *Common Pleas* was to allow that demurrer; and though the point decided may perhaps be only this, that that sentence could not avail the party in that form of pleading; yet I conceive that point must be very erroneously decided, if the sentence were of the description which has been attempted to be passed upon your lordships: for if it had been understood to be conclusive and preclusive of all further enquiry, most undoubtedly it would have been a proper subject to be introduced in pleading as a bar to any farther enquiry. Your lordships, by looking into the only report in print of that case (Mr. Serjeant *Wilson's*) will find, that the learned judges of the *Common Pleas*, who decided it, seemed to be agreed in thinking, that it was very far from an established point, that this sentence was conclusive, that the question could only be tried upon the issue *ne unques accouple*, which your lordships know to be the only proper issue in a question of dower, and that issue must be determined by the bishop's certificate. Now we are told that this sentence is just equivalent to the certificate of a bishop: this was so far from being the opinion of that court, that they leave to the bishop to judge for himself, what regard he would pay to that sentence on the point which he was to certify.

Doctor Harris.

My lords,

It would ill become me at this time, after the points which have been proposed have been so fully discussed by the gentlemen who have gone before me, to take up much of your lordships time.

There are two questions, as I understand, before your lordships.

The first of them is, whether a sentence in a cause of jactitation can be given in evidence, as an absolute bar to a prosecution by the king? and the other is, whether, on supposition that a sentence in a cause of jactitation can be given in evidence, it will afford a complete defence, so that no proofs whatever can be admitted afterwards in order to counteract and impeach that sentence?

How these questions come before your lordships, whether properly or improperly, is not for me to argue. It is out of my profession to say any thing about them; but as the gentlemen on the other side have been permitted to state them and argue on them, it is certainly necessary that they should also be discussed by the counsel for the prosecution.

In regard to the first question, I shall not trouble your lordships long, because the discussion of it relates principally to the practice of courts of law, but shall more particularly attach myself to the consideration of the second; as I shall in so doing have an opportunity to say a word or two in answer to what the gentlemen have urged on the other side, who are of the same profession, and practise in the same courts where I have the honour to attend.

In respect to the first question, whether a sentence of jactitation is an absolute bar, and can be offered as such to a suit at the prosecution of the king, it is to be observed, that anciently the whole cognizance of marriage, with that of the crimes attending it, was vested in the ecclesiastical courts: but those courts being either remiss in the exertion of their jurisdictions, or, more probably, wanting power to inflict an adequate punishment sufficient to stop the growth of the increasing evil, and the legislature, for constitutional reasons, being both unwilling and unable to invest them with more authority than they then had, the aid of parliament became absolutely necessary; and the statute of *James the first*, on which the prisoner stands indicted, was accordingly made; by which it was enacted, that if any person being married shall marry another, the former husband or wife being alive, *the offence shall be felony*.

Before this statute, the ecclesiastical courts had the cognizance of the crime of taking a second wife, or a second husband, whilst the first wife or first husband was living; but the statute, as I understand, takes that branch of the jurisdiction, namely, the power of inflicting any punishment whatever on a person guilty of polygamy, entirely from the ecclesiastical courts; inasmuch, that, if at this time a process was to issue from an Ecclesiastical Court in order to call any person to account for bigamy or polygamy (whichever it may be termed), the party cited might obtain a prohibition from the judges of the temporal courts to stop such a suit,

a suit, in the same manner as a prohibition may be obtained in case of a prosecution in an ecclesiastical court for perjury not committed in that court, or for any other crime punishable by a statute. Now, my lords, it is evident, that the one court has lost what the other has gained, in respect to the offence of bigamy; so that the temporal court, or rather your lordships, are able to judge of bigamy, and of every ecclesiastical matter incident to that branch of spiritual jurisdiction. It may here be observed; that a jactitation cause is described in our books of practice to be a *quasi* defamatory suit; and most certainly it is so, and nothing more, when a person libelled against in jactitation confesses the boasting; as, when a man cites a woman for boasting, and she acknowledges the jactitation; for the cause ends here, and is strictly of a defamatory nature. But I do not mean to deny, when the defendant undertakes to justify, that the cause then becomes truly matrimonial; for the sentence will then necessarily be, either that the parties are man and wife, or that the plaintiff's or party agent is free from all matrimonial contracts, *quantum nobis constare potuit*, or as far as to us as yet appears. But though a sentence in these words may have frequently been adjudged [as in *Jones and Bow*, *Carthew* 225—and in *Clews and Bathurst*, *Strange* 960.] to be binding on the temporal courts in cases of property, till reversed; yet it by no means follows, that such a sentence can amount to an acquittal of the plaintiff from having any farther evidence brought against him, the very words, *as far as to us yet appears*, implying the contrary, and evincing that farther proofs may legally be adduced in the proper court. The words of the sentence speak sufficiently for themselves: there is no occasion to have recourse to authorities from books. Let it be supposed for a moment, that the antient jurisdiction remained in the ecclesiastical courts, and that they possessed their former power; is it possible to conceive, that a sentence like the present, pronouncing a woman to be a spinster, as far as to the court as yet appears, could be a bar to a suit in the same or in another ecclesiastical court against the same woman for polygamy? If it could be a bar, it would amount to an acquittal, till the sentence in the civil suit had been reversed; which would be subversive of justice, by making the commission of an undiscovered crime in one court a shelter against the punishment of that very crime in another. If the doctrine now contended for should prevail, that the offering of a sentence in jactitation, pronouncing the party agent free from matrimony as far as it yet appears, is an absolute bar to a criminal prosecution, there would be an opportunity on every indictment for polygamy to defeat the statute: for in the case of a woman marrying two husbands, if the first husband should consent to a collusive suit, the wife would have nothing to do but to cite the first husband into an ecclesiastical court for jactitation, if she apprehended a prosecution on the statute; and then, either on confession of the boasting by the first husband, or on his failing to prove his marriage, if he undertook the proof, a sentence would be obtained, which would intirely defeat the statute. That this house should give a countenance to a doctrine of such tendency, is not to be imagined. It would be so far to restore the ecclesiastical courts to their former authority, as to put it in the power of evil-disposed persons to use those courts to the defeazance of the statute, without giving back to the ecclesiastical courts a jurisdiction to punish the crime of polygamy, which would thus go unpunished: it would be to render those courts in this respect hurtful, without affording them an opportunity of being useful; and it would in effect be to destroy a law in your lordships judicial capacity, which had formerly on the maturest consideration been established in this house as a part of the legislature.

It would now be improper for me to detain your lordships any longer on this question, which has been so ably and fully discussed already; and I shall trust, that your lordships cannot be prevailed on to declare the sentence in jactitation conclusive upon this high court, or to suffer it to be read judicially as a stop to any evidence which may be brought as a proof of the marriage of the lady at the bar with Mr. *Hervey*, now earl of *Bristol*.

But on supposition that the sentence may be permitted to be judicially read, it may be necessary for me, in contradiction to what the gentlemen of my own profession have asserted, to trouble your lordships with a word or two in the briefest manner I am able, in order to shew, that evidence of a particular kind may be given in all courts, and at all times, to rebut a sentence in jactitation in disfavour of matrimony, for the purpose of relieving an injured party and of punishing the guilty.

It is a general rule, which is not to be denied, that respect is due from one court in *England* to the decisions of another, and that comity is due to the decisions of all foreign courts; and it might be more accurate and more strictly true to say in general, that one court in *England* is bound by the judgments and sentences of another; but the generality of this rule does not exclude an exception, which in reality affords a proof of its generality: for, under circumstances, evidence of every sort, parole as well as instrumental, may be received in one court to affect a sentence in another. Fraud in a single person, and collusion, where there are two or more, may be given in evidence in the same court in a different suit, or in another court, to affect the parties to a sentence; and of course to affect the sentence or judgment itself in some degree.

It is true, that by the ecclesiastical law, a sentence in any case obtained by collusion may be declared void in the same court in which it was pronounced, by means of a special suit for that purpose; and most certainly at the suit of a person having an interest, who could not even have intervened at the time when the suit was pending; and such was the case of lady *Francis Meadows*, who had no interest in the years 1768 and 1769, when the suit of jactitation was pending: but it does not follow, because a sentence obtained by collusion may be annulled in the same court where it was pronounced, that such sentence may not be impeached by any means whatever in another court.

I shall not, in proof of what I have advanced, detain your lordships with a repetition of the particulars of *Fermor's* case, as reported in the third part of *Coke's Reports*. I shall only observe, that it was a case depending in the court of *Chancery*, in the 44th of *Elizabeth*, before sir *Thomas*

Egerton, the then lord-keeper, in which *Richard Fermor* complained, that *Thomas Smith* the defendant was his tenant, and had levied a fine with proclamations, in order to bar him of his inheritance, by covin and practice. The lord-keeper, considering on one side the mischiefs which might arise from such practice, and on the other side considering that fines and proclamations are the general assurances of the realm, referred the case to the two chief justices, *Popham* and *Anderson*, who, after a conference, thought it necessary, that all the justices of *England* and barons of the *Exchequer* should be assembled: they assembled accordingly, and it was at length resolved by the two chief justices and barons of the *Exchequer*, except two, that *Richard Fermor* was not barred by the fine with proclamations. The lord-keeper, sir *Thomas Egerton*, commended the resolution of the judges, and agreed with them in opinion.

The precedents and reasons, on which the above-mentioned opinion was formed, have already been ably related, and are well known to some of your lordships: it may suffice on my part to add, that a fine, the most deliberate (for it is five years in completing) and of course the most solemn of all judgments, was not deemed, in the opinion of the lord-keeper and ten of the judges, to be of weight sufficient to protect a colluding party; but was suffered to be impeached by the admission of evidence in another court than that where the fine was levied, in order to afford relief to an injured man.

It is said by lord *Coke* in the same Report, that all acts ecclesiastical as well as temporal shall be avoided by fraud and covin. And indeed if one temporal court is bound in justice and law to pay no regard to the judgment of another temporal court under the circumstances above described, can any reason be given, why the sentence of an ecclesiastical court in such a case should be treated with more respect by the temporal judges, than they are obliged to pay to the judgments of their own courts?

But to the honour of the temporal courts it must be said, that, as far as it is in their power, they lend their aid to the ecclesiastical courts in case of covin and collusion, by permitting the ecclesiastical courts to try such fraud, even when committed in the temporal courts, as incidental matter.

The case alluded to is in *Moore's Reports*, page 917, *Lloyd and Maddox*.

Mr. *Lloyd* a legatee sued *Maddox* the executor of the deceased in the Spiritual Court for his legacy. The executor alleged, that all the testator's effects had been recovered from him the executor, in a court of common law, by a creditor of the testator. The legatee alleged in his turn, and undertook to prove in the ecclesiastical court, that the recovery at common law was in consequence of collusion or covin between a pretended creditor and the executor. And, upon the admission of this plea in the ecclesiastical court, the executor applied to the temporal court for a prohibition, which was denied.

And from this it is evident by necessary inference, that the temporal courts must have deemed themselves competent to judge incidentally of covin or collusion committed in a spiritual court, in order to relieve an injured party or suitor in a temporal court.

When this liberty taken by one court with the apparent judgment of another, under circumstances, comes to be considered, it seems to be founded on the strongest reason: for when a judgment has been procured by a collusion of parties, though it must stand on record, and may not, I grant, be *actually* expunged or taken from the file, but by the court in which it was given; yet it is certainly a mere nothing to those, who, not being *privies*, can shew it false and covinous. It is a sentence in which the judge had never an opportunity of doing real justice—and is undoubtedly, what it has been justly styled by a writer on the civil law, a stage-play, a prophane mockery, or any thing but a judgment. It is not to the disrepute, but to the honour of a court, as well as to the benefit of the publick, that such a fraud should be detected. The upright judge must of all things wish it.—And confident I am, that to discover such a profligate proceeding (from which no human wisdom can protect the greatest judicial abilities) could never be construed into a breach of comity between one judicature and another; but, on the contrary, must be construed by the deceived court as a vindication of its purity, and a rescue from an attempt to load it with discredit.

I must now own, my lords, when I was informed that doctors of the civil law were, by the permission of your lordships, to attend on the part of the lady at the bar, and a brief was given to me on the part of the prosecutor on that account, that I was apprehensive of what might be quoted from such miscellaneous books, as the digests, the code, and the decretals, in favour of collusion, and to shew how honestly it might be practised under particular circumstances. Nothing however of this kind has been urged; and I have not myself, from any inspection of the titles and text of the civil and canon law, *de collusione detegenda*, which treat principally of collusive causes between masters and slaves, and between certain of the clergy in order to defraud the laity, been able to gather any other idea than that collusion between parties to a suit is a very high offence; and such a one, I make no doubt, for which colluding parties might now be articulated against in the Ecclesiastical Court, where the insult was offered, and be punished at discretion by ecclesiastical censures. But a particular discussion of the nature of the offence committed by parties colluding in a cause, how that collusion is to be treated when discovered, and what operation the discovered collusion will have upon the sentence, is rather to be expected from later writers, and such authors as *Menochius* in his *Consilia*, or *Seaccia de re judicata*, than from the laws in the text of the civil and canon law.

And these authors agree in general in saying, *quod lata sententia per collusionem habenda est pro non-sententia, et quod aliis non nocet, quamvis, sublata collusionem, noceret. Nam facta collusionem cum adversario [says Seaccia] sententia non prodest adversus tertium; vel quia tertius erat citandus, et tunc videtur non prodest sententia, etiamsi eam obtinuisse sincere.*

And when an executor [for example] desirous of proving his testator's will, omits to cite one among others of the next of kin; for in that case the omitted person may, if he thinks it for his interest, oblige the executors

to prove the will *de novo* at a subsequent time, the sentence establishing the will under the process, by which one of the next of kin was omitted, being as to him in the true sense of the expression, *Res inter alios acta*.

The same author proceeds by adding,

Vel non erat citandus, quia causa agebatur cum legitimo contradicatore; et tunc licet, si sententia fuisset lata sine collusione, tertio noceret; tamen, si fuerit lata per collusionem, non nocebit.

This may be explained by the following supposed case: If an executor to prove his testator's will should cite all the next of kin regularly, but should collude with that next of kin to whom the management of the suit was intrusted, and prevail on him to feintplead, and not put forth his strength on account of some private bargain, and by this covin establish the will; yet, though the sentence in this case would have bound the legal contradicitors, who had been all called, and also all other persons whatever, if there had been no collusion, it shall nevertheless not bind the injured part of the legal contradicitors, on a proof made of the concerted fraud.

It must be allowed, that these writers have not (as far as I have been able to observe) made mention of the place or court where a sentence collusively obtained is to be set aside; and if an actual setting aside or total reversal is meant, there is no doubt but that this must be done in the same court where the parties colluded, and in no other.

But if it is only asked, where and in what court evidence is to be received to relieve an injured person, who was not a party to the collusion? my answer is, that it is plain from these writers, as well as from reason, that it is to be received in every court.

The courts of civil law, known to these writers, hear in the same court and under the same jurisdiction causes of property, and also accusations which affect the life of the accused, exactly in the same manner as our Admiralty-courts in England did before the 28th of Henry VIII. And therefore when Scaccia and other writers, who entertain the idea of the same court having both civil and criminal jurisdiction, say that a sentence obtained by collusion is to be regarded *pro non sententia*, their meaning fairly taken must be, that such a sentence would be effectually avoidable, or rather disregarded every where, on a proper proof made of the fraud by which it was obtained.

I am aware that the case of *Mayo and Brown* was quoted by the advocates on the other side, as a late instance, in which the present judge of the Prerogative Court, Sir George Hay, whose decrees will always have great weight, was of opinion, that he could not in his court receive evidence of a sentence having been obtained by collusion in the court of the bishop of London.

The case, in brief, was as follows:

One Mrs. Ailmer died intestate, and Mr. Brown, as her husband, obtained the administration of her effects. Lady Mayo had proved herself to be the daughter of Mrs. Ailmer, and had cited Brown to bring in the administration, and shew cause why it should not be revoked, as unfairly obtained. Brown proved his marriage to Mrs. Ailmer beyond a doubt; but lady Mayo then alledged, that Brown had been married to one Ellen Cutts, who was living at the time of the fact of the marriage of Brown with Ailmer. Brown answered, that Ellen Cutts did once make pretensions to him; but that in a suit of jactitation, brought by him against her in the court of the bishop of London in 1732, she was enjoined silence by sentence; and he was pronounced free from any matrimonial connexion with her. To this lady Mayo replied by plea, that the sentence had been obtained by collusion between Brown and Cutts, and desired to be suffered to prove her allegation.

Many of the arguments were then used which have been made use of on the present occasion; but the judge did not, as I understand, reject the distinction between receiving evidence in favour of an injured person, and being able to annul the sentence, and absolutely deny his authority to admit lady Mayo's allegation, but only appeared to make choice of the method of stopping the cause in the Prerogative Court till lady Mayo had applied to the bishop of London's court for relief: and in so doing he laid great stress on the note in the margin of *Strange's Reports*, page 981, where it is said, that the chief justice of the Common-Pleas, in the case of *Prudham and Phillips*, held a sentence in the Ecclesiastical Court to be conclusive, and would not receive evidence of fraud or collusion in obtaining it. But it is evident from the very able manuscript note of the case of *Prudham and Phillips* by the late Mr. Ford, whose learning and accuracy are too well known to stand in need of any encomium, that the only reason why chief justice Willes refused to suffer Mrs. Phillips to relieve herself by giving a proof of collusion in the bishop of London's court, was, because Mrs. Phillips herself was a party to that suit in the Ecclesiastical Court; so that in truth and fact the decree made in the Prerogative Court in *Mayo and Brown*, appears to have been founded more on the uncertain authority of the note in the margin of Sir John Strange's Reports, than on any other precedent.

Now if a suggestion of fraud in a single person, or collusion between many, affords a foundation for a court, in which causes of property only are decided, to receive evidence that such fraud or collusion was used in obtaining a sentence in another court which has jurisdiction in cases of property, it becomes necessary, *a fortiori*, that a court, held for the punishment of criminals, should admit evidence to shew that a fraud or forgery has been committed in a court of civil jurisdiction: and there are strong instances in the law of England to shew, that civil judgments have been regarded not only as of no weight to exculpate in criminal prosecutions, but on the contrary as aggravations.

The case of *Farr* in *Kelyng's Reports* is one of many strongly to this purpose.

Richard Farr, having an intention to rob the house of Mrs. Stanier, told an attorney that Mrs. Stanier was his tenant, and he could not make her quit his house: the attorney proceeded regularly in a cause of ejectment; and one Eleanor Chadwick, an accomplice with Farr, having sworn falsely that she had served Stanier with a copy of a declaration, judgment was obtained, a writ issued, the woman was ejected, and

her house was robbed by Farr and Chadwick, who had got legal possession. Farr and Chadwick were afterwards indicted at the Old-Bailey; and on proofs given of the facts, it was agreed by lord chief justice Hyde, Sir John Kelyng, and Mr. justice Wild, that though the prisoners made use of the law, and the officers of the law, yet as this was done in fraudem legis, the course they had taken was so far from excusing the robbery, that it heightened the offence by abusing the law. *Kelyng's Reports*, page 43, 44.

There is a single case on the other side, *the King* against *Vincent*, reported in *Strange*, 481, where it is said, that Vincent was indicted for forging a will of a personal estate, and that the forgery was proved at the trial, but that Vincent having produced the probate, it was held to be conclusive in support of the will.

This opinion is said to have been given in the 8th year of George I. and no subsequent case has been quoted in support of it; but numbers of other cases have been quoted by the counsel against the lady at the bar, where the unfortunate prisoners have been found guilty of forging wills, in part upon the same evidence (namely, the probate) on which the very fortunate Mr. Vincent was acquitted.

Among others cited from the *State-Trials* and *Session-Papers*, the case of one *Stirling* has been mentioned; and a stronger to shew the absurdity of the doctrine held in *the King* and *Vincent* could not well be imagined.—One Mrs. Shutter, being known to have money in the funds, *Stirling* forged a will for her. He gave considerable legacies to several, but to himself he gave 30*l.* only as executor; for it was sufficient for his purpose to get possession, in order to make her whole fortune his own. He obtained a probate from the Prerogative Court, and endeavoured to receive her stock at the *South-Sea-House*, but was discovered in the attempt, and indicted for the forgery. The probate was produced in court, and according to the doctrine in *the King* and *Vincent*, the sight of the probate should have instantly occasioned the acquittal of the prisoner; for though Mrs. Shutter herself was alive, and appeared in the court, yet witnesses must have been necessarily produced to prove her identity; and such evidence, according to the doctrine in *the King* against *Vincent*, ought not to have been admitted against the probate, which ought to have been conclusive. The prisoner however was convicted.

But admitting for a moment, that the case of *the King* and *Vincent* was legally determined, it does not seem to apply in the present instance, unless it could be shewed, that the prosecutor offered to give evidence of collusion in obtaining it, and was not permitted so to do; for it was said by one of the civilians, that the probate issued in that case by a decree of the Ecclesiastical Court, and not in common form. If it did so issue, it is to be presumed, that such decree was made between parties truly adverse, till the contrary is made to appear; and the contrary was not attempted to be proved. And it must be confessed, if the parties to the suit in the Prerogative Court were truly adverse, that then the fraud either was or might have been in proof before the original proper court: and this might have afforded some colour for saying, the man shall not be put twice upon his trial for the same offence; though such an argument could only have been specious; for when the question in a court of civil jurisdiction is, *will or no will, deed or no deed*, and a forgery is detected, the person who committed that forgery must be tried for it in another court and by another proceeding, or he will never be punished as the law of England directs.

It may be here proper to observe, that no one case has been mentioned by the gentlemen on the other side, where, in any court of civil or criminal jurisdiction, a proof of collusion in another court had been offered by a proper person, and not received or rejected. The case of *Hatfield and Hatfield* in the house of lords, in the year 1727, has been answered by all the counsel who have preceded me, by shewing that collusion was not at issue in that case. And in the case of *Kenn*, 7 *Coke*, so much insisted on by doctor *Wynne*, there is no mention nor the least hint given of fraud, covin, or collusion. In that case, *Christopher Kenn* had issue *Martha* by *Elizabeth Stowell*; but he afterwards obtained a sentence in a cause of nullity against *Elizabeth Stowell*, as having been married to her *infra nubiles annos*; and the marriage was pronounced void in an ecclesiastical court.

Martha, the daughter of that marriage, in order to make good her title to her father's estate, was afterwards permitted, and probably thro' some mistake or haste in the court of *Wards*, and without hearing counsel, to give evidence that *Kenn* and *Stowell* her father and mother were not *infra nubiles annos* when they intermarried. But according to lord *Coke's Reports*, the court of *Wards* agreed, that as the ecclesiastical judge had decreed the marriage to be void, his judgment should be credited, although the parties were proved to have been of the age of consent, and although the foundation was false on which the sentence had been grounded; inasmuch as the court of *Wards* would not examine into the cause or reasons of the sentence, whether true or false.

From all which nothing farther is to be collected, than that a sentence in the Ecclesiastical Court is to have full credit given to it as long as it subsists unrepealed; and that it is not to be overturned in the same court where it was given, or by any other, on account of error and mistake in law or fact; and this is certain law: but it is to be observed, that the parties divorced had been long dead before the suit was commenced, and that there is not the remotest hint or suggestion through the whole case, that the Ecclesiastical Court had been deceived by any fraud or collusion between the parties litigant.

As to the case of *Prudham and Phillips*, the counsel for the lady at the bar were certainly led into a mistake by the note which I have already mentioned, inserted in the margin of *Strange's Reports*, page 961, and were not aware of the note in Mr. Ford's manuscript, which is of undoubted authority, and from which it appears that one Mr. Prudham, as a creditor, brought an action of debt in 1737, against the well-known Mrs. *Teresa Constantia Phillips*.

Mrs. Phillips gave in evidence her marriage with Mr. *Muilman*.

Mr. Prudham produced a sentence annulling that marriage, in a cause of nullity,

nullity, on account of a prior marriage with one *Delafeld*; and this Mr. *Prudham's* counsel relied upon as conclusive evidence of the nullity of the marriage with *Muilman*;—and so it was agreed, unless the defendant *Phillips* might be admitted to shew fraud in obtaining the sentence, and so to avoid it, as judgments are daily avoided, by replications of fraud.

Resolved, on great debate, that the ecclesiastical law was part of the law of the land, and that sentences by their judges were in matters of spiritual jurisdiction of equal force with judgments in courts of record and in courts of equity: but that whatever objections would avoid a judgment, the same would be sufficient to overturn a sentence in the Spiritual Court; but none other. That fraud used in obtaining judgments was a deceit on the court, and hurtful to strangers, who, as they could not come in to reverse or set aside the judgment, must of necessity be admitted to aver it was fraudulent.

But that Mrs. *Phillips* had been a party in the cause in the Ecclesiastical Court, and whether she was imposed upon, or joined in deceiving the Ecclesiastical Court, this is not a time or place for her to redress herself.

Now, although Mrs. *Phillips* was not in this case allowed to alledge, that the suit in the Ecclesiastical Court annulling her marriage was collusive, yet the reason on which the court refused to allow her so to do, namely, her having been a party to the collusive suit, amounts to a full proof, when joined with the other doctrine laid down by the court and related in the case; that any person not having been a party would at all times be permitted in a court of common law or equity to alledge fraud or collusion to have been practised to his injury in an ecclesiastical court.

On the whole therefore it appears beyond a doubt, from the instances which have been given, that in civil cases a stranger is admitted in one court to alledge and prove in his defence, that a sentence to his prejudice has been pronounced in another court by means of fraud and collusion; and that a prosecutor in a criminal prosecution is constantly permitted to do the same.

Taking it then for granted, that this in general must be conceded, it only remains to inquire, why evidence, if necessary, should not be admitted to destroy the force of the sentence in the present case, in favour of the crown and of the public, who were not parties to the jactitation suit between Mr. *Hervey* and the lady at the bar, and yet are interested, if it is a crime to marry a second husband whilst the first is living; or, in other terms, to inquire why a sentence of jactitation of all sentences should be so highly distinguished on account of its worth and stability, as to be held forth as an exception to the general rule, and as the only species of sentence which ought to be so favoured and honoured by being regarded as conclusive.

That the proceedings in the Ecclesiastical Court are often rather of longer duration than could be wished, is not to be denied; and that this principally arises from the number of possible appeals under particular circumstances from the first hearing of a cause to what in general cases may be termed the last, is equally true.

When a sentence [for example] given in a cause of jactitation, in which marriage was at issue, has passed through all the stages of appeal, the cause is still liable to be opened *de novo* in favour of matrimony, as if nothing had been done. Was this possible prolixity of proceeding, and were these opportunities of appealing, an impediment and safeguard against collusion (as one of the doctors has gravely alledged them to be) I do not deny that a cause of jactitation must of all causes stand fairest to be the most immaculate and most free from the stain of fraud. But, when it answers the purpose of parties to collude, is it to be presumed that those, who could begin a cause collusively, would scruple to carry it on from one court to another, till they came to the end of their journey, if it was necessary so to do to obtain their end? The truth however is, that several appeals are not absolutely necessary; and that, when there is collusion in a cause, there is either no appeal, or an ostensible one only, which is always subducted within a convenient time; and the gentlemen best know, whether an appeal from the sentence relied on in the present case was subducted or not. A sentence in jactitation pronounced in disfavour of matrimony is defined to be transitory, and not final; and this definition seems to be founded, as absurdities sometimes are, on a tenet of religion.—The religion I mean is that, which after having been received in this kingdom for a long series of years, was afterwards and now is with reason protested against. In this religion it is maintained, among other condemned doctrines, that marriage is a sacrament, and not to be dissolved: and although it nearly amounts to a certainty, that the rites of matrimony are not now quite so strictly regarded in England as they have been heretofore, and that his majesty's subjects of almost every description, from the lowest to the highest, have shewed an utter abhorrence of this doctrine of the church of Rome; yet it is not to be wondered at, that the ancient canonists, who were to a man of the religion I have just mentioned, and had the framing of the code ecclesiastical, should so fabricate or bend the law, as to render it the support of marriage by every possible method, and should lay it down as a maxim, that a sentence in a marriage cause should never, in their language, pass into *rem judicatum*, or become a final judgment, but be eternally open and liable to revision and reversal, notwithstanding it may have been established by appeal upon appeal, and even by the judges of the common law in a court of *Delegates* under the king's special commission, and afterwards by the lord-chancellor, who may have refused a commission of review. *Clarke's Praxis*, tit. 205.

To render the privilege of a jactitation cause, in which the proof of marriage has been attempted but not perfected, still more extensive, the general safeguard against perjury has been entirely taken away in this species of suit; for the publication of the depositions is no obstacle to fresh examinations, and new witnesses may continually be admitted in favour of matrimony, even after the former depositions have been inspected, and without any proof made that such witnesses are lately come to the knowledge of the producer, which is a proof expected

and required in all other causes whatever, and a rule never departed from.

Clarke, in his book of Practice, is express to this purpose, and uses the following words: *licet generaliter non admittuntur testes post publicationem, admittuntur tamen in causa matrimoniali sine juramento, quod testes noviter ad notitiam pervenerunt. Tit. 205.* It is allowed too in this species of cause, that not only the party silenced, but that any other person, interested to establish the matrimony, may take up the cause in the state in which it was left in the same court, and proceed, as I apprehend, in another court, and invoke or illate the proceedings.

The *pars citata*, or defendant, is also at liberty to go into another court in a new matrimonial cause; as for example, in a cause of restitution of conjugal rights: *licet parti citata aut in eodem judicio, aut coram alio iudice (non obstante quod citatio emanavit in causa jactitationis) contra actorem institueret causam matrimonialem.* See *Clarke's Praxis*, tit. 195, 205.

This ambulatory, indeterminate, state of a sentence in jactitation must certainly, in the apprehension of any man not a lawyer, be a very improper circumstance to be urged in order to render this species of sentence given in one cause an absolute bar to proceeding to judgment in another cause of a civil nature, and more particularly to make it a bar in a cause of a criminal nature in another kind of jurisdiction. Taking things therefore as they are, and having proved the law respecting this extraordinary species of sentence from the books of practice which describe it, can any good reason be assigned why such a sentence should be conclusive in the present case, and should not be revised and revoked, if occasion should require it, in the high court before which we now are?

This sentence never passes into a *rem judicatum*, or final judgment—it is subject to be revised in any other court having jurisdiction than that in which it was first given. The act of *James I.* by which the marrying of a second husband or second wife, whilst the first is living, is made felony, has, by creating the felony, plainly transferred that branch of the ecclesiastical jurisdiction, which before punished polygamy, to those courts where criminals are tried; and to remove even the appearance of any difficulty which might have arisen on the right of the prosecutor to offer the sentence, the counsel for the lady have themselves desired leave on her part to bring it before the court, and have actually introduced it:—can it therefore be possible that this high court should not think themselves authorized by a complete jurisdiction in every respect, spiritual as well as temporal, to give the prosecutor, on the part of the crown and of the public, the liberty, under all the circumstances of this case, of offering a proof of the nullity of the sentence, by pointing out from the proceedings themselves, if necessity should require it, the marks of fraud with which they abound; or, what is rather to be expected, to give the prosecutor the liberty of adducing evidence in a more direct manner, both oral and instrumental, to prove the marriage of the lady at the bar with Mr. *Hervey*, the present earl of *Brissol*; by which the collusive proceedings before the Ecclesiastical Court, and the truth of the principal accusation, will at one and the same time be plainly demonstrated?

Lord President of the Council. My lords, I move your lordships to adjourn to the chamber of parliament.

Lords. Ay, ay. *Lord High Steward.* This house is adjourned to the chamber of parliament.

The lords and others returned to the chamber of parliament in the same order they came down; and the house, being thus resumed, resolved to proceed further in the trial of *Elizabeth* duchess-dowager of *Kingston*, in *Westminster Hall*, on Friday next, at ten o'clock in the morning.

Friday, April 19. The third day.

THE lords and others came from the chamber of parliament in the same order as on Tuesday; and the peers being seated, and the lord high steward in his chair,

Lord High Steward. My lords, the house is resumed. Is it your lordships pleasure the judges may be covered?

Lords. Ay, ay.

Then the serjeant at arms made proclamation for silence; and the duchess of *Kingston* was conducted to the bar.

Lord High Steward. Mr. *Wallace*, you may proceed with your reply.

(R E P L Y.)

Mr. *Wallace.*

My lords, I must bespeak your lordships indulgence to examine and discuss the great variety of arguments and considerations, which the counsel on the part of the prosecution have thought proper to enter into, and submit to your lordships. I ought in the first place to take some notice of the charge of novelty imputed to myself, and those who assist me, in the attempt to introduce the sentence of the Ecclesiastical Court, before the cause has been opened, or the evidence on the part of the prosecution stated to your lordships.

It might perhaps be thought a sufficient answer to observe, that no indictment ever yet has been preferred on this statute, where the Ecclesiastical Court had given a sentence upon the subject. The prosecutor of this indictment has had the boldness to set at defiance the proceedings

ceedings in the Ecclesiastical Court; and, in direct opposition to a sentence pronounced there, to prefer in a court of criminal jurisdiction a charge of felony; for although criminal prosecutions are and must be in the name of the crown, yet in most cases they are carried on by private individuals; and your lordships particularly know, in the present case, there is a private prosecutor, and one who might have applied on the score of interest to the Ecclesiastical Court, to have had that sentence re-examined.

With respect to the novelty of the proceedings, the counsel for the noble lady at the bar would have found themselves standing much in need of your lordships' pardon, if they had not interposed the sentence at the time it was offered. If they had permitted a cause of this kind to have proceeded into evidence (which, from the accounts we have heard, is to be laid before the court by a number of witnesses, and of course must have taken up your lordships many days in the examination), and after all, the sentence had been produced and attended with the effect which we hope it will have, what would have been the situation of counsel, who had suffered so much of your lordships' time to have been mis-spent in the examination of parole evidence to facts which could not be admitted against the decision offered to your lordships?

But in truth it is not new in practice: the case alluded to is not only, as it has been termed, a colour, but a justification for what has been done. It is true, it was an ejectment, which the gentlemen have properly called a fictitious proceeding. It was for that reason the sentence was not interposed, till the evidence was opened; for till then the defendant is ignorant in what manner the plaintiff intends to make out his claim: but as soon as it was stated, that he derived through a marriage, which had been examined and decided in the Ecclesiastical Court, the counsel immediately, without suffering evidence to be given, interposed the sentence. In this case there is no occasion to wait for the opening of counsel; for upon the face of the indictment the supposed marriage with Mr. Hervey is stated as the ground of the offence: the crime in the indictment charged is a marriage with his grace the duke of Kingston, during the life of Mr. Hervey, to whom the noble prisoner at the bar is alleged to have been before married; and consequently upon the validity of that marriage the question depends. The marriage with the duke of Kingston was notorious in the face of the church, under the sanction of a licence from the archbishop of Canterbury, and in the presence of many witnesses. The supposed marriage with Mr. Hervey was the sole question in the Ecclesiastical Court: that court has decided against it; and as long as that sentence remains in force, the relation of the parties as husband and wife is at least suspended, if not absolutely gone.

The practice every day, where one is in possession under a fine, and no claim has been made for five years, is to interpose it immediately. I ventured to do it not long ago in the court of King's Bench at a trial at bar, where the claimant came out of Wales with as long a pedigree as that country could furnish. When I heard it stated, and understanding that a great number of witnesses must be called to support it, I offered the fine to the court, before a witness was called; which instantly put an end to the cause. I did not by that incur any censure from the court, or blame from the counsel. I thought myself called upon in duty to inform the court of it; and a cause, which would have lasted three or four days, was ended in less than ten minutes.

I trust, a conduct designed to prevent your time being mis-spent upon a fruitless enquiry, (for whatever should be the result, yet this sentence, if it has the effect we contend for, must render it totally nugatory and immaterial) will not be the subject of your lordships' animadversion.

Enough, I hope, has been said in defence of the attempt against the charge of novelty; but an observation was made, to create a prejudice against the case of the noble lady at the bar, from the conduct of her counsel in this stage of the proceedings to prevent an examination of witnesses, as a proof of their opinion upon the merits of the cause. God forbid that any impression should be made against the noble prisoner at the bar from the conduct of her counsel! Your lordships know, that in the forms of proceeding she must throw herself upon her counsel, and submit to their management; and no mistake of theirs will, I trust, ever turn to her prejudice. I feel an happiness in speaking to a court incapable of receiving impressions from an insinuation of that kind.

An observation was made upon the form of the sentence, which seemed to strike many of your lordships, that as far as it appeared to the Ecclesiastical Court, the parties were free from all matrimonial contracts and espousals; not positively that they were so; and therefore as far as the evidence went in that court, and no farther, ought the sentence to be regarded. Your lordships have heard from those that practise in the courts of ecclesiastical law, from the counsel on both sides of that description, that it is the constant uniform method of drawing up sentences in causes of this kind; that it is a sentence of validity; that it is considered by them as such; but that it is open to further proceedings in that court; that it falls within the maxim which was cited to your lordships upon the other side, which is not denied here, but admitted, nay mentioned in the very opening of this business, that *sententia contra matrimonium nunquam transit in rem judicatum*; this sentence, being against a marriage, never passes into a definitive judgment of that court: but does it follow, because it is open to further examination, because other suits may be instituted which may contradict this sentence, that whilst it remains unimpeached, till other suits are instituted, and till a different judgment is given, that the sentence has no effect; that it is the words of the judge, without having any sort of consequence attending of them?

My lords, it is too ridiculous to suppose a suit instituted in the Ecclesiastical Court, where the prosecutor of the suit (or the promoter, in the language of that court) has obtained the sentence of the court in his favour; that it means nothing at all; that it is mere waste paper; that he might as well never have commenced the suit. Is it possible, in a country

where the least idea of justice prevails, that this should be the case? On the contrary, the sentence of every court of competent jurisdiction has been considered in the same, and every other court where it has become the subject of debate, till impeached, set aside, reversed, or repealed by the court that gave the sentence, or by the authority of a court of appellate jurisdiction, to be conclusive.

Your lordships have heard from the doctors of the civil law the effect of a sentence in a suit of jactitation of marriage. I took the liberty of stating to your lordships many cases referring, where the same doctrine had been adopted by the judges of the common law, and constantly acted upon without an exception. The proceeding is not, as has been contended, in the nature of an action for words or of slander; it has ever been instituted upon some serious claim of marriage, which calls upon the party for an explanation.

Would it be no objection with a lady to a gentleman paying his addresses to her, that somebody claimed a marriage with him? I believe, my lords, it would at least create a pause in the treaty, if it did not absolutely put an end to it. He certainly would be called upon by the lady or her friends to satisfy them, that there did not exist a ground for such report. There is no legal course to be taken, but by commencing a suit of jactitation in the Ecclesiastical Court. The proceeding calls in form upon the party who has made the claim to justify it. If a marriage be insisted on, the parties instantly change situations; the defendant becomes the plaintiff or actor, and the original plaintiff becomes the defendant, and is called upon to answer that claim made in the Ecclesiastical Court of marriage, not only to answer it in form, but upon oath: the original plaintiff is obliged on oath to declare, whether the allegations of the party respecting the marriage are true or false. The proofs are first made by the party insisting upon the marriage; and the judge gives sentence upon them. The suit in truth becomes, and is admitted by the learned doctor on the other side to be, to all intents and purposes, a matrimonial cause; and the judgment is upon the validity and lawfulness of the marriage. In that light the proceeding in the ecclesiastical courts has ever been received and treated.

But suppose the sentence has been received and considered as conclusive evidence, it is contended by the counsel for the prosecution to be only in particular cases, namely, where the person against whom the sentence has been given, or one deriving under such person, has been a party in the suit, in which the sentence has been offered in evidence; which is not the present case, as the crown was no party to the suit in the Ecclesiastical Court.

The distinction may be thought ingenious and plausible, but there is no foundation in law to support it. In the great number of authorities cited to your lordships, there is not the least hint of such a distinction: the rule is laid down in the most general terms, and without an exception, in the case of *Hatfield and Hatfield* before the house of lords. The person against whom the sentence was given in evidence, was not a party, nor claimed under any party, to the suit in the Ecclesiastical Court.

No notice was taken of another case which I mentioned to your lordships, where the person against whom the sentence was given in evidence was no party to the proceedings in the Ecclesiastical Court. It was an action against Mr. Thomas Hervey for a debt contracted by his wife. Mr. Hervey had a judgment in that suit against him: but in a subsequent suit, after a proceeding had in the Ecclesiastical Court, in which it was declared that Mr. Hervey, as far as appeared to the court, was free from all matrimonial contracts (just as it is in the present case) the sentence was received as conclusive evidence upon the fact of the marriage, and defeated the plaintiff.

I am not contending that such sentences are to be used as instruments of fraud upon creditors. No; if there is no real marriage, but a man holds out to the world a woman for his wife, and she gets a credit upon that score, he shall never be permitted to say they are not married: yet where the persons live separate, where no act of his gives a countenance to the demand, there a creditor trusts the wife upon the ground of a legal marriage; there the Ecclesiastical Court deciding upon the marriage is conclusive evidence. That case was acquiesced in; no application was made to the court; and I believe all that heard it approved of the decision.

A learned friend of mine on the other side, after he had as I thought closed his argument and sat down, rose again to mention a case to your lordships of *Crutchley and Robins*.

It must have struck him that it would appear a little extraordinary, after so full a discussion, no case had been cited to your lordships to warrant or give a colour to the distinction attempted.

That case, when stated, and the reasons given by the court which pronounced the judgment considered, will appear not to have the least application to the present. It was a claim of dower by Mrs. Robins upon the estate of Mr. Robins deceased, in *Staffordshire*. The defendant in that case, the heir of Mr. Robins, pleaded to that claim, that she never was lawfully married to Mr. Robins. The only legal mode of trying that fact is by a certificate from the bishop of the diocese: the pleading between the parties is brought to an issue; it is the office of the court to direct a writ to the bishop to certify whether there was a marriage or not; and upon the certificate the judgment is given. Instead of suffering the court to issue a writ to the bishop, Mrs. Robins replied to that plea a sentence in the Ecclesiastical Court, in a suit wherein she was by the judgment of that court pronounced the wife of Mr. Robins; the defendant put in a demurrer, insisting the replication was not admissible; and that was the question before the court of *Common-Pleas*.

Did the court of *Common-Pleas* decide, that such a sentence is not evidence? No; the court of *Common-Pleas* determined, that by law they could receive no other evidence of the fact than the bishop's certificate; it was the sole proof which the law in that particular case has required for the decision of the cause, and they could not depart from it. But they went farther in that cause: they told Mrs. Robins that the sentence, though it could not be received there, might be laid before the bishop, who was to certify

certify to them the marriage. That is the language of the court of *Common-Pleas* upon the case: the bishop must certify the marriage; the sentence must be laid before him, and not before this court. Did the court of *Common-Pleas* decide, as contended, that it was no evidence? No such thing is to be found in the case. All the court did, or meant to do, was to inform the plaintiff that she had mistaken the time and place to make use of that evidence; that the law had in that case appointed a certain specific proof to be given to the court, and they could receive no other: the bishop, who was to examine into the matter, might or might not be concluded by the sentence; the court must be determined by his certificate.

My lords, if the bishop had rejected the sentence, he would have done what no bishop ever did before; yet the court must be concluded by his certificate; they could not examine into the proofs: nay, if the bishop by fraud had certified a marriage, the court would have been concluded. So much for that case which has been cited; and which is the only case the industry of the gentlemen on the other side could produce upon this part of the argument.

Your lordships have been told that, by the general rules of evidence in civil cases, no sentence or judgment can be received, unless in a cause between the same parties, or who derive under them. The candour of the gentlemen on the other side has admitted two exceptions to the rule: first, sentences or judgments where the proceeding is *in rem*; and secondly, in causes where the court has exclusive jurisdiction.

I will not state to your lordships other exceptions to the rule; the two admitted are sufficient; the present case falls within both exceptions, though either would be enough.

In the first place, it is a proceeding *in rem*: marriage or no marriage is the point to be determined. It does not come collaterally or incidentally, but directly, in question; and the decision of which was the sole object of the suit.

In the next place, it is a sentence of a court having exclusive jurisdiction upon the subject. It is admitted that the Ecclesiastical Courts have exclusive jurisdictions in probates of wills, in all testamentary disputes respecting personal estates; and having decided the question, whether right or wrong, upon true or upon false grounds, it is not competent to any other court, unless in a legal way by appeal, to enter into the matter; but faith and credit is to be given to the decision of the Ecclesiastical Court. It is also admitted, that, till the statute upon which the present indictment is founded, the ecclesiastical courts had the sole and exclusive jurisdiction in matrimonial causes.

But it is contended, that a concurrent jurisdiction is given by this act to the king's temporal courts: where is the ground of this notion to be found? Was it the intention of the legislature to give to the temporal courts a concurrent jurisdiction with the ecclesiastical? The intention must be collected from the act itself. In my own apprehension, nothing is more clear than that the legislature, at the time of passing this act, meant to guard and secure the jurisdiction of the ecclesiastical courts against innovation from the temporal.

The act is general; that whoever shall marry a second husband or wife, living the former, shall be deemed a felon, and suffer the pains of death. Yet that general enacting clause is restrained by a proviso, which demonstrates the intention of the legislature, that the proceedings in ecclesiastical courts should remain untouched, and the temporal courts have no jurisdiction in the case. The exception runs thus:—Nothing herein contained shall extend to any person or persons, that shall at any time of such marriage be divorced by any sentence had or shall be hereafter had in ecclesiastical courts; nor to any person or persons—

These provisions shew an anxiety in the legislature to preserve the privilege of the Ecclesiastical Court, and save their judgments from an examination; and so far from giving a jurisdiction to the temporal courts in such cases, the act expressly declares, that where the ecclesiastical courts have given a decision, the temporal courts must stop. The case is not within the law; it is not permitted to be examined into.—It is pretty extraordinary that history gives no account of this act, or the immediate occasion for passing it. The preamble states, 'that evil-disposed persons, being married, run out of one county into another, to places where they are not known, and marry there.' If this was the evil meant to be redressed, the case of a person of rank, obtaining a sentence in the Ecclesiastical Court, and acting under the faith of it, can never fall within the description in the act.

The journals of neither house furnish any lights upon this subject. The act was brought into the house of commons in April, received some amendments in a committee there, and sent to the house of lords: it there also received amendments, and was returned to the house of commons again in June: but what the amendments were, or whether the provisos were inserted by the guardians of the rights of the church, as is most probable, or came from the house of commons, cannot be discovered. Suppose a sentence of divorce pronounced in the Ecclesiastical Court; would it be permitted to any court, under pretence of fraud, to examine for the purpose of making the parties criminals, when the act has declared such a sentence shall not be meddled with; and the parties under such sentences are excepted in terms out of the act?

Where a sentence of nullity of marriage is given, it is equally open to future examination in the ecclesiastical courts with a sentence of jactitation. If this be doubted, your lordships, from the abilities and integrity of the gentlemen who assist us, though counsel in the cause, will receive satisfactory information.

A sentence of nullity of marriage is excepted by the words of the act: and would it not seem extremely inconsistent and harsh; that, where a marriage is doubtful, and the ecclesiastical courts have declared it null, neither party can by a subsequent marriage be in the predicament of a felon; and yet a person, who is by the sentence of that court declared never to have been married at all, and to be free from all matrimonial espousals, is to be a felon? Such a construction on a penal law would be monstrous.

The intention of the legislature is to me as clear as language can make it, that matrimonial causes should be still within the sole jurisdiction of the ecclesiastical courts, and that the temporal courts should have no authority to examine into their decisions, by declaring, that whereforever these sentences obtain, the party marrying whilst they are in force, shall not be a felon; and yet the former marriage, if it were a legal one, is not done away: it is capable of being revived, and a second marriage would be null and void. And upon another proceeding, if the sentence should be in favour of the marriage, either party may commence a suit for restitution of conjugal rights; the first marriage would be established, and a second marriage, pending the sentence, void; yet the party would not be in the predicament of a felon. This is clear from the act of parliament; and in this sense your lordships will give me leave to use it, as shewing beyond a possibility of doubt the intention of the legislature. Where then are the arguments we have heard, that the legislature meant in this case to give the common-law courts such concurrent jurisdiction, as to disregard the sentences of the ecclesiastical courts? Has the legislature said so? Has not the legislature said the contrary in express terms? Wherever a sentence is pronounced, that person is not to be tried in the temporal courts. Is it competent to any temporal court? Is it competent to your lordships, the supreme temporal court in the kingdom? Awful and great as this court is, give me leave to say, that the rules of construction are the same as in the most inferior court of criminal jurisdiction. There is not one law for peers, and another for commons, in this country: the law is the same for both; it only varies in the circumstances of the trial: the evidence to prove the guilt or innocence of the party is the same in all.

There is no doubt, but the temporal courts may try marriages upon this act, where no sentence has been given in the Ecclesiastical Court; as they do every day upon titles to lands on ejectments: but where a sentence has been obtained against, or in favour of, a marriage in the Ecclesiastical Court, the temporal courts are concluded by it.

The concurrent jurisdiction which they contend for, if I understand them right, is this: The ecclesiastical courts, say they, it is true, have a right to try a marriage; but the temporal courts have also a right to try a marriage under this act of parliament. The sentence of the Ecclesiastical Court will not satisfy them; they will have the evidence; and if they are satisfied with the evidence that the ecclesiastical courts have thought insufficient, they will pronounce the crime, and punish the offender. Can there be any such position warranted by the act of parliament?

If the legislature could have foreseen, that in any period it should enter into the head of any man to set at nothing the jurisdiction of the ecclesiastical courts, they could not in more positive terms have guarded against it.

If the gentlemen should be able to establish a concurrent jurisdiction in the ecclesiastical and temporal courts, they then beg leave to advance a step further, and lay down a rule, which they hope your lordships will adopt to intitle them to enter into evidence, that judgments only bind in courts of concurrent jurisdiction, where they are just.

I deny the rule in the extent it has been laid down. Have not the courts of *King's Bench*, *Common-Pleas*, and *Exchequer*, a concurrent jurisdiction in civil causes? and was it ever heard, when a judgment of one of the courts is pleaded in another, that the propriety and rectitude of the judgment can be examined into? Certainly not: the party is permitted only to deny the existence of the judgment. The case of *Sinclair and Frazier*, lately determined by your lordships upon an appeal from *Scotland*, was cited as an authority for this purpose; in which your lordships ruled, that a judgment in the court of *Jamaica* should not be enforced, unless it was just; that is, if the defendant in the cause could shew it was unjust, no court ought to lend its aid to carry it into execution.—My lords, nothing is more right or just; but does it apply to the case before your lordships?

Wherever the aid of a superior court is wanted to give effect to a judgment of an inferior court, or of a court which cannot carry into execution its own judgments, from the parties being locally out of its jurisdiction, that court whose aid is prayed ought not to give it, if the defendant can shew the judgment to be unjust:—they will give so much credit to the sentence of every court as to presume it right, unless the defendant can shew the contrary. Not long ago, an application was made to the court of *King's Bench* to enforce the judgment of the justices at the quarter-sessions in *Lancashire*. An act of parliament passed for the inclosure of a common. By that act, as the public roads are directed to be sixty feet wide, the common was small, situate in a very remote part of the country, where very few people came but those interested in the lands, and they thought that roads of less breadth would very well suffice for the occasions of the country; the commissioners under that act of parliament assigned, in the name of private roads, what in truth had before been public, and allotted half the dimensions required by the act. There was an application to the sessions, who had jurisdiction, by appeal; and they ordered the roads to be opened to the extent the act directed: but when they had done that, they were left without the power of enforcing their order: they could not compel a specific execution of it. If they had proceeded for a contempt against the commissioners by indictment, that would have been tedious and uncertain: the proper method was by an application to the supreme criminal court of the kingdom, in which the superintendence of all inferior jurisdictions is lodged. A mandamus was moved for in the *King's Bench*, to enforce the judgment of the sessions. The court of *King's Bench* told those who opposed the application, We think ourselves bound to enforce it, unless you can shew it to be unjust: convince the court that the sessions have done wrong, and we will not lend our aid. And on that occasion a case was cited by the learned lord at the head of the court, which happened in the time of lord *Hardwicke*. Upon a decree of the court of *Grand Sessions of Wales*, where a party had removed out of the jurisdiction of that court, a bill was filed in the court of *Chancery* to enforce the decree of the *Grand Sessions*; the defendant by his answer insisted, that the decree was unjust, and ought not to be carried into execution: lord *Hardwicke* was of opinion, that if the defendant could satisfy him that the decree was unjust, he would not lend his aid to enforce it.

Do we apply to your lordships for the aid of the court to carry the present sentence into execution? No; we ask no favour; we demand nothing but your justice: we produce the sentence: we do not ask for your assistance to carry it into execution; it comes in collaterally; and in such cases, whether in the courts of law or in the courts of equity, the sentences of the Ecclesiastical Court have been constantly attended to and been received as conclusive evidence.

But, my lords, though sentences of the ecclesiastical courts have been ever received as conclusive evidence in civil causes, yet it is contended, they are not admissible in criminal prosecutions. Is it the genius of this country to attend more to the punishment of crimes, than to the administration of justice between the parties in civil rights? Is the distinction founded in good sense or sound policy, that the sentences of ecclesiastical courts should not only be received, but be conclusive, in one case, and be no evidence at all in the other? Your lordships will expect very strong authorities before you listen to such a distinction.

Suppose in a criminal prosecution the property of goods should come in question, and a sentence of condemnation in the court of *Exchequer* was produced, is there a doubt of its being received? Where the proceeding is *in rem*, the sentence must of necessity be admissible and conclusive in all courts, between all parties, and on all occasions, and to all intents and purposes. Without it there would be contrariety of determinations upon the same question; which would be a reproach to the justice of the country.

I troubled your lordships with a case from *Mr. John Strange's Reports* to prove, that the sentence of the Ecclesiastical Court was admissible and conclusive in criminal cases: that doctrine is abundantly confirmed by a case in the *King's Bench* four years after; *the King and Rhodes*. What is the answer given to the case? The Reporter was a young man, and therefore he is not to be credited; or, his notes of cases after his death came into the hands of his executors, who knew nothing of law, who publish every scrap of paper they can find, and give them to the world—to make a volume: so the authority is got rid of by an objection to the youth of the Reporter, and the manner of the publication.

If your lordships were inclined to listen to objections of this kind, it would be a curious enquiry, at what period of a lawyer's life he can take a note fit to be reported. I confess, I am totally unacquainted with it. Should it be when he is at the bar, a young man, and attending to every thing that passes? Should it be, when he is advanced in business? and when the business he is concerned in engrosses his time? If the case had happened later, your lordships would have been told, *Mr. John* was then a man of business; he did not trouble himself about taking notes; they are very inaccurate. If it had been the note of a judge taken upon the bench, I do not know but it might be said of him, what was said of another judge,—judges are apt to sleep upon the bench.

I had the curiosity to enquire into the circumstances of the Report. The case happened when *Mr. John Strange* was about twenty-four or twenty-five years of age; he had been at the bar four years. A note so taken, and preserved to the time of his death, ought not to be slightly treated. The observation of the case being published by his executors would have been spared, had the gentlemen gone to the first page of *Mr. John Strange's* book; for they would have found by a preface written by *Mr. John Strange* himself, when between fifty and sixty, that he had collected these cases, and meant the publick should have the use of them; that he had been at the pains of selecting those that he thought fit for publication, and of putting them into order. It appears he had given some of his notes to a gentleman, whose servant had clandestinely copied and sold them to booksellers; and lest the cases so surreptitiously obtained should be imperfectly given to the publick under the sanction of his name, he was at the expence of having his notes transcribed under his own eye: and he says, 'if they should not be published in my life-time, they will come perfect into the hands of my executors; and of course to the publick.' He practised in the first criminal court of this country with the greatest honour and ability; he had never heard in his time that the case had been over-ruled or impeached: if he had, his integrity was such, that the case never would have appeared in his book; or if he had inserted it, it would have been accompanied with a note, that damned it, or threw a doubt on its authority.

There was another objection to this case: that it must have been determined in the time of the dullest alderman that ever sat in that court. Who, my lords, determine cases of this kind at the *Old-Bailey*? Not the aldermen: they attend indeed; they are fine pictures, handsome furniture; they grace and adorn the court; very respectable, of considerable trade; but they do not deal in law. If they ever study law, it is to avoid it; in which they are not always successful. The judges of the common law, of the superior courts of *Westminster-Hall*, decide the questions which arise in trials there.

Your lordships have been also told, that the authority of this case, if ever it had any, was soon put an end to in the year 1753, in the case of *the King and Murphy*; where the probate of the Ecclesiastical Court was set at nought; it was nothing more than paper and wax, without any effect. The case of *the King and Murphy* was thrown in by name. A case, *the King and such a one*, shews it to have been a criminal cause; but it must be from a state of the facts that your lordships must discover the application.

I will let your lordships know the state of that case. It was an indictment for forging the will of one *Wilkinson*. Your lordships have many of you heard of the great successes of some privateers fitted out in the year 1746-7, called the *royal-family privateers*: they were very successful; and they got very soon into many disputes in the court of *Chancery* and courts of law. Their wages and prize-money were considerable. Wicked men were tempted to endeavour to possess it. A sailor in a remote part of the world is a being not likely to give himself much trouble about money. *Murphy*, who was prosecuted at the *Old-Bailey*, knowing *Wilkinson's* title to the prize-money, had forged a will of *Wilkinson*, had got that will proved, and had received from one *Noades*, the agent, part of

the prize-money of *Wilkinson*. All went off very well. *Murphy* spent the money. But in a few months after, *Mr. Wilkinson* was restored to life. He appeared before the agent, and demanded his money. Says the agent, We have paid your executor. Says he, That is pretty odd! I will satisfy you I have not been dead; and nobody can prove my will till I am dead: I insist upon my money. The fraud was detected; *Murphy* was apprehended, prosecuted, and convicted.

Would the gentlemen have had him set up the probate of the will at the *Old-Bailey*? Would they have told *Wilkinson* to go to the Ecclesiastical Court to repeal it? What would *Wilkinson*, ignorant as he was, say? I have heard of probates of wills of dead men, but never heard of probates of wills of living men before: the jurisdiction of the ecclesiastical court is to grant probates of the wills of the dead, not of the living; and therefore the question could not arise.

Another case of one *Stirling* was mentioned. *Stirling* found out that a *Mrs. Shutter* had property in the *South-Sea* stock, and his scheme to possess it was like *Murphy's*: he forged a will, got it proved, went to the *South-Sea-House*; there he exhibited the probate; they gave credit to the death of the party, and to his being the executor, and they paid the money. The woman, who had nothing else to live upon, came to receive her dividend. The clerk says, Your executor has proved your will; you must be the ghost of *Mrs. Shutter*, not *Mrs. Shutter* herself. She was not to be put off in that way. The Company found out *Stirling*, and brought him to justice. He did not say to the court on his trial, Do not believe her; no law says you must take the evidence of a ghost: she must go into *Doxors Commons* and rescind this, before you believe her evidence. No court would bear such an insult. The jurisdiction of the Ecclesiastical Court does not attach, till the party is dead: there is no such thing as a will for the Prerogative Court to give effect to, whilst the testator is living. It was said, the crime consists in obtaining the probate. The will has no legal effect without it. It is not necessary, to constitute the crime of forgery, that the will should be proved. If the will is exhibited as a genuine will, and the officers of the court (what has happened in many instances) suspect a forgery, they stop the probate; and many have suffered without a probate being granted, the offer to prove the will being a publication of the forgery.

Two other cases, *the King and Fitzgerald*, and *the King and Carr and Richardson*, were also mentioned to your lordships. In neither of these cases was any probate produced or insisted upon by the prisoner. One of the gentlemen, who cited the cases, suggested that answer to them, which was too obvious to be overlooked.

I trust your lordships are satisfied, there is no ground in reason or authority for the distinction attempted between civil and criminal causes in the admissibility and effect of the sentence of the Ecclesiastical Court.

I am now, my lords, arrived at that point to which the whole artillery seems to be directed; that the sentence was obtained by collusion. —Your lordships have been told, that a judgment by collusion is *fabula, non judicium*; wax, paper, ink, any thing that you will, but not a judgment: the judge does not act, the judge is imposed upon; it is of no effect whatever; in no court, in no light, upon no occasion, can the most ingenious imagination suggest a case, in which collusion does not affect the transaction; and being once proved, destroys it from the beginning, and as much annihilates it, as if it had never existed. This your lordships have been told is the clear settled law of every court.

I must beg leave to deny the doctrine in the extent it is contended for, and to insist before your lordships, the collusion cannot be averred against this sentence, either upon the principles of the common law, or the provisions of any statute. By the common law of this country, proof of collusion in some instances was permitted to rescind transactions: the simplicity of the common law, calculated for more honest times, was not equal to all the arts of injustice which ingenious wickedness hath produced.

By the principles of the common law, the person permitted to rescind a transaction, on the score of fraud or collusion, must have an interest vested at the time. This is expressly laid down by the court in *Twyne's* case, reported by lord chief justice *Coke*. Where goods are unjustly taken, and sold in a market overt by fraud, to change the property, the true owner may retake them. So where a creditor prosecutes his debtor to judgment, and the debtor sells his goods to a person knowing of the judgment, with a view to defeat the execution, the goods may notwithstanding be taken by the creditor. In both cases an interest was vested at the time of the fraud.

Many statutes have been made to suppress fraud; in *Henry the IVth's* time, in the different reigns of the *Edwards*, and last of all in the time of queen *Elizabeth*; the main object of which was to enable persons who became interested subsequent to transactions founded in collusion and fraud, to impeach and rescind them.

It has not indeed been expressly insisted, that by the common law, independent of statuteable provisions, all fraudulent judgments were void, and that it was competent to any person to defeat them: the authorities I have cited, and legislative declarations upon the subject, prove the contrary. The statute of 9th *Henry VIth*, c. 11. has already been mentioned: from thence it is clear, the certificate of the bishop, however collusively or fraudulently obtained, was conclusive between the parties. And in the case of bastardy, a provision is made against such certificates in future: but in other cases, as in marriage, to this day, and also before the Reformation, upon the parties being of a religious order, the certificate was conclusive, notwithstanding any fraud or collusion. —Collusive judgments upon penal statutes to protect offenders frequently occur in practice; and when they are insisted on, the plaintiff has a right to aver such judgments to have been obtained by fraud and collusion. This does not arise from the provision of the common law, but from an act of parliament made in the 4th *H. VII.* c. 20. The whole statute is material to be attended to. The title of the act is, 'actions popular prosecuted by collusion shall be no bar to those which be pursued with good faith.' It recites, that if an action popular be commenced against

againſt an offender by good faith, then the ſame offender will delay the action either by non-appearance or by traverse; and hanging the ſame action, the ſame offender will cauſe like action popular to be brought againſt him by covin for the ſame cauſe and offence that the firſt action was ſued: and then by covin of the plaintiff in that ſecond action, he will be condemned either by confeſſion, feigned trial, or releaſe; which condemnation and releaſe ſo had by colluſion and covin pleaded by the ſaid offender, ſhall bar the plaintiff in the action ſued in good faith: it is therefore enacted, that in future the plaintiff ſuing in good faith may aver the former recovery to have been by covin and colluſion; but no ſuch averment is to be received after a trial on the point of the action, or on the covin or colluſion.

Here your lordſhips find the origin of averments, that judgments on penal ſtatutes were obtained by colluſion. This act affirms the principle of the common law, that none but perſons intereſted were intitled to reſcind judgments on the ground of colluſion. A penalty given to a common informer is not veſted in any individual, till he commences the action; and confequently he could not aver colluſion in a former judgment: ſuch judgment was not then *fabula*, or waſte parchment, but of ſuch effect and concluſion as called for an act of parliament to remedy the miſchief.

There can be no greater authority to prove the common law of the land, than a parliamentary declaration upon the ſubject: this act furniſhes a moſt explicit and ſatisfactory one. Your lordſhips will not ſuppoſe an act was made to remedy a miſchief, or ſupply a defect, which did not exiſt. If your lordſhips refer to the acts of thoſe days, you will find them drawn with great preciſion and accuracy, and with great knowledge of the ſubject: I will not ſay ſo much for the acts of the preſent time.

This act muſt evince to your lordſhips, that colluſive judgments in courts of law bound in collateral ſuits. Is it then to be wondered at, that there was no provision by the common law reſpecting fraudulent ſentences in the eccleſiaſtical courts, which had the ſole and excluſive jurisdiction in themſelves? But it does not follow, that colluſive practices are to have effect, or the parties go unpuniſhed.

A power is incident to every court to prevent its proceedings from being made the inſtruments of fraud and iniquity, and to puniſh the perſons concerned in the attempt. It may be done upon the information of one intereſted or not intereſted. The court is called upon for its own honour to examine into the buſineſs.

Your lordſhips have been told, that the crown cannot get at the colluſion; that the eccleſiaſtical courts will not attend to the application of the crown. If that were the caſe, it would not follow as a neceſſary conſequence, that the crown ſhould be admitted to alledge colluſion here. But has the attorney-general ſuſmised to the Eccleſiaſtical Court, that there has been ſuch an impoſition put upon them as is inſinuated? Has the judge of the Eccleſiaſtical Court told the attorney-general, I cannot attend to the ſuggeſtion; no application has been made to the Eccleſiaſtical Court, either on the part of the crown, or by the real proſecutor in this caſe, or any other perſon, though the duke of Kingſton and the noble lady at the bar lived together five years under the ſanction of a marriage ſolemnized with the archbiſhop's licence, in the preſence of friends, and known to the world? Does the proſecutor ſay, he is actuated by motives of juſtice, and alledge the ſuppoſed colluſion newly diſcovered?

A caſe happened in the court of *King's Bench*, which is known to many of your lordſhips. Mrs. Phillips had married Mr. Muilman—Mr. Muilman had got rid of that marriage by a ſentence in the Eccleſiaſtical Court, by proving a former marriage with one Delafield.—It was then the lady's turn. She meditates getting rid of Delafield's marriage, by proving that Delafield at the time he married her had another wife; and ſo the lady was to fix herſelf upon Mr. Muilman in order to give effect to her ſcheme. An action was brought for a real demand againſt her in the court of *King's Bench* by a brewer, who had got a note from her for a valuable conſideration: the intent of this was to create a rumour that Muilman and ſhe were married. They might have brought this and a thouſand ſuch actions, and no verdict given could be evidence againſt Mr. Muilman. But when Mr. Muilman heard of this proceeding, and the purpoſe of it, though it could not affect him, he applied to the court of *King's Bench*, not as a party in the cauſe, but informed the court that ſuch a proceeding was had by colluſion, that it was an abuſe of the court, and ought to be rectified. Lord Hardwicke was then at the head of that court: he conſidered it as a high contempt of that court: he attended to the application of Muilman. An objection had been made by counſel, that Muilman was not to be heard. What! ſaid lord Hardwicke, to inform the court of a contempt, is he not to be heard? Any perſon as *amicus curiæ* may inform the court of a contempt that has been committed. The court ordered the record to be taken off the file, and puniſhed the parties. If the preſent ſentence was by colluſion, the Eccleſiaſtical Court would eraſe from their records the memorial of the tranſaction at the ſuſmiſe of an *amicus curiæ*; and would not the Eccleſiaſtical Court have thought themſelves honoured with ſuch an *amicus curiæ* as his majeſty's attorney-general?

Great, and perhaps deſerved, commendation was beſtowed upon the marriage-act, though, I really confeſs, I did not diſcover the application. Your lordſhips were told, that every woman of eaſy virtue and of indigent circumſtances before that act had an immediate receipt for the payment of her debts by getting married at the Fleet. Has the marriage-act been attended with ſuch beneficial conſequences to make all women virtuous, and all women rich? If that be true, it has much greater merit than I conceived belonged to it. Did a Fleet marriage diſcharge the woman from her debts? The only change it made in her ſituation was this: when married, ſhe goes to gaol in company with her huſband; whereas if ſingle, ſhe muſt go alone, and truſt to the company ſhe meets there: and as to future debts, ſhe was not liable, becauſe ſhe was a married woman; and at that time the marriage-ceremony, if performed by a prieſt, was valid. But is there any thing in the marriage-act which

ſays, that a woman who now marries ſhall not run into debt? It would be very happy for many huſbands in this country, if there could have been an effectual provision of that kind. Before the marriage-act, a woman by her marriage in the Fleet was not liable to future debts; a woman now by her marriage in the church is not liable to future debts. Has the marriage-act made it a difficult matter in this country to be married? Are there many obſtacles in the way? Is there any delicacy in ſurrogates in granting licences? In truth, it is as eaſy to get married in a church as before in the Fleet. Suppoſe a marriage by banns at a diſtance from London; the woman comes here and runs in debt; does any body in London know of her marriage, though it was in a church? She has as much power to run in debt ſince the marriage-act as before, and as exempt from the payment.

Your lordſhips are told, that a man and woman may to civil purpoſes and to civil duties, by a colluſive ſentence of this kind, become ſeparated, and no longer huſband and wife; but to all the public duties they are huſband and wife: they cannot abſolve themſelves from public duties; there is no power upon earth can do it but the legiſlature of the kingdom; and that the noble lady at the bar is free to all civil purpoſes, but to all criminal purpoſes ſhe is a wife.

I wiſh the gentleman, who uſed this argument, had explained himſelf upon the ſubject; for I proteſt to your lordſhips, I am to be informed that there are other public duties by huſband and wife to be performed, but thoſe in a ſtate of cohabitation: I have no idea of any public duties which the ſtate can exact from a huſband and wife in any other ſituation: and yet, my lords, nothing is more clear, than if a man and woman cohabit together as huſband and wife after a ſentence like the preſent, and whiſt it remains in force, they are puniſhable by eccleſiaſtical cenſures.

Are the public duties alluded to the injunctions found in the act of parliament, that no man ſhall take another wife, or any woman another huſband, living the former? The act does not mean to puniſh all ſuch acts: for in the firſt place the act ſays, that it is competent to any man, without becoming a felon or the object of puniſhment, by the act, to marry a ſecond wife, provided his firſt wife is beyond the ſeas for ſeven years together, though the huſband knows ſhe is living; and yet the ſecond marriage is void, and the huſband may be puniſhed in the eccleſiaſtical courts, but not in the temporal.

Suppoſe a gentleman from Ireland, for inſtance, ſhould be civil enough to leave his wife, and reſides ſeven years in England; though he hears from her by every packet, though he writes to her by every packet, he may marry a woman in England without offending againſt the act of parliament. It would be the ſame, if a perſon living at Dover could prevail on his wife to go and reſide at Calais for ſeven years: he might marry another woman at Dover without any peril from this law, though every veſſel brought him accounts of her good health. Is this then that great public duty which the ſtate ſo rigorouſly exacts, that none of its ſubjects ſhall marry a ſecond huſband or wife, living the firſt?

It is well known, that a divorce for adultery does not diſſolve the bonds of matrimony; the relation of huſband and wife ſtill exiſts, and neither party can marry again; and yet the day after that divorce is pronounced, ſhe can marry any man ſhe pleaſes without offending againſt this law. It is not then in this act of parliament we are to find the public duties which the ſtate exacts from a huſband and wife; for in many caſes a ſecond marriage is not puniſhed, or even condemned by it.

Poſſibly the gentleman may urge, that a wife's reſiding abroad for ſeven years may be by colluſion to give the huſband an opportunity of marrying again without committing felony: in ſhort, if your lordſhips yield to this objection of colluſion, it is impoſſible to foreſee to what extravagant lengths you may be carried in ſupport of the propoſition, that the noble lady at the bar is to all civil purpoſes ſingle, but to all criminal purpoſes a wife. The caſe of a perſon who committed a fraudulent act of bankruptcy, on which a commiſſion iſſued, and for a concealment of part of his effects he was tried and executed, has been mentioned. The caſe, ſo far from maintaining the propoſition, is an authority againſt it: the colluſive act of bankruptcy was deemed equivalent to a real one; it bound the bankrupt to all civil and criminal purpoſes; it ſubjected his property to be ſeized for the benefit of his creditors; it ſubjected his perſon to the puniſhment ordained by the bankrupt laws: there is no diſtinction made between civil and criminal purpoſes.

Suppoſe a commiſſion of bankruptcy iſſuing fairly upon a real act of bankruptcy, and a concealment by the bankrupt; and let me ſuppoſe farther, which is not an impoſſible thing, that the commiſſion by colluſion between the aſſignees and the bankrupt is ſuperſeded, as having improperly iſſued, by an order of my lord chancellor, and an indictment ſhould be afterwards preferred for the concealment; would any judge ſuffer a man to be tried as a felon under theſe circumſtances on a ſuggeſtion of fraud in ſuperſeding the commiſſion? Certainly not: I am perſuaded every judge, who now aſſiſts your lordſhips, would tell the proſecutor he had miſtaken the place to examine the fraud; that he ought to have applied to the court of Chancery, which has excluſive jurisdiction in bankruptcy; and direct the priſoner to be acquitted.

Fermor's caſe, in lord Coke's Reports, was cited to your lordſhips to prove, that acts temporal and eccleſiaſtical may be avoided for colluſion: does that learned judge ſay where ſuch acts are to be avoided? No; but, my lords, to illuſtrate that paſſage he refers to a caſe reported in lord chief juſtice Dyer's Reports; and there it appears, that the act of the Eccleſiaſtical Court, which was granting an adminiſtration, had been repealed in the Eccleſiaſtical Court for colluſion. If I wanted authorities to add to thoſe I have cited, I would borrow this to put into the number; becauſe it is a direct proof, that the Eccleſiaſtical Court have a power to ſet aſide their own acts for fraud.

A caſe of Lloyd and Maddox was cited from Moore's Reports to prove, that the eccleſiaſtical courts had a power to examine into the colluſive means of obtaining a judgment in the temporal courts; and ſhall not, ſay the gentlemen, the temporal courts take the ſame liberty with the

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sentences of the ecclesiastical? The case need only to be stated to shew the fallacy of the argument. A person claiming a legacy sues in the Ecclesiastical Court, the proper forum for the recovery of that demand: the defendant in answer says, I have nothing to pay you with. Such a one, a daughter of the testator, has sued me in a court of law for a debt; has recovered a judgment against me. I must pay that debt. I cannot pay your legacy, unless I pay it out of my own pocket, and nothing can be more unjust. The executor is to administer the effects as far as they go, but not to pay the debts out of his own pocket. The legatee in answer said, The judgment was by fraud, and the temporal court would not prohibit the ecclesiastical from examining into the matter. This is not only within the principle of the common law, the legatee having an interest at the time of the fraud committed, but falls within the statute of queen Elizabeth, which ordains, that every judgment in any temporal court by collusion is utterly null and void, as if it had never existed; it is void against every person having an interest; it is void by force of the statute against the crown demanding a forfeiture.

A learned friend of mine, who spoke in the cause, and who did me the singular honour of attending to me, not for what I said, but for what I omitted, observed to your lordships, that I had avoided entering into the effect of fraud and collusion upon the sentence, unless by citing the case of *Hatfield and Hatfield*. I knew it would fall to my share to trouble your lordships upon that subject; and to avoid a repetition, I contented myself in that stage of the business with relying upon the case of *Hatfield and Hatfield*, which appeared to me alone sufficient to answer every argument upon collusion.

It is pretty singular, that as *Hatfield and Hatfield* was a case in equity, and two of the most eminent equity-counsel in this kingdom appear for the prosecution, that neither of them thought fit to grapple with that case. They found in the principles of the court of equity, that it was not to be answered, and therefore prudently passed it over to those who should think fit to engage with it. A woman claimed forty pounds a-year, which was vested in a trustee for her use: but there was another devise of an annuity of ten pounds a-year out of lands, and a legacy directly given her. The former husband released to the heir at law of the second husband, who had made these provisions for his supposed wife. She files her bill. The first husband in his answer states all the circumstances of their marriage, the time, the place, the minister, and the persons present, to avoid the effect of the release. A suit of jactitation is instituted in the Ecclesiastical Court by collusion with the second husband, after proof of the marriage in the cause in the *Exchequer*, and she is declared a separate woman, and the widow of the deceased. The court of *Exchequer* received the sentence as conclusive evidence. On an appeal to the house of lords, the decree is affirmed.

If it had stood merely upon the printed cases in the house of lords, I should conceive your lordships could not have entertained a doubt; but the case is mentioned in *Mr. John Strange's Reports*, when he was not a young man; and the ground of the determination is stated to be, that the sentence was conclusive. The case is mentioned also by *Mr. Viner* in his *Abridgment*; where he adds, that the house of lords held, that a sentence in the Ecclesiastical Court could not be impeached, though the proceedings were feint and by collusion. This clear and direct authority is to be got rid of and avoided in this manner: *Mr. Viner* is a nonsensical writer; you are not to give credit to what he says. I should have hoped that gratitude to *Mr. Viner's* memory would have repressed that observation: he has shortened the hours of the labour of lawyers, and more particularly of those who are in great business. But to cases in themselves irrefragable, with decisions upon the very point, answers cannot be given by argument; unless your lordships will dignify those observations with the name of argument.

The case of lady *Mayer* was cited from *Dolers Commons*, which is very material to the cause now before your lordships. It was a case of fraud and collusion, discovered in the Prerogative Court upon the appeal, which had been practised in the Consistory Court of the bishop of London. The fraud was apparent; he that ran might read it: but what said the judge of the Prerogative Court? You must go into the Consistory Court, where the fraud was committed; I can give you no relief. There the collusion must be gone into, there redress may be had, there the honour of the court will be vindicated. This is the opinion of a living judge, of high character for his abilities and integrity: a greater man perhaps never sat at the head of that court.

Your lordships have been pressed to give a more favourable attention to the wishes of the prosecutor, as the present is a criminal proceeding. Is it the principle or genius of this country to be more active to find out and punish crimes, than to give effect to civil rights?

My lords, there is a benignity in the laws of this country to the frailties of mankind. The judges are attentive and zealous that the civil justice of the country be strictly administered, and will not suffer any contrivance, chicane, accident, or neglect, to defeat it; but in criminal prosecutions they are humane, they make great allowances, and are not over-anxious to discover criminals. This observation is verified by daily practice. In a civil cause, if the trial comes on before the plaintiff expects it, if a witness be out of the way, if the verdict be in favour of a defendant contrary to the evidence, the verdict is set aside, and a new trial ordered and justice done: but in a criminal prosecution, if the verdict be in favour of the defendant, though it arises from the absence of a witness, or from any other accident, or it be given contrary to the clearest and most satisfactory proof of guilt, though not one of the jury can shew his face without a blush, yet the verdict stands, and a new trial is never granted. It was even denied in perjury committed in the time of king *William*, where the defendants had the wickedness to corrupt the witnesses for the prosecution to keep out of the way; for when, and by whatever means, there is an acquittal in a criminal prosecution, the scene is closed and the curtain drops.

I cannot, my lords, sit down without reminding your lordships, that in the course of the argument have been cited many determinations in the temporal courts by judges who had no partiality to the ecclesiastical ju-

risdiction, acknowledging their authority, and declaring *undâ voce*, that in all cases, where they have an exclusive jurisdiction, the sentence is final and conclusive: there is not an exception to be found in the books. Some of these declarations were made, when the judges of the temporal courts were exceedingly jealous of the ecclesiastical, and when they were even in a state of warfare.

Does the present case call upon your lordships to break down the boundaries which the constitution has fixed between the temporal and ecclesiastical courts, or to invade those rules of decision which have been transmitted from the earliest of times? Is there an authority to warrant your lordships in taking so extraordinary a step?

Is it expected, that your lordships are to be more jealous in finding out crimes and punishing offenders than your ancestors? and to accomplish those purposes, that you will disregard the authorities of the law, the practice of ages, and the spirit of the *English* constitution?

If the matter, instead of being clear in favour of the noble lady at the bar, as I conceive it to be, had been only doubtful, I am persuaded your lordships would pronounce an acquittal.

It is the duty and practice of every judge in a criminal prosecution to let the jury know, that, if there hangs a doubt in the cause, they ought to give the turn of the scale in favour of innocence, and acquit the prisoner.

Can your lordships after an argument of three days, in which so many respectable determinations in favour of the ecclesiastical jurisdiction have been cited, lay your hands upon your breasts and say, Here is no doubt; the sentence of the Ecclesiastical Court, upon the faith of which, and by the advice of a person of the first knowledge and abilities in the ecclesiastical law the noble lady acted, is a nullity and of no avail; and that she has intentionally violated the laws of her country and become a felon?

My lords, I will not permit myself to suspect any one of your lordships can entertain such an opinion; and I sit down with the most perfect confidence, that by your lordships judgment the noble lady at the bar will be dismissed from any farther attendance upon your lordships.

Lord High Steward. A noble lord asks, whether in that case you cited, where an action was brought against *Mr. Thomas Hervey*, the court upon hearing the sentence in the Ecclesiastical Court refused to proceed farther in it; or whether it was, that the cause was then depending in the Ecclesiastical Court?

Mr. Wallace. I will give your lordships an account from my memory, confirmed by a note taken in a subsequent cause; and if there is any doubt upon the facts, I am happy to acquaint your lordships, that you will have much better information upon the subject from the noble judge who tried the cause. *Mr. Hervey* and the lady had lived separate several years, during which time a creditor, who had furnished her with necessaries, brought an action against *Mr. Hervey*. He denied his marriage. There had not been a sentence at that time in the Ecclesiastical Court. The jury were satisfied with the evidence of the marriage, and found a verdict against *Mr. Hervey*.—Another creditor, who had furnished necessaries for the lady afterwards, brought his action against *Mr. Hervey*, and was provided with the same evidence which had satisfied the former jury: but between the time of the former trial and the trial of this cause, a suit of jactitation had been instituted in the Ecclesiastical Court by *Mr. Hervey* against the lady, and a sentence pronounced in his favour, which was offered in evidence. The learned judge conceived himself bound by that sentence, as the judgment of a court of competent jurisdiction: there was no imposition upon the creditor, no occasion for an alarm by the decision, the debt was not contracted during cohabitation, no act of *Mr. Hervey's* had induced the creditor to furnish the necessaries to her as his wife, he renounced the relation; the plaintiff gave credit upon the marriage itself, and therefore took upon him to satisfy the court that there was a legal marriage: the sentence of the Ecclesiastical Court had determined the point: the judge apprehended that the question was closed, and that he was bound to give faith and credit to the sentence; and the plaintiff failed on account of the sentence, though it was afterwards reversed upon an appeal.

Doctor Calvert.

My lords, the question arising upon the sentence which has taken up so much of your lordships time, seems now confined to a narrower compass than we at first apprehended.

My lords, when the counsel for the noble duchess at your lordships bar offered the sentence in the Ecclesiastical Court to be read as conclusive evidence, it was desired by the counsel on the other side, that the rest of the proceedings in that cause might likewise be read. This raised a belief in us, that exception would be taken to the nature of this sentence in particular, as differing from sentences in other matrimonial causes.

My lords, we apprehended it would be said, as indeed it was by some of the counsel on the other side, that a proceeding in a cause of jactitation, when the issue of it was, pronouncing for the jactitation, and the defendant enjoined silence (let the proceeding in that cause have been what it might), would not amount to a positive decree against a marriage, but it would be merely a dismissal of the party; that it would amount to no more than this, that nothing had been proved for the present, and that the judgment never would become decretal.

My lords, I take it to be a mere mistake, to speak of proceedings in such a cause in that way; but however, we have it now, as I understand, in concession from the counsel on the other side, and we are perfectly agreed about the nature of the sentence: it has been allowed, it is as complete a sentence against a marriage, as if it had been pronounced in a cause of nullity of marriage.

My lords, a concession of this sort coming from the counsel on the other side, your lordships will see, must leave them much embarrassed: first, by their own concessions of the effects similar judgments have had in other questions; and likewise by the act of parliament, upon which alone this prosecution can be founded.

My lords, it is conceded, that some judgments of the ecclesiastical courts are final as to matrimony; but if they concede that some are, there is now remaining no objection to this in particular. Your lordships will see how much this is supported by the statute on which the prosecution is founded;

founded; because the exceptions out of that statute go directly to those sentences with which it is now allowed this is upon a footing. Can it therefore with any propriety be now urged, that it ought not to be received as conclusive, because there is a possibility of setting it aside? This seemed astonishing to the learned gentleman who spoke first on the other side; that, as it is allowed that the court who passed that sentence could at any time upon proper evidence reverse it, it should be urged in this judicature as conclusive upon your lordships. Many instances have been given, where sentences not more final or irrevocable than this have been allowed in the common-law courts. If in a cause of nullity, a marriage be pronounced to be void, it would not be contended a moment, but that such a sentence is within the exception of the act; and no person marrying again after such a sentence could be an object of punishment under that act. It is surely therefore a very considerable concession, and sufficient to justify the reliance we have upon it, that it is a positive and direct sentence against the marriage.

My lords, the ground of some of the exceptions out of the act of parliament seems to be the notoriety of the state of the party, which leaves no room for imposition on the person with whom the second marriage is contracted; for the act has not in view merely the punishment of the offence as against morality, because the exceptions are such which allow in many cases a second marriage, though the first is really in force. The object therefore of the act of parliament seems to be this, that there should be no deceit put upon the person: it is expressed by the preamble in these words: 'Whereas many persons going from one county to another, or into places where they are not known, marry again; therefore be it enacted:' but when there has been any proceeding of this sort, when there has been any question litigated in the Ecclesiastical Court relative to that marriage, and when the sentence of the court is against that marriage, I believe it is no strain of the interpretation of that act, to suppose it is one of those cases, in which no prosecution of this sort ought to be carried on.

My lords, the variety of instances that have been produced to shew, that whenever any sentence of this sort has been produced, it has been constantly attended to by all civil jurisdictions, will not bear a contradiction; nothing can be more clear. To all the cases that have been quoted on our side, I do not apprehend that any answer has been given to affect their authority; what is more, there has been no case cited on the other side: therefore, if a series of authorities will establish any point, it is to be conceded, that in all civil cases a sentence thus pronounced by a court having a competent jurisdiction, where the question has come before that court, marriage or not marriage, will be received. The question then will come to this: if it can be established, that in civil suits it would be received, ought it not to have the same effect in a criminal prosecution?

My lords, for that purpose there have been cases cited to your lordships; that of *the King against Vincent*, where there was a prosecution for a forgery, and the probate was received as conclusive evidence against that forgery.

My lords, in answer to that it was urged only, that it was a case that was too strong, and they could not give credit to the Reporter. That answer seems by no means satisfactory, especially as it does not meet with support from any subsequent authority, since none has been quoted that comes up to the point. Two or three cases have been mentioned; but when they are considered, and the circumstances they were attended with, your lordships will find, it does not appear that they come up to the case in question. In two of these instances, the supposed testators were living. My lords, it was a gross imposition, and the whole proceeding a mere mistake, and nothing more. The testator came into court to give evidence. To be sure, a probate under these circumstances could not be attended to; it could not be a probate at all; nor could it be contended, that the probate of the will of a living person could be received in evidence. I know the treatment it received in the Court of Prerogative in that case, where *Stirling* was executed for a forgery. I enquired, to see how that stands, and I do not find there were any proceedings to reverse or revoke the probate; the thing was too absurd to require a judicial disquisition. I was informed, a pen was drawn through the probate, and on the margin was written the word *void*. There were two other cases mentioned of indictments for forging wills, where it was said that there was a probate existing; but it does not appear throughout these cases, that any mention was made of the probate at the trial, or that the exception was taken for the prisoners. We pointed out to your lordships the great inconvenience that would arise from going on to enquire into questions of this sort in two different judicatures. It was asserted—

A Lord. Whether the scratch with a pen through the probate, in the case of *Stirling*, was done by any order of the court?

Doctor Calvert. Not by any judicial order, I believe. I apprehend it never came judicially before the court. By whom it was done I know not: I am not acquainted with that.

My lords, it was asserted by the counsel on the other side, that no decision of a civil nature could be applied to any criminal question: it was asserted, but I did not find that it was supported by any principles or authorities.

My lords, we, on the other hand, did submit to your lordships, that the inconveniences arising from such different enquiries might be extremely great; for if they produce different judgments upon the same point, the persons, who should be affected and interested under them, under such a predicament might find it difficult to know what should be their duty. We pointed out, that in case the sentence now in question remains in force, which I trust it will, notwithstanding any judgment that may be passed in this court; yet if you should proceed to censure the person thus separated from the supposed former husband, from this contrariety of judgments the greatest confusion would arise: for you would censure the person for marrying again, as being the wife of that husband, of whom it had been directly in issue and determined that she

was never the wife. This, my lords, appears to us a very considerable absurdity. The only answer I heard to that was rather avowing the inconvenience than removing it. When it was asked, in what predicament would a woman stand under these circumstances? it was said, she would be a wife to criminal purposes, but not so as to civil considerations. What the distinction meant, I confess I do not well understand; but it was said, the noble lady at the bar should be considered as a wife to all criminal purposes, because persons cannot absolve themselves from their public duties. I never understood, that with regard to matrimony any party could absolve himself from his private duties neither: I always understood it, as far as his own act could affect it, to be an indelible obligation. But what are the duties to the publick, which a person in this situation should be answerable for? A woman by law separated from, and even pronounced not to be the wife of, the supposed husband, and to whom she cannot return; I do not know what duties there are, that she should be answerable to the publick for. It is contended, that of not marrying again; but this is expressly contrary to the meaning of the act itself, which provides that in many cases, even where the former marriage remains in force, yet a second marriage shall not be criminal: as in the case of a separation *a mensa et thoro* there is no doubt, that the parties remain man and wife as much as if they had never been divorced; nay, it is so merely a temporary separation, that there is no occasion for a judicial proceeding to bring them together again; for whenever the parties chuse to cohabit, they may live together, and are as completely man and wife as if no separation had happened. It has been observed, that some inconveniences, which were removed by the late marriage act, might be introduced again under these suits of jactitation: it is certainly somewhat unintelligible how these suits could be applied to those purposes. The grievance mentioned is this, that single women contracting debts did, before that act of parliament, procure themselves to be clandestinely married to persons with whom they never intended to cohabit, but merely with a view fraudulently to protect themselves against their creditors. Now, can it be argued, that by going into the Ecclesiastical Court, and obtaining a sentence in a cause of jactitation, that end would be answered? What! when a woman wants a husband to protect her from her debts, shall she get herself fraudulently released from her husband? It seems it would have quite a contrary effect, and cannot answer the purpose for which it would be intended. If any of the excellent regulations made by that act are in danger of being infringed upon by undue practices, it were worthy the legislature to attend to it, and provide against them; but a court of justice cannot for such reasons depart from ancient and established modes of proceedings: and in this case these considerations ought not to have the least weight, because there is not any ground for the apprehension. In the proceedings in this criminal court, therefore, your lordships ought to receive these sentences upon the very same principles, or indeed broader than a civil court: for who shall pretend to say, that in a civil question parties may avail themselves of such a suit? But where a person is brought merely to answer for a crime, and for the purpose of punishment, who shall say, that it is consonant to the principles of law that such a defence should not avail? So rigorous a determination in criminal cases has not been supported on any authority, or established on any principle. Upon the authorities therefore which have been quoted, and which remain unshaken and uncontradicted, we do submit to your lordships, that these two points are well established. But it has been said, that we are now arguing for what is not open to be considered on the general principles of law; because this question has been already decided by the very act upon which the prosecution is now depending: for when an act of parliament makes some exceptions, the true interpretation of that act is, that all cases, which are not within the exceptions, are within the prohibition.

My lords, supposing that to be a good principle of interpretation, yet it may very well and with propriety be contended, that the case that is now offered, I mean the sentence pronouncing against this marriage in a cause of jactitation, is within the exceptions of the act of parliament.

My lords, the two exceptions are, that it shall not extend to any person, who is at the time of such marriage divorced by any sentence had in the Ecclesiastical Court; or to any person, where the former marriage hath been, or hereafter shall be, by sentence in any ecclesiastical court, decreed to be void and of no effect.

My lords, it will be difficult to explain the latter words, connected with the provision in the former clause, without taking in the very sentence which is now under consideration. The general words in the first clause are, that it shall not extend to those cases, in which at the time of such marriage the person was divorced by any sentence of the Ecclesiastical Court.

Now, my lords, the word *divorce* has always been applied, not only to separations *a mensa & thoro*, but to divorces *a vinculo matrimonii*. The first clause therefore, under the general word of *divorce*, seems to take in both these cases, whether it be a temporary separation for adultery or cruelty, or whether it be a divorce *a vinculo matrimonii*. If that clause applies to these two cases, I would ask, what is the meaning of the second, that speaks of sentences, declaring a marriage null and void to all effects? A sentence pronouncing a marriage null and void, and of no effect, is the same thing as a divorce *a vinculo matrimonii*; because if the marriage has ever been a true and legal marriage, it is well known, that no judicial power in this kingdom can put an end to it. In order therefore to give every part of this act some meaning, it ought to be understood, that the legislature by those general words must mean any sentence whatever, by which the Ecclesiastical Court should have pronounced, that there is no marriage, or that a marriage is void; it being the purport and the general object of this act to save not only the jurisdiction of the Ecclesiastical Court (that is not what I am contending for), but it is to save the innocence of the persons acting under such sentences: because where that question has been agitated in a public court (for the legislature does not suppose, as some of the

the counsel on the other side have unwarrantably supposed, it to be a private and clandestine transaction; but) the constitution supposes every court to be open and public, and proceedings there to be before the face of the world: every body may see and know them, if they please; and when there has been this public sentence of any constitutional court, the meaning, the equity of the act must be, that any one of these sentences shall justify the party acting under it. To make a distinction between a cause of nullity and a cause of jactitation, I apprehend can be founded upon nothing, but not considering the nature of the proceedings; because I can hardly put a case, which would be a proper subject for a suit of nullity, but it might likewise be proceeded to the same effect in a suit of jactitation: the only difference is, the proof being put upon the different party. Suppose a person means to dispute the validity of his marriage; he may, if he pleases, proceed in a cause of nullity of marriage; in which case he must state the circumstances of his marriage, and the prayer of his libel will be, that under these circumstances his marriage may be pronounced void: the sentence then would be direct to that point. Suppose, on the other hand, he chuses to bring a suit of jactitation, and charges that the woman has claimed him to be her husband: if he justifies that jactitation by pleading her marriage, it is incumbent on her then to state the case, and to go into the question, whether it is a marriage or no: and if in that justificatory plea such circumstances be stated, as would have been the contents of the libel in a cause of nullity, the sentence, I contend, would have precisely the same effect.

My lords, I have known more instances than one to justify what I assert. The first suit that ever was brought upon the marriage act to avoid a marriage by reason of minority, where the party under age was married by licence without the consent of parents, was by a suit of jactitation: it was the case of *Frost and Weldeck* in 1760. I looked into the sentence that was pronounced in that cause, and it was precisely in the same words as this now in question. Will any body contend that it is not an effectual sentence, declaring the marriage between these parties void? Your lordships see it is a fallacy therefore to say, that this method of proceeding in a cause of jactitation will not as effectually bring on the question of marriage, as a cause of nullity of marriage. There were two other cases afterwards upon that act, that were brought in the same way; neither of them came to a decision, but the method of proceeding was the same. Afterwards there was a suit upon that act of parliament brought as a cause of nullity of marriage. I remember it being made a question, whether even that was a proper way of proceeding; but the judge was of opinion, that the party might have proceeded in either way, conceiving, I presume, that the sentence in one way would be as effectual as in the other. With what propriety then can it be said, as it was on the other side, that all proceedings in causes for jactitation of marriage must be with an ill intent?

My lords, it doth not apply at all to the manner of proceedings. Suppose it to be true, what was asserted by the counsel, and I believe it is in a great measure so, that these suits were chiefly used for the purpose of enquiring into contracts of marriage; for before the marriage act put an end to such contracts, it was difficult for parties to know, whether they had entered into such contracts as would bind them or no; with what propriety can it be said, that if a suit of jactitation be brought upon such contract, it must be with an ill intent? I have mentioned, that these suits have been brought under the marriage act, and therefore merely upon the question of marriage. In those cases the sentences are precisely conceived in the same words with the sentence in this cause: and if a man was to be married again after such a sentence pronounced, would it be argued one moment, that he would be guilty of polygamy under this statute? If he would not, it must be, because such a sentence is on the same footing, as if it had been given in a cause of nullity. For, if a sentence given in a cause of nullity was to be offered as conclusive, and before you entered into evidence upon the fact, your lordships would think it the proper time to offer it, there would be no occasion to go into the question; because, let the fact turn out what it might, that sentence would be satisfactory, that the marriage was void, that is, that there was no marriage then subsisting between the parties. What is the assertion often then in a suit of jactitation; and what was the assertion in the cause now before your lordships? The plaintiff to justify his claim upon the lady states, that at a particular time he was married, states the circumstances, states the persons present: he attempts to prove this fact. The judge having considered the proofs, and gone into the question, determined that there was no marriage, or, in other words, that the marriage is of none effect: that is, that the marriage that is pleaded there can have no effect; for he pronounces, that, as far as to him appears, the party is a spinster, and free from all matrimonial contracts. If we are right then in bringing this cause within the exceptions of the act, every objection I should conceive, that can be stated, is removed under the express regulation of the act of parliament; because the legislature taking this matter into their consideration, well aware, as it must be supposed, of what inconveniences might be argued to arise, have still enacted, that these sentences existing, the person marrying again shall not be within the act of parliament.

Under these considerations, the reply having been so fully and so ably gone into by the gentleman who went before me, I shall take up your lordships time no longer, than in hoping you will be of opinion, that this sentence coming within the exceptions of the act, it would be improper to go into any proof of the fact: and therefore I hope your lordships will admit of this plea of the defendant.

Lord President of the Council. My lords, I move your lordships to adjourn to the chamber of parliament.

Lords. Ay, ay.

Lord High Steward. This house is adjourned to the chamber of parliament.

The lords and others returned to the chamber of parliament in the same order they came down. The duchess of Kingston retired from the bar.

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After some time passed in the chamber of parliament,

(See the Appendix.)

The lords and others came back from thence in the same order; and the peers being seated, and the lord high steward in his chair, the duchess of Kingston was again brought to the bar.

Lord High Steward. Mr. attorney general, you may go on to state your charge.

Mr. Attorney General.

My lords, it seems to be matter of just surprise, that, before the commencement of the last century, no secular punishment had been provided for a crime of this malignant complexion and pernicious example.

Perhaps, the innocence of simpler ages, or the more prevailing influence of religion, or the severity of ecclesiastical censures, together with those calamities which naturally and necessarily follow the enormity, might formerly have been found sufficient to restrain it.

From the moment these causes ceased to produce that effect, imagination can scarcely state a crime which calls more loudly, and in a greater variety of respects, for the interposition of civil authority; which, besides the gross and open scandal given to religion, implies more cruel disappointment to the just and honourable expectations of the persons betrayed by it; which tends more to corrupt the purity of domestic life, and to loosen those sacred connections and close relations, designed by Providence to bind the moral world together; or which may create more civil disorder, especially in a country where the title to great honour and high office is hereditary.

[Here followed a great uproar behind the bar, and the serjeant at arms made the usual proclamation.]

My lords, the misfortunes of individuals, the corruption of private life, the confusion of domestick relations, the disorder of civil succession, and the offence done to religion, are suggested, not as ingredients in the particular offence now under trial, but as miseries likely to arise from the example of the crime in general; and are laid before your lordships only to call your attention to the course and order of the trial, that nothing may fall out, which may give countenance to such a crime, and heighten such dangers to the publick.

The present case, to state it justly and fairly, is a tript of much of this aggravation. The advanced age of the parties, and their previous habits of life, would reduce many of these general articles of mischief and criminality to idle topicks of empty declamation. No part of the present complaint turns upon any ruin brought on the blameless character of injured innocence; or upon any disappointment incurred to just and honourable pretensions; or upon any corruption supposed to be introduced into domestick life. Nor should I expect much serious attention of your lordships, if I should urge the danger of intailing an uncertain condition upon a helpless offspring, or the apprehension of a disputed succession to the house of *Pierrepont*, as probable aggravations of this crime.

But your lordships will be pleased withal to remember, that every plea, which, in a case differently circumstanced, might have laid claim to your pity for an unfortunate passion in younger minds, is entirely cut off here. If it be true, that the sacred rights of matrimony have been violated, I am afraid it must also appear, that dry lucre was the whole inducement, cold fraud the only means to perpetrate that crime. In truth, the evidence, if it turns out correspondent to the expectations I have formed, will clearly and expressly represent it as a matter of perfect indifference to the prisoner which husband she adhered to, so that the profit to be drawn from this marriage, or from that, was tolerably equal. The crime, stated under these circumstances, and carrying this impression, is an offence to the law; which, if it be less aggravated in some particulars, becomes only more odious in others.

But I decline making general observations upon the evidence. I will state it to your lordships (for it lies in a very narrow compass) in the simplest and shortest manner I can invent. The facts (as the state of the evidence promises me they will be laid before your lordships) form a case, which it will be quite impossible to aggravate, and extremely difficult to extenuate.

My lords, considering the length of time which has intervened, a very few periods will comprise the facts which I am able to lay before your lordships. First, the marriage of the prisoner with Mr. *Harvey*; her cohabitation with him at broken and distant intervals; the birth of a child in consequence of it; the rupture, and separation which soon followed. Secondly, the attempt which the prisoner, in view to the late lord *Bristol's* then state of health, made to establish the proofs of her marriage with the present earl. Lastly, the plan, which makes the immediate subject of the present indictment, for bringing about the celebration of a second marriage with the late duke of *Kingston*.

The prisoner came to London early in life, some time, as I take it, about the year 1740. About forty-three, she was introduced into the family of the late princess of *Wales*, as her maid of honour. In the summer of forty-four, she contracted an acquaintance with Mr. *Harvey*; which begins the matter of the present indictment. This acquaintance was contracted by the mere accident of an interview at *Winchester* races. The familiarity immediately began; and very soon drew to its conclusion.

Miss *Chudleigh* was about eighteen years of age; and resided at the house of a Mr. *Merrill*, her cousin, on a visit with a Mrs. *Hammer*, her aunt, who was also the sister of Mr. *Merrill's* mother. One Mrs. *Maunley*, an intimate friend of Mr. *Merrill's*, was there at the same time.

Mr. *Harvey* was a boy about seventeen years old, of small fortune, but the younger son of a noble family. He was lieutenant of the *Cornwall*, which made part of Sir *John Dauris's* squadron, then lying at *Portsmouth*.

P p p

month, and deſtined for the *Weſt-Indies*. In ſhort, he appeared to Mrs. Hanmer an advantageous match for her niece.

From *Wincheſter* races he was invited to *Lainſton*; and carried the ladies to ſee his ſhip at *Portsmouth*. The *Auguſt* following, he made a ſecond viſit at *Lainſton* for two or three days; during which the marriage was contracted, celebrated, and conſummated.

Some circumſtances, which I have already alluded to, and others, which it is immaterial to ſtate particularly, rendered it impoſſible, or improvident in a degree next to impoſſible, that ſuch a marriage ſhould be celebrated ſolemnly, or publickly given out to the world. The fortune of both was inſufficient to maintain them in that ſituation to which his birth and her ambition had pretenſions. The income of her place would have failed. And the diſpleaſure of the noble family to which he belonged, rendered it impoſſible on his part to avow the connection. The conſequence was, that they agreed without heſitation to keep the marriage ſecret. It was neceſſary for that purpoſe to celebrate it with the utmoſt privacy; and accordingly no other witneſſes were preſent, but ſuch as had been apprized of the connection, and were thought neceſſary to eſtabliſh the fact, in caſe it ſhould ever be diſputed.

Lainſton is a ſmall pariſh, the value of the living being about fifteen pounds a-year; Mr. Merrill's the only houſe in it; and the pariſh church at the end of his garden. On the 4th of *Auguſt* 1744, Mr. Amis, the then rector, was appointed to be at the church, alone, late at night. At eleven o'clock, Mr. Hervey and Miſs Chudleigh went out, as if to walk in the garden; followed by Mrs. Hanmer, her ſervant (whoſe maiden name I forget; ſhe is now called *Ann Cradock*, having married Mr. Hervey's ſervant of that name) Mr. Merrill, and Mr. Mountenay; which laſt carried a taper to read the ſervice by. They found Mr. Amis in the church, according to his appointment; and there the ſervice was celebrated, Mr. Mountenay holding the taper in his hat. The ceremony being performed, Mrs. Hanmer's maid was diſpatched to ſee that the coaſt was clear; and they returned into the houſe, without being obſerved by any of the ſervants. I mention theſe ſmall circumſtances, becauſe they happen to be recollected by the witneſs.

The marriage was conſummated the ſame night; and he lay with her two or three nights following; after which he was obliged to return to his ſhip, which had received failing orders.

Miſs Chudleigh went back, as had been agreed, to her ſtation of maid of honour in the family of the princeſs dowager. Mr. Hervey failed in *November* following for the *Weſt-Indies*; and remained there till *Auguſt* 1746, when he ſet ſail for *England*. In the month of *October* following he landed at *Dover*, and reſorted to his wife, who then lived, by the name of Miſs Chudleigh, in *Conduit-Street*. She received him as her husband, and entertained him accordingly, as far as conſiſted with their plan of keeping the marriage ſecret. In the latter end of *November* in the ſame year, Mr. Hervey ſailed for the *Mediterranean*, and returned in the month of *January* 1747, and ſtaid here till *May* in the ſame year. Mean-while ſhe continued to reſide in *Conduit-Street*, and he to viſit her as uſual, till ſome differences aroſe between them, which terminated in a downright quarrel; after which they never ſaw each other more. He continued abroad till *December* 1747, when he returned; but no intercouſe, which can be traced, paſſed between them afterwards.

This general account is all I am able to give your lordſhips of the intercouſe between Mr. Hervey and his wife. The cauſe of the diſpleaſure which ſeparated them, is immaterial to be enlarged upon. The fruit of their intercouſe was a ſon, born at *Chelſea*, ſome time in the year 1747. The circumſtances of that birth, the notice which people took of it, and the converſations which he held about that, and the death of the child, furniſh part of the evidence that a matrimonial connection actually ſubſiſted between them.

After having mentioned ſo often the ſecrecy with which the marriage and cohabitation were conducted, it ſeems needleſs to obſerve to your lordſhips, that the birth of a child was ſuppreſſed with equal care. That alſo made but an awkward part of the family and eſtabliſhment of a maid of honour.

My lords, that which I call the ſecond period, was in the year 1759. She had then lived at a diſtance from her husband near twelve years. But the infirm ſtate of the late lord *Briſtol*'s health ſeemed to open the proſpect of a rich ſucceſſion, and an earldom. It was thought worth while, as nothing better had then offered, to be counſels of *Briſtol*; and for that purpoſe to adjust the proofs of her marriage.

Mr. Amis, the miniſter who had married them, was at *Wincheſter*, in a declining ſtate of health. She appointed her couſin, Mr. Merrill, to meet her there on the 12th of *February* 1759; and by fix in the morning ſhe arrived at the *Blue Boar* inn, oppoſite Mr. Amis's houſe. She ſent for his wife, and communicated her buſineſs, which was to get a certificate from Mr. Amis of her marriage with Mr. Hervey. Mrs. Amis invited her to their houſe, and acquainted her husband with the occaſion of her coming. He was ill a-bed; and deſired her to come up. But nothing was done in the buſineſs of the certificate, till the arrival of Mr. Merrill, who brought a ſheet of ſtamped paper to write it upon. They were ſtill at a loſs about the form, and ſent for one *Spearing*, an attorney. *Spearing* thought, that the merely making a certificate, and delivering it out in the manner which had been propoſed, was not the beſt way of eſtabliſhing the evidence which might be wanted. He therefore propoſed, that a check-book (as he called it) ſhould be bought; and the marriage be regiſtered in the uſual form, and in the preſence of the priſoner. Somebody ſuggeſting that it had been thought improper ſhe ſhould be preſent at the making of the regiſter, he deſired the might be called; the purpoſe being perfectly fair, merely to ſtate that in the form of a regiſter, which many people knew to be true; and which thoſe perſons of honour, then preſent, gave no room to doubt. Accordingly his advice was taken, the book was bought, and the marriage was regiſtered. The book was intitled, *Marriages, Births, and Burials in the pariſh of Lainſton*. The firſt entry ran, *The twenty-second of Auguſt, one thouſand ſeven hundred and*

forty-two, buried, Mrs. Suſannah Merrill, relict of John Merrill, eſq. The next was, *The fourth of Auguſt one thouſand ſeven hundred and forty-four, married, the honourable Auguſtus Hervey, eſq. to Miſs Elizabeth Chudleigh, daughter of colonel Thomas Chudleigh, late of Chelſea Colledge, deceased, in the pariſh church of Lainſton, by me Thomas Amis.* The priſoner was in great ſpirits. She thanked Mr. Amis, and told him, it might be a hundred thouſand pounds in her way. She told Mrs. Amis all her ſecrets; of the child ſhe had by Mr. Hervey; a fine boy, but it was dead; and how ſhe borrowed a hundred pounds of her aunt Hanmer to make baby cloaths. It ſerved the purpoſe of the hour to diſcloſe theſe things. She ſealed up the regiſter, and left it with Mrs. Amis, in charge, upon her husband's death, to deliver it to Mr. Merrill. This happened in a few weeks after.

Mr. Kinchin, the preſent rector, ſucceeded to the living of *Lainſton*; but the book remained in the poſſeſſion of Mr. Merrill.

In the year 1764 Mrs. Hanmer died, and was buried at *Lainſton*. A few days after, Mr. Merrill deſired her burial might be regiſtered. Mr. Kinchin did not know of any regiſter which belonged to the pariſh; but Mr. Merrill produced the book which Mr. Amis had made; and taking it out of the ſealed cover, in which it had remained till that time, ſhewed Kinchin the entry of the marriage, and bade him not mention it. Kinchin ſubjoined the third entry, *Buried, December the tenth, one thouſand ſeven hundred and ſixty-four, Mrs. Ann Hanmer, relict of the late colonel William Hanmer; and delivered the book again to Mr. Merrill.*

In the year 1767 Mr. Merrill died. Mr. Bathuſt, who married his daughter, found this book among his papers; and taking it to be, what it purpoſed, a pariſh regiſter, delivered it to Mr. Kinchin accordingly. He has kept it as ſuch ever ſince; and upon that occaſion made the fourth entry, *Buried, the 7th of February, one thouſand ſeven hundred and ſixty-seven, John Merrill, eſq.*

The earl of *Briſtol* recovered his health; and this regiſter was forgotten, till a very different occaſion aroſe for enquiry after it.

The third period, to which I begged the attention of your lordſhips in the outſet, was in the year 1768. Nine years had paſſed, ſince her former hopes of a great title and fortune had fallen to the ground. She had at length formed a plan to attain the ſame object another way. Mr. Hervey alſo had turned his thoughts to a more agreeable connection; and actually entered into a correſpondence with the priſoner, for the purpoſe of ſetting aſide a marriage ſo burdensome and hateful to both. The ſcheme he propoſed was rather indelicate; not that afterwards executed, which could not ſuſtain the eye of juſtice a moment; but a ſimpler method, founded in the truth of the caſe; that of obtaining a ſeparation by ſentence *a menſa et thoro propter adulterium*; which might ſerve as the foundation of an act of parliament for an abſolute divorce. He ſent her a meſſage to this effect, in terms ſufficiently peremptory and rough, as your lordſhips will hear from the witneſs. Mrs. Cradock, the woman I have mentioned before as being Mrs. Hanmer's ſervant, and preſent at the marriage, was then married to a ſervant of Mr. Hervey, and lived in the priſoner's family with her husband. He bade her tell her miſtreſs, that he wanted a divorce; that he ſhould call upon her (*Cradock*) to prove the marriage; and that the priſoner muſt ſupply ſuch other evidence as might be neceſſary.

This might have answered his purpoſe well enough; but her's required more reſerve and management; and ſuch a proceeding might have diſappointed it. She therefore ſpurned at that part of the propoſal; and reſuſed in terms of high reſentment, to prove herſelf a whore. On the 18th of *Auguſt* following ſhe entered a caveat at *Dockers Commons*, to hinder any proceſs paſſing under ſeal of the court, at the ſuit of Mr. Hervey, againſt her, in any matrimonial cauſe, without notice to her proctor.

What difficulties impeded the direct and obvious plan, or what inducements prevailed in favour of ſo different a meaſure, I cannot ſtate to your lordſhips. But it has been already ſeen in a debate of many days, what kind of plan they ſubſtituted in place of the former.

In the *Michaelmas* ſeſſion of the year 1768, ſhe inſtituted a ſuit of jactitation of marriage in the common form. The answer was ſo ſhaped, and the evidence ſo applied, that ſucceſs became utterly impracticable.

A groſſer artifice, I believe, was never fabricated. His libel ſtated the marriage, with many of its particulars; but not too many. It was large in alledging all the indifferent circumſtances which attended the courtſhip, contract, marriage ceremony, conſummation, and cohabitation; but when it came to the facts themſelves, it ſtated a ſecret courtſhip, and a contract, with the privacy of Mrs. Hanmer alone, who was then dead. The marriage ceremony, which, in truth, was celebrated in the church at *Lainſton*, was ſaid to have been performed at Mr. Merrill's houſe, in the pariſh of *Sparſhot*, by Mr. Amis, in the preſence of Mrs. Hanmer and Mr. Mountenay, who were all three dead. Mrs. Cradock, whom but three months before he held out as a witneſs of the marriage, was dropped; and, to ſhut her out more perfectly, the conſummation is ſaid to have paſſed without the privacy or knowledge of any part of the family and ſervants of Mr. Merrill; meaning perhaps that *Cradock* was ſervant to Mrs. Hanmer. It was further inſinuated, that the marriage was kept a ſecret, except from the perſons before-mentioned.

To theſe articles the form of proceeding obliged her to put in a perſonal answer upon oath. She denies the previous contract; ſhe evades the propoſal of marriage, by ſtating that it was made to Mrs. Hanmer without her privacy; not denying that it was afterwards communicated to her. The reſt of the article, which contains a circumſtantial allegation of the marriage, together with the time, place, witneſſes, and ſo forth, ſhe buſies in the formulary concluſion of every answer, by denying the reſt of the ſaid pretended poſition or article to be true in any part thereof. Finally, ſhe denies to the article which alledges conſummation.

Denying the reſt of the article to be true in any part of it reſerves this ſalvo. The whole averment of marriage was but one part of the article; that averment (the language is ſo conſtructed) makes but one member of a ſentence; and yet it combines falſe circumſtances with true. They were, in Mr. Merrill's houſe at *Sparſhot*, joined together in holy matrimony. This

This part of the article, as her answer calls it, is not true. It is true they were married; but not true, that they were married at Sparshot, or at Mr. Merrill's house.

How was this gross and palpable evasion treated? It is the course of the Ecclesiastical Court to file exceptions to indistinct or insufficient answers. Otherwise, to be sure, they could not compel a defendant to put in any material answer. But it was not the purpose of this suit to exact a sufficient answer; consequently no exceptions were filed; but the parties went to issue.

The plan of the evidence also was framed upon the same measured line. The articles had excluded every part of the family: even the woman whom Mr. Hervey had sent to demand the divorce, was omitted. But her husband is produced, to swear, that in the year 1744 Mr. Hervey danced with Miss Chudleigh at Winchester races, and visited her at Lainston; and in 1746 he heard a rumour of their marriage. Mary Edwards and Ann Hillam, servants in Mr. Merrill's family, did not contradict the article they were examined to, which alleges, that none of his servants knew any thing of the matter. But they had heard the report. So had Messrs. Robinson, Hossack, and Edwards. Such was the amount of Mr. Hervey's evidence; in which the witnesses make a great shew of zeal to disclose all they know, with a proper degree of caution to explain that they know nothing.

The form of examining witnesses was also observed on her part; and she proved, most irrefragably, that she passed as a single woman; went by her maiden name; was maid of honour to the Princess Dowager; bought and sold; borrowed money of Mr. Drummond; and kept cash with him, and other bankers, by the name of Elizabeth Chudleigh; nay, that Mr. Merrill and Mrs. Hammer, who had agreed to keep the marriage secret, conversed and corresponded with her by that name.

For this purpose a great variety of witnesses was called; whom it would have been very rash to produce, without some foregone agreement, or perfect understanding, that they should not be cross-examined. Many of them could not have kept their secret under that discussion; even in the imperfect and wretched manner, in which cross-examination is managed upon paper, and in those courts. Therefore not a single interrogatory was filed, nor a single witness cross-examined, though produced to articles exceedingly confidential, such as might naturally have excited the curiosity of an adverse party to have made further enquiries.

In the event of this cause, thus treated, thus pleaded, and thus proved, the parties had the singular fortune to catch a judgment against the marriage by mere surprise upon the justice of the court.

While I am obliged to complain of this gross surprise, and to state the very proceedings in the cause as pregnant evidence of their own collusion, I would not be understood to intend any reflection on the integrity or ability of the learned and respectable judges.

*For oft, though wisdom wake, suspicion sleeps
At wisdom's gate, and to simplicity
Resigns her charge; while goodness thinks no ill,
Where no ill seems.*

Nor should any imputation of blame be extended to those names, which your Lordships find subscribed to the pleadings. The forms of pleading are matters of course. And if they were laid before counsel, only to be signed, without calling their attention to the matter of them, the collusion would not appear. A counsel may easily be led to overlook what nobody has any interest or wish that he should consider.

Thus was the way paved to an adulterous marriage; thus was the duke of Kingston drawn in to believe, that Mr. Hervey's claim to the prisoner was a false and injurious pretension; and he gave his unsuspecting hand to a woman, who was then, and had for twenty-five years, been the wife of another.

In the vain and idle conversations which she held, at least with those who knew her situation, she could not refrain from boasting how she had surprised the duke into that marriage. *Do not you think* (says she with a smile to Mrs. Amis), *do not you think, that it was very kind in his grace to marry an old maid?* Mrs. Amis was widow of the clergyman who had married her to Mr. Hervey, who had assisted her in procuring a register of that marriage, and to whom she had told of the birth of the child. The duke's kindness, as she insultingly called it, was scarcely more strange, than her manner of representing it to one who knew her real situation so well.

My lords, this is the state of the evidence; which must be given, were it only to satisfy the form of the trial; but is in fact produced, to prove that, which all the world knows perfectly well, as a matter of public notoriety. The subject has been much talked of; but never, I believe, with any manner of doubt, in any company at all conversant with the passages of that time in this town. The witnesses, however, will lay these facts before your lordships; after which, I suppose, there can be no question what judgment must be pronounced upon them: for your lordships will hardly view this act of parliament just in the light in which the prisoner's counsel have thought fit to represent it, as a law made for beggars, not for people of fashion. To be sure, the preamble does not expressly prove the legislature to have foreseen or expected, that these would be the crimes of higher life, or nobler condition. But the act is framed to punish the crime, wherever it might occur; and the impartial temper of your justice, my lords, will not turn aside its course in respect to a noble criminal.

Nor does the guilt of so heinous a fraud seem to be extenuated, by referring to the advice of those by whose aid it was conducted, or to the confident opinion they entertained of the success of their project. I know this project was not (nor did I ever mean to contend it was) all her own. Particularly, in that fraudulent attempt upon public justice, it could not be so. But, my lords, that imparting a criminal purpose to the necessary instruments for carrying it into execution, extenuates the guilt of the author, is a concept perfectly new in morality, and more than I can yield to. It rather implies aggravation, and the additional offence of cor-

rupting these instruments. Not that I mean by this observation to palliate the guilt of such corrupt instruments. I think it may be fit, and exceedingly wholesome, to convey to *Dockets-Commons*, that those among them, if any such there are, who, being acquainted with the whole extent of the prisoner's purpose, to furnish herself with the false appearance of a single woman in order to draw the duke into such a marriage, assisted her in executing any part of it, are far enough from being clear of the charge contained in this indictment. They are accessaries to her felony; and ought to answer for it accordingly. This is stating her case fairly. The crime was committed by her, and her accomplices. All had their share in the perpetration of the crime: each is stained with the whole of the guilt.

My lords, I proceed to examine the witnesses. The nature of the case shuts out all contradiction or impeachment of testimony. It will be necessary for your lordships to pronounce that opinion and judgment, which so plain a case will demand.

Mr. Solicitor General.

My lords, we will now proceed to call our witnesses.—Call Ann Cradock.

Who came to the bar, and one of the clerks held the book to her, upon which she laid her hand.

Clerk of the Crown. Harken to your oath.

The evidence that you shall give on behalf of our sovereign lord the king's majesty, against Elizabeth duchess-dowager of Kingston, the prisoner at the bar, shall be the truth, the whole truth, and nothing but the truth;

So help you God.

Then she kissed the book.

Mr. Wallace. My lords, I am desired by the noble lady at the bar to apply to your lordships for an indulgence, that a question may be put to the witness by her counsel.

Lords. Aye, aye.

Mr. Wallace. I shall beg the witness may inform your lordships whether she has not had a security for some provision, or benefit, or a promise, in consequence of the evidence she is to give on this indictment?

Ann Cradock. No.

Mr. Solicitor General. How long have you been acquainted with the lady at the bar?

Ann Cradock. Above thirty-two years.

Mr. Solicitor General. Where did you first become acquainted with her?

Ann Cradock. I saw the lady first in London, afterwards at Lainston.

Mr. Solicitor General. What occasion carried you to the lady at Lainston?

Ann Cradock. Along with a lady that I served.

Mr. Solicitor General. Name the lady.

Ann Cradock. Mrs. Hammer.

Mr. Solicitor General. Was Mrs. Hammer any relation to the lady at the bar?

Ann Cradock. Her own aunt.

Mr. Solicitor General. Was the lady at the bar at Lainston along with Mrs. Hammer?

Ann Cradock. Not when I first went down to Lainston.

Mr. Solicitor General. Did she come down there afterwards?

Ann Cradock. Yes.

Mr. Solicitor General. Do you remember seeing Mr. Augustus Hervey there at that time?

Ann Cradock. I remember seeing Mr. Augustus Hervey there, but not at the time I first saw the lady there.

Mr. Solicitor General. When did Mr. Hervey come there?

Ann Cradock. It was in June, at the Winchester races.

Mr. Solicitor General. How long did he stay there at that time?

Ann Cradock. I cannot particularly say how long he might stay: he was coming and going.

Mr. Solicitor General. Was you in Lainston church with Mr. Hervey, and that lady, at any time in that summer?

Ann Cradock. I was.

Mr. Solicitor General. At what time of the day?

Ann Cradock. It was towards night: it was at night, not in the day.

Mr. Solicitor General. Upon what occasion?

Ann Cradock. To see the marriage.

Mr. Solicitor General. Name the persons who were present.

Ann Cradock. Mr. Merrill, Mrs. Hammer, Mr. Mountenay, Mr. Hervey, Miss Chudleigh, and myself.

Mr. Solicitor General. Who was the clergyman?

Ann Cradock. Mr. Amis, who belonged to the church.

Mr. Solicitor General. Were they married there?

Ann Cradock. Yes; I saw them married.

Mr. Solicitor General. Was the marriage kept secret?

Ann Cradock. Yes.

Mr. Solicitor General. By what ceremony was the marriage?

Ann Cradock. By the matrimonial ceremony; by the Common Prayer Book.

Mr. Solicitor General. Was you employed to take care, that the other servants should be out of the way?

Ann Cradock. Yes.

Mr. Solicitor General. Did they return to Mr. Merrill's house after the marriage?

Ann

Ann Cradock. Yes, they did.

Mr. Solicitor General. How far is the church from the houſe?

Ann Cradock. Not a great diſtance, but I cannot ſay how far: it is in the garden.

Mr. Solicitor General. Did Mr. *Amis* return with the party into the houſe?

Ann Cradock. Not that I ſaw.

Mr. Solicitor General. Did you attend on the lady as her maid?

Ann Cradock. I did at that time, her own not being able.

Mr. Solicitor General. After the ceremony, did you ſee the parties in bed together?

Ann Cradock. I did.

A Lord. Repeat what you ſaid.

Ann Cradock. I ſaw them put to bed: I alſo ſaw Mrs. *Hanmer* inſiſt upon their getting up again.

Mr. Solicitor General. Did you ſee them the next morning?

Ann Cradock. I ſaw them that night afterwards in bed, the ſame night after Mrs. *Hanmer* went to bed.

Mr. Solicitor General. Did you ſee them afterwards in bed for ſome nights after that?

Ann Cradock. I ſaw them particularly in bed the laſt night Mr. *Hervey* was there, for he was to ſet out in the morning at five o'clock; I was to call him at that hour, which I did; and entering the chamber, I found them both faſt aſleep: they were very ſorry to take leave.

Mr. Solicitor General. Can you fix what year this was?

Ann Cradock. I believe it to be in the year 1744, but I am certain it was the ſame year in which the *Victory* was at *Portſmouth*.

Mr. Solicitor General. Do you recollect what time of the year it was?

Ann Cradock. In the month of *Auguſt*, I think.

Mr. Solicitor General. What is your reaſon for thinking it was in the month of *Auguſt*?

Ann Cradock. My reaſon is, that it was in the time of *Maunhill* fair; and alſo that there were green-gages ripe, which the lady and gentleman were both very fond of.

Mr. Solicitor General. Do you recollect how long it was after the death of Mr. *Merrill's* mother?

Ann Cradock. No, I cannot juſtly ſay.

Mr. Solicitor General. Where did Mr. *Hervey* go, as you underſtood, the morning he went away?

Ann Cradock. To *Portſmouth*.

Mr. Solicitor General. Did you underſtand that he was then in the ſea ſervice?

Ann Cradock. I did, and that he was going with admiral *Davers*.

Mr. Solicitor General. Have you any particular reaſon for knowing that he did go with admiral *Davers*?

Ann Cradock. The reaſon I have to believe he did go with him is, the perſon whom I married afterwards was Mr. *Hervey's* ſervant.

Mr. Solicitor General. Was he ſervant to him at that time?

Ann Cradock. He was.

Mr. Solicitor General. Did you receive any letter from the perſon you afterwards married, who was Mr. *Hervey's* ſervant, and attended him?

Ann Cradock. I did, from *Port-Mahon*.

Mr. Solicitor General. Do you know what relation Mr. *Merrill* was to the lady at the bar?

Ann Cradock. Firſt-couſin.

Mr. Solicitor General. Who was Mr. *Mountenay*, whom you mentioned as preſent at the marriage?

Ann Cradock. A friend of Mr. *Merrill's*, as he pretended.

Mr. Solicitor General. Did he live in the family at that time?

Ann Cradock. He was in the family at that time, and had been from the time of the death of his mother.

Mr. Solicitor General. Do you know whether any other part of the family, of both parties, were acquainted with the marriage, except thoſe perſons whom you have mentioned?

Ann Cradock. No, I did not at that time.

Mr. Solicitor General. Did the lady change her name on the marriage?

Ann Cradock. Never in public, to my knowledge.

Mr. Solicitor General. Had you occaſion after this to ſee the lady in London?

Ann Cradock. I ſaw the lady in London many times.

Mr. Solicitor General. Do you know whether there were any children of the marriage?

Ann Cradock. I believe one.

Mr. Solicitor General. What reaſon have you for believing ſo?

Ann Cradock. The lady herſelf told me ſo, and her aunt alſo, whom I ought to have mentioned firſt. The lady told me, that ſhe would take me to ſee the child.

Mr. Solicitor General. Did ſhe offer to carry her aunt as well as you to ſee the child?

Ann Cradock. I do not know that.

Mr. Solicitor General. How long after the marriage was it, that ſhe told you ſhe would take you to ſee the child?

Ann Cradock. That I cannot ſay, but it was after Mr. *Hervey* returned a ſecond time.

Mr. Solicitor General. Returned, from whence?

Ann Cradock. I heard he had been at *Port-Mahon*.

Mr. Solicitor General. Do you recollect how long Mr. *Hervey* had been abſent the firſt time?

Ann Cradock. No, I do not.

Mr. Solicitor General. How long had he been abſent the ſecond time?

Ann Cradock. After his return the ſecond time, I believe the child to have been begotten.

Mr. Solicitor General. How long after Mr. *Hervey's* ſecond return was it, that ſhe told you ſhe would carry you to ſee the child?

Ann Cradock. It was after his firſt return.

A Lord. I believe there is ſome miſtake. Let the witneſs explain that. *Mr. Solicitor General.* Was it after Mr. *Hervey's* firſt or ſecond return, that the lady told you ſhe would carry you to ſee the child?

Ann Cradock. I believe the firſt time.

Mr. Solicitor General. Do you recollect how long that was after the marriage?

Ann Cradock. I do not recollect.

Mr. Solicitor General. When did you marry Mr. *Hervey's* ſervant?

Ann Cradock. The 11th of *February* 1752.

Mr. Solicitor General. Did the priſoner at the bar ſay any thing particular to you about the child?

Ann Cradock. She told me the child was a boy, and like Mr. *Hervey*.

Mr. Solicitor General. How long did you continue in the ſervice of Mrs. *Hanmer*?

Ann Cradock. Till ſhe died.

Mr. Solicitor General. When did Mrs. *Hanmer* die?

Ann Cradock. She has been dead eleven years the ſecond of laſt *December*.

Mr. Solicitor General. Had you any occaſion to know what became of the child, whether it lived or died?

Ann Cradock. I know nothing further than what the lady ſaid. When I expected to go to ſee it, the lady came in great grief, and told me it was dead.

Mr. Solicitor General. Have you any reaſon to know at what place the child was born?

Ann Cradock. At *Chelſea*, by reaſon her mother could not go there.

Mr. Solicitor General. Who informed you that the child was born at *Chelſea*?

Ann Cradock. Mrs. *Hanmer* told me this.

Mr. Solicitor General. Have you ever heard it from the priſoner?

Ann Cradock. Yes, I certainly have.

Mr. Solicitor General. She ſaid, her mother could not go there. What do you underſtand to be the reaſon, why Mrs. *Chudleigh* could not go to *Chelſea*?

Ann Cradock. By reaſon her huſband and ſon were buried there, as I have been told.

Mr. Solicitor General. Had you any converſation with the priſoner, about the year 1768, about any meſſage to be delivered to the priſoner, that Mr. *Hervey* had given to you?

Ann Cradock. I had a meſſage from Mr. *Hervey*, ſignifying to the lady he was determined to be parted from her.

Mr. Solicitor General. Did you deliver that meſſage?

Ann Cradock. Not for ſome time after I received it, not being able.

Mr. Solicitor General. When did you deliver it?

Ann Cradock. On *Saturday* morning, when the lady came up to me, and told me, that ſhe knew what had been the matter with me. I told her Mr. *Hervey* deſired me to let her know, that he was determined to be, I ſhould have ſaid *divorced*, but I ſaid *parted*; and alſo, that he deſired me to tell the lady, ſhe had it in her own power to aſſiſt him. I delivered the meſſage, and the lady replied, was ſhe to make herſelf a whore to oblige him?

Mr. Solicitor General. Did ſhe appear to be with child before this converſation with you?

Ann Cradock. She did appear ſo to be.

Mr. Solicitor General. What pariſh is Mr. *Merrill's* houſe in?

Ann Cradock. I believe in *St. George's*: his houſe at *Lainſton* is a pariſh of itſelf.

Mr. Solicitor General. Are there any other houſes in the pariſh beſides Mr. *Merrill's*?

Ann Cradock. Not at *Lainſton*, there is not.

Mr. Solicitor General. Was there ſervice regularly in *Lainſton* church, or did the family go to any other church?

Ann Cradock. They went to ſervice at *Sparſhot* church.

Mr. Solicitor General. My lords, we have no more queſtions to aſk this witneſs at preſent.

Lord High Steward. The counſel for the priſoner are at liberty to aſk the witneſs any queſtions they think proper.

Mr. Wallace. Have you not declared to ſome perſons, that you had an expectation of ſome provision or benefit on the event of this proſecution?

Ann Cradock. I never could declare I had any thing promiſed me by any body.

Mr. Wallace. Expectation of provision from the perſons that proſecute?

Ann Cradock. I never had; I know none of the family.

Mr. Wallace. Where have you lived for this month, or two, or three?

Ann Cradock. I have lived at Mr. *Beauwater's*.

Mr. Wallace. What is the reaſon of your having your reſidence there?

Ann Cradock. In regard to his lady being a relation to Mr. and Mrs. *Bathurſt*.

Mr. Wallace. Had your reſidence there any relation to this proſecution?

Ann Cradock. It is unknown to me, if it has.

Mr. Wallace. What have you to do with Mr. *Bathurſt*?

Ann Cradock. Mrs. *Bathurſt* is ſo kind as to have me there, as being a ſervant to her aunt from my childhood.

Mr. Wallace. How long have you been at Mr. *Beauwater's*?

Ann Cradock. I am ſure I cannot juſtly ſay the day when I came there.

Mr. Wallace. How long before this proſecution was commenced?

Ann Cradock. I can't tell when I came there; I can't tell how long I have been there.

Mr. Wallace. I do not mean that you ſhould answer to a day, but according to the beſt of your memory.

Ann Cradock. About four months, I fancy.

Mr. Wallace. Was it before or ſince you appeared before the grand jury?

Ann Cradock. Since I appeared before the grand jury.

Mr. Wallace. Do you know who is the proſecutor of this indictment?

Ann Cradock. Mr. *Meadows*, I imagine.

Mr. *Wallace*.

Mr. Wallace. Do you know Mr. Meadows?

Ann Cradock. I have seen him twice or three times in my life, and that is all.

Mr. Wallace. Where?

Ann Cradock. The first time I ever saw him, was at Mr. Beauwater's house, since I came to town.

Mr. Wallace. Are you to stay at Mr. Beauwater's or to return, when this prosecution is over?

Ann Cradock. The last home I had is at Lainston, where I hope I may return again. I went down there in August was a twelvemonth.

Mr. Wallace. Have you never declared to any body, that you had an expectation of some provision from the cause now in hand?

Ann Cradock. I could not declare it, as I had no offers made me from the prosecutor.

Mr. Wallace. Have you declared it?

Ann Cradock. I have just now said, I could not.

Mr. Wallace. Would you be understood, that you have not?

Ann Cradock. What was I to declare?

Mr. Wallace. Whether you have not declared, whether true or false I do not care, that you had an expectation of some provision from this prosecution?

Ann Cradock. I could not declare it, before it was made to me.

Mr. Wallace. You must say, whether you did say so or not.

Ann Cradock. I never had any offer from the prosecution.

Mr. Wallace. Had not you an expectation from the prosecution?

Ann Cradock. No, I could not say that, when they never offered it me.

Mr. Wallace. Do you understand the question generally, or confined to the prosecutor?

Ann Cradock. I think it can be confined to none but himself.

Mr. Wallace. Have you any expectation from any body else?

Ann Cradock. No, none.

Mr. Wallace. Nor ever declared so?

Ann Cradock. No. I never declared that I had any such expectations.

Mr. Wallace. At what time of the night was this marriage?

Ann Cradock. I cannot possibly tell the hour; it was at night.

Mr. Wallace. Have not you mentioned to any body some hour of the night?

Ann Cradock. I do not know that I have mentioned it, any farther than that it was at night.

Mr. Wallace. You have said, that you was employed to keep the servants out of the way at the time; how came you then to go to the church?

Ann Cradock. I was employed to come out of the church after the marriage, and see that the house was clear: after the marriage, and not before.

Mr. Wallace. Was there any care taken before they went to church?

Ann Cradock. No, I do not know that there was. Mr. and Mrs. Merrill dined out that day, and I do not know that any of the house knew that there was to be a marriage.

Mr. Wallace. Are you sure that Mr. and Mrs. Merrill dined out that day?

Ann Cradock. Yes.

Mr. Wallace. When did Mrs. Merrill die?

Ann Cradock. I do not know. Mrs. Hanmer it was; there was no Mrs. Merrill at that time.

Mr. Wallace. Then by Mrs. Merrill you meant Mrs. Hanmer, did you?

Ann Cradock. Certainly I did mean Mrs. Hanmer, for there was no Mrs. Merrill.

Mr. Wallace. Was you desired to go to the church?

Ann Cradock. I don't know whether I was desired to go, but there I was; that I recollect.

Mr. Wallace. Did you go as a witness, or out of curiosity?

Ann Cradock. I was there to see the marriage. As to witness, I was not called to be a witness.

Mr. Wallace. Did any of the parties know you was in the church?

Ann Cradock. Those that were in the church knew it.

Mr. Wallace. Did you hear the ceremony performed?

Ann Cradock. I did.

Mr. Wallace. Did you hear the whole ceremony?

Ann Cradock. I believe so: certainly.

Mr. Wallace. Have you not said, you did not hear the ceremony?

Ann Cradock. Not that I know of, and I never was asked, to my knowledge.

Mr. Wallace. Do you speak positively that you have not so declared?

Ann Cradock. Certainly I do, for I know whether I was asked or not.

Mr. Wallace. How long did Mr. Hervey stay there after this marriage?

Ann Cradock. I really cannot say how many days; he was not long there.

Mr. Wallace. You said that Mrs. Hanmer made them get up soon after they went to bed; how long did Mrs. Hanmer sit up after that?

Ann Cradock. I cannot justly say how many hours; I can't say whether it might have been one, or two, or three hours.

Mr. Wallace. Was it Mrs. Hanmer's custom to lock the door where Miss Chudleigh lay?

Ann Cradock. I never knew that she did lock the door at all.

Mr. Wallace. Nor any body by her order?

Ann Cradock. Not to my knowledge: I never knew the door ordered to be locked by any body, nor by myself neither: I am sure I never locked it.

Mr. Wallace. You are sure the door was never locked then, when Mr. Hervey went out, when he was made to get up and leave the room as you have said?

Ann Cradock. Went out where? I don't understand.

Mr. Wallace. You have said, he was made to get up again.

Ann Cradock. To the best of my knowledge, the lady got up too, as well as Mr. Hervey.

Mr. Wallace. And both left the room?

Ann Cradock.

Ann Cradock. I believe they both left the room, I know nothing to the contrary; but I know they afterwards went to bed together.

Mr. Wallace. Have you not declared, you knew nothing of this marriage?

Ann Cradock. No, never in my life, to my knowledge.

Mr. Wallace. That you did not remember any thing about it?

Ann Cradock. It is very odd that I can remember it now, and should not have remembered it before: I ever had it in my memory.

Mr. Wallace. Have not you declared, that you did not remember it?

Ann Cradock. No, not that I know of.

Mr. Wallace. I desire you will give a positive answer, yes or no, whether you have or have not declared it?

Ann Cradock. I never could have declared that which I did not know.

Mr. Wallace. That you did not remember any thing about it?

Ann Cradock. No, I never could say that.

Mr. Wallace. Did you or did you not say so?

Ann Cradock. No, I did not say so.

Lord Buckingham. I beg to put one question to the witness. You know that you speak not only in the presence of this respectable court, but in the presence of Almighty God?

Ann Cradock. Yes.

Lord Buckingham. Have you, or have you not, ever declared that you did expect an advantage from the prosecution? Say aye, or no.

Ann Cradock. I must say no: I could not say aye.

Lord Buckingham. You have told us, that Mr. Merrill and Mrs. Hanmer went out to dinner the day on which the marriage was performed; I should be glad to know at what time Mr. Merrill and Mrs. Hanmer returned home?

Ann Cradock. I believe it might be between seven and eight o'clock, as I had given tea out of the housekeeper's room to the gentleman and lady by candle-light.

Lord Buckingham. What day of the month was it?

Ann Cradock. That I cannot tell.

Duke of Grafton. Did you ever see the child, that the lady at the bar offered to carry you to see?

Ann Cradock. No, I never did.

Duke of Grafton. What was the interval of time between the offer to carry you to see the child, and the death of that child?

Ann Cradock. That I cannot justly say neither; but as far as I can remember, the day that I was to go to see the child, the lady came and said it was dead.

Duke of Grafton. Though you cannot exactly recollect the interval between the one transaction and the other, yet still you may speak at large. Was it a week? Was it a month? Was it half a year?

Ann Cradock. It was not a month, nor yet half a year.

Duke of Grafton. Were there a few days interval between the one and the other?

Ann Cradock. There was, but I cannot say how many days.

Duke of Grafton. Did you, in the space of these few days, ever express to the lady at the bar your earnestness and desire to see the child, which you say the lady at the bar told you was so like Mr. Hervey?

Ann Cradock. I expressed my desire at the time, when the lady spoke of the child to her aunt.

Duke of Grafton. What was the answer that you had for not carrying you immediately to the child?

Ann Cradock. The lady told me, she would come on such a day with the princess's coach, and that I should go and see the child.

Duke of Grafton. Was you examined by the Ecclesiastical Court?

Ann Cradock. I was not.

Duke of Grafton. Did you know at the time, that there was such a process going on here?

Ann Cradock. I was told by Mr. Hervey there was.

Duke of Grafton. Did you offer to Mr. Hervey, or to any other of the parties, to give that evidence which you now have proved it was material to give?

Ann Cradock. He told me, he must call upon me to assist him in his marriage.

Duke of Grafton. Did anything else pass relative to the process in Doctors Commons, after Mr. Hervey's conversation with you?

Ann Cradock. Yes, there certainly was, though I never was called.

Duke of Grafton. Did anything pass between Mr. Hervey and you, or between any of the parties and you, after that declaration of Mr. Hervey's to you?

Ann Cradock. I was to acquaint the lady with his intentions.

Duke of Grafton. You said you was to remove the servants out of the way at Mr. Merrill's house at the time of the marriage: how many servants might there be about Mr. Merrill's house at the time of the marriage?

Ann Cradock. The butler; a maid, who waited on Miss Merrill; two house-maids; a laundry-maid: one of the house-maids belonged to Mrs. Hanmer, who always went down along with her, and there was a kitchen-maid.

Duke of Grafton. Were there any lights in the church at the time of the ceremony being performed?

Ann Cradock. There was a wax light in the crown of Mr. Mountenay's hat.

Lord Townsend. Whether she has ever received or been offered any thing to with-hold her evidence relative to the supposed marriage?

Ann Cradock. I never have.

Lord Hillsborough. Did you ever receive any letter, offering you any advantage in case you would appear against the prisoner, before you was subpoena'd at Hick's Hall?

Ann Cradock. I received a letter from a friend, wherein I was told, that a gentleman of their acquaintance would get me a fine-cure, but on what account I knew not.

Lord Hillsborough. A gentleman of whose acquaintance?

Ann Cradock. I do not know who the gentleman was; it never was explained to me who the gentleman was; nor I never asked.

Lord Hillsborough. Who was the friend who wrote that letter to you?

Ann Cradock. Mr. Fozard, of Piccadilly.

Lord Hillsborough. What answer did you make to that letter?

Ann Cradock. I made no answer any further, but that it was very kind in any body that would assist me in getting me any thing?

Lord Hillsborough. Who is Mr. Fozard?

Ann Cradock. A person that lives near Hyde-park-Corner, and keeps livery-stables.

Lord Hillsborough. You say he wrote you word, that some of their friends would get you a fine-cure?

Ann Cradock. I said, a gentleman of their acquaintance.

Lord Hillsborough. Of whose acquaintance?

Ann Cradock. Mr. Fozard's.

Lord Hillsborough. Upon what account did you conceive or understand that he was to get you a fine-cure?

Ann Cradock. That I cannot tell.

Lord Hillsborough. What have you done with the letter?

Ann Cradock. I do not know where the letter is; I know I have it not.

Lord Hillsborough. Will you take upon you to say, that there was not in that letter an expression intimating, that if you would appear against the prisoner at the bar, a fine-cure would be gotten for you?

Ann Cradock. I certainly do say, there was no such expression in the letter; only a friend of theirs, or a gentleman of their acquaintance, I do not know which, would get me a fine-cure.

Lord Hillsborough. Did you, or did you not, by virtue of your oath, understand that that was to be the consequence of your appearing against the prisoner at the bar?

Ann Cradock. I did not know that that was to be the consequence of my appearing. I had no room to imagine so, because I know not the person of the prosecutor, nor none of his family.

Lord Hillsborough. Did you advise with any body concerning what you should do with regard to that letter?

Ann Cradock. I certainly did apply to a friend, and acquainted him I had received such a letter.

Lord Hillsborough. What did you write to your friend?

Ann Cradock. I never writ to any friend; I applied to a friend, and shewed the letter.

Lord Hillsborough. Whether you did not ask advice from some body, what you should do with regard to that letter?

Ann Cradock. I did not ask any body what I was to do with it; I received it.

Lord Hillsborough. What did you consult that friend about?

Ann Cradock. To let him know I had received such a letter; but I did not know what it might be upon, or what it might not.

Lord Hillsborough. Did he read the letter?

Ann Cradock. Yes.

Lord Hillsborough. What conversation passed between you and him on the subject of the letter?

Ann Cradock. I told him, I did not know what it might be from, but that I apprehended it might be something concerning my being called upon in point of the lady. I think I told him, that I had once been told, that I might have the same settled upon me as the lady promised me when I went into the country.

Lord Hillsborough. What reason had you for thinking so?

Ann Cradock. The reason I had for thinking so, was, because I had been told once, that I might have the same given me that the lady at the bar offered me, when I was to go into the country, if I would speak the truth; but by whom I know not: I never asked the question.

Lord Hillsborough. I desire to know, what you did with that letter, whether you put it into the hands of the person whom you consulted?

Ann Cradock. I put it into no one's hands; the person had the letter I consulted.

Lord Hillsborough. You put it into that person's hand to read it?

Ann Cradock. I gave the letter into that person's hand to read it, and told him, he might shew it to Mr. Hervey, if he would.

Lord Hillsborough. For what purpose did you desire it might be shewn to Mr. Hervey?

Ann Cradock. For this purpose, believing it might be against him and the lady; but by whom I know not, for I never asked the question, who it was that was to give it.

Lord Hillsborough. Did you desire your friend to shew it to the prisoner at the bar?

Ann Cradock. That was impossible, for the lady was not in England.

Lord Hillsborough. Did you then desire him to shew it to any body on her part?

Ann Cradock. I should look upon it, if it was shewn to Mr. Hervey, it would be on her part, as being man and wife.

Lord Hillsborough. Whether you desired it to be shewn to any body else?

Ann Cradock. No, not besides Mr. Hervey.

ADJOURNED.

Saturday, April 20.

ANN CRADOCK.

Continuation of her examination.

Lord Hillsborough. I WAS exceedingly glad the house was adjourned, but I would much rather it had been adjourned sooner, because I now lie under a good deal of difficulty to resume the thread of those questions, that for my own information, and for that of the house, I thought highly proper and necessary to be explicitly and exactly answered. My lords, I think the last question that I put to the witness at the bar, was, whether she had put that letter, which she said was signed by Fozard, into the hand of any other person? If I do not mistake,

my lords, she said, she had put it into the hand of a friend of hers to read. Upon asking her, whether she had any other intention than that of putting the letter into his hand? I think she said, she told the person he might shew the letter to Mr. Hervey, as she apprehended it related to him. Now I desire to ask the evidence at the bar, whether she knows, that her friend did shew that letter to Mr. Hervey or not?

Ann Cradock. My friend did shew it to Mr. Hervey.

Lord Hillsborough. Did your friend tell you what Mr. Hervey said concerning the letter?

Ann Cradock. My friend told me, that he desired I should keep the letter.

Lord Hillsborough. Do you mean Mr. Hervey or the friend desired you to keep the letter?

Ann Cradock. I mean, the answer, that was given upon the letter being shewn, was brought by my friend, and Mr. Hervey desired me to keep the letter.

Lord Hillsborough. Did your friend, who carried the letter from you to Mr. Hervey, say any thing more to you, than that Mr. Hervey desired you should keep the letter?

Ann Cradock. He told me that I should acquaint the lady that was abroad with it.

Lord Hillsborough. Did you acquaint the lady that was abroad with it?

Ann Cradock. I had it not in my power so to do.

Lord Hillsborough. Did you acquaint any body else with it?

Ann Cradock. I did several of my acquaintance.

Lord Hillsborough. In particular, did you acquaint any body that was concerned in business for the lady?

Ann Cradock. No.

Lord Hillsborough. I desire to know, whether you did by yourself, or by any body else for you, make any answer whatever to the letter to Mr. Fozard?

Ann Cradock. I went to Mr. Fozard when I received the letter, as in the letter it was required to know my age, and where I was born.

Lord Hillsborough. I desire you will inform their lordships of the whole of what passed between Mr. Fozard and you at that interview?

Ann Cradock. Nothing in particular, further than relating to where I was born, and my age; my age I did not know. I did not ask who was to give me the fine-cure.

Lord Hillsborough. Did you not think it extraordinary, that Mr. Fozard should enquire of you your age, and where you was born?

Ann Cradock. I certainly did think it extraordinary.

Lord Hillsborough. Whether you did not ask the meaning of it?

Ann Cradock. I did not ask any meaning for it.

Lord Derby. You said yesterday, that you did expect to receive something adequate to what you had received from the prisoner at the bar: what did you formerly receive from the prisoner at the bar?

Ann Cradock. Many favours in friendship, but not any thing in particular.

Lord Derby. What was you offered by the lady?

Ann Cradock. Twenty guineas a-year, to go and settle in the country, and the choice of three different counties.

Lord Derby. At what time was that offer made to you?

Ann Cradock. The time I cannot justly remember.

Lord Derby. Recollect; how many years was it ago?

Ann Cradock. I believe it may be three years ago, or four, I am not certain.

Lord Derby. What was your answer to that proposal?

Ann Cradock. It made me very unhappy to think that I was to be banished, but I consented to go into Yorkshire.

Lord Derby. What were the counties that were proposed to you?

Ann Cradock. Yorkshire, Derbyshire, I think, and Northumberland.

Lord Derby. In consequence of that consent to go into Yorkshire, did you go into Yorkshire?

Ann Cradock. No, I did not; I went to Thoresby: I tried, but I could go no further.

Lord Derby. What was the reason that you could go no further?

Ann Cradock. From being unhappy, and going from all my friends.

Lord Derby. Did you receive any sum of money in consequence of going as far as Thoresby?

Ann Cradock. None, no further than was to carry me to the place where I said I was to go.

Lord Derby. You mentioned an annuity of twenty guineas a-year; has that annuity been paid, or have you received any part of it since that agreement?

Ann Cradock. No.

Lord Coventry. You said you was present at the marriage in 1744: I desire to know whether you have ever communicated that information to any person till this year, and to whom?

Ann Cradock. I have several times to many, but to particular persons I cannot speak.

Lord Derby. I should be glad to know whether you do understand, or do not understand, that any sum or sums were ever paid to any person for your subsistence and board, on the part of the prisoner at the bar?

Ann Cradock. No, I do not know that ever any sum was paid upon my account.

Lord Buckingham. I desire to ask the witness, whether she at any time did receive any present whatever from the prisoner at the bar?

Ann Cradock. Several in point of friendship.

Lord Townshend. Was you ever offered any sum of money at any time, to conceal any evidence?

Ann Cradock. No.

Lord Townshend. By either side?

Ann Cradock. No.

Lord Camden. I desire to know whether you saw the lady at Thoresby in the way to Yorkshire?

Ann Cradock. I was in the lady's house, and saw her several times.

Lord Camden. In any of those interviews, did any thing pass respecting

the annuity of twenty guineas a-year, and the journey you was then making to *Yorkſhire*?

Ann Cradock. No, not any thing in particular as to that.

Lord Camden. What was the reaſon of your return from *Thoreſby*, and not going to your journey's end?

Ann Cradock. My reaſon was, from my ill ſtate of health, and unhappineſs of mind.

Lord Lyttelton. Did the lady explain to you what were her motives for ſending you, or, as you called it, *banifhing* you, into thoſe diſtant counties?

Ann Cradock. No, my lords.

Lord Derby. What did you apprehend to be the lady's motives for ſuch a propoſal?

Ann Cradock. That I was ever at a loſs to know, becauſe I never aſked.

Duke of Ancaſter. Did you conſult a friend on account of the ſubſtance of Mr. *Foxard's* letter?

Ann Cradock. I did.

Duke of Ancaſter. I deſire you to tell the houſe, who that friend was?

Ann Cradock. My friend was Dr. *Hoffack*, who is phyſician of *Greenwich* hoſpital.

Duke of Ancaſter. What is become of that letter, or have you it?

Ann Cradock. I have it not; but it is in my box, I believe, at *Lainſton*, as I carried it with me, when I went there with my other things.

Duke of Richmond. Was not the marriage to be kept a ſecret?

Ann Cradock. Yes.

Duke of Richmond. If during the time the marriage was to be kept a ſecret, any perſon had aſked you about the marriage, would you have owned it, or denied it?

Ann Cradock. I never from the time divulged the ſecret, until it had been told before.

Duke of Richmond. Did no perſon, during the time it was a ſecret, ever aſk you if you knew it?

Ann Cradock. Several have aſked me, but I have always replied, *no*.

Lord Preſident. Do you not know, that your huſband was examined in the *Spiritual Court*, in the cauſe of *jaſtitation*?

Ann Cradock. I know he was called upon in the court, but what paſſed I am an utter ſtranger to, as I never aſked.

Lord Preſident. Had not Mr. *Hervey* intimated to you, that you was to be called upon on that occaſion?

Ann Cradock. He did.

Lord Preſident. After that did you hear any thing from Mr. *Hervey*, reſpecting your attendance in that cauſe?

Ann Cradock. Mr. *Hervey* told me, he muſt call upon me to aſſiſt him in the marriage, and to ſwear to Mrs. *Hanmer's* hand-writing.

Lord Preſident. Was you ever called upon that occaſion?

Ann Cradock. I was not.

Lord Derby. Did you live with Mrs. *Hanmer* until the time of her death?

Ann Cradock. I did.

Lord Derby. Which happened eleven years ago the ſecond of laſt *Decem-ber*?

Ann Cradock. Yes.

Lord Derby. Upon what have you ſubſiſted ſince that time?

Ann Cradock. Mrs. *Hanmer* left me two hundred pounds; one was taken up, the other was left: I quitted the lady's houſe, and went to *Newington*. I ſhould have told you that the two hundred pounds were in this lady's hands [pointing to the *ducheſs*]; one was taken up, and the other, with my huſband's income, ſupported me whiſt he lived.

Lord Derby. How do you know that that two hundred pounds was left you by Mrs. *Hanmer*?

Ann Cradock. It was left me in her will.

Duke of Ancaſter. Do you of your own knowledge aſſert that there was a child?

Ann Cradock. I do aſſert I was told ſo. I never ſaw the child.

Duke of Ancaſter. Who told you ſo?

Ann Cradock. Mrs. *Hanmer* told me ſo, and the lady told me at our return out of the country.

Duke of Ancaſter. Who told you there was a child?

Ann Cradock. This lady at the bar told me ſo herſelf. Both told me ſo.

Duke of Ancaſter. Do you from your own knowledge aſſert, that that child is dead?

Ann Cradock. The lady at the bar told me it was dead, as ſhe told me before ſhe would take me to ſee it.

Duke of Ancaſter. Did the lady at the bar bring the princeſs of *Wales's* coach, and carry you to ſee the child at *Chelſea*?

Ann Cradock. The lady told me ſhe would come in the princeſs's coach, and carry me to ſee the child.

Lord Radnor. How old do you apprehend the child was at the time of its death?

Ann Cradock. That I can give no account of: it was very young; but the age I know not.

Lord Radnor. Weeks, months, or years?

Ann Cradock. Months, but not years.

Lord Radnor. Did you ever hear that the child was baptized?

Ann Cradock. I did hear that the child was baptized; but Mrs. *Hanmer* and I were in the country at that time.

Lord Radnor. Did you ever hear what the child's name was?

Ann Cradock. No, I cannot recollect that I did.

Lord Radnor. Did you ever hear where the child was buried?

Ann Cradock. I did hear that it was buried at *Chelſea*.

Lord Radnor. Who told you ſo?

Ann Cradock. The lady at the bar told me ſo herſelf one day, when I was aſcending in the coach with her that way.

Lord Portſmouth. How have you ſubſiſted ſince your huſband's death?

Ann Cradock. With what I made of my furniture which was in my houſe, which was all new.

Lord Portſmouth. How long is it ſince your huſband died?

Ann Cradock. Five years laſt *March*.

Ordered to withdraw.

Lord High Steward. Who do you call next, Mr. Solicitor-General?
Solicitor-General. We deſire to call

Mr. *CÆſar Hawkins*, who was ſworn in like manner.

Mr. Dunning. Mr. *Hawkins*, are you acquainted with the lady at the bar? and how long have you been ſo?

Mr. Hawkins. A great many years: I believe above thirty.

Mr. Dunning. Are you acquainted with the preſent Lord *Briſtol*? and how long have you been ſo?

Mr. Hawkins. I have had the honour of knowing the earl of *Briſtol* nearly as many years.

Mr. Dunning. Do you know of any intercourſe between my lord *Briſtol* and the lady at the bar?

Mr. Hawkins. Of an intercourſe certainly; of acquaintance undoubtedly.

Mr. Dunning. Do you know from the parties of any marriage between them?

Mr. Hawkins. I do not know how far any thing that has come before me in a confidential truſt in my profeſſion ſhould be diſcloſed, conſiſtent with my profeſſional honour. [*Queſtion and Answer repeated.*]

Mr. Dunning. I truſt your lordſhips will ſee nothing in my queſtion, that can betray confidential truſt, or diſhonour Mr. *Hawkins* in giving it. My queſtion is ſimply, whether Mr. *Hawkins* knows, from the parties, of any marriage between them?

Lord High Steward. The queſtion that was aſked by the counſel at the bar, is, 'Whether the witneſs knew, from any information of either of the two parties, that they were married?' The witneſs objects to it, whether he is to answer any queſtions that are inconſiſtent with his profeſſional honour. Your lordſhips are to determine, whether the queſtion put by the counſel at the bar ſhall be aſked?

Lord Maſfield. I ſuppoſe Mr. *Hawkins* means to demur to the queſtion upon the ground, that it came to his knowledge ſome way from his being employed as a ſurgeon for one or both of the parties; and I take for granted, if Mr. *Hawkins* underſtands that it is your lordſhips opinion, that he has no privilege on that account to excuſe himſelf from giving the answer, that then, under the authority of your lordſhips judgment, he will ſubmit to answer it: therefore, to ſave your lordſhips the trouble of an adjournment, if no lord differs in opinion, but thinks that a ſurgeon has no privilege to avoid giving evidence in a court of juſtice, but is bound by the law of the land to do it; [if any of your lordſhips think he has ſuch a privilege, it will be a matter to be debated elſewhere, but] if all your lordſhips acquieſce, Mr. *Hawkins* will underſtand, that it is your judgment and opinion, that a ſurgeon has no privilege, where it is a material queſtion, in a civil or criminal cauſe, to know whether parties were married, or whether a child was born, to ſay, that his introduction to the parties was in the courſe of his profeſſion, and in that way he came to the knowledge of it. I take it for granted, that if Mr. *Hawkins* underſtands that, it is a ſatisfaction to him, and a clear juſtification to all the world. If a ſurgeon was voluntarily to reveal theſe ſecrets, to be ſure he would be guilty of a breach of honour, and of great indiſcretion; but, to give that information in a court of juſtice, which by the law of the land he is bound to do, will never be imputed to him as any indiſcretion whatever.

Mr. Dunning. My queſtion is, Whether you knew from either of the parties, that there was a marriage between them?

Mr. Hawkins. From the converſation with both parties I apprehended there was a marriage, but nothing in proof appeared before me: I mean nothing as legal proof, but converſation.

Mr. Dunning. But did they in converſation admit, that they were man and wife? and is that the ground upon which you form that apprehenſion?

Mr. Hawkins. Yes, it is; they did admit it in converſation.

Mr. Dunning. Do you, or do you not, know that a child was the fruit of that marriage?

Mr. Hawkins. Yes, I do.

Mr. Dunning. Can you tell their lordſhips, about what time that child was born? and where?

Mr. Hawkins. About the time I cannot tell. If I ever put down any thing in writing at the time, I might have deſtroyed it afterwards, according to my cuſtom, which is to deſtroy papers that are of no uſe, and which might be improper to be found after my deceaſe.

Mr. Dunning. Inform their lordſhips about what time this might be, as near as your memory will enable you to do.

Mr. Hawkins. I ſhould ſuppoſe it was about thirty years ago; but I do proteſt I do not know.

Mr. Dunning. Where was this child born?

Mr. Hawkins. At *Chelſea*, near to *Chelſea-College*; but I forget the name of the ſtreet.

Mr. Dunning. Was this marriage, and the birth of that child, at that time kept a ſecret?

Mr. Hawkins. I was told it was to be a ſecret.

Mr. Dunning. Do you know what is ſince become of that child?

Mr. Hawkins. I believe it died in a little time afterwards.

Mr. Dunning. By your answer, that you underſtood it was to be kept a ſecret, did you mean the marriage, or the birth of the child, or both?

Mr. Hawkins. Both.

Mr. Dunning. Which of the parties can you recollect it was, Mr. *Hervey* or Miſs *Chudleigh*, that deſired this might be kept a ſecret? or both?

Mr. Hawkins. I ſhould take for granted both equally.

Mr. Dunning. Do you know enough of the then Mr. *Hervey's* motions to be able to inform their lordſhips, whether this child was born after his firſt or ſecond return from ſea, ſubſequent to the marriage?

Mr. Hawkins. No, I do not know enough of his motions to answer this queſtion.

Mr. Dunning. Do you know what age this child had attained before its death?

Mr. *Haw-*

Mr. Hawkins. I protest I do not remember now.

Mr. Dunning. Can you recollect about what time of the year it was you first heard this child was born, and about what time of the year you heard it died?

Mr. Hawkins. I do not know; I might hear of the death immediately.

Mr. Dunning. Did you ever attend the child in the course of your profession?

Mr. Hawkins. I did once: I am not sure whether I did not attend more, but I remember I attended it once.

Mr. Dunning. Do you remember whether your recollection of this transaction was, or was not, helped about the time of the commencement of the suit in the Spiritual Court?

Mr. Hawkins. Really I do not know any thing that passed to bring it to my mind then.

Mr. Dunning. Was you, or was you not, applied to by either of the parties, or both, at the time of the commencing this suit in the Spiritual Court?

Mr. Hawkins. I was applied to by the earl of Bristol.

Mr. Dunning. Will you be so good as to tell what was the purport of lord Bristol's then application to you?

Mr. Wallace. On the part of the noble lady, I must submit to your lordships, that nothing said in the absence of the lady is evidence against the prisoner at the bar.

Mr. Dunning. I will put the question in a way that it shall be liable to no objection. Did you, or did you not, in consequence of lord Bristol's application, apply to the lady at the bar?

Mr. Hawkins. I did.

Mr. Dunning. Then tell us, what was the purport of lord Bristol's application to you, and what message you carried from lord Bristol to the lady at the bar?

Mr. Hawkins. To the best of my remembrance, the earl of Bristol met me in the street, and stopped me, telling me that he should be glad I would call on him at his house the first morning I had half an hour to spare; and that if I could then fix the time, he would take care to be in the way, and that no other company should interrupt the conversation. He intimated that it was not on account of his own health, but on account of an old friend of mine. I named the time, and went to him. I found his lordship expecting me. Upon a table, at a little distance from his right hand, there lay two or three bundles of papers, folded up as these papers are (*taking up some papers at the bar*): to these papers he often pointed in course of what he said afterwards. After making some polite apologies to me for the particular trouble he was then giving me, he told me it was on the present duchess of Kingston's account: that he wished me to carry her a message upon a subject that was very disagreeable, but that he thought it would be less shocking to be carried by, and received from, a person she knew, than from any stranger: that he had been for some time past very unhappy on account of his matrimonial connections with the duchess, Miss Chudleigh that was then: that he wished to have his freedom; which the criminality of her conduct, and the proofs which he had of it (which, in pointing to the papers I before mentioned, he said he had for some time past, with intent and purpose to procure a divorce, been collecting and getting together): that he believed they contained the most ample and abundant proofs, circumstances, and every thing relative to such proof: that he intended to pursue his prosecution with the strictest firmness and resolution; but that he retained such a regard and respect for her, and as a gentleman to his own character, that he wished not to mix malice or ill temper in the course of it; but that in every respect he would wish to appear and act on the line of a man of honour and of a gentleman: that he wished (he said) she would understand that his soliciting me to carry the message, should be received by her as a mark of that disposition: that as most probably in the number of so many testimonial depositions as were there collected, there might be many offensive circumstances named, superfluous to the necessary legal proofs, that if she pleased I might inform her, that her lawyers, either with or without herself, might, in conjunction with his lawyers, look over all the depositions, and that if any parts were found tending to indecent or scandalous reflections, which his gentlemen of the law should think might be omitted without weakening his cause, he himself should have no objection to it: that as he intended only to act upon the principles of a gentleman and a man of honour, he should hope she would not produce any unnecessary or vexatious delays to the suit, or enhance the expences of it, as he did not intend to prosecute to gain by any demands of damages, I think, or to that purpose. I delivered this message to the duchess as well as I could. I do not presume now, that either the precise words, or the identity of the words and expressions can be recollected by me, but it was to the purport, as near as possibly I can remember, of what I have said.

Mr. Dunning. Will you recollect, whether upon this conversation any distinct proposition was stated to the duchess which required an answer? or, what answer you carried back from the duchess for that purpose? You will of course be referring yourself to what passed between you and the duchess.

Mr. Hawkins. I delivered my message to the duchess. After a little time taken for consideration, I do not recollect exactly what her grace desired me to report to the earl of Bristol; but it was to this effect: that she was obliged to him for the polite parts of his message, but, as to the subject of the divorce, she should cut that short by wishing him to understand, that she did not acknowledge him for her legal husband, and should put him to the defiance of such proof: that she had then already, or should immediately, institute a suit in the Ecclesiastical Court, which she called, I think, a *judicium de matrimonio*; but, as he had promised before, that he would act upon the line of a man of honour and a gentleman in his own intended suit, she hoped that he would pursue the same line now, and that he would confine himself to the proof of legal marriage only, and not to other proofs of connections or cohabitations: if he did, that

he would make it a process of no long delay, and that either he would gain an equal freedom to himself by a sentence of that court, declaring them to be free, or he would the sooner be able to institute his own intended suit.——The earl of Bristol received my message as one affected and struck by it, making no reply or answer for two or three minutes; then, not speaking to me, but rather seeming to express his own thoughts aloud in short sentences, that he did not conceive he should have his equal freedom by that method. I believe I should have mentioned, that her grace desired, in part of her message, that nothing might be brought forwards, which might be the subject of useless conversation and scandal. He said, in reply, that he was no more inclined to bring forward any thing for the lovers of scandalous conversation only, than she could be; and that, if he could not establish the proof of legal matrimony (I do not remember the words, but to the sense of this) that he was too much a gentleman to bring any thing before the publick relative to other connections with the lady. I do not remember that any thing material passed, or more than this.

Mr. Dunning. Do you recollect that in any subsequent conversation with the lady, you was desired to apply to the gentleman for any other civility in the course of this cause?

Mr. Hawkins. Before the first attendance that I have lately alluded to in illness, Mrs. Chudleigh, her mother, did us the honour of a private family friendship. After these messages, her grace now and then called on my wife in an evening, frequently saying, she was passing to or from her law gentlemen. When I happened to see her grace, I every now and then asked how her suit went on? to which, I think, she always seemed to answer cheerfully, 'Very right,' and 'Well.'

Mr. Dunning. Did you ever carry any other messages?

Mr. Hawkins. Two or three times, I cannot recollect which, she asked me to deliver some message to the earl of Bristol; I am not sure whether one was not a letter, or whether upon the occasion of her asking me to deliver something, for my own memory I might not ask her to write it down, but I really do not remember at present, though I have endeavoured to recollect what the subject of these messages were: but I know they were of very trifling import, nothing that could have struck me strongly, or I should have remembered them; and I understood they were rather given to me, as if the earl of Bristol was delicate in receiving any message from her grace, and that I was only to expect a verbal answer on that account.

Mr. Dunning. Do you recollect, whether any of these messages related to any witness or witnesses to be produced or kept back?

Mr. Hawkins. Certainly not; I never had a supposition, that the duchess would have given me such a message. Nothing appeared to me, but what contained matter of little import, and of the most honourable kind.

Mr. Dunning. Did you ever observe, or do you now recollect, any ground to form a belief, whether the parties had forgotten or remembered, that there was then living one of the witnesses to the fact of the marriage?

Mr. Hawkins. I profess I do not recollect that: I have heard it in common conversation in the town, but not that ever I remember from either him or her at that time.

Mr. Dunning. At what time did you receive that report from him or her?

Mr. Hawkins. I think I have seen the earl of Bristol but once since the commencement of this prosecution, and then his lordship seemed rather to speak peevishly.

Lord Mansfield. They will not examine to what lord Bristol has said since the commencement of the prosecution?

Mr. Dunning. Was any thing, that my lord Bristol said on that subject, communicated to the lady?

Mr. Hawkins. I certainly might, and did, I believe, tell her grace what was said.

Lord Mansfield. Then you may go on.

Mr. Dunning. Then tell the house what lord Bristol said, and you repeated to the lady.

Mr. Hawkins. His lordship seemed to be peevish, that such a person was now brought forward, and as he had heard it supposed, I believe, for want of her having such allowance or such care taken of her by the duchess, as he supposed she used to have. If I understood him right, the earl of Bristol said, this person had been with him to express things to that purpose; and said, that if she had been as easy to come at, or had had as good a memory when that cause was carried on in the Ecclesiastical Court, that he believed the issue of it would have been different.

Mr. Dunning. Will you be so good as to recollect, whether you communicated this to the lady, and what passed upon that occasion?

Mr. Hawkins. I did communicate it to the duchess; and I thought she was rather out of temper with the message, or with me, she calling at my house at a time I was very much in haste to go out upon business, and could not give her grace that time to hear, what she seemed to wish to have to talk more upon it. She offered to come again, but I was then not well in my health at all, and perhaps, as she might think, not quite so civil, would not name another time with her grace for her to call upon me, but said, that I would take an opportunity, as soon as I was able, of waiting upon her grace at her own house. I did do this some time after, and was told at the door, that her grace was not at home. I left my name, and said I should call again. After some days interval I did so, and then was told, that her grace was at home, but was laid down to sleep, from whence I concluded, that I was not to call again.

Mr. Dunning. Am I to understand from you, that this last message from my lord Bristol was never the conversation between you and the duchess?

Mr. Hawkins. I did relate it to her during the time that she was at my house.

Mr. Dur-

Mr. Dunning. Have you at any time since heard any thing from the duchess on that subject?

Mr. Hawkins. I did hear, but not from any good authority, that her grace was rather angry.

Mr. Dunning. Has the lady never conversed with you on the subject of this living witness to the marriage, from that time to this?

Mr. Hawkins. I have never seen her grace but once since, and that was yesterday morning for a few minutes at the duke of Newcastle's.

Mr. Dunning. Generally, at any time whatever, have you heard any thing from the duchess on the subject of this living witness to the marriage, where she was, or any thing concerning her?

Mr. Hawkins. I protest, nothing conclusive. I might hear there was such a person, but it was never related to me, whether she was a better or worse evidence; nothing relative to that, whether she was a better or worse evidence, or that she was afraid of her, or any thing to that purpose.

Mr. Dunning. Am I to understand you to have heard her say, that there was such a witness?

Mr. Hawkins. In what looser conversation I cannot tell, but nothing that ever made me know, that there was such a person, who had such material knowledge.

Mr. Dunning. I understand you, that from lord Bristol you understood there was a surviving witness to the marriage. My question is, whether you ever learnt the same thing from the lady, or not?

Mr. Hawkins. If it was, it was some accidental looser conversation, not as trusting me with such a knowledge.

Mr. Dunning. Was it then mentioned in any looser or accidental conversation, or any conversation?

Mr. Hawkins. I protest, it is impossible to remember that with any degree of precision or of use.

Mr. Dunning. I did not mean to ask you to recollect any particulars of the conversation, but simply to the point, whether the duchess ever stated to you, or acknowledged, there was a living witness to the marriage?

Mr. Hawkins. No, I do not remember that she ever stated to me, or said, that there was a living witness to the marriage.

Mr. Dunning. Is it a fact that ever you learned from the lady?

Lord DERBY moved the clerk might read this part of the evidence.

Mr. Hawkins. I rather (if I may say any thing) understood from her grace, that there was some looser marriage, not quite in the common manner. I think I could remember an expression of her grace's once, upon her grace's speaking on the occasion. If I remember, I asked her grace how her suit went on? This was towards the latter part of it. She looked grave, and desired to speak to me in another room. She said, that she had had a great deal of concern and agitation of mind since she last saw me, which I remarked to her had been for a longer interval of time on her not calling at the house upon my wife in the usual manner. Her grace said, that she had had so much concern upon what she had not expected at the commencement of her suit, from finding that a positive oath was expected from her grace that she was not married, and which she had for some time together apprehended would be put to her in that form, that she thought she should have dropped her suit entirely, for that she would not for the whole world have taken that direct kind of positive oath; but that what had been offered to her, had been so complicated (I think, I understood) with other things that were certainly not true, that she could and had taken the oath with a very safe conscience. To some questions, I do not remember the words to her grace from me, how then she came to institute a suit at all? She answered me, 'O, for that matter (I think it was) the ceremony as done, was such a scrambling shabby business (I do not say these were the precise words, but to that purport) and so much incomplete, that she should have been full as unwilling to have taken a positive oath that she was married, as that she was not married.'

N. B. This part of the evidence was ordered to be read by the clerk, who accordingly read it.

Mr. Dunning. I should be glad, if you would tell their lordships, what it was that was so particular in this business? if the lady ever explained it to you?

Mr. Hawkins. I never had an explanation from that moment. I had within myself a curiosity from the time that I carried the message to my lord Bristol from her grace, and his reception of it. I had rather imagined that there was some marriage of which legal proofs could not be produced, but that was only my own notion: before that time I had no real authority at all; I did not know myself honestly what to think of it.

Mr. Dunning. Did the lady ever explain to you, by what reason it happened, that the question, when it came to be put, came in so much more palatable a form than she expected it?

Mr. Hawkins. No, not in the least: I should not have presumed to have asked such a question; nor did she give me any explanation at all.

Mr. Dunning. Was any thing ever said by lord Bristol, and communicated to the lady, respecting an intention of his to appeal from this sentence?

Mr. Hawkins. I know nothing of that.

Mr. Dunning. What said her grace on that subject?

Mr. Hawkins. Her grace had told me, that the sentence was passed, and that it was irrevocable and final to them two, unless my lord Bristol, within a certain limited time, did something to keep the cause open. I do not know what that was. That there was, she believed, some demur at that time, as my lord Bristol was not satisfied with the sentence, and had made some demand by his proctor, if I understood

right, for the costs of suit which were decreed, I believe, against him.

Mr. Dunning. Do you know whether the costs of suit were ever paid by my lord Bristol?

Mr. Hawkins. I do not, but I believe they were. I was going on to say what I recollected upon that. They had some demurs upon the costs of suit; but that if my lord Bristol insisted upon it, she would give her proctor directions not to let such a thing stop the closing of the suit.

Mr. Dunning. Do you then know whether my lord Bristol, who by the terms of the sentence was to pay the costs, did not, upon this, receive the costs he had been put to in the suit?

Mr. Hawkins. I know nothing more than I have mentioned: not a little more nor less.

Mr. Dunning. Do you know of no other means that were used to satisfy my lord Bristol, and to prevent this cause from continuing any longer open?

Mr. Hawkins. No.

Mr. Dunning. Do you know nothing of any bond that was given from any body to any body, respecting this cause and this question?

Mr. Hawkins. Not the least in the world.

Mr. Dunning. Am I to understand, that you say you know nothing of any bond that has any direct, immediate, or other relation to this subject?

Mr. Hawkins. Not the least that ever I heard of.

Mr. Dunning. You are not then a trustee in any such bond?

Mr. Hawkins. Oh no, certainly not.

Mr. Dunning. Can you give us the date of the time when the first message was conveyed from lord Bristol to the lady through you?

Mr. Hawkins. I was endeavouring, before I came into the court, to recollect it, but I could not: I put nothing down in writing relative to it.

Mr. Dunning. Can you recollect the year?

Mr. Hawkins. The message must have been immediately before the commencement of the suit, whenever that was.

Mr. Dunning. I presume, though you used the terms, *her grace*, and *his lordship*, you perfectly well understood, that neither of the parties had a right to these appellations at the time these circumstances passed?

Mr. Hawkins. Yes, certainly.

Mr. Dunning. Does any circumstance impress you with the recollection of the time of the year when this conversation passed, if you cannot tell us the exact year?

Mr. Hawkins. I might have enquired how long the suit lasted; but I protest I do not recollect now any particular circumstances to bring it to my mind.

Mr. Wallcut. My lords, I have no question on the part of the prisoner to put to Mr. Hawkins.

Duke of Ancafter. Did you attend the child?

Mr. Hawkins. I think once.

Duke of Ancafter. Was it a boy or a girl?

Mr. Hawkins. A boy.

Duke of Ancafter. Do you speak from your own knowledge that the child is dead?

Mr. Hawkins. No; but have no reasons to doubt it.

Duke of Ancafter. Do you know of your own knowledge, that that child was the child of the prisoner at the bar?

Mr. Hawkins. No, I could have no proof of that; for from the time that her grace was brought-to-bed of it, I never saw the child till I was sent for to it in its illness; perhaps I had hardly ever heard of it: I had never seen it.

Duke of Ancafter. Did you attend the duchess at the time she lay-in?

Mr. Hawkins. I did not at her lying-in: I was desired, in case at any future time it had been necessary, that I should have been a witness of the birth of that child.

Duke of Ancafter. Did you understand that child to be the legitimate child of the duchess of Kingston and Mr. Hervey?

Mr. Hawkins. I did suppose so at that time.

Duke of Ancafter. Was you told so by any body?

Mr. Hawkins. I could not be necessarily told so at that time, because I had been told of the marriage before.

Duke of Grafton. Was you, from the conversation that passed with the party at that time, convinced that it was a supposed, or that it was a real marriage; and were any expressions used relative to the concealing the birth of the child?

Mr. Hawkins. I understood at that time, that it was a real marriage.

Duke of Grafton. Were there expressions made use of, that would not have been made use of in any other circumstance?

Mr. Hawkins. I do not remember any particular expression at all, only that I was desired to attend, with a view and purpose that I might be a witness to the birth of that child; being, as I suppose, thought more proper, as a physical man, to be in the room at the time of a delivery and the birth of a child than any other person.

Lord Lyttelton. Who first informed you of the marriage?

Mr. Hawkins. I should rather apprehend it came from the duchess, before I saw my lord Bristol.

Lord Lyttelton. Do you recollect how long that was ago?

Mr. Hawkins. I do not indeed; it was a great many years ago.

Lord Lyttelton. Do you remember to have heard any particular circumstances related to you by either of the parties, concerning the celebration of that marriage?

Mr. Hawkins. No, never more than what I have mentioned just now.

Lord Camden. Was you in the room at the time of the delivery?

Mr. Hawkins. To the best of my remembrance, I certainly was.

Lord Camden. Did you ever see the child itself?

Mr. Hawkins. At the time of the delivery I dare say I did. Afterwards I never did, but when I was sent for on purpose to see it.

Lord Camden. Had you then any certain knowledge of its being the prisoner's child?

R r r

Mr. Hawkins.

Mr. Hawkins. It is impossible for me to say when I saw the child some months afterwards, that I could know it to be the same child.

Lord Ravensworth. Did you not understand that the duchess apprehended and was convinced that the sentence in the Ecclesiastical Court was final?

Mr. Hawkins. Undoubtedly so.

Lord Ravensworth. And that she was at liberty to marry again, unless the sentence was appealed from within a limited time?

Mr. Hawkins. Most certainly.

Lord Ravensworth. Who delivered the prisoner?

Mr. Hawkins. I was endeavouring to recollect before I came, who was present besides myself, and who delivered her grace; but I protest I have forgotten it, so as not to recollect. I could not recollect, it is so long ago.

Ordered to withdraw.

The honourable SOPHIA CHARLOTTE FETTIPLACE sworn.

Mr. Attorney General. How long have you been acquainted with the prisoner at the bar?

Mrs. Fettiplace. A great many years.

Mr. Attorney General. Did you know the lady before the year 1744?

Mrs. Fettiplace. My lords, I have no other knowledge of any of the circumstances to be enquired after, than what arises from my connection formerly with the lady; and unless your lordships require it of me as a witness for justice, I should wish to be excused.

Lord High Steward. The lady must certainly disclose what she knows for the purposes of justice.

Mr. Attorney General. Did you know the prisoner at the bar before the year 1744?

Mrs. Fettiplace. I cannot recollect.

Mr. Attorney General. Did you know the prisoner before she was maid of honour to the late princess of Wales?

Mrs. Fettiplace. No, I did not.

Mr. Attorney General. What conversation have you ever had with the prisoner relative to her marriage with Mr. Hervey?

Mrs. Fettiplace. I believe I have heard her say that she was married to him.

Mr. Attorney General. Can you recollect what circumstances she has mentioned respecting that marriage, where, and at what time, and before what witnesses?

Mrs. Fettiplace. In Hampshire, in a summer-house, in a garden.

Mr. Attorney General. Can you recollect upon what occasions these conversations have passed between you and the prisoner?

Mrs. Fettiplace. Upon my word, I cannot pretend to say that: it is long ago.

Mr. Attorney General. Do you recollect any conversation respecting the child which the prisoner had by Mr. Hervey?

Mrs. Fettiplace. I know nothing about it.

Mr. Attorney General. Can you recollect how often in conversation it has been said between the prisoner and you, that she was married to Mr. Hervey?

Mrs. Fettiplace. I believe but once.

Mr. Attorney General. My lords, I shall not trouble Mrs. Fettiplace with any more questions.

Lord High Steward. Would the counsel for the prisoner ask the witness any questions?

Mr. Wallace. My lords, I shall not ask Mrs. Fettiplace any questions.

Mr. Solicitor General. My lords, I would now call Lord Barrington.

Lord BARRINGTON, who was in like manner sworn.

Mr. Solicitor General. How long have you been acquainted with the lady at the bar?

Lord Barrington. Above thirty years.

Mr. Solicitor General. Did you ever hear from the lady at the bar, that she was married to Mr. Hervey?

Lord Barrington. My lords, I am come here in obedience to your lordships summons, ready to give testimony as to any matter that I know of my own knowledge, or that has come to me in the usual way; but if any thing has been confided to my honour, or confidentially told me, I do hold, with humble submission to your lordships, that as a man of honour, as a man regardless of the laws of society, I cannot reveal it.

Lord High Steward. When the last witness but one (Mr. Hawkins) was at the bar, he made something like the same excuse for his not answering the questions put to him. He was then informed by a noble and learned lord, and the whole court agreed with that lord, that such questions were to be answered in a court of justice.

Lord Barrington. I have no doubt but that the question is a proper question to be asked by a court of justice, otherwise your lordships would not have permitted it to be asked. But, my lords, I think every man must act from his own feelings; and I feel, that any private conversation intrusted to me, is not to be reported again.

A Lord. His lordship will recollect the oath that he has taken, is, that he shall declare the whole truth.

Lord Barrington. My lords, as I understand the oath, I can decline answering the question that has been asked me without acting contrary to that oath, without being guilty of perjury. But, if it is the opinion of your lordships that I am bound by that oath to answer, and that I shall be guilty of a perjury if I do not answer, in that case, my lords, I shall think differently, for I will not be perjured.

Duchess of Kingston. I do release my lord Barrington from every obligation of honour. I wish, and earnestly desire, that every witness who shall be examined, may deliver their opinions in every point justly, whether for me or against me. I came from Rome at the hazard of my life

to surrender myself to this court. I bow with submissive obedience to every decree, and do not even complain, that an ecclesiastical sentence has been deemed of no force, although such a sentence has never been controverted during the space of one thousand four hundred and seventy-five years.

Lord Barrington. My lords, I do solemnly declare to your lordships, on that oath that I have taken, and on my honour, that I have not had the least communication made to me of the duchess of Kingston's generosity. I have not had the least communication with her grace by letter, message, or in any other way, for more than two months; and I had no idea of being summoned as a witness here, until the Easter holy-days, so that her grace's generosity is entirely spontaneous, and of her own accord. But, my lords, I have a doubt, which no man can resolve better than your lordships, because your honour is as high as any men; I have a doubt, whether, thinking it improper that I should betray confidential communications before the duchess consented that I should, and gave me my liberty; whether her grace's generosity ought not to tie me more firmly to my former resolutions?

Duke of Richmond. For one, I think that it would be improper in the noble lord to betray any private conversations. I submit to your lordships, that every matter of fact, not of conversation, which can be requested the noble lord is bound to disclose.

Lord Mansfield. I mean only to propose to your lordships, to avoid adjourning to consider this question or any thing further upon it at present, that the counsel might be allowed to call other witnesses in the mean time, and that Lord Barrington may have an opportunity of considering of the matter, if the counsel should think proper to call his lordship again.—*This proposal was over-ruled.*

The counsel against the duchess desired to withdraw the witness.

Lord Camden. My lords, I understand from the bar, that rather than your lordships should be perplexed with any question which may arise upon the noble lord's difficulty in giving his evidence at the bar, the counsel would rather waive the benefit of his evidence in the cause. My lords, if that be their resolution, and they think, that safely and without prejudice to this prosecution they may venture to give up that evidence, your lordships, to be sure, will acknowledge the politeness of the surrender. But, my lords, now I am upon my legs, you will give me leave to make one short remark on this proceeding, and to hope that your lordships, sitting in judgment on criminal cases, the highest and most important, that may affect the lives, liberties, and properties of your lordships, that you shall not think it befitting the dignity of this high court of justice to be debating the *etiquette* of honour, at the same time when we are trying lives and liberties. My lords, the laws of the land, I speak it boldly in this grave assembly, are to receive another answer from those who are called to depose at your bar, than to be told that in point of honour and of conscience they do not think, that they acquit themselves like persons of that description, when they declare what they know. There is no power of torture in this kingdom to wrest evidence from a man's breast, who with-holds it; every witness may undoubtedly venture on the punishment, that will ensue on his refusing to give testimony. As to casual points, how far he should conceal or suppress that which the justice of his country calls upon him to reveal, that I must leave to the witness's own conscience.

Lord Lyttelton. The laws of the land have spoken clearly on this occasion, and if your lordships had applied them to the noble lord at the bar, he has told your lordships that he is willing to submit to your judgment. But, my lords, it is yet a question, whether or not the noble lord will be perjured? It is a question not decided by your lordships, that he will be perjured, if he refuses to betray a confidence. I am sure that I feel, and I apprehend your lordships as men of honour feel, the full weight of the noble lord's objection. He will speak to matters of fact, but he does not desire to speak merely to conversation. And, my lords, I am not surprised that he should make that objection: for if you consider how loose and inaccurate all evidence of conversation must be, it takes off in a court of justice much from its availment. The noble lord has told you, that confidential conversation may have passed between him and the noble lady at the bar: he has stated to you his doubts, and I apprehend he is not obliged to go on with his evidence, until your lordships have unanimously pronounced, that it is your opinion that he is obliged so to do.

Lord High Steward. If the counsel for the prosecution say, that they have no questions to ask the noble lord, he may withdraw.

Lord Barrington. My lords, might I be allowed to say a word or two, before I withdraw from this bar? It is impossible that any person can reverse this high court, indeed any court of justice in this country, more than I do. It is not, my lords, from contumacy, of which I am incapable; it is not with any view or purpose that any of your lordships would disapprove, as individuals, I am certain, that I have taken the part which I have done. I do not say, that there are no cases, in which a person ought not to reveal private conversation. There are cases, in my opinion, in which he should: there are cases, in my opinion, in which he should not: and, my lords, no person can draw the line but himself. But, my lords, I have recollected (I am obliged to the counsel for the prosecution, who are willing to admit me to withdraw. I return them my thanks. I dare say in that they have consulted my feelings as much as they could, consistent with the duties of their station) but I have recollected, my lords, since the generous manner in which the duchess of Kingston has been pleased to absolve me from all ties, I have recollected, that she said, she wished and desired that I might say any thing. If her grace thinks that any thing I can say, consistent with truth, can tend to her justification, I am then ready to be examined to private communications.

Mr. Solicitor General. I do not desire to examine the noble lord. I stated

stated to your lordships, that I do not think the cause, in which my duty engages me, will at all suffer by having deference to any difficulty that the noble lord may entertain. I will not examine the noble lord on the concession of the lady at the bar. The noble lord stands at your lordships bar a witness. Having taken the oath, though I do not examine him, the prisoner may.

Mr. Wallace. At the same time that I express my astonishment at the offer, lord Barrington is not called to the bar as a witness for the prisoner. The noble lady at the bar has her witnesses, in her turn, to call, with which she shall trouble your lordships.

Duke of Richmond. I do not look on a witness at the bar to be the witness of the counsel or of the prisoner, but the witness of the house. I shall, therefore, ask a question or two of the noble lord. I will not distress the noble lord's feelings by inquiring into confidential matters. I will merely ask questions of fact. The first question I would ask the noble lord is, whether he knows any fact by which he is convinced that Mr. Hervey was married to Miss Chudleigh?

Lord Barrington. I do not know of any fact, which will prove the marriage between the duchess of Kingston and Mr. Hervey, of my own knowledge.

Duke of Richmond. The noble lord must leave it to the house to judge whether it will or not. But does his lordship know any fact relative to that matter?

Lord Barrington. I do not know any thing of my own knowledge that can tend to prove that marriage. I know nothing but what I have heard in the world, and from conversation.

Lord Radnor. I am afraid your lordships, by your acquiescence, have admitted a rule of proceeding here, which would not be admitted in any inferior court in the kingdom. I desire, therefore, to ask the noble lord, whether he knows any matter of fact relative to that marriage.

Lord Barrington. My lords, if I do, I cannot reveal it; nor can I answer the question without betraying private conversation.

Moved to adjourn. Adjourned to the chamber of parliament.

After an adjournment of some time, the lords returned to Westminster Hall.

Lord High Steward. My lord viscount Barrington, I am commanded by the lords to acquaint your lordship, that it is the judgment of this house, that you are bound by law to answer all such questions as shall be put to you.—Has the counsel for the prosecution any question to put to the witness at the bar?

Mr. Solicitor-General. We shall not ask the noble lord any questions.

Lord High Steward. Has the counsel for the prisoner any question to put to the witness at the bar?

Mr. Wallace. Not any.

Lord Radnor. Does the witness know from conversation with the lady at the bar, that she was married to the earl of Bristol?

Lord Barrington. My lords, I have already told your lordships the motives which induce me to think that I cannot, consistent with conscience, with honour, or with probity, answer such questions, as will tend to disclose confidential communications made to me. At the same time I informed your lordships, that if the oath went so far as that I should break that oath, if I did not answer all questions which could be put to me; if that was the determination of your lordships, I said I would not break my oath. My lords, I continue in the same opinion and principle. My own judgment, as far as it guides me, which is very imperfectly, does tell me, that I am not obliged to answer all questions that can be put to me. But, my lords, though nobody can draw the line of conscience, of honour, and of probity in this case but myself, yet in point of law, and in interpretation of law, and the oath I have taken, I am desirous of assistance from those who can best give it me, and I had much rather trust almost any man's judgment than my own. I do not dare to ask again your lordships opinion on that point. But, my lords, might I be permitted to apply to the learned counsel who are near me; if it is the opinion of the learned counsel, that I am obliged by my oath to answer the noble lord's question, I will readily answer it.

Lord Effingham. I apprehend, that no question can be put in this court on a matter of law to the counsel at the bar.

Several lords said, 'You may ask the counsel.'

Lord Barrington. My lords, I have put the question to the Attorney-General, and I give him my thanks. He says, he thinks I am obliged by my oath to answer all questions. That being the case, I have nothing more to say, than humbly to beg your lordships pardon for having given you so much trouble, and to beg and entreat that you will believe, that nothing but the tenderest and the strongest feelings, and the most determined resolution to do what was right in my situation, could have induced me to give you so much trouble.

Lord Radnor. Whether his lordship knows from conversation with the lady at the bar, that she was married to the earl of Bristol?

Lord Barrington. My memory I have found by long experience to be a very erroneous one, and especially with relation to things past long ago. To the best of my memory and belief, the duchess has never honoured me with any conversation on the subject for many, many years past; I believe I might say for above twenty years past. And, my lords, that being the case, I must answer that question very doubtfully: but after the question which the learned counsel has given to my doubts, I mean not to conceal any thing from your lordships. Thinking it right to be examined, I think it right to give frank answers, and any doubt in any thing I say will arise from my not remembering well the circumstances. I the duchess of Kingston many (I should not say too much if I was to say thirty) years ago did entrust me with a circumstance in her life, relative to an engagement of a matrimonial kind with the earl of Bristol, then Mr. Hervey.

Lord Radnor. Whether his lordship understood, that that matrimonial engagement, which had already passed, was a marriage?

Lord Barrington. I understood, there had been a matrimonial engagement entered into; but whether it amounted to a legal marriage or not, I am not lawyer or civilian enough to judge.

Lord Radnor. Did his lordship ever understand, that there was issue of that marriage?

Lord Barrington. Upon my word I cannot say; I do not know that the duchess ever made any communication of that sort to me. I had heard of it in the world, but I do not know that the duchess ever communicated to me the circumstance of her having had any issue.

Lord Radnor. Does his lordship know any thing of a bond entered into on the part of the prisoner at the bar, of late years, relative to the suppression of evidence, or the payment of costs of suit in the Ecclesiastical Court?

Lord Barrington. I never had the least communication from the duchess of Kingston, or from any person relative to any thing of the kind; I do not recollect that I ever heard of any such thing even in the world; and the duchess of Kingston has never communicated to me, in the course of her life, to the best of my memory or belief, any thing which was, at the time she was pleased to communicate it to me, in the least a deviation from the strictest rules of virtue and religion.

Ordered to withdraw.

My Lords, is it too much to beg, that what I have said at the bar may be read over to me? Part of it is of a nice nature; I may have expressed myself improperly; the writer may have taken it down erroneously: I should be glad to have it read over to me, that I may correct it in your lordships presence.

Here the universal voice was 'Read, Read!' but lord Barrington spared the house the trouble, by addressing himself to their lordships as follows:

My lords, I find by the clerk, that the part which is of the nicest kind with relation to me, wherein I expressed the difficulties and feelings I had on the subject of questions that I thought I ought not to answer, and why and on what ground I have since thought it my duty, understanding that my oath obliges me to it, to give my answers; I find, my lords, that part has not been taken down by the clerk, and therefore I shall give your lordships no further trouble.

Mr. Dunning. My lords, we desire next to produce

Mrs. JUDITH PHILLIPS, who was sworn in like manner.

Mr. Dunning. You was the widow of Mr. Amis, was you not?

Mrs. Phillips. Yes.

Mr. Dunning. Mr. Amis was parson of the parish of Lainston in Hampshire?

Mrs. Phillips. Yes.

Mr. Dunning. Did you know a family of the name of Merrill?

Mrs. Phillips. I did.

Mr. Dunning. Was, or was not, Mr. Merrill's house in that parish?

Mrs. Phillips. It was.

Mr. Dunning. How long since did your husband die?

Mrs. Phillips. Seventeen years ago.

Mr. Dunning. Do you know the lady at the bar?

Mrs. Phillips. Very well.

Mr. Dunning. How long have you known the lady at the bar?

Mrs. Phillips. About thirty years.

Mr. Dunning. Was you privy to her marriage in your husband's lifetime?

Mrs. Phillips. I was not at the wedding; but I heard my husband say, he married them.

A Lord. That is not evidence.

Mr. Dunning. Had you not any other means of knowing that fact from the lady at the bar herself?

Mrs. Phillips. Yes.

Mr. Dunning. Do you remember the lady at the bar coming to Winchester?

Mrs. Phillips. Very well.

Mr. Dunning. When?

Mrs. Phillips. She came about the middle of February, 1759.

Mr. Dunning. Was that in your husband's life-time, or since his death?

Mrs. Phillips. In my husband's life-time.

Mr. Dunning. Was it long before, and how long before Mr. Amis's death?

Mrs. Phillips. Six weeks.

Mr. Dunning. What was the occasion of the lady's visit to Winchester?

Mrs. Phillips. For a register of her marriage.

Mr. Dunning. If you recollect any particulars of what passed upon that occasion, state them.

Mrs. Phillips. She came to the Blue Boar in King's-gate-street, Winchester, and sent for me by six o'clock in the morning. When I went to her, she asked me if I thought Mr. Amis would give her a register of her marriage? I told her, I thought he would. Then I asked her to my house; and when she came, she asked me to go up with her to Mr. Amis, and ask if he would see her and give her a register of her marriage? I went up to Mr. Amis, and told Mr. Amis what the lady had desired. Mr. Amis desired to see the lady. Then I came down and told her, that Mr. Amis at that time was confined to his bed. The lady went to Mr. Amis, and told Mr. Amis her request. Then Mr. Merrill and the lady consulted together whom to send for, and they desired me to send for Mr. Sparring, the attorney. I did send for him, and during the

the time the messenger was gone, the lady concealed herself in a closet: she said, she did not care that Mr. *Spearing* should know that she was there. When Mr. *Spearing* came, Mr. *Merrill* produced a sheet of stamped paper, that he brought to make the register upon. Mr. *Spearing* said, it would not do, it must be a book, and that the lady must be at the making of it. Then I went to the closet, and told the lady. Then the lady came to Mr. *Spearing*, and Mr. *Spearing* told the lady a sheet of stamped paper would not do, it must be a book. Then the lady desired Mr. *Spearing* to go and buy one. Mr. *Spearing* went and bought one, and, when brought, the register was made. Then Mr. *Amis* delivered it to the lady. The lady thanked him, and said it might be an hundred thousand pounds in her way: at the same time she added, that she had had a child by Mr. *Hervey*, and that it was a boy, but that it was dead; and that she had borrowed an hundred pounds of her aunt *Hanmer* to buy baby things. Before Mr. *Merrill* and the lady left my house, the lady sealed up the register, and gave it to me, and desired I would take care of it until Mr. *Amis*'s death, and then deliver it to Mr. *Merrill*.

Mr. *Dunning*. Did it accordingly remain in your hands until your husband's death, and then deliver it to Mr. *Merrill*?

Mrs. *Phillips*. I did.

Mr. *Dunning*. Do you recollect, whether Mr. *Merrill* accompanied the lady from the time you first saw her in *Winchester* to your husband's house, or did Mr. *Merrill* join them afterwards when they were there?

Mrs. *Phillips*. He joined them afterwards.

Mr. *Dunning*. Do you remember, whether any other entry was then made in this register-book, besides the entry of this marriage?

Mrs. *Phillips*. I don't remember any.

Mr. *Dunning*. Do you recollect to have seen any thing of the lady at the bar since your husband's death?

Mrs. *Phillips*. Many times.

Mr. *Dunning*. Do you recollect any conversation that has passed between you at any of those times?

Mrs. *Phillips*. After I had delivered the register to Mr. *Merrill*, I waited upon the lady at her house at *Knightsbridge*, and found her in the garden. I told her, I had delivered the register to Mr. *Merrill*. She thanked me for it; and desired I would take no notice of it: at the same time she said Mr. *Swins* was in the garden, and hoped I would take no notice to him of the affair.

Mr. *Dunning*. Do you recollect any further conversation about this book, after Mr. *Merrill*'s death, with the lady?

Mrs. *Phillips*. I was once a-fishing with the lady, and she told me some things that had passed in the family. She told me, that Mrs. *Bathurst* had used her very ill, for she had got all the papers Mr. *Merrill* had of her's at the time of his death. Upon which I asked her, what was become of the register? She told me the minister of the parish had it.

Mr. *Dunning*. Was, or was not, the Mrs. *Bathurst* you have spoken of, the daughter of that Mr. *Merrill*?

Mrs. *Phillips*. She was.

Mr. *Dunning*. Do you recollect any other conversation with the lady at the bar, after her marriage with the duke of *Kingston*?

Mrs. *Phillips*. Yes; I waited upon her in *Arlington-street*, after her marriage with the duke of *Kingston*. She said to me, Was it not very good-natured of the duke to marry an old maid? I looked her in the face and smiled, but said nothing then. She asked me, if Mr. *Hervey* had sent to me at the time of her trial? I said he had not sent to me.

(The book shewn to the witness.)

Mr. *Dunning*. Can you be sure, whether that is the book you have been speaking of?

Mrs. *Phillips*. I am very sure.

Mr. *Dunning*. I believe there are the vestiges of the seals about it still?

Mrs. *Phillips*. There are.

Mr. *Dunning*. Where it was sealed up?

Mrs. *Phillips*. Yes.

Mr. *Dunning*. Look at the entries in the book; are they not your husband's writing? and were they not made in your presence?

Mrs. *Phillips*. They are my husband's hand-writing, and they were made in my presence.

Mr. *Dunning*. They were made likewise in the presence of the lady at the bar, were they not?

Mrs. *Phillips*. They were.

Clerk reads.

'Marriages, births, and burials in the parish of Lainton. 2d of August, Mrs. Susannah Merrill, relict of John Merrill, esq; buried.
'4th of August 1744, Married the honourable Augustus Hervey, esq;
'in the parish church of Lainton, to Miss Elizabeth Chudleigh, daughter of colonel Thomas Chudleigh, late of Chelsea College, deceased.
'By me Thomas Amis.'

Mr. *Dunning*. My lords, I have done with this witness.

Lord High Steward. Would the counsel for the prisoner ask this witness any questions?

Mr. *Mansfield*. I should be glad first to see the book.—I would wish to know by what means you now subsist? what support you have?

Mrs. *Phillips*. Upon my own private fortune.

Mr. *Mansfield*. Where do you live?

Mrs. *Phillips*. At *Bristol*.

Mr. *Mansfield*. Is your husband living or dead?

Mrs. *Phillips*. Alive.

Mr. *Mansfield*. What employment was he in, before he lived at *Bristol* upon his fortune?

Mrs. *Phillips*. He was steward to the duke of *Kingston*, and a grafter.
Mr. *Mansfield*. Was he not turned out of the service of the duke of *Kingston*?

Mrs. *Phillips*. I believe he was not turned out.

Mr. *Mansfield*. Do not you know, whether he was or not?

Mrs. *Phillips*. He wrote a letter to the duke, and desired to leave him.

Mr. *Mansfield*. Do you know then, that he was not turned out?

Mrs. *Phillips*. Yes.

Mr. *Mansfield*. Had he been threatened to be turned out, before he sent that letter?

Mrs. *Phillips*. Not that ever I heard of.

Mr. *Mansfield*. Had your husband had any differences or disputes with the duke of *Kingston*?

Mrs. *Phillips*. No, not that I know.

Mr. *Mansfield*. Was his reason then for quitting the service of the duke of *Kingston* merely his own inclination, without any particular reason or cause?

Mrs. *Phillips*. He thought the duke looked cool upon him: for what reason he could not tell.

Mr. *Mansfield*. Had the duke ever expressed any cause of dislike to him?

Mrs. *Phillips*. Not that I know of.

Mr. *Mansfield*. How long have you left *Bristol*?

Mrs. *Phillips*. About four months.

Mr. *Mansfield*. Where have you lived?

Mrs. *Phillips*. Sometimes in one place, sometimes in another.

Mr. *Mansfield*. In what places?

Mrs. *Phillips*. Sometimes at the *Turf* coffee-house, sometimes in *St. Mary Axe*.

Mr. *Mansfield*. How much of the time at the *Turf* coffee-house?

Mrs. *Phillips*. I really cannot say exactly.

Mr. *Mansfield*. You are not asked as to a week. Have you lived there the greater part?

Mrs. *Phillips*. The greater part.

Mr. *Mansfield*. Who has supported you at the *Turf* coffee-house?

Mrs. *Phillips*. Ourselves.

Mr. *Mansfield*. Have you paid the expences of your support there?

Mrs. *Phillips*. That I do not know any thing of.

Mr. *Mansfield*. Do you not know, that the whole of your expence at the *Turf* coffee-house is to be defrayed by the prosecutor, Mr. *Evelyn Meadows*?

Mrs. *Phillips*. I do not know it is.

Mr. *Mansfield*. Have you not understood so?

Mrs. *Phillips*. I have not.

Mr. *Mansfield*. Nor do you believe it?

Mrs. *Phillips*. I cannot tell what to believe, or what is to be done.

Mr. *Mansfield*. Cannot you tell, whether you believe that your expences at the *Turf* coffee-house are to be defrayed by Mr. *Meadows*?

Mrs. *Phillips*. No, I do not. I do not know any thing of that.

Mr. *Mansfield*. Do you not know, by whom you expect the expence of your support at the *Turf* coffee-house is to be paid?

Mrs. *Phillips*. I do not know by whom it is to be paid.

Mr. *Mansfield*. Have you seen Mr. *Evelyn Meadows* at the *Turf* coffee-house?

Mrs. *Phillips*. I have.

Mr. *Mansfield*. How often may you have seen that gentleman there?

Mrs. *Phillips*. I cannot tell.

Mr. *Mansfield*. Many times, or only once or twice?

Mrs. *Phillips*. I may have seen him twice or three times.

Mr. *Mansfield*. Have you not seen him oftener than that, there?

Mrs. *Phillips*. I have seen him frequently in the yard.

Mr. *Mansfield*. Have you not had frequent conversations with him?

Mrs. *Phillips*. Not frequent.

Mr. *Mansfield*. Have you not conversed with him sometimes at the *Turf* coffee-house, sometimes at other places?

Mrs. *Phillips*. No where, but at the *Turf* coffee-house?

Mr. *Mansfield*. Who has been present at such conversations?

Mrs. *Phillips*. My husband.

Mr. *Mansfield*. Who else?

Mrs. *Phillips*. No one else.

Mr. *Mansfield*. Has not Mr. *Fozard* been present at some of these conversations?

Mrs. *Phillips*. Never.

Mr. *Mansfield*. Have you not been at Mr. *Fozard*'s house with Mr. *Meadows*?

Mrs. *Phillips*. Never; by accident on *Christmas-day* I called at his door, and he was there.

Mr. *Mansfield*. Was you in company with Mr. *Meadows* at Mr. *Fozard*'s?

Mrs. *Phillips*. I was.

Mr. *Mansfield*. Does Mr. *Fozard* assist Mr. *Meadows* in the course of this prosecution?

Mrs. *Phillips*. I know nothing of that.

Mr. *Mansfield*. Do not you know, that Mr. *Fozard* has assisted Mr. *Meadows* in looking out for witnesses?

Mrs. *Phillips*. I don't know any thing about it.

Mr. *Mansfield*. Have you not yourself been present at conversations with Mr. *Fozard* about this prosecution?

Mrs. *Phillips*. Nothing, but what was merely accidental.

Mr. *Mansfield*. How often has that accident happened, that you have been present at conversations with Mr. *Fozard* about this prosecution?

Mrs. *Phillips*. I never was at Mr. *Fozard*'s but twice.

Mr. *Mansfield*. Has Mr. *Fozard* been at the *Turf* coffee-house with you?

Mrs. *Phillips*. He came to see Mr. *Phillips*, when he had the gout.

Mr. *Mansfield*.

Mr. Mansfield. How often might Mr. Fozard visit you at the Turf coffee-house?

Mrs. Phillips. He came to see Mr. Phillips, but not me.

Mr. Mansfield. How often might he visit Mr. Phillips there?

Mrs. Phillips. About three times.

Mr. Mansfield. Have you ever met Mr. Fozard at any other places besides the Turf coffee-house and his own house?

Mrs. Phillips. Never.

Mr. Mansfield. Do you know of any promise made to you or your husband of any benefit or advantage depending upon the event of this prosecution?

Mrs. Phillips. None in the world.

Mr. Mansfield. Did you never hear of any such promise being made to you or your husband?

Mrs. Phillips. Never.

Mr. Mansfield. Have you never said, that any such promise or offer was made?

Mrs. Phillips. Never, nor it never was.

Mr. Mansfield. Have you never said any thing to that purpose?

Mrs. Phillips. No, never to any body.

Mr. Mansfield. Have you never made any mention of any kind of benefit or advantage you was to receive from the evidence you should give on this prosecution?

Mrs. Phillips. Not in the least; I don't want it, nor wish it.

Mr. Mansfield. Did I understand you right, when you said, that at the time of the entry of the marriage in this register no other entry was made?

Mrs. Phillips. I don't remember that; I remember very well standing at the bed's feet when the register was made.

Mr. Mansfield. Do not you know whether any other entry was made at that time?

Mrs. Phillips. I don't, for I was backwards and forwards in the room.

Mr. Mansfield. How come you then to know, that the register of this marriage was made in the book at that time?

Mrs. Phillips. I saw it.

Mr. Mansfield. Did you read it at that time?

Mrs. Phillips. I heard Mr. Amis read it.

Mr. Mansfield. Did you hear him read any thing else besides the entry of the marriage?

Mrs. Phillips. Nothing but that, for I was going backwards and forwards in the room.

Mr. Mansfield. Do you know nothing at all, whether any thing else was entered besides that at the time of the marriage?

Mrs. Phillips. I did not see any thing but that; though it might, as I was going backwards and forwards.

Mr. Mansfield. Did you see the entry of the marriage in the book?

Mrs. Phillips. I did.

Mr. Mansfield. If you saw that, must not you have seen whether there were any other entries made on the same leaf?

Mrs. Phillips. I heard it read; I never saw it afterwards but when the lady sealed it up.

Mr. Mansfield. Did not you take notice that there were other entries?

Mrs. Phillips. I did not.

Mr. Mansfield. You took notice of nothing upon the paper but the entry of this marriage?

Mrs. Phillips. Of nothing else.

Mr. Mansfield. Did you keep the paper long enough before you, or did the lady at the bar keep the book long enough before her, for her to see whether what she heard read was written on the paper?

Mrs. Phillips. She held it in this manner (*describing the manner*) open, and I saw it as I stood by her: I did not read it, but heard it read.

Mr. Mansfield. Did all the persons, who were present, hear what was said about the hundred pounds lent by Mrs. Hanmer?

Mrs. Phillips. No, they did not; the lady said she had borrowed an hundred pounds of her aunt Mrs. Hanmer to buy baby things.

Mr. Mansfield. Who did the lady tell that to?

Mrs. Phillips. To Mr. Amis and to me.

Mr. Mansfield. Did she speak it loudly or softly, or how?

Mrs. Phillips. She spoke it as she was sitting by the bed-side talking to Mr. Amis.

Mr. Mansfield. When did you tell any body of such register?

Mrs. Phillips. I really cannot say exactly when, but I have said, I had it in my possession.

Mr. Mansfield. When did you first mention it?

Mrs. Phillips. I cannot tell.

Mr. Mansfield. Was Mr. Merrill present at the time when this entry was made in the register?

Mrs. Phillips. He was.

Mr. Mansfield. Was he in the room the whole time that this conversation passed, that you have mentioned, of lending an hundred pounds by Mrs. Hanmer?

Mrs. Phillips. No, he was not.

Mr. Mansfield. Did Mr. Merrill come with the lady, or the lady before him, or without him?

Mrs. Phillips. The lady before him, for Mr. Merrill was gone to Lainston to his seat.

Mr. Mansfield. When Mr. Merrill came, did not the lady repeat the conversation that had been about the child and the hundred pounds?

Mrs. Phillips. There was nothing of that said before Mr. Merrill.

Mr. Mansfield. Was any thing said about making any other entry in the register, besides that of the marriage?

Mrs. Phillips. Nothing that I heard.

Mr. Mansfield. When did Mr. Merrill come into the room; before the entry was made in the book, or after?

Mrs. Phillips. Before.

Mr. Mansfield. Was Mr. Merrill in the room at the time that it was made?

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Mrs. Phillips. He was.

Mr. Mansfield. Who was it brought the stamp paper?

Mrs. Phillips. Mr. Merrill.

Mr. Mansfield. Was Mr. Merrill in the room when the lady concealed herself, as you have said?

Mrs. Phillips. He was.

Mr. Mansfield. Who else was in the room?

Mrs. Phillips. No one except myself.

Mr. Mansfield. Now look at the book.

Mrs. Phillips. I know the hand perfectly well.

Mr. Mansfield. Is the whole of that, which is written on that leaf, the writing of your husband?

Mrs. Phillips. It is.

Mr. Mansfield. You have said that you went to *Arlington-street*; can you name any person that you saw there?

Mrs. Phillips. No one was in the room, when I went, except the lady.

Mr. Mansfield. Can you name any person that saw you there?

Mrs. Phillips. Only a servant for some time, and then a milliner came.

Mr. Mansfield. Can you name those persons?

Mrs. Phillips. I can't; I don't know them.

Mr. Mansfield. Can you name neither of them?

Mrs. Phillips. The servant was *Fozard*.

Mr. Mansfield. Can you name no other servants that you saw there?

Mrs. Phillips. No; I had an inflammation in my eye, and the lady was exceedingly kind to me: she ordered an egg to be boiled for me, and *Fozard* brought it, in order that it might be opened and laid on my eye.

Mr. Mansfield. Can you name any other servants whom you saw there?

Mrs. Phillips. I don't remember.

Lord Camden. My lords, I observe in the entry of the register the words 'was married' are struck through with a black line; I want to know of the witness whether she can account for that stroke?

Mrs. Phillips. I cannot.

Mr. Dunning. It is a repetition. There is marriage written in the margin. 'August the 24th, married.' The entry then proceeds, 'The honourable *Augustus Hervey, Esq. was married*;' which being a repetition, I suppose they struck that through with a black line.

Lord Camden. I believe it is so.

Mr. Dunning. If your lordships please, the next witness to be called is

The Reverend Mr. STEPHEN KENCHEN, who was sworn in like manner.

Mr. Dunning. You succeeded Mr. Amis in this church at *Lainston*, I believe?

Mr. Kenchen. I did.

Mr. Dunning. When did you first see that book that he has in his hand, and how did it come there?

Mr. Kenchen. The first time that I saw the book was after the death of Mrs. Hanmer, aunt to Mr. Merrill, who was buried in the vault of that little church.

Mr. Dunning. By whom was that book produced to you, and for what purpose?

Mr. Kenchen. In order to register Mrs. Hanmer's burial.

Mr. Dunning. By whom?

Mr. Kenchen. By Mr. Merrill.

Mr. Dunning. Did you accordingly make an entry of the burial of Mrs. Hanmer?

Mr. Kenchen. I made an entry of the burial of Mrs. Hanmer.

Mr. Dunning. What then became of the book?

Mr. Kenchen. Mr. Merrill carried it back again to his own house.

Mr. Dunning. When did you next see the book?

Mr. Kenchen. At the death of Mr. Merrill.

Mr. Dunning. By whom was the book then produced to you?

Mr. Kenchen. I cannot say; either by Mr. or Mrs. *Bathurst*, or in the presence of them both.

Mr. Dunning. Did you then make an entry of the burial of Mr. Merrill?

Mr. Kenchen. I did.

Mr. Dunning. What then became of the book?

Mr. Kenchen. I have had it in my possession ever since.

Mr. Dunning. My lords, I shall ask no more questions of this witness.

Lord High Steward. Mr. Wallace, would you ask this witness any questions?

Mr. Wallace. I have no questions to put to this witness.

Mr. Dunning. If your lordships please, we will now call

The Reverend Mr. JOHN DENNIS, who was sworn in like manner.

Mr. Dunning. Look at that book. Was you acquainted with the hand-writing of the late Mr. Amis? You knew Mr. Amis, I presume?

Mr. Dennis. I knew him perfectly well.

Mr. Dunning. Do you know his hand-writing when you see it?

Mr. Dennis. I have seen his hand-writing often, as succeeding him in the living.

Mr. Dunning. Did you ever see him write?

Mr. Dennis. I have seen him write, but not often.

Mr. Dunning. Look at that hand-writing; tell me whether you believe the two entries in the first page of that book are his hand-writing?

Mr. Dennis. Yes, particularly his name, *Thomas Amis*, seems very much so.

Mr. Dunning. Do you believe it to be his hand-writing?

Mr. Dennis. I believe the whole to be his hand-writing.

Ordered to withdraw.

Mr. Dunning. I do not know whether, on the part of the prisoner, they mean to put us on the proving, which it is necessary for us to do if they require it, the marriage with the duke of *Kingston*.

Mr. Wallace. We are ready to admit that fact. There is no doubt of her being married by the licence of the archbishop of *Canterbury*.

Mr. Dunning. You will give us the date.

Mr. Wallace. Mention what the day is.

S C C

Mr.

Mr. Dunning. The 8th of March 1769, I understand.
 Mr. Dunning. My lords, we are now going to prove a caveat entered by the lady, upon the apprehension of a suit intended to be instituted by Mr. Harpur in the Spiritual Court.

Mr. JAMES, who was sworn in like manner.

Mr. Dunning. Do you know any thing of the caveat entered at Doctors Commons on the part of the lady at the bar?

Mr. James. Yes, the caveat is entered in this book (producing it).

Mr. Dunning. Is that the proper book, in which such entries ought to be made?

Mr. James. It is.

The caveat was read by the clerk, and is as follows: 'The 18th of August 1768. Let no citation, intimation, or other process, or any letters of request for the same, to any other judge or jurisdiction whatsoever, issue under the seal of this court at the suit or instance of the honourable Augustus John Hervey, or his brother, against the honourable Elizabeth Chudleigh, spinster, of any cause or suit matrimonial, without due notice being given to Mr. Nathaniel Bishop, proctor for the said honourable Elizabeth Chudleigh, who, on his being warned thereto before the judge of this court, or his lawful surrogate, will be ready by himself or counsel to shew just cause of this same caveat, and why no such process or letters of request should issue thereupon.'

Mr. Wallace. The witness merely produces the book; he knows nothing of the fact of the entry being made.

Mr. James. I know Mr. Bishop's clerk's hand; this is his hand-writing.

Mr. Dunning. Perhaps the witness may know, that Mr. Bishop was the proctor employed by the lady in the course of that suit?

Mr. James. I have heard so.

Mr. Attorney General. That appears on the record they have put in.

Mr. Dunning. I understand, that it is the pleasure of some of your lordships, that we should go into the proof of the marriage of the duke of Kingston?

Mr. Wallace. It is admitted on the part of the prisoner.

Mr. Dunning. But as some of the lords wish for the proof, we will examine it.

The Reverend Mr. JAMES TREBECK, who was sworn in like manner.

Mr. Dunning. Be so good as find the register of the marriage of the duke of Kingston.

Points it out; clerk reads. 'No 92. Marriages in March 1769. No 92. The most noble Evelyn Pierrepont, duke of Kingston, a bachelor, and the honourable Elizabeth Chudleigh of Knightsbridge, in St. Margaret's Westminster, a spinster, were married by special licence of the archbishop of Canterbury this 8th of March 1769, by me Samuel Harpur, of the British Museum. This marriage was solemnized between us,

KINGSTON,
 ELIZABETH CHUDLEIGH,

In the presence of

MASHAM,	J. ROSS MACKYE,
WILLIAM YEO,	E. R. A. LAROCHE,
A. K. F. GILBERT,	ARTHUR COLLIER,
JAMES LAROCHE jun.	C. MASHAM.
ALICE YEO,	

Mr. Dunning. I am desired to apprise your lordships of a fact, which may or may not be proved, if thought necessary. Your lordships have heard in the evidence of the last woman an account of a certain Mr. Spearing, who was present. That Mr. Spearing could not be found. He, though mayor of Winchester, is now found to be amusing himself some where or other beyond sea, God knows where. We have witnesses to give your lordships that account, if your lordships think it necessary. Will your lordships now please to hear the reverend Mr. Harpur?

The Reverend Mr. HARPUR, who was sworn in like manner.

Mr. Dunning. Did you perform the marriage ceremony between these parties?

Mr. Harpur. Yes.

Mr. Dunning. At the time mentioned in the register?

Mr. Harpur. Yes.

Lord High Steward. Have you any more witnesses to produce?

Mr. Dunning. We don't judge it necessary to offer to your lordships any more evidence in this stage of the business. If it should become so, we reserve to ourselves the right of examining them hereafter.

Mr. Wallace. I beg Mrs. Phillips may be called to the bar, that a letter may be produced to her, and that she may say whether it is her hand-writing.

Mrs. PHILLIPS called.

Mr. Wallace. Is that your hand-writing?

Mrs. Phillips. The name is my hand-writing.

Mr. Wallace. Is that your letter?

Mrs. Phillips. It is my letter.

A letter from JUDITH PHILLIPS to her grace the duchess of Kingston read.

MY LADY DUCHESS,

I write your grace this letter.—My heart has ever been firmly attached to your grace's interest and pleasure, and my utmost wish to deserve

your favour and countenance. Suffer me not then in my declining years to think I have forfeited that favour and protection, without intentionally giving the most distant cause.

May I intreat your grace to accept this as a sincere and humble submission for any failure of respect and duty to your grace; and permit me most humbly to intreat your grace's kind intercession with my lord duke to continue Mr. Phillips his steward, whose happiness consists only in acting and discharging his duty to his grace's pleasure. This additional mark of your grace's goodness we hope to be happy in; and in return, the remainder of our lives shall be passed in gratitude and duty. The person who carries this will wait to receive your grace's pleasure and commands to her, who remains, with the greatest respect,

My lady duchess,

Your grace's most dutiful servant,

J. PHILLIPS.

November 7, 1771.

Mr. Attorney General. The evidence, your lordships will recollect, given by the witness was in answer to a question, whether her husband had or had not been turned out of his place? pointing the question so as to give your lordships, and to give the witness to understand, that they meant the circumstance of being turned out of his place should go personally to the discredit of her husband, and also imply some memory of that in the mind of the wife. The witness, in answer to that, told your lordships, with respect to such part of it as might be deemed to relate to her husband's credit in the business, that he had resigned his place under the duke. The letters which I have in my hand, and will just state to your lordships, if it be thought necessary before the calling of the witness, is that very correspondence, by which it appears that he did so resign his employment under his grace into his grace's hands. He wrote to his grace at Newmarket from Holm Pierrepont. The letter is dated the 17th of October 1771. And he writes thus:

I Have ever done my duty with the strictest regard to your grace's interest, and with the most perfect respect. I have declined accepting a good settlement, to act conformable to your grace's pleasure, which her grace was pleased to promise should be made up to me, which must have escaped her grace's memory, as I have since had my rent considerably raised, and am much concerned to observe lately your grace's displeasure; and being conscious of a faithful discharge of my duty, I must be unjustly represented to your grace. I hope your grace will be pleased to permit my delivering up the charge of your grace's affairs, which, as an honest man, I can only properly keep, while satisfied myself, and honoured with your grace's approbation, &c.

In answer to which he received this letter:

Mr. Phillips,

Your letter came to me at Newmarket. After what has passed, there is no occasion for many words. Sherin will be at Holm Pierrepont some time next week, with my orders about settling your business, which I flatter myself you will readily comply with.

I am yours, &c. &c.

I believe I may refer to your lordships memory, that Mrs. Phillips mentioned his grace's having looked coolly on her husband, which occasioned his resignation.

A Peer. What is that, Mr. Attorney General, that you have been reading?

Mr. Attorney General. The first is a copy of a letter to the duke; the other, the duke's original answer. If it is thought material enough to trouble your lordships with it, we can easily prove that this is his grace's hand-writing, and this the copy of his grace's letter, which was all that was necessary.

Adjourned to Monday.

Monday, April 22. The fifth and last day.

THE lords and others came from the chamber of parliament in the customary order. Proclamation for silence being made as usual, the duchess of Kingston was conducted to the bar, when her grace addressed the lords in the following terms:

My lords,

This my respectful address will, I flatter myself, be favourably accepted by your lordships: my words will flow freely from my heart, adorned simply with innocence and truth. My lords, I have suffered unheard-of persecutions; my honour and fame have been severely attacked; I have been loaded with reproaches; and such indignities and hardships have rendered me the less able to make my defence before this august assembly against a prosecution of so extraordinary a nature, and so undeserved.

My lords, with tenderness consider how difficult is the task of myself to speak, nor say too little nor too much. Degraded as I am by adversities; my family despised; the honourable titles on which I set an inestimable value, as received from my most noble and late dear husband, attempted to be torn from me; your lordships will judge how greatly I stand in need of your protection and indulgence.

My lords, were I here to plead for life, for fortune, no words from me should beat the air: the loss I sustain in my most kind companion and affectionate husband, makes the former more than indifferent to me; and, when it shall please Almighty God to call me, I shall willingly lay that burthen down. I plead before your lordships for my fame and honour.

My lords, logic is properly defined, and well represented in this high court. It is a talent of the human mind, and not of the body, and holds a key which signifies, that logic is not a science itself, but the key to science. That key is your lordships judicial capacity and wisdom. On

the left hand is represented a hammer, and before it a piece of false, and another of pure gold. The hammer is your penetrating judgment, which, by the mercy of God, will strike hard at false witnesses who have given evidence against me, and prove my intention in this pending cause as pure as the finest gold, and as justly distinguished from the sophistry of falsehood.

My lords, your unhappy prisoner is born of an ancient, not ignoble family; the women distinguished for their virtue, the men for their valour; descended in an honourable and uninterrupted line for three centuries and a half. Sir John Chudleigh, the last of my family, lost his life at the siege of *Ostend*, at eighteen years of age, gloriously preferring to die with his colours in his bosom, rather than accept of quarter from a gallant French officer, who, in compassion to his youth, three times offered him his life for that ensign, which was shot through his heart. A happy death! that saves the blush he would now feel for the unheard-of injuries and dishonour thrown on his unfortunate kinswoman, who is now at the bar of this right honourable house.

His grace the late duke of Kingston's fortune, of which I now stand possessed, is valuable to me, as it is a testimony to all the world how high I was in his esteem. As it is my pride to have been the object of affection of that virtuous man, so shall it be my honour to bestow that fortune to the honour of him who gave it to me; well knowing, that the wise disposer of all things would not have put it in his heart to prefer me to all others, but that I should be as faithful a steward, as I was a faithful wife; and that I should suffer others, more worthy than myself, to share these his great benefits of fortune.

My lords, I now appeal to the feelings of your own hearts, whether it is not cruel, that I should be brought as a criminal to a public trial for an act committed under the sanction of the laws;—an act that was honoured with his majesty's most gracious approbation; and previously known and approved of by my royal mistress, the late princess-dowager of Wales; and likewise authorized by the ecclesiastical jurisdiction. Your lordships will not discredit so respectable a court, and disgrace those judges who there so legally and honourably preside. The judges of the Ecclesiastical Court do not receive their patents from the crown, but from the archbishops or bishops. Their jurisdiction is competent in ecclesiastical cases, and their proceedings are conformable to the laws and customs of the land, according to the testimony of the learned judge *Blackstone* (whose works are as entertaining as they are instructive), who says, 'It must be acknowledged, to the honour of the spiritual courts, that though they continue to this day to decide many questions which are properly of temporal cognizance, yet justice is in general so ably and impartially administered in those tribunals (especially of the superior kind), and the boundaries of their power are now so well known and established, that no material inconvenience at present arises from their jurisdiction. And should an alteration be attempted, great confusion would probably arise, in overturning long established forms, new modelling a course of proceedings that has now prevailed for seven centuries.'—And I must here presume to add, as founded on truth, that that court (of which his majesty is the head) cannot be stopped by any authority whatsoever, while they act in their own jurisdiction.—Lord Chief Justice *Hale* says, 'Where there has been a sentence of divorce (which is a criminal case), if that sentence is suspended by an appeal to the court of *Arches* (as a superior court), and while that appeal is depending one of the parties marries again, the sentence will be a justification within the exception of the act of parliament, notwithstanding that the sentence has been appealed from, and consequently may be reversed by a superior court.' And, my lords, how much more reason is there for its coming within the exception of the act in my case, since no appeal had been made?

My lords, I earnestly look up to your lordships for protection, as being now a sufferer for having given credit to the Ecclesiastical Court. I respectfully call upon you, my lords, to protect the spiritual jurisdiction, and all the benefit of religious laws, and me, an unhappy prisoner, who instituted a suit of jactitation upon the advice of a learned civilian, who carried on the prosecution, from which I obtained the sentence that authorized your prisoner's marriage with the most noble *Evlyn* duke of Kingston; that sentence solemnly pronounced by *John Bettefworth*, doctor of laws, vicar-general of the right reverend father in God *Richard* by divine permission lord bishop of London, and official principal of the Consistorial Court of London: the judge thereof, calling on God, and setting him alone before his eyes, and hearing counsel in that cause, did pronounce, that your prisoner, then the honourable *Elizabeth Chudleigh*, now *Elizabeth* dowager duchess of Kingston, was free from all matrimonial contracts or espousals, as far as to him at that time appeared, more especially with the said right honourable *Augustus John Hervey*.

My lords, had this prosecution been set on foot merely for the love of justice, or good example to the community, why did they not institute their prosecution during the five years your prisoner was received and acknowledged the undoubted and unmolested wife of the late duke of Kingston?

My lords, the preamble of the very act on which I am indicted, plainly and intirely precludes your prisoner: it runs thus: 'Forasmuch as divers evil-disposed persons, being married, run out of one county into another, or into places where they are not known, and there become to be married, having another wife or husband living, to the great dishonour of God, and utter undoing of divers honest mens children, and others, &c.' And as the preamble has not been considered to be sufficient in my favour to impede the trial, I beg leave to observe how much your prisoner suffers by being produced before this noble house, on the penalty of an act of parliament, without benefiting by the preamble, which is supposed to contain the whole substance, extent, and meaning of the act.

My lords, upon your wife's refusal on my unhappy case, you will bear in your willing remembrance, that the orphan and widow is your peculiar care; and that you will be tender of the honour of your late brother's name, and see in me his widow and representative, recollecting how easy it may be for a next of kin to prosecute the widows or the daughters, not

only of every peer, but of every subject of Great-Britain, if it can be effected by the oath of one superannuated and interested old woman; who declared seven years ago that she was incapable of giving evidence thereon, as will appear in proof before your lordships. And I may further observe to your lordships, that my case is clearly within the proviso of the statute on which I am indicted. In the third clause, it is 'provided that this act shall not extend to any person, where the former marriage hath been, or hereafter shall be, declared by sentence of the Ecclesiastical Court to be void, and of no effect.'

If there is supposed to have been a former marriage, the same must have been a true marriage, or a false one. If a true one, it cannot be declared void; and if a false one, or the semblance of one only, then only, and no otherwise, is it that it can be declared void.—Therefore must this proviso have respect to pretended marriages only, and to none other: and such only it is, that can be the objects of causes of jactitation, the sentence in which is a more effectual divorce and separation of the parties, than many divorces which have been determined to fall within this proviso.—The crime charged in the indictment was not a felony, or even a temporal offence, until the act of *James the first*: till then, it was only cognizable in the Ecclesiastical Court; and though an indictment could lie for a slight blow, yet the common law did not allow of a criminal prosecution for polygamy until that period: so that if the case comes within the exception of the only statute upon that subject, it is no offence at all; and Dr. *Sherlock*, bishop of London, has said, in such cases the law of the land is the law of God.

My lords, I have observed, that I had greatly suffered in fame and fortune by the reports of Mr. *Hervey*; and I beg leave to mention in what manner. Your prisoner was at that time possessed of a small estate in the county of *Devon*, where Sir *George Chudleigh*, her father's eldest brother, had large possessions. The purchase of that estate was much solicited in that county; and having frequent opportunities to dispose of it, it was ever made an insuperable objection by the intended purchaser, that I could not make a clear title to the estate on account of Mr. *Hervey's* claim to your prisoner as his wife.

And your prisoner being also possessed of building lands for a great number of years, for the same reasons she never had the ground covered (valued at 1,200*l.* *p. r. annum*). And as your prisoner's health declined, and made it necessary for her to seek relief in foreign climes (which increased her expences beyond what her circumstances could support), and her little fortune daily decreased by money taken up on mortgage and bond, as will appear by the evidence of Mr. *Drummond*; her royal mistress likewise in the decline of life, whose death would probably have deprived her of 400*l.* a-year; the persecutions threatened on Mr. *Hervey's* side presented but a gloomy prospect for her declining life; your prisoner was induced, as she before observed to your lordships, to follow the advice of Dr. *Collier*, and instituted the suit of jactitation, your prisoner subscribing entirely to his opinion, and following his advice and instructions, which she presumes alone is a full defence against the charge of felony; for your lordships in your great candour cannot think, that a lady can know more of the civil law, than her learned civilians could point out to her.

And as a criminal and felonious intent is necessary to constitute the offence with which I stand charged, certainly I cannot be guilty in following the advice I received, and in doing what in my conscience I thought an authorized and innocent act.

My lords, though I am aware, that any person can prosecute for the crown for an offence against an act of parliament, yet I will venture to say, that few instances, if any, have been carried into execution without the consent of the party injured: and with great deference to your lordships judgment I venture to declare, that in the present case no person whatever has been injured, unless your lordships candour will permit me to say that I am injured, being now the object of the undeserved resentment of my enemies. It is plain to all the world, that his grace the duke of Kingston did not think himself injured, when in the short space of five years his grace made three wills, each succeeding one more favourable to your prisoner than the other, giving the most generous and incontestable proof of his affection and solicitude for my comfort and dignity. And it is more than probable, my lords, from the well-known mutual friendship subsisting between us, that had I been interested, I might have obtained the bulk of his fortune for my own family. But I respected his honour, I loved his virtues, and had rather have forfeited my life than have used any undue influence to injure the family. And though it has been industriously and cruelly circulated, with a view to prejudice me, that the first-born of the late duke's sister was deprived of the succession to his grace's fortune by my influence, the wills, my lords, made in three distant periods, each excluding him, demonstrate the calumny of these reports.

I must further observe to your lordships, in opposition to the charge against me of interestedness, that had I possessed or exercised that undue influence with which I am charged by the prosecutor, I might have obtained more than a life-interest in the duke's fortune. And though from the affection I bear to the memory of my late much-honoured husband, I have forborne to mention the reason of his disinheriting his eldest nephew, yet *Charles*, the second son, with his heirs, appear immediately after me in succession; *William* and his heirs follow next; after him *Edward* and his heirs; and the unfortunate *Thomas*, lady *Frances's* youngest son, is not excluded, though labouring under the infirmities of childhood at the age of manhood, and not able to support himself. For the late noble duke of Kingston repeatedly mentioned to your prisoner, 'I have not excluded him, for he has never offended; and who can say God cannot restore him? Who can say that God will not restore him to health?' My lords, that good man did honour to the peerage, honour to his country, honour to human nature.

His grace the most noble duke of Newcastle appeared with the will, which had been intrusted to his grace for four years by his late dear friend. In honour to the lady *Frances Meadows*, the prosecutor was requested to attend at the opening of the will. He retired with displeasure, disappointed that his eldest son was disinherited, and unthankful, though

the duke's fortune still centered in his four youngest sons and their posterity.

My lords, worn down by sorrow, and in a wretched state of health, I quitted *England* without a wish for that life which I was obliged by the laws of God and nature to endeavour to preserve; for your prisoner can with great truth say, that sorrow had bent her mind to a perfect resignation to the will of Providence. And, my lords, while your unhappy prisoner was endeavouring to re-establish her greatly-impaired health abroad, my prosecutor filed a bill in *Chancery* upon the most unjust and dishonourable motives. Your prisoner does not complain of his endeavouring to establish a right to himself; but she does complain of his forming a plea on dishonourable and unjust opinions of his late noble relation and generous benefactor, to the prejudice and discredit of his much-afflicted widow: and not satisfied with this prosecution, as a bulwark for his suit in *Chancery*, he cruelly instituted a criminal prosecution, in hopes, by a conviction in a criminal cause, to establish a civil claim; a proceeding discountenanced by the opinion of the late lord *Northington*.

My lords, I have heretofore forbore, from the great love and affection to my late noble lord, to mention what were the real motives that induced his grace to disinherit his eldest nephew; and when my plea and answer in *Chancery* were to be argued, I particularly requested of the counsel to abstain from any reflections upon my adversaries, which the nature of their prosecutions too much deserved; and grieved I am now, that I must no longer conceal them. For as self-preservation is the first law of nature, and as I am more and more persecuted in my fortune and my fame, and my enemies hand about pocket-evidence to injure me in every company, and with double tongues they sting me to the heart, I am reduced to the sad necessity of saying, that the late duke of *Kingston* was made acquainted with the fatal cruelty with which Mr. *Evelyn Meadows* treated an unfortunate lady, who was as amiable as she was virtuous and beautiful; to cover which offence, he most ungratefully and falsely declared, that he broke his engagements with her for fear of disobliging the duke, which he has often been heard to say. This, with his cruelty to his sister and mother, and an attempt to quit actual service in the late war, highly offended the duke; and it would be difficult for him, or his father, to boast of the least friendly intercourse with his grace for upwards of eighteen years.

My lords, in a dangerous state of health, when my life was despaired of, I received a letter from my solicitor, acquainting me, that if I did not return to *England* to put in an answer to the bill in *Chancery* within twenty-one days, I should have receivers put into my estates; and also, that if in contempt of the indictment I did not return, I should be outlawed. It clearly appeared to me, my lords, as I make no doubt it does to your lordships, that if in the inclemency of the weather I risked to pass the *Alps*, my life would probably be endangered, and the family would immediately enter into possession of the real estates, and if female fears should prevail, that I should be outlawed. Thus was I to be deprived of life and fortune under colour of law. And that I might not return to these persecuting summonses, by some undue and cruel proceedings my credit was stopped by my banker for £4,000, when there remained an open account of £75,000, and at that instant upwards of £6,000 was in his hands, my revenues being constantly paid into his shop to my credit. Thus was I commanded to return home at the manifest risk of my life, and at the same time every art used to deprive me of the means of returning for my justification. Conscious of the perfect innocence of my intention, and convinced that the laws of this country could not be so inconsistent as to authorize an act, and then defame and degrade me for having obeyed it, I left *Italy* at the hazard of my life. It was not for property I returned, but to prove myself an honourable woman. Grant me, my lords, but your good opinion, and that I stand justified in the innocence of my intention, and you can deprive me of nothing that I value, even if you should take from me all my worldly possessions; for I have rested on that seat where the poor blind *Belsharius* is said to have asked charity of every passer, after having conquered the *Goths* and *Vandals*, *Africans* and *Persians*; and would do the same without murmuring, if you would pronounce me, what I hope your lordships will cheerfully subscribe to—that I am an honourable woman.

My lords, your late brother, the truly honourable duke of *Kingston*, whose life was adorned by every virtue and every grace, does not his most respectable character plead my cause and prove my innocence?

My lords, the evidence of the fact of a supposed clandestine marriage with Mr. *Hervey* depends entirely upon the testimony of *Ann Cradock*.

I am persuaded your lordships, from the manner in which she gave her evidence, already entertain great suspicions of the veracity of her testimony. She pretends to speak to a marriage ceremony being performed, at which she was not asked to be present, nor can she assign any reason for her being there.—She relates a conduct in Mrs. *Hanner*, who she pretends was present at the ceremony, inconsistent with a real marriage. She acknowledges that she was in or about *London* during the jactitation suit, and that Mr. *Hervey* applied to her on that occasion; and swears that she then and ever had a perfect remembrance of the marriage, and was ready to have proved it, had she been called upon, and never declared to any person that she had not a perfect memory of the marriage, and that she never was desired either to give or withhold her evidence; and from Mr. *Hervey*'s not calling on this woman, it is insinuated he obtained from the proof by collusion with me. She also swears, that I offered to make her an allowance of twenty guineas a-year, provided she would reside in either of the three counties she has mentioned, but acknowledges she has received no allowance from me. Can your lordships believe, that if I could have been weak enough to have instituted the suit, with a conviction in my own mind of a real lawful-marriage between Mr. *Hervey* and myself, that I would not, at any expence, have taken care to have put that woman out of the way? But, my lords, I trust that your lordships will be perfectly satisfied, that great part of the evidence of this woman is made for the purpose of the prosecution. Though she has denied she has any expect-

tation from the event, or ever declared so, yet it will be proved to your lordships, that her future provision (as she has declared) depends upon it; and notwithstanding she has now brought herself up to swear that she heard the ceremony of marriage performed, yet it will be proved that she has declared she did not hear it. And it will be further proved to your lordships, that Mr. *Hervey* was extremely solicitous to have established a legal marriage with me for the purpose mentioned by Mr. *Hawkins*, and that this woman was actually applied to, and declared to Mr. *Hervey*'s solicitor, that her memory was impaired, and that she had not any recollection of it, which was the reason why she was not called as a witness.

My lords, if she is thus contradicted in these particulars, and appears under the influence of expectations from this event of the prosecution, your lordships will not credit her evidence, that the complete ceremony of marriage was performed, or any other particulars which rest upon her evidence.

My lords, with respect to what your lordships have heard from the witnesses, of my desire at times to be considered as the wife of Mr. *Hervey*, your lordships in your candour will naturally account for that circumstance, after the unfortunate connection that had subsisted between us.

My lords, I call God Almighty, the searcher of hearts, to witness, that at the time of my marriage with the duke of *Kingston*, I had, myself, the most perfect conviction that it was lawful. That noble duke, to whom every passage of my life had been disclosed, and whose affection for me, as well as regard for his own honour, would never have suffered him to have married me, had he not as well as myself received the most solemn assurances from doctor *Collier*, that the sentence, which had been pronounced in the Ecclesiastical Court, was absolutely final and conclusive, and that I was perfectly at liberty to marry any another person. If therefore I have offended against the letter of the act, I have so offended without criminal intention. Where such intention does not exist, your lordships justice and humanity will tell you there can be no crime; and your lordships, looking on my distressed situation with an indulgent eye, will pity me as an unfortunate woman, deceived and misled by erroneous notions of law, of the propriety of which it was impossible for me to judge.

My lords, before I take my leave, permit me to express my warm and grateful sense of the candour and indulgence of your lordships, which have given me the firmest confidence that I shall not be deemed criminal by your lordships for an act, in which I had not the least suspicion that there was any thing illegal or immoral.

My lords, I have lost, or mislaid, a paper, where I had put together my ideas to present to your lordships. The purport was to tell your lordships, that my advocate doctor *Collier*, who instituted this suit of jactitation, is now in a dangerous state of health. He has had two physicians to attend him, by my order, yesterday, to insist and order his attendance to acquaint your lordships, that I acted entirely under his directions; that it was by his advice I married his grace the duke of *Kingston*, assuring me that it was lawful; that he had the honour of going to his grace the archbishop of *Canterbury* to obtain a licence, and to explain every part that regarded the cause; that his grace was so just, so pious, and so good, as to take time to consider whether he would grant us a special licence for the marriage. After mature consideration and consultation with great and honourable persons in the law, he returned the licence to doctor *Collier*, with full permission for our marriage. Doctor *Collier* was present at the marriage; doctor *Collier* signed the register of St. *George's* church. Mr. *La Roche* has frequently attended the duke of *Kingston* to doctor *Collier*, where he heard him consult the doctor if the marriage would be lawful: he said it would, and never could be controverted.

Under these circumstances, I wished to bring my advocate forth to protect me. He, my lords, is willing to make an affidavit, to be examined by the enemy's counsel, to submit to any thing that your lordships can command, willing to justify his conduct; but he has had the misfortune, my lords, ever since the latter end of *August*, or the first week in *September*, I do not well remember which, never to have been in bed. I apprehended, from seeing him yesterday, with your lordships indulgence, that he had the faint *Anthony's* fire: but my physicians, who have been with him, can give a better account, if you will permit them, of the state of his health, that your lordships may not imagine that he keeps back, or that I am afraid to produce him. If it is not to avail me in law, I ask no favour: but I petition your lordships, and would upon my knees, that you will hear the evidence that he will give to the justification of my honour, though it does not avail me in law.

My lords, I do request that doctor *Collier* may be examined in the strictest manner, and by every enemy that I have in the world. My physicians saw him last night; and they can, previous to his examination, inform your lordships in what state they apprehend him to be.

Lord *Ravensthorpe*. After what I have just heard from the prisoner at the bar, it is impossible not to feel equally with the rest of your lordships: and, my lords, what came last from the prisoner at the bar I own strikes me with the necessity of permission being given, if it could be done, to have doctor *Collier* examined.

Lord *Camden*. I am really, my lords, at some loss to know, upon what ground it is your lordships stand at this moment with respect to the evidence of doctor *Collier*. I do not understand yet, that doctor *Collier* is called by the prisoner or by her counsel. I do not yet understand, that in consideration of the infirm state of his health, the prisoner or her counsel do require from your lordships any specific particular mode of examination, by which your lordships might be apprised of the substance of his evidence. I understand neither of these things to be moved to your lordships: if they were, matter of debate on either one or the other might probably arise; and then this is not the place for your lordships to enter into a consideration of it. With regard to the case itself, which the noble prisoner has made for one of her most material witnesses, it is undoubtedly such as would touch your lordships with a proper degree of compassion, as far as the justice of the court can go, and your feelings are able to indulge; beyond that it is impossible, let your lordships desire be what it may: for you to transgress

transgress the law of the land, or to go beyond the rules prescribed by those laws, is impossible. A witness so infirm that he is totally incapable of attendance! Your lordships, if you are to lose his evidence, will lament the want of it: justice cannot be so perfect and complete without the examination of a necessary and material witness, as if you had it. But if a greater evil than that should happen (and it has frequently happened in the course of causes), which is death itself, which shuts up the mouth in everlasting silence, if this should arrest the witness before he could be produced, his evidence is lost for ever. If this witness should by his infirmity be totally unable to attend whilst this cause lasts, I am sorry to say your lordships must go on without him; it is impossible to wait until that witness can be produced. While the cause lasts (and your lordships will precipitate nothing in the course of justice) if he can be brought, you will make every accommodation to receive him, you will take every means in your power to make the attendance safe and convenient for him, you will receive him in any part of the cause, even at the last moment before it is concluded. So far your lordships may go; beyond that, I doubt, you cannot. But, my lords, I have now been speaking without a question, without a motion, without any thing demanded of your lordships by the prisoner or by her counsel.

Lord *Ravensworth*. I would beg leave to put it to those noble lords who sit upon the bench, whether there ever was an instance in a criminal cause of a witness being examined otherwise than in open court?

Lord *Camden*. The noble lord is pleased to put a question particularly pointed to such of your lordships as have been educated in the profession of the law, to know 'whether any instance can be produced where a witness, not attending at your bar to be examined *viva voce*, has been permitted by commission, by delegation, or any other manner whatever, to give his evidence out of court, so that that evidence, so given out of court, might be reported into the court, and stand as evidence on the trial?' I presume that is the point, in which the noble lord desires to know if any precedent can be produced. When that question is asked, and the answer is to be a negative, your lordships easily conceive how much the modesty of the answerer is to be affected, if he gives a full, a positive, and a round negative to that question. I therefore beg to be understood as confining the answer to my own knowledge. Within the course of my own practice and experience, I never did know of such an instance; I never have, to the best of my memory, read of such an instance; I never heard of such an instance: I speak in the presence of those who are better-versed in this kind of knowledge than myself; I speak before the law of the land, which is now upon your lordships' wool-sacks. My lords, if any such case occurs to them, it will be easy for your lordships to apply to them; I know of no such; and if I might add briefly one word on the subject, I hope I shall never see such an instance so long as I live in this world. What, my lords! to give up, and to part with, that noble privilege in the mode of open trial, of examinations of witnesses *viva voce* at your bar, with a cross examination to confront them in the eye of the world, and to transfer that to a private chamber on a few written interrogatories! I go too far in arguing the point: I never knew an instance. I am in the judgment of the house, and of the learned judges that hear me; if there ever was an instance, let it be produced, and in God's name let justice be done.

The lords then proceeded to hear the witnesses.

Lord *High Steward*. Mr. *Wallace*, you may proceed to call your witnesses.

Mr. *Wallace*. The first witness I would call is

Mr. *BERKLEY*, who was sworn in like manner.

Mr. *Berkley*. My lords, what knowledge I had of this business arose from my being attorney to lord *Bristol*; and I must leave it to your lordships, whether I ought to be examined as being attorney for lord *Bristol*, consistent with honour to myself and the duty I owe to him.

Mr. *Wallace*. I know the delicacy of the situation of an attorney: I merely call Mr. *Berkley* to what passed between him and Mrs. *Craddock*, being sent to get her to attend and prove the marriage.

Lord *Mansfield*. With regard to the demurrer put in by Mr. *Berkley* to the question that is asked him, when they make him a witness, they subject him to cross examinations; but the point is, whether he, as being concerned as solicitor for my lord *Bristol*, can demur to the question put to him to know, what this woman said when he went to desire her to come to give evidence? And as to that, there seems to be no colour to the demurrer; for the protection of attorneys is as to what is revealed to them by their client, in order to take their advice or instruction with regard to their defence. This is no secret of the client, but is to a collateral fact, what a party said to him upon such an application; and it has been often determined, that as to fact an attorney or counsel has no privilege to withhold his evidence, if there is a doubt: even if he swears to an answer in *Chancery*, he cannot protect himself from swearing, whether that is his client's hand or not, or to his having sworn it, or the execution of a deed: it does not come within the objection to an attorney revealing the secrets of his client. I suppose it is only mentioned to your lordships for a justification. If none of your lordships are of a different opinion, it will save time, and the witness will understand it to be the opinion of all your lordships.

Mr. *Wallace*. I beg to know, whether you ever made any application to Mrs. *Craddock* relative to her being a witness to the marriage?

Mr. *Berkley*. I did.

Mr. *Wallace*. At what time?

Mr. *Berkley*. It was after my lord *Bristol* was served with a citation to *Dollers Commons*.

Mr. *Wallace*. For what purpose did you apply to her?

Mr. *Berkley*. To know, what she knew relative to the marriage between lord *Bristol* and Miss *Chudleigh*.

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Mr. *Wallace*. What answer did Mrs. *Craddock* give to that?

Mr. *Berkley*. My lord *Bristol* was present. She said she was very old, very infirm, and the transaction happened many years ago, and she could not at that distance of time remember any thing of the matter: upon which my lord *Bristol* seemed vastly surprized, and said, How can you say so? or to that effect.

Mr. *Wallace*. Did she persist in not remembering any thing of the transaction?

Mr. *Berkley*. She did, and said she remembered nothing of the matter; and that was the only time I ever saw her.

Mr. *Wallace*. My lords, I shall ask Mr. *Berkley* no more questions.

Mr. *Attorney General*. Was you sent to her as a person that was present at the marriage?

Mr. *Berkley*. I was employed in order to collect evidence from different people, whom my lord *Bristol* directed me to go to, and other people, with respect to the marriage, as his lordship wanted to have a divorce; and in that way I saw Mrs. *Craddock*.

Mr. *Attorney General*. Did lord *Bristol* explain his want of a divorce at the time he sent you to the witness?

Mr. *Berkley*. The direction I had from my lord was in May 1768.

Mr. *Attorney General*. Was it at that time that my lord *Bristol* told you he wanted a divorce?

Mr. *Berkley*. It was.

Mr. *Attorney General*. What you have said was after the citation?

Mr. *Berkley*. When I saw the witness, as well as I remember, it was after the citation.

Mr. *Attorney General*. Did lord *Bristol* describe the witness to you as present at the marriage?

Mr. *Berkley*. He did. My lord said, that she could prove the marriage.

Mr. *Attorney General*. When lord *Bristol* expressed himself surprized at that disappointment, did he then express to you, that she was one of those present at the marriage?

Mr. *Berkley*. I do not know that my lord did.

Mr. *Attorney General*. Was she never represented to you as a person present at the marriage?

Mr. *Berkley*. I understood, as she was represented to me, that she was present at the marriage.

Mr. *Attorney General*. Was her husband, Mr. *Craddock*, ever represented as being present at that marriage?

Mr. *Berkley*. Mr. *Craddock* has often told me, that he was not.

Mr. *Attorney General*. The question that I mean to put upon that is, why was the husband called who was not present at the marriage, and the wife not called who was represented to be present at the marriage?

Mr. *Berkley*. I know nothing of that; it went out of my hands afterwards to *Dollers Commons*.

Mr. *Attorney General*. Did you decline that part of the business in respect to *Dollers Commons*?

Mr. *Berkley*. I apprehend, I could not act there.

Mr. *Wallace*. Are you an attorney or a proctor?

Mr. *Berkley*. An attorney, not a proctor.

Ordered to withdraw.

Mr. *Mansfield*. My lords, we are now going to call Mrs. *Ann Pritchard* to contradict part of the evidence of *Ann Craddock*. We beg the clerk may read the part alluded to.

The clerk of the parliament was ordered to read that part of the evidence; but not having taken it down, Mr. Gurney was ordered to produce his notes. When they were produced, the part alluded to could not be found; and

Mr. *Mansfield* addressed himself to the lords thus: This witness, *Ann Pritchard*, is called to contradict Mrs. *Craddock*. In the first place, to prove that she has told this Mrs. *Pritchard*, that she had some expectations of advantage from this prosecution; and likewise, that she did tell this witness, that she did not hear any part of the ceremony read at the time when she said the lady at the bar and lord *Bristol* were married, though she has repeatedly told your lordships that she had no view of advantage from this cause, and that she had heard the whole of the ceremony read.

ANN PRITCHARD, who was sworn in like manner.

Mr. *Mansfield*. Do you know Mrs. *Craddock*?

Ann Pritchard. Yes.

Mr. *Mansfield*. Have you ever had any conversation with Mrs. *Craddock* concerning the reading the marriage ceremony between the lady at the bar and lord *Bristol*?

Ann Pritchard. No, I never had.

Mr. *Mansfield*. Did you ever hear Mrs. *Craddock* say any thing concerning that ceremony, or her having heard it, or not heard it?

Ann Pritchard. Never, before she was examined.

Mr. *Mansfield*. What do you mean, before she was examined?

Ann Pritchard. Before a master in *Chancery*.

Mr. *Mansfield*. When was that?

Ann Pritchard. I cannot particularly say the time; it was about a month after I was examined, to the best of my knowledge.

Mr. *Mansfield*. When was you examined?

Ann Pritchard. I cannot particularly say the time when she was examined.

Mr. *Mansfield*. Can you recollect how many months ago?

Ann Pritchard. I cannot indeed; it might be a year and an half ago.

Mr. *Mansfield*. What did Mrs. *Craddock* say to you in that conversation, which she had with you, about her having heard or not having heard the marriage ceremony?

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Ann Pritchard. She related her examination before the master in Chancery concerning her grace's marriage.

Mr. Mansfield. In that conversation, did Mrs. Cradock say whether she had or had not heard the marriage ceremony read?

Ann Pritchard. I never heard her relate any thing concerning the marriage ceremony. I understand the question now: I did not before. She told me, she did not hear the marriage ceremony.

Lord High Steward. Let the last question be asked over again.

Mr. Mansfield. Whether Mrs. Cradock did or did not say to you, Mrs. Pritchard, that she did or did not hear the marriage ceremony read?

Ann Pritchard. She told me, she did not hear the marriage ceremony read.

Mr. Mansfield. Had you any conversation with Mrs. Cradock about any advantage which she expected from this prosecution?

Ann Pritchard. I had.

Mr. Mansfield. What did Mrs. Cradock say to you in that conversation?

Ann Pritchard. She told me she was to be provided for, but in what manner she could not say, till after the affair was over, lest it should be deemed bribery.

Mr. Mansfield. Did you hear any thing more said by Mrs. Cradock relating to that subject?

Ann Pritchard. Not at that time, but at another time I have.

Mr. Mansfield. What did you hear from her at the other time?

Ann Pritchard. I gave her an invitation to come to see me. She told me, it would not suit her until this affair was over; and then if she should get a good fortune, she might come and live with me.

Mr. Mansfield. Did you hear from Mrs. Cradock any thing said of any particular provision to be made for her, or any place to be got?

Ann Pritchard. Her brother applied to my husband at the Custom-House, desiring him in case he heard of a vacancy to let him know.

Mr. Attorney General. This is not evidence in the question now proposed. I know nothing of what will be brought; but this is not evidence.

Mr. Mansfield. Nothing that passes, unless it comes home to Mrs. Cradock, will be evidence, to be sure. The witness must relate it in her own manner.

Mr. Attorney General. I object to the witness relating either in her own or in any other manner whatever, a conversation to which Mrs. Cradock is not a party.

Mr. Mansfield. It is under an apprehension that it will come to Mrs. Cradock, or it would not be asked.

Mr. Mansfield. Did you tell to Mrs. Cradock what you heard from her husband?

Ann Pritchard. I told her myself, that her brother had been at the Custom-House to desire my husband, when there was a vacancy in the house, to let him know of it, as Mr. Meadows had promised to get him a place.

Mr. Mansfield. What did Mrs. Cradock say to you upon your telling her this?

Ann Pritchard. She had never heard any thing about it.

Mr. Mansfield. Did Mrs. Cradock say any thing more to you about this place?

Ann Pritchard. Her answer was, it was more than she knew, but that it would be equally the same.

Mr. Mansfield. What was meant by being equally the same?

Ann Pritchard. She thought her brother was to provide for her out of it, or at least allow her something.

Mr. Attorney General. How long have you been acquainted with Mrs. Cradock?

Ann Pritchard. Five years.

Mr. Attorney General. How long with the prisoner?

Ann Pritchard. From the 2d of February last.

Mr. Attorney General. I wish to know whether any body was present at any of the conversations which you had with Mrs. Cradock, but yourself?

Ann Pritchard. No.

Mr. Attorney General. I wish you would tell where they were?

Ann Pritchard. Once at my own house at Mile-End.

Mr. Attorney General. At what time was that conversation held at your house at Mile-End?

Ann Pritchard. It was on a Sunday, but I cannot particularly tell the month.

Mr. Attorney General. How long ago was that Sunday?

Ann Pritchard. It was a very little time after she had been subpoenaed.

Mr. Attorney General. Do you know if it was a week, or more time, or less, after she had been subpoenaed?

Ann Pritchard. It might be more than a week, I cannot tell particularly.

Mr. Attorney General. What reason have you to know, that it was within some short time after she had been subpoenaed?

Ann Pritchard. As we were very intimate acquaintances, she came to dine with me. She told me, she longed to tell me what had happened since the last time she saw me.

Mr. Attorney General. But how long was that last time she saw you before that last time that she came to you again?

Ann Pritchard. I cannot particularly say.

Mr. Attorney General. As near as you can go; was it a fortnight?

Ann Pritchard. It might be a quarter of a year.

Mr. Attorney General. Have you any means of recollecting within a week or a fortnight of the time of her having been examined upon the subpoena?

Ann Pritchard. I cannot possibly recollect, as not expecting ever to be called upon.

Mr. Attorney General. Does your intimacy continue with Mrs. Cradock?

Ann Pritchard. It always did, until she has been confined at Mr. Beauwater's.

Mr. Attorney General. Did you ever mention this conversation to Mrs. Cradock, since the time it happened?

Ann Pritchard. No, never.

Mr. Attorney General. Will you give an account to their lordships of the whole conversation which Mrs. Cradock held upon the subject of that marriage; whether she told you the whole story of the marriage?

Ann Pritchard. She told me a great deal of it. I do not know the particulars.

Mr. Attorney General. It is important, that you should recollect as many particulars as you can, that Mrs. Cradock told you of that marriage. What particulars did Mrs. Cradock tell you of that marriage?

Ann Pritchard. She told me that she had been examined by a master in Chancery, who asked her if she knew of the marriage between *Augustus John Hervey* and Miss *Chudleigh*? They asked her if she was in the church? She answered, she was. They asked her who was in the church? She told them, herself, Mr. *Merrill* and Mrs. *Hanmer*. They asked her, if she heard the ceremony? She told him, she did not. That was all the particulars I heard her relate.

Mr. Attorney General. Had not you the curiosity yourself to enquire after some more particulars?

Ann Pritchard. I had not.

Mr. Attorney General. Did she ever tell you at what time of night it was?

Ann Pritchard. Never.

Mr. Attorney General. Was any body present at the conversation about the reward that the witness expected?

Ann Pritchard. No.

Mr. Attorney General. At what time was that conversation had?

Ann Pritchard. It was after dinner, it might be at two o'clock on the Sunday; it was summer-time I know, but I cannot particularly say the month.

Mr. Attorney General. Was it the same Sunday that the former conversation passed?

Ann Pritchard. No.

Mr. Attorney General. Whether, when the witness proposed, on her having a great fortune coming to her, that she should live with Mrs. Cradock, or Mrs. Cradock live with her?

Ann Pritchard. Mrs. Cradock live with me.

Mr. Attorney General. What are you?

Ann Pritchard. In a very creditable situation, and a pretty fortune. I live at Mile-End.

Mr. Attorney General. Do you carry on any business at Mile-End?

Ann Pritchard. No.

Mr. Attorney General. Are you married?

Ann Pritchard. Yes.

Mr. Attorney General. Has your husband any business?

Ann Pritchard. Yes; a place in the Custom-House.

Lord Grosvenor. What do you mean by Mrs. Cradock's being confined at Mr. Beauwater's?

Ann Pritchard. I went to enquire for her: I was not permitted to see her.

Lord Denbigh. I beg to know upon what account you saw the prisoner in February last?

Ann Pritchard. By an invitation to her house-keeper.

Lord Denbigh. Did you see the prisoner herself at that time?

Ann Pritchard. I did.

Lord Denbigh. What passed between you and the prisoner?

Ann Pritchard. I cannot particularly relate it; nothing material.

Lord Denbigh. Did nothing pass relative to this trial?

Ann Pritchard. Nothing.

Lord Denbigh. Did nothing pass relative to the conversations between you and Mrs. Cradock?

Ann Pritchard. I do not recollect there was.

Lord Weymouth. I think the witness has said, that Mrs. Cradock told her that she did not hear the ceremony read, and Mrs. Cradock has likewise told your lordships, that she was present when the ceremony was read: I should be glad to ask whether Mrs. Cradock gave any reason for not having heard the ceremony? whether, that she was at a distance in the church, or the clergyman did not speak loud enough?

Ann Pritchard. She was at too great a distance in the church.

Duke of Richmond. Did Mrs. Cradock tell you, that she had in her examination before the master in Chancery said, that she did not hear the ceremony read?

Ann Pritchard. She told me, she did.

A Lord. The counsel may produce that examination.

Lord Camden. I have been asking the same question, conceiving it would give light to your lordships, if it could be produced. I find that it is an examination *de bene esse*. Publication is not made, and the examinations are sealed up.

Ordered to withdraw.

Mr. Wallace. My lords, I shall call witnesses now to prove the consultation of Dr. Collier; and I shall follow that, my lords, with a proof of what advice he gave to the noble lady at the bar and the duke of Kingston in the presence of a witness I have to produce. My lords, we have sent, but find there is no possibility of bringing Dr. Collier, or he should have been here.—We will now call

Dr. WARREN, who was sworn in like manner.

Mr. Wallace. I wish Dr. Warren would inform your lordships, whether he has lately seen Dr. Collier.

Dr. Warren. I visited Dr. Collier yesterday, about eight o'clock in the afternoon, and found him very ill under a variety of complaints, particularly a St. Anthony's fire in his head and face, by which one side of it was so much swelled, that the eye was almost closed up. It appeared to me that he could not venture out without great hazard.

Mr. Attorney General. I beg Dr. Warren may be asked, whether he thinks

thinks Dr. Collier's condition such, that he could not stir out without danger?

Dr. Warren. I said so, my lords.

Mr. Attorney-General. What sort of danger do you mean, when you speak of the danger under which he would come out?

Dr. Warren. I think that he is in danger. I cannot say that it would certainly kill him, but it would be very imprudent in me to advise him to come out.

Ordered to withdraw.

Mr. Mansfield. The witnesses now intended to be produced to your lordships is Mr. Laroche. The purpose for which he is to be produced, is to tell your lordships, that he saw Dr. Collier frequently with the lady at the bar and the late duke of Kingston, during the suit in the Ecclesiastical Court; that he has himself heard Dr. Collier assure both the parties, the late duke of Kingston and the lady at the bar, after that sentence in the Spiritual Court, that they were perfectly free to marry, and might marry any one they pleased.

Mr. LAROCHE, who was sworn in like manner.

Mr. Laroche. My lords, I did not know, until within these few minutes, that it would be necessary to call me. I will endeavour to recollect to the best of my knowledge. I have got some memorandums in my pocket, and I hope I may be at liberty to refer to them.

Lord High Steward. Are they in your own writing?

Mr. Laroche. A copy of it, and it has been in my possession ever since it was copied.

A Lord. Copied by his desire?

Mr. Laroche. Yes, from my own notes, and in my presence, and has been in my own custody ever since.

Mr. Mansfield. Did you know the late duke of Kingston? and do you know Dr. Collier?

Mr. Laroche. Yes, I both knew his grace the duke of Kingston and Dr. Collier.

Mr. Mansfield. Was you present at the marriage of the lady at the bar and the duke of Kingston?

Mr. Laroche. I was.

Mr. Mansfield. Was Dr. Collier present also at the marriage?

Mr. Laroche. He was.

Mr. Mansfield. Do you know, that Dr. Collier was consulted by the lady at the bar and the duke of Kingston, while the suit was depending in the Spiritual Court?

Mr. Laroche. I do know, that I have frequently walked with his grace the duke of Kingston to Doctors Commons in a morning to Dr. Collier. I have gone also with the duchess in her coach, and the duke likewise, to Dr. Collier.

Mr. Mansfield. Has this happened frequently?

Mr. Laroche. Many times.

Mr. Mansfield. Was you ever present with Dr. Collier and the duke of Kingston and the lady at the bar, after that sentence had been given in that court?

Mr. Laroche. I was several times at Dr. Collier's chambers after the suit had been determined.

Mr. Mansfield. Was you present when Dr. Collier gave to the lady at the bar, or the late duke of Kingston, or both of them, any opinion concerning the effect of that sentence?

Mr. Laroche. I was many times at Dr. Collier's chambers, and in conversation I have heard Dr. Collier tell the duke, that he might with safety marry the duchess of Kingston, Miss Chudleigh as she then was.

Mr. Mansfield. Have you heard that opinion, or to that effect, given more than once?

Mr. Laroche. I cannot be exact: I have heard it said from Dr. Collier to the duke.

Mr. Mansfield. Have you heard that said also in the presence of the lady at the bar by Dr. Collier?

Mr. Laroche. I think I have, to the best of my recollection. I went with the duke of Kingston, I breakfasted with him, as well as I can recollect, the morning that he was married: we then agreed to dine together at the *Thatched-House Tavern*. I went into the city with his grace first of all to Dr. Collier's to get the licence. Dr. Collier, when we came there, was not at home, but was gone to his grace's house with the licence in his pocket.

Mr. Mansfield. My lords, these are all the questions I have to ask Mr. Laroche.

Mr. Dunning. My lords, I should be glad to ask Mr. Laroche, what the occasion was of taking these opinions of Dr. Collier? whether it arose about any doubt entertained by the duke or the lady, or both, whether they were at liberty to marry?

Mr. Laroche. The duke certainly had a doubt upon his breast, until the suit of jactitation was over. In consequence of that sentence, at the decree of which I was present, and which declared her a single woman, he applied to Dr. Collier to know whether there was any thing further to go on that might impede his marriage? He was told, No, that she was a single woman, and he might marry her.

Mr. Dunning. Were these conversations pending the suit, or after the suit was determined?

Mr. Laroche. The last conversation was after the suit was over. During the time of the suit, I have frequently, I suppose when I was in town I walked five days out of six into the city with the duke, and then we talked there to know how the suit went on.

Mr. Dunning. Do you recollect how long the suit had been determined before the marriage with the duke of Kingston?

Mr. Laroche. I should think, to the best of my recollection—I believe within three weeks. There were fourteen days to put in an appeal; the appeal was revoked, and I believe they married the week after.

Mr. Dunning. Did the duke's doubt continue until the day of the marriage?

Mr. Laroche. He had no doubt after he had applied for the licence, and the licence had been granted.

Mr. Dunning. What was the occasion of the conversation that passed upon the morning of the marriage between the duke and Dr. Collier?

Mr. Laroche. There was no conversation upon it, as I remember, between them upon the morning of the marriage?

Mr. Dunning. When did Dr. Collier inform the duke, that he might marry?

Mr. Laroche. It was, I believe, after the revocation of the appeal—but it was after the sentence was obtained.

Mr. Dunning. Will you be so good as to fix the time as nearly as you can, when both these conversations passed between Dr. Collier and the duke, and Dr. Collier and the duchess?

Mr. Laroche. As for ascertaining a time, I cannot; but it was from the meeting of the parliament in the month of October 1768. If I remember right, it was the beginning of the sessions of parliament before last; and during that time I used often to walk with the duke to Dr. Collier's.

Mr. Dunning. How many days was it before the marriage, if I am mistaken in supposing you said the day of the marriage?

Mr. Laroche. It might be three or four days, or within a week.

Mr. Dunning. Do you know that Dr. Collier had been in fact informed, that there had been a marriage between the lady and Mr. Hervey?

Mr. Laroche. I know nothing at all of that.

Mr. Dunning. Was you yourself informed at this time that there had been in fact a marriage between the lady and Mr. Hervey?

Mr. Laroche. I never knew that there had been a marriage.

Mr. Dunning. Had you been so informed, was my question?

Mr. Laroche. From hear-say, and nothing else. I heard there was a suspicion of a marriage, and that she had put him upon the proof of that marriage, and that he had failed in his proof.

Mr. Dunning. Had you, or had you not, been informed of the marriage by the lady herself?

Mr. Laroche. Never.

Mr. Dunning. Can you enable their lordships to judge, what was the occasion that drew the duke and duchess to make this application to Dr. Collier so recently before the marriage, and so long after the sentence?

Mr. Laroche. I suppose, the meaning of the duke's going there was to ask Dr. Collier, who had the whole management of the affair, whether he could with safety marry the duchess.

Mr. Dunning. Do you know whether any body had or had not suggested a doubt upon the subject?

Mr. Laroche. There had been a doubt before the sentence, but after the sentence there was no doubt; but still he thought proper to ask him, because there was an appeal: that appeal was revoked, and after that appeal he married.

Mr. Mansfield. If your lordships will permit me, I will ask one question of Mr. Laroche. Whether in the opinion that Dr. Collier gave to the duke of Kingston in his hearing, Dr. Collier founded his opinion upon the effect of that sentence which had passed?

Mr. Laroche. He certainly did, in my conception of the matter.

Mr. Dunning. I should be glad to know, whether the witness meant to have it understood upon what Dr. Collier founded his opinion, that such a marriage, if it had been lawful, could be set aside by those proceedings?

Mr. Laroche. The words I heard were these: You may safely marry Miss Chudleigh, my lord, for you neither offend against the laws of God or man.

Lord Fauconbridge. After this had they any doubt that they might lawfully marry?

Mr. Laroche. After the sentence pronounced in the Ecclesiastical Court, I am firmly of opinion, that neither of them had a doubt as to the legality of the marriage.

Mr. Wallace. My lords, I have many witnesses to prove facts, which I believe will be admitted by the gentlemen on the other side, because they have already been proved in another place: they are such, as the lady at the bar living continually in the state of a single woman, and transacting in that character matters of consequence relative to property: they are already contained in depositions in another place, and I shall offer to your lordships now that sentence which has been pronounced in *Doctors Commons*: the officer swears he brought it from *Doctors Commons*. Your lordships are in possession of it.

Mr. Attorney General. I have already stated to your lordships the measure which was observed in giving evidence in that case in *Doctors Commons*, both upon one side and the other; and I stated the measure observed upon the part of the prisoner in *Doctors Commons* to be that of her having given evidence, that she acted as a single woman in a great many transactions.

Mr. Wallace. Then, my lords, I call no more witnesses.

Lord High Steward. Mr. Solicitor General, you will please to reply.

Mr. Solicitor General. My lords, the custom which has prevailed in trials at your lordships bar, authorizes the counsel on the part of the prosecution to observe upon the evidence that has been laid before your lordships, and to apply that evidence to the charge. In the present case, wishing to discharge my duty as counsel in a public prosecution without the least degree of unnecessary severity, or occasioning a momentary reflection of pain to the adverse party who stands at your lordships bar; reflecting on the whole course of the evidence that has been given; being in my own mind so clearly convinced as I am, that the evidence offered in support of the prosecution has not in the least degree been answered by any evidence that has been offered in defence; but, on the contrary, that the nature of the defence attempted supports, confirms, and gives credit to the charge; I find nothing on which I could with propriety observe in this period of the business at your lordships bar, but the speech which has been made by the prisoner in defence. And I trust, your lordships will think that it is in no degree abandoning the duty I owe unto the credit and weight

weight of a public prosecution, if I decline entering into observations, in reply to a mere argumentative defence, offered to your lordships by a prisoner in person. I therefore hope that your lordships will think, that I have not failed in my duty, in declining to trouble your lordships any farther upon this matter.

Mr. Solicitor General having finished his replication on the part of the prosecution, the duchess of Kingston was ordered from the bar.

The house was then adjourned to the chamber of parliament.

The lords, and others, returned to the chamber of parliament in the customary order, and after some time, the house was adjourned again into Westminster-Hall.

The peers being seated, the lord high steward in his chair, and the house resumed, the serjeant at arms made proclamation for silence, as usual.

Lord High Steward. Your lordships have heard the evidence, and every thing that has been alledged on both sides; and you have also heard the opinion of the learned and reverend judges upon the questions stated to them; and the solemnity of your proceedings requires that your lordships opinions on the question of *Guilty*, or *Not Guilty*, should be delivered severally in the absence of the prisoner, beginning with the junior baron; and that the prisoner should afterwards be acquainted with the result of those opinions by me. Is it your lordships pleasure to proceed now to give your opinions upon the question of *Guilty* or *Not Guilty*?

Lords. Ay, ay.

Then the lord high steward stood up uncovered, and beginning with the youngest peer said,

John Lord Sundridge (Duke of Argyle in Scotland), what says your lordship? Is the prisoner *Guilty* of the felony whereof she stands indicted, or *Not Guilty*?

Whereupon John Lord Sundridge, standing up in his place uncovered, and laying his right hand upon his breast, answered,
GUILTY, upon my honour.

In like manner the several lords aftermentioned, being all that were present, answered as followeth:

Henry Lord Digby. *Guilty*, upon my honour.
Charles Lord Camden. *Guilty*, upon my honour.
George Venables Lord Vernon. *Guilty*, upon my honour.
Edward Lord Beaulieu. *Guilty*, upon my honour.
John James Lord Lovel and Holland. *Guilty*, upon my honour.
Thomas Lord Pelham. *Guilty*, upon my honour.
Frederick Lord Boston. *Guilty*, upon my honour.
Nathaniel Lord Scarisdale. *Guilty*, upon my honour.
Richard Lord Grosvenor. *Guilty*, upon my honour.
William Lord Wycombe. *Guilty*, upon my honour.
Thomas Lord Lyttelton. *Guilty*, upon my honour.
William Lord Mansfield. *Guilty*, upon my honour.
H. ratio Lord Walpole. *Guilty*, upon my honour.
Thomas Lord Hyde. *Guilty*, upon my honour.
Vere Lord Vere. *Guilty*, upon my honour.
William Lord Ponsonby. *Guilty*, upon my honour.
Andrew Lord Archer. *Guilty*, upon my honour.
Henry Lord Ravensworth. *Guilty*, upon my honour.
Matthew Lord Portescue. *Guilty*, upon my honour.
Thomas Bruce Lord Bruce. *Guilty*, upon my honour.
Edward Lord Sandys. *Guilty*, upon my honour.
George Lord Edgecumbe. *Guilty*, upon my honour.
Henry Frederick Lord Chedworth. *Guilty*, upon my honour.
Francis Lord Godolphin. *Guilty*, upon my honour.
Thomas Lord King. *Guilty*, upon my honour.
Robert Lord Renney. *Guilty*, upon my honour.
Thomas Lord Middleton. *Guilty*, upon my honour.
Edmund Lord Boyle. *Guilty*, upon my honour.
Charles Schaw Lord Cathcart. *Guilty*, upon my honour.
William Lord Craven. *Guilty*, upon my honour.
John Lord Clifton. *Guilty*, upon my honour.
Henry Lord Paget. *Guilty*, upon my honour.
George Lord Willoughby of Parham. *Guilty*, upon my honour.
John Peyto Lord Willoughby de Broke. *Guilty*, upon my honour.
George Lord de Ferrars of Chartley. *Guilty*, upon my honour.
George Lord Abergavenny. *Guilty*, upon my honour.
Francis Lord Le Despencer. *Guilty*, upon my honour.
Charles Viscount Maynard. *Guilty*, upon my honour.
Thomas Viscount Wentworth. *Guilty*, upon my honour.
George Viscount Torrington. *Guilty*, upon my honour.
Frederick Viscount Bolingbroke and St. John. *Guilty*, upon my honour.
David Viscount Stormont. *Guilty*, upon my honour.
Thomas Viscount Weymouth. *Guilty*, upon my honour.
George Viscount Townshend. *Guilty*, upon my honour.
Richard Viscount Say and Sele. *Guilty*, upon my honour.
Anthony Joseph Viscount Montague. *Guilty*, upon my honour.
Edward Viscount Hereford. *Guilty*, upon my honour.
Wills Earl of Hillsborough. *Guilty*, upon my honour.
John Earl Spencer. *Guilty*, upon my honour.
Jacob Earl of Radnor. *Guilty*, upon my honour.
Robert Earl of Northampton. *Guilty*, upon my honour.
Henry Earl Fauconberg. *Guilty*, upon my honour.
Henry Earl of Darlington. *Guilty*, upon my honour.
Philip Earl of Hardwicke. *Guilty*, upon my honour.
Richard Grenville Earl Temple. *Guilty*, upon my honour.
William Earl Fitzwilliam. *Guilty*, upon my honour.
John Earl of Buckinghamshire. *Guilty*, upon my honour.

George Earl Brooke. *Guilty*, upon my honour.
William Earl of Harrington. *Guilty*, upon my honour.
Thomas Earl of Effingham. *Guilty*, upon my honour.
John Earl of Ashburnham. *Guilty*, upon my honour.
John Earl Waldegrave. *Guilty*, upon my honour.
John Earl Ker. *Guilty*, upon my honour.
Thomas Earl of Macclesfield. *Guilty*, upon my honour.
Philip Earl Stanhope. *Guilty*, upon my honour.
Henry Earl of Suffolk. *Guilty*, upon my honour.
Heneage Earl of Aylesford. *Guilty*, upon my honour.
Charles Earl of Tankerville. *Guilty*, upon my honour.
William Earl of Strafford. *Guilty*, upon my honour.
Edward Earl of Oxford and Earl Mortimer. *Guilty*, upon my honour.
Niel Earl of Rosebery. *Guilty*, upon my honour.
Hugh Hume Earl of Marchmont. *Guilty*, upon my honour.
John Earl of Breadalbane. *Guilty*, upon my honour.
George Earl of Dalhousie. *Guilty*, upon my honour.
John Earl of Loudoun. *Guilty*, upon my honour.
John Earl of Galloway. *Guilty*, upon my honour.
James Earl of Abercorn. *Guilty*, upon my honour.
George James Earl of Cholmondeley. *Guilty*, upon my honour.
George Buffs Earl of Jersey. *Guilty*, upon my honour.
George William Earl of Coventry. *Guilty*, upon my honour.
William Henry Earl of Rochford. *Guilty*, upon my honour.
Richard Lumley Earl of Scarborough. *Guilty*, upon my honour.
Other Earl of Plymouth. *Guilty*, upon my honour.
Henry Earl of Gainsborough. *Guilty*, upon my honour.
Frederick Augustus Earl of Berkeley. *Guilty*, upon my honour.
Henry Earl of Doncaster. *Guilty*, upon my honour.
Frederick Earl of Carlisle. *Guilty*, upon my honour.
William Anne Holles Earl of Essex. *Guilty*, upon my honour.
John Earl of Sandwich. *Guilty*, upon my honour.
Sackville Earl of Thanet. *Guilty*, upon my honour.
George Earl of Winchelsea and Nottingham. *Guilty*, upon my honour.
George Harry Earl of Stamford. *Guilty*, upon my honour.
Basil Earl of Denbigh. *Guilty*, upon my honour.
Henry Earl of Suffolk and Berkshire. *Guilty*, upon my honour.
Francis Earl of Huntingdon. *Guilty*, upon my honour.
Edward Earl of Derby. *Guilty*, upon my honour.
Francis Seymour Earl of Hertford, Lord Chamberlain of the Household. *Guilty*, upon my honour.
William Earl Talbot, Lord Steward of the Household. *Guilty*, upon my honour.
Charles Watson Marquis of Rockingham. *Guilty*, upon my honour.
Hugh Duke of Northumberland. *Guilty*, upon my honour.
Henry Fienes Pelham Duke of Newcastle. *Guilty* erroneously, but not intentionally, upon my honour.
Francis Duke of Bridgewater. *Guilty*, upon my honour.
John Frederick Duke of Dorset. *Guilty*, upon my honour.
James Duke of Chandos. *Guilty*, upon my honour.
George Duke of Manchester. *Guilty*, upon my honour.
William Henry Cavendish Duke of Portland. *Guilty*, upon my honour.
Alexander Duke of Gordon. *Guilty*, upon my honour.
George Duke of Marlborough. *Guilty*, upon my honour.
William Duke of Devonshire. *Guilty*, upon my honour.
Harry Duke of Bolton. *Guilty*, upon my honour.
George Duke of St. Albans. *Guilty*, upon my honour.
Henry Duke of Beaufort. *Guilty*, upon my honour.
Augustus Henry Duke of Grafton. *Guilty*, upon my honour.
Charles Duke of Richmond. *Guilty*, upon my honour.
William Earl of Dartmouth, Lord Privy Seal. *Guilty*, upon my honour.
Granville Leveson Earl Gower, Lord President of the Council. *Guilty*, upon my honour.
His Royal Highness Henry Frederick Duke of Cumberland and Strathern. *Guilty*, upon my honour.

Then the lord high steward, standing uncovered at the chair, laying his hand upon his breast, said,
Lord High Steward. My lords, I am of opinion that the prisoner is *Guilty*, upon my honour.

Lord High Steward. My lords, all your lordships have found the prisoner guilty of the felony whereof she stands indicted, one lord only excepted; who said, that she was guilty—*erroneously*, but *not intentionally*—is it your lordships pleasure that she should be called in and acquainted therewith?

Lords. Ay, ay.

Proclamation was then made for the deputy-usher of the black rod to bring her grace the duchess of Kingston to the bar; which was done. Afterwards proclamation was made for silence, as usual.

Lord High Steward. Madam, the lords have considered the charge and evidence brought against you, and have likewise considered of every thing which you have alledged in your defence; and, upon the whole matter, their lordships have found you guilty of the felony whereof you stand indicted. What have you to alledge against judgment being pronounced upon you?

The duchess of Kingston delivered a paper, wherein her grace prayed the benefit of the peerage according to the statutes.

Then his grace the lord high steward asked the counsel for the prosecution, whether they had any objection to the duchess's claim of the benefit of the peerage?

Mr. Attorney General. My lords, not expecting to be called upon, I did not attend to the form of words used by the prisoner. However, I understand, that she claims the benefit of the *statutes*; not confining herself, I suppose, in the form of her claim, to *one statute*; but, alledging herself

herself to be a peeress, claims the benefit of *both*; meaning to insist, that the act, which exempts women from judgment of death, is to be construed with reference to that, which allows clergy to lords of parliament.

My lords, upon this claim I suppose two questions will naturally arise; one, whether it be competent in her situation to claim *that* judgment, or an analogous judgment to *that*, which would have been pronounced upon a lord in parliament convicted of the like offence; the other, what would be the extent, or possible extent of *that* judgment upon a lord of parliament, so convicted.

My lords, I speak to both these questions; because I conceive, that, without aggravating the offence, I may fairly assume, that all the qualifications, which were put upon it, have been fully and effectually proved; the marriage; the issue of that marriage; the fraud upon public justice; the additional aggravation, that it was no less a surprize upon the duke of Kingston, than a scandal to the rest of the world.

This being the true state of the case, it must occur to every noble lord's mind, that the laws of this country would be considerably disgraced, if it were possible to state to such a court such a crime, attended with all its circumstances and qualifications, as an object of perfect impunity.

In this point of view, I shall take it for certain, that, if I can establish in the judgment of your lordships my own firm persuasion, that this claim to avoid judgment of death cannot be made under the statute of *Edward VI.* or with any reference to it, but must resort to the act of *William and Mary*, I shall then have laid before your lordships that opportunity, which justice, undoubtedly, will be desirous to lay hold on, of pronouncing a judgment somewhat more adequate to the offence; though perhaps, in the opinion of many, far enough from adequate. Or, if, contrary to my present thoughts, she may claim any benefit from the first statute, yet the act of *Elizabeth* will enable your lordships to make some slight satisfaction to the law for so enormous a violation of it.

My lords, this I take to be a clear proposition, that, from the beginning of time to this hour, *clergy* was never demandable by *women*. By the ancient law of the land this privilege was so favourably used, that reading was sufficient proof of clergy; and all were taken to be clerks, who lay under no *indispensable impediment* to receive orders. This rule is laid down in all the books. Several statutes, nay the Provincial Constitution of 1531, adopt the distinction thus made between persons in holy orders, and other clerks, or lay clerks. But women were under this *indispensable impediment*. They might be professed, and become religious; but even a nun could not claim this privilege. This is proved by the same books: and lord *Hale* puts the case of manslaughter, where the husband shall have his clergy, and the wife no privilege. The statutes, which exempt women from judgment of death, expressly recite, that they were not intitled to clergy; and distinctly provide a new and different species of exemption.

Having reminded your lordships of this clear rule in the law, I shall take up the statutes, which are material to this argument, in their order of time. This will lead me to consider; first, what is the true nature and extent of that exemption from capital punishment, which his clergy gives to a lord of parliament, by the first of *Edward the sixth*, and the eighteenth of *Elizabeth*; secondly, whether the twenty-first of *James*, or the third and fourth of *William and Mary*, contain any reference to those other laws.

In order to explain the true effect of the statute of *Edward the sixth*, I shall consider the situation, in which the peerage stood with respect to clergy, at the time of making it. I say, the situation of the peerage as to clergy; because it will not be doubted, I suppose, that they were intitled to this valuable privilege in common with others. So peculiar and cruel a distinction could not have remained in perfect silence for such a number of years. Nor, if they had been intitled to claim it upon peculiar terms, would those have been unnoticed. Besides, if there be no evidence of such a privilege at *any time*, how can it be claimed *now*?

Although the allowance of clergy was setting aside the conviction as to the person of the offender, his goods remained forfeit, and the king seized his lands under the record. By the 4th of *Hen. VII. c. 13*, it was to be allowed but once; and the convict was to be branded in open court, before the judge. And in the very year of the statute now under consideration, a long list of offences was deprived of it; and, even where it remained, slavery, with an iron yoke, was inflicted on the convict, as a vagabond.

It was thought too much to leave the lords of parliament exposed to those cruel and shameful stigmas; especially in cases, where they might make purgation, and so be restored to the exercise of their high functions. Nay, in such instances even forfeiture was thought too much. It was also conceived by their lordships, that, in their case, capital punishment had extended too far. It was also thought proper to deliver a lord of parliament from the necessity of proving his title to clergy in the ordinary way. Therefore by the 1 E. VI. c. 12, s. 14, it was enacted, 'That in all and every case and cases, where any of the king's majesty's subjects shall and may, upon his prayer, have the privilege of clergy, as a clerk convict, that may make purgation; in all those cases and every of them, and also in all and every case and cases of felony, wherein the privilege and benefit of clergy is restrained, excepted, or taken away by this statute or act (wilful murder and poisoning of malice prepensed only excepted) the lord and lords of the parliament, and peer and peers of the realm, having place and voice in parliament, shall, by virtue of this present act, of common grace, upon his or their request or prayer, acknowledging that he is a lord or peer of this realm, and claiming the benefit of this act, though he cannot read, without any burning in the hand, loss of inheritance, or corruption of his blood, be adjudged, deemed, taken, and used, for the first time only, to all intents, constructions, and purposes, as a clerk convict, and shall be in case of a clerk convict, which may make purgation, without any further or other benefit or privilege of clergy to any such lord or peer from thenceforth at any time after for any cause to be allowed, adjudged, or admitted; any law, Vol. XI.

statute, usage, custom, or any other thing to the contrary in any wise notwithstanding.' More shortly thus--At present, men prove their clergy by reading; and must forfeit, and be branded, before it may be obtained. For the future, in all cases, where any of the king's subjects may now obtain privilege, as a clerk convict, who may make purgation, a lord of parliament, without reading, burning, or forfeiture, shall be adjudged and used as a clerk convict, who may make purgation. All that was harsh in the law, was taken off the peerage: all that was left, was privilege. The trial by the bishop and his clerks (which differed from trial by peers, no more in the case of a lord than of a commoner) was not substituted in the place of legal trial, but superadded to it, for his advantage. This was the only way, which had then been thought of, in any case, to avoid judgment of death. The reason of the thing, and the express letter of the statute unite to prove, that, till the eighteenth of *Elizabeth*, a lord of parliament, convicted of a clergyable crime, and being capable of purgation, must have been deemed and treated as a clerk convict, who might make purgation, and delivered over to the ordinary for that purpose.

The learned and laborious *Staunford*, our ablest writer, at least on this branch of the law, treats it as a thing without question. Fol. 130. *A lord shall have privilege of clergy, where a common person shall not have it. He ought to make purgation; and if so, he must be delivered to the ordinary, to be kept, till he has made his purgation. If he confesses, abjures, or is outlawed, he cannot have the benefit of this statute; because he cannot make purgation. Staunford flourished when this statute was made; wrote a few years after; and died before the eighteenth of Elizabeth. His therefore is a contemporary exposition of it, unentangled with the casual phrase of any subsequent act.*

Hale, in his second volume, fol. 376, where he seems to differ from *Staunford*, as to the extent of the statute, agrees with him as to the nature of the privilege; which he calls *The Clergy of Noblemen*. At one time, judges would not deliver clerks to the ordinary, who had become incapable of purgation, by confession or otherwise. The church alledged, that nothing done before an unlawful judge was sufficient to sustain their process, or sentence. Whereupon the *articuli cleri* provided, that all clerks shall be delivered to their ordinaries. But they were delivered, in the instances mentioned by *Staunford*, *absque purgatione faciendâ*. Now the case put in the statute is, where *any man* may have the privilege of clergy, as a clerk convict *that may make purgation*. And a lord of parliament, being in the same predicament, was put in the case of a *clerk convict that may make purgation*, without reading or undergoing the pains which attended a commoner under those circumstances. *Staunford* therefore thought, that these exemptions did not reach to the case, where, before the statute, there could be *no purgation for any man*. And the opinion was so probable, at least, that a very eminent lawyer, of unexceptionable character, in the time of the great rebellion, actually burnt a peer, who confessed. *Hale* doubts; especially at this day, when delivery to the ordinary and purgation are both taken away by the eighteenth of *Elizabeth*. It is not obvious what difference that makes. I think, says he, it was never meant, that a peer of the realm should be put to read, or be burnt, where a common person should be put to his clergy. Both agree, that the peer should have had his clergy, and have been delivered to the ordinary, and have made purgation, exempt from the concomitant penalties; in some cases, says *Staunford*; in all, says *Hale*. But even *Hale* makes no doubt of peers being liable to imprisonment.

In the trial of lord *Warwick*, the chief justice lays it down, *That the statute of Edward VI. exempted peers from the penalty of burning, and repealed the statute of Henry VII. as to so much*. Then a peer was liable to burning before; and by the act of *Henry VII.* which, in terms, puts it upon persons admitted to their clergy. But how could it be seriously argued, that a thing so anxiously repealed never existed? I have consulted on this occasion as many books, as I could think of referring to; and I do not recollect one, which supposes a time when a peer had not the benefit of his clergy.

Nothing, it must be confessed, could be more unprincipled, and incongruous, than to suffer the truth or justice of a conviction at common law to be questioned in the Ecclesiastical Court. But the church had not then lost its hold upon men's minds; nor would, probably, for some ages, but for its own glaring misconduct.

The trial called purgation, as it was had in the Bishop's Court, was a ridiculous mockery of justice; or became serious, only by the perjury which it produced. It was therefore abolished. But simply to abolish it would also have cut off that imprisonment, which followed a conviction in the Bishop's Court, and which (it should have been presumed) would always follow actual guilt. To remedy which, it was thought fit to give the court authority to punish by imprisonment for any time less than a year. This was proper in all cases; but particularly so in the cases of peers, and persons in holy orders, who were not liable to burning in the hand. It was therefore enacted by the eighteenth of *Elizabeth, c. 7. s. 2, and 3*.

'That every person and persons, which at any time, after this present session of parliament, shall be admitted and allowed to have the benefit or privilege of his or their clergy, shall not thereupon be delivered to the ordinary, as hath been accustomed; but, after such clergy allowed, and burning in the hand according to the statute in that behalf provided, shall forthwith be enlarged, and delivered out of prison, by the justices, before whom such clergy shall be granted, that cause notwithstanding.'

'Provided, nevertheless, and be it also enacted, that the justices, before whom such allowance of clergy shall be had, shall and may, for the further correction of such persons, to whom such clergy shall be allowed, detain and keep them in prison, for such convenient time, as the same justices in their discretion shall think convenient; so as the same do not exceed one year's imprisonment; any law or usage, heretofore had or used, to the contrary notwithstanding.'

The effect of these words, shall forthwith be enlarged and delivered out of prison, that cause notwithstanding, is to give the person so enlarged exactly the same state and condition which he would have obtained, under the former dispensation of law, by going through the process of purgation, and so being delivered from the offence. This part of the act carries a great effect

effect upon the construction of the whole. In conversation, I have heard the words, *after burning in the hand*, supposed to be the phrase, upon which some doubt might turn, whether peers are included in the act. But, in the construction of such a statute, it is not enough to find a phrase, upon which some doubt might turn. It would be fitter for those who conceive the doubt, to proceed at least one step further; and state, to what extent their doubt goes. Is it doubted, whether purgation be taken away in the case of a peer, and the peer be restored to his law without it? Will any gentleman argue, that, at this day, a peer convicted of a clergyable crime, shall not be forthwith enlarged; but must be delivered to the ordinary to make his purgation? This point, I believe, never has, nor ever will be argued. If he is not to undergo purgation, *quo jure* is he exempt? Does any other statute exempt a peer from his purgation, or discharge him from his attainder, but this general statute of the eighteenth of *Elizabeth*; which, in its large phrase, comprehends every body? I protest I know of none. Or, does this statute exempt any, but those, who shall be thereafter admitted to Clergy? The words, *after burning in the hand*, do not make an essential or necessary article in the description of the persons to be discharged; nor create any term, or condition, upon which the discharge is to obtain. The description of the persons to be discharged is absolved in these words, *all persons who shall be allowed the benefit of their clergy*. They are to be discharged absolutely. But when? and in what manner? Why, after the allowance of clergy, and burning in the hand according to the statute; which is to say, in the cases provided by the statute; of which the case of a peer is not one.

The whole consequence is no more than this, that, in a case circumstanced like the present, where the honour of the law and the purity of manners require some example to be made, your lordships may follow the bent of your discretion, by resorting to the last clause in the eighteenth of *Elizabeth*. This I say, upon a supposition, that some peer stood convicted of the like offence, with similar aggravation; or that, upon the rest of the argument, it will be possible to give any woman the benefit of any statute, *pari ratione*, as peers have the benefit of clergy, under the first of *Edward VI*. But I hope to prove soon, that it is impossible to construe the subsequent statute in that manner. Consequently there will be due to this crime a very different sort of punishment than that which I have alluded to.

It will hardly be said, that these statutes relate to women of any condition. The expression excludes them distinctly enough. If that had been more general, the subject matter excludes them absolutely. They are no more clerks, than lords of parliament. They never underwent purgation; nor were delivered to the ordinary; they were therefore incapable of receiving these privileges: for these acts were merely to regulate an old right, not to give a new one. Both the statutes, which give them their exemption, recite it as a general proposition, that women were not entitled to clergy. Nor have I even seen any statute, case, or book, wherein any condition of women is supposed exempt, but by virtue of the laws I shall state presently. It remains then to be considered, whether the exemption provided by those laws, has any reference to the statute of *Edward VI*.

The first statute, which exempts women from capital punishment in any case of felony, is the twenty-first of *James I*. c. 6, which runs thus:—
‘Whereas, by the laws of this realm, the benefit of clergy is not allowed to women convicted of felony; by reason whereof many women do suffer death for small causes; be it enacted by the authority of this present parliament, that any woman, being lawfully convicted by her confession, or by the verdict of twelve men, of, or for the felonious taking of any money, goods, or chattels above the value of twelve-pence, and under the value of ten shillings; or as accessory to any such offence; the said offence being no burglary, nor robbery in or near the highway; nor the felonious taking of any money, goods, or chattels, from the person of any man or woman privily, without his or their knowledge, but only such an offence as in the like case a man might have his clergy, shall, for the first offence, be branded, and marked in the hand, upon the brawn of the left thumb, with a hot burning iron, having a roman T upon the said iron; the said mark to be made by the gaoler, openly, in the court, before the judge; and also to be further punished by imprisonment, whipping, stocking, or sending to the house of correction, in such sort, manner, and form, and for so long time (not exceeding the space of one whole year) as the judge, judges, or other justices, before whom she shall be so convicted, or which shall have authority in the cause, shall, in their discretion, think meet, according to the quality of the offence, and then to be delivered out of prison for that offence; any law, custom, or usage to the contrary notwithstanding.’

This statute, at least, excludes all colour of reference to the first of *Edward VI*. Any woman convicted of grand larceny (if it be but a simple felony, clergyable in a man) shall be burnt. She was not put to demand benefit of the statute; to pray her clergy would have been too absurd; but, the larceny being stated in the record to be committed by a woman, judgment was forthwith entered of burning, and so forth. The statute is, moreover, confined to such larcenies, where, in the like case, a man might have his clergy. I take notice of these words at present, only for the sake of remarking that, in this statute, at least, they must relate to the quality of the offence, not to the condition of the offender.

My lords, the only statute, of which the prisoner can claim the benefits against judgment of death, is the third and fourth of *William and Mary*, c. 9. f. 6. which runs in these words: ‘And whereas, by the laws of this realm, women convicted of felony, for stealing of goods and chattels of the value of ten shillings, and upwards, and for other felonies, where a man is to have the benefit of his clergy, are to suffer death; be it therefore enacted and declared by the authority aforesaid, that, where a man, being convicted of any felony, for which he may demand the benefit of his clergy, if a woman be convicted for the same or like offence, upon her prayer to have the benefit of this statute, judgment of death shall not be given against her upon such conviction; or execution awarded upon any outlawry for such offence; but shall suffer the same punishment as a

man should suffer that has the benefit of his clergy allowed him in the like case; that is to say, shall be burnt in the hand by the gaoler, in open court, and be further kept in prison for such time as the justices in their discretion shall think fit, so as the same do not exceed one year’s imprisonment.’ Under this act, to avoid judgment of death, the prisoner must pray the benefit of this statute.

I collect from conversation, perhaps too idle to be referred to, that the argument will be laid thus. A woman convicted of a felony which would be clergyable in a man, shall suffer the same punishment as a man would do in the like case, that is, as a man of the same condition with herself: but a peer would suffer no punishment: therefore a woman of that condition shall suffer none.

The words, in the like case, must mean the same here, as in the twenty-first of *James*, convicted of the like offence. And the words of the same condition must be wholly superadded, if they are admitted at all. But it is impossible to conceive, that, if the legislature had meant to create so important a distinction between different orders of women, it would have used no words for that purpose. Nor, indeed, can such a distinction be so created by any operation of law.

If, in favour of the prisoner, the slightest degree of punishment, which any man can suffer in the like case, is to be intended, every woman would claim exemption from burning, because inferior ecclesiasticks are not burnt; and from forfeiture, because lords of parliament are neither burnt nor forfeit. But this absurd construction happens to be thrown out by the act itself, which appoints the punishment, it means, to be burning and imprisonment. The statute therefore will not suffer it to be understood, that any woman, convicted of any felony, shall suffer no other punishment, than those who, it is now contended, are to suffer no punishment at all.

Upon these grounds I submit to your lordships, that the judgment to be pronounced upon every woman, of whatever quality or denomination, is that, which is prescribed by the third and fourth of *William and Mary*; and that there is no ground or warrant of law to insist, that a peeress can avoid judgment of death upon any other terms.

My lords, the whole question is upon burning. The imprisonment is the same either way. Now, if there be prudence or propriety of any sort in establishing such an exemption for peeresses, let that prudence or propriety be stated, where by the constitution of this country such an application ought to be made to parliament. If the parliament should think fit to create new privileges, or add new distinctions to any order of men, or women, they are competent to do it. But it would be assuming too much for any court of justice. Your lordships sit here merely as a court of justice, not as a house of legislature. To do that by forced and arbitrary interpretation of law, which ought only to be done by act of legislature, is too much enhancing the prerogative of the judge; and too much confounding those authorities, which ought to have plainer marks and broader limits set between them.

Mr. Wallace.

My lords, I did not suppose it would have fallen to my share to give your lordships any trouble upon this subject; and therefore I have not very lately looked into the statutes which have been mentioned; but I will state to your lordships in general, what I understand to be the privilege of peeresses at this day.

By the 20th *Hen. VIth*, chap. 9. to obviate doubts which had arisen upon *Magna Charta*, peeresses are put upon a footing with peers with respect to trial and punishment; and by an equitable construction, peeresses by titles since created, as marchionesses and viscountesses, are within the act.

At the time of passing the act of *Edward VIth*, the lords of parliament are mentioned, which at that time of day comprehended the whole peerage. In this situation were peers at the time of passing the statute of the 18th of *Elizabeth*, which statute cannot relate to them. Every person, who is to be admitted or allowed to have the benefit or privilege of clergy, should not after burning in the hand be delivered to the ordinary, as has been customary, but may be detained in prison. This provision clearly refers to the situation of commoners, and not of peers: it refers to those who were at the time of making the act liable; whereas peers were not in that condition; they were not to pray their clergy, but the benefit of that act, and to be delivered out without burning in the hand. The direction given by the act is to justices: an expression never applied, I believe, in any act to the lords in parliament sitting in their judicial capacity as a criminal court: the justices are to keep such persons in prison after they are burnt in the hand; which is a demonstration that inferior courts are alluded to; and it is under this statute imprisonment is inflicted upon persons intitled to their clergy.

At the time of passing the statute of the 3d and 4th of *William and Mary*, peers were exempt from burning in the hand and imprisonment in clergyable cases, which commoners were subject to. By this law women are put on the same footing with men, and the courts before whom they are tried are to inflict the same punishment as they are authorized to do upon men. These provisions make it, in my apprehension, extremely clear, that the peeresses were intended to be placed in the same condition with peers, as they were by *Magna Charta*, explained by the statute of *Edward VIth*. Would it not be the most harsh and cruel interpretation, if the act was even doubtful, to subject a peeress to a punishment for the same crime which her husband is exempt from? The conditions of persons create distinctions in the construction of laws; but the attempt now made is to confound all ranks, and by supposed literal interpretation to involve one of your lordships own situation in the punishment, which the legislature has been so anxious to extricate you from.

Mr. Mansfield.

It is not till this moment, that I had any apprehension myself, that any question of this sort would be agitated before your lordships; and therefore



therefore I can only speak of the several statutes referred to from my general memory of them; but I apprehend that the construction of these statutes will not, cannot be such as is now contended for on the part of the prosecutor. The object of the construction wished by the prosecutor is this: that the laws of this country are to make a difference between one sex and the other; that they are now at this time of day to be so determined as to inflict a more severe, a more cruel punishment upon a woman than on a man, though the offence committed be the same. Now, such a construction your lordships would never suffer, nor any court of justice in this country would suffer to take place, unless there should something be found in the law which necessarily requires it: and taking the several statutes together relating to this subject, I apprehend your lordships will be of opinion, that these statutes do not only not require, but that they exclude, such absurdity, such inhumanity.

My lords, the statute upon which the whole must be founded, as I conceive, is that of the 20th of king *Henry the VIth*, which, as well as I recollect from my memory, is *chap. 11.* which first provides expressly, though I believe it is considered only as a declaration of the common law, but provides, that peeresses should be tried, and, if I recollect the words rightly, should not only be tried, but should be judged in the same manner as peers: and remembering what has happened upon that statute, I must put your lordships in mind, that such has been the benignity of the construction upon it, that though only three ranks of peeresses are named, it has been clearly held in construction to extend to all. The three that are mentioned, I think, are duchesses, countesses, and baronesses. The construction is, that it extends to marchionesses and viscountesses, because they are intitled in the spirit and meaning of the law to the same privilege which is given to the other ladies by name. The clear result and effect of this statute is, to say in general terms, that women of that high rank should be tried and should be judged in the same manner as men. The terms used in the act are general. Whoever reads that law, will be astonished to hear any man contending, that in imposing judgment upon a peeress, your lordships are to be guided by a different rule from that which you would follow if you were passing judgment upon a peer. The next statute to be considered after this, as a general statute upon the subject, is that of the 3d and 4th of king *William the third*. Did that statute mean,—were the legislators that made it so forgetful of what was due to humanity, and to themselves and their own characters, as to mean, that a distinction in punishment should prevail between one sex and the other, to the prejudice of that which is intitled to the greater indulgence and compassion? Most certainly not; because the express provision of that statute is, that women convicted of offences intitled to the benefit of clergy should suffer in the same manner as men would suffer convicted of the same offences.

My lords, no man, who can read that statute, and reason upon it, can help concluding that it was the object of that law to say, that where women were convicted of clergyable offences, they should be in as good a situation as men who were convicted of the like.

My lords, taking these two statutes of the 20th of *Henry the sixth* providing for the trial and judgment of peeresses, and the general statute of the 3d and 4th of *William the third* giving the benefit of clergy to women, I should think it impossible to say, that peeresses convicted of a clergyable offence were not to have precisely the same privileges as peers convicted of such offences.

My lords, if there be any rule of construction in the law, which is indisputable, for expounding statutes, it is this; that statutes, as we say, *in pari materia*, relating to one subject, are to be considered as one law, taken and interpreted together as throwing light one upon the other: no rule of construction is better established. Follow that rule of construction here. Take first the general law for the trial of peeresses and the judgment of peeresses in the same manner as of peers; then take the general law, giving the benefit of clergy to women in the same manner as to men; and who will not say, that that rule of construction does not necessarily tend to put both, upon the rank of men and women, in the same condition, when convicted of the same species of offence? But what are the particular acts of parliament, which have been referred to as requiring a different construction? By the first of *Edward the sixth*, it is extremely clear, that peers are not to undergo the ignominious punishment of burning. The statute that follows that of *Edward the sixth*, is the 18th of *Elizabeth*, which takes away the delivery to the ordinary, substitutes burning in its place, and then gives a power to imprison. Whoever reads that act, will see that it certainly was confined to cases, where punishment was to be inflicted by justices upon persons of an ordinary description, not persons of the rank of peers; and the statute strictly and clearly relates only to persons so having clergy allowed, as is prescribed by that statute: and if the 18th of *Elizabeth* is to have the construction which is contended for, I understand it must have effect also to inflict the punishment of burning upon peers. So much, my lords, for the statute of the 18th of *Elizabeth*. The 21st of king *James* was mentioned as first in part giving clergy to women: the 3d and 4th of king *William the third* is mentioned as alluding to it. It does so, but the provisions of the 3d and 4th of king *William the third* are general, that is, a general law extending the benefit of clergy to women in all cases. Now it is said there, that they shall have the same punishment as men; they are to be in the like situation as men. Then the act goes on to say, that is to say, burning and imprisoning.

My lords, what is the fair construction of this law? Why, that women shall be in the same situation as men; and where men are of such condition, that they would be burnt in the hand, that they would be liable to be imprisoned, women in like manner should be subject to burning in the hand, and should be subject to imprisonment: but no one ever heard, that the severe part of a law inflicting a punishment should be extended so by construction, where it was not so express. Now you must act against the clear provision of that law, that women should be in the same situation as men, if you were to say, that a peeress convicted of a clergyable offence should either undergo the punishment of burning,

or the punishment of imprisonment. No one can say upon the statute of *Edward the sixth*, that they are subject to either. The object of the statute of *William the third* was to make the punishment of such offenders precisely the same with regard to one sex as the other; and the true spirit and great object of that law must be directly acted against, if a peeress was to be put in a different situation than a peer, and to have a more severe and cruel punishment inflicted upon her, than would be upon him. These are the only general observations that occur to me now in taking the whole scope of the law: I therefore submit to your lordships, that the noble lady at the bar is intitled to the benefit of these statutes.

Mr. Attorney General.

My lords, concerning the point which is now depending before the house, I fairly confess, that, when your lordships first called upon me to give my reasons why judgment of death should not be suspended upon the prayer of the prisoner, made in the manner in which that prayer was conceived; and upon the effects and consequences of allowing her the benefit of the statute in a more regular course; I would rather, if I might, have been excused from laying my thoughts before your lordships. I had heard a rumour, that men, whose learning and authority I greatly reverence, held a different opinion. This would not fail to raise much distrust of my own conclusions; although I had thoroughly considered the subject; and although I never read any proposition with more perfect conviction of the truth of it, since I learnt to read.

My lords, that idea, the only one I have been able to form, or adopt, is now very much strengthened. That cloud, which came over it from the rumoured prevalence of contrary notion, is very much removed. Because, if there be no opinion to the contrary, but what is to be founded on the argument I have heard to-day from those who are best able to sustain the contrary opinion, I am perfectly satisfied, it is impossible this should pass as a point of law, or receive the sanction of your lordships concurrence.

My lords, what are the arguments? First, it is utterly inconceivable, that the law should put such difference between the two sexes. My lords, if the subject was laid by for a moment, only to make a handsome compliment to a very respectable part of this assembly, which well deserves all the attention it commands, it is impossible to quarrel with a turn of gallantry. But, resuming the subject, we are all agreed, that the law did actually put that very difference between the sexes for many centuries. And this uncourtly statute of *Edward the sixth*, proceeding upon the law as it found it, did not think of abolishing the distinction. It was quite beside the purpose of that act, which did not mean to qualify the severity of the criminal law in general, much less to make an equal distribution of it among the subjects at large. But, taking the law as it stood, it was found inconvenient, incompatible, and shocking to reason, that lords of parliament, who were to give their voices upon the most arduous affairs of a great empire, should do so under apparent stigma and circumstances of open infamy. I don't rely on the gender of the words, but on the purpose of the act. Women are excluded by both. They were neither liable to the stigma, nor held the high office which made them intolerable. Therefore bishops, whom the twenty-eighth and thirty-second of *Henry the eighth* had, at that time, made liable to the whole case of other clerks convicted, were included: women certainly not. The privilege was given, not to the peerage, but to the house of parliament, to be claimed by the members as such. It was not substantive; but an ingraftment on the right to clergy, which women never had. In truth, I have not heard a hint from the counsel on the other side to question the existence of this difference down to the third and fourth of *William and Mary*, upon which act they have chiefly relied in argument. They lay it down, that peers convicted of clergyable crimes are exempt from all punishment, not being within the eighteenth of *Elizabeth*; that peeresses are to be tried and judged like peers; that the third and fourth of *William and Mary* puts women convicted in the same condition as men; and that by some tacit reference to the former statutes, peeresses convicted are not to be punished at all.

I have troubled your lordships already with my reasons for thinking, that, in old time, peers enjoyed the benefit of clergy in common with other men, and upon the same terms; that in the fourth of *Henry the seventh*, burning was inflicted upon them as lay-clerks; that the statute of *Edward the sixth*, in the very moment of exempting them from the penalties incurred at law by conviction, adjudges them clerks, and delivers them for purgation in the Bishop's Court; that the statute of *Elizabeth* delivers all, who shall thereafter be admitted to clergy, from purgation, and discharges them, subject to such correction by imprisonment for less than a year, as the court shall think fit.

It is not denied, that these words, in their plain and natural sense, embrace the case of peers. But, in this context, it is supposed they do not, because the clerks convicted are to be discharged after allowance of their clergy, and *after burning in the hand according to the statute*. This last provision, they say, cannot refer to peers. Nay, one learned gentleman thought, that, if it should be construed to include peers, they must, by force of these words, be burnt in the hand.

I cannot follow this idea. I have no way of conceiving, how an act which inflicts, or rather reserves a penalty, according to the law as it then stood, can be interpreted to create a new penalty; or, by what chain of reasoning it is concluded, that where all convicts are to be discharged upon the allowance of clergy, and such burning as the law directs, those are not to be discharged at all, for whom the law has not directed burning. Suppose the king should pardon the burning: it was thought, in lord *Warwick's* case, that would be a perfect discharge. Burning was not substituted in the place of purgation: that was a mere slip: it is contrary to the history: burning existed before the eighteenth of *Elizabeth*, in just the same extent as after. Imprisonment, at the discretion of the temporal judge, was the substitute for purgation; and is extended expressly to all, who are discharged from purgation. But it

seems too late to argue this. Was it not expressly decided in the case of *Searl and Williams*, when prohibition went to stay the deprivation of a parson, who had been convicted of manslaughter, and discharged under the eighteenth of *Elizabeth*, although he could not be burnt? 'For when the statute says after burning, it imports, where burning ought to be; otherwise the statute would do no good to clerks, for whom it was most intended.' The case is reported in *Hobart*. The statute speaks universally of every body, those who were, and those who were not liable to burning; and discharges them all, after allowance of clergy, and burning according to law, as it had stood before; that is, *reddendo singula singulis*.

The next objection is, that the word *justices* will not apply to your lordships, even while you are sitting merely in the characters of judges. Therefore a statute, which is to be executed by justices, cannot relate to a peer, who is not triable by justices.

Is it then seriously contended, that your lordships, exercising your jurisdiction in the trial of a peer, will not do all the same acts of justice, which judges must do in the trial of a commoner? Upon reading many acts of parliament, your lordships will find, either, that you have no jurisdiction at all, or that you must exercise it under the character and denomination of justices. The same objection might have been made to lord *Ferrers's* execution; the same to the burning a peer under the statute of *Henry the seventh*. By the word *justices* I understand, in our law, all manner of officers who are intrusted with the administration of justice. So *Spelman* defines the word. In high antiquity, the name went to the greatest subject in this country; for I take the *Justitia totius Angliæ* to have been above the *Seneschallus Regis*. Your lordships therefore will not disdain the name; for you sit here in no higher character than that, which, by just and natural construction, is attributed to the word *justices*. Therefore, if no better objections can be raised than these, I apprehend the words of the statute sufficiently comprize the peerage. This also was laid down in the trial of lord *Warwick*.

But, my lords, if these are objections, whither do they go? Not only to subvert the statute of *Elizabeth*, in this most reasonable particular of giving some convenient correction, as the statute calls it, to a criminal found so upon record; but to restore a law, which has now for many ages been understood to be at an end; and I flatter myself, considering the account which the books all give of it, that purgation is at an end.

But I am called upon to look at the 20th of *H. VI. c. 9*. This was a mere declaratory law; reciting the 29th chapter of *Magna Charta*, *nullus liber homo*, and so forth, and a very absurd doubt, whether *homo* included both genders; and declaring, that 'ladies shall be put to answer, and judged before such judges and peers' (here by the way *judges* and *peers* are synonymous) 'as peers should be.' But though, by *Magna Charta*, peeresses were to be tried by their peers, as other women were by theirs, there the privilege ends. All were, upon conviction, to receive the like judgment and execution: and, in the exemption from death, the difference was not between the ranks, but the sexes, of the convicts. And so the law undoubtedly continued, notwithstanding this statute.

But it was said, that, by the equity of this statute, marchionesses and viscountesses were included, though not named. This was to give countenance to the rule, that all statutes *in pari materia* shall be construed alike. There is great good sense in the rule. Marchionesses and viscountesses were clearly within the law declared; and consequently within the reason of declaring it: therefore duchesses, countesses, and baronesses were, by a sort of synecdoche, put for all peeresses. So where a privilege is saved to certain denominations of people, all others, who were before within the same privilege, will be within the saving, if there be nothing in the context to raise a distinction against them; particularly, if the saving be only declaratory, and not a positive exception. Nay, in a new law, things, equally within the reason of it, have been comprized in it by construction. But this borders upon arbitrary: parliament seems the properest judge of this reason. If peers, disqualified to vote, should claim the benefit of the first of *Edward the sixth*, it might be argued with some plausibility, that they are within the reason of the act. They are so certainly, in every point, except that of voting; and yet I should think it too much to overlook so material a distinction made by the statute itself. But if women, who were not concerned in any part of the subject matter, make the same claim, it would be making a perfectly new law to include them. Where then is the *paritas materiae* between the act of *William and Mary*, for exempting women from capital punishment, and the twentieth of *Henry the sixth*, which had nothing to do with punishment; or the first of *Edward the sixth*, which had nothing to do with women?

I did propose two statutes to be considered *in pari materia*, the acts of *James* and of *William and Mary*; the only two, which confer upon any woman any exemption from capital punishment. I have not heard it denied, that if a peeress had stood convicted of the crimes mentioned in the first act, the punishment there specified must have ensued. This fixes the sense of these words, *in the like case*. I am possessed therefore of this ground, that the act of *Edward the sixth* did not touch the difference put by the law of clergy between the sexes; nor that of *James* make any difference as to the quality of the offender. We go intirely upon the act of *William and Mary*. It is inaccurate to say, this acts puts women into the same condition with men; and still more, with men of the same quality respectively. There is nothing in it about the condition of the person. Where a man, convict of any felony, has clergy, a woman, convict of the like offence, shall not have judgment of death, but suffer the same punishment as a man would suffer, with clergy, *in the like case*. These words refer altogether to the quality of the offence. That very crime, which in one record, applied to a man, infers judgment of death, avoidable by his claim of clergy, applied in another to a woman, infers the specific judgment prescribed by the act. Nor are the two sexes put into the same condition, even as to punishment. All women avoided judgment of death; not so of all men. Some were

indispensably incapable of holy orders: such cannot have their clergy at this day; nor had any other exemption from death before the fifth of *Anne*. Some could not prove their title to clergy by reading. Men could have their clergy but once; women the benefit of this statute *toties quoties*, till a subsequent act altered the law in this respect.

Still less can the words be twisted to create a difference as to rank of the offender. It is hard, says a learned gentleman, to put the severest construction upon an act of this sort. The act is not penal. But the shorter answer is, there are not two constructions to chuse between. If the phrase had been left general, *the same punishment as a man should suffer that had his clergy in the like case*, it might have been thought uncertain what that punishment should be; because different orders of men were liable to different measure of punishment *in the like case*; the bulk of men to forfeiture, burning, and discretionary imprisonment; inferior ecclesiasticks to forfeiture and imprisonment; lords of parliament to imprisonment only. In such a text there might have been room to contend for a favourable construction; and yet, even then, I should have thought that the measure of punishment allotted to the bulk of mankind, undistinguished by peculiar privileges, must have been deemed the meaning of the legislature. But whatever might have been the construction of such a text, it must have applied equally to all women. They could not have been classed in casts, according to the condition of their respective husbands; the wife of a lord of parliament to be imprisoned; of an inferior ecclesiastick to be imprisoned and to forfeit; of other men, to be imprisoned, to forfeit, and be burnt. The statute however has put an end to all question, by stating expressly the very measure of punishment allotted to all women.

Burnt in the hand in open court, it is said, shall not apply to peeresses, because they were never liable to be burnt at all. The position is true, not of peeresses alone, but of all women. But they were liable to judgment of death; for which this slighter punishment was a desirable commutation.

My lords, if there be any thing in the nature of the punishment unreasonable, or improper to be applied to women in general, or to noblewomen in particular, let the matter come before parliament. It is a legislative consideration; and parliament will entertain it according to the extent of the principle, which certainly will apply to many noblewomen of much higher rank than some peeresses, who, as the law now stands, are liable to that punishment. So, I think, they ought to remain. Guilt levels rank. A noblewoman, covered with the ignominy of such a conviction, cannot forfeit less than her estimation.

My lords, the only question is this: has any positive law granted the exemption now demanded, to wind up such a record as this with perfect impunity, a ridiculous disgrace to publick justice? Has this been done in express terms; or in terms, whose necessary construction amounts to express?

My lords, when I have qualified the question in that manner, I have gone to the verge of judicial authority. And I do desire to press this upon your lordships as an universal maxim: No more dangerous idea can creep into the mind of a judge, than the imagination, that he is wiser than the law. I confine this to no judge, whatever be his denomination, but extend it to all. And, speaking at the bar of an *English* court of justice, I make sure of your lordships approbation, when I comprize even your lordships, sitting in *Westminster-Hall*. It is a grievous example to other judges. If your lordships assume this, sitting in judgment, why not the *King's-Bench*? why not commissioners of *Oyer and Terminer*? If they do so, why not the *Quarter Sessions*? Ingenious men may strain the law very far—but, to pervert it—to new-model it—the genius of our constitution says, judges have no such authority, nor shall presume to exercise it.

The lords then adjourned to the chamber of parliament; and, after some time passed there,

See the Appendix,

the house adjourned again into *Westminster-Hall*; when, after the usual proclamation for silence, his grace the lord high steward addressed the duchess of *Kingston* to the following effect:

Lord High Steward. Madam, the lords have considered of the prayer you have made, to have the benefit of the statutes, and the lords allow it you.

But, madam, let me add, that although very little punishment, or none, can now be inflicted, the feelings of your own conscience will supply that defect. And let me give you this information likewise, that you can never have the like benefit a second time, but another offence of the same kind will be capital.

Madam, you are discharged, paying your fees.

Lord High Steward. My lords, this trial being at an end, nothing remains to be done here, but to determine the commission.

Lords. Ay, ay.

Lord High Steward. Let proclamation be made for dissolving the commission of high steward.

Serjeant at Arms. Oyez! oyez! oyez! Our sovereign lord the king does strictly charge and command all manner of persons here present, and that have here attended, to depart hence in the peace of God, and of our said sovereign lord the king, for his grace my lord high steward of *Great Britain* intends now to dissolve his commission.

Then the white staff being delivered to the lord high steward by the gentleman usher of the black rod on his knee, his grace stood up, uncovered, and holding the staff in both his hands, broke it in two, and declared the commission to be dissolved; and then, leaving the chair, came down to the woolpack, and said, Is it your lordships pleasure to adjourn to the chamber of parliament?

Lords. Ay, ay.

Lord High Steward. This house is adjourned to the chamber of parliament.

Then the peers, and others, returned back to the chamber of parliament in the same order they came down, except that his royal highness the duke of Cumberland walked after the lord chancellor.

A P P E N D I X.

Die Veneris, 19 Aprilis 1776.

ORDERED by the lords spiritual and temporal in parliament assembled, that the following questions be put to the judges, *viz.*

I. Whether a sentence of the Spiritual Court against a marriage in a suit for jactitation of marriage is conclusive evidence so as to stop the counsel for the crown from proving the said marriage in an indictment for polygamy?

II. Whether admitting such sentence to be conclusive upon such indictment, the counsel for the crown may be admitted to avoid the effect of such sentence, by proving the same to have been obtained by fraud or collusion?

Whereupon, the lord chief justice of the court of Common Pleas, having conferred with the rest of the judges present, delivered their unanimous opinion upon the said questions, with his reasons, as follow, *viz.*

My lords,

My lord chief baron, and the rest of my brethren, have desired me to deliver their answer to the questions your lordships have been pleased to propound to us.

That our opinion may be the better understood, it is necessary to make some observations on what has passed in argument upon the subject.

What has been said at the bar is certainly true, as a general principle, that a transaction between two parties, in judicial proceedings, ought not to be binding upon a third; for it would be unjust to bind any person who could not be admitted to make a defence, or to examine witnesses, or to appeal from a judgment he might think erroneous; and therefore the depositions of witnesses in another cause in proof of a fact, the verdict of a jury finding the fact, and the judgment of the court upon facts found, although evidence against the parties, and all claiming under them, are not, in general, to be used to the prejudice of strangers. There are some exceptions to this general rule, founded upon particular reasons, but not being applicable to the present subject, it is unnecessary to state them.

From the variety of cases relative to judgments being given in evidence in civil suits, these two deductions seem to follow as generally true: first, that the judgment of a court of concurrent jurisdiction, directly upon the point, is as a plea, a bar, or as evidence, conclusive, between the same parties, upon the same matter, directly in question in another court: secondly, that the judgment of a court of exclusive jurisdiction, directly upon the point, is, in like manner, conclusive upon the same matter, between the same parties, coming incidentally in question in another court, for a different purpose. But neither the judgment of a concurrent or exclusive jurisdiction is evidence, of any matter which came collaterally in question, though within their jurisdiction; nor of any matter incidentally cognizable; nor of any matter to be inferred by argument from the judgment.

Upon the subject of marriage, the Spiritual Court has the sole and exclusive cognizance of questioning and deciding, directly, the legality of marriage; and of enforcing, specifically, the rights and obligations respecting persons depending upon it; but the temporal courts have the sole cognizance of examining and deciding upon all temporal rights of property; and, so far as such rights are concerned, they have the inherent power of deciding incidentally, either upon the fact, or the legality of marriage, where they lie in the way to the decision of the proper objects of their jurisdiction: they do not want or require the aid of the spiritual courts; nor has the law provided any legal means of sending to them for their opinion; except where, in the case of marriage, an issue is joined upon the record in certain real writs, upon the legality of a marriage, or its immediate consequence, 'general bastardy;' or, in like manner, in some other particular instances, lying peculiarly in the knowledge of their courts, as profession, deprivation, and some others; in these cases, upon the issue so formed, the mode of trying the question is by reference to the ordinary, and his certificate, when returned, received, and entered upon the record in the temporal courts, is a perpetual and conclusive evidence against all the world upon that point; which exceptionable extent, on whatever reasons founded, was the occasion of the statute of the 9th of Henry VI. requiring certain public proclamations to be made for persons interested to come in, and be parties to the proceeding. But, even in these cases, if the ordinary should return no certificate, or an insufficient one; or, if the issue is accompanied with any special circumstances, as if a second issue, triable by a jury, is formed upon the same record; or, if the effect of the same issue is put into another form, a jury is to decide, and not the ordinary to certify, the truth; and to this purpose sir William Staunford mentions a remarkable instance. Bigamy was triable by the bishop's certificate; but if the prisoner, to avoid the charge, pleads that the second espousals were null and void, because he had a former wife living, this special bigamy was not to be tried by the bishop's certificate.

So that the trial of marriage, either as to legality, or fact, was not absolutely, and from its nature, an object *alieni fori*.

There was a time, when the spiritual courts wished that their determinations might in all cases be received as authentic in the temporal courts; and in that solemn assembly of the king, the peers, the bishops, and judges, convened for the purpose of settling the demands of the church, by Edward the second, one of the claims was expressed in these words:

Si aliqua causa, vel negotium, cujus cognitio spectat ad forum ecclesiasticum, in eorum ecclesiastico iudicio fuerit sententialiter terminatum, et transferat in

rem judicatam, nec per appellationem fuerit suspensum; et postmodum, coram iudice seculari, super eadem re inter easdem personas questio moveatur, et pro-

vetur per testes vel instrumenta, talis exceptio in foro seculari non admittatur. The answer to which demand was expressed in this manner: 'Quando eadem causa, diversis rationibus coram iudicibus ecclesiasticis, et secularibus, ventilatur, dicunt quod (non obstante ecclesiastico iudicio) curia regis ipsum tractet negotium, ut sibi expedire videtur.' For which lord Coke gives this reason, second Institute, c. 22. 'For the spiritual judges proceedings are for the correction of the spiritual inner man, and *pro salute animæ*, to enjoin him penance; and the judges of the common law proceed to give damages and recompence for the wrong and injury done; and then adds, 'and so this article was deservedly rejected.'

And the same demand was made, and received the same answer, in the third year of king James the first.

It is to be observed, that this demand related only to civil suits between the same parties; and that the sentence should be received as a plea in bar. But this attempt and miscarriage did not prevent the temporal courts from shewing the same respect to their proceedings, as they did to those in other courts. And therefore where, in civil causes, they found the question of marriage directly determined by the ecclesiastical courts, they received the sentence, though not as a plea, yet as proof of the fact; it being an authority accredited in a judicial proceeding by a court of competent jurisdiction; but still they received it upon the same principles, and subject to the same rules, by which they admit the acts of other courts.

Hence a sentence of nullity, and a sentence in affirmance of a marriage, have been received as conclusive evidence on a question of legitimacy arising incidentally upon a claim to a real estate.

A sentence in a cause of jactitation has been received upon a title in ejectment, as evidence against a marriage, and, in like manner in personal actions, immediately founded on a supposed marriage.

So a direct sentence, in a suit upon a promise of marriage, against the contract, has been admitted as evidence against such contract, in an action brought upon the same promise for damages, it being a direct sentence of a competent court, disproving the ground of the action.

So a sentence of nullity is equally evidence in a personal action against a defence founded upon a supposed coverture.

But in all these cases, the parties to the suits, or at least the parties against whom the evidence was received, were parties to the sentence, and had acquiesced under it; or claimed under those who were parties, and had acquiesced.

But although the law stands thus with regard to civil suits, proceedings in matters of crime, and especially of felony, fall under a different consideration: first, because the parties are not the same; for the king, in whom the trust of prosecuting public offences is vested, and which is executed by his immediate orders, or in his name by some prosecutor, is no party to such proceedings in the Ecclesiastical Court, and cannot be admitted to defend, examine witnesses, in any manner intervene, or appeal: secondly, such doctrines would tend to give the spiritual courts, which are not permitted to exercise any judicial cognizance in matters of crime, an immediate influence in trials for offences, and to draw the decision from the course of the common law, to which it solely and peculiarly belongs.

The ground of the judicial powers given to ecclesiastical courts is, merely, of a spiritual consideration, *pro correctione morum, et pro salute animæ*. They are therefore addressed to the conscience of the party. But one great object of temporal jurisdiction is the public peace; and crimes against the public peace are wholly, and in all their parts, of temporal cognizance alone. A felony by common law was also so. A felony by statute becomes so at the moment of its institution. The temporal courts alone can expound the law, and judge of the crime, and its proofs; in doing so, they must see with their own eyes, and try by their own rules, that is, by the common law of the land; it is the trust and sworn duty of their office.

When the acts of Henry the eighth first declared what marriages should be lawful, and what incestuous, the temporal courts, though they had before no jurisdiction, and the acts did not by express words give them any upon the point, decided, incidentally, upon the construction, declared what marriages came within the *Levitical* degrees, and prohibited the spiritual courts from giving or proceeding upon any other construction.

Whilst an ancient statute subsisted (2 H. IV. 15.) by which personal punishment was incurred on holding heretical doctrines, the temporal courts took notice, incidentally, whether the tenet was heretical or not; for 'the king's courts will examine all things ordained by statute.'

When the statute of W. III. made certain blasphemous doctrines a temporal crime, the temporal courts alone could determine, whether the doctrine complained of was blasphemous so as to constitute the crime.

If a man should be indicted for taking a woman by force and marrying her; or for marrying a child without her father's consent; or for a rape, where the defence is, that 'the woman is his wife;' in all these cases, the temporal courts are bound to try the prisoner by the rules and course of the common law, and incidentally to determine what is heretical, and what is blasphemous; and whether it was a marriage within the statute; a marriage without consent; and whether, in the last case, the woman was his wife: but if they should happen to find, that sentences, in the respective cases, had been given in the Spiritual Court upon the heresy, the blasphemous doctrines, the marriage by force, the marriage without consent, and the marriage on the rape; and the court must receive such sentences as conclusive evidence, in the first instance, without looking into the case, it would vest the substantial and effective decision, though not the cognizance of the crimes, in the Spiritual Court, and leave to the jury, and the temporal courts, nothing but a nominal form of proceeding, upon what would amount to a pre-determined conviction or acquittal; which must have the effect of a real prohibition, since it would be in vain to prefer an indictment, where an act of a foreign court shall at once seal up the lips of the witnesses, the jury, and the court, and put an entire stop to the proceeding.

X x x

And

And yet it is true, that the spiritual courts have no jurisdiction, directly or indirectly, in any matter not altogether spiritual; and it is equally true, that the temporal courts have the sole and entire cognizance of crimes, which are wholly and altogether temporal in their nature.

And if the rule of evidence must be, as it is often declared to be, reciprocal; and that in all cases, in which sentences favourable to the prisoner, are to be admitted as conclusive evidence for him; the sentences, if unfavourable to the prisoner, are in like manner conclusive evidence against him; in what situation must the prisoners be, whose life, or liberty, or property, or fame rests on the judgments of courts, which have no jurisdiction over them in the predicament in which they stand? and in what situation are the judges of the common law, who must condemn, on the word of an ecclesiastical judge, without exercising any judgment of their own?

The Spiritual Court alone can deprive a clergyman. Felony is a good cause of deprivation: yet in lord *Hobart's Reports* it is held, that they cannot proceed to deprive for felony, before the felony has been tried at law; and although, after conviction, they may act upon that, and make the conviction a ground of deprivation, neither side can prove or disprove any thing against the verdict; because, as that very learned judge declares, 'it would be to determine, though not capitally, upon a capital crime, and thereby judge of the nature of the crime and the validity of the proofs; neither of which belongs to them to do.'

If therefore such a sentence, even upon a matter within their jurisdiction, and before a felony committed, should be conclusive evidence on a trial for a felony committed after, the opinion of a judge, incompetent to the purpose, resulting (for aught appears) from incompetent proofs (as suppose the suppletory oath) will direct, or rule, a jury and a court of competent jurisdiction, without confronting any witnesses, or hearing any proofs: for the question supposes, and the truth is, that the temporal court does not and cannot examine, whether the sentence is a just conclusion from the case, either in law or fact; and the difficulty will not be removed by presuming, that every court determines rightly, because it must be presumed too, that the parties did right in bringing the full and true case before the court; and if they did, still the court will have determined rightly by ecclesiastical laws and rules, and not by those laws and rules by which criminals are to stand or fall in this country.

If the reason for receiving such sentence is, because it is the judgment of a court competent to the enquiry then before them; from the same reason, the determination of two justices of the peace upon the fact or validity of a marriage, in adjudging a place of settlement, may hereafter be offered as evidence, and give the law to the highest court of criminal jurisdiction.

But if a direct sentence upon the identical question, in a matrimonial cause, should be admitted as evidence (though such sentence against the marriage has not the force of a final decision, that there was none) yet a cause of jactitation is of a different nature; it is ranked as a cause of defamation only, and not as a matrimonial cause, unless where the defendant pleads a marriage; and whether it continues a matrimonial cause throughout, as some say, or ceases to be so on failure of proving a marriage, as others have said, still the sentence has only a negative and qualified effect, viz. 'that the party has failed in his proof, and that the libellant is free from all matrimonial contract, as far as yet appears;' leaving it open to new proofs of the same marriage in the same cause, or to any proofs of that or any other marriage in another cause: and if such sentence is no plea to a new suit there, and does not conclude the court which pronounces, it cannot conclude a court, which receives the sentence, from going into new proofs to make out that or any other marriage.

So that admitting the sentence in its full extent and import, it only proves, that it did not yet appear that they were married, and not that they were not married at all: and, by the rule laid down by lord chief justice *Holt*, such sentence can be no proof of any thing to be inferred by argument from it; and therefore it is not to be inferred, that there was no marriage at any time or place, because the court had not then sufficient evidence to prove a marriage at a particular time and place. That sentence, and this judgment, may stand well together, and both propositions be equally true: it may be true, that the Spiritual Court had not then sufficient proof of the marriage specified, and that your lordships may now, unfortunately, find sufficient proof of some marriage.

But if it was a direct and decisive sentence upon the point, and, as it stands, to be admitted as conclusive evidence upon the court, and not to be impeached from within; yet, like all other acts of the highest judicial authority, it is impeachable from without: although it is not permitted to shew that the court was mistaken, it may be shewn that they were misled.

Fraud is an extrinsic, collateral act, which vitiates the most solemn proceedings of courts of justice. Lord *Coke* says, it avoids all judicial acts, ecclesiastical or temporal.

In civil suits all strangers may falsify, for covin, either fines, or real or feigned recoveries; and even a recovery by a just title, if collusion was practised to prevent a fair defence; and this, whether the covin is apparent upon the record, as not essoining, or not demanding the view, or by suffering judgment by confession or default; or extrinsic, as not pleading a release, collateral warranty, or other advantageous pleas.

In criminal proceedings if an offender is convicted of felony on confession, or is outlawed, not only the time of the felony, but the felony itself may be traversed by a purchaser, whose conveyance would be affected as it stands; and, even after a conviction by verdict, he may traverse the time.

In the proceedings of the Ecclesiastical Court the same rule holds. In *Dyer* there is an instance of a second administration, fraudulently obtained, to defeat an execution at law against the first; and the fact being admitted by demurrer, the court pronounced against the fraudulent administration. In another instance, an administration had been fraudulently revoked; and the fact being denied, issue was joined upon it; and the collusion being found by a jury, the court gave judgment against it.

In the more modern cases, the question seems to have been, whether

the parties should be permitted to prove collusion; and not seeming to doubt but that strangers might.

So that collusion, being a matter extrinsic of the cause, may be imputed by a stranger, and tried by a jury, and determined by the courts of temporal jurisdiction.

And if fraud will vitiate the judicial acts of the temporal courts, there seems as much reason to prevent the mischiefs arising from collusion in the ecclesiastical courts, which, from the nature of their proceedings, are at least as much exposed, and which we find have been, in fact, as much exposed, to be practised upon for sinister purposes, as the courts in *Westminster-hall*.

We are therefore unanimously of opinion:

First, That a sentence in the Spiritual Court against a marriage in a suit of jactitation of marriage is not conclusive evidence, so as to stop the counsel for the crown from proving the marriage in an indictment for polygamy.

But secondly, Admitting such sentence to be conclusive upon such indictment, the counsel for the crown may be admitted to avoid the effect of such sentence, by proving the same to have been obtained by fraud or collusion.

Die Sabbati, 20^o Aprilis 1776.

ORDERED by the lords spiritual and temporal in parliament assembled, that the lord chief justice of the court of *Common-Pleas* be, and he is hereby desired to, favour this house with a copy of his argument upon the questions proposed to the judges by this house yesterday.

Die Luna, 22^o Aprilis 1776.

ORDERED by the lords spiritual and temporal in parliament assembled, that the following question be put to the judges, viz.

Whether a peeress convicted by her peers of a clergyable felony, is by law intitled to the benefit of the statutes, so as to excuse her from capital punishment, without being burnt in the hand, or being liable to any imprisonment?

Whereupon the lord chief baron of the court of *Exchequer*, having conferred with the rest of the judges present, delivered their unanimous opinion upon the said question, with his reasons, as follow, viz.

My lords,

THE question proposed by your lordships for our opinion is,

Whether a peeress convicted by her peers of a clergyable felony, is by law intitled to the benefit of the statutes, so as to excuse her from capital punishment, without being burnt in the hand, or being liable to any imprisonment?

My lords, your lordships would probably expect, that on a question of this importance the judges would have desired time to have considered of it; but, as it was easy to foresee from the first appointment of this trial, that a question of this sort would probably arise, we have all looked into the several statutes, from which any light could be expected: and as on such a consideration we have been able to form an opinion, in which we all concur, we thought it our duty to deliver it immediately, and not obstruct the public business by unnecessarily protracting this trial, which has already taken up so much of your lordships time.

I am therefore authorized by my brothers to say, we all concur in opinion, that a peeress convicted by her peers of a clergyable felony is by law intitled to the benefit of the statutes, so as to excuse her from capital punishment, without being burnt in the hand, or being liable to any imprisonment.

My lords, the question depends on several acts of parliament. The first I shall trouble your lordships with, is the 29 *Hen. VIII. c. 9.* which recites, 'that by *Magna Charta* no freeman shall be taken, or imprisoned, or disseised of his freehold, or his liberties or free customs, or shall be outlawed, or in any wise destroyed, that is, forejudged of life or limb, or put to death, or shall be condemned at the king's suit, either before the king in his bench, that is, the *King's Bench*, or before any other commissioner or judge whatsoever, but by the lawful judgment of his peers, or by the law of the land; in which statute, that is, *Magna Charta*, no mention is made how women, ladies of great estate in respect of their husbands peers of the land, married or sole, that is to say, duchesses, countesses, or baronesses, shall be put to answer, or before what judges that they shall be judged upon indictments of treasons or felonies by them committed or done; in regard whereof it is a doubt in the law of *England*, before whom and by whom such ladies so indicted shall be put to answer and be judged: our said lord the king, willing to put out such ambiguities and doubts, hath declared by authority aforesaid, that such ladies so indicted, or hereafter to be indicted, of any treason or felony by them done or hereafter to be done, whether they be married or sole, that they thereof shall be brought to answer, and put to answer and judged before such judges and peers of the realm, as peers of the realm should be, if they were indicted or impeached of such treasons or felonies done or hereafter to be done, and in like (antient) manner and form, and none otherwise.'

Your lordships will observe, that this statute does not introduce a new law, but is a declarative law, explaining what the true meaning of *Magna Charta* was. Peers in that statute means equals; and therefore any of the nobility must by *Magna Charta* be tried by the nobility who are their peers; for all nobility, whether barons the lowest, or dukes the highest, degree

degree of nobility, are all equals in this respect: and lord Coke, 2d Inst. 45, says, 'though duchesses, countesses, and baronesses are only named in this declaratory statute, and marchionesses and viscountesses are omitted, notwithstanding, they are also comprehended in this 29th chapter of Magna Charta.'

Peers, though originally meaning only equals, is now by common use applied to a particular part of the nation, distinguished from the rest by superior rank and privileges, which they derive from the king originally by writ or letters patents granted to them or their ancestors; and in cases of such ladies as are not so ennobled, they obtain that nobility by marriage to those who are so ennobled.

As the next statute, 1 E. VI. c. 12, § 14, speaks of the benefit of clergy, it will be necessary to say something upon that subject. Lord Hale, in his second volume of his *History of Pleas of the Crown*, page 323, says, that 'anciently princes and states converted to Christianity granted the clergy exemptions of places consecrated to religious duties from arrests for crimes, which was the original of sanctuaries; and second, exemptions of their persons from criminal proceedings in some cases capital before secular judges, which was the true original of this *privilegium clericale*. The clergy increasing in wealth, power, honour, number, and interest, claimed as a right what they at first obtained by the favour of princes and states, and by degrees extended these exemptions to all that had any kind of subordinate ministration relative to the church.'

These exemptions never rose to so great an height in this kingdom as in other places; and therefore the clergy were not exempted here from civil suits, nor was this *privilegium clericale* allowed in the lowest crimes not capital, nor wherein they were not to lose life or limb, nor in high treason touching the king himself, or his royal majesty: but by 25 E. III. c. 4, de Clero, in all other felonies the ordinary might demand the prisoner as a clerk, or the prisoner himself might demand the benefit of the clergy. The canon law gave the privilege only to men in holy orders: our law, in favour to learning and the desire of the English bishops, extended to lay clerks, i. e. any layman, that by reason of his ability to read was in a possibility of being made a priest. C. J. Treby, *State Trials*, Vol. V. 171. The means of trying, whether he was intitled to it, was by reading. If he could read, he was delivered to the ordinary, that is, the bishop, or the person who had ordinary jurisdiction there: but the ordinary was so much the minister of the temporal courts, and so subordinate to them, that if the ordinary refused to let the prisoner read, the temporal court could controul, and order a book to be delivered to him; and if the ordinary said he could read when he could not, or vice versa, that he could not read when in reality he could, the temporal courts gave judgment according to the truth of the case; and those courts likewise directed, whether the prisoner should be delivered to the ordinary with purgation, or without purgation: in the last case they were to be kept in the ordinary's prison for life. If delivered with purgation, then the ordinary tried him for the fact whereof he was accused, by a jury of twelve clerks; and if he was acquitted, as was generally the case, he was discharged out of prison. Purgation was the convict's clearing himself of the crime by his own oath, and the oaths or verdict of an inquest of twelve clerks as compurgators. The proceeding was before the ordinary; and old books speak of their making proclamation for persons to come in against his purgation, and of their enquiring into his life, conversation, and fame, and of other formalities; in all which, several statutes say, there were great abuses.

The statute 4 H. VII. c. 13, reciting that 'upon trust of the privilege of the church divers persons have been the more bold to commit murder, rape, robbery, theft, and all other mischievous deeds, because they have been continually admitted to the benefit of the clergy, as oft as they offended:' it enacts, that 'every person not being within orders, which hath once been admitted to the benefit of his clergy, being again arraigned of any such offence, be not admitted to have the benefit or privilege of the clergy; and that every person so convicted for murder (which was then a clergyable offence) should be marked with an M on the brawn of the left thumb; and if he be for any other felony, to be marked with a T in the same place of the thumb; and those marks to be made by the gaoler openly in the court before the judge, before that such person be delivered to the ordinary.'

This statute prevented laymen having their clergy more than once; and the branding answered the purpose of discovering, whether they had the benefit of their clergy before, though it was necessary to prove it by other means, to prevent their having clergy a second time.

The 1 E. VI. c. 12, will come next to be considered; which, after repealing several new-created treasons and felonies, and taking away clergy in several other felonies, in § 14, enacts, that 'in all and every case, where any of the king's majesty's subjects shall and may, upon his prayer, have the privilege of clergy as a clerk convict that may make purgation; in all these cases and every of them, and also in all and every case and cases of felony, wherein the privilege and benefit of clergy is restrained, excepted, or taken away by this statute (wilful murder and poisoning of malice prepensed only excepted) the lord and lords of the parliament, and peer and peers of the realm, having place and voice in parliament, shall by virtue of this present act, of common grace, upon his or their request or prayer, alledging that he is a lord or peer of this realm, and claiming the benefit of this act, though he cannot read, without any burning in the hand, loss of inheritance, or corruption of his blood, be adjudged, deemed, taken, and used, for his first time only, to all intents, constructions, and purposes as a clerk convict, and shall be in case of a clerk convict which may make purgation, without any further or other benefit or privilege of clergy to any such lord or peer from thenceforth at any time after for any cause to be allowed, adjudged, or admitted; any law, statute, usage, or custom, or any other thing to the contrary notwithstanding: provided always, that if any of the said lords of the parliament, or any of the peers of this realm, at the time being, shall fortune to be indicted of any of the offences

limited in this act, that then they and every of them shall have his or their trial by their peers; as it hath been used heretofore in cases of treason.'

From the time of this statute, whenever a peer has been convicted of any felony, for which a commoner might have the benefit of clergy, such peer, on praying the benefit of this statute, has always been discharged without burning or delivering to the ordinary: and there are a series of precedents from lord Morley's case, 1666, till one in this reign as late as 1765; and C. J. Treby says, 'the statute 1 E. VI. exempts the peers convict of clergyable felonies from burning in the hand, and virtually repeals the statute, 4 H. VII. as to so much; and the statute 18 Eliz. requires burning in the hand only according to the statute in that behalf before provided: and there being no statute then or now in force to subject peers to such brand, they are in such case (upon the allowing the benefit of the said statute of E. VI. which is as much as clergy without reading or burning) freed from discredit and other penalties of the felony, as much as commoners are by having clergy formally allowed, and being burnt. *State Trials*, Vol. V. 170.' And he says, 'a peer shall have this benefit without either clergy or burning, a clerk in orders upon clergy alone without burning, and a lay-clerk not without clergy and burning. *Ib.* 172-3.' And I believe no body can dispute but the law is so. The question therefore is, whether a peeress is not entitled to the same privilege? and we are of opinion that she is.

Peers is a word capable of including the whole body of the peerage, females as well as males; and every personal privilege conferred on peers is by operation of law communicated to peeresses, whether by blood or marriage, though only males are mentioned. As trial by peers, though only recognized in *Magna Charta*, as belonging to the male sex, *nec super eum ibimus, nec super eum mittimus*, did by construction of law belong to females, as appears by 20 H. VI. which is only a declaratory law; so any other personal privilege, granted or confirmed to peers generally, is communicated to females, if it is of a nature capable of being communicated to and enjoyed by them; as trial by peers, freedom from arrest: countess of Rutland's case: *Moor* 769, and 2 Co. 52. And if those privileges are so communicated, as they certainly are, why should not this given by 1 E. VI. the consequence of which is so reasonable and agreeable to justice, that a female offender shall not undergo a greater punishment than a male of her own rank would do for a crime of the same sort? But it was insisted at the bar, that between 1 E. VI. and 18 Eliz. a peer found guilty of a clergyable offence should be delivered to the ordinary as a clerk convict: and *Staunford*, 130, is quoted for that purpose, that by the words of this statute a peer ought to make his purgation; and if so, he ought to be delivered to the ordinary to be kept till he has made his purgation. That opinion of *Staunford* seems contrary to law in many particulars. The 1 E. VI. c. 3. had in effect suspended purgation, even as to commoners: therefore the legislature could never mean to introduce and establish purgation as to a peer, which *Hobart* says, 289, 'is no ordinance of the common law, but is a practice among themselves, i. e. the clergy, rather overseen and winked at than approved by the common law:' and page 291, he says, 'the perjuries were sundry in the witnesses and compurgators, in the jury of clerks, and the judge himself was not clear, all turning the solemn trial of truth by oath into a ceremonious and formal lie.' It is not probable the parliament, intending a great distinction in favour of peers, so as to dispense with reading and burning in the hand, meant to leave a peer a prisoner in the custody of the ordinary, and to have his credit and capacity to acquire personal property, and enjoy the profits of his lands, to be decided upon in such a mock trial; and in fact there is no instance in any of the law books, where a peer convicted of a clergyable felony has ever been delivered to the ordinary, or has made purgation: and the jurisdiction of the ordinary to purge the clerk only relates to clerks in orders, or such as the common law considered as clerks; and a peer not being a clerk, he could not make purgation, the ordinary having no jurisdiction over him; and the words here, 'have the privilege of clergy as a clerk convict that may make purgation, and shall be adjudged, deemed, taken, and used for his first time only to all intents, constructions, and purposes as a clerk convict, and shall be in case of a clerk convict which may make purgation,' do not import or direct that he shall make purgation; but give a peer the same advantage as a clerk convict who might make purgation, i. e. an absolute discharge from all further punishment; and the statute, as to him, is to be construed to be a pardon: and it seems most probable, that peers never did make purgation; because, as all who made purgation were to be tried by a jury of clerks, such trial would be derogatory to their inherent privilege of being tried by their peers. Lord chief justice Hale, on this statute (2 H. H. P. C. 376) says, I think, 'it was never meant that a peer of the realm should be put to read, or be burnt in the hand, where a common person should be put to his clergy;' neither is it said, that he shall be discharged by his praying of the benefit of this statute, where a common person shall have the privilege of clergy, and may make his purgation; but only where he may have the benefit of his clergy in the first clause of the statute: the other clause (shall be in case of a clerk convict that may make purgation) is only for his speedier discharge, and farther advantage, and not to restrain the general clause. But it is objected, that the statute 1 E. VI. c. 12, gives this privilege only to 'lord and lords of the parliament, and peer and peers of the realm having place and voice in the parliament;' and that a peeress, not having place and voice in parliament, cannot have the benefit of this statute. This expression, 'having place and voice in parliament,' cannot mean to exclude all peers but such as sat in parliament; but to describe some of the incidents of peerage, or to include bishops, who are lords of parliament though not peers: and if these words should confine the benefit of this statute to those only who actually sat in parliament, it would exclude peers minors, and papist peers, who, by statute 30 Car. II. stat. 2. c. 1, are now rendered incapable of sitting or voting in parliament: the words therefore are merely descriptive, and not restrictive. And what

what makes it very plain is, that, in the 4th and 5th P. and M. c. 4, which takes away clergy from accessaries before the fact in murder and several other offences, there is a proviso that every lord and lords of the parliament, and peer and peers of this realm, having place and voice in parliament, upon every indictment for any of the offences aforesaid, shall be tried by their peers, as hath been accustomed by the laws of this realm. Here are the very words used in 1 E. VI. c. 12; yet it could never be doubted, but notwithstanding those words, peeresses must be tried by their peers for offences against that statute; and lady *Somerſet* was tried by her peers for being accessary to the murder of Sir *Thomas Overbury*, which was an offence against that very statute. What gave rise probably to this statute, 1 E. VI. c. 12, was another statute passed the same year, c. 3. providing for the punishment of vagabonds, by making them slaves for two years; in which act was a clause, that no clerk convicted shall make his purgation, but shall be a slave for one year to him who will become bound with two sureties to the ordinary to take him into his service, and he shall be used like a vagabond; and a clerk attainted or convicted, which by law cannot make his purgation, may by the ordinary be delivered to any man, who will give security to keep him as his slave for five years; and it shall be lawful to every person, to whom any shall be adjudged a slave, to put a ring of iron about his neck, arm, or leg. To avoid all possible question whether a peer could be subject to any of these provisions, this act, 1 E. VI. c. 12, provides for their immediate delivery, on praying the benefit of this statute. This statute 1 E. VI. c. 3, was repealed 3d and 4th E. VI. c. 16, but was in force when 1 E. VI. c. 12, was made. The next statute, 18 Eliz. c. 7. provides, that every person which shall be admitted and allowed to have the benefit of privilege of his clergy, shall not thereupon be delivered to the ordinary, as has been accustomed; but, after such clergy allowed and burning in the hand, according to the statute in that behalf provided, shall forthwith be enlarged and delivered out of prison by the justices, before whom

such clergy shall be granted, that cause notwithstanding. Then follows the proviso, that the justices, before whom any such allowance of clergy shall be had, shall and may, for the further correction of such persons to whom clergy shall be allowed, detain and keep them in prison for such convenient time as the same justices in their discretions shall think convenient, so as the same do not exceed one year's imprisonment. This proviso plainly relates only to those persons mentioned in the clause, that is, such persons as had been burnt in the hand according to the statute in that case made and provided, meaning 4 H. VII. As peers therefore are not to be burnt in the hand, they cannot be imprisoned; for those only are to be imprisoned who have been burnt in the hand; and the word, *justices*, is more properly applicable to other courts of judicature than to this house. The 21 Ja. I. c. 7, cannot relate to this question; for it relates to common persons, and was intended to put women on the same footing with men, as to small larcenies; and 3d and 4th W. and M. c. 9, does the same in all clergyable felonies. This shews the justice of allowing to the peeresses the same benefit of 1 E. VI. c. 12, as peers have; and it is natural to suppose, that when the legislature were putting women of inferior rank on the same footing as men, they would have put peeresses on the same footing with peers, had it not been conceived that the same privileges were already extended to both.

Upon the whole therefore, by stat. 1 E. VI. a peer convicted of a clergyable felony is intitled to his immediate discharge, without reading or burning in the hand, or being liable to imprisonment by 18 Eliz.

This privilege, given by statute, being such as may be enjoyed by a peeress, is by operation of law communicated to her, and puts her in the same situation as a peer; the consequence of which is, that a peeress, convicted of a clergyable felony, praying the benefit of this statute, is not only excused from capital punishment, but ought to be immediately discharged, without being burnt in the hand, or liable to any imprisonment.

XXXI. *Proceedings against JOHN HORNE, Esquire, on an Information in the King's Bench by the Attorney-General for a Libel, 4 July, and 19 and 24th of November, 1777.*

[These proceedings were published by the defendant Mr. Horne from Mr. Gurney's short-hand notes. The first part of them contains the trial of Mr. Horne at Guildhall, before lord Mansfield, in his court of nisi prius as chief justice of the King's Bench at Guildhall. The second part is an account of the proceedings in the court of King's Bench Westminster, when the attorney-general moved for judgment against Mr. Horne.]

1. *The trial at Guildhall (a).*

ONDON, } **B**E it remembered, That *Edward Thurlow*, Esq; attorney-general of our present sovereign lord the king, who for our said present sovereign lord the king prosecutes in this behalf in his proper person, comes into the court of our said present sovereign lord the king before the king himself, at Westminster, in the county of *Middlesex*, on Thursday next after fifteen days from the day of *St. Martin* in this same term, and for our said lord the king giveth the court here to understand and be informed, that *John Horne*, late of *London*, clerk, being a wicked, malicious, seditious, and ill-disposed person, and being greatly disaffected to our said present sovereign lord the king and to his administration of the government of this kingdom and the dominions thereunto belonging, and wickedly, maliciously, and seditiously intending, devising, and contriving to stir up and excite discontents and seditions among his majesty's subjects, and to alienate and withdraw the affection, fidelity, and allegiance of his said majesty's subjects from his said majesty, and to insinuate and cause it to be believed that divers of his majesty's innocent and deserving subjects had been inhumanly murdered by his said majesty's troops in the province, colony, or plantation of the *Massachusetts-Bay* in *New-England*, in *America*, belonging to the crown of *Great-Britain*, and unlawfully and wickedly to seduce and encourage his majesty's subjects in the said province, colony, or plantation, to resist and oppose his majesty's government, on the eighth day of *June*, in the fifteenth year of the reign of our present sovereign lord *George* the third, by the grace of God of *Great-Britain*, *France*, and *Ireland*, king, defender of the faith, &c. with force and arms at *London* aforesaid, in the parish of *St. Mary-le-bow*, in the ward of *Cheap*, wickedly, maliciously, and seditiously did write and publish, and cause and procure to be written and published, a certain false, wicked, malicious, scandalous, and seditious libel of and concerning his said majesty's government and the employment of his troops, according to the tenor and effect following: '*King's Arms* tavern, *Cornhill*, *June 7, 1775*. At a special meeting this day of several members of the *Constitutional Society*,

during an adjournment, a gentleman proposed that a subscription should be immediately entered into by such of the members present who might approve the purpose, for raising the sum of 100*l.* to be applied to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were for that reason only inhumanly murdered by the king's (meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts* (meaning the said province, colony, or plantation of the *Massachusetts-Bay* in *New-England*, in *America*) on the nineteenth of last *April*; which sum being immediately collected, it was thereupon resolved that Mr. *Horne* (meaning himself the said *John Horne*) do pay to-morrow into the hands of Messrs. *Browns* and *Collinson*, on account of Dr. *Franklin*, the said sum of 100*l.* and that Dr. *Franklin* be requested to apply the same to the above-mentioned purpose; *John Horne*, (meaning himself the said *John Horne*) in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious example of all others in the like case offending, and also against the peace of our said present sovereign lord the king, his crown and dignity: and the said attorney-general of our said lord the king for our said lord the king further gives the court here to understand and be informed, that the said *John Horne* being such person as aforesaid, and again unlawfully, wickedly, and seditiously intending, devising, and contriving as aforesaid, afterwards, to wit, on the ninth day of *June* in the fifteenth year aforesaid, with force and arms at *London* aforesaid, in the parish and ward aforesaid, wickedly, maliciously, and seditiously printed and published, and caused and procured to be printed and published, in a certain news-paper, intitled, *The Morning Chronicle and London Advertiser*, a certain other false, wicked, malicious, scandalous, and seditious libel, of and concerning his said majesty's government and the employment of his troops, according to the tenor and effect following; that is to say, '*King's Arms* tavern, *Cornhill*, *June 7, 1775*: At a special meeting this day of several members of the *Constitutional*

(a) This trial was published in 1777, with the following title: 'The trial at large of *John Horne*, Esquire, upon an information filed ex officio by his majesty's attorney general, for a libel, before the right honourable *William* earl of *Mansfield*, in the court of King's Bench, Guildhall, on Friday the 4th of July, 1777. Published by the defendant from Mr. *Gurney*'s short-hand notes.'

Nec batus tetrior ulla est,
Quam ferat rabies in libera colla furentis.

Society, during an adjournment, a gentleman proposed that a subscrip-
 tion should be immediately entered into by such of the members present
 who might approve the purpose, for raising the sum of 100*l.* to be ap-
 plied to the relief of the widows, orphans, and aged parents of our be-
 loved American fellow-subjects, who, faithful to the character of *Englisch-*
men, preferring death to slavery, were for that reason only inhumanly
 murdered by the king's (again meaning his majesty's) troops at or near
Lexington and Concord, in the province of *Massachusetts* (meaning the said
 province, colony, or plantation of the *Massachusetts-Bay* in *New-England*,
 in *America*) on the nineteenth of last *April*; which sum being imme-
 diately collected, it was thereupon resolved that Mr. *Horne* (again meaning
 himself the said *John Horne*) do pay to-morrow into the hands of Messrs.
Brownes and Collinson, on the account of Dr. *Franklin*, the said sum of
 100*l.* and that Dr. *Franklin* be requested to apply the same to the
 above-mentioned purpose; *John Horne* (again meaning himself the
 said *John Horne*) in contempt of our said lord the king, in open violation
 of the laws of this kingdom, to the evil and pernicious example of all
 others in the like case offending, and against the peace of our said lord
 the king, his crown and dignity: and the said attorney-general of our
 said lord the king for our said lord the king further gives the court
 here to understand and be informed, that the said *John Horne* being such
 person as aforesaid, and contriving and wickedly and maliciously devising
 and intending as aforesaid, afterwards, to wit, on the ninth day of *June*,
 in the fifteenth year aforesaid, with force and arms at *London* aforesaid,
 in the parish and ward aforesaid, wickedly, maliciously, and seditiously
 did print and publish, and cause and procure to be printed and published,
 in a certain other news-paper, intitled, *The London Packet, or New Lloyd's*
Evening-Post, a certain other false, wicked, scandalous, malicious, and
 seditious libel of and concerning his said majesty's government and the
 employment of his troops, according to the tenor and effect following;
 that is to say, '*King's-Arms Tavern, Cornhill, June 7, 1775.* At a special
 meeting this day of several members of the *Constitutional Society*, during an
 adjournment, a gentleman proposed that a subscription should be im-
 mediately entered into (by such of the members present who might ap-
 prove the purpose) for raising the sum of 100*l.* to be applied to the re-
 lief of the widows, orphans, and aged parents of our beloved American
 fellow-subjects, who, faithful to the character of *Englischmen*, preferring
 death to slavery, were for that reason only inhumanly murdered by the
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cord, in the province of *Massachusetts* (meaning the said province, colony,
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 purpose; *John Horne* (again meaning himself the said *John Horne*) in
 contempt of our said lord the king, in open violation of the laws of this
 kingdom, to the evil and pernicious example of all others in the like case
 offending, and also against the peace of our said lord the king, his crown
 and dignity: and the said attorney-general of our said lord the king for
 our said lord the king further gives the court here to understand and be
 informed, that the said *John Horne* being such person as aforesaid, and
 contriving and wickedly and maliciously devising and intending as afore-
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 maliciously, and seditiously did print and publish, and cause and procure
 to be printed and published, in a certain other news-paper, intitled, *The*
Public Advertiser, a certain other false, wicked, scandalous, malicious, and
 seditious libel of and concerning his said majesty's government and the
 employment of his troops, according to the tenor and effect following;
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 members present who might approve the purpose) for raising the sum of

100l. to be applied to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were for that reason only inhumanly murdered by the king's (again meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts* (meaning the said province, colony, or plantation of the *Massachusetts Bay* in *New-England*, in *America*) on the nineteenth of last *April*; which sum being immediately collected, it was thereupon resolved that Mr. *Horne* (again meaning himself the said *John Horne*) do pay tomorrow into the hands of Messrs. *Brownes* and *Collinson*, on account of Dr. *Franklin*, the said sum of 100l. and that Dr. *Franklin* be requested to apply the same to the above-mentioned purpose; *John Horne* (again meaning himself the said *John Horne*) in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious example of all others in the like case offending; and also against the peace of our said present sovereign lord the king, his crown and dignity: and the said attorney-general of our said present sovereign lord the king for our said lord the king further gives the court here to understand and be informed, that the said *John Horne* being such person as aforesaid, and contriving and wickedly and maliciously devising and intending as aforesaid, afterwards, to wit, on the ninth of *June* in the fifteenth year aforesaid, with force and arms at *London* aforesaid, in the parish and ward aforesaid, wickedly, maliciously, and seditiously did print and publish, and cause and procure to be printed and published, a certain other false, wicked, malicious, scandalous, and seditious libel, in which said last-mentioned libel are contained, amongst other things, divers false, scandalous, malicious, and seditious matters of and concerning his Majesty's government, and the employment of his troops, according to the tenor and effect following; that is to say, '*King's Arms Tavern, Cornhill, June 7.* At a special meeting this day of several members of the *Constitutional Society*, during an adjournment, a gentleman proposed that a subscription should be immediately entered into (by such of the members present who might approve the purpose) for raising the sum of 100l. to be applied to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were for that reason only inhumanly murdered by the king's (again meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts* (meaning the said province, colony, or plantation of the *Massachusetts Bay* in *New England*, in *America*) on the 19th of last *April*, in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious example of all others in the like case offending, and also against the peace of our said present sovereign lord the king, his crown and dignity: and the said attorney-general of our said lord the king for our said lord the king further gives the court here to understand and be informed, that the said *John Horne* being such person as aforesaid, and again unlawfully, wickedly, maliciously, and seditiously intending, devising, and contriving as aforesaid, afterwards, to wit, on the 14th day of *July*, in the 15th year aforesaid, with force and arms at *London* aforesaid, in the parish and ward aforesaid, wickedly, maliciously, and seditiously did write and publish, and cause and procure to be written and published, a certain false, wicked, malicious, scandalous and seditious libel of and concerning his said majesty's government and the employment of his troops, according to the tenor and effect following: 'I (meaning himself the said *John Horne*) think it proper to give the unknown contributor this notice, that I (again meaning himself the said *John Horne*) did yesterday pay to Messieurs *Brownes* and *Collinson*, on the account of Dr. *Franklin*, the sum of 50l. and that I (again meaning himself the said *John Horne*) will write to Dr. *Franklin*, requesting him to apply the same to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were for that reason only inhumanly murdered by the king's (meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts*, (meaning the said province, colony, or plantation of the *Massachusetts Bay* in *New England*, in *America*) on the 19th of last *April*; *John Horne*, (again meaning himself the said *John Horne*) in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious example of all others in the like case offending, and also against the peace of our said present sovereign lord the king, his crown and dignity: and the said attorney-general of our said lord the king for our said lord the king further gives the court here to understand and be informed, that the said *John Horne* being such person as aforesaid, and again unlawfully, wickedly, and seditiously intending, devising, and contriving as aforesaid, afterwards, to wit, on the 15th day of *July*, in the 15th year aforesaid, with force and arms at *London* aforesaid, in the parish and ward aforesaid, wickedly, maliciously, and seditiously printed and published, and caused and procured to be printed and published, in a certain other news-paper, intitled, *The Public Advertiser*, a certain other false, wicked, malicious, scandalous, and seditious libel of and concerning his said majesty's government and the employment of his troops, according to the effect following; that is to say, 'I (meaning himself the said *John Horne*) think it proper to give the unknown contributor this notice, that I (again meaning himself the said *John Horne*) did yesterday pay to Messrs. *Brownes* and *Collinson*, on the account of Dr. *Franklin*, the sum of 50l. and that I (again meaning himself the said *John Horne*) will write to Dr. *Franklin*, requesting him to apply the same to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were (for that reason only) inhumanly murdered by the king's (again meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts* (meaning the said province, colony, or plantation of the *Massachusetts Bay* in *New England*, in *America*) on the 19th of last *April*; *John Horne*, (again meaning himself the said *John Horne*) in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious ex-

ample of all others in the like case offending, and also against the peace of our said lord the king, his crown and dignity: and the said attorney-general of our said present sovereign lord the king for our said lord the king further gives the court here to understand and be informed, that the said *John Horne* being such person as aforesaid, and contriving and wickedly and maliciously devising and intending as aforesaid, afterwards, to wit, on the said 15th day of *July* in the 15th year aforesaid, with force and arms at *London* aforesaid, in the parish and ward aforesaid, wickedly, maliciously; and seditiously did print and publish, and cause and procure to be printed and published, a certain other false, wicked, malicious, scandalous, and seditious libel of and concerning his majesty's government and the employment of his troops, according to the tenor and effect following; that is to say, 'I (meaning himself the said *John Horne*) think it proper to give the unknown contributor this notice; that I (meaning himself the said *John Horne*) did yesterday pay to Messieurs *Brownes* and *Collinson*, on the account of Dr. *Franklin*, the sum of 50*l.* and that I (again meaning himself the said *John Horne*) will write to Dr. *Franklin*, requesting him to apply the same to the relief of the widows, orphans, and aged parents of our beloved *American* fellow-subjects, who, faithful to the character of *Englishmen*, preferring death to slavery, were for that reason only inhumanly murdered by the king's (again meaning his said majesty's) troops at or near *Lexington* and *Concord*, in the province of *Massachusetts* (meaning the said province, colony, and plantation of the *Massachusetts-Bay* in *New England*, in *America*) on the 19th of last *April*; *John Horne* (again meaning himself the said *John Horne*) in contempt of our said lord the king, in open violation of the laws of this kingdom, to the evil and pernicious example of all others in the like case offending, and against the peace of our said present sovereign lord the king, his crown and dignity: whereupon the said attorney-general of our said lord the king, who for our said present sovereign lord the king prosecutes in this behalf, prays the consideration of the court here in the premises, and that due process of law may be awarded against him the said *John Horne* in this behalf, to make him answer to our said present sovereign lord the king touching and concerning the premises aforesaid, &c.

E. THURLOW.

Friday, July 4, 1777.

AS soon as the court was opened, the special jury were called over: eleven only appearing, Mr. Attorney-General prayed a tales. The box containing the names of the common jury standing open upon the table, the associate took out a paper, and, shewing it to Mr. *Horne*, asked, if he had any objection to that man's being sworn on the jury? Mr. *Horne* replied, 'I object to that name, and for this reason: I desire that the box may be shut and shaken; and when that is done, I shall have no objection to any name.' The box was accordingly shut and shaken, and a name drawn out; but another of the special jury coming into court, the talesman was not sworn.

The following special jury were sworn.

<i>Joseph Dalmer,</i>	<i>Curfitor-street,</i>	Merchant,
<i>Philip Bulkley,</i>	<i>Fleet-street,</i>	Druggist,
<i>James Brant,</i>	<i>Cheapside,</i>	Silkman,
<i>David Buffar,</i>	<i>Cheapside,</i>	Woollen-draper,
<i>William Watts,</i>	<i>Fore-street,</i>	Goldsmith,
<i>Nathaniel Lucas,</i>	<i>Fore-street,</i>	Merchant,
<i>William Abdy,</i>	<i>Oat-lane,</i>	Goldsmith,
<i>Thomas Smith,</i>	<i>Milk-street,</i>	Merchant,
<i>Thomas Brooks,</i>	<i>Cateaton-street,</i>	Linen-draper,
<i>Matthew Stanton,</i>	<i>Aldermanbury,</i>	Warehoufeman,
<i>William Loyd,</i>	<i>Christ-church,</i>	Woollen-draper,
<i>Henry Morris,</i>	<i>Fleet-street,</i>	Silversmith.

Then the information was opened by Mr. Buller.

Mr. *Horne*. My lord, with your lordship's permission, I believe it is proper for me, at this time, before Mr. Attorney-General proceeds, to make an objection; and to request your lordship's decision concerning a point of practice in the proceeding of this trial. Have I your lordship's leave?

Lord Mansfield. Certainly.

Mr. *Horne*. Gentlemen of the jury—

Lord Mansfield. No. Not to the jury. If you make an objection to the irregularity of the proceedings, you must address me.

Mr. *Horne*. I am well aware of it: and I hope that your lordship will, upon this and other occasions, hear me before you suppose me to be in the wrong. I was not going to address my argument nor my objection to the jury: if your lordship will only permit me to request their attention; because I have frequently observed upon trials, that in all cases almost, when application has been made to the judge to decide upon any objection, the jury have been generally supposed to be in a manner out of court; and I therefore now address myself to the jury, only to request their attention, and for no other purpose.

Lord Mansfield. Very well, Go on.

Mr. *Horne*. Gentlemen of the jury, what I have said to his lordship, if you heard it, may perhaps make it unnecessary for me to address you. Gentlemen, though what I am going to say to his lordship respects a matter of law and practice of the court, yet I meant to request your attention, because you may find perhaps that the decision may concern you to hear it.—My lord, I understand (and I think I see good reasons why it should be so) that it is the usual practice and wholesome custom of the court, in trials of this kind, that unless the defendant examines witnesses in his defence, the defendant's answer closes the pleading: and it is not the practice, in that case, that the counsel for the prosecution

should reply. But, my lord, in the late trials of the printers, for printing and publishing the advertisement now in question, I observed that Mr. Attorney-General claimed and exercised the peculiar privilege of replying, notwithstanding that no witnesses had been called for the defendant. My lord, with your lordship's permission, I mean to submit my reasons to your lordship in support of my objection to this claim of Mr. Attorney-General in the present trial.

Lord Mansfield. You come too early for the objection; because the objection, if there is any foundation in it, should be when he gets up to reply.

Mr. *Horne*. My lord, I own I did expect that Mr. Attorney-General would urge something of that kind against what I have said. I stopped, expecting that answer from him; because, my lord, he may, very likely, imagine it to be a part of the duty of his office to baffle me in any manner, and to take all advantages which he can, whether fair or unfair, against me, and to obtain a verdict against me by any means. There are reasons why he should attempt to do so;—and therefore, I own, I expected that the attorney-general would have urged that against me. But, my lord, I apprehend; with great submission, that this, and this only, is the proper moment—

Lord Mansfield. Mr. *Horne*, I will do so far for you. If the defence that you are to make, may in any manner be guided or governed by a knowledge, whether the attorney-general has or has not a right to reply; if Mr. Attorney-General acquiesces in it, I have no objection to your being apprized how it stands beforehand; because otherwise it would come after you had made your defence: and if you mean to calculate your defence in some way different, upon the expectation of his having or his not having a right to reply, I will willingly (I dare say the attorney-general makes no objection to it) hear you upon that point now.

Mr. Attorney-General. None in the world.

Mr. *Horne*. Your lordship has hit upon one of the very reasons that I was going to lay before you. But, my lord, I had rather that this had come as a matter of justice, than as an acquiescence from the attorney-general; because I suppose that every defendant, who shall hereafter stand in my situation, will have the same right; and, if it comes as a matter of favour from the attorney-general, those for whom I am much more concerned than myself, may not perhaps meet with that genteel acquiescence. However, I thank the attorney-general. I shall beg then, my lord, at present to make my objection. I am sure I should have been permitted to make it, because the arguments which I had to use would have been such as would more particularly have affected your lordship's mind. If then I am permitted, I suppose that I am now to object to the right of reply.

Lord Mansfield. You are now to object to the right of reply.

Mr. *Horne*. My lord, if I should forget any thing upon this occasion, so new to me, and make any mistakes, I shall beg leave to refresh my memory with what I have written down. My lord, I have been taught by the best authorities, that the established practice and approved rules of the court are so, only because they are reason, and reason approved by long experience; and they obtain as rules and practice only for that cause. My lord, I believe I shall not be contradicted by your lordship, when I aver, that it is the established practice and approved rule of the court, in trials of this kind (where the attorney-general does not prosecute) that if the evidence brought for the prosecution is not controverted by any other evidence on the part of the defendant, but the fact, as far as it depends upon testimony, taken as the prosecutor's evidence left it; that then the defendant's answer closes the pleading. And this, my lord, has obtained and been established as the approved rule and practice of the court, because it is supposed the method best calculated for the obtaining of justice; that is, for the conviction of the guilty and the acquittal of the innocent; for both are to be regarded: and when that is done, then only, I suppose, is justice done. Now, my lord, the reason of this practice is not, like some others, so covered over by the rust of ages, or disguised by the change of circumstances, as that it should be difficult now to discover it. On the contrary, it is, to my understanding and apprehension, as plain and evident now as it was the first day that it was introduced. But that is no part of my business to enter into: the reason of the practice it does not belong to me to give. It is sufficient for me to say that such is the practice, and being the practice, it must be supposed the best method of obtaining justice. Then, my lord, I humbly submit it to your lordship, that if this is the best method for obtaining of justice, a contrary method must be attempted for some other end; and that end must be injustice, or the conviction of the accused by any means. My lord, the practice, and this exemption from it, which Mr. Attorney-General claims, cannot both stand: one or the other must be given up; because they cannot both be the best method and most likely means for the obtaining of justice. Now, my lord, that the king, or that the attorney-general in his name, should be permitted to pursue any other method or practice than that established method which is best calculated for the obtaining of justice, seems to me completely absurd. For the king, such as the law and such as reason conceive him, can have no other interest but in the obtaining of justice, impartial justice. And if it was possible, my lord, to conceive a king even with a leaning or an inclination on either side, it must rather be that his subjects should be found innocent than guilty. But this claim of Mr. Attorney-General, my lord, absurdly supposes the contrary; and that the king has an interest in their being convicted; and that therefore easier and readier means, and greater means, are to be allowed to the king for obtaining a conviction, than are allowed to any other person, my equal or my inferior. And yet, my lord, I must acknowledge that the claim which I am now objecting to, is not a new one. My lord, in the reign of *James the second*, that man (for he never was for one moment a king) claimed the peculiar right, prerogative, and power of dispensing with the laws of the land. Sir *Edward Herbert*, the chief justice of those days, and the other judges decided in favour of that claim. Thank God,

God, my lord, the glorious Revolution—(and I call it so: it shall not have less praise from me because it is now grown uncourtly)—the glorious Revolution put an end to that iniquity. Unfortunately for this country, the principles which produced that and many other iniquities are now again revived and fostered; and amongst many other most shameful doctrines, this doctrine of dispensing power is now revived again—under another shape and form indeed; but it is the same power. It is now a prerogative to dispense with the rules and methods of proceeding; that is, my lord, to dispense with the laws: for the rules and methods of proceeding (and I have heard your lordship say it in other cases) are parts of the laws of the land. My lord, I have been told (and that by a greater authority than any almost that now lives) that ‘the methods and forms of justice are essential to justice itself.’ And, my lord, the forms and methods of proceeding are particularly that tender part of the laws which is calculated for the protection of innocence. My lord, the penal laws are made to bring criminals and offenders to justice; but the forms and methods of proceeding of the courts of justice are appointed singly to distinguish the innocent from the guilty, and to protect them against exorbitant power. My lord, in the case of this particular privilege which the attorney-general claims, I think I could spend a day in shewing how many received legal maxims and truths it violates: for truth is of such a nature that it has a thousand branches issuing from it; and falsehood, let it be as careful as it can, will run against some one or other of them. I do really believe I could fairly spend a day in shewing the absurdity of this claim. But yet, to my great disadvantage and my great sorrow, when, in the late trial of the printers, the defendant’s counsel objected to this claim of Mr. Attorney-General, your lordship interfered hastily, and saved Mr. Attorney-General the trouble of vindicating his claim. Your lordship saved him from the embarrassment he would then have found, and which I am confident he will now find, to produce one single argument of reason or justice in behalf of his claim: and this your lordship did by an absolute overbearing of the objection, without even permitting an argument. And, my lord, that is a very great disadvantage to me, as well as it was to the defendant in whose cause he made it: for, my lord, the very ingenious counsel—I beg the gentleman’s pardon for attempting to distinguish him by that epithet; there is no want of ingenuity at the bar—but the very *honest* counsel who made that objection, would have been able to support it in a very different manner from any in which I can expect to do it. My lord, the trial may take up some time; therefore I will no longer hold you on this objection. I shall reserve to myself the right, which I did exercise in condemning the action of the king’s troops (which I did then call, and do still, and will to-morrow call, because contrary to law, a *murder*) so I shall reserve it to myself, and not now take up more of the time, to say what I shall think proper by argument and reason on the decision of your lordship; which decision must come after your lordship shall have heard the attorney-general’s answer, and my reply:—for I take it I have a right to reply. I shall then reserve that power to myself to speak as freely of it as I should do of any other indifferent action in the world.

Lord Mansfield. There is no occasion for Mr. Attorney-General to say any thing. I am most clear that the attorney-general has a right to reply if he thinks fit, and that I cannot deprive him of it; and there is no such rule, that in no case a private prosecutor or private plaintiff shall not reply, if new matter is urged which calls for a reply; new questions of law, new observations, or any matter that makes a reply necessary. No authority at law has been quoted to the contrary. A party that begins has a right to reply; there is not a *State Trial* where the solicitor-general or the attorney-general have not replied; and I know of no law that says in any case the prosecutor may not reply. But, for the saving of time, rules by usage of the bar are received. Two gentlemen don’t examine the same witness, but yet they do very often. They don’t reply when there is no evidence for a defendant, and nothing new to make it necessary to reply, then they don’t do it; but if a question of law was started, which nobody thought of in the beginning, they do it then: then they have a right to reply, and must reply, for the sake of justice; and therefore I apprise Mr. Horne that the attorney-general certainly has a right to reply.

Mr. Horne. Your lordship must be very sensible how untoward is my situation in this case. This is only a repetition of what happened before; if your lordship will thus do the business of Mr. Attorney-General for him. My lord, you now take from me what you give to him; you take from me that right of reply which by the practice of the court I have, whilst you give to him that right of reply which by the practice of the court he has not. I have a right to reply to the attorney-general’s answer to my objection, but I have no right to reply upon the judge. I beg the attorney-general may do his own business. He is full of reason and argument. He smiles. Indeed he well may. My lord, he can surely prove the justice of his claim himself, if there is any in it. My lord—

Lord Mansfield. Sir—hear—Your proper reply to the judgment I have given is a motion to the court; I never here decide.—It is speaking to no purpose to persuade me where I have no doubt.—The attorney-general here will be of the same opinion with me. But your proper reply to me, is a motion to the court; and if the suffering him to reply is against law, it is an irregularity in the trial, for which the verdict will be set aside. You will have a remedy.

Mr. Horne. O, my lord, I have already suffered under your lordship’s directing me to remedies. The most cruel of all poisoners are those who poison our remedies. Has your lordship forgotten?—I am sure you have not forgotten that I have, once before in my life, had the honour to be tried before your lordship for a pretended libel. My lord, this matter of reply I know so well to be the practice, not only from the intelligence I have had upon that subject, but from that very trial at *Guildford*, on the action brought against me by the present lord *Onslow*. My lord, I could then have contradicted his evidence. I will just mention two or three particulars in this case.—It was the most scandalous one that ever came before a court.—(Your lordship cannot forget the parti-

culars in that trial.) I was prosecuted by him for a libel. On the first action which he brought, I obtained a nonsuit. Upon that, a fresh action was brought. To that fresh action (in order to try it in *Surrey*, where the plaintiff had his influence) in that fresh action, words spoken a year or two before were added, words of a different nature, and upon a different subject. We came to trial before your lordship, and I do remember some very strong cases (which indeed I intended to have published) of your lordship’s practice in that trial. But, my lord, however impatient I may be thought to be, I am very patient under personal injuries. I have never complained of the practices used against me on that trial, nor of the mistakes (to speak gently) which your lordship made. Your lordship then told me, as now, that I should have a remedy—

Mr. Attorney-General. I beg leave to object to this way of proceeding in a trial. What can it be to the issue that is joined in this cause, any part of the history of what related to the trial at *Guildford*?

Lord Mansfield. If I remember right, you had a remedy there, for it was determined not to be actionable.

Mr. Horne. True, my lord; but it cost me 200*l*. The remedy was almost as bad as the verdict would have been.

Lord Mansfield. There must be an end.

Mr. Horne. Not of this objection.

Lord Mansfield. No; an end of going out of the cause. You must behave decently and properly.

Mr. Horne. I will surely behave properly.

Lord Mansfield. This is over.—I tell you beforehand, I apprise you of it (which is going out of the way) that it is not in my power to deprive the prosecutor of replying, if he sees cause to desire it.

Mr. Horne. Now then, my lord, I entreat you to let me *decently* tell you of the situation you put me into. When I offer to prove by argument the right which I have to make my objection at this time, your lordship kindly stops me, and takes it for granted. Then, afterwards, it seems, it is you who apprized me. You tell me you have, out of the rule, apprized me: yet, because I accepted that which I knew to be my right as an appraisal which you were willing to give me, not meaning however to preclude myself from the argument, your lordship makes use of my acceptance of this appraisal to defeat my objection. First, your lordship interferes to save Mr. Attorney-General from attempting to give a reason, which you both know he cannot give; and then Mr. Attorney-General gets up to save your lordship in his turn, and to stop me from explaining your lordship’s conduct. Thus between your lordship and Mr. Attorney-General, a defendant is in a blessed situation! (Here some promiscuous altercation ensued, after which Mr. Horne proceeded.) What I was speaking of was merely this; that the practice—

—(Here again some interruption) I was going to shew your lordship (in answer to what fell from you, and not distinct from this cause, nor from what your lordship had said) I was going, and *decently* going, to shew your lordship, that it was the practice of the court that the prosecutor should not reply unless evidence is called for the defendant. I was going to shew it to your lordship from my own particular case before your lordship at *Guildford*, and that I suffered under it considerably; and I mentioned the instance. I am sure that is not wandering from the point, when your lordship has said, that it was not the practice of the court. If the attorney-general had said so, I should have had a right to reply to him. But I must say, as before, if your lordship is to do the attorney-general’s business, and so cut off my reply, and then Mr. Attorney-General is to get up and say, This has nothing to do with the cause; between the chief justice and the attorney-general, what am I to do? My lord, I beg leave to mention to your lordship, that if the attorney-general had said truly, and that I had wandered from the case, it would not be wonderful if I, unused to these matters, should wander a little; and your lordship should have some indulgence to my situation. My lord, I was going to mention to your lordship my own case: all I know of law is from my own case, and from what I have been a witness of myself. I, in that case, at *Guildford*, did suffer a false evidence to procure (by your lordship’s mistaken direction) a bad, false verdict; because I was told by my counsel (some of the first counsel in this country) that the words themselves were not actionable; and therefore, tho’ I could have proved by gentlemen in court that the words sworn against me were not spoken by me; yet my counsel told me it was better for me to let those words go as proved, than, by calling evidence, to give to the prosecutor a right of reply, which otherwise he would not have: therefore I suffered the words to be supposed to have been spoken, rather than to give to my adversary a right to a reply. But now I find he had that right without my calling evidence; that is, I am told so by your lordship, though I have been told otherwise by all the counsel and all the trials I have ever been at. My lord, as for quoting laws for the practice, I hope your lordship does not expect me to quote law in a matter of practice, and indeed in hardly any other matter, except the law that I have learned from your lordship. I was a constant attender of your lordship some years ago, and I have gathered from your practice some things which I take to be, and some which I take not to be maxims of law. Now, in that case I mentioned at *Guildford*, I suffered words to go as proved, which I could have disproved—and there are gentlemen in court now who know the fact, and would have been the evidences—I suffered words to go as proved, because I would not give the prosecutor a right to reply. Your Lordship directed the jury to find a verdict for the words; and your lordship said, if your direction was mistaken (because my counsel had argued that the words were not actionable) your lordship told my counsel—(he published a pamphlet afterwards;—he was much hurt at it) you said that what he had advanced surprised you; that it was *new* law; such as you had never heard before—(he was much hurt at it; he felt it: he was hurt at your lordship’s declaration: he published a pamphlet afterwards addressed to your lordship, which I am sure you must remember).—My lord, in consequence of your lordship’s direction, a verdict was given against me for 400*l*.; and you said, if you were mistaken in your directions, that I had a remedy; I need only appeal to the

the court! I had a remedy. What sort of a remedy? The expence of the remedy was almost equal to the verdict. The verdict was set aside, that is true; but your lordship knows that a verdict makes the defendant pay his own costs. I should have had the costs, if the verdict had not been given against me. What sort of remedies are these, that are worse than the fair honest punishment that can be inflicted upon the charge? Therefore I do intreat that your lordship will not send me to remedies which I hardly know how to take; especially as I have always found that such kind of remedies from your lordship are like giving a man a wound, and then telling him where he may find a plaister: it is not a thing that I should wish to do, nor would your lordship like to suffer. And as your lordship says that no law has been quoted to prevent his reply, I intreat that I may hear from Mr. Attorney-General, or from yourself, that law that gives him a right to reply.

Lord Mansfield (to the attorney-general). Go on with the trial.

Mr. Horne. I shall hear no reason then from either of you? Well! if so, I must submit under it.

Mr. Attorney-General.

My lord, and gentlemen of the jury, there is nothing in this case (unless the behaviour of the defendant should constitute that something) that can make it at all different from the most ordinary case of a plain delinquent in a most gross offence being brought before a court of justice. I have looked round with a degree of examination to see if I could see whether there was one amongst the numerous bystanders that I saw here, who had conceived a favourable impression from so extraordinary an interposition as one has heard to-day. I certainly should not rise to take off or repel loose slander scattered about without being pointed at any one individual particularly, much less should I take notice of that sort of slander which, affecting to point itself, only disgraced itself in the manner of that affectation. For my own part, I should think I was stooping exceedingly below that character and that situation in the world which I hope I am entitled to, if I were to set myself to defend my own peculiar part from any aspersions that have been thrown upon me. It is the duty of my office to prosecute with integrity those whom, according to the best of my judgment, I believe to be fair objects of prosecution. It is the duty of my office, as far as I can govern that duty, to conduct the prosecution with the utmost clearness and the fullest honour. And if I have taken a part in this, or in any prosecution that any man can fairly stand forth, in a manly style, and challenge directly and pointedly, let it be challenged, and let me be called upon to answer it. But to be told that I stand here ready to take all manner of advantages, fair or unfair, against the delinquents whom I call into justice, it is a sort of aspersion below refutation; and I will not stoop to take notice of it, unless it would condescend upon some particular act in my conduct that makes me an object of that species of animadversion. Whether I am or whether I am not to reply in such a cause as this, it is, in this moment of it, not only not so much irregular to advance it, as impossible to foresee. When I read over the case, when I consider the effect of it, I cannot foretell the slightest occasion to trouble you by way of reply; for of all the plain and simple matters that ever I had occasion to lay before a court of justice, there is the least degree of complication in that which I am about to state to you now.

This is an information brought against Mr. Horne for being the author and the original publisher of this libel. The crime that I put most upon is that which I stated last, that he was the original publisher of this libel. It is in that respect that his crime appears to me to differ most from those that have been called into justice before. The circumstance of his name being printed at the bottom of the libel was an additional aggravation in this respect, because it seemed to imply a bolder insult upon manners and decency, and the laws of the country, than a simple publication of a libel without that name would have been. It seemed to imply, because, while that name lay hid behind the printer of the paper, the stoutest champion for sedition could not have defied the laws with greater security; for, though it stood in capitals upon the front of many thousand pages, yet it was as inscrutable as impossible for me to follow, as if the name had not appeared upon the paper at all. For the rest of it, I put it upon the publication, chiefly because that seems to be the whole object and drift of the composer of the libel: for as a composition it is absolutely nothing. I do not mean to speak of it by way of derogation from the parts and talents of the ingenious gentleman (whose parts and talents I never heard so much of as I have done to-day) I do not mean to speak in derogation of them; no doubt but he could have writ a better thing: but his understanding was industriously let down and suppressed; and the very purpose of this writing was to make it ribaldry and trash. For the intention of it was (as it appears to me) the intention of it was nothing more than to defy the laws and justice of the country, proclaiming, as it were, thus: either punish this libel, or confess that there are no laws in the country by which a libel can be punished. Others have entertained sufficient malice against this country; others have been anxious enough to excite sedition; but this is written chiefly with the purpose of telling mankind—Thus I dare do! I dare insult the laws without having any earthly thing to state to the public, except an insult upon the laws. Sometimes a libel is covered (though thinly covered enough) with the pretence of informing mankind, or of discussing public subjects for the use of mankind: here is not even the affectation of giving information: here is not even the affectation of discussion: but the writer tells you in so many blunt words (of no kind of meaning in the world, but to convey reproach and scandal) that the persons who were employed by the government are guilty of murder; and the persons who employed them consequently involved in the same guilt. For what is the nature of the libel that is published—*King's Arms tavern—At a meeting held during an adjournment* (I did not mean to make any observation upon the meeting during an adjournment)—a gentleman proposed that a subscription should be entered into—(this I conceive to be a device—not a very rich one in point of invention—but a device to introduce that which follows) a gentleman

proposed that a subscription should be entered into by such of the members present who might approve of the same, for the purpose of raising the sum of 100*l.* to be applied to the relief of the widows, orphans, and aged parents of our beloved American fellow-subjects, who, faithful to the character of Englishmen, preferring death to slavery, were for that reason only inhumanly murdered by the king's troops. —Murdered by the king's troops! What kind of palliation (justification it is absurd and nonsense to talk of) but what kind of palliation can be given to the charging men with the crime of murder, by writing against them in a news-paper? Is it to be laid down for law, or a thing to be tolerated in a civilized country, that crimes of the most heinous sort shall be imputed to men by a public reviler in a news-paper, who yet dares not stand forth as an accuser? Is that to be tolerated in a civilized country, the writing against men that they are guilty of murder who are not to be accused of that crime? Is it to be tolerated in a country where an orderly government prevails, and while the form of government subsists, to write against the transactions of that government, as if stained with all the crimes under heaven, and calculated for no earthly purpose but of committing those crimes? To suppress liberty (the only object for which government is or ought to be erected) to suppress that liberty by the means of murder, is imputed to the transactions of the government of the freest country now under heaven! and it is called liberty to do that! whereas men must be short-sighted indeed, a man must be drivelling like an idiot that does not see that the maintaining of regular government is the true, the only means of maintaining liberty. Is it liberty to put the characters of persons, the properties of every individual, under the tyrannous hand of anarchy, and of every man that thinks proper to seize them uncontrolled by law? Is that liberty? And is there any one bystander of the most ordinary understanding that hears me now speak, that has so gross an understanding as to imagine that he would be more free if it were in the power of any man that thought proper to revile his character? (which is the question which is now immediately subjected to you) or to injure him in his person or fortune, or in any other manner whatever? This therefore is not to be coloured, as far as I can foresee, by any kind of argument whatever. The nature of the libel is too gross to be commented upon; it does no honour to any body that has been concerned in making it.

I shall content myself with proving the fact of this paper having been written, of this paper having been published originally by Mr. Horne; and the conclusion to be made upon that is too obvious a one, and too broad a one, for me to foresee at least any kind of difficulty about it. It was my duty to lay it before you. I, charged with the duty of my office, have brought it here; it is your duty to judge of it. You, charged by the oath that you have taken, are to determine upon it. If you can be of opinion that this licentiousness is fit to be tolerated, according to the old and established laws of this country; if you are of opinion that the fact is not proved upon the defendant in the manner in which it is stated by the witnesses; it will be your duty, your oaths will bind you to acquit him: but if the fact should be proved, if it should stand as clear as to my judgment and apprehension it now stands, you will be constrained by the same necessity of duty, and by the additional sanction of an oath, to entertain exactly the opinion of it which I have found myself constrained to entertain. I have no wish (I did not know Mr. Horne) I have no wish to prosecute any one individual; nor have I been desired, if I had such a wish, to prosecute him. And I hope I may add, that no desire could have compelled me to prosecute a man whom I myself had not thought guilty, notwithstanding any thing that has been said on the contrary side. I go upon the evidence as it is in my possession; I go upon the evidence as it is in my power to produce. If there be any evidence on the other side, and if that is sufficient to refute the imputation which the evidence that I have to produce lays upon him, I shall be as ready to examine that with exactly the same degree of candour, and, I hope, of uprightness, as I have done the present. My duty is done by laying the matter before you. Your duty, I am sure, will be done to your own honour and the support of public justice by the verdict you will give upon the occasion.

Evidence for the prosecution.

THOMAS WILSON, sworn.

Examined by Mr. Solicitor General.

Mr. Solicitor General. Look at those papers.

(The several manuscripts from which the advertisements were printed in the news-papers. The witness inspects them.)

Q. Do you know whose hand-writing those papers are?

A. They look like Mr. Horne's hand-writing.

Q. Do you know Mr. Horne?

A. I have seen him write.

Q. Do you take these to be his hand-writing?

A. They are like his hand-writing. I will not upon my oath say that they are his hand-writing; I believe that they are.

(The manuscripts of the two advertisements read in court.)

HENRY SAMPSON WOODFALL, sworn.

Examined by Mr. Wallace.

Q. What business are you?

A. A printer.

Q. Do you print any news-paper?—A. Yes.

Q. What paper?

A. The Public Advertiser.

Mr. Wallace. Look at these two papers (showing the witness the manuscripts of the advertisements. The witness inspects the manuscript).

Q. Have you ever seen these papers before?—A. Yes.

Q. When

Q. When did you see the first of them?
 A. About the 7th of June 1775, as near as I can recollect.
 Q. By what means did you come by the sight of it?
 A. Mr. Horne, the defendant, gave it me.
 Q. For what purpose?
 A. To publish in the *Public Advertiser*.
 Q. Did you accordingly publish it?—A. I did.
 Q. Had you any other directions from Mr. Horne?
 A. Yes. He desired me to send it to several other papers, which I did.
 Q. Do you recollect the names of any of them?
 A. The whole, I believe, of them; I cannot exactly recollect.
 Q. Did you follow his directions?—A. I did.
 Q. Was any thing paid for it?
 A. Yes. Mr. Horne paid the bill.
 Q. For the publication?—A. Yes.
 Mr. Wallace. Look at those news-papers (*showing the witness the Public Advertiser of June the 9th, and of July 14, 1775. The witness inspects news-papers*).
 Q. Are those papers published by you?
 A. I print that paper, and I suppose they are.

HENRY SAMPSON WOODFALL cross-examined by the defendant.

Mr. Horne. I am very glad to see you, Mr. Woodfall. I desire to ask you some questions. Pray what was your motive for inserting that advertisement?
 A. Your desire.
 Q. Had you no other motive?
 A. I was paid for it; as the advertisement is paid for.
 Q. Pray was it by accident, or by my desire, that there should be witnesses to see me write that advertisement?
 A. By your desire.
 Q. And did I, or did I not, formally, before that witness, when called in, deliver that paper as my act and deed, as if it had been a bond?
 A. Yes.
 Q. It is true, I did. Did I not always direct you, if called upon, to furnish the fullest proof that you could give?
 A. You did, sir.
 Q. Now then, sir, if you please, say whether I have ever written any thing in your news-paper before?
 A. Yes, frequently.
 Q. How many years ago, do you think?
 A. The first remarkable thing that I remember, was something about sir John Gibbons, about his mistaking *Easter* for a feast or a fast.
 Q. How long ago is that?
 A. About the year 1768, about the election time.
 Q. That is about nine years ago?—A. Yes.
 Q. Have I at any time desired you to screen me from the laws?
 A. No.
 Q. Has not the method of my transactions with you at all times been, that you should at all times; for your own sake, if called upon, give me up to justice?
 A. Certainly; that has always been your desire.
 Q. Pray, sir, was you not once called upon by the house of commons for something that I wrote in your paper?—A. Yes, sir.
 Q. Do you remember that I did or did not, when I took care to furnish such full proof of this advertisement, give you the reason for it?
 A. I cannot say I recollect the reason.
 Q. I will mention it. Whether was this the reason? That in the last transaction before the house of commons it was pretended they let me off, because they could not get full evidence. Do you remember whether I rehearsed that or not; and said, that if they now chose to take notice of this advertisement; they should not want full evidence?
 A. I do recollect that conversation.
 Q. You remember that was the reason I gave?—A. I do.
 Q. Will you please to look at these news-papers? (*showing several papers of the Public Advertiser to the witness. The witness inspects them*).
 Q. Do you know these news-papers?—A. I do.
 Q. Do you believe that you published them?—A. I do.
 Q. Look at the dates. I will call them over to you from a list—May the 30th and the 31st; June the 6th, the 9th, the 10th, the 12th, the 15th, and the 16th, 1775.
 A. I have looked at the papers: they are all my publication:—the date of one of them I cannot make out; it is June something.
 Q. We will go on—June the 21st and the 27th, 1775; then there is January the 11th, February the 8th, February the 7th, the 11th, June the 2d, and June the 30th, 1777.
 A. They are likewise my publishing.
 Q. Pray, Sir, do you recollect the contents of the paper of May 30, 1775?
 A. No, upon my soul, I do not.
 Q. You are upon your oath.
 A. I know that indeed.
 Q. Read that part (*pointing a part out*) read from “In provincial congress, April 26; 1774, down to that part (*pointing it out*).
 Mr. Wallace. The officer should read it; though not now. You will be intitled to read it when you come to your defence.
 Mr. Horne. Pray do you know Mr. Arthur Lee?—A. Yes.
 Q. Did you ever receive any account from him relative to the persons who were killed at Lexington and Concord?
 A. I really do not recollect.
 Q. Do you recollect that you ever published his name to an account?
 A. I think I did; relating to his agency for some colony.
 Q. Look at that, and see whether you remember that, and how you received it? (*Witness inspects Public Advertiser of May 31, 1775*).
 A. Yes. I think I received this from Mr. Arthur Lee.

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Q. Pray who was Mr. Arthur Lee?
 A. He is of the bar. I have seen him in Westminster Hall. He was there at the trial of Mr. Wright the printer, upon this very affair. I believe he was retained there.
 Q. Pray was he retained upon your cause when you were to be prosecuted for this advertisement?
 A. He was.
 Q. And why did you retain him? Had you any particular reason?
 A. I presumed he knew more of the subject of the advertisement than I did.
 Q. Did he ever tell you any thing upon the subject?
 A. We have had private conversation together as a matter of news.
 Q. Did he ever tell you he had lodged affidavits with the lord mayor of London?—A. He did.
 Q. Sir, did you ever tell me so?
 A. I do not recollect.
 Q. Pray when had you, for the first time; any notice of a prosecution for the publishing of this advertisement?
 A. About two years ago.
 Q. Pray did that prosecution go on?—A. No.
 Q. Do you know why?
 A. Yes. I let judgment go by default.
 Q. The first time?
 A. I was never called upon till last January.
 Q. It began two years ago; and you were never called forward upon it till last January?
 A. I think that was about the month.
 Q. As near as you can recollect?—A. Yes.
 Q. When was you first applied to, or was you ever applied to, to be a witness in this cause?
 A. I was not.
 Q. You never was?—A. No.
 Q. How came you to be an evidence?
 A. I heard that if I could produce my author, matters might be better for me; and as you had no sort of objection (which you told me at the time) I did of course produce those copies that appeared there to messieurs Chamberlayne and White, the solicitors for the Treasury.
 Q. Should you at any time; if you had been called upon, have declared that I was the author of that advertisement?
 A. Most certainly; for you desired it.
 Q. And have given your evidence?—A. Yes.
 Q. Who was the application made by?
 A. It was no sort of application at all; I heard of it.
 Q. By whom?
 A. My brother.
 Q. You never refused to furnish evidence against the author?
 A. No.
 Q. You never were applied to, to do it?
 A. No; I was not.
 Q. You have said that I never desired you to conceal me from the law for any thing you published from me—Did you ever receive any letter or message from sir Thomas Mills in your life?
 A. A private letter I have.
 Q. But did not that private letter relate to the public paper?
 A. Never.
 Q. Did you never receive any message not to insert any thing in your paper about lord Mansfield's earldom?
 A. No.
 Q. Upon your oath?
 A. Upon my oath, to the best of my recollection, I never did.
 Q. From any quarter?—A. No.
 Q. Sir, was you ever sent for by lord Bute?
 A. No; I never saw him.
 Q. Was you not sent for for inserting a paragraph about the king's marriage?
 A. No; I am not consulted by the higher powers, I assure you.
 Q. If I had thought you were, I never should have trusted you; I do not think you are.
 A. I am much obliged to you for your good opinion.
 Mr. Horne. I will give you no more trouble.

WILLIAM WOODFALL sworn.

Examined by Mr. WALLACE.

Q. Please to look at that paper (*showing the witness the manuscript of the advertisement. The witness inspects it*).
 Q. Have you seen that paper before?
 A. I have.
 Q. When did you first see it?
 A. Mr. Horne delivered it into my hands in my brother's counting-house on the 8th of June, to be inserted in the *London Packet* and *Morning Chronicle*; both which papers I print.
 Q. Was it accordingly inserted in those papers?
 A. It was.
 Q. Look at those papers (*showing the witness several papers of the Morning Chronicle and London Packet. The witness inspects them*).
 Q. Are those papers published by you?
 A. They are.

WILLIAM WOODFALL cross-examined by the defendant.

Mr. Horne. Mr. William Woodfall, I will not repeat all the same questions to you. Did you ever receive any application?—A. No.
 Q. Your answer is of the quickest. Had you not better hear the question?
 A. I please.

A. I presume you meant to the same question you put to my brother; as you laid an emphasis upon the word *you*.

Q. Did you ever receive any letter, or message, or desire, or request, of any kind, in any manner, not to insert any thing in your paper relative to lord Mansfield's earldom? on your oath?

A. On my oath, I never received any letter.

Q. Message, or request, of any kind, in any manner, sir, from sir Thomas Mills, I ask you?

A. No,—I think not.

Q. You must be a little more positive, because my question will not admit of a *think*.

A. I do not recollect I did.

Q. Then take a little time.

A. I don't recollect that I did. I know very well, that some person or other, once, mentioned it to me.

Q. That is an application. To mention it to you is a stronger application than a letter.

A. I had some conversation about it. I don't recollect that I was desired not to publish it.

Q. Was it to request you not to insert squibs or any thing?

A. I recollect I did insert it.

Q. What?

A. Lord Mansfield's promotion to an earldom.

Q. What was that application? That you *would* insert paragraphs about it, or *would not*?

A. It was a conversation, not of the nature of business; nor no express desire to me; or some conversation as might be between two friends.

Q. Upon your oath, you had never any application to omit inserting any thing of that kind?

A. Upon my oath, I don't recollect that I had.

Q. Nor you have never said that you had?

A. If I don't recollect that I received any application to keep out any thing relative to it, I consequently cannot have spoken of it.

Q. Did you, or did you not, ever speak of it?

A. Not that I am aware of.

Q. But you will not swear positively you never did?

A. I had no *direct* application to me to keep out any thing.

Q. *Direct*? My question was *direct* or *indirect*, or of any kind.

A. I mean to answer *direct*. I don't recollect that I was ever applied to, to keep out any thing; nor that I ever said I was applied to, to keep out any thing.

Q. More than that you cannot recollect?

A. No.

[The associate read the advertisements in the several papers that had been proved and put into court on the part of the prosecution.]

Mr. Attorney-General,

My lord, we have done.

Mr. Horne.

Gentlemen of the jury,

I Am much happier, gentlemen, in addressing myself to you, and I hope and believe I shall be much more fortunate as well as happy, than in addressing myself to the judge. I have been betrayed, gentlemen, I hope, into no unfeeling warmth; but yet into some warmth. I have felt myself like a man first put into hot water; but I have now been long enough in it to be perfectly cool. And, gentlemen, some small allowances might have been made for me by my judge who presides upon this cause, when he considers the peculiar disadvantages in which I stand here before him. Gentlemen, I am an absolute novice in these matters; and yet opposed to gentlemen some of the most eminent in their profession, and some of the most conversant in practice. But that is not all; I have a farther disadvantage. I stand here, gentlemen, before you, a culprit as well as a pleader; personally and very materially interested in the issue of the cause which I have to defend. And every gentleman in the court must know—(some perhaps by their own experience, all by the reason of the thing)—how very different is the sportful combat with foils from that which is seriously disputed with unbated swords; and how frequently the fluttering of the heart, in the latter situation, has been known to enfeeble the steadiest wrist, and to dazzle the clearest and most quick-sighted eye. Gentlemen, I have read even of counsel, eminent in their profession, conversant in practice, approved and applauded for their ingenuity in the defence of others, who, when they came to stand in the same situation in which I now stand, have complained to the court (and met with an indulgence which I have not), they have complained to the court of the same disadvantage which I now feel. Gentlemen, I have listened to Mr. Attorney-General's declamation with as much patience, and, I believe, with much more pleasure, than any one in the court. That pleasure I do acknowledge was personal to myself; arising from the futility of the support which Mr. Attorney-General has attempted to give to the serious charge which he has brought against me; a pleasure, however, mixed with some pain, when I consider the wretched times at which we are arrived; when a gentleman of his natural sagacity is, I own, justified by recent experience for supposing it possible to obtain from a London jury a verdict for the crown, upon a mere commonplace declamation against scandal and indecency in general, without one single syllable of reason, or law, or argument, applicable to that particular charge which he has brought against me, and which you are now upon your oaths to decide. Gentlemen, you know, as well as I do, that I am personally and in all respects an absolute stranger to every one of you. I am glad of it. I do not expect or desire from you either friendship, or favour, or indulgence. It is your duty to do impartial justice, and I only request your attention. I began with requesting it; and I requested your attention, that you may be able to judge for yourselves, and that the verdict which you shall give—(personally as it respects myself it is to-

tally indifferent to me)—but that the verdict which you shall give, may be really your own, as it ought to be, and not the judge's. That is the only thing I request of you, and I request it because it is your duty and your oath.

Gentlemen, as for the charge that is brought against me, you cannot be ignorant that I am charged with the only unpardonable crime which can, at this time, be committed. I am accused of a libel.

Murder and sodomy, you know, have in these our days often found successful solicitors: and the laws against popery (though unrepealed and in full legal force) are, when resorted to, thought, by the magistrate who presides here, too rigorous to be suffered to have their free course against a religion so destructive of the civil rights of mankind, and so favourable to absolute and arbitrary power. But whilst that has been favoured beyond the laws, nothing beyond the laws has been thought rigorous and severe enough against the charge of libel. Murder, attended with the most aggravating circumstances, has been repeatedly pardoned; and treason, the blackest treason, against the family on the throne, and (what is of much more consequence to us than any family) against the free constitution of this country, has been not only pardoned, but taken into favour; and the estates of convict traitors have been restored to them and to their families. Whilst mercy and forgiveness, gentlemen, have been thus flowing unnaturally in a full stream over the highest mountains of iniquity, has any one of you ever spied the smallest rivulet descending towards the valley of the libeller? Has any man charged with a libel (and what has not been charged as a libel?) has any man so charged ever yet met with mercy? Gentlemen, I do not call back again these things to your remembrance in order to arraign them; that is not my present business: I only mention them to gain from you, the only thing I wish, your attention. You will be pleased then, gentlemen, as one motive for your attention, to remember the nature of the crime charged.

Gentlemen, if the nature of the crime and the rancour with which it is pursued, if that affords a strong reason for your particular caution and care and attention in this sort of trials, a much stronger reason indeed will be afforded you by the nature of the prosecution. It is called an information *ex officio*. The term *ex officio* is a very gentle expression for a very harsh thing. *Ex officio* (the gentleman well explained it to you, when he boasted of his conscience, and his integrity, and duty; for it is certainly so)—*ex officio* means, that which he does from a sense of duty. If in this you consider only just what meets the ear, there is no harm in it; it is a good thing: duty is a good thing. But if you examine the real force and consequences of the term, as here applied, you will find it to contain every thing that can be imagined illegal, unjust, wicked, and oppressive. For my own part, I am astonished that any man, at this time of day, exercising such powers as are not according to law, and are much less according to reason, should talk to you, with an open face, of integrity, of honour, of duty, of conscience; and that, instead of aggravating and shewing you in what the charge which he has brought against me, in what my crime consists, he has employed half his harangue in boasting of his own character. If any man in the court who had not known that I was the defendant had come in at the time that that gentleman was talking of his integrity, his conscience, and his duty; I ask, would he not immediately have concluded that Mr. Attorney-General was the defendant then making his defence? He must. Let the gentleman's integrity and honour be as great as he tells you it is; what has that to do with me? What has that to do with the charge which he has brought against me? except indeed this; that, having nothing really to charge me with, he sets up his own great, immaculate character in opposition to mine; that you may give a verdict against me, because he is a man of honour, an uncorrupt man, a pure man of integrity, and would not charge me, if he did not think me guilty. Let him think what he pleases; if you do not think me guilty, I care very little what he professes to think. I know that he is manly enough; and I honour that part of his character. He bears a man's heart in his bosom, and (though his office has made him hold the language he does) I defy him not to respect me. I know he does. I am sure of it.

Gentlemen, I said that *ex officio* contained every thing that was illegal, unjust, wicked, and oppressive; and I will prove it to you. *Ex officio*—(a little specimen of it you have seen)—*ex officio* means a power to dispense with all the forms and proceedings of the courts of justice, with all those wise precautions which our laws have taken to prevent the innocent from being oppressed by exorbitant and unjust power—

Gentlemen, I was thrown off my guard. I own I was. I had prepared an argument; which I believe his lordship perceived: he therefore granted me what I intended to have enforced; and, having granted it to me, that grant was made use of to prevent me from gaining any argument in answer, of any kind. You must have taken notice of it; it is your duty to take notice. Juries have been too much considered as men out of court; and when an application has been made to the judge, to determine upon a point of law, the jury has been considered as having nothing to do with the matter. No more they have, indeed, to decide it. But the jury has this to do with the matter: they are to make a true deliverance; and they will see and will judge whether the defendant has justice done him or not, even in the practice of the court. I know nothing of the law: I am not sorry for that: this is not a question of law; and I am happy to have Mr. Attorney-General's authority to say, that it is 'the plainest, the simplest question; and that it was too obvious for him to foresee a difficulty in it.' He said, it was 'the plainest of all the plain and simple matters that were ever laid before a court;' and being so, you are the best judges of it. And indeed the nature of a libel always makes a jury the best judges of it; for a libel (if it be so) is intended for mischief: it must therefore be intelligible to the people, or no mischief could be produced by it. If a man writes a libel that a common jury could not understand, (and you are a special jury, gentlemen) he must fail in his design. Observe then, gentlemen, this advertisement is the plainest and simplest of all the matters that were ever laid before a court in which the attorney-general was concerned: and in these two years and a quarter that he has had to bring it to trial, he has not been able to see a difficulty in it; and yet he has had

had a *special jury* to determine it: a common jury could not be left to determine it: and that I will explain to you hereafter. I know very well, that not only juries, but many other persons who apply even to the practice of the law, never trouble their heads to take into consideration all together the enormous wickedness of the powers claimed in this sort of prosecution. It shall be my business therefore to explain it to you. You shall judge of the honour, and integrity, and conscience of the gentlemen who use them and enjoy them.

And, first of all, an information means no more than an accusation. Appeal, indictment, information, are, as I take it (and I shall be corrected if I am wrong, it will be well corrected both by the attorney-general and the judge)---I take it they mean no more than accusation; and they have a different specific name because of the different manner in which that accusation is brought forwards. Then, gentlemen, this is an accusation by duty, out of duty; and by this means, by this his duty, the attorney-general is enabled, contrary to the laws of the land, to accuse whom he pleases, and what he pleases, and when he pleases. And (if he pleases) he only accuses them, and never brings it to trial: he goes on harrassing the subject with information upon information, if he pleases, and never brings that man to trial. If however, out of his mercy, or out of his resentment, he does chuse at last to bring it to a trial; why, gentlemen, he, in general, tries it by whom he pleases. Gentlemen, when it comes to trial, he tries it in what manner he pleases, he takes what advantages he pleases, and no reason will be given for those advantages. Gentlemen, during the course and progress of the trial, if, notwithstanding those advantages he has already taken, he feels some reason to suspect that the verdict is likely to go against him, he claims a right to stop it if he pleases; without any decision; for he claims a right to withdraw a juror, as it is called; that is to say, You shall not come on to a verdict. The attorney-general must not deny it, unless indeed the practice of the court is changed in that particular.

The practice of the court we see does sometimes change; for I have it now from the judge, that in all cases the prosecutor has a right to reply; which truly I did not before think to be the practice: but, however, the Bar will take notice now; for they will soon have cases in which they may enjoy that benefit and privilege, if it be one: the prosecutor has a right to reply, even though no evidence is called for the defendant.---I shall see some more new methods of proceeding in trials; I have seen a good many. I think there must be somewhere or other in the court a gentleman with spirit enough,---some gentleman or other---many I hope there are, who will (upon some trial where they may be prosecutors) who will take that advantage that has been allowed to-day, and will offer to reply where no evidence is called. There were some half words I know dropped about *matter of law*, but I hope that will be made plain.

Well, but if the attorney-general does not stop the cause without coming to a decision, but thinks he shall get a verdict in his own favour; and therefore suffers the cause to go on; if he loses the verdict, he suffers none of those displeasing consequences which other men must suffer; for the crown pays no costs---none at all:---he can prosecute as often as he pleases, and whom he pleases, and pays no costs! But that is not all.---Suppose he has convicted six, seven, or eight men for the same offence, he exercises the sovereign power of pardon; he calls to judgment which of them he pleases, and lets go by which of them he pleases.---It has happened in the prosecution for this very paper:---out of several convicted, but three have been called up to judgment. That in some part I shall explain to you. But that is not all: the man or the men whom he calls up to judgment, he, the prosecutor, aggravates their punishment as he pleases; and that I will prove to you. In that, I think, I shall not be contradicted, because I have the authority of the judge who is now trying this cause.

So that in every stage of the business you will find that there is an unjust, an illegal, a wicked, and an oppressive advantage. And that you may not think that I am declaiming without any proofs, I will so far trespass upon your time as to come a little more to particulars.

And first, gentlemen, for the beginning of such a prosecution.---He brings it on as he pleases; he has no resort to a grand jury, or the country to accuse; but, contrary to express law, and what is much stronger, contrary to the strongest and the very fundamental reason of that law, he has no recourse at all to a grand jury; and that because it is the pretended suit of the crown. Now, gentlemen, if we want to enquire (which is not often done, I know, in courts of justice) why any grand jury? why a grand jury at all? It is not owing to the nature of the offence; grand juries are in capital offences and in small offences. Why are a grand jury to find the accusation? for you must not be led away by technical terms. Information, appeal, indictment, all mean one and the same thing;---accusation brought by different persons---that is the only reason of their different appellations.---If that is not the reason of the difference of the names, I shall be corrected.

Then why a grand jury? I would tell you in my own words, if I had not the words of a person more to be relied upon. Sir John Hawles says, these are his words: 'the true reason of a grand jury---'

But, gentlemen, I shall just obviate an objection first, because I shall not have an opportunity after it is made. It may be objected, that I have taken this from the *State Trials*; and I have heard from the bench that the *State Trials* are no authority. I have also heard from an officer very high in the law, and of very great acknowledged abilities, who sits by the side of the attorney-general, that they are a much better authority (I speak it because I heard him say so) that they are a much better authority than the scrawl of a nameless Reporter. But I will tell you why the *State Trials* in certain cases are the best authority; and that is, for this reason: because they are equally good authority, whether what they relate is true or is false. It is a strange assertion, but their authority is equally good for the purpose for which they are brought, whether the things they tell are true or false. I have heard them called from the bench (and called so for very good reasons) 'libels upon the judges.'---The *State Trials* are so far from being an authority, that they are 'libels upon the judges.'---Are they so? Then they are still better

authority than if they were true; that is, authority for the purposes for which they are brought; that is, for the condemnation of the wicked doctrines which they expose. For are they libels upon the judges? Was the intention of those who wrote them to blacken their characters? Would the libellers then at that time of day (some a hundred, two, or three hundred years back, or according to the length of time) would an enemy have put into the judges mouths doctrines which were honourable? No; if he intended to libel them, he has falsely made them the propagators of those doctrines which their souls abhorred. Can there then be a stronger evidence about the opinion which men had formerly concerning these doctrines? If there cannot, then there can be no stronger authority against the doctrines exposed by the *State Trials*. True or false, the *State Trials* are the best authority which can be had; and better if they are false than if true.

Then, gentlemen, I will proceed to my authority: 'The true reason of a grand jury is the vast inequality of the plaintiff and defendant; and therefore the law has given this privilege to the defendant on purpose, if it were possible, to make them equal in the prosecution and defence, that equal justice may be done between both. It considers that the judges, the witnesses, and the jury, are more likely to be influenced by the king than by the defendant: the judges, as having been made by him, and as it is in his power to prefer or reward them higher: and though there are no *just* causes for them to strain the law, yet there are *such* causes which, in all ages, have taken place, and probably always will. Nor was it, nor is it, possible but that the great power of enriching, honouring, and rewarding, lodged in the king, always had and yet must have an influence on the witnesses and jury; and therefore it is that the law has ordered that at the king's prosecution no man shall be *criminally* questioned' (this is a criminal question) 'no man shall be criminally questioned unless a grand jury, upon their own knowledge, or upon the evidence given them, shall give a verdict that they really believe the accusation is true.'

If, gentlemen, there are *other* reasons for a grand jury than these, if there are *others*, you will have them; and though it will not be permitted to me to do (what with the utmost extent of my ignorance of the law, which is very great, I am still sure I could do by common-sense and reason---I mean, refute those other reasons;) I say, though I shall not be permitted to do that here, you and all the world will be able, at your cooler hours, to determine upon the force of those reasons that shall be given, from whatever authority they may come. And in this respect I shall be happy; for I shall have the honesty and the understanding of the public at large to judge of those doctrines which my imbecility might not permit me sufficiently to refute.

Gentlemen, it is true that the court of *King's Bench* has also assumed a power of accusing men. They say they may safely be trusted with it. I believe *their* claim illegal; but I have nothing to do with it: and I acknowledge that it is much safer *there*, than in the hands of an attorney-general, who is whipped in and whipped out just as the minister, whose friend he is, goes in or out.

But that is not all. The court of *King's Bench* cannot grant an information without an affidavit, without an accusation upon oath; no one of the judges of the court of *King's Bench* can do it; and yet they are a little more independent (they have fewer hopes, and therefore fewer fears) than the attorney-general; yet no one of the judges of the court can accuse a man. It must be the *whole* court, and they must do it in consequence of an oath. If I am wrong, you will have the pleasure of contradicting it (*turning to the attorney-general*). But the attorney-general accuses men neither upon the oath of others, nor yet upon his own oath. If he believes the matter of the accusation true, it is but the belief of one man, and he a prejudiced man, and the most improper man in the kingdom for his authority to be taken in such a case. But, gentlemen, what is much worse, it frequently happens that no man whatever avows the accusation, or believes it; no, not the attorney-general himself who files the information. I will prove it by-and-bye, even in the case of the attorney-general who filed this declaration. Gentlemen, I shall desire by-and-bye, for your satisfaction and mine, to find out whether there is one man in the country that believes me guilty of the crime laid to my charge; a crime of that nature that is to have a punishment which is called by the law a temporary death, an exclusion from society, imprisonment. The apparent object of this prosecution is to take what little money out of my pocket I may have there, and to imprison me, and so exclude me from that society of which I have rendered myself unworthy. However, I have the pleasure to see that there sits a gentleman by the judge who is now trying me, who, as well as myself, has charged the king's troops with murder; a charge which at that time excited great abhorrence and detestation against him. The judge and that gentleman have been laughing all the time of this trial; they have enjoyed each other's company exceedingly (*a great laugh for some minutes of the whole audience*). Well, gentlemen, (*turning towards lord Mansfield and Mr. Wilkes*) I have caused another laugh between the gentlemen; but it gives me pleasure to think, that if ever I am to come out of prison again (if you are so kind as to put me there) I too may have the honour (if it be one) of sitting cheek by cheek with the judge, and laughing at some other libeller. I said, if I come out again---because if it is possible that I should be put there for this charge, I believe that will never happen.---I will never cease repeating the charge I have made, till those men are legally tried and acquitted who are guilty of what I call murder. I will not be contented with one, nor with two, nor with twenty juries. I will repeat the charge of murder upon the troops every day, if this doctrine gets so far even as to a doubt; and I call upon the attorney-general now, if he may, if he can, if he will venture without the permission of those ministers whose humble servant alone he is; if he may venture, I call upon him to pledge himself to bring an information for a seditious libel against the *King* and the *Government* every time I charge the troops with murder. I promise him I will give him business enough, and I hope he will (if he may venture to do it) promise to file an information every time I charge them with murder when they commit it.

But,

But, gentlemen, I have wandered; though if I am to be shut up so soon, a few excursions before it may be excused me.

The attorney-general does not apply then to the grand jury, and there is no person whose accusation upon oath it is.

When he has filed his information; he proceeds or not upon it as he pleases; he files fresh informations if he pleases, when he pleases, as often as he pleases; he uses it if he pleases as a vexatious method which may harass and ruin and destroy the greatest fortune in this country. It has been used vexatiously. I do not say by the present attorney-general; I do absolutely acquit him of that; he never, that I know of, has been guilty of that practice: but I do know attorney-generals who have: but that I may not seem to libel all the world, I will not mention them nor the case. When the attorney-general has brought his accusation, and renewed and delayed it as much as he pleases, if he chuses to try it, I said, he tries it by almost whom he pleases. It may seem perhaps a strange thing for me to say to a jury who are trying my cause; but it is a fact; for he is always sure to have a *special jury* for the trial of this sort of charge. Libel is always tried by a *special jury*. Now this seems a very comical thing; for there is an expence attending it. The gentleman, I suppose, would not be thought to be unnecessarily lavish of the income of the crown, which has lately been found so deficient; he surely would not voluntarily throw it away. And yet a man that came from *Brentford* (my clerk formerly) had two guineas for his expences. He is a very honest man; it was a very lucky matter for him: I wish, for his sake, that he might be called a witness against me once a week upon such a prosecution. Now if the ground of the charge happens to be, as this is, 'of all plain and simple matters' that ever were laid before a court the most simple; it is a very strange circumstance that the attorney-general should chuse to have a *special jury* to try a thing in which there is nothing *special*! *Special juries* were never intended or appointed for that purpose. They were intended to examine into merchants accounts, or any critical or nice matter; for you know we are told that you have nothing to do with the *law*: you do not therefore want any legal education; and yet *special juries* are always made use of in matters of libel. And indeed why should they not? It costs the attorney-general nothing. In the case of any other prosecutor, it would be at his expence; but the crown pays this, that is, the people pay it against themselves. However, that is no objection to Mr. Attorney-General; for if you look at the law-expences in the Civil List of the last year 1776, as they are delivered in to parliament, you will find that they amount to the little insignificant sum of 60,000*l*. A defendant against the crown is in a blessed situation! But as the expence is no reason against the attorney-general chusing to try it by a *special jury*, he has a very strong reason for chusing a *special jury*; and that is, because, by that means, he tries it by almost whom he pleases: I do not mean by the particular individuals whom he pleases, but generally by that description of men that he pleases. Now this, gentlemen, is particularly unfortunate in my case; for the attorney-general said (I heard him say it upon the first trial for this advertisement) that nine-tenths of the people approved of all the measures of the ministry relative to *America*. The method of striking a *special jury* seems at first sight fair enough. Forty-eight men are struck from a book. The defendant and the prosecutor each strikes off twelve. That seems very fair and just; but it is very far from being so fair; for if nine-tenths of the people (which he himself acknowledged) are of that way of thinking (a way of thinking contrary to what I may well seem to be) you will observe that the attorney-general strikes off two tenths and half a tenth out of the forty-eight; so that he will be sure not to have one man of my way of thinking concerning *America*: I mean, it will be so, if at least they know what they are about: so that you see there is sure to be a little prejudice against the defendant in the minds of the jury. It is true, indeed, that the opinion of the jury concerning the measures relative to *America* has nothing fairly to do in this cause; but the prejudice may be extended from one thing to the other. We all know very well how men's minds are apt to run. But that is not all. This prejudice will be the case, even though the *special jury* are fairly struck; but they are not fairly struck. I believed so; but I never was sure of it till this case of mine: and whatever I may suffer, I think it a cheap purchase to know what I now know by this means. The *special juries* in the counties, especially in *Middlesex*, great numbers of them are qualified by the crown; they are esquired by the crown; and these crown esquires always attend upon the *special juries*. In the city, gentlemen, to which you belong, you know very well whether the description of merchant has or has not changed within some years past. You know, I dare say many of you, what merchants *were*—what merchants *are*. You all know well that the very numerous and extensive contracts which are going forward bring a swarm of merchants in amongst you. Every man that has a contract becomes a merchant; every man that has a contract is liable to be struck upon a *special jury*, and he is sure to attend, if he is taken: and you must observe besides, that the solicitor of the Treasury, who is in this constant employ of striking *special juries*, knows all the men, their sentiments, their situations, their descriptions, and the distinction of men.

Now, gentlemen, for the method of striking a *special jury*, which I shall not wonder that you are not acquainted with; and for the counsel, it is a matter that they are not concerned in. Observe, I do not lay these things to the charge of the attorney-general; he only uses the powers which others put into his hands.—The *special jury*, you may imagine, are taken indifferently, and as it may happen, from a book containing all the names of those who are liable to serve. I thought so, when I read the act of parliament appointing the manner in which they should be taken; but when I came to attend to strike the *special jury*, a book with names was produced by the sheriff's officer. I made what I thought an unexceptionable proposal: I desired the master of the *Crown-Office* (whom I do entirely acquit, and do not mean the slightest charge upon) I desired the master of the *Crown-Office* that he would be pleased to take that book; open it where he would; begin where he would, at the top

or at the bottom; and only take the first forty-eight names that came. I said, I hoped that to such a proposal the solicitor of the Treasury could have nothing to object. I was mistaken; he had something to object. He thought that not a fair way (*turning round to the attorney-general*). There were witnesses enough present; and I should surely be ashamed to misrepresent what eight or nine people were present at. He thought that not a fair way. He thought and proposed as the fairest way, that two should be taken out of every leaf. That I objected to. I called that *picking*, and not striking, the jury. To what end or purpose does the law permit the parties to attend, if two are to be taken by the master of the *Crown-Office* out of every leaf? Why then need I attend? Two may as well be picked in my presence as in my absence. I objected to that method. The master of the *Crown-Office* did not seem to think that I had proposed any thing unreasonable. He began to take the names; but objected that he could not take the first forty-eight that came, because they were not all *special jurymen*; and that the names of common and *special jurymen* were mixed together, and that it would be a hard case that the party should pay the expence of a *special jury* and not have one; that they were expected to be persons of a superior rank to common jurymen. I could have no objection to that; provided they were indifferently taken. I said, Take then the first forty-eight *special jurymen* that come. He seemed to me that he meant to do it. He began; but as I looked over the book, I desired him to inform me how I should know whether he did take the first forty-eight *special jurymen* that came, or not; and what mark or description or qualification there was in the book, to distinguish a *special* from a common jurymen? He told me, to my great surprize (and he said he supposed I should wonder at it) that there was no rule by which he took them. Why then how can I judge? You must go by some method. What is your method? At last the method was this: That when he came to a man a woollen-draper, silver-smith, a merchant (if merchant was opposite to his name, of course he was a *special jurymen*) but a woollen-draper, a silver-smith, &c. he said that there were persons who were working-men of those trades, and there were others in a situation of life fit to be taken. How then did he distinguish? No otherwise than this: 'if he personally knew them to be men in reputable circumstances, he said, he took them; if he did not know them, he passed them by. Now, gentlemen, what follows from this?

But this is not all. The sheriff's officer stands by, the solicitor of the Treasury, his clerk, and so forth; and whilst the names are taken, if a name (for they know their distinction) if a name which they do not like occurs and turns up, the sheriff's officer says, 'O, sir, he is dead.' The defendant, who does not know all the world, and cannot know all the names in that book, does not desire a dead man for his jurymen. 'Sir, that man has retired.' 'That man does not live any longer where he did.' 'Sir, that man is too old.' 'Sir, this man has failed, and become a bankrupt.' 'Sir, this man will not attend.' 'O (it is said) very reasonably) let us have men that will attend, otherwise the purpose of a *special jury* is defeated.' It seemed very extraordinary to me. I wrote down the names, and two of them which the officer objected to I *saved*. I begged him not to kill men thus without remorse, as they have done in *America*, merely because he understood them to be friends to liberty; that it was very true, we shall see them alive again next week and happy; but let them be alive to this cause.' The first name I took notice of was Mr. *Sainsbury*, a tobaccoist on *Ludgate-hill*. The sheriff's officer said, he had been dead seven months. That struck me: I am a snuff-taker, and buy my snuff at his shop; therefore I knew Mr. *Sainsbury* was not so long dead. I asked him strictly if he was sure Mr. *Sainsbury* was dead, and how long he had been dead? 'Six or seven months.' 'Why, I read his name to-day; he must then be dead within a day or two: for I saw in the news-papers that Mr. *Sainsbury* was appointed by the city of *London* one of the committee' (it happened to be the very same day) 'to receive the toll of the *Thames* navigation;' and as the city of *London* does not often appoint dead men for these purposes, I concluded that the sheriff's officer was mistaken; and Mr. *Sainsbury* was permitted to be put down amongst you, gentlemen, appointed for this *special jury*.

Another gentleman was a Mr. *Territ*. The book said he lived, I think, in *Puddle-dock*. The sheriff's officer said, 'that gentleman was retired; he was gone into the country; he did not live in town.' It is true, he does (as I am told) frequently go into the country (for I enquired). His name was likewise admitted, with some struggle. Now what followed? This dead man and this retired man were both struck out by the solicitor of the Treasury; the very man whom the sheriff's officer had killed and sent into the country were struck out, and not admitted to be of the jury. Now, gentlemen, what does that look like? There were many other names of men that were dead, and had retired, which were left out.

There is something more unfortunate in the case of a *special jury*. The *special jurymen*, if they fail to attend that trial for which they are appointed, are never censured, fined, nor punished by the judge. In the trial of one of the printers, only four of the *special jury* attended. This is kind in the chief justice, but it has a very unkind consequence to the defendant, especially in a trial of this nature; for I will tell you what the consequence is. The best men and the worst men are sure to attend upon a *special jury* where the crown is concerned; the best men, from a nice sense of their duty; the worst men, from a sense of their interest. The best men are known by the solicitor of the Treasury: such an one cannot be in above one or two verdicts; he tries no more causes for the crown. There is a good sort of a man, who is indeed the most proper to try all this kind of causes; an impartial, moderate, prudent man, who meddles with no opinions. That man will not attend; for why should he get into a scrape? He need not attend; he is sure not to be censured; why should he attend? The consequence follows, that frequently only four or five men attend, and those such as particularly ought not to attend in a crown cause. I do not say that it happens now. Not that I care

I care; I do not mean to coax you, gentlemen: I have nothing to fear. You have more to fear in the verdict than I have, because your consciences are at stake in the verdict. I will do my duty, not for the sake of the verdict. Now what follows this permission to special jurymen to attend or not, as they like best? Why, every man that is gaping for a contract, or who has one, is sure to shew his eagerness and zeal.

It happened so in the trial of the first cause for this advertisement. The printer shewed me the list. Amongst them, one of the first I observed, was Sir James Esdaile, alderman of London, and a contractor for the army (there were several others; I do not mention the gentlemen's names). He would have struck him out. I said, No; there are so many bad that ought to be struck out, leave in Sir James: it is impossible that a magistrate of London! with so much business! a contractor under the crown! if he has any modelty! he cannot, an alderman of London! go down to be a special jurymen in *Middlesex*!—He was the foreman of the jury. He was sure to attend. And so they got the first verdict, in order to give them this influence upon men's minds.—‘We have got a verdict. This question has been determined by a jury.’—

Weil, gentlemen, having then got such a special jury as he usually does get (for it seldom happens that twelve gentlemen have sense enough of their duty to attend, as happens to be now my case)—the attorney-general brings on the trial. He then claims, amongst other things, a right to reply, though no evidence is called for the defendant. You have heard what passed upon this subject with the judge. I will leave that matter now, though I think I have enough to say upon it; however, I will leave it unexamined now: I hope to live to argue that point for my client, and therefore will not now trouble you with that argument. You will yourselves judge whether any reason was given to me, or to you, or to any man, why the attorney-general, prosecuting for the crown, having all the influence, power, and advantage that he can possibly have, why he should have that advantage of reply—which my equal or inferior shall not have!

But besides this, I told you before, that he claims a right of stopping it, when he pleases, by withdrawing a juror. I should be glad to hear that contradicted and given up.

But further, if he loses the verdict, he pays no costs: the crown pays no costs. The miserable man that is harassed, even though innocent, though gaining a verdict under all these disadvantages (if it is possible, and which seldom happens), yet still he must stand by his costs; and they may be, you see, whatever they please to make them.

Again, if the attorney-general gains a verdict, he punishes whom he pleases, and when he pleases. I think there were eight convictions for this advertisement, yet but three have been called up to judgment. One, I think, was let off, because there was a little false-swearing in the case by an officer under the crown—I allow it to have been certainly a mistake, because he is a gentleman of character—and therefore it is accounted for how this one got off: but how the other printers escaped, whether from the benevolence of the attorney-general, I do not know.

That is not all. He aggravates the punishment of the person against whom he gets a verdict, if he pleases. I was present in court when I heard the judge who now tries me (and who will perhaps give the same intelligence in my case) tell the attorney-general of that time (who is now chief justice of the *Common-Pleas*) when he moved that the convict (who was the gentleman who now sits next to the judge) when the attorney-general moved that Mr. *Wilkes* might be committed to the *King's Bench* prison, lord *Mansfield* instantly said to Mr. *De Grey*—‘The king's attorney-general may chuse his prison: all the prisons are the king's. The attorney-general may, if he pleases, move to have him sent to *Newgate*.’ His lordship mentioned *Newgate*: I heard it. And observe, this was an instruction to the attorney-general, who surely, of all men in the world, least needs instruction: and it was in a case where he was prosecutor; and in a criminal matter, and prosecutor too for the crown. And this instruction was not in order to obtain justice against the offender; that was past; he had been convicted many years before;—but it was merely in aggravation of punishment. I did not know nor believe that the attorney-general had that right: I should not have known it, if I had not learned it from so great an authority.

Gentlemen, having rehearsed what these claims are, I intreat you to consider who it is that enjoys these powers; superior to the powers which any one judge in this country enjoys; superior to the powers which even the courts enjoy. It is the attorney-general! Now, who is the attorney-general? who is he? whose officer is he? what sort of officer is he? I will tell you what a *Scotch* author of merit—(this is not law, but it is very good reason and great truth)—I will tell you what he says of the office of the attorney-general. What I say now, gentlemen, does not go against the person now intrusted with it; it goes against his office. I do not speak of this gentleman particularly; all attorney-generals, at least most of them (some of them indeed would not, but most of them will) use these unjust powers. *Mallet* says, in the preface to his life of lord chancellor *Bacon*—‘The offices of attorney and solicitor general have been rocks upon which many aspiring lawyers have made shipwreck of their virtue and human nature. Some of these gentlemen have acted at the bar, as if they thought themselves, by the duty of their places (that is, *ex officio*) ‘absolved from all the obligations of truth, honour, and decency’—(but not absolved you find from talking of them)—‘but their names (he says) are upon record, and will be transmitted to after ages with those characters of reproach and abhorrence that are due to—to whom? This man is as unfortunate in his style as myself’ ‘the worst sort of murderers, those that murder under the sanction of justice.’—He was never prosecuted for it. He charged the office of attorney-general (which is something more respectable than the office of a common soldier) with being the worst sort of murderers.

But the attorney-general, it is said, is chosen by the king: that is what is pretended. He is the king's officer; but he holds it by a very precarious tenure: his future hopes are greater than those of any man in this country; his fears therefore must be in proportion. Observe too,

he enjoys these powers on the behalf of the king, against whom, particularly, all those precautions were taken; for these precautions are not taken between subjects who are upon a footing; but all these precautions and advantages for innocence (that it may not be oppressed) they are all taken, not against the king, but against the crown; against that power which is more often abused than any other power; more liable to be abused, because greatest. But, gentlemen, the matter is a great deal worse than this. He is not the king's officer. He knows better where his obligations lie. He is not so ungrateful. He would not, at a table with his friends, say that he is the king's officer: he knows a great deal better than that. He is in truth the officer of the minister: and if the minister goes out to-morrow, out goes the attorney-general. We cannot possibly have a stronger instance, and a happier for me, of this very thing. There sits here in court a gentleman who should now have been attorney-general (he lost not the place, I suppose, for want of abilities) who refused a brief in this very cause; because he thought it scandalous at the distance of two years and a quarter.—I suppose he might have still stronger reasons. If I knew them, I would use them. If I knew his reasons why he thought this prosecution scandalous, you would hear a very different defence from any which I can give you. Put in then another minister, and the attorney-general thinks me a very honest man: but if there comes a different minister and a different attorney-general,—‘O, put him out of the world; he is not fit for human society; shut him up like a mad dog.’—You see it is not the king's officer, it is the minister's officer. Gentlemen, it is very well known that the attorney and solicitor general make a considerable part of every administration. They sit there in the house of commons on each side of the minister; the two brazen pillars, the *Jachin* and *Boaz* of the minister in the house of commons. However, gentlemen, though this situation of theirs may make us smile, it is a very serious thing, especially when their honour and conscience are to go to you for proof, and instead of argument.

Now let us see, how have those powers been exercised? I have shewn you what they are; I have shewn you who enjoys them: now let us see how they have used them; I mean the present attorney-general. I will not go back to tell you that the bishops were reckoned guilty of a libel, not because they opposed the introduction of the Popish religion, but because they would not lend their own hands to the introduction of it. But how has it been used by the present attorney-general? I am driven to this inquiry. He has talked much of his conscience, and that if he had not imagined that he was executing his duty, he never should have thought of the prosecution: he did not know me; it was merely a matter of duty. Now I did not apprehend that it was a matter of his stirring, and that his motive was duty; but as he takes it upon himself, upon himself it must lie. Now therefore, how has he exercised this power which he enjoys in right of being the king's officer? I say, that he has then equally betrayed his own conscience, and the dignity and prerogative of the crown (if injustice must pass by these names)—I say that he has betrayed them all: for he has acted, not as the attorney-general of the king, but as the attorney-general of the house of commons. Never before this gentleman's time did any house of commons, I believe, I am sure, never did they direct any attorney-general to file an information. Who enjoys the power then? The house of commons files informations! Worse still; the attorney-general files informations, not from his own mere motion, not from the direction of the crown, but by the direction of the most corrupt assembly of men that ever existed upon the face of the earth.—It may be called indecent to call them so; but, gentlemen, I know, that if every man was to speak but one word expressive of his opinion concerning what I say, there are those, perhaps within hearing, whose hearts would sink within them. There is no man doubts it, and I shall not be afraid to say it.—But, gentlemen, now observe; this officer, the attorney-general, was never permitted to have a seat in the house of commons till the time of Sir *Francis Bacon*. He is no officer of the house of commons; he never was permitted to sit there till that time; and out of the extreme veneration which they paid to the greatest of mankind (for he was so), they permitted him, for the first time, to have a seat as a private member in the house. Now where have we got? He has no longer a seat in the house as a private member; he is the officer of the house of commons: that power which is pretended to be exercised for the crown, is exercised for the minister. The house of commons is the minister's; for he would not be minister, if he had not a majority. The attorney-general is brought in by him; the house directs the prosecution: whereas the method formerly was, that the house of commons used to address the crown, to desire the crown to order the attorney-general to file an information or to prosecute. Never till this time did the house think of directing the king's officer to file an information. The consequence happened to be, what at the very time it was natural to foresee would happen. The attorney-general prosecuted men whom he thought innocent. I happened by stealth (I am not often permitted to be there) I happened by stealth to hear the gentleman in the house of commons speak a language which no man could mistake. What is still more, on one of the prosecutions brought, the vote for it was either rescinded, or some healing vote was afterwards put into the journals of the house of commons, for having caused a prosecution to be brought against a person who was found to be innocent. Here is a dangerous power indeed! Who may not, if this is permitted, file an information against the subject? What a power is this in the hands of a minister to ruin: for if I am not ruined, it is the gentleman's mercy. I thank him for that mercy; for he might every term file an information, if he pleases.

Now, gentlemen, consider in what sort of a charge does he enjoy these extraordinary powers. You will find, that as he is the last man in the world (I speak not of the man, but the office) that ought to be trusted with these powers, so he enjoys them in that kind of charge in which he should least of all enjoy them. For, gentlemen, libel as well as attorney-general depends very much upon the minister. Why, don't we all know very well, that they who were pilloried for libel in the last reign are pensioned in this? What then, is this the kind of charge in

which this open door to oppression should be left to the attorney-general and to the minister? It is not for crimes against the state that this power interferes, but for partial political opinions; and the man who is pilloried or imprisoned to-day, may, for the same act, be pensioned to-morrow, just as the hands change. If this party goes down, it is libel; if it comes up, it is merit. Is it in this kind of charge that an attorney-general should enjoy all these unjust powers? I need not bid you consider and recollect what sort of things have been charged as libels: there is nothing that has not been so charged. Sermons,—petitions,—books against plays,—saying that money will corrupt men, nothing but barely mentioning the effects of money,—all have been prosecuted, and punished, and ears cut off, and those things, for libels. In short, gentlemen, you will always find (your memories will go back enough to find it without reading) that whatever is contrary to the inclinations, interests, or even the vices of a minister, has always been, and ever will be, charged as libel. Even at this time, if the attorney-general's friend, Mr. Rigby, had been attorney-general, or to direct the attorney-general to file informations for libels, the present speaker of the house of commons would have been accused of a libel, for recommending economy to the crown. We know that he would; and there is nothing extraordinary that a speaker of the house of commons should have an information *ex officio* filed against him for a libel. The speaker, Williams, had one filed against him for publishing the journals of the house. There are now wiser. Indeed that case has been scouted.

If then, gentlemen, these considerations should make you careful and attentive in a trial upon a prosecution of this kind; the frequency of prosecution for libels, I suppose, should add to your care and attention. For, gentlemen, when is it that libels are most frequent? When is it that prosecutions for libels have been most frequent? Have they been under the best governments, under the best administrations (for government is a word abused: I mean under the ministers)? Have they been most frequent under the best, or always under the worst? It is only bad men that will accuse the good: good men don't accuse good things: notwithstanding which, you will find that under the best administrations there are few libels, and much fewer prosecutions; and under the worst administrations you will always find them swarm. Whether it happens that under the worst administrations (for there is always folly with wickedness) the minister is so foolish, as that, not attending to the principles of the person recommended to him, he, by mistake, chuses a good attorney-general, who has skill to discover and honesty to pursue those crimes which are detrimental to society; or whether it happens, that a good minister chuses a bad attorney-general, who has no honour or understanding to care for or to discover their evil tendency, and therefore does not prosecute at all;—but so it happens, that under a good minister there are no prosecutions for libel, under a bad minister you meet with little else.

Gentlemen, if the general nature of this kind of prosecution calls for your particular attention, the particular unfairness of *this* prosecution more strongly demands it. Gentlemen, you will be pleased to remember, that the advertisement which is now brought before you was published on the 9th of June 1775. Observe too, what is the charge. Not any harm that it has done; no, but only a *tendency*. The charge of the libel is a *tendency* to excite sedition; a tendency to alienate the minds of his majesty's subjects; a tendency to do a great many other bad things: I do not recollect them, nor care about them. What! come two years and a quarter afterwards to prosecute for a *tendency* (not actual mischief, but a *tendency* to mischief). It was so dangerous a thing, that it was suffered to rage and have its full influence without any check or controul; and then two years after (when its tendency must long since have ceased) comes the prosecution to check the *tendency*! I believe no grand jury would have found a bill for this prosecution at this distance of time: nay, I believe that *all* the judges of the King's Bench would not have done it. The attorney-general was well aware of this objection upon the trial of the first printer. 'Why not?' said the attorney-general---'Will folly say, that that which was a crime in 1775 is no crime in 1777? Will folly say?'---Why, what will not folly say? Folly will say any thing: and what wonder? when even a man of his natural good understanding, if placed in his peculiar situation, is often obliged to say what a moderate folly would blush at. 'Was it a crime, says he, two years ago, and is it no crime now?' That is not the question: but, whether it should be prosecuted now, after two years delay? That was the question which he should have spoken to. And would that be thought so ridiculous a position to be heard in a court of common law? You all know very well, that a simple contract debt cannot be recovered after six years is suffered to elapse. Now, will folly say of that money, and the benefits of it which a man has enjoyed for six years, was it a debt six years ago and is it no debt now? No; no man will pretend that the debt is not accumulated. But what then? If you have suffered that time to pass by, you shall not sue for it now. So the unjust possession of an estate for forty or sixty years (according to the rules which the courts have laid down) the unjust possession of an estate quiets the possession. What then, does it become just? Have I robbed another family for so many years; retained the principal and the income; and does it now become just? No, but you shall not recover it; the door is shut against your suit. Appeals for felony, for rape, and for murder, they must be brought within a year and a day. If you let slip that year, you shall not prosecute. What! Does it cease to be felony? Does it cease to be rape? Does it cease to be murder? No; there never was any such folly that said that; no folly ever said it: but the law says, You shall not prosecute: you have lost your time. But there is still a stronger circumstance concerning this doctrine, which I love best, because it came from the gentleman himself. The estate of a man, the most obnoxious for the blackest treason, by an act of parliament, was proposed to be restored to the son. I rejoice that he has it: but the argument of this very gentleman was, that---'oblivion ought to pass over it: it was treason, to be sure; but it was twenty years ago.'

Good God! if twenty years shall prescribe against treason, or silence, or put oblivion upon it; if forty years possession, for a large landed estate; if six years, for a simple contract debt; if one year, for appeal in cases of rape, felony, or murder; what shall not the mere tendency---(not actual mischief)---but the mere tendency of an insignificant libel in a news-paper (if it was a libel; but it is not) what, shall not that be permitted a two years prescription? I shall have others besides folly, I believe, think with me in this question.

But, gentlemen, whether it shall be prosecuted or not, the hardship is equal to me. I do not say, that it is absolute law that it should not be prosecuted; for this has never been adjudged: indeed the case has never happened before. The attorney-general has produced no precedent of such a prosecution as this; he can produce none to you. But I desire the attorney-general to remember what I now say to you and to the court, I say, that this abuse of his power and prerogative, and of his unjust claims, will cause some method of quieting men in respect of libels, as men have been quieted in respect of possessions against the crown. It will be necessary: for it will be considered that the nature and the effects of the charge of *libel* have been very considerably changed in the present time. The charge of libel now affects both houses of parliament. Privilege is gone; expulsion may be the consequence; incapacitation follows! To what are they exposed! I cast my eyes by accident towards one---I beg the gentleman's pardon---there sits near the judge one of the most distinguished members of the house of commons: he is as liable to an information for a libel as I am at this minute.---In his book, in his book the charge of *murder* is as completely made as in my advertisement: it is *lately* published in his *Letter to the Freeman of Bristol*: he stands as liable to be expelled, to be punished, to be shut up from society as a mad dog as I do, and with the same pretence. Gentlemen, there are now great officers of state whom I know to be more liable to a prosecution for libel than I am; who have written what has much more the aspect of a libel, than any thing to be found in my advertisement; and which may be proved against them by the same man that has proved my publication. It is true, those, who are not concerned in the *Gazette*, may at present have left off the practice: but what signifies that? The attorney-general will tell them, that the number of years signifies nothing: it is folly only that will say that; even though it was written ten or twenty years ago, (for he has drawn no line) it is only folly that will say, it is not a crime now, if it was a crime then. Gentlemen, I must beg you particularly for your own direction to observe, the strong reasons against this practice of bringing a prosecution for a libel, long after the cause of the charge was given. Consider the changes which are made both in the persons charged, and the appearance of change which there may be in the thing charged. A man hereafter to be charged with an offence so uncertain as a libel, may, thinking himself in perfect security, change his situation; which he would not have done, if he had known that there was a prosecution for libel hanging over his head: and perhaps the attorney-general would not have brought that prosecution, if he had not changed his situation, and thereby made himself vulnerable, who was not so before. Why, a man might have had a wife and children since the publication of this libel; and it is known that to have them is called---'giving hostages to fortune.'---A man might have given hostages to fortune, and then comes a vindictive attorney-general and drags him away from his peaceful family and fire-side, drags him away for a libel written ten years ago: for he has drawn no line! Is this to be borne? is this to be suffered? I thank God, that is not my situation. There is, however, a change in my situation; but of that I shall say nothing; though I firmly believe, that that change in my situation caused this prosecution: and you yourselves shall consider. It is now two years and a month ago, or thereabouts, upwards of two years ago, that this advertisement was published. They were very fore at it; it was considered as an affront by those who were glad that the men were killed. However, of them I know nothing; I have not accused them. A prosecution was soon after commenced against the printer who has here been evidence against me; and it stopped: he heard no more of it; it went fast to sleep, and was taken up again. When?---Immediately after it was known *somewhere*, that I had (after an interval of twenty years) entered again into commons at the Temple, in order to do that for others which I am now brought here to do for myself. Then re-commenced the prosecution; then am I become a libeller: but it sleeps till then; it was brought again fresh into life by that act.

But besides this, gentlemen, there is a great change not only in the person charged, but there is a great change also in the appearance of the thing which is charged to that person, by length of time. This advertisement was written in a time of profound peace. A civil war has since taken place: much blood has been shed: much mischief of all sorts has been suffered; and I wish I could say, that there was not much more in prospect. You cannot yourselves therefore easily put back your minds to that situation in which they would have been, had the prosecution followed close upon that publication. You cannot recollect the dates when certain proclamations issued; you cannot recollect the dates when certain injuries took place: unless one made it his particular study, there is not one of you can tell, whether this act passed at this time, or this proclamation at that time. If there is one of you who can recollect, you will find, that all those measures which take place against rebels, have all been since that advertisement. General Gage, whom I subpoena'd, and who would not attend you, who says, that he is gone away to Germany, he should have proved to you, that he published a proclamation in which he gives notice to the Americans themselves, long after this affair at Lexington and Concord. He gives them notice to come in, and warns them not to do so and so, otherwise they should be considered as rebels: it was not therefore known that they were considered, in America, as rebels till that proclamation came. That proclamation was to work some effect: it must either be intended to make them rebels who were otherwise not; or to make them known to be so, who

who were so. If they did not in *America* know that they were rebels, till that proclamation came, how should I here in *England* know it long before that proclamation did come? There is a great change in the appearance of this advertisement brought forward for prosecution now, from what it would have had to your minds at that time. This you are bound to consider. Indeed it was said from the bench, on the trials of the printers, that this advertisement blamed, and censured, and libelled 'all the measures of government'---(relative to *America*, I suppose).---All the measures of government! Not the measures that happened *since* the publication of it, surely! and if they can find in that advertisement, that it censures all the measures *before*, I will be content to lose a verdict. You will not, gentlemen, for you must not, take it upon what that gentleman says, what I meant and what I thought. If you can make out that meaning from the advertisement, then do it; but you will find no word hinting at or censuring any man or any measure but that *one* measure of the *Americans* being put to death by the troops. If you can find in that advertisement any name hinted at or alluded to, or any thing of that kind, the attorney-general will be much obliged to you; for he cannot. If he could, he would have shewn you in which part it was. He would have said, *Here* this measure is alluded to; *there* that great minister of state is alluded to. He has not, nor can do that: he has a reply coming forward, and, if he can do it, he will do it then. Therefore, gentlemen, you see that That might be a libel, if it was written *now*, which was not a libel at the time when it was written. Gentlemen, I don't mean that any advertisement would be a libel, if it was written *now*. I know the contrary well; and so well, that, if it is become a *doubt* in this country, that it is a seditious libel against the king and the government to charge the troops with murder, I will write it again and again. If it is not a question, then I am satisfied; but if it is made a *question* in this country, that no man shall charge a soldier with murder without being guilty of a seditious libel against the king and the government, then I will go into prison for life: for I will regularly charge the king's troops with *murder* (if they put men to death unauthorized by the law) regularly and constantly: and so I would do, if they made the punishment death. Gentlemen, if the advertisement had the aspect of a libel, it should have been prosecuted as soon as it was published, that to the mischievous tendency of it might have been prevented, and that fair play might have been done to me, and that you might not come to try an advertisement, forgetting that the advertisement preceded, and did not follow the rebellion. But if the attorney-general has passed his time, I ought then, gentlemen, as in all other cases by law I should have, to have the benefit of the fault of my adversary. I ought not by his neglect and fault to be put into a worse situation than I should have been, if he had done his duty. But the attorney-general said at first, in excuse for that, that it was owing to an *accident*. If true, so much the more fortunate for the defendant. But how appears it? How does it appear that it happened by an accident? Is that to be so slightly taken up, upon the attorney-general's just hinting it? What was the accident? Has he *proved* it? has he *named* it? He cannot name it. Let him account for it. I heard the late attorney-general (the present chief justice of the *Common-Pleas*) declare, that it was his duty to account for his conduct in bringing that prosecution against the letter of *Junius*; which was brought quick too, not in this manner. He said, it was his duty to account why he took one printer before another; because he looked upon himself in filing informations to be exercising a judicial, official power, and not merely an advocate at the bar; he thought himself bound to justify his conduct. Let the attorney-general tell us the *accident*. I know something more of the re-commencement of the prosecution than he thinks I do; and a very strange circumstance it was that brought it to my knowledge: however, I don't think I want that. But that is not all. An accident, he says, prevented the prosecution at the time when, he must acknowledge, it ought to have been prosecuted. Aye, but there is *another* accident. What is the accident which has happened, that makes it be prosecuted now? There are *two* accidents. He has only just hinted one of them (he has not told you what that is); but he is totally silent about the other. What is the accident that makes it to be prosecuted now, at the distance of two years? You see there is *one* accident which caused it not to be prosecuted at first, in a proper time; there is *another* accident that causes it to be prosecuted at an improper time. He is bound to justify himself (not only to you, but to every man): he is bound to tell you *both* accidents. I believe he will explain neither. Gentlemen, I am sorry to take up so much of your time. I protest upon my honour, it is not to gain a verdict for myself: I have business to do that will take me up much more time than the judges dare to confine me on this charge. I am already a prisoner: I have been a prisoner in my own room much longer than they will chuse to imprison me. They will take care. The doctrines concerning libel have now risen to such a height, that they call for some remedy; and they will have it. The coming necessity of the times will produce it: and if we shall not have it from justice and honour, we shall have it from necessity.

Gentlemen, there are many other unfair practices in this case, besides this delay of prosecution. Observe how it comes on. The attorney-general takes the printers first. Why not take the author first? He has said indeed, that though it was signed (and he makes that a great piece of impudence) he has said, that though it is signed with my name, it was---as inscrutable and impossible for him to follow it, as if the name had not been put there. These are the very words: 'as inscrutable and impossible, as if my name had not been put there.'---Now, what said the evidence that he brought to you? He told you that he had never refused; that he had never been asked; that they had never made the slightest enquiry after the author. Now I appeal to your own consciences: is there a man in this court that doubts whether the attorney-general doubted or not that I wrote that advertisement? Is there a man in this court thinks so basely and so meanly of me, that, having signed my name to an act of that kind, and paid (as I will prove to you) the money to the banker; is there a man in this court that doubts that

the attorney-general would have found a difficulty to come at me? There is none of you that can believe what he says in that respect: judge then of the rest.---Gentlemen; he took the printers first. I will tell you why he did that: it was to gain the influence of a verdict. He meant to take me; he did not think it inscrutable or impossible. After he had gained the influence of a verdict on the printers, then he comes to the author. The question now comes with a prejudice before you. A jury has determined upon it, has declared it to be a crime. My God! where is his honour and his conscience? But he says, that he did not know the author.---He did know it; he was in possession of the proof before he tried one single printer; and therefore the printer, who is now the evidence, was not brought on to trial. The information was filed against him, and he withdrew his plea, upon an *agreement* with the attorney-general; thinking perhaps (you may suppose) that I should play him some cunning trick, and sink the evidence. I mention this, because it has been thrown out, as if I had escaped from the power of the house of commons for want of evidence. The gentlemen (*looking at the attorney and solicitor-general*) know the case better; they know better. I know the gentlemen and their understandings.---They know how I escaped, and I will tell you presently.

But, gentlemen, he takes the printers first; and which printer?---He who printed it last of all the others. Now, why did he take him first? I will not tell you myself, but the printer shall tell you. He was a stranger to me, and he writes to me this letter---The printer of the *Whitehall Evening-Post* presents his most respectful compliments to Mr. Horne, and takes the liberty of sending Mr. Horne a copy of the information filed against him for publishing the advertisement signed by Mr. Horne, on behalf of the *Constitutional Society*; and as the printer has great reason to believe, from his living in *Middlesex*, that administration will make their first attack upon him, as they generally deem themselves sure of a jury in that county, &c.---Gentlemen, that was the reason why they took the printers first, and that printer first: and (which is a very singular thing) though they convicted that printer, they have never brought him up to judgment. But Mr. Attorney-General said (and I had like to have forgot to mention it) that he did not know that I was the author. I have proved to you that he did know it before the trial of the printers. Common-sense shews to you that he did know it, and had evidence against me. But then, I suppose, he will say, he did not stop the trial of the printers, because that would have caused a delay.---It would have caused a delay! What, after staying two years unreasonably and unjustly?---It would have caused the delay of a term to take the author first, and give him fair play. Will he by-and-bye say, that he did not stop the printers trials, and bring me on first, merely to avoid delay? The printers would have been much obliged to him for the delay; they wished and desired it. They offered him evidence. I told this honest man (whose face I never saw before) when he came to me---(for the printers were not defended in the manner I wished them to be defended; the little advice I gave was not followed)---amongst the rest I told this printer of the *Whitehall Evening-Post*, that I did not believe he could escape being tried first; but I told him he should send his attorney to the attorney-general, and make excuses, and beg and pray that he might not then be brought on to trial, but stay till after the *London* juries had tried the cause; and I advised---(we had a meeting; I forgot to ask the witness the question)---and I then advised that printer who was the evidence, that the *London* printers should endeavour to press on their trials; and urge that suspense was worse to them than any thing that could follow a conviction; and that the *Middlesex* printer should beg for delay.---Not that the attorney-general might be imposed upon:---no, it would have been nothing but just and reasonable:---but because I would either cover a man with shame, if he refused it, or at least (and so far kindly) prevent him, if possible, from exposing himself, by pretending that all this is the natural course of accident; that it was done to avoid delay; that it was integrity, honour, purity, and conscience.---However, I could not prevail: so great is the influence of that gentleman's office, and those connexions which it causes. Though the printer was eager for it, his attorney said, 'No; I can't be concerned in the cause; I would not for 500*l*. I can't speak to the attorney-general; for God's sake, get another attorney.'---'No, sir, I don't mean that you should lose a client: I mentioned it, thinking you could have no objection to go to the attorney-general and pray delay, till after the other printers had been tried; your client's wife is near being brought to-bed.'---So the *Middlesex* printer was tried first, and a verdict gained. I did not wonder at it: I expected it. Gentlemen, though this was an accident, I must beg you to observe it is an accident which has always occurred. For in the case of that letter of *Junius* which was prosecuted, the first person prosecuted was *Almon* (who was not the publisher, but had sold it at his shop) who lived in *Westminster*. Here too was the same accident; and it had the same consequence; except, indeed, that in that case the *London* juries recollected themselves; and though they had a verdict of a *Middlesex* jury, the *London* juries cast it out. There was, however, a struggle in their verdicts: there was something---but I will not enter into that now: they would not, however, suffer their minds to be intirely influenced and affected by the prior verdict so obtained. A gentleman who was a jurymen upon that occasion in *Middlesex*, is now a baronet, and of great consequence at the *India-House*. Gentlemen, if you make yourselves useful, there is a better track open to you than the honourable and just gains of your profession. You will observe then that the same accidents always return, and they are never explained.

Gentlemen, there is one part of the treatment of me in this prosecution that I think I have a right to complain of as man to man. I gave them no trouble; I made no objections. I requested when the jury was struck from the solicitor of the Treasury (before witness) I told him I lived in the country, that I was always at home---I desired he would save me unnecessary trouble, and that he would do, as men say to the executioner, Do your office like a gentleman. He seemed to be well disposed towards it, and treated me with great civility and complaisance. I desired him

to present my compliments to the attorney-general (and that if he would not do that office for me, I would do it myself) and desire he would let me know on what day he would chuse to have the trial. The solicitor promised me he would. He kept me upwards of a fortnight, never letting me know that it would or would not be tried. He kept me till seven o'clock at night the day before the last day of the sittings, uncertain whether I was to come here or not the next morning. What was the consequence? I had told him the consequence. I had a witness to send for one hundred and fifty miles. I sent for him, and I have again brought him (I am ashamed of the trouble I gave the gentleman, a stranger to me, I never saw him till now) I gave him the trouble to come and to go back two hundred and eighty miles. The person—and it is not a common person, a porter, or messenger that can be sent with a subpoena, when you do not know whether the witness will come or not—I was forced to send him the same way. The solicitor for the Treasury knew it; yet he never would let me know till last Tuesday night (last Tuesday afternoon I suppose my solicitor knew it) when the trial would come on. My witness was forced to go back and come again. Now, what is your verdict, (suppose it pleased the attorney-general to go on so two or three sittings more) what is the effect of your verdict compared with that expense? Your verdict is the gentlest part of the prosecution. When I say your verdict, it is because then follows the judge's sentence.

Gentlemen, if you don't know, it is proper that I should inform you how the London verdicts were obtained. I was present in the court. One jury, I think, brought it in (at first) guilty of printing and publishing; a most stupid verdict! I am sorry that honest men should be so imposed upon. Guilty of printing and publishing! I heard a gentleman once say, who has some skill in the law, that there was but one possible guilt that there could be in printing and publishing; and that was, if it was printed upon gilt paper. The pun is poor enough; but not too stupid for the doctrine, not a bit. There happened upon the trial of another of the printers to be some difference of opinion in the jury. They came into court; they desired to be heard. A jurymen desired to know 'whether or not they were to find their verdict according to the information:' that was his question (I don't know his name) which he desired to know. It was plain enough what that honest man meant. It is true, he did not express himself in the technical legal terms of the law, perhaps; but I did then say aloud (and I firmly believe that his lordship heard me; there are gentlemen in court that stood by and heard me) I did say (*a little heated*) 'his lordship dares not answer that question.' I said it out loud (I might well be supposed to feel a little) 'he dares not answer that question; for he dares not deny it; it is too gross: he dares not own it; for then he loses the verdict.' His lordship did not answer it; his lordship did not. Are you to find according to the information?—Why you are to find the information according to the evidence. You are to find the thing, with which I am charged, proved. The jurymen said—according to the information—Why he was to find according; for according means agreeing, and means nothing else. The evidence agreeing with the information! Why yes, to be sure, what is he to find else? He must find that or nothing, for that is the only thing before him. However, that question was not answered. Then a little conversation, of a strange nature, took place—(his lordship loves conversations with the jury)—a little conversation took place about intention. I hope, gentlemen, I shall at least have this benefit by my trial, that the doctrine of intention will come out fairly and unequivocally to you; whether the jury have a right, whether it is their duty (it is the very gift of the whole matter) to determine what was the intention. The laws have confined the jury to one single word (so careful have they been). That word is guilt; that guilt which is charged. Guilt there can be none without intention. If guilt can be found without intention, so be it; but I hope that you, gentlemen of the jury, nor this court, will not be permitted to go away from hence with these equivocal sayings which hitherto have been. Let it come out fairly, and let us know; in the name of God, what the doctrine is.

Gentlemen, I did object, if you remember it—I don't now intend to go into it, for I shall still be longer than I wish; but I think I ought to mention it, and I hope you will excuse the loss of your time—gentlemen, we talked something about the right of the attorney-general to reply—If there comes, said his lordship, *fresh matter*.—There can come no fresh matter, unless there comes fresh evidence. The evidence is the matter; the pleading is a different thing. The prosecutor is bound to foresee all that can be urged in defence by the person accused; and to answer it before it comes: that is, he is to make good his charge. If it is not so, see the other case; see, on the other hand, what I am to do. I am then to foresee what he has to urge against me; and if I do not, what follows? Why, all that he urges in his reply (as he calls it) is a new part of the accusation, which I shall have no opportunity of answering. The fact of publishing the advertisement is not disputed; I never disputed it; the whole matter that we have to do together is, for him to prove it a crime by law or argument: therefore whatever argument he uses in his reply, if it has any effect upon your minds, I may be convicted (if convicted upon such argument) without ever having offered the least defence; that is the blessed consequence of his right to reply: so that he is not to foresee what may be answered to his arguments; but the man charged is to foresee what arguments may be urged against him.

Gentlemen, there lives this day a very great man in this country, whose doctrine and whose practices were diametrically opposite. He enjoyed the office of attorney-general. He has been a chief justice. He, as I am informed, never prosecuted but one libel, and that was Dr. Shebbeare, who is now pensioned by those who made this gentleman attorney-general. What was his conduct? If ever there was an infamous libel against government, surely it was that (it is a great many years ago, but I read it). What was Lord Camden's conduct? He left the whole to the jury; intention and all; the whole: he cut you off from nothing of your right. He did not hold the threatening language—'you

'may, if you will, take it upon you.'—Why that threatening? You may commit crimes, if you will: you may be as indecent as I may be supposed to be for repeating this: but, upon such an occasion as this, I reckon it not indecent. But—'you may, if you will.'—Why you not only may, but you are bound to do it; nor do you discharge your consciences nor your oaths, if you do it not: but I hope you will have it clearly said, whether you are bound or not. Lord Camden's remarkable words, when he finished his charge against the defendant, was, that he did not wish the conviction of him, if any man whatsoever doubted of his guilt.

Gentlemen, another thing was said, which I must warn you against; it was said that this advertisement (I believe I mentioned it) arraigned all the measures of government (at least, I think, you need not search into the advertisement itself to be assured that it did not arraign the measures of government which have followed the publication). The printers who have been brought to judgment, have been sentenced a hundred pounds; and they suffered what they were not sentenced to, a week's imprisonment. Their fine, it was represented, was mitigated, for that they might have been or were imposed upon by the author, the libel coming in the shape and form of an advertisement, which disarmed their caution; and therefore the fine was no more. Formerly our laws punished men for being knaves; now I perceive they shall be punished for being fools. If a printer, for the sake of two shillings or half-a-crown, is imposed upon by a wicked incendiary, who, under the shape of an advertisement, disarms their caution and slips it into their paper; the jury have, you know, nothing to do with their intention; therefore there must be a verdict against them of course: the judges find the printers have been imposed upon; and therefore only imprison them a week, and fine them one hundred pounds. It was a dear half-crown they gained! If the printers were imposed upon, they should have been acquitted. But by the evidence given now, you find they were not imposed upon by me: there was no imposition by me. What was my conduct towards the printer? This advertisement I am now giving you will offend certain ministers in this country: it is perfectly harmless and safe, and free from the cognizance of the law: the matter of it is just; it is true; but the law affords no guard or protection now from the power of the ministry in the house of commons, who vote men guilty! and vote things crimes! They have given out, owing to my forbearance (I did not wish to expose the nature of that defence which caused me to go safe from the house of commons) being silent, they have propagated a report, as if (like an artful tricking attorney or solicitor that is not used to honourable practice) I had made a charge upon them, and sneaked out for want of evidence against me. I was determined, for the sake of the laws of this land, that they should either by forbearing to take notice of this advertisement, or by taking notice of it, let it appear that they have no power to punish a man but by the laws: and therefore I furnished full evidence, in order to shew that even with the fullest evidence the house of commons have no power to try or to punish the subject. I knew I was safe from the courts of law, at least that I must there be tried by a jury; and they may do their duty, if they please.—Gentlemen, for every minute of imprisonment that those printers suffered, I do freely and frankly confess that I deserve at least a year, comparatively. If they deserved a minute, for every minute I certainly deserve a year; and for every farthing of that hundred pounds which they were fined, proportion only our guilt (if there is any guilt in the case), a million of money will not be sufficient for my crime. If they can justify their sentence on the printers, I will justify the court for the most ample punishment they can inflict on me. If I am guilty, no man upon earth so guilty. It was the most deliberate act of my life; it was thought of long before I did it. I made the motion; I caused the meeting; I subscribed a great part of the money; I procured the rest from my particular intimate friends: but I shall come to that by-and-bye.

Gentlemen, I have shewn you the method of proceeding by information *ex officio*: I must now desire you to observe the method of punishment, when it comes to the court. Observe how that passes. The man is convicted this sittings: he is called up for judgment next term: Go to prison, says the judge, and then we will think of your sentence. They sentence him a hundred pounds; but for what was the week's imprisonment? It is put into the sentence indeed—'and imprisoned until he pays his fine.'—Well, but could the man pay his fine till he knew what it was?—Observe the distinctions which are made!—A general officer who is now in America, general Burgoyne, was prosecuted. He comes into court to receive sentence for hiring ruffians to destroy the electors coming to poll; what is his punishment? He is fined a thousand pounds; but he is not sent to prison whilst his sentence is deliberated upon; he is released instantly. Now what says our law? Our law says, that 'a corporal punishment, however small, is greater than a pecuniary punishment, however great.'—*Qualibet pœna corporalis, quamvis minima, major est qualibet pœna pecuniaria, quamvis maxima*—or something of that kind. Well then, the greatest offenders, you see, have not the greatest punishment. The miserable printer who is imposed upon by an incendiary—to prison with him; we have not time to tell you now what we will do with him; and yet it does not seem to be a very difficult case: but in a very uncommon case, that of an officer of the king's troops hiring ruffians to destroy the electors coming to poll, and thereby gaining a seat in parliament; in this case no deliberation is necessary: or it is taken properly, before he is brought into court; that he might not suffer a moment's imprisonment.—You see the difference. The delinquent was wished good morning; the judge from the bench, when the general paid down his fine in court, wished him good morrow. Another man was lately prosecuted, who would have taken away the estate of his neighbour, that neighbour not consenting illegally to lose it. He sends him a challenge. He is prosecuted and convicted. No deliberation for sentence; not a moment's imprisonment. He is fined a hundred pounds; and applica-

tion is even made by the court to know if any body ever knew a precedent for a smaller punishment. Nobody indeed ever did; and yet this challenger was an elderly member of parliament, and a justice of peace for the county where he lived. He was still better off than with a good morrow: he was told---*Idem alii fecere, et multi, et boni!*---Other men have done the same thing, sir, as you; and many other men and good men!---If he was a good man, why was he punished? He stood not, at that time, a good man in the court; he did not appear there for his goodness.

Gentlemen, I some time ago hinted something to you of the motives for this prosecution. I will now go no farther than only to shew you clearly what could not be the motives; and I will leave your minds to determine what is the motive: only so far I will say, that if the change in my situation, if I was allured to it by the lucrative emoluments of the profession, and wished to share in the legal plunder of the people, this prosecution might then be very serious; but I laugh at it. I am out of the reach of the intended consequences of this prosecution; I say, intended consequences; for rely upon it, I am better known to those who have caused this prosecution, than for them to have only in view the consequences of imprisonment and fine. No, they know better: they know that no men act as I have always done who mean to be stopped by imprisonment and fine. But, gentlemen, I will shew you what is not the motive of this prosecution. The motive of this prosecution is not to prevent the evil tendency of this wicked libel; of this horrid charge against the king's troops of murder; against soldiers who never commit it, who are not likely to commit it. I am sorry to read to you any paper: (I did indeed intend to have read many, but the time I see will be too long) I will only read one or two to you, just to satisfy you of some things which you perhaps are not aware of. Here is the *Public Advertiser* of May 30th, 1775. You will find in it a very serious, very particular, very sharp accusation against the king's troops of murder; the whole circumstances at length; and murder, murder, murder in every line; but it is so long that I will not read it to you now, because you can all remember to look at it hereafter. The papers are May 30 and May 31. The government then, I mean the minister (I make an improper use of the word government) the minister desires the public, upon this charge of murder against the troops, to suspend their belief. What follows? This paper which I have proved---As a doubt of the authenticity of the account from *Salem*, touching an engagement between the king's troops and the provincials in *Majsauchet's Bay*, &c. I desire to inform all those who wish to see the original affidavits which confirm that account, that they are deposited at the *Mansion-House* with the right hon. the lord-mayor for their inspection.

Arthur Lee.

Then come the copies of the affidavits; all the particulars at length: murder is not spared at all. Then, amongst the rest, comes an affidavit, which I shall prove to you presently more authentically than this; though it is enough for me that it was published. But you know, gentlemen, I am not the original author of the charge. The gentleman has been talking of the original author of the charge: he thinks he may tell you so now, two years afterwards; but if he had told you so at the time of this advertisement, every man in the court would have laughed at it. Here is the original charge, signed by the agent of the province where the murders were committed, and the original affidavits confirming it are here said to be lodged with the lord-mayor for inspection. It is very lucky for Mr. Lee that his receiving them, and causing them to be advertised, has caused no prosecution against him. We shall know presently whether this affidavit be a forgery or not: the gentleman for whose it is given attends here by my subpoena to prove or to disprove it.

I Edward Thorton Gould, of his majesty's own regiment of foot, being of lawful age, do testify and declare, that on the evening of the 18th instant, under the orders of general Gage, I embarked with the light infantry and grenadiers of the line, commanded by colonel Smith, and landed on the marshes of Cambridge, from whence we proceeded to Lexington. On our arrival at the place we saw a body of provincial troops armed, to the number of about sixty or seventy men. On our approach they dispersed, and soon after firing began; but which party fired first I cannot exactly say, as our troops rushed on shouting and huzzaing previous to the firing, which was continued by our troops so long as any of the provincials were to be seen. From thence we marched to Concord. On a hill near the entrance of the town we saw another body of the provincials assembled. The light infantry companies were ordered up the hill to disperse them. On our approach they retreated towards Concord. The grenadiers continued the road under the hill towards the town. Six companies of light infantry were ordered down to take possession of the bridge, which the provincials retreated over: the company I commanded was one. Three companies of the above detachment went forward about two miles. In the mean time the provincial troops returned, to the number of about three or four hundred. We drew up on the Concord side of the bridge. The provincials came down upon us; upon which we engaged and gave the first fire. This was the first engagement after the one at Lexington. A continued firing from both parties lasted through the whole day. I myself was wounded at the attack of the bridge, and am now treated with the greatest humanity, and taken all possible care of by the provincials at Medford.

Signed Edward Thorton Gould.

When first I heard of this prosecution, and not before, I began to consider with myself whether I had indeed made use of any such expression or word as distinguished what I had said from the case of many other persons. Not a day passed but I found some news-paper with the same charge, containing the same word murder. I need not read any of them to you; you can all recollect. Go to the papers that are published to-day, to those published before this charge was brought against me and

since, and see if you don't constantly find in them this charge of murder against the king's troops. I took extracts from them till I was tired; and not only from the news-papers, but several other publications; from that honourable gentleman's publication and others, which are of more consequence than fugitive pieces in a news-paper. These all prove the attorney-general's nice sense of honour and integrity, and regard to the public good, who prosecutes this advertisement. Now, that men may not be misled by it, after suffering them to run wild for two years, and be misled without any controul! But, gentlemen, so far from that being the motive of this prosecution, the papers are all full of the same charge, and will continue full, I have no doubt. I protest upon my honour, they are none of them made by me: I have been dumb ever since. I meant to do good by it when I made the charge, and I have been dumb ever since, because I could not see that any good was to be produced. If then you see what is not the motive for this prosecution of me, at this distant time, that will lead your minds to conclude what is the motive.

Gentlemen, the language of the attorney-general forces me to say a few words upon a subject which is the most disagreeable for a man to speak of; unless indeed it is when he appears as I do, a defendant. I thought when the attorney-general opened his charge upon this prosecution, that he would have taken a different line from that which he repeatedly pursued in the trials of the printers. He knew that I had heard him talk against indecency, a flood of obscenity, and scandalous publications. I had already heard him charge that advertisement to be full of 'ribaldry, *Billinggate*, scurrility, balderdash, and impudence.' I have not used a word that he did not use. All these I knew he had charged upon that poor advertisement. I thought that upon this prosecution he would not give me such an advantage as to say the same things, or take the same line that he took before. It is true, he gained a verdict by that line before, and therefore perhaps thought he might this time. I own I did think that he would have paid me the compliment of something a little new; but he says he never knew so much of my talents and learning as at this time. The gentleman's memory is short: I would have forgot it, if he had not. He represents me to you in the light of a scurrilous, ribald, balderdash, *Billinggate*, impudent fellow. That boldness with which I defend the right of the subject, will not, with any man who has a regard for the right of the subject, pass for impudence: those who know any thing of me must judge whether I am impudent upon other occasions.

Gentlemen, he has followed in this description of me which he has given, and in that character with which he has been pleased to cloath me—he has followed the old practice of some ingenious tyrants, who used to dress up men in the skins of beasts in order to encourage the dogs to worry them. Just so this gentleman dresses up his victims in the characters of beasts, in order to expose them to your indignation. He had no pretence whatever for representing me in that light. I do the more wonder at this language from him, because he knew better. He has said indeed, that he did not know the gentleman. The word know has many different meanings. He did not know me as a friend, or as an acquaintance; I never had that honour: but that he did know me so far as to know much more of the talents and learning (if there were any in the case) than what he can possibly have picked out from this day's hearing, is a notorious fact. However, gentlemen, if I am that *Billinggate* fellow, unfortunate is it for the attorney-general that a fit of *Billinggate* then once took him: and whilst the fit was on him, he applied to a gentleman to introduce him to my company, absolute stranger to him as I was. I did not request it; the attorney-general requested it. Perhaps the gentleman who introduced him is in court. The fit was not a short one: my conduct and my character was not, in his declared opinion, such as he now represents it. I believe we sat in a public coffee-house together, though in a private party, I suppose from eight or half after eight in the evening till past midnight considerably. I don't mention it to plume myself upon his distinction; I claim no honour from it: the gentleman might be desirous of seeing me as you go to see a raree-show, or as you would any strange creature; it might be from some curiosity. I never was vain enough, gentlemen, to impute it to myself as a merit; I did not see any reason to grow proud upon it; but I mention it particularly for this reason, that not only it ought to have saved me from such a representation of character, but it ought to have saved the attorney-general from pinning such motives upon me as he mentioned in another trial; such as the gaining of half a crown, or the flying in the face of government. When he was in possession of my motive, he knew it perhaps better than most men in England; and though I don't think I have a right to repeat what passed from that gentleman (though there was nothing in it dishonourable to him), yet I may be permitted to say what came from myself to him. A question was asked me to account for a part which I played; and why I, who did not then seem to him to be a desperate man driven by necessity to it, or that ill-behaved man, or that fool (for great numbers of patriots and ministerial men go from folly on both sides) he seemed to think I might have some more honourable motives about me, and wished to know what they were. I told him my motives; and it is a strange circumstance that I should then tell him that motive which is the very motive of this action of mine which he now prosecutes. I told the gentleman, in the year 1768, that there was a certain sect of religion (which I named) which of all others was most abhorrent from my principles and way of thinking; but I added—'Persecute them to-morrow, and I will declare myself of that sect the next day.' I appeal to himself; he will remember it; it is rather too remarkable. I will mention the sect, if it is necessary. Shall I repeat the name of the person, the introducer, and the place? If there is any doubt, and he desires it, I will mention the particulars; because I should be sorry to be laughed at as if advancing a falsehood of this kind, and pluming myself for passing a few hours with the gentleman who happens now to be attorney-general. This passed long before this wicked advertisement; long before I could foresee that the Americans were to be treated as they have been.

been. I think it should have saved me from such a representation of character, and from such motives as have been imputed to me; from that gentleman at least, if he acts (as he pretends) without direction from others; for he has seen me steadily pursuing that same motive. Every action in which I have been known to be concerned, has steadily been upon one and the same principle. I have never had occasion to support a friend or an acquaintance to promote an election, or to vote, or to do any thing for my particular connections; they have always been absolute strangers to me, and men taken up upon the footing of oppression. Friends!—Yes, if friendship received from me could make them my friends. But friends!—No, if any friendship received from them was necessary to make them so. My motive has been constantly the same: I know no American.

Gentlemen, I have been more concerned in my room than I have with the commerce of men in the world; and I read there, when I was very young, that when *Solon* was asked which was the best government, he answered—“where those who are not personally injured, resent and pursue the injury or violence done to another, as he would do if done to himself.”—That, he said, was the best kind of government; and he made a law empowering men to do so. Now, gentlemen, we are happier, we are under a better government; for our laws enjoin us to do what he only empowered men to do. By our laws the whole neighbourhood is answerable for the conduct of each: our laws make it each man’s duty and interest to watch over the conduct of all. This principle and motive has been represented in me as malice. It is the only malice they will ever find about me. They have in no part of my life found me in any court of justice, upon any personal contest or motive whatever, either for interest, or profit, or injury.

I have kept you too long to say a tenth part of what I intended to say, and I believe it is not necessary: I shall therefore pass over many things that would give to some pleasure, and to some pain. But as they are of that nature that I shall give myself the liberty of using, upon other occasions, as I please (doing no wrong), I can the more readily forbear them here. But, gentlemen, in this matter of charging the king’s troops with murder, there is a very striking circumstance; and that too, I suppose, the attorney-general will have forgotten. It is well known that, amongst other oppressions and enormities which gave me pain, murders (without any contest and dispute) committed and pardoned gave me much. I caused the soldiers in *St. George’s Fields* to be prosecuted—the king’s troops—for murder. I took them up. It was called no libel by the then attorney-general; no libel against the government. They were tried for murder. I did intend to have told you how they escaped; but it matters not. They were tried; they were charged with murder; and that not only in a court of justice; I advertised it, I signed it with my name: the same printer (I forgot to ask him as an evidence: indeed I had before asked him for a news-paper that contained the advertisement, but he could not send me one) he could have proved it; but it is notoriously known, I charged that murder upon the king’s troops with my name. It was not thought a libel then. It was thought a very great affront: for those troops had been thanked, in the king’s name, for their alacrity upon the occasion. What then, if the king’s name had been abused to thank men for their alacrity, what then? (I did not mention that, but I mentioned the murder committed.) There was murder committed. I saw it with my eyes; I saw many barbarities committed. I might have been amongst the slain. And shall I not mention what I saw with my own eyes? Shall I have no tongue nor understanding, but in a court of justice? I certainly will.—What followed? Soon after that, Mr. Stanley, a considerable officer in the state, moved in the house of commons for an act of parliament to take away from the subject the right of appeal in the case of murder; because I had caused appeals to be brought; that is, I assisted the parties who brought them. This motion was supported by Mr. Selwyn. Mr. Dyson, a lord of the Treasury, declared himself to be entirely of their opinion;—“because the right of appeal for murder was (he said) a shackle upon the king’s mercy: but he begged a delay till the next winter, when he promised it should have his assistance; that so the motion might not appear in the journals of the house all the summer, to alarm and terrify the minds of the people before that bill could be passed into a law, for which at present, he said, there was not time.”—To avoid its alarming the people before it could be passed into a law!—Well, it did not stop there: some notice was taken of this, but not much, as it was for that time dropped. But this motion was revived some time after. Mr. Rose Fuller (a better man to come forwards upon such an occasion) gave notice of a renewal of that motion in the house of commons: he was supported by Mr. Attorney-General. I was alarmed at that (and I will prove it; I am not now asserting what I will not prove). I instantly published what they might have called a libel, if it had not been upon such tender ground. I sent it to the public papers, with the initials of my name: I inserted in it such matter as could not fail to make it be known to come from me. That did not content me. I requested an honourable member of that house, who is now in court, Mr. Alderman Oliver, to present my compliments to Mr. Rose Fuller and the attorney-general, and to inform them that, upon that ground, I was ready to go even to death; that I would stick at nothing; that, on such an occasion, I feared no prosecution for libel. I intreated them to tell me when they would bring the motion on, that I might be present to hear what passed, which I would faithfully report and freely comment upon. The attorney-general, in his support of that motion, had reviled the right of appeal in the subject for murder, as a *Gothic* custom. *Gothic* was the invidious charge he brought against it: it was a *Gothic* custom! Why, gentlemen, so are all the rights, and liberties, and valuable laws which we have; they are all *Gothic*. But this was to be plucked out from amongst the rest; and because it is *Gothic* that men should be punished for murder, because it is a shackle upon the king’s mercy, murderers are not to be punished. Gentlemen, this attempt has a near affinity with this prosecution of me, for a libel against the government,

for charging the king’s troops with murder. Gentlemen, I beg your attention to this matter: for, you see, they have got farther now in their system and their doctrines; and the mere charging of the king’s troops with murder is to be considered as a seditious libel against the king and the government! But what thought the house of lords at the time of the Revolution upon this *Gothic* custom?—King James the second had cut off and murdered many of the peers, under a sham trial of a commission of peers whom he picked out. At the Revolution they took care to secure themselves from such trials in future; and therefore, on the 14th of January 1689, they entered this among their standing orders:—“Whereas this day was appointed for taking into consideration the report made the 8th day of this instant January, from the lords committees of privileges concerning the trials of peers: after due consideration had thereof, it is resolved by the lords spiritual and temporal in parliament assembled, that it is the antient right of the peers of England to be tried only in full parliament for any capital offences. And it is ordered that this resolution be added to the roll of standing orders of this house.”—This was to secure themselves. But when they had done this, some noble spirits amongst them being alarmed and apprehensive, lest, under this pretence, in future times the subject might be deprived of his right to prosecute those who had committed murder, they (three days afterwards) on the 17th of January, entered the following declaration: “It is declared by the lords spiritual and temporal in parliament assembled, that the order made the 14th day of this instant January, concerning the trials of peers in parliament, shall not be understood or construed to extend to any appeal of murder or other felony to be brought against any peer or peers: and it is ordered that this declaration be entered on the roll of standing orders of this house.”—The peers at the Revolution (all *Gothic* as it was) took this right of the subject, and hugged it to their bosoms; and this too in their own case against themselves. They would not themselves be exempted from a possibility of being prosecuted to judgment, that justice might be done for the lives of the king’s subjects, even if slain by themselves. However, gentlemen, this *Gothic* right of appeal is not as yet taken from us: and I do firmly believe, that by the resolution which I shewed, and by the message which I sent, and by the libel which I published (if such things be libels), I do believe I have the merit of putting off (at least for that time) so infamous an attempt. Infamous four-fold, if you consider the doctrine now brought forwards.—The king’s troops shall not even be charged with murder! Observe then what follows: the king perhaps will not pursue; the subject shall lose his right of appeal; and you shall not even dare to say that the king’s troops have committed murder.

I have already taken up much of your time; but I hope that the importance of the doctrine brought forward in this case, as it is the first (there is no precedent of such a one), I hope that shall be my justification.

Gentlemen, I will now come to the advertisement itself. The attorney-general says it is a scandalous publication; and he has repeated all those terms which I have before mentioned to you.

Now, gentlemen, pray consider with yourselves, to what purpose has he done this? Look at the information (you have a right to carry it out of court with you); see if you can find any such charge in the information; see if you can find any thing tantamount to ribaldry, or scurrility, or *Billingsgate*, or balderdash. These make no part of the information at all. He has done it merely to mislead and inflame. But he complains of scandalous publications! Who has most cause to complain of scandalous publications (taking the nation as divided in opinion between the Tory and the Whig doctrines)? who has most reason to complain of scandalous publications? Read Dr. *Shebbeare* and the archbishop of York! a pensioner of the crown, and an archbishop just created so by the crown! See how they have treated the Presbyterians! And yet, I presume, they are as respectable a part of the king’s subjects as the king’s soldiers! I think that to alienate the minds of the Presbyterians, or of others from them, is doing no great service to this country! Why not prosecute for that? No; pensions and mitres shall reward them! But, not to talk of these general matters, the attorney-general, in a prosecution of me for a particular advertisement, thinks it his place to talk of scandalous publications. Pray, take the two individuals, the attorney-general and myself; which of us two has most cause to complain of scandalous publications? Judge fairly between us. He a gentleman in great office; a gentleman necessarily exposed to the difference of opinions about his conduct: myself an obscure man, who never did enjoy any office of trust or of consequence; who never was a candidate either for honour or for profit; who have no claim to the notice of the public. Compare this with the situation of that gentleman; then compare the ribaldry and the scandal that has been published about us both; and judge which ought most to have talked of scandal in this prosecution! Gentlemen, I have had the honour to be burnt in effigy, and I saw myself committed to the flames. I have been sung about the streets in ballads, and I saw a little pert parson cocked up upon a stick in the finger’s hands. The news-papers for some years were even sick of my name. Even my cloaths afforded an entertainment for the wit of the theatre. As for caricatures, I have myself bought enough of them to furnish a room:—my rooms are but small, as you may easily suppose.—My life has been written, with my name at length, and the atheist and macaroni parson printed at the bottom of a print in the frontispiece. Atheist! and with my name at length!—Scandalous publications, to be sure, should be urged by that gentleman against me!—Gentlemen, I have never complained of those imputations. I protest (except with very ignorant, very poor creatures, and it does not signify what they think) I don’t think those imputations ever hurt my character; and if they have, I will take the chance of time to refute them. There was indeed one imputation that I believe did get some ground; and I thank the attorney-general for now relieving me from it: it was the worst of all

all the other—a corrupt pensioner of the crown.—That was an imputation which I believe did stick by me; but there is no wonder at that at all. I did not even for that so much as accuse the publications and the writers: it is the practice of the times, and the corruption of the minister, that libelled me! Every man may, without being absurd, suspect his neighbour of corruption, without any specific charge brought against him. Good God! in a nation of lepers like this, who can expect to be thought clean! However, I agree with the attorney-general in all that he has said generally against scandalous publications: they ought to be, and the laws (without straining them) are now sufficient to cause them to be suppressed. But, gentlemen, I shall never be found in the list of those dealers in scandal. Well, but in the advertisement he tells you, there is scurrility, *Billinggate*, ribaldry, and balderdash.—The gentlemen of the law love to go by precedents. The attorney-general found a precedent for it; and therefore (without considering whether it would apply or not in this case) he made use of it to eke out the time. Mr. Noy, the attorney-general, in the Star-chamber, prosecuted a man for speaking disrespectfully of stage plays; and he said, that—‘it may be fit enough and lawful to write against plays, by men that have a mission: and they must do their errand in mannerly terms, and in the same terms as other men expect to bear with them.’ Mr. Pryne had no mission to meddle with those things, to see whether men should not return to gentleness. The terms which he useth are such as he finds among the oyster-women at *Billinggate*, or at the common conduit.—Mr. Pryne had no mission, it seems, to prevent men from turning heathens; and therefore he ought not to endeavour to prevent them from turning heathens! But however, gentlemen, if I have used *Billinggate*, and those bad terms with which he charges me, I shall not be angry with the attorney-general, but very much obliged to him, if he will help me to correct my language. I am sorry, however, to find that he does not intend I shall have much benefit by the example of his own. He has charged the advertisement with impudence too: and it seems, gentlemen, by what I heard from him in the other trials, and in this, to be a very lucky impudence for me: for he did say, that ‘wicked is a term too high for this advertisement.’—These are the very words; I took them down: ‘wicked is a term too high for this advertisement.’ Upon what, then, does he expect to gain a verdict? He said too, that ‘its impudence disarmed its wickedness.’—I believe that is a new figure, not to be found in poetry or painting! Impudence disarming wickedness! Why, gentlemen, that was in plain words telling the jury (if they had at all adverted to what he said) that they had nothing to do with that advertisement: for if it is not high enough to be wicked, it is too low for the verdict of a jury. You have nothing to do but with legal wickedness: a man cannot be prosecuted for scurrility and impudence.—But where, in which words of that advertisement, is this scurrility and *Billinggate*? In which sentence is the unmeaning ribaldry and balderdash? *Balderdash*, I believe, is a term taken from the drunkard’s table. *Balderdash* (if it means any thing) means—a rude mixture, a confused discourse. Does he prosecute a rude mixture and a confused discourse? If its aim and its object are difficult to be found out, is that an object of prosecution? In that case, it might as well have been written in *Hebrew*. But, gentlemen, all this was merely to inflame and mislead you; and therefore I shall not dwell upon it. But, gentlemen, whilst he has been mis-spending the time of the court in that which makes no part of the information, he has not said one single word about that which does make a part of the information; I mean its falshood. Falshood is a part of the charge, and it is a criminal and an odious part of the charge; and if you don’t find it in the advertisement, you cannot give a compleat verdict. Falshood is a part of the monster which he has exhibited: and if one limb of it is wanting, you cannot give him a verdict. Gentlemen, I shall prove the assertions of the advertisement to be true by my evidence; and I will not now delay you with them. And, gentlemen, I shall prove to you a thing which may now perhaps be a little useful to my character (if it suffers under that stigma of *Billinggate* and balderdash, and incendiary intentions, with which I am charged); for I shall not only prove that the motion was made, the money collected, and paid, but I shall prove to you, that the advertisement of the first sum did produce the second. The attorney-general says, it was only a fetch to fly in the face of the law. It was a fetch. It fetched 50l. more: and I will prove to you that it did so. I will tell you the person who sent it, and the person who conveyed it to me; because the purpose for which the money was given, the gentleman who subscribed it, and the gentleman who conveyed it, are all worthy of each other. The money came from sir *Stephen Theodore Janssen*, who is now out of the reach of envy; it was conveyed to me by Mr. Alderman *Oliver*, who, though living, is equally out of the reach of censure; and it was paid for the purpose for which it is declared. And, gentlemen, I am the rather inclined to prove these circumstances to you, because his lordship in his charge to the jury on one of the latter trials, finding that no evidence had been brought of the truth of the assertions in the advertisement, was pleased to forget a doctrine I have sometimes heard about truth, and threw in, as a make-weight into the scale, an insinuation of the possible falshood of the advertisement. His lordship said, he ‘did not believe such a proposal had ever been made, or such money contributed, or paid, or even such a society named existing. He hoped there were no persons capable of such an act: he hoped, and therefore he believed!’ It is a tolerable insinuation to a jury! He hopes there are no men capable of such an act! What dismal act must this be! It must surely be some act that excludes a man ever after, surely, from being admitted to sit cheek by cheek, and laugh and joke together with his lordship. It must surely be an act of that kind that a man must behold in abhorrence. No honest man could keep one company after it. ‘He hoped there were no men capable of such an act, and therefore he believed it.’ After this the attorney-general, from his lordship, took the same cue: and therefore, in a succeeding trial, he too in-

sinuated, that the subscription was a mere pretence (a *fetch* he called it) to colour the advertisement. I own when his lordship hoped, and therefore believed, I was in some pain for my own existence: and though I stood close at his elbow, I did not know but he might believe next, that there was no such person as myself existing in the world. And yet I have heard his lordship say, on other trials (and if I misrepresent him, he will do justice to himself) I have heard him say—‘What! shall not a judge and a jury know and believe what every one else knows and believes?’—(and it was upon a trial for a libel)—‘Shall they alone be supposed ignorant of those known and notorious facts which no one else in the court doubts?’—As I do not therefore know which of these two doctrines his lordship may adopt on this occasion, and cannot tell what he may believe (because I do not know upon all subjects what he may hope), I shall therefore prove the truth of my advertisement. And when I have done that, perhaps, gentlemen, you will be told (as I have heard it said) that *false* in the information stands for nothing, and is not a part of the charge! though observe, if I omit proving the truth, they will not fail to aggravate the charge, by insinuating the falshood.

Now then, gentlemen, I come to the very great offence of all; to that which does indeed make a part of the information, but has made no part (except in assertion) of the attorney-general’s harangue:—I mean, charging the king’s troops with murder. I am told, that it is not for any of those assertions about subscription, and payment, and collection, that I am prosecuted; but it is for charging the king’s troops with murder. There the attorney-general said, he ‘put his finger.’—I have not charged the king’s troops with murder: there is not any such assertion in the advertisement. There can be no charge, no truth or falshood, but in an assertion. Gentlemen, I have no more asserted, that there were any persons murdered, than I have asserted that they have left behind them widows, orphans, or aged parents. Perhaps no persons were murdered, perhaps no persons were even killed at *Lexington* and *Concord* on the 19th of April 1775. Perhaps, if there were any killed, they were such as have left behind them neither widows, orphans, nor aged parents. The advertisement does not assert any of those things. There is indeed a description in the advertisement of certain persons for whose use the collection was made: if there are no such persons, the intended charity will not take place. I indeed suppose the charge to be true: others had charged the king’s troops with this murder nine days and more before my advertisement. I have shewn you where; in the same news-paper of May the 30th and 31st, 1775, signed by the agent of the province. I supposed that charge true; but I did not make it. I took it as I found it. The charge was in all the news-papers of May 30th and 31st, 1775. Why not prosecute those that brought the charge? The charge was authenticated in the most formal manner: original affidavits, taken on the spot, were lodged with the lord-mayor of London. The charge was not anonymous; it was signed by the agent of the province where the murders were committed; it was signed by Mr. *Arthur Lee*. He publicly avowed it every where. He sat daily in this court, with the chief justice and the attorney-general, publicly as an advocate: he was retained on one of the trials: he stood up to avow it: his lordship knew what he was going to say, and would not permit him to speak: it was in the first trial at *Westminster*. You see then (nay, you know it from a thousand publications) that this was not a wanton suggestion of my own; nor yet lightly taken up upon a slight rumour: but it was so given to the public, that no man could reasonably doubt of it. The *Gazette*, published by authority, desired every man to suspend his belief; in declared answer to which these affidavits came. It has never since been contradicted, even by that very authority that desired us to suspend our belief. But, gentlemen, though I did not make the charge in this advertisement, to save trouble I am willing to have it understood, that I did make the charge in the advertisement: I do again make it now. I did not word that part of my advertisement in the descriptive manner in which it stands through caution, and as a subterfuge to insinuate a charge which I was afraid to make: so far from it, that I do tell you again I allow the charge. I believe, gentlemen, these murders will never be forgotten as long as the history of this country shall remain: for the murders of that day, the 19th of April, have been productive of all that slaughter which has happened since, and of all that which is still to come. Suppose then, gentlemen, if you please, that I had charged the king’s troops with murder. Well! what then? How follows the libel against the king and the government? for you must take notice that the accusation in the information is not that I have charged the king’s troops with murder. That would not have supported an information: an information could not be supported upon that charge. The charge against me is, that I have charged the king and the government with murder. And to-day the gentleman has spoken a little more plainly than he did before. To-day he says, that ‘I have charged the persons employed by government with being guilty of murder; and consequently those who employed them are involved in the same guilt.’ This is the charge against me. But how does he draw the consequence? Is that to be found in the advertisement? Does every man that says a soldier has committed murder, involve the king and the government in the commission of that murder?

Gentlemen, I have not, in my advertisement, even charged the ministers. But if I had, I hope the ministers or the troops are no part of that government which you acknowledge: at least I am sure the troops do not make a part of that government under which I was born; they do not make a part of that government to which I have repeatedly sworn, and always held the most faithful and firm allegiance: and I will say more, they do not make a part of that government under which I will ever silently live. Indeed, gentlemen, Mr. Attorney-General seems to think the troops something more sacred even than the government: for he said, in aggravation of the charge, that it was ‘not only a libel against government, but even against the soldiers in our service.’—If he should happen to forget this also, the counsel who answered him at the time, and took notice of it, I hope will remember it.—Not only a libel

'libel against the government, but *even* against the soldiers in our service: so that the troops are something more than the government! I believe they are intended to be made so; for ours is a government of laws, not a government at will, either by troops, commanders in chief, ministers, or king. Consider, gentlemen, that the king's troops are only tolerated in this country for the purpose of foreign defence. They have been but of late years tolerated in time of peace. They have only an annual existence; which existence expires yearly, unless regenerated by a yearly vote. Now, gentlemen, consider! *Hanoverians, Hessians, Brunswickers, Waldeckers*, the very *Indian savages* (for of these are the king's troops now composed) all these, by Mr. Attorney's doctrine, make a part of the blessed government of this country! and to charge any of those king's troops with murder is to be guilty of a seditious libel against the king and against the government! Gentlemen, reflect. Have not the king's troops often been charged with murder? Does there pass a year when some of them are not convicted for murder? and, in the last good old king's reign, were they not executed too for murder, when they were convicted? It is too notorious.---A libel to charge the king's troops with murder! I believe nobody ever dreamt that it was a libel against the government, or even against the ministry, to say that some of the king's troops have committed murder. If such a charge is false and malicious (and a false and malicious charge may be made against the troops, as well as against any other person) it may be a libel against them, just as it would be against any other of the king's subjects; and they must seek the same remedy. They are not nearer, nor, I hope, dearer than we are; than any other of the king's subjects. How long have the troops been these privileged characters? What is there peculiar in their character, that to charge them with a murder shall be a libel against the king and the government? Suppose I had said (as I believe I might truly), and as I know it has often been said, that many murders have been committed by the king's patents, does any man think that the attorney-general would have prosecuted that as a seditious libel against the king and the government? And yet the king's patents are just such as he pleases to make them: they are of his own begetting, and much more as he pleases to make them than even his children. But the troops? what are they? what are they, whose origin we know? what are those who are of our own country?---Many of them, felons taken from gaols, and rescued from the gallows. Of these are the king's troops composed. And is it wonderful to charge the king's troops with murder? But it is too ridiculous. I am sure the attorney-general does not, he will not, pretend to say, that every particular charge against some soldier or soldiers for murder is a seditious libel against the king and the government! He will not say so! Suppose, gentlemen, some of the king's peace-officers had been charged with murder. It has often happened. Constables and peace-officers may exercise their authority in an illegal manner: they may kill men instead of arresting them. They have done it; they have been sometimes tried for it. Are not they as much the king's officers as the troops? Something more so, I suppose; for they are the officers of the *real* government of the country; the officers of the laws. And yet was ever any man prosecuted, or would any man now be prosecuted, if he charged a pack of constables with having committed murder? Would that be a libel against the king and the government? It could not be. Gentlemen, suppose some of the soldiers as brutal as *Kirk's lambs* (soldiers, for their cruelty, known by that name) should renew again the horrid barbarities which they committed in the West; would it then be a seditious libel to say that they had committed murder? I do not say, nor know, that the king has at present among his troops any lambs of *Kirk's* breed; but I am sure he had in 1768; because I then saw them not only commit murders, but other barbarities which not a savage hardly would commit. I saw one of the king's troops run his fixed bayonet under the shoulder-blade of a poor man, because he could not get under a rail time enough out of his way: I saw a woman with child wounded: a ginger-bread woman murdered as she sat at near a quarter of a mile distance. Were not they murdered? Were not those murders committed by the king's troops? by as numerous a body of the king's troops as those who committed the murders at *Lexington*? Gentlemen, there was a person present; I don't know that I have a right to mention his name; but he said he had served as a surgeon under *Braddock* in *America*, and he told the justices of the peace, that, even in that country, he had never seen murder so wickedly, so wantonly committed. But perhaps the attorney-general does mean still to prosecute me for calling them murderers. Why should he not? It is but nine years ago! I don't know but that, as soon as this prosecution is over (if you should establish this doctrine), he may follow it with another prosecution for that libel too. The same printer can prove it; and I shall not deny it.---But the attorney-general will, I know, from necessity, be obliged to say, that this is a very different case from charging some individual soldiers with murder. The king's troops *here*, he will say, acted in that capacity, as the king's troops, in a body, under their officers, and in a military manner, as part of the king's army.---Well, it may be so; but, however, that is more than he has proved to you. If you believe that, you must take his word for it, or you must have it from the evidence which I shall produce. But if Mr. Attorney-General makes or attempts to make this distinction to you, gentlemen, between individual soldiers and those acting as part of an army, I must then intreat him to draw the line. None has yet been drawn; but he must do it before you can give him a verdict. If he will give up, as I am sure he will, that to charge any individual soldier with a murder is not a seditious libel against the king and his government; but shall insist, that to charge a *body* of the king's soldiers, acting under their officers, is a libel against the king and the government; he must then draw some line. He will tell you, I suppose, whether it is a regiment, or a company, or a serjeant's guard, or a corporal's guard; what number, and how commanded is it; that draws the line; that makes it an offence against the king and the government, and makes it a seditious libel to charge them with murder. Look after him.---See if he draws you that line.---He must likewise, gentlemen,

when he has drawn it, shew you his law for it; and then he must prove that the troops I have charged fall within that line: and if he does all this, if he draws that line, and establishes it by law, and proves that the troops I have charged are within that line which he establishes by law, then you are bound to give a verdict against me. And if he would do that, I would at once save him the trouble of a trial. If he can draw that line, I will not keep the court a moment.

Gentlemen, I will be bold to say, that the whole army together, foreigners and natives, with all their officers, and the commander in chief,---aye, and the king himself at their head,---is no part of the government of this country; nor can they lawfully put any man to death. I said, gentlemen, some time ago that there never had before been brought a prosecution upon such a charge as this. Now, it is true, that a part indeed of the charge against honest *John Lillburne*, upon one of his trials, was, that he had accused the soldiery of having committed murder; and his words were (besides the word *murder*, which he expressed at length) that they had committed murder by 'shedding the blood of war, in the time of peace:' and he had likewise called their general, by name, a *murderer*. But, gentlemen, it must be remembered, that this prosecution was brought when the army were indeed, *de facto*, the government; when there was neither king nor parliament, but the army governed alone. Then indeed it was natural enough to call the troops the government, and to reckon it a seditious libel against the government to charge them with murder. Since that time, the attorney-general will find no such prosecution. However, gentlemen, even then a *London* jury, faithful to their duty, in spite of the judges and the attorney-general (who then held the very same language which the attorney-general holds now), in spite of all their arts, at that perilous time, a *London* jury in this very court, sitting in those very places where you now sit, did justice to their own consciences, and they acquitted him, as you must me, unless you chuse to exchange the laws of the land, and have military execution take place in this country. A standing army, in the time of peace, is a monster to the free constitution of this country: it has but very lately been suffered; and one of the great arguments that has been urged by those who have from age to age opposed a standing army, was, that they would be thenceforwards used as they now are. The pensioners of the crown and the friends of arbitrary government ridiculed such a supposition. They said, it was impossible that such a time could ever arrive. I have read their arguments; I am sure the gentleman who now prosecutes me has read their arguments. They were then afraid of this use of troops; and therefore those who opposed the establishment of the army gave it as their reason. Gentlemen, the courtiers ridiculed the thought that such a time could ever arrive, or that the soldiers in this country could ever be so employed. Now, what would our fathers have said, if any chief justice or attorney-general had at that time hinted that the soldiers should not only be so employed, instead of the civil officers of justice, to enforce the law upon the subject; but that they should also have a privilege, when they were employed, which the officers of justice never pretended to? Any man who had broached such a doctrine (before the crown had got a firm possession of a perpetual standing army) such a man would have been hooted at by both parties: by the court (not that they would have disliked the doctrine, but) because the secret would have been let out too soon. But now this same doctrine has made the chief justice an earl, and shall make the attorney-general a chief justice.

Gentlemen, I must entreat you to recal to your memory in what light military execution has always hitherto been considered in this country; and I shall give you (for it is worth the while) the circumstances of the military execution at *Glencoe*. (I published the pamphlet, that all the world might see it.) I mention it, because it happened about the time of the first establishment of a standing army (in its present form) in this land. It is but about eighty years since. It happened immediately after the Revolution. Now, gentlemen, who were the *Glencoe* men? 'It is certain and acknowledged by all, that they had been in the rebellions under *Dundee*, and under *Buchan*.' The time of this slaughter was in very troublesome unquiet times, at the moment of the Revolution: it was after repeated proclamations of indemnity and pardon. The last proclamation allowed them five months (from *August* to *January*) for them to come in and take the benefit of that proclamation. About six weeks after the expiration of that term, the slaughter happened; and about twenty-five or thirty of them were killed. Now, gentlemen, let us look for the reasons which were given for that slaughter. The secretary of state, *Stair*, gives these reasons for that slaughter: these are his words:---'Since the government cannot oblige them, it is obliged to ruin some of them, to weaken and frighten the rest.' He goes much farther:---'It is a great work of charity to be exact in rooting out that damnable sect.'---They were not only obliged to do it, but it was charitable. He goes farther:---'for a just example of vengeance, I entreat the thieving tribe of *Glencoe* may be rooted out to purpose.'---He says it was 'a great advantage to the nation, that that thieving tribe were rooted out and cut off.'---'When you do your duty in a thing so necessary,' (there was a necessity, you see)---'to rid the country of thieving, you need not trouble yourself to take the pains to vindicate yourself by shewing all your orders.'---'When you do right, you need not fear any body.' He adds farther, gentlemen,---'Here is a fair occasion for you to shew that your garrison serves for some use.'---These are his instructions; the secretary of state's instructions to the troops:---it was a fair occasion to shew that their garrison served for some use.---The king's justice in this, will be as conspicuous and useful as his clemency to others.---Can any murder be dressed up in fairer terms? I defy the attorney-general, with all his abilities and force of language, to say any thing in behalf of this murder at *Lexington*, in more specious terms than secretary *Stair* has done. 'It was charity to be exact---for a just example of vengeance---I entreat the thieving tribe of *Glencoe* may be rooted out to purpose.'---It is a great advantage to the nation that the thieving tribe were rooted out, and cut off.---When you do your duty, in a thing so necessary, you need not trouble yourself

yourself to take the pains to vindicate yourself by shewing all your orders. When you do right, you need not fear any body.---Here is a fair opportunity for you to shew that your garrison serves for some use.---And after it was done, he says, 'All that I regret is, that any of the fort got away, and there is a necessity to prosecute them to the utmost.'---These are the specious reasons given for this slaughter at Glenco by the then secretary of state. But, notwithstanding all these fine reasons of the secretary (who would have been very glad to have had it considered as a seditious libel against government, for any man to say that that murder which he had authorized was a murder: he would have been very glad of this doctrine; it would have saved him) he himself acknowledges in a letter, that there was 'much talk at London, that the Glenco men were murdered.' There was much, observe, not a little; there was much talk at London that the Glenco men were murdered. And the parliament of Scotland, who took up the matter, said, it had made much noise both in Scotland and the rest of the king's dominions.---And, gentlemen, it was a very useful talk and noise. You will find what it produced. Now, what did the king? reluctantly indeed; but it produced good. What did the secretary of state? What did the attorney-general? File an information for charging the king's troops with murder? (words and writing have the same effect; rash words, indeed, shall have an excuse where a deliberate writing shall not.) No! there was no information for a libel; but the king granted a commission for an enquiry by what pretended authority that slaughter was committed. The officers of state at that time knew what they were about, as well as they do at this time. There was a defect in the commission. Gentlemen, in this first commission which was granted, the officers who had the drawing it up, no doubt, took care that there should be a defect. A defect there was, and the enquiry did not take place. But the much noise and the much talk continued; and two years afterwards the king was forced to grant another commission of enquiry; and then care was taken that there should be no defect. And that commission of enquiry was put in force. It was a commission of enquiry to some of the noblest and the greatest in that country, Scotland, where the murders were committed. Gentlemen, what did those lords commissioners? They reported, that the slaughter of the men at Glenco was---'a BARBAROUS MURDER;' the very *Billinggate* language complained of in me. These noble Scotchmen voted and used that very expression, that very ribaldry. The attorney-general has taken hold of a whole nation by calling it *Billinggate* and ribaldry. Here is that very word, *murder*, *barbarous murder*, applied to the king's troops, which offends that gentleman so much in my advertisement. He may now see, that I too had a precedent for it.---After the commissioners had discharged their duty, and made their report, that it was a *barbarous murder*; the parliament of Scotland took it up, and they voted the same *Billinggate*---they voted that it was a 'BARBAROUS MURDER.' And they addressed the king; and in that address they call it a 'BARBAROUS MURDER.' But that is not all. They justify the king. They find upon their enquiry, that the king's instructions had been contradicted: for his instructions were, that the Glenco men should be prosecuted 'in the way of public justice, and no other way;' that is what they find for the king. And yet they were no friends of those men who were murdered. They did not justify them, nor arraign all the measures which had been taken against them, by finding it a *barbarous murder*. But they justify the king; and they acknowledge themselves so well persuaded of their guilt, that they say, if the king had proceeded against them according to LAW, and had taken their lives, 'they would have met with no more than they deserved.' However, gentlemen, I suppose that in that declaration they were rather hasty: for there were women and children, and old men of 80, killed: and I do suppose, that if they had been proceeded against according to law, the infants at least would have been spared, if the old men and the women had not escaped. They go farther. They accuse the secretary of state, *Stair*, as 'the only warrant and cause' of the slaughter by his orders. They find that he 'did, in place of prescribing a vindication of public justice, order them to be cut off and rooted out in earnest, and to purpose; and that suddenly, and secretly, and quietly, and all on a sudden.' It keeps pace very much with the murders at *Lexington* and *Concord*. That expedition was secretly, quietly, and all on a sudden; an expedition at the dead of night.---They find that he directed the soldiers, that they 'should not trouble the government with prisoners.'---Now the government cannot be troubled with prisoners; the ministers might: government is not troubled with offenders.---He promises them, that 'their power should be full enough;' and he orders them, that they should 'begin with Glenco;' and his words are, that they should 'spare nothing which belonged to him.'---Military execution differs a little from the laws of the land!---They accused the king's troops with *murder*, for executing the orders which they had received: they addressed the king 'to order his advocate to prosecute them;' and they desire him, that he would 'send the troops home to be prosecuted:' 'there remaining---' (these are their very words) 'send them home to be prosecuted: there remaining nothing else to be done for the full vindication of his Majesty's government from so foul and scandalous an aspersion.'---There remaining nothing else to be done! Not an information for a libel, but an enquiry into the matter, and a prosecution of the offenders! Now, gentlemen, then I must entreat you to observe what the troops are capable of doing: and I did intend to have read to you the cruel particulars of that narrative; but it is well enough, you will read it another time at your leisure; and it is your conviction, more than your verdict, I seek. You will know where to find it. You will see in how barbarous, how wanton, how treacherous, and how cruel a manner they slaughtered men, women, and children. And this they were told was their duty; and this they thought a proper way (as *Stair*, the secretary of state, who was a military man; they thought it, as he told them) a proper way to shew that they served for some use. Gentlemen, you find then, by this report and vote, that murder may be committed by the king's troops *without* and

even against the king's orders and instructions; therefore I conclude, that it is not necessarily a libel against the king and the government to accuse his troops with murder. Indeed I go farther: I say, the king cannot give orders for such a murder. It is an impossibility: nor, if it were possible, would such orders justify the act. It exceeds the king's power; and would still, by whomsoever authorized and committed, continue to be a murder. Gentlemen, you find too, that a secretary of state may be guilty of exceeding the king's instructions (as in this case of *Glenco* he was upon enquiry found to have done). And as a secretary of state may exceed the king's instructions, so may all those other persons through whose hands the orders pass from the secretary of state to the soldiers who execute them; consequently, it is no charge against the king or the government to charge the troops with murder. But, whether the troops have orders or not, you see, that the king's troops who commit the fact are nevertheless guilty of murder, as it has been here voted, tho' acting under orders. Now then, gentlemen, I must beg you to compare that doctrine concerning *Glenco* (which has never been arraigned) compare it with this doctrine of the attorney-general concerning the soldiers at *Lexington*. In the trials of the printers he said, and he says now, that the advertisement is a seditious libel against the government, because it arraigned the employment of the king's troops, and called the victory they had obtained a murder. There, he said, he put his finger; 'for this (says he) arraigns all the measures of government; quelling rebels armed, to call that murder.' Now I beg of you to consider what a number of things are left out in this manner of reasoning, and what a number of things are taken for granted. In the first place, it does not appear, nor has he offered to prove any such thing, that the slaughter at *Lexington* and *Concord* was a measure of government.---Arraigning all the measures of government! and yet it does not appear that this was a measure of government; I mean, even according to the abused use of the word *government*; I mean, not a measure even of the secretary of state. But if it had been, how does it follow that, by abusing the measures of the ministers of state, I condemn all the measures of government? Suppose I condemn one measure of government, how does it follow that I condemn all? May not a man condemn that measure, and yet approve all the foregoing? I do not mean to be understood that I approve the foregoing measures: I abhor them. But there is nothing in the advertisement before you which condemns the measures of government directly or indirectly: it relates to no other measure but merely to *that one*; and you are not to trouble yourselves with what I may like, or what I may not like, but what I have expressed in that advertisement which is before you. For in this case of *Glenco*, it is evident that the noble commissioners who voted it a *barbarous murder*, did not condemn all the measures of government: for they said, 'If the king had prosecuted them by law, and taken their lives, he had done no more than justice:' it is plain therefore they did not condemn all the other measures of government, but only the slaughter by the troops; for they supported the other measures of government, and that at the risk of their lives and fortunes. And, gentlemen, I know of my own knowledge, and I dare say you do, many persons who have not disapproved of all those preceding measures relative to *America*, who yet did disapprove of that rash and wanton transgression. Then, gentlemen, as for the 'victory,' I think it will not appear to be quite so complete a victory as that at *Glenco*! and therefore you still see, that such a victory as that may be called a murder. Gentlemen, for my own part, I do not hesitate to declare, that I abhor such victories; victories by subject upon subject! And as for such a victory as this, I do declare I think that the brows of such conquerors instead of laurel should be crowned with wreaths of hemlock. And as for his---'quelling of armed rebels!' every word is falsehood.---They were not rebels, nor armed, nor quelled. They had committed no act of hostility; they had made no attack; they were sleeping quietly in their beds, unapprehensive of any attack upon themselves, at the time that this expedition took place: and that I shall prove, gentlemen. What reason have you to believe that they were in rebellion, unless the attorney-general's saying so proves them to be in rebellion? for he has offered no proof to you of it. It is now---(and pray consider this matter about rebels; though I think it does not matter; for a rebel may be murdered) but consider, it is now two years and a quarter since this slaughter was committed; and yet, to this day, no person whatever has been prosecuted as a rebel. No legal proceedings of any kind have taken place. It is two years and a quarter since that execution upon the rebels, as they are called, and yet no proof of rebellion: and yet you are to believe, that they are rebels! The attorney-general, if they are rebels, should do his duty: he should prosecute.

Now, gentlemen, observe only another contradiction in the doctrines which are brought before you. You will be told, that if they were murdered, the murderers should be prosecuted. You have been told so. Men are not to be charged with crimes; they are to be prosecuted by law. So then we are not to know, we are not to judge of murder when it is committed, till the law helps our judgment. And yet, observe, we are to judge of rebellion; which is a crime surely more difficult to be ascertained, and about which there have been more doubts and disputes than about murder. If a man, out of the court, exercises his judgment about a murder, he shall be punished; but he is at the same time bound at his peril to exercise his judgment about rebellion; to know what is rebellion, and who have committed it. And yet, gentlemen, I must beg you to observe, that if these very men, executed by military force at *Lexington*, had been rebels; had been taken in rebellion; had been prosecuted, convicted, sentenced, and had been leading to the gallows by the sheriff; if these same king's troops had come and shot them, or run their bayonets into them, they would have committed murder. It is not their being rebels; it is not their being sentenced---when they are even leading to execution, a man may commit a murder upon the convicts: and these troops would have committed murder, had they executed the men even in that condition.

Gentlemen, the same way of thinking of military execution has prevailed ever since that time. I shall not trouble you to repeat the particulars

culars of the affair of Captain *Porteous* at *Edinburgh*. These gentlemen are so little pleased with military execution upon themselves, that *Porteous* was charged by them with murder. He was prosecuted, convicted, and when he was reprieved after sentence, the people of the town executed that man themselves, so little did they approve of military execution. Now, gentlemen, there are at this moment people of reputation, living in credit, making fortunes under the crown, who were concerned in that very fact, who were concerned in the execution of *Porteous*. I do not speak it to censure them; for, however irregular the act, my mind approves it. I beg you likewise, gentlemen, to recollect that most wanton and most wicked rebellion of the year 1745. In what a manner was the victory over them spoken of in *Smollet's*—'Mourn, hapless *Caledonia*!'—It is known, I suppose, to every body who ever reads poetry. He calls it murder:

"The naked and forlorn must feel
"Devouring flames and murdering steel," &c.

I condemn his act; I do not justify it; but he was not prosecuted for it in that mild reign.

Gentlemen, it has always been judged a meritorious jealousy in our civil officers; it was in *Janssen*; it was in some other sheriffs, who are still living, when they refused the assistance of the military to execute criminals. So little proper are the military, with or without orders, for civil purposes, that it has always been thought a praise-worthy jealousy in them to refuse to suffer the military to assist at the execution of criminals: how much less then are they proper to execute them themselves. In that prosecution of the king's troops for committing murders in *St. George's Fields*, I was particularly fortunate for this occasion; and I should have reason to rejoice for myself (if I alone was concerned), that I did by that prosecution bring out a doctrine (which I know to be false, and which if not discountenanced will be fatal) but I did draw out a doctrine from the bench which must prevent your verdict against me now. To justify the executions committed in *St. George's Fields*, or to save the delinquents from punishment, the judge declared from the bench that they were to be considered as any other men in the country; that it was a matter of no consequence whether they wore a white coat or a red one; that they were on the same footing, and might be employed like any other subject. I know that to be false: they are distinguished from other men, not so as to make them more qualified for execution, but less. However, this doctrine answered the purpose at that time: but this doctrine, if I am to be convicted, must now be laid aside. The king's troops must no longer be considered as on a level and on the same footing with the king's other subjects. They must now, by the 'king's troops,' mean some persons more sacred, dearer, and nearer to his majesty than any other of his subjects; and to arraign any action of theirs is to be guilty of a seditious libel against the government. Now, gentlemen, observe how rapid is their progression; from toleration to equality, and from equality to domination; and from thence you may learn how dangerous is this doctrine. Observe, that first, and for many years, they beg hard to have troops tolerated, merely to prevent surprize, and to be ready against foreign enemies: that is the pretence. The judges next connive at their employment against the subject at home, under pretence of equality, and as being merely on the same footing with the king's other subjects, and with no other difference but the colour of their coats. From this last doctrine (though it includes a contradiction to what follows) the transition has been very short indeed. They are now to be taken out of that equality with other subjects; and it is made a crime against the king and the government to condemn any slaughter which they may commit: and this too without any enquiry, without any proof concerning the nature of the execution or the manner of the slaughter; or whether it was directed, or was not directed; or by whom directed. And yet, gentlemen, I have learned from Mr. Justice *Atkins* (still going to my only source of law, a state trial) I have learned from him, that 'some judges are of an opinion that before a trial, or presentment, or acquittal, *modo legitimo*, no action upon the case for slander will lie; it not being, he says, ripe for it till an acquittal. By the same reason, he says, it is not ready for an information, which is but the king's suit, the reason being the same in both.' So that, gentlemen, if that be true, this prosecution is too soon as well as too late: too soon, because it precedes the enquiry into the fact, whether murder or not; and too late, for the reasons I have already given. And I have no doubt, gentlemen, but that you yourselves will think that the first step to be taken to remove (if there be any) aspersion on government, is to set on foot an enquiry into the murder; and then, if it shall be found a groundless charge, prosecute and punish those who charged them. They say, why do I not prosecute them? or at least, that I should have prosecuted the murderers, or not charged them with the murder. It is well known, I have always done so when I could; and I would do so now if I could. I would prosecute those troops guilty of those murders. But how is that to be done? An act of parliament was made just before the commission of these murders, to exempt the murderers from trial in *America*; and you will please to remember, that it is not long since an act of parliament was made in *England* for the more speedy execution of murderers here. An act was made a few years ago for the more speedy execution of murderers in *England*; and that because it was thought a means of deterring men more effectually from murder. Now then what are you to conclude? What are you to conclude even from the circumstance of delay alone? but either that what deters men from committing murder here, will not deter them from committing murder there; or else, that it was not intended to deter men from committing murder in *America*. Now what would any dispassionate *American* think even of this single difference between us? This act was made at a time too when checks for their security were more necessary than at any other time; for it was when troops were pouring in upon them. Observe, when *Englishmen* are murdered, as small delay as possible shall be suffered between the fact

and the punishment; in *America*, every delay and every possible difficulty! What was this likely to produce but mutual slaughter on both sides? The soldiery were encouraged to murder by a prospect of impunity; and the *Americans*, by that impunity of their murderers, were taught to defend and revenge themselves. I beg you to recollect what happened in *London* only three or four years ago. A foreigner stabbed a coachman in *Palace-Yard, Westminster*. The poor man in the agonies of death called out for a knife, that he might do himself justice (the fact is notorious; I believe it came out upon the trial) that he might do himself justice; as, he said, he knew that his murderer would be pardoned! Gentlemen, he was mistaken; his murderer was hanged: but it was a very natural thought for him, after the pardons for murder which had then been recently granted. For take away from men a reliance in the protection of the law, and they will wisely, and justly, and properly, do justice for themselves. The justice of this principle is acknowledged every where; in all countries. There is a signal instance of it. Even a *French* despot found it; and when the king of *France* pardoned one of his own blood for a murder which he had committed, he publicly bade him observe, that he would likewise pardon any one that should murder him. Now, gentlemen, picture to yourselves the *Americans* of *Lexington* and *Concord* sleeping quietly in their beds, their wives and their infants by their sides, roused at the dead of night, with an alarm that a numerous body of the king's troops (their numbers, perhaps, augmented by fear and report) were marching towards them by surprize in an hostile manner—these troops who were not to be brought to justice by them for any murders which they might commit! What shall they do? Shall they attempt to fly, and leave the helpless part of their family behind them? Shall they stay, and submit themselves and their families to the licentiousness of these ruffians? I suppose there might be amongst them (as amongst us) some of both these sorts: but however, for the honour of human nature, there were also some of another temper. They hastily armed themselves as well as they could; they collected together as they might; and they staid waiting the event, determined not to attack, but to defend themselves from lawless insult, or to sell their lives as dearly as they could. There is nothing surely in this that will justify the slaughter of them which ensued. And you will please to observe the time when this happened; for it is a very striking fact. As soon as the act of parliament exempting them from trial for murder in *America*—as soon as that act got to *America*, and the weather would permit them, the troops did instantly and without delay commit those murders with which I now charge them. That act of parliament was proposed by the confidential friend of my judge; it was proposed by lord *George Germaine*; and though the attorney and solicitor general, according to custom, were instructed to bring in the bill, he proposed it in the committee. He mentioned the word *soldiers—troops*:—but the attorney and solicitor general, or the other gentlemen who are in office (for I believe their names are mentioned for form, I do not mean to accuse them) those who drew up the bill, knew what was the secret intention of the proposer (not the intention of the government), and therefore no soldier is to be found in the bill; but it is left at large—those assisting in the execution of the orders of the officers of justice; and the general of the army was at that time the civil governor of the town. Lord *George Germaine*, whom I have subpoena'd to appear, and who I understand does not mean to attend, was not then, it is true, in office; but he was very shortly after made secretary of state for the *American* department. You see then that secretary *Germaine* was more subtle and cautious than secretary *Stair*. Now, if we would prosecute those murderers, how is it to be done? How shall we find the surviving witnesses? Having found them, how shall we get them to *England*? How shall we find the individual murderers? and if found, how shall we bring them hither?

Gentlemen, do you not plainly see? The act passes that they shall not be tried for murder in *America*.—The murders immediately follow.—They cannot be tried by the *Americans*;—and (if the doctrine now attempted by this prosecution is established by you) our miserable fellow-subjects in *America* shall not have even the poor consolation of being even pitied here. The murderers shall not be tried there: they shall not be charged here. But, gentlemen, I shall be told (as I have been) that the *Americans* were rebels. I answer, that it has not been proved. Times of discontent and suspicion are not times of rebellion: suspicion may be groundless, as well as discontent.

But, gentlemen, you will be told that it was no murder, because there was a necessity for it.—Lord *Stair* said the same for *Glencoe*.—Well, gentlemen, if upon the trial of the murderers it should so appear, that would save them from a verdict of murder. But till that necessity appears, and is proved, every man is justified in calling it a murder. Necessity shall save the accused from a sentence of death; but it shall not turn the accusation into a libel, because it had a reasonable foundation. Men were killed without the sanction of the law. However, I have never yet heard any necessity, any real necessity shewn for this slaughter; and I take it that my evidence will be sufficient to make it appear that it was a voluntary act, not unexpected or waited for, but sought for by the troops. Indeed, the attorney-general has excluded any such notion; for he has called it a victory!—Necessary self-defence (and no further than that reaches is any man justified in putting men to death) necessary self-defence has, I believe, never yet been called a victory. The utmost which that could ever be called, would be a lucky or a happy escape. But necessity did never yet excuse him who attacks; it will only excuse in self-defence. The law tells you, you must go back to the wall. If you go and attack, and so invite what follows, necessity will not afterwards acquit you. But, gentlemen, let it be necessity. If it is necessity, I am sure, I am still justified in calling it murder by the greatest and (upon this occasion) the best authority for me in this country. For if, when at a critical moment, to save this nation from an universal famine, it was necessary for the ministers of state to act contrary to law—if all men with one consenting

voice approved this salutary measure to save the lives of men, and both houses of parliament returned his majesty their thanks for concurring with it. I say, if, notwithstanding this, it was necessary, in order to heal the wound which the constitution was supposed to have received (by the subjects lives being thus saved contrary to law) if it was necessary to have an act of parliament to indemnify those innocently-guilty ministers of state, those meritorious offenders; what, shall it not be equally necessary to have an act of parliament to indemnify those who have put our fellow-subjects to death contrary to law! I know indeed there was a very severe judge once, who did go so far in the insolence of his delegated authority, as to affirm that,

‘Twere all as good,
 ‘ To pardon him that hath from nature stol’n
 ‘ A man already made, as to remit
 ‘ Their sawcy lewdness that do coin heav’n’s image
 ‘ In stamps that are forbid.---’Tis all as just
 ‘ Falsely to take away a life true made,
 ‘ As to put mettle to restrained means
 ‘ To make a false one.’

But the doctrine now held out to us goes as much farther; as revenge and tyranny are more odious, more pernicious, and more detestable than lust. Lust, for its purpose, argued only that it was an equal crime to give life contrary to law, as to take away life contrary to law. But revenge and despotism only make it a crime to preserve lives (which is a better kind of giving life than generation) contrary to law;---and deny it to be any crime to take away lives contrary to law, unless it be also at the same time contrary to the inclination of the tyrant.---Admit then, gentlemen, if you please, admit the motive for killing those our fellow-subjects at Lexington and Concord to be as necessary as you please: go farther, admit it to be useful, admit it to be highly meritorious:---yet I hope the warmest admirer of such kind of executions, the most thirsty after American blood and confiscation, I hope he will not insult our understandings by contending that it could be more meritorious, that it could be more useful, that it could be more necessary to kill men in support of the measures of some particular ministers, than to save this whole country from famine. Our law, gentlemen, has not called such an action as that illegal embargo on corn by any specific name, as it has called the illegal putting of men to death by the name of murder. Suppose then (what indeed was freely done) that any one, for want of a specific name, had called that necessary embargo on corn, an illegal action: as when we say murder, we mean illegal slaying. Now then, I ask (and I hope the attorney-general will tell us), would it have been a seditious libel against the king and the government to have called that measure illegal (for want of a specific name) which the real government itself, the legislature, by the indemnifying act declared to be illegal? Whether the attorney-general may pretend this or not, I cannot tell: but I am sure my judge must direct you otherwise.---He cannot for shame pretend, because he forced an act of indemnity upon these men, who themselves thought the act a sufficient justification of itself; he forced them to be pardoned, to be indemnified by an act of parliament; and therefore I am sure that he cannot pretend that utility and necessity shall justify the deaths of men, when he would not permit utility and necessity to be sufficient, without an act of indemnity, to justify those who had illegally saved this whole country from famine.

But, gentlemen, I am ashamed to have said so much upon a point so clear. It is not because I am tired; or because I am failing in many more arguments equally strong. But I disdain to take up more of your time, or to say a word more upon this subject. I will leave it just where it is. I leave it to the reply of the attorney-general, and the direction of the judge.

Mr. Horne having concluded, the attorney-general began to address the jury by way of reply; upon which Mr. Horne rose, and spoke to lord Mansfield as follows:

Mr. Horne. My lord, I don’t mean to interrupt the attorney-general: but, my lord, my haste, and the shame I feel for having made any defence to such a kind of charge, made me forget to examine my witnesses. The attorney-general has not proceeded far in his reply, and I hope I shall be at liberty to call them now.

Mr. Attorney-General. You will not examine witnesses to justify a libel?---My lord, I object to his calling witnesses, except he had opened to what points he meant to call them.

Lord Mansfield. You had better not object, Mr. Attorney-General; you had better hear his witnesses.

Mr. Horne. My lord, if Mr. Attorney-General make an objection, I will endeavour to obviate his objection.

Lord Mansfield. Call your witnesses.

Mr. Horne. I call the attorney-general.

Lord Mansfield. Oh! you can’t examine the attorney-general.

Mr. Horne. Does your lordship deliver that as the law?---My lord, I call the attorney-general, and desire that the book may be given to him.

Lord Mansfield. You must state then what questions you mean to ask him; for he has a right to demur to the questions, and take the opinion of the court.

Mr. Horne. If I do that, it will be more than he was directed by your lordship to do with any of the witnesses he examined.

Lord Mansfield. They were called of common course; the attorney-general may demur to it.

Mr. Horne. If I ask him an improper question, he may then object to it, if he can.

Lord Mansfield. If you call the attorney-general in any cause, if you don’t state the question, he may demur.

Mr. Horne. Can he before he is sworn?

Lord Mansfield. He may demur to being examined at all.

Mr. Horne. Yes, and I dare say he will.

Lord Mansfield. You might as well call a common attorney or an advocate employed against you in a cause.

Mr. Horne. But this, my lord, differs widely. In what I shall call Mr. Attorney-General to, he acts neither as attorney nor as advocate.

Lord Mansfield. State the question.

Mr. Horne. My lord, I have many questions to ask him. He has paraded upon his honour, his conscience, and his duty. He is not acting as an attorney or an advocate in the cause. When he files an information, he is then acting as a judge or a jury; and if he has not acted in it with that integrity with which he would have done upon oath, so much the worse for him. One chief reason why I desire to examine him is, to obtain this: that I may point out a means by which an accusation in future shall not be brought against a man without an oath, at least from somebody. My lord, one question I mean to ask him is concerning that accusation which he has now brought: how it came to be brought? how it came to be dropped? and some other circumstances attending it. He has talked so much of the fairness, and the conscience, and the integrity of his motives in doing it, that I am sure it will look very comical if he refuses to swear to those declarations. If he will not swear to these motives, without his oath I cannot believe it: and if, contrary to my expectations, he does swear to it, after his oath I shall be left to exercise my own judgment.

Mr. Attorney-General. To any matter so impertinent as that! If that gentleman had had any question of fact to have asked me relative to his defence, I would not have objected to have sworn to it; although I stand in the place of prosecutor in this cause, where in point of form I might: but I put myself upon this, that I will not be examined to questions so impertinent as those that have been now proposed.

Mr. Horne. My lord, the gentlemen of the jury will please to observe then, that here is an accusation without an accuser. Your lordship smiles! Upon my word, my lord, I do not think it a thing to be laughed at. If I had the honour to be talking with your lordship over a table, I should speak of it with the same seriousness, and not as a quibble. I hope the gentleman will upon oath justify that information, for the integrity of which he has been haranguing.---He will not!---Well, then I must do without the evidence of the attorney-general.

Lord Mansfield. I cannot force him to be examined.

Mr. Horne. No, my lord, nor do I believe any body else could.---Please to call lord George Germaine.

[Lord George Germaine was called by the cryer, but did not appear.]

Mr. Horne. He is gone to Germany too, I suppose, with general Gage.

Mr. Alderman OLIVER sworn.

Examined by Mr. Horne.

Mr. Horne. My lord, I call this witness to prove the truth of the assertions contained in the advertisement.

Q. Sir, I must desire you first to speak to the particulars of a meeting called, during an adjournment of the Constitutional Society, in the year 1775. Was there a meeting called by you in June 1775?

A. I believe there was; upon your application.

Q. Are you sure of it?---A. I am.

Q. Did you know the purpose for which it was called before it met?

A. Yes; I did.

Q. Did you approve of that purpose?---A. I did.

Q. Was a proposal made to subscribe any money, and for the purposes mentioned?

A. Yes, it was; and by you.

Q. A sum of money was subscribed?---A. There was.

Q. Did you contribute part of it?

A. I did.

Q. Was such a direction, as in the advertisement, given to me?

A. There was.

Q. There is another advertisement of 50l.---I believe I need not read it; it is well understood. Did I receive that 50l. from you in the name of an unknown contributor?

A. Through me.

Q. Was that 50l. given for the purposes mentioned?

A. It was.

Q. By whom?

A. Sir Stephen Theodore Janssen. I was also a subscriber to the same purpose.

Q. I mentioned in the course of my defence what may otherwise perhaps be represented as not true: Did I send by you, upon a relation from you of a motion made for an act of parliament to take away the right of appeal from the subjects in cases of murder, did I, or not, send that message which you heard me represent in my defence?

A. You sent a message by me; and I dare say, from your accuracy of memory and your truth, you did deliver a message from the attorney-general. Whether I thought that it would be of the same effect,---I did mention to Mr. Rose Fuller the determination of Mr. Horne to go all lengths in opposition to that act which was to destroy the right of appeal in cases of murder; and I do believe in my conscience his application prevented any further steps being taken upon it.

Q. The fact, as I represented it, the witness says is true.

A. Certainly so.

WILLIAM LACEY sworn.

Examined by Mr. Horne.

[A receipt for 100*l.* shewn to the witness.]

- Q. Is that your hand-writing?—A. It is.
 Q. Do you recollect that 100*l.* for which that is your receipt, being paid in at your house?—A. I do.
 Q. In the name of Dr. Franklin?
 A. On his account.
 Q. Do you know by whom that was paid?
 A. I have it in my book in the name of Mr. Horne.
 Q. Do you recollect me to have paid it myself?
 A. I do not: but it was paid.
 Q. Do you know of any other sum paid?
 A. No: I have got a copy as it stands in my book here.
 Q. Is there any thing besides the 100*l.* put in?—A. No.
 Q. No 50*l.*—A. No.
 Q. Where is Mr. Chatham?
 A. He is in Ireland.
 Q. He is a clerk in your house?—A. He was.
 Q. And used to receive money occasionally?—A. Yes.
 Q. Do you know his hand-writing?
 A. I believe I should.
 Q. Look at that receipt.

[A receipt for 50*l.* was shewn to the witness.]

A. I believe that to be his writing.
 Mr. Horne. Call Mr. Gould.

Mr. EDWARD THOROTON GOULD sworn.

Examined by Mr. Horne.

- Q. Did you in the year 1775 serve in a regiment of foot belonging to his majesty?—A. I did.
 Q. Was you present at Lexington and Concord on the 19th of April 1775?
 A. I was.
 Q. How came you to be there?
 A. As a subaltern officer, ordered there.
 Q. Ordered by whom?
 A. General Gage.
 Q. At what time did you receive those orders?
 A. I don't recollect immediately the time.
 Q. Was it on the 19th, 18th, or 17th of April?
 A. I believe it was on the 18th in the evening.
 Q. Did you receive them personally from general Gage?
 A. No such thing.
 Q. Whom then?
 A. From the adjutant of the regiment.
 Q. When did you set out from Boston for Lexington?
 A. I cannot exactly say the time in the morning, but it was very early, two or three o'clock.
 Q. That is in the night in April, was it dark?—A. It was.
 Q. Did you march with drums beating?
 A. No, we did not.
 Q. Did you march as silently as you could?
 A. There were not any particular orders given for silence.
 Q. Was it observed?
 A. Nor it was not observed, not particularly by me.
 Q. Were you taken prisoner at Lexington or Concord, or either of them?
 A. At the place called Monottama, in my return from Lexington.
 Q. I shall ask you no questions that you dislike; give me a hint if there is any one you wish to decline—Did you make any affidavit?
 A. Yes, I did.
 Q. Will you please to read that?

[Giving the witness the Public Advertiser, May 31, 1775.]

A. I believe that to be the exact substance of the affidavit that I made.

Lord Mansfield. It cannot be read without the attorney-general consents to it.

Mr. Attorney-General. I don't consent.

Lord Mansfield. If he consents to it, I have no objection.

Mr. Horne. May I give it to the jury?

Lord Mansfield. No; I suppose they have all read it years ago.

Mr. Horne. My lord, that is my misfortune that it is so long ago.

[Mr. Horne begins to read it.]

Lord Mansfield. You must not read it.

Mr. Horne. I have proved the publication by the printer.

Lord Mansfield. It will have a different consequence, if you only mean to prove that there was such an affidavit published. If you mean to make that use of it, then you may produce the affidavit, or have it read.—If you mean to prove the contents of it, they must come from the witness, and then you will have a right to have it read.

Mr. Horne. I mean both to prove the contents true, and the publication of the affidavit: that indeed, I have already proved.

Lord Mansfield. Then you may read the affidavit, if you make use of the publication of it.

Mr. Horne. I make use of both; that it was so published, and charged, and that it is true.

‘The Public Advertiser, Wednesday May 31st, 1775.’

[The affidavit read.]

- Q. Are the contents of that affidavit true?
 A. They are; it was made at the time I was wounded and taken prisoner.
 Q. Pray, do you know that the Americans upon that occasion scalped any of our troops?
 A. I heard they did; but I did not see them.
 Q. You saw none?
 A. I did not.
 Q. From whom did you hear it?
 A. From a captain that advanced up the country.
 Q. Was you, at the time when the orders were given to you to go to Lexington and Concord, apprehensive of any attack by those Americans against whom you went?
 A. We were as soon as we saw them; we found them armed.
 Q. Before you went from Boston?
 A. That day we did.
 Q. How many miles is Lexington or Concord from Boston?
 A. The farther is about 25 miles, the nearer is about 12.
 Q. Did you know, had you any intelligence that the Americans of Lexington and Concord were, at that time, marching, or intending to march to attack you at Boston?
 A. We supposed that they were marching to attack us, from a continued firing of alarm guns, cannon, or they appeared to be such from the report.
 Lord Mansfield. Did you say cannon?
 A. Cannon.
 Lord Mansfield. When was that?
 A. As soon as we began the march, very early in the morning.
 Mr. Horne. But did you hear those alarm guns before your orders for the march were given, or before your march began?
 A. No.
 Q. But after you had begun your march?
 A. Yes; after we began our march the alarm guns began firing.
 Q. Did you suppose those alarm guns to be in consequence of your having begun the march?
 A. I cannot say.
 Q. I will not desire you to suppose (though the gentleman has supposed that they were coming to attack him) but do you know of any intelligence whether the persons who fired the alarm guns, whether those were the persons who were killed at Lexington and Concord?
 A. No; I do not.
 Mr. Horne. How those orders came you cannot tell, therefore I do not mean to examine to it.
 One of Jury. Pray who did the alarm guns belong to; to the Americans or our corps?
 A. From the provincials.
 Mr. Horne. What do you mean by an alarm gun?—Alarm may be misunderstood.
 A. That is, what they term in the country an alarm gun; it is a notice given to assemble the country.
 Q. After you had begun your march, you heard these alarm guns?
 A. Yes.
 Mr. Horne. My lord Percy, I thank your lordship for your attendance. I will not trouble your lordship with any questions. I shall not ask your lordship those questions I intended, since general Gage has not thought proper to attend: he is gone to Germany I understand, and will not be back, I suppose, these—three or four days!
 Lord Mansfield. Then you have done?
 Mr. Horne. Yes.

(R E P L Y .)

Mr. ATTORNEY-GENERAL.

May it please your lordship, and gentlemen of the jury,

The gentleman has chosen to take the conduct of his defence himself; and in the course of the conduct of it, he has proceeded in as singular a way as I believe ever any cause was conducted that was ever tried in any court of justice. He certainly has done more than the wisdom, than the propriety, than the decency of any counsel would have permitted him to do on a similar occasion; and if I conjecture his aim aright, from the manner in which he has attempted the defence, he has more cast about to be stopped in a great variety of parts, for the sake of making it a topic of complaint, than seriously stated them, as hoping they could be deemed by any by-stander (and more particularly by you that are to judge of them) at all pertinent to his defence. I did not recollect on the outset that I had so totally passed over the terms of this charge, much less that I had so profusely enlarged upon subjects foreign and impertinent to that charge, as to lay me open to any reflections upon that account. It is not to my purpose, and therefore I will trouble you with no reflections upon those various stories (histories of various adventures in many parts of the world) with which he has thought proper to interlard the speech he has made to you upon this subject; which, before I sit down, I hope I shall be perfectly justified in having stated to you as one of the plainest, and clearest, and shortest propositions that ever was laid before a jury. Gentlemen, it is certainly true, the charge in the information consists in this, that he did write and publish, and cause and procure to be written and published, a certain false, wicked, malicious, scandalous, and seditious libel. I was afraid, when my speech was loaded with the imputation of having thrown out invectives in the terms of the information,

information, that the information had not been sufficiently explicit upon the true nature and quality of the libel, which it offered to bring before you. I admit that the information is explicit, that it is direct, and that it perfectly and justly qualifies the nature of the charge that is brought before you of scandalous and seditious. It is likewise inferred, that this is concerning his majesty's government, and the employment of his troops; the information has therefore undertaken to say, that the scurrilous matter which follows was delivered in writing, concerning the king's government, and concerning the employment of the troops. If it was delivered concerning either, it is sufficient: that it was delivered concerning both, I take now (by this time at least) to be perfectly clear.

Then the matter of the libel is this: that at the *Constitutional Society* it was proposed a subscription should be immediately entered into for raising the sum of a hundred pounds, to be applied in the manner in which it proceeds to specify afterwards. And the gentleman has been at the trouble to prove, that that was not merely a conceit and device of his, in order to introduce the charge that follows; but that the charge which follows was (in point of fact) introduced upon the previous act; which, according to my poor conception of the thing, does not deserve softer epithets than that which followed. It is no alleviation at least of the libel that he has published upon the government, that it took such a commencement as it did, and proceeded in such conduct as has been imputed. I thought it a candour, an article of fairness to names mentioned or even alluded to in the most distant way, to suppose that it had not been exactly in the way he thought fit to state it. But whether it were or were not, in what view has he even said to you, that that circumstance, true or false, goes an inch towards qualifying the virulence and indecency of the libel that immediately follows it? The next words that he puts in are—'to be applied to the relief of the widows, orphans, and aged parents of our beloved American fellow-subjects, who, faithful to the character of Englishmen, preferring death to slavery, were, for that reason only, inhumanly murdered by the king's troops at or near Lexington and Concord, in the province of the Massachusetts.' Let us a little see, what is the nature of the observations he makes upon it. In the first place, that I left it exceedingly short. And the objection to my having left it short was simply this: that I had stated no more to you but this, that of imputing to the conduct of the king's troops the crime of murder. Now I stated it, as imputing it to the troops ordered, as they were, upon the public service. And imputing to that service the crime and the qualification of murder, was an expression scandalous and seditious in itself; reflecting highly upon those troops; reflecting highly upon the conduct of them; and reflecting upon them to all the purposes and conclusions which this information states. But, it seems, I did not argue it sufficiently! I confess very fairly, that to argue such propositions as those (according to that gentleman's notion of arguing them sufficiently) is far beyond all the compass of all the talents and abilities that I have in the world. I cannot speak four hours in order to demonstrate to you, that taxing people with the crime of murder, and taxing the conduct of people with that imputation, is a scandal upon the parties so reflected on. If there be a man of more diffusive talents, of better talents at speaking, who can expend four or five hours by enlarging upon that proposition in that manner, I do not envy him his talents; for my lungs would not be sufficient, if my talents were. I trusted that I had sufficiently demonstrated that position.

Now, on the other side, what is the kind of answer that is made to this? In the first place, he is to prove that it was murder! Asserting that it was murder over and over again in the speech, is the palliation, and is the defence of this! But he is to prove that it was murder! I confess very fairly, that this is the first hour in which it ever entered into my imagination, that that species of proof could be allowed to a defendant! I am not at all sorry that it has been allowed: for the consequence has been to refute more than half the speech, and more than half the application of it; therefore I am not sorry that it has been allowed. But I will never, so long as I live, accede to this as a proposition of law, that a man shall be at liberty in a libel to charge you with the crime of murder, and when he is indicted for that libel (or otherwise brought into judgment for it by information), that it should be competent for him to put you to try, whether you have been guilty of murder or no. I did say, what common sense dictates, what the law of every civilized state under heaven prescribes (and there is not a maxim of law to be fetched from any country or age that contradicts that), that the man that calumniates, and does not accuse, deserves to be punished with exemplary severity. He told you a long story of murders supposed to have been committed in St. George's Fields, where he took to himself the merit of having prosecuted that murder. As far as that part of the story goes, I don't quarrel with him. If he, seeing a transaction which he took to be murder, thought himself bound to prosecute that transaction, honestly, candidly, and with humanity and fairness to the prisoner, as well as to the friends of the deceased; if he did that, I do not quarrel with him: but whoever, in the moment of prosecuting that murder, published in the news-paper (either by advertisement or otherwise) matter that was likely to cause an impression upon the minds of the people at large, or upon the minds of the jury, before they heard that prosecution tried, did a most abandoned and a most wicked thing. Is that the way that people are to be tried for their lives? Are they to be brought before a jury in a regular course of trial, to be heard for themselves upon the evidence then laid before them? and is the integrity of a libeller to interpose, by writing down their reputation; and by endeavouring to instil into people, where they cannot be heard, where they have no opportunity to contradict, and where witnesses cannot be examined either on one side or the other, an impression that they are guilty, without the form, without the essence of trial? If therefore there was such an advertisement as that published, that advertisement I hold to be a most wicked one. Prosecuting men that are thought to be guilty, is a fair and an honest action. In this case, what is the excuse here? That they cannot be prosecuted. Supposing the accident of the distance from that side of the water and other accidents should so far intervene as to prevent the possibility of trying those men, even if they had been guilty of murder,

would it follow as a conclusion upon that, that they shall be libelled? and that it shall be in the power of any man alive to raise impositions behind their backs, by publishing in the news-paper imputations to their disadvantage, which they cannot contradict or refute? calumniating them, accusing them of murder? The time would undoubtedly come in which they would be to be tried for it, if guilty: and to be tried for it under that sort of impression! I am amazed that any man of common sense could (even in his own case) imagine, that it would be tolerable doctrine in the ears of people that have lived for years in a civilized country, that that was the true way of prosecuting upon the subject of murder! He told you a story of *Glenco*, which, if I understand him right, went directly the reverse. They were to be tried. Unless he means to compare the authority of the *Morning or London Evening Post* to the councils of the whole nation! if he means to make that comparison (which he did not make, and which is too absurd for me to do for him); making that, a degree of idle analogy would seem to arise; but without that, absolutely none.

Now with respect to the rest, he has offered by evidence also to establish, that this must necessarily be a murder; and the fate of those people, it seems, is to be tried by the effect of that evidence! And what does that evidence amount to? Why, that the king's troops, under the command of general Gage, were in an hostile country; and that it was impossible for them to go upon any service (ordered by that general and conducted by his officers) without an attack: that the moment they went out of *Boston* alarm guns were discharged, in order to raise the power that possessed the country on the other side upon them, and to make the attack upon them. And this is the medium by which it is to be proved, that the soldiers who were ordered by their commander to advance from their post at *Boston* into that country, were guilty of murder; because they were surrounded upon the 18th and 19th of April, in consequence of those alarm guns, with an armed force on the other side, in order to withstand and oppose their operations, they being at that time in an hostile country! Why, if I had meant, if I had thought it consistent with law or with reason, to enter into a discussion of that question with him, whether he is a libeller or not, for having charged them with murder by a printed paper, instead of charging them in a more direct way; if I had thought it necessary to establish the case against him in the strongest and most precise manner, it would have been by calling just such a witness as that, in order to prove that the troops were themselves attacked; and that, upon the moment of their going out of the place, they were surrounded with hostile attack. But necessity, it seems, necessity, according to the notion of law, is that which self defence prescribes, that a man must go to the wall who is attacked. He must fly first; and if he can escape by flight, then he shall not justify himself by turning and repelling the attack! What sort of understandings does he imagine the audience to be composed of, when he represents an expedition and attack of this sort in that manner? That the king's troops, when they heard the alarm guns and were attacked, were to fly, to get to the wall, and drop their arms! This is the notion of military disposition in an hostile country! And this is the law that the learned gentleman has learned from the *State Trials*, the source of his reading! and which he has set forth with a dexterity, and a species of understanding, and a sort of eloquence, which is peculiar to him. And I must say now, it is more than I ever heard before. If I had the honour of a conversation with him nine years ago, I had forgot it. I did not take notice of the conversation perhaps enough to retain it. I had still less an idea that his abilities were so conspicuous. But this species of eloquence I take to be peculiar to himself; as it could not have been delivered by a counsel: it would have been absolutely impossible by a counsel used to practice; it would have been impossible to a counsel, used to feel the weight of his arguments, used to feel the ridicule of applying such kind of arguments as these, and deterred by that means from doing it. No counsel would have thought himself warranted to do this. He would not have had conceit enough to think his own understanding so superior to all that heard him, as to suppose he could pass such a proposition upon his auditory, that the conduct of an army, in an hostile country, was to be like the case of a man indicted for murder to fly to the wall, for fear they should do some mischief! This is the sort of defence he has thought fit to make upon this subject; and it gives me a ground for saying, that, if I was short in applying the charges of the information as I should have done, it is now completely applied.

All that part of the defence which went perfectly wide and foreign to all practical application to the case, I will now entirely drop. At the same time I cannot do it without making this observation; that, whatever be the degree of veracity claimed by and due to that gentleman, in the particular words that he thinks proper to impute to the various people whose words he has thought fit to quote; as far as my memory goes of the transactions which I do remember; as far as conjecture goes with regard to those I have not a perfect memory of; I believe, that this failing at least belongs to his representation of them: that taking, as he has done, particular passages, for the sake of remembering them to the disadvantage of the speaker, he has stripped them of their context. He has therefore made it impossible to recollect the whole, in order to see whether they would, or not, turn out such nonsense as he has imputed to those several speakers. It may be true, for aught I can tell; though if any body had asked me, whether I ever spoke upon that subject he mentions in the house of commons, I should have said no, directly; for I believe I did not. I believe Mr. Oliver will not say, that he brought any such idle message as that to me. I should have treated it with ridicule. I have no objection to converse with Mr. Oliver upon any subject he thinks proper. He does me honour by it. But if he had brought me such a message from a person in Mr. Horne's situation, respecting my conduct in parliament, a little laughing at the message he must have excused. But he does not say he brought me such a message. I don't know that I bore any part in that debate. But he says, he took down some words; and that I said, it was a Gothic custom. --If I got up to

make a speech upon a proposition of law of that magnitude and extent, of such a variety of reading that that proposition was open to, and contented myself with sitting down, and saying, it was a *Gothic* custom; I should not have had any pretensions to the ear of that house. If I made any discourse about it; which I suppose I did, as he says I did; I suppose it is as idle, as foolish a kind of speech as it is possible for any man to make. I should not wonder if I was refused all audience there in all times to come, provided my speeches were just those which I have had the---(not misfortune, for I think it very natural) as I have heard to-day. Other people have shared exactly the same fate. Is it a fair thing, with respect to any judge, with respect to any court of justice? Is it a fair thing to state one fiftieth part of a cause depending before them with an observation which the other forty-nine parts would never have justified upon it? Is it the part of a good citizen, of a man that reverences the laws of his country, of a man that wishes any thing but anarchy to rise in a country? Is it the part of a good citizen to treat courts of justice in that manner, with respect to cases cited from their decision in the way in which those were cited? I mention them only in the way of observing that: for, to be sure, it was perfectly impertinent to any question depending before you; and unless it had been equally so with respect to the cases themselves, I should not have given you the trouble of a single word upon that. There was one thing which fell, which gave me some little astonishment to hear, and which I remember well. I don't take notes, but I have a pretty general remembrance of things delivered by me. I take myself to have stated to you in the outset the very same doctrine of intention. Why, who doubts but that the intention constitutes the criminality of every charge of every denomination and kind? But the extreme ridicule of the thing is, the talking of that doctrine upon an occasion like this! See what it is. The words are, that the *American* subjects for meritorious considerations upon their part, and for those considerations only, were inhumanly murdered at *Lexington* and *Concord*, in the province of *Massachusetts Bay*. Nobody can doubt in the world, but that imputing inhuman murder to the conduct of those troops, is abuse! I suppose he did not mean it as flattery, to extol them, to deliver them down to posterity (if such paragraphs as these had any chance of reaching down to posterity) to deliver them down to posterity in terms of heroism! He meant to abuse them: the words themselves are abuse. Then, I say, where words of direct, unqualified, indubitable abuse are printed concerning any man alive; that the very circumstance of printing calumny concerning a man, carries along with it an intention to abuse him. Why it is nonsense to doubt it. One may spin words till one loses the meaning of a sentence, and the first words that are used in that sentence; but it is nonsense to deny when you use direct abuse;---when you revile them in the very attempt to justify the charge;---and again use terms of abuse;---that those terms of abuse don't prove intention of abuse: *prima facie*, at least, they will. If a man is called a rascal, has he any doubt whether the man that called him so means to abuse him or not? Why that is playing with words in the most ridiculous manner. And these are the kind of words that are now called in question; and a jury are told, that where a libeller calumniates another with the imputation of a capital crime, that calumny carries along with it a proof of his intention to caluminate. That is the dreadful proposition which is to prove an intention to overturn all the liberties of this country! I wish those who talk about their liberties, would be pleased a little to have a small regard for the liberties of others. The man that robs upon the highway, while he is unapprehended, is the freest of all human creatures: but the men whom he attacks, whom he plunders, whom he terrifies, these are not free as long as they are under his dominion and power.---The man that dashes libels about him upon every one he is pleased to call his enemy, is the freest of all agents; but those that he inflicts deep injury upon, are they free? And is it talking with common sense to say it means the liberty of doing wrong? of attacking personal property, reputation, or what I please, without being controuled? Is that what you call freedom? It is a definition of freedom that I never expected to hear; and which can, I am sure, do no good to any cause upon the side of which it is advanced, before any one gentleman of common sense! That I call no freedom.

With regard to the rest, what can one argue it more? Why, yes, it seems one may; because if you will scan the construction of these words well, they will not amount to a libel.---Not amount to a libel! it seemed to me a very hardy proposition when it was first of all stated, that calling a number of men murderers was not a libel. No, says he, It is not a libel.---Observe, I called it under-writ, it is writ beyond common sense, instead of below it, which was the first apprehension I had of the thing. For, he says, *non constat* that there were any persons of that description! *non constat* that there were any widows, orphans, or parents! *non constat* that there were any beloved *American* fellow-subjects---and I believe more about that last than any thing else; for I do not believe that our love to our *American* fellow-subjects was that ruling principle that governed this publication.---Who, faithful to the character of *Englishmen*,---(that may be true, for aught I know) 'preferring death to slavery, were, for that reason only, inhumanly murdered by the king's troops.'---*Non constat* whether there were or were not any king's troops! It happens unluckily in the last part of the sentence, it is asserted that there *were*: for the sentence runs---'who, faithful to the character of *Englishmen*, preferring death to slavery, *were*, for that reason only, inhumanly murdered by the king's troops:' so that if assertion was necessary, there is an assertion for you. But, however, how can any body trifle so much with his own understanding, or with the understandings of others, as to suppose that, if it had been without an assertion, suppose it had been a question,---why did the king's troops murder our *American* fellow-subjects?---why would not that convey a libel just as much? Is there any necessary forms of words that compose a libel? I think it fair to say, that that was given up. It was used more to shew the skill of the adversary than to the merits of the question.

But, it seems, that a soldier may commit murder: Aye, to be sure,

so may any other man alive. There is no question at all about that; but if any man is supposed to have committed murder, he ought to be tried. If any man is charged with having committed murder (otherwise than in a legal course) he is calumniated; he is libelled: and that is all that I have to contend before you. But it is a little doubted, whether this relates to the employment of the king's troops! I must admit that that doubt was started a little before the explanation of one of the witnesses came: and I suppose, if that had been in the contemplation of the learned gentleman when he spoke, he would not have raised that as a matter of doubt; because, as it stands now, it seems a very plain proposition (both upon the evidence and the reason of the thing) that it was so applied, and meant to be so applied. Then he informs you, that I have used a number of words, and he gave you a list of them.---I wondered to find the words that I had used in a written speech, brought in so many volumes into the court to be used again here. But, it seems, this is a collection of all the words I ever used in my life; and he sits down in his chamber (the place he is most used to sit in) collecting all these words, and then comes here with a criticism upon them. Now I have not the least inclination to derogate from that learned gentleman's talents as a critic: and if the food of such poor language as mine will serve the gentleman to employ himself upon, he is quite at liberty to do it upon this or any other occasion, whenever he thinks proper to employ himself quite so innocently. The words, in substance, I will maintain. I really did not believe that the gentleman who had written that paragraph, would have undertaken to defend it just in the way in which he has done to-day. I thought that, instead of quibbling upon the force of it, that he would have advanced a great deal more boldly to it than he did; at least in the outset of the speech to-day: and, in the latter part of his speech, he so far justified what I foretold in my own mind upon the subject, that, I think, he has proved to a demonstration (if that were an essential part of the case) that his true reason for writing that, was to defy the laws of the country; for so I stated it. I stated it that there was no affectation of discussing any subject; that there was no pretence or colour even of reasoning upon any subject; under the mask of which many others have thought proper to cloak themselves, when they wish to write malignantly. But there was not even an affectation of that; but a blunt way of bolting out so much calumny, without qualifying it in any way in the world, or making it appear any thing more than that which I stated it to be;---an attempt to defy justice.---Either prosecute this, or never prosecute again as long as you live, is the true language of this advertisement.

What is the rest of his defence? It consists in abusing me; the judge; the jury; the *Crown-Office*; the law as it now stands; the counsel that appeared for the printers who were convicted of the same crime before, because they did not do enough and act to his mind; and the solicitor of the Treasury! That is the nature of the defence made in this cause! I have chosen to separate it from the case, and yet I believe I shall be forgiven if I say a few words upon the rest of the subject. The learned gentleman thinks proper to state to you that this is a prosecution of two years old; because the offence was committed on the ninth of *June* 1775, and because you are now trying it in *July* 1777. Now if he could have made any thing of the observation, it would have been just as handsome to himself (it is nothing to me, for I despise all those things) it would have been as handsome to himself, if he had thought proper to state the facts precisely as they were. This information was filed in *Michaelmas* term 1776; and it was not my fault, but his fault, that it was not brought on to trial in the *Hilary* term following. But still there is between the 9th of *June* 1775 and *Michaelmas* 1776, some time, though not two years; a year and something more. Then he complains that I thought proper to file my information against the printers first, although I might have applied to those printers in order to have obtained evidence against him. In the first place, I have made it a rule to myself not to apply to any printers, in any other way than by charging them for their delinquency, and bringing them before a jury to be tried. That is the application that I make, and always will make to the printer of a libel. In the second place, if I had thought proper to apply, as he calls it, to the printer, I might have had a fictitious conversation put upon me, in order to prove that I had practised with them to get Mr. *Horne* delivered up. Now in the third place, it is a matter of perfect indifference to me whether I prosecute the printer or the author. And I will tell you why. My notion with regard to authors are, that most of them are generated by printers; at least more authors are produced by printers than printers by authors; and if the press was never to go till the good sense of some author set it to work, it would prevent a great deal of the groaning of the press upon publications and subjects much too frivolous to be regretted if they were lost; and I believe authors have grown more from the press, than the press has grown from authorship. If I stop the publication of libels, I think I do an essential good to the country. I know if they are printed and published ostensibly, where to apply to stop them: but I never did, nor ever will stop them by applying to the printers. He has explained, by examining the printers themselves, that no such application was made to them. I cannot state exactly upon memory the time when I commenced this prosecution. I suppose it must have been about the time when the others were tried. If so, the consequence is, that the *Michaelmas* term following, in consequence of that application, was the very first time that I could file an information at all. I was told when the printers were tried here, Why do not you resort to Mr. *Horne*? You are afraid of Mr. *Horne*. To be sure, there was some reason. If I had known that I should have been obliged to hear so much eloquence! especially to have the trouble of replying to it; it would have been a prospect I should not have liked. But, I believe, I should have waded through all that prospect, if I had been ever so much apprized of it before. And when Mr. *Horne* was disclosed to be the author, I certainly should have prosecuted him. But before he made that disclosure, what I said is true; that he defied the laws of his country under the screen of the printers. And he has proved himself that he was not to be disclosed without

without a prosecution. He gave no authority to the printers to go to the solicitor of the Treasury, and make a disclosure of him: or, if he did, they made no such disclosure. And yet this manner of delaying the cause is one of the grounds upon which he has thought proper to treat me just in the manner in which he did. Now I would beg you a little to recollect how that part of the conversation arose, when the learned gentleman spoke without book; when he spoke at first, and had not his words so well measured as the well-timed labour of his closet enables him to measure his words upon paper: he certainly took the freedom of charging me of using all means, right or wrong, foul or fair, in order to get a conviction.

Well, what is the next article of his harangue? I am reproached for having boasted of the integrity of my character, because I denied the truth of a false and impertinent charge; because it is neither true nor pertinent, that ever I had employed myself in the way in which I am so represented to have employed myself. And what is the boast upon that? It is a very high one; for I called upon him to name his instances. That was my boast! and innocence, when it is able to call upon its reveller to name his instances, does make a proud and magnificent boast. So far I boasted. Well, when called upon, what are the instances? The first is, that I prosecute before a special jury. That in a prosecution which I (*the servant of the public*) think proper (for reasons of public weight and importance) to produce, I wish to have men of the first character, of the first situation, men of the highest and most approved honour, my judges! that is the first article in which the opprobrium is to be justified of my using all means, foul or fair, in order to obtain a conviction! In this he has all the advantage that an accuser can possibly have: I confess the whole charge. It is my desire to have all my actions so tried; it is my desire, and I will, whenever I can, obtain a tribunal of that sort; which (from the great dexterity and wisdom of eloquence) is looked upon to be the best topic (*before them*) to condemn me for resorting to! This is another matter he would have been totally deprived of, if he had submitted, as those poor printers did, to be defended by counsel. They would never have thought of abusing the attorney-general (before a special jury) only because he thought proper to lay his cause before that jury! It is a singular way to take those topics which go beyond the ability or practice of any counsel whatever!

Then the next attack is upon the poor master of the *Crown-Office*, *Mr. James Burrow*. I do not believe that there exists in this world a man of more inflexible integrity than *Mr. James Burrow*. I never heard him charged in my life with any thing like opprobrium. I know perfectly well that if I were to apply to *Mr. James Burrow*, in order to get any particular manner of striking a jury, either in *London* or *Middlesex*, that he would set himself, for the whole evening after, to contrive how he could best cross the purpose of that application. I know he would. I know him very well. I am sure he is a very honest man; and I am sure I should fare exceedingly ill, if I was to attempt to make any such application. None such is suggested. But it is said, that the solicitor of the Treasury desired *Mr. James* to take this part; to take two special jurymen out of every leaf; giving this reason for it, because the books might be made up; and that if it was once known to be the practice of *Mr. James* to begin in the middle, or the end, or any part, they might be made up by the address of the officer, so as to get a particular set of men for a jury. I will take it as said by the gentleman: the solicitor proposed that there might be taken two out of every leaf, which would produce the fairest collection of the jury in the broadest manner, and out of the greatest number and variety of names and people. So far I think nothing unfair in the solicitor's application: and I do not know, I protest to God, at this very moment, what earthly reason *Mr. James Burrow* could have to refuse that, except the one which I strongly suspect him of, namely, that one---that it was desired by the solicitor for the crown:---for if he apprehended that it would give the slightest ground for suspicion by taking any one article of conduct whatever, he is very nice, I know, and very obstinate; and I am sure, nothing would bind him more surely to refuse to take a jury in that, which appears to me to be the most impartial way; stronger and quicker than an application on the part of the solicitor of the Treasury. That is not all; but the sheriffs of *London* are abused: the jurors are named merchants, who are not so! Why, do I make up that book? Is that one of my crimes? The sheriffs of *London* make it up. When it is returned to the *Crown Office*, the names are taken out of it, in the most impartial manner; and the whole state of that, instead of loading me or any one concerned with the slightest calumny, is the fullest acquittal that could be had! It does not therefore relate to any one concerned in this prosecution. Then I am wrong in another thing; for under all bad administrations, there is nothing so rife as prosecutions for libels! I should be glad to know in the abstract (without referring to those documents, so many of which the learned gentleman produced himself) in the eight years I have had the honour of being attorney-general, how many prosecutions for libels have been brought? I wish that was stated, in order to shew the monstrous number of prosecutions for libels! They are not so many as I could wish; for if you compare the prosecutions with the daily publications, that man that looks at those publications, and sees how rife and rank the scandal is upon all orders and denominations of men, upon all branches of the government and the state, as well as private men; whoever sees that, must look at them with a very peculiar eye, if he does not see that the encrease of the scandal is a great deal more than the encrease of the prosecution for that scandal! and yet this is one of the topics also for which I have been abused! It is said also that I am corrupt in another respect, because I condescend to consider myself as the servant of the whole public, and so liable to receive orders from every branch of the legislature. The arguments that one hears used upon these occasions, they are made only for the moment. I should not be astonished if from the same quarter I had heard that it was one of the most monarchical sentiments in the world, to insist that there is any public officer who was not under the orders of either house of parliament. I always took it to be the assuming of those that call themselves Whigs (for want of a better nickname) what I hold---that in a free state the repre-

sentatives of the people assembled in parliament are a sovereign member of that state; and that every public officer, great or small, is amenable to them. But how amenable to them? I wish that had been a little more stated. Amenable to them to do wrong? No man ought to be amenable to the greatest and the proudest body of men whatever to do wrong: I have not been so amenable: for in those instances in which I have thought it would be wrong to prosecute, I have stated it to the house, and the house has forborne the prosecution upon my representation. That has been the conduct which I have held upon the occasion; and a conduct which, if I am questioned for it (in any place where it would be pertinent), I should be very glad to render an account of that conduct. But, says the gentleman (with a strain peculiar to himself), will you submit to be sworn in order to be examined by me?---To what? Yes, sir; to any one fact which can be alledged in your defence, I will submit to be sworn to the truth of it. But will you submit to be sworn in order to undergo impertinent questions about the motives and steps of your conduct from time to time; such as I shall think proper to put to you?

Gentlemen, I put myself upon your good sense! I put myself (for the question was not meant for you) I put myself upon the candour and the good sense of the audience, that I was impertinently treated in the proposal; and that I should have been ridiculous to have submitted to that proposal! I spoke to some persons about it (whose authority I am not permitted to cite to you) who concurred in opinion with me: but I am sure, and I put it to the mind of every gentleman, whether I did not act right in that matter. To have refused him justice would have been a hard and improper measure; I did not refuse that. To refuse to answer impertinent questions, I did refuse it; and I appeal to the candour and good sense of this audience that I did right to refuse it; and it would have been ridiculous to have done otherwise.

These are the topics which, as far as I can recollect, have been produced against me. With regard to the rest, the gentleman informs you; that the law as it stands is full of a great variety of hardships. I don't know that system of law under heaven which may not be perverted to purposes of hardship. I don't know any thing so perfectly ridiculous as to argue from the possibility of the corruption of a good thing to its worthlessness. In order to make any thing of that, he should have gone the length not only of stating what might have been done, but what was done; otherwise you may sit and hear that glorious constitution (which I have known so many able and eloquent writers and speakers extol in the highest terms to the skies) you may sit and hear it reviled from one end to the other: not for the mischief that it actually does; not for the inequality in point of justice that it actually administers; but which it might! But let him prove that there is any thing in my conduct of this prosecution that deserves those epithets with which he charged it, and I must submit to be covered with them. But that will not make an iota of difference in your verdict. What does it signify to you (who sit to consider whether this be a true or a false charge) that it comes at this time or at any other? The gentleman taxes me with folly in saying, that if it were a crime in 1775, it must be so in 1777! I should hold it to be the utmost folly to say otherwise. If there were any improper practices with regard to the prosecution, it might be a reason of objection to those who prosecute; but with regard to the mere question to be put to the jury---is he guilty in manner and form?---it is absolutely nothing; it would be folly to assert it.

I have now stated to you the progress of this business, referring to his own witnesses for the truth of that progress; and I trust, that upon that representation, I shall not be found to have misconducted myself even in the course of this prosecution. I have gone very much out of my way, and very contrary to the turn of my temper, when I have embarked so far in a defence of myself at all; but when facts are stated, I thought it necessary to re-state and explain these facts. Beyond that, let general and loose reflections take what place they please. I put myself upon my public conduct for my justification, without boasting of that conduct either one way or the other. If I am wrong in that conduct, let it condemn me: if I am right in that conduct, let it approve me. It is upon that only that I desire to rest it; without boasting or without disclaiming, either on one side or the other. I will say no more upon that subject, but refer it to you to determine what ought to be done upon a charge thus stated, and thus industriously proved upon the part of the defendant, if any proof had been wanting to support it upon the part of the prosecutor.

Lord Mansfield. Gentlemen of the jury, if ever there was a question, the true merits of which lay in a very narrow compass, it is the present. This is an information against the defendant for writing and composing, and printing and publishing, or causing to be printed and published, that is, for being the author and publisher of a paper, which the information charges as a seditious libel. If it be a seditious libel in its own nature, there is no justification attempted: why then there are but two points for you to satisfy yourselves in, in order to the forming of your verdict.

Did he compose and publish; that is, was he the author and publisher of it? Upon this occasion, that is entirely out of the case; for it is admitted. As to the excuse of ignorance, or being imposed upon (which is a topic in the case of printers and others) it is out of this case, because it is avowed to be done deliberately; and it is now avowed, and the contents of it. Why then there remains nothing more but that which reading the paper must enable you to form a judgment upon, superior to all the arguments in the world; and that is,

Is the sense of this paper that arraignment of the government, and the employment of the troops, upon the occasion of *Lexington*, mentioned in that paper? Read! You will form the conclusion yourselves. What is it? Why it is this: that our beloved American fellow-subjects---(therefore innocent men)---in rebellion against the state---They are our fellow-subjects; but not so absolutely beloved without exception! Beloved to many purposes: beloved to be reclaimed: beloved to be forgiven: beloved to have good done to them: but not beloved

be so as to be abetted in their rebellion!—and therefore that certainly conveys an idea that they are *innocent*.—But farther it says, that they were inhumanly murdered at *Lexington* by the king's troops, merely on account of their acting like *Englishmen*, and preferring liberty to slavery! The information charges the libel to relate to the king's government and the employment of his troops. Read it, and see whether it does relate to them. If it does, what is the employment they are ordered upon? what is the employment that they execute? To murder, the paper says, innocent subjects; because they act like *Englishmen*, and prefer liberty to slavery! Why then, what are they who gave the orders? what are they who execute them? Draw the conclusion. It don't stand upon argument. If any man dares to give orders to murder a subject, or to execute those orders, or to make any subject a slave, he is as high a criminal as can exist in this state. Evidence has been examined, and though (unusual) I was very desirous every thing offered should be heard; and you have had Mr. *Gould* examined: and whatever doubt there might be with regard to the occasion of hostilities at *Lexington*; whatever weight the observations might have before; yet now, upon his evidence, you see how it stands! The unhappy reluctance to the legislative authority of this kingdom by many of our fellow-subjects in *America*, is too calamitous an event not to be impressed upon all your minds; all the steps leading to it are of the most universal notoriety. The legislature of this kingdom have avowed that the *Americans* rebelled, because they wanted to shake off the sovereignty of this kingdom; they profess only to bring them back to be subjects, and to quell rebellion: troops are employed, money is expended upon this ground; that the case is here, between a just government and rebellious subjects; for a just and a good purpose, for the benefit of the whole. If I don't mistake, the first hostilities that are committed—(though many steps on both sides leading to them existed before)—but, if I do not mistake, the first hostilities are those committed upon the 19th of *April*, 1775. If some soldiers, without authority, had got in a drunken fray, and murder had ensued, and that this paper could relate to that, it would be quite a different thing from the charge in the information; because it is charged as a seditious libel, tending to disquiet the minds of the people. Now what evidence has Mr. *Gould* given? Why, he says, that he was sent with a part of the king's troops, by the orders of general *Gage*, the governor of the province, the commander of the king's troops; that when they began their march (which was about two or three in the morning) he heard (I think he says he heard) a continual firing of alarm cannon, which is a signal, at certain distances, used in *America* to raise the country; and that they heard as soon as they began their march; and from thence they concluded that the provincials were marching to attack them. When they came within sight of them, they found them armed, in bodies of troops armed. This was not a stated time of peace when the king's troops, under the authority of the governor, go from one part to another; to have bodies of men, in military array, armed, and signals fired! but this they found. And he says, he cannot tell himself; but to a question asked him, he says, he heard the provincials charged our troops. He says in his affidavit, which he has likewise sworn to, and which you may compare, that he saw, on their arrival, he saw a body of provincial troops armed, to the number of about 60 or 70 men: 'on our arrival they dispersed, and soon after firing began; but which party fired first I cannot exactly say.' And then, towards the latter part of the affidavit, he says, 'the provincial troops returned, to the number of about three or four hundred. We drew up on the *Concord* side of the bridge. The provincials came down upon us; upon which we engaged, and gave them the first fire.' And says he, 'this was the first engagement after the one at *Lexington*. A continued firing from both parties lasted the whole day. I myself was wounded at the attack of the bridge, and am now treated with great humanity as a prisoner.' Now from this account you see, that they had erected in effect their standards; each had their troops in battle array; they were ready to fight. Who (from this evidence) fired first, he cannot tell; that is, *originally* the first. He heard that the provincials charged; but whether the one or the other fired first, he cannot tell; when the two bodies were in the field, each expecting the other to attack.—This is the account given by the *defendant's* witness: that it was the king's troops, by order of the commander and the government, that were engaged in this fray, in which those lives were lost! Then if there is nothing particular, but it is a consequence of the general dispute, of the cause of this most lamentable and unhappy war, no good man but must lament it, and wish them reclaimed. If it is barely the consequence of that which has led to further hostilities since, you will read this paper, and judge for yourselves. You will judge whether it conveys a harmless, innocent proposition for the good and welfare of this kingdom, the support of the legislative government, and the king's authority according to law; or whether it is not denying the government and legislative authority of *England*, and justifying the *Americans*; averring that they are totally innocent; that they only desire not to be slaves; not disputing to be subjects, but they desire only not to be slaves; and that the use that is made of the king's troops upon this occasion (for you will carry your mind back to the time when this paper was wrote) was to reduce them to slavery. And if it was intended to convey that meaning, there can be little doubt whether that is an arraignment of the government and of the troops employed by them or not. But that is a matter for your judgment. You will judge of the meaning of it; you will judge of the subject to which it is applied, and connect them together; and if it is a criminal arraignment of these troops, acting under the orders of the officers employed by the government of this country, to charge them with murdering innocent subjects, because they would not be slaves, you will find

your verdict one way: but if you are of opinion that the contest is to reduce innocent subjects to slavery, and that they were all murdered (like the cases of undoubted murders, of *Glenco*, and twenty other massacres that might be named) why then you may form a different conclusion, with regard to the meaning and application of this paper.

Without giving you any reason, you will easily guess why I pass over a great deal that has been said, that ought not to have been said. but there is one thing that is relative to the subject, and therefore it ought to be said: that was, a doubt (upon one of the former trials upon the printers) that occurred to the jury, in which they had a difference of opinion; and they agreed to come in and leave it to my decision. I had told them (as I told you) that one of the points to guide your verdict was, whether you understood the meaning of the writing to be as charged by the information. One of them understood, or doubted, whether (this was in the case, you see, of a printer, of a third person) whether actual proof of a seditious intention (distinct from the inference from the act itself) was necessary to be proved. The other thought that a seditious intent was by law to be inferred from the seditious act; and they came in and proposed their doubts. And I told them what I tell you (and what I believe never was doubted, and what was not questioned upon that occasion, though I desired they would move the court upon it, if they had any doubt) that it is not necessary to prove an actual intent, which is the private operation of a man's mind; but a jury were to exercise their judgment from the nature of the act, as to the intent with which it is done. As, if a man writes and publishes a seditious libel, a libel that has a seditious tendency, that is a ground to a jury from whence to infer—(when it is without any justification, without any excuse)—that is a ground from whence to infer a seditious intent. Just as if a man murders another without any justification of that act, it is a sufficient ground for the jury to infer that he did it maliciously. That answer was given to the jury.

Gentlemen, here I conclude every thing I shall trouble you with, by way of charge, because you will exercise your judgment, as I have said before, upon the paper and the information, by reading them, which you may have to carry out with you. But merely for the sake of the audience, as something has been so much mentioned in the cause (for I don't give you any reason for taking no notice of any thing out of it) I think proper to state it in so particular a manner, that when you come to see it misrepresented, you may all of you remember what it is, and what it was, and upon what ground it passed; and that is, with regard to the attorney-general's reply. You see, as the case is, it is entirely out of this cause: for the defendant has called witnesses; and I thought it right that he should know it early, that he might not abstain from calling witnesses to avoid the reply, and in that manner be surprized. Now I will tell you what I take to be the practice with regard to that matter. The nature of a reply is the plaintiff's answer to new matter advanced by the defendant. The plaintiff knows his own case; he knows his own witnesses; he opens it; he observes upon his witnesses; and he draws such conclusions from them as he thinks proper, to persuade a jury to increase the damages. The defendant, if he only makes observations upon the same evidence, and only draws conclusions from the same evidence to the jury, to lessen the damages; why there, there is nothing new, there is no new matter at all: and by the practice, for the expedition of business in civil causes, and in prosecutions in the name of the king, with common informers, the practice is, that they don't reply where that is the case. But, notwithstanding that, if the defendant was to start a point of law, the other must be heard. If he was to throw out to the jury, to catch and to surprize them, allegations of fact which he called no witnesses to prove—you recollect how many millions of facts you have had urged to-day, for which no witnesses were called—(how many extrinsic to the cause)—there the counsel for the plaintiff may set the jury right, and lay them out of the cause, and shew that they are absolutely irrelevant and immaterial. But, in solemn trials, in state prosecutions, where the attorney-general attends, I never knew it denied but that he had a right to reply. I was many years solicitor-general: I was attorney-general: I have known it often, where nothing has been said for the defendant that they thought called for a reply. I never knew it denied to the attorney-general, where he insisted upon being heard in reply: and I believe the present attorney-general has replied several times. This is so much the law of the land, that (if my memory does not fail me) in the most solemn cases (and as I speak from memory only, if there should be any slip in it, I hope I shall be excused) and, to the best of my memory, in the trial of my lord *Byron* (if any gentleman can correct me, I shall be very glad to be corrected—I dare say there are some here that were of counsel in that cause) in the trial of lord *Byron*, who called no witnesses, no evidence, the attorney-general replied. The house of commons, as the public prosecutor for the nation, insist upon it as an absolute right, that they are to reply. It is a great while ago; but, if my memory does not fail me, I think I replied for the house of commons upon the trial of lord *Lovat*, though he called no evidence. I speak from memory, it is many years back; and therefore, if I am mistaken, I do it with that reserve and qualification to be set right.—This has nothing at all to do with the cause; but it at least explains, to those who want to understand it, the light in which I see that matter, and the ground upon which I determined it.

[The jury withdrew about five o'clock, and returned into court about half an hour after six; and gave in their verdict, that the defendant was *Guilty*.]

Further Proceedings in the Court of King's-Bench at Westminster (a).

Wednesday, November 19, 1777.

(The attorney-general moved for judgment against Mr. Horne.)

Lord Mansfield. Is the defendant here?

Mr. Daniel, the defendant's attorney, answered, that he was.

(The information was read by order of the court.)

Mr. HORNE.

MY lords, with great submission and respect to your lordships, and in full confidence and security of protection by the laws of my country, I presume to offer to your lordships that I am not, upon this information, a proper object for the judgment of this court. And, my lords, I cannot mention what I have to say in arrest of the judgment which Mr. Attorney-General has prayed against me, without first acknowledging the obligations which I have, and the thanks which I owe, to my prosecutor and to my judge: for, my lords, it is to them, and to the arguments which they used in order to obtain a verdict from the jury, it is to them that I am indebted for that argument which must prevent the judgment. At the same time, my lords, it is but justice in me to declare, that whatever ill-founded doubts might, at the beginning of the trial, have harboured in my mind concerning any personal enmity, hostility, or prejudice towards me, before the close of the trial they were all entirely effaced: for enmity, my lords, is not a supine and careless, but an active and curious principle, prompting men to neglect nothing which may tend to produce the desired mischief. And your lordships, I am persuaded, will see reason to believe with me, that, so far from any uncommon diligence having been used against me, neither my prosecutor, nor my judge, nor my jury had ever so much as once cast an eye over the information brought against me; for your lordships will instantly perceive, by looking at the record, that I am not therein charged with any crime.

My lords, when first I saw the charge in the information, I thought of it the same which I now offer to your lordships; and therefore, fearing nothing but the inattention of the jury, the greater part of my defence consisted of motives pressed upon the jury for their attention: and when I hoped I had secured that point (the only favour, as I then declared to them, which I had to request) I then proceeded to shew that there was not any crime in that which was alledged against me; keeping my eyes always fixed upon that with which alone I had to do, namely, the charge in the information; and I desired the jury to take the information out of court with them.

But, my lords, when I heard the reply of Mr. Attorney-General, and the address of the judge to the jury, I was no longer at a loss to understand how it happened that I could not see in the charge against me that criminal matter which they imagined it to contain: for, my lords, I then heard, for the first time, that there was an insurrection or rebellion in the colony of *Massachusetts-Bay*; that certain persons—and those persons denominated king's troops—were employed by his Majesty and by the government for the purpose of quelling that insurrection or rebellion; that in this their employment and service an engagement ensued between the said rebels or insurgents and the said king's troops so employed; that in this engagement certain of the said insurgents or rebels were slain by the said king's troops; and that my advertisement and the charge of murder, said to be contained in it, related to the said insurgents or rebels so slain by the said king's troops so employed.

And, my lords, the judge did very fairly, and very plainly and precisely, and in express words shew to the jury, that on these circumstances did depend the whole criminality of the charge against me.

Now, my lords, though the jury did, through want of attention, forget to consider that these circumstances were neither proved nor charged; your lordships, I am sure, who are to look to nothing but to the record itself; your lordships, I am sure, will not fail to consider, that no indictment or information can be cured or made good by any implication, argument, supposed notoriety, or intendment whatever. Nothing can be assumed or intended against me, but what is expressed in the record itself. If therefore in the whole range of possible occurrences there can any one be imagined in which it would not be criminal to say that the king's troops (no technical term, my lords, *troupeaux*,—flocks—companies—even deserters may be comprehended under that term)—if therefore any one possible occurrence can be imagined (and I suppose there are a great many, the judge who tried me helped me to some, above twenty)—if any one can be imagined, in which it would not be criminal to say that the king's troops have committed murder, then your lordships cannot, upon this information, proceed to judgment; because the information wants those necessary averments, which cannot by any means be intended. For your lordships will find, by looking at the record, that in each of the various counts which this information contains, it is simply averred, that I did write and print and publish, and cause and procure to be written and printed and published, to the tenor and effect following.

Your lordships will therefore be pleased to examine the record; and I have not the smallest doubt that your lordships will do me that justice which my jury, through want of attention, did not.

Mr. Attorney-General. My lord, if I understand the effect of this motion, it is, that the matter of the information, as charged, does not state a crime. That indeed is the necessary form of the objection to be made in this stage of the business; for, in this stage of the business, every thing is to be taken to be solemnly true which that information has stated as essential to the constitution of the crime, and which the jury consequently have found. Now, my lord, it is said that nothing is to be assumed but what appears upon the record; and that the information wants some averments. I was very attentive to collect, if I possibly could, what species of averment it was that the information was supposed to want. But I missed it, if it has been stated on the part of the defendant. What kind of averment inserted in this information would have supplied it, and have made it a perfect description of the crime? I shall take up the information itself to shew, in the course of the argument, that there is enough stated in it to make the crime. The information does not end, as is supposed on the part of the defendant, merely in these words,—that he had 'written and published, and caused and procured to be written and published, according to the tenor and effect following.' The information states expressly that he had---'written and published a certain false, wicked, malicious, scandalous, and seditious libel of and concerning his majesty's government and the employment of his troops, according to the tenor and effect following.' So that the matter found by the jury, and upon which your lordship is either to pronounce judgment, or to say that, stated so upon the record, it amounts to no crime in estimation of law, is, that he did write that false, wicked, malicious, scandalous, and seditious libel of and concerning the king's government and the employment of his troops.

I own I expected that he would have gone farther, and that he would have endeavoured to prove that such words as are included under the *tenor and effect following*, delivered in writing to be printed and published concerning the king's government and concerning the employment of his troops were, in themselves, so manifestly innocent, that it was necessary for a court of justice, upon this record, to say that, notwithstanding the jury has found a libel published according to the tenor and effect following, yet there is, in truth, no LIBEL.

Your lordship will observe what it is that he had said concerning the king's government, and concerning the employment of his troops;---that 'our beloved American fellow-subjects, faithful to the character of Englishmen, preferring death to slavery, were, for that reason only, inhumanly murdered by the king's troops, at or near Lexington and Concord in the province of *Massachusetts-Bay*, in New England, on the 19th of last April.' This therefore is what he has said concerning the government and concerning the employment of the troops;---that they were to commit murder upon the king's subjects, only because they were, something better than innocent,---meritorious, in being faithful to the character of Englishmen, and in preferring death to slavery. If it be possible to state that these words (uttered and applied in the manner in which this record applies them, to the public government of the country, and the employment of the troops) are innocent words, then the argument might have taken some foundation. But to say that there is any want of averment in this---till I hear what averment could have made this charge more plain, more distinct, as a charge of murder upon the king's subjects, against the employment of the troops, against a national exertion of public force; it cannot, in my mind, by words be made more strict and plain than it now stands upon the record.

The effect of these words I industriously avoid to speak of now: the degree of favour that belongs to them will be the subject of farther discussion: the only question that is at present before the court, is simply this;---whether the libel, as stated in the record, does or does not contain sufficient matter of slander.

(R E P L Y .)

Mr. Horne. I should be very happy, my lords, at all times to pay to Mr. Attorney-General all those compliments which are personally and officially due to him; and I would rather have risked the chance of exposing myself, than not to pay to him the compliment of a reply; if indeed I could have found in his answer any thing to which even the appearance of a reply could be given. However, I will do for him what I can.

Mr. Attorney-General has said, that he could not discover from any thing which I had advanced, what omitted averments were suggested by me to be necessary to the information. My lords, though Mr. Attorney-General may have missed them, your lordships, I am sure, did hear me very plainly and distinctly: and though I did not formally say, such and such averments are necessary to the information; yet when I to d your lordships, that in the reply of the attorney-general, and in the address of the judge to the jury, I then heard, for the first time, that there was a rebellion in *Massachusetts-Bay*, and that certain persons were employed to quell that rebellion; your lordships, I am sure, and the whole court very well understood that those were the averments which were necessary to the information. And, my lords, it was not out of any satirical inclination that I imputed the omission of those averments to carelessness; I had other reasons. For, indeed, I know very well (and upon

(a) "Further Proceedings on the Trial of John Horne, Esq. upon an Information filed ex officio, by his Majesty's Attorney-General, for a Libel, in the Court of King's Bench, Vol. XI.

"Bench, on Wednesday the 19th and Monday the 24th of November." Published by the defendant, from Mr. Gurney's short-hand notes.

reflection I dare say your lordships will know very well) why those averments were omitted. My lords, the truth is, that Mr. Attorney-General found himself between *Scylla* and *Charybdis*. If he inserted these averments, he split on one side, on the proof. My lords, the advantages are very numerous and great which I should have derived from those averments. The information would have been destroyed, for want of proving what was averred; therefore he did not chuse to aver them. By the nature of his answer to me, I am persuaded he was aware of it: and, from certain intelligence, I know that there was a consultation on the drawing up of the information against me. It was proposed to alter the information; but having obtained verdicts upon the other informations, it was, upon consultation, agreed by the learned gentlemen, the king's counsel, that the information against me should be literally the same. I know it from certain information, which I obtained without the least treachery in my informants; for the gentlemen who caused me to know it, had not, in what they said, the least notion that they were telling me any thing.

My lords, before I heard Mr. Attorney-General's answer, I was a little apprehensive that I might meet with some difficulties. I was sure I ran no hazard in the principle of my objection. I thought, indeed, that I might perhaps be puzzled in the application of it, by cases of law, or by precedents that I had never before heard of. Now, my lords, tho' Mr. Attorney-General has not favoured me with any, and though I cannot myself give you an adjudged case; yet your lordships will forgive me, unused to these matters, if I read to you the opinion of a learned judge in a matter exactly similar to this. It is in the case of lord *Russell*. The opinion I mean is that of Mr. Justice *Atkins*. His words are remarkably fortunate for me; and it being that kind of law obvious to persons who pretend to understand no more than what common sense will direct them to, I did happen to have read that book long ago. I beg leave to read some little of it, because it literally applies. He takes notice of that part of the indictment where it is averred against lord *Russell*, that he was at a consultation for the purpose of seizing the king's guards. He says, 'guards' [there is no difference between guards and troops,---except indeed that troops is a much wider word than guards,---Troops! we say a troop of strolling players.]

'The guards---What guards? What, or whom does the law understand or allow to be the king's guards, for the preservation of his person? Whom shall the court that tried this noble lord, whom shall the judges or the law that were then present, and upon their oaths, whom shall they judge or legally understand by these guards? They never read of them in all their law-books. There is not any statute law that makes the least mention of any guards. The law of *England* takes no notice of any such guards; and therefore the indictment is uncertain and void.'---He says, 'the love of his subjects is next under God, the best guard of kings.' He says,---'The very judges that tried this noble lord were the king's guards, and the kingdom's guards, and this lord *Russell*'s guard against all erroneous and imperfect indictments, from all false evidence and proof'---(What immediately follows does not, indeed, apply in my case)---'from all strains of wit and oratory'---(there has been none here, my lords)---'misapplied and abused by counsel. It had been fit for the court that tried this noble lord on this indictment, to have satisfied themselves from the king's counsel, what was meant by these guards.---But admit the seizing and destroying of those who are now called the king's life-guard, had been the guard intended within this *overt fact*, or OPEN DEED, (these, my lords, are the averments which are similar to those that I propose---these are the averments which Mr. Attorney-General enquired after) 'yet (he says) the indictment should have set forth, that *de facto* the king had chosen a certain number of men to attend upon and guard his person, and set forth where they did attend, as at *Whitehall*, or the *Mense*, or the *Savoy*, &c. and that these were the guards intended by the indictment to be seized and destroyed; that by this setting forth, the court might have taken notice judicially, what and who were meant: but to seize and destroy the king's guards, and not shew who and what is meant, makes the indictment very insufficient.'

My lords, Mr. Attorney-General (I beg the court's pardon, I shall take up very little of their time) the attorney-general says, he expected I should have said that the matter contained in the information is no libel.---I should perhaps have said so, if *libel* had been such a technical term that I could have known what it meant: and if it was such a definite and technical term, then perhaps my objection would not have all that weight with you which I now believe it will.---The sending of a wooden gun was adjudged by this court to be a libel. There are many other things that might be adjudged libels. It is impossible for me to say what *libel* means. It is not a technical term; and perhaps if it had been, the attorney-general would not have had quite so much difficulty to make this information good: but not being a technical term, it makes those other averments the more necessary.

Mr. Attorney-General has then tried to help the deficiency of the averments in the information by, *of and concerning*---'of and concerning his majesty's government and the employment of his troops.'---I believe there is no crime comprehended in *of and concerning*; for it may be of and concerning good, as well as bad. The word *concerning* means, looking at together; and that is the only, and the single meaning of the word *concerning*.

Now, my lords, if Mr. Attorney-General should succeed in this his prayer, he will be a very fortunate, though not a very reasonable gentleman.

My lords, a proof of all those matters which should have been averred (which I am founded in saying by the opinion of the judge, who pressed them upon the jury as motives for their verdict, and which I firmly believe he would not have done, if he had not believed that they were contained in the information) a proof, my lords, of all those circum-

stances was supplied for the attorney-general by the judge on the trial; for he produced no evidence of them himself: and he will be very fortunate, indeed, if he can now prevail upon the court to supply likewise the deficiencies in the information.

Lord *Mansfield*. Whatever the degree of guilt may be, how strongly soever it may have been proved, or whatever observations may have arisen in this case; yet if the defendant has a legal advantage from a *LITERARI FLAW*, God forbid that he should not have the benefit of it. It is most certain, that at the trial the information was considered to be words spoke of and concerning the king's government and his employment of his troops; that is, the employment of the troops by *government*. Upon that ground the defendant called a witness, Mr. *Gould*. The attorney-general rose to object to him; but it was very clear that he was a proper witness; and he acquiesced immediately, because it was *extremely material* to shew what the subject-matter was to which the libel related---if it was the employment of the troops under proper authority that came within the charge in the information.---Had it been a lawless fray (which I believe I said at the trial), had it been a lawless fray, it would not. Though the saying so might have been a libel of the individual's, yet it would not have been this libel: it would not have been this libel of the king's troops employed by him. Now at first, and at present, it seems to me, that 'of and concerning the king's government and the employment of his troops,' pins it down. But I doubt a little upon it. There is some weight in the objection, whether in the form of drawing there should not have been inuendos. In common reason and understanding, it is charged; but whether technically charged or not, I do not know; and therefore as to this point, without prejudice we will take some time to consider of it; to see whether precedents can be found which require this technical scrupulosity over and above that certainty which is sufficient to every reader: and we will go on with the rest, *de bene esse*, as we could not pronounce judgment upon it now, and will consider of it till he comes up again, if we find sufficient to satisfy us to over-rule the objection.

[Lord Mansfield then read his notes of the evidence given upon the trial as follows.]

Lord *Mansfield*. This is an information filed by the attorney-general against *John Horne*; and it was for publishing the advertisements that have been read from the information.

Thomas Wilson proved the advertisements in question, the manuscripts, to be the hand of *Horne*; and *Henry Sampson Woodfall*, he published the advertisements. He swears that the defendant gave him a paper the 7th of June, to publish in his own and send to the other papers; and that the defendant paid the fees. Then he produced two advertisements to publish. The defendant cross-examined him, and he assented to the question of the cross-examination, by saying, "By your desire I inserted these advertisements, and published them as your act and deed. You never desired to be screened; but you desired to be given up. You said, they should not want full evidence." *William Woodfall* proved likewise a paper given him by the defendant to be inserted in *The London Packet* and *Morning Chronicle*; which were the advertisements in the record. Therefore, upon the fact of printing and publishing there is no doubt at all.

The defendant called a witness to prove, that really and in truth there was a subscription, and that the money was actually raised; and he likewise called *William Lacey*, who proved that 100*l.* was paid to him, and by him remitted to Dr. Franklin: that was 100*l.* and no more. And then the defendant called *Thornton Gould*. And he said, that at *Lexington*, on the 19th of April 1775, he was a subaltern officer. He was ordered there by the adjutant of general *Gage*, the commander in chief of his majesty's troops, and governor of the province: and he, together with the other troops, set out; and between two and three in the morning he was taken prisoner: that he heard the provincials charged our troops.---"We found them armed. We supposed they were marching to attack us, from a continual firing of alarm cannon, early in the morning, as soon as we began to march. Notice or alarm guns are to raise the country." Upon this evidence the jury found him guilty.

Lord *Mansfield*. Mr. Attorney-General, have you any thing to say?

Mr. Attorney-General. Mr. *Horne*, I suppose, will say what he can in extenuation.

Lord *Mansfield*. Mr. Attorney-General, have you any thing to say?

Mr. Attorney-General. It belongs to the defendant, I apprehend, to state what he can to the court in his extenuation.

Mr. *Horne*. I shall state nothing in extenuation till your lordship's decision has told me that there was a crime. I do not know where the crime lies at present: My objection goes, that there is no crime in the information. It is impossible for me to extenuate that which I do not acknowledge.

Lord *Mansfield*. Have you no affidavits of circumstances, or any thing?

Mr. *Horne*. None in the world.

Lord *Mansfield*. Let him be committed.

Mr. *Horne*. Will your lordship commit me before it appears whether I am even accused of any crime?

Lord *Mansfield*. No, then you may come up on Monday.---You came voluntarily now?

Mr. *Horne*. I did.

Lord *Mansfield*. Then come up voluntarily again.---If you should find any precedents on either side, I wish you would give them to us.

[This recommendation to bring precedents was repeated to the attorney-general and to the defendant, two or three times.

To which Mr. *Horne* replied, that he was not himself very likely to produce precedents.]

King's-Bench, Monday, Nov. 24, 1777.

LORD MANSFIELD.

I N reading my notes the other day in the case of *The King and Horne*, I overlooked the reference to a written piece of evidence that was given by him at the trial, and I am told I did not state it; and therefore I will state it now.

He produced to captain Gould the *Public Advertiser* of the 31st of May 1775, which purported to be the copy of an affidavit made by captain Gould, while he was a prisoner in the custody of the rebels at Medford, and printed in that paper: and he asked him whether the contents were truly printed. I told him, that if he meant to prove the facts to be true as above, it could not be proved by affidavit, the man being present; and even if he was absent, they could not be proved by affidavit: but that if he meant to shew that, at that time, there existed a public account of it in the paper; that might be of use to restrain or qualify the meaning of the paper that was in question by the information. He said, he desired it to be read in that light; and in that light it was read, and is as follows:

I Edward Thoroton Gould, of his majesty's own regiment of foot, being of lawful age, do testify and declare, that on the evening of the 18th instant, under the orders of general Gage, I embarked with the light infantry and grenadiers of the line, commanded by colonel Smith, and landed on the marshes of Cambridge, from whence we proceeded to Lexington. On our arrival at that place, we saw a body of provincial troops armed, to the number of about 60 or 70 men. On our approach they dispersed, and soon after firing began; but which party fired first, I cannot exactly say, as our troops rushed on shouting and huzzaing previous to the firing, which was continued by our troops so long as any of the provincials were to be seen. From thence we marched to Concord. On a hill near the entrance of the town we saw another body of the provincials assembled. The light infantry companies were ordered up the hill to disperse them. On our approach they retreated towards Concord. The grenadiers continued the road under the hill towards the town. Six companies of light infantry were ordered down to take possession of the bridge, which the provincials retreated over. The company I commanded was one. Three companies of the above detachment went forward about two miles. In the mean time the provincial troops returned, to the number of about three or four hundred. We drew up on the Concord side of the bridge. The provincials came down upon us; upon which we engaged and gave the first fire. This was the first engagement after the one at Lexington. A continued firing from both parties lasted through the whole day. I myself was wounded at the attack of the bridge, and am now treated with the greatest humanity, and taken all possible care of by the provincials at Medford.

Signed

Edward Thoroton Gould.

There was a motion made the other day in arrest of judgment, and many objections, I understood, that were taken to shew that the charge, as it stands upon this record, is insufficient in law to support any judgment: that there was no averment as to the state of the *Massachusetts* colony at that time; either that there were riots, insurrections, or rebellions: that there were no averments that the king had sent any troops: that there was no averment that there was any skirmish or engagement; or how it began; or the nature of it: how it began, or how it went on, or ended: and that it was not averred that the employment of the troops was by the king's authority. The only objection that had colour in it was, what I mentioned last—that the employment of the troops was not averred to be by the king's authority. I thought then, and said, that the averment of the words being written 'of and concerning the king's government,' was an answer; but no precedent was cited or alluded to on either side. I fancy the attorney-general was surprised with the objection. But there was no precedent; and I could not say upon my memory whether precedents might not require some technical form of expression as to that medium through which words are averred to be written of the king's government. And if any flaw had happened formally, technically, or verbally, that were not at all founded in the sense or reason of the thing, I should in this case be of the same opinion that I was in the case of an outlawry—that the defendant ought to have the benefit of it: and therefore I desired that we might think of it for some time, that precedents might be searched, and the books looked into. We have fully considered of it, and the precedents have been looked into, and we have fully considered the information, and all the objections that were mentioned, and all the objections that we could think of; and we are all clearly of opinion, without any doubt, that the information is sufficient. An indictment or information must charge what in law constitutes the crime, with such certainty as must be proved: but that certainty may arise from necessary inference; in the manner settled in the case of *The King and Lawley* in *Strange*. Plain words, in a libel, speak for themselves. If they are doubtful, their meaning must be ascertained by an innuendo. Here the words are plain; they want no innuendo. They are averred to be written 'of and concerning the king's government and the employment of his troops.' The obvious meaning is, that the employment of the king's troops must be under his authority; and it necessarily is so, if the words also relate to and are written of and concerning the king's government. This must now be taken to be true; because the verdict finds it. Had the question arose upon a demurrer, it must equally have been taken to be true. The gist of every charge of every libel consists in the person or matter of and concerning whom or which the words are averred to be said or written. In *The King against Alderton* the information was held bad, because it was not laid in the information, it was not laid that the libel was of or concerning the justices of *Suffolk*. Where the words are averred to be

written of the king's government where—(there are several precedents)—or of the government of the kingdom, or of the government, suppose, of the navy; as to any thing further as to which they are also written, through the medium of which they calumniate the king's government, there is no form of expression technically necessary. And it cannot be; because there may be cases where the king's government might be calumniated through an imputation upon the gross licentiousness of his troops. The question to be tried is, whether the words laid are written of the king's government. It may vary the degree of mischief, guilt, or malice; but it is totally immaterial as to the constitution of the crime upon the record, whether the words refer to something that has existed, or are an entire fiction. Had *Lexington* been left out; or had any other place been mentioned, where there had been no skirmishes, or engagement, instead of *Lexington*; it would without any innuendo have been equally a libel. It is the duty of the jury, to construe plain words and clear allusions to matters of universal notoriety, according to their obvious meaning, and as every body else who reads must understand them. But the defendant may give evidence to shew that, in the case in question, they were used in a different, or in a qualified sense. If no such evidence is given, the obvious meaning to every man's understanding must be decisive. Before this trial, five several juries had found those words, from their necessary meaning, to be of and concerning the king's government. Here, in this case, the defendant gave evidence: and the evidence he gave demonstrated that the words related to troops acting under the king's authority; and consequently related to the king's government. And I am the more confirmed that upon this occasion there is little colour of doubt of any flaw in the information, that in those five trials that I allude to, in one or other of them, a great variety of counsel of learning, eminence, and ability, were employed. They were called upon to pry with all the sharpness that they had into the information, to pick a hole in it: there were three judgments given upon conviction upon them; and no counsel saw or imagined there was any flaw in it. THEREFORE we are all satisfied that the information is sufficient.

Mr. Attorney-General. The defendant has been convicted on the oaths of twelve of his countrymen with having written, printed, and published, and caused to be written, printed, and published, a certain false, wicked, malicious, scandalous, and seditious libel of and concerning the king's government and the employment of his troops; asserting, that the national force of this country has been employed in the murder of the king's subjects, for as meritorious an attribute as can be imputed to man: and he has specified the time and place at which that was done.

The charge, as contained in the information, rests within a narrow compass. I might have stated, perhaps, and proved a different crime to have arisen upon it; but I did state that which, according to my judgment, was a crime of such quality, was a crime of such heinousness, and of such a size, as fairly called for the highest resentment which any court of justice has thought proper to use with respect to crimes of this denomination. My lord, although the crime, upon the state of it in the information, rests within the compass which I have now mentioned; yet, as it now comes before the court, the matter that now requires the consideration of justice does not lie within that narrow compass. The defendant himself has thought it important to the situation which he wishes to hold with a certain body of men in this country, not to leave it just in the place in which the information does: he has thought it essential to his views (which I don't enter into particularly what they are), but he has thought it essential to his views, to prove how much he meant by writing in that manner to the public; and also to prove how much he meant, and how directly, how pointedly, and how confidently, to insult the public justice of the country, by not only committing as high a crime as could be committed within the description of misdemeanor against the public authority and welfare, but by stating himself to have committed that crime with a view of insulting the public justice of the country. My lord, if it had been essential to us to prove that that crime, and that that case which is specified in the indictment, was the subject of a murder committed under public authority by the national forces of the country, he has himself thought proper to state and to prove by his witnesses, that he meant the attack made by the king's troops upon a body of rebels. Your lordship has taken notice of the addition of this affidavit that was introduced into the cause. The effect of that evidence was to prove that which was but too well known before, namely, that in the time there specified, the 19th of April 1775, the rebels had arrayed themselves in arms; had formed magazines; had taken stations in the country in which they had placed themselves; were ready to surround the forces of the king, as far as their abilities could do it, upon any motion to be made by these forces: that upon the instant, very early in the morning, (and whether accidentally or otherwise let that be decided by the witnesses) the king's troops, marching in perfect silence—that, upon the instant of that happening, the first demonstrations that were made upon the part of the rebels was the firing alarm-guns; understood exceedingly well by the witness, and exceedingly well explained by him: it proved that he understood them perfectly, namely, by the rebel troops instantly surrounding them. I state that to have been industriously proved on the part of the defendant, in order to mark that he meant to fly at the very highest subject, and to offend in the most heinous manner in which it was possible for him to contrive to offend.

My lord, he did not think it enough to have proved that such was the intention of the paper with which he was at that time charged; but he also thought it incumbent upon him to produce witnesses to prove another part of the contents of that paper; namely, that he had attended a solemn meeting; at which meeting he, with certain other persons there assembled, had contributed money to the amount of about 100*l.* and that the purpose for which they contributed it, was the comfort and relief of those whose merits with them was stated to consist in no other particular than the circumstance of their relation to those rebels that stood in arms against

against the king's forces: he brought witnesses to prove the fact. That the money was actually paid, is not the thing that I pin upon: let it be doubted whether the 50*l.* came actually to the hands of the banker; or that the money was afterwards applied to any of the purposes that are there stated. To be sure, there was not proof alledged upon that subject. Whether it is to go to those people, or whether it is to go to any other purposes similar to those, in the intention of those who subscribed the money (that is, the insulting and affronting government and the king), it is a matter of very little consequence to the point I am now speaking to. He was at the pains to prove that they went through that business that I am stating to your lordship, in order to afford comfort and relief to those who stood in that species of relation to rebels; which, as far as it goes, is to excite *that rebellion*, by offering that degree of encouragement to those who shall happen to perish in such a flagitious offence: as far as it goes, it amounts to that. The libel therefore that now stands before your lordship, which the occasions of the defendant of a different sort (which I shall have occasion to speak more particularly to presently) obliged him to aggravate, obliged him to go to the extent that I have now stated, is such a one that I believe it will be totally impossible for the imagination of any man, however shrewd, to state a libel more scandalous and base in the fact imputed, more malignant and hostile to the country in which the libeller was born, more dangerous in the example, if it were suffered to pass unpunished, than this which I have now stated to your lordship.

Your lordships have seen that the libel is such, that it is impossible by any epithets to aggravate it. I depend entirely upon the state which I refer to—-which your lordship has delivered to the court—-I depend upon that for the most emphatical description of every circumstance that tends to create criminality, which is possible to be alledged not only against this, but against any other libeller whatsoever.

My lord, such was the nature of the libel. The next question that I meant to trouble your lordship upon, is the conduct of the present defendant in the article of publishing the libel; and, subsequently to that publication, in the article of avowing it, holding it up, maintaining it to the world, thrusting it in the face of justice, and proclaiming—*Sic honor et nomen divinis vatibus*. It is a language addressed to the lowest and most miserable mortals. There is no man of any value in point of understanding in this country, that does not know that the information contained in it is false, absurd, impossible, even below the worth of refutation; but it is addressed to the lowest of the mob and to the bulk of the people, who it is fit should be otherwise taught, who it is fit should be otherwise governed in this country. My lord, the occasions of this reverend gentleman to keep up the opinion of a particular part of the factions in this country, his private occasions obliged him to be very distinct, and very anxious to explain it. On the part of the prosecutor, it was enough to prove that he had published the libel. The evidence for the prosecutor went plainly and distinctly to that fact. We produced the original paper under his hand. We produced the man to whom it was delivered, *Woodfall*, in order to publish it in a paper which he printed himself, called *The Public Advertiser*. We proceeded to prove that the occasion of delivering it to him, and the office in which he was employed, was not merely to publish it in that paper, but to carry it round to all the other public papers, and to make the dispersion of it as universal as he possibly could. Here therefore we did establish upon him, by these plain facts, a publication of as universal a sort as it was possible for him to obtain.

One would have thought that these facts so stated had constituted crime enough. But it is not enough to be criminal, with this man; he must be criminal in a way that may shew himself able to defy justice; in a way to convey to the people, who believe in those foolish representations, that they actually do trample upon justice. I believe a great multitude of those gentlemen called authors, Mr. *Woodfall's* contractors, are men, in fact, who are just capable of writing in an impudent style. The single, simple merits of an impudent style is, I suppose, qualification enough to prevent any material distinction between his whole rabble of authors. If there is any distinction at all, it must arise from the superior confidence of those who cannot only write in that style, but stand forth in the face of the justice of the country, and say—'punish me if you dare.'—These men lose their credit, these men lose their opportunities with their own faction, if, when called upon for their crimes, they don't preserve the same impudence. That made it necessary for the present defendant not to be satisfied with what the prosecutor had proved upon him, but to undertake a proof of his own; to put him upon still higher ground with his connections. By the examination of *Woodfall*, he has undertaken to prove that the method of his transactions with him had been at all times, that he should at all times, for his own sake, if called upon, give him up to justice. A good decent sort of contract, that long way back, between a divine of the church of *England* and his printer! that he should print for him upon the terms of the said divine being ready to be given up to justice, at all times when he should be called upon! My lord, the first instance of the execution of that contract was upon a polemical subject of divinity, between this gentleman and one of his parishioners, *Mr. John Gibbons*. Mr. *Woodfall* did not state to the court which part was taken by which: I cannot possibly tell how the controversy ended: but in an *extract* upon the subject of religion, for the edification of the parish, it was necessary that there should this contract intervene, that the reverend author should be ready to stand forth, in case the printer was called upon. But with regard to the present publication, this was to be much more emphatical. He had been called upon in another place. He was afraid that he had not been thought by his friends to be confident enough in maintaining what he was charged with; and that, if he escaped, it was upon some doubt, whether the guilt was proved upon him or not: upon which he called upon this *Woodfall* to depose, that, in the manner of delivering him that paper, it was done with an industrious and affected solemnity. The words of it were, '—did I, or did I not, formally before the witness, when called in, deliver that

paper as my act and deed; as if it had been a bond?'—And, in the latter end of the evidence,—'if they now chuse to take notice of this advertisement'—it was to that purpose; for this reason, that 'in the last transaction before the house of commons it was pretended they let me off because they could not get full evidence. Do you remember I said, that if they now chose to take notice of this advertisement, they should not want full evidence?'—Now, my lord, to be sure what had passed between this author and this printer, (whether it was more or less in confidence) would have made it of no consequence whatever to the public. It would have been impossible for us to have known it; or, if it had, to have adduced it in evidence. That would have been of no consequence whatever to the public. It never could have attained to the public knowledge, excepting that interest I have so often alluded to, that interest of recommending himself to his patrons, and defying public justice.

I don't state the offence to have consisted in the conversation that was held between him and the printer; but I state the offence to arise in his anxiety to proclaim to the public, that such is the manner in which he dares to insult the justice of the country. There arises the aggravation of the crime, in the manner in which I have stated.

With regard to the rest, the strange conduct of the defendant—I don't know whether that is properly before the court, any more than his misrepresentation of the proceedings of the court; which I shall urge for no earthly purpose but this: in order to demonstrate that the aim and object of publishing so very infamous a libel as this, went even beyond the libel itself; to endeavour, if he could, to make a paradeful triumph over justice. That, I take it, is the aim and object of the whole.

I have done my duty with regard to the charge that is now before the court. With regard to the punishment also, it is my province and my duty to speak.

All other crimes of specific denomination are followed by the letter of the law with peculiar punishments: and they are held forth, by that punishment and by that denomination, to the people in the true point of view in which it is the interest of the public that they should be seen. The law, by enacting particular punishment upon specific crimes, has stated to the public that degree of terror to arise from the example of punishment, which in wisdom, it is hoped, will be sufficient to restrain offenders from committing the same crimes. My lord, that is not so in the case of a misdemeanor; which in its variety and consequences may involve crimes of a different nature and complexion, and of very different degrees of guilt. Concerning those crimes the public neither has a right nor can possibly be informed in any other manner than by the judgment of this court. My lord, this court, in pronouncing judgment upon this offence, is to do by this species of offence, with regard to the rest of the public, and to the purpose of deterring crimes, what the law does when it specifies particular punishments. Your lordships are in these cases to supply the deficiencies of the law, and to shew to those who have been desirous to offend the laws of their country, by the example of its punishment, in what sort of estimation this degree of guilt is held by the law: and I, whatever I have thought upon the subject, shall be obliged to confess, that if the punishment is less than the *old* deliberate judgment has gone to and rested upon, that I have been mistaken in the nature of the crime. All my apology for the mistake must consist simply in this single circumstance: that, lying so near to high treason, it was very difficult for my imagination and judgment to draw the line between them. That must be my apology, if I have mistaken the nature and quality of this crime.

My lord, the punishments to be inflicted upon misdemeanors of this sort, have usually been of three different kinds; fine, corporal punishment by imprisonment, and infamy by the judgment of the pillory. With regard to the fine, it is impossible for justice to make this sort of punishment, however the infamy will, always fall upon the offender; because it is well known, that men who have more wealth, who have better and more respectful situations and reputations to be watchful over, employ men in desperate situations both of circumstances and characters, in order to do that which serves their party purposes: and when the punishment comes to be inflicted, this court must have regard to the apparent situation and circumstances of the man employed, that is, of the man convicted, with regard to the punishment.

With regard to imprisonment, that is a species of punishment not to be considered alike in all cases, but varies with the person who is to be the object of it: and so varies with the person, that it would be proper for the judgment of the court to state circumstances which will make the imprisonment fall lighter or heavier, as the truth is, upon the person presented to the court. I say, my lord, that would be proper, if I had not been spared all trouble upon that account by hearing it solemnly avowed in your lordship's presence, by the defendant himself, that imprisonment was no kind of inconvenience to him: for that certain employments, which he did not state, would occasion his confinement in so close a way, that it was mere matter of circumstance whether it happened in one place or another; and that the longest imprisonment which this court could inflict for punishment, was not beyond the reach of accommodation which those occasions rendered necessary to him. In this respect, therefore, imprisonment is not only as with respect to the person not an adequate punishment to the offence, but the public are told, and told by a pamphlet which bears the reverend gentleman's name (may-be his name may have been forged to it; but by a pamphlet that bears that name) that it will be no punishment. And your lordships (according to the usual style with which he has affected to treat justice, from the beginning to the end) are told that you cannot punish him in that way: and therefore, if that is a species of punishment which cannot affect him, as your lordship has been before told in a manner to be relied upon, he has made it manifest that your lordships judgment in that part of the punishment, operates nothing with respect to him personally; and consequently that it will lose its whole force and efficacy as with respect to that example which the public justice ought to hold out to the world.

I stated

I stated in the third place to your lordships, the pillory to have been the usual punishment for this species of offence. I apprehend it to have been so in this case for above two hundred years before the time when prosecutions grew rank in the Star-Chamber, and to those degrees which made that court properly to be abolished. The punishment of the pillory was inflicted, not only during the time that such prosecutions were rank in the Star-Chamber, but it also continued to be inflicted upon this sort of crime, and that by the best authority, after the time of the abolishing the Star-Chamber, after the time of the Revolution, and while my lord chief justice Holt sat in this court. In looking over precedents for the sake of the other question, I observed that Mr. *Tutbin* (an author of some eminence in his day) was angry with *Holt*, the lord chief justice, for transferring, as he called it, the punishment of bakers to authors. That was upon a personal conceit which such an author as *Tutbin* thought himself entitled to entertain of the superior dignity of that character all along. He thought that the falsifying of weights and measures was a more mechanical employment than the forging of lies; and that it was less gentleman-like to rob men of their money than of their good name. But that is a peculiarity which belongs to the little vanity that inspires an author. I trust therefore, when I speak of lord chief justice *Holt*, and of the time in which he lived, I speak (for all; but particularly for this) of as great an authority as ever sat in judgment upon any case whatever. His name was held high during his life, and has been held in reverence in all subsequent times. He deserved popularity, by doing that which was right upon great, trying, and important occasions. He obtained popularity, because he despised all other means of aiming at it, but that of doing right upon all occasions. From the temper of those times, from the vehemence and designs of that faction that opposed him, sir *John Holt* would have been reviled; if the revilers of that day had not observed in the greatness of his spirit and character, that it was impossible to reach him: and he has preserved a name which was highly honoured during his life, and which will live as long as the *English* constitution lives. Citing him, therefore, in support of this as a proper punishment to be inflicted upon this sort of offence, is giving, in my apprehension, the greatest authority for it.

My lord, in pronouncing an opinion upon the objections started by the defendant, I would desire no better, no more pointed, nor no more applicable argument than what that great chief justice used, when it was contended before him that an abuse upon government, upon the administration of several parts of government, amounted to nothing, because there was no abuse upon any particular man. That great chief justice said, they amounted to much more: they are an abuse upon all men. Government cannot exist, if the law cannot restrain that sort of abuse. Government cannot exist, unless when offences of this magnitude, and of this complexion, are presented to a court of justice, the full punishment is inflicted which the most approved times have given to offences of much less denomination than these, of much less. I am sure it cannot be shewn, that in any one of the cases that were punished in that manner, the aggravation of any one of those offences were any degree adequate to those which are presented to your lordship now. If offences were so punished then, which are not so punished now, they lose that explanation which the wisdom of those ages thought proper to hold out to the public, as a restraint from such offences being committed again. It was my duty also to consider this as with a view to the public conviction.

I am to judge of crimes in order to the prosecution: your lordship is to judge of them ultimately for punishment. I should have been extremely sorry, if I had been induced by any consideration whatever to have brought a crime of the magnitude which this was (of the magnitude which this was when I first stated it) into a court of justice, if I had not had it in my contemplation also that it would meet with an adequate restraint; which I never thought would be done without affixing to it the judgment of the pillory. I should have been very sorry to have brought this man here, after all the aggravations that he has super-induced upon the offence itself, if I had not been persuaded that those aggravations would have induced the judgment of the pillory. The punishment, however, to be inflicted for this crime rests finally with your lordship. If the court is of opinion that that judgment is not to be pronounced, it will be my humble duty to submit with the most perfect acquiescence. I have no interest in the business but as the officer of the public. I am nothing near so good a judge of the interest which the public have in the business as your lordships sitting in this court; but when I am stating a matter to the court for judgment, I must state it as I feel it; and I feel it so. And if it were my province to do more than to state it so, I should still continue to think of it as I do at present.

Mr. *Horne*. My lords, though your lordships judgment is to be pronounced upon myself, I shall attend to hear it with the indifference and curiosity of a traveller; which I was early instructed to do in such circumstances as these, long before I could imagine I should ever be in them. My lords, I am a little the more at a loss to address your lordships, because (and I am not ashamed to be laughed at for my disappointment) I acknowledge that I came this morning into the court in the full assurance, that I should find less difficulty to go out of it than I did to come in. My lords, I had no notion at all that evidence could supply the defects of the information; or that it would be attempted to be so supplied by evidence. I did not, it is true, at the time I objected to the deficiencies of the information, I did not, amongst other things, add evidence. I believe I am time enough now to move any thing in arrest of judgment; and if I am, I desire that your lordships would understand me now to object to the supplying of the defects of an information by any evidence whatever. My lord, I apprehend that your lordship had directed Mr. Attorney-General and myself (and I ought, if what he has said of me be any thing like truth, to beg his pardon for coupling my unworthy name with his) but, my lord, I thought that he and I were directed, if we could, to produce precedents. I own to your lordship,

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I did not well understand the direction when I received it; because I had laid before you a sacred principle, with which I was much better acquainted than with precedents; and for one of which I would willingly give up all the precedents that ever existed.

My lords, I shall no doubt be very irregular in the order of what I shall say to your lordships; and I should not have said a word, if there were not in Mr. Attorney-General's harangue some things that might easily stir a man to anger, if he was not as little susceptible of it as I am. My lords, I feel not the least anger at any thing that has passed. The gentleman on the trial had stripped me of common sense; but he allowed me a sort of understandings. My lords, he shifted his ground in his reply. He first, out of kindness and compliment to me, supposed what I had written to be beneath common-sense: my lords, he afterwards found it proper to make it beyond common-sense. At first I was a fool; at last I was a madman. My lords, at first he thought it---(I forget his expression) but he thought it candor (I think he said) to the names of persons alluded to, though distantly, to suppose that what I had written was false. To save others from some scandal of imprudence or impropriety, he thought it candor to impute falsehood to me. My lords, when that was proved to be true, he only said, that he did not mend the matter: indeed, whichever side of the case I took, nothing could mend the matter.

It is not my business, my lord, to take the smallest notice of what fell from your lordship; nor shall I mention a number of things, which I might justly be permitted to mention, of wilful and gross misrepresentations of the evidence upon the trial: I should not have mentioned it at all; but Mr. Attorney-General has hinted, though not specified, misrepresentations by me of the proceedings of the trial.

My lords, he has endeavoured to alarm me with monstrous fines, with long imprisonment, with infamous punishment. My lords, infamy is as little acquainted with my name as with that gentleman's or with your lordships. I feel no apprehensions from the pillory. I do feel some little pain that a gentleman, taking advantage of my situation, should say and offer those things, unfounded in appearances even of truth, against me, which neither he nor any man like him dare to insinuate in any other station but this.

He has attempted likewise to insinuate, my lords, a species of robbery. When he did so he was guilty of falsehood. He said, that my witness did not prove that the 50*l.* was paid into the bankers. My lords, he literally proved it.

My lords, he represents me as speaking the language of---'if you dare to punish me;---and he says, 'it is a language addressed to the 'lowest of the mob'. Indeed I think so too: but it is his own language, not mine.

My lords, he has dwelt upon my occasions, my desperate situation, my want of character and fortune. My lords, it is my misfortune that from my cradle I have had as effeminate an education and care and course of life as Mr. Attorney-General. It is my misfortune that there was not a greater want of fortune: and as for my occasions, my means have always been beyond them. I should rather, my lords, if I was speaking in extenuation or to mitigate your punishment, I should rather close in with Mr. Attorney-General, and acknowledge myself that desperate, helpless wretch that he has represented me: perhaps it would be the most effectual motive to your lordships compassion. My lords, I never in my life solicited a favour: I never desire to meet with compassion.

My lords, he has talked to your lordships of my patrons. I have had in my life, and very early in my life, the greatest of patrons; ay! with all their power, greater than any that now hear me. My lords, I renounced my patrons, because I would not renounce my principles; repeatedly, over and over again, of different descriptions, and in different situations. My lords, I am proud, because I am insulted; or else I certainly should not have held any of this language.

My lords, Mr. Attorney-General through a blameful carelessness has told you a story of a theological, polemical dispute between myself and a parishioner. I can easily conceive that he let himself fall into that mistake for the sake of drawing a smile from your lordships and the court upon the reverend gentleman. But in this, like the rest, my lords, there is not a syllable, not the smallest foundation of truth. I never had a theological, polemical dispute. My lords, I am free to acknowledge, that no theological disputes that ever I read, and I have endeavoured to read all that ever happened, none of them ever interested me in the manner that the present disputes do interest me. My lords, I never was made to be a martyr. I have opinions of my own; but I never intended to suffer for them at the stake.

My lords, he has endeavoured to insinuate that all that I wrote, and all that I said, was for the sake of a paradeful triumph over justice: and he has talked again and again of the mob. My lords, the mob have conferred no greater favours upon me than upon Mr. Attorney-General. I have been repeatedly followed by very numerous mobs in order to destroy me, single and alone, for a great length of way; not once, or twice, or three times, but four and five times; two or three thousand at my heels. I am sensible of the ridicule of the situation, even whilst I mention it. These are the only favours that I have ever received from the mob; these are the only favours that I have ever solicited; and I protest to your lordships I had much rather hear the mob hiss than halloo: for the latter would give me the head-ach, the first gives me no pain. My lord, I have heard of those who have expressed more wishes for popularity than ever I felt. I have heard it said, and I think it was in this court, that they 'would have popularity: but it should be that 'popularity which follows, not that which is sought after.' My lords, I am proud enough to despise them both. If popularity would offer itself to me, I would speedily take care to kick it away.

My lords, as for ambition, and bodies of men, and parties, and societies, there is nothing of it in the case. There is no body of men with whom I can think, that I know of. There is no body of men with whom I am connected. There is no man or men from whom I expect help, or assistance,

assistance, or friendship, of any kind, beyond that which my principles of services may deserve from them individually. Private friendships I have, like other men; but they are very few: however, that is recompensed to me, for they are very worthy.

My lords, Mr. Attorney-General has said, that I represented imprisonment as no kind of inconvenience to me. As no kind of inconvenience, my lords, will not certainly be true; because the great luxury of my life is a very small but a very clean cottage: and though imprisonment will be so far inconvenient to me, the cause of it will make it not painful.

My lords, I find that not only I have a sort of understanding very different from that of Mr. Attorney-General, but my notions of law, and my notions of humanity, are equally different. My lords, between the time that I had last the honour of appearing before you and the present time, it happens very unfortunately for Mr. Attorney-General that he has proved, that not only my notions of law and decency, but my notions of propriety and humanity, are widely different from his: and I mention it, my lords, because it goes immediately to the doctrine now attempted to be established. Mr. Attorney-General has heard a person, as great as himself, between that time and this, justify the legality, the propriety, the humanity of the tomahawk and the scalping-knife. Between the last time I appeared here and this time, these have been the sort of *king's troops* justified, by a high officer of the law, to be employed, as legal, proper, mild, and humane.

My lords, Mr. Attorney-General has said, that I declared upon the trial that I had a certain employment which made it necessary for me to be confined as long as your lordships should or would confine me. That is not true. My lords, I did say that I had an employment, had something to do, that would confine me to my room longer than your lordships would confine me. I believe I said more---I neither intended when I said it to affront you, nor will attempt at this time to appease you.---I said longer than your lordships dare to confine me; those were the words: and I said it, because I did believe and do still believe that your lordships dare not wilfully do injustice. My lords, as for that certain employment, I did not say it was necessary. It is an employment of amusement merely; an employment that I meant to make public; but not for the sake of gain or praise. My lords, when first I began my life, I was encouraged to worthy and to virtuous actions by the temptation of praise: I have long since learned, my lords, to be able to do those actions which I think virtuous, in despite of shame.

My lords, Mr. Attorney-General has done what I have before heard attempted to be done with very great sorrow: he has attempted to reinstate the Star-Chamber. The fault he finds with it is only its rankness,---'before the prosecutions grew so rank in the Star-Chamber, and which rankness caused it to be abolished.'---I don't recollect the words of that act by which it was abolished; but I am sure that its rankness alone is not the reason given. If the gentleman would lend me his memory, I should then repeat that none of the powers, nor none like them (your lordships know better the words, I don't recollect the words) but nothing like them was ever to be put in use again in that or in any other court, as well as I can remember.

Mr. Attorney-General has talked of the personal conceit of *Tutchin* concerning authors. I thought myself, till a strong zeal made me act otherwise, as little likely to become an author as any of those gentlemen who hear me. I have never been a contractor with any news-papers; he knows I have not. If I desired the printer of the *Public Advertiser* to give me up always to justice, my lords, I cannot easily conceive how Mr. Attorney-General could find any thing to justify his oratory upon that subject. Is that a defiance of a court of justice? Is that flying in the face of the justice of the country? To be willing to abide its sentence; not to withdraw myself from its censure; not to wish even to avoid any enquiry into my conduct, is that to be that bold-faced audacious man that defies the justice of his country? My lords, if it is, I can only again deplore that a gentleman, who must have great understanding, and great talents and abilities, from the office which he holds, that the understanding of that gentleman should be so very different from mine.

My lords, I have already appeared in this situation often enough; and if I had, as he imagines I have, any luxury or pleasure in holding myself forth in public; if I had, it would long before this have been satisfied.---There are many other things which I might say to your lordships; but as I trust, and fully trust, that I shall still find a remedy, my lords, against the present decision, I shall forbear saying one syllable in extenu-

ation of what the attorney-general has been pleased to charge me with; and leave your lordships to pronounce your judgment without the least consideration of me, without the smallest desire that you should abate a hair from what you think necessary for the justice of my country. I shall leave it entirely to your lordships discretion.

Mr. Justice *Aston*. *John Horne*, clerk, you stand convicted, upon an information filed against you by his majesty's attorney-general, of writing and publishing, and causing to be printed and published, a false, wicked, and seditious libel of and concerning his majesty's government and the employment of his troops. The libel has been openly read in court from the record; and, upon the report of his lordship who tried this information, it appears that, upon your own cross-examination of one of the witnesses, you gloried in the publication of it; that you avowed you did not desire to be screened; and that you avowed yourself the author of it. Since that indeed, in this court, you attempted to gloss over parts of this libel, and to confine its tendency to a possible private charge upon the king's troops, and not concerning his majesty's government; to treat that word to be indeterminate in its signification, and not to carry with it the construction which the information avows, and which the jury have found, of its concerning the king's government and the employment of those troops by his authority. You have said very truly that evidence is not to supply any defect in an information. There is no defect in the information: the information sets forth the libel at large; and the information charges that libel to be of and concerning his majesty's government, as I before-mentioned. Upon that the court has now decided agreeable to the finding of the jury; and no man can really mistake the malicious meaning and insinuation of it. It is a libel which contains a most audacious insult upon his majesty's administration and government, and the conduct of his loyal troops employed in *America*. It treats those *disaffected* and *traitorous* persons who have been in arms and in open rebellion against his majesty, as faithful subjects---faithful to the character of *Englishmen*: and it falsely and seditiously asserts, that for that reason only they were inhumanly murdered by his majesty's troops at *Lexington* and *Concord*. By this same libel subscriptions too are proposed and promoted for the families of those very *rebels* who fell in that cause, traitorously fighting against the troops of their lawful sovereign. This is the light in which this libel must appear to every man of a sound and impartial understanding; this is the plain and the unartificial sense of it. The contents of this libel have been too effectually scattered and dispersed by your means, as charged in the several counts of the information, and they have been inserted in divers and different newspapers. The contents are too well known, and I trust abhorred, to need any repetition from me, for the sake of observing farther upon their malice, sedition, and falsehood. The court have considered of the punishment fit to be inflicted upon you for this offence: and the sentence of the court is,---That you do pay a fine to the king of 200l. that you be imprisoned for the space of twelve months, and until that fine be paid; and that upon the determination of your imprisonment, you do find sureties for your good behaviour for three years, yourself in 400l. and two sureties in 200l. each.

Mr. *Horne*. My lord, I am not at all aware of what is meant by finding sureties for the good behaviour for three years. It is that part of the sentence that perhaps I shall find most difficulty to comply with, because I don't understand it. If I am not irregular in entreating your lordship to explain it to me---your lordships, I suppose, would chuse to have your sentences plainly understood, and I know not the nature of this suretyship.

Lord *Mansfield*. It is a common addition.

Mr. *Horne*. And it may be a common hardship.

Mr. Justice *Aston*. Not to repeat offences of this sort.

Mr. *Horne*. Of this sort?

Lord *Mansfield*. Any misdemeanour.

Mr. Justice *Aston*. Whatever shall be construed bad behaviour.

Mr. *Horne*. If your lordships would imprison me for these three years, I should be safer; because I can't foresee, but that the most meritorious action of my life may be construed to be of the same nature.

Lord *Mansfield*. You must be tried by a jury, by your country, and be convicted. You know it is a most constant addition. You know that yourself very well.---Where are the tipstaves?

A P P E N D I X.

No. I. Proceedings on the Case concerning the King's Prerogative in respect to the Education and Marriage of the Royal Family. Hilary Term, 4 Geo. I. 1717.

[The following case is chiefly taken from the Reports of lord Fortescue, who was a judge of the Common-Pleas at the time the opinion of all the judges was taken upon it. Fortesc. Rep. 401. The only addition, we make, to lord Fortescue's state of the arguments, is to supply a considerable deficiency in the copy of the written opinion given by the two dissenting judges. What we have introduced for this purpose is the opinion of the two dissenting judges at length, instead of the imperfect copy of it in lord Fortescue. This part is taken from a book intitled the Life of Judge Price.—In lord Fortescue's Report, the case is called 'The grand Opinion for the prerogative concerning the royal family.'

Since the case we now present to the reader, one part of the subject of it has undergone a parliamentary discussion, the occasion of which was the act passed in 1772, for better regulating the marriages of the royal family. 12 G. III. c. 11. The preamble to that act contains a declaration, that 'the kings of this realm have ever been intrusted with the care and approbation' of such marriages. The generality of this recital, together with the restraints introduced to guard the descendants of George the second from improper marriages, caused much debate in parliament, both on the ancient law and the policy of the new regulation concerning this important subject. In the house of lords two protests were signed against passing the act; and these will enable the reader to judge, what were the principal objections to it. See the History and State Papers in the Annual Register for 1772, and Almon's Parl. Deb. for the same year. Whilst the act was under consideration of the lords, they consulted the judges on the extent of the prerogative of the crown in respect to marriages of the royal family; who concurred in opinion, that the approbation of the marriages of the king's grand children belonged to his majesty, and also the approbation of the marriage of the presumptive heir of the crown, in whatever degree related to the king; but confessed, that they could not precisely ascertain, to what other branches of the royal family this prerogative extended. Besides the instances of the crown's interposition noticed in the following case, our late most distinguished commentator on the law of England refers to many others, which he arranges according to the degrees of relationship. 1 Blackst. Comment. 8th edit. 225. See also the case of the countess of Shrewsbury, ante page 108 of his volume.]

THE judges met on the 22d day of January in Hilary term in the fourth year of his late majesty king George, and in the year of our Lord 1717, at the right honourable the lord Parker's chambers in Serjeants-Inn in Fleet-street, he being then lord chief justice of England, (afterwards lord chancellor of Great Britain) in pursuance of the then lord chancellor Cowper's letter from the king.

The judges being met, the chancellor's letter was read, which was to signify the king's pleasure, that all his judges should meet, with all convenient speed, and give him their opinion upon the following question, viz.

'Whether the education, and the care of the persons of his majesty's grandchildren, now in England, and of prince Frederick, eldest son of his royal highness the prince of Wales, when his majesty shall think fit to cause him to come into England, and the ordering the place of their abode, and appointing their governors, governesses and other instructors, attendants and servants, and the care and approbation of their marriages, when grown up, do belong of right to his majesty, as king of this realm or not.'

Soon after the judges were met, they had a message sent them, from his royal highness, George, then prince of Wales, now king of Great Britain, by his secretary Mr. Molinex, now deceased, and by his own solicitor-general, Mr. Carter, since sir Lawrence Carter, a baron of the Exchequer, to this effect: that his royal highness the prince of Wales, understanding that a question relating to his right of guardianship to his children was before them, desired, that before any determination was had upon it, they would give leave that he might be heard by his counsel concerning the same, and then the messengers withdrew.

After which the judges having consulted together about this message, agreed on this answer, viz.

We have considered of what you have been pleased to propose from his royal highness the prince of Wales, and we are all of opinion, that in cases wherein our advice is required by his majesty, we cannot hear counsel without his majesty's leave.

The same messengers being called in again, the said answer was given to them by the lord chief justice Parker in the name of all the judges.

Thereupon the judges agreed to acquaint the lord chancellor with this message, and with the answer, in order to acquaint the king.

Immediately after this, without loss of time, the judges entered on the consideration of the question referred to them.

Blencow justice. I don't see, my lords, but marriage takes in the whole question, but let us debate the whole matter minutely, and give our opinions *seriatim*.

Dormer justice, for the king. What is very material to this purpose, is, the marriage articles of Car. 1. then prince of Wales, with the infant of Spain, in the life-time of his father, king James I. under the great seal. One of those articles relates to the education of the issue of that marriage, which was, that the sons and daughters, born of that marriage, should be under the care, and brought up by the infant of Spain until the age of ten years. Thereupon the prince himself says, if they thought that term was not enough, that he would intercede with his father, the king, that the ten years of education with the infant might be lengthened to twelve years: and says further, 'and I promise, and freely, and of mine own accord swear, if it happen that the intire power of disposing this matter be devolved to me, I will approve of the said term of twelve years.' And these articles were sworn to by both king and prince. 1. Rushworth 86, 87.

Chief justice King, afterwards lord chancellor, quoted Rymer, 4 tom. fol. 605, 608. 8 Edw. 3. and fol. 620 and 624.

Lord Parker chief justice. The case of H. 3. is very material. The king's sister Joan was abroad, and with her own mother in France, and yet the king here in England made the match with Alexander king of Scotland. The king says, *dabimus in uxorem, et nos & concilium nostrum fideliter laborabimus ad eam habendam*. Rymer 1 tom. p. 240, 356. 4 H. 3. Anno 1220. *Et si forte eam habere non poterimus, dabimus si in uxorem Isabellam junior sororem nostram*. And many other strong expressions there are, as *maritabimus et concessimus in uxorem; laborabimus per nos & amicos nostros*. Rymer, vol. 1. 241, 407. Madox Tit. Aid 412. H. 3. had aid to marry his sister. 12 Co. Rep. 29, 30.

The king of Sweden was proposed to the lady Elizabeth, (afterwards queen Elizabeth) for marriage; but she refused, because it was not first communicated to her majesty the queen. Cotton's Records 326.

There is also the famous case of the countess of Shrewsbury, and she was sent to the Tower, and imprisoned there for a high misdemeanor and great contempt, in being privy to the flight of lady Arabella, who being of the blood royal, had married one Mr. Seymour without the consent of the king, and he was likewise imprisoned in the Tower for that marriage. Co. Rep. 12. p. 94.

In the case of the duke of York, being to be married to the duchess of Modena, there was an address of the house of commons to the king, that

that he might not be married to that princess. The king's answer (which was remarkable) was, that the marriage was completed, and by his royal authority and consent. See lord Clarendon's History.

About December 1699, an address was moved for by the house of commons to the king, to remove the then bishop of Salisbury from being preceptor to the duke of Gloucester, and it passed in the negative, which shews the parliament thought the power to be in the crown.

Another instance is, the case of the earl of Marlborough. The king appointed him governor of the duke of Gloucester, as a mark of his qualifications for an employment of so great a trust, and as an instance of this prerogative.

So in the case of the marriage of the princess of Orange, it was made wholly by the king, against the father's consent.

In *Rymer*, tom. 8. 698. there is a power given by the king to certain lords to treat of a marriage of the king's son, the prince of Wales, with one of the daughters of John duke of Burgundy, and earl of Flanders.

Friday, Jan. 24, 1717, the judges met again at the same place, and thereupon the passage in *Edw. 5.* was read out of Kennet's History of England, viz. The queen continuing in the sanctuary with her son, the duke of York, the archbishop of Canterbury was sent by the duke of Gloucester, and other lords, to the queen, to persuade her to deliver up the duke of York, or else they were to take him away by force.

Here the prince of Wales's secretary, the said Mr. Molineux, attending the judges, with Mr. serjeant Reynolds the prince's counsel, sent in to the judges, and brought an order with them from the king in the following words :

The king having been informed, that his royal highness the prince of Wales desired to be heard by his counsel, his majesty's pleasure is, that any one single person that his royal highness shall think fit to appoint may apply to the judges, and shall be admitted to lay before them what he has to offer in behalf of his royal highness, in relation to the question before them. Upon this Mr. Molineux offered to come in, but he was refused to be admitted, because he was not within the order of his majesty ; but Mr. serjeant Reynolds, afterwards lord chief baron, was admitted as counsel for the prince of Wales, according to the king's leave, and argued as follows :

Reynolds serjeant at law, for the prince. My lords, I have orders from the prince of Wales to attend on a question relating to the guardianship of his children.

Whereupon the lord chief justice Parker informed him exactly what the true question was, which was read to him *verbatim*, though he confessed he knew what the question was before he came.

And then the serjeant went on thus. The guardianship of the children of right belongs to the father. 3 Co. 37. Ratcliff's case. 2 Roll's Abr. 40, 41, 42. The case of the father and grandfather is distinctly considered, and the custody appears to belong to the father, and not to the grandfather, and so is 30 Ed. 3. 17. a. and Vaughan 180. None can have the custody of the son and heir apparent but the father. Co. Litt. 84. a. In the case of younger children the argument is as strong against the grandfather, and so is 4 & 5 Ph. & M. cap. 8. Now why is the power here supposed to be in the grandfather, when 12 Car. 2. is positive that the power is in the father, and that the father can appoint a tutor and guardian, and the prince of Wales is within that act? 2 Roll's Abr. tit. Guardian, p. 37. Though the prince is but a subject, yet in dignity he is made much greater, and supposed in some cases to be almost equal with the king, as Seld. tit. Honour, 495. So that the reason should be stronger for the prince to have greater power than ordinary persons have. Now as to *Bracton*, who treats of this subject, that is transcribed from *Justinian*. Therefore that book and the instance there ought not to be regarded, for he deviates from the common law, and is nothing but civil law. Vide *Selden's Dissertation on Fleta*.

There is little to be found in *Rymer* concerning this matter, for there is no instance where there is a father and grandfather alive together, but one in the 8th vol. *Rymer*, p. 608. In H. 4th's time, grants were indeed made by the king for the maintenance of the earl of March in the custody of the prince of Wales. But there is nothing here can establish a prerogative in the crown. I have only looked over the first ten volumes of *Rymer*, and shall not trouble your lordships with history, as that of Ed. 5. in Kennet's History, where the queen said that she had advised with learned counsel, and they told her that she had the right of wardship to the duke of York.

There is no instance or case whatsoever in any law book or record, in the case of the crown, or indeed any where else, that the custody belongs to the grandfather, nor was ever claimed or pretended to by the grandfather.

As to marriage, every man may marry his daughter where he pleases. The ancient feudal law did extend pretty far as to marriages. Britt. cap. 67, 68. p. 168. b. So is Co. Litt. 140., and never denied but only in the case of a widow holding of the crown, who cannot marry without leave of the crown. Mag. Cha. cap. 7. 2 Inst. 18. 6 H. 6. Cotton's Records.

Marriage always belongs to the father, and the prince of Wales here would be intitled to aid *pur file marrier*. It is true the statute of 28 H. 8. cap. 18. makes it high treason to marry any of the royal family ; but then this shews it was lawful before this act, because restrained by act of parliament, and now that act is repealed.

Rymer, vol. 4. 605, 608. which was in 8 Ed. 3. several procuratorial letters *quantum in nobis* were granted to the archbishop of Canterbury to marry, and in page 620. are procuratorial letters, in the case of Edmund earl of Cornwall, *quantum in nobis* to be married. Sandford 216.

There is one instance indeed in *Rymer* of the marriage of a daughter in the life-time of the father, who was the king's sister, which is in vol. 1. *Rymer* 407. and in 26 H. 3. *de matrimonio contrahendo*, &c. *promittimus & modis quibus poterimus laborabimus per nos & per amicos nostros*. But this shews it was not done by the prerogative alone, and indeed there is nothing to support any notion of that nature. As to the case in *Rush-*

worth, page 87, 88. concerning the oath and marriage articles there mentioned, they were allowed to be contrary to the known laws of England, and the treaty therefore confirmed by parliament.

The prince's counsel, serjeant Reynolds, having ended his argument, withdrew : and then the

Lord chief justice Parker went on with the case of Ed. 5. The queen being in the sanctuary says, my son, as my learned counsel tell me, is my ward, because he hath no lands by descent holden by knights service, but only by socage, and therefore to me by law the guardianship of my son does belong. Kennet's History 490. Then

The story in Ed. 3. was read, to shew Richard the second, then prince of Wales, and son of the late Black Prince, was in the custody of his mother, for he was at Lambeth with his mother, which is nothing to the purpose. But what brother Reynolds says about the statute 12 Car. 2. it is neither law nor reason, nor is, or can the prince of Wales be within that act of parliament.

As to the authority of *Bracton*, to be sure many things are now altered ; but there is no colour to say it was not law at that time, for there are many things that have never been altered and are law now. And as to what is said as to the articles and oath quoted out of *Rushworth*, their being against law, that is only *gratis dictum* ; for whether it was a fair treaty or no, is not the question, for this matter was only between the king and the prince.

Price baron. There is such an oath on the occasion of the said marriage as has been mentioned ; but I do not know whether it has not been protested against. We must trust to collectors for these articles. The articles of marriage of Car. 1. with *Henrietta Maria*, are in *Rymer*, vol. 17. 673, 676. one of the articles much like what was mentioned before, which was, that she was to have the nurture of her children till 13 years old, these articles were agreed on in king James's time, 12 *Rymer* 658. The prince's counsel seemed to agree, that marriage and education go together.

King chief justice of the Common-Pleas, afterwards lord chancellor. In the bill of precedency it fully appears, that the king's grandchildren are children. In the case of children of the royal family sent beyond sea, the king's grandchildren are within that law. So prayers for the king and his royal family, includes all his grandchildren, though the king had no son living.

Chief justice Parker. The law of God and law of nature are rather with the grandfather, and the succession cannot be altered, for that every man has a right in the royal family.

Eyre justice. It is the constant custom for all the king's servants to ask the king's leave to marry. *Rymer*, vol. 16. p. 710.

Price baron. There is no judicial determination, nor any case that comes up to this. The question here is, whether this power be in the king, exclusive of the prince? If there be an ill king upon the throne, it may be very mischievous.

King chief justice. The question is, whether the king's grandchildren can marry without the king's leave ; for the father cannot compel them. It is impossible this question ever should come into *Westminster-Hall* to be determined there, and therefore to say there is no legal determination, is to say nothing to the purpose. This is in its nature so great a trust that it cannot by the constitution be lodged any where but in the crown.

Parker chief justice. There is no law against any one for marrying without the father's consent ; but the crime is to marry any of the royal family without the king's consent. The king's consent was always held necessary, in the case of marriage of any of the royal family, always used and never contested. Were it otherwise it would be setting up two independent powers, and is a trust too big for any subject.

The case of the princess of Orange's marriage, and that of the princess Anne of Denmark, are great instances of the power and prerogative of the crown. These matches were publicly declared by the king himself, and against the consent of the father.

Montague baron quoted *Stair's Institutions of the Laws of Scotland*, fol. 38. which agrees with *Bracton*, lib. 1. cap. 9. exactly, and with *Fleta*, lib. 1. cap. 6.

Eyre justice quoted *Cowell's Inst. tit. 9. p. 14. de patria potestate* ; then he said that Edward the Black Prince disposed of the governance of his son Richard of Burdeux, afterwards Richard 2. to Simon Burleigh made his tutor at Burdeux. *Hollingshead* 414.

And in the case of the countess of Shrewsbury no offence was declared. *Hob. 235. Dugdale's Baronage*.

Dormer justice quoted *Rushworth's Collect. 1st part. 168. Eachard* 974. *Bacon of Government*, fol. 14. And in lord Clarendon's History, Baby Charles is said to be the child of the kingdom.

Then the judges proceeded to give their opinions *seriatim*, beginning from the junior, which was baron Fortescue Aland, who had been solicitor-general to the then prince of Wales, one of the first officers in his service, as follows.

Fortescue Aland baron. My lords, this is a question of great importance to the whole kingdom, and I am content for the better discussing it to divide it into two parts ; because it has been so done by some of my brothers, though I should have thought that if the king has the marriage of his grandchildren, of necessary consequence he had their education too.

I will then consider first, whether the king has the care and approbation of the marriage of prince Frederick, and his other grandchildren ; and whether of right it belongs to his majesty, as king of this realm, or not.

This subject, touching the power of a grandfather, may be treated of, either as a public or a private right. It has been treated of pretty much as a private right by the two judges that differ, and by the counsel for the prince of Wales, which I think is an error, in the foundation of their argument ; for it ought manifestly to be treated as *jus publicum*, such a right as our law books express it to be, *quod ad statum reipublice spectat*, and that makes it the king's prerogative, and that is the king's inheritance, as king of this realm ; which is too great a point to be governed

governed by the narrow rules of private property. Now to treat this otherwise, I think, is injurious to the prince himself and all his children. Our law books say he is esteemed as one nearest to the king. So it has been determined in full parliament, in the case of the prince of Wales in H. 6th's time; and in his patent, which was made by authority of parliament in 33 H. 6. the introduction of the patent is, *ut ipsum, qui reputationis juris censetur eadem persona nobiscum, digno preveniamus honore, &c.* so that in the eye of the law, they are to be reckoned but as one person.

It is for the same reason that an act of parliament which relates to the prince, is a public law, of which every body is to take notice, because whatever concerns the prince, concerns the king, and whatever concerns the king concerns every subject in England; and therefore the act that relates to the duchy of Cornwall has been held to be a public law. Now let us see what is said in my lord Coke's 8 Rep. called the *Prince's Case*. Speaking of the prince, 'tis said, *coruscet radiis regis patris, & censetur una persona cum ipso rege*. So says lord Hobart, who was the prince's chancellor, *Hob. Rep. p. 226*.

'Tis for the same reason, that it was high treason, by the common law of England (before any statute) to compass and imagine the death of the king's eldest son and heir, who is generally made prince of Wales, though now born duke of Cornwall (but is not so of a collateral heir to the crown); and this offence is called *crimen læsæ majestatis*, a crime that hurts the majesty of the king himself. It follows then that as they are but one person in law, so in point of law they are supposed to have but one will in relation to the education, marriage, and management of the grandchildren; and the prince of Wales in point of law is supposed in every thing to concur with his majesty; which quite subverts and destroys the distinction in common persons of grandfather, father and son. Now the king as he is *parens patriæ*, he is also *parens nepotum*, parent of his grandchildren, as lord Coke himself expounds the king's nephew to signify his grandson, also from the Latin *nepos*, which signifies both. So in the case of a queen consort, she is the first wife in the kingdom, *Queen* in the Saxon language signifying wife. And therefore by reason of excellence it was the name for the king's wife, who consider her in her private capacity, as the private wife of a common subject, she cannot sue or be sued by herself, nor can grant to or from (a) her husband; but then consider her in her public character and capacity, as a queen, she can sue and be sued by herself, and make grants to and from the king her husband, by her prerogative; and antiently she had a great many. Now I think in this case much may be argued from the names and appellations of the children of the royal family.

In history they are called the children of England, and all of them born princes and princesses of England, before they had any title, and all of them kings and queens in *potentia*, and may one day reign over us. *Selden* calls them heirs apparent of England, and they are called so in the parliament rolls. This agrees with the most early times in our kingdom, for till H. the first's time they were distinguished from all other persons, by calling both the eldest and the rest of the king's sons *Clito* and *Clitones*, and they had no other titles. Now *Clito* is a Latin word which comes from the Greek word *κλυτος*, which signifies *Inclytus*, most noble and famous. So the word *Etheling*, as *Edgar Etheling*, who was not the king's son, but his great nephew, from the Saxon word *Ethel*, *nobilis*; which shews that all the royal family were called by the same name as the king's sons, and so sets out the admirable union of the royal family. *Selden's Tit. Hon. 498, 499*.

The first son of the king is called prince of England, before any creation. And so it is in Scotland. Before the Union he was called prince of Scotland. And so says Mr. *Selden* it is in other nations. As in France, the duke of Orleans, regent of France, was called *Petit Fitz de France*, grandson of France, not grandson to the king. So *Henrietta Maria*, in the marriage articles with Charles the first, was called *Fille de France*, daughter of France, and not daughter of the king. *Rymer 17. tom. p. 674. Selden's Titles of Honour 493, &c.*

Having then made it appear, I think clearly, that all the children and grandchildren of the royal family are public persons, and princes of the nation, and the prince of Wales himself one and the same person with the king; it follows manifestly, as a just corollary and consequence, that the king, who has the executive power in him, is to have the care and command in the marriages of these children, for the good of the whole nation. It is part of that original trust, which, by the constitution of our government, is reposed in the king, for the security of his people.

And as this is a prerogative vested in the crown, in the reason of the law, and nature of a monarchy; so in all ages the crown has practised, and been in possession of this right.

Now in the point of marriages there are precedents from the time of H. 3. down to this time.

In 28 H. 6. it was one of the articles of impeachment of high treason against the duke of Suffolk, for attempting only to marry his son to Margaret the daughter and heir of the duke of Somerset, who had a right to the crown, after the death of the king without issue, although she was not heir apparent, for there was a prince of Wales then living. *Cotton 42, 643*.

When he came to his trial he did not deny but it was an offence, but insisted it was not true, for that some of the lords then present knew, that he intended to marry his son to the earl of Warwick's daughter.

And this is still the stronger, because this lady was in ward to him, and so he had a private right in her marriage.

By an act of parliament of 28 H. 8. it is made high treason to marry any of the royal family. It is thereby enacted, that if any person presume to marry any one of the king's children lawfully born, or otherwise, or commonly reputed or taken for his children or grandchildren, without the special leave of the king, he shall be adjudged a traitor to the king and the realm; and thereby it is made high treason in the lady too, against the king and realm; which shews plainly, the whole kingdom is concerned.

And though this act is now repealed in a crowd with other acts, to bring all treasons to the standard of 25 Edw. III. yet it is impossible the

parliament should make that high treason that was no crime at all before, and especially high treason in his own children, nay when it was lawful before to marry any person of the royal family, (if the doctrine we are taught be true) and each had a private right to marry as they pleased. And it is observable here, the parliament makes no difference whether the father be living or not, nor takes any care of that paternal right which is pretended.

In queen Mary's time, though this offence ceased to be high treason, yet it did not cease to be a crime: for in the year 1558, the king of Sweden sent a message secretly to the lady Elizabeth, the queen's half sister only, afterwards queen Elizabeth, who was then at Hatfield, to propose marriage to her; but she rejected it with warmth, for this reason, because the proposal came not to her by the queen's direction. And upon an excuse made by the king of Sweden, that he first made love as a gentleman of quality to gain her consent, and then he would, as a king, address himself to the queen in proper form; her answer was, she was to entertain no such propositions, unless the queen sent them to her. Upon this the queen sent sir Thomas Pope to the lady Elizabeth, to let her know she well approved of the answer she had made; and the lady Elizabeth further declared, she would never see the messenger more, because he had presumed to come to her without the queen's leave. *Burnet's History of the Reformation, vol. 2. 361*.

So that here is one foreign king and two queens of England concurring in the same sentiment; which seems strongly to argue it is the law of nations, as well as the prerogative of this crown.

The next instance I shall mention, is the case of lady Arabella, and a law book to support it, and that is the countess of Shrewsbury's case, 12 Co. 94. in the tenth year of king James the first. The countess of Shrewsbury was then in prison, and sent for before the council to answer to a contempt of dangerous consequence, because she refused to answer, when examined about lady Arabella's flight, for marrying Mr. Seymour, she being of the royal family: and there the attorney and solicitor-general of the king charge it as a crime, that lady Arabella being of the blood royal, had married Mr. Seymour, second son of the earl of Hertford, without the king's privity and consent. Now it appears Seymour was committed to the Tower for this offence, but escaped; and that lady Arabella was also committed, and she escaped, and was taken flying beyond sea, before she got over.

The first crime charged upon the countess, was her abetting the flight of lady Arabella her niece, and the immediate crime was her not answering in that case. Now, if marrying without the king's leave was no crime, she could never have been accused, for not answering to her abetting the flight for such marriage; so that the marrying without leave was plainly charged as a crime. They both were committed for a crime, and they both fled as for a crime, and it is admitted and taken for granted to be a crime; and her contempt in not answering, in the case of marriage in the royal family, resolved to be a crime: and this was done by all the great ministers of state, and by the chancellor, and two chief justices, Fleming and lord Coke, and chancellor of the Exchequer and duchy, and chief baron, in the fifteenth year of king James the first; and in the end she was fined 10,000 l. and committed to the Tower.

The next case I shall mention is the marriage of the princess of Modena and the duke of York. There was an address of the house of commons to the king, to prevent this marriage. The king's answer is very remarkable. 'It is completed,' says the king, 'but it was with my consent and authority;' and the parliament acquiesced in that answer.

Now this address was absurd, if the king had no power to prevent it; so that this amounts to the judgment and opinion of the king and parliament, that this right was in the crown, exclusive of his brother. So here is the king claiming this authority, even against his own brother, and his private right, and the parliament confirming it.

Then there is the marriage of the princess Mary, daughter of the duke of York, with the prince of Orange. This match was made intirely by the king's consent, even without the knowledge of the duke her father, and against his liking and consent. The king, speaking to sir William Temple about this match, says, 'If I am not deceived, the prince of Orange is the honestest man in the world, and I will trust him; therefore he shall have his wife, and you shall go and tell my brother so, and that it is a thing I am resolved on.' The duke was chagrined a little, but said, 'the king shall be obeyed.' See sir William Temple's Memoirs.

Here is a father acknowledging the right to be in the king, to marry his own daughter, who was only a collateral relation to the king, and married against the father's will, as every one knows.

In 1683, the match with the princess Ann, the other daughter of the duke of York, was made by the king, in the same manner. And both these marriages were established by a public declaration of his majesty to the whole nation.

And thus I beg leave to conclude the instances of marriage; but with this remark: that happy it is for this nation, that the king in the two last instances had this prerogative; for had this pretended paternal right then prevailed, the English nation had been for ever undone, and our religion destroyed, and we had never seen the many and great blessings we enjoy, and are likely to enjoy by this family sitting on the throne of Great Britain.

Thus the nation sees the trace of this happy prerogative, from Henry the third's time to this very day, being the compass of almost 500 years, uninterrupted, undisputed, and not one single instance to the contrary.

These instances concerning marriages of the royal family being so numerous, and the light so glaring, from histories, records, public acts, statutes, and law books, the two judges, who differ, could not resist this part of the question; but have retired to the other part, that of the education, though I hope to prove that if the king has the marriage, he must have the education too.

The reason that my lord Coke gives, why the queen dowager cannot marry without the king's leave is, *ne capitalibus inimicis regis maritentur*. Now the reason for the king's having the wardship of his grandchildren, and education too, is stronger, viz. lest the heir of the crown himself be

led aside by ill principles, and bad politics, and become himself an enemy to the constitution, and to the kingdom. Marriage is one of the main ends of the education, and that education is a principal qualification for that marriage, and therefore can never be so properly placed as with him who has the marriage. *Vide 6 H. 6. 2 Inst. p. 18.*

Besides, these two powers, if placed in different persons, may clash, and be repugnant; for which of them is to determine when the marriage is to begin, and to whom, and when the education is to end.

Again: if the king has the marriage, he has the appointment of the time of that marriage, and consequently he can at any time appoint it; and he that can at any time appoint the marriage, can at any time call for the custody of that person; and he that can at any time demand the person out of custody of another, has the intire power over that person.

Again: it is a true and regular argument, and conclusive to say, that whoever has the end, must have the means also, otherwise he cannot be said to have the end.

If I have the marriage of any person, I can never be sure of that, unless I have the custody and education of that person. But his majesty's prerogative, in this part of the question relating to the education, is as clearly to be made out, though not by so many instances as the case of marriage.

When prince Charles had by surprize got leave of his father to make a journey to Spain, to fetch home his mistress the infanta; revolving in his mind the hazard of that expedition and the ill influence it might have on the people, king James then declared that the prince was looked upon by his people as the son of his kingdom. *Clarendon's History, p. 14.* And this being related by him, carries with it his authority too, who was a very great lawyer, and chancellor of the realm.

The law books of *Bracton* and *Flota*, which have been quoted, are the antient law of the land extending to all cases; but this law being altered only in private cases by usage and statute, it remains law to this day, as to the royal family; because as to them this law has had no alteration by any law or statute whatever, and the usage has gone accordingly.

These law books are so strong, that there has been no way thought of to evade them, but by denying the authority of them, and calling it civil law. But I own I am not a little surprized that these books should be denied for law, when in my little experience I have known them quoted, almost in every argument where pains have been taken if any thing could be found in those books to the question in hand; and I have never known them denied for law, but when some statute or usage time out of mind has altered them. We have been told indeed that they were quoted in the case of ship-money; but I believe that objection would not have been made, if they had been aware, that these very books were quoted on both sides the question: which destroys the objection, and shews they were approved of by all who argued in that case, both of one side and the other.

But if it be meant civil law, because it is in force in all civilized nations, I believe that is true; for I take this to be the prerogative of all kings: nor has there been any instance given in any monarchy, where the law is otherwise.

Mr. Selden says the king of England is an emperor, and this realm an empire, and so called in statutes and records without number; and if so, he will have this prerogative equal with other kings and emperors, if no statute, law, or usage says the contrary.

If the prerogative then be the law of nations, that is part of the law of the land, and will give the king a clear title to it.

See the statute of precedency which is 32 H. 8. cap. 10. It enacts, that no person presume to sit at any side of the cloth of state (except the king's children). Then when it goes on to place the great officers of state, it says, that being barons they shall be placed on the left side of the parliament chamber, above all dukes, except the king's son, the king's brother, the king's uncle, the king's nephew, *i. e.* his grandson, or the king's brother's or sister's son.

Now this shews that the king's son, and the king's nephew or grandson, is comprehended under the term, king's children, because the latter is substituted in the place of the former.

17 Edw. 3. archbishop of Canterbury came into parliament and demanded, *si les enfans nostre sen. le roy*, born beyond sea, should inherit in England, because born out of the king's dominions, and aliens; and all the parliament agreed, let them be born where they would, they should inherit. *Cotton 38.* It would be a jest to imagine that the king's grandchild was not within that law, and within the words *les enfans* children: and there is the same reason in this case.

Another reason is, that the king's grandson is higher in dignity, because nearer the crown, than any other of the king's sons, except his own father, therefore ought to be esteemed equal with his own sons: and therefore if prince Frederick were here, and the king had other sons besides the prince, he would take place of all those, as Richard of Burdeaux did, when his grandfather placed him at a public table, above all his own children who were his uncles. *Speed 723.*

Pursuant to this notion, grandchildren of the crown are stiled children in records.

There is 50 Edw. 3. Richard prince of Wales, his writ of summons to parliament is directed thus: *rex Edwardus charissimo filio suo Ricardo principi Wallie.* *Cotton 143.*

So is 51 Edw. 3. This prince Richard holds a parliament, by commission from his grandfather, and that runs in the same manner: *de circumspiciendis & industriis magnitudine charissimi filii nostri Ricardi principis Wallie.* *Pat. Rol. 51 Edw. 3. m. 41.*

Now, I think education is of greater consequence than marriage, both to the person and to the people of England. To the person, because if he be bred either in the Popish religion, or is trained up in any other communion, though Protestant, except the church of England, he is not capable of reigning; and if bred up in arbitrary principles, inconsistent with a limited monarchy, the whole nation will then be in dan-

ger: whereas an ill chosen match will only be the most uneasy to the prince that marries, and will little affect the state, so long as the prince is steady, and adheres to the constitution.

Where is a prince to be educated, who is to be bred up a king, but in the palace and court of a king, and under his special care and influence?

The learned sir John Fortescue, called by sir Walter Rawleigh the bulwark of the law of England, who was chief justice and chancellor, and also tutor to the prince of Wales in H. 6th's time, in his Treatise *De Laudibus Legum Angliæ*, which consists of dialogues between him and the prince about his education, says, that there were two things that a prince, who is like to be heir to the crown, ought principally to be instructed in; that is, martial discipline, and the laws and constitution of England: and where are those to be had but in the king's armies, and among the great officers and ministers of the king?

The same sir John Fortescue says, speaking of the king's wards in knights service, the princes of the realm also holding of the king, must be well educated, since these orphans in their childhood are brought up in the king's house; therefore I cannot but greatly commend the riches and magnificence of the king's court, because it is the supreme school for the nobility of the land, whereby the realm flourishes and is preserved: *ca. 45. p. 107.*

There is a patent in the 13th of Edw. 4. from the king to the bishop of Rochester, whereby he was constituted tutor to the prince, and president of the prince's council, which is very remarkable. In the preamble it says, Howbeit every child in his youngage ought to be brought up in virtue and knowledge; yet nevertheless such persons as God has called to the pre-eminent state of princes, and to succeed their progenitors in the state of regality, ought more singularly to be informed and instructed in knowledge and virtue. We therefore, desiring our dearest son the prince, perfectly, knowingly and virtuously to be educated in his youth, and wholly trusting in the truth, wit, knowledge and virtue, and also love and affection that our reverend father hath to us and to our issue, we have committed and deputed him to teach and inform our said son, and also appointed him president of his council, giving him power to assemble all the counsellors of our said son.

Now, what I would observe from this patent is, in the first place, that it shews the great regard that is to be had to all the prince's or king's children, all who are like to succeed to the crown, that they above all others ought most singularly to be educated, and makes no distinction in the education between the first or any other of the princes of the royal blood, and the education to be perfect in knowledge and virtue.

In the next place, it shews the qualifications of such tutors, and who is to choose them.

This does not invade the paternal right, but is consistent with it. It is very possible that a grandson may obey both father and grandfather, nor can it be supposed that the father and grandfather will give contradictory commands without breach of duty in the son: but it ought to be presumed by all reasonable men, that they will both concur in material parts of the education, both for the good of their child and for the safety of the kingdom; so that in this concurs the law of God as well as man: for I believe nobody never yet doubted but a grandson was within the fifth commandment; and in obedience to that law, the patriarchs always conformed themselves. But these sticklers for paternal right seem to have forgot the right of the mother, which by the fifth commandment is as well established as the right of the father; and some civilians give a superiority to the mother, at least by the law of nature: and I believe that nobody ever thought that giving this power to the father excluded the right of the mother: nor can the supposition that the mother should contradict the command of the father, any more destroy the superiority of the husband in the one case, than the same groundless supposition in the son, destroy the right of the father in the other case.

But to suppose for once an unreasonable thing, and what will never happen, that there should be contradictory commands, the public good must be preferred, and duty to parents must be always subject to the safety of the whole community; and the king, who is *parens patriæ*, as well as *parens nepotis*, must be obeyed; to whom there is a double obligation, by nature and by allegiance, *i. e.* by the law of God and law of man.

As to what was said by brother Reynolds, the prince's counsel, in relation to the statute of 12 Car. 2. cap. 24. that the prince was within that act of parliament, I deny it to be law, or any thing like it: for then it would be in the power of the prince to grant or appoint by deed or will the guardianship, custody or tuition of his son to the king of France, the Turk, or any person whatever; which would be in effect to give him a power of disposing of the crown. And by this learned doctrine, the royal family might be dispersed all over Europe; and this nominee would be intitled to take the profits of all the lands of such heir to the crown, and the management of all his estate.

What was said by my brother Eyre, as to the Black Prince's disposing of his son's governance, that was a case of absolute necessity, and in the absence of the king in foreign parts, for he was then on his journey to the Holy Land. *Vide Acta Regia.*

Montague baron. I do not know that I ever was or could be of any other opinion than for the king in this case. What gave me the first impression was the government and discipline among the patriarchs, who educated and governed all the grandchildren and great-grandchildren under them.

In the patent for the sole making of cards, the king is called *parens patriæ, et custos regni, et pater-familias totius regni.*

I insist on *Bracton* and *Flota* being good authorities. It is objected, indeed, this is civil law. That may be, and yet it may be and is the law of the land also; and these books take notice of several things that are law now, besides this case. These books are often quoted by the greatest judges and lawyers heretofore in England, and allowed as law. The lord chief justice Holt in the case of *Coggs and Bernard*, *Trin. 2 Anne* which was (a very fine case) in the *King's Bench*, grounded himself on *Bracton* in giving the opinion of the court. There is too but one family

and the prayers of the church are formed accordingly; and it would make great confusion if the prince of *Wales* should differ from his majesty. On great reason then, is this prerogative founded; because the royal family should not be of any other religion whatsoever than that of the church of *England*: and not only that, they should not be *Papists*. If you secure the crown, the king must have the education, and so the children of the crown will be bred up accordingly; and children do include grandchildren, no doubt. Now the law of purveyance was for all the royal family, not confined to children, but extends to grandchildren.

As to the case of *Edward 5.* there may be some satire in it, but no argument, so as to bind us to take notice of what was said only in the sanctuary by the queen. And as to what was said about the governance of *Richard*, son of the *Black Prince*, he was abroad then, as has been observed.

Pratt justice, afterwards chief justice of *England*. The case of marriage in the royal family is an undoubted prerogative of the crown, proved by all the arguments the nature of the thing is capable of; constantly claimed, always enjoyed, and constantly submitted to; and when done and acted contrary, it was always taken to be a great offence, and some time thought high treason. And that the crown has been in possession of this prerogative, appears by the many instances out of *Rymer*, where it appears the crown granted proxies for that purpose very often.

The counts of *Shrewsbury's* case in 12 *Co. Rep.* p. 94. is strong, though it did not proceed to judgment, nor pretended to be said, nor was it said to be no offence. The case of the duke of *Suffolk's* attempt only was thought to be high treason: from thence it may be inferred it was a very great offence. Then there is the opinion of the parliament in 28 *H. 8.* 18. and no instance is or can be given to the contrary. The case of the prince of *Orange* is very material: the king made the match, and the duke of *York*, her father, was against it. But it was said the prince of *Modena* desired the king to prevent it: but what was the king's answer? His answer was, it is too late, it was by my consent. Here is the claim of prerogative, against the opinion and consent of the father. So much as to the point of marriage.

Now as to the education of the children and grandchildren of the royal family, that is a natural and necessary consequence, that if the crown has the marriage of the royal family, it hath the care of their education. If not educated well, they cannot be married well. The king having the end should have the means; he should take care of their persons, that they should not be disposed of to the prejudice of the nation, for it cannot be undone afterwards. I do not see any answer given to that case in *Rushworth*, about the infant of *Spain*. The son might in fact have contracted as well as the father, though perhaps wrong; yet he does not any way contradict the power of his father. And this carries authority of parliament with it. I am of opinion this prerogative was never disputed by any of the royal family, and many have been prosecuted for the breach of it; and indeed we never can have any instances in this affair, but when there is discord in the royal family. Great inconveniences attend the contrary. How great distractions and confusions attended the differences between the houses of *York* and *LANCASTER*, when one of the family was at home, and the other abroad!

Eyre justice, and the prince of *Wales's* chancellor. I am of a contrary opinion to my brothers that spoke last. The question is, whether the king has a legal right to dispose of the marriage and education of his grandchildren, exclusive of the father? The inconveniences are above me to expatiate upon; but if any thing be amiss, the legislature will set it right. No authority has been produced out of any of our law books, no guardianship by the prerogative has yet been proved. The lord chief justice *Coke* says nothing of this prerogative: he would tell us surely when these prerogatives began, and where they ended. As to *Bracton* and *Fleta*, what is quoted out of them is not law, nor accounted so. There is no such term in our law, as *emancipatio* or *forisfamiliatio*: Dr. *Cowell* restrains it to the father's dying. *Cowell's Inst.* tit. 9. Grandchildren may be children, but that argues nothing as to wardship; but whether the practice in the crown, as to this prerogative, be otherwise, is the question. It doth not appear in any of these custodies, whether it was in the life of the father or not; and there is reason to think it must be by reason of some tenure. As to the case of the duke of *Gloucester*, that does not appear to us, but it was by consent. A motion was made in parliament, to remove him from his preceptor, and it passed in the negative. To be sure, the public has an interest in all the king's children. The parliament sometimes interposes in the case of proclaiming peace and war, and yet the king has that right. So the king has interposed in these cases; but it cannot be inferred from thence it is a right. And give me leave to say, the crown has not always been in possession of this prerogative; for *Edward the Black Prince* came over and returned to *Berkhamstead* till the death of the grandfather, *Hollingbush*: and it is material that he had the governance and education of his son *Richard*. In the case of *Edw. 5.* it was not pretended, nor thought of, that the king had this right. The queen's insisting, and being in possession, is an instance against the usage. They did not insist on any law to take the duke of *York* out of her hands. The prince is the guardian to his son by nature and by law; and no law book makes any other distinction. Inconveniences are not what is left to my consideration, and the usage is on our side the question.

As to marriages of the royal family, they are of a public consideration. Alliances and treaties depend upon them. The crown has always interposed in these. So in private families the grandfather has interposed sometimes.

As to the case of the duke of *York's* children, though those marriages might be without the actual agreement of the duke, yet it does not appear that it was against his consent; so is no instance at all: and indeed there is no instance appears that they have been disposed of against the consent of the father.

As to that case of the duke of *Suffolk's* being impeached of high treason, can any one say it was high-treason? In the case of lady *Arabella*, there

was no such declaration there: it was a contempt indeed, but not said so by the judges. There may be instances of high treason concerning those marriages in former ages, but there is no law case, or law book, or statute, that now declares the king has this prerogative; therefore I cannot be convinced that the king has any legal right to it.

Dormer justice. I am of a contrary opinion to my brother *Eyre*, and that the king has a legal right to this prerogative. The king is *pater patriæ*, and his grandchildren are the children of the kingdom, and of the public. And I think the king that has the marriage has the care of education also. The duke of *Norfolk* at his trial confessed it was a great contempt in him, to attempt to marry the queen of *Scots*. So in the case of the king of *Sweden*, queen *Elizabeth* would not hear of it, nor see the person who was to propose the match to her, without the queen's leave, though *sui juris*. The father has not the disposition of his eldest son in the case of the royal family. In the case of the duke of *Gloucester* this right was taken for granted. As to the case of *Edward 5.* what the queen said there in the sanctuary, that argues nothing; and she did deliver him up at last. It is said, here is no particular case. If no particular law book in the case, yet there are many notorious facts, records and instances out of *Rushworth* and other books, which amount to usage with such a constancy, as makes it law, and gives this prerogative to the king.

Price baron. This is a case of great consequence, so that I am in great perplexity. Not that I am afraid to give my opinion, but I cannot come into the opinion which most of my brothers have given. The question is, whether the king has this prerogative, exclusive of the prince his son? The father hath the guardianship against the grandfather. So is *Roll's Abridgment*, and 30 *Edw. 3.* and *Littleton, sect. 114.* Prescription to the marriage of the tenant's son against the father, was against the law of nature. *Vaughan's Reports* on 12 *Car. 2.* is strong. The father is guardian by nature, *Dyer* 190. It's against any law whatsoever, between subject and subject. It is very plain and clear the prince is a subject, and the prince held by tenure at first, and that tenure is taken away by the act of 12 *Car. 2.* But this they say does not bind the king's prerogative. And why so? The court of wards and liveries were once his prerogative, but not so now. I wish there is nothing in the belly of this question, to get something after it: they must have distinct settlements, if you set the grandson above the father: dependance creates duty. It was an article of impeachment, to endeavour to introduce the civil law. *Bracton* and *Fleta* are old civil law books. They may fetch out of these books, ship-money, and dispensing power: they were all fetched out of these old books. As to *Rymer*, he is answered by this: either the king had the right of wardship in those cases, or he interposed out of care to the royal family. The nobility themselves did sometimes maintain and portion their relations abroad. To call all bounties, rights, is very hard. As to the case of *H. 6.* not to marry a queen, without the king's consent, they would not make that law if they had a law before. *Owen Tudor* married the widow of *H. 6.* That was the reason of that law; and when repealed, that shewed it to be unreasonable. Nobody can shew any legal prosecution for these things. As to the articles of marriage of *Car. 1.* I can hardly think the king would make such an oath, I have such an opinion of his piety; for those articles are void; and it is no wonder that kings will not treat but with kings. That case of the prince of *Orange* was with consent, there being an agreement between the two brothers. That of the duke of *Gloucester* was also by agreement, for who would deny the king? All these are no more than concessions or agreements. We have a legislature which will interpose, if there be any mismanagement in the prince. I will suppose for once, the prince could be a *Papist* or an *Atheist*: the parliament would interpose in such a case. It is with great anxiety I speak in this case.

Tracy justice. I differ from my brother that spoke last. This power is part of the original trust reposed in the king. We owe the blessings of this government to a marriage made against the consent of the father. Here are all sorts of proofs, from *Henry the third's* time to this very time, of marriages in the royal family; the expressions are not only *laborabimus*, but *dabimus et concessimus*. The case of the prince of *Orange* is a strong case. The king made that match by his own authority: no notice taken of the father, who was forced to submit to it. So that of queen *Elizabeth* is very strong when *sui juris*; no need to compliment in such case. That case of lady *Arabella* is very material. She was committed to the *Tower* and charged with this crime, and ran away, and escaped with hazard from this crime. If it were not criminal, there could not be all that solemn examination by two chief justices and a chief baron, and other ministers of state. The parliament also has affirmed this power. The statute 28 *H. 8.* is a strong argument that the parliament thought it to be unlawful, when it was once made high treason. That address in the duke of *York's* case to stop the marriage with the prince of *Modena* is very material; and, in short, I think this power in the crown has been proved very well. And this I would observe, does not exclude the father's advice and counsel. Now if this be so in the case of marriages in the royal family, it is a great argument it is so as to education. Suppose the duke of *York* had brought up those two princesses *Papists*, we should have been all undone, and lost our religion. Nothing can be of greater concern than the care of education. To be deprived of education is of much more consequence than marriage: the law must then of necessity be the same in both. We cannot expect like instances in education as in marriage, because these are transacted with other persons, with princes, and of the greatest quality abroad, and beyond sea, and are to be made public; but directions about education are of a private nature, and not likely to be transmitted beyond sea. Of latter times we have them in *Spanish* matches, as in the articles of the prince of *Wales* himself. The case of the duke of *Gloucester* is directly in point, and which I rely upon. King *William* named all his servants by his own authority, without any notice to any body: so the supposed consent has no proof nor probability. The very address to the king supposes he had a right. I think there are more inconveniences in denying this prerogative, than in any other prerogative whatsoever; and the prerogative must prevail. The

Stat. of 12 Car. 2. could never intend that any father had power to dispose of the royal family. They would have prevented such inconveniencies by this act, if they had imagined any such thing, or that it would be so construed.

Blencow justice. I am of the same opinion with my brother that spoke last. The precedents are so strong, and the objections so weak, that I am clear of opinion the king has this prerogative: it is a prerogative *so essential*, that the kingdom cannot subsist without it. Instances of marriage go to full age, as well as infants. They have produced no instances on their side of the question. Marriage is nothing without education. It is a dreadful thing to separate the interest of the king and prince. Children of the crown are the greatest strength of the nation, greater than the shipping or militia: it is of infinite consequence, and the nation cannot subsist without it; and we are to advise the king according to law.

Powis justice. I am of the same opinion this prerogative clearly belongs to the kings of *England*. This being of such infinite consequence, it would destroy us all if it were otherwise. We always consider inconveniencies, in all matters of law. And in other nations it is said, *Salus populi est suprema lex*. To give the children of the king education, and to breed them up for kings, is a necessary prerogative; and particularly, to see them brought up in the *Protestant* religion, and to reform their morals, and to learn the constitution, and how to govern. The king is the fittest and only person to breed them up with the love of their king and country; and he is the head of the family; and he is most able to do it, because he is assisted with the pockets of his subjects. As to marriages, *Rymer* is full: and to say they were by agreement is an odd argument; for this is an answer to every right and prerogative of the crown. There are no facts or instances on the other side, but all on this side the question; but they would have them all to be by accident or agreement. The main objection is, there are no book cases. That is impossible, as has been mentioned. As to this peculiar prerogative, how could such an affair come into *Westminster-Hall*? Countess of *Shrewsbury's* case is a great authority, and she was fined ten thousand pounds. Afterwards was the marriage of the duke of *York* to the duchess of *Modena*, and the princess of *Orange's* case; which are very strong. As to education, that is a consequence of marriage; *a fortiori*, because education is of greater concern than marriage; for the education concerns the public much more, the other private life only. Now the principal article, in that match of *Charles* the first, was the education of those children; and by securing the education, they secured our religion from *Papery*, in the opinion of both courts. The case of the duke of *Gloucester* runs throughout as an authority, and the governor or preceptor submitted to it after a contest.

If the contrary were true, this would be a monstrous inconvenience; for then the father might devise away the heir to the crown, and they might bring him up as they please, a *Mahometan*, or what not; and this devise could not be altered until the heir came of age. *Vaughan* 180. That case of *Edw. 5.* was only about the sanctuary: that was the contest there and nothing more.

Bury chief baron. As to marriages, that prerogative in the crown is very clear. The crown has had it in all ages, and claimed it as their right. That of *dabimus et concessimus* in *Rymer*, is very strong. In all times it has been accounted a crime to marry any of the royal family without leave from the crown; and all that have had a hand in such marriages have been accounted criminal. As to education, so many instances cannot be expected, because it has seldom happened that there are grandchildren in the royal family. The case of the duke of *York's* children is strong: the king claimed it as a right, and made the contract, and the duke gave it up. As to the authority of the house of commons, they did not interpose as a legislature; and that affirmed the power of the crown. Though there be a law to the contrary, yet the parliament may interpose. I own I did not think that so many precedents could be found, as are here produced both as to marriage and education too.

King chief justice, afterwards lord chancellor. The question is, whether the care and approbation of marriages in the royal family, exclusive of the father, belong to the crown? That question doth not touch the paternal right, to be sure; but the question is, whether such marriage can be without the consent of the crown? And that is plain it cannot. As to marriages in fact in the royal family, nobody can instance any to be made these five hundred years without the crown's consent. The crown in fact has done it; and where the crown has not been consulted, it has been considered as a crime. The case of lord *Brandon* in *Henry* the eighth's time, and the case of lady *Arabella*, are strong precedents. It was taken for granted that it was a crime and contempt, in the last case. If this had been no crime, the countess of *Shrewsbury* could not have been guilty of any crime whatever. The house of commons address in 1673, was ridiculous, if the king had no power. As to education, so many instances of marriage is a good argument for education too. But it is objected, this invades the right of the father. Not at all so; nor is this against the law of God in any sense: for duty to parents is still subject to the public good; and there is a duty still to the mother, as well as to the father.

In the next place, this is not a guardianship by tenure; so is not within *12 Car. 2.* And if there be a guardianship by prerogative, as this is, it could not be within that statute; which shews, that this could not come in question in *Westminster-Hall* or our law books: we can learn it no otherwise than by facts or usage. You could have no instance but from *Edward* the Black Prince to *Charles* the first's time: you could have none in all these reigns. As to that case of *Edw. 5.* that is only of a queen who claimed it in the sanctuary, but it does not follow that it was law. *Rushworth*, in all the addresses about the *Palatinate*, mentions the children of the *Palatinate*. It is reasonable to suppose the king did take care of the education of the princesses of *Orange* and *Denmark*. By order of council, the king declares he had concluded that marriage; and that shews it was done by the king's authority. In that of the duke of *Gloucester*, every body knows the king appointed him his tutor. The address of the house of commons was to remove him. Why should the king remove him if he had no power over him? So that I am clear the king has this prerogative.

Lord *Parker* chief justice of *England*, and afterwards lord chancellor of *Great-Britain*. I am of the same opinion with my lord chief justice *King*. The first question is as to the care and approbation of marriages in the royal family. In private families, if a daughter grows up and is marriageable, there is no law against the daughter's marrying against the father's consent; but if against the king's consent, and she is one of the royal family, that is against the law expressly. The fifth commandment requires obedience from the grandson, as well as from the son. If the grandfather command the son any thing, the son ought to comply, else it is disobedience, and in the king only to command. Then as to the education of the royal family, that is in the king only, as his peculiar prerogative. The marriage articles of *Car. 1.* is a very strong case, and stronger than I could expect to find it. There being no grandchildren since *Edward* the third's time, so many instances cannot be produced; nor can this happen, but where there is a disagreement in the royal family. In this case of *Car. 1.* it is not only an agreement, but a solemn treaty upon oath, and many years a-doing. The king did not need to enter into a treaty, if the prince had it in his own power intirely; but he says conditionally, if this devolves to me, then I will alter it. The contract was not of so much use if the grandfather lived; but if he died it would devolve to him, and then he would alter and enlarge it. And whether this contract was well or ill made, is not the question, and nothing to the purpose: there was a power to make this contract in the king; nor is it a question, whether an ill use be made of the power or not. But the prince has almost in express words said, he has not that power. The power is not in the prince till it devolves to him as king. And this was on a very solemn occasion. It is never to be supposed the king will make an ill use of any power he has by law, nor is it to be presumed the king will do wrong, because all power is committed to him by law. You may suppose any subject, though never so great, to be in the wrong, but not the king. No man that talks like a lawyer can say otherwise; and therefore I think clearly this is the king's prerogative.

Both these opinions were afterwards drawn up in short by the ten judges, for the prerogative, and also in short by the two judges, that differed in opinion from the ten, against the prerogative, and were delivered severally under their hands to the lord chancellor, to deliver to the king. They are as follows.

To the KING'S MOST EXCELLENT MAJESTY.

May it please your Majesty,

IN humble obedience to your majesty's commands, signified to us by the right honourable the lord chancellor, requiring the opinion of all your majesty's judges upon the following question, viz.

'Whether the education and the care of the persons of his majesty's grandchildren, now in *England*, and of prince *Frederick*, eldest son of his royal highness the prince of *Wales*, when his majesty shall think fit to cause him to come into *England*, and the ordering the place of their abode, and appointing their governors and governesses, and other instructors, attendants and servants, and the care and approbation of their marriages, when grown up, belongs of right to his majesty, as king of this realm, or not?

We whose names are hereunto subscribed, being ten of your majesty's judges, together with the other two judges, having taken the same into consideration, and after the most diligent search that we could in this time make into acts and proceedings of parliament, treaties, public instruments, and records, histories and law books, and consideration of the powers and prerogatives, which from time to time in very many instances have been exercised, and owned to belong to your majesty's royal ancestors and predecessors, with relation to the marriages and care of the persons of the branches of the royal family, and of the great concern of the whole kingdom in so important a trust; and after having, pursuant to your majesty's farther command, signified in like manner to us, heard a learned serjeant-at-law, who, by the command of his royal highness, laid before us several things relating to the question aforesaid; and after several conferences, and deliberations upon all the matters aforesaid, and what occurred to us, and the other judges thereupon; we are humbly of opinion, that the education and the care of the persons of your majesty's grandchildren now in *England*, and of prince *Frederick*, eldest son of his royal highness the prince of *Wales*, when your majesty shall think fit to cause him to come into *England*, and the ordering the place of their abode, and appointing their governors and their governesses, and other instructors, attendants and servants, and the care and approbation of their marriages, when grown up, do belong of right to your majesty, as king of this realm.

All which we most humbly submit to your royal majesty's great wisdom.

<i>Parker.</i>	<i>R. Tracy.</i>
<i>P. King.</i>	<i>Robert Dormer.</i>
<i>T. Bury.</i>	<i>J. Pratt.</i>
<i>L. Powys.</i>	<i>J. Mountague.</i>
<i>J. Blencow.</i>	<i>Fortescue A.</i>

Mr. baron Price's and Mr. justice Eyre's opinion upon the prince's case.

Feb. 1, 1717.

To the king's most excellent majesty.

May it please your Majesty,

IN humble obedience to your majesty's commands, signified to your judges by the right honourable the lord chancellor, we have taken into consideration the following question, viz.

Whether

Whether the education and care of the persons of your majesty's grand-children, now in England, and of prince Frederick, eldest son of his royal highness the prince of Wales, when your majesty shall think fit to cause him to come into England, and the ordering the place of their abode, and appointing their governors, governesses, and other instructors, attendants, and servants, and the care and approbation of their marriages, when grown up, belong of right to your majesty, as king of this realm, or not?

And we are humbly of opinion, that the education and care of the persons of your majesty's grand-children, the ordering the place of their abode, and appointing their governors, governesses, and other instructors, attendants, and servants, belong to the prince their father. But, that the care and approbation of their marriages, when grown up, belong to your majesty, as king of this realm.

This, sir, is our humble opinion. But when we acquaint your majesty that the care and approbation of the marriages of your grand-children belong to your majesty, as king of this realm, we desire to be understood, as speaking of a care and approbation not exclusive of the prince their father. But as your majesty's care will be always employed for the good of the royal family, and the welfare of your people; so it is a duty incumbent upon every member of the royal family to apply to your majesty, and receive your royal approbation upon every occasion of this kind; for we find that all negotiations of marriages in the royal family have been carried on by the intervention of the crown, and such marriages as have been contracted without the royal consent and approbation, have been thought contempts of the regal authority: but we find no instance where a marriage has been treated by the crown, for any person of the royal family, without the consent of the father; and we beg leave to assure your majesty, that there is no one expression in any of our law-books that warrants any such assertion.

As to the other part of the question, in answer to which we cannot concur with the other judges; it is our duty humbly to lay before your majesty, that in our opinion the father hath in all cases a right to the custody and education of his children, and this we take to be clear from the general rule of law.

This right of the father is said in our books, to be founded *jure naturæ*, and to be annexed by nature to the person of the father. In case of younger children, it never was disputed; and in regard to the eldest son, or daughter and heir, to whom lands descended from a collateral ancestor, the right of the father obtained even against the lord, though his seigniorial right to the wardship of his tenant during the minority prevailed against the grandfather, and all other ancestors lineal and collateral. Littleton, Coke, and Vaughan, all agree that none can have the custody of a man's son and heir apparent from the father; and in the common case of a *tutela in ætate*, even the mother has the right of guardianship, after the death of the father, preferable to the grandfather. From hence we take it to be the general rule of law, that the guardianship of the children is a right common to every subject of this kingdom, who is a father, without exception.

Upon the best search we have been able to make, we can find but two books written by English lawyers, that can possibly induce a contrary opinion (Bracton and Fleta). Bracton treating de patria potestate says, *Qui ex filio tuo & ejus uxore nascitur, i. e. nepos tuus & neptis, æque in tua potestate sunt, & pronepos & proneptis, & deinceps cæteri*; and, in potestate patrum sunt filii qui nascuntur in iusto & legitimo matrimonio, idem in nepotibus & pronepotibus, quantum ad avos & proavos paternos; which Fleta has also said in, almost, the same words, and which both have taken from Justinian's Institutes. This shews it to have been a part of the Roman law; but it neither is, nor, as we conceive, ever was, a part of the law of England. It is well known that Bracton and Fleta wrote their several Treatises upon the plan of the imperial laws; and it is as well known, that those laws never obtained, here, through the general aversion this nation (always zealous of its liberties) had towards them; and accordingly, wherever these writers differ from our year-books, and authentic reports, they are not allowed to be of authority. And as to this part of the Roman law in particular, which relates to the patria potestas, it is acknowledged by all, even by Justinian himself, that it was so peculiar to the Romans, that it never obtained among any other people whatsoever. *Jus autem potestatis, quod in liberos habemus, proprium est civium Romanorum; nulli enim sunt homines, qui talem in liberos habeant potestatem, qualem nos habemus.*

But to give a more particular answer to these passages, which are the only ones that have the least appearance of law, it is evident they cannot be made to affect the case of the royal family, by any other construction than what will equally affect every other family in England. But that from these passages nothing can be concluded, to determine the extent of the patria potestas in any family here, is clear from the reason, on which the power of the grandfather among the Romans is founded.

Now the reason of the Roman law, why children should not be in the power of the father, but of the grandfather exclusive of the father, was, because the father himself was not *sui juris*, and in his power, but in *patria potestas sui manet potestate, mancipioque*; which are the words of the Laws of the XII Tables; and it was manifestly absurd, that he should have others in his power, who was not in his own.

This servile condition of the son to the father, which had ordinarily no end, till the father himself was pleased by emancipation to put an end to it, being the sole foundation of the grandfather's right to the grand-children, as well as to every thing else the father was possessed of; when this state of the father ceased, the power of the grandfather necessarily ceased with it: and so it is declared in Justinian's Institutes, that if the son was emancipated, and set free from the power of his father, the children begotten after such emancipation are not in the power of the grandfather, but of the father.

Quod si pater emancipationem conceptus fuerit, patris sui emancipati potestate subicitur. Justin. l. 1. tit. 12. §. 9.

But not to insist that by the laws of England no father has such a power over his children, even in their minority, as the Roman law gave; it is undeniable, that with us marriage hath the nature of a true and proper emancipation of the person of the son; and by consequence, even upon the grounds of the Roman law, the grandfather with us can have no right to the children of the son, but the father only. If therefore nothing otherwise appears to distinguish the case of the royal family, there can be no foundation upon which any prerogative can be established in the instance now in question; and we humbly apprehend that the only precedents which can be alleged to support such a prerogative, when considered, will not be found sufficient.

The first, in the 22 H. 3. intitled in Rymer, *De Alianora filia Galfreda*, &c. is only a declaration under the great seal, that William Talbot had surrendered to king Henry 3. the castle of Gloucester, & *Alianoram consanguineam suam Janamet intuslumen*. What can be inferred from hence is hard to determine, any further than that this *Alianora* was in ward to the crown, and had been committed to the care of Talbot, who had surrendered her and her estate safe again to the king.

The other precedent, which is in 11 H. 4. is a grant of an annual sum of 500 marks to the prince of Wales for the expence of the maintenance of Edmund earl of March; and his brother, so long as they should remain in the prince's custody, to whom they had been committed the February before. As to this, it appears by the history and records of those times, that Roger de Mortimer their father was killed in Ireland 22 R. 2. and that their mother soon after married Sir Edward Charlton lord Powis, and died 7 Hen. 4. so that the eldest son was then in ward to the crown, by reason of his lands held of the crown, as were his lordships of Wigmore and Clare, inter alia; and his brother Roger was then an infant of very tender age, and under the care of the king, as next relation: and it appears that he died very young; in which latter case, we humbly conceive, that the care which the king was pleased to take of an infant and orphan so nearly related to him, will not be a precedent to establish a power in the crown to dispose of the custody of a child while the father is living.

If any stress can be laid upon printed history, the case of Richard, son to Edward the Black Prince, will be an instance against this power supposed to be lodged by law in the grandfather. He being a minor, lived with his father as part of his family, and his father appointed his governor, of which we have this relation in Holingshead: that Sir Simon Burley, kinsman to Dr. Burley, one of the instructors of Edward the Black Prince, having been admitted among other young gentlemen to be school-fellow with the prince, he grew in such credit and favour with him, that afterwards, when his son Richard of Bourdeaux was born, the prince, for special trust and confidence which he had in the said Simon Burley, committed the governance and education of his son Richard to him; and after the death of the Black Prince, it appears by two very remarkable instances in our history, that Richard continued with his mother till the death of his grandfather king Edward the third.

The younger children of Edward 4. lived with their mother, whose wardship she declared she claimed by the advice of learned counsel, according to the relation given us by Sir Thomas More, afterwards lord chancellor of England, in his History of those Times; nor was it then pretended, that the king had any right to their education, or the care of their persons; and although the queen was prevailed upon to part with her son Richard duke of York, her daughters remained in her custody till she herself was contented to send them to court.

As to the education of their late majesties queen Mary and queen Anne, during their minorities, it does not appear to us, that their uncle king Charles the second appointed their governesses and servants, or any one person that attended them; and we are not enough acquainted with the circumstances of the duke of Gloucester's case to make the proper remarks, but it seems to have been by agreement with the king: and we humbly conceive, that the motion in parliament, 13 December 1699. for an address to the king to remove the then bishop of Salisbury from being his preceptor, can be of no weight in this matter, since it passed in the negative.

It is possible that something may be inferred in favour of this prerogative, from that article of the treaty, said to be made by king James the first concerning the match with Spain, which related to the nurture and education of the children of that marriage. It is not to the present question to consider, whether there ever was such a treaty as is related by Rushworth or not. It is certain, that it is not to be found upon record, the proper evidence of all publick treaties. The articles of the treaty are said in Rushworth to be stiled by the cardinals, propositions for the right augmentation and weal of the Roman Catholick religion. And, in truth, almost every article is so derogatory to the supremacy of the crown, and the statutes made for the establishment and security of the church of England, that it could have carried no sort of authority with it in point of law, even though it had appeared, in a regular manner, under the great seal, and not from the reports of historians only. Nor can the oath said to be taken by prince Charles, while in Spain, to intercede with his father, that the ten years of the education of the children which should be born of this marriage with the Infanta, accorded in one of the articles of this treaty, might be lengthened to the term of twelve years, as the prince desired, be looked upon as a precedent to determine what the law of England is. The right to the care and education of the children of that marriage, had it taken effect, was not then in dispute: and had it been so, nothing can be concluded from the voluntary engagement of the prince, in favour of a marriage so much desired by himself,

himself, as well as by his father, wherein the question of this right was never the subject of debate.

There was indeed an article in the treaty with France, upon the marriage of king Charles the first with princess Henrietta Maria, whereby it was agreed that the children of that marriage should be brought up with their mother till their age of thirteen; but it is evident, that treaty was made with king Charles the first, after his accession to the crown, and not with king James his father. King James, it is true, sent over the earls of Carlisle and Holland to treat of that match; but the treaty was not concluded till after his death, and then by powers from king Charles the first, whose stipulations for the education of his own children could need no assistance from his prerogative.

Thus have we humbly laid before your majesty, what we have to offer in relation to the books and precedents that have fallen under our consideration upon this head, which we cannot think sufficient to infer a prerogative in your majesty, as king of this realm, in the care and education of your majesty's grand-children, during the life, and without the consent of their father; a prerogative, as we humbly apprehend, hitherto unknown to the laws of England.

All which is most humbly submitted to your majesty's great wisdom.

RO. PRICE.
R. EYRE.

These opinions of the judges his majesty was pleased some time after to communicate to his privy council in manner following.

At the Court at Kenfington, the 1st of July, 1718.

P R E S E N T,

The king's most excellent majesty in council.

HIS majesty was this day pleased to communicate to the lords of his most honourable privy council, that his royal pleasure had some time since been signified to his judges, by the late lord chancellor Cowper, that they should give their opinion upon the question just before mentioned.

And that his majesty, having afterwards been informed that some of the counsel of his royal highness the prince of Wales expressed a desire to lay before the judges something relating to the question aforesaid, had further signified his royal pleasure to his judges, that any one single

person, that should apply to the said judges for that purpose, should be admitted to lay before them what such person should have to offer from his royal highness. And that the judges had returned their answer to the said question; which answer his majesty was pleased to order to be read this day in council; and the same was read, whereby it appeared that the said judges had taken the said question into consideration, and had heard a learned serjeant at law, who by command of his royal highness had laid before them several things relating to the question aforesaid; and that ten of the judges, that is to say, Thomas lord Parker, now lord high chancellor of Great-Britain, then lord chief justice of the court of King's Bench; sir John Pratt, knight, now lord chief justice of the said court of King's Bench, then one of the justices of the said court; sir Peter King, knight, lord chief justice of the court of Common Pleas; sir Thomas Bury, knight, lord chief baron of the court of Exchequer; sir Littleton Powys, knight, one other of the justices of the court of King's Bench; sir John Blencowe, knight, Robert Tracey and Robert Dormer, esquires, justices of the said court of Common Pleas; sir James Mountague, knight, one of the barons of the court of Exchequer; and sir John Fortescue Aland, knight, now one of the justices of the court of King's Bench, and then one of the barons of the court of Exchequer, were of opinion,

That the education and care of the persons of his majesty's grand-children now in England, and of prince Frederick, eldest son of his royal highness the prince of Wales, when his majesty shall think fit to cause him to come to England, and the ordering the place of their abode, and appointing their governors and governesses, and other instructors, attendants and servants, and the care and approbation of their marriages when grown up, belong of right to his majesty, as king of this realm.

And that Robert Price, esquire, one of the barons of the court of Exchequer, and sir Robert Eyre, knight, then one of the justices of the aforesaid court of King's Bench, and chancellor of his royal highness the prince of Wales, were of opinion,

That the education and care of the persons of his majesty's grand-children, the ordering the place of their abode, and appointing their governors and governesses, and other instructors, attendants and servants, belong to the prince their father; but that, the care and approbation of their marriages, when grown up, belong to his majesty, as king of this realm.—Adding, that in what concerned the marriage they desired to be understood as speaking of a care and approbation not exclusive of the prince their father.

II. The Case of JOHN WILKES, Esq. on a Habeas Corpus, Common Pleas, Easter Term, 3 Geo. III. 1763.

The following case is from the late Mr. Serjeant Wilson's Reports, 2 Wils. Rep. 150. But we have added another Report of the judgment from a book, intitled, "A Digest of the Law of Libels;" as on comparison it appeared to supply some defects in the Serjeant's account. It was attempted to obtain a fuller report of the judgment than either of the two notes we lay before the reader. But we were unsuccessful.

The great point of the case, namely, whether the privilege of parliament extended to a prosecution for a seditious libel, was the chief inducement to our inserting it.

Mr. Serjeant Wilson's Report.

A member of parliament discharged, without bail, being committed for writing a seditious libel.

ON Saturday April 30, 1763, in the morning the defendant Wilkes was arrested by two of the king's messengers, by virtue of a warrant from the secretary of state; the TENOR of which warrant is in the words following: "George Montague Dunk, earl of Halifax, viscount Sunbury and baron Halifax, one of the lords of his majesty's most honourable privy council, lieutenant general of his majesty's forces, and principal secretary of state: These are in his majesty's name to authorize and require you (taking a constable to your assistance) to make strict and diligent search for the authors, printers and publishers of a seditious and treasonable paper, intitled, THE NORTH BRITON, NUMBER XLV, SATURDAY APRIL 23, 1763. printed for G. Kearsly in Ludgate-street, London, and them, or any of them, having found, to apprehend and seize, together with their papers, and to bring in safe custody before me, to be examined concerning the premises, and further dealt with according to law: and in the due execution thereof, all mayors, sheriffs, justices of the peace, constables, and all other his majesty's officers civil and military, and loving subjects whom it may concern, are to be aiding and assisting to you, as there shall be occasion; and for so doing this shall be your warrant. Given at St. James's the twenty-sixth day of April, in the third year of his majesty's reign.

Dunk Halifax.

"To Nathan Carrington, John Money, James Watson, and Robert Blackmore, four of his majesty's messengers in ordinary.

The same morning, a copy of the above warrant having been obtained from the messengers, who then had Mr. Wilkes in their own custody, and an affidavit being made of the truth of such copy, and that Mr. Wilkes was then in custody of two of the above messengers at his house in Great George-Street in Westminster, the same were produced in the court of Common Pleas the same 30th day of April at twelve o'clock at noon, or a few minutes before or after that hour; whereupon, at the same time, it was

moved by my learned brother Glynn, that a writ of habeas corpus might be allowed to issue instantly, returnable forthwith. The lord chief justice Pratt was pleased to say, that this was a most extraordinary warrant; and the court ordered an habeas corpus to be issued instantly, returnable forthwith. It being now about one o'clock, the rule of court for the issuing the habeas corpus could not possibly be drawn up and entered, nor could the writ be made out, signed and passed under the seal of the court before four or five o'clock in the afternoon: and although it was certainly known by the officers under the crown, particularly by Mr. Webb, then solicitor to the Treasury, that this writ had been ordered to issue by the court between twelve and one o'clock, while Mr. Wilkes was in the custody of the messengers at his house in Great George-Street, yet, before the coming of the writ to the messengers, (the same afternoon about five o'clock) Mr. Wilkes was hastily (I had almost said in contempt of the king's high court) committed to the Tower of London.

Mr. Wilkes's solicitor, and one of his counsel, soon after they heard of such commitment, went to the Tower in order to consult and advise with him, but were denied admittance to him; major Rainsford informing them, that he had received orders from the secretary of state not to admit any person whatsoever to speak with, or see Mr. Wilkes; and further informed them, that he had just before refused the right honourable earl Temple such admittance, *ut audiui*.

On Sunday May the first, the same gentlemen went again to the Tower, between the hours of twelve and one, on the same occasion, but were again denied admittance to see or speak with Mr. Wilkes; and soon afterwards, several noblemen and gentlemen of the first distinction were refused admittance to see or speak to Mr. Wilkes, and particularly his own brother was refused, *ut audiui*.

After such denial, Mr. Wilkes's solicitor demanded of major Rainsford a copy of the warrant of commitment of Mr. Wilkes to the Tower, which was readily granted by the major, the tenor whereof is in the words following: "Charles earl of Egremont and George Dunk earl of Halifax, lords of his majesty's most honourable privy council, and principal secretaries of state: These are in his majesty's name to authorize and require you to receive into your

"your custody the body of John Wilkes, Esq. herewith sent you, for being THE AUTHOR AND PUBLISHER OF A MOST INFAMOUS AND SEDITIOUS LIBEL, INTITLED, THE NORTH BRITON, NUMBER XLV. TENDING TO INFLAME THE MINDS AND ALIENATE THE AFFECTIONS OF THE PEOPLE FROM HIS MAJESTY, AND TO EXCITE THEM TO TRAITEROUS INSURRECTIONS AGAINST THE GOVERNMENT, AND TO KEEP HIM SAFE AND CLOSE, until he shall be delivered by due course of law; and for so doing this shall be your warrant. Given at St. James's the 30th day of April 1763, in the third year of his majesty's reign.

Egremont, Dunk Halifax.

To the right honourable John lord Berkley of Stratton, constable of his majesty's Tower of London, or to the lieutenant of the said Tower, or his deputy.

Mr. Webb, solicitor to the Treasury, being present in major Rainford's room when the copy of the said warrant of commitment was granted, Mr. Wilkes's counsel and solicitor applied to Mr. Webb for admittance to Mr. Wilkes; whereupon (it is true) Mr. Webb desired the major to allow such admittance, and said he would be answerable, and indemnify the major: but the major, with the true spirit of an excellent officer, answered, "he would not, or he could not disobey orders." Mr. Webb replied and said, he imagined, or he believed, there must have been some mistake in the orders, and that if either of the secretaries of state were in town, he would apply and endeavour to obtain the desired admittance; and that if he could succeed therein, he would send or bring an order for that purpose in the afternoon of the same Sunday, May the first; whereupon Mr. Wilkes's counsel and solicitor departed from the Tower for some hours, and between the hours of eight and nine in the evening of the same day, returned again to the Tower, and applied for admittance to Mr. Wilkes; but the major not having received any orders or message from either of the secretaries of state, or from Mr. Webb, refused admittance, as he had done before, *ut audiui*.

On Monday the second day of May, at the sitting of the court of Common Pleas in the morning, the messengers returned the writ of habeas corpus which had issued and been delivered to them on the thirtieth of April in the afternoon, after Mr. Wilkes was out of their custody, and committed to the Tower as above; the tenor of which return indorsed on the same writ returns thus, viz. "In obedience to the within command, we humbly certify, to his majesty's justices of the court of Common Pleas at Westminster, that at the time of the coming of this writ to us, the within named John Wilkes was not, nor at any time since hath been in our custody, or in the custody of either of us; signed by two of the messengers to whom the writ was directed."

Upon reading the writ and the return thereof, it was moved by the king's serjeant, that the same might be affiled of record.

To which serjeant Glynn for Mr. Wilkes objected, and insisted that the return was too general in this particular case, (although it might be a good return in another case not circumstanced like the present) for that it clearly appeared to the court by sufficient evidence, viz. the affidavit and warrant of arrest and seizure of Mr. Wilkes, upon which the writ was founded and granted last Saturday at noon, that Mr. Wilkes was then in the custody of the messengers, and therefore they ought to have returned and certified to the court in what manner, when and by what authority he was taken out of their custody, and what was become of his body.

Some of the king's serjeants replied, that all the precedents of returns of writs of habeas corpus in the Crown-Office, where the party therein named was not in the custody of the messengers (to whom the writ was directed) at the time of the coming of the writ, were like the return in the present case; which assertion, at first, seemed to have weight with the lord chief justice and two others of the judges, who thereupon thought the return well enough; but Mr. Justice Gould was pleased to say he much doubted, whether the precedents in the Crown-Office of returns to writs of habeas corpus were like the present return, as had been asserted by the king's serjeants; and said if the precedents were not so, he should be of opinion, that this was an insufficient return, because he thought, from what appears in evidence in the case, the court has a right to know what is become of the king's subject Mr. Wilkes, since he was in the messengers custody last Saturday at noon; whereupon (*hæsitante curia*) the writ and return were not permitted to be affiled of record upon this motion; and precedents were ordered to be looked into, and the matter of the return was ordered to be debated at another day; but I never heard that it was.

Afterwards the same Monday, May 2, a motion was made to the court grounded upon a copy of the aforesaid warrant of commitment of Mr. Wilkes to the Tower, and an affidavit of the truth thereof, for another habeas corpus to be directed to the constable, &c. of the Tower of London, which was granted returnable without delay.

Tuesday, May 3. At the sitting of the court (which was crowded to such a degree as I never saw it before) in the morning Mr. Wilkes was brought to the bar, and sat among the serjeants (next to the reporter on his left hand,) when the lieutenant of the Tower returned upon this second writ of habeas corpus the warrant of commitment of Mr. Wilkes to the Tower by the two secretaries of state (before set forth); which being read, serjeant Glynn moved the court that Mr. Wilkes might be discharged out of custody without bail, and grounded his motion on three points, two whereof were objections to the legality of the warrant of commitment (the reader will observe that the general warrant of arrest and seizure was not now before the court, and therefore the legality of that could not now be debated); the third point was, that Mr. Wilkes was a member of parliament, and therefore was privileged from being arrested for any crime except treason, felony, and breach of the peace; and that supposing him the author of the present supposed libel (which he

absolutely denies) it is only a misdemeanor, and none of the three above-mentioned crimes and misdemeanors.

The first objection taken to the warrant of commitment was, that it doth not appear to the court that Mr. Wilkes was charged by any evidence or information upon oath before the secretaries of state, that he was the author or publisher of the *North-Briton*, number XLV. that, for any thing that appeared to the court to the contrary, the secretaries of state committed Mr. Wilkes to the Tower, upon their own mere imagination or suspicion that he was the author and publisher of this supposed libel.

The second objection taken to the warrant of commitment was, that it was too general, and doth not set forth sufficient, substantial matter whereupon the court can judge whether the *North-Briton*, number XLV. (supposing Mr. Wilkes the author and publisher thereof) is a most infamous and seditious libel, tending to inflame the minds and alienate the affections of the people from his majesty, and to excite them to traitorous insurrections against the government; that the warrant not having set forth the *North-Briton*, number XLV. or such parts thereof as the secretaries of state deemed infamous, seditious, &c. the court cannot judge whether any such paper ever existed, it not being before them; or if it does exist, whether it be an infamous libel or not.

In the third place, supposing the warrant of commitment to be good, yet that Mr. Wilkes being a member of parliament (which was admitted by the king's counsel) is privileged from arrests in all cases except treason, felony, and actual breach of the peace, therefore ought to be discharged without bail. That libels may, and often do tend to the breach of the peace was admitted, and therefore the court of King's Bench frequently grants informations against the authors, printers and publishers thereof; but this is never done but upon affidavits laid before the court ascertaining the said authors, printers or publishers: for surely that matter which only tends to a breach of the peace, cannot with any propriety be said to be an actual breach of the peace; and it was said that it is universally agreed, a libel is not an actual breach of the peace; therefore it was insisted for Mr. Wilkes, that upon this point alone (although the others should be over-ruled) he ought to be discharged from his imprisonment in the Tower, without bail.

Mr. Serjeant Hewitt for the crown, in answer to the first objection said, that it was not necessary to set forth the evidence or information upon which the warrant of commitment was made, in the warrant; but as to the second objection, he admitted that it must appear upon the face of such warrant for what particular species of a crime or misdemeanor the party was committed, according to the case of the *King v. Roe and Kendall*, 1 Salk. 345. 5 Mod. 78. and that in the present case, if the commitment had been for writing and publishing a libel generally, without specifying the nature and tendency thereof, it would have been ill; but here it is said to be "for being the author and publisher of a most infamous and seditious libel, tending to inflame the minds and alienate the affections of the people from his majesty, and to excite them to traitorous insurrections against the government." This he thought was a sufficient specification of the nature of the libel, and of the misdemeanor supposed to be committed by Mr. Wilkes against the government; but he said he would not be understood to affirm that the paper called the *North-Briton*, number XLV. (which was not before the court) was a libel; that he had found no case upon a libel like this, and therefore could not say what was a sufficient and precise certainty in a warrant of commitment for a libel; but he thought it not necessary to set forth the whole, or any part thereof, in the warrant.

As to the third objection of privilege, serjeant Hewitt admitted that Mr. Wilkes was a member of parliament, and could not legally be arrested but for treason, felony, or breach of the peace. He cited *Hob. 215. Hick's case*, to shew that a libel tends to the breach of the peace; but whether the presumed libel in the present case was a breach of the peace or not, he would not take upon himself to say; nor would he say that the arresting Mr. Wilkes in the present case was not a breach of privilege of the house of commons.

Serjeants Whitaker, Nares and Davy, for the king, spoke to the like effect; but none of them affirmed, that the writing or publishing a libel was an actual breach of the peace (as I understood), or that the arrest of Mr. Wilkes in the present case, was not a breach of privilege of parliament; and (I think) they all declined saying any thing more about the privilege of parliament, than what serjeant Hewitt had said before. When the king's serjeants had concluded, Mr. Wilkes made the following speech to the court.

"My Lord! I am happy to appear before your lordship and this court, where liberty is so sure of finding protection and support, and where the law (the principle and end of which is the preservation of liberty) is so perfectly understood. Liberty, my lord, hath been the governing principle of every action of my life; and actuated by it, I always have endeavoured to serve my gracious sovereign and his family, knowing his government to be founded upon it; but as it has been his misfortune to have employed ministers who have endeavoured to cast the odium and contempt arising from their own terrible and corrupt measures on the sacred person of their sovereign and benefactor, so mine has been the daring task to rescue the royal person from ill-placed imputations, and fix them on the ministers, who alone ought to bear the blame and the punishment due to their unconstitutional proceedings. For the proof of my zeal and affection to my sovereign I have been imprisoned, sent to the Tower, and treated with a rigour yet unpractised even on Scottish rebels. But however these may strive to destroy me, whatever persecution they are now meditating against me, yet to the world I shall proclaim, that offers of the most advantageous and lucrative kind have been made to seduce me to their party, and no means left untried to win me to their connections. Now, as their attempts to corrupt me have failed, they aim at intimidating me by persecution. But as it has pleased God to give me virtue to resist their bribes, so I doubt not but he will give me spirit to surmount their threats in a manner becoming an Englishman who would suffer the severest

See a Jones 13 Bussel's case. a Inst. 55 a. Bacon, Abr. title Commitment E.

In the case of Sir William Morris who had a ha. cor. for his wife, the return was like the present. The like in Holmer's case for his wife. R. L. about Michaelmas term 1765.

"severest trials rather than associate with men who are enemies to the liberty of this country. Their bribes I rejected, their menaces I defy; and I think this is the most fortunate event of my life, when I appear before your lordship and this court, where innocence is sure of protection, and liberty can never want friends and guardians."

Then the court took time to consider, and appointed Friday following to give their opinion, and ordered Mr. Wilkes to be remanded to the Tower, and to be brought up again to the bar on Friday the sixth of May; and upon that day, Mr. Wilkes being again at the bar, the lord chief justice delivered the opinion of the whole court.

LORD CHIEF JUSTICE PRATT, after stating the warrant of commitment, said, there are two objections taken to the legality of this warrant, and a third matter insisted on for the defendant, is privilege of parliament.

The first objection is, that it does not appear to the court that Mr. Wilkes was charged by any evidence before the secretaries of state, that he was the author or publisher of the *North Briton*, number XLV. In answer to this, we are all of opinion, that it is not necessary to state in the warrant that Mr. Wilkes was charged by any evidence before the secretaries of state, and that this objection has no weight. Whether a justice of peace can *ex officio*, without any evidence or information, issue a warrant for apprehending for a crime, is a different question. If a crime be done in his sight, he may commit the criminal upon the spot; but where he is not present, he ought not to commit upon discretion. Suppose a magistrate hath notice, or a particular knowledge that a person has been guilty of an offence, yet I do not think it is a sufficient ground for him to commit the criminal; but in that case he is rather a witness than a magistrate, and ought to make oath of the fact before some other magistrate, who should thereupon act the official part, by granting a warrant to apprehend the offender; it being more fit that the accuser should appear as a witness, than act as a magistrate. But that is not the question upon this warrant. The question here is, whether it is an essential part of the warrant, that the information, evidence or grounds of the charge before the secretaries of state should be set forth in the warrant? And we think it is not. *Tho. Rudyard's case*, 2 Vent. 22. cannot be applied to this case; for in the case of a conviction it is otherwise. It was said that a charge by witness was the ground of a warrant; but we think it not requisite to set out more than the offence, and the particular species of it. It may be objected, if this be good, every man's liberty will be in the power of a justice of peace. But *Hale, Coke* and *Hawkins*, take no notice that a charge is necessary to be set out in the warrant. In the case of the seven bishops, their counsel did not take this objection, which no doubt but they would have done, if they had thought there had been any weight in it. I do not rely upon the determination of the judges who then presided in the *King's Bench*. I have been attended with many precedents of warrants returned into the *King's Bench*; they are almost universally like this; and in *William Wyndham's case*, 1 Stra. 2, 3. this very point before us is determined. And *Hawkins*, in his 2 Pl. Coron. 120. sect. 17. says, "It is safe to set forth that the party is charged upon oath; but this is not necessary; for it hath been resolved, that a commitment for treason, or for suspicion of it, without setting forth any particular accusation, or ground of suspicion, is good;" and cites *William Wyndham's case*, Trin. 2 Geo. Dalt. cap. 121. *Crompt. 2, 3. b.*

The second objection is, that the libel ought to be set forth in the warrant *in hac verba*, or at least so much thereof as the secretaries of state deemed infamous, seditious, &c. that the court may judge whether any such paper ever existed; or if it does exist, whether it be an

infamous and seditious libel, or not. But we are all of a contrary opinion: A warrant of commitment for felony must contain the species of felony briefly, "as for felony for the death of J. S. or for burglary in breaking the house of J. S. &c. and the reason is, because it may appear to the judges upon the return of an *habeas corpus*, whether it be felony or not." The magistrate forms his judgment upon the writing, whether it be an infamous and seditious libel or not at his peril; and perhaps the paper itself may not contain the whole of the libel; *inuendo's* may be necessary to make the whole out. There is no other word in the law but *libel* whereby to express the true idea of an infamous writing. We understand the nature of a libel as well as a species of felony. It is said the libel ought to be stated, because the court cannot judge whether it is a libel or not without it; but that is matter for the judge and jury to determine at the trial. If the paper was here, I should be afraid to read it. We might perhaps be able to determine that it was a libel, but we could not judge that it was not a libel, because of *inuendo's*; &c. It may be said, that without seeing the libel we are not able to fix the quantum of the bail; but in answer to this, the nature of the offence is known by us. It is said to be an infamous and seditious libel, &c. it is such a misdemeanor as we should require good bail for, (moderation to be observed) and such as the party may be able to procure.

The third matter insisted upon for Mr. Wilkes is, that he is a member of parliament, (which has been admitted by the king's serjeants) and intitled to privilege to be free from arrests in all cases except treason, felony, and actual breach of the peace, and therefore ought to be discharged from imprisonment without bail; and we are all of opinion that he is intitled to that privilege, and must be discharged without bail. In the case of the seven bishops, the court took notice of the privilege of parliament, and thought the bishops would have been intitled to it, if they had not judged them to have been guilty of a breach of the peace; for three of them, *Wright, Holloway*, and *Allybone*, deemed a seditious libel to be an actual breach of the peace, and therefore they were ousted of their privilege most unjustly. If Mr. Wilkes had been described as a member of parliament in the return, we must have taken notice of the law of privilege of parliament, otherwise the members would be without remedy, where they are wrongfully arrested against the law of parliament. We are bound to take notice of their privileges, as being part of the law of the land. 4 Inst. 25. says, the privilege of parliament holds unless it be in three cases, viz. treason, felony, and the peace: these are the words of *Coke*. In the trial of the seven bishops, the word peace in this case of privilege is explained to mean where surety of the peace is required. Privilege of parliament holds in informations for the king, unless in the cases before excepted. The case of an information against lord Tankerville for bribery, 4 Anne, (a) was within the privilege of parliament. See the resolution of lords and commons, anno 1675. We are all of opinion that a libel is not a breach of the peace. It tends to the breach of the peace, and that is the utmost, 1 Lev. 136. But that which only tends to the breach of the peace cannot be a breach of it. Suppose a libel be a breach of the peace, yet I think it cannot exclude privilege; because I cannot find that a libeller is bound to find surety of the peace, in any book whatever, nor ever was, in any case, except one, viz. the case of the seven bishops, where three judges said, that surety of the peace was required in the case of a libel. Judge Powell, the only honest man of the four judges, dissented; and I am bold to be of his opinion, and to say, that case is not law. But it shews the miserable condition of the state at that time. Upon the whole, it is absurd to require surety of the peace or bail in the case of a libeller, and therefore Mr. Wilkes must be discharged from his imprisonment; whereupon there was a loud buzz in Westminster-hall. He was discharged accordingly.

(a) This must be a mistake of the reporter; for lord Tankerville's case was in 1758. See Journ. Dom. Proc. 6 June in that year.—EDITOR.

Lord chief justice Pratt's argument on delivering the judgment of the court, from the book intitled, 'A Digest of the Law of Libels.'

WHEN this return was read, my brother Glynn, counsel for Mr. Wilkes, made two objections to it; and though those should fail him, he insisted that Mr. Wilkes, from the nature of his particular station and character, as being a member of the house of commons, was intitled to privilege of parliament, and ought for that reason alone to be discharged from his present imprisonment. To begin with the objections. The first was, that it did not appear by the warrant that Mr. Wilkes stood charged upon any evidence with being the author of the libel described in the warrant. The true question arising upon this objection is, whether stating the evidence be essential to the validity of the warrant. And upon this point we are all clearly of opinion that the warrant is good. We consider the secretaries in the light of common justices of the peace: they no more than any common justices can issue warrants merely *ex officio*, or for offences within their private knowledge, being in those cases rather witnesses than magistrates. But though this be admitted, it will not affect the present question. The present question is, whether the stating the evidence be essential to the validity of the warrant? No authority has been cited by the defendant's counsel to shew it. *Rudyard's case* in 2 Vent. 22. was indeed referred to; but upon examining that case, it does not apply. The commitment there was a commitment in execution, and therefore it was necessary in that case to state the evidence. It was urged farther, that the ground of the justices jurisdiction rested in the charge by witnesses; and if it was otherwise, every man's liberty would be in the power of the justices. The objection deserves an answer; and if it had not been determined before, I should have thought it very weighty and alarming; but it has been settled. Before I mention the case where it was solemnly adjudged, I would take notice, that neither my lord *Coke*, lord *Hale*, or Mr. *Hawkins*, all of them very able writers upon the crown

law, have considered such a charge as is contended for to be essential. In the trial of the seven bishops, though they were committed upon a similar warrant, their counsel did not take the same objection. In referring to that great case, I am not to be understood as intending to give any weight to the determination of the judges who sat upon the bench, in that cause. I rely only on the silence of the defendants counsel, who were all of them lovers of liberty, and the greatest lawyers of that age. We have seen precedents of commitments returned upon *habeas corpus's* into the *King's Bench*, where the warrants have been all in the same form, and no such objection taken; but the very point was determined in the case of *William Wyndham*, 3 Vin. Abr. 530, 535. Stra. 2. who was committed for high treason generally, and not on the charge of any body stated in the commitment. 2 Hawk. Pl. Cr. 120. chap. 17. sect. 17. refers to the case of *William Wyndham*, and says it is safer to set forth that the party is charged upon oath, but that is not necessary. Thus stands this point on authorities.—The other objection was, that the libel itself ought to have been set forth *in hac verba*; but upon that point too, we are all of opinion that the warrant is good. It was urged, that the specific cause of detention ought to be stated with certainty; and therefore if a man be committed for felony, the warrant must briefly mention the species of the felony. Now the species of every offence must be collected by the magistrate out of the evidence; but he is not bound to set forth the evidence: he is answerable only for the inference he deduces from it. As to a libel, the evidence is partly internal and partly external. The paper itself may not be compleat and conclusive evidence; for it may be dark and unintelligible without the *inuendo's*, which are the external evidence. There is no other name but that of libel applicable to the offence of libelling; and we know the offence specifically by that name, as we know the

the offences of horse-stealing, forgery, &c. by the names which the law has annexed to them. But two reasons were urged why the law ought to be stated. First, it was said, that without it the court cannot judge whether it be a libel or not. The answer is, that the court ought not in this proceeding to give any judgment of that sort, as it would tend to pre-judication, to take away the office of a jury, and to create an improper influence. The other reason was, that unless the libel be stated, the court cannot be able to determine on the quantity of bail. I answer, that regard to the nature of the offence is the only necessary rule in bailing. As to the offence of a libel, it is an high misdemeanor, and good bail (having regard to the quality of the offender) should be required. But if the libel itself was stated, we could have no other measure of bailing than this. Besides, there has been no case shewn to warrant this reason, and it was not urged in the case of the seven bishops. But then it remains to be considered, whether Mr. Wilkes ought not to be discharged. The king's counsel have thought fit to admit, that he was a member of the house of commons, and we are bound to take notice of it. In the case of the seven bishops, the court took notice of their privilege from their description in the warrant. In the present case, there is no suit depending. Here no writ of privilege can therefore issue, no plea of privilege can be received. It rests, and must rest on the admission of the counsel for the crown: it is fairly before us upon that admission, and we are bound to determine it. In lord Coke 4 Inst. 24, 25. after shewing that privilege of parliament is consuable at common law, he says, that privilege generally holds, unless it be in three cases, viz. treason, felony, and the peace. We have not been able to have recourse to the original record, but in Cotton's Abridgement, fol. 596. you will find my lord Coke was right. The case I would refer to is that of William Lake, 9th of Hen. 6. who being a member's servant, and taken in execution for debt, was delivered by the privilege of the house of Commons; the book adds, (and for that purpose I refer to it) wherein is to be noted, that there is no cause to arrest any such man, but for treason, felony, and the peace. In the trial of the seven bishops, the words 'the peace' are explained to mean 'surety of the peace.' In the case of the King v. sir Thomas Culpepper, reported in 12 Mod. 108. Lord Holt says, that whereas it is said in our books, that privilege of parliament was not allowable in treason, felony,

or breach of the peace, it must be intended where surety of the peace is desired, that it shall not protect a man against a *supplicavit*, but it holds as well in case of indictment, information for breach of the peace, as in case of actions. In the case of lord Tankerville a few years ago, which though not reported in any law book, is upon record in parliament, it was held, that bribery, being only a *constructive*, and not an *actual* breach of the peace, should not oust him of his privilege. There is no difference between the two houses of parliament in respect of privilege. The statutes of 12 & 13 Wil. 3. c. 3. and 2 & 3 An. c. 18. speak of the privilege of parliament in reference not to one house in particular, but to both houses. What then is the present case? Mr. Wilkes, a member of the house of commons, is committed for being the author and publisher of an infamous and seditious libel. Is a libel *ipso facto* in itself an actual breach of the peace? Mr. Dalton in his *Justice of the Peace*, fol. 289. defines a libel as a thing tending to the breach of the peace. In sir Baptist Hicks's case, Hob. 224. it is called a *provocation* to a breach of the peace. In Lev. 139. *The King v. Summers*, it was held to be an offence consuable before justices, because it tended to a breach of the peace. In *Hawk. Pl. Cor.* 193. chap. 73. sect. 3. it is called a thing directly tending to a breach of the public peace. Now, that that which tends only to the breach of the peace, is not an *actual* breach of it, is too plain a proposition to admit of argument. But if it was admitted that a libel was a breach of the peace, still privilege cannot be excluded, unless it requires surety of the peace; and there has been no precedent but that of the seven bishops cited to shew that sureties of the peace are requirable from a libeller; and as to the opinion of the three judges in that case, it only serves to shew the miserable state of justice in those days. *Allybone*, one of the three, was a rigid and professed (a) Papist; *Wright* and *Holloway*, I am much afraid, were placed there for doing jobs; and *Powell*, the only honest man upon the bench, gave no opinion at all. Perhaps it implies an absurdity to demand sureties of the peace from a libeller. However, what was done in the case of the seven bishops, I am bold to deny was law.

Upon the whole, though it should be admitted, that sureties of the peace are requirable from Mr. Wilkes, still his privilege of parliament will not be taken away till sureties have been demanded and refused. Let him be discharged.

(a) Burn. Hist. O. T. 745. 3 Mod. 239.

[This judgment for privilege of parliament in the case of libel, was taken into consideration by both houses at their first meeting afterwards. The discussion ended in a joint vote, by which it was resolved, "that the privilege of parliament doth not extend to the case of writing and publishing seditious libels, nor ought to be allowed to obstruct the ordinary course of the laws in the speedy and effectual prosecution of so heinous and dangerous an offence." Almon's Deb. Comm. for 1763. This resolution was not carried without a very strong contest. Of the debates on this occasion, no regular account has been yet published. But the Annual Register for 1763, gives a general view of the chief topics on each side; and the protest made against the resolution in the house of lords, contains a masterly and spirited argument against thus narrowing the privilege of parliament. This protest will appear by the following extract from the journal of the lords.]

Extract from the Journal of the Lords.

Die Martis, 29 Novembris, 1763.

THE order of the day for resuming the adjourned consideration of the report of the conference with the commons of Friday last being read; The third resolution of the commons was read, as follows:

Resolved, by the commons in parliament assembled, That privilege of parliament does not extend to the case of writing and publishing seditious libels, nor ought to be allowed to obstruct the ordinary course of the laws, in the speedy and effectual prosecution of so heinous and dangerous an offence.

And it being moved to agree with the commons in the said resolution; The same was objected to. After long debate thereupon,

The question was put, whether to agree with the commons in the said resolution?

It was resolved in the affirmative.

Dissentient,

Because we cannot hear without the utmost concern and astonishment, a doctrine advanced now, for the first time, in this house, which we apprehend to be new, dangerous, and unwarrantable, viz. that the personal privilege of both houses of parliament has never held, and ought not to hold, in the case of any criminal prosecution whatsoever; by which, all the records of parliament, all history, all the authorities of the gravest and soberest judges, are entirely rescinded; and the fundamental principles of the constitution, with regard to the independence of parliament, torn up and buried under the ruins of our most established rights.

We are at a loss to conceive, with what view such a sacrifice should be proposed, unless to amplify, in effect, the jurisdiction of the inferior, by annihilating the ancient immunities of this superior court.

The very question itself, proposed to us from the commons, and now agreed to by the lords, from the letter and spirit of it, contradicts this assertion; for, whilst it only narrows privilege in criminal matters, it establishes the principle. The law of privilege, touching imprisonment of the persons of lords of parliament, as stated by the two standing orders, declares generally, that no lord of parliament, sitting the parliament, or within the usual times of privilege of parliament, is to be imprisoned or restrained, without sentence or order of the house, unless it be for treason or felony, or for refusing to give security for the peace, and refusal to pay obedience to a writ of *habeas corpus*.

The first of these orders was made after long consideration, upon a dispute with the king, when the precedents of both houses had been fully inspected, commented upon, reported, and entered in the journals, and after the king's counsel had been heard. It was made in sober times, and by a house of peers, not only loyal, but devoted to the crown; and it was made by the unanimous consent of all, not one dissenting. These circumstances of solemnity, deliberation, and unanimity, are so singular and

extraordinary, that the like are scarce to be found in any instance among the records of parliament.

When the two cases of surety for the peace, and *habeas corpus*, come to be well considered, it will be found that they both breathe the same spirit, and grow out of the same principle.

The offences, that call for surety and *habeas corpus*, are both cases of present continuing violence; the proceedings in both have the same end, viz. to repress the force, and to disarm the offender. The proceeding stops in both when that end is attained; the offence is not prosecuted or punished in either; the necessity is equal in both, and, if privilege was allowed in either, so long as the necessity lasts, a lord of parliament would enjoy a mightier prerogative than the crown itself is intitled to. Lastly, they both leave the prosecution of all misdemeanours still under privilege, and do not derogate from that great fundamental, that none shall be arrested in the course of prosecution for any crime under treason and felony.

These two orders comprise the whole law of privilege, and are both of them standing orders, and consequently the fixed laws of the house, by which we are all bound until they are duly repealed.

The resolution of the other house, now agreed to, is a direct contradiction to the rule of parliamentary privilege, laid down in the aforesaid standing orders, both in letter and spirit. Before the reasons are stated, it will be proper to premise two observations.

First, that in all cases where security of the peace may be required, the lord cannot be committed till that security is refused, and consequently the magistrate will be guilty of a breach of privilege, if he commits the offender without demanding that security.

Secondly, although the security should be refused, yet, if the party is committed generally, the magistrate is guilty of a breach of privilege, because the party refusing ought only to be committed till he has found sureties; whereas, by general commitment, he is held fast, even though he should give sureties, and can only be discharged by giving bail for his appearance.

This being premised, the first objection is to the generality of this resolution, which, as it is penned, denies the privilege to the supposed libeller, not only where he refuses to give sureties, but likewise throughout the whole prosecution, from the beginning to the end; so that, although he should submit to be bound, he may, notwithstanding, be afterwards arrested, tried, convicted, and punished, sitting the parliament, and without leave of the house, wherein the law of privilege is fundamentally misunderstood, by which no commitment whatsoever is tolerated, but that only which is made upon the refusal of the sureties, or in the other excepted cases of treason or felony, and the *habeas corpus*.

If privilege will not hold throughout in the case of a seditious libel, it must

must be because that offence is such a breach of the peace, for which sureties may be demanded; and if it be so, it will readily be admitted, that the case comes within the exception, provided always, that sureties have been refused, and that the party is committed only till he shall give sureties.

But first, this offence is not a breach of the peace; it does not fall within any definition of a breach of the peace, given by any of the good writers upon that subject; all which breaches, from menace to actual wounding, either alone or with a multitude, are described to be acts of violence against the persons, goods, or possessions, putting the subject in fear by blows, threats or gestures. Nor is this case of the libeller ever enumerated in any of these writers among the breaches of peace; on the contrary, it is always described as an act tending to excite, provoke, or produce, breaches of the peace; and although a secretary of state may be pleased to add the enflaming epithets of treasonable, traitorous, or seditious, to a particular paper, yet no words are strong enough to alter the nature of things. To say then, that a libel, possibly productive of such a consequence, is the very consequence so produced, is, in other words, to declare, that the cause and the effect are the same thing.

But, secondly, if a libel could possibly, by any abuse of language, or has any where been called, inadvertently, a breach of the peace, there is not the least colour to say, that the libeller can be bound to give sureties for the peace, for the following reasons:

Because none can be so bound, unless he be taken in the actual commitment of a breach of the peace; striking, or putting some one or more of his majesty's subjects in fear:

Because there is no authority, or even ambiguous hint, in any law-book, that he may be so bound:

Because no libeller, in fact, was ever so bound:

Because no crown lawyer, in the most despotic times, ever insisted he should be so bound, even in days when the press swarmed with the most inveterate and virulent libels, and when the prosecutions raged with such uncommon fury against this species of offenders; when the law of libels was ransacked every term; when loss of ears, perpetual imprisonment, banishment, and fines of ten and twenty thousand pounds, were the common judgments in the Star-chamber; and when the crown had assumed an uncontrollable authority over the press.

Thirdly, this resolution does not only infringe the privilege of parliament, but points to the restraint of the personal liberty of every common subject in these realms, seeing that it does, in effect, affirm, that all men, without exception, may be bound to the peace for this offence.

By this doctrine every man's liberty, privileged as well as unprivileged, is surrendered into the hands of a secretary of state. He is by this means empowered, in the first instance, to pronounce the paper to be a seditious libel; a matter of such difficulty, that some have pretended, it is too high to be intrusted to a special jury of the first rank and condition: he is to understand, and decide by himself, the meaning of every innuendo: he is to determine the tendency thereof, and brand it with his own epithets: he is to adjudge the party guilty, and make him author or publisher, as he sees good: and lastly, he is to give sentence by committing the party. All these authorities are given to one single magistrate, unassisted by counsel, evidence, or jury, in a case where the law says, no action will lie against him, because he acts in the capacity of a judge.

From what has been observed, it appears to us, that the exception of a seditious libel from privilege is neither founded on usage or written precedents, and therefore this resolution is of the first impression; nay, it is not only a new law, narrowing the known and ancient rule, but it is likewise a law *ex post facto*, *pendente lite*, *et ex parte*, now first declared to meet with the circumstances of a particular case; and it must be further considered, that this house is thus called upon to give a sanction to the determinations of the other, who have not condescended to confer with us upon this point till they had prejudged it themselves.

This method of relaxing the rule of privilege, case by case, is pregnant with this farther inconvenience, that it renders the rule precarious and uncertain. Who can foretell where the house will stop, when they have, by one infringement of their own standing orders, made a precedent, whereon future infringements may, with equal reason, be founded? How shall the subject be able to proceed with safety in this perilous business? How can the judges decide on these or the like questions, if privilege is no longer to be found in records and journals, and standing orders? Upon any occasion privilege may be enlarged, and no court will venture for the future, without trembling, either to recognize or to deny it.

We manifestly see this effect of excluding, by a general resolution, one bailable offence from privilege to-day, that it will be a precedent for doing so by another, upon some future occasion, till, instead of privilege holding in every case not excepted, it will, at last, come to hold in none but such as are expressly saved.

When the case of the *habeas corpus* is relied upon, as a precedent to enforce the declaration, the argument only shews, that the mischief aforementioned has taken place already, since one alteration, though a very just one, not at all applicable to the present question, is produced to justify another that is unwarrantable.

But it is strongly objected, that if privilege be allowed in this case, a lord of parliament might endanger the constitution by a continual attack of successive libels; and if such a person should be suffered to escape, under the shelter of privilege, with perpetual impunity, all government would be overturned; and therefore it is inexpedient to allow the privilege now, when the time of privilege, by prorogations, is continued for ever, without an interval.

This objection shall be answered in two ways. First, if inexpediency is to destroy personal privilege in this case of a seditious libel, it is at least

as inexpedient, that other great misdemeanors should stand under the like protection of privilege; neither is it expedient, that the smaller offences should be exempt from a prosecution in the person of a lord of parliament; so that if this argument of inexpediency is to prevail, it must prevail throughout, and subvert the whole law of privilege in criminal matters; in which method of reasoning there is this fault, that the argument proves too much.

If this inconvenience be indeed grievous, the fault is not in the law of privilege; but in the change of times, and in the management of prerogations by the servants of the crown, which are so contrived, as not to leave an hour open for justice. Let the objection nevertheless be allowed in its utmost extent, and then compare the inexpediency of not immediately prosecuting on one side, with the inexpediency of stripping the parliament of all protection from privilege on the other. Unhappy as the option is, the public would rather wish to see the prosecution for crimes suspended, than the parliament totally unprivileged; although, notwithstanding this pretended inconvenience is so warmly magnified on the present occasion, we are not apprised that any such inconvenience has been felt, though the privilege has been enjoyed time immemorial.

But the second and best answer, because it removes all pretence of grievance, is this; that this house, upon complaint made, has the power (which it will exert in favour of justice) to deliver up the offender to prosecution.

It is a dishonourable and an undeserved imputation upon the lords, to suppose, even in argument, that they would nourish an impious criminal in their bosoms, against the call of offended justice, and the demand of their country.

It is true, however, and it is hoped, that this house will always see (as every magistrate ought that does not betray his trust) that their member is properly charged; but when that ground is once laid, they would be ashamed to protect the offender one moment. Surely this trust (which has never yet been abused) is not too great to be reposed in the high court of parliament! While it is lodged there, the public justice is in safe hands, and the privilege untouched; whereas, on the contrary, if for the sake of coming at the criminal at once, without this application to the house, personal privilege is taken away, not only the offender, but the whole parliament, at the same time, is delivered up to the crown.

It is not to be conceived, that our ancestors, when they framed the law of privilege, would have left the case of a seditious libel (as it is called) the only unprivileged misdemeanor. Whatever else they had given up to the crown, they would have guarded the case of supposed libels above all others with privilege, as being most likely to be abused by outrageous and vindictive prosecutions.

But this great privilege had a much deeper reach. It was wisely planned, and hath hitherto, through all times, been resolutely maintained.

It was not made to screen criminals, but to preserve the very being and life of parliament; for when our ancestors considered, that the law had lodged the great powers of arrest, indictment, and information, in the crown, they saw the parliament would be undone, if, during the time of privilege, the royal process should be admitted in any misdemeanor whatsoever. Therefore they excepted none. Where the abuse of power would be fatal, the power ought never to be given; because redress comes too late.

A parliament under perpetual terror of imprisonment can neither be free, nor bold, nor honest; and if this privilege was once removed, the most important question might be irrecoverably lost, or carried by a sudden irruption of messengers, let loose against the members half an hour before the debate.

Lastly, as it has already been observed, the case of supposed libels is, of all others, the most dangerous and alarming to be left open to prosecution during the time of privilege.

If the severity of the law touching libels, as it hath sometimes been laid down, be duly weighed, it must strike both houses of parliament with terror and dismay.

The repetition of a libel, the delivery of it unread to another, is said to be a publication; nay, the bare possession of it has been deemed criminal, unless it is immediately destroyed, or carried to a magistrate.

Every lord of parliament then, who hath done this, who is falsely accused, nay, who is, though without any information, named in the secretary of state's warrant, has lost his privilege by this resolution, and lies at the mercy of that great enemy to learning and liberty, the messenger of the press.

For these and many other forcible reasons, we hold it highly becoming the dignity, gravity, and wisdom of the house of peers, as well as their justice, thus judicially to explain away and diminish the privilege of their persons, founded in the wisdom of ages, declared with precision in our standing orders, so repeatedly confirmed, and hitherto preserved inviolable by the spirit of our ancestors, called to it only by the other house, on a particular occasion, and to serve a particular purpose, *ex post facto*, *ex parte*, *et pendente lite* in the courts below.

Temple,	Abergavenny,
Bolton,	Fred. Litch, Gov.
Grafton,	Asburnham,
Cornwallis,	Fortescue,
Portland,	Grantham,
Bristol,	Walpole,
Devonshire,	Ponsonby,
Scarborough,	Folkestone,
Dacre,	

No. III. *Proceedings on Error in an Action of false Imprisonment by Dryden Leach, against John Money, James Watson, and Robert Blackmore, three King's Messengers, King's-Bench, Easter Term, 5 G. III. and Michaelmas Term, 6 Geo. III. 1765.*

[These proceedings, though in the case of a civil action, fully come within the idea of a state trial. They grew out of the prosecutions for the printing and publishing No. 45. of the political paper called *The North-Briton*, and involve the discussion of several points relative to matters of the most public nature, namely, the magisterial powers claimed as incident to the office of secretary of state, the seizure of papers, and the legality of general warrants. The case is entirely taken from sir James Burrow's report. See 3 Burr. 1692 and 1742. Easter term, Friday 17 May, 1765.]

Easter Term, 5 Geo. III.

SOON after the court sat, the lord chief justice Pratt came personally into court; to confess (*ore tenus*) his seal put to a bill of exceptions in this case; pursuant to the requisition of the following writ, viz.

'George the third, &c.—To our trusty and well-beloved Charles Pratt, knight, our chief justice of the bench, greeting.—Whereas we have lately been informed that in the record and process, and also in giving of judgment in a plaint which was in our court before you and your associates, our justices of the said bench, by our writ, between Dryden Leach, and John Money, James Watson, and Robert Blackmore, in a plea of trespass, assault, and imprisonment, manifest error hath intervened, to the great damage of the said John James and Robert; which said record and process, for the error aforesaid, we have caused to be brought into our court before us; and now, on the behalf of the said John James and Robert, we are informed, in our said court before us, that at the trial of the issue first joined between the said parties in the plea aforesaid, the counsel, learned in the law, of the said John James and Robert alleged on their behalf certain exceptions to the opinion then declared and given by you; and that the said exceptions were then and there written in a certain bill, to which you put your seal, at the request of the said John James and Robert, according to the form of the statute in such case made and provided; and the said John James and Robert have brought into our court before us the said bill, with your seal put to the same, as it is said; whereupon the said John James and Robert have besought us to do what further should seem meet to be done in this behalf, according to the form of the said statute; and forasmuch as by the said statute it is ordained, that in such case the justice whose seal should be put to such exception be commanded to appear before us at a certain day, to confess or deny his seal; therefore we command you that you

personally appear before us, on the morrow of the ascension of our Lord; wherefore we shall then be in England, to confess or deny the seal so put to the said bill of exceptions as aforesaid to be your seal, according to the form and effect of the said statute; and that you bring with you, at the same time, this writ. Witness William lord Mansfield, at Westminster, the 24th day of April, in the fifth year of our reign.'

N. B. The bill of exceptions, sealed by lord chief justice Pratt, had been previously brought into this court, and was now in the hands of Mr. Owen, as secondary of the office of pleas; and all the proceedings, down to and including the abovementioned writ, were entered upon the rolls of this court.

The lord chief justice Pratt being now come into this court, pursuant to the command contained in the said writ, delivered it to the lord chief justice of this court; Mr. Owen, at the same time, delivering the original bill of exceptions into lord Mansfield's hand. Whereupon lord Mansfield, shewing to lord chief justice Pratt the seal thereto affixed, asked him, 'Whether that was his lordship's seal, or not.' To which question his lordship answering in the affirmative, lord Mansfield redelivered the bill of exceptions to Mr. Owen; at the same time delivering to him the abovementioned writ, with orders 'that it should be filed.'

Note—There was no written return to this writ; but Mr. Owen proposes to indorse upon it—'Sir Charles Pratt, knight, the chief justice within named, personally appeared in the court of the lord the king, before the king himself, &c. on the day within written; and confesseth that the seal put to the bill of exceptions within mentioned is his seal.'

Mich. Term, 6 Geo. III. Roll 60.

ERRORS having been assigned upon the bill of exceptions mentioned above, they now came on to be argued.

This was an action of trespass brought in the court of Common Pleas by Dryden Leach, against three king's messengers, John Money, James Watson, and Robert Blackmore, for breaking and entering the plaintiff's house, and imprisoning him, without any lawful or probable cause; to the plaintiff's damage of 2000l.

The defendants below pleaded two pleas. The first was the general issue, 'Not guilty,' on which issue was joined.

The other plea (pleaded by leave of the court) was a special justification, as to the breaking and entering of the plaintiff's dwelling-house, and staying and continuing therein for six hours, and making the assault upon him, and seizing, taking, and imprisoning him, and keeping and detaining him in prison for four days: as to all which, they say, That before the commitment of the supposed trespass, viz. on 19th April 1763, the king made a speech from the throne, &c. in which speech was contained the following declaration, &c. &c. That on the 23d April 1763, a certain seditious and scandalous libel or composition, intitled, 'The North Briton, No. 45,' was unlawfully and seditiously composed, printed and published, concerning the king and his said speech; in which libel were contained, &c. &c. That the earl of Halifax was then one of the privy council, and one of his majesty's principal secretaries of state; and that information was given to him of the said publication of the aforesaid libel; and the said libel was then shewn and produced to the said earl; and he thereupon in due manner issued his warrant in writing under his hand and seal, directed to Nathan Carrington and these three defendants, who were then four of his majesty's messengers in ordinary; by which warrant, the said earl did in his majesty's name authorize and require them, taking a constable to their assistance, to make strict and diligent search for the said authors, printers and publishers of the aforesaid seditious libel, intitled, 'The North Briton, No. 45, April the 23d, 1763; and them or any of them having found, to apprehend and seize, together with their papers, and to bring in safe custody before the said earl, to be examined concerning the premises, and to be further dealt with according to law: in the due execution whereof, all mayors, sheriffs, justices of the peace, constables, and all others his said majesty's messengers, officers civil and military, and loving subjects whom it might concern, were to be aiding and assisting to them the said Nathan Carrington, John Money, James Watson, and Robert Blackmore, as there should be occasion. They further say, that for forty-four weeks and upwards before the issuing of the said war-

rant, certain weekly compositions, intitled, 'The North Briton,' and respectively numbered in a progressive order, had been printed and published on Saturday in every week; and that the said seditious libel, intitled, 'The North Briton, No. 45, Saturday April the 23d, 1763,' was one of the said weekly compositions. They say that the plaintiff followed and exercised the art and business of a printer; and did in fact print and cause to be printed one of the said weekly compositions, intitled, 'The North Briton,' to wit, the North Briton, No. 26. and that after the issuing of the aforesaid warrant, and before the committing of the said supposed trespass, to wit, on the 27th of April, 1763, information was given to them the defendants, that the said Dryden Leach and his servants were the printers of the aforesaid seditious libel, intitled, 'The North Briton, No. 45, Saturday, April the 23d, 1763.' Wherefore the defendants, being his majesty's messengers in ordinary as aforesaid, took to their assistance a certain constable, to wit, one Thomas Freeman, who was then a constable of the parish of St. Margaret, Westminster, in the county of Middlesex, to aid them in the execution of the aforesaid warrant; and, together with the said constable, entered into the aforesaid dwelling-house of the said Dryden Leach, in which the said Dryden Leach carried on his aforesaid business of a printer, the door thereof being then open, to search for the printers of the said seditious libel, in order to carry them before the said earl of Halifax, to be examined concerning the same: and thereupon, the said defendants, together with the constable aforesaid, did then and there find, within the same house, a newly-printed copy of one of the said weekly compositions, intitled, 'The North Briton,' and also an unfinished copy of part of another of the said compositions then also newly printed, and which said newly-printed copies were part of a new edition, which the said Dryden Leach and his servants were then and there reprinting, of the aforesaid weekly compositions. Whereupon the defendants, together with the constable abovenamed, did gently lay their hands on the said Dryden Leach, and seized and took him into their custody, in order to bring him before the said earl of Halifax, to be examined concerning the said seditious libel; and in so searching for the printers of the seditious libel, and seizing and taking the said Dryden Leach as aforesaid, did then and there necessarily stay and continue in the said house of the said Dryden Leach for the space of six hours, part of the time in the declaration mentioned. And because the said earl of Halifax was, during all the said space of four days, part of the aforesaid five days in the said declaration mentioned, employed in other business belonging to his said office of secretary of state, so that the said Dryden Leach could not then, or during the

the said four days be brought before the said earl for the purpose aforesaid, they the said defendants, together with the constable aforesaid, did keep and detain the said Dryden Leach in their custody for the said space of four days, part of the said time in the declaration mentioned, in order to carry him before the said earl of Halifax for the purpose aforesaid. They further say, that at the end of the aforesaid four days, and not before, upon the examination of the said Dryden Leach and certain other persons who were then and there examined concerning the premises, it appeared to the said earl of Halifax, 'that the said Dryden Leach did not print the said seditious libel' intitled 'The North Briton, No. 45. Saturday April the 23d, 1763:' and thereupon, the said defendants, by the command of the said earl of Halifax, did then and there release the said Dryden Leach out of their custody, and discharged and set him free from that imprisonment. Which are the same breaking and entering of the aforesaid dwelling-house of the said Dryden Leach, in the declaration mentioned, in which, &c. and staying and continuing therein for the space of six hours, part of the time in the same declaration mentioned; and also as to the making of the aforesaid assault upon the said Dryden Leach, and seizing, taking and imprisoning of the said Dryden Leach, and detaining him in prison for the space of four days, part of the said time in the said declaration mentioned, above supposed to have been done by the defendants, whereof the said Dryden hath above complained against them. And this they are ready to verify. Wherefore they pray judgment, if the said Dryden ought to have or maintain his aforesaid action thereof against them, &c.

The plaintiff replied, as to the said plea in bar as to the breaking and entering the dwelling-house, and staying and continuing there six hours (part of the time in the declaration mentioned), and also as to the making of the assault upon him, and seizing, taking and imprisoning of him, and keeping and detaining him in prison for four days (part of the time in the declaration mentioned); that the defendants, of their own wrong and without the cause by them in their plea alleged, broke and entered his dwelling-house, and staid and continued therein for six hours, and made an assault upon him, and seized, took and imprisoned him, and kept and detained him in prison for the four days in the plea mentioned (part of the time in the declaration mentioned), in manner and form as he has above complained against them. And upon this issue was joined.

The cause came on to be tried before lord chief justice Pratt, on the 10th of December 1763, at Guildhall: and the jury found a verdict for the plaintiff upon both issues; and gave him damages 400*l.* besides his costs and charges, &c. On the 16th of June 1764, judgment was signed for the plaintiff, for 400*l.* damages, and 51*l.* 16*s.* 8*d.* costs.

At the trial, a bill of exceptions was tendered and received; which stated the issues, the coming on to trial, &c. and the evidence, and described a printed paper, intitled, 'The North Briton, No. 45.' and the information given thereof to the secretary of state, and his warrant to the defendants below, together with another king's messenger, Nathan Carrington; and what Mr. Carrington had been told of Mr. Leach's being the printer of it; and their thereupon entering his house, and finding some of the other numbers of the same paper newly printed by him; and their thereupon taking him into custody, in order to carry him before the earl of Halifax, one of his majesty's principal secretaries of state; and that he, appearing not to be either author, printer or publisher of the said paper, called, 'The North Briton, No. 45,' was discharged by them, by the earl's order, without being ever carried before him. They say, that their evidence intitled them to the benefit of the statute of 24 George 2. c. 44. Though it was denied by the counsel for the plaintiff Leach, that either they or the secretary of state himself were within that statute, or those of 7 Jac. 1. c. 5. or 21 Jac. 1. c. 12. (the former of which, being only temporary, was made perpetual by the latter, and by which liberty is given to justices of peace and all others acting under their command 'to plead the general issue, and give the special matter in evidence.')

That the chief justice of the Common Pleas was of opinion, 'that their evidence was not sufficient to bar the plaintiff of his action: whereas, the bill of exceptions insists 'that it was.'

This bill of exceptions being sealed, and the seal acknowledged, as is beforementioned, the defendants below assign errors: and a joinder in error was put in by the plaintiff Leach.

The assignment of errors was to the following effect: (It may be seen at large, in the 60th roll of Easter term, 5 Geo. 3. B. R.)

The defendants come, on Wednesday next after fifteen days of Easter, 4 Geo. 3. before our lord the king at Westminster, and say, That at the trial, their counsel proposed exceptions to the opinion of the lord chief justice Pratt; which exceptions were written in a bill, and sealed by the chief justice: which bill of exceptions the defendants now bring into this court, and pray a writ to the chief justice, to confess or deny his seal; which writ is granted to them, returnable on the morrow of the ascension. At which day, before our lord the king at Westminster, come the defendants in their proper person, and the said chief justice of the Common Pleas likewise in his proper person, and acknowledges his seal put to the said bill of exceptions. [The form and ceremony of his doing this may be seen in the preceding page] Then they set out the bill of exceptions, *verbatim*, 'Be it remembered, &c.' It recites all the proceedings particularly and minutely, from the very beginning to the end, concluding with the verdict of the jury: which it would be tedious to repeat, as they have been already sufficiently specified. (They are entered upon the rolls 549 and 550 of the court of Common Pleas, in Michaelmas term, 4 Geo. 3.) The defendants (now become plaintiffs in error) then allege, (in their said bill of exceptions) that upon the trial, the counsel for the plaintiff Leach, in order to prove the defendants guilty of the trespasss, gave in evidence, 'that on the 29th of April 1763, the defendants entered the plaintiff's dwelling-house, searched it, and continued in it four hours; seized and took Leach into their custody against his will and consent; and kept and detained him in their custody against his will and consent for four days: which was all the trespasss, assault and imprisonment, committed by the defendants, or any of them. Whereupon their counsel, in order to bar the said action, and to acquit them thereof under the ge-

neral issue above pleaded, gave in evidence and proved, 'That before the committing of the trespasss, the king made a speech from the throne, &c. containing the several expressions stated in the second plea of the defendants; and that afterwards and before the supposed trespasss, a paper, intitled, The North Briton, No. 45. &c. was printed and published; and that the same contained the several matters set forth in their said second plea: and it was proved on their behalf, 'that the earl of Halifax was, all that time, one of his majesty's principal secretaries of state, and one of the privy council; and that information was given to him of the said publication of the abovementioned paper; and the same was then shewn to him; and that thereupon the said earl issued his warrant in writing, under his hand and seal, directed to Nathan Carrington and the defendants, who were then four of his majesty's messengers in ordinary.' And their counsel then produced and gave in evidence the warrant aforesaid, which was in the words and figures following, that is to say, 'George Montagu Dunk, earl of Halifax, viscount Sunbury, and baron Halifax, one of the lords of his majesty's most honourable privy council, lieutenant-general of his majesty's forces, and principal secretary of state, &c.—These are in his majesty's name to authorize and require you, taking a constable to your assistance, to make strict and diligent search for the authors, printers and publishers of a seditious and treasonable paper, intitled, The North Briton, No. 45. Saturday April 23, 1763, printed for G. Kearsly in Ludgate Street, London; and them or any of them having found, to apprehend and seize, together with their papers, and to bring in safe custody before me, to be examined concerning the premises, and further dealt with according to law. In the due execution whereof, all mayors, sheriffs, justices of the peace, constables, and all others his majesty's officers civil and military, and loving subjects whom it may concern, are to be aiding and assisting to you, as there shall be occasion. And for your so doing, this shall be your warrant. Given at St. James's, the 26th day of April 1763, in the third year of his majesty's reign. Dunk Halifax. To Nathan Carrington, John Money, James Watson, and Robert Blackmore, four of his majesty's messengers in ordinary.' And it was farther proved on behalf of the said defendants, 'that several of the like warrants had been granted, at different times, from the time of the Revolution to the present time, by the principal secretaries of state, and had been executed by the messengers in ordinary for the time being; and that the paper in the said warrant described was the said paper so printed and published as aforesaid; and that the warrant aforesaid, before the committing of the supposed trespasss, to wit, on the 26th day of April aforesaid, in the year of our Lord 1763, was delivered to the defendants, to be executed; and that they were then three of his majesty's messengers in ordinary, and still are so.' It was also proved, on their behalf, that for forty weeks and upwards next before the issuing of the aforesaid warrant, certain weekly compositions, intitled, 'The North Briton,' had been printed and published on Saturday on every week; and that the aforesaid paper, intitled, 'The North Briton, No. 45, Saturday April 23, 1763,' described in the said warrant, being one of the said weekly compositions, was printed and published before the issuing of the said warrant; to wit, on the 23d day of April 1763; and that after the issuing of the abovementioned warrant, and before the committing of the said supposed trespasss, to wit, on the 28th day of April, in the year aforesaid, the defendants were informed by Nathan Carrington, one other of the messengers in the said warrant named, and one of the persons to whom the said warrant was directed, that from the information he had received, he was of opinion, that the said Dryden Leach, who then and long before was, and still is a printer in the city of London aforesaid, was the printer of the said weekly compositions, intitled, 'The North Briton;' for that he the said Carrington had been informed that one Mr. Wilkes, a person supposed to be the author of the said weekly compositions, had been seen frequently to go into the said Mr. Leach's house; and that an old printer, whose name he the said Carrington did not mention to the defendants, had told him, that the said Mr. Leach was the printer of the said compositions; and that thereupon the defendants took to their assistance a constable, and with the constable entered Leach's dwelling-house (the door being open) to search for the said Leach and his books and papers; and to bring him, together with his books and papers, in safe custody, before the said earl of Halifax, to be examined concerning the premises, and to be further dealt with according to law; and upon that occasion did search the said house, and necessarily continued therein for the said space of four hours.' And it was further given in evidence and proved, on the part of the said defendants, 'That upon that search, the defendants did find Leach in the said house, and did also then find a newly-printed sheet, containing a copy of one of the said weekly compositions, intitled, 'The North Briton, No. 1.' and part of a copy of another of the said weekly compositions, intitled, 'The North Briton, No. 2.' which sheet was printed by the said Dryden Leach.' And it was further proved, 'that the said Dryden Leach did also print one of the said weekly compositions, intitled, 'The North Briton, No. 26.' And the defendants, with the assistance of the constable, did seize and take into their custody the said Dryden Leach, in order to bring him in safe custody before the said earl of Halifax, to be examined concerning the premises; and on that occasion did keep and detain him in their custody for the space of four days; at the end of which time, it appearing by the examinations of divers persons then taken, touching the author, printer and publisher of the said paper, that the said Dryden Leach was not the author, printer or publisher thereof, the defendants, by the command of the said earl of Halifax, released and discharged him from that imprisonment; but the said Dryden Leach was never carried before or examined by the said earl of Halifax. And that the entering the house of the said Dryden Leach, and searching the same, and taking into and detaining in their custody him the said Dryden Leach in the manner and on the occasion herein before stated, were the whole of the trespasss, assault and imprisonment, committed by the said defendants,

or any of them.' But it was proved on the part of the said Dryden Leach, that he was not the author, printer, or publisher of the said paper, intitled, 'The North Briton, No. 45.' in the said warrant mentioned, nor of any other numbers of the said weekly compositions, except as before stated. Whereupon the counsel for the defendants insisted before the said chief justice, that the said several matters so produced and given in evidence on their part as aforesaid, were sufficient, and ought to be admitted and allowed as decisive evidence to intitle them to the benefit of the statute of 24 Geo. 2. intitled, 'An act for rendering justices of the peace more safe in the execution of their office, and for indemnifying constables and others acting in obedience to their warrants;' and that therefore the said Dryden Leach ought to be barred of his aforesaid action, and the said defendants acquitted thereof. And thereupon the said defendants, by their counsel aforesaid, did then and there pray of the said chief justice to admit and allow the said matters and proof so produced and given in evidence for the said defendants as aforesaid, to be conclusive evidence to intitle the said defendants to the benefit of the statute aforesaid, and to bar the said Dryden Leach of his action aforesaid. But to this, the counsel for the plaintiff then and there insisted before the chief justice, that the matters and evidence aforesaid so produced and proved on the part of the defendants as aforesaid, were not sufficient, nor ought to be admitted or allowed to intitle the said defendants to the benefit of the statute aforesaid, or to bar the said Dryden Leach of his aforesaid action; and that neither the said defendants, or any of them, nor the said earl of Halifax, were or was within the words or meaning of the statute made in the seventh year of his late majesty king James the first, intitled, 'An act for ease in pleading against troublesome and contentious suits prosecuted against justices of the peace, mayors, constables, and certain other his majesty's officers, for the lawful execution of their office;' nor of the statute made in the twenty-first year of the reign of the same late king, intitled, 'An act to enlarge and make perpetual the act made for ease in pleading against troublesome and contentious suits, prosecuted against justices of the peace, mayors, constables, and certain other his majesty's officers, for the lawful execution of their office, made in the seventh year of his majesty's most happy reign;' nor of the said statute made in the twenty-fourth year of the reign of his late majesty king George the second; nor in any wise intitled to the benefit of any of those statutes. And the counsel for the said Dryden Leach further insisted, that the seizure and imprisonment of the said Dryden Leach were not made and done in obedience to the said warrant; nor had the said defendants, or any of them, in that behalf, any authority thereby. And the said chief justice did then and there declare and deliver his opinion to the jury aforesaid, 'That the said several matters so produced and proved on the part of the defendants were not, upon the whole case, sufficient to bar the said Dryden Leach of his aforesaid action against them;' and, with that opinion, left the same to the said jury. Whereupon the said counsel for the said defendants did then and there, on behalf of the said defendants, except to the aforesaid opinion of the said chief justice; and insisted on the said several matters and proofs as an absolute bar to the aforesaid action, by virtue of the last mentioned statute. And inasmuch as the said several matters so produced and given in evidence on the part of the said defendants, and by their counsel aforesaid objected and insisted on as a bar to the action aforesaid, do not appear by the record of the verdict aforesaid, the said counsel for the aforesaid defendants did then and there propose their aforesaid exception to the opinion of the said chief justice, and requested the said chief justice to put his seal to this bill of exception, containing the said several matters so produced and given in evidence on the part of the said defendants as aforesaid, according to the form of the statute in such case made and provided: and thereupon the aforesaid chief justice, at the request of the said counsel for the abovenamed defendants, did put his seal to this bill of exception, pursuant to the aforesaid statute in such case made and provided, on the tenth day of December aforesaid, in the said fourth year of the reign of his said present majesty.

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And hereupon the said John Money, James Watson, and Robert Blackmore say, that in the record and proceedings aforesaid, and also in the matters recited and contained in the said bill of exceptions, and also in giving the verdict upon the said issue between the parties aforesaid first above joined, and also in giving the judgment aforesaid, there is manifest error, in this, that the said chief justice, before whom, &c. at and upon the trial of the said issue between the parties aforesaid first above joined, did declare and deliver his opinion to the jury aforesaid, 'That the said several matters mentioned in the said bill of exceptions, and so as aforesaid produced and proved on the part of the said John Money, James Watson, and Robert Blackmore, were not, upon the whole of the case, sufficient to bar the said Dryden Leach of his action aforesaid against them;' and, with that opinion, left the same to the jury. There is also error in this, that by the record aforesaid it appears, that the verdict aforesaid was given upon the said issue first above joined, for the said Dryden Leach, against them the said John Money, James Watson, and Robert Blackmore: whereas, by the law of the land, the verdict on that issue ought to have been given for the said John Money, James Watson, and Robert Blackmore, against the said Dryden Leach. There is also error in this, that it appears by the record aforesaid, that judgment in form aforesaid was given for the said Dryden Leach, against them the said John Money, James Watson, and Robert Blackmore: whereas, by the law of the land, the judgment aforesaid ought to have been given for them the said John Money, James Watson, and Robert Blackmore, against the said Dryden Leach. And the said John Money, James Watson, and Robert Blackmore, pray that the judgment aforesaid, for the errors aforesaid, and others in the record and proceedings aforesaid, may be reversed, annulled, and altogether had for nothing; and that they may be restored to all which they have lost by reason of the judgment aforesaid, &c.

And hereupon, the said Dryden Leach, in his proper person, voluntarily

comes here into court, and prays leave to rejoin to the errors aforesaid, before our lord the king, until on the morrow of the Holy Trinity, wherefore, &c. and he hath it, &c. The same day is given to the said J. M. J. W. and R. B. At which day come the parties aforesaid in their proper persons: and the said Dryden Leach says, 'that there is not, either in the record and proceedings aforesaid, or in the matters recited and contained in the said bill of exceptions, or in giving the verdict aforesaid, or in the judgment aforesaid, any error;' and prays that the court here may proceed to the examination as well of the record and proceedings, as of the matters aforesaid above assigned for error; and that the judgment aforesaid may be affirmed in all things.

This case was first argued on Tuesday the 18th of June last, by Mr. Solicitor General De Grey for the plaintiffs in error; and by Mr. Dunning for the defendant in error.

Mr. De Grey divided his argument into three points.

1st, The defendants had a right to plead the general issue, and to give the special matter in evidence, under 7 Jac. 1. c. 5. Or, in other words, lord Halifax, the secretary of state, was a justice of peace, within the intension of that act.

2dly, The evidence was sufficient to intitle the defendants to a verdict. Which will take in both the validity of the warrant itself, and the manner of executing it.

3dly, They were also intitled to a verdict within the meaning of 24 Geo. 2. c. 44. the plaintiff not having observed the terms required by it.

First point—Before the statute of 7 Jac. c. 5. a matter of special justification could not be given in evidence by a justice of peace, upon the general issue pleaded by him.

The question is—Who were meant, in that act of parliament, by justices of the peace.

Some persons were, from ancient times, so, by office; some are so by special commission; some, by corporation-charters; some, by tenure; some, by prescription.

In the time of Edward the third, other persons were authorized to act within particular districts.

But the great officers of state had the jurisdiction, as incident to their offices. So had, in some degree, coroners and other inferior officers.

The secretaries of state must have had it as incident to an office, so anciently as to be coeval with the crown itself.

A statute in Edward the first's reign says, * 'Desouth le Pe-
tit Seale, ne issira desormes nul briefe que touche le common
ley.' And lord Coke, in his comment upon it, in his 2 Inst.
556. calls it the Signetum, the king's signet, which at the
making of that statute the king had; and says—'This seale is ever in the
custody of the principal secretary: and there be four clerks of the signet
attending on him.'

This seal is as ancient as the crown; and the officer that keeps it, as ancient as the seal itself: and he is an officer well known, and recognized by many acts of parliament; and the king's warrants are countersigned by him.

In cases of treason, and of felony, the courts of law recognize his authority: and there is equal reason for it, in cases of misdemeanour; which equally affect government, and disturb the public peace.

A seditious libel is an offence against government and the public peace; and effectually undermines government.

A secretary of state is a centinel for the public peace: it is his duty to prevent the violation of it, and to bring the offenders to justice; and it is necessary that he should be invested with this power, in order to enable him to execute this his duty.

The case of Rex v. Kendal and Roe, 1 Salk. 347+. has settled this point, as to treason: for it was there holden, 'that secretaries of state might commit for suspicion of treason, as conservators of the peace did at common law; and that it was incident to the office, as it is to the office of justices of peace, who do it ratione officij.' And the commitment to a messenger was there holden good.

In the case of the Queen v. Derby B. R. 1709, 10 Ann. † for publishing a scandalous and seditious libel called The Observer—the two points abovementioned were admitted by Mr. Lechmere, who was counsel for the defendant. He agreed, the power of a secretary of state to commit for treason or felony; and that a messenger was a proper officer. And in that case, the court held the warrant good and legal.

In the case of Rex v. Earbury, M. 7 G. 2. 1733, who was arrested and committed by warrant from a secretary of state; and his papers seized, which he applied to have restored; lord Hardwicke held, that they could not be restored, in a summary way, on motion. The warrant there was, 'to search for the papers, and to bring the author before the secretary of state.'

The statute of 1 E. 3. enacts, 'for the better keeping, and maintenance of the peace, good men and lawful shall in every county be assigned to keep the peace.' So, 4 E. 3. c. 2.

The 18 E. 3. stat. 2. c. 2. is the first statute that gives the judicature of hearing and determining: 34 E. 3. c. 5. enlarges their powers. The 2 H. 5. c. 4. † calls them by the express name of 'Justices of the peace.' Their commission impowers them to keep the peace; and also contains a distinct clause 'to hear and determine.'

Therefore, the old conservators of the peace still remain. They have also power to hear and determine as justices. They are wardens of the peace too, by their commission, as well as by common law: and they may likewise by the common law, without any special commission or warrant, use force to suppress rebels. For which last assertion, he cited Kelyng 76.

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The

* V. Artic.
Super Char-
tas, 28 E. 1.
c. 6.

† V. 5 Mod.
78. S. C. and
State Trials,
Vol. 4. p.
854. and
Comberb.
343. Holt
144. Skinner
596. and 11.
Mod. 82.
† Fortescue's
Rep. 140.

‡ V. Stat. 1.
c. 4. § 2. and
Stat. 2. c. 2.

The statute of 7 Jac. 1. c. 5. (about pleading the general issue), means to protect all that act as conservators, or wardens, or justices of the peace, as well as those that act under special commissions.

The act of 2 Ph. and M. c. 18. (relating to corporation-justices) calls them 'Commissioners for the conservation of the peace.' Justice of peace is not a strict technical name: they may be called *Custodes pacis*. In 2 Rol. Abr. 95. Title, *Justices de Peace*, it is said, 'That an indictment taken before them, naming them *Custodes pacis*, and not *Justices* of the peace (as the statute names them) is a good indictment: for it is all one.' It is not material how the appointment is made. The statutes mean to include all conservators of the peace: they may all now plead the general issue, and give the special matter in evidence. The act of 7 Jac. 1. c. 5. does not indeed extend to any justices sitting in sessions: it only extends to them in their single jurisdiction.

The statute of 11 H. 6. c. 6. 'that suits and processes before justices of the peace shall not be discontinued by new commissioners,' is no exception to this rule: neither is 2 H. 5. Stat. 1. c. 4. § 2. 'that justices of the peace of the quorum shall be resident in their shire; (except lords named in the commission, &c. &c.)'

Acts of parliament shall be taken with latitude, and extended to cases within the same reason, and calling for the same remedy. Plowd. 366. lord Zouch's case. Co. Litt. 24. b. 10 Co. 101. b. Bousage's case. Plowd. 147. Jhon v. Studd. Plowd. 36. Platt v. The sheriffs of London. Bro. Parliament 20. Wentworth's office of executors 67. Sir T. Jones 62. Plummer v. Whitbeor.

The rule about 'several particulars of an inferior nature being enumerated, excluding those that are of a higher nature and not enumerated,' will not hold here. This act is not done as a higher officer; but only as a justice of peace. The bishop of Norwich being named, extended to all bishops: so the warden of the Fleet being named, extends to all gaolers. In Moore 845. Phelps v. Winchcombe, it was resolved, 'that a deputy constable may, by the equity of the statute of 7 J. 1. c. 5. plead the general issue.'

Persons acting for preservation of the public peace ought to be protected: and these old conservators of it are more reasonably intitled to protection, than other persons are.

Second point---If the special matter may be given in evidence, then the question will be, 'Whether this matter given in evidence would, if it had been pleaded, amount to a justification.'

It is objected, 'that the warrant is not legal; and that it was ill executed.'

1st, As to the warrant itself---No such action has ever been brought upon these warrants, by persons apprehended by virtue of them: or, at least, there is none upon record.

It is said, 'that this warrant is too extensive in the description of the person: and that it has been abused.'

Answer---The power is not illegal: and the abuse of it is no objection to the warrant itself. Such warrants are agreeable to long practice and usage.

Whatever the present determination may be, in point of law, it will be in the breast of the legislature to set it right.

In the *Bewdley* case, reported 1 Peere Williams 207. (*Regina v. Balliwos, &c. of Bewdley*) a construction of an act of parliament contrary to the words of it was allowed, founded upon only seven years practice. In *Comberb. 342. The India Company v. Skinner*---where the warrant was granted before any default; Holt said, 'that the practice having been, in case of taxes, to grant a conditional warrant to distrain, *Communis error facit jus*.'

The power of justices of peace 'to commit before indictment,' stands supported only by practice and usage. In 6 Mod. 178. *Regina v. Tracy, Holt Ch. J.* says, 'Formerly, none could be taken up for a misdemeanor, till indictment found; but now the practice all over England is otherwise.' And per Holt, 'That practice is become a law.' So likewise has usage and practice established *Acciams, Quo minus, new trials, &c.*

The greatest judges have bailed persons taken up upon these warrants; and they have not been objected to, by either courts, or counsel of the greatest eminence: whereas, if they were not legal, the persons apprehended upon them ought to have been discharged. For which he cited, 1 Hale's Hist. P. C. 578. The court will not make orders upon illegal warrants: consequently, they saw no objection to them. Even the greatest friends to the Revolution have not objected to these warrants. From whence it must be inferred, that no objection lies against them.

On 6 July, 1641, in the case of Sir John Elliott, &c. the house of commons resolved, that it was a breach of privilege: but they did not vote it illegal.

Lord Hardwicke, in *Earbury's* case, only said, 'He would not then determine it.'

In *treason*, it will scarce be objected to; nor in *felony*.

In *Miss Blandy's* case, her bureau was broken open: and her papers seized; and given in evidence.

Indecent prints or books may be seized by a magistrate: and they often have been so.

Evidence taken from felons or other criminals may be produced against them; though a criminal shall not be compelled to produce such evidence against himself.

It is said, 'that this warrant is illegal, because it is general, to take up the author, printer, or publisher.' But it is legal to issue and execute a warrant against a person unknown, but only described. Indeed the magistrate issues it, and the officer must execute it, at their peril. And though the warrant includes seizing the papers, yet that part of it has not been executed: and the bare insertion of it shall not affect the officer who executed the other part of the warrant.

The facts are these---A warrant was directed to four messengers: *Car-rington*, one of them, is informed, 'that Leach was the printer: and that the reputed author was frequently at Leach's house.' The other three

act on this information. And this information was not groundless: for they found a sheet of another number, wet and just printed. They take him up, and carry him to lord Halifax's office; who was not then at leisure to examine him: but when he did examine him (four days after), he discharged him. Here was probable cause for taking him up.

A justice of peace having jurisdiction, may grant a proper warrant on probable cause: and ministerial officers (constables, &c.) are not to be affected by the illegality of the warrant, in other parts of it. This warrant was executed honestly, and upon a probable cause.

Third point---The plaintiff's action is sufficiently barred by 24 G. 2. c. 44. for want of observing the terms required by it. They neither proved notice, as the third section requires; nor made the demand required by the sixth section.

The defendants have acted in obedience to the warrant of a magistrate who is a justice of peace within the meaning of this act; and by his order, and in his aid.

The only doubt is, 'Whether the action is brought for any thing done in obedience to the warrant; or not.'

The defendants have obeyed it, to the best of their power.

However, as they have acted under colour of the warrant, meaning to obey it, they are not answerable, although they may have erred in the execution of it. They are protected by this act, if they have acted bona fide; even though the warrant and the execution be illegal. They are not to judge of arduous points of law: the statute means to protect them from it.

2dly, The previous step to bringing this action was not taken; viz. the demanding a perusal and copy of the warrant, and shewing a refusal of it.

If there was a fault, or negligence, or mistake in this proceeding, the fault was in the magistrate: there was none in the officer who executed it. And the requisite steps have not been taken, in order to maintain the suit.

Therefore the plaintiff is barred of this action.

Mr. Dunning, contra---for Mr. Leach, the plaintiff below.

The first question is, 'Whether this be a case within 24 G. 2. c. 44.' Which question will involve the question, 'Whether it be within the acts of 7 J. 1. c. 5. or 21 J. 1. c. 12.'

All these statutes, being in *pari materia*, must receive the same construction: and they are all unapplicable to the present case.

He then made three sub-divisions of his first question: viz.

1st, Whether lord Halifax, being secretary of state, is a conservator or justice of peace, within the true intent and meaning of the act of 24 G. 2. c. 44.

2dly, Whether the defendants are constables, headboroughs, or officers, &c. within the intent and meaning of that act.

3dly, Whether this action is brought and properly pursued, within the true intent and meaning of it; and for a matter done in obedience to the warrant.

First point---Lord Halifax is not a justice of peace within 24 G. 2. c. 44. He is not so by commission: he is not so, as incident to his offices, either of secretary of state, or of privy counsellor.

But it has been said, 'He is a conservator of the peace; and therefore within the meaning of the act.'

I deny the principle, and also the conclusion. I admit the case of *Rex v. Kendal and Roe*; though the reasons of it do not appear: but I submit to the authority of it, 'That a secretary of state has a power to commit for high treason.'

Serjeant Hawkins's reasons do not support his assertion: and I deny that a secretary of state is a conservator of the peace. He has only a power of committing for high treason, as conservators of the peace had in other cases: and *Kendal and Roe's* case carries it no farther. The court never meant to resolve any thing further.

All the crown-writers are silent on this subject of a secretary of state's having this jurisdiction. None of them even hint that a secretary of state is a conservator of the peace. Staundford, Fitz-Herbert, Lambard, &c. say no such thing.

* Lambard gives the list of those officers who are conservators of the peace: but there is no mention therein, of secretaries of state. Serjeant + Hawkins copies the same list, without adding secretaries of state.

There is no proof or pretence that the conservatorship of the peace is incident to their office: nor is there any usage, to support such a notion. Their claim of a power to grant such warrants as the present one, is not pretended to be older than the Revolution.

If they were justices of the peace, or conservators of the peace, they would be bound to execute the powers given to justices, or residing in constables; and they would be subject to the control of this court.

The offices are different in creation, constitution, and execution.

The very language of the warrant shews that the secretary of state did not consider himself as a justice, conservator, or constable.

This statute is not to be extended beyond the letter of it: it is not within the maxims or reasons of extension of acts of parliament.

It is necessary to consider the former statutes of 7 J. 1. c. 5. and 21 J. 1. c. 12. (Both of which he rehearsed and observed upon).

In these, there is no mention of secretaries of state: nor is there any reason to add others not there enumerated; the rather, as the enumeration begins with persons inferior to secretaries of state. Neither is there any ground to imagine that the legislature intended to include secretaries of state within their provision. The preamble shews rather the contrary. The line drawn between those enumerated and those omitted, shews the same thing. The persons intended to be protected, are persons bound to act, and acting for the public good, without reward; not great officers with great salaries, who are not lawyers and are not bound to act.

The

The persons introduced by the second act (church-wardens, sworn-men, overseers, &c.) are persons within the mischief of the former: yet even they were not virtually included in the former, and are therefore particularly named in the latter.

This latter explanatory act omits, nevertheless, to name secretaries of state. But constables are within the letter: and it extends to no others. And he referred to 4 Inst. 175, and the two marginal notes there; one on 7 J. c. 5. and the other, on 2 J. c. 12.

From all which premises he argued, that these acts of Jac. 1. are not to be extended beyond the letter: and if they were, yet there is no reason to extend them to secretaries of state, as not being within the same inconvenience.

No more reason is there to extend that of 24 G. 2. c. 44. If the legislature had so intended, they would not have confined it to justices of the peace, a species of magistrates well known and understood in our law.

So much for the noble lord.

As to the messengers---They do not fall within the words or meaning of the act of 7 J. 1. c. 5. which is confined to officers, who are persons known in our law, and bound to execute the warrant of a justice of peace; an office of burthen, not of profit; and incapable to distinguish the precise limits of a jurisdiction.

There is no respect in the case of the king's messengers in ordinary; who are persons unknown in our law, and mere volunteers in executing warrants of justices.

The words, 'other officers, &c.' mean boroughers, &c. officers of the same sort as constables and tithingmen; not king's messengers. These persons cannot be considered as aiding and assisting the constables. The warrant and the fact are quite the reverse: the constables are directed to assist them. They do not act under the command of a justice of peace, or in his assistance.

This warrant is not under the hand and seal of a justice of peace. Therefore the act does not protect the defendants.

Nor is the act done in obedience to this warrant. The warrant was 'to apprehend the author, printer, or publisher:' but they have executed it upon a person who was not the author, printer, or publisher. Consequently, as they have not acted under it, they can't be protected by it.

It is said, 'that a description is equivalent to naming the persons; and that here is a sufficient description.'

But the description of an offence is no description of the person offending; and this is only a description of the offence.

The obedience to the warrant is the condition of the protection which the act gives to the officer. Therefore, the condition failing, the protection does not take place.

Here is no probable cause, nor any reason for justifying the officer under a probable cause. It is not like the cases of apprehending traitors or felons. Here is only information from one of their own body, 'that the author of the paper had been seen going into Leach's house; and that Leach was the printer of the composition in general;' not of this particular paper.

But though neither this hearsay-information was in itself true; nor would the consequence follow, if it had been true; yet they thereupon arrest and imprison an innocent man. Therefore these men themselves are to answer for doing this: not the person who issued the warrant. The warrant did not command nor authorize them to do what they have done. It is necessary for them to shew an acting in obedience to the warrant; otherwise they are not within the protection of the act. In proof

of which, he cited two cases; one by the name of * Lawson v. Clark; and the other a Norwich case, where a bailiff had executed the warrant out of the proper jurisdiction.

Upon these authorities, upon the reason of the thing, and upon the words of the act, the officer is not intitled to the protection of the act; nor needs the justice be made a party, but where the officer acts in obedience to the warrant: acting under colour of it only, is not sufficient.

Besides, the party apprehended was not carried before lord Halifax, or dealt with according to law. Surely, this was the act of the officer; not of the person who signed the warrant. And no reason is given, stated, pretended, or even existed, why this matter was so transacted. Therefore there was no probable cause or reason whereupon to ground a justification of this their conduct.

So that, even allowing the secretary of state to be a justice of peace, and the officers to be constables; yet the action lies against the plaintiffs in error, who have acted in this unjustifiable manner.

It appears therefore, that even if they had a defence upon the merits, they have not properly pleaded it. However, in fact they had no defence upon the merits: the plaintiff Leach was neither author, printer, nor publisher of the paper; nor at all within the description of the warrant.

But the warrant itself is illegal. It is against the author, printer, and publisher of the paper, generally, without naming or describing them; and not founded on any charge upon oath: it is also, 'to seize his papers;' that is, all his papers.

No justice of peace has power to issue such a warrant. Therefore lord Halifax could not do it as a justice of peace. Nor is there any pretence of usage to support such a claim of doing it as secretary of state, further back than the Revolution.

It lies upon them, to prove their claim, and to shew their authority.

The practice of a particular magistrate cannot control the law. Common error is not, in this case, sufficient to make law. It is the duty, and it is therefore, doubtless, the inclination of the court, to stop the mischief, as soon as it is complained of to them.

If 'author, printer, and publisher,' without naming any particular person, be sufficient in such a warrant as this is; it would be equally so, to issue a warrant generally, 'to take up the robber or murderer of such a one.' This is no description of the person; but only of the offence: it is making

the officer to be judge of the matter, in the place of the person who issues the warrant. Such a power would be extremely mischievous, and might be productive of great oppression.

To ransack private studies in order to search for evidence, and even without a previous charge on oath, is contrary to natural justice, as well as to the liberty of the subject: and it is as useless as it is cruel, in the case of libels; because it is the publication only that makes the crime of a libel.

To search a man's private papers *ad libitum*, and even without accusation, is an infringement of the natural rights of mankind. And this is a warrant, to 'seize all a man's papers,' without any particular relation even to the crime they would suppose him chargeable with.

No case of this sort has ever undergone judicial discussion and determination. And as the court does not interpose in cases not objected to, no arguments can be drawn from such as passed *sub silentio*, or were never objected to.

All the writers upon the crown-law say, 'that there must be an accusation; that the person to be apprehended must be named; and that the officer is not to be left to arrest whom he thinks fit.' For which, he vouched Hale's Hist. P. C. 1st part, p. 580 and 586. and Hawkins's P. C. Book 2. c. 13. § 10. p. 81 and 82.

Here, it is left to the officer, to take up any person whom he himself suspects.

Lord chief justice Scroggs was impeached for issuing such warrants as this is.

Therefore he prayed judgment for the defendant in error.

Mr. Solicitor General De Grey, in reply, on behalf of the plaintiffs in error.

A secretary of state is an officer by prescription; and his office must be as ancient as the office of the person to whom he is secretary: for he is and always has been an officer necessary to the crown; and the constitution always required the support of this office. And as this power to commit for treason depends upon prescriptive right and the nature of his office; so likewise it does, in all cases of preserving the public peace.

In the case of Kendal and Roe, the power, in treason, was acknowledged. In Darby's case, it was recognized, in felony. In Earbury's case, (where the warrant was general, as this is,) he was continued on his recognizance. A secretary of state has these powers, upon the foundation of prescription; not on our law-books: and he has, equally, the power in him; whether he does or does not exert it in low and common instances. I suppose he is as compellable to act, as a conservator of the peace formerly was, before the acts of parliament which give power to justices of peace.

Charter-justices can scarce be called commission-justices: and yet these statutes extend to them.

A 'justice of the peace' means a conservator, a warden of the peace. Therefore there was no need to name secretaries of state, in the acts of parliament: they were included, without naming them particularly.

The marginal note in lord Coke is no authority. However, these officers are named in the text, 'and certain others his majesty's officers.'

This action is brought for what was done in obedience to the warrant; which the officer was obliged to execute, in the best manner he could.

If there is any fault, it is in the magistrate: he should have described the offender with greater certainty. If the executing officer acts to the best of his ability; he is justified, and acts in obedience to his warrant.

Here the officers did so: they were reasonably satisfied, 'that Leach was the printer.' And on search, this probable cause was increased to a higher degree: for, they found another fresh sheet of the same work, just printed off, and wet. They detained him on occasion of his being to be carried before lord Halifax, to be examined. The officers have nothing to do with his examination: that was the affair of lord Halifax; and if he discharged the persons apprehended and brought before him, without examination; it was the better for them.

In Vaughan 111. Stiles v. Sir Richard Cox and others,—it was determined, that the defendants should have the benefit of the act; because they acted by colour of the warrant.

As to the warrant itself—it is objected, 'that there is no charge upon oath.' But there was no occasion, he said, for it: and to that purpose, he cited the Queen v. Darby [v. Fortescue 141.] Rex v. Earbury, Mich. 7 G. 2. and 1 Hale H. P. C. 582. where it is laid down, that 'tis convenient, though not always necessary, to take an information upon oath of the person that desires the warrant.'

It is objected, 'that this warrant is not authorized by any length of usage.'

But the usage, as here stated, is sufficient: and it must be taken to be coeval with the office. The bill of exceptions indeed only takes it up from the Revolution; asserting that it has been so ever since that time: but the facts go up to the Restoration; and none of a different form were produced, prior to the Revolution.

As to seizing papers—it is difficult indeed to draw the exact line. But it is certainly necessary, in some degree: and no instance is produced, of such warrants having ever been abused as instruments of oppression.

He concluded, upon the whole, that the plaintiff had no right to bring his action.

Lord Mansfield—I suppose, this is intended to be argued again. However, I will say something, at present, upon it.

A bill of exceptions supposes the evidence true; and questions the competency or propriety of it.

'Whether there was a probable cause or ground of suspicion,' was a matter for the jury to determine: that is not now before the court. So—

'Whether the defendants detained the plaintiff an unreasonable time.'

But if it had been found to have been a reasonable time; yet it would be no justification to the defendants; because it is stated, 'that this man was neither author, printer, or publisher:' and if he was not, then they have taken up a man who was not the subject of the warrant.

The

Question. The three material questions are—1st. 'Whether a secretary of state acting as a conservator of the peace by the common law, is to be construed within the statutes of James the first, and of the late king.'

The protection of the officers, if they have acted in obedience to the warrant, is consequential, in case a secretary of state is within these statutes.

As to the arrest being made in obedience to the warrant, or 2d Question. only under colour of it and without authority from it—this question depends upon the construction of the warrant; whether it must not be construed to mean 'such persons as are under a violent suspicion of being guilty of the charge;' (for they cannot be conclusively considered as guilty, till after trial and conviction.) The warrant itself imports only suspicion; for, it says,—'to be brought before me, and examined, and dealt with according to law;' and this suspicion must eventually depend upon future trial. Therefore the warrant does not seem to me, to mean conclusive guilt; but only violent suspicion. If the person apprehended should be tried and acquitted, it would shew 'that he was not guilty;' yet there might be sufficient cause of suspicion.

Mr. Dunning says, very rightly, that 'to bring a person within 24 G. 2. the act must be done in obedience to the warrant.'

The last point is, 'whether this general warrant be 3d Question. good.'—

One part of it may be laid out of the case: for, as to what relates to the seizing his papers, that part of it was never executed; and therefore it is out of the case.

It is not material to determine, 'whether the warrant be good or bad;' except in the event of the case being within 7 J. 1. but not within 24 G. 2.

At present—as to the validity of the warrant, upon the single objection of the uncertainty of the person, being neither named nor described—the common law, in many cases, gives authority to arrest without warrant; more especially, where taken in the very act: and there are many cases where particular acts of parliament have given authority to apprehend, under general warrants; as in the case of writs of assistance, or warrants to take up loose, idle, and disorderly people. But here, it is not contended, that the common law gave the officer authority to apprehend; nor that there is any act of parliament which warrants this case.

Therefore it must stand upon principles of common law.

It is not fit, that the receiving or judging of the information should be left to the discretion of the officer. The magistrate ought to judge; and should give certain directions to the officer. This is so, upon reason and convenience.

Then as to authorities—Hale and all others hold such an uncertain warrant void: and there is no case or book to the contrary.

It is said, 'that the usage has been so; and that many such have been issued, since the Revolution, down to this time.'

But a usage, to grow into law, ought to be a general usage, communitary

usitata et approbata; and which, after a long continuance, it would be mischievous to overturn.

This is only the usage of a particular office, and contrary to the usage of all other justices and conservators of the peace.

There is the less reason for regarding this usage; because the form of the warrant probably took its rise from a positive statute; and the former precedents were inadvertently followed, after that law was expired.

Mr. Justice Wilmot declared, that he had no doubt, nor ever had, upon these warrants: he thought them illegal and void.

Neither had the two other judges, Mr. Justice Yates, and Mr. Justice Aston, any doubt (upon this first argument) of the illegality of them: for no degree of antiquity can give sanction to a usage bad in itself. And they esteemed this usage to be so. They were clear and unanimous in opinion, that this warrant was illegal and bad.

Lord Mansfield—Let it stand over for further argument.

The case standing in the paper, on Friday the 8th of November, 1765, for farther argument—

Mr. Yorke, attorney-general, was now to have argued on behalf of the plaintiffs in error; and begun to enter into his argument: but when he came to mention the two cases cited by Mr. Dunning, both of which were determined before lord Mansfield, upon 24 G. 2. c. 44. one of them at Norwich, summer assizes, 1761; (where damages were given);

the other * of them, on a warrant under the vagrant act of 17 G. 2. (where his lordship held, 'that the defendant ought to shew that the officer had acted in obedience to the warrant;'

† Dawson or
Lawson, v.
Clarke,
V. ante.

and he did so;) he seemed to intimate that this objection 'of their not having done so, in the present case,' was too great a difficulty for him to encounter; and therefore rested the matter where it was, without proceeding any further in his argument.

Lord Mansfield remembered both these cases; and said, He still continued of the same opinion.

Where the justice cannot be liable, the officer is not within the protection of the act. The case in *Middlesex* concludes exactly to the present case. For, here the warrant is to take up the author, printer, or publisher; but they took up a person who was neither author, printer, nor publisher: so, that case was a warrant 'to take up a disorderly woman;' and the defendant took up a woman who was not so.

And he held the same opinion now, he said, as he did before, in the case at *Norwich*.

This makes an end of the case: for, this is a previous question; and the foundation of the defence fails.

The consequence is, that the judgment must be affirmed.

The other judges assenting, the rule of the court was, 'that the judgment be affirmed.'

JUDGMENT AFFIRMED.

[Thus this case went off, without any judicial decision on any of the chief points which were raised in it. The only point professed to be regularly adjudged was, that the warrant in question had not been pursued. Whether a secretary of state is a conservator of the peace ex officio, and as such within the equity of the statutes in favour of justices of the peace; whether he has power to commit for any offence under high treason; whether a single privy counsellor has a right to commit in any case; whether a warrant for the seizure of papers could not be justified in the case of a seditious libel; and whether a general warrant, neither naming the offender, nor otherwise describing him, except by relation to the offence committed, could be maintained at common law; all these important questions were left unadjudged. However, enough was said by the court on the last of them to evince, that all the four judges thought general warrants to seize the person universally illegal, except where the granting of them was specially authorized by act of parliament; and from the attorney-general's readiness in yielding another point to avoid a decision of that concerning the legality of general warrants, it may be conjectured, that he despaired of being able to support them. How such warrants and the seizure of papers in the case of seditious libels were both finally condemned by a declaratory resolution of the house of commons, will be explained in a note at the end of the case on the seizure of papers, which is the next in this collection.]

No. IV. *The Case of Seizure of Papers, being an Action of Trespass by John Entick, Clerk, against Nathan Carrington and three others Messengers in ordinary to the King, Court of Common-Pleas, Michaelmas Term, 6 Geo. III. 1765.*

[This case is given with the above-mentioned title; because the chief point adjudged was, that a warrant to search for and seize the papers of the accused, in the case of a seditious libel, is contrary to law. But this was not the only question in the case. All the other interesting subjects, which were discussed in the immediately preceding case, except the question of general warrants, were also argued in the following one; and most of them seem to have received a judicial opinion from the court.]

The state of the case, with the arguments of the counsel, is taken from Mr. Serjeant Wilson's Reports, 2 Wils. 275. But instead of his short note of the judgment of the court, the editor has the pleasing satisfaction to present to the reader the judgment itself at length, as delivered by the lord chief justice of the Common-Pleas from written notes. It was not without some difficulty, that the copy of this judgment was obtained by the editor. He has reason to believe, that the original, most excellent and most valuable as its contents are, was not deemed worthy of preservation by its author, but was actually committed to the flames. Fortunately, the editor remembered to have formerly seen a copy of the judgment in the hands of a friend; and upon application to him, it was immediately obtained, with liberty to the editor to make use of it at his discretion. Before, however, he presumed to consult his own wishes in the use, the editor took care to convince himself, both that the copy was authentick, and that the introduction of it into this collection would not give offence. Indeed, as to the authenticity of the judgment, except in some trifling inaccuracies, the probable effect of careless transcribing, a first reading left the editor's mind without a doubt on the subject. But it was a respectful delicacy due to the noble lord, by whom the judgment was delivered, not to publish it, without first endeavouring to know, whether such a step was likely to be displeasing to his lordship; and though from the want of any authority from him, the editor exposes himself to some risque of disapprobation, yet his precautions to guard against it, with the disinterestedness of his motives, will, he is confident, if ever it should become necessary to explain the circumstances to his lordship, be received as a very adequate apology for the liberty thus hazarded.]

Trespass for breaking and entering plaintiff's house, &c.

IN trespass; the plaintiff declares that the defendants on the 11th day of November in the year of our lord 1762, at Westminster in Middlesex, with force and arms broke and entered the dwelling-house of the plaintiff in the parish of St. Dunstan Stepney, and continued there four hours without his consent and against his will, and all that time disturbed him in the peaceable possession thereof, and broke open the doors to the rooms, the locks, iron bars, &c. thereto affixed, and broke open the boxes, chests, drawers, &c. of the plaintiff in his house, and broke the locks thereto affixed, and searched and examined all the rooms, &c. in his dwelling-house, and all the boxes, &c. so broke open, and read over, pried into and examined all the private papers, books, &c. of the plaintiff there found, whereby the secret affairs, &c. of the plaintiff became wrongfully discovered and made public; and took and carried away 100 printed charts, 100 printed pamphlets, &c. &c. of the plaintiff there found, and other 100 charts, &c. &c. took and carried away, to the damage of the plaintiff 2000*l*.

Special justification under a warrant of the secretary of state.

The defendants plead ist, not guilty to the whole declaration, whereupon issue is joined. 2dly, as to the breaking and entering the dwelling-house, and continuing four hours, and all that time disturbing him in the possession thereof, and breaking open the doors to the rooms, and breaking open the boxes, chests, drawers, &c. of the plaintiff in his house, and the searching and examining all the rooms, &c. in his dwelling-house, and all the boxes, &c. so broke open, and reading over, prying into, and examining the private papers, books, &c. of the plaintiff there found, and taking and carrying away the goods and chattels in the declaration first mentioned there found, and also as to taking and carrying away the goods and chattels in the declaration last mentioned, the defendants say, the plaintiff ought not to have his action against them, because they say, that before the supposed trespass, on the 6th of November 1762, and before, until, and all the time of the supposed trespass, the earl of Halifax was, and yet is one of the lords of the king's privy council, and one of his principal secretaries of state, and that the earl before the trespass on the 6th of November 1762, made his warrant under his hand and seal directed to the defendants, by which the earl did in the king's name authorize and require the defendants, taking a constable to their assistance, to make strict and diligent search for the plaintiff, mentioned in the said warrant to be the author, or one concerned in the writing of several weekly very seditious papers, intitled, "*The Monitor or British Freeholder*, number 357, 358, 360, 373, 376, 378 and 380, London, printed for J. Wilson and J. Fell in Peter Noster Row," containing gross and scandalous reflections and invectives upon his majesty's government, and upon both houses of parliament, and him the plaintiff having found, to seize and apprehend and bring together with his books and papers in safe custody before the earl of Halifax to be examined concerning the premises, and further dealt with according to law; in the due execution whereof all mayors, sheriffs, justices of the peace, constables, and all other his majesty's officers civil and military, and loving subjects, whom it might concern, were to be aiding and assisting to them the defendants, as there should be occasion. And the defendants further say, that afterwards and before the trespass on the same day and year, the warrant was delivered to them to be executed, and thereupon they on the same day and year in the declaration, in the day time about 11 o'clock, being the said time when, &c. by virtue and for the execution of the said warrant entered the plaintiff's dwelling-house, the outer door thereof being then open, to

search for and seize the plaintiff and his books and papers in order to bring him and them before the earl of Halifax, according to the warrant; and the defendants did then and there find the plaintiff, and seized and apprehended him, and did search for his books and papers in his house, and did necessarily search and examine the rooms therein, and also his boxes, chests, &c. there, in order to find and seize his books and papers, and to bring them along with the plaintiff before the said earl, according to the warrant; and upon the said search did then in the said house find and seize the goods and chattels of the plaintiff in the declaration, and on the same day did carry the said books and papers to a house at Westminster, where the said earl then and long before transacted the business of his office, and delivered the same to Lovel Stanhope, esq; who then was and yet is an assistant to the earl in his office of secretary of state, to be examined, and who was then authorized to receive the same from them for that purpose, as it was lawful for them to do; and the plaintiff afterwards (to wit) on the 17th of November in the said year was discharged out of their custody; and in searching for the books and papers of the plaintiff the defendants did necessarily read over, pry into, and examine the said private papers, books, &c. of the plaintiff in the declaration mentioned then found in his house; and because at the said time when, &c. the said doors in the said house leading to the rooms therein, and the said boxes, chests, &c. were shut and fastened so that the defendants could not search and examine the said rooms, boxes, chests, &c. they, for the necessary searching and examining the same, did then necessarily break and force open the said doors, boxes, chests, &c. as it was lawful for them to do; and on the said occasion the defendants necessarily stayed in the house of the plaintiff for the said four hours, and unavoidably during that time disturbed him in the possession thereof, they the defendants doing as little damage to the plaintiff as they possibly could, which are the same breaking and entering the house of the plaintiff, &c. (and so repeat the trespass covered by this plea) whereof the plaintiff above complains; and this, &c. wherefore they pray judgment, &c.

The plaintiff replies to the plea of justification above, that (as to the trespass thereby covered) he by any thing alleged by the defendants therein ought not to be barred from having his action against them, because he says, that the defendants at the parish of Stepney, of their own wrong, and without the cause by them in that plea alleged, broke and entered the house of the plaintiff, &c. &c. in manner and form as the plaintiff hath complained above; and this he prays may be inquired of by the country; and the defendants do so likewise.—There is another plea of justification like the first, with this difference only; that in the last plea it is alleged, the plaintiff and his papers, &c. were carried before lord Halifax, but in the first, it is before Lovel Stanhope, his assistant or law clerk; and the like replication of *de injuria sua propria absque tali causa*, whereupon a third issue is joined.

Replication de injuria sua propria.

This cause was tried at Westminster-hall before the lord chief justice, when the jury found a special verdict to the following purport.

The jurors upon their oath say, as to the issue first joined (upon the plea not guilty to the whole trespass in the declaration) that as to the coming with force and arms, and also the trespass in declaration, except the breaking and entering the dwelling-house of the plaintiff, and continuing therein for the space of four hours, and all that time disturbing him in the possession thereof, and searching several rooms therein, and in one bureau, one writing desk, and several drawers of the plaintiff

Special verdict.

in his house, and reading over and examining several of his papers there, and seizing, taking and carrying away some of his books and papers there found, in the declaration complained of, the said defendants are not guilty. As to breaking and entering the dwelling-house, &c. (above excepted) the jurors on their oath say, that at the time of making the following information, and before and until and at the time of granting the warrant hereafter mentioned, and from thence hitherto, the earl of Halifax was, and still is one of the lords of the king's privy council, and one of his principal secretaries of state, and that before the time in the declaration, viz. on the 11th of October 1762, at St. James's Westminster, one Jonathan Scott of London, bookseller and publisher, came before Edward Weston, esq; an assistant to the said earl, and a justice of peace for the city and liberty of Westminster, and there made and gave information in writing to and before the said Edward Weston against the said John Entick and others, the tenor of which information now produced and given in evidence to the jurors followeth in these words and figures, to wit, 'The vo-

Scott's information before a justice of peace.

luntary information of J. Scott. In the year 1755, I proposed setting up a paper, and mentioned it to Dr. Shebbeare, and in a few days one Arthur Beardmore an attorney at law sent for me, hearing of my intention, and desired I would mention it to Dr. Shebbeare, that he Beardmore and some others of his friends had an intention of setting up a paper in the city. Shebbeare met Beardmore, and myself and Entick (the plaintiff) at the Horn tavern, and agreed upon the setting up the paper by the name of the Monitor, and that Dr. Shebbeare and Mr. Entick should have 200l. a-year each. Dr. Shebbeare put into Beardmore's and Entick's hands some papers, but before the papers appeared Beardmore sent them back to me (Scott). Shebbeare insisted on having the proportion of his salary paid him; he had 50l. which I (Scott) fetched from Vere and Asgill's by their note, which Beardmore gave him; Dr. Shebbeare upon this was quite left out, and the monies have been continued to Beardmore and Entick ever since, by subscription, as I supposed, raised I know not by whom: it has been continued in these hands ever since. Shebbeare, Beardmore and Entick all told me that the late Alderman Beckford countenanced the paper: they agreed with me that the profits of the paper, paying all charges belonging to it, should be allowed me. In the paper of the 22 May, called *Sejanus*, I apprehend the character of *Sejanus* meant lord Bute: the original manuscript was in the hand-writing of David Meredith, Mr. Beardmore's clerk. I before received the manuscript for several years till very lately from the said hands, and do believe that they continue still to write it. Jona. Scott, S. James's 11th October 1762.'

The above information was given voluntarily before me, and signed in my presence by Jona. Scott. J. Weston.

And the jurors further say, that on the 6th of November 1762, the said information was shewn to the earl of H. and thereupon the earl did then make and issue his warrant directed to the defendants, then and still being the king's messengers, and duly sworn to that office, for apprehending the plaintiff, &c. the tenor of which warrant produced in evidence to the jurors, follows in these words and figures:

The secretary of state's warrant to seize plaintiff and his books and papers.

'George Montagu Dunk, earl of Halifax, viscount Sunbury, and baron Halifax, one of the lords of his majesty's honourable privy council, lieutenant general of his majesty's forces, lord lieutenant general and general governor of the kingdom of Ireland, and principal secretary of state, &c. these are in his majesty's name to authorize and

require you, taking a constable to your assistance, to make strict and diligent search for John Entick, the author, or one concerned in writing of several weekly very seditious papers, intitled the *Monitor*, or *British Freeholder*, No. 357, 358, 360, 373, 376, 378, 379, and 380, London, printed for J. Wilson and J. Fell in Pater Noster Row, which contain gross and scandalous reflections and invectives upon his majesty's government, and upon both houses of parliament; and him, having found, you are to seize and apprehend, and to bring, together with his books and papers, in safe custody before me to be examined concerning the premises, and further dealt with according to law; in the due execution whereof all mayors, sheriffs, justices of the peace, constables, and other his majesty's officers civil and military, and loving subjects whom it may concern, are to be aiding and assisting to you as there shall be occasion; and for so doing this shall be your warrant. Given at St. James's the 6th day of November 1762, in the third year of his majesty's reign, Dunk Halifax. To Nathan Carrington, James Watson, Thomas Ardran and Robert Blackmore, four of his majesty's messengers in ordinary.' And

delivered to the defendants to be executed, who on 11th of Nov. 1762, did execute the same without a constable.

the jurors further say, the earl caused this warrant to be delivered to the defendants to be executed. And that the defendants afterwards on the 11th of November 1762, at 11 o'clock in the day time, by virtue and for execution of the warrant, but without any constable taken by them to their assistance, entered the house of the plaintiff, the outer door thereof being open, and the plaintiff being therein, to search for and seize the plaintiff and his books and papers, in order to bring him and them before the earl, according to the warrant; and the defendants did then find the plaintiff there, and did seize and apprehend him, and did there search for his books and papers in several rooms and in the house, and in one bureau, one writing desk, and several drawers of the plaintiff there in order to find and seize the same, and bring them along with the plaintiff before the earl according to the warrant, and did then find and seize there some of the books and papers of the plaintiff, and perused and read over several other of his papers which they found in the house, and chose to read, and that they necessarily continued there in the execution of the warrant four hours, and disturbed the plaintiff in his house, and then took him and his said books and papers from thence, and forthwith gave notice at the office of the said secretary of state in Westminster unto Lovel Stanhope, esq; then before, and still being an assistant to the earl in the examinations of persons, books and papers seized by virtue of warrants issued by secretaries of state, and also then and still

and carried the books, &c. to Lovel

being a justice of peace for the city and liberty of Westminster and county of Middlesex, of their having seized the

plaintiff, his books and papers, and of their having them ready to be examined, and they then and there at the instance of the said Lovel Stanhope delivered the said books and papers to him. And the jurors further say, that, on the 13th of April in the first year of the king, his majesty, by his letters patent under the great seal, gave and granted to the said Lovel Stanhope the office of law-clerk to the secretaries of state. And the king did thereby ordain, constitute and appoint the law-clerk to attend the offices of his secretaries of state, in order to take the depositions of all such persons whom it may be necessary to examine upon affairs which might concern the public, &c. (and then the verdict sets out the letters patent to the law-clerk in *hæc verba*) as by the letters patent produced in evidence to the jurors appears. And the jurors further say, that Lovel Stanhope, by virtue of the said letters patent long before the time when, &c. on the 13th of April in the first year of the king was, and ever since hath been and still is law-clerk to the secretaries of state, and hath executed that office all the time.

Stanhope, the law clerk, who is appointed to that office by the king's letters patent, and is a justice of peace.

That the like warrants have issued since the Revolution.

usual oath,

That no demand was made by plaintiff of a copy of the warrant, nor did plaintiff bring his action within six months after the facts done by defendants.

And the jurors further say, that at different times from the time of the Revolution to this present time, the like warrants with that issued against the plaintiff, have been frequently granted by the secretaries of state, and executed by the messengers in ordinary for the time being, and that each of the defendants did respectively take at the time of being appointed messengers, the usual oath, that he would be a true servant to the king, &c. in the place of a messenger in ordinary, &c. And the jurors further say, that no demand was ever made or left at the usual place of abode of the defendants, or any of them, by the plaintiff, or his attorney or agent in writing of the perusal and copy of the said warrant, so issued against the plaintiff as aforesaid; neither did the plaintiff commence or bring his said action against the defendants, or any of them, within six calendar months next after the several acts aforesaid, and each of them were and was done and committed by them as aforesaid; but whether, upon the whole matter as aforesaid by the jurors found, the said defendants are guilty of the trespasses herein before particularly specified in breaking and entering the house of the plaintiff in the declaration mentioned, and continuing there for four hours, and all that time disturbing the plaintiff in the possession thereof, and searching several rooms therein, and one bureau, one writing desk, and several drawers of the plaintiff in his house, and reading over and examining several of his papers there, and seizing, taking and carrying away some of his books and papers there found; or the said plaintiff ought to maintain his said action against them; the jurors are altogether ignorant, and pray the advice of the court thereupon. And if upon the whole matter aforesaid by the jurors found, it shall seem to the court that the defendants are guilty of the said trespasses, and that the plaintiff ought to maintain his action against them, the jurors say upon their said oath, that the defendants are guilty of the said trespasses in manner and form as the plaintiff hath thereof complained against them; and they assess the damages of the plaintiff by

Special verdict concludes in the common form.

Damages 300l.

occasion thereof, besides his costs and charges by him about his suit in this behalf laid out to 300l. and for those costs and charges, to 40s. But if upon the whole matter by the jurors found, it shall seem to the court that the said defendants are not guilty of the said trespasses; or that the plaintiff ought not maintain his action against them; then the jurors do say upon their oath that the defendants are not guilty of the said trespasses in manner and form as the plaintiff hath thereof complained against them.

And as to the last issue on the second special justification, the jury found for the plaintiff, that the defendants in their own wrong broke and entred, and did the trespasses, as the plaintiff in his replication has alledged.

The last issue found for plaintiff.

This special verdict was twice solemnly argued at the bar; in *Easter Term* last by serjeant Leigh for the plaintiff, and Burland, one of the king's serjeants, for the defendants; and in this present term by serjeant Glynn for the plaintiff, and Nares, one of the king's serjeants, for the defendants.

Counsel for the plaintiff. At the trial of this cause, the defendants relied upon two defences; 1st, That a secretary of state as a justice or conservator of the peace, and these messengers acting under his warrant, are within the statute of the 24th of Geo. II. c. 44. which enacts, (among other things) that 'no action shall be brought against any constable or other officer, or any person acting by his order and in his aid, for any thing done in obedience to the warrant of a justice, until demand hath been made or left at the usual place of his abode by the party, or by his attorney in writing signed by the party, demanding the same, of the perusal and copy of such warrant, and the same hath been refused or neglected for six days after such demand,' and that no demand was ever made by the plaintiff of a perusal or copy of the warrant in this case, according to that statute, and therefore he shall not have this action against the defendants, who are merely ministerial officers acting under the secretary of state, who is a justice and conservator of the peace. 2dly, That the warrant under which the defendants acted, is a legal warrant, and that they well can justify what they have done by virtue thereof, for that at many different times from the time of the Revolution till this time, the like warrants with that issued against the plaintiff in this case have been granted by secretaries of state, and executed by the messengers in ordinary for the time being.

Easter term, 5 Geo. 3.

1. It is most clear and manifest upon this verdict, that the earl of Halifax acted as secretary of state when he granted the warrant, and not merely as a justice of the peace, and therefore cannot be within the statute 24 Geo. II. c. 44. neither would he be within the statute if he was a conservator of the peace, such person not being once named therein; and there is no book in the law whatever, that ranks a secretary of state *quasi* secretary, among the conservators of the peace. *Lambert, Coke, Hawkins, lord Hale, &c. &c.* none of them take

As to the first.

take any notice of a secretary of state being a conservator of the peace, and until of late days he was no more indeed than a mere clerk. A conservator of the peace had no more power than a constable has now, who is a conservator of the peace at common law. At the time of making this statute, a justice of peace, constable, headborough and other officers of the peace, borougholders and tithingmen, as well as secretary of state, conservator of the peace, and messenger in ordinary, were all very well known; and if it had been the intent of the statute, that a secretary of state, conservator of the peace, and messenger in ordinary, should have been within the statute, it would have mentioned all or some of them; and it not having done so, they cannot be within it. A messenger certainly cannot be within it, who is nothing more than a mere porter, and lord *Halifax's* footmen might as well be said to be officers within the statute as these defendants. Besides, the verdict finds that these defendants executed the warrant *without taking a constable to their assistance*. This disobedience will not only take them out of the protection of the statute, (if they had been within it), but will also disable them to justify what they have done, by any plea whatever. The office of these defendants is a place of considerable profit, and as unlike that of a constable or tithingman as can be, which is an office of burthen and expence, and which he is bound to execute in person, and cannot substitute another in his room, though he may call persons to assist him. 1 *Hale's P. C.* 581. This warrant is more like a warrant to search for stolen goods and to

seize them, than any other kind of warrant, which ought to be directed to constables and other publick officers, which the law takes notice of. 2 *Hale's P. C.* 149, 150. How much more necessary in the present case was it to take a constable to the defendants assistance. The defendants have also disobeyed the warrant in another matter: being commanded to bring the plaintiff, and his books and papers before lord *Halifax*, they carried him and them before *Lovel Stanhope*, the law-clerk; and though he is a justice of the peace, that avails nothing; for no single justice of peace ever claimed a right to issue such a warrant as this, nor did he act therein as a justice of peace, but as the law-clerk to lord *Halifax*. The information was made before justice *Weston*. The secretary of state in this case never saw the accuser nor accused. It seems to have been below his dignity. The names of the officers introduced here are not to be found in the law-books, from the first Year-book to the present time.

As to the second. 2. A power to issue such a warrant as this is contrary to the genius of the law of England; and even if they had found what they searched for, they could not have justified under it. But they did not find what they searched for, nor does it appear that the plaintiff was the author of any of the supposed seditious papers mentioned in the warrant; so that it now appears that this enormous trespass and violent proceeding has been done upon meer surmise. But the verdict says, such warrants have been granted by secretaries of state ever since the Revolution. If they have, it is high time to put an end to them; for if they are held to be legal, the liberty of this country is at an end. It is the publishing of a libel which is the crime, and not the having it locked up in a private drawer in a man's study. But if having it in one's custody was the crime, no power can lawfully break into a man's house and study to search for evidence against him. This would be worse than the *Spanish* inquisition; for ransacking a man's secret drawers and boxes, to come at evidence against him, is like racking his body to come at his secret thoughts. The warrant is to seize all the plaintiff's books and papers without exception, and carry them before lord *Halifax*. What? Has a secretary of state a right to see all a man's private letters of correspondence, family concerns, trade and business? This would be monstrous indeed! And if it were lawful, no man could endure to live in this country. In the case of a search-warrant for stolen goods, it is never granted, but upon the strongest evidence that a felony has been committed, and that the goods are secreted in such a house; and it is to seize such goods as were stolen, not all the goods in the house; but if stolen goods are not found there, all who entered with the warrant are trespassers. However frequently these warrants have been granted since the Revolution, that will not make them lawful; for if they were unreasonable or unlawful when first granted, no usage or continuance can make them good. Even customs, which have been used time out of mind, have been often adjudged void, as being unreasonable, contrary to common right, or purely against law, if upon considering their nature and quality they shall be found injurious to a multitude, and prejudicial to the commonwealth, and to have their commencement (for the most part) through the oppression and extortion of lords and great men. *Davis* 32. b. These warrants are not by custom; they go no farther back than eighty years; and most amazing it is they have never before this time been opposed or controverted, considering the great men that have presided in the *King's Bench* since that time. But it was reserved for the honour of this court, which has ever been the protector of the liberty and property of the subject, to demolish this monster of oppression, and to tear into rags this remnant of Star-Chamber tyranny.

Counsel for the defendants. I am not at all alarmed, if this power is established to be in the secretaries of state. It has been used in the best of times, often since the Revolution. I shall argue, first, That the secretary of state has power to grant these warrants; and if I cannot maintain this, I must, secondly, shew that by the statute 24 Geo. II. c. 24. this action does not lie against the defendants the messengers. 1. A secretary of state has the same power to commit for treason as a justice of peace. *Kendall and Roe, Skin.* 596. 1 *Salk.* 346. S. C. 1 lord *Raym.* 65. 5 *Mod.* 78. S. C. sir *William Wyndham* was committed by *James Stanhope*, secretary of state, to the *Tower* for high treason the 7th of October 1715. See the case 1 *Str.* 2. And serjeant *Hawkins* says, it is certain that the privy council, or any one or two of them, or a secretary of state, may lawfully commit persons for treason, and for other offences against the state, as in all ages they have done. 2 *Hawk. P. C.* 117. sect. 4. 1 *Leon.* 70, 71. *Garth*, 291. 2 *Leon.* 175. If it is clear that a secretary of state

may commit for treason and other offences against the state, he certainly may commit for a seditious libel against the government; for there can hardly be a greater offence against the state, except actual treason. A secretary of state is within the *habeas corpus* act. But a power to commit without a power to issue his warrant to seize the offender and the libel would be nothing; so it must be concluded that he has the same power upon information to issue a warrant to search for and seize a seditious libel, and its author and publisher, as a justice of peace has for granting a warrant to search for stolen goods, upon an information that a theft has been committed, and that the goods are concealed in such a place; in which case the constables and officers assisting him in the search, may break open doors, boxes, &c. to come at such stolen goods. Supposing the practice of granting warrants to search for libels against the state be admitted to be an evil in particular cases, yet to let such libellers escape, who endeavour to raise rebellion, is a greater evil, and may be compared to the reasoning of Mr. Justice *Foster* in the case of pressing, 159, where he says, 'that war is a great evil, but it is chosen to avoid a greater.' 'The practice of pressing is one of the mischiefs war brings with it; but it is a maxim in law and good policy too, that all private mischiefs must be born with patience, for preventing a national calamity, &c.'

2. Supposing there is a defect of jurisdiction in the secretary of state, yet the defendants are within the Stat. 24 Geo. II. c. 44. and though not within the words, yet they are within the reason of it. That it is not unusual in acts of parliament to comprehend by construction a generality, where express mention is made only of a particular. The statute of *Circumspelle agatis* concerning the bishop of *Norwich* extends to all bishops. *Fitz. Prohibition* 3. and 2 *Inst.* on this statute. 25 *Ed.* III. c. enables the incumbent to plead in *quare impedit*, to the king's suit. This also extends to the suits of all persons. 38 *E.* III. 31. The act 1 *Ric.* II. ordains that the warden of the *Fleet* shall not permit prisoners in execution to go out of prison by bail or bafton, yet it is adjudged that this act extends to all gaolers. *Plowd. Com.* case of *Platt* 35. b. The stat. *de donis conditionalibus* extends to all other limitations in tail not there particularly mentioned, and the like construction has been put upon several other statutes. *Tbo. Jones* 62. The stat. 7 *Jac.* I. c. 5. the word *constable* therein extends to a deputy constable. *Moor* 845. These messengers in ordinary have always been considered as officers of the secretary of state, and a commitment may be to their custody, as in sir *W. Wyndham's* case. A justice of peace may make a constable *pro hac vice* to execute a warrant, who would be within the stat. 24 Geo. II. So if these defendants are not constables, yet as officers they have power to execute a warrant of a justice of peace. A constable may, but cannot be compelled to execute a warrant out of his jurisdiction. Officers acting under colour of office, though doing an illegal act, are within this statute. *Vaugh.* 113. So that no demand having ever been made of the warrant, nor any action commenced within six months, the plaintiff has no right of action. It was said, that a conservator of the peace had no more power than a constable has now. I answer, they had power to bind over at common law, but a constable has not. *Dalton, cap.* 1.

Counsel for the plaintiff, in reply. It is said, this has been done in the best of times ever since the Revolution. The conclusion from thence is, that it is the more inexcusable, because done in the best of times, in an æra when the common law (which had been trampled under the foot of arbitrary power) was revived. We do not deny but the secretary of state hath power to commit for treason and other offences against the state; but that is not the present case, which is breaking into the house of a subject, breaking into his drawers and boxes, ransacking all the rooms in his house, and prying into all his private affairs. But it is said, if the secretary of state has power to commit, he has power to search, &c. as in the case of stolen goods. This is a false consequence, and it might as well be said he has a power to torture. As to stolen goods, if the officers find none, have they a right to take away a man's goods which were not stolen? Pressing is said to be a dangerous power, and yet it has been allowed for the benefit of the state. But that is only the argument and opinion of a single judge, from ancient history and records, in times when the lower part of the subjects were little better than slaves to their lords and great men, and has not been allowed to be lawful without an act of parliament since the time of the Revolution. The stat. 24 Geo. II. has been compared to ancient statutes, naming particular persons and districts, which have been construed to extend to many others not named therein; and so the defendants, though no such officers are mentioned, by like reason, are within the statute of 24 Geo. II. But the law knows no such officers as messengers in ordinary to the king. It is said the *habeas corpus* act extends to commitments by secretaries of state, though they are not mentioned therein. True, but that statute was made to protect the innocent against illegal and arbitrary power. It is said, the secretary of state is a justice of peace, and the messengers are his officers. Why then did the warrant direct them to take a constable to their assistance, if they were themselves the proper officers? It seems to admit they were not the proper officers. If a man be made an officer for a special purpose to arrest another, he must shew his authority; and if he refuses, it is not murder to kill him. But a constable or other known officer in the law need not shew his warrant.

Lord chief justice. I shall not give any opinion at present, because this case, which is of the utmost consequence to the public, is to be argued again. I shall only just mention a matter which has slipped the sagacity of the counsel on both sides, that it may be taken notice of upon the next argument. Suppose a warrant which is against law be granted, such as no justice of peace, or other magistrate high or low whomsoever, has power to issue, whether that magistrate or justice who grants such warrant, or the officer who executes it, are within the stat. 24 Geo. II. c. 44. To put one case (among an hundred that might happen): suppose a justice of peace issues a warrant to search a house for stolen goods, and directs it to four of his servants, who search and

and find no stolen goods, but seize all the books and papers of the owners of the house, whether in such a case would the justice of peace, his officers or servants, be within the *stat. 24 Geo. II.* I desire that every point of this case may be argued to the bottom, for I shall think myself bound, when I come to give judgment, to give my opinion upon every point in the case.

Counsel for the plaintiff on the second argument. If the secretary of state, or a privy councillor, justice of peace, or other magistrate whatever, have no legal power to grant the warrant in the present case, it will follow, that the magistrate usurping such an illegal power, can never be construed to be within the meaning or reason of the statute of 24 Geo. II. c. 44. which was made to protect justices of the peace, &c. where they made blunders, or erred in judgment in cases within their jurisdiction, and not to give them arbitrary power to issue warrants totally illegal from beginning to end, and in cases wherein they had no jurisdiction at all. If any such power in a secretary of state, or a privy councillor, had ever existed, it would appear from our law-books. All the ancient books are silent on this head. *Lambert* never once mentions a secretary of state. Neither he nor a privy councillor, were ever considered as magistrates. In all the arguments touching the Star-Chamber, and petition of right, nothing of this power was ever dreamt of. State-commitments anciently were either *per mandatum regis* in person, or by warrant of several of the privy councillors in the plural number. The king has this power in a particular mode, viz. by the advice of his privy council, who are to be answerable to the people if wrong is done. He has no other way but in council to signify his mandate. In the case of the seven bishops, this matter was insisted upon at the bar, when the court presumed the commitment of them was by the advice of the privy council; but that a single privy councillor had this power, was not contended for by the crown-lawyers then. This court will require it to be shewn that there have been ancient commitments of this sort. Neither the secretary of state, or a privy councillor, ever claimed a right to administer an oath, but they employ a person as a law-clerk, who is a justice of peace, to administer oaths, and take recognizances. *Sir Barth. Shower*, in *Kendall and Roe's case*, insisted they never had such power. It would be a solecism in our law to say, there is a person who has power to commit, and has not power to examine on oath, and bail the party. Therefore whoever has power to commit, has power to bail. It was a question formerly, whether a constable as an ancient conservator of the peace should take a recognizance or bond. In the time of queen *Elizabeth* there was a case wherein some of the judges were of one opinion and some of another. A secretary of state was so inconsiderable formerly, that he is not mentioned in the statute of *scandalum magnatum*. His office was thought of no great importance. He takes no oath of office as secretary of state, gives no kind of security for the exercise of such judicial power as he now usurps. If this was an ancient power, it must have been annexed to his office anciently; it cannot be now given to him by the king. The king cannot make two chief justices of the *Common-Pleas*; nor could the king put the great seal in commission before an act of parliament was made for that purpose. There was only one secretary of state formerly: there are now two appointed by the king. If they have this power of magistracy, it should seem to require some law to be made to give that power to two secretaries of state which was formerly in one only. As to commitments *per mandatum regis*, see *Staunf. Pl. Coron.* 72. 4 *Inst.* c. 5. court of Star-Chamber. Admitting they have power to commit in high treason, it will not follow they have power to commit for a misdemeanor. It is of necessity that they can commit in high treason, which requires immediate interposition for the benefit of the public. In the case of commitment by *Walsingham* secretary of state, 1 *Leon.* 71. it was returned on the *habeas corpus* at last, that the party was committed *ex sententia & mandato totius concilii privati domine regine*. Because he found he had not that power of himself, he had recourse to the whole privy council's power, so that this case is rather for the plaintiff. Commitment by the high commission court of *York* was declared by parliament illegal from the beginning; so in the case of ship-money the parliament declared it illegal.

Counsel for the defendants on the second argument. The most able judges and advocates, ever since the Revolution, seem to have agreed, that the secretaries of state have this power to commit for a misdemeanor. Secretaries of state have been looked upon in a very high light for two hundred years past. 27 *H. VIII.* c. 11. Their rank and place is settled by 31 *H. VIII.* c. 10. 4 *Inst.* 362. c. 77. of precedency. 4 *Inst.* 56. *Selden's Titles of Honour, &c. officers of state*. So that a secretary of state is something more than a mere clerk, as was said. *Minsheu verb. Secretary*. He is *secretarius consilii domini regis*. Serjeant *Pengelly* moved, that sir *William Wyndham* might be bailed. If he could not be committed by the secretary of state for something less than treason, why did he move to have him bailed? This seems a concession that he might be committed in that case for something less than treason. Lord *Holt* seems to agree that a commitment by a secretary of state is good. *Skin.* 598. 1 *Lord Raym.* 65. There is no case in the books that says in what cases a secretary of state can or can not commit; by what power is it that he can commit in the case of treason, and in no other case? The resolution of the house of commons touching the petition of right, *Selden* last volume, *Parliamentary History*, vol. 8. fol. 95, 96. Secretary *Coke* told the lords, it was his duty to commit by the king's command. *Yoxley's case*, *Carth.* 291. he was committed by the secretary of state on the statute of *Elizabeth* for refusing to answer whether he was a *Romish* priest. *The Queen and Derby, Fortescue's Reports*, 140. the commitment was by a secretary of state, *Mich.* 10 *Annæ*, for a libel, and held good. (*N. Bathurst J.* said he had seen the *habeas corpus* and the return, and that this was a commitment by a secretary of state). *The King and Earbury*, *Mich.* 7 *Geo. II.* 2 *Bernard.* 346. was a motion to discharge a recognizance entered into for writing

a paper called *The Royal Oak*. Lord *Hardwicke* said it was settled in *Kendall and Roe's case*, that a secretary of state might apprehend persons suspected of treasonable practices; and there are a great number of precedents in the *Crown-Office* of commitments by secretaries of state for libels against the government.

After time taken to consider, lord CAMDEN, lord chief justice, delivered the judgment of the court for the plaintiff, in the following words.

This record hath set up two defences to the action, on both of which the defendants have relied.

The first arises from the facts disclosed in the special verdict; whereby the defendants put their case upon the statute of 24 Geo. II. insisting, that they have nothing to do with the legality of the warrants, but that they ought to have been acquitted as officers within the meaning of that act.

The second defence stands upon the legality of the warrants; for, this being a justification at common law, the officer is answerable, if the magistrate has no jurisdiction.

These two defences have drawn several points into question, upon which the public, as well as the parties, have a right to our opinion.

Under the first, it is incumbent upon the officers to shew, that they are officers within the meaning of the act of parliament, and likewise that they have acted in obedience to the warrant.

The question, whether officers or not, involves another; whether the secretary of state, whose ministers they are, can be deemed a justice of the peace, or taken within the equity of the description; for officers and justices are here co-relative terms: therefore either both must be comprized, or both excluded.

This question leads me to an inquiry into the authority of that minister, as he stands described upon the record in two capacities, viz. secretary of state and privy councillor. And since no statute has conferred any such jurisdiction as this before us, it must be given, if it does really exist, by the common law; and upon this ground he has been treated as a conservator of the peace.

The matter thus opened, the questions that naturally arise upon the special verdict, are;

First, whether in either of these characters, or upon any other foundation, he is a conservator of the peace.

Secondly, admitting him to be so, whether he is within the equity of the 24th Geo. II.

These points being disposed of, the next in order is, whether the defendants have acted in obedience to the warrant.

In the last place, the great question upon the justification will be, whether the warrant to seize and carry away the plaintiff's papers is lawful.

FIRST QUESTION.

The power of this minister, in the way wherein it has been usually exercised, is pretty singular.

If he is considered in the light of a privy councillor, although every member of that board is equally intitled to it with himself, yet he is the only one of that body who exerts it. His power is so extensive in place, that it spreads throughout the whole realm; yet in the object it is so confined, that except in libels and some few state crimes, as they are called, the secretary of state does not pretend to the authority of a constable.

To consider him as a conservator. He never binds to the peace, or good behaviour, which seems to have been the principal duty of a conservator; at least he never does it in those cases, where the law requires those sureties. But he commits in certain other cases, where it is very doubtful, whether the conservator had any jurisdiction whatever.

His warrants are chiefly exerted against libellers, whom he binds in the first instance to their good behaviour, which no other conservator ever attempted, from the best intelligence that we can learn from our books.

And though he doth all these things, yet it seems agreed, that he hath no power whatsoever to administer an oath or take bail.

This jurisdiction, as extraordinary as I have described it, is so dark and obscure in its origin, that the counsel have not been able to form any certain opinion from whence it sprang.

Sometimes they annex it to the office of secretary of state, sometimes to the quality of privy councillor; and in the last argument it has been derived from the king's royal prerogative to commit by his own personal command.

Whatever may have been the true source of this authority, it must be admitted, that at this day he is in the full legal exercise of it; because there has been not only a clear practice of it, at least since the Revolution, confirmed by a variety of precedents; but the authority has been recognized and confirmed by two cases in the very point since that period: and therefore we have not a power to unsettle or contradict it now, even though we are persuaded that the commencement of it was erroneous.

And yet, though the inquiry I am now upon cannot be attended with any consequence to the public, it is nevertheless indispensable; for I shall trace the power to its origin, in order to determine, whether the person is within the equity of the 24th Geo. II.

Before I argue upon that point, or even state the question, whether the secretary of state be within that act, we must know what he is. This is no very agreeable task, since it may possibly tend to create, in some minds, a doubt upon a practice that has been quietly submitted to, and which is of no moment to the liberty of the subject; for so long as the proceedings under these warrants are properly regulated by law, the public is very little concerned in the choice of that person by whom they are issued.

To

To proceed then upon the first question, and to consider this person in the capacity of a secretary of state.

This officer is in truth the king's private secretary. He is keeper of the signet and seal used for the king's private letters, and backs the sign manual in transmitting grants to the privy seal. This seal is taken

notice of in the *Articuli super Chartas*, cap. 6. and my lord Coke in his comment upon that chapter, p. 556. describes the secretary as I have mentioned. He says he has four clerks, that sit at his board; and that the law in some cases takes notice of the signet; for a *ne exeat regno* may be by commandment under the privy seal, or under the signet; and in this case the subject ought to take notice of it; for it is but a signification of the king's commandment. If at the time my lord Coke wrote his third *Institute* he had been acquainted with the authority that is now ascribed to the secretary, he would certainly have mentioned it in this place. It was too important a branch of the office to be omitted; and his silence therefore is a strong argument, to a man's belief at least, that no such power existed at that time. He has likewise taken notice of this officer in the *Prince's case* in the eighth Report. He is mentioned in the statute of the 27th H. VIII. chap. 11. and in the statute of the same king touching precedency; and it is observable, that he is called in these two statutes by the single name of secretary, without the addition, which modern times has given him, of the dignity of a state-officer. *I see nothing in Parliaments ch. 13 p. 36.*

I do not know, nor do I believe, that he was anciently a member of the privy council; but if he was, he was not even in the times of James and Charles the first, according to my lord Clarendon, an officer of such magnitude as he grew up to after the Restoration, being only employed, by this account, to make up dispatches at the conclusion of councils, and not to govern or preside in those councils.

It is not difficult to account for the growth of this minister's importance. He became naturally significant from the time that all the courts in Europe began to admit resident ambassadors; for upon the establishment of this new policy, that whole foreign correspondence passed through the secretary's hands, who by this means grew to be an instructed and confidential minister.

This being the true description of his employment, I see no part of it that requires the authority of a magistrate. The custody of a signet can imply no such thing; nay, the contrary would rather be inferred from this circumstance; because if his power to commit was inherent in his office, his warrants would naturally be stamped with that seal; and in this light the privy seal, one should think, would have had the preference, as being highest in dignity and of more consideration in law. Besides all this, it is not in my opinion consonant to the wisdom or analogy of our law, to give a power to commit, without a power to examine upon oath, which to this day the secretary of state doth not presume to exercise. Mr. Justice Rokeby, in the case of *Kendall and*

Rowe, says, that the one is incident to the other; and I am strongly of that opinion: for how can he commit, who is not able to examine upon oath? What magistrate can be found, in our law, so defectively constituted? The only instance of this kind, that can be produced, is the practice of the house of commons. But this instance is no precedent for other cases. The rights of that assembly are original and self-created; they are paramount to our jurisdiction, and above the reach of injunction, prohibition, or error. So that I still say, notwithstanding that particular case, there is no magistrate in our law so framed, unless the secretary of state be an exception. Now Mr. Justice Rokeby and myself, though we agree in the principle, form our conclusions in a very different manner. He from the assumed power of committing, which ought first to have been proved, infers the incidental powers of administering an oath. I on the contrary, from the admitted incapacity to do the latter, am strongly inclined to deny the former.

Again, if the secretary of state is a common law magistrate, one should naturally expect to find some account of this in our books, whereas his very name is unknown; and there cannot be a stronger argument against his authority in that light, than the unsuccessful attempts that have been made at the bar to transform him into a conservator. These attempts have given us the trouble of looking into those books that have preserved the memory of these magistrates, who have been long since deceased and forgotten. *Fitzherbert, Crompton, Lombard, Dalton, Pulton, and Bacon*, have all been searched to see, if any such person could be found amongst the old conservators. It is not material to repeat the whole number, and to range them in their several classes; but it will be sufficient to enumerate the principal ones; because they may be referred to in some other part of the argument.

The king is mentioned as the first. Then come the chancellor, the treasurer, the high steward, the master of the rolls, the chief justice and the justices of the *King's Bench*, all the judges in their several courts, sheriffs, coroners, constables; and some are said to be conservators by tenure, some by prescription, and others by commission. But no secretary of state is to be found in the catalogue; and I do affirm, that no treatise, case, record, or statute, has ever called him a conservator, from the beginning of time down to the case of the king against *Kendall and Rowe*.

The first time, he appears in our books to be a granter of our warrants, is in 1 *Leonard* 70 and 71. 29 and 30 *Elizabeth*, where the return to a *habeas corpus* was a commitment by sir Francis Walsingham, principal secretary, and one of the privy council. The court takes this distinction. Where a person is committed by one of the privy council, in such case the cause of the commitment should be set down in the return; but on the contrary, where the party is committed by the whole council, there no cause need be alledged. The court upon this ordered the return to be amended, and then the return is a commitment by the whole council.

There is a like case in the 2 *Leonard* p. 175. a little prior in point of time, where the commitment is by sir Francis Walsingham, one of the principal secretaries, &c. Because the warden of the *Flint* did not return for what cause *Helliard* was committed, the court gives him day to mend his return, or otherwise the prisoner should be delivered. Nobody who

reads this case can doubt, but that the *Ec.* must be supplied by the addition of privy councillor, as in the other case.

These authorities shew, that the judges of those days knew of no such committing magistrate as a secretary of state. They pay no regard to that office, but treat the commitment as the act of the privy councillor only; and to shew farther that the privy councillor as such was the only acting magistrate in state matters, all the twelve judges two years afterwards were obliged to remonstrate against the irregularities of their commitments, but take no notice of any such authorities practised by the secretaries of state.

In the third year of king Charles the first, when the house of commons started that famous dispute, upon the right claimed by the king and the privy council to commit without shewing cause, it is natural to expect, that the secretary's warrant should have been handled, or at least named among the state commitments. But there is not throughout that long and learned discussion one word said about him, or his name so much as mentioned; and the petition of right, as well as all the proceedings that produced it, is equally silent upon the subject.

Again, when in the sixteenth year in the same king's reign the *habeas corpus* was granted by act of parliament upon all the state commitments, and where the omission of one mode of committing would have been fatal to the subject, and frustrated all the remedy of that act, and where they have enumerated not only every method of committing that had been exercised, but every other that might probably exist in after times; yet the commitment by a secretary of state is not found amongst the number. If then he had power of his own to commit, this famous act of parliament was waste paper, and the subject still at the mercy of the crown, without the benefit of the *habeas corpus*; a supposition altogether incredible: for who can believe, that this parliament, so jealous, so learned, so industrious, so enthusiastic of the liberty of the subject, when they were making a law to relieve prisoners against the power of the crown, should bind the king, and leave his secretary of state at large?

Whoever attends to all these observations will see clearly, that the secretary of state in those days never exercised the power of committing in his own right; I say, in his own right, because that he did in fact commit, and that frequently even at the time when the matter of the *habeas corpus* was agitated in the third of king Charles the first, will appear from a passage in the *Ephemeris Parliamentaria*, page 162. This passage, when it comes to be attended to, will throw great light upon the present enquiry. It is sufficient of itself to convince me, from what source this practice first arose. It was from a delegation of the king's royal prerogative to commit by his own power, and from the king devolved in point of execution upon the secretary of state. The passage I allude to is a speech of secretary Cook.

Whilst the parliament were disputing the king's authority to commit, either by himself or by his council, without shewing the cause, the king, who was desirous to pacify those discontents, and yet unwilling to part with his prerogative, sent a message to the house of commons to assure them, that if they would drop the business, he would promise them, upon his royal word, not to use this prerogative contrary to law. Secretary Cook delivers this message, and then the book proceeds in these words. After speaking of himself and the nature of his place, he says, 'Give me leave freely to tell you, that I know by experience, that by the place I hold under his majesty, if I will discharge the duty of my place and the oath I have taken to his majesty, I must commit, and neither express the cause to the gaoler, nor to the judges, nor to any councillor in England, but to the king himself. Yet do not think, I go without ground of reason, or take this power committed to me to be unlimited. Yea rather to me it is charge, burthen, and danger; for if I by this power commit the poorest porter, if I do not upon a just cause, if it may appear, the burthen will fall upon me heavier than the law can inflict; for I shall lose my credit with his majesty and my place: and I beseech you consider, whether those that have been in the same place, have not committed freely, and not any doubt made of it, or any complaint made by the subject.'

To understand the meaning of this speech, I must briefly remind you of the nature of that famous struggle for the liberty of the subject between the crown and the parliament, which was then in agitation.

The points in controversy were these: whether a subject committing by the king's personal command, or by warrant of the privy council, ought to express the cause in the warrant, and whether the subject in that case was bailable.

The matter in dispute was confined to those two commitments. The crown claimed no such right for any other warrant; nor did the commons demand redress against any other. The statute of *Westminster* the first, which was admitted on all sides to be the only foundation upon which the pretensions of the crown were built, speaks of no other arrests in the text, but the king's arrest only; and the comment of law had never added any other arrest by construction, but that only of the privy council. No other commitment whatever was deemed by any man to be within the equity of that act. The case, cited upon that occasion, speaks of no other commitments but these. Nay the house of lords, who passed a resolution in the heat of this business in favour of the king's authority, resolves only, that the king or his council could commit, but meddle with no other commitment. Secretary Cook tells them in this public manner, that he made a daily practice of committing without shewing the cause; yet the house takes no notice of any secretary's warrant as such, nor is the secretary's name mentioned in the course of all those proceedings. What then were those commitments mentioned by the secretary? They were certainly such only, as were *per specialem mandatum domini regis*. They could be no other. They were the commitments then under debate. They, and they only, were referred to by the king's message, and were consequently the subject matter of the secretary's apology; for no other warrant claimed that extraordinary privilege of concealing the cause.

This observation explains him, when he calls it a power committed to him; which I construe, not as annexed to his office, but specially delegated. This accounts too for his notion, that the law could not touch him; but that if he abused his trust, he should lose his credit with the king and his place, which he describes as a heavier punishment than the law could inflict upon him. Upon this ground it will be easy to explain the notable singularities of this minister's proceeding, which are not to be reconciled to any idea of a common-law magistrate. Such are his meddling only with a few state-offences, his reach over the whole kingdom, his committing without the power of administering an oath, his employment of none but the messenger of the king's chamber, and his command to mayors, justices, sheriffs, &c. to assist him; all which particularities are congruous enough to the idea of the king's personal warrant, but utterly inconsistent with all the principles of magistracy in a subject.

If on the other hand it can be understood, that he could and did commit without shewing the cause in his own right and by virtue of his office, then was his warrant admitted to be legal by the whole house, and without censure or animadversion. It was neither condemned by the petition of right, nor subject to the *habeas corpus* act of 16 of

16 Ch. 1.
c. 10.

Charles the first.

The truth of the case was no more than this. The council-board were too numerous to be acquainted with every secret transaction that required immediate confinement; and the delay by summoning was inconvenient in cases that required dispatch. The secretary of state, as most entrusted, was the fittest hand to issue sudden warrants; and therefore we find him so employed by queen Elizabeth under the quality of a privy councillor. But when the attempt failed, the judges declaring, that he must shew the cause, and that they would remand none of his prisoners in any case but that of high treason, those warrants ceased, and then a new method was taken by making him the instrument of the king's *speciale mandatum*; for that is the form in which all warrants and returns were drawn, that were produced upon that famous argument.

Having thus shewn, not only negatively that this power of committing was not annexed to the secretary's office, but affirmatively likewise that he was notifier or countersigner of the king's personal warrant acting in *alio jure* down to the times of the 16 of Charles the first, and consequently to the Restoration, for there was no secretary in that interval; I have but little to add upon this head, but observing what passed between that time and the case of *Kendall and Rowe*.

The licensing act, that took place in the 13th and 14th of Charles the second, gave him his first right to issue a warrant in his own name; not indeed to commit persons, but a warrant to search for papers. Whether upon this new power he grafted any authority to commit persons in his own right, as it should seem he did by the precedent produced the other day, is not very material. But it is remarkable, that during that interval he adhered in some cases to the old form, by specifying the express command of the king in this warrant.

With respect to the cases that have passed since the Revolution, such as the king against *Kendall and Rowe*, the queen against *Darby*, and the king and *Earbery*, I shall take no other notice of them in this place, than to say, they afford no light in the present inquiry by shewing the ground of the officer's authority, though they are strong cases to confirm it.

But before I can fairly conclude, that the secretary of state's power was derived from the king's personal prerogative and from no other origin, I must examine, what has passed relative to the power of a separate privy councillor in this respect. This is, the more necessary to be done, because my lord chief justice *Holt* has built all his authority upon this ground; and the subsequent cases, instead of striking out any new light upon the subject, do all lean upon and support themselves by my lord chief justice *Holt's* opinion in the case of *Kendall and Rowe*.

I will therefore fairly state all that I have been able to discover touching the matter; and then, after I have declared my own opinion, shall leave others to judge for themselves.

In the first place it is proper to observe, that a privy councillor cannot derive his authority from the statute of *Westminster* the first; which recites an arrest by the command of the king to be one of those cases that were irrepleviable by the common law. The principal commentator upon these words is *Stauford*, who says,

“as to the commandment of the king, this is to be understood of the commandment of his own mouth, or of his council, which is incorporate to him; and speaks with the mouth of the king himself; for otherwise, if you will take these words of commandment generally, you may say that every *capias* in a personal action is the command of the king.” *Lambard* in his chapter of bailment, where he cites this act of parliament, gives it the same construction, by allowing a commitment by the council to be within the equity of these words, “commandment of the king.” Thus far, and no further, did the crown lawyers in the third of king Charles the first endeavour to extend the text of the law; and it is plain from the cases before cited, that the judges in queen Elizabeth's time were of the same opinion, that the argument could not be extended in favour of the single councillor; because they held, that he is bound to shew the cause upon his warrant, as distinguished from the other warrants, where they admit the cause need not be shewn.

If he is not then entitled by this statute, is he empowered by the common law? They, who contend he is, would do well to shew some authority in proof of their opinion. It is clear, he is not numbered among the conservators. It is as clear, that he is not mentioned by any book as one of the ordinary magistrates of justice with any such general authority.

The first place, in which any thing of this kind is to be found, is in the year-book of Henry the sixth, where the sheriff returns a detainer under the warrant of *duos de concilio pro rebus regem tangentibus*. This proof has an unlucky defect in it; because the reading is doubtful, the word *duos* as it is written standing as well for *dominos*, as for *duos*; so that till the reading is settled, which is beyond my skill, the authority must be suspended.

The next time you meet with a privy councillor in the light of a magistrate is in the first of Edward the sixth, chap. 12. where one of the privy council is empowered to take the accusation in some new treasons therein mentioned; and he is for this purpose joined with the justice of assize and justice of the peace. The like power is given to him by the fifth and sixth of the same king, c. 11. in a like case; and I find in *Kelyng*, p. 19, that when the judges met to resolve certain points before the trial of the regicides, they resolved, that a confession upon examination before a privy councillor, though he be not a justice of the peace, is a confession within the meaning of the statute of the fifth and sixth of Edward the sixth. That act of parliament in the twelfth section had provided, that no person should be attainted of treason, but upon the testimony of two lawful accusers, unless the said party arraigned should willingly without violence confess the same.

It seems to me, that the ground upon which the judges proceeded in this resolution, was the express power given to the privy council in the clause next but one before that just mentioned, where the act enables them to take the accusation in the new treasons there mentioned.

Whether they reasoned in that way, or whether they conceived that the power there given was a proof of some like power which they enjoyed to take accusation in the case of treasons at the common law, the book has not explained; so that hitherto this authority in the case of high treason stands upon a very poor foundation, being in truth no more than a conjecture of law without authority to support it.

The next authorities are the cases already recited in *Leonard*, which to the present point prove nothing more than this; that the judges do admit a power in a privy councillor to commit, without specifying in what cases. They demand the cause, and a better return; whereupon *fr Francis Walsingham*, instead of relying upon his power as privy councillor, returns a new warrant signed by the whole board.

Two years after this came forth that famous resolution of all the judges, which is reported in *1 Anderson* 297. 34th of Elizabeth. There is no occasion to observe, how arbitrary the prerogative grew, and how fast it increased towards the end of this queen's reign. It seems to me, as if the privilege claimed by the king's personal warrant, and from him derived to the council-board, by construction, had some-how or other been adopted by every individual of that board; for in fact these warrants became so frequent and oppressive, that the courts of justice were obliged at last to interpose.

However they might be overborne by the terror of the king's special command either in or out of council, they had courage enough to resist the novel encroachments of the separate members; and therefore they did in the courts of *King's Bench* and *Common Pleas* set at large many persons so committed: upon which occasion a question being put to the judges, to specify in what cases the prisoner was to be remanded, they answer the question with a remonstrance of their own against the illegal warrants granted by the privy councillors. The preamble relates entirely to these commitments, wherein they desire, that some good order may be taken, that her highness's subjects may not be committed or detained in prison by commandment of any nobleman, against the laws of the realm.

The question is this: in what cases prisoners sent to custody by her majesty, her council, or any one or more of her council, are to be detained in prison, and not to be delivered by her majesty's courts or judges.

The answer is, “We think, that if any person be committed by her majesty's command from her person, or by order from the council-board, or if any one or two of her council commit one for high treason, such persons so in the case before committed may not be delivered by any of her courts without due trial by the law and judgment of acquittal had. Nevertheless the judges may award the queen's writs to bring the bodies of such persons before them; and if upon return thereof of the causes of their commitment be certified to the judges, as it ought to be, then the judges in the cases before ought not to deliver him, but to remand the prisoner to the place from whence he came; which cannot conveniently be done, unless notice of the causes in generality, or else specially, be given to the keeper or goaler that shall have the custody of such prisoner.”

There is a studied obscurity in this opinion, which shews, how cautious the judges were obliged to be in those dangerous times; for whether they meant to acknowledge a general power in the king or his council to commit, as distinguished from a special power in one or more of his council to commit, only in the case of high treason; or whether this case of high treason is to be referred to all the commitments as the only unailable case; or again, whether in the superior commitment by the royal person or his council, they would deliver the prisoner though no cause was specified; or if one of the council committed for offences below high treason where they declare they would not remand, yet whether they would absolutely discharge or only upon bail; is altogether either ambiguous or uncertain.

It is evident to me, that the judges did not intend to be understood touching these matters; and the only propositions, that are clearly laid down in this resolution, are these.

First, that they would never remand upon the councillor's commitment but in high treason.

Secondly, that the cause ought to be shewed in all cases.

This resolution grew to be much agitated afterwards in the third of Charles the first, and had the honour, like other dark oracles, to be cited on both sides.

Thus much it was necessary to observe upon this famous opinion; because it was upon this opinion, that lord chief justice *Holt* principally relied. At this time it is apparent, that all the privy councillors exercised this right in common. Whatever it was, the complaint shews, it was a general practice, and a privilege enjoyed by all the members of that board; from whence it is natural to suppose, that if the power was well founded, the same practice would have continued to this time in the same way, seeing

ing how tenacious all men are of those things that are called rights and privileges. Instead of this it doth not appear, that the council from that time have ever asserted their rights; and now at last, when the secretary of state has revived the claim, for the common benefit, as it should seem, of the whole body, no other person has followed this example, or knows to this moment that he is entitled to such right. Any body who considers what the consequence must have been from these determinations of the judges, might venture to affirm, that the privy councillor's warrant from this period ceased and grew out of use; for as the cause in this case was necessary to be specified, and the prisoner was never to be remanded but in the case of high treason, that warrant became at once unserviceable, and the crown was forced to resort to the royal mandate or the board-warrant, which, notwithstanding the case in *Anderson*, was still insisted to be unbailable and good without a cause.

Hence it happened, that in the great debate in the third of king *Charles* the first, no privy councillor's warrants do once occur; but instead thereof you find the secretary of state dealing forth the king's royal mandate, and the privy councillor's authority at rest.

The only reason, why I touch upon these proceedings, is for the sake of observing, that no notice is taken in those arguments of the privy councillor's right to commit; and yet the power of the king himself, and of his council, by the statute of *Westminster* the first, is largely discussed, and so fully handled, that if the warrant of one privy councillor had then been in use, it must have been brought forth in the argument; for if it could have served no other purpose, it would have been material, in order to mark the distinction between that and the warrant of the whole board.

From these observations I conclude, that these warrants were then deceased and gone, and would probably have never made their appearance again even in description, if the bill in the 16th of *Charles* the first, had not recalled them to memory, not as things either then in use or admitted to be legal, but as one of the modes of commitment which might be again revived, because it had been formerly practised. Therefore when this form of warrant appears, as it does in the catalogue of other forms, both legal and illegal, no argument can be raised from a pretended recognition of this particular warrant; since it was necessary to name every mode, that ever had been used by the king, the council, or the star-chamber, in order to make the remedy by *habeas corpus* universal.

But if there can be a doubt, whether this act of parliament is to be deemed a recognition of this authority, there is a passage in *Journ. Com.* the journal of the house of commons, that proves the contrary in direct terms.

Whilst this bill was passing, the house makes an amendment, which appears by the question put to be this, whether the house should assent to the putting the word *liberties* out of the bill.

But as the passage in the bill is not mentioned in the journals, it must be collected by inferences. By the phrase *left out of the bill*, I presume it was permitted to stand in the preamble. Now when you look into the preamble, the word *liberties* is there to be found in that part of the preamble which recites this usurpation of the privy council upon the *liberties*, as well as the properties of the subject; whereas the enacting clause condemns only the jurisdiction of that board, so far as it assumed a jurisdiction over the property of the subject; from whence I collect that the word *liberties* stood in that clause; and the passage that follows in the journal does strongly confirm it.

The words are these: 'Resolved upon the question, that this house does assent to the putting the word *liberties* out of the bill concerning the Star-Chamber and council pleadings; because the house has a bill to be drawn to provide for the liberty of the subject in a large manner. Mr. serjeant *Wild* and Mr. *Whitelock* are appointed to draw a bill to that purpose upon the several points that have been here this day debated.'

'Resolved upon the question, that the body of the lords of the council, nor any one of them in particular as a privy councillor, has any power to imprison any free-born subject, except in such cases as they are warranted by the statutes of the realm.'

It is pretty plain from this passage, that the debate turned upon the meaning of the statute of *Westminster* the first, and the resolution of the judges in *Anderson*, about which it is not fit to give any opinion; my design by citing this passage being only to shew, that this act of parliament does not even prove the actual practice of such warrants at that time, much less does recognize their legality.

What follows is still more remarkable touching this business, upon a doubt started in the trial of the seven bishops. They were committed by a warrant signed by no less than thirteen privy councillors; but the warrant did not appear to be signed by them in council. The objection taken was, that the warrant was void, being signed only by the privy councillors separately, and not in a body. If any man in *Westminster-Hall* at that time had understood, that one or more privy councillors had a right to commit for a misdemeanor, that would have been a flat answer to the objection; but they are so far from insisting upon this, that all the king's councillors, as well as the court, do admit the warrant would have been void, if it could be taken to be executed by them out of council.

The solicitor-general upon that occasion cites the 16th of *Charles* the first, which statute is produced and read, and yet no argument is taken from thence to prove the authority of the separate lords, though the act is before them. Mr. *Pollaxfen* in the course of the debate says, 'We do all pretty well agree, for aught I can perceive, in two things. We do not deny, but that the council-board has power to commit. They on the other side do not affirm, that the lords of the council can commit out of the council.'

'Attorney-General. Yes, they may as justices of the peace.'

'Pollaxfen. This is not pretended to be so here.'

'Lord Chief Justice. No, no, that is not the case.'

The court at last got rid of the objection, by presuming the warrant to have been executed in council.

There cannot be a stronger authority than this I have now cited for the present purpose. The whole body of the law, if I may use the phrase, were as ignorant at that time of a privy councillor's right to commit in the case of a libel, as the whole body of privy councillors are at this day.

The counsel on both sides in that cause were the ablest of their time, and few times have produced abler. They had been concerned in all the state-cases during the whole reign of king *Charles* the second, on one side or the other; and to suppose that all these persons could be utterly ignorant of this extraordinary power, if it had been either legal or even practised, is a supposition not to be maintained.

This is the whole that I have been able to find, touching the power of one or more privy councillors to commit; and to sum up the whole of this business in a word it stands thus.

The two cases in *Leonard* do presuppose some power in a privy councillor to commit, without saying what; and the case in *Anderson* does plainly recognize such a power in high treason: but with respect to his jurisdiction in other offences, I do not find it was either claimed or exercised.

In consequence of all this reasoning, I am forced to deny the opinion of my lord chief justice *Holt* to be law, if it shall be taken to extend beyond the case of high treason. But there is no necessity to understand the book in a more general sense; nor is it fair indeed to give the words a more large construction: for as the conclusion ought always to be grounded on the premises, and the premises are confined to the case of high treason only, the opinion should naturally conform to the cases cited, more especially as the case there before the court was a case of high treason, and they were under no necessity to lay down the doctrine larger than the case required.—Now whereas it has been argued, that if you admit a power of committing in high treason, the power of committing in lesser offences follows *a fortiori*; I beg leave to deny that consequence, for I take the rule with respect to all special authorities to be directly the reverse. They are always strictly confined to the letter; and when I see therefore, that a special power in any single case only has been permitted to a person, who in no other instance is known or recorded by the common law as a magistrate, I have no right to enlarge his authority one step beyond that case. Consider how strange it would sound, if I should declare at once, that every privy councillor without exception is invested with a power to commit in all offences without exception from high treason down to trespass, when it is clear that he is not a conservator. It might be said of me, 'he should have explained himself a little more clearly, and told us where he had found the description of so singular a magistrate, who being no conservator was yet in the nature of a conservator.'

I have now finished all I have to say upon this head; and am satisfied, that the secretary of state hath assumed this power as a transfer, I know not how, of the royal authority to himself; and that the common law of *England* knows no such magistrate. At the same time I declare, wherein my brothers do all agree with me, that we are bound to adhere to the determination of the queen against *Derby*, and the king against *Earbury*; and I have no right to overturn those decisions, even though it should be admitted, that the practice, which has subsisted since the Revolution, had been erroneous in its commencement.

The secretary of state having now been considered in the two lights of secretary and privy councillor, and likewise as the substitute of the royal mandate; in the two first he is clearly no conservator; in the last, if he can be supposed to have borrowed the right of conservatorship from the sovereign himself, yet no one will argue or pretend, that so great a person, one so high in authority, can be deemed a justice of the peace within the equity of the 24th of *Geo. II.*

However, I will for a time admit the secretary of state to be a conservator, in order to examine, whether in that character he can be within the equity of this act.

SECOND QUESTION.

Upon this question, I shall take into consideration the 7th of *James I.* c. 5. because, though it is not material upon this record to determine, whether the special evidence can be admitted under the general issue of not guilty, the defendant having in this instance justified; yet as that act is made in *eadem materia*, and for the benefit of the same persons, the rule of construction observed in that will in great measure be an authority for this.

The 24th of *Geo. II.* is entitled, 'An act for the rendering justices of the peace more safe in the execution of their offices, and for indemnifying constables and others acting in obedience to their warrants.' The preamble runs thus: 'Whereas justices of the peace are discouraged in the execution of their offices, by vexatious actions brought against them, for or by reason of small and involuntary errors in their proceedings; and whereas it is necessary, that they should be, as far as is consistent with justice and the safety and liberty of the subjects over whom their authority extends, rendered safe in the execution of the said office and trust; and whereas it is also necessary, that the subject should be protected from all wilful and oppressive abuse of the several laws committed to the care and execution of the said justices of peace.' Then comes the enacting part.

The only granter of the warrant in the enacting part, as well as the preamble, is the justice of the peace. The officers, as they are described, are constables, headboroughs, and other officers or persons acting by their order, or in their aid. If any person acting in obedience to such warrant, and producing the said warrant upon demand, is afterwards prosecuted for such act, the statute says, he shall be acquitted, upon the production of such warrant. The counsel for the defendants say, the secretary and the messengers are both within the equity of this act. The first is a justice of the peace, because he is a conservator. If so the latter is his officer, which I will admit. The proposition then is, that conservators are within the equity of this act. They are clearly not within the letter; for justice and conservator are not convertible terms; and though it should be admitted, that a justice of the peace is still a conservator, yet a conservator is not a justice. The

X see what is above in the habeas corpus case of the case of the seven bishops in state trials 3. 311.

The defendants have argued upon two rules of construction, which in truth are but one.

First, where in a general act a particular is put as an example, all other persons of like description shall be comprized.

Secondly, where the words of a statute enact a thing, it enacts all other things in like degree.

In *Plowden* 37, and 167, and 467, several cases are cited as authorities under these rules of construction; as, that the bishop of *Norwich* in one act shall mean all bishops; that the warden of the *Fleet* shall mean all gaolers; that justices of a division mean all justices of the county at large; that guardian in socage after the heir's attaining fourteen, shall be a bailiff in account; that executors shall include administrators, and tenant for years a tenant for one year or any less time; with several other instances to the like purpose.

In the first place, though the general rule be true enough, that where it is clear the person or thing expressed is put by way of example, the judges must fill up the catalogue; yet we ought to be sure, from the words and meaning of the act itself, that the thing or person is really inserted as an example.

This is a very inaccurate way of penning a law; and the instances of this sort are scarce ever to be found, except in some of the old acts of parliament. And wherever this rule is to take place, the act must be general, and the thing expressed must be particular; such as those cases of the warden of the *Fleet* and the bishop of *Norwich*: whereas the act before us is equally general in all its parts, and requires no addition or supply to give it the full effect. Therefore if this way of arguing can be maintained by either of the rules, it must fall under the second, which is, that where the words of a statute enact a thing, it enacts all other things in like degree.

In all cases that fall within this rule, there must be a perfect resemblance between the persons or things expressed and those implied. Thus for instance, administrators are the same thing with executors; tenant for half a year and tenant for years have both terms for a chattel interest, differing only in the duration of the term; and so of the rest, which I need not repeat one by one: and in all these cases, the persons or things to be implied are in all respects the objects of the law as much as those expressed. Does not every body see from hence, that you must first examine the law before you can apply the rule of construction? For the law must not be bent by the construction, but that must be adapted to the spirit and sense of the law. The fundamental rule then, by which all others are to be tried, is laid down in *Wimbish and Tailbois*, *Plowden* 57, 58. according to which the best guide is to follow the intent of the statutes. Again, according to *Plowden*, p. 205 and 231. the construction is to be collected out of the words according to the true intent and meaning of the act, and the intent of the makers may be collected from the cause or necessity of making the act, or by foreign circumstances.

Let us try the present case by these rules; and let the justice of the peace stand for a moment in this act as a magistrate at large; and then compare him as he is here described with the conservator.

The justice here is a magistrate intrusted with the execution of many laws, liable to actions for involuntary errors, and actually discouraged by vexatious suits; in respect of which perilous situation he is intended to be rendered more safe in the execution of his office.—He is besides a magistrate, who acts by warrant directed to constables and other officers, namely, known officers who are bound to execute his warrants.

Now take the conservator.—He is intrusted with the execution of no laws, if the word *law* is understood to mean *statutes*, as I apprehend it is.—He is liable to no actions, because he never acts; the keeping of the peace being so completely transferred to and so engrossed by the justice, that the name of conservator is almost forgot. He is far from being discouraged by actions. No man ever heard of an action brought against a conservator as such; unless you will call a constable a conservator, which will not serve the present purpose, because these persons can hardly be deemed justices within the act.—Again, how does it appear, that the conservator could either grant a warrant like the present, or command a constable to execute it? These powers are at least very doubtful; but I think I may take it for granted, that the conservator could not command a messenger of the king's chamber.

Did then this act of parliament refer to magistrates of known authority and daily employment, or to antiquated powers and persons known to have existed by historical tradition only? Did it mean to redress real grievances, or those that were never felt? *Ad ea, quæ frequenter accidunt, jura adaptantur.*

From this comparison it may appear, how little there is to drag the conservator into the law, who hardly corresponds with the justice of the peace in any one point of the description. But further, it is unfortunate for the conservators upon this question, that one half of them are the objects of the statute by name, as constable, &c. and yet not one of their acts as conservators is within the provision.

And now give me leave to ask one question. Will the secretary of state be classed with the higher or the lower conservator? If with the higher, such as the king, the chancellor, &c. he is too much above the justice to be within the equity. If with the lower, he is too much below him. And as to the sheriff and the coroner, they cannot be within the law; because they never grant such warrants as these. So that at last, upon considering all the conservators, there is not one that does not stand most evidently excluded, unless the secretary of state himself shall be excepted.

But if there wanted arguments to confute this pretension, the construction that has prevailed upon the seventh of *James* the first, would decide the point. That is an act of like kind to relieve justices of the peace, mayors, constables, and certain other officers, in troublesome actions brought against them for the legal execution of their offices; who are enabled by that act to plead the general issue. Now that law has been

taken so strictly, that neither church-wardens, nor overseers, were held to be within the equity of the word *constables*, although they were clearly officers, and acted under the justice's warrants. Why? Because that act, being made to change the course of the common law, could not be extended beyond the letter. If then that privilege of giving the special matter in evidence upon the general issue is contrary to the common law, how much more substantially is this act an innovation of the common law, which indemnifies the officer upon the production of the warrant, and deprives the subject of his right of action?

It is impossible, that two acts of parliament can be more nearly allied or connected with one another, than that of 24 *George* II. and the 7th of *James* I. The objects in both are the same, and the remedies are similar in both, each of them changing the common law for the benefit of the parties concerned. The one, in truth, is the sequel or second part of the other. The first not being an adequate remedy in case of the several persons therein mentioned, the second is added to complete the work, and to make them as secure as they ought to be made from the nature of the case. If by a contrary construction any person should be admitted into the last that are not included in that first, the person, whoever he is, will be without the privilege of pleading the general issue, and giving the special matter in evidence, which the latter would have certainly given by express words, if the parliament could have imagined he was not comprized in the first.

Upon the whole, we are all of opinion, that neither secretary of state, nor the messenger, are within the meaning of this act of parliament.

THIRD QUESTION.

But if they were within the general equity, yet it behoved the messenger to shew, that they have acted in obedience to the warrant; for it is upon that condition, that they are intitled to the exemption of the act. When the legislature excused the officer from the perilous task of judging, they compelled him to an implicit obedience; which was but reasonable: so that now he must follow the dictates of his warrant, being no longer obliged to inquire, whether his superior had or had not any jurisdiction. The late decision of the court of *King's Bench* in the case of general (a) warrants was ruled upon this ground, and rightly determined.

This part of the case is clear, and shall be dispatched in very few words.

First, the defendants did not take with them a constable, which is a flat objection. They had no business to dispute either the propriety or the legality of this direction in the execution of the warrant; nor have their counsel any right to dispute it here in their behalf. They can have no other plea under this act of parliament, than ignorance and obedience.

Secondly, they did not bring the papers to the earl of *Halifax*, to be examined according to the tenor of the warrant, but to Mr. *Lovell Stanhope*. This command ought to have been literally pursued; nor is it any excuse to say now, as they do in their plea, that Mr. *L. Stanhope* was an assistant to the earl of *Halifax*. If he is a magistrate, he can have no assistant, nor deputy, to execute any part of that employment. The right is personal to himself, and a trust that he can no more delegate to another, than a justice of the peace can transfer his commission to his clerk.

I shall say no more upon this head. But I cannot help observing, that the secretary of state, who has not been many years intrusted with this authority, has already eased himself of every part of it, except the signing and sealing the warrant. The law clerk, as he is called, examines both persons and papers. He backs or discharges. This is not right. I could wish for the future, that the secretary would discharge this part of his office in his own person.

FOURTH AND LAST QUESTION.

The question that arises upon the special verdict being now dispatched, I come in my last place to the point, which is made by the justification; for the defendants, having failed in the attempt made to protect themselves by the *stat.* of the 24th of *Geo.* II. are under a necessity to maintain the legality of the warrants, under which they have acted, and to shew that the secretary of state in the instance now before us, had a jurisdiction to seize the defendants papers. If he had no such jurisdiction, the law is clear, that the officers are as much responsible for the trespass as their superior.

This, though it is not the most difficult, is the most interesting question in the cause; because if this point should be determined in favour of the jurisdiction, the secret cabinets and bureaux of every subject in this kingdom will be thrown open to the search and inspection of a messenger, whenever the secretary of state shall think fit to charge, or even to suspect, a person to be the author, printer, or publisher of a seditious libel.

The messenger, under this warrant, is commanded to seize the person described, and to bring him with his papers to be examined before the secretary of state. In consequence of this, the house must be searched; the locks and doors of every room, box, or trunk must be broken open; all the papers and books without exception, if the warrant be executed according to its tenor, must be seized and carried away; for it is observable, that nothing is left either to the discretion or to the humanity of the officer.

This power so assumed by the secretary of state is an execution upon all the party's papers, in the first instance. His house is rifled; his most valuable secrets are taken out of his possession, before the paper for which he is charged is found to be criminal by any competent jurisdiction, and before he is convicted either of writing, publishing, or being concerned in the paper.

This power, so claimed by the secretary of state, is not supported by one single citation from any law book extant. It is claimed by no other magistrate in this kingdom but himself: the great executive hand of criminal

iminal justice, the lord chief justice of the court of *King's-Bench*, chief justice *Scroggs* excepted, never having assumed this authority.

The arguments, which the defendants counsel have thought fit to urge in support of this practice, are of this kind.

That such warrants have issued frequently since the Revolution, which practice has been found by the special verdict; though I must observe, that the defendants have no right to avail themselves of that finding, because no such practice is averred in their justification.

That the case of the warrants bears a resemblance to the case of search for stolen goods.

They say too, that they have been executed without resistance upon many printers, bookellers, and authors, who have quietly submitted to the authority; that no action hath hitherto been brought to try the right; and that although they have been often read upon the returns of *habeas corpus*, yet no court of justice has ever declared them illegal.

And it is further insisted, that this power is essential to government, and the only means of quieting clamours and sedition.

These arguments, if they can be called arguments, shall be all taken notice of; because upon this question I am desirous of removing every colour or plausibility.

Before I state the question, it will be necessary to describe the power claimed by this warrant in its full extent.

If honestly exerted, it is a power to seize that man's papers, who is charged upon oath to be the author or publisher of a seditious libel; if oppressively, it acts against every man, who is so described in the warrant, though he be innocent.

It is executed against the party, before he is heard or even summoned; and the information, as well as the informers, is unknown.

It is executed by messengers with or without a constable (for it can never be pretended, that such is necessary in point of law) in the presence or the absence of the party, as the messengers shall think fit, and without a witness to testify what passes at the time of the transaction; so that when the papers are gone, as the only witnesses are the trespassers, the party injured is left without proof.

If this injury falls upon an innocent person, he is as destitute of remedy as the guilty: and the whole transaction is so guarded against discovery, that if the officer should be disposed to carry off a bank-bill, he may do it with impunity, since there is no man capable of proving either the taker or the thing taken.

It must not be here forgot, that no subject whatsoever is privileged from this search; because both houses of parliament have resolved, that there is no privilege in the case of a seditious libel.

Nor is there pretence to say, that the word 'papers' here mentioned ought in point of law to be restrained to the libellous papers only. The word is general, and there is nothing in the warrant to confine it; nay, I am able to affirm, that it has been upon a late occasion executed in its utmost latitude: for in the case of *Wilkes* against *Wood*, when the messengers hesitated about taking all the manuscripts, and sent to the secretary of state for more express orders for that purpose, the answer was, *that all must be taken, manuscripts and all*. Accordingly, all was taken, and Mr. *Wilkes's* private pocket-book filled up the mouth of the sack.

I was likewise told in the same cause by one of the most experienced messengers, that he held himself bound by his oath to pay an implicit obedience to the commands of the secretary of state: that in common cases he was content to seize the printed impressions of the papers mentioned in the warrant; but when he received directions to search further, or to make a more general seizure, his rule was to sweep all. The practice has been correspondent to the warrant.

Such is the power, and therefore one should naturally expect that the law to warrant it should be clear in proportion as the power is exorbitant.

If it is law, it will be found in our books. If it is not to be found there, it is not law.

The great end, for which men entered into society, was to secure their property. That right is preserved sacred and incommunicable in all instances, where it has not been taken away or abridged by some public law for the good of the whole. The cases where this right of property is set aside by positive law, are various. Distresses, executions, forfeitures, taxes, &c. are all of this description; wherein every man by common consent gives up that right, for the sake of justice and the general good. By the laws of *England*, every invasion of private property, be it ever so minute, is a trespass. No man can set his foot upon my ground without my licence, but he is liable to an action, though the damage be nothing; which is proved by every declaration in trespass, where the defendant is called upon to answer for bruising the grass and even treading upon the soil. If he admits the fact, he is bound to shew by way of justification, that some positive law has empowered or excused him. The justification is submitted to the judges, who are to look into the books; and if such a justification can be maintained by the text of the statute law, or by the principles of common law. If no such excuse can be found or produced, the silence of the books is an authority against the defendant, and the plaintiff must have judgment.

According to this reasoning, it is now incumbent upon the defendants to shew the law, by which this seizure is warranted. If that cannot be done, it is a trespass.

Papers are the owner's goods and chattels: they are his dearest property; and are so far from enduring a seizure, that they will hardly bear an inspection; and though the eye cannot by the laws of *England* be guilty of a trespass, yet where private papers are removed and carried away, the secret nature of those goods will be an aggravation of the trespass, and demand more considerable damages in that respect. Where is the written law that gives any magistrate such a power? I can lately answer, there is none; and therefore it is too much for us without such authority to pronounce a practice legal, which would be subversive of all the comforts of society.

Yet though it cannot be maintained by any direct law, yet it bears

a resemblance, as was urged, to the known case of search and seizure for stolen goods.

I answer, that the difference is apparent. In the one, I am permitted to seize my own goods, which are placed in the hands of a public officer, till the felon's conviction shall intitle me to restitution. In the other, the party's own property is seized before and without conviction, and he has no power to reclaim his goods, even after his innocence is cleared by acquittal.

The case of searching for stolen goods crept into the law by imperceptible practice. It is the only case of the kind that is to be met with. No less a person than my lord *Coke* denied its legality; and therefore if the two cases resembled each other more than 4 Inst. 176. they do, we have no right, without an act of parliament, to adopt a new practice in the criminal law, which was never yet allowed from all antiquity.

Observe too the caution with which the law proceeds in this singular case.—There must be a full charge upon oath of a theft committed.—The owner must swear that the goods are lodged in such a place.—He must attend at the execution of the warrant to shew them to the officer, who must see that they answer the description.—And, lastly, the owner must abide the event at his peril: for if the goods are not found, he is a trespasser; and the officer, being an innocent person, will be always a ready and convenient witness against him.

On the contrary, in the case before us nothing is described, nor distinguished: no charge is requisite to prove, that the party has any criminal papers in his custody: no person present to separate or select: no person to prove in the owner's behalf the officer's misbehaviour.—To say the truth, he cannot easily misbehave, unless he pilfers; for he cannot take more than all.

If it should be said, that the same law which has with so much circumspection guarded the case of stolen goods from mischief, would likewise in this case protect the subject, by adding proper checks; would require proofs before-hand; would call up the servant to stand by and overlook; would require him to take an exact inventory, and deliver a copy: my answer is, that all these precautions would have been long since established by law, if the power itself had been legal; and that the want of them is an undeniable argument against the legality of the thing.

What would the parliament say, if the judges should take upon themselves to mould an unlawful power into a convenient authority, by new restrictions? That would be, not judgment, but legislation.

I come now to the practice since the Revolution, which has been strongly urged, with this emphatical addition, that an usage tolerated from the era of liberty, and continued downwards to this time through the best ages of the constitution, must necessarily have a legal commencement. Now, though that pretence can have no place in the question made by this plea, because no such practice is there alledged; yet I will permit the defendant for the present to borrow a fact from the special verdict, for the sake of giving it an answer.

If the practice began then, it began too late to be law now. If it was more ancient, the Revolution is not to answer for it; and I could have wished, that upon this occasion the Revolution had not been considered as the only basis of our liberty.

The Revolution restored this constitution to its first principles. It did no more. It did not enlarge the liberty of the subject; but gave it a better security. It neither widened nor contracted the foundation, but repaired, and perhaps added a buttress or two to the fabric; and if any minister of state has since deviated from the principles at that time recognized, all that I can say is, that, so far from being sanctified, they are condemned by the Revolution.

With respect to the practice itself, if it goes no higher, every lawyer will tell you, it is much too modern to be evidence of the common law: and if it should be added, that these warrants ought to acquire some strength by the silence of those courts, which have heard them read so often upon returns without censure or animadversion, I am able to borrow my answer to that pretence from the court of *King's-Bench*, which lately declared with great unanimity in the case of general warrants, that as no objection was taken to them upon the returns, and the matter passed *sub silentio*, the precedents were of no weight. I most heartily concur in that opinion: and the reason is more pertinent here, because the court had no authority in the present case to determine against the seizure of papers, which was not before them; whereas in the other they might, if they had thought fit, have declared the warrant void, and discharged the prisoner *ex officio*.

This is the first instance I have met with, where the ancient immemorable law of the land, in a public matter, was attempted to be proved by the practice of a private office.

The names and rights of public magistrates, their power and forms of proceedings as they are settled by law, have been long since written, and are to be found in books and records. Private customs indeed are still to be sought from private tradition. But whoever conceived a notion, that any part of the public law could be buried in the obscure practice of a particular person?

To search seize and carry away all the papers of the subject upon the first warrant: that such a right should have existed from the time whereof the memory of man runneth not to the contrary, and never yet have found a place in any book of law; is incredible. But if so strange a thing could be supposed, I do not see, how we could declare the law upon such evidence.

But still it is insisted, that there has been a general submission, and no action brought to try the right.

I answer, there has been a submission of guilt and poverty to power and the terror of punishment. But it would be strange doctrine to assert that all the people of this land are bound to acknowledge that, to be universal law, which a few criminal bookellers have been afraid to dispute.

The defendants upon this occasion have stopped short at the Revolution. But I think it would be material to go further back, in order to see, how far the search and seizure of papers have been countenanced in the antecedent reigns.

First, I find no trace of such a warrant as the present before that period, except a very few that were produced the other day in the reign of king Charles II.

But there did exist a search-warrant, which took its rise from a decree of the Star-Chamber. The decree is found at the end of the 3d volume of *Rushworth's Collections*. It was made in the year 1636, and recites an older decree upon the subject in the 28th of Elizabeth, by which probably the same power of search was given.

By this decree the messenger of the preſs was empowered to search in all places, where books were printing, in order to see if the printer had a licence; and if upon such search he found any books which he suspected to be libellous against the church or state, he was to seize them, and carry them before the proper magistrate.

It was very evident, that the Star-Chamber, how soon after the invention of printing I know not, took to itself the jurisdiction over public libels, which soon grew to be the peculiar business of that court. Not that the courts of *Westminster-Hall* wanted the power of holding pleas in those cases; but the attorney-general for good reasons chose rather to proceed there; which is the reason, why we have no cases of libels in the *King's-Bench* before the Restoration.

The Star-Chamber from this jurisdiction presently usurped a general superintendence over the preſs, and exercised a legislative power in all matters relating to the subject. They appointed licensors; they prohibited books; they inflicted penalties; and they dignified one of their officers with the name of the messenger of the preſs, and among other things enacted this warrant of search.

After that court was abolished, the preſs became free, but enjoyed its liberty not above two or three years; for the long parliament thought fit to restrain it again by ordinance. Whilst the preſs is free, I am afraid it will always be licentious, and all governments have an aversion to libels. This parliament, therefore, did by ordinance restore the Star-Chamber practice; they recalled the licences, and sent forth again the messenger. It was against the ordinance, that *Milton* wrote that famous pamphlet called *Areopagitica*. Upon the Restoration, the preſs was free once more, till the 13th and 14th of Charles II. when the licensing act passed, which for the first time gave the secretary of state a power to issue search warrants: but these warrants were neither so oppressive, nor so inconvenient as the present. The right to enquire into the licence was the pretence of making the searches; and if during the search any suspected libels were found, they and they only could be seized.

This act expired the 32d year of that reign, or thereabouts. It was revived again in the 1st year of king James II. and remained in force till the 5th of king William, after one of his parliaments had continued it for a year beyond its expiration.

I do very much suspect, that the present warrant took its rise from these search-warrants, that I have been describing; nothing being easier to account for than this engraftment; the difference between them being no more than this, that the apprehension of the person in the first was to follow the seizure of papers, but the seizure of papers in the latter was to follow the apprehension of the person. The same evidence would serve equally for both purposes. If it was charged for printing or publishing, that was sufficient for either of the warrants. Only this material difference must always be observed between them, that the search-warrant only carried off the criminal papers, whereas this seizes all.

When the licensing act expired at the close of king Charles II.'s reign, the twelve judges were assembled at the king's command, to discover whether the preſs might not be as effectually restrained by the common law, as it had been by that statute.

I cannot help observing in this place, that if the secretary of state was still invested with a power of issuing this warrant, there was no occasion for the application to the judges: for though he could not issue the general search-warrant, yet upon the least rumour of a libel he might have done more, and seized every thing. But that was not thought of, and therefore the judges met and resolved:

First, that it was criminal at common law, not only to write public seditious papers and false news; but likewise to publish any news without a licence from the king, though it was true and innocent.

Secondly, that libels were seizable. This is to be found in the *State Trials*; and because it is a curiosity, I will recite the passages at large.

Vol. II. p. 1038. The trial of *Harris* for a libel. *Scroggs* ch. justice.

'Because my brethren shall be satisfied with the opinion of all the judges of England what this offence is, which they would insinuate, as if the mere selling of books was no offence; 'tis not long since that all the judges met by the king's commandment, as they did some time before: and they both times declared unanimously, that all persons, that do write, or print, or sell any pamphlet that is either scandalous to public or private persons, such books may be seized, and the persons punished by law; that all books which are scandalous to the government may be seized, and all persons so expounding may be punished: and further, that all writers of news, though not scandalous, seditious, nor reflective upon the government or state; yet if they are writers, as they are few others of false news, they are indictable and punishable upon that account.'

It seems the chief justice was a little incorrect in his report; for it should seem as if he meant to punish only the writer of false news. But he is more accurate afterwards in the trial of *Carr* for a libel. *State Trials*, vol. III. p. 37, 58.

Sir G. Jeffries recorder.

'All the judges of England having met together to know, whether any person whatsoever may expose to the public knowledge any matter of intelligence, or any matter whatsoever that concerns the public, they give it in as their resolution, that no person whatsoever could expose to the public knowledge any thing that concerned the affairs of the public, without licence from the king, or from such persons as he thought fit to intrust with that power.'

Then *Scroggs* takes up the subject, and says,

'The words I remember are these. When by the king's command we were to give in our opinion, what was to be done in point of regulation of the preſs, we did all subscribe, that to print or publish any new books or pamphlets or any news whatsoever is illegal; that it is a manifest intent to the breach of the peace, and they may be proceeded against by law for an illegal thing. Suppose now that this thing is not scandalous, what then? If there had been no reflection in this book at all, yet it is *illicite* done, and the author ought to be convicted for it.'

These are the opinions of all the twelve judges of England; a great and reverend authority.

Can the twelve judges extrajudicially make a thing law to bind the kingdom by a declaration, that such is their opinion?—I say no.—It is a matter of impeachment for any judge to affirm it. There must be an antecedent principle or authority, from whence this opinion may be fairly collected; otherwise the opinion is null, and nothing but ignorance can excuse the judge that subscribed it. Out of this doctrine sprang the famous general search-warrant, that was condemned by the house of commons; and it was not unreasonable to suppose, that the form of it was settled by the twelve judges that subscribed the opinion.

The deduction from the opinion to the warrant is obvious. If you can seize a libel, you may search for it: if search is legal, a warrant to authorize that search is likewise legal: if any magistrate can issue such a warrant, the chief justice of the *King's-Bench* may clearly do it.

It falls here naturally in my way to ask, whether there be any authority besides this opinion of these twelve judges to say, that libels may be seized? If they may, I am afraid, that all the inconveniences of a general seizure will follow upon a right allowed to seize a part. The search in such cases will be general, and every house will fall under the power of a secretary of state to be rummaged before proper conviction.—Consider for a while how the law of libels now stands.

Lord chief justice *Holt* and the court of *King's-Bench* have resolved in the *King and Bear**, that he who writes a libel, though he

In the 5th Report, 125. lord *Coke* cites it in the Star-Chamber, that if a libel concerns a public person, he that hath it in his custody ought immediately to deliver it to a magistrate, that the author may be found out.

In the case of *Lake and Hutton, Hobart* 252. it is observed, that a libel, though the contents are true, is not to be justified; but the right way is to discover it to some magistrate or other, that they may have cognizance of the cause.

In 1st *Ventris* 31. it is said, that the having a libel, and not discovering it to a magistrate, was only punishable in the Star-Chamber, unless the party maliciously publish it. But the court corrected this doctrine in the *King and Bear*, where it said, though he never published it, yet his having it in readiness for that purpose, if any occasion should happen, is highly criminal: and though he might design to keep it private, yet after his death it might fall into such hands as might be injurious to the government; and therefore men ought not to be allowed to have such evil instruments in their keeping. *Carthw* 409. In *Salkeld's* Report of the same case, *Holt* chief justice says, if a libel be publicly known, a written copy of it is evidence of a publication. *Salk* 418.

If all this be law, and I have no right at present to deny it, whenever a favourite libel is published (and these compositions are apt to be favourites) the whole kingdom in a month or two becomes criminal, and it would be difficult to find one innocent jury amongst so many millions of offenders.

I can find no other authority to justify the seizure of a libel, than that of *Scroggs* and his brethren.

If the power of search is to follow the right of seizure, every body sees the consequence. He that has it or has had it in his custody; he that has published, copied, or maliciously reported it, may fairly be under a reasonable suspicion of having the thing in his custody, and consequently become the object of the search-warrant. If libels may be seized, it ought to be laid down with precision, when, where, upon what charge, against whom, by what magistrate, and in what stage of the prosecution. All these particulars must be explained and proved to be law, before this general proposition can be established.

As therefore no authority in our books can be produced to support such a doctrine, and so many Star-Chamber decrees, ordinances, and acts have been thought necessary to establish a power of search, I cannot be persuaded, that such a power can be justified by the common law.

I have now done with the argument, which has endeavoured to support this warrant by the practice since the Revolution.

It is then said, that it is necessary for the ends of government to lodge such a power with a state officer; and that it is better to prevent the publication before than to punish the offender afterwards. I answer, if the legislation be of that opinion, they will revive the licensing act. But if they have not done that, I conceive they are not of that opinion. And with respect to the argument of state necessity, or a distinction that has been aimed at between state-offences and others, the common law does not understand that kind of reasoning, nor do our books take notice of any such distinctions.

Serjeant

Serjeant *Ashley* was committed to the Tower in the 3d of Charles I. by the house of lords only for asserting in argument, that there was a law of state different from the common law; and the ship-money judges were impeached for holding, first, that state-necessity would justify the raising money without consent of parliament; and secondly, that the king was judge of that necessity.

If the king himself has no power to declare when the law ought to be violated for reason of state, I am sure we his judges have no such prerogative.

Lastly, it is urged as an argument of utility, that such a search is a means of detecting offenders by discovering evidence. I wish some cases had been shewn, where the law forceth evidence out of the owner's custody by process. There is no process against papers in civil causes. It has been often tried, but never prevailed. Nay, where the adversary has by force or fraud got possession of your own proper evidence, there is no way to get it back but by action.

In the criminal law such a proceeding was never heard of; and yet there are some crimes, such for instance as murder, rape, robbery, and house-breaking, to say nothing of forgery and perjury, that are more atrocious than libelling. But our law has provided no paper-search in these cases to help forward the conviction.

Whether this proceedeth from the gentleness of the law towards criminals, or from a consideration that such a power would be more pernicious to the innocent than useful to the public, I will not say.

It is very certain, that the law obligeth no man to accuse himself; because the necessary means of compelling self-accusation, falling upon the innocent as well as the guilty, would be both cruel and unjust; and it should seem, that search for evidence is disallowed upon the same principle. There too the innocent would be confounded with the guilty.

Observe the wisdom as well as mercy of the law. The strongest evidence before a trial, being only *ex parte*, is but suspicion; it is not proof. Weak evidence is a ground of suspicion, though in a lower degree; and if suspicion at large should be a ground of search, especially in the case of libels, whose house would be safe?

If, however, a right of search for the sake of discovering evidence ought in any case to be allowed, this crime above all others ought to be ex-

cepted, as wanting such a discovery less than any other. It is committed in open day-light, and in the face of the world; every act of publication makes new proof; and the solicitor of the Treasury, if he pleases, may be the witness himself.

The messenger of the press, by the very constitution of his office, is directed to purchase every libel that comes forth, in order to be a witness.

Nay, if the vengeance of government requires a production of the author, it is hardly possible for him to escape the impeachment of the printer, who is sure to seal his own pardon by his discovery. But suppose he should happen to be obstinate, yet the publication is stopped, and the offence punished. By this means the law is satisfied, and the public secured.

I have now taken notice of every thing that has been urged upon the present point; and upon the whole we are all of opinion, that the warrant to seize and carry away the party's papers in the case of a seditious libel, is illegal and void.

Before I conclude, I desire not to be understood as an advocate for libels. All civilized governments have punished calumny with severity; and with reason; for these compositions debauch the manners of the people; they excite a spirit of disobedience, and enervate the authority of government; they provoke and excite the passions of the people against their rulers, and the rulers oftentimes against the people.

After this description, I shall hardly be considered as a favourer of these pernicious productions. I will always set my face against them, when they come before me; and shall recommend it most warmly to the jury always to convict when the proof is clear. They will do well to consider, that unjust acquittals bring an odium upon the press itself, the consequence whereof may be fatal to liberty; for if kings and great men cannot obtain justice at their hands by the ordinary course of law, they may at last be provoked to restrain that press, which the juries of their country refuse to regulate. When licentiousness is tolerated, liberty is in the utmost danger; because tyranny, bad as it is, is better than anarchy; and the worst of governments is more tolerable than no government at all.

[A great change of the king's ministers happened in the July before the judgment in the preceding case; particularly the marquis of Rockingham was placed at the head of the Treasury. The judgment was soon followed with a resolution of the house of commons, declaring the seizure of papers in the case of a libel to be illegal. Journ. Com. 22 April, 1766. At the same time the commons passed a resolution condemning general warrants in the case of libels. The latter resolution was afterwards extended by a further vote, which included a declaration, that general warrants were universally illegal, except in cases provided for by act of parliament. Journ. Com. 25 April, 1766.—All these resolutions were in consequence of Mr. Wilkes's complaint of a breach of privilege above two years before. Journ. Com. 15 November 1763. Two prior attempts were made to obtain a vote in condemnation of general warrants and the seizure of papers, one in 1764, the other in 1765. Journ. Com. 14 and 17 February 1764. 29 January, 1765. and Almon's Deb. Com. But they both had miscarried, and one of the reasons assigned for so long resisting such interposition of the house was the pendency of suits in the courts of law. This objection was in part removed by the solemn judgment of the Common Pleas against the seizure of papers, and the acquiescence in it. Whether the question of general warrants ever received the same full and pointed decision in any of the courts, it is not in our power at present to inform the reader. The point arose on the trial of an action by Mr. Wilkes against Mr. Wood, which is the first case in Mr. Loft's Reports; and lord Camden in his charge to the jury appears to have explicitly avowed his own opinion of the illegality of general warrants; but what was done afterwards is not stated. How a regular judgment of the point was avoided, in the case of error in the King's Bench between Money and Leach, by conceding that the warrant was not pursued, we have observed in a former note. Ante 312. As to the action, in which Mr. Wilkes finally recovered large damages from the earl of Halifax, it was not tried till after the declaratory vote of the Commons, which most probably prevented all argument on the subject.]

No. V. *Proceedings in the Case of John Wilkes, Esquire, on two Informations for Libels, King's Bench, Michaelmas Term 1764, to Hilary Term 1770, inclusive.*

[This case is wholly extracted from Sir James Burrow's Reports. 4 Burr. 2527.]

Wednesday
7th February
1770.

AS this cause, in the several branches of it, came several times before the court, it seemed better to reserve a general account of it till a final conclusion of the whole, than to report the particular parts of it disjointedly, in order of time as they were respectively argued and determined.

In Michaelmas Term 1764, the fourth year of his present majesty king George the third, sir Fletcher Norton, then his majesty's solicitor-general, (the office of attorney-general being then vacant,) exhibited an information against Mr. Wilkes, for having published, and caused to be printed and published a seditious and scandalous libel (the *North Briton*, No. 45.).

And soon after, he exhibited another information against him, (the office of attorney-general still remaining vacant,) for having printed and published, and caused to be printed and published, an obscene and impious libel (an *Essay on Woman*, &c.).

Mr. Wilkes having pleaded 'not guilty' to both these informations, and the records being made up and sealed, and the causes ready for trial, the counsel for the crown thought it expedient to amend them, by striking out the word 'purport,' and in its place inserting the word 'tenor.' The proposed amendments were in all those parts of the information where the charge was that the libel printed and published by Mr. Wilkes contained matters 'to the purport and effect following, to wit:' which the counsel for the crown thought it advisable to alter into words importing that such libel contained matters 'to the tenor and effect following, to wit.'

Sir Fletcher Norton (then become himself attorney-general) directed Mr. Barlow, clerk in court for the crown, to apply to a judge for such an order; apprehending it (as he afterwards publicly declared) to be a matter of course.

Mr. Barlow, in pursuance of these directions, applied to lord Mansfield, for a summons to shew cause 'why such amendment should not be made.' And his lordship issued a summons in each cause, dated 18th of Feb. 1764, for the defendant's clerk in court, agent, attorney or solicitor, to attend him at his house in Bloomsbury-square on Monday the 20th of February at eight o'clock in the morning; to shew cause why the information should not be amended, by striking out the word 'purport,' in the several places where it is mentioned in the said information, and inserting instead thereof the word 'tenor.' N. B. The summons in the cause relating to the seditious libel excepted the first place—except in the first place.

On notice of this summons, Mr. Philips, agent and solicitor for Mr. Wilkes, and Mr. Hughes his clerk in court, and attorney for him upon the record, both attended his lordship, at his own house, upon the said 20th of February 1764, accordingly, (being now vacation-time, and no court sitting;) and did not object to the proposed amendment: on the contrary, Mr. Hughes, upon being asked as a fair practitioner, candidly acknowledged 'that it was amendable;' and Mr. Philips acquiesced in it, though he said he could not consent to it. Lord Mansfield having, in the presence of these gentlemen, consulted and produced many precedents, and being fully satisfied 'that the amendment might be made, and that it might be made by a single judge at his house or chambers,' told Mr. Philips 'that there was no need of his consent;' and immediately made the following order—'Upon hearing the clerks in court on both sides, I do order that the information in this cause be amended; by striking out the word purport in the several places where it is mentioned, in the said information, and by inserting instead thereof the word tenor.' Dated this 20th day of February 1764.

The orders in both causes were exactly alike; only that the words 'except in the first place' were added in that of the information for the seditious libel.

Mr. Wilkes was at this time in France; whither he had voluntarily retired some time before, and from whence he did not return till towards the election of members for the new parliament (into which he was afterwards chosen.)

The trial came on at the appointed time, and proceeded in the usual manner; Mr. Wilkes's counsel and agents making no objection thereto, nor declining to enter into his defence. Verdicts were found against him, upon both informations: after which, judgment was duly signed against him, in each cause; and writs of *capias* were awarded and issued against him, as in ordinary cases of convictions upon informations for misdemeanours. Upon his non-appearance, the proceedings were carried on to proclamation and exigents: and upon his not appearing on the fifth time of being exacted, he was, by the judgment of the coroners of the county of Middlesex, according to the law and custom of the realm, outlawed.

On Wednesday the 20th of April 1768, (being the first day of Easter Term 1768,) soon after the sitting of the court, and before any process had

issued on this outlawry, Mr. Wilkes voluntarily made his personal appearance in it; accompanied by three or four friends, who probably meant to become his bail, in case of his being now admitted to bail.

He opened with a speech, which is already in * print, and therefore needs not be here repeated. He took notice, in it, that the record was altered, before the trial, by lord Mansfield's order: so that he was tried upon altered facts. This he particularly complained of, as being unconstitutional and illegal; and was advised, he said, that it rendered both the verdicts absolutely void.

Mr. Attorney-general (Mr. De Grey) prayed that Mr. Wilkes might stand committed; as he had been convicted of printing and publishing one of these libels, and of publishing the other; and had now avowed himself to be the person so convicted.

Mr. Serjeant Glynn, of counsel for Mr. Wilkes, opposed this. He said, he had several objections to the outlawry; and that, till last night, they had expected a fiat for a writ of error: but that, last night, Mr. Attorney-general declined granting one, because he doubted 'whether it belonged to his office to grant it,' or 'whether it ought not to be granted by the lord chief justice.' He said, Mr. Attorney-general did not refuse his fiat, from any doubt about the propriety of the application for it, or the sufficiency of the objections to the outlawry; but merely from a doubt 'to whom it belonged to allow the writ of error.' He said, he would propose some errors, which he hoped would satisfy the court that a writ of error ought to be granted. They were of two sorts: first, errors in fact; 2dly, errors in law.

1st. An error in fact was, 'that Mr. Wilkes was absent and out of the kingdom, at the time of the award of the writ of exigent.'

2dly. Three errors in law. First, 'that the sheriff has returned no proclamations.' It is only said, 'that he has obeyed the writ;' whereas he ought to have returned particulars; that the court might judge of them. Secondly, it is not stated in the return of the exigent, 'that Mr. Wilkes was exacted in the county of Middlesex;' nor is it said to be 'at a county court.' It is only said to be 'at his county court at the Three Tons in Brook-street near Holborne in the county of Middlesex;' which is no allegation 'that Brook-street is in the county of Middlesex.' And though it is said 'at my county court,' yet he might be sheriff of two counties. He cited 2 Roll's Abr. 802. Title: *utlagariæ*, error *utlagariæ*. Thirdly, no judgment of the coroner is here stated; but only a mere fact, 'that he was outlawed by the coroner.' In support of which objection, he cited 1 Brown's Entries 361. as in point. He therefore prayed that his lordship would grant Mr. Wilkes an allowance of his writ of error, in order to his getting this erroneous outlawry reversed. He said, it was improper at this time to enter into any litigation about the validity of the convictions upon which these judgments are founded. Mr. Wilkes's present circumstances under the outlawry are more penal than the convictions themselves. Therefore it is incumbent upon him, first to get rid of the outlawry. And he prayed that Mr. Wilkes might be, in the mean time, admitted to bail.

Mr. Recorder of London (Eyre) on the same side, enforced what the serjeant had urged; and observed, that by 4, 5 W. and M. c. 18. § 4. Mr. Wilkes was not compellable to appear in person; but might have appeared by attorney, and reversed the outlawry without bail (unless otherwise ordered by the court). He therefore proposed, that he should either appear by attorney, to reverse it; or give bail to prosecute a writ of error. And he cited *Earbury's case* in this court, in *Easter and Trinity Terms 1723.* 9 G. 1.

Mr. Mansfield, on the same side, argued that Mr. Wilkes was clearly intitled to be admitted to bail, under this statute. The convictions can not at this time be proceeded upon; as the sentence of outlawry is standing out against him. He has done all that is in his power to do. He appears in court, and submits to the laws of his country. He has shewn errors of weight, in the outlawry; and has used all methods to obtain a writ of error to be allowed; and prays to be admitted to bail by the court, as he must have been by the sheriff, if he had been taken upon a *capias utlagatum*.

Mr. Davenport, on the same side, spoke to the same effect.

Mr. Attorney-general explained the fact, and the reason of his declining to grant the fiat for a writ of error. He said, that upon the application made to him on the part of the defendant, he directed an attend-

* It was printed in the public papers of the next Day, 21st of April 1768.

* That case was an outlawry for non appearance, I have a note of it, of my own taking. And there is a report of it in Fortescue's Abridgement and another in 5 Mod. 177. very bad in the 1st edition, but much mended in the late edition of that book.

ance: which was accordingly had. That he thought the errors specified to him, to be a sufficient foundation for a fiat, in case the party had been in custody: but he could not find any precedent for an attorney-general's granting a fiat when the party was not in custody. The writ of error was not tendered to him, he said, till last night: and the court was to sit, this morning. He was ready to listen to any method that could have been shewn to be proper: but none was proposed. He added, that he thought Mr. Wilkes could not be intitled to his writ of error, till he should be in custody. He observed, that this was not an outlawry for non-appearance; but an outlawry upon and after conviction.

Lord Mansfield. — Here are two motions made, upon the defendant's appearing personally in court: one, for committing him; the other, for bailing him.

I am of opinion against both these motions.

He ought to be brought in regularly, upon a return of the *capias* by the sheriff. I have no doubt but that we might take notice of him, upon his voluntary appearance as the person outlawed; and commit or bail him: but we are not absolutely bound to do it, without some reason to excuse the going out of the regular course.

If the defendant could shew that the attorney-general refused to take him up and bring him into court, in order to prevent his having this advantage; or if the attorney-general had in fact used all methods to take him up, and he had concealed himself and absconded, and afterwards had come in thus voluntarily, in order to surprise; upon either of these, or any other extraordinary ground, we should be bound to interpose, and overlook the impropriety of the defendant's coming, instead of being brought, into court.

But the real cause of this irregularity is the strongest argument why we should not give way to a new mode, liable to misconstruction, and carrying a bad appearance. It is notorious, that the defendant has appeared very publicly: why was he not apprehended?

The outlawry must certainly be disposed of, before you can come at any thing else: the judgment upon the convictions can not, at present, be proceeded upon.

I could wish this gentleman had been better advised than to have come thus prematurely, with a written speech, to justify the crimes of which he stands convicted; and to arraign an order made by me.

I am very happy in having this opportunity of explaining my conduct in making the amendment that has been mentioned. If I was wrong, I should think it more honourable to acknowledge and rectify any error that I should have committed, than to justify and defend it. The application to me was, to amend the word "purport" into "tenor." Mr. Hughes, the clerk in court for the defendant, agreed it to be amendable. I recollected a case of the like kind, of an amendment of an information just before trial: and, looking for it, I found a collection of such cases. After reading one or two, Mr. Philips, attorney and agent for the defendant, was perfectly satisfied, and desired me not to give myself any further trouble; but said "he could not consent to it." I said, "I did not want a consent." I thought myself bound to order the amendment; and did so. I had made some such orders before; and I have made several such orders since; even in *quo warranto* informations. In this case, it made no alteration in the defendant's defence. His counsel never objected to it, nor took any notice of it. I think it right and usual, and as of course: not but that I am open to conviction, and ready to hear what can be said to shew that it was wrong.

Mr. justice Yates. — If this amendment was wrong, it will still be open to the consideration of the court; although the proper opportunity of objecting to it was at the trial. In the case of the king against Charlesworth, an information for forging a warrant of attorney 'to acknowledge satisfaction upon a judgment' was amended, without costs (the prosecutor having been admitted a pauper), and without giving the defendant leave to plead *de novo*. 2 Stra. 871.

As to the two present opposite motions, one for committing, the other for bailing the defendant; the same answer serves for both: 'the court can take no notice of any thing but what comes judicially before them.' We can not take cognizance of this matter, in the method in which it now comes before us: we can not take judicial notice 'that this is the person convicted or outlawed.' Mr. Brown's case in Dyer 192. is clear and strong, as to the outlawry. And as to committing him upon the convictions, that can't be done whilst the outlawry is subsisting: the outlawry must first be disposed of, before we proceed upon the convictions. The judgment of outlawry suspends all proceedings upon them. The judgments on the convictions would probably be fine and imprisonment. But it would be manifest oppression to set a fine upon him, when all his effects stand forfeited to the king already: and he is already liable to imprisonment upon the outlawry; from which he can never be freed whilst that stands in force. There cannot be two different judgments for the same offence: there cannot be judgment of outlawry; and judgment for the misdemeanour likewise. In the case of the king and queen against Tipple, 1 W. and M. Salk. 494. the defendant was outlawed upon an information for a misdemeanour, and fined 500*l*. It was moved, on his behalf, that he could not be fined upon the outlawry; because, in misdemeanour, the outlawry does not enure as a conviction for the offence, (as it does in cases of treason and felony), but as a conviction of the contempt for not answering; which contempt is punished by the forfeiture of his goods and chattels: and if he might be fined now, he must be fined again, upon the principal judgment. And the first was held to be irregular: for, the outlawry in these cases is not a conviction; as appears by Fleta 42. 'Quamvis quis pro contumacia et fuga utlagetur, non propter hoc convictus est de facto principali.' And there is a case in Bro. Abr. title 'Utlagary,' pl. 26. where a man was outlawed of felony, and taken by a *capias* utlagatum, and detained in the King's Bench; and divers bills were brought

against him in custody of the Marshal: and the court would not suffer it. For, his body lands and goods are the king's; and therefore the plaintiff can not have the effect of his suit against him before the outlawry; but if he obtains a pardon, the plaintiff shall be answered. If the defendant in the present case had come in by process, his identity would have appeared. If he had come in by record, he might have applied to be bailed, either upon the statute of 4, 5 W. and M. c. 18. (if that statute can be shewn to be applicable to an outlawry on a misdemeanour), or under the plenary power of the court upon the circumstances of his case. But that statute seems only applicable to civil cases. I mention this, only for the consideration of the counsel, when it shall come before the court. By the 5th section, the sheriff may 'take security of the defendant taken upon a *capias* utlagatum, in cases where bail is required, in double the sum for which bail is required.' But how can the sheriff, under the directions of this statute, take bail in double the sum, in a criminal case? How can the sheriff know what the fine will be? Or why should the sum of the fine be doubled? The statute seems to relate only to civil cases, and to mean 'double the debt.'

The defendant ought, in my opinion, to have come hither in a regular way: but as the matter now stands, upon this voluntary appearance, without return of process or any matter of record whatsoever, the court can neither commit him nor bail him.

Mr. justice Aston. — I think there is but one question: and I shall keep to that. It is, 'whether he shall be committed.' The attorney-general prays us to commit a man as an outlaw, against whom he himself would not issue process of outlawry; though there does not appear to be any particular circumstances to prevent his issuing such process. The officers of the crown might have exercised their power by proper process: and then he would have been in custody. But they have not chosen to do so: and he remains as much at his liberty, as he was before he came into court. The motion to commit him seems unnecessary: and I shall not, at present, take notice of any other question; he not being at all in custody.

Mr. justice Willes. — There has been, for some time, a judgment of outlawry against the defendant, who is not an absconding person. The attorney-general has not thought proper to issue process against him upon it. And now he comes into court gratis, voluntarily, not by any return of process, or any matter of record. We can not take any notice at all of him; nor can we know, judicially, 'that he is the man.' I don't see why the attorney-general should demand of the court to commit the defendant upon this outlawry, when he himself has long suffered him to go at large; without any attempt to take him up, or even issuing process against him.

Nothing was taken by either of the two motions; namely, the attorney-general's, 'that the defendant might be committed;' or his own counsel's, 'that he might be bailed.'

On Wednesday the 27th of April 1768, (a week after the former transaction,) Mr. Wilkes having this morning surrendered himself to the sheriff of Middlesex upon a *capias* utlagatum which had been since the last motion issued against him, and being now in the sheriff's custody, was brought into court by the said sheriff, upon the return of a *habeas corpus* directed to him for that purpose. In the mean time, Mr. Attorney-general had granted his fiat for a writ of error: which he did immediately upon receiving an assurance that Mr. Wilkes was in actual custody upon the *capias* utlagatum. The return to the *habeas corpus* being read in court, it appeared that the defendant was charged with two outlawries; viz. one on each conviction for the respective misdemeanours before mentioned. A writ of error in each cause was delivered into court.

The outlawries, the writs of error, and the assignment of errors, were exactly alike in both causes: it will therefore be sufficient to specify only one of each sort.

The material part of the outlawry, on which the question turned, was this. The sheriff returned the writ of exigent executed and indorsed as follows: — 'By virtue of this writ to me directed, at my county court held at the house known by the sign of the Three Tuns in Brook street near Holborn in the county of Middlesex, the 12th day of July in the fourth year of the reign of our present sovereign lord George the third now king of Great Britain, &c. the within named John Wilkes was the first time exacted, and did not appear.' It goes on in the same manner, till the quinto exactus; viz. 'at my county court held at the same place the 9th day of August in the year aforesaid, the said John Wilkes was a second time exacted, and did not appear:' and so, in the same words, only changing the days, to the 5th inclusive. Therefore by the judgment of Edward Umfreville, esq; and Thomas Philips, gent. his majesty's coroners of the county of Middlesex, the said John Wilkes, according to the laws and customs of this realm, is outlawed.

The writ of error was verbatim as follows: — Of Easter Term 1768, 8 G. III. Our lord the king hath sent to his justices appointed to hold pleas before him his writ closed in these words (that is to say) George the third by the grace of God of Great Britain, France, and Ireland king, defender of the faith, &c. To our justices appointed to hold pleas before us greeting. Forasmuch as in the record and process, as also in the publication of an outlawry against John Wilkes late of Westminster, in the county of Middlesex, esq; on a certain information against the said John Wilkes, for printing and publishing a certain libel or composition, intitled *An Essay on Woman*; whereof the said John Wilkes is impeached, and thereupon by a jury of the county is convicted, as it is said; manifest error hath intervened, to the great damage of the said John Wilkes, as by his complaint we are informed: We, willing that the said error (if any be) be duly amended, and full and speedy justice done to the said John Wilkes in this behalf, do command you, that if the said outlawry be returned

I suspect this word 'not' to be an error of the press; and that it should be 'and'.

turned before us as hath been said; then inspecting the said record and process, you cause further to be done therein for annulling the said outlawry as of right, and according to the law and custom of England, shall be meet to be done. Witness ourself at Westminster, the twenty-seventh day of April, in the eighth year of our reign.

Assignment
of error.

And hereupon the said John Wilkes comes in his proper person, and says, that in the record and process, and also in the publication of the aforesaid outlawry, there is manifest error in this, that there is no sufficient information filed or exhibited against the said John Wilkes, whereon to ground the process of the outlawry aforesaid: by reason whereof, the said outlawry is void and of no effect or force whatsoever. There is also error in this, that no public proclamation whatsoever is mentioned to have been made at any open county court, or at any general quarter-sessions of the peace whatsoever, or at the door of any parish church where the said John Wilkes was an inhabitant, according to the exigency of the said writ of *capias cum proclamatione*: therefore in that, there is manifest error. There is also error in this, that it is not shewn, nor does it appear by the return of the sheriff of Middlesex, that the sheriff of Middlesex did cause to be exacted the said John Wilkes in the said county of Middlesex, from county court to county court, until he was outlawed according to the law and custom of England, as the said sheriff by the said writ of exigent is commanded; and that it is not shewn nor does it appear by the return of the sheriff of Middlesex, that the said John Wilkes was a first, second, third, fourth and fifth time exacted at the county court of the county of Middlesex, as by the law of the land he ought to have been before he was outlawed: therefore in that, there is manifest error.---There is also error in this, that in the record and process aforesaid, and in the publication of the outlawry aforesaid, it is no where expressly shewn that the place called Brook-street (if any such there be) where the several county courts are supposed to have been held, at which the said John Wilkes is said to have been exacted, is in the county of Middlesex, or in any or what other county. Therefore in that, there is manifest error. There is also error in this, that it does not appear that any judgment of outlawry was given or pronounced against the said John Wilkes; or, if any such judgment was given or pronounced, in what form the same was so given or pronounced; as it ought to have done, in order that the legality and propriety of the said judgment might have been seen and examined: but in the record and process aforesaid, and in the publication of the outlawry aforesaid, reference and relation only are had to some judgment not shewn or expressed, but supposed to have been before given against the said John Wilkes. Therefore in that, there is manifest error. Wherefore the said John Wilkes prays that the outlawry aforesaid, for the errors aforesaid, and other errors appearing in the record and process aforesaid, may be reversed and held for nothing; and that he may be restored to the common law, and to all which he hath lost by occasion of the outlawry aforesaid, &c.---And William De Grey, esq; now attorney-general of our present sovereign lord the king, present here in court in his proper person, having heard the matters aforesaid above assigned for error, for our said lord the king saith, that neither in the record and process aforesaid, nor in the publication of the aforesaid outlawry, is there any error: and he prays that the court of our said lord the king now here may proceed to the examination as well of the record and process aforesaid, as of the matters aforesaid above assigned for error; and that the outlawry aforesaid may in all things be affirmed.

Joinder in
error.

Lord Mansfield.---Let the writs of error be allowed.

His lordship then asked the attorney-general, 'to what prison he prayed that the defendant might be committed.'

Mr. Attorney-General answered---'To the Marshal.'

Lord Mansfield.---Let him be committed to the Marshal.

Mr. serjeant Glynn moved, that he might be admitted to bail, on 4. *Vide § 4. 5 W. & M. c. 18.* * which, he said, extended to cases of misdemeanour. He was supported by Mr. Recorder of London, Mr. Mansfield, and Mr. Davenport.

They urged the spirit, scope and design of this statute, as well as the words of it, as arguments to prove that it extended to misdemeanours; and that the preamble and enacting part of it do, both of them, apply to Mr. Wilkes's case: and they said, that even if the words were doubtful, the construction of them ought to be such as would be most favourable to liberty. But these words are express; they include all causes, except treason and felony. 'For the more easy and speedy reversing of outlawries in the court of King's Bench, be it enacted, that no person or persons whatsoever, who are or shall be outlawed in the said court, for any cause, matter or thing whatsoever, (treason and felony only excepted), shall be compelled to come in person into, or appear in person in the said court, to reverse such outlawry; but shall or may appear by attorney and reverse the same, except where special bail shall be ordered by the said court.' Cases of misdemeanour are within the same mischief as civil cases; and it extends to outlawries after conviction of misdemeanours, as well as to outlawries upon mesne process. If the question should take a long time in discussing, the defendant may be actually punished by an imprisonment upon the outlawry, though it should be at last reversed; or still more unjustly, in case it should afterwards appear that no punishment ought to be inflicted upon the convictions themselves. In civil cases, a pardon is of course, upon paying the debts and costs: but a defendant outlawed upon mesne process for a misdemeanour has no such opportunity of getting rid of the outlawry. He ought to have an opportunity of putting himself in a condition of being amenable to the justice of his country. Though some of the expressions in this statute may seem more applicable to civil cases, yet there are general words sufficient to take in criminal misdemeanours. They mentioned sir John Read's case, and that of Matthias Earbury in 1723.

Mr. Attorney-General (Mr. De Grey), sir Fletcher Norton, and Mr. Morton, on the other side, argued that this statute relates only to civil cases; and not to criminal misdemeanours. The expressions of it relate to civil property. It can relate only to such cases where a defendant can appear by attorney. The preamble * says, 'Whereas divers persons are prosecuted in the said court of King's Bench, to outlawries for debts, trespasses, or other misdemeanours; and there is no reversing such outlawries but by the personal appearance of the persons outlawed: so that the persons arrested upon such outlawries, if poor, lie in prison till their deaths; but if able, it costs them very dear, to reverse the same outlawries.' The former of these words relate to property: the latter, to actions for malicious prosecutions and such like. The whole relates only to civil suits. And as to Earbury's case, they said it was neither a direct determination, nor any authority in the present case.

Serjeant Glynn replied, that 'trespasses' include all other actions not arising *ex contractu*: and 'misdemeanours' must mean offences. 'All causes, matters, and things,' certainly include criminal offences and misdemeanours. And the statute speaks of outlawries in general. It is not reasonable, that the defendant should undergo the penalty of a contempt for withdrawing from justice, when the very validity of the outlawry itself is in question. And Earbury's case, though it was not an outlawry after conviction (as this is), yet clearly proves 'that this act does relate to misdemeanours:' for, the judges were all of that opinion.

Lord Mansfield.---God forbid that the defendant should not be allowed the benefit of every advantage he is intitled to by law!

It is to be considered, how he is in custody.

After conviction, if he had been present in court, he might have been committed: if not present, he might have been taken by a *capias*.

It is, indeed, in the discretion of the court, to bail a person so circumstanced.

But discretion, when applied to a court of justice, means sound discretion guided by law. It must be governed by rule, not by humour: it must not be arbitrary, vague, and fanciful; but legal and regular.

This defendant was not present, when convicted. He afterwards withdrew from justice, and was outlawed: and a *capias utlagatum* has now issued; and he is in custody upon it.

If a person convicted be taken upon a *capias pro fine*, he is liable to be committed, unless the prosecutor consents to his being bailed. This is the common course of proceeding: though it is usual to admit to bail, upon the prosecutor's consenting to it. In the case of the journeymen Taylors, and again in that of the Weavers, the defendants were by consent bailed, and by consent were not to appear till called upon. But I do not remember any case where such a person has been bailed without consent. When a person so convicted is committed, such commitment shall be taken into consideration by the court when they come to pronounce their sentence upon him, and shall go as part of his punishment.

Here, the defendant is in custody under the conviction: for, he is in custody upon the *capias utlagatum*, which issued upon his conviction.

Now, whatever doubts there may be about what is within the act of parliament of the 4 & 5 W. & M. c. 18. it is most certain that a person convicted of a misdemeanour is not within it; because his case is not a bailable case. Nothing therefore can be clearer, than that such a person is not within an act of parliament that relates only to bailable cases. This act relates to cases where no special bail is required, and to cases where special bail is required: and the sheriff is directed * *Vide § 5.* what to do in either case. Where the case is bailable, the defendant is to be discharged upon the security-bond. But even in civil actions, he could not be bailed, where he was not bailable: he is only to be put into the same condition as if he had not been outlawed at all. If the outlawry was after judgment in debt, or any other civil action, and the defendant was not bailable before the outlawry, the act did not make such defendant bailable, who was not so before the outlawry. I am clear, that this case is not within the act.

Mr. justice Yates was also clear in the same opinion. It is said, 'that misdemeanours of all kinds are within the words of this act, as well as within the scope and meaning of it.' But misdemeanours are here * connected with debts and trespasses; which are descriptions of civil actions: and so may the word 'misdemeanour' be. This act might, in the general words of the preamble, have a view to actions of conspiracy, deceit, or popular actions upon penal statutes; (on which an outlawry was given by 21 Ja. I. c. 4.) And taking the whole of the act together, there can be no doubt about it: for, it must be construed of those cases where the clauses of the act are practicable; which, in the present case, they are not. A conviction in a criminal case can not be within this act. The sheriff is directed by it, 'to take security of the person outlawed, in the penalty of double the sum for which special bail is required.' But the sheriff cannot take bail of a person after his being convicted of a crime. The sheriff cannot form his own idea of the offence, or settle a sum wherein he should take the bail of such a person: nor can he require bail in double the fine, or any thing more than what the fine shall be fixed at; which is uncertain and future. The concluding words of the security-bond, 'and to do and perform such things as shall be required by the said court,' mean putting in bail to a new action, pleading within a limited time, putting the plaintiff in the same condition, and such like matters. And it should be considered, how the law stood in civil cases, before this act of parliament; and that no bail could then be taken on a *capias utlagatum*. *Vide 13 C. 2. stat. II. c. 2. § 4.*

What I have been saying, may throw some light upon this act of parliament. But I confine my opinion to its being an outlawry after conviction in

in a criminal case: which can not be a case within this act of parliament.

If a defendant is taken upon a *capias pro fine* (or *pro redemptione*), it is an execution; and no sheriff can take bail of him: it is a favour, if the court does it. By 5 E. III. c. 12. no pardon for an outlawry shall be granted, till the chancellor is certified that the plaintiff is satisfied of his damages. In a criminal case, if the party be convicted, and a *capias ad satisfaciendum* issues, and he is taken upon it, he is in execution, to make satisfaction; and the sheriff can never foretel, before the court have given the final judgment, what that satisfaction is to be, on which he should admit the defendant to bail, on the *capias utlagatum*: he has nothing to direct himself by. No clause of this act can be put in execution, on an outlawry upon a conviction in a criminal case. Therefore I am of opinion, that the present case is not within it.

Mr. justice Aston.---I am of the same opinion. I think this act of parliament relates only to civil actions: this is evidently the true spirit of it. It cannot be imagined, that the act can mean to allow of a defendant's appearing by attorney, in cases where the defendant is obliged to appear personally, and can not appear by attorney at all: neither can it extend to taking bail in cases not bailable. But surely it can not extend to cases of criminal misdemeanours, after conviction; because in such cases, a defendant is not intitled to be bailed at all. Outlawries after conviction are very different from the case of outlawries for non-appearance upon mesne process. After conviction, there is no case where it has been holden that the defendant has a right to be admitted to bail. In an outlawry after conviction for misdemeanour, no sheriff could take bail: and consequently this act could not have any such case in view, or be meant to extend to it.

Mr. justice Willes.---It is clear that the defendant has no right to demand being admitted to bail. This is an outlawry after conviction. If it should be granted that he is intitled to be bailed upon the outlawry, yet as he stands convicted of the crime, he must be committed upon the conviction. This statute is indeed as obscure a one as any in the statute-book: it is difficult to ascertain its true meaning. Therefore I do not chuse to give any direct opinion about its extent; unless it should become absolutely necessary for me to do so. As the present case arises upon an outlawry after conviction, it is clearly not a case within this act of parliament. In treason and felony, outlawries were convictions of the fact: and therefore they are particularly excepted out of this act. But outlawries in cases of misdemeanour are not convictions of the fact: yet after actual conviction of a misdemeanour, the defendant is not intitled to bail; whether he be or be not outlawed. Even in a civil action, a person outlawed after judgment could not have a pardon, till payment of the debt. In the present case, it would be merely nugatory, to discharge the defendant upon giving bail to prosecute his writ of error upon the outlawry, when we must immediately commit him upon the conviction. How can the sheriff know, at the time of the defendant's being taken upon the *capias utlagatum*, whether the court will at all admit of special bail, or not? Or if they should, how shall the sheriff know in what sum it shall be? Or, if he should be fined, what will be the amount of his fine? Clearly, an outlawry after conviction of a misdemeanour is not within this act; whatever else may be within it.

The court having thus declared their unanimous opinion, 'that Mr. Wilkes, under his present circumstances of standing convicted of a criminal misdemeanour, had no right to demand being admitted to bail, under this act of parliament;'

His counsel moved that he might be bailed, upon the foot of the general discretion which the court would exercise, of bailing or committing a person convicted of a misdemeanour, according to the particular circumstances of his case: which they alleged to be sufficient, in this gentleman's case, to induce the court to permit him to remain at large, under proper bail. Public justice was not intended, they said, nor at all likely to be evaded. He had always been amenable to justice: he now surrendered voluntarily. Indeed, little care had ever been taken to apprehend him. He always appeared publicly upon the hustings, both in London and Middlesex; and he is member of parliament for the latter county.

Lord Mansfield.---I have said, 'that I knew no case where a person convicted of a misdemeanour has been admitted to bail without consent of the prosecutor.' If any gentleman knows any such case, I should be glad to be informed of it: I know of none. We can not therefore do it, if the attorney-general does not consent. For, we must act alike in all cases of like nature: and what we do now, ought to be agreeable to former precedents, and will become a precedent in future cases of a like kind.

The court declining to bail him without the consent of the attorney-general as prosecuting for the crown, he was committed to the Marshal.

His counsel then moved for a rule to bring him up to-morrow, to assign errors. Which was granted.

There were two rules. The former was this. 'The defendant being brought here into court, in custody of the sheriff of the county of Middlesex, by virtue of a writ of *capias utlagatum*; it is ordered, upon the motion of Mr. Attorney-general, that the said defendant be now committed to the custody of the Marshal of the Marshalsea of this court, to be by him kept in safe custody until he shall be from thence discharged by due course of law. And the said defendant now here in court producing a writ of error, and praying oyer of the record, it is ordered by this court, that the said writ of error be allowed. On the motion of Mr. Attorney-general.'

The other rule, 'that the Marshal or his deputy bring the defendant up to-morrow, to assign errors,' was a distinct rule; and was taken up on the motion of one of the defendant's counsel.

On Wednesday the 4th of May, 1768, (a week after making the last mentioned rule), the defendant having assigned errors upon the record of the outlawry, and the crown having joined in error; (all which was, by consent on both sides, privately transacted between the agents; without actually bringing Mr. Wilkes into court;)

Mr. Davenport moved to make the joinder in error a *concilium*: and Saturday next was agreed upon as the day on which it was to be argued.

Accordingly, on Saturday the 7th of May, 1768, it was argued by serjeant Glynn on the part of the defendant, and Mr. Thurlow on the part of the crown. It was very well argued on both sides: but it would draw this report out into an insufferable length, if the particulars of it should be here inserted.

The great and capital error that the serjeant insisted upon, was the insufficiency of the return in not shewing that the defendant had been five times exacted from county-court to county-court, till he was outlawed, as the law directs, and the writ requires. He argued that this ought to appear certainly and precisely upon the sheriff's return; that outlawries are odious; and that the court will intend nothing in support of so cruel a proceeding, but, on the contrary, listen to the least objection of error in it. And here, the first exaction does not appear to have been made in the county of Middlesex; nor any of the subsequent ones; which are said to have been at the same place with the first. The words 'near Holborn,' in the county of Middlesex, do not import its being in the county. Besides, the time and place of the second, third, fourth and fifth exactions ought to have been particularly specified and described; and not by reference only to the first. Moreover, the sheriff ought to have stated the proclamations explicitly and particularly, and the particular manner and circumstances of them. He also made a question, 'Whether an outlawry lies upon an information.' And he concluded with an objection to the information, as not being properly exhibited; being exhibited by his majesty's solicitor-general, without taking any notice of the vacancy of the office of attorney-general: whereas the attorney-general is the known and proper officer of the crown for this purpose; and the solicitor-general has no such right.

He cited a great number of cases and precedents, in support of his objections.

Mr. Thurlow defended the regularity of the whole proceeding, by reason, argument, and practice: and he also cited a great number of cases and precedents, to support his arguments and allegations.

To which Mr. serjeant Glynn having replied; and the counsel for the defendant having declared, 'that they did not desire a second argument;'

The court said, that the very great number and variety of authorities and precedents that had been produced and very ably urged on both sides, deserved and would require their mature consideration; and directed copies of the records cited on both sides to be laid before them; or at least one copy of each record, which they would deliver over from one to another.

On Saturday the 14th of May, 1768, (a week after the before-mentioned argument,) after lord Mansfield and Mr. justice Yates were gone;

Mr. Davenport moved for a rule to bring the defendant up on Monday, in order to be bailed: but he had no affidavit of any particular circumstances to induce the court to grant such a rule.

Mr. justice Aston did not see, he said, how the court could bail him, without any particular circumstances being laid before them, when they had already and so lately determined, after a full hearing of counsel on both sides, 'that he was in execution upon the outlawry after conviction of misdemeanours, and was not admissible to bail.' He would not therefore, after two of the four judges were gone away, make such a rule as was prayed: but Mr. Davenport might move it again, if he pleased, on Monday morning at the sitting of the court; and that would allow time enough for the defendant's being brought up the same day, to be bailed, if the court should think it a reasonable motion.

Mr. justice Willes was of the same sentiments with Mr. justice Aston; and agreed to Mr. Davenport's having leave to move it at the sitting of the court on Monday.

Upon Monday the 16th of May 1768, the court being then full,

Mr. Davenport accordingly renewed his motion. He could only urge, that there were but two grounds of imprisonment: one, for security; the other, for punishment. The former failed in the present case; because Mr. Wilkes had always voluntarily surrendered: the latter failed, because it was premature; for, the case was not yet ripe for judgment upon the conviction; and the validity of the outlawry was at present doubtful.

Mr. Davenport, upon being asked by lord Mansfield, 'Whether he had given notice to the attorney-general of this motion,' owned that he had not.

Lord Mansfield.---However, it cannot prevail; because the defendant is in custody after conviction: which is a custody in execution. It is not a custody for security only; but goes in part of the punishment, and will be taken into consideration, upon the final judgment: and so we told you before. It was so in Lookup's case, and in the case of a Welch clergyman.

A defendant in execution upon an outlawry after conviction of a misdemeanour, in crown prosecutions, can not be admitted to bail without the consent of the attorney-general.

If the court had been of opinion, upon the last argument, to reverse the outlawry, yet the defendant must have continued in custody upon the conviction.

Errors

Errors upon outlawries have seldom been solemnly argued. This writ of error has been solemnly and exceedingly well argued; and the matter deserves to be seriously considered. What is determined upon solemn argument establishes the law, and makes a precedent for future cases: which is not the case of questions agreed by consent of parties, or never litigated. This will be a precedent.

The court, in all cases (without regarding who is the particular defendant), leans to the reversal of outlawries; because the punishment of the outlawry is often greater than the punishment of the offence itself. Here, the defendant had the merit of coming in voluntarily; not being brought in by process and in custody. But the court can not make errors; nor reverse for errors which do not exist, or which they can not see: they must be satisfied, that there are errors. If the court had been satisfied on any one error assigned, they would have reversed the outlawry for that error. We did, several of us, when we came into court, seem to think that the want of proclamations was a flaw: but my brother Yates doubted 'Whether proclamations were at all necessary in such a proceeding as this.' I wish that the precedents and acts of parliament may be looked into, to see 'whether process of outlawry will lie upon informations for misdemeanours;' as well as to see 'whether proclamations are necessary or not, upon process of outlawry after convictions for misdemeanours.' I desire that the counsel will apply themselves to search into this point, 'Whether process of outlawry will at all lie upon informations for misdemeanours.' And, as many precedents have been already cited and produced, I desire also that the precedents may be left with us, for our perusal and consideration.

Mr. justice Yates.---I should have thought that what was said by the court upon the former argument, would have been sufficient to have spared the present motion. The matter was then largely and very well argued; and the court explained their sentiments very fully at that time: their opinion was, 'that the defendant being in execution, he could not be bailed, without consent of the attorney-general on the part of the crown.' To bail him upon the mere assignment of errors, would be prejudging upon the errors: it would presuppose 'that they were fatal.' He is at present in execution; and can not be taken out of execution, without consent of the attorney-general on behalf of the crown.

But since this matter is again brought upon the tapis, it gives me an opportunity of suggesting my own doubts. If proclamations are necessary, I should think this return to be clearly bad: but if proclamations are not necessary, it is then immaterial when, or where, or how they were made. As to what has been said about the expression, 'at my county-courts,' not being determinate, because he might be sheriff of two counties --- there are two authorities which either were not mentioned at the bar, or at least were not fully stated. One of them is 1 Ventris 108. where an outlawry was reversed, for that the proclamations were returned to be 'ad comitatum meum tent. apud such a place in comp. prædict.' and not said, 'pro comitatu.' for, anciently one sheriff had two or three counties, and might hold the court in one county for another. The other of these cases is in 2 Roll's Reports 52. Robert Alder's case; who was outlawed for murder: and it was moved for error, that the sheriff returned, 'ad comitatum meum tentum apud D. in le county de Northumberland;' and did not say, 'Comitat. meum Northumbrie tentum, &c.' And this was holden to be error, by the court; according to the case in 6 H. IV. where it is returned, 'ad com. meum Somerset tentum.' And therefore it was holden erroneous: for, one may be sheriff of Surrey and Sussex, and also of Huntingdonshire and Cambridgeshire. But this is not possible in the case of the sheriff of Middlesex. The sheriffs of London have been immemorially the sheriff of Middlesex: therefore he could not have two counties. But I should always incline to favour errors assigned in outlawry; because it is more just and right, that judgment should be given upon the conviction for the offence. Therefore, my doubt being against the errors assigned, I should be unwilling that more regard should be paid to it, than it shall appear strictly to deserve: and I would not have proposed it, if I had not thought it incumbent upon me to communicate it, since it has occurred to me, and seems to me to have more weight than perhaps it might appear to others to have.

But my lord's doubt is a very material one---'Whether the offence charged in the information is such a crime as will warrant an outlawry.'

The 18 Ed. III. Stat. 1. c. 1. * has negative words in it, in the printed edition of the statutes; though it is said not to be so in the parliament-roll. At common-law, outlawry lies only for treason and felony, as I apprehend. Therefore the court will be glad of hearing the arguments at the bar, to assist their inquiry in this doubt.

Mr. justice Aston.---The opinion of the world ought not to weigh at all with the court in forming their opinion upon the validity of the errors assigned upon this outlawry. If one flat decisive objection had clearly appeared, the court would have immediately given their opinion, upon the first argument. I was not satisfied, myself, that the minor objections had sufficient force in them; and as to the greater ones, the counsel for the defendant seemed to me to be too sanguine and too much attached to their own opinions, when they declined the offer of a further argument, when the court wished to be further informed by hearing it argued again. But this doubt which my lord has mentioned, 'Whether process of outlawry will lie for the crimes charged in these informations,' is a very material one, and ought to be well considered. It may be necessary to look into Braden and other books; and the statutes of 18 E. III. St. 1. c. 1. and St. 2. c. 5. and 1 E. I. c. 20. and a case in the year-book of 35 H. VI. f. 6. pl. 9. 'that process of outlawry did not lie; because the action was not for a tort supposed to be done vi et armis.' It may be a doubt, 'Whether process of outlawry lies on informations of this kind, for offences which though expressed to be done vi et armis, are not really

'done with actual force.' The 18 Ed. III. Stat. 2. c. 5. says, 'that no exigent shall go, where a man is indicted of trespass, if it be not against the peace, or of things contained in 18 E. III. Stat. 1.' And though the words, 'nemy des autres,' are not to be found in the parliament-roll, yet they are in several manuscript copies. These things deserve to be maturely considered.

It is proper also to inquire into the practice and precedents; and to see whether they have been uniform and concomitant. Trespasses in parks may be effectually done, without actual force.

The court will not keep back their opinion, without having sufficient ground for doubting, and a necessity of taking time to satisfy their doubts; on the other hand, they will not give their opinions over-hastily and prematurely, merely to gratify the humours or passions of mankind.

Mr. justice Willes concurred that the defendant was not bailable; being in execution upon the outlawry after conviction. He thought, with Mr. justice Aston, that the defendant's counsel were in the wrong when they declined a second argument, which might have given the court further light. He expressed his inclination towards the reversal of outlawries, on account of the severity of the judgment upon them, which sometimes exceeded what would be the punishment upon the conviction itself.

For the reasons above particularized, Mr. Davenport took nothing by this motion.

On Wednesday the 8th of June 1768, (being the sixth day of Trinity term, 8 G. III.) Mr. Attorney-general and other counsel for the crown were further heard. But the counsel for the defendant rested their case upon the former argument.

Lord Mansfield expressed himself to the following effect.

Great pains have been taken, and great searches have been made, since the last argument; not only (as I see now) by Mr. Attorney-general and those he has employed, but by some of us; I say, 'some of us,' because I cannot, with truth, assume the merit to myself: the load of other business which lay upon me, made it impossible. But from the able assistance of those who have taken the trouble to make searches and to collect materials, I think I am now thoroughly master of a subject which I am not at all ashamed to say I knew very little of before: and I never give a judicial opinion upon any point, until I think I am master of every material argument and authority relative to it. It is not only a justice due to the crown and the party, in every criminal cause where doubts arise, to weigh well the grounds and reasons of the judgment; but it is of great consequence, to explain them with accuracy and precision, in open court; especially if the questions be of a general tendency, and upon topics never before fully considered and settled; that the criminal law of the land may be certain and known.

Outlawry is a very important part of that law. Yet it is no wonder, that the forms and method of proceeding are so little attended to, and so little understood: for, this is perhaps the first occasion where any question of law, upon a writ of error to reverse an outlawry in a criminal case, ever underwent a serious litigation.

Outlawry in civil actions is considered as in the nature of civil process, to compel an appearance to the suit; or, if after judgment, to procure satisfaction. The forfeiture, though nominally to the king, yet in truth goes to the plaintiff, towards payment of his demand. If the outlaw appears, pays all the costs, puts in sufficient bail, and does every thing he can to put the plaintiff in as good a condition as he would have been in originally; or if, after judgment, the outlaw pays the debt and costs; the court reverses the outlawry upon motion, without any writ of error. The form of the reversal always is, 'For the errors assigned and other errors appearing upon the record:' although there is, in truth, no error at all.

Flight, in criminal cases, is itself a crime. If an innocent man flies for treason or felony, he forfeits all his goods and chattels. Outlawry, in a capital case, is as a conviction for the crime: and many men who never were tried have been executed upon the outlawry.

In misdemeanours, outlawry is generally a more severe punishment than would be inflicted for the crime of which the outlaw stands accused or convicted. It is a forfeiture of his goods and chattels, and all the profits of his real estate; and perpetual imprisonment, with many incapacities. If it is erroneous, it cannot be reversed without a writ of error.

Till the third of queen Ann, a writ of error in any criminal case was held to be merely *ex gratia*. Lord-keeper lays it down * 'that a writ of error in a criminal matter was *ex gratia regis*, in all cases;' and said †, 'He had a collection of several cases out of the old books of the law, that were given him by lord chief justice Hales, which shew that writs of error in criminal cases are not grantable *ex debito iustitiæ*, but *ex gratia regis*: and in such a case, a man ought to make application to the king; and he will then refer it to his counsel; and if they certify that there is error, the king will not deny a writ of error.' It never was granted, except when the king, from justice, where there really was error, or from favour, though there was no error, was willing the outlawry should be reversed. After a writ of error granted, the attorney-general never made any opposition: because, either he had certified 'there was error,' and then he could not argue against his own certificate; or the crown meant to shew favour, and then he had orders 'not to oppose.' The king, who alone was concerned as the prosecutor, and who had the absolute power of pardon, being willing that the outlawry should be reversed, this court reversed upon very slight and trivial objections, which could not have prevailed, if any opposition had been made, or if the precedent had been of consequence. The form of reversal, 'for the errors assigned and other errors appearing upon record,' delivered the court from the necessity of specifying any; and they might think themselves well warranted to reverse, upon the tacit or express consent of the king, where he alone was concerned to oppose; though there

* Vid. also Stat. 2. c. 5.

* 1 Vernon 170. Crawle v. Crawle. † Vid. 1 Vern. 175. in the Rioters case.

there really was no error at all: and, as the king had the power to refuse a writ of error, the precedent was of no consequence.

But in the third of queen Ann*, ten of the judges were of opinion, 'that in all cases under treason and felony, a writ of error was not merely of grace; but ought to be granted.' Price and Smith were of a contrary opinion, 'that a writ of error was of grace only, in all criminal cases.' The ten did not mean 'that it was a writ of course; but that, where there was probable error, it ought not to be denied.' It cannot issue now, without a fiat from the attorney-general; who always examines whether it be sought merely for delay, or upon a probable error.

In the case of the king against Earbury, † the opinion of the court was taken, before the attorney-general granted his fiat for a writ of error. In the present case, the attorney-general refused his fiat, while the defendant was out of custody.

This opinion in the third of queen Ann has made a great alteration as to outlawries in criminal cases under treason and felony. In a misdemeanour, if there be probable cause, it ought not to be denied. This court would order the attorney-general to grant his fiat. But be the error ever so manifest in treason or felony, the king's pleasure to deny the writ is conclusive. Lord Muskerry, the son and heir of the earl of Glancarty, petitioned for a writ of error, to reverse his father's outlawry, because his father was a prisoner in the Tower of London during the whole time of the proceedings against him. The fact was verified beyond doubt, by entries from the books of the Tower, and by the affidavit of the duchess of Marlborough. The late lord chief justice Willes, then attorney-general, reported the writ to be merely of grace: and, upon political reasons, it was absolutely refused; and the outlawry stands.

A writ of error being as a matter of right, where there is error in the outlawry; since the third of queen Ann, in all crimes under treason and felony, 'What is an error?' became an important question: which was of no consequence, before. Since that time, this court has not given way to trivial objections, though admitted by the attorney-general. In 1708, lord Griffin was brought into this court upon an outlawry for high treason: and upon the prayer of the solicitor-general, (there being then no attorney-general,) a rule was made for his execution. He was reprieved, from time to time, till his death. His grandson and heir, from the grace and favour of king George the first, obtained a writ of error. Sir Philip Yorke, then attorney-general, came into court, and said he had a sign manual, 'to confess the errors and consent to the reversal.' The court told him, 'His confessing an error in law would not do: they must judge it to be an error; and their judgment would be a precedent. But the plaintiff in error might assign an error in fact; which, by proper authority, he might confess.' Accordingly, the plaintiff assigned an error in fact, viz. 'that the place of his grandfather's residence was in the county of Northampton; whereas he had been outlawed in London.' The attorney-general confessed the fact: whereupon, the outlawry was reversed §. Since the third of queen Ann, no question of law has been litigated, upon a writ of error to reverse an outlawry; no criminal outlawry has been reversed upon a trivial objection: no case, since that time, has been found, of either kind.

Outlawry is an essential part of the criminal law. The rules and method of proceeding are wisely calculated to prevent ignorance and surprize. The consequences are made severe, because the offence is heinous; and it imports the state, that no man should fly from the laws and justice of his country. This court is bound to pronounce the law as they think it is; always leaning to the favourable side, where they doubt: for, so says the law. It is as much a breach of duty to reverse a good, as it would be to affirm a bad outlawry. The mischief goes farther than an unrighteous sentence in the particular case. For, to reverse without an error, is to abolish that part of the law. And therefore serjeant Glynn admitted that criminal outlawries were not to be reversed of course: an error must be found.

In a matter where the consequence may be so penal to the defendant in this particular case; where the grounds of the judgment must be so important to a very essential part of the criminal law, never before brought adversely in question; and therefore lying under great obscurity and confusion; I feel myself extremely obliged (and I think the publick obliged) to those who, in the short time taken for consideration, have searched the subject to the bottom. From the materials with which I have been furnished, I think myself sufficiently instructed, to form an opinion: and I will declare the grounds and reasons of that opinion which I have formed, to this great and numerous audience, with as much accuracy and precision as I can, to prevent misapprehension.

There are two sorts of error which have been assigned and argued.

1st. The first sort are errors which give rise to questions of law, and to real arguments.

2^d. The second are criticisms upon words and syllables in the return.

Of the first sort, two are assigned.

That there is no sufficient information filed or exhibited against the defendant, whereon to ground the process of outlawry.

That no public proclamation whatsoever is mentioned to have been made at any open court, or at any general quarter-sessions of the peace whatsoever; or at the doors of any parish church where the said defendant was an inhabitant; according to the exigency of the said writ of *capias cum proclamatione*.

Under the first error assigned, three objections have been made.

1st. That the information is by the solicitor-general, and not the attorney-general.

2^d. That an outlawry does not lie upon an information.

3^d. That though it may lie upon an information, yet it does not lie for a misdemeanour as is prosecuted in either of these cases.

1st. The information is by the solicitor-general.

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If this objection is founded, it will equally hold upon a motion in arrest of judgment. But, I believe, none of us, from the beginning, ever entertained the least doubt concerning it. An information for a misdemeanour is the king's suit. The title of the cause is, 'The king against the defendant: the oath, at the trial, to the jurors and the witnesses, is 'between the king and the defendant.' As a subject sues by attorney, so does the king; with a little variation of form, from decency: instead of saying, 'The king sues by ---,' it is said, 'sues for the king; and yet, 'Coram domino rege venit * dominus rex per attornatum suum, et inde producit seclam,' was held to be good. (Hale chief justice said, it was but an unmannerly way of declaring for the king). The attorney is answerable, if he acts without authority; and upon complaint by the party whose name he has falsely used, the court would punish him, and set aside the proceedings: but while the principal avows him, neither the adverse party nor the court can dispute his authority. The coroner of this court prosecutes informations for the king, as his attorney. The form of the proclamation at criminal trials is a strong proof that anciently the king's serjeant might prosecute for the king. When there did not exist such an officer as solicitor-general, the king's serjeant or his attorney, or other that would sue for the king, should be received to aver against the testimony of the parties imprisonment, where the outlawry was pronounced at the king's suit †. There are many entries in *Rastal* ‡, which shew that at the common law others than the attorney-general have sued for the king; or, in other words, the king has sued by others as his attorneys. Serjeant Glynn cited a manuscript treatise concerning the Star-Chamber; of which Mr. Filmer has a copy: the original is in the Museum §. The author's name is preserved in a note written in this present-book, at the beginning, by the lord keeper Finch, as follows:—'This treatise was compiled by William Hudson of

Gray's-Inn, esq; one very much practiced and of great experience in the Star-Chamber, and my very affectionate friend. His son and heir, Mr. Christopher Hudson, (whose hand-writing this book is,) after his father's death, gave it to me. 19 December 1635. J. Finch.'

The whole passage should be taken together; and is in these words:—'It remaineth that I shall, in the next place, treat of the king's ordinary suits: which are of two sorts;—either by his attorney, informing of himself, or by other mens relations, and by the king's almoner; the one being in criminal causes, the other in civil. For the king's attorney, I have known it much questioned, Whether any other of the king's counsel may not inform for the king, as well as the attorney-general. And it is true, that in Easter term, 8 H. VIII. it is ordered that the king's solicitor shall not prosecute any further the merchants of the *Stilhard*, till it were otherwise ordered by the council: and the same term, the solicitor was commanded to sue out process against some which acquitted one Blase of a rape. So that it seemeth, that others of the

king's counsel did prosecute causes for the king, as well as the king's attorney. But in 1 & 2 James the first, it was resolved by the court, that it belongeth to the place of the attorney. And serjeant Heale, the king's serjeant, putting in a bill against sir John Lyson, was denied that privilege. For, if a bill be put in by the king's counsel as for the king, there are no costs to be paid to the defendant, nor fees for the prosecution: but in this case, serjeant Heale's bill was dismissed with 30^l. costs; it continuing in prosecution not above two terms.' It is astonishing how any other law-officer of the king could claim, as an official right, to be the king's attorney in all suits which he should think fit to bring in the king's name. The very constitution of an attorney-general is decisive against it. He might stop every suit brought by another. And therefore the council did very right, as between the king's law-officers, to overrule serjeant Heale: but they did not mean, that the king himself, for special reasons, might not appoint another to act as his attorney. In that reign, afterwards, *Yelverton* was suspended, and the solicitor appointed to act. Suppose the attorney-general personally the defendant: there must be another to sue for the king. Suppose the attorney-general out of the realm; or under a disability from sickness: suppose the office of attorney-general vacant. When it is, the business (which cannot stand still) must devolve upon another of the king's counsel: and there is nothing so certain, as that the whole business and authority of the attorney devolves upon the solicitor-general. I am satisfied, that if the matter was traced, the two precedents in Easter term, 8 Henry VIII. mentioned by Mr. Hudson, were during the vacancy of the attorney's office. It is impossible the council could, in the same term, order the solicitor-general to stop one public prosecution and commence another, if there had been an attorney-general. As far back as the memory of the vacancies of the attorney's office has led to a search, precedents have been found of informations filed by the solicitor-general, in *Chancery*, and on the law-side of the *Exchequer*. In this court, the information against the earl of Devonshire † was prosecuted by the solicitor-general: and though the enormity of the fine set, and the revocation of government which immediately followed, made this case the subject of much animadversion and just censure; 'the solicitor-general having prosecuted,' was never objected. There are precedents of replying, demurring, taking issue, praying judgment or award of execution, by the solicitor-general, during the vacancy of the other office. We all know, from our own experience, that upon every vacancy which we remember of the attorney's place, his office has been executed by the solicitor-general. But it is said, 'The information ought to have suggested that the office of attorney was vacant.' Many of the precedents do not suggest it: and there can be no occasion. The attorney-general is a great officer of the law and of this court. The court take notice when the office is vacant; and by whom it is filled, when full. They give credit to the solicitor-general, when he sues as attorney for the king, that he has authority. He does it at his peril. In this case, before the defendant pleaded, the solicitor-general was made attorney, and in that

* Lev. 28.
† Kable 2:7.
‡ Hist. & Enter.
§ 55. 6.

† Vid. 5. Ed.
3. c. 13.
‡ Title Debt.
1920 pl. 4.
Title Escheat
214 b pl. 3.
Title Quare
impedit, 5976
pl. 1.
§ Harleian
Catalogue,
No. 1226.
vol. 1.

* Fol. 84.
and 25.

Fo. 85.

† 3 Jac. 2.

capacity brought into court the information he had filed as solicitor. If an objection could lie to his authority as solicitor, the only question would be, 'From what time the information should be considered as commenced: from the filing by the solicitor; or the bringing into court by the attorney.' And that could be of no consequence, but in respect of the time when the defendant ought to plead. But he has pleaded to the information brought in by the attorney-general; and been tried. In every light and in every view, this objection is groundless: nothing has been offered to support it; but serjeant Heale's case. Upon so plain a point, I certainly should not have said so much, but that the objection also goes in arrest of judgment, and therefore may be argued again. The counsel are apprized of my reasons: and if they should think their objection tenable, I am open to conviction.

Second objection under the first error assigned---'That an outlawry does not lie upon an information.'

The counsel for the defendant supported this objection, two ways. First, they said, The books were silent on this head: and the statute of additions mentions only that 'in original writs of personal actions, ap-

peals, and indictments, in which the exigent shall be awarded, &c. &c.' But an information is not therein mentioned. Secondly, They said, that from the nature of the process in an information, the exigent was not awardable. For, the proceeding by information in this court is similar to the Star-Chamber precedents: and in such proceedings, they did not award a *capias*, but a *subpoena*.

That here, the antecedent process is by summons of attachment, not by *capias*: and consequently, if there is no *capias* to introduce the process of exigent, it can not lie in this case. Serjeant Glynn admitted, as a point beyond all doubt, 'that informations of this kind were competent, in this court, at the common-law.' No lawyer ever doubted of it: no lawyer would seriously argue against it. So that Sir Bartholomew Shower

had no opportunity to deliver the argument he has printed †. Informations here neither derive their being, nor the form of proceeding upon them, from the Star-Chamber; but from the common-law of the land, and the usage and practice of this court where they are exhibited. Although informations are not mentioned in the statute of additions, yet the same requisites of certainty and precision must be in an information, as in an indictment ‡. Presentment is not mentioned in this statute.

And yet, on a presentment before the coroner, 'that French was *felo de se*,' (which was certified into the King's Bench,) and that certain of French's goods were in the possession of J. S. process issued against J. S. until he was outlawed. And upon error brought for that there was not any addition given to the said J. S. in the presentment upon which he was outlawed, it was at first doubted 'whether upon that presentment process of outlawry did lie:' and I, clerk of the Crown-office, said to the court, 'that such process in such case did lie: and that he could shew five hundred precedents of it.' And, secondly, it was moved, 'if this outlawry ought to be reversed for default of addition.' But it was agreed by the whole court, that as to this purpose, the presentment should be accounted in law as an indictment §. To an information in nature of a *quo warranto*, to shew by what authority the defendant claimed to be a burgess of Grampound, the defendant pleaded in abatement, for want of proper addition; the information styling him

'labourer,' whereas he was clothier; and this plea was moved to be set aside, on the ground, 'that an addition was not necessary.' The court refused to set it aside on that ground: but they found another, the want of a proper affidavit to verify the plea ||. There seems as good ground to say, upon the foot of precedents and construction of the statute of additions, 'that process of outlawry lies, and addition is requisite in an information,' as in the presentment in French's case. As to the other argument from the nature of the process---there was no authority or precedent cited or produced, to prove the assertion. On the contrary, there are many precedents where the process was by *capias*; and the exigent followed: some, as in the present case; though most are before conviction. But 'that a *capias* does lie, in process upon these informations,' I take to be as old as their existence. If not, how could there have been such a number of outlawries upon informations; and some, of ancient date? All these records are so many authorities to support this process; which are not, after so great a length of unquestioned usage, to be now impeached ¶. And it is observable on the 18 Edw. III. c. 1. that it not only clearly relates to a proceeding before judgment; but it gives the exigent, if the party is not brought in on an attachment or distress. However, there is no need to resort to that kind of reasoning; when usage supports the *capias*, in the present case, as the common process upon these occasions.

Third objection under the first error assigned---'That outlawry does not lie, from the nature of the offence.'

This objection was slightly touched by Mr. serjeant Glynn; but struck us, at first, as a point fit to be considered: and I mentioned to the bar, that it might be proper to look into it. The doubt was, 'whether the offence charged in either of these informations was such as rendered the person accused of such crime liable to the process of outlawry, either at common-law, or by any statute. In Coke Littleton 128 b. it is said, 'that in the reign of king Alfred, and till a good while after the Conquest, no man could be outlawed but for felony; the punishment whereof was death: but after, in Bracton's time and somewhat before, process of outlawry was ordained to lie in all actions that were *quare vi et armis*, which Bracton calls *Delicta*, for there the king shall have a fine.' The 18 Edw. III. c. 1. declares the cases and offences for which the exigent shall be awarded, if the party cannot be found or brought in by attachment or distress; and not against any other. Also, the 18 Ed. III. c. 2. c. 3. says, 'No exigent shall from henceforth go out, where a

man is indicted of trespass, unless it be against the peace, or of things

which be contained in the declaration made in that case at the last parliament.' But upon full consideration, I am very well satisfied that the counsel for the defendant judged right in laying no stress upon this objection. The offences laid in these informations, and the proceedings upon them, are at the common-law. The statutes giving process of outlawry in certain cases, and restricting its issuing in others but under certain circumstances, do not affect the present question: the process is warranted, in the present case, by the common-law, or not at all. Actual force or violence does not appear to be the criterion upon which the process of outlawry was founded. The greatness of the crime, and the severity of the punishment, seem to be the material circumstances originally attended to, in founding this process; according to the passage I have just cited from Coke, as to the earliest times: for, felony does not imply or convey the idea of actual outrage; grand larceny being in its definition, as well as practice, different. And Hawkins confirms this notion, by saying, 'that this process probably lay for all crimes of a † higher nature than trespass *vi et armis*.' The extension of this process is supposed by lord Coke, in the passage I quoted, (and what he says, is repeated, without examination, by a variety of authors); to have been somewhat before Bracton's time. The establishing that period, for a supposed ordinance concerning outlawries, strongly authenticates the testimony of that contemporary writer, touching the cases in which, and under what circumstances this process lay. Lord Coke saw, that it was impossible to say, 'that outlawry did not lie for any crime under felony:' universal practice shewed the contrary. So he supposes a positive statute made about Bracton's time. There does not appear any particular ordinance for extending this process: and there is no authority for the supposition. But Bracton (who wrote in the reign of Henry the III.) says ‡, 'that it lay in *omni transgressionem quæ sit contra pacem*,' and afterwards, 'pro omni transgressionem, licet minimâ, ubi quis ad pacem domini regis vocatus, venire recusaverit, et hoc propter contumaciam.' That this necessary ingredient, 'contra pacem,' did not mean positive force in the committing of the offence, appears from the reason given why it lay for felony, 2 Ro. Abr. 805. 'Outlawry lay for felony; because it was contra pacem.' For, that could not mean (as I have already said) more than its being an offence in its nature against the laws of society, and a disturbance of that good order and government which keeps a state in unity and peace. The crime of larceny, in its very nature, is secret and fraudulent, unless it be done with open violence; and then it is distinguished by the aggravated name of robbery. Besides, in the case of writs *quare vi et armis*, (in which cases this process is given,) it is acknowledged to be on account of the supposed, not the actual force. And so is the same place in 2 Ro. Abr. 805, and the 35 H. VI. (a) and (b) and many other books. In fact, therefore, it appears from Bracton, 'that every offence committed against the peace' subjected the delinquent to the process of 'outlawry.' And the cases shew, that the peace of the king is broke by disorders without force. And indeed some of the greatest crimes are without force. If force was the criterion on which this process of exigent was founded at common-law, why was that process given by the § first statute of Edward the third, in the case of riots, &c.? Or what occasion had there been for the || subsequent statute of Edward the third to say---'From henceforth, it shall not issue in trespass, unless it is against the peace,' if the practice had not been, upon indictments, though not § alledged, for process of exigent to issue? And that seems to be the true reason of the last restrictive statute. I do not find it ever was denied, but that upon a presentment or indictment for the king, process of outlawry lay ¶ and so it is expressly said to be agreed, in Brooke, title 'exigent,' which cites 8 H. VI. §. But a number of outlawries have been found, in crimes laid to be *contra pacem*, without *vi et armis*, and which could not be committed with force; and this error never assigned: which, alone, is decisive. I think, Mr. Attorney-general produced one as far back as the fifth of Edward the fourth.

The second error assigned is as to the proclamations.

The return says---'I have caused public proclamation to be made, in manner and form as I am within command.' This is certainly too loose: the proclamations are not sufficiently set out, for the court to judge whether they were properly made or not. I thought this error fatal. But Mr. Thurlow satisfied me, 'that it was unnecessary to make any proclamation at all.' The statutes which require proclamations do not extend to this case: and they are not required by the common-law. Indeed, this error was in a manner dropped and given up by serjeant Glynn, upon his reply: he did not contend, 'that they were necessary.' The present record drawn in the Crown-Office and settled by the king's counsel, shews under what obscurity and perplexity this matter lies: the result of ignorance in the practitioners; and productive of a shameful confusion in the precedents of the office. They have not distinguished between civil and criminal outlawries: they have not distinguished between the manner of proceeding to outlaw in criminal cases, before and after conviction. All is jumbled together: whatever is required in any case, they have applied to all. Circumstances are unnecessarily required, and defectively returned, because former mistakes are copied as precedents, without examination. But, as the proclamations, in this case, were nugatory and superfluous, the imperfection of the return is of no consequence: it is no error.

Of the second sort of errors, critical and verbal, two are assigned: which were argued.

1st. For that it is not shewn, nor does it appear by the return of the sheriff of Middlesex, 'that the defendant was a first, second, third, fourth, and fifth time exacted at the county court of the county of Middlesex; as, by the law of the land, he ought to have been, before he was outlawed. Under this error thus assigned, two objections were made: as to the first inaction; and as to the subsequent.

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First, As to the first.---The return is by two men, sheriff of *Middlesex*: 'At my county-court, held, &c.' So that two men, making one officer, that is, sheriff of the county of *Middlesex*, say, 'At my court held in the county of *Middlesex*.' To raise a doubt, it is necessary to go out of the record, into history and law. We know from thence, that the same man might be sheriff of two counties. Till the thirteenth of *Elizabeth*, one person was sheriff of *Somerset* and *Dorsetshire*; and so of *Suffex* and *Surry*; of *Oxford* and *Berks*; of *Nottingham* and *Leicestershire*: and to this day, the same person is sheriff of *Cambridge* and *Huntingdonshire*. Such a sheriff might by law hold in either, the county-court of the other. 6 H. VII. 15 b In the case of the sheriff of *Somerset*, who was then also sheriff of *Dorsetshire*, 'my court in the county of *Somerset*' was adjudged uncertain. 11 H. VII. 10 a, in a like case, *Rede Fairfax* and *Hussey* inclined to think it certain enough; and adjourned the consideration. But here it is impossible to raise a doubt. Unless the sheriff of *Middlesex* may hold the court of another county in *Middlesex*, 'At my county-court,' can only be the county-court of *Middlesex*. Two men, sheriff of *Middlesex*, never were nor could be sheriff of any other county. The error is not assigned, for want of any technical form of words; but 'that it is not shewn,' nor 'does it appear by the return:' whereas I am of opinion it is shewn, and does appear by the return, that the county-court was of *Middlesex*, and could not possibly be the court of any other county.

Secondly---As to the subsequent exactions---The objection is, 'that it is not shewn, nor does it appear, where the court was held, at which he was exacted.' The return, having specified the place where the court was held, at which he was first exacted, states severally the subsequent exactions, 'at my court held at the same place.' So that the whole doubt is, whether the same place includes the description of the place referred to: which can not be a doubt, in any language of the world. For, in truth, the doubt can be no other than 'whether the same place means the same place, that is, the place before described.'

Second critical error. The only other error assigned and argued, is--- 'It is no where expressly shewn, that the place called *Brook-street*, where the several county-courts are supposed to have been held, is in the county of *Middlesex*.' The return says---'At the house known by the sign of the *Three Tuns* in *Brook-street*, near *Holborn*, in the county of *Middlesex*.' The counsel for the defendant contend, that the true construction ought to be, to apply 'in the county of *Middlesex*,' to *Holborn*, and not to *Brook-street*; and so make a stop, at *Brook-street*. It is impossible for me to doubt whether 'near *Holborn*,' is not part of the description of *Brook-street*. It could be added for no other reason: it could answer no end, to say, 'near *Holborn*,' but as part of the name or description of this *Brook-street*, in contradistinction to some other *Brook-street*. It is immaterial, what county *Holborn* is in: but the sheriff was bound to shew that *Brook-street* was in *Middlesex*. There is no law in this: it is a question of construction. All men can judge of it; and would treat with contempt the judgment of this sovereign court, if it could be founded upon so pitiful a prevarication. It is not permitted to me to say 'I doubt of the construction,' unless I do doubt; how much sorer I may wish that this outlawry should not stand. I am of opinion, that, according to the letter, sense, and grammatical construction of the sentence, the court was held in 'Brook-street near *Holborn*;' and that 'Brook-street near *Holborn*' lies in the county of *Middlesex*: and I am persuaded, there is no man who can think otherwise.

These are the errors which have been objected: and this the manner and form in which they are assigned. For the reasons I have given, I can not allow any of them. It was our duty, as well as our inclination, sedulously to consider whether upon any other ground, or in any other light, we could find an informality which we might allow with satisfaction to our own minds, and avow to the world.

But here, let me pause---

It is fit to take some notice of the various terrors hung out; the numerous crowds which have attended and now attend in and about the Hall, out of all reach of hearing what passes in court; and the tumults which, in other places, have shamefully insulted all order and government. Audacious addresses in print dictate to us, from those they call the people, the judgment to be given now, and afterwards upon the conviction. Reasons of policy are urged, from danger to the kingdom, by commotions and general confusion.

Give me leave to take the opportunity of this great and respectable audience, to let the whole world know, all such attempts are vain. Unless we have been able to find an error which will bear us out, to reverse the outlawry; it must be affirmed. The constitution does not allow reasons of state to influence our judgments: God forbid it should! We must not regard political consequences, how formidable soever they might be: if rebellion was the certain consequence, we are bound to say, 'Fiat justitia, ruat cælum.' The constitution trusts the king with reasons of state and policy; he may stop prosecutions; he may pardon offences; it is his, to judge whether the law or the criminal should yield. We have no election. None of us encouraged or approved the commission of either of the crimes of which the defendant is convicted: none of us had any hand in his being prosecuted. As to myself, I took no part (in another place,) in the addresses for that prosecution. We did not advise or assist the defendant to fly from justice: it was his own act; and he must take the consequences. None of us have been consulted or had any thing to do with the present prosecution. It is not in our power to stop it: it was not in our power to bring it on. We can not pardon. We are to say, what we take the law to be: if we do not speak our real opinions, we prevaricate with God and our own consciences.

I pass over many anonymous letters I have received. Those in print are public; and some of them have been brought judicially before the court. Whoever the writers are, they take the wrong way. I will do my duty, without. What am I to fear? That *mandax infamia* from the press, which daily coins false facts and false motives? The lies of calumny carry no ter-

ror to me. I trust, that my temper of mind, and the colour and conduct of my life, have given me a suit of armour against these arrows. If, during this king's reign, I have ever supported his government, and assisted his measures; I have done it without any other reward, than the consciousness of doing what I thought right. If I have ever opposed, I have done it upon the points themselves; without mixing in party or faction, and without any collateral views. I honour the king; and respect the people: but, many things acquired by the favour of either, are, in my account, objects not worth ambition. I wish popularity; but, it is that popularity which follows; not that which is run after. It is that popularity which, sooner or later, never fails to do justice to the pursuit of noble ends, by noble means. I will not do that which my conscience tells me is wrong, upon this occasion; to gain the huzzas of thousands, or the daily praise of all the papers which come from the press: I will not avoid doing what I think is right; though it should draw on me the whole artillery of libels; all that falsehood and malice can invent, or the credulity of a deluded populace can swallow. I can say, with a great magistrate, upon an occasion and under circumstances not unlike, 'Ego hoc animo semper fui, ut invidiam virtute partam, gloriam, non invidiam, putarem.'

The threats go further than abuse: personal violence is denounced. I do not believe it: it is not the genius of the worst men of this country, in the worst of times. But I have set my mind at rest. The last end that can happen to any man; never comes too soon, if he falls in support of the law and liberty of his country (for, liberty is synonymous to law and government). Such a shock, too, might be productive of public good: it might awake the better part of the kingdom out of that lethargy which seems to have benumbed them; and bring the mad part back to their senses; as men intoxicated are sometimes stunned into sobriety.

Once for all, let it be understood, 'that no endeavours of this kind will influence any man who at present sits here.' If they had any effect, it would be contrary to their intent: leaning against their impression, might give a bias the other way. But I hope, and I know; that I have fortitude enough to resist even that weakness. No libels; no threats; nothing that has happened, nothing that can happen, will weigh a feather against allowing the defendant, upon this and every other question, not only the whole advantage he is entitled to from substantial law and justice; but every benefit from the most critical nicety of form, which any other defendant could claim under the like objection. The only effect I feel, is an anxiety to be able to explain the grounds upon which we proceed; so as to satisfy all mankind, 'that a flaw of form given way to in this case, could not have been got over in any other.'

From the precedents we have seen, it appears, that a series of judgments have required a technical form of words, in the description of the county-court at which an outlaw is exacted: that after the words 'at my county-court,' should be added the name of the county; and after the word 'b. l. d.' should be added---'for the county of ---' (naming it). Whereas here, the sheriff says, 'at my county court,' without adding---'of *Middlesex*;' and he says---'held at the house, &c.' without adding the words, 'for the county of *Middlesex*,' after the word 'held.'

As to the first expression, the cases begin as far back as the seventh of James the first. As to the second expression, they begin about the 18th of Charles the second.

If we are compelled by authority, to look upon either expression as technically necessary, it is sufficient upon this occasion; because, here, both are wanting.

If an outlawry be returned in this manner---'Ad com. meum tent. apud Cicestriam in comitatu Suffex, &c.' it is erroneous; because it is not said 'ad com. meum Suffex tentum, &c.' Alder was outlawed for murder; and it was moved for error; that the sheriff returned---'ad com. meum tentum apud D. in the county of *Northumberland*;' and did not say, 'ad com. meum *Northumbriae* tentum, &c.' and this was holden to be error. Among the errors for which, the reporter says, the outlawry was reversed, the second is---not said 'Suffolciae;' after 'com. meum;' and this, he says, had been a common exception. Three copies have been left with us, from the records: and they are, 'ad com. meum § *Middlesex* tent. &c.' agreeable to the judgments I have mentioned. *Winnington* assigned error of outlawry: and one, said to be allowed, was, 'that the court is said to be held at the county of *Hereford*;' and doth not say---'for the county.' An outlawry was reversed, because said---'ad com. meum, &c.' and not said 'pro comitatu.' This term, several outlawries were reversed, for want of 'pro com.' or 'nec eorum aliquis,' or 'per judicium coronatorum.' One who was outlawed for the murder of sir *Edmundbury Godfrey*, now brought a writ of error in his hand to the bar; praying, 'that it might be read and allowed.' The outlawry was reversed. Among the errors assigned, one was, 'that it did not appear the court was held pro comitatu.' The other was clearly a fatal objection. After stating the case, sir *Bartholomew Shower* says---'she brings a writ of error, to reverse the outlawry: and the error which I assigned 'ore tenus,' was the usual fault, in not saying the county-court was held pro comitatu.' The outlawry was reversed. § This is a very strong authority, to shew that in the third of *W. & M.* it was settled, that the words pro comitatu were technically necessary. A record of an outlawry has been found, agreeable to this form, established as necessary; and says---'ad com. meum tent. pro com. *Middlesex*, apud le *Cheshire-chefe* in *Grays-inn-lane* in com. predict.' No case, report, or record has been found, since the third of queen *Ann*, which can be of any use, either way, upon this point, or any of the errors assigned.

The authorities I have stated stand, to this day, uncontradicted. They are many; and have prevailed above a century. I think, they begun against law and reason. The former authorities were

§ P. 7 Jac.
a. Ro. Abr.
802. Whit-
ing's Case.
† Mich. 16
Jac. Alder's
Case, a Roll's
Reports 52.
† Tr. 13 C. 2.
1 Keble 50.
† Rex v.
Sickamore,
§ Rex v.
Hallett, H. 22,
23, C. 2. 10.
tulo 16. Rex
v. Preston, H.
22, 23 C. 2.
rotulo 17. Rex
v. Vernatt.
H. 1. 2. 2.
rotulo 9.
† M. 2 C. 2.
Rex v. Tuf-
ton, a Keble
128.
§ H. 22, 23.
C. 2. 1 Vent.
168. anonym-
ous.
† E. 31 Car.
2. a Shower
60.
† H. 1 J. 2.
3 Mod. 89.
anonymous.
(S. C. 24. Rex
v. Vernatt.
left with us
from the re-
cord.
§ M. 1 W. 2.
M. 1 Show.
309. Rex v.
Lady Onby
alias Truster.
† Tr. 9 W. 3.
1697. rotulo
1. Rex 4.
Bull.

were otherwise: the precedent in *Dalton* is otherwise. There is no reason for requiring these words: there is sufficient certainty, without them. It is impossible to doubt, upon this record, but that the county-court at which the defendant was exacted, was the court of and held for the county of *Middlesex*. But, this is a criminal case, highly penal. Outlaws have had the benefit of this exception, for a great length of time. Can we refuse it to the defendant? We can not: though I am clearly of opinion, 'there was not a colour originally, to hold these words to be necessary.'

The objection to the blunder between the peace 'of the now,' and 'the late king,' after conviction, has not much more solidity in it: yet the house of lords thought themselves bound by precedents. And so must we, had the flaw been discovered before judgment. I can not say, 'that it does not appear upon this record, that the court was of and held for the county of *Middlesex*:' because I am clearly of opinion, 'that, most manifestly, it does.' But I can say, that a series of authorities, unimpeached and uncontradicted, from the 7th of *James I.* as to one expression, and from the 18th of *Charles II.* as to the other, have said 'such words are formally necessary.' I can say, that such authority, though begun without law reason or common sense, ought to avail the defendant. It would be dangerous, to say that any exception allowed so long, should now be over-ruled. The exception certainly would not have prevailed, had it been opposed at first: but, before the third of queen *Ann*, there being no opposition after a writ of error was granted, the court considered the crown as consenting to the reversal upon any pretence, how slight soever. Though that is not the case now, the necessity of the form of words must not be canvassed; since it has been so often adjudged necessary. The officers of the crown are in fault, for not attending to the form prescribed, and copying the precedent of the *king v. Bell*.

There can no mischief or uncertainty arise from this determination: because, it being once known 'what form of words is necessary,' it is easy to follow it. But great suspicion and uncertainty must follow, from this court's allowing a formal exception one day, and disallowing it another.

I beg to be understood, that I ground my opinion singly upon the authority of the cases adjudged; which, as they are on the favourable side, in a criminal case highly penal, I think ought not to be departed from: and therefore I am bound to say that, for want of these technical words, the outlawry ought to be reversed.

The other three judges spoke *seriatim*. But, as their arguments tended to support and illustrate the same doctrine which his lordship had laid down; and as they did not differ, in any part, from the opinion given by his lordship; I omit, for the sake of brevity, reporting particularly what they said.

A rule was accordingly made (in each cause) 'that the outlawry be reversed.'

On the same 8th of *June* 1768,

Rules were made, for the prosecutor to shew cause (upon *Tuesday* then next) why the judgment should not be arrested; and why the verdict should not be set aside.

And also a rule for now remanding the defendant to the custody of the Marshal, and for bringing him into court again upon *Tuesday* next.

Accordingly, on *Tuesday* the 14th of *June* 1768, the two following points were argued, very strenuously and very copiously on both sides: namely, 'whether the informations could be exhibited by the solicitor-general,' and 'whether the amendment could be made by a single judge out of court, in the manner before specified.' The former was objected to, as a ground for arresting the judgment: the latter, as a ground for a new trial.

Lord *Mansfield*, as to the motion in arrest of judgment, adhered to the opinion he had before given, 'that the informations were well exhibited by the solicitor-general.'

As to the motion for a new trial on account of the amendment, he declared his satisfaction at the motion's having been made, and the matter so fully discussed and understood.

Matters of practice, he observed, are not to be known from books. What passes at a judge's chambers is matter of tradition: it rests in memory. In cases of this kind, judges must inquire of their officers. This is done in court, every day, when the practice is disputed or doubted. It is in its nature official. The officers are better acquainted with it, than the judges. For his own part, neither his education, nor his walk in life before he came into this court, ever led him into any knowledge of the practice of orders made by judges in the vacation. The making this order for the amendment appeared to him to be right, and to be a matter of course. It came to him as a matter of course, and recommended as such from a gentleman of great experience, who (he knew) would as soon have cut off his right hand, as have deceived him by representing this as a thing of course, when it was not so. Accordingly, he issued a summons, 'to shew cause why the amendment should not be made.' A summons always issues, before a judge makes an order. A summons, therefore, went out, of course. Upon the attendance, his lordship asked Mr. *Hughes* (an old and experienced officer), the defendant's clerk in court, 'whether there was any doubt but that this was amendable.' He, very rightly, and as was his duty, admitted 'that it was amendable, and that he could not say otherwise.' His lordship then took down a book in which were entered some cases where informations were amended by a judge's order, just before trial; and after reading one or two, Mr. *Philip*, the defendant's

attorney, desired him not to give himself any further trouble. Mr. *Philip* said indeed, 'that he could not consent to it.' But he did not object to it, nor contradict it; nor was it objected to, at the trial. The counsel saw that there could be no objection made to the order.

Mr. justice *Blackstone*, in his third volume*, gives the rise and history of amendments, very shortly and in few words. He shews how it stood, before the reign of *Edward I.* in whose time, (probably about his 13th year) *Britton's* treatise was published, in the king's name and by the king's authority: which seems intended to give a check to the unwarrantable practices of some judges who had made false entries on the rolls, to cover their own misbehaviour. And about the 18th year of his reign, almost all the judges, even the most able and upright, were prosecuted by him; and some of them very heavily fined; and one of the causes assigned for it, was erasing and altering records: particularly, sir *Ralph Hengham* was fined 800 marks at least, (some say 7000.) for altering, out of mere compassion, a fine set upon a very poor man, from 13s. 4d. to 6s. 8d. Upon this, the judges grew so strict, that after inrollment they would not amend their judgments, even to set them right. They were so alarmed by this severity, that through a fear of being said to do wrong, they hesitated at doing that which was right; and because criminal and clandestine alterations, to make a record speak a falsity, were forbidden, they conceived that they might not judicially and publicly amend it, to make it agreeable to truth. But declarations and pleas might always be amended at any time; it was only inrollments that were prohibited by *Britton*. There never was any distinction (as to amendments at the common law) between criminal and civil causes; that is, before the 8 H. VI. of *Jeofails*. The judges adhered to such strictness, that justice was entangled in the net of form. The legislature was therefore forced to interpose; and no less than twelve statutes of amendment were made, to remedy these opprobrious niceties.

The fundamental question here is, 'whether an information may be amended, at common law, at the desire of the crown, after plea pleaded.'

Numberless precedents are produced, from the time of queen *Elizabeth*, and all through the reigns of *James I.* and *Charles I.* and many side-bar rules, which shew that it was of course: for, if it were not of course, it would have been moved in court, as every thing not of course is.

So long ago as 6 W. III. lord chief justice *Holt* treats it as a known thing, a thing of course. 1 Salk. 47. The king against *Harris*. A motion was made, to amend an information for perjury; and opposed, because the defendant had pleaded. Et per *Holt* chief justice 'as to amendment after plea pleaded, there is no great matter in that. After a record has been sealed up, I have known it amended, even just as it was going to be tried.' In 12 W. III. * Sir *Bartholomew Shower* moved to amend an information of forgery, in ten places: and, though opposed, the motion was granted, because it made no alteration of the fact; and that, without costs or imparlance. In the case of the king against *Charlesworth*, 2 Stra. 871. the information was for forging a warrant of attorney to acknowledge satisfaction upon a judgment of *Easter* term: and, after issue joined, the record appearing to be of *Hilary* term, the information was amended, without costs (the prosecutor having been admitted a pauper), and without giving the defendant leave to plead *de novo*. And *Hil. 10. Ann.* the queen against *Simmonds* was there cited: where the title of an act set forth in an information was amended. And there is no authority to the contrary. There can be no doubt therefore of its being amendable; upon the authority of a series of precedents, without any objection, and all these printed cases uncontradicted.

And why should it not be amended? If it had not been amended, the attorney-general would have dropped this information, if he thought there was a slip in it; and have brought another. And this would have been more inconvenient to the defendant, and have harassed him more: he would have no benefit, and more vexation. This amendment avoids delays, and saves expences: it saves the defendant the expence of bringing his witnesses up again. The attorney-general pays no costs. The defendant never asked leave to plead again, or to have the trial put off: nor was there any cause for it. The defence was not at all varied. The substance of the charge was not at all altered: it remained the very same. The true merits of the cause stood the very same. There is no difference at all, but that the prosecutor must prove more. The nature of the paper was the same: every objection was equally open to the defendant, and he had the further advantage of any verbal slip in setting out the libel upon the record.

But it is objected, 'that it could not be done out of court.'

Answer. It might be done by the court: it might be done at the side-bar. And a great deal that may be done in court, is done by judges at chambers, in term-time: in vacation, a great deal more is done by them at chambers; because it can be done no where else. Most of the precedents of amendments before trial are in the vacation. Lord chief justice *Lee* amended a record of an information, sent up from *York*; the mistake being there discovered during the assizes: and the record so amended was returned, and immediately tried. I am obliged to a gentleman at the bar, who sent me a case of the king against *King*, 19th of *March* 1746, where Mr. justice *Foster* ordered the word 'division' to be struck out, and 'parish' to be inserted; though it was strenuously opposed, and the defendant must have been acquitted, if it had stood unamended. Mr. justice *Foster* had applied himself particularly to the crown-law; was a strict adherer to legal forms; and had more experience in business proper to be done out of court, than any other judge.

Whether it was a necessary amendment, or not, I give no opinion, nor form any.

There

There is a great difference between amending *indictments*, and amending *informations*. Indictments are found upon the oaths of a jury; and ought only to be amended by themselves: but informations are as declarations in the king's suit. An officer of the crown has the right of framing them originally; and may, with leave, amend, in like manner as any plaintiff may do. If the amendment can give occasion to a *new defence*, the defendant has leave to change his plea: if it can make *no alteration* as to the defence, he don't want it. In *this case*, the defendant could not possibly plead any other plea.

I am fully satisfied, that none of the defendant's counsel or agents ever thought there was the least colour of objection to the order for amendment: but, long after the trial, it occurred to others, that by calling it 'an alteration of the record,' instead of 'an order to amend the information' they who derive all their knowledge and law from libels in the news-papers, might be bewildered and misled.

Mr. justice Yates took notice of a difference which there seemed to him to be, between the attorney-general and the master of the crown-office: the attorney-general is the officer of the king; the master of the crown-office, the officer of the public. Informations exhibited by the king's attorney-general are considered as the king's own prosecutions, and are called 'declarations for the king:' therefore *no costs* are paid upon them. In the other informations, costs are often payable.

He said, he was greatly confirmed in his opinion, upon the case now before the court, and had the greater reason to think it a right one, as his brother Glynn had not, by all his arguments, been able to shake it.

He agreed that the *statute-power* of amending does not extend to criminal proceedings: but in *common-law* amendments, there is no difference between criminal and civil proceedings. And he cited, and repeated (in part) the case of *the queen* against *Turchin*, in 6 *Mod.*

263 to 287.† He cited also, to the same purport, the case of *Bondfield* *qui tam* &c. v. *Milner*, in this court, *M. 1 G. III.*

† Vide 6. *Mod.* 274. 282, 283.

The question therefore turns upon *what is a common-law amendment*. Many cases have been cited, of common-law amendments. But there is one, which has not been mentioned: it is *the king* against *Goffe*, in 1 *Lev.* 189. It was moved to amend an *information of perjury*. And it was ruled, that they should give notice of the things to be amended, to the defendant; and he to shew cause why it should not be amended: for, the court said, 'it *might be amended*.' The case of *the king* against *Charlesworth* was a very strong one: for, the defendant must have been acquitted; and yet that amendment was made without payment of costs, and without liberty to plead *de novo*.

Indictments, being upon *oath*, can not be amended. But *informations* may be amended; because they are *declarations* for the king. 2 *Viner* 394. Title 'amendment and Jeofails,' pl. 12. 12 *Mod.* 229. *The king* against *Lewis*. 6 *Mod.* 281. 1 *Stra.* 185. *Rex* v. *Nixon*.

It is clear, therefore, that informations *may be amended*, at common-law.

As to their being amended by a judge at chambers---it is, most certainly, the practice. *Non constat* 'when it begun;' but it seems to have been exercised time out of mind; and that the business of the court could not be done without it. The business done at chambers is the most irksome part of the office of a judge: but it is greatly for the benefit of the subject, and tends to the advancement and expedition of justice. It arises from the overflowing of the business of the court; which can not be all transacted in court. The order of a judge is subject to an appeal to the court: but if acquiesced under, it is as valid as any act of the court. It is common, to apply to the court, 'to discharge a judge's order:' but the very course of applying to the court, 'to discharge the order of a judge, made at chambers,' supports the proceeding; and shews that the order is valid as to its effect, if it be not discharged. Indeed, if it becomes necessary to enforce it by attachment, there must be a motion 'to make it a rule of court.' The validity of a judge's order can be impeached only two ways: either by appealing to the court, to set it aside; or, if made in vacation, by applying in the next term, to set aside the proceedings that have been had under it. Now, this order was made in vacation. The defendant might have declined going to trial, and might have moved, in the next term, 'to set aside the verdict.' But he acquiesced, and went to trial.

The materiality of this amendment is not in any degree equal to many of those that were made in the cases that have been cited. The defence was, indeed, made *easier* thereby: for, the word 'tenor' imports a *literal* copy. It could not vary the nature of the defence: the proof lay upon the crown. If the defendant had had any objection to the alteration, he should have made *no defence at the trial*: that would have been a consistent conduct. But as he *did make a defence*, he has acquiesced in it. And yet, if he had made no defence at the trial, the verdict nevertheless would have stood: for, it could not have been set aside, *unless* the order was a *bad one*; which it now clearly appears, 'that it was not.' Therefore it ought to be supported by the court.

This is a motion for a new trial, after a series of proceedings upon it. The court have indeed spontaneously relaxed their own rule, in order to give an opportunity of having this matter fully and fairly argued and considered: which I am glad of; but I hope, it will not be made a precedent.

Mr. justice Aston---I entirely concur with my lord and my brother Yates, in discharging these rules. I think, the importance of this case does not consist in the nature of it; but in the noise and clamour that it has occasioned, and the misrepresentations that have been thrown out to the public, of the conduct of the judges in the course of the proceedings in it; who have been very unjustly charged with being induced to it by partial motives.

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In the case of *the queen* and *Norton*, reported in lord Fortescue's Reports 232, the court agreed that it is a general rule, 'to amend informations at any time, even just before trial:' but then it must not make the information different. And, to be sure, it ought not: for, it would make a different defence. In the case of *Ross* and *Symour*, 10 *Mod.* 88. it is said, 'that statutes of amendment extend only to pleadings of record; and that pleadings, while in paper, are amendable by common-law; and that it is a motion that the court can not refuse: but they may refuse it, if the party desiring it refuse to pay costs, or the amendment desired should amount to a new plea.' And as to the *practice*, it was almost of course, where the amendment made no alteration in the defence. Where it altered the defence, then it was upon terms. There is nothing that I ever looked upon as so plain.

Then as to doing it at chambers---the practice of the court has been always so. The business done at chambers is become an immense load upon the judges, and is exceedingly troublesome to them: but it is the practice, the custom of the court; and therefore, the law of the land. And what has been done by the judge at chambers, in the present case, has been *rightly* done: if it had not, I should have had no scruple in overturning it. But here is not the least colour for that: the order is justified by a vast number of precedents. I am glad, that it has been thus fully discussed; to convince the great number of persons that I see attending here, that judges have acted in this case, as they do in all others; and that there is no sort of ground for the scandalous intimations that have been indutritiously propagated, of their having been influenced by partial or improper motives.

Mr. justice Willes concurred in both points.

He declared himself to be clearly of opinion, that during the vacancy of the office of the king's attorney-general (which was the present case), the power of the attorney-general devolves upon the solicitor-general for the time being. Consequently, this information was regularly and properly exhibited.

As to the order for the amendment of the information---he held it to be justified by an uninterrupted series of precedents, from the time of *W. III.* at least. And as the order was right, he saw no ground for the obloquy that had been thrown upon the noble person who made it. It makes no alteration in the charge: it makes no alteration in the defence. No objection was made to it: no advantage was taken of it. It was acquiesced in: and the cause went on to trial. It is authorized by several cases, and by a great number of precedents for many years backward. He grounded his opinion, he said, upon the chain and series of precedents for near a century past.

He concurred therefore with his lordship and his brothers, that both rules be discharged.

The court unanimously ordered both these rules to be discharged.

Serjeant Glynn thereupon moved, that the present proceedings might be entered upon record, that the defendant might have opportunity of applying to another jurisdiction.

The court told him, they could not go out of the usual and ordinary method and course of proceeding: every thing must be done in *this case*, in the same manner as in all other proceedings of the like kind.

Mr. Attorney-general then moved for lord Mansfield's report of the evidence (the causes having been tried before his lordship, at *nisi prius*):

Whereupon, after the records of the convictions had been read, Lord Mansfield reported the evidence in each cause.

The attorney-general and the serjeant made their respective observations upon the evidence reported.

Mr. Wilkes then applied for the sentence of the court.

The court told him, it was necessary to take some time to consider of it: the constant course is so. They promised to do it without delay; and to give Mr. Wilkes notice, when they were ready: but, at present, they had not had the least conference together about the punishment; nor could they, without great impropriety, have had any, before they had heard all the arguments.

Serjeant Glynn then hinted at his client's being bailed in the mean time.

But the court told him, he knew that could not be.

The defendant was remanded to the custody of the Marshal.

On Friday the 17th of June 1768,

The court declared their intention of giving final judgment to-morrow; and ordered that the defendant should be brought up accordingly.

On Saturday the 18th of June 1768,

Mr. justice Yates (as second judge) pronounced the sentence of the court in each cause; viz.

On the information for the *North Briton*, No. 45. a fine of 500*l.* and imprisonment for ten calendar months, and till the fine be paid: on the other information, 500*l.* fine; and imprisonment for twelve calendar months after the expiration of the former ten; and to find security for his good behaviour for seven years, himself in 1000*l.* and two sureties

sureties in 500*l.* each; and to be remanded, till the fine should be paid and such security given.

Mr. *Wilkes* desired, that his former imprisonment might be considered in the punishment now inflicted upon him.

The court assured him 'that it had been so; and that they had fully considered all circumstances, both for him and against him.

Serjeant *Glynn* then desired, that Mr. *Wilkes* might have the benefit of a writ of error to the house of lords.

Lord *Mansfield* answered, that this court could not give any particular directions about that matter: he must apply to the attorney-general. And he added, that if Mr. Attorney-general would take his advice, he should grant it the moment it was applied for.

Mr. Attorney-general said, he certainly should grant it immediately.

Mr. *Wilkes* then desired, that it might be put into such a method, as that he might have the advantage of objecting, in the house of lords, to the alterations made in the record by lord *Mansfield* at his lordship's own house.

Lord *Mansfield* told him, that the court could not alter the law.

Mr. *Wilkes* replied, that he did not wish the law to be altered.

Lord *Mansfield*.---It is impossible to alter it in any particular case: the same course must be taken in this case as is usual in others of the like kind. The defendant's counsel would advise him, his lordship said, what were the proper steps for him to take, in order to have the opinion of the house of lords.

The defendant was remanded.

The rules were drawn up in these words—

† (18th June 1768.)

Middlesex, the king against John Wilkes, Esq.

† Saturday next after fifteen days from the day of the Holy Trinity, in the eighth year of king *George* the third.

The defendant being brought here into court in custody of the Marshal of the *Marshalsea* of this court, by virtue of a rule of this court, and being convicted of certain trespasses contempts and grand misdemeanours, in printing and publishing a seditious and scandalous libel, intituled 'the *North Briton*, No. 45.' whereof he is impeached, it is ordered that he the said defendant, for his offences aforesaid, do pay a fine to our sovereign lord the king, of five hundred pounds of lawful money of *Great Britain*: and it is further ordered, that he the said defendant be imprisoned in the custody of the said Marshal for the space of ten calendar months now next ensuing. And it is lastly ordered, that the said defendant be now remanded to the custody of the said Marshal, to be by him kept in safe custody, in execution of the judgment aforesaid, and until he shall have paid the said fine.

On the motion of Mr. Attorney-general.

By the court.

The same against the same.

The defendant being brought here into court, in custody of the Marshal of the *Marshalsea* of this court, by virtue of a rule of this court; and being convicted of certain trespasses contempts and grand misdemeanours, in printing and publishing an obscene and impious libel, intituled 'An Essay on Woman,' and other impious libels in the information in that behalf specified, whereof he is impeached; and having also been convicted of certain other trespasses contempts and misdemeanours, for printing and publishing a certain other libel, intituled 'the *North Briton*, No. 45.' for which he hath this day been sentenced, and ordered by this court to pay a fine of five hundred pounds, and to be imprisoned in the custody of the said Marshal for the space of ten calendar months; it is now ordered by this court, that the said defendant, for his trespasses contempts and misdemeanours first abovementioned, in printing and publishing the said obscene and impious libels, do pay a further fine to our sovereign lord the king, of five hundred pounds of lawful money of *Great Britain*; and that the said defendant be further imprisoned in the custody of the said Marshal, for the

space of twelve calendar months, to be computed from and after the determination of his aforesaid imprisonment for printing and publishing the said other libel intituled 'the *North Briton*, No. 45.' And it is further ordered, that he the said defendant shall give security for his good behaviour for the space of seven years, to be computed from and after the end and expiration of the said twelve calendar months to be computed as aforesaid; to wit, himself, the said defendant, in the sum of one thousand pounds, with two sufficient sureties, in five hundred pounds each. And it is lastly ordered, that he the said defendant be now remanded to the custody of the said Marshal, to be by him kept in safe custody, in execution of this judgment, and until he shall have paid the said fine and given such security as aforesaid.

On the motion of Mr. Attorney-general.

By the court.

Afterwards, a writ of error was brought, returnable in parliament, upon each judgment: and both judgments were affirmed, as follows—

Die Lunæ 16^o January 1769.

Counsel having been fully heard to argue the errors assigned in these causes, the following questions were put to the judges—

'Whether an information filed by the king's solicitor-general, during the vacancy of the office of the king's attorney-general, is good in law.'

'Whether, in such a case, it is necessary in point of law, to aver upon the record, that the attorney-general's office was vacant.'

Upon the second record—

'Whether a judgment of imprisonment against a defendant, to commence from and after the determination of an imprisonment to which he was before sentenced for another offence, is good in law.'

Whereupon the lord chief justice of the court of *Common Pleas*, having conferred with the rest of the judges present, delivered their unanimous opinion upon the said questions, with their reasons.

To the first question—that an information filed &c. is good in law.

To the second—that in such a case, it is not necessary.

To the third—that a judgment of imprisonment &c. is good in law.

Then ordered and adjudged that the judgments of the court of King's Bench be affirmed.

On Wednesday the 7th of February 1770,

Mr. *Davenport* moved that the defendant might be brought up, either into court within this term, or before a judge at chambers after the end of it, to enter into the recognizance required of him by the abovementioned rule of court: for, his imprisonment will end upon a day which does not fall within any term; namely, upon *Easter Tuesday* next.

The court told him, they had thought of this already; and they conceived the best method would be, to make a rule for his entering into the recognizance before the Marshal, or some other justice of the peace for the county of *Surrey*.

And accordingly, they ordered such a rule to be drawn up: which was done, in these words—

Ordered, that at the expiration of the imprisonment of the defendant, by virtue of the judgment of this court pronounced against him in this cause on Saturday next after fifteen days from the day of the Holy Trinity in the eighth year of the reign of his present majesty, the security required by the said judgment to be given by him the said defendant for his good behaviour for the space of seven years, to wit, himself the said defendant in the sum of 1000*l.* with two sufficient sureties in 500*l.* each, may be taken by and before any justice of the peace of and for the county of *Surrey*.

No. VI. *The Case of Brads Crosby, Esq. Lord-Mayor of London, on a Commitment by the House of Commons. Court of Common-Pleas, Easter Term, 11 Geo. III. 1771.*

[This case is from Mr. Serjeant Wilson's Reports, 3 Will. 188. The history of the transaction of which this case was a branch, with the proceedings of the house of commons, the reader may possess himself of, by resorting to the Annual Register for 1771, and Mr. Almon's Debates of the commons in the same year. Upon refusal of the court of Common-Pleas to discharge the Lord-Mayor, the court of Exchequer was moved for a habeas corpus; and the case was argued by counsel on a like return to that court: but the application there also failed of success, and the Lord-Mayor was remanded.]

THE lieutenant of the Tower of London was commanded to have before the justices of the bench here, the body of *Brads Crosby*, esq. lord-mayor of London, by him detained in the king's prison, in the Tower of London, by whatsoever name he was called, together with the day, and cause of his caption and detention, on Monday next, after three weeks from Easter-day; that the said justices seeing the cause, might do that which of right, and according to the law and custom of England, ought to be done; and further, to do and receive what the same justices here should then consider in that behalf. And now here, at this day, (to wit) Monday * next, after three weeks from Easter-day, in this term cometh the said *Brads Crosby*, in his proper person, under the custody of *Charles Rainsford*, esq. deputy-lieutenant of the Tower of London, brought to the bar here; and the said deputy-lieutenant then here returneth, that before the coming of the said writ, (to wit) on the 27th day of March last, the said *Brads Crosby* was committed to the Tower of London, by virtue of a certain warrant under the hand of *Mr. Fletcher Norton*, knight, speaker of the house of commons, which follows in these words: "Whereas the house of commons have this day adjudged, that *Brads Crosby*, esq. lord-mayor of London, a member of this house, having signed a warrant for the commitment of the messenger of the house, for having executed the warrant of the speaker, issued under the order of the house, and held the said messenger to bail, is guilty of a breach of privilege of the house; and whereas the said house hath this day ordered, that the said *Brads Crosby*, esq. lord-mayor of London, and a member of this house, be for his said offence committed to the Tower of London: these are therefore to require you to receive into your custody the body of the said *Brads Crosby*, esq. and to keep him safely during the pleasure of the said house, for which this shall be your sufficient warrant. Given under my hand, the twenty-fifth day of March, one thousand seven hundred and seventy one." And that this was the cause of the caption and detention of the said *Brads Crosby* in the prison aforesaid; the body of which said *Brads Crosby* he hath here ready, as by the said writ he was commanded, &c. Whereupon, the premises being seen, and fully examined and understood by the justices here, it seemeth to the said justices here, that the aforesaid cause of commitment of the said *Brads Crosby*, esq. to the king's prison of the Tower of London aforesaid, in the return above specified, is good and sufficient in law to detain the said *Brads Crosby*, esq. in the prison aforesaid: therefore the said *Brads Crosby*, Esq. is by the court here remanded to the Tower of London, &c.

Serjeants *Glynn* and *Jephson* argued, that it appeared by the return of this habeas corpus, that the cause of commitment of the lord-mayor to the Tower of London was insufficient in law for the detention of him there; and therefore this court ought to discharge him out of the custody of the lieutenant of the Tower of London.

Here follows the substance of serjeant *Glynn's* argument, after the writ and return were filed.

Serjeant *Glynn*.—The question now before the court, is, whether it does not appear by the return of this writ, that the lord-mayor ought to be discharged; and it is a very important and constitutional question indeed.

The return states, that the imprisonment of his lordship is by virtue of a certain warrant under the hand of *Mr. Fletcher Norton*, knight, speaker of the house of commons, reciting, that whereas the house had adjudged, that his lordship having signed a warrant for the commitment of a messenger of the house, for having executed the warrant of the speaker, issued under the order of the house, and held that messenger to bail, is guilty of a breach of privilege of the house; and also reciting, that the house had ordered, that his lordship, a member of the house, should for his said offence be committed. So that it appears what that breach of privilege is.

When any person is brought to this bar by the king's writ of habeas corpus, the judges must look into, see and consider the cause of his detention, and are bound to do that which of right, and according to the law and custom of England, ought to be done.

Acts done by the highest authority are subject to the inquiry of the courts in Westminster-hall; whose jurisdiction extends not only to inquire into, controul and correct the acts of inferior, but also of co-ordinate and superior powers.

A breach of privilege of the house of commons is stated, and also in what manner, and by what fact their privilege was broken; therefore this court must determine, whether the fact charged is by law a contempt or breach of privilege. When it is returned, that a person was committed by any other court in this Hall, for a contempt generally, without

specifying the fact or nature of the contempt, this court cannot inquire into the matter, but must remand the prisoner. Every court of justice of record in the Hall, must necessarily have absolute power to enforce obedience to their own orders, or justice could not possibly be administered to the king's subjects. The house of commons is not a court of justice of record, for it cannot administer an oath: it has a certain limited jurisdiction; and this court must judge, whether it has not transgressed, and gone beyond the bounds of its jurisdiction, and must pronounce upon it. If the king doth exercise any power which is not conformable to law, this court will remedy it. The old writ *de homine replegiando* did not comprehend the mandates of the king; but the *habeas corpus* extends to them, and to all acts of power not conformable to law. If the court of Chancery, which is a superior court in civil causes, should exceed its jurisdiction, and interfere by injunction in criminal cases, the inferior court would determine against the court of Chancery, and would discharge any one from imprisonment whom that court should commit for disobedience to such injunction.

This court must inquire, whether the house of commons has not exceeded its lawful jurisdiction. The lord-mayor is charged with a contempt. The question is, whether he is guilty of a contempt; that is to say, whether the fact charged upon him amounts by law to a contempt. The house of commons makes an order for committing a printer, and that order expresses who shall take him into custody, namely, the serjeant, or deputy serjeant at arms of the house. The printer is taken into custody by a messenger, within the city of London; he complains to the lord-mayor; who examines into his complaint, proceeds judicially, and according to law; and after such examination, according to the best of his judgment, is of opinion, that the warrant of *Mr. Fletcher Norton* does not justify the taking the printer into custody by a messenger of the house, in the city of London. How does this interfere with the lawful jurisdiction of the house of commons; and how does it exceed the lawful jurisdiction of the lord-mayor, within the city of London? The jurisdiction of the house must be limited to some particular objects: the claim of an unlimited power in this country is absurd, and destroys itself. In the great question, in *Ashby and White*, about the *Aylsbury* men, we find, that in a conference between the lords and commons, it was agreed, that the commons cannot, by any vote or resolution of their own, assume or acquire any new jurisdiction or privilege. Here is a warrant under the hand of *Mr. Fletcher Norton*, speaker. *Sir Fletcher Norton* has no personal authority to commit whom he pleases. The speaker, as such, has no official authority. Whatever authority he can have, must be merely as the instrument of the house of commons: his act can be valid only by the order of the house. But that the warrant is made contrary to the order of the house, appears to this court by the return of the *habeas corpus*; consequently, the speaker having no authority of his own, and the warrant being contrary to the order, the same is invalid. The messenger executed the warrant in the city: the speaker had no authority to empower him to execute it in the city of London. The house of commons have not an unlimited jurisdiction; the lord-mayor was therefore obliged to examine, whether the act of power exerted by them within the city, was within their jurisdiction. The printer had been charged with printing the speeches of some members of the house, for which he was ordered to be taken into custody. The lord-mayor thought the house of commons had no right to order the printer to be taken into custody by their messenger in the city of London, and that the printer ought not to be committed for the act with which he was charged. There is nothing to be pretended in favour of this proceeding of the house of commons, but their assumed transcendent power. Now it would totally destroy all the benefit, and the very end of the *habeas corpus*, if the transcendency of any power whatever could blind the eyes of a court of justice, and prevent their inquiry into its acts. Such a decision by judges sworn to administer faithfully the laws, would be fatal to every thing that is worth preserving in our boasted constitution, and would leave the unhappy subjects of this country in a state much worse than a state of savage nature. The great chief justice *Holt* was clearly of opinion, and held it for good law, that if it appeared upon the face of the return of a *habeas corpus*, that what the house of commons called a contempt, was not by law a contempt, the person committed for it must be discharged; that the privileges of the house of commons are part of the law of the land, and therefore the courts here must take notice of them incidentally; and though this was the opinion of a single judge against three others, yet it was agreed to and supported by the house of lords, who, in those days, remembered that they were the hereditary guardians of the people. Again—*Holt* held, that the order of the house of commons forbidding any one to seek or pursue a legal remedy

a Ld. Raym.
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remedy against their orders, was illegal and naught; and boldly said so: and accordingly he was of opinion, that the persons committed for contempt of that order ought to have been discharged; though the three other judges were of a contrary opinion; and the persons were remanded to *Newgate*. Upon petition to the queen, a writ of error was allowed, and brought; and before it was argued, the parliament for good reasons was dissolved: but I will venture to say, if it had been argued, there would have been judgment given by the house of lords according to *Holt's* opinion. If the *lex et consuetudo parliamenti*, of which we hear so much and know so little, be indeed a part of the law of the land, the judges are bound to take notice of it, and to decide upon it, as they do upon every other part of the law. It has been said, that lord chief justice *Holt* was single in his opinion; nevertheless, I may venture to say, that his opinion, in the judgment of every honest and unprejudiced mind, will not be found light in the scale, against that of the three other judges. He was single: but he had truth and integrity with him, as well as the strongest arguments on his side, which the conference with the lords demonstrated; arguments which have never yet been, and which cannot now be answered. The other three judges differing in opinion from him, there was a writ of error (as I said before) granted, returnable in parliament; and if the temper of the times would have permitted it to have been proceeded in, and the parliament had not been then dissolved, it may easily be collected, from the arguments above referred to, that it would have had from the lords a most solemn and just decision.

Lord chief justice *De Grey*.—Brother *Glyn*, that writ of error, you mention, was never brought before the lords.

Serjeant *Glyn*.—It is true, my lord, it was never brought directly in question before them; because doubts were started, whether it was a writ of right, or of favour, which might be refused by the particular officer. This occasioned a petition to the queen, who in answer to the petition said, she was come to a resolution to grant a writ of error, because she was desirous to have the matter of law settled, for the good of her subjects: but unhappily for us, the particular circumstances of those times prevented it; and the parliament was dissolved.

Lord chief justice *De Grey*.—In all cases, except treason and felony, I think a writ of error is grantable of right. The two houses addressed the queen for different purposes. The lords said, it was time enough to decide upon the writ of error, when it came before them.

Serjeant *Glyn*.—My lord, it is for that reason I said, I collect it from other arguments which make it very reasonable to suppose, that the subject would have had satisfaction and redress from the decision of the house of lords.

The question at present is, whether this court has not power to examine into the jurisdiction of the house of commons? I submit it, with deference to the court, that you have lawful power to enquire, whether the house of commons had any jurisdiction in this case, and that their privileges are not to be supposed so transcendent and mystical, as to exclude all enquiry. My lord, I deny that the mayor's act is a breach of privilege of the house of commons. The lord-mayor was in full possession of jurisdiction in the case; he was obliged to decide upon the question before him; he was obliged to form an opinion upon a case within his jurisdiction. Shall his opinion be adjudged a contempt? Is this the law of the land; that when different courts, having jurisdiction of the same nature, differ in their decisions, they are guilty of contempts one against the other, and may be punished for such contempts? It is no contempt in me, a private man, to have an opinion different from the greatest authorities in this kingdom. It was the lord-mayor's opinion upon the case before him; he was bound by his oath to act pursuant to that opinion; it was his bounden duty to act accordingly: he would have been perjured, if, out of respect for any persons, he had not obeyed the call of his conscience. It was no crime for him to entertain the opinion. Entertaining it, he was bound to declare it, and it was his duty to act in consequence of it. The conscientious act of a magistrate, within the limits of his jurisdiction, can never be a contempt, or punishable. Unless a magistrate acts wrong from corrupt motives, he cannot be punished. But suppose for a moment, the lord-mayor did not act from his opinion, but from some corrupt motive, it is not the house of commons, but a jury, that must judge of it. The duty of a magistrate differs widely from that of an officer. From the latter, a full and ready obedience is required to be paid to the orders of the court whose officer and minister he is; and such orders, rightly pursued and executed by him, are his sufficient justification: but the magistrate is bound by his oath, and has an opinion and judgment of his own which he must follow; and he is answerable to the law, and cannot be justified for the breach of his oath and the law, by any order or resolution of the greatest authority.

Your lordships are now called upon to say, whether the lord-mayor of London, in a case where he had indisputable jurisdiction, acting by his opinion, and according to his oath, is guilty of a contempt of the house of commons, and can by law be imprisoned.

Serjeant *Jephson*.—My lords, as I shall not have an opportunity of answering any argument from the bench, nor can possibly know the objections your lordships may have to discharging the lord-mayor out of custody, I shall endeavour to anticipate and answer such objections against discharging him, as occur to me, and may possibly be made by the court.

The question is, whether sufficient cause appears to the court upon the return of this writ, to imprison the lord-mayor? If no legal cause appears for detaining him in custody, he must be discharged.

I shall consider the nature, the return, and the consequence of the writ of *habeas corpus*. It is a prerogative writ of right, to inquire into the cause of the imprisonment of any of the king's subjects. If a legal cause

of detention doth not appear upon the return of the writ, the subject must be discharged, and set at liberty: therefore, if a legal cause does not appear upon the return of this writ, the lord-mayor must be discharged out of custody. This position cannot be denied.

It appears from the cases of *William Thicknesse*, 4 *Instr.* 434. *Sir William Chauncy*, 12 *Rep.* 83. and from *Bushe's case*, *Vaugh.* 135. &c. that the cause of imprisonment ought to be as specifically returned to those who judge upon the writ of *habeas corpus*, as it did to those who first committed the party. Again, *Bethell's Case*, 1 *Salk.* 348. where the commitment is not to the legal and immediate officer, it is naught.

Again, *Search's case*, 1 *Leon.* 70, where the queen had taken a person into her protection, who, notwithstanding, was arrested, and the person arresting committed, and on a *habeas corpus* was discharged. See again *Doctor Aphons's case*, 2 *Bull.* 259. where the return was bad, no cause being therein shewed; also *Thomas Barkham's case*, *Cro. Car.* 507. the like *case*, *ibid.* 579. 1 *Roll. Rep.* 192. 218. *Apsey's case*, and *Ruswell's case*, *ibid.* 245. *Codde's case*. The determination in all the cases the same: if the legal charge is not returned, the person must be discharged. The court must judge of the cause of commitment returned: If not, why should the writ command the return of the cause? The cause is returned, that the court may judge, whether the person is intitled to his liberty, or not. It is no objection in this case, to say, that the house of commons having a power to commit, therefore this court must not judge of the cause of commitment returned; for this would prove too much; because it would go to every other court having jurisdiction to commit. Suppose the court of *King's Bench*, which is equal, and perhaps superior in some respect to this court, should commit a person; and the person committed should be brought here by *habeas corpus*; this court would certainly take notice, and inquire into the cause returned; and if this court thought it not a sufficient cause, would discharge the person; otherwise, how would the end of bringing the writ of *habeas corpus* be answered?

It is no objection in this case, to say, that the court cannot examine the cause as stated in the return, because the court would then determine upon the privileges of the house of commons: the court must, and doth frequently determine upon the privileges of parliament, when they come incidentally before them. See the earl of *Banbury's case*, 2 *Ld. Raym.* 1247. *Salk.* 512. 2 *Str.* 987. 8. This court made no sort of hesitation to determine in *Wilkes's case*, upon the privilege of parliament. 2 *Will.* 151. Why then should they not now enter into this question, touching the privilege of parliament? In lord *Shaftesbury's* and Mr. *Murray's case*, the returns were general, for contempts of the house, without stating the particular facts; but the facts of the supposed contempt in this case appear, which we contend cannot by any legal construction amount to a contempt, and therefore that the lord-mayor must be discharged. The house of commons having determined it to be a contempt, does not alter the case: a fact does not become a contempt by being recited to be such. The court must consider, whether the warrant for my lord-mayor's commitment is the warrant of the speaker as speaker of the house of commons, as *sir Fletcher Norton* may act in a double capacity.

Lord chief justice *De Grey*.—*Sir Fletcher Norton* signs himself speaker.

Serjeant *Jephson*.—His signing himself speaker will not help the warrant, if the cause is not sufficient; and the court may rather suppose the mistake committed by *sir Fletcher Norton* in his private capacity, than by the house of commons. Suppose some future speaker, of some future house of commons, should recite in his warrant, that the house of commons had adjudged it a breach of privilege, and contempt, to sue out a statute of bankrupt against one of their members, which by act of parliament any one is permitted to do; and should in consequence commit a person for such legal act: if the person was brought by writ of *habeas corpus* before this court, would not the court take cognizance of the commitment? Would they not determine it no breach of privilege? Are acts of parliament of less force than such a recital in a speaker's warrant? Suppose a person is committed by a similar warrant, for proceeding according to act of parliament against a member of the house in an action of debt; shall he have no remedy from the law, which led him into the supposed transgression? Suppose a justice of peace should commit a member of the house of commons for treason, felony, or breach of the peace, and the speaker's warrant should recite it to be a contempt; will this court say, they can take no cognizance of such a commitment by the house of commons? Suppose all the officers of this court should be recited in the speaker's warrant to be in contempt, for executing the process of this court, will this court give no remedy; and must this and every other court of justice be annihilated, whenever the speaker's warrant declares all its officers in contempt? How is it possible to distinguish the present case from those I have mentioned, if you must not examine the cause returned, but say it is sufficient if a contempt is charged? Serjeant *Hawkins*, in his 2 vol. 110. gives us clear enough his thoughts upon this subject. He says there, (among other things) that if a subject should be committed by either of the houses of parliament, it cannot be imagined that the law, which favours nothing more than the liberty of the subject, should give us a remedy against commitments by the king himself, appearing to be illegal, and give us no manner of redress against a commitment by our fellow-subjects, equally appearing to be unwarranted.

I think I have now sufficiently cleared this case from all the objections that can be brought against its being inquired into. The question therefore is, whether on the return there appears sufficient cause of detention? Three causes are mentioned, and all urged as breaches of privilege. 1. For discharging a printer; 2. for having signed a warrant for the commitment of the messenger; and, 3. for holding him to bail.

To make the lord-mayor guilty of the first supposed contempt, it ought surely to appear to the court, that *Miller* the printer was in the legal

legal custody of the messenger. Now, *Miller* never was in the legal custody of the messenger; for the warrant to take up *Miller* was directed to the serjeant at arms of the house of commons, or his deputy, and not to the messenger; so that *Miller* was in the illegal custody of the messenger, therefore the lord-mayor did right.—*Miller* was ordered into the custody of the serjeant at arms, or his deputy; but the contrary appears upon the return, in the recital of the order: for that intimates, that he was taken into custody by the messenger, by virtue of the warrant of the speaker of the house, issued under the order of the house. *Miller* was taken into custody by the messenger in the city of *London*, neither the serjeant at arms or his deputy being present. The messenger, I say, was guilty of false imprisonment, having no warrant directed to himself, nor acting in aid and assistance of the serjeant at arms, or his deputy, to whom the warrant to take up *Miller* was directed, for neither of them were present; so that if an action of false imprisonment was to be brought against the messenger, he could not justify what he has done: and if he cannot justify in an action of false imprisonment, how could he justify before the lord-mayor? As for the other supposed contempt, of signing a warrant against the messenger, and holding him to bail; the messenger had been guilty of an assault and false imprisonment, in taking *Miller* the printer into custody, in the city of *London*, without any legal warrant or authority: what contempt is it to sign a warrant against the messenger?

Gould, justice.—The messenger was committed for having executed a warrant of the speaker.

Serjeant Jephson.—That does not appear; your lordships cannot know that; for the return only says, for signing a warrant against the messenger. For these reasons, I pray the lord-mayor may be discharged out of the custody of the lieutenant of the *Tower of London*.

Lord chief justice De Grey.—If either myself, or any of my brothers on the bench, had any doubt in this case, we should certainly have taken some time to consider, before we had given our opinions; but the case seems so very clear to us all, that we have no reason for delay.

The writ by which the lord-mayor is now brought before us, is a *habeas corpus* at common law, for it is not signed *per statum*. It is called a prerogative writ for the king; or a remedial writ: and this writ was properly advised by the counsel for his lordship, because all the judges (including *Holt*) agreed, that such a writ as the present case required, is not within the statute. This is a writ by which the subject has a right of remedy to be discharged out of custody, if he hath been committed, and is detained contrary to law; therefore the court must consider, whether the authority committing, is a legal authority. If the commitment is made by those who have authority to commit, this court cannot discharge or bail the party committed; nor can this court admit to bail, one charged or committed in execution. Whether the authority committing the lord-mayor, is a legal authority or not, must be adjudged by the return of the writ now before the court. The return states the commitment to be by the house of commons, for a breach of privilege, which is also stated in the return; and this breach of privilege or contempt is, as the counsel has truly described it, threefold; discharging a printer in custody of a messenger by order of the house of commons; signing a warrant for the commitment of the messenger, and holding him to bail; that is, treating a messenger of the house of commons as acting criminally in the execution of the orders of that house. In order to see whether that house has authority to commit, see *Co. 4 Inst. 23*. Such an assembly must certainly have such authority; and it is legal, because necessary. *Lord Coke* says they have a judicial power; each member has a judicial seat in the house: he speaks of matters of *judicature* of the house of commons, *4 Inst. 23*. The house of commons, without doubt, have power to commit persons examined at their bar touching elections, when they prevaricate or speak falsely; so they have for breaches of privilege; so they have in many other cases. *Thomas Long* gave the mayor of *Westbury* 4*l.* to be elected a burgess: he was elected, and the mayor was fined and imprisoned, and *Long* removed. *Arthur Hall*, a member, was sent to the *Tower*, for publishing the conferences of the house. *4 Inst. 23*. This power of committing must be inherent in the house of commons, from the very nature of its institution, and therefore is part of the law of the land. They certainly always could commit in many cases. In matters of elections, they can commit sheriffs, mayors, officers, witnesses, &c. and it is now agreed that they can commit generally for all contempts. All contempts are either punishable in the court contemned, or in some higher court. Now the parliament has no superior court; therefore the contempts against either house can only be punished by themselves. The *stat. 1 Jac. I. cap. 13* *sect. 3*, sufficiently proves that they have power to punish: it is in these words: *viz.* 'Provided always, that this act, or any thing therein contained, shall not extend to the diminishing of any punishment to be hereafter by censure in parliament inflicted upon any person which hereafter shall make, or procure to be made, any such arrest as is afore-said.' So that it is most clear, the legislature have recognized this power of the house of commons. In the case of the *Aylesbury* men, the counsel admitted, lord chief justice *Holt* owned, and the house of lords acknowledged, that the house of commons had power to commit for contempt and breach of privilege. Indeed, it seems, they must have power to commit for any crime, because they have power to impeach for any crime. When the house of commons adjudge any thing to be a contempt, or a breach of privilege, their adjudication is a conviction, and their commitment in consequence, is execution; and no court can discharge or bail a person that is in execution by the judgment of any other court. The house of commons therefore having an authority to commit, and that commitment being an execution, the question is, what can this court do? It can do nothing when a person

is in execution by the judgment of a court having a competent jurisdiction: in such case, this court is not a court of appeal.

It is objected, 1. That the house of commons are mistaken, for that they have not this power, this authority; 2. That supposing they have, yet in this case they have not used it rightly and properly; and 3. That the execution of their orders was irregular. In order to judge, I will consider the practice of the courts in common and ordinary cases. I do not find any case where the courts have taken cognizance of such execution, or of commitments of this kind: there is no precedent of *Westminster-hall* interfering in such a case. In *fir J. Paston's* case, *13 Rep.* there is a case cited from the year-book, where it is held that every court shall determine of the privilege of that court: besides, the rule is, that the court of remedy must judge by the same as the court which commits. Now this court cannot take cognizance of a commitment by the house of commons, because it cannot judge by the same law; for the law by which the commons judge of their privileges is unknown to us. If the court of *Common-Pleas* should commit a person for a contempt, the court of *King's-Bench* would not inquire into the legality or particular cause of commitment, if a contempt was returned; yet in some cases the court of *King's-Bench* is a court of inquiry, but in this case is only co-ordinate with this court. In the case of *Chambers, Cro. Car. 168*. *Chambers* was brought up by *habeas corpus* out of the *Fleet*; and it was returned, that he was committed by virtue of a decree in the *Star-Chamber*, by reason of certain words he used at the council-table, &c. for which he was censured to be committed to the *Fleet*, till he made his submission at the council-table, and paid a fine of 2000*l.* and at the bar he prayed to be delivered, because the sentence was not warranted by any law or statute: for the statute *3 Hen. VII.* which is the foundation of the court of *Star-Chamber*, doth not give them any authority to punish for words only. But all the court informed him, that the court of *Star-Chamber* was not erected by the *stat. 3 Hen. VII.* but was a court many years before, and one of the most high and honourable courts of justice; and to deliver one who was committed by the decree of one of the courts of justice, was not the usage of this court; and therefore he was remanded. The courts of *B. R.* or *C. B.* never discharged any person committed for contempt, in not answering in the court of *Chancery*, if the return was for a contempt. If the *Admiralty* court commits for a contempt, or one be taken up and committed on an *excommunicato capiends*, this court never discharges the persons committed. Formerly, when many abuses were committed, and the people could not obtain a remedy, the subject was not contented with the ancient *habeas corpus*, but did not complain of the courts for refusing them what they could not by law grant them: instead of that, they sought redress by petition to the throne. In chief justice *Wilmot's* time, a person was brought by *habeas corpus* before this court, who had been committed by the court of *Chancery* of *Durham*. That court being competent, and having jurisdiction, the man was not discharged, but recommitted. How then can we do any thing in the present case, when the law by which the lord-mayor is committed, is different from the law by which he seeks to be relieved? He is committed by the law of parliament, and yet he would have redress from the common law. The law of parliament is only known to parliament-men, by experience in the house. *Lord Coke* says, every man looks for it, but few can find it. The house of commons only know how to act within their own limits. We are not a court of appeal. We do not know certainly the jurisdiction of the house of commons. We cannot judge of the laws and privileges of the house, because we have no knowledge of those laws and privileges. We cannot judge of the contempts thereof: we cannot judge of the punishment thereof.

I wish we had some code of the law of parliament; but till we have such a code, it is impossible we should be able to judge of it. Perhaps a contempt in the house of commons, in the *Chancery*, in this court, and in the court of *Durham*, may be very different; therefore we cannot judge of it, but every court must be sole judge of its own contempts. Besides, as the court cannot go out of the return of this writ, how can we enquire into the truth of the fact, as to the nature of the contempt? We have no means of trying whether the lord-mayor did right or wrong. This court cannot summon a jury to try the matter. We cannot examine into the fact. Here are no parties in litigation before the court. We cannot call in any body. We cannot hear any witnesses, or depositions of witnesses. We cannot issue any process. We are even now hearing *ex parte*, and without any counsel on the contrary side. Again, if we could determine upon the contempts of any other court, so might the other courts of *Westminster-Hall*; and what confusion would then ensue! none of us knowing the law by which persons are committed by the house of commons. If three persons were committed for the same breach of privilege, and applied severally to different courts, one court perhaps would bail, another court discharge, a third re-commit.

Two objections have been made, which I own have great weight; because they hold forth, if pursued to all possible cases, consequences of most important mischief. 1st, It is said, that if the rights and privileges of parliament are legal rights, for that very reason the court must take notice of them, because they are legal. And 2^{dy}, If the law of parliament is part of the law of the land, the judges must take cognizance of one part of the law of the land, as well as of the other. But these objections will not prevail. There are two sorts of privileges which ought never to be confounded; personal privilege, and the privilege belonging to the whole collective body of that assembly. For instance, it is the privilege of every individual member, not to be arrested. If he was arrested, before the *stat. 12 & 13 W. III.* the method in *Westminster-Hall* was, to discharge him by writ of privilege under the great seal, which was in the nature of a *superfedeas* to the proceedings; and as soon as it came into the court of *B. R.* and was pleaded there, then it became a record, and the pleading concluded, *si curia domini regis placitum prædictum cognoscere velit aut debeat*. The *stat. 11 & 12 W. III.* has altered this, and there is now no occasion to plead the privilege of a member of parliament.

2^{Stran.} 985. *Holiday & al' versus colonel Pitt*. There is a great

great difference between matters of privilege coming incidentally before the court, and being the point itself directly before the court. In the first case, the court will take notice of them, because it is necessary, in order to prevent a failure of justice. As in lord *Banbury's* case, where the court of *King's-Bench* determined against the determination of the house of lords: but in that case they considered the legality and validity of the letters patent, without regarding the other right of a seat in the house of lords, with which the court did not concern themselves. The counsel at the bar have not cited one case where any court of this Hall ever determined a matter of privilege which did not come incidentally before them. If a question is to be determined in this court touching a descent, whereby property is to be determined, and which depends upon *legitimacy*; that is, whether the father and mother were married lawfully; this court must determine by the bishop's certificate. But in some cases, where legitimacy of marriage does not come in question, but cohabitation only for a great length of time, which is evidence of a marriage, comes in question, this court will determine according to the verdict of a jury, although the courts of *Westminster-Hall* go by a different rule from the spiritual courts. But the present case differs much from those which the court will determine; because it does not come incidentally before us, but is brought before us directly, and is the whole point in question; and to determine it, we must supersede the judgment and determination of the house of commons, and a commitment in execution of that judgment.

Another objection has been made, which likewise holds out to us, if pursued in all its possible cases, some dreadful consequences; and that is, the abuses which may be made by jurisdictions from which there is no appeal, and for which abuses there is no remedy: but this is unavoidable; and it is better to leave some courts to the obligation of their oaths. In the case of a commitment by this court or the *King's-Bench*, there is no appeal. Suppose the court of *B. R.* sets an excessive fine upon a man for a misdemeanour, there is no remedy, no appeal to any other court. We must depend upon the discretion of some courts. A man not long ago was sentenced to stand in the pillory, by this court of *Common-Pleas*, for a contempt. Some may think this very hard, to be done without a trial by jury; but it is necessary. Suppose the courts should abuse their jurisdiction, there can be no remedy for this: it would be a public grievance; and redress must be sought from the legislature. The laws can never be a prohibition to the houses of parliament; because, by law, there is nothing superior to them. Suppose they also, as well as the courts of law, should abuse the powers which the constitution has given them, there is no redress; it would be a public grievance. The constitution has provided checks to prevent its happening; it must be left at large; it was wise to leave it at large: some persons, some courts, must be trusted with discretionary powers; and though it is possible, it is in the highest degree improbable, that such abuses should ever happen; and the very supposal is answered by serjeant *Hawkins*, in the place cited at the bar. As for the case of the *Chancery* committing for crimes, that is a different thing, because the *Chancery* has no criminal jurisdiction; but if that court commits for contempts, the persons committed will not be discharged by any other court. Many authorities may be drawn from the reign of *Charles*, but those were in times of contest. At present, when the house of commons commits for contempt, it is very necessary to state what is the particular breach of privilege; but it would be a sufficient return, to state the breach of privilege generally. This doctrine is fortified by the opinion of all the judges, in the case of lord *Shaftesbury*, and I never heard this decision complained of till 1704. Though they were times of heat, the judges could have no motive in their decision, but a regard to the laws. The houses disputed about jurisdiction, but the judges were not concerned in the dispute. As for the present case, I am perfectly satisfied, that if lord *Holt* himself were to have determined it, the lord-mayor would be remanded. In the case of Mr. *Murray*, the judges could not hesitate concerning the contempt by a man who refused to receive his sentence in a proper posture. All the judges agreed, that he must be remanded, because he was committed by a court having competent jurisdiction. Courts of justice have no cognizance of the acts of the houses of parliament, because they belong *ad aliud examen*. I have the most perfect satisfaction in my own mind in that determination. Sir *Martin Wright*, who felt a generous and distinguished warmth for the liberty of the subject; Mr. justice *Denison*, who was so free from connections and ambition of every kind; and Mr. justice *Foster*, who may be truly called the *magna charta* of liberty of persons, as well as fortunes; all these revered judges concurred in this point: I am therefore clearly and with full satisfaction of opinion, that the lord-mayor must be remanded.

Gould, justice.—I entirely concur in opinion with my lord chief justice, that this court hath no cognizance of contempts or breach of privilege of the house of commons: they are the only judges of their own privileges; and that they may be properly called judges, appears in 4 *Inst.* 47. where my lord *Coke* says, an alien cannot be elected of the parlia-

ment, because such a person can hold no place of judicature. Much stress has been laid upon an objection, that the warrant of the speaker is not conformable to the order of the house; and yet no such thing appears upon the return, as has been pretended. The order says, that the lord-mayor shall be taken into the custody of the serjeant or his deputy; it does not say, by the serjeant or his deputy. This court cannot know the nature and power of the proceedings of the house of commons: it is founded on a different law: the *lex et consuetudo parliamenti* is known to parliament-men only. *Trewynnae's* case, *Dier* 59, 60. When matters of privilege come incidentally before the court, it is obliged to determine them to prevent a failure of justice. It is true this court did, in the instance alluded to by the counsel at the bar, determine upon the privilege of parliament in the case of a libel; but then that privilege was promulged and known; it existed in records and law-books, and was allowed by parliament itself. But even in that case, we now know that we were mistaken; for the house of commons have since determined, that privilege does not extend to matters of libel. The cases produced respecting the High Commission Court, &c. are not to the present purpose, because those courts had not a legal authority. The resolution of the house of commons is an adjudication, and every court must judge of its own contempts.

Blackstone, justice.—I concur in opinion, that we cannot discharge the lord-mayor. The present case is of great importance, because the liberty of the subject is materially concerned. The house of commons is a supreme court, and they are judges of their own privileges and contempts, more especially with respect to their own members. Here is a member committed in execution by the judgment of his own house. All courts, by which I mean to include the two houses of parliament, and the courts of *Westminster-Hall*, can have no controul in matters of contempt. The sole adjudication of contempts, and the punishment thereof, in any manner, belongs exclusively, and without interfering, to each respective court. Infinite confusion and disorder would follow, if courts could by writ of *habeas corpus* examine and determine the contempts of others. This power to commit results from the first principles of justice; for if they have power to decide, they ought to have power to punish. No other court shall scan the judgment of a superior court, or the principal seat of justice. As I said before, it would occasion the utmost confusion, if every court of this Hall should have power to examine the commitments of the other courts of the Hall for contempts; so that the judgment and commitment of each respective court, as to contempts, must be final, and without controul. It is a confidence that may, with perfect safety and security, be reposed in the judges, and the houses of parliament. The legislature since the Revolution (see 9 & 10 *W. III. c. 15.*) have created many new contempts. The objections which are brought of abusive consequences prove too much, because they are applicable to all courts of *dernier resort*: *et ab abusu ad usum non valet consequentia*, is a maxim of law as well as of logic. General convenience must always outweigh partial inconvenience. Even supposing (which, in my conscience, I am far from supposing) that in the present case the house has abused its power, I know, and am sure, that the house of commons are both able and well inclined to do justice. How preposterous is the present murmur and complaint! The house of commons have this power only in common with all the courts of *Westminster-Hall*: and if any persons may be safely trusted with this power, they must surely be the commons, who are chosen by the people; for their privileges and powers are the privileges and powers of the people. There is a great fallacy in my brother *Glyn's* whole argument, when he makes the question to be, whether the house have acted according to their rights or not? Can any good man think of involving the judges in a contest with either house of parliament, or with one another? And yet this manner of putting the question would produce such a contest. The house of commons is the only judge of its own proceedings. *Holt* differed from the other judges in this point; but we must be governed by the *eleven*, and not by the *single one*. It is a right inherent in all supreme courts. The house of commons have always exercised it. Little nice objections of particular words and forms, and ceremonies of execution, are not to be regarded in the acts of the house of commons. It is our duty to presume the orders of that house, and their execution, are according to law. The *habeas corpus* in *Murray's* case was at common law. I concur intirely with my lord chief justice.

Nares, justice.—I shall ever entertain a most anxious concern for whatever regards the liberty of the subject. I have not the vanity to think I can add any thing to the weight of the arguments used by my lord chief justice and my brothers. I have attended with the utmost industry to every case and argument that has been produced, and most heartily and readily concur with my lord chief justice and my brothers.

The lord-mayor was remanded to the Tower.

Wilkes's case, 2 Will. son 151.

No. VII. *The Case of James Sommerfett, a Negro, on a Habeas Corpus, King's Bench, 1771 and 1772.*

[The following case was first printed by the editor of this volume of State Trials soon after the court's determination. It is here given from the second edition, which was published in the year 1775, being the same as the first, except in a slight alteration of one of the notes.]

[In Mr. Loft's Reports, there is a note of the arguments of all the counsel, and the judgment of the court as delivered by lord Mansfield; to which the editor begs leave to refer the Reader.]

ON the third of December 1771, affidavits were made by Thomas Walklin, Elizabeth Cade, and John Marlow, that James Sommerfett, a negro, was confined in irons on board a ship called the *Ann and Mary*, John Knowles commander, lying in the Thames, and bound for Jamaica; and lord Mansfield, on an application supported by these affidavits, allowed a writ of habeas corpus, directed to Mr. Knowles, and requiring him to return the body of Sommerfett before his lordship, with the cause of detainer.

Mr. Knowles on the 9th of December produced the body of Sommerfett before lord Mansfield, and returned for cause of detainer, that Sommerfett was the negro slave of Charles Stuart, esq. who had delivered Sommerfett into Mr. Knowles's custody, in order to carry him to Jamaica, and there sell him as a slave. Affidavits were also made by Mr. Stuart and two other gentlemen, to prove that Mr. Stuart had purchased Sommerfett as a slave in Virginia, and had afterwards brought him into England, where he left his master's service; and that his refusing to return, was the occasion of his being carried on board Mr. Knowles's ship.

Lord Mansfield chusing to refer the matter to the determination of the court of King's Bench, Sommerfett with sureties was bound in a recognizance for his appearance there on the second day of the next Hilary term; and his lordship allowed till that day for settling the form of the return to the habeas corpus. Accordingly on that day Sommerfett appeared in the court of King's Bench, and then the following return was read:

I John Knowles, commander of the vessel called the *Ann and Mary* in the writ hereunto annexed, do most humbly certify and return to our present most serene sovereign the king; that at the time herein after-mentioned of bringing the said James Sommerfett from Africa, and long before, there were, and from thence hitherto there have been, and still are great numbers of negro slaves in Africa; and that during all the time aforesaid there hath been, and still is a trade, carried on by his majesty's subjects, from Africa to his majesty's colonies or plantations of Virginia and Jamaica in America, and other colonies and plantations belonging to his majesty in America, for the necessary supplying of the aforesaid colonies and plantations with negro slaves; and that negro slaves, brought in the course of the said trade from Africa to Virginia and Jamaica aforesaid, and the said other colonies and plantations in America, by the laws of Virginia and Jamaica aforesaid and the said other colonies and plantations in America, during all the time aforesaid, have been, and are saleable and sold as goods and chattels, and upon the sale thereof have become and been, and are the slaves and property of the purchasers thereof, and have been, and are saleable and sold by the proprietors thereof as goods and chattels. And I do further certify and return to our said lord the king, that James Sommerfett, in the said writ hereunto annexed named, is a negro, and a native of Africa; and that the said James Sommerfett, long before the coming of the said writ to me, to wit on the tenth day of March in the year of our Lord was a negro slave in Africa aforesaid, and afterwards, to wit on the same day and year last aforesaid, being such negro slave, was brought in the course of the said trade as a negro slave from Africa aforesaid to Virginia aforesaid, to be there sold; and afterwards, to wit on the first day of August in the year last aforesaid, the said James Sommerfett, being and continuing such negro slave, was sold in Virginia aforesaid to one Charles Stuart, esq. who then was an inhabitant of Virginia aforesaid; and that the said James Sommerfett thereupon then and there became, and was the negro slave and property of the said Charles Stuart, and hath not at any time since been manumitted, enfranchised, set free, or discharged; and that the said James Sommerfett, so being the negro slave and property of him the said Charles Stuart, and the said Charles Stuart having occasion to transact certain affairs and business of him the said Charles Stuart in this kingdom, he the said Charles Stuart, before the coming of the said writ to me, to wit on the first day of October in the year of our Lord 1769, departed from America aforesaid, on a voyage for this kingdom, for the purpose of transacting his aforesaid affairs and business, and with an intention to return to America, as soon as the said affairs and business of him the

said Charles Stuart in this kingdom should be transacted; and afterwards, to wit on the tenth day of November in the same year, arrived in this kingdom, to wit in London, that is to say, in the parish of St. Mary le Bow in the ward of Cheap; and that the said Charles Stuart brought the said James Sommerfett, his negro slave and property, along with him in the said voyage, from America aforesaid to this kingdom, as the negro slave and property of him the said Charles Stuart, to attend and serve him, during his stay and abiding in this kingdom, on the occasion aforesaid, and with an intent to carry the said James Sommerfett back again into America, with him the said Charles Stuart, when the said affairs and business of the said Charles Stuart should be transacted; which said affairs and business of the said Charles Stuart are not yet transacted, and the intention of the said Charles Stuart to return to America as aforesaid hitherto hath continued, and still continues. And I do further certify to our said lord the king, that the said James Sommerfett did accordingly attend and serve the said Charles Stuart in this kingdom, from the time of his said arrival, until the said James Sommerfett's departing and absenting himself from the service of the said Charles Stuart herein aftermentioned, to wit at London aforesaid in the parish and ward aforesaid; and that before the coming of this writ to me, to wit on the first day of October in the year of our Lord 1771, at London aforesaid, to wit in the parish and ward aforesaid, the said James Sommerfett, without the consent, and against the will of the said Charles Stuart, and without any lawful authority whatsoever, departed and absented himself from the service of the said Charles Stuart, and absolutely refused to return into the service of the said Charles Stuart, and serve the said Charles Stuart, during his stay and abiding in this kingdom, on the occasion aforesaid: whereupon the said Charles Stuart afterwards and before the coming of this writ to me, to wit on the twenty-sixth day of November in the year of our Lord 1771, on board the said vessel called the *Ann and Mary*, then and still lying in the river Thames, to wit at London aforesaid, in the parish and ward aforesaid, and then and still bound upon a voyage for Jamaica aforesaid, did deliver the said James Sommerfett unto me, who then was, and yet is master and commander of the said vessel, to be by me safely and securely kept and carried and conveyed, in the said vessel, in the said voyage to Jamaica aforesaid, to be there sold as the slave and property of the said Charles Stuart; and that I did thereupon then and there, to wit at London aforesaid in the parish and ward aforesaid, receive and take, and have ever since kept and detained the said James Sommerfett in my care and custody, to be carried by me in the said voyage to Jamaica aforesaid, for the purpose aforesaid. And this is the cause of my taking and detaining the said James Sommerfett, and whose body I have now ready, as by the said writ I am commanded.

After the reading of the return, Mr. serjeant Davy, one of the counsel for Sommerfett the negro, desired time to prepare his argument against the return; and on account of the importance of the case, the court postponed hearing the objections against the return, till the seventh of February, and the recognizance for the negro's appearance was continued accordingly. On that day Mr. serjeant Davy and Mr. serjeant Glynn argued against the return, and the further argument was postponed till Easter term, when Mr. Mansfield, Mr. Alleyne, and Mr. Hargrave, were also heard on the same side. Afterwards Mr. Wallace and Mr. Dunning argued in support of the return, and Mr. serjeant Davy was heard in reply to them. The determination of the court was suspended till the following Trinity term; and then the court was unanimously of opinion against the return, and ordered that Sommerfett should be discharged.

The following argument, on the behalf of the negro, is not to be considered as a speech actually delivered: for though the author of it, who was one of the counsel for the negro, did deliver one part of his argument in court without the assistance of notes; yet his argument, as here published, is entirely a written composition. This circumstance is mentioned, lest the author should be thought to claim a merit, to which he has not the least title.

Argument of Mr. Hargrave for the Negro.

THOUGH the learning and abilities of the gentlemen, with whom I am joined on this occasion, have greatly anticipated the arguments prepared by me; yet I trust, that the importance of the case will excuse me, for disclosing my ideas of it, according to the plan and order, which I originally found it convenient to adopt.

The case before the court, when expressed in few words, is this. Mr. *Stewart* purchases a negro slave in *Virginia*, where by the law of the place negroes are slaves, and saleable as other property. He comes into *England*, and brings the negro with him. Here the negro leaves Mr. *Stewart's* service without his consent; and afterwards persons employed by him seize the negro, and forcibly carry him on board a ship bound to *Jamaica*, for the avowed purpose of transporting him to that island, and there selling him as a slave. On an application by the negro's friends, a writ of *habeas corpus* is granted; and in obedience to the writ he is produced before this court, and here sues for the restitution of his liberty.

The questions, arising on this case, do not merely concern the unfortunate person, who is the subject of it, and such as are or may be under like unhappy circumstances. They are highly interesting to the whole community, and cannot be decided, without having the most general and important consequences; without extensive influence on private happiness and public security. The right claimed by Mr. *Stewart* to the detention of the negro, is founded on the condition of slavery, in which he was before his master brought him into *England*; and if that right is here recognized, domestic slavery, with its horrid train of evils, may be lawfully imported into this country, at the discretion of every individual foreign and native. It will come not only from our own colonies, and those of other *European* nations; but from *Poland*, *Russia*, *Spain*, and *Turkey*, from the coast of *Barbary*, from the Western and Eastern coasts of *Africa*, from every part of the world, where it still continues to torment and dishonour the human species. It will be transmitted to us in all its various forms, in all the gradations of inventive cruelty: and by an universal reception of slavery, this country, so famous for public liberty, will become the chief seat of private tyranny.

In speaking on this case, I shall arrange my observations under two heads. First, I shall consider the right, which Mr. *Stewart* claims in the person of the negro. Secondly, I shall examine Mr. *Stewart's* authority to enforce that right, if he has any, by imprisonment of the negro and transporting him out of this kingdom. The court's opinion in favour of the negro, on either of these points, will entitle him to a discharge from the custody of Mr. *Stewart*.

(1st.) The first point, concerning Mr. *Stewart's* right in the person of the negro, is the great one, and that which, depending on a variety of considerations, requires the peculiar attention of the court. Whatever Mr. *Stewart's* right may be, it springs out of the condition of slavery, in which the negro was before his arrival in *England*, and wholly depends on the continuance of that relation; the power of imprisoning at pleasure here, and of transporting into a foreign country for sale as a slave, certainly not being exerciseable over an ordinary servant. Accordingly the return fairly admits slavery to be the sole foundation of Mr. *Stewart's* claim; and this brings the question, as to the present lawfulness of slavery in *England*, directly before the court. It would have been more artful to have asserted Mr. *Stewart's* claim in terms less explicit, and to have stated the slavery of the negro before his coming into *England*, merely as a ground for claiming him here, in the relation of a servant bound to follow wherever his master should require his service. The case represented in this disguised way, though in substance the same, would have been less alarming in its first appearance, and might have afforded a better chance of evading the true question between the parties. But this artifice, however convenient Mr. *Stewart's* counsel may find it in argument, has not been adopted in the return; the case being there stated as it really is, without any suppression of facts to conceal the great extent of Mr. *Stewart's* claim, or any colouring of language to hide the odious features of slavery in the feigned relation of an ordinary servant.

Before I enter upon the enquiry into the present lawfulness of slavery in *England*, I think it necessary to make some general observations on slavery. I mean however always to keep in view slavery, not as it is in the relation of a subject to an absolute prince, but only as it is in the relation of the lowest species of servant to his master, in any state, whether free or otherwise in its form of government. Great confusion has ensued from discoursing on slavery, without due attention to the difference between the despotism of a sovereign over a whole people and that of one subject over another. The former is foreign to the present case; and therefore when I am describing slavery, or observing upon it, I desire to be understood as confining myself to the latter; though from the connection between the two subjects, some of my observations may perhaps be applicable to both.

Slavery has been attended in different countries with circumstances so various, as to render it difficult to give a general description of it. The Roman lawyer (a) calls slavery, a constitution of the law of nations, by which one is made subject to another contrary to nature. But this, as has been often observed by the

commentators, is mistaking the law, by which slavery is constituted for slavery itself, the cause for the effect; though it must be confessed, that the latter part of the definition obscurely hints at the nature of slavery. *Grotius* (b) describes slavery to be, an obligation to serve another for life, in consideration of being supplied with the bare necessities of life. Dr. *Rutherford* (c) rejects this definition, as implying a right to direct only the labors of the slave, and not his other actions. He therefore, after defining despotism to be an alienable right to direct all the actions of another, from thence concludes, that perfect slavery is an obligation to be so directed. This last definition may serve to convey a general idea of slavery; but like that by *Grotius*, and many other definitions which I have seen, if understood strictly, will scarce suit any species of slavery, to which it is applied. Besides, it omits one of slavery's severest and most usual incidents; the quality, by which it involves all the issue in the misfortune of the parent. In truth, as I have already hinted, the variety of forms, in which slavery appears, makes it almost impossible to convey a just notion of it in the way of definition. There are however certain properties, which have accompanied slavery in most places; and by attending to these, we may always distinguish it, from the mild species of domestic service so common and well known in our own country. I shall shortly enumerate the most remarkable of those properties; particularly, such as characterize the species of slavery adopted in our *American* colonies, being that now under the consideration of this court. This I do, in order that a just conception may be formed, of the propriety with which I shall impute to slavery the most pernicious effects. Without such a previous explanation, the most solid objections to the permission of slavery will have the appearance of unmeaning, though specious, declamation.

Slavery always imports an obligation of perpetual service; an obligation, which only the consent of the master can dissolve.—It generally gives to the master, an arbitrary power of administering every sort of correction, however inhuman, not immediately affecting the life or limb of the slave: sometimes even these are left exposed to the arbitrary will of the master; or they are protected by fines, and other slight punishments, too inconsiderable to restrain the master's inhumanity.—It creates an incapacity of acquiring, except for the master's benefit.—It allows the master to alienate the person of the slave, in the same manner as other property.—Lastly, it descends from parent to child, with all its severe appendages.—On the most accurate comparison, there will be found nothing exaggerated in this representation of slavery. The description agrees with almost every kind of slavery, formerly or now existing; except only that remnant of the ancient slavery, which still lingers in some parts of *Europe*, but qualified and moderated in favour of the slave by the humane provision of modern times.

From this view of the condition of slavery, it will be easy to derive its destructive consequences.—It corrupts the morals of the master, by freeing him from those restraints with respect to his slave, so necessary for controul of the human passions, so beneficial in promoting the practice and confirming the habit of virtue.—It is dangerous to the master; because his oppression excites implacable resentment and hatred in the slave, and the extreme misery of his condition continually prompts him to risk the gratification of them, and his situation daily furnishes the opportunity.—To the slave it communicates all the afflictions of life, without leaving for him scarce any of its pleasures; and it depresses the excellence of his nature, by denying the ordinary means and motives of improvement.—It is dangerous to the state, by its corruption of those citizens on whom its prosperity depends; and by admitting within it a multitude of persons, who, being excluded from the common benefits of the constitution, are interested in scheming its destruction.—Hence it is, that slavery, in whatever light we view it, may be deemed a most pernicious institution: immediately so, to the unhappy person who suffers under it; finally so, to the master who triumphs in it, and to the state which allows it.

However, I must confess, that notwithstanding the force of the reasons against the allowance of domestic slavery, there are civilians of great credit, who insist upon its utility; founding themselves chiefly, on the supposed increase of robbers and beggars in consequence of its disuse. This opinion is favoured by *Puffendorf* (d) and *Ulricus Huberus* (e). In the dissertation on slavery prefixed to *Potgiesserus* on the *German law de statu servorum*, the opinion is examined minutely and defended. To this opinion I oppose those ill consequences, which I have already represented as almost necessarily flowing from the permission of domestic slavery; the numerous testimonies against it, which are to be found in ancient and modern history; and the example of those *European* nations, which have suppressed the use of it, after the experience of many centuries and in the more improved state of society. In justice also to the writers just mentioned I must add, that though they contend for the advantages of domestic slavery, they do not seem to approve of it, in the form and extent in which it has generally been received, but under limitations, which would certainly render it far more tolerable. *Huberus* in his *Eunomia Romana* (f) has a remarkable passage, in which, after recommending a mild slavery, he cautiously distinguishes it from that cruel species, the subject of commerce between *Africa* and *America*. His words are, *loquor de servitute, qualis apud civiliores populos in usu fuit; nec enim exempla barbarorum, vel quæ nunc ab Africa in Americam fiunt hominum commercia, velim mihi quisquam objiciat.*

(a) Dig. lib. 1. tit. 5. l. 4. f. 1. *Servitus est constitutio juris gentium, quæ quis dominio alieno contra naturam subicitur.* (b) Jur. Bell. lib. 2. c. 8. f. 27. (c) Inst.

Nat. L. b. 1. c. 20. p. 474.

(e) Prælect. Jur. Civ. pag. 16.

(d) Law of Nature and Nations, b. 6. c. 3. f. 10.

(f) See pag. 48.

Origin of
slavery, and
its general
history
considered.

The great origin of slavery is captivity in war, though sometimes it has commenced by contract. It has been a question much agitated, whether either of these foundations of slavery is consistent with natural justice. It would be engaging in too large a field of enquiry, to attempt reasoning on the general lawfulness of slavery. I trust too, that the liberty, for which I am contending, doth not require such a disquisition; and am impatient to reach that part of my argument, in which I hope to prove slavery reprobated by the law of England as an inconvenient thing. Here therefore I shall only refer to some of the most eminent writers, who have examined, how far slavery founded on captivity or contract is conformable to the law of nature, and shall just hint at the reasons, which influence their several opinions. The antient writers suppose the right of killing an enemy vanquished in a just war; and thence infer the right of enslaving him. In this opinion, founded, as I presume, on the idea of punishing the enemy for his injustice, they are followed by *Albericus Gentilis* (g), *Grotius* (h), *Puffendorf* (i), *Bynkershoek* (j), and many others. But in *The Spirit of Laws* (k) the right of killing is denied, except in case of absolute necessity and for self-preservation. However, where a country is conquered, the author seems to admit the conqueror's right of enslaving for a short time, that is, till the conquest is effectually secured. *Dr. Rutherford* (l), not satisfied with the right of killing a vanquished enemy, infers the right of enslaving him, from the conqueror's right to a reparation in damages for the expences of the war. I do not know, that this doctrine has been examined; but I must observe, that it seems only to warrant a temporary slavery, till reparation is obtained from the property or personal labour of the people conquered. The lawfulness of slavery by contract is asserted to by *Grotius* and *Puffendorf* (m), who found themselves on the maintenance of the slave, which is the consideration moving from the master. But a very great writer of our own country, who is now living, controverts (n) the sufficiency of such a consideration. *Mr. Locke* (o) has framed another kind of argument against slavery by contract; and the substance of it is, that a right of preserving life is unalienable; that freedom from arbitrary power is essential to the exercise of that right; and therefore, that no man can by compact enslave himself. *Dr. Rutherford* (p) endeavours to answer *Mr. Locke's* objection, by insisting on various limitations to the despotism of the master; particularly, that he has no right to dispose of the slave's life at pleasure. But the misfortune of this reasoning is, that though the contract cannot justly convey an arbitrary power over the slave's life, yet it generally leaves him without a security against the exercise of that or any other power. I shall say nothing of slavery by birth; except that the slavery of the child must be unlawful, if that of the parent cannot be justified; and that when slavery is extended to the issue, as it usually is, it may be unlawful as to them, even though it is not so as to their parents. In respect to slavery used for the punishment of crimes against civil society, it is founded on the same necessity, as the right of inflicting other punishments; never extends to the offender's issue, and seldom is permitted to be domestic, the objects of it being generally employed in public works, as the galley-slaves are in France. Consequently this kind of slavery is not liable to the principal objections, which occur against slavery in general (q). Upon the whole of this controversy concerning slavery, I think myself warranted in saying, that the justice and lawfulness of every species of it, as it is generally constituted, except the limited one founded on the commission of crimes against civil society, is at least doubtful; that if in any case lawful, such circumstances are necessary to make it so, as seldom concur, and therefore render a just commencement of it barely possible; and that the oppressive manner in which it has generally commenced, the cruel means necessary to enforce its continuance, and the mischiefs ensuing from the permission of it, furnish very strong presumptions against its justice, and at all events evince the humanity and policy of those states, in which the use of it is no longer tolerated.

But however reasonable it may be to doubt the justice of domestic slavery, however convinced we may be of its ill effects, it must be confessed, that the practice is ancient, and has been almost universal. Its beginning may be dated from the remotest period, in which there are any traces of the history of mankind. It commenced in the barbarous state of society, and was retained, even when men were far advanced in civilization. The nations of antiquity most famous for countenancing the system of domestic slavery were the Jews, the Greeks, the Romans, and the antient Germans (r); amongst all of whom it prevailed, but in various degrees of severity. By the antient Germans it was continued in the countries they over-run; and so was transmitted to the various kingdoms and states, which arose in Europe out of the ruins of the Roman empire. At length however it fell into decline in most parts of Europe; and amongst the various causes, which contributed to this alteration, none were probably more effectual, than experience of the disadvantages of slavery; the difficulty of continuing it; and a persuasion that the cruelty and oppression almost necessarily incident to it were irreconcilable with the pure morality of the christian dispensation. The history of its de-

cline in Europe has been traced by many eminent writers, particularly *Bodin* (s), *Albericus Gentilis* (t), *Potgiesserus* (u), *Dr. Robertson* (w), and *Mr. Millar* (x). It is sufficient here to say, that this great change began in Spain, according to *Bodin*, about the end of the eighth century, and was become general before the middle of the fourteenth century. *Bartolus*, the most famed commentator on the civil law in that period, represents slavery as in disuse; and the succeeding commentators hold much the same language. However, they must be understood with many restrictions and exceptions; and not to mean, that slavery was completely and universally abolished in Europe. Some modern civilians, not sufficiently attending to this circumstance, rather too hastily reprehend their predecessors for representing slavery as disused in Europe. The truth is, that the antient species of slavery by frequent emancipations became greatly diminished in extent; the remnant of it was considerably abated in severity; the disuse of the practice of enslaving captives taken in the wars between christian powers assisted in preventing the future increase of domestic slavery; and in some countries of Europe, particularly England, a still more effectual method, which I shall explain hereafter, was thought of to perfect the suppression of it. Such was the expiring state of domestic slavery in Europe at the commencement of the sixteenth century, when the discovery of America and of the western and eastern coasts of Africa gave occasion to the introduction of a new species of slavery. It took its rise from the Portuguese, who, in order to supply the Spaniards with persons able to sustain the fatigue of cultivating their new possessions in America, particularly the islands, opened a trade between Africa and America for the sale of negro slaves. This disgraceful commerce in the human species is said to have begun in the year 1508, when the first importation of negro slaves was made into Hispaniola from the Portuguese settlements on the western coasts of Africa (y). In 1540 the emperor Charles the fifth endeavoured to stop the progress of the negro slavery, by orders that all slaves in the American isles should be made free; and they were accordingly manumitted by *Lagasca* the governor of the country, on condition of continuing to labour for their masters. But this attempt proved unsuccessful, and on *Lagasca's* return to Spain domestic slavery revived and flourished as before (z). The expedient of having slaves for labour in America was not long peculiar to the Spaniards; being afterwards adopted by the other Europeans, as they acquired possessions there. In consequence of this general practice, negroes are become a very considerable article in the commerce between Africa and America; and domestic slavery has taken so deep a root in most of our own American colonies, as well as in those of other nations, that there is little probability of ever seeing it generally suppressed.

Here I conclude my observations on domestic slavery in general. I have exhibited a view of its nature, of its bad tendency, of its origin, of the arguments for and against its justice, of its decline in Europe, and the introduction of a new slavery by the European nations into their American colonies. I shall now examine the attempt to obtrude this new slavery into England. And here it will be material to observe, that if on the declaration of slavery in this and other countries of Europe where it is discountenanced, no means had been devised to obstruct the admission of a new slavery, it would have been vain and fruitless to have attempted superseding the antient species. But I hope to prove, that our ancestors at least were not so short-sighted; and that long and uninterrupted usage has established rules, as effectual to prevent the revival of slavery, as their humanity was successful in once suppressing it. I shall endeavour to shew, that the law of England never recognized any species of domestic slavery, except the antient one of villenage now expired, and has sufficiently provided against the introduction of a new slavery under the name of villenage (a) or any other denomination whatever. This proposition I hope to demonstrate from the following considerations.

I. I apprehend, that this will appear to be the law of England from the manner of making title to a villein.

The only slavery our law-books take the least notice of is that of a villein; by whom was meant, not the mere tenant by villain services, who might be free in his person, but the villein in blood and tenure; and as the English law has no provisions to regulate any other slavery, therefore no slavery can be lawful in England, except such as will consistently fall under the denomination of villenage.

The condition of a villein had most of the incidents which I have before described in giving the idea of slavery in general. His service was uncertain and indeterminate, such as his lord thought fit to require; or, as some of our ancient writers (b) express it, he knew not in the evening what he was to do in the morning, he was bound to do whatever he was commanded. He was liable to beating, imprisonment, and every other chastisement his lord could devise, except killing and maiming (c). He was incapable of acquiring property for his own benefit, the rule being *quicquid ac-*

Revival of domestic slavery in America.

The attempt to introduce the slavery of negroes into England examined.

Argument to prove, that the law of England will not admit a new slavery.

Argument from the manner of making title to a villein.

The condition of a villein.

(g) *De Jur. Gent. cap. de servitute.* (h) *De Jur. Bell. l. 3. c. 7. f. 5.* (i) *Quest. Jur. Publ. l. 1. c. 3.* (j) *De Jur. Nat. Law, vol. 2. p. 573. and vol. 1. p. 481.* (k) *De Jur. Bell. l. 2. c. 5. f. 1. 2. and Puff. Law of Nature and Nations, l. 6. c. 3. f. 4.* (l) *See Blackst. Comment. 1st ed. vol. 1. p. 411.* (m) *See Locke on Government. 2nd edit. b. 2. c. 4. p. 215.* (n) *See his Inst. Nat. Law. vol. 2. p. 480.* (o) Some writers there are, who deduce the lawfulness of domestic slavery from the practice of it amongst the Jews; and from some passages in the Old Testament which are thought to countenance it. See *Vinn. in Instit. Titul. ed. l. 1. c. 3. p. 31.* There are others who attempt to justify slavery by the New Testament, because it contains no direct precepts against it. See *Tayl. Elem. Civ. L. 434.*—I shall not attempt to examine either of these opinions. (p) It appears by *Cæsar* and *Tacitus*, that the antient Germans had a kind of slaves before they emigrated from their own country.

See *Cæsar de bell. Gall. lib. 6. cap. 13.* & *Tac. de mor. German. cap. 24. & 25.* & *Potgiess. de stat. servor. ap. Germ. lib. 2. cap. 1.* (s) See his book *De Republica*, cap. 5. de imperio servitute. (t) *Jur. Gent. cap. de servitute.* (u) *Jur. Germ. de statu servorum.* (w) Life of the emperor Charles the 5th. vol. 1. (x) Observations on the Distinction of Ranks in Civil Society. See also *Tayl. Elem. Civ. L. 434. to 439.* (y) *Ander. Hist. Comm. v. 1. p. 236.* (z) See *Bodin de republica. lib. 1. c. 5.* (a) Villenage is used to express sometimes the tenure of lands held by villain-services, and sometimes the personal bondage of the villain; but throughout this argument it is applied in the latter sense only. (b) See the extracts from them in *Co. Litt. 216. b.* (c) See *Termes de la Ley*, ed. of 1562; *see Villenage—Old Tenures, cap. Villenage—Arimb. Abr. Coram. 27. m. Bo. Abr. l. 2. m. Inst. 45. m. Co. Litt. 216. & 217.*

quiritur servus acquiratur domino (d). He was himself the subject of property; as such saleable and transmissible. If he was a villein regardant, he passed with the manor or land to which he was annexed, but might be severed at the pleasure of his lord (e). If he was a villein in gross, he was an hereditament or a chattel real according to his lord's interest; being descendible to the heir where the lord was absolute owner; and transmissible to the executor where the lord had only a term of years in him (f). Lastly, the slavery extended to the issue, if both parents were villeins, or if the father only was a villein; our law deriving the condition of the child from that of the father, contrary to the Roman law, in which the rule was *partus sequitur ventrem* (g).

The origin of villenage is principally (h) to be derived from the wars between our British, Saxon, Danish and Norman ancestors, whilst they were contending for the possession of this country. Judge Fitzherbert, in his reading on the 4th of Edw. I. stat. 1. intitled *Extenta manerii*, supposes villenage to have commenced at the Conquest, by the distribution then made of the forfeited lands and of the vanquished inhabitants resident upon them (i). But there were many bondmen in England before the Conquest, as appears by the Anglo-Saxon laws regulating them; and therefore it would be nearer the truth to attribute the origin of villeins, as well to the preceding wars and revolutions in this country, as to the effects of the Conquest (k).

After the Conquest many things happily concurred, first to check the progress of domestic slavery in England; and finally to suppress it. The cruel custom of enslaving captives in war being abolished, from that time the accession of a new race of villeins was prevented, and the humanity policy and necessity of the times were continually wearing out the ancient race. Sometimes, no doubt, manumissions were freely granted; but they probably were much oftener extorted during the rage of the civil wars, so frequent before the reign of Henry the VIIth, about the forms of the constitution or the succession to the crown. Another cause, which greatly contributed to the extinction of villenage, was the discouragement of it by the courts of justice. They always presumed in favour of liberty, throwing the *onus probandi* upon the lord, as well in the writ of *homine replegiando*, where the villein was plaintiff, as in the *nativo habendo*, where he was defendant (l). Nonfuit of the lord after appearance in a *nativo habendo*, which was the writ for asserting the title of slavery, was a bar to another *nativo habendo*, and a perpetual enfranchisement; but nonfuit of the villein after appearance in a *libertate probanda*, which was one of the writs for asserting the claim of liberty against the lord, was no bar to another writ of the like kind (m). If two plaintiffs joined in a *nativo habendo*, nonfuit of one was a nonfuit of both; but it was otherwise in a *libertate probanda* (n). The lord could not prosecute for more than two villeins in one *nativo habendo*; but any number of villeins of the same blood might join in one *libertate probanda* (o). Manumissions were inferred from the slightest circumstances of mistake or negligence in the lord, from every act or omission which legal refinement could strain into an acknowledgment of the villein's liberty. If the lord vested the ownership of lands in the villein, received homage from him, or gave a bond

to him, he was enfranchised. Suffering the villein to be on a jury, to enter into religion and be professed, or to stay a year and a day in ancient demesne without claim, were enfranchisements. Bringing ordinary actions against him, joining with him in actions, answering to his actions without protestation of villenage, imparling in them or assenting to his imparlance, or suffering him to be vouched without counterpleading the voucher, were also enfranchisements by implication of law (p). Most of the constructive manumissions I have mentioned were the received law, even in the reign of the first Edward (q). I have been the more particular in enumerating these instances of extraordinary favour to liberty; because the anxiety of our ancestors to emancipate the ancient villeins, so well accounts for the establishment of any rules of law calculated to obstruct the introduction of a new stock. It was natural, that the same opinions, which influenced to discountenance the former, should lead to the prevention of the latter.

I shall not attempt to follow villenage in the several stages of its decline; it being sufficient here to mention the time of its extinction, which, as all agree, happened about the latter end of Elizabeth's reign or soon after the accession of James (r). One of the last instances, in which villenage was insisted upon, was Crouch's case reported in Dyer and other books (s). An entry having been made by one Butler on some lands purchased by Crouch, the question was, whether he was Butler's villein regardant; and on two special verdicts, the one in ejectment Mich. 9th and 10th Eliz. and the other in assize Baster 11th Eliz. the claim of villenage was disallowed, one of the reasons given for the judgment in both being the want of seizin of the villein's person within 60 (t) years, which is the time limited by the 32d of Hen. VIII. chap. 2. in all cases of hereditaments claimed by prescription (u). This is generally said to have been the last case of villenage; but there are four subsequent cases in print. One was in Hillary 18th of Elizabeth (w); another was a judgment in Easter 1st of James (x); the third, which was never determined, happened in Trinity 8th of James (y); and the fourth was so late as Hillary 15th of James (z). From the 15th of James the first, being more than 150 years ago, the claim of villenage has not been heard of in our courts of justice; and nothing can be more notorious, than that the race of persons, who were once the objects of it, was about that time completely worn out by the continual and united operation of deaths and manumissions.

But though villenage itself is obsolete, yet fortunately those rules, by which the claim of it was regulated, are not yet buried in oblivion. These the industry of our ancestors has transmitted; nor let us their posterity despise the reverend legacy. By a strange progress of human affairs, the memory of slavery expired now furnishes one of the chief obstacles to the introduction of slavery attempted to be revived; and the venerable reliques of the learning relative to villenage, so long consigned to gratify the investigating curiosity of the antiquary, or used as a splendid appendage to the ornaments of the scholar, must now be drawn forth from their faithful repositories for a more noble purpose; to inform and guide the sober judgment of this court, and as I trust to preserve this country from the miseries of domestic slavery.

The several remedies against and for one claimed as a villein are now so little understood, that perhaps a short account of them may be acceptable; more particularly as, by a right conception of them, it will be more easy to determine on the force of the argument drawn against the revival of slavery from the rules concerning villenage.

The lord's remedy for a fugitive villein was, either by seizure, or by suing out a writ of *nativo habendo*, or *nefty*, as it is sometimes called.

1. If the lord seized, the villein's most effectual mode of recovering liberty was by the writ of *homine replegiando*; which had great advantage over the writ of *habeas corpus*. In the *habeas corpus* the return cannot be contested by pleading against the truth of it, and consequently on a *habeas corpus* the question of liberty cannot go to a jury for trial; though indeed the party making a false return is liable to an action for damages, and punishable by the court for a contempt; and the court will hear affidavits against the truth of the return, and if not satisfied with it restore the party to his liberty. Therefore, if to a *habeas corpus* villenage was returned as the cause of detainer, the person for whom the writ was sued at the utmost could only have obtained his liberty for the time, and could not have had a regular and final trial of the question. But in the *homine replegiando* it was otherwise; for if villenage was returned, an alias issued directing the sheriff to replevy the party on his giving security to answer the claim of villenage afterwards, and the plaintiff might declare for false imprisonment and lay damages, and on the defendant's pleading the villenage had the same opportunity of contesting it, as when impleaded by the lord in a *nativo habendo*. See Fitzb. N. Br. 66. F. & Lib. Intrat. 176. a. 177. b.

2. If the lord sued out a *nativo habendo*, and the villenage was denied, in which case the sheriff could not seize the villein, the lord was then to enter his plaint in the county court; and as the sheriff was not allowed to try the question of villenage in his court, the lord could not have any benefit from the writ, without removing the cause by the writ of *pone* into the King's Bench or Common Pleas. [For the count pleading and judgment in the *nativo habendo* after the removal, see *Rast. Entr.* 436, 437.] It is to be observed, that the lord's right of seizure continued notwithstanding his having sued out a *nativo habendo*, unless the villein brought a *libertate probanda*. This writ, which did not lie except upon a *nativo habendo* previously sued out, was for removal of the lord's plaint in the *nativo habendo* for trial before the justices in eyre or those of the King's Bench, and also for protecting the villein from seizure in the mean time. This latter effect seems to have been the chief reason for suing out the *libertate probanda*; and therefore after the 25th of Edw. 3. stat. 5. c. 18. which altered the common law, and gives a power of seizure to the lord, notwithstanding the pendency of a *libertate probanda*, that writ probably fell much into disuse, though subsequent cases, in which it was brought, are to be found in the year-books. See *Fitzb. Nat. Br.* 77. to 79. & 11 Hen. 4. 49. (m) *Co. Litt.* 139. (n) *Co. Litt.* 139. (o) *Fitzb. Nat. Br.* 28. C. D. (p) See *Litt. fed.* 202 to 209. & 2 Ro. Abr. 735, 736, & 737. (q) See *Brit. cap.* 31. & *Mirr. cap.* 4. § 13. (r) See Sir Thomas Smith's Commonwealth, b. 2. c. 10. and *Barrington's Observ.* on Ant. Stat. ad. ed. p. 229. (s) See Dy. 266. pl. 21. & 223. pl. 32. (t) Accord. Bro. Read. on the Stat. of Limitat. 32 Hen. 8. page 17. (u) Before this statute of Hen. the 8th. the time of limitation seems to have been the coronation of Hen. 3. as appears by the form of the *nativo habendo*; though in other writs of right the limitation by 31 E. 1. c. 39. was from the commencement of the reign of Rich. the 1st. (w) See *Co. Entr.* 406. b. (x) *Telf.* 2. (y) This case is only to be found in *Hugh's Abridgment*, 119. Villenage, § 1. 23. (z) *Noy*, 27.

(d) *Co. Litt.* 117. a. — The words, in pleading seizin of villein-service, are very expressive of the lord's power over the villein's property. In 1 E. 2. 4. it is pleaded, that the lord was seized of the villein and his ancestors *come assise recbat de char & de sank & de fille n'rier & de eux tailler baut & bas, &c.* The form in 3 E. 2. 13. is, *come de nos vileynes en fessant de luy nostre provost en grant de luy recbat de char & de sank & redemption pur fil & filz marier de luy & de ces nans & a tailler baut & bas a notre volente.* In the first of the above forms there is evidently a misprint; and the reading should be *a faire recbat* instead of *affaire recbat*. As to the word *provost* in the second form, it seems to signify plunder, and perhaps the print should be *prois* or *proye* instead of *provost*. I was led to this conjecture by the following proverb in *Cotgrave's French Dictionary*, *qui a le vilain il a la proye*. See *Cotgr.* ed. of 1673. voc. *proye*. However, in the Latin Entries the word *provost* is translated *propositum*, which in a barbarous sense of the word may be construed to signify *will* or *pleasure*, and will make the passage intelligible. In some Entries *provost* is translated *propositus*; but this word cannot be understood in any sense that will make this use of it intelligible.

The forms of pleading seizin of villein-services in the Latin Entries are very similar to those I have extracted from the year-books. See *Rast. Entr.* 402. a.

(e) *Litt. fed.* 181. (f) *Bro. Abr. Villenage*, 60. — *Co. Litt.* 117. (g) *Co. Litt.* 123. Antiently our law seems to have been very uncertain in this respect. See *Glanv.* lib. 3. c. 6. *Mirr.* c. 2. f. 38. *Britt.* c. 31. But the writers in the reign of Henry the 6th agree, that our law was as here represented; and from the plea of bastardy, which was held to be a peremptory answer to the allegation of villenage so early as the reign of Edward the 3d. I conjecture, that the law was settled in the time of his father. See *Fortesc. laud. leg. Angl.* c. 42. *Litt. fed.* 187. — 43 E. 3. 4. & *Bro. Abr. Villenage*, 7. (h) I do not say *wholly*, because probably there were some slaves in England before the first arrival of the Saxons; and also they and the Danes might bring some few from their own country. (i) See the extract from Fitzherbert's reading in *Barrington's Observations* on Ant. Stat. ad. ed. p. 237. (k) See *Spelm. Gloss.* voc. *Latini & Servus*. *Jomn.* on *Gavelk.* 65. and the index to *Will. Leg. Saxon.* tit. *Servus*.

(l) See *Lib. Intrat.* 176. a. 177. b. & *Bro. Abr. Villenage*, 66. It seems however, that if after a *nativo habendo* brought by the lord, the villein, instead of waiting for the lord's proceeding upon it, sued out a *libertate probanda* to remove the question of villenage for trial before the justices in eyre, on the return of it he was to produce some proof of his free condition; and that if he failed, he and his pledges were amerced. But this failure did not entitle the lord to any benefit from his *nativo habendo*, and therefore, if he proceeded in it, and could not prove the villenage, the judgment was for the villein; or if the lord did not proceed, a nonfuit, which was equally fatal to the lord's claim, was the necessary consequence. See 47 H. 3. *It. Dec. Fitz. Abr. Villenage*, 39. In truth, the requisition of proof from the villein on the *libertate probanda*, and the amercement for want of it, seem to have been mere forms; for, as Fitzherbert says, in explaining the effect of the *libertate probanda*, 'the record shall be sent before the justices in eyre, and the lord shall declare thereupon, and the villein shall make his defence and plead thereunto, and the villein shall not declare upon the writ of *libertate probanda*, nor shall any thing be done thereupon; for that writ is but a *supplicatio* to the justices for the time, and to adjourn the record and the writ of *nativo habendo* before the justices in eyre.' *Fitz. Nat. Br.* 77. D. Upon the whole therefore I may I think be safely asserted, that in all cases of villenage the *onus probandi* was laid upon the lord.

Winner of making title to a villain explained.

Winner of making title to a villain explained.

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Edward the third; and ever since, the entry of such production on the rolls of the court has been mere form, being always with an &c. and without naming the witnesses. But in the *nativo habendo* the actual pro-

Flyzb. Abr. Villenage, 36 & 37.—Also Britton lays, *un masse sauns plusurs nest mie receivable*. Britt. *Wingate's* ed. p. 82. It is remarkable that *females*, whether sole or married, were not receivable to prove villenage against men. *Saunk de un home ne puit ne doit estre trie par femmes*. Britt. *Wing.* ed. p. 82. The reason assigned is more

(a) Sect.
ne peut être
sup. 31. p. 7
bande, and

in addition to the proofs already mentioned, that no slavery having had commencement *within time of memory* was lawful in England; and that if one ancestor could be found whose blood was unpolluted with the stain of slavery, the title of villenage was no longer capable of being sustained.

Such were the striking peculiarities in the manner of making title to a villein, and of contesting the question of liberty; and it is scarce possible to attend to the enumeration of them, without anticipating me in the inferences I have to make.—The law of England only knows slavery by birth; it requires prescription in making title to a slave; it receives on the lord's part no testimony except such as proves the slavery to have been *always in the blood and family*, on the villein's part every testimony which proves the slavery to have been *once out of his blood and family*; it allows nothing to sustain the slavery except what shews its commencement *beyond the time of memory*, every thing to defeat the slavery which evinces its commencement *within the time of memory*. But in our American colonies and other countries slavery may be by *captivity or contract* as well as by *birth*; no *prescription* is requisite; nor is it necessary that slavery should be in the *blood and family*, and *immemorial*. Therefore the law of England is not applicable to the slavery of our American colonies, or of other countries.—If the law of England would permit the introduction of a slavery commencing out of England, the rules it prescribes for trying the title to a slave would be applicable to such a slavery; but they are not so; and from thence it is evident that the introduction of such a slavery is not permitted by the law of England.—The law of England then excludes every slavery not commencing in England, every slavery though commencing there not being *antient and immemorial*. Villenage is the only slavery which can possibly answer to such a description, and that has been long expired by the deaths and emancipations of all those who were once the objects of it. Consequently there is now no slavery which can be lawful in England, until the legislature shall interpose its authority to make it so.

This is plain, unadorned, and direct reasoning; it wants no aid from the colours of art, or the embellishments of language; it is composed of necessary inferences from facts and rules of law, which do not admit of contradiction; and I think, that it must be vain to attempt shaking a superstructure raised on such solid foundations.

As to the other arguments I have to adduce against the revival of domestic slavery, I do confess that they are less powerful, being merely presumptive. But then I must add, that they are strong and violent presumptions; such as furnish more certain grounds of judicial decision, than are to be had in many of the cases which become the subjects of legal controversy. For

2dly. I infer that the law of England will not permit a *new* slavery, from the fact of there never yet having been any slavery but villenage, and from the actual extinction of that *antient* slavery. If a *new* slavery could have lawfully commenced here, or lawfully have been introduced from a foreign country, is there the most remote probability, that in the course of so many centuries a *new* slavery should never have arisen? If a *new* race of slaves could have been introduced under the denomination of villeins, if a *new* slavery could have been from time to time engrafted on the *antient* stock, would the laws of villenage have *once* become obsolete for want of objects, or would not a successive supply of slaves have continued their operation to the present times? But notwithstanding the vast extent of our commercial connections, the fact is confessedly otherwise. The *antient* slavery has once expired; neither natives nor foreigners have yet succeeded in the introduction of a *new* slavery; and from thence the strongest presumption arises, that the law of England doth not permit such an introduction.

3dly. I insist, that the unlawfulness of introducing a *new* slavery into England, from our American colonies or any other country, is deducible from the rules of the English law concerning contracts of service. The law of England will not permit any man to *enslave* himself by contract. The utmost, which our law allows, is a contract to serve for life; and some perhaps may even doubt the validity of such a contract, there being no determined cases directly affirming its lawfulness. In the reign of Henry the fourth (g), there is a case of debt, brought by a servant against the master's executors, on a retainer to serve for term of life in peace and war for one hundred shillings a-year; but it was held, that debt did not lie for want of a speciality; which, as was agreed, would not have been necessary in the case of a common labourer's salary, because, as the case is explained by Brooke in abridging it, the latter is bound to serve by statute (h). This case is the only one I can find, in which a contract to serve for life is mentioned; and even in this case, there is no judicial decision on the force of it. Nor did the nature of the case require any opinion upon such a contract; the action not being to establish the contract against the servant, but to enforce payment against the master's executors for arrears of salary in respect of service actually performed; and therefore this case will scarce bear any inference in favour of a contract to serve for life. Certain also it is, that a service for life in England is not usual, except in the case of a military person; whose service, though in effect for life,

is rather so by the operation of the yearly acts for regulating the army, and of the perpetual act for governing the navy, than in consequence of any express agreement. However, I do not mean absolutely to deny the lawfulness of agreeing to serve for life; nor will the inferences I shall draw from the rules of law concerning servitude by contract, be in the least affected by admitting such agreements to be lawful. The law of England may perhaps give effect to a contract of service for life; but that is the *ne plus ultra* of servitude by contract in England. It will not allow the servant to invest the master with an arbitrary power of correcting imprisoning (i) or alienating him; it will not permit him to renounce the capacity of acquiring and enjoying property, or to transmit a contract of service to his issue (k). In other words, it will not permit the servant to incorporate into his contract the ingredients of slavery. And why is it that the law of England rejects a contract of slavery? The only reason to be assigned is, that the law of England, acknowledging only the *antient* slavery which is now expired, will not allow the introduction of a *new* species, even though founded on consent of the party. The same reason operates with double force against a *new* slavery founded on captivity in war, and introduced from another country. Will the law of England condemn a *new* slavery commencing by consent of the party, and at the same time approve of one founded on force, and most probably on oppression also? Will the law of England invalidate a *new* slavery commencing in this country, when the title to the slavery may be fairly examined; and at the same time give effect to a *new* slavery introduced from another country, when disproof of the slavery must generally be impossible? This would be rejecting and receiving a *new* slavery at the same moment; rejecting slavery the *least* odious, receiving slavery the *most* odious; and by such an inconsistency, the wisdom and justice of the English law would be completely dishonoured. Nor will this reasoning be weakened by observing that our law permitted villenage, which was a slavery confessed to originate from force and captivity in war; because that was a slavery coeval with the first formation of the English constitution, and consequently had a commencement here prior to the establishment of those rules which the common law furnishes against slavery by contract.

Having thus explained the three great arguments which I oppose to the introduction of domestic slavery from our American colonies, or any foreign country, it is now proper to enquire, how far the subject is affected by the cases and judicial decisions since or just before the extinction of villenage.

The first case on the subject is one mentioned in Mr. Rushworth's Historical Collections (l); and it is there said, that in the eleventh of Elizabeth, one Cartwright brought a slave from Russia, and would scourge him; for which he was questioned; and it was resolved, that England was too pure an air for a slave to breathe in. In order to judge what degree of credit is due to the representation of this case, it will be proper to state from whom Mr. Rushworth reports it. In 1637, there was a proceeding by information in the Star-Chamber against the famous John Lilburne, for printing and publishing a libel; and for his contempt in refusing to answer interrogatories, he was by order of the court imprisoned till he should answer, and also whipped, pilloried, and fined. His imprisonment continued till 1640, when the Long Parliament began. He was then released, and the house of commons impeached the judges of the Star-Chamber for their proceedings against Lilburne. In speaking to this impeachment, the managers of the commons cited the case of the Russian slave. Therefore the truth of the case doth not depend upon John Lilburne's assertion, as the learned Observer on the Antient Statutes (m) seems to apprehend; but rests upon the credit due to the managers of the commons. When this is considered, and that the year of the reign in which the case happened is mentioned, with the name of the person who brought the slave into England; that not above 72 or 73 years had intervened between the fact and the relation of it; and also that the case could not be supposed to have any influence on the fate of the impeachment against the judges; I see no great objection to a belief of the case. If the account of it is true, the plain inference from it is, that the slave was become free by his arrival in England. Any other construction renders the case unintelligible, because scourging, or even correction of a severer kind, was allowed by the law of England to the lord in the punishment of his villein; and consequently, if our law had recognized the Russian slave, his master would have been justified in scourging him.

The first case in our printed Reports is that of Butts against Penny (n), which is said to have been adjudged by the court of King's Bench in Trinity term, 29th of Charles the second. It was an action of trover for 10 (o) negroes; and there was a special verdict, finding, that the negroes were infidels, subjects to an infidel prince, and usually bought and sold in India as merchandize by the custom amongst merchants, and that the plaintiff had bought them, and was in possession of them; and that the defendant took them out of his possession. The court held, that negroes being usually bought and sold amongst merchants in India, and being infidels (p), there might be a property in them sufficient to maintain the action; and it is said that judgment *nisi* was given for the plaintiff, but

(g) 2 H. 4. 14. (h) Bro. Abr. Dett. 53. (i) Lord Hobart says, the body of a freeman cannot be made subject to distress or imprisonment by contract, but only by judgment. Hob. 61. I shall have occasion to make use of this authority again in a subsequent part of this argument. (k) Mr. Molloy thinks, that servants may contract to serve for life; but then he adds, but at this day there is no contract of the master can oblige his posterity to an hereditary service; nor can such as accept these servants surrender the ancient right or dominion over them, so that so much as to set an extraordinary rigour, without subjecting themselves to the law. Moll. de Jur. Marit. lib. 2. c. 1. §. 7. p. 388.

(l) Rushw. v. 2. p. 458. (m) Barr. Observ. on Ant. Stat. ad edit. p. 247. (n) 1 Ld. Raym. 235. See Hill. 29 Char. II. A. R. ret. 1116. (o) According to Lenth, the action was for 200 negroes; but it is a mistake, the record only mentioning 10. (p) According to this reasoning, it is lawful to have an infidel slave, but not a Christian one. This distinction, between persons of opposite

persuasions in religion, is very antient. Amongst the Jews, the condition of the Hebrew slave had many advantages over that of a slave of foreign extraction. [See 2d. 37. of the dissertation on slavery prefixed to Potgiesser. Jus Germ. de Stat. Serv.] Formerly too the Mahometans pretended, that their religion did not allow them to enslave such as should embrace it; but, as Bodin says, the opinion was little attended to in practice. (See Bodin. de Republica, lib. 1. cap. 3. de imperio servili.) A like distinction was made in very early times amongst Christians; and the author of the Mirror in one place expresses himself, as if the distinction had been adopted by the law of England. (See the Mirror. c. 2. §. 28.) But our other antient writers do not take the least notice of such a distinction, nor do I find it once mentioned in the year books; which are therefore strong presumptive evidence against the reception of it in our courts of justice as law; however the opinion may have prevailed amongst divines and others in speculation. See Barr. Observ. Ant. Stat. ad edit. p. 239.

that on the prayer of the counsel for the defendant to be further heard in the case, time was given till the next term. In this way our Reporters state the case; and if nothing further appeared, it might be cited as an authority, though a very feeble one, to shew that the master's property in his negro slaves continues after their arrival in England, and consequently that the negroes are not emancipated by being brought here. But having a suspicion of some defect in the state of the case, I desired an examination of the roll (q); and according to the account of it given to me, though the declaration is for negroes generally in London, without any mention of foreign parts, yet from the special verdict it appears, that the action was really brought to recover the value of negroes, of which the plaintiff had been possessed, not in England, but in India. Therefore this case would prove nothing in favour of slavery in England, even if it had received the court's judgment, which however it never did receive, there being only an *ulterius consilium* on the roll.

The next case of *trover* was between Gelly and Cleve in the Common-Pleas, and was adjudged in Michaelmas term 5th of William and Mary. In the report of this case (r), the court is said to have held, that *trover* will lie for a negro boy, because negroes are heathens; and therefore a man may have property in them, and the court without averment will take notice that they are heathens. On examination of the roll (s), I find that the action was brought for various articles of merchandize as well as the negro; and I suspect, that in this case, as well as the former one of Butts and Penny, the action was for a negro in America; but the declaration being laid generally, and there being no special verdict, it is now too late to ascertain the fact. I will therefore suppose the action to have been for a negro in England, and admit that it tends to shew the lawfulness of having negro slaves in England. But then if the case is to be understood in this sense, I say that it appears to have been adjudged without solemn argument; that there is no reasoning in the report of this case to impeach the principles of law, on which I have argued against the revival of slavery in England; that unless those principles can be controverted with success, it will be impossible to sustain the authority of such a case; and further, that it stands contradicted by a subsequent case, in which the question of slavery came directly before the court.

The only other reported case of *trover* is that of Smith against Gould, which was adjudged Mich. 4 Ann in the King's Bench. In *trover* (t) for several things; and among the rest for a negro, not guilty was pleaded, and there was a verdict for the plaintiff with several damages, 30*l.* being given for the negro; and after argument on a motion in arrest of judgment, the court held, that *trover* did not lie for a negro. If in this case the action was for a negro in England, the judgment in it is a direct contradiction to the case of Gelly and Cleve. But I am inclined to think, that in this, as well as in the former cases of *trover*, the negroes for which the actions were brought, were not in England; and that in all of them the question was not on the lawfulness of having negro slaves in England, but merely whether *trover* was the proper kind of action for recovering the value of a negro unlawfully detained from the owner in America and India. The things, for which *trover* in general lies, are those in which the owner has an absolute property, without limitation of the use of them; whereas the master's power over the slave doth not extend to his life, and consequently the master's property in the slave is in some degree qualified and limited. I am willing to suppose, that the cases of *trover* were determined on this distinction, and therefore I will not insist upon any benefit from them in argument; though the last of them, if it will bear any material inference, is certainly an authority against slavery in England.

The next case I shall state is a judgment by the King's Bench in Hilary 8th and 9th of William the IIIrd. *Trespass vi et armis* was brought by Clumberlain (u) against Harvey, for taking a negro of the value of 100*l.* and by the special verdict it appears, that the negro, for which the plaintiff sued, had been brought from Barbadoes into England, and was here baptized without the plaintiff's consent, and at the time when the trespass was alledged, was in the defendant's service, and had 6*l.* a year for wages. In the argument of this case, three questions were made. One was, whether the facts in the verdict sufficiently shewed that the plaintiff had ever had a vested property in the negro (x): another was, whether that property was not devested by bringing the negro into England: and the third was, whether *trespass* for taking a man of the value of 100*l.* was the proper action. After several arguments, the court gave judgment against the plaintiff. But I do confess, that in the Reports we have of the case, no opinion on the great question of slavery is mentioned; it becoming unnecessary to declare one, as the court held, that the action should have been an action to recover damages for the loss of the service, and not to recover the value of the slave. Of this case, therefore, I shall not attempt to avail myself.

But the next case, which was an action of *indebitatus assumpsit* in the King's Bench by Smith against Browne and Cowper (xx), is more to the purpose. The plaintiff declared for 20*l.* for a negro sold by him to the defendants in London; and on motion in arrest of judgment, the court held, that the plaintiff should have averred in the declaration, that the negro at the time of the sale was in Virginia, and that negroes by the laws and statutes of Virginia are saleable (y). In these words there is a direct opinion against the slavery of negroes in England: for if it was lawful, the negro would have been saleable and transferable here, as well as in Vir-

ginia; and stating, that the negro at the time of the sale was in Virginia, could not have been essential to the sufficiency of the declaration. But the influence of this case, on the question of slavery, is not by mere inference from the court's opinion on the plaintiff's mode of declaring in his action. The language of the judges, in giving that opinion, is remarkably strong against the slavery of negroes, and every other new slavery attempted to be introduced into England. Mr. justice Powell says, *In a villein the owner has a property; the villein is an inheritance; but the law takes no notice of a negro.* Lord chief justice Holt is still more explicit; for he says, that one may be a villein in England; but that as soon as a negro comes into England, he becomes free. The words of these two great judges contain the whole of the proposition, for which I am contending. They admit property in the villein; they deny property in the negro. They assent to the old slavery of the villein: they disallow the new slavery of the negro.

I beg leave to mention one other case, chiefly for the sake of introducing a strong expression of the late lord chancellor Northampton. It is the case of Shanley and Hervey, which was determined in Chancery some time in March 1762. The question was between a negro and his former master, who claimed the benefit of a *donatio mortis causa* made to the negro by a lady, on whom he had attended as servant for several years by the permission of his master. Lord Northampton, as I am informed by a friend who was present at the hearing of the cause, disallowed the master's claim with great warmth, and gave costs to the negro. He particularly said, *As soon as a man puts foot on English ground, he is free: a negro may maintain an action against his master for ill usage, and may have a habeas corpus, if restrained of his liberty (z).*

Having observed upon all the cases, in which there is any thing to be found relative to the present lawfulness of slavery in England; it is time to consider the force of the several objections, which are likely to be made, as well to the inferences I have drawn from the determined cases, as to the general doctrine I have been urging.

1. It may be asked, Why it is that the law should permit the ancient slavery of the villein, and yet disallow a slavery of modern commencement?

To this I answer, that villenage sprung up amongst our ancestors in the early and barbarous state of society; that afterwards more humane customs and wiser opinions prevailed, and by their influence rules were established for checking the progress of slavery; and that it was thought most prudent to effect this great object, not instantaneously by declaring every slavery unlawful, but gradually by excluding a new race of slaves, and encouraging the voluntary emancipation of the ancient race. It would have seemed an arbitrary exertion of power, by a retrospective law to have annihilated property, which, however inconvenient, was already vested by lawful means; but it was policy without injustice to restrain future acquisitions.

2 It may be said, that as there is nothing to hinder persons of free condition from becoming slaves by acknowledging themselves to be villeins; therefore a new slavery is not contrary to law.

The force of this objection arises from a supposition, that confession or acknowledgment of villenage is a legal mode of creating slavery; but on examining the nature of the acknowledgment, it will be evident, that the law doth not permit villenage to be acknowledged for any such purpose. The term itself imports something widely different from creation; the acknowledgment, or confession of a thing, implying that the thing acknowledged or confessed has a previous existence; and in all cases, criminal as well as civil, the law intends, that no man will confess an untruth to his own disadvantage, and therefore never requires proof of that which is admitted to be true by the person interested to deny it. Besides, it is not allowable to institute a proceeding for the avowed and direct purpose of acknowledging villenage; for the law will not allow the confession of it to be received, except where villenage is alledged in an adverse way; that is, only (a) when villenage was pleaded by the lord against one whom he claimed as his villein; or by the villein against strangers, in order to excuse himself from defending actions to which his lord only was the proper party; or when one villein was produced to prove villenage against another of the same blood who denied the slavery. If the acknowledgment had been permitted as a creation of slavery, would the law have required, that the confession should be made in a mode so indirect and circuitous as a suit professedly commenced for a different purpose? If confession is a creation of slavery, it certainly must be deemed a creation by consent; but if confession had been adopted as a voluntary creation of slavery, would the law have restrained the courts of justice from receiving confession, except in an adverse way? If confession had been allowed as a mode of creating slavery, would the law have received the confession of one person as good evidence of slavery in another of the same blood merely because they were descended from the same common ancestor? This last circumstance is of itself decisive; because it necessarily implied, that a slavery confessed was a slavery by descent.

On a consideration of these circumstances attending the acknowledgment of villenage; I think it impossible to doubt its being merely a con-

Objections likely to be made to the arguments against the present lawfulness of slavery in England, stated and answered.

(q) The roll was examined for me by a friend. (r) 1. L. Raym. 147. (s) See Trin. 5 W. & M. C. B. Roll. No. 407. (t) 2. Salk. 666.—See also, 1. L. Raym. 147.

(u) 1. L. Raym. 146. Carth. 396. & 5. Mod. 186. (x) The facts which occasioned this question, I have omitted in the state of the case; because they are not material to the question of slavery in England. (xx) 2. Salk. 666. The case is not reported in any other book; and in Salkeld the time when the case was determined is omitted. But it appears to have been in the King's Bench, by the mention of Lord Ch. J. Holt and Mr. J. Powell. (y) The reporter adds, that the court directed, that the plaintiff should amend his declaration. But after verdict it cannot be the practice to permit so essential an amendment; and therefore the reporter must have misunderstood the court's direction. (z) In the above enumeration of cases, I have omitted one; which was Sir Thomas Grantham's case in the Vol. XI.

Common-Pleas, Hilary 2 & 3 Jam. 2. Being short, I shall give it in the words of the Report. He bought a monster in the Indies, which was a man of that country, who had the shape of a child growing out of his breast as an excrescency all but his head. This man he brought hither, and exposed to the sight of the people for profit. The Indian turns Christian and was baptized, and was detained from his master, who brought a homine replegiando. The sheriff returned, that he had replevied the body; but doth not say the body in which Sir Thomas claimed a property; whereupon he was ordered to amend his return, and then the court of Common-Pleas bailed him. 3. Mod. 120.—It doth not appear, that the return was ever argued, or that the court gave any opinion on this case; and therefore nothing can be inferred from it. (a) Co. Litt. 121. b.

session of that antiquity in the slavery, which was otherwise necessary to be proved. But if a doubt can be entertained, the opinions of the greatest lawyers may be produced to remove it, and to shew, that, in consideration of law, the person confessing was a villein by descent and in blood. In the year-book of 43 E. III. (b), it is laid down as a general rule, that when one claims any man as his villein, it shall be intended always that he is his villein by reason of stock. Lord chief justice Hobart considers villenage by confession in this way, and says (c), the confession in the court of record is not so much a creation, as it is in supposal of law a declaration of rightful villenage before, as a confession in other actions. Mr. Serjeant Rolle too, in his abridgment, when he is writing on villenage by acknowledgment, uses very strong words to the same effect. He says in one place (d), it seems intended that title is made that he should be a villein by descent; and in another place (e), it seems intended that title is made by prescription, wherefore the issue should also be villains. The only instance I can find, of a *nativo habendo* founded on a previous acknowledgment of villenage, is a strong authority to the same purpose. In the 19th of Edward II. (f) the dean and chapter of London brought a writ of *neifty* to recover a villein, and concluded their declaration with mentioning his acknowledgment of the villenage on a former occasion, instead of producing their suit, or witnesses, as was necessary when the villenage had not been confessed: but notwithstanding the acknowledgment, the plaintiffs alleged a seizure of the villein with *splices*, or receipt of profits from him, in the usual manner. This case is another proof, that a seizure previous to the acknowledgment was the real foundation of the lord's claim, and that the acknowledgment was merely used to stop the villein from contesting a fact which had been before solemnly confessed. However, I do admit, that under the form of acknowledgment there was a possibility of collusively creating slavery. But this was not practicable without the concurrence of the person himself who was to be the sufferer by the fraud; and it was not probable, that many persons should be found so base in mind, so false to themselves, as to sell themselves and their posterity, and to renounce the common protection and benefit of the law for a bare maintenance, which, by the wise provision of the law in this country, may always be had by the most needy and distressed, on terms infinitely less ignoble and severe. It should also be remembered, that such a collusion could scarcely be wholly prevented, so long as any of the real and unmanumitted descendants from the ancient villeins remained; because there would have been the same possibility of defrauding the law on the actual trial of villenage, as by a previous acknowledgment. Besides, if collusions of this sort had ever become frequent, the legislature might have prevented their effect by an extraordinary remedy. It seems, that antiently such frauds were sometimes practised; and that free persons, in order to evade the trial of actions brought against them, alleged that they were villeins to a stranger to the suit, which, on account of the great improbability that a confession so disadvantageous should be void of truth, was a plea the common law did not suffer the plaintiff to deny. But a remedy was soon applied, and the statute of (g) 37 E. III. was made, giving to the plaintiff a liberty of contesting such an allegation of villenage. If in these times it should be endeavoured to revive domestic slavery in England, by a like fraudulent confession of villenage, surely so unworthy an attempt, so gross an evasion of the law, would excite in this court the strongest disapprobation and resentment, and from parliament would receive an immediate and effectual remedy; I mean, a law declaring that villenage, as is most notoriously the fact, has been long expired for want of real objects, and therefore making void all precedent confessions of it, and prohibiting the courts of justice from recording a confession of villenage in future.

3. It may be objected, that though it is not usual in the wars between christian powers to enslave prisoners, yet that some nations, particularly the several states on the coast of Barbary, still adhere to that inhuman practice; and that in case of our being at war with them, the law of nations would justify our king in retaliating; and consequently, that the law of England has not excluded the possibility of introducing a new slavery, as the arguments against it suppose.

But this objection may be easily answered; for if the arguments against a new slavery in England are well founded, they reach the king as well as his subjects. If it has been at all times the policy of the law of England not to recognize any slavery but the antient one of the villein, which is now expired; we cannot consistently attribute to the executive power a prerogative of rendering that policy ineffectual. It is true, that the law of nations may give a right of retaliating on an enemy, who enslaves his captives in war; but then the exercise of this right may be prevented or limited by the law of any particular country. A writer of eminence (h) on the law of nations, has a passage very applicable to this subject. His words are, *If the civil law of any nation does not allow of slavery, prisoners of war who are taken by that nation cannot be made slaves.* He is justified in his observation not only by the reason of the thing, but by the practice of some nations, where slavery is as unlawful as it is in England. The Dutch (i) when at war with the Algerines, Tunisians, or Tripolitans, make no scruple of retaliating on their enemies; but slavery not being lawful in their European dominions, they have usually sold their prisoners of war as slaves in Spain, where slavery is still permitted.

To this example I have only to add, that I do not know an instance, in which a prerogative of having captive slaves in England has ever been assumed by the crown; and it being also the policy of our law not to admit a new slavery, there appears neither reason nor fact to suppose the existence of a royal prerogative to introduce it.

4. Another objection will be, that there are English acts of parliament, which give a sanction to the slavery of negroes; and therefore that it is now lawful, whatever it might be antecedently to those statutes.

The statutes in favour of this objection are the 5 Geo. II. c. 7. (k) which makes negroes in America liable to all debts, simple-contract as well as specialty, and the statutes regulating the African trade, particularly the 32 Geo. II. c. 31. which in the preamble recites, that the trade to Africa is advantageous to Great Britain, and necessary for supplying its colonies with negroes. But the utmost which can be said of these statutes is, that they impliedly authorize the slavery of negroes in America; and it would be a strange thing to say, that permitting slavery there, includes a permission of slavery here. By an unhappy concurrence of circumstances, the slavery of negroes is thought to have become necessary in America; and therefore in America our legislature has permitted the slavery of negroes. But the slavery of negroes is unnecessary in England, and therefore the legislature has not extended the permission of it to England; and not having done so, how can this court be warranted to make such an extension?

5. The slavery of negroes being admitted to be lawful now in America, however questionable its first introduction there might be, it may be urged, that the *lex loci* ought to prevail, and that the master's property in the negro as a slave, having had a lawful commencement in America, cannot be justly varied by bringing him into England.

I shall answer this objection by explaining the limitation, under which the *lex loci* ought always to be received. It is a general rule (l), that the *lex loci* shall not prevail, if great inconveniences will ensue from giving effect to it. Now I apprehend, that no instance can be mentioned, in which an application of the *lex loci* would be more inconvenient, than in the case of slavery. It must be agreed, that where the *lex loci* cannot have effect without introducing the thing prohibited in a degree either as great, or nearly as great, as if there was no prohibition, there the greatest inconvenience would ensue from regarding the *lex loci*, and consequently it ought not to prevail. Indeed, by receiving it in a case so circumstanced, the end of a prohibition would be frustrated, either entirely or in a very great degree; and so the prohibition of things the most pernicious in their tendency would become vain and fruitless. And what greater inconveniences can we imagine, than those, which would necessarily result from such an unlimited sacrifice of the municipal law to the law of a foreign country? I will now apply this general doctrine to the particular case of our own law concerning slavery. Our law prohibits the commencement of domestic slavery in England; because it disapproves of slavery, and considers its operation as dangerous and destructive to the whole community. But would not this prohibition be wholly ineffectual, if slavery could be introduced from a foreign country? In the course of time, though perhaps in a progress less rapid, would not domestic slavery become as general, and be as completely revived in England by introduction from our colonies and from foreign countries, as if it was permitted to revive by commencement here; and would not the same inconveniences follow? To prevent the revival of domestic slavery effectually, its introduction must be resisted universally, without regard to the place of its commencement; and therefore in the instance of slavery, the *lex loci* must yield to the municipal law. From the fact of there never yet having been any slavery in this country except the old and now expired one of villenage, it is evident, that hitherto our law has uniformly controlled the *lex loci* in this respect; and so long as the same policy of excluding slavery is retained by the law of England, it must continue intitled to the same preference. Nor let it be thought a peculiar want of complaisance in the law of England, that disregarding the *lex loci* in the case of slaves, it gives immediate and entire liberty to them, when they are brought here from another country. Most of the other European states, in which slavery is discountenanced, have adopted a like policy.

In Scotland domestic slavery is (m) unknown, except so far as regards the (n) coal-hewers and salt-makers, whose condition, it must be confessed, bears some resemblance to slavery; because all who have once acted in either of these capacities are compellable to serve, and fixed to their respective places of employment during life. But with this single exception, there is not the least vestige of slavery; and so jealous is the Scotch law of every thing tending to slavery, that it has been held to disallow contracts of service for life, or for a very long term; as, for sixty years (o). However, no particular case has yet happened, in which it has been necessary to decide, whether a slave of another country acquires freedom on his arrival in Scotland. In 1757 this question was depending in the Court of Session in the case of a negro; but the negro happening to die during the pendency of the cause, the question was not determined. But when it is considered, that in the time of Sir Thomas Craig, who wrote at least 150 years ago, slavery was even then a thing unheard of in Scotland, and that there are no laws (p) to re-

(b) 43 E. 3. 4. (c) Hob. 99. (d) 2 Ro. Abr. 732. (e) 2 Ro. Abr. 732. pl. 8. (f) Fitz. Abr. Villenage 34. (g) 37 E. 3. c. 16. (h) Rutherford. Inst. Nat. L. v. 2. p. 576. (i) Quia ipsa servitus inter Christianos fere exolevit, et quoque non utitur in hostes captos. Possimus tamen, si ita placeat; imo utitur quandoque adversus eos, qui in nos utuntur. Quare et Belgæ quos Algerenses, Tunisianos, Tripolitenses, in Oceano aut Mari Mediterraneo capiunt, solent in servitutem Hispanis vendere, nam ipsi Belgæ servos non habent, nisi in Asia Africa et America. Quin anno 1661, Ordines Generales Admiralis sui mandârunt, piratas captos in servitutem venderet. Idemque observatum est anno 1664. Bynkershoek Quæst. Jur. Publ. lib. 1. cap. 3. (k) 5 Geo. 2. c. 7. s. 4. (l) See the chapter de consuetu legum diversarum in diversis imperiis, in Huber. Præleç. p. 538. (m) See Craig. Jus Feud. lib. 1. dieges. 11. f. 32.—Stair's Instit. E. 1. t. 2. f. 11, 12. (n) Forb.

Instit. part 1. b. 2. t. 3.—Macdoul. Instit. vol. 1. p. 68. (o) Macdoul. Instit. vol. 1. p. 68. But I must observe, that in the case relied on by Mr. Macdoul, the term of service was not the only material circumstance. The contract was between the masters and the crews of some fish boats; the latter binding themselves for a yearly allowance to serve in their respective boats during three times nineteen years, so that not one of them, during all that time, could remove from a particular village, or so much as from one boat to another. See Dict. Decis. tit. Pañum illicitum. (p) Wall. Instit. Law of Scotl. chap. on master and servant. (q) Sir Thomas Craig, mentioning the English villenage, says,—Nullus est apud nos ejus usus, et inauditum nomen, nisi quod nonnulla in libro Regiæ Majestatis de nativis et ad libertatem proclamantibus proponantur; que et ab Anglorum moribus sunt recepta, et nunquam in usum nostrum deducta. Craig. Jus Feud. lib. 1. dieges. 11. f. 32.

regulate slavery, one can scarce doubt what opinion the Lords of Session would have pronounced, if the negro's death had not prevented a decision.

In the United Provinces slavery having fallen into disuse (q), all their writers agree, that slaves from another country become free the moment they enter into the Dutch territories (r). The same custom prevails in some of the neighbouring countries, particularly Brabant, and other parts of the Austrian Netherlands; and Gudelinus, an eminent civilian, who was formerly professor of law at Louvain in Brabant, relates from the annals of the supreme council at Mechlin, that, in the year 1531, an application for apprehending and surrendering a fugitive slave from Spain was on this account rejected (s).

In France the law is particularly explicit against regarding the *lex loci* in the case of domestic slavery: and though, in some of the provinces, a remnant of the ancient slavery is still to be seen in the persons of the *serfs*, or *gens de main-morte*, who are attached to particular lands (t), as villeins regardant formerly were in England; yet all the writers on the law of France agree, that the moment a slave arrives there from another country he acquires liberty, not in consequence of any written law, but merely by long usage having the force of law. There are many remarkable instances in which this rule against the admission of slaves from foreign countries has had effect in France. Two are mentioned by (u) Bodin; one being the case of a foreign merchant who had purchased a slave in Spain, and afterwards carried him into France; the other being the case of a Spanish ambassador, whose slave was declared free, notwithstanding the high and independent character of the slave's owner. This latter case has been objected to by some writers (w) on the law of nations, who do not disapprove of the general principle on which liberty is given to slaves brought from foreign countries, but only complain of its application to the particular case of an ambassador. But, on the other hand, Wicquefort (x) blames the states of Holland for not following the example of the French, in a case which he mentions. After the establishment of the French colonies in South America, the kings of France thought fit to deviate from the strictness of the ancient French law, in respect to slavery, and in them to permit and regulate the possession of negro slaves. The first edict for this purpose is said to have been one in April 1615, and another was made in May 1685 (y), which is not confined to negroes, but regulates the general police of the French islands in America, and is known by the name of the *Code noir*. But notwithstanding these edicts, if negro slaves were carried from the French American islands into France, they were intitled to the benefit of the ancient French law, and became free on their arrival in France (z). To prevent this consequence, a third edict was made in October 1716, which permits the bringing of negro slaves into France from their American islands. The permission is granted under various restrictions; all tending to prevent the long continuance of negroes in France, to restrain their owners from treating them as property whilst they continue in their mother country, and to prevent the importation of fugitive negroes; and with a like view, a royal declaration was made in Dec. 1738 (a), containing an exposition of the edict of 1716, and some additional provisions. But the ancient law of France in favour of slaves from another country, still has effect, if the terms of the edict of 1716, and of the declaration of 1738 are not strictly complied with; or if the negro is brought from a place, to which they do not extend. This appears from two cases adjudged since the edict of 1716. In one (b) of them, which happened in 1738, a negro had been brought from the island of Saint Domingo without observing the terms of the edict of 1716; and in the other (d), which was decided so late as in the year 1758, a slave had been brought from the East Indies, to which the edict doth not extend: and in both these cases the slaves were declared to be free.

Such are the examples drawn from the laws and usages of other European countries; and they fully evince, that wherever it is the policy to discountenance slavery, a disregard of the *lex loci*, in the case of slavery, is as well justified by general practice, as it is really founded on necessity. Nor is the justice of such proceeding less evident; for how can it be unjust to *devest* the master's property in his slave, when he is carried into a country, in which, for the wisest and most humane reasons, such property is known to be prohibited, and consequently cannot be lawfully introduced?

6. It may be contended, that though the law of England will not receive the negro as a slave, yet it may suspend the severe qualities of the slavery whilst the negro is in England, and preserve the master's right over him in the relation of a servant, either by presuming a contract for that purpose, or, without the aid of such a refinement, by compulsion of law grounded on the condition of slavery in which the negro was previous to his arrival here.

But insuperable difficulties occur against modifying and qualifying the slavery by this artificial refinement. In the present case, at all events such a modification cannot be allowable; because, in the return, the master claims the benefit of the relation between him and the negro in

the full extent of the original slavery. But for the sake of shewing the futility of the argument of modification, and in order to prevent a future attempt by the masters of negroes to avail themselves of it, I will try its force.

As to the presuming a contract of service against the negro, I ask at what time is its commencement to be supposed? If the time was before the negro's arrival in England, it was made when he was in a state of slavery, and consequently without the power of contracting. If the time presumed was subsequent, the presumption must begin the moment of the negro's arrival here, and consequently be founded on the mere fact of that arrival, and the consequential enfranchisement by operation of law. But is not a slavery, determined against the consent of the master, a strange foundation for presuming a contract between him and the slave? For a moment, however, I will allow the reasonableness of presuming such a contract, or I will suppose it to be reduced into writing; but then I ask, what are the terms of this contract? To answer the master's purpose, it must be a contract to serve the master here; and when he leaves this country to return with him into America, where the slavery will again attach upon the negro. In plain terms, it is a contract to go into slavery whenever the master's occasions shall require. Will the law of England disallow the introduction of slavery, and therefore emancipate the negro from it; and yet give effect to a contract founded solely upon slavery, in slavery ending? It is impossible, that the law of England can be so insulting to the negro, so inconsistent with itself.

The argument of modification, independently of contract, is equally delusive.—There is no known rule by which the court can guide itself in a partial reception of slavery. Besides, if the law of England would receive the slavery of the negro in any way, there can be no reason why it should not be admitted in the same degree as the slavery of the villein: but the argument of modification necessarily supposes the contrary; because, if the slavery of the negro was received in the same extent, then it would not be necessary to have recourse to a qualification. But there is one other reason still more repugnant to the idea of modifying the slavery. If the law of England would modify the slavery, it would certainly take away its most exceptionable qualities, and leave those which are least oppressive. But the modification required will be insufficient for the master's purpose, unless the law leaves behind a quality the most exceptionable, odious, and oppressive; an arbitrary power of reviving the slavery in its full extent, by removal of the negro to a place, in which the slavery will again attach upon him with all its original severity (e).

From this examination of the several objections in favour of slavery in England, I think myself well warranted to observe, that instead of being weakened, the arguments against slavery in England have derived an additional force. The result is, not merely that negroes become free on being brought into this country, but that the law of England confers the gift of liberty entire and unincumbered; not in name only, but really and substantially; and consequently, that Mr. Stuart cannot have the least right over Sommerfett the negro, either in the open character of a slave, or in the disguised one of an ordinary servant.

(2.) In the outset of the argument I made a second question on Mr. Stuart's authority to enforce his right, if he has any, by transporting the negro out of England. Few words will be necessary on this point, which my duty as counsel for the negro requires me to make, in order to give him every possible chance of a discharge from his confinement, and not from any doubt of success on the question of slavery.

(a) Point on Mr. Stuart's authority to enforce his right to the negro by transporting him out of England.

If in England the negro continues a slave to Mr. Stuart, he must be content to have the negro subject to those limitations which the laws of villenage imposed on the lord in the enjoyment of his property in the villein; there being no other laws to regulate slavery in this country. But even those laws did not permit that high act of dominion which Mr. Stuart has exercised; for they restrained the lord from forcing the villein out of England. The law, by which the lord's power over his villein was thus limited, has reached the present times. It is a law made in the time of the First William, and the words of it are, *prohibemus ut nullus vendat hominem extra patriam* (f).

If Mr. Stuart had claimed the negro as a servant by contract, and in his return to the *habeas corpus* had stated a written agreement to leave England as Mr. Stuart should require, signed by the negro, and made after his arrival in England, when he had a capacity of contracting, it might then have been a question, whether such a contract in writing would have warranted Mr. Stuart in compelling the performance of it, by forcibly transporting the negro out of this country? I am myself satisfied, that no contract, however solemnly entered into, would have justified such violence. It is contrary to the genius of the English law, to allow any enforcement of agreements or contracts, by any other compulsion,

(q) *Belga servos non habent, nisi in Asia, Africa, et America.* Bynkersh. *Quest. Jur. Pub. lib. 1. c. 3.* Another great Dutch lawyer adds, *Nec cuiquam mortalium nunc liceat sese vendicare, aut alia ratione servitutis jure semel alteri addicere.* Voet *Commentar. ad Pandect. lib. 1. tit. 5. l. 3.*

(r) *Servitus paulatim ab usu recessit, ejusque nomen hodie apud nos exolevit; adeo quidem ut servi, qui aliunde hic adducuntur, simul ac imperii nostri fines intrant, in tota ipsorum dominis ad libertatem proclamare possint: id quod et aliorum Christianorum gentium moribus receptum est.* Gronewegen de Leg. Abrogat. in Hollandia, &c. p. 5. John Voet, in the place cited in the preceding note, expresses himself to the same effect.

(s) Gudelin, de Jur. Noviss. lib. 1. c. 5. et Vinn. in *Instit. lib. 1. tit. 3. p. 32. edit. Heinecc.*

(t) See *Instit. au droit Franc. par M. Argou, ed. 1753, liv. 1. chap. 1. p. 4.* (u) Bodin, de Republic. lib. 1. cap. 5. de imperio herili. See several other instances mentioned in the Negro cause in the 13th volume of the *Causés Celebres.*

(w) Kirchner, de Legat. lib. 2. c. 1. num. 233—and after him Bynkershoek *Jur. Compet. des Ambassade. ed. par Barbeyr. c. 15. f. 3.*

(x) Wicquefort's *Em-*

bassador, *Engl. ed. p. 268.* (y) *Décisions Nouvelles*, par M. Denifart, tit. *Negres.*—Denifart mentions, that the edict of 1685 is registered with the sovereign council at Domingo, but has never been registered in any of the French parliaments.

(z) *Nouvelles Décisions par M. Denifart, tit. Negres, f. 27.*

(a) M. Denifart observes, that the edict of 1716, and the declaration of 1738, do not appear to have been ever registered by the parliament of Paris, because they are considered as contrary to the common law of the kingdom.—See his *Nouvelles Décisions, tit. Negres.*

(b) See *Causés Celebres*, vol. 13. p. 492.

(c) This answer to the argument of modification, includes an answer to the supposition, that an action of *trespass per quod servitium amisit*, will lie for loss of a negro's service. I am persuaded, that the case, in which that remedy was loosely suggested, was one in which the question was about a negro being out of England.

See the case of *Smith and Gould*, 2. Salk. 667.—Another writ, hinted at in the same case, is the writ of *trespass, quare captivum suum cepit*; which is not in the least applicable to the negro, or any other slave. It supposes the plaintiff to have had one of the king's enemies in his custody as a prisoner of war, and to have had a right of detaining him till payment of a ransom. See *Reg. Br. 102. b. and 2. Salk. 667.*

(f) *Wilk. Leg. Saxon. p. 229. et cap. 63, Leg. Gulielm. 1.*

(g) This law furnishes one more argument against slavery imported from a foreign country. If the law of England did not disallow the admission of such a slavery, would it restrain the master from taking his slave out of the kingdom?

than that from our courts of justice. The exercise of such a power is not lawful in cases of agreements for property; much less ought it to be so for enforcing agreements against the person. Besides, is it reasonable to suppose, that the law of England would permit that against the servant by contract, which is denied against the slave? Nor are great authorities wanting to acquit the law of England of such an inconsistency, and to shew, that a contract will not warrant a compulsion by imprisonment, and consequently much less by transporting the party out of this kingdom. Lord Hobart, whose extraordinary learning judgment and abilities have always ranked his opinion amongst the highest authorities of law, expressly says (g), that the body of a freeman cannot be made subject to distress or imprisonment by contract, but only by judgment. There is, however, one case, in which it is said that the performance of a service to be done abroad, may be compelled without the intervention of a court of justice; I mean, the case of an infant-apprentice, bound by proper indentures to a mariner or other person, where the nature of the service imports, that it is to be done out of the kingdom (h), and the party, by reason of his infancy, is liable to a coercion not justifiable in ordinary cases. The *habeas corpus* act (i) goes a step further; and persons who, by contract in writing, agree with a merchant or owner of a plantation, or any other person, to be transported beyond sea, and receive earnest on such agreements, are excepted from the benefit of that statute. I must say, that the exception

appears very unguarded; and if the law, as it was previous to this statute, did entitle the subject to the *habeas corpus* in the case which the statute excepts, it can only operate in excluding him in that particular case from the additional provisions of the statute, and cannot, I presume, be justly extended to deprive him of the *habeas corpus*, as the common law gave it before the making of the statute.

Upon the whole, the return to the *habeas corpus* in the Conclusion, present case, in whatever way it is considered, whether by inquiry into the foundation of Mr. Stuart's right to the person and service of the negro, or by reference to the violent manner in which it has been attempted to enforce that right, will appear equally unworthy of this court's approbation. By condemning the return, the revival of domestic slavery will be rendered as impracticable by introduction from our colonies and from other countries, as it is by commencement here, such a judgment will be no less conducive to the public advantage, than it will be conformable to natural justice, and to principles and authorities of law; and this court, by effectually obstructing the admission of the new slavery of negroes into England, will in these times reflect as much honour on themselves, as the great judges, their predecessors, formerly acquired, by contributing so uniformly and successfully to the suppression of the old slavery of villenage.

(g) Hob. 61.

(h) Hob. 134.

(i) 31 Cha. 2. c. 2. f. 13.

No. VIII. *The Case of Pressing Mariners, on the Trial of Alexander Broadfoot, for Murder, Bristol, August 30, 1743.*

[This case is taken from the second edition of Sir Michael Foster's Reports, published by his nephew Michael Dodson, Esq. The additional notes and references by Mr. Dodson, are distinguished by being placed between parentheses.]

A D V E R T I S E M E N T.

THIS case, though already in print, hath been thought to deserve a place in this collection. It is therefore here inserted.

If it be asked, where are the adjudged cases on which the author groundeth his opinion? he freely confesseth, that he hath not met with one, in which the legality of pressing for the sea-service hath directly come in judgment. What this is to be imputed to every reader will judge. A few modern cases there are, from which the legality of the practice may be inferred. But the author chose to ground himself on much better authorities than inferences from modern reports.

AT the gaol-delivery holden for the city and county of the city of Bristol, August 30, 1743, Alexander Broadfoot was indicted for the murder of Cornelius Calahan, a sailor belonging to his majesty's ship the *Mortar Sloop*.

The case was thus: captain Hanway, commander of the *Mortar Sloop*, had a warrant from the Lords of the Admiralty, grounded on an order of his majesty in council, empowering him to impress, or cause to be impressed, seamen for his majesty's service. The warrant expressly directeth, That the captain shall not intrust any person with the execution of it, but a commission-officer; and shall insert the name and office of the person intrusted on the back of the warrant.

The lieutenant of the *Mortar Sloop*, (the only commission-officer on board besides the captain) was deputed by him to impress according to the tenor of the warrant.

On the 25th of April last captain Hanway, being at anchor in Kingroad within the port and county of Bristol, ordered the ship's boat down the channel in order to press as they should see opportunity. But the lieutenant staid in Kingroad, on board with the captain.

Towards evening, the boat came up with a merchantman, the *Bremen Factor*, homeward-bound, in that part of the channel which is within the county of the city of Bristol, but some leagues from Kingroad; and some of the crew went on board, in order to press; who being informed that one or two of the *Bremen's* men were concealed in the hold, Calahan, with three others of the boat's crew, went thither in search of them. Whereupon Broadfoot, one of the *Bremen's* men, (who had before provided himself with a blunderbuss and pistols for his defence against the press-gang) called out and asked them what they came for: he was answered by some of the press-gang, 'We come for you and your comrades.' Whereupon he cried out, 'Keep back, I have a blunderbuss loaded with swan-shot.' Upon this the others stopped, but did not retire. He then cried out, 'Where is your lieutenant?' And being answered, 'He is not far off,' he immediately fired among them. By this shot Calahan was killed on the spot, and one or two more of the press-gang wounded.

The case being thus, the Recorder was of opinion, that the boat's crew having been sent out with a general order to impress as they should see opportunity, and having, in pursuance of that order, boarded the vessel without a proper officer, expressly against the terms of the captain's warrant, every thing they did was to be looked upon as an attempt upon the liberty of the persons concerned, without any legal warrant: and he accordingly directed the jury to find Broadfoot guilty of manslaughter. But this being a case of great expectation, and uncommon pains having been taken to possess people with an opinion that pressing for the sea-service is a violation of *Magna Charta*, and a very high invasion of the liberty of the subject, the Recorder thought proper to deliver his opinion touching the legality of pressing for the sea-service; provided the persons impressed are proper objects of the law, and those employed in that service come armed with a proper warrant for that purpose.

Captain Hanway's warrant with the indorsement.

By the Commissioners for executing the office of Lord High Admiral of Great Britain and Ireland, &c. and of all his majesty's plantations, &c.

IN pursuance of his majesty's order in council dated the 19th day of Jan. 1742, we do hereby empower and direct you to impress or cause to be impressed so many seamen and seafaring men and persons whose occupations and callings are to work in vessels and boats upon rivers, as shall be necessary not only to complement the number of men allowed to his majesty's ship under your command, but also to mann such others of his majesty's ships as may be in want of men, giving unto each man so impressed one shilling for press-money. And in the execution hereof you are to take care that neither yourself nor any officer authorized by you do demand or receive any money, gratuity, reward, or other consideration whatsoever, for the sparing, exchanging, or discharging any person or persons impressed, or to be impressed, as you will answer it at your peril. You are not to intrust any person with the execution of this warrant but a commission-officer, and to insert his name and office in the deputation on the other side hereof, and set your hand and seal thereto. This warrant to continue in force till the 31st day of December 1743. And in the due execution of the same and every part thereof, all mayors, sheriffs, justices of the peace, bailiffs, constables, headboroughs, and all other his majesty's officers and subjects whom it may concern, are hereby required to be aiding and assisting unto you and those employed by you, as they tender his majesty's service, and will answer the contrary at their perils. Given under our hands and seal of the office of Admiralty the 31st day of January 1742.

This personal service in cases of extreme necessity is a principal branch of the service every subject of England oweeth to the crown. See 11 H. III. c. 13. Vol. XI.

consideration whatsoever, for the sparing, exchanging, or discharging any person or persons impressed, or to be impressed, as you will answer it at your peril. You are not to intrust any person with the execution of this warrant but a commission-officer, and to insert his name and office in the deputation on the other side hereof, and set your hand and seal thereto. This warrant to continue in force till the 31st day of December 1743. And in the due execution of the same and every part thereof, all mayors, sheriffs, justices of the peace, bailiffs, constables, headboroughs, and all other his majesty's officers and subjects whom it may concern, are hereby required to be aiding and assisting unto you and those employed by you, as they tender his majesty's service, and will answer the contrary at their perils. Given under our hands and seal of the office of Admiralty the 31st day of January 1742.

By command of their

Lordships,

Thomas Corbett.

Jo. Cockburne.

Geo. Lee.

J. Trevor.

I do hereby depute A. B. a lieutenant belonging to his majesty's ship the *Mortar Sloop* under my command, to impress seamen, sea-faring men, and persons whose occupations and callings are to work in vessels and boats upon rivers according to the tenor of this warrant. In testimony whereof I have hereunto set my hand and seal this ——— day of ———

The RECORDER's Argument.

This question touching the legality of pressing mariners for the public service is a point of very great and national importance. On one hand, a very useful body of men seem to be put under hardships inconsistent with the temper and genius of a free government. On the other, the necessity of the case seemeth to intitle the public to the service of this body of men, whenever the safety of the whole calleth for it.

Before I speak directly to the point, it will be necessary to throw out of the case every thing which doth not enter into the merits of the present question.

We are not at present concerned to inquire, whether persons may be legally pressed into the land-service, nor whether landmen may be legally pressed into the sea-service. The present question, I say, is not, whether people may be taken from their lawful occupations at home, and sent against their wills into a remote and dangerous service; into a service they are utterly unacquainted with, and possibly unfit for: no; the only question at present is, whether mariners, persons who have freely chosen a sea-faring life, persons whose education and employment have fitted them for the service, and inured them to it, — whether such persons may not be legally pressed into the service of the crown, whenever the public safety requireth it, *ne quid detrimenti respublica capiat*.

For my part, I think they may. I think the crown hath a right to command the service of these people, whenever the public safety calleth for it. The same right that it hath to require the personal service of every man able to bear arms, in case of a sudden invasion or formidable insurrection. The right in both cases is founded on one and the same principle, the necessity of the case in order to the preservation of the whole.

It would be time very ill spent to go about to prove, that this nation can never be long in a state of safety, our coast defended and our trade protected, without a naval force equal to all the emergencies which may happen. And how can we be secure of such a force? The keeping up the same naval force in time of peace, which will be absolutely necessary for our security in time of war, would be an absurd, a fruitless, and a ruinous expence.

The only course then left is, for the crown to employ upon emergent occasions the mariners bred up in the merchant's service.

By this means the trade of the nation becometh a nursery for her navy; and the merchant, while he is increasing the wealth of the kingdom, is at the same time training up the mariner for its defence.

And as for the mariner himself, he when taken into the service of the crown only changeth masters for a time: his service and employment continue the very same; with this advantage, that the dangers of the sea and enemy are not so great in the service of the crown, as in that of the merchant.

I am very sensible of the hardship the sailor suffereth from an impress in some particular cases, especially if pressed homeward-bound after a long voyage. But the merchants who hear me know, that an impress on outward-bound vessels would be attended with much greater inconveniences to the trade of the kingdom; and yet that too is sometimes necessary. But where two evils present, a wise administration, if there be room for an option, will choose the least.

War itself is a great evil, but it is chosen to avoid a greater. The

practice of pressing is one of the mischiefs war bringeth with it. But it is a maxim in law, and good policy too, that all private mischiefs must be borne with patience for preventing a national calamity. And as no greater calamity can befall us, than to be weak and defenceless at sea in a time of war, so I do not know that the wisdom of the nation hath hitherto found out any method of manning our navy, less inconvenient than pressing; and, at the same time, equally sure and effectual.

The expedient of a voluntary register, which was attempted in king William's time, had no effect.

And some late schemes I have seen appear to me more inconvenient to the mariner and more inconsistent with the principles of liberty, than the practice in pressing: and, what is still worse, they are in my opinion totally impracticable.

Thus much I thought proper to say upon the foot of reason and public utility, before I come to speak directly to the point of law. Which I shall now do.

According to my present apprehension, (and I have taken some pains to inform myself) the right of impressing mariners for the public service is a prerogative inherent in the crown, grounded upon common-law, and recognized by many acts of parliament.

A general immemorial usage not inconsistent with any statute, especially if it be the result of evident necessity, and withal tendeth to the public safety, is, I apprehend, part of the common-law of England. If not, I am at a loss to know what is meant by common-law, in contradistinction to statute-law. And therefore it is a great mistake in this case, as indeed it would be in any other, to conclude that there is no law, because perhaps there may be no statute that expressly and in terms empowereth the crown to press. For the rights of the crown, and the liberties of the subject too, stand principally upon the foot of common-law; though both have been in many cases confirmed, explained, or ascertained by particular statutes.

As to the point of usage in the matter of pressing, I have met with a multitude of commissions and mandatory writs to that purpose conceived in various forms; and from time to time directed to different officers, as the nature of the service required.

It would be tedious for me to cite one half of them; but I will endeavour to range them under some general heads, and then cite a few.

Some are for pressing ships.

Others for pressing mariners.

And others for pressing ships and mariners.

In some, the parties to whom they are directed are required to make a general impress upon certain great and emergent occasions.

In others, they are confined to a certain number of ships and mariners for special services.

And in others, they are still farther confined to certain places on the coast.

Some commissions, particularly those conferring the admiralty-jurisdiction and the rights of admiralty, warrant an impress as often as there shall be occasion.

Others empower commanders of fleets or squadrons intended for certain expeditions, to press for that particular service.

And others empower masters of particular ships to press for manning their respective vessels.

This general view will be sufficient to let us into the nature of these precedents. And though the affair of pressing ships is not now before me, yet I could not well avoid mentioning it; because many of the precedents I have met with and must cite go as well to that, as to the business of pressing mariners; and taken together, they serve to shew the power the crown hath constantly exercised over the whole naval force of the kingdom, as well shipping as mariners, whenever the public service required it.

This however must be observed, that no man served the crown in either case at his own expence. Masters and mariners received full wages, and owners were constantly paid a full freight. But whether the pay in either case commenced from the time of pressing, or from the time of actual entry into the service, is not so clear.

There is in *Cotton's* records a note of a petition of the commons, and of the king's answer upon this subject, in the 57 E. III. which inclineth me to think that the latter was the case. The petition, as abridged by *Cotton*, is thus: "The masters of ships may be paid the wages of them and their mariners from the day of their being appointed to serve the king." The answer is, "that taking of ships shall not be but for necessity, and payment shall be reasonable as heretofore."

In the same parliament an attempt was made to obtain for owners of ships an allowance for wear and tear in the king's service.

The petition is thus abridged: "The masters of ships require an allowance for the tackling of their ships worn by the king's service."

The answer is, "Such allowance hath not been heretofore made."

In the 2 R. II. an attempt of the like kind was made and with the like success. The petition is, "That owners of ships taken up for the king's service, for their losses in the same, may be considered; and that mariners may have the like wages as archers have." The answer is, "It shall be as it hath been used."

These petitions, though filed in the record the petitions of the commons, as having probably begun in that house, were really the acts of both houses; otherwise they could not have been offered to the king in a

parliamentary way: for the antient method of passing bills was, that the matter of the bill was tendered to the crown for the royal assent of both houses in form of petitions; and according to the answers from the throne, they passed into laws or were rejected.

I cannot but observe, that when we see every branch of the legislature speaking of the subject of pressing in the manner they do in these petitions and answers, it is not easy to conceive, that the legality of the practice was then questioned. It is plain at least, that it was in those early times treated in parliament as an antient and well-known usage.

I come now to the commissions and mandatory writs I speak of. I will cite a few from *Rymer's Fœdera*, out of a great number of the like kind which may be met with in that valuable collection of public records.

William Barret, commander of the ship *Julian*, had a commission to make choice of and take up in the counties of *Kent*, *Essex*, *Surry*, and *Suffex*, as well within liberties as without, 36 mariners, and to put them on board his ship, in order to proceed with the *Prince of Wales* on an expedition to *Gascony*†.

The like commissions were given at the same time to the commanders of seven other ships for manning their respective vessels for the same service.

There is a commission to *John Orwell*, one of the King's serjeants at arms, to arrest and take up 60 able mariners in the *Thames* and *Medway* and parts adjacent, as well within liberties as without, and to cause them to be at *Sandwich* within 15 days for the King's service.

John Elingham, a serjeant at arms, is empowered to arrest and take up in the counties of *Somerset*, *Gloucester*, *Bristol*, *Devon* and *Cornwall*, and in *South Wales*, as well within liberties as without, so many ships, barges, and other vessels, and also mariners sufficient for manning them, as should be found sufficient for an expedition to *Ireland* under the king's uncle the duke of *Gloucester*. And all sheriffs, mayors, bailiffs, masters of ships and mariners are required to be assisting to him in that service.

In the same year the like commissions issued to two other serjeants at arms for the same service, in *Wales*, *Ireland*, *Lancashire*, and *Cheshire*‡.

John Kingston, commander of the ship *Katharine*, is commissioned by himself or deputies to arrest and take up, as well within liberties as without, as many mariners as should be necessary for manning his ship, and to put them on board for the king's service. And all sheriffs, mayors, &c. are required to be assisting to him in that service.

Commissions went at the same time to six commanders of other vessels, for manning their respective vessels in the same manner, and for the same service.

A mandatory writ issued directed to *Thomas College* serjeant at arms, and to *Ralph Ingoldesby*, and to the customers of the port of *Sandwich*, and of every port from thence to *Southampton*, requiring them to arrest and take up for the king's service all and singular ships, barges, and other vessels capable of transporting men or horses, of what burden soever; and also all masters and mariners who could be found in any of the ports mentioned before, and to put the said masters and mariners on board the said vessels for an expedition to the duchy of *Aquitain*; any royal letters of licence theretofore granted to any person or persons, or any other matter notwithstanding: and all sheriffs, mayors, and other officers are required to be assisting to them in that service.

At the same time the like writs issued to the customers and other officers of almost all the port-towns in the kingdom.

There is a commission to the master and purser of the *Mary Graue*, empowering them to arrest and take up, as well within liberties as without, wheresoever they could be found, as many mariners as should be sufficient for manning their vessel, and to put them on board at the king's wages and for his service.

At the same time the like commissions issued to four other masters for manning their respective ships in the same manner.

The like commissions to masters of six vessels.

The like to eleven masters in the same form.

I will now mention a few precedents of another sort; which, because they relate in great measure to one and same service, I will place together, to avoid as much as possible a needless repetition in matters of form.

These are either special commissions for commanding fleets or squadrons intended for certain expeditions mentioned in the commission; or the general commissions conferring the whole admiralty-jurisdiction with the rights of admiralty, whether to one person under the title of High Admiral, or to two under the character of Admirals of the north and west. Which latter was the usual manner of conferring the admiralty-jurisdiction before the office of Lord High Admiral of England came much in use.

As to the special commissions, sir *William Bardolph* was appointed admiral of a fleet then intended to be fitted out; his commission empowereth him among other things to make choice of and take up for the king's service a sufficient number of mariners and others, and to put them on board the fleet, and to punish and chastise such mariners who should be disobedient or refractory in that respect.

The lord *William de Bole* was appointed commander in chief of the fleet and army then intended for an expedition to *France*; he hath the same powers with regard to the manning the fleet as sir *William Bardolph* had.

for the like service; *eligis facias 30 nautas &c.* 2 E. II.

† See the editor's note at the end of this argument)

29 E. III.
(5 Rym. 815.)
Ad Eligen-
dum & Ca-
piendum.

(5 Rym. 816.)

1 R. II.
(7 Rym. 196.)
Ad Arrian-
dum & Ca-
piendum.

15 R. II.
(7 Rym. 718.)

(See also 7
Rym. 195,
391, 451;
501, 504,
506, 507,
789, 839.)

(7 Rym. 718.)

3 H. V.
(9 Rym. 238.)

(See also
9 Rym. 91,
104, 144,
310.)

(9 Rym. 239.)

21 H. VI.
(11 Rym. 31.)

(See also
10 Rym.
449, 685.)

(11 Rym. 843.)

(11 Rym. 31.)

14 E. IV.
(11 Rym.
843.)

(See also
11 Rym.
839.)

(11 Rym. 843.)

25 E. IV.
(12 Rym.
4, 5.)

20 E. IV.
(12 Rym.
339, 140.)

2 H. V.
(10 Rym. 63.)

Eligendi &
Capiendi.

2 H. VII.
(12 Rym.
455.)

* The citations from *Cotton* have been found to agree with the record.

† See *Madox's Hist. of the Exchequer* 262, 263, 264, 265, 266, 267, 268, 269, 270, 271, 272, 273, 274, 275, 276, 277, 278, 279, 280, 281, 282, 283, 284, 285, 286, 287, 288, 289, 290, 291, 292, 293, 294, 295, 296, 297, 298, 299, 300, 301, 302, 303, 304, 305, 306, 307, 308, 309, 310, 311, 312, 313, 314, 315, 316, 317, 318, 319, 320, 321, 322, 323, 324, 325, 326, 327, 328, 329, 330, 331, 332, 333, 334, 335, 336, 337, 338, 339, 340, 341, 342, 343, 344, 345, 346, 347, 348, 349, 350, 351, 352, 353, 354, 355, 356, 357, 358, 359, 360, 361, 362, 363, 364, 365, 366, 367, 368, 369, 370, 371, 372, 373, 374, 375, 376, 377, 378, 379, 380, 381, 382, 383, 384, 385, 386, 387, 388, 389, 390, 391, 392, 393, 394, 395, 396, 397, 398, 399, 400, 401, 402, 403, 404, 405, 406, 407, 408, 409, 410, 411, 412, 413, 414, 415, 416, 417, 418, 419, 420, 421, 422, 423, 424, 425, 426, 427, 428, 429, 430, 431, 432, 433, 434, 435, 436, 437, 438, 439, 440, 441, 442, 443, 444, 445, 446, 447, 448, 449, 450, 451, 452, 453, 454, 455, 456, 457, 458, 459, 460, 461, 462, 463, 464, 465, 466, 467, 468, 469, 470, 471, 472, 473, 474, 475, 476, 477, 478, 479, 480, 481, 482, 483, 484, 485, 486, 487, 488, 489, 490, 491, 492, 493, 494, 495, 496, 497, 498, 499, 500, 501, 502, 503, 504, 505, 506, 507, 508, 509, 510, 511, 512, 513, 514, 515, 516, 517, 518, 519, 520, 521, 522, 523, 524, 525, 526, 527, 528, 529, 530, 531, 532, 533, 534, 535, 536, 537, 538, 539, 540, 541, 542, 543, 544, 545, 546, 547, 548, 549, 550, 551, 552, 553, 554, 555, 556, 557, 558, 559, 560, 561, 562, 563, 564, 565, 566, 567, 568, 569, 570, 571, 572, 573, 574, 575, 576, 577, 578, 579, 580, 581, 582, 583, 584, 585, 586, 587, 588, 589, 590, 591, 592, 593, 594, 595, 596, 597, 598, 599, 600, 601, 602, 603, 604, 605, 606, 607, 608, 609, 610, 611, 612, 613, 614, 615, 616, 617, 618, 619, 620, 621, 622, 623, 624, 625, 626, 627, 628, 629, 630, 631, 632, 633, 634, 635, 636, 637, 638, 639, 640, 641, 642, 643, 644, 645, 646, 647, 648, 649, 650, 651, 652, 653, 654, 655, 656, 657, 658, 659, 660, 661, 662, 663, 664, 665, 666, 667, 668, 669, 670, 671, 672, 673, 674, 675, 676, 677, 678, 679, 680, 681, 682, 683, 684, 685, 686, 687, 688, 689, 690, 691, 692, 693, 694, 695, 696, 697, 698, 699, 700, 701, 702, 703, 704, 705, 706, 707, 708, 709, 710, 711, 712, 713, 714, 715, 716, 717, 718, 719, 720, 721, 722, 723, 724, 725, 726, 727, 728, 729, 730, 731, 732, 733, 734, 735, 736, 737, 738, 739, 740, 741, 742, 743, 744, 745, 746, 747, 748, 749, 750, 751, 752, 753, 754, 755, 756, 757, 758, 759, 760, 761, 762, 763, 764, 765, 766, 767, 768, 769, 770, 771, 772, 773, 774, 775, 776, 777, 778, 779, 780, 781, 782, 783, 784, 785, 786, 787, 788, 789, 790, 791, 792, 793, 794, 795, 796, 797, 798, 799, 800, 801, 802, 803, 804, 805, 806, 807, 808, 809, 810, 811, 812, 813, 814, 815, 816, 817, 818, 819, 820, 821, 822, 823, 824, 825, 826, 827, 828, 829, 830, 831, 832, 833, 834, 835, 836, 837, 838, 839, 840, 841, 842, 843, 844, 845, 846, 847, 848, 849, 850, 851, 852, 853, 854, 855, 856, 857, 858, 859, 860, 861, 862, 863, 864, 865, 866, 867, 868, 869, 870, 871, 872, 873, 874, 875, 876, 877, 878, 879, 880, 881, 882, 883, 884, 885, 886, 887, 888, 889, 890, 891, 892, 893, 894, 895, 896, 897, 898, 899, 900, 901, 902, 903, 904, 905, 906, 907, 908, 909, 910, 911, 912, 913, 914, 915, 916, 917, 918, 919, 920, 921, 922, 923, 924, 925, 926, 927, 928, 929, 930, 931, 932, 933, 934, 935, 936, 937, 938, 939, 940, 941, 942, 943, 944, 945, 946, 947, 948, 949, 950, 951, 952, 953, 954, 955, 956, 957, 958, 959, 960, 961, 962, 963, 964, 965, 966, 967, 968, 969, 970, 971, 972, 973, 974, 975, 976, 977, 978, 979, 980, 981, 982, 983, 984, 985, 986, 987, 988, 989, 990, 991, 992, 993, 994, 995, 996, 997, 998, 999, 1000.

Sir Robert Poyntz is appointed to command the fleet in the absence of the lord Willoughby, and hath the same powers with regard to manning the fleet.

Sir Martin Frobusser had a commission, which, after reciting that the command of a small squadron intended against the Spaniards in the West Indies had been given to him, goeth on thus: 'We therefore let you to wit that we have authorized and appointed, and by these presents do give full power and authority unto the said Sir Martin Frobusser, and to his sufficient deputy or deputies, whereforever he shall have need, to press and to take up for our service, to the furniture of such ships as are committed to his charge, in any place upon our coasts of England or Ireland, any mariners, soldiers, gunners, or other needful artificers: and then requireth all justices and other officers to be assisting to him in the premises.

I would not be understood to say, that all commanders of fleets or squadrons for special services have had the same powers as those I have mentioned. The truth is, the greater number of these special commissions, which I have met with, and those too of the latest date, are silent as to that point.

I come now to the general commissions conferring the whole admiralty-jurisdiction and the rights of admiralty.

And those I have met with, though I apprehend they all agree in substance with regard to the present question, yet differ a little in point of form.

In the 10th E. III. and in the 12th of the same reign, the admirals (for at that time there were two, one for the north, the other for the west) are empowered to make choice of, as well within liberties as without, able-bodied men fit for the service, and to put them on board the fleet. The word *eligendi*, made use of in these commissions, is the word used to the same purpose about that time in all the commissions for pressing for the land-service, which was then likewise practised. You have the word in relation to the land-service in the statute of the 18 E. III. Stat. 2. c. 7. 'Men of arms, hoblars and archers, chosen to go in the king's service out of England, shall be at the king's wages from the day that they depart out of the counties where they were chosen, till their return.'

In the 50th E. III. the admirals' commissions, with regard to this matter, run thus, 'Necnon naves & naviculas guerrinas, quæ necessariæ, cujuscumque portus fuerint, quotiens necesse fuerit, congregandi; & marinarios & alios pro navibus & naviculis illis necessariis eligendi, capiendi, & in eisdem ponendi; & hujusmodi marinarios qui rebelles vel contrariantes fuerint in hac parte, debite compescendi & castigandi; & omnia alia, quæ ad officium admiralli pertinent IN HAC PARTE, faciendi & exercendi; prout de jure & secundum legem maritimarum fuerit faciendum.'

And all sheriffs, mayors, bailiffs, ministers, owners of ships, masters and mariners, are required to be aiding and assisting to them in the premises.

The admirals' commissions run exactly in the same form.

So doth Thomas of Lancaster's commission of high admiral.

So doth the earl of Warwick's commission of high admiral.

And so doth the duke of Richmond's.

The lord Seymour's commission of high admiral expresseth the matter a little differently: the words are, 'Ac ad naves & marinarios ac alios, pro omnibus & singulis navibus et naviculis conducendum & gubernandum necessarios, eligendum, capiendum & apprehendendum, atque solum in dictis navibus & naviculis ponendum & retinendum.'

In the same year the lord Seymour had another commission in fuller terms, with all the jurisdictions and rights of admiralty particularly enumerated and set forth at large: the words with regard to the present matter are, 'Et insuper tam naves & naviculas guerrinas quam quascunque alias naves & naviculas seu vasa quæcumque, pro quibuscumque viaggiis et negotiis nostris vel expeditionibus eorundem, cum navibus suis pilotas, ac navium magistros, naves, naucleros, viduatores, bombariatores et marinarios ac alias personas quascunque, pro navibus et naviculis seu vasis hujusmodi aptos & idoneos, de tempore in tempus quotiens necesse fuerit, ubique locorum infra regna & dominia nostra predicta, tam infra libertates quam extra, congregandum, deligendum, retinendum, capiendum, arestandum, deputandum & assignandum absque interruptione seu impedimento per quemcumque alium in contrarium, fiendo; cum plena jurisdictione & potestate ad exequendum omnia alia & singula quæ in ea parte per magnum admirallum nostrum & prefatum generalem classis & marium, jure fieri debent, possint, vel solent.'

The earl of Warwick had a commission of high admiral in the same form.

And so had the duke of Buckingham.

And now, when I consider these precedents, not fetched from dark, remote, and unsettled times, but running uniformly through a course of many ages, all, as I conceive, speaking to the same purpose, though in different forms of expression; some for making choice of, others, and those the much greater number of the latest date, for making choice of and taking up, or for arrest-

ing, pressing and taking up, mariners, and putting them on board for the public service:—when I consider these precedents, with the practice down to the present time, I cannot conceive otherwise of the point in question, than that the crown hath been always in possession of the prerogative of pressing mariners for the public service. Which prerogative hath been carried into execution, as well by virtue of special commissions, issued as the exigency of affairs required, as by the persons who from time to time have been intrusted with the whole admiralty-jurisdiction.

And indeed the words, touching the manning the fleet, empowering the admirals to do and execute all other matters and things touching that service which belong to the office of admiral, seem to imply either that those powers were deemed to be inherent in the office, or that they had been constantly by express words in the commissions annexed to it.

To this purpose I will mention a very remarkable transaction in the parliament of the 7th and 8th H. IV.

Complaint was made in parliament, that the sea-service had been greatly neglected, and that depredations were daily committed. To remedy this evil a very extraordinary expedient was offered, to which the necessity of the king's affairs obliged him for the present to submit. It was, that the naval force of the kingdom should, for a time, be put under the direction of the merchants themselves.

Accordingly an act passed, that the merchants should have the keeping of the seas from the first day of May 1406 to Michaelmas 1407: and to defray the expence of this service they were to be intitled by writs of privy seal to certain duties mentioned in the record, as I find it abridged by Cotton.

Among other provisions touching this matter, it was enacted, that the merchants should name two persons, one for the north and the other for the south, who by commission should have the like powers as other admirals have had.

In pursuance of this act, Nicholas Blackburn was named by the merchants for the north, and Richard Gliderow for the south.

One might reasonably hope, that no powers deemed illegal or oppressive, no powers hurtful to trade or grievous to the mariners, should be inserted in the commissions of admirals nominated by the merchants: but it happeneth that Blackburn's commission is extant, and runneth in the very words of those I have cited from the 50th of E. III. to the 17th of H. VIII.

You have it in Rymer. It reciteth the act of parliament, and that Blackburn had been nominated by the merchants for the north, and then goeth on in the usual form empowering him to make choice of, take up and put on board such mariners and others as shall be found necessary for the service, and to punish and chastise such as shall be disobedient and refractory in that behalf.

The commission was to continue as long as the merchants should have the keeping of the seas; which indeed was not long: for before that parliament rose, this novelty came to an end, the merchants were eased of a service they were found to be very unequal to, their admirals' commissions dropped, and the whole direction of the marine returned to its proper channel.

I think it may safely be inferred from this record, that in the judgment of those times, and in a concern of the merchants themselves, the practice of manning the navy by the methods mentioned in these commissions was esteemed to be necessary for the service, and a branch of admiral jurisdiction.

I come now to the statutes which speak of this matter.

And I do admit, that I know of no statute now in force, which directly and in express terms empowereth the crown to press mariners into the service; and admitting that the prerogative is grounded on immemorial usage, I know of no necessity for any such statute; for let it be remembered, that a prerogative grounded upon general immemorial usage not inconsistent with any statute, nor repugnant to the public utility, is as much part of the law of England, as statute-law. You will be pleased to carry this observation too along with you, that the statutes, which mention pressing as a practice then subsisting and not disallowed, are at least an evidence of the usage, if they go no farther, I mean if they do not amount to a tacit approbation of it.

For it is hard to conceive, that the legislature should frequently mention a practice utterly illegal, and repugnant to the principles of the constitution as subsisting, without some mark of disapprobation.

The first statute I have met with is that of the 2 R. II. stat. 1. c. 4. It is an act against mariners deserting the service; not to be met with in the later editions of the Statutes at Large, which give us only the title of this act, with a note that it is altered by the 18th H. VI. and 5th Eliz.

It is however still in force, and as such is inserted by Rastal in his abridgment under title *Mariner* No. 1. My worthy friend Mr. Gray hath likewise inserted it in his abridgment under title *Seaman* No. 1. I will give you the words of the act as far as concerneth this point, as I find it in an edition of the Statutes at Large ending with the last year of H. VII. 'Item because that divers mariners after that they be arrested and retained for the king's service upon the sea in defence of the realm and thereof have received their wages, do flee out of the said service without licence of the admirals or their lieutenants—it is ordained and established, that all those mariners, which from hence-

grounded on orders made from time to time by the king in council, as the exigency of affairs hath required.

The parliament roll placeth this parliament in the 3th of H. IV. whereas Rymer, Dugdale, and the printed statutes place it in the 7th. It was, to speak in modern language, a parliament of the 4th and 5th of that reign: it began in the 7th and ended in the 8th.

It is likewise in a collection of the statutes at large, called *Rastal's Statutes*, printed 1612, and in an old collection of the statutes called the *Great Book of Statutes*; and in every edition antecedent to *Fulton's* in 1618. (It is now printed in several of the modern editions of the Statutes.)

forth shall do in such manner,--shall be holden to restore to our said sovereign lord the king the double of that they have taken for their wages, and nevertheless shall have one year's imprisonment without being delivered by mainprize, bail, or by other way.

The act then goeth on to direct how fugitive mariners shall be apprehended and dealt with; and concludeth with this clause: 'And like punishment shall be made of serjeants of arms, masters of ships and all others that shall be attained before the admiral or his lieutenant aforesaid, that they have any thing taken of the said mariners for to suffer them to go at large out of the said service after that they have been arrested for the same service.'

You will be pleased to observe, that the word *arrest*, twice used in this act, is made use of in the precedents I cited of the 1st and 15th of this very reign, and in most of those of later date: it is likewise used in ten other commissions in the same reign touching this very service, all likewise directed for execution to serjeants at arms, which for brevity sake I have omitted.

So that if it be asked, who are the persons subjected to the penalties of this act, it must be answered, mariners arrested and taken into the service by virtue of commissions from the crown, in case of their desertion; and serjeants at arms, masters of ships and others executing such commissions, who for lucre shall suffer them to go at large after such arrests.

Mariners indeed were not subject to the penalties of this act, unless they had received wages. But might not a mariner so arrested have reasonably said, 'I was compelled against law into the service, I did my duty while I continued in it, and dearly earned the wages I received; might not a mariner have said this, and much more upon a supposition of the illegality of an impress? Certainly he might. But you see mariners, though taken into the service by compulsion, are by this act made liable to pecuniary, and corporal punishment too, in case of desertion. This doth more than imply the legality of such compulsion.'

It may possibly be objected, that the word *retained* is used in the act, and that a retainer implieth a mutual contract for some service to be done. It may, when it standeth alone, have received that sense in modern language, but in strict propriety it meaneth nothing more than the taking a person into some service; and is in truth the act only of the person retaining or taking. And therefore when I see the word *retained* connected with one, which hath no other meaning in the English tongue than what carrieth with it the idea of compulsion, I cannot conceive that the legislature, speaking of persons *arrested* and *retained*, should mean no other, than persons taken into the service with their own consent.

That there was a practice then subsisting of taking mariners into the service by compulsion cannot be denied: the parliament could not be ignorant of it. Is it possible then to imagine, that they could use a word which manifestly signifieth compulsion, and yet mean nothing more than a mutual contract? Besides, it cannot be conceived, that serjeants at arms, who, as I before observed, were the persons about that time usually employed in the service of pressing, could be expressly and by name subjected to the penalties of the act, if no mariners but such as voluntarily entered into the service were comprehended in it.

The next act is that of the 2d & 3d Ph. and Mar. which layeth a penalty on watermen plying between Gravesend and Windsor, who, to speak in the language of the act, in the time of pressing by commission for the service of the crown upon the sea, do willingly and obstinately withdraw, hide and convey themselves into secret places and out-corners; and after, when such time of pressing is over-passed, return to their employments.

This provision, it is true, extendeth only to watermen on the Thames, and may be considered as one of the many wholesome regulations those persons are brought under by this act: and it is mentioned in that light in an act passed in the late queen's time. But at the same time it sheweth, that commissions for pressing were then in use. And, in my opinion, it likewise supposeth the legality and utility of such commissions, and that these people are the objects of them: otherwise why are they subjected even to the slightest punishment, for absconding at the time of the execution of those commissions?

The acts which come next to be considered are some made since the Revolution; a most auspicious period! when the principles of liberty were well understood, and most gloriously asserted.

These are the 7th & 8th of king William, the 2d & 3d, and the 4th & 5th of the late queen.

The first is intitled, *An act for the increase and encouragement of seamen.*

It enacteth, among other things, that licences may be given, by his majesty, or the Lord High Admiral, or Commissioners of Admiralty, to any landmen willing to enter into the merchants service; which shall be to them a protection against being impressed for the space of two years.

Provided such landmen bring two credible persons to vouch for them. But if any person shall vouch for any one as a landman, who shall afterwards appear to have been a seaman, he shall forfeit twenty pounds.

The 2d & 3d of the late queen is intitled, *An act for the increase of seamen, and better encouragement of navigation and security of the coal-trade.* To these ends it empowereth parish-officers to bind out poor boys to sea in the merchants' service; and enacteth, that boys so bound out shall not be compelled or impressed or permitted to enter into the service of the crown at sea till they attain their age of eighteen, and that certificates of such binding shall

be transmitted by the collectors of the respective ports to the Admiralty; and that thereupon such protections shall be made for such apprentices without fee or reward.

And, for encouraging other persons to bind themselves apprentices in the merchants' service, it further enacteth, that persons so binding themselves shall not be compelled or impressed into the service of the crown for three years from the time of such binding, and that, upon certificates of such binding from the Collectors of the respective ports, the Admiralty shall grant protections without fee or reward.

And, for encouraging the coal-trade, it farther enacteth, that during the war there shall be allowed to every vessel employed in that trade, besides the master, mate, and carpenter, one able seaman for every one hundred tun of the vessel, not exceeding three hundred tun, free from impressing.

The 4th & 5th of the late queen reciteth that clause in the act of the 2d & 3d, which exempted voluntary apprentices for three years, and saith, 'Whereas such exemption

for three years, which was intended for the encouragement of landmen to bind themselves, hath been manifestly abused for the exempting and protecting of seamen from the service, to the great hindrance and prejudice of her majesty's sea-service: Be it therefore enacted and declared, that no person or persons of the age of eighteen years shall have any exemption or protection from her majesty's sea-service, who shall have been in any sea-service before the time they bound themselves, any law or statute to the contrary notwithstanding.' †

Let us now take a short view of these acts.

Persons under certain special qualifications are exempted from being impressed.

To that end, in one case, licences are to be granted by his majesty or from the Admiralty, but under proper cautions to prevent abuses.

In other cases, certificates are to be returned from the chief officers of the ports, and protections thereupon granted without fee or reward.

And in every case these exemptions, as they are confined to persons under certain limited qualifications, so are they limited too in point of time, and withal given by way of encouragement. And lastly, the extending the benefit even of a temporary exemption beyond the original intent of the legislature is declared to be an abuse, and an abuse tending to the great hindrance and prejudice of her majesty's sea-service.

Do not these things incontestably presuppose the expediency, the necessity, and the legality of an impress in general? If they do not, one must entertain an opinion of the legislature acting and speaking in this manner, which it will not be decent for me to mention in this place.

For the very notion of an exemption, when granted by statute to particular persons, and this too by way of encouragement, implieth, that, without such exemption, the parties intitled to the benefit of it would by law be liable to the duty or burden which is the subject-matter of that exemption: otherwise the statute doth nothing; it operateth upon nothing, if no legal duty or burden be removed by it. And consequently the granting exemptions to seamen under certain limited qualifications, and for a limited time only, supposeth that all seamen in general, without such exemption, were by law liable to the duty or burden which is the subject-matter of that exemption.

And the many provisions the legislature hath made to prevent abuses with regard to these exemptions, attended with a plain, full and express declaration, that such abuses, namely the extending the benefit of exemptions beyond the intent of the legislature, tend to the great hindrance and prejudice of the sea-service, imply, that the duty or burden, which is the object of all this care and caution, is expedient and necessary to the service.

And this burden is plainly an impress in time of war.

Which, from the authorities I have cited, appeareth to me to be grounded on common and statute-law; in other words, upon a general immemorial usage, allowed, approved, and recognized by many acts of parliament.

Against what I have said it hath been objected, that the practice of pressing is inconsistent with the liberty of the subject, and a breach of *Magna Charta*.

I readily admit, that an impress is a restraint upon the natural liberty of those who are liable to it; but it must likewise be admitted on the other hand, that every restraint upon natural liberty is not *eo nomine* illegal, or at all inconsistent with the principles of civil liberty. And if the restraint, be it to what degree soever, appeareth to be necessary to the good and welfare of the whole, and to be warranted by statute-law, as well as immemorial usage, it cannot be complained of otherwise than as a private mischief: which, as I said at the beginning, must, under all governments whatsoever, be submitted to for avoiding a public inconvenience.

As to *Magna Charta*, it is not pretended that the practice of pressing mariners for the public service is condemned by express words in that statute: and if it be warranted by common and statute-law, it cannot be shewn to be illegal by any consequences drawn from *Magna Charta*; in like manner as pressing for the land-service could not be deemed illegal, or inconsistent with the principles of our constitution, while there were temporary acts (as there were many in the late war) to warrant it.

Besides, we know that *Magna Charta* hath been expressly and by name confirmed by many acts of parliament, my lord Coke saith 32; and yet the practice of pressing mariners still continued through all ages, and was never, that I know of, once mentioned in any of those acts as illegal or a violation of the Great Charter.

† N. B. Other acts to the like purpose which did not occur to the author when this argument was delivered are, 1 Anne, c. 16. s. 4. 16. s. 6. 1 Anne, c. 31. s. 4. 1 Geo. II. s. 17. s. 1. s. 3. and s. 21. s. 1. (See also 29 Geo. II. s. 20.)

1 E. III. c. 2.
2 E. III. c. 5.
3 E. III. c. 5. In a similar case, I mean the practice of pressing soldiers for foreign service, there are statutes of an early date, which I conceive, were intended against it; though it was practised long afterwards. But those acts extend only to the case of pressing for the land-service, not a word do I find in them touching the sea-service. One reason of the difference, among others, may be, that the land-service was thought to be sufficiently provided for in ordinary cases by the military tenures; and extraordinary cases, cases of necessity, such as that of a foreign invasion, were expressly excepted. In those cases, saith the 1 E. III. *it shall be done as in times past*; which we know was by commissions of array; whereas no competent provision was made by law for the ordinary sea-service. There were no naval services due to the crown, except those of the cinque ports and a very few others; which, all together, were too inconsiderable to be mentioned, and bore no sort of proportion to the common exigencies of the public in time of war.

But there is another objection, which deserveth to be considered. It is, that temporary acts have from time to time been made, authorizing the pressing mariners for the sea-service; from whence it is argued, that the legislature, which is supposed to do nothing in vain, would not have given those powers for a time, if the king by his prerogative could have provided for the service without the aid of such temporary acts.

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in margin. The gentleman who had the care of publishing lord chief justice Hale's History of the Pleas of the Crown referreth to several temporary acts made in the late queen's time, authorizing, as he supposeth, the pressing of soldiers and mariners. I have looked into all those acts. They are solely for pressing soldiers and mariners; not a single word that concerneth the pressing of mariners do I find in any of them.

4. 5 Annæ.
c. 19. There was indeed an act made in that reign for compelling mariners into the service, by methods which, it was then thought, the prerogative alone could not warrant. To that end it authorized and required justices of the peace, and other magistrates to cause privy searches to be made from time to time for mariners, who, as the act expresseth it, *did lie hid, withdrew, and concealed themselves*, and to deliver them when apprehended to conductors for the service of the crown; and constables and other officers were, by warrants from the magistrates, to make privy searches by night; and were empowered to enter houses and open doors in execution of such warrants, and were required to give an account of their proceedings from time to time to the magistrates on oath, and, in case of negligence or remissness in the premises, were subjected to pecuniary punishments. This is the substance of the first nine sections of the act; which sections, continuing in force only till the first of March 1706, are not printed in the later editions of the statutes at large.

But it cannot, I conceive, be inferred from the new powers given by this act, that an impress by commission from the crown or by admiralty-warrants, which was practised at that very time, was illegal. All that can be inferred is, that the ordinary methods then in use were found imperfect; and therefore the legislature had, for that time, recourse to an extraordinary one, for compelling into the service those, who could not be come at by the ordinary methods; those, who, in the language of the act, *lay hid, withdrew, and concealed themselves*. And to that end, civil magistrates and civil officers are required and authorized to do, what, in the judgment of the legislature, without the aid of that act, they could not have done, or at least were not compellable to do.

And whoever readeth and considereth the 17th and 18th sections of this act, which I have already cited to another purpose; will hardly conceive, that that parliament had any doubts concerning the legality of an impress by the ordinary methods of law.

16 & 17 Car. I.
c. 5, 23, 26. Indeed the temporary acts of the 16th and 17th of Car. I. come directly to the point. They authorized an impress by admiralty-warrants for a limited time. And had temporary acts of that kind been frequent, or had the practice of pressing been discontinued from the time of Charles I. unless when revived by subsequent temporary acts, I think what hath been said upon the foot of ancient precedents could, after all, have had very little weight. For I freely declare, that ancient precedents alone, unless supported by modern practice, weigh very little with me in questions of this nature; I mean, in questions touching the prerogative. But we all know, that the practice of pressing by admiralty-warrants hath continued, now, near a century since the expiration of those acts of king Charles I. without one statute of the like kind to authorize it.

These acts of king Charles I. do indeed shew, that the prerogative of pressing mariners into the public service was at that time doubted of. And whoever considereth the peculiar circumstances of that time, when the prerogative had in too many instances been carried to great lengths, and when the nation was at the very eve of a civil war upon the subject of liberty and prerogative, and considereth withal that a naval force must in all events, as things then stood, be provided;—whoever, I say, considereth these things, will not wonder, that the prerogative of pressing mariners should, at that very critical time, be called in question; or that, in order to procure an universal submission to a measure necessary at that time, the authority of parliament should be called in, in aid of the prerogative.

c. 23. There was a temporary act made in this very session for pressing for the land-service. It reciteth that a rebellion was on foot in Ireland, and then declareth, almost in the words of 1 E. III. before cited, *That by law no man is compellable to go out of his county to serve as a soldier, except in case of necessity of sudden coming of strange enemies into the kingdom, or except he was bound thereto by tenure.*

It is worth observing, that no such declaration saving the rights of the subject is to be found in any of the acts of this session for pressing mariners. And the different penning of these acts, made in the same session.

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sion, and touching cases of so similar a nature, strongly intimateth, that the point was not, even at that critical time, thought equally clear in the one case as in the other. The same observation occurreth with regard to the different penning of all the acts of the late queen for pressing soldiers and mariners, and of that for pressing mariners; the former declare, that it was necessary at that time of war that soldiers and mariners should be raised by the methods prescribed in the acts, 'by common consent and grant in parliament.' These are the words of the acts, and they are the very words made use of to the same purpose in the 25th E. III. already cited. The latter, without any such declaration, barely empowereth and requireth magistrates and other peace officers to make search for and apprehend mariners, who then lay hid, withdrew and concealed themselves, and to send them into the service.

Lord chief justice Hale, in his History of the Pleas of the Crown, speaking of the legality of pressing, which he indeed Vol. 678. seemeth to doubt of, saith, 'He that looks upon the acts enabling pressing of soldiers and mariners for foreign service upon or beyond the sea, namely 17 Car. I. c. 12, 25, 26. may think that those times made some doubt of it. But of this,' saith he, 'I deliver no opinion.'

The chapters are misnumbered. they are 5, 23, 26. That learned man, you see, carrieth the inference from these temporary acts no farther than to render the matter doubtful; and so he leaveth it. But had he lived to see the practice of pressing mariners continue near a century longer, and especially had he seen this practice treated by the legislature in the manner the acts made since the Revolution treat it, I think what was then but matter of doubt would have now appeared to him in a different light. I confess it doth so to me. For rights of every kind, which stand upon the foot of usage, gradually receive new strength in point of light and evidence from the continuance of that usage; as it implieth the tacit content and approbation of every successive age, in which the usage hath prevailed. But when the prerogative hath not only this tacit approbation of all ages, the present as well as the former on its side, but is recognized, or evidently presupposed, by many acts of parliament, as in the present case I think it is, I see no legal objection that can be made to it.

I make no apology for the length of my argument, because I hope the importance of the question will be thought a sufficient excuse for me in that respect. For it is no more nor less than, whether the only effectual method yet found out for manning our navy in time of war, for raising that number of mariners which the legislature from time to time declare to be necessary for defending our coast and protecting our trade,—whether this method be legal or not. This I say is the question. And therefore I could not satisfy myself without entering as far into the merits of it as I could.

And I have delivered my opinion upon it without any reserve.

[N. B. The authorities for pressing mariners for the public service, to be found in Rymer's *Fœdera*, are so numerous, that the learned author purposely left many of them uncited by him. To some of those in the reigns of Richard II. Henry V. Henry VI. and Edward IV. I have referred in the margin of his argument. But as amongst the commissions and mandatory writs cited in pages 162 and 163, he hath given none which were issued in the reign of Henry IV. I think it not improper to take particular notice in this place of two commissions granted in that king's reign. The first of them was issued in the 12th year of his reign; and being a remarkably strong authority for the practice, it deserves to be here transcribed. It is in the following form.

Rex dilecto sibi Roberto Spellowe servienti suo ad arma, salutem. 8 Rym. 700.

Scias quod assignavimus te, tam ad omnes et singulas naves, bargeas, et balingeras, ac alia vasa portagii triginta doliorem et ultra, in quibuscumque portibus et locis regni nostri Angliæ inveniri poterunt, quam ad tot magistris et marinariis, quot pro gubernatione navium, bargearum, balingerarum et vasorum prædictorum necessarij fuerint, infra libertates et extra, pro denariis nostris prompte et rationabiliter solvendis, arestandum et capiendum, et usque portum civitatis nostræ Londoniæ;

Ad proficiscendum nobiscum in propria persona nostra in præsentis viagio nostro versus partes transmarinas;

Duci faciendum;

Et ad omnes illos quos in hac parte contrarios inveneris seu rebelles arestandum et capiendum, et prisonis nostris mancipandum, in eisdem moraturos quousque pro eorum deliberatione aliter duxerimus ordinandum;

Et ideo tibi præcipimus quod circa præmissa diligenter intendas, ac ea facias et exequaris in forma prædicta:

Damus autem universis et singulis vicecomitibus, majoribus, ballivis, constabulariis, ministris, possessoribus, magistris et marinariis navium, bargearum, et balingerarum, et aliorum vasorum quorumcumque, ac aliis fidelibus et subditis nostris, tam infra libertates quam extra, tendere præsentium, firmiter in mandatis, quod tibi in executione præmissorum pareant, obediant, et intendant, prout decet.

In cujus &c.

Teste Rege apud Westmonasterium Tertio die Septembris.

Per ipsum regem.

By the other, which issued in the 13th year of the same 8 Rym. 710. reign, John Drax, a serjeant at arms, is empowered, by himself and his deputies, to arrest and take up one hundred mariners in the county of Suffolk, one hundred in the county of Kent, and thirty in the county of Essex. And all sheriffs, mayors and other officers are required to be assisting to him in that service. DODSON.]

4 X

A N

1. The first of these is the fact that the majority of the population of the United States is of European descent. This is a fact which has been recognized by the government and the people of the United States for many years. It is a fact which has been recognized by the government and the people of the United States for many years.

THE UNIVERSITY OF CHICAGO PRESS

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A N ALPHABETICAL TABLE OF THE

NAMES of the PRISONERS or PRINCIPAL PARTIES in the several TRIALS.

To WHICH ARE ADDED,

The DATES of the TRIALS; the CRIMES or CAUSES of ACTION; the COURTS or PLACES of TRIAL; the PUNISHMENTS, JUDGMENTS, or EVENTS of the several PROSECUTIONS; with REFERENCES to the VOLUMES in which the TRIALS are respectively contained.

NAMES.	DATES.	CRIMES or CAUSES of ACTION.	COURTS or PLACES of TRIAL.	PUNISHMENTS, &c.	VOLUMES.
A					
BINGTON	Sept. 15, 1586	Treason	Westminster	Executed	i. - - 134
Astton	Aug. 1, 1729	Murder	Affizes	Acquitted	ix. 181, 203, 209, 218
Anderson	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. - - 993
Anderton	June 3, 1693	Treason	O. B.	Executed	viii. - - 63
Andrews,	Aug. 16, 1650	Treason	H. C. J.	Beheaded	vii. - - 324
Anglesea, Earl	Nov. 11, 1743	Ejectment	Ireland	Verdict for defendant	ix. - - 380
	Aug. 3, 1744	Affault	Ireland	Fined	ix. - - 336
Anna Boleyn, Queen	May, 1536	Treason	High Steward	Beheaded	xi. - - 10
Annesley	July 15, 1742	Murder	O. B.	Chance-medley	ix. - - 315
Appletree	April 4, 1658	Treason	O. B.	Pardoned	ii. - - 385
Argyle, Earl	Nov. 1681	Treason	Scotland	Beheaded	ii. 417 vii. 379
Argyle, Marquis	Jan. 23, 1661	Treason	Scotland	Beheaded	iii. - - 441
Armstrong, Sir Thomas	June 14, 1684	Treason	B. R.	Executed	iii. - - 383
Arnold	March 20, 1723-4	Felonious shooting at	Affizes	Reprieved	viii. - - 290
Asaph, Saint Bishop	June 29, 1788	Libel	B. R.	Acquitted	iv. - - 304
Arandel, Earl	April 18, 1589	Treason	High Steward	Died in prison	i. 164 xi. 27
Ashby	Jan. 1703	Breach of Privilege	Parliament		viii. - - 89, 124
Ashley	April, 1752	Perjury	O. B.	Pilloried, imprisoned, and transported	x. - - 411
Astton	Jan. 17, 1690	Treason	O. B.	Executed	iv. - - 455
Astlin	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Atkins, Samuel	Feb. 11, 1678	Murder	B. R.	Acquitted	ii. - - 792
Atkins, William	Aug. 13, 1679	Romish Priest	Affizes	Sentence for Treason	ii. - - 968
Atherbury, Bishop	May, 1723	Treasonable Conspiracy	Parliament	Banished	vi. - - 335
Audley, Lord	April 25, 1631	Rape and Sodomy	High Steward	Beheaded	i. - - 388
Axtel	Oct. 13, 1660	Regicide	O. B.	Executed	ii. - - 369
B					
Babington	Sept. 14, 1586	Treason	Westminster	Executed	i. - - 128
Bacon, Lord	March 19, 1620	Bribery and Corruption	H. L.	Fined and imprisoned	i. - - 375
Baillie, David	Feb. 14, 1703-4	Defamation	Scotland	Imprisoned	viii. - - 1195
Baillie, Robert	Dec. 3, 1684	Treason	Scotland	Executed, &c.	iii. - - 1095
Ballard	Sept. 14, 1586	Treason	Westminster	Executed, &c.	i. - - 128
Balmerino, Lord	March 10, 1609	Treason	Scotland	Pardoned	vii. - - 85
Balmerino, Lord	Dec. 3, 1634	Treasonable Libel	Scotland	Pardoned	i. - - 429
Balmerino, Lord	July, 1746	Treason	H. L.	Beheaded	ix. - - 587
Bambridge	May 22, 1729	Murder	O. B.		ix. - - 145
	Jan. 22, 1729-30	Appeal of Murder	G. H.	Acquitted	152
	Dec. 26, 1729	Felony	O. B.		234
Banbury, Earl	January, 1692-3	Murder	B. R.	Arraigned only	viii. - - 50
Barbot	Jan. 5, 1753	Murder	Saint Christopher's	Executed	x. - - 139
Barkstead, Colonel	April 16, 1662	Regicide	B. R.	Executed	viii. - - 309
Barlicorn	May 8, 1701	Piracy	O. B.	Executed	v. - - 287
Barnard	May 10, 1758	Threatening Letters	O. B.	Acquitted	x. Ap. - - 447
Barnardiston, Sir Samuel	Feb. 14, 1683	Misdemeanour	G. H.	Fined	iii. - - 933
Barnewell	Sept. 14, 186	Treason	Westminster	Executed	i. - - 128
Barroverie, Sir James	March 12, 1388	Treason	Parliament	Beheaded	i. - - 5
Bastwick	June 14, 1637	Libel	C. S.	Pilloried, ears cut off, and imprisoned	i. - - 481
Bateman	Dec. 9, 1685	Treason	O. B.	Executed	iv. - - 162
Bates, John	M. Term, 1604	Contempt	Exchequer		xi. - - 29
Bates, Thomas	Jan. 27, 1605	Gunpowder Plot	Westminster	Executed	i. - - 232
Batray	July 16, 1746	Treason	Southwark	Reprieved	ix. - - 555
Bayard, Colonel	Feb. 19, 1701	Treason	New-York	Reprieved	v. - - 419
Baynton	Nov. 25, 1702	Forcible Marriage	B. R.	Reprieved	v. - - 464
Baxter, Clerk	May 20, 1685	Libel	G. H.	Fined	x. Ap. - - 37
Beadle	April 4, 1668	Treason	O. B.	Acquitted	ii. - - 585
Beaflay	April 4, 1668	Treason	O. B.	Executed	ii. - - 585
Beauchamp	March 12, 1388	Treason	Parliament	Beheaded	i. - - 15
Bedford, Earl	May 29, 1630	Seditious Writing	C. S.	Not proceeded in	xii. - - 121
Belknap, Sir R.L.C.J.C.B.	March 2, 1388	Treason	Parliament	Banished	i. - - 13
Belamy	Sept. 13, 1536	Treason	Westminster	Executed	i. - - 134
Bennet, Ralph	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Bernardi, Major	March 25, 1696	Assassination Plot	B. R.	Died in prison	x. Ap. - - 64
Berry, Henry	Feb. 10, 1678	Murder	B. R.	Executed	ii. - - 760
Berry, John	March 1, 1755	Accessory before the Fact	O. B.	Pilloried and imprisoned	x. - - 417
Berwick	July 17, 1746	Treason	Southwark	Executed	ix. - - 559
Bibel	Oct. 5, 1681	Affault and Battery	Southwark	Fined	iii. - - 413
	May 8, 1683	Riot	Nisi Prius	Fined	iii. - - 630
Bishops, Seven	June 29, 1688	Libel	B. R.	Acquitted	iv. - - 304
Blackmore	E. and M. Terms, 1765	False Imprisonment	C. B.	Damages	xi. - - 307
Blackston, Colonel	Aug. 16, 1649	Treason	Affizes	Executed	vii. - - 312

THE ALPHABETICAL TABLE.

NAMES.	DATED.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Blake, King's Counsel	March 3, 1388	Treason	Parliament	Executed	i. — 14
Blague	July 13, 1683	Treason	O. B.	Acquitted	iii. — 739
Blandy, Mary	Feb. 29, 1752	Parricide	Oxon	Executed	x. — 1
Blunt, Sir Christopher	March 5, 1600	Treason	Com. of Oy. & Term.	Beheaded	i. 209 vii. 47
Bolton	June 25, 1662	Refusing to take the Oaths	O. B.	Imprisoned	ii. — 463
Boleyn Anna, Queen	May, 1536	Treason	High Steward	Beheaded	xi. — 10
Bonnet, Major	Oct. 30, 1718	Piracy	Carolina	Executed	vi. — 156
Borosky	Feb. 28, 1681	Murder	O. B.	Executed	iii. — 469
Bothwell, Earl	April 12, 1567	Regicide	Scotland	Acquitted	i. — 78
Bouchier	Feb. 28, 1703	Treason	B. R.	Reprieved	v. — 506
Braddon	Feb. 7, 1683	Misdemeanour	B. R.	Fined	iii. — 853
Bradshaw, Deering	June 1, 1688	Murder	O. B.	Acquitted	vii. — 648
——, James	Oct. 27, 1746	Treason	Southwark	Executed	ix. — 576
Brambre, Mayor of London	Feb. 3, 1388	Treason	H. L.	Executed	i. — 1
Brereton	May, 1536	Treason	Commissioners	Beheaded	xi. — 10
Brewster	Feb. 22, 1663	Libel	O. B.	Pilloried, fined, and imprisoned	ii. — 538
Bristol, Bishop of	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Britton	Feb. 24, 1703-4	Conspiracy	B. B.	Fined	viii. — 178
Broadfoot	Aug. 30, 1754	Murder	Bristol	Manlaughter	xi. — 349
Brodway	June 27, 1631	Rape and Sodomy	B. R.	Executed	i. — 396
Brommich	Aug. 13, 1679	Romish Priest	Affizes	Sentence for treason	ii. — 963
Brooke	Nov. 15, 1603	Treason	Com. of Oy. & Term.	Executed	vii. — 63
Brookesby	Nov. 15, 1603	Treason	Com. of Oy. & Term.	Reprieved	vii. — 63
Brooks	Feb. 22, 1663	Libel	O. B.	Pilloried, fined, and imprisoned	ii. — 528
Buckner	Feb. 7, 1633	Libel	C. S.	Censured	i. — 418
Burleigh, Simon de	March 12, 1388	Treason	Parliament	Beheaded	i. — 15
Burleigh, Sir William	March 12, 1388	Treason	Parliament	Banished	i. — 13
Burton	June 14, 1637	Libel	C. S.	Pilloried, ears cut off, and imprisoned	i. — 481
Busby	July 25, 1681	Romish Priest	Affizes	Reprieved	iii. — 328
Butler	Oct. 12, 1699	Forgery	O. B.	Fined	v. — 232
Byron, Lord	April 16, 1765	Murder	H. L.	Discharged	x. — 498*
C.					
Cambridge university	April, 1687	Contempt		Vice Chancellor deprived	iv. — 254
Cameron, Doctor	May, 17, 1753	Treason	B. R.	Executed	x. — 204
Campman	July 15, 1719	Collecting charity	Affizes	Fined	x. Ap. — 85
Canning, Eliz.	April, 1754	Perjury	O. B.	Transported	x. — 205
Canterbury, Archbishop	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Carew	Oct. 12, 1660	Regicide	O. B.	Executed	ii. — 330
Carey, Sir John, baron of Exchequer	March 2, 1388	Treason	Parliament	Banished	i. — 13
Carliel	June 27, 1612	Murder	O. B.	Executed	vii. — 91
Carnegie	July 25, 1728	Murder	Scotland	Acquitted	ix. — 26
Carnwath, earl	Feb. 9, 1715	Treason	H. L.	Pardoned	vi. — 1
Carr	July 2, 1680	Libel	G. H.		iii. — 57
Carter	Jan. 16, 1748-9	Murder	Chichester	Executed	ix. — 716
Cave	June 1, 1688	Murder	O. B.	Acquitted	vii. — 648
Cavenagh	March 7, 1688	Cow-stealing	Ireland	Executed	iv. — 408
Carrington	M. Term, 1765	Seizure of papers	C. B.	Damages	ix. — 313
Cellier, Eliz.	June 11, 1680	Treason	B. R.	Acquitted	iii. — 32
	Sept. 1680	Libel	O. B.	Pilloried and fined	iii. — 89
Chadwick	July 16, 1746	Treason	Southwark	Executed	ix. — 555
Chambers	1629	Seditious speeches	C. S.	Fined	xi. — 118
Charles, king	Jan. 20, 1648	Treason	H. C. J.	Beheaded	i. — 986
Charnel	May 2, 1684	Riot	B. R.	Fined	iii. — 949, 978
Charnock, John	Sept. 15, 1586	Treason	Westminster	Executed	i. — 134
Charnock, Robert	Nov. 23, 1682	Misdemeanour	B. R.	No judgment	iii. — 519
	March 11, 1695	Treason	O. B.	Executed	iv. — 562
Chetwynd	Oct. 12, 1743	Murder	O. B.	Pardoned	ix. — 527
Chichester, bishop	March 6, 1388	Treason	Parliament	Pardoned	i. — 15
	June 29, 1638	Libel	B. R.	Acquitted	iv. — 304
Churchill	May 8, 1704	Piracy	O. B.	Executed	v. — 287
Clare, earl	May 29, 1630	Seditious writing	C. S.	Not proceeded in	xi. — 121
Clarendon, earl	July 10, 1663	Treason	Parliament	Banished	ii. — 554
Clarke	Nov. 15, 1603	Treason	Com. of Oy. & Term.	Executed	vii. — 63
Clement	Oct. 12, 1660	Regicide	O. B.	Executed	ii. — 338
Cobby	Jan. 16, 1748-9	Murder	Chichester	Executed	ix. — 716
Cobham, lord	Nov. 15, 1603	Treason	High Steward	Imprisonment	vii. — 163
Coke	March 16, 1721	Maiming	Affizes	Executed	vi. — 212
Cole	Sept. 2, 1692	Murder	O. B.	Acquitted	iv. — 506
Coleman	Nov. 27, 1678	Treason	B. R.	Executed	ii. — 660
Colledge	Aug. 17, 1681	Treason	Oxon	Executed	iii. — 341
Constable, capt.	Oct. 8, 1702	Desertion	Court-martial	Shot	v. — 445
Cook, John	Oct. 13, 1660	Regicide	O. B.	Executed	ii. — 341
——, Peter	May 9, 1696	Treason	O. B.	Pardoned	iv. — 738
——, Shadrack	April 3, 1696	Sedition	Affizes	Censured and imprisoned	x. Ap. — 43
Conningsmark, count	Feb. 28, 1681	Murder	O. B.	Acquitted	iii. — 466
Copley	Nov. 13, 1603	Treason	Com. of Oy. & Term.		vii. — 63
Corbet, Miles	April 16, 1622	Regicide	B. R.	Executed	viii. — 369
——, sir John	Nov. 22, 1627	Hab. Corp.	B. R.	Discharged	vii. — 114
Corbett, Richard	Jan. 22, 1729-30	Appeal of murder	Nisi Prius	Acquitted	ix. — 152
Corker	July 18, 1679	Treason	O. B.	Acquitted	ii. — 917
	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. — 993
Cornish	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 639
	Oct. 19, 1685	Treason	O. B.	Executed	iv. — 139
Cornwallis, lord	1678	Murder	High Steward	Acquitted	ii. — 725
Cotton, Edward	April 4, 1668	Treason	O. B.	Executed	ii. — 586
Cotton, Sir Robert	May 29, 1630	Seditious writing	C. S.	Not proceeded in	xi. — 121
Cowper	July 16, 1699	Murder	Affizes	Acquitted	v. — 194
Cranburne	April 21, 1696	Treason	Westminster	Executed	iv. — 698
Creighton, lord Sanguire	June 27, 1612	Murder	B. R.	Executed	vii. — 86
Crook	June 25, 1662	Not taking oaths	O. B.	Imprisoned	ii. — 462

THE ALPHABETICAL TABLE.

NAMES.	DATES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES of TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Cromartie, earl	July, 1746	Treason	H. L.	Reprieved	ix. — 587
Crompton, bp. of London	Aug. 1686	Contempt	Ecclef. Com.	Suspended	iv. — 247
Crone	May 19, 1690	Treason	O. B.		x. Ap. — 40
Crook	June 25, 1662	Not taking oaths	O. B.	Imprisoned	ii. — 463
Crosby,	E. Term, 1694	Treason	B. R.	Acquitted	x. Ap. — 42
mayor of London	E. Term, 1771	Hab. Corp.	C. B.	Remanded	xi. — 335
Cuffe	March 5, 1600	Treason	Com. Oy. & Term.	Executed	i. 209 vii. 47
Curl	M. Term, 1714	Libel	B. R.	Pilloried	x. Ap. — 92
Curtis	1679	Libel	G. H.		ii. — 1042
D.					
Dacres, lord	July 9, 1535	Treason	High Steward	Acquitted	xi. — 10
Dagleish	June 13, 1567	Treason	Scotland	Executed	viii. — 327
Dammaree	April 18, 1710	Treason	O. B.	Pardoned	viii. — 218
Danby, earl	Dec. 1678	Treason	Parliament	Pardoned	ii. — 731
Darby	Sept. 21, 1647	Forgery	Parliament	Fine and imprisonment	vii. — 47
Darnel, fir Thomas	Nov. 15, 1627	Hab. Corp.	B. R.	Discharged	vii. — 114
Davers, fir Charles	March 5, 1601	Treason	Westminster	Beheaded	i. 209 vii. 47
Davis, fir John	March 5, 1601	Treason	Westminster	Executed	i. 209 vii. 47
Davison	March 28, 1587	Mispris. and contempt	C. S.	Fined	vii. — 20
Dawson	Oct. 19, 1696	Piracy	O. B.	Executed	v. — 1
Deacon	July 17, 1746	Treason	Southwark	Executed	ix. — 558
Deagle	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 630
Delamere, lord	Jan. 14, 1685	Treason	High Steward	Acquitted	iv. — 210
Denew	Feb. 14, 1703	Affault and conspiracy	B. R.	Fined	viii. — 178
Derwentwater, earl	Feb. 9, 1715	Treason	H. L.	Beheaded	vi. — 1
Devonshire, earl	E. Term, 1687	Affault	B. R.	Fined 30000l.	xi. — 133
Digby, fir Everard	Jan. 27, 1605	Gunpowder-plot	Westminster	Executed	i. — 232
Disney	June 25, 1685	Treason	Southwark	Executed	ix. — 558
Donn	Sept. 14, 1586	Treason	Westminster	Executed	i. — 128
Dover	Feb. 22, 1663	Libel	O. B.	Pilloried, fined, and im- prisoned	ii. — 545
Downes	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 396
Dudley, fir Edward	Aug. 19, 1553	Treason	Westminster	Beheaded	xi. — 26
Edmund	July 16, 1509	Treason	Northampton	Beheaded	xi. — 3
E.					
Earl, fir Walter	Nov. 22, 1627	Habeas Corpus	B. R.	Discharged	vii. — 114
Earles	April 4, 1668	Treason	O. B.	Acquitted	ii. — 585
Egan	March 1, 1755	Accessory before the fact	O. B.	Pilloried and imprisoned	x. — 417
Elliot, Edmund	Jan. 17, 1690	Treason	O. B.	Not tried	iv. — 410
Elliot, fir John	M. Term, 1629	Seditious speeches in Parl.	B. R.	Fined and imprisoned	vii. — 243
Ellis	Aug. 6, 1734	Quo Warranto	Affizes	Judgment	x. Ap. 127
Elwes, fir Jeevis	Nov. 16, 1615	Murder	G. H.	Executed	i. — 341
Ely, bishop	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Empson, fir Thomas	July 16, 1509	Treason	Northampton	Beheaded	xi. — 3
Essex, earl	Feb. 19, 1600	Treason	High Steward	Beheaded	i. — 197
earl and countefs	1613	Impotency	Delegates	Divorced	i. — 315
Eviot	Nov. 15, 1600	Treason	Scotland	Executed	vii. — 33
F.					
Fagg, fir John	May, 1675	Appeal to the Lords	H. of Commons	Taken into custody	vii. — 453
Farewell	June 20, 1682	Libels	G. H.	Pilloried and fined	iii. — 505
Farrel	April 4, 1668	Treason	O. B.	Acquitted	ii. — 585
Faulconer	July 12, 1652	Perjury	B. S.	Imprisoned	vii. — 343
Fawkes	Jan. 27, 1605	Gunpowder treason	Westminster	Executed	i. — 232
Fenwick	June 13, 1679	Treason	O. B.	Executed	ii. — 829
Fenwick, fir John	Nov. 1696	Treason	Parliament	Beheaded	v. — 440
Fernley	Oct. 19, 1685	Treason	O. B.	Reprieved	iv. — 139
Ferrers, earl	April 16, 1760	Murder	H. L.	Executed	x. — 478
Fielding	Dec. 4, 1706	Bigamy	O. B.	Pardoned	v. — 610
Fiennes, colonel	June 25, 1707		Doctors Commons	Marriage annulled	v. — 628
Finch, fir John, lord keeper	Dec. 14, 1643	Cowardice	C. of war	Pardoned	i. — 766
Fisher, bishop of Rochester	Jan. 1640	Treason	H. of Commons	Flight	vii. — 309
Fitzharris	June 17, 1535	Treason	Westminster	Beheaded	xi. — 7
Fitzpatrick	March 25, 1681	Treason	B. R.	Executed	iii. — 224
Fleetwood	June 27, 1631	Rape and sodomy	B. R.	Executed	i. — 396
Fletcher	Oct. 10, 1660	Regicide	O. B.	Reprieved	ii. — 311
Fogg, captain	July 16, 1746	Treason	Southwark	Executed	ix. — 552
Ford	Oct. 8, 1702	Defertion	Martial	Shot	v. — 445
Fortescue, fir John	April 4, 1668	Treason	O. B.	Acquitted	ii. — 585
Fowles, fir David	March, 1603	Parl. election	H. of Commons	New writ	vii. — 67
Fowles, Henry	H. Term, 1633	Traducing of state	C. S.	Commitment, &c.	xi. — 131
Fox	H. Term, 1633	Traducing of state	C. S.	Commitment, &c.	xi. — 131
Frances	June 30, 1654	Treason	H. C. J.	Pardoned	ii. — 212
Francis	July 16, 1685	Murder	O. B.	Executed	x. Ap. — 34
Franklin, James	Jan. 22, 1716	Treason	O. B.	Acquitted	vi. — 58
Franklin, Richard	Nov. 27, 1615	Murder	B. R.	Executed	i. — 346
Freeman	Dec. 3, 1731	Libel	B. R.	Imprisoned and fined	ix. — 255
Friend, fir John	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 630
Fuller, William	March 23, 1695	Treason	O. B.	Executed	iv. — 599
Fulthorp, fir Roger, J. C. B.	Jan. 19, 1701	Libel	Parliament	Imprisoned, pilloried, &c.	v. — 441
G.	May 20, 1702	Impostor	G. H.	Pilloried, &c.	viii. — 78
Gage	March 2, 1388	Treason	Parliament	Banished	i. — 13
Gahagan	Sept. 15, 1586	Treason	Westminster	Executed	i. — 134
Garland	March 1, 1755	Accessory before the fact	O. B.	Pilloried and imprisoned	x. — 417
Garnet	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 398
Gascoigne, fir Thomas	March 28, 1606	Gunpowder plot	G. H.	Executed	i. — 248
Gates, Henry	Feb. 11, 1679	Treason	B. R.	Acquitted	iii. — 1
Gates, fir John	Aug. 19, 1553	Treason	Westminster	Beheaded	xi. — 26
Gavan	June 13, 1679	Treason	O. B.	Executed	ii. — 329
Gaunt, Elizabeth	Oct. 19, 1685	Treason	O. B.	Beheaded	iv. — 150
Gerhard	June 30, 1654	Treason	H. C. J.	Beheaded	ii. — 215
Germaine	Nov. 24, 1692	Crim. con.	B. R.	Damages	viii. — 27
Gibson, John	Aug. 1734	Quo Warranto	Affizes	Judgment	ii. — 183
Gibbons, John	July 18, 1651	Treason	H. C. J.	Beheaded	x. Ap. — 118

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NAMES.	DATES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Gibbs	Dec. 11, 1662	Treason	O. B.	Executed	ii. - - 478
Gilbert, L. C. B.	July 28, 1719	Contempt	Ireland	Imprisoned	vi. - - 188
Giles	July 14, 1680	Attempt to murder	O. B.	Pilloried and fined	iii. - - 65
Goddard	Sept. 1751	Robbery	O. B.	Acquitted	x. - - 411
Golding and others	Sept. 1693	Piracy	Admiralty	Executed	viii. - - 73
Goodenough	May 8, 1683	Riot	<i>Nisi Prius</i>	Fined	iii. - - 630
Goodere	March 17, 1740	Murder	Bristol	Executed	vi. - - 795
Goodwin, sir Francis	March, 1603	Parl. election	House of Commons	New writ	vii. - - 67
Gowrie, earl	Nov. 15, 1600	Treason	Scotland	Attainted	vii. - - 33
Grant	Jan. 27, 1605	Gunpowder plot	Westminster	Executed	i. - - 232
Gray, lord	Nov. 15, 1603	Treason	High Steward	Imprisoned	vii. - - 63
Greaves, John	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
—, William	March 14, 1704	Piracy	Scotland	Executed	v. - - 572
Green, capt.	Feb. 10, 1678	Murder	B. R.	Executed	ii. - - 760
Green, Robert	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Green, William	April 4, 1668	Treason	O. B.	Acquitted	ii. - - 585
Greg	Jan. 19, 1707-8	Treason	O. B.	Executed	x. Ap. - - 77
Gregory, George	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Grey, lord	June 25, 1540	Treason	Westminster	Beheaded	xi. - - 17
	Nov. 23, 1682	Misdemeanour	B. R.	No judgment	iii. - - 519
	May 8, 1683	Riot	<i>Nisi Prius</i>	Fined	iii. - - 630
Grey, Isaac	June 25, 1662	Refusing oaths	O. B.	Imprisoned	ii. - - 463
Grove	Dec. 17, 1678	Treason	O. B.	Executed	ii. - - 696
H.					
Hacker	Oct. 15, 1660	Regicide	O. B.	Executed	ii. - - 382
Hales	Feb. 13, 1588	Sedition	C. S.	Fined and imprisoned	vii. - - 729
Hales, sir Edward	June 1, 1686	Not taking oaths	B. R.	Verdict for defendant	vii. - - 612
Hales, William	Dec. 7, 1728	Forgery	O. B.		x. Ap. - - 94
	Jan. 20, 1728-9				ix. - - 67
		Misdemeanour			ix. - - 76
		Forgery		Imprisonment	ix. - - 77
	Jan. 28,	Misdemeanour	O. B.		ix. - - 93
		Forgery	O. B.	Fined, pilloried, and died in prison	ix. - - 103
Hales, Robert	Jan. 27, 1728-9	Misdemeanour	B. R.	Pardoned	ix. - - 68
Halifax, lord	Feb. 15, 1700-1	High crimes	H. L.	Acquitted	v. 339 viii. 512
Hamilton, duke	Feb. 9, 1648	Treason	H. C. J.	Beheaded	ii. - - 1
Hammond	Jan. 16, 1748-9	Murder	Chichester	Executed	ix. - - 716
Hampden, sir Edmund	Nov. 22, 1627	Hab. Corp.	B. R.	Discharged	vii. - - 114
—, John	T. Term, 1638	Ship-money	Exchequer	Judgment	i. - - 505
	Feb. 6, 1683	High Crimes	B. R.	Fined	iii. - - 824
	Dec. 30, 1685	Treason	O. B.	Pardoned	iv. - - 207
Harcourt	June 13, 1679	Treason	O. B.	Executed	ii. - - 829
Harding	July 15, 1719	Collecting charity	Affizes	Fined	x. Ap. - - 86
Harris, Benjamin	Feb. 5, 1679	Libel	G. H.	Pilloried, fined, and imprisoned	ii. - - 1037
—, John	Sept. 21, 1647	Forgery	Parliament	Fined and imprisoned	vii. - - 317
Harrison, Clerk	T. Term, 1638	Misdemeanour	B. R.	Fined and imprisoned	i. - - 720
—, Henry	April 6, 1692	Murder	O. B.	Executed	iv. - - 448
—, Thomas	Oct. 11, 1660	Regicide	O. B.	Executed	ii. - - 313
Hartwell	Nov. 25, 1702	Forcible marriage	B. R.	Acquitted	v. - - 465
Harvey	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. - - 390
Hastings corporation	T. Term, 1736	Mandamus	B. R.	Admittance	x Ap. - - 138
Hathaway	March 24, 1702	Impostor	Affizes	Pilloried, &c.	v. - - 482
	March 26, 1703	Riot	Affizes		v. - - 504
Haverham, lord	June 24, 1701	Words spoken	H. L.	Charge dismissed	v. - - 339
Hawkins	March 11, 1668	Felony	Affizes	Acquitted	ii. - - 595
Hay	June 13, 1567	Treason	Scotland	Executed, &c.	viii. - - 327
Hayes	Nov. 21, 1684	Treason	B. R.	Acquitted	iii. - - 1067
Heath, Mary	Feb. 8, 1744	Perjury	Ireland	Acquitted	ix. - - 432
Hendley, Clerk	July 15, 1719	Preaching charity-sermon	Affizes	Fined	x. Ap. - - 86
Hepburn	June 13, 1567	Treason	Scotland	Executed, &c.	viii. - - 327
Heveningham	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. - - 400
Hewet, doctor	June 1, 1658	Treason	H. C. J.	Beheaded	ii. - - 281
Hickford	Feb. 9, 1571	Treason	B. R.	Judgment	i. - - 117
Hicks	July 15, 1719	Collecting charity	Affizes	Fined	x. Ap. - - 86
Hill	Feb. 10, 1678	Murder	B. R.	Executed	ii. - - 760
Hoe	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Hind	Dec. 11, 1662	Treason	O. B.	Reprieved	ii. - - 478
Hollis, Denzil	M. Term, 1629	Seditious speeches in Parl.	B. R.	Fined and imprisoned	vii. - - 242
Hollis, sir John	Nov. 10, 1615	Traducing public justice	C. S.	Fined	i. - - 333
Holloway	April 21, 1684	Treason	B. R.	Executed	iii. - - 943
Holt, sir John, J. C. B.	March 2, 1388	Treason	Parliament	Banished	i. - - 13
Hont	July 12, 1683	Treason	O. B.	Executed	iii. - - 702
Horne	July 4, 1777	Libel	B. R.	Fined, imprisoned, &c.	xi. - - 264
Howe	May 8, 1701	Piracy	O. B.	Executed	v. - - 287
Huggins	May 21, 1729	Murder	O. B.	Acquitted	ix. - - 112
Hulet	Oct. 15, 1660	Regicide	O. B.	Reprieved	ii. - - 385
Hurly	May 31, 1701	Perjury and cheat	Ireland	Fined	v. - - 384
Hutchinson and Charles	May 2, 1684	Riot	B. R.		iii. - - 949, 978
I.					
Jackson	Jan. 16, 1748-9	Murder	Affizes	Died in prison	ix. - - 716
James	Nov. 14, 1662	Treason	B. R.	Executed	ii. - - 470
Jeffereys, Elizabeth	March, 1752	Murder	Chelmsford	Executed	x. - - 36
Jephth	May 8, 1683	Riot	<i>Nisi Prius</i>	Fined	iii. - - 630
Jenkes	June 27, 1676	Seditious speech	Privy Council	Fined	vii. - - 468
	May 8, 1683	Riot	<i>Nisi Prius</i>	Fined	iii. - - 630
Jenkins	May 8, 1701	Piracy	O. B.	Executed	v. - - 287
Jennison	June 21, 1686	High crimes	B. R.	Imprisoned, pilloried, whipped, and fined	vii. - - 645
Jones, David	Nov. 23, 1682	Misdemeanour	B. R.	No judgment	iii. - - 519
—, Edward	Sept. 15, 1586	Treason	Westminster	Executed	i. - - 134
—, Frances	Nov. 23, 1682	Misdemeanour	B. R.	No judgment	iii. - - 519
—, John	Oct. 12, 1660	Regicide	O. B.	Executed	ii. - - 338

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NAMES.	DATES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Jones, Rebecca	Nov. 23, 1682	Misdemeanour	B. R.	No judgment	iii. — 519
—, fir Thomas, J. B. R.	July, 1688	Breach of privilege	H. of Commons	Taken into custody	viii. — 1
—, Thomas	Sept. 1693	Piracy	Admiralty	Executed	viii. — 73
Ireland, duke	Feb. 3, 1388	Treason	H. L.	Escaped	i. — 1
—, William	Dec. 17, 1678	Treason	O. B.	Executed	ii. — 696
Ivy, lady K.	June 3, 1684	Tortious entry	B. R.	Ejected	vii. — 571
Keach	Oct. 8, 1664	Libel	Affizes	Pilloried, fined, and imprisoned	ii. — 550
Kelly	May 1723	Treasonable conspiracy	Parliament	Imprisoned for life	vi. — 335
Kemish	Jan. 17, 1679	Romish Priest	O. B.	Arraigned only	ii. — 663
Kendal	Oct. 31, 1695	Habeas Corpus	B. R.	Bailed	iv. — 554
Kenn, bp. of Bath and Wells	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Kenmore, viscount	Feb. 9, 1715	Treason	H. L.	Beheaded	vi. — 1
Kerne	Aug. 4, 1679	Treason	Affizes	Acquitted	ii. — 961
Key	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 630
Keys, Robert	Jan. 27, 1605	Gunpowder plot	Westminster	Executed	i. — 232
—, Thomas	March 11, 1695	Treason	O. B.	Executed	iv. — 562
Kidd, capt. and others	May 8, 1701	Murder and piracy	O. B.	Executed	v. — 287
Kilmarnock, Earl	July 1746	Treason	H. L.	Beheaded	ix. — 587
King	March 11, 1695	Treason	O. B.	Executed	iv. — 562
Kinlock	1746	Treason	Southwark	Not tried	ix. — 567
Kirby and others	Oct. 8, 1702	Desertion	Court-martial	Shot	v. — 445
Knevet, fir Edmund	June 10, 1441	Striking in the palace	Commissioners	Executed	xi. — 16
Knightley, Alexander	May 20, 1696	Treason	B. R.	Pardoned	iv. — 777
—, fir Richard	Feb. 13, 1588	Sedition and libel	C. S.	Fined	vii. — 29
Knowles, C. commonly called earl of Banbury	Jan. 1692-3	Murder	B. R.	Arraigned only	viii. — 50
Knox	Nov. 25, 1679	Misdemeanour	B. R.	Fined and imprisoned	ii. — 970
Kingston, duches L.	April 15, 1776	Bigamy	H. L.	Discharged	xi. — 198
Lake, bishop of Chichester	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Lalor	H. Term, 1607	Romish Priest	Ireland	Premunire	xi. — 69
Lamley	May 8, 1701	Piracy	O. B.	Executed	v. — 287
Lane	Nov. 25, 1679	Misdemeanour	B. R.	Pilloried, fined, and imprisoned	ii. — 970
Langhorne	June 14, 1679	Treason	O. B.	Executed	ii. — 878
Latimer	April 4, 1668	Treason	O. B.	Pardoned	ii. — 585
Laud, archbishop	March 12, 1643	Treason	H. L.	Beheaded	i. — 824
Layer	Nov. 21, 1722	Treason	B. R.	Executed	vi. — 229
Layton, fir Thomas	H. Term, 1633	Traduction	C. S.	Commitment, &c.	xi. — 131
Lee, capt.	Nov. 26, 1600	Treason	O. B.	Executed	vii. — 44
Leech	Oct. 14, 1682	Contempt	O. B.	Acquitted	x. Ap. — 31
Leighton, doctor	June 4, 1630	Libel	C. S.	Whipped, pilloried, branded, &c.	xi. — 120
Lewis	March 28, 1679	Treason	Affizes	Executed	xi. — 801
Lilburne, John	Feb. 9, 1637	Libels	C. S.	Pilloried, whipped, imprisoned, fined, & banished	vii. — 286
—, His Jury	Oct. 24, 1649	Treason	G. H.	Acquitted	ii. — 19
Lilburne, Robert	July 13, 1653	Return from banishment	H. Com.	Acquitted	vii. — 354
Limerick	Aug. 20, 1653	Regicide	O. B.	Examined	ii. — 81
Lindfay	Oct. 16, 1660	Treason	O. B.	Reprieved	ii. — 394
Lisle, lady	April 4, 1668	Treason	O. B.	Executed	ii. — 585
Lloyd, bp. of St. Asaph	April 19, 1704	Treason	Winton	Reprieved	v. — 508
—, bp. of Worcester	Aug. 27, 1685	Libel	B. R.	Beheaded	iv. — 105
—, His Son	June 29, 1688	Breach of privilege	H. Commons	Acquitted	iv. — 304
Loekton, king's serj. at law	Nov. 18, 1702	The like	H. Commons	Removed	viii. — 82
Loff	Nov. 18, 1702	Treason	Parliament	Prosecution ordered	viii. — 82
Logan	March 2, 1388	Piracy	O. B.	Banished	i. — 13
London, bishop	May 8, 1701	Treason	O. B.	Executed	v. — 287
London, city	June, 1609	Contempt	Scotland	Attainted	vii. — 78
Lovat, lord	Aug. 1686	Quo Warranto	Ecclef. Com.	Suspended	iv. — 247
Love	Hil. T. 1683	Treason	B. R.	Charter forfeited	iv. — 769
Lowick	March 9, 1746-7	Treason	H. L.	Beheaded	ix. — 621
Lumden	June 20, 1651	Treason	H. C. J.	Beheaded	ii. — 83
—, Alexander M.	April 22, 1696	Treason	Westminster	Executed	iv. — 718
Macclesfield, earl	Nov. 10, 1615	Misdemeanour	O. B.	Reprieved	ii. — 993
Macdaniel	Jan. 17, 1679	Romish Priest	C. S.	Fined	i. — 333
Macdonald	May 6, 1725	High crimes	H. L.	Fined	vi. — 477
Macgrowther	March 1, 1755	Accessory before the fact	O. B.	Pilloried and imprisoned	x. — 417
Macguire, lord	Dec. 10, 1747	Treason	B. R.	Pardoned	ix. — 586
Magdalen College	July 31, 1746	Treason	Southwark	Reprieved	ix. — 566
Maitland	Feb. 10, 1644	Contempt	B. B.	Executed	i. — 949
Markham, fir Griffin	June 1637	Perjury	Ecclesiastical	Fellows expelled	iv. — 262
Marshall, William	July 28, 1681	Treason	Scotland	Acquitted	viii. Ap. — 436
Marson	Nov. 15, 1603	Treason	Com. of Oj & Term.	Imprisoned	vii. — 63
Marten, Harry	July 13, 1679	Treason	O. B.	Acquitted	ii. — 917
Matthews	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. — 993
Mawgridge	July 16, 1699	Murder	B. R.	Acquitted	v. — 194
Mead, William	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 392
Merriam	Oct. 30, 1719	Treason	O. B.	Executed	ix. — 680
Merrick, fir Gilly	July 1, 1706	Murder	O. B.	Executed	ix. — 61
Messenger	Sept. 1, 1670	Tumult	O. B.	Acquitted	ii. — 610
Mayne	Feb. 14, 1703-4	Assault, &c.	B. R.	Acquitted	viii. — 178
Millington	March 5, 1600-1	Treason	Westminster	Executed	i. 209 vii. 47
Mills	April 4, 1668	Treason	O. B.	Executed	ii. — 585
Mitchel	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 399
Moders, German princess	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 393
Mohun, lord	Jan. 16, 1748-9	Murder	Chichester	Executed	ix. — 716
	Jan. 7, 1677	Attempt to murder	Scotland	Executed	ii. — 623
	June 3, 1663	Bigamy	O. B.	Acquitted	ii. — 498
	Jan. 31, 1692	Murder	H. L.	Acquitted	vii. — 910
	March 29, 1699	Murder	H. L.	Acquitted	v. — 180

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NAMES.	DATES.	CRIMES or CAUSES of ACTION.	COURTS or PLACES of TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Moncrief	Nov. 15, 1600	Treason	Scotland	Executed	vii. — 33
Money	E. Term, 1765	False Imprisonment	C. B.	Damages	xi. — 397
Monson, fir Thomas	Dec. 1, 1615	Murder	G. H.	Not tried	i. — 347
Mordaunt	June 1, 1658	Treason	H. C. J.	Acquitted	ii. — 292
More, lord chancellor	May 7, 1535	Treason	Com. of Oy. & Term.	Beheaded	i. — 59
Morgan	July 16, 1746	Treason	Southwark	Executed	ix. — 561
Morley, lord	April 30, 1666	Murder	High Steward	Discharged	vii. — 42
Morris, colonel	Aug. 16, 1649	Forgery	Parliament	Fined and imprisoned	vii. — 320
—, John	Sept. 21, 1747	Treason	Affizes	Executed	vii. — 317
Mostyn, governor	T. Term, 1773	Banishment	Common Pleas	Damages	xi. — 162
Mullins	May 8, 1701	Piracy	O. B.	Executed	v. — 287
Munson	July 17, 1679	Romish Priest	O. B.	Reprieved	ii. — 993
Murphy	Jan. 13, 1753	Forgery	O. B.	Executed	x. — 183
N.					
Nairn, lord	Feb. 9, 1715	Treason	H. L.	Pardoned	vi. — 1
Nairn, Katharine	Aug. 5, 1765	Incest and murder	Scotland	Escaped	x. — 479
Napper	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. — 993
Naylor	Dec. 1656	Blasphemy	H. Commotts	Whipped, pilloried, branded, &c.	ii. — 265
Nevil, archbishop of York	Feb. 3, 1388	Treason	H. L.	Escaped	i. — 1
Nithisdale, earl	Feb. 9, 1715	Treason	H. L.	Escaped	vi. — 1
Norfolk, duke	Dec. 13, 1546	Treason	Westminster	Saved	xi. — 18
—, duke and duchess	Jan. 16, 1571	Treason		Beheaded	i. — 82
	Jan. 1691	Adultery		Marriage dissolved	viii. — 7
	Feb. 1699			Divorced	v. — 239
Norkott	1628	Murder	H. L.	Executed	x. Ap. — 29
Norriss	May 1536	Treason	Affizes	Beheaded	xi. — 10
Northampton, earl	Aug. 18, 1553	Treason	Commissioners	Beheaded	xi. — 26
Northumberland, duke	Aug. 18, 1553	Treason	High Steward	Beheaded	xi. — 26
O.					
Oates	June 18, 1684	Scand. mag.	B. R.	Damages	iii. — 987
	May 8, 1685	Perjury	B. R.	Pilloried, whipped, fined, &c.	iv. — 1
	May 9, 1685	Perjury	B. R.	Pilloried, whipped, fined, &c.	iv. — 66
Ogilvie, a Jesuit	Feb. 28, 1615	Treason	Scotland	Executed	vii. — 95
—, Patrick	Aug. 5, 1765	Murder	Scotland	Executed	x. — 479
Okeman	1628	Murder	Affizes	Executed	x. Ap. — 29
Okey, colonel	April 16, 1660	Regicide	B. R.	Executed	viii. — 369
Oldcastle, lord Cobham	Sept. 23, 1413	Herefy	Arch. of Canterbury	Hanged and burnt	i. — 36
Oneby	March, 1725-26	Murder	O. B.	Died in prison	ix. — 14
Owen	May 8, 1701	Piracy	O. B.	Executed	x. Ap. — 196
Owens	July 6, 1752	Libel	G. H.	Acquitted	v. — 287
Orford, earl	Feb. 15, 1700-1	High crimes	H. L.	Acquitted	v. 339 viii. 512
Oxford, earl	June 24, 1717	Treason	H. L.	Acquitted	vi. — 102
P.					
Pain	June 20, 1682	Libel	G. H.	Fined	iii. — 505
Palmer, earl of Castlemaine	June 23, 1680	Treason	B. R.	Acquitted	iii. — 36
—, fir Thomas	Oct. 26, 1689	Treason	H. Commons	Bailed	iv. — 397
Papillon	Aug. 19, 1553	Treason	Westminster	Beheaded	xi. — 26
Parham, fir Edward	Nov. 6, 1684	False arrest	G. H.	Damages, 10,000l:	iii. — 1072
Parris	Nov. 15, 1603	Treason	Winton	Acquitted	vii. — 63
Parrot	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. — 993
Parry	May 8, 1701	Piracy	O. B.	Executed	v. — 287
Pemberton, fir Francis J. K. B.	Feb. 25, 1584	Treason	Westminster	Executed	i. — 121
Pembroke, earl	July 1689	Breach of privilege	H. Commons	Imprisoned	viii. — 1
Penn	April 4, 1678	Murder	H. L.	Discharged	ii. — 641
Pennington	Sept. 1, 1670	Tumult	O. B.	Acquitted	ii. — 610
Penruddock, colonel	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 391
Perkins, fir William	April 19, 1655	Treason	Com. of Oy. & Term.	Beheaded	ii. — 259
Perrot, fir John	March 24, 1695	Treason	O. B.	Executed	iv. — 627
Perry	April 27, 1592	Robbery	Westminster	Died in prison	i. — 188
	1661	Murder	Affizes	Pardoned	x. Ap. — 29
Peterborough, bishop	June 29, 1688	Libel	B. R.	Executed	x. Ap. — 29, 30
Peters	Oct. 13, 1660	Regicide	O. B.	Acquitted	iv. — 304
Pickering	Dec. 17, 1678	Treason	O. B.	Executed	ii. — 357
Pilkington	May 8, 1683	Riot	O. B.	Executed	ii. — 696
Phillips	Dec. 11, 1662	Treason	G. H.	Fined	ii. — 630
Player, fir Thomas	May 8, 1683	Riot	O. B.	Executed	ii. — 478
Plunket, John	May 1723	Treason	Nisi Prius	Fined	iii. — 630
—, Oliver	June 8, 1681	Treasonable conspiracy	B. R.	Executed	iii. — 291
Pordage, doctor	Sept. 1654	Insufficiency	Parliament	Imprisoned	vi. — 335
Porteous, captain	July 5, 1736	Murder	Commissioners	Ejected	ii. — 217
Porter	Dec. 10, 1684	Murder	Scotland	Executed	vi. — 763
Portland, earl	1701	High crimes	O. B.	Pardoned	x. Ap. — 74, n.
Potter	Oct. 16, 1660	Regicide	H. L.	Acquitted	v. — 339
Powie	June 13, 1567	Treason	O. B.	Reprieved	ii. — 398
Poyntz	Sept. 21, 1647	Forgery	Scotland	Executed	viii. — 327
Prance	June 15, 1686	Perjury	Parliament	Imprisoned and fined	vii. — 317
Pratt	July 15, 1719	Collecting charity	King's Bench	Pilloried, whipped, &c.	viii. — 442, n.
—, bishop of Rochester	1692	Treasonable conspiracy	Affizes	Fined	x. Ap. — 86
Predicks	July 24, 1680	Treason	Privy Council	No prosecution	viii. — 37
Predson, viscount	Jan. 17, 1690	Treason	Affizes	Acquitted	iii. — 79
Price, Anne	Feb. 3, 1679	Subornation of perjury	O. B.	Pardoned	iv. — 410
—, John	March 6, 1688	Treason	B. R.	Fined	iii. — 1017
Priest	Jan. 26, 1615	Sending a challenge	Ireland	Not tried	iv. — 401
Prynn	Feb. 7, 1633	Libel	C. S.	Fine, commitment, &c.	xi. — 112
	June 14, 1637	Libel	C. S.	Fined, mutilated, &c.	i. — 478
Purchase	April 18, 1710	Treason	C. S.	Pilloried, ears cut off, and imprisoned	i. — 481
			O. B.	Pardoned	viii. — 267
Q.					
Queles	June 13, 1704	Piracy	New England	Executed	viii. — 205

THE ALPHABETICAL TABLE.

NAMES.	DATES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Raleigh, sir Walter	Nov. 17, 1603	Treason	Com. of Oy & Term.	Beheaded	i. - - 212
Rapley	July 20, 1681	False return of writ	Affizes		viii. - - 94 n.
Ratcliffe	Nov. 21, 1746	Treason	O. B.	Beheaded	ix. - - 582
Rea, lord, and Ramsay	1631	Appeal of treason	Chivalry	Duel prevented	xi. - - 124
Reading	April 24, 1679	Misdemeanour	Com. of Oy. & Term.	Pilloried, fined, and imprisoned	ii. - - 806
Reason	Feb. 3, 1721	Murder	B. R.	Burnt in the hand	vi. - - 196
Redding	July 15, 1742	Murder	O. B.		ix. - - 315
Riccards, Arthur	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
, Samuel					
Richardson	April 4, 1668	Treason	O. B.	Acquitted	ii. - - 585
Ring	Oct. 19, 1685	Treason	O. B.	Reprieved	iv. - - 130
Rochester, Atterbury, bishop	May, 1723	Treasonable conspiracy	Parliament	Banished	vi. - - 335
, Fisher, bishop	June 17, 1535	Treason	Westminster	Beheaded	xi. - - 7
, Spratt, bishop	1692	Restoration plot	Privy Council	Cleared	viii. - - 37
Rocheforde, viscount	May, 1536	Treason	High Steward	Beheaded	xi. - - 10
Roe, Owen	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. - - 394
, Richard	Oct. 31, 1695	Hab. Corp.	B. R.	Bailed	iv. - - 554
Rogers	July 16, 1699	Murder	Affizes	Acquitted	v. - - 194
Rookwood, Ambrose	Jan. 27, 1605	Gunpowder plot	Westminster	Executed	i. - - 232
Roswell	April 2, 1696	Treason	Westminster	Executed	iv. - - 661
Roufe	Nov. 18, 1684	Treason	B. R.	Pardoned	iii. - - 997
Rumley	July 12, 1683	Treason	O. B.	Executed	iii. - - 731
Russel, William	July 18, 1679	Treason	O. B.	Acquitted	ii. - - 917
, lord	Jan. 17, 1679	Romish priest	O. B.	Reprieved	ii. - - 993
Ruthven, Alexander	July 13, 1683	Treason	O. B.	Beheaded	iii. - - 706
, Henry	Nov. 15, 1600	Treason	Scotland	Attainted, &c.	viii. - - 33
, S.	Nov. 15, 1600	Treason	Scotland	Executed, &c.	vii. - - 33
Sacheverel, doctor	Feb. 27, 1709	High Crimes	H. L.	Silenced	v. - - 641
, William	May 2, 1684	Riot	B. R.	Fined	iii. - - 949
Saintjohn	April 15, 1615	Contempt	C. S.	Fined and imprisoned	xi. - - 110
Salisbury, sir John	May 29, 1630	Seditious writings	C. S.	Not proceeded in	xi. - - 121
, Mary	March 12, 1388	Treason	Parliament	Executed	i. - - 15
, Thomas	March 12, 1712-13	Murder	Affizes	Bailed	ix. - - 1
Salmon, Francis	Sept. 14, 1586	Treason	Westminster	Executed	i. - - 128
, James	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Sancroft, archbishop	March 1, 1755	Accessory before the fact	O. B.	Pilloried and imprisoned	x. - - 417
Sands, Thomas	June 29, 1688	Libel	B. R.	Acquitted	iv. - - 300
Sanquaire, lord	M. Term. 1683	Infringement of charter	B. R.	Convicted	vii. - - 493
Savage	June 27, 1612	Murder	B. R.	Executed	vii. - - 86
Sayer, Mary	Sept. 13, 1586	Treason	Westminster	Executed	i. - - 128
Scots, queen	March 12, 1712-13	Petty treason	Affizes	Bailed	ix. - - 1
Scot	Oct. 12, 1586	Traitorous conspiracy	Com. of Oy & Term.	Beheaded	i. - - 143
Scroggs, sir Wm. L. C. J.	Oct. 12, 1660	Regicide	O. B.	Executed	ii. - - 334
Scroop	Nov. 13, 1680	High crimes	H. of Commons	Removed	iii. - - 479, 476
Sedley, sir Charles	Oct. 12, 1660	Regicide	O. B.	Executed	ii. - - 334
Selden	M. Term. 1663	Misdemeanour	B. R.	Imprisoned	x. Ap. - - 94
	1629	Hab. Corp.	B. R.	Fined and imprisoned	vii. - - 217
Sellers	May 29, 1630	Seditious writing	C. S.	Not proceeded in	xi. - - 121
Seymour, sir Thomas	Dec. 11, 1662	Treason	O. B.	Reprieved	ii. - - 478
Shaftesbury, earl	Feb. 25, 1549	Treason	Parliament	Beheaded	vii. - - 1
	June 29, 1677	Hab. Corp.	B. R.	Remanded	ii. - - 616
	Nov. 24, 1681	Treason	O. B.	Bill thrown out	iii. - - 418
Sherfield	Feb. 6, 1632	Misdemeanour	C. S.	Fined	i. - - 369
Sherwin	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Shirley, doctor	May, 1675	Breach of privilege	H. Com.	Imprisoned	vii. - - 453
Shrewsbury, countess	T. Term. 1614	Contempt	B. R.	No judgment	xi. - - 108
Shute	May 6, 1683	Riot	G. H.	Fined	iii. - - 630
Sidney, colonel	Nov. 21, 1683	Treason	B. R.	Beheaded	iii. - - 704
Simons	Dec. 10, 1751	Perjury	B. R.	Acquitted	x. - - 411
	March 12, 1752	Misdemeanour	Affizes	Special verdict	x. - - 414
	July 12, 1681	Misdemeanour	Affizes	Acquitted	x. - - 416
Sindercome, alias Fish	Feb. 9, 1656	Treason	O. B.	Died in prison	vii. - - 371
Slingsby, sir Henry	May 21, 1658	Treason	H. C. J.	Beheaded	ii. - - 277
Smeton	May, 1536	Treason	Commissioners	Executed	xi. - - 10
Smith, Francis	Feb. 7, 1679	Libel	G. H.	Fined	ii. - - 1040
, Henry	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. - - 395
, Isabel	Sept. 21, 1647	Forgery	Parliament	Fined and imprisoned	vii. - - 317
, Richard	1608	Affizes	B. R.	Disseised	xi. - - 86
, Richard					
, Samuel					
, William	May 2, 1684	Riot	B. R.	Fined	iii. - - 949, 978
Snatt	April 3, 1696	Sedition	B. R.	Censured and imprisoned	x. Ap. - - 43
Soame, sir William	Nov. 12, 1674	Parl. election	Exchequer	Fine remitted	vii. - - 428
	June, 1689		H. L.		
Somers, lord	Feb. 15, 1700-1	High crimes	H. L.	Acquitted	v. 339 viii. 512
Somerfet, duke	Jan. 1550-1	Misdemeanour & treason	Parliament	Fined and degraded	vii. - - 127
, earl	Dec. 1, 1551	Treason and felony	High Steward	Beheaded	vii. - - 157
, countess	May 25, 1616	Murder	High Steward	Pardoned	i. - - 351
, James	May 29, 1630	Seditious writings	C. S.	Not proceeded in	xi. - - 121
	May 24, 1616	Murder	High Steward	Pardoned	i. - - 348
Southampton, earl	1771	Habeas Corpus	B. R.	Discharged	xi. - - 339
Sparkes	Feb. 19, 1600	Treason	High Steward	Reprieved	i. - - 397
Speke	Feb. 7, 1633	Libel	C. S.	Censured	i. - - 418
Spottiswood, sir Robert	Feb. 7, 1683	Misdemeanour	B. R.	Fined	iii. - - 855
Sprot	Nov. 1645	Treason	Scotland	Beheaded	v. - - 177
Squir	Aug. 12, 1608	Treason	Scotland	Executed	i. - - 310
Squires, Mary	Nov. 25, 1702	Forcible marriage	B. R.	Acquitted	v. - - 465
Stifford, viscount	Feb. 21, 1753	Robbery	O. B.	Pardoned	x. - - 223
Standfield	Nov. 30, 1680	Treason	H. L.	Beheaded	iii. - - 101
Stanley, sir William	Feb. 6, 1687	Parricide	Scotland	Executed	iv. - - 283
Stanley, sir Miles	1494-5	Treason		Beheaded	xi. - - 17
Stanley	June 18, 1681	Treason	Affizes	Acquitted	iii. - - 317
Stanley	Jan. 17, 1679	Romish Priest	O. B.	Reprieved	ii. - - 993
Stanley	Nov. 21, 1678	Treason	O. B.	Executed	iii. - - 997
Stedman	June 3, 1663	Bigamy	O. B.	Acquitted	ii. - - 48
Stephens	July 16, 1669	Murder	Affizes	Acquitted	v. - - 194
Storne	Feb. 28, 1681	Murder	O. B.	Executed	iii. - - 418
Sturgeson	April 27, 1759	Murder	Affizes	Burnt in the hand	x. - - 428

THE ALPHABETICAL TABLE.

NAMES.	DATES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
Steward, Archibald	June 8, 1747	Neglect of duty	Scotland	Acquitted	ix. — 587
—, James	Sept. 1752	Murder	Scotland	Executed	x. — 40
Stirling	Nov. 15, 1708	Treason	Scotland	Acquitted	v. — 630
Strafford, earl	March 22, 1640	Treason	H. L.	Beheaded	i. — 723
Streeter, capt.	Nov. 1653	Hab. Corp.	U. B.	Discharged	ii. — 195
Strickland, Mary	Oct. 12, 1699	Forgery	O. B.	Fined and imprisoned	v. — 232
Stubbs	Dec. 11, 1662	Treason	O. B.	Executed	ii. — 478
Sudley, lord	Feb. 25, 1549	Treason	Parliament	Executed	vii. — 1
Suffolk, earl	Feb. 3, 1388	Treason	H. L.	Escaped	i. — 1
Surry, earl	Dec. 13, 1546	Treason	Westminster	Beheaded	xi. — 18
Swan	March 1752	Petty Treason	Affizes	Executed	x. — 36
Swensden	Nov. 25, 1702	Forcible marriage	B. R.	Executed	v. — 449
Swinock	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 630
T.					
Talbot	H. Term, 1614	Popery	C. S.	No judgment	xi. — 116
Tapner	Jan. 16, 1748-9	Murder	Affizes	Executed	ix. — 716
Talborough	Feb. 3, 1679	Subornation of perjury	B. R.	Fined	ii. — 1017
Temple, James	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 398
—, Peter					
Thompson, Clerk	Dec. 24, 1680	High crimes	Parliament	Never tried	vii. — 491
—, Nathaniel	June 20, 1682	Libels	G. H.	Pilloried and fined	iii. — 505
Thorpe	July 3, 1407	Heresy	ABp.	Imprisoned	i. — 16
Throckmorton, sir Nicholas	April 17, 1554	Treason	G. H.	Acquitted	i. — 63
—, his Jury	Nov. 10,	Misdemeanour	C. S.	Fined	i. — 78
Thwing	July 24, 1680	Treason	Affizes	Executed	iii. — 79
Tilney	Sept. 15, 1586	Treason	Westminster	Executed	i. — 134
Titchburne, Chidiock	Sept. 14, 1586	Treason	Westminster	Executed	i. — 128
—, Robert	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 394
Tonge	Dec. 11, 1662	Treason	O. B.	Executed	ii. — 478
Townley	July 15, 1746	Treason	Com. of O. & Term.	Executed	xi. — 543
Tranter	Feb. 3, 1721	Murder	B. R.	Burnt in the hand	vi. — 195
Travers	Sept. 15, 1586	Treason	Westminster	Executed	iv. — 134
Trelawney, bp. of Rochester	June 29, 1688	Libel	B. R.	Acquitted	i. — 304
Trefilian, Lord C. J.	Feb. 3, 1388	Treason	H. L.	Executed	i. — 1
Trigge, Thomas	May 2, 1684	Riot	B. R.	Fined	iii. — 948, 978
Turner, Anne	Nov. 7, 1615	Murder	B. R.	Executed	i. — 339
—, Anthony	June 13, 1679	Treason	O. B.	Executed, &c.	ii. — 829
—, bishop of Ely	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
—, col.	Jan. 15, 1663	Burglary	O. B.	Executed	ii. — 502
Turpin, Joseph	May 2, 1684	Riot	B. R.	Fined	iii. — 949, 978
Tutchin	Nov. 4, 1704	Libel	G. H.	No judgment	v. — 528
Twyn	Feb. 20, 1663	Treason	O. B.	Executed	ii. — 528
V.					
Valentine	1629	Hab. Corp.	B. R.	Remanded	vii. — 217
	M. Term, 1629	Sedition	B. R.	Fined and imprisoned	vii. — 242
Vane, sir Henry	June 2, 1662	Treason	B. R.	Beheaded	ii. — 435
Vaughan, capt.	Nov. 6, 1696	Treason	O. B.	Executed	v. — 17
Uchiltree, lord	Nov. 30, 1631	Slander	Scotland	Imprisoned	vii. — 260
Udal	July 24, 1590	Felony	Affizes	Pardoned	i. — 168
Vere, duke of Ireland	Feb. 3, 1388	Treason	H. L.	Escaped	i. — 1
Vincent, capt.	Oct. 8, 1702	Defertion	Court-martial	Shot	i. — 168
Vowel	June 30, 1654	Treason	H. C. J.	Executed	ii. — 212
Vratz	Feb. 28, 1681	Murder	O. B.	Executed	iii. — 466
Uke	March 8, 1388	Treason	Parliament	Executed	i. — 14
W.					
Wade, capt.	Oct. 8, 1702	Defertion	Martial	Shot	v. — 445
Waite	Oct. 16, 1660	Regicide	O. B.	Reprieved	ii. — 398
Wakeman, sir Geo.	July 18, 1679	Treason	O. B.	Acquitted	ii. — 917
Walcot	July 12, 1683	Treason	O. B.	Executed	iii. — 684
Waller, sir Hardres	Oct. 10, 1660	Regicide	O. B.	Reprieved	ii. — 308
Walters	June 1, 1688	Murder	O. B.	No judgment	vii. — 648
Ward, sir Patience	May 19, 1683	Perjury	B. R.	No judgment	iii. — 661
Warwick, earl	Aug. 18, 1553	Treason	High Steward	Beheaded	xi. — 26
	March 28, 1699	Murder	H. L.	Discharged	v. — 137
Watson, James	E. Term, 1765	Falfe imprisonment	C. B.	Damages	xi. — 307
—, William	Nov. 15, 1603	Treason	Com. of O. & Term.	Executed	vii. — 63
Wedderburne, sir John	Nov. 4, 1746	Treason	Com. of O. & Term.	Executed	ix. — 580
Wells, Sufannah	Feb. 21, 1753	Robbery	O. B.		x. — 224
Wentworth, sir John	Nov. 10, 1615	Traducing public justice	C. S.	Fined, imprisoned, &c.	i. — 333
Weston, Richard	Oct. 19, 1615	Murder	G. H.	Executed	i. — 324
—, sir Francis	May 1536	Treason	Commissioners	Beheaded	xi. — 10
Wharton	Feb. 9, 1637	Libel	C. S.	Fined, pilloried, &c.	vii. — 286
White, bp. of Peterborough	June 29, 1688	Libel	B. R.	Acquitted	iv. — 304
Whitebread	Dec. 17, 1678	Treason	O. B.	Jury discharged of him	ii. — 696
	June 13, 1679	Treason	O. B.	Executed	ii. — 829
Whitelocke	June 1613	Contempt	C. S.		xi. — 106
Wiat, sir Thomas	March 13, 1554-5	Treason	Westminster	Executed	vii. — 325
Wickham	May 8, 1683	Riot	Nisi Prius	Fined	iii. — 630
Wickstone	Feb. 13, 1588	Sedition	C. S.	Imprisoned and fined	vii. — 29
Widdrington, lord	Feb. 9, 1715	Treason	H. L.	Pardoned	vi. — 1
Wilkes	E. Term, 1763	Hab. Corp.	C. B.	Discharged	xi. — 302
	M. Term, 1764	Seditious libel			
	H. Term, 1770	Blasphemous libel	B. R.	Fined, &c.	xi. — 324
Wilks	April 4, 1668	Treason	B. R.	Acquitted	ii. — 585
Williams	March 22, 1638	Murder	B. R.		ix. — 63, 534, n.
Willia	April 18, 1710	Treason	B. R.	Acquitted	viii. — 250
Willon, William	May 2, 1684	Riot	B. R.	Fined	iii. — 949, 978
Winter, Robert	Jan. 27, 1605	Gunpowder plot	Westminster	Executed	i. — 232
—, Thomas					
Wintoun, earl	March 15, 1715	Treason	H. L.	Escaped	vi. — 17
Woodburn	March 13, 1722	Maiming	Affizes	Executed	iv. — 212
Woodward	April 14, 1668	Treason	O. B.	Acquitted	ii. — 585
Worcester, Lloyd, bp. of	June 29, 1688	Libel	B. R.	Acquitted	iv. — 305
	1702	Breach of privilege	H. Commons	Removed	viii. — 82
Wrayham	E. Term, 1618	Slander	C. S.	Censured	vii. — 102
Wright	Jan. 26, 1615	Carrying a challenge	C. S.	Commitment, &c.	xi. — 112
Y.					
York, Archbishop	Feb. 3, 1388	Treason	H. L.	Escaped	i. — 1
Z.					
Zugge	Aug. 4, 1735	Libel	New-York	Acquitted	ix. — 276

CHRONOLOGICAL TABLE

OF THE DATES OF THE TRIALS.

TO WHICH ARE ADDED,

The NAMES of the PRISONERS or PRINCIPAL PARTIES in the several TRIALS; the CRIMES or CAUSES of ACTION; the COURTS or PLACES of TRIAL; the PUNISHMENTS, JUDGMENTS, or EVENTS of the several PROSECUTIONS; with REFERENCES to the VOLUMES in which the TRIALS or PROCEEDINGS are respectively contained.

DATES.	NAMES.	CRIMES OR CAUSES OF ACTION.	COURTS OR PLACES OF TRIAL.	PUNISHMENTS, &c.	VOLUMES.
RICHARD THE SECOND.					
1388. 11 Rich. II.	Archbishop of York Duke of Ireland Earl of Suffolk L. C. J. of England Mayor of London & others	Treason	H. L.	Escaped Escaped Escaped Executed Executed	i. — 1
HENRY THE FOURTH.					
1407. 8 Hen. IV.	William Thorpe	Herefy	Archbishop	Imprisoned	ii. — 16
HENRY THE FIFTH.					
1413. 1 Hen. V.	Lord Cobham	Herefy	Archbishop	Executed and burnt	ii. — 36
HENRY THE SEVENTH.					
1494-5. 10 Hen. VII.	Sir William Stanley	Treason		Beheaded	xi. — 2
HENRY THE EIGHTH.					
1509. 1 Hen. VIII.	Sir Thomas Empson Edmund Dudley	Treason	Northampton	Beheaded	xi. — 3
1521. 13 Hen. VIII.	Duke of Buckingham	Treason	High Steward	Beheaded	xi. — 4
1535. 26 Hen. VIII.	Lord Chancellor More Bishop of Rochester Lord Dacres	Treason Treason Treason	Commissioners Com. of O. & Term. High Steward	Beheaded Beheaded Beheaded Acquitted	xi. — 59 xi. — 7 ix. — 10
1536. 27 Hen. VIII.	Queen Anne Boleyn Viscount Rocheforde	Treason Treason	High Steward High Steward	Beheaded Beheaded	xi. — 10 xi. — 10
	Henry Norrys Mark Smeton William Brereton Sir Francis Weston	Treason	Com. of O. & Term.	Beheaded Hanged Beheaded Beheaded	xi. — 10
1540. 33 Hen. VIII.	Lord Grey	Treason	Westminster	Attainted	xi. — 17
1541. 33 Hen. VIII.	Sir Edmund Knevet	Striking in the palace	Commissioners	Pardoned	xi. — 16
1546. 37 Hen. VIII.	Earl Surrey Duke of Norfolk	Treason Treason	Com. O. & Term. Attainted	Executed Saved	xi. — 18 xi. — 18
EDWARD THE SIXTH.					
1549. 2 & 3 Edw. VI.	Lord Sudley	Treason	Parliament	Executed	vii. — 1
1550. 3 & 4 Edw. VI.	Duke of Somerset	Treason, &c.	Parliament	Pardoned	vii. — 12
1551. 4 & 5 Edw. VI.		Treason and felony	High Steward	Beheaded	vii. — 15
QUEEN MARY.					
1553. 1 Mary	Duke of Northumberland Marquis of Northampton Earl of Warwick	Treason	High Steward	Beheaded	xi. — 26
	Sir John Gates Henry Gates Sir Andrew Dudley Sir Thomas Palmer	Treason	Westminster	Beheaded	xi. — 16
1554. 2 Mary	Sir Nicholas Throckmorton Sir Thomas Wiat	Treason Treason	Commissioners Westminster	Acquitted Arraigned only	i. — 63, 78 vii. — 24
QUEEN ELIZABETH.					
1567. 9 Eliz.	William Powrie George Dalgleish John Hay John Hepburn Nicholas Hubert	Treason	Scotland	Executed Examined	viii. — 327 viii. — 328 viii. — 329 viii. — 330 viii. — 331

THE CHRONOLOGICAL TABLE.

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Q U E E N E L I Z A B E T H.					
1567. 9 Eliz.	Earl Bothwell	Treason and regicide	Commissioners	Acquitted	i. — 78
1571. 14 Eliz.	Duke of Norfolk	Treason	High Steward	Beheaded	i. 82 viii. 335
	Robert Hickford	Herefy	Queen's Bench	No judgment	i. — 117
1584. 26 Eliz.	William Parry, L. D.	Treason	Commissioners	Executed	i. — 121
1586. 28 Eliz.	Mary Queen of Scots	Traitorous conspiracy	Commissioners	Beheaded	i. — 145
	Anthony Babington				
	Chidiock Titchburne				
	Thomas Salisbury	Treason	Com. of Oy. & Term.	Executed	i. — 128
	Robert Barnewell				
	John Savage				
	Henry Donn				
	John Ballard				
	Edward Abington				
	Charles Tilney	Treason	Commissioners	Executed	i. — 134
	Edward Jones				
	John Travers				
	John Charnock				
	Jerome Bellamy				
	Robert Gage				
1587. 30 Eliz.	Davison	Contempt	C. S.	Fined	vii. — 19
1588. 31 Eliz.	Sir Richard Knightley	Sedition	C. S.	Fined	vii. — 30
1589. 31 Eliz.	Earl of Arundel	Treason	High Steward	Died in prison	i. 164 xi. 27
1590. 32 Eliz.	John Udall, clerk	Belony	Judges of affize	Pardoned	i. — 168
1592. 34 Eliz.	Sir John Perrot	Treason	Commissioners	Died in prison	i. — 188
1599. 41 Eliz.	Brains	Appeal of murder	O. B.	Executed	ix. — 536, n.
1600. 43 Eliz.	Earls Essex & Southampton	Treason	High Steward	Beheaded	i. — 196
	Sir Christopher Blunt			Beheaded	
	Sir Charles Davers			Beheaded	
	Sir John Davis	Treason	Commissioners	Executed	i. 209 vii. 47
	Sir Gilly Merrick			Executed	
	Henry Cuffe			Executed	
	Earl Gowrie				
	Alexander Ruthven	Treason	Edinburgh	Executed	vii. — 33
	Henry Ruthven				
	Hugh Moncrief				
	Peter Eviot	Treason	O. B.	Executed	vii. — 44
	Captain Lee				
J A M E S T H E F I R S T.					
1603. 1 & 2 Jac. I.	Sir Walter Raleigh	Treason	Commissioners	Beheaded	i. 212 viii. 339
	Sir Griffin Markham			Reprieved	vii. — 63
	Sir Edward Pagham		Winton	Acquitted	vii. — 63
	George Brooke			Executed	
	Bartholemew Brookefby	Treason	Commissioners	Reprieved	vii. — 63
	Anthony Copley			Executed	vii. — 63
	William Watson			Executed	
	William Clarke			Executed	
1604. 2 & 3 Jac. I.	Sir Francis Goodwin	Parliamentary election	H. Commons	New writ	vii. — 67
	Richard Bates	Refusing to pay duty	Exchequer		ix. — 29
1605. 3 & 4 Jac. I.	Robert Winter				
	Thomas Winter				
	Guy Fawkes				
	John Grant	Gunpowder plot	Commissioners	Executed	i. — 232
	Ambrose Rookwood				
	Robert Keyes				
	Thomas Bates				
	Sir Everard Digby				
1606. 4 & 5 Jac. I.	Henry Garnet	Gunpowder plot	Commissioners	Executed	i. — 248
1607. 5 & 6 Jac. I.	Robert Lalor	Romish Priest	Ireland	Premunire	xi. — 69
1608. 6 & 7 Jac. I.	Richard Smith	An affize	B. R.	Disseisin	xi. — 86
	George Sprot	Treason	Scotland	Executed	i. — 310
1609. 7 & 8 Jac. I.	Robert Logan	Treasonable conspiracy	Scotland	Attainted	vii. — 78
	Lord Balmerino	Treason	Scotland	Pardoned	vii. — 85
1612. 10 & 11 Jac. I.	Lord Sanquaire	Murder	King's Bench	Executed	vii. — 86
	James Whitelocke	Contempt	C. S.		xi. — 106
	Countess of Shrewsbury	Contempt	C. S.		xi. — 108
1613. 11 & 12 Jac. I.	William Talbot	Popery	C. S.		xi. — 116
	Earl and Countess of Essex	Impetency	Delegates	Divorced	i. — 315, n.
1615. 13 & 14 Jac. I.	Richard Weston	Murder	Commissioners	Executed	i. — 324
	John Ogilvie	Treason	Scotland		vii. — 95
	Oliver St. John	Misdemeanour	C. S.	Fined	xi. — 110
	Sir John Hollis				
	Sir John Wentworth	Traducing public justice	Star-chamber	Imprisoned and fined	i. — 333
	Mr. Lumsden				
	Sir Jervis Elwes	Murder	G. H.	Executed	i. — 341
	James Franklin	Murder	King's Bench	Executed	i. — 346
	William Priest	Sending a challenge	C. S.	Fined, &c.	xi. — 112
	Sir Thomas Monson	Murder	King's Bench	Arraigned only	i. — 347
	Richard Wright	Carrying a challenge	C. S.	Fined, &c.	xi. — 112
1616. 14 & 15 Jac. I.	Countess of Somerset	Murder	High Steward	Pardoned	i. — 348
	Earl of Somerset	Murder	High Steward	Pardoned	i. — 351
1618. 16 & 17 Jac. I.	Wraynham	Slander	C. S.	Cenfured	vii. — 102
1620. 18 & 19 Jac. I.	Lord Chancellor Bacon	Bribery and corruption	Parliament	Fined, &c.	i. — 375

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C H A R L E S T H E F I R S T.					
1627. 3 Car. I.	Sir Thomas Darnel Sir John Corbet Sir Walter Earl Sir John Heveningham Sir Edmund Hampden	Hab. Corp.	King's Bench	Remanded	vii. — 114
1628. 4 Car. I.	Holloway	Murder	O. B.	Executed	ix. — 532, 533
1629. 5 Car. I.	William Stroud Walter Long John Selden	Hab. Corp.	King's Bench	Remanded	vii. — 217
	Richard Chambers	Seditious speeches	C. S.	Imprisoned	xi. — 118
	Sir John Elliot Denzil Hollis Benjamin Valentine	Seditious speeches in Parl.	King's Bench	Commitment	vii. — 242
1630. 6 Car. I.	Lord Uchiltrie Doctor Leighton	Calumny Libel	Edinburgh C. S.	Perpetual imprisonment Whipped, pilloried, &c.	vii. — 259 xi. — 120
	Earl Bedford Earl Clare Earl Somerset Sir Robert Cotton John Selden Oliver St. John	Seditious writing	C. S.	Proceedings stayed	xi. — 121
1631. 7 Car. I.	Lord Audley	Rape and sodomy	High Steward	Beheaded	i. 385 vi. Ap. 5
	Laurence Fitzpatrick Giles Broadway	Rape and sodomy	King's Bench	Executed	i. — 396
1632. 8 Car. I.	Lord Rea and Day. Ramsay Henry Sheffield	Appeal of treason Breaking church window	Chivalry Star-chamber	No combat Commitment, &c.	xi. — 124 i. — 399
1632-3. 9 Car. I.	William Prynne Michael Sparkes William Buckner	Libel	Star-chamber	Imprisoned, pilloried, &c. Pilloried, fined, &c. Imprisoned and fined	i. — 418
	Sir Thomas Layton Sir David Fowles Henry Fowles	Traducing of state	Star-chamber	Dismissed Fine, commitment, &c. Commitment and fine	xi. — 131
1634. 10 Car. I.	Lord Balmerino	Libel	Scotland	Pardoned	i. — 429
1637. 13 Car. I.	John Bastwick, M. D. Henry Burton William Prynne	Libel	Star-chamber	Loss of ears, fine, &c. The same The same and stigmatized	i. — 481
	John Hampden	Ship-money	Exchequer	Judgment	i. 505 vi. Ap. 5
	John Lilburne John Wharton	Sedition	C. S.		vii. — 285
1638. 14 Car. I.	Thomas Harrison, clerk David Williams	Reflecting on a judge Murder	King's Bench O. B.	Fined 50,000l. &c. Burnt in the hand	i. 720 vi. Ap. 10 xi. — 534 n.
1640. 16 Car. I.	Earl. Strafford	Treason	H. L.	Beheaded	i. — 723
1643. 19 Car. I.	Lord Keeper Finch Colonel Fiennes	Treason Cowardice	Parliament Council of war	Fled Pardoned	vii. — 309 i. — 766
1644. 20 Car. I.	Archbishop Laud Lord Macguire Sir Robert Spotswood	Treason Treason Treason	H. L. King's Bench Scotland	Beheaded Executed Beheaded	i. — 824 i. 949 viii. 341 i. — 961
1645. 21 Car. I.	John Morris, alias Poyntz, and his wife	Forgery	H. L.	Fine and imprisonment	vii. — 317
1647. 23 Car. I.	Isabel Smith Leonard Darby John Harris				
1648. 24 Car. I.	Charles, king of England	Treason	H. C. of Justice	Beheaded	i. — 985

C H A R L E S T H E S E C O N D.

1648. 1 Car. II.	Duke of Hamilton	Treason	H. C. of Justice	Beheaded	ii. — 81
1649. 2 Car. II.	Colonel Lilburne	Treason	Com. of O. & Term.	Acquitted	ii. — 19
1650. 3 Car. II.	Colonel Morris	Treason	Justices of Assize	Executed	vii. — 320
	Colonel Andrews	Treason	H. C. of Justice	Beheaded	vii. — 323
1651. 4 Car. II.	Christopher Love John Gibbons	Treason Treason	H. C. of Justice H. C. of Justice	Beheaded Beheaded	ii. — 83 ii. — 183
1652. 5 Car. II.	Richard Faulconer	Perjury	King's Bench	Commitment	vii. — 343
1653. 6 Car. II.	Captain Streater John Lilburne —, his jury	Hab. Corp. Return from banishment Misdemeanour	Upper Bench O. B. Council of State	Discharged Acquitted Examined	ii. — 195 vii. — 354 ii. — 81
1654. 7 Car. II.	John Gerhard Peter Vowell Somerset Fox	Treason	H. C. J.	Beheaded Executed Reprieved	ii. 211 viii. 366 ii. 211 viii. 365 ii. — 211
1655. 8 Car. II.	John Pordage, D. D. John Penruddock Buckner	Insufficiency Treason Murder	Commissioners Com. of O. & Term. O. B.	Ejected Beheaded Burnt in the hand	ii. — 259 ix. — 534 n. vii. — 371
1656. 9 Car. II.	James Nayler Miles Sindercome	Blasphemy Treason	H. of Commons Upper Bench	Tongue bored, &c. Died in prison	ii. — 266 vii. — 371

DATES.	NAMES.	CRIMES or CAUSES of ACTION.	COURTS or PLACES of TRIAL.	PUNISHMENTS, &c.	VOLUMES.
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C H A R L E S T H E S E C O N D.					
1674. 26 Car. II.	Sir Samuel Barnardiston	Parl. Election	King's Bench	Damages	vii. - 427, 433
			Exchequer	Judgment reversed	vii. - 431
1675. 27 Car. II.	Doctor Shirley	Breach of Privilege	H. of Lords	Reversal affirmed	vii. - 451
1676. 28 Car. II.	Francis Jenks	Seditious Speeches	H. of Commons	Taken into custody	vii. - 453
1677. 29 Car. II.	Earl of Shaftesbury	Hab. Corp.	Privy Council	Commitment	vii. - 467
	James Mitchel	Attempt to murder	King's Bench	Remanded	ii. - 610
	Earl Pembroke	Murder	Scotland	Executed	ii. - 623
1678. 30 Car. II.	William Stayley	Treason	H. of Lords	Discharged	ii. - 641
	Edward Coleman	Treason	King's Bench	Executed	i. 656 viii. 439
			King's Bench	Executed	i. - 660
	T. White, alias Whitebread			Jury discharged of him	
	William Ireland			Executed	
	John Fenwick	Treason	O. B.	Jury discharged of him	ii. - 696
	Thomas Pickering			Executed	ii. 696 viii. 440
	John Grove			Executed	
	Lord Cornwallis	Murder	High Steward	Discharged	ii. - 726
	Earl Danby	Treason, &c.	Parliament	Pardoned	ii. - 732
1678. 31 Car. II.	Robert Green				ii. 760 vi. 12
	Henry Berry	Murder	King's Bench	Executed	viii. - 441
	Lawrence Hill				ii. 760 viii. 44
1679. 31 Car. II.	Samuel Atkins	Accessory to murder	King's Bench	Acquitted	ii. 791 viii. 443
	David Lewis	Treason	Judge of Assize	Executed	ii. - 801
	Nathaniel Reading	Misdemeanour	Com. of Oy. & Term.	Fined and pilloried	ii. - 806
	T. White, alias Whitebread				
	William Harcourt	Treason	Com. of Oy. & Term.	Executed	ii. - 830
	John Fenwick				
	John Gavan				
	Anthony Turner				
	Richard Langhorn	Treason	Com. of Oy. & Term.	Executed	ii. - 878
	Lord Chief Justice Scroggs	High Misdemeanours	Privy Council	Dismissed	vii. - 476
	Sir George Wakeman				
	William Marthal	Treason	O. B.	Acquitted	ii. 917 viii. 453
	William Rumley				
	James Corker				
	Charles Kerne	Treason	Judges of Assize	Not guilty	ii. - 961
	Thomas Knox	Misdemeanours	King's Bench	Imprisoned and fined	ii. - 971
	John Lane			Pilloried, fined, &c.	
	Leo. Anderson, alias Munfon				
	Wm. Ruffel, alias Napper				
	Charles Parris, alias Parry	Treason	O. B.	Sentenced	ii. - 994
	Henry Starkey				
	James Corker				
	William Marthal				
	Alexander Lumden				
	Joseph Kemish				
	John Tasborough	Subornation of Perjury	King's Bench	Fined	ii. 1018 vi. Ap. 12
	Anne Price				
	Benjamin Harris	Libel	G. H.	Sentenced	ii. - 1038
	Francis Smith	Libel	G. H.	Fined	ii. 1039 vi. Ap. 13
	Jane Curtis	Libel	G. H.	Found guilty	iii. - 1042
	Sir Thomas Gascoigne	Treason	King's Bench	Not guilty	iii. - 1
	Eliz. Collier	Treason	King's Bench	Not guilty	iii. - 31
1680. 32 Car. II.	Earl Castlemaine	Treason	King's Bench	Not guilty	iii. - 35
	Henry Carr	Libel	G. H.	Guilty	iii. - 58
	John Giles	Attempt to murder	O. B.	Pilloried, fined, &c.	iii. - 66
	Richard Thompson, Clerk	Complaints	Parliament	Ordered to be impeached	vii. - 491
	Thomas Thwing	Treason	Affizes	Executed	iii. 80, 89 viii. 459
	Mary Preficks	Treason	Affizes	Not guilty	iii. 90 vi. Ap. 14
	Eliz. Collier	Libel	O. B.	Fined, pilloried, &c.	iii. - 102
	Viscount Stafford	Treason	H. L.	Beheaded	vii. - 479
	Lord Chief Justice Scroggs	Treason	Parliament	Removed	iii. 225, 263
1681. 33 Car. II.	Edward Fitzharris	Treason	King's Bench	Executed	iii. - 293
	Oliver Plunket, D. D.	Treason	King's Bench	Executed	iii. - 317
	Sir Miles Stapleton	Treason	Affizes	Not guilty	iii. - 328
	George Busby	Romish Priest	Affizes	Sentenced	iii. - 341
	Stephen Colledge	Treason	Com. of Oy. & Term.	Executed	iii. - 413
	Slingsby Bethel	Affault and Battery	Southwark	Fined	iii. - 418
	Earl of Shaftesbury	Treason	O. B.	No bill	iii. - 442
	Earl Argyle	Treason	Scotland	Beheaded	
	George Borosky			Executed, &c.	
	Christopher Vratz	Murder	O. B.	Executed, &c.	iii. - 466
	John Stern			Executed, &c.	
	Count Conningsmark			Not guilty	
	William Rapley	False return of Parl. writ	Affizes	Damages	viii. - 94, n.
	Charles Maitland	Perjury	Edinburgh	Not prosecuted	viii. - 436
1681. 34 Car. II.	Earl Danby	Hab. Corp.	King's Bench	Remanded	ii. - 752, 754
	Nathaniel Thompson				
	William Pain				
	John Farewell	Libel	G. H.	Pilloried, fined, &c.	iii. - 886
	Lord Grey				
	Robert Charnock	Misdemeanour	King's Bench	No judgment	i. 519 vi. Ap. 15
	Anne Charnock				

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CHARLES THE SECOND.

1683. 35 Car. II.

David Jones					
Frances Jones		Misdemeanour	King's Bench	No judgment	i. 519 vi. Ap. 15
Rebecca Jones					
City of London		Ufurpation of Franchise	King's Bench	Forfeiture of charter	iii. 545 vi. Ap. 16
Thomas Pilkington					
Samuel Shute					
Henry Cornish					
Ford Lord Grey					
Sir Thomas Player					
Slingsby Bethel					
Francis Jenks					
John Deagle		Riot	Nisi Prius	Fined	iii. 630 vi. Ap. 49
Richard Freeman					
Richard Goodenough					
Robert Key					
John Wickham					
Samuel Swinock					
John Jekyll					

1683. 35 Car. II.

Sir Patience Ward		Perjury	King's Bench	No judgment	iii. - - 662
Captain Thomas Walcot		Treason	O. B.	Executed	iii. 684 vi. Ap. 42
William Hone		Treason	O. B.	Executed	iii. - - 706
Lord Ruffel		Treason	O. B.	Beheaded	iii. 706, 755, 766
Thomas Sandys		Infringement of Charter	King's Bench	Damages	viii. 464, 471, 471
John Rouse		Treason	O. B.	Executed	vii. - - 496
William Blague		Treason	O. B.	Not guilty	iii. - - 731
Colonel Sidney		Treason	King's Bench	Beheaded	iii. 793 vi. Ap. 45
John Hampden		Misdemeanour	King's Bench	Fined and sureties, &c.	viii. 469, 471, 476
Lawrence Braddon		Misdemeanour	King's Bench	Fined and sureties, &c.	iii. 824 vi. Ap. 45
Hugh Speke		Misdemeanour	King's Bench	Fined and sureties, &c.	iii. 856 vi. Ap. 46
Sir Samuel Barnardiston		Misdemeanour	Nisi Prius	Fined and sureties, &c.	iii. 933 vi. Ap. 46
James Holloway		Treason	King's Bench	Executed	iii. - - 943

1684. 36 Car. II.

William Sacheverel					
George Gregory					
Charles Hutchinson					
John Greaves					
William Greaves					
Samuel Richards					
Robert Green					
Francis Salmon					
Arthur Riccards					
Ralph Bennet		Riot	King's Bench	Fined and security	iii. - - 949, 978
John Sherwin					
William Wilfon					
Samuel Smith					
Thomas Trigg					
Richard Smith					
John Hoe					
William Smith					
Joseph Turpin					
Nathaniel Charnel					
Joseph Astlin					
Sir Thomas Armstrong		Treason	King's Bench	Executed, &c.	iii. 983 viii. 470
Titus Oates		Scand. mag.	King's Bench	Damages	iii. - - 987
Thomas Rosewell		Treason	King's Bench	Pardoned	iii. 997 vi. Ap. 48
Joseph Hayes		Treason	King's Bench	Not guilty	iii. 1067 vi. Ap. 50
Thomas Papillon		False Arrest	Nisi Prius	Damages	iii. 1072 vi. Ap. 50
Robert Baillie		Treason	Scotland	Executed, &c.	iii. - - 195
Lady Ivy		Tortious Entry	King's Bench	Ejected	vii. - - 516

JAMES THE SECOND.

1685. 1 Jac. II.

Titus Oates, D. D.		Perjury	King's Bench	Fined, degraded, &c.	iv. - - 1, 66
William Disney		Treason	Special com.	Executed, &c.	vii. - - 611
Lady Lisle		Treason	Winton	Beheaded	iv. - - 105
Richard Baxter, Clerk		Seditious libel	G. H.	Fined, &c.	x. Ap. - - 37
John Fernley				Reprieved	iv. - - 131
William Ring				Reprieved	iv. - - 134
Elizabeth Gaunt		Treason	O. B.	Executed	iv. - - 142
Henry Cornish		Treason	O. B.	Executed	iv. 132, 142
Robert Frances		Murder	O. B.	Executed	viii. 473, 476
Charles Bateman		Treason	Com. of Oy & Term.	Executed	x. Ap. - - 33
John Hampden		Treason	O. B.	Executed	iv. - - 164
Lord Delamere		Treason	O. B.	Pardoned	iv. 207 vi. Ap. 51
Bishop of London		Contempt	High Steward	Acquitted	iv. - - 209
Sir Edward Hales		Not taking oaths	Ecclef. Com.	Suspended	iv. - - 247
Samuel Johnson		Libels	King's Bench	Judgment	vii. - - 612
Miles Prance		Perjury	King's Bench	Fined, pilloried, &c.	vii. - - 645
John Peachell, D. D.		Contempt	Ecclef. Com.	Fined, pilloried, &c.	viii. 442, n.
Duke of Devonshire		Striking in the palace	King's Bench	Deprived and suspended	iv. - - 254
Magdalen College Oxon		Contempt	Ecclef. Com.	Fined 10,000l.	xi. - - 133
Philip Stansfield		Parricide	Scotland	Fellows incapacitated	iv. - - 262
				Executed	iv. - - 283

1686. 2 Jac. II.

1687. 3 Jac. II.

1688. 4 Jac. II.

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JAMES THE SECOND.

1689 5 Jac. II.	Archbishop of Canterbury Bishops of St. Asaph Ely Chichester Bath and Wells Peterborough Bristol	Libel	King's Bench	Acquitted	iv. — 304
	Rowland Walters Dearing Bradshaw Ambrose Carr	Murder	O. B.	Manlaughter Acquitted Acquitted	vii. — 648
	John Price and 100 others by name	Treason	Ireland	All bailed but seven, who were imprisoned	iv. — 402

WILLIAM AND MARY.

1688-9. 1 W. & M.	Maurice Cavenagh Edmund Poor William Bowland	Felony	Ireland	Sentenced to be executed	iv. — 408
1689. 1 W. & M.	Earl Castlemaine	Treason	H. of Commons	Bailed	iv. — 397
	Sir Francis Pemberton Sir Thomas Jones Judges, B. R.	Breach of Privilege	H. Commons	Taken into custody	viii. — 1
1690. 2 W. & M.	Viscount Preston John Ashton	Treason	O. B.	Pardoned Executed	iv. — 423 455
1692. 4 W. & M.	Henry Harrison John Cole John Germaine Lord Mohun Bishop of Rochester	Murder Murder Crim. Con. Murder Treasonable Conspiracy	O. B. O. B. King's Bench H. L. Privy Council	Executed Not guilty Damages Discharged No prosecution	iv. 448 viii. 483 iv. — 506 vii. — 27 iv. — 510 viii. — 37
1692-3. 4 & 5 W. & M.	Charles Knowles, earl of Banbury	Murder	O. B.	No trial	viii. — 50
1693. 5 W. & M.	William Anderton John Golding & al.	Treason Piracy	O. B. Admiralty	Executed Executed	viii. — 63 viii. — 74

WILLIAM THE THIRD.

1695. 7 W. III.	Thomas Kendall Richard Roe	Hab. Corp.	King's Bench	Bailed	iv. — 554
1695. 8 W. III.	Robert Charnock Edward King Thomas Keys	Treason	Special Commis.	Executed, &c.	iv. — 562
	Sir John Friend	Treason	Com. of O. & Term.	Executed, &c.	iv. — 599
	Sir William Parkyns		O. B.		iv. — 627
1696. 8 W. III.	Ambrose Rookwood Charles Cranburne Robert Lowick	Treason	Com. of O. & Term.	Executed, &c.	iv. — 661 iv. 698 vi. 56 iv. 718 viii. 56
	Peter Cook Alexander Knightley	Treason Treason	Goal-delivery King's Bench	Pardoned Pardoned	iv. — 737 iv. — 777
	Joseph Dawson Edward Forfeith William May William Bishop James Lewis John Sparkes	Piracy	Admiralty	Executed	v. — 1
	Captain Vaughan Sir John Fenwick Earl of Warwick, &c.	Piracy Treason Murder	Admiralty Parliament H. L.	Executed Beheaded Discharged	v. 18 vi. 57 v. — 40 v. — 138
1699. 11 W. III.	Spencer Cowper Ellis Stephens William Rogers John Marlon	Murder	Affizes	Acquitted	v. 194 viii. 485
1699. 12 W. III.	Mary Butler	Forgery	O. B.	Fined and imprisoned	v. — 230
1700. 13 W. III.	Duke & Dukes of Norfolk	Adultery	Parliament	Divorce	v. 239 viii. 7, 27
1701. 13 W. III.	John Cowland Captain Kidd	Murder Murder and Piracy	O. B. Admiralty	Executed Executed	ix. — 534 n. v. 287, 289, 297, 313

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- Benevolences, loans, and gifts declared contrary to law by petition of right xi. 29, 110. See St. JOHN, OLIVER.
- * BENNET, RALPH, iii. 949. See SACHEVEREL, WILLIAM.
- BERKLEY, ROBERT, Serjeant at Law,**
- His argument for return of *habeas corpus* in William Stroud's case vii. 221.
- BERKLEY, Sir ROBERT, Justice B. R.**
- His argument, opinion, and reasons for the king against John Hampden, esq. in the cause of ship-money i. 619.
- Articles of impeachment against him, for the above opinion i. 709.
- vii. 488. viii. 566.
- Mr. Pierpont's speech thereon i. 713.
- Censured the justices Hutton and Croke for subscribing their opinion in ship-money, for conformity only, because the major number of the judges had subscribed; and that it was a base and unworthy thing for any man to give his hand contrary to his heart; this censure also is part of one of the articles of impeachment against him i. 711.
- Another charge was for saying openly in court, "that there was a rule of law, and a rule of government; and that many things which might not be done by the rule of law, might be done by the rule of government." i. 711. See ASHLEY, Sir FRANCIS, Serjeant at Law.
- See also ii. 209. vii. 250.
- BERNARDI, JOHN, Major,**
- Proceedings against him, Countess, Blackburn, Cassels, Chambers, and Meldrum, on account of the assassination plot, in king William's reign x. 64. Ap.
- These proceedings were wrote by the major, after he had been confined a state prisoner thirty-three years in Newgate x. 64. Ap.
- History of Bernardi's life x. 64. Ap.
- Served in the Dutch wars, lost an eye at the siege of Maastricht, and shot through the arm x. 64. Ap.
- Went to king James II. at St. Germain's, and then sent to Ireland x. 65. Ap.
- Afterwards to Scotland, where he had like to have been seized x. 65. Ap.
- Came to London, set out for Flanders, seized at Colchester x. 65. Ap.
- Remained in custody seven months, then admitted to bail x. 66. Ap.
- Grand jury of Essex returned the bill against him Ignoramus x. 66. Ap.
- Met captain Rookwood, and seized with him x. 67. Ap.
- A proclamation, with 1000l. reward, came out against him; committed to Newgate x. 67. Ap.
- Act of parliament to confine them all x. 67. Ap.
- On the suspension of the *habeas corpus* act expiring, Blackburn, who was also a close prisoner in Newgate on account of the assassination conspiracy, entered his prayer, at the then next sessions and term, to be tried or admitted to bail; and he was bailed out and discharged x. 68. Ap.
- Bernardi, Countess, Cassels, Meldrum, and Chambers, make several motions by their counsel, in different reigns, to be discharged; but never could succeed x. 68. Ap.

Blackburn, after being bailed out and discharged, was taken up again upon the same account, and sent again to *Newgate* x. 68, 69. Ap.

Chambers, being brought up by *hab. corp.* to the court of *King's-Bench*, having entered his prayer in order to be bailed, but one of his bail refusing to swear himself worth 500*l.* was remanded to *Newgate*, where he remained till his death x. 69, 71. Ap.

Captain *Counter* was released by queen *Anne* x. 69, 71. Ap.

Meldrum died in prison x. 71. Ap.

Bernardi's commitment to *Newgate* by earl *Shrewsbury*, without oath x. 71. Ap.

His several petitions to the king and queen x. 71, 72. Ap.

Bernardi, *Blackburn*, and *Cassels* were unjustly charged with having spirited away an evidence that could have proved them concerned in the plot for assassinating king *William III.* which though false, the report of it turned much to their prejudice; for the same was the ground and foundation for the parliament passing the first act for their confinement x. 75. Ap. See *FENWICK*, Sir *JOHN*.

Bernardi died in *Newgate* at the age of 82, after having been a state prisoner above 40 years x. 76. Ap.

* *BERRY*, *HENRY*,
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* *BETHEL*, *SLINGSBY*, Esq.
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* *BISHOP* of *ROCHESTER*. See *ATTERBURY*, Dr. *FRANCIS*.
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* The bishops petition iv. 320
* Mr. attorney prays the bishops may plead to the information iv. 320
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* Sir *Samuel Astry* testifies the course of the court to be, that where one appears upon a summons, he shall have an imparlance; but if he comes in custody, or on a recognizance, he shall plead presently iv. 324
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* The bishops hands to the petition attempted to be proved iv. 337
* Similitude of hands, whether proof of a man's hand-writing in criminal matters iv. 342
* And if it be, whether the witness himself be judge of the likeness; or whether some of the party's writing ought to be produced in court for the jury to judge of it iv. 342
* The court divided about the sufficiency of the proof; and directed the king's counsel to produce other proof of the bishops hands iv. 345
* Mr. *Blathwayt* deposes, they acknowledged their hands before the council iv. 346
* The bishops counsel examine Mr. *Blathwayt*, if the king did not promise that their owning their hands should be no prejudice to them iv. 348
* He deposes that the king made no such promise iv. 348
* The petition not proved to be framed in the county where the offence was laid; and matters of crime being local, it was insisted; that the defendants must be presumed to be innocent iv. 349
* Held not necessary to insert the whole petition in the information iv. 352
* Putting a libel into the post, adjudged a publication of it iv. 353
* The owning their hands before the council did not amount to a publication; but had the witnesses been positive that the bishops owned that this was the paper they delivered to the king, it was agreed that that would have been a sufficient proof of their publishing it; but the witnesses not being positive in this, it was held they had failed as to their proof of the publishing it: whereupon the people shouted iv. 361
* The lord *Sunderland* deposed, that the bishops applied to him, to assist them in delivering their petition to the king; whereupon the court were of opinion there was sufficient proof of the publishing iv. 366
* The bishops counsel enter upon their defence, and insist that the petition is no libel iv. 367
* That it is the subject's right to petition iv. 367
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* That it was allowable to say, the king was mistaken in the law; and that this was daily practised in relation to his grants iv. 370
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* The journals of the houses of the lords and commons produced in evidence iv. 376
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* The attorney-general replies, that the instances they have produced are evidences against them, being only of matters transacted in parliament iv. 385
* That it may be a libel though the facts are true iv. 386
* That the bishops should have acquiesced under their passive obedience, till the meeting of a parliament iv. 386
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* He insists that votes and addresses are not evidence, and cannot be filed
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* That the king may make constitutions in matters ecclesiastical iv. 389

* And that the bishops denying that prerogative, was in diminution of
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* The chief justice holds it lawful to petition, but not in that reflecting
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* But was answered, the reason of that judgment was, because the puri-
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* The court permit the jury to send for wine iv. 396

* The jury are not allowed to have any papers with them, but what are
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* There being but one witness that swore the treason positively against the
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and **CHARLES-JOHN** Count **CONINGSMARK,**

* Tried for the murder of *Thomas Thynn*, esq. the first three as principals,
the last as accessory before the fact, Feb. 28, 1681. 34 Car. II. iii. 466

* The prisoners being foreigners, an interpreter sworn iii. 466

* Indicted as of the parish of *St. Martin's*, as well all the principals as the
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* The substance of the indictment interpreted to the prisoners in their
own language iii. 467

* The court demand if they would be tried after the manner of the *Eng-*
lish; to which they assent, and plead not guilty iii. 468

* They demand a jury of half foreigners, and half *English*; which is
granted iii. 468

* Also that there be no friends or relations of the deceased upon the jury;
which is granted iii. 468

* *Coningsmark* demands a jury of quality; agreed they should consist of
considerable merchants iii. 468

* The court deny to try him distinctly from the rest iii. 468

* He is denied further time to prepare for his trial iii. 469

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pannel iii. 465

* They desire that none of the foreigners on the jury be *Roman Catholics*;
granted iii. 465

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- * A foreigner challenged for the king; and the counsel insist they need not shew cause, unless they want jurymen iii. 465
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- * Prisoners desire that those that are challenged should not come near those that are sworn; it is granted iii. 470
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- Two sorts of them described viii. 126

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- * Tried for the murder of the king of Scots, Apr. 12, 1567. 9 Eliz. i. 78. See viii. 327
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- Proceedings in the house of commons, and house of lords, relating to him viii. 536
- Her majesty's speech to both houses viii. 536
- The commons address to her majesty, that they will support her majesty against all her enemies viii. 536
- Resolved, that no persons accused of crimes, and who are her majesty's prisoners, ought to be taken out of the custody of the crown, without her majesty's leave viii. 537
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- Her majesty's answer viii. 538
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* B O U C H E R, J A M E S,

- * His trial for high treason, for going into France, and returning without licence, Feb. 28, 1703 v. 506. vi. 60. Ap. See viii. 536
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- * He confesses the indictment, and receives sentence v. 507

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- Is a sum of money, which is laid out and distributed in private charities by the chancellor every year vi. 700

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- This author wrote the latter end of the reign of king Henry the Third, by Holt, Ch. J. ix. 62, 306
- However, he was a learned and famous judge in his age; yet he lived so long since, and the particulars of which he writes are so different from the practice and established laws of the ensuing ages, that his authority is of slight or no moment for direction in judgment of law at this day; though it be very considerable in examination, what the law was in his time, and that way it sometimes is used as an ornament in argument only vii. 235
- He died about five hundred and fifty years since vii. 235

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- * Tried for a misdemeanor, Feb. 7, 1683, 36 Car. II. iii. 855. vi. 46. Ap.
- * The information, for endeavouring to make people believe that the earl of Essex was murdered by those to whose custody he was committed; and for procuring false witnesses to prove it iii. 855
- * Sir Robert Sawyer, attorney-general, his speech before evidence iii. 856
- * The earl's commitment, and the coroner's inquisition read iii. 857
- * *Bramsden* and *Edwards* depose, that Mr. Braddon came to *Edwards* to enquire about a razor, said to be seen by young *Edwards* to be thrown out of the window where the earl of Essex lodged in the Tower iii. 857, 861
- * *Edwards*, the son, deposes, that the story he had told of the razor was all false iii. 865
- * Dr. *Hawkins*'s son swears the story of the razor to be all false iii. 866
- * The information read which Mr. Braddon procured young *Edwards* to sign iii. 868

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* Having insisted strenuously for a long time that he might have his papers again, and the court persisting in refusing them; at length he pleads not guilty iii. 348

* Having pleaded, he renews his request for his papers, and the court command them to be brought into court, that they might peruse them; and finding directions in them from a third hand for what he should insist on as to matter of law, and several libels upon the government, they ordered them to be lodged in the hands of the sheriff's son; and that the prisoner should have recourse to such of them as were necessary to his defence, and might take copies of them, but not of the libels: and *Aaron Smith*, the prisoner's solicitor, who brought them to him, is made to give security to attend the court during the trial, and to answer the misdemeanour; and *Starkey*, his other solicitor, is sent for into court iii. 349

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See their respective Names. **EVIDENCE.** **HAMILTON**, Duke of. **KING'S COUNSEL.** **RUSSELL** Lord. **STRAFFORD**, Earl of. **COUNTER, JAMES.** See **BERNARDI JOHN.** **COURT** of the **LORD HIGH STEWARDS** of **ENGLAND** for the **TRIAL** of **PEERS** of this Realm. The lord high steward after verdict given may take time to advise for any point of law; and though his office continues till judgment, it is but a commission *pro hac vice* notwithstanding. *So resolved by all the Judges.* i. 388

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Though he stabbed a prime minister in the execution of an high commis-

sion, and though he confessed the fact both before the council and court

of King's Bench, and justified it as a public service to the nation, in the

most daring and impious manner, he was yet brought to trial, without

superfeding any of the ordinary methods and circumstances of justice

vi. 408. See *CONSCIENCE.*

* F E N W I C K, Sir JOHN,

* His case on a bill of attainder brought into the house of commons against

him, Nov. &c. 1696, 8 W. III. v. 40

* The introduction, shewing how the bill of attainder came to be brought

in v. 40

* The house put sir *John* upon making a discovery to them v. 40

* He insists that they should secure him that his confession should not be

made use of against him; which they decline v. 40

* He desires time to recollect himself, which they refuse him; and vote

a bill of attainder v. 41

* *Fuller*, the impostor, offers to give evidence against sir *John Fenwick*

v. 42

* Counsel and solicitor assigned sir *John* v. 42

* Agreed that the serjeant with the mace should stand by the prisoner at

the bar during the hearing v. 43

* The bill read v. 44

* Mr. serjeant *Gould* opens the charge in the indictment, and shews the

methods used by sir *John* to protract his trial v. 44

* Mr. serjeant *Lovel*, recorder, shews the nature of their evidence v. 45

* Sir *John*'s counsel desire time for their defence v. 46

* And are allowed till the Monday following v. 57

* Resolved, that the counsel for the bill may examine witnesses as to the

reasons contained in the indictment, as well as to the allegations in the

bill v. 57

* The indictment against sir *John* read v. 58

* *Porter* produced, to prove the facts laid v. 58

* Sir *John*'s counsel oppose *Porter*'s being examined as to my lady *Fen-*

wick's practising with him about his evidence; for that what the wife

says or does can be no evidence for or against her husband v. 59

* And for that there was no suggestion in the bill, of *Porter*'s being tam-

pered with by sir *John* himself v. 60

* Resolved, that *Porter* should be examined as to his being tampered with

v. 62

* *Roe* examined as to his being dealt with to discredit *Goodman*'s testi-

mony v. 63

* Sir *John*'s counsel oppose the reading of *Goodman*'s examination taken

by Mr. *Vernon*, a justice of the peace, as illegal evidence v. 64

* Admitted that, where a witness could be produced, his examination

ought not to be read against a prisoner v. 64

* Sir *Thomas Trevor* holds, that an examination before a justice may be

read, where the witness cannot be had v. 68

* Resolved, that *Goodman*'s examination should be read v. 71

* Sir *John*'s counsel oppose the calling a grand jurymen to give an

account of the evidence *Goodman* gave, to induce them to find the bill

against sir *John* v. 72

* Which is over-ruled without debate v. 72

* Sir *John*'s counsel oppose the reading the record of *Cook*'s conviction

v. 73

* What is sworn against the prisoner at the trial of another, is no evidence

against him v. 73

* But a prisoner may make use of what was sworn at another trial in his

defence v. 74

* Resolved,

- * Resolved, that the record of *Cook's* conviction be read v. 76
- * Sir *John's* counsel oppose the calling a juryman to depose what evidence *Goodman* gave at *Cook's* trial v. 76
- * Resolved, that witnesses might be examined to what *Goodman* said at the trial of *Cook* v. 78
- * Likeness of hands no evidence of a man's hand-writing v. 79
- * Moved to take Mr. *Dighton*, Sir *John's* solicitor, into custody v. 81
- * Sir *John's* counsel enter upon his defence. Sir *Thomas Powis's* argument; he shews the hardship of making an act to condemn a man *ex post facto* v. 82
- * Shews, that even the regicides were admitted to a trial by a jury v. 82
- * No evidence can be given against a man on a trial for his life, but in his presence v. 85
- * Sir *John Hawles's* opinion, that a conspiracy to levy war was not an overt-act of compassing the king's death v. 85
- * Sir *Bartholomew Shower's* arguments against the bill v. 86
- * He urges, that the most that could be done in justice, was to supply the want of the absent witness v. 87
- * That a consult, in my lord *Ruffel's* case, was held to be no overt-act; and that was all that was pretended to be proved here v. 88
- * Mr. serjeant *Gould's* reply v. 89
- * One witness sufficient in some species of treason v. 89
- * Resolved by the judges, that consulting to levy war was treason v. 89
- * Mr. serjeant *Lovel's* reply v. 89
- * Mr. *Vernon's* evidence of the artifices used by Sir *John* to delay his trial v. 93
- * Debates upon the second reading the bill v. 95
- * Judges ought not to go according to their private knowledge v. 96
- * The lord *Preston* pardoned on making a pretended discovery, which he afterwards denied v. 96
- * One boiled alive for poisoning people v. 97
- * Lord *Cromwell* and *Mortimer* attainted without being heard v. 97
- * A judge ought to be a witness for the prisoner, if he knows any thing that may acquit him; and *contra* v. 98
- * Bills of attainder universally branded, where the offender was forthcoming v. 98
- * Suggested by the court-party, that they had no design against Sir *John's* life, but to bring him to a confession v. 100
- * The lord *Delamere* acquitted, because there was but one witness against him v. 104
- * A bill of attainder against one for killing a foreign minister, ten years after the fact, and after he had been tried at common-law v. 105
- * The senate of *Venice* executed conspirators against the state, after they had promised them pardon v. 108
- * Nothing but an absolute necessity could justify the passing this bill v. 109
- * The parliament are to declare what's treason only, when the cause comes before them from inferior court, by 25 *Edw. III.* v. 110
- * And the judgment to be given in the house of lords v. 111
- * Bills of attainder used to begin by impeachment; and then the witnesses were upon oath v. 111
- * Whether it be just in the parliament to take away a man's life on less evidence than in inferior courts v. 114
- * Persons convicted on presumptive evidence in inferior courts v. 115
- * Whether the parliament acted according to law in declaring the throne vacant on the abdication; or whether they went upon that principle, that the people might constitute a new government for their preservation? v. 116
- * Whether the law of God requires two witnesses in treason, as was asserted? v. 117
- * The care of the legislature, in providing there should be two witnesses, to no purpose, if a bill of attainder may be brought in when there is but one v. 118
- * Neither depositions taken when the party was not present to cross-examine the witness, nor any thing that was sworn at another's trial, ought to be produced in evidence against a criminal v. 119
- * The bill ordered a third reading v. 119
- * Debates on the third reading v. 119
- * The same evidence is required to convict a man on impeachments as in inferior courts v. 119
- * No two nations agree in their manner of proof v. 120
- * Lord *Cutts* presses the passing of the bill, from the danger the government was in v. 122
- * *Young's* plot against the bishop of *Rocheſter* v. 123
- * It is affirmed, that two witnesses were required in treason by the laws of God, and the laws of all nations v. 123
- * Never any man before taken out of the hands of inferior courts, after plea pleaded and issue joined there, and cut off by an act of attainder v. 124
- * Instances of several attainders reversed, because they were against law; which shews that the law ought to be the rule, even in bills of attainder v. 125
- * If they were to be guided by one statute, as to the nature of the fact, why not by another, as to the evidence required to prove the fact v. 125
- * These bills of attainder observed to be fatal to the promoters of them v. 125
- * If it be a good reason to reverse attainders, because the party had not the benefit of the laws, the same reason holds against the enacting them v. 125
- * This the first bill of attainder began in the house of commons, except the duke of *Monmouth's* v. 125
- * Objected, if they were to have two witnesses in treason, according to the *Yewish* law, why not in murder too? v. 126
- * That if it were the eternal law of God to have two witnesses, where was that law before *Edw. VI.* and why was it otherwise in some species of treason still? v. 127
- * Admitted, that in treason there ought to be two witnesses v. 127
- * Whether the attainder of a commoner can begin in the house of peers v. 127
- * The bill brought in, not because of any danger the government was in, but to vindicate a person of honour v. 129
- * The danger of the government but a pretence v. 130
- * Though Sir *John's* prevaricating till a witness was withdrawn, &c. was not a sufficient reason to put him to death, it was sufficient to justify their proceeding in this manner against him v. 133
- * It is urged, that the evidence given might be legal evidence in parliament, though not in the courts below; as appeared by the very acts they insisted upon on the other side v. 134
- * The bill passed by the commons v. 136. See vi. 409
- * The writ for his execution v. 130
- * His dying speech v. 136. See *PORTER* captain *GEORGE*.
List of the lords who voted for and against Sir *John Fenwick's* bill of attainder x. 63. Ap.
- * *FENWICK, JOHN* ii. 696. See * *IRELAND*, & al.
* ii. 829. * *WHITE, WHITEHEAD*, & al.
- The jury discharged of him ii. 719. See ii. 830
- * *FERNLEY, JOHN* iv. 130. See *CORNISH*.
FERRERS, LAWRENCE Earl,
- His trial for the murder of *John Johnson*, in full parliament, in April, 1760 x. 478
- The lord high steward's (*Robert lord Henley*) procession x. 479
- His commission x. 480
- Certiorari* and return x. 481
- The lord high steward's speech to the prisoner x. 482
- Mr. *Perrot* opens the indictment x. 482
- Mr. attorney-general (*Charles Pratt*) states the charge most fully and most impartially x. 482
- The evidence x. 485
- Instance of the attorney-general's strict justice towards the prisoner x. 504
- The defence read x. 508
- The solicitor-general's observations thereon x. 509
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- Prisoner found guilty of murder x. 515
- His address thereon to the lords read x. 515
- The lord high steward's speech to the prisoner on passing sentence of death x. 516
- His case, with opinion of judges relating to respiting his execution x. 208. Ap.
- Account of his behaviour on the day of his dissolution x. 213. Ap.
- Hanged at *Tyburn* x. 215. Ap.
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- Buried at *St. Pancras* x. 216. Ap.
- F E T T E R S. See IRONS.
F E T T I P L A C E,
- Of counsel for *F. Smith* ii. 1042
- FILMER, BEVERSHAM*,
Opens appeal against *Corbet* ix. 152
- * *FIELDING, ROBERT*, Esq.
- * His trial for bigamy, at the *Old-Bailey*, December 4, 1706, 5 *Ann.* v. 610
- * The indictment, for feloniously marrying *Barbara* duchess of *Cleveland*, *Mary Wadsworth*, his first wife, being then alive v. 610
- * Mr. *Raymond* opens the indictment v. 611
- * Sir *James Montague* opens the evidence v. 611
- * Mrs. *Villars's* evidence of her imposing Mrs. *Wadsworth* on Mr. *Fielding* for Mrs. *Deleau*; and of their marriage by a popish priest v. 612
- * Mr. *Fielding* admits his marriage with the duchess v. 615
- * Mrs. *Deleau's* evidence of Mr. *Fielding* coming to see her garden v. 616
- * Three letters from Mr. *Fielding*, directed to the countess of *Fielding*, produced to prove he acknowledged his marriage with a person whom he took for Mrs. *Deleau* v. 620
- * Mr. *Fielding* enters upon his defence v. 621
- * He endeavours to prove Mrs. *Wadsworth* married to another man, before the time she was said to be married to him v. 621
- * Sir *James Montague's* observations on the evidence, and on Mr. *Fielding's* defence v. 624
- * Another letter of Mr. *Fielding's* produced in evidence against him, directed to *Anne* countess of *Fielding* v. 625
- * Evidence that Mrs. *Wadsworth's* pretended marriage with another person was a sham v. 625
- * Mr. justice *Powell* directs the jury v. 625
- * He tells them, that though Mrs. *Villars's* character was but indifferent, he thought her evidence well supported; but however, if they thought Mrs. *Wadsworth's* marriage with another man before she married Mr. *Fielding* proved, they must acquit him v. 628
- * Mr. *Fielding* is convicted v. 628
- * The judges do not give judgment till next sessions; and accepted bail for his appearance then v. 628
- * January 15, judgment is given, and Mr. *Fielding* prays his clergy, and produced the queen's warrant to suspend the burning in the hand v. 628
- * The duchess institutes a cause of nullity of marriage in the Court of *Arches* against Mr. *Fielding*, and obtains a decree that she was free from any bond of marriage with the said *Robert Fielding*, and was at liberty to marry with any other person v. 628
- * Mr. *Fielding* renounces all benefit of appeal v. 629
- * *FIENNES, Colonel NATHANIEL*,
His trial before a council of war for cowardice, Dec. 14, 1643, 19 *Car. I.* i. 766
- * *William Prynn* and *Clement Walker*, his prosecutors i. 766
- * They insist strenuously that the trial may be public and open i. 766
- * Which is over-ruled, after long debate i. 768
- * Ten articles exhibited against him; charging him with cowardly surrendering the city of *Bristol* i. 768
- * His answer i. 770
- * The hearing on the three first articles i. 775
- * The

- * The hearing on the five following articles i. 779
- * The defendant's general defence, and mr. Prynne's reply i. 784
- * The peroration of the defendant, and mr. Prynne's reply i. 814
- * The defendant is condemned to die; but afterwards pardoned i. 815
- * Cases at large, which were cited in the trial i. 816

FINCH, Sir HENEAGE,

He was voted guilty of a breach of privilege of parliament, by the commons, for subscribing his name to the information exhibited to the court of *Star-chamber* against mr. *Holles*, and the rest, for matters done by them in parliament, being members of parliament, and the same so appearing in the information vii. 250

FINCH, Sir HENEAGE, Solicitor-General,

In his charge against *Harrison* the regicide, he said, that to doubt or hesitate in a point of allegiance, was direct treason and apostacy ii. 314
His reply to *John Cook's* (another of the regicides of king *Charles I.*) defence ii. 349

Said a pardon in law for high-treason could not be without the broad seal, nor by implication, but by positive words only ii. 350

His observations on the trial of *Hugh Peters*; another of the regicides of king *Charles I.* ii. 367

Sums up the evidence for the king, on the trial of *Thomas Tonge* and others, for treason ii. 492

His speech before evidence, on *Ireland's* trial for treason ii. 700

Reply to lord *Ruffel's* defence ii. 726

His reply for the king, on the argument of *Edward Fitzharris* iii. 255

Sums up the evidence against *Edward Fitzharris*, for a treasonable libel iii. 584

Moves for judgment against *Edward Fitzharris*, convicted of a treasonable libel iii. 289

Sums up the evidence on the prosecution of dr. *Plunket* iii. 309

Solicitor-general opens indictment against lord *Grey*, for seduction iii. 520, 521

His argument for the king, on the proceedings against the city of *London*, on the *quo warranto* iii. 548

Opens the evidence on *Pilkington's* prosecution iii. 635

Opens the evidence on the trial of *Thomas Pilkington*, and *Samuel Shute*, esqrs. sheriffs, *Henry Cornish*, alderman, *Ford* lord *Grey of Werk*, sir *Thomas Player*, chamberlain of *London*, *Slingsby Bethel*, esq. *Richard Goodenough*, and eight others, on information for a riot, in continuing the poll for the election of sheriffs, after the common-hall was adjourned by the lord-mayor, and for assaulting his lordship iii. 635

His reply to defence of sir *Patience Ward*, informed against for perjury iii. 680

Sums up the evidence on the trial of captain *Walcut*, indicted for conspiring the king's death, and for raising rebellion in *Rye House* plot iii. 700

His reply on challenge for want of freehold, on the trial of *William* lord *Ruffel*, indicted and tried for treason, in conspiring the king's death iii. 710

His reply to the defence of *Algernon Sidney*, indicted and tried for high treason, in conspiring the death of the king iii. 813

His reply, and arguments in arrest of judgment, on the conviction of *Thomas Roswell*, for speaking treasonable words iii. 1062, 1065

Sums up the evidence on the trial of *Titus Oates*, D.D. on an indictment for perjury at the *King's Bench* iv. 54

His reply to *Oates's* defence iv. 94

Sums up the evidence on the trial of lord *Delamere*, for treason, in the court of the lord high steward iv. 243

Denies the right of the subject to petition out of parliament, concerning matters of government iv. 387

He insists that votes and addresses are not evidence, and cannot be filed declarations in parliament iv. 389

That the king may make constitutions in matters ecclesiastical iv. 389

That the bishops denying that prerogative was in diminution of the prerogative, as laid in information iv. 39

His speech on summing up the evidence for the crown, in *Thomas* lord *Morley's* trial, for murder vii. 425

He observed, that murder was a cheaper sin than theft in some places abroad; and that the same people who would rise up in arms as one man, to pursue a pilferer, would yet make a lane through the midst of them for the manslayer to escape vii. 426, 427

His argument in cause of *East-India* company and *Sands*, for the company vii. 507

FINCH, Sir HENEAGE, Attorney-General (afterwards Lord Chancellor and Earl of Nottingham),

Had the thanks of the house of commons, for applying himself to the searching the records, and with indefatigable labour and study discovering such precedents, and so strenuously supporting and maintaining their rights and privileges, at a conference between the two houses in 1671, concerning the commons sole right of giving money viii. 564

FINCH, HENEAGE, Lord Chancellor,

His speech as lord high steward on earl *Pembroke* and *Montgomery's* trial ii. 641

His address to his lordship ii. 656

FINCH, HENEAGE Lord, Baron DAVENTRY, Lord Chancellor,

Lord high steward on the trial of *William* viscount *Stafford*, impeached for high-treason before the house of peers, for being concerned in the popish plot iii. 101

His speech to the prisoner before evidence iii. 102

His speech to the prisoner after conviction and before judgment iii. 213

James Francis *Yarker* hab. corp. and writ of mainprize vii. 471, 474

See **NOTTINGHAM** earl of.

F F N C H, Sir J O H N,

Was of *Gray's Inn*, of the king's counsel, chief justice of the Common Pleas, and lord keeper vii. 309

He was sworn chief justice, 16 October, 1634 vii. 310

He was chosen speaker of the house of commons, 17 March, 1628 vii. 140

He reviles *John Holt* for signing *Henry Burton's* plea i. 482

Ill treats *William Pryn* i. 483

His condemnation of him i. 486

His encomium of *Catharine*, queen to *Charles I.* i. 428

His arguments, opinions, and reasons for the king, in the cause of ship-money i. 679

He does not agree that *Fortescue* was ever lord chancellor of *England* i. 683

Lord *Finch* procured the opinions of the judges, in the case of ship-money, by solicitation; and they were enjoined secrecy by him, on his procuring their hands to them; these he delivered to the king; by his procurement, a letter was directed from his majesty to the judges for their delivering their opinions i. 700, 706

His speech as speaker of the house of commons to the king, in answer to several messages vii. 196

His majesty's answer vii. 196

Held in the chair by some members, while some protestations were published in the house vii. 217

Proceedings against him, when lord *Fordwich*, and lord keeper, for high treason vii. 309

Sends a letter to the house of commons, to desire to be admitted to speak for himself; his speech vii. 309

Justifies himself for his behaviour as speaker vii. 310

Justifies himself as to the affair of ship-money vii. 310

Also for his argument in mr. *Hampden's* case, in the *Exchequer-chamber* vii. 311

Concerning the forest business vii. 312

Mr. *Rigby's* speech in answer to him vii. 312

Voted a traitor, and impeached i. 708. vii. 313, 488. viii. 566

Retires to *Holland* vii. 313

His letter from the *Hague* to the lord chamberlain vii. 313

The articles of impeachment presented to the lords vii. 313

Lord *Falkland's* speech at presenting them vii. 315

He was in possession of an original MS. treatise of the court of *Star-chamber* xi. 329

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When the house of commons, in the parliament 1680, took exorbitant fines into consideration, and intended to impeach several persons for the same; the highest fine at that time complained of was but 1000*l.*

See iii. 219. vii. 482, 483; and yet in a few years they were heightened to 10,000*l.* 20,000*l.* 30,000*l.* and 40,000*l.* iv. 165. See iv. 172.

Em. Pref. xii. iii. 223. vii. 486

Instances of exorbitant fines imposed during the reigns of the *Stuart* family iv. 165. See **BARNARDISTON** sir **SAMUEL. DEVON-**

SHIRE earl. **HAMPDEN JOHN.**

F I S H. See SINDERCOMBE.

F I S H E R, Sir C L E M E N T. See L A N E J A N E.

F I S H E R, J O H N, Bishop of Rochester,

His trial before commissioners of oyer and terminer at *Westminster*, for treason, 17 June, 27 Henry VIII. 1535 xi. 7, 23

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Arraigned xi. 7

Effect of indictment xi. 7

Pleads not guilty xi. 8

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Mr. *Rieb's* evidence xi. 8

The bishop's answer to it xi. 8

The judges opinion xi. 8

The bishop's defence xi. 8

The commissioners aggravate the prisoner's offence, and threaten the jury xi. 8

He is found guilty xi. 8

Sentence of a traitor passed on him by lord chancellor *Audley* xi. 8

His speech thereon xi. 8

His behaviour under condemnation xi. 8, 9

An odd circumstance about the cook's not preparing him a dinner as usual xi. 9

Ordered to be beheaded only xi. 9

His speech on the scaffold xi. 9

He is beheaded xi. 9, 23

*** F I T Z - H A R R I S, E D W A R D,**

* His arraignment in the *King's Bench* for high-treason; with his pleas and the counsel's argument thereon, in *Easter* term, 1681, 33 Car. II. iii. 224

* Proceedings in parliament relating to him iii. 224. See vi. 408

* The grand jury doubt whether one who is impeached for high-treason may be indicted for it iii. 227

* The court resolve that he might be indicted, though the commons had impeached him generally; and voted he should not be tried by any inferior court iii. 228

* The indictment read iii. 228

* *Fitz-harris* offers a plea in paper, that he is impeached for the same treason iii. 228

* The court assign him counsel, and give him time to amend his plea iii. 229

* A rule made, that his counsel and his wife might come to him iii. 230

* He is examined concerning the murder of *Godfrey* iii. 230

* *Fitz-harris* puts in another plea to the jurisdiction of the court iii. 234

* Mr. Attorney argues that the plea was defective, both as to matter and form iii. 234

* He shews there was no precedent of the king's counsel being put to demur in a capital case before iii. 235

* Mr.

* Mr. attorney demurs to the plea iii. 237
 * The prisoner joins in demurrer iii. 237
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 * A copy of the indictment denied iii. 241
 * Mr. Williams's argument for the prisoner iii. 241
 * He compares an impeachment to an appeal iii. 242
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 * Sir Francis Winnington for the prisoner iii. 248
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 * The king's witnesses called iii. 267
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 * Oates deposes that *Everard* said this was a design of the court, and the libel was to be conveyed into the Whigs pockets iii. 277
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 * Lord *Howard's* evidence iii. 280
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 * The duchess of *Portsmouth* subpoenaed by the prisoner as a witness; she is desired to stand up while she gives her evidence iii. 283
 * Mr. *Fitz-harris* enters upon his defence; complains of his close confinement, that he had not an opportunity of preparing for his defence; intimates that his witnesses concealed their knowledge; and affirms that the money he received of the government was for secret service, and not in charity, as the witnesses deposed iii. 283
 * Mr. solicitor sums up the evidence; he takes notice, that the prisoner's defence consisted in some insinuations that he composed this libel by the king's directions iii. 284
 * Mr. serjeant *Jefferies's* observations on the evidence iii. 286
 * The chief justice's directions to the jury iii. 287
 * He shews the improbability that the king should be in a design to blacken his own family, and incite a rebellion against himself iii. 287
 * The jury doubt whether they may try this matter, the commons having voted that it should not be tried by any inferior court iii. 288
 * But the court tell them, they are only to try the fact. As to the plea to the jurisdiction, that is the business of the court, and they have determined that matter already iii. 288
 * That if there was a vote of the commons, it could not alter the law, any more than a letter or mandate from the prince. The judges were upon their oaths, and must do justice according to the laws of the land, notwithstanding iii. 289
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 * Another writ, of the same date, to the sheriff of *Middlesex*, to receive *Fitz-harris*, and cause him to be executed according to the sentence iii. 291
 * *Fitz-harris* executed accordingly, July 1 iii. 291
 * His behaviour at execution; and his dying speech iii. 292
 * His trial generally held illegal iv. 166, 172
 * Sir *John Hawles's* remarks on his trial iv. 165, 186, 199, 205
 * "That innocence would defend," was a saying as mortal to him as the letter *Q* amongst the *Quakers* iv. 177
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 Three judges were of opinion, that the lord keeper was bound to give judgment according to the opinions of the majority of judges by him called to his assistance; but seven judges (and among them lord chief justice Holt), that he was not bound by such majority of opinions, but was at liberty to give judgment according to his own xi. 159, 160
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 The judges of Hen. VII. were learned men, and the three chiefs of the privy-council xi. 2
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 Ten thousand pounds damages recovered for calling a judge traitor, and that too after defendant had been fined 50,000l. imprisoned, &c. i. 772
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Belknap sir Robert	Hyde sir Nicholas
Berkley sir Robert	Jeffries sir George
Bramstone sir John	Jones sir Thomas
Burgh sir William	Jones sir William
Carey sir John	Montague William
Coke sir Edward	North sir Francis
Crawley sir Francis	Pemberton sir Francis
Davenport sir Humphry	Powel sir John
Denham sir John	Saunders sir Edmund
Doderidge sir John	Trefilian sir Robert
Dudley Edmund	Trevor sir Thomas
Finch sir Henage	Vernon sir George
Finch sir John	Walcut sir Thomas
Fulthorpe sir Roger	Wayland sir Thomas
Gilbert Jeffery	Wston sir James
Heath sir Robert	Whitelocke sir James
Herbert sir Edward	Wright sir Robert
Holloway sir Richard	Wythens sir Francis
Holt John	

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 * Where an indictment is removed into the King's-Bench, judgment ought not to be given till four days after conviction; if there be so many days remaining in the term iv. 779
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Judge *Pouys* declared in all his charges on the summer circuit for *Kent*, in the year 1719, and the two last terms at *Westminster*, that the number of base libels and seditious papers was intolerable, and that a quicker course would be taken about them; for that government would not be so much troubling itself to find out the authors of them, but as often as any such papers were found on the tables of coffee-houses, or other news-houses, the master of the house should be answerable for such papers, and should be prosecuted as the publisher of them, and left to find out the authors or printers, and take care, at his peril, what papers he takes in x. 92. *Ap.*

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BUCKNER WILLIAM. *LLOYD WILLIAM.*

CARR HENRY. *OWEN WILLIAM.*

CURTIS JANE. *PAYNE WILLIAM.*

DOVER SIMON. *PRYNNE WILLIAM.*

FARWELL JOHN. *SACHEVEREL Dr. HENRY.*

FULLER WILLIAM. *SMITH FRANCIS.*

FRANCKLIN RICHARD. *SPARKES MICHAEL.*

HALES *THOMPSON NATHAN & al.*

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JOHNSON SAMUEL. *ZENGER PETER.*

LIBERTY of the PRESS.

The judges were of opinion, that printing news might be prohibited by law vii. 478, 480, 482, 486. xi. 322

An attorney fined 1000 marks for publishing "The long Parliament dissolved;" bound to his good behaviour for seven years, and his name struck out of the roll of attorneys, without any offence alleged in his practice iii. 219. vii. 482, 483

If an odium is brought on the press, it may be fatal to liberty xi. 323

If juries do not convict libellers when the proof is clear, it may tend to restrain that press which they refuse to regulate xi. 323. *See iii. 223.*

iv. 478. n. 486, 489. *ZENGER PETER.*

LIBERTY of the SUBJECT.

The excellency of the *English* laws consists principally in the provisions made for the liberty of the subject *Em. Pref. iii.*

Englishmen have the liberty to lash public and private vices, to caution the people against measures that may be hurtful to them, or to remonstrate against the evil practice even of those in power, without being exposed to the penalties of the law ix. 314

But see with what restrictions in point of law ix. 314

Parliaments and juries are the two great pillars of government, which give the title of freeborn *Englishmen* iii. 222, 223. vii. 480

Our freedom consists in being ruled by laws of our own making, and of being tried by men of our own condition iii. 222, 223. vii. 481

Sending the subject to remote and private prisons was complained of by the judges in 34 *Elizabeth*. *Em. Pref. v. and n.*

The principal branch of the laws of this nation concern the life and liberty of the subject *Em. Pref. i.*

The king of *England* cannot take up or detain the meanest subject at his mere free will and pleasure *Em. Pref. iii.*

British subjects have liberties which no other subjects can boast of *Em. Pref. vi.*

Resolutions of the house of commons relating to the liberty of the subject vii. 150

The liberty of the subject said to be the greatest point that ever was agitated in parliament vii. 143. n.

Mr. *Criswell's* speech thereon vii. 144

Instance of its great estimation among the *Romans* ix. 296. *See iv. 146, 186. BAIL.*

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* A subject of *England* may travel without licence ii. 12

* Going to *France*, and returning without licence, made high-treason v. 506

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Of counsel for earl *Strafford* i. 759

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Lilburn's examination at the attorney-general's chambers vii. 261

Refuses to take the *Star-chamber* oath, as also *Wharton* vii. 262

The information in the *Star-chamber* against them vii. 263

Sentenced to stand in the pillory, and *Lilburn* to be whipt from the *Fleet* to *Westminster*, and to pay 500l. a-piece vii. 264

His speech to the people from the pillory vii. 266

He is gagged in the pillory vii. 270

He is laid in irons by command from the *Star-chamber* vii. 271

The sentence voted illegal by the parliament, 1641 vii. 271

Two petitions to the house of commons, 1645 vii. 272

His fine taken off by the lords, and the hearing of his cause appointed at their bar; Mr. *Bradshaw* and Mr. *Cooke* being his counsel vii. 273

Mr. *Cooke's* speech vii. 276

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Another ordinance for raising 3000l. out of Sir *H. Gibbs*, Sir *H. Bellingham*, and Mr. *Bowes's* estates vii. 282

* His trial for high-treason, by an extraordinary commission of *Oyer* and *Terminer*, at *Guildhall*, *London*, 24th, 25th, and 26th of *October*, 1649 ii. 19

* *Lilburn* shews he was taken at *Brantford*, and has been arraigned before the lord chief justice *Heath* at *Oxford*, for high-treason against the king ii. 20

* He objects, that extraordinary commissions of *Oyer* and *Terminer* are illegal ii. 21

* That it was illegal to keep him in prison seven months, and not bring him to trial ii. 23

* That he was apprehended by soldiers, and carried to *Paul's*, their main-guard; whereas he ought to have been put into the hands of the civil magistrate, if he had offended the state ii. 23

* That he was committed for refusing to accuse himself, which they themselves had censured as illegal practice in the *Star-chamber* ii. 23

* That his estate, of the value of almost 3000l. was taken from him without legal process ii. 24

* He demands of the court a sight of their commission; which is refused ii. 25

* The court tell him that the supreme authority was now in the commons, as they said it was also in the times of the *Romans* and *Saxons* ii. 26, 27

* He refuses to hold up his hand, till the court tell him what it meant ii. 27, 28

* Desires a copy of his indictment, and counsel; but to no effect ii. 31

* Urges that he had counsel assigned him by the judges who tried him at *Oxford*, before he pleaded ii. 32

* Pleads *Not Guilty* ii. 39

* Has time till the next day to prepare for his defence ii. 39

* Insists on a precedent of counsel being assigned to major *Raffe* ii. 39

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* He excerpts against the court and king's counsel whispering together ii. 43

* Evidence of the printer concerning *The Apprentice's Outcry* ii. 47

* Evidence of his distributing *The Outcry* to the soldiers ii. 48

* And inciting them to mutiny ii. 48

* His publishing the *Salva Libertate* proved ii. 50

* The book entitled *An Impeachment*, &c. proved to be published by him ii. 51

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- * He objects against the evidence of col. *Purefoy*, he being a member of parliament ii. 51
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 * That he own'd them at the attorney-general's chambers ii. 52
 * Several passages read out of his books ii. 53
 * And two ordinances of the house of commons, declaring what offences shall be adjudged high-treason ii. 54, 55
 * The attorney-general applies the evidence, to prove him guilty of high-treason ii. 56, &c.
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 * Says, that misery and poverty never were so extreme under the worst of our kings ii. 57
 * That the power of thieves and robbers was as lawful as the authority which erected the high court of justice ii. 57
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 * *Lilburn* interrupts him several times, and takes notice that *Prideaux* was one who voted the army traitors ii. 78
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 * The jury desire some wine before they withdraw; but are told they could have no refreshment in capital cases ii. 80
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Libertas populi est salus populi	vii. 150	Nihil aliud potest rex, quam de jure potest	i. 653. ii. 10
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		Nihil est tam contrarium consensui, quam error	i. 444
		Nihil felicitati meæ deest, nisi moderatio	i. 308
		Nihil iniquum est præsumendum in lege	i. 653
		Nihil relicum est arbitrio judicis	viii. 97
		Nil dat quod habet	ii. 15
			Nil

Nisi refert quod notum sit iudici, si non notum sit in formâ iudicii vi. 405

See v. 96.

Nimium nihil probat

Nobile officium iudicis

Nobilis ira leonis

Nodos in scirpo querere

Nolite iudicare de occultis

Nolumus mutare leges *Anglia*

Non admittitur exceptio ejusdem rei, cuius petitur dissolutio

Non dicitur notorium, nisi per decem saltem transeat

Non eget *Mauri* jaculis nec arcu;

Nec venenatis gravaida sagittis,

Crede pharetrâ

Non est cunctatio longa de vitâ hominis i. 347. See De morte, &c.

De vitâ, &c.

Non est reus nisi mens sit rea

Non est opus sapientis animâ sed medentis studio

Non est vagandum in crimine

Non facinus malum, ut inde veniat bonum

Non factum, sed faciendi causa inspicienda

Non hos questum munus in usum

Non injuria absque dolo et animo injuriandi committitur

Non invenire quod querit, quam invenire quod punit

Non laudantur nisi peracta

Non liquet in favorem vitæ

Non mutant sed aptant legem

Non notum est iudici, quod non notum est judicialiter i. 415. vi. 405.

See Nil refert, &c.

Non auit honoris sui tempus esse

Non pacem petimus, superi, date gentibus iras

Non potest patriam in qua natus est exuere, nec ligeantiae debitum ejurare

Non regis sed regni

Non recurendum est ad extraordinaria, quando fieri potest per ordinaria i. 525. 654.

Non sapientis iudicis est incerto experimento credere, quod certa ratione

discrimendum est

Non sicutur ad astra

Non valeat argumentum ab incommodo

Non valet privilegium contra rempublicam

Noctæ tempus

Noxia caput sequitur

Nudus conatus et affectus delinquendi reputatur pro effectu ii. 633. See

ii. 628.

Nudus cum nudâ

Nulla regula quin fallit i. 324. v. 592. x. 518. n.

Nulla salus bello, pacem te poscimus omnes

Nunus addictus jurare in verba magistri i. 97. See ii. 561. vi. 475.

Nunus tempus occurrit regi

Nunus mensura rerum

Nunc tua res agitur, jam proximus ardeti. 506. See ix. 296. When our, &c.

Nunquam crescit ex post facto præteriti delicti æstimatio

Nunquam debet iudex procedere ad aliquem actum, nisi prius illi contet

delictum ipsum fuisse commissum v. 593.

Nunquam nimis dicitur, quod nunquam satis dicitur i. 249. See i. 215.

Nunquam præsumitur bona intentio nisi probetur, ad eludendum crimen

vii. 277.

O.

Obedientia est melior quam sacrificium

Occupanti concederetur, et melior esset possidentis conditio

Oculus diei

Oculus patriæ

Oculus questionis

Odia sunt restringenda

Offenso creatore, offenditur omnis creatura

Omnis regnum in se divisum, desolabitur

Omnis regnum sub graviore regno

Omnis prudentes illa admittunt solent, quæ probantur illis, qui in sua arte

bene versati sunt

Omnia dat qui iusta negat

Omnia habere in memoriâ, et in nullo errare, divinum potius est quam

humanum

Omnibus viis et modis, quibus mediis sciri poterit

Omnis exceptione majus

Omnis ignoratio juris est improbabilis et punibilis

Omnis impositio est odiosa

Omnis potestas a Deo, et non est potestas nisi pro bono

Omnis, frigore, et fame

O nimium dilecta Deo, cui militet æther,

Et conjurati veniunt ad classica venti

Oportet neminem esse sapienterem legibus

Opposita juxta se posita, magis elucescunt

Optima legum interpretis consuetudo

Optimus portus est mutatio consilii

Orta magna, viro major, sed maxime prole

O tempora! O mores!

Otiū cum dignitate

Ovum ovo

P.

Pæna corporalis est major quâlibet pecuniaria

Pæna legis sanctio

Pæna de paucis, culpa ab aliis

Pænam alicui non esse indicendam, nisi expresse iure cautum sit

Pari to patrem non habet imperium

Pari ratione

Parliamentum est the pulse of the people

Parliamentum pars corporis regis

Pars præcipua legis est voluntas

Pars pro toto

Patria dicitur a patre

Partus sequitur semen

Pecunie omnia obediunt

Penitus toto divisus orbe *Britannas*

Penitentia vera nunquam, sera sed poenitentia raro vera

Perdere domum, familiam, vicinos, patriam

Per Deum regnant reges

Pereat peccans, ne pereat respublica

Pereat unus, ne pereant omnes

Peregrina et unusquisque in arte sua artifex

Per errorem nulla est voluntas

Per illum fides proborum collucet

Perspicue vera, non sunt probanda

Pessima est injustitia quæ fit sub colore justitiæ

Petitio principii

Placencia potius quam solida

Plectuntur *Achivi*

Plenitudo potestatis, plenitudo tempestatis

Plura argumenta conjuncta crimen manifestare possunt

Pluralitas eandem sententiam semper superat

Plurima indicia conjuncta fidem faciunt

Plus peccat author quam actor

Possimus quod jure poterimus

Potentia juris est non injuria

Potentia ligata in creaturis

Potestas juris rex est, et non injuriæ

Præceptum domini regis in curiâ, non in camera

Præsumptio affectionis naturalis prævalet contrariis præsumptionibus

Præsumptio delicti remouetur propter bonam famam

Præsumptio non delicti excludit præsumptiones delicti

Præsumptio pro eo est, quod maxime est secundum naturam toto

Præsumptio versatur circa id quod gestum est, sed ignoratur qualiter

gestum

Præsumptiones quæ stant pro reis, prævalent

Præsumptioni statuitur, donec probetur in contrarium

Præcis sanctorum est interpres præceptorum

Præces regum sunt armatæ

Precipitantur principes

Præmoniti præmuniti

Prinæ impressionis

Princeps indulgens hæreticis, amittit regnum

Principium et finis inducunt medium

Pris et posterius

Privatio præsupponit habitum

Probabile est, eadem fecisse qui cruentatus est

Probantur indicia ad torturam per unicum testem

Probatio per evidentiam omnibus est potentior

Probationes oportent esse luce clariores

Pro concessio

Promiores esse debemus ad liberandum

Propinquitas et antiquitas regalis sanguinis

Propositio indefinita æquipollet universali

Propria quarto modo

Proprietas precaria

Proprio ore nullus regum usus est

Proregis dedecus redundat in regem

Prosperum scelus virtus vocatur

Protectio trahit subjectionem, et subiectio protectionem

Publicus inspector regni

Q.

Quæ fuerant olim vitia, nunc mores sunt

Quæ mala cum multis patimur, leviora videntur

Quæ non profunt singula multa juvant

Quæ te iam læta tulere saccula!

Quæ versatur tantomodo in bonâ fide iudicis

Qualis vita, finis ita

Qualitas facit ex personâ facientis præsumitur

Qualitas personæ auget peccatum

Quanto sunt dubia, similiter declaratio ab aliis verbis præcedentibus vel

subsequentibus, vel ab utroque

Quando verba confessionis sunt dubia, debent interpretari in meliorem par-

tem

Quatenus et quomodo eum loqui jubeat

Quatenus ad omne valet consequentia

Quibus immodicus imminuitur imperio

Qui ad pauca respicit, facile pronunciat

Qui contemnit præceptum, contemnit præcipientem

Quicquid necessitas cogit, defendit

Qui cum possit, non prohibet, jubet

Quicunque testes in causis civilibus esse non possunt, his nec in crimina-

libus testimoniis dictio est; at non contra

Qui defamat, jugulat

Quid facit in pectore humano lupi feritas, canis rabies, serpentis vene-

num

Quid te exempta juvat spinis de pluribus una

Qui deliberant, desciverunt

Qui facit per alium, facit per se

Qui hæret in literâ, hæret in cortice

Qui jacet in terrâ, non habet unde cadat

Qui iustu iudicis aliquid, non videtur dolo malo facere

Qui negat medium, destruit finem

Qui nimis emungit, elicit sanguinem

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

Qui

- Qui non bene respondet, non respondet i. 337
 Qui non cadunt in constantem virum vani timores æstimandi sunt. xi. 96
 Qui non habet in crumenâ, luat in cute Em. Pref. xi. ii. 829
 Qui non luet in corpore, solvit in bursâ vii. 303
 Qui non prohibet quod prohibere potest, consentire videtur i. 280
 Qui non propulsat injuriam cum possit inferre i. 221
 Qui omnes dixerit, nullos excipit xi. 47
 Qui rapit jus alienum, perdit jus ad suum vii. 168
 Qui sunt sunt, nec medicis egent nec metuunt medicinam i. 271
 Qui sentit commodum, sentire debet et onus i. 516, 619, 617, 633, 664
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 Quod inustum alieno solo est, in id quo alitur, naturâ vertente, degenerat i. 245, 246
 Quod intempestivum, injucundum vii. 170
 Quod meum est, sine facto meo, alterius fieri non potest xi. 53
 Quod non relevat, non aggravat i. 967
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 Quod præcepto non jubetur, exemplo caveat i. 274
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 Quod quis in tuitione sui corporis fecerit, jure id fecisse existimatur vii. 145
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* The defendant's witnesses, to prove he was in <i>London</i> in <i>April 1678</i>	iv. 30	The two chief justices <i>Holt</i> and <i>Pollaxfen</i> , and the chief baron <i>Aikyns</i> , and six more judges, did solemnly deliver their opinion in the lords, and unanimously declare, that the judgments against him were barbarously inhuman and unchristian, and that there was no precedent to warrant the punishments of whipping and committing to prison for life for the crime of perjury, which, however, was only one of his punishments; and that they were against law and ancient practice, and therefore erroneous and ought to be reversed	viii. 475. See iv. 166, 205.
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* Several of the judges examined	iv. 40, 41		
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* Evidence of <i>Oates's</i> suborning and tampering with the witnesses at the trial of the five Jesuits	iv. 48		
* Hearsay evidence admitted to confirm another's testimony	iv. 48		
* <i>Oates</i> objects to the testimony of papists, as being parties in this cause	iv. 50		
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* Insists that a witness for the king cannot be indicted for perjury	iv. 52		
* Says, it is the Protestant cause, and not him, they strike at	iv. 53		
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x. 75. Ap. n.

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x. 75. Ap. n.

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x. 75. Ap. n.

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x. 75. Ap. n.

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x. 75. Ap. n.

Admitted to bail
x. 75. Ap. n.

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x. 75. Ap. n.

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x. 75. Ap. n.

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x. 75. Ap. n.

Charnock, *Kys*,
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* The lords search their journals, and find it not usual to take security
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* The articles against the earl of *Orford*; and his answer
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* The earl of *Orford* desires a copy of the articles against him; which is granted
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* Another message to put the commons in mind of exhibiting articles against the lords *Portland* and *Halifax*
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* A message from the lords, that they had appointed a day for the trial of the earl of *Orford*; and that the commons might reply, if they thought fit
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* The commons insist upon it as their right to exhibit articles when they see fit
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* That where several are impeached, it is their undoubted right to bring to trial such of them first as they see fit
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* That their lordships ought not to appoint a day of trial, before the commons have signified their being ready to proceed thereon
v. 358

* Precedents in cases of impeachment
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* The lords in a message to the commons set forth, that they can find no precedent where articles have been so long deferred after a general impeachment
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* The lords insist on their right of appointing the time for the trial
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Accomplices in treason legal witnesses till convicted i. 113; ii. 339. iii. 883. iv. 149, 572, 594. xi. 26

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Jeffries, on colonel *Sidney's* trial, said, it was resolved by all the judges of England, that if I buy a knife of J. S. to kill the king, and one witness proves I bought a knife, and another proves that I bought it for that purpose, they are two witnesses of an overt-act within statute of *Edw. VI.* iii. 818

Sir *John Howles* says, it is fit to know who the judges were who gave the above resolution, if it were but for the authority of the case, for he doubts the reason of it would convince no man; they might as well have resolved, that eating or drinking, or the most ordinary acts of a man's life, were an overt-act of treason iv. 198

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341. n.		929	950
440	42	delivered	deliver
462. n.		Vol. IV. 851	Vol. III. 627
470. n.		897	983

VOLUME IX.

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The trial of Matthews is miſplaced in the Table of Contents; and No. I. ſhould be LX.			
292	76	Sir Edward Atkins	Sir Robert Atkins
432	26	daughter	ſon
	27	He	ſhe
535. n.	74	<i>Aſh</i>	<i>Aſk</i>
	76	<i>Aſh</i>	<i>Aſk</i>

VOLUME X.

PAGE.	LINE.	MISTAKES.	CORRECTIONS.
38	3	mercy	merely
436	23	27 Edw. III.	25 Edw. III.
439	38	felony	ſelon
440	36	acted	actuated
*508	85	mora	moral
*509	3	guilty	guilty
94. Ap. n.		digest of law	digest of the law concerning libels

VOLUME XI.

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4		2	Virgil	Vergil
		10	Bolloigne	Boleyn
		30	Bolloyne	Boleyn
		47	oil	to
12	2	37	was	<i>dele</i>
		58	he	the
13	2	43	accuſed	excused
29		3	4 James I.	3 James I.
31	running-title		Richard	John
69	No. XV.		4 James	5 James
126	1	26	ſummoned	ſummed
162	1. n.	2	as	for the
207	2	55	cape	rape
226	2	61	offence	office
229	1	31	28 Hen. VIII.	27 Hen. VIII.
262	2	58	20 Hen. VIII.	20 Hen. VI.
295	title	laſt line	his	this
307	running-title		after three inſert	of the
324	1	68	nor	and
338	1	73	reversed	reverend

RE R R A T A.

[illegible]

1. The first part of the book is a history of the city of London, from its foundation to the present time. It is written by a learned and judicious author, and is one of the most valuable works on the subject of the history of the city of London. It is divided into three parts: the first part contains a history of the city of London from its foundation to the year 1666; the second part contains a history of the city of London from the year 1666 to the year 1703; and the third part contains a history of the city of London from the year 1703 to the present time.

Page	Subject	Author
10	Subject	Author
25	Author	Subject
60	Subject	Author
115	Author	Subject
120	Subject	Author

704
reprinted
S. A. K. P.
Point
3 G.
through
C. J.

Page	Subject
1	General
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4	General
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LINE	NO. CRY.	WEEK	DATE	AMOUNT	REMARKS
11	736	1918	10/10	448	received
12	737	1918	10/10	718	received
13	738	1918	10/10	454.452	received

409, 410
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411
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Ford Land Co.
California
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DATE	DESCRIPTION	AMOUNT
1890	to balance	100.00
1891	to balance	100.00
1892	to balance	100.00
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LINE.	MISTAKES.
21	4558
last line	repeated
	218
	early
65	different
15	indifferent
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	Lib. 30
39	Printed, revised
4	1 W. and M.
50	justice

Correction
 474
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 476
 Lib. 90
 Turnout regular
 A Feb. 11.
 Justice

LINE.	MISTAKES.
2	Null
10	Politeness
30	Politeness
47	on
57	was
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43	second
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26	* * * * *
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LINE.	MISTAKES.
27	single
28	atoms-
29	in naked bed-
30	for a capital of-
31	type
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 Correction



